52: 14-15.961

LEGISLATIVE HISTORY CHECKLIST

NJSA: 52:14-15.9cl "Public Employee

Charitable Fund-Raising

LAWS OF: 1985 CHAPTER: 140

Bill No: A3314

Sponsor(s): Charles, Weidel and Doria

Date Introduced: February 25, 1985

Committee: Assembly: Housing and Urban Policy

Senate: -----

Amended during passage: No

Date of Passage:

Assembly: February 28, 1985

Senate: March 7, 1985

Date of Approval: April 12, 1985

Following statements are attached if available:

Sponsor statement:		Yes	(Below)
Committee statement:	Assembly	No	
	Senate	No	
Fiscal Note:		No	
Veto Message:		No	
Message on Signing:		No	e v Village Manage
Following were printed:			**************************************
Reports:		No	·
Hearings:		No	

Sponsors' statement:

This bill establishes procedures for the conduct of charitable fund-raising campaigns which utilize payroll deductions for public employees at the State and local level. It repeals the existing law governing payroll deduction contributions.

(OVER)

Regulations adopted, pursuant to act:

N.J.A.C. 17.29-1.1 et seq., adopted 10-18-85.

· .c.

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CHAPTER 140 LAWS OF N. J. 1985 APPROVED 4-12-85

ASSEMBLY, No. 3314

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 25, 1985

By Assemblymen CHARLES, WEIDEL and DORIA

An Act concerning charitable fund-raising among public employees and repealing P. L. 1955, c. 163.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. This act shall be known and may be cited as the "Public
- 2 Employee Charitable Fund-Raising Act."
- 1 2. The Legislature finds that:
- a. It is the policy of the State to lessen the burden of govern-
- 3 ment at both the State and local level in meeting the needs of
- 4 human health, welfare and human care services;
- 5 b. There is a need to provide a convenient channel through which
- 6 public employees may support the efforts of charitable fund-raising
- 7 organizations and charitable agencies while minimizing disruption
- 8 to the workplace and cost to taxpayers that fund-raising may
- 9 entail; and
- 10 c. It is necessary to establish a system for the planning and
- 10a conduct of charitable fund-raising campaigns among public em-
- 11 ployees in order to ensure that the funds will be collected and
- 12 distributed in a responsible manner.
- 1 3. As used in this act:
- 2 a. "Affiliated charitable agency" means a charitable agency which
- 3 is affiliated with a charitable fund-raising organization for the
- 4 purpose of directly sharing in funds raised by the organization.
- 5 b. "Campaign manager" means a charitable fund-raising organi-
- 6 zation which manages a charitable fund raising campaign.
- 7 c. "Charitable agency" means a volunteer, not-for-profit organiza-
- 8 tion that provides health, welfare or human care services to indi-
- 9 viduals.

- d. "Charitable fund-raising campaign" means an annual payroll
- 11 deduction campaign organized pursuant to this act to receive and
- 12 distribute the voluntary charitable contributions of public em-
- 13 ployees.
- e. "Charitable fund-raising organization" means a voluntary
- 15 not-for-profit organization which receives and distributes voluntary
- 16 charitable contributions.
- 17 f. "Local unit of government" means any county, municipality,
- 18 board of education or instrumentality thereof.
- 19 g. "State" means the State or any instrumentality thereof.
- 20 h. "Unaffiliated charitable agency" means a charitable agency
- 21 which provides health, welfare or human care services within New
- 22 Jersey and which is not affiliated with a charitable fund-raising
- 23 organization.
- 24 i. "Undesignated contributions" means funds contributed to a
- 25 charitable fund-raising campaign with no designation by the con-
- 26 tributor as to the recipient charitable fund-raising organization or
- 27 charitable agency.
- 4. a. There is established a State charitable fund-raising cam-
- 2 paign steering committee to consist of one representative to be
- 3 appointed by each charitable fund-raising organization which par-
- 4 ticipates in the State campaign; one representative of a State
- 5 public employee labor union to be selected jointly by the presidents
- 6 of the various labor unions representing State employees; and one
- representative of the executive branch of State government to be
- 8 appointed and serve at the pleasure of the Governor. The com-
- 9 mittee shall convene annually at the call of the State Treasurer
- 10 to elect a chairman from among its members, and shall thereafter
- 11 convene at the call of the chairman. A chairman shall serve for a
- 12 term of one-year and until the election of a successor and shall be
- 13 eligible for reelection. Each member of the committee shall have
- 14 one vote. No motion to take any official action shall be deemed
- 15 approved if objected to by at least five members.
- b. There is established in every local unit of government a local
- 17 charitable fund-raising campaign steering committee to consist
- 18 of one representative to be appointed by each charitable fund-
- 19 raising organization which participates in the local campaign, and
- 20 one representative of the local unit of government to be appointed
- 21 by the chief executive officer of the unit. The committee may also
- 22 include two representatives of the employees or the management
- 23 of the unit as may be designated by the governing body of the unit.
- 24 Each committee shall convene annually at the call of the chief
- 25 executive officer of the unit to elect a chairman from among its

- 26 members, and shall thereafter convene at the call of the chairman.
- 27 A chairman shall serve for a term of one year and until the election
- 28 of a successor and shall be eligible for reelection. Each member
- 29 of a committee shall have one vote and a vote of the majority of
- 30 the total membership shall be necessary to take official action.
- 5. It shall be the duty of each charitable campaign steering
- 2 committee to:
- a. advise the State Treasurer or local disbursing officer in estab-
- 4 lishing application and review procedures for the participation
- 5 of charitable fund-raising organizations or charitable agencies in
- 6 a campaign;
- 7 b. establish the policies and procedures for the operation of a
- 8 charitable fund-raising compaign within the committee's unit of
- 9 government;
- 10 c. designate one or more charitable fund-raising organizations as
- 11 a campaign manager, taking into account the demonstrated cap-
- 12 ability of each organization to provide the level of administrative
- 13 and other services necessary to conduct a campaign for the unit
- 14 of government; and
- d. assign functions to and enlist the cooperation of any charitable
- 16 fund-raising organizations or charitable agencies as the committee
- 17 deems necessary.
- 6. It shall be the duty of a campaign manager to:
- 2 a. conduct and manage the charitable fund-raising compaign in
- 3 a responsible and equitable manner in accordance with the policies
- 4 and procedures established by the campaign steering committee;
- 5 b. produce and distribute campaign materials;
- 6 c. train and supervise campaign solicitors; and
- 7 d. maintain an accounting of all funds raised and distributed and
- 8 provide for the distribution of funds in the manner established
- 9 by the campaign steering committee;
- 7. A charitable fund-raising organization shall be eligible to
- 2 participate in a charitable fund-raising compaign if it meets the
- 3 following requirements:
- 4 a. the organization is exempt from federal income tax under sec-
- 5 tion 501 (c) (3) of the Internal Revenue Code;
- 6 b. the organization qualifies for tax deductible contributions
- 7 under section 170 (b) (1) (A) (vi) or (viii) of the Internal Revenue
- 8 Code;
- 9 c. the organization is not a foundation;
- d. the organization is incorporated under or subject to the pro-
- 11 visions of Title 15 of the Revised Statutes or Title 15A of the New
- 12 Jersey Statutes and the "Charitable Fund Raising Act of 1971,"
- 13 P. L. 1971, c. 469 (C. 45:17A-1 et seq.).

- e. the organization demonstrates to the satisfaction of the State
- 15 Treasurer or the appropriate disbursing officer, as the case may be,
- 16 that a significant portion of funds raised in each of its two fiscal
- 17 years preceding its application to participate in a campaign con-
- 18 sist of individual contributions from citizens of the State.
- 19 f. the organization shall have raised at least \$60,000.00 and dis-
- 20 tributed that sum among at least 15 charitable agencies in each
- 21 of its two fiscal years preceding its application to participate in
- 22 a State campaign; and
- 23 g. the organization shall have raised at least \$25,000.00 and dis-
- 24 tributed that sum among at least five charitable agencies in each
- 25 of its two fiscal years preceding its application to participate in a
- 26 local governmental unit campaign.
- 8. A charitable agency shall be eligible to participate in a charit-
- 2 able fund-raising campaign if a. it is an affilicated charitable agency
- 3 or b. it meets the requirements of subsections a. through e., inclu-
- 4 sive, of section 7 of this act.
- 1 9. The State Treasurer, in the case of the State, or the appro-
- 2 priate disbursing officer, in the case of a local unit of government,
- 3 shall establish a payroll deduction system for the collection and
- 4 distribution of voluntary charitable contributions by public em-
- 5 ployees of the State or unit pursuant to an annual charitable
- 6 fund-raising campaign organized in accordance with this act.
- 1 10. The State Treasurer or appropriate disbursing officer shall
- 2 make payroll deductions from an employee's compensation in such
- 3 amounts and on behalf of such participating charitable fund-
- 4 raising organizations or charitable agencies as the employee shall
- 5 authorize in writing to the State Treasurer or disbursing officer.
- 6 An employee may withdraw an authorization at any time upon
- 7 written notice to the State Treasurer or appropriate disbursing
- 8 officer.
- 1 11. The State Treasurer and each disbursing officer shall promptly
- 2 transmit the amounts deducted, and an accounting of the amounts
- 3 designated to the various charitable fund-raising organizations or
- 4 charitable agencies, to the respective campaign manager, who shall
- 5 be responsible for final distribution of the amounts to the designated
- 6 organizations or agencies.
- 1 12. a. The campaign manager shall be entitled to deduct and
- 2 expend prior to final distribution not more than 10% of the total
- 3 amount of contributors for the administrative costs of the charitable
- 4 fund-raising campaign as approved by the campaign steering com-
- 5 mittee. The campaign manager shall maintain all funds in an
- 6 interest bearing account until their distribution. Interest earned

- 7 on the funds shall be distributed in such manner as the campaign
- 8 steering committee shall determine.
- 9 b. Undesignated contributions received in a State campaign shall
- 10 be distributed by the campaign manager to the charitable fund-
- 11 raising organizations participating in the campaign in the same
- 12 proportion as designated contributions to participating fund-rais-
- 13 ing organizations, including contributions to affiliated charitable
- 14 agencies, are distributed to the organizations.
- 15 c. Undesignated contributions received in a local governmental
- 16 unit campaign shall be distributed by the campaign manager to
- 17 participating or non-participating charitable fund-raising organi-
- 18 zations or charitable agencies in such amounts as the campaign
- 19 steering committee shall determine.
- 1 13. The State Treasurer shall, within 90 days after the effective
- 2 date of this act and from time to time thereafter, adopt rules and
- 3 regulations as shall be necessary to implement the provisions of
- 4 this act in accordance with the "Administrative Procedure Act,"
- 5 P. L. 1968, c. 410 (C. 52:14B-1 et seq.).
- 1 14. P. L. 1955, c. 163 (C. 52:14-15.9c) is repealed.
- 1 15. This act shall take effect immediately.

STATEMENT

This bill establishes procedures for the conduct of charitable fund-raising campaigns which utilize payroll deductions for public employees at the State and local level. It repeals the existing law governing payroll deduction contributions.