## 39:3-10

LEGISLATIVE HISTORY CHECKLIST

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| LAWS OF: | 2001 |
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| NJSA: | $39: 3-10$ |
| BILL NO: | S2708 |

## CHAPTER: 391

(Digitized Picture Driver's License)
(Substituted for A3955)
SPONSOR(S): Ciesla and others
DATE INTRODUCED: November 8, 2001
COMMITTEE: ASSEMBLY: Appropriations
SENATE: Transportation; Budget
AMENDED DURING PASSAGE:
Yes
DATE OF PASSAGE: ASSEMBLY: January 7, 2002
SENATE: December 6, 2001
DATE OF APPROVAL: January 8, 2002
FOLLOWING ARE ATTACHED IF AVAILABLE:
FINAL TEXT OF BILL (Senate Committee Substitute):
SCS for S2708/S2630
SPONSORS STATEMENT: (Begins on page 11 of original bill) No
COMMITTEE STATEMENT: ASSEMBLY: Yes
SENATE: Yes
FLOOR AMENDMENT STATEMENTS: No
LEGISLATIVE FISCAL ESTIMATE: No
S2708
SPONSORS STATEMENT: (Begins on page 11 of original bill) Yes
COMMITTEE STATEMENT: ASSEMBLY: No
SENATE: Yes
ASSEMBLY No
FLOOR AMENDMENT STATEMENTS: No
LEGISLATIVE FISCAL ESTIMATE: Yes
FINAL VERSION ( ${ }^{\text {ST }}$ reprint): Yes
A3955
SPONSORS STATEMENT: (Begins on page 11 of original bill) Yes COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes
12-06-01 (Trans.)
12-20-01 (Approp.)
FLOOR AMENDMENT STATEMENTS:
No
LEGISLATIVE FISCAL ESTIMATE:
FINAL VERSION (Assembly Committee Substitute): Yes
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S2630 (On page 12 of original bill)
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No
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Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org
REPORTS: No
HEARINGS: No
NEWSPAPER ARTICLES: Yes
"Assembly votes 74 -zip to require digital licenses," 1-8-2002 Trentonian, p. 4
"New drivers license laws end access to fake ID's" 1-10-2002 Asbury Park Press, p. A9

## SENATE, No. 2708

## STATE OF NEW JERSEY 209th LEGISLATURE

## INTRODUCED NOVEMBER 8, 2001

Sponsored by:<br>Senator ANDREW R. CIESLA<br>District 10 (Monmouth and Ocean)

## SYNOPSIS

Requires four year digitized picture driver's license; permits enhanced data storage on license; appropriates $\$ 1.5$ million.

## CURRENT VERSION OF TEXT

As introduced.


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#### Abstract

AN ACT concerning driver's licenses, amending the title and body of P.L.1999, c.28, amending various parts of the statutory law, and supplementing chapter 3 of Title 39 of the Revised Statutes and making an appropriation.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. The title of P.L.1999, c. 28 is amended to read as follows:

AN ACT concerning [10] four year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.
(cf: P.L.1999, c.28)
2. R.S.39:3-10 is amended as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger

EXPLANATION - Matter enclosed in bold-faced brackets [ thus] in the above bill is not enacted and is intended to be omitted in the law.

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automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the

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## following classifications:

a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [ 120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. The required fee for a license for the [120-month] 48month period shall be as follows:

Motorcycle license or endorsement [\$35]\$18
Omnibus or school bus endorsement [\$35]\$18
Basic driver's license [\$35]\$18
The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner

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prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If a person's authorization to be present in the United States will expire before the expiration date of the person's license, the director shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative. (cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after [ January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall be digitized and have a color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license

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issued that does not bear a color picture of the licensee]. All licenses issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] $\underline{70}$ years of age or older [or a handicapped person] may elect to have a license issued for a period of [five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [proportionately less than the fee otherwise established] $\$ 9$, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C.) (now before the Legislature as this bill).

Each initial motor vehicle license issued to a person under the age of 21 after the [effective] operative date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which [that color shall be used] the license is designed to achieve this result. The license shall also bear the words 'UNDER 21 " in a conspicuous manner. The director shall provide that upon attaining the age of 21, a licensee shall be issued a replacement driver's license for a fee of $\$ 5$ in addition to the digitized picture fee. The licensee shall also have the choice of obtaining a four year license upon the payment of all required fees therefor.

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to [ January 1, 2000] the operative date of P.L. . c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in

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accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database. In addition, the director may provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended as

## follows:

22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [ 120-month] 48-month licensing period shall be [\$35] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for the actual digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to [January 1, 2000 and] the operative date of P.L.2001, c. (C. ) (now before the Legislature on this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date. (cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of

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> a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification card shall remain valid until its expiration date.
> (cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows: Identification Card, Original [\$35] \$18
Identification Card, Duplicate $\quad \$ 5[$ with stored color picture]
[ \$10 with new color picture]
[\$35] \$18
$\$ 6$, in addition to the fees required above
(cf: P.L.1999, c.28, s.9)
9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are

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substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of $\$ 5$ [if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee.
(cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

39:3-36. [ The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than [\$10] $\$ 25$. Upon notification, and payment of a fee of $\$ 5$ [if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [ or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than $\$ 25$. Upon notification, and payment of a fee of \$5, the director shall provide the registered owner with a new registration certificate. (cf: P.L.1999, c.28, s.11)
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
4. a. The fee for a [ 120-month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] \$18 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color picture of the licensee. In addition to the fee required pursuant to subsection a, of this section, the fee for the picture shall be $\$ 6$ for each license or renewal. (cf: P.L.1999, c.28, s.13)
12. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the

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digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
13. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
14. Section 19 of P.L.1999, c. 28 is amended to read as follows:
19. [This] Except for section 14, this act shall take effect [ January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other than those set forth in section 14, for a period not to extend beyond January 1, 2001.] immediately, but shall be inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable. (cf: P.L.1999, c.28, s.19)
15. This act shall take effect immediately, but except for sections 13 and 14 shall be inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable.

## STATEMENT

This bill changes the provisions of existing law, which provides for

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a 10 year driver's license, to require the issuance of a four year digitized picture driver's license and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill also provides that the Director of the Division of Motor Vehicles may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee as well as providing for changes in other fees. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of this bill and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

The bill also provides that if a person's authorization to be present in the United States expires before the expiration date of the license, the Director of the Division of Motor Vehicles shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

The operative dates of P.L.1999, c.28, except for section 14 thereof which took effect on February 25,1999, and of most of the sections of this bill are to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.

## STATEMENT TO

SENATE, No. 2708

with committee amendments

## STATE OF NEW JERSEY

DATED: NOVEMBER 19, 2001

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 2708.

This amended bill changes the provisions of existing law, which provides for a 10 year driver's license, to require the issuance of a four year digitized driver's license with a digitized color picture and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill provides that the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value. The Director of the Division of Motor Vehicles is required to provide that the license include features to ensure the security and integrity of the license. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's picture and signature, in a bar code, magnetic stripe or data base. The bill permits licenses composed of a composite material wilth lamination under certain circumstances.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee as well as provides for changes in other fees. The fee currently charged by the Division of Motor Vehicles is $\$ 18$ for a basic photo-license and $\$ 16$ for a nonphoto license endorsement. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of this bill and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

The bill also amends R.S.39:3-10 to provide that if a person's authorization to be present in the United States expires before the expiration date of the license, the Director of the Division of Motor Vehicles shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

The operative dates of P.L.1999, c.28, except for section 14 thereof which took effect on February 25,1999, and of most of the sections of this bill are to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable. The amendment to R.S. 39:3-10 concerning persons authorized to be in the United States is to be operative immediately.

The amendments approved by the committee clarify that the four year driver's license is to be a digitized license with a digitized color picture, make consistent the use of the term "digitized" picture throughout the bill, provide that the provision relating to persons authorized to be in the United States is operative immediately, and put licenses consisting of a composite material that does not have lamination on an equal footing with licenses of noncomposite material if there is the same level of security. In addition, the amendments provide that the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value. The director is also required, rather than merely permitted, to provide that the license include features to ensure the security and integrity of the license.
[First Reprint]

## SENATE, No. 2708

## STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED NOVEMBER 8, 2001

Sponsored by:<br>Senator ANDREW R. CIESLA<br>District 10 (Monmouth and Ocean)

## SYNOPSIS

Requires four year digitized picture driver's license; permits enhanced data storage on license; appropriates $\$ 1.5$ million.

## CURRENT VERSION OF TEXT

As reported by the Senate Transportation Committee on November 19, 2001, with amendments.



#### Abstract

AN ACT concerning driver's licenses, amending the title and body of P.L.1999, c.28, amending various parts of the statutory law, and supplementing chapter 3 of Title 39 of the Revised Statutes and making an appropriation.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. The title of P.L.1999, c. 28 is amended to read as follows:

AN ACT concerning [10] four year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.
(cf: P.L.1999, c.28)
2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
${ }^{1}$ Senate STR committee amendments adopted November 19, 2001.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties
applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. $\quad \underline{1}_{(1)^{1}}$ All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification $b$. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [ 120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. The required fee for a license for the [120-month] 48month period shall be as follows:

Motorcycle license or endorsement [\$35]\$18
Omnibus or school bus endorsement [\$35]\$18
Basic driver's license [\$35]\$18
The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.
${ }^{1}(2)^{1}$ If a person's authorization to be present in the United States will expire before the expiration date of the person's license, the director shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized ${ }^{1}$ [by] under ${ }^{1}$ federal law.
${ }^{1}(3)^{1}$ A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative. (cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after
[January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall be digitized and have a ${ }^{1}$ digitized ${ }^{1}$ color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee]. All licenses issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] $7 \underline{0}$ years of age or older [ or a handicapped person] may elect to have a license issued for a period of [five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [ proportionately less than the fee otherwise established] \$9, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C. )(now before the Legislature as this bill).

Each initial motor vehicle license issued to a person under the age of 21 after the [effective] operative date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color ${ }^{1}$ and design ${ }^{1}$, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which [ that color shall be used] the license is designed to achieve this result. The license shall also bear the words 'UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license ${ }^{1}$ [for a fee of $\$ 5$ in addition to the digitized picture fee. The licensee shall also have the choice of obtaining a four year license upon the payment of all required fees therefor] or a new license, as appropriate. The fee for a replacement license shall be $\$ 5$ in addition to the digitized picture fee ${ }^{1}$.

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any
expiration date on any New Jersey driver's license issued prior to [ January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, ${ }^{1}$ except as provided in R.S.39:3-10, ${ }^{1}$ that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322. ${ }^{1}$ Notwithstanding the provisions of any other law to the contrary, the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value. ${ }^{1}$

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with ${ }^{1}{ }^{\text {digitized }}{ }^{1}$ color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a ${ }^{1}{ }^{\text {digitized }}{ }^{1}$ color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process, of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, couterfeiting, photographing, forging or other modification of the license. ${ }^{1}$ A license that consists of a composite material that does not use lamination and offers at least the same level of security as that required by the director for noncomposite material may fulfill the requirements of this section. ${ }^{1}$ The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's ${ }^{1}{ }^{\text {digitized }}{ }^{1}$ picture and ${ }^{1}$ digitized ${ }^{1}$ signature, in a bar code, magnetic ${ }^{1}$ [strip] stripe ${ }^{1}$ or database. In addition, the director ${ }^{1}$ [may] shall ${ }^{1}$ provide that the license include features to ensure the security and integrity of the
license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21 st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [ 120-month] 48-month licensing period shall be [\$35] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for ${ }^{1}$ [ the actual] $\underline{a}^{1}$ digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in

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amounts proportionately less or greater than the fee otherwise
established.
    Nothing in this section shall be construed to alter or change any
expiration date on any New Jersey commercial driver license issued
prior to [January 1, 2000 and] the operative date of P.L.2001, c.
C. ) (now before the Legislature as this bill) and, unless a
licensee's driving privileges are otherwise suspended or revoked,
\mp@subsup{}{}{1}\mathrm{ except as provided in R.S.39:3-10, }\mp@subsup{}{}{1}\mathrm{ the license shall remain valid}
until its expiration date.
(cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification card shall remain valid until its expiration date. (cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows:
Identification Card, Original [\$35] \$18
Identification Card, Duplicate \(\$ 5[\) with stored color picture]
[ (Due to loss, stolen or [ \(\$ 10\) with new color destroyed card)] picture]
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Identification Card, Renewal
Digitized picture
(cf: P.L.1999, c.28, s.9)
9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of $\$ 5$ [if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee.
(cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

39:3-36. [The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. ${ }^{1}$ [A person who violates this section shall be subject to a penalty of not more than [\$10] \$25. ] ${ }^{1}$ Upon notification, and payment of a fee of $\$ 5$ [if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [ or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. ${ }^{1}$ [ A person who violates this section shall be subject to a penalty of not more than $\$ 25.]^{1}$ Upon notification, and payment of a fee of $\$ 5$, the director shall provide the registered owner with a new registration certificate.

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\({ }^{1}\) A person who violates this section shall be subject to a penalty of
not more than $25. .
(cf: P.L.1999, c.28, s.11)
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
4. a. The fee for a [ 120 -month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] \$18 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a \({ }^{1}{ }^{\text {digitized }}{ }^{1}\) color picture of the licensee. In addition to the fee required pursuant to subsection a, of this section, the fee for the \({ }^{1}\) digitized color \(^{1}{ }^{\text {picture shall be } \$ 6 \text { for each license or renewal. }}\) (cf: P.L.1999, c.28, s.13)
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12. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
13. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
14. Section 19 of P.L.1999, c. 28 is amended to read as follows:
15. [This] Except for section $14{ }^{1}$ which remains in effect ${ }^{1}$, this act shall take effect [January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other than those set forth in section 14, for a period not to extend beyond January 1, 2001.] immediately, but shall

## S2708 [1R] CIESLA

be inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1. 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable. (cf: P.L.1999, c.28, s.19)
15. This act shall take effect immediately, but, except for sections 13 and $14^{1}$ and paragraph (2) of subsection d. of R.S.39:3-10 added by section 2 and dealing with the expiration and renewal of licenses of persons authorized to be present in the United States, ${ }^{1}$ shall be inopera tive until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable.

# LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 2708 STATE OF NEW JERSEY 209th LEGISLATURE 

DATED: JANUARY 10, 2002

## SUMMARY

| Synopsis: | Requires four year digitized picture driver's license; permits enhanced <br> data storage on license; appropriates $\$ 1.5$ million. |
| :--- | :--- |
| Type of Impact: | New expenditure from General Fund offset by new revenue. |
| Agencies Affected: | Division of Motor Vehicles (DMV), Department of Transportation. |

Office of Legislative Services Estimate

| Fiscal Impact | Year 1 | Year 2 |
| :--- | :---: | :---: |
| State Cost | $\$ 1,500,000$ | Not Yet Determined--See Comments Below |
| State Revenue | Not Yet Determined | Not Yet Determined--See Comments Below |

! Requires four year driver's license instead of 10 year driver's license.
! Provides for electronic storage of licensee's digitized color picture and digitized signature in a bar code, magnetic stripe or database.
! Provides for a fee of $\$ 6$ for digitized color picture and $\$ 18$ as fee for basic, four year driver's license.
! Establishes "Secure Driver's License Fund" which is to be credited with revenue collected from digitized picture fees.
! Provides that driver's license issued to person authorized by federal law to be present in the United States shall expire on the date coincident with expiration of authorization to be in the United States.
! Appropriates $\$ 1.5$ million from General Fund to implement the provisions of the bill.
! Provides that bill takes affect immediately when enacted but remains inoperative until 60 days after Director of DMV certifies that DMV is prepared to issue licenses with digitized pictures, provided, however, the operative date shall not be later than January 1, 2003.

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## BILL DESCRIPTION

Senate Bill No. 2708 (1R) of 2001 requires that a four year driver's license be issued instead of a 10 year driver's license. In addition, the bill provides for the electronic storage of a licensee's digitized color picture and digitized signature in a bar code, magnetic stripe or database.

A fee of $\$ 18$ would be charged for a basic, four year driver's license and an additional $\$ 6$ for a digitized, color picture. The revenue received from the fees collected from digitized color pictures would be credited to the "Secure Driver's License Fund." The monies in the fund are to be used for the security and handling of driver's license documents and any related support documents.

The bill further stipulates that a driver's license issued to a person authorized by federal law to be present in the United States shall expire on the date coincident with the expiration of the authorization to be in the United States.

The bill also appropriates $\$ 1.5$ million from the General Fund to implement the provisions contained in the bill.

Finally, the bill would take affect immediately when enacted but would remain inoperative until 60 days after the Director of the Division of Motor Vehicles certifies that DMV is prepared to issue licenses with digitized pictures, provided, however, that the operative date shall not be later than January 1, 2003.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## office of LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) has informally discussed the fiscal impact of this bill with the Department of Transportation. Since the bill changes the fees charged for licenses and digitized pictures, additional revenues would be generated. There are also likely to be additional program costs in future years. However, because the bill would remain inoperative until a certain condition is met or a certain date reached, the department noted that DMV has not yet completed the revenue and cost estimates. Nevertheless, the department expects to have these estimates by the end of November, 2001.

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Section: Authorities, Utilities,Transportation and Communications
Analyst: Rusty Lachenauer
    Lead Fiscal Analyst
Approved: Alan R. Kooney
    Legislative Budget and Finance Officer
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This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

## SENATE, No. 2630

## STATE OF NEW JERSEY 209th LEGISLATURE

## INTRODUCED NOVEMBER 8, 2001

Sponsored by:<br>Senator GERALD CARDINALE<br>District 39 (Bergen)<br>Senator LOUIS F. KOSCO<br>District 38 (Bergen)<br>Co-Sponsored by:<br>Senators Cafiero, Allen, Robertson, Inverso, Sinagra, Bucco, Singer, Bark, Schluter, McNamara, Connors, Zane, Matheussen, Kyrillos, Bryant, Furnari, Vitale, Turner, O'Connor, Girgenti, Sacco, Rice Adler, Littell, Ciesla, Bennett, Kenny and Baer

## SYNOPSIS

Tightens requirements for issuance of driver's license to legal alien; upgrades penalties for sale and possession of fake driver's license.

## CURRENT VERSION OF TEXT

As introduced.

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AN ACT concerning the issuance of driver's licenses and identification
    cards and amending R.S.39:3-10, R.S.39:3-13, P.L.1950, c.127, P.L.1980, c. 47 and P.L.1983, c. 565.
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Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. No person shall sit for an examination for any license or permit unless that person exhibits photo identification deemed acceptable by the director. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. No person shall sit for a road test unless that person exhibits photo identification deemed acceptable by the director. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed

[^0]more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive

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steering;
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b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the 120th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. If the director issues a license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the director shall fix the expiration date of the license at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such a license only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established.

The required fee for a license for the 120 -month period shall be as follows:

Motorcycle license or endorsement $\$ 35$
Omnibus or school bus endorsement \$35
Basic driver's license $\$ 35$
The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the

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commencement of such period, such licenses to be effective
immediately.
    All applications for renewals of licenses shall be made in a manner
prescribed by the director and in accordance with procedures
established by him.
The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.
In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit or license until such time as the document may be verified by the issuing agency to the director's satisfaction.
A person violating this section shall be subject to a fine not exceeding \(\$ 500\) or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than \(\$ 200\) and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.
Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1999, c.28, s.2)
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2. R.S.39:3-13 is amended to read as follows:

39:3-13. The director may, in his discretion, issue to a person over 17 years of age an examination permit, under the hand and seal of the director, allowing such person, for the purpose of fitting himself to become a licensed driver, to operate a designated class of motor vehicles other than passenger automobiles for a specified period of not more than 90 days, while in the company and under the supervision of a driver licensed to operate such designated class of motor vehicles.

The director, in his discretion, may issue for a specified period of not less than one year an examination permit to operate a passenger automobile to a person over 17 years of age regardless of whether a person has completed a course of behind-the-wheel automobile driving education pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). An examination permit applicant who is under 18 years of age shall obtain the signature of a parent or guardian for submission to the division on a form prescribed by the director. The director shall postpone for six months the driving privileges of any person who submits a fraudulent signature for a parent or guardian.

For six months immediately following the issuance of an examination permit, the holder who is less than 21 years of age shall operate the passenger automobile only when accompanied by, and under the supervision of, a New Jersey licensed driver who is at least 21 years of age and has been licensed to drive a passenger automobile for not less than three years. The holder of an examination permit who is at least 21 years of age shall operate the passenger automobile for the first three months under such supervision. The supervising driver shall sit in the front seat of the vehicle. Whenever operating a vehicle while in possession of an examination permit, the holder of the permit shall operate the passenger automobile with only one additional passenger in the vehicle excluding persons with whom the holder resides, except that this passenger restriction shall not apply when either the permit holder or one other passenger is at least 21 years of age. Further, the holder of the permit who is less than 21 years of age shall not drive during the hours between 12:01 a.m. and 5 a.m.; provided, however, that this condition may be waived for an emergency which, in the judgment of local police, is of sufficient severity and magnitude to substantially endanger the health, safety, welfare or property of a person, or for any bona fide employment or religion-related activity if the employer or appropriate religious authority provides written verification of such activity in a manner provided for by the director. The permit holder shall also ensure that all occupants of the vehicle are secured in a properly adjusted and fastened seat belt or child restraint system.

When notified by a court of competent jurisdiction that an examination permit holder has been convicted of a violation which causes the permit holder to accumulate more than two motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation, in addition to any other penalty that may be imposed, the director shall, without the exercise of discretion or a hearing, suspend the examination permit holder's examination permit for 90 days. The director shall restore the permit following the
term of the permit suspension if the permit holder satisfactorily completes a remedial training course of not less than four hours and remits a course fee prescribed by the director. The director also shall postpone without the exercise of discretion or a hearing the issuance of a basic license for 90 days if the director is notified by a court of competent jurisdiction that the examination permit holder, after completion of the remedial training course, has been convicted of any motor vehicle violation which results in the imposition of any motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 182 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5, subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation. When the director is notified by a court of competent jurisdiction that an examination permit holder has been convicted of any alcohol or drug-related offense unrelated to the operation of a motor vehicle and is not otherwise subject to any other suspension penalty therefor, the director shall, without the exercise of discretion or a hearing, suspend the examination permit for six months. A fine of $\$ 100$ shall be imposed for any other violation of the conditions of the examination permit.

An examination permit for a motorcycle or a commercial motor vehicle issued to a handicapped person, as determined by the Division of Motor Vehicles after consultation with the Department of Education, shall be valid for nine months or until the completion of the road test portion of his license examination, whichever period is shorter.

Each permit shall be sufficient license for the person to operate such designated class of motor vehicles in this State during the period specified, while in the company of and under the control of a driver licensed by this State to operate such designated class of motor vehicles, or, in the case of a commercial driver license permit, while in the company of and under the control of a holder of a valid commercial driver license for the appropriate license class and with the appropriate endorsements issued by this or any other state. Such person, as well as the licensed driver, except for a motor vehicle examiner administering a driving skills test, shall be held accountable for all violations of this subtitle committed by such person while in the presence of the licensed driver. In addition to requiring an applicant for an examination permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant
the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The holder of an examination permit shall be required to take a road test in order to obtain a basic driver's license. No road test for any person who has been issued an examination permit to operate a passenger vehicle shall be given unless the person has met the requirements of this section. No road test for a basic driver's license shall be given unless the applicant has first secured an examination permit and no such road test shall be scheduled for an applicant who has secured an examination permit for a passenger vehicle until at least one year shall have elapsed following the validation of the examination permit for practice driving or, in the case of an examination permit for other vehicles, until 20 days has elapsed, except that in the case of an omnibus endorsement or school bus no road test shall be scheduled until at least 10 days shall have elapsed. Every applicant for an examination permit to qualify for an omnibus endorsement or an articulated vehicle endorsement shall be a holder of a valid basic driver's license.

The required fees for special learners' permits and examination permits shall be as follows:
Basic driver's license
up to $\$ 10$
Motorcycle license or endorsement....... \$5
Omnibus or school bus endorsement..... \$25
Articulated vehicle endorsement............. \$15
The director shall waive the payment of fees for issuance of examination permits for omnibus endorsements whenever the applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The specified period for which a permit is issued may be extended for not more than an additional 60 days, without payment of added fee, upon application made by the holder thereof, where the holder has applied to take the examination for a driver's license prior to the expiration of the original period for which the permit was issued and the director was unable to schedule an examination during said period. (cf: P.L.1998, c.108, s.3)
3. Section 1 of P.L.1950, c. 127 (C.39:3-13.1) is amended to read as follows:

1. The Director of the Division of Motor Vehicles may issue to a person over 16 years of age a special learner's permit, under the hand and seal of the director, allowing such person, for the purpose of preparing himself to qualify for a provisional license for a passenger automobile by operating a dual pedal controlled motor vehicle while taking a required course of behind-the-wheel automobile driving
education approved by the State Department of Education and conducted in a public, parochial or private school of this State or a course of behind-the-wheel automobile driving instruction conducted by a drivers' school duly licensed pursuant to the provisions of P.L.1951, c. 216 (C.39:12-1 et seq.). The special learner's permit shall be issued in lieu of the examination permit provided for in R.S.39:3-13. In addition to requiring an applicant for a permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The special learner's permit described above, when issued to a person taking a course of behind-the-wheel driving education conducted in a public, parochial or private school, shall be retained in the office of the school principal at all times except during such time as the person to whom the permit is issued in undergoing behind-the-wheel automobile driving instruction. The director may make such rules and regulations as he may deem necessary to carry out the provisions of this section.
(cf: P.L.1998, c.108, s.4)
4. Section 2 of P.L.1980, c. 47 (C.39:3-29.3) is amended to read as follows:
2. The Division of Motor Vehicles shall issue an identification card to any resident of the State who is 17 years of age or older and who is not the holder of a valid learner's permit or a valid driver's license. The identification card shall attest to the true name, correct age, and other identifying data as certified by the applicant for such identification card. Every application for an identification card shall be signed and verified by the applicant and shall be supported by such documentary evidence of the age and identity, or blindness, disability, or handicap, of such person as the division may require. In addition to requiring an applicant for an identification card to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the card, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the identification card until such time

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as the document may be verified by the issuing agency to the director's
satisfaction.
(cf:P.L.1993, c.34, s.5)
5. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. [Each] a. Except as provided in subsection b. of this section, each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for 120 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to January 1, 2000 and any such identification card shall remain valid until its expiration date.
b. If the director issues an identification card to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard periods of such cards, the director shall fix the expiration date of the identification card at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such an identification card only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. (cf: P.L.1999, c.28, s.8)
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6. Section 1 of P.L.1983, c. 565 (C.2C:21-2.1) is amended to read as follows:
7. a. A person who knowingly sells, offers or exposes for sale, or otherwise transfers, or possesses with the intent to sell, offer or expose for sale, or otherwise transfer, a document, printed form or other writing which falsely purports to be a driver's license or other
document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the [third] second degree.
b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the [ third] second degree.
c. A person who knowingly exhibits, displays or utters a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a crime of the [fourth] third degree.
d. A person who knowingly possesses a document or other writing which falsely purports to be a driver's license or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age is guilty of a [ disorderly persons offense] crime of the fourth degree.
e. In addition to any other disposition authorized by this Title, the provisions of section 24 of P.L.1982, c. 77 (C.2A:4A-43), or any other statute indicating the dispositions that may be ordered for an adjudication of delinquency, and, notwithstanding the provisions of subsection c. of N.J.S.2C:43-2, every person convicted of or adjudicated delinquent for a violation of any offense defined in this section shall forthwith forfeit his right to operate a motor vehicle over the highways of this State for a period to be fixed by the court at not less than six months or more than two years which shall commence on the day the sentence is imposed. In the case of any person who at the time of the imposition of the sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the sentence is imposed and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years. If the driving privilege of any person is under revocation, suspension, or postponement for a violation of any provision of this Title or Title 39 of the Revised Statutes at the time of any conviction or adjudication of delinquency for a violation of any offense defined in this chapter or chapter 36 of this Title, the revocation, suspension, or postponement period imposed herein shall commence as of the date of termination of the existing revocation, suspension or postponement.

The court before whom any person is convicted of or adjudicated delinquent for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Director of the Division of Motor Vehicles along with a report indicating the first and
last day of the suspension or postponement period imposed by the court pursuant to this section. If the court is for any reason unable to collect the license or licenses of the person, the court shall cause a report of the conviction or adjudication of delinquency to be filed with the director. The report shall include the complete name, address, date of birth, eye color and sex of the person and shall indicate the first and last day of the suspension or postponement period imposed by the court pursuant to this section. The court shall inform the person orally and in writing that if the person is convicted of personally operating a motor vehicle during the period of license suspension or postponement imposed pursuant to this section, the person shall, upon conviction, be subject to the penalties set forth in R.S.39:3-40. A person shall be required to acknowledge receipt of the written notice in writing. Failure to receive a written notice or failure to acknowledge in writing the receipt of a written notice shall not be a defense to a subsequent charge of a violation of R.S.39:3-40. If the person is the holder of a driver's license from another jurisdiction, the court shall not collect the license, but shall notify forthwith the director who shall notify the appropriate officials in that licensing jurisdiction. The court shall, however, in accordance with the provisions of this section, revoke the person's non-resident driving privileges in this State.

In addition to any other condition imposed, a court, in its discretion, may suspend, revoke or postpone the driving privileges of a person admitted to supervisory treatment under N.J.S.2C:36A-1 or N.J.S.2C:43-12 without a plea of guilty or finding of guilt. (cf: P.L.1999, c.28, s.14)
7. This act shall take effect immediately.

## STATEMENT

Investigations following the recent tragic attacks on the World Trade Center and the Pentagon have revealed that suspected terrorists may have established legal identities through the use of illegally obtained driver's licenses. This bill is intended to strengthen New Jersey's requirements for granting driver's licenses to persons who are not United States citizens.

Since 1993, State law has required applicants for a driver's license or permit or nondriver identification card to submit proof that their presence in the United States is authorized under federal law. The Division of Motor Vehicles (DMV) requires applicants for these licenses and permits who do not have a United States birth certificate to present a valid alien registration or work authorization (green) card. However, a serious problem exists with applicants who present
expired, false or counterfeit documents. Also, in recent years it has become more difficult for DMV agency personnel to verify these documents with the United States Immigration and Naturalization Service.

This bill grants clear statutory authority to the DMV to refuse to issue a license, permit or identification card in any case when a reasonable doubt exists as to the authenticity of the required documentation. The license, permit or card would be issued only after the document presented to establish legal residency is verified, to the satisfaction of the DMV, by the agency which issued the document.

The bill also closes a loophole which has allowed certain aliens whose green cards have expired to retain a legal driver's license. The bill would require any license or identification card issued to an alien to expire on the date the alien's authorization to be in the United States expires, if that date precedes the normal expiration date of the license or card. Presently, a person whose green card expires in less than four years may obtain a driver's license that is valid for four years.

This bill further requires a person to produce photo identification deemed acceptable by the director in order to sit for an examination for a permit or license or a road test.

Finally, the bill upgrades penalties for persons who sell, provide, manufacture, supply or possess a document which falsely purports to be a driver's license.

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 2708 and 2630 

## STATE OF NEW JERSEY 209th LEGISLATURE

## ADOPTED NOVEMBER 29, 2001

Sponsored by:<br>Senator ANDREW R. CIESLA<br>District 10 (Monmouth and Ocean)<br>Senator GERALD CARDINALE<br>District 39 (Bergen)<br>Senator LOUIS F. KOSCO<br>District 38 (Bergen)<br>Co-Sponsored by:<br>Senators Cafiero, Allen, Robertson, Inverso, Bucco, Singer, Bark, Schluter, McNamara, Connors, Zane, Matheussen, Kyrillos, Bryant, Furnari, Vitale, Turner, O'Connor, Girgenti, Sacco, Rice, Adler, Littell, $^{\prime}$ Bennett, Kenny, Baer, Himelman, O'Toole, Assemblymen DeCroce, Zecker, Gusciora, Bodine, Assemblywoman Crecco, Assemblymen Wisniewski, Merkt, Assemblywomen Myers, Heck, Assemblyman Bagger and Assemblywoman Greenstein

## SYNOPSIS

Requires four year digitized picture driver's license; tightens requirements for issuance of driver's license to legal aliens; appropriates $\$ 1.5$ million.

## CURRENT VERSION OF TEXT

Substitute as adopted by the Senate Budget and Appropriations Committee.

## SCS for S2708 CIESLA, CARDINALE

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AN ACT concerning driver's licenses and identification cards,
    amending the title and body of P.L.1999, c.28, amending various
    parts of the statutory law, supplementing chapter 3 of Title 39 of
    the Revised Statutes and making an appropriation.
    Be It Enacted by the Senate and General Assembly of the State
of New Jersey:
    1. The title of P.L.1999, c. }28\mathrm{ is amended to read as follows:
AN ACT concerning [10] four year driver's licenses, amending various
    parts of the statutory law, supplementing chapter 3 of Title 39 of
    the Revised Statutes, and repealing various parts of the statutory
    law.
(cf: P.L.1999, c.28, title)
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    2. R.S.39:3-10 is amended to read as follows:
    39:3-10. No person shall drive a motor vehicle on a public
    highway in this State unless in possession of a validated permit, or a
provisional or basic driver's license issued to him in accordance with
this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. No person shall sit for an examination for any permit without exhibiting photo identification deemed acceptable by the director, unless that person is a high school student participating in a course of driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State, pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. No person shall sit for a road test unless that person exhibits photo identification deemed acceptable by the director. A high school student who has completed a course of behind-the-wheel automobile driving education approved by the State Department of Education and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.
conducted in a public, parochial or private school of this State, who has been issued a special learner's permit pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit for a road test. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor
vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [ 120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. If the director issues a license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the director shall fix the expiration date of the license at a date based on the period in which the person is

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authorized to be present in the United States under federal
immigration laws. The director may renew such a license only if it is
demonstrated that the person's continued presence in the United States
is authorized under federal law. The fee for licenses with expiration
dates fixed by the director shall be fixed by the director in amounts
proportionately less or greater than the fee herein established. The
required fee for a license for the [120-month] 48-month period shall
be as follows:
    Motorcycle license or endorsement [$35]$18
    Omnibus or school bus endorsement [$35]$18
    Basic driver's license [$35]$18
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The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit or license until such time as the document may be verified by the issuing agency to the director's satisfaction.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the

Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative. (cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after [ January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall have a digitized color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee]. All licenses issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] $\underline{70}$ years of age or older [ or a handicapped person] may elect to have a license issued for a period of [five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [ proportionately less than the fee otherwise established] \$9, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C.) (now before the Legislature as this bill).

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color and design, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which [that color shall be used] the license is designed to achieve this result. The license shall also bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license or a new license, as appropriate. The fee for a replacement license shall be $\$ 5$ in addition to the digitized picture

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fee.
As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to [ January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322. Notwithstanding the provisions of any other law to the contrary, the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with digitized color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a digitized color picture
other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process, of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. A license that consists of a composite material that does not use lamination and offers at least the same level of security as that required by the director for noncomposite material may fulfill the requirements of this section. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's digitized picture and digitized signature, in a bar code, magnetic stripe or database. In addition, the director [may] shall provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21 st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any
non-commercial endorsement and renewals thereof, the required fee for a [ 120 -month] 48-month licensing period shall be [ $\$ 35$ ] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for a digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to [January 1, 2000 and] the operative date of P.L.2001, c. C. (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, the license shall remain valid until its expiration date.
(cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. [Each] a. Except as provided in subsection b. of this section, each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification

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card shall remain valid until its expiration date.
    b. If the director issues an identification card to a person who has
demonstrated authorization to be present in the United States for a
period of time shorter than the standard periods of such cards, the
director shall fix the expiration date of the identification card at a date
based on the period in which the person is authorized to be present in
the United States under federal immigration laws. The director may
renew such an identification card only if it is demonstrated that the
person's continued presence in the United States is authorized under
federal law.
(cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows: Identification Card, Original [\$35] \$18
Identification Card, Duplicate \(\$ 5[\) with stored color picture]
[ (Due to loss, stolen or [ \(\$ 10\) with new color destroyed card)] picture] Identification Card, Renewal [\$35] \$18
Digitized picture
\(\$ 6\), in addition to the
fees required above
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(cf: P.L.1999, c.28, s.9)
9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of $\$ 5$ [if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee. (cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

39:3-36. [The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. [A person who violates this section shall be subject to a penalty of not more than \$10.] Upon notification, and payment of a fee of $\$ 5$ [if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. Upon notification, and payment of a fee of $\$ 5$, the director shall provide the registered owner with a new registration certificate.

A person who violates this section shall be subject to a penalty of not more than $\$ 25$.

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(cf: P.L.1999, c.28, s.11)
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11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
12. a. The fee for a [ 120-month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] \$18 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a digitized color picture of the licensee. In addition to the fee required pursuant to subsection a. of this section, the fee for the digitized color picture shall be $\$ 6$ for each license or renewal. (cf: P.L.1999, c.28, s.13)
13. R.S.39:3-13 is amended to read as follows:

39:3-13. The director may, in his discretion, issue to a person over 17 years of age an examination permit, under the hand and seal of the director, allowing such person, for the purpose of fitting himself to become a licensed driver, to operate a designated class of motor vehicles other than passenger automobiles for a specified period of not more than 90 days, while in the company and under the supervision of a driver licensed to operate such designated class of motor vehicles.

The director, in his discretion, may issue for a specified period of
not less than one year an examination permit to operate a passenger automobile to a person over 17 years of age regardless of whether a person has completed a course of behind-the-wheel automobile driving education pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). An examination permit applicant who is under 18 years of age shall obtain the signature of a parent or guardian for submission to the division on a form prescribed by the director. The director shall postpone for six months the driving privileges of any person who submits a fraudulent signature for a parent or guardian.

For six months immediately following the issuance of an examination permit, the holder who is less than 21 years of age shall operate the passenger automobile only when accompanied by, and under the supervision of, a New Jersey licensed driver who is at least 21 years of age and has been licensed to drive a passenger automobile for not less than three years. The holder of an examination permit who is at least 21 years of age shall operate the passenger automobile for the first three months under such supervision. The supervising driver shall sit in the front seat of the vehicle. Whenever operating a vehicle while in possession of an examination permit, the holder of the permit shall operate the passenger automobile with only one additional passenger in the vehicle excluding persons with whom the holder resides, except that this passenger restriction shall not apply when either the permit holder or one other passenger is at least 21 years of age. Further, the holder of the permit who is less than 21 years of age shall not drive during the hours between 12:01 a.m. and 5 a.m.; provided, however, that this condition may be waived for an emergency which, in the judgment of local police, is of sufficient severity and magnitude to substantially endanger the health, safety, welfare or property of a person, or for any bona fide employment or religion-related activity if the employer or appropriate religious authority provides written verification of such activity in a manner provided for by the director. The permit holder shall also ensure that all occupants of the vehicle are secured in a properly adjusted and fastened seat belt or child restraint system.

When notified by a court of competent jurisdiction that an examination permit holder has been convicted of a violation which causes the permit holder to accumulate more than two motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation, in addition to any other penalty that may be imposed, the director shall, without the exercise of discretion or a hearing, suspend the examination permit holder's examination permit for 90 days. The director shall restore the permit following the term of the permit suspension if the permit holder satisfactorily
completes a remedial training course of not less than four hours and remits a course fee prescribed by the director. The director also shall postpone without the exercise of discretion or a hearing the issuance of a basic license for 90 days if the director is notified by a court of competent jurisdiction that the examination permit holder, after completion of the remedial training course, has been convicted of any motor vehicle violation which results in the imposition of any motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 182 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5, subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation. When the director is notified by a court of competent jurisdiction that an examination permit holder has been convicted of any alcohol or drug-related offense unrelated to the operation of a motor vehicle and is not otherwise subject to any other suspension penalty therefor, the director shall, without the exercise of discretion or a hearing, suspend the examination permit for six months. A fine of $\$ 100$ shall be imposed for any other violation of the conditions of the examination permit.

An examination permit for a motorcycle or a commercial motor vehicle issued to a handicapped person, as determined by the Division of Motor Vehicles after consultation with the Department of Education, shall be valid for nine months or until the completion of the road test portion of his license examination, whichever period is shorter.

Each permit shall be sufficient license for the person to operate such designated class of motor vehicles in this State during the period specified, while in the company of and under the control of a driver licensed by this State to operate such designated class of motor vehicles, or, in the case of a commercial driver license permit, while in the company of and under the control of a holder of a valid commercial driver license for the appropriate license class and with the appropriate endorsements issued by this or any other state. Such person, as well as the licensed driver, except for a motor vehicle examiner administering a driving skills test, shall be held accountable for all violations of this subtitle committed by such person while in the presence of the licensed driver. In addition to requiring an applicant for an examination permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the


The director shall waive the payment of fees for issuance of examination permits for omnibus endorsements whenever the applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The specified period for which a permit is issued may be extended for not more than an additional 60 days, without payment of added fee, upon application made by the holder thereof, where the holder has applied to take the examination for a driver's license prior to the expiration of the original period for which the permit was issued and the director was unable to schedule an examination during said period. (cf: P.L.1998, c.108, s.3)
13. Section 1 of P.L.1950, c. 127 (C.39:3-13.1) is amended to read as follows:

1. The Director of the Division of Motor Vehicles may issue to a person over 16 years of age a special learner's permit, under the hand and seal of the director, allowing such person, for the purpose of preparing himself to qualify for a provisional license for a passenger automobile by operating a dual pedal controlled motor vehicle while taking a required course of behind-the-wheel automobile driving education approved by the State Department of Education and
conducted in a public, parochial or private school of this State or a course of behind-the-wheel automobile driving instruction conducted by a drivers' school duly licensed pursuant to the provisions of P.L.1951, c. 216 (C.39:12-1 et seq.). The special learner's permit shall be issued in lieu of the examination permit provided for in R.S.39:3-13. In addition to requiring an applicant for a permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The special learner's permit described above, when issued to a person taking a course of behind-the-wheel driving education conducted in a public, parochial or private school, shall be retained in the office of the school principal at all times except during such time as the person to whom the permit is issued in undergoing behind-the-wheel automobile driving instruction. The director may make such rules and regulations as he may deem necessary to carry out the provisions of this section.
(cf: P.L.1998, c.108, s.4)
14. Section 2 of P.L.1980, c. 47 (C.39:3-29.3) is amended to read as follows:
2. The Division of Motor Vehicles shall issue an identification card to any resident of the State who is 17 years of age or older and who is not the holder of a valid learner's permit or a valid driver's license. The identification card shall attest to the true name, correct age, and other identifying data as certified by the applicant for such identification card. Every application for an identification card shall be signed and verified by the applicant and shall be supported by such documentary evidence of the age and identity, or blindness, disability, or handicap, of such person as the division may require. In addition to requiring an applicant for an identification card to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the card, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the identification card until such time as the document may be verified by the issuing agency to the director's satisfaction.

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## (cf: P.L.1993, c.34, s.5)

15. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
16. There is hereby appropriated to the Department of Transportation from the General Fund the sum of \$1,500,000 for the cost of implementing the provisions of this act.
17. (New section) Notwithstanding the provisions of P.L.1999, c. 28 (C.39:3-10f1 et al.) to the contrary, the Director of the Division of Motor Vehicles may delay the implementation of the provisions of that act, other than those set forth in section 14 thereof, until the 60th day after the director certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such implementing date shall be not later than January 1, 2003. The director shall make every effort to provide the certification required for P.L.1999, c. 28 to be implemented as soon as practicable.
18. This act shall take effect immediately, except that sections 3 , $5,6,8,9,10,11$, and the required fees for the 48 -month license added to R.S. 39:3-10 by section 2 of this act shall remain inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003.

STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 2708 and 2630 

## STATE OF NEW JERSEY

DATED: NOVEMBER 29, 2001


#### Abstract

The Senate Budget and Appropriations Committee reports favorably a Senate committee substitute for Senate Bill Nos. 2708 and 2630.

This substitute bill changes the provisions of existing law, which provide for a 10-year driver's license, to require the issuance instead of a four-year driver's license with a digitized color picture and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill raises from 62 to 70 the age above which a senior operator becomes eligible to elect to be issued a license for one-half the standard term (now two years instead of five). The bill provides that the digitized picture, or any access thereto or use thereof, shall not be sold, leased or exchanged for value. The Director of the Division of Motor Vehicles is required to provide that the license include features to ensure the security and integrity of the license; under current law, the director is authorized but not required to do so. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's picture and signature, in a bar code, magnetic stripe or data base. The bill permits licenses composed of a composite material with lamination under certain circumstances.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee, as well as providing for changes in other fees. The fee currently charged by the Division of Motor Vehicles is $\$ 18$ for a basic photo-license and $\$ 16$ for a nonphoto license endorsement. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of the legislation and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.


Certain provisions of the substitute bill address concerns that have arisen since September 11, 2001, with respect to the use of illegally obtained drivers' licenses to establish legal identities. Since 1993, State law has required applicants for a driver's license or permit or nondriver identification card to submit proof that their presence in the United States is authorized under federal law. The Division of Motor

Vehicles (DMV) requires applicants for these licenses and permits who do not have a United States birth certificate to present a valid alien registration or work authorization (green) card. However, a serious problem exists with applicants who present expired, false or counterfeit documents. Also, in recent years it has become more difficult for DMV agency personnel to verify these documents with the United States Immigration and Naturalization Service.

This bill grants clear statutory authority to the DMV to refuse to issue a license, permit or identification card in any case when a reasonable doubt exists as to the authenticity of the required documentation. The license, permit or card would be issued only after the document presented to establish legal residency is verified, to the satisfaction of the DMV, by the agency which issued the document.

The bill also closes a loophole which has allowed certain aliens whose green cards have expired to retain a legal driver's license. The bill would require any license or identification card issued to an alien to expire on the date the alien's authorization to be in the United States expires, if that date precedes the normal expiration date of the license or card. Presently, a person whose green card expires in less than four years may obtain a driver's license that is valid for four years. The bill further requires a person to produce photo identification deemed acceptable by the director in order to sit for an examination for a permit or license or a road test; exceptions would be allowed in certain cases for high school students.

The provisions of the bill tightening requirements for the issuance of drivers' licenses to legal aliens are to be operative immediately. The operative dates of the other provisions are in general to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.

## FISCAL IMPACT

The Department of Transportation indicates that as of this date, estimates have not yet been completed of (1) the revenue increases that may be expected from the new fees for digitized pictures and revised fee schedule for basic drivers' licenses, and (2) the increases in program costs that will result from implementation of the digitization, security, electronic data storage, and other provisions of the legislation. The department further notes that uncertainties exist regarding the timing of these revenue and cost increases due to the conditional nature of the date on which some of the bill's provisions are to become operative.

The bill appropriates from the General Fund to the Department of Transportation the sum of $\$ 1.5$ million to meet the cost of implementing this legislation.

STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 2708 and 2630 

## STATE OF NEW JERSEY

DATED: DECEMBER 20, 2001

The Assembly Appropriations Committee reports favorably Senate Bill Nos. 2708 and 2630 (SCS).

Senate Bill Nos. 2708 and 2630 (SCS) changes the provisions of existing law, which provides for a 10 year driver's license, to require the issuance of a four year digitized picture driver's license and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill also provides that the Director of the Division of Motor Vehicles may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee as well as providing for changes in other fees. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of this bill and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

The bill also provides that if a person's authorization to be present in the United States expires before the expiration date of the license, the Director of the Division of Motor Vehicles shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

The operative dates of P.L.1999, c.28, except for section 14 thereof which took effect on February 25,1999, and of most of the sections of this bill are to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.

As reported, this bill is identical to A-3955 (SCS) as also reported by the committee.

## FISCAL IMPACT:

The DOT has indicated that fiscal estimates have not yet been completed for revenue increases which may be expected from new fees and increases in program costs. However, it is anticipated that any revenue would offset the additional program costs. This bill also appropriates from the General Fund $\$ 1.5$ million to DOT to implement this legislation.

# ASSEMBLY, No. 3955 <br> STATE OF NEW JERSEY 209th LEGISLATURE 

## INTRODUCED NOVEMBER 29, 2001

Sponsored by:
Assemblyman ALEX DECROCE
District 26 (Essex, Morris and Passaic)

## SYNOPSIS

Requires four year digitized picture driver's license; permits enhanced data storage on license; appropriates $\$ 1.5$ million

## CURRENT VERSION OF TEXT

As introduced.


## A3955 DECROCE

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AN ACT concerning driver's licenses, amending the title and body of
    P.L.1999, c.28, amending various parts of the statutory law,
    supplementing chapter 3 of Title 39 of the Revised Statutes and
    making an appropriation.
    Be It Enacted by the Senate and General Assembly of the State
of New Jersey:
    1. The title of P.L.1999, c. }28\mathrm{ is amended to read as follows:
ANACT concerning [ 10] four year driver's licenses, amending various
    parts of the statutory law, supplementing chapter 3 of Title 39 of
    the Revised Statutes, and repealing various parts of the statutory
    law.
(cf: P.L.1999, c.28)
```

2. R.S.39:3-10 is amended as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

## A3955 DECROCE

less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:

## A3955 DECROCE

a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification $b$. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [ 120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. The required fee for a license for the [ 120-month] 48month period shall be as follows:

Motorcycle license or endorsement [\$35]\$18
Omnibus or school bus endorsement [\$35]\$18
Basic driver's license [\$35]\$18
The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures

## A3955 DECROCE

established by him.
The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If a person's authorization to be present in the United States will expire before the expiration date of the person's license, the director shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after [ January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall be digitized and have a color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee]. All licenses

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issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] $\underline{70}$ years of age or older [ or a handicapped person] may elect to have a license issued for a period of [five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [ proportionately less than the fee otherwise established] $\$ 9$, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C.) (now before the Legislature as this bill)

Each initial motor vehicle license issued to a person under the age of 21 after the [effective] operative date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which [that color shall be used] the license is designed to achieve this result. The license shall also bear the words 'UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license for a fee of $\$ 5$ in addition to the digitized picture fee. The licensee shall also have the choice of obtaining a four year license upon the payment of all required fees therefor.

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to [ January 1, 2000] the operative date of P.L. . c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal

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Driver's Privacy Protection Act of 1994, Pub. L.103-322.
To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database. In addition, the director may provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended as follows:

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22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [ 120-month] 48-month licensing period shall be [\$35] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for the actual digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to [January 1, 2000 and] the operative date of P.L.2001, c. (C. ) (now before the Legislature on this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, the license shall remain valid until its expiration date.
(cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. Each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued

## A3955 DECROCE

pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification card shall remain valid until its expiration date.
(cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows: Identification Card, Original [\$35] \$18
Identification Card, Duplicate $\quad \$ 5[$ with stored color picture]
[ (Due to loss, stolen or [\$10 with new color destroyed card)] picture]
Identification Card, Renewal [\$35] \$18
Digitized picture
$\$ 6$, in addition to the fees required above
(cf: P.L.1999, c.28, s.9)
9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original

## A3955 DECROCE

holder thereof, upon payment to the director of a fee of $\$ 5$ [ if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee.
(cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

39:3-36. [ The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than [\$10] \$25. Upon notification, and payment of a fee of $\$ 5$ [if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. A person who violates this section shall be subject to a penalty of not more than $\$ 25$. Upon notification, and payment of a fee of \$5, the director shall provide the registered owner with a new registration certificate. (cf: P.L.1999, c.28, s.11)
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
4. a. The fee for a [ 120 -month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] \$18 and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a color picture of the licensee. In addition to the fee required pursuant to subsection a, of this section, the fee for the picture shall be $\$ 6$ for each license or renewal.
(cf: P.L.1999, c.28, s.13)
12. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.

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b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
13. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
14. Section 19 of P.L.1999, c. 28 is amended to read as follows:
19. [This] Except for section 14, this act shall take effect [January 1, 2000, but the Division of Motor Vehicles in the Department of Transportation may take such anticipatory administrative and regulatory action in advance as shall be necessary to implement the provisions of this act; provided, however, that section 14 of this act shall take effect immediately and, further provided, that for good cause, the Director of the Division of Motor Vehicles may on January 1, 2000 delay implementation of the provisions of this act, other than those set forth in section 14 , for a period not to extend beyond January 1, 2001.] immediately, but shall be inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1. 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable. (cf: P.L.1999, c.28, s.19)
15. This act shall take effect immediately, but except for sections 13 and 14 shall be inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies that the division is prepared to issue driver's licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003. The director shall make every effort to provide the certification required for this act to become operative as soon as practicable.

## STATEMENT

This bill changes the provisions of existing law, which provides for a 10 year driver's license, to require the issuance of a four year

## A3955 DECROCE

digitized picture driver's license and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill also provides that the Director of the Division of Motor Vehicles may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee as well as providing for changes in other fees. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of this bill and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

The bill also provides that if a person's authorization to be present in the United States expires before the expiration date of the license, the Director of the Division of Motor Vehicles shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

The operative dates of P.L.1999, c.28, except for section 14 thereof which took effect on February 25,1999 , and of most of the sections of this bill are to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3955

## STATE OF NEW JERSEY

DATED: DECEMBER 6, 2001


#### Abstract

The Assembly Transportation Committee reports favorably an Assembly committee substitute for Assembly Bill No. 3955.

This substitute bill changes the provisions of existing law, which provide for a 10-year driver's license, to require the issuance instead of a four-year driver's license with a digitized color picture and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The substitute bill raises from 62 to 70 the age above which a senior operator becomes eligible to elect to be issued a license for one-half the standard term (now two years instead of five). The substitute bill provides that the digitized picture, or any access thereto or use thereof, shall not be sold, leased or exchanged for value. The Director of the Division of Motor Vehicles is required to provide that the license include features to ensure the security and integrity of the license; under current law, the director is authorized but not required to do so. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's picture and signature, in a bar code, magnetic stripe or data base. The substitute bill permits licenses composed of a composite material with lamination under certain circumstances.

The substitute bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee, as well as providing for changes in other fees. The fee currently charged by the Division of Motor Vehicles is $\$ 18$ for a basic photo-license and $\$ 16$ for a nonphoto license endorsement. The substitute bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of the legislation and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

Certain provisions of the substitute bill address concerns that have arisen since September 11, 2001, with respect to the use of illegally obtained drivers' licenses to establish legal identities. Since 1993, State law has required applicants for a driver's license or permit or nondriver identification card to submit proof that their presence in the United States is authorized under federal law. The Division of Motor


Vehicles (DMV) requires applicants for these licenses and permits who do not have a United States birth certificate to present a valid alien registration or work authorization (green) card. However, a serious problem exists with applicants who present expired, false or counterfeit documents. Also, in recent years it has become more difficult for DMV agency personnel to verify these documents with the United States Immigration and Naturalization Service.

This substitute bill grants clear statutory authority to the DMV to refuse to issue a license, permit or identification card in any case when a reasonable doubt exists as to the authenticity of the required documentation. The license, permit or card would be issued only after the document presented to establish legal residency is verified, to the satisfaction of the DMV, by the agency which issued the document.

The substitute bill also closes a loophole which has allowed certain aliens whose green cards have expired to retain a legal driver's license. The substitute bill would require any license or identification card issued to an alien to expire on the date the alien's authorization to be in the United States expires, if that date precedes the normal expiration date of the license or card. Presently, a person whose green card expires in less than four years may obtain a driver's license that is valid for four years. The substitute bill further requires a person to produce photo identification deemed acceptable by the director in order to sit for an examination for a permit or license or a road test; exceptions would be allowed in certain cases for high school students.

The provisions of the substitute bill tightening requirements for the issuance of drivers' licenses to legal aliens are to be operative immediately. The operative dates of the other provisions are in general to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.

As reported by the committee, this committee substitute is identical to the Senate committee substitute for S-2708 and S-2630, released by the Senate Budget and Appropriations Committee on November 29, 2001.

# ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3955 

## STATE OF NEW JERSEY 209th LEGISLATURE

ADOPTED DECEMBER 6, 2001

Sponsored by:
Assemblyman ALEX DECROCE
District 26 (Essex, Morris and Passaic)
Assemblyman GERALD H. ZECKER
District 34 (Essex and Passaic)
Assemblyman REED GUSCIORA
District 15 (Mercer)

Co-Sponsored by:
Assemblyman Bodine, Assemblywoman Crecco, Assemblymen Wisniewski, Merkt, Assemblywomen Myers, Heck, Assemblyman Bagger and Assemblywoman Greenstein

## SYNOPSIS

Requires four year digitized picture driver's license; tightens requirements for issuance of driver's license to legal aliens; appropriates $\$ 1.5$ million.

## CURRENT VERSION OF TEXT

Substitute as adopted by the Assembly Transportation Committee.

## ACS for A3955 DECROCE, ZECKER

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AN ACT concerning driver's licenses and identification cards,
    amending the title and body of P.L.1999, c.28, amending various
    parts of the statutory law, supplementing chapter 3 of Title 39 of
    the Revised Statutes and making an appropriation.
    Be It Enacted by the Senate and General Assembly of the State
of New Jersey:
    1. The title of P.L.1999, c. }28\mathrm{ is amended to read as follows:
AN ACT concerning [10] four year driver's licenses, amending various
    parts of the statutory law, supplementing chapter 3 of Title 39 of
    the Revised Statutes, and repealing various parts of the statutory
    law.
(cf: P.L.1999, c.28, title)
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    2. R.S.39:3-10 is amended to read as follows:
    39:3-10. No person shall drive a motor vehicle on a public
    highway in this State unless in possession of a validated permit, or a
provisional or basic driver's license issued to him in accordance with
this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. No person shall sit for an examination for any permit without exhibiting photo identification deemed acceptable by the director, unless that person is a high school student participating in a course of driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State, pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. No person shall sit for a road test unless that person exhibits photo identification deemed acceptable by the director. A high school student who has completed a course of behind-the-wheel automobile driving education approved by the State Department of Education and

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

## conducted in a public, parochial or private school of this State, who

 has been issued a special learner's permit pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit for a road test. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor

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vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the [ 120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. If the director issues a license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the director shall fix the expiration date of the license at a date based on the period in which the person is

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authorized to be present in the United States under federal
immigration laws. The director may renew such a license only if it is
demonstrated that the person's continued presence in the United States
is authorized under federal law. The fee for licenses with expiration
dates fixed by the director shall be fixed by the director in amounts
proportionately less or greater than the fee herein established. The
required fee for a license for the [120-month] 48-month period shall
be as follows:
    Motorcycle license or endorsement [$35]$18
    Omnibus or school bus endorsement [$35]$18
    Basic driver's license
        [$35]$18
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The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit or license until such time as the document may be verified by the issuing agency to the director's satisfaction.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the

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Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
(cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after [January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall have a digitized color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee]. All licenses issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] 70 years of age or older [ or a handicapped person] may elect to have a license issued for a period of [five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [ proportionately less than the fee otherwise established] $\$ 9$, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C.) (now before the Legislature as this bill).

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color and design, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which [that color shall be used] the license is designed to achieve this result. The license shall also bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license or a new license, as appropriate. The fee for a replacement license shall be $\$ 5$ in addition to the digitized picture

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fee.
As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [ except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322. Notwithstanding the provisions of any other law to the contrary, the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with digitized color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a digitized color picture
other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process, of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. A license that consists of a composite material that does not use lamination and offers at least the same level of security as that required by the director for noncomposite material may fulfill the requirements of this section. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's digitized picture and digitized signature, in a bar code, magnetic stripe or database. In addition, the director [may] shall provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21 st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any

## ACS for A3955 DECROCE, ZECKER

non-commercial endorsement and renewals thereof, the required fee for a [ 120-month] 48-month licensing period shall be [ $\$ 35$ ] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for a digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to [January 1, 2000 and] the operative date of P.L.2001, c. C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, the license shall remain valid until its expiration date. (cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. [Each] a. Except as provided in subsection b. of this section, each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification

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card shall remain valid until its expiration date.
    b. If the director issues an identification card to a person who has
demonstrated authorization to be present in the United States for a
period of time shorter than the standard periods of such cards, the
director shall fix the expiration date of the identification card at a date
based on the period in which the person is authorized to be present in
the United States under federal immigration laws. The director may
renew such an identification card only if it is demonstrated that the
person's continued presence in the United States is authorized under
federal law.
(cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows:
Identification Card, Original [\$35] \$18
Identification Card, Duplicate \(\$ 5[\) with stored color picture]
[ (Due to loss, stolen or [\$10 with new color destroyed card)] picture] Identification Card, Renewal [\$35] \$18
Digitized picture \(\$ 6\), in addition to the fees required above (cf: P.L.1999, c.28, s.9)
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9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of $\$ 5$ [ if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee. (cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

## ACS for A3955 DECROCE, ZECKER

39:3-36. [The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. [A person who violates this section shall be subject to a penalty of not more than $\$ 10$.] Upon notification, and payment of a fee of $\$ 5$ [ if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [ or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. Upon notification, and payment of a fee of $\$ 5$, the director shall provide the registered owner with a new registration certificate.

A person who violates this section shall be subject to a penalty of not more than $\$ 25$. (cf: P.L.1999, c.28, s.11)
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
4. a. The fee for a [ 120 -month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] $\$ 18$ and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a digitized color picture of the licensee. In addition to the fee required pursuant to subsection a. of this section, the fee for the digitized color picture shall be $\$ 6$ for each license or renewal. (cf: P.L.1999, c.28, s.13)
12. R.S.39:3-13 is amended to read as follows:

39:3-13. The director may, in his discretion, issue to a person over 17 years of age an examination permit, under the hand and seal of the director, allowing such person, for the purpose of fitting himself to become a licensed driver, to operate a designated class of motor vehicles other than passenger automobiles for a specified period of not more than 90 days, while in the company and under the supervision of a driver licensed to operate such designated class of motor vehicles.

The director, in his discretion, may issue for a specified period of not less than one year an examination permit to operate a passenger
automobile to a person over 17 years of age regardless of whether a person has completed a course of behind-the-wheel automobile driving education pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). An examination permit applicant who is under 18 years of age shall obtain the signature of a parent or guardian for submission to the division on a form prescribed by the director. The director shall postpone for six months the driving privileges of any person who submits a fraudulent signature for a parent or guardian.

For six months immediately following the issuance of an examination permit, the holder who is less than 21 years of age shall operate the passenger automobile only when accompanied by, and under the supervision of, a New Jersey licensed driver who is at least 21 years of age and has been licensed to drive a passenger automobile for not less than three years. The holder of an examination permit who is at least 21 years of age shall operate the passenger automobile for the first three months under such supervision. The supervising driver shall sit in the front seat of the vehicle. Whenever operating a vehicle while in possession of an examination permit, the holder of the permit shall operate the passenger automobile with only one additional passenger in the vehicle excluding persons with whom the holder resides, except that this passenger restriction shall not apply when either the permit holder or one other passenger is at least 21 years of age. Further, the holder of the permit who is less than 21 years of age shall not drive during the hours between 12:01 a.m. and 5 a.m.; provided, however, that this condition may be waived for an emergency which, in the judgment of local police, is of sufficient severity and magnitude to substantially endanger the health, safety, welfare or property of a person, or for any bona fide employment or religion-related activity if the employer or appropriate religious authority provides written verification of such activity in a manner provided for by the director. The permit holder shall also ensure that all occupants of the vehicle are secured in a properly adjusted and fastened seat belt or child restraint system.

When notified by a court of competent jurisdiction that an examination permit holder has been convicted of a violation which causes the permit holder to accumulate more than two motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation, in addition to any other penalty that may be imposed, the director shall, without the exercise of discretion or a hearing, suspend the examination permit holder's examination permit for 90 days. The director shall restore the permit following the term of the permit suspension if the permit holder satisfactorily completes a remedial training course of not less than four hours and
remits a course fee prescribed by the director. The director also shall postpone without the exercise of discretion or a hearing the issuance of a basic license for 90 days if the director is notified by a court of competent jurisdiction that the examination permit holder, after completion of the remedial training course, has been convicted of any motor vehicle violation which results in the imposition of any motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 182 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5, subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation. When the director is notified by a court of competent jurisdiction that an examination permit holder has been convicted of any alcohol or drug-related offense unrelated to the operation of a motor vehicle and is not otherwise subject to any other suspension penalty therefor, the director shall, without the exercise of discretion or a hearing, suspend the examination permit for six months. A fine of $\$ 100$ shall be imposed for any other violation of the conditions of the examination permit.

An examination permit for a motorcycle or a commercial motor vehicle issued to a handicapped person, as determined by the Division of Motor Vehicles after consultation with the Department of Education, shall be valid for nine months or until the completion of the road test portion of his license examination, whichever period is shorter.

Each permit shall be sufficient license for the person to operate such designated class of motor vehicles in this State during the period specified, while in the company of and under the control of a driver licensed by this State to operate such designated class of motor vehicles, or, in the case of a commercial driver license permit, while in the company of and under the control of a holder of a valid commercial driver license for the appropriate license class and with the appropriate endorsements issued by this or any other state. Such person, as well as the licensed driver, except for a motor vehicle examiner administering a driving skills test, shall be held accountable for all violations of this subtitle committed by such person while in the presence of the licensed driver. In addition to requiring an applicant for an examination permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

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The holder of an examination permit shall be required to take a road test in order to obtain a basic driver's license. No road test for any person who has been issued an examination permit to operate a passenger vehicle shall be given unless the person has met the requirements of this section. No road test for a basic driver's license shall be given unless the applicant has first secured an examination permit and no such road test shall be scheduled for an applicant who has secured an examination permit for a passenger vehicle until at least one year shall have elapsed following the validation of the examination permit for practice driving or, in the case of an examination permit for other vehicles, until 20 days has elapsed, except that in the case of an omnibus endorsement or school bus no road test shall be scheduled until at least 10 days shall have elapsed. Every applicant for an examination permit to qualify for an omnibus endorsement or an articulated vehicle endorsement shall be a holder of a valid basic driver's license.

The required fees for special learners' permits and examination permits shall be as follows:
Basic driver's license $\qquad$ up to $\$ 10$
Motorcycle license or endorsement....... \$5
Omnibus or school bus endorsement..... \$25
Articulated vehicle endorsement............. \$15
The director shall waive the payment of fees for issuance of examination permits for omnibus endorsements whenever the applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The specified period for which a permit is issued may be extended for not more than an additional 60 days, without payment of added fee, upon application made by the holder thereof, where the holder has applied to take the examination for a driver's license prior to the expiration of the original period for which the permit was issued and the director was unable to schedule an examination during said period. (cf: P.L.1998, c.108, s.3)
13. Section 1 of P.L.1950, c. 127 (C.39:3-13.1) is amended to read as follows:

1. The Director of the Division of Motor Vehicles may issue to a person over 16 years of age a special learner's permit, under the hand and seal of the director, allowing such person, for the purpose of preparing himself to qualify for a provisional license for a passenger automobile by operating a dual pedal controlled motor vehicle while taking a required course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State or a

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course of behind-the-wheel automobile driving instruction conducted by a drivers' school duly licensed pursuant to the provisions of P.L.1951, c. 216 (C.39:12-1 et seq.). The special learner's permit shall be issued in lieu of the examination permit provided for in R.S.39:3-13. In addition to requiring an applicant for a permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The special learner's permit described above, when issued to a person taking a course of behind-the-wheel driving education conducted in a public, parochial or private school, shall be retained in the office of the school principal at all times except during such time as the person to whom the permit is issued in undergoing behind-the-wheel automobile driving instruction. The director may make such rules and regulations as he may deem necessary to carry out the provisions of this section. (cf: P.L.1998, c.108, s.4)
14. Section 2 of P.L.1980, c. 47 (C.39:3-29.3) is amended to read as follows:
2. The Division of Motor Vehicles shall issue an identification card to any resident of the State who is 17 years of age or older and who is not the holder of a valid learner's permit or a valid driver's license. The identification card shall attest to the true name, correct age, and other identifying data as certified by the applicant for such identification card. Every application for an identification card shall be signed and verified by the applicant and shall be supported by such documentary evidence of the age and identity, or blindness, disability, or handicap, of such person as the division may require. In addition to requiring an applicant for an identification card to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the card, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the identification card until such time as the document may be verified by the issuing agency to the director's satisfaction.
(cf: P.L.1993, c.34, s.5)
15. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
16. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
17. (New section) Notwithstanding the provisions of P.L.1999, c. 28 (C.39:3-10f1 et al.) to the contrary, the Director of the Division of Motor Vehicles may delay the implementation of the provisions of that act, other than those set forth in section 14 thereof, until the 60th day after the director certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such implementing date shall be not later than January 1, 2003. The director shall make every effort to provide the certification required for P.L.1999, c. 28 to be implemented as soon as practicable.
18. This act shall take effect immediately, except that sections 3 , $5,6,8,9,10,11$, and the required fees for the 48 -month license added to R.S.39:3-10 by section 2 of this act shall remain inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003.

STATEMENT TO

## ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3955

## STATE OF NEW JERSEY

DATED: DECEMBER 20, 2001


#### Abstract

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3955 (ACS).

Assembly Bill No. 3955 (ACS) changes the provisions of existing law, which provides for a 10 year driver's license, to require the issuance of a four year digitized picture driver's license and removes provisions exempting elderly or handicapped persons from the requirement of having a color picture on licenses issued to them. The bill also provides that the Director of the Division of Motor Vehicles may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's color picture and signature, in a bar code, magnetic strip or database.

The bill provides for a fee of $\$ 6$ for a digitized picture for each license, duplicate or renewal and establishes $\$ 18$ as the basic driver's license fee as well as providing for changes in other fees. The bill appropriates $\$ 1.5$ million to the Department of Transportation to implement the provisions of this bill and establishes a "Secure Driver's License Fund" to receive fees collected for the digitized pictures.

The bill also provides that if a person's authorization to be present in the United States expires before the expiration date of the license, the Director of the Division of Motor Vehicles shall make the expiration date of the license coincident with the expiration of the authorization to be present in the United States. The director may renew such licenses, only if it is demonstrated that the person's continued presence in the United States is authorized by federal law.

The operative dates of P.L.1999, c.28, except for section 14 thereof which took effect on February 25,1999, and of most of the sections of this bill are to occur 60 days after the Director of the Division of Motor Vehicles certifies that the division is prepared to issue licenses with the digitized pictures of the licensees. However, the operative dates may not extend later than January 1, 2003 and the director is to make every effort to provide the appropriate certification as soon as practicable.


As reported, this bill is identical to S-2708/2630 (SCS) as also reported by the committee.

## FISCAL IMPACT:

The DOT has indicated that fiscal estimates have not yet been completed for revenue increases which may be expected from new fees and increases in program costs. However, it is anticipated that any revenue would offset the additional program costs. This bill also appropriates from the General Fund $\$ 1.5$ million to DOT to implement this legislation.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3955 STATE OF NEW JERSEY 209th LEGISLATURE 

DATED: JANUARY 10, 2002

SUMMARY

| Synopsis: | Requires four year digitized picture driver's license; permits enhanced <br> data storage on license; appropriates $\$ 1.5$ million. |
| :--- | :--- |
| Type of Impact: | New expenditure from General Fund offset by new revenue. |
| Agencies Affected: | Division of Motor Vehicles (DMV), Department of Transportation. |

Office of Legislative Services Estimate

| Fiscal Impact | Year 1 | Year 2 |
| :--- | :---: | :---: |
| State Cost | $\$ 1,500,000$ | Not Yet Determined--See Comments Below |
| State Revenue | $\$ 0$ | Not Yet Determined--See Comments Below |

! Requires four year driver's license instead of 10 year driver's license.
! Provides for electronic storage of licensee's digitized color picture and digitized signature in a bar code, magnetic stripe or database.
! Provides for a fee of $\$ 6$ for digitized color picture and $\$ 18$ as fee for basic, four year driver's license. Current fees for a driver license picture and a four year driver's license are $\$ 2$ and \$16, respectively.
! Establishes "Secure Driver's License Fund" which is to be credited with revenue collected from digitized picture fees.
! Provides that driver's license issued to person authorized by federal law to be present in the United States shall expire on the date coincident with expiration of authorization to be in the United States.
! Appropriates $\$ 1.5$ million from General Fund to implement the provisions of the bill.
! Provides that bill takes affect immediately when enacted but remains inoperative until 60 days after the Director of the Division of Motor Vehicles (DMV) certifies that DMV is prepared to issue licenses with digitized pictures, provided, however, the operative date shall not be later than January 1, 2003.

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## BILL DESCRIPTION

Assembly Committee Substitute for Assembly Bill No. 3955 of 2001 requires that a four year driver's license be issued instead of a 10 year driver's license. In addition, the bill provides for the electronic storage of a licensee's digitized color picture and digitized signature in a bar code, magnetic stripe or database.

A fee of $\$ 18$ would be charged for a basic, four year driver's license and an additional $\$ 6$ for a digitized, color picture. The revenue received from the fees collected from digitized color pictures would be credited to the "Secure Driver's License Fund." The monies in the fund are to be used for the security and handling of driver's license documents and any related support documents.

The bill further stipulates that a driver's license issued to a person authorized by federal law to be present in the United States shall expire on the date coincident with the expiration of the authorization to be in the United States.

The bill also appropriates $\$ 1.5$ million from the General Fund to implement the provisions contained in the bill.

Finally, the bill would take affect immediately when enacted but would remain inoperative until 60 days after the Director of the Division of Motor Vehicles certifies that DMV is prepared to issue licenses with digitized pictures, provided, however, that the operative date shall not be later than January 1, 2003.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

None received.

## office of LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) has informally discussed the fiscal impact of this bill with the Department of Transportation. Since the bill changes the fees charged for licenses and digitized pictures, additional revenues would be generated. There are also likely to be additional program costs in future years. However, because the bill would remain inoperative until a certain condition is met or January 1, 2003 at the latest, DMV currently estimates a need for $\$ 1.5$ million to meet FY 2002 program costs; no new revenue is expected to be generated in the current fiscal year. OLS would anticipate that no later than January 1, 2003 and based on approximately 1.8 million annual driver license transactions the new revenue generated in future fiscal years by the additional $\$ 4$ from driver license pictures and $\$ 2$ from four year driver licenses may produce about $\$ 11$ million on an annualized basis. OLS would further anticipate that the new revenue would offset the additional program costs.

## ACS for A3955

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Analyst: Rusty Lachenauer
Lead Fiscal Analyst
Approved: Alan R. Kooney
Legislative Budget and Finance Officer
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This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

P.L. 2001, CHAPTER 391, approved January 8, 2002<br>Senate Committee Substitute for<br>Senate, Nos. 2708 and 2630


#### Abstract

AN ACT concerning driver's licenses and identification cards, amending the title and body of P.L.1999, c.28, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes and making an appropriation.

Be It Enacted by the Senate and General Assembly of the State of New Jersey: 1. The title of P.L.1999, c. 28 is amended to read as follows:

AN ACT concerning [10] four year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law. (cf: P.L.1999, c.28, title)


2. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. No person shall sit for an examination for any permit without exhibiting photo identification deemed acceptable by the director, unless that person is a high school student participating in a course of driving education approved by the State Department of Education and

[^1]Matter underlined thus is new matter.
conducted in a public, parochial or private school of this State, pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. No person shall sit for a road test unless that person exhibits photo identification deemed acceptable by the director. A high school student who has completed a course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State, who has been issued a special learner's permit pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit for a road test. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of

Highway Traffic Safety.
The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last
day of the [120th] 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. If the director issues a license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the director shall fix the expiration date of the license at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such a license only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. The required fee for a license for the [ 120-month] 48-month period shall be as follows:

Motorcycle license or endorsement [\$35]\$18
Omnibus or school bus endorsement [\$35]\$18
Basic driver's license [\$35]\$18
The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency
is altered, false or otherwise invalid, the director shall refuse to grant the permit or license until such time as the document may be verified by the issuing agency to the director's satisfaction.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative. (cf: P.L.1999, c.28, s.2)
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after [ January 1, 2000] the operative date of P.L.2001, c (C. ) (now before the Legislature as this bill), each initial New Jersey license and each renewal of a New Jersey driver's license shall have a digitized color picture of the licensee [ except that a person born before January 1, 1939 or a handicapped person may elect to have a license issued that does not bear a color picture of the licensee]. All licenses issued on and after January 1, 2000 shall be valid for a period of [120] 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person [62] 70 years of age or older [ or a handicapped person] may elect to have a license issued for a period of [ five or 10] two or four years, which election may not be altered by the director. The fee for the [five-year] two-year license shall be [ proportionately less than the fee otherwise established] \$9, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. (C.) (now before the Legislature as this bill).

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L.1999, c. 28 shall be conspicuously distinct, through the use of color and design, from the driver's licenses issued to persons 21 years of age or older. The director, in
consultation with the Superintendent of State Police, shall determine the color and the manner in which [that color shall be used] the license is designed to achieve this result. The license shall also bear the words "UNDER 21" in a conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license or a new license, as appropriate. The fee for a replacement license shall be $\$ 5$ in addition to the digitized picture fee.

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated [ except that in the case of a person born before January 1, 1939 or a handicapped person, the licensee may elect to have a license issued that does not bear a color picture of the licensee] except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to [ January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322. Notwithstanding the provisions of any other law to the contrary, the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.
[ As used in this section, a "handicapped person" means any individual who has been issued a handicapped person identification card pursuant to section 2 of P.L.1949, c. 280 (C.39:4-205).] (cf: P.L.1999, c.28, s.3)
4. (New section) The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:
3. The director shall provide for the use of a process or processes in the issuance of licenses with digitized color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a digitized color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process, of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. A license that consists of a composite material that does not use lamination and offers at least the same level of security as that required by the director for noncomposite material may fulfill the requirements of this section. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's digitized picture and digitized signature, in a bar code, magnetic stripe or database. In addition, the director [may] shall provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
(cf: P.L.1999, c.28, s.4)
6. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended to read as follows:
22. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination
or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a [ 120-month] 48-month licensing period shall be [\$35] \$18 for each commercial driver license and renewal thereof and [\$10] \$2 for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for a digitized picture of the licensee.

The commercial driver license shall expire on the last day of the [ 120th] 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to [January 1, 2000 and] the operative date of P.L.2001, c. C. (now before the Legislature as this bill) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, the license shall remain valid until its expiration date.
(cf: P.L.1999, c.28, s.5)
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
4. [Each] a. Except as provided in subsection b. of this section, each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for [120] 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability,
or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to [January 1, 2000] the operative date of P.L.2001, c. (C. ) (now before the Legislature as this bill) and any such identification card shall remain valid until its expiration date.
b. If the director issues an identification card to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard periods of such cards, the director shall fix the expiration date of the identification card at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such an identification card only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. (cf: P.L.1999, c.28, s.8)
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:
6. The Division of Motor Vehicles shall charge fees as follows: Identification Card, Original [\$35] \$18
Identification Card, Duplicate $\$ 5[$ with stored color picture]
[ (Due to loss, stolen or [ $\$ 10$ with new color destroyed card)] picture]
Identification Card, Renewal [\$35] \$18
Digitized picture
\$6, in addition to the fees required above (cf: P.L.1999, c.28, s.9)
9. R.S.39:3-31 is amended to read as follows:

39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original
holder thereof, upon payment to the director of a fee of $\$ 5$ [ if the color picture used is a stored color picture or $\$ 10$ if the color picture used is a new color picture for each duplicate driver's license so issued] in addition to the digitized picture fee. (cf: P.L.1999, c.28, s.10)
10. R.S.39:3-36 is amended to read as follows:

39:3-36. [The registered owner of a motor vehicle or a motorized bicycle and a licensed operator] A licensed operator shall notify the director of [a] any change in [his] residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. [A person who violates this section shall be subject to a penalty of not more than \$10.] Upon notification, and payment of a fee of $\$ 5$ [if it involves a stored color picture or $\$ 10$ if it involves a new color picture] for the license in addition to the digitized picture fee, the director shall provide the [registered owner or] licensed operator [either] with a new license [or change the license currently held by that owner or operator pursuant to terms established by the Division of Motor Vehicles].

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. Upon notification, and payment of a fee of $\$ 5$, the director shall provide the registered owner with a new registration certificate.

A person who violates this section shall be subject to a penalty of not more than $\$ 25$.
(cf: P.L.1999, c.28, s.11)
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:
4. a. The fee for a [ 120 -month] 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be [\$35] $\$ 18$ and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a digitized color picture of the licensee. In addition to the fee required pursuant to subsection a. of this section, the fee for the digitized color picture shall be $\$ 6$ for each license or renewal. (cf: P.L.1999, c.28, s.13)
12. R.S.39:3-13 is amended to read as follows:

39:3-13. The director may, in his discretion, issue to a person over 17 years of age an examination permit, under the hand and seal of the
director, allowing such person, for the purpose of fitting himself to become a licensed driver, to operate a designated class of motor vehicles other than passenger automobiles for a specified period of not more than 90 days, while in the company and under the supervision of a driver licensed to operate such designated class of motor vehicles.

The director, in his discretion, may issue for a specified period of not less than one year an examination permit to operate a passenger automobile to a person over 17 years of age regardless of whether a person has completed a course of behind-the-wheel automobile driving education pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). An examination permit applicant who is under 18 years of age shall obtain the signature of a parent or guardian for submission to the division on a form prescribed by the director. The director shall postpone for six months the driving privileges of any person who submits a fraudulent signature for a parent or guardian.

For six months immediately following the issuance of an examination permit, the holder who is less than 21 years of age shall operate the passenger automobile only when accompanied by, and under the supervision of, a New Jersey licensed driver who is at least 21 years of age and has been licensed to drive a passenger automobile for not less than three years. The holder of an examination permit who is at least 21 years of age shall operate the passenger automobile for the first three months under such supervision. The supervising driver shall sit in the front seat of the vehicle. Whenever operating a vehicle while in possession of an examination permit, the holder of the permit shall operate the passenger automobile with only one additional passenger in the vehicle excluding persons with whom the holder resides, except that this passenger restriction shall not apply when either the permit holder or one other passenger is at least 21 years of age. Further, the holder of the permit who is less than 21 years of age shall not drive during the hours between 12:01 a.m. and 5 a.m.; provided, however, that this condition may be waived for an emergency which, in the judgment of local police, is of sufficient severity and magnitude to substantially endanger the health, safety, welfare or property of a person, or for any bona fide employment or religion-related activity if the employer or appropriate religious authority provides written verification of such activity in a manner provided for by the director. The permit holder shall also ensure that all occupants of the vehicle are secured in a properly adjusted and fastened seat belt or child restraint system.

When notified by a court of competent jurisdiction that an examination permit holder has been convicted of a violation which causes the permit holder to accumulate more than two motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1 or any
other motor vehicle-related law the director deems significant and applicable pursuant to regulation, in addition to any other penalty that may be imposed, the director shall, without the exercise of discretion or a hearing, suspend the examination permit holder's examination permit for 90 days. The director shall restore the permit following the term of the permit suspension if the permit holder satisfactorily completes a remedial training course of not less than four hours and remits a course fee prescribed by the director. The director also shall postpone without the exercise of discretion or a hearing the issuance of a basic license for 90 days if the director is notified by a court of competent jurisdiction that the examination permit holder, after completion of the remedial training course, has been convicted of any motor vehicle violation which results in the imposition of any motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 182 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5, subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation. When the director is notified by a court of competent jurisdiction that an examination permit holder has been convicted of any alcohol or drug-related offense unrelated to the operation of a motor vehicle and is not otherwise subject to any other suspension penalty therefor, the director shall, without the exercise of discretion or a hearing, suspend the examination permit for six months. A fine of $\$ 100$ shall be imposed for any other violation of the conditions of the examination permit.

An examination permit for a motorcycle or a commercial motor vehicle issued to a handicapped person, as determined by the Division of Motor Vehicles after consultation with the Department of Education, shall be valid for nine months or until the completion of the road test portion of his license examination, whichever period is shorter.

Each permit shall be sufficient license for the person to operate such designated class of motor vehicles in this State during the period specified, while in the company of and under the control of a driver licensed by this State to operate such designated class of motor vehicles, or, in the case of a commercial driver license permit, while in the company of and under the control of a holder of a valid commercial driver license for the appropriate license class and with the appropriate endorsements issued by this or any other state. Such person, as well as the licensed driver, except for a motor vehicle examiner administering a driving skills test, shall be held accountable for all violations of this subtitle committed by such person while in the presence of the licensed driver. In addition to requiring an applicant for an examination permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a
condition for obtaining the permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The holder of an examination permit shall be required to take a road test in order to obtain a basic driver's license. No road test for any person who has been issued an examination permit to operate a passenger vehicle shall be given unless the person has met the requirements of this section. No road test for a basic driver's license shall be given unless the applicant has first secured an examination permit and no such road test shall be scheduled for an applicant who has secured an examination permit for a passenger vehicle until at least one year shall have elapsed following the validation of the examination permit for practice driving or, in the case of an examination permit for other vehicles, until 20 days has elapsed, except that in the case of an omnibus endorsement or school bus no road test shall be scheduled until at least 10 days shall have elapsed. Every applicant for an examination permit to qualify for an omnibus endorsement or an articulated vehicle endorsement shall be a holder of a valid basic driver's license.

The required fees for special learners' permits and examination permits shall be as follows:
Basic driver's license $\qquad$ up to $\$ 10$
Motorcycle license or endorsement....... \$5
Omnibus or school bus endorsement..... \$25
Articulated vehicle endorsement............. \$15
The director shall waive the payment of fees for issuance of examination permits for omnibus endorsements whenever the applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The specified period for which a permit is issued may be extended for not more than an additional 60 days, without payment of added fee, upon application made by the holder thereof, where the holder has applied to take the examination for a driver's license prior to the expiration of the original period for which the permit was issued and the director was unable to schedule an examination during said period. (cf: P.L.1998, c.108, s.3)
13. Section 1 of P.L.1950, c. 127 (C.39:3-13.1) is amended to read as follows:

1. The Director of the Division of Motor Vehicles may issue to a
person over 16 years of age a special learner's permit, under the hand and seal of the director, allowing such person, for the purpose of preparing himself to qualify for a provisional license for a passenger automobile by operating a dual pedal controlled motor vehicle while taking a required course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State or a course of behind-the-wheel automobile driving instruction conducted by a drivers' school duly licensed pursuant to the provisions of P.L.1951, c. 216 (C.39:12-1 et seq.). The special learner's permit shall be issued in lieu of the examination permit provided for in R.S.39:3-13. In addition to requiring an applicant for a permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The special learner's permit described above, when issued to a person taking a course of behind-the-wheel driving education conducted in a public, parochial or private school, shall be retained in the office of the school principal at all times except during such time as the person to whom the permit is issued in undergoing behind-the-wheel automobile driving instruction. The director may make such rules and regulations as he may deem necessary to carry out the provisions of this section. (cf: P.L.1998, c.108, s.4)
14. Section 2 of P.L.1980, c. 47 (C.39:3-29.3) is amended to read as follows:
2. The Division of Motor Vehicles shall issue an identification card to any resident of the State who is 17 years of age or older and who is not the holder of a valid learner's permit or a valid driver's license. The identification card shall attest to the true name, correct age, and other identifying data as certified by the applicant for such identification card. Every application for an identification card shall be signed and verified by the applicant and shall be supported by such documentary evidence of the age and identity, or blindness, disability, or handicap, of such person as the division may require. In addition to requiring an applicant for an identification card to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the card, satisfactory proof that the applicant's presence in the United States is
authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the identification card until such time as the document may be verified by the issuing agency to the director's satisfaction. (cf: P.L.1993, c.34, s.5)
15. (New section) a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
16. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
17. (New section) Notwithstanding the provisions of P.L.1999, c. 28 (C.39:3-10f1 et al.) to the contrary, the Director of the Division of Motor Vehicles may delay the implementation of the provisions of that act, other than those set forth in section 14 thereof, until the 60th day after the director certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such implementing date shall be not later than January 1, 2003. The director shall make every effort to provide the certification required for P.L.1999, c. 28 to be implemented as soon as practicable.
18. This act shall take effect immediately, except that sections 3, $5,6,8,9,10,11$, and the required fees for the 48 -month license added to R.S. 39:3-10 by section 2 of this act shall remain inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003.

## SCS for S2708

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3 Requires four year digitized picture driver's license; tightens requirements for issuance of driver's license to legal aliens; appropriates $\$ 1.5$ million.

## CHAPTER 391

AN ACT concerning driver's licenses and identification cards, amending the title and body of P.L.1999, c.28, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes and making an appropriation.

## Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. The title of P.L.1999, c. 28 is amended to read as follows:

Title amended.
AN ACT concerning four year driver's licenses, amending various parts of the statutory law, supplementing chapter 3 of Title 39 of the Revised Statutes, and repealing various parts of the statutory law.
2. R.S.39:3-10 is amended to read as follows:

Licensing of drivers; classifications.
39:3-10. No person shall drive a motor vehicle on a public highway in this State unless in possession of a validated permit, or a provisional or basic driver's license issued to him in accordance with this article.

No person under 18 years of age shall be issued a basic license to drive motor vehicles, nor shall a person be issued a validated permit, including a validated examination permit, until he has passed a satisfactory examination and other requirements as to his ability as an operator. The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road. No person shall sit for an examination for any permit without exhibiting photo identification deemed acceptable by the director, unless that person is a high school student participating in a course of driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State, pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). A road test shall be required for a provisional license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. No person shall sit for a road test unless that person exhibits photo identification deemed acceptable by the director. A high school student who has completed a course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State, who has been issued a special learner's permit pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit for a road test. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The director shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner and other motorists. No new locations for the road test shall be approved unless the test can be given on public streets.

The director shall issue a basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this title for not less than one year, not including any period of suspension or postponement, either from the date of issuance of an examination permit pursuant to R.S.39:3-13 or a provisional license pursuant to section 4 of P.L.1950, c. 127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points and has not been convicted in the previous year for a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1; or any other motor vehicle-related violation the director determines to be significant and applicable pursuant to regulation; and (3) passed an examination of his ability to operate a motor vehicle pursuant to this section.

The director shall expand the driver's license examination by $20 \%$. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department
of Health and Senior Services concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health and Senior Services supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the director that are of particular relevance to youthful drivers, after consultation with the Director of the Office of Highway Traffic Safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c. 161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c. 181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state or jurisdiction upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is less than 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the director, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age; except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

The director shall create classified licensing of drivers covering the following classifications:
a. Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
c. (Deleted by amendment, P.L.1999, c.28).
d. All motor vehicles not included in classifications a. and b. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification $b$. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. If the director issues a license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the director shall fix the expiration date of the license at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such a license only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established. The required fee for a license for the 48 -month period shall be as follows:

Motorcycle license or endorsement
Omnibus or school bus endorsement

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made in a manner prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a permit or license, but no defect of the applicant shall debar him from receiving a permit or license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit and license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit or license until such time as the document may be verified by the issuing agency to the director's satisfaction.

A person violating this section shall be subject to a fine not exceeding $\$ 500$ or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than $\$ 200$ and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.
3. Section 1 of P.L.1979, c. 261 (C.39:3-10f) is amended to read as follows:

## C.39:3-10f Initial license, renewal, digitized color picture of licensee required.

1. In addition to the requirements for the form and content of a motor vehicle driver's license under R.S.39:3-10, on and after the operative date of P.L.2001, c. 391 (C.39:3-10f4 et al.), each initial New Jersey license and each renewal of a New Jersey driver's license shall have a digitized color picture of the licensee. All licenses issued on and after January 1, 2000 shall be valid for a period of 48 calendar months. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established. Notwithstanding the provisions of this section to the contrary, a person 70 years of age or older may elect to have a license issued for a period of two or four years, which election may not be altered by the director. The fee for the two-year license shall be $\$ 9$, in addition to the fee for a digitized picture established in section 4 of P.L.2001, c. 391 (C.39:310f4).

Each initial motor vehicle license issued to a person under the age of 21 after the effective date of P.L. 1999, c. 28 shall be conspicuously distinct, through the use of color and design, from the driver's licenses issued to persons 21 years of age or older. The director, in consultation with the Superintendent of State Police, shall determine the color and the manner in which the license is designed to achieve this result. The license shall also bear the words "UNDER 21" in a
conspicuous manner. The director shall provide that upon attaining the age of 21 , a licensee shall be issued a replacement driver's license or a new license, as appropriate. The fee for a replacement license shall be $\$ 5$ in addition to the digitized picture fee.

As conditions for the renewal of a driver's license, the director shall provide that the picture of a licensee be updated except that the director may elect to use a stored picture to renew a license for a period not exceeding four additional years for $\$ 18$ in addition to the digitized picture fee.

Whenever a person has reconstructive or cosmetic surgery which significantly alters the person's facial features, the person shall notify the division and the director may require the picture of the licensee to be updated, for $\$ 5$ in addition to the digitized picture fee.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey driver's license issued prior to the operative date of P.L.2001, c. 391 (C.39:3-10f4 et al.) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, that license shall remain valid until that expiration date.

Specific use of the driver's license and any information stored or encoded, electronically or otherwise, in relation thereto shall be in accordance with P.L.1997, c. 188 (C.39:2-3.3 et seq.) and the federal Driver's Privacy Protection Act of 1994, Pub. L.103-322. Notwithstanding the provisions of any other law to the contrary, the digitized picture or any access thereto or any use thereof shall not be sold, leased or exchanged for value.

To replace a photo-license issued prior to the effective date of this act for a licensee who is temporarily out of this State, the director may issue a "valid without picture" picture license for the unexpired term of the license.

## C. 39:3-10f4 Fee for digitized picture.

4. The fee for a digitized picture shall be $\$ 6$ for each license, renewal or duplicate thereof, and shall be in addition to the fee presently authorized for the issuance of a driver's license pursuant to R.S.39:3-10.
5. Section 3 of P.L.1979, c. 261 (C.39:3-10h) is amended to read as follows:

## C.39:3-10h Process to prevent forgery, alteration.

3. The director shall provide for the use of a process or processes in the issuance of licenses with digitized color pictures that prevent, to the extent possible, the alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license and prevent the superimposition of a digitized color picture other than the authorized original on such license. The director shall provide that material used for, and the manufacturing process, of, the license shall prevent, to the greatest extent possible, any alteration, delamination, duplication, counterfeiting, photographing, forging or other modification of the license. A license that consists of a composite material that does not use lamination and offers at least the same level of security as that required by the director for noncomposite material may fulfill the requirements of this section. The director may provide for the electronic storage of the licensee's motor vehicle information, including the licensee's digitized picture and igitized signature, in a bar code, magnetic stripe or database. In addition, the director shall provide that the license include features to ensure the security and integrity of the license. Any information encoded in a bar code or magnetic stripe on the license shall be limited to the following: name, address, municipality of residence, state, zip code of residence, date of birth, under 21 until $\mathrm{xx} / \mathrm{xx} / \mathrm{xx}$ (date of licensee's 21 st birthday), gender, color of eyes, height, driver's license number, date of issuance, expiration date, document type, class, endorsements and restrictions, organ donor status, identification of issuer, license fee, transaction number, and the licensee's digitized picture and digitized signature. Any information encoded in a bar code or magnetic stripe on the license shall be displayed on the driver's license, which may be done in abbreviated form.
4. Section 22 of P.L.1990, c. 103 (C.39:3-10.30) is amended to read as follows:
C.39:3-10.30 Fees; duration of commercial driver license.
5. Notwithstanding the provisions of R.S.39:3-14 or any other sections of law which permit or require the issuance of a driver's license without charge, the required fee for a commercial driver license examination or learner's permit shall be $\$ 35$. A permit issued before April 1, 1992 shall be valid for a period of two years from the date of issuance, unless another time period is established for such permits in federal regulations promulgated by the Secretary of the United States Department of Transportation. The permit holder shall have unlimited testing opportunities consistent with the scheduling obligations of the Division of Motor Vehicles and the need to provide testing opportunities to all persons affected by this act. For an examination or learner's permit issued on or after April 1, 1992, the director may limit the permit's validity to a specific length of time or number of testing opportunities.

After the issuance of a commercial driver license, the examination or learner's permit fee for an additional endorsement or license class shall be $\$ 10$ per endorsement or class.

In addition to fees for a basic driver license and any non-commercial endorsement and renewals thereof, the required fee for a 48-month licensing period shall be $\$ 18$ for each commercial driver license and renewal thereof and $\$ 2$ for each endorsement and renewal thereof. In addition, the director shall charge a fee of $\$ 6$ for a digitized picture of the licensee.

The commercial driver license shall expire on the last day of the 48th calendar month following the calendar month in which the license was issued. However, the director may, at his discretion, issue licenses and endorsements which shall expire on a date fixed by him. The fee for such licenses or endorsements shall be fixed in amounts proportionately less or greater than the fee otherwise established.

Nothing in this section shall be construed to alter or change any expiration date on any New Jersey commercial driver license issued prior to the operative date of P.L.2001, c. 391 (C.39:310 f 4 et al.) and, unless a licensee's driving privileges are otherwise suspended or revoked, except as provided in R.S.39:3-10, the license shall remain valid until its expiration date.
7. Section 4 of P.L.1980, c. 47 (C.39:3-29.5) is amended to read as follows:
C.39:3-29.5 Expiration of card; renewal cards for blind, handicapped valid for life, authorized presence in U.S. required for renewal.
4. a. Except as provided in subsection b. of this section, each original identification card authorized by section 2 of this act shall, unless canceled earlier, be valid for 48 calendar months from its date of issuance, and shall be renewable upon the request of the bearer of the card, pursuant to terms of license renewal established by the Division of Motor Vehicles, and upon payment of a fee as required by section 6 of this act. An identification card issued pursuant to this act to an applicant who is blind, disabled, or handicapped shall be valid for the life of the holder unless canceled by the holder. Cards issued prior to October 16, 1989 and valid upon the effective date of this amendatory act shall be valid for the life of the holder unless canceled by the holder. Cards issued to blind, disabled or handicapped persons between October 16, 1989 and the effective date of this amendatory act, and which are valid on the effective date of this act, shall be made valid for the life of the holder unless canceled by the holder, upon presentation of proof that the blindness, disability, or handicap existed at the time of the original application. The director is authorized to require periodic verification of information included on any identification card issued for or valid for the life of the holder. Nothing in this section shall be construed to alter or change any expiration date on any New Jersey identification card issued prior to the operative date of P.L.2001, c. 391 (C.39:3-10f4 et al.) and any such identification card shall remain valid until its expiration date.
b. If the director issues an identification card to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard periods of such cards, the director shall fix the expiration date of the identification card at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The director may renew such an identification card only if it is demonstrated that the person's continued presence in the United States is authorized under federal law.
8. Section 6 of P.L.1980, c. 47 (C.39:3-29.7) is amended to read as follows:

C.39:3-29.7 Fees.<br>6. The Division of Motor Vehicles shall charge fees as follows: Identification Card, Original \$18<br>Identification Card, Duplicate \$5<br>Identification Card, Renewal \$18<br>Digitized picture \$6, in addition<br>to the fees<br>required above

9. R.S.39:3-31 is amended to read as follows:

Duplicate certificate; licenses; new pictures; fees.
39:3-31. The director, upon presentation of a statement duly sworn to, stating that the original registration certificate or original motorized bicycle registration certificate has been destroyed, lost or stolen, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate or amended registration certificate or motorized bicycle registration certificate to the original holder thereof, upon the payment to the director of a fee of $\$ 5$ for each duplicate or amended registration certificate or motorized bicycle registration certificate so issued. The director, upon presentation of a statement, duly sworn to, stating that the original driver's license has been destroyed, lost or stolen, or requesting a new color picture, may, if he is satisfied that the facts as set forth in the statement are substantially true, issue a duplicate driver's license to the original holder thereof, upon payment to the director of a fee of $\$ 5$ in addition to the digitized picture fee.
10. R.S.39:3-36 is amended to read as follows:

Notification of change of residence; fees, penalties.
39:3-36. A licensed operator shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. Upon notification, and payment of a fee of $\$ 5$ for the license in addition to the digitized picture fee, the director shall provide the licensed operator with a new license.

The registered owner of a motor vehicle or a motorized bicycle shall notify the director of any change in residence within one week after the change is made. Notice shall be in such form and shall contain such information as the director may require. Upon notification, and payment of a fee of $\$ 5$, the director shall provide the registered owner with a new registration certificate.

A person who violates this section shall be subject to a penalty of not more than $\$ 25$.
11. Section 4 of P.L.1995, c. 401 (C.12:7-73) is amended to read as follows:

## C.12:7-73 Fees for power vessel operator's license, digitized picture.

4. a. The fee for a 48-month power vessel operator's license required pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall be $\$ 18$ and shall be paid to the director for deposit into the State General Fund.
b. Each New Jersey power vessel operator's license issued pursuant to section 3 of P.L.1995, c. 401 (C.12:7-72) shall have a digitized color picture of the licensee. In addition to the fee required pursuant to subsection a. of this section, the fee for the digitized color picture shall be $\$ 6$ for each license or renewal.
5. R.S.39:3-13 is amended to read as follows:

Examination permits.

39:3-13. The director may, in his discretion, issue to a person over 17 years of age an examination permit, under the hand and seal of the director, allowing such person, for the purpose of fitting himself to become a licensed driver, to operate a designated class of motor vehicles other than passenger automobiles for a specified period of not more than 90 days, while in the company and under the supervision of a driver licensed to operate such designated class of motor vehicles.

The director, in his discretion, may issue for a specified period of not less than one year an examination permit to operate a passenger automobile to a person over 17 years of age regardless of whether a person has completed a course of behind-the-wheel automobile driving education pursuant to section 1 of P.L.1950, c. 127 (C.39:3-13.1). An examination permit applicant who is under 18 years of age shall obtain the signature of a parent or guardian for submission to the division on a form prescribed by the director. The director shall postpone for six months the driving privileges of any person who submits a fraudulent signature for a parent or guardian.

For six months immediately following the issuance of an examination permit, the holder who is less than 21 years of age shall operate the passenger automobile only when accompanied by, and under the supervision of, a New Jersey licensed driver who is at least 21 years of age and has been licensed to drive a passenger automobile for not less than three years. The holder of an examination permit who is at least 21 years of age shall operate the passenger automobile for the first three months under such supervision. The supervising driver shall sit in the front seat of the vehicle. Whenever operating a vehicle while in possession of an examination permit, the holder of the permit shall operate the passenger automobile with only one additional passenger in the vehicle excluding persons with whom the holder resides, except that this passenger restriction shall not apply when either the permit holder or one other passenger is at least 21 years of age. Further, the holder of the permit who is less than 21 years of age shall not drive during the hours between 12:01 a.m. and 5 a.m.; provided, however, that this condition may be waived for an emergency which, in the judgment of local police, is of sufficient severity and magnitude to substantially endanger the health, safety, welfare or property of a person, or for any bona fide employment or religion-related activity if the employer or appropriate religious authority provides written verification of such activity in a manner provided for by the director. The permit holder shall also ensure that all occupants of the vehicle are secured in a properly adjusted and fastened seat belt or child restraint system.

When notified by a court of competent jurisdiction that an examination permit holder has been convicted of a violation which causes the permit holder to accumulate more than two motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 189 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5; subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation, in addition to any other penalty that may be imposed, the director shall, without the exercise of discretion or a hearing, suspend the examination permit holder's examination permit for 90 days. The director shall restore the permit following the term of the permit suspension if the permit holder satisfactorily completes a remedial training course of not less than four hours and remits a course fee prescribed by the director. The director also shall postpone without the exercise of discretion or a hearing the issuance of a basic license for 90 days if the director is notified by a court of competent jurisdiction that the examination permit holder, after completion of the remedial training course, has been convicted of any motor vehicle violation which results in the imposition of any motor vehicle points or has been convicted of a violation of R.S.39:4-50; section 2 of P.L.1981, c. 512 (C.39:4-50.4a); P.L.1992, c. 182 (C.39:4-50.14); R.S.39:4-129; N.J.S.2C:11-5, subsection c. of N.J.S.2C:12-1 or any other motor vehicle-related law the director deems significant and applicable pursuant to regulation. When the director is notified by a court of competent jurisdiction that an examination permit holder has been convicted of any alcohol or drug-related offense unrelated to the operation of a motor vehicle and is not otherwise subject to any other suspension penalty therefor, the director shall, without the exercise of discretion or a hearing, suspend the examination permit for six months. A fine of $\$ 100$ shall be imposed for any other violation of the conditions of the examination permit.

An examination permit for a motorcycle or a commercial motor vehicle issued to a handicapped person, as determined by the Division of Motor Vehicles after consultation with the Department of Education, shall be valid for nine months or until the completion of the road test portion of his license examination, whichever period is shorter.

Each permit shall be sufficient license for the person to operate such designated class of motor vehicles in this State during the period specified, while in the company of and under the control of a driver licensed by this State to operate such designated class of motor vehicles, or, in the case of a commercial driver license permit, while in the company of and under the control of a holder of a valid commercial driver license for the appropriate license class and with the appropriate endorsements issued by this or any other state. Such person, as well as the licensed driver, except for a motor vehicle examiner administering a driving skills test, shall be held accountable for all violations of this subtitle committed by such person while in the presence of the licensed driver. In addition to requiring an applicant for an examination permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The holder of an examination permit shall be required to take a road test in order to obtain a basic driver's license. No road test for any person who has been issued an examination permit to operate a passenger vehicle shall be given unless the person has met the requirements of this section. No road test for a basic driver's license shall be given unless the applicant has first secured an examination permit and no such road test shall be scheduled for an applicant who has secured an examination permit for a passenger vehicle until at least one year shall have elapsed following the validation of the examination permit for practice driving or, in the case of an examination permit for other vehicles, until 20 days has elapsed, except that in the case of an omnibus endorsement or school bus no road test shall be scheduled until at least 10 days shall have elapsed. Every applicant for an examination permit to qualify for an omnibus endorsement or an articulated vehicle endorsement shall be a holder of a valid basic driver's license.

The required fees for special learners' permits and examination permits shall be as follows: Basic driver's license up to $\$ 10$
Motorcycle license or endorsement . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . \$5

Articulated vehicle endorsement . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . \$15
The director shall waive the payment of fees for issuance of examination permits for omnibus endorsements whenever the applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The specified period for which a permit is issued may be extended for not more than an additional 60 days, without payment of added fee, upon application made by the holder thereof, where the holder has applied to take the examination for a driver's license prior to the expiration of the original period for which the permit was issued and the director was unable to schedule an examination during said period.
13. Section 1 of P.L.1950, c. 127 (C.39:3-13.1) is amended to read as follows:

## C.39:3-13.1 Issuance of special learner's permit.

1. The Director of the Division of Motor Vehicles may issue to a person over 16 years of age a special learner's permit, under the hand and seal of the director, allowing such person, for the purpose of preparing himself to qualify for a provisional license for a passenger automobile by operating a dual pedal controlled motor vehicle while taking a required course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial or private school of this State or a course of
behind-the-wheel automobile driving instruction conducted by a drivers' school duly licensed pursuant to the provisions of P.L.1951, c. 216 (C.39:12-1 et seq.). The special learner's permit shall be issued in lieu of the examination permit provided for in R.S.39:3-13. In addition to requiring an applicant for a permit to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a permit, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the permit until such time as the document may be verified by the issuing agency to the director's satisfaction.

The special learner's permit described above, when issued to a person taking a course of behind-the-wheel driving education conducted in a public, parochial or private school, shall be retained in the office of the school principal at all times except during such time as the person to whom the permit is issued in undergoing behind-the-wheel automobile driving instruction. The director may make such rules and regulations as he may deem necessary to carry out the provisions of this section.
14. Section 2 of P.L.1980, c. 47 (C.39:3-29.3) is amended to read as follows:

## C.39:3-29.3 Identification cards, issuance contents.

2. The Division of Motor Vehicles shall issue an identification card to any resident of the State who is 17 years of age or older and who is not the holder of a valid learner's permit or a valid driver's license. The identification card shall attest to the true name, correct age, and other identifying data as certified by the applicant for such identification card. Every application for an identification card shall be signed and verified by the applicant and shall be supported by such documentary evidence of the age and identity, or blindness, disability, or handicap, of such person as the division may require. In addition to requiring an applicant for an identification card to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining the card, satisfactory proof that the applicant's presence in the United States is authorized under federal law. If the director has reasonable cause to suspect that any document presented by an applicant as proof of identity, age or legal residency is altered, false or otherwise invalid, the director shall refuse to grant the identification card until such time as the document may be verified by the issuing agency to the director's satisfaction.
C.39:3-10f5 "Secure Driver's License Fund;" use.
3. a. There is established in the General Fund a separate special non-lapsing account to be known as the "Secure Driver's License Fund." Revenues from the fees collected for the digitized picture provided for in this act shall be credited to the fund.
b. Moneys in the fund shall be appropriated to the Department of Transportation for the purposes of ensuring secure driver's license documents and the handling thereof including the review, processing, production and distribution of a secure driver's license, identification card, or any related support documents required by or in relation to this act.
c. Any revenue credited to the fund but not appropriated to the department shall remain in the fund exclusively for the purposes set forth in this act.
4. There is hereby appropriated to the Department of Transportation from the General Fund the sum of $\$ 1,500,000$ for the cost of implementing the provisions of this act.
5. Notwithstanding the provisions of P.L.1999, c. 28 (C.39:3-10f1 et al.) to the contrary, the Director of the Division of Motor Vehicles may delay the implementation of the provisions of that act, other than those set forth in section 14 thereof, until the 60th day after the director certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such implementing date shall be not later than January 1, 2003. The director shall make every effort to provide the certification required for P.L.1999, c. 28 to be implemented as soon as practicable.

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18. This act shall take effect immediately, except that sections $3,5,6,8,9,10,11$, and the required fees for the 48 -month license added to R.S. 39:3-10 by section 2 of this act shall remain inoperative until the 60th day after the Director of the Division of Motor Vehicles in the Department of Transportation certifies to the Commissioner of Transportation that the division is prepared to issue drivers' licenses with digitized pictures of licensees, but such operative date shall be no later than January 1, 2003.

Approved January 8, 2002.


[^0]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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