2B:22-9

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2004		381	late Law Library		
NJSA:	2B:22-9 (Law enforcement—justification for use of force)					
BILL NO:	S2471 (Substituted for A3992)					
SPONSOR(S): Girgenti						
DATE INTROD		28, 2001				
COMMITTEE:		MBLY: Judicia	ary			
	SENA					
AMENDED DURING PASSAGE: No						
DATE OF PASSAGE: ASSEMBLY: January 7, 2002						
		SENATE:	December 6, 20	001		
DATE OF APPROVAL: January 8, 2002						
FOLLOWING ARE ATTACHED IF AVAILABLE:						
FINAL TEXT OF BILL (Original version of bill enacted)						
S2471						
	SPONSORS S	STATEMENT: (Be	egins on page 3 o	f original bill)	Yes	
	COMMITTEE	STATEMENT:		ASSEMBLY:	Yes	
				SENATE:	Yes	
	FLOOR AMEN	NDMENT STATE	MENTS:		No	
	LEGISLATIVE	FISCAL ESTIM	ATE:		No	
A3992						
	SPONSORS S	STATEMENT: (Be	egins on page 3 o	f original bill)	Yes	
		,	0 10		Sponsors Statement identical to S	2471)
	COMMITTEE	STATEMENT:		ASSEMBLY:	Yes	,
	(Identical to S				te Statement to S2471)	
				SENATE:	No	
	FLOOR AMEN	NDMENT STATE	MENTS:		No	
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	HEARINGS:				No	
	NEWSPAPER	ARTICI ES			No	

SENATE, No. 2471

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JUNE 28, 2001

Sponsored by: Senator JOHN A. GIRGENTI District 35 (Passaic) Senator WILLIAM L. GORMLEY District 2 (Atlantic)

Co-Sponsored by: Senators Furnari, Robertson, Martin, Turner, Lynch, O'Connor, Kosco, Assemblymen Geist and Suliga

SYNOPSIS

Requires prosecutor to instruct grand jury in the elements of justification in cases involving use of force by law enforcement officer.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/8/2002)

S2471 GIRGENTI, GORMLEY

2

AN ACT concerning certain grand jury charges and supplementing 1 2 Title 2B of the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. In a grand jury proceeding where the use of force by a law 8 enforcement officer has been introduced as an issue, the prosecutor 9 shall instruct the grand jury in the elements of justification for the use 10 of force in law enforcement pursuant to N.J.S.2C:3-7 and N.J.S.2C:3-11 9. 12 b. The prosecutor shall specifically charge the grand jury as 13 follows: 14 (1) Subject to the limitations set out below, the use of force upon or toward the person of another is justifiable when a law enforcement 15 16 officer is making an arrest or assisting in making an arrest and the 17 officer reasonably believes that such force is immediately necessary to 18 effect a lawful arrest. 19 (2) The use of force is not justifiable unless: 20 (a) The officer makes known the purpose of the arrest or reasonably believes that it is otherwise known by or cannot reasonably be made 21 known to the person to be arrested; and 22 23 (b) When the arrest is made under a warrant, the warrant is valid or 24 reasonably believed by the officer to be valid. 25 (3) The use of deadly force is not justifiable unless: 26 (a) The officer effecting the arrest is authorized to act as a law enforcement officer; and 27 28 (b) The officer reasonably believes that the force employed creates 29 no substantial risk of injury to innocent persons; and 30 (c) The officer reasonably believes that the crime for which the arrest is made was homicide, kidnapping, an offense under 31 32 N.J.S.2C:14-2 or N.J.S.2C:14-3, arson, robbery, burglary of a dwelling, or an attempt to commit one of these crimes; and 33 (d) the officer reasonably believes: 34 (i) There is an imminent threat of deadly force to himself or to a 35 36 third party; or 37 (ii) The use of deadly force is necessary to thwart the commission of a crime as set forth in subparagraph (c) of this paragraph; or 38 39 (iii) The use of deadly force is necessary to prevent an escape. 40 (4) The use of force to prevent the escape of an arrested person from custody is justifiable when the force could have been employed 41 42 to effect the arrest under which the person is in custody under the 43 provisions of this act. A correction officer or other person authorized 44 to act as a law enforcement officer is, however, justified in using any 45 force including deadly force, which he reasonably believes to be immediately necessary to prevent the escape of a person committed to 46

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1 a jail, prison, or other institution for the detention of persons charged 2 with or convicted of an offense so long as the actor believes that the 3 force employed creates no substantial risk of injury to innocent 4 persons. (5) The justification for the use of force afforded by this act is 5 6 unavailable when: (a) The officer's belief in the unlawfulness of the force or conduct 7 8 against which he employs protective force or his belief in the 9 lawfulness of an arrest which he endeavors to effect by force is 10 erroneous; and 11 (b) His error is due to ignorance or mistake as to the provisions of 12 the code, any other provisions of the criminal law or the law governing 13 the legality of an arrest or search. 14 c. When the officer is justified under N.J.S.2C:3-3 to 2C:3-8 in 15 using force upon or toward the person of another but he recklessly or negligently injures or creates a risk of injury to innocent persons, the 16 justification afforded by those sections is unavailable in a prosecution 17 for such recklessness or negligence towards innocent persons. 18 19 20 2. This act shall take effect immediately. 21 22 **STATEMENT** 23 Current law, set out in N.J.S.2C:3-7, establishes the circumstances 24 25 under which a law enforcement officer is justified in using force, 26 including deadly force. However, in State v. Hogan, 336 N.J.Super. 27 319 (App. Div. 2001), the Appellate Division held that a prosecutor presenting a case to a grand jury involving allegations of a law 28 29 enforcement officer's excessive use of force is not required to instruct 30 that grand jury in the principles of justification set out in N.J.S.2C:3-31 7. The Appellate Division noted that, in contrast to the New Jersey 32 rule, the rule prevailing in the State of New York is that in cases 33 where the evidence supports a defense of justification, that defense 34 must be charged to the grand jury. This bill would provide that, as in New York, in a grand jury 35 proceeding where the use of force by a law enforcement officer has 36 been introduced as an issue, the prosecutor would be required to 37 38 instruct the grand jury in the elements of justification for the use of 39 force in law enforcement. 40 The bill, which reiterates the provisions of N.J.S.A.2C:3-7 and 41 N.J.S.A.2C:3-9, provides that in these circumstances the prosecutor must specifically inform the grand jury that the use of force is 42 justifiable when a law enforcement officer is making an arrest or 43 44 assisting in making an arrest and the officer reasonably believes that 45 such force is immediately necessary to effect a lawful arrest; that the use of force is not justifiable unless the officer makes known the 46

S2471 GIRGENTI, GORMLEY

4

purpose of the arrest or reasonably believes that it is otherwise known 1 2 by or cannot reasonably be made known to the person to be arrested; 3 and that when the arrest is made under a warrant, the warrant is valid 4 or reasonably believed by the officer to be valid. The bill provides that 5 the use of deadly force is not justifiable unless the person effecting the arrest is authorized to act as a law enforcement officer; that he 6 reasonably believes that the force employed creates no substantial risk 7 8 of injury to innocent persons; and that he reasonably believes that the 9 crime for which the arrest is made was homicide, kidnapping, sexual 10 assault or other serious crime as enumerated in the statute; and the 11 officer reasonably believes: that there is an imminent threat of deadly force to himself or to a third party, or the use of deadly force is 12 necessary to thwart the commission of one of the serious crimes listed, 13 14 or the use of deadly force is necessary to prevent an escape. 15 Pursuant to N.J.S.A.2C:3-9, the justification for the use of force afforded by this act is unavailable when the officer's belief in the 16 17 unlawfulness of the force or conduct against which he employs 18 protective force or his belief in the lawfulness of an arrest which he endeavors to effect by force is erroneous, and the error is due to 19

20 ignorance or mistake as to the provisions of law.

STATEMENT TO

SENATE, No. 2471

STATE OF NEW JERSEY

DATED: AUGUST 3, 2001

The Senate Judiciary Committee reports favorably Senate Bill No. 2471.

Current law, set out in N.J.S.2C:3-7, establishes the circumstances under which a law enforcement officer is justified in using force, including deadly force. However, in <u>State v. Hogan</u>, 336 N.J.Super. 319 (App. Div. 2001), *cert.den*.167 N.J. 635 (2001), the Appellate Division held that a prosecutor presenting a case to a grand jury involving allegations of a law enforcement officer's excessive use of force is not required to instruct that grand jury in the principles of justification set out in N.J.S.2C:3-7. The Appellate Division noted that, in contrast to the New Jersey law, the rule prevailing in New York is that in cases where the evidence supports a defense of justification, that defense must be charged to the grand jury. S-2471 would provide that, as in New York, in a grand jury proceeding where the use of force by a law enforcement officer has been introduced as an issue, the prosecutor would be required to instruct the grand jury in the elements of justification for the use of force in law enforcement.

ASSEMBLY, No. 3992 STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED DECEMBER 6, 2001

Sponsored by: Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester)

Co-Sponsored by: Assemblyman Suliga

SYNOPSIS

Requires prosecutor to instruct grand jury in the elements of justification in cases involving use of force by law enforcement officer.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/11/2001)

2

AN ACT concerning certain grand jury charges and supplementing 1 2 Title 2B of the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. In a grand jury proceeding where the use of force by a law 8 enforcement officer has been introduced as an issue, the prosecutor 9 shall instruct the grand jury in the elements of justification for the use 10 of force in law enforcement pursuant to N.J.S.2C:3-7 and N.J.S.2C:3-11 9. 12 b. The prosecutor shall specifically charge the grand jury as 13 follows: 14 (1) Subject to the limitations set out below, the use of force upon or toward the person of another is justifiable when a law enforcement 15 16 officer is making an arrest or assisting in making an arrest and the 17 officer reasonably believes that such force is immediately necessary to 18 effect a lawful arrest. 19 (2) The use of force is not justifiable unless: 20 (a) The officer makes known the purpose of the arrest or reasonably believes that it is otherwise known by or cannot reasonably be made 21 known to the person to be arrested; and 22 23 (b) When the arrest is made under a warrant, the warrant is valid or reasonably believed by the officer to be valid. 24 25 (3) The use of deadly force is not justifiable unless: 26 (a) The officer effecting the arrest is authorized to act as a law enforcement officer; and 27 28 (b) The officer reasonably believes that the force employed creates 29 no substantial risk of injury to innocent persons; and 30 (c) The officer reasonably believes that the crime for which the arrest is made was homicide, kidnapping, an offense under 31 32 N.J.S.2C:14-2 or N.J.S.2C:14-3, arson, robbery, burglary of a dwelling, or an attempt to commit one of these crimes; and 33 (d) the officer reasonably believes: 34 (i) There is an imminent threat of deadly force to himself or to a 35 36 third party; or 37 (ii) The use of deadly force is necessary to thwart the commission of a crime as set forth in subparagraph (c) of this paragraph; or 38 39 (iii) The use of deadly force is necessary to prevent an escape. 40 (4) The use of force to prevent the escape of an arrested person from custody is justifiable when the force could have been employed 41 42 to effect the arrest under which the person is in custody under the 43 provisions of this act. A correction officer or other person authorized 44 to act as a law enforcement officer is, however, justified in using any 45 force including deadly force, which he reasonably believes to be immediately necessary to prevent the escape of a person committed to 46

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1 a jail, prison, or other institution for the detention of persons charged 2 with or convicted of an offense so long as the actor believes that the 3 force employed creates no substantial risk of injury to innocent 4 persons. (5) The justification for the use of force afforded by this act is 5 6 unavailable when: (a) The officer's belief in the unlawfulness of the force or conduct 7 8 against which he employs protective force or his belief in the 9 lawfulness of an arrest which he endeavors to effect by force is 10 erroneous; and 11 (b) His error is due to ignorance or mistake as to the provisions of 12 the code, any other provisions of the criminal law or the law governing 13 the legality of an arrest or search. 14 c. When the officer is justified under N.J.S.2C:3-3 to 2C:3-8 in 15 using force upon or toward the person of another but he recklessly or negligently injures or creates a risk of injury to innocent persons, the 16 justification afforded by those sections is unavailable in a prosecution 17 18 for such recklessness or negligence towards innocent persons. 19 20 2. This act shall take effect immediately. 21 22 23 **STATEMENT** 24 Current law, set out in N.J.S.2C:3-7, establishes the circumstances 25 26 under which a law enforcement officer is justified in using force, 27 including deadly force. However, in State v. Hogan, 336 N.J.Super. 319 (App. Div. 2001), the Appellate Division held that a prosecutor 28 29 presenting a case to a grand jury involving allegations of a law 30 enforcement officer's excessive use of force is not required to instruct 31 that grand jury in the principles of justification set out in N.J.S.2C:3-32 7. The Appellate Division noted that, in contrast to the New Jersey rule, the rule prevailing in the State of New York is that in cases 33 34 where the evidence supports a defense of justification, that defense must be charged to the grand jury. 35 This bill would provide that, as in New York, in a grand jury 36 proceeding where the use of force by a law enforcement officer has 37 38 been introduced as an issue, the prosecutor would be required to 39 instruct the grand jury in the elements of justification for the use of 40 force in law enforcement. 41 The bill, which reiterates the provisions of N.J.S.A.2C:3-7 and N.J.S.A.2C:3-9, provides that in these circumstances the prosecutor 42 43 must specifically inform the grand jury that the use of force is 44 justifiable when a law enforcement officer is making an arrest or 45 assisting in making an arrest and the officer reasonably believes that such force is immediately necessary to effect a lawful arrest; that the 46

use of force is not justifiable unless the officer makes known the 1 2 purpose of the arrest or reasonably believes that it is otherwise known 3 by or cannot reasonably be made known to the person to be arrested; 4 and that when the arrest is made under a warrant, the warrant is valid 5 or reasonably believed by the officer to be valid. The bill provides that the use of deadly force is not justifiable unless the person effecting the 6 arrest is authorized to act as a law enforcement officer; that he 7 8 reasonably believes that the force employed creates no substantial risk 9 of injury to innocent persons; and that he reasonably believes that the 10 crime for which the arrest is made was homicide, kidnapping, sexual assault or other serious crime as enumerated in the statute; and the 11 officer reasonably believes: that there is an imminent threat of deadly 12 force to himself or to a third party, or the use of deadly force is 13 14 necessary to thwart the commission of one of the serious crimes listed, 15 or the use of deadly force is necessary to prevent an escape. 16 Pursuant to N.J.S.A.2C:3-9, the justification for the use of force 17 afforded by this act is unavailable when the officer's belief in the 18 unlawfulness of the force or conduct against which he employs protective force or his belief in the lawfulness of an arrest which he 19

20 endeavors to effect by force is erroneous, and the error is due to

21 ignorance or mistake as to the provisions of law.

ASSEMBLY, No. 3992 STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED DECEMBER 6, 2001

Sponsored by: Assemblyman GEORGE F. GEIST District 4 (Camden and Gloucester)

Co-Sponsored by: Assemblyman Suliga

SYNOPSIS

Requires prosecutor to instruct grand jury in the elements of justification in cases involving use of force by law enforcement officer.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/11/2001)

2

AN ACT concerning certain grand jury charges and supplementing 1 2 Title 2B of the New Jersey Statutes. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. a. In a grand jury proceeding where the use of force by a law 8 enforcement officer has been introduced as an issue, the prosecutor 9 shall instruct the grand jury in the elements of justification for the use 10 of force in law enforcement pursuant to N.J.S.2C:3-7 and N.J.S.2C:3-11 9. 12 b. The prosecutor shall specifically charge the grand jury as 13 follows: 14 (1) Subject to the limitations set out below, the use of force upon or toward the person of another is justifiable when a law enforcement 15 16 officer is making an arrest or assisting in making an arrest and the 17 officer reasonably believes that such force is immediately necessary to 18 effect a lawful arrest. 19 (2) The use of force is not justifiable unless: 20 (a) The officer makes known the purpose of the arrest or reasonably believes that it is otherwise known by or cannot reasonably be made 21 known to the person to be arrested; and 22 23 (b) When the arrest is made under a warrant, the warrant is valid or reasonably believed by the officer to be valid. 24 25 (3) The use of deadly force is not justifiable unless: 26 (a) The officer effecting the arrest is authorized to act as a law enforcement officer; and 27 28 (b) The officer reasonably believes that the force employed creates 29 no substantial risk of injury to innocent persons; and 30 (c) The officer reasonably believes that the crime for which the arrest is made was homicide, kidnapping, an offense under 31 32 N.J.S.2C:14-2 or N.J.S.2C:14-3, arson, robbery, burglary of a dwelling, or an attempt to commit one of these crimes; and 33 (d) the officer reasonably believes: 34 (i) There is an imminent threat of deadly force to himself or to a 35 36 third party; or 37 (ii) The use of deadly force is necessary to thwart the commission of a crime as set forth in subparagraph (c) of this paragraph; or 38 39 (iii) The use of deadly force is necessary to prevent an escape. 40 (4) The use of force to prevent the escape of an arrested person from custody is justifiable when the force could have been employed 41 42 to effect the arrest under which the person is in custody under the 43 provisions of this act. A correction officer or other person authorized 44 to act as a law enforcement officer is, however, justified in using any 45 force including deadly force, which he reasonably believes to be immediately necessary to prevent the escape of a person committed to 46

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1 a jail, prison, or other institution for the detention of persons charged 2 with or convicted of an offense so long as the actor believes that the 3 force employed creates no substantial risk of injury to innocent 4 persons. (5) The justification for the use of force afforded by this act is 5 6 unavailable when: (a) The officer's belief in the unlawfulness of the force or conduct 7 8 against which he employs protective force or his belief in the 9 lawfulness of an arrest which he endeavors to effect by force is 10 erroneous; and 11 (b) His error is due to ignorance or mistake as to the provisions of 12 the code, any other provisions of the criminal law or the law governing 13 the legality of an arrest or search. 14 c. When the officer is justified under N.J.S.2C:3-3 to 2C:3-8 in 15 using force upon or toward the person of another but he recklessly or negligently injures or creates a risk of injury to innocent persons, the 16 justification afforded by those sections is unavailable in a prosecution 17 18 for such recklessness or negligence towards innocent persons. 19 20 2. This act shall take effect immediately. 21 22 23 **STATEMENT** 24 Current law, set out in N.J.S.2C:3-7, establishes the circumstances 25 26 under which a law enforcement officer is justified in using force, 27 including deadly force. However, in State v. Hogan, 336 N.J.Super. 319 (App. Div. 2001), the Appellate Division held that a prosecutor 28 29 presenting a case to a grand jury involving allegations of a law 30 enforcement officer's excessive use of force is not required to instruct 31 that grand jury in the principles of justification set out in N.J.S.2C:3-32 7. The Appellate Division noted that, in contrast to the New Jersey rule, the rule prevailing in the State of New York is that in cases 33 34 where the evidence supports a defense of justification, that defense must be charged to the grand jury. 35 This bill would provide that, as in New York, in a grand jury 36 proceeding where the use of force by a law enforcement officer has 37 38 been introduced as an issue, the prosecutor would be required to 39 instruct the grand jury in the elements of justification for the use of 40 force in law enforcement. 41 The bill, which reiterates the provisions of N.J.S.A.2C:3-7 and N.J.S.A.2C:3-9, provides that in these circumstances the prosecutor 42 43 must specifically inform the grand jury that the use of force is 44 justifiable when a law enforcement officer is making an arrest or 45 assisting in making an arrest and the officer reasonably believes that such force is immediately necessary to effect a lawful arrest; that the 46

use of force is not justifiable unless the officer makes known the 1 2 purpose of the arrest or reasonably believes that it is otherwise known 3 by or cannot reasonably be made known to the person to be arrested; 4 and that when the arrest is made under a warrant, the warrant is valid 5 or reasonably believed by the officer to be valid. The bill provides that the use of deadly force is not justifiable unless the person effecting the 6 arrest is authorized to act as a law enforcement officer; that he 7 8 reasonably believes that the force employed creates no substantial risk 9 of injury to innocent persons; and that he reasonably believes that the 10 crime for which the arrest is made was homicide, kidnapping, sexual assault or other serious crime as enumerated in the statute; and the 11 officer reasonably believes: that there is an imminent threat of deadly 12 force to himself or to a third party, or the use of deadly force is 13 14 necessary to thwart the commission of one of the serious crimes listed, 15 or the use of deadly force is necessary to prevent an escape. 16 Pursuant to N.J.S.A.2C:3-9, the justification for the use of force 17 afforded by this act is unavailable when the officer's belief in the 18 unlawfulness of the force or conduct against which he employs protective force or his belief in the lawfulness of an arrest which he 19

20 endeavors to effect by force is erroneous, and the error is due to

21 ignorance or mistake as to the provisions of law.

STATEMENT TO

ASSEMBLY, No. 3992

STATE OF NEW JERSEY

DATED: DECEMBER 13, 2001

The Assembly Judiciary Committee reports favorably Assembly Bill No. 3992.

Current law, set out in N.J.S.2C:3-7, establishes the circumstances under which a law enforcement officer is justified in using force, including deadly force. However, in <u>State</u> v. <u>Hogan</u>, 336 N.J.Super. 319 (App. Div. 2001), *cert.den*.167 N.J. 635 (2001), the Appellate Division held that a prosecutor presenting a case to a grand jury involving allegations of a law enforcement officer's excessive use of force is not required to instruct that grand jury in the principles of justification set out in N.J.S.2C:3-7. The Appellate Division noted that, in contrast to the New Jersey law, the rule prevailing in New York is that in cases where the evidence supports a defense of justification, that defense must be charged to the grand jury. This bill would provide that, as in New York, in a grand jury proceeding where the use of force by a law enforcement officer has been introduced as an issue, the prosecutor would be required to instruct the grand jury in the elements of justification for the use of force in law enforcement.

This bill is identical to Senate, No. 2471.

P.L. 2001, CHAPTER 381, *approved January 8, 2002* Senate, No. 2471

AN ACT concerning certain grand jury charges and supplementing 1 2 Title 2B of the New Jersey Statutes. 3 **BE IT ENACTED** by the Senate and General Assembly of the State 4 5 of New Jersey: 6 7 1. a. In a grand jury proceeding where the use of force by a law enforcement officer has been introduced as an issue, the prosecutor 8 shall instruct the grand jury in the elements of justification for the use 9 10 of force in law enforcement pursuant to N.J.S.2C:3-7 and N.J.S.2C:3-11 9. 12 b. The prosecutor shall specifically charge the grand jury as follows: 13 (1) Subject to the limitations set out below, the use of force upon 14 or toward the person of another is justifiable when a law enforcement 15 16 officer is making an arrest or assisting in making an arrest and the 17 officer reasonably believes that such force is immediately necessary to 18 effect a lawful arrest. 19 (2) The use of force is not justifiable unless: 20 (a) The officer makes known the purpose of the arrest or reasonably 21 believes that it is otherwise known by or cannot reasonably be made 22 known to the person to be arrested; and 23 (b) When the arrest is made under a warrant, the warrant is valid or 24 reasonably believed by the officer to be valid. 25 (3) The use of deadly force is not justifiable unless: 26 (a) The officer effecting the arrest is authorized to act as a law enforcement officer; and 27 (b) The officer reasonably believes that the force employed creates 28 29 no substantial risk of injury to innocent persons; and 30 (c) The officer reasonably believes that the crime for which the arrest is made was homicide, kidnapping, an offense under 31 N.J.S.2C:14-2 or N.J.S.2C:14-3, arson, robbery, burglary of a 32 dwelling, or an attempt to commit one of these crimes; and 33 34 (d) the officer reasonably believes: 35 (i) There is an imminent threat of deadly force to himself or to a 36 third party; or 37 (ii) The use of deadly force is necessary to thwart the commission of a crime as set forth in subparagraph (c) of this paragraph; or 38 39 (iii) The use of deadly force is necessary to prevent an escape. 40 (4) The use of force to prevent the escape of an arrested person 41 from custody is justifiable when the force could have been employed 42 to effect the arrest under which the person is in custody under the 43 provisions of this act. A correction officer or other person authorized 44 to act as a law enforcement officer is, however, justified in using any force including deadly force, which he reasonably believes to be 45

1 immediately necessary to prevent the escape of a person committed to 2 a jail, prison, or other institution for the detention of persons charged 3 with or convicted of an offense so long as the actor believes that the 4 force employed creates no substantial risk of injury to innocent 5 persons. (5) The justification for the use of force afforded by this act is 6 7 unavailable when: (a) The officer's belief in the unlawfulness of the force or conduct 8 9 against which he employs protective force or his belief in the 10 lawfulness of an arrest which he endeavors to effect by force is 11 erroneous; and 12 (b) His error is due to ignorance or mistake as to the provisions of 13 the code, any other provisions of the criminal law or the law governing 14 the legality of an arrest or search. 15 c. When the officer is justified under N.J.S.2C:3-3 to 2C:3-8 in using force upon or toward the person of another but he recklessly or 16 negligently injures or creates a risk of injury to innocent persons, the 17 justification afforded by those sections is unavailable in a prosecution 18 for such recklessness or negligence towards innocent persons. 19 20 21 2. This act shall take effect immediately. 22 23 24 **STATEMENT** 25 26 Current law, set out in N.J.S.2C:3-7, establishes the circumstances 27 under which a law enforcement officer is justified in using force, 28 including deadly force. However, in State v. Hogan, 336 N.J.Super. 29 319 (App. Div. 2001), the Appellate Division held that a prosecutor 30 presenting a case to a grand jury involving allegations of a law 31 enforcement officer's excessive use of force is not required to instruct 32 that grand jury in the principles of justification set out in N.J.S.2C:3-33 7. The Appellate Division noted that, in contrast to the New Jersey 34 rule, the rule prevailing in the State of New York is that in cases where the evidence supports a defense of justification, that defense 35 must be charged to the grand jury. 36 37 This bill would provide that, as in New York, in a grand jury proceeding where the use of force by a law enforcement officer has 38 39 been introduced as an issue, the prosecutor would be required to 40 instruct the grand jury in the elements of justification for the use of 41 force in law enforcement. 42 The bill, which reiterates the provisions of N.J.S.A.2C:3-7 and 43 N.J.S.A.2C:3-9, provides that in these circumstances the prosecutor 44 must specifically inform the grand jury that the use of force is 45 justifiable when a law enforcement officer is making an arrest or 46 assisting in making an arrest and the officer reasonably believes that

1 such force is immediately necessary to effect a lawful arrest; that the 2 use of force is not justifiable unless the officer makes known the 3 purpose of the arrest or reasonably believes that it is otherwise known 4 by or cannot reasonably be made known to the person to be arrested; 5 and that when the arrest is made under a warrant, the warrant is valid or reasonably believed by the officer to be valid. The bill provides that 6 7 the use of deadly force is not justifiable unless the person effecting the arrest is authorized to act as a law enforcement officer; that he 8 9 reasonably believes that the force employed creates no substantial risk 10 of injury to innocent persons; and that he reasonably believes that the 11 crime for which the arrest is made was homicide, kidnapping, sexual assault or other serious crime as enumerated in the statute; and the 12 officer reasonably believes: that there is an imminent threat of deadly 13 14 force to himself or to a third party, or the use of deadly force is 15 necessary to thwart the commission of one of the serious crimes listed, 16 or the use of deadly force is necessary to prevent an escape. 17 Pursuant to N.J.S.A.2C:3-9, the justification for the use of force

afforded by this act is unavailable when the officer's belief in the unlawfulness of the force or conduct against which he employs protective force or his belief in the lawfulness of an arrest which he endeavors to effect by force is erroneous, and the error is due to ignorance or mistake as to the provisions of law.

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27 Requires prosecutor to instruct grand jury in the elements of28 justification in cases involving use of force by law enforcement officer.

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CHAPTER 381

AN ACT concerning certain grand jury charges and supplementing Title 2B of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

C.2B:22-9 Grand jury instruction in elements of justification for use of force by law enforcement officer.

1. a. In a grand jury proceeding where the use of force by a law enforcement officer has been introduced as an issue, the prosecutor shall instruct the grand jury in the elements of justification for the use of force in law enforcement pursuant to N.J.S.2C:3-7 and N.J.S.2C:3-9.

b. The prosecutor shall specifically charge the grand jury as follows:

(1) Subject to the limitations set out below, the use of force upon or toward the person of another is justifiable when a law enforcement officer is making an arrest or assisting in making an arrest and the officer reasonably believes that such force is immediately necessary to effect a lawful arrest.

(2) The use of force is not justifiable unless:

(a) The officer makes known the purpose of the arrest or reasonably believes that it is otherwise known by or cannot reasonably be made known to the person to be arrested; and

(b) When the arrest is made under a warrant, the warrant is valid or reasonably believed by the officer to be valid.

(3) The use of deadly force is not justifiable unless:

(a) The officer effecting the arrest is authorized to act as a law enforcement officer; and

(b) The officer reasonably believes that the force employed creates no substantial risk of injury to innocent persons; and

(c) The officer reasonably believes that the crime for which the arrest is made was homicide, kidnapping, an offense under N.J.S.2C:14-2 or N.J.S.2C:14-3, arson, robbery, burglary of a dwelling, or an attempt to commit one of these crimes; and

(d) the officer reasonably believes:

(i) There is an imminent threat of deadly force to himself or to a third party; or

(ii) The use of deadly force is necessary to thwart the commission of a crime as set forth in subparagraph (c) of this paragraph; or

(iii) The use of deadly force is necessary to prevent an escape.

(4) The use of force to prevent the escape of an arrested person from custody is justifiable when the force could have been employed to effect the arrest under which the person is in custody under the provisions of this act. A correction officer or other person authorized to act as a law enforcement officer is, however, justified in using any force including deadly force, which he reasonably believes to be immediately necessary to prevent the escape of a person committed to a jail, prison, or other institution for the detention of persons charged with or convicted of an offense so long as the actor believes that the force employed creates no substantial risk of injury to innocent persons.

(5) The justification for the use of force afforded by this act is unavailable when:

(a) The officer's belief in the unlawfulness of the force or conduct against which he employs protective force or his belief in the lawfulness of an arrest which he endeavors to effect by force is erroneous; and

(b) His error is due to ignorance or mistake as to the provisions of the code, any other provisions of the criminal law or the law governing the legality of an arrest or search.

c. When the officer is justified under N.J.S.2C:3-3 to 2C:3-8 in using force upon or toward the person of another but he recklessly or negligently injures or creates a risk of injury to innocent persons, the justification afforded by those sections is unavailable in a prosecution for such recklessness or negligence towards innocent persons.

2. This act shall take effect immediately.

Approved January 8, 2002.