# 18A:7F-19

#### LEGISLATIVE HISTORY CHECKLIST

	Compiled by the N	J State Law Library		
LAWS OF:	2001 <b>CHAPTER:</b> 356	o Otale Law Library		
NJSA:	18A:7F-19 (Special education—additional State aid)			
BILL NO:	A2157 (Substituted for S1543/1148)			
	Bagger and Augustine	)		
DATE INTROD				
COMMITTEE:	ASSEMBLY: Appropriations; Educ	cation		
	SENATE: Budget and Appropriations, Edu			
	RING PASSAGE: Yes			
DATE OF PAS		2002		
DATE OF FAC	SENATE: December 1			
DATE OF APP		17,2001		
	ARE ATTACHED IF AVAILABLE:			
	TEXT OF BILL (2nd reprint enacted)			
	(Amendments during passage denoted by su	perscript numbers)		
A2157		porocript nambere)		
/ =	SPONSORS STATEMENT: (Begins on page	4 of original bill)	Yes	
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	5-1-2000(Appropr.)
				3-23-2000(Education)
		SENATE:	Yes	6-14-2001(Budget)
				9-25-2000(Education)
	FLOOR AMENDMENT STATEMENT:		Yes	,
	LEGISLATIVE FISCAL ESTIMATE:		Yes	
S1543/	1148			
	SPONSORS STATEMENT		No	
	COMMITTEE STATEMENT:	ASSEMBLY:	No	
		SENATE:	Yes	
	FLOOR AMENDMENT STATEMENT:		Yes	
	LEGISLATIVE FISCAL ESTIMATE:		No	
	SENATE COMMITTEE SUBSTITUE (1 <sup>st</sup> rep	rint):	Yes	
S1543				
	SPONSORS STATEMENT: (Begins on page	<b>č</b> ,	Yes	
	COMMITTEE STATEMENT:	ASSEMBLY:	No	
		SENATE:	Yes	
	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		No	
S1148		<b>A</b> = <b>C</b> = (1, 1) (1)	M	
	SPONSORS STATEMENT: (begins on page		Yes	
	COMMITTEE STATEMENT:		No	
	FLOOR AMENDMENT STATEMENTS:	SENATE:	Yes	
			No	
VETO	LEGISLATIVE FISCAL ESTIMATE: MESSAGE:		Yes No	
	RNOR'S PRESS RELEASE ON SIGNING: VERE PRINTED:		No	
	ck for circulating copies, contact New Jersey St	tate Covernment		
Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org				
REPOR	<b>, , , ,</b>		No	
HEARI			No	
	PAPER ARTICLES:		No	

# ASSEMBLY, No. 2157 STATE OF NEW JERSEY 209th LEGISLATURE

**INTRODUCED FEBRUARY 28, 2000** 

Sponsored by: Assemblyman RICHARD H. BAGGER District 22 (Middlesex, Morris, Somerset and Union) Assemblyman ALAN M. AUGUSTINE District 22 (Middlesex, Morris, Somerset and Union)

**Co-Sponsored by:** 

Assemblymen Bateman, Gibson, Cohen, Conaway, Conners, Geist, Assemblywoman Greenstein, Assemblymen Greenwald, Gusciora, LeFevre and Assemblywoman Previte

#### SYNOPSIS

Provides State aid for any costs over \$40,000 for a special education pupil.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/27/2000)

AN ACT concerning extraordinary special education costs and
 amending P.L.1996, c.138.

3

**BE IT ENACTED** by the Senate and General Assembly of the State
of New Jersey:

6

7 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to8 read as follows:

9 19. a. Special education categorical aid for each school district
10 and county vocational school district shall be calculated for the
11 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

18 Tier II is the number of pupils resident in the district meeting the 19 classification definitions for perceptually impaired, neurologically 20 impaired, educable mentally retarded and preschool handicapped; all classified pupils in shared time county vocational programs in a county 21 vocational school which does not have a child study team receiving 22 23 services pursuant to chapter 46 of Title 18A of the New Jersey 24 Statutes; and nonclassified pupils in State training schools or secure 25 care facilities. For the purpose of calculating State aid for 1997-98, 26 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 27 28 impaired classifications in excess of one standard deviation above the 29 State average classification rate at December 1995 or 9.8 percent of 30 the district's resident enrollment. The perceptually impaired limitation 31 shall be phased down to the State average of the prebudget year over 32 a five-year period by adjusting the standard deviation as follows: 75 33 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 34 and the State average in year five. No reduction in aid shall be 35 assessed against any district in which the perceptually impaired 36 classification rate is 6.5% or less of resident enrollment. Aid shall 37 equal 0.4382 of the T&E amount rounded to the nearest whole dollar for each student meeting the Tier II criteria. 38

The commissioner shall develop a system to provide that each school district submits data to the department on the number of the district's pupils with a classification definition of perceptually impaired who are enrolled in a county vocational school. Such pupils shall be counted in the district of residence's resident enrollment for the

Matter underlined <u>thus</u> is new matter.

**EXPLANATION** - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

purpose of calculating the limit on perceptually impaired classifications
 for Tier II State aid.

Tier III is the number of classified pupils resident in the district in categories other than speech correction services, perceptually impaired, neurologically impaired, educable mentally retarded, socially maladjusted, preschool handicapped, and who do not meet the criteria of Tier IV, intensive services; and nonclassified pupils in juvenile community programs. Aid shall equal 0.8847 of the T&E amount for each pupil meeting the Tier III criteria.

10 Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are 11 12 defined as those provided in a county special services school district 13 and services provided for pupils who meet the classification definitions 14 for autistic, chronically ill, day training eligible, or visually 15 handicapped, or are provided for pupils who meet the classification definition for multiply handicapped and are in a private school for the 16 17 handicapped, educational services commission, or jointure commission placement in the 1996-97 school year. The commissioner shall collect 18 19 data and conduct a study to determine intensive service criteria and the 20 appropriate per pupil cost factor to be universally applied to all service 21 settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 22 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

39 b. In those instances in which the cost of providing education for 40 an individual classified pupil exceeds \$40,000, [after an assessment by 41 the review panel of placements and placement costs for the applicable 42 school year; in those cases in which the district must educate an 43 extraordinary number of classified pupils; or in those instances in 44 which the district is ordered to make a high cost placement by a 45 tribunal of competent jurisdiction, the district may apply to the commissioner for additional aid. A panel established by the 46

1 commissioner for this purpose shall review the district's application 2 and determine whether to grant the district's request based on factors 3 including, but not limited to: an assessment of whether the district is 4 spending appropriate amounts of regular and special education funds on special education pupils; the facts of the particular case or cases at 5 6 issue; the district's level of compliance with regulatory requirements; 7 and the impact of the extraordinary costs on the district's budget] the 8 district of residence shall, in addition to any special education aid to 9 which the district is entitled on behalf of the student pursuant to 10 subsection a. of this section, receive State aid for any costs in excess of \$40,000. Additional State aid awarded for extraordinary special 11 education costs shall be recorded by the district as revenue in the 12 current school year and paid to the district in the subsequent school 13 14 year. 15 c. A school district may apply to the commissioner to receive emergency special education aid for any classified pupil who enrolls in 16 the district prior to March of the budget year and who is in a 17 placement with a cost in excess of \$40,000. The commissioner may 18 19 debit from the student's former district of residence any special 20 education aid which was paid to that district on behalf of the student. 21 (cf: P.L.1996, c.138, s.19) 22 23 2. This act shall take effect immediately. 24 25 **STATEMENT** 26 27 28 This bill provides that if the cost of providing education for an 29 individual classified pupil exceeds \$40,000, the district of residence would, in addition to any special education aid to which the district is 30 entitled on behalf of the student, receive State aid for any costs in 31

32 excess of \$40,000.

# ASSEMBLY EDUCATION COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 2157

# **STATE OF NEW JERSEY**

#### DATED: MARCH 23, 2000

The Assembly Education Committee favorably reports Assembly Bill No. 2157.

This bill provides that if the cost of providing education for an individual classified pupil exceeds \$40,000, the district of residence would, in addition to any special education aid to which the district is entitled on behalf of the student, receive State aid for any costs in excess of \$40,000.

# STATEMENT TO

# ASSEMBLY, No. 2157

# **STATE OF NEW JERSEY**

#### DATED: MAY 1, 2000

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2157.

Assembly Bill No. 2157 provides that if the cost of providing education for an individual classified pupil exceeds \$40,000, the district of residence would, in addition to any special education aid to which the district is entitled on behalf of the student, receive State aid for any costs in excess of \$40,000.

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2157. Currently, a school district may apply for additional special education aid to the Department of Education, subject to its review and approval, if the district educates an extraordinary number of classified pupils, or if the district is ordered to make a high-cost placement, or if the cost of providing education for a particular classified pupil exceeds \$40,000. This bill omits the provisions concerning departmental review, and makes the one criterion for the award of additional special education aid, and the amount of the aid, the cost of providing education for a particular classified pupil that is in excess of \$40,000.

#### FISCAL IMPACT:

The Office of Legislative Services (OLS) has estimated from data supplied by the Department of Education that, had all of the applications for aid for costs in excess of \$40,000 submitted in FY1999 for aid in FY2000 been approved, then \$15.2 million for those costs would have been distributed instead of the actual additional aid (for all classified pupil purposes) of \$5.4 million, for an increase of \$9.8 million. Estimates of future State costs are difficult to make; however, the OLS has noted that costs associated with providing educational services to individual classified pupils have consistently increased over the years.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 2157 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: MAY 10, 2000

### SUMMARY

Synopsis:	Provides State aid for any costs over \$40,000 for a special education pupil.
Type of Impact:	Expenditure increase from the Property Tax Relief Fund/General Fund.
Agencies Affected: Department of Education/local boards of education.	

### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Unknown (see discussion)	Unknown (see discussion)	Unknown (see discussion)
Local Cost	No additional cost	No additional cost	No additional cost

- ! This bill provides that, in addition to any special education aid to which the district of residence is entitled on behalf of an individual classified pupil, if the cost of providing education for that pupil exceeds \$40,000, the district would receive State aid for the costs which are in excess of \$40,000.
- ! Under the bill, in contrast with the provisions of current law, there would be no review by the Department of Education of the costs of providing education for an individual classified pupil which are in excess of \$40,000 for which the district of residence is to receive State aid.

## **BILL DESCRIPTION**

Assembly Bill No. 2157 of 2000 provides the district of residence with State aid in the amount of any costs for providing education for an individual classified pupil which are in excess of \$40,000. This aid would be in addition to any special education aid to which the district is entitled on behalf of the student under the "Comprehensive Educational Improvement and Financing Act of 1996," P.L.1996, c.138 (C.18A:7F-1 et seq.). Under current law: districts in which the cost of providing education for an individual classified pupil exceeds \$40,000; districts which educate an extraordinary number of classified pupils; or districts which are ordered to make a high cost placement by a tribunal of competent jurisdiction may apply for

Office of Legislative Services State House Annex P.O. Box 068 Trenton, New Jersey 08625



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us additional special education aid, Extraordinary Special Education Costs Aid, to the Department of Education which reviews the application and either grants or denies the additional State aid. Under Assembly, No. 2157, the provisions requiring department review and approval of applications from districts are deleted and only those districts in which the cost of providing education for an individual classified pupil exceeds \$40,000 are eligible to receive State aid for those costs which are in excess of \$40,000.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The estimate of an increase in expenditure for Extraordinary Special Education Costs Aid is based on the Office of Legislative Service's review of information provided by the Department of Education concerning the number of applications received by the Department of Education for this aid for FY 1999 and FY 2000 and total cost of this additional aid had all of the applications been approved for FY 1999 and FY 2000. Aid received in a fiscal year is based on applications approved for special education expenses borne by the district in the prior fiscal year. Aid received in FY 1999 was based on a total of 291 districts which submitted applications in FY 1998 for 991 pupils for Extraordinary Special Education Costs Aid. Of the 291 districts which applied, 117 (40 percent) districts received additional aid for 372 pupils (37.5 percent). Aid received in FY 2000 was based on a total of 190 districts which submitted applications for 956 pupils in FY 1999. Of the 190 districts making application, 61 (32 percent) received additional aid for 271 pupils (28.5 percent). In both years, less than half of the applications submitted were approved for Extraordinary Special Education Costs Aid. According to the Department of Education, if all of the applications submitted in FY 1998 for aid in FY 1999 had been approved, the costs would have been \$20.56 million. Actual additional aid provided to the districts in FY 1999 was \$5.8 million. According to the Department of Education, if all of the applications submitted in FY 1999 for aid in FY 2000 had been approved, the costs would have been \$22.95 million, of which \$15.2 million would have been for costs in excess of \$40,000 for individual classified pupils and \$7.7 million would have been for costs for educating extraordinary numbers of classified pupils. Actual additional aid provided to the districts in FY 2000 was \$5.4 million. Since districts with costs for educating extraordinary numbers of classified pupils would not be eligible for State aid under the bill, the cost to the State in FY 2000 would have been \$15.2 million or \$9.8 million more than the additional aid provided to the districts in FY 2000. Estimates of future costs to the State are difficult to make; however, the costs would likely exceed \$15.2 million since costs associated with providing educational services to individual classified pupils have consistently increased over the years.

Section: Education

Analyst: Theodore C. Settle Lead Research Analyst Approved: Alan R. Kooney Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

### SENATE EDUCATION COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 2157

# **STATE OF NEW JERSEY**

#### DATED: SEPTEMBER 25, 2000

The Senate Education Committee reports favorably Assembly Bill No. 2157.

This bill provides that if the cost of special education for an individual classified pupil exceeds \$40,000, the district of residence would receive State aid for any costs over that amount in addition to the special education aid which the district otherwise receives for the pupil.

Under the current statute, a school district may apply to the Commissioner of Education for additional aid if the cost of providing education for an individual classified pupil exceeds \$40,000, or if the district must educate an extraordinary number of classified pupils, or if the district is ordered to make a high-cost placement. A panel established by the commissioner must then review the application and determine whether to grant the district's request. This bill deletes the provision for the panel's review and the criteria for awarding additional aid other than the cost of education for an individual pupil in excess of \$40,000.

As reported, this bill is identical to S-1148.

### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 2157

with committee amendments

# **STATE OF NEW JERSEY**

#### DATED: JUNE 14, 2001

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Assembly Bill No. 2157.

This bill amends the law providing for additional State funding (beyond basic categorical aid) of special education costs, specifying explicitly the portion of those costs for which the State is responsible through payment of such additional aid.

The "Comprehensive Educational Improvement and Financing Act of 1996" (CEIFA) provides that school districts are entitled to special education categorical aid; this categorical aid is based upon the level of services that the district is required to provide and is computed as a percentage of T & E costs. Districts may also be eligible under CEIFA for additional special education aid. Currently, a district may apply to the Commissioner of Education for such additional aid when:

- < the cost of providing education for an individual classified pupil exceeds \$40,000;
- < the district must educate an extraordinary number of classified pupils; or
- < the district is under court order to make a high-cost placement.

The application is submitted to a panel, established by the Commissioner, that reviews the application and determines whether to grant the district's request based upon such factors as (i) whether the district is spending appropriate amounts of regular and special education funds on special education pupils, (ii) the facts of the particular case or cases at issue, (iii) the district's compliance with regulatory requirements, and (iv) the impact of the extraordinary costs on the district's budget. There is, however, no provision in current law establishing an explicit quantitive standard for the amount of additional special education aid to which a district is entitled.

Under this bill, a school district would be eligible to receive additional special education State aid for the costs of providing education for an individual classified pupil which exceed \$40,000. The State would be required to fund such excess costs as follows:

(1) For the three school years 2000-01, 2001-02 and 2002-03 (the "transitional years"), the amount of State aid payable would be 60% of the amount of those costs over \$40,000 up to \$60,000, plus 70%

of the amount of those costs over \$60,000 up to \$80,000, plus 80% of the amount of those costs in excess of \$80,000. If, in any of the transitional years, a district's additional State aid under this formula for a particular pupil would be less than the amount received for that pupil in the 1999-2000 school year (the "reference year"), the amount of such aid for that pupil in that transitional year could not be reduced below the amount for that pupil in the reference year except to the extent of reductions, from the reference year level, in actual special education costs incurred for the pupil; and

(2) For the 2003-04 school year and thereafter, a district would receive additional State aid equal to 100% of the amount by which special education costs exceed \$40,000 for each classified pupil.

The district would have to apply to the department for the additional aid, detailing the expenses incurred on behalf of the pupil for which the district seeks reimbursement.

In addition, the bill directs the department to review a district's expenditures of federal and State special education aid whenever special education monitoring identifies a failure on the part of the district to provide services consistent with a pupil's individualized education program.

The provisions of this bill, as amended, are identical to those of Senate Committee Substitute for Senate Bill Nos. 1543 (1R) and 1148, which the committee also reports this day.

#### COMMITTEE AMENDMENTS

Committee amendments to this bill (1) delay, for the duration of the three-year transitional period, institution of full State funding for special education costs above \$40,000 by providing instead for partial State funding of those costs during the period, and (2) add the provisions that require a district's application for such funding to detail its expenses on behalf of the pupils in question and direct the Department of Education to review expenditures of special education aid in cases of failure to provide individualized education program services.

#### FISCAL IMPACT

As noted above, current law contains no specific measure of the amount of additional special education State aid to which a school district is entitled. The total amount of such aid to all districts in the 2000-01 school year for costs incurred in the previous year was \$10 million. According to the Department of Education, if those districts' special education costs over \$40,000 for classified pupils that year had been fully State-funded, the cost to the State would have been about \$21.3 million. The Governor's FY2002 budget recommended \$15 million to fund such aid in the 2001-02 school year for costs incurred in 2000-01. On the basis of preliminary data from school district applications, the Department of Education estimates that the cost to the State of funding such aid in FY2002 at the 100 percent level would

be over \$40 million. The Office of Legislative Services estimates that the State's annual cost of funding the aid during the transition years at the level prescribed under the legislation would be between \$25 and \$35 million, and that the cost of funding the aid at the 100 percent level after the transition period will be over \$40 million.

# [First Reprint] ASSEMBLY, No. 2157 \_\_\_\_\_\_ STATE OF NEW JERSEY

# **209th LEGISLATURE**

**INTRODUCED FEBRUARY 28, 2000** 

Sponsored by: Assemblyman RICHARD H. BAGGER District 22 (Middlesex, Morris, Somerset and Union) Assemblyman ALAN M. AUGUSTINE District 22 (Middlesex, Morris, Somerset and Union)

**Co-Sponsored by:** 

Assemblymen Bateman, Gibson, Cohen, Conaway, Conners, Geist, Assemblywoman Greenstein, Assemblymen Greenwald, Gusciora, LeFevre, Assemblywoman Previte, Senators Martin, Bark, Allen, Adler, Gormley, Palaia, Bennett, Cardinale, Cafiero, Inverso, Kavanaugh, Turner, Singer, Matheussen and Zane

#### SYNOPSIS

Provides school districts with additional State aid for special education pupils if costs exceed a certain amount.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Budget and Appropriations Committee on June 14, 2001, with amendments.



(Sponsorship Updated As Of: 12/18/2001)

 AN ACT concerning <sup>1</sup>[extraordinary] <u>the funding of</u> <sup>1</sup> special education costs <sup>1</sup><u>for public school students</u> <sup>1</sup>and amending P.L.1996, c.138.

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

8 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to 9 read as follows:

10 19. a. Special education categorical aid for each school district
11 and county vocational school district shall be calculated for the
12 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

19 Tier II is the number of pupils resident in the district meeting the 20 classification definitions for perceptually impaired, neurologically 21 impaired, educable mentally retarded and preschool handicapped; all 22 classified pupils in shared time county vocational programs in a county vocational school which does not have a child study team receiving 23 24 services pursuant to chapter 46 of Title 18A of the New Jersey 25 Statutes; and nonclassified pupils in State training schools or secure care facilities. For the purpose of calculating State aid for 1997-98, 26 27 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 28 29 impaired classifications in excess of one standard deviation above the 30 State average classification rate at December 1995 or 9.8 percent of 31 the district's resident enrollment. The perceptually impaired limitation 32 shall be phased down to the State average of the prebudget year over 33 a five-year period by adjusting the standard deviation as follows: 75 34 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 35 and the State average in year five. No reduction in aid shall be assessed against any district in which the perceptually impaired 36 37 classification rate is 6.5% or less of resident enrollment. Aid shall 38 equal 0.4382 of the T&E amount rounded to the nearest whole dollar 39 for each student meeting the Tier II criteria.

40 The commissioner shall develop a system to provide that each 41 school district submits data to the department on the number of the

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SBA committee amendments adopted June 14, 2001.

1 district's pupils with a classification definition of perceptually impaired 2 who are enrolled in a county vocational school. Such pupils shall be 3 counted in the district of residence's resident enrollment for the 4 purpose of calculating the limit on perceptually impaired classifications for Tier II State aid. 5 6 Tier III is the number of classified pupils resident in the district in categories other than speech correction services, perceptually 7 8 impaired, neurologically impaired, educable mentally retarded, socially 9 maladjusted, preschool handicapped, and who do not meet the criteria 10 of Tier IV, intensive services; and nonclassified pupils in juvenile 11 community programs. Aid shall equal 0.8847 of the T&E amount for each pupil meeting the Tier III criteria. 12 13 Tier IV is the number of classified pupils resident in the district 14 receiving intensive services. For 1997-98, intensive services are 15 defined as those provided in a county special services school district and services provided for pupils who meet the classification definitions 16

17 for autistic, chronically ill, day training eligible, or visually 18 handicapped, or are provided for pupils who meet the classification 19 definition for multiply handicapped and are in a private school for the 20 handicapped, educational services commission, or jointure commission 21 placement in the 1996-97 school year. The commissioner shall collect 22 data and conduct a study to determine intensive service criteria and the 23 appropriate per pupil cost factor to be universally applied to all service settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 24

25 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

b. In those instances in which the cost of providing education for
an individual classified pupil exceeds \$40,000<sup>1</sup>[,]<sup>1</sup> [after an
assessment by the review panel of placements and placement costs for
the applicable school year; in those cases in which the district must
educate an extraordinary number of classified pupils; or in those

#### A2157 [1R] BAGGER, AUGUSTINE

4

1 instances in which the district is ordered to make a high cost 2 placement by a tribunal of competent jurisdiction, the district may 3 apply to the commissioner for additional aid. A panel established by 4 the commissioner for this purpose shall review the district's application and determine whether to grant the district's request based on factors 5 6 including, but not limited to: an assessment of whether the district is spending appropriate amounts of regular and special education funds 7 8 on special education pupils; the facts of the particular case or cases at 9 issue; the district's level of compliance with regulatory requirements; 10 and the impact of the extraordinary costs on the district's budget  $1^{1}$ : 11 (1) For costs in excess of \$40,000 incurred in the 2000-2001 through 2002-2003 school years,<sup>1</sup> the district of residence shall, in 12 addition to any special education <sup>1</sup>State<sup>1</sup> aid to which the district is 13 entitled on behalf of the <sup>1</sup>[student] pupil<sup>1</sup> pursuant to subsection a. of 14 this section, receive <sup>1</sup>additional special education<sup>1</sup> State aid <sup>1</sup>[for any 15 costs in excess of \$40,000] as follows: (a) with respect to the amount 16 17 of any costs in excess of \$40,000 but less than or equal to \$60,000. the additional State aid for the classified pupil shall equal 60% of that 18 19 amount; (b) with respect to the amount of any costs in excess of 20 \$60,000 but less than or equal to \$80,000, the additional State aid for 21 the classified pupil shall equal 70% of that amount; and (c) with 22 respect to the amount of any costs in excess of \$80,000, the additional 23 State aid for the classified pupil shall equal 80% of that amount; 24 provided that in the case of an individual classified pupil for whom 25 additional special education State aid was awarded to a district for the 26 1999-2000 school year, the amount of such aid awarded annually to 27 the district for that pupil for the 2000-2001, 2001-2002 or 2002-2003 28 school year shall not be less than the amount for the 1999-2000 school year, except that if the district's actual special education costs incurred 29 30 for the pupil in the 2000-2001, 2001-2002 or 2002-2003 school year are reduced below the amount of such costs for the pupil in the 1999-31 32 2000 school year, the amount of aid shall be decreased by the amount 33 of that reduction; and 34 (2) For costs in excess of \$40,000 incurred in the 2003-2004 35 school year and thereafter, a district shall receive additional special education State aid equal to 100% of the amount of that excess<sup>1</sup>. 36 37 <sup>1</sup><u>A district, in order to receive funding pursuant to this subsection,</u> 38 shall file an application with the department that details the expenses incurred on behalf of the particular classified pupil for which the 39 district is seeking reimbursement.<sup>1</sup> Additional State aid awarded for 40 41 extraordinary special education costs shall be recorded by the district as revenue in the current school year and paid to the district in the 42 43 subsequent school year. 44 c. A school district may apply to the commissioner to receive

44 c. A school district may apply to the commissioner to receive
45 emergency special education aid for any classified pupil who enrolls in
46 the district prior to March of the budget year and who is in a

### A2157 [1R] BAGGER, AUGUSTINE

5

placement with a cost in excess of \$40,000. The commissioner may 1 debit from the student's former district of residence any special 2 education aid which was paid to that district on behalf of the student. 3 4 <sup>1</sup><u>d. The department shall review expenditures of federal and State</u> 5 special education aid by a district in every instance in which special 6 education monitoring identifies a failure on the part of the district to 7 provide services consistent with a pupil's individualized education 8 program.<sup>1</sup> (cf: P.L.1996, c.138, s.19) 9 10

10

11 2. This act shall take effect immediately.

# STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2157

with Senate Floor Amendments (Proposed By Senator MARTIN)

ADOPTED: DECEMBER 17, 2001

These amendments delay the implementation of the provisions of the bill from the 2001-2002 school year to the 2002-2003 school year.

# [Second Reprint] ASSEMBLY, No. 2157 STATE OF NEW JERSEY

# **209th LEGISLATURE**

**INTRODUCED FEBRUARY 28, 2000** 

Sponsored by: Assemblyman RICHARD H. BAGGER District 22 (Middlesex, Morris, Somerset and Union) Assemblyman ALAN M. AUGUSTINE District 22 (Middlesex, Morris, Somerset and Union)

**Co-Sponsored by:** 

Assemblymen Bateman, Gibson, Cohen, Conaway, Conners, Geist, Assemblywoman Greenstein, Assemblymen Greenwald, Gusciora, LeFevre, Assemblywoman Previte, Senators Martin, Bark, Allen, Adler, Gormley, Palaia, Bennett, Cardinale, Cafiero, Inverso, Kavanaugh, Turner, Singer, Matheussen, Zane, Assemblyman Corodemus and Assemblywoman Vandervalk

#### SYNOPSIS

Provides school districts with additional State aid for special education pupils if costs exceed a certain amount.

CURRENT VERSION OF TEXT As amended by the Senate on December 17, 2001.

(Sponsorship Updated As Of: 1/4/2002)

AN ACT concerning <sup>1</sup>[extraordinary] <u>the funding of</u><sup>1</sup> special
 education costs <sup>1</sup>for public school students<sup>1</sup> and amending
 P.L.1996, c.138.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7

8 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to 9 read as follows:

10 19. a. Special education categorical aid for each school district
11 and county vocational school district shall be calculated for the
12 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

19 Tier II is the number of pupils resident in the district meeting the 20 classification definitions for perceptually impaired, neurologically 21 impaired, educable mentally retarded and preschool handicapped; all 22 classified pupils in shared time county vocational programs in a county vocational school which does not have a child study team receiving 23 24 services pursuant to chapter 46 of Title 18A of the New Jersey 25 Statutes; and nonclassified pupils in State training schools or secure care facilities. For the purpose of calculating State aid for 1997-98, 26 27 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 28 29 impaired classifications in excess of one standard deviation above the 30 State average classification rate at December 1995 or 9.8 percent of 31 the district's resident enrollment. The perceptually impaired limitation 32 shall be phased down to the State average of the prebudget year over 33 a five-year period by adjusting the standard deviation as follows: 75 34 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 35 and the State average in year five. No reduction in aid shall be assessed against any district in which the perceptually impaired 36 37 classification rate is 6.5% or less of resident enrollment. Aid shall 38 equal 0.4382 of the T&E amount rounded to the nearest whole dollar 39 for each student meeting the Tier II criteria.

**EXPLANATION** - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SBA committee amendments adopted June 14, 2001.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted December 17, 2001.

1 The commissioner shall develop a system to provide that each 2 school district submits data to the department on the number of the 3 district's pupils with a classification definition of perceptually impaired 4 who are enrolled in a county vocational school. Such pupils shall be 5 counted in the district of residence's resident enrollment for the 6 purpose of calculating the limit on perceptually impaired classifications 7 for Tier II State aid.

8 Tier III is the number of classified pupils resident in the district in 9 categories other than speech correction services, perceptually 10 impaired, neurologically impaired, educable mentally retarded, socially 11 maladjusted, preschool handicapped, and who do not meet the criteria 12 of Tier IV, intensive services; and nonclassified pupils in juvenile 13 community programs. Aid shall equal 0.8847 of the T&E amount for 14 each pupil meeting the Tier III criteria.

15 Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are 16 17 defined as those provided in a county special services school district 18 and services provided for pupils who meet the classification definitions 19 for autistic, chronically ill, day training eligible, or visually 20 handicapped, or are provided for pupils who meet the classification 21 definition for multiply handicapped and are in a private school for the 22 handicapped, educational services commission, or jointure commission 23 placement in the 1996-97 school year. The commissioner shall collect data and conduct a study to determine intensive service criteria and the 24 25 appropriate per pupil cost factor to be universally applied to all service 26 settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 27 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

b. In those instances in which the cost of providing education for
an individual classified pupil exceeds \$40,000<sup>1</sup>[,]<sup>1</sup> [after an
assessment by the review panel of placements and placement costs for

the applicable school year; in those cases in which the district must 1 2 educate an extraordinary number of classified pupils; or in those 3 instances in which the district is ordered to make a high cost 4 placement by a tribunal of competent jurisdiction, the district may apply to the commissioner for additional aid. A panel established by 5 6 the commissioner for this purpose shall review the district's application 7 and determine whether to grant the district's request based on factors 8 including, but not limited to: an assessment of whether the district is 9 spending appropriate amounts of regular and special education funds 10 on special education pupils; the facts of the particular case or cases at 11 issue; the district's level of compliance with regulatory requirements; and the impact of the extraordinary costs on the district's budget]<sup>1</sup>: 12 (1) For costs in excess of \$40,000 incurred in the <sup>2</sup>[2000-2001] 13 <u>2002-2003</u><sup>2</sup> through <sup>2</sup>[2002-2003] 2004-2005<sup>2</sup> school years,<sup>1</sup> the 14 district of residence shall, in addition to any special education <sup>1</sup>State<sup>1</sup> 15 aid to which the district is entitled on behalf of the <sup>1</sup>[student] pupil<sup>1</sup> 16 pursuant to subsection a. of this section, receive <sup>1</sup>additional special 17 education<sup>1</sup> State aid <sup>1</sup>[for any costs in excess of \$40,000] as follows: 18 19 (a) with respect to the amount of any costs in excess of \$40,000 but 20 less than or equal to \$60,000, the additional State aid for the classified pupil shall equal 60% of that amount; (b) with respect to the amount 21 22 of any costs in excess of \$60,000 but less than or equal to \$80,000. 23 the additional State aid for the classified pupil shall equal 70% of that amount; and (c) with respect to the amount of any costs in excess of 24 \$80,000, the additional State aid for the classified pupil shall equal 25 26 80% of that amount; provided that in the case of an individual 27 classified pupil for whom additional special education State aid was awarded to a district for the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year, 28 29 the amount of such aid awarded annually to the district for that pupil for the <sup>2</sup>[2000-2001, 2001-2002 or 2002-2003] 2002-2003, 2003-30 2004 or 2004-2005<sup>2</sup> school year shall not be less than the amount for 31 the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year, except that if the district's 32 33 actual special education costs incurred for the pupil in the <sup>2</sup>[2000-2001, 2001-2002 or 2002-2003] 2002-2003, 2003-2004 or 2004-34 2005<sup>2</sup> school year are reduced below the amount of such costs for the 35 pupil in the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year, the amount of aid 36 shall be decreased by the amount of that reduction; and 37 (2) For costs in excess of \$40,000 incurred in the <sup>2</sup>[2003-2004] 38 2005-2006<sup>2</sup> school year and thereafter, a district shall receive 39 40 additional special education State aid equal to 100% of the amount of that excess<sup>1</sup>. 41 42 <sup>1</sup><u>A district, in order to receive funding pursuant to this subsection</u>, 43 shall file an application with the department that details the expenses 44 incurred on behalf of the particular classified pupil for which the district is seeking reimbursement.<sup>1</sup> Additional State aid awarded for 45

#### A2157 [2R] BAGGER, AUGUSTINE

5

extraordinary special education costs shall be recorded by the district 1 2 as revenue in the current school year and paid to the district in the 3 subsequent school year. 4 c. A school district may apply to the commissioner to receive 5 emergency special education aid for any classified pupil who enrolls in the district prior to March of the budget year and who is in a 6 placement with a cost in excess of \$40,000. The commissioner may 7 debit from the student's former district of residence any special 8 9 education aid which was paid to that district on behalf of the student. 10 <sup>1</sup><u>d. The department shall review expenditures of federal and State</u> special education aid by a district in every instance in which special 11 education monitoring identifies a failure on the part of the district to 12 provide services consistent with a pupil's individualized education 13 14 program.<sup>1</sup> (cf: P.L.1996, c.138, s.19) 15 16

17 2. This act shall take effect immediately.

# **SENATE, No. 1543**

# STATE OF NEW JERSEY 209th LEGISLATURE

**INTRODUCED SEPTEMBER 21, 2000** 

Sponsored by: Senator ROBERT J. MARTIN District 26 (Essex, Morris and Passaic)

Co-Sponsored by: Senators Gormley and Palaia

#### SYNOPSIS

Provides school districts with additional State aid for special education pupils if costs exceed a certain amount.

# CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 9/26/2000)

AN ACT concerning the funding of special education costs for public 1 2 school students and amending P.L.1996, c.138. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to 8 read as follows: 9 19. a. Special education categorical aid for each school district 10 and county vocational school district shall be calculated for the 11 1997-98 school year as follows: 12 Tier I is the number of pupils classified for other than speech 13 correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical 14 therapy, speech and counseling. Aid shall equal 0.0223 of the T&E 15 16 amount rounded to the nearest whole dollar for each of the four 17 service categories provided per classified pupil. 18 Tier II is the number of pupils resident in the district meeting the 19 classification definitions for perceptually impaired, neurologically 20 impaired, educable mentally retarded and preschool handicapped; all classified pupils in shared time county vocational programs in a county 21 vocational school which does not have a child study team receiving 22 23 services pursuant to chapter 46 of Title 18A of the New Jersey 24 Statutes; and nonclassified pupils in State training schools or secure 25 care facilities. For the purpose of calculating State aid for 1997-98, 26 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 27 28 impaired classifications in excess of one standard deviation above the 29 State average classification rate at December 1995 or 9.8 percent of 30 the district's resident enrollment. The perceptually impaired limitation 31 shall be phased down to the State average of the prebudget year over 32 a five-year period by adjusting the standard deviation as follows: 75 33 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 34 and the State average in year five. No reduction in aid shall be 35 assessed against any district in which the perceptually impaired 36 classification rate is 6.5% or less of resident enrollment. Aid shall 37 equal 0.4382 of the T&E amount rounded to the nearest whole dollar for each student meeting the Tier II criteria. 38 39 The commissioner shall develop a system to provide that each 40 school district submits data to the department on the number of the 41 district's pupils with a classification definition of perceptually impaired

42 who are enrolled in a county vocational school. Such pupils shall be 43 counted in the district of residence's resident enrollment for the

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 purpose of calculating the limit on perceptually impaired classifications

2 for Tier II State aid.

Tier III is the number of classified pupils resident in the district in categories other than speech correction services, perceptually impaired, neurologically impaired, educable mentally retarded, socially maladjusted, preschool handicapped, and who do not meet the criteria of Tier IV, intensive services; and nonclassified pupils in juvenile community programs. Aid shall equal 0.8847 of the T&E amount for each pupil meeting the Tier III criteria.

10 Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are 11 12 defined as those provided in a county special services school district 13 and services provided for pupils who meet the classification definitions for autistic, chronically ill, day training eligible, or visually 14 15 handicapped, or are provided for pupils who meet the classification definition for multiply handicapped and are in a private school for the 16 17 handicapped, educational services commission, or jointure commission placement in the 1996-97 school year. The commissioner shall collect 18 19 data and conduct a study to determine intensive service criteria and the 20 appropriate per pupil cost factor to be universally applied to all service 21 settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 22 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

39 b. [In those instances in which the cost of providing education for 40 an individual classified pupil exceeds \$40,000, after an assessment by 41 the review panel of placements and placement costs for the applicable 42 school year; in those cases in which the district must educate an 43 extraordinary number of classified pupils; or in those instances in 44 which the district is ordered to make a high cost placement by a 45 tribunal of competent jurisdiction, the district may apply to the commissioner for additional aid. A panel established by the 46

1 commissioner for this purpose shall review the district's application 2 and determine whether to grant the district's request based on factors 3 including, but not limited to: an assessment of whether the district is 4 spending appropriate amounts of regular and special education funds on special education pupils; the facts of the particular case or cases at 5 6 issue; the district's level of compliance with regulatory requirements; 7 and the impact of the extraordinary costs on the district's budget. 8 Additional State aid awarded for extraordinary special education costs 9 shall be recorded by the district as revenue in the current school year 10 and paid to the district in the subsequent school year.] In addition to the special education categorical aid for which a school district or 11 county vocational school district is eligible pursuant to subsection a. 12 13 of this section, each district shall be eligible to receive additional State 14 aid for all classified pupils calculated as follows for each classified 15 pupil: 16  $AID = SEC - ((RED + \$5000) - SEA) \times .75$  provided that AID 17 shall not be less than zero; and 18 where SEC equals the total cost of providing education, including 19 20 transportation, to an individual classified pupil; 21 RED equals the district's average per pupil regular education 22 expenditure; and 23 SEA equals the amount of special education categorical aid a 24 district is entitled to receive for an individual classified pupil pursuant 25 to the provisions of subsection a. of this section. c. A school district may apply to the commissioner to receive 26 emergency special education aid for any classified pupil who enrolls in 27 28 the district prior to March of the budget year [and who is in a placement with a cost in excess of \$40,000]. The commissioner may 29 30 debit from the student's former district of residence any special 31 education aid which was paid to that district on behalf of the student. 32 (cf: P.L.1996, c.138, s.19) 33 34 2. This act shall take effect immediately and shall first apply to the 35 2001-2002 school year. 36 37 38 **STATEMENT** 39 40 This bill provides that in addition to the special education 41 categorical aid for which a school district is eligible pursuant to section 19 of the "Comprehensive Educational Improvement and 42 Financing Act of 1996," (CEIFA), P.L.1996, c.138, each school 43 44 district would be eligible to receive State aid in an amount equal to 45 75% of the costs associated with providing programs and services to a special education student which are in excess of \$5,000 above the 46

- 1 district's average per pupil regular education expenditure after offset
- 2 by special education categorical funding.
- 3 The bill eliminates the current provision under CEIFA which
- 4 authorizes districts to apply to the commissioner for extraordinary
- 5 special education aid when the cost of providing education to the pupil
- 6 exceeds \$40,000. Such costs would now be covered under the
- 7 provisions of this bill.

# SENATE EDUCATION COMMITTEE

### STATEMENT TO

# **SENATE, No. 1543**

with committee amendments

# STATE OF NEW JERSEY

#### DATED: SEPTEMBER 25, 2000

The Senate Education Committee reports favorably and with committee amendments Senate Bill No. 1543.

As amended, this bill provides that in addition to the special education categorical aid for which a school district is eligible, the district would also be eligible to receive State aid in an amount equal to 75% of the costs associated with providing programs and services to a special education student which are in excess of \$10,000 above the district's average per pupil regular education expenditure after offset by the special education categorical funding.

The bill eliminates the current provision in the funding of special education which authorizes districts to apply to the commissioner for additional aid when the costs of providing education to an individual pupil exceeds \$40,000, when the district must educate an extraordinary number of classified pupils, or when the district is ordered to make a high-cost placement. Those costs would now be covered under the provisions of this bill.

An amendment was adopted to change the base amount for determining excess costs from \$5,000 to \$10,000.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 1148 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: MAY 18, 2000

### SUMMARY

Synopsis:	Provides State aid for any costs over \$40,000 for a special education pupil.
Type of Impact:	Expenditure increase from the Property Tax Relief Fund/General Fund.
Agencies Affected: Department of Education/local boards of education.	

### **Office of Legislative Services Estimate**

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost	Unknown (see discussion)	Unknown (see discussion)	Unknown (see discussion)
Local Cost	No additional cost	No additional cost	No additional cost

- ! This bill provides that, in addition to any special education aid to which the district of residence is entitled on behalf of an individual classified pupil, if the cost of providing education for that pupil exceeds \$40,000, the district would receive State aid for the costs which are in excess of \$40,000.
- ! Under the bill, in contrast with the provisions of current law, there would be no review by the Department of Education of the costs of providing education for an individual classified pupil which are in excess of \$40,000 for which the district of residence is to receive State aid.

## **BILL DESCRIPTION**

Senate Bill No. 1148 of 2000 provides the district of residence with State aid in the amount of any costs for providing education for an individual classified pupil which are in excess of \$40,000. This aid would be in addition to any special education aid to which the district is entitled on behalf of the student under the "Comprehensive Educational Improvement and Financing Act of 1996," P.L.1996, c.138 (C.18A:7F-1 et seq.). Under current law: districts in which the cost of providing education for an individual classified pupil exceeds \$40,000; districts which educate an extraordinary number of classified pupils; or districts which are

Office of Legislative Services State House Annex P.O. Box 068 Trenton, New Jersey 08625



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us S1148 2

ordered to make a high cost placement by a tribunal of competent jurisdiction may apply for additional special education aid, Extraordinary Special Education Costs Aid, to the Department of Education which reviews the application and either grants or denies the additional State aid. Under Senate, No. 1148, the provisions requiring department review and approval of applications from districts are deleted and only those districts in which the cost of providing education for an individual classified pupil exceeds \$40,000 are eligible to receive State aid for those costs which are in excess of \$40,000.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The estimate of an increase in expenditure for Extraordinary Special Education Costs Aid is based on the Office of Legislative Service's review of information provided by the Department of Education concerning the number of applications received by the Department of Education for this aid for FY 1999 and FY 2000 and total cost of this additional aid had all of the applications been approved for FY 1999 and FY 2000. Aid received in a fiscal year is based on applications approved for special education expenses borne by the district in the prior fiscal year. Aid received in FY 1999 was based on a total of 291 districts which submitted applications in FY 1998 for 991 pupils for Extraordinary Special Education Costs Aid. Of the 291 districts which applied, 117 (40 percent) districts received additional aid for 372 pupils (37.5 percent). Aid received in FY 2000 was based on a total of 190 districts which submitted applications for 956 pupils in FY 1999. Of the 190 districts making application, 61 (32 percent) received additional aid for 271 pupils (28.5 percent). In both years, less than half of the applications submitted were approved for Extraordinary Special Education Costs Aid. According to the Department of Education, if all of the applications submitted in FY 1998 for aid in FY 1999 had been approved, the costs would have been \$20.56 million. Actual additional aid provided to the districts in FY 1999 was \$5.8 million. According to the Department of Education, if all of the applications submitted in FY 1999 for aid in FY 2000 had been approved, the costs would have been \$22.95 million, of which \$15.2 million would have been for costs in excess of \$40,000 for individual classified pupils and \$7.7 million would have been for costs for educating extraordinary numbers of classified pupils. Actual additional aid provided to the districts in FY 2000 was \$5.4 million. Since districts with costs for educating extraordinary numbers of classified pupils would not be eligible for State aid under the bill, the cost to the State in FY 2000 would have been \$15.2 million or \$9.8 million more than the additional aid provided to the districts in FY 2000. Estimates of future costs to the State are difficult to make; however, the costs would likely exceed \$15.2 million since costs associated with providing educational services to individual classified pupils have consistently increased over the years.

Section: Education Analyst: Theodore C. Settle Lead Research Analyst Approved: Alan R. Kooney Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 1543 and 1148

# STATE OF NEW JERSEY

#### DATED: JUNE 14, 2001

The Senate Budget and Appropriations Committee reports favorably a committee substitute for Senate Bill Nos. 1543 and 1148.

This bill amends the law providing for additional State funding (beyond basic categorical aid) of special education costs, specifying explicitly the portion of those costs for which the State is responsible through payment of such additional aid.

The "Comprehensive Educational Improvement and Financing Act of 1996" (CEIFA) provides that school districts are entitled to special education categorical aid; this categorical aid is based upon the level of services that the district is required to provide and is computed as a percentage of T & E costs. Districts may also be eligible under CEIFA for additional special education aid. Currently, a district may apply to the Commissioner of Education for such additional aid when:

- < the cost of providing education for an individual classified pupil exceeds \$40,000;
- < the district must educate an extraordinary number of classified pupils; or
- < the district is under court order to make a high-cost placement.

The application is submitted to a panel, established by the Commissioner, that reviews the application and determines whether to grant the district's request based upon such factors as (i) whether the district is spending appropriate amounts of regular and special education funds on special education pupils, (ii) the facts of the particular case or cases at issue, (iii) the district's compliance with regulatory requirements, and (iv) the impact of the extraordinary costs on the district's budget. There is, however, no provision in current law establishing an explicit quantitive standard for the amount of additional special education aid to which a district is entitled.

Under this bill, a school district would be eligible to receive additional special education State aid for the costs of providing education for an individual classified pupil which exceed \$40,000. The State would be required to fund such excess costs as follows:

(1) For the three school years 2000-01, 2001-02 and 2002-03 (the "transitional years"), the amount of State aid payable would be 60% of the amount of those costs over \$40,000 up to \$60,000, plus 70%

of the amount of those costs over \$60,000 up to \$80,000, plus 80% of the amount of those costs in excess of \$80,000. If, in any of the transitional years, a district's additional State aid under this formula for a particular pupil would be less than the amount received for that pupil in the 1999-2000 school year (the "reference year"), the amount of such aid for that pupil in that transitional year could not be reduced below the amount for that pupil in the reference year except to the extent of reductions, from the reference year level, in actual special education costs incurred for the pupil; and

(2) For the 2003-04 school year and thereafter, a district would receive additional State aid equal to 100% of the amount by which special education costs exceed \$40,000 for each classified pupil.

The district would have to apply to the department for the additional aid, detailing the expenses incurred on behalf of the pupil for which the district seeks reimbursement.

In addition, the bill directs the department to review a district's expenditures of federal and State special education aid whenever special education monitoring identifies a failure on the part of the district to provide services consistent with a pupil's individualized education program.

The provisions of this substitute bill are identical to those of Assembly Bill No. 2157 Sca, which the committee also reports this day.

#### FISCAL IMPACT

As noted above, current law contains no specific measure of the amount of additional special education State aid to which a school district is entitled. The total amount of such aid to all districts in the 2000-01 school year for costs incurred in the previous year was \$10 million. According to the Department of Education, if those districts' special education costs over \$40,000 for classified pupils that year had been fully State-funded, the cost to the State would have been about \$21.3 million. The Governor's FY2002 budget recommended \$15 million to fund such aid in the 2001-02 school year for costs incurred in 2000-01. On the basis of preliminary data from school district applications, the Department of Education estimates that the cost to the State of funding such aid in FY2002 at the 100 percent level would be over \$40 million. The Office of Legislative Services estimates that the State's annual cost of funding the aid during the transition years at the level prescribed under the legislation would be between \$25 and \$35 million, and that the cost of funding the aid at the 100 percent level after the transition period will be over \$40 million.

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 1543 and 1148

# **STATE OF NEW JERSEY** 209th LEGISLATURE

ADOPTED JUNE 14, 2001

Sponsored by: Senator ROBERT J. MARTIN District 26 (Essex, Morris and Passaic) Senator MARTHA W. BARK District 8 (Atlantic, Burlington and Camden) Senator DIANE ALLEN District 7 (Burlington and Camden) Senator JOHN H. ADLER District 6 (Camden)

Co-Sponsored by: Senators Gormley, Palaia, Bennett, Cardinale, Cafiero, Inverso, Kavanaugh, Turner, Singer, Matheussen and Zane

### SYNOPSIS

Provides school districts with additional State aid for special education pupils if costs exceed a certain amount.

### **CURRENT VERSION OF TEXT**

Substitute as adopted by the Senate Budget and Appropriations Committee.



(Sponsorship Updated As Of: 11/20/2001)

AN ACT concerning the funding of special education costs for public
 school students and amending P.L.1996, c.138.

BE IT ENACTED by the Senate and General Assembly of the State
of New Jersey:

6

3

7 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to8 read as follows:

9 19. a. Special education categorical aid for each school district
10 and county vocational school district shall be calculated for the
11 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

18 Tier II is the number of pupils resident in the district meeting the 19 classification definitions for perceptually impaired, neurologically 20 impaired, educable mentally retarded and preschool handicapped; all classified pupils in shared time county vocational programs in a county 21 vocational school which does not have a child study team receiving 22 23 services pursuant to chapter 46 of Title 18A of the New Jersey 24 Statutes; and nonclassified pupils in State training schools or secure 25 care facilities. For the purpose of calculating State aid for 1997-98, 26 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 27 28 impaired classifications in excess of one standard deviation above the 29 State average classification rate at December 1995 or 9.8 percent of 30 the district's resident enrollment. The perceptually impaired limitation 31 shall be phased down to the State average of the prebudget year over 32 a five-year period by adjusting the standard deviation as follows: 75 33 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 34 and the State average in year five. No reduction in aid shall be 35 assessed against any district in which the perceptually impaired 36 classification rate is 6.5% or less of resident enrollment. Aid shall 37 equal 0.4382 of the T&E amount rounded to the nearest whole dollar for each student meeting the Tier II criteria. 38

The commissioner shall develop a system to provide that each school district submits data to the department on the number of the district's pupils with a classification definition of perceptually impaired who are enrolled in a county vocational school. Such pupils shall be counted in the district of residence's resident enrollment for the

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

purpose of calculating the limit on perceptually impaired classifications
 for Tier II State aid.

Tier III is the number of classified pupils resident in the district in categories other than speech correction services, perceptually impaired, neurologically impaired, educable mentally retarded, socially maladjusted, preschool handicapped, and who do not meet the criteria of Tier IV, intensive services; and nonclassified pupils in juvenile community programs. Aid shall equal 0.8847 of the T&E amount for each pupil meeting the Tier III criteria.

10 Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are 11 12 defined as those provided in a county special services school district 13 and services provided for pupils who meet the classification definitions 14 for autistic, chronically ill, day training eligible, or visually 15 handicapped, or are provided for pupils who meet the classification definition for multiply handicapped and are in a private school for the 16 17 handicapped, educational services commission, or jointure commission placement in the 1996-97 school year. The commissioner shall collect 18 19 data and conduct a study to determine intensive service criteria and the 20 appropriate per pupil cost factor to be universally applied to all service 21 settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 22 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

39 b. In those instances in which the cost of providing education for 40 an individual classified pupil exceeds \$40,000 [, after an assessment 41 by the review panel of placements and placement costs for the 42 applicable school year; in those cases in which the district must 43 educate an extraordinary number of classified pupils; or in those 44 instances in which the district is ordered to make a high cost 45 placement by a tribunal of competent jurisdiction, the district may apply to the commissioner for additional aid. A panel established by 46

## SCS for **S1543** MARTIN, BARK $_{\Delta}$

4

1 the commissioner for this purpose shall review the district's application 2 and determine whether to grant the district's request based on factors 3 including, but not limited to: an assessment of whether the district is 4 spending appropriate amounts of regular and special education funds 5 on special education pupils; the facts of the particular case or cases at 6 issue; the district's level of compliance with regulatory requirements; and the impact of the extraordinary costs on the district's budget] : 7 8 (1) For costs in excess of \$40,000 incurred in the 2000-2001 9 through 2002-2003 school years, the district of residence shall, in 10 addition to any special education State aid to which the district is entitled on behalf of the pupil pursuant to subsection a. of this section, 11 receive additional special education State aid as follows: (a) with 12 13 respect to the amount of any costs in excess of \$40,000 but less than 14 or equal to \$60,000, the additional State aid for the classified pupil 15 shall equal 60% of that amount; (b) with respect to the amount of any 16 costs in excess of \$60,000 but less than or equal to \$80,000, the 17 additional State aid for the classified pupil shall equal 70% of that 18 amount; and (c) with respect to the amount of any costs in excess of 19 <u>\$80,000</u>, the additional State aid for the classified pupil shall equal 20 80% of that amount; provided that in the case of an individual 21 classified pupil for whom additional special education State aid was 22 awarded to a district for the 1999-2000 school year, the amount of 23 such aid awarded annually to the district for that pupil for the 2000-24 2001, 2001-2002 or 2002-2003 school year shall not be less than the 25 amount for the 1999-2000 school year, except that if the district's actual special education costs incurred for the pupil in the 2000-2001, 26 27 2001-2002 or 2002-2003 school year are reduced below the amount 28 of such costs for the pupil in the 1999-2000 school year, the amount 29 of aid shall be decreased by the amount of that reduction; and 30 (2) For costs in excess of \$40,000 incurred in the 2003-2004 31 school year and thereafter, a district shall receive additional special 32 education State aid equal to 100% of the amount of that excess. 33 A district, in order to receive funding pursuant to this subsection, 34 shall file an application with the department that details the expenses 35 incurred on behalf of the particular classified pupil for which the 36 district is seeking reimbursement. Additional State aid awarded for 37 extraordinary special education costs shall be recorded by the district 38 as revenue in the current school year and paid to the district in the 39 subsequent school year. 40 c. A school district may apply to the commissioner to receive 41 emergency special education aid for any classified pupil who enrolls in 42 the district prior to March of the budget year and who is in a 43 placement with a cost in excess of \$40,000. The commissioner may 44 debit from the student's former district of residence any special 45 education aid which was paid to that district on behalf of the student.

46 <u>d. The department shall review expenditures of federal and State</u>

#### SCS for **S1543** MARTIN, BARK 5

special education aid by a district in every instance in which special 1

- education monitoring identifies a failure on the part of the district to 2
- provide services consistent with a pupil's individualized education 3
- 4 program.
- (cf: P.L.1996, c.138, s.19) 5
- 6
- 7 2. This act shall take effect immediately.

### STATEMENT TO

### SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1543

with Senate Floor Amendments (Proposed By Senator MARTIN )

ADOPTED: DECEMBER 6, 2001

These amendments delay the implementation of the provisions of the bill from the 2000-2001 school year to the 2002-2003 school year.

## [First Reprint]

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 1543 and 1148

# STATE OF NEW JERSEY 209th LEGISLATURE

ADOPTED JUNE 14, 2001

Sponsored by: Senator ROBERT J. MARTIN District 26 (Essex, Morris and Passaic) Senator MARTHA W. BARK District 8 (Atlantic, Burlington and Camden) Senator DIANE ALLEN District 7 (Burlington and Camden) Senator JOHN H. ADLER District 6 (Camden)

**Co-Sponsored by:** 

Senators Gormley, Palaia, Bennett, Cardinale, Cafiero, Inverso, Kavanaugh, Turner, Singer, Matheussen and Zane

#### **SYNOPSIS**

Provides school districts with additional State aid for special education pupils if costs exceed a certain amount.

### CURRENT VERSION OF TEXT

As amended by the Senate on December 6, 2001.

(Sponsorship Updated As Of: 11/20/2001)

AN ACT concerning the funding of special education costs for public
 school students and amending P.L.1996, c.138.

**BE IT ENACTED** by the Senate and General Assembly of the State
of New Jersey:

6

3

7 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to8 read as follows:

9 19. a. Special education categorical aid for each school district
10 and county vocational school district shall be calculated for the
11 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

18 Tier II is the number of pupils resident in the district meeting the 19 classification definitions for perceptually impaired, neurologically 20 impaired, educable mentally retarded and preschool handicapped; all classified pupils in shared time county vocational programs in a county 21 vocational school which does not have a child study team receiving 22 services pursuant to chapter 46 of Title 18A of the New Jersey 23 24 Statutes; and nonclassified pupils in State training schools or secure 25 care facilities. For the purpose of calculating State aid for 1997-98, 26 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 27 28 impaired classifications in excess of one standard deviation above the 29 State average classification rate at December 1995 or 9.8 percent of 30 the district's resident enrollment. The perceptually impaired limitation 31 shall be phased down to the State average of the prebudget year over 32 a five-year period by adjusting the standard deviation as follows: 75 33 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 34 and the State average in year five. No reduction in aid shall be 35 assessed against any district in which the perceptually impaired 36 classification rate is 6.5% or less of resident enrollment. Aid shall 37 equal 0.4382 of the T&E amount rounded to the nearest whole dollar for each student meeting the Tier II criteria. 38

The commissioner shall develop a system to provide that each school district submits data to the department on the number of the district's pupils with a classification definition of perceptually impaired who are enrolled in a county vocational school. Such pupils shall be

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate floor amendments adopted December 6, 2001.

counted in the district of residence's resident enrollment for the
 purpose of calculating the limit on perceptually impaired classifications
 f. Tite H State and L

3 for Tier II State aid.

4 Tier III is the number of classified pupils resident in the district in 5 categories other than speech correction services, perceptually 6 impaired, neurologically impaired, educable mentally retarded, socially 7 maladjusted, preschool handicapped, and who do not meet the criteria 8 of Tier IV, intensive services; and nonclassified pupils in juvenile 9 community programs. Aid shall equal 0.8847 of the T&E amount for 10 each pupil meeting the Tier III criteria.

11 Tier IV is the number of classified pupils resident in the district 12 receiving intensive services. For 1997-98, intensive services are 13 defined as those provided in a county special services school district 14 and services provided for pupils who meet the classification definitions 15 for autistic, chronically ill, day training eligible, or visually handicapped, or are provided for pupils who meet the classification 16 17 definition for multiply handicapped and are in a private school for the 18 handicapped, educational services commission, or jointure commission 19 placement in the 1996-97 school year. The commissioner shall collect 20 data and conduct a study to determine intensive service criteria and the 21 appropriate per pupil cost factor to be universally applied to all service 22 settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 23 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

b. In those instances in which the cost of providing education for
an individual classified pupil exceeds \$40,000 [, after an assessment
by the review panel of placements and placement costs for the
applicable school year; in those cases in which the district must
educate an extraordinary number of classified pupils; or in those
instances in which the district is ordered to make a high cost
placement by a tribunal of competent jurisdiction, the district may

### [1R] SCS for **S1543** MARTIN, BARK

4

1 apply to the commissioner for additional aid. A panel established by 2 the commissioner for this purpose shall review the district's application 3 and determine whether to grant the district's request based on factors 4 including, but not limited to: an assessment of whether the district is spending appropriate amounts of regular and special education funds 5 6 on special education pupils; the facts of the particular case or cases at issue; the district's level of compliance with regulatory requirements; 7 8 and the impact of the extraordinary costs on the district's budget] : 9 (1) For costs in excess of \$40,000 incurred in the <sup>1</sup>[2000-2001] <u>2002-2003</u><sup>1</sup> through <sup>1</sup>[2002-2003] <u>2004-2005</u><sup>1</sup> school years, the 10 district of residence shall, in addition to any special education State aid 11 to which the district is entitled on behalf of the pupil pursuant to 12 13 subsection a. of this section, receive additional special education State 14 aid as follows: (a) with respect to the amount of any costs in excess of \$40,000 but less than or equal to \$60,000, the additional State aid 15 16 for the classified pupil shall equal 60% of that amount; (b) with respect 17 to the amount of any costs in excess of \$60,000 but less than or equal to \$80,000, the additional State aid for the classified pupil shall equal 18 19 70% of that amount; and (c) with respect to the amount of any costs 20 in excess of \$80,000, the additional State aid for the classified pupil 21 shall equal 80% of that amount; provided that in the case of an 22 individual classified pupil for whom additional special education State aid was awarded to a district for the <sup>1</sup>[1999-2000] 2001-2002<sup>1</sup> school 23 year, the amount of such aid awarded annually to the district for that 24 pupil for the <sup>1</sup>[2000-2001, 2001-2002 or 2002-2003] 2002-2003, 25 2003-2004 or 2004-2005<sup>1</sup> school year shall not be less than the 26 amount for the <sup>1</sup>[1999-2000] 2001-2002<sup>1</sup> school year, except that if 27 28 the district's actual special education costs incurred for the pupil in the <sup>1</sup>[2000-2001, 2001-2002 or 2002-2003] 2002-2003, 2003-2004 or 29 <u>2004-2005<sup>1</sup> school year are reduced below the amount of such costs</u> 30 for the pupil in the <sup>1</sup>[1999-2000] 2001-2002<sup>1</sup> school year, the amount 31 of aid shall be decreased by the amount of that reduction; and 32 33 (2) For costs in excess of \$40,000 incurred in the <sup>1</sup>[2003-2004] 2005-2006<sup>1</sup> school year and thereafter, a district shall receive 34 35 additional special education State aid equal to 100% of the amount of 36 that excess. 37 A district, in order to receive funding pursuant to this subsection, 38 shall file an application with the department that details the expenses 39 incurred on behalf of the particular classified pupil for which the 40 district is seeking reimbursement. Additional State aid awarded for 41 extraordinary special education costs shall be recorded by the district 42 as revenue in the current school year and paid to the district in the 43 subsequent school year. 44 c. A school district may apply to the commissioner to receive 45 emergency special education aid for any classified pupil who enrolls in

### [1R] SCS for **S1543** MARTIN, BARK

5

1 the district prior to March of the budget year and who is in a 2 placement with a cost in excess of \$40,000. The commissioner may debit from the student's former district of residence any special 3 4 education aid which was paid to that district on behalf of the student. 5 d. The department shall review expenditures of federal and State special education aid by a district in every instance in which special 6 7 education monitoring identifies a failure on the part of the district to 8 provide services consistent with a pupil's individualized education 9 program. (cf: P.L.1996, c.138, s.19) 10

11

12 2. This act shall take effect immediately.

### P.L. 2001, CHAPTER 356, approved January 6, 2002 Assembly, No. 2157 (Second Reprint)

AN ACT concerning <sup>1</sup>[extraordinary] the funding of<sup>1</sup> special 1 education costs <sup>1</sup>for public school students<sup>1</sup> and amending 2 P.L.1996, c.138. 3 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to 9 read as follows: 10 19. a. Special education categorical aid for each school district 11 and county vocational school district shall be calculated for the 12 1997-98 school year as follows: 13 Tier I is the number of pupils classified for other than speech 14 correction services resident in the district which receive related 15 services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E 16 amount rounded to the nearest whole dollar for each of the four 17 service categories provided per classified pupil. 18 19 Tier II is the number of pupils resident in the district meeting the 20 classification definitions for perceptually impaired, neurologically impaired, educable mentally retarded and preschool handicapped; all 21 22 classified pupils in shared time county vocational programs in a county 23 vocational school which does not have a child study team receiving 24 services pursuant to chapter 46 of Title 18A of the New Jersey 25 Statutes; and nonclassified pupils in State training schools or secure care facilities. For the purpose of calculating State aid for 1997-98, 26 27 each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually 28 29 impaired classifications in excess of one standard deviation above the 30 State average classification rate at December 1995 or 9.8 percent of the district's resident enrollment. The perceptually impaired limitation 31 32 shall be phased down to the State average of the prebudget year over 33 a five-year period by adjusting the standard deviation as follows: 75 34 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 and the State average in year five. No reduction in aid shall be 35 assessed against any district in which the perceptually impaired 36 37 classification rate is 6.5% or less of resident enrollment. Aid shall equal 0.4382 of the T&E amount rounded to the nearest whole dollar 38 for each student meeting the Tier II criteria. 39

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SBA committee amendments adopted June 14, 2001.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted December 17, 2001.

1 The commissioner shall develop a system to provide that each 2 school district submits data to the department on the number of the 3 district's pupils with a classification definition of perceptually impaired 4 who are enrolled in a county vocational school. Such pupils shall be 5 counted in the district of residence's resident enrollment for the 6 purpose of calculating the limit on perceptually impaired classifications 7 for Tier II State aid.

8 Tier III is the number of classified pupils resident in the district in 9 categories other than speech correction services, perceptually 10 impaired, neurologically impaired, educable mentally retarded, socially 11 maladjusted, preschool handicapped, and who do not meet the criteria 12 of Tier IV, intensive services; and nonclassified pupils in juvenile 13 community programs. Aid shall equal 0.8847 of the T&E amount for 14 each pupil meeting the Tier III criteria.

15 Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are 16 17 defined as those provided in a county special services school district 18 and services provided for pupils who meet the classification definitions 19 for autistic, chronically ill, day training eligible, or visually 20 handicapped, or are provided for pupils who meet the classification 21 definition for multiply handicapped and are in a private school for the 22 handicapped, educational services commission, or jointure commission 23 placement in the 1996-97 school year. The commissioner shall collect 24 data and conduct a study to determine intensive service criteria and the 25 appropriate per pupil cost factor to be universally applied to all service settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 26 27 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I
aid. Classified pupils shall be eligible to receive aid for up to four
services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

b. In those instances in which the cost of providing education for
an individual classified pupil exceeds \$40,000<sup>1</sup>[,]<sup>1</sup> [after an
assessment by the review panel of placements and placement costs for

1 the applicable school year; in those cases in which the district must 2 educate an extraordinary number of classified pupils; or in those 3 instances in which the district is ordered to make a high cost 4 placement by a tribunal of competent jurisdiction, the district may 5 apply to the commissioner for additional aid. A panel established by the commissioner for this purpose shall review the district's application 6 7 and determine whether to grant the district's request based on factors 8 including, but not limited to: an assessment of whether the district is 9 spending appropriate amounts of regular and special education funds 10 on special education pupils; the facts of the particular case or cases at 11 issue; the district's level of compliance with regulatory requirements; and the impact of the extraordinary costs on the district's budget]<sup>1</sup>: 12 (1) For costs in excess of \$40,000 incurred in the <sup>2</sup>[2000-2001] 13 <u>2002-2003</u><sup>2</sup> through <sup>2</sup>[2002-2003] 2004-2005<sup>2</sup> school years,<sup>1</sup> the 14 district of residence shall, in addition to any special education <sup>1</sup>State<sup>1</sup> 15 aid to which the district is entitled on behalf of the <sup>1</sup>[student] pupil<sup>1</sup> 16 17 pursuant to subsection a. of this section, receive <sup>1</sup>additional special education<sup>1</sup> State aid <sup>1</sup>[for any costs in excess of \$40,000] as follows: 18 19 (a) with respect to the amount of any costs in excess of \$40,000 but 20 less than or equal to \$60,000, the additional State aid for the classified 21 pupil shall equal 60% of that amount; (b) with respect to the amount 22 of any costs in excess of \$60,000 but less than or equal to \$80,000. the additional State aid for the classified pupil shall equal 70% of that 23 amount; and (c) with respect to the amount of any costs in excess of 24 25 \$80,000, the additional State aid for the classified pupil shall equal 26 80% of that amount; provided that in the case of an individual 27 classified pupil for whom additional special education State aid was awarded to a district for the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year. 28 29 the amount of such aid awarded annually to the district for that pupil for the <sup>2</sup>[2000-2001, 2001-2002 or 2002-2003] 2002-2003, 2003-30 2004 or 2004-2005<sup>2</sup> school year shall not be less than the amount for 31 the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year, except that if the district's 32 actual special education costs incurred for the pupil in the <sup>2</sup>[2000-33 2001, 2001-2002 or 2002-2003] 2002-2003, 2003-2004 or 2004-34 2005<sup>2</sup> school year are reduced below the amount of such costs for the 35 pupil in the <sup>2</sup>[1999-2000] 2001-2002<sup>2</sup> school year, the amount of aid 36 37 shall be decreased by the amount of that reduction; and (2) For costs in excess of \$40,000 incurred in the <sup>2</sup>[2003-2004] 38 39 2005-2006<sup>2</sup> school year and thereafter, a district shall receive 40 additional special education State aid equal to 100% of the amount of that excess<sup>1</sup>. 41 <sup>1</sup><u>A district, in order to receive funding pursuant to this subsection.</u> 42 43 shall file an application with the department that details the expenses 44 incurred on behalf of the particular classified pupil for which the

45 <u>district is seeking reimbursement.</u><sup>1</sup> Additional State aid awarded for

### A2157 [2R] 4

1 extraordinary special education costs shall be recorded by the district 2 as revenue in the current school year and paid to the district in the 3 subsequent school year. 4 c. A school district may apply to the commissioner to receive 5 emergency special education aid for any classified pupil who enrolls in 6 the district prior to March of the budget year and who is in a 7 placement with a cost in excess of \$40,000. The commissioner may debit from the student's former district of residence any special 8 9 education aid which was paid to that district on behalf of the student. 10 <sup>1</sup>d. The department shall review expenditures of federal and State 11 special education aid by a district in every instance in which special education monitoring identifies a failure on the part of the district to 12 provide services consistent with a pupil's individualized education 13 14 program.<sup>1</sup> (cf: P.L.1996, c.138, s.19) 15 16 17 2. This act shall take effect immediately. 18 19 20 21 22 Provides school districts with additional State aid for special education

23 pupils if costs exceed a certain amount.

AN ACT concerning the funding of special education costs for public school students and amending P.L.1996, c.138.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

1. Section 19 of P.L.1996, c.138 (C.18A:7F-19) is amended to read as follows:

C.18A:7F-19 Calculation of special education categorical aid.

19. a. Special education categorical aid for each school district and county vocational school district shall be calculated for the 1997-98 school year as follows:

Tier I is the number of pupils classified for other than speech correction services resident in the district which receive related services including, but not limited to, occupational therapy, physical therapy, speech and counseling. Aid shall equal 0.0223 of the T&E amount rounded to the nearest whole dollar for each of the four service categories provided per classified pupil.

Tier II is the number of pupils resident in the district meeting the classification definitions for perceptually impaired, neurologically impaired, educable mentally retarded and preschool handicapped; all classified pupils in shared time county vocational programs in a county vocational school which does not have a child study team receiving services pursuant to chapter 46 of Title 18A of the New Jersey Statutes; and nonclassified pupils in State training schools or secure care facilities. For the purpose of calculating State aid for 1997-98, each district, other than a county vocational school district, shall have its pupil count for perceptually impaired reduced by perceptually impaired classifications in excess of one standard deviation above the State average classification rate at December 1995 or 9.8 percent of the district's resident enrollment. The perceptually impaired limitation shall be phased down to the State average of the prebudget year over a five-year period by adjusting the standard deviation as follows: 75 percent in 1998-99, 50 percent in 1999-2000, 25 percent in 2000-2001 and the State average in year five. No reduction in aid shall be assessed against any district in which the perceptually impaired classification rate is 6.5% or less of resident enrollment. Aid shall equal 0.4382 of the T&E amount rounded to the nearest whole dollar for each student meeting the Tier II criteria.

The commissioner shall develop a system to provide that each school district submits data to the department on the number of the district's pupils with a classification definition of perceptually impaired who are enrolled in a county vocational school. Such pupils shall be counted in the district of residence's resident enrollment for the purpose of calculating the limit on perceptually impaired classifications for Tier II State aid.

Tier III is the number of classified pupils resident in the district in categories other than speech correction services, perceptually impaired, neurologically impaired, educable mentally retarded, socially maladjusted, preschool handicapped, and who do not meet the criteria of Tier IV, intensive services; and nonclassified pupils in juvenile community programs. Aid shall equal 0.8847 of the T&E amount for each pupil meeting the Tier III criteria.

Tier IV is the number of classified pupils resident in the district receiving intensive services. For 1997-98, intensive services are defined as those provided in a county special services school district and services provided for pupils who meet the classification definitions for autistic, chronically ill, day training eligible, or visually handicapped, or are provided for pupils who meet the classification definition for multiply handicapped and are in a private school for the handicapped, educational services commission, or jointure commission placement in the 1996-97 school year. The commissioner shall collect data and conduct a study to determine intensive service criteria and the appropriate per pupil cost factor to be universally applied to all service settings, beginning in the 1998-99 school year. Aid shall equal 1.2277 of the T&E amount for each pupil meeting the Tier IV criteria.

Classified pupils in Tiers II through IV shall be eligible for Tier I aid. Classified pupils shall be eligible to receive aid for up to four services under Tier I.

For the 1998-99 school year, these cost factors shall remain in effect and special education aid growth shall be limited by the CPI growth rate applied to the T&E amount and changes in classified pupil counts. For subsequent years, the additional cost factors shall be established biennially in the Report on the Cost of Providing a Thorough and Efficient Education.

For the purposes of this section, classified pupil counts shall include pupils attending State developmental centers, DHS Regional Day Schools, State Division of Youth and Family

Services' residential centers, State residential mental health centers, and institutions operated by or under contract with the Department of Human Services. Classified pupils of elementary equivalent age shall include classified preschool handicapped and kindergarten pupils.

b. In those instances in which the cost of providing education for an individual classified pupil exceeds \$40,000:

(1) For costs in excess of \$40,000 incurred in the 2002-2003 through 2004-2005 school years, the district of residence shall, in addition to any special education State aid to which the district is entitled on behalf of the pupil pursuant to subsection a. of this section, receive additional special education State aid as follows: (a) with respect to the amount of any costs in excess of \$40,000 but less than or equal to \$60,000, the additional State aid for the classified pupil shall equal 60% of that amount; (b) with respect to the amount of any costs in excess of \$60,000 but less than or equal to \$80,000, the additional State aid for the classified pupil shall equal 70% of that amount; and (c) with respect to the amount of any costs in excess of \$80,000, the additional State aid for the classified pupil shall equal 80% of that amount; provided that in the case of an individual classified pupil for whom additional special education State aid was awarded to a district for the 2001-2002 school year, the amount of such aid awarded annually to the district for that pupil for the 2002-2003, 2003-2004 or 2004-2005 school year shall not be less than the amount for the 2001-2002 school year, except that if the district's actual special education costs incurred for the pupil in the 2002-2003, 2003-2004 or 2004-2005 school year are reduced below the amount of such costs for the pupil in the 2001-2002 school year, the amount of aid shall be decreased by the amount of that reduction; and

(2) For costs in excess of \$40,000 incurred in the 2005-2006 school year and thereafter, a district shall receive additional special education State aid equal to 100% of the amount of that excess.

A district, in order to receive funding pursuant to this subsection, shall file an application with the department that details the expenses incurred on behalf of the particular classified pupil for which the district is seeking reimbursement. Additional State aid awarded for extraordinary special education costs shall be recorded by the district as revenue in the current school year and paid to the district in the subsequent school year.

c. A school district may apply to the commissioner to receive emergency special education aid for any classified pupil who enrolls in the district prior to March of the budget year and who is in a placement with a cost in excess of \$40,000. The commissioner may debit from the student's former district of residence any special education aid which was paid to that district on behalf of the student.

d. The department shall review expenditures of federal and State special education aid by a district in every instance in which special education monitoring identifies a failure on the part of the district to provide services consistent with a pupil's individualized education program.

2. This act shall take effect immediately.

Approved January 6, 2002.