#### 52:13H-2.1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2001 **CHAPTER:** 351

**NJSA:** 52:13H-2.1 (Military leave benefits for public officers)

BILL NO: S2378 (Substituted for A3386)

SPONSOR(S): Cafiero

DATE INTRODUCED: May 14, 2001

**COMMITTEE:** ASSEMBLY: Appropriations

**SENATE:** Senior Citizens; Budget

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: January 3, 2002

**SENATE:** December 17, 2001

DATE OF APPROVAL: January 6, 2002 FOLLOWING ARE ATTACHED IF AVAILABLE: FINAL TEXT OF BILL (1st reprint enacted)

(Amendments during passage denoted by superscript numbers)

S2378

SPONSORS STATEMENT: (Begins on page 4 of original bill)

Yes
COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE: Yes 8-23-2001(Sen&Vet Af.)

12-13-2001(Budget)

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL NOTE: Yes

A3386

SPONSORS STATEMENT: (Begins on page 4 of original bill)

Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes 5-3-2001(Commerce)

12-20-2001(Appropr.)

SENATE: No FLOOR AMENDMENT STATEMENTS: No LEGISLATIVE FISCAL NOTE: Yes

Identical to fiscal note for S2378

VETO MESSAGE: No GOVERNOR'S PRESS RELEASE ON SIGNING: No

**FOLLOWING WERE PRINTED:** 

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## SENATE, No. 2378

## STATE OF NEW JERSEY

### 209th LEGISLATURE

INTRODUCED MAY 14, 2001

Sponsored by: Senator JAMES S. CAFIERO District 1 (Cape May, Atlantic and Cumberland)

#### **SYNOPSIS**

Clarifies military leave benefits for public officers and employees.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning military leave for public officers and employees,

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2 amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and 3 repealing P.L.1953, c.350 (C.38:23-1 et seq.). 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. R.S.38:23-1 is amended to read as follows: 9 R.S.38:23-1. [An] a. A permanent or full-time temporary officer or employee of the State or of a board, commission, authority or other 10 11 instrumentality of the State, or of a county, school district or 12 municipality, who is a member of the organized reserve of the Army 13 of the United States, United States Naval Reserve, United States Air 14 Force Reserve or United States Marine Corps Reserve, or other organization affiliated therewith, including the National Guard of other 15 16 states, shall be entitled, in addition to pay received, if any, as a 17 member of a reserve component of the Armed Forces of the United 18 States, to leave of absence from his <u>or her</u> respective duty without loss 19 of pay or time on all work days on which he or she shall be engaged 20 in [field training] mandatory Federal active duty or mandatory active 21 duty for training, provided, however, that such leaves of absence shall not exceed 30 work days in any calendar year. All Federal active duty 22 23 and active duty for training shall be deemed mandatory unless 24 otherwise specified on the member's orders. Such leave of absence 25 shall be in addition to the regular vacation or other accrued leave 26 allowed such officer or employee. Any leave of absence for such duty 27 in excess of 30 work days shall be without pay but without loss of time. 28 29 b. Notwithstanding subsection a. of this section, a full-time 30 temporary officer or employee who has served under such temporary 31 appointment for less than one year shall receive for the service 32 hereinabove described leave without pay but without loss of time. (cf: P.L.1953, c.351, s. 1) 33 34 35 2. N.J.S.38A:1-1 is amended to read as follows: 38A:1-1. The following definitions apply to this Title: 36 (a) "Militia" means all the military forces of this State, whether 37 38 organized, or active or inactive. 39 (b) "National Guard" means the Army National Guard and the Air 40 National Guard.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

(c) "Army National Guard" means that part of the organized militia

that is a land force, is trained and has its officers appointed under the

16th clause of section 8, Article I of the Constitution of the United

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- 1 States, is organized, armed and equipped wholly or partly at Federal 2 expense, and is Federally recognized.
- (d) "Army National Guard of the United States" is the reserve
   component of the Army of the United States all of whose members are
   members of the Army National Guard.
- 6 (e) "Air National Guard" means that part of the organized militia 7 that is an air force, is trained and has its officers appointed under the 8 16th clause of section 8, Article I, of the Constitution of the United 9 States, is organized, armed and equipped wholly or partly at Federal 10 expense, and is Federally recognized.
- 11 (f) "Air National Guard of the United States" means the reserve 12 component of the Air Force of the United States all of whose members 13 are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces establishedby State or Federal laws, as applicable.
- 16 (h) "Military" means any part of or all of the armed forces.
- 17 (i) "Active duty" means full-time duty in the active military service, 18 other than active duty for training. [State service is meant unless 19 Federal service is specified.]
- 20 (j) "Active duty for training" means full-time duty in the active 21 military service for training purposes. [State service is meant unless 22 Federal service is specified.]
- 23 (k) "Inactive duty training" means duty performed by a member of 24 the organized militia other than active duty or active duty for training.
  - (1) "Officer" means commissioned officer or warrant officer.
- 26 (m) "Grade" means a step or degree, in a graduated field of office 27 or military rank, that is established and designated as a grade by law 28 or regulation.
- 29 (n) "Rank" means the order of precedence among members of the 30 armed forces.
- 31 (o) "Permanent duty status" means full-time employment of a 32 member of the organized militia ordered to active duty by the 33 Governor to serve in the Department of Military and Veterans' Affairs.
- 34 (p) "Shall" is used in an imperative sense.
- 35 (q) "Will" is used in a permissive sense.
- (r) "Regulations" means the rules and regulations on the governingand training of the militia.
- 38 (s) "Federal service" means duty in the active service of the United 39 States.
- 40 (t) "Armory" means any building or training installation utilized by 41 the organized militia.
- 42 (cf: P.L.1988, c.138, s.1)

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- 3. N.J.S.38A:4-4 is amended to read as follows:
- N.J.S.38A:4-4. [(a) All officials and employees] A permanent or
- 46 <u>full-time temporary officer or employee</u> of [this] <u>the</u> State or of [any]

#### S2378 CAFIERO

a board [or], commission, authority or other instrumentality of the 1 2 State or of [any] a county, school district or municipality who [are members] is a member of the organized militia shall be entitled, in 3 4 addition to pay received, if any, as a member of the organized militia, 5 to leave of absence from [their] his or her respective duties without 6 loss of pay or time on all days during which [they] he or she shall be 7 engaged in mandatory State or Federal active duty[,] or mandatory 8 active duty for training [or other duty ordered by the Governor]; 9 provided, however, that the <u>such</u> leaves of absence for <u>Federal</u> active duty or active duty for training shall not exceed 90 work days in the 10 11 aggregate in any [one] calendar year. Any leave of absence for such duty in excess of 90 work days shall be without pay but without loss 12 13 of time. 14 [(b)] b. Leave of absence for such military duty shall be in addition 15 to the regular vacation or other accrued leave allowed such officers and employees by the State, county or municipal law, ordinance, 16 17 resolution, or regulation. 18 c. Notwithstanding subsection a. of this section, a full-time 19 temporary officer or employee who has served under such temporary 20 appointment for less than one year shall receive for the service 21 hereinabove described leave without pay but without loss of time. d. State or Federal active duty and active duty for training shall be 22 23 deemed mandatory unless otherwise specified on the member's orders. 24 (cf: N.J.S.38A:4-4) 25 26 4. P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed. 27 28 5. This act shall take effect immediately. 29 30 31 **STATEMENT** 33 The purpose of this bill is to clarify the law regarding paid leaves of 34 absence for public officers and employees in the performance of 35 certain service in the organized State militia (which consists of the 36 New Jersey Air and Army National Guard, Naval Militia, and State 37 Guard) or reserve components of the Armed Forces of the United

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38 States. This benefit is commonly known as military leave.

Currently, pursuant to N.J.S.38A:4-4, a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training, and other duty as ordered by the Governor. A member of the organized militia of this State is limited to 90 work days of military leave per calendar year for active duty, active duty for training and other duty ordered by the Governor.

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Currently, pursuant to R.S.38:23-1, a member of the reserve is entitled to military leave for "field training". Field training traditionally had consisted of a 2-week period in the summer, but which due to the need for specialized training and use of active duty in lieu of training has more recently necessitated longer periods of training at different times of the year.

In addition to making various technical changes, the provisions of the bill:

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C establish a limit of 30 work days per calendar year on military leave granted for Federal active duty and active duty for training to members of a reserve component of the Armed Forces of the United States. "Active duty for training" replaces the outdated term "field training". Members of the reserve were not previously entitled to military leave for active duty.

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C acknowledge that the National Guard of other states is a reserve component of the Armed Forces of the United States and that therefore their members are entitled to military leave for Federal active duty or active duty for training under R.S.38:23-1. The purpose of this provision is for a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its Federal responsibilities. The greater military leave benefit for members of the New Jersey National Guard and other components of the organized militia of the State also serves as a valuable recruitment incentive.

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c specify that all State and Federal active duty and active duty for training will be deemed to be mandatory unless otherwise stated on the member's orders. This specification addresses the results of the court's ruling in Hill v. Camden, 190 N.J. Super. 418 (App. Div. 1983). In that ruling, the court determined that a member of the National Guard is not entitled to military leave for voluntary training. This ruling has resulted in some public employers having taken the position that the employer has discretion to decide which training is voluntary and which is mandatory, causing confusion and inconsistent application of the law. The purpose of this particular provision is to clarify that the decision as to whether or not a particular order is mandatory belongs to the military. However, it

#### S2378 CAFIERO

1		is the intent of this bill that the military will work to ensure that any
2		military leave does not unnecessarily or unduly burden public
3		employers in this State.
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5	C	specify that paid military leave is in addition to whatever pay the
6		member receives, if any, from a component of the organized militia
7		of New Jersey or a reserve component of the Armed Forces of the
8		United States.
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10	C	combine separate provisions regarding military leave for temporary
11		and permanent public officers and employees in the reserve, and
12		repeal the resultant superfluous section. A second section,
13		superfluous for having been previously incorporated into another
14		section, is also repealed.
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16	C	clarify that in any calendar year, military leave in excess of the
17		allowable number of work days will be without pay but without loss
18		of time.
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20	C	clarify that military leave for members of the organized militia of
21		New Jersey is for "State and Federal active duty and active duty for
22		training". The bill eliminates a redundant reference to military leave
23		for "other duty ordered by the Governor". It is redundant because
24		such other duty is State active duty.
25	C	and too the definition of "entire duty" and "entire duty for tunining"
<ul><li>26</li><li>27</li></ul>	U	updates the definition of "active duty" and "active duty for training"
28		to eliminate the presumption that such duty refers to State duty unless Federal duty is specified.
40		unless redetal duty is specified.

## SENATE SENIOR CITIZENS, VETERANS' AFFAIRS AND HUMAN SERVICES COMMITTEE

#### STATEMENT TO

SENATE, No. 2378

with committee amendments

### STATE OF NEW JERSEY

DATED: AUGUST 23, 2001

The Senate Senior Citizens, Veterans' Affairs and Human Services Committee reports favorably and with committee amendments Senate Bill No. 2378.

As amended by the committee, this bill clarifies the law regarding paid leaves of absence for public officers and employees in the performance of certain service in the organized State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard) or reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, pursuant to N.J.S.A.38A:4-4, a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training and other duty as ordered by the Governor. A member of the organized militia of this State is limited to 90 work days of military leave per calendar year for active duty, active duty for training and other duty ordered by the Governor.

Currently, pursuant to N.J.S.A.38:23-1, a member of the reserve is entitled to military leave for "field training." Field training traditionally had consisted of a two-week period in the summer, but (due to the need for specialized training and use of active duty in lieu of training) has more recently necessitated longer periods of training at different times of the year.

In addition to making various technical changes in the statute, the provisions of the bill:

- c establish a limit of 30 work days per calendar year on military leave granted for any period of federal active duty to members of a reserve component of the Armed Forces of the United States. "Active duty" includes "active duty for training," which replaces the outdated term "field training." Members of the reserve were not previously entitled to military leave for active duty.
- C acknowledge that the National Guard of other states is a reserve component of the Armed Forces of the United States and that,

therefore, their members are entitled to military leave for federal active duty or active duty for training under N.J.S.A.38:23-1. The purpose of this provision is for a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.A.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its federal responsibilities. The greater military leave benefit for members of the New Jersey National Guard and other components of the organized militia of the State also serves as a valuable recruitment incentive.

- specify that military leaves of absence with pay are required for any period of State and federal active duty, provided that the leaves do not exceed 30 work days in any calendar year, in the case of a member of the organized reserve of the Army of the United States, United States Naval Reserve, United States Air Force Reserve or United States Marine Corps Reserve, or other organization affiliated therewith, including the National Guard of other states, or 90 work days in any calendar year in the case of a member of the organized State militia (which includes the New Jersey Air and Army National Guard, Naval Militia and State Guard).
- c specify that paid military leave is in addition to whatever pay the member receives, if any, from a component of the organized militia of New Jersey or a reserve component of the Armed Forces of the United States.
- C combine separate provisions regarding military leave for temporary and permanent public officers and employees in the reserve, and repeal the resultant superfluous section. A second section, superfluous for having been previously incorporated into another section, is also repealed.
- C clarify that in any calendar year, military leave in excess of the allowable number of work days will be without pay but without loss of time.
- C clarify that military leave for members of the organized militia of New Jersey is for "State and federal active duty." The bill eliminates a redundant reference to military leave for "other duty ordered by the Governor." It is redundant because such other duty is State active duty.
- C updates the definition of "active duty" and "active duty for training" to eliminate the presumption that such duty refers to State duty unless federal duty is specified; deletes the references to "full-time" in these definitions; and also deletes language in the

- definition of "active duty" that excluded "active duty for training" from being considered "active duty."
- stipulate that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a county or municipal governing body or a board of education to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

The committee amendments:

- eliminate the references to mandatory federal or State duty and provide that the military leave benefit is for any period of federal or State active duty;
- delete the references to "full-time" in the definitions of "active duty" and "active duty for training"
- delete language in the definition of "active duty" that excluded "active duty for training" from being considered "active duty"; and
- provide that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a county or municipal governing body or a board of education to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

# [First Reprint] SENATE, No. 2378

## STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 14, 2001

Sponsored by: Senator JAMES S. CAFIERO District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by: Assemblymen Azzolina, Asselta and Conners

#### **SYNOPSIS**

Clarifies military leave benefits for public officers and employees.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Senior Citizens, Veterans' Affairs and Human Services Committee on September 6, 2001, with amendments.



(Sponsorship Updated As Of: 1/4/2002)

1 AN ACT concerning military leave for public officers and employees, 2 amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and 3 repealing P.L.1953, c.350 (C.38:23-1 et seq.).

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6

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- 1. R.S.38:23-1 is amended to read as follows:
- 8 <sup>1</sup>[R.S.] <sup>1</sup> 38:23-1. [An] <u>a. A permanent or full-time temporary</u> 9 10 officer or employee of the State or of a board, commission, authority 11 or other instrumentality of the State, or of a county, school district or 12 municipality, who is a member of the organized reserve of the Army 13 of the United States, United States Naval Reserve, United States Air 14 Force Reserve or United States Marine Corps Reserve, or other organization affiliated therewith, including the National Guard of other 15 16 states, shall be entitled, in addition to pay received, if any, as a 17 member of a reserve component of the Armed Forces of the United 18 <u>States</u>, to leave of absence from his <u>or her</u> respective duty without loss 19 of pay or time on all work days on which he or she shall be engaged in [field training] <sup>1</sup>[mandatory] any period of <sup>1</sup> Federal active duty 20 <sup>1</sup>[or mandatory active duty for training] <sup>1</sup>, provided, however, that 21 such leaves of absence shall not exceed 30 work days in any calendar 22 year. <sup>1</sup>[All Federal active duty and active duty for training shall be 23 deemed mandatory unless otherwise specified on the member's 24 orders.]<sup>1</sup> Such leave of absence shall be in addition to the regular 25 vacation or other accrued leave allowed such officer or employee. Any 26
  - b. Notwithstanding subsection a. of this section, a full-time temporary officer or employee who has served under such temporary appointment for less than one year shall receive for the service hereinabove described leave without pay but without loss of time.

leave of absence for such duty in excess of 30 work days shall be

(cf: P.L.1953, c.351, s.1) 33

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35 2. N.J.S.38A:1-1 is amended to read as follows:

without pay but without loss of time.

- 38A:1-1. The following definitions apply to this Title: 36
- 37 (a) "Militia" means all the military forces of this State, whether 38 organized, or active or inactive.
- 39 (b) "National Guard" means the Army National Guard and the Air 40 National Guard.
- 41 (c) "Army National Guard" means that part of the organized militia

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SSV committee amendments adopted September 6, 2001.

- 1 that is a land force, is trained and has its officers appointed under the
- 2 16th clause of section 8, Article I of the Constitution of the United
- 3 States, is organized, armed and equipped wholly or partly at Federal
- 4 expense, and is Federally recognized.

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- 5 (d) "Army National Guard of the United States" is the reserve 6 component of the Army of the United States all of whose members are 7 members of the Army National Guard.
- 8 (e) "Air National Guard" means that part of the organized militia 9 that is an air force, is trained and has its officers appointed under the 10 16th clause of section 8, Article I, of the Constitution of the United 11 States, is organized, armed and equipped wholly or partly at Federal 12 expense, and is Federally recognized.
- 13 (f) "Air National Guard of the United States" means the reserve 14 component of the Air Force of the United States all of whose members 15 are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces establishedby State or Federal laws, as applicable.
  - (h) "Military" means any part of or all of the armed forces.
- 19 (i) "Active duty" means <sup>1</sup>[full-time] <sup>1</sup> duty in the active military 20 service <sup>1</sup>[, other than active duty for training] <sup>1</sup>. [State service is 21 meant unless Federal service is specified.]
- 22 (j) "Active duty for training" means <sup>1</sup>[full-time] <sup>1</sup> duty in the active 23 military service for training purposes. [State service is meant unless 24 Federal service is specified.]
  - (k) "Inactive duty training" means duty performed by a member of the organized militia other than active duty or active duty for training.
    - (1) "Officer" means commissioned officer or warrant officer.
- 28 (m) "Grade" means a step or degree, in a graduated field of office 29 or military rank, that is established and designated as a grade by law 30 or regulation.
- 31 (n) "Rank" means the order of precedence among members of the 32 armed forces.
- 33 (o) "Permanent duty status" means full-time employment of a 34 member of the organized militia ordered to active duty by the 35 Governor to serve in the Department of Military and Veterans' Affairs.
- 36 (p) "Shall" is used in an imperative sense.
  - (q) "Will" is used in a permissive sense.
- 38 (r) "Regulations" means the rules and regulations on the governing 39 and training of the militia.
- 40 (s) "Federal service" means duty in the active service of the United 41 States.
- 42 (t) "Armory" means any building or training installation utilized by 43 the organized militia.
- 44 (cf: P.L.1988, c.138, s.1)

#### **S2378** [1R] CAFIERO

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1 3. N.J.S.38A:4-4 is amended to read as follows: 2 <sup>1</sup>[N.J.S.] <sup>1</sup>38A:4-4. [(a) All officials and employees]  $\frac{1}{a}$  A 3 permanent or full-time temporary officer or employee of [this] the 4 State or of [any] a board [or], commission, authority or other 5 instrumentality of the State or of [any] a county, school district or municipality who [are members] is a member of the organized militia 6 7 shall be entitled, in addition to pay received, if any, as a member of the 8 organized militia, to leave of absence from [their] his or her 9 respective duties without loss of pay or time on all days during which [they] he or she shall be engaged in <sup>1</sup>[mandatory] any period of <sup>1</sup> 10 State or Federal active duty[,] <sup>1</sup>[or mandatory active duty for 11 training]<sup>1</sup> [or other duty ordered by the Governor]; provided, 12 however, that the <sup>1</sup>[such] <sup>1</sup> leaves of absence for <u>Federal</u> active duty 13 or active duty for training shall not exceed 90 work days in the 14 15 aggregate in any [one] calendar year. Any leave of absence for such 16 duty in excess of 90 work days shall be without pay but without loss 17 of time. 18 [(b)] b. Leave of absence for such military duty shall be in addition 19 to the regular vacation or other accrued leave allowed such officers and employees by the State, county or municipal law, ordinance, 20 21 resolution, or regulation. 22 c. Notwithstanding subsection a. of this section, a full-time 23 temporary officer or employee who has served under such temporary 24 appointment for less than one year shall receive for the service 25 hereinabove described leave without pay but without loss of time. 26 <sup>1</sup>[d. State or Federal active duty and active duty for training shall be deemed mandatory unless otherwise specified on the member's 27 28 orders.]<sup>1</sup> (cf: N.J.S.38A:4-4) 29 30 31 <sup>1</sup>4. (New section) In accordance with the provisions of Article 32 VIII, Section II, paragraph 5 of the New Jersey Constitution, upon 33 application for reimbursement by a county or municipal governing body or a board of education to the State Treasurer for reimbursement 34 35 and approval of the application by the Director of the Division of 36 Budget and Accounting, reimbursement shall be made by the State for any costs incurred as a result of the provisions of P.L., c. (pending 37 before the Legislature as this bill).<sup>1</sup> 38 39 <sup>1</sup>[4.] <u>5.</u> P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed. 40 41

<sup>1</sup>[5.] <u>6.</u> This act shall take effect immediately.

#### **FISCAL NOTE**

[First Reprint]

## SENATE, No. 2378 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: OCTOBER 31, 2001

#### **SUMMARY**

**Synopsis:** Clarifies military leave benefits for public officers and employees.

Type of Impact: Expenditure increase; General Fund.

Agencies Affected: All State departments and agencies.

#### **Executive Estimate**

Fiscal Impact	Year 1	<u>Year 2</u>	Year 3
State Cost	None	None	None

#### **Office of Legislative Services Estimate**

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Indeterminate	Indeterminate	Indeterminate

- ! The Office of Legislative Services (OLS) does not concur with the Executive estimate.
- ! The bill expands the scope of service for which public employees would be paid to include any active military service.
- ! OLS does not have sufficient information to provide an estimate of these additional costs.

#### **BILL DESCRIPTION**

Senate Bill No. 2378 (1R) of 2001 clarifies the paid military leave law for State officers and employees whom are members of the State militia and the reserve components of the Armed Forces of the United States. The bill specifies that military leaves of absence with pay are required for any period of State and federal active duty.

The bill establishes a limit of 30 work days with pay per calendar year on military leave for federal active duty to members of a reserved component of the Armed Forces of the United



States. Members of the reserve were not previously entitled to military leave for active duty. Any leave of absence for such duty in excess of 30 work days would be without pay but also without loss of time.

The bill clarifies that members of the State militia, which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard, are limited to 90 work days with pay for military leave per calendar year for active duty. Any leave of absence for such duty in excess of 90 work days will be without pay but without loss of time.

The bill provides that any costs incurred as a result of the provisions of this bill would be reimbursed by the State upon application for reimbursement by a county, municipal governing body, or board of education.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

The Department of Military and Veterans Affairs estimates that there is no additional cost under to the provisions of this bill. At present, State employees who are members of the reserves are eligible for up to 30 days of pay in which they are engaged in field training. Members of the reserve are not entitled to military leave with pay for active duty. The term "active duty" means full-time duty in the active military service, other than active duty for training.

These same benefits are also provided to State employees who reside in another state and are members of that state's National Guard. This acknowledges that the National Guard of another state is a reserve component of the Armed Forces of the United States.

Current State law provides public employees who are members of the State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia and State Guard) up to 90 days of paid leave for active duty or active duty for training.

#### OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) does not concur with the Executive estimate. OLS notes that this bill would expand the types of duties for which public employees who are members of a reserve component of the Armed Forces of the United States would continue to be paid. Presently, reservists are entitled to a leave of absence from their respective jobs without loss of pay or time for days in which they are engaged in field training. This bill expands the scope of service for which public employees would be paid to include any active military service. The bill also permits counties, municipalities and boards of education to apply to the State Treasurer for reimbursement of funds expended as a result of the provisions of this bill.

OLS does not have sufficient information to provide an estimate of these additional costs.

Section: Law and Public Safety

Analyst: James F. Vari

Associate Fiscal Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] **SENATE, No. 2378**

### STATE OF NEW JERSEY

DATED: DECEMBER 13, 2001

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2378 (1R).

This bill revises the law regarding paid leaves of absence for public officers and employees in the performance of certain service as a member of the organized State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard) or reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, an officer or employer of a State agency, county, school district, or municipality who is a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training and other duty as ordered by the Governor. In the case of active duty for training, the amount of such leave is limited to 90 work days per year.

Also under current law, a member of the Armed Forces reserve is entitled to military leave for "field training." In the past, field training consisted of a two-week period in the summer, but (due to the need for specialized training and use of active duty in lieu of training) has more recently involved longer training periods at various times of year.

This bill would:

- C Establish a limit of 30 work days per calendar year on military leave granted for any period of federal active duty to members of a reserve component of the Armed Forces of the United States. "Active duty" includes "active duty for training," which replaces the outdated term "field training." Members of the reserve were not previously entitled to military leave for active duty.
- C Acknowledge that the National Guard of other states is a reserve component of the Armed Forces of the United States and that, therefore, their members are entitled to military leave for federal active duty or active duty for training under N.J.S.A.38:23-1. This provision would enable a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is

also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.A.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its federal responsibilities.

- C Specify that military leaves of absence with pay are required for any period of State and federal active duty, up to 30 work days per calendar year, in the case of a member of the organized reserve of the U.S. Armed Forces or other organization affiliated therewith, including the National Guard of other states, or 90 work days per calendar year in the case of a member of the organized State militia
- C Specify that paid military leave is in addition to whatever pay the member receives, if any, from a component of the organized militia of New Jersey or a reserve component of the U.S. Armed Forces.
- Clarify that in any calendar year, military leave in excess of the allowable number of work days will be without pay but without loss of time.
- Clarify that military leave for members of the organized militia of New Jersey is for "State and federal active duty."
- C Update the definition of "active duty" and "active duty for training" to eliminate the presumption that such duty refers to State duty unless federal duty is specified; delete the references to "full-time" in these definitions; and delete language that excluded "active duty for training" from being considered "active duty."
- C Stipulate that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a local employer to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

This bill repeals a 1953 law governing military leave for public employees holding temporary or interim appointment; the rules for these employees are incorporated under this bill with provisions for permanent employees.

#### FISCAL IMPACT

The Department of Military and Veterans Affairs (DMVA) estimates that there is no additional cost under to the provisions of this bill. The department notes that at present, State employees who are members of the reserves are eligible for up to 30 days of pay in which they are engaged in field training. Members of the reserve are not entitled to military leave with pay for active duty. The term "active duty" means full-time duty in the active military service, other than active duty for training. The same benefits are also provided to State employees who reside in another state and are members of that state's National Guard. With respect to members of the State militia, current State law provides public employees in the militia are allowed up to 90 days of paid leave for active duty or active duty for training.

The Office of Legislative Services (OLS) does not concur with the Executive estimate. OLS notes that this bill would expand the types of duties for which public employees who are members of a reserve component of the Armed Forces of the United States would continue to be paid. Presently, reservists are entitled to a leave of absence from their respective jobs without loss of pay or time for days in which they are engaged in field training. This bill expands the scope of service for which public employees would be paid to include any active military service. The bill also permits counties, municipalities and boards of education to apply to the State Treasurer for reimbursement of funds expended as a result of the provisions of this bill.

OLS does not have sufficient information to provide an estimate of these additional costs.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] SENATE, No. 2378

### STATE OF NEW JERSEY

DATED: DECEMBER 20, 2001

The Assembly Appropriations Committee reports favorably Senate Bill No. 2378 (1R).

Senate Bill No. 2378 (1R) revises the law regarding paid leaves of absence for public officers and employees in the performance of certain service as a member of the organized State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard) or reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, an officer or employer of a State agency, county, school district, or municipality who is a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training and other duty as ordered by the Governor. In the case of active duty for training, the amount of such leave is limited to 90 work days per year.

Also under current law, a member of the Armed Forces reserve is entitled to military leave for "field training." In the past, field training consisted of a two-week period in the summer, but (due to the need for specialized training and use of active duty in lieu of training) has more recently involved longer training periods at various times of year.

This bill:

- C Establishes a limit of 30 work days per calendar year on military leave granted for any period of federal active duty to members of a reserve component of the Armed Forces of the United States. "Active duty" includes "active duty for training," which replaces the outdated term "field training." Members of the reserve were not previously entitled to military leave for active duty.
- C Acknowledges that the National Guard of other states is a reserve component of the Armed Forces of the United States and that, therefore, their members are entitled to military leave for federal active duty or active duty for training under N.J.S.A.38:23-1. This provision enables a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of

another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.A.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its federal responsibilities.

- C Specifies that military leaves of absence with pay are required for any period of State and federal active duty, up to 30 work days per calendar year, in the case of a member of the organized reserve of the U.S. Armed Forces or other organization affiliated therewith, including the National Guard of other states, or 90 work days per calendar year in the case of a member of the organized State militia.
- C Specifies that paid military leave is in addition to whatever pay the member receives, if any, from a component of the organized militia of New Jersey or a reserve component of the U.S. Armed Forces.
- Clarifies that in any calendar year, military leave in excess of the allowable number of work days will be without pay but without loss of time.
- Clarifies that military leave for members of the organized militia of New Jersey is for "State and federal active duty."
- C Updates the definition of "active duty" and "active duty for training" to eliminate the presumption that such duty refers to State duty unless federal duty is specified; deletes the references to "full-time" in these definitions; and deletes language that excluded "active duty for training" from being considered "active duty."
- C Stipulates that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a local employer to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

This bill repeals a 1953 law governing military leave for public employees holding temporary or interim appointment; the rules for these employees are incorporated under this bill with provisions for permanent employees.

As reported by the committee, this bill is identical to Assembly Bill No. 3386 (1R), as amended and reported by the committee.

#### **FISCAL IMPACT**

The Department of Military and Veterans Affairs estimates that there is no additional cost under to the provisions of this bill. The department notes that at present, State employees who are members of the reserves are eligible for up to 30 days of pay in which they are engaged in field training. Members of the reserve are not entitled to military leave with pay for active duty. The term "active duty" means full-time duty in the active military service, other than active duty for training. The same benefits are also provided to State employees who reside in another state and are members of that state's National Guard.

With respect to members of the State militia, current State law provides public employees in the militia are allowed up to 90 days of paid leave for active duty or active duty for training.

The Office of Legislative Services (OLS) does not concur with the Executive estimate. OLS notes that this bill would expand the types of duties for which public employees who are members of a reserve component of the Armed Forces of the United States would continue to be paid. Presently, reservists are entitled to a leave of absence from their respective jobs without loss of pay or time for days in which they are engaged in field training. This bill expands the scope of service for which public employees would be paid to include any active military service. The bill also permits counties, municipalities and boards of education to apply to the State Treasurer for reimbursement of funds expended as a result of the provisions of this bill.

OLS does not have sufficient information to provide an estimate of these additional costs.

## ASSEMBLY, No. 3386

## STATE OF NEW JERSEY

### 209th LEGISLATURE

INTRODUCED MARCH 29, 2001

Sponsored by:

Assemblyman JOSEPH AZZOLINA
District 13 (Middlesex and Monmouth)
Assemblyman NICHOLAS ASSELTA
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by:

**Assemblyman Conners** 

#### **SYNOPSIS**

Clarifies military leave benefits for public officers and employees.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 5/11/2001)

AN ACT concerning military leave for public officers and employees, amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and repealing P.L.1953, c.350 (C.38:23-1 et seq.).

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. R.S.38:23-1 is amended to read as follows:
- 9 R.S.38:23-1. [An] a. A permanent or full-time temporary officer 10 or employee of the State or of a board, commission, authority or other 11 instrumentality of the State, or of a county, school district or 12 municipality, who is a member of the organized reserve of the Army 13 of the United States, United States Naval Reserve, United States Air 14 Force Reserve or United States Marine Corps Reserve, or other organization affiliated therewith, including the National Guard of other 15 16 states, shall be entitled, in addition to pay received as a member of a 17 reserve component of the Armed Forces of the United States, to leave 18 of absence from his or her respective duty without loss of pay or time 19 on all work days on which he or she shall be engaged in [field 20 training] mandatory Federal active duty or mandatory active duty for training, provided, however, that such leaves of absence shall not 21 exceed 30 work days in any calendar year. All Federal active duty and 22 23 active duty for training shall be deemed mandatory unless otherwise 24 specified on the member's orders. Such leave of absence shall be in 25 addition to the regular vacation or other accrued leave allowed such
- 30 work days shall be without pay but without loss of time.
   b. Notwithstanding subsection a. of this section, a full-time
   temporary officer or employee who has served under such temporary
   appointment for less than one year shall receive for the service
   hereinabove described leave without pay but without loss of time.
   (cf: P.L.1953, c.351, s. 1)

officer or employee. Any leave of absence for such duty in excess of

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- 2. N.J.S.38A:1-1 is amended to read as follows:
- 35 38A:1-1. The following definitions apply to this Title:
- 36 (a) "Militia" means all the military forces of this State, whether 37 organized, or active or inactive.
- (b) "National Guard" means the Army National Guard and the AirNational Guard.
- 40 (c) "Army National Guard" means that part of the organized militia 41 that is a land force, is trained and has its officers appointed under the 42 16th clause of section 8, Article I of the Constitution of the United 43 States, is organized, armed and equipped wholly or partly at Federal

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 expense, and is Federally recognized.

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- 2 (d) "Army National Guard of the United States" is the reserve 3 component of the Army of the United States all of whose members are 4 members of the Army National Guard.
- 5 (e) "Air National Guard" means that part of the organized militia 6 that is an air force, is trained and has its officers appointed under the 7 16th clause of section 8, Article I, of the Constitution of the United 8 States, is organized, armed and equipped wholly or partly at Federal 9 expense, and is Federally recognized.
- (f) "Air National Guard of the United States" means the reserve
   component of the Air Force of the United States all of whose members
   are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces established
   by State or Federal laws, as applicable.
  - (h) "Military" means any part of or all of the armed forces.
- (i) "Active duty" means full-time duty in the active military service,
   other than active duty for training. State service is meant unless
   Federal service is specified.
- (j) "Active duty for training" means full-time duty in the active
   military service for training purposes. [State service is meant unless
   Federal service is specified.]
- (k) "Inactive duty training" means duty performed by a member of the organized militia other than active duty or active duty for training.
  - (1) "Officer" means commissioned officer or warrant officer.
- 25 (m) "Grade" means a step or degree, in a graduated field of office 26 or military rank, that is established and designated as a grade by law 27 or regulation.
- 28 (n) "Rank" means the order of precedence among members of the 29 armed forces.
- 30 (o) "Permanent duty status" means full-time employment of a 31 member of the organized militia ordered to active duty by the 32 Governor to serve in the Department of Military and Veterans' Affairs.
- 33 (p) "Shall" is used in an imperative sense.
- (q) "Will" is used in a permissive sense.
- 35 (r) "Regulations" means the rules and regulations on the governing 36 and training of the militia.
- (s) "Federal service" means duty in the active service of the UnitedStates.
- (t) "Armory" means any building or training installation utilized bythe organized militia.
- 41 (cf: P.L.1988, c.138, s.1)
- 3. N.J.S.38A:4-4 is amended to read as follows:
- N.J.S.38A:4-4. [(a) All officials and employees] A permanent or
- 45 <u>full-time temporary officer or employee</u> of [this] <u>the</u> State or of [any]
- 46 <u>a board [or], commission, authority or other instrumentality</u> of the

#### A3386 AZZOLINA, ASSELTA

State or of [any] a county, school district or municipality who [are 1 2 members] is a member of the organized militia shall be entitled, in 3 addition to pay received as a member of the organized militia, to leave 4 of absence from [their] his or her respective duties without loss of pay 5 or time on all days during which [they] he or she shall be engaged in 6 mandatory State or Federal active duty[,] or mandatory active duty 7 for training [or other duty ordered by the Governor]; provided, 8 however, that the <u>such</u> leaves of absence for <u>Federal</u> active duty or 9 active duty for training shall not exceed 90 work days in the aggregate in any [one] calendar year. Any leave of absence for such duty in 10 11 excess of 90 work days shall be without pay but without loss of time. 12 [(b)] b. Leave of absence for such military duty shall be in addition 13 to the regular vacation or other accrued leave allowed such officers 14 and employees by the State, county or municipal law, ordinance, 15 resolution, or regulation. 16 c. Notwithstanding subsection a. of this section, a full-time 17 temporary officer or employee who has served under such temporary 18 appointment for less than one year shall receive for the service 19 hereinabove described leave without pay but without loss of time. 20 d. State or Federal active duty and active duty for training shall be 21 deemed mandatory unless otherwise specified on the member's orders. (cf: N.J.S.38A:4-4) 22 23 24 4. P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed. 25 26 5. This act shall take effect immediately. 27 28 29 **STATEMENT** 30 31 The purpose of this bill is to clarify the law regarding paid leaves of 32 absence to public officers and employees in the performance of certain 33 service in the organized State militia (which consists of the New Jersey 34 Air and Army National Guard, Naval Militia, and State Guard) or

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reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, pursuant to N.J.S.38A:4-4, a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training, and other duty as ordered by the Governor. A member of the organized militia of this State is limited to 90 work days of military leave per calendar year for active duty, active duty for training and other duty ordered by the Governor.

Currently, pursuant to R.S.38:23-1, a member of the reserve is entitled to military leave for "field training". Field training traditionally had consisted of a 2-week period in the summer, but

#### A3386 AZZOLINA, ASSELTA

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which due to the need for specialized training and use of active duty in lieu of training has more recently necessitated longer periods of training at different times of the year.

In addition to making various technical changes, the provisions of the bill:

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c establish a limit of 30 work days per calendar year on military leave granted for Federal active duty and active duty for training to members of a reserve component of the Armed Forces of the United States. "Active duty for training" replaces the outdated term "field training". Members of the reserve were not previously entitled to military leave for active duty.

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C acknowledge that the National Guard of other states is a reserve component of the Armed Forces of the United States and that therefore their members are entitled to military leave for Federal active duty or active duty for training under R.S.38:23-1. The purpose of this provision is for a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its Federal responsibilities. The greater military leave benefit for members of the New Jersey National Guard and other components of the organized militia of the State also serves as a valuable recruitment incentive.

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specify that all State and Federal active duty and active duty for training will be deemed to be mandatory unless otherwise stated on the member's orders. This specification addresses the results of the court's ruling in Hill v. Camden, 190 N.J. Super. 418 (App. Div. 1983). In that ruling, the court determined that a member of the National Guard is not entitled to military leave for voluntary training. This ruling has resulted in some public employers having taken the position that the employer has discretion to decide which training is voluntary and which is mandatory, causing confusion and inconsistent application of the law. The purpose of this particular provision is to clarify that the decision as to whether or not a particular order is mandatory belongs to the military. However, it is the intent of this bill that the military will work to ensure that any military leave does not unnecessarily or unduly burden public employers in this State.

#### A3386 AZZOLINA, ASSELTA

C	specify that paid military leave is in addition to whatever pay the
	member receives from a component of the organized militia of New
	Jersey or a reserve component of the Armed Forces of the United
	States.
C	combine separate provisions regarding military leave for temporary
	and permanent public officers and employees in the reserve, and
	repeal the resultant superfluous section. A second section,
	superfluous for having been previously incorporated into another
	section, is also repealed.
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C	clarify that in any calendar year, military leave in excess of the
	allowable number of work days will be without pay but without loss
	of time.
C	clarify that military leave for members of the organized militia of
	New Jersey is for "State and Federal active duty and active duty for
	training". The bill eliminates a redundant reference to military leave
	for "other duty ordered by the Governor". It is redundant because
	such other duty is State active duty.
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C	updates the definition of "active duty for training" to eliminate the
	presumption that such duty refers to State duty unless Federal duty
	is specified.
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## ASSEMBLY COMMERCE, TOURISM, GAMING AND MILITARY AND VETERANS' AFFAIRS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 3386

with committee amendments

### STATE OF NEW JERSEY

**DATED: MAY 3, 2001** 

The Assembly Commerce, Tourism, Gaming and Military and Veterans' Affairs Committee reports favorably and with committee amendments Assembly, No. 3386.

As amended by the committee, the purpose of this bill is to clarify and update the law regarding paid leaves of absence to public officers and employees in the performance of certain service in the organized State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard) or reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, pursuant to N.J.S.38A:4-4, a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training, and other duty as ordered by the Governor. A member of the organized militia of this State is limited to 90 work days of military leave per calendar year for active duty, active duty for training and other duty ordered by the Governor.

Currently, pursuant to R.S.38:23-1, a member of the reserve is entitled to military leave for "field training". Field training traditionally had consisted of a 2-week period in the summer, but which due to the need for specialized training and use of active duty in lieu of training has more recently necessitated longer periods of training at different times of the year.

In addition to making various technical changes, the provisions of the bill:

c establish a limit of 30 work days per calendar year on military leave granted for Federal active duty and active duty for training to members of a reserve component of the Armed Forces of the United States. "Active duty for training" replaces the outdated term "field training". Members of the reserve were not previously entitled to military leave for active duty.

- C acknowledge that the National Guard of other states is a reserve component of the Armed Forces of the United States and that therefore their members are entitled to military leave for Federal active duty or active duty for training under R.S.38:23-1. The purpose of this provision is for a member of the National Guard of another state to receive military leave in the performance of duties as a member of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its Federal responsibilities. The greater military leave benefit for members of the New Jersey National Guard and other components of the organized militia of the State also serves as a valuable recruitment incentive.
- c specify that all State and Federal active duty and active duty for training will be deemed to be mandatory unless otherwise stated on the member's orders. This specification addresses the results of the court's ruling in Hill v. Camden, 190 N.J. Super. 418 (App. Div. 1983). In that ruling, the court determined that a member of the National Guard is not entitled to military leave for voluntary training. This ruling has resulted in some public employers having taken the position that the employer has discretion to decide which training is voluntary and which is mandatory, causing confusion and inconsistent application of the law. The purpose of this particular provision is to clarify that the decision as to whether or not a particular order is mandatory belongs to the military. However, it is the intent of this bill that the military will work to ensure that any military leave does not unnecessarily burden public employers in this State.
- c specify that paid military leave is in addition to whatever pay the member receives, if any, from a component of the organized militia of New Jersey or a reserve component of the Armed Forces of the United States.
- C combine separate provisions regarding military leave for temporary and permanent public officers and employees in the reserve, and repeal the resultant superfluous sections originally enacted as P.L.1953, c.350 (C.38:23-1.1 and C.38:23-1.2).
- C clarify that in any calendar year, military leave in excess of the allowable number of work days will be without pay but without loss of time.

- C clarify that military leave for members of the organized militia of New Jersey is for "State and Federal active duty and active duty for training". The bill eliminates a redundant reference to military leave for "other duty ordered by the Governor". It is redundant because such other duty is State active duty.
- C updates the definition of "active duty" and "active duty for training" to eliminate the presumption that such duty refers to State duty unless Federal duty is specified.

The committee adopted technical amendments to insert in two locations the phrase "if any" after the phrase "in addition to pay received", and to update the definition of "active duty" to eliminate the presumption that such duty refers to State duty unless Federal duty is specified.

### [First Reprint]

## ASSEMBLY, No. 3386

# STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MARCH 29, 2001

Sponsored by:

Assemblyman JOSEPH AZZOLINA
District 13 (Middlesex and Monmouth)
Assemblyman NICHOLAS ASSELTA
District 1 (Cape May, Atlantic and Cumberland)

#### **SYNOPSIS**

Clarifies military leave benefits for public officers and employees.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Commerce, Tourism, Gaming and Military and Veterans' Affairs Committee on May 3, 2001, with amendments.



AN ACT concerning military leave for public officers and employees, amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and repealing P.L.1953, c.350 (C.38:23-1 et seq.).

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. R.S.38:23-1 is amended to read as follows:
- 9 R.S.38:23-1. [An] <u>a. A permanent or full-time temporary</u> officer 10 or employee of the State or <u>of a board, commission, authority or other</u>
- 11 <u>instrumentality of the State, or of</u> a county, school district or
- municipality, who is a member of the organized reserve of the Army
- 13 of the United States, United States Naval Reserve, United States Air
- 14 Force Reserve or United States Marine Corps Reserve, or other
- organization affiliated therewith, <u>including the National Guard of other</u>
- 16 states, shall be entitled, in addition to pay received <sup>1</sup>, if any, <sup>1</sup> as a
- 17 member of a reserve component of the Armed Forces of the United
- 18 <u>States</u>, to leave of absence from his <u>or her</u> respective duty without loss
- of pay or time on all work days on which he or she shall be engaged
- 20 in [field training] mandatory Federal active duty or mandatory active
- 21 <u>duty for training, provided, however, that such leaves of absence shall</u>
- 22 <u>not exceed 30 work days in any calendar year.</u> All Federal active duty
- 23 and active duty for training shall be deemed mandatory unless
- 24 <u>otherwise specified on the member's orders</u>. Such leave of absence
- 25 shall be in addition to the regular vacation <u>or other accrued leave</u>
- 26 allowed such officer or employee. Any leave of absence for such duty
- 27 in excess of 30 work days shall be without pay but without loss of
- 28 <u>time.</u>
- b. Notwithstanding subsection a. of this section, a full-time
   temporary officer or employee who has served under such temporary
- 31 appointment for less than one year shall receive for the service
- 32 <u>hereinabove described leave without pay but without loss of time.</u>
- 33 (cf: P.L.1953, c.351, s. 1)

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- 2. N.J.S.38A:1-1 is amended to read as follows:
- 36 38A:1-1. The following definitions apply to this Title:
- 37 (a) "Militia" means all the military forces of this State, whether 38 organized, or active or inactive.
- (b) "National Guard" means the Army National Guard and the AirNational Guard.
- 41 (c) "Army National Guard" means that part of the organized militia

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ACT committee amendments adopted May 3, 2001.

- 1 that is a land force, is trained and has its officers appointed under the
- 2 16th clause of section 8, Article I of the Constitution of the United
- States, is organized, armed and equipped wholly or partly at Federal 3
- 4 expense, and is Federally recognized.
- (d) "Army National Guard of the United States" is the reserve 5 component of the Army of the United States all of whose members are 6 members of the Army National Guard. 7
- 8 (e) "Air National Guard" means that part of the organized militia 9 that is an air force, is trained and has its officers appointed under the 16th clause of section 8, Article I, of the Constitution of the United 10 11 States, is organized, armed and equipped wholly or partly at Federal 12 expense, and is Federally recognized.
- 13 (f) "Air National Guard of the United States" means the reserve 14 component of the Air Force of the United States all of whose members 15 are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces established 16 by State or Federal laws, as applicable. 17
  - (h) "Military" means any part of or all of the armed forces.
- (i) "Active duty" means full-time duty in the active military service, 19 other than active duty for training. <sup>1</sup>[State service is meant unless 20
- Federal service is specified.]<sup>1</sup> 21

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- 22 (j) "Active duty for training" means full-time duty in the active
- 23 military service for training purposes. [State service is meant unless
- 24 Federal service is specified.]
- (k) "Inactive duty training" means duty performed by a member of 25 26 the organized militia other than active duty or active duty for training.
  - (l) "Officer" means commissioned officer or warrant officer.
- 28 (m) "Grade" means a step or degree, in a graduated field of office or military rank, that is established and designated as a grade by law 29 30 or regulation.
- 31 (n) "Rank" means the order of precedence among members of the 32 armed forces.
- 33 (o) "Permanent duty status" means full-time employment of a member of the organized militia ordered to active duty by the 34
- Governor to serve in the Department of Military and Veterans' Affairs. 35
- 36 (p) "Shall" is used in an imperative sense.
- 37 (q) "Will" is used in a permissive sense.
- 38 (r) "Regulations" means the rules and regulations on the governing 39 and training of the militia.
- (s) "Federal service" means duty in the active service of the United 40 41 States.
- 42 (t) "Armory" means any building or training installation utilized by 43 the organized militia.
- (cf: P.L.1988, c.138, s.1) 44

#### A3386 [1R] AZZOLINA, ASSELTA

1 3. N.J.S.38A:4-4 is amended to read as follows: 2 N.J.S.38A:4-4. [(a) All officials and employees] A permanent or 3 full-time temporary officer or employee of [this] the State or of [any] 4 <u>a</u> board [or], commission, authority or other instrumentality of the 5 State or of [any] a county, school district or municipality who [are members] is a member of the organized militia shall be entitled, in 6 addition to pay received <sup>1</sup>, if any, <sup>1</sup> as a member of the organized 7 militia, to leave of absence from [their] his or her respective duties 8 9 without loss of pay or time on all days during which [they] he or she 10 shall be engaged in mandatory State or Federal active duty[,] or mandatory active duty for training [or other duty ordered by the 11 12 Governor]; provided, however, that the <u>such</u> leaves of absence for 13 Federal active duty or active duty for training shall not exceed 90 14 work days in the aggregate in any [one] calendar year. Any leave of 15 absence for such duty in excess of 90 work days shall be without pay 16 but without loss of time. 17 [(b)] b. Leave of absence for such military duty shall be in addition 18 to the regular vacation or other accrued leave allowed such officers 19 and employees by the State, county or municipal law, ordinance, 20 resolution, or regulation. c. Notwithstanding subsection a. of this section, a full-time 21 22 temporary officer or employee who has served under such temporary 23 appointment for less than one year shall receive for the service 24 hereinabove described leave without pay but without loss of time. 25 d. State or Federal active duty and active duty for training shall be 26 <u>deemed mandatory unless otherwise specified on the member's orders.</u> 27 (cf: N.J.S.38A:4-4) 28 29 4. P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed.

30 31

5. This act shall take effect immediately.

#### **FISCAL NOTE**

[First Reprint]

## ASSEMBLY, No. 3386 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: OCTOBER 31, 2001

#### **SUMMARY**

**Synopsis:** Clarifies military leave benefits for public officers and employees.

Type of Impact: Expenditure increase; General Fund.

Agencies Affected: All State departments and agencies.

#### **Executive Estimate**

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	None	None	None

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
State Cost	Indeterminate	Indeterminate	Indeterminate

- ! The Office of Legislative Services (OLS) does not concur with the Executive estimate.
- ! The bill expands the scope of service for which public employees would be paid to include any active military service.
- ! OLS does not have sufficient information to provide an estimate of these additional costs.

#### **BILL DESCRIPTION**

Assembly Bill No. 3386 (1R) of 2001 clarifies the paid military leave law for State officers and employees whom are members of the State militia and the reserve components of the Armed Forces of the United States. The bill specifies that military leaves of absence with pay are required for any period of State and federal active duty.



The bill establishes a limit of 30 work days with pay per calendar year on military leave for federal active duty to members of a reserved component of the Armed Forces of the United States. Members of the reserve were not previously entitled to military leave for active duty. Any leave of absence for such duty in excess of 30 work days would be without pay but also without loss of time.

The bill clarifies that members of the State militia, which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard, are limited to 90 work days with pay for military leave per calendar year for active duty. Any leave of absence of such duty in excess of 90 work days will be without pay but without loss of time.

The bill provides that any costs incurred as a result of the provisions of this bill would be reimbursed by the State upon application for reimbursement by a county, municipal governing body, or board of education.

## FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

The Department of Military and Veterans Affairs estimates that there is no additional cost under the provisions of this bill. At present, State employees who are members of the reserves are eligible for up to 30 days of pay in which they are engaged in field training. Members of the reserve are not entitled to military leave with pay for active duty. The term "active duty" means full-time duty in the active military service, other than active duty for training.

These same benefits are also provided to State employees who reside in another state and are members of that state's National Guard. This acknowledges that the National Guard of another state is a reserve component of the Armed Forces of the United States.

Current State law provides public employees who are members of the State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia and State Guard) up to 90 days of paid leave for active duty or active duty for training.

## OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) does not concur with the Executive estimate. OLS notes that this bill would expand the types of duties for which public employees who are members of a reserve component of the Armed Forces of the United States would continue to be paid. Presently, reservists are entitled to a leave of absence from their respective jobs without loss of pay or time for days in which they are engaged in field training. This bill expands the scope of service for which public employees would be paid to include any active military service. The bill also permits counties, municipalities and boards of education to apply to the State Treasurer for reimbursement of funds expended as a result of the provisions of this bill.

OLS does not have sufficient information to provide an estimate of these additional costs.

Section: Law and Public Safety

James F. Vari Analyst:

Associate Fiscal Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67.

## ASSEMBLY APPROPRIATIONS COMMITTEE

## STATEMENT TO

## [First Reprint] ASSEMBLY, No. 3386

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 20, 2001

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3386 (1R) with committee amendments.

Assembly Bill No. 3386 (1R), as amended, revises the law regarding paid leaves of absence for public officers and employees in the performance of certain service as a member of the organized State militia (which consists of the New Jersey Air and Army National Guard, Naval Militia, and State Guard) or reserve components of the Armed Forces of the United States. This benefit is commonly known as military leave.

Currently, an officer or employer of a State agency, county, school district, or municipality who is a member of the National Guard or other component of the organized militia of New Jersey is entitled to military leave for active duty, active duty for training and other duty as ordered by the Governor. In the case of active duty for training, the amount of such leave is limited to 90 work days per year.

Also under current law, a member of the Armed Forces reserve is entitled to military leave for "field training." In the past, field training consisted of a two-week period in the summer, but (due to the need for specialized training and use of active duty in lieu of training) has more recently involved longer training periods at various times of year.

This bill:

- Establishes a limit of 30 work days per calendar year on military leave granted for any period of federal active duty to members of a reserve component of the Armed Forces of the United States. "Active duty" includes "active duty for training," which replaces the outdated term "field training." Members of the reserve were not previously entitled to military leave for active duty.
- C Acknowledges that the National Guard of other states is a reserve component of the Armed Forces of the United States and that, therefore, their members are entitled to military leave for federal active duty or active duty for training under N.J.S.A.38:23-1. This provision enables a member of the National Guard of another state to receive military leave in the performance of duties as a member

of a reserve component of the Armed Forces of the United States, but not in the performance of duties as a member of the militia of another state. While the New Jersey National Guard is also a reserve component of the Armed Forces of the United States, members of the New Jersey National Guard are entitled under N.J.S.A.38A:4-4 to enhanced military leave benefits because the New Jersey National Guard has vital State responsibilities in addition to its federal responsibilities.

- C Specifies that military leaves of absence with pay are required for any period of State and federal active duty, up to 30 work days per calendar year, in the case of a member of the organized reserve of the U.S. Armed Forces or other organization affiliated therewith, including the National Guard of other states, or 90 work days per calendar year in the case of a member of the organized State militia.
- C Specifies that paid military leave is in addition to whatever pay the member receives, if any, from a component of the organized militia of New Jersey or a reserve component of the U.S. Armed Forces.
- Clarifies that in any calendar year, military leave in excess of the allowable number of work days will be without pay but without loss of time.
- Clarifies that military leave for members of the organized militia of New Jersey is for "State and federal active duty."
- C Updates the definition of "active duty" and "active duty for training" to eliminate the presumption that such duty refers to State duty unless federal duty is specified; deletes the references to "full-time" in these definitions; and deletes language that excluded "active duty for training" from being considered "active duty."
- Stipulates that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a local employer to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

This bill repeals a 1953 law governing military leave for public employees holding temporary or interim appointment; the rules for these employees are incorporated under this bill with provisions for permanent employees.

As amended and reported by the committee, this bill is identical to Senate Bill No. 2378, as also reported by the committee.

### **FISCAL IMPACT**

The Department of Military and Veterans Affairs estimates that there is no additional cost under to the provisions of this bill. The department notes that at present, State employees who are members of the reserves are eligible for up to 30 days of pay in which they are engaged in field training. Members of the reserve are not entitled to military leave with pay for active duty. The term "active duty" means full-time duty in the active military service, other than active duty for

training. The same benefits are also provided to State employees who reside in another state and are members of that state's National Guard. With respect to members of the State militia, current State law provides public employees in the militia are allowed up to 90 days of paid leave for active duty or active duty for training.

The Office of Legislative Services (OLS) does not concur with the Executive estimate. OLS notes that this bill would expand the types of duties for which public employees who are members of a reserve component of the Armed Forces of the United States would continue to be paid. Presently, reservists are entitled to a leave of absence from their respective jobs without loss of pay or time for days in which they are engaged in field training. This bill expands the scope of service for which public employees would be paid to include any active military service. The bill also permits counties, municipalities and boards of education to apply to the State Treasurer for reimbursement of funds expended as a result of the provisions of this bill.

OLS does not have sufficient information to provide an estimate of these additional costs.

## **COMMITTEE AMENDMENTS:**

The amendments:

- Eliminate references to mandatory federal or State duty and provide that the military leave benefit is for any period of federal or State active duty;
- Delete references to "full-time" in the definitions of "active duty" and "active duty for training"
- Delete language in the definition of "active duty" that excluded "active duty for training" from being considered "active duty"; and
- Provide that any costs incurred as a result of the provisions of this bill shall be reimbursed by the State upon application for reimbursement by a county or municipal governing body or a board of education to the State Treasurer and approval of the application by the Director of the Division of Budget and Accounting.

## [Second Reprint]

## ASSEMBLY, No. 3386

# STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MARCH 29, 2001

**Sponsored by:** 

Assemblyman JOSEPH AZZOLINA
District 13 (Middlesex and Monmouth)
Assemblyman NICHOLAS ASSELTA
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by:

**Assemblyman Conners** 

## **SYNOPSIS**

Clarifies military leave benefits for public officers and employees.

## **CURRENT VERSION OF TEXT**

As reported by the Assembly Appropriations Committee on December 20, 2001, with amendments.



(Sponsorship Updated As Of: 5/11/2001)

AN ACT concerning military leave for public officers and employees, amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and repealing P.L.1953, c.350 (C.38:23-1 et seq.).

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7

- 8 1. R.S.38:23-1 is amended to read as follows:
- 9 R.S.38:23-1. [An] <u>a. A permanent or full-time temporary</u> officer
- or employee of the State or <u>of a board, commission, authority or other</u>
- 11 <u>instrumentality of the State, or of</u> a county, school district or
- municipality, who is a member of the organized reserve of the Army
- 13 of the United States, United States Naval Reserve, United States Air
- 14 Force Reserve or United States Marine Corps Reserve, or other
- 15 organization affiliated therewith, <u>including the National Guard of other</u>
- states, shall be entitled, in addition to pay received <sup>1</sup>, if any, <sup>1</sup> as a
- 17 member of a reserve component of the Armed Forces of the United
- 18 <u>States</u>, to leave of absence from his <u>or her</u> respective duty without loss
- 19 of pay or time on all <u>work</u> days on which he <u>or she</u> shall be engaged
- 20 in [field training] <sup>2</sup>[mandatory] any period of <sup>2</sup> Federal active duty
- 21 <sup>2</sup>[or mandatory active duty for training]<sup>2</sup>, provided, however, that
- 22 <u>such leaves of absence shall not exceed 30 work days in any calendar</u>
- 23 year. <sup>2</sup>[All Federal active duty and active duty for training shall be
- 24 deemed mandatory unless otherwise specified on the member's
- 25 orders.]<sup>2</sup> Such leave of absence shall be in addition to the regular
- vacation or other accrued leave allowed such officer or employee. Any
- 27 <u>leave of absence for such duty in excess of 30 work days shall be</u>
- 28 without pay but without loss of time.
- b. Notwithstanding subsection a. of this section, a full-time
- 30 temporary officer or employee who has served under such temporary
- 31 appointment for less than one year shall receive for the service
- 32 <u>hereinabove described leave without pay but without loss of time.</u>
- 33 (cf: P.L.1953, c.351, s. 1)

34

- 2. N.J.S.38A:1-1 is amended to read as follows:
- 36 38A:1-1. The following definitions apply to this Title:
- 37 (a) "Militia" means all the military forces of this State, whether 38 organized, or active or inactive.
- (b) "National Guard" means the Army National Guard and the AirNational Guard.
- 41 (c) "Army National Guard" means that part of the organized militia

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined  $\underline{thus}$  is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ACT committee amendments adopted May 3, 2001.

<sup>&</sup>lt;sup>2</sup> Assembly AAP committee amendments adopted December 20, 2001.

- 1 that is a land force, is trained and has its officers appointed under the
- 2 16th clause of section 8, Article I of the Constitution of the United
- 3 States, is organized, armed and equipped wholly or partly at Federal
- 4 expense, and is Federally recognized.

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- 5 (d) "Army National Guard of the United States" is the reserve 6 component of the Army of the United States all of whose members are 7 members of the Army National Guard.
- 8 (e) "Air National Guard" means that part of the organized militia 9 that is an air force, is trained and has its officers appointed under the 10 16th clause of section 8, Article I, of the Constitution of the United 11 States, is organized, armed and equipped wholly or partly at Federal 12 expense, and is Federally recognized.
- 13 (f) "Air National Guard of the United States" means the reserve 14 component of the Air Force of the United States all of whose members 15 are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces establishedby State or Federal laws, as applicable.
  - (h) "Military" means any part of or all of the armed forces.
- 19 (i) "Active duty" means <sup>2</sup>[full-time]<sup>2</sup> duty in the active military 20 service <sup>2</sup>[, other than active duty for training]<sup>2</sup>. <sup>1</sup>[State service is 21 meant unless Federal service is specified.]<sup>1</sup>
- 22 (j) "Active duty for training" means <sup>2</sup>[full-time]<sup>2</sup> duty in the 23 active military service for training purposes. [State service is meant 24 unless Federal service is specified.]
- 25 (k) "Inactive duty training" means duty performed by a member of 26 the organized militia other than active duty or active duty for training.
  - (l) "Officer" means commissioned officer or warrant officer.
- 28 (m) "Grade" means a step or degree, in a graduated field of office 29 or military rank, that is established and designated as a grade by law 30 or regulation.
- 31 (n) "Rank" means the order of precedence among members of the 32 armed forces.
- 33 (o) "Permanent duty status" means full-time employment of a 34 member of the organized militia ordered to active duty by the 35 Governor to serve in the Department of Military and Veterans' Affairs.
- 36 (p) "Shall" is used in an imperative sense.
- 37 (q) "Will" is used in a permissive sense.
- 38 (r) "Regulations" means the rules and regulations on the governing 39 and training of the militia.
- 40 (s) "Federal service" means duty in the active service of the United 41 States.
- 42 (t) "Armory" means any building or training installation utilized by 43 the organized militia.
- 44 (cf: P.L.1988, c.138, s.1)

## A3386 [2R] AZZOLINA, ASSELTA

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        3. N.J.S.38A:4-4 is amended to read as follows:
 2
        ^{2}[N.J.S.]^{2} 38A:4-4. [(a) All officials and employees] ^{2}a.^{2} A
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     permanent or full-time temporary officer or employee of [this] the
 4
     State or of [any] a board [or], commission, authority or other
 5
     instrumentality of the State or of [any] a county, school district or
     municipality who [are members] is a member of the organized militia
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     shall be entitled, in addition to pay received 1, if any, 1 as a member of
 7
     the organized militia, to leave of absence from [their] his or her
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     respective duties without loss of pay or time on all days during which
     [they] he or she shall be engaged in <sup>2</sup>[mandatory] any period of <sup>2</sup>
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     State or Federal active duty[,] <sup>2</sup> [or mandatory active duty for
11
     training]<sup>2</sup> [or other duty ordered by the Governor]; provided,
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     however, that the <sup>2</sup>[such]<sup>2</sup> leaves of absence for Federal active duty
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14
     or active duty for training shall not exceed 90 work days in the
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     aggregate in any [one] calendar year. Any leave of absence for such
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     duty in excess of 90 work days shall be without pay but without loss
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     of time.
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        [(b)] b. Leave of absence for such military duty shall be in addition
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     to the regular vacation or other accrued leave allowed such officers
     and employees by the State, county or municipal law, ordinance,
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     resolution, or regulation.
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        c. Notwithstanding subsection a. of this section, a full-time
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     temporary officer or employee who has served under such temporary
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     appointment for less than one year shall receive for the service
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     hereinabove described leave without pay but without loss of time.
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        <sup>2</sup>[d. State or Federal active duty and active duty for training shall
     be deemed mandatory unless otherwise specified on the member's
27
28
     orders.]<sup>2</sup>
     (cf: N.J.S.38A:4-4)
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31
        <sup>2</sup>4. (New section) In accordance with the provisions of Article
32
     VIII, Section II, paragraph 5 of the New Jersey Constitution, upon
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     application for reimbursement by a county or municipal governing
     body or a board of education to the State Treasurer for reimbursement
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35
     and approval of the application by the Director of the Division of
36
     Budget and Accounting, reimbursement shall be made by the State for
     any costs incurred as a result of the provisions of P.L., c. (pending
37
     before the Legislature as this bill).<sup>2</sup>
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39
        <sup>2</sup>[4.] <u>5.</u> P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed.
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41
        <sup>2</sup>[5.] <u>6</u>. This act shall take effect immediately.
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## P.L. 2001, CHAPTER 351, approved January 6, 2002 Senate, No. 2378 (First Reprint)

1 AN ACT concerning military leave for public officers and employees, amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and 2 3 repealing P.L.1953, c.350 (C.38:23-1 et seq.). 4 5 BE IT ENACTED by the Senate and General Assembly of the State 6 of New Jersey: 7 1. R.S.38:23-1 is amended to read as follows: 8 9 <sup>1</sup>[R.S.] <sup>1</sup> 38:23-1. [An] <u>a. A permanent or full-time temporary</u> 10 officer or employee of the State or of a board, commission, authority or other instrumentality of the State, or of a county, school district or 11 12 municipality, who is a member of the organized reserve of the Army 13 of the United States, United States Naval Reserve, United States Air 14 Force Reserve or United States Marine Corps Reserve, or other 15 organization affiliated therewith, including the National Guard of other states, shall be entitled, in addition to pay received, if any, as a 16 17 member of a reserve component of the Armed Forces of the United <u>States</u>, to leave of absence from his <u>or her</u> respective duty without loss 18 19 of pay or time on all work days on which he or she shall be engaged in [field training] <sup>1</sup>[mandatory]any period of <sup>1</sup> Federal active duty 20 <sup>1</sup>[or mandatory active duty for training] <sup>1</sup>, provided, however, that 21 22 such leaves of absence shall not exceed 30 work days in any calendar 23 year. <sup>1</sup>[All Federal active duty and active duty for training shall be deemed mandatory unless otherwise specified on the member's 24 orders.]<sup>1</sup> Such leave of absence shall be in addition to the regular 25 vacation or other accrued leave allowed such officer or employee. Any 26 27 leave of absence for such duty in excess of 30 work days shall be 28 without pay but without loss of time. b. Notwithstanding subsection a. of this section, a full-time 29 temporary officer or employee who has served under such temporary 30 31 appointment for less than one year shall receive for the service 32 hereinabove described leave without pay but without loss of time. 33 (cf: P.L.1953, c.351, s.1) 34 35 2. N.J.S.38A:1-1 is amended to read as follows: 36 38A:1-1. The following definitions apply to this Title: 37 (a) "Militia" means all the military forces of this State, whether

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

organized, or active or inactive.

38

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SSV committee amendments adopted September 6, 2001.

- (b) "National Guard" means the Army National Guard and the AirNational Guard.
- 3 (c) "Army National Guard" means that part of the organized militia 4 that is a land force, is trained and has its officers appointed under the 5 16th clause of section 8, Article I of the Constitution of the United
- States, is organized, armed and equipped wholly or partly at Federal
  expense, and is Federally recognized.
- 8 (d) "Army National Guard of the United States" is the reserve 9 component of the Army of the United States all of whose members are 10 members of the Army National Guard.
- 11 (e) "Air National Guard" means that part of the organized militia 12 that is an air force, is trained and has its officers appointed under the 13 16th clause of section 8, Article I, of the Constitution of the United 14 States, is organized, armed and equipped wholly or partly at Federal 15 expense, and is Federally recognized.
- (f) "Air National Guard of the United States" means the reserve
   component of the Air Force of the United States all of whose members
   are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces establishedby State or Federal laws, as applicable.
  - (h) "Military" means any part of or all of the armed forces.
- 22 (i) "Active duty" means <sup>1</sup>[full-time] <sup>1</sup> duty in the active military 23 service <sup>1</sup>[, other than active duty for training] <sup>1</sup>. [State service is 24 meant unless Federal service is specified.]
- 25 (j) "Active duty for training" means <sup>1</sup>[full-time] <sup>1</sup> duty in the active 26 military service for training purposes. [State service is meant unless 27 Federal service is specified.]
- 28 (k) "Inactive duty training" means duty performed by a member of 29 the organized militia other than active duty or active duty for training.
  - (1) "Officer" means commissioned officer or warrant officer.
- 31 (m) "Grade" means a step or degree, in a graduated field of office 32 or military rank, that is established and designated as a grade by law 33 or regulation.
- 34 (n) "Rank" means the order of precedence among members of the 35 armed forces.
- 36 (o) "Permanent duty status" means full-time employment of a 37 member of the organized militia ordered to active duty by the 38 Governor to serve in the Department of Military and Veterans' Affairs.
- (p) "Shall" is used in an imperative sense.
- 40 (q) "Will" is used in a permissive sense.
- 41 (r) "Regulations" means the rules and regulations on the governing 42 and training of the militia.
- 43 (s) "Federal service" means duty in the active service of the United 44 States.
- 45 (t) "Armory" means any building or training installation utilized by 46 the organized militia.
- 47 (cf: P.L.1988, c.138, s.1)

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        3. N.J.S.38A:4-4 is amended to read as follows:
 2
         <sup>1</sup>[N.J.S.] <sup>1</sup>38A:4-4. [(a) All officials and employees] <sup>1</sup>a. <sup>1</sup>A
 3
     permanent or full-time temporary officer or employee of [this] the
 4
     State or of [any] a board [or], commission, authority or other
     instrumentality of the State or of [any] a county, school district or
 5
     municipality who [are members] is a member of the organized militia
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     shall be entitled, in addition to pay received, if any, as a member of the
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     organized militia, to leave of absence from [their] his or her
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     respective duties without loss of pay or time on all days during which
     [they] he or she shall be engaged in <sup>1</sup>[mandatory] any period of <sup>1</sup>
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     State or Federal active duty[,] <sup>1</sup>[or mandatory active duty for
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     training]<sup>1</sup> [or other duty ordered by the Governor]; provided,
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     however, that the <sup>1</sup>[such] <sup>1</sup> leaves of absence for <u>Federal</u> active duty
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     or active duty for training shall not exceed 90 work days in the
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     aggregate in any [one] calendar year. Any leave of absence for such
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     duty in excess of 90 work days shall be without pay but without loss
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     of time.
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         [(b)] b. Leave of absence for such military duty shall be in addition
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     to the regular vacation or other accrued leave allowed such officers
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     and employees by the State, county or municipal law, ordinance,
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     resolution, or regulation.
        c. Notwithstanding subsection a. of this section, a full-time
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     temporary officer or employee who has served under such temporary
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     appointment for less than one year shall receive for the service
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     hereinabove described leave without pay but without loss of time.
        <sup>1</sup>[d. State or Federal active duty and active duty for training shall
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     be deemed mandatory unless otherwise specified on the member's
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     orders. 1<sup>1</sup>
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     (cf: N.J.S.38A:4-4)
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         <sup>1</sup>4. (New section) In accordance with the provisions of Article
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     VIII, Section II, paragraph 5 of the New Jersey Constitution, upon
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     application for reimbursement by a county or municipal governing
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     body or a board of education to the State Treasurer for reimbursement
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     and approval of the application by the Director of the Division of
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     Budget and Accounting, reimbursement shall be made by the State for
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     any costs incurred as a result of the provisions of P.L., c. (pending
     before the Legislature as this bill).<sup>1</sup>
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        <sup>1</sup>[4.] <u>5.</u> P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed.
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        <sup>1</sup>[5.] <u>6.</u> This act shall take effect immediately.
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     Clarifies military leave benefits for public officers and employees.
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#### **CHAPTER 351**

**AN ACT** concerning military leave for public officers and employees, amending R.S.38:23-1, N.J.S.38A:1-1 and N.J.S.38A:4-4 and repealing P.L.1953, c.350 (C.38:23-1 et seq.).

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

1. R.S.38:23-1 is amended to read as follows:

Leave of absence for public officers, employees.

- 38:23-1. a. A permanent or full-time temporary officer or employee of the State or of a board, commission, authority or other instrumentality of the State, or of a county, school district or municipality, who is a member of the organized reserve of the Army of the United States, United States Naval Reserve, United States Air Force Reserve or United States Marine Corps Reserve, or other organization affiliated therewith, including the National Guard of other states, shall be entitled, in addition to pay received, if any, as a member of a reserve component of the Armed Forces of the United States, to leave of absence from his or her respective duty without loss of pay or time on all work days on which he or she shall be engaged in any period of Federal active duty, provided, however, that such leaves of absence shall not exceed 30 work days in any calendar year. Such leave of absence shall be in addition to the regular vacation or other accrued leave allowed such officer or employee. Any leave of absence for such duty in excess of 30 work days shall be without pay but without loss of time.
- b. Notwithstanding subsection a. of this section, a full-time temporary officer or employee who has served under such temporary appointment for less than one year shall receive for the service hereinabove described leave without pay but without loss of time.
  - 2. N.J.S.38A:1-1 is amended to read as follows:

Definitions.

- 38A:1-1. The following definitions apply to this Title:
- (a) "Militia" means all the military forces of this State, whether organized, or active or inactive.
  - (b) "National Guard" means the Army National Guard and the Air National Guard.
- (c) "Army National Guard" means that part of the organized militia that is a land force, is trained and has its officers appointed under the 16th clause of section 8, Article I of the Constitution of the United States, is organized, armed and equipped wholly or partly at Federal expense, and is Federally recognized.
- (d) "Army National Guard of the United States" is the reserve component of the Army of the United States all of whose members are members of the Army National Guard.
- (e) "Air National Guard" means that part of the organized militia that is an air force, is trained and has its officers appointed under the 16th clause of section 8, Article I, of the Constitution of the United States, is organized, armed and equipped wholly or partly at Federal expense, and is Federally recognized.
- (f) "Air National Guard of the United States" means the reserve component of the Air Force of the United States all of whose members are members of the Air National Guard.
- (g) "Armed forces" means the land, air and sea forces established by State or Federal laws, as applicable.
  - (h) "Military" means any part of or all of the armed forces.
  - (i) "Active duty" means duty in the active military service.
  - (j) "Active duty for training" means duty in the active military service for training purposes.
- (k) "Inactive duty training" means duty performed by a member of the organized militia other than active duty or active duty for training.
  - (1) "Officer" means commissioned officer or warrant officer.
- (m) "Grade" means a step or degree, in a graduated field of office or military rank, that is established and designated as a grade by law or regulation.
  - (n) "Rank" means the order of precedence among members of the armed forces.
- (o) "Permanent duty status" means full-time employment of a member of the organized militia ordered to active duty by the Governor to serve in the Department of Military and Veterans' Affairs.

- (p) "Shall" is used in an imperative sense.
- (q) "Will" is used in a permissive sense.
- (r) "Regulations" means the rules and regulations on the governing and training of the militia.
- (s) "Federal service" means duty in the active service of the United States.
- (t) "Armory" means any building or training installation utilized by the organized militia.
- 3. N.J.S.38A:4-4 is amended to read as follows:

Leave of absence without loss of pay, exceptions.

- 38A:4-4. a. A permanent or full-time temporary officer or employee of the State or of a board, commission, authority or other instrumentality of the State or of a county, school district or municipality who is a member of the organized militia shall be entitled, in addition to pay received, if any, as a member of the organized militia, to leave of absence from his or her respective duties without loss of pay or time on all days during which he or she shall be engaged in any period of State or Federal active duty; provided, however, that the leaves of absence for Federal active duty or active duty for training shall not exceed 90 work days in the aggregate in any calendar year. Any leave of absence for such duty in excess of 90 work days shall be without pay but without loss of time.
- b. Leave of absence for such military duty shall be in addition to the regular vacation or other accrued leave allowed such officers and employees by the State, county or municipal law, ordinance, resolution, or regulation.
- c. Notwithstanding subsection a. of this section, a full-time temporary officer or employee who has served under such temporary appointment for less than one year shall receive for the service hereinabove described leave without pay but without loss of time.

## C.52:13H-2.1 Reimbursement by State for cost incurred for certain military leave.

4. In accordance with the provisions of Article VIII, Section II, paragraph 5 of the New Jersey Constitution, upon application for reimbursement by a county or municipal governing body or a board of education to the State Treasurer for reimbursement and approval of the application by the Director of the Division of Budget and Accounting, reimbursement shall be made by the State for any costs incurred as a result of the provisions of P.L.2001, c.351.

#### Repealer.

- 5. P.L.1953, c.350 (C.38:23-1.1 et seq.) is repealed.
- 6. This act shall take effect immediately.

Approved January 6, 2002.