# 40A:12A-64

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2001 **CHAPTER:** 310

**NJSA:** 40A:12A-64 (Financing local development projects)

BILL NO: S2727 (Substituted for A4002)

SPONSOR(S): Inverso and Adler

DATE INTRODUCED: November 26, 2001

COMMITTEE: ASSEMBLY: ----

**SENATE:** Budget

**AMENDED DURING PASSAGE: No** 

**DATE OF PASSAGE:** ASSEMBLY: December 17, 2001

**SENATE:** December 17, 2001

**DATE OF APPROVAL:** January 3, 2002

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Original version of bill enacted)

S2727

SPONSORS STATEMENT: (Begins on page 38 of original bill)
Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A4002

SPONSORS STATEMENT: (Begins on page 38 of original bill)

Yes

Bill and Sponsors Statement identical to S2727

COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	SENATE:	No
FLOOR AMENDMENT STATEMENTS:		No
LEGISLATIVE FISCAL ESTIMATE:		No
VETO MESSAGE:		No
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# SENATE, No. 2727

# STATE OF NEW JERSEY

# 209th LEGISLATURE

INTRODUCED NOVEMBER 26, 2001

Sponsored by: Senator PETER A. INVERSO District 14 (Mercer and Middlesex) Senator JOHN H. ADLER District 6 (Camden)

Co-Sponsored by: Assemblymen Biondi and Bateman

## **SYNOPSIS**

Authorizes use of revenue allocation financing by certain municipalities and the use of additional financing mechanism by municipalities in certain areas.

# **CURRENT VERSION OF TEXT**

As introduced.

(Sponsorship Updated As Of: 12/18/2001)

1 AN ACT expanding the mechanisms available to finance local 2 development projects, supplementing chapter 12A of Title 40A of 3 the New Jersey Statutes and chapter 27D of Title 52 of the Revised 4 Statutes, and amending P.L.1992, c.79. 5 6 Be It Enacted by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Sections 1 through 10 of P.L., c. (C. ) (pending before 10 the Legislature as this bill) shall be known and may be cited as the 11 "Redevelopment Area Bond Financing Law." 12 13 2. (New section) As used in sections 1 through 10 of P.L. 14 ) (pending before the Legislature as this bill): "Authority" means the New Jersey Economic Development 15 16 Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), 17 the New Jersey Redevelopment Authority established pursuant to 18 section 4 of P.L.1996, c.62 (C.55:19-23) or other instrumentality 19 created by law by the State with the power to incur debt and issue 20 bonds and other obligations. "Board" means the Local Finance Board established in the Division 21 22 of Local Government Services in the Department of Community 23 Affairs. 24 "Bonds" mean bonds, notes or other obligations issued by the 25 authority or a municipality to finance or refinance redevelopment 26 projects pursuant to the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L., c. (C. 27 ) (pending before the Legislature as this bill), the "Local Redevelopment and Housing Law", 28 29 P.L.1992, c.79 (C.40A:12A-1 et seq.), or other applicable law. 30 "Financial agreement" means an agreement that meets the 31 requirements of a financial agreement under P.L.1991, c.431 32 (C.40A:20-1 et seq.). 33 "Municipality" means the municipal governing body or an entity 34 acting on behalf of the municipality if permitted by the federal Internal Revenue Code of 1986, or, if a redevelopment agency or 35 36 redevelopment entity is established in the municipality pursuant to 37 P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established. 38 39 "Redeveloper" means any person, firm, corporation or public body, 40 including the New Jersey Economic Development Authority or the 41 New Jersey Redevelopment Authority to the extent permitted by law, 42 that shall enter into or propose to enter into a contract with a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

municipality or other redevelopment entity for the redevelopment or

1 rehabilitation of an area in need of redevelopment, or an area in need

- 2 of rehabilitation, or any part thereof, under the provisions of the
- 3 "Redevelopment Area Bond Financing Law," sections 1 through 10 of
- 4 ) (pending before the Legislature as this bill), or P.L. , c. (C.
- for any construction or other work forming part of a redevelopment 5
- 6 or rehabilitation project.

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7 "Redevelopment" means clearance, replanning, development and

8 redevelopment; the conservation and rehabilitation of any structure or

9 improvement, the construction and provision for construction of

residential, commercial, industrial, public or other structures and the 10

11 grant or dedication of spaces as may be appropriate or necessary in the

12 interest of the general welfare for streets, parks, playgrounds, or other

13 public purposes, including recreational and other facilities incidental 14

or appurtenant thereto, and any other related costs and expenses

including preliminary planning and development costs and any

financing costs and expenses in accordance with a redevelopment plan. 16

17 "Redevelopment bond financing agreement" means a contract

18 between a municipality and a redeveloper for any work or undertaking

19 for the redevelopment of a redevelopment area, or part thereof, under

20 the provisions of the "Redevelopment Area Bond Financing Law,"

21 sections 1 through 10 of P.L. , c. (C. ) (pending before the

Legislature as this bill) or the "Local Redevelopment and Housing

23 Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), as the case may be.

24 "Redevelopment area" means an area which has been delineated a

"redevelopment area" or "area in need of redevelopment" pursuant to

26 the "Local Redevelopment and Housing Law," P.L.1992, c.79

27 (C.40A:12A-1 et seq.).

28 "Redevelopment project" means any work or undertaking pursuant

29 to a redevelopment plan; such undertaking may include any buildings,

30 land, including demolition, clearance or removal of buildings from

31 land, equipment, facilities, or other real or personal properties which 32 are necessary, convenient, or desirable appurtenances, such as but not

33 limited to streets, sewers, utilities, parks, site preparation, landscaping,

34 and administrative, community, health, recreational, educational, and

35 welfare facilities and any other related costs and expenses including

preliminary planning and development costs and any financing costs 36

37 and expenses.

38 "Special assessment" means an assessment upon the lands or

39 improvements on such lands, or both, in the redevelopment area

40 improvements undertaken pursuant to benefitted by

"Redevelopment Area Bond Financing Law," sections 1 through 10 of

42 P.L., c. (C. ) (pending before the Legislature as this bill), or

43 the "Local Redevelopment and Housing Law," P.L.1992, c.79 44 (C.40A:12A-1 et seq.), and assessed pursuant to chapter 56 of Title

45 40 of the Revised Statutes, R.S. 40:56-1 et seq., except as otherwise

provided in subsection b. of section 3 of P.L., c. (C.) (pending 46

before the Legislature as this bill). 47

## S2727 INVERSO, ADLER

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3. (New section) a. A municipality that has designated a redevelopment area may provide for tax abatement within that redevelopment area and for payments in lieu of taxes in accordance with the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, that the provisions of section 12 of P.L.1991, c.431 (C.40A:20-12) establishing a minimum or maximum annual service charge and requiring staged increases in annual service charges over the term of the exemption period, and of section 13 of P.L.1991, c.431 (C.40A:20-13) permitting the relinquishment of status under that act, shall not apply to redevelopment projects financed with bonds.

12 b. In addition to, or in lieu of, the tax abatement provided for in 13 subsection a. of this section, the municipality may provide by 14 ordinance for one or more special assessments within the 15 redevelopment area in accordance with chapter 56 of Title 40 of the Revised Statutes, R.S.40:56-1 et seq., provided, however, that the 16 17 provisions of R.S.40:56-35 shall be applied so that if any installment 18 of a special assessment shall remain unpaid for 30 days after the time 19 at which it shall become due, the municipality may provide, by 20 ordinance, either that: (1) the whole assessment or balance due 21 thereon shall become and be immediately due; or, (2) any subsequent 22 installments which would not yet have become due except for the 23 default shall be considered as not in default and that the lien for the 24 installments not yet due shall continue; and provided, further, that the 25 ordinance may require that the assessments be payable in quarterly, 26 semi-annual or yearly installments, with legal interest thereon, over a 27 period of years up to but in no event exceeding the period of years for 28 which the bonds were issued, or for 30 years, whichever shall be less. 29 In levying a special assessment on the lands or improvements, or both, 30 located in the redevelopment area, the municipality may provide that 31 the amount of the special assessment shall be a specific amount, not to exceed the cost of the improvements, paid with respect to property 32 located in the redevelopment area. That specific amount shall, to the 33 34 extent accepted by the owner of the property benefitted, be deemed 35 the conferred benefit, in lieu of the amount being determined by the 36 procedures otherwise applicable to determining the actual benefit 37 conferred on the property. Special assessments levied pursuant to an 38 ordinance adopted under this subsection shall constitute a municipal 39 lien upon confirmation by the municipal governing body or by the 40 court, under R.S.40:56-33, except that such amount shall constitute 41 a municipal lien effective upon the date accepted in writing by the 42 owner of the property benefitted if prior to the actual confirmation.

c. Upon adoption, a copy of the ordinance shall be filed for public inspection in the office of the municipal clerk, and there shall be published in a newspaper, published or circulating in the municipality, a notice stating the fact and the date of adoption and the place where

1 the ordinance is filed and a summary of the contents of the ordinance.

- 2 The notice shall state that any action or proceeding of any kind or
- 3 nature in any court questioning the validity or proper authorization of
- 4 the ordinance or the actions authorized to be taken as set forth in the
- 5 ordinance shall be commenced within 20 days after the publication of
- 6 the notice. If no action or proceeding questioning the validity of the
- 7 ordinance providing for tax abatement, special assessments or other
- 8 actions authorized by the ordinance shall be commenced or instituted
- 9 within 20 days after the publication of the notice, the county and the
- 10 school district and all other municipalities within the county and all
- residents and taxpayers and owners of property therein shall be forever
- 12 barred and foreclosed from instituting or commencing any action or
- proceeding in any court questioning the validity or enforceability of
- 14 the ordinance or the validity or enforceability of acts authorized under
- 15 the ordinance, and the ordinance and acts authorized by the ordinance
- shall be conclusively deemed to be valid and enforceable in accordance
- with their terms and tenor.

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- 4. (New section) a. The municipality may issue bonds itself in the manner provided for herein or pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.) or may apply to the authority to issue bonds, which in either case may be secured by payments in lieu of taxes or special assessments or both by the adoption of a resolution of the governing body to that effect.
- b. A municipality that has designated a redevelopment area may, by resolution of its governing body, if it determines to issue bonds
- 27 through the authority, enter into contracts with the authority relating
- 28 to any project or projects for the purpose of financing or refinancing
- 29 redevelopment, or act as a redeveloper, within a redevelopment area.
- 30 A resolution so adopted shall contain findings and determinations of
- 31 the governing body: (1) that the project will result in the
- 32 redevelopment of the municipality; and, (2) that the contract with the
- authority is a necessary or important inducement to the undertaking of
- 34 the project in that the contract makes the financing thereof feasible.
- 35 The contract or contracts, or the terms of any bonds issued directly by
- 36 a municipality may provide for the assignment, for the benefit of
- 37 bondholders, of all or any portion of payments in lieu of taxes, or
- 38 special assessments, or both. A contract may be made and entered
- 39 into for a term beginning currently or at some future or contingent
- date, and with or without consideration, and for a specified or unlimited time, and on any terms and conditions which may be
- 42 requested by the municipality and, if applicable, as may be agreed to
- by the authority in conformity with its contracts with the holders of
- bonds, and shall be valid and binding on the municipality. The
- 45 municipality is hereby authorized and directed to do and perform any
- 46 contract so entered into by it and to provide for the discharge of any

obligation thereunder in the same manner as other obligations of the municipality.

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Any contract, and any instrument making or evidencing the same, may be pledged or assigned by the authority, with the consent of the municipality executing the contract, to secure its bonds and thereafter may not be modified except as provided by the terms of the instrument or by the terms of the pledge or assignment.

The municipality may include in the terms of a bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.

11 c. The payments in lieu of taxes or special assessments, or both, 12 may be assigned directly by the municipality or the authority or the 13 trustee for the bonds as payment or security for the bonds. 14 Notwithstanding any law to the contrary, the assignment shall be an 15 absolute assignment of all the municipality's right, title, and interest in the payment in lieu of taxes or special assessments, or both, or portion 16 17 thereof, along with the rights and remedies provided to the municipality under the agreement including, but not limited to, the 18 19 right of collection of payments due. Payments in lieu of taxes and 20 special assessments assigned as provided hereunder shall not be 21 included in the general funds of the municipality, nor shall they be 22 subject to any laws regarding the receipt, deposit, investment or 23 appropriation of public funds and shall retain such status 24 notwithstanding enforcement of the payment or assessment by the 25 municipality or assignee as provided herein. The municipality shall be 26 a "person" within the meaning of that term as defined in section 3 of 27 P.L.1974, c.80 (C.34:1B-3); and the purpose described in this section 28 shall be a "project" within the meaning of that term as defined in 29 section 3 of P.L.1974, c.80 (C.34:1B-3).

d. Notwithstanding the provisions of subsection g. of section 37 of P.L.1992, c.79 (C.40A:12A-37), the bonds issued pursuant to this section may be issued as non-recourse obligations, and unless otherwise provided for by a separate action of the municipality to guarantee such bonds or otherwise provide for a pledge of the municipality's full faith and credit shall not, except for such action, be considered to be direct and general obligations of the municipality, and, absent such action, the municipality shall not be obligated to levy and collect a tax sufficient in an amount to pay the principal and interest on the bonds when the same become due and payable. The provisions of the "Local Government Supervision Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.) shall not apply to any bonds issued or authorized pursuant to this section and those bonds shall not be considered gross debt of the municipality on any debt statement filed in accordance with the "Local Bond Law," N.J.S.40A:2-1 et seq., and the provisions of chapter 27 of Title 52 of the Revised Statutes shall not apply to such bonds.

## S2727 INVERSO, ADLER

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1 e. The proceeds from the sale of bonds and any funds provided by 2 any department of the State, authority created by the State or bi-state 3 authority for the purposes described in the "Redevelopment Area Bond 4 Financing Law," sections 1 through 10 of P.L. , c. (C. (pending before the Legislature as this bill, shall not require 5 6 compliance with public bidding laws, including the "Local Public 7 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), or any other 8 statute where the redeveloper shall undertake the redevelopment 9 The use of these funds shall be subject to public 10 accountability and oversight by the municipality or agency providing 11 the funds.

12 In order to provide additional security for any loan to a 13 redeveloper or to bonds issued to finance a redevelopment project, the 14 municipality may utilize powers otherwise provided by law, including 15 the "Local Redevelopment and Housing Law," P.L.1992, c.79, (C.40A:12A-1 et seq.), to provide for any extension of the 16 17 municipality's credit to any redeveloper or its full faith and credit 18 which may include a full faith and credit lease as security for the bonds 19 or any loan to a redeveloper. To the extent that the municipality 20 provides for a full faith and credit guarantee of any loan to a 21 redeveloper or any bonds, but determines not to authorize the issuance 22 of bonds or notes to provide for the funding source thereof, \_or 23 otherwise determines to enter into a full faith and credit lease, it may 24 do so by resolution approved by a majority of the full governing body. 25 To the extent that bonds or notes are authorized as provided above, 26 such bonds or notes shall be authorized pursuant to the provisions of 27 the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible 28 from the gross debt of the municipality until such time as such bonds 29 or notes are actually issued, and only up to the amount actually issued, 30 to fund such guarantee.

31 g. A financial instrument, whether issued by a municipality or an 32 authority, that is secured in whole or in part by payments in lieu of taxes or by special assessments, or both, as provided herein shall be 33 34 subject to the review and approval of the board. That review and approval shall be made prior to approval of, in the case of a 35 36 municipality, an introduce ordinance or, in the case of an authority, a 37 resolution. The board shall be entitled to receive from the applicant 38 an amount sufficient to provide for all reasonable professional and 39 other fees and expenses incurred by it for the review, analysis and 40 determination with respect thereto. As part of its review, the board 41 shall specifically solicit comments from the Office of State Planning 42 and the New Jersey Economic Development Authority in addition to 43 comments from the public. As part of the board's review and 44 approval, it shall consider where appropriate one or more of the 45 following: whether the redevelopment project or plan promotes 46 approaches and concepts to reduce congestion; enhance mobility;

1 assist in the redevelopment of our municipalities; and otherwise 2 improve the quality of life of our citizens.

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- 4 5. (New section) a. Payments required to be made in accordance with an agreement for payments in lieu of taxes entered into under 6 section 3 of P.L., c. (C. ) (pending before the Legislature as this bill) shall be a continuous lien on the land against which the 8 ordinance is recorded on and after the date of recordation of both the ordinance and the agreement, whether simultaneously or not, or the 10 date of confirmation of the special assessments, whichever is earlier. All subsequent payments in lieu of taxes thereunder, interest, penalties 12 and costs of collection which thereafter fall due or accrue shall be added and relate back to and be a part of the initial lien. Upon recordation of the ordinance and agreement, payments in lieu of taxes shall constitute a municipal lien within the meaning, and for all purposes, of law. 16
- 17 b. If bonds are issued, the municipality or the redeveloper may 18 record, either simultaneously or at different times, any ordinance 19 enacted by the municipality relating to the payment in lieu of taxes 20 agreement or special assessments and, either simultaneously with the 21 ordinance or at different times, a copy of the agreement or agreements. 22 The ordinance, when recorded, shall contain a legend at the top of the 23 front page substantially as follows:
  - ORDINANCE SECURES "THIS BONDS OR **OTHER** OBLIGATIONS ISSUED IN ACCORDANCE WITH PROVISIONS OF THE 'REDEVELOPMENT AREA BOND FINANCING LAW' AND THE LIEN HEREOF IN FAVOR OF THE OWNERS OF SUCH BONDS OR OTHER OBLIGATIONS IS A MUNICIPAL LIEN SUPERIOR TO ALL OTHER NON-MUNICIPAL LIENS HEREAFTER RECORDED."
- 31 c. Notwithstanding any law to the contrary, upon recordation of 32 both the ordinance and any accompanying agreement, the lien thereof 33 shall be perfected for all purposes in accordance with law and the lien 34 shall thereafter be superior to all non-municipal liens thereafter recorded or otherwise arising, without any additional notice, 35 recording, filing, continuation filing or action, until the payment in full 36 37 of the bonds. The lien thereby established shall apply not only to the 38 bonds initially issued, but also to any refinancing or refunding thereof, 39 as well as to any additional bonds thereafter issued on a parity 40 therewith in accordance with the provisions of the original documents 41 securing the initial bonds; provided, however, that in the event any 42 ordinance or agreement is amended or supplemented in a way which 43 increases the amount of payment in lieu of taxes or special 44 assessments, the lien as to that increase shall be perfected and apply 45 upon the recordation of the amended or supplemented ordinance and agreement (including the above-recited legend). Except as set forth 46

in this section, no amendment or supplement to the ordinance or agreement thereafter recorded shall affect the perfection or priority of the lien established upon original recordation thereof.

d. Upon the final payment in full of any bonds secured as provided in this section and section 4 of P.L. , c. (C. ), the lien established hereby shall terminate, and the municipality shall record a notice to that effect.

6. (New section) In lieu of, or in addition to, the provisions of section 5 of P.L., c. (C. ) (pending before the Legislature as this bill), the municipality may provide in the agreement that the payment in lieu of taxes, if any, is to be secured by a mortgage. In that event the mortgage may also be assigned and pledged to the repayment of the bonds authorized herein.

The assignment of any mortgage that secures a payment in lieu of taxes, if any, may also be an absolute assignment of all or part of the municipality's right, title, and interest in the mortgage and, to the extent assigned, any moneys realized from the foreclosure of the mortgaged property shall not be included in the general funds of the municipality.

After the bonds are paid and no longer deemed to be outstanding, the assignment of the mortgage shall terminate.

7. (New section) All bonds issued pursuant to the "Redevelopment Area Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill) are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and the bonds, and the interest thereon and the income therefrom, and all facility charges, funds, revenues and other moneys pledged or available to pay or secure the payment of the bonds, or interest thereon, shall at all times be exempt from taxation except for transfer inheritance and estate taxes.

8. (New section) The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to the "Redevelopment Area Bond Financing Law," P.L. ) (pending before the Legislature as this bill) that the State will not limit or alter the terms of any agreement, ordinance or resolution made in connection with the security for and the issuance and sale of any bonds, so as to in any way impair the rights or remedies of such holders, and will not modify in any way the exemption from taxation provided for in the "Redevelopment Area Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill), until the bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf

1 of such holders, are fully met and discharged or provided for. 2 3 9. (New section) If any section, subsection, clause or provision of 4 the "Redevelopment Area Bond Financing Law," P.L. 5 ) (pending before the Legislature as this bill) shall be adjudged to be unconstitutional or ineffective in whole or in part, to the extent 6 that it is not adjudged unconstitutional or is not ineffective, it shall be 7 8 valid and effective and no other section, subsection, clause or 9 provision of the "Redevelopment Area Bond Financing Law," , c. P.L. (C. ) (pending before the Legislature as this 10 bill) shall on account thereof be deemed invalid or ineffective, and the 11 inapplicability or invalidity of any section, subsection, clause or 12 provision the "Redevelopment Area Bond Financing Law," of 13 14 P.L. , c. (C. ) (pending before the Legislature as this 15 bill) in any one or more instances or under any one or more circumstances shall not be taken to affect or prejudice in any way its 16 17 applicability or validity in any other instance or under any other 18 circumstance. 19 20 10. (New section) After issuance, pursuant to the "Redevelopment 21 Area Bond Financing Law," P.L. , c. (C. ) (pending before 22 the Legislature as this bill) all bonds shall be conclusively presumed to 23 be fully authorized and issued by all courts and officers of this State, and any person shall be estopped from questioning their sale, 24 25 execution or delivery. 26 27 11. Sections 11 through 41 of P.L. (C. ) (pending , c. 28 before the Legislature as this bill) shall be known and may be cited as 29 the "Revenue Allocation District Financing Act." 30 31 12. (New section) The Legislature finds and declares that: 32 a. There are areas within certain municipalities in this State that deter private capital investment because of the deteriorating condition 33 34 of the land, buildings and infrastructure within those areas, or that have not experienced private capital investment due to inadequate 35 infrastructure or adverse economic conditions. 36 b. These areas also create an economic burden for the municipality 37 38 due to the limited tax base and underutilization of resources. 39 The scarcity of resources available to municipalities for 40 redevelopment has severely hampered these municipalities' ability to 41 rehabilitate these areas. In order to redevelop these areas in a beneficial manner, 42 municipalities should be provided the means to finance certain costs of 43 44 redevelopment so as to open new avenues for private investment; 45 stimulate commercial, industrial, recreational, cultural, entertainment, civic and educational enterprise; and create favorable conditions for 46

- 1 increases in economic activity, property values, employment 2 opportunities and the provision of affordable housing.
- e. The use of new redevelopment tools as a catalyst for economic revitalization can be maximized if employed in conjunction with the redevelopment planning process established pursuant to P.L.1992,
- 6 c.79 (C.40A:12A-1 et al.).
- f. The State should consider, where appropriate, one or more of the following: whether the redevelopment project or plan promotes approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.
- g. It is, therefore, in the public interest to authorize the use of revenue allocation financing by municipalities and the dedication of payments in lieu of taxes toward the retirement of debt incurred in redevelopment, as set forth hereunder, to encourage private investment within areas that are blighted or in need of redevelopment or would otherwise remain unused.

- 19 13. (New section) As used in sections 11 through 41 of P.L. 20 c. (C. ) (pending before the legislature as this bill):
- 20 c. (C. ) (pending before the legislature as this bill):
  21 "Area in need of redevelopment" means a redevelopment a
- "Area in need of redevelopment" means a redevelopment area as defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).
- "Board" means the Local Finance Board established in the Division
   of Local Government Services in the Department of Community
   Affairs.
- "Bonds" means the bonds, notes and bond anticipation notes issued to finance projects pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).
- "District" means the area or areas within a municipality designated as a revenue allocation district pursuant to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).
- "District agent" means that entity designated by the municipal governing body pursuant to section 14 of P.L., c. (C.) (pending before the Legislature as this bill) to administer a revenue allocation plan on behalf of the municipality.
- "Eligible revenue" means the property tax increment and any other incremental revenues set forth in section 21 of P.L. , c. (C. ) (pending before the Legislature as this bill).
- "Municipality" means the municipal governing body or an entity acting on behalf of the municipality if permitted by the federal Internal
- 43 Revenue Code of 1986 or, if a redevelopment agency or
- 44 redevelopment entity is established in a municipality pursuant to
- 45 P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so
- 46 provides, the redevelopment agency or entity so established.

"Permitted investment obligations" means any securities permitted for purchase by local units of government pursuant to section 8 of P.L.1977, c.396 (C.40A:5-15.1).

"Plan" means the final revenue allocation plan developed by a district agent pursuant to section 22 of P.L., c. (C.) (pending before the Legislature as this bill) and containing, among other elements, the proposed projects, estimated cost of the projects, sources of revenue, and the terms of any obligations, undertakings or commitments to be incurred by the district agent.

"Pledged revenues" means those eligible revenues designated in the plan for payment of project costs.

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12 "Project" means the purchasing, leasing, condemning or otherwise 13 acquiring of land or other property, or an interest therein, in the 14 district or as necessary or convenient for the acquisition of any 15 right-of-way or other easement to or from the revenue allocation district; the moving and relocation of persons or businesses displaced 16 17 by the acquisition of land or property; the acquisition, construction, reconstruction or rehabilitation of land or property and the 18 19 improvements thereon, or the financing thereof, including demolition, 20 clearance, removal, relocation, renovation, alteration, construction, 21 reconstruction, alteration or repair of any land, building, street, 22 highway, alley, utility, mass transit facility, service or other structure, 23 infrastructure or improvement in the district or necessary to effectuate the plan for the district, including infrastructure improvements outside 24 25 the district, but only those which are integral to the effectuation of the 26 plan; the acquisition, construction, reconstruction, 27 rehabilitation or installation of public facilities and improvements, or 28 the financing thereof; acquisition, construction, reconstruction or 29 rehabilitation of residential structures, or the conversion to residential 30 use of structures previously designed or used for other purposes, or 31 the financing thereof, nonprofit corporation or other suitable public or 32 private person, firm, corporation or association, and which, to the extent economically feasible, shall constitute housing affordable to 33 34 persons and families of low and moderate income pursuant to P.L.1985, c.222 (C.52:27D-301 et al.) or rules and regulations 35 adopted pursuant thereto; and all costs associated with any of the 36 foregoing, including the cost of administrative appraisals, legal, 37 38 financial, economic and environmental analyses, engineering or 39 cleanup, planning, design, architectural, surveying or other 40 professional and technical services necessary to effectuate the 41 purposes of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as 42 43 this bill).

"Project cost" means the cost of the plan or project in all or any part of the district and of all and any property, rights, easements, privileges, agreements and franchises deemed by the district agent to

- 1 be necessary or useful and convenient therefor or in connection
- 2 therewith, including interest or discount on bonds; cost of issuance of
- 3 bonds; engineering and inspection costs; legal expenses; costs of
- 4 financial and other professional estimates and advice; organization,
- 5 administrative, operating and other expenses of the district agent prior
- 6 to and during the planning and implementation of a development, plan
- 7 or project, including such provision as the district agent may determine
- 8 for the payment, or security for payment, of principal of or interest on
- 9 bonds during or after the implementation of any development, plan or 10 project.

"Property tax increment" means the amount obtained by:

- (1) multiplying the general tax rate levied each year by the taxable value of all the property assessed within a district in the same year, excluding any special assessments; and
- (2) multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the district, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the district.

"Property tax increment base" means the aggregate taxable value of all property assessed which is located within a district as of October 1 of the year preceding the year in which the district is authorized pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

"Redevelopment plan" means a redevelopment plan as the term is defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).

"Revenue increment base" means the amount of any eligible revenues, other than the property tax increment, collected in the calendar year immediately preceding the adoption of the plan.

"Taxing entity" means the county, the school district or districts, and the municipality authorized to levy a tax on the taxable property within a municipality.

14. (New section) The governing body of any municipality may by ordinance establish a district or districts. In the case of a municipality whose redevelopment powers are assigned by law to a regional planning commission, the commission may, by resolution, establish a district or districts in the area within which the commission has jurisdiction.

A revenue allocation district shall consist of all lots and streets within the borders of an area within a municipality or within areas of the municipality designated in the plan. The lots and streets shall be contiguous unless the municipality determines that non-contiguous areas of the municipality should comprise one district because those areas are part of a common development project or plan. The total taxable value in all districts designated shall not exceed 15 percent of

- 1 the total taxable property assessed within the municipality, as
- 2 determined by the municipal assessor, except that, upon a request by
- 3 the governing body, the board may approve for inclusion in the district
- 4 up to 20 percent of the total taxable property assessed in the
- municipality, as determined by the municipal assessor. The lots and 5
- 6 streets to be designated as part of the plan shall be designated as a
- 7 revenue allocation district as part of a duly adopted redevelopment
- 8 plan approved by the governing body.
- 9 The ordinance or resolution, as appropriate, shall be adopted as 10 provided in section 17 of P.L., c. (C.) (pending before the Legislature as this bill), and shall include or incorporate: 11
- 12 a. a map designating the area or areas within the municipality as a 13 district or districts;
- 14 b. a certification by the municipal assessor that, upon the basis of 15 property assessments as of October 1 of the year preceding the certification, the total taxable property value in all districts designated 16 17 by the municipality, including the district being proposed in the ordinance, does not exceed 15 or 20 percent, as the case may be, of 18 19 the total taxable property assessed in the municipality, as provided in 20 the ordinance adopted in accordance with the provisions of this 21
  - c. the designation of a district agent, which may be a county, a county improvement authority, the New Jersey Redevelopment Authority, the New Jersey Economic Development Authority or a municipality; provided, however, that if a district is created in an area under the jurisdiction of a regional planning commission which has been assigned redevelopment powers pursuant to law, that commission shall serve as the district agent in connection with that district;
- 29 d. a designation of all or any percentage of any eligible revenue or 30 revenues as pledged revenues;
- e. a statement of whether or not the municipality intends that any 32 of the bonds issued by the district agent, if other than a municipality,
- be guaranteed by the municipality, or be issued as qualified bonds
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- 34 pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38
- (C.40A:3-1 et seq.), or both; 35
- 36 f. a proposed preliminary revenue allocation plan, as set forth in 37 section 15 of the P.L. , c. (C. ) (pending before the Legislature
- 38 as this bill);

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- 39 documentation that the district has been identified in the 40 appropriate redevelopment plan; and
- 41 h. Such other conditions or limitations as shall be imposed on the 42 district agent by the governing body.
- 44 15. (New section) The proposed preliminary revenue allocation 45 plan shall include:
- 46 a. a certification by the municipal tax assessor of the property tax

1 increment base of the district;

- 2 b. a statement of the revenues, if any, to be pledged to support 3 bonds of the district, the percentage of such revenues to be so 4 pledged, and a certification by the chief financial officer of the municipality of the revenue increment base for each of the pledged 5 6 revenues other than the property tax revenue base. If the amount of 7 any such revenue base cannot be certified, then the chief financial 8 officer shall estimate the amount and describe the basis for preparing 9 the estimate and the manner in which the revenue increment base will be determined after adoption of the plan; 10
  - c. a description of the proposed project or projects, an estimate of their cost, a proposed construction schedule, the projected amount of bonds to be issued and whether interest on such bonds is exempt from taxation for federal income tax purposes and the projected debt service on the bonds issued to finance the project;
  - d. a description of the development expected or planned within the district, including the identification of the developers, if any, other than the district agent or the municipality, and their contractual relationship, if any, with the district agent or the municipality;
  - e. an estimate of the taxable value of the assessed property within a district upon completion of the projects;
  - f. a projection of the amount of the pledged revenues during the period in which any bond will be outstanding;
  - g. a statement of whether or not the district agent intends to create a reserve for payment of project costs prior to the adoption of the final revenue allocation plan;
  - h. a statement of whether or not tax abatements or exemptions or special assessments are expected to be granted in the district; and
    - i. a fiscal impact statement for the taxing entities involved.

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16. (New section) When an ordinance establishing or amending a district has passed first reading, it shall be submitted as an application, together with all included and incorporated certificates and documents and such additional documentation as the board may by rule prescribe, to the board.

The board shall approve the ordinance if it determines that:

- a. the planned developments are likely to be realized and would not likely be accomplished by private enterprise without the creation of the district and the revenue allocation financing of the proposed project or projects;
- b. the revenue increments and any other pledged revenues will be sufficient to pay debt service on bonds issued to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. the creation of the district will contribute to the economic

1 development of the municipality;

- e. the size of the proposed district and the amount of the pledged revenues do not exceed the size and amount necessary to accomplish the purposes of the plan;
- f. any insufficiency or shortfall in the amount of the revenue or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
- g. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
- h. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

- 17. (New section) a. The board may make written recommendations as to any aspect of the ordinance and the preliminary revenue allocation plan and any related fiscal matters of the municipality which in the opinion of the board shall be changed in order to effectuate the plan. The board may condition its approval of the ordinance upon the adoption of its recommendations by the municipality.
- b. The board shall approve, approve with conditions, or disapprove the ordinance within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the ordinance shall be deemed approved. If the board disapproves the ordinance it shall, within 30 days of signifying its disapproval, set forth its reasons in writing. The municipality may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board, the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof.

18. (New section) After adoption of the ordinance establishing a district there shall be no expansion or contraction of the boundaries of the district, the designation of the district agent, or the designation of the pledged revenues without adoption of an amending ordinance approved by the board as provided in section 17 of P.L., c. (C.) (pending before the Legislature as this bill).

19. (New section) Whenever a district is expanded as permitted under section 18 of P.L., c. (C.) (pending before the Legislature as this bill) the property tax increment base for any area added to the district shall be the aggregate taxable value of all

- 1 property assessed which is located within the added area as of October
- 2 1 of the year preceding the year in which the area is added, as certified
- 3 by the municipal assessor. The revenue increment base of all other
- 4 eligible revenues shall include the amounts of all other eligible
- revenues from sources within the added area in the calendar year 5
- preceding the year in which the area is added, as certified by the chief 6
- 7 financial officer of the municipality.
- 8 Whenever a district is contracted as permitted under section 18 of
- 9 ) (pending before the Legislature as this bill) the tax P.L. , c. (C.
- increment base and the increment base of all other eligible revenues of 10
- 11 the district shall be adjusted as if that area had not been a part of the
- 12 district at the time when it became part of the district.
- 13 14
- 20. (New section) The district agent shall have the following powers and responsibilities to the extent so designated by ordinance:
- 15 16 a. to make and enter into contracts or agreements with public
- 17 agencies, nonprofit corporations or other suitable public or private
- 18 persons, firms, corporations or associations, and to make loans or
- 19 grants to, or guarantee the obligations of, any other public agency or
- 20 corporation, as may be necessary, convenient or incidental to the
- 21 execution of the plan and the exercise of the district agent's powers
- 22 under the "Revenue Allocation District Financing Act," sections 11
- 23 through 41 of P.L., c. ) (pending before the Legislature as (C.
- 24 this bill);
- 25 b. to enter into agreements or other transactions with, and accept
- 26 grants, loans, appropriations or other assistance or cooperation from
- 27 the United States or any agency thereof, or from the State or a county
- 28 or municipal governing body or any agency thereof, or any nonprofit 29
- corporation or other suitable public or private person, firm, corporation or association in furtherance of the purposes of the 30
- "Revenue Allocation District Financing Act," sections 11 through 41 31
- 32 of P.L., c. (C.) (pending before the Legislature as this bill);
- 33 c. to prepare and administer the plan according to the provisions
- 34 of the "Revenue Allocation District Financing Act," sections 11
- through 41 of P.L., c. (C.) (pending before the Legislature as this 35
- 36 bill);

- 37 d. to hire or consult with private consultants when preparing the
- 38 plan, or to enter into agreements with public or nonprofit private
- 39 agencies to prepare and administer the plan;
- 40 e. to issue bonds or cause bonds to be issued for any purpose of
- 41 the district authorized by or pursuant to the "Revenue Allocation
- Act," 42 District Financing sections 11 through
- ) (pending before the Legislature as this bill), or to 43 P.L., c. (C.
- issue refunding bonds for the purpose of paying or retiring bonds 45 previously issued by it, and to issue notes in anticipation of the
- issuance of bonds as provided in the "Revenue Allocation District 46

- Financing Act," sections 11 through 41 of P.L., c. (C. ) (pending before the Legislature as this bill);
- f. to seek and receive funds from local, State and federal governments and from private sources for the purpose of implementing any authorized development or project or meeting any project cost; and
- g. to pay project costs, specifically including payments to a private developer, as reimbursement for project costs incurred by a private developer, in accordance with a redevelopment bond financing agreement entered into by the municipality or municipalities and the private developer;
- h. to include in the terms of any resolution, bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.
- Except as provided otherwise herein, nothing herein is intended to limit the powers granted under any other law or regulation to the entity acting as district agent under the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

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- 21 21. (New section) The plan may include one or more of the 22 following eligible revenues if the municipality is otherwise authorized 23 by law to collect such revenues:
- a. incremental payments in lieu of taxes, with respect to property located in the district, made pursuant to the "Five-Year Exemption and Abatement Law," P.L.1991, c.441 (C.40A:21-1 et seq.) or the "Long Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et al.);
- b. incremental revenues from payroll or wage taxes with respect to activities carried on within the district;
- 30 c. incremental revenue from lease payments made to the 31 municipality or district agent with respect to property located in the 32 district;
  - d. incremental revenue from payments in lieu of taxes or service charges with respect to property located within the district;
    - e. incremental revenue from parking taxes derived from parking facilities located within the district;
- f. admissions and sales taxes received from the operation of a public facility which the district agent is authorized by law to retain;
- g. sales and excise taxes which are derived from activities within the district and which are rebated to or retained by the municipality pursuant to the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.) or any other law providing for such rebate or retention;
- h. parking revenue from public parking facilities built as part of a project except for public parking facilities owned by parking authorities pursuant to the "Parking Authority Law," P.L.1948, c.198

1 (C.40:11A-1 et seq.);

- i. assessments as allowed by law that are levied against properties in a district, if consented to by the governing body of the municipality
- 4 in which the district is situated;
- 5 j. the property tax increment.
- 6 The incremental revenue for the revenues listed in subsections b.,
- 7 c., d. and e. of this section shall be calculated as the difference
- 8 between the amount collected in any calendar year from any eligible
- 9 revenue source included in the plan, less the revenue increment base
- 10 for that eligible revenue.

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- 22. (New section) Before pledging any revenues, issuing any bonds, incurring any obligations or guaranteeing the obligations of any other entity with respect to the project costs of any project, the district agent shall adopt a final revenue allocation plan for that project. That plan shall include:
- a. a description of the project or projects to be financed, including the projected cost and construction schedule;
- b. a description of any development to be undertaken by any developer in connection with the project, including an estimate of the eligible revenues anticipated from the development;
- c. a description of the eligible revenues to be pledged to the support of the project, or to the bonds or other obligations to be issued or incurred by the district agent;
- d. a description of other anticipated projects for the district and the anticipated means of financing those projects;
- e. a copy of any proposed bond resolution, contract, lease or other agreement to be adopted or authorized by the district agent. Any proposed bond resolution shall include a description of the security features of the bonds, including reserve funds or other security enhancements, if any, such as a municipal guarantee, qualified bond authorization, bond insurance or letter of credit; the maturity schedule for the bonds; the estimated interest rate; the period of capitalized interest, if any; an estimate of the costs of issuance, with identification
- interest, if any; an estimate of the costs of issuance, with identification of bond counsel, financial advisers, underwriters and other
- 36 professionals engaged to assist in the issuance of bonds; lien priorities
- among projects, if any; and such other information as the board may require; and
- f. a certification by the chief financial officer of the property tax increment base, if property tax increment revenue is to be pledged, and
- 41 of the revenue increment base for each other pledged revenue. If the
- 42 amount of any such revenue increment base cannot be certified, then
- 43 the chief financial officer shall estimate the amount and describe the
- basis for preparing the estimate and the manner in which the revenue
- increment base will be determined after adoption of the final plan.

- 1 23. (New section) A final revenue allocation plan shall be 2 submitted to the governing body of the municipality for approval by 3 ordinance. When an ordinance embodying a final revenue allocation 4 plan has been introduced in writing at a meeting of the governing body and approved on first reading, which may be by title, by a majority of 5 6 the authorized membership thereof, it shall be submitted, together with all included and incorporated certificates and documents and such 7 8 additional supporting documentation as the board may by rule
  - The board shall approve the plan if it determines that:
  - a. the planned developments are likely to be realized and would not be accomplished by private enterprise without the creation of the district and the financing of the proposed project or projects;
  - b. the pledged revenues will be sufficient to pay debt service on bonds and discharge any obligations undertaken by the district agent to effectuate the plan;
  - c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
  - d. any insufficiency or shortfall in the amount of the revenues or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
  - e. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
  - f. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

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prescribe, to the board.

- 24. (New section) a. The board may make written recommendations as to any aspect of the plan and any related fiscal matters of the municipality or the district agent which, in the determination of the board, must be changed in order to effectuate the plan, and the board may condition its approval of the plan upon the adoption of its recommendations.
- The board shall approve, approve with conditions, or 39 40 disapprove the plan within 60 days of its receipt of an application 41 which the board has deemed to be complete. If the board does not act 42 within 60 days the plan shall be deemed approved. If the board 43 disapproves the plan it shall set forth its reasons in writing within 44 30 days of its disapproval. The governing body, upon 45 recommendation of the district agent, may amend the ordinance and resubmit it to the board. 46

1 c. Upon receipt of the approved ordinance from the board the 2 municipal governing body may adopt the ordinance at a meeting of the 3 governing body by a majority of the authorized membership thereof. 4 Any changes to the plan as embodied in the ordinance, including the pledge or utilization of eligible revenues subject, however, to any 5 6 rights of bondholders shall be by amendment of the ordinance adopted 7 and approved by the same method as prescribed in section 17 of 8 , c. (C. ) (pending before the Legislature as this bill) in 9 connection with the proposed preliminary revenue allocation plan 10 included in the ordinance establishing the district.

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- 25. (New section) If the preliminary revenue allocation plan has designated the property tax increment as a pledged revenue, the property tax increment shall be calculated and paid to the revenue allocation fund or the bond trustee, as appropriate, as provided hereunder.
- a. Upon the striking of the tax rate in each year following the adoption of the ordinance creating the district, the chief financial officer of the municipality, with assistance provided by the assessor and collector, shall calculate the amount of property tax increment, if any, for each revenue allocation district within the municipality and shall certify to the district agent of each such district a copy of that calculation. Thereafter the chief financial officer shall, within 10 days after each date fixed by statute for the payment of property taxes, cause to be deposited in the revenue allocation fund of the district agent or paid to the trustees as provided in the resolution authorizing the issuance of bonds the percentage of the property tax increments certified in the plan as designated to be so deposited or paid. The calculation of the property tax increment shall be based on the amount to be billed at the quarterly payment date, regardless of whether or not the increment is actually collected from the taxpayers within the district.
- b. Whenever an added assessment shall occur within a district, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days of the date fixed by law for payment of property taxes on such added assessment, cause to be paid to the revenue allocation fund or the bond trustee, as appropriate, the property taxes, or a percentage thereof as designated in the plan, billed upon such added assessment, regardless of whether or not the tax or any portion thereof is actually collected.
- c. Whenever an omitted assessment which if not omitted would have been included in the computation of the tax increment of a district occurs, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days after the date fixed by statute for payment of taxes upon such omitted assessments, cause to be deposited to the revenue allocation fund or

1 paid to the bond trustees of the district, as appropriate, the proportion 2 of tax upon such omitted assessments designated in the plan for such 3 deposit or payment, regardless of whether or not the tax or any 4 portion thereof is actually collected.

- d. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors with respect to a tax year subsequent to the creation of the district alter the amount of property tax increment certified pursuant to this section for that tax year.
- e. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors alter the property tax increment base of the district.
- f. Whenever a revaluation or general reassessment occurs in a municipality which has designated one or more districts, the property tax increment base for each district shall be adjusted to equal the absolute difference between the taxable value of the property in the district after revaluation or reassessment less the amount of the property tax increment base for the year immediately prior to the revaluation or reassessment divided by the adjusted tax rate. The adjusted tax rate shall be a fraction, the numerator of which is the total tax levy of the municipality before revaluation or reassessment and the denominator of which is the total taxable value of all taxable property in the municipality after revaluation or reassessment.

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- 26. (New section) If the preliminary revenue allocation plan has designated any eligible revenues, in addition to or other than the property tax increment, as a pledged revenue, the other pledged revenues shall be deposited as provided in this section.
- a. The collector of any pledged revenues shall certify to the municipal chief financial officer the amount of the eligible revenue collected in the preceding calendar year no later than January 30 of each year and shall pay to the municipality such amount, or the percentage thereof designated in the plan, beginning in the first calendar year after the creation of the district.
- b. The municipality shall include in its budget the amount certified as collected in the preceding year and shall pay to the district agent for deposit in the revenue allocation financing fund the amount certified in the plan as designated for such payment.
- Payments in lieu of taxes shall be deposited in four equal installments, regardless of the date or dates fixed for such payments by statute, agreement or otherwise.

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27. (New section) The district agent shall submit its operating 44 budget for the district annually to the Director of the Division of Local Government Services in the Department of Community Affairs. If the district agent certifies that the budget is in compliance with a 46

- 1 preliminary or final financing plan and all other relevant statutes and
- 2 rules, the director shall approve the budget within 45 days of receipt.
- 3 If the director disapproves the budget he shall state the reasons
- 4 therefor, in writing. The district agent may then make the necessary
- 5 changes and resubmit the budget for approval. The director may
- 6 adopt rules and regulations in accordance with the "Administrative
- 7 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to ensure the
- 8 fiscal integrity of districts and effectuate the intent of the "Revenue
- 9 Allocation District Financing Act," P.L. , c. (C. ) (pending before
- 10 the Legislature as this bill).

- 28. (New section) The district agent shall establish and maintain a special fund called the "(Name of district agent) Revenue Allocation Fund," and herein referred to as "district fund" or "fund."
- 14 Fund, and herein referred to as district fund of fund.
- 15 The fund shall be used by the district agent for purposes of the
- 16 "Revenue Allocation District Financing Act," P.L. , c. (C.
- 17 (pending before the Legislature as this bill), including but not limited
- 18 to:
- a. paying the project costs;
- b. paying the principal of and interest on bonds or other obligations
- 21 issued or guaranteed pursuant to the "Revenue Allocation District
- 22 Financing Act," P.L. , c. (C. ) (pending before the Legislature as
- 23 this bill);
- c. prepaying the principal of and interest on the bonds or other
- 25 obligations;
- d. paying additional property tax increment revenue, if any, to
- 27 taxing entities, as provided for in subsections b. and c. of section 29
- 28~ of P.L.  $\,$  , c.  $\,$  (C.  $\,$  ) (pending before the Legislature as this bill) or in
- 29 the final revenue allocation plan; and
- e. reimbursing the municipality for any payments made by the State
- 31 pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38
- 32 (C.40A:3-1 et seq.) to pay debt service on any qualified bonds issued
- 33 pursuant to section 35 of P.L., c. (C.) (pending before the
- 34 Legislature as this bill).

- 29. (New section) a. Prior to the adoption of a final revenue allocation plan, the district agent may draw money from the revenue allocation fund for purposes of paying all project costs incurred in connection with the development of the final revenue allocation plan as provided in the approved operating budget, including a reserve for
- 41 project costs if such reserve is part of the preliminary plan.
- b. At the end of each calendar year, any moneys in the fund not
- 43 pledged to bondholders or otherwise required by the district agent for
- 44 development of the plan shall be distributed to the appropriate taxing
- or revenue collecting entities that shall forgo the pledged revenues.
- 46 The revenues shall be distributed by the district agent in proportion to

the taxing effort of each taxing or revenue collecting entity in the year of distribution; except that no revenues deposited in the fund shall be included in the calculation of any adjustment payments payable to an intermunicipal account pursuant to statute.

- c. After the adoption of the final revenue allocation plan the district agent may decide to distribute to the taxing or revenue collecting entities that shall forgo the revenues pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill) a portion of the revenue increments received by the district agent not pledged to the payment of debt service or necessary to pay project costs. The revenues shall be distributed in proportion to the taxing or revenue collecting effort of each such taxing or revenue collecting entity in the year of distribution.
- d. Moneys in the fund may be invested in the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4) or in any securities that a local government is permitted to purchase pursuant to section 8 of P.L.1977, c.396 (C.40A:5-15.1).

30. (New section) Subject to the limitations contained in the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill), each district shall remain in existence until obligations for any project in that district cease to be outstanding; provided, however, the district may be terminated if sufficient moneys have been deposited in the revenue allocation fund, which, when invested in obligations of or guaranteed by the United States government, will be sufficient to pay when due the principal of and interest on the bonds at maturity or any redemption date or full payment of any other obligations, and if the board approves the dissolution of the district. The Division of Local Government Services in the Department of Community Affairs may recommend to the municipality the dissolution of a district which has not taken substantial steps to implement the plan, so long as there are no bonded obligations outstanding or contractual obligations to pay any part of project costs.

31. (New section) a. In calculating the general tax rate levied each year, the aggregate amount of the ratable increments of the revenue allocation districts that have been pledged to bondholders or are otherwise required by the district agent for the development of the plan shall not be considered a part of the total taxable value of land and improvements within the municipality.

b. In calculating the net valuation on which school district taxes are apportioned, the aggregate amount of the ratable increments in the revenue allocation district shall be excluded.

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c. For purposes of this section, "ratable increment" means the taxable value of all property assessed within a revenue allocation district for the tax year, minus the property tax increment base.

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32. (New section) Upon approval of the resolution by the board and adoption of an ordinance approving or adopting: a. the final revenue allocation plan by the municipal governing body, or b. a determination regarding a particular project for which there exist sufficient eligible revenues within the district to pay the principal of and interest on obligations issued to finance such project, the district agent shall have the power to incur indebtedness, borrow money and issue its bonds or notes for purposes of financing a project or funding or refunding its bonds or notes. If the district agent is the municipal governing body, any pledge of revenues or funds and obligations incurred shall be limited to the revenues and property accruing to the municipality as district agent and shall not be deemed to include any other municipal revenue or property unless such revenues are pledged or obligations are incurred pursuant to the "Revenue Allocation District Financing Act," P.L., c. (C.) (pending before the Legislature as this bill). The district agent may from time to time issue its bonds or notes in such principal amounts as in the opinion of the district agent are necessary to provide sufficient funds for all or any portion of project costs, including the payment, funding or refunding of the principal of or interest or redemption premiums on any bonds or notes issued by it, whether the bonds or notes or interest to be funded or refunded has or has not become due; the establishment or increase of such reserves to secure or to pay the bonds or notes or interest thereon; and all other costs or expenses of the district agent incident to and necessary to carrying out its corporate purposes and powers.

Any provisions of law to the contrary notwithstanding, a bond issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L. , c. (C. ) (pending before the Legislature as this bill) shall be fully negotiable within the meaning and for all purposes of Title 12A of the New Jersey Statutes, and each holder of the bond, or a coupon appurtenant thereto, by accepting the bond or coupon shall be conclusively deemed to have agreed that the bond or coupon is and shall be fully negotiable within the meaning and for the purposes of that title.

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33. (New section) Bonds or notes of the district agent shall be authorized by a resolution or resolutions of the district agent and may be issued in one or more series and shall bear such dates, mature at such times, bear interest at such rates of interest per annum, be in such denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such rank or priority,

- 1 be executed in such manner, be payable from such sources and in such
- 2 medium of payment at such places within or without the State, and be
- 3 subject to such terms of redemption, with or without premium, as the
- 4 resolution or resolutions may provide.
- 5 Nothwithstanding the provisions of any other law to the contrary
- 6 related to such district agent, bonds or notes of the district agent may
- 7 be sold at public or private sale at such price and in such manner as the
- 8 district agent shall determine. Every bond shall mature and be paid not
- 9 later than 35 years from the date thereof.
- Bonds or notes may be issued under the provisions of the "Revenue
- 11 Allocation District Financing Act," sections 11 through 41 of P.L. ,
- 12 c. (C. ) (pending before the Legislature as this bill) without any
- other proceeding or the occurrence of any other conditions or other
- 14 things than those proceedings, conditions or things which are
- specifically required by the "Revenue Allocation District Financing
- 16 Act," sections 11 through 41 of P.L., c. (C.) (pending before the
- 17 Legislature as this bill).
- Bonds or notes of the district agent issued under the provisions of
- 19 the "Revenue Allocation District Financing Act," sections 11 through
- 20 41 of P.L., c. (C.) (pending before the Legislature as this bill)
- 21 shall contain a statement to the effect that they are issued pursuant to
- 22 the "Revenue Allocation District Financing Act," sections 11 through
- 23 41 of P.L., c. (C.) (pending before the Legislature as this bill)
- 24 and entitled to the provisions of the "Revenue Allocation District
- 25 Financing Act," sections 11 through 41 of P.L., c. (C.) (pending
- 26 before the Legislature as this bill).
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- 28 34. (New section) Each issue of bonds or notes of the district may,
- 29 if it is determined by the district agent, be general obligations thereof
- 30 payable out of any revenues, receipts or funds held by the district
- 31 agent, subject only to any agreements with the holders of particular
- 32 bonds or notes pledging any particular revenues or funds, and may be
- 33 secured by one or more of the following:
- a. pledge of eligible revenues and any other revenues derived from
- 35 leases, sales agreements, service contracts or similar contractual
- 36 arrangements with one or more persons, firms, partnerships or
- 37 corporations, whether or not the same relate to the project or part
- 38 thereof financed with the bonds or notes;
- b. pledge of grants, subsidies, contributions or other payments to
- 40 be received from the United States of America or any instrumentality
- 41 thereof, or from any State, county or municipal governmental body or
- 42 agency;
- c. a first mortgage on all or any part of the property, real or
- 44 personal, of the district agent then owned or thereafter to be acquired;
- 45 or
- d. pledge of any moneys, funds, accounts, securities and other

funds, including the proceeds of the bonds or notes.

35. (New section) The municipal governing body may provide for the guarantee of any such bonds and may issue general obligation bonds to provide for the funding of such guarantee which shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq. Such guarantees shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L. , c. (C. ) (pending before the Legislature as this bill). To the extent that the municipality provides for a full faith and credit guarantee of any loan to a redeveloper or any bonds but determines not to authorize the issuance of bonds or notes to provide for the funding source thereof, it may do so by resolution approved by a majority of the full governing body. To the extent that bonds or notes are authorized as provided above, such bonds or notes shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible from the gross debt of the municipality until such time as such bonds or notes are actually issued, and only up to the amount actually issued, to fund such guarantee. 

The district agent may file an application with the board to qualify an issue of its bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) provided, however, that only municipal qualified bonds issued by a municipality, as defined in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) shall constitute debt of such municipality and be secured by the full faith and credit of such municipality. Intention to file such an application shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L. , c. (C. ) (pending before the Legislature as this bill). Bonds may be issued by the district agent as municipal qualified bonds upon the review and approval of the board as provided in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.). In considering the ordinance, the board may require the governing body to adopt resolutions restricting or limiting any future issuance of bonds for any purpose.

Upon the issuance of such bonds and certification to the State Treasurer of the name and address of the paying agent, the maturity schedule, interest rates and dates of payment of debt service, the State Treasurer shall withhold municipal qualified revenues payable to the municipality in amounts sufficient to pay debt service on such bonds as the same shall mature and become due. The State Treasurer shall on or before each principal and interest payment date forward such withheld amounts to the paying agent for the sole purpose of paying debt service on such bonds. As such withheld amounts are forwarded to the paying agent, the district agent shall return a like amount of eligible revenues received by the district agent, if any, which may be applied to the payment of municipal operating expenses.

1 Any financial instrument issued by a district agent that is secured in 2 whole or in part by eligible revenues shall be subject to the review and 3 approval of the board. That review and approval shall be made prior 4 to approval of a resolution or agreement authorizing the financing. The board shall be entitled to receive from the applicant an amount 5 6 sufficient to provide for all reasonable professional and other fees and 7 expenses incurred by it for the review, analysis and determination with 8 respect thereto. As part of its review, the board shall specifically 9 solicit comments from the Office of State Planning in addition to 10 comments from the public. As part of the board's review and approval, it shall consider where appropriate one or more of the 11 12 following: whether the redevelopment project or plan promotes 13 approaches and concepts to reduce congestion; enhance mobility; 14 assist in the redevelopment of our municipalities; and otherwise 15 improve the quality of life our citizens.

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- 36. (New section) In any resolution of the district agent authorizing or relating to the issuance of any bonds or notes, the district agent, in order to secure the payment of the bonds or notes and in addition to its other powers, shall have power by provisions in that resolution, which shall constitute covenants by the district agent and contracts with the holders of the bonds or notes, to:
- a. secure the bonds or notes as provided in section 35 of P.L. ,
- c. (C. ) (pending before the Legislature as this bill);
  b. covenant against pledging all or any part of it
  - b. covenant against pledging all or any part of its revenues or receipts from its lease, sales arrangement, service contracts or other security instruments, of the revenues or receipts under any of the foregoing or the proceeds thereof, or against mortgaging or leasing all or any part of its real or personal property then owned or thereafter acquired, or against permitting or suffering any of the foregoing;
  - c. covenant with respect to limitations on any right to sell, mortgage, lease or otherwise dispose of any project or any part thereof or any property of any kind;
- d. covenant as to any bonds and notes to be issued and the limitations thereon and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof;
- e. covenant as to the issuance of additional bonds or notes or as to limitations on the issuance of additional bonds or notes and on the incurring of other debts by it;
- f. covenant as to the payment of the principal of or interest on the bonds or notes, or any other obligations, as to the sources and methods of the payment, as to the rank or priority of the bonds, notes or obligations with respect to any lien or security or as to acceleration of the maturity of the bonds, notes or obligations;
- g. provide for the replacement of lost, stolen, destroyed or

1 mutilated bonds or notes;

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- 2 h. covenant against extending the time for the payment of bonds or notes or interest thereon;
- i. covenant as to the redemption of bonds or notes and privileges of exchange thereof for other bonds or notes of the district agent;
- j. covenant as to the fixing and collection of rents, fees, rates and other charges, the amount to be raised each year or other period of time by rents, fees, rates and other charges and as to the use and disposition to be made thereof;
  - k. covenant to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for construction, operating expenses, tax rebate, payment or redemption of bonds or notes; reserves or other purposes and as to the use, investment, and disposition of the moneys held in these funds;
  - 1. establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds or notes may be amended or abrogated, the amount of bonds or notes the holders of which must consent thereto, and the manner in which the consent may be given;
- m. covenant as to the construction, improvement, operation or maintenance of any project and its other real and personal property, the replacement thereof, the insurance to be carried thereon, and the use and disposition of insurance moneys;
  - n. provide for the release of property, leases or other agreements, or revenues and receipts from any pledge or mortgage and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge or mortgage;
- o. provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the district agent shall become or may be declared due and payable before maturity and the terms and conditions upon which the declaration and its consequences may be waived;
- p. vest in a trustee or trustees within or without the State such 35 property rights, powers and duties in trust as the district agent may 36 37 determine, including the right to foreclose any mortgage, which may 38 include any or all of the rights, powers and duties of any trustee 39 appointed by the holders of any bonds or notes issued pursuant to this 40 section and to limit or abrogate the right of the holders of any bonds 41 or notes of the district agent to appoint a trustee under the "Revenue 42 Allocation District Financing Act," P.L., c. (C.) (pending before 43 the Legislature as this bill), and to limit the rights, duties and powers 44 of the trustee;
- q. execute all mortgages, leases, sales agreements, service contracts, bills of sale, conveyances, deeds of trust and other

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1 instruments necessary or convenient in the exercise of its powers or in 2 the performance of its covenants or duties;

- r. pay the costs or expenses incident to the enforcement of the bonds or notes or of the provisions of the resolution or of any covenant or agreement of the district agent with the holders of its bonds or notes:
- s. limit the rights of the holders of any bonds or notes to enforce 8 any pledge or covenant securing bonds or notes; and
  - t. make covenants other than or in addition to the covenants authorized by the "Revenue Allocation District Financing Act," P.L.,
- ) (pending before the Legislature as this bill) of like or 11 12 different character, and to make such covenants to do or refrain from 13 doing such acts and things as may be necessary, or convenient and 14 desirable, in order to better secure bonds or notes or which, in the 15 absolute discretion of the district agent will tend to make bonds or notes more marketable, notwithstanding that the covenants, acts or 16 17 things may not be enumerated herein.

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19 37. (New section) Any pledge of revenues, receipts, moneys, funds, levies, sales agreements, service contracts or other property or 20 21 instruments made by the district agent shall be valid and binding from 22 the time when the pledge is made. The revenues, receipts, moneys, 23 funds or other property so pledged and thereafter received by the district agent or a subsidiary shall immediately be subject to the lien 24 of the pledge without any physical delivery thereof or further act, and 25 the lien of any pledge shall be valid and binding as against all parties 26 27 having claims of any kind in tort, contract or otherwise against the 28 district agent irrespective of whether the parties have notice thereof. 29 Neither the resolution nor any other instrument by which a pledge under this section is created need be filed or recorded except in the 30 31 records of the district agent.

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38. (New section) Neither the directors of the district agent nor any person executing bonds or notes issued pursuant to the "Revenue Allocation District Financing Act," P.L., c. (C.) (pending before the Legislature as this bill) shall be liable personally on the bonds or notes by reason of the issuance thereof.

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- 39. (New section) The district agent may establish such reserves, funds or account as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the district agent or to comply with the provisions of any agreement made by or any resolution of the district agent.
- 44 The State and all public officers, governmental units and agencies 45 thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, 46

- 1 investment companies, and other persons carrying on a banking
- 2 business, all insurance companies, insurance associations and other
- 3 persons carrying on an insurance business, and all executors,
- 4 administrators, guardians, trustees and other fiduciaries may legally
- 5 invest any sinking funds, moneys or other funds belonging to them or
- 6 within their control in any bonds or notes issued pursuant to the
- 7 "Revenue Allocation District Financing Act," P.L. , c. (C. )
- 8 (pending before the Legislature as this bill), and such bonds or notes
- 9 shall be authorized security for any and all public deposits.

- 11 40. (New section) Bonds, notes or other obligations issued 12 pursuant to the "Revenue Allocation District Financing Act," P.L.,
- 13 c. (C. ) (pending before the Legislature as this bill) are for an
- essential public and governmental purpose, and the bonds, notes or
- other obligations, their transfer and the interest and premium, if any,
- 16 thereon and the income therefrom, including any profit made on the
- sale thereof, and all assessments, charges, funds, revenues, income and
- 18 other moneys pledged or available to pay or secure the payments of
- 19 the bonds, or interest thereon, shall be exempt from taxation of every
- 20 kind by the State and the municipality, except transfer inheritance and
- 21 estate taxes unless exemptions from those taxes have been provided
- 22 under other laws.

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- 24 41. (New section) If any section, part, phrase, or provision of the
- 25 "Revenue Allocation District Financing Act," P.L. , c. (C. )
- 26 (pending before the Legislature as this bill) of the application thereof
- 27 to any person, project or circumstances, be adjudged invalid by any
- 28 court of competent jurisdiction, such judgment shall be confined in its
- 29 operation to the section, part, phrase, provision or application directly
- 30 involved in the controversy in which such judgment shall have been
- 31 rendered and shall not affect or impair the validity of the remainder of
- 32 the "Revenue Allocation District Financing Act," P.L. , c. (C. )
- 33 (pending before the Legislature as this bill) or the application thereof
- 34 to other persons, projects or circumstances.

- 36 42. Section 29 of P.L.1992, c.79 (C.40A:12A-29) is amended to read as follows:
- 38 29. a. Bonds and notes issued by a [redevelopment agency or
- 39 housing authority] redevelopment entity pursuant to this act shall be
- 40 authorized by resolution of the [housing authority or redevelopment
- 41 agency] redevelopment entity and may be issued in one or more series
- 42 and shall be sold in any one of the following manners: (1) at public sale
- 43 at not less than par after advertisement in a newspaper of general
- 44 circulation in the municipality or county and in a financial paper
- 45 published in the city of Philadelphia, Pennsylvania, or the city of New
- 46 York, New York, one week prior to the sale; (2) at private sale

- 1 without advertisement at not less than par to a municipality, county,
- 2 the State or federal government; (3) at public sale to any willing buyer
- 3 at less than par and at private sale to any willing buyer without
- 4 advertisement at par or less than par, upon application to and prior
- approval of the Local Finance Board in the Department of Community 5
- 6 Affairs.
- 7 b. [Bonds issued pursuant to this act by a county or municipality
- 8 shall be authorized by ordinance adopted in the manner prescribed by
- 9 the "Local Bond Law" (N.J.S.40A:2-1 et seq.) except as provided in
- section 32 of P.L.1992, c.79 (C.40A:12A-32)] Deleted by 10
- amendment, P.L., c. (pending before the Legislature as this bill). 11
- 12 c. Bonds issued to finance redevelopment projects may be secured
- 13 by the assets and revenues of such projects. A municipality or
- 14 redevelopment entity financing redevelopment projects through the
- 15 issuance of bonds may pledge the property and revenues of those
- projects, or any of them, for repayment of those bonds, and shall pay 16
- 17 such rate of interest thereon as the [municipal] governing body may
- deem for the best interest of the county, municipality or redevelopment 18
- 19 entity, as applicable.
- 20 d. Bonds issued to finance housing projects may be secured by the
- 21 assets and revenues of those housing projects or by contractual
- 22 agreements with the Federal government. A municipality, county, or
- 23 housing authority financing housing projects through the issuance of
- 24 bonds may pledge the property and revenues of those projects, or any
- 25 of them, for the repayment of those bonds, and shall pay such rate of
- 26 interest thereon as the county or municipal governing body, as the case
- 27 may be, may deem for the best interest of the county or municipality.
- e. [Whenever a municipality or county shall, pursuant to this act, 28
- 29 issue notes for a period not exceeding five years, the municipality or
- 30 county may sell the notes at private sale without advertisement at not
- 31 less than par Deleted by amendment, P.L., c. (pending before the
- 32 Legislature as this bill).
- 33 (cf: P.L.1992, c.79, s.29)

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- 35 43. Section 30 of P.L.1992 c.79 (40A:12A-30) is amended to read
- 36 as follows:
- 37 30. A [redevelopment agency or housing authority]
- 38 redevelopment entity shall have the power and is hereby authorized
- to issue, from time to time, its bonds, bond anticipation notes and 40 other notes and obligations in such principal amounts as in its opinion
- shall be necessary to provide sufficient funds for achieving any of its 41
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- corporate purposes, including, but not limited to: the making of

mortgage loans, the payment, funding or refunding of the principal of,

- 44 or interest or redemption premiums on, any bonds, bond anticipation
- 45 notes and other notes and obligations issued by it whether or not such
- have become due; the establishment or increase of reserves to secure 46

or to pay such bonds, bond anticipation notes and other notes and obligations or interest thereon; and all costs or expenses incident to and necessary or convenient to carry out its corporate purposes and powers.

- 5 b. A [redevelopment agency or housing authority] redevelopment 6 entity may issue such bonds, bond anticipation notes or other notes or 7 obligations as it may determine, including bonds, bond anticipation 8 notes or other notes or obligations as to which the principal and 9 interest are payable: (1) exclusively from the income and revenues of 10 the [redevelopment agency or housing authority] redevelopment entity resulting from projects financed with the proceeds of such 11 12 bonds, bond anticipation notes or other notes or obligations; (2) 13 exclusively from the income and revenues of the [redevelopment agency or housing authority] redevelopment entity resulting from 14 15 certain projects, whether or not such projects were financed in whole 16 or in part from the proceeds of such bonds, bond anticipation notes or 17 other notes or obligations; or, (3) from its revenues generally. Any 18 bonds, bond anticipation notes or other notes or obligations may be 19 additionally secured by a pledge of any grant, subsidy or contribution 20 from the United States of America or an agency or instrumentality 21 thereof or the State or any agency, instrumentality or political 22 subdivision thereof, or any person, firm or corporation or a pledge of 23 any income or revenues, funds or moneys of the [redevelopment 24 agency or housing authority] redevelopment entity from any source 25 whatsoever.
  - c. Whether or not the bonds, bond anticipation notes and other notes and obligations issued pursuant to this act are of such form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, such bonds, bond anticipation notes and other notes and obligations and any coupon thereof are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A, subject only to the provisions of the bonds and notes for registration.

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34 d. Bonds, bond anticipation notes and other notes and obligations 35 of a [redevelopment agency or housing authority] redevelopment entity issued under the provisions of this act shall not be in any way 36 37 a debt or liability of the State or of any political subdivision thereof other than the [redevelopment agency or housing authority] 38 39 redevelopment entity and shall not create or constitute any 40 indebtedness, liability or obligation of the State or of any political subdivision, nor be or constitute a pledge of the faith and credit of the 41 42 State or of any political subdivision; but all such bonds, bond 43 anticipation notes and other notes and obligations, unless funded or 44 refunded by bonds, bond anticipation notes or other notes or 45 obligations of the [redevelopment agency or housing authority]

- 1 <u>redevelopment entity</u> shall be payable from revenues or funds pledged
- 2 or available for their payment as authorized in this act. Each bond,
- 3 bond anticipation note or other note or obligation shall contain on its
- 4 face a statement to the effect that the [redevelopment agency or
- 5 housing authority] redevelopment entity is obligated to pay the
- 6 principal thereof or the interest thereon only from the revenues or
- 7 funds of the [redevelopment agency or housing authority]
- 8 redevelopment entity, and that neither the State nor any political
- 9 subdivision thereof is obligated to pay such principal or interest, and
- 10 that neither the faith and credit nor the taxing power of the State or
- any political subdivision thereof is pledged to the payment of the
- any pointear subdivision thereof is preaged to the payment of the
- 12 principal of or the interest on such bonds, bond anticipation notes or
- 13 other notes or obligations.
  - e. All expenses incurred in carrying out the provisions of this act
- 15 shall be payable solely from revenues or funds provided or to be
- provided under the provisions of this act, and nothing in this act shall
- 17 be construed to authorize a [redevelopment agency or housing
- authority] redevelopment entity to incur indebtedness or liability on
- 19 behalf of or payable by this State or any political subdivision thereof.
- 20 (cf: P.L.1992, c.79, s.30)

- 22 44. Section 31 of P.L.1992, c.79 (C.40A:12A-31) is amended to 23 read as follows:
- 24 31. Any bond resolution of a [redevelopment agency or housing
- 25 authority] redevelopment entity providing for or authorizing the
- 26 issuance of any bonds may contain provisions, and such [authority]
- 27 <u>entity</u>, in order to secure the payment of such bonds and in addition to
- 28 its other powers, shall have power by provision in such bond
- 29 resolution to covenant and agree with the several holders of such
- 30 bonds, as to:
- a. The custody, security, use, expenditure or application of the
- 32 proceeds of the bonds;
- 33 b. The construction and completion, or replacement, of any 34 project;
- 2. F-3J-1.
- 35 c. The use, regulation, operation, maintenance, insurance or
- 36 disposition of any project, or restrictions on the exercise of the powers
- of the [authority] entity to dispose, or to limit or regulate the use, of
- 38 any project;
- d. Payment of the principal of or interest on the bonds, or any
- 40 other obligations, and the sources and methods thereof, the rank or
- 41 priority of bonds or obligations as to any lien or security, or the
- 42 acceleration of the maturity of bonds or obligations;
- e. The use and disposition of any moneys of the [redevelopment]
- agency or housing authority] redevelopment entity, including project
- 45 revenues;

- f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of any project, and the powers and duties of any trustee with regard thereto;
- g. The setting aside out of the project revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;
  - h. Determination or definition of the project revenues or of the expenses of operation and maintenance of a project;

- i. The rents, rates, fees, or other charges in connection with, or for the use of services of, or otherwise relating to any project, including any parts thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of project revenues to be produced thereby, and the disposition and application of the amounts charged or collected;
- j. The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of any project or any obligations having or which may have a lien on any part of the project revenues:
- k. Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the [redevelopment agency or housing authority] redevelopment entity;
  - 1. Limitations on the powers of the [redevelopment agency or housing authority] redevelopment entity to construct, acquire or operate any structures, facilities or properties which may compete or tend to compete with any of its projects;
  - m. Vesting in a trustee or trustees within or without the State such property, rights, powers and duties in trust as the [redevelopment agency or housing authority] redevelopment entity may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to this act or limiting the rights, duties and powers of such trustee;
- n. Payment of the costs or expenses incident to the enforcement of the bonds or of the provisions of the bond resolution or of any covenant or agreement of the [redevelopment agency or housing authority] redevelopment entity with the holders of bonds;
- o. The procedure, if any, by which the terms of any covenant or agreement with, or duty to, the holders of bonds may be amended or

abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

p. Any other matter or course of conduct which, by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on bonds and to be part of any covenant or agreement with the holders of bonds.

All provisions of the bond resolution and all covenants and agreements shall constitute valid and legally binding contracts between the [redevelopment agency or housing authority] redevelopment entity and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction, including a proceeding in lieu of prerogative writ.

15 (cf: P.L.1992, c.79, s.31)

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- 45. Section 32 of P.L.1992, c.79 (C.40A:12A-32) is amended to read as follows:
- 19 32. a. If the bond resolution of a [redevelopment agency or 20 housing authority] redevelopment entity authorizing or providing for 21 the issuance of a series of its bonds shall provide in substance that the 22 holders of the bonds of such series shall be entitled to the benefits of 23 this section, then if there shall be a default in the payment of principal 24 of or interest on any bonds of such series after the same shall become 25 due, whether at maturity or upon call for redemption, and default shall 26 continue for a period of 30 days, or if the [redevelopment agency or 27 housing authority <u>redevelopment entity</u> shall fail or refuse to comply 28 with any of the provisions of [this act] P.L.1992, c.79, or shall fail or 29 refuse to carry out and perform the terms of any contract with the 30 holders of the bonds, and failure or refusal shall continue for a period of 30 days after written notice to the [redevelopment agency or 31 housing authority] redevelopment entity of its existence and nature, 32 33 the holders of 25% in aggregate principal amount of the bonds of such 34 series then outstanding by instrument or instruments filed in the office 35 of the Secretary of State and proved or acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent 36 37 the holders of the bonds of such series for the purposes provided in 38 this section.
  - b. The trustee may, and upon written request of the holders of 25% in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:
- 42 (1) By any action or proceeding, enforce all rights of the holders 43 of such bonds, including the right to require the [redevelopment 44 agency or housing authority] redevelopment entity to charge and 45 collect charges adequate to carry out any contract as to, or pledge of,

project revenues, and to require the [authority] entity to carry out and perform the terms of any contract with the holders of such bonds or its duties under [this act] P.L.1992, c.79;

- (2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;
- (3) By action, require the [redevelopment agency or housing authority] redevelopment entity to account as if it were the trustee of an express trust for the holders of such bonds;
- (4) By action, enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or
- (5) Declare all such bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the [redevelopment agency or housing authority] redevelopment entity and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of such bonds then outstanding, annul such declaration and its consequences.
- c. The trustee shall, in addition to the foregoing, possess all of the powers necessary for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.
- d. In any action or proceeding by the trustee, reasonable fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to [this act] P.L.1992, c.79, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any charges and revenues of the [redevelopment agency or housing authority] redevelopment entity pledged for the payment or security of bonds of such series.

29 (cf: P.L.1992, c.79, s.32)

- 31 46. Section 33 of P.L.1992, c.79 (C.40A:12A-33) is amended to 32 read as follows:
- 33. If the bond resolution of a [redevelopment agency or housing authority] redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of such series shall be entitled to the benefits of section 32 of P.L.1992, c.79 (C.40A:12A-32) and shall further provide in substance that a trustee appointed pursuant to that section or having the powers of such a trustee shall have the powers provided by this section, then the trustee, whether or not all of the bonds of such series shall have been declared due and payable, shall be entitled to the appointment of a receiver of the project or projects of the [redevelopment agency or housing authority] redevelopment entity, and such receiver may enter upon and take possession of the project or projects and, subject to any pledge or contract with the holders of

#### S2727 INVERSO, ADLER

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bonds of the [redevelopment agency or housing authority] 1 redevelopment entity, shall take possession of all moneys and other 2 3 property derived from or applicable to the acquisition, construction, 4 operation, maintenance or reconstruction of the project or projects and 5 proceed in a commercially feasible manner with such acquisition, construction, operation, maintenance or reconstruction which the 6 7 [redevelopment agency or housing authority] redevelopment entity is under any obligation to do, and operate, maintain and reconstruct the 8 9 project or projects and fix, charge, collect, enforce and receive the 10 charges and all revenues thereafter arising subject to any pledge thereof or contract with the holders of bonds relating thereto and 11 12 perform the public duties and carry out the contracts and obligations of the [redevelopment agency or housing authority] redevelopment 13 entity in the same manner as the agency or [authority] entity itself 14 15 might do and under the direction of the court. (cf: P.L.1992, c.79, s.33) 16 17 18 47. Section 34 of P.L.1992, c.79 (C.40A:12A-34) is amended to 19 read as follows: 20 34. All property of a [redevelopment agency or housing authority] redevelopment entity shall be exempt from levy and sale by virtue of 21 22 an execution, and no execution or other judicial process shall issue against the same, nor shall any judgment against a [redevelopment 23 24 agency or housing authority] redevelopment entity be a charge or lien 25 upon its property; provided, that nothing herein contained shall apply 26 to or limit the rights of the holder of any bonds to pursue any available 27 remedy for the enforcement of any pledge or lien given by a 28 [redevelopment agency or housing authority] redevelopment entity. 29 (cf: P.L.1992, c.79, s.34) 30 31 48. This act shall take effect on the 60th day following enactment. 32 33 34 **STATEMENT** 35 This bill broadens the mechanisms available to finance the up-front 36 37 costs of certain local development projects. Sections 1 through 10 of the bill are designated as the 38 39 "Redevelopment Area Bond Financing Law." These provisions allow 40 a municipality that has designated a redevelopment area pursuant to the "Local Redevelopment and Housing Law" (N.J.S.A.40A:12A-1 et 41 42 seq.) to, either directly or through application to the New Jersey 43 Economic Development Authority or similar public instrumentality of 44 the State, issue bonds that would be secured by (1) payments in lieu 45 of taxes under a tax abatement agreement, (2) special assessments on

property benefitting from the improvements provided, or (3) both.

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1 Sections 11 through 41 of the bill are designated as the "Revenue 2 Allocation District Financing Act." These provisions authorize a 3 municipality to establish one or more areas as a "revenue allocation 4 district" and to designate a district agent to implement a development plan for the district. The ordinance creating the district would be 5 submitted to the Local Finance Board, and must be approved by the 6 board. After the creation of the district, the district agent could issue 7 8 bonds or notes to finance the development of specific projects or to 9 finance the infrastructure (for example, roads, sewers, bridges) 10 necessary to facilitate development within the district. 11 Prior to issuing any bonds or notes, the district would be required 12 to adopt a final revenue allocation plan which describes the project to 13 be developed and the incremental municipal taxes and other revenues 14 intended to be pledged to payment of the bonds. The district may 15 pledge all or a percentage of any eligible revenues identified in this bill. The plan must be approved by the municipality and the Local Finance 16 17 Board. The revenues which may be pledged include the taxes attributable to the increase in the taxable value of property in the

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district.

# SENATE BUDGET AND APPROPRIATIONS COMMITTEE

# STATEMENT TO

# SENATE, No. 2727

# STATE OF NEW JERSEY

DATED: DECEMBER 13, 2001

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2727.

This bill broadens the mechanisms available to finance the up-front costs of certain local development projects.

Sections 1 through 10 of the bill are designated as the "Redevelopment Area Bond Financing Law." These provisions allow a municipality that has designated a redevelopment area pursuant to the "Local Redevelopment and Housing Law" (N.J.S.A.40A:12A-1 et seq.) to, either directly or through application to the New Jersey Economic Development Authority or similar public instrumentality of the State, issue bonds that would be secured by (1) payments in lieu of taxes under a tax abatement agreement, (2) special assessments on property benefitting from the improvements provided, or (3) both.

Sections 11 through 41 of the bill are designated as the "Revenue Allocation District Financing Act." These provisions authorize a municipality to establish one or more areas as a "revenue allocation district" and to designate a district agent to implement a development plan for the district. The ordinance creating the district would be submitted to the Local Finance Board, and must be approved by the board. After the creation of the district, the district agent could issue bonds or notes to finance the development of specific projects or to finance the infrastructure (for example, roads, sewers, bridges) necessary to facilitate development within the district.

Prior to issuing any bonds or notes, the district would be required to adopt a final revenue allocation plan describing the project to be developed and the incremental municipal taxes and other revenues intended to be pledged to payment of the bonds. The district may pledge all or a percentage of any eligible revenues identified in this bill. The plan must be approved by the municipality and the Local Finance Board. The revenues that may be pledged include taxes attributable to the increase in the taxable value of property in the district.

# **FISCAL IMPACT**

This bill has not been certified as having a fiscal impact.

# ASSEMBLY, No. 4002

# STATE OF NEW JERSEY

# 209th LEGISLATURE

INTRODUCED DECEMBER 6, 2001

Sponsored by:

Assemblyman PETER J. BIONDI
District 16 (Morris and Somerset)
Assemblyman CHRISTOPHER "KIP" BATEMAN
District 16 (Morris and Somerset)

### **SYNOPSIS**

Authorizes use of revenue allocation financing by certain municipalities and the use of additional financing mechanism by municipalities in certain areas.

## **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT expanding the mechanisms available to finance local 2 development projects, supplementing chapter 12A of Title 40A of 3 the New Jersey Statutes and chapter 27D of Title 52 of the Revised 4 Statutes, and amending P.L.1992, c.79. 5 6 Be It Enacted by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Sections 1 through 10 of P.L., c. (C. ) (pending before 10 the Legislature as this bill) shall be known and may be cited as the 11 "Redevelopment Area Bond Financing Law." 12 13 2. (New section) As used in sections 1 through 10 of P.L. 14 ) (pending before the Legislature as this bill): "Authority" means the New Jersey Economic Development 15 16 Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), 17 the New Jersey Redevelopment Authority established pursuant to 18 section 4 of P.L.1996, c.62 (C.55:19-23) or other instrumentality 19 created by law by the State with the power to incur debt and issue 20 bonds and other obligations. "Board" means the Local Finance Board established in the Division 21 22 of Local Government Services in the Department of Community 23 Affairs. 24 "Bonds" mean bonds, notes or other obligations issued by the 25 authority or a municipality to finance or refinance redevelopment 26 projects pursuant to the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L., c. (C. 27 ) (pending before the Legislature as this bill), the "Local Redevelopment and Housing Law", 28 29 P.L.1992, c.79 (C.40A:12A-1 et seq.), or other applicable law. 30 "Financial agreement" means an agreement that meets the 31 requirements of a financial agreement under P.L.1991, c.431 32 (C.40A:20-1 et seq.). 33 "Municipality" means the municipal governing body or an entity acting on behalf of the municipality if permitted by the federal Internal 34 Revenue Code of 1986, or, if a redevelopment agency or 35 36 redevelopment entity is established in the municipality pursuant to 37 P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established. 38 39 "Redeveloper" means any person, firm, corporation or public body, 40 including the New Jersey Economic Development Authority or the 41 New Jersey Redevelopment Authority to the extent permitted by law, 42 that shall enter into or propose to enter into a contract with a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

municipality or other redevelopment entity for the redevelopment or

1 rehabilitation of an area in need of redevelopment, or an area in need

- 2 of rehabilitation, or any part thereof, under the provisions of the
- 3 "Redevelopment Area Bond Financing Law," sections 1 through 10 of
- 4 P.L., c. (C. ) (pending before the Legislature as this bill), or
- 5 for any construction or other work forming part of a redevelopment
- 6 or rehabilitation project.

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7 "Redevelopment" means clearance, replanning, development and

8 redevelopment; the conservation and rehabilitation of any structure or

improvement, the construction and provision for construction of

10 residential, commercial, industrial, public or other structures and the

grant or dedication of spaces as may be appropriate or necessary in the

12 interest of the general welfare for streets, parks, playgrounds, or other

public purposes, including recreational and other facilities incidental

or appurtenant thereto, and any other related costs and expenses

including preliminary planning and development costs and any

16 financing costs and expenses in accordance with a redevelopment plan.

17 "Redevelopment bond financing agreement" means a contract

between a municipality and a redeveloper for any work or undertaking

19 for the redevelopment of a redevelopment area, or part thereof, under

the provisions of the "Redevelopment Area Bond Financing Law,"

21 sections 1 through 10 of P.L. , c. (C. ) (pending before the

Legislature as this bill) or the "Local Redevelopment and Housing

23 Law," P.L.1992, c. 79 (C.40A:12A-1 et seq.), as the case may be.

"Redevelopment area" means an area which has been delineated a

"redevelopment area" or "area in need of redevelopment" pursuant to

26 the "Local Redevelopment and Housing Law," P.L.1992, c.79

27 (C.40A:12A-1 et seq.).

28 "Redevelopment project" means any work or undertaking pursuant

29 to a redevelopment plan; such undertaking may include any buildings,

30 land, including demolition, clearance or removal of buildings from

31 land, equipment, facilities, or other real or personal properties which

are necessary, convenient, or desirable appurtenances, such as but not
 limited to streets, sewers, utilities, parks, site preparation, landscaping,

and administrative, community, health, recreational, educational, and

35 welfare facilities and any other related costs and expenses including

36 preliminary planning and development costs and any financing costs

37 and expenses.

38 "Special assessment" means an assessment upon the lands or

39 improvements on such lands, or both, in the redevelopment area

40 benefitted by improvements undertaken pursuant to the

41 "Redevelopment Area Bond Financing Law," sections 1 through 10 of

42 P.L., c. (C. ) (pending before the Legislature as this bill), or 43 the "Local Redevelopment and Housing Law," P.L.1992, c.79

44 (C.40A:12A-1 et seq.), and assessed pursuant to chapter 56 of Title

45 40 of the Revised Statutes, R.S. 40:56-1 et seq., except as otherwise

46 provided in subsection b. of section 3 of P.L., c. (C.) (pending

before the Legislature as this bill).

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3. (New section) a. A municipality that has designated a redevelopment area may provide for tax abatement within that redevelopment area and for payments in lieu of taxes in accordance with the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, that the provisions of section 12 of P.L.1991, c.431 (C.40A:20-12) establishing a minimum or maximum annual service charge and requiring staged increases in annual service charges over the term of the exemption period, and of section 13 of P.L.1991, c.431 (C.40A:20-13) permitting the relinquishment of status under that act, shall not apply to redevelopment projects financed with bonds.

14 b. In addition to, or in lieu of, the tax abatement provided for in 15 subsection a. of this section, the municipality may provide by ordinance for one or more special assessments within the 16 17 redevelopment area in accordance with chapter 56 of Title 40 of the Revised Statutes, R.S.40:56-1 et seq., provided, however, that the 18 19 provisions of R.S.40:56-35 shall be applied so that if any installment 20 of a special assessment shall remain unpaid for 30 days after the time 21 at which it shall become due, the municipality may provide, by 22 ordinance, either that: (1) the whole assessment or balance due 23 thereon shall become and be immediately due; or, (2) any subsequent installments which would not yet have become due except for the 24 25 default shall be considered as not in default and that the lien for the 26 installments not yet due shall continue; and provided, further, that the 27 ordinance may require that the assessments be payable in quarterly, 28 semi-annual or yearly installments, with legal interest thereon, over a 29 period of years up to but in no event exceeding the period of years for 30 which the bonds were issued, or for 30 years, whichever shall be less. 31 In levying a special assessment on the lands or improvements, or both, 32 located in the redevelopment area, the municipality may provide that 33 the amount of the special assessment shall be a specific amount, not to 34 exceed the cost of the improvements, paid with respect to property located in the redevelopment area. That specific amount shall, to the 35 36 extent accepted by the owner of the property benefitted, be deemed 37 the conferred benefit, in lieu of the amount being determined by the 38 procedures otherwise applicable to determining the actual benefit 39 conferred on the property. Special assessments levied pursuant to an 40 ordinance adopted under this subsection shall constitute a municipal 41 lien upon confirmation by the municipal governing body or by the 42 court, under R.S.40:56-33, except that such amount shall constitute 43 a municipal lien effective upon the date accepted in writing by the 44 owner of the property benefitted if prior to the actual confirmation.

c. Upon adoption, a copy of the ordinance shall be filed for public inspection in the office of the municipal clerk, and there shall be

1 published in a newspaper, published or circulating in the municipality, 2 a notice stating the fact and the date of adoption and the place where 3 the ordinance is filed and a summary of the contents of the ordinance. 4 The notice shall state that any action or proceeding of any kind or nature in any court questioning the validity or proper authorization of 5 6 the ordinance or the actions authorized to be taken as set forth in the 7 ordinance shall be commenced within 20 days after the publication of 8 the notice. If no action or proceeding questioning the validity of the 9 ordinance providing for tax abatement, special assessments or other 10 actions authorized by the ordinance shall be commenced or instituted 11 within 20 days after the publication of the notice, the county and the 12 school district and all other municipalities within the county and all 13 residents and taxpayers and owners of property therein shall be forever 14 barred and foreclosed from instituting or commencing any action or 15 proceeding in any court questioning the validity or enforceability of the ordinance or the validity or enforceability of acts authorized under 16 17 the ordinance, and the ordinance and acts authorized by the ordinance 18 shall be conclusively deemed to be valid and enforceable in accordance 19 with their terms and tenor.

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4. (New section) a. The municipality may issue bonds itself in the manner provided for herein or pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.) or may apply to the authority to issue bonds, which in either case may be secured by payments in lieu of taxes or special assessments or both by the adoption of a resolution of the governing body to that effect.

b. A municipality that has designated a redevelopment area may, by resolution of its governing body, if it determines to issue bonds through the authority, enter into contracts with the authority relating to any project or projects for the purpose of financing or refinancing redevelopment, or act as a redeveloper, within a redevelopment area. A resolution so adopted shall contain findings and determinations of the governing body: (1) that the project will result in the redevelopment of the municipality; and, (2) that the contract with the authority is a necessary or important inducement to the undertaking of the project in that the contract makes the financing thereof feasible. The contract or contracts, or the terms of any bonds issued directly by a municipality may provide for the assignment, for the benefit of bondholders, of all or any portion of payments in lieu of taxes, or special assessments, or both. A contract may be made and entered into for a term beginning currently or at some future or contingent date, and with or without consideration, and for a specified or unlimited time, and on any terms and conditions which may be requested by the municipality and, if applicable, as may be agreed to by the authority in conformity with its contracts with the holders of bonds, and shall be valid and binding on the municipality. The

1 municipality is hereby authorized and directed to do and perform any 2 contract so entered into by it and to provide for the discharge of any 3 obligation thereunder in the same manner as other obligations of the 4 municipality.

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Any contract, and any instrument making or evidencing the same, may be pledged or assigned by the authority, with the consent of the municipality executing the contract, to secure its bonds and thereafter may not be modified except as provided by the terms of the instrument or by the terms of the pledge or assignment.

The municipality may include in the terms of a bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.

13 c. The payments in lieu of taxes or special assessments, or both, 14 may be assigned directly by the municipality or the authority or the 15 trustee for the bonds as payment or security for the bonds. Notwithstanding any law to the contrary, the assignment shall be an 16 17 absolute assignment of all the municipality's right, title, and interest in 18 the payment in lieu of taxes or special assessments, or both, or portion 19 thereof, along with the rights and remedies provided to the 20 municipality under the agreement including, but not limited to, the 21 right of collection of payments due. Payments in lieu of taxes and 22 special assessments assigned as provided hereunder shall not be 23 included in the general funds of the municipality, nor shall they be 24 subject to any laws regarding the receipt, deposit, investment or 25 appropriation of public funds and shall retain such status 26 notwithstanding enforcement of the payment or assessment by the 27 municipality or assignee as provided herein. The municipality shall be 28 a "person" within the meaning of that term as defined in section 3 of 29 P.L.1974, c.80 (C.34:1B-3); and the purpose described in this section 30 shall be a "project" within the meaning of that term as defined in 31 section 3 of P.L.1974, c.80 (C.34:1B-3).

32 d. Notwithstanding the provisions of subsection g. of section 37 of P.L.1992, c.79 (C.40A:12A-37), the bonds issued pursuant to this 33 34 section may be issued as non-recourse obligations, and unless otherwise provided for by a separate action of the municipality to 35 guarantee such bonds or otherwise provide for a pledge of the 36 37 municipality's full faith and credit shall not, except for such action, be 38 considered to be direct and general obligations of the municipality, 39 and, absent such action, the municipality shall not be obligated to levy 40 and collect a tax sufficient in an amount to pay the principal and 41 interest on the bonds when the same become due and payable. The 42 provisions of the "Local Government Supervision Act (1947)," 43 P.L.1947, c.151 (C.52:27BB-1 et seq.) shall not apply to any bonds 44 issued or authorized pursuant to this section and those bonds shall not 45 be considered gross debt of the municipality on any debt statement filed in accordance with the "Local Bond Law," N.J.S.40A:2-1 et seq., 46

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and the provisions of chapter 27 of Title 52 of the Revised Statutes
shall not apply to such bonds.

3 e. The proceeds from the sale of bonds and any funds provided by 4 any department of the State, authority created by the State or bi-state authority for the purposes described in the "Redevelopment Area Bond 5 6 Financing Law," sections 1 through 10 of P.L. , c. (C. 7 (pending before the Legislature as this bill, shall not require 8 compliance with public bidding laws, including the "Local Public 9 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), or any other 10 statute where the redeveloper shall undertake the redevelopment The use of these funds shall be subject to public 11 project. 12 accountability and oversight by the municipality or agency providing 13 the funds.

14 In order to provide additional security for any loan to a 15 redeveloper or to bonds issued to finance a redevelopment project, the municipality may utilize powers otherwise provided by law, including 16 17 the "Local Redevelopment and Housing Law," P.L.1992, c.79, (C.40A:12A-1 et seq.), to provide for any extension of the 18 19 municipality's credit to any redeveloper or its full faith and credit 20 which may include a full faith and credit lease as security for the bonds 21 or any loan to a redeveloper. To the extent that the municipality 22 provides for a full faith and credit guarantee of any loan to a 23 redeveloper or any bonds, but determines not to authorize the issuance of bonds or notes to provide for the funding source thereof, \_or 24 25 otherwise determines to enter into a full faith and credit lease, it may 26 do so by resolution approved by a majority of the full governing body. 27 To the extent that bonds or notes are authorized as provided above, 28 such bonds or notes shall be authorized pursuant to the provisions of 29 the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible 30 from the gross debt of the municipality until such time as such bonds 31 or notes are actually issued, and only up to the amount actually issued, 32 to fund such guarantee.

33 g. A financial instrument, whether issued by a municipality or an 34 authority, that is secured in whole or in part by payments in lieu of taxes or by special assessments, or both, as provided herein shall be 35 36 subject to the review and approval of the board. That review and 37 approval shall be made prior to approval of, in the case of a 38 municipality, an introduce ordinance or, in the case of an authority, a 39 resolution. The board shall be entitled to receive from the applicant 40 an amount sufficient to provide for all reasonable professional and 41 other fees and expenses incurred by it for the review, analysis and 42 determination with respect thereto. As part of its review, the board 43 shall specifically solicit comments from the Office of State Planning 44 and the New Jersey Economic Development Authority in addition to 45 comments from the public. As part of the board's review and approval, it shall consider where appropriate one or more of the 46

1 following: whether the redevelopment project or plan promotes 2 approaches and concepts to reduce congestion; enhance mobility; 3 assist in the redevelopment of our municipalities; and otherwise 4 improve the quality of life of our citizens.

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6 5. (New section) a. Payments required to be made in accordance with an agreement for payments in lieu of taxes entered into under 8 section 3 of P.L., c. (C. ) (pending before the Legislature as this bill) shall be a continuous lien on the land against which the 9 ordinance is recorded on and after the date of recordation of both the 10 ordinance and the agreement, whether simultaneously or not, or the 12 date of confirmation of the special assessments, whichever is earlier. All subsequent payments in lieu of taxes thereunder, interest, penalties 14 and costs of collection which thereafter fall due or accrue shall be added and relate back to and be a part of the initial lien. Upon recordation of the ordinance and agreement, payments in lieu of taxes 16 shall constitute a municipal lien within the meaning, and for all purposes, of law.

b. If bonds are issued, the municipality or the redeveloper may record, either simultaneously or at different times, any ordinance enacted by the municipality relating to the payment in lieu of taxes agreement or special assessments and, either simultaneously with the ordinance or at different times, a copy of the agreement or agreements. The ordinance, when recorded, shall contain a legend at the top of the front page substantially as follows:

"THIS ORDINANCE SECURES BONDS OR OTHER OBLIGATIONS ISSUED IN ACCORDANCE WITH THE PROVISIONS OF THE 'REDEVELOPMENT AREA BOND FINANCING LAW' AND THE LIEN HEREOF IN FAVOR OF THE OWNERS OF SUCH BONDS OR OTHER OBLIGATIONS IS A MUNICIPAL LIEN SUPERIOR TO ALL OTHER NON-MUNICIPAL LIENS HEREAFTER RECORDED."

c. Notwithstanding any law to the contrary, upon recordation of both the ordinance and any accompanying agreement, the lien thereof shall be perfected for all purposes in accordance with law and the lien shall thereafter be superior to all non-municipal liens thereafter recorded or otherwise arising, without any additional notice, recording, filing, continuation filing or action, until the payment in full of the bonds. The lien thereby established shall apply not only to the bonds initially issued, but also to any refinancing or refunding thereof, as well as to any additional bonds thereafter issued on a parity therewith in accordance with the provisions of the original documents securing the initial bonds; provided, however, that in the event any ordinance or agreement is amended or supplemented in a way which increases the amount of payment in lieu of taxes or special assessments, the lien as to that increase shall be perfected and apply

upon the recordation of the amended or supplemented ordinance and agreement (including the above-recited legend). Except as set forth in this section, no amendment or supplement to the ordinance or agreement thereafter recorded shall affect the perfection or priority of the lien established upon original recordation thereof.

d. Upon the final payment in full of any bonds secured as provided in this section and section 4 of P.L. , c. (C. ), the lien established hereby shall terminate, and the municipality shall record a notice to that effect.

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6. (New section) In lieu of, or in addition to, the provisions of section 5 of P.L., c. (C. ) (pending before the Legislature as this bill), the municipality may provide in the agreement that the payment in lieu of taxes, if any, is to be secured by a mortgage. In that event the mortgage may also be assigned and pledged to the repayment of the bonds authorized herein.

The assignment of any mortgage that secures a payment in lieu of taxes, if any, may also be an absolute assignment of all or part of the municipality's right, title, and interest in the mortgage and, to the extent assigned, any moneys realized from the foreclosure of the mortgaged property shall not be included in the general funds of the municipality.

After the bonds are paid and no longer deemed to be outstanding, the assignment of the mortgage shall terminate.

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7. (New section) All bonds issued pursuant to the "Redevelopment Area Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill) are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and the bonds, and the interest thereon and the income therefrom, and all facility charges, funds, revenues and other moneys pledged or available to pay or secure the payment of the bonds, or interest thereon, shall at all times be exempt from taxation except for transfer inheritance and estate taxes.

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8. (New section) The State of New Jersey does hereby pledge to 36 37 and covenant and agree with the holders of any bonds issued pursuant to the "Redevelopment Area Bond Financing Law," P.L. 38 39 ) (pending before the Legislature as this bill) that the State 40 will not limit or alter the terms of any agreement, ordinance or 41 resolution made in connection with the security for and the issuance and sale of any bonds, so as to in any way impair the rights or 42 remedies of such holders, and will not modify in any way the 43 44 exemption from taxation provided for in the "Redevelopment Area 45 Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill), until the bonds, together with interest thereon, 46

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1 with interest on any unpaid installments of interest, and all costs and 2 expenses in connection with any action or proceeding by or on behalf 3 of such holders, are fully met and discharged or provided for.

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5 9. (New section) If any section, subsection, clause or provision of the "Redevelopment Area Bond Financing Law," P.L. 6 7 ) (pending before the Legislature as this bill) shall be adjudged 8 to be unconstitutional or ineffective in whole or in part, to the extent 9 that it is not adjudged unconstitutional or is not ineffective, it shall be valid and effective and no other section, subsection, clause or 10 provision of the "Redevelopment Area Bond Financing Law," 11 ) (pending before the Legislature as this 12 (C. bill) shall on account thereof be deemed invalid or ineffective, and the 13 14 inapplicability or invalidity of any section, subsection, clause or 15 provision the "Redevelopment Area Bond Financing Law," of P.L. , c. ) (pending before the Legislature as this 16 17 bill) in any one or more instances or under any one or more circumstances shall not be taken to affect or prejudice in any way its 18 applicability or validity in any other instance or under any other 19 20 circumstance.

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10. (New section) After issuance, pursuant to the "Redevelopment Area Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill) all bonds shall be conclusively presumed to be fully authorized and issued by all courts and officers of this State, and any person shall be estopped from questioning their sale, execution or delivery.

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) (pending 11. Sections 11 through 41 of P.L. , c. (C. before the Legislature as this bill) shall be known and may be cited as the "Revenue Allocation District Financing Act."

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- 33 12. (New section) The Legislature finds and declares that:
  - a. There are areas within certain municipalities in this State that deter private capital investment because of the deteriorating condition of the land, buildings and infrastructure within those areas, or that have not experienced private capital investment due to inadequate infrastructure or adverse economic conditions.
- 39 b. These areas also create an economic burden for the municipality 40 due to the limited tax base and underutilization of resources.
- 41 The scarcity of resources available to municipalities for redevelopment has severely hampered these municipalities' ability to 42 43 rehabilitate these areas.
- 44 d. In order to redevelop these areas in a beneficial manner, 45 municipalities should be provided the means to finance certain costs of redevelopment so as to open new avenues for private investment; 46

- 1 stimulate commercial, industrial, recreational, cultural, entertainment,
- 2 civic and educational enterprise; and create favorable conditions for
- 3 increases in economic activity, property values, employment
- 4 opportunities and the provision of affordable housing.
- 5 e. The use of new redevelopment tools as a catalyst for economic
- 6 revitalization can be maximized if employed in conjunction with the
- 7 redevelopment planning process established pursuant to P.L.1992,
- 8 c.79 (C.40A:12A-1 et al.).
- 9 f. The State should consider, where appropriate, one or more of
- 10 the following: whether the redevelopment project or plan promotes
- 11 approaches and concepts to reduce congestion; enhance mobility;
- 12 assist in the redevelopment of our municipalities; and otherwise
- 13 improve the quality of life of our citizens.
- g. It is, therefore, in the public interest to authorize the use of
- 15 revenue allocation financing by municipalities and the dedication of
- 16 payments in lieu of taxes toward the retirement of debt incurred in
- 17 redevelopment, as set forth hereunder, to encourage private
- 18 investment within areas that are blighted or in need of redevelopment
- 19 or would otherwise remain unused.
- 20
- 21 13. (New section) As used in sections 11 through 41 of P.L.
- 22 c. (C. ) (pending before the legislature as this bill):
- "Area in need of redevelopment" means a redevelopment area as
- 24 defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).
- 25 "Board" means the Local Finance Board established in the Division
- 26 of Local Government Services in the Department of Community
- 27 Affairs.
- 28 "Bonds" means the bonds, notes and bond anticipation notes issued
- 29 to finance projects pursuant to the "Revenue Allocation District
- 30 Financing Act," sections 11 through 41 of P.L. , c. (C. )
- 31 (pending before the Legislature as this bill).
- 32 "District" means the area or areas within a municipality designated
- as a revenue allocation district pursuant to the provisions of the
- 34 "Revenue Allocation District Financing Act," sections 11 through 41
- of P.L., c. (C. ) (pending before the Legislature as this bill).
- 36 "District agent" means that entity designated by the municipal
- 37 governing body pursuant to section 14 of P.L., c. (C.) (pending
- 38 before the Legislature as this bill) to administer a revenue allocation
- 39 plan on behalf of the municipality.
- 40 "Eligible revenue" means the property tax increment and any other
- 41 incremental revenues set forth in section 21 of P.L. , c. (C.
- 42 (pending before the Legislature as this bill).
- "Municipality" means the municipal governing body or an entity
- 44 acting on behalf of the municipality if permitted by the federal Internal
- 45 Revenue Code of 1986 or, if a redevelopment agency or
- 46 redevelopment entity is established in a municipality pursuant to

P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established.

"Permitted investment obligations" means any securities permitted
 for purchase by local units of government pursuant to section 8 of
 P.L.1977, c.396 (C.40A:5-15.1).

"Plan" means the final revenue allocation plan developed by a district agent pursuant to section 22 of P.L., c. (C.) (pending before the Legislature as this bill) and containing, among other elements, the proposed projects, estimated cost of the projects, sources of revenue, and the terms of any obligations, undertakings or commitments to be incurred by the district agent.

"Pledged revenues" means those eligible revenues designated in the plan for payment of project costs.

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14 "Project" means the purchasing, leasing, condemning or otherwise 15 acquiring of land or other property, or an interest therein, in the district or as necessary or convenient for the acquisition of any 16 17 right-of-way or other easement to or from the revenue allocation 18 district; the moving and relocation of persons or businesses displaced 19 by the acquisition of land or property; the acquisition, construction, 20 reconstruction or rehabilitation of land or property and the 21 improvements thereon, or the financing thereof, including demolition, 22 clearance, removal, relocation, renovation, alteration, construction, 23 reconstruction, alteration or repair of any land, building, street, 24 highway, alley, utility, mass transit facility, service or other structure, 25 infrastructure or improvement in the district or necessary to effectuate 26 the plan for the district, including infrastructure improvements outside 27 the district, but only those which are integral to the effectuation of the 28 acquisition, construction, reconstruction, district plan; the 29 rehabilitation or installation of public facilities and improvements, or the financing thereof; acquisition, construction, reconstruction or 30 31 rehabilitation of residential structures, or the conversion to residential 32 use of structures previously designed or used for other purposes, or 33 the financing thereof, nonprofit corporation or other suitable public or 34 private person, firm, corporation or association, and which, to the extent economically feasible, shall constitute housing affordable to 35 36 persons and families of low and moderate income pursuant to P.L.1985, c.222 (C.52:27D-301 et al.) or rules and regulations 37 38 adopted pursuant thereto; and all costs associated with any of the 39 foregoing, including the cost of administrative appraisals, legal, 40 financial, economic and environmental analyses, engineering or cleanup, planning, design, architectural, surveying or other 41 42 professional and technical services necessary to effectuate the 43 purposes of the "Revenue Allocation District Financing Act," sections 44 11 through 41 of P.L. , c. (C. ) (pending before the Legislature as 45 this bill).

46 "Project cost" means the cost of the plan or project in all or any

- 1 part of the district and of all and any property, rights, easements,
- 2 privileges, agreements and franchises deemed by the district agent to
- 3 be necessary or useful and convenient therefor or in connection
- 4 therewith, including interest or discount on bonds; cost of issuance of
- 5 bonds; engineering and inspection costs; legal expenses; costs of
- 6 financial and other professional estimates and advice; organization,
- 7 administrative, operating and other expenses of the district agent prior
- 8 to and during the planning and implementation of a development, plan
- 9 or project, including such provision as the district agent may determine
- 10 for the payment, or security for payment, of principal of or interest on
- bonds during or after the implementation of any development, plan or

12 project.

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"Property tax increment" means the amount obtained by:

- (1) multiplying the general tax rate levied each year by the taxable value of all the property assessed within a district in the same year, excluding any special assessments; and
- (2) multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the district, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the district.

"Property tax increment base" means the aggregate taxable value of all property assessed which is located within a district as of October 1 of the year preceding the year in which the district is authorized pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

"Redevelopment plan" means a redevelopment plan as the term is defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).

"Revenue increment base" means the amount of any eligible revenues, other than the property tax increment, collected in the calendar year immediately preceding the adoption of the plan.

"Taxing entity" means the county, the school district or districts, and the municipality authorized to levy a tax on the taxable property within a municipality.

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14. (New section) The governing body of any municipality may by ordinance establish a district or districts. In the case of a municipality whose redevelopment powers are assigned by law to a regional planning commission, the commission may, by resolution, establish a district or districts in the area within which the commission has jurisdiction.

A revenue allocation district shall consist of all lots and streets within the borders of an area within a municipality or within areas of the municipality designated in the plan. The lots and streets shall be contiguous unless the municipality determines that non-contiguous areas of the municipality should comprise one district because those

- 1 areas are part of a common development project or plan. The total
- 2 taxable value in all districts designated shall not exceed 15 percent of
- 3 the total taxable property assessed within the municipality, as
- 4 determined by the municipal assessor, except that, upon a request by
- 5 the governing body, the board may approve for inclusion in the district
- 6 up to 20 percent of the total taxable property assessed in the
- 7 municipality, as determined by the municipal assessor. The lots and
- 8 streets to be designated as part of the plan shall be designated as a
- 9 revenue allocation district as part of a duly adopted redevelopment
- 10 plan approved by the governing body.
- The ordinance or resolution, as appropriate, shall be adopted as provided in section 17 of P.L., c. (C.) (pending before the
- 13 Legislature as this bill), and shall include or incorporate:
- a. a map designating the area or areas within the municipality as a
- 15 district or districts;
- b. a certification by the municipal assessor that, upon the basis of
- 17 property assessments as of October 1 of the year preceding the
- 18 certification, the total taxable property value in all districts designated
- 19 by the municipality, including the district being proposed in the
- 20 ordinance, does not exceed 15 or 20 percent, as the case may be, of
- 21 the total taxable property assessed in the municipality, as provided in
- 22 the ordinance adopted in accordance with the provisions of this
- 23 section;
- c. the designation of a district agent, which may be a county, a
- 25 county improvement authority, the New Jersey Redevelopment
- 26 Authority, the New Jersey Economic Development Authority or a
- 27 municipality; provided, however, that if a district is created in an area
- 28 under the jurisdiction of a regional planning commission which has
- 29 been assigned redevelopment powers pursuant to law, that commission
- 30 shall serve as the district agent in connection with that district;
- d. a designation of all or any percentage of any eligible revenue or
- 32 revenues as pledged revenues;
- e. a statement of whether or not the municipality intends that any
- of the bonds issued by the district agent, if other than a municipality,
- 35 be guaranteed by the municipality, or be issued as qualified bonds
- 36 pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38
- 37 (C.40A:3-1 et seq.), or both;
- f. a proposed preliminary revenue allocation plan, as set forth in
- 39 section 15 of the P.L. , c. (C. ) (pending before the Legislature
- 40 as this bill);
- 41 g. documentation that the district has been identified in the
- 42 appropriate redevelopment plan; and
- h. Such other conditions or limitations as shall be imposed on the
- 44 district agent by the governing body.
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- 15. (New section) The proposed preliminary revenue allocation

1 plan shall include:

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- a. a certification by the municipal tax assessor of the property tax increment base of the district;
- 4 b. a statement of the revenues, if any, to be pledged to support 5 bonds of the district, the percentage of such revenues to be so 6 pledged, and a certification by the chief financial officer of the 7 municipality of the revenue increment base for each of the pledged 8 revenues other than the property tax revenue base. If the amount of 9 any such revenue base cannot be certified, then the chief financial 10 officer shall estimate the amount and describe the basis for preparing the estimate and the manner in which the revenue increment base will 11 12 be determined after adoption of the plan;
  - c. a description of the proposed project or projects, an estimate of their cost, a proposed construction schedule, the projected amount of bonds to be issued and whether interest on such bonds is exempt from taxation for federal income tax purposes and the projected debt service on the bonds issued to finance the project;
  - d. a description of the development expected or planned within the district, including the identification of the developers, if any, other than the district agent or the municipality, and their contractual relationship, if any, with the district agent or the municipality;
  - e. an estimate of the taxable value of the assessed property within a district upon completion of the projects;
  - f. a projection of the amount of the pledged revenues during the period in which any bond will be outstanding;
  - g. a statement of whether or not the district agent intends to create a reserve for payment of project costs prior to the adoption of the final revenue allocation plan;
  - h. a statement of whether or not tax abatements or exemptions or special assessments are expected to be granted in the district; and
    - i. a fiscal impact statement for the taxing entities involved.

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16. (New section) When an ordinance establishing or amending a district has passed first reading, it shall be submitted as an application, together with all included and incorporated certificates and documents and such additional documentation as the board may by rule prescribe, to the board.

The board shall approve the ordinance if it determines that:

- a. the planned developments are likely to be realized and would not likely be accomplished by private enterprise without the creation of the district and the revenue allocation financing of the proposed project or projects;
- b. the revenue increments and any other pledged revenues will be sufficient to pay debt service on bonds issued to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will

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1 not be impaired;

- d. the creation of the district will contribute to the economic development of the municipality;
- e. the size of the proposed district and the amount of the pledged revenues do not exceed the size and amount necessary to accomplish the purposes of the plan;
- f. any insufficiency or shortfall in the amount of the revenue or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
  - g. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
  - h. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

- 17. (New section) a. The board may make written recommendations as to any aspect of the ordinance and the preliminary revenue allocation plan and any related fiscal matters of the municipality which in the opinion of the board shall be changed in order to effectuate the plan. The board may condition its approval of the ordinance upon the adoption of its recommendations by the municipality.
- b. The board shall approve, approve with conditions, or disapprove the ordinance within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the ordinance shall be deemed approved. If the board disapproves the ordinance it shall, within 30 days of signifying its disapproval, set forth its reasons in writing. The municipality may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board, the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof.

18. (New section) After adoption of the ordinance establishing a district there shall be no expansion or contraction of the boundaries of the district, the designation of the district agent, or the designation of the pledged revenues without adoption of an amending ordinance approved by the board as provided in section 17 of P.L. , c. (C. ) (pending before the Legislature as this bill).

19. (New section) Whenever a district is expanded as permitted under section 18 of P.L. , c. (C. ) (pending before the

- 1 Legislature as this bill) the property tax increment base for any area
- 2 added to the district shall be the aggregate taxable value of all
- 3 property assessed which is located within the added area as of October
- 4 1 of the year preceding the year in which the area is added, as certified
- 5 by the municipal assessor. The revenue increment base of all other
- 6 eligible revenues shall include the amounts of all other eligible
- 7 revenues from sources within the added area in the calendar year
- 8 preceding the year in which the area is added, as certified by the chief
- 9 financial officer of the municipality.
- Whenever a district is contracted as permitted under section 18 of
- 11 P.L., c. (C. ) (pending before the Legislature as this bill) the tax
- 12 increment base and the increment base of all other eligible revenues of
- 13 the district shall be adjusted as if that area had not been a part of the
- 14 district at the time when it became part of the district.

- 20. (New section) The district agent shall have the following powers and responsibilities to the extent so designated by ordinance:
- powers and responsibilities to the extent so designated by ordinance: a. to make and enter into contracts or agreements with public
- 19 agencies, nonprofit corporations or other suitable public or private
- 20 persons, firms, corporations or associations, and to make loans or
- 21 grants to, or guarantee the obligations of, any other public agency or
- 22 corporation, as may be necessary, convenient or incidental to the
- 23 execution of the plan and the exercise of the district agent's powers
- 24 under the "Revenue Allocation District Financing Act," sections 11
- 25 through 41 of P.L. , c. (C. ) (pending before the Legislature as
- 26 this bill);
- b. to enter into agreements or other transactions with, and accept
- 28 grants, loans, appropriations or other assistance or cooperation from
- 29 the United States or any agency thereof, or from the State or a county
- 30 or municipal governing body or any agency thereof, or any nonprofit
- 31 corporation or other suitable public or private person, firm,
- corporation or association in furtherance of the purposes of the
   "Revenue Allocation District Financing Act," sections 11 through 41
- of P.L., c. (C. ) (pending before the Legislature as this bill);
- c. to prepare and administer the plan according to the provisions
- 36 of the "Revenue Allocation District Financing Act," sections 11
- 37 through 41 of P.L., c. (C.) (pending before the Legislature as this
- 38 bill);
- d. to hire or consult with private consultants when preparing the
- 40 plan, or to enter into agreements with public or nonprofit private
- 41 agencies to prepare and administer the plan;
- e. to issue bonds or cause bonds to be issued for any purpose of
- 43 the district authorized by or pursuant to the "Revenue Allocation
- 44 District Financing Act," sections 11 through 41 of
- 45 P.L., c. (C. ) (pending before the Legislature as this bill), or to
- 46 issue refunding bonds for the purpose of paying or retiring bonds

- 1 previously issued by it, and to issue notes in anticipation of the
- 2 issuance of bonds as provided in the "Revenue Allocation District
- 3 Financing Act," sections 11 through 41 of P.L., c. (C.
- 4 (pending before the Legislature as this bill);
- to seek and receive funds from local, State and federal 5 6 governments and from private sources for the purpose of implementing
- 7 any authorized development or project or meeting any project cost;
- 8 and
- 9 g. to pay project costs, specifically including payments to a private 10 developer, as reimbursement for project costs incurred by a private
- developer, in accordance with a redevelopment bond financing 11
- 12 agreement entered into by the municipality or municipalities and the
- 13 private developer;
- 14 h. to include in the terms of any resolution, bond or contract a
- 15 provision that the payments in lieu of taxes or special assessments shall
- constitute a municipal charge for the purposes of R.S.54:4-66. 16
- 17 Except as provided otherwise herein, nothing herein is intended to
- limit the powers granted under any other law or regulation to the 18
- 19 entity acting as district agent under the "Revenue Allocation District
- 20 Financing Act," sections 11 through 41 of P.L., c. (C.) (pending
- 21 before the Legislature as this bill).

- 23 21. (New section) The plan may include one or more of the
- following eligible revenues if the municipality is otherwise authorized 24
- 25 by law to collect such revenues:
- 26 a. incremental payments in lieu of taxes, with respect to property
- 27 located in the district, made pursuant to the "Five-Year Exemption and
- Abatement Law," P.L.1991, c.441 (C.40A:21-1 et seq.) or the "Long 28
- 29 Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et al.);
- 30 b. incremental revenues from payroll or wage taxes with respect to
- 31 activities carried on within the district;
- incremental revenue from lease payments made to the 32
- 33 municipality or district agent with respect to property located in the
- 34 district;

- 35 d. incremental revenue from payments in lieu of taxes or service
- 36 charges with respect to property located within the district;
- e. incremental revenue from parking taxes derived from parking 37
- 38 facilities located within the district;
- 39 f. admissions and sales taxes received from the operation of a
- 40 public facility which the district agent is authorized by law to retain;
- g. sales and excise taxes which are derived from activities within the district and which are rebated to or retained by the municipality 42
- 43
- pursuant to the "New Jersey Urban Enterprise Zones Act," P.L.1983,
- 44 c.303 (C.52:27H-60 et seq.) or any other law providing for such
- 45 rebate or retention;
- 46 h. parking revenue from public parking facilities built as part of a

- 1 project except for public parking facilities owned by parking
- 2 authorities pursuant to the "Parking Authority Law," P.L.1948, c.198
- 3 (C.40:11A-1 et seq.);
- i. assessments as allowed by law that are levied against properties
- 5 in a district, if consented to by the governing body of the municipality
- 6 in which the district is situated;
  - j. the property tax increment.
- 8 The incremental revenue for the revenues listed in subsections b.,
- 9 c., d. and e. of this section shall be calculated as the difference
- 10 between the amount collected in any calendar year from any eligible
- 11 revenue source included in the plan, less the revenue increment base
- 12 for that eligible revenue.

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- 14 22. (New section) Before pledging any revenues, issuing any
- bonds, incurring any obligations or guaranteeing the obligations of any
- 16 other entity with respect to the project costs of any project, the district
- 17 agent shall adopt a final revenue allocation plan for that project. That
- 18 plan shall include:
  - a. a description of the project or projects to be financed, including
- 20 the projected cost and construction schedule;
- b. a description of any development to be undertaken by any
- developer in connection with the project, including an estimate of the
- 23 eligible revenues anticipated from the development;
- c. a description of the eligible revenues to be pledged to the
- 25 support of the project, or to the bonds or other obligations to be
- 26 issued or incurred by the district agent;
  - d. a description of other anticipated projects for the district and
- 28 the anticipated means of financing those projects;
- e. a copy of any proposed bond resolution, contract, lease or other
- 30 agreement to be adopted or authorized by the district agent. Any
- 31 proposed bond resolution shall include a description of the security
- 32 features of the bonds, including reserve funds or other security
- and enhancements, if any, such as a municipal guarantee, qualified bond
- 34 authorization, bond insurance or letter of credit; the maturity schedule
- 35 for the bonds; the estimated interest rate; the period of capitalized
- interest, if any; an estimate of the costs of issuance, with identification
- 37 of bond counsel, financial advisers, underwriters and other
- 38 professionals engaged to assist in the issuance of bonds; lien priorities
- 39 among projects, if any; and such other information as the board may
- 40 require; and
- 41 f. a certification by the chief financial officer of the property tax
- 42 increment base, if property tax increment revenue is to be pledged, and
- of the revenue increment base for each other pledged revenue. If the
- amount of any such revenue increment base cannot be certified, then
- 45 the chief financial officer shall estimate the amount and describe the
- 46 basis for preparing the estimate and the manner in which the revenue

increment base will be determined after adoption of the final plan.

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3 23. (New section) A final revenue allocation plan shall be 4 submitted to the governing body of the municipality for approval by ordinance. When an ordinance embodying a final revenue allocation 5 6 plan has been introduced in writing at a meeting of the governing body and approved on first reading, which may be by title, by a majority of 7 8 the authorized membership thereof, it shall be submitted, together with 9 all included and incorporated certificates and documents and such 10 additional supporting documentation as the board may by rule prescribe, to the board. 11

The board shall approve the plan if it determines that:

- a. the planned developments are likely to be realized and would not be accomplished by private enterprise without the creation of the district and the financing of the proposed project or projects;
- b. the pledged revenues will be sufficient to pay debt service on bonds and discharge any obligations undertaken by the district agent to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. any insufficiency or shortfall in the amount of the revenues or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
- e. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
- f. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

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- 24. (New section) a. The board may make written recommendations as to any aspect of the plan and any related fiscal matters of the municipality or the district agent which, in the determination of the board, must be changed in order to effectuate the plan, and the board may condition its approval of the plan upon the adoption of its recommendations.
- b. The board shall approve, approve with conditions, or disapprove the plan within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the plan shall be deemed approved. If the board disapproves the plan it shall set forth its reasons in writing within 30 days of its disapproval. The governing body, upon

1 recommendation of the district agent, may amend the ordinance and 2 resubmit it to the board.

3 c. Upon receipt of the approved ordinance from the board the 4 municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof. 5 6 Any changes to the plan as embodied in the ordinance, including the pledge or utilization of eligible revenues subject, however, to any 7 8 rights of bondholders shall be by amendment of the ordinance adopted 9 and approved by the same method as prescribed in section 17 of , c. (C. 10 ) (pending before the Legislature as this bill) in 11 connection with the proposed preliminary revenue allocation plan 12 included in the ordinance establishing the district.

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- 25. (New section) If the preliminary revenue allocation plan has designated the property tax increment as a pledged revenue, the property tax increment shall be calculated and paid to the revenue allocation fund or the bond trustee, as appropriate, as provided hereunder.
- a. Upon the striking of the tax rate in each year following the adoption of the ordinance creating the district, the chief financial officer of the municipality, with assistance provided by the assessor and collector, shall calculate the amount of property tax increment, if any, for each revenue allocation district within the municipality and shall certify to the district agent of each such district a copy of that calculation. Thereafter the chief financial officer shall, within 10 days after each date fixed by statute for the payment of property taxes, cause to be deposited in the revenue allocation fund of the district agent or paid to the trustees as provided in the resolution authorizing the issuance of bonds the percentage of the property tax increments certified in the plan as designated to be so deposited or paid. The calculation of the property tax increment shall be based on the amount to be billed at the quarterly payment date, regardless of whether or not the increment is actually collected from the taxpayers within the district.
- b. Whenever an added assessment shall occur within a district, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days of the date fixed by law for payment of property taxes on such added assessment, cause to be paid to the revenue allocation fund or the bond trustee, as appropriate, the property taxes, or a percentage thereof as designated in the plan, billed upon such added assessment, regardless of whether or not the tax or any portion thereof is actually collected.
- c. Whenever an omitted assessment which if not omitted would have been included in the computation of the tax increment of a district occurs, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days after the

- date fixed by statute for payment of taxes upon such omitted assessments, cause to be deposited to the revenue allocation fund or paid to the bond trustees of the district, as appropriate, the proportion of tax upon such omitted assessments designated in the plan for such deposit or payment, regardless of whether or not the tax or any portion thereof is actually collected.
  - d. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors with respect to a tax year subsequent to the creation of the district alter the amount of property tax increment certified pursuant to this section for that tax year.
  - e. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors alter the property tax increment base of the district.
  - f. Whenever a revaluation or general reassessment occurs in a municipality which has designated one or more districts, the property tax increment base for each district shall be adjusted to equal the absolute difference between the taxable value of the property in the district after revaluation or reassessment less the amount of the property tax increment base for the year immediately prior to the revaluation or reassessment divided by the adjusted tax rate. The adjusted tax rate shall be a fraction, the numerator of which is the total tax levy of the municipality before revaluation or reassessment and the denominator of which is the total taxable value of all taxable property in the municipality after revaluation or reassessment.

- 26. (New section) If the preliminary revenue allocation plan has designated any eligible revenues, in addition to or other than the property tax increment, as a pledged revenue, the other pledged revenues shall be deposited as provided in this section.
- a. The collector of any pledged revenues shall certify to the municipal chief financial officer the amount of the eligible revenue collected in the preceding calendar year no later than January 30 of each year and shall pay to the municipality such amount, or the percentage thereof designated in the plan, beginning in the first calendar year after the creation of the district.
- b. The municipality shall include in its budget the amount certified as collected in the preceding year and shall pay to the district agent for deposit in the revenue allocation financing fund the amount certified in the plan as designated for such payment.
- c. Payments in lieu of taxes shall be deposited in four equal installments, regardless of the date or dates fixed for such payments by statute, agreement or otherwise.

27. (New section) The district agent shall submit its operating budget for the district annually to the Director of the Division of Local

- 1 Government Services in the Department of Community Affairs. If the
- 2 district agent certifies that the budget is in compliance with a
- 3 preliminary or final financing plan and all other relevant statutes and
- 4 rules, the director shall approve the budget within 45 days of receipt.
- If the director disapproves the budget he shall state the reasons 5
- 6 therefor, in writing. The district agent may then make the necessary
- 7 changes and resubmit the budget for approval. The director may
- 8 adopt rules and regulations in accordance with the "Administrative
- 9 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to ensure the
- fiscal integrity of districts and effectuate the intent of the "Revenue 10
- Allocation District Financing Act," P.L., c. (C.) (pending before 11
- 12 the Legislature as this bill).

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- 14 28. (New section) The district agent shall establish and maintain a special fund called the "(Name of district agent) Revenue Allocation Fund," and herein referred to as "district fund" or "fund." 16
- 17 The fund shall be used by the district agent for purposes of the
- "Revenue Allocation District Financing Act," P.L. , c. 18
- (pending before the Legislature as this bill), including but not limited 19
- 20
- 21 a. paying the project costs;
- 22 b. paying the principal of and interest on bonds or other obligations
- 23 issued or guaranteed pursuant to the "Revenue Allocation District
- Financing Act," P.L. , c. (C. ) (pending before the Legislature as 24 25 this bill);
- 26 c. prepaying the principal of and interest on the bonds or other 27 obligations;
- 28 d. paying additional property tax increment revenue, if any, to
- 29 taxing entities, as provided for in subsections b. and c. of section 29
- 30 of P.L., c. (C.) (pending before the Legislature as this bill) or in
- 31 the final revenue allocation plan; and
- 32 e. reimbursing the municipality for any payments made by the State
- pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 33
- 34 (C.40A:3-1 et seq.) to pay debt service on any qualified bonds issued
- pursuant to section 35 of P.L., c. (C.) (pending before the 35
- Legislature as this bill). 36

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- 29. (New section) a. Prior to the adoption of a final revenue allocation plan, the district agent may draw money from the revenue allocation fund for purposes of paying all project costs incurred in connection with the development of the final revenue allocation plan as provided in the approved operating budget, including a reserve for project costs if such reserve is part of the preliminary plan.
- 44 b. At the end of each calendar year, any moneys in the fund not
- 45 pledged to bondholders or otherwise required by the district agent for
- development of the plan shall be distributed to the appropriate taxing 46

- 1 or revenue collecting entities that shall forgo the pledged revenues.
- 2 The revenues shall be distributed by the district agent in proportion to
- 3 the taxing effort of each taxing or revenue collecting entity in the year
- 4 of distribution; except that no revenues deposited in the fund shall be
- 5 included in the calculation of any adjustment payments payable to an
- 6 intermunicipal account pursuant to statute.
- c. After the adoption of the final revenue allocation plan the district
  agent may decide to distribute to the taxing or revenue collecting
  entities that shall forgo the revenues pursuant to the "Revenue
- 10 Allocation District Financing Act," sections 11 through 41 of P.L.,
- 11 c. (C. ) (pending before the Legislature as this bill) a portion of the
- 12 revenue increments received by the district agent not pledged to the
- 13 payment of debt service or necessary to pay project costs. The
- 14 revenues shall be distributed in proportion to the taxing or revenue
- 15 collecting effort of each such taxing or revenue collecting entity in the
- 16 year of distribution.
- d. Moneys in the fund may be invested in the State of New Jersey
- 18 Cash Management Fund established pursuant to section 1 of P.L.1977,
- 19 c.281 (C.52:18A-90.4) or in any securities that a local government is
- 20 permitted to purchase pursuant to section 8 of P.L.1977, c.396
- 21 (C.40A:5-15.1).

- 30. (New section) Subject to the limitations contained in the
- "Revenue Allocation District Financing Act," sections 11 through 41
  of P.L., c. (C.) (pending before the Legislature as this bill), each
- district shall remain in existence until obligations for any project in that
- 20 district shair remain in emotioned until congations for any project in that
- 27 district cease to be outstanding; provided, however, the district may
- be terminated if sufficient moneys have been deposited in the revenue allocation fund, which, when invested in obligations of or guaranteed
- allocation fund, which, when invested in obligations of or guaranteed by the United States government, will be sufficient to pay when due
- by the United States government, will be sufficient to pay when due the principal of and interest on the bonds at maturity or any
- redemption date or full payment of any other obligations, and if the
- board approves the dissolution of the district. The Division of Local
- 34 Government Services in the Department of Community Affairs may
- 54 Government Services in the Department of Community Affairs may
- 35 recommend to the municipality the dissolution of a district which has
- 36 not taken substantial steps to implement the plan, so long as there are
- 37 no bonded obligations outstanding or contractual obligations to pay
- any part of project costs.

- 40 31. (New section) a. In calculating the general tax rate levied 41 each year, the aggregate amount of the ratable increments of the
- revenue allocation districts that have been pledged to bondholders or
- are otherwise required by the district agent for the development of the
- 44 plan shall not be considered a part of the total taxable value of land
- and improvements within the municipality.
- b. In calculating the net valuation on which school district taxes are

1 apportioned, the aggregate amount of the ratable increments in the 2 revenue allocation district shall be excluded.

c. For purposes of this section, "ratable increment" means the taxable value of all property assessed within a revenue allocation district for the tax year, minus the property tax increment base.

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32. (New section) Upon approval of the resolution by the board 8 and adoption of an ordinance approving or adopting: a. the final revenue allocation plan by the municipal governing body, or b. a 10 determination regarding a particular project for which there exist sufficient eligible revenues within the district to pay the principal of 12 and interest on obligations issued to finance such project, the district agent shall have the power to incur indebtedness, borrow money and 14 issue its bonds or notes for purposes of financing a project or funding or refunding its bonds or notes. If the district agent is the municipal governing body, any pledge of revenues or funds and obligations 16 incurred shall be limited to the revenues and property accruing to the municipality as district agent and shall not be deemed to include any other municipal revenue or property unless such revenues are pledged or obligations are incurred pursuant to the "Revenue Allocation District Financing Act," P.L. , c. (C. ) (pending before the Legislature as this bill). The district agent may from time to time issue its bonds or notes in such principal amounts as in the opinion of the district agent are necessary to provide sufficient funds for all or any portion of project costs, including the payment, funding or refunding of the principal of or interest or redemption premiums on any bonds or notes issued by it, whether the bonds or notes or interest to be funded or refunded has or has not become due; the establishment or increase of such reserves to secure or to pay the bonds or notes or interest thereon; and all other costs or expenses of the district agent incident to and necessary to carrying out its corporate purposes and

Any provisions of law to the contrary notwithstanding, a bond issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill) shall be fully negotiable within the meaning and for all purposes of Title 12A of the New Jersey Statutes, and each holder of the bond, or a coupon appurtenant thereto, by accepting the bond or coupon shall be conclusively deemed to have agreed that the bond or coupon is and shall be fully negotiable within the meaning and for the purposes of that title.

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33. (New section) Bonds or notes of the district agent shall be authorized by a resolution or resolutions of the district agent and may be issued in one or more series and shall bear such dates, mature at such times, bear interest at such rates of interest per annum, be in such

- 1 denominations, be in such form, either coupon or registered, carry
- 2 such conversion or registration privileges, have such rank or priority,
- 3 be executed in such manner, be payable from such sources and in such
- 4 medium of payment at such places within or without the State, and be
- 5 subject to such terms of redemption, with or without premium, as the
- 6 resolution or resolutions may provide.
- Nothwithstanding the provisions of any other law to the contrary
- 8 related to such district agent, bonds or notes of the district agent may
- 9 be sold at public or private sale at such price and in such manner as the
- 10 district agent shall determine. Every bond shall mature and be paid not
- 11 later than 35 years from the date thereof.
- Bonds or notes may be issued under the provisions of the "Revenue
- 13 Allocation District Financing Act," sections 11 through 41 of P.L. ,
- 14~~c.~~(C.~~) (pending before the Legislature as this bill) without any
- 15 other proceeding or the occurrence of any other conditions or other
- 16 things than those proceedings, conditions or things which are
- 17 specifically required by the "Revenue Allocation District Financing
- 18 Act," sections 11 through 41 of P.L., c. (C.) (pending before the
- 19 Legislature as this bill).
- 20 Bonds or notes of the district agent issued under the provisions of
- 21 the "Revenue Allocation District Financing Act," sections 11 through
- 22 41 of P.L., c. (C.) (pending before the Legislature as this bill)
- 23 shall contain a statement to the effect that they are issued pursuant to
- 24 the "Revenue Allocation District Financing Act," sections 11 through
- 25 41 of P.L., c. (C.) (pending before the Legislature as this bill)
- and entitled to the provisions of the "Revenue Allocation District
- 27 Financing Act," sections 11 through 41 of P.L., c. (C.) (pending
- 28 before the Legislature as this bill).

- 30 34. (New section) Each issue of bonds or notes of the district may,
- 31 if it is determined by the district agent, be general obligations thereof
- 32 payable out of any revenues, receipts or funds held by the district
- agent, subject only to any agreements with the holders of particular
- 34 bonds or notes pledging any particular revenues or funds, and may be
- 35 secured by one or more of the following:
- a. pledge of eligible revenues and any other revenues derived from
- 37 leases, sales agreements, service contracts or similar contractual
- 38 arrangements with one or more persons, firms, partnerships or
- 39 corporations, whether or not the same relate to the project or part
- 40 thereof financed with the bonds or notes;
- b. pledge of grants, subsidies, contributions or other payments to
- 42 be received from the United States of America or any instrumentality
- 43 thereof, or from any State, county or municipal governmental body or
- 44 agency;
- c. a first mortgage on all or any part of the property, real or
- 46 personal, of the district agent then owned or thereafter to be acquired;

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d. pledge of any moneys, funds, accounts, securities and other funds, including the proceeds of the bonds or notes.

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5 35. (New section) The municipal governing body may provide for 6 the guarantee of any such bonds and may issue general obligation bonds to provide for the funding of such guarantee which shall be 7 8 authorized pursuant to the provisions of the "Local Bond Law," 9 N.J.S.40A:2-1 et seq. Such guarantees shall be set forth in the final 10 revenue allocation plan approved pursuant to section 23 of P.L., c. 11 (C. ) (pending before the Legislature as this bill). To the extent that 12 the municipality provides for a full faith and credit guarantee of any 13 loan to a redeveloper or any bonds but determines not to authorize the 14 issuance of bonds or notes to provide for the funding source thereof, 15 it may do so by resolution approved by a majority of the full governing body. To the extent that bonds or notes are authorized as provided 16 17 above, such bonds or notes shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall 18 19 be deductible from the gross debt of the municipality until such time 20 as such bonds or notes are actually issued, and only up to the amount 21 actually issued, to fund such guarantee.

The district agent may file an application with the board to qualify an issue of its bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) provided, however, that only municipal qualified bonds issued by a municipality, as defined in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) shall constitute debt of such municipality and be secured by the full faith and credit of such municipality. Intention to file such an application shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L., c. (C.) (pending before the Legislature as this bill). Bonds may be issued by the district agent as municipal qualified bonds upon the review and approval of the board as provided in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.). In considering the ordinance, the board may require the governing body to adopt resolutions restricting or

limiting any future issuance of bonds for any purpose. Upon the issuance of such bonds and certification to the State Treasurer of the name and address of the paying agent, the maturity schedule, interest rates and dates of payment of debt service, the State Treasurer shall withhold municipal qualified revenues payable to the municipality in amounts sufficient to pay debt service on such bonds as the same shall mature and become due. The State Treasurer shall on or before each principal and interest payment date forward such withheld amounts to the paying agent for the sole purpose of paying debt service on such bonds. As such withheld amounts are forwarded to the paying agent, the district agent shall return a like amount of 46

eligible revenues received by the district agent, if any, which may be 2 applied to the payment of municipal operating expenses.

3 Any financial instrument issued by a district agent that is secured in 4 whole or in part by eligible revenues shall be subject to the review and approval of the board. That review and approval shall be made prior 5 6 to approval of a resolution or agreement authorizing the financing. 7 The board shall be entitled to receive from the applicant an amount 8 sufficient to provide for all reasonable professional and other fees and 9 expenses incurred by it for the review, analysis and determination with 10 respect thereto. As part of its review, the board shall specifically solicit comments from the Office of State Planning in addition to 11 comments from the public. As part of the board's review and 12 13 approval, it shall consider where appropriate one or more of the 14 following: whether the redevelopment project or plan promotes 15 approaches and concepts to reduce congestion; enhance mobility; 16 assist in the redevelopment of our municipalities; and otherwise 17 improve the quality of life our citizens.

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- 36. (New section) In any resolution of the district agent authorizing or relating to the issuance of any bonds or notes, the district agent, in order to secure the payment of the bonds or notes and in addition to its other powers, shall have power by provisions in that resolution, which shall constitute covenants by the district agent and contracts with the holders of the bonds or notes, to:
- 25 a. secure the bonds or notes as provided in section 35 of P.L. ,
- 26 c. (C. ) (pending before the Legislature as this bill);
  - b. covenant against pledging all or any part of its revenues or receipts from its lease, sales arrangement, service contracts or other security instruments, of the revenues or receipts under any of the foregoing or the proceeds thereof, or against mortgaging or leasing all or any part of its real or personal property then owned or thereafter acquired, or against permitting or suffering any of the foregoing;
  - c. covenant with respect to limitations on any right to sell, mortgage, lease or otherwise dispose of any project or any part thereof or any property of any kind;
- 36 d. covenant as to any bonds and notes to be issued and the 37 limitations thereon and the terms and conditions thereof and as to the 38 custody, application, investment, and disposition of the proceeds 39 thereof;
- 40 e. covenant as to the issuance of additional bonds or notes or as to 41 limitations on the issuance of additional bonds or notes and on the 42 incurring of other debts by it;
- f. covenant as to the payment of the principal of or interest on the 43 44 bonds or notes, or any other obligations, as to the sources and 45 methods of the payment, as to the rank or priority of the bonds, notes or obligations with respect to any lien or security or as to acceleration 46

1 of the maturity of the bonds, notes or obligations;

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- 2 g. provide for the replacement of lost, stolen, destroyed or mutilated bonds or notes;
- h. covenant against extending the time for the payment of bonds or
  notes or interest thereon;
- i. covenant as to the redemption of bonds or notes and privileges
   of exchange thereof for other bonds or notes of the district agent;
- j. covenant as to the fixing and collection of rents, fees, rates and other charges, the amount to be raised each year or other period of time by rents, fees, rates and other charges and as to the use and disposition to be made thereof;
  - k. covenant to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for construction, operating expenses, tax rebate, payment or redemption of bonds or notes; reserves or other purposes and as to the use, investment, and disposition of the moneys held in these funds;
  - 1. establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds or notes may be amended or abrogated, the amount of bonds or notes the holders of which must consent thereto, and the manner in which the consent may be given;
  - m. covenant as to the construction, improvement, operation or maintenance of any project and its other real and personal property, the replacement thereof, the insurance to be carried thereon, and the use and disposition of insurance moneys;
  - n. provide for the release of property, leases or other agreements, or revenues and receipts from any pledge or mortgage and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge or mortgage;
  - o. provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the district agent shall become or may be declared due and payable before maturity and the terms and conditions upon which the declaration and its consequences may be waived;
- 37 p. vest in a trustee or trustees within or without the State such 38 property rights, powers and duties in trust as the district agent may 39 determine, including the right to foreclose any mortgage, which may 40 include any or all of the rights, powers and duties of any trustee 41 appointed by the holders of any bonds or notes issued pursuant to this 42 section and to limit or abrogate the right of the holders of any bonds 43 or notes of the district agent to appoint a trustee under the "Revenue Allocation District Financing Act," P.L., c. (C.) (pending before 44 45 the Legislature as this bill), and to limit the rights, duties and powers 46 of the trustee;

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- execute all mortgages, leases, sales agreements, service 1 2 contracts, bills of sale, conveyances, deeds of trust and other 3 instruments necessary or convenient in the exercise of its powers or in 4 the performance of its covenants or duties;
- r. pay the costs or expenses incident to the enforcement of the 5 bonds or notes or of the provisions of the resolution or of any 6 covenant or agreement of the district agent with the holders of its 7 8 bonds or notes;
  - s. limit the rights of the holders of any bonds or notes to enforce any pledge or covenant securing bonds or notes; and
- t. make covenants other than or in addition to the covenants authorized by the "Revenue Allocation District Financing Act," P.L., 12 ) (pending before the Legislature as this bill) of like or
  - different character, and to make such covenants to do or refrain from doing such acts and things as may be necessary, or convenient and desirable, in order to better secure bonds or notes or which, in the absolute discretion of the district agent will tend to make bonds or notes more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

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> 37. (New section) Any pledge of revenues, receipts, moneys, funds, levies, sales agreements, service contracts or other property or instruments made by the district agent shall be valid and binding from the time when the pledge is made. The revenues, receipts, moneys, funds or other property so pledged and thereafter received by the district agent or a subsidiary shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the district agent irrespective of whether the parties have notice thereof. Neither the resolution nor any other instrument by which a pledge under this section is created need be filed or recorded except in the records of the district agent.

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38. (New section) Neither the directors of the district agent nor any person executing bonds or notes issued pursuant to the "Revenue Allocation District Financing Act," P.L. , c. (C. ) (pending before the Legislature as this bill) shall be liable personally on the bonds or notes by reason of the issuance thereof.

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41 39. (New section) The district agent may establish such reserves, funds or account as may be, in its discretion, necessary or desirable to 42 further the accomplishment of the purposes of the district agent or to 43 44 comply with the provisions of any agreement made by or any 45 resolution of the district agent.

46 The State and all public officers, governmental units and agencies

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- 1 thereof, all banks, trust companies, savings banks and institutions,
- 2 building and loan associations, savings and loan associations,
- 3 investment companies, and other persons carrying on a banking
- 4 business, all insurance companies, insurance associations and other
- 5 persons carrying on an insurance business, and all executors,
- 6 administrators, guardians, trustees and other fiduciaries may legally
- 7 invest any sinking funds, moneys or other funds belonging to them or
- 8 within their control in any bonds or notes issued pursuant to the
- 9 "Revenue Allocation District Financing Act," P.L. , c. (C.
- 10 (pending before the Legislature as this bill), and such bonds or notes
- shall be authorized security for any and all public deposits.

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- 13 40. (New section) Bonds, notes or other obligations issued
- pursuant to the "Revenue Allocation District Financing Act," P.L., c. (C. ) (pending before the Legislature as this bill) are for an
- 15 c. (C. ) (pending before the Legislature as this bill) are for an
- 16 essential public and governmental purpose, and the bonds, notes or
- 17 other obligations, their transfer and the interest and premium, if any,
- 18 thereon and the income therefrom, including any profit made on the
- 19 sale thereof, and all assessments, charges, funds, revenues, income and
- 20 other moneys pledged or available to pay or secure the payments of
- 21 the bonds, or interest thereon, shall be exempt from taxation of every
- 22 kind by the State and the municipality, except transfer inheritance and
  - estate taxes unless exemptions from those taxes have been provided
- 24 under other laws.

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- 41. (New section) If any section, part, phrase, or provision of the
- 27 "Revenue Allocation District Financing Act," P.L. , c. (C. )
- 28 (pending before the Legislature as this bill) of the application thereof
- 29 to any person, project or circumstances, be adjudged invalid by any
- 30 court of competent jurisdiction, such judgment shall be confined in its
- 31 operation to the section, part, phrase, provision or application directly
- 33 rendered and shall not affect or impair the validity of the remainder of

involved in the controversy in which such judgment shall have been

- 34 the "Revenue Allocation District Financing Act," P.L., c. (C.)
- 35 (pending before the Legislature as this bill) or the application thereof
- 36 to other persons, projects or circumstances.

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- 38 42. Section 29 of P.L.1992, c.79 (C.40A:12A-29) is amended to read as follows:
- 40 29. a. Bonds and notes issued by a [redevelopment agency or
- 41 housing authority] redevelopment entity pursuant to this act shall be
- 42 authorized by resolution of the [housing authority or redevelopment
- agency] redevelopment entity and may be issued in one or more series
- and shall be sold in any one of the following manners: (1) at public sale
- 45 at not less than par after advertisement in a newspaper of general
- 46 circulation in the municipality or county and in a financial paper

- 1 published in the city of Philadelphia, Pennsylvania, or the city of New
- 2 York, New York, one week prior to the sale; (2) at private sale
- 3 without advertisement at not less than par to a municipality, county,
- 4 the State or federal government; (3) at public sale to any willing buyer
- at less than par and at private sale to any willing buyer without 5
- 6 advertisement at par or less than par, upon application to and prior
- 7 approval of the Local Finance Board in the Department of Community
- 8 Affairs.

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- 9 b. [Bonds issued pursuant to this act by a county or municipality 10 shall be authorized by ordinance adopted in the manner prescribed by the "Local Bond Law" (N.J.S.40A:2-1 et seq.) except as provided in 11 section 32 of P.L.1992, c.79 (C.40A:12A-32)] Deleted by
- 12
- 13 amendment, P.L., c. (pending before the Legislature as this bill).
  - c. Bonds issued to finance redevelopment projects may be secured by the assets and revenues of such projects. A municipality or
- redevelopment entity financing redevelopment projects through the 16
- 17 issuance of bonds may pledge the property and revenues of those
- 18 projects, or any of them, for repayment of those bonds, and shall pay
- 19 such rate of interest thereon as the [municipal] governing body may
- 20 deem for the best interest of the county, municipality or redevelopment
- 21 entity, as applicable.
- 22 d. Bonds issued to finance housing projects may be secured by the
- 23 assets and revenues of those housing projects or by contractual 24 agreements with the Federal government. A municipality, county, or
- 25 housing authority financing housing projects through the issuance of
- 26 bonds may pledge the property and revenues of those projects, or any 27 of them, for the repayment of those bonds, and shall pay such rate of
- 28 interest thereon as the county or municipal governing body, as the case
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- may be, may deem for the best interest of the county or municipality.
- 31 issue notes for a period not exceeding five years, the municipality or

e. [Whenever a municipality or county shall, pursuant to this act,

- 32 county may sell the notes at private sale without advertisement at not
- 33 less than par ] Deleted by amendment, P.L. , c. (pending before the
- Legislature as this bill). 34
- 35 (cf: P.L.1992, c.79, s.29)

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- 37 43. Section 30 of P.L.1992 c.79 (40A:12A-30) is amended to read 38 as follows:
- 39 30. A [redevelopment agency or housing authority]
- 40 redevelopment entity shall have the power and is hereby authorized
- 41 to issue, from time to time, its bonds, bond anticipation notes and
- 42 other notes and obligations in such principal amounts as in its opinion
- 43 shall be necessary to provide sufficient funds for achieving any of its 44 corporate purposes, including, but not limited to: the making of
- 45 mortgage loans, the payment, funding or refunding of the principal of,
- or interest or redemption premiums on, any bonds, bond anticipation 46

1 notes and other notes and obligations issued by it whether or not such

2 have become due; the establishment or increase of reserves to secure

3 or to pay such bonds, bond anticipation notes and other notes and

obligations or interest thereon; and all costs or expenses incident to

5 and necessary or convenient to carry out its corporate purposes and

6 powers.

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- 7 b. A [redevelopment agency or housing authority] redevelopment entity may issue such bonds, bond anticipation notes or other notes or 8 9 obligations as it may determine, including bonds, bond anticipation 10 notes or other notes or obligations as to which the principal and 11 interest are payable: (1) exclusively from the income and revenues of 12 the [redevelopment agency or housing authority] redevelopment 13 entity resulting from projects financed with the proceeds of such 14 bonds, bond anticipation notes or other notes or obligations; (2) 15 exclusively from the income and revenues of the [redevelopment agency or housing authority] redevelopment entity resulting from 16 certain projects, whether or not such projects were financed in whole 17 18 or in part from the proceeds of such bonds, bond anticipation notes or 19 other notes or obligations; or, (3) from its revenues generally. Any 20 bonds, bond anticipation notes or other notes or obligations may be 21 additionally secured by a pledge of any grant, subsidy or contribution 22 from the United States of America or an agency or instrumentality 23 thereof or the State or any agency, instrumentality or political 24 subdivision thereof, or any person, firm or corporation or a pledge of 25 any income or revenues, funds or moneys of the [redevelopment agency or housing authority] redevelopment entity from any source 26 27 whatsoever.
  - c. Whether or not the bonds, bond anticipation notes and other notes and obligations issued pursuant to this act are of such form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, such bonds, bond anticipation notes and other notes and obligations and any coupon thereof are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A, subject only to the provisions of the bonds and notes for registration.
- 36 d. Bonds, bond anticipation notes and other notes and obligations 37 of a [redevelopment agency or housing authority] redevelopment 38 entity issued under the provisions of this act shall not be in any way 39 a debt or liability of the State or of any political subdivision thereof 40 other than the [redevelopment agency or housing authority] 41 redevelopment entity and shall not create or constitute any 42 indebtedness, liability or obligation of the State or of any political 43 subdivision, nor be or constitute a pledge of the faith and credit of the 44 State or of any political subdivision; but all such bonds, bond 45 anticipation notes and other notes and obligations, unless funded or 46 refunded by bonds, bond anticipation notes or other notes or

- 1 obligations of the [redevelopment agency or housing authority]
- 2 <u>redevelopment entity</u> shall be payable from revenues or funds pledged
- 3 or available for their payment as authorized in this act. Each bond,
- 4 bond anticipation note or other note or obligation shall contain on its
- 5 face a statement to the effect that the [redevelopment agency or
- 6 housing authority] redevelopment entity is obligated to pay the
- 7 principal thereof or the interest thereon only from the revenues or
- 8 funds of the [redevelopment agency or housing authority]
- 9 <u>redevelopment entity</u>, and that neither the State nor any political
- subdivision thereof is obligated to pay such principal or interest, and
- 11 that neither the faith and credit nor the taxing power of the State or
- 12 any political subdivision thereof is pledged to the payment of the
- principal of or the interest on such bonds, bond anticipation notes or
- 14 other notes or obligations.
  - e. All expenses incurred in carrying out the provisions of this act shall be payable solely from revenues or funds provided or to be provided under the provisions of this act, and nothing in this act shall be construed to authorize a [redevelopment agency or housing authority] redevelopment entity to incur indebtedness or liability on
- 20 behalf of or payable by this State or any political subdivision thereof.
- 21 (cf: P.L.1992, c.79, s.30)

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- 23 44. Section 31 of P.L.1992, c.79 (C.40A:12A-31) is amended to 24 read as follows:
- 25 31. Any bond resolution of a [redevelopment agency or housing
- 26 authority] redevelopment entity providing for or authorizing the
- 27 issuance of any bonds may contain provisions, and such [authority]
- 28 <u>entity</u>, in order to secure the payment of such bonds and in addition to
- 29 its other powers, shall have power by provision in such bond
- 30 resolution to covenant and agree with the several holders of such
- 31 bonds, as to:
- a. The custody, security, use, expenditure or application of the
- 33 proceeds of the bonds;
- b. The construction and completion, or replacement, of any project;
- 36 c. The use, regulation, operation, maintenance, insurance or
- disposition of any project, or restrictions on the exercise of the powers
- of the [authority] entity to dispose, or to limit or regulate the use, of
- 39 any project;
- d. Payment of the principal of or interest on the bonds, or any
- 41 other obligations, and the sources and methods thereof, the rank or
- 42 priority of bonds or obligations as to any lien or security, or the
- 43 acceleration of the maturity of bonds or obligations;
- e. The use and disposition of any moneys of the [redevelopment]
- 45 agency or housing authority] redevelopment entity, including project

revenues;

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- f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of any project, and the powers and duties of any trustee with regard thereto;
  - g. The setting aside out of the project revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;
  - h. Determination or definition of the project revenues or of the expenses of operation and maintenance of a project;
- 14 i. The rents, rates, fees, or other charges in connection with, or for 15 the use of services of, or otherwise relating to any project, including any parts thereof theretofore constructed or acquired and any parts, 16 17 extensions, replacements or improvements thereof thereafter 18 constructed or acquired, and the fixing, establishment, collection and 19 enforcement of the same, the amount or amounts of project revenues 20 to be produced thereby, and the disposition and application of the 21 amounts charged or collected;
  - j. The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of any project or any obligations having or which may have a lien on any part of the project revenues:
  - k. Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the [redevelopment agency or housing authority] redevelopment entity;
  - 1. Limitations on the powers of the [redevelopment agency or housing authority] redevelopment entity to construct, acquire or operate any structures, facilities or properties which may compete or tend to compete with any of its projects;
  - m. Vesting in a trustee or trustees within or without the State such property, rights, powers and duties in trust as the [redevelopment agency or housing authority] redevelopment entity may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to this act or limiting the rights, duties and powers of such trustee;
- n. Payment of the costs or expenses incident to the enforcement of the bonds or of the provisions of the bond resolution or of any covenant or agreement of the [redevelopment agency or housing authority] redevelopment entity with the holders of bonds;
- o. The procedure, if any, by which the terms of any covenant or

agreement with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

p. Any other matter or course of conduct which, by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on bonds and to be part of any covenant or agreement with the holders of bonds.

All provisions of the bond resolution and all covenants and agreements shall constitute valid and legally binding contracts between the [redevelopment agency or housing authority] redevelopment entity and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction, including a proceeding in lieu of prerogative writ.

16 (cf: P.L.1992, c.79, s.31)

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- 45. Section 32 of P.L.1992, c.79 (C.40A:12A-32) is amended to read as follows:
- 20 32. a. If the bond resolution of a [redevelopment agency or 21 housing authority] redevelopment entity authorizing or providing for 22 the issuance of a series of its bonds shall provide in substance that the 23 holders of the bonds of such series shall be entitled to the benefits of 24 this section, then if there shall be a default in the payment of principal 25 of or interest on any bonds of such series after the same shall become 26 due, whether at maturity or upon call for redemption, and default shall 27 continue for a period of 30 days, or if the [redevelopment agency or 28 housing authority redevelopment entity shall fail or refuse to comply 29 with any of the provisions of [this act] P.L.1992, c.79, or shall fail or 30 refuse to carry out and perform the terms of any contract with the 31 holders of the bonds, and failure or refusal shall continue for a period 32 of 30 days after written notice to the [redevelopment agency or 33 housing authority] redevelopment entity of its existence and nature, 34 the holders of 25% in aggregate principal amount of the bonds of such 35 series then outstanding by instrument or instruments filed in the office of the Secretary of State and proved or acknowledged in the same 36 37 manner as a deed to be recorded, may appoint a trustee to represent 38 the holders of the bonds of such series for the purposes provided in 39 this section.
  - b. The trustee may, and upon written request of the holders of 25% in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:
- 43 (1) By any action or proceeding, enforce all rights of the holders 44 of such bonds, including the right to require the [redevelopment 45 agency or housing authority] redevelopment entity to charge and

- collect charges adequate to carry out any contract as to, or pledge of, project revenues, and to require the [authority] entity to carry out and perform the terms of any contract with the holders of such bonds or its duties under [this act] P.L.1992, c.79;
  - (2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;
  - (3) By action, require the [redevelopment agency or housing authority] redevelopment entity to account as if it were the trustee of an express trust for the holders of such bonds;
  - (4) By action, enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or
  - (5) Declare all such bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the [redevelopment agency or housing authority] redevelopment entity and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of such bonds then outstanding, annul such declaration and its consequences.
  - c. The trustee shall, in addition to the foregoing, possess all of the powers necessary for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.
  - d. In any action or proceeding by the trustee, reasonable fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to [this act] P.L.1992, c.79, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any charges and revenues of the [redevelopment agency or housing authority] redevelopment entity pledged for the payment or security of bonds of such series.

30 (cf: P.L.1992, c.79, s.32)

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- 32 46. Section 33 of P.L.1992, c.79 (C.40A:12A-33) is amended to 33 read as follows:
- 34 33. If the bond resolution of a [redevelopment agency or housing 35 authority] redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the 36 37 holders of the bonds of such series shall be entitled to the benefits of 38 section 32 of P.L.1992, c.79 (C.40A:12A-32) and shall further provide 39 in substance that a trustee appointed pursuant to that section or having 40 the powers of such a trustee shall have the powers provided by this 41 section, then the trustee, whether or not all of the bonds of such series 42 shall have been declared due and payable, shall be entitled to the 43 appointment of a receiver of the project or projects of the 44 [redevelopment agency or housing authority] redevelopment entity, 45 and such receiver may enter upon and take possession of the project

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or projects and, subject to any pledge or contract with the holders of 1 2 bonds of the [redevelopment agency or housing authority] 3 redevelopment entity, shall take possession of all moneys and other 4 property derived from or applicable to the acquisition, construction, 5 operation, maintenance or reconstruction of the project or projects and proceed in a commercially feasible manner with such acquisition, 6 7 construction, operation, maintenance or reconstruction which the 8 [redevelopment agency or housing authority] redevelopment entity is 9 under any obligation to do, and operate, maintain and reconstruct the 10 project or projects and fix, charge, collect, enforce and receive the charges and all revenues thereafter arising subject to any pledge 11 12 thereof or contract with the holders of bonds relating thereto and 13 perform the public duties and carry out the contracts and obligations 14 of the [redevelopment agency or housing authority] redevelopment entity in the same manner as the agency or [authority] entity itself 15 might do and under the direction of the court. 16 17 (cf: P.L.1992, c.79, s.33) 18 19 47. Section 34 of P.L.1992, c.79 (C.40A:12A-34) is amended to 20 read as follows: 21 34. All property of a [redevelopment agency or housing authority] 22 <u>redevelopment entity</u> shall be exempt from levy and sale by virtue of 23 an execution, and no execution or other judicial process shall issue 24 against the same, nor shall any judgment against a [redevelopment agency or housing authority <u>redevelopment entity</u> be a charge or lien 25 26 upon its property; provided, that nothing herein contained shall apply 27 to or limit the rights of the holder of any bonds to pursue any available remedy for the enforcement of any pledge or lien given by a 28 29 [redevelopment agency or housing authority] redevelopment entity. 30 (cf: P.L.1992, c.79, s.34) 31 32 48. This act shall take effect on the 60th day following enactment. 33 34 35 **STATEMENT** 36 37 This bill broadens the mechanisms available to finance the up-front 38 costs of certain local development projects. 39 Sections 1 through 10 of the bill are designated as the "Redevelopment Area Bond Financing Law." These provisions allow 40 a municipality that has designated a redevelopment area pursuant to 41 42 the "Local Redevelopment and Housing Law" (N.J.S.A.40A:12A-1 et 43 seq.) to, either directly or through application to the New Jersey

Economic Development Authority or similar public instrumentality of

the State, issue bonds that would be secured by (1) payments in lieu of taxes under a tax abatement agreement, (2) special assessments on

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1 property benefitting from the improvements provided, or (3) both.

2 Sections 11 through 41 of the bill are designated as the "Revenue

- 3 Allocation District Financing Act." These provisions authorize a
- 4 municipality to establish one or more areas as a "revenue allocation
- 5 district" and to designate a district agent to implement a development
- 6 plan for the district. The ordinance creating the district would be
- 7 submitted to the Local Finance Board, and must be approved by the
- 8 board. After the creation of the district, the district agent could issue
- 9 bonds or notes to finance the development of specific projects or to
- 10 finance the infrastructure (for example, roads, sewers, bridges)
- 11 necessary to facilitate development within the district.
- Prior to issuing any bonds or notes, the district would be required
- 13 to adopt a final revenue allocation plan which describes the project to
- 14 be developed and the incremental municipal taxes and other revenues
- 15 intended to be pledged to payment of the bonds. The district may
- pledge all or a percentage of any eligible revenues identified in this bill.
- 17 The plan must be approved by the municipality and the Local Finance
- 18 Board. The revenues which may be pledged include the taxes
- 19 attributable to the increase in the taxable value of property in the
- 20 district.

### ASSEMBLY APPROPRIATIONS COMMITTEE

## STATEMENT TO

# ASSEMBLY, No. 4002

# STATE OF NEW JERSEY

DATED: DECEMBER 13, 2001

The Assembly Appropriations Committee reports favorably Assembly Bill No. 4002.

Assembly Bill No. 4002 broadens the mechanisms available to finance the up-front costs of certain local development projects.

Redevelopment Area Bond Financing Law. Sections 1 through 10 of the bill are designated as the "Redevelopment Area Bond Financing Law." These provisions allow a municipality that has designated a redevelopment area pursuant to the "Local Redevelopment and Housing Law" (N.J.S.A.40A:12A-1 et seq.) to, either directly or through application to the New Jersey Economic Development Authority or similar public instrumentality of the State, issue bonds that would be secured by (1) payments in lieu of taxes under a tax abatement agreement, (2) special assessments on property benefitting from the improvements provided, or (3) both.

Revenue Allocation District Financing Act. Sections 11 through 41 of the bill are designated as the "Revenue Allocation District Financing Act." These provisions authorize a municipality to establish one or more areas as a "revenue allocation district" and to designate a district agent to implement a development plan for the district. The ordinance creating the district would be submitted to the Local Finance Board, and must be approved by the board. After the creation of the district, the district agent could issue bonds or notes to finance the development of specific projects or to finance the infrastructure (for example, roads, sewers, bridges) necessary to facilitate development within the district.

Prior to issuing any bonds or notes, the district would be required to adopt a final revenue allocation plan which describes the project to be developed and the incremental municipal taxes and other revenues intended to be pledged to payment of the bonds. The district may pledge all or a percentage of any eligible revenues identified in this bill. The plan must be approved by the municipality and the Local Finance Board. The revenues which may be pledged include the taxes attributable to the increase in the taxable value of property in the district.

## FISCAL IMPACT:

This bill has not been certified as having a fiscal impact. It affects the permitted uses of local revenues, but has no impact on State revenues or expenditures.

§§1-10 -C.40A:12A-64 to 40A:12A-73 §§11-41 -C.52:27D-459 to 52:27D-489 §48 - Note to §§1-47

## P.L. 2001, CHAPTER 310, approved January 3, 2002 Senate, No. 2727

AN ACT expanding the mechanisms available to finance local

2 development projects, supplementing chapter 12A of Title 40A of 3 the New Jersey Statutes and chapter 27D of Title 52 of the Revised 4 Statutes, and amending P.L.1992, c.79.

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6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey:

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9 1. Sections 1 through 10 of P.L., c. (C. ) (pending before 10 the Legislature as this bill) shall be known and may be cited as the 11 "Redevelopment Area Bond Financing Law."

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- 13 2. (New section) As used in sections 1 through 10 of P.L. 14 (C. ) (pending before the Legislature as this bill):
- 15 "Authority" means the New Jersey Economic Development 16 Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), the New Jersey Redevelopment Authority established pursuant to 17 section 4 of P.L.1996, c.62 (C.55:19-23) or other instrumentality 18 19 created by law by the State with the power to incur debt and issue
- 20 bonds and other obligations. 21 "Board" means the Local Finance Board established in the Division of Local Government Services in the Department of Community 22 23 Affairs.
  - "Bonds" mean bonds, notes or other obligations issued by the authority or a municipality to finance or refinance redevelopment projects pursuant to the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L., c. (C. ) (pending before the Legislature as this bill), the "Local Redevelopment and Housing Law", P.L.1992, c.79 (C.40A:12A-1 et seq.), or other applicable law.
- 30 "Financial agreement" means an agreement that meets the 31 requirements of a financial agreement under P.L.1991, c.431
- 32 (C.40A:20-1 et seq.).
- 33 "Municipality" means the municipal governing body or an entity 34 acting on behalf of the municipality if permitted by the federal Internal 35 Revenue Code of 1986, or, if a redevelopment agency or redevelopment entity is established in the municipality pursuant to 36

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established.

3 "Redeveloper" means any person, firm, corporation or public body, 4 including the New Jersey Economic Development Authority or the 5 New Jersey Redevelopment Authority to the extent permitted by law, that shall enter into or propose to enter into a contract with a 6 7 municipality or other redevelopment entity for the redevelopment or 8 rehabilitation of an area in need of redevelopment, or an area in need 9 of rehabilitation, or any part thereof, under the provisions of the 10 "Redevelopment Area Bond Financing Law," sections 1 through 10 of 11 ) (pending before the Legislature as this bill), or P.L., c. (C. 12 for any construction or other work forming part of a redevelopment 13 or rehabilitation project.

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"Redevelopment" means clearance, replanning, development and redevelopment; the conservation and rehabilitation of any structure or improvement, the construction and provision for construction of residential, commercial, industrial, public or other structures and the grant or dedication of spaces as may be appropriate or necessary in the interest of the general welfare for streets, parks, playgrounds, or other public purposes, including recreational and other facilities incidental or appurtenant thereto, and any other related costs and expenses including preliminary planning and development costs and any financing costs and expenses in accordance with a redevelopment plan.

"Redevelopment bond financing agreement" means a contract between a municipality and a redeveloper for any work or undertaking for the redevelopment of a redevelopment area, or part thereof, under the provisions of the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L. , c. (C. ) (pending before the Legislature as this bill) or the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), as the case may be.

"Redevelopment area" means an area which has been delineated a "redevelopment area" or "area in need of redevelopment" pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.).

35 "Redevelopment project" means any work or undertaking pursuant to a redevelopment plan; such undertaking may include any buildings, 36 37 land, including demolition, clearance or removal of buildings from 38 land, equipment, facilities, or other real or personal properties which 39 are necessary, convenient, or desirable appurtenances, such as but not 40 limited to streets, sewers, utilities, parks, site preparation, landscaping, 41 and administrative, community, health, recreational, educational, and 42 welfare facilities and any other related costs and expenses including 43 preliminary planning and development costs and any financing costs 44 and expenses.

"Special assessment" means an assessment upon the lands or improvements on such lands, or both, in the redevelopment area benefitted by improvements undertaken pursuant to the

"Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L., c. (C.) (pending before the Legislature as this bill), or the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), and assessed pursuant to chapter 56 of Title 40 of the Revised Statutes, R.S. 40:56-1 et seq., except as otherwise provided in subsection b. of section 3 of P.L., c. (C.) (pending before the Legislature as this bill).

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3. (New section) a. A municipality that has designated a redevelopment area may provide for tax abatement within that redevelopment area and for payments in lieu of taxes in accordance with the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, that the provisions of section 12 of P.L.1991, c.431 (C.40A:20-12) establishing a minimum or maximum annual service charge and requiring staged increases in annual service charges over the term of the exemption period, and of section 13 of P.L.1991, c.431 (C.40A:20-13) permitting the relinquishment of status under that act, shall not apply to redevelopment projects financed with bonds.

19 20 b. In addition to, or in lieu of, the tax abatement provided for in 21 subsection a. of this section, the municipality may provide by 22 ordinance for one or more special assessments within the 23 redevelopment area in accordance with chapter 56 of Title 40 of the 24 Revised Statutes, R.S.40:56-1 et seq., provided, however, that the 25 provisions of R.S.40:56-35 shall be applied so that if any installment 26 of a special assessment shall remain unpaid for 30 days after the time 27 at which it shall become due, the municipality may provide, by 28 ordinance, either that: (1) the whole assessment or balance due 29 thereon shall become and be immediately due; or, (2) any subsequent 30 installments which would not yet have become due except for the 31 default shall be considered as not in default and that the lien for the 32 installments not yet due shall continue; and provided, further, that the 33 ordinance may require that the assessments be payable in quarterly, 34 semi-annual or yearly installments, with legal interest thereon, over a 35 period of years up to but in no event exceeding the period of years for 36 which the bonds were issued, or for 30 years, whichever shall be less. 37 In levying a special assessment on the lands or improvements, or both, 38 located in the redevelopment area, the municipality may provide that 39 the amount of the special assessment shall be a specific amount, not to 40 exceed the cost of the improvements, paid with respect to property 41 located in the redevelopment area. That specific amount shall, to the 42 extent accepted by the owner of the property benefitted, be deemed 43 the conferred benefit, in lieu of the amount being determined by the 44 procedures otherwise applicable to determining the actual benefit 45 conferred on the property. Special assessments levied pursuant to an 46 ordinance adopted under this subsection shall constitute a municipal

lien upon confirmation by the municipal governing body or by the court, under R.S.40:56-33, except that such amount shall constitute a municipal lien effective upon the date accepted in writing by the

owner of the property benefitted if prior to the actual confirmation.

c. Upon adoption, a copy of the ordinance shall be filed for public inspection in the office of the municipal clerk, and there shall be published in a newspaper, published or circulating in the municipality, a notice stating the fact and the date of adoption and the place where the ordinance is filed and a summary of the contents of the ordinance. The notice shall state that any action or proceeding of any kind or nature in any court questioning the validity or proper authorization of the ordinance or the actions authorized to be taken as set forth in the ordinance shall be commenced within 20 days after the publication of the notice. If no action or proceeding questioning the validity of the ordinance providing for tax abatement, special assessments or other actions authorized by the ordinance shall be commenced or instituted within 20 days after the publication of the notice, the county and the school district and all other municipalities within the county and all residents and taxpayers and owners of property therein shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court questioning the validity or enforceability of the ordinance or the validity or enforceability of acts authorized under the ordinance, and the ordinance and acts authorized by the ordinance shall be conclusively deemed to be valid and enforceable in accordance with their terms and tenor.

4. (New section) a. The municipality may issue bonds itself in the manner provided for herein or pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.) or may apply to the authority to issue bonds, which in either case may be secured by payments in lieu of taxes or special assessments or both by the adoption of a resolution of the governing body to that effect.

b. A municipality that has designated a redevelopment area may, by resolution of its governing body, if it determines to issue bonds through the authority, enter into contracts with the authority relating to any project or projects for the purpose of financing or refinancing redevelopment, or act as a redeveloper, within a redevelopment area. A resolution so adopted shall contain findings and determinations of the governing body: (1) that the project will result in the redevelopment of the municipality; and, (2) that the contract with the authority is a necessary or important inducement to the undertaking of the project in that the contract makes the financing thereof feasible. The contract or contracts, or the terms of any bonds issued directly by a municipality may provide for the assignment, for the benefit of bondholders, of all or any portion of payments in lieu of taxes, or special assessments, or both. A contract may be made and entered

into for a term beginning currently or at some future or contingent 1 2 date, and with or without consideration, and for a specified or 3 unlimited time, and on any terms and conditions which may be 4 requested by the municipality and, if applicable, as may be agreed to 5 by the authority in conformity with its contracts with the holders of bonds, and shall be valid and binding on the municipality. The 6 7 municipality is hereby authorized and directed to do and perform any 8 contract so entered into by it and to provide for the discharge of any 9 obligation thereunder in the same manner as other obligations of the 10 municipality.

Any contract, and any instrument making or evidencing the same, may be pledged or assigned by the authority, with the consent of the municipality executing the contract, to secure its bonds and thereafter may not be modified except as provided by the terms of the instrument or by the terms of the pledge or assignment.

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The municipality may include in the terms of a bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.

c. The payments in lieu of taxes or special assessments, or both, may be assigned directly by the municipality or the authority or the trustee for the bonds as payment or security for the bonds. Notwithstanding any law to the contrary, the assignment shall be an absolute assignment of all the municipality's right, title, and interest in the payment in lieu of taxes or special assessments, or both, or portion thereof, along with the rights and remedies provided to the municipality under the agreement including, but not limited to, the right of collection of payments due. Payments in lieu of taxes and special assessments assigned as provided hereunder shall not be included in the general funds of the municipality, nor shall they be subject to any laws regarding the receipt, deposit, investment or appropriation of public funds and shall retain such status notwithstanding enforcement of the payment or assessment by the municipality or assignee as provided herein. The municipality shall be a "person" within the meaning of that term as defined in section 3 of P.L.1974, c.80 (C.34:1B-3); and the purpose described in this section shall be a "project" within the meaning of that term as defined in section 3 of P.L.1974, c.80 (C.34:1B-3).

d. Notwithstanding the provisions of subsection g. of section 37 of P.L.1992, c.79 (C.40A:12A-37), the bonds issued pursuant to this section may be issued as non-recourse obligations, and unless otherwise provided for by a separate action of the municipality to guarantee such bonds or otherwise provide for a pledge of the municipality's full faith and credit shall not, except for such action, be considered to be direct and general obligations of the municipality, and, absent such action, the municipality shall not be obligated to levy and collect a tax sufficient in an amount to pay the principal and

1 interest on the bonds when the same become due and payable. The

- 2 provisions of the "Local Government Supervision Act (1947),"
- 3 P.L.1947, c.151 (C.52:27BB-1 et seq.) shall not apply to any bonds
- 4 issued or authorized pursuant to this section and those bonds shall not
- 5 be considered gross debt of the municipality on any debt statement
- 6 filed in accordance with the "Local Bond Law," N.J.S.40A:2-1 et seq.,
- 7 and the provisions of chapter 27 of Title 52 of the Revised Statutes
- 8 shall not apply to such bonds.
- 9 e. The proceeds from the sale of bonds and any funds provided by 10 any department of the State, authority created by the State or bi-state 11 authority for the purposes described in the "Redevelopment Area Bond
- 12 Financing Law," sections 1 through 10 of P.L. , c. (C. )
- 13 (pending before the Legislature as this bill, shall not require
- 14 compliance with public bidding laws, including the "Local Public
- 15 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), or any other
- 16 statute where the redeveloper shall undertake the redevelopment
- 17 project. The use of these funds shall be subject to public
  - accountability and oversight by the municipality or agency providing
- 19 the funds.

- f. In order to provide additional security for any loan to a redeveloper or to bonds issued to finance a redevelopment project, the
- municipality may utilize powers otherwise provided by law, including
- the "Local Redevelopment and Housing Law," P.L.1992, c.79,
- 25 the Book redevelopment and Housing Baw, 11211992, 0179,
- 24 (C.40A:12A-1 et seq.), to provide for any extension of the 25 municipality's credit to any redeveloper or its full faith and credit
- 26 which may include a full faith and credit lease as security for the bonds
- or any loan to a redeveloper. To the extent that the municipality
- 28 provides for a full faith and credit guarantee of any loan to a
- 29 redeveloper or any bonds, but determines not to authorize the issuance
- 30 of bonds or notes to provide for the funding source thereof, \_or
- 31 otherwise determines to enter into a full faith and credit lease, it may
- 32 do so by resolution approved by a majority of the full governing body.
- 33 To the extent that bonds or notes are authorized as provided above,
- 34 such bonds or notes shall be authorized pursuant to the provisions of
- 35 the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible
- 36 from the gross debt of the municipality until such time as such bonds
- or notes are actually issued, and only up to the amount actually issued,
- 38 to fund such guarantee.
- g. A financial instrument, whether issued by a municipality or an authority, that is secured in whole or in part by payments in lieu of
- 41 taxes or by special assessments, or both, as provided herein shall be
- 42 subject to the review and approval of the board. That review and
- 43 approval shall be made prior to approval of, in the case of a
- 44 municipality, an introduce ordinance or, in the case of an authority, a
- 45 resolution. The board shall be entitled to receive from the applicant
- an amount sufficient to provide for all reasonable professional and

1 other fees and expenses incurred by it for the review, analysis and 2 determination with respect thereto. As part of its review, the board 3 shall specifically solicit comments from the Office of State Planning 4 and the New Jersey Economic Development Authority in addition to 5 comments from the public. As part of the board's review and approval, it shall consider where appropriate one or more of the 6 7 following: whether the redevelopment project or plan promotes 8 approaches and concepts to reduce congestion; enhance mobility; 9 assist in the redevelopment of our municipalities; and otherwise 10 improve the quality of life of our citizens.

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5. (New section) a. Payments required to be made in accordance with an agreement for payments in lieu of taxes entered into under section 3 of P.L., c. (C. ) (pending before the Legislature as this bill) shall be a continuous lien on the land against which the ordinance is recorded on and after the date of recordation of both the ordinance and the agreement, whether simultaneously or not, or the date of confirmation of the special assessments, whichever is earlier. All subsequent payments in lieu of taxes thereunder, interest, penalties and costs of collection which thereafter fall due or accrue shall be added and relate back to and be a part of the initial lien. Upon recordation of the ordinance and agreement, payments in lieu of taxes shall constitute a municipal lien within the meaning, and for all purposes, of law.

b. If bonds are issued, the municipality or the redeveloper may record, either simultaneously or at different times, any ordinance enacted by the municipality relating to the payment in lieu of taxes agreement or special assessments and, either simultaneously with the ordinance or at different times, a copy of the agreement or agreements. The ordinance, when recorded, shall contain a legend at the top of the front page substantially as follows:

32 "THIS ORDINANCE SECURES BONDS OR OTHER 33 OBLIGATIONS ISSUED IN ACCORDANCE WITH THE PROVISIONS OF THE 'REDEVELOPMENT AREA BOND 34 FINANCING LAW' AND THE LIEN HEREOF IN FAVOR OF THE 35 36 OWNERS OF SUCH BONDS OR OTHER OBLIGATIONS IS A MUNICIPAL LIEN SUPERIOR TO ALL OTHER NON-37 MUNICIPAL LIENS HEREAFTER RECORDED." 38

c. Notwithstanding any law to the contrary, upon recordation of both the ordinance and any accompanying agreement, the lien thereof shall be perfected for all purposes in accordance with law and the lien shall thereafter be superior to all non-municipal liens thereafter recorded or otherwise arising, without any additional notice, 44 recording, filing, continuation filing or action, until the payment in full of the bonds. The lien thereby established shall apply not only to the 46 bonds initially issued, but also to any refinancing or refunding thereof,

as well as to any additional bonds thereafter issued on a parity 1 2 therewith in accordance with the provisions of the original documents 3 securing the initial bonds; provided, however, that in the event any 4 ordinance or agreement is amended or supplemented in a way which 5 increases the amount of payment in lieu of taxes or special assessments, the lien as to that increase shall be perfected and apply 6 7 upon the recordation of the amended or supplemented ordinance and agreement (including the above-recited legend). Except as set forth 8 9 in this section, no amendment or supplement to the ordinance or 10 agreement thereafter recorded shall affect the perfection or priority of 11 the lien established upon original recordation thereof.

d. Upon the final payment in full of any bonds secured as provided in this section and section 4 of P.L. , c. (C. ), the lien established hereby shall terminate, and the municipality shall record a notice to that effect.

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6. (New section) In lieu of, or in addition to, the provisions of section 5 of P.L., c. (C. ) (pending before the Legislature as this bill), the municipality may provide in the agreement that the payment in lieu of taxes, if any, is to be secured by a mortgage. In that event the mortgage may also be assigned and pledged to the repayment of the bonds authorized herein.

The assignment of any mortgage that secures a payment in lieu of taxes, if any, may also be an absolute assignment of all or part of the municipality's right, title, and interest in the mortgage and, to the extent assigned, any moneys realized from the foreclosure of the mortgaged property shall not be included in the general funds of the municipality.

After the bonds are paid and no longer deemed to be outstanding, the assignment of the mortgage shall terminate.

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7. (New section) All bonds issued pursuant to the "Redevelopment (C. Area Bond Financing Law," P.L. , c. ) (pending before the Legislature as this bill) are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and the bonds, and the interest thereon and the income therefrom, and all facility charges, funds, revenues and other moneys pledged or available to pay or secure the payment of the bonds, or interest thereon, shall at all times be exempt from taxation except for transfer inheritance and estate taxes.

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8. (New section) The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to the "Redevelopment Area Bond Financing Law," P.L. (C. ) (pending before the Legislature as this bill) that the State will not limit or alter the terms of any agreement, ordinance or

1 resolution made in connection with the security for and the issuance 2 and sale of any bonds, so as to in any way impair the rights or remedies of such holders, and will not modify in any way the 3 4 exemption from taxation provided for in the "Redevelopment Area 5 Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill), until the bonds, together with interest thereon, 6 7 with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf 8 9 of such holders, are fully met and discharged or provided for.

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11 9. (New section) If any section, subsection, clause or provision of the "Redevelopment Area Bond Financing Law," P.L. 12 ) (pending before the Legislature as this bill) shall be adjudged 13 to be unconstitutional or ineffective in whole or in part, to the extent 14 15 that it is not adjudged unconstitutional or is not ineffective, it shall be valid and effective and no other section, subsection, clause or 16 17 provision of the "Redevelopment Area Bond Financing Law," 18 , c. ) (pending before the Legislature as this 19 bill) shall on account thereof be deemed invalid or ineffective, and the inapplicability or invalidity of any section, subsection, clause or 20 21 provision the "Redevelopment Area Bond Financing Law," of P.L. 22 , c. (C. ) (pending before the Legislature as this 23 bill) in any one or more instances or under any one or more circumstances shall not be taken to affect or prejudice in any way its 24 25 applicability or validity in any other instance or under any other 26 circumstance.

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10. (New section) After issuance, pursuant to the "Redevelopment Area Bond Financing Law," P.L. , c. (C. ) (pending before the Legislature as this bill) all bonds shall be conclusively presumed to be fully authorized and issued by all courts and officers of this State, and any person shall be estopped from questioning their sale, execution or delivery.

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11. Sections 11 through 41 of P.L. (C. ) (pending , c. before the Legislature as this bill) shall be known and may be cited as the "Revenue Allocation District Financing Act."

- 39 12. (New section) The Legislature finds and declares that:
- a. There are areas within certain municipalities in this State that 40 41 deter private capital investment because of the deteriorating condition 42 of the land, buildings and infrastructure within those areas, or that 43 have not experienced private capital investment due to inadequate infrastructure or adverse economic conditions. 44
- 45 b. These areas also create an economic burden for the municipality due to the limited tax base and underutilization of resources. 46

- 1 The scarcity of resources available to municipalities for 2 redevelopment has severely hampered these municipalities' ability to 3 rehabilitate these areas.
- 4 In order to redevelop these areas in a beneficial manner, 5 municipalities should be provided the means to finance certain costs of redevelopment so as to open new avenues for private investment; 6 stimulate commercial, industrial, recreational, cultural, entertainment, 7 8 civic and educational enterprise; and create favorable conditions for 9 increases in economic activity, property values, employment 10 opportunities and the provision of affordable housing.
  - e. The use of new redevelopment tools as a catalyst for economic revitalization can be maximized if employed in conjunction with the redevelopment planning process established pursuant to P.L.1992, c.79 (C.40A:12A-1 et al.).
  - f. The State should consider, where appropriate, one or more of the following: whether the redevelopment project or plan promotes approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.
  - g. It is, therefore, in the public interest to authorize the use of revenue allocation financing by municipalities and the dedication of payments in lieu of taxes toward the retirement of debt incurred in redevelopment, as set forth hereunder, to encourage private investment within areas that are blighted or in need of redevelopment or would otherwise remain unused.

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- 13. (New section) As used in sections 11 through 41 of P.L.
- 28 ) (pending before the legislature as this bill):
- 29 "Area in need of redevelopment" means a redevelopment area as defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3). 30
- 31 "Board" means the Local Finance Board established in the Division 32 of Local Government Services in the Department of Community 33 Affairs.
- 34 "Bonds" means the bonds, notes and bond anticipation notes issued to finance projects pursuant to the "Revenue Allocation District 35 Financing Act," sections 11 through 41 of P.L. 36 (C.
- (pending before the Legislature as this bill). 37
- 38 "District" means the area or areas within a municipality designated 39 as a revenue allocation district pursuant to the provisions of the 40 "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C. 41 ) (pending before the Legislature as this bill).
- 42 "District agent" means that entity designated by the municipal 43 governing body pursuant to section 14 of P.L., c. (C.) (pending 44 before the Legislature as this bill) to administer a revenue allocation 45 plan on behalf of the municipality.
- 46 "Eligible revenue" means the property tax increment and any other

1 incremental revenues set forth in section 21 of P.L. , c. (C. ) 2 (pending before the Legislature as this bill).

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"Municipality" means the municipal governing body or an entity acting on behalf of the municipality if permitted by the federal Internal Revenue Code of 1986 or, if a redevelopment agency or redevelopment entity is established in a municipality pursuant to P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established.

9 "Permitted investment obligations" means any securities permitted 10 for purchase by local units of government pursuant to section 8 of 11 P.L.1977, c.396 (C.40A:5-15.1).

"Plan" means the final revenue allocation plan developed by a district agent pursuant to section 22 of P.L., c. (C.) (pending before the Legislature as this bill) and containing, among other elements, the proposed projects, estimated cost of the projects, sources of revenue, and the terms of any obligations, undertakings or commitments to be incurred by the district agent.

"Pledged revenues" means those eligible revenues designated in the plan for payment of project costs.

"Project" means the purchasing, leasing, condemning or otherwise 20 21 acquiring of land or other property, or an interest therein, in the 22 district or as necessary or convenient for the acquisition of any 23 right-of-way or other easement to or from the revenue allocation district; the moving and relocation of persons or businesses displaced 24 25 by the acquisition of land or property; the acquisition, construction, 26 reconstruction or rehabilitation of land or property and the 27 improvements thereon, or the financing thereof, including demolition, 28 clearance, removal, relocation, renovation, alteration, construction, 29 reconstruction, alteration or repair of any land, building, street, 30 highway, alley, utility, mass transit facility, service or other structure, 31 infrastructure or improvement in the district or necessary to effectuate 32 the plan for the district, including infrastructure improvements outside 33 the district, but only those which are integral to the effectuation of the 34 plan; the acquisition, construction, reconstruction, 35 rehabilitation or installation of public facilities and improvements, or 36 the financing thereof; acquisition, construction, reconstruction or 37 rehabilitation of residential structures, or the conversion to residential 38 use of structures previously designed or used for other purposes, or 39 the financing thereof, nonprofit corporation or other suitable public or 40 private person, firm, corporation or association, and which, to the 41 extent economically feasible, shall constitute housing affordable to persons and families of low and moderate income pursuant to 42 43 P.L.1985, c.222 (C.52:27D-301 et al.) or rules and regulations 44 adopted pursuant thereto; and all costs associated with any of the 45 foregoing, including the cost of administrative appraisals, legal, 46 financial, economic and environmental analyses, engineering or

cleanup, planning, design, architectural, surveying or other 1 2 professional and technical services necessary to effectuate the 3 purposes of the "Revenue Allocation District Financing Act," sections 4 11 through 41 of P.L., c. (C.) (pending before the Legislature as 5 this bill).

"Project cost" means the cost of the plan or project in all or any 6 7 part of the district and of all and any property, rights, easements, privileges, agreements and franchises deemed by the district agent to 8 9 be necessary or useful and convenient therefor or in connection 10 therewith, including interest or discount on bonds; cost of issuance of 11 bonds; engineering and inspection costs; legal expenses; costs of financial and other professional estimates and advice; organization, 12 13 administrative, operating and other expenses of the district agent prior 14 to and during the planning and implementation of a development, plan 15 or project, including such provision as the district agent may determine for the payment, or security for payment, of principal of or interest on 16 17 bonds during or after the implementation of any development, plan or 18 project. 19

"Property tax increment" means the amount obtained by:

- (1) multiplying the general tax rate levied each year by the taxable value of all the property assessed within a district in the same year, excluding any special assessments; and
- (2) multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the district, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the district.

"Property tax increment base" means the aggregate taxable value of all property assessed which is located within a district as of October 1 of the year preceding the year in which the district is authorized pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

"Redevelopment plan" means a redevelopment plan as the term is defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).

"Revenue increment base" means the amount of any eligible revenues, other than the property tax increment, collected in the calendar year immediately preceding the adoption of the plan.

"Taxing entity" means the county, the school district or districts, and the municipality authorized to levy a tax on the taxable property within a municipality.

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> 14. (New section) The governing body of any municipality may by ordinance establish a district or districts. In the case of a municipality whose redevelopment powers are assigned by law to a regional planning commission, the commission may, by resolution, establish a district or districts in the area within which the commission has

jurisdiction.

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2 A revenue allocation district shall consist of all lots and streets 3 within the borders of an area within a municipality or within areas of 4 the municipality designated in the plan. The lots and streets shall be 5 contiguous unless the municipality determines that non-contiguous areas of the municipality should comprise one district because those 6 7 areas are part of a common development project or plan. The total 8 taxable value in all districts designated shall not exceed 15 percent of 9 the total taxable property assessed within the municipality, as 10 determined by the municipal assessor, except that, upon a request by 11 the governing body, the board may approve for inclusion in the district up to 20 percent of the total taxable property assessed in the 12 13 municipality, as determined by the municipal assessor. The lots and 14 streets to be designated as part of the plan shall be designated as a 15 revenue allocation district as part of a duly adopted redevelopment plan approved by the governing body. 16

The ordinance or resolution, as appropriate, shall be adopted as provided in section 17 of P.L. , c. (C. ) (pending before the Legislature as this bill), and shall include or incorporate:

- a. a map designating the area or areas within the municipality as a district or districts;
- b. a certification by the municipal assessor that, upon the basis of property assessments as of October 1 of the year preceding the certification, the total taxable property value in all districts designated by the municipality, including the district being proposed in the ordinance, does not exceed 15 or 20 percent, as the case may be, of the total taxable property assessed in the municipality, as provided in the ordinance adopted in accordance with the provisions of this section;
- c. the designation of a district agent, which may be a county, a county improvement authority, the New Jersey Redevelopment Authority, the New Jersey Economic Development Authority or a municipality; provided, however, that if a district is created in an area under the jurisdiction of a regional planning commission which has been assigned redevelopment powers pursuant to law, that commission shall serve as the district agent in connection with that district;
- d. a designation of all or any percentage of any eligible revenue or revenues as pledged revenues;
- e. a statement of whether or not the municipality intends that any of the bonds issued by the district agent, if other than a municipality, be guaranteed by the municipality, or be issued as qualified bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.), or both;
- f. a proposed preliminary revenue allocation plan, as set forth in section 15 of the P.L., c. (C.) (pending before the Legislature as this bill);

- g. documentation that the district has been identified in the appropriate redevelopment plan; and
- h. Such other conditions or limitations as shall be imposed on the district agent by the governing body.

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- 6 15. (New section) The proposed preliminary revenue allocation 7 plan shall include:
- a. a certification by the municipal tax assessor of the property tax
  9 increment base of the district;
  - b. a statement of the revenues, if any, to be pledged to support bonds of the district, the percentage of such revenues to be so pledged, and a certification by the chief financial officer of the municipality of the revenue increment base for each of the pledged revenues other than the property tax revenue base. If the amount of any such revenue base cannot be certified, then the chief financial officer shall estimate the amount and describe the basis for preparing the estimate and the manner in which the revenue increment base will be determined after adoption of the plan;
  - c. a description of the proposed project or projects, an estimate of their cost, a proposed construction schedule, the projected amount of bonds to be issued and whether interest on such bonds is exempt from taxation for federal income tax purposes and the projected debt service on the bonds issued to finance the project;
  - d. a description of the development expected or planned within the district, including the identification of the developers, if any, other than the district agent or the municipality, and their contractual relationship, if any, with the district agent or the municipality;
  - e. an estimate of the taxable value of the assessed property within a district upon completion of the projects;
  - f. a projection of the amount of the pledged revenues during the period in which any bond will be outstanding;
  - g. a statement of whether or not the district agent intends to create a reserve for payment of project costs prior to the adoption of the final revenue allocation plan;
  - h. a statement of whether or not tax abatements or exemptions or special assessments are expected to be granted in the district; and
    - i. a fiscal impact statement for the taxing entities involved.

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- 16. (New section) When an ordinance establishing or amending a district has passed first reading, it shall be submitted as an application, together with all included and incorporated certificates and documents and such additional documentation as the board may by rule prescribe, to the board.
- The board shall approve the ordinance if it determines that:
- a. the planned developments are likely to be realized and would not likely be accomplished by private enterprise without the creation of the

- district and the revenue allocation financing of the proposed project or
   projects;
- b. the revenue increments and any other pledged revenues will be sufficient to pay debt service on bonds issued to effectuate the plan;
  - c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. the creation of the district will contribute to the economic development of the municipality;
  - e. the size of the proposed district and the amount of the pledged revenues do not exceed the size and amount necessary to accomplish the purposes of the plan;
  - f. any insufficiency or shortfall in the amount of the revenue or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
  - g. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
  - h. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

17. (New section) a. The board may make written recommendations as to any aspect of the ordinance and the preliminary revenue allocation plan and any related fiscal matters of the municipality which in the opinion of the board shall be changed in order to effectuate the plan. The board may condition its approval of the ordinance upon the adoption of its recommendations by the

municipality.

- b. The board shall approve, approve with conditions, or disapprove the ordinance within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the ordinance shall be deemed approved. If the board disapproves the ordinance it shall, within 30 days of signifying its disapproval, set forth its reasons in writing. The municipality may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board, the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof.

18. (New section) After adoption of the ordinance establishing a district there shall be no expansion or contraction of the boundaries of the district, the designation of the district agent, or the designation of

the pledged revenues without adoption of an amending ordinance approved by the board as provided in section 17 of P.L., c. (C.) (pending before the Legislature as this bill).

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5 19. (New section) Whenever a district is expanded as permitted under section 18 of P.L. 6 . c. (C. ) (pending before the 7 Legislature as this bill) the property tax increment base for any area added to the district shall be the aggregate taxable value of all 8 9 property assessed which is located within the added area as of October 10 1 of the year preceding the year in which the area is added, as certified 11 by the municipal assessor. The revenue increment base of all other eligible revenues shall include the amounts of all other eligible 12 revenues from sources within the added area in the calendar year 13 14 preceding the year in which the area is added, as certified by the chief 15 financial officer of the municipality.

Whenever a district is contracted as permitted under section 18 of P.L., c. (C.) (pending before the Legislature as this bill) the tax increment base and the increment base of all other eligible revenues of the district shall be adjusted as if that area had not been a part of the district at the time when it became part of the district.

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20. (New section) The district agent shall have the following powers and responsibilities to the extent so designated by ordinance:

a. to make and enter into contracts or agreements with public agencies, nonprofit corporations or other suitable public or private persons, firms, corporations or associations, and to make loans or grants to, or guarantee the obligations of, any other public agency or corporation, as may be necessary, convenient or incidental to the execution of the plan and the exercise of the district agent's powers under the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill);

b. to enter into agreements or other transactions with, and accept grants, loans, appropriations or other assistance or cooperation from the United States or any agency thereof, or from the State or a county or municipal governing body or any agency thereof, or any nonprofit corporation or other suitable public or private person, firm, corporation or association in furtherance of the purposes of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L. , c. (C. ) (pending before the Legislature as this bill);

c. to prepare and administer the plan according to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill);

d. to hire or consult with private consultants when preparing the plan, or to enter into agreements with public or nonprofit private

agencies to prepare and administer the plan;

- e. to issue bonds or cause bonds to be issued for any purpose of
- 3 the district authorized by or pursuant to the "Revenue Allocation
- 4 District Financing Act," sections 11 through 41 of
- 5 P.L., c. (C. ) (pending before the Legislature as this bill), or to
- 6 issue refunding bonds for the purpose of paying or retiring bonds
- 7 previously issued by it, and to issue notes in anticipation of the
- 8 issuance of bonds as provided in the "Revenue Allocation District
- 9 Financing Act," sections 11 through 41 of P.L. , c. (C.
- 10 (pending before the Legislature as this bill);
- 11 f. to seek and receive funds from local, State and federal
- 12 governments and from private sources for the purpose of implementing
- 13 any authorized development or project or meeting any project cost;
- 14 and

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- g. to pay project costs, specifically including payments to a private
- 16 developer, as reimbursement for project costs incurred by a private
- 17 developer, in accordance with a redevelopment bond financing
  - agreement entered into by the municipality or municipalities and the
- 19 private developer;
- 20 h. to include in the terms of any resolution, bond or contract a
- 21 provision that the payments in lieu of taxes or special assessments shall
- 22 constitute a municipal charge for the purposes of R.S.54:4-66.
- Except as provided otherwise herein, nothing herein is intended to
- 24 limit the powers granted under any other law or regulation to the
- 25 entity acting as district agent under the "Revenue Allocation District
- 26 Financing Act," sections 11 through 41 of P.L., c. (C.) (pending
- 27 before the Legislature as this bill).

- 29 21. (New section) The plan may include one or more of the 30 following eligible revenues if the municipality is otherwise authorized
- 31 by law to collect such revenues:
- a. incremental payments in lieu of taxes, with respect to property
- 33 located in the district, made pursuant to the "Five-Year Exemption and
- 34 Abatement Law," P.L.1991, c.441 (C.40A:21-1 et seq.) or the "Long
- 35 Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et al.);
- b. incremental revenues from payroll or wage taxes with respect to
- activities carried on within the district;
- c. incremental revenue from lease payments made to the
- 39 municipality or district agent with respect to property located in the
- 40 district:
- d. incremental revenue from payments in lieu of taxes or service
- 42 charges with respect to property located within the district;
- e. incremental revenue from parking taxes derived from parking
- 44 facilities located within the district;
- f. admissions and sales taxes received from the operation of a
- 46 public facility which the district agent is authorized by law to retain;

- g. sales and excise taxes which are derived from activities within the district and which are rebated to or retained by the municipality pursuant to the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.) or any other law providing for such rebate or retention;
- h. parking revenue from public parking facilities built as part of a project except for public parking facilities owned by parking authorities pursuant to the "Parking Authority Law," P.L.1948, c.198 (C.40:11A-1 et seq.);
- i. assessments as allowed by law that are levied against properties in a district, if consented to by the governing body of the municipality in which the district is situated;
  - j. the property tax increment.

The incremental revenue for the revenues listed in subsections b., c., d. and e. of this section shall be calculated as the difference between the amount collected in any calendar year from any eligible revenue source included in the plan, less the revenue increment base for that eligible revenue.

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- 22. (New section) Before pledging any revenues, issuing any bonds, incurring any obligations or guaranteeing the obligations of any other entity with respect to the project costs of any project, the district agent shall adopt a final revenue allocation plan for that project. That plan shall include:
- a. a description of the project or projects to be financed, including the projected cost and construction schedule;
- b. a description of any development to be undertaken by any developer in connection with the project, including an estimate of the eligible revenues anticipated from the development;
- c. a description of the eligible revenues to be pledged to the support of the project, or to the bonds or other obligations to be issued or incurred by the district agent;
- d. a description of other anticipated projects for the district and the anticipated means of financing those projects;
- 35 e. a copy of any proposed bond resolution, contract, lease or other agreement to be adopted or authorized by the district agent. Any 36 37 proposed bond resolution shall include a description of the security 38 features of the bonds, including reserve funds or other security 39 enhancements, if any, such as a municipal guarantee, qualified bond 40 authorization, bond insurance or letter of credit; the maturity schedule 41 for the bonds; the estimated interest rate; the period of capitalized interest, if any; an estimate of the costs of issuance, with identification 42 43 of bond counsel, financial advisers, underwriters and other 44 professionals engaged to assist in the issuance of bonds; lien priorities 45 among projects, if any; and such other information as the board may 46 require; and

f. a certification by the chief financial officer of the property tax increment base, if property tax increment revenue is to be pledged, and of the revenue increment base for each other pledged revenue. If the amount of any such revenue increment base cannot be certified, then the chief financial officer shall estimate the amount and describe the basis for preparing the estimate and the manner in which the revenue increment base will be determined after adoption of the final plan.

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- 23. (New section) A final revenue allocation plan shall be submitted to the governing body of the municipality for approval by ordinance. When an ordinance embodying a final revenue allocation plan has been introduced in writing at a meeting of the governing body and approved on first reading, which may be by title, by a majority of the authorized membership thereof, it shall be submitted, together with all included and incorporated certificates and documents and such additional supporting documentation as the board may by rule prescribe, to the board.
  - The board shall approve the plan if it determines that:
- a. the planned developments are likely to be realized and would not be accomplished by private enterprise without the creation of the district and the financing of the proposed project or projects;
- b. the pledged revenues will be sufficient to pay debt service on bonds and discharge any obligations undertaken by the district agent to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. any insufficiency or shortfall in the amount of the revenues or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
- e. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
- f. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

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24. (New section) a. The board may make written recommendations as to any aspect of the plan and any related fiscal matters of the municipality or the district agent which, in the determination of the board, must be changed in order to effectuate the plan, and the board may condition its approval of the plan upon the adoption of its recommendations.

- The board shall approve, approve with conditions, or disapprove the plan within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the plan shall be deemed approved. If the board disapproves the plan it shall set forth its reasons in writing within 30 days of its disapproval. The governing body, upon recommendation of the district agent, may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof. Any changes to the plan as embodied in the ordinance, including the pledge or utilization of eligible revenues subject, however, to any rights of bondholders shall be by amendment of the ordinance adopted and approved by the same method as prescribed in section 17 of ) (pending before the Legislature as this bill) in (C. connection with the proposed preliminary revenue allocation plan included in the ordinance establishing the district.

- 25. (New section) If the preliminary revenue allocation plan has designated the property tax increment as a pledged revenue, the property tax increment shall be calculated and paid to the revenue allocation fund or the bond trustee, as appropriate, as provided hereunder.
- a. Upon the striking of the tax rate in each year following the adoption of the ordinance creating the district, the chief financial officer of the municipality, with assistance provided by the assessor and collector, shall calculate the amount of property tax increment, if any, for each revenue allocation district within the municipality and shall certify to the district agent of each such district a copy of that calculation. Thereafter the chief financial officer shall, within 10 days after each date fixed by statute for the payment of property taxes, cause to be deposited in the revenue allocation fund of the district agent or paid to the trustees as provided in the resolution authorizing the issuance of bonds the percentage of the property tax increments certified in the plan as designated to be so deposited or paid. The calculation of the property tax increment shall be based on the amount to be billed at the quarterly payment date, regardless of whether or not the increment is actually collected from the taxpayers within the
- b. Whenever an added assessment shall occur within a district, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days of the date fixed by law for payment of property taxes on such added assessment, cause to be paid to the revenue allocation fund or the bond trustee, as appropriate, the property taxes, or a percentage thereof as designated in the plan, billed

upon such added assessment, regardless of whether or not the tax or
any portion thereof is actually collected.

- c. Whenever an omitted assessment which if not omitted would have been included in the computation of the tax increment of a district occurs, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days after the date fixed by statute for payment of taxes upon such omitted assessments, cause to be deposited to the revenue allocation fund or paid to the bond trustees of the district, as appropriate, the proportion of tax upon such omitted assessments designated in the plan for such deposit or payment, regardless of whether or not the tax or any portion thereof is actually collected.
- d. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors with respect to a tax year subsequent to the creation of the district alter the amount of property tax increment certified pursuant to this section for that tax year.
- e. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors alter the property tax increment base of the district.
- f. Whenever a revaluation or general reassessment occurs in a municipality which has designated one or more districts, the property tax increment base for each district shall be adjusted to equal the absolute difference between the taxable value of the property in the district after revaluation or reassessment less the amount of the property tax increment base for the year immediately prior to the revaluation or reassessment divided by the adjusted tax rate. The adjusted tax rate shall be a fraction, the numerator of which is the total tax levy of the municipality before revaluation or reassessment and the denominator of which is the total taxable value of all taxable property in the municipality after revaluation or reassessment.

- 26. (New section) If the preliminary revenue allocation plan has designated any eligible revenues, in addition to or other than the property tax increment, as a pledged revenue, the other pledged revenues shall be deposited as provided in this section.
- a. The collector of any pledged revenues shall certify to the municipal chief financial officer the amount of the eligible revenue collected in the preceding calendar year no later than January 30 of each year and shall pay to the municipality such amount, or the percentage thereof designated in the plan, beginning in the first calendar year after the creation of the district.
- b. The municipality shall include in its budget the amount certified as collected in the preceding year and shall pay to the district agent for deposit in the revenue allocation financing fund the amount certified in the plan as designated for such payment.

1 c. Payments in lieu of taxes shall be deposited in four equal 2 installments, regardless of the date or dates fixed for such payments by 3 statute, agreement or otherwise.

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5 27. (New section) The district agent shall submit its operating budget for the district annually to the Director of the Division of Local 6 7 Government Services in the Department of Community Affairs. If the district agent certifies that the budget is in compliance with a 8 9 preliminary or final financing plan and all other relevant statutes and 10 rules, the director shall approve the budget within 45 days of receipt. If the director disapproves the budget he shall state the reasons 11 12 therefor, in writing. The district agent may then make the necessary 13 changes and resubmit the budget for approval. The director may 14 adopt rules and regulations in accordance with the "Administrative 15 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to ensure the fiscal integrity of districts and effectuate the intent of the "Revenue 16 17 Allocation District Financing Act," P.L., c. (C.) (pending before

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- 28. (New section) The district agent shall establish and maintain a special fund called the "(Name of district agent) Revenue Allocation Fund," and herein referred to as "district fund" or "fund."
- The fund shall be used by the district agent for purposes of the "Revenue Allocation District Financing Act," P.L. , c. (C. )
  (pending before the Legislature as this bill), including but not limited to:
- a. paying the project costs;

the Legislature as this bill).

- b. paying the principal of and interest on bonds or other obligations issued or guaranteed pursuant to the "Revenue Allocation District Financing Act," P.L., c. (C.) (pending before the Legislature as this bill);
- c. prepaying the principal of and interest on the bonds or otherobligations;
- d. paying additional property tax increment revenue, if any, to taxing entities, as provided for in subsections b. and c. of section 29 of P.L., c. (C.) (pending before the Legislature as this bill) or in the final revenue allocation plan; and
- e. reimbursing the municipality for any payments made by the State pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) to pay debt service on any qualified bonds issued pursuant to section 35 of P.L. , c. (C. ) (pending before the Legislature as this bill).

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44 29. (New section) a. Prior to the adoption of a final revenue 45 allocation plan, the district agent may draw money from the revenue 46 allocation fund for purposes of paying all project costs incurred in

connection with the development of the final revenue allocation plan as provided in the approved operating budget, including a reserve for project costs if such reserve is part of the preliminary plan.

- b. At the end of each calendar year, any moneys in the fund not pledged to bondholders or otherwise required by the district agent for development of the plan shall be distributed to the appropriate taxing or revenue collecting entities that shall forgo the pledged revenues. The revenues shall be distributed by the district agent in proportion to the taxing effort of each taxing or revenue collecting entity in the year of distribution; except that no revenues deposited in the fund shall be included in the calculation of any adjustment payments payable to an intermunicipal account pursuant to statute.
- 13 c. After the adoption of the final revenue allocation plan the district 14 agent may decide to distribute to the taxing or revenue collecting 15 entities that shall forgo the revenues pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L. 16 17 c. (C. ) (pending before the Legislature as this bill) a portion of the 18 revenue increments received by the district agent not pledged to the 19 payment of debt service or necessary to pay project costs. The 20 revenues shall be distributed in proportion to the taxing or revenue 21 collecting effort of each such taxing or revenue collecting entity in the 22 year of distribution.
  - d. Moneys in the fund may be invested in the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4) or in any securities that a local government is permitted to purchase pursuant to section 8 of P.L.1977, c.396 (C.40A:5-15.1).

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29 30. (New section) Subject to the limitations contained in the 30 "Revenue Allocation District Financing Act," sections 11 through 41 31 of P.L., c. (C.) (pending before the Legislature as this bill), each 32 district shall remain in existence until obligations for any project in that 33 district cease to be outstanding; provided, however, the district may 34 be terminated if sufficient moneys have been deposited in the revenue allocation fund, which, when invested in obligations of or guaranteed 35 by the United States government, will be sufficient to pay when due 36 37 the principal of and interest on the bonds at maturity or any 38 redemption date or full payment of any other obligations, and if the 39 board approves the dissolution of the district. The Division of Local 40 Government Services in the Department of Community Affairs may 41 recommend to the municipality the dissolution of a district which has 42 not taken substantial steps to implement the plan, so long as there are 43 no bonded obligations outstanding or contractual obligations to pay 44 any part of project costs.

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31. (New section) a. In calculating the general tax rate levied

each year, the aggregate amount of the ratable increments of the revenue allocation districts that have been pledged to bondholders or are otherwise required by the district agent for the development of the plan shall not be considered a part of the total taxable value of land and improvements within the municipality.

- b. In calculating the net valuation on which school district taxes are apportioned, the aggregate amount of the ratable increments in the revenue allocation district shall be excluded.
- c. For purposes of this section, "ratable increment" means the taxable value of all property assessed within a revenue allocation district for the tax year, minus the property tax increment base.

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32. (New section) Upon approval of the resolution by the board and adoption of an ordinance approving or adopting: a. the final revenue allocation plan by the municipal governing body, or b. a determination regarding a particular project for which there exist sufficient eligible revenues within the district to pay the principal of and interest on obligations issued to finance such project, the district agent shall have the power to incur indebtedness, borrow money and issue its bonds or notes for purposes of financing a project or funding or refunding its bonds or notes. If the district agent is the municipal governing body, any pledge of revenues or funds and obligations incurred shall be limited to the revenues and property accruing to the municipality as district agent and shall not be deemed to include any other municipal revenue or property unless such revenues are pledged or obligations are incurred pursuant to the "Revenue Allocation District Financing Act," P.L. , c. (C. ) (pending before the Legislature as this bill). The district agent may from time to time issue its bonds or notes in such principal amounts as in the opinion of the district agent are necessary to provide sufficient funds for all or any portion of project costs, including the payment, funding or refunding of the principal of or interest or redemption premiums on any bonds or notes issued by it, whether the bonds or notes or interest to be funded or refunded has or has not become due; the establishment or increase of such reserves to secure or to pay the bonds or notes or interest thereon; and all other costs or expenses of the district agent incident to and necessary to carrying out its corporate purposes and

Any provisions of law to the contrary notwithstanding, a bond issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill) shall be fully negotiable within the meaning and for all purposes of Title 12A of the New Jersey Statutes, and each holder of the bond, or a coupon appurtenant thereto, by accepting the bond or coupon shall be conclusively deemed to have agreed that the bond or coupon is and shall be fully negotiable within the meaning and

1 for the purposes of that title.

 33. (New section) Bonds or notes of the district agent shall be authorized by a resolution or resolutions of the district agent and may be issued in one or more series and shall bear such dates, mature at such times, bear interest at such rates of interest per annum, be in such denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such rank or priority, be executed in such manner, be payable from such sources and in such medium of payment at such places within or without the State, and be subject to such terms of redemption, with or without premium, as the resolution or resolutions may provide.

Nothwithstanding the provisions of any other law to the contrary related to such district agent, bonds or notes of the district agent may be sold at public or private sale at such price and in such manner as the district agent shall determine. Every bond shall mature and be paid not later than 35 years from the date thereof.

Bonds or notes may be issued under the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., ) (pending before the Legislature as this bill) without any other proceeding or the occurrence of any other conditions or other things than those proceedings, conditions or things which are specifically required by the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill). 

Bonds or notes of the district agent issued under the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill) shall contain a statement to the effect that they are issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill) and entitled to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

34. (New section) Each issue of bonds or notes of the district may, if it is determined by the district agent, be general obligations thereof payable out of any revenues, receipts or funds held by the district agent, subject only to any agreements with the holders of particular bonds or notes pledging any particular revenues or funds, and may be secured by one or more of the following:

a. pledge of eligible revenues and any other revenues derived from leases, sales agreements, service contracts or similar contractual arrangements with one or more persons, firms, partnerships or corporations, whether or not the same relate to the project or part thereof financed with the bonds or notes;

1 b. pledge of grants, subsidies, contributions or other payments to 2 be received from the United States of America or any instrumentality 3 thereof, or from any State, county or municipal governmental body or 4

- 5 c. a first mortgage on all or any part of the property, real or personal, of the district agent then owned or thereafter to be acquired; 6
- 8 d. pledge of any moneys, funds, accounts, securities and other 9 funds, including the proceeds of the bonds or notes.

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11 35. (New section) The municipal governing body may provide for 12 the guarantee of any such bonds and may issue general obligation 13 bonds to provide for the funding of such guarantee which shall be 14 authorized pursuant to the provisions of the "Local Bond Law," 15 N.J.S.40A:2-1 et seq. Such guarantees shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L., c. 16 17 (C. ) (pending before the Legislature as this bill). To the extent that 18 the municipality provides for a full faith and credit guarantee of any 19 loan to a redeveloper or any bonds but determines not to authorize the 20 issuance of bonds or notes to provide for the funding source thereof, 21 it may do so by resolution approved by a majority of the full governing 22 body. To the extent that bonds or notes are authorized as provided 23 above, such bonds or notes shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall 24 25 be deductible from the gross debt of the municipality until such time 26 as such bonds or notes are actually issued, and only up to the amount 27 actually issued, to fund such guarantee.

28 The district agent may file an application with the board to qualify 29 an issue of its bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) provided, however, that only 30 31 municipal qualified bonds issued by a municipality, as defined in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) 32 33 shall constitute debt of such municipality and be secured by the full faith and credit of such municipality. Intention to file such an 34 35 application shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L., c. (C.) (pending before 36 37 the Legislature as this bill). Bonds may be issued by the district agent 38 as municipal qualified bonds upon the review and approval of the 39 board as provided in the "Municipal Qualified Bond Act," P.L.1976, 40 c.38 (C.40A:3-1 et seq.). In considering the ordinance, the board 41 may require the governing body to adopt resolutions restricting or 42 limiting any future issuance of bonds for any purpose.

Upon the issuance of such bonds and certification to the State Treasurer of the name and address of the paying agent, the maturity schedule, interest rates and dates of payment of debt service, the State 46 Treasurer shall withhold municipal qualified revenues payable to the

municipality in amounts sufficient to pay debt service on such bonds 1 2 as the same shall mature and become due. The State Treasurer shall 3 on or before each principal and interest payment date forward such 4 withheld amounts to the paying agent for the sole purpose of paying 5 debt service on such bonds. As such withheld amounts are forwarded to the paying agent, the district agent shall return a like amount of 6 7 eligible revenues received by the district agent, if any, which may be 8 applied to the payment of municipal operating expenses.

9 Any financial instrument issued by a district agent that is secured in 10 whole or in part by eligible revenues shall be subject to the review and 11 approval of the board. That review and approval shall be made prior 12 to approval of a resolution or agreement authorizing the financing. 13 The board shall be entitled to receive from the applicant an amount 14 sufficient to provide for all reasonable professional and other fees and 15 expenses incurred by it for the review, analysis and determination with respect thereto. As part of its review, the board shall specifically 16 17 solicit comments from the Office of State Planning in addition to comments from the public. As part of the board's review and 18 19 approval, it shall consider where appropriate one or more of the 20 following: whether the redevelopment project or plan promotes 21 approaches and concepts to reduce congestion; enhance mobility; 22 assist in the redevelopment of our municipalities; and otherwise 23 improve the quality of life our citizens.

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- 36. (New section) In any resolution of the district agent authorizing or relating to the issuance of any bonds or notes, the district agent, in order to secure the payment of the bonds or notes and in addition to its other powers, shall have power by provisions in that resolution, which shall constitute covenants by the district agent and contracts with the holders of the bonds or notes, to:
- a. secure the bonds or notes as provided in section 35 of P.L. ,
- 32 c. (C. ) (pending before the Legislature as this bill);
  - b. covenant against pledging all or any part of its revenues or receipts from its lease, sales arrangement, service contracts or other security instruments, of the revenues or receipts under any of the foregoing or the proceeds thereof, or against mortgaging or leasing all or any part of its real or personal property then owned or thereafter acquired, or against permitting or suffering any of the foregoing;
  - c. covenant with respect to limitations on any right to sell, mortgage, lease or otherwise dispose of any project or any part thereof or any property of any kind;
- d. covenant as to any bonds and notes to be issued and the limitations thereon and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof:
- e. covenant as to the issuance of additional bonds or notes or as to

- 1 limitations on the issuance of additional bonds or notes and on the 2 incurring of other debts by it;
- 3 f. covenant as to the payment of the principal of or interest on the 4 bonds or notes, or any other obligations, as to the sources and 5 methods of the payment, as to the rank or priority of the bonds, notes or obligations with respect to any lien or security or as to acceleration 6 7 of the maturity of the bonds, notes or obligations;
- 8 g. provide for the replacement of lost, stolen, destroyed or 9 mutilated bonds or notes;
- 10 h. covenant against extending the time for the payment of bonds or notes or interest thereon;

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- 12 i. covenant as to the redemption of bonds or notes and privileges 13 of exchange thereof for other bonds or notes of the district agent;
  - j. covenant as to the fixing and collection of rents, fees, rates and other charges, the amount to be raised each year or other period of time by rents, fees, rates and other charges and as to the use and disposition to be made thereof;
  - k. covenant to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for construction, operating expenses, tax rebate, payment or redemption of bonds or notes; reserves or other purposes and as to the use, investment, and disposition of the moneys held in these funds;
  - 1. establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds or notes may be amended or abrogated, the amount of bonds or notes the holders of which must consent thereto, and the manner in which the consent may be given;
  - m. covenant as to the construction, improvement, operation or maintenance of any project and its other real and personal property, the replacement thereof, the insurance to be carried thereon, and the use and disposition of insurance moneys;
  - n. provide for the release of property, leases or other agreements, or revenues and receipts from any pledge or mortgage and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge or mortgage;
- o. provide for the rights and liabilities, powers and duties arising 36 37 upon the breach of any covenant, condition or obligation and prescribe 38 the events of default and the terms and conditions upon which any or 39 all of the bonds, notes or other obligations of the district agent shall 40 become or may be declared due and payable before maturity and the 41 terms and conditions upon which the declaration and its consequences 42 may be waived;
- 43 p. vest in a trustee or trustees within or without the State such 44 property rights, powers and duties in trust as the district agent may 45 determine, including the right to foreclose any mortgage, which may 46 include any or all of the rights, powers and duties of any trustee

- 1 appointed by the holders of any bonds or notes issued pursuant to this
- 2 section and to limit or abrogate the right of the holders of any bonds
- 3 or notes of the district agent to appoint a trustee under the "Revenue
- 4 Allocation District Financing Act," P.L., c. (C.) (pending before
- 5 the Legislature as this bill), and to limit the rights, duties and powers
- 6 of the trustee:
- q. execute all mortgages, leases, sales agreements, service contracts, bills of sale, conveyances, deeds of trust and other
- 9 instruments necessary or convenient in the exercise of its powers or in
- 10 the performance of its covenants or duties;
- 11 r. pay the costs or expenses incident to the enforcement of the
- 12 bonds or notes or of the provisions of the resolution or of any
- 13 covenant or agreement of the district agent with the holders of its
- 14 bonds or notes;
- s. limit the rights of the holders of any bonds or notes to enforce
- 16 any pledge or covenant securing bonds or notes; and
- 17 t. make covenants other than or in addition to the covenants
- 18 authorized by the "Revenue Allocation District Financing Act," P.L. ,
  - c. (C. ) (pending before the Legislature as this bill) of like or
- 20 different character, and to make such covenants to do or refrain from
- 21 doing such acts and things as may be necessary, or convenient and
- desirable, in order to better secure bonds or notes or which, in the
- 23 absolute discretion of the district agent will tend to make bonds or
- 24 notes more marketable, notwithstanding that the covenants, acts or
- 25 things may not be enumerated herein.

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- 27 37. (New section) Any pledge of revenues, receipts, moneys,
- 28 funds, levies, sales agreements, service contracts or other property or
- 29 instruments made by the district agent shall be valid and binding from
- 30 the time when the pledge is made. The revenues, receipts, moneys,
- 31 funds or other property so pledged and thereafter received by the
- 32 district agent or a subsidiary shall immediately be subject to the lien
- of the pledge without any physical delivery thereof or further act, and
- 34 the lien of any pledge shall be valid and binding as against all parties
- 35 having claims of any kind in tort, contract or otherwise against the
- 36 district agent irrespective of whether the parties have notice thereof.
- 37 Neither the resolution nor any other instrument by which a pledge
- 38 under this section is created need be filed or recorded except in the
- 39 records of the district agent.

- 41 38. (New section) Neither the directors of the district agent nor
- 42 any person executing bonds or notes issued pursuant to the "Revenue
- 43 Allocation District Financing Act," P.L. , c. (C. ) (pending before
- 44 the Legislature as this bill) shall be liable personally on the bonds or
- 45 notes by reason of the issuance thereof.

39. (New section) The district agent may establish such reserves, funds or account as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the district agent or to comply with the provisions of any agreement made by or any resolution of the district agent.

The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds or notes issued pursuant to the "Revenue Allocation District Financing Act," P.L. , c. (pending before the Legislature as this bill), and such bonds or notes shall be authorized security for any and all public deposits.

40. (New section) Bonds, notes or other obligations issued pursuant to the "Revenue Allocation District Financing Act," P.L., c. (C. ) (pending before the Legislature as this bill) are for an essential public and governmental purpose, and the bonds, notes or other obligations, their transfer and the interest and premium, if any, thereon and the income therefrom, including any profit made on the sale thereof, and all assessments, charges, funds, revenues, income and other moneys pledged or available to pay or secure the payments of the bonds, or interest thereon, shall be exempt from taxation of every kind by the State and the municipality, except transfer inheritance and estate taxes unless exemptions from those taxes have been provided under other laws.

41. (New section) If any section, part, phrase, or provision of the "Revenue Allocation District Financing Act," P.L. , c. (C. ) (pending before the Legislature as this bill) of the application thereof to any person, project or circumstances, be adjudged invalid by any court of competent jurisdiction, such judgment shall be confined in its operation to the section, part, phrase, provision or application directly involved in the controversy in which such judgment shall have been rendered and shall not affect or impair the validity of the remainder of the "Revenue Allocation District Financing Act," P.L. , c. (C. ) (pending before the Legislature as this bill) or the application thereof to other persons, projects or circumstances.

- 42. Section 29 of P.L.1992, c.79 (C.40A:12A-29) is amended to 45 read as follows:
- 46 29. a. Bonds and notes issued by a [redevelopment agency or

- 1 housing authority] redevelopment entity pursuant to this act shall be
- 2 authorized by resolution of the [housing authority or redevelopment
- 3 agency] redevelopment entity and may be issued in one or more series
- 4 and shall be sold in any one of the following manners: (1) at public sale
- 5 at not less than par after advertisement in a newspaper of general
- 6 circulation in the municipality or county and in a financial paper
- 7 published in the city of Philadelphia, Pennsylvania, or the city of New
- 8 York, New York, one week prior to the sale; (2) at private sale
- 9 without advertisement at not less than par to a municipality, county,
- 10 the State or federal government; (3) at public sale to any willing buyer
- 11 at less than par and at private sale to any willing buyer without
- 12 advertisement at par or less than par, upon application to and prior
- 13 approval of the Local Finance Board in the Department of Community
- 14 Affairs.
- b. [Bonds issued pursuant to this act by a county or municipality
- shall be authorized by ordinance adopted in the manner prescribed by
- 17 the "Local Bond Law" (N.J.S.40A:2-1 et seq.) except as provided in
- 18 section 32 of P.L.1992, c.79 (C.40A:12A-32)] <u>Deleted by</u>
- 19 amendment, P.L., c. (pending before the Legislature as this bill).
- 20 c. Bonds issued to finance redevelopment projects may be secured
- 21 by the assets and revenues of such projects. A municipality or
- 22 redevelopment entity financing redevelopment projects through the
- 23 issuance of bonds may pledge the property and revenues of those
- 24 projects, or any of them, for repayment of those bonds, and shall pay
- such rate of interest thereon as the [municipal] governing body may
- deem for the best interest of the <u>county</u>, municipality <u>or redevelopment</u>
- 27 <u>entity</u>, as applicable.
- d. Bonds issued to finance housing projects may be secured by the
- 29 assets and revenues of those housing projects or by contractual
- 30 agreements with the Federal government. A municipality, county, or
- 31 housing authority financing housing projects through the issuance of
- 32 bonds may pledge the property and revenues of those projects, or any
- of them, for the repayment of those bonds, and shall pay such rate of
- 34 interest thereon as the county or municipal governing body, as the case
- 35 may be, may deem for the best interest of the county or municipality.
- e. [Whenever a municipality or county shall, pursuant to this act,
- 37 issue notes for a period not exceeding five years, the municipality or
- 38 county may sell the notes at private sale without advertisement at not
- 39 less than par] Deleted by amendment, P.L. , c. (pending before the
- 40 <u>Legislature as this bill</u>).

as follows:

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- 41 (cf: P.L.1992, c.79, s.29)
- 43. Section 30 of P.L.1992 c.79 (40A:12A-30) is amended to read
- 45 30. a. A [redevelopment agency or housing authority]

redevelopment entity shall have the power and is hereby authorized 1 2 to issue, from time to time, its bonds, bond anticipation notes and 3 other notes and obligations in such principal amounts as in its opinion 4 shall be necessary to provide sufficient funds for achieving any of its 5 corporate purposes, including, but not limited to: the making of mortgage loans, the payment, funding or refunding of the principal of, 6 7 or interest or redemption premiums on, any bonds, bond anticipation 8 notes and other notes and obligations issued by it whether or not such 9 have become due; the establishment or increase of reserves to secure 10 or to pay such bonds, bond anticipation notes and other notes and 11 obligations or interest thereon; and all costs or expenses incident to 12 and necessary or convenient to carry out its corporate purposes and 13 powers.

- 14 b. A [redevelopment agency or housing authority] redevelopment 15 entity may issue such bonds, bond anticipation notes or other notes or 16 obligations as it may determine, including bonds, bond anticipation 17 notes or other notes or obligations as to which the principal and interest are payable: (1) exclusively from the income and revenues of 18 19 the [redevelopment agency or housing authority] redevelopment 20 entity resulting from projects financed with the proceeds of such 21 bonds, bond anticipation notes or other notes or obligations; (2) 22 exclusively from the income and revenues of the [redevelopment 23 agency or housing authority] redevelopment entity resulting from 24 certain projects, whether or not such projects were financed in whole 25 or in part from the proceeds of such bonds, bond anticipation notes or 26 other notes or obligations; or, (3) from its revenues generally. Any 27 bonds, bond anticipation notes or other notes or obligations may be 28 additionally secured by a pledge of any grant, subsidy or contribution from the United States of America or an agency or instrumentality 29 thereof or the State or any agency, instrumentality or political 30 31 subdivision thereof, or any person, firm or corporation or a pledge of 32 any income or revenues, funds or moneys of the [redevelopment 33 agency or housing authority] redevelopment entity from any source 34 whatsoever.
  - c. Whether or not the bonds, bond anticipation notes and other notes and obligations issued pursuant to this act are of such form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, such bonds, bond anticipation notes and other notes and obligations and any coupon thereof are hereby made negotiable instruments within the meaning of and for all the purposes of Title 12A, subject only to the provisions of the bonds and notes for registration.

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d. Bonds, bond anticipation notes and other notes and obligations of a [redevelopment agency or housing authority] redevelopment entity issued under the provisions of this act shall not be in any way a debt or liability of the State or of any political subdivision thereof

1 other than the [redevelopment agency or housing authority] redevelopment entity and shall not create or constitute any 2 3 indebtedness, liability or obligation of the State or of any political 4 subdivision, nor be or constitute a pledge of the faith and credit of the 5 State or of any political subdivision; but all such bonds, bond anticipation notes and other notes and obligations, unless funded or 6 7 refunded by bonds, bond anticipation notes or other notes or 8 obligations of the [redevelopment agency or housing authority] 9 redevelopment entity shall be payable from revenues or funds pledged 10 or available for their payment as authorized in this act. Each bond, bond anticipation note or other note or obligation shall contain on its 11 face a statement to the effect that the [redevelopment agency or 12 13 housing authority] redevelopment entity is obligated to pay the 14 principal thereof or the interest thereon only from the revenues or funds of the [redevelopment agency or housing authority] 15 16 redevelopment entity, and that neither the State nor any political 17 subdivision thereof is obligated to pay such principal or interest, and 18 that neither the faith and credit nor the taxing power of the State or 19 any political subdivision thereof is pledged to the payment of the 20 principal of or the interest on such bonds, bond anticipation notes or 21 other notes or obligations.

e. All expenses incurred in carrying out the provisions of this act shall be payable solely from revenues or funds provided or to be provided under the provisions of this act, and nothing in this act shall be construed to authorize a [redevelopment agency or housing authority] redevelopment entity to incur indebtedness or liability on behalf of or payable by this State or any political subdivision thereof. (cf: P.L.1992, c.79, s.30)

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- 30 44. Section 31 of P.L.1992, c.79 (C.40A:12A-31) is amended to read as follows:
- 31. Any bond resolution of a [redevelopment agency or housing authority] redevelopment entity providing for or authorizing the issuance of any bonds may contain provisions, and such [authority] entity, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in such bond resolution to covenant and agree with the several holders of such bonds, as to:
- 39 a. The custody, security, use, expenditure or application of the 40 proceeds of the bonds;
- 41 b. The construction and completion, or replacement, of any 42 project;
- c. The use, regulation, operation, maintenance, insurance or disposition of any project, or restrictions on the exercise of the powers of the [authority] entity to dispose, or to limit or regulate the use, of

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- d. Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of bonds or obligations as to any lien or security, or the acceleration of the maturity of bonds or obligations;
- e. The use and disposition of any moneys of the [redevelopment agency or housing authority] redevelopment entity, including project revenues;
- f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of any project, and the powers and duties of any trustee with regard thereto;
  - g. The setting aside out of the project revenues or other moneys of the [redevelopment agency or housing authority] redevelopment entity of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;
  - h. Determination or definition of the project revenues or of the expenses of operation and maintenance of a project;
  - i. The rents, rates, fees, or other charges in connection with, or for the use of services of, or otherwise relating to any project, including any parts thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of project revenues to be produced thereby, and the disposition and application of the amounts charged or collected;
- j. The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of any project or any obligations having or which may have a lien on any part of the project revenues:
- 33 k. Limitations on the issuance of additional bonds or any other 34 obligations or on the incurrence of indebtedness of the [redevelopment 35 agency or housing authority] redevelopment entity;
  - 1. Limitations on the powers of the [redevelopment agency or housing authority] redevelopment entity to construct, acquire or operate any structures, facilities or properties which may compete or tend to compete with any of its projects;
- m. Vesting in a trustee or trustees within or without the State such property, rights, powers and duties in trust as the [redevelopment agency or housing authority] redevelopment entity may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this act, and limiting or abrogating the right of such holders to appoint a trustee

pursuant to this act or limiting the rights, duties and powers of such trustee;

- n. Payment of the costs or expenses incident to the enforcement of the bonds or of the provisions of the bond resolution or of any covenant or agreement of the [redevelopment agency or housing authority] redevelopment entity with the holders of bonds;
- o. The procedure, if any, by which the terms of any covenant or agreement with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or
- p. Any other matter or course of conduct which, by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on bonds and to be part of any covenant or agreement with the holders of bonds.

All provisions of the bond resolution and all covenants and agreements shall constitute valid and legally binding contracts between the [redevelopment agency or housing authority] redevelopment entity and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction, including a proceeding in lieu of prerogative writ.

23 (cf: P.L.1992, c.79, s.31)

- 25 45. Section 32 of P.L.1992, c.79 (C.40A:12A-32) is amended to 26 read as follows:
- 32. a. If the bond resolution of a [redevelopment agency or housing authority] redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of such series shall be entitled to the benefits of this section, then if there shall be a default in the payment of principal of or interest on any bonds of such series after the same shall become due, whether at maturity or upon call for redemption, and default shall continue for a period of 30 days, or if the [redevelopment agency or housing authority redevelopment entity shall fail or refuse to comply with any of the provisions of [this act] P.L.1992, c.79, or shall fail or refuse to carry out and perform the terms of any contract with the holders of the bonds, and failure or refusal shall continue for a period of 30 days after written notice to the [redevelopment agency or housing authority redevelopment entity of its existence and nature, the holders of 25% in aggregate principal amount of the bonds of such series then outstanding by instrument or instruments filed in the office of the Secretary of State and proved or acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds of such series for the purposes provided in

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- b. The trustee may, and upon written request of the holders of 25% in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:
- (1) By any action or proceeding, enforce all rights of the holders of such bonds, including the right to require the [redevelopment agency or housing authority] redevelopment entity to charge and collect charges adequate to carry out any contract as to, or pledge of, project revenues, and to require the [authority] entity to carry out and perform the terms of any contract with the holders of such bonds or its duties under [this act] P.L.1992, c.79;
- (2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;
- (3) By action, require the [redevelopment agency or housing authority] redevelopment entity to account as if it were the trustee of an express trust for the holders of such bonds;
- (4) By action, enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or
- (5) Declare all such bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the [redevelopment agency or housing authority] redevelopment entity and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of such bonds then outstanding, annul such declaration and its consequences.
  - c. The trustee shall, in addition to the foregoing, possess all of the powers necessary for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.
- 29 d. In any action or proceeding by the trustee, reasonable fees, counsel fees and expenses of the trustee and of the receiver, if any, 30 31 appointed pursuant to [this act] P.L.1992, c.79, shall, if allowed by 32 the court, constitute taxable costs and disbursements, and all costs and 33 disbursements, allowed by the court, shall be a first charge upon any 34 charges and revenues of the [redevelopment agency or housing 35 authority] redevelopment entity pledged for the payment or security 36 of bonds of such series.
- 37 (cf: P.L.1992, c.79, s.32)

39 46. Section 33 of P.L.1992, c.79 (C.40A:12A-33) is amended to 40 read as follows:

33. If the bond resolution of a [redevelopment agency or housing authority] redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the 43 44 holders of the bonds of such series shall be entitled to the benefits of section 32 of P.L.1992, c.79 (C.40A:12A-32) and shall further provide

1 in substance that a trustee appointed pursuant to that section or having 2 the powers of such a trustee shall have the powers provided by this 3 section, then the trustee, whether or not all of the bonds of such series 4 shall have been declared due and payable, shall be entitled to the 5 appointment of a receiver of the project or projects of the [redevelopment agency or housing authority] redevelopment entity, 6 7 and such receiver may enter upon and take possession of the project 8 or projects and, subject to any pledge or contract with the holders of 9 bonds of the [redevelopment agency or housing authority] 10 redevelopment entity, shall take possession of all moneys and other 11 property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruction of the project or projects and 12 13 proceed in a commercially feasible manner with such acquisition, 14 construction, operation, maintenance or reconstruction which the 15 [redevelopment agency or housing authority] redevelopment entity is under any obligation to do, and operate, maintain and reconstruct the 16 17 project or projects and fix, charge, collect, enforce and receive the charges and all revenues thereafter arising subject to any pledge 18 19 thereof or contract with the holders of bonds relating thereto and 20 perform the public duties and carry out the contracts and obligations of the [redevelopment agency or housing authority] redevelopment 21 22 entity in the same manner as the agency or [authority] entity itself might do and under the direction of the court. 23 24 (cf: P.L.1992, c.79, s.33)

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47. Section 34 of P.L.1992, c.79 (C.40A:12A-34) is amended to read as follows:

34. All property of a [redevelopment agency or housing authority] redevelopment entity shall be exempt from levy and sale by virtue of an execution, and no execution or other judicial process shall issue against the same, nor shall any judgment against a [redevelopment agency or housing authority] redevelopment entity be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any available remedy for the enforcement of any pledge or lien given by a [redevelopment agency or housing authority] redevelopment entity. (cf: P.L.1992, c.79, s.34)

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48. This act shall take effect on the 60th day following enactment.

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# **STATEMENT**

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This bill broadens the mechanisms available to finance the up-front costs of certain local development projects.

Sections 1 through 10 of the bill are designated as the "Redevelopment Area Bond Financing Law." These provisions allow a municipality that has designated a redevelopment area pursuant to the "Local Redevelopment and Housing Law" (N.J.S.A.40A:12A-1 et seq.) to, either directly or through application to the New Jersey Economic Development Authority or similar public instrumentality of the State, issue bonds that would be secured by (1) payments in lieu of taxes under a tax abatement agreement, (2) special assessments on property benefitting from the improvements provided, or (3) both. 

Sections 11 through 41 of the bill are designated as the "Revenue Allocation District Financing Act." These provisions authorize a municipality to establish one or more areas as a "revenue allocation district" and to designate a district agent to implement a development plan for the district. The ordinance creating the district would be submitted to the Local Finance Board, and must be approved by the board. After the creation of the district, the district agent could issue bonds or notes to finance the development of specific projects or to finance the infrastructure (for example, roads, sewers, bridges) necessary to facilitate development within the district.

Prior to issuing any bonds or notes, the district would be required to adopt a final revenue allocation plan which describes the project to be developed and the incremental municipal taxes and other revenues intended to be pledged to payment of the bonds. The district may pledge all or a percentage of any eligible revenues identified in this bill. The plan must be approved by the municipality and the Local Finance Board. The revenues which may be pledged include the taxes attributable to the increase in the taxable value of property in the district.

Authorizes use of revenue allocation financing by certain municipalities and the use of additional financing mechanism by

35 municipalities in certain areas.

#### **CHAPTER 310**

**AN ACT** expanding the mechanisms available to finance local development projects, supplementing chapter 12A of Title 40A of the New Jersey Statutes and chapter 27D of Title 52 of the Revised Statutes, and amending P.L.1992, c.79.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

C.40A:12A-64 Short title.

1. Sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.) shall be known and may be cited as the "Redevelopment Area Bond Financing Law."

C.40A:12A-65 Definitions relative to "Redevelopment Area Bond Financing Law."

2. As used in sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.):

"Authority" means the New Jersey Economic Development Authority established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), the New Jersey Redevelopment Authority established pursuant to section 4 of P.L.1996, c.62 (C.55:19-23) or other instrumentality created by law by the State with the power to incur debt and issue bonds and other obligations.

"Board" means the Local Finance Board established in the Division of Local Government Services in the Department of Community Affairs.

"Bonds" mean bonds, notes or other obligations issued by the authority or a municipality to finance or refinance redevelopment projects pursuant to the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.), the "Local Redevelopment and Housing Law", P.L.1992, c.79 (C.40A:12A-1 et seq.), or other applicable law.

"Financial agreement" means an agreement that meets the requirements of a financial agreement under P.L.1991, c.431 (C.40A:20-1 et seq.).

"Municipality" means the municipal governing body or an entity acting on behalf of the municipality if permitted by the federal Internal Revenue Code of 1986, or, if a redevelopment agency or redevelopment entity is established in the municipality pursuant to P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established.

"Redeveloper" means any person, firm, corporation or public body, including the New Jersey Economic Development Authority or the New Jersey Redevelopment Authority to the extent permitted by law, that shall enter into or propose to enter into a contract with a municipality or other redevelopment entity for the redevelopment or rehabilitation of an area in need of redevelopment, or an area in need of rehabilitation, or any part thereof, under the provisions of the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.), or for any construction or other work forming part of a redevelopment or rehabilitation project.

"Redevelopment" means clearance, replanning, development and redevelopment; the conservation and rehabilitation of any structure or improvement, the construction and provision for construction of residential, commercial, industrial, public or other structures and the grant or dedication of spaces as may be appropriate or necessary in the interest of the general welfare for streets, parks, playgrounds, or other public purposes, including recreational and other facilities incidental or appurtenant thereto, and any other related costs and expenses including preliminary planning and development costs and any financing costs and expenses in accordance with a redevelopment plan.

"Redevelopment bond financing agreement" means a contract between a municipality and a redeveloper for any work or undertaking for the redevelopment of a redevelopment area, or part thereof, under the provisions of the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.) or the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), as the case may be.

"Redevelopment area" means an area which has been delineated a "redevelopment area" or "area in need of redevelopment" pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.).

"Redevelopment project" means any work or undertaking pursuant to a redevelopment plan; such undertaking may include any buildings, land, including demolition, clearance or removal of buildings from land, equipment, facilities, or other real or personal properties which are

necessary, convenient, or desirable appurtenances, such as but not limited to streets, sewers, utilities, parks, site preparation, landscaping, and administrative, community, health, recreational, educational, and welfare facilities and any other related costs and expenses including preliminary planning and development costs and any financing costs and expenses.

"Special assessment" means an assessment upon the lands or improvements on such lands, or both, in the redevelopment area benefitted by improvements undertaken pursuant to the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.), or the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), and assessed pursuant to chapter 56 of Title 40 of the Revised Statutes, R.S. 40:56-1 et seq., except as otherwise provided in subsection b. of section 3 of P.L.2001, c.310 (C.40A:12A-66).

C.40A:12A-66 Tax abatement within redevelopment area; special assessments.

- 3. a. A municipality that has designated a redevelopment area may provide for tax abatement within that redevelopment area and for payments in lieu of taxes in accordance with the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, that the provisions of section 12 of P.L.1991, c.431 (C.40A:20-12) establishing a minimum or maximum annual service charge and requiring staged increases in annual service charges over the term of the exemption period, and of section 13 of P.L.1991, c.431 (C.40A:20-13) permitting the relinquishment of status under that act, shall not apply to redevelopment projects financed with bonds.
- b. In addition to, or in lieu of, the tax abatement provided for in subsection a. of this section, the municipality may provide by ordinance for one or more special assessments within the redevelopment area in accordance with chapter 56 of Title 40 of the Revised Statutes, R.S.40:56-1 et seq., provided, however, that the provisions of R.S.40:56-35 shall be applied so that if any installment of a special assessment shall remain unpaid for 30 days after the time at which it shall become due, the municipality may provide, by ordinance, either that: (1) the whole assessment or balance due thereon shall become and be immediately due; or, (2) any subsequent installments which would not yet have become due except for the default shall be considered as not in default and that the lien for the installments not yet due shall continue; and provided, further, that the ordinance may require that the assessments be payable in quarterly, semi-annual or yearly installments, with legal interest thereon, over a period of years up to but in no event exceeding the period of years for which the bonds were issued, or for 30 years, whichever shall be less. In levying a special assessment on the lands or improvements, or both, located in the redevelopment area, the municipality may provide that the amount of the special assessment shall be a specific amount, not to exceed the cost of the improvements, paid with respect to property located in the redevelopment area. That specific amount shall, to the extent accepted by the owner of the property benefitted, be deemed the conferred benefit, in lieu of the amount being determined by the procedures otherwise applicable to determining the actual benefit conferred on the property. Special assessments levied pursuant to an ordinance adopted under this subsection shall constitute a municipal lien upon confirmation by the municipal governing body or by the court, under R.S.40:56-33, except that such amount shall constitute a municipal lien effective upon the date accepted in writing by the owner of the property benefitted if prior to the
- c. Upon adoption, a copy of the ordinance shall be filed for public inspection in the office of the municipal clerk, and there shall be published in a newspaper, published or circulating in the municipality, a notice stating the fact and the date of adoption and the place where the ordinance is filed and a summary of the contents of the ordinance. The notice shall state that any action or proceeding of any kind or nature in any court questioning the validity or proper authorization of the ordinance or the actions authorized to be taken as set forth in the ordinance shall be commenced within 20 days after the publication of the notice. If no action or proceeding questioning the validity of the ordinance providing for tax abatement, special assessments or other actions authorized by the ordinance shall be commenced or instituted within 20 days after the publication of the notice, the county and the school district and all other municipalities within the county and all residents and taxpayers and owners of property therein shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court questioning

the validity or enforceability of the ordinance or the validity or enforceability of acts authorized under the ordinance, and the ordinance and acts authorized by the ordinance shall be conclusively deemed to be valid and enforceable in accordance with their terms and tenor.

C.40A:12A-67 Issuance of bonds by municipality.

- 4. a. The municipality may issue bonds itself in the manner provided for herein or pursuant to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.) or may apply to the authority to issue bonds, which in either case may be secured by payments in lieu of taxes or special assessments or both by the adoption of a resolution of the governing body to that effect.
- b. A municipality that has designated a redevelopment area may, by resolution of its governing body, if it determines to issue bonds through the authority, enter into contracts with the authority relating to any project or projects for the purpose of financing or refinancing redevelopment, or act as a redeveloper, within a redevelopment area. A resolution so adopted shall contain findings and determinations of the governing body: (1) that the project will result in the redevelopment of the municipality; and, (2) that the contract with the authority is a necessary or important inducement to the undertaking of the project in that the contract makes the financing thereof feasible. The contract or contracts, or the terms of any bonds issued directly by a municipality may provide for the assignment, for the benefit of bondholders, of all or any portion of payments in lieu of taxes, or special assessments, or both. A contract may be made and entered into for a term beginning currently or at some future or contingent date, and with or without consideration, and for a specified or unlimited time, and on any terms and conditions which may be requested by the municipality and, if applicable, as may be agreed to by the authority in conformity with its contracts with the holders of bonds, and shall be valid and binding on the municipality. The municipality is hereby authorized and directed to do and perform any contract so entered into by it and to provide for the discharge of any obligation thereunder in the same manner as other obligations of the municipality.

Any contract, and any instrument making or evidencing the same, may be pledged or assigned by the authority, with the consent of the municipality executing the contract, to secure its bonds and thereafter may not be modified except as provided by the terms of the instrument or by the terms of the pledge or assignment.

The municipality may include in the terms of a bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.

- c. The payments in lieu of taxes or special assessments, or both, may be assigned directly by the municipality or the authority or the trustee for the bonds as payment or security for the bonds. Notwithstanding any law to the contrary, the assignment shall be an absolute assignment of all the municipality's right, title, and interest in the payment in lieu of taxes or special assessments, or both, or portion thereof, along with the rights and remedies provided to the municipality under the agreement including, but not limited to, the right of collection of payments due. Payments in lieu of taxes and special assessments assigned as provided hereunder shall not be included in the general funds of the municipality, nor shall they be subject to any laws regarding the receipt, deposit, investment or appropriation of public funds and shall retain such status notwithstanding enforcement of the payment or assessment by the municipality or assignee as provided herein. The municipality shall be a "person" within the meaning of that term as defined in section 3 of P.L.1974, c.80 (C.34:1B-3); and the purpose described in this section shall be a "project" within the meaning of that term as defined in section 3 of P.L.1974, c.80 (C.34:1B-3).
- d. Notwithstanding the provisions of subsection g. of section 37 of P.L.1992, c.79 (C.40A:12A-37), the bonds issued pursuant to this section may be issued as non-recourse obligations, and unless otherwise provided for by a separate action of the municipality to guarantee such bonds or otherwise provide for a pledge of the municipality's full faith and credit shall not, except for such action, be considered to be direct and general obligations of the municipality, and, absent such action, the municipality shall not be obligated to levy and collect a tax sufficient in an amount to pay the principal and interest on the bonds when the same

become due and payable. The provisions of the "Local Government Supervision Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.) shall not apply to any bonds issued or authorized pursuant to this section and those bonds shall not be considered gross debt of the municipality on any debt statement filed in accordance with the "Local Bond Law," N.J.S.40A:2-1 et seq., and the provisions of chapter 27 of Title 52 of the Revised Statutes shall not apply to such bonds.

- e. The proceeds from the sale of bonds and any funds provided by any department of the State, authority created by the State or bi-state authority for the purposes described in the "Redevelopment Area Bond Financing Law," sections 1 through 10 of P.L.2001, c.310 (C.40A:12A-64 et seq.), shall not require compliance with public bidding laws, including the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), or any other statute where the redeveloper shall undertake the redevelopment project. The use of these funds shall be subject to public accountability and oversight by the municipality or agency providing the funds.
- f. In order to provide additional security for any loan to a redeveloper or to bonds issued to finance a redevelopment project, the municipality may utilize powers otherwise provided by law, including the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), to provide for any extension of the municipality's credit to any redeveloper or its full faith and credit which may include a full faith and credit lease as security for the bonds or any loan to a redeveloper. To the extent that the municipality provides for a full faith and credit guarantee of any loan to a redeveloper or any bonds, but determines not to authorize the issuance of bonds or notes to provide for the funding source thereof, or otherwise determines to enter into a full faith and credit lease, it may do so by resolution approved by a majority of the full governing body. To the extent that bonds or notes are authorized as provided above, such bonds or notes shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible from the gross debt of the municipality until such time as such bonds or notes are actually issued, and only up to the amount actually issued, to fund such guarantee.
- g. A financial instrument, whether issued by a municipality or an authority, that is secured in whole or in part by payments in lieu of taxes or by special assessments, or both, as provided herein shall be subject to the review and approval of the board. That review and approval shall be made prior to approval of, in the case of a municipality, an introduce ordinance or, in the case of an authority, a resolution. The board shall be entitled to receive from the applicant an amount sufficient to provide for all reasonable professional and other fees and expenses incurred by it for the review, analysis and determination with respect thereto. As part of its review, the board shall specifically solicit comments from the Office of State Planning and the New Jersey Economic Development Authority in addition to comments from the public. As part of the board's review and approval, it shall consider where appropriate one or more of the following: whether the redevelopment project or plan promotes approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

## C.40A:12A-68 Payments in lieu of taxes constitutes municipal lien.

- 5. a. Payments required to be made in accordance with an agreement for payments in lieu of taxes entered into under section 3 of P.L.2001, c.310 (C.40A:12A-66) shall be a continuous lien on the land against which the ordinance is recorded on and after the date of recordation of both the ordinance and the agreement, whether simultaneously or not, or the date of confirmation of the special assessments, whichever is earlier. All subsequent payments in lieu of taxes thereunder, interest, penalties and costs of collection which thereafter fall due or accrue shall be added and relate back to and be a part of the initial lien. Upon recordation of the ordinance and agreement, payments in lieu of taxes shall constitute a municipal lien within the meaning, and for all purposes, of law.
- b. If bonds are issued, the municipality or the redeveloper may record, either simultaneously or at different times, any ordinance enacted by the municipality relating to the payment in lieu of taxes agreement or special assessments and, either simultaneously with the ordinance or at different times, a copy of the agreement or agreements. The ordinance, when recorded, shall

contain a legend at the top of the front page substantially as follows:

"THIS ORDINANCE SECURES BONDS OR OTHER OBLIGATIONS ISSUED IN ACCORDANCE WITH THE PROVISIONS OF THE 'REDEVELOPMENT AREA BOND FINANCING LAW' AND THE LIEN HEREOF IN FAVOR OF THE OWNERS OF SUCH BONDS OR OTHER OBLIGATIONS IS A MUNICIPAL LIEN SUPERIOR TO ALL OTHER NON-MUNICIPAL LIENS HEREAFTER RECORDED."

- c. Notwithstanding any law to the contrary, upon recordation of both the ordinance and any accompanying agreement, the lien thereof shall be perfected for all purposes in accordance with law and the lien shall thereafter be superior to all non-municipal liens thereafter recorded or otherwise arising, without any additional notice, recording, filing, continuation filing or action, until the payment in full of the bonds. The lien thereby established shall apply not only to the bonds initially issued, but also to any refinancing or refunding thereof, as well as to any additional bonds thereafter issued on a parity therewith in accordance with the provisions of the original documents securing the initial bonds; provided, however, that in the event any ordinance or agreement is amended or supplemented in a way which increases the amount of payment in lieu of taxes or special assessments, the lien as to that increase shall be perfected and apply upon the recordation of the amended or supplemented ordinance and agreement (including the above-recited legend). Except as set forth in this section, no amendment or supplement to the ordinance or agreement thereafter recorded shall affect the perfection or priority of the lien established upon original recordation thereof.
- d. Upon the final payment in full of any bonds secured as provided in this section and section 4 of P.L.2001, c.310 (C.40A:12A-67), the lien established hereby shall terminate, and the municipality shall record a notice to that effect.

## C.40A:12A-69 Payment secured by mortgage.

6. In lieu of, or in addition to, the provisions of section 5 of P.L.2001, c.310 (C.40A:12A-68), the municipality may provide in the agreement that the payment in lieu of taxes, if any, is to be secured by a mortgage. In that event the mortgage may also be assigned and pledged to the repayment of the bonds authorized herein.

The assignment of any mortgage that secures a payment in lieu of taxes, if any, may also be an absolute assignment of all or part of the municipality's right, title, and interest in the mortgage and, to the extent assigned, any moneys realized from the foreclosure of the mortgaged property shall not be included in the general funds of the municipality.

After the bonds are paid and no longer deemed to be outstanding, the assignment of the mortgage shall terminate.

## C.40A:12A-70 Bonds exempt from taxation.

7. All bonds issued pursuant to the "Redevelopment Area Bond Financing Law,"P.L.2001, c.310 (C.40A:12A-64 et seq.) are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and the bonds, and the interest thereon and the income therefrom, and all facility charges, funds, revenues and other moneys pledged or available to pay or secure the payment of the bonds, or interest thereon, shall at all times be exempt from taxation except for transfer inheritance and estate taxes.

# C.40A:12A-71 Covenant, agreement with bondholders.

8. The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to the "Redevelopment Area Bond Financing Law,"P.L.2001, c.310 (C.52:27D-459 et seq.) that the State will not limit or alter the terms of any agreement, ordinance or resolution made in connection with the security for and the issuance and sale of any bonds, so as to in any way impair the rights or remedies of such holders, and will not modify in any way the exemption from taxation provided for in the "Redevelopment Area Bond Financing Law,"P.L.2001, c.310 (C.40A:12A-64 et seq.), until the bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such holders, are fully met and discharged or provided for.

### C.40A:12A-72 Severability.

9. If any section, subsection, clause or provision of the "Redevelopment Area Bond Financing Law,"P.L.2001, c.310 (C.40A:12A-64 et seq.) shall be adjudged to be unconstitutional or ineffective in whole or in part, to the extent that it is not adjudged unconstitutional or is not ineffective, it shall be valid and effective and no other section, subsection, clause or provision of the "Redevelopment Area Bond Financing Law,"P.L.2001, c.310 (C.40A:12A-64 et seq.) shall on account thereof be deemed invalid or ineffective, and the inapplicability or invalidity of any section, subsection, clause or provision the "Redevelopment Area Bond Financing Law," of P.L.2001, c.310 (C.40A:12A-64 et seq.) in any one or more instances or under any one or more circumstances shall not be taken to affect or prejudice in any way its applicability or validity in any other instance or under any other circumstance.

## C.40A:12A-73 Bonds presumed authorized.

10. After issuance, pursuant to the "Redevelopment Area Bond Financing Law," P.L.2001, c.310 (C.40A:12A-64 et seq.) all bonds shall be conclusively presumed to be fully authorized and issued by all courts and officers of this State, and any person shall be estopped from questioning their sale, execution or delivery.

### C.52:27D-459 Short title.

11. Sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) shall be known and may be cited as the "Revenue Allocation District Financing Act."

## C.52:27D-460 Findings, declaration relative to "Revenue Allocation District Financing Act."

- 12. The Legislature finds and declares that:
- a. There are areas within certain municipalities in this State that deter private capital investment because of the deteriorating condition of the land, buildings and infrastructure within those areas, or that have not experienced private capital investment due to inadequate infrastructure or adverse economic conditions.
- b. These areas also create an economic burden for the municipality due to the limited tax base and underutilization of resources.
- c. The scarcity of resources available to municipalities for redevelopment has severely hampered these municipalities' ability to rehabilitate these areas.
- d. In order to redevelop these areas in a beneficial manner, municipalities should be provided the means to finance certain costs of redevelopment so as to open new avenues for private investment; stimulate commercial, industrial, recreational, cultural, entertainment, civic and educational enterprise; and create favorable conditions for increases in economic activity, property values, employment opportunities and the provision of affordable housing.
- e. The use of new redevelopment tools as a catalyst for economic revitalization can be maximized if employed in conjunction with the redevelopment planning process established pursuant to P.L.1992, c.79 (C.40A:12A-1 et al.).
- f. The State should consider, where appropriate, one or more of the following: whether the redevelopment project or plan promotes approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.
- g. It is, therefore, in the public interest to authorize the use of revenue allocation financing by municipalities and the dedication of payments in lieu of taxes toward the retirement of debt incurred in redevelopment, as set forth hereunder, to encourage private investment within areas that are blighted or in need of redevelopment or would otherwise remain unused.

## C.52:27D-461 Definitions relative to "Revenue Allocation District Financing Act."

- 13. As used in sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.):
- "Area in need of redevelopment" means a redevelopment area as defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).

"Board" means the Local Finance Board established in the Division of Local Government Services in the Department of Community Affairs.

"Bonds" means the bonds, notes and bond anticipation notes issued to finance projects pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

"District" means the area or areas within a municipality designated as a revenue allocation district pursuant to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

"District agent" means that entity designated by the municipal governing body pursuant to section 14 of P.L.2001, c.310 (C.52:27D-462) to administer a revenue allocation plan on behalf of the municipality.

"Eligible revenue" means the property tax increment and any other incremental revenues set forth in section 21 of P.L.2001, c.310 (C.52:27D-469).

"Municipality" means the municipal governing body or an entity acting on behalf of the municipality if permitted by the federal Internal Revenue Code of 1986 or, if a redevelopment agency or redevelopment entity is established in a municipality pursuant to P.L.1992, c.79 (C.40A:12A-1 et seq.) and the municipality so provides, the redevelopment agency or entity so established.

"Permitted investment obligations" means any securities permitted for purchase by local units of government pursuant to section 8 of P.L.1977, c.396 (C.40A:5-15.1).

"Plan" means the final revenue allocation plan developed by a district agent pursuant to section 22 of P.L.2001, c.310 (C.52:27D-470) and containing, among other elements, the proposed projects, estimated cost of the projects, sources of revenue, and the terms of any obligations, undertakings or commitments to be incurred by the district agent.

"Pledged revenues" means those eligible revenues designated in the plan for payment of project costs.

"Project" means the purchasing, leasing, condemning or otherwise acquiring of land or other property, or an interest therein, in the district or as necessary or convenient for the acquisition of any right-of-way or other easement to or from the revenue allocation district; the moving and relocation of persons or businesses displaced by the acquisition of land or property; the acquisition, construction, reconstruction or rehabilitation of land or property and the improvements thereon, or the financing thereof, including demolition, clearance, removal, relocation, renovation, alteration, construction, reconstruction, alteration or repair of any land, building, street, highway, alley, utility, mass transit facility, service or other structure, infrastructure or improvement in the district or necessary to effectuate the plan for the district, including infrastructure improvements outside the district, but only those which are integral to the effectuation of the district plan; the acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, or the financing thereof; acquisition, construction, reconstruction or rehabilitation of residential structures, or the conversion to residential use of structures previously designed or used for other purposes, or the financing thereof, nonprofit corporation or other suitable public or private person, firm, corporation or association, and which, to the extent economically feasible, shall constitute housing affordable to persons and families of low and moderate income pursuant to P.L.1985, c.222 (C.52:27D-301 et al.) or rules and regulations adopted pursuant thereto; and all costs associated with any of the foregoing, including the cost of administrative appraisals, legal, financial, economic and environmental analyses, engineering or cleanup, planning, design, architectural, surveying or other professional and technical services necessary to effectuate the purposes of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L., c. (C.) (pending before the Legislature as this bill).

"Project cost" means the cost of the plan or project in all or any part of the district and of all and any property, rights, easements, privileges, agreements and franchises deemed by the district agent to be necessary or useful and convenient therefor or in connection therewith, including interest or discount on bonds; cost of issuance of bonds; engineering and inspection costs; legal expenses; costs of financial and other professional estimates and advice; organization, administrative, operating and other expenses of the district agent prior to and during the planning and implementation of a development, plan or project, including such provision as the district

agent may determine for the payment, or security for payment, of principal of or interest on bonds during or after the implementation of any development, plan or project.

"Property tax increment" means the amount obtained by:

- (1) multiplying the general tax rate levied each year by the taxable value of all the property assessed within a district in the same year, excluding any special assessments; and
- (2) multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the district, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the district.

"Property tax increment base" means the aggregate taxable value of all property assessed which is located within a district as of October 1 of the year preceding the year in which the district is authorized pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

"Redevelopment plan" means a redevelopment plan as the term is defined pursuant to section 3 of P.L.1992, c.79 (C.40A:12A-3).

"Revenue increment base" means the amount of any eligible revenues, other than the property tax increment, collected in the calendar year immediately preceding the adoption of the plan.

"Taxing entity" means the county, the school district or districts, and the municipality authorized to levy a tax on the taxable property within a municipality.

#### C.52:27D-462 Establishment of districts.

14. The governing body of any municipality may by ordinance establish a district or districts. In the case of a municipality whose redevelopment powers are assigned by law to a regional planning commission, the commission may, by resolution, establish a district or districts in the area within which the commission has jurisdiction.

A revenue allocation district shall consist of all lots and streets within the borders of an area within a municipality or within areas of the municipality designated in the plan. The lots and streets shall be contiguous unless the municipality determines that non-contiguous areas of the municipality should comprise one district because those areas are part of a common development project or plan. The total taxable value in all districts designated shall not exceed 15 percent of the total taxable property assessed within the municipality, as determined by the municipal assessor, except that, upon a request by the governing body, the board may approve for inclusion in the district up to 20 percent of the total taxable property assessed in the municipality, as determined by the municipal assessor. The lots and streets to be designated as part of the plan shall be designated as a revenue allocation district as part of a duly adopted redevelopment plan approved by the governing body.

The ordinance or resolution, as appropriate, shall be adopted as provided in section 17 of P.L.2001, c.310 (C.52:27D-465), and shall include or incorporate:

- a. a map designating the area or areas within the municipality as a district or districts;
- b. a certification by the municipal assessor that, upon the basis of property assessments as of October 1 of the year preceding the certification, the total taxable property value in all districts designated by the municipality, including the district being proposed in the ordinance, does not exceed 15 or 20 percent, as the case may be, of the total taxable property assessed in the municipality, as provided in the ordinance adopted in accordance with the provisions of this section:
- c. the designation of a district agent, which may be a county, a county improvement authority, the New Jersey Redevelopment Authority, the New Jersey Economic Development Authority or a municipality; provided, however, that if a district is created in an area under the jurisdiction of a regional planning commission which has been assigned redevelopment powers pursuant to law, that commission shall serve as the district agent in connection with that district;
- d. a designation of all or any percentage of any eligible revenue or revenues as pledged revenues;
- e. a statement of whether or not the municipality intends that any of the bonds issued by the district agent, if other than a municipality, be guaranteed by the municipality, or be issued as qualified bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.), or both;

- f. a proposed preliminary revenue allocation plan, as set forth in section 15 of the P.L.2001, c.310 (C.52:27D-463);
- g. documentation that the district has been identified in the appropriate redevelopment plan; and
- h. Such other conditions or limitations as shall be imposed on the district agent by the governing body.

## C.52:27D-463 Proposed preliminary allocation plan.

- 15. The proposed preliminary revenue allocation plan shall include:
- a. a certification by the municipal tax assessor of the property tax increment base of the district;
- b. a statement of the revenues, if any, to be pledged to support bonds of the district, the percentage of such revenues to be so pledged, and a certification by the chief financial officer of the municipality of the revenue increment base for each of the pledged revenues other than the property tax revenue base. If the amount of any such revenue base cannot be certified, then the chief financial officer shall estimate the amount and describe the basis for preparing the estimate and the manner in which the revenue increment base will be determined after adoption of the plan;
- c. a description of the proposed project or projects, an estimate of their cost, a proposed construction schedule, the projected amount of bonds to be issued and whether interest on such bonds is exempt from taxation for federal income tax purposes and the projected debt service on the bonds issued to finance the project;
- d. a description of the development expected or planned within the district, including the identification of the developers, if any, other than the district agent or the municipality, and their contractual relationship, if any, with the district agent or the municipality;
- e. an estimate of the taxable value of the assessed property within a district upon completion of the projects;
- f. a projection of the amount of the pledged revenues during the period in which any bond will be outstanding;
- g. a statement of whether or not the district agent intends to create a reserve for payment of project costs prior to the adoption of the final revenue allocation plan;
- h. a statement of whether or not tax abatements or exemptions or special assessments are expected to be granted in the district; and
  - i. a fiscal impact statement for the taxing entities involved.

### C.52:27D-464 Submission of ordinance as application.

16. When an ordinance establishing or amending a district has passed first reading, it shall be submitted as an application, together with all included and incorporated certificates and documents and such additional documentation as the board may by rule prescribe, to the board.

The board shall approve the ordinance if it determines that:

- a. the planned developments are likely to be realized and would not likely be accomplished by private enterprise without the creation of the district and the revenue allocation financing of the proposed project or projects;
- b. the revenue increments and any other pledged revenues will be sufficient to pay debt service on bonds issued to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. the creation of the district will contribute to the economic development of the municipality;
- e. the size of the proposed district and the amount of the pledged revenues do not exceed the size and amount necessary to accomplish the purposes of the plan;
- f. any insufficiency or shortfall in the amount of the revenue or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
  - g. there are no other factors which, in the determination of the board, will impair the credit

of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and

h. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

## C.52:27D-465 Written recommendations by board.

- 17. a. The board may make written recommendations as to any aspect of the ordinance and the preliminary revenue allocation plan and any related fiscal matters of the municipality which in the opinion of the board shall be changed in order to effectuate the plan. The board may condition its approval of the ordinance upon the adoption of its recommendations by the municipality.
- b. The board shall approve, approve with conditions, or disapprove the ordinance within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the ordinance shall be deemed approved. If the board disapproves the ordinance it shall, within 30 days of signifying its disapproval, set forth its reasons in writing. The municipality may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board, the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof.

### C.52:27D-466 No alteration of established district without amending ordinance.

18. After adoption of the ordinance establishing a district there shall be no expansion or contraction of the boundaries of the district, the designation of the district agent, or the designation of the pledged revenues without adoption of an amending ordinance approved by the board as provided in section 17 of P.L.2001, c.310 (C.52:27D-465).

### C.52:27D-467 Property tax increment base for altered districts.

19. Whenever a district is expanded as permitted under section 18 of P.L.2001, c.310 (C.52:27D-466) the property tax increment base for any area added to the district shall be the aggregate taxable value of all property assessed which is located within the added area as of October 1 of the year preceding the year in which the area is added, as certified by the municipal assessor. The revenue increment base of all other eligible revenues shall include the amounts of all other eligible revenues from sources within the added area in the calendar year preceding the year in which the area is added, as certified by the chief financial officer of the municipality.

Whenever a district is contracted as permitted under section 18 of P.L.2001, c.310 (C.52:27D-466) the tax increment base and the increment base of all other eligible revenues of the district shall be adjusted as if that area had not been a part of the district at the time when it became part of the district.

### C.52:27D-468 Powers, responsibilities of district agent.

- 20. The district agent shall have the following powers and responsibilities to the extent so designated by ordinance:
- a. to make and enter into contracts or agreements with public agencies, nonprofit corporations or other suitable public or private persons, firms, corporations or associations, and to make loans or grants to, or guarantee the obligations of, any other public agency or corporation, as may be necessary, convenient or incidental to the execution of the plan and the exercise of the district agent's powers under the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.);
- b. to enter into agreements or other transactions with, and accept grants, loans, appropriations or other assistance or cooperation from the United States or any agency thereof, or from the State or a county or municipal governing body or any agency thereof, or any nonprofit corporation or other suitable public or private person, firm, corporation or association in furtherance of the purposes of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.);

- c. to prepare and administer the plan according to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.);
- d. to hire or consult with private consultants when preparing the plan, or to enter into agreements with public or nonprofit private agencies to prepare and administer the plan;
- e. to issue bonds or cause bonds to be issued for any purpose of the district authorized by or pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.), or to issue refunding bonds for the purpose of paying or retiring bonds previously issued by it, and to issue notes in anticipation of the issuance of bonds as provided in the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.);
- f. to seek and receive funds from local, State and federal governments and from private sources for the purpose of implementing any authorized development or project or meeting any project cost;
- g. to pay project costs, specifically including payments to a private developer, as reimbursement for project costs incurred by a private developer, in accordance with a redevelopment bond financing agreement entered into by the municipality or municipalities and the private developer;
- h. to include in the terms of any resolution, bond or contract a provision that the payments in lieu of taxes or special assessments shall constitute a municipal charge for the purposes of R.S.54:4-66.

Except as provided otherwise herein, nothing herein is intended to limit the powers granted under any other law or regulation to the entity acting as district agent under the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

#### C.52:27D-469 Eligible revenues.

- 21. The plan may include one or more of the following eligible revenues if the municipality is otherwise authorized by law to collect such revenues:
- a. incremental payments in lieu of taxes, with respect to property located in the district, made pursuant to the "Five-Year Exemption and Abatement Law," P.L.1991, c.441 (C.40A:21-1 et seq.) or the "Long Term Tax Exemption Law," P.L.1991, c.431 (C.40A:20-1 et al.);
- b. incremental revenues from payroll or wage taxes with respect to activities carried on within the district;
- c. incremental revenue from lease payments made to the municipality or district agent with respect to property located in the district;
- d. incremental revenue from payments in lieu of taxes or service charges with respect to property located within the district;
- e. incremental revenue from parking taxes derived from parking facilities located within the district;
- f. admissions and sales taxes received from the operation of a public facility which the district agent is authorized by law to retain;
- g. sales and excise taxes which are derived from activities within the district and which are rebated to or retained by the municipality pursuant to the "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.) or any other law providing for such rebate or retention;
- h. parking revenue from public parking facilities built as part of a project except for public parking facilities owned by parking authorities pursuant to the "Parking Authority Law," P.L.1948, c.198 (C.40:11A-1 et seq.);
- i. assessments as allowed by law that are levied against properties in a district, if consented to by the governing body of the municipality in which the district is situated;
  - j. the property tax increment.

The incremental revenue for the revenues listed in subsections b., c., d. and e. of this section shall be calculated as the difference between the amount collected in any calendar year from any eligible revenue source included in the plan, less the revenue increment base for that eligible revenue.

#### C.52:27D-470 Adoption of final revenue allocation plan.

- 22. Before pledging any revenues, issuing any bonds, incurring any obligations or guaranteeing the obligations of any other entity with respect to the project costs of any project, the district agent shall adopt a final revenue allocation plan for that project. That plan shall include:
- a. a description of the project or projects to be financed, including the projected cost and construction schedule:
- b. a description of any development to be undertaken by any developer in connection with the project, including an estimate of the eligible revenues anticipated from the development;
- c. a description of the eligible revenues to be pledged to the support of the project, or to the bonds or other obligations to be issued or incurred by the district agent;
- d. a description of other anticipated projects for the district and the anticipated means of financing those projects;
- e. a copy of any proposed bond resolution, contract, lease or other agreement to be adopted or authorized by the district agent. Any proposed bond resolution shall include a description of the security features of the bonds, including reserve funds or other security enhancements, if any, such as a municipal guarantee, qualified bond authorization, bond insurance or letter of credit; the maturity schedule for the bonds; the estimated interest rate; the period of capitalized interest, if any; an estimate of the costs of issuance, with identification of bond counsel, financial advisers, underwriters and other professionals engaged to assist in the issuance of bonds; lien priorities among projects, if any; and such other information as the board may require; and
- f. a certification by the chief financial officer of the property tax increment base, if property tax increment revenue is to be pledged, and of the revenue increment base for each other pledged revenue. If the amount of any such revenue increment base cannot be certified, then the chief financial officer shall estimate the amount and describe the basis for preparing the estimate and the manner in which the revenue increment base will be determined after adoption of the final plan.

### C.52:27D-471 Submissions of final revenue allocation plan.

23. A final revenue allocation plan shall be submitted to the governing body of the municipality for approval by ordinance. When an ordinance embodying a final revenue allocation plan has been introduced in writing at a meeting of the governing body and approved on first reading, which may be by title, by a majority of the authorized membership thereof, it shall be submitted, together with all included and incorporated certificates and documents and such additional supporting documentation as the board may by rule prescribe, to the board.

The board shall approve the plan if it determines that:

- a. the planned developments are likely to be realized and would not be accomplished by private enterprise without the creation of the district and the financing of the proposed project or projects;
- b. the pledged revenues will be sufficient to pay debt service on bonds and discharge any obligations undertaken by the district agent to effectuate the plan;
- c. the credit of the municipality and its ability to pay the principal of and interest on its debts and to provide essential public services will not be impaired;
- d. any insufficiency or shortfall in the amount of the revenues or guarantees pledged to pay debt service or bonds issued to effectuate the plan would not pose inappropriate risk or undue financial hardship to the taxpayers of the community;
- e. there are no other factors which, in the determination of the board, will impair the credit of the municipality or reduce its ability to pay punctually the principal of and interest on its debts and supply other essential public improvements and services; and
- f. the planned development does one or more of the following: promote approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life of our citizens.

## C.52:27D-472 Written recommendations by board.

24. a. The board may make written recommendations as to any aspect of the plan and any

related fiscal matters of the municipality or the district agent which, in the determination of the board, must be changed in order to effectuate the plan, and the board may condition its approval of the plan upon the adoption of its recommendations.

- b. The board shall approve, approve with conditions, or disapprove the plan within 60 days of its receipt of an application which the board has deemed to be complete. If the board does not act within 60 days the plan shall be deemed approved. If the board disapproves the plan it shall set forth its reasons in writing within 30 days of its disapproval. The governing body, upon recommendation of the district agent, may amend the ordinance and resubmit it to the board.
- c. Upon receipt of the approved ordinance from the board the municipal governing body may adopt the ordinance at a meeting of the governing body by a majority of the authorized membership thereof. Any changes to the plan as embodied in the ordinance, including the pledge or utilization of eligible revenues subject, however, to any rights of bondholders shall be by amendment of the ordinance adopted and approved by the same method as prescribed in section 17 of P.L.2001, c.310 (C.52:27D-465) in connection with the proposed preliminary revenue allocation plan included in the ordinance establishing the district.

## C.52:27D-473 Calculation of property tax increment.

- 25. If the preliminary revenue allocation plan has designated the property tax increment as a pledged revenue, the property tax increment shall be calculated and paid to the revenue allocation fund or the bond trustee, as appropriate, as provided hereunder.
- a. Upon the striking of the tax rate in each year following the adoption of the ordinance creating the district, the chief financial officer of the municipality, with assistance provided by the assessor and collector, shall calculate the amount of property tax increment, if any, for each revenue allocation district within the municipality and shall certify to the district agent of each such district a copy of that calculation. Thereafter the chief financial officer shall, within 10 days after each date fixed by statute for the payment of property taxes, cause to be deposited in the revenue allocation fund of the district agent or paid to the trustees as provided in the resolution authorizing the issuance of bonds the percentage of the property tax increments certified in the plan as designated to be so deposited or paid. The calculation of the property tax increment shall be based on the amount to be billed at the quarterly payment date, regardless of whether or not the increment is actually collected from the taxpayers within the district.
- b. Whenever an added assessment shall occur within a district, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days of the date fixed by law for payment of property taxes on such added assessment, cause to be paid to the revenue allocation fund or the bond trustee, as appropriate, the property taxes, or a percentage thereof as designated in the plan, billed upon such added assessment, regardless of whether or not the tax or any portion thereof is actually collected.
- c. Whenever an omitted assessment which if not omitted would have been included in the computation of the tax increment of a district occurs, the chief financial officer of the municipality shall notify the district agent and thereafter shall, within 10 days after the date fixed by statute for payment of taxes upon such omitted assessments, cause to be deposited to the revenue allocation fund or paid to the bond trustees of the district, as appropriate, the proportion of tax upon such omitted assessments designated in the plan for such deposit or payment, regardless of whether or not the tax or any portion thereof is actually collected.
- d. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors with respect to a tax year subsequent to the creation of the district alter the amount of property tax increment certified pursuant to this section for that tax year.
- e. In no event shall any changes in assessed valuation within a district due to appeals or correction of errors alter the property tax increment base of the district.
- f. Whenever a revaluation or general reassessment occurs in a municipality which has designated one or more districts, the property tax increment base for each district shall be adjusted to equal the absolute difference between the taxable value of the property in the district after revaluation or reassessment less the amount of the property tax increment base for the year immediately prior to the revaluation or reassessment divided by the adjusted tax rate. The adjusted tax rate shall be a fraction, the numerator of which is the total tax levy of the

municipality before revaluation or reassessment and the denominator of which is the total taxable value of all taxable property in the municipality after revaluation or reassessment.

## C.52:27D-474 Deposit of pledged revenues.

- 26. If the preliminary revenue allocation plan has designated any eligible revenues, in addition to or other than the property tax increment, as a pledged revenue, the other pledged revenues shall be deposited as provided in this section.
- a. The collector of any pledged revenues shall certify to the municipal chief financial officer the amount of the eligible revenue collected in the preceding calendar year no later than January 30 of each year and shall pay to the municipality such amount, or the percentage thereof designated in the plan, beginning in the first calendar year after the creation of the district.
- b. The municipality shall include in its budget the amount certified as collected in the preceding year and shall pay to the district agent for deposit in the revenue allocation financing fund the amount certified in the plan as designated for such payment.
- c. Payments in lieu of taxes shall be deposited in four equal installments, regardless of the date or dates fixed for such payments by statute, agreement or otherwise.

### C.52:27D-475 Submission of operating budget.

27. The district agent shall submit its operating budget for the district annually to the Director of the Division of Local Government Services in the Department of Community Affairs. If the district agent certifies that the budget is in compliance with a preliminary or final financing plan and all other relevant statutes and rules, the director shall approve the budget within 45 days of receipt. If the director disapproves the budget he shall state the reasons therefor, in writing. The district agent may then make the necessary changes and resubmit the budget for approval. The director may adopt rules and regulations in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to ensure the fiscal integrity of districts and effectuate the intent of the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.).

#### C.52:27D-476 Revenue allocation fund for district.

28. The district agent shall establish and maintain a special fund called the "(Name of district agent) Revenue Allocation Fund," and herein referred to as "district fund" or "fund."

The fund shall be used by the district agent for purposes of the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.), including but not limited to:

- a. paying the project costs;
- b. paying the principal of and interest on bonds or other obligations issued or guaranteed pursuant to the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.);
  - c. prepaying the principal of and interest on the bonds or other obligations;
- d. paying additional property tax increment revenue, if any, to taxing entities, as provided for in subsections b. and c. of section 29 of P.L.2001, c.310 (C.52:27D-477) or in the final revenue allocation plan; and
- e. reimbursing the municipality for any payments made by the State pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) to pay debt service on any qualified bonds issued pursuant to section 35 of P.L.2001, c.310 (C.52:27D-483).

## C.52:27D-477 Payment of project costs; distribution of moneys.

- 29. a. Prior to the adoption of a final revenue allocation plan, the district agent may draw money from the revenue allocation fund for purposes of paying all project costs incurred in connection with the development of the final revenue allocation plan as provided in the approved operating budget, including a reserve for project costs if such reserve is part of the preliminary plan.
- b. At the end of each calendar year, any moneys in the fund not pledged to bondholders or otherwise required by the district agent for development of the plan shall be distributed to the appropriate taxing or revenue collecting entities that shall forgo the pledged revenues. The

revenues shall be distributed by the district agent in proportion to the taxing effort of each taxing or revenue collecting entity in the year of distribution; except that no revenues deposited in the fund shall be included in the calculation of any adjustment payments payable to an intermunicipal account pursuant to statute.

- c. After the adoption of the final revenue allocation plan the district agent may decide to distribute to the taxing or revenue collecting entities that shall forgo the revenues pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) a portion of the revenue increments received by the district agent not pledged to the payment of debt service or necessary to pay project costs. The revenues shall be distributed in proportion to the taxing or revenue collecting effort of each such taxing or revenue collecting entity in the year of distribution.
- d. Moneys in the fund may be invested in the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4) or in any securities that a local government is permitted to purchase pursuant to section 8 of P.L.1977, c.396 (C.40A:5-15.1).

#### C.52:27D-478 Termination, dissolution of district.

30. Subject to the limitations contained in the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.), each district shall remain in existence until obligations for any project in that district cease to be outstanding; provided, however, the district may be terminated if sufficient moneys have been deposited in the revenue allocation fund, which, when invested in obligations of or guaranteed by the United States government, will be sufficient to pay when due the principal of and interest on the bonds at maturity or any redemption date or full payment of any other obligations, and if the board approves the dissolution of the district. The Division of Local Government Services in the Department of Community Affairs may recommend to the municipality the dissolution of a district which has not taken substantial steps to implement the plan, so long as there are no bonded obligations outstanding or contractual obligations to pay any part of project costs.

#### C.52:27D-479 Calculation of general tax rate.

- 31. a. In calculating the general tax rate levied each year, the aggregate amount of the ratable increments of the revenue allocation districts that have been pledged to bondholders or are otherwise required by the district agent for the development of the plan shall not be considered a part of the total taxable value of land and improvements within the municipality.
- b. In calculating the net valuation on which school district taxes are apportioned, the aggregate amount of the ratable increments in the revenue allocation district shall be excluded.
- c. For purposes of this section, "ratable increment" means the taxable value of all property assessed within a revenue allocation district for the tax year, minus the property tax increment base.

### C.52:27D-480 Powers of district agent following adoption of ordinance.

32. Upon approval of the resolution by the board and adoption of an ordinance approving or adopting: a. the final revenue allocation plan by the municipal governing body, or b. a determination regarding a particular project for which there exist sufficient eligible revenues within the district to pay the principal of and interest on obligations issued to finance such project, the district agent shall have the power to incur indebtedness, borrow money and issue its bonds or notes for purposes of financing a project or funding or refunding its bonds or notes. If the district agent is the municipal governing body, any pledge of revenues or funds and obligations incurred shall be limited to the revenues and property accruing to the municipality as district agent and shall not be deemed to include any other municipal revenue or property unless such revenues are pledged or obligations are incurred pursuant to the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.). The district agent may from time to time issue its bonds or notes in such principal amounts as in the opinion of the district agent are necessary to provide sufficient funds for all or any portion of project costs, including the payment, funding or refunding of the principal of or interest or redemption premiums on any

bonds or notes issued by it, whether the bonds or notes or interest to be funded or refunded has or has not become due; the establishment or increase of such reserves to secure or to pay the bonds or notes or interest thereon; and all other costs or expenses of the district agent incident to and necessary to carrying out its corporate purposes and powers.

Any provisions of law to the contrary notwithstanding, a bond issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) shall be fully negotiable within the meaning and for all purposes of Title 12A of the New Jersey Statutes, and each holder of the bond, or a coupon appurtenant thereto, by accepting the bond or coupon shall be conclusively deemed to have agreed that the bond or coupon is and shall be fully negotiable within the meaning and for the purposes of that title.

#### C.52:27D-481 Issuance of bonds, notes.

33. Bonds or notes of the district agent shall be authorized by a resolution or resolutions of the district agent and may be issued in one or more series and shall bear such dates, mature at such times, bear interest at such rates of interest per annum, be in such denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such rank or priority, be executed in such manner, be payable from such sources and in such medium of payment at such places within or without the State, and be subject to such terms of redemption, with or without premium, as the resolution or resolutions may provide.

Nothwithstanding the provisions of any other law to the contrary related to such district agent, bonds or notes of the district agent may be sold at public or private sale at such price and in such manner as the district agent shall determine. Every bond shall mature and be paid not later than 35 years from the date thereof.

Bonds or notes may be issued under the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) without any other proceeding or the occurrence of any other conditions or other things than those proceedings, conditions or things which are specifically required by the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

Bonds or notes of the district agent issued under the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) shall contain a statement to the effect that they are issued pursuant to the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.) and entitled to the provisions of the "Revenue Allocation District Financing Act," sections 11 through 41 of P.L.2001, c.310 (C.52:27D-459 et seq.).

### C.52:27D-482 Bonds, notes considered general obligations.

- 34. Each issue of bonds or notes of the district may, if it is determined by the district agent, be general obligations thereof payable out of any revenues, receipts or funds held by the district agent, subject only to any agreements with the holders of particular bonds or notes pledging any particular revenues or funds, and may be secured by one or more of the following:
- a. pledge of eligible revenues and any other revenues derived from leases, sales agreements, service contracts or similar contractual arrangements with one or more persons, firms, partnerships or corporations, whether or not the same relate to the project or part thereof financed with the bonds or notes;
- b. pledge of grants, subsidies, contributions or other payments to be received from the United States of America or any instrumentality thereof, or from any State, county or municipal governmental body or agency;
- c. a first mortgage on all or any part of the property, real or personal, of the district agent then owned or thereafter to be acquired; or
- d. pledge of any moneys, funds, accounts, securities and other funds, including the proceeds of the bonds or notes.

### C.52:27D-483 Guarantee of bonds.

35. The municipal governing body may provide for the guarantee of any such bonds and may issue general obligation bonds to provide for the funding of such guarantee which shall be

authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq. Such guarantees shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L.2001, c.310 (C.52:27D-471). To the extent that the unicipality provides for a full faith and credit guarantee of any loan to a redeveloper or any bonds but determines not to authorize the issuance of bonds or notes to provide for the funding source thereof, it may do so by resolution approved by a majority of the full governing body. To the extent that bonds or notes are authorized as provided above, such bonds or notes shall be authorized pursuant to the provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq., and shall be deductible from the gross debt of the municipality until such time as such bonds or notes are actually issued, and only up to the amount actually issued, to fund such guarantee.

The district agent may file an application with the board to qualify an issue of its bonds pursuant to the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) provided, however, that only municipal qualified bonds issued by a municipality, as defined in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.) shall constitute debt of such municipality and be secured by the full faith and credit of such municipality. Intention to file such an application shall be set forth in the final revenue allocation plan approved pursuant to section 23 of P.L.2001, c.310 (C.52:27D-471). Bonds may be issued by the district agent as municipal qualified bonds upon the review and approval of the board as provided in the "Municipal Qualified Bond Act," P.L.1976, c.38 (C.40A:3-1 et seq.). In considering the ordinance, the board may require the governing body to adopt resolutions restricting or limiting any future issuance of bonds for any purpose.

Upon the issuance of such bonds and certification to the State Treasurer of the name and address of the paying agent, the maturity schedule, interest rates and dates of payment of debt service, the State Treasurer shall withhold municipal qualified revenues payable to the municipality in amounts sufficient to pay debt service on such bonds as the same shall mature and become due. The State Treasurer shall on or before each principal and interest payment date forward such withheld amounts to the paying agent for the sole purpose of paying debt service on such bonds. As such withheld amounts are forwarded to the paying agent, the district agent shall return a like amount of eligible revenues received by the district agent, if any, which may be applied to the payment of municipal operating expenses.

Any financial instrument issued by a district agent that is secured in whole or in part by eligible revenues shall be subject to the review and approval of the board. That review and approval shall be made prior to approval of a resolution or agreement authorizing the financing. The board shall be entitled to receive from the applicant an amount sufficient to provide for all reasonable professional and other fees and expenses incurred by it for the review, analysis and determination with respect thereto. As part of its review, the board shall specifically solicit comments from the Office of State Planning in addition to comments from the public. As part of the board's review and approval, it shall consider where appropriate one or more of the following: whether the redevelopment project or plan promotes approaches and concepts to reduce congestion; enhance mobility; assist in the redevelopment of our municipalities; and otherwise improve the quality of life our citizens.

#### C.52:27D-484 Power of district agent to secure payment.

36. In any resolution of the district agent authorizing or relating to the issuance of any bonds or notes, the district agent, in order to secure the payment of the bonds or notes and in addition to its other powers, shall have power by provisions in that resolution, which shall constitute covenants by the district agent and contracts with the holders of the bonds or notes, to:

- a. secure the bonds or notes as provided in section 35 of P.L.2001, c.310 (C.52:27D-483);
- b. covenant against pledging all or any part of its revenues or receipts from its lease, sales arrangement, service contracts or other security instruments, of the revenues or receipts under any of the foregoing or the proceeds thereof, or against mortgaging or leasing all or any part of its real or personal property then owned or thereafter acquired, or against permitting or suffering any of the foregoing;
- c. covenant with respect to limitations on any right to sell, mortgage, lease or otherwise dispose of any project or any part thereof or any property of any kind;

- d. covenant as to any bonds and notes to be issued and the limitations thereon and the terms and conditions thereof and as to the custody, application, investment, and disposition of the proceeds thereof;
- e. covenant as to the issuance of additional bonds or notes or as to limitations on the issuance of additional bonds or notes and on the incurring of other debts by it;
- f. covenant as to the payment of the principal of or interest on the bonds or notes, or any other obligations, as to the sources and methods of the payment, as to the rank or priority of the bonds, notes or obligations with respect to any lien or security or as to acceleration of the maturity of the bonds, notes or obligations;
  - g. provide for the replacement of lost, stolen, destroyed or mutilated bonds or notes;
- h. covenant against extending the time for the payment of bonds or notes or interest thereon:
- i. covenant as to the redemption of bonds or notes and privileges of exchange thereof for other bonds or notes of the district agent;
- j. covenant as to the fixing and collection of rents, fees, rates and other charges, the amount to be raised each year or other period of time by rents, fees, rates and other charges and as to the use and disposition to be made thereof;
- k. covenant to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for construction, operating expenses, tax rebate, payment or redemption of bonds or notes; reserves or other purposes and as to the use, investment, and disposition of the moneys held in these funds;
- 1. establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds or notes may be amended or abrogated, the amount of bonds or notes the holders of which must consent thereto, and the manner in which the consent may be given:
- m. covenant as to the construction, improvement, operation or maintenance of any project and its other real and personal property, the replacement thereof, the insurance to be carried thereon, and the use and disposition of insurance moneys;
- n. provide for the release of property, leases or other agreements, or revenues and receipts from any pledge or mortgage and to reserve rights and powers in, or the right to dispose of, property which is subject to a pledge or mortgage;
- o. provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of the district agent shall become or may be declared due and payable before maturity and the terms and conditions upon which the declaration and its consequences may be waived;
- p. vest in a trustee or trustees within or without the State such property rights, powers and duties in trust as the district agent may determine, including the right to foreclose any mortgage, which may include any or all of the rights, powers and duties of any trustee appointed by the holders of any bonds or notes issued pursuant to this section and to limit or abrogate the right of the holders of any bonds or notes of the district agent to appoint a trustee under the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.), and to limit the rights, duties and powers of the trustee;
- q. execute all mortgages, leases, sales agreements, service contracts, bills of sale, conveyances, deeds of trust and other instruments necessary or convenient in the exercise of its powers or in the performance of its covenants or duties;
- r. pay the costs or expenses incident to the enforcement of the bonds or notes or of the provisions of the resolution or of any covenant or agreement of the district agent with the holders of its bonds or notes;
- s. limit the rights of the holders of any bonds or notes to enforce any pledge or covenant securing bonds or notes; and
- t. make covenants other than or in addition to the covenants authorized by the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.) of like or different character, and to make such covenants to do or refrain from doing such acts and things as may be necessary, or convenient and desirable, in order to better secure bonds or notes or which, in

the absolute discretion of the district agent will tend to make bonds or notes more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

### C.52:27D-485 Pledge of district agent valid, binding.

37. Any pledge of revenues, receipts, moneys, funds, levies, sales agreements, service contracts or other property or instruments made by the district agent shall be valid and binding from the time when the pledge is made. The revenues, receipts, moneys, funds or other property so pledged and thereafter received by the district agent or a subsidiary shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the district agent irrespective of whether the parties have notice thereof. Neither the resolution nor any other instrument by which a pledge under this section is created need be filed or recorded except in the records of the district agent.

### C.52:27D-486 Immunity from personal liability.

38. Neither the directors of the district agent nor any person executing bonds or notes issued pursuant to the "Revenue Allocation District Financing Act," P.L.2001, c.310 (C.52:27D-459 et seq.) shall be liable personally on the bonds or notes by reason of the issuance thereof.

### C.52:27D-487 Establishment of reserves, funds, account.

39. The district agent may establish such reserves, funds or account as may be, in its discretion, necessary or desirable to further the accomplishment of the purposes of the district agent or to comply with the provisions of any agreement made by or any resolution of the district agent.

The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds or notes issued pursuant to the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.), and such bonds or notes shall be authorized security for any and all public deposits.

#### C.52:27D-488 Bonds exempt from taxation.

40. Bonds, notes or other obligations issued pursuant to the "Revenue Allocation District Financing Act," P.L.2001, c.310 (C.52:27D-459 et seq.) are for an essential public and governmental purpose, and the bonds, notes or other obligations, their transfer and the interest and premium, if any, thereon and the income therefrom, including any profit made on the sale thereof, and all assessments, charges, funds, revenues, income and other moneys pledged or available to pay or secure the payments of the bonds, or interest thereon, shall be exempt from taxation of every kind by the State and the municipality, except transfer inheritance and estate taxes unless exemptions from those taxes have been provided under other laws.

#### C.52:27D-489 Severability.

41. If any section, part, phrase, or provision of the "Revenue Allocation District Financing Act," P.L.2001, c.310 (C.52:27D-459 et seq.) of the application thereof to any person, project or circumstances, be adjudged invalid by any court of competent jurisdiction, such judgment shall be confined in its operation to the section, part, phrase, provision or application directly involved in the controversy in which such judgment shall have been rendered and shall not affect or impair the validity of the remainder of the "Revenue Allocation District Financing Act,"P.L.2001, c.310 (C.52:27D-459 et seq.) or the application thereof to other persons, projects or circumstances.

## 42. Section 29 of P.L.1992, c.79 (C.40A:12A-29) is amended to read as follows:

## C.40A:12A-29 Issuance of bonds, notes.

- 29. a. Bonds and notes issued by a redevelopment entity pursuant to this act shall be authorized by resolution of the redevelopment entity and may be issued in one or more series and shall be sold in any one of the following manners: (1) at public sale at not less than par after advertisement in a newspaper of general circulation in the municipality or county and in a financial paper published in the city of Philadelphia, Pennsylvania, or the city of New York, New York, one week prior to the sale; (2) at private sale without advertisement at not less than par to a municipality, county, the State or federal government; (3) at public sale to any willing buyer at less than par and at private sale to any willing buyer without advertisement at par or less than par, upon application to and prior approval of the Local Finance Board in the Department of Community Affairs.
  - b. (Deleted by amendment, P.L. 2001, c. 310).
- c. Bonds issued to finance redevelopment projects may be secured by the assets and revenues of such projects. A municipality or redevelopment entity financing redevelopment projects through the issuance of bonds may pledge the property and revenues of those projects, or any of them, for repayment of those bonds, and shall pay such rate of interest thereon as the governing body may deem for the best interest of the county, municipality or redevelopment entity, as applicable.
- d. Bonds issued to finance housing projects may be secured by the assets and revenues of those housing projects or by contractual agreements with the Federal government. A municipality, county, or housing authority financing housing projects through the issuance of bonds may pledge the property and revenues of those projects, or any of them, for the repayment of those bonds, and shall pay such rate of interest thereon as the county or municipal governing body, as the case may be, may deem for the best interest of the county or municipality.
  - e. Deleted by amendment, P.L.2001, c.310.
  - 43. Section 30 of P.L.1992 c.79 (40A:12A-30) is amended to read as follows:

## C.40A:12A-30 Power of redevelopment entity issue bonds, notes.

- 30. a. A redevelopment entity shall have the power and is hereby authorized to issue, from time to time, its bonds, bond anticipation notes and other notes and obligations in such principal amounts as in its opinion shall be necessary to provide sufficient funds for achieving any of its corporate purposes, including, but not limited to: the making of mortgage loans, the payment, funding or refunding of the principal of, or interest or redemption premiums on, any bonds, bond anticipation notes and other notes and obligations issued by it whether or not such have become due; the establishment or increase of reserves to secure or to pay such bonds, bond anticipation notes and other notes and obligations or interest thereon; and all costs or expenses incident to and necessary or convenient to carry out its corporate purposes and powers.
- b. A redevelopment entity may issue such bonds, bond anticipation notes or other notes or obligations as it may determine, including bonds, bond anticipation notes or other notes or obligations as to which the principal and interest are payable: (1) exclusively from the income and revenues of the redevelopment entity resulting from projects financed with the proceeds of such bonds, bond anticipation notes or other notes or obligations; (2) exclusively from the income and revenues of the redevelopment entity resulting from certain projects, whether or not such projects were financed in whole or in part from the proceeds of such bonds, bond anticipation notes or other notes or obligations; or, (3) from its revenues generally. Any bonds, bond anticipation notes or other notes or obligations may be additionally secured by a pledge of any grant, subsidy or contribution from the United States of America or an agency or instrumentality thereof or the State or any agency, instrumentality or political subdivision thereof, or any person, firm or corporation or a pledge of any income or revenues, funds or moneys of the redevelopment entity from any source whatsoever.
- c. Whether or not the bonds, bond anticipation notes and other notes and obligations issued pursuant to this act are of such form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, such bonds, bond anticipation notes and other notes and obligations and any coupon thereof are hereby made

negotiable instruments within the meaning of and for all the purposes of Title 12A, subject only to the provisions of the bonds and notes for registration.

- d. Bonds, bond anticipation notes and other notes and obligations of a redevelopment entity issued under the provisions of this act shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the redevelopment entity and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision, nor be or constitute a pledge of the faith and credit of the State or of any political subdivision; but all such bonds, bond anticipation notes and other notes and obligations, unless funded or refunded by bonds, bond anticipation notes or other notes or obligations of the redevelopment entity shall be payable from revenues or funds pledged or available for their payment as authorized in this act. Each bond, bond anticipation note or other note or obligation shall contain on its face a statement to the effect that the redevelopment entity is obligated to pay the principal thereof or the interest thereon only from the revenues or funds of the redevelopment entity, and that neither the State nor any political subdivision thereof is obligated to pay such principal or interest, and that neither the faith and credit nor the taxing power of the State or any political subdivision thereof is pledged to the payment of the principal of or the interest on such bonds, bond anticipation notes or other notes or obligations.
- e. All expenses incurred in carrying out the provisions of this act shall be payable solely from revenues or funds provided or to be provided under the provisions of this act, and nothing in this act shall be construed to authorize a redevelopment entity to incur indebtedness or liability on behalf of or payable by this State or any political subdivision thereof.
  - 44. Section 31 of P.L.1992, c.79 (C.40A:12A-31) is amended to read as follows:

#### C.40A:12A-31 Provisions of bond resolution.

- 31. Any bond resolution of a redevelopment entity providing for or authorizing the issuance of any bonds may contain provisions, and such entity, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in such bond resolution to covenant and agree with the several holders of such bonds, as to:
  - a. The custody, security, use, expenditure or application of the proceeds of the bonds;
  - b. The construction and completion, or replacement, of any project;
- c. The use, regulation, operation, maintenance, insurance or disposition of any project, or restrictions on the exercise of the powers of the entity to dispose, or to limit or regulate the use, of any project;
- d. Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of bonds or obligations as to any lien or security, or the acceleration of the maturity of bonds or obligations;
- e. The use and disposition of any moneys of the redevelopment entity, including project revenues;
- f. Pledging, setting aside, depositing or trusteeing all or any part of the revenues or other moneys of the redevelopment entity to secure the payment of the principal of or interest on the bonds or any other obligations or the payment of expenses of operation or maintenance of any project, and the powers and duties of any trustee with regard thereto;
- g. The setting aside out of the project revenues or other moneys of the redevelopment entity of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;
- h. Determination or definition of the project revenues or of the expenses of operation and maintenance of a project;
- i. The rents, rates, fees, or other charges in connection with, or for the use of services of, or otherwise relating to any project, including any parts thereof theretofore constructed or acquired and any parts, extensions, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of project revenues to be produced thereby, and the disposition and application of the amounts charged or collected;
  - j. The assumption or payment or discharge of any indebtedness, liens or other claims

relating to any part of any project or any obligations having or which may have a lien on any part of the project revenues:

- k. Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the redevelopment entity;
- l. Limitations on the powers of the redevelopment entity to construct, acquire or operate any structures, facilities or properties which may compete or tend to compete with any of its projects;
- m. Vesting in a trustee or trustees within or without the State such property, rights, powers and duties in trust as the redevelopment entity may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to this act or limiting the rights, duties and powers of such trustee;
- n. Payment of the costs or expenses incident to the enforcement of the bonds or of the provisions of the bond resolution or of any covenant or agreement of the redevelopment entity with the holders of bonds;
- o. The procedure, if any, by which the terms of any covenant or agreement with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or
- p. Any other matter or course of conduct which, by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on bonds and to be part of any covenant or agreement with the holders of bonds.

All provisions of the bond resolution and all covenants and agreements shall constitute valid and legally binding contracts between the redevelopment entity and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction, including a proceeding in lieu of prerogative writ.

45. Section 32 of P.L.1992, c.79 (C.40A:12A-32) is amended to read as follows:

### C.40A:12A-32 Appointment of trustee for bondholders.

- 32. a. If the bond resolution of a redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of such series shall be entitled to the benefits of this section, then if there shall be a default in the payment of principal of or interest on any bonds of such series after the same shall become due, whether at maturity or upon call for redemption, and default shall continue for a period of 30 days, or if the redevelopment entity shall fail or refuse to comply with any of the provisions of P.L.1992, c.79, or shall fail or refuse to carry out and perform the terms of any contract with the holders of the bonds, and failure or refusal shall continue for a period of 30 days after written notice to the redevelopment entity of its existence and nature, the holders of 25% in aggregate principal amount of the bonds of such series then outstanding by instrument or instruments filed in the office of the Secretary of State and proved or acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds of such series for the purposes provided in this section.
- b. The trustee may, and upon written request of the holders of 25% in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:
- (1) By any action or proceeding, enforce all rights of the holders of such bonds, including the right to require the redevelopment entity to charge and collect charges adequate to carry out any contract as to, or pledge of, project revenues, and to require the entity to carry out and perform the terms of any contract with the holders of such bonds or its duties under P.L.1992, c.79;
- (2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;
- (3) By action, require the redevelopment entity to account as if it were the trustee of an express trust for the holders of such bonds;
  - (4) By action, enjoin any acts or things which may be unlawful or in violation of the rights

of the holders of such bonds; or

- (5) Declare all such bonds due and payable, whether or not in advance of maturity, upon 30 days' prior notice in writing to the redevelopment entity and, if all defaults shall be made good, then with the consent of the holders of 25% of the principal amount of such bonds then outstanding, annul such declaration and its consequences.
- c. The trustee shall, in addition to the foregoing, possess all of the powers necessary for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.
- d. In any action or proceeding by the trustee, reasonable fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to P.L.1992, c.79, shall, if allowed by the court, constitute taxable costs and disbursements, and all costs and disbursements, allowed by the court, shall be a first charge upon any charges and revenues of the redevelopment entity pledged for the payment or security of bonds of such series.
  - 46. Section 33 of P.L.1992, c.79 (C.40A:12A-33) is amended to read as follows:

### C.40A:12A-33 Appointment of receiver.

- 33. If the bond resolution of a redevelopment entity authorizing or providing for the issuance of a series of its bonds shall provide in substance that the holders of the bonds of such series shall be entitled to the benefits of section 32 of P.L.1992, c.79 (C.40A:12A-32) and shall further provide in substance that a trustee appointed pursuant to that section or having the powers of such a trustee shall have the powers provided by this section, then the trustee, whether or not all of the bonds of such series shall have been declared due and payable, shall be entitled to the appointment of a receiver of the project or projects of the redevelopment entity, and such receiver may enter upon and take possession of the project or projects and, subject to any pledge or contract with the holders of bonds of the redevelopment entity, shall take possession of all moneys and other property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruction of the project or projects and proceed in a commercially feasible manner with such acquisition, construction, operation, maintenance or reconstruction which the redevelopment entity is under any obligation to do, and operate, maintain and reconstruct the project or projects and fix, charge, collect, enforce and receive the charges and all revenues thereafter arising subject to any pledge thereof or contract with the holders of bonds relating thereto and perform the public duties and carry out the contracts and obligations of the redevelopment entity in the same manner as the agency or entity itself might do and under the direction of the court.
  - 47. Section 34 of P.L.1992, c.79 (C.40A:12A-34) is amended to read as follows:

#### C.40A:12A-34 Property exempt from levy sale.

- 34. All property of a redevelopment entity shall be exempt from levy and sale by virtue of an execution, and no execution or other judicial process shall issue against the same, nor shall any judgment against a redevelopment entity be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any available remedy for the enforcement of any pledge or lien given by a redevelopment entity.
  - 48. This act shall take effect on the 60th day following enactment.

Approved January 3, 2002.