#### 52:27D-452

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2001 **CHAPTER:** 238

**NJSA:** 52:27D-452 (Main Street New Jersey Program)

BILL NO: A862 (Substituted for S788)

**SPONSOR(S):** Bagger and Collins

DATE INTRODUCED: Pre-filed

**COMMITTEE:** ASSEMBLY: Local Government; Appropriations

**SENATE:** Community and Urban Affairs; Budget

**AMENDED DURING PASSAGE: Yes** 

**DATE OF PASSAGE:** ASSEMBLY: June 28, 2001

**SENATE**: June 28 2001

**DATE OF APPROVAL:** August 31, 2001

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (4th reprint enacted)

(Amendments during passage denoted by superscript numbers)

A862

SPONSORS STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 3-20-

2000(Local Govt.)

5-22-2000(Approp.)

**SENATE:** No 10-19-2000(Com.

Aff.)

2-26-2001(Budget)

FLOOR AMENDMENT STATEMENTS: Yes

		LEGISLATIVE FISCAL ESTIMATE:		Υe	es
	S788				
		SPONSORS STATEMENT: (Begins on page	ge 3 of original bill)		Yes
			Bill and Sponsors Statement identical to A2578		
		COMMITTEE STATEMENT:	ASSEMBLY:	N	0
Aff.)			SENATE:	Yes	10-19-2000(Com.
·,					2-26-2001(Budget)
		Identic	cal to Senate Budget C		, ,
A862		identid	al to Sellate Budget C	ommue	e Statement for
		FLOOR AMENDMENT STATEMENTS:		Y	'es
		LEGISLATIVE FISCAL ESTIMATE:		Υe	es
	VETO	MESSAGE:		No	
	GOVE	RNOR'S PRESS RELEASE ON SIGNING:		I	No
FOLL	OWING	WERE PRINTED:			
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	REPO	RTS:		No	
	HEAR	INGS:		No	
	NEWS	SPAPER ARTICLES:		No	

## ASSEMBLY, No. 862

## STATE OF NEW JERSEY

## 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA.

#### **CURRENT VERSION OF TEXT**

As Introduced.



1 **AN ACT** creating the "Main Street New Jersey" program in the 2 Department of Community Affairs and supplementing chapter 27D 3 of Title 52 of the Revised Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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8 1. There is created in the Division of Housing and Community 9 Resources in the Department of Community Affairs the "Main Street 10 New Jersey" program as a comprehensive revitalization program to 11 promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to 12 13 provide small business assistance services to local downtown 14 communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas. 15

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2. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

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3. The commissioner shall provide assistance under this program to municipalities having a seasonal or year-round population of not less than 4,000 residents or more than 50,000 residents. The municipality shall have historic architectural resources in a defined downtown commercial district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, and a program operating budget deemed adequate by the commissioner for not less than three years.

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation;
- 40 c. Visits by professional consultants to help each municipality 41 develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for local business owners;
- e. Marketing and public relations consulting for local businessesand "Main Street New Jersey" organizations;

#### **A862** BAGGER

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f. Architectural design consulting for business and property

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owners;
g. Educational materials, including manuals and slide programs;
h. Links to local, State and federal "Main Street" community
networks.
5. The commissioner shall continue to provide the assistance
required under P.L. , c. (C. ) (now pending before the
Legislature as this bill) to municipalities that were selected to
participate in the "Main Street New Jersey" program prior to the
effective date of P.L. , c. (C. ) (now pending before the
Legislature as this bill).
6. This act shall take effect immediately.
STATEMENT
This bill creates the "Main Street New Jersey" program in the
Division of Housing and Community Resources in the Department of
Community Affairs. The purpose of the program is to promote the
historic and economic redevelopment of traditional business districts
in the State, by providing small business assistance services to local
downtown communities, including business owners and entrepreneurs,
with a long-term goal of revitalizing local downtown areas. Many
other states have created "Main Street" programs in conjunction with
the National Main Street Center, part of the National Trust for
Historic Preservation.
The "Main Street New Jersey" program has been in existence since
1000 but has not been codified into statutory law. The intent of this
1989, but has not been codified into statutory law. The intent of this
bill is to make permanent this important program that aids in the
bill is to make permanent this important program that aids in the revitalization and prosperity of our municipal downtown business
bill is to make permanent this important program that aids in the

#### ASSEMBLY LOCAL GOVERNMENT COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 862

with committee amendments

### STATE OF NEW JERSEY

**DATED: MARCH 20, 2000** 

The Assembly Local Government Committee reports favorably and with committee amendments Assembly Bill No. 862.

As amended by the committee, this bill creates the "Main Street New Jersey" program in the Division of Housing and Community Resources in the Department of Community Affairs. The purpose of the program is to promote the historic and economic redevelopment of traditional business districts in the State, by providing small business assistance services to local downtown communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas. Many other states have created "Main Street"programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation.

The "Main Street New Jersey" program has been in existence since 1989, but has not been codified into statutory law. The intent of this bill is to make permanent this important program that aids in the revitalization and prosperity of our municipal downtown business districts.

The committee amended the bill to set forth specific duties for the Department of Community Affairs with regard to the "Main Street" program, mainly concerning the provision of technical assistance for planning and contracts, and to permit the department to hire a State Coordinator and staff for the "Main Street New Jersey" program. The amendments also require that municipalities shall be selected for participation through a competitive application and set forth several requirements for consideration of a municipality. The amendments also grant the Commissioner of Community Affairs the authority to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The committee amended the bill to establish an advisory board of 15 volunteer members to the "Main Street New Jersey" program representing all geographic regions of the State. The volunteer members would be appointed to three-year terms, after an initial staggered appointment, through a process to be determined by the

Commissioner. In addition to those 15 voluntary members, a representative of the Historic Preservation Program in the Department of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, a representative of the Housing and Mortgage Finance Agency, and a representative of the Commerce and Economic Development Commission shall serve as ex-officio members of the 19 member advisory board. The various commissioners, executive director and chief operating officer having authority over the State programs, agency and commission from which the ex officio members are drawn would be responsible for the appointment of those ex officio members.

The committee also amended the bill to establish a nonlapsing fund designated as the "Main Street New Jersey Program Fund" in the Department of Community Affairs. The fund would receive federal, State and private monies solely to be used for the purposes of the program.

Finally, the committee amended the bill to appropriate \$1,000,000 to the Department of Community Affairs for the "Main Street New Jersey" program and to require additional annual appropriations to the program as needed.

# [First Reprint] ASSEMBLY, No. 862

# STATE OF NEW JERSEY

## 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

#### Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)
Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA; appropriates \$1,000,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Local Government Committee on March 20, 2000, with amendments.



(Sponsorship Updated As Of: 3/28/2000)

1	AN ACT creating the "Main Street New Jersey" program in the
2	Department of Community Affairs <sup>1</sup> [and], <sup>1</sup> supplementing Chapter
3	27D of Title 52 of the Revised Statutes <sup>1</sup> and making an
4	appropriation <sup>1</sup> .
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6	BE IT ENACTED by the Senate and General Assembly of the State
7	of New Jersey:
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9	1. <sup>1</sup> a. <sup>1</sup> There is created in the Division of Housing and Community
10	Resources in the Department of Community Affairs the "Main Street
11	New Jersey" program as a comprehensive revitalization program to
12	promote the historic and economic redevelopment of traditional
13	business districts in the State. The purpose of the program shall be to
14	provide small business assistance services to local downtown
15	communities, including business owners and entrepreneurs, with a
16	long-term goal of revitalizing local downtown areas.
17	<sup>1</sup> b. The Department of Community Affairs shall administer the
18	"Main Street New Jersey" program created under subsection a. of this
19	section. The duties of the department in implementing this program
20	shall include, but not be limited to, the following:
21	1) employment, in the State classified service, of a State
22	Coordinator and staff for the "Main Street New Jersey" program;
23	2) entering into contracts with the National Main Street Center and
24	others to assist in accomplishing the program's objectives and provide
25	technical assistance to the "Main Street New Jersey" program and
26	local programs;
27	3) development of a plan, with the assistance of the Main Street
28	New Jersey Advisory Board established pursuant to section 5 of
29	P.L. , c. (C. ) (now pending before the Legislature as this
30	bill), describing the objectives of the "Main Street New Jersey"
31	program and detailing the methods by which the department shall
32	coordinate the activities of the program with private and public sector
33	revitalization of downtown business areas, solicit and use private
34	sector funding for revitalization of downtown areas, and help
35	municipalities engage in revitalization of their downtown business
36	areas; and
37	4) coordination and cooperation with other State and local public

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2. Pursuant to the "Administrative Procedures Act," P.L.1968,

and private entities that provide services to municipalities undertaking

projects for the revitalization of downtown business areas. 1

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is notenacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: 

Assembly ALG committee amendments adopted March 20, 2000.

#### A862 [1R] BAGGER, COLLINS

c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs 2 shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing 3 4 assistance under the "Main Street New Jersey" program. 5 6 3. The commissioner shall provide assistance under this program to municipalities <sup>1</sup>[having a seasonal or year-round population of not 7 less than 4,000 residents or more than 50,000 residents. The selected 8 through a competitive application process. A<sup>1</sup> municipality shall have 9 historic architectural resources in a defined downtown commercial 10 district, a commitment to employ a full-time Executive Director for its 11 "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer 12 board of directors, development of public-private partnerships<sup>1</sup> and a 13 14 program operating budget deemed adequate by the commissioner for 15 not less than three years. 16 <sup>1</sup>The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through 17 18 training, technical assistance and information on the revitalization of central business districts.<sup>1</sup> 19 21

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation;
- 29 c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area; 30
  - d. Small business development consulting services for local business owners;
  - e. Marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations;
- Architectural design consulting for business and property 35 f. 36 owners;
  - g. Educational materials, including manuals and slide programs;
- h. Links to local, State and federal "Main Street" community 38 networks. 39

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41 <sup>1</sup>5. The Main Street New Jersey Advisory Board is established for 42 the purposes of providing guidance and advocacy in formulating policy and assisting with the long-term planning and administration of 43 the "Main Street New Jersey" program. The Main Street New Jersey 44 45 Advisory Board shall consist of 19 members. Fifteen members shall serve in a voluntary capacity, to be appointed through a process to be 46

#### A862 [1R] BAGGER, COLLINS

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determined by the commissioner. Each voluntary member shall have 1 2 a demonstrated commitment to the goals of the "Main Street New Jersey" program. The voluntary members shall represent all 3 4 geographic regions of the State. 5 The remaining four advisory board members shall serve ex officio and shall be a representative of the Historic Preservation Program in 6 7 the Department of Environmental Protection, to be appointed by the 8 Commissioner of Environmental Protection, a representative of the 9 Neighborhood Preservation Program in the Department of Community 10 Affairs, to be appointed by the Commissioner of Community Affairs, a representative of the Housing and Mortgage Finance Agency, to be 11 appointed by the executive director of that agency, and a 12 13 representative of the Commerce and Economic Development 14 Commission, to be appointed by the chief operating officer of that 15 commission. 16 The terms of the voluntary members so appointed, after the initial 17 appointments, shall be three years, and each member may be 18 reappointed. The terms of initial appointments of the voluntary members shall be staggered so that the terms of 1/3 of the advisory 19 board's voluntary members shall expire annually. The advisory board 20 21 members who are not State employees shall be entitled to 22 reimbursement of their expenses incurred in connection with their 23 duties on the advisory board.<sup>1</sup> 24 <sup>1</sup>6. There is established in the Department of Community Affairs 25 the "Main Street New Jersey Program Fund," which shall consist of all 26 27 funds appropriated to the "Main Street New Jersey" program by the 28 Legislature, and also any gifts, contributions, grants or bequests 29 received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out 30 the provisions of P.L. , c. (C. ) (now pending before the 31 32 Legislature as this bill) and for no other purposes. Any funds remaining in the fund at the end of any fiscal year shall not lapse to the 33 34 General Fund, but shall remain in the fund.<sup>1</sup> 35 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 36 (C. 37 assistance required under P.L. , c. ) (now pending before 38 the Legislature as this bill) to municipalities that were selected to participate in the "Main Street New Jersey" program prior to the 39 40 effective date of P.L., c. (C.) (now pending before the 41 Legislature as this bill). 42 43 <sup>1</sup>8. There shall be annually appropriated to the "Main Street New 44 Jersey" program an amount necessary to effectuate the provisions of 45 P.L., c. (C. ) (now pending before the Legislature as this bill).1 46

## **A862** [1R] BAGGER, COLLINS 5

1	<sup>1</sup> 9. There is appropriated \$1,000,000 to the Department of
2	Community Affairs from the General Fund to effectuate the provisions
3	of this act. <sup>1</sup>
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5	<sup>1</sup> [6.] <u>10.</u> This act shall take effect immediately.

#### LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

## ASSEMBLY, No. 862 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: MAY 17, 2000

#### **SUMMARY**

**Synopsis:** Creates "Main Street New Jersey" program in DCA; appropriates

\$1,000,000.

**Type of Impact:** Initial expenditure of \$1,000,000 from the State General Fund to the

program, with the requirement of additional annual appropriations as necessary to effectuate the provisions of the program. Municipal participation in the Main Street New Jersey program will require the employment of a full-time executive director, and a program operating budget deemed adequate by the Commissioner of Community Affairs

for not less than three years.

**Agencies Affected:** The Department of Community Affairs and municipalities selected to

participate in the program.

#### **Office of Legislative Services Estimate**

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	\$1 million	indeterminate	indeterminate
<b>Local Cost</b>	indeterminate	indeterminate	indeterminate

- ! The "Main Street New Jersey" program has been in existence since 1989, but has not been codified into statutory law. The bill would make this program permanent by codifying current practice into statutory law.
- ! Appropriates \$1,000,000 to the Department of Community Affairs for the "Main Street New Jersey" program and requires that additional annual appropriations be made to the program as needed.
- ! Establishes "Main Street New Jersey Program Fund" to receive State appropriations and other gifts and grants to the program.

#### **BILL DESCRIPTION**

Assembly Bill No. 862 (1R) of 2000 creates the "Main Street New Jersey" program in the



Division of Housing and Community Resources in the Department of Community Affairs. The purpose of the program is to promote the historic and economic redevelopment of traditional business districts in the State, by providing small business assistance services to local downtown communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas. Many other states have created "Main Street" programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation. The "Main Street New Jersey" program has been in existence since 1989, but has not been codified into statutory law. The intent of this bill is to make permanent the "Main Street New Jersey" program.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) is unable to determine the cost of this bill to the State (other than the initial \$1 million appropriation proposed in the bill) or to municipalities. The OLS notes, however, that this \$1 million appropriation would likely result in a significant increase in the size of the program and the number of participating municipalities, since it represents an increase of 400% over the \$200,000 appropriated in FY 99 and FY 00 to the program. (The Governor has recommended maintaining that \$200,000 appropriation for FY 01.) In addition to the \$200,000 appropriated to the program in FY 99 and FY 00, the Division of Housing and Community Resources has provided an additional \$100,000 in funds from the Neighborhood Preservation program to the Main Street New Jersey program.

Currently, 18 municipalities participate in the program as designated Main Street New Jersey communities. The program currently employs a State coordinator, an assistant coordinator and an architect. The Department of Community Affairs (DCA) may find it necessary to employ additional personnel if the number of participating municipalities increases as a result of the appropriation required by the bill; however, the cost of any additional personnel in the first year should not require funds in addition to the initial \$1 million.

The major cost to the State of the program will be the consultants hired under contract for the program, and the provision of first-year and ongoing technical staff services to the participating municipalities. While the OLS is unable to determine the future cost of the required consultants and technical staff services, it again anticipates that the initial \$1 million appropriation will be more than sufficient for these purposes in the first year of the program.

The cost to participating municipalities also cannot be determined at this time, because that cost lies in the salary paid to the required full-time director and the amount of the program operating budget that the DCA deems necessary.

Section: Local Government

Analyst: Cindy Lombardi Hespe

Senior Research Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] ASSEMBLY, No. 862

with Assembly committee amendments

### STATE OF NEW JERSEY

DATED: MAY 22, 2000

The Assembly Appropriations Committee reports favorably Assembly Bill No. 862 (1R) with committee amendments.

Assembly Bill No. 862 (1R), creates the "Main Street New Jersey" program in the Division of Housing and Community Resources in the Department of Community Affairs to promote the historic and economic redevelopment of traditional downtown business districts in the smaller municipalities in the State. The program will provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas.

Other states have created "Main Street" programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation. The "Main Street New Jersey" program has effectively been in existence since 1989, but has not been codified into statutory law.

#### **FISCAL IMPACT**:

The bill appropriates \$800,000 to the initial costs of the program. The national and New Jersey programs emphasize the use of nongovernmental funds in public /private partnerships to lead to revitalization of existing discrete downtown business districts.

Major new costs to the State will depend on staff required to service any substantial number of new municipalities participating, consultants hired, and the provision of first year and ongoing technical staff services to participating communities. The program currently employs a State coordinator, an assistant coordinator and an architect. The New Jersey program was appropriated \$200,000 in each of State fiscal years 1999 and 2000, so the \$1 total million appropriation is a substantial increase.

Costs to participating municipalities cannot be determined at this time, because the principal local costs depend on the salary paid to each municipality's required local full-time director and other local

rehabilitation and service decisions.

The Commissioner of Community Affairs is authorized to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

#### **COMMITTEE AMENDMENTS:**

The amendments reduce the appropriation from \$1 million to \$800,000 (The FY2000 budget appropriates \$200,000 to the program).

## [Second Reprint]

## ASSEMBLY, No. 862

## STATE OF NEW JERSEY 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

#### Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)
Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)

#### Co-Sponsored by:

**Assemblymen LeFevre and Conaway** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA; appropriates \$800,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Appropriations Committee on May 22, 2000, with amendments.



(Sponsorship Updated As Of: 6/30/2000)

1 AN ACT creating the "Main Street New Jersey" program in the Department of Community Affairs <sup>1</sup>[and], <sup>1</sup> supplementing Chapter 2 27D of Title 52 of the Revised Statutes <sup>1</sup>and making an 3 4 appropriation<sup>1</sup>. 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. <sup>1</sup>a. <sup>1</sup> There is created in the Division of Housing and Community 10 Resources in the Department of Community Affairs the "Main Street 11 New Jersey" program as a comprehensive revitalization program to 12 promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to 13 14 provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a 15 16 long-term goal of revitalizing local downtown areas. 17 <sup>1</sup>b. The Department of Community Affairs shall administer the 18 "Main Street New Jersey" program created under subsection a. of this 19 section. The duties of the department in implementing this program 20 shall include, but not be limited to, the following: 1) employment, in the State classified service, of a State 21 22 Coordinator and staff for the "Main Street New Jersey" program: 2) entering into contracts with the National Main Street Center and 23 24 others to assist in accomplishing the program's objectives and provide 25 technical assistance to the "Main Street New Jersey" program and local programs; 26 3) development of a plan, with the assistance of the Main Street 27 28 New Jersey Advisory Board established pursuant to section 5 of P.L., c. (C.) (now pending before the Legislature as this 29 30 bill), describing the objectives of the "Main Street New Jersey" 31 program and detailing the methods by which the department shall 32 coordinate the activities of the program with private and public sector 33 revitalization of downtown business areas, solicit and use private 34 sector funding for revitalization of downtown areas, and help 35 municipalities engage in revitalization of their downtown business 36 areas; and

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2. Pursuant to the "Administrative Procedures Act," P.L.1968,

and private entities that provide services to municipalities undertaking

projects for the revitalization of downtown business areas.<sup>1</sup>

4) coordination and cooperation with other State and local public

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ALG committee amendments adopted March 20, 2000.

<sup>&</sup>lt;sup>2</sup> Assembly AAP committee amendments adopted May 22, 2000.

#### A862 [2R] BAGGER, COLLINS

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1 c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs 2 shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing 3 4 assistance under the "Main Street New Jersey" program. 5 6 3. The commissioner shall provide assistance under this program 7 to municipalities <sup>1</sup>[having a seasonal or year-round population of not less than 4,000 residents or more than 50,000 residents. The selected 8 through a competitive application process. A<sup>1</sup> municipality shall have 9 historic architectural resources in a defined downtown commercial 10 district, a commitment to employ a full-time Executive Director for its 11 12 "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer board of directors, development of public-private partnerships<sup>1</sup> and a 13 14 program operating budget deemed adequate by the commissioner for 15 not less than three years. 16 <sup>1</sup>The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through 17 training, technical assistance and information on the revitalization of 18 central business districts.<sup>1</sup> 19 20 21 4. The commissioner shall provide services to each municipality 22 selected to participate in the "Main Street New Jersey" program at no 23 additional cost to the municipality. Those services shall include, but shall not be limited to: 24 25 a. In-depth volunteer and executive director training; 26 b. Advanced training on specific downtown issues, including but 27 not limited to marketing, business recruitment, volunteer management and historic preservation; 28 29 c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area; 30 31 d. Small business development consulting services for local business owners; 32 33 e. Marketing and public relations consulting for local businesses 34 and "Main Street New Jersey" organizations; Architectural design consulting for business and property 35 f. owners; 36 37 g. Educational materials, including manuals and slide programs; h. Links to local, State and federal "Main Street" community 38 networks. 39 40 41 <sup>1</sup>5. The Main Street New Jersey Advisory Board is established for 42 the purposes of providing guidance and advocacy in formulating policy and assisting with the long-term planning and administration of 43 the "Main Street New Jersey" program. The Main Street New Jersey 44 45 Advisory Board shall consist of 19 members. Fifteen members shall

serve in a voluntary capacity, to be appointed through a process to be

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#### A862 [2R] BAGGER, COLLINS

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determined by the commissioner. Each voluntary member shall have 1 2 a demonstrated commitment to the goals of the "Main Street New Jersey" program. The voluntary members shall represent all 3 4 geographic regions of the State. 5 The remaining four advisory board members shall serve ex officio and shall be a representative of the Historic Preservation Program in 6 7 the Department of Environmental Protection, to be appointed by the 8 Commissioner of Environmental Protection, a representative of the 9 Neighborhood Preservation Program in the Department of Community 10 Affairs, to be appointed by the Commissioner of Community Affairs, a representative of the Housing and Mortgage Finance Agency, to be 11 appointed by the executive director of that agency, and a 12 13 representative of the Commerce and Economic Development 14 Commission, to be appointed by the chief operating officer of that 15 commission. 16 The terms of the voluntary members so appointed, after the initial 17 appointments, shall be three years, and each member may be 18 reappointed. The terms of initial appointments of the voluntary members shall be staggered so that the terms of 1/3 of the advisory 19 board's voluntary members shall expire annually. The advisory board 20 21 members who are not State employees shall be entitled to 22 reimbursement of their expenses incurred in connection with their 23 duties on the advisory board.<sup>1</sup> 24 <sup>1</sup>6. There is established in the Department of Community Affairs 25 the "Main Street New Jersey Program Fund," which shall consist of all 26 27 funds appropriated to the "Main Street New Jersey" program by the 28 Legislature, and also any gifts, contributions, grants or bequests 29 received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out 30 the provisions of P.L. , c. (C. ) (now pending before the 31 32 Legislature as this bill) and for no other purposes. Any funds remaining in the fund at the end of any fiscal year shall not lapse to the 33 34 General Fund, but shall remain in the fund.<sup>1</sup> 35 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 36 37 assistance required under P.L. , c. (C. ) (now pending before 38 the Legislature as this bill) to municipalities that were selected to participate in the "Main Street New Jersey" program prior to the 39 40 effective date of P.L., c. (C.) (now pending before the 41 Legislature as this bill). 42 43 <sup>1</sup>8. There shall be annually appropriated to the "Main Street New 44 Jersey" program an amount necessary to effectuate the provisions of 45 P.L., c. (C. ) (now pending before the Legislature as this bill).1 46

## **A862** [2R] BAGGER, COLLINS 5

1	<sup>1</sup> 9. There is appropriated <sup>2</sup> [\$1,000,000] \$800,000 <sup>2</sup> to the
2	Department of Community Affairs from the General Fund to effectuate
3	the provisions of this act. <sup>1</sup>
4	

<sup>1</sup>[6.] <u>10.</u> This act shall take effect immediately. 5

#### SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

#### STATEMENT TO

## [Second Reprint] ASSEMBLY, No. 862

### STATE OF NEW JERSEY

DATED: OCTOBER 19, 2000

The Senate Community and Urban Affairs Committee reports favorably Assembly Bill No. 862 (2R).

This bill would codify the "Main Street New Jersey" program, a program which promotes the redevelopment of historic "downtown" business districts through the provision of business assistance services. The program would be administered by the Division of Housing and Community Resources in the Department of Community Affairs.

Other states have created "Main Street" programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation. The "Main Street New Jersey" program has effectively been in existence since 1989, but has not been codified into statutory law.

The Commissioner of Community Affairs would select municipalities to participate in the program from eligible applicant municipalities. In order to be eligible for selection, a municipality would be required to have:

- C historic architectural resources in a defined downtown commercial district,
- C a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program,
- C a volunteer board of directors,
- C development of public-private partnerships, and
- C a program operating budget deemed adequate by the commissioner for not less than three years.

Services the Department would provide to program participant municipalities would include:

- C in-depth volunteer and executive director training,
- c advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation,
- C visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area,
- c small business development consulting services for local business owners,

- C marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations,
- architectural design consulting for business and property owners;
- C educational materials, including manuals and slide programs, and
- C links to local, State and federal "Main Street" community networks.

The bill would authorize the Commissioner of Community Affairs to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The bill would establish a 19 member advisory board to the "Main Street New Jersey" program representing all geographic regions of the State. Fifteen volunteer members would be appointed to three-year terms, after an initial staggered appointment, through a process to be determined by the Commissioner. In addition to those 15 voluntary members, a representative of the Historic Preservation Program in the Department of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, a representative of the Housing and Mortgage Finance Agency, and a representative of the Commerce and Economic Development Commission would serve as ex-officio members of the advisory board. The various commissioners, executive director and chief operating officer having authority over the State programs, agency and commission from which the ex officio members are drawn would be responsible for the appointment of those ex officio members.

The bill would establish a nonlapsing fund designated as the "Main Street New Jersey Program Fund" in the Department of Community Affairs. The fund would receive federal, State and private monies solely to be used for the purposes of the program. The bill would appropriate \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and require additional annual appropriations to the program as needed.

This bill is identical to Senate Bill No. 788 with Senate committee amendments, also reported favorably by this committee on October 19, 2000.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [Second Reprint] ASSEMBLY, No. 862

with committee amendments

### STATE OF NEW JERSEY

DATED: FEBRUARY 26, 2001

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Assembly Bill No. 862 (2R).

This bill would codify the "Main Street New Jersey" program, a program that promotes the redevelopment of historic "downtown" business districts through the provision of business assistance services. The "Main Street New Jersey" program has effectively been in existence since 1989, but has not been codified into statutory law.

The program would be administered by the Division of Housing and Community Resources in the Department of Community Affairs. The Commissioner of Community Affairs would select municipalities to participate in the program from eligible applicant municipalities. In order to be eligible for selection, a municipality would be required to have:

- C historic architectural resources in a defined downtown commercial district.
- C a commitment to employ a full-time executive director for its "Main Street New Jersey" program (municipalities with a population of no more than 20,000 would be exempt from this requirement),
- C a volunteer board of directors,
- C development of public-private partnerships, and
- a program operating budget deemed adequate by the commissioner for not less than three years.

Services the Department would provide to program participant municipalities would include:

- C in-depth volunteer and executive director training,
- C advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation,
- C visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area,
- C small business development consulting services for local business

owners,

- C marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations,
- C architectural design consulting for business and property owners;
- C educational materials, including manuals and slide programs, and
- C links to local, State and federal "Main Street" community networks.

The bill would authorize the Commissioner of Community Affairs to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The bill would establish a 19-member advisory board to the "Main Street New Jersey" program representing all geographic regions of the State. Fifteen volunteer members would be appointed to three-year terms, after an initial staggered appointment, through a process to be determined by the Commissioner. In addition to those 15 volunteer members, a representative of the Historic Preservation Program in the Department of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, a representative of the Housing and Mortgage Finance Agency, and a representative of the Commerce and Economic Development Commission would serve as *ex officio* members of the advisory board. The various commissioners, executive director and chief operating officer having authority over the State programs, agency and commission from which the *ex officio* members are drawn would be responsible for the appointment of those *ex officio* members.

The bill would establish a nonlapsing fund designated as the "Main Street New Jersey Program Fund" in the Department of Community Affairs. The fund would receive federal, State and private monies solely to be used for the purposes of the program. The bill appropriates \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and requires additional annual appropriations to the program as needed.

The provisions of this bill are identical to those of Senate Bill No. 788 (1R) Sca, which the committee also reports this day.

#### **COMMITTEE AMENDMENTS**

Committee amendments to this bill revise the requirements for eligibility to participate in the Main Street New Jersey program by incorporating the exemption for municipalities with population of no more than 20,000 from having to hire a full-time executive director.

#### **FISCAL IMPACT**

This bill appropriates \$800,000 to fund the initial costs of the "Main Street New Jersey" program. The national and New Jersey programs emphasize the use of nongovernmental funds in public/private partnerships to lead to revitalization of existing discrete

downtown business districts.

Major new costs to the State will depend on staff required to service any substantial number of new municipalities participating, consultants hired, and the provision of first year and ongoing technical staff services to participating communities. The program currently employs a State coordinator, an assistant coordinator and an architect. The New Jersey program was appropriated \$200,000 in each of State fiscal years 1999 and 2000; the \$800,000 appropriation thus represents a substantial increase.

Costs to participating municipalities cannot be determined at this time, because the principal local costs depend on the salary paid to each municipality's program staff and other local rehabilitation and service decisions.

The Commissioner of Community Affairs is authorized to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

# [Third Reprint] ASSEMBLY, No. 862

# STATE OF NEW JERSEY 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

#### Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)
Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)

#### Co-Sponsored by:

**Assemblymen LeFevre and Conaway** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA; appropriates \$800,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Budget and Appropriations Committee on February 26, 2001, with amendments.



(Sponsorship Updated As Of: 6/30/2000)

1 AN ACT creating the "Main Street New Jersey" program in the Department of Community Affairs <sup>1</sup>[and], <sup>1</sup> supplementing Chapter 2 27D of Title 52 of the Revised Statutes <sup>1</sup>and making an 3 4 appropriation<sup>1</sup>. 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. <sup>1</sup>a. <sup>1</sup> There is created in the Division of Housing and Community 10 Resources in the Department of Community Affairs the "Main Street 11 New Jersey" program as a comprehensive revitalization program to 12 promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to 13 14 provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a 15 16 long-term goal of revitalizing local downtown areas. 17 <sup>1</sup>b. The Department of Community Affairs shall administer the 18 "Main Street New Jersey" program created under subsection a. of this 19 section. The duties of the department in implementing this program 20 shall include, but not be limited to, the following: 1) employment, in the State classified service, of a State 21 22 Coordinator and staff for the "Main Street New Jersey" program: 2) entering into contracts with the National Main Street Center and 23 24 others to assist in accomplishing the program's objectives and provide 25 technical assistance to the "Main Street New Jersey" program and local programs; 26 3) development of a plan, with the assistance of the Main Street 27 28 New Jersey Advisory Board established pursuant to section 5 of P.L., c. (C.) (now pending before the Legislature as this 29 30 bill), describing the objectives of the "Main Street New Jersey" 31 program and detailing the methods by which the department shall 32 coordinate the activities of the program with private and public sector 33 revitalization of downtown business areas, solicit and use private 34 sector funding for revitalization of downtown areas, and help 35 municipalities engage in revitalization of their downtown business 36 areas; and 37 4) coordination and cooperation with other State and local public and private entities that provide services to municipalities undertaking 38

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

39

Matter enclosed in superscript numerals has been adopted as follows:

projects for the revitalization of downtown business areas.<sup>1</sup>

- <sup>1</sup> Assembly ALG committee amendments adopted March 20, 2000.
- <sup>2</sup> Assembly AAP committee amendments adopted May 22, 2000.
- <sup>3</sup> Senate SBA committee amendments adopted February 26, 2001.

#### A862 [3R] BAGGER, COLLINS

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2. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

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- 7 3. The commissioner shall provide assistance under this program to municipalities <sup>1</sup>[having a seasonal or year-round population of not 8 less than 4,000 residents or more than 50,000 residents. The selected 9 through a competitive application process. A<sup>1</sup> municipality shall have 10 historic architectural resources in a defined downtown commercial 11 12 district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer 13 14 board of directors, development of public-private partnerships<sup>1</sup> and a program operating budget deemed adequate by the commissioner for 15 not less than three years. <sup>3</sup>A municipality having a population of not 16 more than 20,000, according to the most recent federal decennial 17 18 census, shall not be required to employ a full-time Executive Director
- for its program.<sup>3</sup>

  The commissioner may also provide limited assistance through the
  "Main Street New Jersey" program to any municipality through
  training, technical assistance and information on the revitalization of
  central business districts.<sup>1</sup>

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
- a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but
   not limited to marketing, business recruitment, volunteer management
   and historic preservation;
- 33 c. Visits by professional consultants to help each municipality 34 develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for local business owners;
- e. Marketing and public relations consulting for local businessesand "Main Street New Jersey" organizations;
- f. Architectural design consulting for business and property owners;
  - g. Educational materials, including manuals and slide programs;
- h. Links to local, State and federal "Main Street" community networks.

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15. The Main Street New Jersey Advisory Board is established for
 the purposes of providing guidance and advocacy in formulating

#### A862 [3R] BAGGER, COLLINS

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1 policy and assisting with the long-term planning and administration of 2 the "Main Street New Jersey" program. The Main Street New Jersey 3 Advisory Board shall consist of 19 members. Fifteen members shall 4 serve in a voluntary capacity, to be appointed through a process to be 5 determined by the commissioner. Each voluntary member shall have a demonstrated commitment to the goals of the "Main Street New 6 Jersey" program. The voluntary members shall represent all 7 8 geographic regions of the State. 9 The remaining four advisory board members shall serve ex officio 10 and shall be a representative of the Historic Preservation Program in the Department of Environmental Protection, to be appointed by the 11 12 Commissioner of Environmental Protection, a representative of the 13 Neighborhood Preservation Program in the Department of Community 14 Affairs, to be appointed by the Commissioner of Community Affairs, 15 a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a 16 17 representative of the Commerce and Economic Development 18 Commission, to be appointed by the chief operating officer of that 19 commission. 20 The terms of the voluntary members so appointed, after the initial 21 appointments, shall be three years, and each member may be 22 reappointed. The terms of initial appointments of the voluntary 23 members shall be staggered so that the terms of 1/3 of the advisory board's voluntary members shall expire annually. The advisory board 24 25 members who are not State employees shall be entitled to 26 reimbursement of their expenses incurred in connection with their 27 duties on the advisory board.<sup>1</sup> 28 29 <sup>1</sup>6. There is established in the Department of Community Affairs the "Main Street New Jersey Program Fund," which shall consist of all 30 funds appropriated to the "Main Street New Jersey" program by the 31 32 Legislature, and also any gifts, contributions, grants or bequests 33 received from the federal government or any other source. Money in 34 the "Main Street New Jersey Program Fund" shall be used to carry out the provisions of P.L., c. (C. ) (now pending before the 35 Legislature as this bill) and for no other purposes. Any funds 36 37 remaining in the fund at the end of any fiscal year shall not lapse to the General Fund, but shall remain in the fund.<sup>1</sup> 38 39 40 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 41 assistance required under P.L. , c. (C. ) (now pending before the Legislature as this bill) to municipalities that were selected to 42 43 participate in the "Main Street New Jersey" program prior to the effective date of P.L., c. (C. 44 ) (now pending before the 45 Legislature as this bill). 46

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<sup>1</sup>8. There shall be annually appropriated to the "Main Street New

## **A862** [3R] BAGGER, COLLINS 5

1	Jersey" program an amount necessary to effectuate the provisions of
2	P.L., c. (C. ) (now pending before the Legislature as this
3	bill).1
4	
5	<sup>1</sup> 9. There is appropriated <sup>2</sup> [\$1,000,000] \$800,000 <sup>2</sup> to the
6	Department of Community Affairs from the General Fund to effectuate
7	the provisions of this act. <sup>1</sup>
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9	<sup>1</sup> [6] 10 <sup>1</sup> This act shall take effect immediately

#### STATEMENT TO

# [Third Reprint] ASSEMBLY, No. 862

with Senate Floor Amendments (Proposed By Senator KYRILLOS)

**ADOPTED: JUNE 21, 2001** 

These amendments remove from the bill the appropriation of \$800,000 from the General Fund to the Department of Community Affairs.

# [Fourth Reprint] ASSEMBLY, No. 862

## STATE OF NEW JERSEY 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

#### Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)
Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)

#### Co-Sponsored by:

Assemblymen LeFevre, Conaway, Senators Allen, Kyrillos and Robertson

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA.

#### **CURRENT VERSION OF TEXT**

As amended by the Senate on June 21, 2001.



(Sponsorship Updated As Of: 6/29/2001)

1	AN ACT creating the "Main Street New Jersey" program in the
2	Department of Community Affairs <sup>1</sup> [and] <sup>4</sup> [. <sup>1</sup> ] and <sup>4</sup>
3	supplementing chapter 27D of Title 52 of the Revised Statutes
4	<sup>4</sup> [ <sup>1</sup> and making an appropriation <sup>1</sup> ] <sup>4</sup> .
5	
6	BE IT ENACTED by the Senate and General Assembly of the State
7	of New Jersey:
8	
9	1. <sup>1</sup> a. <sup>1</sup> There is created in the Division of Housing and Community
10	Resources in the Department of Community Affairs the "Main Street
11	New Jersey" program as a comprehensive revitalization program to
12	promote the historic and economic redevelopment of traditional
13	business districts in the State. The purpose of the program shall be to
14	provide small business assistance services to local downtown
15	communities, including business owners and entrepreneurs, with a
16	long-term goal of revitalizing local downtown areas.
17	<sup>1</sup> b. The Department of Community Affairs shall administer the
18	"Main Street New Jersey" program created under subsection a. of this
19	section. The duties of the department in implementing this program
20	shall include, but not be limited to, the following:
21	1) employment, in the State classified service, of a State
22	Coordinator and staff for the "Main Street New Jersey" program:
23	2) entering into contracts with the National Main Street Center and
24	others to assist in accomplishing the program's objectives and provide
25	technical assistance to the "Main Street New Jersey" program and
26	local programs;
27	3) development of a plan, with the assistance of the Main Street
28	New Jersey Advisory Board established pursuant to section 5 of
29	P.L., c. (C. ) (now pending before the Legislature as this
30	bill), describing the objectives of the "Main Street New Jersey"
31	program and detailing the methods by which the department shall
32	coordinate the activities of the program with private and public sector
33	revitalization of downtown business areas, solicit and use private
34	sector funding for revitalization of downtown areas, and help
35	municipalities engage in revitalization of their downtown business
36	areas; and
37	4) coordination and cooperation with other State and local public
38	and private entities that provide services to municipalities undertaking

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

39

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ALG committee amendments adopted March 20, 2000.

projects for the revitalization of downtown business areas.<sup>1</sup>

- Assembly AAP committee amendments adopted May 22, 2000.

  <sup>3</sup> Senate SBA committee amendments adopted February 26, 2001.
- <sup>4</sup> Senate floor amendments adopted June 21, 2001.

#### A862 [4R] BAGGER, COLLINS

1 2. Pursuant to the "Administrative Procedures Act," P.L.1968, 2 c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs 3 shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing 4 assistance under the "Main Street New Jersey" program. 5

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- 3. The commissioner shall provide assistance under this program 7 to municipalities <sup>1</sup>[having a seasonal or year-round population of not 8 less than 4,000 residents or more than 50,000 residents. The selected 9 through a competitive application process. A<sup>1</sup> municipality shall have 10 historic architectural resources in a defined downtown commercial 11 12 district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer 13 14 board of directors, development of public-private partnerships<sup>1</sup> and a program operating budget deemed adequate by the commissioner for 15 not less than three years. <sup>3</sup>A municipality having a population of not 16 more than 20,000, according to the most recent federal decennial 17
- census, shall not be required to employ a full-time Executive Director for its program.<sup>3</sup> 19 20 <sup>1</sup>The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through 21 22 training, technical assistance and information on the revitalization of central business districts.<sup>1</sup>

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
- 29 a. In-depth volunteer and executive director training;
- 30 b. Advanced training on specific downtown issues, including but 31 not limited to marketing, business recruitment, volunteer management 32 and historic preservation;
  - c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area;
- Small business development consulting services for local 35 business owners; 36
- 37 e. Marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations; 38
- 39 f. Architectural design consulting for business and property 40 owners;
  - g. Educational materials, including manuals and slide programs;
- 42 h. Links to local, State and federal "Main Street" community 43 networks.

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45 <sup>1</sup>5. The Main Street New Jersey Advisory Board is established for the purposes of providing guidance and advocacy in formulating 46

#### A862 [4R] BAGGER, COLLINS

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1 policy and assisting with the long-term planning and administration of 2 the "Main Street New Jersey" program. The Main Street New Jersey 3 Advisory Board shall consist of 19 members. Fifteen members shall 4 serve in a voluntary capacity, to be appointed through a process to be 5 determined by the commissioner. Each voluntary member shall have a demonstrated commitment to the goals of the "Main Street New 6 Jersey" program. The voluntary members shall represent all 7 8 geographic regions of the State. 9 The remaining four advisory board members shall serve ex officio 10 and shall be a representative of the Historic Preservation Program in the Department of Environmental Protection, to be appointed by the 11 Commissioner of Environmental Protection, a representative of the 12 13 Neighborhood Preservation Program in the Department of Community 14 Affairs, to be appointed by the Commissioner of Community Affairs, 15 a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a 16 17 representative of the Commerce and Economic Development 18 Commission, to be appointed by the chief operating officer of that 19 commission. 20 The terms of the voluntary members so appointed, after the initial 21 appointments, shall be three years, and each member may be 22 reappointed. The terms of initial appointments of the voluntary 23 members shall be staggered so that the terms of 1/3 of the advisory board's voluntary members shall expire annually. The advisory board 24 25 members who are not State employees shall be entitled to 26 reimbursement of their expenses incurred in connection with their 27 duties on the advisory board.<sup>1</sup> 28 29 <sup>1</sup>6. There is established in the Department of Community Affairs the "Main Street New Jersey Program Fund," which shall consist of all 30 funds appropriated to the "Main Street New Jersey" program by the 31 32 Legislature, and also any gifts, contributions, grants or bequests 33 received from the federal government or any other source. Money in 34 the "Main Street New Jersey Program Fund" shall be used to carry out the provisions of P.L., c. (C. ) (now pending before the 35 Legislature as this bill) and for no other purposes. Any funds 36 37 remaining in the fund at the end of any fiscal year shall not lapse to the General Fund, but shall remain in the fund.<sup>1</sup> 38 39 40 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 41 assistance required under P.L. , c. (C. ) (now pending before the Legislature as this bill) to municipalities that were selected to 42 43 participate in the "Main Street New Jersey" program prior to the effective date of P.L., c. (C. 44 ) (now pending before the 45 Legislature as this bill).

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<sup>1</sup>8. There shall be annually appropriated to the "Main Street New

## **A862** [4R] BAGGER, COLLINS 5

1	Jersey" program an amount necessary to effectuate the provisions of
2	P.L., c. (C. ) (now pending before the Legislature as this
3	bill). <sup>1</sup>
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5	<sup>4</sup> [ <sup>1</sup> 9. There is appropriated <sup>2</sup> [\$1,000,000] \$800,000 <sup>2</sup> to the
6	Department of Community Affairs from the General Fund to effectuate
7	the provisions of this act. <sup>1</sup> ] <sup>4</sup>
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9	<sup>1</sup> [6.] <sup>4</sup> [10. <sup>1</sup> ] 9. <sup>4</sup> This act shall take effect immediately.

### SENATE, No. 788

## STATE OF NEW JERSEY

### 209th LEGISLATURE

**INTRODUCED JANUARY 31, 2000** 

Sponsored by:

**Senator DIANE ALLEN** 

**District 7 (Burlington and Camden)** 

Senator JOSEPH M. KYRILLOS, JR.

**District 13 (Middlesex and Monmouth)** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 9/15/2000)

1 AN ACT creating the "Main Street New Jersey" program in the 2 Department of Community Affairs and supplementing chapter 27D 3 of Title 52 of the Revised Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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8 1. There is created in the Division of Housing and Community 9 Resources in the Department of Community Affairs the "Main Street 10 New Jersey" program as a comprehensive revitalization program to 11 promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to 12 13 provide small business assistance services to local downtown 14 communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas. 15

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2. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

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3. The commissioner shall provide assistance under this program to municipalities having a seasonal or year-round population of not less than 4,000 residents or more than 50,000 residents. The municipality shall have historic architectural resources in a defined downtown commercial district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, and a program operating budget deemed adequate by the commissioner for not less than three years.

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation;
- 40 c. Visits by professional consultants to help each municipality 41 develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for local business owners;
- e. Marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations;
- 46 f. Architectural design consulting for business and property

## **S788** ALLEN, KYRILLOS 3

1	owners;
2	g. Educational materials, including manuals and slide programs;
3	h. Links to local, State and federal "Main Street" community
4	networks.
5	
6	5. The commissioner shall continue to provide the assistance
7	required under P.L. , c. (C. ) (now pending before the
8	Legislature as this bill) to municipalities that were selected to
9	participate in the "Main Street New Jersey" program prior to the
10	effective date of P.L. , c. (C. ) (now pending before the
11	Legislature as this bill).
12	
13	6. This act shall take effect immediately.
14	
15	
16	STATEMENT
17	
18	This bill creates the "Main Street New Jersey" program in the
19	Division of Housing and Community Resources in the Department of
20	Community Affairs. The purpose of the program is to promote the
21	historic and economic redevelopment of traditional business districts
22	in the State, by providing small business assistance services to local
23	downtown communities, including business owners and entrepreneurs,
24	with a long-term goal of revitalizing local downtown areas. Many
25	other states have created "Main Street" programs in conjunction with
26	the National Main Street Center, part of the National Trust for
27	Historic Preservation.
28	The "Main Street New Jersey" program has been in existence since
29	1989, but has not been codified into statutory law. The intent of this
30	bill is to make permanent this important program that aids in the
31	revitalization and prosperity of our municipal downtown business
32	districts.

#### SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

#### STATEMENT TO

#### SENATE, No. 788

with committee amendments

### STATE OF NEW JERSEY

DATED: OCTOBER 19, 2000

The Senate Community and Urban Affairs Committee reports favorably and with committee amendments Senate Bill No. 788.

As amended by the committee, this bill would codify the "Main Street New Jersey" program, a program which promotes the redevelopment of historic "downtown" business districts through the provision of business assistance services. The program would be administered by the Division of Housing and Community Resources in the Department of Community Affairs.

Other states have created "Main Street" programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation. The "Main Street New Jersey" program has effectively been in existence since 1989, but has not been codified into statutory law.

The Commissioner of Community Affairs would select municipalities to participate in the program from eligible applicant municipalities. In order to be eligible for selection, a municipality would be required to have:

- C historic architectural resources in a defined downtown commercial district,
- C a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program,
- C a volunteer board of directors,
- C development of public-private partnerships, and
- a program operating budget deemed adequate by the commissioner for not less than three years.

Services the Department would provide to program participant municipalities would include:

- C in-depth volunteer and executive director training,
- C advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation,
- C visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area,
- C small business development consulting services for local business owners,

- marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations,
- C architectural design consulting for business and property owners;
- C educational materials, including manuals and slide programs, and
- C links to local, State and federal "Main Street" community networks.

The bill, as amended, would authorize the Commissioner of Community Affairs to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The bill, as amended, would establish a 19 member advisory board to the "Main Street New Jersey" program representing all geographic regions of the State. Fifteen volunteer members would be appointed to three-year terms, after an initial staggered appointment, through a process to be determined by the Commissioner. In addition to those 15 voluntary members, a representative of the Historic Preservation Program in the Department of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, a representative of the Housing and Mortgage Finance Agency, and a representative of the Commerce and Economic Development Commission would serve as ex-officio members of the advisory board. The various commissioners, executive director and chief operating officer having authority over the State programs, agency and commission from which the ex officio members are drawn would be responsible for the appointment of those ex officio members.

The bill, as amended, would establish a nonlapsing fund designated as the "Main Street New Jersey Program Fund" in the Department of Community Affairs. The fund would receive federal, State and private monies solely to be used for the purposes of the program. The bill, as amended, would appropriate \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and require additional annual appropriations to the program as needed.

The committee amended the bill to set forth specific duties for the Department of Community Affairs with regard to the "Main Street" program, mainly concerning the provision of technical assistance for planning and contracts, and to permit the department to hire a State Coordinator and staff for the "Main Street New Jersey" program. The amendments also provide for the competitive application and set forth several requirements for consideration of a municipality. The amendments also grant the Commissioner of Community Affairs the authority to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The committee amendments added the provision that would establish the Main Street New Jersey Advisory Board. Additionally,

the committee amendments would establish the "Main Street New Jersey Program Fund." Finally, the committee amended the bill to appropriate \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and to require additional annual appropriations to the program as needed.

The amendments make this bill identical to Assembly Bill No. 862 (2R) which also was favorably reported by the committee on October 19, 2000.

# [First Reprint] **SENATE, No. 788**

## STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JANUARY 31, 2000

Sponsored by:

**Senator DIANE ALLEN** 

**District 7 (Burlington and Camden)** 

Senator JOSEPH M. KYRILLOS, JR.

**District 13 (Middlesex and Monmouth)** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA; appropriates \$800,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Community and Urban Affairs Committee on October 19, 2000, with amendments.



(Sponsorship Updated As Of: 9/15/2000)

1	AN ACT creating the "Main Street New Jersey" program in the
2	Department of Community Affairs <sup>1</sup> [and]. <sup>1</sup> supplementing chapter
3	27D of Title 52 of the Revised Statutes <sup>1</sup> and making an
4	appropriation <sup>1</sup> .
5	
6	BE IT ENACTED by the Senate and General Assembly of the State
7	of New Jersey:
8	
9	1. <sup>1</sup> a. <sup>1</sup> There is created in the Division of Housing and Community
0	Resources in the Department of Community Affairs the "Main Street
1	New Jersey" program as a comprehensive revitalization program to
2	promote the historic and economic redevelopment of traditional
3	business districts in the State. The purpose of the program shall be to
4	provide small business assistance services to local downtown
5	communities, including business owners and entrepreneurs, with a
6	long-term goal of revitalizing local downtown areas.
7	<sup>1</sup> b. The Department of Community Affairs shall administer the
8	"Main Street New Jersey" program created under subsection a. of this
9	section. The duties of the department in implementing this program
20	shall include, but not be limited to, the following:
21	1) employment, in the State classified service, of a State
22	Coordinator and staff for the "Main Street New Jersey" program;
23	2) entering into contracts with the National Main Street Center and
24	others to assist in accomplishing the program's objectives and provide
25	technical assistance to the "Main Street New Jersey" program and
26	local programs;
27	3) development of a plan, with the assistance of the Main Street
28	New Jersey Advisory Board established pursuant to section 5 of
29	P.L., c. (C. ) (now pending before the Legislature as this
30	bill), describing the objectives of the "Main Street New Jersey"
31	program and detailing the methods by which the department shall
32	coordinate the activities of the program with private and public sector
33	revitalization of downtown business areas, solicit and use private
34	sector funding for revitalization of downtown areas, and help
35	municipalities engage in revitalization of their downtown business
36	areas; and
37	4) coordination and cooperation with other State and local public
38	and private entities that provide services to municipalities undertaking

2. Pursuant to the "Administrative Procedures Act," P.L.1968,

projects for the revitalization of downtown business areas.<sup>1</sup>

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined **thus** is new matter.

39

40 41

Matter enclosed in superscript numerals has been adopted as follows: 

Senate SCU committee amendments adopted October 19, 2000.

#### S788 [1R] ALLEN, KYRILLOS

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c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs 2 shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing 3 4 assistance under the "Main Street New Jersey" program. 5 6 3. The commissioner shall provide assistance under this program to municipalities <sup>1</sup>[having a seasonal or year-round population of not 7 less than 4,000 residents or more than 50,000 residents. The selected 8 through a competitive application process. A<sup>1</sup> municipality shall have 9 historic architectural resources in a defined downtown commercial 10 district, a commitment to employ a full-time Executive Director for its 11 12 "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer board of directors, development of public-private partnerships<sup>1</sup> and a 13 14 program operating budget deemed adequate by the commissioner for 15 not less than three years. 16 <sup>1</sup>The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through 17 18 training, technical assistance and information on the revitalization of central business districts.<sup>1</sup> 19 20 21 4. The commissioner shall provide services to each municipality 22 selected to participate in the "Main Street New Jersey" program at no 23 additional cost to the municipality. Those services shall include, but shall not be limited to: 24 25 a. In-depth volunteer and executive director training; 26 b. Advanced training on specific downtown issues, including but 27 not limited to marketing, business recruitment, volunteer management and historic preservation; 28 29 c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area; 30 31 d. Small business development consulting services for local business owners; 32 33 e. Marketing and public relations consulting for local businesses 34 and "Main Street New Jersey" organizations; Architectural design consulting for business and property 35 f. 36 owners; 37 g. Educational materials, including manuals and slide programs; h. Links to local, State and federal "Main Street" community 38 networks. 39 40 41 <sup>1</sup>5. The Main Street New Jersey Advisory Board is established for 42 the purposes of providing guidance and advocacy in formulating policy and assisting with the long-term planning and administration of 43 the "Main Street New Jersey" program. The Main Street New Jersey 44 45 Advisory Board shall consist of 19 members. Fifteen members shall

serve in a voluntary capacity, to be appointed through a process to be

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#### S788 [1R] ALLEN, KYRILLOS

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determined by the commissioner. Each voluntary member shall have 1 2 a demonstrated commitment to the goals of the "Main Street New Jersey" program. The voluntary members shall represent all 3 4 geographic regions of the State. 5 The remaining four advisory board members shall serve ex officio and shall be a representative of the Historic Preservation Program in 6 7 the Department of Environmental Protection, to be appointed by the 8 Commissioner of Environmental Protection, a representative of the 9 Neighborhood Preservation Program in the Department of Community 10 Affairs, to be appointed by the Commissioner of Community Affairs, 11 a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a 12 13 representative of the Commerce and Economic Development 14 Commission, to be appointed by the chief operating officer of that 15 commission. 16 The terms of the voluntary members so appointed, after the initial 17 appointments, shall be three years, and each member may be 18 reappointed. The terms of initial appointments of the voluntary members shall be staggered so that the terms of 1/3 of the advisory 19 board's voluntary members shall expire annually. The advisory board 20 21 members who are not State employees shall be entitled to 22 reimbursement of their expenses incurred in connection with their 23 duties on the advisory board.<sup>1</sup> 24 <sup>1</sup>6. There is established in the Department of Community Affairs 25 the "Main Street New Jersey Program Fund," which shall consist of all 26 27 funds appropriated to the "Main Street New Jersey" program by the 28 Legislature, and also any gifts, contributions, grants or bequests 29 received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out 30 the provisions of P.L. , c. (C. ) (now pending before the 31 32 Legislature as this bill) and for no other purposes. Any funds remaining in the fund at the end of any fiscal year shall not lapse to the 33 34 General Fund, but shall remain in the fund.<sup>1</sup> 35 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 36 37 assistance required under P.L. , c. (C. ) (now pending before 38 the Legislature as this bill) to municipalities that were selected to participate in the "Main Street New Jersey" program prior to the 39 40 effective date of P.L., c. (C.) (now pending before the 41 Legislature as this bill). 42 43 <sup>1</sup>8. There shall be annually appropriated to the "Main Street New 44 Jersey" program an amount necessary to effectuate the provisions of 45 P.L., c. (C. ) (now pending before the Legislature as this bill).1 46

## **S788** [1R] ALLEN, KYRILLOS 5

1	<sup>1</sup> 9. There is appropriated \$800,000 to the Department of
2	Community Affairs from the General Fund to effectuate the provisions
3	of this act. <sup>1</sup>
4	
_	15.7.40.1

5 <sup>1</sup>[6.] 10. This act shall take effect immediately.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] **SENATE, No. 788**

with committee amendments

### STATE OF NEW JERSEY

DATED: FEBRUARY 26, 2001

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 788 (1R).

This bill would codify the "Main Street New Jersey" program, a program that promotes the redevelopment of historic "downtown" business districts through the provision of business assistance services. The "Main Street New Jersey" program has effectively been in existence since 1989, but has not been codified into statutory law.

The program would be administered by the Division of Housing and Community Resources in the Department of Community Affairs. The Commissioner of Community Affairs would select municipalities to participate in the program from eligible applicant municipalities. In order to be eligible for selection, a municipality would be required to have:

- C historic architectural resources in a defined downtown commercial district,
- C a commitment to employ a full-time executive director for its "Main Street New Jersey" program (municipalities with a population of no more than 20,000 would be exempt from this requirement),
- C a volunteer board of directors,
- C development of public-private partnerships, and
- a program operating budget deemed adequate by the commissioner for not less than three years.

Services the Department would provide to program participant municipalities would include:

- c in-depth volunteer and executive director training,
- C advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation,
- C visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area,
- C small business development consulting services for local business owners,
- C marketing and public relations consulting for local businesses and

"Main Street New Jersey" organizations,

- C architectural design consulting for business and property owners;
- C educational materials, including manuals and slide programs, and
- C links to local, State and federal "Main Street" community networks.

The bill would authorize the Commissioner of Community Affairs to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

The bill would establish a 19-member advisory board to the "Main Street New Jersey" program representing all geographic regions of the State. Fifteen volunteer members would be appointed to three-year terms, after an initial staggered appointment, through a process to be determined by the Commissioner. In addition to those 15 volunteer members, a representative of the Historic Preservation Program in the Department of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, a representative of the Housing and Mortgage Finance Agency, and a representative of the Commerce and Economic Development Commission would serve as *ex officio* members of the advisory board. The various commissioners, executive director and chief operating officer having authority over the State programs, agency and commission from which the *ex officio* members are drawn would be responsible for the appointment of those *ex officio* members.

The bill would establish a nonlapsing fund designated as the "Main Street New Jersey Program Fund" in the Department of Community Affairs. The fund would receive federal, State and private monies solely to be used for the purposes of the program. The bill appropriates \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and requires additional annual appropriations to the program as needed.

The provisions of this bill are identical to those of Assembly Bill No. 862 (2R) Sca, which the committee also reports this day.

#### **COMMITTEE AMENDMENTS**

Committee amendments to this bill revise the requirements for eligibility to participate in the Main Street New Jersey program by incorporating the exemption for municipalities with population of no more than 20,000 from having to hire a full-time executive director.

#### **FISCAL IMPACT**

This bill appropriates \$800,000 to fund the initial costs of the "Main Street New Jersey" program. The national and New Jersey programs emphasize the use of nongovernmental funds in public/private partnerships to lead to revitalization of existing discrete downtown business districts.

Major new costs to the State will depend on staff required to service any substantial number of new municipalities participating, consultants hired, and the provision of first year and ongoing technical staff services to participating communities. The program currently employs a State coordinator, an assistant coordinator and an architect. The New Jersey program was appropriated \$200,000 in each of State fiscal years 1999 and 2000; the \$800,000 appropriation thus represents a substantial increase.

Costs to participating municipalities cannot be determined at this time, because the principal local costs depend on the salary paid to each municipality's program staff and other local rehabilitation and service decisions.

The Commissioner of Community Affairs is authorized to provide limited assistance through the "Main Street New Jersey" program to any municipality concerning the revitalization of a central business district, regardless of whether the municipality is selected to participate in the program.

#### LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

### SENATE, No. 788 STATE OF NEW JERSEY 209th LEGISLATURE

**DATED: MARCH 29, 2001** 

#### **SUMMARY**

**Synopsis:** Creates "Main Street New Jersey" program in DCA; appropriates

\$800,000.

**Type of Impact:** General Fund expenditure of \$800,000. Municipal participation in the

Main Street New Jersey program will require the employment of a full-time executive director, and a program operating budget deemed adequate by the Commissioner of Community Affairs for not less than

three years.

**Agencies Affected:** The Department of Community Affairs and municipalities selected to

participate in the program.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	Year 3
State Cost	\$800,000	indeterminate	indeterminate
<b>Local Cost</b>	indeterminate	indeterminate	indeterminate

- ! The "Main Street New Jersey" program has been in existence since 1989, but has not been codified into statutory law. The bill would make this program permanent by codifying current practice into statutory law.
- ! Appropriates \$800,000 to the Department of Community Affairs for the "Main Street New Jersey" program and requires that additional annual appropriations be made to the program as needed.
- ! Establishes "Main Street New Jersey Program Fund" to receive State appropriations and other gifts and grants to the program.

#### **BILL DESCRIPTION**

Senate Bill No. 788 (1R) of 2000 creates the "Main Street New Jersey" program in the Division of Housing and Community Resources in the Department of Community Affairs. The purpose of the program is to promote the historic and economic redevelopment of traditional



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business districts in the State, by providing small business assistance services to local downtown communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas. Many other states have created "Main Street" programs in conjunction with the National Main Street Center, part of the National Trust for Historic Preservation. The "Main Street New Jersey" program has been in existence since 1989, but has not been codified into statutory law. The intent of this bill is to make permanent the "Main Street New Jersey" program.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) is unable to determine the cost of this bill to the State (other than the initial \$800,000 appropriation proposed in the bill) or to municipalities. The OLS notes, however, that this \$800,000 appropriation would likely result in a significant increase in the size of the program and the number of participating municipalities, since it represents an increase of 400% over the \$200,000 appropriated in FY 99, FY 00 and FY 01 to the program. (The Governor has recommended maintaining that \$200,000 appropriation for FY 02.)

Currently, 18 municipalities participate in the program as designated Main Street New Jersey communities. The program currently employs a State coordinator and an assistant coordinator. The Department of Community Affairs (DCA) may find it necessary to employ additional personnel if the number of participating municipalities increases as a result of the appropriation required by the bill; however, the cost of any additional personnel in the first year should not require funds in addition to the initial \$800,000 appropriation.

The major cost to the State of the program will be the consultants hired under contract for the program, and the provision of first-year and ongoing technical staff services to the participating municipalities.

The cost to participating municipalities also cannot be determined at this time, because that cost lies in the salary paid to the required full-time director and the amount of the program operating budget that the DCA deems necessary.

Section: Local Government

Analyst: Cindy Lombardi Hespe

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

## [Second Reprint]

### SENATE, No. 788

## STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JANUARY 31, 2000

**Sponsored by:** 

**Senator DIANE ALLEN** 

**District 7 (Burlington and Camden)** 

Senator JOSEPH M. KYRILLOS, JR.

**District 13 (Middlesex and Monmouth)** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA; appropriates \$800,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Budget and Appropriations Committee on February 26, 2001, with amendments.



(Sponsorship Updated As Of: 9/15/2000)

#### S788 [2R] ALLEN, KYRILLOS

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1 AN ACT creating the "Main Street New Jersey" program in the Department of Community Affairs <sup>1</sup>[and]. <sup>1</sup> supplementing chapter 2 27D of Title 52 of the Revised Statutes <sup>1</sup>and making an 3 4 appropriation<sup>1</sup>. 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. <sup>1</sup>a. <sup>1</sup> There is created in the Division of Housing and Community 10 Resources in the Department of Community Affairs the "Main Street 11 New Jersey" program as a comprehensive revitalization program to 12 promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to 13 14 provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a 15 16 long-term goal of revitalizing local downtown areas. 17 <sup>1</sup>b. The Department of Community Affairs shall administer the 18 "Main Street New Jersey" program created under subsection a. of this 19 section. The duties of the department in implementing this program 20 shall include, but not be limited to, the following: 1) employment, in the State classified service, of a State 21 22 Coordinator and staff for the "Main Street New Jersey" program: 2) entering into contracts with the National Main Street Center and 23 24 others to assist in accomplishing the program's objectives and provide 25 technical assistance to the "Main Street New Jersey" program and local programs; 26 3) development of a plan, with the assistance of the Main Street 27 28 New Jersey Advisory Board established pursuant to section 5 of P.L., c. (C.) (now pending before the Legislature as this 29 30 bill), describing the objectives of the "Main Street New Jersey" 31 program and detailing the methods by which the department shall 32 coordinate the activities of the program with private and public sector 33 revitalization of downtown business areas, solicit and use private 34 sector funding for revitalization of downtown areas, and help 35 municipalities engage in revitalization of their downtown business 36 areas; and 4) coordination and cooperation with other State and local public 37 and private entities that provide services to municipalities undertaking 38

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2. Pursuant to the "Administrative Procedures Act," P.L.1968,

projects for the revitalization of downtown business areas.<sup>1</sup>

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SCU committee amendments adopted October 19, 2000.

 $<sup>^{\</sup>rm 2}$  Senate SBA committee amendments adopted February 26, 2001.

#### S788 [2R] ALLEN, KYRILLOS

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c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs
 shall adopt rules and regulations governing the qualifications of
 applicants, the application procedures, and the criteria for providing
 assistance under the "Main Street New Jersey" program.

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- 3. The commissioner shall provide assistance under this program to municipalities <sup>1</sup>[having a seasonal or year-round population of not less than 4,000 residents or more than 50,000 residents. The] selected through a competitive application process. A¹ municipality shall have historic architectural resources in a defined downtown commercial district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, ¹establishment of a volunteer board of directors, development of public-private partnerships¹ and a program operating budget deemed adequate by the commissioner for not less than three years. ²A municipality having a population of not more than 20,000, according to the most recent federal decennial census, shall not be required to employ a full-time Executive Director
- for its program.<sup>2</sup>

  1 The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through training, technical assistance and information on the revitalization of central business districts.<sup>1</sup>

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation;
- c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for localbusiness owners;
- e. Marketing and public relations consulting for local businessesand "Main Street New Jersey" organizations;
- f. Architectural design consulting for business and property owners;
- 40 g. Educational materials, including manuals and slide programs;
- 41 h. Links to local, State and federal "Main Street" community 42 networks.

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15. The Main Street New Jersey Advisory Board is established for
 the purposes of providing guidance and advocacy in formulating
 policy and assisting with the long-term planning and administration of

#### S788 [2R] ALLEN, KYRILLOS

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the "Main Street New Jersey" program. The Main Street New Jersey 1 2 Advisory Board shall consist of 19 members. Fifteen members shall 3 serve in a voluntary capacity, to be appointed through a process to be 4 determined by the commissioner. Each voluntary member shall have a demonstrated commitment to the goals of the "Main Street New 5 Jersey" program. The voluntary members shall represent all 6 geographic regions of the State. 7 8 The remaining four advisory board members shall serve ex officio and shall be a representative of the Historic Preservation Program in 9 10 the Department of Environmental Protection, to be appointed by the Commissioner of Environmental Protection, a representative of the 11 12 Neighborhood Preservation Program in the Department of Community Affairs, to be appointed by the Commissioner of Community Affairs, 13 14 a representative of the Housing and Mortgage Finance Agency, to be 15 appointed by the executive director of that agency, and a representative of the Commerce and Economic Development 16 17 Commission, to be appointed by the chief operating officer of that 18 commission. 19 The terms of the voluntary members so appointed, after the initial 20 appointments, shall be three years, and each member may be 21 reappointed. The terms of initial appointments of the voluntary 22 members shall be staggered so that the terms of 1/3 of the advisory 23 board's voluntary members shall expire annually. The advisory board members who are not State employees shall be entitled to 24 25 reimbursement of their expenses incurred in connection with their 26 duties on the advisory board.<sup>1</sup> 27 28 <sup>1</sup>6. There is established in the Department of Community Affairs 29 the "Main Street New Jersey Program Fund," which shall consist of all 30 funds appropriated to the "Main Street New Jersey" program by the Legislature, and also any gifts, contributions, grants or bequests 31 32 received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out 33 the provisions of P.L., c. (C.) (now pending before the 34 Legislature as this bill) and for no other purposes. Any funds 35 remaining in the fund at the end of any fiscal year shall not lapse to the 36 37 General Fund, but shall remain in the fund.<sup>1</sup> 38 39 <sup>1</sup>[5.] <u>7.</u><sup>1</sup> The commissioner shall continue to provide the ) (now pending before 40 assistance required under P.L. , c. (C. 41 the Legislature as this bill) to municipalities that were selected to participate in the "Main Street New Jersey" program prior to the 42 43 effective date of P.L., c. (C. ) (now pending before the 44 Legislature as this bill). 45

46 <sup>1</sup>8. There shall be annually appropriated to the "Main Street New

### \$788 [2R] ALLEN, KYRILLOS

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1	Jersey" program an amount necessary to effectuate the provisions of
2	P.L., c. (C. ) (now pending before the Legislature as this
3	bill). <sup>1</sup>
4	<sup>1</sup> 9. There is appropriated \$800,000 to the Department of
5	Community Affairs from the General Fund to effectuate the provisions
6	of this act. <sup>1</sup>
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8	<sup>1</sup> [6.] <u>10.</u> This act shall take effect immediately.

#### STATEMENT TO

[Second Reprint] **SENATE, No. 788** 

with Senate Floor Amendments (Proposed By Senator KYRILLOS)

**ADOPTED: JUNE 21, 2001** 

These amendments remove from the bill the appropriation of \$800,000 from the General Fund to the Department of Community Affairs.

# [Third Reprint] **SENATE, No. 788**

## STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JANUARY 31, 2000

Sponsored by:

Senator DIANE ALLEN
District 7 (Burlington and Camden)
Senator JOSEPH M. KYRILLOS, JR.
District 13 (Middlesex and Monmouth)

**Co-Sponsored by: Senator Robertson** 

#### **SYNOPSIS**

Creates "Main Street New Jersey" program in DCA.

#### **CURRENT VERSION OF TEXT**

As amended by the Senate on June 21, 2001.



(Sponsorship Updated As Of: 6/29/2001)

1 2	AN ACT creating the "Main Street New Jersey" program in the Department of Community Affairs <sup>1</sup> [and] <sup>3</sup> [. <sup>1</sup> ] and <sup>3</sup>
3	supplementing chapter 27D of Title 52 of the Revised Statutes
4	<sup>3</sup> [1 and making an appropriation 1]3.
5	and making an appropriation 1.
6	BE IT ENACTED by the Senate and General Assembly of the State
7	of New Jersey:
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9	1. <sup>1</sup> a. <sup>1</sup> There is created in the Division of Housing and Community
10	Resources in the Department of Community Affairs the "Main Street
11	New Jersey" program as a comprehensive revitalization program to
12	promote the historic and economic redevelopment of traditional
13	business districts in the State. The purpose of the program shall be to
14	provide small business assistance services to local downtown
15	communities, including business owners and entrepreneurs, with a
16	long-term goal of revitalizing local downtown areas.
17	<sup>1</sup> b. The Department of Community Affairs shall administer the
18	"Main Street New Jersey" program created under subsection a. of this
19	section. The duties of the department in implementing this program
20	shall include, but not be limited to, the following:
21	1) employment, in the State classified service, of a State
22	Coordinator and staff for the "Main Street New Jersey" program:
23	2) entering into contracts with the National Main Street Center and
24	others to assist in accomplishing the program's objectives and provide
25	technical assistance to the "Main Street New Jersey" program and
26	local programs;
27	3) development of a plan, with the assistance of the Main Street
28	New Jersey Advisory Board established pursuant to section 5 of
29	P.L., c. (C. ) (now pending before the Legislature as this
30	bill), describing the objectives of the "Main Street New Jersey"
31	program and detailing the methods by which the department shall
32	coordinate the activities of the program with private and public sector
33	revitalization of downtown business areas, solicit and use private
34	sector funding for revitalization of downtown areas, and help
35	municipalities engage in revitalization of their downtown business
36	areas; and  4) coordination and accoration with other State and lead public
<ul><li>37</li><li>38</li></ul>	4) coordination and cooperation with other State and local public
20	and private entities that provide services to municipalities undertaking

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is notenacted and intended to be omitted in the law.

Matter underlined thus is new matter.

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Matter enclosed in superscript numerals has been adopted as follows:

Senate SCU committee amendments adopted October 19, 2000.

Senate SBA committee amendments adopted February 26, 2001.

projects for the revitalization of downtown business areas.<sup>1</sup>

- <sup>3</sup> Senate floor amendments adopted June 21, 2001.

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2. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

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- 3. The commissioner shall provide assistance under this program 7 to municipalities <sup>1</sup>[having a seasonal or year-round population of not 8 less than 4,000 residents or more than 50,000 residents. The selected 9 through a competitive application process. A<sup>1</sup> municipality shall have 10 historic architectural resources in a defined downtown commercial 11 12 district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer 13 14 board of directors, development of public-private partnerships<sup>1</sup> and a program operating budget deemed adequate by the commissioner for 15 not less than three years. <sup>2</sup>A municipality having a population of not 16 more than 20,000, according to the most recent federal decennial 17 18 census, shall not be required to employ a full-time Executive Director
  - for its program.<sup>2</sup>

    <sup>1</sup>The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through training, technical assistance and information on the revitalization of central business districts.<sup>1</sup>

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
- shall not be limited to:a. In-depth volunteer and exe
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but
   not limited to marketing, business recruitment, volunteer management
   and historic preservation;
- 33 c. Visits by professional consultants to help each municipality 34 develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for localbusiness owners;
- e. Marketing and public relations consulting for local businessesand "Main Street New Jersey" organizations;
- f. Architectural design consulting for business and property owners;
  - g. Educational materials, including manuals and slide programs;
- h. Links to local, State and federal "Main Street" community networks.

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15. The Main Street New Jersey Advisory Board is established for
 the purposes of providing guidance and advocacy in formulating

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1 policy and assisting with the long-term planning and administration of 2 the "Main Street New Jersey" program. The Main Street New Jersey 3 Advisory Board shall consist of 19 members. Fifteen members shall 4 serve in a voluntary capacity, to be appointed through a process to be determined by the commissioner. Each voluntary member shall have 5 a demonstrated commitment to the goals of the "Main Street New 6 Jersey" program. The voluntary members shall represent all 7 8 geographic regions of the State. 9 The remaining four advisory board members shall serve ex officio 10 and shall be a representative of the Historic Preservation Program in the Department of Environmental Protection, to be appointed by the 11 12 Commissioner of Environmental Protection, a representative of the 13 Neighborhood Preservation Program in the Department of Community 14 Affairs, to be appointed by the Commissioner of Community Affairs, 15 a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a 16 17 representative of the Commerce and Economic Development 18 Commission, to be appointed by the chief operating officer of that 19 commission. 20 The terms of the voluntary members so appointed, after the initial 21 appointments, shall be three years, and each member may be 22 reappointed. The terms of initial appointments of the voluntary 23 members shall be staggered so that the terms of 1/3 of the advisory board's voluntary members shall expire annually. The advisory board 24 25 members who are not State employees shall be entitled to 26 reimbursement of their expenses incurred in connection with their 27 duties on the advisory board.<sup>1</sup> 28 29 <sup>1</sup>6. There is established in the Department of Community Affairs the "Main Street New Jersey Program Fund," which shall consist of all 30 funds appropriated to the "Main Street New Jersey" program by the 31 32 Legislature, and also any gifts, contributions, grants or bequests 33 received from the federal government or any other source. Money in 34 the "Main Street New Jersey Program Fund" shall be used to carry out the provisions of P.L., c. (C. ) (now pending before the 35 Legislature as this bill) and for no other purposes. Any funds 36 37 remaining in the fund at the end of any fiscal year shall not lapse to the General Fund, but shall remain in the fund.<sup>1</sup> 38 39 40 <sup>1</sup>[5.] 7. The commissioner shall continue to provide the 41 assistance required under P.L. , c. (C. ) (now pending before the Legislature as this bill) to municipalities that were selected to 42 43 participate in the "Main Street New Jersey" program prior to the effective date of P.L., c. (C. 44 ) (now pending before the Legislature as this bill). 45

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1	<sup>1</sup> 8. There shall be annually appropriated to the "Main Street New
2	Jersey" program an amount necessary to effectuate the provisions of

3 P.L., c. (C. ) (now pending before the Legislature as this bill).<sup>1</sup>

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<sup>3</sup>[<sup>1</sup>9. There is appropriated \$800,000 to the Department of 6

7 Community Affairs from the General Fund to effectuate the provisions

8 of this act. <sup>1</sup>]<sup>3</sup>

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<sup>1</sup>[6.]  $^{3}$ [10.]  $^{1}$ ]  $^{9}$ . This act shall take effect immediately. 10

#### P.L. 2001, CHAPTER 238, approved August 31, 2001 Assembly, No. 862 (Fourth Reprint)

AN ACT creating the "Main Street New Jersey" program in the 1 Department of Community Affairs <sup>1</sup>[and] 2 <sup>4</sup>[,¹] 3 supplementing chapter 27D of Title 52 of the Revised Statutes <sup>4</sup>[<sup>1</sup>and making an appropriation<sup>1</sup>]<sup>4</sup>. 4 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. <sup>1</sup>a. <sup>1</sup> There is created in the Division of Housing and Community 10 Resources in the Department of Community Affairs the "Main Street New Jersey" program as a comprehensive revitalization program to 11 promote the historic and economic redevelopment of traditional 12 business districts in the State. The purpose of the program shall be to 13 14 provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a 15 long-term goal of revitalizing local downtown areas. 16 17 <sup>1</sup>b. The Department of Community Affairs shall administer the "Main Street New Jersey" program created under subsection a. of this 18 section. The duties of the department in implementing this program 19 20 shall include, but not be limited to, the following: 21 1) employment, in the State classified service, of a State 22 Coordinator and staff for the "Main Street New Jersey" program; 23 2) entering into contracts with the National Main Street Center and 24 others to assist in accomplishing the program's objectives and provide 25 technical assistance to the "Main Street New Jersey" program and 26 local programs; 27 3) development of a plan, with the assistance of the Main Street 28 New Jersey Advisory Board established pursuant to section 5 of 29 P.L., c. (C. ) (now pending before the Legislature as this 30 bill), describing the objectives of the "Main Street New Jersey" program and detailing the methods by which the department shall 31 32 coordinate the activities of the program with private and public sector 33 revitalization of downtown business areas, solicit and use private

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sector funding for revitalization of downtown areas, and help

municipalities engage in revitalization of their downtown business

Matter underlined thus is new matter.

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areas; and

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly ALG committee amendments adopted March 20, 2000.

<sup>&</sup>lt;sup>2</sup> Assembly AAP committee amendments adopted May 22, 2000.

<sup>&</sup>lt;sup>3</sup> Senate SBA committee amendments adopted February 26, 2001.

<sup>&</sup>lt;sup>4</sup> Senate floor amendments adopted June 21, 2001.

4) coordination and cooperation with other State and local public and private entities that provide services to municipalities undertaking projects for the revitalization of downtown business areas.<sup>1</sup>

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2. Pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

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- 11 3. The commissioner shall provide assistance under this program to municipalities <sup>1</sup>[having a seasonal or year-round population of not 12 less than 4,000 residents or more than 50,000 residents. The selected 13 through a competitive application process. A<sup>1</sup> municipality shall have 14 historic architectural resources in a defined downtown commercial 15 district, a commitment to employ a full-time Executive Director for its 16 "Main Street New Jersey" program, <sup>1</sup>establishment of a volunteer 17 board of directors, development of public-private partnerships<sup>1</sup> and a 18 19 program operating budget deemed adequate by the commissioner for 20 not less than three years. <sup>3</sup>A municipality having a population of not more than 20,000, according to the most recent federal decennial 21 22 census, shall not be required to employ a full-time Executive Director
  - for its program.<sup>3</sup>

    <sup>1</sup>The commissioner may also provide limited assistance through the

    "Main Street New Jersey" program to any municipality through
    training, technical assistance and information on the revitalization of
    central business districts.<sup>1</sup>

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- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but
   not limited to marketing, business recruitment, volunteer management
   and historic preservation;
  - c. Visits by professional consultants to help each municipality develop its strengths and plan for the success of its downtown area;
- d. Small business development consulting services for localbusiness owners;
- e. Marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations;
- f. Architectural design consulting for business and property owners;
- 45 g. Educational materials, including manuals and slide programs;
- 46 h. Links to local, State and federal "Main Street" community

1 networks. 2 3 <sup>1</sup>5. The Main Street New Jersey Advisory Board is established for 4 the purposes of providing guidance and advocacy in formulating 5 policy and assisting with the long-term planning and administration of the "Main Street New Jersey" program. The Main Street New Jersey 6 7 Advisory Board shall consist of 19 members. Fifteen members shall 8 serve in a voluntary capacity, to be appointed through a process to be 9 determined by the commissioner. Each voluntary member shall have 10 a demonstrated commitment to the goals of the "Main Street New Jersey" program. The voluntary members shall represent all 11 geographic regions of the State. 12 13 The remaining four advisory board members shall serve ex officio 14 and shall be a representative of the Historic Preservation Program in 15 the Department of Environmental Protection, to be appointed by the Commissioner of Environmental Protection, a representative of the 16 17 Neighborhood Preservation Program in the Department of Community 18 Affairs, to be appointed by the Commissioner of Community Affairs, 19 a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a 20 21 representative of the Commerce and Economic Development 22 Commission, to be appointed by the chief operating officer of that 23 commission. 24 The terms of the voluntary members so appointed, after the initial 25 appointments, shall be three years, and each member may be 26 reappointed. The terms of initial appointments of the voluntary 27 members shall be staggered so that the terms of 1/3 of the advisory 28 board's voluntary members shall expire annually. The advisory board 29 members who are not State employees shall be entitled to 30 reimbursement of their expenses incurred in connection with their 31 duties on the advisory board.<sup>1</sup> 32 33 <sup>1</sup>6. There is established in the Department of Community Affairs 34 the "Main Street New Jersey Program Fund," which shall consist of all funds appropriated to the "Main Street New Jersey" program by the 35 36 Legislature, and also any gifts, contributions, grants or bequests 37 received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out 38 the provisions of P.L., c. (C. ) (now pending before the 39 40 Legislature as this bill) and for no other purposes. Any funds 41 remaining in the fund at the end of any fiscal year shall not lapse to the 42 General Fund, but shall remain in the fund.<sup>1</sup>

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<sup>1</sup>[5.]  $7.^{1}$  The commissioner shall continue to provide the 44 45 assistance required under P.L. , c. (C. ) (now pending before the Legislature as this bill) to municipalities that were selected to 46 47 participate in the "Main Street New Jersey" program prior to the

#### A862 [4R] 4

1	effective date of P.L., c. (C. ) (now pending before the
2	Legislature as this bill).
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4	<sup>1</sup> 8. There shall be annually appropriated to the "Main Street New
5	Jersey" program an amount necessary to effectuate the provisions of
6	P.L., c. (C. ) (now pending before the Legislature as this
7	bill). <sup>1</sup>
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9	<sup>4</sup> [ <sup>1</sup> 9. There is appropriated <sup>2</sup> [\$1,000,000] \$800,000 <sup>2</sup> to the
10	Department of Community Affairs from the General Fund to effectuate
11	the provisions of this act. <sup>1</sup> ] <sup>4</sup>
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13	<sup>1</sup> [6.] <sup>4</sup> [10. <sup>1</sup> ] 9. <sup>4</sup> This act shall take effect immediately.
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18	Creates "Main Street New Jersey" program in DCA.

#### **CHAPTER 238**

**AN ACT** creating the "Main Street New Jersey" program in the Department of Community Affairs and supplementing chapter 27D of Title 52 of the Revised Statutes.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

#### C.52:27D-452 "Main Street New Jersey" program; duties of DCA.

- 1. a. There is created in the Division of Housing and Community Resources in the Department of Community Affairs the "Main Street New Jersey" program as a comprehensive revitalization program to promote the historic and economic redevelopment of traditional business districts in the State. The purpose of the program shall be to provide small business assistance services to local downtown communities, including business owners and entrepreneurs, with a long-term goal of revitalizing local downtown areas.
- b. The Department of Community Affairs shall administer the "Main Street New Jersey" program created under subsection a. of this section. The duties of the department in implementing this program shall include, but not be limited to, the following:
- 1) employment, in the State classified service, of a State Coordinator and staff for the "Main Street New Jersey" program;
- 2) entering into contracts with the National Main Street Center and others to assist in accomplishing the program's objectives and provide technical assistance to the "Main Street New Jersey" program and local programs;
- 3) development of a plan, with the assistance of the Main Street New Jersey Advisory Board established pursuant to section 5 of P.L.2001, c.238 (C.52:27D-456), describing the objectives of the "Main Street New Jersey" program and detailing the methods by which the department shall coordinate the activities of the program with private and public sector revitalization of downtown business areas, solicit and use private sector funding for revitalization of downtown areas, and help municipalities engage in revitalization of their downtown business areas; and
- 4) coordination and cooperation with other State and local public and private entities that provide services to municipalities undertaking projects for the revitalization of downtown business areas.

#### C.52:27D-453 Rules, regulations.

2. Pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Community Affairs shall adopt rules and regulations governing the qualifications of applicants, the application procedures, and the criteria for providing assistance under the "Main Street New Jersey" program.

#### C.52:27D-454 Assistance provided to certain municipalities.

3. The commissioner shall provide assistance under this program to municipalities selected through a competitive application process. A municipality shall have historic architectural resources in a defined downtown commercial district, a commitment to employ a full-time Executive Director for its "Main Street New Jersey" program, establishment of a volunteer board of directors, development of public-private partnerships and a program operating budget deemed adequate by the commissioner for not less than three years. A municipality having a population of not more than 20,000, according to the most recent federal decennial census, shall not be required to employ a full-time Executive Director for its program.

The commissioner may also provide limited assistance through the "Main Street New Jersey" program to any municipality through training, technical assistance and information on the revitalization of central business districts.

#### C.52:27D-455 Services provided to municipality selected for program.

- 4. The commissioner shall provide services to each municipality selected to participate in the "Main Street New Jersey" program at no additional cost to the municipality. Those services shall include, but shall not be limited to:
  - a. In-depth volunteer and executive director training;
- b. Advanced training on specific downtown issues, including but not limited to marketing, business recruitment, volunteer management and historic preservation;
  - c. Visits by professional consultants to help each municipality develop its strengths and plan

for the success of its downtown area;

- d. Small business development consulting services for local business owners;
- e. Marketing and public relations consulting for local businesses and "Main Street New Jersey" organizations;
  - f. Architectural design consulting for business and property owners;
  - g. Educational materials, including manuals and slide programs;
  - h. Links to local, State and federal "Main Street" community networks.

#### C.52:27D-456 Main Street New Jersey Advisory Board.

5. The Main Street New Jersey Advisory Board is established for the purposes of providing guidance and advocacy in formulating policy and assisting with the long-term planning and administration of the "Main Street New Jersey" program. The Main Street New Jersey Advisory Board shall consist of 19 members. Fifteen members shall serve in a voluntary capacity, to be appointed through a process to be determined by the commissioner. Each voluntary member shall have a demonstrated commitment to the goals of the "Main Street New Jersey" program. The voluntary members shall represent all geographic regions of the State.

The remaining four advisory board members shall serve ex officio and shall be a representative of the Historic Preservation Program in the Department of Environmental Protection, to be appointed by the Commissioner of Environmental Protection, a representative of the Neighborhood Preservation Program in the Department of Community Affairs, to be appointed by the Commissioner of Community Affairs, a representative of the Housing and Mortgage Finance Agency, to be appointed by the executive director of that agency, and a representative of the Commerce and Economic Development Commission, to be appointed by the chief operating officer of that commission.

The terms of the voluntary members so appointed, after the initial appointments, shall be three years, and each member may be reappointed. The terms of initial appointments of the voluntary members shall be staggered so that the terms of 1/3 of the advisory board's voluntary members shall expire annually. The advisory board members who are not State employees shall be entitled to reimbursement of their expenses incurred in connection with their duties on the advisory board.

#### C.52:27D-457 "Main Street New Jersey Program Fund."

6. There is established in the Department of Community Affairs the "Main Street New Jersey Program Fund," which shall consist of all funds appropriated to the "Main Street New Jersey" program by the Legislature, and also any gifts, contributions, grants or bequests received from the federal government or any other source. Money in the "Main Street New Jersey Program Fund" shall be used to carry out the provisions of P.L.2001, c.238 (C.52:27D-452 et seq.) and for no other purposes. Any funds remaining in the fund at the end of any fiscal year shall not lapse to the General Fund, but shall remain in the fund.

#### C.52:27D-458 Continued provision of assistance to municipalities selected prior to law.

- 7. The commissioner shall continue to provide the assistance required under P.L.2001, c.238 (C.52:27D-452 et seq.) to municipalities that were selected to participate in the "Main Street New Jersey" program prior to the effective date of P.L.2001, c.238 (C.52:27D-452 et seq.).
- 8. There shall be annually appropriated to the "Main Street New Jersey" program an amount necessary to effectuate the provisions of P.L.2001, c.238 (C.52:27D-452 et seq.).
  - 9. This act shall take effect immediately.

Approved August 31, 2001.