17:22A-26

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2001 **CHAPTER:** 210

NJSA: 17:22A-26 ("New Jersey Insurance Producer Licensing Act")

BILL NO: S2428 (Substituted for A3148)

SPONSOR(S): Cardinale

DATE INTRODUCED: May 24, 2001

COMMITTEE: ASSEMBLY: ----

SENATE: Commerce

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: **ASSEMBLY:** June 28, 2001

SENATE: June 28, 2001

DATE OF APPROVAL: August 15, 2001

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

(Amendments during passage denoted by superscript numbers)

S2428

SPONSORS STATEMENT: (Begins on page 18 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A3148

SPONSORS STATEMENT: (Begins on page 17 of original bill)
Yes

Bill and Sponsors Statement identical to S2428

Yes

ASSEMBLY:

	Identical to Ser	nate statement to S2428
	SENATE:	No
FLOOR AMENDMENT STATEMENTS:		No
LEGISLATIVE FISCAL ESTIMATE:		Yes
FINAL VERSION: (1 ST reprint)		Yes
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SENATE, No. 2428

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 24, 2001

Sponsored by: Senator GERALD CARDINALE District 39 (Bergen)

SYNOPSIS

The "New Jersey Insurance Producer Licensing Act of 2001."

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning the licensure of insurance producers, 2 supplementing Title 17 of the Revised Statutes, and repealing parts 3 of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

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2. This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

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- 3. As used in this act:
- "Business entity" means a corporation, association, partnership,
 limited liability company, limited liability partnership, or other legal
 entity.
- 21 "Commissioner" means the Commissioner of Banking and 22 Insurance.
 - "Department" means the Department of Banking and Insurance.
 - "Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.
 - "Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.
- "Insurance producer" means a person required to be licensed under the laws of this State to sell, solicit or negotiate insurance.
 - "Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.
 - "License" means a document issued by the commissioner authorizing a person to act as an insurance producer for the lines of authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent or commit an insurer.
- "Limited line credit insurance" includes credit life, credit disability, 44 credit property, credit unemployment, involuntary unemployment, 45 mortgage life, mortgage guaranty, mortgage disability, automobile 46 dealer gap insurance, and any other form of insurance offered in

1 connection with an extension of credit that is limited to partially or

- 2 wholly extinguishing that credit obligation that the commissioner
- 3 determines should be designated a form of limited line credit
- 4 insurance.
- "Limited line credit insurance producer" means a person who sells, 5 6 solicits or negotiates one or more forms of limited line credit insurance 7 coverage to individuals though a master corporate, group or individual
- 8 contract or policy.
- 9 "Limited lines insurance producer" means a person who is 10 authorized to sell, solicit or negotiate contracts or policies for a particular line of insurance as an agent for an insurer authorized to 11 write that line in this State which, by the nature of the line of business 12 13 and the manner by which it is marketed to the public, does not require 14 the professional competency demanded for an insurance producer
- 15 license. "NAIC" 16 means the National Association of Insurance
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- Commissioners, its affiliates or subsidiaries, or any agency or committee thereof. "Negotiate" means the act of conferring directly with or offering
- advice directly to a purchaser or prospective purchaser of a particular 20 21 contract or policy of insurance concerning any of the substantive 22 benefits, terms or conditions of the contract or policy, provided that
- 23 the person engaged in that act either: sells insurance or obtains
- insurance from insurers for purchasers. 24
 - "Person" means an individual or a business entity.
- 26 "Sell" means to exchange a contract or policy of insurance by any 27 means, for money or its equivalent, on behalf of an insurer.
- 28 "Solicit" means attempting to sell insurance or asking or urging a 29 person to apply for a particular kind of insurance from a particular 30 insurer.
- 31 "Surplus lines insurance producer" means a person who is 32
- authorized to sell, solicit or negotiate contracts or policies of insurance coverage on behalf of unauthorized insurers pursuant to "the 33
- 34 surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus
- lines" shall have the same meaning as generally accorded to it by that 35
- 36 act.
- 37 "Terminate" means the cancellation of the relationship between an insurance producer and the insurer or the termination of a producer's 38 39 authority to transact insurance.
- 40 "Uniform business entity application" means the current version of 41 the NAIC uniform business entity application for resident and nonresident business entities. 42
- "Uniform application" means the current version of the NAIC 43
- 44 uniform application for resident and nonresident insurance producer 45 licensing.

4. A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

- 5. a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license.
- b. A license as an insurance producer shall not be required of thefollowing:
 - (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
 - (a) The officer's, director's or employee's activities are executive, administrative, managerial, clerical or a combination of these, and are only indirectly related to the sale, solicitation or negotiation of insurance; or
 - (b) The officer's, director's or employee's function relates to underwriting, loss control, inspection or the processing, adjusting, investigating or settling of a claim on a contract or policy of insurance; or
 - (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale, solicitation or negotiation of insurance;
 - (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
 - (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;
- 45 (4) Employees of insurers or organizations employed by insurers 46 who are engaging in the inspection, rating or classification of risks, or

- 1 in the supervision of the training of insurance producers and who are 2 not individually engaged in the sale, solicitation or negotiation of 3 insurance;
- 4 (5) A person whose activities in this State are limited to advertising 5 without the intent to solicit insurance in this State through 6 communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, 7 8 provided that the person does not sell, solicit or negotiate insurance 9 that would insure risks residing, located or to be performed in this 10 State;
 - (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state;
 - (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission; or
 - (8) Employees of an insurer or insurance producer who respond to requests from contract or policyholders on existing contracts or policies if those employees are not directly compensated based on the volume of premiums that may result from these services and if those employees do not otherwise sell, solicit or negotiate insurance.

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- 6. a. An individual residing in this State and applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by the commissioner.
- The commissioner may make arrangements, including contracting with an outside testing service, for administering examinations and collecting the nonrefundable fee set forth in section
- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in 43 section 19 of this act.
- 44 d. An individual who fails to appear for the examination as 45 scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being 46

rescheduled for another examination.

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- 7. a. An individual applying for a resident insurance producer license shall make application to the commissioner on the uniform application and declare under penalty of refusal, suspension or revocation of the license that the statements made in the application are true, correct and complete to the best of the individual's knowledge and belief. Before approving the application, the commissioner shall find that the individual:
- 10 (1) Is at least 18 years of age;
 - (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
 - (3) Has completed a prelicensing course of study for the lines of authority for which the individual has applied as prescribed by the commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
 - (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
 - b. A business entity acting as an insurance producer shall obtain an insurance producer license. Application shall be made using the uniform business entity application. Before approving the application, the commissioner shall find that:
 - (1) The business entity has paid the fees set forth in section 19 of this act; and
 - (2) The business entity has designated a licensed insurance producer responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
 - c. The commissioner may require any documents reasonably necessary to verify the information contained in an application.
 - d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

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- 8. a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license. An insurance producer may receive qualification for a license in one or more of the following lines of authority:
- (1) Life-insurance coverage on human lives, including benefits of endowment and annuities, and which may include benefits in the event of death or dismemberment by accident and benefits for disability income:
- 44 (2) Accident and health or sickness-insurance coverage for 45 sickness, bodily injury or accidental death, and which may include 46 benefits for disability income;

- 1 (3) Property-insurance coverage for the direct or consequential 2 loss or damage to property of every kind;
- 3 (4) Casualty-insurance coverage against legal liability, including 4 that for death, injury or disability or damage to real or personal 5 property;
- 6 (5) Variable life and variable annuity products-insurance coverage provided under variable life insurance contracts, variable annuities or 8 any other life insurance or annuity product that reflects the investment experience of a separate account;
 - (6) Credit-limited line credit insurance;

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- (7) Any other line of insurance permitted under State law or 11 12 regulation.
 - b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
 - c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate the same license without the necessity of passing a written examination. However, a penalty in the amount of double the unpaid renewal fee shall be required for any renewal fee received after the due date.
 - d. A licensed insurance producer who is unable to comply with license renewal procedures due to military service or some other extenuating circumstance, such as long-term medical disability, may request a waiver of those procedures. The producer may also request a waiver of any examination requirement or any other fine or sanction imposed for failure to comply with renewal procedures.
 - e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority, the expiration date and any other information the commissioner deems necessary.
 - f. Licensees shall inform the commissioner by any means acceptable to the commissioner of a change of address within 30 days of the change.

37 9. a. Unless denied licensure pursuant to section 15 of this act, a 38 nonresident person shall receive a nonresident insurance producer

39 license if:

- 40 (1) The person is currently licensed as a resident insurance 41 producer in good standing in his home state;
 - (2) The person has submitted the proper request for licensure and has paid the fees required by section 19 of this act;
- 44 (3) The person has submitted or transmitted to the commissioner 45 the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and 46

- 1 (4) The person's home state awards nonresident insurance producer 2 licenses to residents of this State on the same basis.
 - b. The commissioner may verify the nonresident insurance producer's licensing status through the Producer Database maintained by the NAIC.
 - c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
 - d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident surplus lines insurance producer license pursuant to subsection a. of this section.
 - e. Subject to section 14 of this act, a person licensed as a limited line credit insurance or other type of limited lines insurance producer in his home state shall receive a nonresident limited lines insurance producer license, pursuant to subsection a. of this section, granting the same scope of authority as granted under the license issued by the producer's home state.

- 10. a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.
- b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

11. An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

45 12. a. The commissioner may issue a temporary insurance 46 producer license for a period not to exceed 180 days without requiring

- an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following cases:
 - (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
 - (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
 - (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
 - (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
 - b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

- 13 a. No license granting surplus lines authority shall be issued or renewed unless the applicant:
 - (1) Maintains a bona fide office in this State;
 - (2) Holds or will hold property/casualty authority; and
- (3) Has filed with the commissioner a bond in favor of the commissioner or his successors in office in an amount of not less than \$25,000, aggregate liability, with a surety approved by the commissioner. The commissioner may, in his discretion, require a bond in a larger amount commensurate with the volume of surplus lines business transacted or to be transacted by the licensee. The bond shall become payable to the commissioner upon failure of the licensee to comply with any of the requirements of subtitle 3 of Title 17 of the Revised Statutes, and shall continue in effect as long as the licensee holds surplus lines authority.
- b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any

contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not associated with the surplus lines producer, such as inspection services.

- 14. a. The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer. A person may act as a limited lines insurance producer for the lines of insurance authorized, from the date on which he is registered and until the date of termination, pursuant to the provisions of this act.
- b. Any insurer authorized in this State to transact the line or lines of insurance that may be marketed through a limited lines insurance producer, may contract, in writing, with any person to act as its limited lines insurance producer. An insurer shall register with the commissioner the name and business address of each limited lines insurance producer, together with any other information that the commissioner may require. The insurer shall provide written notice to the commissioner when any limited lines insurance producer contract is terminated.
- c. Prior to contracting with any person to act as a limited lines insurance producer pursuant to subsection b. of this section, the insurer shall satisfy itself that the person to be registered is capable, competent and worthy; has established a permanent, bona fide office in this State; and has successfully completed any educational and examination requirements that the commissioner may require by rule or regulation.
- d. A limited lines insurance producer shall be subject to suspension or revocation of registration privileges, or imposition of a fine, for any violation of applicable standards of conduct contained in section 15 of this act, or violation of any other specific standards of conduct that the commissioner may provide by rule or regulation for limited lines insurance producers.
- e. A limited lines insurance producer shall maintain a permanent office in this State in which the following items shall be kept:
- (1) A copy of the written agreement between himself and the insurer for which he serves as a limited lines insurance producer;
- (2) Evidence of the completion of educational and examination requirements as prescribed by the commissioner by rule or regulation;
- (3) A prominently displayed sign advising the public of the name of the insurer represented and the lines of insurance available;
- (4) Records of every insurance contract or policy written by the limited lines insurance producer; and
- 43 (5) Any other items or records that the commissioner may require 44 by rule or regulation.

15. a. The commissioner may place on probation, suspend, revoke

- 1 or refuse to issue or renew an insurance producer's license or may levy
- 2 a civil penalty in accordance with subsection c. of section 20 of this
- 3 act or any combination of actions, for any one or more of the 4 following causes:
- 5 (1) Providing incorrect, misleading, incomplete or materially untrue 6 information in the license application;
- 7 (2) Violating any insurance laws, or violating any regulation, 8 subpoena or order of the commissioner or of another state's insurance 9 regulator;
- 10 (3) Obtaining or attempting to obtain a license through 11 misrepresentation or fraud;
- 12 (4) Improperly withholding, misappropriating or converting any 13 monies or properties received in the course of doing insurance 14 business;
 - (5) Intentionally misrepresenting the terms of an actual or proposed insurance contract, policy or application for insurance;
- 17 (6) Having been convicted of a felony or crime of the fourth degree 18 or higher;
- 19 (7) Having admitted or been found to have committed any 20 insurance unfair trade practice or fraud;
 - (8) Using fraudulent, coercive or dishonest practices, or demonstrating incompetence, untrustworthiness or financial irresponsibility in the conduct of insurance business in this State or elsewhere;
 - (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
 - (10) Forging another's name to an application for insurance or to any document related to an insurance transaction;
- 29 (11) Improperly using notes or any other reference material to 30 complete an examination for an insurance producer license;
 - (12) Knowingly accepting insurance business from an individual who is not a licensed insurance producer;
 - (13) Failing to comply with an administrative or court order imposing a child support obligation; or
- 35 (14) Failing to pay income tax or comply with any administrative 36 or court order directing payment of income tax pursuant to Title 54A 37 of the New Jersey Statutes.
- 38 b. If the action by the commissioner is to nonrenew or to deny an application for an insurance producer license, the commissioner shall
- 40 notify the applicant or licensee and advise, in writing, the applicant or
- 41 licensee of the reason for the denial or nonrenewal of the license. The
- 42 applicant or licensee may make written demand upon the commissioner
- 43 for a hearing before the commissioner, or his designee, to determine
- 44 the reasonableness of the commissioner's action. The hearing shall be
- 45 held pursuant to the "Administrative Procedure Act," P.L.1968, c.410
- 46 (C.52:14B-1 et seq.).

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- 1 c. The insurance producer license of a business entity may be 2 suspended, revoked or refused if the commissioner finds, after hearing, 3 that an individual licensee's violation was known or should have been 4 known by one or more of the partners, officers or managers acting on behalf of the business entity and the violation was neither reported to 5
- 6 the commissioner nor corrective action taken.
- 7 d. The commissioner shall retain the authority to enforce the 8 provisions of and impose any penalty or remedy authorized by this act 9 and Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes against any person who is under investigation for or charged 10 with a violation of this act or Title 17 of the Revised Statutes or Title 11 12 17B of the New Jersey Statutes even if the person's license or 13 registration has been surrendered or has lapsed by operation of law.

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- An insurer or insurance producer shall not pay a commission, service fee, brokerage or other valuable consideration to a person for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage or other valuable consideration for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- c. Renewal or other deferred commissions may be paid to a person for selling, soliciting or negotiating insurance in this State if the person was required to be licensed under this act at the time of the sale, solicitation or negotiation and was so licensed at that time.
- 28 An insurer or insurance producer may pay or assign 29 commissions, service fees, brokerages or other valuable consideration 30 to an insurance agency or to persons who do not sell, solicit or 31 negotiate insurance in this State, unless the payment would violate 32 section 15 of P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), 33 34 section 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975, c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or 35 any other provision of law. 36

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- 17. a. An insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. An insurance producer who is not acting as an agent of an insurer is not required to become appointed.
- b. To appoint an insurance producer as its agent, the appointing insurer shall file, in a format approved by the commissioner, a notice 44 of appointment within 15 days from the date the agency contract is executed or the first insurance application is submitted by the insurance producer. An insurer may also elect to appoint an insurance 46

producer to all or some insurers within the insurer's holding company system or group by the filing of a single appointment request.

- c. Upon receipt of the notice of appointment, the commissioner shall verify within 30 days that the insurance producer is eligible for appointment. If the insurance producer is determined to be ineligible for appointment, the commissioner shall notify the insurer within five days of his determination.
- d. An insurer shall pay an appointment fee, in the amount and method of payment set forth in section 19 of this act for each insurance producer appointed by the insurer.
 - e. An insurer shall remit, in a manner prescribed by the commissioner, a renewal appointment fee in the amount set forth in section 19 of this act.

- 18. a. An insurer or authorized producer of the insurer that terminates the appointment, employment, contract or other insurance business relationship with an insurance producer shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner, if the reason for termination is one of the reasons set forth in section 15 of this act or if the insurer has knowledge that the producer was found by a court, government body, or self-regulatory organization authorized by law, to have engaged in any of the activities in section 15 of this act. Upon the written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination or activity of the producer.
- b. An insurer or authorized producer of the insurer that terminates the appointment, employment or contract with an insurance producer, for any reason not set forth in section 15 of this act, shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner. Upon written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination.
- c. The insurer or the authorized producer of the insurer shall promptly notify the commissioner in a format acceptable to the commissioner if, upon further review or investigation, the insurer discovers additional information that would have been reportable to the commissioner in accordance with subsection a. of this section had the insurer then known of its existence.
- d. (1) Within 15 days after making the notification required by this section, the insurer shall mail a copy of the notification to the insurance producer at his last known address. If the producer is terminated for any of the reasons listed in section 15 of this act, the insurer shall provide a copy of the notification to the producer at his last known address by certified mail, return receipt requested, postage

prepaid or by overnight delivery using a nationally recognized carrier.

- (2) Within 30 days after the insurance producer has received the original or additional notification, the producer may file written comments concerning the substance of the notification with the commissioner. The producer shall, by the same means, simultaneously send a copy of the comments to the reporting insurer, and the comments shall become a part of the commissioner's file and accompany every copy of a report distributed or disclosed for any reason about the producer as permitted under subsection f. of this section.
- e. (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection a. of this section was reported to the commissioner, provided that the propriety of any termination for cause under subsection a. is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.
- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.
- (3) Paragraph (1) or (2) of this subsection shall not abrogate or modify any existing statutory or common law privileges or immunities.
- f. (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil action. However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any

regulatory or legal action brought as a part of the commissioner's duties.

- (2) Neither the commissioner, nor any person who received documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.
- (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
- (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
- (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
- (c) May enter into agreements governing sharing and use of information consistent with this subsection.
- (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.
- (5) Nothing in this act shall prohibit the commissioner from releasing final, adjudicated actions including terminations for cause that are open to public inspection pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) to a database or other clearinghouse service maintained by the NAIC.
- g. An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

19. a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance

- producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue generated from these fees shall not be less than the total annual
- 5 revenue generated from equivalent fees for the preceding fiscal year.
- b. Applicants may be charged a fee for any licensing examination
 conducted pursuant to this act in an amount designated or approved
 by the commissioner.
- 9 c. All fees payable to the commissioner pursuant to this section are nonrefundable.
 - d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

- 20. a. The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
 - c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.
- d. In any formal proceeding, if the commissioner finds that the interests of the public require that immediate action be taken prior to completion of the hearing, the making of a determination and the entry of a final order, he may enter an appropriate order to be effective pending completion of the hearing and entry of a final order. These orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full hearing will be harmful to the public interest. Orders issued pursuant to this section shall be subject to an application to vacate upon 10 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative,

or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an injunction against specified acts or conduct in aid of the proceedings pending before him, including temporary injunctions and interim restraints.

- 7 21. a. The commissioner shall not assess a greater fee for an 8 insurance producer license or related service to a person not residing 9 in this State based solely on the fact that the person does not reside in this State.
 - b. The commissioner shall waive any license application requirements for a nonresident insurance producer license applicant with a valid license from his home state, except the requirements imposed by section 9 of this act, if the applicant's home state awards nonresident insurance producer licenses to licensees of this State on the same basis.
 - c. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis.

- 22. a. An insurance producer shall report to the commissioner any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this State within 30 days of the final disposition of the matter. This report shall include a copy of the order, consent order or other relevant legal documents.
- b. Within 30 days of the initial pretrial hearing date, an insurance producer shall report to the commissioner any criminal prosecution of the producer taken in any jurisdiction. The report shall include a copy of the initial complaint filed, the order resulting from the hearing and any other relevant legal documents.

23. The commissioner may, in accordance with "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) promulgate rules and regulations necessary to effectuate the purposes of this act.

39 24. P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of P.L.1996, c.69 (C.17:22A-14.1); and P.L.1997, c.429 (C.17:22A-16.1) are repealed.

25. This act shall take effect on the 180th day following enactment.

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1	STATEMENT
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3	This bill, the "New Jersey Insurance Producer Licensing Act of
4	2001," repeals the existing insurance producer licensing statute and
5	replaces it with a revised scheme, based on model legislation ("Model
6	Act") drafted by the National Association of Insurance Commissioners
7	(NAIC) in response to recent federal legislation.
8	On November 2, 1999, President Clinton signed into law the
9	Financial Services Modernization Act, Pub. L.106-102, more
0	commonly known as the "Gramm-Leach-Bliley Act," the primary
1	purpose of which was to repeal restrictions on banks affiliating with
2	securities firms and to facilitate affiliation among banks, securities
3	firms and insurance companies. That act authorizes the creation of a
4	new federal bureaucracy, the National Association of Registered
5	Agents and Brokers (NARAB) unless, within three years of enactment,
6	or November 12, 2002, a majority of states have enacted uniform laws
7	and regulations governing the licensure of insurance producers, or a
8	majority of states have enacted reciprocal laws and regulations
9	governing the licensure of nonresident producers. NARAB would be
20	a national licensing authority that would draw on existing state laws
21	to devise uniform licensing requirements and would serve as the
22	mechanism through which insurance producers (agents and brokers)
23	could obtain licenses for any state in which they wish to do business.
24	The ultimate effect, however, would be that the new federal scheme
25	would preempt the traditional responsibilities of the states in the area
26	of insurance regulation authorized by the federal McCarran-Ferguson
27	Act of 1945.
28	In response to the NARAB provisions of Gramm-Leach-Bliley, the
29	NAIC adopted the Producer Licensing Model Act in January of 2000.
30	The Model Act establishes uniform standards for insurance producer
31	licensing among the states and creates a system of reciprocity for
32	nonresident insurance producer licensing. It allows insurance
33	producers licensed in one jurisdiction to conduct business in all other
34	participating jurisdictions.
35	State enactment of the uniformity and reciprocity provisions of the
36	Model Act will help assure the continued primacy of the states to
37	regulate the business of insurance. By preventing NARAB from taking
88	effect, it will also help spur the speedy and cost effective operation of
39 10	the U.S. insurance market and, in turn, help gain and maintain the
10 11	access of American business to international insurance markets. In several states, legislation has already been introduced or enacted in
F I	Several states, registration has affeauly been introduced of enacted in

Specifically, the bill defines key terms (section 3) and establishes

response to the NARAB provisions of Gramm-Leach-Bliley. In some

cases, the legislative proposals adopt only the reciprocity provisions

necessary to preempt NARAB; in others, the NAIC Model Act is

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adopted in its entirety.

- 1 examination and licensing requirements, including individual and
- 2 business entity licenses, using NAIC uniform applications (sections
- 3 4,6-8). It provides for nonresident licensing and reciprocity among
- 4 state licensees, through the NAIC Producer Database (sections 9 and
- 5 10). It lists individuals and entities who are exempt from its licensing
- 6 provisions (section 5) and allows for temporary licenses under certain
- 7 circumstances (section 12). The bill further provides for the licensing
- 8 of surplus lines insurance producers and for the registration of limited
- 9 lines insurance producers, which lines may be established by the
- 10 Commissioner of Banking and Insurance by regulation (sections 13
- 11 and 14).
- 12 Under the bill, the commissioner is authorized to place on
- probation, suspend or revoke, or refuse to issue or renew, an insurance
- 14 producer's license, or may levy civil penalties for one or more of
- 15 several specified causes (section 15). Additionally, the bill provides for
- agency appointments and termination of those appointments (sections
- 17 16, 17 and 18). The bill also authorizes the commissioner to set fees
- 18 for examination, licensing, filings and document processing; to
- conduct investigations; and to promulgate regulations to administer the bill's provisions (section 19, 20 and 23). Finally, the existing "New
- 21 Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is
- 22 repealed (section 24).

SENATE COMMERCE COMMITTEE

STATEMENT TO

SENATE, No. 2428

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 11, 2001

The Senate Commerce Committee reports favorably and with committee amendments Senate Bill No. 2428.

This bill, as amended by the committee, repeals the existing insurance producer licensing statute, enacted in 1987, and replaces it with a revised scheme based on model legislation (Model Act) drafted by the National Association of Insurance Commissioners (NAIC) in response to recent federal legislation, the Financial Services Modernization Act, Pub. L.106-102, more commonly known as the "Gramm-Leach-Bliley Act" or "GLBA." The GLBA would impose a nationwide licensing scheme unless, within three years of its enactment, or November 12, 2002, a majority of states have enacted uniform laws governing the licensure of insurance producers, or have enacted reciprocal laws and regulations governing the licensure of nonresident producers.

The bill defines key terms and establishes examination and licensing requirements, including individual and business entity licenses, using NAIC uniform applications. An applicant for a resident insurance producer license must:

- a. Be at least 18 years of age;
- b. Have not committed any act that is a ground for denial, suspension or revocation of a license;
- c. Have completed a prelicensing course of study for the lines of authority for which the applicant applied; and
- d. Successfully pass the examinations for the lines of authority for which the applicant applied.

An insurance producer may receive qualification for a license in one or more of the following lines of authority: life-insurance coverage; accident and health or sickness-insurance coverage; property-insurance coverage; casualty-insurance coverage; variable life and variable annuity products-insurance coverage; credit-limited line credit insurance; personal lines-property and casualty insurance coverage; and any other line of insurance permitted by law.

A nonresident person shall receive a nonresident insurance producer license if: the person is currently licensed as a resident insurance producer in good standing in his home state and the person's home state awards nonresident insurance producer licenses to residents of this State on the same basis. An individual who applies for an insurance producer license in this State who is licensed for the same lines of authority in another state is not required to complete any prelicensing education or examination. Each licensed nonresident insurance producer is deemed to have appointed the commissioner as agent to receive service of original legal process in this State in any cause of action or legal proceeding arising within this State out of transactions under the license. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis. The bill provides for reciprocity among states for nonresident licensees, one of the principal requirements of the GLBA.

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Among the key innovations of the Model Act, the bill defines a producer's "home state" as the state in which the producer either maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer. New Jersey currently requires resident licenses of those producers whose principal residence is in the State and those who have an office in New Jersey. The bill lists individuals and entities who are exempt from its licensing provisions, such as officers, directors and employees of insurers not receiving any commission on policies written or sold and whose activities with the insurer are primarily executive, administrative, managerial or clerical. Employees who respond to requests from policyholders on existing policies and who are not directly compensated based on the volume of premiums that may result, as in the case of "direct writer" insurers, who were exempt from licensure under an earlier version of the Model Act, are not exempted under the bill. The bill continues the current requirement of licensing of surplus lines insurance producers, but in keeping with GLBA reciprocity, eliminates the requirement for maintaining an office in New Jersey. The bill requires, for the first time, licensing of limited lines insurance producers, which lines will be established by the Commissioner of Banking and Insurance by regulation.

Under the bill, the commissioner is authorized to place on probation, suspend or revoke, or refuse to issue or renew, an insurance producer's license, or may levy civil penalties for one or more of several specified causes. Several additional causes for such action are added to the Model Act's provisions from the current New Jersey law. Additionally, the bill provides for agency appointments and termination of those appointments by insurers. The bill also authorizes the commissioner to set fees for examination, licensing, filings and document processing; to conduct investigations; and to promulgate regulations to administer the bill's provisions. The commissioner is

also authorized to provide for the orderly transition of license types and authorities. Amendments to the surplus lines law, made necessary by the revised licensing scheme, are also included.

Finally, the existing "New Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is repealed. The bill will take effect immediately, but its substantive provisions will remain inoperative until the adoption of implementing regulations. In no event, however, shall the bill take effect later than November 12, 2002, the date established by the federal legislation as the date by which a majority of states must pass legislation to avoid the national regulatory scheme contemplated by GLBA.

[First Reprint] SENATE, No. 2428

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 24, 2001

Sponsored by: Senator GERALD CARDINALE District 39 (Bergen)

Co-Sponsored by:

Assemblywoman Farragher and Assemblyman Corodemus

SYNOPSIS

The "New Jersey Insurance Producer Licensing Act of 2001."

CURRENT VERSION OF TEXT

As reported by the Senate Commerce Committee on June 11, 2001, with amendments.



(Sponsorship Updated As Of: 6/29/2001)

AN ACT concerning the licensure of insurance producers, ¹amending

P.L.1960, c.32, ¹ supplementing Title 17 of the Revised Statutes

[,] and repealing parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. ¹(New section)¹ This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

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2. ¹(New section)¹ This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

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3. ¹(New section) ¹ As used in this act:

"Business entity" means a corporation, association, partnership,
limited liability company, limited liability partnership, or other legal
entity.

21 "Commissioner" means the Commissioner of Banking and 22 Insurance.

"Department" means the Department of Banking and Insurance.

"Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.

"Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.

¹"Insurance consultant" means a person, who for a commission, brokerage fee, or other consideration, acts or holds himself out to the public or any licensee as offering any advice, counsel, opinion or service with respect to the benefits, advantages or disadvantages under any insurance policy or contract that is or could be issued in this State, but shall not include bank trust officers, attorneys-at-law and certified public accountants who negotiate contracts on behalf of others or provide general financial counsel if no commission or brokeroes fee in

40 provide general financial counsel if no commission or brokerage fee is

41 paid for those services.¹

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SCM committee amendments adopted June 11, 2001.

1 "Insurance producer" means a person required to be licensed under 2 the laws of this State to sell, solicit or negotiate insurance.

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"Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.

"License" means a document issued by the commissioner 6 authorizing a person to act as an insurance producer for the lines of 8 authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent 10 or commit an insurer.

"Limited line credit insurance" includes credit life, credit disability, credit property, credit unemployment, involuntary unemployment, mortgage life, mortgage guaranty, mortgage disability, automobile dealer gap insurance, and any other form of insurance offered in connection with an extension of credit that is limited to partially or wholly extinguishing that credit obligation that the commissioner determines should be designated a form of limited line credit insurance.

"Limited line credit insurance producer" means a person who sells, solicits or negotiates one or more forms of limited line credit insurance coverage to individuals though a master corporate, group or individual contract or policy.

¹Limited lines insurance" means those lines of insurance established pursuant to section 14 of this act or any other line of insurance that the commissioner determines is necessary to recognize for the purposes of complying with subsection e. of section 9 of this act.¹

"Limited lines insurance producer" means a person who is authorized ¹[to sell, solicit or negotiate contracts or policies for a particular line of insurance as an agent for an insurer authorized to write that line in this State which, by the nature of the line of business and the manner by which it is marketed to the public, does not require the professional competency demanded for an insurance producer license] by the commissioner to sell, solicit or negotiate limited lines insurance or to engage in the business of an insurance consultant¹.

"NAIC" means the National Association of Insurance Commissioners, its affiliates or subsidiaries, or any agency or committee thereof.

"Negotiate" means the act of conferring directly with or offering advice directly to a purchaser or prospective purchaser of a particular contract or policy of insurance concerning any of the substantive benefits, terms or conditions of the contract or policy, provided that the person engaged in that act either: sells insurance or obtains insurance from insurers for purchasers.

44 "Person" means an individual or a business entity.

45 "Sell" means to exchange a contract or policy of insurance by any 46 means, for money or its equivalent, on behalf of an insurer.

S2428 [1R] CARDINALE

"Solicit" means attempting to sell insurance or asking or urging a person to apply for a particular kind of insurance from a particular insurer.

"Surplus lines insurance producer" means a person who is authorized to sell, solicit or negotiate contracts or policies of insurance coverage on behalf of unauthorized insurers pursuant to "the surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus lines" shall have the same meaning as generally accorded to it by that act.

"Terminate" means the cancellation of the relationship between an insurance producer and the insurer or the termination of a producer's authority to transact insurance.

"Uniform business entity application" means the current version of the NAIC uniform business entity application for resident and nonresident business entities.

"Uniform application" means the current version of the NAIC uniform application for resident and nonresident insurance producer licensing.

4. ¹(New section) ¹ A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

- 5. ¹(New section)¹ a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license. ¹In this section, the term "insurer" does not include an insurer's officers, directors, employees, subsidiaries or affiliates.¹
- b. A license as an insurance producer shall not be required of the following:
- (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
- (a) The officer's, director's or employee's activities are executive, administrative, managerial, clerical or a combination of these, and are only indirectly related to the sale, solicitation or negotiation of insurance; or
- (b) The officer's, director's or employee's function relates to underwriting, loss control, inspection or the processing, adjusting, investigating or settling of a claim on a contract or policy of insurance; or
- (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale,

1 solicitation or negotiation of insurance;

- (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
 - (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;
 - (4) Employees of insurers or organizations employed by insurers who are engaging in the inspection, rating or classification of risks, or in the supervision of the training of insurance producers and who are not individually engaged in the sale, solicitation or negotiation of insurance;
 - (5) A person whose activities in this State are limited to advertising without the intent to solicit insurance in this State through communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, provided that the person does not sell, solicit or negotiate insurance that would insure risks residing, located or to be performed in this State;
 - (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state; ¹or¹
 - (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission [; or
- 44 (8) Employees of an insurer or insurance producer who respond to 45 requests from contract or policyholders on existing contracts or 46 policies if those employees are not directly compensated based on the

volume of premiums that may result from these services and if those employees do not otherwise sell, solicit or negotiate insurance]¹.

6. ¹(New section)¹ a. ¹[An] A resident¹ individual ¹[residing in this State and]¹ applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by

the commissioner.
b. The commissioner may make arrangements, including contracting
with an outside testing service, for administering examinations and
collecting the nonrefundable fee set forth in section 19 of this act.

- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in section 19 of this act.
- d. An individual who fails to appear for the examination as scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being rescheduled for another examination.

- 7. ¹(New section)¹ a. An individual applying for a resident insurance producer license shall make application to the commissioner on the uniform application and declare under penalty of refusal, suspension or revocation of the license that the statements made in the application are true, correct and complete to the best of the individual's knowledge and belief. Before approving the application, the commissioner shall find that the individual:
 - (1) Is at least 18 years of age;
- (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
- (3) Has completed a prelicensing course of study for the lines of authority for which the individual has applied as prescribed by the commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
- (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
- b. A business entity acting as an insurance producer shall obtain an insurance producer license. Application shall be made using the uniform business entity application. Before approving the application, the commissioner shall find that:
- 44 (1) The business entity has paid the fees set forth in section 19 of 45 this act; and
 - (2) The business entity has designated a licensed insurance

- producer ¹or producers ¹ responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
 - c. The commissioner may require any documents reasonably necessary to verify the information contained in an application.
 - d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

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- 8. ¹(New section)¹ a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license.

 An insurance producer may receive qualification for a license in one or
- An insurance producer may receive qualification for a license in one or more of the following lines of authority:
- (1) Life-insurance coverage on human lives, including benefits of endowment and annuities, and which may include benefits in the event of death or dismemberment by accident and benefits for disability income;
- 19 (2) Accident and health or sickness-insurance coverage for 20 sickness, bodily injury or accidental death, and which may include 21 benefits for disability income;
- 22 (3) Property-insurance coverage for the direct or consequential 23 loss or damage to property of every kind;
 - (4) Casualty-insurance coverage against legal liability, including that for death, injury or disability or damage to real or personal property;
 - (5) Variable life and variable annuity products-insurance coverage provided under variable life insurance contracts, variable annuities or any other life insurance or annuity product that reflects the investment experience of a separate account;
 - (6) Credit-limited line credit insurance;
 - (7) ¹Personal lines property and casualty insurance coverage sold to individuals and families for primarily noncommercial purposes:
- 34 (8)¹ Any other line of insurance permitted under ¹[State] any¹ law or regulation ¹of this State¹.
 - b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
- c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate the same license without the necessity of passing a written examination. However, a penalty in ¹[the] an ¹ amount ¹[of] not to exceed ¹ double the unpaid renewal fee shall be required for any renewal fee received after the due date.
- d. A licensed insurance producer who is unable to comply with

- 1 license renewal procedures due to military service or some other
- 2 extenuating circumstance, such as long-term medical disability, may
- 3 request a waiver of those procedures. The producer may also request
- 4 a waiver of any examination requirement or any other fine or sanction
- 5 imposed for failure to comply with renewal procedures.
- e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority,
- $8\quad \text{ the expiration date and any other information the commissioner deems}$
- 9 necessary.
- f. Licensees shall inform the commissioner by any means acceptable to the commissioner of a change of address within 30 days of the change.

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- 9. ¹(New section)¹ a. Unless denied licensure pursuant to section 15 of this act, a nonresident person shall receive a nonresident insurance producer license if:
- (1) The person is currently licensed as a resident insurance producer in good standing in his home state;
- (2) The person has submitted the proper request for licensure and has paid the fees required by section 19 of this act;
- (3) The person has submitted or transmitted to the commissioner the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and
- 24 (4) The person's home state awards nonresident insurance producer 25 licenses to residents of this State on the same basis.
 - b. The commissioner may verify the nonresident insurance producer's licensing status through the Producer Database maintained by the NAIC.
 - c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
 - d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident surplus lines insurance producer license pursuant to subsection a. of this section.
 - e. Subject to section 14 of this act, a person licensed as a limited line credit insurance or other type of limited lines insurance producer in his home state shall receive a nonresident limited lines insurance producer license, pursuant to subsection a. of this section, granting the same scope of authority as granted under the license issued by the producer's home state.
- 1 f. Each licensed nonresident insurance producer shall, by
 application for and issuance of, a license be deemed to have appointed
 the commissioner as agent to receive service of original legal process

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in this State in any cause of action or legal proceedings arising within this State out of transactions under the license. Service upon the commissioner shall be of the same force and effect as if served on the nonresident insurance producer. This appointment shall be irrevocable for as long as there can be any cause of action against the nonresident insurance producer arising out of insurance transactions for which a nonresident insurance producer license is required. Duplicate copies of the legal process shall be served upon the commissioner. At the time

9 of service the commissioner shall be paid a fee established pursuant to 10 section 19 of this act payable as costs in the action. Upon receiving

section 19 of this act payable as costs in the action. Upon receiving service, the commissioner shall send one of the copies by registered or certified mail, return receipt requested, to the named nonresident insurance producer at his last known business or residence address.

g. The commissioner shall be immune from all civil actions resulting from the licensee's failure to receive service of process if the commissioner, pursuant to subsection f. of this section, forwards the service to the last business or residence address filed by the licensee as his address. Immunity under this subsection is in no way intended to diminish or otherwise affect the immunity available to the commissioner pursuant to the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq.¹

10. ¹(New section)¹ a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.

b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

11. ¹(Newsection)¹ An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

- 12. ¹(New section)¹ a. The commissioner may issue a temporary insurance producer license for a period not to exceed 180 days without requiring an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following cases:
 - (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
 - (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
 - (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
 - (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
 - b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

- 13. ¹(New section)¹ a. No license granting surplus lines authority shall be issued or renewed unless the applicant¹[:
 - (1) Maintains a bona fide office in this State;
 - (2) Holds holds or will hold property/casualty authority; and
- (3) Has filed with the commissioner a bond in favor of the commissioner or his successors in office in an amount of not less than \$25,000, aggregate liability, with a surety approved by the commissioner. The commissioner may, in his discretion, require a bond in a larger amount commensurate with the volume of surplus lines business transacted or to be transacted by the licensee. The bond shall become payable to the commissioner upon failure of the licensee to comply with any of the requirements of subtitle 3 of Title 17 of the Revised Statutes, and shall continue in effect as long as the licensee

holds surplus lines authority] property and casualty authorities¹.

b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not associated with the surplus lines producer, such as inspection services.

- 14. ¹[a.] (New section)¹ The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer. ¹[A person may act as a limited lines insurance producer for the lines of insurance authorized, from the date on which he is registered and until the date of termination, pursuant to the provisions of this act.
- b. Any insurer authorized in this State to transact the line or lines of insurance that may be marketed through a limited lines insurance producer, may contract, in writing, with any person to act as its limited lines insurance producer. An insurer shall register with the commissioner the name and business address of each limited lines insurance producer, together with any other information that the commissioner may require. The insurer shall provide written notice to the commissioner when any limited lines insurance producer contract is terminated.
 - c. Prior to contracting with any person to act as a limited lines insurance producer pursuant to subsection b. of this section, the insurer shall satisfy itself that the person to be registered is capable, competent and worthy; has established a permanent, bona fide office in this State; and has successfully completed any educational and examination requirements that the commissioner may require by rule or regulation.
 - d. A limited lines insurance producer shall be subject to suspension or revocation of registration privileges, or imposition of a fine, for any violation of applicable standards of conduct contained in section 15 of this act, or violation of any other specific standards of conduct that the commissioner may provide by rule or regulation for limited lines insurance producers.
 - e. A limited lines insurance producer shall maintain a permanent office in this State in which the following items shall be kept:
 - (1) A copy of the written agreement between himself and the insurer for which he serves as a limited lines insurance producer;
 - (2) Evidence of the completion of educational and examination requirements as prescribed by the commissioner by rule or regulation;
 - (3) A prominently displayed sign advising the public of the name of the insurer represented and the lines of insurance available;
 - (4) Records of every insurance contract or policy written by the limited lines insurance producer; and
- 45 (5) Any other items or records that the commissioner may require by rule or regulation.]¹.

- 1 15. \(^1\)(New section)\(^1\) a. The commissioner may place on probation, suspend, revoke or refuse to issue or renew an insurance producer's
- 3 license or may levy a civil penalty in accordance with subsection c. of
- 4 section 20 of this act or any combination of actions, for any one or 5 more of the following causes:
- 6 (1) Providing incorrect, misleading, incomplete or materially untrue 7 information in the license application;
- 8 (2) Violating any insurance laws, or violating any regulation, 9 subpoena or order of the commissioner or of another state's insurance 10 regulator;
- 11 (3) Obtaining or attempting to obtain a license through 12 misrepresentation or fraud;
- 13 (4) Improperly withholding, misappropriating or converting any 14 monies or properties received in the course of doing insurance 15 business;
- 16 (5) Intentionally misrepresenting the terms of an actual or 17 proposed insurance contract, policy or application for insurance;
- 18 (6) Having been convicted of a felony or crime of the fourth degree 19 or higher;
- 20 (7) Having admitted or been found to have committed any 21 insurance unfair trade practice or fraud;
- 22 (8) Using fraudulent, coercive or dishonest practices, or 23 demonstrating incompetence, untrustworthiness or financial 24 irresponsibility in the conduct of insurance business in this State or 25 elsewhere;
 - (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
 - (10) Forging another's name to an application for insurance or to any document related to an insurance transaction;
- 30 (11) Improperly using notes or any other reference material to 31 complete an examination for an insurance producer license;
- 32 (12) Knowingly accepting insurance business from an ¹[individual 33 who is not a licensed] unlicensed insurance producer;
- 34 (13) Failing to comply with an administrative or court order 35 imposing a child support obligation; ¹[or]¹
- 36 (14) Failing to pay income tax or comply with any administrative 37 or court order directing payment of income tax pursuant to Title 54A 38 of the New Jersey Statutes¹;
- (15) Intentionally withholding material information or making a
 material misstatement in an application for a license;
- 41 (16) Committing any fraudulent act;

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- 42 (17) Knowingly facilitating or assisting another person in violating 43 any insurance laws; or
- 44 (18) Failing to notify the commissioner within 30 days of his 45 conviction of any crime, indictment or the filing of any formal criminal 46 charges, or the suspension or revocation of any insurance license or

- 1 authority by a state, other than this State, or the initiation of formal
- 2 disciplinary proceedings in a state, other than this State, affecting the
- 3 producer's insurance license; or failing to obtain the written consent
- 4 pursuant to 18 U.S.C. sections 1033 and 1034; or failing to supply any
- 5 documentation that the commissioner may request in connection
- 6 therewith¹.
- 7 b. If the action by the commissioner is to nonrenew or to deny an
- 8 application for an insurance producer license, the commissioner shall
- 9 notify the applicant or licensee and advise, in writing, the applicant or
- 10 licensee of the reason for the denial or nonrenewal of the license. The
- 11 applicant or licensee may make written demand upon the commissioner
- 12 for a hearing before the commissioner, or his designee, to determine
- 13 the reasonableness of the commissioner's action. The hearing shall be 14
 - held pursuant to the "Administrative Procedure Act," P.L.1968, c.410
- 15 (C.52:14B-1 et seq.).
- c. The insurance producer license of a business entity may be 16
- 17 suspended, revoked or refused if the commissioner finds, after hearing,
- 18 that an individual licensee's violation was known or should have been
- 19 known by one or more of the partners, officers or managers acting on
- 20 behalf of the business entity and the violation was neither reported to
- 21 the commissioner nor corrective action taken.
- 22 d. The commissioner shall retain the authority to enforce the
- 23 provisions of and impose any penalty or remedy authorized by this act
- and Title 17 of the Revised Statutes or Title 17B of the New Jersey 24
- 25 Statutes against any person who is under investigation for or charged
- 26 with a violation of this act or Title 17 of the Revised Statutes or Title
- 27 17B of the New Jersey Statutes even if the person's license or
- 28 registration has been surrendered or has lapsed by operation of law.
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- 16. (New section) a. An insurer or insurance producer shall not 30
- pay a commission, service fee, brokerage or other valuable 31
- 32 consideration to a person for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under 33
- 34 this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage 35
- 36 or other valuable consideration for selling, soliciting or negotiating
- 37 insurance in this State if that person is required to be licensed under
- 38 this act and is not so licensed.
- 39 c. Renewal or other deferred commissions may be paid to a person
- 40 for selling, soliciting or negotiating insurance in this State if the person
- 41 was required to be licensed under this act at the time of the sale,
- 42 solicitation or negotiation and was so licensed at that time.
- 43 d. An insurer or insurance producer may pay or assign commissions,
- 44 service fees, brokerages or other valuable consideration to an
- 45 insurance agency or to persons who do not sell, solicit or negotiate
- insurance in this State, unless the payment would violate section 15 of 46

- 1 P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114
- 2 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), section
- 3 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975,
- 4 c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or any other
- 5 provision of law.

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- 17. ¹[a. An insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. An insurance producer who is not acting as an agent of an insurer is not required to become appointed.
- b. To appoint an insurance producer as its agent, the appointing insurer shall file, in a format approved by the commissioner, a notice of appointment within 15 days from the date the agency contract is executed or the first insurance application is submitted by the insurance producer. An insurer may also elect to appoint an insurance producer to all or some insurers within the insurer's holding company system or group by the filing of a single appointment request.
- c. Upon receipt of the notice of appointment, the commissioner shall verify within 30 days that the insurance producer is eligible for appointment. If the insurance producer is determined to be ineligible for appointment, the commissioner shall notify the insurer within five days of his determination.
- d. An insurer shall pay an appointment fee, in the amount and method of payment set forth in section 19 of this act for each insurance producer appointed by the insurer.
 - e. An insurer shall remit, in a manner prescribed by the commissioner, a renewal appointment fee in the amount set forth in section 19 of this act.]
- (New section) a. Any insurer authorized to transact business in this State may, by written contract, appoint as its agent, a person that holds a valid insurance producer license issued in accordance with the
- provisions of this act. The contract shall authorize the insurance
 producer to act as an agent for the appointing insurer for all lines of
- 34 insurance for which the insurer is authorized in this State and the agent
- 35 holds authority in this State, unless specifically limited. The contract
- 36 shall contain the duties, responsibilities and limitations of authority
- 37 <u>between the agent and the appointing insurer, and the agent shall abide</u>
- 38 by its terms. While the agent is properly licensed, an agency
- 39 appointment shall continue in effect until termination in accordance
- 40 with this act. Both the appointing insurer and the appointed agent
- 41 <u>shall maintain a copy of the agency contract in their office, and shall</u>
- 42 <u>make the contract available for inspection by the commissioner upon</u>
- 43 request. Nothing contained in this subsection shall be construed as
- 44 granting the commissioner the authority to determine contractual
- disputes between an appointing insurer and an appointed agent.
- b. Upon the cancellation of an agency contract in accordance with

- 1 section 1 of P.L.1970, c.217 (C.17:22-6.14a), the insurer shall within
- 2 15 days file written notice of cancellation with the commissioner.
- 3 Notice of cancellation shall be on a form prescribed by the
- 4 <u>commissioner and shall indicate the date of cancellation and the reason</u>
- 5 therefor. Agency appointment shall not terminate until the notice of
- 6 cancellation has been filed with the commissioner. The requirements
- 7 of this subsection shall not affect any notice or filing requirements
- 8 otherwise established by law.
- c. Any insurer appointing an agent pursuant to this section shall file
 with the commissioner, on a form prescribed by the commissioner, a
- 11 <u>notice of appointment providing the names and business addresses of</u>
- 12 <u>its agents, including notice of any limitations on the agent's authority.</u>
- 13 The filing of a single notice of appointment by each insurer
- 14 <u>represented by a licensed business entity shall cover all of its licensed</u>
- 15 <u>producers.</u>
- d. The filing of notice of appointment pursuant to subsection c. of
- 17 <u>this section shall constitute notice that the named insurance producer</u>
- has been appointed an agent for any subsidiary or affiliate company of
- 19 the insurer if certified copies of any resolution duly adopted by the
- 20 <u>board of directors of each insurer requesting that authority are filed</u>
- 21 with the commissioner. The resolution shall also designate the primary
- 22 <u>insurer for which all of the insurer's agents shall be appointed.</u>¹
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- 24 18. ¹(New section)¹ a. ¹[An insurer or authorized producer of the
- 25 insurer that terminates the appointment, employment, contract or other
- 26 insurance business relationship with an insurance producer shall notify
- the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner, if the
- 29 reason for termination is one of the reasons set forth in section 15 of
- 30 this act or if the insurer has knowledge that the producer was found by
- a court, government body, or self-regulatory organization authorized
- 32 by law, to have engaged in any of the activities in section 15 of this
- act. Upon the written request of the commissioner, the insurer shall
- 34 provide additional information, documents, records or other data
- 35 pertaining to the termination or activity of the producer.
- b. An insurer or authorized producer of the insurer that terminates
- 37 the appointment, employment or contract with an insurance producer,
- for any reason not set forth in section 15 of this act, shall notify the commissioner within 30 days following the effective date of the
- commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner. Upon
- 41 written request of the commissioner, the insurer shall provide
- 42 additional information, documents, records or other data pertaining to
- 43 the termination.
- c. The insurer or the authorized producer of the insurer shall
- 45 promptly notify the commissioner in a format acceptable to the
- 46 commissioner if, upon further review or investigation, the insurer

discovers additional information that would have been reportable to the commissioner in accordance with subsection a. of this section had the insurer then known of its existence.

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- d. (1) Within 15 days after making the notification required by this section, the insurer shall mail a copy of the notification to the insurance producer at his last known address. If the producer is terminated for any of the reasons listed in section 15 of this act, the insurer shall provide a copy of the notification to the producer at his last known address by certified mail, return receipt requested, postage prepaid or by overnight delivery using a nationally recognized carrier.
- (2) Within 30 days after the insurance producer has received the original or additional notification, the producer may file written comments concerning the substance of the notification with the commissioner. The producer shall, by the same means, simultaneously send a copy of the comments to the reporting insurer, and the comments shall become a part of the commissioner's file and accompany every copy of a report distributed or disclosed for any reason about the producer as permitted under subsection f. of this section.
- e.] 1 (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to ¹section 17 of this act or ¹ this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection ¹[a.]b.¹ of ¹[this] ¹ section ¹17 of this act¹ was reported to the commissioner, provided that the propriety of any termination for cause ¹[under subsection a.] ¹ is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.
- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.
- 45 (3) Paragraph (1) or (2) of this subsection shall not abrogate or 46 modify any existing statutory or common law privileges or immunities.

- ¹[f.] <u>b.</u> ¹ (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any regulatory or legal action brought as a part of the commissioner's duties.
 - (2) Neither the commissioner, nor any person who received documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.

- (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
- (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
- (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
- (c) May enter into agreements governing sharing and use of information consistent with this subsection.
- (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.
- 42 (5) Nothing in this act shall prohibit the commissioner from 43 releasing final, adjudicated actions including terminations for cause 44 that are open to public inspection pursuant to P.L.1963, c.73 45 (C.47:1A-1 et seq.) to a database or other clearinghouse service 46 maintained by the NAIC.

¹[g.] c. ¹ An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

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- 19. ¹(New section)¹ a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue generated from these fees shall not be less than the total annual revenue generated from equivalent fees for the preceding fiscal year.
- b. Applicants may be charged a fee for any licensing examination conducted pursuant to this act in an amount designated or approved by the commissioner.
- c. All fees payable to the commissioner pursuant to this section are nonrefundable.
- d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

- 20. ¹(New section)¹ a. The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
- c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.

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d. In any formal proceeding, if the commissioner finds that the interests of the public require that immediate action be taken prior to completion of the hearing, the making of a determination and the entry of a final order, he may enter an appropriate order to be effective pending completion of the hearing and entry of a final order. These orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full hearing will be harmful to the public interest. Orders issued pursuant to this section shall be subject to an application to vacate upon 10 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative, or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an injunction against specified acts or conduct in aid of the proceedings pending before him, including temporary injunctions and interim restraints.

- 21. ¹(New section)¹ a. The commissioner shall not assess a greater fee for an insurance producer license or related service to a person not residing in this State based solely on the fact that the person does not reside in this State.
- b. The commissioner shall waive any license application requirements for a nonresident insurance producer license applicant with a valid license from his home state, except the requirements imposed by section 9 of this act, if the applicant's home state awards nonresident insurance producer licenses to licensees of this State on the same basis.
- c. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis.

22. ¹(New section)¹ a. An insurance producer shall report to the commissioner any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this State within 30 days of the final disposition of the matter. This report shall include a copy of the order, consent order or other relevant legal documents.

b. Within 30 days of the initial pretrial hearing date, an insurance producer shall report to the commissioner any criminal prosecution of the producer taken in any jurisdiction. The report shall include a copy of the initial complaint filed, the order resulting from the hearing and any other relevant legal documents.

- 1 ¹23. Section 8 of P.L.1960, c.32 (C.17:22-6.42) is amended to 2 read as follows:
- 8. If certain insurance coverages of subjects resident, located, or to be performed in this State cannot be procured from authorized
- 5 insurers, such coverages, hereinafter designated "surplus lines," may
- 6 be procured from unauthorized insurers, subject to the following7 conditions:
- 8 (a) The insurance must be eligible for export under section 9 of P.L.1960, c.32 (C.17:22-6.43);
- 10 (b) The insurer must be an eligible surplus lines insurer under 11 section 11 of P.L.1960, c.32 (C.17:22-6.45);
- 12 (c) The insurance must be so placed through a licensed New Jersey 13 surplus lines agent [whose office and records are maintained in New 14 Jersey]; and
- 15 (d) Other applicable provisions of this surplus lines law must be complied with.
- 17 (e) No surplus lines agent shall exercise binding authority in this State on behalf of any insurer unless the agent has first filed with the 18 19 commissioner for informational purposes and not for the purpose of 20 approval or disapproval the written agreement between the agent and the insurer setting forth the terms, conditions and limitations 21 governing the exercise of the binding authority by the agent. A copy 22 23 of any amendments to the agreement and of any notice of cancellation 24 or termination of the agreement shall be filed by the agent with the 25 commissioner no later than 10 days after adoption thereof.
 - The agreement filed pursuant to this section shall be considered and treated as a confidential document, and shall not be available for inspection by the public.
- 29 The agreement shall include the following items:

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- 30 (1) A description of the classes of insurance for which the agent 31 holds binding authority;
- 32 (2) The geographical limits upon the exercise of binding authority33 by the agent;
 - (3) The maximum dollar limitation on the binding authority of the agent for any one risk for each class of insurance written by the agent;
- 36 (4) The maximum policy period for which the agent may bind a 37 risk;
- 38 (5) If the binding authority is delegable by the agent, a prohibition 39 against the delegation without the prior written approval of the 40 insurer.
- If an agent who is qualified in accordance with this section to exercise binding authority on behalf of an insurer delegates the binding authority to any other agent, the agent to whom the authority is delegated shall not exercise the same until a copy of the instrument delegating the binding authority shall first have been filed with the commissioner for informational purposes and not for the purpose of

- 1 approval or disapproval. The instrument delegating the binding
- 2 authority shall include an identification of the binding authority
- 3 agreement between the delegating agent and the insurer.¹
- 4 (cf: P.L.1996, c.69, s.2)

- 6 ¹24. Section 23 of P.L.1960, c.32 (C. 17:22-6.57) is amended to read as follows:
- 8 23. Each surplus lines agent shall keep in his office [in this State]
- 9 a full and true record of each surplus lines contract procured by him,
- including a copy of the daily report, if any, and showing such of the
- 11 following items as may be applicable:
- 12 (a) Amount of the insurance and perils insured against;
- 13 (b) Brief general description of property insured and where 14 located;
- 15 (c) Gross premium charged;
- 16 (d) Return premium paid, if any;
- (e) Rate of premium charged upon the several items of property;
- 18 (f) Effective date of the contract, and the terms thereof;
- 19 (g) Name and post-office address of the insured;
- 20 (h) Name and home office address of the insurer;
- 21 (i) Amount collected from the insured; and
- 22 (j) Other information as may be required by the commissioner.
- The record shall at all times be open to examination by the commissioner without notice, and shall be so kept available and open
- 25 to the commissioner for five years next following expiration or
- 26 cancellation of the contract.¹
- 27 (cf: P.L.1996, c.69, s.6)

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- ¹25. Section 27 of P.L.1960, c.32 (C.17:22-6.61) is amended to read as follows:
- 31 27. The commissioner may suspend, revoke, or refuse to renew the
- 32 license of a surplus lines agent and all other licenses and permits held
- by the licensee under this Title, upon any one or more of the followinggrounds:
- 35 (a) [Removal of the licensee's office from the State] (Deleted by 36 amendment, P.L., c.);
- 37 (b) Removal of the accounts and records of his surplus lines 38 business [from this State] during the period when such accounts and 39 records are required to be maintained under section 23 of P.L.1960,
- 40 c.32 (C.17:22-6.57);
- 41 (c) Closure of the licensee's office for a period of more than 30 42 consecutive days, unless granted permission by the commissioner upon
- 43 showing circumstances warranting such closure for a longer period;
- 44 (d) Failure to make and file his quarterly reports when due as 45 required by section 24 of P.L.1960, c.32 (C.17:22-6.58);
 - (e) Failure to pay the tax on surplus lines premiums, as provided

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1 for in this surplus lines law; 2 (f) [Failure to maintain the bond as required by section 14 of P.L.1987, c.293 (C.17:22A-14)](Deleted by amendment, P.L. , 3 4 <u>c.</u>); 5 (g) Suspension, revocation or refusal to renew any other license 6 issued by the commissioner; (h) Lack of qualifications as for an original surplus lines agent's 7 8 license; 9 (i) Violation of any provision of this surplus lines law; 10 (j) For any other cause for which a license could be denied, 11 revoked, suspended or renewal refused under section [17 of P.L.1987, c.293 (C.17:22A-17)] 15 of P.L., c. (C.) (now pending before 12 13 the Legislature as this bill). 14 In addition to the foregoing penalties set forth in this section, any 15 person, persons or corporation violating any of the provisions of this act shall be liable to a penalty not exceeding \$2,500 for the first 16 offense and not exceeding \$5,000 for each succeeding offense to be 17 recovered in a summary proceeding as provided in R.S.17:33-2.¹ 18 19 (cf: P.L.1996, c.69, s.9) 20 ¹[23.] <u>26. (New section) a.</u> ¹ The commissioner may, in accordance 21 with "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 22 seq.) promulgate rules and regulations necessary to effectuate the 23 purposes of this act. 24 ¹b. The commissioner may provide for the orderly transition of 25 producer license types and authorities by promulgating rules and 26 27 regulations that are reasonable, necessary, appropriate and consistent with this act.¹ 28 29 ¹[24.] <u>27.</u> P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of 30 31 P.L.1996, (C.17:22A-14.1); and P.L.1997, c.69 c.429 (C.17:22A-16.1) are repealed. 32 33 ¹[25.] 28.¹ This act shall take effect ¹[on the 180th day following 34 enactment] immediately, but sections 1 through 25 and 27 shall remain 35 inoperative until the adoption of regulations effectuating their 36 purposes pursuant to section 26 of this act, provided however, that no 37

provision of this act shall remain inoperative on or after November 12,

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 2002^{1} .

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2428 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: JULY 18, 2001

SUMMARY

Synopsis: The "New Jersey Insurance Producer Licensing Act of 2001."
 Type of Impact: No Negative Fiscal Impact, Potential Increase in Fee Revenues.
 Agencies Affected: Department of Banking and Insurance, Division of Insurance.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Bill per	rmits fees sufficient to co	over costs.
State Revenue	Minimal	fee revenue, see explana	ntion below.

- ! No negative fiscal impact on the State Budget.
- ! Currently, the department licenses insurance producers. This bill repeals the existing insurance producer licensing statute and replaces it with a revised scheme to comply with recent federal legislation.
- ! This bill authorizes the commissioner to set fees for examination, licensing, filings and document processing to defray any additional expenses. In addition, the bill authorizes the commissioner to levy civil penalties under certain circumstances.

BILL DESCRIPTION

Senate Bill No. 2428 (1R) of 2001 repeals the existing insurance producer licensing statute, enacted in 1987, and replaces it with a revised scheme based on model legislation (Model Act) drafted by the National Association of Insurance Commissioners (NAIC) in response to recent federal legislation, the Financial Services Modernization Act, Pub. L.106-102, more commonly known as the "Gramm-Leach-Bliley Act" or "GLBA."

The bill defines key terms and establishes examination and licensing requirements, including individual and business entity licenses, using NAIC uniform applications. The bill provides for reciprocity among states for nonresident licensees and lists individuals and entities who are exempt from its licensing provisions. The bill continues the current requirement of licensing of



surplus lines insurance producers. The bill requires licensing of limited lines insurance producers, which lines will continue to be established by the Commissioner of Banking and Insurance by regulation.

Under the bill, the commissioner is authorized to place on probation, suspend or revoke, or refuse to issue or renew, an insurance producer's license, or may levy civil penalties for one or more of several specified causes. Additionally, the bill provides for agency appointments and termination of those appointments by insurers. The bill also authorizes the commissioner to set fees for examination, licensing, filings and document processing; to conduct investigations; and to promulgate regulations to administer the bill's provisions. The commissioner is also authorized to provide for the orderly transition of license types and authorities.

Finally, the existing "New Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is repealed. The bill will take effect immediately, but its substantive provisions will remain inoperative until the adoption of implementing regulations.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates that enactment of this legislation will have no negative fiscal impact on the State Budget. The bill, in response to recent federal law, revises the existing scheme for licensing insurance producers in order to maintain jurisdiction by the State. In addition, this bill provides for reciprocity among states for nonresident licensees.

The bill permits the commissioner to establish fees for examination, licensing, filings and document processing to defray any additional expenses; therefore, OLS estimates that there should be no additional cost to the State. The OLS also notes that the bill permits the commissioner to levy civil penalties under certain circumstances; however, more information from the department is necessary in order to estimate any additional revenues.

Section: Commerce, Labor and Industry

Analyst: Kristen A. Calderon

Assistant Fiscal Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

ASSEMBLY, No. 3148

STATE OF NEW JERSEY

209th LEGISLATURE

INTRODUCED JANUARY 23, 2001

Sponsored by: Assemblywoman CLARE M. FARRAGHER District 12 (Monmouth)

SYNOPSIS

The "New Jersey Insurance Producer Licensing Act of 2001."

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning the licensure of insurance producers, 2 supplementing Title 17 of the Revised Statutes, and repealing parts 3 of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

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2. This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

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- 3. As used in this act:
- "Business entity" means a corporation, association, partnership, limited liability company, limited liability partnership, or other legal entity.
- 21 "Commissioner" means the Commissioner of Banking and 22 Insurance.
 - "Department" means the Department of Banking and Insurance.
 - "Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.
 - "Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.
- "Insurance producer" means a person required to be licensed under the laws of this State to sell, solicit or negotiate insurance.
 - "Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.
 - "License" means a document issued by the commissioner authorizing a person to act as an insurance producer for the lines of authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent or commit an insurer.
- "Limited line credit insurance" includes credit life, credit disability, 44 credit property, credit unemployment, involuntary unemployment, 45 mortgage life, mortgage guaranty, mortgage disability, automobile 46 dealer gap insurance, and any other form of insurance offered in

- 1 connection with an extension of credit that is limited to partially or
- 2 wholly extinguishing that credit obligation that the commissioner
- 3 determines should be designated a form of limited line credit
- 4 insurance.
- 5 "Limited line credit insurance producer" means a person who sells,6 solicits or negotiates one or more forms of limited line credit insurance
- 7 coverage to individuals though a master corporate, group or individual
- 8 contract or policy.
- 9 "Limited lines insurance producer" means a person who is 10 authorized to sell, solicit or negotiate contracts or policies for a
- particular line of insurance as an agent for an insurer authorized to
- write that line in this State which, by the nature of the line of business
- and the manner by which it is marketed to the public, does not require
- the professional competency demanded for an insurance producer
- 15 license.
- 16 "NAIC" means the National Association of Insurance
- 17 Commissioners, its affiliates or subsidiaries, or any agency or
- 18 committee thereof.
- 19 "Negotiate" means the act of conferring directly with or offering
- 20 advice directly to a purchaser or prospective purchaser of a particular
- 21 contract or policy of insurance concerning any of the substantive
- 22 benefits, terms or conditions of the contract or policy, provided that
- 23 the person engaged in that act either: sells insurance or obtains
- 24 insurance from insurers for purchasers.
 - "Person" means an individual or a business entity.
- "Sell" means to exchange a contract or policy of insurance by any means, for money or its equivalent, on behalf of an insurer.
- 28 "Solicit" means attempting to sell insurance or asking or urging a
- 29 person to apply for a particular kind of insurance from a particular
- 30 insurer.

- 31 "Surplus lines insurance producer" means a person who is
- 32 authorized to sell, solicit or negotiate contracts or policies of
- insurance coverage on behalf of unauthorized insurers pursuant to "the
- 34 surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus
- 35 lines" shall have the same meaning as generally accorded to it by that
- 36 act.
- 37 "Terminate" means the cancellation of the relationship between an
- 38 insurance producer and the insurer or the termination of a producer's
- 39 authority to transact insurance.
- 40 "Uniform business entity application" means the current version of
- 41 the NAIC uniform business entity application for resident and
- 42 nonresident business entities.
- "Uniform application" means the current version of the NAIC
- 44 uniform application for resident and nonresident insurance producer
- 45 licensing.

4. A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

- 5. a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license.
- 7 b. A license as an insurance producer shall not be required of the 8 following:
 - (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
 - (a) The officer's, director's or employee's activities are executive, administrative, managerial, clerical or a combination of these, and are only indirectly related to the sale, solicitation or negotiation of insurance; or
 - (b) The officer's, director's or employee's function relates to underwriting, loss control, inspection or the processing, adjusting, investigating or settling of a claim on a contract or policy of insurance; or
 - (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale, solicitation or negotiation of insurance;
 - (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
 - (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;
- 45 (4) Employees of insurers or organizations employed by insurers 46 who are engaging in the inspection, rating or classification of risks, or

- in the supervision of the training of insurance producers and who are not individually engaged in the sale, solicitation or negotiation of insurance;
 - (5) A person whose activities in this State are limited to advertising without the intent to solicit insurance in this State through communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, provided that the person does not sell, solicit or negotiate insurance that would insure risks residing, located or to be performed in this State;
 - (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state;
 - (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission; or
 - (8) Employees of an insurer or insurance producer who respond to requests from contract or policyholders on existing contracts or policies if those employees are not directly compensated based on the volume of premiums that may result from these services and if those employees do not otherwise sell, solicit or negotiate insurance.

- 6. a. An individual residing in this State and applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by the commissioner.
- b. The commissioner may make arrangements, including contracting with an outside testing service, for administering examinations and collecting the nonrefundable fee set forth in section 19 of this act.
- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in section 19 of this act.
- d. An individual who fails to appear for the examination as scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being rescheduled for another examination.

- 1 7. a. An individual applying for a resident insurance producer
- 2 license shall make application to the commissioner on the uniform
- 3 application and declare under penalty of refusal, suspension or
- 4 revocation of the license that the statements made in the application
- 5 are true, correct and complete to the best of the individual's
- 6 knowledge and belief. Before approving the application, the
- 7 commissioner shall find that the individual:
 - (1) Is at least 18 years of age;
 - (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
- 11 (3) Has completed a prelicensing course of study for the lines of 12 authority for which the individual has applied as prescribed by the 13 commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
- 15 (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
 - b. A business entity acting as an insurance producer shall obtain an insurance producer license. Application shall be made using the uniform business entity application. Before approving the application, the commissioner shall find that:
- 21 (1) The business entity has paid the fees set forth in section 19 of this act; and
 - (2) The business entity has designated a licensed insurance producer responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
 - c. The commissioner may require any documents reasonably necessary to verify the information contained in an application.
 - d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

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- 8. a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license. An insurance producer may receive qualification for a license in one or more of the following lines of authority:
- (1) Life-insurance coverage on human lives, including benefits of endowment and annuities, and which may include benefits in the event of death or dismemberment by accident and benefits for disability income;
- 42 (2) Accident and health or sickness-insurance coverage for sickness,
- bodily injury or accidental death, and which may include benefits for disability income;
- (3) Property-insurance coverage for the direct or consequential lossor damage to property of every kind;

- 1 (4) Casualty-insurance coverage against legal liability, including 2 that for death, injury or disability or damage to real or personal 3 property;
- 4 (5) Variable life and variable annuity products-insurance coverage 5 provided under variable life insurance contracts, variable annuities or 6 any other life insurance or annuity product that reflects the investment 7 experience of a separate account;
 - (6) Credit-limited line credit insurance;

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- 9 (7) Any other line of insurance permitted under State law or 10 regulation.
 - b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
 - c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate the same license without the necessity of passing a written examination. However, a penalty in the amount of double the unpaid renewal fee shall be required for any renewal fee received after the due date.
 - d. A licensed insurance producer who is unable to comply with license renewal procedures due to military service or some other extenuating circumstance, such as long-term medical disability, may request a waiver of those procedures. The producer may also request a waiver of any examination requirement or any other fine or sanction imposed for failure to comply with renewal procedures.
 - e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority, the expiration date and any other information the commissioner deems necessary.
 - f. Licensees shall inform the commissioner by any means acceptable to the commissioner of a change of address within 30 days of the change.

9. a. Unless denied licensure pursuant to section 15 of this act, a
 nonresident person shall receive a nonresident insurance producer

37 license if:

- (1) The person is currently licensed as a resident insurance producer in good standing in his home state;
- 40 (2) The person has submitted the proper request for licensure and 41 has paid the fees required by section 19 of this act;
 - (3) The person has submitted or transmitted to the commissioner the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and
- (4) The person's home state awards nonresident insurance producer
 licenses to residents of this State on the same basis.

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- b. The commissioner may verify the nonresident insurance
 producer's licensing status through the Producer Database maintained
 by the NAIC.
 - c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
 - d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident surplus lines insurance producer license pursuant to subsection a. of this section.
 - e. Subject to section 14 of this act, a person licensed as a limited line credit insurance or other type of limited lines insurance producer in his home state shall receive a nonresident limited lines insurance producer license, pursuant to subsection a. of this section, granting the same scope of authority as granted under the license issued by the producer's home state.

- 10. a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.
- b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

11. An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

12. a. The commissioner may issue a temporary insurance producer license for a period not to exceed 180 days without requiring an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following

1 cases:

- (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
- (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
- (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
- (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
- b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

- 13 a. No license granting surplus lines authority shall be issued or renewed unless the applicant:
 - (1) Maintains a bona fide office in this State;
 - (2) Holds or will hold property/casualty authority; and
- (3) Has filed with the commissioner a bond in favor of the commissioner or his successors in office in an amount of not less than \$25,000, aggregate liability, with a surety approved by the commissioner. The commissioner may, in his discretion, require a bond in a larger amount commensurate with the volume of surplus lines business transacted or to be transacted by the licensee. The bond shall become payable to the commissioner upon failure of the licensee to comply with any of the requirements of subtitle 3 of Title 17 of the Revised Statutes, and shall continue in effect as long as the licensee holds surplus lines authority.
 - b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not

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1 associated with the surplus lines producer, such as inspection services.

- 14. a. The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer. A person may act as a limited lines insurance producer for the lines of insurance authorized, from the date on which he is registered and until the date of termination, pursuant to the provisions of this act.
- b. Any insurer authorized in this State to transact the line or lines of insurance that may be marketed through a limited lines insurance producer, may contract, in writing, with any person to act as its limited An insurer shall register with the lines insurance producer. commissioner the name and business address of each limited lines insurance producer, together with any other information that the commissioner may require. The insurer shall provide written notice to the commissioner when any limited lines insurance producer contract is terminated.
 - c. Prior to contracting with any person to act as a limited lines insurance producer pursuant to subsection b. of this section, the insurer shall satisfy itself that the person to be registered is capable, competent and worthy; has established a permanent, bona fide office in this State; and has successfully completed any educational and examination requirements that the commissioner may require by rule or regulation.
 - d. A limited lines insurance producer shall be subject to suspension or revocation of registration privileges, or imposition of a fine, for any violation of applicable standards of conduct contained in section 15 of this act, or violation of any other specific standards of conduct that the commissioner may provide by rule or regulation for limited lines insurance producers.
 - e. A limited lines insurance producer shall maintain a permanent office in this State in which the following items shall be kept:
 - (1) A copy of the written agreement between himself and the insurer for which he serves as a limited lines insurance producer;
 - (2) Evidence of the completion of educational and examination requirements as prescribed by the commissioner by rule or regulation;
 - (3) A prominently displayed sign advising the public of the name of the insurer represented and the lines of insurance available;
 - (4) Records of every insurance contract or policy written by the limited lines insurance producer; and
 - (5) Any other items or records that the commissioner may require by rule or regulation.

15. a. The commissioner may place on probation, suspend, revoke or refuse to issue or renew an insurance producer's license or may levy a civil penalty in accordance with subsection c. of section 20 of this

- 1 act or any combination of actions, for any one or more of the 2 following causes:
- 3 (1) Providing incorrect, misleading, incomplete or materially untrue 4 information in the license application;
- 5 (2) Violating any insurance laws, or violating any regulation, 6 subpoena or order of the commissioner or of another state's insurance 7 regulator;
- 8 (3) Obtaining or attempting to obtain a license through 9 misrepresentation or fraud;
- 10 (4) Improperly withholding, misappropriating or converting any 11 monies or properties received in the course of doing insurance 12 business;
- 13 (5) Intentionally misrepresenting the terms of an actual or proposed 14 insurance contract, policy or application for insurance;
- 15 (6) Having been convicted of a felony or crime of the fourth degree 16 or higher;
- 17 (7) Having admitted or been found to have committed any insurance unfair trade practice or fraud;
 - (8) Using fraudulent, coercive or dishonest practices, or demonstrating incompetence, untrustworthiness or financial irresponsibility in the conduct of insurance business in this State or elsewhere;
 - (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
- 25 (10) Forging another's name to an application for insurance or to 26 any document related to an insurance transaction;
 - (11) Improperly using notes or any other reference material to complete an examination for an insurance producer license;
- 29 (12) Knowingly accepting insurance business from an individual 30 who is not a licensed insurance producer;
- 31 (13) Failing to comply with an administrative or court order 32 imposing a child support obligation; or
 - (14) Failing to pay income tax or comply with any administrative or court order directing payment of income tax pursuant to Title 54A of the New Jersey Statutes.
- 36 b. If the action by the commissioner is to nonrenew or to deny an application for an insurance producer license, the commissioner shall
- 38 notify the applicant or licensee and advise, in writing, the applicant or
- 39 licensee of the reason for the denial or nonrenewal of the license. The
- 40 applicant or licensee may make written demand upon the commissioner
- 41 for a hearing before the commissioner, or his designee, to determine
- 42 the reasonableness of the commissioner's action. The hearing shall be
- held pursuant to the "Administrative Procedure Act," P.L.1968, c.410
- 44 (C.52:14B-1 et seq.).

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- c. The insurance producer license of a business entity may be
- suspended, revoked or refused if the commissioner finds, after hearing,

- 1 that an individual licensee's violation was known or should have been
- 2 known by one or more of the partners, officers or managers acting on
- 3 behalf of the business entity and the violation was neither reported to
- 4 the commissioner nor corrective action taken.
- d. The commissioner shall retain the authority to enforce the provisions of and impose any penalty or remedy authorized by this act and Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes against any person who is under investigation for or charged with a violation of this act or Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes even if the person's license or registration has been surrendered or has lapsed by operation of law.

- 16. a. An insurer or insurance producer shall not pay a commission, service fee, brokerage or other valuable consideration to a person for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage or other valuable consideration for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- c. Renewal or other deferred commissions may be paid to a person for selling, soliciting or negotiating insurance in this State if the person was required to be licensed under this act at the time of the sale, solicitation or negotiation and was so licensed at that time.
- d. An insurer or insurance producer may pay or assign commissions, service fees, brokerages or other valuable consideration to an insurance agency or to persons who do not sell, solicit or negotiate insurance in this State, unless the payment would violate section 15 of P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), section 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975, c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or any other provision of law.

- 17. a. An insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. An insurance producer who is not acting as an agent of an insurer is not required to become appointed.
- b. To appoint an insurance producer as its agent, the appointing insurer shall file, in a format approved by the commissioner, a notice of appointment within 15 days from the date the agency contract is executed or the first insurance application is submitted by the insurance producer. An insurer may also elect to appoint an insurance producer to all or some insurers within the insurer's holding company system or group by the filing of a single appointment request.
 - c. Upon receipt of the notice of appointment, the commissioner

- shall verify within 30 days that the insurance producer is eligible for appointment. If the insurance producer is determined to be ineligible for appointment, the commissioner shall notify the insurer within five days of his determination.
 - d. An insurer shall pay an appointment fee, in the amount and method of payment set forth in section 19 of this act for each insurance producer appointed by the insurer.
 - e. An insurer shall remit, in a manner prescribed by the commissioner, a renewal appointment fee in the amount set forth in section 19 of this act.

- 18. a. An insurer or authorized producer of the insurer that terminates the appointment, employment, contract or other insurance business relationship with an insurance producer shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner, if the reason for termination is one of the reasons set forth in section 15 of this act or if the insurer has knowledge that the producer was found by a court, government body, or self-regulatory organization authorized by law, to have engaged in any of the activities in section 15 of this act. Upon the written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination or activity of the producer.
- b. An insurer or authorized producer of the insurer that terminates the appointment, employment or contract with an insurance producer, for any reason not set forth in section 15 of this act, shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner. Upon written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination.
- c. The insurer or the authorized producer of the insurer shall promptly notify the commissioner in a format acceptable to the commissioner if, upon further review or investigation, the insurer discovers additional information that would have been reportable to the commissioner in accordance with subsection a. of this section had the insurer then known of its existence.
- d. (1) Within 15 days after making the notification required by this section, the insurer shall mail a copy of the notification to the insurance producer at his last known address. If the producer is terminated for any of the reasons listed in section 15 of this act, the insurer shall provide a copy of the notification to the producer at his last known address by certified mail, return receipt requested, postage prepaid or by overnight delivery using a nationally recognized carrier.
- (2) Within 30 days after the insurance producer has received the original or additional notification, the producer may file written

comments concerning the substance of the notification with the commissioner. The producer shall, by the same means, simultaneously send a copy of the comments to the reporting insurer, and the comments shall become a part of the commissioner's file and accompany every copy of a report distributed or disclosed for any reason about the producer as permitted under subsection f. of this section.

- e. (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection a. of this section was reported to the commissioner, provided that the propriety of any termination for cause under subsection a. is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.
- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.
- (3) Paragraph (1) or (2) of this subsection shall not abrogate or modify any existing statutory or common law privileges or immunities.
- f. (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil action. However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any regulatory or legal action brought as a part of the commissioner's duties.
- (2) Neither the commissioner, nor any person who received

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documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.

- (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
- (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
- (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
- (c) May enter into agreements governing sharing and use of information consistent with this subsection.
- (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.
- (5) Nothing in this act shall prohibit the commissioner from releasing final, adjudicated actions including terminations for cause that are open to public inspection pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) to a database or other clearinghouse service maintained by the NAIC.
- g. An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

19. a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue

generated from these fees shall not be less than the total annual 2 revenue generated from equivalent fees for the preceding fiscal year.

- b. Applicants may be charged a fee for any licensing examination conducted pursuant to this act in an amount designated or approved by the commissioner.
- 6 c. All fees payable to the commissioner pursuant to this section are 7 nonrefundable.
 - d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

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- The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
 - c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.
- d. In any formal proceeding, if the commissioner finds that the interests of the public require that immediate action be taken prior to completion of the hearing, the making of a determination and the entry of a final order, he may enter an appropriate order to be effective pending completion of the hearing and entry of a final order. These orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full hearing will be harmful to the public interest. Orders issued pursuant to this section shall be subject to an application to vacate upon 10 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative, or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an injunction against specified acts or conduct in aid of the proceedings

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1 2	pending before him, including temporary injunctions and interim restraints.
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4	21. a. The commissioner shall not assess a greater fee for an
5	insurance producer license or related service to a person not residing
6	in this State based solely on the fact that the person does not reside in
7	this State.
8	b. The commissioner shall waive any license application
9	requirements for a nonresident insurance producer license applicant
10	with a valid license from his home state, except the requirements
11	imposed by section 9 of this act, if the applicant's home state awards
12	nonresident insurance producer licenses to licensees of this State on
13	the same basis.
14	c. A nonresident insurance producer's satisfaction of his home
15	state's continuing education requirements for licensed insurance
16	producers shall constitute satisfaction of this State's continuing
17	education requirements if the nonresident producer's home state
18	recognizes the satisfaction of its continuing education requirements
19	imposed upon insurance producers from this State on the same basis.
20	
21	22. a. An insurance producer shall report to the commissioner any
22	administrative action taken against the insurance producer in another
23	jurisdiction or by another governmental agency in this State within 30
24	days of the final disposition of the matter. This report shall include a
25	copy of the order, consent order or other relevant legal documents.
26	b. Within 30 days of the initial pretrial hearing date, an insurance
27	producer shall report to the commissioner any criminal prosecution of
28	the producer taken in any jurisdiction. The report shall include a copy
29	of the initial complaint filed, the order resulting from the hearing and
30	any other relevant legal documents.
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32	23. The commissioner may, in accordance with "Administrative
33	Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) promulgate
34	rules and regulations necessary to effectuate the purposes of this act.
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36	24. P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of P.L.1996,
37	$c.69 \ (C.17:22A-14.1); \ and \ P.L.1997, \ c.429 \ (C.17:22A-16.1) \ are$
38	repealed.
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40	25. This act shall take effect on the 180th day following enactment.
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42	STATEMENT
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44	This bill, the "New Jersey Insurance Producer Licensing Act of
45	2001," repeals the existing insurance producer licensing statute and
46	replaces it with a revised scheme, based on model legislation ("Model

1 Act") drafted by the National Association of Insurance Commissioners 2 (NAIC) in response to recent federal legislation.

3 On November 2, 1999, President Clinton signed into law the

Financial Services Modernization Act, Pub. L.106-102, more

commonly known as the "Gramm-Leach-Bliley Act," the primary 5

6 purpose of which was to repeal restrictions on banks affiliating with

securities firms and to facilitate affiliation among banks, securities 7

8 firms and insurance companies. That act authorizes the creation of a

9 new federal bureaucracy, the National Association of Registered

10 Agents and Brokers (NARAB) unless, within three years of enactment,

11 or November 12, 2002, a majority of states have enacted uniform laws

12 and regulations governing the licensure of insurance producers, or a 13

majority of states have enacted reciprocal laws and regulations

14 governing the licensure of nonresident producers. NARAB would be

15 a national licensing authority that would draw on existing state laws

to devise uniform licensing requirements and would serve as the 16

17 mechanism through which insurance producers (agents and brokers)

18 could obtain licenses for any state in which they wish to do business.

19 The ultimate effect, however, would be that the new federal scheme

20 would preempt the traditional responsibilities of the states in the area

21 of insurance regulation authorized by the federal McCarran-Ferguson

22 Act of 1945.

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23 In response to the NARAB provisions of Gramm-Leach-Bliley, the

24 NAIC adopted the Producer Licensing Model Act in January of 2000.

25 The Model Act establishes uniform standards for insurance producer

26 licensing among the states and creates a system of reciprocity for

27 nonresident insurance producer licensing. It allows insurance

28 producers licensed in one jurisdiction to conduct business in all other

29 participating jurisdictions.

> State enactment of the uniformity and reciprocity provisions of the Model Act will help assure the continued primacy of the states to regulate the business of insurance. By preventing NARAB from taking effect, it will also help spur the speedy and cost effective operation of the U.S. insurance market and, in turn, help gain and maintain the access of American business to international insurance markets. In several states, legislation has already been introduced or enacted in response to the NARAB provisions of Gramm-Leach-Bliley. In some cases, the legislative proposals adopt only the reciprocity provisions necessary to preempt NARAB; in others, the NAIC Model Act is adopted in its entirety.

41 Specifically, the bill defines key terms (section 3) and establishes 42 examination and licensing requirements, including individual and

43 business entity licenses, using NAIC uniform applications (sections

44 4,6-8). It provides for nonresident licensing and reciprocity among

45 state licensees, through the NAIC Producer Database (sections 9 and

10). It lists individuals and entities who are exempt from its licensing 46

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- 1 provisions (section 5) and allows for temporary licenses under certain
- 2 circumstances (section 12). The bill further provides for the licensing
- 3 of surplus lines insurance producers and for the registration of limited
- 4 lines insurance producers, which lines may be established by the
- 5 Commissioner of Banking and Insurance by regulation (sections 13
- 6 and 14).
- 7 Under the bill, the commissioner is authorized to place on
- 8 probation, suspend or revoke, or refuse to issue or renew, an insurance
- 9 producer's license, or may levy civil penalties for one or more of
- 10 several specified causes (section 15). Additionally, the bill provides for
- agency appointments and termination of those appointments (sections
- 12 16, 17 and 18). The bill also authorizes the commissioner to set fees
- 13 for examination, licensing, filings and document processing; to
- 14 conduct investigations; and to promulgate regulations to administer
- 15 the bill's provisions (section 19, 20 and 23). Finally, the existing "New
- 16 Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is
- 17 repealed (section 24).

ASSEMBLY BANKING AND INSURANCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3148

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 17, 2001

The Assembly Banking and Insurance Committee reports favorably and with committee amendments, Assembly Bill No. 3148.

This bill, as amended by the committee, repeals the existing insurance producer licensing statute, enacted in 1987, and replaces it with a revised scheme based on model legislation (Model Act) drafted by the National Association of Insurance Commissioners (NAIC) in response to recent federal legislation, the Financial Services Modernization Act, Pub. L.106-102, more commonly known as the "Gramm-Leach-Bliley Act" or "GLBA." The GLBA would impose a nationwide licensing scheme unless, within three years of its enactment, or November 12, 2002, a majority of states have enacted uniform laws governing the licensure of insurance producers, or have enacted reciprocal laws and regulations governing the licensure of nonresident producers.

As amended, the bill defines key terms and establishes examination and licensing requirements, including individual and business entity licenses, using NAIC uniform applications. Among the key innovations of the Model Act, the bill defines a producer's "home state" as the state in which the producer either maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer. New Jersey currently requires resident licenses of those producers whose principal residence is in the State and those who have an office in New Jersey. The bill provides for reciprocity among states for nonresident licensees, one of the principal requirements of the GLBA. It lists individuals and entities who are exempt from its licensing provisions, such as officers, directors and employees of insurers not receiving any commission on policies written or sold and whose activities with the insurer are primarily executive, administrative, managerial or clerical. Employees who respond to requests from policyholders on existing policies and who are not directly compensated based on the volume of premiums that may result, as in the case of "direct writer" insurers, who were exempt from licensure under an earlier version of the Model Act, are not exempted under the bill. The bill continues the current requirement of licensing of surplus lines insurance producers but in keeping with GLBA

reciprocity, eliminates the requirement for maintaining an office in New Jersey. The bill requires, for the first time, licensing of limited lines insurance producers, which lines will continue to be established by the Commissioner of Banking and Insurance by regulation.

Under the bill, the commissioner is authorized to place on probation, suspend or revoke, or refuse to issue or renew, an insurance producer's license, or may levy civil penalties for one or more of several specified causes. Several additional causes for such action are added to the Model Act's provisions from the current New Jersey law. Additionally, the bill provides for agency appointments and termination of those appointments by insurers. The bill also authorizes the commissioner to set fees for examination, licensing, filings and document processing; to conduct investigations; and to promulgate regulations to administer the bill's provisions. The commissioner is also authorized to provide for the orderly transition of license types and authorities. Amendments to the surplus lines law, made necessary by the revised licensing scheme, are also included.

Finally, the existing "New Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is repealed. The bill will take effect immediately, but its substantive provisions will remain inoperative until the adoption of implementing regulations. In no event, however, shall the bill take effect later than November 12, 2002, the date established by the federal legislation as the date by which a majority of states must pass legislation to avoid the national regulatory scheme contemplated by GLBA.

The committee amended the bill to reflect, in some cases, later modifications of the Model Act, as in the elimination of the exemption from licensing of certain employees of insurers who are direct writers. The amendments also add a separate line of authority for producers of personal lines coverage, that is, property and casualty insurance coverage sold to individuals and families for primarily noncommercial purposes, to comply with the later version of the Model Act. In other cases, the amendments represent departures from the Model Act to accommodate New Jersey's current licensing scheme. For example, additional causes are added to the list of those for which penalties may be imposed, or for which the commissioner may suspend, revoke or refuse to issue or renew a license, again to conform to New Jersey's current scheme. New Jersey's current regulation of the agency relationship between a producer and an insurer is also engrafted by the amendments and replaces the Model Act's provisions in that respect. Finally, the amendments accomplish some technical amendments to the surplus lines law to reflect the repeal of the current "New Jersey Insurance Producer Licensing Act," and its replacement by this bill and further to reflect that a licensee is no longer required to maintain an office in this State.

[First Reprint]

ASSEMBLY, No. 3148

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JANUARY 23, 2001

Sponsored by: Assemblywoman CLARE M. FARRAGHER

District 12 (Monmouth)

Co-Sponsored by: Assemblyman Corodemus

SYNOPSIS

The "New Jersey Insurance Producer Licensing Act of 2001."

CURRENT VERSION OF TEXT

As reported by the Assembly Banking and Insurance Committee on May 17, 2001, with amendments.



(Sponsorship Updated As Of: 6/29/2001)

1	AN ACT concerning the licensure of insurance producers, ¹ amending
2	P.L.1960, c.32, supplementing Title 17 of the Revised Statutes
3	¹ [,] and repealing parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. ¹(New section)¹ This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

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2. ¹(New section)¹ This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

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3. ¹(New section) As used in this act:

"Business entity" means a corporation, association, partnership,
limited liability company, limited liability partnership, or other legal
entity.

- 21 "Commissioner" means the Commissioner of Banking and 22 Insurance.
 - "Department" means the Department of Banking and Insurance.

"Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.

"Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.

¹"Insurance consultant" means a person, who for a commission, brokerage fee, or other consideration, acts or holds himself out to the public or any licensee as offering any advice, counsel, opinion or service with respect to the benefits, advantages or disadvantages under any insurance policy or contract that is or could be issued in this State, but shall not include bank trust officers, attorneys-at-law and certified public accountants who negotiate contracts on behalf of others or

- public accountants who negotiate contracts on behalf of others or
 provide general financial counsel if no commission or brokerage fee is
- 40 provide general financial counsel if no commission or brokerage fee is
- 41 <u>paid for those services.</u>¹

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ABI committee amendments adopted May 17, 2001.

1 "Insurance producer" means a person required to be licensed under 2 the laws of this State to sell, solicit or negotiate insurance.

"Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.

"License" means a document issued by the commissioner authorizing a person to act as an insurance producer for the lines of authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent or commit an insurer.

"Limited line credit insurance" includes credit life, credit disability, credit property, credit unemployment, involuntary unemployment, mortgage life, mortgage guaranty, mortgage disability, automobile dealer gap insurance, and any other form of insurance offered in connection with an extension of credit that is limited to partially or wholly extinguishing that credit obligation that the commissioner determines should be designated a form of limited line credit insurance.

"Limited line credit insurance producer" means a person who sells, solicits or negotiates one or more forms of limited line credit insurance coverage to individuals though a master corporate, group or individual contract or policy.

¹Limited lines insurance" means those lines of insurance established pursuant to section 14 of this act or any other line of insurance that the commissioner determines is necessary to recognize for the purposes of complying with subsection e. of section 9 of this act. ¹

"Limited lines insurance producer" means a person who is authorized ¹[to sell, solicit or negotiate contracts or policies for a particular line of insurance as an agent for an insurer authorized to write that line in this State which, by the nature of the line of business and the manner by which it is marketed to the public, does not require the professional competency demanded for an insurance producer license] by the commissioner to sell, solicit or negotiate limited lines insurance or to engage in the business of an insurance consultant¹.

"NAIC" means the National Association of Insurance Commissioners, its affiliates or subsidiaries, or any agency or committee thereof.

"Negotiate" means the act of conferring directly with or offering advice directly to a purchaser or prospective purchaser of a particular contract or policy of insurance concerning any of the substantive benefits, terms or conditions of the contract or policy, provided that the person engaged in that act either: sells insurance or obtains insurance from insurers for purchasers.

"Person" means an individual or a business entity.

"Sell" means to exchange a contract or policy of insurance by any means, for money or its equivalent, on behalf of an insurer.

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"Solicit" means attempting to sell insurance or asking or urging a person to apply for a particular kind of insurance from a particular insurer.

"Surplus lines insurance producer" means a person who is authorized to sell, solicit or negotiate contracts or policies of insurance coverage on behalf of unauthorized insurers pursuant to "the surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus lines" shall have the same meaning as generally accorded to it by that act.

"Terminate" means the cancellation of the relationship between an insurance producer and the insurer or the termination of a producer's authority to transact insurance.

"Uniform business entity application" means the current version of the NAIC uniform business entity application for resident and nonresident business entities.

"Uniform application" means the current version of the NAIC uniform application for resident and nonresident insurance producer licensing.

4. ¹(New section)¹ A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

- 5. ¹(New section)¹ a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license. ¹In this section, the term "insurer" does not include an insurer's officers, directors, employees, subsidiaries or affiliates.¹
- b. A license as an insurance producer shall not be required of the following:
- (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
- (a) The officer's, director's or employee's activities are executive, administrative, managerial, clerical or a combination of these, and are only indirectly related to the sale, solicitation or negotiation of insurance; or
- (b) The officer's, director's or employee's function relates to underwriting, loss control, inspection or the processing, adjusting, investigating or settling of a claim on a contract or policy of insurance; or
- (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale,

1 solicitation or negotiation of insurance;

- (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
 - (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;
 - (4) Employees of insurers or organizations employed by insurers who are engaging in the inspection, rating or classification of risks, or in the supervision of the training of insurance producers and who are not individually engaged in the sale, solicitation or negotiation of insurance;
 - (5) A person whose activities in this State are limited to advertising without the intent to solicit insurance in this State through communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, provided that the person does not sell, solicit or negotiate insurance that would insure risks residing, located or to be performed in this State;
 - (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state; ¹or¹
 - (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission [; or
- 44 (8) Employees of an insurer or insurance producer who respond to 45 requests from contract or policyholders on existing contracts or 46 policies if those employees are not directly compensated based on the

volume of premiums that may result from these services and if those employees do not otherwise sell, solicit or negotiate insurance]¹.

6. ¹(New section)¹ a. ¹[An] <u>A resident</u>¹ individual ¹[residing in this State and]¹ applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by

the commissioner.
b. The commissioner may make arrangements, including contracting
with an outside testing service, for administering examinations and
collecting the nonrefundable fee set forth in section 19 of this act.

- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in section 19 of this act.
- d. An individual who fails to appear for the examination as scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being rescheduled for another examination.

- 7. ¹(New section) ¹ a. An individual applying for a resident insurance producer license shall make application to the commissioner on the uniform application and declare under penalty of refusal, suspension or revocation of the license that the statements made in the application are true, correct and complete to the best of the individual's knowledge and belief. Before approving the application, the commissioner shall find that the individual:
 - (1) Is at least 18 years of age;
- (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
- (3) Has completed a prelicensing course of study for the lines of authority for which the individual has applied as prescribed by the commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
- (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
- b. A business entity acting as an insurance producer shall obtain an insurance producer license. Application shall be made using the uniform business entity application. Before approving the application, the commissioner shall find that:
- 44 (1) The business entity has paid the fees set forth in section 19 of 45 this act; and
 - (2) The business entity has designated a licensed insurance

- producer ¹or producers ¹ responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
 - c. The commissioner may require any documents reasonably necessary to verify the information contained in an application.
 - d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

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- 8. ¹(New section)¹ a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license. An insurance producer may receive qualification for a license in one or
- 15 (1) Life-insurance coverage on human lives, including benefits of 16 endowment and annuities, and which may include benefits in the event 17 of death or dismemberment by accident and benefits for disability 18 income;

more of the following lines of authority:

- 19 (2) Accident and health or sickness-insurance coverage for 20 sickness, bodily injury or accidental death, and which may include 21 benefits for disability income;
- 22 (3) Property-insurance coverage for the direct or consequential 23 loss or damage to property of every kind;
 - (4) Casualty-insurance coverage against legal liability, including that for death, injury or disability or damage to real or personal property;
 - (5) Variable life and variable annuity products-insurance coverage provided under variable life insurance contracts, variable annuities or any other life insurance or annuity product that reflects the investment experience of a separate account;
 - (6) Credit-limited line credit insurance;
- (7) ¹Personal lines property and casualty insurance coverage sold
 to individuals and families for primarily noncommercial purposes:
- 34 (8)¹ Any other line of insurance permitted under ¹[State] any¹ law or regulation ¹of this State¹.
 - b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
- c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate the same license without the necessity of passing a written examination. However, a penalty in ¹[the] an ¹ amount ¹[of] not to exceed ¹ double the unpaid renewal fee shall be required for any renewal fee received after the due date.
- d. A licensed insurance producer who is unable to comply with

- 1 license renewal procedures due to military service or some other
- 2 extenuating circumstance, such as long-term medical disability, may
- 3 request a waiver of those procedures. The producer may also request
- 4 a waiver of any examination requirement or any other fine or sanction
- imposed for failure to comply with renewal procedures. 5
- 6 e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority, 7
- 8 the expiration date and any other information the commissioner deems 9
 - necessary.
- 10 f. Licensees shall inform the commissioner by any means acceptable 11 to the commissioner of a change of address within 30 days of the 12 change.

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- 9. ¹(Newsection) a. Unless denied licensure pursuant to section 15 of this act, a nonresident person shall receive a nonresident insurance producer license if:
- (1) The person is currently licensed as a resident insurance producer in good standing in his home state;
- (2) The person has submitted the proper request for licensure and 19 20 has paid the fees required by section 19 of this act;
 - (3) The person has submitted or transmitted to the commissioner the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and
 - (4) The person's home state awards nonresident insurance producer licenses to residents of this State on the same basis.
 - b. The commissioner may verify the nonresident insurance producer's licensing status through the Producer Database maintained by the NAIC.
 - c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
- 34 d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident 35 surplus lines insurance producer license pursuant to subsection a. of 36 37 this section.
- 38 e. Subject to section 14 of this act, a person licensed as a limited 39 line credit insurance or other type of limited lines insurance producer 40 in his home state shall receive a nonresident limited lines insurance 41 producer license, pursuant to subsection a. of this section, granting the same scope of authority as granted under the license issued by the 42 43 producer's home state.
- 44 ¹f. Each licensed nonresident insurance producer shall, by application for and issuance of, a license be deemed to have appointed 45 the commissioner as agent to receive service of original legal process 46

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- in this State in any cause of action or legal proceedings arising within this State out of transactions under the license. Service upon the commissioner shall be of the same force and effect as if served on the nonresident insurance producer. This appointment shall be irrevocable for as long as there can be any cause of action against the nonresident insurance producer arising out of insurance transactions for which a nonresident insurance producer license is required. Duplicate copies of the legal process shall be served upon the commissioner. At the time of service the commissioner shall be paid a fee established pursuant to
- of service the commissioner shall be paid a fee established pursuant to
 section 19 of this act payable as costs in the action. Upon receiving
 service, the commissioner shall send one of the copies by registered or
 certified mail, return receipt requested, to the named nonresident
- insurance producer at his last known business or residence address.

 g. The commissioner shall be immune from all civil actions resulting from the licensee's failure to receive service of process if the commissioner, pursuant to subsection f. of this section, forwards the service to the last business or residence address filed by the licensee as his address. Immunity under this subsection is in no way intended
- as his address. Immunity under this subsection is in no way intended
 to diminish or otherwise affect the immunity available to the
- 20 commissioner pursuant to the "New Jersey Tort Claims Act,"

21 N.J.S.59:1-1 et seq.¹

- 10. ¹(New section)¹ a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.
- b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

11. ¹(Newsection)¹ An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

- 12. ¹(New section)¹ a. The commissioner may issue a temporary insurance producer license for a period not to exceed 180 days without requiring an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following cases:
 - (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
 - (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
 - (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
 - (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
 - b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

- 13. ¹(New section)¹ a. No license granting surplus lines authority shall be issued or renewed unless the applicant¹[:
 - (1) Maintains a bona fide office in this State;
 - (2) Holds holds or will hold property/casualty authority; and
- (3) Has filed with the commissioner a bond in favor of the commissioner or his successors in office in an amount of not less than \$25,000, aggregate liability, with a surety approved by the commissioner. The commissioner may, in his discretion, require a bond in a larger amount commensurate with the volume of surplus lines business transacted or to be transacted by the licensee. The bond shall become payable to the commissioner upon failure of the licensee to comply with any of the requirements of subtitle 3 of Title 17 of the Revised Statutes, and shall continue in effect as long as the licensee

holds surplus lines authority] property and casualty authorities¹.

b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not associated with the surplus lines producer, such as inspection services.

- 14. ¹[a.] (New section)¹ The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer. ¹[A person may act as a limited lines insurance producer for the lines of insurance authorized, from the date on which he is registered and until the date of termination, pursuant to the provisions of this act.
- b. Any insurer authorized in this State to transact the line or lines of insurance that may be marketed through a limited lines insurance producer, may contract, in writing, with any person to act as its limited lines insurance producer. An insurer shall register with the commissioner the name and business address of each limited lines insurance producer, together with any other information that the commissioner may require. The insurer shall provide written notice to the commissioner when any limited lines insurance producer contract is terminated.
 - c. Prior to contracting with any person to act as a limited lines insurance producer pursuant to subsection b. of this section, the insurer shall satisfy itself that the person to be registered is capable, competent and worthy; has established a permanent, bona fide office in this State; and has successfully completed any educational and examination requirements that the commissioner may require by rule or regulation.
 - d. A limited lines insurance producer shall be subject to suspension or revocation of registration privileges, or imposition of a fine, for any violation of applicable standards of conduct contained in section 15 of this act, or violation of any other specific standards of conduct that the commissioner may provide by rule or regulation for limited lines insurance producers.
 - e. A limited lines insurance producer shall maintain a permanent office in this State in which the following items shall be kept:
 - (1) A copy of the written agreement between himself and the insurer for which he serves as a limited lines insurance producer;
 - (2) Evidence of the completion of educational and examination requirements as prescribed by the commissioner by rule or regulation;
 - (3) A prominently displayed sign advising the public of the name of the insurer represented and the lines of insurance available;
- 43 (4) Records of every insurance contract or policy written by the 44 limited lines insurance producer; and
- 45 (5) Any other items or records that the commissioner may require by rule or regulation.]¹.

- 1 15. ¹(New section)¹ a. The commissioner may place on probation, 2 suspend, revoke or refuse to issue or renew an insurance producer's 3 license or may levy a civil penalty in accordance with subsection c. of
- 4 section 20 of this act or any combination of actions, for any one or 5 more of the following causes:
- 6 (1) Providing incorrect, misleading, incomplete or materially untrue 7 information in the license application;
- 8 (2) Violating any insurance laws, or violating any regulation, 9 subpoena or order of the commissioner or of another state's insurance 10 regulator;
- 11 (3) Obtaining or attempting to obtain a license through 12 misrepresentation or fraud;
- 13 (4) Improperly withholding, misappropriating or converting any 14 monies or properties received in the course of doing insurance 15 business;
- 16 (5) Intentionally misrepresenting the terms of an actual or 17 proposed insurance contract, policy or application for insurance;

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- (6) Having been convicted of a felony or crime of the fourth degree or higher;
- 20 (7) Having admitted or been found to have committed any 21 insurance unfair trade practice or fraud;
- 22 (8) Using fraudulent, coercive or dishonest practices, or 23 demonstrating incompetence, untrustworthiness or financial 24 irresponsibility in the conduct of insurance business in this State or 25 elsewhere;
 - (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
 - (10) Forging another's name to an application for insurance or to any document related to an insurance transaction;
- 30 (11) Improperly using notes or any other reference material to 31 complete an examination for an insurance producer license;
- 32 (12) Knowingly accepting insurance business from an ¹[individual 33 who is not a licensed] unlicensed insurance producer;
- 34 (13) Failing to comply with an administrative or court order 35 imposing a child support obligation; ¹[or]¹
- 36 (14) Failing to pay income tax or comply with any administrative 37 or court order directing payment of income tax pursuant to Title 54A 38 of the New Jersey Statutes¹;
- (15) Intentionally withholding material information or making a
 material misstatement in an application for a license;
- 41 (16) Committing any fraudulent act;
- 42 (17) Knowingly facilitating or assisting another person in violating 43 any insurance laws; or
- 44 (18) Failing to notify the commissioner within 30 days of his 45 conviction of any crime, indictment or the filing of any formal criminal 46 charges, or the suspension or revocation of any insurance license or

- 1 authority by a state, other than this State, or the initiation of formal
- 2 disciplinary proceedings in a state, other than this State, affecting the
- 3 producer's insurance license; or failing to obtain the written consent
- 4 pursuant to 18 U.S.C. sections 1033 and 1034; or failing to supply any
- 5 documentation that the commissioner may request in connection
- 6 therewith¹.
- 7 b. If the action by the commissioner is to nonrenew or to deny an
- 8 application for an insurance producer license, the commissioner shall
- 9 notify the applicant or licensee and advise, in writing, the applicant or
- 10 licensee of the reason for the denial or nonrenewal of the license. The
- 11 applicant or licensee may make written demand upon the commissioner
- 12 for a hearing before the commissioner, or his designee, to determine 13 the reasonableness of the commissioner's action. The hearing shall be
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 - held pursuant to the "Administrative Procedure Act," P.L.1968, c.410
- 15 (C.52:14B-1 et seq.).
 - c. The insurance producer license of a business entity may be
- 17 suspended, revoked or refused if the commissioner finds, after hearing,
- 18 that an individual licensee's violation was known or should have been
- 19 known by one or more of the partners, officers or managers acting on
- 20 behalf of the business entity and the violation was neither reported to
- 21 the commissioner nor corrective action taken.
- 22 d. The commissioner shall retain the authority to enforce the
- 23 provisions of and impose any penalty or remedy authorized by this act
- and Title 17 of the Revised Statutes or Title 17B of the New Jersey 24
- 25 Statutes against any person who is under investigation for or charged
- 26 with a violation of this act or Title 17 of the Revised Statutes or Title
- 27 17B of the New Jersey Statutes even if the person's license or
- 28 registration has been surrendered or has lapsed by operation of law.
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- 16. (New section) a. An insurer or insurance producer shall not 30
- pay a commission, service fee, brokerage or other valuable 31
- 32 consideration to a person for selling, soliciting or negotiating
- insurance in this State if that person is required to be licensed under 33
- 34 this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage 35
- or other valuable consideration for selling, soliciting or negotiating 36
- 37 insurance in this State if that person is required to be licensed under
- 38 this act and is not so licensed.
- 39 c. Renewal or other deferred commissions may be paid to a person
- 40 for selling, soliciting or negotiating insurance in this State if the person
- 41 was required to be licensed under this act at the time of the sale,
- 42 solicitation or negotiation and was so licensed at that time.
- 43 d. An insurer or insurance producer may pay or assign commissions,
- 44 service fees, brokerages or other valuable consideration to an
- 45 insurance agency or to persons who do not sell, solicit or negotiate
- insurance in this State, unless the payment would violate section 15 of 46

- 1 P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114
- 2 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), section
- 3 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975,
- 4 c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or any other
- 5 provision of law.

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- 17. ¹[a. An insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. An insurance producer who is not acting as an agent of an insurer is not required to become appointed.
- b. To appoint an insurance producer as its agent, the appointing insurer shall file, in a format approved by the commissioner, a notice of appointment within 15 days from the date the agency contract is executed or the first insurance application is submitted by the insurance producer. An insurer may also elect to appoint an insurance producer to all or some insurers within the insurer's holding company system or group by the filing of a single appointment request.
- c. Upon receipt of the notice of appointment, the commissioner shall verify within 30 days that the insurance producer is eligible for appointment. If the insurance producer is determined to be ineligible for appointment, the commissioner shall notify the insurer within five days of his determination.
- d. An insurer shall pay an appointment fee, in the amount and method of payment set forth in section 19 of this act for each insurance producer appointed by the insurer.
- e. An insurer shall remit, in a manner prescribed by the commissioner, a renewal appointment fee in the amount set forth in section 19 of this act.]

¹(New section) ¹ a. Any insurer authorized to transact business in 29 30 this State may, by written contract, appoint as its agent, a person that 31 holds a valid insurance producer license issued in accordance with the 32 provisions of this act. The contract shall authorize the insurance 33 producer to act as an agent for the appointing insurer for all lines of 34 insurance for which the insurer is authorized in this State and the agent 35 holds authority in this State, unless specifically limited. The contract 36 shall contain the duties, responsibilities and limitations of authority 37 between the agent and the appointing insurer, and the agent shall abide by its terms. While the agent is properly licensed, an agency 38 39 appointment shall continue in effect until termination in accordance 40 with this act. Both the appointing insurer and the appointed agent 41 shall maintain a copy of the agency contract in their office, and shall 42 make the contract available for inspection by the commissioner upon 43 request. Nothing contained in this subsection shall be construed as 44 granting the commissioner the authority to determine contractual 45 disputes between an appointing insurer and an appointed agent.

b. Upon the cancellation of an agency contract in accordance with

- 1 section 1 of P.L.1970, c.217 (C.17:22-6.14a), the insurer shall within
- 2 15 days file written notice of cancellation with the commissioner.
- 3 Notice of cancellation shall be on a form prescribed by the
- 4 <u>commissioner and shall indicate the date of cancellation and the reason</u>
- 5 therefor. Agency appointment shall not terminate until the notice of
- 6 cancellation has been filed with the commissioner. The requirements
- 7 of this subsection shall not affect any notice or filing requirements
- 8 otherwise established by law.
- c. Any insurer appointing an agent pursuant to this section shall file
 with the commissioner, on a form prescribed by the commissioner, a
 notice of appointment providing the names and business addresses of
 its agents, including notice of any limitations on the agent's authority.
 The filing of a single notice of appointment by each insurer
- represented by a licensed business entity shall cover all of its licensed
- 15 <u>producers.</u>
 - d. The filing of notice of appointment pursuant to subsection c. of this section shall constitute notice that the named insurance producer has been appointed an agent for any subsidiary or affiliate company of the insurer if certified copies of any resolution duly adopted by the board of directors of each insurer requesting that authority are filed with the commissioner. The resolution shall also designate the primary insurer for which all of the insurer's agents shall be appointed.¹

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- 18. ¹(New section)¹ a. ¹[An insurer or authorized producer of the insurer that terminates the appointment, employment, contract or other insurance business relationship with an insurance producer shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner, if the reason for termination is one of the reasons set forth in section 15 of this act or if the insurer has knowledge that the producer was found by a court, government body, or self-regulatory organization authorized by law, to have engaged in any of the activities in section 15 of this act. Upon the written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination or activity of the producer.
- b. An insurer or authorized producer of the insurer that terminates the appointment, employment or contract with an insurance producer, for any reason not set forth in section 15 of this act, shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner. Upon written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination.
- c. The insurer or the authorized producer of the insurer shall promptly notify the commissioner in a format acceptable to the commissioner if, upon further review or investigation, the insurer

discovers additional information that would have been reportable to the commissioner in accordance with subsection a. of this section had the insurer then known of its existence.

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- d. (1) Within 15 days after making the notification required by this section, the insurer shall mail a copy of the notification to the insurance producer at his last known address. If the producer is terminated for any of the reasons listed in section 15 of this act, the insurer shall provide a copy of the notification to the producer at his last known address by certified mail, return receipt requested, postage prepaid or by overnight delivery using a nationally recognized carrier.
- (2) Within 30 days after the insurance producer has received the original or additional notification, the producer may file written comments concerning the substance of the notification with the commissioner. The producer shall, by the same means, simultaneously send a copy of the comments to the reporting insurer, and the comments shall become a part of the commissioner's file and accompany every copy of a report distributed or disclosed for any reason about the producer as permitted under subsection f. of this section.
- e.] 1 (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to ¹section 17 of this act or ¹ this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection ¹[a.]b. ¹ of ¹[this] ¹ section ¹17 of this act¹ was reported to the commissioner, provided that the propriety of any termination for cause ¹[under subsection a.] ¹ is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.
- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.
- 45 (3) Paragraph (1) or (2) of this subsection shall not abrogate or 46 modify any existing statutory or common law privileges or immunities.

- ¹[f.] <u>b.</u> ¹ (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any regulatory or legal action brought as a part of the commissioner's duties.
 - (2) Neither the commissioner, nor any person who received documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.

- (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
- (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
- (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
- (c) May enter into agreements governing sharing and use of information consistent with this subsection.
- (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.
- 42 (5) Nothing in this act shall prohibit the commissioner from 43 releasing final, adjudicated actions including terminations for cause 44 that are open to public inspection pursuant to P.L.1963, c.73 45 (C.47:1A-1 et seq.) to a database or other clearinghouse service 46 maintained by the NAIC.

¹[g.] <u>c.</u> An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

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- 19. ¹(New section)¹ a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue generated from these fees shall not be less than the total annual revenue generated from equivalent fees for the preceding fiscal year.
- b. Applicants may be charged a fee for any licensing examination conducted pursuant to this act in an amount designated or approved by the commissioner.
- c. All fees payable to the commissioner pursuant to this section are nonrefundable.
- d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

- 20. ¹(New section)¹ a. The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
- c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.

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d. In any formal proceeding, if the commissioner finds that the interests of the public require that immediate action be taken prior to completion of the hearing, the making of a determination and the entry of a final order, he may enter an appropriate order to be effective pending completion of the hearing and entry of a final order. These orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full hearing will be harmful to the public interest. Orders issued pursuant to this section shall be subject to an application to vacate upon 10 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative, or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an injunction against specified acts or conduct in aid of the proceedings pending before him, including temporary injunctions and interim restraints.

- 21. ¹(New section)¹ a. The commissioner shall not assess a greater fee for an insurance producer license or related service to a person not residing in this State based solely on the fact that the person does not reside in this State.
- b. The commissioner shall waive any license application requirements for a nonresident insurance producer license applicant with a valid license from his home state, except the requirements imposed by section 9 of this act, if the applicant's home state awards nonresident insurance producer licenses to licensees of this State on the same basis.
- c. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis.

22. ¹(New section)¹ a. An insurance producer shall report to the commissioner any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this State within 30 days of the final disposition of the matter. This report shall include a copy of the order, consent order or other relevant legal documents.

b. Within 30 days of the initial pretrial hearing date, an insurance producer shall report to the commissioner any criminal prosecution of the producer taken in any jurisdiction. The report shall include a copy of the initial complaint filed, the order resulting from the hearing and any other relevant legal documents.

- 1 ¹23. Section 8 of P.L.1960, c.32 (C.17:22-6.42) is amended to 2 read as follows:
- 8. If certain insurance coverages of subjects resident, located, or to be performed in this State cannot be procured from authorized
- 5 insurers, such coverages, hereinafter designated "surplus lines," may
- 6 be procured from unauthorized insurers, subject to the following7 conditions:
- 8 (a) The insurance must be eligible for export under section 9 of P.L.1960, c.32 (C.17:22-6.43);
- 10 (b) The insurer must be an eligible surplus lines insurer under 11 section 11 of P.L.1960, c.32 (C.17:22-6.45);
- 12 (c) The insurance must be so placed through a licensed New Jersey 13 surplus lines agent [whose office and records are maintained in New 14 Jersey]; and
- 15 (d) Other applicable provisions of this surplus lines law must be complied with.
- 17 (e) No surplus lines agent shall exercise binding authority in this State on behalf of any insurer unless the agent has first filed with the 18 19 commissioner for informational purposes and not for the purpose of 20 approval or disapproval the written agreement between the agent and the insurer setting forth the terms, conditions and limitations 21 governing the exercise of the binding authority by the agent. A copy 22 23 of any amendments to the agreement and of any notice of cancellation 24 or termination of the agreement shall be filed by the agent with the 25 commissioner no later than 10 days after adoption thereof.
 - The agreement filed pursuant to this section shall be considered and treated as a confidential document, and shall not be available for inspection by the public.
- The agreement shall include the following items:

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- 30 (1) A description of the classes of insurance for which the agent 31 holds binding authority;
- 32 (2) The geographical limits upon the exercise of binding authority 33 by the agent;
 - (3) The maximum dollar limitation on the binding authority of the agent for any one risk for each class of insurance written by the agent;
- 36 (4) The maximum policy period for which the agent may bind a 37 risk;
- 38 (5) If the binding authority is delegable by the agent, a prohibition 39 against the delegation without the prior written approval of the 40 insurer.
- If an agent who is qualified in accordance with this section to exercise binding authority on behalf of an insurer delegates the binding authority to any other agent, the agent to whom the authority is delegated shall not exercise the same until a copy of the instrument delegating the binding authority shall first have been filed with the commissioner for informational purposes and not for the purpose of

- 1 approval or disapproval. The instrument delegating the binding
- 2 authority shall include an identification of the binding authority
- 3 agreement between the delegating agent and the insurer.¹
- 4 (cf: P.L.1996, c.69, s.2)

- 6 ¹24. Section 23 of P.L.1960, c.32 (C. 17:22-6.57) is amended to read as follows:
- 8 23. Each surplus lines agent shall keep in his office [in this State]
- 9 a full and true record of each surplus lines contract procured by him,
- including a copy of the daily report, if any, and showing such of the
- 11 following items as may be applicable:
- 12 (a) Amount of the insurance and perils insured against;
- 13 (b) Brief general description of property insured and where 14 located;
- 15 (c) Gross premium charged;
- 16 (d) Return premium paid, if any;
- (e) Rate of premium charged upon the several items of property;
- 18 (f) Effective date of the contract, and the terms thereof;
- 19 (g) Name and post-office address of the insured;
- 20 (h) Name and home office address of the insurer;
- 21 (i) Amount collected from the insured; and
- 22 (j) Other information as may be required by the commissioner.
- The record shall at all times be open to examination by the commissioner without notice, and shall be so kept available and open
- to the commissioner for five years next following expiration or cancellation of the contract.¹
- 27 (cf: P.L.1996, c.69, s.6)

- ¹25. Section 27 of P.L.1960, c.32 (C.17:22-6.61) is amended to read as follows:
- 31 27. The commissioner may suspend, revoke, or refuse to renew the
- 32 license of a surplus lines agent and all other licenses and permits held
- by the licensee under this Title, upon any one or more of the following
- 34 grounds:
- 35 (a) [Removal of the licensee's office from the State] (Deleted by 36 amendment, P.L., c.);
- 37 (b) Removal of the accounts and records of his surplus lines
- 38 business [from this State] during the period when such accounts and
- 39 records are required to be maintained under section 23 of P.L.1960,
- 40 c.32 (C.17:22-6.57);
- 41 (c) Closure of the licensee's office for a period of more than 30
- 42 consecutive days, unless granted permission by the commissioner upon
- 43 showing circumstances warranting such closure for a longer period;
- 44 (d) Failure to make and file his quarterly reports when due as 45 required by section 24 of P.L.1960, c.32 (C.17:22-6.58);

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1 (e) Failure to pay the tax on surplus lines premiums, as provided 2 for in this surplus lines law; (f) [Failure to maintain the bond as required by section 14 of 3 4 P.L.1987, c.293 (C.17:22A-14)](Deleted by amendment, P.L. 5 6 (g) Suspension, revocation or refusal to renew any other license 7 issued by the commissioner; 8 (h) Lack of qualifications as for an original surplus lines agent's 9 license; 10 (i) Violation of any provision of this surplus lines law; 11 (j) For any other cause for which a license could be denied, revoked, suspended or renewal refused under section [17 of P.L.1987, 12 c.293 (C.17:22A-17)] 15 of P.L., c. (C.) (now pending before 13 14 the Legislature as this bill). 15 In addition to the foregoing penalties set forth in this section, any person, persons or corporation violating any of the provisions of this 16 act shall be liable to a penalty not exceeding \$2,500 for the first 17 offense and not exceeding \$5,000 for each succeeding offense to be 18 recovered in a summary proceeding as provided in R.S.17:33-2.¹ 19 20 (cf: P.L.1996, c.69, s.9) 21 ¹[23.] <u>26. (New section)</u> ¹ <u>a.</u> The commissioner may, in accordance 22 23 with "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) promulgate rules and regulations necessary to effectuate the 24 purposes of this act. 25 ¹b. The commissioner may provide for the orderly transition of 26 27 producer license types and authorities by promulgating rules and 28 regulations that are reasonable, necessary, appropriate and consistent 29 with this act.¹ 30 ¹[24.] <u>27.</u> P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of 31 P.L.1996, (C.17:22A-14.1); and P.L.1997, c.429 32 c.69 (C.17:22A-16.1) are repealed. 33 34 ¹[25.] 28. This act shall take effect [on the 180th day following 35 enactment] immediately, but sections 1 through 25 and 27 shall remain 36 inoperative until the adoption of regulations effectuating their 37

purposes pursuant to section 26 of this act, provided however, that no

provision of this act shall remain inoperative on or after November 12,

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<u>2002.</u>

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 3148 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: JUNE 25, 2001

SUMMARY

Synopsis: The "New Jersey Insurance Producer Licensing Act of 2001."
 Type of Impact: No Negative Fiscal Impact, Potential Increase in Fee Revenues.
 Agencies Affected: Department of Banking and Insurance, Division of Insurance.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3	
State Cost	Bill per	Bill permits fees sufficient to cover costs.		
State Revenue	Minimal	Minimal fee revenue, see explanation below.		

- ! No negative fiscal impact on the State Budget.
- ! Currently, the department licenses insurance producers. This bill repeals the existing insurance producer licensing statute and replaces it with a revised scheme to comply with recent federal legislation.
- ! This bill authorizes the commissioner to set fees for examination, licensing, filings and document processing to defray any additional expenses. In addition, the bill authorizes the commissioner to levy civil penalties under certain circumstances.

BILL DESCRIPTION

Assembly Bill No. 3148 (1R) of 2001 repeals the existing insurance producer licensing statute, enacted in 1987, and replaces it with a revised scheme based on model legislation (Model Act) drafted by the National Association of Insurance Commissioners (NAIC) in response to recent federal legislation, the Financial Services Modernization Act, Pub. L.106-102, more commonly known as the "Gramm-Leach-Bliley Act" or "GLBA."

The bill defines key terms and establishes examination and licensing requirements, including individual and business entity licenses, using NAIC uniform applications. The bill provides for reciprocity among states for nonresident licensees and lists individuals and entities who are exempt from its licensing provisions. The bill continues the current requirement of licensing of



surplus lines insurance producers. The bill requires licensing of limited lines insurance producers, which lines will continue to be established by the Commissioner of Banking and Insurance by regulation.

Under the bill, the commissioner is authorized to place on probation, suspend or revoke, or refuse to issue or renew, an insurance producer's license, or may levy civil penalties for one or more of several specified causes. Additionally, the bill provides for agency appointments and termination of those appointments by insurers. The bill also authorizes the commissioner to set fees for examination, licensing, filings and document processing; to conduct investigations; and to promulgate regulations to administer the bill's provisions. The commissioner is also authorized to provide for the orderly transition of license types and authorities.

Finally, the existing "New Jersey Insurance Producer Licensing Act," P.L.1987, c.293, is repealed. The bill will take effect immediately, but its substantive provisions will remain inoperative until the adoption of implementing regulations.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates that enactment of this legislation will have no negative fiscal impact on the State Budget. The bill, in response to recent federal law, revises the existing scheme for licensing insurance producers in order to maintain jurisdiction by the State. In addition, this bill provides for reciprocity among states for nonresident licensees.

The bill permits the commissioner to establish fees for examination, licensing, filings and document processing to defray any additional expenses; therefore, OLS estimates that there should be no additional cost to the State. The OLS also notes that the bill permits the commissioner to levy civil penalties under certain circumstances; however, more information from the department is necessary in order to estimate any additional revenues.

Section: Commerce, Labor and Industry

Analyst: Kristen A. Calderon

Assistant Fiscal Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

§§1-22,26 -C.17:22A-26 to 17:22A-48 §27 - Repealer §28 - Note to §§1-27

P.L. 2001, CHAPTER 210, approved August 15, 2001 Senate, No. 2428 (First Reprint)

l	AN ACT concerning the licensure of insurance producers, ¹ amending
2	P.L.1960, c.32, supplementing Title 17 of the Revised Statutes
3	¹ [,] and repealing parts of the statutory law.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. ¹(New section)¹ This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

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2. ¹(New section)¹ This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

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3. ¹(New section)¹ As used in this act:

18 "Business entity" means a corporation, association, partnership, 19 limited liability company, limited liability partnership, or other legal 20 entity.

21 "Commissioner" means the Commissioner of Banking and 22 Insurance.

"Department" means the Department of Banking and Insurance.

"Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.

"Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.

¹"Insurance consultant" means a person, who for a commission, brokerage fee, or other consideration, acts or holds himself out to the public or any licensee as offering any advice, counsel, opinion or service with respect to the benefits, advantages or disadvantages under

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SCM committee amendments adopted June 11, 2001.

- 1 any insurance policy or contract that is or could be issued in this State,
- 2 <u>but shall not include bank trust officers, attorneys-at-law and certified</u>
- 3 public accountants who negotiate contracts on behalf of others or
- 4 provide general financial counsel if no commission or brokerage fee is
- 5 paid for those services.¹

6 "Insurance producer" means a person required to be licensed under 7 the laws of this State to sell, solicit or negotiate insurance.

"Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.

"License" means a document issued by the commissioner authorizing a person to act as an insurance producer for the lines of authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent or commit an insurer.

"Limited line credit insurance" includes credit life, credit disability, credit property, credit unemployment, involuntary unemployment, mortgage life, mortgage guaranty, mortgage disability, automobile dealer gap insurance, and any other form of insurance offered in connection with an extension of credit that is limited to partially or wholly extinguishing that credit obligation that the commissioner determines should be designated a form of limited line credit insurance.

"Limited line credit insurance producer" means a person who sells, solicits or negotiates one or more forms of limited line credit insurance coverage to individuals though a master corporate, group or individual contract or policy.

¹Limited lines insurance" means those lines of insurance established pursuant to section 14 of this act or any other line of insurance that the commissioner determines is necessary to recognize for the purposes of complying with subsection e. of section 9 of this act. ¹

"Limited lines insurance producer" means a person who is authorized ¹[to sell, solicit or negotiate contracts or policies for a particular line of insurance as an agent for an insurer authorized to write that line in this State which, by the nature of the line of business and the manner by which it is marketed to the public, does not require the professional competency demanded for an insurance producer license] by the commissioner to sell, solicit or negotiate limited lines insurance or to engage in the business of an insurance consultant¹.

"NAIC" means the National Association of Insurance Commissioners, its affiliates or subsidiaries, or any agency or committee thereof.

"Negotiate" means the act of conferring directly with or offering advice directly to a purchaser or prospective purchaser of a particular contract or policy of insurance concerning any of the substantive benefits, terms or conditions of the contract or policy, provided that

the person engaged in that act either: sells insurance or obtains
insurance from insurers for purchasers.

"Person" means an individual or a business entity.

"Sell" means to exchange a contract or policy of insurance by any means, for money or its equivalent, on behalf of an insurer.

"Solicit" means attempting to sell insurance or asking or urging a person to apply for a particular kind of insurance from a particular insurer.

"Surplus lines insurance producer" means a person who is authorized to sell, solicit or negotiate contracts or policies of insurance coverage on behalf of unauthorized insurers pursuant to "the surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus lines" shall have the same meaning as generally accorded to it by that act.

"Terminate" means the cancellation of the relationship between an insurance producer and the insurer or the termination of a producer's authority to transact insurance.

"Uniform business entity application" means the current version of the NAIC uniform business entity application for resident and nonresident business entities.

"Uniform application" means the current version of the NAIC uniform application for resident and nonresident insurance producer licensing.

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4. ¹(New section)¹ A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

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- 5. ¹(New section)¹ a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license. ¹In this section, the term "insurer" does not include an insurer's officers, directors, employees, subsidiaries or affiliates.¹
- b. A license as an insurance producer shall not be required of the following:
- (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
- 40 (a) The officer's, director's or employee's activities are executive, 41 administrative, managerial, clerical or a combination of these, and are 42 only indirectly related to the sale, solicitation or negotiation of 43 insurance; or
- 44 (b) The officer's, director's or employee's function relates to 45 underwriting, loss control, inspection or the processing, adjusting, 46 investigating or settling of a claim on a contract or policy of insurance;

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- (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale, solicitation or negotiation of insurance;
- (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
- (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;
- (4) Employees of insurers or organizations employed by insurers who are engaging in the inspection, rating or classification of risks, or in the supervision of the training of insurance producers and who are not individually engaged in the sale, solicitation or negotiation of insurance;
- (5) A person whose activities in this State are limited to advertising without the intent to solicit insurance in this State through communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, provided that the person does not sell, solicit or negotiate insurance that would insure risks residing, located or to be performed in this State;
- (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state; ¹or¹
- (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the

subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission [; or

(8) Employees of an insurer or insurance producer who respond to requests from contract or policyholders on existing contracts or policies if those employees are not directly compensated based on the volume of premiums that may result from these services and if those employees do not otherwise sell, solicit or negotiate insurance]¹.

- 6. ¹(New section)¹ a. ¹[An] A resident¹ individual ¹[residing in this State and]¹ applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by the commissioner.
- b. The commissioner may make arrangements, including contracting with an outside testing service, for administering examinations and collecting the nonrefundable fee set forth in section 19 of this act.
- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in section 19 of this act.
- d. An individual who fails to appear for the examination as scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being rescheduled for another examination.

- 7. ¹(New section)¹ a. An individual applying for a resident insurance producer license shall make application to the commissioner on the uniform application and declare under penalty of refusal, suspension or revocation of the license that the statements made in the application are true, correct and complete to the best of the individual's knowledge and belief. Before approving the application, the commissioner shall find that the individual:
 - (1) Is at least 18 years of age;
- (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
- (3) Has completed a prelicensing course of study for the lines of authority for which the individual has applied as prescribed by the commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
- (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
- b. A business entity acting as an insurance producer shall obtain an insurance producer license. Application shall be made using the

uniform business entity application. Before approving the application,
the commissioner shall find that:

- 3 (1) The business entity has paid the fees set forth in section 19 of 4 this act; and
 - (2) The business entity has designated a licensed insurance producer ¹or producers ¹ responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
- 8 c. The commissioner may require any documents reasonably 9 necessary to verify the information contained in an application.
 - d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

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- 8. ¹(New section)¹ a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license. An insurance producer may receive qualification for a license in one or
- An insurance producer may receive qualification for a license in one or more of the following lines of authority:
- 20 (1) Life-insurance coverage on human lives, including benefits of 21 endowment and annuities, and which may include benefits in the event 22 of death or dismemberment by accident and benefits for disability 23 income;
 - (2) Accident and health or sickness-insurance coverage for sickness, bodily injury or accidental death, and which may include benefits for disability income;
- 27 (3) Property-insurance coverage for the direct or consequential loss or damage to property of every kind;
- 29 (4) Casualty-insurance coverage against legal liability, including 30 that for death, injury or disability or damage to real or personal 31 property;
 - (5) Variable life and variable annuity products-insurance coverage provided under variable life insurance contracts, variable annuities or any other life insurance or annuity product that reflects the investment experience of a separate account;
 - (6) Credit-limited line credit insurance;
 - (7) ¹Personal lines property and casualty insurance coverage sold to individuals and families for primarily noncommercial purposes:
- 39 (8)¹ Any other line of insurance permitted under ¹[State] any¹ law or regulation ¹of this State¹.
- b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
- c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate

- the same license without the necessity of passing a written examination. However, a penalty in ¹[the] an ¹ amount ¹[of] not to exceed ¹ double the unpaid renewal fee shall be required for any renewal fee received after the due date.
 - d. A licensed insurance producer who is unable to comply with license renewal procedures due to military service or some other extenuating circumstance, such as long-term medical disability, may request a waiver of those procedures. The producer may also request a waiver of any examination requirement or any other fine or sanction imposed for failure to comply with renewal procedures.
 - e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority, the expiration date and any other information the commissioner deems necessary.
 - f. Licensees shall inform the commissioner by any means acceptable to the commissioner of a change of address within 30 days of the change.

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- 9. ¹(New section)¹ a. Unless denied licensure pursuant to section 15 of this act, a nonresident person shall receive a nonresident insurance producer license if:
- (1) The person is currently licensed as a resident insurance producer in good standing in his home state;
- (2) The person has submitted the proper request for licensure and has paid the fees required by section 19 of this act;
- (3) The person has submitted or transmitted to the commissioner the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and
- (4) The person's home state awards nonresident insurance producer
 licenses to residents of this State on the same basis.
 - b. The commissioner may verify the nonresident insurance producer's licensing status through the Producer Database maintained by the NAIC.
 - c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
- d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident surplus lines insurance producer license pursuant to subsection a. of this section.
- e. Subject to section 14 of this act, a person licensed as a limited line credit insurance or other type of limited lines insurance producer in his home state shall receive a nonresident limited lines insurance producer license, pursuant to subsection a. of this section, granting the

same scope of authority as granted under the license issued by the producer's home state.

¹f. Each licensed nonresident insurance producer shall, by application for and issuance of, a license be deemed to have appointed the commissioner as agent to receive service of original legal process in this State in any cause of action or legal proceedings arising within this State out of transactions under the license. Service upon the commissioner shall be of the same force and effect as if served on the nonresident insurance producer. This appointment shall be irrevocable for as long as there can be any cause of action against the nonresident insurance producer arising out of insurance transactions for which a nonresident insurance producer license is required. Duplicate copies of the legal process shall be served upon the commissioner. At the time of service the commissioner shall be paid a fee established pursuant to section 19 of this act payable as costs in the action. Upon receiving service, the commissioner shall send one of the copies by registered or certified mail, return receipt requested, to the named nonresident insurance producer at his last known business or residence address.

g. The commissioner shall be immune from all civil actions resulting from the licensee's failure to receive service of process if the commissioner, pursuant to subsection f. of this section, forwards the service to the last business or residence address filed by the licensee as his address. Immunity under this subsection is in no way intended to diminish or otherwise affect the immunity available to the commissioner pursuant to the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq.¹

10. ¹(New section)¹ a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.

b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

11. ¹(Newsection)¹ An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

- 12. ¹(New section)¹ a. The commissioner may issue a temporary insurance producer license for a period not to exceed 180 days without requiring an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following cases:
- (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
- (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
- (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
- (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
- b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

- 13. ¹(New section)¹ a. No license granting surplus lines authority shall be issued or renewed unless the applicant¹[:
 - (1) Maintains a bona fide office in this State;
 - (2) Holds] holds or will hold [property/casualty authority; and
- 41 (3) Has filed with the commissioner a bond in favor of the 42 commissioner or his successors in office in an amount of not less than 43 \$25,000, aggregate liability, with a surety approved by the 44 commissioner. The commissioner may, in his discretion, require a 45 bond in a larger amount commensurate with the volume of surplus 46 lines business transacted or to be transacted by the licensee. The bond

- shall become payable to the commissioner upon failure of the licensee to comply with any of the requirements of subtitle 3 of Title 17 of the Revised Statutes, and shall continue in effect as long as the licensee holds surplus lines authority] property and casualty authorities¹.
 - b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not associated with the surplus lines producer, such as inspection services.

- 14. ¹[a.] (New section) ¹ The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer. ¹[A person may act as a limited lines insurance producer for the lines of insurance authorized, from the date on which he is registered and until the date of termination, pursuant to the provisions of this act.
- b. Any insurer authorized in this State to transact the line or lines of insurance that may be marketed through a limited lines insurance producer, may contract, in writing, with any person to act as its limited lines insurance producer. An insurer shall register with the commissioner the name and business address of each limited lines insurance producer, together with any other information that the commissioner may require. The insurer shall provide written notice to the commissioner when any limited lines insurance producer contract is terminated.
- c. Prior to contracting with any person to act as a limited lines insurance producer pursuant to subsection b. of this section, the insurer shall satisfy itself that the person to be registered is capable, competent and worthy; has established a permanent, bona fide office in this State; and has successfully completed any educational and examination requirements that the commissioner may require by rule or regulation.
- d. A limited lines insurance producer shall be subject to suspension or revocation of registration privileges, or imposition of a fine, for any violation of applicable standards of conduct contained in section 15 of this act, or violation of any other specific standards of conduct that the commissioner may provide by rule or regulation for limited lines insurance producers.
- e. A limited lines insurance producer shall maintain a permanent office in this State in which the following items shall be kept:
- (1) A copy of the written agreement between himself and the insurer for which he serves as a limited lines insurance producer;
- (2) Evidence of the completion of educational and examination requirements as prescribed by the commissioner by rule or regulation;
- (3) A prominently displayed sign advising the public of the name of the insurer represented and the lines of insurance available;

- 1 (4) Records of every insurance contract or policy written by the 2 limited lines insurance producer; and
- 3 (5) Any other items or records that the commissioner may require 4 by rule or regulation.]¹.

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- 15. ¹(New section)¹ a. The commissioner may place on probation, suspend, revoke or refuse to issue or renew an insurance producer's license or may levy a civil penalty in accordance with subsection c. of section 20 of this act or any combination of actions, for any one or more of the following causes:
 - (1) Providing incorrect, misleading, incomplete or materially untrue information in the license application;
- 13 (2) Violating any insurance laws, or violating any regulation, 14 subpoena or order of the commissioner or of another state's insurance 15 regulator;
- 16 (3) Obtaining or attempting to obtain a license through 17 misrepresentation or fraud;
- 18 (4) Improperly withholding, misappropriating or converting any 19 monies or properties received in the course of doing insurance 20 business;
- 21 (5) Intentionally misrepresenting the terms of an actual or 22 proposed insurance contract, policy or application for insurance;
- 23 (6) Having been convicted of a felony or crime of the fourth degree 24 or higher;
 - (7) Having admitted or been found to have committed any insurance unfair trade practice or fraud;
 - (8) Using fraudulent, coercive or dishonest practices, or demonstrating incompetence, untrustworthiness or financial irresponsibility in the conduct of insurance business in this State or elsewhere;
 - (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
 - (10) Forging another's name to an application for insurance or to any document related to an insurance transaction;
- 35 (11) Improperly using notes or any other reference material to 36 complete an examination for an insurance producer license;
- 37 (12) Knowingly accepting insurance business from an ¹[individual 38 who is not a licensed] unlicensed insurance producer;
- 39 (13) Failing to comply with an administrative or court order 40 imposing a child support obligation; ¹[or]¹
- 41 (14) Failing to pay income tax or comply with any administrative 42 or court order directing payment of income tax pursuant to Title 54A 43 of the New Jersey Statutes¹;
- 44 (15) Intentionally withholding material information or making a
 45 material misstatement in an application for a license;
 - (16) Committing any fraudulent act;

1 (17) Knowingly facilitating or assisting another person in violating 2 any insurance laws; or

- (18) Failing to notify the commissioner within 30 days of his conviction of any crime, indictment or the filing of any formal criminal charges, or the suspension or revocation of any insurance license or authority by a state, other than this State, or the initiation of formal disciplinary proceedings in a state, other than this State, affecting the producer's insurance license; or failing to obtain the written consent pursuant to 18 U.S.C. sections 1033 and 1034; or failing to supply any documentation that the commissioner may request in connection therewith¹.
 - b. If the action by the commissioner is to nonrenew or to deny an application for an insurance producer license, the commissioner shall notify the applicant or licensee and advise, in writing, the applicant or licensee of the reason for the denial or nonrenewal of the license. The applicant or licensee may make written demand upon the commissioner for a hearing before the commissioner, or his designee, to determine the reasonableness of the commissioner's action. The hearing shall be held pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
 - c. The insurance producer license of a business entity may be suspended, revoked or refused if the commissioner finds, after hearing, that an individual licensee's violation was known or should have been known by one or more of the partners, officers or managers acting on behalf of the business entity and the violation was neither reported to the commissioner nor corrective action taken.
 - d. The commissioner shall retain the authority to enforce the provisions of and impose any penalty or remedy authorized by this act and Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes against any person who is under investigation for or charged with a violation of this act or Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes even if the person's license or registration has been surrendered or has lapsed by operation of law.

- 16. ¹(New section)¹ a. An insurer or insurance producer shall not pay a commission, service fee, brokerage or other valuable consideration to a person for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage or other valuable consideration for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- c. Renewal or other deferred commissions may be paid to a person
 for selling, soliciting or negotiating insurance in this State if the person
 was required to be licensed under this act at the time of the sale,

1 solicitation or negotiation and was so licensed at that time.

d. An insurer or insurance producer may pay or assign commissions, service fees, brokerages or other valuable consideration to an insurance agency or to persons who do not sell, solicit or negotiate insurance in this State, unless the payment would violate section 15 of P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), section 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975, c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or any other provision of law.

- 17. ¹[a. An insurance producer shall not act as an agent of an insurer unless the insurance producer becomes an appointed agent of that insurer. An insurance producer who is not acting as an agent of an insurer is not required to become appointed.
- b. To appoint an insurance producer as its agent, the appointing insurer shall file, in a format approved by the commissioner, a notice of appointment within 15 days from the date the agency contract is executed or the first insurance application is submitted by the insurance producer. An insurer may also elect to appoint an insurance producer to all or some insurers within the insurer's holding company system or group by the filing of a single appointment request.
- c. Upon receipt of the notice of appointment, the commissioner shall verify within 30 days that the insurance producer is eligible for appointment. If the insurance producer is determined to be ineligible for appointment, the commissioner shall notify the insurer within five days of his determination.
- d. An insurer shall pay an appointment fee, in the amount and method of payment set forth in section 19 of this act for each insurance producer appointed by the insurer.
- e. An insurer shall remit, in a manner prescribed by the commissioner, a renewal appointment fee in the amount set forth in section 19 of this act.]

(New section) a. Any insurer authorized to transact business in this State may, by written contract, appoint as its agent, a person that holds a valid insurance producer license issued in accordance with the provisions of this act. The contract shall authorize the insurance producer to act as an agent for the appointing insurer for all lines of insurance for which the insurer is authorized in this State and the agent holds authority in this State, unless specifically limited. The contract shall contain the duties, responsibilities and limitations of authority between the agent and the appointing insurer, and the agent shall abide by its terms. While the agent is properly licensed, an agency appointment shall continue in effect until termination in accordance with this act. Both the appointing insurer and the appointed agent shall maintain a copy of the agency contract in their office, and shall

make the contract available for inspection by the commissioner upon request. Nothing contained in this subsection shall be construed as granting the commissioner the authority to determine contractual disputes between an appointing insurer and an appointed agent.

b. Upon the cancellation of an agency contract in accordance with section 1 of P.L.1970, c.217 (C.17:22-6.14a), the insurer shall within 15 days file written notice of cancellation with the commissioner. Notice of cancellation shall be on a form prescribed by the commissioner and shall indicate the date of cancellation and the reason therefor. Agency appointment shall not terminate until the notice of cancellation has been filed with the commissioner. The requirements of this subsection shall not affect any notice or filing requirements otherwise established by law.

c. Any insurer appointing an agent pursuant to this section shall file with the commissioner, on a form prescribed by the commissioner, a notice of appointment providing the names and business addresses of its agents, including notice of any limitations on the agent's authority. The filing of a single notice of appointment by each insurer represented by a licensed business entity shall cover all of its licensed producers.

d. The filing of notice of appointment pursuant to subsection c. of this section shall constitute notice that the named insurance producer has been appointed an agent for any subsidiary or affiliate company of the insurer if certified copies of any resolution duly adopted by the board of directors of each insurer requesting that authority are filed with the commissioner. The resolution shall also designate the primary insurer for which all of the insurer's agents shall be appointed.¹

18. ¹(New section)¹ a. ¹[An insurer or authorized producer of the insurer that terminates the appointment, employment, contract or other insurance business relationship with an insurance producer shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner, if the reason for termination is one of the reasons set forth in section 15 of this act or if the insurer has knowledge that the producer was found by a court, government body, or self-regulatory organization authorized by law, to have engaged in any of the activities in section 15 of this act. Upon the written request of the commissioner, the insurer shall provide additional information, documents, records or other data pertaining to the termination or activity of the producer.

b. An insurer or authorized producer of the insurer that terminates the appointment, employment or contract with an insurance producer, for any reason not set forth in section 15 of this act, shall notify the commissioner within 30 days following the effective date of the termination, using a format prescribed by the commissioner. Upon written request of the commissioner, the insurer shall provide

additional information, documents, records or other data pertaining to
 the termination.

- c. The insurer or the authorized producer of the insurer shall promptly notify the commissioner in a format acceptable to the commissioner if, upon further review or investigation, the insurer discovers additional information that would have been reportable to the commissioner in accordance with subsection a. of this section had the insurer then known of its existence.
- d. (1) Within 15 days after making the notification required by this section, the insurer shall mail a copy of the notification to the insurance producer at his last known address. If the producer is terminated for any of the reasons listed in section 15 of this act, the insurer shall provide a copy of the notification to the producer at his last known address by certified mail, return receipt requested, postage prepaid or by overnight delivery using a nationally recognized carrier.
- (2) Within 30 days after the insurance producer has received the original or additional notification, the producer may file written comments concerning the substance of the notification with the commissioner. The producer shall, by the same means, simultaneously send a copy of the comments to the reporting insurer, and the comments shall become a part of the commissioner's file and accompany every copy of a report distributed or disclosed for any reason about the producer as permitted under subsection f. of this section.
- e.] 1 (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to ¹section 17 of this act or ¹ this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection ¹[a.]b. ¹ of ¹[this] ¹ section ¹17 of this act 1 was reported to the commissioner, provided that the propriety of any termination for cause ¹[under subsection a.] ¹ is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.
- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action

shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.

- (3) Paragraph (1) or (2) of this subsection shall not abrogate or modify any existing statutory or common law privileges or immunities.
- ¹[f.] <u>b.</u> ¹ (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil action. However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any regulatory or legal action brought as a part of the commissioner's duties.
 - (2) Neither the commissioner, nor any person who received documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.
 - (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
 - (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
 - (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
 - (c) May enter into agreements governing sharing and use of information consistent with this subsection.
 - (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.

- 1 (5) Nothing in this act shall prohibit the commissioner from 2 releasing final, adjudicated actions including terminations for cause 3 that are open to public inspection pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) to a database or other clearinghouse service 5 maintained by the NAIC.
 - ¹[g.] <u>c.</u>¹ An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

- 19. ¹(New section)¹ a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue generated from these fees shall not be less than the total annual revenue generated from equivalent fees for the preceding fiscal year.
- b. Applicants may be charged a fee for any licensing examination conducted pursuant to this act in an amount designated or approved by the commissioner.
- c. All fees payable to the commissioner pursuant to this section are nonrefundable.
- d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

- 20. ¹(New section)¹ a. The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
- c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary

proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.

d. In any formal proceeding, if the commissioner finds that the 6 7 interests of the public require that immediate action be taken prior to 8 completion of the hearing, the making of a determination and the entry 9 of a final order, he may enter an appropriate order to be effective 10 pending completion of the hearing and entry of a final order. These 11 orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full 12 hearing will be harmful to the public interest. Orders issued pursuant 13 14 to this section shall be subject to an application to vacate upon 10 15 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative, 16 17 or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an 18 19 injunction against specified acts or conduct in aid of the proceedings pending before him, including temporary injunctions and interim 20 21 restraints.

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- 21. ¹(New section)¹ a. The commissioner shall not assess a greater fee for an insurance producer license or related service to a person not residing in this State based solely on the fact that the person does not reside in this State.
- b. The commissioner shall waive any license application requirements for a nonresident insurance producer license applicant with a valid license from his home state, except the requirements imposed by section 9 of this act, if the applicant's home state awards nonresident insurance producer licenses to licensees of this State on the same basis.
- c. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis.

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- 22. ¹(New section)¹ a. An insurance producer shall report to the commissioner any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this State within 30 days of the final disposition of the matter. This report shall include a copy of the order, consent order or other relevant legal documents.
- b. Within 30 days of the initial pretrial hearing date, an insurance

producer shall report to the commissioner any criminal prosecution of the producer taken in any jurisdiction. The report shall include a copy of the initial complaint filed, the order resulting from the hearing and any other relevant legal documents.

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- 6 ¹23. Section 8 of P.L.1960, c.32 (C.17:22-6.42) is amended to 7 read as follows:
- 8. If certain insurance coverages of subjects resident, located, or to be performed in this State cannot be procured from authorized insurers, such coverages, hereinafter designated "surplus lines," may be procured from unauthorized insurers, subject to the following conditions:
- 13 (a) The insurance must be eligible for export under section 9 of P.L.1960, c.32 (C.17:22-6.43);
- 15 (b) The insurer must be an eligible surplus lines insurer under 16 section 11 of P.L.1960, c.32 (C.17:22-6.45);
 - (c) The insurance must be so placed through a licensed New Jersey surplus lines agent [whose office and records are maintained in New Jersey]; and
- 20 (d) Other applicable provisions of this surplus lines law must be 21 complied with.
 - (e) No surplus lines agent shall exercise binding authority in this State on behalf of any insurer unless the agent has first filed with the commissioner for informational purposes and not for the purpose of approval or disapproval the written agreement between the agent and the insurer setting forth the terms, conditions and limitations governing the exercise of the binding authority by the agent. A copy of any amendments to the agreement and of any notice of cancellation or termination of the agreement shall be filed by the agent with the commissioner no later than 10 days after adoption thereof.
 - The agreement filed pursuant to this section shall be considered and treated as a confidential document, and shall not be available for inspection by the public.
 - The agreement shall include the following items:
- (1) A description of the classes of insurance for which the agentholds binding authority;
- 37 (2) The geographical limits upon the exercise of binding authority 38 by the agent;
- 39 (3) The maximum dollar limitation on the binding authority of the 40 agent for any one risk for each class of insurance written by the agent;
- 41 (4) The maximum policy period for which the agent may bind a 42 risk;
- 43 (5) If the binding authority is delegable by the agent, a prohibition 44 against the delegation without the prior written approval of the 45 insurer.
- If an agent who is qualified in accordance with this section to

- 1 exercise binding authority on behalf of an insurer delegates the binding
- 2 authority to any other agent, the agent to whom the authority is
- 3 delegated shall not exercise the same until a copy of the instrument
- 4 delegating the binding authority shall first have been filed with the
- 5 commissioner for informational purposes and not for the purpose of
- 6 approval or disapproval. The instrument delegating the binding
- 7 authority shall include an identification of the binding authority
- 8 agreement between the delegating agent and the insurer.¹
- 9 (cf: P.L.1996, c.69, s.2)

- 11 ¹24. Section 23 of P.L.1960, c.32 (C. 17:22-6.57) is amended to read as follows:
- 23. Each surplus lines agent shall keep in his office [in this State]
 a full and true record of each surplus lines contract procured by him,
- 15 including a copy of the daily report, if any, and showing such of the
- 16 following items as may be applicable:
- 17 (a) Amount of the insurance and perils insured against;
- 18 (b) Brief general description of property insured and where 19 located;
- 20 (c) Gross premium charged;
- 21 (d) Return premium paid, if any;
- (e) Rate of premium charged upon the several items of property;
- 23 (f) Effective date of the contract, and the terms thereof;
- 24 (g) Name and post-office address of the insured;
- 25 (h) Name and home office address of the insurer;
- 26 (i) Amount collected from the insured; and
- 27 (j) Other information as may be required by the commissioner.
- The record shall at all times be open to examination by the commissioner without notice, and shall be so kept available and open
- 30 to the commissioner for five years next following expiration or
- 31 cancellation of the contract. ¹
 32 (cf: P.L.1996, c.69, s.6)
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- ¹25. Section 27 of P.L.1960, c.32 (C.17:22-6.61) is amended to read as follows:
- 36 27. The commissioner may suspend, revoke, or refuse to renew the
- 37 license of a surplus lines agent and all other licenses and permits held
- by the licensee under this Title, upon any one or more of the followinggrounds:
- 40 (a) [Removal of the licensee's office from the State] (Deleted by 41 amendment, P.L., c.);
- 42 (b) Removal of the accounts and records of his surplus lines
- 43 business [from this State] during the period when such accounts and
- 44 records are required to be maintained under section 23 of P.L.1960,
- 45 c.32 (C.17:22-6.57);
- 46 (c) Closure of the licensee's office for a period of more than 30

- 1 consecutive days, unless granted permission by the commissioner upon 2 showing circumstances warranting such closure for a longer period;
- 3 (d) Failure to make and file his quarterly reports when due as 4 required by section 24 of P.L.1960, c.32 (C.17:22-6.58);
- (e) Failure to pay the tax on surplus lines premiums, as provided
 for in this surplus lines law;
- 7 (f) [Failure to maintain the bond as required by section 14 of 8 P.L.1987, c.293 (C.17:22A-14)] (Deleted by amendment, P.L. , 9 c.);
- 10 (g) Suspension, revocation or refusal to renew any other license 11 issued by the commissioner;
- 12 (h) Lack of qualifications as for an original surplus lines agent's license;
 - (i) Violation of any provision of this surplus lines law;
- 15 (j) For any other cause for which a license could be denied, 16 revoked, suspended or renewal refused under section [17 of P.L.1987, 17 c.293 (C.17:22A-17)] 15 of P.L., c. (C.) (now pending before 18 the Legislature as this bill).
 - In addition to the foregoing penalties set forth in this section, any person, persons or corporation violating any of the provisions of this act shall be liable to a penalty not exceeding \$2,500 for the first offense and not exceeding \$5,000 for each succeeding offense to be recovered in a summary proceeding as provided in R.S.17:33-2.¹

24 (cf: P.L.1996, c.69, s.9)

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- ¹[23.] <u>26. (New section) a.</u>¹ The commissioner may, in accordance with "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) promulgate rules and regulations necessary to effectuate the purposes of this act.
- ¹b. The commissioner may provide for the orderly transition of producer license types and authorities by promulgating rules and regulations that are reasonable, necessary, appropriate and consistent with this act. ¹

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¹[24.] <u>27.</u> P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of P.L.1996, c.69 (C.17:22A-14.1); and P.L.1997, c.429 (C.17:22A-16.1) are repealed.

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¹[25.] <u>28.</u>¹ This act shall take effect ¹[on the 180th day following enactment] immediately, but sections 1 through 25 and 27 shall remain inoperative until the adoption of regulations effectuating their purposes pursuant to section 26 of this act, provided however, that no provision of this act shall remain inoperative on or after November 12,

44 <u>2002</u>¹.

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CHAPTER 210

AN ACT concerning the licensure of insurance producers, amending P.L.1960, c.32, supplementing Title 17 of the Revised Statutes and repealing parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

C.17:22A-26 Short title.

1. This act shall be known and may be cited as the "New Jersey Insurance Producer Licensing Act of 2001."

C.17:22A:27 Purpose of act.

2. This act governs the qualifications and procedures for the licensing of insurance producers. It simplifies and organizes the statutory law to improve efficiency, permits the use of new technology and reduces costs associated with issuing and renewing insurance producer licenses.

C.17:22A-28 Definitions relative to licensure of insurance producers.

3. As used in this act:

"Business entity" means a corporation, association, partnership, limited liability company, limited liability partnership, or other legal entity.

"Commissioner" means the Commissioner of Banking and Insurance.

"Department" means the Department of Banking and Insurance.

"Home state" means the District of Columbia and any state or territory of the United States in which an insurance producer maintains his principal place of residence or principal place of business and is licensed to act as an insurance producer.

"Insurance" means any of the lines of insurance in subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes and includes contracts or policies of life insurance, health insurance, annuities, indemnity, property and casualty, fidelity, surety, guaranty and title insurance.

"Insurance consultant" means a person, who for a commission, brokerage fee, or other consideration, acts or holds himself out to the public or any licensee as offering any advice, counsel, opinion or service with respect to the benefits, advantages or disadvantages under any insurance policy or contract that is or could be issued in this State, but shall not include bank trust officers, attorneys-at-law and certified public accountants who negotiate contracts on behalf of others or provide general financial counsel if no commission or brokerage fee is paid for those services.

"Insurance producer" means a person required to be licensed under the laws of this State to sell, solicit or negotiate insurance.

"Insurer" means a business entity authorized to transact the business of insurance in this State pursuant to subtitle 3 of Title 17 of the Revised Statutes or subtitle 3 of Title 17B of the New Jersey Statutes.

"License" means a document issued by the commissioner authorizing a person to act as an insurance producer for the lines of authority specified in the document. The license itself does not create any authority, actual, apparent or inherent, in the holder to represent or commit an insurer

"Limited line credit insurance" includes credit life, credit disability, credit property, credit unemployment, involuntary unemployment, mortgage life, mortgage guaranty, mortgage disability, automobile dealer gap insurance, and any other form of insurance offered in connection with an extension of credit that is limited to partially or wholly extinguishing that credit obligation that the commissioner determines should be designated a form of limited line credit insurance.

"Limited line credit insurance producer" means a person who sells, solicits or negotiates one or more forms of limited line credit insurance coverage to individuals though a master corporate, group or individual contract or policy.

"Limited lines insurance" means those lines of insurance established pursuant to section 14 of this act or any other line of insurance that the commissioner determines is necessary to recognize for the purposes of complying with subsection e. of section 9 of this act.

"Limited lines insurance producer" means a person who is authorized by the commissioner

to sell, solicit or negotiate limited lines insurance or to engage in the business of an insurance consultant.

"NAIC" means the National Association of Insurance Commissioners, its affiliates or subsidiaries, or any agency or committee thereof.

"Negotiate" means the act of conferring directly with or offering advice directly to a purchaser or prospective purchaser of a particular contract or policy of insurance concerning any of the substantive benefits, terms or conditions of the contract or policy, provided that the person engaged in that act either: sells insurance or obtains insurance from insurers for purchasers.

"Person" means an individual or a business entity.

"Sell" means to exchange a contract or policy of insurance by any means, for money or its equivalent, on behalf of an insurer.

"Solicit" means attempting to sell insurance or asking or urging a person to apply for a particular kind of insurance from a particular insurer.

"Surplus lines insurance producer" means a person who is authorized to sell, solicit or negotiate contracts or policies of insurance coverage on behalf of unauthorized insurers pursuant to "the surplus lines law," P.L.1960, c.32 (C.17:22-6.40 et seq.); and "surplus lines" shall have the same meaning as generally accorded to it by that act.

"Terminate" means the cancellation of the relationship between an insurance producer and the insurer or the termination of a producer's authority to transact insurance.

"Uniform business entity application" means the current version of the NAIC uniform business entity application for resident and nonresident business entities.

"Uniform application" means the current version of the NAIC uniform application for resident and nonresident insurance producer licensing.

C.17:22A-29 Licensure required.

4. A person shall not sell, solicit or negotiate insurance in this State unless the person is licensed for that line of authority in accordance with this act.

C.17:22A-30 Construction of act; license not required.

- 5. a. Nothing in this act shall be construed to require an insurer to obtain an insurance producer license. In this section, the term "insurer" does not include an insurer's officers, directors, employees, subsidiaries or affiliates.
 - b. A license as an insurance producer shall not be required of the following:
- (1) An officer, director or employee of an insurer or of an insurance producer, provided that the officer, director or employee does not receive any commission on contracts or policies written or sold to insure risks residing, located or to be performed in this State and:
- (a) The officer's, director's or employee's activities are executive, administrative, managerial, clerical or a combination of these, and are only indirectly related to the sale, solicitation or negotiation of insurance; or
- (b) The officer's, director's or employee's function relates to underwriting, loss control, inspection or the processing, adjusting, investigating or settling of a claim on a contract or policy of insurance; or
- (c) The officer, director or employee is acting in the capacity of a special agency or agency supervisor assisting insurance producers and those activities are limited to providing technical advice and assistance to licensed insurance producers and do not include the sale, solicitation or negotiation of insurance;
- (2) A person who secures and furnishes information for the purpose of group life insurance, group property and casualty insurance, group annuities, group or blanket accident and health insurance; or for the purpose of enrolling individuals under insurance plans, issuing certificates under insurance plans or otherwise assisting in administering insurance plans; or performs administrative services related to mass marketed property and casualty insurance; where no commission is paid to the person for the service;
- (3) An employer or association or its officers, directors, employees, or the trustees of an employee trust plan, to the extent that the employers, officers, employees, directors or trustees

are engaged in the administration or operation of a program of employee benefits for the employer's or association's own employees or the employees of its subsidiaries or affiliates, which program involves the use of insurance issued by an insurer, as long as the employers, associations, officers, directors, employees or trustees are not in any manner compensated, directly or indirectly, by the insurer issuing the contracts or policies;

- (4) Employees of insurers or organizations employed by insurers who are engaging in the inspection, rating or classification of risks, or in the supervision of the training of insurance producers and who are not individually engaged in the sale, solicitation or negotiation of insurance;
- (5) A person whose activities in this State are limited to advertising without the intent to solicit insurance in this State through communications in printed publications or other forms of electronic mass media whose distribution is not limited to residents of this State, provided that the person does not sell, solicit or negotiate insurance that would insure risks residing, located or to be performed in this State;
- (6) A person who is not a resident of this State who sells, solicits or negotiates a contract or policy of insurance for commercial property and casualty risks to an insured with risks located in more than one state insured under that contract or policy, so long as that person is otherwise licensed as an insurance producer to sell, solicit or negotiate that insurance in the state in which the insured maintains its principal place of business and the contract or policy of insurance insures risks located in that state; or
- (7) A salaried full-time employee who counsels or advises his employer relative to the insurance interests of the employer or of the subsidiaries or business affiliates of the employer if the employee does not sell or solicit insurance or receive a commission.

C.17:22A-31 Written examination fee.

- 6. a. A resident individual applying for an insurance producer license shall pass a written examination unless exempt pursuant to section 10 of this act. The examination shall test the knowledge of the individual concerning the lines of authority for which application is made, the duties and responsibilities of an insurance producer and the insurance laws and regulations of this State. Examinations required by this section shall be developed and conducted under rules and regulations prescribed by the commissioner.
- b. The commissioner may make arrangements, including contracting with an outside testing service, for administering examinations and collecting the nonrefundable fee set forth in section 19 of this act.
- c. Each individual applying for an examination shall remit a nonrefundable fee as prescribed by the commissioner as set forth in section 19 of this act.
- d. An individual who fails to appear for the examination as scheduled or fails to pass the examination, may reapply for an examination and shall remit all required fees and forms before being rescheduled for another examination.

C.17:22A-32 Application, approval.

- 7. a. An individual applying for a resident insurance producer license shall make application to the commissioner on the uniform application and declare under penalty of refusal, suspension or revocation of the license that the statements made in the application are true, correct and complete to the best of the individual's knowledge and belief. Before approving the application, the commissioner shall find that the individual:
 - (1) Is at least 18 years of age;
- (2) Has not committed any act that is a ground for denial, suspension or revocation set forth in section 15 of this act;
- (3) Has completed a prelicensing course of study for the lines of authority for which the individual has applied as prescribed by the commissioner by regulation;
 - (4) Has paid the fees set forth in section 19 of this act; and
- (5) Has successfully passed the examinations for the lines of authority for which the individual has applied.
 - b. A business entity acting as an insurance producer shall obtain an insurance producer

license. Application shall be made using the uniform business entity application. Before approving the application, the commissioner shall find that:

- (1) The business entity has paid the fees set forth in section 19 of this act; and
- (2) The business entity has designated a licensed insurance producer or producers responsible for the business entity's compliance with the insurance laws, rules and regulations of this State.
- c. The commissioner may require any documents reasonably necessary to verify the information contained in an application.
- d. Each insurer that sells, solicits or negotiates any form of limited line credit insurance shall provide to each individual whose duties will include selling, soliciting or negotiating limited line credit insurance a program of instruction that is approved by the commissioner.

C.17:22A-33 Issuance of resident insurance producer license.

- 8. a. Unless denied licensure pursuant to section 15 of this act, persons who have met the requirements of sections 6 and 7 of this act shall be issued a resident insurance producer license. An insurance producer may receive qualification for a license in one or more of the following lines of authority:
- (1) Life-insurance coverage on human lives, including benefits of endowment and annuities, and which may include benefits in the event of death or dismemberment by accident and benefits for disability income;
- (2) Accident and health or sickness-insurance coverage for sickness, bodily injury or accidental death, and which may include benefits for disability income;
- (3) Property-insurance coverage for the direct or consequential loss or damage to property of every kind;
- (4) Casualty-insurance coverage against legal liability, including that for death, injury or disability or damage to real or personal property;
- (5) Variable life and variable annuity products-insurance coverage provided under variable life insurance contracts, variable annuities or any other life insurance or annuity product that reflects the investment experience of a separate account;
 - (6) Credit-limited line credit insurance;
- (7) Personal lines property and casualty insurance coverage sold to individuals and families for primarily noncommercial purposes:
 - (8) Any other line of insurance permitted under any law or regulation of this State.
- b. An insurance producer license shall remain in effect unless revoked or suspended as long as the fee set forth in section 19 of this act is timely paid and in the case of resident individual insurance producers, education requirements are timely satisfied.
- c. An individual insurance producer who allows his license to lapse may, within 12 months from the due date of the renewal fee, reinstate the same license without the necessity of passing a written examination. However, a penalty in an amount not to exceed double the unpaid renewal fee shall be required for any renewal fee received after the due date.
- d. A licensed insurance producer who is unable to comply with license renewal procedures due to military service or some other extenuating circumstance, such as long-term medical disability, may request a waiver of those procedures. The producer may also request a waiver of any examination requirement or any other fine or sanction imposed for failure to comply with renewal procedures.
- e. The license shall contain the licensee's name, address, personal identification number, and the date of issuance, the lines of authority, the expiration date and any other information the commissioner deems necessary.
- f. Licensees shall inform the commissioner by any means acceptable to the commissioner of a change of address within 30 days of the change.

C.17:22A-34 Nonresident insurance producer license.

- 9. a. Unless denied licensure pursuant to section 15 of this act, a nonresident person shall receive a nonresident insurance producer license if:
- (1) The person is currently licensed as a resident insurance producer in good standing in his home state;

- (2) The person has submitted the proper request for licensure and has paid the fees required by section 19 of this act;
- (3) The person has submitted or transmitted to the commissioner the application for licensure that the person submitted to his home state, or in lieu of the same, a completed uniform application; and
- (4) The person's home state awards nonresident insurance producer licenses to residents of this State on the same basis.
- b. The commissioner may verify the nonresident insurance producer's licensing status through the Producer Database maintained by the NAIC.
- c. A nonresident insurance producer who moves from one state to another state or a resident insurance producer who moves from this State to another state shall file a change of address and provide certification from the new resident state within 30 days of the change of legal residence. No fee or license application shall be required.
- d. Subject to section 13 of this act, a person licensed as a surplus lines insurance producer in his home state shall receive a nonresident surplus lines insurance producer license pursuant to subsection a. of this section.
- e. Subject to section 14 of this act, a person licensed as a limited line credit insurance or other type of limited lines insurance producer in his home state shall receive a nonresident limited lines insurance producer license, pursuant to subsection a. of this section, granting the same scope of authority as granted under the license issued by the producer's home state.
- f. Each licensed nonresident insurance producer shall, by application for and issuance of, a license be deemed to have appointed the commissioner as agent to receive service of original legal process in this State in any cause of action or legal proceedings arising within this State out of transactions under the license. Service upon the commissioner shall be of the same force and effect as if served on the nonresident insurance producer. This appointment shall be irrevocable for as long as there can be any cause of action against the nonresident insurance producer arising out of insurance transactions for which a nonresident insurance producer license is required. Duplicate copies of the legal process shall be served upon the commissioner. At the time of service the commissioner shall be paid a fee established pursuant to section 19 of this act payable as costs in the action. Upon receiving service, the commissioner shall send one of the copies by registered or certified mail, return receipt requested, to the named nonresident insurance producer at his last known business or residence address.
- g. The commissioner shall be immune from all civil actions resulting from the licensee's failure to receive service of process if the commissioner, pursuant to subsection f. of this section, forwards the service to the last business or residence address filed by the licensee as his address. Immunity under this subsection is in no way intended to diminish or otherwise affect the immunity available to the commissioner pursuant to the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq.

C.17:22A-35 Exemptions from prelicensing education examination.

- 10. a. An individual who applies for an insurance producer license in this State who was previously licensed for the same lines of authority in another state shall not be required to complete any prelicensing education or examination. This exemption is only available if the person is currently licensed in that state or if the application is received within 90 days of the cancellation of the applicant's previous license and if the prior state issues a certification that, at the time of cancellation, the applicant was in good standing in that state or the state's Producer Database records, maintained by the NAIC, indicate that the producer is or was licensed in good standing for the lines of authority requested.
- b. A person licensed as an insurance producer in another state who moves to this State shall make application within 90 days of establishing legal residence to become a resident licensee pursuant to section 7 of this act. No prelicensing education or examination shall be required of that person to obtain any lines of authority previously held in the prior state except in cases in which the commissioner determines otherwise by regulation.

C.17:22A-36 Notification of assumed name.

11. An insurance producer doing business under any name other than the producer's legal name shall notify the commissioner prior to using the assumed name.

C.17:22A-37 Temporary license.

- 12. a. The commissioner may issue a temporary insurance producer license for a period not to exceed 180 days without requiring an examination if the commissioner determines that the temporary license is necessary for the servicing of an insurance business in the following cases:
- (1) To the surviving spouse or court-appointed personal representative of a licensed insurance producer, upon the death or disability of that producer, to allow adequate time for the sale of the insurance business owned by the producer or for the recovery or return of the producer to the business or to provide for the training and licensing of new personnel to operate the producer's business;
- (2) To a member or employee of a business entity licensed as an insurance producer, upon the death or disability of an individual designated in the business entity application or the license as responsible for the business entity's compliance with the insurance laws, rules and regulations of this State;
- (3) To the designee of a licensed insurance producer entering active service in the armed forces of the United States of America; or
- (4) In any other circumstance in which the commissioner determines that the public interest will best be served by the issuance of a temporary insurance producer license.
- b. The commissioner may, by order, limit the authority of any temporary licensee in any way necessary to protect insureds and the public. The commissioner may require the temporary licensee to have a suitable sponsor who is a licensed insurance producer or insurer and who assumes responsibility for all acts of the temporary licensee and may impose other similar requirements designed to protect insureds and the public. The commissioner may by order revoke a temporary license if the interest of insureds or the public are endangered. A temporary license shall not continue after the owner or the personal representative disposes of the insurance producer's business.

C.17:22A-38 Requirements for license granting, surplus lines authority.

- 13. a. No license granting surplus lines authority shall be issued or renewed unless the applicant holds or will hold property and casualty authorities.
- b. No surplus lines producer shall charge any fee to an originating broker in connection with the negotiation or procurement of any contract of surplus lines insurance that shall exceed \$50 plus the actual costs incurred for any services performed by a person that is not associated with the surplus lines producer, such as inspection services.

C.17:22A-39 Insurance marketed through limited lines insurance producers.

14. The commissioner shall establish, by rule or regulation, the line or lines of insurance that may be marketed through a limited lines insurance producer.

C.17:22A-40 Causes for probation, suspension, revocation, refusal to renew.

- 15. a. The commissioner may place on probation, suspend, revoke or refuse to issue or renew an insurance producer's license or may levy a civil penalty in accordance with subsection c. of section 20 of this act or any combination of actions, for any one or more of the following causes:
- (1) Providing incorrect, misleading, incomplete or materially untrue information in the license application;
- (2) Violating any insurance laws, or violating any regulation, subpoena or order of the commissioner or of another state's insurance regulator;
 - (3) Obtaining or attempting to obtain a license through misrepresentation or fraud;
- (4) Improperly withholding, misappropriating or converting any monies or properties received in the course of doing insurance business;
- (5) Intentionally misrepresenting the terms of an actual or proposed insurance contract, policy or application for insurance;

- (6) Having been convicted of a felony or crime of the fourth degree or higher;
- (7) Having admitted or been found to have committed any insurance unfair trade practice or fraud;
- (8) Using fraudulent, coercive or dishonest practices, or demonstrating incompetence, untrustworthiness or financial irresponsibility in the conduct of insurance business in this State or elsewhere:
- (9) Having an insurance producer license, or its equivalent, denied, suspended or revoked in any other state, province, district or territory;
- (10) Forging another's name to an application for insurance or to any document related to an insurance transaction;
- (11) Improperly using notes or any other reference material to complete an examination for an insurance producer license;
 - (12) Knowingly accepting insurance business from an unlicensed insurance producer;
- (13) Failing to comply with an administrative or court order imposing a child support obligation;
- (14) Failing to pay income tax or comply with any administrative or court order directing payment of income tax pursuant to Title 54A of the New Jersey Statutes;
- (15) Intentionally withholding material information or making a material misstatement in an application for a license;
 - (16) Committing any fraudulent act;
 - (17) Knowingly facilitating or assisting another person in violating any insurance laws; or
- (18) Failing to notify the commissioner within 30 days of his conviction of any crime, indictment or the filing of any formal criminal charges, or the suspension or revocation of any insurance license or authority by a state, other than this State, or the initiation of formal disciplinary proceedings in a state, other than this State, affecting the producer's insurance license; or failing to obtain the written consent pursuant to 18 U.S.C. sections 1033 and 1034; or failing to supply any documentation that the commissioner may request in connection therewith.
- b. If the action by the commissioner is to nonrenew or to deny an application for an insurance producer license, the commissioner shall notify the applicant or licensee and advise, in writing, the applicant or licensee of the reason for the denial or nonrenewal of the license. The applicant or licensee may make written demand upon the commissioner for a hearing before the commissioner, or his designee, to determine the reasonableness of the commissioner's action. The hearing shall be held pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- c. The insurance producer license of a business entity may be suspended, revoked or refused if the commissioner finds, after hearing, that an individual licensee's violation was known or should have been known by one or more of the partners, officers or managers acting on behalf of the business entity and the violation was neither reported to the commissioner nor corrective action taken.
- d. The commissioner shall retain the authority to enforce the provisions of and impose any penalty or remedy authorized by this act and Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes against any person who is under investigation for or charged with a violation of this act or Title 17 of the Revised Statutes or Title 17B of the New Jersey Statutes even if the person's license or registration has been surrendered or has lapsed by operation of law.

C.17:22A-41 Licensure required for receipt of commission.

- 16. a. An insurer or insurance producer shall not pay a commission, service fee, brokerage or other valuable consideration to a person for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
- b. A person shall not accept a commission, service fee, brokerage or other valuable consideration for selling, soliciting or negotiating insurance in this State if that person is required to be licensed under this act and is not so licensed.
 - c. Renewal or other deferred commissions may be paid to a person for selling, soliciting or

negotiating insurance in this State if the person was required to be licensed under this act at the time of the sale, solicitation or negotiation and was so licensed at that time.

d. An insurer or insurance producer may pay or assign commissions, service fees, brokerages or other valuable consideration to an insurance agency or to persons who do not sell, solicit or negotiate insurance in this State, unless the payment would violate section 15 of P.L.1944, c.27 (C.17:29A-15), section 14 of P.L.1982, c.114 (C.17:29AA-14), section 4 of P.L.1947, c.379 (C.17:29B-4), section 5 of P.L.1968, c.248 (C.17:46A-5), section 34 or 35 of P.L.1975, c.106 (C.17:46B-34 or 17:46B-35) or N.J.S.17B:30-13 or any other provision of law.

C.17:22A-42 Appointment of agents.

- 17. a. Any insurer authorized to transact business in this State may, by written contract, appoint as its agent, a person that holds a valid insurance producer license issued in accordance with the provisions of this act. The contract shall authorize the insurance producer to act as an agent for the appointing insurer for all lines of insurance for which the insurer is authorized in this State and the agent holds authority in this State, unless specifically limited. The contract shall contain the duties, responsibilities and limitations of authority between the agent and the appointing insurer, and the agent shall abide by its terms. While the agent is properly licensed, an agency appointment shall continue in effect until termination in accordance with this act. Both the appointing insurer and the appointed agent shall maintain a copy of the agency contract in their office, and shall make the contract available for inspection by the commissioner upon request. Nothing contained in this subsection shall be construed as granting the commissioner the authority to determine contractual disputes between an appointing insurer and an appointed agent.
- b. Upon the cancellation of an agency contract in accordance with section 1 of P.L.1970, c.217 (C.17:22-6.14a), the insurer shall within 15 days file written notice of cancellation with the commissioner. Notice of cancellation shall be on a form prescribed by the commissioner and shall indicate the date of cancellation and the reason therefor. Agency appointment shall not terminate until the notice of cancellation has been filed with the commissioner. The requirements of this subsection shall not affect any notice or filing requirements otherwise established by law.
- c. Any insurer appointing an agent pursuant to this section shall file with the commissioner, on a form prescribed by the commissioner, a notice of appointment providing the names and business addresses of its agents, including notice of any limitations on the agent's authority. The filing of a single notice of appointment by each insurer represented by a licensed business entity shall cover all of its licensed producers.
- d. The filing of a notice of appointment pursuant to subsection c. of this section shall constitute notice that the named insurance producer has been appointed an agent for any subsidiary or affiliate company of the insurer if certified copies of any resolution duly adopted by the board of directors of each insurer requesting that authority are filed with the commissioner. The resolution shall also designate the primary insurer for which all of the insurer's agents shall be appointed.

C.17:22A-43 Immunity from civil liability.

18. a. (1) In the absence of actual malice, an insurer, the authorized representative of the insurer, an insurance producer, the commissioner, or an organization of which the commissioner is a member and that compiles the information and makes it available to other insurance commissioners or regulatory or law enforcement agencies, shall not be subject to civil liability, and a civil cause of action of any nature shall not arise against these entities or their respective agents or employees, as a result of any statement or information required by or provided pursuant to section 17 of this act or this section or any information relating to any statement that may be requested in writing by the commissioner, from an insurer or insurance producer; or a statement by a terminating insurer or insurance producer to an insurer or insurance producer limited solely and exclusively to whether a termination for cause under subsection b.of section 17 of this act was reported to the commissioner, provided that the propriety of any termination for cause is certified in writing by an officer or authorized representative of the insurer or insurance producer terminating the relationship.

- (2) In any action brought against a person that has immunity under paragraph (1) of this subsection for making any statement required by this section or providing any information relating to any statement that may be requested by the commissioner, the party bringing the action shall plead specifically in any allegation that paragraph (1) does not apply because the person making the statement or providing the information did so with actual malice.
- (3) Paragraph (1) or (2) of this subsection shall not abrogate or modify any existing statutory or common law privileges or immunities.
- b. (1) Any documents, materials or other information in the control or possession of the department furnished by an insurer, insurance producer or an employee or agent thereof acting on behalf of the insurer or insurance producer, or obtained by the commissioner in an investigation pursuant to this section, shall be confidential by law and privileged, shall not be subject to any State or federal freedom of information law, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil action. However, the commissioner is authorized to use the documents, materials or other information in the furtherance of any regulatory or legal action brought as a part of the commissioner's duties.
- (2) Neither the commissioner, nor any person who received documents, materials or other information while acting under the authority of the commissioner, shall be permitted or required to testify in any private civil action concerning any confidential documents, materials, or information subject to paragraph (1) of this subsection.
- (3) In order to assist in the performance of the commissioner's duties under this act, the commissioner:
- (a) May share documents, materials or other information, including the confidential and privileged documents, materials or information subject to paragraph (1) of this subsection, with other state, federal, and international regulatory agencies, with the NAIC, and with state, federal, and international law enforcement authorities, provided that the recipient agrees to maintain the confidentiality and privileged status of the document, material or other information pursuant to this section;
- (b) May receive documents, materials or information, including otherwise confidential and privileged documents, materials or information, from the NAIC and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material or information; and
- (c) May enter into agreements governing sharing and use of information consistent with this subsection.
- (4) No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the commissioner under this section or as a result of sharing as authorized in paragraph (3) of this subsection.
- (5) Nothing in this act shall prohibit the commissioner from releasing final, adjudicated actions including terminations for cause that are open to public inspection pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) to a database or other clearinghouse service maintained by the NAIC.
- c. An insurer, the authorized representative of the insurer, or an insurance producer that fails to report as required under the provisions of this section or that is found by a court of competent jurisdiction to have reported with actual malice may, after notice and hearing, have its license or certificate of authority suspended or revoked and may be fined in accordance with section 20 of this act.

C.17:22A-44 Fees.

- 19. a. The commissioner shall, by regulation, set reasonable, necessary and appropriate fees to be charged for licensing insurance producers, filing agency appointments, filing limited insurance producer registrations, filing fictitious, trade or firm names, issuing certification of license status and processing any document required to be submitted pursuant to this act, except that the total annual revenue generated from these fees shall not be less than the total annual revenue generated from equivalent fees for the preceding fiscal year.
 - b. Applicants may be charged a fee for any licensing examination conducted pursuant to this

act in an amount designated or approved by the commissioner.

- c. All fees payable to the commissioner pursuant to this section are nonrefundable.
- d. The commissioner may, by rule or regulation, provide for the waiving of fees for disabled war veterans of the United States military service.

C.17:22A-45 Powers of commissioner.

- 20. a. The commissioner shall have the power to conduct investigations, to administer oaths, to interrogate licensees and others, and to issue subpoenas to any licensee or any other person in connection with any investigation, hearing or other proceeding pursuant to this act, without fee.
- b. Subpoenas shall be issued in the name of the commissioner, the deputy commissioner or other employee designated by the commissioner, but no subpoena shall be issued except for good cause. Any person failing or refusing to comply with a subpoena may be ordered by a judge of the Superior Court, on application made by the commissioner or by the person at whose instance the subpoena was issued, to comply with the terms of the subpoena or be punished by the court for contempt. The court may proceed in a summary manner.
- c. Any person violating any provision of this act shall be liable to a penalty not exceeding \$5,000 for the first offense and not exceeding \$10,000 for each subsequent offense to be recovered in a summary proceeding in accordance with the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). In addition, the commissioner or the court, as the case may be, may order restitution of moneys owed any person and reimbursement of the costs of investigation and prosecution, as appropriate.
- d. In any formal proceeding, if the commissioner finds that the interests of the public require that immediate action be taken prior to completion of the hearing, the making of a determination and the entry of a final order, he may enter an appropriate order to be effective pending completion of the hearing and entry of a final order. These orders may be entered on ex parte proofs if the proofs indicate that the commissioner's withholding of any action until completion of a full hearing will be harmful to the public interest. Orders issued pursuant to this section shall be subject to an application to vacate upon 10 days' notice, and a preliminary hearing on the ex parte order shall be held in any event within 20 days after it is entered. In the alternative, or in addition, the commissioner is authorized to institute a proceeding in the Superior Court, to be conducted in a summary manner, for an injunction against specified acts or conduct in aid of the proceedings pending before him, including temporary injunctions and interim restraints.

C.17:22A-46 Fees, requirements for nonresident insurance producers, reciprocity.

- 21. a. The commissioner shall not assess a greater fee for an insurance producer license or related service to a person not residing in this State based solely on the fact that the person does not reside in this State.
- b. The commissioner shall waive any license application requirements for a nonresident insurance producer license applicant with a valid license from his home state, except the requirements imposed by section 9 of this act, if the applicant's home state awards nonresident insurance producer licenses to licensees of this State on the same basis.
- c. A nonresident insurance producer's satisfaction of his home state's continuing education requirements for licensed insurance producers shall constitute satisfaction of this State's continuing education requirements if the nonresident producer's home state recognizes the satisfaction of its continuing education requirements imposed upon insurance producers from this State on the same basis.

C.17:22A-47 Reports to commissioner.

- 22. a. An insurance producer shall report to the commissioner any administrative action taken against the insurance producer in another jurisdiction or by another governmental agency in this State within 30 days of the final disposition of the matter. This report shall include a copy of the order, consent order or other relevant legal documents.
- b. Within 30 days of the initial pretrial hearing date, an insurance producer shall report to the commissioner any criminal prosecution of the producer taken in any jurisdiction. The report

shall include a copy of the initial complaint filed, the order resulting from the hearing and any other relevant legal documents.

23. Section 8 of P.L.1960, c.32 (C.17:22-6.42) is amended to read as follows:

C.17:22-6.42 Procurement of surplus line coverages; conditions.

- 8. If certain insurance coverages of subjects resident, located, or to be performed in this State cannot be procured from authorized insurers, such coverages, hereinafter designated "surplus lines," may be procured from unauthorized insurers, subject to the following conditions:
- (a) The insurance must be eligible for export under section 9 of P.L.1960, c.32 (C.17:22-6.43);
- (b) The insurer must be an eligible surplus lines insurer under section 11 of P.L.1960, c.32 (C.17:22-6.45);
 - (c) The insurance must be so placed through a licensed New Jersey surplus lines agent; and
 - (d) Other applicable provisions of this surplus lines law must be complied with.
- (e) No surplus lines agent shall exercise binding authority in this State on behalf of any insurer unless the agent has first filed with the commissioner for informational purposes and not for the purpose of approval or disapproval the written agreement between the agent and the insurer setting forth the terms, conditions and limitations governing the exercise of the binding authority by the agent. A copy of any amendments to the agreement and of any notice of cancellation or termination of the agreement shall be filed by the agent with the commissioner no later than 10 days after adoption thereof.

The agreement filed pursuant to this section shall be considered and treated as a confidential document, and shall not be available for inspection by the public.

The agreement shall include the following items:

- (1) A description of the classes of insurance for which the agent holds binding authority;
- (2) The geographical limits upon the exercise of binding authority by the agent;
- (3) The maximum dollar limitation on the binding authority of the agent for any one risk for each class of insurance written by the agent;
 - (4) The maximum policy period for which the agent may bind a risk;
- (5) If the binding authority is delegable by the agent, a prohibition against the delegation without the prior written approval of the insurer.

If an agent who is qualified in accordance with this section to exercise binding authority on behalf of an insurer delegates the binding authority to any other agent, the agent to whom the authority is delegated shall not exercise the same until a copy of the instrument delegating the binding authority shall first have been filed with the commissioner for informational purposes and not for the purpose of approval or disapproval. The instrument delegating the binding authority shall include an identification of the binding authority agreement between the delegating agent and the insurer.

24. Section 23 of P.L.1960, c.32 (C.17:22-6.57) is amended to read as follows:

C.17:22-6.57 Record of surplus lines contracts procured.

- 23. Each surplus lines agent shall keep in his office a full and true record of each surplus lines contract procured by him, including a copy of the daily report, if any, and showing such of the following items as may be applicable:
 - (a) Amount of the insurance and perils insured against;
 - (b) Brief general description of property insured and where located;
 - (c) Gross premium charged;
 - (d) Return premium paid, if any;
 - (e) Rate of premium charged upon the several items of property;
 - (f) Effective date of the contract, and the terms thereof;
 - (g) Name and post-office address of the insured;
 - (h) Name and home office address of the insurer;
 - (i) Amount collected from the insured; and

(j) Other information as may be required by the commissioner.

The record shall at all times be open to examination by the commissioner without notice, and shall be so kept available and open to the commissioner for five years next following expiration or cancellation of the contract.

- 25. Section 27 of P.L.1960, c.32 (C.17:22-6.61) is amended to read as follows:
- C.17:22-6.61 Suspension, revocation, refusal to renew license of surplus lines agents.
- 27. The commissioner may suspend, revoke, or refuse to renew the license of a surplus lines agent and all other licenses and permits held by the licensee under this Title, upon any one or more of the following grounds:
 - (a) (Deleted by amendment, P.L.2001, c.210);
- (b) Removal of the accounts and records of his surplus lines business during the period when such accounts and records are required to be maintained under section 23 of P.L.1960, c.32 (C.17:22-6.57);
- (c) Closure of the licensee's office for a period of more than 30 consecutive days, unless granted permission by the commissioner upon showing circumstances warranting such closure for a longer period;
- (d) Failure to make and file his quarterly reports when due as required by section 24 of P.L.1960, c.32 (C.17:22-6.58);
 - (e) Failure to pay the tax on surplus lines premiums, as provided for in this surplus lines law;
 - (f) (Deleted by amendment, P.L. 2001, c. 210);
 - (g) Suspension, revocation or refusal to renew any other license issued by the commissioner;
 - (h) Lack of qualifications as for an original surplus lines agent's license;
 - (i) Violation of any provision of this surplus lines law;
- (j) For any other cause for which a license could be denied, revoked, suspended or renewal refused under section 15 of P.L.2001, c.210 (C.17:22A-40).

In addition to the foregoing penalties set forth in this section, any person, persons or corporation violating any of the provisions of this act shall be liable to a penalty not exceeding \$2,500 for the first offense and not exceeding \$5,000 for each succeeding offense to be recovered in a summary proceeding as provided in R.S.17:33-2.

C.17:22A-48 Rules, regulations.

- 26. a. The commissioner may, in accordance with "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) promulgate rules and regulations necessary to effectuate the purposes of this act.
- b. The commissioner may provide for the orderly transition of producer license types and authorities by promulgating rules and regulations that are reasonable, necessary, appropriate and consistent with this act.

Repealer.

- 27. P.L.1987, c.293 (C.17:22A-1 et seq.); section 13 of P.L.1996, c.69 (C.17:22A-14.1); and P.L.1997, c.429 (C.17:22A-16.1) are repealed.
- 28. This act shall take effect immediately, but sections 1 through 25 and 27 shall remain inoperative until the adoption of regulations effectuating their purposes pursuant to section 26 of this act, provided however, that no provision of this act shall remain inoperative on or after November 12, 2002

Approved August 15, 2001.

Office of the Governor

office of the governor

NEWS RELEASE

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RELEASE: Aug 16, 2001

Acting Governor Donald T. DiFrancesco signed the following legislation:

S-1310, sponsored by Senators Robert Martin (R-Essex/Morris/Passaic) and James Cafiero (R-Cape May/Atlantic/Cumberland) and Assembly members Carol Murphy (R-Essex/Morris/Passaic) and Richard Merkt (R-Morris), changes the post-retirement State Health Benefits Program eligibility requirements from the current threshold of 25 or more years of service credit in a single state or locally-administered retirement system to 25 or more years of nonconcurring service credit in one or more state or locally-administered retirement systems.

S-2428, sponsored by Senator Gerald Cardinale (R-Bergen) and Assemblywoman Clare Farragher (R-Monmouth), repeals the existing "New Jersey Insurance Producer Licensing Act" and replaces it with a new regulatory system designed to create uniform laws governing the licensure of both resident and nonresident insurance producers. The bill defines key terms and establishes uniform examination and licensing requirements. The bill provides for reciprocity among states for nonresident licensees

A-3261, sponsored by Senators Gerald Cardinale (R-Bergen) and John Adler (D-Camden) and Assembly members Kip Bateman (R-Morris/Somerset) and Peter Biondi (R-Morris/Somerset), The Uniform Principal & Income Act enhances a trustee's ability to satisfy fiduciary duties to the two types of beneficiaries of a trust whose interests often are in conflict: remainder beneficiaries, who benefit from a trust's principal, and income beneficiaries, who benefit from a trust's income distribution. The bill provides a trustee with the discretion to allocate trust assets either to principal or income, in conformity with rules established by the bill and with the "Prudent Investor Act".

A-2601, sponsored by Assemblyman Richard Bagger (R-Middlesex/Morris/Somerset/ Union), pushes back the deadline established in current law for filing certain nominating petitions for party offices and public offices from the 54th day to the 57th day prior to the day of the general election and would affect: a) petitions of candidates seeking the nomination of a political party at the primary election; b) petitions nominating candidates for party positions at the primary election; c) petitions seeking to have the name of a person seeking nomination to the office of President of the United States by a political party appear on the ballot with the names of the delegates and alternates to the national convention of the party.