# 45:2B-44

#### LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2001 CHAPTER: 149
- NJSA: 45:2B-44 (Modifies CPA licensing requirements)
- BILL NO: A3536 (Substituted for S2396)
- SPONSOR(S): Holzapfel and Impreveduto
- DATE INTRODUCED: May 17, 2001
- **COMMITTEE: ASSEMBLY:** Consumer Affairs

SENATE: Commerce

#### AMENDED DURING PASSAGE: No

- DATE OF PASSAGE: ASSEMBLY: May 24, 2001
  - **SENATE:** June 28, 2001
- DATE OF APPROVAL: July 10, 2001

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A3536

SPONSORS STATEMENT: (Begins on page 12 of original bill)		Yes
COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	SENATE:	Yes
FLOOR AMENDMENT STATEMENTS:		No
LEGISLATIVE FISCAL ESTIMATE:		No
S2396		
SPONSORS STATEMENT: (Begins on page 12 of original bill)		Yes

Bill and Sponsors Statement identical to A3536

COMMITTEE STATEMENT:	ASSEMBLY:	No	
	SENATE:	Yes	
	Identical to Senate S	Statement for A3536	
FLOOR AMENDMENT STATEMENTS:		No	
LEGISLATIVE FISCAL ESTIMATE:		No	
VETO MESSAGE:		No	
GOVERNOR'S PRESS RELEASE ON SIGNING	:	Yes	
FOLLOWING WERE PRINTED:			
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REPORTS:		No	
HEARINGS:		No	
NEWSPAPER ARTICLES:		No	

# ASSEMBLY, No. 3536 STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 17, 2001

Sponsored by: Assemblyman JAMES W. HOLZAPFEL District 10 (Monmouth and Ocean) Assemblyman ANTHONY IMPREVEDUTO District 32 (Bergen and Hudson)

Co-Sponsored by: Senators Inverso and Turner

#### SYNOPSIS

Modifies requirements to be licensed as a certified public accountant.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/29/2001)

1 AN ACT concerning the practice of public accountancy and amending 2 P.L.1997, c.259 and P.L.1999, c.215. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read 8 as follows: 9 3. As used in this act: "Attest" means providing any of the following financial statement 10 services: [an] any audit or other engagement to be performed in 11 12 accordance with the Statements on Auditing Standards (SAS); [a] any 13 review of a financial statement [or compilation of a financial 14 statement] to be performed in accordance with the Statements on 15 Standards for Accounting and Review Services (SSARS); or [an] any examination of prospective financial information to be performed in 16 accordance with the Statements on Standards for Attestation 17 Engagements (SSAE). The statements on standards specified herein 18 19 shall be adopted by regulation by the board and shall be in accordance 20 with standards developed for general application by recognized 21 national accountancy organizations such as the American Institute of 22 Certified Public Accountants. 23 "Board" means the New Jersey State Board of Accountancy. 24 "Compilation" means providing a service, to be performed in 25 accordance with Statements on Standards for Accounting and Review Services (SSARS), by presenting, in the form of financial statements, 26 27 information that is the representation of management or owners 28 without undertaking to express any assurance on the statements. 29 "Financial statements" means statements and related footnotes that 30 purport to present an actual or a prospective financial position at a 31 particular time, or results of operations, cash flow, or changes in 32 financial position for a period of time, in conformity with generally 33 accepted accounting principles or another comprehensive basis of 34 accounting. The term includes specific elements, accounts or items of 35 such statements, but does not include: incidental financial data 36 included in management advisory service reports to support 37 recommendations to a client; or tax returns and supporting schedules. 38 "Firm" means a sole proprietorship, a professional corporation, a 39 partnership, a limited liability company, a limited liability partnership, or any other lawful form of business organization. 40 41 "License" means a license or registration issued to an individual or 42 firm permitting the individual or firm to practice public accountancy.

Matter underlined <u>thus</u> is new matter.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 "Licensee" means the holder of a license issued pursuant to this act.

2 "Manager" means a manager of a limited liability company.

3 "Member" means a member of a limited liability company.

4 "Nonlicensee" means a person not licensed as a certified public
5 accountant or a public accountant of any state or possession of the
6 United States or the District of Columbia.

7 "Owner of a firm" means any person with an equity or equivalent
8 interest in a firm, such as a shareholder with respect to a corporation
9 or a partner with respect to a partnership, or an individual with respect
10 to a sole proprietorship.

11 "Practice of public accountancy" [or "practicing public 12 accountancy"] means the performance or the offering to perform attest services for a client or potential client, by a [person] licensee or 13 registered firm [holding itself out to the public for a client or potential 14 15 client or]. The "practice of public accountancy" also means the performance [as] or the offering to perform by a licensee of one or 16 17 more of the following: a compilation of a financial statement to be 18 performed in accordance with SSARS, management advisory, financial 19 advisory or consulting services, or the preparation of tax returns or the 20 furnishing of advice on tax matters. [A compilation to be performed 21 in accordance with SSARS shall be allowed on or after the 180th day 22 following the effective date of this amendatory and supplementary 23 act.]

24 "Practice unit" means any office of a firm registered with the board
25 to engage in the practice of public accountancy in the State of New
26 Jersey.

"Quality review" means a study, appraisal or review of one or more
aspects of the professional work of a [person] licensee or registered
firm [in the practice of public accountancy] that performs attest or
compilation services, by a person who is a certified public accountant
or public accountant and who is not affiliated with the [person]
licensee or registered firm being reviewed.

33 "Report" when used with reference to financial statements, means 34 an opinion, report, or other form of language that states or implies 35 assurance as to the reliability of any financial statement and that also 36 includes or is accompanied by any statement or implication that the 37 person or firm issuing it has special knowledge or competence in 38 accounting or auditing [, such as a statement or implication of special 39 knowledge or competence in accounting or auditing]. Such a 40 statement or implication of special knowledge or competence may 41 arise from use by the issuer of the report of names or titles indicating 42 that the person or firm is an accountant or auditor, or from the language of the report itself. The term "report" includes any form of 43 44 language which disclaims an opinion when that form of language is 45 conventionally understood to imply any positive assurance as to the

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1 reliability of the financial statement referred to or special competence 2 on the part of the person or firm issuing that language, or both; and it 3 includes any other form of language that is conventionally understood 4 to imply that assurance or that special knowledge or competence, or 5 both. 6 (cf: P.L.1999, c.215, s.1) 7 8 2. Section 5 of P.L.1997, c.259 (C.45:2B-46) is amended to read 9 as follows: 10 5. The board shall consist of 12 members, seven of whom shall 11 have been engaged in practice as certified public accountants and two 12 of whom shall have been engaged in practice as public accountants in 13 this State, two of whom shall be public members and one of whom 14 shall be a State executive department member. Each certified public 15 accountant board member and public accountant board member shall maintain an active license in New Jersey during his term of service on 16 17 Each certified public accountant member, public the board. accountant member, and public member shall be appointed by the 18 19 Governor for a term of three years and shall hold office until 20 reappointed or a successor is appointed and qualified. Any vacancy on 21 the board shall be filled by the Governor for the unexpired term only. 22 The public members and the State executive department member 23 shall be appointed by the Governor in accordance with and subject to 24 the provisions of P.L.1971, c.60 (C.45:1-2.1 et seq.). 25 Except for the State executive department member, no member may 26 serve more than two successive terms in addition to any unexpired 27 term to which he has been appointed, except that any member who has served two such successive terms may be reappointed after an 28 29 intervening period of one year. 30 The Governor may remove any member of the board, other than the 31 State executive department member, for cause, upon notice and 32 opportunity to be heard. (cf: P.L.1997, c.259, s.5) 33 34 35 3. Section 8 of P.L.1997, c.259 (C.45:2B-49) is amended to read 36 as follows: 37 8. Every applicant for examination for licensure as a certified 38 public accountant shall present to the board a written application on 39 a form to be provided by the board, together with the required fee, and 40 satisfactory proof of the following: 41 a. That the applicant is at least 18 years of age; 42 b. That the applicant is of good moral character; and 43 c. [(1)] That the applicant has [a baccalaureate degree or its 44 equivalent from an institution of higher education acceptable to the 45 board, including such courses in accounting and related professional courses that the board may require by regulation; 46

1 (2) After July 1, 2000 and according to regulations established by 2 the board, that the applicant has] at least 150 semester hours of 3 education [or its equivalent], including a baccalaureate or higher 4 degree or its equivalent, from an institution of higher education 5 accredited by a regional accrediting agency recognized by the 6 Commission on Higher Education. The educational program shall 7 include a concentration in accounting or its equivalent and related 8 professional courses as determined by regulation of the board.

9 Notwithstanding the provisions of subsection c. of this section, an applicant who applies prior to July 1, 2005 shall qualify for examination for licensure if he has a baccalaureate degree or its equivalent from an institution of higher education acceptable to the board; provided, however, that no applicant shall be issued a license unless he has successfully completed at least the 150 semester hours of education required pursuant to subsection c. of this section.

16 (cf: P.L.1997, c.259, s.8)

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4. Section 12 of P.L.1997, c.259 (C.45:2B-53) is amended to readas follows:

20 12. a. The board may waive the examination of, and issue a license 21 to, any person who is of good moral character, and who, at the time 22 of his application, holds a valid and unrevoked license as a certified 23 public accountant issued by or under the authority of any state or 24 possession of the United States or the District of Columbia which has 25 education, experience, examination and re-examination requirements 26 which are substantially equivalent to the requirements of this act and 27 the regulations promulgated pursuant to this act for the issuance of a 28 license as a certified public accountant.

29 b. The board may waive the examination of, and issue a license to, 30 an applicant who within 10 years immediately preceding the date of 31 application has held a valid and unrevoked license as a certified public 32 accountant issued by or under the authority of any state or possession 33 of the United States or the District of Columbia, and who has had four years of experience outside of this State [in the practice of public 34 35 accountancy that is deemed satisfactory to the board] of the type described in subsection a. of section 10 of P.L.1997, c. 259 (C.45:2B-36 37 51), or meets equivalent requirements prescribed by the board by 38 regulation, after passing the examination upon which the applicant's 39 license was based with grades that would have been passing grades at 40 the time in this State. If an applicant's certificate, license or permit 41 was issued <u>no</u> less than [three] <u>six</u> years prior to the application for 42 issuance of an initial license under this section, that applicant shall 43 have also fulfilled the requirements of continuing professional 44 education that would have been applicable under the rules of this State 45 to be eligible for licensure under the provisions of [this] subsection a. of section 27 of P.L.1997, c.259 (C.45:2B-68). 46

c. The board shall issue a license as a certified public accountant
 to a holder of a foreign designation, granted in a foreign country
 entitling the holder thereof to engage in the practice of public
 accountancy if:

5 (1) The foreign authority which granted the designation makes 6 similar provision to allow a person who holds a valid license issued by 7 this State to obtain that foreign authority's comparable designation; 8 and

(2) The foreign designation:

(a) was duly issued by a foreign authority that regulates the
practice of public accountancy and the foreign designation has not
expired or been revoked or suspended;

(b) entitles the holder to issue reports upon a financial statement;and

(c) was issued upon the basis of educational, examination, and
experience requirements established by the foreign authority or by law;
and

18 (3) The applicant:

(a) received the designation, based on educational and examination
standards substantially equivalent to those in effect in this State, at the
time the foreign designation was granted;

(b) completed an experience requirement, substantially equivalent
to the requirement set out in section 10 of this act, in the jurisdiction
which granted the foreign designation, or has completed [five] four
years of experience [in the practice of public accountancy in this
State] of the type described in subsection a. of section 10 of P.L.1997,
c.259 (C.45:2B-51); or meets equivalent requirements prescribed by
the board, within the 10 years immediately preceding the application;

29 and

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30 (c) passed a uniform qualifying examination in national standards
31 acceptable to the board and an examination on the laws, regulations
32 and code of ethical conduct in effect in this State.

33 An applicant seeking licensure under this subsection shall in the 34 application list all jurisdictions, foreign and domestic, in which the applicant has applied for or holds a designation to practice public 35 36 accountancy, and each holder of a license issued under this subsection 37 shall notify the board in writing, within thirty days after its occurrence, 38 of any issuance, denial, revocation or suspension of a designation or 39 commencement of a disciplinary or enforcement action by any 40 jurisdiction.

41 (cf: P.L.1997, c.259, s.12)

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43 5. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read 44 as follows:

45 13. a. A firm engaged in this State in the practice of attest services46 shall be required to register with the board as a firm of certified public

accountants [and] . A firm engaged in the practice of public
 accountancy, but not performing attest services, shall be eligible to

3 register with the board as a firm of certified public accountants. In

4 <u>either case, the firm shall</u> meet the following requirements:

5 (1) At least one owner of the firm shall be a certified public 6 accountant in good standing, and licensed to practice public 7 accountancy in this State;

8 (2) Each owner of the firm, other than a nonlicensee, shall be a 9 certified public accountant of any state or possession of the United 10 States or the District of Columbia in good standing, and licensed to 11 practice public accountancy where licensed;

(3) There shall be a certified public accountant in the firm who has 12 13 ultimate responsibility for each attest engagement. On all firm 14 applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the 15 practice of accountancy by the registered firm. Each resident manager 16 in charge of a practice unit of a firm in this State and each owner 17 18 thereof, other than a nonlicensee, personally engaged within this State 19 in the practice of public accountancy shall be a certified public 20 accountant in good standing, and licensed to practice public 21 accountancy in this State.

22 b. Application for registration of a firm shall be made upon the 23 affidavit of an owner of the firm who is a certified public accountant 24 in good standing and licensed to practice public accountancy in this 25 State. The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the 26 words "certified public accountant" or the abbreviation "CPAs" in 27 connection with its firm name. Notification shall be given to the board 28 29 within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered. 30

31 (cf: P.L.1999, c.215, s.2)

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33 6. Section 5 of P.L.1999, c.215 (C.45:2B-54.1) is amended to read
34 as follows:

5. a. A firm [lawfully engaged in this State in the practice of
public accountancy] registered under P.L 1997, c.259 (C.45:2B-42 et
seq.) as a firm of certified public accountants or public accountants
may have owners who are not licensed as certified public accountants
or public accountants if it meets the following requirements:

(1) Nonlicensee owners shall be natural persons or entities,
including, but not limited to, partnerships and professional
corporations, provided that each ultimate beneficial owner of an equity
interest in that entity shall be a natural person materially participating
in the business conducted by the firm or entity affiliated with the firm;
(2) The ownership interest of nonlicensee owners shall revert to
the firm upon the cessation of any material participation by the

1 nonlicensee owner in the business conducted by the firm or entity;

2 (3) Persons who are licensed to practice public accountancy in any

3 state or possession of the United States or the District of Columbia

4 shall in the aggregate, directly or beneficially, comprise not less than

5 half of the owners, hold more than half of the equity capital, and

6 possess majority voting rights of the firm; and

7 (4) Nonlicensee owners shall not hold themselves out as certified8 public accountants or public accountants.

9 [A financial services corporation the voting stock of which is 10 traded on a recognized exchange or over the counter, may use the 11 truthful fact in advertising that the firm employs certified public 12 accountants.]

b. Except as otherwise permitted by the board, a person shall not
become a nonlicensee owner or remain a nonlicensee owner if the
person has:

(1) Been convicted of any crime, an element of which is dishonesty
or fraud, under the laws of this State or any other state, of the United
States, or of any other jurisdiction. A conviction includes the initial
plea, verdict, or finding of guilty, pleas of no contest, or
pronouncement of sentence by a trial court, notwithstanding that
conviction may not be final or sentence actually imposed until appeals
are exhausted;

(2) Had a professional license or the right to practice revoked or
suspended for reasons other than nonpayment of fees, or has
voluntarily surrendered a license or right to practice with disciplinary
charges or a disciplinary investigation pending, which license or right
to practice has not been reinstated by a licensing agency of this State
or any other state, of the United States, or of any other jurisdiction;
Been in violation of P.L.1997, c.259 (C.45:2B-42 et seq.) or

(3) Been in violation of P.L.1997, c.259 (C.45:2B-42 et seq.) or
any regulation promulgated by the board under that act.

c. A nonlicensee owner of a licensed firm shall report to the board
in writing of the occurrence of any of the events set forth in subsection
b. of this section within 30 days of the date the nonlicensee owner has
knowledge of the event. The report shall identify the event by the
name of the agency or court, the title of the matter, the docket
number, and the date of occurrence of the event.

37 (cf: P.L.1999, c.215, s.5)

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39 7. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read40 as follows:

41 14. a. A firm engaged in this State in the practice of [public
42 accountancy] attest services shall be [eligible] required to register
43 with the board as a firm of public accountants [if it meets]. A firm
44 engaged in the practice of public accountancy, but not performing
45 attest services, shall be eligible to register with the board as a firm of
46 public accountants. In either case, the firm shall meet the following

1 requirements:

2 (1) At least one owner of a firm shall be a public accountant or
3 certified public accountant in good standing, and licensed to practice
4 public accountancy in this State;
5 (2) Each owner of the firm, other than a nonlicensee, shall be a

public accountant <u>or certified public accountant</u> of any state or
possession of the United States or the District of Columbia in good
standing, and licensed to practice public accountancy where licensed
[, except that nothing in this section shall preclude a certified public
accountant from being an owner of a firm of public accountants];

There shall be a public accountant or certified public 11 (3) 12 accountant in the firm who has ultimate responsibility for each attest 13 engagement. On all firm applications and renewal forms, a licensee 14 shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. 15 Each resident manager in charge of a practice unit of a firm in this 16 State and each owner thereof, other than a nonlicensee, personally 17 engaged within this State in the practice of public accounting shall be 18 19 a public accountant or a certified public accountant of this State in 20 good standing and licensed to practice public accountancy in this 21 State.

22 b. Application for registration of a firm shall be made upon the 23 affidavit of an owner of the firm who is a public accountant or certified 24 public accountant of this State in good standing and licensed to 25 practice public accountancy in this State. The board shall in each case 26 determine whether the applicant is eligible for registration. A firm 27 which is so registered may use the words "public accountant" or the abbreviation "PAs" in connection with its firm name. Notification shall 28 29 be given to the board within 90 days after admission or withdrawal of 30 an owner licensed and practicing in this State from any firm so 31 registered.

- 32 (cf: P.L.1999, c.215, s.3)
- 33

34 8. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read
35 as follows:

21. a. No person shall use or assume the title or designation
"certified public accountant," or the abbreviation "CPA" or any other
title, designation, words, letters, abbreviation, sign, card, or device
tending to indicate that the person is a certified public accountant
unless that person holds a current license as a certified public
accountant under this act.

b. No firm shall [assume or] use <u>or assume</u> the title or designation
"certified public accountant," or the abbreviation "CPA," unless
otherwise provided for by law, or any other title, designation, words,
letters, abbreviation, sign, card, or device tending to indicate that the
firm is composed of certified public accountants, unless the firm holds

a [valid] <u>current</u> registration issued under this act [, except that a
financial services firm, the voting stock of which is traded on a
recognized exchange or over the counter, shall not, solely by reason
of any of its duly licensed employees holding themselves out as
"certified public accountants," be deemed to be holding itself out as a
firm of "certified public accountants"].

c. No [individual] person shall [assume or] use or assume the title
or designation "public accountant," or the abbreviation "PA," or any
other title, designation, words, letters, abbreviation, sign, card, or
device tending to indicate that the person is a public accountant unless
that [individual] person holds a [valid registration] current license as
a public accountant [as provided] under this act.

d. No firm shall [assume or] use <u>or assume</u> the title or designation
"public accountant," or the abbreviation "PA," unless otherwise
provided for by law, or any other title, designation, words, letters,
abbreviation, sign, card, or device tending to indicate that the firm is
composed of public accountants, unless the firm holds a [valid]
<u>current</u> registration issued under this act.

19 e. No person or firm shall [assume or] use <u>or assume</u> the title or designation "certified accountant," "chartered accountant," enrolled 20 "licensed accountant," "registered accountant," 21 accountant," 22 "accredited accountant," or any other title or designation likely to be 23 confused with the titles "certified public accountant" or "public accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," 24 25 or similar abbreviations likely to be confused with the abbreviations "CPA" or "PA," unless that person or firm holds a [valid] current 26 27 license or registration issued under this act.

f. No person or firm shall [assume or] use <u>or assume</u> the title
"enrolled agent" or "EA," unless so designated by the Internal Revenue
Service.

31 g. No person or firm shall [assume or] use <u>or assume</u> any title or 32 designation that includes the words "accountant," "auditor," or "accounting" in connection with any other language, including the 33 34 language of a report, that implies that the person or firm holds such a certificate, permit, or registration or has special competence as an 35 accountant or auditor, unless that person or firm holds a [valid] 36 37 <u>current</u> license or registration issued under this act, except that this 38 subsection shall not prohibit any officer, partner, member, manager, or 39 employee of any firm or organization from affixing that person's own signature to any statement in reference to the financial affairs of that 40 41 firm or organization with any wording designating the positions, title, 42 or office that the person holds in the firm or organization, nor shall 43 this subsection prohibit any act of a public official or employee in the performance of the person's duties. 44

45 h. No person holding a license or firm holding a registration under

this act shall engage in the practice of public accountancy using a

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2 professional or firm name or designation that is misleading with regard 3 to the form in which the firm is organized, or about the persons who 4 are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former 5 6 partners, members, managers, or shareholders may be included in the 7 name of a firm or its successor. i. The provisions of this section shall not apply to a person or firm 8 9 holding a certification, designation, degree, or license granted in a 10 foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose 11 12 activities in this State are limited to the provision of professional 13 services to persons or firms who are residents of, governments of, or 14 business entities of the country in which the person holds that 15 entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or 16 17 governmental units in this State, and does not use in this State any titles or designation other than the one under which the person 18 19 practices in the foreign country, followed by a translation of that title 20 or designation into the English language, if it is in a different language, 21 and by the name of that country. 22 j. A financial services corporation, the voting stock of which is 23 traded on a recognized exchange or over-the-counter, may use the 24 truthful fact in advertising that the firm employs certified public 25 accountants. 26 (cf: P.L.1999, c.215, s.4) 27 28 9. Section 29 of P.L.1997, c.259 (C.45:2B-70) is amended to read 29 as follows: 30 29. A certified public accountant or public accountant holding an 31 active license shall qualify as a registered municipal accountant by 32 passing a registered municipal accountant's examination. Only a 33 [certified public accountant licensed in this State or a] registered municipal accountant licensed in this State [prior to 1985] shall 34 35 undertake the work of auditing the financial statements of any municipality or county. [Such an individual shall qualify as a 36 registered municipal accountant (RMA) of New Jersey by passing a 37 38 registered municipal accountant's examination and by subscribing to 39 the following declaration: 40 a. That the individual is fully acquainted with the laws controlling 41 and governing the finances of municipalities and counties of New 42 Jersey; and 43 b. That the individual will honestly and faithfully audit the books 44 and accounts of a municipality or county when engaged to do so, and 45 report any error, omission, irregularity, violation of law, discrepancy or other nonconformity to the law, together with his recommendations 46

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to the governing body of that municipality or county.] 1 The board shall make all rules governing examinations and the 2 3 issuance of licenses to registered municipal accountants. 4 The registration fee for [a certified public accountant, duly licensed 5 under this act, to practice as] a registered municipal accountant of New Jersey[,] shall be established by the board, and shall be imposed 6 7 for each triennial registration. (cf: P.L.1997, c.259, s.29) 8 9 10 10. Section 32 of P.L.1997, c.259 (C.45:2B-73) is amended to 11 read as follows: 12 32. Any person who undertakes the work of auditing the [accounts] <u>financial statements</u> of any school district in New Jersey 13 14 shall qualify as a public school accountant (PSA) by: 15 Submitting an application to the board, demonstrating a. satisfactorily to the board that the individual holds [a current and 16 17 valid] an active license in New Jersey as a certified public accountant, public accountant, or registered municipal accountant, and paying the 18 19 required fee; and 20 b. Renewing the license triennially and paying the required fee [; 21 and 22 c. Subscribing that the individual: (1) is fully acquainted with the 23 laws controlling and governing the finances of school districts of New 24 Jersey; and (2) will honestly and faithfully audit the books and 25 accounts of any school district when engaged to do so, and report any 26 error, omission, irregularity, violation of law, discrepancy or other 27 nonconformity to the law, together with recommendations to the board 28 of education in charge of that school district]. 29 (cf: P.L.1997, c.259, s.32) 30 11. This act shall take effect immediately. 31 32 33 **STATEMENT** 34 This bill provides that applicants for licensure as a certified public 35 accountant are not required to complete the 150 semester hours of 36 37 education to sit for the licensure examination if they apply before July 38 1, 2005 and have a baccalaureate degree, but they must satisfactorily 39 complete these semester hours before they may be licensed. 40 The bill makes many clarifying and technical amendments to the current law; defines "compilation;" and provides that certified public 41 42 accountants or public accountants must pass a registered municipal 43 accountant's examination to qualify as a registered municipal 44 accountant to undertake the work of auditing the financial statements 45 of municipalities and counties.

# SENATE COMMERCE COMMITTEE

### STATEMENT TO

# ASSEMBLY, No. 3536

# **STATE OF NEW JERSEY**

#### DATED: JUNE 11, 2001

The Senate Commerce Committee reports favorably Assembly Bill No. 3536.

This bill provides that applicants for licensure as a certified public accountant are not required to complete the 150 semester hours of education to sit for the licensure examination if they apply before July 1, 2005 and have a baccalaureate degree, but they must satisfactorily complete these semester hours before they may be licensed.

The bill makes many clarifying and technical amendments to the current law; defines "compilation;" provides that each certified public accountant board member and public accountant board member must maintain an active license while serving on the regulatory board; and provides that certified public accountants or public accountants must pass a registered municipal accountant's examination to qualify as a registered municipal accountant to undertake the work of auditing the financial statements of municipalities and counties.

# ASSEMBLY CONSUMER AFFAIRS AND REGULATED PROFESSIONS COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 3536

# STATE OF NEW JERSEY

#### DATED: MAY 17, 2001

The Assembly Consumer Affairs and Regulated Professions Committee reports favorably Assembly Bill No. 3536.

This bill provides that applicants for licensure as a certified public accountant are not required to complete the 150 semester hours of education to sit for the licensure examination if they apply before July 1, 2005 and have a baccalaureate degree, but they must satisfactorily complete these semester hours before they may be licensed.

The bill makes many clarifying and technical amendments to the current law; defines "compilation;" and provides that certified public accountants or public accountants must pass a registered municipal accountant's examination to qualify as a registered municipal accountant to undertake the work of auditing the financial statements of municipalities and counties.

# **SENATE, No. 2396**

# STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 24, 2001

Sponsored by: Senator PETER A. INVERSO District 14 (Mercer and Middlesex)

Co-Sponsored by: Senator Turner

#### SYNOPSIS

Modifies requirements to be licensed as a certified public accountant.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/29/2001)

AN ACT concerning the practice of public accountancy and amending 1 2 P.L.1997, c.259 and P.L.1999, c.215. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read 8 as follows: 9 3. As used in this act: "Attest" means providing any of the following financial statement 10 services: [an] any audit or other engagement to be performed in 11 12 accordance with the Statements on Auditing Standards (SAS); [a] any 13 review of a financial statement [or compilation of a financial 14 statement] to be performed in accordance with the Statements on 15 Standards for Accounting and Review Services (SSARS); or [an] any examination of prospective financial information to be performed in 16 accordance with the Statements on Standards for Attestation 17 Engagements (SSAE). The statements on standards specified herein 18 shall be adopted by regulation by the board and shall be in accordance 19 20 with standards developed for general application by recognized 21 national accountancy organizations such as the American Institute of 22 Certified Public Accountants. 23 "Board" means the New Jersey State Board of Accountancy. 24 "Compilation" means providing a service, to be performed in 25 accordance with Statements on Standards for Accounting and Review Services (SSARS), by presenting, in the form of financial statements, 26 27 information that is the representation of management or owners 28 without undertaking to express any assurance on the statements. 29 "Financial statements" means statements and related footnotes that 30 purport to present an actual or a prospective financial position at a 31 particular time, or results of operations, cash flow, or changes in 32 financial position for a period of time, in conformity with generally 33 accepted accounting principles or another comprehensive basis of 34 accounting. The term includes specific elements, accounts or items of 35 such statements, but does not include: incidental financial data 36 included in management advisory service reports to support 37 recommendations to a client; or tax returns and supporting schedules. 38 "Firm" means a sole proprietorship, a professional corporation, a 39 partnership, a limited liability company, a limited liability partnership, or any other lawful form of business organization. 40 41 "License" means a license or registration issued to an individual or 42 firm permitting the individual or firm to practice public accountancy.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 "Licensee" means the holder of a license issued pursuant to this act.

2 "Manager" means a manager of a limited liability company.

3 "Member" means a member of a limited liability company.

4 "Nonlicensee" means a person not licensed as a certified public
5 accountant or a public accountant of any state or possession of the
6 United States or the District of Columbia.

"Owner of a firm" means any person with an equity or equivalent
interest in a firm, such as a shareholder with respect to a corporation
or a partner with respect to a partnership, or an individual with respect

10 to a sole proprietorship.

11 "Practice of public accountancy" [or "practicing public 12 accountancy"] means the performance or the offering to perform attest services for a client or potential client, by a [person] licensee or 13 registered firm [holding itself out to the public for a client or potential 14 client or]. The "practice of public accountancy" also means the 15 16 performance [as] or the offering to perform by a licensee of one or 17 more of the following: a compilation of a financial statement to be 18 performed in accordance with SSARS, management advisory, financial 19 advisory or consulting services, or the preparation of tax returns or the 20 furnishing of advice on tax matters. [A compilation to be performed 21 in accordance with SSARS shall be allowed on or after the 180th day 22 following the effective date of this amendatory and supplementary 23 act.]

24 "Practice unit" means any office of a firm registered with the board
25 to engage in the practice of public accountancy in the State of New
26 Jersey.

"Quality review" means a study, appraisal or review of one or more
aspects of the professional work of a [person] licensee or registered
firm [in the practice of public accountancy] that performs attest or
compilation services, by a person who is a certified public accountant
or public accountant and who is not affiliated with the [person]
licensee or registered firm being reviewed.

33 "Report" when used with reference to financial statements, means 34 an opinion, report, or other form of language that states or implies 35 assurance as to the reliability of any financial statement and that also 36 includes or is accompanied by any statement or implication that the 37 person or firm issuing it has special knowledge or competence in 38 accounting or auditing [, such as a statement or implication of special 39 knowledge or competence in accounting or auditing]. Such a 40 statement or implication of special knowledge or competence may 41 arise from use by the issuer of the report of names or titles indicating 42 that the person or firm is an accountant or auditor, or from the language of the report itself. The term "report" includes any form of 43 44 language which disclaims an opinion when that form of language is 45 conventionally understood to imply any positive assurance as to the

1 reliability of the financial statement referred to or special competence 2 on the part of the person or firm issuing that language, or both; and it 3 includes any other form of language that is conventionally understood 4 to imply that assurance or that special knowledge or competence, or 5 both. 6 (cf: P.L.1999, c.215, s.1) 7 8 2. Section 5 of P.L.1997, c.259 (C.45:2B-46) is amended to read 9 as follows: 10 5. The board shall consist of 12 members, seven of whom shall 11 have been engaged in practice as certified public accountants and two 12 of whom shall have been engaged in practice as public accountants in 13 this State, two of whom shall be public members and one of whom 14 shall be a State executive department member. Each certified public 15 accountant board member and public accountant board member shall maintain an active license in New Jersey during his term of service on 16 17 the board. Each certified public accountant member, public accountant member, and public member shall be appointed by the 18 Governor for a term of three years and shall hold office until 19 20 reappointed or a successor is appointed and qualified. Any vacancy on 21 the board shall be filled by the Governor for the unexpired term only. 22 The public members and the State executive department member 23 shall be appointed by the Governor in accordance with and subject to 24 the provisions of P.L.1971, c.60 (C.45:1-2.1 et seq.). 25 Except for the State executive department member, no member may 26 serve more than two successive terms in addition to any unexpired 27 term to which he has been appointed, except that any member who has served two such successive terms may be reappointed after an 28 29 intervening period of one year. 30 The Governor may remove any member of the board, other than the State executive department member, for cause, upon notice and 31 32 opportunity to be heard. (cf: P.L.1997, c.259, s.5) 33 34 35 3. Section 8 of P.L.1997, c.259 (C.45:2B-49) is amended to read 36 as follows: 37 8. Every applicant for examination for licensure as a certified 38 public accountant shall present to the board a written application on 39 a form to be provided by the board, together with the required fee, and 40 satisfactory proof of the following: 41 a. That the applicant is at least 18 years of age; b. That the applicant is of good moral character; and 42 43 c. [(1)] That the applicant has [a baccalaureate degree or its 44 equivalent from an institution of higher education acceptable to the 45 board, including such courses in accounting and related professional

46 courses that the board may require by regulation;

1 (2) After July 1, 2000 and according to regulations established by 2 the board, that the applicant has] at least 150 semester hours of 3 education [or its equivalent], including a baccalaureate or higher 4 degree or its equivalent, from an institution of higher education 5 accredited by a regional accrediting agency recognized by the Commission on Higher Education. The educational program shall 6 7 include a concentration in accounting or its equivalent and related 8 professional courses as determined by regulation of the board.

9 Notwithstanding the provisions of subsection c. of this section, an applicant who applies prior to July 1, 2005 shall qualify for examination for licensure if he has a baccalaureate degree or its equivalent from an institution of higher education acceptable to the board; provided, however, that no applicant shall be issued a license unless he has successfully completed at least the 150 semester hours of education required pursuant to subsection c. of this section.

16 (cf: P.L.1997, c.259, s.8)

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4. Section 12 of P.L.1997. c.259 (C.45:2B-53) is amended to readas follows:

20 12. a. The board may waive the examination of, and issue a license 21 to, any person who is of good moral character, and who, at the time 22 of his application, holds a valid and unrevoked license as a certified 23 public accountant issued by or under the authority of any state or 24 possession of the United States or the District of Columbia which has 25 education, experience, examination and re-examination requirements 26 which are substantially equivalent to the requirements of this act and 27 the regulations promulgated pursuant to this act for the issuance of a 28 license as a certified public accountant.

29 b. The board may waive the examination of, and issue a license to, 30 an applicant who within 10 years immediately preceding the date of 31 application has held a valid and unrevoked license as a certified public 32 accountant issued by or under the authority of any state or possession 33 of the United States or the District of Columbia, and who has had four years of experience outside of this State [in the practice of public 34 35 accountancy that is deemed satisfactory to the board] of the type described in subsection a. of section 10 of P.L.1997, c. 259 (C.45:2B-36 37 51), or meets equivalent requirements prescribed by the board by 38 regulation, after passing the examination upon which the applicant's 39 license was based with grades that would have been passing grades at 40 the time in this State. If an applicant's certificate, license or permit 41 was issued <u>no</u> less than [three] <u>six</u> years prior to the application for 42 issuance of an initial license under this section, that applicant shall 43 have also fulfilled the requirements of continuing professional 44 education that would have been applicable under the rules of this State 45 to be eligible for licensure under the provisions of [this] subsection a. of section 27 of P.L.1997, c.259 (C.45:2B-68). 46

c. The board shall issue a license as a certified public accountant
 to a holder of a foreign designation, granted in a foreign country
 entitling the holder thereof to engage in the practice of public
 accountancy if:

5 (1) The foreign authority which granted the designation makes 6 similar provision to allow a person who holds a valid license issued by 7 this State to obtain that foreign authority's comparable designation; 8 and

(2) The foreign designation:

(a) was duly issued by a foreign authority that regulates the
practice of public accountancy and the foreign designation has not
expired or been revoked or suspended;

(b) entitles the holder to issue reports upon a financial statement;and

(c) was issued upon the basis of educational, examination, and
experience requirements established by the foreign authority or by law;
and

18 (3) The applicant:

(a) received the designation, based on educational and examination
standards substantially equivalent to those in effect in this State, at the
time the foreign designation was granted;

(b) completed an experience requirement, substantially equivalent
to the requirement set out in section 10 of this act, in the jurisdiction
which granted the foreign designation, or has completed [five] four
years of experience [in the practice of public accountancy in this
State] of the type described in subsection a. of section 10 of P.L.1997,
c.259 (C.45:2B-51); or meets equivalent requirements prescribed by
the board, within the 10 years immediately preceding the application;

29 and

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30 (c) passed a uniform qualifying examination in national standards
31 acceptable to the board and an examination on the laws, regulations
32 and code of ethical conduct in effect in this State.

33 An applicant seeking licensure under this subsection shall in the 34 application list all jurisdictions, foreign and domestic, in which the applicant has applied for or holds a designation to practice public 35 36 accountancy, and each holder of a license issued under this subsection 37 shall notify the board in writing, within thirty days after its occurrence, 38 of any issuance, denial, revocation or suspension of a designation or 39 commencement of a disciplinary or enforcement action by any 40 jurisdiction.

41 (cf: P.L.1997, c.259, s.12)

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43 5. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read 44 as follows:

45 13. a. A firm engaged in this State in the practice of attest services46 shall be required to register with the board as a firm of certified public

1 accountants [and]. A firm engaged in the practice of public

2 accountancy, but not performing attest services, shall be eligible to

3 register with the board as a firm of certified public accountants. In

4 <u>either case, the firm shall</u> meet the following requirements:

5 (1) At least one owner of the firm shall be a certified public 6 accountant in good standing, and licensed to practice public 7 accountancy in this State;

8 (2) Each owner of the firm, other than a nonlicensee, shall be a 9 certified public accountant of any state or possession of the United 10 States or the District of Columbia in good standing, and licensed to 11 practice public accountancy where licensed;

(3) There shall be a certified public accountant in the firm who has 12 13 ultimate responsibility for each attest engagement. On all firm 14 applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the 15 practice of accountancy by the registered firm. Each resident manager 16 in charge of a practice unit of a firm in this State and each owner 17 18 thereof, other than a nonlicensee, personally engaged within this State 19 in the practice of public accountancy shall be a certified public 20 accountant in good standing, and licensed to practice public 21 accountancy in this State.

22 b. Application for registration of a firm shall be made upon the 23 affidavit of an owner of the firm who is a certified public accountant 24 in good standing and licensed to practice public accountancy in this 25 State. The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the 26 words "certified public accountant" or the abbreviation "CPAs" in 27 connection with its firm name. Notification shall be given to the board 28 29 within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered. 30

31 (cf: P.L.1999, c.215, s.2)

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33 6. Section 5 of P.L.1999, c.215 (C.45:2B-54.1) is amended to read
34 as follows:

5. a. A firm [lawfully engaged in this State in the practice of
public accountancy] registered under P.L 1997, c.259 (C.45:2B-42 et
seq.) as a firm of certified public accountants or public accountants
may have owners who are not licensed as certified public accountants
or public accountants if it meets the following requirements:

(1) Nonlicensee owners shall be natural persons or entities,
including, but not limited to, partnerships and professional
corporations, provided that each ultimate beneficial owner of an equity
interest in that entity shall be a natural person materially participating
in the business conducted by the firm or entity affiliated with the firm;
(2) The ownership interest of nonlicensee owners shall revert to
the firm upon the cessation of any material participation by the

1 nonlicensee owner in the business conducted by the firm or entity;

2 (3) Persons who are licensed to practice public accountancy in any

3 state or possession of the United States or the District of Columbia

4 shall in the aggregate, directly or beneficially, comprise not less than

5 half of the owners, hold more than half of the equity capital, and

6 possess majority voting rights of the firm; and

7 (4) Nonlicensee owners shall not hold themselves out as certified8 public accountants or public accountants.

9 [A financial services corporation the voting stock of which is 10 traded on a recognized exchange or over the counter, may use the 11 truthful fact in advertising that the firm employs certified public 12 accountants.]

b. Except as otherwise permitted by the board, a person shall not
become a nonlicensee owner or remain a nonlicensee owner if the
person has:

(1) Been convicted of any crime, an element of which is dishonesty
or fraud, under the laws of this State or any other state, of the United
States, or of any other jurisdiction. A conviction includes the initial
plea, verdict, or finding of guilty, pleas of no contest, or
pronouncement of sentence by a trial court, notwithstanding that
conviction may not be final or sentence actually imposed until appeals
are exhausted;

(2) Had a professional license or the right to practice revoked or
suspended for reasons other than nonpayment of fees, or has
voluntarily surrendered a license or right to practice with disciplinary
charges or a disciplinary investigation pending, which license or right
to practice has not been reinstated by a licensing agency of this State
or any other state, of the United States, or of any other jurisdiction;
Received a final state of D L 1007, a 250 (C 45) 2D 42 states ) and

(3) Been in violation of P.L.1997, c.259 (C.45:2B-42 et seq.) or
any regulation promulgated by the board under that act.

c. A nonlicensee owner of a licensed firm shall report to the board
in writing of the occurrence of any of the events set forth in subsection
b. of this section within 30 days of the date the nonlicensee owner has
knowledge of the event. The report shall identify the event by the
name of the agency or court, the title of the matter, the docket
number, and the date of occurrence of the event.

37 (cf: P.L.1999, c.215, s.5)

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39 7. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read40 as follows:

41 14. a. A firm engaged in this State in the practice of [public
42 accountancy] attest services shall be [eligible] required to register
43 with the board as a firm of public accountants [if it meets]. A firm
44 engaged in the practice of public accountancy, but not performing
45 attest services, shall be eligible to register with the board as a firm of
46 public accountants. In either case, the firm shall meet the following

1 requirements:

2 (1) At least one owner of a firm shall be a public accountant or
3 certified public accountant in good standing, and licensed to practice
4 public accountancy in this State;

5 (2) Each owner of the firm, other than a nonlicensee, shall be a 6 public accountant <u>or certified public accountant</u> of any state or 7 possession of the United States or the District of Columbia in good 8 standing, and licensed to practice public accountancy where licensed 9 [, except that nothing in this section shall preclude a certified public 10 accountant from being an owner of a firm of public accountants];

There shall be a public accountant or certified public 11 (3) 12 accountant in the firm who has ultimate responsibility for each attest 13 engagement. On all firm applications and renewal forms, a licensee 14 shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. 15 Each resident manager in charge of a practice unit of a firm in this 16 State and each owner thereof, other than a nonlicensee, personally 17 engaged within this State in the practice of public accounting shall be 18 19 a public accountant or a certified public accountant of this State in 20 good standing and licensed to practice public accountancy in this 21 State.

22 b. Application for registration of a firm shall be made upon the 23 affidavit of an owner of the firm who is a public accountant or certified 24 public accountant of this State in good standing and licensed to 25 practice public accountancy in this State. The board shall in each case 26 determine whether the applicant is eligible for registration. A firm 27 which is so registered may use the words "public accountant" or the abbreviation "PAs" in connection with its firm name. Notification shall 28 29 be given to the board within 90 days after admission or withdrawal of 30 an owner licensed and practicing in this State from any firm so 31 registered.

32 (cf: P.L.1999, c.215, s.3)

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34 8. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read
35 as follows:

21. a. No person shall use or assume the title or designation
"certified public accountant," or the abbreviation "CPA" or any other
title, designation, words, letters, abbreviation, sign, card, or device
tending to indicate that the person is a certified public accountant
unless that person holds a current license as a certified public
accountant under this act.

b. No firm shall [assume or] use <u>or assume</u> the title or designation
"certified public accountant," or the abbreviation "CPA," unless
otherwise provided for by law, or any other title, designation, words,
letters, abbreviation, sign, card, or device tending to indicate that the
firm is composed of certified public accountants, unless the firm holds

a [valid] <u>current</u> registration issued under this act [, except that a
financial services firm, the voting stock of which is traded on a
recognized exchange or over the counter, shall not, solely by reason
of any of its duly licensed employees holding themselves out as
"certified public accountants," be deemed to be holding itself out as a
firm of "certified public accountants"].

c. No [individual] person shall [assume or] use or assume the title
or designation "public accountant," or the abbreviation "PA," or any
other title, designation, words, letters, abbreviation, sign, card, or
device tending to indicate that the person is a public accountant unless
that [individual] person holds a [valid registration] current license as
a public accountant [as provided] under this act.

d. No firm shall [assume or] use <u>or assume</u> the title or designation
"public accountant," or the abbreviation "PA," unless otherwise
provided for by law, or any other title, designation, words, letters,
abbreviation, sign, card, or device tending to indicate that the firm is
composed of public accountants, unless the firm holds a [valid]
<u>current</u> registration issued under this act.

19 e. No person or firm shall [assume or] use <u>or assume</u> the title or designation "certified accountant," "chartered accountant," enrolled 20 accountant," "licensed accountant," "registered accountant," 21 22 "accredited accountant," or any other title or designation likely to be 23 confused with the titles "certified public accountant" or "public accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," 24 or similar abbreviations likely to be confused with the abbreviations 25 "CPA" or "PA," unless that person or firm holds a [valid] current 26 27 license or registration issued under this act.

f. No person or firm shall [assume or] use <u>or assume</u> the title
"enrolled agent" or "EA," unless so designated by the Internal Revenue
Service.

31 g. No person or firm shall [assume or] use <u>or assume</u> any title or 32 designation that includes the words "accountant," "auditor," or "accounting" in connection with any other language, including the 33 34 language of a report, that implies that the person or firm holds such a certificate, permit, or registration or has special competence as an 35 accountant or auditor, unless that person or firm holds a [valid] 36 37 <u>current</u> license or registration issued under this act, except that this 38 subsection shall not prohibit any officer, partner, member, manager, or 39 employee of any firm or organization from affixing that person's own signature to any statement in reference to the financial affairs of that 40 41 firm or organization with any wording designating the positions, title, 42 or office that the person holds in the firm or organization, nor shall 43 this subsection prohibit any act of a public official or employee in the 44 performance of the person's duties.

45 h. No person holding a license or firm holding a registration under

1 this act shall engage in the practice of public accountancy using a 2 professional or firm name or designation that is misleading with regard 3 to the form in which the firm is organized, or about the persons who 4 are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former 5 6 partners, members, managers, or shareholders may be included in the 7 name of a firm or its successor. i. The provisions of this section shall not apply to a person or firm 8 9 holding a certification, designation, degree, or license granted in a 10 foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose 11 12 activities in this State are limited to the provision of professional 13 services to persons or firms who are residents of, governments of, or 14 business entities of the country in which the person holds that 15 entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or 16 17 governmental units in this State, and does not use in this State any titles or designation other than the one under which the person 18 19 practices in the foreign country, followed by a translation of that title 20 or designation into the English language, if it is in a different language, 21 and by the name of that country.

j. A financial services corporation, the voting stock of which is
 traded on a recognized exchange or over-the-counter, may use the
 truthful fact in advertising that the firm employs certified public
 accountants.

26 (cf: P.L.1999, c.215, s.4)

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28 9. Section 29 of P.L.1997, c.259 (C.45:2B-70) is amended to read
29 as follows:

30 29. A certified public accountant or public accountant holding an 31 active license shall qualify as a registered municipal accountant by 32 passing a registered municipal accountant's examination. Only a 33 [certified public accountant licensed in this State or a] registered municipal accountant licensed in this State [prior to 1985] shall 34 35 undertake the work of auditing the financial statements of any municipality or county. [Such an individual shall qualify as a 36 registered municipal accountant (RMA) of New Jersey by passing a 37 38 registered municipal accountant's examination and by subscribing to 39 the following declaration:

a. That the individual is fully acquainted with the laws controlling
and governing the finances of municipalities and counties of New
Jersey; and

b. That the individual will honestly and faithfully audit the books
and accounts of a municipality or county when engaged to do so, and
report any error, omission, irregularity, violation of law, discrepancy
or other nonconformity to the law, together with his recommendations

to the governing body of that municipality or county.] 1 2 The board shall make all rules governing examinations and the 3 issuance of licenses to registered municipal accountants. 4 The registration fee for [a certified public accountant, duly licensed 5 under this act, to practice as] a registered municipal accountant of 6 New Jersey[,]shall be established by the board, and shall be imposed 7 for each triennial registration. (cf: P.L.1997, c.259, s.29) 8 9 10 10. Section 32 of P.L.1997, c.259 (C.45:2B-73) is amended to 11 read as follows: Any person who undertakes the work of auditing the 12 32. [accounts] <u>financial statements</u> of any school district in New Jersey 13 14 shall qualify as a public school accountant (PSA) by: 15 Submitting an application to the board, demonstrating a. satisfactorily to the board that the individual holds [a current and 16 17 valid] an active license in New Jersey as a certified public accountant, public accountant, or registered municipal accountant, and paying the 18 19 required fee; and 20 b. Renewing the license triennially and paying the required fee [; 21 and 22 c. Subscribing that the individual: (1) is fully acquainted with the 23 laws controlling and governing the finances of school districts of New 24 Jersey; and (2) will honestly and faithfully audit the books and 25 accounts of any school district when engaged to do so, and report any 26 error, omission, irregularity, violation of law, discrepancy or other 27 nonconformity to the law, together with recommendations to the board 28 of education in charge of that school district]. 29 (cf: P.L.1997, c.259, s.32) 30 11. This act shall take effect immediately. 31 32 33 **STATEMENT** 34 This bill provides that applicants for licensure as a certified public 35 accountant are not required to complete the 150 semester hours of 36 37 education to sit for the licensure examination if they apply before July 38 1, 2005 and have a baccalaureate degree, but they must satisfactorily 39 complete these semester hours before they may be licensed. 40 The bill makes many clarifying and technical amendments to the current law; defines "compilation;" and provides that certified public 41 42 accountants or public accountants must pass a registered municipal 43 accountant's examination to qualify as a registered municipal 44 accountant to undertake the work of auditing the financial statements 45 of municipalities and counties.

## SENATE COMMERCE COMMITTEE

### STATEMENT TO

# **SENATE, No. 2396**

# **STATE OF NEW JERSEY**

#### DATED: JUNE 11, 2001

The Senate Commerce Committee reports favorably Senate Bill No. 2396.

This bill provides that applicants for licensure as a certified public accountant are not required to complete the 150 semester hours of education to sit for the licensure examination if they apply before July 1, 2005 and have a baccalaureate degree, but they must satisfactorily complete these semester hours before they may be licensed.

The bill makes many clarifying and technical amendments to the current law; defines "compilation;" provides that each certified public accountant board member and public accountant board member must maintain an active license while serving on the regulatory board; and provides that certified public accountants or public accountants must pass a registered municipal accountant's examination to qualify as a registered municipal accountant to undertake the work of auditing the financial statements of municipalities and counties.

#### P.L. 2001, CHAPTER 149, *approved July 10, 2001* Assembly, No. 3536

1 AN ACT concerning the practice of public accountancy and amending 2 P.L.1997, c.259 and P.L.1999, c.215. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read as follows: 8 9 3. As used in this act: 10 "Attest" means providing any of the following financial statement 11 services: [an] any audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS); [a] any 12 13 review of a financial statement [or compilation of a financial 14 statement] to be performed in accordance with the Statements on 15 Standards for Accounting and Review Services (SSARS); or [an] any 16 examination of prospective financial information to be performed in 17 accordance with the Statements on Standards for Attestation 18 Engagements (SSAE). The statements on standards specified herein shall be adopted by regulation by the board and shall be in accordance 19 20 with standards developed for general application by recognized 21 national accountancy organizations such as the American Institute of 22 Certified Public Accountants. 23 "Board" means the New Jersey State Board of Accountancy. 24 "Compilation" means providing a service, to be performed in 25 accordance with Statements on Standards for Accounting and Review 26 Services (SSARS), by presenting, in the form of financial statements, information that is the representation of management or owners 27 28 without undertaking to express any assurance on the statements. 29 "Financial statements" means statements and related footnotes that 30 purport to present an actual or a prospective financial position at a particular time, or results of operations, cash flow, or changes in 31 32 financial position for a period of time, in conformity with generally 33 accepted accounting principles or another comprehensive basis of 34 accounting. The term includes specific elements, accounts or items of 35 such statements, but does not include: incidental financial data included in management advisory service reports to support 36 recommendations to a client; or tax returns and supporting schedules. 37 38 "Firm" means a sole proprietorship, a professional corporation, a 39 partnership, a limited liability company, a limited liability partnership, 40 or any other lawful form of business organization. 41 "License" means a license or registration issued to an individual or

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1 firm permitting the individual or firm to practice public accountancy.

2 "Licensee" means the holder of a license issued pursuant to this act.

3 "Manager" means a manager of a limited liability company.

4 "Member" means a member of a limited liability company.

5 "Nonlicensee" means a person not licensed as a certified public

6 accountant or a public accountant of any state or possession of the7 United States or the District of Columbia.

8 "Owner of a firm" means any person with an equity or equivalent 9 interest in a firm, such as a shareholder with respect to a corporation 10 or a partner with respect to a partnership, or an individual with respect 11 to a sole proprietorship.

"Practice of public accountancy" [or "practicing public 12 13 accountancy"] means the performance or the offering to perform attest 14 services for a client or potential client, by a [person] licensee or 15 registered firm [holding itself out to the public for a client or potential client or]. The "practice of public accountancy" also means the 16 performance [as] or the offering to perform by a licensee of one or 17 18 more of the following: a compilation of a financial statement to be 19 performed in accordance with SSARS, management advisory, financial 20 advisory or consulting services, or the preparation of tax returns or the 21 furnishing of advice on tax matters. [A compilation to be performed 22 in accordance with SSARS shall be allowed on or after the 180th day 23 following the effective date of this amendatory and supplementary 24 act.

25 "Practice unit" means any office of a firm registered with the board
26 to engage in the practice of public accountancy in the State of New
27 Jersey.

"Quality review" means a study, appraisal or review of one or more
aspects of the professional work of a [person] licensee or registered
firm [in the practice of public accountancy] that performs attest or
compilation services, by a person who is a certified public accountant
or public accountant and who is not affiliated with the [person]
licensee or registered firm being reviewed.

34 "Report" when used with reference to financial statements, means 35 an opinion, report, or other form of language that states or implies 36 assurance as to the reliability of any financial statement and that also 37 includes or is accompanied by any statement or implication that the person or firm issuing it has special knowledge or competence in 38 39 accounting or auditing [, such as a statement or implication of special 40 knowledge or competence in accounting or auditing]. Such a 41 statement or implication of special knowledge or competence may 42 arise from use by the issuer of the report of names or titles indicating 43 that the person or firm is an accountant or auditor, or from the 44 language of the report itself. The term "report" includes any form of 45 language which disclaims an opinion when that form of language is

1 conventionally understood to imply any positive assurance as to the 2 reliability of the financial statement referred to or special competence 3 on the part of the person or firm issuing that language, or both; and it 4 includes any other form of language that is conventionally understood 5 to imply that assurance or that special knowledge or competence, or 6 both. 7 (cf: P.L.1999, c.215, s.1) 8 9 2. Section 5 of P.L.1997, c.259 (C.45:2B-46) is amended to read 10 as follows: 11 5. The board shall consist of 12 members, seven of whom shall have been engaged in practice as certified public accountants and two 12 13 of whom shall have been engaged in practice as public accountants in 14 this State, two of whom shall be public members and one of whom 15 shall be a State executive department member. Each certified public accountant board member and public accountant board member shall 16 17 maintain an active license in New Jersey during his term of service on Each certified public accountant member, public 18 the board. 19 accountant member, and public member shall be appointed by the Governor for a term of three years and shall hold office until 20 21 reappointed or a successor is appointed and qualified. Any vacancy on 22 the board shall be filled by the Governor for the unexpired term only. 23 The public members and the State executive department member 24 shall be appointed by the Governor in accordance with and subject to 25 the provisions of P.L.1971, c.60 (C.45:1-2.1 et seq.). 26 Except for the State executive department member, no member may 27 serve more than two successive terms in addition to any unexpired 28 term to which he has been appointed, except that any member who has 29 served two such successive terms may be reappointed after an intervening period of one year. 30 31 The Governor may remove any member of the board, other than the 32 State executive department member, for cause, upon notice and 33 opportunity to be heard. 34 (cf: P.L.1997, c.259, s.5) 35 36 3. Section 8 of P.L.1997, c.259 (C.45:2B-49) is amended to read 37 as follows: 8. Every applicant for examination for licensure as a certified 38 39 public accountant shall present to the board a written application on 40 a form to be provided by the board, together with the required fee, and 41 satisfactory proof of the following: 42 a. That the applicant is at least 18 years of age; 43 b. That the applicant is of good moral character; and 44 c. [(1)] That the applicant has [a baccalaureate degree or its 45 equivalent from an institution of higher education acceptable to the board, including such courses in accounting and related professional 46

1 courses that the board may require by regulation; 2 (2) After July 1, 2000 and according to regulations established by 3 the board, that the applicant has] at least 150 semester hours of 4 education [or its equivalent], including a baccalaureate or higher 5 degree or its equivalent, from an institution of higher education accredited by a regional accrediting agency recognized by the 6 7 Commission on Higher Education. The educational program shall 8 include a concentration in accounting or its equivalent and related 9 professional courses as determined by regulation of the board. 10 Notwithstanding the provisions of subsection c. of this section, an 11 applicant who applies prior to July 1, 2005 shall qualify for 12 examination for licensure if he has a baccalaureate degree or its 13 equivalent from an institution of higher education acceptable to the 14 board; provided, however, that no applicant shall be issued a license 15 unless he has successfully completed at least the 150 semester hours 16 of education required pursuant to subsection c. of this section. 17 (cf: P.L.1997, c.259, s.8) 18 19 4. Section 12 of P.L.1997, c.259 (C.45:2B-53) is amended to read 20 as follows: 21 12. a. The board may waive the examination of, and issue a license 22 to, any person who is of good moral character, and who, at the time 23 of his application, holds a valid and unrevoked license as a certified public accountant issued by or under the authority of any state or 24 25 possession of the United States or the District of Columbia which has 26 education, experience, examination and re-examination requirements 27 which are substantially equivalent to the requirements of this act and 28 the regulations promulgated pursuant to this act for the issuance of a 29 license as a certified public accountant. 30 b. The board may waive the examination of, and issue a license to, 31 an applicant who within 10 years immediately preceding the date of 32 application has held a valid and unrevoked license as a certified public 33 accountant issued by or under the authority of any state or possession 34 of the United States or the District of Columbia, and who has had 35 four years of experience outside of this State [in the practice of public 36 accountancy that is deemed satisfactory to the board] of the type described in subsection a. of section 10 of P.L.1997, c. 259 (C.45:2B-37 38 51), or meets equivalent requirements prescribed by the board by 39 regulation, after passing the examination upon which the applicant's 40 license was based with grades that would have been passing grades at 41 the time in this State. If an applicant's certificate, license or permit 42 was issued <u>no</u> less than [three] <u>six</u> years prior to the application for 43 issuance of an initial license under this section, that applicant shall 44 have also fulfilled the requirements of continuing professional 45 education that would have been applicable under the rules of this State to be eligible for licensure under the provisions of [this] subsection a. 46

of section 27 of P.L.1997, c.259 (C.45:2B-68). 1 2 c. The board shall issue a license as a certified public accountant 3 to a holder of a foreign designation, granted in a foreign country 4 entitling the holder thereof to engage in the practice of public 5 accountancy if: (1) The foreign authority which granted the designation makes 6 7 similar provision to allow a person who holds a valid license issued by 8 this State to obtain that foreign authority's comparable designation; 9 and 10 (2) The foreign designation: 11 (a) was duly issued by a foreign authority that regulates the 12 practice of public accountancy and the foreign designation has not 13 expired or been revoked or suspended; 14 (b) entitles the holder to issue reports upon a financial statement; 15 and (c) was issued upon the basis of educational, examination, and 16 17 experience requirements established by the foreign authority or by law; 18 and 19 (3) The applicant: (a) received the designation, based on educational and examination 20 21 standards substantially equivalent to those in effect in this State, at the 22 time the foreign designation was granted; 23 (b) completed an experience requirement, substantially equivalent 24 to the requirement set out in section 10 of this act, in the jurisdiction 25 which granted the foreign designation, or has completed [five] four 26 years of experience [in the practice of public accountancy in this 27 State] of the type described in subsection a. of section 10 of P.L.1997, 28 c.259 (C.45:2B-51); or meets equivalent requirements prescribed by 29 the board, within the 10 years immediately preceding the application; 30 and 31 (c) passed a uniform qualifying examination in national standards 32 acceptable to the board and an examination on the laws, regulations and code of ethical conduct in effect in this State. 33 34 An applicant seeking licensure under this subsection shall in the 35 application list all jurisdictions, foreign and domestic, in which the 36 applicant has applied for or holds a designation to practice public 37 accountancy, and each holder of a license issued under this subsection

shall notify the board in writing, within thirty days after its occurrence,
of any issuance, denial, revocation or suspension of a designation or
commencement of a disciplinary or enforcement action by any
jurisdiction.

42 (cf: P.L.1997, c.259, s.12)

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44 5. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read 45 as follows:

46 13. a. A firm engaged in this State in the practice of attest services

1 shall be required to register with the board as a firm of certified public

2 accountants [and] . A firm engaged in the practice of public

3 accountancy, but not performing attest services, shall be eligible to

4 register with the board as a firm of certified public accountants. In

5 <u>either case, the firm shall</u> meet the following requirements:

6 (1) At least one owner of the firm shall be a certified public 7 accountant in good standing, and licensed to practice public 8 accountancy in this State;

9 (2) Each owner of the firm, other than a nonlicensee, shall be a 10 certified public accountant of any state or possession of the United 11 States or the District of Columbia in good standing, and licensed to 12 practice public accountancy where licensed;

(3) There shall be a certified public accountant in the firm who has 13 14 ultimate responsibility for each attest engagement. On all firm 15 applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the 16 practice of accountancy by the registered firm. Each resident manager 17 in charge of a practice unit of a firm in this State and each owner 18 19 thereof, other than a nonlicensee, personally engaged within this State 20 in the practice of public accountancy shall be a certified public 21 accountant in good standing, and licensed to practice public 22 accountancy in this State.

23 b. Application for registration of a firm shall be made upon the 24 affidavit of an owner of the firm who is a certified public accountant 25 in good standing and licensed to practice public accountancy in this State. The board shall in each case determine whether the applicant 26 is eligible for registration. A firm which is so registered may use the 27 words "certified public accountant" or the abbreviation "CPAs" in 28 29 connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and 30 practicing in this State from any firm so registered. 31

32 (cf: P.L.1999, c.215, s.2)

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34 6. Section 5 of P.L.1999, c.215 (C.45:2B-54.1) is amended to read
35 as follows:

36 5. a. A firm [lawfully engaged in this State in the practice of
37 public accountancy] registered under P.L 1997, c.259 (C.45:2B-42 et
38 seq.) as a firm of certified public accountants or public accountants
39 may have owners who are not licensed as certified public accountants
40 or public accountants if it meets the following requirements:

(1) Nonlicensee owners shall be natural persons or entities,
including, but not limited to, partnerships and professional
corporations, provided that each ultimate beneficial owner of an equity
interest in that entity shall be a natural person materially participating
in the business conducted by the firm or entity affiliated with the firm;
(2) The ownership interest of nonlicensee owners shall revert to

the firm upon the cessation of any material participation by the 1 2 nonlicensee owner in the business conducted by the firm or entity;

3 (3) Persons who are licensed to practice public accountancy in any 4 state or possession of the United States or the District of Columbia

5 shall in the aggregate, directly or beneficially, comprise not less than half of the owners, hold more than half of the equity capital, and 6 7 possess majority voting rights of the firm; and

8 (4) Nonlicensee owners shall not hold themselves out as certified 9 public accountants or public accountants.

10 [A financial services corporation the voting stock of which is traded on a recognized exchange or over the counter, may use the 11 12 truthful fact in advertising that the firm employs certified public 13 accountants.]

14 b. Except as otherwise permitted by the board, a person shall not 15 become a nonlicensee owner or remain a nonlicensee owner if the 16 person has:

17 (1) Been convicted of any crime, an element of which is dishonesty or fraud, under the laws of this State or any other state, of the United 18 19 States, or of any other jurisdiction. A conviction includes the initial 20 plea, verdict, or finding of guilty, pleas of no contest, or pronouncement of sentence by a trial court, notwithstanding that 21 22 conviction may not be final or sentence actually imposed until appeals 23 are exhausted;

(2) Had a professional license or the right to practice revoked or 24 25 suspended for reasons other than nonpayment of fees, or has 26 voluntarily surrendered a license or right to practice with disciplinary 27 charges or a disciplinary investigation pending, which license or right 28 to practice has not been reinstated by a licensing agency of this State 29 or any other state, of the United States, or of any other jurisdiction; (3) Been in violation of P.L.1997, c.259 (C.45:2B-42 et seq.) or 30

31 any regulation promulgated by the board under that act. 32 c. A nonlicensee owner of a licensed firm shall report to the board

33 in writing of the occurrence of any of the events set forth in subsection 34 b. of this section within 30 days of the date the nonlicensee owner has 35 knowledge of the event. The report shall identify the event by the name of the agency or court, the title of the matter, the docket 36 37 number, and the date of occurrence of the event.

38 (cf: P.L.1999, c.215, s.5)

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40 7. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read 41 as follows:

42 14. a. A firm engaged in this State in the practice of [public 43 accountancy] attest services shall be [eligible] required to register 44 with the board as a firm of public accountants [if it meets] . A firm 45 engaged in the practice of public accountancy, but not performing 46 attest services, shall be eligible to register with the board as a firm of

1 public accountants. In either case, the firm shall meet the following

2 requirements:

3 (1) At least one owner of a firm shall be a public accountant or

4 <u>certified public accountant</u> in good standing, and licensed to practice
5 public accountancy in this State;

6 (2) Each owner of the firm, other than a nonlicensee, shall be a 7 public accountant <u>or certified public accountant</u> of any state or 8 possession of the United States or the District of Columbia in good 9 standing, and licensed to practice public accountancy where licensed 10 [, except that nothing in this section shall preclude a certified public 11 accountant from being an owner of a firm of public accountants];

12 (3) There shall be a public accountant or certified public 13 accountant in the firm who has ultimate responsibility for each attest 14 engagement. On all firm applications and renewal forms, a licensee 15 shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. 16 17 Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally 18 19 engaged within this State in the practice of public accounting shall be 20 a public accountant or a certified public accountant of this State in 21 good standing and licensed to practice public accountancy in this 22 State.

23 b. Application for registration of a firm shall be made upon the 24 affidavit of an owner of the firm who is a public accountant or certified 25 public accountant of this State in good standing and licensed to 26 practice public accountancy in this State. The board shall in each case 27 determine whether the applicant is eligible for registration. A firm 28 which is so registered may use the words "public accountant" or the 29 abbreviation "PAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of 30 31 an owner licensed and practicing in this State from any firm so 32 registered.

33 (cf: P.L.1999, c.215, s.3)

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35 8. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read
36 as follows:

21. a. No person shall use or assume the title or designation
"certified public accountant," or the abbreviation "CPA" or any other
title, designation, words, letters, abbreviation, sign, card, or device
tending to indicate that the person is a certified public accountant
unless that person holds a current license as a certified public
accountant under this act.

b. No firm shall [assume or] use <u>or assume</u> the title or designation
"certified public accountant," or the abbreviation "CPA," unless
otherwise provided for by law, or any other title, designation, words,
letters, abbreviation, sign, card, or device tending to indicate that the

firm is composed of certified public accountants, unless the firm holds a [valid] <u>current</u> registration issued under this act [, except that a financial services firm, the voting stock of which is traded on a recognized exchange or over the counter, shall not, solely by reason of any of its duly licensed employees holding themselves out as "certified public accountants," be deemed to be holding itself out as a firm of "certified public accountants"].

c. No [individual] person shall [assume or] use or assume the title
or designation "public accountant," or the abbreviation "PA," or any
other title, designation, words, letters, abbreviation, sign, card, or
device tending to indicate that the person is a public accountant unless
that [individual] person holds a [valid registration] current license as
a public accountant [as provided] under this act.

d. No firm shall [assume or] use <u>or assume</u> the title or designation
"public accountant," or the abbreviation "PA," unless otherwise
provided for by law, or any other title, designation, words, letters,
abbreviation, sign, card, or device tending to indicate that the firm is
composed of public accountants, unless the firm holds a [valid]
<u>current</u> registration issued under this act.

20 e. No person or firm shall [assume or] use <u>or assume</u> the title or designation "certified accountant," "chartered accountant," enrolled 21 22 accountant," "licensed accountant," "registered accountant," 23 "accredited accountant," or any other title or designation likely to be confused with the titles "certified public accountant" or "public 24 accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," 25 26 or similar abbreviations likely to be confused with the abbreviations 27 "CPA" or "PA," unless that person or firm holds a [valid] current 28 license or registration issued under this act.

f. No person or firm shall [assume or] use <u>or assume</u> the title
"enrolled agent" or "EA," unless so designated by the Internal Revenue
Service.

g. No person or firm shall [assume or] use or assume any title or 32 33 designation that includes the words "accountant," "auditor," or 34 "accounting" in connection with any other language, including the language of a report, that implies that the person or firm holds such a 35 36 certificate, permit, or registration or has special competence as an 37 accountant or auditor, unless that person or firm holds a [valid] 38 <u>current</u> license or registration issued under this act, except that this 39 subsection shall not prohibit any officer, partner, member, manager, or 40 employee of any firm or organization from affixing that person's own 41 signature to any statement in reference to the financial affairs of that 42 firm or organization with any wording designating the positions, title, 43 or office that the person holds in the firm or organization, nor shall 44 this subsection prohibit any act of a public official or employee in the 45 performance of the person's duties.

1 h. No person holding a license or firm holding a registration under 2 this act shall engage in the practice of public accountancy using a 3 professional or firm name or designation that is misleading with regard 4 to the form in which the firm is organized, or about the persons who 5 are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former 6 7 partners, members, managers, or shareholders may be included in the 8 name of a firm or its successor. 9 i. The provisions of this section shall not apply to a person or firm

10 holding a certification, designation, degree, or license granted in a 11 foreign country, entitling the holder thereof to engage in the practice 12 of public accountancy or its equivalent in that country, whose activities in this State are limited to the provision of professional 13 14 services to persons or firms who are residents of, governments of, or 15 business entities of the country in which the person holds that entitlement, so long as that person or firm issues no reports with 16 17 respect to the financial statements of any other persons, firms, or 18 governmental units in this State, and does not use in this State any 19 titles or designation other than the one under which the person practices in the foreign country, followed by a translation of that title 20 21 or designation into the English language, if it is in a different language, 22 and by the name of that country.

j. A financial services corporation, the voting stock of which is
traded on a recognized exchange or over-the-counter, may use the
truthful fact in advertising that the firm employs certified public
accountants.
(cf: P.L.1999, c.215, s.4)

29 9. Section 29 of P.L.1997, c.259 (C.45:2B-70) is amended to read
30 as follows:

31 29. <u>A certified public accountant or public accountant holding an</u> 32 active license shall qualify as a registered municipal accountant by 33 passing a registered municipal accountant's examination. Only a [certified public accountant licensed in this State or a] registered 34 35 municipal accountant licensed in this State [prior to 1985] shall 36 undertake the work of auditing the financial statements of any municipality or county. [Such an individual shall qualify as a 37 38 registered municipal accountant (RMA) of New Jersey by passing a 39 registered municipal accountant's examination and by subscribing to 40 the following declaration:

a. That the individual is fully acquainted with the laws controlling
and governing the finances of municipalities and counties of New
Jersey; and

b. That the individual will honestly and faithfully audit the books
and accounts of a municipality or county when engaged to do so, and
report any error, omission, irregularity, violation of law, discrepancy

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or other nonconformity to the law, together with his recommendations 1 2 to the governing body of that municipality or county.] 3 The board shall make all rules governing examinations and the 4 issuance of licenses to registered municipal accountants. 5 The registration fee for [a certified public accountant, duly licensed under this act, to practice as] a registered municipal accountant of 6 7 New Jersey[,]shall be established by the board, and shall be imposed for each triennial registration. 8 9 (cf: P.L.1997, c.259, s.29) 10 11 10. Section 32 of P.L.1997, c.259 (C.45:2B-73) is amended to 12 read as follows: 13 32. Any person who undertakes the work of auditing the [accounts] <u>financial statements</u> of any school district in New Jersey 14 15 shall qualify as a public school accountant (PSA) by: 16 a. Submitting an application to the board, demonstrating satisfactorily to the board that the individual holds [a current and 17 18 valid] an active license in New Jersey as a certified public accountant, 19 public accountant, or registered municipal accountant, and paying the 20 required fee; and 21 b. Renewing the license triennially and paying the required fee [; 22 and 23 c. Subscribing that the individual: (1) is fully acquainted with the laws controlling and governing the finances of school districts of New 24 Jersey; and (2) will honestly and faithfully audit the books and 25 26 accounts of any school district when engaged to do so, and report any 27 error, omission, irregularity, violation of law, discrepancy or other 28 nonconformity to the law, together with recommendations to the board 29 of education in charge of that school district]. 30 (cf: P.L.1997, c.259, s.32) 31 32 11. This act shall take effect immediately. 33 34 **STATEMENT** 35 36 This bill provides that applicants for licensure as a certified public 37 38 accountant are not required to complete the 150 semester hours of 39 education to sit for the licensure examination if they apply before July 40 1, 2005 and have a baccalaureate degree, but they must satisfactorily 41 complete these semester hours before they may be licensed. 42 The bill makes many clarifying and technical amendments to the 43 current law; defines "compilation;" and provides that certified public 44 accountants or public accountants must pass a registered municipal 45 accountant's examination to qualify as a registered municipal

- 1 accountant to undertake the work of auditing the financial statements
- 2 of municipalities and counties.
- 3
- 4
- 5
- 6
- 7 Modifies requirements to be licensed as a certified public accountant.

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## **CHAPTER 149**

AN ACT concerning the practice of public accountancy and amending P.L.1997, c.259 and P.L.1999, c.215.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read as follows:

C.45:2B-44 Definitions relative to the practice of accounting.

3. As used in this act:

"Attest" means providing any of the following financial statement services: any audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS); any review of a financial statement to be performed in accordance with the Statements on Standards for Accounting and Review Services (SSARS); or any examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE). The statements on standards specified herein shall be adopted by regulation by the board and shall be in accordance with standards developed for general application by recognized national accountancy organizations such as the American Institute of Certified Public Accountants.

"Board" means the New Jersey State Board of Accountancy.

"Compilation" means providing a service, to be performed in accordance with Statements on Standards for Accounting and Review Services (SSARS), by presenting, in the form of financial statements, information that is the representation of management or owners without undertaking to express any assurance on the statements.

"Financial statements" means statements and related footnotes that purport to present an actual or a prospective financial position at a particular time, or results of operations, cash flow, or changes in financial position for a period of time, in conformity with generally accepted accounting principles or another comprehensive basis of accounting. The term includes specific elements, accounts or items of such statements, but does not include: incidental financial data included in management advisory service reports to support recommendations to a client; or tax returns and supporting schedules.

"Firm" means a sole proprietorship, a professional corporation, a partnership, a limited liability company, a limited liability partnership, or any other lawful form of business organization.

"License" means a license or registration issued to an individual or firm permitting the individual or firm to practice public accountancy.

"Licensee" means the holder of a license issued pursuant to this act.

"Manager" means a manager of a limited liability company.

"Member" means a member of a limited liability company.

"Nonlicensee" means a person not licensed as a certified public accountant or a public accountant of any state or possession of the United States or the District of Columbia.

"Owner of a firm" means any person with an equity or equivalent interest in a firm, such as a shareholder with respect to a corporation or a partner with respect to a partnership, or an individual with respect to a sole proprietorship.

"Practice of public accountancy" means the performance or the offering to perform attest services for a client or potential client, by a licensee or registered firm. The "practice of public accountancy" also means the performance or the offering to perform by a licensee of one or more of the following: a compilation of a financial statement to be performed in accordance with SSARS, management advisory, financial advisory or consulting services, or the preparation of tax returns or the furnishing of advice on tax matters.

"Practice unit" means any office of a firm registered with the board to engage in the practice of public accountancy in the State of New Jersey.

"Quality review" means a study, appraisal or review of one or more aspects of the professional work of a licensee or registered firm that performs attest or compilation services, by a person who is a certified public accountant or public accountant and who is not affiliated with the licensee or registered firm being reviewed.

"Report" when used with reference to financial statements, means an opinion, report, or other form of language that states or implies assurance as to the reliability of any financial statement

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and that also includes or is accompanied by any statement or implication that the person or firm issuing it has special knowledge or competence in accounting or auditing. Such a statement or implication of special knowledge or competence may arise from use by the issuer of the report of names or titles indicating that the person or firm is an accountant or auditor, or from the language of the report itself. The term "report" includes any form of language which disclaims an opinion when that form of language is conventionally understood to imply any positive assurance as to the reliability of the financial statement referred to or special competence on the part of the person or firm issuing that language, or both; and it includes any other form of language that is conventionally understood to imply that assurance or that special knowledge or competence, or both.

2. Section 5 of P.L.1997, c.259 (C.45:2B-46) is amended to read as follows:

C.45:2B-46 Membership; terms; vacancies; removal.

5. The board shall consist of 12 members, seven of whom shall have been engaged in practice as certified public accountants and two of whom shall have been engaged in practice as public accountants in this State, two of whom shall be public members and one of whom shall be a State executive department member. Each certified public accountant board member and public accountant board member shall maintain an active license in New Jersey during his term of service on the board. Each certified public accountant member, public accountant member, and public member shall be appointed by the Governor for a term of three years and shall hold office until reappointed or a successor is appointed and qualified. Any vacancy on the board shall be filled by the Governor for the unexpired term only.

The public members and the State executive department member shall be appointed by the Governor in accordance with and subject to the provisions of P.L.1971, c.60 (C.45:1-2.1 et seq.).

Except for the State executive department member, no member may serve more than two successive terms in addition to any unexpired term to which he has been appointed, except that any member who has served two such successive terms may be reappointed after an intervening period of one year.

The Governor may remove any member of the board, other than the State executive department member, for cause, upon notice and opportunity to be heard.

3. Section 8 of P.L.1997, c.259 (C.45:2B-49) is amended to read as follows:

C.45:2B-49 Application for licensure; requirements.

8. Every applicant for examination for licensure as a certified public accountant shall present to the board a written application on a form to be provided by the board, together with the required fee, and satisfactory proof of the following:

- a. That the applicant is at least 18 years of age;
- b. That the applicant is of good moral character; and

c. That the applicant has at least 150 semester hours of education, including a baccalaureate or higher degree or its equivalent, from an institution of higher education accredited by a regional accrediting agency recognized by the Commission on Higher Education. The educational program shall include a concentration in accounting or its equivalent and related professional courses as determined by regulation of the board.

Notwithstanding the provisions of subsection c. of this section, an applicant who applies prior to July 1, 2005 shall qualify for examination for licensure if he has a baccalaureate degree or its equivalent from an institution of higher education acceptable to the board; provided, however, that no applicant shall be issued a license unless he has successfully completed at least the 150 semester hours of education required pursuant to subsection c. of this section.

4. Section 12 of P.L.1997, c.259 (C.45:2B-53) is amended to read as follows:

C.45:2B-53 Waiving of examination.

12. a. The board may waive the examination of, and issue a license to, any person who is of good moral character, and who, at the time of his application, holds a valid and unrevoked license as a certified public accountant issued by or under the authority of any state or possession of the United States or the District of Columbia which has education, experience, examination and re-examination requirements which are substantially equivalent to the requirements of this act and the regulations promulgated pursuant to this act for the issuance of a license as a certified public accountant.

b. The board may waive the examination of, and issue a license to, an applicant who within 10 years immediately preceding the date of application has held a valid and unrevoked license as a certified public accountant issued by or under the authority of any state or possession of the United States or the District of Columbia, and who has had four years of experience outside of this State of the type described in subsection a. of section 10 of P.L.1997, c. 259 (C.45:2B-51), or meets equivalent requirements prescribed by the board by regulation, after passing the examination upon which the applicant's license was based with grades that would have been passing grades at the time in this State. If an applicant's certificate, license or permit was issued no less than six years prior to the application for issuance of an initial license under this section, that applicant shall have also fulfilled the requirements of continuing professional education that would have been applicable under the rules of this State to be eligible for licensure under the provisions of subsection a. of section 27 of P.L.1997, c.259 (C.45:2B-68).

c. The board shall issue a license as a certified public accountant to a holder of a foreign designation, granted in a foreign country entitling the holder thereof to engage in the practice of public accountancy if:

(1) The foreign authority which granted the designation makes similar provision to allow a person who holds a valid license issued by this State to obtain that foreign authority's comparable designation; and

(2) The foreign designation:

(a) was duly issued by a foreign authority that regulates the practice of public accountancy and the foreign designation has not expired or been revoked or suspended;

(b) entitles the holder to issue reports upon a financial statement; and

(c) was issued upon the basis of educational, examination, and experience requirements established by the foreign authority or by law; and

(3) The applicant:

(a) received the designation, based on educational and examination standards substantially equivalent to those in effect in this State, at the time the foreign designation was granted;

(b) completed an experience requirement, substantially equivalent to the requirement set out in section 10 of this act, in the jurisdiction which granted the foreign designation, or has completed four years of experience of the type described in subsection a. of section 10 of P.L.1997, c.259 (C.45:2B-51); or meets equivalent requirements prescribed by the board, within the 10 years immediately preceding the application; and

(c) passed a uniform qualifying examination in national standards acceptable to the board and an examination on the laws, regulations and code of ethical conduct in effect in this State.

An applicant seeking licensure under this subsection shall in the application list all jurisdictions, foreign and domestic, in which the applicant has applied for or holds a designation to practice public accountancy, and each holder of a license issued under this subsection shall notify the board in writing, within thirty days after its occurrence, of any issuance, denial, revocation or suspension of a designation or commencement of a disciplinary or enforcement action by any jurisdiction.

5. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read as follows:

C.45:2B-54 Requirements for registration as firm of certified public accountants.

13. a. A firm engaged in this State in the practice of attest services shall be required to register with the board as a firm of certified public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of certified public accountants. In either case, the firm shall meet the following

requirements:

(1) At least one owner of the firm shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State;

(2) Each owner of the firm, other than a nonlicensee, shall be a certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;

(3) There shall be a certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accountancy shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State.

Application for registration of a firm shall be made upon the affidavit of an owner of the b. firm who is a certified public accountant in good standing and licensed to practice public accountancy in this State. The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "certified public accountant" or the abbreviation "CPAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered.

6. Section 5 of P.L.1999, c.215 (C.45:2B-54.1) is amended to read as follows:

C.45:2B-54.1 Requirements for non-licensed owners.

5. a. A firm registered under P.L 1997, c.259 (C.45:2B-42 et seq.) as a firm of certified public accountants or public accountants may have owners who are not licensed as certified public accountants or public accountants if it meets the following requirements:

(1) Nonlicensee owners shall be natural persons or entities, including, but not limited to, partnerships and professional corporations, provided that each ultimate beneficial owner of an equity interest in that entity shall be a natural person materially participating in the business conducted by the firm or entity affiliated with the firm;

(2) The ownership interest of nonlicensee owners shall revert to the firm upon the cessation of any material participation by the nonlicensee owner in the business conducted by the firm or entity;

(3) Persons who are licensed to practice public accountancy in any state or possession of the United States or the District of Columbia shall in the aggregate, directly or beneficially, comprise not less than half of the owners, hold more than half of the equity capital, and possess majority voting rights of the firm; and

(4) Nonlicensee owners shall not hold themselves out as certified public accountants or public accountants.

b. Except as otherwise permitted by the board, a person shall not become a nonlicensee owner or remain a nonlicensee owner if the person has:

(1) Been convicted of any crime, an element of which is dishonesty or fraud, under the laws of this State or any other state, of the United States, or of any other jurisdiction. A conviction includes the initial plea, verdict, or finding of guilty, pleas of no contest, or pronouncement of sentence by a trial court, notwithstanding that conviction may not be final or sentence actually imposed until appeals are exhausted;

(2) Had a professional license or the right to practice revoked or suspended for reasons other than nonpayment of fees, or has voluntarily surrendered a license or right to practice with disciplinary charges or a disciplinary investigation pending, which license or right to practice has not been reinstated by a licensing agency of this State or any other state, of the United States, or of any other jurisdiction;

(3) Been in violation of P.L.1997, c.259 (C.45:2B-42 et seq.) or any regulation promulgated by the board under that act.

c. A nonlicensee owner of a licensed firm shall report to the board in writing of the

occurrence of any of the events set forth in subsection b. of this section within 30 days of the date the nonlicensee owner has knowledge of the event. The report shall identify the event by the name of the agency or court, the title of the matter, the docket number, and the date of occurrence of the event.

7. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read as follows:

C.45:2B-55 Requirements for registration as firm of public accountants.

14. a. A firm engaged in this State in the practice of attest services shall be required to register with the board as a firm of public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of public accountants. In either case, the firm shall meet the following requirements:

(1) At least one owner of a firm shall be a public accountant or certified public accountant in good standing, and licensed to practice public accountancy in this State;

(2) Each owner of the firm, other than a nonlicensee, shall be a public accountant or certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;

(3) There shall be a public accountant or certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accounting shall be a public accountant or a certified public accountant of this State in good standing and licensed to practice public accountancy in this State.

Application for registration of a firm shall be made upon the affidavit of an owner of the b. firm who is a public accountant or certified public accountant of this State in good standing and licensed to practice public accountancy in this State. The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "public accountant" or the abbreviation "PAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered.

Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read as follows: 8.

C.45:2B-62 Use of title, designation requires licensure, registration; exceptions.

21. a. No person shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA" or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a certified public accountant unless that person holds a current license as a certified public accountant under this act.

b. No firm shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of certified public accountants, unless the firm holds a current registration issued under this act.

No person shall use or assume the title or designation "public accountant," or the c. abbreviation "PA," or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a public accountant unless that person holds a current license as a public accountant under this act.

No firm shall use or assume the title or designation "public accountant," or the d. abbreviation "PA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of public accountants, unless the firm holds a current registration issued under this act.

No person or firm shall use or assume the title or designation "certified accountant," "chartered accountant," enrolled accountant," "licensed accountant," "registered accountant," "accredited accountant," or any other title or designation likely to be confused with the titles "certified public accountant" or "public accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," or similar abbreviations likely to be confused with the abbreviations "CPA" or "PA," unless that person or firm holds a current license or registration issued under this act.

f. No person or firm shall use or assume the title "enrolled agent" or "EA," unless so designated by the Internal Revenue Service.

g. No person or firm shall use or assume any title or designation that includes the words "accountant," "auditor," or "accounting" in connection with any other language, including the language of a report, that implies that the person or firm holds such a certificate, permit, or registration or has special competence as an accountant or auditor, unless that person or firm holds a current license or registration issued under this act, except that this subsection shall not prohibit any officer, partner, member, manager, or employee of any firm or organization from affixing that person's own signature to any statement in reference to the financial affairs of that firm or organization with any wording designating the positions, title, or office that the person holds in the firm or organization, nor shall this subsection prohibit any act of a public official or employee in the performance of the person's duties.

h. No person holding a license or firm holding a registration under this act shall engage in the practice of public accountancy using a professional or firm name or designation that is misleading with regard to the form in which the firm is organized, or about the persons who are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former partners, members, managers, or shareholders may be included in the name of a firm or its successor.

i. The provisions of this section shall not apply to a person or firm holding a certification, designation, degree, or license granted in a foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose activities in this State are limited to the provision of professional services to persons or firms who are residents of, governments of, or business entities of the country in which the person holds that entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or governmental units in this State, and does not use in this State any titles or designation other than the one under which the person practices in the foreign country, followed by a translation of that title or designation into the English language, if it is in a different language, and by the name of that country.

j. A financial services corporation, the voting stock of which is traded on a recognized exchange or over-the-counter, may use the truthful fact in advertising that the firm employs certified public accountants.

9. Section 29 of P.L.1997, c.259 (C.45:2B-70) is amended to read as follows:

C.45:2B-70 Requirement, for qualification as registered municipal accountant.

29. A certified public accountant or public accountant holding an active license shall qualify as a registered municipal accountant by passing a registered municipal accountant's examination. Only a registered municipal accountant licensed in this State shall undertake the work of auditing the financial statements of any municipality or county.

The board shall make all rules governing examinations and the issuance of licenses to registered municipal accountants.

The registration fee for a registered municipal accountant of New Jersey shall be established by the board, and shall be imposed for each triennial registration.

10. Section 32 of P.L.1997, c.259 (C.45:2B-73) is amended to read as follows:

C.45:2B-73 Qualification as public school accountant.

32. Any person who undertakes the work of auditing the financial statements of any school district in New Jersey shall qualify as a public school accountant (PSA) by:

a. Submitting an application to the board, demonstrating satisfactorily to the board that the individual holds an active license in New Jersey as a certified public accountant, public accountant, or registered municipal accountant, and paying the required fee; and

- b. Renewing the license triennially and paying the required fee.
- 11. This act shall take effect immediately.

Approved July 10, 2001.

PO BOX 004 TRENTON, NJ 08625

## CONTACT: Tom Wilson 609-777-2600

RELEASE: July 10, 2001

Acting Governor Donald T. DiFrancesco signed the following legislation today:

Office of the Governor

**NEWS RELEASE** 

A-3081, sponsored by Senate Majority Leader John Bennett (R-Monmouth) and Senator Diane Allen (R-Burlington/Camden) and Assemblymen John Kelly (R-Bergen/Essex/Passaic) and Kevin O'Toole (R-Essex/Union), provides for oversight of "The Home Warranty and Builders' Relocation Act," a state administered program that provides buyers of new homes with warranty protection against defects in the construction or quality of the structural elements of their new home.

The bill also establishes a Board of Trustees to monitor and report on the financial performance of the fund.

**S-1679**, sponsored by Senator Ronald Rice (D-Essex) and Assemblyman Guy Talarico (R-Bergen), clarifies that the five-day grace period granted on the payment of rent to senior citizen lessees who are receiving Social Security Old Age Pension, Railroad Retirement Pensions or other governmental pension does not include Saturdays, Sundays or holidays. The bill also extends application of the grace period to lessees who are disabled.

**S-2155**, sponsored by Senators Walter Kavanaugh (R-Morris/Somerset) and John Lynch (D-Middlesex/Somerset/Union), permits judges of the former county court, county juvenile and domestic relations court and county district court who resigned in good standing to perform marriages.

A-1152, sponsored by Senator Norman Robertson (R-Essex/Passaic) and Assemblymen Scott Garrett (R-Sussex/Hunterdon/Morris) and Guy Gregg (R-Sussex/Hunterdon/ Morris), clarifies that a trust established for the care of a pet is valid in this state.

**A-2267**, sponsored by Senator Gerald Cardinale (R-Bergen) and Assemblymen Kip Bateman (R-Morris/Somerset) and Rudy Garcia (D-Hudson), clarifies that the provisions of the "Spill Compensation and Control Act," concerning underground storage tanks applies to one or more storage tanks.

**A-2934**, sponsored by Senator Andrew Ciesla (R-Monmouth/Ocean) and Assemblymen James Holzapfel (R-Monmouth/Ocean) and David Wolfe (R-Monmouth/Ocean), authorizes a school district to enter into a 10-year lease-purchase agreement for the acquisition of school buses.

**A-3098**, sponsored by Senator Anthony Bucco (R-Morris) and Assemblymen Richard Merkt (R-Morris) and David Wolfe (R-Monmouth/Ocean), expands the meaning of

public library under the Public Library Project Grant Program to include association libraries, thereby allowing them to apply for funds under the program.

**A-3536**, sponsored by Senator Peter Inverso (R-Mercer/Middlesex) and Assemblymen James Holzapfel (R-Monmouth/Ocean) and Anthony Impreveduto (D-Bergen/Hudson), modifies the requirements to be eligible to take the public accountant certification examination such as, allowing applicants to take the licensure examination prior to completing the 150 semester hours of education if they apply before July 1, 2005 and have a baccalaureate degree and providing that certified public accountants must pass a registered municipal accountant's examination to qualify as a registered municipal accountant to undertake the work of auditing the financial statements of municipalities and counties.