3B:11-36

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2000 **CHAPTER**: 96

NJSA: 3B:11-36 {Authorizes courts to establish trusts for persons with disabilities)

BILL NO: A1292 (Substituted for S662)

SPONSOR: Talarico

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Senior Issues and Community Services

SENATE: Senior Issues and Community Services

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: May 11, 2000

SENATE: June 8, 2000

DATE OF APPROVAL: August 29, 2000

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL 1st reprint

(Amendments during passage denoted by superscript numbers)

A1292

SPONSORS STATEMENT: (Begins on page 7 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

S662

SPONSORS STATEMENT: (Begins on page 7 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

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ASSEMBLY, No. 1292

STATE OF NEW JERSEY 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

Sponsored by: Assemblyman GUY F. TALARICO District 38 (Bergen)

SYNOPSIS

Authorizes courts to establish trusts for persons with disabilities.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning special needs trusts and amending P.L.1968, 1 2 c.413 and supplementing Title 3B of the New Jersey Statutes.

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4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey:

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- 1. (New section) The Legislature finds and declares that:
- 8 a. It is in the public interest to encourage persons to set aside 9 amounts to supplement and augment assistance provided by 10 government entities to persons with severe chronic disabilities;
- 11 b. By enacting section 13611 of the federal Omnibus Budget Reconciliation Act of 1993, 42 U.S.C. s.1396p(d)(4), the United 12 States Congress affirmed this view by permitting the establishment of 13 a trust to supplement and augment assistance for a person who is 14 disabled without disqualifying that person from benefits under the 15 16 Medicaid program;
- 17 c. In some instances, trusts must be established by a court in order to comply with the provisions of 42 U.S.C. s.1396p(d)(4); 18
 - d. However, the current law in New Jersey does not specifically authorize the establishment of these trusts and subsection f. of section 6 of P.L.1968, c.413 (C.30:4D-6) may be construed as impeding their establishment; and
 - Therefore, legislation is appropriate to facilitate the establishment of trusts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities and persons who are disabled under the federal Social Security Act.

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- 2. Section 6 of P.L.1968, c.413 (C.30:4D-6) is amended to read as follows:
- 30 6. a. Subject to the requirements of Title XIX of the federal Social 31 Security Act, the limitations imposed by this act and by the rules and regulations promulgated pursuant thereto, the department shall 32 provide medical assistance to qualified applicants, including authorized 33 34 services within each of the following classifications:
 - (1) Inpatient hospital services;
 - (2) Outpatient hospital services;
 - (3) Other laboratory and X-ray services;
- (4) (a) Skilled nursing or intermediate care facility services; 38
- 39 (b) Such early and periodic screening and diagnosis of individuals
- who are eligible under the program and are under age 21, to ascertain 41 their physical or mental defects and such health care, treatment, and
- other measures to correct or ameliorate defects and chronic conditions 42
- 43 discovered thereby, as may be provided in regulations of the Secretary

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- of the federal Department of Health and Human Services and approved by the commissioner;
- 3 (5) Physician's services furnished in the office, the patient's home, 4 a hospital, a skilled nursing or intermediate care facility or elsewhere.
- b. Subject to the limitations imposed by federal law, by this act,
 and by the rules and regulations promulgated pursuant thereto, the
 medical assistance program may be expanded to include authorized
 services within each of the following classifications:
- 9 (1) Medical care not included in subsection a.(5) above, or any 10 other type of remedial care recognized under State law, furnished by 11 licensed practitioners within the scope of their practice, as defined by 12 State law;
- 13 (2) Home health care services;
- 14 (3) Clinic services;
- 15 (4) Dental services;
- 16 (5) Physical therapy and related services;
- 17 (6) Prescribed drugs, dentures, and prosthetic devices; and 18 eyeglasses prescribed by a physician skilled in diseases of the eye or by 19 an optometrist, whichever the individual may select;
- 20 (7) Optometric services;
- 21 (8) Podiatric services;
- 22 (9) Chiropractic services;
- 23 (10) Psychological services;
- 24 (11) Inpatient psychiatric hospital services for individuals under 21 25 years of age, or under age 22 if they are receiving such services 26 immediately before attaining age 21;
- 27 (12) Other diagnostic, screening, preventive, and rehabilitative 28 services, and other remedial care;
- 29 (13) Inpatient hospital services, nursing facility services and 30 intermediate care facility services for individuals 65 years of age or 31 over in an institution for mental diseases;
- 32 (14) Intermediate care facility services;
- 33 (15) Transportation services;
- 34 (16) Services in connection with the inpatient or outpatient treatment or care of drug abuse, when the treatment is prescribed by 35 a physician and provided in a licensed hospital or in a narcotic and 36 drug abuse treatment center approved by the Department of Health 37 38 pursuant to P.L.1970, c.334 (C.26:2G-21 et seq.) and whose staff 39 includes a medical director, and limited to those services eligible for 40 federal financial participation under Title XIX of the federal Social 41 Security Act;
- 42 (17) Any other medical care and any other type of remedial care 43 recognized under State law, specified by the Secretary of the federal 44 Department of Health and Human Services, and approved by the 45 commissioner;
- 46 (18) Comprehensive maternity care, which may include: the basic

- 1 number of prenatal and postpartum visits recommended by the
- 2 American College of Obstetrics and Gynecology; additional prenatal
- 3 and postpartum visits that are medically necessary; necessary
- 4 laboratory, nutritional assessment and counseling, health education,
- 5 personal counseling, managed care, outreach and follow-up services;
- 6 treatment of conditions which may complicate pregnancy; and
- 7 physician or certified nurse-midwife delivery services;

- 8 (19) Comprehensive pediatric care, which may include: ambulatory, 9 preventive and primary care health services. The preventive services 10 shall include, at a minimum, the basic number of preventive visits 11 recommended by the American Academy of Pediatrics;
 - (20) Services provided by a hospice which is participating in the Medicare program established pursuant to Title XVIII of the Social Security Act, Pub.L.89-97 (42 U.S.C.1395 et seq.). Hospice services shall be provided subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement;
 - (21) Mammograms, subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement, including one baseline mammogram for women who are at least 35 but less than 40 years of age; one mammogram examination every two years or more frequently, if recommended by a physician, for women who are at least 40 but less than 50 years of age; and one mammogram examination every year for women age 50 and over.
 - c. Payments for the foregoing services, goods and supplies furnished pursuant to this act shall be made to the extent authorized by this act, the rules and regulations promulgated pursuant thereto and, where applicable, subject to the agreement of insurance provided for under this act. Said payments shall constitute payment in full to the provider on behalf of the recipient. Every provider making a claim for payment pursuant to this act shall certify in writing on the claim submitted that no additional amount will be charged to the recipient, his family, his representative or others on his behalf for the services, goods and supplies furnished pursuant to this act.

No provider whose claim for payment pursuant to this act has been denied because the services, goods or supplies were determined to be medically unnecessary shall seek reimbursement from the recipient, his family, his representative or others on his behalf for such services, goods and supplies provided pursuant to this act; provided, however, a provider may seek reimbursement from a recipient for services, goods or supplies not authorized by this act, if the recipient elected to receive the services, goods or supplies with the knowledge that they were not authorized.

d. Any individual eligible for medical assistance (including drugs) may obtain such assistance from any person qualified to perform the service or services required (including an organization which provides

such services, or arranges for their availability on a prepayment basis),
who undertakes to provide him such services.

 No copayment or other form of cost-sharing shall be imposed on any individual eligible for medical assistance, except as mandated by federal law as a condition of federal financial participation.

- e. Anything in this act to the contrary notwithstanding, no payments for medical assistance shall be made under this act with respect to care or services for any individual who:
- (1) Is an inmate of a public institution (except as a patient in a medical institution); provided, however, that an individual who is otherwise eligible may continue to receive services for the month in which he becomes an inmate, should the commissioner determine to expand the scope of Medicaid eligibility to include such an individual, subject to the limitations imposed by federal law and regulations, or
- (2) Has not attained 65 years of age and who is a patient in an institution for mental diseases, or
- (3) Is over 21 years of age and who is receiving inpatient psychiatric hospital services in a psychiatric facility; provided, however, that an individual who was receiving such services immediately prior to attaining age 21 may continue to receive such services until he reaches age 22. Nothing in this subsection shall prohibit the commissioner from extending medical assistance to all eligible persons receiving inpatient psychiatric services; provided that there is federal financial participation available.
- f. (1) A third party as defined in section 3 of P.L.1968, c.413 (C.30:4D-3) shall not consider a person's eligibility for Medicaid in this or another state when determining the person's eligibility for enrollment or the provision of benefits by that third party.
- (2) In addition, any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment for health care-related goods and services to or for an individual because of that individual's actual or potential eligibility for or receipt of Medicaid benefits shall be null and void, and no payments shall be made under this act as a result of any such provision.
- (3) Notwithstanding any provision of law to the contrary, the provisions of paragraph (2) of this subsection shall not apply to a trust agreement that is established to supplement and augment assistance provided by government entities to a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)) and where the undistributed income and corpus of the trust would not constitute countable income or resources to the person with a disability for Medicaid eligibility purposes.
- g. The following services shall be provided to eligible medically needy individuals as follows:

- 1 (1) Pregnant women shall be provided prenatal care and delivery 2 services and postpartum care, including the services cited in subsection 3 a.(1), (3) and (5) of this section and subsection b.(1)-(10), (12), (15) 4 and (17) of this section, and nursing facility services cited in 5 subsection b.(13) of this section.
- 6 (2) Dependent children shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1), (2), (3), (4), (5), (6), (7), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.

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- (3) Individuals who are 65 years of age or older shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (4) Individuals who are blind or disabled shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- 20 (5) (a) Inpatient hospital services, subsection a.(1) of this section, 21 shall only be provided to eligible medically needy individuals, other 22 than pregnant women, if the federal Department of Health and Human 23 Services discontinues the State's waiver to establish inpatient hospital reimbursement rates for the Medicare and Medicaid programs under 24 25 the authority of section 601(c)(3) of the Social Security Act 26 Amendments of 1983, Pub.L.98-21 (42 U.S.C.1395ww(c)(5)). 27 Inpatient hospital services may be extended to other eligible medically needy individuals if the federal Department of Health and Human 28 29 Services directs that these services be included.
- 30 (b) Outpatient hospital services, subsection a.(2) of this section, 31 shall only be provided to eligible medically needy individuals if the 32 federal Department of Health and Human Services discontinues the 33 State's waiver to establish outpatient hospital reimbursement rates for 34 the Medicare and Medicaid programs under the authority of section 601(c)(3) of the Social Security Amendments of 1983, Pub.L.98-21 35 (42 U.S.C.1395ww(c)(5)). Outpatient hospital services may be 36 extended to all or to certain medically needy individuals if the federal 37 38 Department of Health and Human Services directs that these services 39 be included. However, the use of outpatient hospital services shall be 40 limited to clinic services and to emergency room services for injuries 41 and significant acute medical conditions.
- 42 (c) The division shall monitor the use of inpatient and outpatient 43 hospital services by medically needy persons.
- h. In the case of a qualified disabled and working individual pursuant to section 6408 of Pub.L.101-239 (42 U.S.C.1396d), the only medical assistance provided under this act shall be the payment

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- of premiums for Medicare part A under 42 U.S.C.1395i-2 and 1395r.
- i. In the case of a specified low-income medicare beneficiary
- 3 pursuant to 42 U.S.C. 1396a(a)10(E)iii, the only medical assistance
- 4 provided under this act shall be the payment of premiums for Medicare
- 5 part B under 42 U.S.C.1395r as provided for in 42
- 6 U.S.C.1396d(p)(3)(A)(ii).
- 7 (cf: P.L.1995, c.292, s.2)

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- 3. (New section) a. As used in this section "payback trust" means a trust established pursuant to 42 U.S.C. s.1396p(d)(4)(A) or an account within a pooled trust pursuant to 42 U.S.C. s.1396p(d)(4)(C).
- b. Upon the request of an interested party, a court may establish a payback trust for a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)), whether or not the person is an incapacitated person as defined in N.J.S.3B:1-2, and may direct that the assets of the person with a disability be placed in the payback trust.
 - c. Prior to establishing a payback trust for a person with a disability who is incapacitated, the court shall consider the factors listed in N.J.S.3B:12-3.
- d. Nothing in this act shall be construed to require that all payback trusts shall be created by a court.
 - e. Notwithstanding any provision or principle of law to the contrary, a beneficiary of a payback trust that is established by a court or otherwise may not revoke or terminate the payback trust if the instrument that governs the payback trust designates the payback trust as irrevocable or otherwise provides that the beneficiary shall not have authority to revoke or terminate the payback trust.

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4. This act shall take effect immediately.

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STATEMENT

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This bill excludes a special needs trust that is established to supplement and augment assistance of a person with a disability from the provisions of N.J.S.A.30:4D-6f. This section of law provides that any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment because of actual or potential eligibility for or receipt of Medicaid benefits, shall be null. Although an interpretation of N.J.S.A.30:4D-6f as limiting Medicaid eligibility because of the establishment of a special needs trust may be unlikely, this legislation ensures that the provisions of N.J.S.A.30:4D-6f do not apply to special needs trusts that are established to supplement and augment assistance.

The bill also authorizes the courts in the State to establish a payback trust for a person with a disability, without disqualifying that person from receiving benefits under the Medicaid program. Although the State courts may have inherent power to establish payback trusts, the State law does not provide so explicitly. Therefore, a court may be reluctant to establish a payback trust, particularly if the disabled person is legally competent. Thus, the bill authorizes courts to establish payback trusts but does not preclude the establishment of payback trusts outside the courts.

A payback trust is defined pursuant to federal law as a trust established pursuant to 42 U.S.C. s.1396p(d)(4)(A) or an account within a pooled trust pursuant to 42 U.S.C. s.1396p(d)(4)(C). For a trust established pursuant to 42 U.S.C.s.1396p(d)(4)(A), upon the death of the person with a disability, the trust shall pay to the State from remaining amounts in the trust an amount equal to the total amount of medical assistance paid on behalf of the person with a disability. For an account within a pooled trust established pursuant to 42 U.S.C. s.1396p(d)(4)(C), upon the death of the person with a disability, the account shall pay to the State from remaining amounts in the account that are not retained by the pooled trust, an amount equal to the total amount of medical assistance paid on behalf of the person with a disability.

In the Omnibus Budget Reconciliation Act of 1993, Congress provided that certain kinds of special needs trusts, that is, payback trusts, may contain assets attributable to a person with a disability, without disqualifying the person for benefits under the Medicaid program. To prevent windfalls to the beneficiaries of a person with a disability who may not be disabled, and to protect funds in the Medicaid program, amounts remaining in the payback trust at death are repaid to the State, as provided for in 42 U.S.C.s.1396p(d)(4)(A) and 42 U.S.C.s.1396p(d)(4)(C).

Because a trust may disqualify a disabled beneficiary from eligibility for benefits if the beneficiary has authority to revoke the trust, the bill provides that a beneficiary of a payback trust that is established by a court or otherwise may not revoke or terminate the payback trust if the instrument that governs the payback trust designates the payback trust as irrevocable or otherwise provides that the beneficiary shall not have authority to revoke or terminate the payback trust. provision will help ensure that a person with a disability will not be disqualified from receiving benefits if a trust is construed under common law principles as being revocable even though the trust instrument designates the trust as irrevocable.

ASSEMBLY SENIOR ISSUES AND COMMUNITY SERVICES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1292

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 20, 2000

The Assembly Senior Issues and Community Services Committee reports favorably and with committee amendments Assembly Bill No. 1292.

This bill excludes a special needs trust that is established to supplement and augment assistance of a person with a disability from the provisions of subsection f. of N.J.S.A.30:4D-6 concerning Medicaid eligibility. This section of law provides that any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment because of actual or potential eligibility for or receipt of Medicaid benefits, shall Although an interpretation of be null. subsection f. of N.J.S.A.30:4D-6 as limiting Medicaid eligibility because of the establishment of a special needs trust may be unlikely, this legislation ensures that the provisions of subsection f. of N.J.S.A.30:4D-6 do not apply to special needs trusts that are established to supplement and augment assistance.

The bill would authorize the courts in the State to establish a trust for a person with a disability, without disqualifying that person from receiving benefits under the Medicaid program. Although the State courts may have inherent power to establish such trusts, the State law does not provide so explicitly. Therefore, a court may be reluctant to establish a trust, particularly if the disabled person is legally competent. Thus, the bill authorizes courts to establish trusts but does not preclude the establishment of trusts outside the courts.

In its original form, the bill referred to these trusts as "payback trusts" the committee amended the bill to identify the trusts as "OBRA '93 trusts."

An "OBRA '93" is defined pursuant to federal law as a trust established pursuant to 42 U.S.C. s.1396p(d)(4)(A), or an account within a pooled trust pursuant to 42 U.S.C. s.1396p(d)(4)(C). In the Omnibus Budget Reconciliation Act of 1993, Congress provided that certain kinds of special needs trusts, that is OBRA '93 trusts, may

contain assets attributable to a person with a disability, without disqualifying the person for benefits under the Medicaid program. To prevent windfalls to the beneficiaries of a person with a disability who may not be disabled, and to protect funds in the Medicaid program, amounts remaining in the OBRA '93 trust at death are repaid to the State, as provided for in 42 U.S.C.s.1396p(d)(4)(A) and 42 U.S.C.s.1396p(d)(4)(C). For a trust established pursuant to 42 U.S.C.s.1396p(d)(4)(A), upon the death of the person with a disability, the trust shall pay to the State from remaining amounts in the trust an amount equal to the total amount of medical assistance paid on behalf of the person with a disability. For an account within a pooled trust established pursuant to 42 U.S.C. s.1396p(d)(4)(C), upon the death of the person with a disability, the account shall pay to the State from remaining amounts in the account that are not retained by the pooled trust, an amount equal to the total amount of medical assistance paid on behalf of the person with a disability.

Because a trust may disqualify a disabled beneficiary from eligibility for benefits if the beneficiary has authority to revoke the trust, the committee amended the bill to provide that a beneficiary, grantor, trustee or other person would not have the authority to revoke an OBRA '93 trust. This provision applies whether or not the OBRA '93 trust instrument designates the trust as irrevocable or whether the OBRA '93 trust was created by a court or otherwise. This provision ensures that a person with a disability will not be disqualified from receiving benefits if a trust is construed under common law principles as being revocable even though the trust instrument designates the trust as irrevocable.

This bill was prefiled for introduction in the 2000 session pending technical review. As reported, the bill includes the changes required by technical review which has been performed.

SENATE SENIOR CITIZENS, VETERANS' AFFAIRS AND HUMAN SERVICES COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 1292

STATE OF NEW JERSEY

DATED: MAY 22, 2000

The Senate Senior Citizens, Veterans' Affairs and Human Services Committee reports favorably Assembly Bill No. 1292 (1R).

This bill excludes a special needs trust that is established to supplement and augment assistance of a person with a disability from the provisions of subsection f. of N.J.S.A.30:4D-6 concerning Medicaid eligibility. This section of law provides that any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment because of actual or potential eligibility for or receipt of Medicaid benefits, shall be null. Although an interpretation of subsection f. of N.J.S.A.30:4D-6 as limiting Medicaid eligibility because of the establishment of a special needs trust may be unlikely, this legislation ensures that the provisions of subsection f. of N.J.S.A.30:4D-6 do not apply to special needs trusts that are established to supplement and augment assistance.

The bill would authorize the courts in the State to establish a trust for a person with a disability, without disqualifying that person from receiving benefits under the Medicaid program. Although the State courts may have inherent power to establish these trusts, the State law does not provide so explicitly. Therefore, a court may be reluctant to establish a trust, particularly if the disabled person is legally competent. Thus, the bill authorizes a court to establish an OBRA '93 trust but does not preclude the establishment of trusts outside the courts.

An OBRA '93 trust is defined pursuant to federal law as a trust established pursuant to 42 U.S.C. s.1396p(d)(4)(A), or an account within a pooled trust pursuant to 42 U.S.C. s.1396p(d)(4)(C). In the Omnibus Budget Reconciliation Act of 1993, Congress provided that certain kinds of special needs trusts, that is OBRA '93 trusts, may contain assets attributable to a person with a disability, without disqualifying the person for benefits under the Medicaid program. To prevent windfalls to the beneficiaries of a person with a disability who

may not be disabled, and to protect funds in the Medicaid program, amounts remaining in the OBRA '93 trust at death are repaid to the State, as provided for in 42 U.S.C.s.1396p(d)(4)(A) and 42 U.S.C.s.1396p(d)(4)(C). For a trust established pursuant to 42 U.S.C.s.1396p(d)(4)(A), upon the death of the person with a disability, the trust shall pay to the State from remaining amounts in the trust an amount equal to the total amount of medical assistance paid on behalf of the person with a disability. For an account within a pooled trust established pursuant to 42 U.S.C. s.1396p(d)(4)(C), upon the death of the person with a disability, the account shall pay to the State from remaining amounts in the account that are not retained by the pooled trust, an amount equal to the total amount of medical assistance paid on behalf of the person with a disability.

Because a trust may disqualify a disabled beneficiary from eligibility for benefits if the beneficiary has authority to revoke the trust, the bill provides that a beneficiary, grantor, trustee or other person would not have the authority to revoke an OBRA '93 trust. This provision applies whether or not the OBRA '93 trust instrument designates the trust as irrevocable or whether the OBRA '93 trust was created by a court or otherwise. This provision ensures that a person with a disability will not be disqualified from receiving benefits if a trust is construed under common law principles as being revocable even though the trust instrument designates the trust as irrevocable.

This bill is identical to S-662 Sca (Bucco) which the committee also reported favorably on this date.

[First Reprint]

ASSEMBLY, No. 1292

STATE OF NEW JERSEY 209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

Sponsored by:

Assemblyman GUY F. TALARICO District 38 (Bergen)

Co-Sponsored by:

Assemblywomen Gill, Greenstein, Assemblyman Gusciora and Senator Bucco

SYNOPSIS

Authorizes establishment by courts of trusts for persons with disabilities.

CURRENT VERSION OF TEXT

As reported by the Assembly Senior Issues and Community Services Committee on March 20, 2000, with amendments.



(Sponsorship Updated As Of: 6/9/2000)

1 **AN ACT** concerning special needs trusts and amending P.L.1968, c.413 and supplementing Title 3B of the New Jersey Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

6 7

- 1. (New section) The Legislature finds and declares that:
- a. It is in the public interest to encourage persons to set aside amounts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities;
- b. By enacting section 13611 of the federal Omnibus Budget Reconciliation Act of 1993, 42 U.S.C. s.1396p(d)(4), the United States Congress affirmed this view by permitting the establishment of a trust to supplement and augment assistance for a person who is disabled without disqualifying that person from benefits under the Medicaid program;
- 17 c. In some instances, trusts must be established by a court in order 18 to comply with the provisions of 42 U.S.C. s.1396p(d)(4);
 - d. However, the current law in New Jersey does not specifically authorize the establishment of these trusts and subsection f. of section 6 of P.L.1968, c.413 (C.30:4D-6) may be construed as impeding their establishment; and
 - e. Therefore, legislation is appropriate to facilitate the establishment of trusts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities and persons who are disabled under the federal Social Security Act.

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- 2. Section 6 of P.L.1968, c.413 (C.30:4D-6) is amended to read as follows:
- 30 6. a. Subject to the requirements of Title XIX of the federal Social
 31 Security Act, the limitations imposed by this act and by the rules and
 32 regulations promulgated pursuant thereto, the department shall
 33 provide medical assistance to qualified applicants, including authorized
 34 services within each of the following classifications:
- 35 (1) Inpatient hospital services;
 - (2) Outpatient hospital services;
- 37 (3) Other laboratory and X-ray services;
- 38 (4) (a) Skilled nursing or intermediate care facility services;
- 39 (b) Such early and periodic screening and diagnosis of individuals 40 who are eligible under the program and are under age 21, to ascertain 41 their physical or mental defects and such health care, treatment, and
- 42 other measures to correct or ameliorate defects and chronic conditions

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ASC committee amendments adopted March 20, 2000.

- 1 discovered thereby, as may be provided in regulations of the Secretary
- 2 of the federal Department of Health and Human Services and approved
- 3 by the commissioner;
- 4 (5) Physician's services furnished in the office, the patient's home, a hospital, a skilled nursing or intermediate care facility or elsewhere. 5
- 6 b. Subject to the limitations imposed by federal law, by this act,
- 7 and by the rules and regulations promulgated pursuant thereto, the
- 8 medical assistance program may be expanded to include authorized
- 9 services within each of the following classifications:
- 10 (1) Medical care not included in subsection a.(5) above, or any
- 11 other type of remedial care recognized under State law, furnished by
- 12 licensed practitioners within the scope of their practice, as defined by
- 13 State law:
- 14 (2) Home health care services;
- 15 (3) Clinic services;
- (4) Dental services; 16
- 17 (5) Physical therapy and related services;
- Prescribed drugs, dentures, and prosthetic devices; and 18
- 19 eyeglasses prescribed by a physician skilled in diseases of the eye or by
- 20 an optometrist, whichever the individual may select;
- 21 (7) Optometric services;
- 22 (8) Podiatric services;
- 23 (9) Chiropractic services;
- 24 (10) Psychological services;
- (11) Inpatient psychiatric hospital services for individuals under 21 25
- 26 years of age, or under age 22 if they are receiving such services
- 27 immediately before attaining age 21;
- 28 (12) Other diagnostic, screening, preventive, and rehabilitative
- 29 services, and other remedial care;
- (13) Inpatient hospital services, nursing facility services and 30
- 31 intermediate care facility services for individuals 65 years of age or
- 32 over in an institution for mental diseases;
- 33 (14) Intermediate care facility services;
- 34 (15) Transportation services;
- (16) Services in connection with the inpatient or outpatient 35
- treatment or care of drug abuse, when the treatment is prescribed by 36
- a physician and provided in a licensed hospital or in a narcotic and 37
- 38 drug abuse treatment center approved by the Department of Health ¹and Senior Services ¹ pursuant to P.L.1970, c.334 (C.26:2G-21 et
- seq.) and whose staff includes a medical director, and limited to those 40
- 41 services eligible for federal financial participation under Title XIX of
- 42 the federal Social Security Act;
- (17) Any other medical care and any other type of remedial care 43
- 44 recognized under State law, specified by the Secretary of the federal
- 45 Department of Health and Human Services, and approved by the
- 46 commissioner;

- (18) Comprehensive maternity care, which may include: the basic number of prenatal and postpartum visits recommended by the American College of Obstetrics and Gynecology; additional prenatal and postpartum visits that are medically necessary; necessary laboratory, nutritional assessment and counseling, health education, personal counseling, managed care, outreach and follow-up services; treatment of conditions which may complicate pregnancy; and physician or certified nurse-midwife delivery services;
 - (19) Comprehensive pediatric care, which may include: ambulatory, preventive and primary care health services. The preventive services shall include, at a minimum, the basic number of preventive visits recommended by the American Academy of Pediatrics;

- (20) Services provided by a hospice which is participating in the Medicare program established pursuant to Title XVIII of the Social Security Act, Pub.L.89-97 (42 U.S.C.1395 et seq.). Hospice services shall be provided subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement;
- (21) Mammograms, subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement, including one baseline mammogram for women who are at least 35 but less than 40 years of age; one mammogram examination every two years or more frequently, if recommended by a physician, for women who are at least 40 but less than 50 years of age; and one mammogram examination every year for women age 50 and over.
- c. Payments for the foregoing services, goods and supplies furnished pursuant to this act shall be made to the extent authorized by this act, the rules and regulations promulgated pursuant thereto and, where applicable, subject to the agreement of insurance provided for under this act. Said payments shall constitute payment in full to the provider on behalf of the recipient. Every provider making a claim for payment pursuant to this act shall certify in writing on the claim submitted that no additional amount will be charged to the recipient, his family, his representative or others on his behalf for the services, goods and supplies furnished pursuant to this act.

No provider whose claim for payment pursuant to this act has been denied because the services, goods or supplies were determined to be medically unnecessary shall seek reimbursement from the recipient, his family, his representative or others on his behalf for such services, goods and supplies provided pursuant to this act; provided, however, a provider may seek reimbursement from a recipient for services, goods or supplies not authorized by this act, if the recipient elected to receive the services, goods or supplies with the knowledge that they were not authorized.

d. Any individual eligible for medical assistance (including drugs) may obtain such assistance from any person qualified to perform the

service or services required (including an organization which provides such services, or arranges for their availability on a prepayment basis), who undertakes to provide him such services.

No copayment or other form of cost-sharing shall be imposed on any individual eligible for medical assistance, except as mandated by federal law as a condition of federal financial participation.

- e. Anything in this act to the contrary notwithstanding, no payments for medical assistance shall be made under this act with respect to care or services for any individual who:
- (1) Is an inmate of a public institution (except as a patient in a medical institution); provided, however, that an individual who is otherwise eligible may continue to receive services for the month in which he becomes an inmate, should the commissioner determine to expand the scope of Medicaid eligibility to include such an individual, subject to the limitations imposed by federal law and regulations, or
- (2) Has not attained 65 years of age and who is a patient in an institution for mental diseases, or
- (3) Is over 21 years of age and who is receiving inpatient psychiatric hospital services in a psychiatric facility; provided, however, that an individual who was receiving such services immediately prior to attaining age 21 may continue to receive such services until he reaches age 22. Nothing in this subsection shall prohibit the commissioner from extending medical assistance to all eligible persons receiving inpatient psychiatric services; provided that there is federal financial participation available.
- f. (1) A third party as defined in section 3 of P.L.1968, c.413 (C.30:4D-3) shall not consider a person's eligibility for Medicaid in this or another state when determining the person's eligibility for enrollment or the provision of benefits by that third party.
- (2) In addition, any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment for health care-related goods and services to or for an individual because of that individual's actual or potential eligibility for or receipt of Medicaid benefits shall be null and void, and no payments shall be made under this act as a result of any such provision.
- (3) Notwithstanding any provision of law to the contrary, the provisions of paragraph (2) of this subsection shall not apply to a trust agreement that is established ¹pursuant to 42 U.S.C. s.1396p(d)(4)(A) or (C)¹ to supplement and augment assistance provided by government entities to a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)) ¹ [and where the undistributed income and corpus of the trust would not constitute countable income or resources to the
- 46 person with a disability for Medicaid eligibility purposes]¹.

g. The following services shall be provided to eligible medically needy individuals as follows:

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- (1) Pregnant women shall be provided prenatal care and delivery services and postpartum care, including the services cited in subsection a.(1), (3) and (5) of this section and subsection b.(1)-(10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- 8 (2) Dependent children shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1), (2), (3), (4), (5), (6), (7), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
 - (3) Individuals who are 65 years of age or older shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- 17 (4) Individuals who are blind or disabled shall be provided with 18 services cited in subsection a.(3) and (5) of this section and subsection 19 b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and 20 (17) of this section, and nursing facility services cited in subsection 21 b.(13) of this section.
- 22 (5) (a) Inpatient hospital services, subsection a.(1) of this section, 23 shall only be provided to eligible medically needy individuals, other 24 than pregnant women, if the federal Department of Health and Human 25 Services discontinues the State's waiver to establish inpatient hospital 26 reimbursement rates for the Medicare and Medicaid programs under 27 the authority of section 601(c)(3) of the Social Security Act Amendments of 1983, Pub.L.98-21 (42 U.S.C.1395ww(c)(5)). 28 29 Inpatient hospital services may be extended to other eligible medically 30 needy individuals if the federal Department of Health and Human 31 Services directs that these services be included.
- 32 (b) Outpatient hospital services, subsection a.(2) of this section, 33 shall only be provided to eligible medically needy individuals if the 34 federal Department of Health and Human Services discontinues the State's waiver to establish outpatient hospital reimbursement rates for 35 the Medicare and Medicaid programs under the authority of section 36 37 601(c)(3) of the Social Security Amendments of 1983, Pub.L.98-21 38 (42 U.S.C.1395ww(c)(5)). Outpatient hospital services may be 39 extended to all or to certain medically needy individuals if the federal 40 Department of Health and Human Services directs that these services 41 be included. However, the use of outpatient hospital services shall be 42 limited to clinic services and to emergency room services for injuries 43 and significant acute medical conditions.
- 44 (c) The division shall monitor the use of inpatient and outpatient 45 hospital services by medically needy persons.
- 46 h. In the case of a qualified disabled and working individual

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pursuant to section 6408 of Pub.L.101-239 (42 U.S.C.1396d), the only medical assistance provided under this act shall be the payment of premiums for Medicare part A under 42 U.S.C.1395i-2 and 1395r.

- i. In the case of a specified low-income medicare beneficiary pursuant to 42 U.S.C. 1396a(a)10(E)iii, the only medical assistance provided under this act shall be the payment of premiums for Medicare part B under 42 U.S.C.1395r as provided for in 42 U.S.C.1396d(p)(3)(A)(ii).
- 9 (cf: P.L.1995, c.292, s.2)

- 3. (New section) a. As used in this section "¹[payback] <u>OBRA</u>
 12 '93¹ trust" means a trust established pursuant to 42 U.S.C.
 13 s.1396p(d)(4)(A) or an account within a pooled trust pursuant to 42
 14 U.S.C. s.1396p(d)(4)(C).
- b. Upon the request of an interested party, a court may establish

 1 [a payback] an OBRA '93 trust for a person who is disabled as

 1 defined in section 1614(a)(3) of the federal Social Security Act (42

 1 U.S.C. s.1382c (a)(3)), whether or not the person is an incapacitated

 1 person as defined in N.J.S.3B:1-2, and may direct that the assets of the

 2 person with a disability be placed in the [payback] OBRA '93 trust.
 - c. Prior to establishing ¹[a payback] an OBRA '93 ¹ trust for a person with a disability who is incapacitated, the court shall consider the factors listed in N.J.S.3B:12-3.
 - d. ¹Prior to establishing an OBRA '93 trust for a person who is a minor, the court shall consider the applicable Rules of Court and State law relating to the handling of funds for a minor, including, but not limited to, the provisions of N.J.S.3B:15-16 and N.J.S.3B:15-17.
 - e.¹ Nothing in this ¹[act] section ¹ shall be construed to ¹[require that all payback trusts shall created by a court] preclude an OBRA '93 trust from being created by any person in addition to a court as would be consistent with 42 U.S.C. s.1396p(d)(4)¹.
 - ¹[e] f¹. Notwithstanding any provision or principle of law to the contrary, a beneficiary ¹[of a payback trust that is established by a court or otherwise may not revoke or terminate the payback trust if the instrument that governs the payback trust designates the payback trust as irrevocable or otherwise provides that the beneficiary shall not have authority to revoke or terminate the payback trust], grantor, trustee or other person shall not have authority to revoke an OBRA '93 trust. This provision shall apply whether or not an OBRA '93 trust instrument designates the trust as irrevocable or whether the OBRA '93 trust was created by a court or otherwise ¹.

4. This act shall take effect immediately.

Title 3B. Chapter 11. Article 5 (New) Special Needs Trusts. §§1, 3 C.3B:11-36 & 3B:11-37

P.L. 2000, CHAPTER 96, approved August 29, 2000 Assembly, No. 1292 (First Reprint)

AN ACT concerning special needs trusts and amending P.L.1968, 2 c.413 and supplementing Title 3B of the New Jersey Statutes.

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4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey:

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- 1. (New section) The Legislature finds and declares that:
- 8 a. It is in the public interest to encourage persons to set aside 9 amounts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities; 10
 - b. By enacting section 13611 of the federal Omnibus Budget Reconciliation Act of 1993, 42 U.S.C. s.1396p(d)(4), the United States Congress affirmed this view by permitting the establishment of a trust to supplement and augment assistance for a person who is disabled without disqualifying that person from benefits under the
- 16 Medicaid program;
- c. In some instances, trusts must be established by a court in order 17 to comply with the provisions of 42 U.S.C. s.1396p(d)(4); 18
- 19 d. However, the current law in New Jersey does not specifically 20 authorize the establishment of these trusts and subsection f. of section 21 6 of P.L.1968, c.413 (C.30:4D-6) may be construed as impeding their establishment; and 22
 - e. Therefore, legislation is appropriate to facilitate the establishment of trusts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities and persons who are disabled under the federal Social Security Act.

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- 28 2. Section 6 of P.L.1968, c.413 (C.30:4D-6) is amended to read as 29 follows:
- 30 6. a. Subject to the requirements of Title XIX of the federal Social 31 Security Act, the limitations imposed by this act and by the rules and 32 regulations promulgated pursuant thereto, the department shall provide medical assistance to qualified applicants, including authorized 33

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ASC committee amendments adopted March 20, 2000.

- 1 services within each of the following classifications:
- 2 (1) Inpatient hospital services;
- 3 (2) Outpatient hospital services;
- 4 (3) Other laboratory and X-ray services;
- 5 (4) (a) Skilled nursing or intermediate care facility services;
- 6 (b) Such early and periodic screening and diagnosis of individuals 7 who are eligible under the program and are under age 21, to ascertain
- 8 their physical or mental defects and such health care, treatment, and
- 9 other measures to correct or ameliorate defects and chronic conditions
- discovered thereby, as may be provided in regulations of the Secretary
- of the federal Department of Health and Human Services and approved
- 12 by the commissioner;
 - (5) Physician's services furnished in the office, the patient's home, a hospital, a skilled nursing or intermediate care facility or elsewhere.
- b. Subject to the limitations imposed by federal law, by this act,
 and by the rules and regulations promulgated pursuant thereto, the
 medical assistance program may be expanded to include authorized
- 18 services within each of the following classifications:
- 19 (1) Medical care not included in subsection a.(5) above, or any 20 other type of remedial care recognized under State law, furnished by
- 21 licensed practitioners within the scope of their practice, as defined by
- 22 State law;

- 23 (2) Home health care services;
- 24 (3) Clinic services;
- 25 (4) Dental services;
- 26 (5) Physical therapy and related services;
- 27 (6) Prescribed drugs, dentures, and prosthetic devices; and eyeglasses prescribed by a physician skilled in diseases of the eye or by
- 29 an optometrist, whichever the individual may select;
- 30 (7) Optometric services;
- 31 (8) Podiatric services;
- 32 (9) Chiropractic services;
- 33 (10) Psychological services;
- 34 (11) Inpatient psychiatric hospital services for individuals under 21
- 35 years of age, or under age 22 if they are receiving such services
- 36 immediately before attaining age 21;
- 37 (12) Other diagnostic, screening, preventive, and rehabilitative
- 38 services, and other remedial care;
- 39 (13) Inpatient hospital services, nursing facility services and 40 intermediate care facility services for individuals 65 years of age or
- 41 over in an institution for mental diseases;
- 42 (14) Intermediate care facility services;
- 43 (15) Transportation services;
- 44 (16) Services in connection with the inpatient or outpatient
- 45 treatment or care of drug abuse, when the treatment is prescribed by
- 46 a physician and provided in a licensed hospital or in a narcotic and

- 1 drug abuse treatment center approved by the Department of Health
- ¹and Senior Services ¹pursuant to P.L.1970, c.334 (C.26:2G-21 et
- 3 seq.) and whose staff includes a medical director, and limited to those
- 4 services eligible for federal financial participation under Title XIX of
- 5 the federal Social Security Act;
- 6 (17) Any other medical care and any other type of remedial care 7 recognized under State law, specified by the Secretary of the federal 8 Department of Health and Human Services, and approved by the
- 9 commissioner;

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- 10 (18) Comprehensive maternity care, which may include: the basic 11 number of prenatal and postpartum visits recommended by the 12 American College of Obstetrics and Gynecology; additional prenatal 13 and postpartum visits that are medically necessary; necessary 14 laboratory, nutritional assessment and counseling, health education, 15 personal counseling, managed care, outreach and follow-up services; treatment of conditions which may complicate pregnancy; and 16 17 physician or certified nurse-midwife delivery services;
 - (19) Comprehensive pediatric care, which may include: ambulatory, preventive and primary care health services. The preventive services shall include, at a minimum, the basic number of preventive visits recommended by the American Academy of Pediatrics;
 - (20) Services provided by a hospice which is participating in the Medicare program established pursuant to Title XVIII of the Social Security Act, Pub.L.89-97 (42 U.S.C.1395 et seq.). Hospice services shall be provided subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement;
- 27 (21) Mammograms, subject to approval of the Secretary of the 28 federal Department of Health and Human Services for federal 29 reimbursement, including one baseline mammogram for women who are at least 35 but less than 40 years of age; one mammogram 30 31 examination every two years or more frequently, if recommended by 32 a physician, for women who are at least 40 but less than 50 years of 33 age; and one mammogram examination every year for women age 50 34 and over.
- 35 Payments for the foregoing services, goods and supplies c. furnished pursuant to this act shall be made to the extent authorized 36 37 by this act, the rules and regulations promulgated pursuant thereto 38 and, where applicable, subject to the agreement of insurance provided 39 for under this act. Said payments shall constitute payment in full to 40 the provider on behalf of the recipient. Every provider making a claim 41 for payment pursuant to this act shall certify in writing on the claim submitted that no additional amount will be charged to the recipient, 42 43 his family, his representative or others on his behalf for the services, 44 goods and supplies furnished pursuant to this act.
- No provider whose claim for payment pursuant to this act has been denied because the services, goods or supplies were determined to be

- 1 medically unnecessary shall seek reimbursement from the recipient, his
- 2 family, his representative or others on his behalf for such services,
- 3 goods and supplies provided pursuant to this act; provided, however,
- 4 a provider may seek reimbursement from a recipient for services,
- 5 goods or supplies not authorized by this act, if the recipient elected to
- 6 receive the services, goods or supplies with the knowledge that they
- were not authorized.d. Any individual

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d. Any individual eligible for medical assistance (including drugs) may obtain such assistance from any person qualified to perform the service or services required (including an organization which provides such services, or arranges for their availability on a prepayment basis), who undertakes to provide him such services.

No copayment or other form of cost-sharing shall be imposed on any individual eligible for medical assistance, except as mandated by federal law as a condition of federal financial participation.

- e. Anything in this act to the contrary notwithstanding, no payments for medical assistance shall be made under this act with respect to care or services for any individual who:
- (1) Is an inmate of a public institution (except as a patient in a medical institution); provided, however, that an individual who is otherwise eligible may continue to receive services for the month in which he becomes an inmate, should the commissioner determine to expand the scope of Medicaid eligibility to include such an individual, subject to the limitations imposed by federal law and regulations, or
- (2) Has not attained 65 years of age and who is a patient in an institution for mental diseases, or
- (3) Is over 21 years of age and who is receiving inpatient psychiatric hospital services in a psychiatric facility; provided, however, that an individual who was receiving such services immediately prior to attaining age 21 may continue to receive such services until he reaches age 22. Nothing in this subsection shall prohibit the commissioner from extending medical assistance to all eligible persons receiving inpatient psychiatric services; provided that there is federal financial participation available.
- f. (1) A third party as defined in section 3 of P.L.1968, c.413 (C.30:4D-3) shall not consider a person's eligibility for Medicaid in this or another state when determining the person's eligibility for enrollment or the provision of benefits by that third party.
- 39 (2) In addition, any provision in a contract of insurance, health 40 benefits plan or other health care coverage document, will, trust 41 agreement, court order or other instrument which reduces or excludes coverage or payment for health care-related goods and services to or 42 for an individual because of that individual's actual or potential 43 44 eligibility for or receipt of Medicaid benefits shall be null and void, and 45 no payments shall be made under this act as a result of any such 46 provision.

- 1 (3) Notwithstanding any provision of law to the contrary, the 2 provisions of paragraph (2) of this subsection shall not apply to a trust agreement that is established ¹pursuant to 42 U.S.C. 3 4 s.1396p(d)(4)(A) or $(C)^1$ to supplement and augment assistance 5 provided by government entities to a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. 6 7 s.1382c (a)(3)) ¹[and where the undistributed income and corpus of 8 the trust would not constitute countable income or resources to the
- 9 person with a disability for Medicaid eligibility purposes]¹.
 10 g. The following services shall be provided to eligible medically
 11 needy individuals as follows:

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- (1) Pregnant women shall be provided prenatal care and delivery services and postpartum care, including the services cited in subsection a.(1), (3) and (5) of this section and subsection b.(1)-(10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (2) Dependent children shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1), (2), (3), (4), (5), (6), (7), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (3) Individuals who are 65 years of age or older shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (4) Individuals who are blind or disabled shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- 31 (5) (a) Inpatient hospital services, subsection a.(1) of this section, 32 shall only be provided to eligible medically needy individuals, other 33 than pregnant women, if the federal Department of Health and Human 34 Services discontinues the State's waiver to establish inpatient hospital 35 reimbursement rates for the Medicare and Medicaid programs under the authority of section 601(c)(3) of the Social Security Act 36 Amendments of 1983, Pub.L.98-21 (42 U.S.C.1395ww(c)(5)). 37 38 Inpatient hospital services may be extended to other eligible medically 39 needy individuals if the federal Department of Health and Human 40 Services directs that these services be included.
- 41 (b) Outpatient hospital services, subsection a.(2) of this section, 42 shall only be provided to eligible medically needy individuals if the 43 federal Department of Health and Human Services discontinues the 44 State's waiver to establish outpatient hospital reimbursement rates for 45 the Medicare and Medicaid programs under the authority of section 46 601(c)(3) of the Social Security Amendments of 1983, Pub.L.98-21

- 1 (42 U.S.C.1395ww(c)(5)). Outpatient hospital services may be
- 2 extended to all or to certain medically needy individuals if the federal
- 3 Department of Health and Human Services directs that these services
- 4 be included. However, the use of outpatient hospital services shall be
- 5 limited to clinic services and to emergency room services for injuries
- 6 and significant acute medical conditions.
- 7 (c) The division shall monitor the use of inpatient and outpatient 8 hospital services by medically needy persons.
 - h. In the case of a qualified disabled and working individual pursuant to section 6408 of Pub.L.101-239 (42 U.S.C.1396d), the only medical assistance provided under this act shall be the payment of premiums for Medicare part A under 42 U.S.C.1395i-2 and 1395r.
- i. In the case of a specified low-income medicare beneficiary pursuant to 42 U.S.C. 1396a(a)10(E)iii, the only medical assistance provided under this act shall be the payment of premiums for Medicare part B under 42 U.S.C.1395r as provided for in 42 U.S.C.1396d(p)(3)(A)(ii).
- 18 (cf: P.L.1995, c.292, s.2)

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- 3. (New section) a. As used in this section "¹[payback] <u>OBRA</u>
 21 '93¹ trust" means a trust established pursuant to 42 U.S.C.
 22 s.1396p(d)(4)(A) or an account within a pooled trust pursuant to 42
 23 U.S.C. s.1396p(d)(4)(C).
 - b. Upon the request of an interested party, a court may establish ¹[a payback] an OBRA '93 ¹ trust for a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)), whether or not the person is an incapacitated person as defined in N.J.S.3B:1-2, and may direct that the assets of the person with a disability be placed in the ¹[payback] OBRA '93¹ trust.
 - c. Prior to establishing ¹[a payback] an OBRA '93¹ trust for a person with a disability who is incapacitated, the court shall consider the factors listed in N.J.S.3B:12-3.
 - d. ¹Prior to establishing an OBRA '93 trust for a person who is a minor, the court shall consider the applicable Rules of Court and State law relating to the handling of funds for a minor, including, but not limited to, the provisions of N.J.S.3B:15-16 and N.J.S.3B:15-17.
- e.¹ Nothing in this ¹[act] section¹ shall be construed to ¹[require that all payback trusts shall created by a court] preclude an OBRA '93 trust from being created by any person in addition to a court as would be consistent with 42 U.S.C. s.1396p(d)(4)¹.
- ¹[e] <u>f</u>¹. Notwithstanding any provision or principle of law to the contrary, a beneficiary ¹[of a payback trust that is established by a court or otherwise may not revoke or terminate the payback trust if the instrument that governs the payback trust designates the payback trust as irrevocable or otherwise provides that the beneficiary shall not

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1	have authority to revoke or terminate the payback trust], grantor,
2	trustee or other person shall not have authority to revoke an OBRA
3	'93 trust. This provision shall apply whether or not an OBRA '93 trust
4	instrument designates the trust as irrevocable or whether the OBRA
5	'93 trust was created by a court or otherwise ¹ .
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7	4. This act shall take effect immediately.
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12	Authorizes establishment by courts of trusts for persons with
13	disabilities.

CHAPTER 96

AN ACT concerning special needs trusts and amending P.L.1968, c.413 and supplementing Title 3B of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

C.3B:11-36 Findings, declarations regarding special needs trusts.

- 1. The Legislature finds and declares that:
- a. It is in the public interest to encourage persons to set aside amounts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities;
- b. By enacting section 13611 of the federal Omnibus Budget Reconciliation Act of 1993, 42 U.S.C. s.1396p(d)(4), the United States Congress affirmed this view by permitting the establishment of a trust to supplement and augment assistance for a person who is disabled without disqualifying that person from benefits under the Medicaid program;
- c. In some instances, trusts must be established by a court in order to comply with the provisions of 42 U.S.C. s.1396p(d)(4);
- d. However, the current law in New Jersey does not specifically authorize the establishment of these trusts and subsection f. of section 6 of P.L.1968, c.413 (C.30:4D-6) may be construed as impeding their establishment; and
- e. Therefore, legislation is appropriate to facilitate the establishment of trusts to supplement and augment assistance provided by government entities to persons with severe chronic disabilities and persons who are disabled under the federal Social Security Act.
 - 2. Section 6 of P.L.1968, c.413 (C.30:4D-6) is amended to read as follows:

C.30:4D-6 Basic medical care and services.

- 6. a. Subject to the requirements of Title XIX of the federal Social Security Act, the limitations imposed by this act and by the rules and regulations promulgated pursuant thereto, the department shall provide medical assistance to qualified applicants, including authorized services within each of the following classifications:
 - (1) Inpatient hospital services;
 - (2) Outpatient hospital services;
 - (3) Other laboratory and X-ray services;
 - (4) (a) Skilled nursing or intermediate care facility services;
- (b) Such early and periodic screening and diagnosis of individuals who are eligible under the program and are under age 21, to ascertain their physical or mental defects and such health care, treatment, and other measures to correct or ameliorate defects and chronic conditions discovered thereby, as may be provided in regulations of the Secretary of the federal Department of Health and Human Services and approved by the commissioner;
- (5) Physician's services furnished in the office, the patient's home, a hospital, a skilled nursing or intermediate care facility or elsewhere.
- b. Subject to the limitations imposed by federal law, by this act, and by the rules and regulations promulgated pursuant thereto, the medical assistance program may be expanded to include authorized services within each of the following classifications:
- (1) Medical care not included in subsection a.(5) above, or any other type of remedial care recognized under State law, furnished by licensed practitioners within the scope of their practice, as defined by State law;
 - (2) Home health care services;
 - (3) Clinic services;
 - (4) Dental services;
 - (5) Physical therapy and related services;
- (6) Prescribed drugs, dentures, and prosthetic devices; and eyeglasses prescribed by a physician skilled in diseases of the eye or by an optometrist, whichever the individual may select;
 - (7) Optometric services;
 - (8) Podiatric services;
 - (9) Chiropractic services;
 - (10) Psychological services;
 - (11) Inpatient psychiatric hospital services for individuals under 21 years of age, or under age

- 22 if they are receiving such services immediately before attaining age 21;
- (12) Other diagnostic, screening, preventive, and rehabilitative services, and other remedial care;
- (13) Inpatient hospital services, nursing facility services and intermediate care facility services for individuals 65 years of age or over in an institution for mental diseases;
 - (14) Intermediate care facility services;
 - (15) Transportation services;
- (16) Services in connection with the inpatient or outpatient treatment or care of drug abuse, when the treatment is prescribed by a physician and provided in a licensed hospital or in a narcotic and drug abuse treatment center approved by the Department of Health and Senior Services pursuant to P.L.1970, c.334 (C.26:2G-21 et seq.) and whose staff includes a medical director, and limited to those services eligible for federal financial participation under Title XIX of the federal Social Security Act;
- (17) Any other medical care and any other type of remedial care recognized under State law, specified by the Secretary of the federal Department of Health and Human Services, and approved by the commissioner;
- (18) Comprehensive maternity care, which may include: the basic number of prenatal and postpartum visits recommended by the American College of Obstetrics and Gynecology; additional prenatal and postpartum visits that are medically necessary; necessary laboratory, nutritional assessment and counseling, health education, personal counseling, managed care, outreach and follow-up services; treatment of conditions which may complicate pregnancy; and physician or certified nurse-midwife delivery services;
- (19) Comprehensive pediatric care, which may include: ambulatory, preventive and primary care health services. The preventive services shall include, at a minimum, the basic number of preventive visits recommended by the American Academy of Pediatrics;
- (20) Services provided by a hospice which is participating in the Medicare program established pursuant to Title XVIII of the Social Security Act, Pub.L.89-97 (42 U.S.C.1395 et seq.). Hospice services shall be provided subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement;
- (21) Mammograms, subject to approval of the Secretary of the federal Department of Health and Human Services for federal reimbursement, including one baseline mammogram for women who are at least 35 but less than 40 years of age; one mammogram examination every two years or more frequently, if recommended by a physician, for women who are at least 40 but less than 50 years of age; and one mammogram examination every year for women age 50 and over.
- c. Payments for the foregoing services, goods and supplies furnished pursuant to this act shall be made to the extent authorized by this act, the rules and regulations promulgated pursuant thereto and, where applicable, subject to the agreement of insurance provided for under this act. Said payments shall constitute payment in full to the provider on behalf of the recipient. Every provider making a claim for payment pursuant to this act shall certify in writing on the claim submitted that no additional amount will be charged to the recipient, his family, his representative or others on his behalf for the services, goods and supplies furnished pursuant to this act.

No provider whose claim for payment pursuant to this act has been denied because the services, goods or supplies were determined to be medically unnecessary shall seek reimbursement from the recipient, his family, his representative or others on his behalf for such services, goods and supplies provided pursuant to this act; provided, however, a provider may seek reimbursement from a recipient for services, goods or supplies not authorized by this act, if the recipient elected to receive the services, goods or supplies with the knowledge that they were not authorized.

d. Any individual eligible for medical assistance (including drugs) may obtain such assistance from any person qualified to perform the service or services required (including an organization which provides such services, or arranges for their availability on a prepayment basis), who undertakes to provide him such services.

No copayment or other form of cost-sharing shall be imposed on any individual eligible for medical assistance, except as mandated by federal law as a condition of federal financial

participation.

- e. Anything in this act to the contrary notwithstanding, no payments for medical assistance shall be made under this act with respect to care or services for any individual who:
- (1) Is an inmate of a public institution (except as a patient in a medical institution); provided, however, that an individual who is otherwise eligible may continue to receive services for the month in which he becomes an inmate, should the commissioner determine to expand the scope of Medicaid eligibility to include such an individual, subject to the limitations imposed by federal law and regulations, or
- (2) Has not attained 65 years of age and who is a patient in an institution for mental diseases, or
- (3) Is over 21 years of age and who is receiving inpatient psychiatric hospital services in a psychiatric facility; provided, however, that an individual who was receiving such services immediately prior to attaining age 21 may continue to receive such services until he reaches age 22. Nothing in this subsection shall prohibit the commissioner from extending medical assistance to all eligible persons receiving inpatient psychiatric services; provided that there is federal financial participation available.
- f. (1) A third party as defined in section 3 of P.L.1968, c.413 (C.30:4D-3) shall not consider a person's eligibility for Medicaid in this or another state when determining the person's eligibility for enrollment or the provision of benefits by that third party.
- (2) In addition, any provision in a contract of insurance, health benefits plan or other health care coverage document, will, trust agreement, court order or other instrument which reduces or excludes coverage or payment for health care-related goods and services to or for an individual because of that individual's actual or potential eligibility for or receipt of Medicaid benefits shall be null and void, and no payments shall be made under this act as a result of any such provision.
- (3) Notwithstanding any provision of law to the contrary, the provisions of paragraph (2) of this subsection shall not apply to a trust agreement that is established pursuant to 42 U.S.C. s.1396p(d)(4)(A) or (C) to supplement and augment assistance provided by government entities to a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)).
- g. The following services shall be provided to eligible medically needy individuals as follows:
- (1) Pregnant women shall be provided prenatal care and delivery services and postpartum care, including the services cited in subsection a.(1), (3) and (5) of this section and subsection b.(1)-(10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (2) Dependent children shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1), (2), (3), (4), (5), (6), (7), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (3) Individuals who are 65 years of age or older shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (4) Individuals who are blind or disabled shall be provided with services cited in subsection a.(3) and (5) of this section and subsection b.(1)-(5), (6) excluding prescribed drugs, (7), (8), (10), (12), (15) and (17) of this section, and nursing facility services cited in subsection b.(13) of this section.
- (5) (a) Inpatient hospital services, subsection a.(1) of this section, shall only be provided to eligible medically needy individuals, other than pregnant women, if the federal Department of Health and Human Services discontinues the State's waiver to establish inpatient hospital reimbursement rates for the Medicare and Medicaid programs under the authority of section 601(c)(3) of the Social Security Act Amendments of 1983, Pub.L.98-21 (42 U.S.C.1395ww(c)(5)). Inpatient hospital services may be extended to other eligible medically needy individuals if the federal Department of Health and Human Services directs that these services be included.

- (b) Outpatient hospital services, subsection a.(2) of this section, shall only be provided to eligible medically needy individuals if the federal Department of Health and Human Services discontinues the State's waiver to establish outpatient hospital reimbursement rates for the Medicare and Medicaid programs under the authority of section 601(c)(3) of the Social Security Amendments of 1983, Pub.L.98-21 (42 U.S.C.1395ww(c)(5)). Outpatient hospital services may be extended to all or to certain medically needy individuals if the federal Department of Health and Human Services directs that these services be included. However, the use of outpatient hospital services shall be limited to clinic services and to emergency room services for injuries and significant acute medical conditions.
- (c) The division shall monitor the use of inpatient and outpatient hospital services by medically needy persons.
- h. In the case of a qualified disabled and working individual pursuant to section 6408 of Pub.L.101-239 (42 U.S.C.1396d), the only medical assistance provided under this act shall be the payment of premiums for Medicare part A under 42 U.S.C.1395i-2 and 1395r.
- i. In the case of a specified low-income medicare beneficiary pursuant to 42 U.S.C. 1396a(a)10(E)iii, the only medical assistance provided under this act shall be the payment of premiums for Medicare part B under 42 U.S.C.1395r as provided for in 42 U.S.C.1396d(p)(3)(A)(ii).

C.3B:11-37 Establishing an OBRA '93 trust.

- 3. a. As used in this section "OBRA '93 trust" means a trust established pursuant to 42 U.S.C. s.1396p(d)(4)(A) or an account within a pooled trust pursuant to 42 U.S.C. s.1396p(d)(4)(C).
- b. Upon the request of an interested party, a court may establish an OBRA '93 trust for a person who is disabled as defined in section 1614(a)(3) of the federal Social Security Act (42 U.S.C. s.1382c (a)(3)), whether or not the person is an incapacitated person as defined in N.J.S.3B:1-2, and may direct that the assets of the person with a disability be placed in the OBRA '93 trust.
- c. Prior to establishing an OBRA '93 trust for a person with a disability who is incapacitated, the court shall consider the factors listed in N.J.S.3B:12-3.
- d. Prior to establishing an OBRA '93 trust for a person who is a minor, the court shall consider the applicable Rules of Court and State law relating to the handling of funds for a minor, including, but not limited to, the provisions of N.J.S.3B:15-16 and N.J.S.3B:15-17.
- e. Nothing in this section shall be construed to preclude an OBRA '93 trust from being created by any person in addition to a court as would be consistent with 42 U.S.C. s.1396p(d)(4).
- f. Notwithstanding any provision or principle of law to the contrary, a beneficiary, grantor, trustee or other person shall not have authority to revoke an OBRA '93 trust. This provision shall apply whether or not an OBRA '93 trust instrument designates the trust as irrevocable or whether the OBRA '93 trust was created by a court or otherwise.
 - 4. This act shall take effect immediately.

Approved August 29, 2000.

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Office of the Governor NEWS RELEASE

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RELEASE: August 29, 2000

Governor Christie Whitman today signed the following pieces of legislation:

A-1292, sponsored by Assemblyman Guy F. Talarico (R-Bergen) and Senator Anthony R. Bucco (R-Morris), confers specific authority upon the State courts to establish special needs trusts to assist disabled individuals and ensures that Medicaid eligibility is not affected by assets in the trust. The bill does not prevent the establishment of such trusts outside the courts. The bill also insures that upon the disabled person's death, funds remaining in the trust are repaid to the State in an amount equal to the medical assistance that was paid on behalf of the disabled person.

This bill was drafted in response to changes in federal law regarding special needs trusts, which are established to assist disabled individuals by paying for health-related items or services after Medicaid benefits have been exhausted.

A-2550, sponsored by Assembly Members Anthony Impreveduto (D-Bergen/Hudson) and Nicholas R. Felice (R-Bergen/ Passaic), amends the law governing criminal history record background checks for individuals working with the developmentally disabled in community agencies by adding a rehabilitation provision. The Governor had signed the law on January 14, 2000.

The bill provides that an individual, otherwise disqualified from employment because of a conviction disclosed by a background check, can qualify for employment if the individual affirmatively demonstrates to the agency director that he or she was rehabilitated. If the individual with the conviction were the agency director, then the agency's board would make the determination.

Also, the bill requires a criminal history record background check to be conducted at least once every two years for agency directors and their employees (as is required for State institutions and facilities for the mentally ill and developmentally disabled).

A-2578, sponsored by Assembly Members Charlotte Vandervalk (R-Bergen) and Francis J. Blee (R-Atlantic) and Senators Jack Sinagra (R-Middlesex) and Robert W. Singer (R-Burlington/Monmouth/Ocean), enables the New Jersey Health Care Facilities Financing Authority (HCFFA) to refinance outstanding bond indebtedness of hospitals that cease acute care operations or transition to alternative services. The Appropriations Act for the current 2001 Budget set aside up to \$8 million for this purpose.

This bill was drafted in response to recommendations made by the New Jersey Hospital Advisory Commission at the end of 1999 which found that the State's hospital industry faced a serious financial crisis because of an excessive number of underutilized beds.

- S-904, sponsored by Senators Diane B. Allen (R-Burlington/Camden) and Joseph A. Palaia (R-Monmouth) and Assembly Members James W. Holzapfel (R-Monmouth/Ocean) and Joel M. Weingarten (R-Essex/Union) clarifies procedures with regard to the payment of filing fees by inmates in connection with appeals from administrative determinations. This bill clarifies legislative intent regarding the payment of partial filing fees by indigent inmates by requiring inmates to pay a partial filing fee to appeal administrative rulings.
- S-1116, sponsored by Senators Henry P. McNamara (R-Bergen/Passaic) and John H. Adler (D-Camden) and Assembly Members John C. Gibson (R-Cape May/Atlantic/Cumberland) and Larry Chatzidakis (R-Atlantic/Burlington/Camden), excludes federal and other public or private financial aid received by New Jersey for open space or farmland preservation purposes from the \$200 million annual appropriations cap for projects approved by the Garden State Preservation Trust. This bill amends the Garden State Preservation Trust Act.
- S-1320, sponsored by Senators Joseph A. Palaia (R-Monmouth) and Robert W. Sinagra (R-Middlesex) Assembly Members Clare M. Farragher (R-Monmouth) and Joseph R. Malone, III (R-Burlington/Monmouth/ Ocean), appropriates funds to the Department of Environmental Protection for environmental infrastructure projects. Specifically, the bill appropriates federal Clean Water Funds to the DEP for zero-interest loans to local governments and privately owned water companies for up to 50 percent of the eligible project costs for the approved projects. The bill also authorizes DEP to issue a federal hardship grant to Swedesboro Borough in the amount of \$415,000 for a clean water project. The bill, along with S-1321, comprises the annual New Jersey Environmental Infrastructure Financing Program for Fiscal Year 2001.
- S-1321, sponsored by Senators Henry P. McNamara (R-Bergen/Passaic) and Norman M. Robertson (R-Essex/Passaic) and Assembly Members Tom Smith (R-Monmouth) and Joseph V. Doria, Jr. (D-Hudson), authorizes the New Jersey Environmental Infrastructure Trust to make up to \$100 million in loans for environmental infrastructure projects. In addition, the bill authorizes the Trust to use unspent balances (in excess of \$44 million) from previously approved projects to finance loans for projects on the FY2001 Priority Project List. The bill, along with S-1320, comprises the annual New Jersey Environmental Infrastructure Financing Program for Fiscal Year 2001.