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**ASSEMBLY, No. 49**

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**STATE OF NEW JERSEY**

**209th LEGISLATURE**

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INTRODUCED MAY 11, 2000

**Sponsored by:**

**Assemblywoman CHARLOTTE VANDERVALK**

**District 39 (Bergen)**

**Assemblyman SAMUEL D. THOMPSON**

**District 13 (Middlesex and Monmouth)**

**SYNOPSIS**

"FamilyCare Health Coverage Act."

**CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT establishing the FamilyCare Health Coverage Program,  
2 supplementing Title 30 of the Revised Statutes and amending  
3 P.L.1968, c.413 and P.L.1997, c.13.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State  
6 of New Jersey:

7

8 1. (New section) This act shall be known and may be cited as the  
9 "FamilyCare Health Coverage Act."

10

11 2. (New section) The Legislature finds and declares that:

12 a. The most serious health problem facing over one million New  
13 Jersey residents is their lack of access to affordable health care  
14 coverage, and this lack of coverage forces too many families to go  
15 without needed preventive and other care until serious illness requires  
16 expensive hospital care;

17 b. Research has shown that affordable and accessible health care  
18 coverage for parents has a positive impact upon children, since, by  
19 having a connection to ongoing health coverage, these parents are  
20 more likely to ensure that their children get necessary immunizations  
21 and regular checkups from their primary care physicians;

22 c. Providing health care coverage for uninsured adults encourages  
23 continued work efforts, reduces dependence on welfare and other  
24 State-subsidized programs, and alleviates reliance on hospital charity  
25 care funding;

26 d. The FamilyCare Health Coverage Program established pursuant  
27 to this act builds on New Jersey's long-standing commitment to assure  
28 access to quality health care provided in an efficient and effective  
29 manner and at reasonable cost; and

30 e. It is appropriate that the FamilyCare Health Coverage Program  
31 utilize resources from the funds that the State receives under the  
32 Master Settlement Agreement between the State and tobacco product  
33 manufacturers, and other State resources, to establish the foundation  
34 for assuring health care coverage for low and moderate-income,  
35 uninsured adults.

36

37 3. (New section) As used in this act:

38 "Commissioner" means the Commissioner of Human Services.

39 "Poverty level" means the official poverty level based on family size  
40 established and adjusted under Section 673(2) of Subtitle B, the  
41 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
42 s.9902(2)).

43 "Program" means the FamilyCare Health Coverage Program

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.**

**Matter underlined thus is new matter.**

1 established pursuant to this act.

2 "Qualified applicant" means a person who: is a resident of this  
3 State; is a citizen of the United States, or an eligible alien as defined  
4 in section 3 of P.L.1968, c.413 (C.30:4D-3); has no health insurance  
5 coverage; and is ineligible for the Medicaid program established  
6 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).

7

8 4. (New section) a. The FamilyCare Health Coverage Program is  
9 established in the Department of Human Services. The purpose of the  
10 program shall be to provide subsidized private health insurance  
11 coverage, and other health care benefits as determined by the  
12 commissioner, within the limits of funds appropriated or otherwise  
13 made available for the program, to any qualified applicant who is: a  
14 parent or caretaker relative of a child whose gross family income does  
15 not exceed 200% of the poverty level, or a single adult or couple  
16 without dependent children whose gross family income does not  
17 exceed 100% of the poverty level.

18 b. For the purposes of this program, the commissioner:

19 (1) shall require that a qualified applicant purchase coverage that  
20 is available to the qualified applicant through an employer-sponsored  
21 health insurance plan which is determined to be cost-effective and is  
22 approved by the commissioner, and shall provide assistance to the  
23 qualified applicant to purchase that coverage;

24 (2) shall by regulation establish standards for determining eligibility  
25 and other requirements for the program, including, but not limited to,  
26 restrictions on voluntary disenrollments from existing health insurance  
27 coverage;

28 (3) may by regulation establish plans of coverage or benefits to be  
29 covered under the program, except that the provisions of this act shall  
30 not apply to coverage for medications that are used exclusively to treat  
31 AIDS or HIV infection;

32 (4) may contract with one or more appropriate entities to assist in  
33 administering the program;

34 (5) may require premium contributions and copayments from  
35 qualified applicants as determined by the commissioner; and

36 (6) shall take, or cause to be taken, any action necessary to secure  
37 for the State the maximum amount of federal financial participation  
38 available with respect to the program, subject to the constraints of  
39 fiscal responsibility and within the limits of available funding in any  
40 fiscal year.

41 c. The provisions of this section shall not be construed to require  
42 an employer to provide health insurance coverage for any employee or  
43 any employee's spouse or dependent child.

44 d. A qualified applicant who is a single adult or couple without  
45 dependent children shall be ineligible to receive health care services  
46 that are covered by the program from any other State-funded program  
47 for which the qualified applicant is eligible.

1       5. (New section) a. In order to provide persons in need of health  
2 care services with an efficient transition into the program, the  
3 commissioner, in consultation with the Commissioner of Health and  
4 Senior Services, may establish, for such period of time as the  
5 commissioner determines necessary, a process to provide for  
6 presumptive eligibility for the program in accordance with the  
7 provisions of this section:

8       (1) A person without health insurance coverage who presents for  
9 treatment at an acute care hospital or a federally qualified health center  
10 shall be deemed presumptively eligible for the program if a preliminary  
11 determination by hospital or health center staff indicates that the  
12 person meets the eligibility requirements of this act and the program  
13 eligibility standards established by regulation of the commissioner;

14       (2) During the period in which the person is presumptively eligible  
15 for the program, coverage shall be limited to inpatient and outpatient  
16 hospital and federally qualified health center services and prescription  
17 drug benefits designated by the commissioner;

18       (3) A person shall be limited to a single period of presumptive  
19 eligibility for the program. The presumptive eligibility period shall  
20 begin with the month in which presumptive eligibility is determined  
21 and expire at the end of the following month; except that an extension  
22 of the presumptive eligibility period may be authorized until the  
23 person's application for the program is approved or denied, subject to  
24 the person's cooperation with the application process during the  
25 presumptive eligibility period. The person's failure to provide such  
26 cooperation within a period of time determined by the commissioner  
27 shall result in a denial of the application; and

28       (4) A person without health insurance coverage who presents for  
29 treatment at an acute care hospital and is determined to not qualify for  
30 presumptive eligibility or for the program shall be evaluated for  
31 eligibility for charity care pursuant to P.L.1992, c.160 (C.26:2H-18.51  
32 et al.).

33       b. Notwithstanding the provisions of this act, or any rule or  
34 regulation adopted pursuant thereto, to the contrary, the commissioner  
35 may:

36       (1) within the limits of funds appropriated or otherwise made  
37 available for the program, reallocate such funds in order to increase  
38 the amount available for covered health care services received by  
39 persons who are presumptively eligible for the program, for which  
40 purpose the commissioner shall cause a notice of such reallocation of  
41 funds to be published in the New Jersey Register; and

42       (2) terminate the presumptive eligibility process, upon the  
43 commissioner's finding that all monies appropriated for the program  
44 will be expended for covered health care services received by persons  
45 enrolled in the program, for which purpose the commissioner shall  
46 cause a notice of termination of the presumptive eligibility process to  
47 be published in the New Jersey Register.

1       6. (New section) The commissioner shall adopt rules and  
2 regulations pursuant to the "Administrative Procedure Act," P.L.1968,  
3 c.410 (C.52:14B-1 et seq.) to effectuate the purposes of this act;  
4 except that, notwithstanding any provision of P.L.1968, c.410 to the  
5 contrary, the commissioner may adopt, immediately upon filing with  
6 the Office of Administrative Law, such regulations as the  
7 commissioner deems necessary to implement the provisions of this act,  
8 which shall be effective for a period not to exceed six months and may  
9 thereafter be amended, adopted or readopted by the commissioner in  
10 accordance with the requirements of P.L.1968, c.410.

11

12       7. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read as  
13 follows:

14       3. Definitions. As used in this act, and unless the context  
15 otherwise requires:

16       a. "Applicant" means any person who has made application for  
17 purposes of becoming a "qualified applicant."

18       b. "Commissioner" means the Commissioner of Human Services.

19       c. "Department" means the Department of Human Services, which  
20 is herein designated as the single State agency to administer the  
21 provisions of this act.

22       d. "Director" means the Director of the Division of Medical  
23 Assistance and Health Services.

24       e. "Division" means the Division of Medical Assistance and Health  
25 Services.

26       f. "Medicaid" means the New Jersey Medical Assistance and Health  
27 Services Program.

28       g. "Medical assistance" means payments on behalf of recipients to  
29 providers for medical care and services authorized under this act.

30       h. "Provider" means any person, public or private institution,  
31 agency or business concern approved by the division lawfully  
32 providing medical care, services, goods and supplies authorized under  
33 this act, holding, where applicable, a current valid license to provide  
34 such services or to dispense such goods or supplies.

35       i. "Qualified applicant" means a person who is a resident of this  
36 State, and either a citizen of the United States or an eligible alien, and  
37 is determined to need medical care and services as provided under this  
38 act, and who:

39       (1) Is a dependent child or parent or caretaker relative of a  
40 dependent child [and a recipient of benefits under the Work First New  
41 Jersey program established pursuant to P.L.1997, c.38 (C.44:10-55 et  
42 seq.)] who would be, except for resources, eligible for the aid to  
43 families with dependent children program under the State Plan for  
44 Title IV-A of the federal Social Security Act as of July 16, 1996;

45       (2) Is a recipient of Supplemental Security Income for the Aged,  
46 Blind and Disabled under Title XVI of the Social Security Act;

1 (3) Is an "ineligible spouse" of a recipient of Supplemental Security  
2 Income for the Aged, Blind and Disabled under Title XVI of the Social  
3 Security Act, as defined by the federal Social Security Administration;

4 (4) Would be eligible to receive Supplemental Security Income  
5 under Title XVI of the federal Social Security Act or, [using the  
6 resource standards of the Work First New Jersey program] without  
7 regard to resources, would be eligible for the aid to families with  
8 dependent children program under the State Plan for Title IV-A of the  
9 federal Social Security Act as of July 16, 1996, except for failure to  
10 meet an eligibility condition or requirement imposed under such State  
11 program which is prohibited under Title XIX of the federal Social  
12 Security Act such as a durational residency requirement, relative  
13 responsibility, consent to imposition of a lien;

14 (5) [Is a child between 18 and 21 years of age who, using the  
15 resource standards of the Work First New Jersey program, would be  
16 eligible for the aid to families with dependent children program under  
17 the State Plan for Title IV-A of the federal Social Security Act as of  
18 July 16, 1996, living in the family group except for lack of school  
19 attendance or pursuit of formalized vocational or technical training]  
20 (Deleted by amendment, P.L. , c. )(pending before the Legislature  
21 as this bill);

22 (6) Is an individual under 21 years of age who, [using the resource  
23 standards of the Work First New Jersey program] without regard to  
24 resources, would be, except for dependent child requirements, eligible  
25 for the aid to families with dependent children program under the State  
26 Plan for Title IV-A of the federal Social Security Act as of July 16,  
27 1996, or groups of such individuals, including but not limited to,  
28 children in foster placement under supervision of the Division of  
29 Youth and Family Services whose maintenance is being paid in whole  
30 or in part from public funds, children placed in a foster home or  
31 institution by a private adoption agency in New Jersey or children in  
32 intermediate care facilities, including developmental centers for the  
33 developmentally disabled, or in psychiatric hospitals;

34 (7) [Using the resource standards of the Work First New Jersey  
35 program, would] Would be eligible for the [aid to families with  
36 dependent children program under the State Plan for Title IV-A of the  
37 federal Social Security Act in effect as of July 16, 1996 or the]  
38 Supplemental Security Income program, but is not receiving such  
39 assistance and applies for medical assistance only;

40 (8) Is determined to be medically needy and meets all the eligibility  
41 requirements described below:

42 (a) The following individuals are eligible for services, if they are  
43 determined to be medically needy:

44 (i) Pregnant women;

45 (ii) Dependent children under the age of 21;



1 (iii) Individuals who are 65 years of age and older; and  
2 (iv) Individuals who are blind or disabled pursuant to either  
3 42 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.

4 (b) The following income standard shall be used to determine  
5 medically needy eligibility:

6 (i) For one person and two person households, the income standard  
7 shall be the maximum allowable under federal law, but shall not exceed  
8 133 1/3% of the State's payment level to two person households under  
9 the aid to families with dependent children program under the State  
10 Plan for Title IV-A of the federal Social Security Act in effect as of  
11 July 16, 1996; and

12 (ii) For households of three or more persons, the income standard  
13 shall be set at 133 1/3% of the State's payment level to similar size  
14 households under the aid to families with dependent children program  
15 under the State Plan for Title IV-A of the federal Social Security Act  
16 in effect as of July 16, 1996.

17 (c) The following resource standard shall be used to determine  
18 medically needy eligibility:

19 (i) For one person households, the resource standard shall be 200%  
20 of the resource standard for recipients of Supplemental Security  
21 Income pursuant to 42 U.S.C.s.1382(1)(B);

22 (ii) For two person households, the resource standard shall be  
23 200% of the resource standard for recipients of Supplemental Security  
24 Income pursuant to 42 U.S.C.s.1382(2)(B);

25 (iii) For households of three or more persons, the resource  
26 standard in subparagraph (c)(ii) above shall be increased by \$100.00  
27 for each additional person; and

28 (iv) The resource standards established in (i), (ii), and (iii) are  
29 subject to federal approval and the resource standard may be lower if  
30 required by the federal Department of Health and Human Services.

31 (d) Individuals whose income exceeds those established in  
32 subparagraph (b) of paragraph (8) of this subsection may become  
33 medically needy by incurring medical expenses as defined in 42  
34 C.F.R.435.831(c) which will reduce their income to the applicable  
35 medically needy income established in subparagraph (b) of paragraph  
36 (8) of this subsection.

37 (e) A six-month period shall be used to determine whether an  
38 individual is medically needy.

39 (f) Eligibility determinations for the medically needy program shall  
40 be administered as follows:

41 (i) County welfare agencies and other entities designated by the  
42 commissioner are responsible for determining and certifying the  
43 eligibility of pregnant women and dependent children. The division  
44 shall reimburse county welfare agencies for 100% of the reasonable  
45 costs of administration which are not reimbursed by the federal  
46 government for the first 12 months of this program's operation.

1 Thereafter, 75% of the administrative costs incurred by county welfare  
2 agencies which are not reimbursed by the federal government shall be  
3 reimbursed by the division;

4 (ii) The division is responsible for certifying the eligibility of  
5 individuals who are 65 years of age and older and individuals who are  
6 blind or disabled. The division may enter into contracts with county  
7 welfare agencies to determine certain aspects of eligibility. In such  
8 instances the division shall provide county welfare agencies with all  
9 information the division may have available on the individual.

10 The division shall notify all eligible recipients of the Pharmaceutical  
11 Assistance to the Aged and Disabled program, P.L.1975, c.194  
12 (C.30:4D-20 et seq.) on an annual basis of the medically needy  
13 program and the program's general requirements. The division shall  
14 take all reasonable administrative actions to ensure that  
15 Pharmaceutical Assistance to the Aged and Disabled recipients, who  
16 notify the division that they may be eligible for the program, have their  
17 applications processed expeditiously, at times and locations convenient  
18 to the recipients; and

19 (iii) The division is responsible for certifying incurred medical  
20 expenses for all eligible persons who attempt to qualify for the  
21 program pursuant to subparagraph (d) of paragraph (8) of this  
22 subsection;

23 (9) (a) Is a child who is at least one year of age and under 19 years  
24 of age and, if older than six years of age but under 19 years of age, is  
25 uninsured; and

26 (b) Is a member of a family whose income does not exceed 133%  
27 of the poverty level and who meets the federal Medicaid eligibility  
28 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
29 s.1396a);

30 (10) Is a pregnant woman who is determined by a provider to be  
31 presumptively eligible for medical assistance based on criteria  
32 established by the commissioner, pursuant to section 9407 of  
33 Pub.L.99-509 (42 U.S.C. s.1396a(a));

34 (11) Is an individual 65 years of age and older, or an individual  
35 who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42  
36 U.S.C. s.1382c), whose income does not exceed 100% of the poverty  
37 level, adjusted for family size, and whose resources do not exceed  
38 100% of the resource standard used to determine medically needy  
39 eligibility pursuant to paragraph (8) of this subsection;

40 (12) Is a qualified disabled and working individual pursuant to  
41 section 6408 of Pub.L.101-239 (42 U.S.C. s.1396d) whose income  
42 does not exceed 200% of the poverty level and whose resources do  
43 not exceed 200% of the resource standard used to determine eligibility  
44 under the Supplemental Security Income Program, P.L.1973, c.256  
45 (C.44:7-85 et seq.);

46 (13) Is a pregnant woman or is a child who is under one year of

1 age and is a member of a family whose income does not exceed 185%  
2 of the poverty level and who meets the federal Medicaid eligibility  
3 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
4 s.1396a), except that a pregnant woman who is determined to be a  
5 qualified applicant shall, notwithstanding any change in the income of  
6 the family of which she is a member, continue to be deemed a qualified  
7 applicant until the end of the 60-day period beginning on the last day  
8 of her pregnancy; [or]

9 (14) (Deleted by amendment, P.L.1997, c.272).

10 (15) (a) Is a specified low-income Medicare beneficiary pursuant  
11 to 42 U.S.C. s.1396a(a)10(E)iii whose resources beginning January 1,  
12 1993 do not exceed 200% of the resource standard used to determine  
13 eligibility under the Supplemental Security Income program, P.L.1973,  
14 c.256 (C.44:7-85 et seq.) and whose income beginning January 1,  
15 1993 does not exceed 110% of the poverty level, and beginning  
16 January 1, 1995 does not exceed 120% of the poverty level;

17 (16) Subject to federal approval under Title XIX of the federal  
18 Social Security Act, is a dependent child, parent or specified caretaker  
19 relative of a child who is a qualified applicant, who would be eligible,  
20 without regard to resources, for the aid to families with dependent  
21 children program under the State Plan for Title IV-A of the federal  
22 Social Security Act as of July 16, 1996, except for the income  
23 eligibility requirements of that program, and whose family earned  
24 income does not exceed 133% of the poverty level plus such earned  
25 income disregards as shall be determined according to a methodology  
26 to be established by regulation of the commissioner; or

27 (17) Is an individual from 18 through 20 years of age who is not  
28 a dependent child and would be eligible for medical assistance  
29 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
30 income or resources, who, on the individual's 18th birthday was in  
31 foster care under the care and custody of the Division of Youth and  
32 Family Services and whose maintenance was being paid in whole or in  
33 part from public funds.

34 (b) An individual who has, within 36 months, or within 60 months  
35 in the case of funds transferred into a trust, of applying to be a  
36 qualified applicant for Medicaid services in a nursing facility or a  
37 medical institution, or for home or community-based services under  
38 section 1915(c) of the federal Social Security Act (42 U.S.C.  
39 s.1396n(c)), disposed of resources or income for less than fair market  
40 value shall be ineligible for assistance for nursing facility services, an  
41 equivalent level of services in a medical institution, or home or  
42 community-based services under section 1915(c) of the federal Social  
43 Security Act (42 U.S.C. s.1396n(c)). The period of the ineligibility  
44 shall be the number of months resulting from dividing the  
45 uncompensated value of the transferred resources or income by the  
46 average monthly private payment rate for nursing facility services in

1 the State as determined annually by the commissioner. In the case of  
2 multiple resource or income transfers, the resulting penalty periods  
3 shall be imposed sequentially. Application of this requirement shall be  
4 governed by 42 U.S.C. s.1396p(c). In accordance with federal law,  
5 this provision is effective for all transfers of resources or income made  
6 on or after August 11, 1993. Notwithstanding the provisions of this  
7 subsection to the contrary, the State eligibility requirements  
8 concerning resource or income transfers shall not be more restrictive  
9 than those enacted pursuant to 42 U.S.C. s.1396p(c).

10 (c) An individual seeking nursing facility services or home or  
11 community-based services and who has a community spouse shall be  
12 required to expend those resources which are not protected for the  
13 needs of the community spouse in accordance with section 1924(c) of  
14 the federal Social Security Act (42 U.S.C. s.1396r-5(c)) on the costs  
15 of long-term care, burial arrangements, and any other expense deemed  
16 appropriate and authorized by the commissioner. An individual shall  
17 be ineligible for Medicaid services in a nursing facility or for home or  
18 community-based services under section 1915(c) of the federal Social  
19 Security Act (42 U.S.C. s.1396n(c)) if the individual expends funds in  
20 violation of this subparagraph. The period of ineligibility shall be the  
21 number of months resulting from dividing the uncompensated value of  
22 transferred resources and income by the average monthly private  
23 payment rate for nursing facility services in the State as determined by  
24 the commissioner. The period of ineligibility shall begin with the  
25 month that the individual would otherwise be eligible for Medicaid  
26 coverage for nursing facility services or home or community-based  
27 services.

28 This subparagraph shall be operative only if all necessary approvals  
29 are received from the federal government including, but not limited to,  
30 approval of necessary State plan amendments and approval of any  
31 waivers.

32 j. "Recipient" means any qualified applicant receiving benefits  
33 under this act.

34 k. "Resident" means a person who is living in the State voluntarily  
35 with the intention of making his home here and not for a temporary  
36 purpose. Temporary absences from the State, with subsequent returns  
37 to the State or intent to return when the purposes of the absences have  
38 been accomplished, do not interrupt continuity of residence.

39 l. "State Medicaid Commission" means the Governor, the  
40 Commissioner of Human Services, the President of the Senate and the  
41 Speaker of the General Assembly, hereby constituted a commission to  
42 approve and direct the means and method for the payment of claims  
43 pursuant to this act.

44 m. "Third party" means any person, institution, corporation,  
45 insurance company, group health plan as defined in section 607(1) of  
46 the federal "Employee Retirement and Income Security Act of 1974,"

1 29 U.S.C. s.1167(1), service benefit plan, health maintenance  
2 organization, or other prepaid health plan, or public, private or  
3 governmental entity who is or may be liable in contract, tort, or  
4 otherwise by law or equity to pay all or part of the medical cost of  
5 injury, disease or disability of an applicant for or recipient of medical  
6 assistance payable under this act.

7 n. "Governmental peer grouping system" means a separate class of  
8 skilled nursing and intermediate care facilities administered by the  
9 State or county governments, established for the purpose of screening  
10 their reported costs and setting reimbursement rates under the  
11 Medicaid program that are reasonable and adequate to meet the costs  
12 that must be incurred by efficiently and economically operated State  
13 or county skilled nursing and intermediate care facilities.

14 o. "Comprehensive maternity or pediatric care provider" means any  
15 person or public or private health care facility that is a provider and  
16 that is approved by the commissioner to provide comprehensive  
17 maternity care or comprehensive pediatric care as defined in  
18 subsection b. (18) and (19) of section 6 of P.L.1968, c.413  
19 (C.30:4D-6).

20 p. "Poverty level" means the official poverty level based on family  
21 size established and adjusted under Section 673(2) of Subtitle B, the  
22 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
23 s.9902(2)).

24 q. "Eligible alien" means one of the following:

25 (1) an alien present in the United States prior to August 22, 1996,  
26 who is:

27 (a) a lawful permanent resident;

28 (b) a refugee pursuant to section 207 of the federal "Immigration  
29 and Nationality Act" (8 U.S.C. s.1157);

30 (c) an asylee pursuant to section 208 of the federal "Immigration  
31 and Nationality Act" (8 U.S.C. s.1158);

32 (d) an alien who has had deportation withheld pursuant to section  
33 243(h) of the federal "Immigration and Nationality Act" (8 U.S.C.  
34 s.1253 (h));

35 (e) an alien who has been granted parole for less than one year by  
36 the federal Immigration and Naturalization Service pursuant to section  
37 212(d)(5) of the federal "Immigration and Nationality Act" (8 U.S.C.  
38 s.1182(d)(5));

39 (f) an alien granted conditional entry pursuant to section 203(a)(7)  
40 of the federal "Immigration and Nationality Act" (8 U.S.C.  
41 s.1153(a)(7)) in effect prior to April 1, 1980; or

42 (g) an alien who is honorably discharged from or on active duty in  
43 the United States armed forces and the alien's spouse and unmarried  
44 dependent child.

45 (2) An alien who entered the United States on or after August 22,  
46 1996, who is:

1 (a) an alien as described in paragraph (1)(b), (c), (d) or (g) of this  
2 subsection; or

3 (b) an alien as described in paragraph (1)(a), (e) or (f) of this  
4 subsection who entered the United States at least five years ago.

5 (3) A legal alien who is a victim of domestic violence in  
6 accordance with criteria specified for eligibility for public benefits as  
7 provided in Title V of the federal "Illegal Immigration Reform and  
8 Immigrant Responsibility Act of 1996" (8 U.S.C. s.1641).  
9 (cf: P.L.1997, c.352, s.1)

10

11 8. Section 7 of P.L.1997, c.13 (C.44:10-40) is amended to read as  
12 follows:

13 7. a. Single adults and couples without dependent children shall  
14 not be eligible for medical assistance for inpatient or outpatient  
15 hospital care or long-term care under the program, except that medical  
16 assistance shall be provided for the following, in accordance with  
17 regulations adopted by the commissioner:

18 (1) inpatient hospitalization costs for a recipient of general public  
19 assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.) who is  
20 admitted to a special hospital licensed by the Department of Health  
21 and Senior Services which is not eligible to receive a charity care  
22 subsidy from the Health Care Subsidy Fund established pursuant to  
23 P.L.1992, c.160 (C.26:2H-18.51 et al.) and to which payments were  
24 made prior to July 1, 1991 on behalf of patients receiving general  
25 public assistance;

26 (2) nursing home costs for a person residing in a non-Medicaid  
27 certified nursing facility prior to July 1, 1995, whose income is above  
28 the Medicaid institutional cap and who does not otherwise qualify for  
29 State-funded nursing home care as a medically needy person pursuant  
30 to P.L.1968, c.413 (C.30:4D-1 et seq.), to be paid for out of a  
31 separate account from the Medicaid program; which assistance shall  
32 continue until the person is no longer eligible for long-term care; and

33 (3) nursing home costs for an alien residing in a Medicaid certified  
34 nursing facility prior to the effective date of this act who is not  
35 Medicaid-eligible under Pub.L.104-193; which assistance shall  
36 continue until the person is no longer eligible for long-term care.

37 b. The provisions of this section shall not affect the eligibility of a  
38 single adult or a couple without dependent children for the New Jersey  
39 FamilyCare Health Coverage Program established pursuant to section  
40 4 of P.L. , c. (C. )(pending before the Legislature as this bill).

41 (cf: P.L.1997, c.13, s.7)

42

43 9. This act shall take effect immediately.

## STATEMENT

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This bill, which is designated the "FamilyCare Health Coverage Act," establishes the FamilyCare Health Coverage Program in the Department of Human Services.

This program will provide health care coverage to approximately 125,000 low and moderate-income residents of New Jersey and, by doing so, encourage these individuals to work, reinforce welfare reform efforts, and emphasize personal responsibility and self-sufficiency. Persons with health care coverage are more likely to address their health problems and ensure that their children obtain necessary care, including immunizations and well-child visits with a primary care physician. This program will also reduce reliance on the hospital charity care program among low and moderate-income residents of the State and place these individuals into a regular system of primary and preventive care.

Specifically, the FamilyCare Health Coverage Program will provide subsidized private health insurance coverage, and other health care benefits as determined by the Commissioner of Human Services, within the limits of funds appropriated or otherwise made available for the program, to parents or caretaker relatives of children who are eligible for, or already enrolled in, the NJ KidCare program, with gross family incomes of up to 200% of the poverty level, and single adults and couples without dependent children with gross family incomes of up to 100% of the poverty level.

The bill provides that, for the purposes of this program, the commissioner:

- C shall require that eligible persons purchase available employer-sponsored health insurance coverage that is determined to be cost-effective and is approved by the commissioner, and shall provide assistance in the purchase of that coverage;
- C shall by regulation establish standards for determining eligibility and other requirements for the program, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage;
- C may by regulation establish plans of coverage or benefits to be covered under the program, except that the provisions of the bill shall not apply to coverage for medications that are used exclusively to treat AIDS or HIV infection through the AIDS drug distribution program;
- C may contract with one or more appropriate entities to assist in administering the program;
- C may require premium contributions and copayments from qualified applicants as determined by the commissioner; and
- C shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation

1 available with respect to the program, subject to the constraints of  
2 fiscal responsibility and within the limits of available funding in any  
3 fiscal year.

4 The bill stipulates that its provisions shall not be construed to  
5 require an employer to provide health insurance coverage for any  
6 employee or any employee's spouse or dependent child.

7 In addition, consistent with the NJ KidCare program and the  
8 proposed FamilyCare Health Coverage Program, this bill would  
9 eliminate the assets test for lower-income families to qualify for  
10 Medicaid.

11 The bill also extends Medicaid coverage to any independent  
12 adolescent from 18 through 20 years of age who would be eligible for  
13 Medicaid, without regard to income or resources, and on that  
14 individual's 18th birthday was in foster care under the care and custody  
15 of the Division of Youth and Family Services and maintained in whole  
16 or in part from public funds.

17 Finally, the bill requires the Commissioner of Human Services, in  
18 consultation with the Commissioner of Health and Senior Services, to  
19 establish a process to provide for presumptive eligibility for the  
20 program whereby a person without health insurance coverage who  
21 presents for treatment at an acute care hospital or a federally qualified  
22 health center shall be deemed presumptively eligible for the program  
23 if a preliminary determination by hospital or health center staff  
24 indicates that the person meets the eligibility requirements of this bill  
25 and the program eligibility standards established by regulation of the  
26 commissioner. The commissioner may: reallocate funds appropriated  
27 or otherwise made available for the program in order to increase the  
28 amount available for covered health care services received by persons  
29 who are presumptively eligible for the program; and terminate the  
30 presumptive eligibility process, upon the commissioner's finding that  
31 all monies appropriated for the program will be expended for covered  
32 health care services received by persons enrolled in the program.



[First Reprint]

**ASSEMBLY, No. 49**

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**STATE OF NEW JERSEY**  
**209th LEGISLATURE**

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INTRODUCED MAY 11, 2000

**Sponsored by:**

**Assemblywoman CHARLOTTE VANDERVALK**

**District 39 (Bergen)**

**Assemblyman SAMUEL D. THOMPSON**

**District 13 (Middlesex and Monmouth)**

**Co-Sponsored by:**

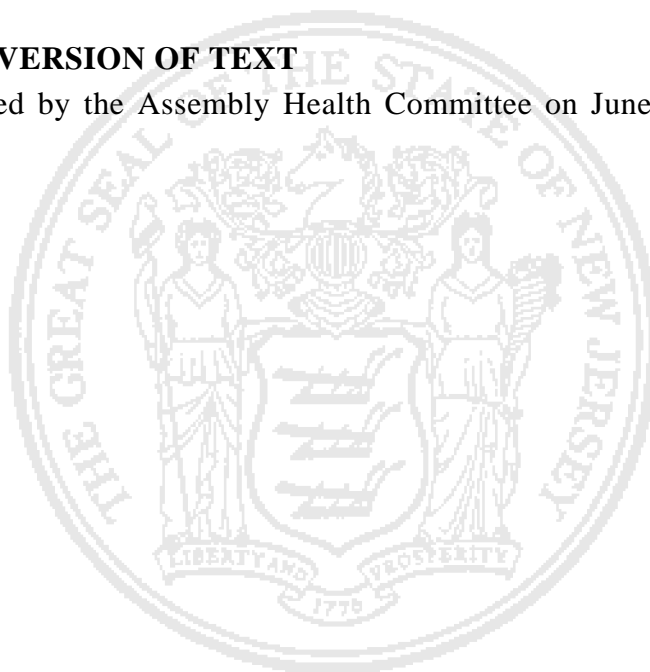
**Assemblywomen Quigley and Weinberg**

**SYNOPSIS**

"FamilyCare Health Coverage Act."

**CURRENT VERSION OF TEXT**

As reported by the Assembly Health Committee on June 1, 2000, with amendments.



**(Sponsorship Updated As Of: 6/6/2000)**

1 AN ACT establishing the FamilyCare Health Coverage Program,  
2 supplementing Title 30 of the Revised Statutes and amending  
3 P.L.1968, c.413 and P.L.1997, c.13.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State  
6 of New Jersey:

7

8 1. (New section) This act shall be known and may be cited as the  
9 "FamilyCare Health Coverage Act."

10

11 2. (New section) The Legislature finds and declares that:

12 a. The most serious health problem facing over one million New  
13 Jersey residents is their lack of access to affordable health care  
14 coverage, and this lack of coverage forces too many families to go  
15 without needed preventive and other care until serious illness requires  
16 expensive hospital care;

17 b. Research has shown that affordable and accessible health care  
18 coverage for parents has a positive impact upon children, since, by  
19 having a connection to ongoing health coverage, these parents are  
20 more likely to ensure that their children get necessary immunizations  
21 and regular checkups from their primary care physicians;

22 c. Providing health care coverage for uninsured adults encourages  
23 continued work efforts, reduces dependence on welfare and other  
24 State-subsidized programs, and alleviates reliance on hospital charity  
25 care funding;

26 d. The FamilyCare Health Coverage Program established pursuant  
27 to this act builds on New Jersey's long-standing commitment to assure  
28 access to quality health care provided in an efficient and effective  
29 manner and at reasonable cost; and

30 e. It is appropriate that the FamilyCare Health Coverage Program  
31 utilize resources from the funds that the State receives under the  
32 Master Settlement Agreement between the State and tobacco product  
33 manufacturers, and other State resources, to establish the foundation  
34 for assuring health care coverage for low and moderate-income,  
35 uninsured adults.

36

37 3. (New section) As used in this act:

38 "Commissioner" means the Commissioner of Human Services.

39 "Poverty level" means the official poverty level based on family size  
40 established and adjusted under Section 673(2) of Subtitle B, the  
41 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
42 s.9902(2)).

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.**

**Matter underlined thus is new matter.**

**Matter enclosed in superscript numerals has been adopted as follows:**

**<sup>1</sup> Assembly AHL committee amendments adopted June 1, 2000.**

1 "Program" means the FamilyCare Health Coverage Program  
2 established pursuant to this act.

3 "Qualified applicant" means a person who: is a resident of this  
4 State; is a citizen of the United States, or <sup>1</sup>[an eligible alien as defined  
5 in section 3 of P.L.1968, c.413 (C.30:4D-3)] has been lawfully  
6 admitted into and remains lawfully present in the United States<sup>1</sup>; has  
7 no health insurance coverage; and is ineligible for the Medicaid  
8 program established pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.)  
9 <sup>1</sup>and the Children's Health Care Coverage Program established  
10 pursuant to P.L.1997, c.272 (C.30:4I-1 et seq.)<sup>1</sup>.

11

12 4. (New section) a. The FamilyCare Health Coverage Program is  
13 established in the Department of Human Services. The purpose of the  
14 program shall be to provide subsidized private health insurance  
15 coverage, and other health care benefits as determined by the  
16 commissioner, within the limits of funds appropriated or otherwise  
17 made available for the program, to any qualified applicant who is: a  
18 parent or caretaker relative of a child whose gross family income does  
19 not exceed 200% of the poverty level, <sup>1</sup>a child whose gross family  
20 income does not exceed 350% of the poverty level.<sup>1</sup> or a single adult  
21 or couple without dependent children whose gross family income does  
22 not exceed 100% of the poverty level.

23 b. For the purposes of this program, the commissioner:

24 (1) shall require that a qualified applicant purchase coverage <sup>1</sup>[that  
25 is] .if<sup>1</sup> available to the qualified applicant<sup>1</sup>, <sup>1</sup> through an employer-  
26 sponsored health insurance plan which is determined to be cost-  
27 effective and is approved by the commissioner, and shall provide  
28 assistance to the qualified applicant to purchase that coverage;

29 (2) shall by regulation establish standards for determining eligibility  
30 and other requirements for the program, including, but not limited to,  
31 restrictions on voluntary disenrollments from existing health insurance  
32 coverage;

33 (3) may by regulation establish plans of coverage or benefits to be  
34 covered under the program, except that the provisions of this act shall  
35 not apply to coverage for medications that are used exclusively to treat  
36 AIDS or HIV infection;

37 (4) may contract with one or more appropriate entities to assist in  
38 administering the program;

39 (5) may require premium contributions and copayments from  
40 qualified applicants as determined by the commissioner; and

41 (6) shall take, or cause to be taken, any action necessary to secure  
42 for the State the maximum amount of federal financial participation  
43 available with respect to the program, subject to the constraints of  
44 fiscal responsibility and within the limits of available funding in any  
45 fiscal year.

46 c. The provisions of this section shall not be construed to require  
47 an employer to provide health insurance coverage for any employee or

1 any employee's spouse or dependent child.

2 d. A qualified applicant who is a single adult or couple without  
3 dependent children shall be ineligible to receive health care services  
4 that are covered by the program from any other State-funded program  
5 for which the qualified applicant is eligible.

6

7 5. (New section) a. In order to provide persons in need of health  
8 care services with an efficient transition into the program, the  
9 commissioner, in consultation with the Commissioner of Health and  
10 Senior Services, may establish, for such period of time as the  
11 commissioner determines necessary, a process to provide for  
12 presumptive eligibility for the program in accordance with the  
13 provisions of this section:

14 (1) A person without health insurance coverage who presents for  
15 treatment at an acute care hospital or a federally qualified health center  
16 shall be deemed presumptively eligible for the program if a preliminary  
17 determination by hospital or health center staff indicates that the  
18 person meets the eligibility requirements of this act and the program  
19 eligibility standards established by regulation of the commissioner;

20 (2) During the period in which the person is presumptively eligible  
21 for the program, coverage shall be limited to inpatient and outpatient  
22 hospital and federally qualified health center services and prescription  
23 drug benefits designated by the commissioner;

24 (3) A person shall be limited to a single period of presumptive  
25 eligibility for the program. The presumptive eligibility period shall  
26 begin with the month in which presumptive eligibility is determined  
27 and expire at the end of the following month; except that an extension  
28 of the presumptive eligibility period may be authorized until the  
29 person's application for the program is approved or denied, subject to  
30 the person's cooperation with the application process during the  
31 presumptive eligibility period. The person's failure to provide such  
32 cooperation within a period of time determined by the commissioner  
33 shall result in a denial of the application; and

34 (4) A person without health insurance coverage who presents for  
35 treatment at an acute care hospital and is determined to not qualify for  
36 presumptive eligibility or for the program shall be evaluated for  
37 eligibility for charity care pursuant to P.L.1992, c.160 (C.26:2H-18.51  
38 et al.).

39 b. Notwithstanding the provisions of this act, or any rule or  
40 regulation adopted pursuant thereto, to the contrary, the commissioner  
41 may:

42 (1) within the limits of funds appropriated or otherwise made  
43 available for the program, reallocate such funds in order to increase  
44 the amount available for covered health care services received by  
45 persons who are presumptively eligible for the program, for which  
46 purpose the commissioner shall cause a notice of such reallocation of  
47 funds to be published in the New Jersey Register; and

1 (2) terminate the presumptive eligibility process, upon the  
2 commissioner's finding that all monies appropriated for the program  
3 will be expended for covered health care services received by persons  
4 enrolled in the program, for which purpose the commissioner shall  
5 cause a notice of termination of the presumptive eligibility process to  
6 be published in the New Jersey Register.

7  
8 6. (New section) The commissioner shall adopt rules and  
9 regulations pursuant to the "Administrative Procedure Act," P.L.1968,  
10 c.410 (C.52:14B-1 et seq.) to effectuate the purposes of this act;  
11 except that, notwithstanding any provision of P.L.1968, c.410 to the  
12 contrary, the commissioner may adopt, immediately upon filing with  
13 the Office of Administrative Law, such regulations as the  
14 commissioner deems necessary to implement the provisions of this act,  
15 which shall be effective for a period not to exceed six months and may  
16 thereafter be amended, adopted or readopted by the commissioner in  
17 accordance with the requirements of P.L.1968, c.410.

18  
19 7. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read as  
20 follows:

21 3. Definitions. As used in this act, and unless the context  
22 otherwise requires:

23 a. "Applicant" means any person who has made application for  
24 purposes of becoming a "qualified applicant."

25 b. "Commissioner" means the Commissioner of Human Services.

26 c. "Department" means the Department of Human Services, which  
27 is herein designated as the single State agency to administer the  
28 provisions of this act.

29 d. "Director" means the Director of the Division of Medical  
30 Assistance and Health Services.

31 e. "Division" means the Division of Medical Assistance and Health  
32 Services.

33 f. "Medicaid" means the New Jersey Medical Assistance and Health  
34 Services Program.

35 g. "Medical assistance" means payments on behalf of recipients to  
36 providers for medical care and services authorized under this act.

37 h. "Provider" means any person, public or private institution,  
38 agency or business concern approved by the division lawfully  
39 providing medical care, services, goods and supplies authorized under  
40 this act, holding, where applicable, a current valid license to provide  
41 such services or to dispense such goods or supplies.

42 i. "Qualified applicant" means a person who is a resident of this  
43 State, and either a citizen of the United States or an eligible alien, and  
44 is determined to need medical care and services as provided under this  
45 act, and who:

46 (1) Is a dependent child or parent or caretaker relative of a

1 dependent child [and a recipient of benefits under the Work First New  
2 Jersey program established pursuant to P.L.1997, c.38 (C.44:10-55 et  
3 seq.)] who would be, except for resources, eligible for the aid to  
4 families with dependent children program under the State Plan for  
5 Title IV-A of the federal Social Security Act as of July 16, 1996;

6 (2) Is a recipient of Supplemental Security Income for the Aged,  
7 Blind and Disabled under Title XVI of the Social Security Act;

8 (3) Is an "ineligible spouse" of a recipient of Supplemental Security  
9 Income for the Aged, Blind and Disabled under Title XVI of the Social  
10 Security Act, as defined by the federal Social Security Administration;

11 (4) Would be eligible to receive Supplemental Security Income  
12 under Title XVI of the federal Social Security Act or, [using the  
13 resource standards of the Work First New Jersey program] without  
14 regard to resources, would be eligible for the aid to families with  
15 dependent children program under the State Plan for Title IV-A of the  
16 federal Social Security Act as of July 16, 1996, except for failure to  
17 meet an eligibility condition or requirement imposed under such State  
18 program which is prohibited under Title XIX of the federal Social  
19 Security Act such as a durational residency requirement, relative  
20 responsibility, consent to imposition of a lien;

21 (5) [Is a child between 18 and 21 years of age who, using the  
22 resource standards of the Work First New Jersey program, would be  
23 eligible for the aid to families with dependent children program under  
24 the State Plan for Title IV-A of the federal Social Security Act as of  
25 July 16, 1996, living in the family group except for lack of school  
26 attendance or pursuit of formalized vocational or technical training]  
27 (Deleted by amendment, P.L. , c. )(pending before the Legislature  
28 as this bill);

29 (6) Is an individual under 21 years of age who, [using the resource  
30 standards of the Work First New Jersey program] without regard to  
31 resources, would be, except for dependent child requirements, eligible  
32 for the aid to families with dependent children program under the State  
33 Plan for Title IV-A of the federal Social Security Act as of July 16,  
34 1996, or groups of such individuals, including but not limited to,  
35 children in foster placement under supervision of the Division of  
36 Youth and Family Services whose maintenance is being paid in whole  
37 or in part from public funds, children placed in a foster home or  
38 institution by a private adoption agency in New Jersey or children in  
39 intermediate care facilities, including developmental centers for the  
40 developmentally disabled, or in psychiatric hospitals;

41 (7) [Using the resource standards of the Work First New Jersey  
42 program, would] Would be eligible for the [aid to families with  
43 dependent children program under the State Plan for Title IV-A of the  
44 federal Social Security Act in effect as of July 16, 1996 or the]  
45 Supplemental Security Income program, but is not receiving such

- 1 assistance and applies for medical assistance only;
- 2 (8) Is determined to be medically needy and meets all the eligibility  
3 requirements described below:
- 4 (a) The following individuals are eligible for services, if they are  
5 determined to be medically needy:
- 6 (i) Pregnant women;
- 7 (ii) Dependent children under the age of 21;
- 8 (iii) Individuals who are 65 years of age and older; and
- 9 (iv) Individuals who are blind or disabled pursuant to either  
10 42 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.
- 11 (b) The following income standard shall be used to determine  
12 medically needy eligibility:
- 13 (i) For one person and two person households, the income standard  
14 shall be the maximum allowable under federal law, but shall not exceed  
15 133 1/3% of the State's payment level to two person households under  
16 the aid to families with dependent children program under the State  
17 Plan for Title IV-A of the federal Social Security Act in effect as of  
18 July 16, 1996; and
- 19 (ii) For households of three or more persons, the income standard  
20 shall be set at 133 1/3% of the State's payment level to similar size  
21 households under the aid to families with dependent children program  
22 under the State Plan for Title IV-A of the federal Social Security Act  
23 in effect as of July 16, 1996.
- 24 (c) The following resource standard shall be used to determine  
25 medically needy eligibility:
- 26 (i) For one person households, the resource standard shall be 200%  
27 of the resource standard for recipients of Supplemental Security  
28 Income pursuant to 42 U.S.C.s.1382(1)(B);
- 29 (ii) For two person households, the resource standard shall be  
30 200% of the resource standard for recipients of Supplemental Security  
31 Income pursuant to 42 U.S.C.s.1382(2)(B);
- 32 (iii) For households of three or more persons, the resource  
33 standard in subparagraph (c)(ii) above shall be increased by \$100.00  
34 for each additional person; and
- 35 (iv) The resource standards established in (i), (ii), and (iii) are  
36 subject to federal approval and the resource standard may be lower if  
37 required by the federal Department of Health and Human Services.
- 38 (d) Individuals whose income exceeds those established in  
39 subparagraph (b) of paragraph (8) of this subsection may become  
40 medically needy by incurring medical expenses as defined in 42  
41 C.F.R.435.831(c) which will reduce their income to the applicable  
42 medically needy income established in subparagraph (b) of paragraph  
43 (8) of this subsection.
- 44 (e) A six-month period shall be used to determine whether an  
45 individual is medically needy.
- 46 (f) Eligibility determinations for the medically needy program shall

1 be administered as follows:

2 (i) County welfare agencies and other entities designated by the  
3 commissioner are responsible for determining and certifying the  
4 eligibility of pregnant women and dependent children. The division  
5 shall reimburse county welfare agencies for 100% of the reasonable  
6 costs of administration which are not reimbursed by the federal  
7 government for the first 12 months of this program's operation.  
8 Thereafter, 75% of the administrative costs incurred by county welfare  
9 agencies which are not reimbursed by the federal government shall be  
10 reimbursed by the division;

11 (ii) The division is responsible for certifying the eligibility of  
12 individuals who are 65 years of age and older and individuals who are  
13 blind or disabled. The division may enter into contracts with county  
14 welfare agencies to determine certain aspects of eligibility. In such  
15 instances the division shall provide county welfare agencies with all  
16 information the division may have available on the individual.

17 The division shall notify all eligible recipients of the Pharmaceutical  
18 Assistance to the Aged and Disabled program, P.L.1975, c.194  
19 (C.30:4D-20 et seq.) on an annual basis of the medically needy  
20 program and the program's general requirements. The division shall  
21 take all reasonable administrative actions to ensure that  
22 Pharmaceutical Assistance to the Aged and Disabled recipients, who  
23 notify the division that they may be eligible for the program, have their  
24 applications processed expeditiously, at times and locations convenient  
25 to the recipients; and

26 (iii) The division is responsible for certifying incurred medical  
27 expenses for all eligible persons who attempt to qualify for the  
28 program pursuant to subparagraph (d) of paragraph (8) of this  
29 subsection;

30 (9) (a) Is a child who is at least one year of age and under 19 years  
31 of age and, if older than six years of age but under 19 years of age, is  
32 uninsured; and

33 (b) Is a member of a family whose income does not exceed 133%  
34 of the poverty level and who meets the federal Medicaid eligibility  
35 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
36 s.1396a);

37 (10) Is a pregnant woman who is determined by a provider to be  
38 presumptively eligible for medical assistance based on criteria  
39 established by the commissioner, pursuant to section 9407 of  
40 Pub.L.99-509 (42 U.S.C. s.1396a(a));

41 (11) Is an individual 65 years of age and older, or an individual  
42 who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42  
43 U.S.C. s.1382c), whose income does not exceed 100% of the poverty  
44 level, adjusted for family size, and whose resources do not exceed  
45 100% of the resource standard used to determine medically needy  
46 eligibility pursuant to paragraph (8) of this subsection;



1 (12) Is a qualified disabled and working individual pursuant to  
2 section 6408 of Pub.L.101-239 (42 U.S.C. s.1396d) whose income  
3 does not exceed 200% of the poverty level and whose resources do  
4 not exceed 200% of the resource standard used to determine eligibility  
5 under the Supplemental Security Income Program, P.L.1973, c.256  
6 (C.44:7-85 et seq.);

7 (13) Is a pregnant woman or is a child who is under one year of  
8 age and is a member of a family whose income does not exceed 185%  
9 of the poverty level and who meets the federal Medicaid eligibility  
10 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
11 s.1396a), except that a pregnant woman who is determined to be a  
12 qualified applicant shall, notwithstanding any change in the income of  
13 the family of which she is a member, continue to be deemed a qualified  
14 applicant until the end of the 60-day period beginning on the last day  
15 of her pregnancy; [or]

16 (14) (Deleted by amendment, P.L.1997, c.272).

17 (15) (a) Is a specified low-income Medicare beneficiary pursuant  
18 to 42 U.S.C. s.1396a(a)10(E)iii whose resources beginning January 1,  
19 1993 do not exceed 200% of the resource standard used to determine  
20 eligibility under the Supplemental Security Income program, P.L.1973,  
21 c.256 (C.44:7-85 et seq.) and whose income beginning January 1,  
22 1993 does not exceed 110% of the poverty level, and beginning  
23 January 1, 1995 does not exceed 120% of the poverty level<sup>1</sup>;

24 (16) Subject to federal approval under Title XIX of the federal  
25 Social Security Act, is a dependent child, parent or specified caretaker  
26 relative of a child who is a qualified applicant, who would be eligible,  
27 without regard to resources, for the aid to families with dependent  
28 children program under the State Plan for Title IV-A of the federal  
29 Social Security Act as of July 16, 1996, except for the income  
30 eligibility requirements of that program, and whose family earned  
31 income does not exceed 133% of the poverty level plus such earned  
32 income disregards as shall be determined according to a methodology  
33 to be established by regulation of the commissioner; or

34 (17) Is an individual from 18 through 20 years of age who is not  
35 a dependent child and would be eligible for medical assistance  
36 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
37 income or resources, who, on the individual's 18th birthday was in  
38 foster care under the care and custody of the Division of Youth and  
39 Family Services and whose maintenance was being paid in whole or in  
40 part from public funds]<sup>1</sup>.

41 (b) An individual who has, within 36 months, or within 60 months  
42 in the case of funds transferred into a trust, of applying to be a  
43 qualified applicant for Medicaid services in a nursing facility or a  
44 medical institution, or for home or community-based services under  
45 section 1915(c) of the federal Social Security Act (42 U.S.C.  
46 s.1396n(c)), disposed of resources or income for less than fair market

1 value shall be ineligible for assistance for nursing facility services, an  
2 equivalent level of services in a medical institution, or home or  
3 community-based services under section 1915(c) of the federal Social  
4 Security Act (42 U.S.C. s.1396n(c)). The period of the ineligibility  
5 shall be the number of months resulting from dividing the  
6 uncompensated value of the transferred resources or income by the  
7 average monthly private payment rate for nursing facility services in  
8 the State as determined annually by the commissioner. In the case of  
9 multiple resource or income transfers, the resulting penalty periods  
10 shall be imposed sequentially. Application of this requirement shall be  
11 governed by 42 U.S.C. s.1396p(c). In accordance with federal law,  
12 this provision is effective for all transfers of resources or income made  
13 on or after August 11, 1993. Notwithstanding the provisions of this  
14 subsection to the contrary, the State eligibility requirements  
15 concerning resource or income transfers shall not be more restrictive  
16 than those enacted pursuant to 42 U.S.C. s.1396p(c).

17 (c) An individual seeking nursing facility services or home or  
18 community-based services and who has a community spouse shall be  
19 required to expend those resources which are not protected for the  
20 needs of the community spouse in accordance with section 1924(c) of  
21 the federal Social Security Act (42 U.S.C. s.1396r-5(c)) on the costs  
22 of long-term care, burial arrangements, and any other expense deemed  
23 appropriate and authorized by the commissioner. An individual shall  
24 be ineligible for Medicaid services in a nursing facility or for home or  
25 community-based services under section 1915(c) of the federal Social  
26 Security Act (42 U.S.C. s.1396n(c)) if the individual expends funds in  
27 violation of this subparagraph. The period of ineligibility shall be the  
28 number of months resulting from dividing the uncompensated value of  
29 transferred resources and income by the average monthly private  
30 payment rate for nursing facility services in the State as determined by  
31 the commissioner. The period of ineligibility shall begin with the  
32 month that the individual would otherwise be eligible for Medicaid  
33 coverage for nursing facility services or home or community-based  
34 services.

35 This subparagraph shall be operative only if all necessary approvals  
36 are received from the federal government including, but not limited to,  
37 approval of necessary State plan amendments and approval of any  
38 waivers.

39 <sup>1</sup>(16) Subject to federal approval under Title XIX of the federal  
40 Social Security Act, is a dependent child, parent or specified caretaker  
41 relative of a child who is a qualified applicant, who would be eligible,  
42 without regard to resources, for the aid to families with dependent  
43 children program under the State Plan for Title IV-A of the federal  
44 Social Security Act as of July 16, 1996, except for the income  
45 eligibility requirements of that program, and whose family earned  
46 income does not exceed 133% of the poverty level plus such earned

- 1 income disregards as shall be determined according to a methodology  
2 to be established by regulation of the commissioner; or
- 3 (17) Is an individual from 18 through 20 years of age who is not  
4 a dependent child and would be eligible for medical assistance  
5 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
6 income or resources, who, on the individual's 18th birthday was in  
7 foster care under the care and custody of the Division of Youth and  
8 Family Services and whose maintenance was being paid in whole or in  
9 part from public funds.<sup>1</sup>
- 10 j. "Recipient" means any qualified applicant receiving benefits  
11 under this act.
- 12 k. "Resident" means a person who is living in the State voluntarily  
13 with the intention of making his home here and not for a temporary  
14 purpose. Temporary absences from the State, with subsequent returns  
15 to the State or intent to return when the purposes of the absences have  
16 been accomplished, do not interrupt continuity of residence.
- 17 l. "State Medicaid Commission" means the Governor, the  
18 Commissioner of Human Services, the President of the Senate and the  
19 Speaker of the General Assembly, hereby constituted a commission to  
20 approve and direct the means and method for the payment of claims  
21 pursuant to this act.
- 22 m. "Third party" means any person, institution, corporation,  
23 insurance company, group health plan as defined in section 607(1) of  
24 the federal "Employee Retirement and Income Security Act of 1974,"  
25 29 U.S.C. s.1167(1), service benefit plan, health maintenance  
26 organization, or other prepaid health plan, or public, private or  
27 governmental entity who is or may be liable in contract, tort, or  
28 otherwise by law or equity to pay all or part of the medical cost of  
29 injury, disease or disability of an applicant for or recipient of medical  
30 assistance payable under this act.
- 31 n. "Governmental peer grouping system" means a separate class of  
32 skilled nursing and intermediate care facilities administered by the  
33 State or county governments, established for the purpose of screening  
34 their reported costs and setting reimbursement rates under the  
35 Medicaid program that are reasonable and adequate to meet the costs  
36 that must be incurred by efficiently and economically operated State  
37 or county skilled nursing and intermediate care facilities.
- 38 o. "Comprehensive maternity or pediatric care provider" means any  
39 person or public or private health care facility that is a provider and  
40 that is approved by the commissioner to provide comprehensive  
41 maternity care or comprehensive pediatric care as defined in  
42 subsection b. (18) and (19) of section 6 of P.L.1968, c.413  
43 (C.30:4D-6).
- 44 p. "Poverty level" means the official poverty level based on family  
45 size established and adjusted under Section 673(2) of Subtitle B, the  
46 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.

1 s.9902(2)).

2 q. "Eligible alien" means one of the following:

3 (1) an alien present in the United States prior to August 22, 1996,  
4 who is:

5 (a) a lawful permanent resident;

6 (b) a refugee pursuant to section 207 of the federal "Immigration  
7 and Nationality Act" (8 U.S.C. s.1157);

8 (c) an asylee pursuant to section 208 of the federal "Immigration  
9 and Nationality Act" (8 U.S.C. s.1158);

10 (d) an alien who has had deportation withheld pursuant to section  
11 243(h) of the federal "Immigration and Nationality Act" (8 U.S.C.  
12 s.1253 (h));

13 (e) an alien who has been granted parole for less than one year by  
14 the federal Immigration and Naturalization Service pursuant to section  
15 212(d)(5) of the federal "Immigration and Nationality Act" (8 U.S.C.  
16 s.1182(d)(5));

17 (f) an alien granted conditional entry pursuant to section 203(a)(7)  
18 of the federal "Immigration and Nationality Act" (8 U.S.C.  
19 s.1153(a)(7)) in effect prior to April 1, 1980; or

20 (g) an alien who is honorably discharged from or on active duty in  
21 the United States armed forces and the alien's spouse and unmarried  
22 dependent child.

23 (2) An alien who entered the United States on or after August 22,  
24 1996, who is:

25 (a) an alien as described in paragraph (1)(b), (c), (d) or (g) of this  
26 subsection; or

27 (b) an alien as described in paragraph (1)(a), (e) or (f) of this  
28 subsection who entered the United States at least five years ago.

29 (3) A legal alien who is a victim of domestic violence in  
30 accordance with criteria specified for eligibility for public benefits as  
31 provided in Title V of the federal "Illegal Immigration Reform and  
32 Immigrant Responsibility Act of 1996" (8 U.S.C. s.1641).

33 (cf: P.L.1997, c.352, s.1)

34

35 8. Section 7 of P.L.1997, c.13 (C.44:10-40) is amended to read as  
36 follows:

37 7. a. Single adults and couples without dependent children shall  
38 not be eligible for medical assistance for inpatient or outpatient  
39 hospital care or long-term care under the program, except that medical  
40 assistance shall be provided for the following, in accordance with  
41 regulations adopted by the commissioner:

42 (1) inpatient hospitalization costs for a recipient of general public  
43 assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.) who is  
44 admitted to a special hospital licensed by the Department of Health  
45 and Senior Services which is not eligible to receive a charity care  
46 subsidy from the Health Care Subsidy Fund established pursuant to

1 P.L.1992, c.160 (C.26:2H-18.51 et al.) and to which payments were  
2 made prior to July 1, 1991 on behalf of patients receiving general  
3 public assistance;

4 (2) nursing home costs for a person residing in a non-Medicaid  
5 certified nursing facility prior to July 1, 1995, whose income is above  
6 the Medicaid institutional cap and who does not otherwise qualify for  
7 State-funded nursing home care as a medically needy person pursuant  
8 to P.L.1968, c.413 (C.30:4D-1 et seq.), to be paid for out of a  
9 separate account from the Medicaid program; which assistance shall  
10 continue until the person is no longer eligible for long-term care; and

11 (3) nursing home costs for an alien residing in a Medicaid certified  
12 nursing facility prior to the effective date of this act who is not  
13 Medicaid-eligible under Pub.L.104-193; which assistance shall  
14 continue until the person is no longer eligible for long-term care.

15 b. The provisions of this section shall not affect the eligibility of a  
16 single adult or a couple without dependent children for the New Jersey  
17 FamilyCare Health Coverage Program established pursuant to section  
18 4 of P.L. , c. (C. )(pending before the Legislature as this bill).  
19 (cf: P.L.1997, c.13, s.7)

20

21 9. This act shall take effect immediately.

# ASSEMBLY HEALTH COMMITTEE

## STATEMENT TO

### **ASSEMBLY, No. 49**

with committee amendments

# STATE OF NEW JERSEY

DATED: JUNE 1, 2000

The Assembly Health Committee reports favorably and with committee amendments Assembly Bill No. 49.

As amended by the committee, this bill, which is designated the "FamilyCare Health Coverage Act," establishes the FamilyCare Health Coverage Program in the Department of Human Services.

This program will provide health care coverage to approximately 125,000 low and moderate-income residents of New Jersey and, by doing so, encourage these individuals to work, reinforce welfare reform efforts, and emphasize personal responsibility and self-sufficiency. Persons with health care coverage are more likely to address their health problems and ensure that their children obtain necessary care, including immunizations and well-child visits with a primary care physician. This program will also reduce reliance on the hospital charity care program among low and moderate-income residents of the State and place these individuals into a regular system of primary and preventive care.

Specifically, the FamilyCare Health Coverage Program will provide subsidized private health insurance coverage, and other health care benefits as determined by the Commissioner of Human Services, within the limits of funds appropriated or otherwise made available for the program, to parents or caretaker relatives of children who are eligible for, or already enrolled in, the NJ KidCare program, with gross family incomes of up to 200% of the poverty level, children with gross family incomes up to 350% of the poverty level, and single adults and couples without dependent children with gross family incomes of up to 100% of the poverty level.

The bill provides that, for the purposes of this program, the commissioner:

- C shall require that eligible persons purchase available employer-sponsored health insurance coverage that is determined to be cost-effective and is approved by the commissioner, and shall provide assistance in the purchase of that coverage;
- C shall by regulation establish standards for determining eligibility and other requirements for the program, including, but not limited to, restrictions on voluntary disenrollments from existing health

- insurance coverage;
- C may by regulation establish plans of coverage or benefits to be covered under the program, except that the provisions of the bill shall not apply to coverage for medications that are used exclusively to treat AIDS or HIV infection through the AIDS drug distribution program;
  - C may contract with one or more appropriate entities to assist in administering the program;
  - C may require premium contributions and copayments from qualified applicants as determined by the commissioner; and
  - C shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year.

The bill stipulates that its provisions shall not be construed to require an employer to provide health insurance coverage for any employee or any employee's spouse or dependent child.

In addition, consistent with the NJ KidCare program and the proposed FamilyCare Health Coverage Program, this bill would eliminate the assets test for lower-income families to qualify for Medicaid.

The bill also extends Medicaid coverage to any independent adolescent from 18 through 20 years of age who would be eligible for Medicaid, without regard to income or resources, and on that individual's 18th birthday was in foster care under the care and custody of the Division of Youth and Family Services and maintained in whole or in part from public funds.

Finally, the bill requires the Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, to establish a process to provide for presumptive eligibility for the program whereby a person without health insurance coverage who presents for treatment at an acute care hospital or a federally qualified health center shall be deemed presumptively eligible for the program if a preliminary determination by hospital or health center staff indicates that the person meets the eligibility requirements of this bill and the program eligibility standards established by regulation of the commissioner. The commissioner may: reallocate funds appropriated or otherwise made available for the program in order to increase the amount available for covered health care services received by persons who are presumptively eligible for the program; and terminate the presumptive eligibility process, upon the commissioner's finding that all monies appropriated for the program will be expended for covered health care services received by persons enrolled in the program.

The committee amendments:

-- clarify the definition of "qualified applicant" as a person who: is a resident of this State; is a citizen of the United States, or has been

lawfully admitted into and remains lawfully present in the United States (rather than an eligible alien as defined in N.J.S.A.30:4D-3, as provided in the original bill); has no health insurance coverage; and is ineligible for both Medicaid and NJ KidCare (rather than only Medicaid, as provided in the original bill);

-- expand the eligible population for this program to include children whose gross family income does not exceed 350% of the poverty level;

-- clarify the language in paragraph (1) of subsection b. of section 4 regarding the purchase of employer-sponsored coverage by a qualified applicant under the program to provide that the commissioner shall require a qualified applicant to purchase coverage, if available to that person, through an employer-sponsored plan that meets the requirements of that paragraph; and

-- correct the placement of the amendatory language in N.J.S.A.30:4D-3 (section 7 of the bill) concerning the elimination of the assets test for lower-income families to qualify for Medicaid and the extension of Medicaid coverage to certain independent adolescents from 18 through 20 years of age.



# ASSEMBLY APPROPRIATIONS COMMITTEE

## STATEMENT TO

[First Reprint]

## ASSEMBLY, No. 49

with Assembly committee amendments

# STATE OF NEW JERSEY

DATED: JUNE 8, 2000

The Assembly Appropriations Committee reports favorably Assembly Bill No. 49 (1R), with committee amendments.

Assembly Bill No. 49 (1R), as amended, the "FamilyCare Health Coverage Act," establishes the FamilyCare Health Coverage Program in the Department of Human Services.

The FamilyCare Health Coverage Program will provide subsidized private health insurance coverage, and other health care benefits as determined by the Commissioner of Human Services, within the limits of funds appropriated or otherwise made available for the program, to parents or caretaker relatives of children who are eligible for, or already enrolled in, the NJ KidCare program, with gross family incomes of up to 200% of the poverty level, and single adults and couples without dependent children with gross family incomes of up to 100% of the poverty level.

The bill provides that, for the purposes of this program, the commissioner:

- C shall require that eligible persons purchase available employer-sponsored health insurance coverage that is determined to be cost-effective and is approved by the commissioner, and shall provide assistance in the purchase of that coverage;
- C shall by regulation establish standards for determining eligibility and other requirements for the program, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage;
- C may by regulation establish plans of coverage or benefits to be covered under the program, except that the provisions of the bill shall not apply to coverage for medications that are used exclusively to treat AIDS or HIV infection through the AIDS drug distribution program;
- C may contract with one or more appropriate entities to assist in administering the program;
- C may require premium contributions and copayments from qualified applicants as determined by the commissioner; and

C shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year.

The bill stipulates that its provisions shall not be construed to require an employer to provide health insurance coverage for any employee or any employee's spouse or dependent child.

Consistent with the NJ KidCare program and the proposed FamilyCare Health Coverage Program, this bill eliminates the assets test for lower-income families to qualify for Medicaid.

The bill extends Medicaid coverage to any independent adolescent from 18 through 20 years of age who would be eligible for Medicaid, without regard to income or resources, and who on that individual's 18th birthday was in foster care under the care and custody of the Division of Youth and Family Services and was maintained in whole or in part from public funds.

Finally, the bill requires the Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, to establish a process to provide for presumptive eligibility for the program whereby a person without health insurance coverage who presents for treatment at an acute care hospital or a federally qualified health center shall be deemed presumptively eligible for the program if a preliminary determination by hospital or health center staff indicates that the person meets the eligibility requirements of this bill and the program eligibility standards established by regulation of the commissioner.

The commissioner may reallocate funds appropriated or otherwise made available for the program, to increase the amount available for covered health care services received by persons who are presumptively eligible for the program, and may terminate the presumptive eligibility process, upon the commissioner's finding that all monies appropriated for the program will be expended for covered health care services received by persons enrolled in the program.

**FISCAL IMPACT:**

Information supplied by the Executive Branch delineates the multiple sources of the FamilyCare Health Coverage Program. The program will use State commitment of tobacco settlement funds to attract other funds: matching federal funds to New Jersey for expanding Medicaid for low-income working families, other State funds redirected from related programs, employer funds and employee contributions. These funding sources are detailed the following chart.

FUNDING SOURCES	First Year	Second Year	Third Year
Tobacco Settlement	\$70.0	\$94.0	\$100.0
Federal (Medicaid)	\$46.0	\$47.0	\$48.0
Employee Funds	\$2.8	\$4.3	\$5.0
Employer Funds	\$13.3	\$20.7	\$24.0
State Program Redirection	\$21.0	\$25.0	\$29.0
<b>Total</b>	<b>\$153.3</b>	<b>\$191.0</b>	<b>\$206.0</b>

**COMMITTEE AMENDMENTS:**

The amendments clarify that qualified applicants for the purposes of the program include those only those noncitizens of the United States who are lawfully admitted into permanent residence in the United States.

# SENATE BUDGET AND APPROPRIATIONS COMMITTEE

## STATEMENT TO

[Second Reprint]

**ASSEMBLY, No. 49**

# STATE OF NEW JERSEY

DATED: JUNE 26, 2000

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 49 (2R).

This bill, the "FamilyCare Health Coverage Act," establishes the FamilyCare Health Coverage Program in the Department of Human Services.

The FamilyCare Health Coverage Program will, within the limits of funds appropriated or otherwise made available for it, provide subsidized private health insurance coverage and other health care benefits as determined by the Commissioner of Human Services to (1) parents or caretaker relatives of children who are eligible for, or already enrolled in, the NJ KidCare program, with gross family incomes of up to 200% of the poverty level, (2) children with gross family incomes of up to 350% of the poverty level, and (3) single adults and couples without dependent children with gross family incomes of up to 100% of the poverty level.

The bill provides that, for the purposes of this program, the commissioner:

- C shall require that eligible persons purchase available employer-sponsored health insurance coverage that is determined to be cost-effective and is approved by the commissioner, and shall provide assistance in the purchase of that coverage;
- C shall by regulation establish standards for determining eligibility and other requirements for the program, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage;
- C may by regulation establish plans of coverage or benefits to be covered under the program, except that the provisions of the bill shall not apply to coverage for medications that are used exclusively to treat AIDS or HIV infection through the AIDS drug distribution program;
- C may contract with one or more appropriate entities to assist in administering the program;
- C may require premium contributions and copayments from qualified applicants as determined by the commissioner; and

C shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year.

The bill stipulates that its provisions shall not be construed to require an employer to provide health insurance coverage for any employee or any employee's spouse or dependent child.

Consistent with the NJ KidCare program and the proposed FamilyCare Health Coverage Program, this bill eliminates the assets test for lower-income families to qualify for Medicaid.

The bill extends Medicaid coverage to any independent adolescent from 18 through 20 years of age who would be eligible for Medicaid, without regard to income or resources, and who on that individual's 18th birthday was in foster care under the care and custody of the Division of Youth and Family Services and was maintained in whole or in part from public funds.

Finally, the bill requires the Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, to establish a process to provide for presumptive eligibility for the program whereby people without health insurance coverage who present themselves for treatment at an acute care hospital or a federally qualified health center shall be deemed presumptively eligible for the program if a preliminary determination by hospital or health center staff indicates that they meet the eligibility requirements of this bill and the program eligibility standards established by regulation of the commissioner. During the period of presumptive eligibility, coverage would be limited to inpatient and outpatient hospital and federally qualified health center services and prescription drug benefits designated by the commissioner.

The commissioner may reallocate funds appropriated or otherwise made available for the program, to increase the amount available for covered health care services received by persons who are presumptively eligible for the program, and may terminate the presumptive eligibility process upon finding that all moneys appropriated for the program will be expended for covered health care services received by persons enrolled in the program.

It is the intent of the committee that the benefits provided under this bill be extended to cover as many persons, eligible therefor under the terms of the legislation, as is practicable.

The provisions of the bill are identical to those of Senate Bill No. 1467, which the committee also reports this day.

FISCAL IMPACT:

Information supplied by the Executive Branch delineates the multiple sources of the FamilyCare Health Coverage Program. The program will use State commitment of tobacco settlement funds to

attract other funds: matching federal funds to New Jersey for expanding Medicaid for low-income working families, other State funds redirected from related programs, employer funds and employee contributions. These funding sources are detailed the following chart:

FUNDING SOURCES	First Year	Second Year	Third Year
Tobacco Settlement	\$70.0	\$94.0	\$100.0
Federal (Medicaid)	\$46.0	\$47.0	\$48.0
Employee Funds	\$2.8	\$4.3	\$5.0
Employer Funds	\$13.3	\$20.7	\$24.0
State Program Redirection	\$21.0	\$25.0	\$29.0
<b>Total</b>	<b>\$153.3</b>	<b>\$191.0</b>	<b>\$206.0</b>

[Second Reprint]

**ASSEMBLY, No. 49**

**STATE OF NEW JERSEY**  
**209th LEGISLATURE**

INTRODUCED MAY 11, 2000

**Sponsored by:**

**Assemblywoman CHARLOTTE VANDERVALK**

**District 39 (Bergen)**

**Assemblyman SAMUEL D. THOMPSON**

**District 13 (Middlesex and Monmouth)**

**Co-Sponsored by:**

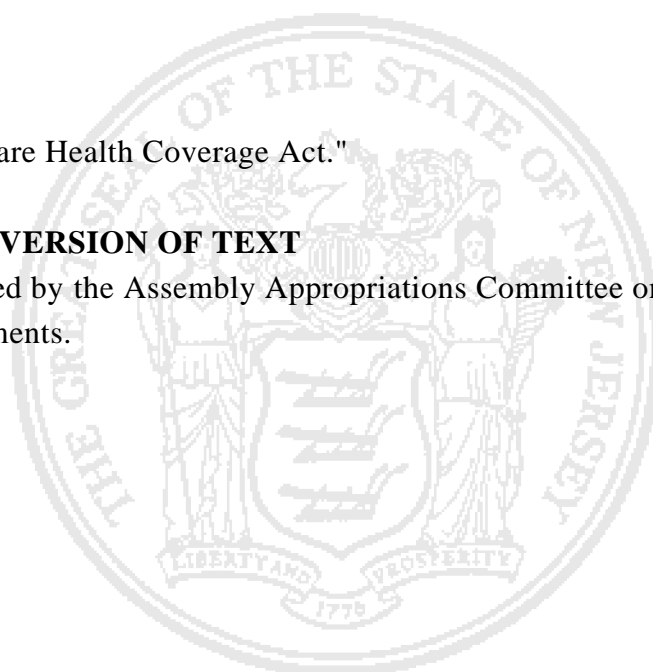
**Assemblywomen Quigley, Weinberg, Assemblyman Augustine, Assemblywoman Pou, Assemblymen Geist, Corodemus, Blee, Biondi, Felice, Assemblywoman Cruz-Perez, Assemblyman Conners, Assemblywoman Previte, Assemblymen Jones, Gusciora, Assemblywoman Watson Coleman, Assemblyman Zecker, Senators Inverso, Vitale, Singer, Robertson, Matheussen, Allen, Kosco and Bucco**

**SYNOPSIS**

"FamilyCare Health Coverage Act."

**CURRENT VERSION OF TEXT**

As reported by the Assembly Appropriations Committee on June 8, 2000, with amendments.



**(Sponsorship Updated As Of: 6/30/2000)**

1 AN ACT establishing the FamilyCare Health Coverage Program,  
2 supplementing Title 30 of the Revised Statutes and amending  
3 P.L.1968, c.413 and P.L.1997, c.13.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State  
6 of New Jersey:

7

8 1. (New section) This act shall be known and may be cited as the  
9 "FamilyCare Health Coverage Act."

10

11 2. (New section) The Legislature finds and declares that:

12 a. The most serious health problem facing over one million New  
13 Jersey residents is their lack of access to affordable health care  
14 coverage, and this lack of coverage forces too many families to go  
15 without needed preventive and other care until serious illness requires  
16 expensive hospital care;

17 b. Research has shown that affordable and accessible health care  
18 coverage for parents has a positive impact upon children, since, by  
19 having a connection to ongoing health coverage, these parents are  
20 more likely to ensure that their children get necessary immunizations  
21 and regular checkups from their primary care physicians;

22 c. Providing health care coverage for uninsured adults encourages  
23 continued work efforts, reduces dependence on welfare and other  
24 State-subsidized programs, and alleviates reliance on hospital charity  
25 care funding;

26 d. The FamilyCare Health Coverage Program established pursuant  
27 to this act builds on New Jersey's long-standing commitment to assure  
28 access to quality health care provided in an efficient and effective  
29 manner and at reasonable cost; and

30 e. It is appropriate that the FamilyCare Health Coverage Program  
31 utilize resources from the funds that the State receives under the  
32 Master Settlement Agreement between the State and tobacco product  
33 manufacturers, and other State resources, to establish the foundation  
34 for assuring health care coverage for low and moderate-income,  
35 uninsured adults.

36

37 3. (New section) As used in this act:

38 "Commissioner" means the Commissioner of Human Services.

39 "Poverty level" means the official poverty level based on family size  
40 established and adjusted under Section 673(2) of Subtitle B, the  
41 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.**

**Matter underlined thus is new matter.**

**Matter enclosed in superscript numerals has been adopted as follows:**

<sup>1</sup> Assembly AHL committee amendments adopted June 1, 2000.

<sup>2</sup> Assembly AAP committee amendments adopted June 8, 2000.



1 s.9902(2)).

2 "Program" means the FamilyCare Health Coverage Program  
3 established pursuant to this act.

4 "Qualified applicant" means a person who: is a resident of this  
5 State; is a citizen of the United States, or <sup>1</sup>[an eligible alien as defined  
6 in section 3 of P.L.1968, c.413 (C.30:4D-3)] has been lawfully  
7 admitted <sup>2</sup>for permanent residence <sup>2</sup>into and remains lawfully present  
8 in the United States <sup>1</sup>; has no health insurance coverage; and is  
9 ineligible for the Medicaid program established pursuant to P.L.1968,  
10 c.413 (C.30:4D-1 et seq.) <sup>1</sup>and the Children's Health Care Coverage  
11 Program established pursuant to P.L.1997, c.272 (C.30:4I-1 et seq.) <sup>1</sup>.

12

13 4. (New section) a. The FamilyCare Health Coverage Program is  
14 established in the Department of Human Services. The purpose of the  
15 program shall be to provide subsidized private health insurance  
16 coverage, and other health care benefits as determined by the  
17 commissioner, within the limits of funds appropriated or otherwise  
18 made available for the program, to any qualified applicant who is: a  
19 parent or caretaker relative of a child whose gross family income does  
20 not exceed 200% of the poverty level, <sup>1</sup>a child whose gross family  
21 income does not exceed 350% of the poverty level. <sup>1</sup> or a single adult  
22 or couple without dependent children whose gross family income does  
23 not exceed 100% of the poverty level.

24 b. For the purposes of this program, the commissioner:

25 (1) shall require that a qualified applicant purchase coverage <sup>1</sup>[that  
26 is] ,if <sup>1</sup> available to the qualified applicant <sup>1</sup>, <sup>1</sup> through an employer-  
27 sponsored health insurance plan which is determined to be cost-  
28 effective and is approved by the commissioner, and shall provide  
29 assistance to the qualified applicant to purchase that coverage;

30 (2) shall by regulation establish standards for determining eligibility  
31 and other requirements for the program, including, but not limited to,  
32 restrictions on voluntary disenrollments from existing health insurance  
33 coverage;

34 (3) may by regulation establish plans of coverage or benefits to be  
35 covered under the program, except that the provisions of this act shall  
36 not apply to coverage for medications that are used exclusively to treat  
37 AIDS or HIV infection;

38 (4) may contract with one or more appropriate entities to assist in  
39 administering the program;

40 (5) may require premium contributions and copayments from  
41 qualified applicants as determined by the commissioner; and

42 (6) shall take, or cause to be taken, any action necessary to secure  
43 for the State the maximum amount of federal financial participation  
44 available with respect to the program, subject to the constraints of  
45 fiscal responsibility and within the limits of available funding in any  
46 fiscal year.

47 c. The provisions of this section shall not be construed to require

1 an employer to provide health insurance coverage for any employee or  
2 any employee's spouse or dependent child.

3 d. A qualified applicant who is a single adult or couple without  
4 dependent children shall be ineligible to receive health care services  
5 that are covered by the program from any other State-funded program  
6 for which the qualified applicant is eligible.

7

8 5. (New section) a. In order to provide persons in need of health  
9 care services with an efficient transition into the program, the  
10 commissioner, in consultation with the Commissioner of Health and  
11 Senior Services, may establish, for such period of time as the  
12 commissioner determines necessary, a process to provide for  
13 presumptive eligibility for the program in accordance with the  
14 provisions of this section:

15 (1) A person without health insurance coverage who presents for  
16 treatment at an acute care hospital or a federally qualified health center  
17 shall be deemed presumptively eligible for the program if a preliminary  
18 determination by hospital or health center staff indicates that the  
19 person meets the eligibility requirements of this act and the program  
20 eligibility standards established by regulation of the commissioner;

21 (2) During the period in which the person is presumptively eligible  
22 for the program, coverage shall be limited to inpatient and outpatient  
23 hospital and federally qualified health center services and prescription  
24 drug benefits designated by the commissioner;

25 (3) A person shall be limited to a single period of presumptive  
26 eligibility for the program. The presumptive eligibility period shall  
27 begin with the month in which presumptive eligibility is determined  
28 and expire at the end of the following month; except that an extension  
29 of the presumptive eligibility period may be authorized until the  
30 person's application for the program is approved or denied, subject to  
31 the person's cooperation with the application process during the  
32 presumptive eligibility period. The person's failure to provide such  
33 cooperation within a period of time determined by the commissioner  
34 shall result in a denial of the application; and

35 (4) A person without health insurance coverage who presents for  
36 treatment at an acute care hospital and is determined to not qualify for  
37 presumptive eligibility or for the program shall be evaluated for  
38 eligibility for charity care pursuant to P.L.1992, c.160 (C.26:2H-18.51  
39 et al.).

40 b. Notwithstanding the provisions of this act, or any rule or  
41 regulation adopted pursuant thereto, to the contrary, the commissioner  
42 may:

43 (1) within the limits of funds appropriated or otherwise made  
44 available for the program, reallocate such funds in order to increase  
45 the amount available for covered health care services received by  
46 persons who are presumptively eligible for the program, for which  
47 purpose the commissioner shall cause a notice of such reallocation of

1 funds to be published in the New Jersey Register; and

2 (2) terminate the presumptive eligibility process, upon the  
3 commissioner's finding that all monies appropriated for the program  
4 will be expended for covered health care services received by persons  
5 enrolled in the program, for which purpose the commissioner shall  
6 cause a notice of termination of the presumptive eligibility process to  
7 be published in the New Jersey Register.

8

9 6. (New section) The commissioner shall adopt rules and  
10 regulations pursuant to the "Administrative Procedure Act," P.L.1968,  
11 c.410 (C.52:14B-1 et seq.) to effectuate the purposes of this act;  
12 except that, notwithstanding any provision of P.L.1968, c.410 to the  
13 contrary, the commissioner may adopt, immediately upon filing with  
14 the Office of Administrative Law, such regulations as the  
15 commissioner deems necessary to implement the provisions of this act,  
16 which shall be effective for a period not to exceed six months and may  
17 thereafter be amended, adopted or readopted by the commissioner in  
18 accordance with the requirements of P.L.1968, c.410.

19

20 7. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read as  
21 follows:

22 3. Definitions. As used in this act, and unless the context  
23 otherwise requires:

24 a. "Applicant" means any person who has made application for  
25 purposes of becoming a "qualified applicant."

26 b. "Commissioner" means the Commissioner of Human Services.

27 c. "Department" means the Department of Human Services, which  
28 is herein designated as the single State agency to administer the  
29 provisions of this act.

30 d. "Director" means the Director of the Division of Medical  
31 Assistance and Health Services.

32 e. "Division" means the Division of Medical Assistance and Health  
33 Services.

34 f. "Medicaid" means the New Jersey Medical Assistance and Health  
35 Services Program.

36 g. "Medical assistance" means payments on behalf of recipients to  
37 providers for medical care and services authorized under this act.

38 h. "Provider" means any person, public or private institution,  
39 agency or business concern approved by the division lawfully  
40 providing medical care, services, goods and supplies authorized under  
41 this act, holding, where applicable, a current valid license to provide  
42 such services or to dispense such goods or supplies.

43 i. "Qualified applicant" means a person who is a resident of this  
44 State, and either a citizen of the United States or an eligible alien, and  
45 is determined to need medical care and services as provided under this  
46 act, and who:

- 1 (1) Is a dependent child or parent or caretaker relative of a  
2 dependent child [and a recipient of benefits under the Work First New  
3 Jersey program established pursuant to P.L.1997, c.38 (C.44:10-55 et  
4 seq.)] who would be, except for resources, eligible for the aid to  
5 families with dependent children program under the State Plan for  
6 Title IV-A of the federal Social Security Act as of July 16, 1996;
- 7 (2) Is a recipient of Supplemental Security Income for the Aged,  
8 Blind and Disabled under Title XVI of the Social Security Act;
- 9 (3) Is an "ineligible spouse" of a recipient of Supplemental Security  
10 Income for the Aged, Blind and Disabled under Title XVI of the Social  
11 Security Act, as defined by the federal Social Security Administration;
- 12 (4) Would be eligible to receive Supplemental Security Income  
13 under Title XVI of the federal Social Security Act or, [using the  
14 resource standards of the Work First New Jersey program] without  
15 regard to resources, would be eligible for the aid to families with  
16 dependent children program under the State Plan for Title IV-A of the  
17 federal Social Security Act as of July 16, 1996, except for failure to  
18 meet an eligibility condition or requirement imposed under such State  
19 program which is prohibited under Title XIX of the federal Social  
20 Security Act such as a durational residency requirement, relative  
21 responsibility, consent to imposition of a lien;
- 22 (5) [Is a child between 18 and 21 years of age who, using the  
23 resource standards of the Work First New Jersey program, would be  
24 eligible for the aid to families with dependent children program under  
25 the State Plan for Title IV-A of the federal Social Security Act as of  
26 July 16, 1996, living in the family group except for lack of school  
27 attendance or pursuit of formalized vocational or technical training]  
28 (Deleted by amendment, P.L. , c. )(pending before the Legislature  
29 as this bill);
- 30 (6) Is an individual under 21 years of age who, [using the resource  
31 standards of the Work First New Jersey program] without regard to  
32 resources, would be, except for dependent child requirements, eligible  
33 for the aid to families with dependent children program under the State  
34 Plan for Title IV-A of the federal Social Security Act as of July 16,  
35 1996, or groups of such individuals, including but not limited to,  
36 children in foster placement under supervision of the Division of  
37 Youth and Family Services whose maintenance is being paid in whole  
38 or in part from public funds, children placed in a foster home or  
39 institution by a private adoption agency in New Jersey or children in  
40 intermediate care facilities, including developmental centers for the  
41 developmentally disabled, or in psychiatric hospitals;
- 42 (7) [Using the resource standards of the Work First New Jersey  
43 program, would] Would be eligible for the [aid to families with  
44 dependent children program under the State Plan for Title IV-A of the  
45 federal Social Security Act in effect as of July 16, 1996 or the]

1 Supplemental Security Income program, but is not receiving such  
2 assistance and applies for medical assistance only;

3 (8) Is determined to be medically needy and meets all the eligibility  
4 requirements described below:

5 (a) The following individuals are eligible for services, if they are  
6 determined to be medically needy:

- 7 (i) Pregnant women;
- 8 (ii) Dependent children under the age of 21;
- 9 (iii) Individuals who are 65 years of age and older; and
- 10 (iv) Individuals who are blind or disabled pursuant to either  
11 42 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.

12 (b) The following income standard shall be used to determine  
13 medically needy eligibility:

14 (i) For one person and two person households, the income standard  
15 shall be the maximum allowable under federal law, but shall not exceed  
16 133 1/3% of the State's payment level to two person households under  
17 the aid to families with dependent children program under the State  
18 Plan for Title IV-A of the federal Social Security Act in effect as of  
19 July 16, 1996; and

20 (ii) For households of three or more persons, the income standard  
21 shall be set at 133 1/3% of the State's payment level to similar size  
22 households under the aid to families with dependent children program  
23 under the State Plan for Title IV-A of the federal Social Security Act  
24 in effect as of July 16, 1996.

25 (c) The following resource standard shall be used to determine  
26 medically needy eligibility:

27 (i) For one person households, the resource standard shall be 200%  
28 of the resource standard for recipients of Supplemental Security  
29 Income pursuant to 42 U.S.C.s.1382(1)(B);

30 (ii) For two person households, the resource standard shall be  
31 200% of the resource standard for recipients of Supplemental Security  
32 Income pursuant to 42 U.S.C.s.1382(2)(B);

33 (iii) For households of three or more persons, the resource  
34 standard in subparagraph (c)(ii) above shall be increased by \$100.00  
35 for each additional person; and

36 (iv) The resource standards established in (i), (ii), and (iii) are  
37 subject to federal approval and the resource standard may be lower if  
38 required by the federal Department of Health and Human Services.

39 (d) Individuals whose income exceeds those established in  
40 subparagraph (b) of paragraph (8) of this subsection may become  
41 medically needy by incurring medical expenses as defined in 42  
42 C.F.R.435.831(c) which will reduce their income to the applicable  
43 medically needy income established in subparagraph (b) of paragraph  
44 (8) of this subsection.

45 (e) A six-month period shall be used to determine whether an  
46 individual is medically needy.

1 (f) Eligibility determinations for the medically needy program shall  
2 be administered as follows:

3 (i) County welfare agencies and other entities designated by the  
4 commissioner are responsible for determining and certifying the  
5 eligibility of pregnant women and dependent children. The division  
6 shall reimburse county welfare agencies for 100% of the reasonable  
7 costs of administration which are not reimbursed by the federal  
8 government for the first 12 months of this program's operation.  
9 Thereafter, 75% of the administrative costs incurred by county welfare  
10 agencies which are not reimbursed by the federal government shall be  
11 reimbursed by the division;

12 (ii) The division is responsible for certifying the eligibility of  
13 individuals who are 65 years of age and older and individuals who are  
14 blind or disabled. The division may enter into contracts with county  
15 welfare agencies to determine certain aspects of eligibility. In such  
16 instances the division shall provide county welfare agencies with all  
17 information the division may have available on the individual.

18 The division shall notify all eligible recipients of the Pharmaceutical  
19 Assistance to the Aged and Disabled program, P.L.1975, c.194  
20 (C.30:4D-20 et seq.) on an annual basis of the medically needy  
21 program and the program's general requirements. The division shall  
22 take all reasonable administrative actions to ensure that  
23 Pharmaceutical Assistance to the Aged and Disabled recipients, who  
24 notify the division that they may be eligible for the program, have their  
25 applications processed expeditiously, at times and locations convenient  
26 to the recipients; and

27 (iii) The division is responsible for certifying incurred medical  
28 expenses for all eligible persons who attempt to qualify for the  
29 program pursuant to subparagraph (d) of paragraph (8) of this  
30 subsection;

31 (9) (a) Is a child who is at least one year of age and under 19 years  
32 of age and, if older than six years of age but under 19 years of age, is  
33 uninsured; and

34 (b) Is a member of a family whose income does not exceed 133%  
35 of the poverty level and who meets the federal Medicaid eligibility  
36 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
37 s.1396a);

38 (10) Is a pregnant woman who is determined by a provider to be  
39 presumptively eligible for medical assistance based on criteria  
40 established by the commissioner, pursuant to section 9407 of  
41 Pub.L.99-509 (42 U.S.C. s.1396a(a));

42 (11) Is an individual 65 years of age and older, or an individual  
43 who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42  
44 U.S.C. s.1382c), whose income does not exceed 100% of the poverty  
45 level, adjusted for family size, and whose resources do not exceed  
46 100% of the resource standard used to determine medically needy

1 eligibility pursuant to paragraph (8) of this subsection;

2 (12) Is a qualified disabled and working individual pursuant to  
3 section 6408 of Pub.L.101-239 (42 U.S.C. s.1396d) whose income  
4 does not exceed 200% of the poverty level and whose resources do  
5 not exceed 200% of the resource standard used to determine eligibility  
6 under the Supplemental Security Income Program, P.L.1973, c.256  
7 (C.44:7-85 et seq.);

8 (13) Is a pregnant woman or is a child who is under one year of  
9 age and is a member of a family whose income does not exceed 185%  
10 of the poverty level and who meets the federal Medicaid eligibility  
11 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
12 s.1396a), except that a pregnant woman who is determined to be a  
13 qualified applicant shall, notwithstanding any change in the income of  
14 the family of which she is a member, continue to be deemed a qualified  
15 applicant until the end of the 60-day period beginning on the last day  
16 of her pregnancy; [or]

17 (14) (Deleted by amendment, P.L.1997, c.272).

18 (15) (a) Is a specified low-income Medicare beneficiary pursuant  
19 to 42 U.S.C. s.1396a(a)10(E)iii whose resources beginning January 1,  
20 1993 do not exceed 200% of the resource standard used to determine  
21 eligibility under the Supplemental Security Income program, P.L.1973,  
22 c.256 (C.44:7-85 et seq.) and whose income beginning January 1,  
23 1993 does not exceed 110% of the poverty level, and beginning  
24 January 1, 1995 does not exceed 120% of the poverty level<sup>1</sup>;

25 (16) Subject to federal approval under Title XIX of the federal  
26 Social Security Act, is a dependent child, parent or specified caretaker  
27 relative of a child who is a qualified applicant, who would be eligible,  
28 without regard to resources, for the aid to families with dependent  
29 children program under the State Plan for Title IV-A of the federal  
30 Social Security Act as of July 16, 1996, except for the income  
31 eligibility requirements of that program, and whose family earned  
32 income does not exceed 133% of the poverty level plus such earned  
33 income disregards as shall be determined according to a methodology  
34 to be established by regulation of the commissioner; or

35 (17) Is an individual from 18 through 20 years of age who is not  
36 a dependent child and would be eligible for medical assistance  
37 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
38 income or resources, who, on the individual's 18th birthday was in  
39 foster care under the care and custody of the Division of Youth and  
40 Family Services and whose maintenance was being paid in whole or in  
41 part from public funds]<sup>1</sup>.

42 (b) An individual who has, within 36 months, or within 60 months  
43 in the case of funds transferred into a trust, of applying to be a  
44 qualified applicant for Medicaid services in a nursing facility or a  
45 medical institution, or for home or community-based services under  
46 section 1915(c) of the federal Social Security Act (42 U.S.C.

1 s.1396n(c)), disposed of resources or income for less than fair market  
2 value shall be ineligible for assistance for nursing facility services, an  
3 equivalent level of services in a medical institution, or home or  
4 community-based services under section 1915(c) of the federal Social  
5 Security Act (42 U.S.C. s.1396n(c)). The period of the ineligibility  
6 shall be the number of months resulting from dividing the  
7 uncompensated value of the transferred resources or income by the  
8 average monthly private payment rate for nursing facility services in  
9 the State as determined annually by the commissioner. In the case of  
10 multiple resource or income transfers, the resulting penalty periods  
11 shall be imposed sequentially. Application of this requirement shall be  
12 governed by 42 U.S.C. s.1396p(c). In accordance with federal law,  
13 this provision is effective for all transfers of resources or income made  
14 on or after August 11, 1993. Notwithstanding the provisions of this  
15 subsection to the contrary, the State eligibility requirements  
16 concerning resource or income transfers shall not be more restrictive  
17 than those enacted pursuant to 42 U.S.C. s.1396p(c).

18 (c) An individual seeking nursing facility services or home or  
19 community-based services and who has a community spouse shall be  
20 required to expend those resources which are not protected for the  
21 needs of the community spouse in accordance with section 1924(c) of  
22 the federal Social Security Act (42 U.S.C. s.1396r-5(c)) on the costs  
23 of long-term care, burial arrangements, and any other expense deemed  
24 appropriate and authorized by the commissioner. An individual shall  
25 be ineligible for Medicaid services in a nursing facility or for home or  
26 community-based services under section 1915(c) of the federal Social  
27 Security Act (42 U.S.C. s.1396n(c)) if the individual expends funds in  
28 violation of this subparagraph. The period of ineligibility shall be the  
29 number of months resulting from dividing the uncompensated value of  
30 transferred resources and income by the average monthly private  
31 payment rate for nursing facility services in the State as determined by  
32 the commissioner. The period of ineligibility shall begin with the  
33 month that the individual would otherwise be eligible for Medicaid  
34 coverage for nursing facility services or home or community-based  
35 services.

36 This subparagraph shall be operative only if all necessary approvals  
37 are received from the federal government including, but not limited to,  
38 approval of necessary State plan amendments and approval of any  
39 waivers.

40 <sup>1</sup>(16) Subject to federal approval under Title XIX of the federal  
41 Social Security Act, is a dependent child, parent or specified caretaker  
42 relative of a child who is a qualified applicant, who would be eligible,  
43 without regard to resources, for the aid to families with dependent  
44 children program under the State Plan for Title IV-A of the federal  
45 Social Security Act as of July 16, 1996, except for the income  
46 eligibility requirements of that program, and whose family earned



1 income does not exceed 133% of the poverty level plus such earned  
2 income disregards as shall be determined according to a methodology  
3 to be established by regulation of the commissioner; or

4 (17) Is an individual from 18 through 20 years of age who is not  
5 a dependent child and would be eligible for medical assistance  
6 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
7 income or resources, who, on the individual's 18th birthday was in  
8 foster care under the care and custody of the Division of Youth and  
9 Family Services and whose maintenance was being paid in whole or in  
10 part from public funds.<sup>1</sup>

11 j. "Recipient" means any qualified applicant receiving benefits  
12 under this act.

13 k. "Resident" means a person who is living in the State voluntarily  
14 with the intention of making his home here and not for a temporary  
15 purpose. Temporary absences from the State, with subsequent returns  
16 to the State or intent to return when the purposes of the absences have  
17 been accomplished, do not interrupt continuity of residence.

18 l. "State Medicaid Commission" means the Governor, the  
19 Commissioner of Human Services, the President of the Senate and the  
20 Speaker of the General Assembly, hereby constituted a commission to  
21 approve and direct the means and method for the payment of claims  
22 pursuant to this act.

23 m. "Third party" means any person, institution, corporation,  
24 insurance company, group health plan as defined in section 607(1) of  
25 the federal "Employee Retirement and Income Security Act of 1974,"  
26 29 U.S.C. s.1167(1), service benefit plan, health maintenance  
27 organization, or other prepaid health plan, or public, private or  
28 governmental entity who is or may be liable in contract, tort, or  
29 otherwise by law or equity to pay all or part of the medical cost of  
30 injury, disease or disability of an applicant for or recipient of medical  
31 assistance payable under this act.

32 n. "Governmental peer grouping system" means a separate class of  
33 skilled nursing and intermediate care facilities administered by the  
34 State or county governments, established for the purpose of screening  
35 their reported costs and setting reimbursement rates under the  
36 Medicaid program that are reasonable and adequate to meet the costs  
37 that must be incurred by efficiently and economically operated State  
38 or county skilled nursing and intermediate care facilities.

39 o. "Comprehensive maternity or pediatric care provider" means any  
40 person or public or private health care facility that is a provider and  
41 that is approved by the commissioner to provide comprehensive  
42 maternity care or comprehensive pediatric care as defined in  
43 subsection b. (18) and (19) of section 6 of P.L.1968, c.413  
44 (C.30:4D-6).

45 p. "Poverty level" means the official poverty level based on family  
46 size established and adjusted under Section 673(2) of Subtitle B, the

1 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
2 s.9902(2)).

3 q. "Eligible alien" means one of the following:

4 (1) an alien present in the United States prior to August 22, 1996,  
5 who is:

6 (a) a lawful permanent resident;

7 (b) a refugee pursuant to section 207 of the federal "Immigration  
8 and Nationality Act" (8 U.S.C. s.1157);

9 (c) an asylee pursuant to section 208 of the federal "Immigration  
10 and Nationality Act" (8 U.S.C. s.1158);

11 (d) an alien who has had deportation withheld pursuant to section  
12 243(h) of the federal "Immigration and Nationality Act" (8 U.S.C.  
13 s.1253 (h));

14 (e) an alien who has been granted parole for less than one year by  
15 the federal Immigration and Naturalization Service pursuant to section  
16 212(d)(5) of the federal "Immigration and Nationality Act" (8 U.S.C.  
17 s.1182(d)(5));

18 (f) an alien granted conditional entry pursuant to section 203(a)(7)  
19 of the federal "Immigration and Nationality Act" (8 U.S.C.  
20 s.1153(a)(7)) in effect prior to April 1, 1980; or

21 (g) an alien who is honorably discharged from or on active duty in  
22 the United States armed forces and the alien's spouse and unmarried  
23 dependent child.

24 (2) An alien who entered the United States on or after August 22,  
25 1996, who is:

26 (a) an alien as described in paragraph (1)(b), (c), (d) or (g) of this  
27 subsection; or

28 (b) an alien as described in paragraph (1)(a), (e) or (f) of this  
29 subsection who entered the United States at least five years ago.

30 (3) A legal alien who is a victim of domestic violence in  
31 accordance with criteria specified for eligibility for public benefits as  
32 provided in Title V of the federal "Illegal Immigration Reform and  
33 Immigrant Responsibility Act of 1996" (8 U.S.C. s.1641).

34 (cf: P.L.1997, c.352, s.1)

35

36 8. Section 7 of P.L.1997, c.13 (C.44:10-40) is amended to read as  
37 follows:

38 7. a. Single adults and couples without dependent children shall  
39 not be eligible for medical assistance for inpatient or outpatient  
40 hospital care or long-term care under the program, except that medical  
41 assistance shall be provided for the following, in accordance with  
42 regulations adopted by the commissioner:

43 (1) inpatient hospitalization costs for a recipient of general public  
44 assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.) who is  
45 admitted to a special hospital licensed by the Department of Health  
46 and Senior Services which is not eligible to receive a charity care

1 subsidy from the Health Care Subsidy Fund established pursuant to  
2 P.L.1992, c.160 (C.26:2H-18.51 et al.) and to which payments were  
3 made prior to July 1, 1991 on behalf of patients receiving general  
4 public assistance;

5 (2) nursing home costs for a person residing in a non-Medicaid  
6 certified nursing facility prior to July 1, 1995, whose income is above  
7 the Medicaid institutional cap and who does not otherwise qualify for  
8 State-funded nursing home care as a medically needy person pursuant  
9 to P.L.1968, c.413 (C.30:4D-1 et seq.), to be paid for out of a  
10 separate account from the Medicaid program; which assistance shall  
11 continue until the person is no longer eligible for long-term care; and

12 (3) nursing home costs for an alien residing in a Medicaid certified  
13 nursing facility prior to the effective date of this act who is not  
14 Medicaid-eligible under Pub.L.104-193; which assistance shall  
15 continue until the person is no longer eligible for long-term care.

16 b. The provisions of this section shall not affect the eligibility of a  
17 single adult or a couple without dependent children for the New Jersey  
18 FamilyCare Health Coverage Program established pursuant to section  
19 4 of P.L. , c. (C. )(pending before the Legislature as this bill).

20 (cf: P.L.1997, c.13, s.7)

21

22 9. This act shall take effect immediately.

Title 30.  
Chapter 4J. (New)  
Family Care Health  
Coverage  
§§1-6  
C.30:4J-1 to  
30:4J-6

P.L. 2000, CHAPTER 71, *approved July 13, 2000*  
Assembly, No. 49 (*Second Reprint*)

1 **AN ACT** establishing the FamilyCare Health Coverage Program,  
2 supplementing Title 30 of the Revised Statutes and amending  
3 P.L.1968, c.413 and P.L.1997, c.13.

4

5 **BE IT ENACTED** *by the Senate and General Assembly of the State*  
6 *of New Jersey:*

7

8 1. (New section) This act shall be known and may be cited as the  
9 "FamilyCare Health Coverage Act."

10

11 2. (New section) The Legislature finds and declares that:

12 a. The most serious health problem facing over one million New  
13 Jersey residents is their lack of access to affordable health care  
14 coverage, and this lack of coverage forces too many families to go  
15 without needed preventive and other care until serious illness requires  
16 expensive hospital care;

17 b. Research has shown that affordable and accessible health care  
18 coverage for parents has a positive impact upon children, since, by  
19 having a connection to ongoing health coverage, these parents are  
20 more likely to ensure that their children get necessary immunizations  
21 and regular checkups from their primary care physicians;

22 c. Providing health care coverage for uninsured adults encourages  
23 continued work efforts, reduces dependence on welfare and other  
24 State-subsidized programs, and alleviates reliance on hospital charity  
25 care funding;

26 d. The FamilyCare Health Coverage Program established pursuant  
27 to this act builds on New Jersey's long-standing commitment to assure  
28 access to quality health care provided in an efficient and effective  
29 manner and at reasonable cost; and

30 e. It is appropriate that the FamilyCare Health Coverage Program  
31 utilize resources from the funds that the State receives under the  
32 Master Settlement Agreement between the State and tobacco product  
33 manufacturers, and other State resources, to establish the foundation  
34 for assuring health care coverage for low and moderate-income,

**EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.**

**Matter underlined thus is new matter.**

**Matter enclosed in superscript numerals has been adopted as follows:**

<sup>1</sup> Assembly AHL committee amendments adopted June 1, 2000.

<sup>2</sup> Assembly AAP committee amendments adopted June 8, 2000.

1 uninsured adults.

2

3 3. (New section) As used in this act:

4 "Commissioner" means the Commissioner of Human Services.

5 "Poverty level" means the official poverty level based on family size  
6 established and adjusted under Section 673(2) of Subtitle B, the  
7 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
8 s.9902(2)).

9 "Program" means the FamilyCare Health Coverage Program  
10 established pursuant to this act.

11 "Qualified applicant" means a person who: is a resident of this  
12 State; is a citizen of the United States, or <sup>1</sup>[an eligible alien as defined  
13 in section 3 of P.L.1968, c.413 (C.30:4D-3)] has been lawfully  
14 admitted <sup>2</sup>for permanent residence <sup>2</sup>into and remains lawfully present  
15 in the United States <sup>1</sup>; has no health insurance coverage; and is  
16 ineligible for the Medicaid program established pursuant to P.L.1968,  
17 c.413 (C.30:4D-1 et seq.) <sup>1</sup>and the Children's Health Care Coverage  
18 Program established pursuant to P.L.1997, c.272 (C.30:4I-1 et seq.) <sup>1</sup>.

19

20 4. (New section) a. The FamilyCare Health Coverage Program is  
21 established in the Department of Human Services. The purpose of the  
22 program shall be to provide subsidized private health insurance  
23 coverage, and other health care benefits as determined by the  
24 commissioner, within the limits of funds appropriated or otherwise  
25 made available for the program, to any qualified applicant who is: a  
26 parent or caretaker relative of a child whose gross family income does  
27 not exceed 200% of the poverty level, <sup>1</sup>a child whose gross family  
28 income does not exceed 350% of the poverty level. <sup>1</sup> or a single adult  
29 or couple without dependent children whose gross family income does  
30 not exceed 100% of the poverty level.

31 b. For the purposes of this program, the commissioner:

32 (1) shall require that a qualified applicant purchase coverage <sup>1</sup>[that  
33 is] ,if <sup>1</sup> available to the qualified applicant <sup>1</sup>, <sup>1</sup> through an employer-  
34 sponsored health insurance plan which is determined to be cost-  
35 effective and is approved by the commissioner, and shall provide  
36 assistance to the qualified applicant to purchase that coverage;

37 (2) shall by regulation establish standards for determining eligibility  
38 and other requirements for the program, including, but not limited to,  
39 restrictions on voluntary disenrollments from existing health insurance  
40 coverage;

41 (3) may by regulation establish plans of coverage or benefits to be  
42 covered under the program, except that the provisions of this act shall  
43 not apply to coverage for medications that are used exclusively to treat  
44 AIDS or HIV infection;

45 (4) may contract with one or more appropriate entities to assist in  
46 administering the program;

47 (5) may require premium contributions and copayments from

1 qualified applicants as determined by the commissioner; and

2 (6) shall take, or cause to be taken, any action necessary to secure  
3 for the State the maximum amount of federal financial participation  
4 available with respect to the program, subject to the constraints of  
5 fiscal responsibility and within the limits of available funding in any  
6 fiscal year.

7 c. The provisions of this section shall not be construed to require  
8 an employer to provide health insurance coverage for any employee or  
9 any employee's spouse or dependent child.

10 d. A qualified applicant who is a single adult or couple without  
11 dependent children shall be ineligible to receive health care services  
12 that are covered by the program from any other State-funded program  
13 for which the qualified applicant is eligible.

14

15 5. (New section) a. In order to provide persons in need of health  
16 care services with an efficient transition into the program, the  
17 commissioner, in consultation with the Commissioner of Health and  
18 Senior Services, may establish, for such period of time as the  
19 commissioner determines necessary, a process to provide for  
20 presumptive eligibility for the program in accordance with the  
21 provisions of this section:

22 (1) A person without health insurance coverage who presents for  
23 treatment at an acute care hospital or a federally qualified health center  
24 shall be deemed presumptively eligible for the program if a preliminary  
25 determination by hospital or health center staff indicates that the  
26 person meets the eligibility requirements of this act and the program  
27 eligibility standards established by regulation of the commissioner;

28 (2) During the period in which the person is presumptively eligible  
29 for the program, coverage shall be limited to inpatient and outpatient  
30 hospital and federally qualified health center services and prescription  
31 drug benefits designated by the commissioner;

32 (3) A person shall be limited to a single period of presumptive  
33 eligibility for the program. The presumptive eligibility period shall  
34 begin with the month in which presumptive eligibility is determined  
35 and expire at the end of the following month; except that an extension  
36 of the presumptive eligibility period may be authorized until the  
37 person's application for the program is approved or denied, subject to  
38 the person's cooperation with the application process during the  
39 presumptive eligibility period. The person's failure to provide such  
40 cooperation within a period of time determined by the commissioner  
41 shall result in a denial of the application; and

42 (4) A person without health insurance coverage who presents for  
43 treatment at an acute care hospital and is determined to not qualify for  
44 presumptive eligibility or for the program shall be evaluated for  
45 eligibility for charity care pursuant to P.L.1992, c.160 (C.26:2H-18.51  
46 et al.).

47 b. Notwithstanding the provisions of this act, or any rule or

1 regulation adopted pursuant thereto, to the contrary, the commissioner  
2 may:

3 (1) within the limits of funds appropriated or otherwise made  
4 available for the program, reallocate such funds in order to increase  
5 the amount available for covered health care services received by  
6 persons who are presumptively eligible for the program, for which  
7 purpose the commissioner shall cause a notice of such reallocation of  
8 funds to be published in the New Jersey Register; and

9 (2) terminate the presumptive eligibility process, upon the  
10 commissioner's finding that all monies appropriated for the program  
11 will be expended for covered health care services received by persons  
12 enrolled in the program, for which purpose the commissioner shall  
13 cause a notice of termination of the presumptive eligibility process to  
14 be published in the New Jersey Register.

15

16 6. (New section) The commissioner shall adopt rules and  
17 regulations pursuant to the "Administrative Procedure Act," P.L.1968,  
18 c.410 (C.52:14B-1 et seq.) to effectuate the purposes of this act;  
19 except that, notwithstanding any provision of P.L.1968, c.410 to the  
20 contrary, the commissioner may adopt, immediately upon filing with  
21 the Office of Administrative Law, such regulations as the  
22 commissioner deems necessary to implement the provisions of this act,  
23 which shall be effective for a period not to exceed six months and may  
24 thereafter be amended, adopted or readopted by the commissioner in  
25 accordance with the requirements of P.L.1968, c.410.

26

27 7. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read as  
28 follows:

29 3. Definitions. As used in this act, and unless the context  
30 otherwise requires:

31 a. "Applicant" means any person who has made application for  
32 purposes of becoming a "qualified applicant."

33 b. "Commissioner" means the Commissioner of Human Services.

34 c. "Department" means the Department of Human Services, which  
35 is herein designated as the single State agency to administer the  
36 provisions of this act.

37 d. "Director" means the Director of the Division of Medical  
38 Assistance and Health Services.

39 e. "Division" means the Division of Medical Assistance and Health  
40 Services.

41 f. "Medicaid" means the New Jersey Medical Assistance and Health  
42 Services Program.

43 g. "Medical assistance" means payments on behalf of recipients to  
44 providers for medical care and services authorized under this act.

45 h. "Provider" means any person, public or private institution,  
46 agency or business concern approved by the division lawfully

1 providing medical care, services, goods and supplies authorized under  
2 this act, holding, where applicable, a current valid license to provide  
3 such services or to dispense such goods or supplies.

4 i. "Qualified applicant" means a person who is a resident of this  
5 State, and either a citizen of the United States or an eligible alien, and  
6 is determined to need medical care and services as provided under this  
7 act, and who:

8 (1) Is a dependent child or parent or caretaker relative of a  
9 dependent child [and a recipient of benefits under the Work First New  
10 Jersey program established pursuant to P.L.1997, c.38 (C.44:10-55 et  
11 seq.)] who would be, except for resources, eligible for the aid to  
12 families with dependent children program under the State Plan for  
13 Title IV-A of the federal Social Security Act as of July 16, 1996;

14 (2) Is a recipient of Supplemental Security Income for the Aged,  
15 Blind and Disabled under Title XVI of the Social Security Act;

16 (3) Is an "ineligible spouse" of a recipient of Supplemental Security  
17 Income for the Aged, Blind and Disabled under Title XVI of the Social  
18 Security Act, as defined by the federal Social Security Administration;

19 (4) Would be eligible to receive Supplemental Security Income  
20 under Title XVI of the federal Social Security Act or, [using the  
21 resource standards of the Work First New Jersey program] without  
22 regard to resources, would be eligible for the aid to families with  
23 dependent children program under the State Plan for Title IV-A of the  
24 federal Social Security Act as of July 16, 1996, except for failure to  
25 meet an eligibility condition or requirement imposed under such State  
26 program which is prohibited under Title XIX of the federal Social  
27 Security Act such as a durational residency requirement, relative  
28 responsibility, consent to imposition of a lien;

29 (5) [Is a child between 18 and 21 years of age who, using the  
30 resource standards of the Work First New Jersey program, would be  
31 eligible for the aid to families with dependent children program under  
32 the State Plan for Title IV-A of the federal Social Security Act as of  
33 July 16, 1996, living in the family group except for lack of school  
34 attendance or pursuit of formalized vocational or technical training]  
35 (Deleted by amendment, P.L. , c. )(pending before the Legislature  
36 as this bill);

37 (6) Is an individual under 21 years of age who, [using the resource  
38 standards of the Work First New Jersey program] without regard to  
39 resources, would be, except for dependent child requirements, eligible  
40 for the aid to families with dependent children program under the State  
41 Plan for Title IV-A of the federal Social Security Act as of July 16,  
42 1996, or groups of such individuals, including but not limited to,  
43 children in foster placement under supervision of the Division of  
44 Youth and Family Services whose maintenance is being paid in whole  
45 or in part from public funds, children placed in a foster home or  
46 institution by a private adoption agency in New Jersey or children in



1 intermediate care facilities, including developmental centers for the  
2 developmentally disabled, or in psychiatric hospitals;

3 (7) [Using the resource standards of the Work First New Jersey  
4 program, would] Would be eligible for the [aid to families with  
5 dependent children program under the State Plan for Title IV-A of the  
6 federal Social Security Act in effect as of July 16, 1996 or the]  
7 Supplemental Security Income program, but is not receiving such  
8 assistance and applies for medical assistance only;

9 (8) Is determined to be medically needy and meets all the eligibility  
10 requirements described below:

11 (a) The following individuals are eligible for services, if they are  
12 determined to be medically needy:

13 (i) Pregnant women;

14 (ii) Dependent children under the age of 21;

15 (iii) Individuals who are 65 years of age and older; and

16 (iv) Individuals who are blind or disabled pursuant to either  
17 42 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.

18 (b) The following income standard shall be used to determine  
19 medically needy eligibility:

20 (i) For one person and two person households, the income standard  
21 shall be the maximum allowable under federal law, but shall not exceed  
22 133 1/3% of the State's payment level to two person households under  
23 the aid to families with dependent children program under the State  
24 Plan for Title IV-A of the federal Social Security Act in effect as of  
25 July 16, 1996; and

26 (ii) For households of three or more persons, the income standard  
27 shall be set at 133 1/3% of the State's payment level to similar size  
28 households under the aid to families with dependent children program  
29 under the State Plan for Title IV-A of the federal Social Security Act  
30 in effect as of July 16, 1996.

31 (c) The following resource standard shall be used to determine  
32 medically needy eligibility:

33 (i) For one person households, the resource standard shall be 200%  
34 of the resource standard for recipients of Supplemental Security  
35 Income pursuant to 42 U.S.C.s.1382(1)(B);

36 (ii) For two person households, the resource standard shall be  
37 200% of the resource standard for recipients of Supplemental Security  
38 Income pursuant to 42 U.S.C.s.1382(2)(B);

39 (iii) For households of three or more persons, the resource  
40 standard in subparagraph (c)(ii) above shall be increased by \$100.00  
41 for each additional person; and

42 (iv) The resource standards established in (i), (ii), and (iii) are  
43 subject to federal approval and the resource standard may be lower if  
44 required by the federal Department of Health and Human Services.

45 (d) Individuals whose income exceeds those established in  
46 subparagraph (b) of paragraph (8) of this subsection may become

1 medically needy by incurring medical expenses as defined in 42  
2 C.F.R.435.831(c) which will reduce their income to the applicable  
3 medically needy income established in subparagraph (b) of paragraph  
4 (8) of this subsection.

5 (e) A six-month period shall be used to determine whether an  
6 individual is medically needy.

7 (f) Eligibility determinations for the medically needy program shall  
8 be administered as follows:

9 (i) County welfare agencies and other entities designated by the  
10 commissioner are responsible for determining and certifying the  
11 eligibility of pregnant women and dependent children. The division  
12 shall reimburse county welfare agencies for 100% of the reasonable  
13 costs of administration which are not reimbursed by the federal  
14 government for the first 12 months of this program's operation.  
15 Thereafter, 75% of the administrative costs incurred by county welfare  
16 agencies which are not reimbursed by the federal government shall be  
17 reimbursed by the division;

18 (ii) The division is responsible for certifying the eligibility of  
19 individuals who are 65 years of age and older and individuals who are  
20 blind or disabled. The division may enter into contracts with county  
21 welfare agencies to determine certain aspects of eligibility. In such  
22 instances the division shall provide county welfare agencies with all  
23 information the division may have available on the individual.

24 The division shall notify all eligible recipients of the Pharmaceutical  
25 Assistance to the Aged and Disabled program, P.L.1975, c.194  
26 (C.30:4D-20 et seq.) on an annual basis of the medically needy  
27 program and the program's general requirements. The division shall  
28 take all reasonable administrative actions to ensure that  
29 Pharmaceutical Assistance to the Aged and Disabled recipients, who  
30 notify the division that they may be eligible for the program, have their  
31 applications processed expeditiously, at times and locations convenient  
32 to the recipients; and

33 (iii) The division is responsible for certifying incurred medical  
34 expenses for all eligible persons who attempt to qualify for the  
35 program pursuant to subparagraph (d) of paragraph (8) of this  
36 subsection;

37 (9) (a) Is a child who is at least one year of age and under 19 years  
38 of age and, if older than six years of age but under 19 years of age, is  
39 uninsured; and

40 (b) Is a member of a family whose income does not exceed 133%  
41 of the poverty level and who meets the federal Medicaid eligibility  
42 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
43 s.1396a);

44 (10) Is a pregnant woman who is determined by a provider to be  
45 presumptively eligible for medical assistance based on criteria  
46 established by the commissioner, pursuant to section 9407 of

1 Pub.L.99-509 (42 U.S.C. s.1396a(a));

2 (11) Is an individual 65 years of age and older, or an individual  
3 who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42  
4 U.S.C. s.1382c), whose income does not exceed 100% of the poverty  
5 level, adjusted for family size, and whose resources do not exceed  
6 100% of the resource standard used to determine medically needy  
7 eligibility pursuant to paragraph (8) of this subsection;

8 (12) Is a qualified disabled and working individual pursuant to  
9 section 6408 of Pub.L.101-239 (42 U.S.C. s.1396d) whose income  
10 does not exceed 200% of the poverty level and whose resources do  
11 not exceed 200% of the resource standard used to determine eligibility  
12 under the Supplemental Security Income Program, P.L.1973, c.256  
13 (C.44:7-85 et seq.);

14 (13) Is a pregnant woman or is a child who is under one year of  
15 age and is a member of a family whose income does not exceed 185%  
16 of the poverty level and who meets the federal Medicaid eligibility  
17 requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C.  
18 s.1396a), except that a pregnant woman who is determined to be a  
19 qualified applicant shall, notwithstanding any change in the income of  
20 the family of which she is a member, continue to be deemed a qualified  
21 applicant until the end of the 60-day period beginning on the last day  
22 of her pregnancy; [or]

23 (14) (Deleted by amendment, P.L.1997, c.272).

24 (15) (a) Is a specified low-income Medicare beneficiary pursuant  
25 to 42 U.S.C. s.1396a(a)10(E)iii whose resources beginning January 1,  
26 1993 do not exceed 200% of the resource standard used to determine  
27 eligibility under the Supplemental Security Income program, P.L.1973,  
28 c.256 (C.44:7-85 et seq.) and whose income beginning January 1,  
29 1993 does not exceed 110% of the poverty level, and beginning  
30 January 1, 1995 does not exceed 120% of the poverty level<sup>1</sup>;

31 (16) Subject to federal approval under Title XIX of the federal  
32 Social Security Act, is a dependent child, parent or specified caretaker  
33 relative of a child who is a qualified applicant, who would be eligible,  
34 without regard to resources, for the aid to families with dependent  
35 children program under the State Plan for Title IV-A of the federal  
36 Social Security Act as of July 16, 1996, except for the income  
37 eligibility requirements of that program, and whose family earned  
38 income does not exceed 133% of the poverty level plus such earned  
39 income disregards as shall be determined according to a methodology  
40 to be established by regulation of the commissioner; or

41 (17) Is an individual from 18 through 20 years of age who is not  
42 a dependent child and would be eligible for medical assistance  
43 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
44 income or resources, who, on the individual's 18th birthday was in  
45 foster care under the care and custody of the Division of Youth and  
46 Family Services and whose maintenance was being paid in whole or in

1 part from public funds]<sup>1</sup>.

2 (b) An individual who has, within 36 months, or within 60 months  
3 in the case of funds transferred into a trust, of applying to be a  
4 qualified applicant for Medicaid services in a nursing facility or a  
5 medical institution, or for home or community-based services under  
6 section 1915(c) of the federal Social Security Act (42 U.S.C.  
7 s.1396n(c)), disposed of resources or income for less than fair market  
8 value shall be ineligible for assistance for nursing facility services, an  
9 equivalent level of services in a medical institution, or home or  
10 community-based services under section 1915(c) of the federal Social  
11 Security Act (42 U.S.C. s.1396n(c)). The period of the ineligibility  
12 shall be the number of months resulting from dividing the  
13 uncompensated value of the transferred resources or income by the  
14 average monthly private payment rate for nursing facility services in  
15 the State as determined annually by the commissioner. In the case of  
16 multiple resource or income transfers, the resulting penalty periods  
17 shall be imposed sequentially. Application of this requirement shall be  
18 governed by 42 U.S.C. s.1396p(c). In accordance with federal law,  
19 this provision is effective for all transfers of resources or income made  
20 on or after August 11, 1993. Notwithstanding the provisions of this  
21 subsection to the contrary, the State eligibility requirements  
22 concerning resource or income transfers shall not be more restrictive  
23 than those enacted pursuant to 42 U.S.C. s.1396p(c).

24 (c) An individual seeking nursing facility services or home or  
25 community-based services and who has a community spouse shall be  
26 required to expend those resources which are not protected for the  
27 needs of the community spouse in accordance with section 1924(c) of  
28 the federal Social Security Act (42 U.S.C. s.1396r-5(c)) on the costs  
29 of long-term care, burial arrangements, and any other expense deemed  
30 appropriate and authorized by the commissioner. An individual shall  
31 be ineligible for Medicaid services in a nursing facility or for home or  
32 community-based services under section 1915(c) of the federal Social  
33 Security Act (42 U.S.C. s.1396n(c)) if the individual expends funds in  
34 violation of this subparagraph. The period of ineligibility shall be the  
35 number of months resulting from dividing the uncompensated value of  
36 transferred resources and income by the average monthly private  
37 payment rate for nursing facility services in the State as determined by  
38 the commissioner. The period of ineligibility shall begin with the  
39 month that the individual would otherwise be eligible for Medicaid  
40 coverage for nursing facility services or home or community-based  
41 services.

42 This subparagraph shall be operative only if all necessary approvals  
43 are received from the federal government including, but not limited to,  
44 approval of necessary State plan amendments and approval of any  
45 waivers.

46 <sup>1</sup>(16) Subject to federal approval under Title XIX of the federal

1 Social Security Act, is a dependent child, parent or specified caretaker  
2 relative of a child who is a qualified applicant, who would be eligible,  
3 without regard to resources, for the aid to families with dependent  
4 children program under the State Plan for Title IV-A of the federal  
5 Social Security Act as of July 16, 1996, except for the income  
6 eligibility requirements of that program, and whose family earned  
7 income does not exceed 133% of the poverty level plus such earned  
8 income disregards as shall be determined according to a methodology  
9 to be established by regulation of the commissioner; or

10 (17) Is an individual from 18 through 20 years of age who is not  
11 a dependent child and would be eligible for medical assistance  
12 pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to  
13 income or resources, who, on the individual's 18th birthday was in  
14 foster care under the care and custody of the Division of Youth and  
15 Family Services and whose maintenance was being paid in whole or in  
16 part from public funds.<sup>1</sup>

17 j. "Recipient" means any qualified applicant receiving benefits  
18 under this act.

19 k. "Resident" means a person who is living in the State voluntarily  
20 with the intention of making his home here and not for a temporary  
21 purpose. Temporary absences from the State, with subsequent returns  
22 to the State or intent to return when the purposes of the absences have  
23 been accomplished, do not interrupt continuity of residence.

24 l. "State Medicaid Commission" means the Governor, the  
25 Commissioner of Human Services, the President of the Senate and the  
26 Speaker of the General Assembly, hereby constituted a commission to  
27 approve and direct the means and method for the payment of claims  
28 pursuant to this act.

29 m. "Third party" means any person, institution, corporation,  
30 insurance company, group health plan as defined in section 607(1) of  
31 the federal "Employee Retirement and Income Security Act of 1974,"  
32 29 U.S.C. s.1167(1), service benefit plan, health maintenance  
33 organization, or other prepaid health plan, or public, private or  
34 governmental entity who is or may be liable in contract, tort, or  
35 otherwise by law or equity to pay all or part of the medical cost of  
36 injury, disease or disability of an applicant for or recipient of medical  
37 assistance payable under this act.

38 n. "Governmental peer grouping system" means a separate class of  
39 skilled nursing and intermediate care facilities administered by the  
40 State or county governments, established for the purpose of screening  
41 their reported costs and setting reimbursement rates under the  
42 Medicaid program that are reasonable and adequate to meet the costs  
43 that must be incurred by efficiently and economically operated State  
44 or county skilled nursing and intermediate care facilities.

45 o. "Comprehensive maternity or pediatric care provider" means any  
46 person or public or private health care facility that is a provider and

1 that is approved by the commissioner to provide comprehensive  
2 maternity care or comprehensive pediatric care as defined in  
3 subsection b. (18) and (19) of section 6 of P.L.1968, c.413  
4 (C.30:4D-6).

5 p. "Poverty level" means the official poverty level based on family  
6 size established and adjusted under Section 673(2) of Subtitle B, the  
7 "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C.  
8 s.9902(2)).

9 q. "Eligible alien" means one of the following:

10 (1) an alien present in the United States prior to August 22, 1996,  
11 who is:

12 (a) a lawful permanent resident;

13 (b) a refugee pursuant to section 207 of the federal "Immigration  
14 and Nationality Act" (8 U.S.C. s.1157);

15 (c) an asylee pursuant to section 208 of the federal "Immigration  
16 and Nationality Act" (8 U.S.C. s.1158);

17 (d) an alien who has had deportation withheld pursuant to section  
18 243(h) of the federal "Immigration and Nationality Act" (8 U.S.C.  
19 s.1253 (h));

20 (e) an alien who has been granted parole for less than one year by  
21 the federal Immigration and Naturalization Service pursuant to section  
22 212(d)(5) of the federal "Immigration and Nationality Act" (8 U.S.C.  
23 s.1182(d)(5));

24 (f) an alien granted conditional entry pursuant to section 203(a)(7)  
25 of the federal "Immigration and Nationality Act" (8 U.S.C.  
26 s.1153(a)(7)) in effect prior to April 1, 1980; or

27 (g) an alien who is honorably discharged from or on active duty in  
28 the United States armed forces and the alien's spouse and unmarried  
29 dependent child.

30 (2) An alien who entered the United States on or after August 22,  
31 1996, who is:

32 (a) an alien as described in paragraph (1)(b), (c), (d) or (g) of this  
33 subsection; or

34 (b) an alien as described in paragraph (1)(a), (e) or (f) of this  
35 subsection who entered the United States at least five years ago.

36 (3) A legal alien who is a victim of domestic violence in  
37 accordance with criteria specified for eligibility for public benefits as  
38 provided in Title V of the federal "Illegal Immigration Reform and  
39 Immigrant Responsibility Act of 1996" (8 U.S.C. s.1641).

40 (cf: P.L.1997, c.352, s.1)

41

42 8. Section 7 of P.L.1997, c.13 (C.44:10-40) is amended to read as  
43 follows:

44 7. a. Single adults and couples without dependent children shall  
45 not be eligible for medical assistance for inpatient or outpatient  
46 hospital care or long-term care under the program, except that medical

1 assistance shall be provided for the following, in accordance with  
2 regulations adopted by the commissioner:

3 (1) inpatient hospitalization costs for a recipient of general public  
4 assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.) who is  
5 admitted to a special hospital licensed by the Department of Health  
6 and Senior Services which is not eligible to receive a charity care  
7 subsidy from the Health Care Subsidy Fund established pursuant to  
8 P.L.1992, c.160 (C.26:2H-18.51 et al.) and to which payments were  
9 made prior to July 1, 1991 on behalf of patients receiving general  
10 public assistance;

11 (2) nursing home costs for a person residing in a non-Medicaid  
12 certified nursing facility prior to July 1, 1995, whose income is above  
13 the Medicaid institutional cap and who does not otherwise qualify for  
14 State-funded nursing home care as a medically needy person pursuant  
15 to P.L.1968, c.413 (C.30:4D-1 et seq.), to be paid for out of a  
16 separate account from the Medicaid program; which assistance shall  
17 continue until the person is no longer eligible for long-term care; and

18 (3) nursing home costs for an alien residing in a Medicaid certified  
19 nursing facility prior to the effective date of this act who is not  
20 Medicaid-eligible under Pub.L.104-193; which assistance shall  
21 continue until the person is no longer eligible for long-term care.

22 b. The provisions of this section shall not affect the eligibility of a  
23 single adult or a couple without dependent children for the New Jersey  
24 FamilyCare Health Coverage Program established pursuant to section  
25 4 of P.L. , c. (C. )(pending before the Legislature as this bill).

26 (cf: P.L.1997, c.13, s.7)

27

28 9. This act shall take effect immediately.

29

30

31

32

33 "FamilyCare Health Coverage Act."

## CHAPTER 71

AN ACT establishing the FamilyCare Health Coverage Program, supplementing Title 30 of the Revised Statutes and amending P.L.1968, c.413 and P.L.1997, c.13.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

C.30:4J-1 Short title.

1. This act shall be known and may be cited as the "FamilyCare Health Coverage Act."

C.30:4J-2 Findings, declarations regarding FamilyCare Health Coverage Program.

2. The Legislature finds and declares that:

- a. The most serious health problem facing over one million New Jersey residents is their lack of access to affordable health care coverage, and this lack of coverage forces too many families to go without needed preventive and other care until serious illness requires expensive hospital care;

- b. Research has shown that affordable and accessible health care coverage for parents has a positive impact upon children, since, by having a connection to ongoing health coverage, these parents are more likely to ensure that their children get necessary immunizations and regular checkups from their primary care physicians;

- c. Providing health care coverage for uninsured adults encourages continued work efforts, reduces dependence on welfare and other State-subsidized programs, and alleviates reliance on hospital charity care funding;

- d. The FamilyCare Health Coverage Program established pursuant to this act builds on New Jersey's long-standing commitment to assure access to quality health care provided in an efficient and effective manner and at reasonable cost; and

- e. It is appropriate that the FamilyCare Health Coverage Program utilize resources from the funds that the State receives under the Master Settlement Agreement between the State and tobacco product manufacturers, and other State resources, to establish the foundation for assuring health care coverage for low and moderate-income, uninsured adults.

C.30:4J-3 Definitions regarding the FamilyCare Health Coverage Program.

3. As used in this act:

"Commissioner" means the Commissioner of Human Services.

"Poverty level" means the official poverty level based on family size established and adjusted under Section 673(2) of Subtitle B, the "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C. s.9902(2)).

"Program" means the FamilyCare Health Coverage Program established pursuant to this act.

"Qualified applicant" means a person who: is a resident of this State; is a citizen of the United States, or has been lawfully admitted for permanent residence into and remains lawfully present in the United States; has no health insurance coverage; and is ineligible for the Medicaid program established pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.) and the Children's Health Care Coverage Program established pursuant to P.L.1997, c.272 (C.30:4I-1 et seq.).

C.30:4J-4 The FamilyCare Health Coverage Program.

4. a. The FamilyCare Health Coverage Program is established in the Department of Human Services. The purpose of the program shall be to provide subsidized private health insurance coverage, and other health care benefits as determined by the commissioner, within the limits of funds appropriated or otherwise made available for the program, to any qualified applicant who is: a parent or caretaker relative of a child whose gross family income does not exceed 200% of the poverty level, a child whose gross family income does not exceed 350% of the poverty level, or a single adult or couple without dependent children whose gross family income does not exceed 100% of the poverty level.

- b. For the purposes of this program, the commissioner:

- (1) shall require that a qualified applicant purchase coverage, if available to the qualified applicant, through an employer-sponsored health insurance plan which is determined to be cost-effective and is approved by the commissioner, and shall provide assistance to the qualified applicant to purchase that coverage;

- (2) shall by regulation establish standards for determining eligibility and other requirements



for the program, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage;

(3) may by regulation establish plans of coverage or benefits to be covered under the program, except that the provisions of this act shall not apply to coverage for medications that are used exclusively to treat AIDS or HIV infection;

(4) may contract with one or more appropriate entities to assist in administering the program;

(5) may require premium contributions and copayments from qualified applicants as determined by the commissioner; and

(6) shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year.

c. The provisions of this section shall not be construed to require an employer to provide health insurance coverage for any employee or any employee's spouse or dependent child.

d. A qualified applicant who is a single adult or couple without dependent children shall be ineligible to receive health care services that are covered by the program from any other State-funded program for which the qualified applicant is eligible.

#### C.30:4J-5 Process to provide presumptive eligibility.

5. a. In order to provide persons in need of health care services with an efficient transition into the program, the commissioner, in consultation with the Commissioner of Health and Senior Services, may establish, for such period of time as the commissioner determines necessary, a process to provide for presumptive eligibility for the program in accordance with the provisions of this section:

(1) A person without health insurance coverage who presents for treatment at an acute care hospital or a federally qualified health center shall be deemed presumptively eligible for the program if a preliminary determination by hospital or health center staff indicates that the person meets the eligibility requirements of this act and the program eligibility standards established by regulation of the commissioner;

(2) During the period in which the person is presumptively eligible for the program, coverage shall be limited to inpatient and outpatient hospital and federally qualified health center services and prescription drug benefits designated by the commissioner;

(3) A person shall be limited to a single period of presumptive eligibility for the program. The presumptive eligibility period shall begin with the month in which presumptive eligibility is determined and expire at the end of the following month; except that an extension of the presumptive eligibility period may be authorized until the person's application for the program is approved or denied, subject to the person's cooperation with the application process during the presumptive eligibility period. The person's failure to provide such cooperation within a period of time determined by the commissioner shall result in a denial of the application; and

(4) A person without health insurance coverage who presents for treatment at an acute care hospital and is determined to not qualify for presumptive eligibility or for the program shall be evaluated for eligibility for charity care pursuant to P.L.1992, c.160 (C.26:2H-18.51 et al.).

b. Notwithstanding the provisions of this act, or any rule or regulation adopted pursuant thereto, to the contrary, the commissioner may:

(1) within the limits of funds appropriated or otherwise made available for the program, reallocate such funds in order to increase the amount available for covered health care services received by persons who are presumptively eligible for the program, for which purpose the commissioner shall cause a notice of such reallocation of funds to be published in the New Jersey Register; and

(2) terminate the presumptive eligibility process, upon the commissioner's finding that all monies appropriated for the program will be expended for covered health care services received by persons enrolled in the program, for which purpose the commissioner shall cause a notice of termination of the presumptive eligibility process to be published in the New Jersey Register.

#### C.30:4J-6 Rules, regulations.

6. The commissioner shall adopt rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to effectuate the purposes of this act;

except that, notwithstanding any provision of P.L.1968, c.410 to the contrary, the commissioner may adopt, immediately upon filing with the Office of Administrative Law, such regulations as the commissioner deems necessary to implement the provisions of this act, which shall be effective for a period not to exceed six months and may thereafter be amended, adopted or readopted by the commissioner in accordance with the requirements of P.L.1968, c.410.

7. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read as follows:

C.30:4D-3 Definitions.

3. Definitions. As used in this act, and unless the context otherwise requires:

a. "Applicant" means any person who has made application for purposes of becoming a "qualified applicant."

b. "Commissioner" means the Commissioner of Human Services.

c. "Department" means the Department of Human Services, which is herein designated as the single State agency to administer the provisions of this act.

d. "Director" means the Director of the Division of Medical Assistance and Health Services.

e. "Division" means the Division of Medical Assistance and Health Services.

f. "Medicaid" means the New Jersey Medical Assistance and Health Services Program.

g. "Medical assistance" means payments on behalf of recipients to providers for medical care and services authorized under this act.

h. "Provider" means any person, public or private institution, agency or business concern approved by the division lawfully providing medical care, services, goods and supplies authorized under this act, holding, where applicable, a current valid license to provide such services or to dispense such goods or supplies.

i. "Qualified applicant" means a person who is a resident of this State, and either a citizen of the United States or an eligible alien, and is determined to need medical care and services as provided under this act, and who:

(1) Is a dependent child or parent or caretaker relative of a dependent child who would be, except for resources, eligible for the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act as of July 16, 1996;

(2) Is a recipient of Supplemental Security Income for the Aged, Blind and Disabled under Title XVI of the Social Security Act;

(3) Is an "ineligible spouse" of a recipient of Supplemental Security Income for the Aged, Blind and Disabled under Title XVI of the Social Security Act, as defined by the federal Social Security Administration;

(4) Would be eligible to receive Supplemental Security Income under Title XVI of the federal Social Security Act or, without regard to resources, would be eligible for the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act as of July 16, 1996, except for failure to meet an eligibility condition or requirement imposed under such State program which is prohibited under Title XIX of the federal Social Security Act such as a durational residency requirement, relative responsibility, consent to imposition of a lien;

(5) (Deleted by amendment, P.L.2000, c.71);

(6) Is an individual under 21 years of age who, without regard to resources, would be, except for dependent child requirements, eligible for the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act as of July 16, 1996, or groups of such individuals, including but not limited to, children in foster placement under supervision of the Division of Youth and Family Services whose maintenance is being paid in whole or in part from public funds, children placed in a foster home or institution by a private adoption agency in New Jersey or children in intermediate care facilities, including developmental centers for the developmentally disabled, or in psychiatric hospitals;

(7) Would be eligible for the Supplemental Security Income program, but is not receiving such assistance and applies for medical assistance only;

(8) Is determined to be medically needy and meets all the eligibility requirements described below:

(a) The following individuals are eligible for services, if they are determined to be medically

needy:

- (i) Pregnant women;
- (ii) Dependent children under the age of 21;
- (iii) Individuals who are 65 years of age and older; and
- (iv) Individuals who are blind or disabled pursuant to either 42 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.

(b) The following income standard shall be used to determine medically needy eligibility:

(i) For one person and two person households, the income standard shall be the maximum allowable under federal law, but shall not exceed 133 1/3% of the State's payment level to two person households under the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act in effect as of July 16, 1996; and

(ii) For households of three or more persons, the income standard shall be set at 133 1/3% of the State's payment level to similar size households under the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act in effect as of July 16, 1996.

(c) The following resource standard shall be used to determine medically needy eligibility:

(i) For one person households, the resource standard shall be 200% of the resource standard for recipients of Supplemental Security Income pursuant to 42 U.S.C.s.1382(1)(B);

(ii) For two person households, the resource standard shall be 200% of the resource standard for recipients of Supplemental Security Income pursuant to 42 U.S.C.s.1382(2)(B);

(iii) For households of three or more persons, the resource standard in subparagraph (c)(ii) above shall be increased by \$100.00 for each additional person; and

(iv) The resource standards established in (i), (ii), and (iii) are subject to federal approval and the resource standard may be lower if required by the federal Department of Health and Human Services.

(d) Individuals whose income exceeds those established in subparagraph (b) of paragraph (8) of this subsection may become medically needy by incurring medical expenses as defined in 42 C.F.R.435.831(c) which will reduce their income to the applicable medically needy income established in subparagraph (b) of paragraph (8) of this subsection.

(e) A six-month period shall be used to determine whether an individual is medically needy.

(f) Eligibility determinations for the medically needy program shall be administered as follows:

(i) County welfare agencies and other entities designated by the commissioner are responsible for determining and certifying the eligibility of pregnant women and dependent children. The division shall reimburse county welfare agencies for 100% of the reasonable costs of administration which are not reimbursed by the federal government for the first 12 months of this program's operation. Thereafter, 75% of the administrative costs incurred by county welfare agencies which are not reimbursed by the federal government shall be reimbursed by the division;

(ii) The division is responsible for certifying the eligibility of individuals who are 65 years of age and older and individuals who are blind or disabled. The division may enter into contracts with county welfare agencies to determine certain aspects of eligibility. In such instances the division shall provide county welfare agencies with all information the division may have available on the individual.

The division shall notify all eligible recipients of the Pharmaceutical Assistance to the Aged and Disabled program, P.L.1975, c.194 (C.30:4D-20 et seq.) on an annual basis of the medically needy program and the program's general requirements. The division shall take all reasonable administrative actions to ensure that Pharmaceutical Assistance to the Aged and Disabled recipients, who notify the division that they may be eligible for the program, have their applications processed expeditiously, at times and locations convenient to the recipients; and

(iii) The division is responsible for certifying incurred medical expenses for all eligible persons who attempt to qualify for the program pursuant to subparagraph (d) of paragraph (8) of this subsection;

(9) (a) Is a child who is at least one year of age and under 19 years of age and, if older than six years of age but under 19 years of age, is uninsured; and

(b) Is a member of a family whose income does not exceed 133% of the poverty level and

who meets the federal Medicaid eligibility requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C. s.1396a);

(10) Is a pregnant woman who is determined by a provider to be presumptively eligible for medical assistance based on criteria established by the commissioner, pursuant to section 9407 of Pub.L.99-509 (42 U.S.C. s.1396a(a));

(11) Is an individual 65 years of age and older, or an individual who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42 U.S.C. s.1382c), whose income does not exceed 100% of the poverty level, adjusted for family size, and whose resources do not exceed 100% of the resource standard used to determine medically needy eligibility pursuant to paragraph (8) of this subsection;

(12) Is a qualified disabled and working individual pursuant to section 6408 of Pub.L.101-239 (42 U.S.C. s.1396d) whose income does not exceed 200% of the poverty level and whose resources do not exceed 200% of the resource standard used to determine eligibility under the Supplemental Security Income Program, P.L.1973, c.256 (C.44:7-85 et seq.);

(13) Is a pregnant woman or is a child who is under one year of age and is a member of a family whose income does not exceed 185% of the poverty level and who meets the federal Medicaid eligibility requirements set forth in section 9401 of Pub.L.99-509 (42 U.S.C. s.1396a), except that a pregnant woman who is determined to be a qualified applicant shall, notwithstanding any change in the income of the family of which she is a member, continue to be deemed a qualified applicant until the end of the 60-day period beginning on the last day of her pregnancy;

(14) (Deleted by amendment, P.L.1997, c.272).

(15) (a) Is a specified low-income Medicare beneficiary pursuant to 42 U.S.C. s.1396a(a)10(E)iii whose resources beginning January 1, 1993 do not exceed 200% of the resource standard used to determine eligibility under the Supplemental Security Income program, P.L.1973, c.256 (C.44:7-85 et seq.) and whose income beginning January 1, 1993 does not exceed 110% of the poverty level, and beginning January 1, 1995 does not exceed 120% of the poverty level.

(b) An individual who has, within 36 months, or within 60 months in the case of funds transferred into a trust, of applying to be a qualified applicant for Medicaid services in a nursing facility or a medical institution, or for home or community-based services under section 1915(c) of the federal Social Security Act (42 U.S.C. s.1396n(c)), disposed of resources or income for less than fair market value shall be ineligible for assistance for nursing facility services, an equivalent level of services in a medical institution, or home or community-based services under section 1915(c) of the federal Social Security Act (42 U.S.C. s.1396n(c)). The period of the ineligibility shall be the number of months resulting from dividing the uncompensated value of the transferred resources or income by the average monthly private payment rate for nursing facility services in the State as determined annually by the commissioner. In the case of multiple resource or income transfers, the resulting penalty periods shall be imposed sequentially. Application of this requirement shall be governed by 42 U.S.C. s.1396p(c). In accordance with federal law, this provision is effective for all transfers of resources or income made on or after August 11, 1993. Notwithstanding the provisions of this subsection to the contrary, the State eligibility requirements concerning resource or income transfers shall not be more restrictive than those enacted pursuant to 42 U.S.C. s.1396p(c).

(c) An individual seeking nursing facility services or home or community-based services and who has a community spouse shall be required to expend those resources which are not protected for the needs of the community spouse in accordance with section 1924(c) of the federal Social Security Act (42 U.S.C. s.1396r-5(c)) on the costs of long-term care, burial arrangements, and any other expense deemed appropriate and authorized by the commissioner. An individual shall be ineligible for Medicaid services in a nursing facility or for home or community-based services under section 1915(c) of the federal Social Security Act (42 U.S.C. s.1396n(c)) if the individual expends funds in violation of this subparagraph. The period of ineligibility shall be the number of months resulting from dividing the uncompensated value of transferred resources and income by the average monthly private payment rate for nursing facility services in the State as determined by the commissioner. The period of ineligibility shall begin

with the month that the individual would otherwise be eligible for Medicaid coverage for nursing facility services or home or community-based services.

This subparagraph shall be operative only if all necessary approvals are received from the federal government including, but not limited to, approval of necessary State plan amendments and approval of any waivers.

(16) Subject to federal approval under Title XIX of the federal Social Security Act, is a dependent child, parent or specified caretaker relative of a child who is a qualified applicant, who would be eligible, without regard to resources, for the aid to families with dependent children program under the State Plan for Title IV-A of the federal Social Security Act as of July 16, 1996, except for the income eligibility requirements of that program, and whose family earned income does not exceed 133% of the poverty level plus such earned income disregards as shall be determined according to a methodology to be established by regulation of the commissioner; or

(17) Is an individual from 18 through 20 years of age who is not a dependent child and would be eligible for medical assistance pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), without regard to income or resources, who, on the individual's 18th birthday was in foster care under the care and custody of the Division of Youth and Family Services and whose maintenance was being paid in whole or in part from public funds. j. "Recipient" means any qualified applicant receiving benefits under this act.

k. "Resident" means a person who is living in the State voluntarily with the intention of making his home here and not for a temporary purpose. Temporary absences from the State, with subsequent returns to the State or intent to return when the purposes of the absences have been accomplished, do not interrupt continuity of residence.

l. "State Medicaid Commission" means the Governor, the Commissioner of Human Services, the President of the Senate and the Speaker of the General Assembly, hereby constituted a commission to approve and direct the means and method for the payment of claims pursuant to this act.

m. "Third party" means any person, institution, corporation, insurance company, group health plan as defined in section 607(1) of the federal "Employee Retirement and Income Security Act of 1974," 29 U.S.C. s.1167(1), service benefit plan, health maintenance organization, or other prepaid health plan, or public, private or governmental entity who is or may be liable in contract, tort, or otherwise by law or equity to pay all or part of the medical cost of injury, disease or disability of an applicant for or recipient of medical assistance payable under this act.

n. "Governmental peer grouping system" means a separate class of skilled nursing and intermediate care facilities administered by the State or county governments, established for the purpose of screening their reported costs and setting reimbursement rates under the Medicaid program that are reasonable and adequate to meet the costs that must be incurred by efficiently and economically operated State or county skilled nursing and intermediate care facilities.

o. "Comprehensive maternity or pediatric care provider" means any person or public or private health care facility that is a provider and that is approved by the commissioner to provide comprehensive maternity care or comprehensive pediatric care as defined in subsection b. (18) and (19) of section 6 of P.L.1968, c.413 (C.30:4D-6).

p. "Poverty level" means the official poverty level based on family size established and adjusted under Section 673(2) of Subtitle B, the "Community Services Block Grant Act," of Pub.L.97-35 (42 U.S.C. s.9902(2)).

q. "Eligible alien" means one of the following:

(1) an alien present in the United States prior to August 22, 1996, who is:

(a) a lawful permanent resident;

(b) a refugee pursuant to section 207 of the federal "Immigration and Nationality Act" (8 U.S.C. s.1157);

(c) an asylee pursuant to section 208 of the federal "Immigration and Nationality Act" (8 U.S.C. s.1158);

(d) an alien who has had deportation withheld pursuant to section 243(h) of the federal "Immigration and Nationality Act" (8 U.S.C. s.1253 (h));

(e) an alien who has been granted parole for less than one year by the federal Immigration and Naturalization Service pursuant to section 212(d)(5) of the federal "Immigration and Nationality Act" (8 U.S.C. s.1182(d)(5));

(f) an alien granted conditional entry pursuant to section 203(a)(7) of the federal "Immigration and Nationality Act" (8 U.S.C. s.1153(a)(7)) in effect prior to April 1, 1980; or

(g) an alien who is honorably discharged from or on active duty in the United States armed forces and the alien's spouse and unmarried dependent child.

(2) An alien who entered the United States on or after August 22, 1996, who is:

(a) an alien as described in paragraph (1)(b), (c), (d) or (g) of this subsection; or

(b) an alien as described in paragraph (1)(a), (e) or (f) of this subsection who entered the United States at least five years ago.

(3) A legal alien who is a victim of domestic violence in accordance with criteria specified for eligibility for public benefits as provided in Title V of the federal "Illegal Immigration Reform and Immigrant Responsibility Act of 1996" (8 U.S.C. s.1641).

8. Section 7 of P.L.1997, c.13 (C.44:10-40) is amended to read as follows:

C.44:10-40 Medical assistance allowed, certain.

7. a. Single adults and couples without dependent children shall not be eligible for medical assistance for inpatient or outpatient hospital care or long-term care under the program, except that medical assistance shall be provided for the following, in accordance with regulations adopted by the commissioner:

(1) inpatient hospitalization costs for a recipient of general public assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.) who is admitted to a special hospital licensed by the Department of Health and Senior Services which is not eligible to receive a charity care subsidy from the Health Care Subsidy Fund established pursuant to P.L.1992, c.160 (C.26:2H-18.51 et al.) and to which payments were made prior to July 1, 1991 on behalf of patients receiving general public assistance;

(2) nursing home costs for a person residing in a non-Medicaid certified nursing facility prior to July 1, 1995, whose income is above the Medicaid institutional cap and who does not otherwise qualify for State-funded nursing home care as a medically needy person pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.), to be paid for out of a separate account from the Medicaid program; which assistance shall continue until the person is no longer eligible for long-term care; and

(3) nursing home costs for an alien residing in a Medicaid certified nursing facility prior to the effective date of this act who is not Medicaid-eligible under Pub.L.104-193; which assistance shall continue until the person is no longer eligible for long-term care.

b. The provisions of this section shall not affect the eligibility of a single adult or a couple without dependent children for the New Jersey FamilyCare Health Coverage Program established pursuant to section 4 of P.L.2000, c.71 (C.30:4J-4).

9. This act shall take effect immediately.

Approved July 13, 2000.

*Office of the Governor*  
**NEWS RELEASE**

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RELEASE: July 13, 2000

**Governor Signs FamilyCare Health Coverage Act Expanding  
Options for Low and Moderate Income Residents**

Gov. Christie Whitman today signed the New Jersey FamilyCare Health Coverage Act at the Hamilton Area YMCA in Hamilton to increase access to affordable health care coverage to an estimated 125,000 New Jersey residents with low and moderate-income.

"It's called NJ FamilyCare, but I call it peace of mind," said Gov. Whitman who singled out the initiative as one of the most important items on her policy agenda and was highlighted in this year's budget address. "New Jerseyans will now be able to get annual checkups, preventive care, and routine primary care that most of us take for granted."

"Nobody should have to choose between health care or paying rent," continued the Governor. "Yet right now, too many New Jersey residents face that choice and forego health insurance. That means they don't get checkups or preventive care, such as annual cancer screenings or flu shots. It also means that when they're sick, they don't go to the doctor for fear of what it will cost."

NJ FamilyCare, explained Gov. Whitman, will enable previously uninsured adults to live healthier lives and receive medical services before serious health problems develop.

The bill, A-49, was sponsored by Assembly Members Charlotte Vandervalk (R-Bergen) and Samuel D. Thompson (R-Middlesex/ Monmouth) and Senators Peter A. Inverso (R-Mercer/Middlesex) and Joseph F. Vitale (D-Middlesex), who the Governor thanked for their leadership on this important measure.

The State will invest \$160 million in the NJ FamilyCare program from tobacco settlement funds in the next two years, which will attract federal money and also help state hospitals and clinics by reducing their dependence on charity care. When fully implemented in the third year, the NJ FamilyCare Program is expected to cost \$206 million per year, with \$100 million coming from tobacco settlement monies, and the remainder from a combination of federal aid, General Assistance funds, and employer and employee contributions.

"New Jersey has a subsidized children's health insurance program called NJ KidCare, which now connects nearly 70,000 kids in low- and moderate-income households to the health care they need," said the Governor. "Today, with the signing of this legislation, we are offering a similar program of free or low-cost insurance for working adults."

Residents can apply for this program by completing a three-page application at one of 450 designated sites in New Jersey, such as the Hamilton YMCA in Mercer County where the Governor signed the bill, or by calling a toll-free number, 1-800-701-0710, and requesting an application from the Department of Human Services. The Department will review all NJ FamilyCare Health Coverage Program applications.

The eligible populations under the NJ FamilyCare Program are as follows:

- Working parents with household incomes up to 133 percent of the federal poverty level will be eligible for Medicaid coverage. Currently, Medicaid eligibility for this population is limited to an average of 60 percent of the federal poverty level.
- Working parents with household incomes from 133-200 percent of the federal poverty level will be eligible for a typical managed care benefit used widely in the private sector in New Jersey. Those with incomes above 150 percent in this category will be required to contribute a \$25 monthly premium per adult.
- Childless individuals and couples with household incomes up to 50 percent of the federal poverty level will be eligible for medical benefits similar to the Medicaid program. Currently, Medicaid eligibility for this population is limited to less than 30 percent of the federal poverty level.
- Childless individuals and couples with household incomes between 50-100 percent of the federal poverty level will be eligible for typical managed care benefits used widely in the private sector.

Like the NJ KidCare Program, the bill will allow hospitals and federally-qualified health care centers to immediately enroll adults who need care.

The Governor concluded by saying, "With the signing of this bill, working families now have peace of mind. FamilyCare is one more way we are making New Jersey the best place in which to live, work and raise a family."