#### 30:4C-15.5 to 30:4C-15.10

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2000 **CHAPTER:** 58

NJSA: 30:4C-15.5 ("New Jersey Safe Haven Infant Protection Act")

**BILL NO**: A6 (Substituted for S146/1415/1359)

**SPONSOR(S):** Collins and Vandervalk

DATE INTRODUCED: May 22, 2000

**COMMITTEE:** ASSEMBLY: Health; Appropriations

SENATE: ----

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 26, 2000

**SENATE:** June 29, 2000

**DATE OF APPROVAL:** July 7, 2000

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

**FINAL TEXT OF BILL** (2<sup>nd</sup> reprint enacted)

(Amendments during passage denoted by superscript numbers)

**A6** 

SPONSORS STATEMENT: (Begins on page 6 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 6-19-2000 (Health)

6-22-2000 (Approp.)

SENATE: No

FLOOR AMENDMENT STATEMENTS: Yes

LEGISLATIVE FISCAL ESTIMATE: No

SCS for S146/1415/1359

SPONSORS STATEMENT: No

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes 6-19-2000 (Women)

6-22-2000 (Budget)

(Identical to Assembly Approp. Committee Statement to A6)

FLOOR AMENDMENT STATEMENTS: Yes

LEGISLATIVE FISCAL ESTIMATE: No

FINAL VERSION (1st reprint):

THE FOLLOWING BILLS HAD SPONSORS STATEMENTS ONLY:

S146 S1359 S1415

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No

#### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org REPORTS:

HEARINGS: No

NEWSPAPER ARTICLES: Yes

 $<sup>\</sup>hbox{``Safe-haven law lets parents leave unwanted infants in safety," 7-8-2000\ The\ Press,\ p.C5\\$ 

<sup>&</sup>quot;Law to save unwanted babies signed," 78-2000 The Record, p.A1

<sup>&</sup>quot;Baby safe havens bill ignores adoption option," 6-30-2000 Asbury Park Press, p.19

<sup>&</sup>quot;Safe haven for infant clears State Senate," 6-30-2000 The Record, p.A5

<sup>&</sup>quot;Senate backs bill allowing safe havens for infants," 6-30-2000 New York Times, p.B5

## ASSEMBLY, No. 6

## STATE OF NEW JERSEY

### 209th LEGISLATURE

INTRODUCED MAY 22, 2000

Sponsored by:

Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)
Assemblywoman CHARLOTTE VANDERVALK
District 39 (Bergen)

#### Co-Sponsored by:

Assemblymen Russo, Felice, Assemblywoman Murphy, Assemblyman Impreveduto, Assemblywomen Crecco, Pou, Assemblymen Steele, Talarico and LeFevre

#### **SYNOPSIS**

Creates the "New Jersey Safe Haven Infant Protection Act"; making an appropriation.

#### CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/20/2000)

- AN ACT concerning certain abandoned children, amending P.L.1991, c.275 and supplementing Title 30 of the Revised Statutes and
- 3 making an appropriation.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7

1. (New section) This act shall be known and may be cited as the "New Jersey Safe Haven Infant Protection Act."

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- 2. (New section) The Legislature finds and declares that:
- 12 a. New Jersey and the nation have experienced sorrow in the 13 knowledge that newborn infants are sometimes abandoned in life-14 threatening situations and that some of these children have been
- 15 harmed or have died as a consequence of their abandonment.
- b. The parents of these newborn infants may be under severe emotional stress and may need a safe haven available to them and their child.
  - c. Anonymity, confidentiality and freedom from prosecution may encourage the parent to leave an infant safely and save the life of the infant
- d. Texas passed a law in 1999 concerning the emergency possession of certain abandoned children (Texas Family Code Section 262.301 et seq.) and measures similar to this Texas law have passed in Minnesota and Louisiana and are under consideration in more than 20 states, including California, Colorado, Kentucky and Indiana to name a few.
  - e. Infants at risk may be served by having this legislation in place and this legislation is worthwhile if it saves even one infant's life.

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- 31 3. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
- 7. a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
  - (1) The child's safety, health or development has been or will continue to be endangered by the parental relationship;
- 39 (2) The parent is unwilling or unable to eliminate the harm facing 40 the child or is unable or unwilling to provide a safe and stable home 41 for the child and the delay of permanent placement will add to the
- 42 harm. Such harm may include evidence that separating the child from
- 43 his foster parents would cause serious and enduring emotional or

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 psychological harm to the child;

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- 2 (3) The division has made reasonable efforts to provide services to 3 help the parent correct the circumstances which led to the child's 4 placement outside the home and the court has considered alternatives 5 to termination of parental rights; and
- 6 (4) Termination of parental rights will not do more harm than good. 7
- 8 b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the 10 following standards are met:
- 12 (1) a court finds that for a period of six or more months:
  - (a) the parent, although able to have contact, has had no contact with the child, the child's foster parent or the division; and
  - (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
- 17 (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting 18 19 identification, the division may immediately file for termination of 20 parental rights upon the completion of the law enforcement 21 investigation; or
  - (3) where the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at a State, county or municipal police station or at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L., c. (C. ) (pending before the Legislature as section 4 of this bill), the division shall file for termination of parental rights no later than 45 days after the day the division assumed care, custody and control of the child.
- c. As used in this section and in section 15 of P.L.1951, c.138 32 (C.30:4C-15) "reasonable efforts" mean attempts by an agency 33 34 authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and 35 36 in reinforcing the family structure, including, but not limited to:
- 37 (1) consultation and cooperation with the parent in developing a 38 plan for appropriate services;
  - (2) providing services that have been agreed upon, to the family, in order to further the goal of family reunification;
  - (3) informing the parent at appropriate intervals of the child's progress, development and health; and
- 43 (4) facilitating appropriate visitation.
- 44 d. The division shall not be required to provide "reasonable efforts" 45 as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the requirement to 46

provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).

3 (cf: P.L.1999, c.53, s.30)

- 4. (New section) a. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at a State, county or municipal police station and does not express an intent to return for the child, a State, county or municipal police officer shall take the child to the emergency department of a licensed general hospital in this State and the hospital shall proceed as specified in subsection b. of this section.
- b. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at an emergency department of a licensed general hospital in this State and does not express an intent to return for the child, or, if a State, county or municipal police officer brings a child to a licensed general hospital under the circumstances set forth in subsection a. of this section, the hospital shall:
  - (1) take possession of the child without a court order;
- (2) take any action or provide any treatment necessary to protect the child's physical health and safety; and
- (3) no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services in the Department of Human Services that the hospital has taken possession of the child.
- c. The Division of Youth and Family Services shall assume the care, custody and control of the child immediately upon receipt of notice from a licensed general hospital pursuant to paragraph (3) of subsection b. of this section. The division shall commence a thorough search of all listings of missing children to ensure that the relinquished child has not been reported missing.
- d. A child for whom the Division of Youth and Family Services assumes care, custody and control pursuant to subsection c. of this section shall be treated as a child taken into possession without a court order.
- e. It shall be an affirmative defense to prosecution for abandonment of a child that the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at, a State, county or municipal police station as provided in subsection a. of this section or the emergency department of a licensed general hospital in this State as provided in subsection b. of this section.
- f. A State, county or municipal police officer or an employee of an emergency department of a licensed general hospital in this State shall incur no civil or criminal liability for any good faith acts or omissions performed pursuant to this section.

#### A6 COLLINS, VANDERVALK

g. Any person who voluntarily delivers a child who is or appears to be no more than 30 days old to a licensed general hospital or a police station in accordance with this section shall not be required to provide background or medical information about the child but may voluntarily do so.

5. (New section) The division, after assuming the care, custody and control of a child from a licensed general hospital pursuant to section 4 of P.L., c. (C. ) (pending before the Legislature as section 4 of this bill), shall not be required to attempt to reunify the child with the child's parents. Additionally, the division shall not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if the division does not have information as to the identity of the child, the child's mother or the child's father. The division shall place the child with potential adoptive parents as soon as possible.

6. (New section) a. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, shall establish an educational and public information program to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. This campaign shall include the establishment of a 24-hour, toll free hotline to assist in making information about the safe haven procedures established by P. L. c. (C. )(now pending before the Legislature as this bill) as widely available as possible.

b. The Department of Human Services shall provide to licensed general hospitals in this State and State, county or municipal police stations information about relevant social service agencies which may be made available to any person voluntarily delivering a child as provided in section 4 of P. L. c. (C. )(now pending before the Legislature as section 4 of this bill).

7. There is appropriated from the General Fund to the Department of Human Services \$500,000 to establish the educational and public information program and the 24-hour, toll free hotline as provided in section 6 of P.L. c. (C. )(now pending before the Legislature as section 6 of this bill).

8. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services and pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall adopt rules and regulations to effectuate the purposes of this act.

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1	9. This act shall take effect on the 30th day after enactment.
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4	STATEMENT
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6	This bill creates the "New Jersey Safe Haven Infant Protection
7	Act."
8	The bill permits a person to voluntarily deliver a child who is or
9	appears to be no more than 30 days old to a State, county or municipal
10	police station and the police officer at which time the child shall be
11	transferred to a licensed general hospital in this State. In addition, this
12	bill provides that if a person voluntarily delivers a child who is or
13	appears to be no more than 30 days old to, and leaves the child at, the
14	emergency department of a licensed general hospital in this State and
15	does not express an intent to return for the child, the hospital shall:
16	C take possession of the child without a court order;
17	C take any action necessary to protect the child's physical health and
18	safety; and
19	C no later than the first business day after taking possession of the
20	child, notify the Division of Youth and Family Services (DYFS)
21	that the hospital has taken possession of the child.
22	The bill directs DYFS to assume the care, control and custody of
23	the child immediately upon receipt of notice from the hospital and to
24	treat the child as a child taken into possession without a court order.
25	The bill stipulates that it shall be an affirmative defense to
26	prosecution for abandonment of a child that the parent voluntarily
27	delivered the child to and left the child at, or voluntarily arranged for
28	another person to deliver the child to and leave the child at, a State,
29	county or municipal police station or the emergency department of a
30	licensed general hospital as provided in this bill.
31	The bill amends N.J.S.A.30:4C-15.1 to include the voluntary
32	delivery of a child who is or appears to be less than 30 days old to a
33	State, county or municipal police station or a hospital emergency
34	department as provided in this bill as a basis for DYFS to initiate a
35	petition to terminate parental rights on the ground that the "parent has
36	abandoned the child" pursuant to subsection (e) of N.J.S.A.30:4C-15.
37	The bill provides that the division shall file for termination of
38	parental rights no later than 45 days after the day the division assumed
39	care, custody and control of the child.
40	The bill provides that the division, after assuming the care, custody
41	and control of a child from a licensed general hospital would not be
42	required to attempt to reunify the child with the child's parents.
43	Additionally, the division would not be required to search for relatives
44	of the child as a placement or permanency option, or to implement
45	other placement requirements that give preference to relatives if the

division does not have information as to the identity of the child, the

#### A6 COLLINS, VANDERVALK

- 1 child's mother or the child's father. The division would be required to
- 2 place the child with potential adoptive parents as soon as possible.
- 3 The Commissioner of Human Services is provided rule-making
- 4 authority and required to establish an educational and public
- 5 information program and telephone hotline. An appropriation is
- 6 included for this purpose.
- 7 This bill is generally modeled after a recently enacted Texas statute
- 8 which incorporated a new Subchapter D. in Chapter 262 of that state's
- 9 Family Code, governing "Emergency Possession of Certain Abandoned
- 10 Children" (House Bill No. 3423 of 1999), effective September 1, 1999.
- 11 Measures similar to this Texas law have passed in Minnesota and
- 12 Louisiana and are under consideration in more than 20 states,
- 13 including California, Colorado, Kentucky and Indiana.

#### ASSEMBLY HEALTH COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 6

with committee amendments

## STATE OF NEW JERSEY

**DATED: JUNE 19, 2000** 

The Assembly Health Committee reports favorably and with committee amendments Assembly Bill No. 6.

As amended by the committee, this bill, which is designated the "New Jersey Safe Haven Infant Protection Act," is intended to provide for the emergency possession of certain abandoned newborn infants in such a manner as to ensure the anonymity, confidentiality and freedom from prosecution that may encourage a parent who may be under severe emotional stress to leave an infant at a safe haven and thereby save that infant's life.

The bill provides that if a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at, a State, county or municipal police station and does not express an intent to return for the child, a police officer shall take the child to the emergency department of a licensed general hospital in this State. In addition, this bill provides that if a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at, the emergency department of a licensed general hospital in this State and does not express an intent to return for the child, the hospital shall:

- C take possession of the child without a court order;
- C take any action necessary to protect the child's physical health and safety; and
- C no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services (DYFS) that the hospital has taken possession of the child.

The bill directs DYFS to assume the care, control and custody of the child immediately upon receipt of notice from the hospital and to treat the child as a child taken into possession without a court order.

The bill stipulates that it shall be an affirmative defense to prosecution for abandonment of a child that the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at, a State, county or municipal police station or the emergency department of a licensed general hospital as provided in this bill.

The bill amends N.J.S.A.30:4C-15.1 to include the voluntary delivery of a child who is or appears to be less than 30 days old to a State, county or municipal police station or a hospital emergency department as provided in this bill as a basis for DYFS to initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of N.J.S.A.30:4C-15.

The bill provides that DYFS shall file for termination of parental rights no later than 21 days after the day that DYFS assumed care, custody and control of the child.

The bill provides that DYFS, after assuming the care, custody and control of a child from a licensed general hospital, would not be required to attempt to reunify the child with the child's parents. Additionally, DYFS would not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if DYFS does not have information as to the identity of the child, the child's mother or the child's father. DYFS would be required to place the child with potential adoptive parents as soon as possible.

The bill provides the Commissioner of Human Services with rule-making authority and requires the commissioner to establish an educational and public information program and telephone hotline to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. The bill appropriates \$500,000 to the Department of Human Services for this purpose.

The committee amendments:

- -- reduce the maximum time period during which DYFS is required to file for termination of parental rights under the bill from 45 days to 21 days after assuming care, custody and control of a child delivered to a police station or hospital emergency department;
- -- stipulate that the provisions of the bill shall not be construed to create a defense to any prosecution arising from any conduct other than the act of delivering a child to a police station or hospital emergency department as described in the bill, and specifically shall not constitute a defense to any prosecution arising from an act of abuse or neglect committed prior to the delivery of the child to the police station or hospital emergency department; and
- -- provide that any person who voluntarily delivers a child to a hospital or police station shall not be required to disclose that person's name or other identifying information or that of the child or the child's parent, if different from the person who delivers the child to the hospital or police station, but may voluntarily do so.

This bill is generally modeled after a recently enacted Texas statute which incorporated a new Subchapter D. in Chapter 262 of that state's Family Code, governing "Emergency Possession of Certain Abandoned Children" (House Bill No. 3423 of 1999), effective September 1, 1999. Measures similar to this Texas law have passed in Minnesota and Louisiana and are under consideration in more than 20 states,

including California, Colorado, Kentucky and Indiana.

As reported by the committee, this bill is identical to the Senate Committee Substitute for Senate Bill Nos. 146, 1415 and 1359 (Bucco/Cardinale/Allen/Girgenti/Bennett), which is currently pending in the Senate Budget and Appropriations Committee.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] **ASSEMBLY, No. 6**

## STATE OF NEW JERSEY

**DATED: JUNE 22, 2000** 

The Assembly Appropriations Committee reports favorably Assembly Bill No. 6 (1R).

Assembly Bill No. 6 (1R) which is designated the "New Jersey Safe Haven Infant Protection Act," is intended to provide for the emergency possession of certain abandoned newborn infants in such a manner as to ensure the anonymity, confidentiality and freedom from prosecution that may encourage a parent who may be under severe emotional stress to leave an infant at a safe haven and thereby save that infant's life.

The bill provides that if a person voluntarily delivers a child who is or appears to be no more than 30 days old and leaves the child at, a State, county or municipal police station and does not express an intent to return for the child, a police officer shall take the child to the emergency department of a licensed general hospital in this State. In addition, this bill provides that if a person voluntarily delivers a child who is or appears to be no more than 30 days old and leaves the child at the emergency department of a licensed general hospital in this State and does not express an intent to return for the child, the hospital shall:

- C take possession of the child without a court order;
- C take any action necessary to protect the child's physical health and safety; and
- C no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services (DYFS) that the hospital has taken possession of the child.

The bill directs DYFS to assume the care, control and custody of the child immediately upon receipt of notice from the hospital and to treat the child as a child taken into possession without a court order.

The bill provides that DYFS shall file for termination of parental rights no later than 21 days after the day that DYFS assumed care, custody and control of the child.

The bill provides that DYFS, after assuming the care, custody and control of a child from a licensed general hospital, would not be required to attempt to reunify the child with the child's parents. Additionally, DYFS would not be required to search for relatives of

the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if DYFS does not have information as to the identity of the child, the child's mother or the child's father. DYFS would be required to place the child with potential adoptive parents as soon as possible.

The bill provides the Commissioner of Human Services with rule-making authority and requires the commissioner to establish an educational and public information program and telephone hotline to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. The bill appropriates \$500,000 to the Department of Human Services for this purpose.

#### **FISCAL IMPACT:**

This bill makes a General Fund appropriation of \$500,000 to the Department of Human Services to establish the educational and public information program and a 24 hour, toll free hotline.

## [First Reprint] ASSEMBLY, No. 6

# STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 22, 2000

Sponsored by:

Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)
Assemblywoman CHARLOTTE VANDERVALK
District 39 (Bergen)

#### Co-Sponsored by:

Assemblymen Russo, Felice, Assemblywoman Murphy, Assemblyman Impreveduto, Assemblywomen Crecco, Pou, Assemblymen Steele, Talarico, LeFevre, Assemblywoman Watson Coleman, Assemblymen Augustine, Cohen, Conaway, Assemblywoman Greenstein, Assemblyman Gusciora, Assemblywoman Heck, Assemblymen Merkt, Gibson, Assemblywoman Previte, Senators Bucco, Cardinale, Allen, Girgenti, Bennett, Cafiero, O'Connor, Connors, Bassano, Robertson, Littell, Vitale, Inverso, Kyrillos, Baer, Matheussen and McNamara

#### **SYNOPSIS**

"New Jersey Safe Haven Infant Protection Act"; appropriates \$500,000.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Health Committee on June 19, 2000, with amendments.

(Sponsorship Updated As Of: 6/30/2000)

- 1 **AN ACT** concerning certain abandoned children, amending P.L.1991, c.275 and supplementing Title 30 of the Revised Statutes and
- 3 making an appropriation.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

7

1. (New section) This act shall be known and may be cited as the "New Jersey Safe Haven Infant Protection Act."

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- 2. (New section) The Legislature finds and declares that:
- 12 a. New Jersey and the nation have experienced sorrow in the 13 knowledge that newborn infants are sometimes abandoned in life-14 threatening situations and that some of these children have been
- 15 harmed or have died as a consequence of their abandonment.
- b. The parents of these newborn infants may be under severe emotional stress and may need a safe haven available to them and their child.
  - c. Anonymity, confidentiality and freedom from prosecution may encourage the parent to leave an infant safely and save the life of the infant
- d. Texas passed a law in 1999 concerning the emergency possession of certain abandoned children (Texas Family Code Section 262.301 et seq.) and measures similar to this Texas law have passed in Minnesota and Louisiana and are under consideration in more than 20 states, including California, Colorado, Kentucky and Indiana to name a few.
  - e. Infants at risk may be served by having this legislation in place and this legislation is worthwhile if it saves even one infant's life.

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- 31 3. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
- 7. a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- 37 (1) The child's safety, health or development has been or will continue to be endangered by the parental relationship;
- 39 (2) The parent is unwilling or unable to eliminate the harm facing 40 the child or is unable or unwilling to provide a safe and stable home 41 for the child and the delay of permanent placement will add to the 42 harm. Such harm may include evidence that separating the child from

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

<sup>&</sup>lt;sup>1</sup> Assembly AHL committee amendments adopted June 19, 2000.

- 1 his foster parents would cause serious and enduring emotional or 2 psychological harm to the child;
- 3 (3) The division has made reasonable efforts to provide services to 4 help the parent correct the circumstances which led to the child's 5 placement outside the home and the court has considered alternatives 6 to termination of parental rights; and
- 7 (4) Termination of parental rights will not do more harm than 8 good.
- b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
  - (1) a court finds that for a period of six or more months:

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- (a) the parent, although able to have contact, has had no contact with the child, the child's foster parent or the division; and
- 16 (b) the parent's whereabouts are unknown, notwithstanding the 17 division's reasonable efforts to locate the parent; or
  - (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
  - (3) where the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at a State, county or municipal police station or at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L., c. (C.) (pending before the Legislature as section 4 of this bill), the division shall file for termination of parental rights no later than <sup>1</sup>[45] 21<sup>1</sup> days after the day the division assumed care, custody and control of the child.
- c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
- 38 (1) consultation and cooperation with the parent in developing a 39 plan for appropriate services;
- 40 (2) providing services that have been agreed upon, to the family, 41 in order to further the goal of family reunification;
  - (3) informing the parent at appropriate intervals of the child's progress, development and health; and
    - (4) facilitating appropriate visitation.
- d. The division shall not be required to provide "reasonable efforts"as defined in subsection c. of this section prior to filing a petition for

1 the termination of parental rights if an exception to the requirement to 2 provide reasonable efforts to reunify the family has been established 3 pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).

(cf: P.L.1999, c.53, s.30)

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- 4. (New section) a. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at a State, county or municipal police station and does not express an intent to return for the child, a State, county or municipal police officer shall take the child to the emergency department of a licensed general hospital in this State and the hospital shall proceed as specified in subsection b. of this section.
- b. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at an emergency department of a licensed general hospital in this State and does not express an intent to return for the child, or, if a State, county or municipal police officer brings a child to a licensed general hospital under the circumstances set forth in subsection a. of this section, the hospital shall:
  - (1) take possession of the child without a court order;
- (2) take any action or provide any treatment necessary to protect the child's physical health and safety; and
- (3) no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services in the Department of Human Services that the hospital has taken possession of the child.
- c. The Division of Youth and Family Services shall assume the care, custody and control of the child immediately upon receipt of notice from a licensed general hospital pursuant to paragraph (3) of subsection b. of this section. The division shall commence a thorough search of all listings of missing children to ensure that the relinquished child has not been reported missing.
- d. A child for whom the Division of Youth and Family Services assumes care, custody and control pursuant to subsection c. of this section shall be treated as a child taken into possession without a court order.
- e. It shall be an affirmative defense to prosecution for abandonment of a child that the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at, a State, county or municipal police station as provided in subsection a. of this section or the emergency department of a licensed general hospital in this State as provided in subsection b. of this section. <sup>1</sup>Nothing in this subsection shall be 44 construed to create a defense to any prosecution arising from any conduct other than the act of delivering the child as described herein, and this subsection specifically shall not constitute a defense to any 46

prosecution arising from an act of abuse or neglect committed prior to
 the delivery of the child to a State, county or municipal police station
 as provided in subsection a. of this section or the emergency
 department of a licensed general hospital in this State as provided in

subsection b. of this section.<sup>1</sup>

- f. A State, county or municipal police officer or an employee of an emergency department of a licensed general hospital in this State shall incur no civil or criminal liability for any good faith acts or omissions performed pursuant to this section.
  - g. Any person who voluntarily delivers a child who is or appears to be no more than 30 days old to a licensed general hospital or a police station in accordance with this section shall not be required to <sup>1</sup>disclose that person's name or other identifying information or that of the child or the child's parent, if different from the person who delivers the child to the hospital or police station, or <sup>1</sup> provide background or medical information about the child <sup>1</sup>, <sup>1</sup> but may voluntarily do so.

5. (New section) The division, after assuming the care, custody and control of a child from a licensed general hospital pursuant to section 4 of P.L., c. (C. ) (pending before the Legislature as section 4 of this bill), shall not be required to attempt to reunify the child with the child's parents. Additionally, the division shall not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if the division does not have information as to the identity of the child, the child's mother or the child's father. The division shall place the child with potential adoptive parents as soon as possible.

6. (New section) a. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, shall establish an educational and public information program to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. This campaign shall include the establishment of a 24-hour, toll free hotline to assist in making information about the safe haven procedures established by P. L. c. (C. )(now pending before the Legislature as this bill) as widely available as possible.

b. The Department of Human Services shall provide to licensed general hospitals in this State and State, county or municipal police stations information about relevant social service agencies which may be made available to any person voluntarily delivering a child as provided in section 4 of P. L. c. (C. )(now pending before the Legislature as section 4 of this bill).

7. There is appropriated from the General Fund to the Department

## **A6** [1R] COLLINS, VANDERVALK 6

1	of Human Services \$500,000 to establish the educational and public
2	information program and the 24-hour, toll free hotline as provided in
3	section 6 of P.L. c. (C. )(now pending before the Legislature
4	as section 6 of this bill).
5	
6	8. The Commissioner of Human Services, in consultation with the
7	Commissioner of Health and Senior Services and pursuant to the
8	"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
9	seq.), shall adopt rules and regulations to effectuate the purposes of
10	this act.
11	
12	9. This act shall take effect on the 30th day after enactment.

## [Second Reprint]

### ASSEMBLY, No. 6

# STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED MAY 22, 2000

Sponsored by:

Assemblyman JACK COLLINS
District 3 (Salem, Cumberland and Gloucester)
Assemblywoman CHARLOTTE VANDERVALK
District 39 (Bergen)

#### Co-Sponsored by:

Assemblymen Russo, Felice, Assemblywoman Murphy, Assemblyman Impreveduto, Assemblywomen Crecco, Pou, Assemblymen Steele, Talarico, LeFevre, Assemblywoman Watson Coleman, Assemblymen Augustine, Cohen, Conaway, Assemblywoman Greenstein, Assemblyman Gusciora, Assemblywoman Heck, Assemblymen Merkt, Gibson, Assemblywoman Previte, Senators Bucco, Cardinale, Allen, Girgenti, Bennett, Cafiero, O'Connor, Connors, Bassano, Robertson, Littell, Vitale, Inverso, Kyrillos, Baer, Matheussen and McNamara

#### **SYNOPSIS**

"New Jersey Safe Haven Infant Protection Act"; appropriates \$500,000.

#### **CURRENT VERSION OF TEXT**

As amended by the Senate on June 29, 2000.

(Sponsorship Updated As Of: 6/30/2000)

- 1 AN ACT concerning certain abandoned children, amending P.L.1991,
- c.275 and supplementing Title 30 of the Revised Statutes and
   making an appropriation.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. (New section) This act shall be known and may be cited as the "New Jersey Safe Haven Infant Protection Act."

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- 2. (New section) The Legislature finds and declares that:
- 12 a. New Jersey and the nation have experienced sorrow in the
- 13 knowledge that newborn infants are sometimes abandoned in life-
- 14 threatening situations and that some of these children have been
- 15 harmed or have died as a consequence of their abandonment.
- b. The parents of these newborn infants may be under severe emotional stress and may need a safe haven available to them and their child
  - c. Anonymity, confidentiality and freedom from prosecution may encourage the parent to leave an infant safely and save the life of the
- d. Texas passed a law in 1999 concerning the emergency possession of certain abandoned children (Texas Family Code Section 24 262.301 et seq.) and measures similar to this Texas law have passed in Minnesota and Louisiana and are under consideration in more than
- 26 20 states, including California, Colorado, Kentucky and Indiana to name a few.
- e. Infants at risk may be served by having this legislation in place and this legislation is worthwhile if it saves even one infant's life.

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- 31 3. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
  - 7. a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- 37 (1) The child's safety, health or development has been or will continue to be endangered by the parental relationship;
- 39 (2) The parent is unwilling or unable to eliminate the harm facing 40 the child or is unable or unwilling to provide a safe and stable home 41 for the child and the delay of permanent placement will add to the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Assembly AHL committee amendments adopted June 19, 2000.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted June 29, 2000.

- 1 harm. Such harm may include evidence that separating the child from
- 2 his foster parents would cause serious and enduring emotional or
- 3 psychological harm to the child;
- 4 (3) The division has made reasonable efforts to provide services to
- help the parent correct the circumstances which led to the child's 5
- 6 placement outside the home and the court has considered alternatives
- 7 to termination of parental rights; and
- 8 (4) Termination of parental rights will not do more harm than 9 good.
- 10 b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to 11 12 subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the
- 13 following standards are met:
- 14 (1) a court finds that for a period of six or more months:
- 15 (a) the parent, although able to have contact, has had no contact with the child, the child's foster parent or the division; and 16
  - (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
  - (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement
- 23 investigation; or

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- 24 (3) where the parent voluntarily delivered the child to and left the
- 25 child at, or voluntarily arranged for another person to deliver the child
- 26 to and leave the child at a State, county or municipal police station or
- 27 at an emergency department of a licensed general hospital in this State
- when the child is or appears to be no more than 30 days old, without 29 expressing an intent to return for the child, as provided in section 4 of
- P.L., c. (C. ) (pending before the Legislature as section 4 of this 30
- bill), the division shall file for termination of parental rights no later 31
- 32 than <sup>1</sup>[45] 21<sup>1</sup> days after the day the division assumed care, custody
- 33 and control of the child.
- 34 c. As used in this section and in section 15 of P.L.1951, c.138
- 35 (C.30:4C-15) "reasonable efforts" mean attempts by an agency
- authorized by the division to assist the parents in remedying the 36
- 37 circumstances and conditions that led to the placement of the child and
- 38 in reinforcing the family structure, including, but not limited to:
- 39 (1) consultation and cooperation with the parent in developing a 40 plan for appropriate services;
- 41 (2) providing services that have been agreed upon, to the family,
- 42 in order to further the goal of family reunification;
- 43 (3) informing the parent at appropriate intervals of the child's 44 progress, development and health; and
- 45 (4) facilitating appropriate visitation.
- d. The division shall not be required to provide "reasonable efforts" 46

1 as defined in subsection c. of this section prior to filing a petition for

- 2 the termination of parental rights if an exception to the requirement to
- 3 provide reasonable efforts to reunify the family has been established
- 4 pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).
- 5 (cf: P.L.1999, c.53, s.30)

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- 4. (New section) a. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at a State, county or municipal police station and does not express an intent to return for the child, a State, county or municipal police officer shall take the child to the emergency department of a licensed general hospital in this State and the hospital shall proceed as specified in subsection b. of this section.
- b. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at an emergency department of a licensed general hospital in this State and does not express an intent to return for the child, or, if a State, county or municipal police officer brings a child to a licensed general hospital under the circumstances set forth in subsection a. of this section, the hospital shall:
  - (1) take possession of the child without a court order;
- (2) take any action or provide any treatment necessary to protect the child's physical health and safety; and
- (3) no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services in the Department of Human Services that the hospital has taken possession of the child.
- c. The Division of Youth and Family Services shall assume the care, custody and control of the child immediately upon receipt of notice from a licensed general hospital pursuant to paragraph (3) of subsection b. of this section. The division shall commence a thorough search of all listings of missing children to ensure that the relinquished child has not been reported missing.
- d. A child for whom the Division of Youth and Family Services assumes care, custody and control pursuant to subsection c. of this section shall be treated as a child taken into possession without a court order.
- 38 e. It shall be an affirmative defense to prosecution for abandonment 39 of a child that the parent voluntarily delivered the child to and left the 40 child at, or voluntarily arranged for another person to deliver the child 41 to and leave the child at, a State, county or municipal police station as provided in subsection a. of this section or the emergency 42 43 department of a licensed general hospital in this State as provided in subsection b. of this section. <sup>1</sup>Nothing in this subsection shall be 44 45 construed to create a defense to any prosecution arising from any conduct other than the act of delivering the child as described herein, 46

#### A6 [2R] COLLINS, VANDERVALK

- 1 <u>and this subsection specifically shall not constitute a defense to any</u>
- 2 prosecution arising from an act of abuse or neglect committed prior to
- 3 the delivery of the child to a State, county or municipal police station
- 4 as provided in subsection a. of this section or the emergency
- 5 department of a licensed general hospital in this State as provided in
- 6 subsection b. of this section.<sup>1</sup>
- f. A State, county or municipal police officer <sup>2</sup>and the governmental jurisdiction employing that officer<sup>2</sup> or an employee of an emergency department of a licensed general hospital in this State <sup>2</sup>and the hospital employing that person<sup>2</sup> shall incur no civil or criminal liability for any good faith acts or omissions performed pursuant to this section.
  - g. Any person who voluntarily delivers a child who is or appears to be no more than 30 days old to a licensed general hospital or a police station in accordance with this section shall not be required to <sup>1</sup>disclose that person's name or other identifying information or that of the child or the child's parent, if different from the person who delivers the child to the hospital or police station, or <sup>1</sup> provide background or medical information about the child <sup>1</sup>, <sup>1</sup> but may voluntarily do so.

5. (New section) The division, after assuming the care, custody and control of a child from a licensed general hospital pursuant to section 4 of P.L., c. (C. ) (pending before the Legislature as section 4 of this bill), shall not be required to attempt to reunify the child with the child's parents. Additionally, the division shall not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if the division does not have information as to the identity of the child, the child's mother or the child's father. The division shall place the child with potential adoptive parents as soon as possible.

- 6. (New section) a. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, shall establish an educational and public information program to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. This campaign shall include the establishment of a 24-hour, toll free hotline to assist in making information about the safe haven procedures established by P.L., c. (C. )(now pending before the Legislature as this bill) as widely available as possible.
- b. The Department of Human Services shall provide to licensed general hospitals in this State and State, county or municipal police stations information about relevant social service agencies which may be made available to any person voluntarily delivering a child as provided in section 4 of P. L., c. (C. )(now pending before the

#### A6 [2R] COLLINS, VANDERVALK

1	Legislature as section 4 of this bill).
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3	<sup>2</sup> 7. (New section) The Commissioner of Human Services shall
4	report to the Governor and the Legislature no later than two years
5	after the effective date of this act on the effects of the safe haven
6	procedures established pursuant thereto and shall accompany that
7	report with any recommendations for legislative or administrative
8	action that the commissioner desires to make. <sup>2</sup>
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10	$^{2}$ [7.] $8.^{2}$ There is appropriated from the General Fund to the
11	Department of Human Services \$500,000 to establish the educational
12	and public information program and the 24-hour, toll free hotline as
13	provided in section 6 of P.L., c. (C. )(now pending before the
14	Legislature as section 6 of this bill).
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16	<sup>2</sup> [8.] <u>9.</u> The Commissioner of Human Services, in consultation
17	with the Commissioner of Health and Senior Services and pursuant to
18	the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
19	seq.), shall adopt rules and regulations to effectuate the purposes of
20	this act.
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22	<sup>2</sup> [9.] <u>10.</u> <sup>2</sup> This act shall take effect on the 30th day after
23	enactment.

#### STATEMENT TO

## [First Reprint] **ASSEMBLY, No. 6**

with Senate Floor Amendments (Proposed By Senator BUCCO)

ADOPTED: JUNE 29, 2000

These amendments extend the civil and criminal liability accorded to a law enforcement officer or employee of a hospital emergency department for any good faith acts or omissions performed pursuant to this bill to include the governmental jurisdiction employing the law enforcement officer and the hospital employing the emergency department employee.

The amendments also provide that the Commissioner of Human Services shall report to the Governor and the Legislature no later than two years after the effective date of this bill on the effects of the safe haven procedures established pursuant thereto and shall accompany that report with any recommendations for legislative or administrative action that the commissioner desires to make.

§§1,2,4-6,9 -C.30:4C-15.5 to 30:4C-15.10 §7 - T&E §8 - Approp. §§10 - Note to §§1-9

#### P.L. 2000, CHAPTER 58, approved July 7, 2000 Assembly, No. 6 (Second Reprint)

1	AN ACT concerning certain abandoned children, amending P.L.1991
2	c.275 and supplementing Title 30 of the Revised Statutes and

3 making an appropriation.

4

5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey:

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8 1. (New section) This act shall be known and may be cited as the 9 "New Jersey Safe Haven Infant Protection Act."

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- 2. (New section) The Legislature finds and declares that:
- 12 a. New Jersey and the nation have experienced sorrow in the 13 knowledge that newborn infants are sometimes abandoned in life-14 threatening situations and that some of these children have been 15
  - harmed or have died as a consequence of their abandonment.
- b. The parents of these newborn infants may be under severe 16 17 emotional stress and may need a safe haven available to them and their child. 18
  - c. Anonymity, confidentiality and freedom from prosecution may encourage the parent to leave an infant safely and save the life of the
- 21 infant. Texas passed a law in 1999 concerning the emergency 22
- 23 possession of certain abandoned children (Texas Family Code Section 262.301 et seq.) and measures similar to this Texas law have passed 24 25 in Minnesota and Louisiana and are under consideration in more than
- 20 states, including California, Colorado, Kentucky and Indiana to 26 27 name a few.
- 28 e. Infants at risk may be served by having this legislation in place and this legislation is worthwhile if it saves even one infant's life. 29

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- 3. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read 31 32 as follows:
- 33 7. a. The division shall initiate a petition to terminate parental 34 rights on the grounds of the "best interests of the child" pursuant to 35 subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly AHL committee amendments adopted June 19, 2000.

<sup>&</sup>lt;sup>2</sup> Senate floor amendments adopted June 29, 2000.

1 following standards are met:

- (1) The child's safety, health or development has been or will continue to be endangered by the parental relationship;
- 4 (2) The parent is unwilling or unable to eliminate the harm facing 5 the child or is unable or unwilling to provide a safe and stable home 6 for the child and the delay of permanent placement will add to the 7 harm. Such harm may include evidence that separating the child from 8 his foster parents would cause serious and enduring emotional or 9 psychological harm to the child;
  - (3) The division has made reasonable efforts to provide services to help the parent correct the circumstances which led to the child's placement outside the home and the court has considered alternatives to termination of parental rights; and
  - (4) Termination of parental rights will not do more harm than good.
    - b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
      - (1) a court finds that for a period of six or more months:
    - (a) the parent, although able to have contact, has had no contact with the child, the child's foster parent or the division; and
    - (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
    - (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
  - (3) where the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at a State, county or municipal police station or at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L., c. (C.) (pending before the Legislature as section 4 of this bill), the division shall file for termination of parental rights no later than <sup>1</sup>[45] 21<sup>1</sup> days after the day the division assumed care, custody and control of the child.
  - c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
- 45 (1) consultation and cooperation with the parent in developing a 46 plan for appropriate services;

- 1 (2) providing services that have been agreed upon, to the family, 2 in order to further the goal of family reunification;
  - (3) informing the parent at appropriate intervals of the child's progress, development and health; and
    - (4) facilitating appropriate visitation.
  - d. The division shall not be required to provide "reasonable efforts" as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the requirement to provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).

(cf: P.L.1999, c.53, s.30) 11

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- 4. (New section) a. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at a State, county or municipal police station and does not express an intent to return for the child, a State, county or municipal police officer shall take the child to the emergency department of a licensed general hospital in this State and the hospital shall proceed as specified in subsection b. of this section.
- b. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at an emergency department of a licensed general hospital in this State and does not express an intent to return for the child, or, if a State, county or municipal police officer brings a child to a licensed general hospital under the circumstances set forth in subsection a. of this section, the hospital shall:
  - (1) take possession of the child without a court order;
- (2) take any action or provide any treatment necessary to protect the child's physical health and safety; and
- (3) no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services in the Department of Human Services that the hospital has taken possession of the child.
- c. The Division of Youth and Family Services shall assume the care, custody and control of the child immediately upon receipt of notice from a licensed general hospital pursuant to paragraph (3) of subsection b. of this section. The division shall commence a thorough search of all listings of missing children to ensure that the relinquished child has not been reported missing.
- d. A child for whom the Division of Youth and Family Services assumes care, custody and control pursuant to subsection c. of this section shall be treated as a child taken into possession without a court 42
- 44 e. It shall be an affirmative defense to prosecution for abandonment 45 of a child that the parent voluntarily delivered the child to and left the 46 child at, or voluntarily arranged for another person to deliver the child

1 to and leave the child at, a State, county or municipal police station 2 as provided in subsection a. of this section or the emergency 3 department of a licensed general hospital in this State as provided in 4 subsection b. of this section. <sup>1</sup>Nothing in this subsection shall be 5 construed to create a defense to any prosecution arising from any conduct other than the act of delivering the child as described herein, 6 7 and this subsection specifically shall not constitute a defense to any 8 prosecution arising from an act of abuse or neglect committed prior to 9 the delivery of the child to a State, county or municipal police station 10 as provided in subsection a. of this section or the emergency 11 department of a licensed general hospital in this State as provided in subsection b. of this section.<sup>1</sup> 12

- A State, county or municipal police officer <sup>2</sup>and the governmental jurisdiction employing that officer<sup>2</sup> or an employee of an emergency department of a licensed general hospital in this State <sup>2</sup>and the hospital employing that person<sup>2</sup> shall incur no civil or criminal liability for any good faith acts or omissions performed pursuant to this section.
- g. Any person who voluntarily delivers a child who is or appears to be no more than 30 days old to a licensed general hospital or a police station in accordance with this section shall not be required to <sup>1</sup>disclose that person's name or other identifying information or that of the child or the child's parent, if different from the person who delivers the child to the hospital or police station, or provide background or medical information about the child but may voluntarily do so.

5. (New section) The division, after assuming the care, custody and control of a child from a licensed general hospital pursuant to section 4 of P.L., c. (C. ) (pending before the Legislature as section 4 of this bill), shall not be required to attempt to reunify the child with the child's parents. Additionally, the division shall not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if the division does not have information as to the identity of the child, the child's mother or the child's father. The division shall place the child with potential adoptive parents as soon as possible.

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6. (New section) a. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, shall establish an educational and public information program to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. This campaign shall include the establishment of a 24-hour, toll free hotline to assist in making information about the safe haven procedures established by P.L., c. (C. pending before the Legislature as this bill) as widely available as

1 possible. b. The Department of Human Services shall provide to licensed 2 3 general hospitals in this State and State, county or municipal police 4 stations information about relevant social service agencies which may 5 be made available to any person voluntarily delivering a child as provided in section 4 of P. L., c. (C. )(now pending before the 6 7 Legislature as section 4 of this bill). 8 9 <sup>2</sup>7. (New section) The Commissioner of Human Services shall 10 report to the Governor and the Legislature no later than two years 11 after the effective date of this act on the effects of the safe haven procedures established pursuant thereto and shall accompany that 12 report with any recommendations for legislative or administrative 13 action that the commissioner desires to make.<sup>2</sup> 14 15  $^{2}$ [7.]  $8.^{2}$  There is appropriated from the General Fund to the 16 Department of Human Services \$500,000 to establish the educational 17 and public information program and the 24-hour, toll free hotline as 18 provided in section 6 of P.L., c. (C. )(now pending before the 19 20 Legislature as section 6 of this bill). 21 <sup>2</sup>[8.] <u>9.</u> The Commissioner of Human Services, in consultation 22 with the Commissioner of Health and Senior Services and pursuant to 23 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 24 25 seq.), shall adopt rules and regulations to effectuate the purposes of this act. 26 27 This act shall take effect on the 30th day after 28 <sup>2</sup>[9.] 10.<sup>2</sup> 29 enactment. 30 31 32

"New Jersey Safe Haven Infant Protection Act"; appropriates

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\$500,000.

#### **CHAPTER 58**

**AN ACT** concerning certain abandoned children, amending P.L.1991, c.275 and supplementing Title 30 of the Revised Statutes and making an appropriation.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

#### C.30:4C-15.5 Short title.

1. This act shall be known and may be cited as the "New Jersey Safe Haven Infant Protection Act."

C.30:4C-15.6 Findings, declarations relative to abandoned children.

- 2. The Legislature finds and declares that:
- a. New Jersey and the nation have experienced sorrow in the knowledge that newborn infants are sometimes abandoned in life-threatening situations and that some of these children have been harmed or have died as a consequence of their abandonment.
- b. The parents of these newborn infants may be under severe emotional stress and may need a safe haven available to them and their child.
- c. Anonymity, confidentiality and freedom from prosecution may encourage the parent to leave an infant safely and save the life of the infant.
- d. Texas passed a law in 1999 concerning the emergency possession of certain abandoned children (Texas Family Code Section 262.301 et seq.) and measures similar to this Texas law have passed in Minnesota and Louisiana and are under consideration in more than 20 states, including California, Colorado, Kentucky and Indiana to name a few.
- e. Infants at risk may be served by having this legislation in place and this legislation is worthwhile if it saves even one infant's life.
  - 3. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:

#### C.30:4C-15.1 Termination of parental rights, standards.

- 7. a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- (1) The child's safety, health or development has been or will continue to be endangered by the parental relationship;
- (2) The parent is unwilling or unable to eliminate the harm facing the child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. Such harm may include evidence that separating the child from his foster parents would cause serious and enduring emotional or psychological harm to the child;
- (3) The division has made reasonable efforts to provide services to help the parent correct the circumstances which led to the child's placement outside the home and the court has considered alternatives to termination of parental rights; and
  - (4) Termination of parental rights will not do more harm than good.
- b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
  - (1) a court finds that for a period of six or more months:
- (a) the parent, although able to have contact, has had no contact with the child, the child's foster parent or the division; and
- (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
- (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
- (3) where the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at a State, county or municipal police station or at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L.2000, c.58 (C.30:4C-15.7), the division

shall file for termination of parental rights no later than 21 days after the day the division assumed care, custody and control of the child.

- c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
- (1) consultation and cooperation with the parent in developing a plan for appropriate services;
- (2) providing services that have been agreed upon, to the family, in order to further the goal of family reunification;
- (3) informing the parent at appropriate intervals of the child's progress, development and health; and
  - (4) facilitating appropriate visitation.
- d. The division shall not be required to provide "reasonable efforts" as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the requirement to provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).

## C.30:4C-15.7 Designated sites for voluntary relinquishment of child; assumption of care, custody, control by DYFS.

- 4. a. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at a State, county or municipal police station and does not express an intent to return for the child, a State, county or municipal police officer shall take the child to the emergency department of a licensed general hospital in this State and the hospital shall proceed as specified in subsection b. of this section.
- b. If a person voluntarily delivers a child who is or appears to be no more than 30 days old to, and leaves the child at an emergency department of a licensed general hospital in this State and does not express an intent to return for the child, or, if a State, county or municipal police officer brings a child to a licensed general hospital under the circumstances set forth in subsection a. of this section, the hospital shall:
  - (1) take possession of the child without a court order;
- (2) take any action or provide any treatment necessary to protect the child's physical health and safety; and
- (3) no later than the first business day after taking possession of the child, notify the Division of Youth and Family Services in the Department of Human Services that the hospital has taken possession of the child.
- c. The Division of Youth and Family Services shall assume the care, custody and control of the child immediately upon receipt of notice from a licensed general hospital pursuant to paragraph (3) of subsection b. of this section. The division shall commence a thorough search of all listings of missing children to ensure that the relinquished child has not been reported missing.
- d. A child for whom the Division of Youth and Family Services assumes care, custody and control pursuant to subsection c. of this section shall be treated as a child taken into possession without a court order.
- e. It shall be an affirmative defense to prosecution for abandonment of a child that the parent voluntarily delivered the child to and left the child at, or voluntarily arranged for another person to deliver the child to and leave the child at, a State, county or municipal police station as provided in subsection a. of this section or the emergency department of a licensed general hospital in this State as provided in subsection b. of this section. Nothing in this subsection shall be construed to create a defense to any prosecution arising from any conduct other than the act of delivering the child as described herein, and this subsection specifically shall not constitute a defense to any prosecution arising from an act of abuse or neglect committed prior to the delivery of the child to a State, county or municipal police station as provided in subsection a. of this section or the emergency department of a licensed general hospital in this State as provided in subsection b. of this section.

- f. A State, county or municipal police officer and the governmental jurisdiction employing that officer or an employee of an emergency department of a licensed general hospital in this State and the hospital employing that person shall incur no civil or criminal liability for any good faith acts or omissions performed pursuant to this section.
- g. Any person who voluntarily delivers a child who is or appears to be no more than 30 days old to a licensed general hospital or a police station in accordance with this section shall not be required to disclose that person's name or other identifying information or that of the child or the child's parent, if different from the person who delivers the child to the hospital or police station, or provide background or medical information about the child, but may voluntarily do so

#### C.30:4C-15.8 Responsibilities of division, placement of child.

5. The division, after assuming the care, custody and control of a child from a licensed general hospital pursuant to section 4 of P.L.2000, c.58 (C.30:4C-15.7), shall not be required to attempt to reunify the child with the child's parents. Additionally, the division shall not be required to search for relatives of the child as a placement or permanency option, or to implement other placement requirements that give preference to relatives if the division does not have information as to the identity of the child, the child's mother or the child's father. The division shall place the child with potential adoptive parents as soon as possible.

#### C.30:4C-15.9 Educational and public information program toll free hotline.

- 6. a. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services, shall establish an educational and public information program to promote safe placement alternatives for newborn infants, the confidentiality offered to birth parents and information regarding adoption procedures. This campaign shall include the establishment of a 24-hour, toll free hotline to assist in making information about the safe haven procedures established by P.L.2000, c.58 (C.30:4C-15.5 et al.) as widely available as possible.
- b. The Department of Human Services shall provide to licensed general hospitals in this State and State, county or municipal police stations information about relevant social service agencies which may be made available to any person voluntarily delivering a child as provided in section 4 of P.L.2000, c.58 (C.30:4C-15.7).
- 7. The Commissioner of Human Services shall report to the Governor and the Legislature no later than two years after the effective date of this act on the effects of the safe haven procedures established pursuant thereto and shall accompany that report with any recommendations for legislative or administrative action that the commissioner desires to make.
- 8. There is appropriated from the General Fund to the Department of Human Services \$500,000 to establish the educational and public information program and the 24-hour, toll free hotline as provided in section 6 of P.L.2000, c.58 (C.30:4C-15.9).
- 9. The Commissioner of Human Services, in consultation with the Commissioner of Health and Senior Services and pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall adopt rules and regulations to effectuate the purposes of this act.
  - 10. This act shall take effect on the 30th day after enactment.

Approved July 7, 2000.