#### 40:48-1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF: 2000 CHAPTER:** 32

NJSA: 40:48-1 (Nudity-municipal regulation)
BILL NO: S1225 (Substituted for A2412)

SPONSOR(S): Cafiero

**DATE INTRODUCED:** May 4, 2000

**COMMITTEE:** ASSEMBLY: Agriculture and Natural Resources

SENATE: -----

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: June 15, 2000

**SENATE:** May 18, 2000

**DATE OF APPROVAL:** June 23, 2000 **FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL: Original (Corrected Copy)

**S1225** 

SPONSORS STATEMENT: (Begins on page 5 of original bill)

COMMITTEE STATEMENT:

SENATE:

No
FLOOR AMENDMENT STATEMENTS:

LEGISLATIVE FISCAL ESTIMATE:

No

A2412

**SPONSORS STATEMENT:** (Begins on page 6 or original bill)

Yes

Bill and Sponsor Statement identical to S1225

COMMITTEE STATEMENT: ASSEMBLY: Yes

Identical to Assembly Statement for S1225

SENATE: No FLOOR AMENDMENT STATEMENTS: No LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: No

**FOLLOWING WERE PRINTED:** 

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REPORTS: No HEARINGS: No NEWSPAPER ARTICLES: Yes

"Nudity at Cape Beach is outlawed," 6-25-00. Atlantic City Press, p.B1

## SENATE, No. 1225

## STATE OF NEW JERSEY

## 209th LEGISLATURE

**INTRODUCED MAY 4, 2000** 

Sponsored by: Senator JAMES S. CAFIERO District 1 (Cape May, Atlantic and Cumberland)

#### **SYNOPSIS**

Clarifies that municipalities may regulate nudity on certain lands within municipal borders.

#### **CURRENT VERSION OF TEXT**

As introduced.



1	AN ACT concerning municipal authority to regulate nudity on all lands
2	with the borders of and under the jurisdiction of the State and
3	amending R.S.40:48-1.
4	
5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
7	
8	1. R.S.40:48-1 is amended to read as follows:
9	40:48-1. Ordinances; general purpose. The governing body of
10	every municipality may make, amend, repeal and enforce ordinances
11	to:
12	Finances and property. 1. Manage, regulate and control the
13	finances and property, real and personal, of the municipality;
14	Contracts and contractor's bonds. 2. Prescribe the form and
15	manner of execution and approval of all contracts to be executed by
16	the municipality and of all bonds to be given to it;
17	Officers and employees; duties, terms and salaries. 3. Prescribe
18	and define, except as otherwise provided by law, the duties and terms
19	of office or employment, of all officers and employees; and to
20	provide for the employment and compensation of such officials and
21	employees, in addition to those provided for by statute, as may be
22	deemed necessary for the efficient conduct of the affairs of the
23	municipality;
24	Fees. 4. Fix the fees of any officer or employee of the municipality
25	for any service rendered in connection with his office or position, for
26	which no specific fee or compensation is provided. In the case of
27	salaried officers or employees, such fee shall be paid into the municipal
28	treasury;
29	Salaries instead of fees; disposition of fees. 5. Provide that any
30	officer or employee receiving compensation for his services, in whole
31	or in part by fees, whether paid by the municipality or otherwise, shall
32	be paid a salary to be fixed in the ordinance, and thereafter all fees
33	received by such officer or employee shall be paid into the municipal

Maintain order. 6. Prevent vice, drunkenness and immorality; to 35 preserve the public peace and order; to prevent and quell riots, 36 37 disturbances and disorderly assemblages;

received by such officer or employee shall be paid into the municipal

38 Punish beggars; prevention of loitering. 7. Restrain and punish 39 drunkards, vagrants, mendicants and street beggars; to prevent 40 loitering, lounging or sleeping in the streets, parks or public places;

41 Auctions and noises. 8. Regulate the ringing of bells and the crying of goods and other commodities for sale at auction or 42 otherwise, and to prevent disturbing noises; 43

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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- 1 Swimming; bathing costume; prohibition of public nudity. 9.
- 2 Regulate or prohibit swimming or bathing in the waters of, in, or
- 3 bounding the municipality, and to regulate or prohibit persons from
- 4 appearing upon the public streets, parks and places clad in bathing
- 5 costumes or robes, or costumes of a similar character; regulate or
- 6 prohibit persons from appearing in a state of nudity upon
- 7 [State-owned lands within its borders in a state of nudity] all lands
- 8 within its borders which are under the jurisdiction of the State
- 9 including, without limitation, all lands owned by, controlled by,
- 10 managed by or leased by the State;
- Prohibit annoyance of persons or animals. 10. Regulate or prohibit
- 12 any practice tending to frighten animals, or to annoy or injure persons
- in the public streets;
- Animals; pounds; establishment and regulation. 11. Establish and
- 15 regulate one or more pounds, and to prohibit or regulate the running
- 16 at large of horses, cattle, dogs, swine, goats and other animals, and to
- 17 authorize their impounding and sale for the penalty incurred, and the
- 18 costs of impounding, keeping and sale; to regulate or prohibit the
- 19 keeping of cattle, goats or swine in any part of the municipality; to
- authorize the destruction of dogs running at large therein;
- Hucksters. 12. Prescribe and regulate the place of vending or
- 22 exposing for sale articles of merchandise from vehicles;
- Building regulations; wooden structures. 13. Regulate and control
- 24 the construction, erection, alteration and repair of buildings and
- 25 structures of every kind within the municipality; and to prohibit, within
- 26 certain limits, the construction, erection or alteration of buildings or
- 27 structures of wood or other combustible material;
- Inflammable materials; inspect docks and buildings. 14. Regulate
- 29 the use, storage, sale and disposal of inflammable or combustible
- 30 materials, and to provide for the protection of life and property from
- 31 fire, explosions and other dangers; to provide for inspections of
- 32 buildings, docks, wharves, warehouses and other places, and of goods
- and materials contained therein, to secure the proper enforcement of
- 34 such ordinance;
- Dangerous structures; removal or destruction; procedure. 15.
- 36 Provide for the removal or destruction of any building, wall or
- 37 structure which is or may become dangerous to life or health, or might
- 38 tend to extend a conflagration; and to assess the cost thereof as a
- 39 municipal lien against the premises;
- 40 Chimneys and boilers. 16. Regulate the construction and setting
- 41 up of chimneys, furnaces, stoves, boilers, ovens and other contrivances
- 42 in which fire is used;
- Explosives. 17. Regulate, in conformity with the statutes of this
- 44 State, the manufacture, storage, sale, keeping or conveying of
- 45 gunpowder, nitroglycerine, dynamite and other explosives;
- Firearms and fireworks. 18. Regulate and prohibit the sale and use

of guns, pistols, firearms, and fireworks of all descriptions;

2 Soft coal. 19. Regulate the use of soft coal in locomotives,

3 factories, power houses and other places;

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Theaters, schools, churches and public places. 20. Regulate the use of theaters, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits therefrom, so that escape therefrom may be easily and safely made in case of fire or panic; and to regulate any machinery, scenery, lights, wires and other apparatus, equipment or appliances used in all places of public amusement;

Excavations. 21. Regulate excavations below the established grade or curb line of any street, not greater than eight feet, which the owner of any land may make, in the erection of any building upon his own property; and to provide for the giving of notice, in writing, of such intended excavation to any adjoining owner or owners, and that they will be required to protect and care for their several foundation walls that may be endangered by such excavation; and to provide that in case of the neglect or refusal, for 10 days, of such adjoining owner or owners to take proper action to secure and protect the foundations of any adjacent building or other structure, that the party or parties giving such notice, or their agents, contractors or employees, may enter into and upon such adjoining property and do all necessary work to make such foundations secure, and may recover the cost of such work and labor in so protecting such adjacent property; and to make such further and other provisions in relation to the proper conduct and performance of said work as the governing body or board of the municipality may deem necessary and proper;

Sample medicines. 22. Regulate and prohibit the distribution, depositing or leaving on the public streets or highways, public places or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations represented to cure ailments or diseases of the body or mind, or any samples thereof, or any advertisements or circulars relating thereto, but no ordinance shall prohibit a delivery of any such article to any person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on buildings in the municipality, and to provide rules and regulations concerning the construction and maintenance of the same, and for the prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of compensation and for medical attendance to any officer or employee of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or

1 maintained by the owners of lands facing upon any navigable water in 2 front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, 3 4 and the type, height and dimensions thereof; 5 Lifeguard. 27. Establish, maintain, regulate and control a lifeguard 6 upon any beach within or bordering on the municipality; Appropriation for life-saving apparatus. 28. Appropriate moneys 7 8 to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans 9 10 of the United States volunteer life-saving corps in this State; 11 Fences. 29. Regulate the size, height and dimensions of any fences 12 between the lands of adjoining owners, whether built or erected as 13 division or partition fences between such lands, and whether the same 14 exist or be erected entirely or only party upon the lands of any such 15 adjoining owners, or along or immediately adjacent to any division or partition line of such lands. To provide, in such ordinance, the manner 16 of securing, fastening or shoring such fences. In the case of fences 17 18 thereafter erected contrary to the provisions thereof, the governing 19 body may provide for a penalty for the violation of such ordinance, 20 and in the case of such fence or fences erected or existing at the time 21 of the passage of any such ordinance, may provide therein for the 22 removal, change or alteration thereof, so as to make such fence or 23 fences comply with the provisions of any such ordinance; 24 Advertise municipality. 30. Appropriate funds for advertising the advantages of the municipality; 25 26 Government Energy Aggregation Programs. 31. Establish 27 programs and procedures pursuant to which the municipality may act 28 as a government aggregator pursuant to sections 40 through 45 of 29 P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the 30 provisions of any other law, rule or regulation to the contrary, a 31 municipality acting as a government aggregator pursuant to P.L.1999, 32 c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility 33 pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be 34 operating any form of public utility service pursuant to R.S.40:62-1 et 35 seq., to the extent such municipality is solely engaged in the provision 36 of such aggregation service and not otherwise owning or operating any plant or facility for the production or distribution of gas, electricity, 37 38 steam or other product as provided in R.S.40:62-12. 39 (cf: P.L.1999, c.141, s.1) 40 41 2. This act shall take effect immediately. 42

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#### STATEMENT

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The purpose of this bill is to clarify that municipal governing bodies are authorized to enact and enforce ordinances to regulate or prohibit

#### S1225 CAFIERO

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1 persons from appearing in a state of nudity upon all lands within the

2 municipality's borders that are under the jurisdiction of the State,

3 rather than upon State-owned lands within its borders.

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4 As reported in an unpublished opinion <u>State</u> v.<u>William and Arlene</u>

5 <u>Vogt</u>, Lower Township Municipal Court Appeal No. 36-9-99 and 46-

6 10-99, issued on March 30, 2000, William Vogt challenged whether

the Lower Township Municipal Ordinance could be enforced on the

8 federally owned portions of Higbee Beach in Lower Township. The

9 ordinance prohibits a person from appearing on any beach, beach

10 front, or waterway or in any public place located in the township of

11 Lower in a state of nudity. The Superior Court held that since the

12 land in question was not State-owned, the municipality does not have

the authority to enforce its ordinance on these lands. According to the court, "although the intent of the legislature in enacting this statute

was to prohibit nude bathing, specifically on Higbee Beach, the

was to promote nade butting, specifically on Higoec Beach, the

16 wording of the statute does not allow the municipality to enforce its

17 ordinance on federally-owned lands under state control."

### [Corrected Copy]

## SENATE, No. 1225

# STATE OF NEW JERSEY

### 209th LEGISLATURE

INTRODUCED MAY 4, 2000

Sponsored by:

Senator JAMES S. CAFIERO
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by:

Assemblymen Gibson and Asselta

#### **SYNOPSIS**

Clarifies that municipalities may regulate nudity on certain lands within municipal borders.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/16/2000)

1	AN ACT concerning municipal authority to regulate nudity on all lands
2	within municipal borders and under the jurisdiction of the State and
3	amending R.S.40:48-1.
4	
5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
7	
8	1. R.S.40:48-1 is amended to read as follows:
9	40:48-1. Ordinances; general purpose. The governing body of
0	every municipality may make, amend, repeal and enforce ordinances
1	to:
2	Finances and property. 1. Manage, regulate and control the
3	finances and property, real and personal, of the municipality;
4	Contracts and contractor's bonds. 2. Prescribe the form and
5	manner of execution and approval of all contracts to be executed by
6	the municipality and of all bonds to be given to it;
7	Officers and employees; duties, terms and salaries. 3. Prescribe
8	and define, except as otherwise provided by law, the duties and terms
9	of office or employment, of all officers and employees; and to
20	provide for the employment and compensation of such officials and
21	employees, in addition to those provided for by statute, as may be
22	deemed necessary for the efficient conduct of the affairs of the
23	municipality;
24	Fees. 4. Fix the fees of any officer or employee of the municipality
25	for any service rendered in connection with his office or position, for
26	which no specific fee or compensation is provided. In the case of
27	salaried officers or employees, such fee shall be paid into the municipal
28	treasury;
29	Salaries instead of fees; disposition of fees. 5. Provide that any
30	officer or employee receiving compensation for his services, in whole
31	or in part by fees, whether paid by the municipality or otherwise, shall
32	be paid a salary to be fixed in the ordinance, and thereafter all fees
33	received by such officer or employee shall be paid into the municipal
34	treasury;
35	Maintain order. 6. Prevent vice, drunkenness and immorality; to
36	preserve the public peace and order; to prevent and quell riots,
37	disturbances and disorderly assemblages;
88	Punish beggars; prevention of loitering. 7. Restrain and punish
39	drunkards, vagrants, mendicants and street beggars; to prevent

 ${\bf EXPLANATION - Matter\ enclosed\ in\ bold-faced\ brackets\ [thus]\ in\ the\ above\ bill\ is\ not\ enacted\ and\ is\ intended\ to\ be\ omitted\ in\ the\ law.}$ 

loitering, lounging or sleeping in the streets, parks or public places;

crying of goods and other commodities for sale at auction or

Auctions and noises. 8. Regulate the ringing of bells and the

otherwise, and to prevent disturbing noises;

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- 7 [State-owned lands within its borders in a state of nudity] all lands
- 8 within its borders which are under the jurisdiction of the State
- 9 including, without limitation, all lands owned by, controlled by,
- 10 managed by or leased by the State;
- Prohibit annoyance of persons or animals. 10. Regulate or prohibit
- 12 any practice tending to frighten animals, or to annoy or injure persons
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- 15 regulate one or more pounds, and to prohibit or regulate the running
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- 17 authorize their impounding and sale for the penalty incurred, and the
- 18 costs of impounding, keeping and sale; to regulate or prohibit the
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- 25 structures of every kind within the municipality; and to prohibit, within
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- 39 municipal lien against the premises;
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- 41 up of chimneys, furnaces, stoves, boilers, ovens and other contrivances
- 42 in which fire is used;
- Explosives. 17. Regulate, in conformity with the statutes of this
- 44 State, the manufacture, storage, sale, keeping or conveying of
- 45 gunpowder, nitroglycerine, dynamite and other explosives;
- Firearms and fireworks. 18. Regulate and prohibit the sale and use

of guns, pistols, firearms, and fireworks of all descriptions;

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3 factories, power houses and other places;

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Excavations. 21. Regulate excavations below the established grade or curb line of any street, not greater than eight feet, which the owner of any land may make, in the erection of any building upon his own property; and to provide for the giving of notice, in writing, of such intended excavation to any adjoining owner or owners, and that they will be required to protect and care for their several foundation walls that may be endangered by such excavation; and to provide that in case of the neglect or refusal, for 10 days, of such adjoining owner or owners to take proper action to secure and protect the foundations of any adjacent building or other structure, that the party or parties giving such notice, or their agents, contractors or employees, may enter into and upon such adjoining property and do all necessary work to make such foundations secure, and may recover the cost of such work and labor in so protecting such adjacent property; and to make such further and other provisions in relation to the proper conduct and performance of said work as the governing body or board of the municipality may deem necessary and proper;

Sample medicines. 22. Regulate and prohibit the distribution, depositing or leaving on the public streets or highways, public places or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations represented to cure ailments or diseases of the body or mind, or any samples thereof, or any advertisements or circulars relating thereto, but no ordinance shall prohibit a delivery of any such article to any person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on buildings in the municipality, and to provide rules and regulations concerning the construction and maintenance of the same, and for the prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of compensation and for medical attendance to any officer or employee of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or

1 maintained by the owners of lands facing upon any navigable water in 2 front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, 3 4 and the type, height and dimensions thereof; 5 Lifeguard. 27. Establish, maintain, regulate and control a lifeguard 6 upon any beach within or bordering on the municipality; Appropriation for life-saving apparatus. 28. Appropriate moneys 7 8 to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans 9 10 of the United States volunteer life-saving corps in this State; 11 Fences. 29. Regulate the size, height and dimensions of any fences 12 between the lands of adjoining owners, whether built or erected as 13 division or partition fences between such lands, and whether the same 14 exist or be erected entirely or only party upon the lands of any such 15 adjoining owners, or along or immediately adjacent to any division or partition line of such lands. To provide, in such ordinance, the manner 16 of securing, fastening or shoring such fences. In the case of fences 17 18 thereafter erected contrary to the provisions thereof, the governing 19 body may provide for a penalty for the violation of such ordinance, 20 and in the case of such fence or fences erected or existing at the time 21 of the passage of any such ordinance, may provide therein for the 22 removal, change or alteration thereof, so as to make such fence or 23 fences comply with the provisions of any such ordinance; 24 Advertise municipality. 30. Appropriate funds for advertising the advantages of the municipality; 25 26 Government Energy Aggregation Programs. 31. Establish 27 programs and procedures pursuant to which the municipality may act 28 as a government aggregator pursuant to sections 40 through 45 of 29 P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the 30 provisions of any other law, rule or regulation to the contrary, a 31 municipality acting as a government aggregator pursuant to P.L.1999, 32 c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility 33 pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be 34 operating any form of public utility service pursuant to R.S.40:62-1 et 35 seq., to the extent such municipality is solely engaged in the provision 36 of such aggregation service and not otherwise owning or operating any plant or facility for the production or distribution of gas, electricity, 37 38 steam or other product as provided in R.S.40:62-12. 39 (cf: P.L.1999, c.141, s.1) 40 41 2. This act shall take effect immediately. 42

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#### STATEMENT

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The purpose of this bill is to clarify that municipal governing bodies are authorized to enact and enforce ordinances to regulate or prohibit

#### S1225 CAFIERO

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1 persons from appearing in a state of nudity upon all lands within the

2 municipality's borders that are under the jurisdiction of the State,

3 rather than upon State-owned lands within its borders.

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4 As reported in an unpublished opinion <u>State</u> v.<u>William and Arlene</u>

5 <u>Vogt</u>, Lower Township Municipal Court Appeal No. 36-9-99 and 46-

6 10-99, issued on March 30, 2000, William Vogt challenged whether

the Lower Township Municipal Ordinance could be enforced on the

8 federally owned portions of Higbee Beach in Lower Township. The

9 ordinance prohibits a person from appearing on any beach, beach

10 front, or waterway or in any public place located in the township of

11 Lower in a state of nudity. The Superior Court held that since the

12 land in question was not State-owned, the municipality does not have

the authority to enforce its ordinance on these lands. According to the court, "although the intent of the legislature in enacting this statute

was to prohibit nude bathing, specifically on Higbee Beach, the

was to promote nade butting, specifically on Higoec Beach, the

16 wording of the statute does not allow the municipality to enforce its

17 ordinance on federally-owned lands under state control."

# ASSEMBLY AGRICULTURE AND NATURAL RESOURCES COMMITTEE

#### STATEMENT TO

SENATE, No. 1225

## STATE OF NEW JERSEY

**DATED: JUNE 8, 2000** 

The Assembly Agriculture and Natural Resources Committee reports favorably Senate Bill No. 1225.

This bill would clarify that municipal governing bodies are authorized to enact and enforce ordinances to regulate or prohibit persons from appearing in a state of nudity upon all lands within the municipality's borders that are under the jurisdiction of the State, rather than just upon State-owned lands within its borders.

As reported by the committee, this bill is identical to Assembly Bill No.2412 of 2000 as also reported by the committee.

#### P.L. 2000, CHAPTER 32, approved June 23, 2000

#### Senate, No. 1225

#### (Corrected Copy)

1	AN ACT concerning municipal authority to regulate nudity on all lands
2	within municipal borders and under the jurisdiction of the State and
3	amending R.S.40:48-1.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.40:48-1 is amended to read as follows:
- 9 40:48-1. Ordinances; general purpose. The governing body of 10 every municipality may make, amend, repeal and enforce ordinances 11
- Finances and property. 1. Manage, regulate and control the 12 13 finances and property, real and personal, of the municipality;
- Contracts and contractor's bonds. 2. Prescribe the form and 14 15 manner of execution and approval of all contracts to be executed by 16 the municipality and of all bonds to be given to it;
  - Officers and employees; duties, terms and salaries. 3. Prescribe and define, except as otherwise provided by law, the duties and terms of office or employment, of all officers and employees; and to provide for the employment and compensation of such officials and employees, in addition to those provided for by statute, as may be deemed necessary for the efficient conduct of the affairs of the municipality;
- 24 Fees. 4. Fix the fees of any officer or employee of the municipality 25 for any service rendered in connection with his office or position, for 26 which no specific fee or compensation is provided. In the case of 27 salaried officers or employees, such fee shall be paid into the municipal 28
- 29 Salaries instead of fees; disposition of fees. 5. Provide that any 30 officer or employee receiving compensation for his services, in whole or in part by fees, whether paid by the municipality or otherwise, shall be paid a salary to be fixed in the ordinance, and thereafter all fees received by such officer or employee shall be paid into the municipal 34 treasury;
- 35 Maintain order. 6. Prevent vice, drunkenness and immorality; to preserve the public peace and order; to prevent and quell riots, 36 37 disturbances and disorderly assemblages;
- Punish beggars; prevention of loitering. 7. Restrain and punish 38 39 drunkards, vagrants, mendicants and street beggars; to prevent 40 loitering, lounging or sleeping in the streets, parks or public places;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Auctions and noises. 8. Regulate the ringing of bells and the crying of goods and other commodities for sale at auction or otherwise, and to prevent disturbing noises;

Swimming; bathing costume; prohibition of public nudity. 9. Regulate or prohibit swimming or bathing in the waters of, in, or bounding the municipality, and to regulate or prohibit persons from appearing upon the public streets, parks and places clad in bathing costumes or robes, or costumes of a similar character; regulate or prohibit persons from appearing in a state of nudity upon [State-owned lands within its borders in a state of nudity] all lands within its borders which are under the jurisdiction of the State including, without limitation, all lands owned by, controlled by, managed by or leased by the State;

Prohibit annoyance of persons or animals. 10. Regulate or prohibit any practice tending to frighten animals, or to annoy or injure persons in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending or exposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control the construction, erection, alteration and repair of buildings and structures of every kind within the municipality; and to prohibit, within certain limits, the construction, erection or alteration of buildings or structures of wood or other combustible material;

Inflammable materials; inspect docks and buildings. 14. Regulate the use, storage, sale and disposal of inflammable or combustible materials, and to provide for the protection of life and property from fire, explosions and other dangers; to provide for inspections of buildings, docks, wharves, warehouses and other places, and of goods and materials contained therein, to secure the proper enforcement of such ordinance;

Dangerous structures; removal or destruction; procedure. 15. Provide for the removal or destruction of any building, wall or structure which is or may become dangerous to life or health, or might tend to extend a conflagration; and to assess the cost thereof as a municipal lien against the premises;

Chimneys and boilers. 16. Regulate the construction and setting up of chimneys, furnaces, stoves, boilers, ovens and other contrivances in which fire is used;

Explosives. 17. Regulate, in conformity with the statutes of this

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State, the manufacture, storage, sale, keeping or conveying of gunpowder, nitroglycerine, dynamite and other explosives;

Firearms and fireworks. 18. Regulate and prohibit the sale and use of guns, pistols, firearms, and fireworks of all descriptions;

Soft coal. 19. Regulate the use of soft coal in locomotives,
factories, power houses and other places;

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Theaters, schools, churches and public places. 20. Regulate the use of theaters, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits therefrom, so that escape therefrom may be easily and safely made in case of fire or panic; and to regulate any machinery, scenery, lights, wires and other apparatus, equipment or appliances used in all places of public amusement;

Excavations. 21. Regulate excavations below the established grade or curb line of any street, not greater than eight feet, which the owner of any land may make, in the erection of any building upon his own property; and to provide for the giving of notice, in writing, of such intended excavation to any adjoining owner or owners, and that they will be required to protect and care for their several foundation walls that may be endangered by such excavation; and to provide that in case of the neglect or refusal, for 10 days, of such adjoining owner or owners to take proper action to secure and protect the foundations of any adjacent building or other structure, that the party or parties giving such notice, or their agents, contractors or employees, may enter into and upon such adjoining property and do all necessary work to make such foundations secure, and may recover the cost of such work and labor in so protecting such adjacent property; and to make such further and other provisions in relation to the proper conduct and performance of said work as the governing body or board of the municipality may deem necessary and proper;

Sample medicines. 22. Regulate and prohibit the distribution, depositing or leaving on the public streets or highways, public places or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations represented to cure ailments or diseases of the body or mind, or any samples thereof, or any advertisements or circulars relating thereto, but no ordinance shall prohibit a delivery of any such article to any person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on buildings in the municipality, and to provide rules and regulations concerning the construction and maintenance of the same, and for the prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of compensation and for medical attendance to any officer or employee

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1 of the municipality injured in the performance of his duty;

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Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, and the type, height and dimensions thereof;

Lifeguard. 27. Establish, maintain, regulate and control a lifeguard upon any beach within or bordering on the municipality;

Appropriation for life-saving apparatus. 28. Appropriate moneys to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans of the United States volunteer life-saving corps in this State;

Fences. 29. Regulate the size, height and dimensions of any fences between the lands of adjoining owners, whether built or erected as division or partition fences between such lands, and whether the same exist or be erected entirely or only party upon the lands of any such adjoining owners, or along or immediately adjacent to any division or partition line of such lands. To provide, in such ordinance, the manner of securing, fastening or shoring such fences. In the case of fences thereafter erected contrary to the provisions thereof, the governing body may provide for a penalty for the violation of such ordinance, and in the case of such fence or fences erected or existing at the time of the passage of any such ordinance, may provide therein for the removal, change or alteration thereof, so as to make such fence or fences comply with the provisions of any such ordinance;

Advertise municipality. 30. Appropriate funds for advertising the advantages of the municipality;

29 Government Energy Aggregation Programs. 31. Establish 30 programs and procedures pursuant to which the municipality may act as a government aggregator pursuant to sections 40 through 45 of 31 32 P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the provisions of any other law, rule or regulation to the contrary, a 33 34 municipality acting as a government aggregator pursuant to P.L.1999, 35 c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be 36 37 operating any form of public utility service pursuant to R.S.40:62-1 et 38 seq., to the extent such municipality is solely engaged in the provision 39 of such aggregation service and not otherwise owning or operating any 40 plant or facility for the production or distribution of gas, electricity, 41 steam or other product as provided in R.S.40:62-12.

42 (cf: P.L.1999, c.141, s.1)

2. This act shall take effect immediately.

1	STATEMENT
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3	The purpose of this bill is to clarify that municipal governing bodies
4	are authorized to enact and enforce ordinances to regulate or prohibit
5	persons from appearing in a state of nudity upon all lands within the
6	municipality's borders that are under the jurisdiction of the State,
7	rather than upon State-owned lands within its borders.
8	As reported in an unpublished opinion State v. William and Arlene
9	<u>Vogt</u> , Lower Township Municipal Court Appeal No. 36-9-99and 46-
10	10-99, issued on March 30, 2000, William Vogt challenged whether
11	the Lower Township Municipal Ordinance could be enforced on the
12	federally owned portions of Higbee Beach in Lower Township. The
13	ordinance prohibits a person from appearing on any beach, beach
14	front, or waterway or in any public place located in the township of
15	Lower in a state of nudity. The Superior Court held that since the
16	land in question was not State-owned, the municipality does not have
17	the authority to enforce its ordinance on these lands. According to the
18	court, "although the intent of the legislature in enacting this statute
19	was to prohibit nude bathing, specifically on Higbee Beach, the
20	wording of the statute does not allow the municipality to enforce its
21	ordinance on federally-owned lands under state control."
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26	Clarifies that municipalities may regulate nudity on certain lands within
27	municipal borders.

#### **CHAPTER 32**

**AN ACT** concerning municipal authority to regulate nudity on all lands within municipal borders and under the jurisdiction of the State and amending R.S.40:48-1.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

1. R.S.40:48-1 is amended to read as follows:

Ordinances; general purpose.

40:48-1. Ordinances; general purpose. The governing body of every municipality may make, amend, repeal and enforce ordinances to:

Finances and property. 1. Manage, regulate and control the finances and property, real and personal, of the municipality;

Contracts and contractor's bonds. 2. Prescribe the form and manner of execution and approval of all contracts to be executed by the municipality and of all bonds to be given to it;

Officers and employees; duties, terms and salaries. 3. Prescribe and define, except as otherwise provided by law, the duties and terms of office or employment, of all officers and employees; and to provide for the employment and compensation of such officials and employees, in addition to those provided for by statute, as may be deemed necessary for the efficient conduct of the affairs of the municipality;

Fees. 4. Fix the fees of any officer or employee of the municipality for any service rendered in connection with his office or position, for which no specific fee or compensation is provided. In the case of salaried officers or employees, such fee shall be paid into the municipal treasury;

Salaries instead of fees; disposition of fees. 5. Provide that any officer or employee receiving compensation for his services, in whole or in part by fees, whether paid by the municipality or otherwise, shall be paid a salary to be fixed in the ordinance, and thereafter all fees received by such officer or employee shall be paid into the municipal treasury;

Maintain order. 6. Prevent vice, drunkenness and immorality; to preserve the public peace and order; to prevent and quell riots, disturbances and disorderly assemblages;

Punish beggars; prevention of loitering. 7. Restrain and punish drunkards, vagrants, mendicants and street beggars; to prevent loitering, lounging or sleeping in the streets, parks or public places;

Auctions and noises. 8. Regulate the ringing of bells and the crying of goods and other commodities for sale at auction or otherwise, and to prevent disturbing noises;

Swimming; bathing costume; prohibition of public nudity. 9. Regulate or prohibit swimming or bathing in the waters of, in, or bounding the municipality, and to regulate or prohibit persons from appearing upon the public streets, parks and places clad in bathing costumes or robes, or costumes of a similar character; regulate or prohibit persons from appearing in a state of nudity upon all lands within its borders which are under the jurisdiction of the State including, without limitation, all lands owned by, controlled by, managed by or leased by the State;

Prohibit annoyance of persons or animals. 10. Regulate or prohibit any practice tending to frighten animals, or to annoy or injure persons in the public streets;

Animals; pounds; establishment and regulation. 11. Establish and regulate one or more pounds, and to prohibit or regulate the running at large of horses, cattle, dogs, swine, goats and other animals, and to authorize their impounding and sale for the penalty incurred, and the costs of impounding, keeping and sale; to regulate or prohibit the keeping of cattle, goats or swine in any part of the municipality; to authorize the destruction of dogs running at large therein;

Hucksters. 12. Prescribe and regulate the place of vending or exposing for sale articles of merchandise from vehicles;

Building regulations; wooden structures. 13. Regulate and control the construction, erection, alteration and repair of buildings and structures of every kind within the municipality; and to prohibit, within certain limits, the construction, erection or alteration of buildings or structures of wood or other combustible material;

Inflammable materials; inspect docks and buildings. 14. Regulate the use, storage, sale and disposal of inflammable or combustible materials, and to provide for the protection of life and property from fire, explosions and other dangers; to provide for inspections of buildings, docks, whereves, warehouses and other places, and of goods and materials contained therein, to secure the proper enforcement of such ordinance;

Dangerous structures; removal or destruction; procedure. 15. Provide for the removal or destruction of any building, wall or structure which is or may become dangerous to life or health, or might tend to extend a conflagration; and to assess the cost thereof as a municipal lien against the premises;

Chimneys and boilers. 16. Regulate the construction and setting up of chimneys, furnaces, stoves, boilers, ovens and other contrivances in which fire is used;

Explosives. 17. Regulate, in conformity with the statutes of this State, the manufacture, storage, sale, keeping or conveying of gunpowder, nitroglycerine, dynamite and other explosives;

Firearms and fireworks. 18. Regulate and prohibit the sale and use of guns, pistols, firearms, and fireworks of all descriptions;

Soft coal. 19. Regulate the use of soft coal in locomotives, factories, power houses and other places;

Theaters, schools, churches and public places. 20. Regulate the use of theaters, cinema houses, public halls, schools, churches, and other places where numbers of people assemble, and the exits therefrom, so that escape therefrom may be easily and safely made in case of fire or panic; and to regulate any machinery, scenery, lights, wires and other apparatus, equipment or appliances used in all places of public amusement;

Excavations. 21. Regulate excavations below the established grade or curb line of any street, not greater than eight feet, which the owner of any land may make, in the erection of any building upon his own property; and to provide for the giving of notice, in writing, of such intended excavation to any adjoining owner or owners, and that they will be required to protect and care for their several foundation walls that may be endangered by such excavation; and to provide that in case of the neglect or refusal, for 10 days, of such adjoining owner or owners to take proper action to secure and protect the foundations of any adjacent building or other structure, that the party or parties giving such notice, or their agents, contractors or employees, may enter into and upon such adjoining property and do all necessary work to make such foundations secure, and may recover the cost of such work and labor in so protecting such adjacent property; and to make such further and other provisions in relation to the proper conduct and performance of said work as the governing body or board of the municipality may deem necessary and proper;

Sample medicines. 22. Regulate and prohibit the distribution, depositing or leaving on the public streets or highways, public places or private property, or at any private place or places within any such municipality, any medicine, medicinal preparation or preparations represented to cure ailments or diseases of the body or mind, or any samples thereof, or any advertisements or circulars relating thereto, but no ordinance shall prohibit a delivery of any such article to any person above the age of 12 years willing to receive the same;

Boating. 23. Regulate the use of motor and other boats upon waters within or bounding the municipality;

Fire escapes. 24. Provide for the erection of fire escapes on buildings in the municipality, and to provide rules and regulations concerning the construction and maintenance of the same, and for the prevention of any obstruction thereof or thereon;

Care of injured employees. 25. Provide for the payment of compensation and for medical attendance to any officer or employee of the municipality injured in the performance of his duty;

Bulkheads and other structures. 26. Fix and determine the lines of bulkheads or other works or structures to be erected, constructed or maintained by the owners of lands facing upon any navigable water in front of their lands, and in front of or along any highway or public lands of said municipality, and to designate the materials to be used, and the type, height and dimensions thereof;

Lifeguard. 27. Establish, maintain, regulate and control a lifeguard upon any beach within or bordering on the municipality;

Appropriation for life-saving apparatus. 28. Appropriate moneys to safeguard people from drowning within its borders, by location of apparatus or conduct of educational work in harmony with the plans of the United States volunteer life-saving corps in this State;

Fences. 29. Regulate the size, height and dimensions of any fences between the lands of adjoining owners, whether built or erected as division or partition fences between such lands,

and whether the same exist or be erected entirely or only party upon the lands of any such adjoining owners, or along or immediately adjacent to any division or partition line of such lands. To provide, in such ordinance, the manner of securing, fastening or shoring such fences. In the case of fences thereafter erected contrary to the provisions thereof, the governing body may provide for a penalty for the violation of such ordinance, and in the case of such fence or fences erected or existing at the time of the passage of any such ordinance, may provide therein for the removal, change or alteration thereof, so as to make such fence or fences comply with the provisions of any such ordinance;

Advertise municipality. 30. Appropriate funds for advertising the advantages of the municipality;

Government Energy Aggregation Programs. 31. Establish programs and procedures pursuant to which the municipality may act as a government aggregator pursuant to sections 40 through 45 of P.L.1999, c.23 (C.48:3-89 through C.48:3-94). Notwithstanding the provisions of any other law, rule or regulation to the contrary, a municipality acting as a government aggregator pursuant to P.L.1999, c.23 (C.48:3-49 et al.) shall not be deemed to be a public utility pursuant to R.S.40:62-24 or R.S.48:1-1 et seq. or be deemed to be operating any form of public utility service pursuant to R.S.40:62-1 et seq., to the extent such municipality is solely engaged in the provision of such aggregation service and not otherwise owning or operating any plant or facility for the production or distribution of gas, electricity, steam or other product as provided in R.S.40:62-12.

2. This act shall take effect immediately.

Approved June 23, 2000.