26:2H-83

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2000 CHAPTER: 20

NJSA: 26:2H-83 (Nurses aides, etc – criminal background checks)

BILL NO: S116 (Substituted for A324/1821)

SPONSOR(S): Connors and McNamara

DATE INTRODUCED: Pre-filed

COMMITTEE: ASSEMBLY: Appropriations

SENATE: Law and Public Safety

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: **ASSEMBLY**: March 16, 2000

SENATE: March 23, 2000

DATE OF APPROVAL: May 3, 2000 **FOLLOWING ARE ATTACHED IF AVAILABLE:**

FINAL TEXT OF BILL: Senate Committee Substitute S116/S124 (1R)

(Amendments during passage denoted by superscript numbers)

S116

SPONSORS STATEMENT: (Begins on p 19 of original bill)
Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: No

FLOOR AMENDMENT STATEMENTS: No LEGISLATIVE FISCAL ESTIMATE: No

S124

SPONSORS STATEMENT: (Begins on p 18 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

SCS for S116/S124

SPONSORS STATEMENT: No

COMMITTEE STATEMENT: ASSEMBLY: Yes SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A324

SPONSORS STATEMENT: (Begins on p 20 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A1821

SPONSORS STATEMENT: (Begins on p 19 of original bill) Yes

(Identical to sponsor's statement for S116)

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: No

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

SCS for A324/A1821

SPONSORS STATEMENT: (Begins on p. 20 of original bill) No

COMMITTEE STATEMENT: ASSEMBLY: Yes 1-27-2000 (Health)

Yes 3-2-2000 (Appropriations)

SENATE: No

FLOOR AMENDMENT STATEMENTS: No LEGISLATIVE FISCAL ESTIMATE: Yes

Identical to fiscal estimate forS116/S124

VETO MESSAGE: No

GOVERNOR'S PRESS RELEASE ON SIGNING: Yes

FOLLOWING WERE PRINTED:

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No

REPORTS: No HEARINGS: No Comments from Governor Whitman's 2000 State of the State Speech

"Background checks for home health aides," 3-17-2000 Star Ledger, p. 31 "Criminal check passes for home health aides," 5-4-2000 Star Ledger, p.A1 "Aides history a matter of law," 5-4-2000 Bergen Record, p.A1

NEWSPAPER ARTICLES:

SENATE, No. 116

STATE OF NEW JERSEY

209th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2000 SESSION

Sponsored by:

Senator LEONARD T. CONNORS, JR. District 9 (Atlantic, Burlington and Ocean) Senator HENRY P. MCNAMARA District 40 (Bergen and Passaic)

Co-Sponsored by:

Senator Bucco

SYNOPSIS

Requires criminal history record checks for all certified nurse aides, personal care assistants and homemaker-home health aides as condition of recertification.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



AN ACT concerning providers of health care services for the elderly and disabled, amending P.L.1997, c.100 and supplementing Titles 2A and 2C of the New Jersey Statutes.

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5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 2 of P.L.1997, c.100 (C.26:2H-83) is amended to read 9 as follows:
- 10 2. a. The Department of Health and Senior Services shall not issue 11 a nurse aide or personal care assistant certification to any applicant, 12 except on a conditional basis as provided for in subsection d. of 13 section 3 of P.L.1997, c.100 (C.26:2H-84), unless the Commissioner 14 of Health and Senior Services first determines, consistent with the requirements of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 15 16 through 87), that no criminal history record information exists on file 17 in the Federal Bureau of Investigation, Identification Division, or in 18 the State Bureau of Identification in the Division of State Police, 19 which would disqualify that person from being certified. In addition, 20 each nurse aide or personal care assistant certified by the department prior to the effective date of P.L., c. (C.)(pending before the 21 22 Legislature as this bill) upon whom a criminal history record 23 background check has not been conducted pursuant to sections 2 24 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), shall be 25 required to undergo an initial criminal history record background 26 check as a condition of recertification. A follow-up criminal history record background check shall be conducted at least once every two 27 28 years as a condition of recertification for every certified nurse aide and
 - (1) In New Jersey, any crime or disorderly persons offense:

conviction of any of the following crimes and offenses:

personal care assistant, subject to the provisions of subsection d. of

this section. A person shall be disqualified from certification if that person's criminal history record background check reveals a record of

- 34 (a) involving danger to the person, meaning those crimes and 35 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 36 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 37 N.J.S.2C:15-1 et seq.; or
- 38 (b) against the family, children or incompetents, meaning those
- 39 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 40 seq.; or

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- 41 (c) involving theft as set forth in chapter 20 of Title 2C of the New
- 42 Jersey Statutes; or

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- 1 (d) involving any controlled dangerous substance or controlled 2 substance analog as set forth in chapter 35 of Title 2C of the New 3 Jersey Statutes except paragraph (4) of subsection a. of 4 N.J.S.2C:35-10.
- 5 (2) In any other state or jurisdiction, of conduct which, if 6 committed in New Jersey, would constitute any of the crimes or 7 disorderly persons offenses described in paragraph (1) of this 8 subsection.
- 9 b. Notwithstanding the provisions of subsection a. of this section, 10 no person shall be disqualified from certification on the basis of any 11 conviction disclosed by a criminal history record background check performed pursuant to sections 2 through 6 and section 14 of 12 13 P.L.1997, c.100 (C.26:2H-83 through 87 and C.53:1-20.9a) if the 14 person has affirmatively demonstrated to the Commissioner of Health 15 and Senior Services clear and convincing evidence of the person's rehabilitation. In determining whether a person has affirmatively 16 17 demonstrated rehabilitation, the following factors shall be considered:
 - (1) the nature and responsibility of the position which the convicted person would hold [or], has held <u>or currently holds</u>, as the case may be;
 - (2) the nature and seriousness of the offense;
- 22 (3) the circumstances under which the offense occurred;
- 23 (4) the date of the offense;

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- 24 (5) the age of the person when the offense was committed;
- 25 (6) whether the offense was an isolated or repeated incident;
- 26 (7) any social conditions which may have contributed to the 27 offense; and
- 28 (8) any evidence of rehabilitation, including good conduct in prison 29 or in the community, counseling or psychiatric treatment received, 30 acquisition of additional academic or vocational schooling, successful 31 participation in correctional work-release programs, or the 32 recommendation of those who have had the person under their 33 supervision.
- c. If a person subject to the provisions of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the commissioner shall, as applicable:
- 38 (1) not issue a nurse aide or personal care assistant certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84) or the applicant's prospective employer if known, of that denial; or
- 43 (2) revoke the person's current nurse aide or personal care assistant 44 certification and notify the person, and the person's employer if 45 known, of that revocation.

1 d. In lieu of implementing the requirement for a follow-up criminal 2 history record background check at least once every two years as a 3 condition of recertification for every certified nurse aide and personal 4 care assistant pursuant to subsection a. of this section, the 5 Commissioner of Health and Senior Services, in consultation with the 6 New Jersey Board of Nursing in the Division of Consumer Affairs in 7 the Department of Law and Public Safety, may implement an 8 alternative means, which the commissioner has determined to be 9 feasible and more cost-effective than the performance of a criminal 10 history record background check, of ascertaining whether a certified 11 nurse aide or personal care assistant has been convicted of a crime or 12 disorderly persons offense as described in section 2 of P.L.1997, c.100 13 (C.26:2H-83), including, but not limited to, the matching of a person's 14 Social Security number or other identifying information with records 15 of criminal proceedings in this and other states.

16 (cf: P.L.1997,c.284, s.2)

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- 2. Section 3 of P.L.1997, c.100 (C.26:2H-84) is amended to read as follows:
- 20 3. a. An applicant for certification, or a certified nurse aide or 21 personal care assistant who is required to undergo a criminal history 22 record background check pursuant to section 2 of P.L.1997, c.100 23 (C.26:2H-83), shall submit to the Commissioner of Health and Senior 24 Services [the applicant's] that individual's name, address and 25 fingerprints taken on standard fingerprint cards by a State or municipal 26 law enforcement agency. The commissioner is authorized to exchange 27 fingerprint data with and receive criminal history record information 28 from the Federal Bureau of Investigation and the Division of State 29 Police for use in making the determinations required by sections 2

through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).

31 Upon receipt of the criminal history record information for a 32 person from the Federal Bureau of Investigation or the Division of 33 State Police, the commissioner shall immediately notify, in writing, the 34 applicant, and the applicant's employer if the applicant is conditionally 35 employed as provided in subsection d. of this section or the applicant's 36 prospective employer if known, or a certified nurse aide or personal 37 care assistant who is required to undergo a criminal history record 38 background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-39 83) and that person's employer, as applicable, of the person's 40 qualification or disqualification for certification under sections 2 41 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). If the 42 [applicant] person is disqualified, the conviction or convictions which 43 constitute the basis for the disqualification shall be identified in the 44 notice to the [applicant] person, but shall not be identified in the 45 notice to the [applicant's] person's employer or prospective employer.

- 1 c. The [applicant] person who is the subject of the background 2 check shall have 30 days from the date of the written notice of 3 disqualification to petition the commissioner for a hearing on the 4 accuracy of the [applicant's] person's criminal history record 5 information or to establish the [applicant's] person's rehabilitation under subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83). 6 7 The commissioner shall notify the [applicant's] person's employer or 8 prospective employer of the [applicant's] person's petition for a 9 hearing within five days following the receipt of the petition from the [applicant] person. Upon the issuance of a final decision upon a 10 11 petition to the commissioner pursuant to this subsection, the 12 commissioner shall notify the [applicant] person and the [applicant's] 13 person's employer or prospective employer as to whether the 14 [applicant] person remains disqualified from certification under 15 sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- 16 d. An applicant for certification may be issued conditional 17 certification and may be employed as a nurse aide or a personal care 18 assistant conditionally for a period not to exceed [180] 90 days, 19 pending completion of a criminal history record background check 20 required under sections 2 through 6 of P.L.1997,c.100 (C.26:2H-83 21 through 87), if the person submits to the commissioner a sworn 22 statement attesting that the person has not been convicted of any crime 23 or disorderly persons offense as described in section 2 of P.L.1997, 24 c.100 (C.26:2H-83). A person who submits a false sworn statement 25 shall be disqualified from certification as a nurse aide or a personal 26 care assistant, as the case may be, and shall not have an opportunity 27 to establish rehabilitation pursuant to subsection b. of section 2 of 28 P.L.1997, c.100 (C.26:2H-83).

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A conditionally employed person, or an employed person certified as a nurse aide or a personal care assistant, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by [the] that person's employer until the commissioner rules on the [applicant's] person's petition but, pending the commissioner's ruling, the employer shall not permit the [applicant] person to have unsupervised contact with patients, residents or clients, as the case may be, who are 60 years of age or older.

- e. (1) A licensed health care facility or other entity that has received an application from or conditionally employs an applicant for nurse aide or personal care assistant certification, or employs a certified nurse aide or personal care assistant, and:
- 43 (a) which receives notice from the Commissioner of Health and
 44 Senior Services that the applicant or certified nurse aide or personal
 45 care assistant, as applicable, has been determined by the commissioner
 46 to be disqualified from certification as a nurse aide or personal care

- 1 assistant pursuant to sections 2 through 6 of P.L.1997, c.100
- 2 (C.26:2H-83 through 87); or
- 3 (b) which terminates its employment of a conditionally employed
- 4 applicant for nurse aide or personal care assistant certification or a
- 5 certified nurse aide or personal care assistant because of unsatisfactory
- 6 performance or conduct by that person as an employee, or because the
- 7 person was disqualified from employment at the health care facility or
- 8 other entity on the basis of a conviction of a crime or disorderly
- 9 persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-
- 10 83) after commencing employment at the health care facility or other
- 11 entity;
- 12 shall be immune from liability for disclosing information about that
- 13 disqualification or termination in good faith to another licensed health
- 14 care facility or other entity which is qualified by statute or regulation
- 15 to employ the person as a nurse aide or personal care assistant.
- (2) A licensed health care facility or other entity which discloses 16
- 17 information pursuant to paragraph (1) of this subsection shall be
- 18 presumed to be acting in good faith unless it is shown by clear and 19 convincing evidence that the health care facility or other entity acted
- 20 with actual malice toward the person who is the subject of the
- 21 information.
- 22 f. (1) A licensed health care facility or other entity, upon receiving
- 23 notice from the chief law enforcement officer of a municipality
- pursuant to section 9 of P.L., c. (C.) (pending before the 24
- 25 Legislature as this bill) that a person employed by it as a nurse aide or
- 26 personal care assistant, including a conditionally employed person, has
- 27 been arrested for a crime or disorderly persons offense as described in
- 28 section 2 of P.L.1997, c.100 (C.26:2H-83) after commencing
- 29 employment at the health care facility or other entity, shall:
- 30 (a) restrict the person's employment as a nurse aide or personal care
- 31 assistant, pending the person's acquittal or conviction, so that the
- 32 person shall not have unsupervised contact with patients, residents or
- 33 clients, as the case may be, who are 60 years of age or older; and
- 34 (b) report information about the arrest to the Commissioner of
- 35 Health and Senior Services in a manner prescribed by the
- 36 commissioner.
- 37 (2) A licensed health care facility or other entity, upon receiving
- notice from the Administrative Office of the Courts pursuant to 38
- 39 section 10 of P.L., c. (C.) that a person employed by it as a
- 40 nurse aide or personal care assistant, including a conditionally
- employed person, has been convicted of a crime or disorderly persons
- 42 offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83)
- 43 after commencing employment at the health care facility or other
- 44 entity, shall:

(a) immediately terminate the person's employment as a nurse aide
 or personal care assistant; and

(b) report information about the conviction and termination to the
 Commissioner of Health and Senior Services in a manner prescribed
 by the commissioner, who shall thereupon deem the person to be
 disqualified from certification as a nurse aide or personal care
 assistant, subject to the provisions of paragraph (4) of this subsection.

(3) A licensed health care facility or other entity shall be immune from liability for any actions taken in good faith pursuant to paragraphs (1) or (2) of this subsection and shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the health care facility or other entity acted with actual malice toward the employee.

14 (4) The person terminated from employment pursuant to paragraph 15 (2) of this subsection shall have 30 days from the date of the 16 termination to petition the commissioner for a hearing on the accuracy 17 of the information about the conviction reported to the commissioner 18 or to establish why the person should not be terminated from 19 employment, and disqualified from certification, as a nurse aide or 20 personal care assistant. The commissioner shall notify the person's 21 employer of the person's petition for a hearing within five days 22 following the receipt of the petition from the person. Upon the 23 issuance of a final decision upon a petition to the commissioner pursuant to this paragraph, the commissioner shall notify the person 24 25 and the person's employer as to whether:

(a) the person is to be reinstated in his employment as a nurse aide or personal care assistant and retain his certification; or

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(b) the person's termination from employment as a nurse aide or personal care assistant stands and the person remains disqualified from certification.

31 g. The commissioner shall provide for a registry of all persons who 32 have successfully completed all training and competency evaluation 33 requirements for certification as a nurse aide or personal care assistant 34 and shall provide for the inclusion in the registry of information about 35 the disqualification of any person from certification pursuant to 36 sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87); for 37 which purposes, the commissioner may use an existing registry 38 established pursuant to statute or regulation, subject to the 39 requirements of federal law. The registry shall include the specific 40 documented findings constituting the basis for that disqualification, 41 except that the information shall indicate that the person was 42 convicted of a crime or disorderly persons offense as described in 43 section 2 of P.L.1997, c.100 (C.26:2H-83) but shall not identify the 44 conviction or convictions which constitute the basis for the 45 disqualification. The registry shall also include information about the

1 <u>arrest of a person who is employed as a nurse aide or personal care</u>

- 2 <u>assistant for a crime or disorderly persons offense as described in</u>
- 3 section 2 of P.L.1997, c.100 (C.26:2H-83), as reported by the person's
- 4 <u>employer pursuant to subsection f. of this section or the chief law</u>
- 5 enforcement officer of a municipality pursuant to section 9 of P.L. ,
- 6 c. (C.) (pending before the Legislature as this bill), but who has
- 7 <u>not yet been acquitted or convicted; except that the information shall</u>
- 8 indicate that the person was arrested for a such a crime or disorderly
- 9 persons offense but shall not identify the specific crime or offense.
- 10 (cf: P.L.1997,c.284, s.3)

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- 3. Section 4 of P.L.1997, c.100 (C.26:2H-85) is amended to read as follows:
 - 4. [An applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100
- 16 (C.26:2H-84) or an applicant's prospective employer may <u>a. The</u>
- 17 Department of Health and Senior Services shall assume the cost of the
- 18 criminal history record background check conducted on an applicant
- 19 for nurse aide or personal care assistant certification, or a certified
- 20 <u>nurse aide or personal care assistant</u>, as the case may be, pursuant to
- 21 sections 2 through 6 and section 14 of P.L.1997,c.100 (C.26:2H-83
- 22 through 87 and C.53:1-20.9a)[; or the employer or prospective
- 23 employer may require the applicant to pay the cost of the criminal
- 24 history record background check].
- b. In fiscal year 2000 and each fiscal year thereafter, the Governor
- 26 shall recommend and the Legislature shall appropriate from the
- 27 General Fund to the Department of Health and Senior Services such
- 28 <u>funds as shall be necessary to effectuate the purposes of subsection a.</u>
- 29 of this section.
- 30 (cf: P.L.1997, c.284, s.4)

- 32 4. Section 2 of P.L.1947, c.262 (C.45:11-24) is amended to read 33 as follows:
- 2. a. The board; appointment; terms. In addition to the members
- appointed to represent the interests of the public pursuant to P.L.1971,
- 36 c.60 as amended by P.L.1977, c.285 (C.45:1-2.2) the New Jersey
- 37 Board of Nursing shall consist of 10 members, six of whom shall be
- 38 registered professional nurses, two of whom shall be licensed practical
- 39 nurses, one of whom shall be an advanced practice nurse, and one of
- 40 whom shall be an additional public member, all to be appointed by the
- 41 Governor. Appointments to the board shall be for terms of five years
- 42 or for the unexpired portion of a term in the case of a vacancy for any
- 43 cause within a term, and until a successor shall be appointed and
- 44 qualified. In making appointments the Governor shall give due 45 consideration to, but shall not be bound by, recommendations
- submitted by the various nurses' professional associations of this State.

Upon notice and hearing, the Governor may remove from office any
 member of the board for neglect of duty, incompetency, unprofessional
 or dishonorable conduct.

- 4 b. Qualifications for appointment. The advanced practice nurse 5 member shall be a resident of this State, shall be a graduate of an 6 accredited advanced practice nurse program, shall have had at least 7 five years' experience in professional nursing, shall at the time of 8 appointment be actively working as an advanced practice nurse, and, 9 except for the member first appointed, shall hold a certification as an advanced practice nurse pursuant to P.L.1991, c.377 (C.45:11-45 et 10 11 al.). Each registered professional nurse member of the board shall be 12 a citizen of the United States and a resident of this State; shall be a 13 graduate of an accredited school of nursing within the United States; 14 shall be a registered nurse in this State; shall have had at least five 15 years' experience in professional nursing following graduation from an accredited school of nursing; and shall at the time of appointment be 16 17 actively engaged in nursing or work relating thereto. The licensed practical nurse members of the board shall be citizens of the United 18 19 States and residents of this State; shall hold a valid license to practice 20 practical nursing in this State; shall have had at least three years' 21 experience in practical nursing; and shall at the time of appointment be 22 actively engaged in practical nursing or work related thereto.
 - c. Oath or affirmation of office. Within 30 days after receipt of the commission, each appointee shall take, subscribe and file in the office of the Secretary of State the oath or affirmation prescribed by law.

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27 d. Duties and powers. The board shall have the following duties 28 and powers: (1) It shall hold annual meetings and such other meetings 29 as it may deem necessary at such times and places as the board shall 30 prescribe and a majority of the board including one officer shall 31 constitute a quorum. (2) It shall elect from its members and prescribe 32 the duties of a president and secretary-treasurer, each of whom shall 33 serve for one year and until a successor is elected. (3) It shall appoint 34 and prescribe the duties of an executive secretary to the board who need not be a member thereof but who shall be a citizen of the United 35 States, a graduate of a college or university with a major in nursing 36 37 education, a registered nurse of this State with at least five years' 38 experience in teaching or administration or both in an accredited 39 school of professional nursing, or have equivalent qualifications as 40 determined by the board. The executive secretary shall hold office during the will and pleasure of the board. (4) It shall employ and 41 42 prescribe the duties of such persons as in its judgment shall be 43 necessary for the proper performance and execution of the duties and 44 powers of the board. (5) It shall determine and pay reasonable 45 compensation and necessary expenses of the executive secretary and all employees of the board. (6) It shall pay to each member of the 46

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1 board the compensation hereinafter provided. (7) It shall have a 2 common seal, keep an official record of all its meetings, and through 3 its secretary-treasurer report annually to the Governor the work of the 4 board. (8) It shall examine applicants for a license or renewals thereof, 5 issue, renew, revoke and suspend licenses, as hereinafter provided. (9) 6 It shall in its discretion investigate and prosecute all violations of 7 provisions of this act. (10) It shall keep an official record which shall 8 show the name, age, nativity and permanent place of residence of each 9 applicant and licensee and such further information concerning each 10 applicant and licensee as the board shall deem advisable. The record 11 shall show also whether the applicant was examined, licensed or 12 rejected under this and any prior act. Copies of any of the entries of 13 the record or of any certificate issued by the board may be 14 authenticated by any member of the board under its seal and when so 15 authenticated shall be evidence in all courts of this State of the same 16 weight and force as the original thereof. For authenticating a copy of 17 any entry or entries contained in its record the board shall be paid a fee of \$3.00, but such authentication, if made at the request of any public 18 19 agency of this or any other jurisdiction, may be without fee. (11) In its 20 discretion it may publish at such times as it shall determine a list of 21 nurses licensed under this act, a list of schools of nursing accredited 22 or approved under this act, and such other information as it shall deem 23 advisable. (12) It shall prescribe standards and curricula for schools of nursing and evaluate and approve courses for affiliation. (13) It shall 24 25 hear and determine applications for accreditation of schools of 26 professional nursing, conduct investigations before and after 27 accreditation of such schools and institutions with which they are 28 affiliated, and issue, suspend or revoke certificates of accreditation as 29 hereinafter provided. (14) It shall approve schools of practical nursing 30 which shall conform to the standards, curricula, and requirements 31 prescribed by the board, and suspend or revoke approval for violations 32 thereof; provided, that this power shall not extend to schools operated 33 by any board of education in this State. (15) It may consult with the 34 Medical Society of New Jersey and the New Jersey Hospital 35 Association with respect to any matter relating to the administration 36 of this act and shall consult with those associations with respect to 37 standards and curricula and any change thereof for schools of nursing. 38 (16) It shall issue subpoenas for the attendance of witnesses and 39 production of documents at any hearing before the board authorized 40 by this act and any member of the board shall administer an oath or 41 affirmation to persons appearing to give testimony at such hearings. 42 (17) It may conduct any investigations, studies of nursing and nursing 43 education and related matters, and prepare and issue such publications 44 as in the judgment of the board will advance the profession of nursing 45 and its service to the public. (18) It shall perform all other functions which are provided in this act to be performed by it or which in the 46

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1 judgment of the board are necessary or proper for the administration 2 of this act. (19) It shall from time to time prescribe rules and 3 regulations not inconsistent with this act. (20) It shall prescribe 4 standards and curricula for homemaker-home health aide education and training programs which a homemaker-home health aide shall 5 6 complete in order to work in this State. (21) It shall review 7 applications to provide homemaker-home health aide training 8 programs and shall issue, suspend or revoke program approval. (22) 9 It shall establish and maintain a registry of all individuals who have 10 successfully completed a homemaker-home health aide training and competency evaluation program. The board shall provide for the 11 12 inclusion in the registry of information about: (a) the disqualification 13 of any person from certification as a homemaker-home health aide 14 pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3) 15 through 24.9), including the specific documented findings constituting the basis for that disqualification; except that the information shall 16 17 indicate that the person was convicted of a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3) 18 19 but shall not identify the conviction or convictions which constitute the 20 basis for the disqualification; and (b) the arrest of a person who is 21 employed as a homemaker-home health aide for a crime or disorderly 22 persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-23 83), as reported by the person's employer pursuant to subsection f. of section 8 of P.L.1997, c.100 (C.45:11-24.4) or the chief law 24 25 enforcement officer of a municipality pursuant to section 9 of P.L. , 26 c. (C.) (pending before the Legislature as this bill), but who has 27 not yet been acquitted or convicted; except that the information shall 28 indicate that the person was arrested for a such a crime or disorderly 29 persons offense but shall not identify the specific crime or offense. 30 (23) It shall prescribe standards and requirements for a competency 31 evaluation program resulting in certification of the homemaker-home 32 health aide, and the renewal, revocation, and suspension of that certification. (24) It shall review applications for homemaker 33 34 home-health aide certification and shall issue, suspend, revoke, or fail to renew certifications and conduct investigations pursuant to the 35 provisions of P.L.1978, c.73 (C.45:1-14 et seq.). 36 37 e. Compensation. Each member of the board shall receive \$15.00 38 per day for each day in which such member is actually engaged in the 39 discharge of duties and traveling and other expenses necessarily

40 incurred in the discharge of duties.41 (cf: P.L.1999, c.85, s.2)42

43 5. Section 7 of P.L.1997, c.100 (C.45:11-24.3) is amended to read 44 as follows:

7. a. The New Jersey Board of Nursing in the Division of Consumer Affairs in the Department of Law and Public Safety shall

- 1 not issue a homemaker-home health aide certification to any applicant,
- 2 except on a conditional basis as provided for in subsection d. of
- 3 section 8 of P.L.1997, c.100 (C.45:11-24.4), unless the board first
- 4 determines, consistent with the requirements of sections 7 through 13
- 5 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), that no criminal
- 6 history record information exists on file in the Federal Bureau of
- 7 Investigation, Identification Division, or in the State Bureau of
- 8 Identification in the Division of State Police, which would disqualify
- 9 that person from being certified. <u>In addition, each homemaker-home</u>
- 10 <u>health aide certified by the board prior to the effective date of P.L.</u>,
- 11 <u>c. (C.)(pending before the Legislature as this bill) and upon whom</u>
- 12 <u>a criminal history record background check has not been conducted</u>
- 13 pursuant to sections 7 through 9 of P.L.1997, c.100 (C. (C.45:11-24.3)
- 14 <u>through 24.5</u>), shall be required to undergo an initial criminal history
- 15 record background check as a condition of recertification. A follow-
- 16 up criminal history record background check shall be conducted at
- 17 <u>least once every two years as a condition of recertification for every</u>
- 18 certified homemaker-home health aide, subject to the provisions of
- 19 <u>subsection d. of this section.</u> A person shall be disqualified from
- 20 certification if that person's criminal history record background check
- 21 reveals a record of conviction of any of the following crimes and
- 22 offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- 24 (a) involving danger to the person, meaning those crimes and
- 25 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 26 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 27 N.J.S.2C:15-1 et seq.; or
- 28 (b) against the family, children or incompetents, meaning those
- 29 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 30 seq.; or
- 31 (c) involving theft as set forth in chapter 20 of Title 2C of the New
- 32 Jersey Statutes; or
- 33 (d) involving any controlled dangerous substance or controlled
- 34 substance analog as set forth in chapter 35 of Title 2C of the New
- 35 Jersey Statutes except paragraph (4) of subsection a. of
- 36 N.J.S.2C:35-10.
- 37 (2) In any other state or jurisdiction, of conduct which, if
- 38 committed in New Jersey, would constitute any of the crimes or
- 39 disorderly persons offenses described in paragraph (1) of this
- 40 subsection.
- b. Notwithstanding the provisions of subsection a. of this section,
- 42 no person shall be disqualified from certification on the basis of any
- 43 conviction disclosed by a criminal history record background check
- 44 performed pursuant to sections 7 through 13 and section 14 of
- 45 P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a) if the
- 46 person has affirmatively demonstrated to the New Jersey Board of

- 1 Nursing in the Division of Consumer Affairs clear and convincing
- 2 evidence of the person's rehabilitation. In determining whether a
- 3 person has affirmatively demonstrated rehabilitation, the following
- 4 factors shall be considered:
- 5 (1) the nature and responsibility of the position which the convicted person would hold [or], has held or currently holds, as the case may be;
- 8 (2) the nature and seriousness of the offense;
- 9 (3) the circumstances under which the offense occurred;
- 10 (4) the date of the offense;
- 11 (5) the age of the person when the offense was committed;
- 12 (6) whether the offense was an isolated or repeated incident;
- 13 (7) any social conditions which may have contributed to the 14 offense; and
- 15 (8) any evidence of rehabilitation, including good conduct in prison 16 or in the community, counseling or psychiatric treatment received, 17 acquisition of additional academic or vocational schooling, successful 18 participation in correctional work-release programs, or the 19 recommendation of those who have had the person under their 20 supervision.
- c. If a person subject to the provisions of sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the New Jersey Board of Nursing shall, as applicable:
- 25 (1) not issue a homemaker-home health aide certification and shall 26 notify the applicant, and the applicant's employer if the applicant is 27 conditionally employed as provided in subsection d. of section 8 of 28 P.L.1997, c.100 (C.45:11-24.4) or the applicant's prospective 29 employer if known, of that denial; or
- 30 (2) revoke the person's current homemaker-home health aide 31 certification and notify the person, and the person's employer if 32 known, of that revocation.
- d. In lieu of implementing the requirement for a follow-up criminal history record background check at least once every two years as a
- 35 condition of recertification for every certified homemaker-home health
- aide pursuant to subsection a. of this section, the New Jersey Board
- 37 of Nursing, in consultation with the Department of Health and Senior
- 38 <u>Services, may implement an alternative means, which the board has</u>

determined to be feasible and more cost-effective than the performance

- 40 of a criminal history record background check, of ascertaining whether
- 41 <u>a certified homemaker-home health aide has been convicted of a crime</u>
- 42 or disorderly persons offense as described in section 7 of P.L.1997,
- 43 <u>c.100 (C.45:11-24.3)</u>, including, but not limited to, the matching of a
- 44 person's Social Security number or other identifying information with
- 45 records of criminal proceedings in this and other states.
- 46 (cf: P.L.1997,c.284, s.6)

- 1 6. Section 8 of P.L.1997, c.100 (C.45:11-24.4) is amended to read 2
- 3 8. a. An applicant for homemaker-home health aide certification. 4
 - or a certified person who is required to undergo a criminal history
- 5 record background check pursuant to section 7 of P.L.1997, c.100
- 6 (C.45:11-24.3), shall submit to the New Jersey Board of Nursing [the
- applicant's] that individual's name, address and fingerprints taken on 7
- 8 standard fingerprint cards by a State or municipal law enforcement
- 9 agency. The board is authorized to exchange fingerprint data with and
- 10 receive criminal history record information from the Federal Bureau
- 11 of Investigation and the Division of State Police for use in making the
- 12 determinations required by sections 7 through 13 of P.L.1997, c.100
- 13 (C.45:11-24.3 through 24.9).
- 14 b. Upon receipt of the criminal history record information for a person from the Federal Bureau of Investigation or the Division of 15
- 16 State Police, the New Jersey Board of Nursing shall immediately
- 17 notify, in writing, the applicant, and the applicant's employer if the
- 18 applicant is conditionally employed as provided in subsection d. of this
- 19 section or the applicant's prospective employer if known, or the
- 20 certified person who is required to undergo a criminal history record
- background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-21
- 22 24.3) and that person's employer, as applicable, of the person's
- 23 qualification or disqualification for homemaker-home health aide
- 24 certification under sections 7 through 13 of P.L.1997, c.100
- (C.45:11-24.3 through 24.9). If the [applicant] person is disqualified, 25
- 26 the conviction or convictions which constitute the basis for the
- 27 disqualification shall be identified in the notice to the [applicant]
- 28 person, but shall not be identified in the notice to the [applicant's]
- 29 person's employer or prospective employer.
- 30 c. The [applicant] person who is the subject of the background
- 31 check shall have 30 days from the date of the written notice of
- disqualification to petition the New Jersey Board of Nursing for a 32
- 33 hearing on the accuracy of the [applicant's] person's criminal history
- 34 record information or to establish the [applicant's] person's 35
- rehabilitation under subsection b. of section 7 of P.L.1997, c.100
- (C.45:11-24.3). The board shall notify the [applicant's] person's 36
- 37 employer or prospective employer of the [applicant's] person's
- 38 petition for a hearing within five days following the receipt of the 39 petition from the [applicant] person. Upon the issuance of a final
- 40 decision upon a petition to the board pursuant to this subsection, the
- 41 board shall notify the [applicant] person and the [applicant's] person's
- 42 employer or prospective employer as to whether the [applicant] person
- 43 remains disqualified from certification under sections 7 through 13 of
- 44 P.L.1997, c.100 (C.45:11-24.3 through 24.9).
- 45 d. An applicant for certification may be issued conditional
- 46 certification and may be employed as a homemaker-home health aide

- 1 conditionally for a period not to exceed [180] 90 days, pending
- 2 completion of a criminal history record background check required
- 3 under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through
- 4 24.9), if the person submits to the New Jersey Board of Nursing a
- 5 sworn statement attesting that the person has not been convicted of
- 6 any crime or disorderly persons offense as described in section 7 of
- 7 P.L.1997, c.100 (C.45:11-24.3). A person who submits a false sworn
- 8 statement shall be disqualified from certification as a homemaker-home
- 9 health aide and shall not have an opportunity to establish rehabilitation
- 10 pursuant to subsection b. of section 7 of P.L.1997, c.100
- 11 (C.45:11-24.3).
- A conditionally employed person, or an employed person certified
 as a homemaker-home health aide, who disputes the accuracy of the
 criminal history record information and who files a petition requesting
 a hearing pursuant to subsection c. of this section may remain
 employed by [the] that person's employer until the board rules on the
 [applicant's] person's petition but, pending the board's ruling, the
- employer shall not permit the [applicant] person to have unsupervised
- 19 contact with patients or clients who are 60 years of age or older.
- e. (1) A home care services agency that has received an application
 from or conditionally employed an applicant for homemaker-home
- 22 <u>health aide certification, or has employed a certified homemaker-home</u>
- 23 <u>health aide</u>, and
- 24 (a) which receives notice from the board that the applicant or
- 25 <u>certified homemaker-home health aide, as applicable, has been</u>
- 26 determined by the board to be disqualified from certification as a
- 27 <u>homemaker-home health aide pursuant to sections 7 through 13 of</u>
- 28 <u>P.L.1997, c.100 (C.45:11-24.3 through 24.9);or</u>
- 29 (b) which terminates its employment of a conditionally employed
- 30 <u>applicant for homemaker-home health aide certification or a certified</u>
- 31 <u>homemaker-home health aide because of unsatisfactory performance</u>
- 32 or conduct by that person as an employee, or because the person was
- 33 <u>disqualified from employment at the home care services agency on the</u>
- 34 <u>basis of a conviction of a crime or disorderly persons offense as</u>
- 35 <u>described in section 2 of P.L.1997, c.100 (C.26:2H-83) after</u>
- 36 commencing employment at the home care services agency;
- 37 <u>shall be immune from liability for disclosing information about that</u>
- 38 <u>disqualification or termination in good faith to another home care</u>
- 39 <u>services agency.</u>
- 40 (2) A home care services agency which discloses information
- 41 pursuant to paragraph (1) of this subsection shall be presumed to be
- 42 acting in good faith unless it is shown by clear and convincing
- 43 evidence that the home care services agency acted with actual malice
- 44 toward the person who is the subject of the information.
- 45 <u>f. (1) A home care services agency, upon receiving notice from the</u>
- 46 <u>chief law enforcement officer of a municipality pursuant to section 9</u>

- 1 of P.L., c. (C.) (pending before the Legislature as this bill) that
- 2 <u>a person employed by it as a homemaker-home health aide, including</u>
- 3 a conditionally employed person, has been arrested for a crime or
- 4 <u>disorderly persons offense as described in section 2 of P.L.1997, c.100</u>
- 5 (C.26:2H-83) after commencing employment at the home care services
- 6 <u>agency</u>, shall:
- 7 (a) restrict the person's employment as a homemaker-home health
- 8 <u>aide, pending the person's acquittal or conviction, so that the person</u>
- 9 shall not have unsupervised contact with patients or clients, as the case
- 10 may be, who are 60 years of age or older; and
- 11 (b) report information about the arrest to the board in a manner
- 12 prescribed by the board.
- 13 (2) A home care services agency, upon receiving notice from the
- 14 Administrative Office of the Courts pursuant to section 10 of P.L. ,
- 15 <u>c.</u> (C.) that a person employed by it as a homemaker-home health
- 16 <u>aide, including a conditionally employed person, has been convicted of</u>
- 17 <u>a crime or disorderly persons offense as described in section 2 of</u>
- 18 P.L.1997, c.100 (C.26:2H-83) after commencing employment at the
- 19 <u>home health care agency or other entity, shall:</u>
- 20 (a) immediately terminate the person's employment as a
- 21 <u>homemaker-home health aide; and</u>
- 22 (b) report information about the conviction and termination to the
- 23 board in a manner prescribed by the board, which shall thereupon
- 24 <u>deem the person to be disqualified from certification as a homemaker-</u>
- 25 <u>home health aide, subject to the provisions of paragraph (4) of this</u>
- 26 <u>subsection.</u>
- 27 (3) A home care services agency shall be immune from liability for
- 28 any actions taken in good faith pursuant to paragraphs (1) or (2) of
- 29 <u>this subsection and shall be presumed to be acting in good faith unless</u>
- 30 it is shown by clear and convincing evidence that the home care
- 31 <u>services agency acted with actual malice toward the employee.</u>
- 32 (4) The person terminated from employment pursuant to paragraph
- 33 (2) of this subsection shall have 30 days from the date of the
- 34 <u>termination to petition the board for a hearing on the accuracy of the</u>
- 35 <u>information about the conviction reported to the board or to establish</u>
- 36 why the person should not be terminated from employment, and
- 37 <u>disqualified from certification, as a homemaker-home health aide. The</u>
 38 board shall notify the person's employer of the person's petition for a
- board shall notify the person's employer of the person's petition for a
 hearing within five days following the receipt of the petition from the
- 40 person. Upon the issuance of a final decision upon a petition to the
- 41 <u>board pursuant to this paragraph, the board shall notify the person and</u>
- 42 <u>the person's employer or as to whether:</u>
- 43 (a) the person is to be reinstated in his employment as a
- 44 homemaker-home health aide and retain his certification; or

1 (b) the person's termination from employment as a homemaker-2 home health aide stands and the person remains disqualified from 3 certification. 4 (cf: P.L.1997,c.284, s.7) 5 6 7. Section 9 of P.L.1997, c.100 (C.45:11-24.5) is amended to read 7 as follows: 8 9. [A home health agency or a health care service firm, as defined 9 in regulations of the Division of Consumer Affairs, may a. The 10 Department of Law and Public Safety shall assume the cost of the 11 criminal history record background check conducted on an applicant 12 for homemaker-home health aide certification pursuant to sections 7 13 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through 14 24.9 and C.53:1-20.9a), or a certified homemaker-home health aide 15 who is required to undergo a criminal history record background 16 check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), as 17 applicable [; or it may require the applicant to pay the cost of the 18 criminal history record background check]. 19 b. In fiscal year 2000 and each fiscal year thereafter, the Governor 20 shall recommend and the Legislature shall appropriate from the 21 General Fund to the Department of Law and Public Safety such funds 22 as shall be necessary to effectuate the purposes of subsection a. of this 23 section. 24 (cf: P.L.1997,c.284, s.8) 25 26 8. Section 14 of P.L.1997, c.100 (C.53:1-20.9a) is amended to read 27 as follows: 28 14. <u>a.</u> In accordance with the provisions of sections 2 through 6 and 29 sections 7 through 13 of P.L.1997, c.100 (C.26:2H-83 through 87; C.45:11-24.3 through 24.9), the Division of State Police in the 30 Department of Law and Public Safety shall conduct a criminal history 31 32 record background check, including a name and fingerprint 33 identification check, of: 34 (1) each applicant for nurse aide or personal care assistant 35 certification submitted to the Department of Health and Senior Services and [of] each applicant for homemaker-home health aide 36 certification submitted to the New Jersey Board of Nursing in the 37 38 Division of Consumer Affairs; and 39 (2) each nurse aide or personal care assistant certified by the 40 Department of Health and Senior Services, and each homemaker-home 41 health aide certified by the New Jersey Board of Nursing, as required 42 pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). 43 <u>b.</u> For the purpose of conducting [the] <u>a</u> criminal history record 44 background check pursuant to subsection a. of this section, the 45 Division of State Police shall examine its own files and arrange for a

similar examination by federal authorities. The division shall

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- 1 immediately forward the information obtained as a result of conducting
- 2 the check to the Commissioner of Health and Senior Services, in the
- 3 case of an applicant for nurse aide or personal care assistant
- 4 certification, and to the New Jersey Board of Nursing in the Division
- 5 of Consumer Affairs in the Department of Law and Public Safety, in
- 6 the case of an applicant for homemaker-home health aide certification.
- 7 (cf: P.L.1997,c.284, s.13)

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- 9. (New section) a. The chief law enforcement officer of a municipality in which a person who is identified by the officer as being employed in the capacity of a nurse aide or personal care assistant is arrested for a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83), shall, on a form and in a manner to be established in consultation with the Commissioner of Health and Senior Services, provide notice of that arrest to:
- (1) the Department of Health and Senior Services for inclusion in the registry provided for in subsection g. of section 3 of P.L.1997, c.100 (C.26:2H-84); and
- (2) a licensed health care facility or other entity which the officer has identified as the person's employer.
- b. The chief law enforcement officer of a municipality in which a person who is identified by the officer as being employed in the capacity of a homemaker-home health aide is arrested for a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3), shall, on a form and in a manner to be established in consultation with the New Jersey Board of Nursing in the Division of Consumer Affairs in the Department of Law and Public Safety, provide notice of that arrest to:
- (1) the New Jersey Board of Nursing for inclusion in the registry established pursuant to paragraph (22) of subsection d. of section 2 of P.L.1947, c.262 (C.45:11-24); and
- (2) a home care services agency which the officer has identified asthe person's employer.
 - c. A municipality which provides notice pursuant to subsections a. or b. of this subsection shall be entitled to reimbursement from the Department of Health and Senior Services or the New Jersey Board of Nursing, as applicable, for the reasonable costs associated with providing that notice.

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assistant, to:

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10. (New section) a. The Administrative Office of the Courts, on a form and in a manner to be established in consultation with the Commissioner of Health and Senior Services, shall report notice of a conviction of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) with respect to a person whom the court has identified as a certified nurse aide or personal care

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1	(1) the Department of Health and Senior Services for inclusion in
2	the registry provided for in subsection g. of section 3 of P.L.1997,
3	c.100 (C.26:2H-84); and
4	(2) a licensed health care facility or other entity which the court has
5	identified as the person's employer.
6	b. The Administrative Office of the Courts, on a form and in a
7	manner to be established in consultation with the New Jersey Board of
8	Nursing in the Division of Consumer Affairs in the Department of Law
9	and Public Safety, shall report notice of a conviction of a crime or
10	disorderly persons offense as described in section 7 of P.L.1997, c.100
11	(C.45:11-24.3) with respect to a person whom the court has identified
12	as a certified homemaker-home health aide, to:
13	(1) the New Jersey Board of Nursing for inclusion in the registry
14	established pursuant to paragraph (22) of subsection d. of section 2 of
15	P.L.1947, c.262 (C.45:11-24); and
16	(2) a home care services agency which the court as identified as the
17	person's employer.
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19	11. This act shall take effect immediately.
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22	STATEMENT
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24	P.L.1997, c.100 (N.J.S.A.26:2H-83 et al.) required all applicants
25	for certification as a nurse aide, personal care assistant or homemaker-
26	home health aide to undergo a criminal history record background
27	check but exempted persons who were already certified from this
28	requirement. As a result, most of the currently certified 30,000 nurse
29	aides and 24,000 homemaker-home health aides in New Jersey have
30	not undergone a criminal history check to date.
31	This bill contains a number of provisions to better protect health
32	care consumers, as follows:
33	C The bill requires any nurse aides, personal care assistants and
34	homemaker-home health aides who were certified when P.L.1997,
35	c.100 became effective and were exempted from the background
36	check requirement to undergo an initial background check as a
36 37	check requirement to undergo an initial background check as a condition of being recertified. In addition, the bill requires that
37	condition of being recertified. In addition, the bill requires that
37 38	condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once
37 38 39	condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once every two years as a condition of recertification. The bill requires
37 38 39 40	condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once every two years as a condition of recertification. The bill requires the State to assume the cost of conducting these background
37 38 39 40 41	condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once every two years as a condition of recertification. The bill requires the State to assume the cost of conducting these background checks.
37 38 39 40 41 42	condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once every two years as a condition of recertification. The bill requires the State to assume the cost of conducting these background checks. C The bill provides that, in lieu of requiring a follow-up criminal
37 38 39 40 41 42 43	 condition of being recertified. In addition, the bill requires that these persons undergo a follow-up background check at least once every two years as a condition of recertification. The bill requires the State to assume the cost of conducting these background checks. C The bill provides that, in lieu of requiring a follow-up criminal history record background check at least once every two years as

- 1 means, which it has determined to be feasible and more cost-
- 2 effective than the performance of a criminal history record
- 3 background check, of ascertaining whether a person has been
- 4 convicted of a crime or disorderly persons offense which would
- 5 disqualify the person from certification, including, but not limited
- 6 to, the matching of a person's Social Security number or other
- 7 identifying information with records of criminal proceedings in this
- 8 and other states.
- 9 C The bill reduces from 180 days to 90 days the period during which
- 10 a person may be conditionally employed as a nurse aide, personal
- 11 care assistant or homemaker-home health aide, pending completion
- 12 of the person's criminal history record background check.
- 13 The bill provides immunity from liability for a former employer of
- 14 an applicant for nurse aide, personal care assistant or homemaker-
- 15 home health aide certification or a certified nurse aide, personal
- 16 care assistant or homemaker-home health aide which makes a good
- 17 faith disclosure to: another employer that the individual is
- 18 disqualified from certification as a result of a criminal history check,
- 19 or that it terminated the person's employment due to unsatisfactory
- 20 performance or conduct; or to the appropriate State regulatory
- 21 agency that it terminated the person's employment due to
- 22 unsatisfactory performance or conduct.
- 23 The bill requires that if a certified nurse aide, personal care assistant
- or homemaker-home health aide is convicted of a crime or 24
- 25 disorderly person's offense which would disqualify that person from
- 26 certification, after commencing employment at a health care facility
- 27 or home care services agency, as applicable, the employer shall
- 28 immediately terminate the person's employment as a nurse aide,
- 29 personal care assistant or homemaker-home health aide, as
- 30 applicable; and report information about the conviction and
- termination to the appropriate State regulatory agency in a manner 32 prescribed by the agency, which shall thereupon deem the person to
- 33
- be disqualified from certification, subject to the person's right to
- 34 appeal the disqualification.

- 35 The bill requires that the registry of homemaker-home health aides
- in the New Jersey Board of Nursing established under paragraph 36
- 37 (22) of N.J.S.A.45:11-24 and the registry of nurse aides and
- 38 personal care assistants in the Department of Health and Senior
- 39 Services provided for in this bill include information about the 40 disqualification of any person from certification as a homemaker-
- 41 home health aide or a nurse aide or personal care assistant, as
- 42 applicable, including information which indicates that the person
- 43 was convicted of a crime or disorderly persons offense which
- 44 disqualifies the person from certification without identifying the
- 45 specific conviction or convictions constituting the basis for the
- 46 disqualification. The registries shall also contain information on the

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arrest of an employed nurse aide, personal care assistant or homemaker-home health aide, as applicable, for a crime or disorderly persons offense which would disqualify that individual from certification, as reported by the employer or a law enforcement agency; except that this information shall indicate that the person was arrested for such a crime or disorderly persons offense without identifying the specific crime or offense.

C The bill requires municipal law enforcement agencies and the Administrative Office of the Courts to provide notice of the arrest and conviction, respectively, of any person whom they identify as an employed nurse aide, personal care assistant or homemaker-home health aide to that person's employer and the appropriate State regulatory agency. The State shall be required to reimburse municipalities for the reasonable costs associated with providing such notice.

The purpose of this bill is to ensure that frail elderly and disabled individuals who need the services of certified caregivers such as nurse aides, personal care assistants or homemaker-home health aides, either in an institutional or home-based setting as appropriate, are protected against the possibility of any act of abuse, neglect, exploitation or theft being committed by a caregiver with an undetected criminal record. The enactment of this bill will complete the work begun with the enactment of P.L.1997, c.100 by extending its requirements to cover all certified nurse aides, personal care assistants and homemaker-home health aides and providing greater protection to health care consumers and their families. The State has no higher moral obligation than to do this.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 116 and 124

STATE OF NEW JERSEY

DATED: FEBRUARY 10, 2000

The Senate Law and Public Safety Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 116 and 124.

This committee substitute is designed to correct a "loophole" in P.L.1997, c.100 (C.26:2H-82 et al.), under which all applicants for certification as a nurse aide, personal care assistant or homemaker-home health aide are required to undergo a criminal history record background check, but persons who were certified prior to the effective date of that law (i.e., November 1, 1997) are exempted from this requirement. Because of this "loophole," most of the 30,000 nurse aides and 24,000 homemaker-home health aides who are certified in this State have not undergone a criminal history record background check.

Specifically, this substitute provides as follows:

- C The substitute requires any nurse aides, personal care assistants and homemaker-home health aides who were exempted from the criminal history record background check requirement of P.L.1997, c.100 to undergo a background check as a condition of their initial recertification following the effective date of the substitute. In addition, the substitute requires that these persons undergo a follow-up background check of federal records at least once every two years as a condition of recertification (which would supplement the system operated by the Division of State Police in the Department of Law and Public Safety that continuously monitors whether a person has been convicted of a criminal offense in this State). The substitute requires the State to assume the cost of conducting these background checks.
- C The substitute provides that, in lieu of requiring a follow-up background check at least once every two years as a condition of recertification, the appropriate State regulatory agency may, in each case, implement an alternative means of determining whether a person has been convicted of a crime or disorderly persons offense which would disqualify the person from certification, including, but not limited to, the matching of a person's Social Security number or other identifying information with records of

criminal proceedings in this and other states. If the agency elects to implement this alternative means of determining whether a person has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, the agency is required to report to the Governor and the Legislature prior to its implementation on the projected costs and procedures to be followed and to set forth the rationale therefor.

- The substitute provides that a person may be conditionally employed as a nurse aide, personal care assistant or homemaker-home health aide for a period not to exceed 60 days, pending completion of a criminal history record background check by the Division of State Police, and for an additional period not to exceed 60 days pending completion of a criminal history record background check by federal authorities as arranged for by the Division of State Police pursuant to section 14 of P.L.1997, c.100 (C.53:1-20.9a).
- C The substitute provides immunity from liability for an employer of an applicant for nurse aide, personal care assistant or homemaker-home health aide certification or a certified nurse aide, personal care assistant or homemaker-home health aide which makes a good faith disclosure to another employer or the appropriate State regulatory agency that the individual's employment was terminated as a result of a criminal history check.
- The substitute requires that if a certified nurse aide, personal care assistant or homemaker-home health aide is convicted of a crime or disorderly person's offense which would disqualify that person from certification after commencing employment at a health care facility or home care services agency, the employer is required to immediately terminate the person's employment as a nurse aide, personal care assistant or homemaker-home health aide. The employer is also required to report information about the conviction and termination to the appropriate State regulatory agency in a manner prescribed by that agency, which must then deem the person to be disqualified, subject to the person's right to appeal.
- The substitute requires that the registry of homemaker-home health aides in the New Jersey Board of Nursing established pursuant to paragraph (22) of section 2 of P.L.1947, c.262 (C.45:11-24) and the registry of nurse aides and personal care assistants in the Department of Health and Senior Services provided for in this substitute include information about the disqualification of any person from certification as a homemaker-home health aide or a nurse aide or personal care assistant, including information which indicates that the person was convicted of a crime or disorderly persons offense which disqualifies the person from certification without identifying the specific conviction or convictions constituting the basis for the disqualification.

C Finally, the substitute requires the Director of the Division of Consumer Affairs in the Department of Law and Public Safety, in consultation with the Commissioner of Health and Senior Services, to report to the Governor and the Legislature no later than one year after the effective date of the substitute on the feasibility and cost of implementing a criminal history record background check requirement for all persons employed by home health agencies licensed by the Department of Health and Senior Services or by health care service firms, employment agencies or registries, temporary help service firms or personnel consultants regulated by the Division of Consumer Affairs, who are assigned to provide health care services in a home-based or other community setting and are not required to undergo a criminal history record background check pursuant to P.L.1997, c.100. This report is to include a detailed plan for implementation of a criminal history record background check requirement for these persons.

The substitute requires, the Legislature to appropriate from the General Fund such funds as the State Treasurer recommends to effectuate the substitute's purposesin FY 2001.

The substitute takes effect on the 90th day after enactment.

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 116 and 124

STATE OF NEW JERSEY 209th LEGISLATURE

ADOPTED FEBRUARY 10, 2000

Sponsored by:

Senator LEONARD T. CONNORS, JR.

District 9 (Atlantic, Burlington and Ocean)

Senator HENRY P. MCNAMARA

District 40 (Bergen and Passaic)

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator GARRY J. FURNARI

District 36 (Bergen, Essex and Passaic)

Co-Sponsored by:

Senators Bucco, Kenny, Codey, Girgenti, Allen, Matheussen and Robertson

SYNOPSIS

Requires criminal history record checks for all certified nurse aides, personal care assistants and homemaker-home health aides; requires plan for similar checks to be conducted on other providers of home care services.

CURRENT VERSION OF TEXT

Substitute as adopted by the Senate Law and Public Safety Committee.

(Sponsorship Updated As Of: 2/29/2000)

SCS for S116 CONNORS, MCNAMARA

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AN ACT requiring criminal history record background checks for certain providers of institutional and home health care services, and amending P.L.1997, c.100 and P.L.1947, c.262.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1997, c.100 (C.26:2H-83) is amended to read as follows:
- 10 2. a. The Department of Health and Senior Services shall not issue a nurse aide or personal care assistant certification to any 11 12 applicant, except on a conditional basis as provided for in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84), unless the 13 14 Commissioner of Health and Senior Services first determines, 15 consistent with the requirements of sections 2 through 6 of P.L.1997, 16 c.100 (C.26:2H-83 through 87), that no criminal history record 17 information exists on file in the Federal Bureau of Investigation, Identification Division, or in the State Bureau of Identification in the 18 19 Division of State Police, which would disqualify that person from 20 being certified. A nurse aide or personal care assistant certified by the 21 department prior to the effective date of P.L., c. (C.)(now 22 pending before the Legislature as this bill) upon whom a criminal 23 history record background check has not been conducted pursuant to 24 sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), shall be required to undergo that criminal history record background 25

the effective date of P.L., c. (now pending before the Legislature as this bill).

In addition, a follow-up criminal history record background check of federal records shall be conducted at least once every two years as a condition of recertification for every certified nurse aide and personal care assistant; except that the commissioner, in lieu of conducting follow-up criminal history record background checks for purposes of recertification, may provide for an alternative means of determining whether a certified nurse aide or personal care assistant has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, including, but not limited to, a match of a person's Social Security number or other

check as a condition of that individual's initial recertification following

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

identifying information with records of criminal proceedings in this and

- 1 other states. If the commissioner elects to implement this alternative
- 2 means of determining whether a certified nurse aide or personal care
- 3 <u>assistant has been convicted of a crime or disorderly persons offense</u>
- 4 which would disqualify that person from certification, the
- 5 <u>commissioner shall report to the Governor and the Legislature prior</u>
- 6 to its implementation on the projected costs and procedures to be
- 7 <u>followed with respect to its implementation and setting forth the</u>
- 8 rationale therefor.
- A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:
 - (1) In New Jersey, any crime or disorderly persons offense:
- 13 (a) involving danger to the person, meaning those crimes and
- 14 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 15 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 16 N.J.S.2C:15-1 et seq.; or
- 17 (b) against the family, children or incompetents, meaning those 18 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 19 seq.; or

- 20 (c) involving theft as set forth in chapter 20 of Title 2C of the
- 21 New Jersey Statutes; or
- 22 (d) involving any controlled dangerous substance or controlled
- 23 substance analog as set forth in chapter 35 of Title 2C of the New
- 24 Jersey Statutes except paragraph (4) of subsection a. of
- 25 N.J.S.2C:35-10.
- 26 (2) In any other state or jurisdiction, of conduct which, if
- 27 committed in New Jersey, would constitute any of the crimes or
- 28 disorderly persons offenses described in paragraph (1) of this
- 29 subsection.
- b. Notwithstanding the provisions of subsection a. of this section,
- 31 no person shall be disqualified from certification on the basis of any
- 32 conviction disclosed by a criminal history record background check
- 33 performed pursuant to sections 2 through 6 and section 14 of
- 34 P.L.1997, c.100 (C.26:2H-83 through 87 and C.53:1-20.9a) if the
- 35 person has affirmatively demonstrated to the Commissioner of Health
- 36 and Senior Services clear and convincing evidence of the person's
- 37 rehabilitation. In determining whether a person has affirmatively
- demonstrated rehabilitation, the following factors shall be considered:

 (1) the nature and responsibility of the position which the
- 40 convicted person would hold [or], has held or currently holds, as the
- 41 case may be;
- 42 (2) the nature and seriousness of the offense;

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- 1 (3) the circumstances under which the offense occurred;
- 2 (4) the date of the offense;
- 3 (5) the age of the person when the offense was committed;
- 4 (6) whether the offense was an isolated or repeated incident;
- 5 (7) any social conditions which may have contributed to the 6 offense; and
 - (8) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the person under their supervision.
 - c. If a person subject to the provisions of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the commissioner shall, as applicable:
 - (1) not issue a nurse aide or personal care assistant certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84) or the applicant's prospective employer if known, of that denial; or
- (2) revoke the person's current nurse aide or personal care
 assistant certification and notify the person, and the person's employer,
 if known, of that revocation.
- 25 (cf: P.L.1997,c.284, s.2)

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- 27 2. Section 3 of P.L.1997, c.100 (C.26:2H-84) is amended to read 28 as follows:
- 3. a. An applicant for certification, or a certified nurse aide or personal care assistant who is required to undergo a criminal history
- 31 record background check pursuant to section 2 of P.L.1997, c.100
- 32 (C.26:2H-83), shall submit to the Commissioner of Health and Senior
- 33 Services [the applicant's] that individual's name, address and
- 34 fingerprints taken on standard fingerprint cards by a State or municipal
- 35 law enforcement agency. The commissioner is authorized to exchange
- 36 fingerprint data with and receive criminal history record information
- 37 from the Federal Bureau of Investigation and the Division of State
- Police for use in making the determinations required by sections 2
- 39 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- b. Upon receipt of the criminal history record information for a person from the Federal Bureau of Investigation or the Division of
- 42 State Police, the commissioner shall immediately notify, in writing, the

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1 applicant, and the applicant's employer if the applicant is conditionally 2 employed as provided in subsection d. of this section or the applicant's 3 prospective employer if known, or a certified nurse aide or personal 4 care assistant who is required to undergo a criminal history record 5 background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-6 83) and that person's employer, as applicable, of the person's 7 qualification or disqualification for certification under sections 2 8 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). If the 9 [applicant] person is disqualified, the conviction or convictions which 10 constitute the basis for the disqualification shall be identified in the 11 notice to the [applicant] person, but shall not be identified in the

notice to the [applicant's] person's employer or prospective employer.

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- 13 c. The [applicant] person who is the subject of the background check shall have 30 days from the date of the written notice of disqualification to petition the commissioner for a hearing on the accuracy of the [applicant's] person's criminal history record information or to establish the [applicant's] person's rehabilitation under subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83). The commissioner shall notify the [applicant's] person's employer or prospective employer of the [applicant's] person's petition for a hearing within five days following the receipt of the petition from the [applicant] person. Upon the issuance of a final decision upon a petition to the commissioner pursuant to this subsection, the commissioner shall notify the [applicant] person and the [applicant's] person's employer or prospective employer as to whether the 26 [applicant] person remains disqualified from certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- 28 An applicant for certification may be issued conditional 29 certification and may be employed as a nurse aide or a personal care 30 assistant conditionally for a period not to exceed [180] <u>60</u> days, 31 pending completion of a criminal history record background check 32 required under sections 2 through 6 of P.L.1997,c.100 (C.26:2H-83 33 through 87) by the Division of State Police in the Department of Law 34 and Public Safety based upon an examination of its own files in 35 accordance with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for 36 an additional period not to exceed 60 days pending completion of a 37 criminal history record background check by federal authorities as 38 arranged for by the Division of State Police pursuant to section 14 of 39 <u>P.L.1997</u>, c.100 (C.53:1-20.9a), if the person submits to the 40 commissioner a sworn statement attesting that the person has not been 41 convicted of any crime or disorderly persons offense as described in

section 2 of P.L.1997, c.100 (C.26:2H-83). A person who submits a false sworn statement shall be disqualified from certification as a nurse aide or a personal care assistant, as the case may be, and shall not have an opportunity to establish rehabilitation pursuant to subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83).

6 A conditionally employed person, or an employed person certified 7 as a nurse aide or a personal care assistant, who disputes the accuracy 8 of the criminal history record information and who files a petition 9 requesting a hearing pursuant to subsection c. of this section may remain employed by [the] that person's employer until the 10 commissioner rules on the [applicant's] person's petition but, pending 11 12 the commissioner's ruling, the employer shall not permit the 13 [applicant] person to have unsupervised contact with patients, 14 residents or clients, as the case may be, who are 60 years of age or 15

e. (1) A licensed health care facility or other entity that has received an application from or conditionally employs an applicant for nurse aide or personal care assistant certification, or employs a certified nurse aide or personal care assistant, and:

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- 20 (a) receives notice from the Commissioner of Health and Senior
 21 Services that the applicant or certified nurse aide or personal care
 22 assistant, as applicable, has been determined by the commissioner to
 23 be disqualified from certification as a nurse aide or personal care
 24 assistant pursuant to sections 2 through 6 of P.L.1997, c.100
 25 (C.26:2H-83 through 87); or
- 26 (b) terminates its employment of a conditionally employed 27 applicant for nurse aide or personal care assistant certification or a 28 certified nurse aide or personal care assistant because the person was 29 disqualified from employment at the health care facility or other entity 30 on the basis of a conviction of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) after 31 32 commencing employment at the health care facility or other entity; 33 shall be immune from liability for disclosing that disqualification or 34 termination in good faith to another licensed health care facility or 35 other entity that is qualified by statute or regulation to employ the 36 person as a nurse aide or personal care assistant.
 - (2) A licensed health care facility or other entity which discloses information pursuant to paragraph (1) of this subsection shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the health care facility or other entity acted with actual malice toward the person who is the subject of the information.

- 1 f. (1) A licensed health care facility or other entity, upon 2 receiving notice from the Commissioner of Health and Senior Services 3 that a person employed by it as a nurse aide or personal care assistant, 4 including a conditionally employed person, has been convicted of a 5 crime or disorderly persons offense as described in section 2 of 6 P.L.1997, c.100 (C.26:2H-83) after commencing employment at the 7 health care facility or other entity, shall: (a) immediately terminate the person's employment as a nurse aide 8 9 or personal care assistant; and 10 (b) report information about the termination to the Commissioner 11 of Health and Senior Services in a manner prescribed by the 12 commissioner, who shall thereupon deem the person to be disqualified 13 from certification as a nurse aide or personal care assistant, subject to 14 the provisions of paragraph (3) of this subsection. 15 (2) A licensed health care facility or other entity shall be immune 16 from liability for any actions taken in good faith pursuant to paragraph 17 (1) of this subsection and shall be presumed to be acting in good faith 18 unless it is shown by clear and convincing evidence that the health care 19 facility or other entity acted with actual malice toward the employee. 20 (3) The person terminated from employment pursuant to paragraph (1) of this subsection shall have 30 days from the date of the 21 22 termination to petition the commissioner for a hearing on the accuracy 23 of the information about the conviction reported to the commissioner 24 or to establish why the person should not be terminated from 25 employment, and disqualified from certification, as a nurse aide or 26 personal care assistant. The commissioner shall notify the person's 27 employer of the person's petition for a hearing within five days 28 following the receipt of the petition from the person. Upon the 29 issuance of a final decision upon a petition to the commissioner 30 pursuant to this paragraph, the commissioner shall notify the person 31 and the person's employer as to whether: 32 (a) the person is to be reinstated in his employment as a nurse aide 33 or personal care assistant and retain his certification; or 34 (b) the person's termination from employment as a nurse aide or 35 personal care assistant stands and the person remains disqualified from 36 certification. 37 g. The commissioner shall provide for a registry of all persons who have successfully completed all training and competency
- 38 39 evaluation requirements for certification as a nurse aide or personal care assistant and shall provide for the inclusion in the registry of 40 41 information about the disqualification of any person from certification 42 pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 43 through 87); for which purposes, the commissioner may use an 44 existing registry established pursuant to statute or regulation, subject 45 to the requirements of federal law. The registry shall include the 46 specific documented findings constituting the basis for that 47 disqualification, except that the information shall indicate that the

1 person was convicted of a crime or disorderly persons offense as

- 2 described in section 2 of P.L.1997, c.100 (C.26:2H-83), but shall not
- 3 <u>identify the conviction or convictions which constitute the basis for the</u>
- 4 disqualification.
- 5 (cf: P.L.1997, c.284, s.3)

- 7 3. Section 4 of P.L.1997, c.100 (C.26:2H-85) is amended to read 8 as follows:
- 9 4. [An applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100
- 11 (C.26:2H-84) or an applicant's prospective employer may The
- 12 <u>Department of Health and Senior Services shall</u> assume the cost of the
- 13 criminal history record background check conducted on an applicant
- 14 for nurse aide or personal care assistant certification, or a certified
- 15 <u>nurse aide or personal care assistant</u>, as the case may be, pursuant to
- 16 sections 2 through 6 and section 14 of P.L.1997,c.100 (C.26:2H-83
- 17 through 87 and C.53:1-20.9a)[; or the employer or prospective
- 18 employer may require the applicant to pay the cost of the criminal
- 19 history record background check].
- 20 (cf: P.L.1997, c.284, s.4)
- 21 4. Section 2 of P.L.1947, c.262 (C.45:11-24) is amended to read 22 as follows:
- 23 2. a. The board; appointment; terms. In addition to the members
- 24 appointed to represent the interests of the public pursuant to P.L.1971,
- 25 c.60 as amended by P.L.1977, c.285 (C.45:1-2.2) the New Jersey
- 26 Board of Nursing shall consist of 10 members, six of whom shall be
- 27 registered professional nurses, two of whom shall be licensed practical
- 28 nurses, one of whom shall be an advanced practice nurse, and one of
- 29 whom shall be an additional public member, all to be appointed by the
- 30 Governor. Appointments to the board shall be for terms of five years
- 31 or for the unexpired portion of a term in the case of a vacancy for any
- 32 cause within a term, and until a successor shall be appointed and
- 33 qualified. In making appointments the Governor shall give due
- 34 consideration to, but shall not be bound by, recommendations
- 35 submitted by the various nurses' professional associations of this State.
- 36 Upon notice and hearing, the Governor may remove from office any
- 37 member of the board for neglect of duty, incompetency, unprofessional
- 38 or dishonorable conduct.
- b. Qualifications for appointment. The advanced practice nurse member shall be a resident of this State, shall be a graduate of an
- 40 member shall be a resident of this State, shall be a graduate of an accredited advanced practice nurse program, shall have had at least
- 42 five years' experience in professional nursing, shall at the time of
- 43 appointment be actively working as an advanced practice nurse, and,
- except for the member first appointed, shall hold a certification as an
- advanced practice nurse pursuant to P.L.1991, c.377 (C.45:11-45 et
- 46 al.). Each registered professional nurse member of the board shall be

1 a citizen of the United States and a resident of this State; shall be a 2 graduate of an accredited school of nursing within the United States; 3 shall be a registered nurse in this State; shall have had at least five 4 years' experience in professional nursing following graduation from an 5 accredited school of nursing; and shall at the time of appointment be 6 actively engaged in nursing or work relating thereto. The licensed 7 practical nurse members of the board shall be citizens of the United 8 States and residents of this State; shall hold a valid license to practice 9 practical nursing in this State; shall have had at least three years' 10 experience in practical nursing; and shall at the time of appointment be 11 actively engaged in practical nursing or work related thereto.

c. Oath or affirmation of office. Within 30 days after receipt of the commission, each appointee shall take, subscribe and file in the office of the Secretary of State the oath or affirmation prescribed by law.

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d. Duties and powers. The board shall have the following duties and powers: (1) It shall hold annual meetings and such other meetings as it may deem necessary at such times and places as the board shall prescribe and a majority of the board including one officer shall constitute a quorum. (2) It shall elect from its members and prescribe the duties of a president and secretary-treasurer, each of whom shall serve for one year and until a successor is elected. (3) It shall appoint and prescribe the duties of an executive secretary to the board who need not be a member thereof but who shall be a citizen of the United States, a graduate of a college or university with a major in nursing education, a registered nurse of this State with at least five years' experience in teaching or administration or both in an accredited school of professional nursing, or have equivalent qualifications as determined by the board. The executive secretary shall hold office during the will and pleasure of the board. (4) It shall employ and prescribe the duties of such persons as in its judgment shall be necessary for the proper performance and execution of the duties and powers of the board. (5) It shall determine and pay reasonable compensation and necessary expenses of the executive secretary and all employees of the board. (6) It shall pay to each member of the board the compensation hereinafter provided. (7) It shall have a common seal, keep an official record of all its meetings, and through its secretary-treasurer report annually to the Governor the work of the board. (8) It shall examine applicants for a license or renewals thereof, issue, renew, revoke and suspend licenses, as hereinafter provided. (9) It shall in its discretion investigate and prosecute all violations of provisions of this act. (10) It shall keep an official record which shall show the name, age, nativity and permanent place of residence of each applicant and licensee and such further information concerning each applicant and licensee as the board shall deem advisable. The record shall show also whether the applicant was examined, licensed or

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1 rejected under this and any prior act. Copies of any of the entries of 2 the record or of any certificate issued by the board may be 3 authenticated by any member of the board under its seal and when so 4 authenticated shall be evidence in all courts of this State of the same 5 weight and force as the original thereof. For authenticating a copy of 6 any entry or entries contained in its record the board shall be paid a fee 7 of \$3.00, but such authentication, if made at the request of any public 8 agency of this or any other jurisdiction, may be without fee. (11) In its 9 discretion it may publish at such times as it shall determine a list of 10 nurses licensed under this act, a list of schools of nursing accredited 11 or approved under this act, and such other information as it shall deem 12 advisable. (12) It shall prescribe standards and curricula for schools of 13 nursing and evaluate and approve courses for affiliation. (13) It shall 14 hear and determine applications for accreditation of schools of 15 professional nursing, conduct investigations before and after 16 accreditation of such schools and institutions with which they are affiliated, and issue, suspend or revoke certificates of accreditation as 17 18 hereinafter provided. (14) It shall approve schools of practical nursing 19 which shall conform to the standards, curricula, and requirements 20 prescribed by the board, and suspend or revoke approval for violations 21 thereof; provided, that this power shall not extend to schools operated 22 by any board of education in this State. (15) It may consult with the 23 Medical Society of New Jersey and the New Jersey Hospital 24 Association with respect to any matter relating to the administration 25 of this act and shall consult with those associations with respect to 26 standards and curricula and any change thereof for schools of nursing. (16) It shall issue subpoenas for the attendance of witnesses and 27 28 production of documents at any hearing before the board authorized 29 by this act and any member of the board shall administer an oath or 30 affirmation to persons appearing to give testimony at such hearings. 31 (17) It may conduct any investigations, studies of nursing and nursing 32 education and related matters, and prepare and issue such publications 33 as in the judgment of the board will advance the profession of nursing 34 and its service to the public. (18) It shall perform all other functions 35 which are provided in this act to be performed by it or which in the judgment of the board are necessary or proper for the administration 36 37 of this act. (19) It shall from time to time prescribe rules and 38 regulations not inconsistent with this act. (20) It shall prescribe 39 standards and curricula for homemaker-home health aide education 40 and training programs which a homemaker-home health aide shall 41 complete in order to work in this State. (21) It shall review 42 applications to provide homemaker-home health aide training 43 programs and shall issue, suspend or revoke program approval. (22) 44 It shall establish and maintain a registry of all individuals who have 45 successfully completed a homemaker-home health aide training and 46 competency evaluation program. The board shall provide for the 47 inclusion in the registry of information about the disqualification of

- 1 any person from certification as a homemaker-home health aide
- 2 pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3)
- 3 through 24.9), including the specific documented findings constituting
- 4 the basis for that disqualification; except that the information shall
- 5 <u>indicate that the person was convicted of a crime or disorderly persons</u>
- 6 offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3),
- 7 <u>but shall not identify the conviction or convictions which constitute the</u>
- 8 <u>basis for the disqualification.</u> (23) It shall prescribe standards and
- 9 requirements for a competency evaluation program resulting in
- 10 certification of the homemaker-home health aide, and the renewal,
- 11 revocation, and suspension of that certification. (24) It shall review
- 12 applications for homemaker home-health aide certification and shall
- 13 issue, suspend, revoke, or fail to renew certifications and conduct
- 14 investigations pursuant to the provisions of P.L.1978, c.73 (C.45:1-14
- 15 et seq.)
- e. Compensation. Each member of the board shall receive \$15.00
- 17 per day for each day in which such member is actually engaged in the
- 18 discharge of duties and traveling and other expenses necessarily
- 19 incurred in the discharge of duties.
- 20 (cf: P.L.1999, c.85, s.2)
- 21 5. Section 7 of P.L.1997, c.100 (C.45:11-24.3) is amended to read
- 22 as follows:
- 7. a. The New Jersey Board of Nursing in the Division of
- 24 Consumer Affairs in the Department of Law and Public Safety shall
- 25 not issue a homemaker-home health aide certification to any applicant,
- 26 except on a conditional basis as provided for in subsection d. of
- 27 section 8 of P.L.1997, c.100 (C.45:11-24.4), unless the board first
- determines, consistent with the requirements of sections 7 through 13
- 29 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), that no criminal
- 30 history record information exists on file in the Federal Bureau of 31 Investigation, Identification Division, or in the State Bureau of
- 32 Identification in the Division of State Police, which would disqualify
- 33 that person from being certified. A homemaker-home health aide
- 34 <u>certified</u> by the board prior to the effective date of
- 35 P.L., c. (C.)(now pending before the Legislature as this bill) and
- 36 upon whom a criminal history record background check has not been
- 37 conducted pursuant to sections 7 through 13 of P.L.1997, c.100
- 38 (C.45:11-24.3 through 24.9), shall be required to undergo that
- 39 <u>criminal history record background check as a condition of that</u>
- 40 <u>individual's initial recertification following the effective date of</u>
- 41 P.L., c. (now pending before the Legislature as this bill).
- 42 <u>In addition, a follow-up criminal history record background check</u>
- 43 of federal records shall be conducted at least once every two years as
- 44 <u>a condition of recertification for every certified homemaker-home</u>
- health aide; except that the board, in lieu of conducting follow-up criminal history record background checks for purposes of

- 1 recertification, may provide for an alternative means of determining
- 2 whether a certified homemaker-home health aide has been convicted
- 3 of a crime or disorderly persons offense which would disqualify that
- 4 person from certification, including, but not limited to, a match of a
- person's Social Security number or other identifying information with 5
- 6 records of criminal proceedings in this and other states. If the board
- 7 elects to implement this alternative means of determining whether a 8 certified homemaker-home health aide has been convicted of a crime
- 9 or disorderly persons offense which would disqualify that person from
- certification, the board shall report to the Governor and the 10
- 11 Legislature prior to its implementation on the projected costs and
- 12 procedures to be followed with respect to its implementation and
- 13 setting forth the rationale therefor.

A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- (a) involving danger to the person, meaning those crimes and 18
- 19 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 20 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 21 N.J.S.2C:15-1 et seq.; or
- 22 (b) against the family, children or incompetents, meaning those
- 23 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 24 seq.; or

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- (c) involving theft as set forth in chapter 20 of Title 2C of the
- 26 New Jersey Statutes; or
- 27 (d) involving any controlled dangerous substance or controlled
- 28 substance analog as set forth in chapter 35 of Title 2C of the New
- 29 Jersey Statutes except paragraph (4) of subsection a. of
- N.J.S.2C:35-10. 30
- 31 (2) In any other state or jurisdiction, of conduct which, if
- 32 committed in New Jersey, would constitute any of the crimes or
- 33 disorderly persons offenses described in paragraph (1) of this
- 34 subsection.
- 35 b. Notwithstanding the provisions of subsection a. of this section,
- 36 no person shall be disqualified from certification on the basis of any
- 37 conviction disclosed by a criminal history record background check
- 38 performed pursuant to sections 7 through 13 and section 14 of
- 39 P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a) if the
- 40 person has affirmatively demonstrated to the New Jersey Board of
- Nursing in the Division of Consumer Affairs clear and convincing 42 evidence of the person's rehabilitation. In determining whether a
- 43 person has affirmatively demonstrated rehabilitation, the following
- 44 factors shall be considered:
- 45 the nature and responsibility of the position which the
- convicted person would hold [or], has held or currently holds, as the 46

1 case may be;

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- (2) the nature and seriousness of the offense;
- 3 (3) the circumstances under which the offense occurred;
- 4 (4) the date of the offense;
- 5 (5) the age of the person when the offense was committed;
- 6 (6) whether the offense was an isolated or repeated incident;
- 7 (7) any social conditions which may have contributed to the 8 offense; and
 - (8) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the person under their supervision.
- 15 c. If a person subject to the provisions of sections 7 through 13 of 16 P.L.1997, c.100 (C.45:11-24.3 through 24.9) refuses to consent to, or 17 cooperate in, the securing of a criminal history record background 18 check, the New Jersey Board of Nursing shall, as applicable:
 - (1) not issue a homemaker-home health aide certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 8 of P.L.1997, c.100 (C.45:11-24.4) or the applicant's prospective employer if known, of that denial: or
- 24 (2) revoke the person's current homemaker-home health aide 25 certification and notify the person, and the person's employer, if 26 known, of that revocation.
- 27 (cf: P.L.1997,c.284, s.6)

- 29 6. Section 8 of P.L.1997, c.100 (C.45:11-24.4) is amended to read 30 as follows:
- 8. a. An applicant for homemaker-home health aide certification, or a certified person who is required to undergo a criminal history record background check pursuant to section 7 of P.L.1997, c.100
- 34 (C.45:11-24.3), shall submit to the New Jersey Board of Nursing [the applicant's] that individual's name, address and fingerprints taken on
- 36 standard fingerprint cards by a State or municipal law enforcement
- 37 agency. The board is authorized to exchange fingerprint data with and
- 38 receive criminal history record information from the Federal Bureau
- of Investigation and the Division of State Police for use in making the determinations required by sections 7 through 13 of P.L.1997, c.100
- 41 (C.45:11-24.3 through 24.9).
- 42 b. Upon receipt of the criminal history record information for a 43 person from the Federal Bureau of Investigation or the Division of
- State Police, the New Jersey Board of Nursing shall immediately
- 45 notify, in writing, the applicant, and the applicant's employer if the
- 46 applicant is conditionally employed as provided in subsection d. of this

- 1 section or the applicant's prospective employer, if known, or the
- 2 certified person who is required to undergo a criminal history record
- 3 background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-
- 4 24.3) and that person's employer, as applicable, of the person's
- 5 qualification or disqualification for homemaker-home health aide
- 6 certification under sections 7 through 13 of P.L.1997, c.100
- 7 (C.45:11-24.3 through 24.9). If the [applicant] person is disqualified,
- 8 the conviction or convictions which constitute the basis for the
- 9 disqualification shall be identified in the notice to the [applicant]
- 10 person, but shall not be identified in the notice to the [applicant's]
- 11 person's employer or prospective employer.
- 12 c. The [applicant] person who is the subject of the background
- 13 check shall have 30 days from the date of the written notice of
- 14 disqualification to petition the New Jersey Board of Nursing for a
- 15 hearing on the accuracy of the [applicant's] person's criminal history
- record information or to establish the [applicant's] person's 16
- 17 rehabilitation under subsection b. of section 7 of P.L.1997, c.100
- 18 (C.45:11-24.3). The board shall notify the [applicant's] person's
- 19 employer or prospective employer of the [applicant's] person's
- 20 petition for a hearing within five days following the receipt of the
- 21 petition from the [applicant] person. Upon the issuance of a final
- 22 decision upon a petition to the board pursuant to this subsection, the
- 23 board shall notify the [applicant] person and the [applicant's]
- 24 person's employer or prospective employer as to whether the
- 25 [applicant] person remains disqualified from certification under
- 26 sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9).
- 27 d. An applicant for certification may be issued conditional
- certification and may be employed as a homemaker-home health aide 28
- 29 conditionally for a period not to exceed [180] 60 days, pending
- 30 completion of a criminal history record background check required
- under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 31
- 32 24.9) by the Division of State Police in the Department of Law and 33
- Public Safety based upon an examination of its own files in accordance 34 with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an
- 35
- additional period not to exceed 60 days pending completion of a 36 criminal history record background check by federal authorities as
- 37 arranged for by the Division of State Police pursuant to section 14 of
- 38 <u>P.L.1997</u>, c.100 (C.53:1-20.9a), if the person submits to the New
- Jersey Board of Nursing a sworn statement attesting that the person 39
- 40 has not been convicted of any crime or disorderly persons offense as
- 41 described in section 7 of P.L.1997, c.100 (C.45:11-24.3). A person
- 42 who submits a false sworn statement shall be disqualified from
- 43 certification as a homemaker-home health aide and shall not have an
- 44 opportunity to establish rehabilitation pursuant to subsection b. of
- 45 section 7 of P.L.1997, c.100 (C.45:11-24.3).

- 1 A conditionally employed person, or an employed person certified 2 as a homemaker-home health aide, who disputes the accuracy of the 3 criminal history record information and who files a petition requesting 4 a hearing pursuant to subsection c. of this section may remain 5 employed by [the] that person's employer until the board rules on the [applicant's] person's petition but, pending the board's ruling, the 6 7 employer shall not permit the [applicant] person to have unsupervised 8 contact with patients or clients who are 60 years of age or older.
- e. (1) A home care services agency that has received an application from or conditionally employed an applicant for homemaker-home health aide certification, or has employed a certified homemaker-home health aide, and
- 13 (a) receives notice from the board that the applicant or certified
 14 homemaker-home health aide, as applicable, has been determined by
 15 the board to be disqualified from certification as a homemaker-home
 16 health aide pursuant to sections 7 through 13 of P.L.1997, c.100
 17 (C.45:11-24.3 through 24.9); or
- 18 (b) terminates its employment of a conditionally employed
 19 applicant for homemaker-home health aide certification or a certified
 20 homemaker-home health aide because the person was disqualified from
 21 employment at the home care services agency on the basis of a
 22 conviction of a crime or disorderly persons offense as described in
 23 section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing
 24 employment at the home care services agency;
- shall be immune from liability for disclosing that disqualification or
 termination in good faith to another home care services agency.
- 27 (2) A home care services agency which discloses information
 28 pursuant to paragraph (1) of this subsection shall be presumed to be
 29 acting in good faith unless it is shown by clear and convincing
 30 evidence that the home care services agency acted with actual malice
 31 toward the person who is the subject of the information.
- f. (1) A home care services agency, upon receiving notice from the board that a person employed by it as a homemaker-home health aide, including a conditionally employed person, has been convicted of a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing employment at the home health care agency or other entity, shall:
- 38 (a) immediately terminate the person's employment as a homemaker-home health aide; and
- 40 (b) report information about the conviction and termination to the 41 board in a manner prescribed by the board, which shall thereupon 42 deem the person to be disqualified from certification as a homemaker-43 home health aide, subject to the provisions of paragraph (3) of this 44 subsection.
- 45 (2) A home care services agency shall be immune from liability for 46 any actions taken in good faith pursuant to paragraph (1) of this

- 1 subsection and shall be presumed to be acting in good faith unless it 2 is shown by clear and convincing evidence that the home care services 3 agency acted with actual malice toward the employee.
- 4 (3) The person terminated from employment pursuant to paragraph (1) of this subsection shall have 30 days from the date of the 5 6 termination to petition the board for a hearing on the accuracy of the
- 7 information about the conviction reported to the board or to establish
- 8 why the person should not be terminated from employment, and
- 9 disqualified from certification, as a homemaker-home health aide. The
- board shall notify the person's employer of the person's petition for a 10
- 11 hearing within five days following the receipt of the petition from the
- 12 person. Upon the issuance of a final decision upon a petition to the
- 13 board pursuant to this paragraph, the board shall notify the person and 14 the person's employer or as to whether:
- 15 (a) the person is to be reinstated in his employment as a
- homemaker-home health aide and retain his certification; or 16
- 17 (b) the person's termination from employment as a homemaker-18 home health aide stands and the person remains disqualified from 19 certification.
- 20 (cf: P.L.1997,c.284, s.7)

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- 22 7. Section 9 of P.L.1997, c.100 (C.45:11-24.5) is amended to read
- 23 as follows: 24 9. [A home health agency or a health care service firm, as defined
- 25 in regulations of the Division of Consumer Affairs, may] The
- 26 Department of Law and Public Safety shall assume the cost of the 27 criminal history record background check conducted on an applicant
- for homemaker-home health aide certification pursuant to sections 7 28
- 29 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through
- 30 24.9 and C.53:1-20.9a), or a certified homemaker-home health aide 31 who is required to undergo a criminal history record background
- 32 check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), as
- 33 applicable[; or it may require the applicant to pay the cost of the
- 34 criminal history record background check].
- 35 (cf: P.L.1997,c.284, s.8)

- 37 8. Section 14 of P.L.1997, c.100 (C.53:1-20.9a) is amended to 38 read as follows:
- 39 14. <u>a.</u> In accordance with the provisions of sections 2 through 6 40 and sections 7 through 13 of P.L.1997, c.100 (C.26:2H-83 through
- 41 87; C.45:11-24.3 through 24.9), the Division of State Police in the
- 42 Department of Law and Public Safety shall conduct a criminal history
- 43 record background check, including a name and fingerprint
- 44 identification check, of:
- 45 (1) each applicant for nurse aide or personal care assistant 46 certification submitted to the Department of Health and Senior

SCS for S116 CONNORS, MCNAMARA

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Services and of each applicant for homemaker-home health aide certification submitted to the New Jersey Board of Nursing in the Division of Consumer Affairs; and

- (2) each nurse aide or personal care assistant certified by the Department of Health and Senior Services and each homemaker-home health aide certified by the New Jersey Board of Nursing, as required pursuant to P.L.1997, c.100 (C.26:2H-83 et al.).
- 8 b. For the purpose of conducting [the] a criminal history record 9 background check pursuant to subsection a. of this section, the 10 Division of State Police shall examine its own files and arrange for a similar examination by federal authorities. The division shall 11 immediately forward the information obtained as a result of conducting 12 the check to the Commissioner of Health and Senior Services, in the 13 14 case of an applicant for nurse aide or personal care assistant 15 certification, and to the New Jersey Board of Nursing in the Division of Consumer Affairs in the Department of Law and Public Safety, in 16 the case of an applicant for homemaker-home health aide certification. 17 18 (cf: P.L.1997, c.284, s.13)

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20 9. The Director of the Division of Consumer Affairs in the 21 Department of Law and Public Safety, in consultation with the 22 Commissioner of Health and Senior Services, shall report to the 23 Governor and the Legislature no later than one year after the effective 24 date of this act on the feasibility and cost of implementing a criminal 25 history record background check requirement for all persons employed by home health agencies licensed by the Department of Health and 26 27 Senior Services or by health care service firms, employment agencies 28 or registries, temporary help service firms or personnel consultants 29 regulated by the Division of Consumer Affairs, who are assigned to provide health care services in a home-based or other community 30 31 setting and are not required to undergo a criminal history record 32 background check pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). 33 The report shall include a detailed plan for implementation of a 34 criminal history record background check requirement.

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10. In fiscal year 2001, the Legislature shall appropriate from the General Fund to the Department of Health and Senior Services and the Department of Law and Public Safety such funds as the State Treasurer recommends to effectuate the purposes of this act.

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41 11. This act shall take effect on the 90th day after enactment.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 116 and 124

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: MARCH 2, 2000

The Assembly Appropriations Committee reports favorably Senate Bill Nos. 116 and 124 (SCS) with committee amendments.

Senate Bill Nos. 116 and 124 (SCS), as amended, is designed to correct a "loophole" in P.L.1997, c.100 (N.J.S.A.26:2H-83 et al.), under which all applicants for certification as a nurse aide, personal care assistant or homemaker-home health aide are required to undergo a criminal history record background check, except for those who were certified prior to the effective date of that law (i.e., November 1, 1997) were exempted from this requirement. Because of this "loophole," most of the 30,000 nurse aides and 24,000 homemaker-home health aides who are certified in this State have not undergone a criminal history record background check.

In addition, the bill requires that these persons undergo a follow-up background check of federal records at least once every two years as a condition of recertification. The bill provides that, in lieu of a follow-up background check every two years, the appropriate State regulatory agency may implement an alternative means of determining whether a person has been convicted of an offense which would disqualify the person from recertification.

The bill requires the Legislature to annually appropriate from the General Fund such funds as the State Treasurer recommends to effectuate the purposes of the bill.

As amended and reported, this legislation is identical to Assembly Bill Nos. 324 and 1821 ACS as amended and reported by the committee.

FISCAL IMPACT:

The estimated cost of providing the required background checks is approximately \$2.3 million in the first year of which 50 percent may be eligible for federal funding. There would be no cost for the second year. In the third year, federal background checks could cost \$936,000, however, the bill permits the development of an alternative to the federal record check.

The Governor's FY2001 budget request recommends \$2,513,000 to defray costs of these criminal history background checks. Of this amount, \$1,613,000 is recommended to Law & Public Safety and \$900,000 to Health and Senior Services.

COMMITTEE AMENDMENTS:

The amendments change a provision that would have required the Legislature to appropriate sufficient funds for the program for State fiscal year 2001 to a requirement that the Legislature annually appropriate sufficient funds for the program.

LEGISLATIVE FISCAL ESTIMATE SENATE COMMITTEE SUBSTITUTE FOR

SENATE, Nos. 116 and 124 STATE OF NEW JERSEY 209th LEGISLATURE

DATED: MARCH 23, 2000

SUMMARY

Synopsis: Requires criminal history record checks for all certified nurse aides

and personal care assistants and homemaker health aides.

Type of Impact: Expenditure Increase, State General Fund

Agencies Affected: Department of Law and Public Safety, Department of Health and

Senior Services

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3
State Cost	\$2,301,000	\$115,050	\$936,000

- ! Requires certified nurse aides and personal care assistants and homemaker health aides who were exempted from undergoing criminal history background checks because they were employed in these positions upon enactment of P.L.1997, c.100 to undergo these checks.
- ! Requires the State to assume the cost of conducting these background checks.
- ! Follow-up background checks of federal records are required every two years, however, the bill permits responsible State agencies to implement an alternate means of determining whether person has been convicted of an offense in lieu of biennial recertification.
- ! The Governor's FY 2001 budget recommends a total of \$2,513,000 (\$1,613,000 to Law and Public Safety and \$900,000 to the Department of Health and Senior Services) to defray the cost of criminal history background checks for personnel covered by this bill and by P.L.1997, c.100.

BILL DESCRIPTION

Senate Committee Substitute for Senate Bill Nos. 116 and 124 of 2000 would close a "loophole" in the existing law that requires criminal history background checks for certified nurse aides and personal care assistants and homemaker health aides. This law, which became effective in 1997, did not require these checks for persons who were employed in these positions at that



time. This bill would require these persons to pass such a check as a condition of continued employment. Follow-up background checks of federal records would be required every two years. However, the bill permits responsible State agencies to implement an alternate means of determining whether a person has been convicted of an offense, in lieu of the biennial recertification. The bill requires the Departments of Health and Senior Services and Law and Public Safety to assume the costs of the background checks. It further directs the Legislature to appropriate to these departments in FY 2001 such funds as the State Treasurer recommends to carry out the purposes of the bill.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services (OLS) estimates the cost of providing the required background checks at approximately \$2,301,000 in the first year following enactment. This estimate is based on information provided informally by the Office of Management and Budget that approximately 54,000 individuals would be subject to background checks at a cost of \$59 per check. This estimate assumes that background checks for the estimated 30,000 nurse aides and personal care assistants licensed by the Department of Health and Senior Services would qualify for federal matching funds at a rate of 50 percent. The Governor's budget recommends \$2,513,000 to defray the cost of criminal history background checks. Included in the budget recommendation is a new appropriation of \$1,613,000 to the Department of Law and Public Safety and a continued appropriation of \$900,000 to the Department of Health and Senior Services.

Costs in the second year following enactment would be substantially lower because the bill does not require persons to be retested at that time. Assuming a rate of turnover of 5 percent among persons undergoing background checks in year one, background checks in year two would cost \$115,050. The bill requires that a follow-up check of the federal criminal record database be conducted in year three. The current cost of a federal record check is \$24. The cost of conducting these tests would be \$936,000. However, the bill permits the development of an alternative to the federal record check. Such an alternative might reduce costs in year three and beyond.

To the extent that existing resources are insufficient, this bill could increase administrative costs for the DHSS and L&PS. OLS does not have sufficient information on which to base an estimate of these potential costs.

Section: Law and Public Safety

Analyst: James F. Vari

Associate Fiscal Analyst

Approved: Alan R. Kooney

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

[First Reprint]

SENATE COMMITTEE SUBSTITUTE FOR

SENATE, Nos. 116 and 124

STATE OF NEW JERSEY

209th LEGISLATURE

ADOPTED FEBRUARY 10, 2000

Sponsored by:

Senator LEONARD T. CONNORS, JR.
District 9 (Atlantic, Burlington and Ocean)
Senator HENRY P. MCNAMARA
District 40 (Bergen and Passaic)
Senator JOSEPH F. VITALE
District 19 (Middlesex)
Senator GARRY J. FURNARI
District 36 (Bergen, Essex and Passaic)

Co-Sponsored by:

Senators Bucco, Kenny, Codey, Girgenti, Allen, Matheussen, Robertson, Assemblywomen Vandervalk, Heck, Assemblymen Moran, Connors, Corodemus, T.Smith, Assemblywomen Weinberg, Quigley, Assemblyman LeFevre, Assemblywoman Murphy, Assemblyman Holzapfel, Assemblywoman Pou, Assemblymen Sires, Thompson and Baer

SYNOPSIS

Requires criminal history record checks for all certified nurse aides, personal care assistants and homemaker-home health aides; requires plan for similar checks to be conducted on other providers of home care services.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Commettee on March 2, 2000, with amendments.

(Sponsorship Updated As Of: 3/24/2000)

AN ACT requiring criminal history record background checks for certain providers of institutional and home health care services, and amending P.L.1997, c.100 and P.L.1947, c.262.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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as this bill).

- 8 1. Section 2 of P.L.1997, c.100 (C.26:2H-83) is amended to read 9 as follows:
- 10 2. a. The Department of Health and Senior Services shall not 11 issue a nurse aide or personal care assistant certification to any 12 applicant, except on a conditional basis as provided for in subsection 13 d. of section 3 of P.L.1997, c.100 (C.26:2H-84), unless the Commissioner of Health and Senior Services first determines, 14 consistent with the requirements of sections 2 through 6 of P.L.1997, 15 c.100 (C.26:2H-83 through 87), that no criminal history record 16 17 information exists on file in the Federal Bureau of Investigation, 18 Identification Division, or in the State Bureau of Identification in the 19 Division of State Police, which would disqualify that person from being certified. A nurse aide or personal care assistant certified by the 20 department prior to the effective date of P.L., c. (C.)(now 21 22 pending before the Legislature as this bill) upon whom a criminal 23 history record background check has not been conducted pursuant to 24 sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), 25 shall be required to undergo that criminal history record background 26 check as a condition of that individual's initial recertification following

In addition, a follow-up criminal history record background check of federal records shall be conducted at least once every two years as a condition of recertification for every certified nurse aide and personal care assistant; except that the commissioner, in lieu of conducting follow-up criminal history record background checks for purposes of recertification, may provide for an alternative means of determining whether a certified nurse aide or personal care assistant has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, including, but not limited to, a match of a person's Social Security number or other identifying information with records of criminal proceedings in this and other states. If the commissioner elects to implement this alternative means of determining whether a certified nurse aide or personal care assistant has been convicted of a crime or disorderly persons offense

the effective date of P.L., c. (now pending before the Legislature

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AAP committee amendments adopted March 2, 2000.

- 1 which would disqualify that person from certification, the
- 2 commissioner shall report to the Governor and the Legislature prior
- 3 to its implementation on the projected costs and procedures to be
- 4 followed with respect to its implementation and setting forth the
- 5 rationale therefor.
- A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:
 - (1) In New Jersey, any crime or disorderly persons offense:
- 10 (a) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 12 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 13 N.J.S.2C:15-1 et seq.; or
- 14 (b) against the family, children or incompetents, meaning those 15 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 16 seq.; or

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- 17 (c) involving theft as set forth in chapter 20 of Title 2C of the 18 New Jersey Statutes; or
- 19 (d) involving any controlled dangerous substance or controlled 20 substance analog as set forth in chapter 35 of Title 2C of the New 21 Jersey Statutes except paragraph (4) of subsection a. of 22 N.J.S.2C:35-10.
 - (2) In any other state or jurisdiction, of conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in paragraph (1) of this subsection.
- 27 b. Notwithstanding the provisions of subsection a. of this section, no person shall be disqualified from certification on the basis of any 28 29 conviction disclosed by a criminal history record background check performed pursuant to sections 2 through 6 and section 14 of 30 31 P.L.1997, c.100 (C.26:2H-83 through 87 and C.53:1-20.9a) if the 32 person has affirmatively demonstrated to the Commissioner of Health 33 and Senior Services clear and convincing evidence of the person's 34 rehabilitation. In determining whether a person has affirmatively demonstrated rehabilitation, the following factors shall be considered: 35
 - (1) the nature and responsibility of the position which the convicted person would hold [or], has held or currently holds, as the case may be;
- 39 (2) the nature and seriousness of the offense;
- 40 (3) the circumstances under which the offense occurred;
- 41 (4) the date of the offense;
 - (5) the age of the person when the offense was committed;
- 43 (6) whether the offense was an isolated or repeated incident;
- 44 (7) any social conditions which may have contributed to the 45 offense; and
- 46 (8) any evidence of rehabilitation, including good conduct in

prison or in the community, counseling or psychiatric treatment 2 received, acquisition of additional academic or vocational schooling, 3 successful participation in correctional work-release programs, or the 4 recommendation of those who have had the person under their 5 supervision.

- c. If a person subject to the provisions of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the commissioner shall, as applicable:
- 10 (1) not issue a nurse aide or personal care assistant certification 11 and shall notify the applicant, and the applicant's employer if the 12 applicant is conditionally employed as provided in subsection d. of 13 section 3 of P.L.1997, c.100 (C.26:2H-84) or the applicant's 14 prospective employer if known, of that denial; or
- 15 (2) revoke the person's current nurse aide or personal care 16 assistant certification and notify the person, and the person's employer, 17 if known, of that revocation.
- (cf: P.L.1997,c.284, s.2) 18

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- 20 2. Section 3 of P.L.1997, c.100 (C.26:2H-84) is amended to read 21
- 22 3. a. An applicant for certification, or a certified nurse aide or 23 personal care assistant who is required to undergo a criminal history 24 record background check pursuant to section 2 of P.L.1997, c.100 25 (C.26:2H-83), shall submit to the Commissioner of Health and Senior 26 Services [the applicant's] that individual's name, address and 27 fingerprints taken on standard fingerprint cards by a State or municipal 28 law enforcement agency. The commissioner is authorized to exchange 29 fingerprint data with and receive criminal history record information 30 from the Federal Bureau of Investigation and the Division of State 31 Police for use in making the determinations required by sections 2

through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).

- 33 b. Upon receipt of the criminal history record information for a 34 person from the Federal Bureau of Investigation or the Division of 35 State Police, the commissioner shall immediately notify, in writing, the 36 applicant, and the applicant's employer if the applicant is conditionally 37 employed as provided in subsection d. of this section or the applicant's 38 prospective employer if known, or a certified nurse aide or personal 39 care assistant who is required to undergo a criminal history record 40 background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-41 83) and that person's employer, as applicable, of the person's 42 qualification or disqualification for certification under sections 2 43 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). If the 44 [applicant] person is disqualified, the conviction or convictions which 45 constitute the basis for the disqualification shall be identified in the
- 46 notice to the [applicant] person, but shall not be identified in the

1 notice to the [applicant's] <u>person's</u> employer or prospective employer.

2 c. The [applicant] person who is the subject of the background 3 check shall have 30 days from the date of the written notice of 4 disqualification to petition the commissioner for a hearing on the 5 accuracy of the [applicant's] person's criminal history record information or to establish the [applicant's] person's rehabilitation 6 7 under subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83). The commissioner shall notify the [applicant's] person's employer or 8 9 prospective employer of the [applicant's] person's petition for a 10 hearing within five days following the receipt of the petition from the 11 [applicant] person. Upon the issuance of a final decision upon a petition to the commissioner pursuant to this subsection, the 12 13 commissioner shall notify the [applicant] person and the [applicant's] 14 person's employer or prospective employer as to whether the 15 [applicant] person remains disqualified from certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). 16

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An applicant for certification may be issued conditional certification and may be employed as a nurse aide or a personal care assistant conditionally for a period not to exceed [180] 60 days, pending completion of a criminal history record background check required under sections 2 through 6 of P.L.1997,c.100 (C.26:2H-83 through 87) by the Division of State Police in the Department of Law and Public Safety based upon an examination of its own files in accordance with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an additional period not to exceed 60 days pending completion of a criminal history record background check by federal authorities as arranged for by the Division of State Police pursuant to section 14 of <u>P.L.1997</u>, c.100 (C.53:1-20.9a), if the person submits to the commissioner a sworn statement attesting that the person has not been convicted of any crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83). A person who submits a false sworn statement shall be disqualified from certification as a nurse aide or a personal care assistant, as the case may be, and shall not have an opportunity to establish rehabilitation pursuant to subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83).

36 A conditionally employed person, or an employed person certified 37 as a nurse aide or a personal care assistant, who disputes the accuracy 38 of the criminal history record information and who files a petition 39 requesting a hearing pursuant to subsection c. of this section may 40 remain employed by [the] that person's employer until the 41 commissioner rules on the [applicant's] person's petition but, pending 42 the commissioner's ruling, the employer shall not permit the 43 [applicant] person to have unsupervised contact with patients, 44 residents or clients, as the case may be, who are 60 years of age or 45 older.

- e. (1) A licensed health care facility or other entity that has received an application from or conditionally employs an applicant for nurse aide or personal care assistant certification, or employs a certified nurse aide or personal care assistant, and:
- 5 (a) receives notice from the Commissioner of Health and Senior
 6 Services that the applicant or certified nurse aide or personal care
 7 assistant, as applicable, has been determined by the commissioner to
 8 be disqualified from certification as a nurse aide or personal care
 9 assistant pursuant to sections 2 through 6 of P.L.1997, c.100
 10 (C.26:2H-83 through 87); or
- 11 (b) terminates its employment of a conditionally employed applicant for nurse aide or personal care assistant certification or a 12 13 certified nurse aide or personal care assistant because the person was 14 disqualified from employment at the health care facility or other entity 15 on the basis of a conviction of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) after 16 17 commencing employment at the health care facility or other entity; 18 shall be immune from liability for disclosing that disqualification or termination in good faith to another licensed health care facility or 19 20 other entity that is qualified by statute or regulation to employ the 21 person as a nurse aide or personal care assistant.
- 22 (2) A licensed health care facility or other entity which discloses 23 information pursuant to paragraph (1) of this subsection shall be 24 presumed to be acting in good faith unless it is shown by clear and 25 convincing evidence that the health care facility or other entity acted 26 with actual malice toward the person who is the subject of the 27 information.
- f. (1) A licensed health care facility or other entity, upon receiving notice from the Commissioner of Health and Senior Services that a person employed by it as a nurse aide or personal care assistant, including a conditionally employed person, has been convicted of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) after commencing employment at the health care facility or other entity, shall:
- (a) immediately terminate the person's employment as a nurse aide
 or personal care assistant; and
- (b) report information about the termination to the Commissioner
 of Health and Senior Services in a manner prescribed by the
 commissioner, who shall thereupon deem the person to be disqualified
 from certification as a nurse aide or personal care assistant, subject to
 the provisions of paragraph (3) of this subsection.
- 42 (2) A licensed health care facility or other entity shall be immune 43 from liability for any actions taken in good faith pursuant to paragraph 44 (1) of this subsection and shall be presumed to be acting in good faith 45 unless it is shown by clear and convincing evidence that the health care 46 facility or other entity acted with actual malice toward the employee.

(3) The person terminated from employment pursuant to 1 2 paragraph (1) of this subsection shall have 30 days from the date of the 3 termination to petition the commissioner for a hearing on the accuracy 4 of the information about the conviction reported to the commissioner 5 or to establish why the person should not be terminated from 6 employment, and disqualified from certification, as a nurse aide or 7 personal care assistant. The commissioner shall notify the person's 8 employer of the person's petition for a hearing within five days 9 following the receipt of the petition from the person. Upon the 10 issuance of a final decision upon a petition to the commissioner 11 pursuant to this paragraph, the commissioner shall notify the person 12 and the person's employer as to whether:

(a) the person is to be reinstated in his employment as a nurse aide or personal care assistant and retain his certification; or

(b) the person's termination from employment as a nurse aide or personal care assistant stands and the person remains disqualified from certification.

g. The commissioner shall provide for a registry of all persons who have successfully completed all training and competency evaluation requirements for certification as a nurse aide or personal care assistant and shall provide for the inclusion in the registry of information about the disqualification of any person from certification pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87); for which purposes, the commissioner may use an existing registry established pursuant to statute or regulation, subject to the requirements of federal law. The registry shall include the specific documented findings constituting the basis for that disqualification, except that the information shall indicate that the person was convicted of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83), but shall not identify the conviction or convictions which constitute the basis for the disqualification.

33 (cf: P.L.1997, c.284, s.3)

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35 3. Section 4 of P.L.1997, c.100 (C.26:2H-85) is amended to read as follows:

37 4. [An applicant's employer if the applicant is conditionally 38 employed as provided in subsection d. of section 3 of P.L.1997, c.100 39 (C.26:2H-84) or an applicant's prospective employer may The 40 Department of Health and Senior Services shall assume the cost of the 41 criminal history record background check conducted on an applicant 42 for nurse aide or personal care assistant certification, or a certified 43 nurse aide or personal care assistant, as the case may be, pursuant to sections 2 through 6 and section 14 of P.L.1997,c.100 (C.26:2H-83 44 45 through 87 and C.53:1-20.9a)[; or the employer or prospective 46 employer may require the applicant to pay the cost of the criminal

1 history record background check].

2 (cf: P.L.1997, c.284, s.4)

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- 4. Section 2 of P.L.1947, c.262 (C.45:11-24) is amended to read as follows:
- 6 2. a. The board; appointment; terms. In addition to the members 7 appointed to represent the interests of the public pursuant to P.L.1971, 8 c.60 as amended by P.L.1977, c.285 (C.45:1-2.2) the New Jersey 9 Board of Nursing shall consist of 10 members, six of whom shall be 10 registered professional nurses, two of whom shall be licensed practical nurses, one of whom shall be an advanced practice nurse, and one of 11 12 whom shall be an additional public member, all to be appointed by the 13 Governor. Appointments to the board shall be for terms of five years 14 or for the unexpired portion of a term in the case of a vacancy for any cause within a term, and until a successor shall be appointed and 15 qualified. In making appointments the Governor shall give due 16 consideration to, but shall not be bound by, recommendations 17 18 submitted by the various nurses' professional associations of this State. 19 Upon notice and hearing, the Governor may remove from office any 20 member of the board for neglect of duty, incompetency, unprofessional 21 or dishonorable conduct.
 - b. Qualifications for appointment. The advanced practice nurse member shall be a resident of this State, shall be a graduate of an accredited advanced practice nurse program, shall have had at least five years' experience in professional nursing, shall at the time of appointment be actively working as an advanced practice nurse, and, except for the member first appointed, shall hold a certification as an advanced practice nurse pursuant to P.L.1991, c.377 (C.45:11-45 et al.). Each registered professional nurse member of the board shall be a citizen of the United States and a resident of this State; shall be a graduate of an accredited school of nursing within the United States; shall be a registered nurse in this State; shall have had at least five years' experience in professional nursing following graduation from an accredited school of nursing; and shall at the time of appointment be actively engaged in nursing or work relating thereto. The licensed practical nurse members of the board shall be citizens of the United States and residents of this State; shall hold a valid license to practice practical nursing in this State; shall have had at least three years' experience in practical nursing; and shall at the time of appointment be actively engaged in practical nursing or work related thereto.
 - c. Oath or affirmation of office. Within 30 days after receipt of the commission, each appointee shall take, subscribe and file in the office of the Secretary of State the oath or affirmation prescribed by law.
 - d. Duties and powers. The board shall have the following duties and powers: (1) It shall hold annual meetings and such other meetings as it may deem necessary at such times and places as the board shall

1 prescribe and a majority of the board including one officer shall 2 constitute a quorum. (2) It shall elect from its members and prescribe 3 the duties of a president and secretary-treasurer, each of whom shall 4 serve for one year and until a successor is elected. (3) It shall appoint 5 and prescribe the duties of an executive secretary to the board who 6 need not be a member thereof but who shall be a citizen of the United 7 States, a graduate of a college or university with a major in nursing 8 education, a registered nurse of this State with at least five years' 9 experience in teaching or administration or both in an accredited 10 school of professional nursing, or have equivalent qualifications as determined by the board. The executive secretary shall hold office 11 12 during the will and pleasure of the board. (4) It shall employ and 13 prescribe the duties of such persons as in its judgment shall be 14 necessary for the proper performance and execution of the duties and 15 powers of the board. (5) It shall determine and pay reasonable compensation and necessary expenses of the executive secretary and 16 17 all employees of the board. (6) It shall pay to each member of the board the compensation hereinafter provided. (7) It shall have a 18 19 common seal, keep an official record of all its meetings, and through 20 its secretary-treasurer report annually to the Governor the work of the 21 board. (8) It shall examine applicants for a license or renewals thereof, 22 issue, renew, revoke and suspend licenses, as hereinafter provided. (9) 23 It shall in its discretion investigate and prosecute all violations of 24 provisions of this act. (10) It shall keep an official record which shall 25 show the name, age, nativity and permanent place of residence of each 26 applicant and licensee and such further information concerning each 27 applicant and licensee as the board shall deem advisable. The record 28 shall show also whether the applicant was examined, licensed or 29 rejected under this and any prior act. Copies of any of the entries of 30 the record or of any certificate issued by the board may be 31 authenticated by any member of the board under its seal and when so 32 authenticated shall be evidence in all courts of this State of the same weight and force as the original thereof. For authenticating a copy of 33 34 any entry or entries contained in its record the board shall be paid a fee of \$3.00, but such authentication, if made at the request of any public 35 36 agency of this or any other jurisdiction, may be without fee. (11) In its 37 discretion it may publish at such times as it shall determine a list of 38 nurses licensed under this act, a list of schools of nursing accredited 39 or approved under this act, and such other information as it shall deem 40 advisable. (12) It shall prescribe standards and curricula for schools of 41 nursing and evaluate and approve courses for affiliation. (13) It shall 42 hear and determine applications for accreditation of schools of 43 professional nursing, conduct investigations before and after 44 accreditation of such schools and institutions with which they are 45 affiliated, and issue, suspend or revoke certificates of accreditation as hereinafter provided. (14) It shall approve schools of practical nursing 46 47 which shall conform to the standards, curricula, and requirements

1 prescribed by the board, and suspend or revoke approval for violations 2 thereof; provided, that this power shall not extend to schools operated 3 by any board of education in this State. (15) It may consult with the 4 Medical Society of New Jersey and the New Jersey Hospital 5 Association with respect to any matter relating to the administration 6 of this act and shall consult with those associations with respect to 7 standards and curricula and any change thereof for schools of nursing. 8 (16) It shall issue subpoenas for the attendance of witnesses and 9 production of documents at any hearing before the board authorized 10 by this act and any member of the board shall administer an oath or 11 affirmation to persons appearing to give testimony at such hearings. 12 (17) It may conduct any investigations, studies of nursing and nursing 13 education and related matters, and prepare and issue such publications 14 as in the judgment of the board will advance the profession of nursing 15 and its service to the public. (18) It shall perform all other functions 16 which are provided in this act to be performed by it or which in the 17 judgment of the board are necessary or proper for the administration 18 of this act. (19) It shall from time to time prescribe rules and 19 regulations not inconsistent with this act. (20) It shall prescribe 20 standards and curricula for homemaker-home health aide education and training programs which a homemaker-home health aide shall 21 22 complete in order to work in this State. (21) It shall review 23 applications to provide homemaker-home health aide training 24 programs and shall issue, suspend or revoke program approval. (22) It shall establish and maintain a registry of all individuals who have 25 26 successfully completed a homemaker-home health aide training and 27 competency evaluation program. The board shall provide for the 28 inclusion in the registry of information about the disqualification of 29 any person from certification as a homemaker-home health aide 30 pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 31 through 24.9), including the specific documented findings constituting 32 the basis for that disqualification; except that the information shall 33 indicate that the person was convicted of a crime or disorderly persons 34 offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3), 35 but shall not identify the conviction or convictions which constitute the 36 basis for the disqualification. (23) It shall prescribe standards and 37 requirements for a competency evaluation program resulting in 38 certification of the homemaker-home health aide, and the renewal, 39 revocation, and suspension of that certification. (24) It shall review 40 applications for homemaker home-health aide certification and shall 41 issue, suspend, revoke, or fail to renew certifications and conduct 42 investigations pursuant to the provisions of P.L.1978, c.73 (C.45:1-14 43 et seq.). 44 e. Compensation. Each member of the board shall receive \$15.00 45 per day for each day in which such member is actually engaged in the 46 discharge of duties and traveling and other expenses necessarily

1 incurred in the discharge of duties. 2 (cf: P.L.1999, c.85, s.2) 3 4 5. Section 7 of P.L.1997, c.100 (C.45:11-24.3) is amended to read 5 as follows: 6 7. a. The New Jersey Board of Nursing in the Division of 7 Consumer Affairs in the Department of Law and Public Safety shall 8 not issue a homemaker-home health aide certification to any applicant, 9 except on a conditional basis as provided for in subsection d. of 10 section 8 of P.L.1997, c.100 (C.45:11-24.4), unless the board first 11 determines, consistent with the requirements of sections 7 through 13 12 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), that no criminal 13 history record information exists on file in the Federal Bureau of 14 Investigation, Identification Division, or in the State Bureau of 15 Identification in the Division of State Police, which would disqualify that person from being certified. A homemaker-home health aide 16 17 certified by the board prior to the effective date of P.L., c. (C.)(now pending before the Legislature as this bill) and 18 19 upon whom a criminal history record background check has not been 20 conducted pursuant to sections 7 through 13 of P.L.1997, c.100 21 (C.45:11-24.3 through 24.9), shall be required to undergo that 22 criminal history record background check as a condition of that 23 individual's initial recertification following the effective date of P.L., c. (now pending before the Legislature as this bill). 24 25 In addition, a follow-up criminal history record background check 26 of federal records shall be conducted at least once every two years as 27 a condition of recertification for every certified homemaker-home 28 health aide; except that the board, in lieu of conducting follow-up 29 criminal history record background checks for purposes of 30 recertification, may provide for an alternative means of determining 31 whether a certified homemaker-home health aide has been convicted 32 of a crime or disorderly persons offense which would disqualify that 33 person from certification, including, but not limited to, a match of a 34 person's Social Security number or other identifying information with records of criminal proceedings in this and other states. If the board 35 elects to implement this alternative means of determining whether a 36 37 certified homemaker-home health aide has been convicted of a crime 38 or disorderly persons offense which would disqualify that person from 39 certification, the board shall report to the Governor and the 40 Legislature prior to its implementation on the projected costs and 41 procedures to be followed with respect to its implementation and 42 setting forth the rationale therefor. 43 A person shall be disqualified from certification if that person's 44 criminal history record background check reveals a record of 45 conviction of any of the following crimes and offenses:

(1) In New Jersey, any crime or disorderly persons offense:

- 1 (a) involving danger to the person, meaning those crimes and
- 2 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 3 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 4 N.J.S.2C:15-1 et seq.; or
- 5 (b) against the family, children or incompetents, meaning those
- 6 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
- 7 seq.; or
- 8 (c) involving theft as set forth in chapter 20 of Title 2C of the
- 9 New Jersey Statutes; or
- 10 (d) involving any controlled dangerous substance or controlled
- substance analog as set forth in chapter 35 of Title 2C of the New
- 12 Jersey Statutes except paragraph (4) of subsection a. of
- 13 N.J.S.2C:35-10.
- 14 (2) In any other state or jurisdiction, of conduct which, if
- 15 committed in New Jersey, would constitute any of the crimes or
- 16 disorderly persons offenses described in paragraph (1) of this
- 17 subsection.
- b. Notwithstanding the provisions of subsection a. of this section,
- 19 no person shall be disqualified from certification on the basis of any
- 20 conviction disclosed by a criminal history record background check
- 21 performed pursuant to sections 7 through 13 and section 14 of
- 22 P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a) if the
- 23 person has affirmatively demonstrated to the New Jersey Board of
- 24 Nursing in the Division of Consumer Affairs clear and convincing
- 25 evidence of the person's rehabilitation. In determining whether a
- 26 person has affirmatively demonstrated rehabilitation, the following
- 27 factors shall be considered:
- 28 (1) the nature and responsibility of the position which the
- 29 convicted person would hold [or], has held or currently holds, as the
- 30 case may be;
- 31 (2) the nature and seriousness of the offense;
- 32 (3) the circumstances under which the offense occurred;
- 33 (4) the date of the offense;
- 34 (5) the age of the person when the offense was committed;
- 35 (6) whether the offense was an isolated or repeated incident;
- 36 (7) any social conditions which may have contributed to the
- 37 offense; and
- 38 (8) any evidence of rehabilitation, including good conduct in
- 39 prison or in the community, counseling or psychiatric treatment
- 40 received, acquisition of additional academic or vocational schooling,
- 41 successful participation in correctional work-release programs, or the
- 42 recommendation of those who have had the person under their
- 43 supervision.
- c. If a person subject to the provisions of sections 7 through 13 of
- 45 P.L.1997, c.100 (C.45:11-24.3 through 24.9) refuses to consent to, or
- 46 cooperate in, the securing of a criminal history record background

1 check, the New Jersey Board of Nursing shall, as applicable:

2 (1) not issue a homemaker-home health aide certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 8 of P.L.1997, c.100 (C.45:11-24.4) or the applicant's prospective employer if known, of that denial; or

(2) revoke the person's current homemaker-home health aide certification and notify the person, and the person's employer, if known, of that revocation.

10 (cf: P.L.1997,c.284, s.6)

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12 6. Section 8 of P.L.1997, c.100 (C.45:11-24.4) is amended to read as follows:

14 8. a. An applicant for homemaker-home health aide certification. 15 or a certified person who is required to undergo a criminal history 16 record background check pursuant to section 7 of P.L.1997, c.100 17 (C.45:11-24.3), shall submit to the New Jersey Board of Nursing [the applicant's] that individual's name, address and fingerprints taken on 18 19 standard fingerprint cards by a State or municipal law enforcement 20 agency. The board is authorized to exchange fingerprint data with and 21 receive criminal history record information from the Federal Bureau 22 of Investigation and the Division of State Police for use in making the 23 determinations required by sections 7 through 13 of P.L.1997, c.100 24 (C.45:11-24.3 through 24.9).

25 b. Upon receipt of the criminal history record information for a 26 person from the Federal Bureau of Investigation or the Division of 27 State Police, the New Jersey Board of Nursing shall immediately notify, in writing, the applicant, and the applicant's employer if the 28 29 applicant is conditionally employed as provided in subsection d. of this 30 section or the applicant's prospective employer, if known, or the 31 certified person who is required to undergo a criminal history record 32 background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-33 24.3) and that person's employer, as applicable, of the person's 34 qualification or disqualification for homemaker-home health aide certification under sections 7 through 13 of P.L.1997, c.100 35 36 (C.45:11-24.3 through 24.9). If the [applicant] person is disqualified, the conviction or convictions which constitute the basis for the 37 38 disqualification shall be identified in the notice to the [applicant] 39 person, but shall not be identified in the notice to the [applicant's] 40 person's employer or prospective employer.

c. The [applicant] person who is the subject of the background check shall have 30 days from the date of the written notice of disqualification to petition the New Jersey Board of Nursing for a hearing on the accuracy of the [applicant's] person's criminal history record information or to establish the [applicant's] person's rehabilitation under subsection b. of section 7 of P.L.1997, c.100

(C.45:11-24.3). The board shall notify the [applicant's] person's 1 2 employer or prospective employer of the [applicant's] person's 3 petition for a hearing within five days following the receipt of the 4 petition from the [applicant] person. Upon the issuance of a final 5 decision upon a petition to the board pursuant to this subsection, the board shall notify the [applicant] person and the [applicant's] 6 7 person's employer or prospective employer as to whether the 8 [applicant] person remains disqualified from certification under 9 sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9). 10 d. An applicant for certification may be issued conditional 11 certification and may be employed as a homemaker-home health aide conditionally for a period not to exceed [180] 60 days, pending 12 completion of a criminal history record background check required 13 under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 14

16 Public Safety based upon an examination of its own files in accordance

17 with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an

24.9) by the Division of State Police in the Department of Law and

18 <u>additional period not to exceed 60 days pending completion of a</u>

19 <u>criminal history record background check by federal authorities as</u>

arranged for by the Division of State Police pursuant to section 14 of

21 <u>P.L.1997, c.100 (C.53:1-20.9a)</u>, if the person submits to the New

Jersey Board of Nursing a sworn statement attesting that the person has not been convicted of any crime or disorderly persons offense as

described in section 7 of P.L.1997, c.100 (C.45:11-24.3). A person

who submits a false sworn statement shall be disqualified from certification as a homemaker-home health aide and shall not have an

27 opportunity to establish rehabilitation pursuant to subsection b. of

28 section 7 of P.L.1997, c.100 (C.45:11-24.3).

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A conditionally employed person, or an employed person certified as a homemaker-home health aide, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by [the] that person's employer until the board rules on the [applicant's] person's petition but, pending the board's ruling, the employer shall not permit the [applicant] person to have unsupervised contact with patients or clients who are 60 years of age or older.

e. (1) A home care services agency that has received an application from or conditionally employed an applicant for homemaker-home health aide certification, or has employed a certified homemaker-home health aide, and

40 homemaker-home health aide, and
41 (a) receives notice from the board that the applicant or certified
42 homemaker-home health aide, as applicable, has been determined by
43 the board to be disqualified from certification as a homemaker-home
44 health aide pursuant to sections 7 through 13 of P.L.1997, c.100
45 (C.45:11-24.3 through 24.9); or

- 1 (b) terminates its employment of a conditionally employed
- 2 applicant for homemaker-home health aide certification or a certified
- 3 homemaker-home health aide because the person was disqualified from
- 4 employment at the home care services agency on the basis of a
- 5 conviction of a crime or disorderly persons offense as described in
- 6 section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing
- 7 employment at the home care services agency:
- 8 <u>shall be immune from liability for disclosing that disqualification or</u>
- 9 termination in good faith to another home care services agency.
- 10 (2) A home care services agency which discloses information
 11 pursuant to paragraph (1) of this subsection shall be presumed to be
 12 parting in good faith upless it is shown by clear and convincing
- acting in good faith unless it is shown by clear and convincing
 evidence that the home care services agency acted with actual malice
- 14 toward the person who is the subject of the information.
- 15 <u>f. (1) A home care services agency, upon receiving notice from the</u>
- board that a person employed by it as a homemaker-home health aide,
- 17 <u>including a conditionally employed person, has been convicted of a</u>
- 18 <u>crime or disorderly persons offense as described in section 7 of</u>
- 19 P.L.1997, c.100 (C.45:11-24.3) after commencing employment at the
- 20 <u>home health care agency or other entity, shall:</u>
- 21 (a) immediately terminate the person's employment as a
- 22 <u>homemaker-home health aide; and</u>
- 23 (b) report information about the conviction and termination to the
- 24 <u>board in a manner prescribed by the board, which shall thereupon</u>
- 25 <u>deem the person to be disqualified from certification as a homemaker-</u>
- home health aide, subject to the provisions of paragraph (3) of this
- 27 <u>subsection.</u>
- 28 (2) A home care services agency shall be immune from liability for
- 29 any actions taken in good faith pursuant to paragraph (1) of this
- 30 subsection and shall be presumed to be acting in good faith unless it
- 31 <u>is shown by clear and convincing evidence that the home care services</u>
- 32 agency acted with actual malice toward the employee.
- 33 (3) The person terminated from employment pursuant to
- 34 paragraph (1) of this subsection shall have 30 days from the date of the
- 35 termination to petition the board for a hearing on the accuracy of the
- 36 <u>information about the conviction reported to the board or to establish</u>
- 37 why the person should not be terminated from employment, and
- 38 <u>disqualified from certification, as a homemaker-home health aide. The</u>
- board shall notify the person's employer of the person's petition for a
 hearing within five days following the receipt of the petition from the
- 41 person. Upon the issuance of a final decision upon a petition to the
- 42 board pursuant to this paragraph, the board shall notify the person and
- 43 the person's employer or as to whether:
- 44 (a) the person is to be reinstated in his employment as a
- 45 <u>homemaker-home health aide and retain his certification; or</u>
- 46 (b) the person's termination from employment as a homemaker-

1 home health aide stands and the person remains disqualified from 2 certification. 3 (cf: P.L.1997,c.284, s.7) 4 5 7. Section 9 of P.L.1997, c.100 (C.45:11-24.5) is amended to read 6 as follows: 7 9. [A home health agency or a health care service firm, as defined 8 in regulations of the Division of Consumer Affairs, may] The 9 Department of Law and Public Safety shall assume the cost of the 10 criminal history record background check conducted on an applicant 11 for homemaker-home health aide certification pursuant to sections 7 12 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through 13 24.9 and C.53:1-20.9a), or a certified homemaker-home health aide 14 who is required to undergo a criminal history record background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), as 15 16 applicable[; or it may require the applicant to pay the cost of the 17 criminal history record background check]. 18 (cf: P.L.1997,c.284, s.8) 19 20 8. Section 14 of P.L.1997, c.100 (C.53:1-20.9a) is amended to 21 read as follows: 22 14. a. In accordance with the provisions of sections 2 through 6 23 and sections 7 through 13 of P.L.1997, c.100 (C.26:2H-83 through 24 87; C.45:11-24.3 through 24.9), the Division of State Police in the Department of Law and Public Safety shall conduct a criminal history 25 26 record background check, including a name and fingerprint 27 identification check, of: 28 (1) each applicant for nurse aide or personal care assistant 29 certification submitted to the Department of Health and Senior Services and of each applicant for homemaker-home health aide 30 31 certification submitted to the New Jersey Board of Nursing in the 32 Division of Consumer Affairs; and 33 (2) each nurse aide or personal care assistant certified by the 34 Department of Health and Senior Services and each homemaker-home 35 health aide certified by the New Jersey Board of Nursing, as required 36 pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). 37 b. For the purpose of conducting [the] a criminal history record 38 background check pursuant to subsection a. of this section, the 39 Division of State Police shall examine its own files and arrange for a 40 similar examination by federal authorities. The division shall

immediately forward the information obtained as a result of conducting

the check to the Commissioner of Health and Senior Services, in the case of an applicant for nurse aide or personal care assistant

certification, and to the New Jersey Board of Nursing in the Division

of Consumer Affairs in the Department of Law and Public Safety, in

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[1R] SCS for S116 CONNORS, MCNAMARA

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the case of an applicant for homemaker-home health aide certification.

2 (cf: P.L.1997, c.284, s.13) 3 4 9. The Director of the Division of Consumer Affairs in the 5 Department of Law and Public Safety, in consultation with the Commissioner of Health and Senior Services, shall report to the 6 Governor and the Legislature no later than one year after the effective 7 8 date of this act on the feasibility and cost of implementing a criminal 9 history record background check requirement for all persons employed 10 by home health agencies licensed by the Department of Health and Senior Services or by health care service firms, employment agencies 11 or registries, temporary help service firms or personnel consultants 12 regulated by the Division of Consumer Affairs, who are assigned to 13 14 provide health care services in a home-based or other community 15 setting and are not required to undergo a criminal history record background check pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). 16 17 The report shall include a detailed plan for implementation of a 18 criminal history record background check requirement. 19 10. ¹[In fiscal year 2001, the] The Legislature shall ¹annually ¹ 20 appropriate from the General Fund to the Department of Health and 21 22 Senior Services and the Department of Law and Public Safety such

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of this act.

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11. This act shall take effect on the 90th day after enactment.

funds as the State Treasurer recommends to effectuate the purposes

P.L. 2000, CHAPTER 20, *approved May 3, 2000* Senate Committee Substitute (*First Reprint*) for Senate, Nos. 116 and 124

1 AN ACT requiring criminal history record background checks for 2 certain providers of institutional and home health care services, 3 and amending P.L.1997, c.100 and P.L.1947, c.262. 4 5 BE IT ENACTED by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 2 of P.L.1997, c.100 (C.26:2H-83) is amended to read 9 as follows: 10 2. a. The Department of Health and Senior Services shall not issue a nurse aide or personal care assistant certification to any 11 applicant, except on a conditional basis as provided for in subsection 12 d. of section 3 of P.L.1997, c.100 (C.26:2H-84), unless the 13 14 Commissioner of Health and Senior Services first determines, 15 consistent with the requirements of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), that no criminal history record 16 17 information exists on file in the Federal Bureau of Investigation, 18 Identification Division, or in the State Bureau of Identification in the 19 Division of State Police, which would disqualify that person from 20 being certified. A nurse aide or personal care assistant certified by the 21 department prior to the effective date of P.L., c. (C.)(now 22 pending before the Legislature as this bill) upon whom a criminal 23 history record background check has not been conducted pursuant to 24 sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), 25 shall be required to undergo that criminal history record background check as a condition of that individual's initial recertification following 26 27 the effective date of P.L., c. (now pending before the Legislature 28 as this bill). 29 In addition, a follow-up criminal history record background check 30 of federal records shall be conducted at least once every two years as a condition of recertification for every certified nurse aide and 31 personal care assistant; except that the commissioner, in lieu of 32

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

conducting follow-up criminal history record background checks for

purposes of recertification, may provide for an alternative means of determining whether a certified nurse aide or personal care assistant

has been convicted of a crime or disorderly persons offense which

would disqualify that person from certification, including, but not

Matter underlined thus is new matter.

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Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly AAP committee amendments adopted March 2, 2000.

- limited to, a match of a person's Social Security number or other 1
- 2 identifying information with records of criminal proceedings in this and
- 3 other states. If the commissioner elects to implement this alternative
- 4 means of determining whether a certified nurse aide or personal care
- 5 assistant has been convicted of a crime or disorderly persons offense
- which would disqualify that person from certification, the 6
- 7 commissioner shall report to the Governor and the Legislature prior
- 8 to its implementation on the projected costs and procedures to be
- 9 followed with respect to its implementation and setting forth the

10 rationale therefor.

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A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- 15 (a) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., 16
- 17 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- N.J.S.2C:15-1 et seq.; or 18
- 19 (b) against the family, children or incompetents, meaning those 20 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et
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- 22 (c) involving theft as set forth in chapter 20 of Title 2C of the 23 New Jersey Statutes; or
- (d) involving any controlled dangerous substance or controlled 24 25 substance analog as set forth in chapter 35 of Title 2C of the New 26 Jersey Statutes except paragraph (4) of subsection a. of
- 27 N.J.S.2C:35-10.
- 28 (2) In any other state or jurisdiction, of conduct which, if 29 committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in paragraph (1) of this 30 31 subsection.
- 32 b. Notwithstanding the provisions of subsection a. of this section, 33 no person shall be disqualified from certification on the basis of any 34 conviction disclosed by a criminal history record background check performed pursuant to sections 2 through 6 and section 14 of 35 P.L.1997, c.100 (C.26:2H-83 through 87 and C.53:1-20.9a) if the 36 37 person has affirmatively demonstrated to the Commissioner of Health and Senior Services clear and convincing evidence of the person's 38 39 rehabilitation. In determining whether a person has affirmatively 40 demonstrated rehabilitation, the following factors shall be considered:
- (1) the nature and responsibility of the position which the 42 convicted person would hold [or], has held or currently holds, as the case may be;
- 44 (2) the nature and seriousness of the offense;
- 45 (3) the circumstances under which the offense occurred;
- (4) the date of the offense; 46

- (5) the age of the person when the offense was committed;
 - (6) whether the offense was an isolated or repeated incident;
- (7) any social conditions which may have contributed to the offense; and
- 5 (8) any evidence of rehabilitation, including good conduct in 6 prison or in the community, counseling or psychiatric treatment 7 received, acquisition of additional academic or vocational schooling, 8 successful participation in correctional work-release programs, or the 9 recommendation of those who have had the person under their 10 supervision.
 - c. If a person subject to the provisions of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the commissioner shall, as applicable:
 - (1) not issue a nurse aide or personal care assistant certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84) or the applicant's prospective employer if known, of that denial; or
- 20 (2) revoke the person's current nurse aide or personal care 21 assistant certification and notify the person, and the person's employer, 22 if known, of that revocation.
- 23 (cf: P.L.1997,c.284, s.2)

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- 25 2. Section 3 of P.L.1997, c.100 (C.26:2H-84) is amended to read 26 as follows:
- 27 3. a. An applicant for certification, or a certified nurse aide or
 - personal care assistant who is required to undergo a criminal history record background check pursuant to section 2 of P.L.1997, c.100
- 30 (C.26:2H-83), shall submit to the Commissioner of Health and Senior
- Services [the applicant's] that individual's name, address and 31
- 32 fingerprints taken on standard fingerprint cards by a State or municipal
- 33 law enforcement agency. The commissioner is authorized to exchange
- 34 fingerprint data with and receive criminal history record information
- 35 from the Federal Bureau of Investigation and the Division of State
- Police for use in making the determinations required by sections 2 36
- through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). 37
- 38 b. Upon receipt of the criminal history record information for a 39 person from the Federal Bureau of Investigation or the Division of 40 State Police, the commissioner shall immediately notify, in writing, the 41 applicant, and the applicant's employer if the applicant is conditionally 42 employed as provided in subsection d. of this section or the applicant's
- 43 prospective employer if known, or a certified nurse aide or personal
- 44 care assistant who is required to undergo a criminal history record
- 45 background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-
- 83) and that person's employer, as applicable, of the person's 46

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qualification or disqualification for certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). If the [applicant] person is disqualified, the conviction or convictions which constitute the basis for the disqualification shall be identified in the notice to the [applicant] person, but shall not be identified in the notice to the [applicant's] person's employer or prospective employer.

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- c. The [applicant] person who is the subject of the background check shall have 30 days from the date of the written notice of disqualification to petition the commissioner for a hearing on the accuracy of the [applicant's] person's criminal history record information or to establish the [applicant's] person's rehabilitation under subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83). The commissioner shall notify the [applicant's] person's employer or prospective employer of the [applicant's] person's petition for a hearing within five days following the receipt of the petition from the [applicant] person. Upon the issuance of a final decision upon a petition to the commissioner pursuant to this subsection, the commissioner shall notify the [applicant] person and the [applicant's] person's employer or prospective employer as to whether the [applicant] person remains disqualified from certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- An applicant for certification may be issued conditional certification and may be employed as a nurse aide or a personal care assistant conditionally for a period not to exceed [180] 60 days, pending completion of a criminal history record background check required under sections 2 through 6 of P.L.1997,c.100 (C.26:2H-83 through 87) by the Division of State Police in the Department of Law and Public Safety based upon an examination of its own files in accordance with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an additional period not to exceed 60 days pending completion of a criminal history record background check by federal authorities as arranged for by the Division of State Police pursuant to section 14 of P.L.1997, c.100 (C.53:1-20.9a), if the person submits to the commissioner a sworn statement attesting that the person has not been convicted of any crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83). A person who submits a false sworn statement shall be disqualified from certification as a nurse aide or a personal care assistant, as the case may be, and shall not have an opportunity to establish rehabilitation pursuant to subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83).

A conditionally employed person, or an employed person certified as a nurse aide or a personal care assistant, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by [the] that person's employer until the

- 1 commissioner rules on the [applicant's] person's petition but, pending
- 2 the commissioner's ruling, the employer shall not permit the
- 3 [applicant] person to have unsupervised contact with patients,
- 4 residents or clients, as the case may be, who are 60 years of age or
- 5 older.
- 6 <u>e. (1) A licensed health care facility or other entity that has</u>
 7 received an application from or conditionally employs an applicant for
- 8 nurse aide or personal care assistant certification, or employs a
- 9 <u>certified nurse aide or personal care assistant, and:</u>
- 10 (a) receives notice from the Commissioner of Health and Senior
- 11 Services that the applicant or certified nurse aide or personal care
- 12 <u>assistant, as applicable, has been determined by the commissioner to</u>
- 13 <u>be disqualified from certification as a nurse aide or personal care</u>
- 14 assistant pursuant to sections 2 through 6 of P.L.1997, c.100
- 15 (C.26:2H-83 through 87); or
- 16 (b) terminates its employment of a conditionally employed
- 17 applicant for nurse aide or personal care assistant certification or a
- 18 <u>certified nurse aide or personal care assistant because the person was</u>
- 19 <u>disqualified from employment at the health care facility or other entity</u>
- 20 on the basis of a conviction of a crime or disorderly persons offense as
- 21 <u>described in section 2 of P.L.1997, c.100 (C.26:2H-83) after</u>
- commencing employment at the health care facility or other entity;
 shall be immune from liability for disclosing that disqualification or
- 24 <u>termination in good faith to another licensed health care facility or</u>
- 25 other entity that is qualified by statute or regulation to employ the
- 26 person as a nurse aide or personal care assistant.
- 27 (2) A licensed health care facility or other entity which discloses
- 28 <u>information pursuant to paragraph (1) of this subsection shall be</u>
- 29 presumed to be acting in good faith unless it is shown by clear and
- 30 convincing evidence that the health care facility or other entity acted
- 31 with actual malice toward the person who is the subject of the
- 32 <u>information</u>.
- f. (1) A licensed health care facility or other entity, upon
- 34 receiving notice from the Commissioner of Health and Senior Services
- 35 that a person employed by it as a nurse aide or personal care assistant,
- 36 <u>including a conditionally employed person, has been convicted of a</u>
- 37 <u>crime or disorderly persons offense as described in section 2 of</u>
- 38 P.L.1997, c.100 (C.26:2H-83) after commencing employment at the
- 39 <u>health care facility or other entity, shall:</u>
- 40 (a) immediately terminate the person's employment as a nurse aide
- 41 or personal care assistant; and
- 42 <u>(b) report information about the termination to the Commissioner</u>
- 43 of Health and Senior Services in a manner prescribed by the
- 44 commissioner, who shall thereupon deem the person to be disqualified
- 45 <u>from certification as a nurse aide or personal care assistant, subject to</u>
- 46 the provisions of paragraph (3) of this subsection.

(2) A licensed health care facility or other entity shall be immune
 from liability for any actions taken in good faith pursuant to paragraph
 (1) of this subsection and shall be presumed to be acting in good faith
 unless it is shown by clear and convincing evidence that the health care
 facility or other entity acted with actual malice toward the employee.

6 (3) The person terminated from employment pursuant to 7 paragraph (1) of this subsection shall have 30 days from the date of the 8 termination to petition the commissioner for a hearing on the accuracy 9 of the information about the conviction reported to the commissioner 10 or to establish why the person should not be terminated from 11 employment, and disqualified from certification, as a nurse aide or 12 personal care assistant. The commissioner shall notify the person's 13 employer of the person's petition for a hearing within five days 14 following the receipt of the petition from the person. Upon the 15 issuance of a final decision upon a petition to the commissioner pursuant to this paragraph, the commissioner shall notify the person 16 17 and the person's employer as to whether:

(a) the person is to be reinstated in his employment as a nurse aide or personal care assistant and retain his certification; or

(b) the person's termination from employment as a nurse aide or personal care assistant stands and the person remains disqualified from certification.

g. The commissioner shall provide for a registry of all persons who have successfully completed all training and competency evaluation requirements for certification as a nurse aide or personal care assistant and shall provide for the inclusion in the registry of information about the disqualification of any person from certification pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87); for which purposes, the commissioner may use an existing registry established pursuant to statute or regulation, subject to the requirements of federal law. The registry shall include the specific documented findings constituting the basis for that disqualification, except that the information shall indicate that the person was convicted of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83), but shall not identify the conviction or convictions which constitute the basis for the disqualification.

38 (cf: P.L.1997, c.284, s.3)

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40 3. Section 4 of P.L.1997, c.100 (C.26:2H-85) is amended to read 41 as follows:

42 4. [An applicant's employer if the applicant is conditionally 43 employed as provided in subsection d. of section 3 of P.L.1997, c.100 44 (C.26:2H-84) or an applicant's prospective employer may] The 45 Department of Health and Senior Services shall assume the cost of the 46 criminal history record background check conducted on an applicant 1 for nurse aide or personal care assistant certification, or a certified

- 2 nurse aide or personal care assistant, as the case may be, pursuant to
- 3 sections 2 through 6 and section 14 of P.L.1997,c.100 (C.26:2H-83
- 4 through 87 and C.53:1-20.9a)[; or the employer or prospective
- 5 employer may require the applicant to pay the cost of the criminal
- history record background check]. 6
- 7 (cf: P.L.1997, c.284, s.4)

or dishonorable conduct.

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- 9 4. Section 2 of P.L.1947, c.262 (C.45:11-24) is amended to read
- 11 2. a. The board; appointment; terms. In addition to the members 12 appointed to represent the interests of the public pursuant to P.L.1971, 13 c.60 as amended by P.L.1977, c.285 (C.45:1-2.2) the New Jersey 14 Board of Nursing shall consist of 10 members, six of whom shall be 15 registered professional nurses, two of whom shall be licensed practical nurses, one of whom shall be an advanced practice nurse, and one of 16 17 whom shall be an additional public member, all to be appointed by the Governor. Appointments to the board shall be for terms of five years 18 19 or for the unexpired portion of a term in the case of a vacancy for any 20 cause within a term, and until a successor shall be appointed and 21 qualified. In making appointments the Governor shall give due 22 consideration to, but shall not be bound by, recommendations 23 submitted by the various nurses' professional associations of this State. Upon notice and hearing, the Governor may remove from office any 24 25 member of the board for neglect of duty, incompetency, unprofessional
- 27 b. Qualifications for appointment. The advanced practice nurse 28 member shall be a resident of this State, shall be a graduate of an 29 accredited advanced practice nurse program, shall have had at least five years' experience in professional nursing, shall at the time of 30 31 appointment be actively working as an advanced practice nurse, and, 32 except for the member first appointed, shall hold a certification as an 33 advanced practice nurse pursuant to P.L.1991, c.377 (C.45:11-45 et 34 al.). Each registered professional nurse member of the board shall be 35 a citizen of the United States and a resident of this State; shall be a graduate of an accredited school of nursing within the United States; 36 37 shall be a registered nurse in this State; shall have had at least five 38 years' experience in professional nursing following graduation from an 39 accredited school of nursing; and shall at the time of appointment be 40 actively engaged in nursing or work relating thereto. The licensed 41 practical nurse members of the board shall be citizens of the United 42 States and residents of this State; shall hold a valid license to practice 43 practical nursing in this State; shall have had at least three years' 44 experience in practical nursing; and shall at the time of appointment be 45 actively engaged in practical nursing or work related thereto.
- 46 c. Oath or affirmation of office. Within 30 days after receipt of the commission, each appointee shall take, subscribe and file in the

office of the Secretary of State the oath or affirmation prescribed by law.

3 d. Duties and powers. The board shall have the following duties 4 and powers: (1) It shall hold annual meetings and such other meetings 5 as it may deem necessary at such times and places as the board shall prescribe and a majority of the board including one officer shall 6 7 constitute a quorum. (2) It shall elect from its members and prescribe 8 the duties of a president and secretary-treasurer, each of whom shall 9 serve for one year and until a successor is elected. (3) It shall appoint 10 and prescribe the duties of an executive secretary to the board who 11 need not be a member thereof but who shall be a citizen of the United 12 States, a graduate of a college or university with a major in nursing 13 education, a registered nurse of this State with at least five years' 14 experience in teaching or administration or both in an accredited 15 school of professional nursing, or have equivalent qualifications as determined by the board. The executive secretary shall hold office 16 17 during the will and pleasure of the board. (4) It shall employ and 18 prescribe the duties of such persons as in its judgment shall be 19 necessary for the proper performance and execution of the duties and 20 powers of the board. (5) It shall determine and pay reasonable 21 compensation and necessary expenses of the executive secretary and 22 all employees of the board. (6) It shall pay to each member of the 23 board the compensation hereinafter provided. (7) It shall have a 24 common seal, keep an official record of all its meetings, and through 25 its secretary-treasurer report annually to the Governor the work of the 26 board. (8) It shall examine applicants for a license or renewals thereof, 27 issue, renew, revoke and suspend licenses, as hereinafter provided. (9) 28 It shall in its discretion investigate and prosecute all violations of 29 provisions of this act. (10) It shall keep an official record which shall 30 show the name, age, nativity and permanent place of residence of each 31 applicant and licensee and such further information concerning each 32 applicant and licensee as the board shall deem advisable. The record 33 shall show also whether the applicant was examined, licensed or 34 rejected under this and any prior act. Copies of any of the entries of 35 the record or of any certificate issued by the board may be 36 authenticated by any member of the board under its seal and when so 37 authenticated shall be evidence in all courts of this State of the same 38 weight and force as the original thereof. For authenticating a copy of 39 any entry or entries contained in its record the board shall be paid a fee 40 of \$3.00, but such authentication, if made at the request of any public 41 agency of this or any other jurisdiction, may be without fee. (11) In its 42 discretion it may publish at such times as it shall determine a list of 43 nurses licensed under this act, a list of schools of nursing accredited 44 or approved under this act, and such other information as it shall deem 45 advisable. (12) It shall prescribe standards and curricula for schools of 46 nursing and evaluate and approve courses for affiliation. (13) It shall 47 hear and determine applications for accreditation of schools of

professional nursing, conduct investigations before and after 1 2 accreditation of such schools and institutions with which they are 3 affiliated, and issue, suspend or revoke certificates of accreditation as 4 hereinafter provided. (14) It shall approve schools of practical nursing 5 which shall conform to the standards, curricula, and requirements 6 prescribed by the board, and suspend or revoke approval for violations 7 thereof; provided, that this power shall not extend to schools operated 8 by any board of education in this State. (15) It may consult with the 9 Medical Society of New Jersey and the New Jersey Hospital 10 Association with respect to any matter relating to the administration 11 of this act and shall consult with those associations with respect to 12 standards and curricula and any change thereof for schools of nursing. 13 (16) It shall issue subpoenas for the attendance of witnesses and 14 production of documents at any hearing before the board authorized 15 by this act and any member of the board shall administer an oath or 16 affirmation to persons appearing to give testimony at such hearings. 17 (17) It may conduct any investigations, studies of nursing and nursing 18 education and related matters, and prepare and issue such publications 19 as in the judgment of the board will advance the profession of nursing 20 and its service to the public. (18) It shall perform all other functions which are provided in this act to be performed by it or which in the 21 22 judgment of the board are necessary or proper for the administration 23 of this act. (19) It shall from time to time prescribe rules and 24 regulations not inconsistent with this act. (20) It shall prescribe 25 standards and curricula for homemaker-home health aide education 26 and training programs which a homemaker-home health aide shall 27 complete in order to work in this State. (21) It shall review 28 applications to provide homemaker-home health aide training 29 programs and shall issue, suspend or revoke program approval. (22) 30 It shall establish and maintain a registry of all individuals who have 31 successfully completed a homemaker-home health aide training and 32 competency evaluation program. The board shall provide for the 33 inclusion in the registry of information about the disqualification of 34 any person from certification as a homemaker-home health aide 35 pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3) 36 through 24.9), including the specific documented findings constituting 37 the basis for that disqualification; except that the information shall 38 <u>indicate that the person was convicted of a crime or disorderly persons</u> 39 offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3), 40 but shall not identify the conviction or convictions which constitute the 41 basis for the disqualification. (23) It shall prescribe standards and 42 requirements for a competency evaluation program resulting in 43 certification of the homemaker-home health aide, and the renewal, 44 revocation, and suspension of that certification. (24) It shall review 45 applications for homemaker home-health aide certification and shall issue, suspend, revoke, or fail to renew certifications and conduct 46

1 investigations pursuant to the provisions of P.L.1978, c.73 (C.45:1-14 et seq.).

e. Compensation. Each member of the board shall receive \$15.00 per day for each day in which such member is actually engaged in the discharge of duties and traveling and other expenses necessarily incurred in the discharge of duties.

7 (cf: P.L.1999, c.85, s.2)

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- 9 5. Section 7 of P.L.1997, c.100 (C.45:11-24.3) is amended to read as follows:
- 11 7. a. The New Jersey Board of Nursing in the Division of 12 Consumer Affairs in the Department of Law and Public Safety shall 13 not issue a homemaker-home health aide certification to any applicant, 14 except on a conditional basis as provided for in subsection d. of 15 section 8 of P.L.1997, c.100 (C.45:11-24.4), unless the board first determines, consistent with the requirements of sections 7 through 13 16 17 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), that no criminal 18 history record information exists on file in the Federal Bureau of 19 Investigation, Identification Division, or in the State Bureau of Identification in the Division of State Police, which would disqualify 20 21 that person from being certified. A homemaker-home health aide certified by the board prior to the effective date of 22 23 P.L., c. (C.)(now pending before the Legislature as this bill) and 24 upon whom a criminal history record background check has not been 25 conducted pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), shall be required to undergo that 26 27 criminal history record background check as a condition of that 28 individual's initial recertification following the effective date of 29 P.L., c. (now pending before the Legislature as this bill).

30 In addition, a follow-up criminal history record background check of federal records shall be conducted at least once every two years as 31 32 a condition of recertification for every certified homemaker-home 33 health aide; except that the board, in lieu of conducting follow-up 34 criminal history record background checks for purposes of recertification, may provide for an alternative means of determining 35 36 whether a certified homemaker-home health aide has been convicted 37 of a crime or disorderly persons offense which would disqualify that person from certification, including, but not limited to, a match of a 38 39 person's Social Security number or other identifying information with 40 records of criminal proceedings in this and other states. If the board 41 elects to implement this alternative means of determining whether a 42 certified homemaker-home health aide has been convicted of a crime 43 or disorderly persons offense which would disqualify that person from 44 certification, the board shall report to the Governor and the 45 Legislature prior to its implementation on the projected costs and 46 procedures to be followed with respect to its implementation and setting forth the rationale therefor.

A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- 6 (a) involving danger to the person, meaning those crimes and 7 disorderly persons offenses set forth in N.J.S.2C:11-1 et seq.,
- 8 N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq. or
- 9 N.J.S.2C:15-1 et seq.; or

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- 10 (b) against the family, children or incompetents, meaning those 11 crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et 12 seq.; or
- 13 (c) involving theft as set forth in chapter 20 of Title 2C of the 14 New Jersey Statutes; or
- 15 (d) involving any controlled dangerous substance or controlled 16 substance analog as set forth in chapter 35 of Title 2C of the New 17 Jersey Statutes except paragraph (4) of subsection a. of 18 N.J.S.2C:35-10.
- 19 (2) In any other state or jurisdiction, of conduct which, if 20 committed in New Jersey, would constitute any of the crimes or 21 disorderly persons offenses described in paragraph (1) of this 22 subsection.
- 23 b. Notwithstanding the provisions of subsection a. of this section, no person shall be disqualified from certification on the basis of any 24 25 conviction disclosed by a criminal history record background check 26 performed pursuant to sections 7 through 13 and section 14 of 27 P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a) if the 28 person has affirmatively demonstrated to the New Jersey Board of 29 Nursing in the Division of Consumer Affairs clear and convincing evidence of the person's rehabilitation. In determining whether a 30 31 person has affirmatively demonstrated rehabilitation, the following 32 factors shall be considered:
- 33 (1) the nature and responsibility of the position which the 34 convicted person would hold [or], has held <u>or currently holds</u>, as the 35 case may be;
 - (2) the nature and seriousness of the offense;
 - (3) the circumstances under which the offense occurred;
- 38 (4) the date of the offense;

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- (5) the age of the person when the offense was committed;
- 40 (6) whether the offense was an isolated or repeated incident;
- 41 (7) any social conditions which may have contributed to the 42 offense; and
- 43 (8) any evidence of rehabilitation, including good conduct in 44 prison or in the community, counseling or psychiatric treatment 45 received, acquisition of additional academic or vocational schooling, 46 successful participation in correctional work-release programs, or the

1 recommendation of those who have had the person under their 2 supervision.

c. If a person subject to the provisions of sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the New Jersey Board of Nursing shall, as applicable:

(1) not issue a homemaker-home health aide certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 8 of P.L.1997, c.100 (C.45:11-24.4) or the applicant's prospective employer if known, of that denial; or

(2) revoke the person's current homemaker-home health aide certification and notify the person, and the person's employer, if known, of that revocation.

15 (cf: P.L.1997,c.284, s.6)

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- 6. Section 8 of P.L.1997, c.100 (C.45:11-24.4) is amended to read as follows:
- 19 8. a. An applicant for homemaker-home health aide certification. 20 or a certified person who is required to undergo a criminal history 21 record background check pursuant to section 7 of P.L.1997, c.100 22 (C.45:11-24.3), shall submit to the New Jersey Board of Nursing [the 23 applicant's] that individual's name, address and fingerprints taken on 24 standard fingerprint cards by a State or municipal law enforcement 25 agency. The board is authorized to exchange fingerprint data with and 26 receive criminal history record information from the Federal Bureau 27 of Investigation and the Division of State Police for use in making the 28 determinations required by sections 7 through 13 of P.L.1997, c.100 29 (C.45:11-24.3 through 24.9).
- b. Upon receipt of the criminal history record information for a 30 31 person from the Federal Bureau of Investigation or the Division of 32 State Police, the New Jersey Board of Nursing shall immediately 33 notify, in writing, the applicant, and the applicant's employer if the 34 applicant is conditionally employed as provided in subsection d. of this 35 section or the applicant's prospective employer, if known, or the 36 certified person who is required to undergo a criminal history record 37 background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-38 24.3) and that person's employer, as applicable, of the person's 39 qualification or disqualification for homemaker-home health aide certification under sections 7 through 13 of P.L.1997, c.100 40 41 (C.45:11-24.3 through 24.9). If the [applicant] person is disqualified, 42 the conviction or convictions which constitute the basis for the 43 disqualification shall be identified in the notice to the [applicant] 44 person, but shall not be identified in the notice to the [applicant's] 45 <u>person's</u> employer or prospective employer.
 - c. The [applicant] person who is the subject of the background

check shall have 30 days from the date of the written notice of 1 2 disqualification to petition the New Jersey Board of Nursing for a hearing on the accuracy of the [applicant's] person's criminal history 3 4 record information or to establish the [applicant's] person's 5 rehabilitation under subsection b. of section 7 of P.L.1997, c.100 (C.45:11-24.3). The board shall notify the [applicant's] person's 6 7 employer or prospective employer of the [applicant's] person's 8 petition for a hearing within five days following the receipt of the 9 petition from the [applicant] person. Upon the issuance of a final 10 decision upon a petition to the board pursuant to this subsection, the 11 board shall notify the [applicant] person and the [applicant's] 12 person's employer or prospective employer as to whether the [applicant] person remains disqualified from certification under

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14 sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9). 15 d. An applicant for certification may be issued conditional certification and may be employed as a homemaker-home health aide 16 17 conditionally for a period not to exceed [180] 60 days, pending 18 completion of a criminal history record background check required 19 under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 20 24.9) by the Division of State Police in the Department of Law and 21 <u>Public Safety based upon an examination of its own files in accordance</u> 22 with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an 23 additional period not to exceed 60 days pending completion of a 24 criminal history record background check by federal authorities as 25 arranged for by the Division of State Police pursuant to section 14 of 26 <u>P.L.1997</u>, c.100 (C.53:1-20.9a), if the person submits to the New 27 Jersey Board of Nursing a sworn statement attesting that the person 28 has not been convicted of any crime or disorderly persons offense as 29 described in section 7 of P.L.1997, c.100 (C.45:11-24.3). A person 30 who submits a false sworn statement shall be disqualified from 31 certification as a homemaker-home health aide and shall not have an 32 opportunity to establish rehabilitation pursuant to subsection b. of 33 section 7 of P.L.1997, c.100 (C.45:11-24.3).

A conditionally employed person, or an employed person certified as a homemaker-home health aide, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by [the] that person's employer until the board rules on the [applicant's] person's petition but, pending the board's ruling, the employer shall not permit the [applicant] person to have unsupervised contact with patients or clients who are 60 years of age or older.

42 e. (1) A home care services agency that has received an 43 application from or conditionally employed an applicant for 44 homemaker-home health aide certification, or has employed a certified 45 homemaker-home health aide, and

- 1 (a) receives notice from the board that the applicant or certified
- 2 <u>homemaker-home health aide, as applicable, has been determined by</u>
- 3 the board to be disqualified from certification as a homemaker-home
- 4 <u>health aide pursuant to sections 7 through 13 of P.L.1997, c.100</u>
- 5 (C.45:11-24.3 through 24.9); or
- 6 (b) terminates its employment of a conditionally employed
- 7 applicant for homemaker-home health aide certification or a certified
- 8 <u>homemaker-home health aide because the person was disqualified from</u>
- 9 employment at the home care services agency on the basis of a
- 10 conviction of a crime or disorderly persons offense as described in
- 11 <u>section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing</u>
- 12 employment at the home care services agency;
- 13 shall be immune from liability for disclosing that disqualification or
- 14 <u>termination in good faith to another home care services agency.</u>
- 15 (2) A home care services agency which discloses information
- pursuant to paragraph (1) of this subsection shall be presumed to be
- 17 acting in good faith unless it is shown by clear and convincing
- 18 evidence that the home care services agency acted with actual malice
- 19 toward the person who is the subject of the information.
- 20 <u>f. (1) A home care services agency, upon receiving notice from the</u>
- 21 <u>board that a person employed by it as a homemaker-home health aide,</u>
- 22 <u>including a conditionally employed person, has been convicted of a</u>
- 23 <u>crime or disorderly persons offense as described in section 7 of</u>
- 24 <u>P.L.1997, c.100 (C.45:11-24.3) after commencing employment at the</u>
- 25 <u>home health care agency or other entity, shall:</u>
- 26 (a) immediately terminate the person's employment as a
- 27 <u>homemaker-home health aide; and</u>
- 28 (b) report information about the conviction and termination to the
- 29 board in a manner prescribed by the board, which shall thereupon
- 30 deem the person to be disqualified from certification as a homemaker-
- 31 <u>home health aide, subject to the provisions of paragraph (3) of this</u>
- 32 <u>subsection.</u>
- 33 (2) A home care services agency shall be immune from liability for
- 34 any actions taken in good faith pursuant to paragraph (1) of this
- 35 <u>subsection and shall be presumed to be acting in good faith unless it</u>
- 36 <u>is shown by clear and convincing evidence that the home care services</u>
- 37 agency acted with actual malice toward the employee.
- 38 (3) The person terminated from employment pursuant to
- 39 paragraph (1) of this subsection shall have 30 days from the date of the
- 40 termination to petition the board for a hearing on the accuracy of the
- information about the conviction reported to the board or to establish
 why the person should not be terminated from employment, and
- 43 <u>disqualified from certification, as a homemaker-home health aide. The</u>
- 44 board shall notify the person's employer of the person's petition for a
- 45 <u>hearing within five days following the receipt of the petition from the</u>
- 46 person. Upon the issuance of a final decision upon a petition to the

- 1 board pursuant to this paragraph, the board shall notify the person and 2 the person's employer or as to whether:
- 3 (a) the person is to be reinstated in his employment as a 4 homemaker-home health aide and retain his certification; or
- 5 (b) the person's termination from employment as a homemaker-6 home health aide stands and the person remains disqualified from 7 certification.
- (cf: P.L.1997,c.284, s.7) 8

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- 10 7. Section 9 of P.L.1997, c.100 (C.45:11-24.5) is amended to read
- 11 as follows:
- 12 9. [A home health agency or a health care service firm, as defined 13 in regulations of the Division of Consumer Affairs, may] The
- 14 Department of Law and Public Safety shall assume the cost of the
- 15 criminal history record background check conducted on an applicant
- for homemaker-home health aide certification pursuant to sections 7 16
- 17 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through
- 18 24.9 and C.53:1-20.9a), or a certified homemaker-home health aide
- 19 who is required to undergo a criminal history record background
- 20 check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), as
- 21 applicable[; or it may require the applicant to pay the cost of the
- criminal history record background check]. 22
- 23 (cf: P.L.1997,c.284, s.8)

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- 25 8. Section 14 of P.L.1997, c.100 (C.53:1-20.9a) is amended to 26 read as follows:
- 27 14. <u>a.</u> In accordance with the provisions of sections 2 through 6
- 28 and sections 7 through 13 of P.L.1997, c.100 (C.26:2H-83 through 29 87; C.45:11-24.3 through 24.9), the Division of State Police in the
- Department of Law and Public Safety shall conduct a criminal history 30
- 31 record background check, including a name and fingerprint
- 32 identification check, of:
- 33 (1) each applicant for nurse aide or personal care assistant
- 34 certification submitted to the Department of Health and Senior
- 35 Services and of each applicant for homemaker-home health aide
- certification submitted to the New Jersey Board of Nursing in the 36
- Division of Consumer Affairs: and 37
- 38 (2) each nurse aide or personal care assistant certified by the
- 39 Department of Health and Senior Services and each homemaker-home
- 40 health aide certified by the New Jersey Board of Nursing, as required 41 pursuant to P.L.1997, c.100 (C.26:2H-83 et al.).
- 42 b. For the purpose of conducting [the] a criminal history record
- background check pursuant to subsection a. of this section, the 43
- 44 Division of State Police shall examine its own files and arrange for a
- 45 similar examination by federal authorities. The division shall

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immediately forward the information obtained as a result of conducting 1 2 the check to the Commissioner of Health and Senior Services, in the 3 case of an applicant for nurse aide or personal care assistant 4 certification, and to the New Jersey Board of Nursing in the Division 5 of Consumer Affairs in the Department of Law and Public Safety, in the case of an applicant for homemaker-home health aide certification. 6 7 (cf: P.L.1997, c.284, s.13) 8 9. The Director of the Division of Consumer Affairs in the 9 10 Department of Law and Public Safety, in consultation with the 11 Commissioner of Health and Senior Services, shall report to the Governor and the Legislature no later than one year after the effective 12 date of this act on the feasibility and cost of implementing a criminal 13 14 history record background check requirement for all persons employed 15 by home health agencies licensed by the Department of Health and Senior Services or by health care service firms, employment agencies 16 17 or registries, temporary help service firms or personnel consultants 18 regulated by the Division of Consumer Affairs, who are assigned to 19 provide health care services in a home-based or other community setting and are not required to undergo a criminal history record 20 21 background check pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). 22 The report shall include a detailed plan for implementation of a 23 criminal history record background check requirement. 24 10. ¹[In fiscal year 2001, the] The Legislature shall ¹annually ¹ 25 appropriate from the General Fund to the Department of Health and 26 27 Senior Services and the Department of Law and Public Safety such funds as the State Treasurer recommends to effectuate the purposes 28 29 of this act. 30 11. This act shall take effect on the 90th day after enactment. 31 32 33 34 35 36 Requires criminal history record checks for all certified nurse aides, personal care assistants and homemaker-home health aides; requires

37 38 plan for similar checks to be conducted on other providers of home

39 care services.

CHAPTER 20

AN ACT requiring criminal history record background checks for certain providers of institutional and home health care services, and amending P.L.1997, c.100 and P.L.1947, c.262.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.1997, c.100 (C.26:2H-83) is amended to read as follows:

C.26:2H-83 Background checks for nurse aide, personal care assistant certification.

2. a. The Department of Health and Senior Services shall not issue a nurse aide or personal care assistant certification to any applicant, except on a conditional basis as provided for in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84), unless the Commissioner of Health and Senior Services first determines, consistent with the requirements of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), that no criminal history record information exists on file in the Federal Bureau of Investigation, Identification Division, or in the State Bureau of Identification in the Division of State Police, which would disqualify that person from being certified. A nurse aide or personal care assistant certified by the department prior to the effective date of P.L.2000, c.20 upon whom a criminal history record background check has not been conducted pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87), shall be required to undergo that criminal history record background check as a condition of that individual's initial recertification following the effective date of P.L.2000, c.20.

In addition, a follow-up criminal history record background check of federal records shall be conducted at least once every two years as a condition of recertification for every certified nurse aide and personal care assistant; except that the commissioner, in lieu of conducting follow-up criminal history record background checks for purposes of recertification, may provide for an alternative means of determining whether a certified nurse aide or personal care assistant has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, including, but not limited to, a match of a person's Social Security number or other identifying information with records of criminal proceedings in this and other states. If the commissioner elects to implement this alternative means of determining whether a certified nurse aide or personal care assistant has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, the commissioner shall report to the Governor and the Legislature prior to its implementation on the projected costs and procedures to be followed with respect to its implementation and setting forth the rationale therefor.

A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- (a) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq., or N.J.S.2C:15-1 et seq.; or
- (b) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.; or
 - (c) involving theft as set forth in chapter 20 of Title 2C of the New Jersey Statutes; or
- (d) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10.
- (2) In any other state or jurisdiction, of conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in paragraph (1) of this subsection.
- b. Notwithstanding the provisions of subsection a. of this section, no person shall be disqualified from certification on the basis of any conviction disclosed by a criminal history record background check performed pursuant to sections 2 through 6 and section 14 of P.L.1997, c.100 (C.26:2H-83 through 87 and C.53:1-20.9a) if the person has affirmatively demonstrated to the Commissioner of Health and Senior Services clear and convincing evidence of the person's rehabilitation. In determining whether a person has affirmatively demonstrated rehabilitation, the following factors shall be considered:
 - (1) the nature and responsibility of the position which the convicted person would

hold, has held or currently holds, as the case may be;

- (2) the nature and seriousness of the offense;
- (3) the circumstances under which the offense occurred;
- (4) the date of the offense;
- (5) the age of the person when the offense was committed;
- (6) whether the offense was an isolated or repeated incident;
- (7) any social conditions which may have contributed to the offense; and
- (8) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the person under their supervision.
- c. If a person subject to the provisions of sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the commissioner shall, as applicable:
- (1) not issue a nurse aide or personal care assistant certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 3 of P.L.1997, c.100 (C.26:2H-84) or the applicant's prospective employer if known, of that denial; or
- (2) revoke the person's current nurse aide or personal care assistant certification and notify the person, and the person's employer, if known, of that revocation.
 - 2. Section 3 of P.L.1997, c.100 (C.26:2H-84) is amended to read as follows:

C.26:2H-84 Qualification, disqualification for certification; petition for hearing.

- 3. a. An applicant for certification, or a certified nurse aide or personal care assistant who is required to undergo a criminal history record background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-83), shall submit to the Commissioner of Health and Senior Services that individual's name, address and fingerprints taken on standard fingerprint cards by a State or municipal law enforcement agency. The commissioner is authorized to exchange fingerprint data with and receive criminal history record information from the Federal Bureau of Investigation and the Division of State Police for use in making the determinations required by sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- b. Upon receipt of the criminal history record information for a person from the Federal Bureau of Investigation or the Division of State Police, the commissioner shall immediately notify, in writing, the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of this section or the applicant's prospective employer if known, or a certified nurse aide or personal care assistant who is required to undergo a criminal history record background check pursuant to section 2 of P.L.1997, c.100 (C.26:2H-83) and that person's employer, as applicable, of the person's qualification or disqualification for certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87). If the person is disqualified, the conviction or convictions which constitute the basis for the disqualification shall be identified in the notice to the person's employer or prospective employer.
- c. The person who is the subject of the background check shall have 30 days from the date of the written notice of disqualification to petition the commissioner for a hearing on the accuracy of the person's criminal history record information or to establish the person's rehabilitation under subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83). The commissioner shall notify the person's employer or prospective employer of the person's petition for a hearing within five days following the receipt of the petition from the person. Upon the issuance of a final decision upon a petition to the commissioner pursuant to this subsection, the commissioner shall notify the person and the person's employer or prospective employer as to whether the person remains disqualified from certification under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87).
- d. An applicant for certification may be issued conditional certification and may be employed as a nurse aide or a personal care assistant conditionally for a period not to exceed 60 days,

pending completion of a criminal history record background check required under sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87) by the Division of State Police in the Department of Law and Public Safety based upon an examination of its own files in accordance with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an additional period not to exceed 60 days pending completion of a criminal history record background check by federal authorities as arranged for by the Division of State Police pursuant to section 14 of P.L.1997, c.100 (C.53:1-20.9a), if the person submits to the commissioner a sworn statement attesting that the person has not been convicted of any crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83). A person who submits a false sworn statement shall be disqualified from certification as a nurse aide or a personal care assistant, as the case may be, and shall not have an opportunity to establish rehabilitation pursuant to subsection b. of section 2 of P.L.1997, c.100 (C.26:2H-83).

A conditionally employed person, or an employed person certified as a nurse aide or a personal care assistant, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by that person's employer until the commissioner rules on the person's petition but, pending the commissioner's ruling, the employer shall not permit the person to have unsupervised contact with patients, residents or clients, as the case may be, who are 60 years of age or older.

- e. (1) A licensed health care facility or other entity that has received an application from or conditionally employs an applicant for nurse aide or personal care assistant certification, or employs a certified nurse aide or personal care assistant, and:
- (a) receives notice from the Commissioner of Health and Senior Services that the applicant or certified nurse aide or personal care assistant, as applicable, has been determined by the commissioner to be disqualified from certification as a nurse aide or personal care assistant pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87); or
- (b) terminates its employment of a conditionally employed applicant for nurse aide or personal care assistant certification or a certified nurse aide or personal care assistant because the person was disqualified from employment at the health care facility or other entity on the basis of a conviction of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) after commencing employment at the health care facility or other entity;
- shall be immune from liability for disclosing that disqualification or termination in good faith to another licensed health care facility or other entity that is qualified by statute or regulation to employ the person as a nurse aide or personal care assistant.
- (2) A licensed health care facility or other entity which discloses information pursuant to paragraph (1) of this subsection shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the health care facility or other entity acted with actual malice toward the person who is the subject of the information.
- f. (1) A licensed health care facility or other entity, upon receiving notice from the Commissioner of Health and Senior Services that a person employed by it as a nurse aide or personal care assistant, including a conditionally employed person, has been convicted of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83) after commencing employment at the health care facility or other entity, shall:
- (a) immediately terminate the person's employment as a nurse aide or personal care assistant; and
- (b) report information about the termination to the Commissioner of Health and Senior Services in a manner prescribed by the commissioner, who shall thereupon deem the person to be disqualified from certification as a nurse aide or personal care assistant, subject to the provisions of paragraph (3) of this subsection.
- (2) A licensed health care facility or other entity shall be immune from liability for any actions taken in good faith pursuant to paragraph (1) of this subsection and shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the health care facility or other entity acted with actual malice toward the employee.
- (3) The person terminated from employment pursuant to paragraph (1) of this subsection shall have 30 days from the date of the termination to petition the commissioner for

a hearing on the accuracy of the information about the conviction reported to the commissioner or to establish why the person should not be terminated from employment, and disqualified from certification, as a nurse aide or personal care assistant. The commissioner shall notify the person's employer of the person's petition for a hearing within five days following the receipt of the petition from the person. Upon the issuance of a final decision upon a petition to the commissioner pursuant to this paragraph, the commissioner shall notify the person and the person's employer as to whether:

- (a) the person is to be reinstated in his employment as a nurse aide or personal care assistant and retain his certification; or
- (b) the person's termination from employment as a nurse aide or personal care assistant stands and the person remains disqualified from certification.
- g. The commissioner shall provide for a registry of all persons who have successfully completed all training and competency evaluation requirements for certification as a nurse aide or personal care assistant and shall provide for the inclusion in the registry of information about the disqualification of any person from certification pursuant to sections 2 through 6 of P.L.1997, c.100 (C.26:2H-83 through 87); for which purposes, the commissioner may use an existing registry established pursuant to statute or regulation, subject to the requirements of federal law. The registry shall include the specific documented findings constituting the basis for that disqualification, except that the information shall indicate that the person was convicted of a crime or disorderly persons offense as described in section 2 of P.L.1997, c.100 (C.26:2H-83), but shall not identify the conviction or convictions which constitute the basis for the disqualification.
 - 3. Section 4 of P.L.1997, c.100 (C.26:2H-85) is amended to read as follows:

C.26:2H-85 Assumption of cost of background checks.

- 4. The Department of Health and Senior Services shall assume the cost of the criminal history record background check conducted on an applicant for nurse aide or personal care assistant certification, or a certified nurse aide or personal care assistant, as the case may be, pursuant to sections 2 through 6 and section 14 of P.L.1997,c.100 (C.26:2H-83 through 87 and C.53:1-20.9a).
 - 4. Section 2 of P.L.1947, c.262 (C.45:11-24) is amended to read as follows:

C.45:11-24 The board; appointment; terms; qualifications; duties; compensation.

- 2. a. The board; appointment; terms. In addition to the members appointed to represent the interests of the public pursuant to P.L.1971, c.60 as amended by P.L.1977, c.285 (C.45:1-2.2) the New Jersey Board of Nursing shall consist of 10 members, six of whom shall be registered professional nurses, two of whom shall be licensed practical nurses, one of whom shall be an advanced practice nurse, and one of whom shall be an additional public member, all to be appointed by the Governor. Appointments to the board shall be for terms of five years or for the unexpired portion of a term in the case of a vacancy for any cause within a term, and until a successor shall be appointed and qualified. In making appointments the Governor shall give due consideration to, but shall not be bound by, recommendations submitted by the various nurses' professional associations of this State. Upon notice and hearing, the Governor may remove from office any member of the board for neglect of duty, incompetency, unprofessional or dishonorable conduct.
- b. Qualifications for appointment. The advanced practice nurse member shall be a resident of this State, shall be a graduate of an accredited advanced practice nurse program, shall have had at least five years' experience in professional nursing, shall at the time of appointment be actively working as an advanced practice nurse, and, except for the member first appointed, shall hold a certification as an advanced practice nurse pursuant to P.L.1991, c.377 (C.45:11-45 et al.). Each registered professional nurse member of the board shall be a citizen of the United States and a resident of this State; shall be a graduate of an accredited school of nursing within the United States; shall be a registered nurse in this State; shall have had at least five years'

experience in professional nursing following graduation from an accredited school of nursing; and shall at the time of appointment be actively engaged in nursing or work relating thereto. The licensed practical nurse members of the board shall be citizens of the United States and residents of this State; shall hold a valid license to practice practical nursing in this State; shall have had at least three years' experience in practical nursing; and shall at the time of appointment be actively engaged in practical nursing or work related thereto.

- c. Oath or affirmation of office. Within 30 days after receipt of the commission, each appointee shall take, subscribe and file in the office of the Secretary of State the oath or affirmation prescribed by law.
- d. Duties and powers. The board shall have the following duties and powers: (1) It shall hold annual meetings and such other meetings as it may deem necessary at such times and places as the board shall prescribe and a majority of the board including one officer shall constitute a quorum. (2) It shall elect from its members and prescribe the duties of a president and secretary-treasurer, each of whom shall serve for one year and until a successor is elected. (3) It shall appoint and prescribe the duties of an executive secretary to the board who need not be a member thereof but who shall be a citizen of the United States, a graduate of a college or university with a major in nursing education, a registered nurse of this State with at least five years' experience in teaching or administration or both in an accredited school of professional nursing, or have equivalent qualifications as determined by the board. The executive secretary shall hold office during the will and pleasure of the board. (4) It shall employ and prescribe the duties of such persons as in its judgment shall be necessary for the proper performance and execution of the duties and powers of the board. (5) It shall determine and pay reasonable compensation and necessary expenses of the executive secretary and all employees of the board. (6) It shall pay to each member of the board the compensation hereinafter provided. (7) It shall have a common seal, keep an official record of all its meetings, and through its secretary-treasurer report annually to the Governor the work of the board. (8) It shall examine applicants for a license or renewals thereof, issue, renew, revoke and suspend licenses, as hereinafter provided. (9) It shall in its discretion investigate and prosecute all violations of provisions of this act. (10) It shall keep an official record which shall show the name, age, nativity and permanent place of residence of each applicant and licensee and such further information concerning each applicant and licensee as the board shall deem advisable. The record shall show also whether the applicant was examined, licensed or rejected under this and any prior act. Copies of any of the entries of the record or of any certificate issued by the board may be authenticated by any member of the board under its seal and when so authenticated shall be evidence in all courts of this State of the same weight and force as the original thereof. For authenticating a copy of any entry or entries contained in its record the board shall be paid a fee of \$3.00, but such authentication, if made at the request of any public agency of this or any other jurisdiction, may be without fee. (11) In its discretion it may publish at such times as it shall determine a list of nurses licensed under this act, a list of schools of nursing accredited or approved under this act, and such other information as it shall deem advisable. (12) It shall prescribe standards and curricula for schools of nursing and evaluate and approve courses for affiliation. (13) It shall hear and determine applications for accreditation of schools of professional nursing, conduct investigations before and after accreditation of such schools and institutions with which they are affiliated, and issue, suspend or revoke certificates of accreditation as hereinafter provided. (14) It shall approve schools of practical nursing which shall conform to the standards, curricula, and requirements prescribed by the board, and suspend or revoke approval for violations thereof; provided, that this power shall not extend to schools operated by any board of education in this State. (15) It may consult with the Medical Society of New Jersey and the New Jersey Hospital Association with respect to any matter relating to the administration of this act and shall consult with those associations with respect to standards and curricula and any change thereof for schools of nursing. (16) It shall issue subpoenas for the attendance of witnesses and production of documents at any hearing before the board authorized by this act and any member of the board shall administer an oath or affirmation to persons appearing to give testimony at such hearings. (17) It may conduct any investigations, studies of nursing and nursing education and related matters, and prepare and issue such

publications as in the judgment of the board will advance the profession of nursing and its service to the public. (18) It shall perform all other functions which are provided in this act to be performed by it or which in the judgment of the board are necessary or proper for the administration of this act. (19) It shall from time to time prescribe rules and regulations not inconsistent with this act. (20) It shall prescribe standards and curricula for homemaker-home health aide education and training programs which a homemaker-home health aide shall complete in order to work in this State. (21) It shall review applications to provide homemaker-home health aide training programs and shall issue, suspend or revoke program approval. (22) It shall establish and maintain a registry of all individuals who have successfully completed a homemaker-home health aide training and competency evaluation program. The board shall provide for the inclusion in the registry of information about the disqualification of any person from certification as a homemaker-home health aide pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), including the specific documented findings constituting the basis for that disqualification; except that the information shall indicate that the person was convicted of a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3), but shall not identify the conviction or convictions which constitute the basis for the disqualification. (23) It shall prescribe standards and requirements for a competency evaluation program resulting in certification of the homemaker-home health aide, and the renewal, revocation, and suspension of that certification. (24) It shall review applications for homemaker home-health aide certification and shall issue, suspend, revoke, or fail to renew certifications and conduct investigations pursuant to the provisions of P.L.1978, c.73 (C.45:1-14 et seq.). (25) It shall require that nursing school curricula include, and shall prescribe standards for, the training of registered professional nurses in the supervision of, and the delegation of nursing tasks to, unlicensed assistive personnel, and shall further prescribe standards establishing the criteria for determining those tasks which registered professional nurses may delegate to unlicensed assistive personnel working under their supervision and the type of supervision required with respect to those personnel. (26) It shall prescribe standards and requirements for unlicensed assistive personnel, including initial education and continuing education and a competency evaluation program, which these personnel shall satisfy in order to work in this State. As used in this paragraph and in paragraph (25) of this subsection, "unlicensed assistive personnel" means any unlicensed or uncertified personnel employed by a licensed health care facility that perform nursing tasks which do not require the skill or judgment of a registered professional nurse and which are assigned to them by, and carried out under the supervision of, a registered professional nurse. (27) It may require licensees to meet continuing education requirements as a condition of relicensure.

- e. Compensation. Each member of the board shall receive \$15.00 per day for each day in which such member is actually engaged in the discharge of duties and traveling and other expenses necessarily incurred in the discharge of duties.
 - 5. Section 7 of P.L.1997, c.100 (C.45:11-24.3) is amended to read as follows:

C.45:11-24.3 Background checks for homemaker-home health aide certification applicant.

7. a. The New Jersey Board of Nursing in the Division of Consumer Affairs in the Department of Law and Public Safety shall not issue a homemaker-home health aide certification to any applicant, except on a conditional basis as provided for in subsection d. of section 8 of P.L.1997, c.100 (C.45:11-24.4), unless the board first determines, consistent with the requirements of sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), that no criminal history record information exists on file in the Federal Bureau of Investigation, Identification Division, or in the State Bureau of Identification in the Division of State Police, which would disqualify that person from being certified. A homemaker-home health aide certified by the board prior to the effective date of P.L.2000, c.20 and upon whom a criminal history record background check has not been conducted pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9), shall be required to undergo that criminal history record background check as a condition of that individual's initial recertification following the effective date of P.L.2000, c.20.

In addition, a follow-up criminal history record background check of federal records shall

be conducted at least once every two years as a condition of recertification for every certified homemaker-home health aide; except that the board, in lieu of conducting follow-up criminal history record background checks for purposes of recertification, may provide for an alternative means of determining whether a certified homemaker-home health aide has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, including, but not limited to, a match of a person's Social Security number or other identifying information with records of criminal proceedings in this and other states. If the board elects to implement this alternative means of determining whether a certified homemaker-home health aide has been convicted of a crime or disorderly persons offense which would disqualify that person from certification, the board shall report to the Governor and the Legislature prior to its implementation on the projected costs and procedures to be followed with respect to its implementation and setting forth the rationale therefor.

A person shall be disqualified from certification if that person's criminal history record background check reveals a record of conviction of any of the following crimes and offenses:

- (1) In New Jersey, any crime or disorderly persons offense:
- (a) involving danger to the person, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:11-1 et seq., N.J.S.2C:12-1 et seq., N.J.S.2C:13-1 et seq., N.J.S.2C:14-1 et seq., or N.J.S.2C:15-1 et seq.; or
- (b) against the family, children or incompetents, meaning those crimes and disorderly persons offenses set forth in N.J.S.2C:24-1 et seq.; or
 - (c) involving theft as set forth in chapter 20 of Title 2C of the New Jersey Statutes; or
- (d) involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10.
- (2) In any other state or jurisdiction, of conduct which, if committed in New Jersey, would constitute any of the crimes or disorderly persons offenses described in paragraph (1) of this subsection.
- b. Notwithstanding the provisions of subsection a. of this section, no person shall be disqualified from certification on the basis of any conviction disclosed by a criminal history record background check performed pursuant to sections 7 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a) if the person has affirmatively demonstrated to the New Jersey Board of Nursing in the Division of Consumer Affairs clear and convincing evidence of the person's rehabilitation. In determining whether a person has affirmatively demonstrated rehabilitation, the following factors shall be considered:
- (1) the nature and responsibility of the position which the convicted person would hold, has held or currently holds, as the case may be;
 - (2) the nature and seriousness of the offense;
 - (3) the circumstances under which the offense occurred;
 - (4) the date of the offense;
 - (5) the age of the person when the offense was committed;
 - (6) whether the offense was an isolated or repeated incident;
 - (7) any social conditions which may have contributed to the offense; and
- (8) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the person under their supervision.
- c. If a person subject to the provisions of sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9) refuses to consent to, or cooperate in, the securing of a criminal history record background check, the New Jersey Board of Nursing shall, as applicable:
- (1) not issue a homemaker-home health aide certification and shall notify the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of section 8 of P.L.1997, c.100 (C.45:11-24.4) or the applicant's prospective employer if known, of that denial; or
- (2) revoke the person's current homemaker-home health aide certification and notify the person, and the person's employer, if known, of that revocation.

6. Section 8 of P.L.1997, c.100 (C.45:11-24.4) is amended to read as follows:

C.45:11-24.4 Qualification, disqualification for certification; petition for hearing.

- 8. a. An applicant for homemaker-home health aide certification, or a certified person who is required to undergo a criminal history record background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), shall submit to the New Jersey Board of Nursing that individual's name, address and fingerprints taken on standard fingerprint cards by a State or municipal law enforcement agency. The board is authorized to exchange fingerprint data with and receive criminal history record information from the Federal Bureau of Investigation and the Division of State Police for use in making the determinations required by sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9).
- b. Upon receipt of the criminal history record information for a person from the Federal Bureau of Investigation or the Division of State Police, the New Jersey Board of Nursing shall immediately notify, in writing, the applicant, and the applicant's employer if the applicant is conditionally employed as provided in subsection d. of this section or the applicant's prospective employer, if known, or the certified person who is required to undergo a criminal history record background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3) and that person's employer, as applicable, of the person's qualification or disqualification for homemaker-home health aide certification under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9). If the person is disqualified, the conviction or convictions which constitute the basis for the disqualification shall be identified in the notice to the person, but shall not be identified in the notice to the person's employer or prospective employer.
- c. The person who is the subject of the background check shall have 30 days from the date of the written notice of disqualification to petition the New Jersey Board of Nursing for a hearing on the accuracy of the person's criminal history record information or to establish the person's rehabilitation under subsection b. of section 7 of P.L.1997, c.100 (C.45:11-24.3). The board shall notify the person's employer or prospective employer of the person's petition for a hearing within five days following the receipt of the petition from the person. Upon the issuance of a final decision upon a petition to the board pursuant to this subsection, the board shall notify the person and the person's employer or prospective employer as to whether the person remains disqualified from certification under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9).
- d. An applicant for certification may be issued conditional certification and may be employed as a homemaker-home health aide conditionally for a period not to exceed 60 days, pending completion of a criminal history record background check required under sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9) by the Division of State Police in the Department of Law and Public Safety based upon an examination of its own files in accordance with section 14 of P.L.1997, c.100 (C.53:1-20.9a), and for an additional period not to exceed 60 days pending completion of a criminal history record background check by federal authorities as arranged for by the Division of State Police pursuant to section 14 of P.L.1997, c.100 (C.53:1-20.9a), if the person submits to the New Jersey Board of Nursing a sworn statement attesting that the person has not been convicted of any crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3). A person who submits a false sworn statement shall be disqualified from certification as a homemaker-home health aide and shall not have an opportunity to establish rehabilitation pursuant to subsection b. of section 7 of P.L.1997, c.100 (C.45:11-24.3).

A conditionally employed person, or an employed person certified as a homemaker-home health aide, who disputes the accuracy of the criminal history record information and who files a petition requesting a hearing pursuant to subsection c. of this section may remain employed by that person's employer until the board rules on the person's petition but, pending the board's ruling, the employer shall not permit the person to have unsupervised contact with patients or clients who are 60 years of age or older.

- e. (1) A home care services agency that has received an application from or conditionally employed an applicant for homemaker-home health aide certification, or has employed a certified homemaker-home health aide, and
 - (a) receives notice from the board that the applicant or certified homemaker-home health

aide, as applicable, has been determined by the board to be disqualified from certification as a homemaker-home health aide pursuant to sections 7 through 13 of P.L.1997, c.100 (C.45:11-24.3 through 24.9); or

- (b) terminates its employment of a conditionally employed applicant for homemaker-home health aide certification or a certified homemaker-home health aide because the person was disqualified from employment at the home care services agency on the basis of a conviction of a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing employment at the home care services agency;
- shall be immune from liability for disclosing that disqualification or termination in good faith to another home care services agency.
- (2) A home care services agency which discloses information pursuant to paragraph (1) of this subsection shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the home care services agency acted with actual malice toward the person who is the subject of the information.
- f. (1) A home care services agency, upon receiving notice from the board that a person employed by it as a homemaker-home health aide, including a conditionally employed person, has been convicted of a crime or disorderly persons offense as described in section 7 of P.L.1997, c.100 (C.45:11-24.3) after commencing employment at the home health care agency or other entity, shall:
 - (a) immediately terminate the person's employment as a homemaker-home health aide; and
- (b) report information about the conviction and termination to the board in a manner prescribed by the board, which shall thereupon deem the person to be disqualified from certification as a homemaker-home health aide, subject to the provisions of paragraph (3) of this subsection.
- (2) A home care services agency shall be immune from liability for any actions taken in good faith pursuant to paragraph (1) of this subsection and shall be presumed to be acting in good faith unless it is shown by clear and convincing evidence that the home care services agency acted with actual malice toward the employee.
- (3) The person terminated from employment pursuant to paragraph (1) of this subsection shall have 30 days from the date of the termination to petition the board for a hearing on the accuracy of the information about the conviction reported to the board or to establish why the person should not be terminated from employment, and disqualified from certification, as a homemaker-home health aide. The board shall notify the person's employer of the person's petition for a hearing within five days following the receipt of the petition from the person. Upon the issuance of a final decision upon a petition to the board pursuant to this paragraph, the board shall notify the person and the person's employer as to whether:
- (a) the person is to be reinstated in his employment as a homemaker-home health aide and retain his certification; or
- (b) the person's termination from employment as a homemaker-home health aide stands and the person remains disqualified from certification.
 - 7. Section 9 of P.L.1997, c.100 (C.45:11-24.5) is amended to read as follows:

C.45:11-24.5 Assumption of cost of background checks.

- 9. The Department of Law and Public Safety shall assume the cost of the criminal history record background check conducted on an applicant for homemaker-home health aide certification pursuant to sections 7 through 13 and section 14 of P.L.1997, c.100 (C.45:11-24.3 through 24.9 and C.53:1-20.9a), or a certified homemaker-home health aide who is required to undergo a criminal history record background check pursuant to section 7 of P.L.1997, c.100 (C.45:11-24.3), as applicable.
 - 8. Section 14 of P.L.1997, c.100 (C.53:1-20.9a) is amended to read as follows:
- C.53:1-20.9a Applicant background check for nurse aide, personal care assistant, homemakerhome health aide certification.
 - 14. a. In accordance with the provisions of sections 2 through 6 and sections 7 through 13

- of P.L.1997, c.100 (C.26:2H-83 through 87 and C.45:11-24.3 through 24.9), the Division of State Police in the Department of Law and Public Safety shall conduct a criminal history record background check, including a name and fingerprint identification check, of:
- (1) each applicant for nurse aide or personal care assistant certification submitted to the Department of Health and Senior Services and of each applicant for homemaker-home health aide certification submitted to the New Jersey Board of Nursing in the Division of Consumer Affairs; and
- (2) each nurse aide or personal care assistant certified by the Department of Health and Senior Services and each homemaker-home health aide certified by the New Jersey Board of Nursing, as required pursuant to P.L.1997, c.100 (C.26:2H-83 et al.).
- b. For the purpose of conducting a criminal history record background check pursuant to subsection a. of this section, the Division of State Police shall examine its own files and arrange for a similar examination by federal authorities. The division shall immediately forward the information obtained as a result of conducting the check to the Commissioner of Health and Senior Services, in the case of an applicant for nurse aide or personal care assistant certification, and to the New Jersey Board of Nursing in the Division of Consumer Affairs in the Department of Law and Public Safety, in the case of an applicant for homemaker-home health aide certification.
- 9. The Director of the Division of Consumer Affairs in the Department of Law and Public Safety, in consultation with the Commissioner of Health and Senior Services, shall report to the Governor and the Legislature no later than one year after the effective date of this act on the feasibility and cost of implementing a criminal history record background check requirement for all persons employed by home health agencies licensed by the Department of Health and Senior Services or by health care service firms, employment agencies or registries, temporary help service firms or personnel consultants regulated by the Division of Consumer Affairs, who are assigned to provide health care services in a home-based or other community setting and are not required to undergo a criminal history record background check pursuant to P.L.1997, c.100 (C.26:2H-83 et al.). The report shall include a detailed plan for implementation of a criminal history record background check requirement.
- 10. The Legislature shall annually appropriate from the General Fund to the Department of Health and Senior Services and the Department of Law and Public Safety such funds as the State Treasurer recommends to effectuate the purposes of this act.
 - 11. This act shall take effect on the 90th day after enactment.

Approved May 3, 2000.

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Office of the Governor NEWS RELEASE

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RELEASE: May 3, 2000

GOVERNOR SIGNS LEGISLATION REQUIRING BACKGROUND CHECKS FOR ALL HOME HEALTH AIDES

Implementing an initiative she announced in her State of the State address in January, Gov. Christie Whitman today signed legislation that will better protect seniors by requiring background checks for all home health aides. The bill requires background checks for more than 50,000 workers certified before November, 1997 when legislation was enacted requiring background checks for all new home health aides.

"In my State of the State address this past January, I made a promise that I would work to enact a bill that protects all of our senior and disabled citizens who require home health care services. I am keeping my promise. With this bill we are requiring a criminal background check for every nurse aide, personal care assistant, and homemaker-home health aide," the Governor said in a ceremony at the Ocean County Vocational School in Lakewood.

"We have had a law on the books since 1997 that requires all new home health aides to undergo state and federal background checks. This law has served its purpose well, protecting seniors from criminals who might exploit the special situation of home health care and possibly put someone in danger," she said. "Until now, however, that law had not extended to the more than 50,000 home health aides already on the job."

The Governor said her proposed fiscal 2001 budget includes an allocation of \$1.1 million for the background checks. This amount, coupled with anticipated federal funds, will pay for the checks.

"This is one more way we are using our state's Prosperity Dividend to protect senior citizens who have contributed so much to New Jersey's success over the years. It also complements all of our other efforts to help seniors maintain independence at home or in the community as much as possible," Gov. Whitman said.

The Governor signed the bill at the Ocean County Vocational School before an audience that included seniors. The school offers a Culinary Arts Program which uses donated federal commodities from the New Jersey Department of Agriculture's Food Distribution Program to produce prepared foods for distribution to community agencies that feed needy populations, including the elderly.

The legislation, S-116, requires criminal history record checks by the State Police for all certified nurses aides, personal care assistants, and homemaker-home health aides certified prior to November, 1997 as a condition of re-certification. In addition, the bill requires that these persons undergo a follow-up federal background check every two years as a condition of re-certification. Previous law required criminal background checks for all newly hired nurse aides, personal care assistants, and homemaker-home health aides.

The bill was sponsored by Senators Anthony R. Bucco (R-Morris), Bernard F. Kenny, Jr. (D-Hudson), Richard J. Codey (D-Essex/Union), John A. Girgenti (D-Passaic), Diane B. Allen (R-Burlington/Camden), John J. Matheussen (R-Camden/Gloucester) and Norman M. Robertson (R-Essex/Passaic), and Assembly Members Charlotte Vandervalk (R-Bergen) and Rose Marie Heck (R-Bergen).

From Governor Whitman's 2000 State of the State address:

...Let me turn to E Number Three -- the elderly.

Think about this for a moment: when baby Patti Ann is ready to retire, the year may be 2070. You and I probably won't be around. But our work on senior issues will give Patti Ann's older relatives more security in the near future.

As Patti Ann grows, she will find that her grandmother, Pat, is a very special person. While Pat has not yet reached her senior years, she has the proud distinction of becoming a grandmother for the third time. She is with us today, along with her daughter-in-law and new mom, Elaine. Congratulations, Pat and Elaine Van Meter.

I'm proud of our efforts on the third E. Working together with legislators like Assemblywomen Carol Murphy and Rose Heck, and the late Senator Wynona Lipman, we've helped New Jersey's senior citizens lead independent, productive lives. We expanded senior services and protected PAAD. We froze property taxes for qualified seniors and improved on the homestead rebate program.

Just as important, we have given families more options for long-term care, whether it's assisted living or alternate family care. Our seniors are no longer being automatically shuttled from hospitals into nursing homes.

The \$60 million initiative we started last year is helping more seniors stay in their homes and communities. Today, we're supporting caregivers and screening seniors to ensure that a nursing home plan is right for them.

We must do even more. The New Jersey Advisory Council on Elder Care, which I created in 1998, looked closely at the needs of the elderly and their caregivers. Its report echoed many of the concerns I hear when I talk with people around the state.

The message is clear: seniors want to maintain their independence as long as possible. As Patti Ann's grandmother and fellow baby boomers age, this desire will only increase.

So this year, to further help older citizens remain independent, we will dedicate another \$5 million to six important initiatives.

First, we will expand home-delivered meals to the elderly. Meals on Wheels helps countless New Jersey seniors get the daily nutrition they need. This year, we will expand Meals on Wheels to entirely eliminate the waiting list for this vital program.

But we can't stop there. We need more community assistance for frail elderly on low incomes. Congregate housing services can help. They include housekeeping, personal assistance, case management, and meals in a group setting. This year, we will expand these services to 15 new senior housing sites across the state.

Of course, some seniors who stay at home can suffer from neglect or abuse. This is particularly true for those who can't care for themselves. Let's keep our seniors safe, and give their caregivers the help they need. This year, we will enable local adult protective agencies to serve hundreds more at-risk seniors.

We will also address a concern that I know is on your minds: ensuring that all home health aides are the kind of people we want caring for our most vulnerable citizens. Assemblywomen Charlotte Vandervalk and Loretta Weinberg have led the way on this issue. With thanks for their efforts, I will propose in my budget that we combine state and federal funds to pay the cost of all background checks -- not just for new aides but for every single person in the system.

Helping seniors remain independent also means providing a hassle-free way to get information and services. Our toll-free New Jersey EASE hotline connects them to all the services our state offers.

To strengthen the program, I propose we award grants to help all New Jersey EASE counties improve the quality of the care management they provide.

There's another step we can take: ensuring that younger citizens like Patti Ann's mom and grandmother can buy some peace of mind by planning now for their senior years. Buying long-term care insurance today will enable them to choose from among the widest range of options tomorrow -- from home care to assisted living to a nursing home.

That's why we will begin a program this year that will offer this insurance to State employees and their families on a voluntary basis. I hope private employers will follow our example by offering it to their employees as well.