48:23-18 to 48:23-31 et al.

LEGISLATIVE HISTORY CHECKLIST

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104

NJSA: 48:23-18 to 48:23-31 et al. (Authorizes transfer of certain assets of State's public broadcasting system to an

entity eligible to operate a public broadcasting system)

BILL NO: A3604 (Substituted for S2406)

SPONSOR(S) Greenwald and others

2010

LAWS OF:

DATE INTRODUCED: December 9, 2010

COMMITTEE: ASSEMBLY: State Government

SENATE: ---

CHAPTER:

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: December 13, 2010

SENATE: December 13, 2010

DATE OF APPROVAL: December 17, 2010

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Assembly Committee Substitute enacted)

A3604

SPONSOR'S STATEMENT: (Begins on page 10 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S2406

SPONSOR'S STATEMENT: (Begins on page 10 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

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974.90 L123 2010

VETO MESSAGE:

Public hearing before Legislative Task Force on Public Broadcasting: workforce and labor issues at New Jersey Network: [September 16, 2010, Pomona, New Jersey]/ meeting recorded and transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit, by New Jersey. Legislature. Legislative Task Force on Public Broadcasting. Trenton, NJ: New Jersey Office of Legislative Services, Public Information Office, Hearing Unit, 2010.

Nο

974.90 T267 2010

Public hearing before Legislative Task Force on Public Broadcasting: an overview of New Jersey Network and public media in New Jersey: [September 14, 2010, Trenton, New Jersey] / Meeting recorded and transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit. by New Jersey. Legislature. Legislative Task Force on Public Broadcasting. Trenton, NJ: New Jersey Office of Legislative Services. Public Information Office, Hearing Unit, 2010.

974.90 T267 2010a

Public hearing before Legislative Task Force on Public Broadcasting: public media programming, NJN's assets and related issues: [September 23, 2010, Montclair, New Jersey] / meeting recorded and transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit.by New Jersey. Legislature. Legislative Task Force on Public Broadcasting. Trenton, NJ: New Jersey Office of Legislative Services, Public Information Office, Hearing Unit, 2010.

974.90 T267 2010b

Assembly Majority member recommendations to the Legislative Task Force on Public Broadcasting, by New Jersey. Legislature. Legislative Task Force on Public Broadcasting. Trenton: NJ [New Jersey Office of Legislative Services], 2010.

974.90 T267 2010c

Findings / NJ Legislative Task Force on Public Broadcasting. by New Jersey. Legislative Task Force on Public Broadcasting. Trenton, NJ: [New Jersey Office of Legislative Services], 2010.

- "Christie takes action to make NJN an independent TV outlet," NewJerseyNewsroom.com, 12-18-10
- "Christie signs a new plan for NJN," The Times, 12-18-10
- "Christie signs new plan for NJN, suspends layoffs," The Star-Ledger, 12-18-10
- "Christie signs bill to privatize NJN," The Record, 12-18-10
- "NJN layoffs averted, for now," Asbury Park Press," 12-18-10
- "NJN layoffs put off for development of plan," The Philadelphia Inquirer, 12-18-10

LAW/RWH

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3604

STATE OF NEW JERSEY

214th LEGISLATURE

ADOPTED DECEMBER 9, 2010

Sponsored by:

Assemblyman LOUIS D. GREENWALD
District 6 (Camden)
Assemblyman ALEX DECROCE
District 26 (Morris and Passaic)
Assemblyman UPENDRA J. CHIVUKULA
District 17 (Middlesex and Somerset)

Co-Sponsored by:

Senators Sweeney and Kyrillos

SYNOPSIS

Authorizes transfer of certain assets of State's public broadcasting system to an entity eligible to operate a public broadcasting system.

CURRENT VERSION OF TEXT

Substitute as adopted by the Assembly State Government Committee.



(Sponsorship Updated As Of: 12/14/2010)

AN ACT concerning the State's public broadcasting system, 1 2 supplementing Title 48 of the Revised Statutes, amending and 3 repealing various parts of the statutory law.

4 5

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) Sections 1 through 9, sections 14 through 15 and sections 22 through 24 of this act shall be known and may be cited as the "New Jersey Public Broadcasting System Transfer Act."

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- 2. (New section) The Legislature finds and declares that:
- a. In 1968, the Legislature passed and then Governor Richard 13 14 J. Hughes signed the "New Jersey Public Broadcasting Authority
- 15 Act of 1968," P.L.1968, c.405 (C.48:23-1 et seq.), establishing the
- 16 New Jersey Public Broadcasting Authority ("authority"), the current
- 17 operator of New Jersey Network Public Television and Radio
- 18 ("NJN"), in response to the inability of commercial and public
- 19 broadcasters to adequately cover public affairs in the State.
- 20 Further, in 1990, the Legislature passed and then Governor Thomas
- 21 H. Kean signed P.L.1990, c.114 (C.48:23-13 et al.), authorizing the
- 22 establishment of the Foundation for New Jersey Public 23
 - Broadcasting ("foundation") as NJN's fundraising arm.
 - While this structure has served the State by building a broadcast network that assists in meeting the information and entertainment needs of our citizens, the current fiscal crisis confronting the State, and the inherent difficulties in operating an essentially creative, artistic, cultural, educational, and public affairs entity under the control of a State authority clearly necessitated a thorough re-examination of the State's role in public broadcasting.
 - c. In light of the aforesaid fiscal, structural, and operational challenges, the Fiscal Year 2011 appropriations law, passed by the Legislature and signed by the Governor on June 29, 2010 (P.L.2010, c.35), significantly reduced State support for public broadcasting services.
- 36 d. Because of a concern that the best interests of the citizens 37 could be harmed by any wholesale elimination of public broadcasting, the Legislature created the "Legislative Task Force on 38 39 Public Broadcasting," which was charged with evaluating a 40 potential transition of New Jersey public broadcasting assets to a 41 non-profit entity. The task force concluded that such entity should: 42 (1) continue to provide New Jersey-centric programming; (2)
- 43 operate Statewide; (3) implement the use of new technology; and
- 44 (4) provide independent, civic journalism.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- e. It is therefore necessary and in the public interest to establish a legal structure within which the transfer, either by sale or lease, of the State's public broadcasting system, or delegation by contract of the responsibility for operating that system, to a nonprofit corporation or other entity eligible to operate a public broadcasting system, in any form, including, but not limited to, a transfer of its assets, including its radio operating licenses, retention of its television operating licenses, or transfer of responsibility for its operations, or an interest in them, may be accomplished in a timely manner that provides maximum benefits for the citizens of the State while, at the same time, minimizing disruption to affected employees and other interested parties.
- f. Because of the speculative nature of the value of the television operating license currently held by the authority, it is in the public interest for the authority to retain the television operating licenses.
- g. Moreover, while it is important to consider and provide for a potential asset transfer to a nonprofit corporation or similar entity, it is also in the public interest to authorize the State Treasurer to explore alternative paths to such a transfer, including, but not limited to, the outright sale of some or all of the assets of the authority.

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- 3. (New section) a. The New Jersey Public Broadcasting Authority created pursuant to P.L.1968, c.405 (C.48:23-1 et seq.) shall undertake all acts necessary to accomplish the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system as authorized by P.L., c. (C.) (pending before the Legislature as this bill), including, but not limited to, applying or assisting in applying to the Federal Communications Commission ("FCC") or other governmental entity for any required approval, executing any authorization or authorizations required to implement such transfer, other than the transfer of the television licenses, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer.
- b. All State departments and agencies, boards, commissions, and authorities, as well as all municipal and county governing bodies, boards, commissions, and authorities, shall cooperate fully with the transfer authorized by P.L. , c. and facilitate the transfer of assets, the rendering of approvals, and all other acts necessary or convenient to accomplish the transfer.
- c. The State Treasurer is authorized to retain any consultants, experts, brokers, advisors, or other professionals whose services may be necessary in order to effectuate the transaction or transactions contemplated by P.L. , c. , and there are appropriated such sums as may be necessary for such fees and services, as well as any other costs determined to be necessary to

- effectuate such transaction or transactions, subject to the approval of the Director of the Division of Budget and Accounting in the Department of the Treasury and the Joint Budget Oversight Committee, or its successor.
 - d. Notwithstanding the provisions of subsection a. of this section, the State Treasurer shall not transfer the television operating licenses currently held by the authority, but may transfer the radio operating licenses currently held by the authority.

- 4. (New section) a. The State Treasurer, in consultation with the authority, shall prepare a complete written inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale pursuant to sections 5 and 6 of P.L. ,
- c. (C.). The inventory shall include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities pursuant to P.L. , c. should be accomplished. The inventory shall be completed and copies of the inventory shall be delivered to the Governor, the Speaker of the General Assembly, and the President of the Senate.
 - b. Any assets or properties owned by the State or any department, agency, board, authority, or commission thereof or any county or municipal board, commission, or authority used in the operation of the public broadcasting system or an interest therein, may be leased or licensed, in lieu of an assignment or transfer of such assets or properties, except as may otherwise be prohibited or limited by the terms of any debt issued to acquire such assets or properties, as determined by the State Treasurer.

- 5. (New section) a. (1) The State Treasurer is authorized to receive one or more proposals to transfer all or any part of the assets of the authority, including, but not limited to, the radio operating licenses, but not including the television operating licenses, to a nonprofit corporation.
- (2) Upon selecting a proposal pursuant to this subsection, the State Treasurer shall negotiate a contract to transfer all or any part of the assets of the authority, including, but not limited to, the radio operating licenses, but not including the television operating license, to a selected nonprofit corporation and submit the negotiated contract to the Legislature pursuant to subsection g. of this section.
- b. Any transfer or transfers authorized pursuant to subsection a. of this section shall not occur unless the State Treasurer determines, upon application by or on behalf of the nonprofit corporation, if a nonprofit corporation is selected, that:

1 (1) The nonprofit corporation is an educational and charitable 2 corporation validly existing and in good standing under the "New 3 Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 4 et seq.) and is incorporated, organized and operated in such a 5 manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26U.S.C. 6 7 s.501(c)(3) or any successor provision that is exempt from taxation 8 pursuant to section 501(a) of the federal Internal Revenue Code, 26 9 U.S.C. s.501(a) or any successor provision;

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- (2) The nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the FCC operating licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and
- (3) Upon the assignment of any radio operating licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.
- Any assets and liabilities, including receivables, may be assigned, transferred, or conveyed to the nonprofit corporation upon the Legislature's approval pursuant to subsection g. of this section and may become vested in the nonprofit corporation, any of which assignments, transfers, or conveyances may also be evidenced by such instruments of assignment, transfer, or conveyance as the Legislature may approve pursuant to subsection g. of this section, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority in respect of the public broadcasting system, may be assumed and performed by the nonprofit corporation through the execution, delivery, and performance of such instruments of assumption as the State Treasurer shall prescribe, in each case subject to action by the State Treasurer and the Legislature, pursuant to subsection g. of this section.
- d. The State Treasurer shall take such other actions, and may require the nonprofit corporation to take such other actions, as the State Treasurer deems to be necessary to implement the provisions of P.L., c. (C.).
- e. The State Treasurer may assign, transfer, or convey to the nonprofit corporation from time to time such additional public broadcasting system assets, other than the television operating licenses, as the State Treasurer deems appropriate to further the purposes of P.L. , c. , subject to the approval of the Legislature pursuant to subsection g. of this section.
- f. Any negotiations to transfer all or any part of the assets of the authority, including, but not limited to, the radio operating licenses,

- but not including the television operating licenses, to a nonprofit corporation; or to delegate by contract responsibility for conducting the operations of the public broadcasting system to a nonprofit corporation involving the State Treasurer shall be subject to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.) and all of its exemptions, commonly known as the open public records act.
 - g. (1) The State Treasurer shall make the submission required by subsection a. of this section, to the Legislature to the President of the Senate and the Speaker of the General Assembly on a day when both houses are meeting. The President and the Speaker shall cause the date of submission to be entered upon the Senate Journal and the Minutes of the General Assembly, respectively.
 - (2) Unless the contract as described in the submission is disapproved by adoption of a concurrent resolution to this effect by the affirmative vote of a majority of the authorized membership of both houses within the prescribed time period prescribed in this subsection, the contract shall be deemed approved. The President and the Speaker shall cause a concurrent resolution of disapproval of the contract to be placed before the members of the respective houses for a recorded vote within the time period. The time period shall commence on the day of submission and expire on the fifteenth day after submission or for a house not meeting on the fifteenth day, on the next meeting day of that house.
 - h. Subject to the provisions of P.L., c. and any federal law to the contrary, as an alternative to a transfer or transfers as authorized by this section, the Treasurer is authorized to solicit and receive one or more proposals to sell all or any part of the assets of the authority, including, but not limited to, the radio operating licenses, but not including the television operating licenses, to a for-profit corporation or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages and other contractual penalty provisions, and such other provisions as the Treasurer shall determine to be in the public interest; subject to the approval of the Legislature pursuant to subsection g. of this section.

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- 6. (New section) a. (1) The State Treasurer is authorized to receive one or more proposals to delegate by contract responsibility for conducting the operations of the public broadcasting system to a nonprofit corporation or other entity.
- (2) Upon selecting a proposal pursuant to this subsection, the State Treasurer shall negotiate a contract to delegate by contract responsibility for conducting the operations of the public broadcasting system and submit the negotiated contract to the Legislature pursuant to subsection g. of this section.
- b. Any transfer or transfers authorized pursuant to subsection a. of this section shall not occur unless the State Treasurer determines,

upon application by or on behalf of a nonprofit corporation, if a
nonprofit corporation is selected, that:

- (1) The nonprofit corporation is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.) and is incorporated, organized and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3) or any successor provision that is exempt from taxation pursuant to section 501(a) of the federal Internal Revenue Code, 26 U.S.C. s.501(a) or any successor provision;
- (2) The nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the FCC operating licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and
- (3) Upon the assignment of any operating licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.
- Any assets and liabilities, including receivables, may be assigned, transferred, or conveyed to the nonprofit corporation or other entity upon the Legislature's approval pursuant to subsection g. of this section and shall become vested in the nonprofit corporation or other entity, any of which assignments, transfers or conveyances may also be evidenced by such instruments of assignment, transfer, or conveyance as the Legislature may approve pursuant to subsection g. of this section, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority in respect of the public broadcasting system, may be assumed and performed by the nonprofit corporation or other entity through the execution, delivery, and performance of such instruments of assumption as the State Treasurer shall prescribe, in each case subject to action by the State Treasurer and the Legislature, pursuant to subsection g. of this section.
- d. The State Treasurer shall take such other actions, and may require the nonprofit corporation or other entity to take such other actions, as the State Treasurer deems to be necessary to implement the provisions of P.L. , c. (C.).
- e. The State Treasurer may assign, transfer, or convey to the nonprofit corporation or other entity from time to time such additional public broadcasting system assets, other than the television operating licenses, as the State Treasurer deems appropriate to further the purposes of P.L. , c. , subject to the approval of the Legislature pursuant to subsection g. of this section.

- f. Any negotiations to delegate by contract responsibility for conducting the operations of the public broadcasting system involving the State Treasurer shall be subject to the provisions of P.L.1963, c.73 (C. 47:1A-1 et seq.) and all of its exemptions, commonly known as the open public records act.
 - g. (1) The State Treasurer shall make the submission required by subsection a. of this section, to the Legislature to the President of the Senate and the Speaker of the General Assembly on a day when both houses are meeting. The President and the Speaker shall cause the date of submission to be entered upon the Senate Journal and the Minutes of the General Assembly, respectively.
 - (2) Unless the project as described in the submission is disapproved by adoption of a concurrent resolution to this effect by the affirmative vote of a majority of the authorized membership of both houses within the time period prescribed in this subsection, the contract shall be deemed approved. The President and the Speaker shall cause a concurrent resolution of disapproval of the contract to be placed before the members of the respective houses for a recorded vote within the time period. The time period shall commence on the day of submission and expire on the fifteenth day after submission or for a house not meeting on the fifteenth day, on the next meeting day of that house.

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7. (New section) The State Treasurer may receive, continue, or assume any records, liabilities, obligations or commitments of the authority or by written order or other appropriate method make an assignment or transfer thereof to any State department, agency, or instrumentality in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system authorized by P.L., c. (C.). All State departments, agencies, and instrumentalities shall take all necessary measures to effectuate any action taken by the State Treasurer pursuant to P.L., c. and shall assume and perform any liabilities, obligations, and commitments transferred or assigned to them.

8. (New section) Notwithstanding the provisions of any other law, rule, or regulation to the contrary, contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed, or authorized to be transferred, leased, subleased, licensed, or sublicensed pursuant to P.L., c. (C.) without the approval of the State House Commission, established pursuant to R.S.52:20-1, the State Leasing and Space Utilization Committee, established pursuant to section 4 of P.L.1992, c.130 (C.52:18A-191.4), or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, established pursuant to section 3 of P.L.1992, c.130 (C.52:18A-191.3), or of

any other person or agency, provided that the contract, transfer, lease, sublease, license, or sublicense has been approved in writing by the State Treasurer.

9. (New section) Public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to P.L., c. (C.), may be leased, subleased, licensed, sublicensed, sold, devised, donated, or otherwise disposed of for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system required by P.L., c.

- 14 10. Section 2 of P.L.1968, c.405 (C.48:23-2) is amended to read as follows:
- 16 2. For the purposes of this act, unless otherwise indicated by 17 the context:
 - "Authority" means the New Jersey Public Broadcasting Authority.
- 20 ["Commission"] "Board" means the board of the New Jersey
 21 Public Broadcasting [Commission] Authority.

"Public broadcasting" includes all aspects of noncommercial radio and television, open and closed circuit, including the production and dissemination of public and community affairs, educational, cultural, and instructional information to the public at large within the State. For the purposes of [this act] P.L.1968, c.405 (C.48:23-1 et seq.), public broadcasting does not include radio and television transmissions for internal communications, as presently used by public and private agencies in fields such as law enforcement, safety, transportation, traffic control, civil defense, and the like, except that this limitation shall not apply when an emergency condition exists and notification of the emergency condition is received by the authority pursuant to section 3 of P.L.1989, c.133 (C.53:1-21.6) nor shall this limitation apply with regard to preparations or planning for such an emergency condition.

"Public broadcasting telecommunications" includes all public broadcasting services relating to public broadcasting including intercommunications, datacasting, closed circuit Instructional Television Fixed Service (ITFS), and other services requiring Federal Communications Commission spectrum allocations for transmission of electrical impulses that specifically and integrally relate to New Jersey public broadcasting. Facilities typical for application of these services would encompass micro-wave interconnection, aural and video TV transmission, multiplexing, laser beam utilization, satellite interconnection systems, and other

46 appropriate technological devices.

47 (cf: P.L.2005, c.35, s.1)

- 1 11. Section 3 of P.L.1968, c.405 (C.48:23-3) is amended to read as follows:
- 3. There is hereby established, pursuant to P.L.1968, c.405
- 4 (C.48:23-1 et seq.), in the Executive Branch of the State
- 5 Government the New Jersey Public Broadcasting Authority. For
- 6 the purpose of complying with the provisions of Article V, Section
- 7 IV, paragraph 1 of the New Jersey Constitution, the authority is
- 8 hereby allocated within the Department of [Public Utilities] the
- 9 <u>Treasury</u>, but notwithstanding [said] <u>such</u> allocation, the authority
- 10 shall be independent of any supervision or control by the
- department or by any [board] agency or officer thereof.
- 12 (cf: P.L.1968, c.405, s.3)

- 14 12. Section 24 of P.L.1998, c.44 (C.52:27C-84) is amended to read as follows:
- 16 24. a. The New Jersey Public Broadcasting Authority,
- established pursuant to P.L.1968, c.405 (C.48:23-1 et seq.), is
- transferred in but not of the Department of [State] the Treasury, but
- 19 notwithstanding this transfer, the New Jersey Public Broadcasting
- 20 Authority shall be independent of any supervision and control by
- 21 the department or by any board or officer thereof. The New Jersey
- 22 Public Broadcasting Authority shall submit its budget request
- 23 directly to the Division of Budget and Accounting in the
- 24 Department of the Treasury.
- b. Whenever, in any law, rule, regulation, order, contract,
- 26 document, judicial or administrative proceeding, or otherwise,
- 27 reference is made to the New Jersey Public Broadcasting Authority,
- 28 the same shall mean and refer to the New Jersey Public
- 29 Broadcasting Authority in but not of the Department of [State] the
- 30 Treasury.
- 31 c. This transfer shall be subject to the provisions of the "State
- 32 Agency Transfer Act," P.L.1971, c.375 (C.52:14D-1 et seq.).
- d. The New Jersey Department of [State] the Treasury may
- 34 render administrative assistance including, but not limited to,
- 35 personnel and fiscal assistance, upon request of the New Jersey
- 36 Public Broadcasting Authority. The cost and expense of any
- 37 services rendered may be paid by the New Jersey Public
- 38 Broadcasting Authority.
- e. Regulations adopted by the New Jersey Public Broadcasting
- 40 Authority shall continue with full force and effect until amended or
- 41 repealed pursuant to law.
- 42 (cf: P.L.1998, c.44, s.24)

- 13. Section 4 of P.L.1968, c.405 (C.48:23-4) is amended to read as follows:
- 46 4. a. [The authority shall consist of the New Jersey Public
- 47 Broadcasting Commission, which shall be the head of the authority,

- an executive director, who shall be the principal executive officer of 1
- 2 the authority and such other officers and employees authorized to
- 3 be appointed and employed by this act I (Deleted by amendment,
- 4 P.L., c.) (pending before the Legislature as this bill).
- 5 b. The [commission] authority shall consist of a board which
- shall be composed of [15] five members [, 5 of whom shall be ex-6
- 7 officio members, viz. the Commissioner of Education, the
- 8 Chancellor of Higher Education, the Commissioner of Community
- 9 Affairs, the Attorney General and the State Treasurer, or when so
- 10 designated by them, their deputies and 10 residents 1: (1) three
- members appointed by the Governor who shall be citizens of the 11
- State, two of whom shall be public members; (2) one member 12
- 13 appointed by the President of the Senate; and (3) one member
- 14 appointed by the Speaker of the General Assembly.
- 15 c. The citizen members of the commission shall be appointed
- 16 by the Governor with the advice and consent of the Senate and shall
- 17 be selected without regard to political belief or affiliation. The
- 18 term of office of appointed members, except for the first
- 19 [appointments] appointed members made under P.L., c., shall
- 20 be for [5] five years. Each member shall serve until [his] the
- 21 member's successor shall have been appointed and qualified and
- 22 vacancies shall be filled in the same manner as the original
- 23 appointments for the remainder of the unexpired term. [The terms
- 24 of the members initially appointed shall be designated by the
- 25 Governor so that 2 of such terms shall expire on June 30 in each
- 26 successive year ensuing after such appointments.
 - d. The members of the [commission] board shall receive no compensation for their services, but may be reimbursed for their
- 28 29 actual expenses in performing their duties.
- 30 e. The [commission] board shall hold public meetings at such 31 places within the State as it shall designate at least once quarterly
- 32 and at such other times as in its judgment may be necessary.
- 33 f. The [commission] board shall organize annually [in July of
- each year] by the election of a [chairman, vice-chairman] chair and 34
- 35 <u>vice-chair</u>, and such other officers as the [commission] <u>board</u> shall
- 36 determine[, except that the first chairman shall be designated by the
- Governor]. Officers shall serve until [the following July meeting 37
- 38 and until their successors are elected and qualified. Vacancies in
- 39 such offices shall be filled in the same manner for the unexpired
- 40 term only.

- 41 The [executive director] chair shall [be the] appoint a
- 42 secretary of the [commission and] board who shall have custody of
- 43 its official seal. [With the approval of the commission, he] The
- 44 chair may designate an employee of the authority to perform such

- 1 duties of the secretary and such other services as the [commission] 2 board shall designate. 3 (cf: P.L.1968, c.405, s.4) 4 5 14. (New section) The terms of office of all members of the 6 New Jersey Public Broadcasting Commission in office prior to the 7 effective date of P.L., c. (C.) shall terminate. 8 9 15. (New section) Of the first members of the board of New 10 Jersey Public Broadcasting Authority appointed after the effective 11 date of P.L. , c. (C.), one public member appointed by the 12 Governor shall serve for a term of one year, the member appointed by the Speaker of the General Assembly shall serve for a term of 13 14 two years, one public member appointed by the Governor shall 15 serve for a term of three years, and the member appointed by the 16 President of the Senate shall serve for a term of four years. 17 18 16. Section 7 of P.L.1968, c.405 (C.48:23-7) is amended to read 19 as follows: 20 7. The authority shall have the power to: 21 a. Adopt and from time to time amend and repeal suitable by-22 laws for the management of [its] the authority's affairs [;]. b. Adopt and use the official seal and alter the same at [its] the 23 24 pleasure of the board [;]. 25 c. Maintain an office at such place or places within the State as [it] the board may designate within the limits of available 26 27 appropriations therefor; [;]. Establish, own, and operate noncommercial educational 28 29 television or radio broadcasting stations, one or more public 30 broadcasting and public broadcasting telecommunications networks 31 or systems, and interconnection and program production facilities] 32 (Deleted by amendment, P.L., c.) (pending before the 33 <u>Legislature as this bill)</u> [;]. 34 e. Apply for, receive, and hold such authorizations and licenses 35 and assignments and reassignments of channels from the Federal Communications Commission (FCC) as may be necessary to 36 37 conduct its operations and prepare, and file and prosecute before the 38 FCC all applications, reports, or other documents or requests for 39 authorization of any type necessary or appropriate to achieve the 40 authorized purposes of the authority [;]. 41 f. [Provide co-ordination and information on matters relating to 42 public broadcasting telecommunications among the agencies of the 43 State Government, all facets of New Jersey public education and
- 46 requirements of the FCC necessary for the authority to hold FCC

individuals, associations, and institutions working in these fields

both within and without the State Comply with the minimum

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- broadcast licenses, including requirements concerning the minimum 1
- 2 number of authority employees and broadcast transmission facilities
- 3 [;]<u>.</u>
- 4 g. [Establish State-wide equipment compatibility policies and
- determine the method of interconnection to be employed within the 5
- State's public broadcasting 6 system (Deleted by amendment,
- 7 P.L., c.) (pending before the Legislature as this bill) [;].
- 8 h. [Assume responsibility for the character, diversity, quality,
- 9 and excellence of programming which is released via its licensed
- 10 facilities, provided that programs or series of programs of a
- 11 controversial nature shall be presented with balance, fairness, and
- equity 1 (Deleted by amendment, P.L., c.) (pending before the 12
- 13 Legislature as this bill) [;].
- 14 i. [Provide appropriate advisory assistance to other agencies of
- the State and local and regional groups regarding public 15
- 16 broadcasting techniques, planning, budgeting, and related issues
- 17 (Deleted by amendment, P.L., c.) (pending before the
- 18 Legislature as this bill) [;].
- 19 [Make to the Governor and the Legislature such
- 20 recommendations as the authority deems necessary with regard to
- 21 appropriations relative to public broadcasting and public
- and 22 broadcasting telecommunications equipment facilities
- 23 (Deleted by amendment, P.L., c.) (pending before the
- 24 <u>Legislature as this bill)</u> [;].
- 25 [Subject to the approval of the Governor, receive and
- 26 administer gifts, contributions, and funds from public and private
- 27 sources to be expended for public broadcasting and public
- 28 broadcasting telecommunications operations, facilities,
- 29 programming consistent with furthering the purposes of the
- 30 authority (Deleted by amendment, P.L., c.) (pending before the
- 31 Legislature as this bill) [;].
- 32 [Co-operate with Federal agencies, for the purpose of
- 33 obtaining matching and other Federal funds and providing public
- 34 broadcasting and public broadcasting telecommunications facilities
- 35 throughout the State and to make such reports as may be required of
- 36 the State. The authority shall likewise provide appropriate advisory
- 37 assistance to local school districts and others on such matters
- (Deleted by amendment, P.L., c.) (pending before the 38
- 39 Legislature as this bill) [;].

- 40 [Contract with program production organizations, m.
- 41 individuals, and noncommercial educational television and radio
- 42 stations within and without the State to produce, or otherwise to
- procure, educational television or radio programs for use by 43
- noncommercial stations within the State] (Deleted by amendment,
- 45 P.L., c.) (pending before the Legislature as this bill) [;].

- n. [Establish and maintain a library and archives of educational television and radio programs and related materials, disseminate information about such programs and make suitable arrangements for the use of such programs and materials by colleges, universities, schools and noncommercial television and radio stations] (Deleted
- by amendment, P.L. , c.) (pending before the Legislature as this
 bill) [;].
- 8 o. [Conduct explorations, research, demonstrations, or training 9 in matters related to public broadcasting and public broadcasting 10 telecommunications in the State, directly; or through contracts with 11 appropriate agencies, organizations, or individuals; or by grants to nonprofit, noncommercial organizations 12 such as colleges, universities, schools, and noncommercial television and radio 13 14 stations (Deleted by amendment, P.L., c.) (pending before the 15 Legislature as this bill) [;].
- p. [Acquire, subject to the provisions of P.L.1954, chapter 48, through lease, purchase, or otherwise real and other property and to hold and use this property for public broadcasting and public broadcasting telecommunications purposes] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill) [;].
- q. [Contract, subject to the provisions of P.L.1954, chapter 48, for the construction, repair, maintenance, and operations of public broadcasting and public broadcasting telecommunications facilities including program production center, stations, and interconnection facilities] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill) [;].
 - r. [Make arrangements, where appropriate, with companies or other agencies and institutions operating suitable interconnection facilities (e.g., landlines or satellites)] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill) [; and].
- s. Make reasonable rules and regulations to carry out the provisions of [this act] P.L.1968, c.405 (C.48:23-1 et seq.) and P.L., c. (C.) (pending before the Legislature as this bill). (cf: P.L.1968, c.405, s.7)

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- 37 17. Section 3 of P.L.1977, c.44 (C.34:1B-24) is amended to read 38 as follows:
- 39 3. a. There is hereby established in but not of the [Department of Labor and Industry] the Division of Business Assistance,
 41 Marketing, and International Trade in the New Jersey Economic
 42 Development Authority a Motion Picture and Television
 43 Development Commission.
- b. The commission shall consist of eight public members, no more than four of whom shall be members of the same political party, who shall be appointed by the Governor with the advice and

- 1 consent of the Senate, and the Chairman of the New Jersey State
- 2 Council on the Arts, [the Chairman of the Public Broadcasting
- 3 Authority and the Commissioner of Labor and [Industry on]
- 4 <u>Workforce Development</u> or their designees serving in an ex officio
- 5 capacity. The Governor shall appoint from the [11] ten members a
- 6 chairman who shall serve in [said] that office at the pleasure of the
- 7 Governor.
- 8 c. The public members of the commission shall be appointed
- 9 initially for the following terms: three members for a term of [2]
- 10 two years; three members for a term of [3] three years; and two
- members for a term of [4] four years. The initial members shall
- 12 serve from the date of the original appointment for the
- 13 aforementioned specified terms and until their respective successors
- shall be duly appointed and qualified. The term of each such
- 15 appointed member shall be designated by the Governor at the time
- 16 of his appointment. The successors to the initially appointed
- members shall each be appointed for a term of [4] four years,
- 18 except that any person appointed to fill a vacancy shall serve only
- 19 for the unexpired term.
- d. The members of the commission shall serve without compensation, but the commission may reimburse its members for
- 22 necessary expenses incurred in the discharge of their duties.
- 23 (cf: P.L.1977, c.44, s.3)

- 25 18. Section 4 of P.L.1972, c.133 (C.52:14E-4) is amended to 26 read as follows:
- 4. There is hereby created a Governor's Advisory Council for
- 28 Emergency Services, which shall consist of the Attorney General,
- 29 who shall be the presiding officer; the Adjutant General of Military
- and Veterans' Affairs, the Commissioner of Community Affairs, the
- 31 Commissioner of Environmental Protection, the Commissioner of
- 32 Transportation, and the President of the Board of Public Utilities [,
- 33 and the Executive Director of the New Jersey Public Broadcasting
- 34 Authority or their designees. The members of the council shall
- 35 serve without pay in connection with all such duties as are
- 36 prescribed in [this act] P.L.1972, c.133 (C.52:14E-1 et seq.).
- 37 (cf: P.L.1989, c.133, s.5)

- 39 19. Section 8 of P.L.1972, c.133 (C.52:14E-8) is amended to 40 read as follows:
- 41 8. The council shall be authorized to perform the following 42 functions and exercise the following powers:
- a. Review, evaluate and recommend to the Legislature any necessary changes in any existing compact between this State and
- 45 the federal government or between this State and any other state

- 1 created for the purposes set forth in this act or develop such 2 compacts where they do not exist.
- b. Review, evaluate and periodically recommend changes inexisting emergency master plans.
 - c. Encourage and coordinate comprehensive services available through private organizations and intercommunity cooperations.
- d. Authorize expenditures from the fund upon approval of the Governor to provide emergency relief deemed appropriate by the council or to reimburse municipalities or counties for damages or excessive costs sustained as a result of an emergency [or to reimburse the New Jersey Public Broadcasting Authority for the cost of its emergency broadcasts].
- e. Utilize the manpower facilities and materials of the various

 State departments for the purposes of [this act] P.L.1972, c.133

 (C.52:14E-1 et seq.).
- 16 (cf: P.L.1989, c.133, s.6)

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- 20. Section 2 of P.L.1990, c.114 (C.48:23-14) is amended to read as follows:
- 20 2. The Foundation for New Jersey Public Broadcasting shall be 21 governed by a board of directors. The number of directors and their 22 terms and manner of selection shall be determined upon the 23 incorporation of the foundation [, provided that a majority of the 24 directors shall be selected from among or by the members of the 25 New Jersey Public Broadcasting Commission 1. No employee of the 26 New Jersey Public Broadcasting Authority shall serve as a member 27 of the board of directors. No member of the board of directors shall 28 engage in any business transaction or professional activity for profit 29 with the New Jersey Public Broadcasting Authority.
- 30 (cf: P.L.1990, c.114, s.2)

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- 32 21. Section 5 of P.L.1990, c.114 (C.48:23-17) is amended to 33 read as follows:
- 5. All funds received by the Foundation for New Jersey Public Broadcasting, other than those necessary to pay for the expenses of the foundation, shall be used exclusively for the support and promotion of [the New Jersey Public Broadcasting Authority and its several purposes] public broadcasting in New Jersey.
- 39 (cf: P.L.1990, c.114, s.5)

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41 22. (New section) a. There is hereby created in the Department 42 of the Treasury the "Trust Fund for the Support of Public 43 Broadcasting", a restricted, nonlapsing, revolving fund to be 44 managed and invested by the State Treasurer. All moneys 45 appropriated to the fund, all interest accumulated on balances in the 46 fund, and all cash received for the fund from any other source are 47 dedicated solely for the support of a public broadcasting system

ACS for A3604 GREENWALD, DECROCE

- serving New Jersey as provided for in P.L. , c. . All moneys deposited in the fund are hereby appropriated in such amounts determined by the State Treasurer to the entity or entities selected to operate a public broadcasting system pursuant to P.L. , c. that purpose and shall within 10 days of deposit in the fund be expended by the State Treasurer to that entity, or, if moneys are deposited prior to such entity being designated, as soon as may be practicable after approval of that entity or entities pursuant to sections 5 and 6 of P.L., c. .
 - b. Notwithstanding any provision of law to contrary, except as may be otherwise prohibited or limited by the terms of any debt issued to acquire such assets or property, all monies received by the State from the sale, lease or assignment of any assets or property of the authority which comprise the public broadcasting system shall be deposited in or credited to this fund.

23. (New section) If the Legislature's approval of the sale or transfer, as appropriate, of any radio or the television operating license is found to violate any federal law, rule or regulation, the transfer of the respective operating license shall not occur unless the authority, by a majority vote, approves such a sale or transfer.

24. (New section) This act shall be liberally construed to effectuate its purposes. All acts and parts of acts inconsistent with any of the provisions of this act are, to the extent of such inconsistencies, superseded and shall be deemed inoperative. If any provision of this act, or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the sections that can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

- 25. The following sections are repealed:
- 34 Section 14 of P.L.1974, c.26 (C.19:44A-39);
- 35 Sections 5 and 6 of P.L.1968, c.405 (C.48:23-5 and C.48:23-6);
- 36 Sections 1 and 2 of P.L.1989, c.133 (C.48:23-11 and C.48:23-12);
- 37 Section 4 of P.L.1989, c.133 (C.52:14E-8.1);
- 38 Section 10 of P.L.1987, c.365 (C.52:27H-20.3); and
- 39 Section 3 of P.L.1989, c.133 (C.53:1-21.6).

26. This act shall take effect immediately, and section 16 shall take effect upon the transfer established pursuant to sections 5 and 6 of this act.

ASSEMBLY, No. 3604

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED DECEMBER 9, 2010

Sponsored by:
Assemblyman LOUIS D. GREENWALD
District 6 (Camden)
Assemblywoman NELLIE POU
District 35 (Bergen and Passaic)
Assemblyman THOMAS P. GIBLIN
District 34 (Essex and Passaic)

SYNOPSIS

Creates NJ Public Media Restructuring Committee to authorize transfer of State's public broadcasting system to an entity eligible to operate such system; abolishes NJ Public Broadcasting Authority and Foundation for NJ Public Broadcasting.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the State's public broadcasting system, supplementing Title 48 of the Revised Statutes, amending P.L.1977, c.44 and P.L.1972, c.133, and repealing various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) This act shall be known and may be cited as the "New Jersey Public Broadcasting System Transfer Act."

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- 2. (New section) The Legislature finds and declares that:
- a. In 1968, the Legislature passed and then Governor Richard
- J. Hughes signed the "New Jersey Public Broadcasting Authority
- 15 Act of 1968," P.L.1968, c.405 (C.48:23-1 et seq.), establishing the
- 16 New Jersey Public Broadcasting Authority ("authority"), the current
- operator of the New Jersey Network Public Television and Radio
- 18 ("NJN"), in response to the inability of commercial and public
- 19 broadcasters to adequately cover public affairs in the State.
- Further, in 1990, the Legislature passed and then Governor Thomas
- 21 H. Kean signed P.L.1990, c.114 (C.48:23-13 et al.), establishing the
- 22 Foundation for New Jersey Public Broadcasting ("foundation") as
- NJN's fundraising arm.
 - b. While this structure has served the State by building a broadcast network that assists in meeting the information and entertainment needs of our citizens, the current fiscal crisis confronting the State, and the inherent difficulties in operating an essentially creative, artistic, cultural, educational, and public affairs entity under the control of a State authority clearly necessitated a thorough re-examination of the State's role in public broadcasting.
 - c. In light of the aforesaid fiscal, structural, and operational challenges, the Fiscal Year 2011 appropriations law, passed by the Legislature and signed by the Governor on June 29, 2010 (P.L.2010, c.35), significantly reduced State support for public broadcasting services.
 - d. Because of a concern that the best interests of the citizens could be harmed by any wholesale elimination of public broadcasting, the Legislature created the "Legislative Task Force on Public Broadcasting," which was charged with evaluating a potential transition of New Jersey assets to a non-profit entity. The task force concluded that such entity should: (1) continue to provide New Jersey-centric programming; (2) operate Statewide; (3) engage in new technology; and (4) provide independent, civic journalism.
- e. It is therefore, necessary and in the public interest to establish a legal structure within which the authorization of a

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 transfer, either by sale or lease, of the State's public broadcasting 2 system, or delegation by contract of the responsibility for operating 3 that system, to a nonprofit corporation or other entity eligible to 4 operate a public broadcasting system, including, but not limited to, 5 a transfer of its assets, transfer or retention of its television and 6 radio operating licenses, or transfer of responsibility for its 7 operations, or an interest in them, may be accomplished in a timely 8 manner that provides maximum benefits for the citizens of the State 9 while, at the same time, minimizing disruption to affected 10 employees and other interested parties. It is also in the public 11 interest to authorize the establishment of a "New Jersey Public 12 Media Restructuring Committee" empowered to effectuate the transfer and to take any and all actions necessary to effectuate the 13 14 termination of the authority and the foundation.

f. Moreover, while it is important to consider and provide for a potential asset transfer to a nonprofit corporation or similar entity, it is also in the public interest to authorize the committee to explore alternative paths to such a transfer, including, but not limited to, the outright sale of some or all of the assets of the authority.

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- 3. (New section) a. There is established a "New Jersey Public Media Restructuring Committee" ("committee") which is empowered to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system and to take any and all actions necessary to effectuate the termination of the authority and the foundation. The committee shall consist of seven voting members as follows:
 - (1) the State Treasurer or the State Treasurer's designee;
 - (2) two members appointed by the President of the Senate;
- 31 (3) two members appointed by the Speaker of the General 32 Assembly;
- (4) one member appointed by the Minority Leader of the Senate;and
- (5) one member appointed by the Minority Leader of theGeneral Assembly.

No more than four members of the Legislature who are appointed as members of the committee shall be of the same political party and members of the same political party shall reflect geographical diversity. Vacancies in the membership of the committee shall be filled in the same manner as the original appointments were made.

- b. The committee shall organize as soon as practicable following the appointment of its members and shall hold its initial meeting no later than the 10th day after the effective date of P.L.,
- c. (C.) (pending before the Legislature as this bill). The committee shall select two co-chairpersons from among its members and each co-chairperson shall be a member of a different political party.

48 political party.

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- c. The committee may meet and hold hearings at the places it designates during the sessions or recesses of the Legislature.
 - d. Any and all committee action authorized by sections 4 through 11 of P.L. , c. (C.) (pending before the Legislature as this bill), shall be approved only by a majority vote of the members of the committee.

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4. (New section) Upon authorization from the committee, the authority shall undertake all acts necessary to accomplish the transfer of the State's public broadcasting system to an entity eligible to operate a public broadcasting system as authorized by P.L. (C.) (pending before the Legislature as this bill), , c. including, but not limited to, applying or assisting in applying to the Communications Commission ("FCC") or governmental entity for any required approval, executing any authorization or authorizations required to implement such transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer. All State departments and agencies, boards, committees, and authorities, as well as all municipal and county governing bodies, boards, commissions, and authorities, shall cooperate fully with the transfer authorized by , c. , and facilitate the transfer of assets, the rendering of approvals, and other acts necessary or convenient to accomplish the transfer. The committee is authorized to retain any consultants, experts, brokers, advisors, or other professionals whose services may be necessary in order to effectuate the transaction or transactions contemplated by P.L. , c. , and there are appropriated such sums as may be necessary for such fees and services, as well as any other costs determined to be necessary to effectuate such transaction or transactions, subject to the approval of the Director of the Division of Budget and Accounting in the Department of the Treasury.

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- 5. (New section) a. The committee, in consultation with the authority, shall prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer , c. or sale pursuant to section 6 of P.L. (C. before the Legislature as this bill). The inventory shall include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities pursuant to P.L., c., should be accomplished. The inventory shall be approved by the committee and copies of the inventory shall be delivered to the Governor, the Speaker of the General Assembly, and the President of the Senate upon its completion.
- b. Any assets or properties owned by the State or any department, agency, board, authority, or committee thereof or any

county or municipal board, commission, or authority used in the operation of the public broadcasting system or an interest therein, may be leased or licensed, in lieu of an assignment or transfer of such assets or properties, except as may otherwise be prohibited or limited by the terms of any debt issued to acquire such assets or properties, as determined by the committee.

- 6. (New section) a. The committee is authorized to receive and approve, in the committee's discretion, one or more proposals to transfer, through a sale, lease or any other arrangement, all or any part of the assets of the authority, or to delegate by contract responsibility for conducting the operations of the public broadcasting system, to a nonprofit corporation; provided, however, that no such transfer or transfers shall occur unless the committee shall determine, upon application by or on behalf of the nonprofit corporation, that:
- (1) The nonprofit corporation is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.) and is incorporated, organized and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26U.S.C. s.501(c)(3) or any successor provision that is exempt from taxation pursuant to section 501(a) of the federal Internal Revenue Code, 26 U.S.C. s.501(a) or any successor provision;
- (2) The nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the FCC licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and
- (3) Upon the assignment of any broadcasting licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.
- b. Any assets and liabilities, including receivables, shall automatically, without any further act or deed and by operation of law, be assigned, transferred, or conveyed to the nonprofit corporation upon the committee's approval and shall become vested in the nonprofit corporation, any of which assignments, transfers or conveyances may also be evidenced by such instruments of assignment, transfer, or conveyance as the committee may approve, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority in respect of the public broadcasting system, shall be assumed and performed by the nonprofit corporation through the execution, delivery, and performance of such instruments of assumption as the committee

shall prescribe, in each case subject to the approval by the committee.

- c. The committee shall take such other actions, and may require the nonprofit corporation to take such other actions, as the committee deems to be necessary or convenient to implement the provisions of P.L., c. (C.) (pending before the Legislature as this bill).
- d. The committee may assign, transfer, or convey to the nonprofit corporation from time to time such additional public broadcasting system assets as the committee deems appropriate to further the purposes of P.L. , c. .
- e. As an alternative to a transfer or transfers as authorized by this section, the committee is authorized to solicit, receive and approve, in the committee's discretion, one or more proposals to transfer the FCC licenses held by the authority to one or more existing nonprofit entities whose mission is public broadcasting or to other entities who are eligible to operate a public broadcasting system, on such terms and conditions as the committee shall determine to be in the public interest; provided, however, that the successor nonprofit entity or entities shall maintain a public media presence in New Jersey and be dedicated to serving the cultural, educational, and civic needs of the residents of New Jersey.
- f. The committee may solicit, receive, and approve, in the committee's discretion, one or more proposals to sell all or any part of the assets of the authority, other than the FCC licenses, to a forprofit corporation, not-for-profit corporation, or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages and other contractual penalty provisions, and such other provisions as the committee shall determine to be in the public interest; provided, however, that no such transfer shall occur unless the committee shall determine, upon review of proposals, that, at the committee's discretion, maximum value to the State and its citizens will be achieved.

7. (New section) The committee may receive, continue, or assume any records, liabilities, obligations or commitments of the authority or by written order or other appropriate method make an assignment or transfer thereof to any State department, agency, or instrumentality in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system authorized by P.L., c. (C.) (pending before the Legislature as this bill). All State departments, agencies, and instrumentalities shall take all necessary measures to effectuate any action taken by the committee pursuant to P.L., c., and shall assume and perform any liabilities, obligations, and commitments transferred or assigned to them.

8. (New section) The committee is authorized to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to P.L. , c. (C.) (pending before the Legislature as this bill), as well as to set forth the terms and conditions of such transfer or sale.

9. (New section) Upon the transfer of all of the assets held by the authority, the activities of the authority and the foundation shall cease and the authority and the foundation shall be dissolved. Following the enactment of P.L. , c. (C.) (pending before the Legislature as this bill), but prior to the transfer of all of the assets held by the authority, the authority and the foundation shall cooperate fully to ensure the implementation of P.L. , c. . The committee shall take any and all actions necessary to effectuate the termination of the foundation.

10. (New section) Notwithstanding the provisions of any other law, rule, or regulation to the contrary, contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed, or authorized to be transferred, leased subleased, licensed, or sublicensed pursuant to P.L., c. (C.) (pending before the Legislature as this bill) without the approval of the State House Committee, established pursuant to R.S.52:20-1, the State Leasing and Space Utilization Committee, established pursuant to section 4 of P.L.1992, c.130 (C.52:18A-191.4), or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, established pursuant to section 3 of P.L.1992, c.130 (C.52:18A-191.3), or of any other person or agency, provided that the contract, transfer, lease, sublease, license, or sublicense has been approved in writing by the committee.

11. (New section) Public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to P.L., c. (C.) (pending before the Legislature as this bill), may be leased, subleased, licensed, sublicensed, sold, devised, donated, or otherwise disposed of, at the committee's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system required by P.L., c.

- 42 12. Section 3 of P.L.1977, c.44 (C.34:1B-24) is amended to read 43 as follows:
- 3. a. There is hereby established in but not of the [Department of Labor and Industry] <u>Division of Business Assistance, Marketing,</u>
 and International Trade in the New Jersey Economic Development
 Authority a Motion Picture and Television Development
 Commission.

- 1 b. The commission shall consist of eight public members, no 2 more than four of whom shall be members of the same political 3 party, who shall be appointed by the Governor with the advice and consent of the Senate, and the Chairman of the New Jersey State 4 5 Council on the Arts, [the Chairman of the Public Broadcasting Authority] and the Commissioner of Labor and [Industry on] 6 7 Workforce Development or their designees serving in an ex officio 8 capacity. The Governor shall appoint from the [11] ten members a 9 chairman who shall serve in [said] that office at the pleasure of the
- 11 c. The public members of the commission shall be appointed 12 initially for the following terms: three members for a term of [2] 13 two years; three members for a term of [3] three years; and two 14 members for a term of [4] four years. The initial members shall 15 serve from the date of the original appointment for the 16 aforementioned specified terms and until their respective successors 17 shall be duly appointed and qualified. The term of each such appointed member shall be designated by the Governor at the time 18 19 of his appointment. The successors to the initially appointed 20 members shall each be appointed for a term of [4] four years, 21 except that any person appointed to fill a vacancy shall serve only
 - d. The members of the commission shall serve without compensation, but the commission may reimburse its members for necessary expenses incurred in the discharge of their duties.

26 (cf: P.L.1977, c.44, s.3)

(cf: P.L.1989, c.133, s.5)

for the unexpired term.

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Governor.

- 13. Section 4 of P.L.1972, c.133 (C.52:14E-4) is amended to read as follows:
- 30 4. There is hereby created a Governor's Advisory Council for 31 Emergency Services, which shall consist of the Attorney General, 32 who shall be the presiding officer; the Adjutant General of Military 33 and Veterans' Affairs, the Commissioner of Community Affairs, the 34 Commissioner of Environmental Protection, the Commissioner of 35 Transportation, and the President of the Board of Public Utilities [, 36 and the Executive Director of the New Jersey Public Broadcasting 37 Authority or their designees. The members of the council shall 38 serve without pay in connection with all such duties as are 39 prescribed in [this act] P.L.1972, c.133 (C.52:14E-1 et seq.).

- 42 14. Section 8 of P.L.1972, c.133 (C.52:14E-8) is amended to read as follows:
- 44 8. The council shall be authorized to perform the following functions and exercise the following powers:
- a. Review, evaluate and recommend to the Legislature any necessary changes in any existing compact between this State and

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- the federal government or between this State and any other state created for the purposes set forth in this act or develop such compacts where they do not exist.
- b. Review, evaluate and periodically recommend changes in existing emergency master plans.
 - c. Encourage and coordinate comprehensive services available through private organizations and intercommunity cooperations.
- d. Authorize expenditures from the fund upon approval of the Governor to provide emergency relief deemed appropriate by the council or to reimburse municipalities or counties for damages or excessive costs sustained as a result of an emergency [or to reimburse the New Jersey Public Broadcasting Authority for the cost of its emergency broadcasts].
- e. Utilize the manpower facilities and materials of the various

 State departments for the purposes of [this act] P.L.1972, c.133

 (C.52:14E-1 et seq.).
- 17 (cf: P.L.1989, c.133, s.6)

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15. (New section) This act shall be liberally construed to effectuate its purposes. All acts and parts of acts inconsistent with any of the provisions of this act are, to the extent of such inconsistencies, superseded and shall be deemed inoperative. If any provision of this act, or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the sections that can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

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- 16. The following sections are repealed:
- 30 Section 14 of P.L.1974, c.26 (C.19:44A-39);
- 31 Sections 1 through 10 of P.L.1968, c.405 (C.48:23-1 through
- 32 C.48:23-10);
- 33 Sections 1 and 2 of P.L.1989, c.133 (C.48:23-11 and C.48:23-12);
- 34 Sections 1 through 5 of P.L.1990, c.114 (C.48:23-13 through
- 35 C.48:23-17);
- 36 Section 4 of P.L.1989, c.133 (C.52:14E-8.1);
- 37 Section 10 of P.L.1987, c.365 (C.52:27H-20.3); and
- 38 Section 3 of P.L.1989, c.133 (C.53:1-21.6).

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40 17. The committee shall expire six months after the date that the State ceases to be the operator of the public broadcasting system.

- 18. Sections 1 through 11, section 15, and section 17 of this act shall take effect immediately. Sections 12 through 14 and section 16 of this act shall take effect upon the transfer of the State's public broadcasting system to a nonprofit corporation or other entity
- 40 broadcasting system to a nonprofit corporation of other
- 47 eligible to operate a public broadcasting system.

STATEMENT

This bill establishes a "New Jersey Public Media Restructuring Committee" ("committee") empowered to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system and to take any and all actions necessary to effectuate the termination of the authority and the foundation in light of the cessation of State financial support to the New Jersey Public Broadcasting Authority ("authority") on January 1, 2011.

The committee shall consist of seven voting members as follows: 1) the State Treasurer or the State Treasurer's designee; 2) two members appointed by the President of the Senate; 3) two members appointed by the Speaker of the General Assembly; 4) one member appointed by the Minority Leader of the Senate; and 5) one member appointed by the Minority Leader of the General Assembly. No more than four legislative members appointed as members of the committee shall be of the same political party and members of the same political party shall reflect geographical diversity. committee shall organize as soon as practicable following the appointment of its members and shall hold its initial meeting no later than the 10th day after the effective date of the bill. The committee shall select two co-chairpersons from among its members and each co-chairperson shall be a member of a different political party. Any and all committee action authorized by sections 4 through 11 of the bill shall be approved only by a majority vote of the members of the committee.

Specifically, the bill abolishes the authority and the Foundation for New Jersey Public Broadcasting ("foundation") on the date the committee authorizes the transfer. Prior to this date, the bill requires the authority, upon authorization from the committee, to undertake all acts necessary to accomplish the transfer, including, but not limited to, applying or assisting in applying in the transfer of the Federal Communications Commission ("FCC") licenses held by the authority or other governmental entity for any required approval, executing any authorization or authorizations required to implement the transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer.

The bill requires the committee, in consultation with the authority, to prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale and include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities should be accomplished. The inventory shall be approved by the committee and copies of the inventory shall be delivered to

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the Governor, the Speaker of the General Assembly, and the President of the Senate upon its completion.

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3 The bill authorizes the committee to receive and approve one or 4 more proposals to transfer, through a sale, lease or any other 5 arrangement, all or any part of the assets of the authority, or 6 delegation by contract of the responsibility for operating the public 7 broadcasting system, to a nonprofit corporation; provided, however, 8 that no such transfer or transfers shall occur unless the committee 9 shall determine, upon application by or on behalf of the nonprofit 10 corporation, that: 1) the nonprofit corporation is an educational and 11 charitable corporation validly existing and in good standing under 12 the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 13 (N.J.S.15A:1-1 et seq.) and is incorporated, organized and operated 14 in such a manner as to qualify as a nonprofit corporation described 15 in section 501(c)(3) of the federal Internal Revenue Code, 26 16 U.S.C. s.501(c)(3) (or any successor provision) that is exempt from 17 taxation pursuant to section 501(a) of the federal Internal Revenue 18 Code, 26U.S.C. s.501(a) (or any successor provision); 2) the 19 nonprofit corporation's certificate of incorporation and by-laws 20 authorize the receipt of the FCC licenses currently assigned to the 21 authority and the ownership of the assets and liabilities of the 22 authority, and provide that the purposes of the nonprofit corporation 23 include the ownership, maintenance, and operation of a public 24 broadcasting system; and 3) upon the assignment of any 25 broadcasting licenses and the transfer of assets, the nonprofit 26 corporation shall provide public broadcasting services and operate a 27 broadcasting system consistent with FCC license Any assets and liabilities, including receivables, 28 requirements. 29 shall automatically, without any further act or deed and by 30 operation of law, be assigned, transferred, or conveyed to the 31 nonprofit corporation upon the committee's approval and shall 32 become vested in the nonprofit corporation (any of which 33 assignments, transfers, or conveyances may also be evidenced by 34 such instruments of assignment, transfer, or conveyance as the 35 committee may approve), and all liabilities listed in a schedule of 36 assets and liabilities, as well as all outstanding obligations and 37 commitments lawfully undertaken or contracted for by the authority 38 in respect of the public broadcasting system, shall be assumed and 39 performed by the nonprofit corporation through the execution, 40 delivery, and performance of such instruments of assumption as the 41 committee shall prescribe, in each case subject to action by the 42 committee.

As an alternative to a transfer or transfers as authorized by the bill, the committee is authorized to solicit, receive and approve, in the committee's discretion, one or more proposals to transfer the FCC licenses held by the authority to one or more existing nonprofit entities whose mission is public broadcasting or to other entities who are eligible to operate a public broadcasting system, on such

terms and conditions as the committee shall determine to be in the public interest; provided, however, that the successor nonprofit entity or entities shall a maintain public media presence in New Jersey and be dedicated to serving the cultural, educational and civic needs of the residents of New Jersey. The bill further authorizes the committee to solicit, receive, and approve, in the committee's discretion, one or more proposals to sell all or any part of the assets of the authority, other than the FCC licenses, to a for-profit corporation, not-for-profit corporation, or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages and other contractual penalty provisions, and such other provisions as the committee shall determine to be in the public interest; provided, however, that no such transfer shall occur unless the committee shall determine, upon review of proposals, that, at the committee's discretion, maximum value to the State and its citizens will be achieved.

The bill authorizes the committee to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to the bill's provisions, as well as to set forth the terms and conditions of such transfer or sale.

The bill provides that, upon the transfer of all of the assets held by the authority, the activities of the authority and the foundation shall cease and the authority and the foundation shall be dissolved. Following the enactment of the bill, but prior to the transfer of all of the assets held by the authority, the authority and the foundation shall cooperate fully to ensure the implementation of the bill's provisions. The committee shall take any and all actions necessary to effectuate the termination of the foundation.

The bill provides that contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed to be transferred, leased subleased, licensed, or sublicensed pursuant to the bill's provisions without the approval of the State House Committee, the State Leasing and Space Utilization Committee, or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, or of any other person or agency, provided that the contract, transfer, lease, sublease, license or sublicense has been approved in writing by the committee.

The bill provides that public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to the bill's provisions, may be leased, subleased, licensed, sublicensed, sold, devised, donated or otherwise disposed of, at the committee's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system as required by the bill.

The bill repeals, effective on the date of the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system, those provisions of law that establish the authority and the foundation, as well as their duties and responsibilities. The bill provides that the committee shall expire six months after the date that the State ceases to be the operator of the public broadcasting system.

Finally, the bill removes the membership of a representative of the authority from the Motion Picture and Television Development Commission and the Governor's Advisory Council for Emergency Services and removes the provision of the council's statute that reimburses the authority for the cost of the authority's emergency broadcasts.

ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR ASSEMBLY, No. 3604

STATE OF NEW JERSEY

DATED: DECEMBER 9, 2010

The Assembly State Government Committee reports favorably an Assembly Committee Substitute for Assembly Bill No. 3604.

This Assembly Committee Substitute provides for the transfer of all or any part of the assets of the New Jersey Public Broadcasting Authority ("authority"), as well as the radio operating licenses, but not the television operating licenses, to a nonprofit corporation or other entity eligible to operate a public broadcasting system in light of the eventual cessation of State financial support to the authority, the operator of New Jersey Network Public Television and Radio.

The substitute bill changes the mission of the authority to comply with the minimum requirements of the FCC necessary for the authority to hold those licenses, including the minimum number of authority employees and broadcast transmission facilities. Given its changed mission, the substitute bill eliminates the terms of office of the current members of the New Jersey Public Broadcasting Commission and replaces them with a five member board of the authority. Except for the first-appointed members having staggered terms as provided in the substitute bill, the members of the authority are to be appointed for five-year terms, as follows: 1) three members appointed by the Governor, two of whom are public members; 2) one member appointed by the President of the Senate; and (3) one member appointed by the Speaker of the General Assembly.

The substitute bill requires the authority to undertake all acts necessary to accomplish the transfer, including, but not limited to, applying or assisting in applying in the possible transfer of the FCC radio operating licenses held by the authority or other governmental entity for any required approval, executing any authorization or authorizations required to implement the transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer.

The substitute bill requires the authority, to prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale and include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities

to a qualifying nonprofit corporation or one or more sales to another entity or entities should be accomplished.

The substitute bill authorizes the State Treasurer to receive one or more proposals and to transfer, through a sale, lease, or any other arrangement, all or any part of the assets of the authority, as well as the radio operating licenses, but not the television operating licenses held by the authority, or delegate by contract of the responsibility for operating the public broadcasting system, to a nonprofit corporation.

Upon selecting any such proposal, the State Treasurer shall negotiate a contract to transfer all or any part of the assets of the authority, including, but not limited to the radio operating licenses, but not including the television operating licenses, to the selected nonprofit corporation or other entity, or delegate by contract responsibility for conducting the operations of the public broadcasting system to the selected nonprofit corporation or other entity and submit the negotiated contract to the Legislature pursuant to the provisions of the substitute bill.

The substitute bill requires that prior to any proposed transfer, sale, or lease of any assets of the authority or any of its radio broadcasting licenses, the State Treasurer shall make the submission to the Legislature to the President of the Senate and the Speaker of the General Assembly on a day when both houses are meeting. Unless the contract as described in the submission is disapproved by adoption of a concurrent resolution to this effect by the affirmative vote of a majority of the authorized membership of both houses within the time period prescribed in the substitute bill, the contract shall be deemed approved.

Any transfer or transfers pursuant to the provisions of the substitute bill shall not occur unless the State Treasurer determines, upon application by or on behalf of the nonprofit corporation, if a nonprofit corporation is selected that: 1) the nonprofit corporation is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.) and is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3) (or any successor provision) that is exempt from taxation pursuant to section 501(a) of the federal Internal Revenue Code, 26U.S.C. s.501(a) (or any successor provision); 2) the nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the radio operating licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and 3) upon the assignment of any radio operating licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.

Subject to the provisions of the substitute bill and any federal law to the contrary, as an alternative to a transfer or transfers, the Treasurer is authorized to solicit and receive one or more proposals to sell all or any part of the assets of the authority, including, but not limited to, the radio operating licenses, but not including the television operating licenses, to a for-profit corporation or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages, and other contractual penalty provisions, and such other provisions as the Treasurer shall determine to be in the public interest, subject to the approval of the Legislature, as provided pursuant to the substitute bill.

Any assets and liabilities, including receivables, may be assigned, transferred, or conveyed to the nonprofit corporation upon the State Treasurer's approval and shall become vested in the nonprofit corporation, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority with respect to the public broadcasting system, may be assumed and performed by the nonprofit corporation through the execution, delivery, and performance of such instruments of assumption.

The substitute bill authorizes the State Treasurer to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to the bill's provisions, as well as to set forth the terms and conditions of such transfer or sale, provided that the Legislature approves such agreement, as provided pursuant to the substitute bill.

The substitute bill provides that contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed, or authorized to be transferred, leased subleased, licensed, or sublicensed pursuant to the bill's provisions without the approval of the State House Committee, the State Leasing and Space Utilization Committee, or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, or of any other person or agency, provided that the contract, transfer, lease, sublease, license, or sublicense has been approved in writing by the State Treasurer.

The substitute bill provides that, subject to Legislative approval, public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to the substitute bill's provisions, may be leased, subleased, licensed, sublicensed, sold, devised, donated, or otherwise disposed of, at the State Treasurer's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system as required by the substitute bill.

The substitute bill also creates in the Department of the Treasury the "Trust Fund for the Support of Public Broadcasting," a restricted, nonlapsing, revolving fund to be managed and invested by the State Treasurer. All moneys appropriated to the fund, all interest accumulated on balances in the fund, and all cash received for the fund from any other source are dedicated solely for the support of a public broadcasting system serving New Jersey as provided for in this substitute bill. All moneys deposited in the fund are to be appropriated to the entity selected to operate a public broadcasting system pursuant to the substitute bill for that purpose and shall, within 10 days of deposit in the fund, be expended by the State Treasurer to that entity, or, if moneys are deposited prior to such entity being designated, as soon as may be practicable after approval of that entity pursuant to the provisions of the substitute bill.

Finally, the substitute bill removes the membership of a representative of the authority from the Motion Picture and Television Development Commission and the Governor's Advisory Council for Emergency Services and removes the provision of the council's statute that reimburses the authority for the cost of the authority's emergency broadcasts.

SENATE, No. 2406

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED NOVEMBER 15, 2010

Sponsored by:

Senator STEPHEN M. SWEENEY

District 3 (Salem, Cumberland and Gloucester)

Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth)

SYNOPSIS

Creates NJ Public Media Restructuring Committee to authorize transfer of State's public broadcasting system to an entity eligible to operate such system; abolishes NJ Public Broadcasting Authority and Foundation for NJ Public Broadcasting.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/10/2010)

1 AN ACT concerning the State's public broadcasting system, 2 supplementing Title 48 of the Revised Statutes, amending 3 P.L.1977, c.44 and P.L.1972, c.133, and repealing various parts of the statutory law. 4

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) This act shall be known and may be cited as the "New Jersey Public Broadcasting System Transfer Act."

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- 2. (New section) The Legislature finds and declares that:
- In 1968, the Legislature passed and then Governor Richard
- J. Hughes signed the "New Jersey Public Broadcasting Authority
- 15 Act of 1968," P.L.1968, c.405 (C.48:23-1 et seq.), establishing the
- 16 New Jersey Public Broadcasting Authority ("authority"), the current
- 17 operator of the New Jersey Network Public Television and Radio
- ("NJN"), in response to the inability of commercial and public 18
- 19 broadcasters to adequately cover public affairs in the State.
- 20 Further, in 1990, the Legislature passed and then Governor Thomas
- H. Kean signed P.L.1990, c.114 (C.48:23-13 et al.), establishing the 21
- 22 Foundation for New Jersey Public Broadcasting ("foundation") as
- 23 NJN's fundraising arm.
 - b. While this structure has served the State by building a broadcast network that assists in meeting the information and entertainment needs of our citizens, the current fiscal crisis confronting the State, and the inherent difficulties in operating an essentially creative, artistic, cultural, educational, and public affairs entity under the control of a State authority clearly necessitated a thorough re-examination of the State's role in public broadcasting.
 - In light of the aforesaid fiscal, structural, and operational challenges, the Fiscal Year 2011 appropriations law, passed by the Legislature and signed by the Governor on June 29, 2010 (P.L.2010, c.35), significantly reduced State support for public broadcasting services.
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- 36 d. Because of a concern that the best interests of the citizens 37 could be harmed by any wholesale elimination of public broadcasting, the Legislature created the "Legislative Task Force on 38 39 Public Broadcasting," which was charged with evaluating a 40 potential transition of New Jersey assets to a non-profit entity. The 41 task force concluded that such entity should: (1) continue to provide 42 New Jersey-centric programming; (2) operate Statewide; (3) engage 43 in new technology; and (4) provide independent, civic journalism.
- 44 It is therefore, necessary and in the public interest to 45 establish a legal structure within which the authorization of a

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 transfer, either by sale or lease, of the State's public broadcasting 2 system, or delegation by contract of the responsibility for operating 3 that system, to a nonprofit corporation or other entity eligible to 4 operate a public broadcasting system, including, but not limited to, 5 a transfer of its assets, transfer or retention of its television and 6 radio operating licenses, or transfer of responsibility for its 7 operations, or an interest in them, may be accomplished in a timely 8 manner that provides maximum benefits for the citizens of the State 9 while, at the same time, minimizing disruption to affected 10 employees and other interested parties. It is also in the public 11 interest to authorize the establishment of a "New Jersey Public 12 Media Restructuring Committee" empowered to effectuate the 13 transfer and to take any and all actions necessary to effectuate the 14 termination of the authority and the foundation.

f. Moreover, while it is important to consider and provide for a potential asset transfer to a nonprofit corporation or similar entity, it is also in the public interest to authorize the committee to explore alternative paths to such a transfer, including, but not limited to, the outright sale of some or all of the assets of the authority.

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- 3. (New section) a. There is established a "New Jersey Public Media Restructuring Committee" ("committee") which is empowered to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system and to take any and all actions necessary to effectuate the termination of the authority and the foundation. The committee shall consist of seven voting members as follows:
 - (1) the State Treasurer or the State Treasurer's designee;
 - (2) two members appointed by the President of the Senate;
- 31 (3) two members appointed by the Speaker of the General 32 Assembly;
- (4) one member appointed by the Minority Leader of the Senate;and
- (5) one member appointed by the Minority Leader of theGeneral Assembly.

No more than four members of the Legislature who are appointed as members of the committee shall be of the same political party and members of the same political party shall reflect geographical diversity. Vacancies in the membership of the committee shall be filled in the same manner as the original appointments were made.

- b. The committee shall organize as soon as practicable following the appointment of its members and shall hold its initial meeting no later than the 10th day after the effective date of P.L.,
- c. (C.) (pending before the Legislature as this bill). The committee shall select two co-chairpersons from among its members and each co-chairperson shall be a member of a different political party.

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- c. The committee may meet and hold hearings at the places it designates during the sessions or recesses of the Legislature.
- d. Any and all committee action authorized by sections 4 through 11 of P.L. , c. (C.) (pending before the Legislature as this bill), shall be approved only by a majority vote of the members of the committee.

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4. (New section) Upon authorization from the committee, the authority shall undertake all acts necessary to accomplish the transfer of the State's public broadcasting system to an entity eligible to operate a public broadcasting system as authorized by P.L. (C.) (pending before the Legislature as this bill), , c. including, but not limited to, applying or assisting in applying to the Communications Commission ("FCC") or governmental entity for any required approval, executing any authorization or authorizations required to implement such transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer. All State departments and agencies, boards, committees, and authorities, as well as all municipal and county governing bodies, boards, commissions, and authorities, shall cooperate fully with the transfer authorized by , c. , and facilitate the transfer of assets, the rendering of approvals, and other acts necessary or convenient to accomplish the transfer. The committee is authorized to retain any consultants, experts, brokers, advisors, or other professionals whose services may be necessary in order to effectuate the transaction or transactions contemplated by P.L. , c. , and there are appropriated such sums as may be necessary for such fees and services, as well as any other costs determined to be necessary to effectuate such transaction or transactions, subject to the approval of the Director of the Division of Budget and Accounting in the Department of the Treasury.

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- 5. (New section) a. The committee, in consultation with the authority, shall prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale pursuant to section 6 of P.L. , c. (C.) (pending before the Legislature as this bill). The inventory shall include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities pursuant to P.L. , c. , should be accomplished. The inventory shall be approved by the committee and copies of the inventory shall be delivered to the Governor, the Speaker of the General Assembly, and the President of the Senate upon its completion.
- b. Any assets or properties owned by the State or any department, agency, board, authority, or committee thereof or any

county or municipal board, commission, or authority used in the operation of the public broadcasting system or an interest therein, may be leased or licensed, in lieu of an assignment or transfer of such assets or properties, except as may otherwise be prohibited or limited by the terms of any debt issued to acquire such assets or properties, as determined by the committee.

- 6. (New section) a. The committee is authorized to receive and approve, in the committee's discretion, one or more proposals to transfer, through a sale, lease or any other arrangement, all or any part of the assets of the authority, or to delegate by contract responsibility for conducting the operations of the public broadcasting system, to a nonprofit corporation; provided, however, that no such transfer or transfers shall occur unless the committee shall determine, upon application by or on behalf of the nonprofit corporation, that:
- (1) The nonprofit corporation is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.) and is incorporated, organized and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26U.S.C. s.501(c)(3) or any successor provision that is exempt from taxation pursuant to section 501(a) of the federal Internal Revenue Code, 26 U.S.C. s.501(a) or any successor provision;
- (2) The nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the FCC licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and
- (3) Upon the assignment of any broadcasting licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.
- b. Any assets and liabilities, including receivables, shall automatically, without any further act or deed and by operation of law, be assigned, transferred, or conveyed to the nonprofit corporation upon the committee's approval and shall become vested in the nonprofit corporation, any of which assignments, transfers or conveyances may also be evidenced by such instruments of assignment, transfer, or conveyance as the committee may approve, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority in respect of the public broadcasting system, shall be assumed and performed by the nonprofit corporation through the execution, delivery, and performance of such instruments of assumption as the committee

shall prescribe, in each case subject to the approval by the committee.

- c. The committee shall take such other actions, and may require the nonprofit corporation to take such other actions, as the committee deems to be necessary or convenient to implement the provisions of P.L., c. (C.) (pending before the Legislature as this bill).
- d. The committee may assign, transfer, or convey to the nonprofit corporation from time to time such additional public broadcasting system assets as the committee deems appropriate to further the purposes of P.L. , c. .
- e. As an alternative to a transfer or transfers as authorized by this section, the committee is authorized to solicit, receive and approve, in the committee's discretion, one or more proposals to transfer the FCC licenses held by the authority to one or more existing nonprofit entities whose mission is public broadcasting or to other entities who are eligible to operate a public broadcasting system, on such terms and conditions as the committee shall determine to be in the public interest; provided, however, that the successor nonprofit entity or entities shall maintain a public media presence in New Jersey and be dedicated to serving the cultural, educational, and civic needs of the residents of New Jersey.
- f. The committee may solicit, receive, and approve, in the committee's discretion, one or more proposals to sell all or any part of the assets of the authority, other than the FCC licenses, to a forprofit corporation, not-for-profit corporation, or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages and other contractual penalty provisions, and such other provisions as the committee shall determine to be in the public interest; provided, however, that no such transfer shall occur unless the committee shall determine, upon review of proposals, that, at the committee's discretion, maximum value to the State and its citizens will be achieved.

7. (New section) The committee may receive, continue, or assume any records, liabilities, obligations or commitments of the authority or by written order or other appropriate method make an assignment or transfer thereof to any State department, agency, or instrumentality in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system authorized by P.L., c. (C.) (pending before the Legislature as this bill). All State departments, agencies, and instrumentalities shall take all necessary measures to effectuate any action taken by the committee pursuant to P.L., c., and shall assume and perform any liabilities, obligations, and commitments transferred or assigned to them.

8. (New section) The committee is authorized to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to P.L. , c. (C.) (pending before the Legislature as this bill), as well as to set forth the terms and conditions of such transfer or sale.

9. (New section) Upon the transfer of all of the assets held by the authority, the activities of the authority and the foundation shall cease and the authority and the foundation shall be dissolved. Following the enactment of P.L. , c. (C.) (pending before the Legislature as this bill), but prior to the transfer of all of the assets held by the authority, the authority and the foundation shall cooperate fully to ensure the implementation of P.L. , c. . The committee shall take any and all actions necessary to effectuate the termination of the foundation.

10. (New section) Notwithstanding the provisions of any other law, rule, or regulation to the contrary, contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed, or authorized to be transferred, leased subleased, licensed, or sublicensed pursuant to P.L., c. (C.) (pending before the Legislature as this bill) without the approval of the State House Committee, established pursuant to R.S.52:20-1, the State Leasing and Space Utilization Committee, established pursuant to section 4 of P.L.1992, c.130 (C.52:18A-191.4), or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, established pursuant to section 3 of P.L.1992, c.130 (C.52:18A-191.3), or of any other person or agency, provided that the contract, transfer, lease, sublease, license, or sublicense has been approved in writing by the committee.

11. (New section) Public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to P.L., c. (C.) (pending before the Legislature as this bill), may be leased, subleased, licensed, sublicensed, sold, devised, donated, or otherwise disposed of, at the committee's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system required by P.L., c.

- 42 12. Section 3 of P.L.1977, c.44 (C.34:1B-24) is amended to read 43 as follows:
- 3. a. There is hereby established in but not of the [Department of Labor and Industry] Division of Business Assistance, Marketing, and International Trade in the New Jersey Economic Development Authority a Motion Picture and Television Development Commission.

- 1 b. The commission shall consist of eight public members, no 2 more than four of whom shall be members of the same political 3 party, who shall be appointed by the Governor with the advice and consent of the Senate, and the Chairman of the New Jersey State 4 5 Council on the Arts, the Chairman of the Public Broadcasting Authority] and the Commissioner of Labor and [Industry on] 6 7 Workforce Development or their designees serving in an ex officio 8 capacity. The Governor shall appoint from the [11] ten members a 9 chairman who shall serve in [said] that office at the pleasure of the 10 Governor.
- 11 c. The public members of the commission shall be appointed 12 initially for the following terms: three members for a term of [2] two years; three members for a term of [3] three years; and two 13 14 members for a term of [4] four years. The initial members shall 15 serve from the date of the original appointment for the aforementioned specified terms and until their respective successors 16 17 shall be duly appointed and qualified. The term of each such appointed member shall be designated by the Governor at the time 18 19 of his appointment. The successors to the initially appointed 20 members shall each be appointed for a term of [4] four years, 21 except that any person appointed to fill a vacancy shall serve only 22 for the unexpired term.
 - d. The members of the commission shall serve without compensation, but the commission may reimburse its members for necessary expenses incurred in the discharge of their duties.

26 (cf: P.L.1977, c.44, s.3)

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- 13. Section 4 of P.L.1972, c.133 (C.52:14E-4) is amended to read as follows:
- 30 4. There is hereby created a Governor's Advisory Council for 31 Emergency Services, which shall consist of the Attorney General, 32 who shall be the presiding officer; the Adjutant General of Military 33 and Veterans' Affairs, the Commissioner of Community Affairs, the 34 Commissioner of Environmental Protection, the Commissioner of 35 Transportation, and the President of the Board of Public Utilities [, 36 and the Executive Director of the New Jersey Public Broadcasting 37 Authority or their designees. The members of the council shall 38 serve without pay in connection with all such duties as are 39 prescribed in [this act] P.L.1972, c.133 (C.52:14E-1 et seq.).

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40 (cf: P.L.1989, c.133, s.5) 41

- 42 14. Section 8 of P.L.1972, c.133 (C.52:14E-8) is amended to 43 read as follows:
- 44 8. The council shall be authorized to perform the following 45 functions and exercise the following powers:
 - Review, evaluate and recommend to the Legislature any necessary changes in any existing compact between this State and

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- the federal government or between this State and any other state created for the purposes set forth in this act or develop such compacts where they do not exist.
- b. Review, evaluate and periodically recommend changes in existing emergency master plans.
 - c. Encourage and coordinate comprehensive services available through private organizations and intercommunity cooperations.
- d. Authorize expenditures from the fund upon approval of the Governor to provide emergency relief deemed appropriate by the council or to reimburse municipalities or counties for damages or excessive costs sustained as a result of an emergency [or to reimburse the New Jersey Public Broadcasting Authority for the cost of its emergency broadcasts].
- e. Utilize the manpower facilities and materials of the various

 State departments for the purposes of [this act] P.L.1972, c.133

 (C.52:14E-1 et seq.).
- 17 (cf: P.L.1989, c.133, s.6)

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15. (New section) This act shall be liberally construed to effectuate its purposes. All acts and parts of acts inconsistent with any of the provisions of this act are, to the extent of such inconsistencies, superseded and shall be deemed inoperative. If any provision of this act, or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the sections that can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

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- 16. The following sections are repealed:
- 30 Section 14 of P.L.1974, c.26 (C.19:44A-39);
- 31 Sections 1 through 10 of P.L.1968, c.405 (C.48:23-1 through
- 32 C.48:23-10);
- 33 Sections 1 and 2 of P.L.1989, c.133 (C.48:23-11 and C.48:23-12);
- 34 Sections 1 through 5 of P.L.1990, c.114 (C.48:23-13 through
- 35 C.48:23-17);
- 36 Section 4 of P.L.1989, c.133 (C.52:14E-8.1);
- 37 Section 10 of P.L.1987, c.365 (C.52:27H-20.3); and
- 38 Section 3 of P.L.1989, c.133 (C.53:1-21.6).

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40 17. The committee shall expire six months after the date that the State ceases to be the operator of the public broadcasting system.

- 18. Sections 1 through 11, section 15, and section 17 of this act shall take effect immediately. Sections 12 through 14 and section 16 of this act shall take effect upon the transfer of the State's public
- 46 broadcasting system to a nonprofit corporation or other entity
- 47 eligible to operate a public broadcasting system.

1 STATEMENT

This bill establishes a "New Jersey Public Media Restructuring Committee" ("committee") empowered to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system and to take any and all actions necessary to effectuate the termination of the authority and the foundation in light of the cessation of State financial support to the New Jersey Public Broadcasting Authority ("authority") on January 1, 2011.

The committee shall consist of seven voting members as follows: 1) the State Treasurer or the State Treasurer's designee; 2) two members appointed by the President of the Senate; 3) two members appointed by the Speaker of the General Assembly; 4) one member appointed by the Minority Leader of the Senate; and 5) one member appointed by the Minority Leader of the General Assembly. No more than four legislative members appointed as members of the committee shall be of the same political party and members of the same political party shall reflect geographical diversity. committee shall organize as soon as practicable following the appointment of its members and shall hold its initial meeting no later than the 10th day after the effective date of the bill. The committee shall select two co-chairpersons from among its members and each co-chairperson shall be a member of a different political party. Any and all committee action authorized by sections 4 through 11 of the bill shall be approved only by a majority vote of the members of the committee.

Specifically, the bill abolishes the authority and the Foundation for New Jersey Public Broadcasting ("foundation") on the date the committee authorizes the transfer. Prior to this date, the bill requires the authority, upon authorization from the committee, to undertake all acts necessary to accomplish the transfer, including, but not limited to, applying or assisting in applying in the transfer of the Federal Communications Commission ("FCC") licenses held by the authority or other governmental entity for any required approval, executing any authorization or authorizations required to implement the transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer.

The bill requires the committee, in consultation with the authority, to prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale and include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities should be accomplished. The inventory shall be approved by the committee and copies of the inventory shall be delivered to

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the Governor, the Speaker of the General Assembly, and the
 President of the Senate upon its completion.

3 The bill authorizes the committee to receive and approve one or 4 more proposals to transfer, through a sale, lease or any other 5 arrangement, all or any part of the assets of the authority, or 6 delegation by contract of the responsibility for operating the public 7 broadcasting system, to a nonprofit corporation; provided, however, 8 that no such transfer or transfers shall occur unless the committee 9 shall determine, upon application by or on behalf of the nonprofit 10 corporation, that: 1) the nonprofit corporation is an educational and 11 charitable corporation validly existing and in good standing under 12 "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 13 (N.J.S.15A:1-1 et seq.) and is incorporated, organized and operated 14 in such a manner as to qualify as a nonprofit corporation described 15 in section 501(c)(3) of the federal Internal Revenue Code, 26 16 U.S.C. s.501(c)(3) (or any successor provision) that is exempt from 17 taxation pursuant to section 501(a) of the federal Internal Revenue 18 Code, 26U.S.C. s.501(a) (or any successor provision); 2) the 19 nonprofit corporation's certificate of incorporation and by-laws 20 authorize the receipt of the FCC licenses currently assigned to the 21 authority and the ownership of the assets and liabilities of the 22 authority, and provide that the purposes of the nonprofit corporation 23 include the ownership, maintenance, and operation of a public 24 broadcasting system; and 3) upon the assignment of any 25 broadcasting licenses and the transfer of assets, the nonprofit 26 corporation shall provide public broadcasting services and operate a 27 broadcasting system consistent with FCC license Any assets and liabilities, including receivables, 28 requirements. 29 shall automatically, without any further act or deed and by 30 operation of law, be assigned, transferred, or conveyed to the 31 nonprofit corporation upon the committee's approval and shall 32 become vested in the nonprofit corporation (any of which 33 assignments, transfers, or conveyances may also be evidenced by 34 such instruments of assignment, transfer, or conveyance as the 35 committee may approve), and all liabilities listed in a schedule of 36 assets and liabilities, as well as all outstanding obligations and 37 commitments lawfully undertaken or contracted for by the authority 38 in respect of the public broadcasting system, shall be assumed and 39 performed by the nonprofit corporation through the execution, 40 delivery, and performance of such instruments of assumption as the 41 committee shall prescribe, in each case subject to action by the 42 committee. 43

As an alternative to a transfer or transfers as authorized by the bill, the committee is authorized to solicit, receive and approve, in the committee's discretion, one or more proposals to transfer the FCC licenses held by the authority to one or more existing nonprofit entities whose mission is public broadcasting or to other entities who are eligible to operate a public broadcasting system, on such

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terms and conditions as the committee shall determine to be in the public interest; provided, however, that the successor nonprofit entity or entities shall a maintain public media presence in New Jersey and be dedicated to serving the cultural, educational and civic needs of the residents of New Jersey. The bill further authorizes the committee to solicit, receive, and approve, in the committee's discretion, one or more proposals to sell all or any part of the assets of the authority, other than the FCC licenses, to a for-profit corporation, not-for-profit corporation, or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages and other contractual penalty provisions, and such other provisions as the committee shall determine to be in the public interest; provided, however, that no such transfer shall occur unless the committee shall determine, upon review of proposals, that, at the committee's discretion, maximum value to the State and its citizens will be achieved.

The bill authorizes the committee to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to the bill's provisions, as well as to set forth the terms and conditions of such transfer or sale.

The bill provides that, upon the transfer of all of the assets held by the authority, the activities of the authority and the foundation shall cease and the authority and the foundation shall be dissolved. Following the enactment of the bill, but prior to the transfer of all of the assets held by the authority, the authority and the foundation shall cooperate fully to ensure the implementation of the bill's provisions. The committee shall take any and all actions necessary to effectuate the termination of the foundation.

The bill provides that contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed to be transferred, leased subleased, licensed, or sublicensed pursuant to the bill's provisions without the approval of the State House Committee, the State Leasing and Space Utilization Committee, or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, or of any other person or agency, provided that the contract, transfer, lease, sublease, license or sublicense has been approved in writing by the committee.

The bill provides that public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to the bill's provisions, may be leased, subleased, licensed, sublicensed, sold, devised, donated or otherwise disposed of, at the committee's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system as required by the bill.

The bill repeals, effective on the date of the transfer of the State's public broadcasting system to a nonprofit corporation or other entity eligible to operate a public broadcasting system, those provisions of law that establish the authority and the foundation, as well as their duties and responsibilities. The bill provides that the committee shall expire six months after the date that the State ceases to be the operator of the public broadcasting system.

Finally, the bill removes the membership of a representative of the authority from the Motion Picture and Television Development Commission and the Governor's Advisory Council for Emergency Services and removes the provision of the council's statute that reimburses the authority for the cost of the authority's emergency broadcasts.

SENATE STATE GOVERNMENT, WAGERING, TOURISM & HISTORIC PRESERVATION COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 2406

STATE OF NEW JERSEY

DATED: DECEMBER 9, 2010

The Senate State Government, Wagering, Tourism & Historic Preservation Committee reports favorably a Senate Committee Substitute for Senate Bill No. 2406.

This Senate Committee Substitute provides for the transfer of all or any part of the assets of the New Jersey Public Broadcasting Authority ("authority"), as well as the radio operating licenses, but not the television operating licenses, to a nonprofit corporation or other entity eligible to operate a public broadcasting system in light of the eventual cessation of State financial support to the authority, the operator of New Jersey Network Public Television and Radio.

The substitute bill changes the mission of the authority to comply with the minimum requirements of the FCC necessary for the authority to hold those licenses, including the minimum number of authority employees and broadcast transmission facilities. Given its changed mission, the substitute bill eliminates the terms of office of the current members of the New Jersey Public Broadcasting Commission and replaces them with a five member board of the authority. Except for the first-appointed members having staggered terms as provided in the substitute bill, the members of the authority are to be appointed for five-year terms, as follows: 1) three members appointed by the Governor, two of whom are public members; 2) one member appointed by the President of the Senate; and (3) one member appointed by the Speaker of the General Assembly.

The substitute bill requires the authority to undertake all acts necessary to accomplish the transfer, including, but not limited to, applying or assisting in applying in the possible transfer of the FCC radio operating licenses held by the authority or other governmental entity for any required approval, executing any authorization or authorizations required to implement the transfer, and seeking any other approval or approvals as may be necessary and convenient to accomplish the transfer.

The substitute bill requires the authority, to prepare a complete inventory identifying the public broadcasting system's assets and liabilities appropriate for transfer or sale and include a description and recommendations, if any, concerning the most appropriate mechanism or mechanisms through which a transfer of such assets and liabilities to a qualifying nonprofit corporation or one or more sales to another entity or entities should be accomplished.

The substitute bill authorizes the State Treasurer to receive one or more proposals and to transfer, through a sale, lease, or any other arrangement, all or any part of the assets of the authority, as well as the radio operating licenses, but not the television operating licenses held by the authority, or delegate by contract of the responsibility for operating the public broadcasting system, to a nonprofit corporation.

Upon selecting any such proposal, the State Treasurer shall negotiate a contract to transfer all or any part of the assets of the authority, including, but not limited to the radio operating licenses, but not including the television operating licenses, to the selected nonprofit corporation or other entity, or delegate by contract responsibility for conducting the operations of the public broadcasting system to the selected nonprofit corporation or other entity and submit the negotiated contract to the Legislature pursuant to the provisions of the substitute bill.

The substitute bill requires that prior to any proposed transfer, sale, or lease of any assets of the authority or any of its radio broadcasting licenses, the State Treasurer shall make the submission to the Legislature to the President of the Senate and the Speaker of the General Assembly on a day when both houses are meeting. Unless the contract as described in the submission is disapproved by adoption of a concurrent resolution to this effect by the affirmative vote of a majority of the authorized membership of both houses within the time period prescribed in the substitute bill, the contract shall be deemed approved.

Any transfer or transfers pursuant to the provisions of the substitute bill shall not occur unless the State Treasurer determines, upon application by or on behalf of the nonprofit corporation, if a nonprofit corporation is selected that: 1) the nonprofit corporation is an educational and charitable corporation validly existing and in good standing under the "New Jersey Nonprofit Corporation Act," P.L.1983, c.127 (N.J.S.15A:1-1 et seq.) and is incorporated, organized, and operated in such a manner as to qualify as a nonprofit corporation described in section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3) (or any successor provision) that is exempt from taxation pursuant to section 501(a) of the federal Internal Revenue Code, 26U.S.C. s.501(a) (or any successor provision); 2) the nonprofit corporation's certificate of incorporation and by-laws authorize the receipt of the radio operating licenses currently assigned to the authority and the ownership of the assets and liabilities of the authority, and provide that the purposes of the nonprofit corporation include the ownership, maintenance, and operation of a public broadcasting system; and 3) upon the assignment of any radio

operating licenses and the transfer of assets, the nonprofit corporation shall provide public broadcasting services and operate a public broadcasting system consistent with FCC license requirements.

Subject to the provisions of the substitute bill and any federal law to the contrary, as an alternative to a transfer or transfers, the Treasurer is authorized to solicit and receive one or more proposals to sell all or any part of the assets of the authority, including, but not limited to, the radio operating licenses, but not including the television operating licenses, to a for-profit corporation or other entity, subject to such terms, conditions, limitations, rights of reversion and first refusal, provisions for liquidated damages, and other contractual penalty provisions, and such other provisions as the Treasurer shall determine to be in the public interest, subject to the approval of the Legislature, as provided pursuant to the substitute bill.

Any assets and liabilities, including receivables, may be assigned, transferred, or conveyed to the nonprofit corporation upon the State Treasurer's approval and shall become vested in the nonprofit corporation, and all liabilities listed in a schedule of assets and liabilities, as well as all outstanding obligations and commitments lawfully undertaken or contracted for by the authority with respect to the public broadcasting system, may be assumed and performed by the nonprofit corporation through the execution, delivery, and performance of such instruments of assumption.

The substitute bill authorizes the State Treasurer to enter into any and all agreements as may be required to carry out any transfer or sale of assets pursuant to the bill's provisions, as well as to set forth the terms and conditions of such transfer or sale, provided that the Legislature approves such agreement, as provided pursuant to the substitute bill.

The substitute bill provides that contracts may be entered into and assets may be transferred, leased, subleased, licensed, or sublicensed, or authorized to be transferred, leased subleased, licensed, or sublicensed pursuant to the bill's provisions without the approval of the State House Committee, the State Leasing and Space Utilization Committee, or the Office of Leasing Operations in the General Services Administration of the Department of the Treasury, or of any other person or agency, provided that the contract, transfer, lease, sublease, license, or sublicense has been approved in writing by the State Treasurer.

The substitute bill provides that, subject to Legislative approval, public broadcasting system assets transferred, or authorized to be transferred, by contract or otherwise, pursuant to the substitute bill's provisions, may be leased, subleased, licensed, sublicensed, sold, devised, donated, or otherwise disposed of, at the State Treasurer's discretion, for a nominal or other consideration, in order to effectuate the transfer of the State's public broadcasting system to a nonprofit

corporation or other entity eligible to operate a public broadcasting system as required by the substitute bill.

The substitute bill also creates in the Department of the Treasury the "Trust Fund for the Support of Public Broadcasting," a restricted, nonlapsing, revolving fund to be managed and invested by the State Treasurer. All moneys appropriated to the fund, all interest accumulated on balances in the fund, and all cash received for the fund from any other source are dedicated solely for the support of a public broadcasting system serving New Jersey as provided for in this substitute bill. All moneys deposited in the fund are to be appropriated to the entity selected to operate a public broadcasting system pursuant to the substitute bill for that purpose and shall, within 10 days of deposit in the fund, be expended by the State Treasurer to that entity, or, if moneys are deposited prior to such entity being designated, as soon as may be practicable after approval of that entity pursuant to the provisions of the substitute bill.

Finally, the substitute bill removes the membership of a representative of the authority from the Motion Picture and Television Development Commission and the Governor's Advisory Council for Emergency Services and removes the provision of the council's statute that reimburses the authority for the cost of the authority's emergency broadcasts.

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Christie Administration Takes Action to Move Forward Transition of New Jersey Network

Friday, December 17, 2010

Tags: Bill Action

Trenton, NJ – Moving forward with the next steps in securing the future for public broadcasting in New Jersey, Governor Christie today took several actions aimed at carrying out the Administration's goal of transitioning New Jersey Network into an independent broadcast entity that will continue to serve a New Jersey-centric programming mission, without taxpayer subsidy.

These steps include: the signing of the New Jersey Public Broadcasting System Transfer Act; the direct appointment of three members to the reconstituted New Jersey Public Broadcasting Authority, as provided for in the Act; and, the temporary suspension of layoffs for NJN employees while the transition process develops.

"Today, we are taking the next steps to secure the future of New Jersey public television as an independent public media organization able to stand on its own without any continuing taxpayer subsidy," said Governor Christie. "In addition to our work already underway, these actions today pave the way for New Jersey focused programming to continue uninterrupted while New Jersey Network's transition to a free-standing institution is completed."

Governor Christie signed S-2406, the New Jersey Public Broadcasting System Transfer Act, a bill modeled on the Christie Administration's proposal submitted to the legislature in September to accomplish the conversion of New Jersey Network from a government body to an independent entity, either to a non-profit corporation or through an agreement with an existing public broadcasting entity.

The Department of Treasury will be responsible for implementing the law, aspects of which is already underway, including:

- compiling an inventory of the authority's and foundation's assets and liabilities;
- · identifying the methods or mechanisms required to transfer assets and liabilities;
- · receiving and approving proposals for the transfer of any or all of the authority's or foundation's assets; and
- · assuring that the successor to NJN can fulfill the responsibilities of a maintaining a New Jersey-focused public broadcasting operation

In addition, Governor Christie today named the following three individuals to serve on the New Jersey Public Broadcasting Authority, effective immediately:

- · Treasurer Andrew Sidamon-Eristoff
- · John Inglesino, Rockaway, New Jersey
- Anthony Della Pelle, Morristown, New Jersey

S-2406 provides for the current membership of the Authority to be sunset and reconstituted. These appointments represent the three direct appointments authorized by the Governor under the new statute. Two additional members will be appointed to provide for the remaining membership, one by the Senate President Steve Sweeney (D-Gloucester/Cumberland/Salem) and one by the Assembly Speaker Sheila Y. Oliver (D-Essex/Passaic).

Finally, Governor Christie also announced that the layoff plan for NJN employees, initiated in September in accordance with existing collective bargaining agreements, Civil Service Commission rules and regulations, and with the goals of moving NJN from a government body to an independent entity, will be temporarily suspended to provide for the continued temporary operation of NJN while the transition is completed.

Senate sponsors of the legislation are Senate President Steve Sweeney (D-Gloucester/Cumberland/Salem) and Joseph Kyrillos Jr. (R-Monmouth) and in the Assembly it was sponsored by Assemblymembers Lou Greenwald (D-Camden), Alex DeCroce (R-Morris and Passaic) and Upendra Chivukula (D-Somerset/Middlesex).

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