34:15D-21

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2012 **CHAPTER**: 7

NJSA: 34:15D-21 (Concerns basic skills training provided by the New Jersey Community College Consortium for

Workforce and Economic Development)

BILL NO: S873 (Substituted for A1180)

SPONSOR(S) Cunningham and others

DATE INTRODUCED: January 10, 2012

COMMITTEE: ASSEMBLY: Labor

SENATE: Health, Human Services and Senior Citizens

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: March 15, 2012

SENATE: February13, 2012

DATE OF APPROVAL: May 2, 2012

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced version of bill enacted)

S873

SPONSOR'S STATEMENT: (Begins on page 6 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A1180

SPONSOR'S STATEMENT: (Begins on page 6 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

	VETO MESSAGE:	No
	GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLC	OWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstateli	b.org
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LAW/KR

P.L.2012, CHAPTER 7, approved May 2, 2012 Senate, No. 873 (First Reprint)

AN ACT concerning basic skills training and amending P.L.2001, c.152.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1 Section 1 of P.L.2001, c.152 (C.34:15D-21) is amended to read as follows:
- 1. a. A restricted, nonlapsing, revolving "Supplemental Workforce Fund for Basic Skills," to be managed and invested by the State Treasurer, is hereby established in the Department of Labor and Workforce Development to provide basic skills training. All moneys appropriated to the fund, all interest accumulated on balances in the fund and all cash received for the fund from any other source shall be allocated by the Commissioner of Labor and Workforce Development as follows:
 - (1) 24% shall be deposited in an account reserved to support basic skills training delivered by the State's One Stop Career Centers to qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7);
 - (2) 28% shall be deposited in an account reserved for Workforce Investment Boards to provide grants for basic skills training for qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7) and for other individuals with learning disabilities or otherwise in need of vocational rehabilitation services;
 - (3) 25% shall be deposited in an account reserved for grants to consortia including one or more of any of the following: eligible individual employers, employer organizations, labor organizations, community-based organizations or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training;
 - (4) 13% shall be deposited in an account reserved for a grant to the New Jersey Community College Consortium for Workforce and Economic Development, a part of the New Jersey Council of County Colleges, to provide basic skills training to qualified displaced, disadvantaged or employed workers. The New Jersey Community College Consortium for Workforce and Economic

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- Development may request additional funds, beyond the amount 1 2 provided for in this paragraph, from the Commissioner of Labor and 3 Workforce Development, which funds shall be provided in connection with paragraph (3) of this subsection ¹, at the discretion 4 5 of the commissioner and without any special preference over any 6 other applicant seeking funds in connection with paragraph (3) of 7 this subsection, for the purpose of providing basic skills training to 8 qualified displaced, disadvantaged or employed workers. Any 9 request for those additional funds shall only be authorized after a 10 determination by the commissioner that the funds provided in 11 connection with this paragraph have been encumbered and that 12 there is a demand for additional funds to provide basic skills 13 training; and
 - (5) 10% shall be deposited in an account to be used, at the discretion of the commissioner, for any of the purposes indicated in this subsection a. and any administrative costs incurred by the Department of Labor and Workforce Development in connection with the fund.

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- 19 Any grant provided in connection with paragraph (3) of subsection a. of this section directly to an employer or to an 20 21 employer through a consortium shall be regarded as a customized 22 training grant and shall be administered by the Office of 23 Customized Training and the employer and consortium shall 24 comply with all requirements of section 5 of P.L.1992, c.43 25 (C.34:15D-5), except that any grants provided directly or indirectly 26 to an employer for use in connection with any program which 27 includes apprenticeship training or activities or preparation for 28 entry into apprenticeship training shall be exempt from the 29 requirement of this subsection b. to be administered by the Office of 30 Customized Training and be subject to the requirements of section 5 31 of P.L.1992, c.43 (C.34:15D-5), if it is approved by the 32 Apprenticeship Policy Committee, as defined in section 3 of P.L.1993, c.268 (C.34:15E-3), and the employer complies with the 33 34 provisions of subsection e. of section 5 of P.L.1993, c.268 35 (C.34:15E-5). Any grant provided in connection with paragraph 36 ¹[(b)] (2)¹ of subsection a. of this section directly to an individual 37 shall be regarded as an individual training grant and shall be subject 38 to the requirements of subsections a., c. and d. of section 6 of 39 P.L.1992, c.43 (C.34:15D-6).
 - Also, any funds provided in connection with paragraph (4) of subsection a. of this section shall be provided to the New Jersey Community College Consortium for Workforce and Economic Development by the Office of Customized Training, and shall comply with the following requirements:
- 45 (1) The New Jersey Community College Consortium for 46 Workforce and Economic Development shall work with all the 47 community colleges throughout the State of New Jersey to deliver

basic skills training in the most effective and efficient manner
 possible at any of their 63 campuses or at any appropriate business
 facility;

- (2) There shall be no charge to the employer sending employees to the training, but the employer shall pay employees regular wages for the hours the training takes place, except that any waiver of this requirement to pay employees regular wages, for the hours of training, authorized by the Commissioner of Labor and Workforce Development, ¹[shall] may, at the discretion of the commissioner, ¹ be offered to the New Jersey Community College Consortium for Workforce and Economic Development on the same basis as any other grant recipient;
- (3) The employers sending their employees to this training shall not be asked to provide any paperwork or complete any financial disclosure forms, including a tax clearance certificate as provided in section 1 of P.L.2007, c.101 (C.54:50-39), except that employers shall provide the employees participating in the training with the information that the employees need to comply with paragraph (4) of this subsection, and shall provide the New Jersey Community College Consortium for Workforce and Economic Development with the information the employer has regarding its participating employees that the consortium needs to produce the annual report required pursuant to paragraph (7) of this subsection;
- (4) The employees being trained shall provide the Federal Employer Identification Number (FEIN) of their employer and the employer's contact information at the beginning of the training;
- (5) The mean class size for training under this subsection shall be 10, but the New Jersey Community College Consortium for Workforce and Economic Development may aggregate employees from multiple employers in a single training to reach that mean of 10;
- (6) The training provided under this subsection shall be basic skills training, but the apportionment of classes in the different areas of basic skills as defined by subsection h. of this section may be determined by the New Jersey Community College Consortium for Workforce and Economic Development in consultation with representatives of the business community;
- (7) The New Jersey Community College Consortium for Workforce and Economic Development shall file an annual report by September 1 of each year with the New Jersey Legislature and the New Jersey Department of Labor and Workforce Development containing the total number of workers trained, the total funds expended on training, the number of workers trained in each area of basic skills training, the number of businesses with employees trained, the number of classes held in each area of basic skills training, the number of classes held at each community college, the wage ranges of the workers trained, the job titles of the workers

trained and the results of the pre-training and post-training 2 assessments. The report shall also include an analysis of the 3 strengths and weaknesses of the training program and how it can be 4 improved in the following year. The report shall supplant all 5 requirements for any other reporting that the New Jersey

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- Community College Consortium for Workforce and Economic 6 7 Development may be asked to complete with respect to the funds it
- 8 receives through paragraph (4) of subsection a. of this section; and
 - (8) The New Jersey Community College Consortium for Workforce and Economic Development shall work with the business community to promote this program to businesses across the State, including chambers of commerce, Statewide associations, such as the New Jersey Business and Industry Association, and any other appropriate business organizations.
- 15 c. Any employment and training services funded by the 16 Supplemental Workforce Fund for Basic Skills shall be provided in 17 a manner which complies with the provisions of subsections b., c., 18 f., g., h. and i. of section 4 of P.L.1992, c.43 (C.34:15D-4), to the 19 extent that those subsections pertain to remedial education. Any 20 service provider receiving moneys from the Supplemental 21 Workforce Fund for Basic Skills shall be subject to the provisions 22 of section 8 of P.L.1992, c.43 (C.34:15D-8) and section 8 of 23 P.L.1992, c.44 (C.34:15D-19).
 - d. All staff located at any One Stop Career Center supported by funds provided from the Supplemental Workforce Fund for Basic Skills shall be hired and employed by the State pursuant to Title 11A, Civil Service, of the New Jersey Statutes.
 - Beginning July 1, 2002, and for any subsequent fiscal year, if the unexpended cash balance in any of the accounts indicated in subsection a. of this section, less any amount awarded in grants but not yet disbursed from the account, is determined to exceed 20% of the amount of contributions collected for deposit in the account pursuant to this subsection during the fiscal year then ended, the excess shall be regarded as an unemployment compensation contribution and deposited into the unemployment compensation fund within seven business days of the date that the determination is made.
 - f. The Commissioner of Labor and Workforce Development shall establish standards of performance for providers of basic skills training pursuant to this act. The standards shall include, but not be limited to, standards for the curriculum or training to be furnished, qualifications for persons who will provide the training under the act, and standards for establishing what constitutes successful completion of the training program. The commissioner shall establish means of determining the ability of enrollees to gain or maintain employment following the successful completion of a training program established pursuant to this section. In the event

that the commissioner determines that a provider has not conducted its training program in accordance with the standards of performance, he may take that action necessary to correct the deficiencies of the provider, or terminate the contract with the provider of basic skills services if the provider fails to respond to remedial action.

g. The State Employment and Training Commission shall review and evaluate the operations of programs supported by the Supplemental Workforce Fund for Basic Skills established pursuant to this section, with special consideration to how those programs assist in the implementation of the goals of the Strategic Five-Year State Plan for New Jersey's Workforce Investment System, and shall consult with the Commissioner of Labor and Workforce Development regarding its findings.

h. For the purpose of this section:

"Basic skills training" means basic mathematics, reading comprehension, basic computer literacy, English proficiency and work-readiness skills and shall be regarded as a form of "remedial education" for the purposes of section 3 of P.L.1992, c.43 (C.34:15D-3);

"One Stop Career Center" means one of the centers established in local areas to coordinate a variety of State and local programs providing employment and training services, including job placement services, or any other similar State or local governmentsponsored center providing employment and training services as may be developed at any later time; and

"Qualified disadvantaged worker," "qualified displaced worker," "qualified employed worker," and "employment and training services" have the meanings given to them by section 3 of P.L.1992, c.43 (C.34:15D-3).

(cf: P.L.2009, c.199, s.3)

2. This act shall take effect immediately.

Concerns basic skills training provided by the New Jersey
Community College Consortium for Workforce and Economic
Development.

SENATE, No. 873

STATE OF NEW JERSEY

215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by: Senator SANDRA B. CUNNINGHAM District 31 (Hudson)

SYNOPSIS

Concerns basic skills training provided by the New Jersey Community College Consortium for Workforce and Economic Development.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



1 AN ACT concerning basic skills training and amending P.L.2001, c.152.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1 Section 1 of P.L.2001, c.152 (C.34:15D-21) is amended to read as follows:
- 1. a. A restricted, nonlapsing, revolving "Supplemental Workforce Fund for Basic Skills," to be managed and invested by the State Treasurer, is hereby established in the Department of Labor and Workforce Development to provide basic skills training. All moneys appropriated to the fund, all interest accumulated on balances in the fund and all cash received for the fund from any other source shall be allocated by the Commissioner of Labor and Workforce Development as follows:
 - (1) 24% shall be deposited in an account reserved to support basic skills training delivered by the State's One Stop Career Centers to qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7);
 - (2) 28% shall be deposited in an account reserved for Workforce Investment Boards to provide grants for basic skills training for qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7) and for other individuals with learning disabilities or otherwise in need of vocational rehabilitation services;
 - (3) 25% shall be deposited in an account reserved for grants to consortia including one or more of any of the following: eligible individual employers, employer organizations, labor organizations, community-based organizations or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training;
 - (4) 13% shall be deposited in an account reserved for a grant to the New Jersey Community College Consortium for Workforce and Economic Development, a part of the New Jersey Council of County Colleges, to provide basic skills training to qualified displaced, disadvantaged or employed workers. The New Jersey Community College Consortium for Workforce and Economic Development may request additional funds, beyond the amount provided for in this paragraph, from the Commissioner of Labor and Workforce Development, which funds shall be provided in

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

connection with paragraph (3) of this subsection for the purpose of providing basic skills training to qualified displaced, disadvantaged or employed workers. Any request for those additional funds shall only be authorized after a determination by the commissioner that the funds provided in connection with this paragraph have been encumbered and that there is a demand for additional funds to provide basic skills training; and

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- (5) 10% shall be deposited in an account to be used, at the discretion of the commissioner, for any of the purposes indicated in this subsection a. and any administrative costs incurred by the Department of Labor and Workforce Development in connection with the fund.
- 13 b. Any grant provided in connection with paragraph (3) of 14 subsection a. of this section directly to an employer or to an 15 employer through a consortium shall be regarded as a customized training grant and shall be administered by the Office of 16 17 Customized Training and the employer and consortium shall 18 comply with all requirements of section 5 of P.L.1992, c.43 19 (C.34:15D-5), except that any grants provided directly or indirectly 20 to an employer for use in connection with any program which 21 includes apprenticeship training or activities or preparation for 22 entry into apprenticeship training shall be exempt from the 23 requirement of this subsection b. to be administered by the Office of 24 Customized Training and be subject to the requirements of section 5 25 of P.L.1992, c.43 (C.34:15D-5), if it is approved by the Apprenticeship Policy Committee, as defined in section 3 of 26 27 P.L.1993, c.268 (C.34:15E-3), and the employer complies with the provisions of subsection e. of section 5 of P.L.1993, c.268 28 29 (C.34:15E-5). Any grant provided in connection with paragraph (b) 30 of subsection a. of this section directly to an individual shall be 31 regarded as an individual training grant and shall be subject to the 32 requirements of subsections a., c. and d. of section 6 of P.L.1992, 33 c.43 (C.34:15D-6).
 - Also, any funds provided in connection with paragraph (4) of subsection a. of this section shall be provided to the New Jersey Community College Consortium for Workforce and Economic Development by the Office of Customized Training, and shall comply with the following requirements:
 - (1) The New Jersey Community College Consortium for Workforce and Economic Development shall work with all the community colleges throughout the State of New Jersey to deliver basic skills training in the most effective and efficient manner possible at any of their 63 campuses or at any appropriate business facility;
 - (2) There shall be no charge to the employer sending employees to the training, but the employer shall pay employees regular wages for the hours the training takes place, except that any waiver of this

- requirement to pay employees regular wages, for the hours of training, authorized by the Commissioner of Labor and Workforce

 Development, shall be offered to the New Jersey Community

 College Consortium for Workforce and Economic Development on
- 5 the same basis as any other grant recipient;

- (3) The employers sending their employees to this training shall not be asked to provide any paperwork or complete any financial disclosure forms, including a tax clearance certificate as provided in section 1 of P.L.2007, c.101 (C.54:50-39), except that employers shall provide the employees participating in the training with the information that the employees need to comply with paragraph (4) of this subsection, and shall provide the New Jersey Community College Consortium for Workforce and Economic Development with the information the employer has regarding its participating employees that the consortium needs to produce the annual report required pursuant to paragraph (7) of this subsection;
 - (4) The employees being trained shall provide the Federal Employer Identification Number (FEIN) of their employer and the employer's contact information at the beginning of the training;
 - (5) The mean class size for training under this subsection shall be 10, but the New Jersey Community College Consortium for Workforce and Economic Development may aggregate employees from multiple employers in a single training to reach that mean of 10:
 - (6) The training provided under this subsection shall be basic skills training, but the apportionment of classes in the different areas of basic skills as defined by subsection h. of this section may be determined by the New Jersey Community College Consortium for Workforce and Economic Development in consultation with representatives of the business community;
- (7) The New Jersey Community College Consortium for Workforce and Economic Development shall file an annual report by September 1 of each year with the New Jersey Legislature and the New Jersey Department of Labor and Workforce Development containing the total number of workers trained, the total funds expended on training, the number of workers trained in each area of basic skills training, the number of businesses with employees trained, the number of classes held in each area of basic skills training, the number of classes held at each community college, the wage ranges of the workers trained, the job titles of the workers trained and the results of the pre-training and post-training assessments. The report shall also include an analysis of the strengths and weaknesses of the training program and how it can be improved in the following year. The report shall supplant all requirements for any other reporting that the New Jersey Community College Consortium for Workforce and Economic

Development may be asked to complete with respect to the funds it receives through paragraph (4) of subsection a. of this section; and

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- (8) The New Jersey Community College Consortium for Workforce and Economic Development shall work with the business community to promote this program to businesses across the State, including chambers of commerce, Statewide associations, such as the New Jersey Business and Industry Association, and any other appropriate business organizations.
- 9 Any employment and training services funded by the 10 Supplemental Workforce Fund for Basic Skills shall be provided in a manner which complies with the provisions of subsections b., c., 11 12 f., g., h. and i. of section 4 of P.L.1992, c.43 (C.34:15D-4), to the 13 extent that those subsections pertain to remedial education. Any 14 service provider receiving moneys from the Supplemental 15 Workforce Fund for Basic Skills shall be subject to the provisions 16 of section 8 of P.L.1992, c.43 (C.34:15D-8) and section 8 of 17 P.L.1992, c.44 (C.34:15D-19).
 - d. All staff located at any One Stop Career Center supported by funds provided from the Supplemental Workforce Fund for Basic Skills shall be hired and employed by the State pursuant to Title 11A, Civil Service, of the New Jersey Statutes.
 - e. Beginning July 1, 2002, and for any subsequent fiscal year, if the unexpended cash balance in any of the accounts indicated in subsection a. of this section, less any amount awarded in grants but not yet disbursed from the account, is determined to exceed 20% of the amount of contributions collected for deposit in the account pursuant to this subsection during the fiscal year then ended, the excess shall be regarded as an unemployment compensation contribution and deposited into the unemployment compensation fund within seven business days of the date that the determination is made.
 - The Commissioner of Labor and Workforce Development shall establish standards of performance for providers of basic skills training pursuant to this act. The standards shall include, but not be limited to, standards for the curriculum or training to be furnished, qualifications for persons who will provide the training under the act, and standards for establishing what constitutes successful completion of the training program. The commissioner shall establish means of determining the ability of enrollees to gain or maintain employment following the successful completion of a training program established pursuant to this section. In the event that the commissioner determines that a provider has not conducted its training program in accordance with the standards of performance, he may take that action necessary to correct the deficiencies of the provider, or terminate the contract with the provider of basic skills services if the provider fails to respond to remedial action.

g. The State Employment and Training Commission shall review and evaluate the operations of programs supported by the Supplemental Workforce Fund for Basic Skills established pursuant to this section, with special consideration to how those programs assist in the implementation of the goals of the Strategic Five-Year State Plan for New Jersey's Workforce Investment System, and shall consult with the Commissioner of Labor and Workforce Development regarding its findings.

h. For the purpose of this section:

"Basic skills training" means basic mathematics, reading comprehension, basic computer literacy, English proficiency and work-readiness skills and shall be regarded as a form of "remedial education" for the purposes of section 3 of P.L.1992, c.43 (C.34:15D-3);

"One Stop Career Center" means one of the centers established in local areas to coordinate a variety of State and local programs providing employment and training services, including job placement services, or any other similar State or local governmentsponsored center providing employment and training services as may be developed at any later time; and

"Qualified disadvantaged worker," "qualified displaced worker," "qualified employed worker," and "employment and training services" have the meanings given to them by section 3 of P.L.1992, c.43 (C.34:15D-3).

(cf: P.L.2009, c.199, s.3)

2. This act shall take effect immediately.

STATEMENT

This bill permits the New Jersey Community College Consortium for Workforce and Economic Development (NJCCCWED) to request additional funds from the "Supplemental Workforce Fund for Basic Skills" (SWFBS) to provide basic skills training.

Currently, 13% of all funds appropriated to SWFBS are allocated to NJCCCWED as a grant to provide basic skills training to qualified displaced, disadvantaged or employed workers.

This bill provides that, upon encumbrance of its 13% allocation, NJCCCWED may request additional funds from the 25% of SWFBS funds that are allocated for grants to consortia, including one or more of any eligible individual employers, employer organizations, labor organizations, community-based organizations, or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training.

S873 CUNNINGHAM

- Finally, the bill provides that any waiver, authorized by the
- 2 Commissioner of Labor and Workforce Development, of the
- 3 requirement that an employer pay its employees regular wages for
- 4 the hours that basic skills training takes place, shall be offered to
- 5 NJCCCWED on the same basis as any other grant recipient.

SENATE LABOR COMMITTEE

STATEMENT TO

SENATE, No. 873

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 30, 2012

The Senate Labor Committee reports favorably and with committee amendments Senate Bill No. 873.

As amended, this bill permits the New Jersey Community College Consortium for Workforce and Economic Development (CCCWED) to request additional funds from the "Supplemental Workforce Fund for Basic Skills" (SWFBS) to provide basic skills training at the discretion of the Commissioner of Labor and Workforce Development.

Currently, 13% of all funds appropriated to SWFBS are allocated to CCCWED as a grant to provide basic skills training to qualified displaced, disadvantaged or employed workers.

This bill provides that, upon encumbrance of its 13% allocation, CCCWED may request additional funds from the 25% of SWFBS funds that are allocated for grants to consortia, including one or more of any eligible individual employers, employer organizations, labor organizations, community-based organizations, or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training.

Finally, the bill provides that any waiver, authorized by the commissioner, of the requirement that an employer pay its employees regular wages for the hours that basic skills training takes place, shall be offered to CCCWED on the same basis as any other grant recipient.

The amendments adopted by the committee permit, rather than require, the commissioner to transfer, at the request of the CCCWED, additional funds from the SWFBS to the CCCWED; and permit, rather than require, the commissioner to offer CCCWED a waiver of the requirement to pay employees regular wages for hours that basic skills training takes place.

This bill was pre-filed for introduction in the 2012-2013 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 873**

STATE OF NEW JERSEY

DATED: MARCH 8, 2012

The Assembly Labor Committee reports favorably Senate Bill No. 873 (1R).

This bill permits the New Jersey Community College Consortium for Workforce and Economic Development (CCCWED) to request additional funds from the "Supplemental Workforce Fund for Basic Skills" (SWFBS) to provide basic skills training, at the discretion of the Commissioner of Labor and Workforce Development.

Currently, 13% of all funds appropriated to SWFBS are allocated to CCCWED as a grant to provide basic skills training to qualified displaced, disadvantaged or employed workers.

This bill provides that, upon encumbrance of its 13% allocation, CCCWED may request additional funds from the 25% of SWFBS funds that are allocated for grants to consortia, including one or more of any eligible individual employers, employer organizations, labor organizations, community-based organizations, or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training.

Finally, the bill provides that any waiver, authorized by the commissioner, of the requirement that an employer pay its employees regular wages for the hours that basic skills training takes place, may be offered to CCCWED, at the discretion of the commissioner, on the same basis as any other grant recipient.

ASSEMBLY, No. 1180

STATE OF NEW JERSEY

215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by:

Assemblywoman PAMELA R. LAMPITT District 6 (Burlington and Camden) Assemblyman DANIEL R. BENSON District 14 (Mercer and Middlesex) Assemblyman TROY SINGLETON District 7 (Burlington)

Co-Sponsored by: Assemblyman DeAngelo

SYNOPSIS

Concerns basic skills training provided by the New Jersey Community College Consortium for Workforce and Economic Development.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 3/9/2012)

1 AN ACT concerning basic skills training and amending P.L.2001, c.152.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1 Section 1 of P.L.2001, c.152 (C.34:15D-21) is amended to read as follows:
- 1. a. A restricted, nonlapsing, revolving "Supplemental Workforce Fund for Basic Skills," to be managed and invested by the State Treasurer, is hereby established in the Department of Labor and Workforce Development to provide basic skills training. All moneys appropriated to the fund, all interest accumulated on balances in the fund and all cash received for the fund from any other source shall be allocated by the Commissioner of Labor and Workforce Development as follows:
 - (1) 24% shall be deposited in an account reserved to support basic skills training delivered by the State's One Stop Career Centers to qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7);
 - (2) 28% shall be deposited in an account reserved for Workforce Investment Boards to provide grants for basic skills training for qualified displaced, disadvantaged and employed workers pursuant to Employability Development Plans developed pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7) and for other individuals with learning disabilities or otherwise in need of vocational rehabilitation services;
 - (3) 25% shall be deposited in an account reserved for grants to consortia including one or more of any of the following: eligible individual employers, employer organizations, labor organizations, community-based organizations or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training;
 - (4) 13% shall be deposited in an account reserved for a grant to the New Jersey Community College Consortium for Workforce and Economic Development, a part of the New Jersey Council of County Colleges, to provide basic skills training to qualified displaced, disadvantaged or employed workers. The New Jersey Community College Consortium for Workforce and Economic Development may request additional funds, beyond the amount provided for in this paragraph, from the Commissioner of Labor and Workforce Development, which funds shall be provided in connection with paragraph (3) of this subsection for the purpose of

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

providing basic skills training to qualified displaced, disadvantaged or employed workers. Any request for those additional funds shall only be authorized after a determination by the commissioner that the funds provided in connection with this paragraph have been encumbered and that there is a demand for additional funds to provide basic skills training; and

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- (5) 10% shall be deposited in an account to be used, at the discretion of the commissioner, for any of the purposes indicated in this subsection a. and any administrative costs incurred by the Department of Labor and Workforce Development in connection with the fund.
- 12 b. Any grant provided in connection with paragraph (3) of 13 subsection a. of this section directly to an employer or to an 14 employer through a consortium shall be regarded as a customized 15 training grant and shall be administered by the Office of 16 Customized Training and the employer and consortium shall 17 comply with all requirements of section 5 of P.L.1992, c.43 18 (C.34:15D-5), except that any grants provided directly or indirectly 19 to an employer for use in connection with any program which 20 includes apprenticeship training or activities or preparation for 21 entry into apprenticeship training shall be exempt from the 22 requirement of this subsection b. to be administered by the Office of 23 Customized Training and be subject to the requirements of section 5 of P.L.1992, c.43 (C.34:15D-5), if it is approved by the 24 25 Apprenticeship Policy Committee, as defined in section 3 of 26 P.L.1993, c.268 (C.34:15E-3), and the employer complies with the 27 provisions of subsection e. of section 5 of P.L.1993, c.268 28 (C.34:15E-5). Any grant provided in connection with paragraph (b) 29 of subsection a. of this section directly to an individual shall be 30 regarded as an individual training grant and shall be subject to the 31 requirements of subsections a., c. and d. of section 6 of P.L.1992, 32 c.43 (C.34:15D-6).
 - Also, any funds provided in connection with paragraph (4) of subsection a. of this section shall be provided to the New Jersey Community College Consortium for Workforce and Economic Development by the Office of Customized Training, and shall comply with the following requirements:
 - (1) The New Jersey Community College Consortium for Workforce and Economic Development shall work with all the community colleges throughout the State of New Jersey to deliver basic skills training in the most effective and efficient manner possible at any of their 63 campuses or at any appropriate business facility;
 - (2) There shall be no charge to the employer sending employees to the training, but the employer shall pay employees regular wages for the hours the training takes place, except that any waiver of this requirement to pay employees regular wages, for the hours of

training, authorized by the Commissioner of Labor and Workforce

Development, shall be offered to the New Jersey Community

College Consortium for Workforce and Economic Development on the same basis as any other grant recipient;

- (3) The employers sending their employees to this training shall not be asked to provide any paperwork or complete any financial disclosure forms, including a tax clearance certificate as provided in section 1 of P.L.2007, c.101 (C.54:50-39), except that employers shall provide the employees participating in the training with the information that the employees need to comply with paragraph (4) of this subsection, and shall provide the New Jersey Community College Consortium for Workforce and Economic Development with the information the employer has regarding its participating employees that the consortium needs to produce the annual report required pursuant to paragraph (7) of this subsection;
- (4) The employees being trained shall provide the Federal Employer Identification Number (FEIN) of their employer and the employer's contact information at the beginning of the training;
- (5) The mean class size for training under this subsection shall be 10, but the New Jersey Community College Consortium for Workforce and Economic Development may aggregate employees from multiple employers in a single training to reach that mean of 10;
- (6) The training provided under this subsection shall be basic skills training, but the apportionment of classes in the different areas of basic skills as defined by subsection h. of this section may be determined by the New Jersey Community College Consortium for Workforce and Economic Development in consultation with representatives of the business community;
- (7) The New Jersey Community College Consortium for Workforce and Economic Development shall file an annual report by September 1 of each year with the New Jersey Legislature and the New Jersey Department of Labor and Workforce Development containing the total number of workers trained, the total funds expended on training, the number of workers trained in each area of basic skills training, the number of businesses with employees trained, the number of classes held in each area of basic skills training, the number of classes held at each community college, the wage ranges of the workers trained, the job titles of the workers trained and the results of the pre-training and post-training assessments. The report shall also include an analysis of the strengths and weaknesses of the training program and how it can be improved in the following year. The report shall supplant all requirements for any other reporting that the New Jersey Community College Consortium for Workforce and Economic Development may be asked to complete with respect to the funds it receives through paragraph (4) of subsection a. of this section; and

- 1 (8) The New Jersey Community College Consortium for 2 Workforce and Economic Development shall work with the 3 business community to promote this program to businesses across 4 the State, including chambers of commerce, Statewide associations, 5 such as the New Jersey Business and Industry Association, and any 6 other appropriate business organizations.
- 7 Any employment and training services funded by the 8 Supplemental Workforce Fund for Basic Skills shall be provided in 9 a manner which complies with the provisions of subsections b., c., 10 f., g., h. and i. of section 4 of P.L.1992, c.43 (C.34:15D-4), to the extent that those subsections pertain to remedial education. Any 11 12 service provider receiving moneys from the Supplemental 13 Workforce Fund for Basic Skills shall be subject to the provisions 14 of section 8 of P.L.1992, c.43 (C.34:15D-8) and section 8 of 15 P.L.1992, c.44 (C.34:15D-19).
 - d. All staff located at any One Stop Career Center supported by funds provided from the Supplemental Workforce Fund for Basic Skills shall be hired and employed by the State pursuant to Title 11A, Civil Service, of the New Jersey Statutes.

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- e. Beginning July 1, 2002, and for any subsequent fiscal year, if the unexpended cash balance in any of the accounts indicated in subsection a. of this section, less any amount awarded in grants but not yet disbursed from the account, is determined to exceed 20% of the amount of contributions collected for deposit in the account pursuant to this subsection during the fiscal year then ended, the excess shall be regarded as an unemployment compensation contribution and deposited into the unemployment compensation fund within seven business days of the date that the determination is made.
- f. The Commissioner of Labor and Workforce Development shall establish standards of performance for providers of basic skills training pursuant to this act. The standards shall include, but not be limited to, standards for the curriculum or training to be furnished, qualifications for persons who will provide the training under the act, and standards for establishing what constitutes successful completion of the training program. The commissioner shall establish means of determining the ability of enrollees to gain or maintain employment following the successful completion of a training program established pursuant to this section. In the event that the commissioner determines that a provider has not conducted training program in accordance with the standards of performance, he may take that action necessary to correct the deficiencies of the provider, or terminate the contract with the provider of basic skills services if the provider fails to respond to remedial action.
- g. The State Employment and Training Commission shall review and evaluate the operations of programs supported by the

- Supplemental Workforce Fund for Basic Skills established pursuant to this section, with special consideration to how those programs assist in the implementation of the goals of the Strategic Five-Year State Plan for New Jersey's Workforce Investment System, and shall consult with the Commissioner of Labor and Workforce Development regarding its findings.
 - h. For the purpose of this section:

"Basic skills training" means basic mathematics, reading comprehension, basic computer literacy, English proficiency and work-readiness skills and shall be regarded as a form of "remedial education" for the purposes of section 3 of P.L.1992, c.43 (C.34:15D-3);

"One Stop Career Center" means one of the centers established in local areas to coordinate a variety of State and local programs providing employment and training services, including job placement services, or any other similar State or local governmentsponsored center providing employment and training services as may be developed at any later time; and

"Qualified disadvantaged worker," "qualified displaced worker," "qualified employed worker," and "employment and training services" have the meanings given to them by section 3 of P.L.1992, c.43 (C.34:15D-3).

(cf: P.L.2009, c.199, s.3)

2. This act shall take effect immediately.

STATEMENT

This bill permits the New Jersey Community College Consortium for Workforce and Economic Development (NJCCCWED) to request additional funds from the "Supplemental Workforce Fund for Basic Skills" (SWFBS) to provide basic skills training.

Currently, 13% of all funds appropriated to SWFBS are allocated to NJCCCWED as a grant to provide basic skills training to qualified displaced, disadvantaged or employed workers.

This bill provides that, upon encumbrance of its 13% allocation, NJCCCWED may request additional funds from the 25% of SWFBS funds that are allocated for grants to consortia, including one or more of any eligible individual employers, employer organizations, labor organizations, community-based organizations, or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training.

Finally, the bill provides that any waiver, authorized by the Commissioner of Labor and Workforce Development, of the

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- 1 requirement that an employer pay its employees regular wages for
- 2 the hours that basic skills training takes place, shall be offered to
- 3 NJCCCWED on the same basis as any other grant recipient.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1180

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 8, 2012

The Assembly Labor Committee reports favorably and with committee amendments Assembly Bill No. 1180.

This bill, as amended, permits the New Jersey Community College Consortium for Workforce and Economic Development (CCCWED) to request additional funds from the "Supplemental Workforce Fund for Basic Skills" (SWFBS) to provide basic skills training, at the discretion of the Commissioner of Labor and Workforce Development.

Currently, 13% of all funds appropriated to SWFBS are allocated to CCCWED as a grant to provide basic skills training to qualified displaced, disadvantaged or employed workers.

This bill provides that, upon encumbrance of its 13% allocation, CCCWED may request additional funds from the 25% of SWFBS funds that are allocated for grants to consortia, including one or more of any eligible individual employers, employer organizations, labor organizations, community-based organizations, or educational institutions to provide basic skills training to qualified displaced, disadvantaged or employed workers or to other individuals seeking to enter apprenticeship training.

The bill, as amended, provides that any waiver, authorized by the commissioner, of the requirement that an employer pay its employees regular wages for the hours that basic skills training takes place, may be offered to CCCWED, at the discretion of the commissioner, on the same basis as any other grant recipient.

This bill was pre-filed for introduction in the 2012-2013 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

COMMITTEE AMENDMENTS

The committee amended the bill to permit, rather than require, the commissioner to transfer, at the request of the CCCWED, additional funds from the SWBFS to the CCCWED; and permit, rather than require, the commissioner to offer CCWED a waiver of the requirement to pay employees regular wages for hours that basic skills training takes place. These amendments make this bill identical to Senate Bill No. 873 (1R).