40:66A-1 et. seq.  
LEGISLATIVE HISTORY CHECKLIST  
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LAWs OF: 2012  
CHAPTER: 31

NJSA: 40:66A-1 et.seq. (Authorizes certain incinerator authorities to perform sanitation, public works, and environmental services)

BILL NO: S872  
(Substituted for A2951)

SPONSOR(S): Cunningham and others

DATE INTRODUCED: January 10, 2012

COMMITTEE:  
ASSEMBLY: Environment and Solid Waste  
SENATE: Community and Urban Affairs

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE:  
ASSEMBLY: June 21, 2012  
SENATE: June 28, 2012

DATE OF APPROval: August 7, 2012

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

S872

SPONSOR’S STATEMENT: (Begins on page 23 of introduced bill) Yes

COMMITTEE STATEMENT:  
ASSEMBLY: Yes  
SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A2951

SPONSOR’S STATEMENT: (Begins on page 23 of introduced bill) Yes

COMMITTEE STATEMENT:  
ASSEMBLY: Yes  
SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)
VETO MESSAGE: No

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REPORTS: No

HEARINGS: No

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LAW/KR
P.L.2012, CHAPTER 31, approved August 7, 2012
Senate, No. 872 (First Reprint)

**AN ACT** expanding the permissible scope of operation of incinerator authorities and amending P.L.1948, c.348.

**BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:**

1. Section 1 of P.L.1948, c.348 (C.40:66A-1) is amended to read as follows:
   1. This act shall be known and may be cited as the "incinerator or environmental services authorities law."
      (cf: P.L.1948, c.348, s.1)

2. Section 2 of P.L.1948, c.348 (C.40:66A-2) is amended to read as follows:
   2. It is hereby declared to be in the public interest and to be the policy of the State to foster and promote by all reasonable means the health and welfare of the citizens thereof by the proper collection and disposal of garbage and other refuse matter, as well as by the performance of various other sanitation, public works and environmental services necessary to maintain a clean, healthy, and safe environment for all citizens.
      (cf: P.L.1948, c.348, s.2)

3. Section 3 of P.L.1948, c.348 (C.40:66A-3) is amended to read as follows:
   3. As used in this act, unless a different meaning clearly appears from the context:
      (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district;
      (2) "Governing body" shall mean the commission, council, board or body, by whatever name it may be known, having charge of the finances of the municipality;
      (3) "Person" shall mean any person, association, corporation, nation, State or any agency or subdivision thereof, municipality of the State or an incinerator authority;
      (4) "Incinerator authority" or "environmental services authority" shall mean a public body created pursuant to section four of this act;
      (5) Subject to the exceptions provided in the section four of this act, "district" shall mean the area within the territorial boundaries of

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
1Assembly AEN committee amendments adopted June 14, 2012.
the municipality or municipalities which created or joined in the
creation of an incinerator or environmental services authority;

(6) "Local unit" shall mean any municipality which created or
joined in the creation of an incinerator or environmental services
authority;

(7) "Garbage disposal system" shall mean the plants, structures
and other real and personal property acquired, constructed or
operated or to be acquired constructed or operated by an incinerator
or environmental services authority, including incinerators or other
plants for the treatment and disposal of garbage and refuse matter
and all other real and personal and rights therein and appurtenances
necessary or useful and convenient for the collection, treatment or
disposal in a sanitary manner of garbage and refuse matter (but not
including sewage).

(8) "Cost" shall mean, in addition to the usual connotations
thereof, the cost of acquisition or construction of all or any part of a
garbage disposal system of all or any property, rights, easements
and franchises deemed by the incinerator or environmental services
authority to be necessary or useful and convenient therefor,
including reimbursements to the incinerator or environmental
services authority or any municipality or other person of any
moneys theretofore expended for the purposes of the incinerator or
environmental services authority and including interest or discount
on bonds to finance such cost, engineering and inspection costs and
legal expenses, the cost of financial, professional and other advice,
and the cost of issuance of any such bonds;

(9) "Real property" shall mean lands both within and without
the State, and improvements thereof or thereon, or any rights or
interests therein;

(10) "Construct" and "construction" shall connote and include
acts of construction, reconstruction, replacement, extension,
improvement and betterment of a garbage disposal system;

(11) "Garbage or refuse matter" shall mean any refuse matter,
trash or garbage from residences, hotels, apartments or any other
public or private building but shall not include water-carried wastes,
industrial waste or the kinds of wastes usually collected, carried
away and disposed of by sewerage system.

(12) "Ordinance" means a written act of the governing body of a
municipality adopted and otherwise approved and published in the
manner or mode of procedure prescribed for ordinances tending to
obligate such municipality pecuniarily; [and] 

(13) "Resolution" means a written act of the governing body of a
local unit adopted and otherwise approved in the manner or mode of
procedure prescribed for resolutions tending to obligate such local
unit pecuniarily; and

(14) "Environmental services" shall mean any and all services
relative to sanitation, recycling, park and other recreation area
maintenance, demolition, repair or maintenance of unsafe, unsanitary, or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.

(cf: P.L.1948, c.348, s. 3)

4. Section 4 of P.L.1948, c.348 (C.40:66A-4) is amended to read as follows:

4. (a) The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of such municipality inserted. The governing body of any municipality in which an incinerator authority has been established pursuant to P.L.1948, c.348 (C.40:66A-1 et seq.) prior to the effective date of P.L., c. (pending before the Legislature as this bill) may, by ordinance duly adopted, create "a public body corporate and politic" and continue and reestablish the incinerator authority under the name and style of the "environmental services authority" with all or any significant part of the name of the municipality inserted. An incinerator or environmental services authority created pursuant to this section by a municipality other than a city of the first class shall consist of five members, and an incinerator or environmental services authority created pursuant to this section by a municipality which is a city of the first class shall consist of five or seven members, as determined by the governing body. Members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed. The members first appointed shall, by the resolution of appointment, be designated to serve for terms respectively expiring as follows: the terms of the first four members shall expire in turn on each of the first days of the first, second, third and fourth Februaries next ensuing after the date of their appointment, and the remaining members shall be designated to serve for terms expiring on the first day of the fifth February next ensuing after the date of their appointment. On or after the first day of January in each year after such first appointments, one person
shall be appointed or reappointed as a member of the incinerator or environmental services authority to succeed each member whose term is expiring, and shall serve for a term commencing on the first day of February in such year and expiring on the first day of February in the fifth year after such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term.

The governing body of a municipality which is a city of the first class may increase the membership of its incinerator or environmental services authority to seven members from five members. The two additional members shall be appointed to serve five-year terms, commencing on the February 1 next following their appointment and expiring on February 1 in the fifth year after their appointment.

(b) The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. The governing bodies of any two or more municipalities who have established an incinerator authority pursuant to P.L.1948, c.348 (C.40:66A-1 et seq.) prior to the effective date of P.L. , c. (pending before the Legislature as this bill) , whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic , continue and reestablish the incinerator authority under the name and style of "the environmental services authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. Said body shall consist of the members thereof, in an aggregate number determined as hereinafter in this subsection provided, who shall be appointed by resolution of the several governing bodies as hereinafter in this section provided, and it shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of the said municipalities. The number of members of the incinerator or environmental services authority to be appointed at any time for full terms of office by the governing body of any such municipality or municipalities, as the case may be, shall be as may be stated in said ordinances which shall be not less than one nor more than three. After the taking effect of the said ordinances of all such municipalities and after the filing of certified
copies thereof as in subsection (c) of this section provided, the
appropriate number of persons shall be appointed as members of the
incinerator or environmental services authority by the governing
body of each municipality. The members first appointed or to be
first appointed shall serve for terms expiring on the first day of the
fifth February next ensuing after the date of the first appointment of
any member. On or after the first day of January in the year in
which expires the terms of the said members first appointed and in
every fifth year thereafter, the appropriate number of persons shall
be appointed as members of the incinerator or environmental
services authority by the governing body of each municipality, to
serve for terms commencing on the first day of February in such
year and expiring on the first day of February in the fifth year after
such year. In the event of a vacancy in the membership of the
incinerator or environmental services authority occurring during an
unexpired term of office, a person shall be appointed as a member
of the incinerator or environmental services authority to serve for
such unexpired term by the governing body which made the original
appointment for such unexpired term.
(c) A copy of each ordinance for the creation of an incinerator
or environmental services authority adopted pursuant to this
section, duly certified by the appropriate officer of the local unit,
shall be filed in the office of the Secretary of State. Upon proof of
such filing of a certified copy of the ordinance or of certified copies
of the parallel ordinances for the creation of an incinerator or
environmental services authority as aforesaid, the incinerator or
environmental services authority therein referred to shall, in any
suit, action or proceeding involving the validity or enforcement of,
or relating to, any contract or obligation or act of the incinerator or
environmental services authority, be conclusively deemed to have
been lawfully and properly created and established and authorized
to transact business and exercise its powers under this act. A copy
of any such certified ordinance, duly certified by or on behalf of the
Secretary of State, shall be admissible in evidence in any suit,
action or proceeding.
(d) A copy of each resolution appointing any member of an
incinerator or environmental services authority adopted pursuant to
this section, duly certified by the appropriate officer of the local
unit, shall be filed in the office of the Secretary of State. A copy of
such certified resolution, duly certified by or on behalf of the
Secretary of State, shall be admissible in evidence in any suit,
action or proceeding and, except in a suit, action or proceeding
directly questioning such appointment, shall be conclusive evidence
of the due and proper appointment of the members named therein.
(e) Except as otherwise provided in subsection (a) or
subsection (b) of this section with respect to the continuation and
reestabishment of an environmental services authority, no
governing body which may create or join in the creation of any
incinerator or environmental services authority pursuant to this
section shall thereafter create or join in the creation of any other
incinerator or environmental services authority. No governing body
of any municipality within a district shall create or join in the
creation of any incinerator or environmental services authority
except upon the written consent of the incinerator or environmental
services authority and in accordance with the terms and conditions
of such consent, and in the event such consent be given and an
incinerator or environmental services authority be created pursuant
thereto, the area within the territorial boundaries of such
municipality shall not thereafter be part of the district.
(cf: P.L.1994, c.85, s.2)

5. Section 5 of P.L.1948, c.348 (C.40:66A-5) is amended to
read as follows:

5. (a) The powers of an incinerator or environmental services
authority shall be vested in the members thereof in office from time
to time. A majority of the entire authorized membership of the
incinerator or environmental services authority shall constitute a
quorum at any meeting thereof. Action may be taken and motions
and resolutions adopted by the incinerator or environmental
services authority at any meeting of the members thereof by vote of
a majority of the members present, unless in any case the by-laws of
the incinerator or environmental services authority shall require a
large number. The incinerator or environmental services authority
may delegate to one or more of its officers, agents or employees
such powers and duties as it may deem proper.

(b) Each member of an incinerator or environmental services
authority shall hold office for the term for which he was appointed
and until his successor has been appointed and has qualified.

(c) No member, officer or employee of an incinerator or
environmental services authority shall have or acquire any interest,
direct or indirect, in the garbage disposal system in any property
included or planned to be included in the garbage disposal system
or in any contract or proposed contract for materials or services to
be furnished to or used by the incinerator or environmental services
authority, but neither the holding of any officer or employment in
the government of any municipality or under any law of the State
nor the owning of any property within the State shall be deemed a
disqualification for membership in or employment by an incinerator
or environmental services authority. A member of an incinerator or
environmental services authority may be removed only by the
governing body by which he was appointed and only for
inefficiency or neglect of duty or misconduct in office and after he
shall have been given a copy of the charges against him and, not
sooner than ten days thereafter, had opportunity in person or by
counsel to be heard thereon by such governing body.

(d) An incinerator or environmental services authority may
reimburse its members for necessary expenses incurred in the
discharge of their duties. The ordinance or parallel ordinances for
the creation of an incinerator or environmental services authority
may provide that the members of the incinerator or environmental
services authority may receive compensation for their services
within an annual and other limitations to be stated in such ordinance
or parallel ordinances, and in that event, each member may receive
from the incinerator or environmental services authority such
compensation for his services as the incinerator or environmental
services authority may determine within the limitations stated in
such ordinance or parallel ordinances. No member of any
incinerator or environmental services authority shall receive any
compensation for his services except as provided in this subsection.

(e) Every incinerator or environmental services authority, upon
the first appointment of its members and thereafter on or after the
first day of February in each year, shall annually elect from among
its members a chairman and a vice-chairman who shall hold office,
until the first day of February next ensuing and until their respective
successors have been appointed and have qualified. Every
incinerator or environmental services authority may also appoint
and employ a secretary and such professional and technical advisers
and experts and such other officers, agents and employees as it may
require, and it shall determine their qualifications, duties and
compensation.

(cf: P.L.1948, c.348, s.5)

6. Section 6 of P.L.1948, c.348 (C.40:66A-6) is amended to
read as follows:

6. Every incinerator or environmental services authority is
hereby authorized and directed, subject to the limitations of this act,
to acquire, in its own name but for the local unit or units, by
purchase, gift, condemnation or otherwise, and, notwithstanding the
provisions of any charter, ordinance or resolution of any county or
municipality to the contrary, to construct, maintain, operate and use
such incinerators, treatment plants or works at such places, and such
other plants, structures, property and conveyances, as in the
judgment of the incinerator or environmental services authority will
provide an effective and satisfactory method for promoting the
purposes of the incinerator or environmental services authority.
(cf: P.L.1948, c.348, s.6)

7. Section 7 of P.L.1948, c.348 (C.40:66A-7) is amended to
read as follows:
7. Every incinerator or environmental services authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:

(1) To adopt and have a common seal and to alter the same at pleasure;

(2) To sue and to be sued;

(3) In the name of the incinerator or environmental services authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;

(4) In the name of the incinerator or environmental services authority but for the local unit or unit, to acquire, hold, use and dispose of other personal property for the purposes of the incinerator or environmental services authority;

(5) In the name of the incinerator or environmental services authority but for the local unit or units, to acquire by purchase, gift, condemnation or otherwise, real property and easements therein, necessary or useful and convenient for the purposes of the incinerator or environmental services authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the incinerator or environmental services authority;

(6) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;

(7) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purpose of the incinerator or environmental services authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;

(8) To enter on any lands or premises for the purposes of the incinerator or environmental services authority;

(9) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the garbage disposal system and any other of its properties, and to amend the same;

(10) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any persons; and

(11) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the incinerator or environmental services authority or to carry out any power
expressly given in this act subject to P.L.1971, c. 198 "Local Public
Contracts Law" (C. 40A:11-1 et seq.).
(cf: P.L.1975, c.96, s.11)

8. Section 1 of P.L.1952, c.304 (C.40:66A-7.1) is amended to
read as follows:
1. It shall be the duty of every "incinerator or environmental
services authority," created pursuant to the act to which this act is a
supplement, to cause an annual audit of the accounts of the
authority to be made and filed with the authority, and for this
purpose the authority shall employ a registered municipal
accountant of New Jersey or a certified public accountant of New
Jersey. The audit shall be completed and filed with the authority
within four months after the close of the fiscal year of the authority
and a certified duplicate copy thereof shall be filed with the
Director of the Division of Local Government Services in the
Department of [the Treasury] Community Affairs within five days
after the original report is filed with the authority.
(cf: P.L.1952, c.304, s.1)

9. Section 2 of P.L.1952, c.304 (C.40:66A-7.2) is amended to
read as follows:
2. Every such "incinerator or environmental services
authority" shall file a certified copy of every bond resolution as finally passed
with the Director of the Division of Local Government Services in
the Department of [the Treasury] Community Affairs and in
addition shall file a certified copy of all bond proceedings with the
said director.
(cf: P.L.1952, c.304, s.2)

10. Section 8 of P.L.1948, c.348 (C.40:66A-8) is amended to
read as follows:
8. (a) Every incinerator or environmental services authority is
hereby authorized to charge and collect rents, rates, fees or other
charges (in this act sometimes referred to as "service charges") for
the services and facilities of the garbage disposal system.
(b) Such rents, rates, fees and charges, being in the nature of use
or service charges, shall as nearly as the incinerator or
environmental services authority shall deem practicable and
equitable be uniform throughout the district for the same type, class
and amount of use or service of the garbage disposal system.
(c) The incinerator or environmental services authority shall
prescribe and from time to time when necessary revise the schedule
of such service charges, which in any event shall be such that the
revenues of the incinerator or environmental services authority will
at all times be adequate to pay all expenses of operation and
maintenance of the garbage disposal system, including reserves,
insurance, extensions, and replacements, and to pay punctually the
principal of and interest on any bonds and to maintain such reserves
or sinking funds therefor as may be required by the terms of any
contract of the incinerator or environmental services authority. Said
schedule shall thus be prescribed and from time to time revised by
the incinerator or environmental services authority after public
hearing thereon which shall be held by the incinerator or
environmental services authority at least 7 days after publication of
notice of the proposed adjustment of the service charges and of the
time and place of the public hearing in at least two newspapers of
general circulation in the area serviced by the authority. The
incinerator or environmental services authority shall provide
evidence at the hearing showing that the proposed adjustment of the
service charges is necessary and reasonable, and shall provide the
opportunity for cross-examination of persons offering such
evidence, and a transcript of the hearing shall be made and a copy
thereof shall be available upon request to any interested party at a
reasonable fee. The incinerator or environmental services authority
shall likewise fix and determine the time or times when and the
place or places where such service charges shall be due and payable
and may require that such service charges shall be paid in advance
for periods of not more than 1 year. A copy of such schedule of
service charges in effect shall at all times be kept on file at the
principal office of the incinerator or environmental services
authority and shall at all reasonable times be open to public
inspection.
(cf: P.L.1981, c.511, s.19)

11. Section 11 of P.L.1948, c.348 (C.40:66A-9) is
amended to read as follows:

9. Any local unit shall have power, in the discretion of its
governing body, to appropriate moneys for the purposes of the
incinerator or environmental services authority, and to loan or
donate such moneys to the incinerator or environmental services
authority in such installments and upon such terms as may be
agreed upon between such local unit and the incinerator or
environmental services authority.
(cf: P.L.1948, c.348, s.9)

12. Section 10 of P.L.1948, c.348 (C.40:66A-10) is amended to
read as follows:

10. Revenue bonds may be authorized to be issued under this act
to provide funds to pay the cost of all or any part of the [garbage
disposal] incinerator or environmental services] garbage
disposal system, or for the refunding of any bonds theretofore
issued for such purposes. The purposes for which such revenue
bonds may be issued shall include the payment to the local unit or
local units of the reasonable value of any properties or facilities
deed necessary or desirable for the purposes of the incinerator or
environmental services authority, and such incinerator or
environmental services authorities are hereby authorized to
purchase and acquire such properties or facilities from such local
unit or local units.

Such revenue bonds shall be authorized by resolution of the
incinerator or environmental services authority which may be
adopted at the same meeting at which it is introduced by a majority
of all the members thereof then in office, shall take effect
immediately and need not be published or posted. Such revenue
bonds may bear interest at such rate or rates, not exceeding 6% per
annum, may be in one or more series, may bear such date or
dates, may mature at such time or times not exceeding 30 years
from their respective dates, may be payable in such medium of
payment at such place or places, may carry such registration
privileges, may be subject to such terms of redemption with or
without premium, may be executed in such manner, may contain
such terms, covenants and conditions, and may be in such form,
either coupon or registered, as such resolution or subsequent
resolution may provide. Such revenue bonds may be sold, all at one
time or in blocks from time to time, at public or private sale, or if
refunding bonds may also be delivered in exchange for the
outstanding obligations to be refunded thereby, in such manner as
the incinerator or environmental services authority shall determine
by resolution, and at such price or prices, computed according to
standard tables of bond values, as will yield to the purchasers or the
holders of the obligations surrendered in exchange, income at a rate
not exceeding 6% per annum to the maturity dates of the several
bonds so sold or exchanged on the money paid or the principal
amount of obligations surrendered therefor to the incinerator or
environmental services authority.

(cf: P.L.1954, c.185, s.2)

13. Section 11 of P.L.1948, c.348 (C.40:66A-11) is amended to
read as follows:

11. After sale of any revenue bonds pursuant to this act, the
incinerator or environmental services authority shall have power to
authorize the execution and issuance to the purchasers, pending the
preparation of the definitive bonds, of interim certificates therefor
or of temporary bonds or other temporary instruments exchangeable
for the definitive bonds when prepared, executed and ready for
delivery. The holders of such interim certificates, temporary bonds
or other temporary instruments shall have all the rights and
remedies which they would have as holders of the definitive bonds.

(cf: P.L.1948, c.348, s.11)
14. Section 12 of P.L. 1948, c.348 (C.40:66A-12) is amended to read as follows:

12. Any incinerator or environmental services authority may cause to be published in a newspaper published in the district a notice stating the date of adoption of such bond resolution, the amount and maturities of the bonds authorized to be issued, and also stating that any action or proceeding of any kind or nature in any court questioning the validity of the creation and establishment of the incinerator or environmental services authority, or the validity or proper authorization of bonds provided for by the bond resolution, or the validity of any covenants, agreements or contracts provided for by the bond resolution shall be commenced within twenty days after the first publication of such notice. If no such action or proceeding shall be commenced or instituted within twenty days after the first publication of such notice, then all residents and taxpayers and owners of property in the district and users of the garbage disposal system and all other persons whatsoever shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity of the creation and establishment of the incinerator or environmental services authority, the validity or proper authorization of such bonds, or the validity of any such covenants, agreements or contracts, and said bonds, covenants, agreements and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms and tenor. (cf: P.L.1948, c.348, s.12)

15. Section 14 of P.L.1948, c.348 (C.40:66A-14) is amended to read as follows:

14. Any bond resolution of an incinerator or environmental services authority providing for or authorizing the issuance of any bonds may contain provisions, and such incinerator or environmental services authority, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in the bond resolution to covenant and agree with the several holders of such bonds, as to:

1. The custody, security, use, expenditure or application of the proceeds of the bonds;

2. The construction and completion, or replacement, of all or any part of the garbage disposal system;

3. The use, regulation, operation, maintenance, insurance or disposition of all or any part of the garbage disposal system, or restrictions on the exercise of the powers of the incinerator or environmental services authority to dispose, or to limit or regulate the use, of all or any part of the garbage disposal system;
(4) Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds as obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations.

(5) The use and disposition of any moneys of the incinerator or environmental services authority, including revenues (in this act sometimes called "system revenues") derived or to be derived from the operation of all or any part of the garbage disposal system, including any parts theretofore constructed or acquired;

(6) Pledging, setting aside, depositing or trusteeing all or any part of the system revenues or other moneys of the incinerator or environmental services authority to secure the payment of the principal of or interest on the bonds or any other obligations, or the payment of expenses of operation or maintenance of the garbage disposal system, and the powers and duties of any trustee with regard thereto;

(7) The setting aside out of the system revenues or other moneys of the incinerator or environmental services authority of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;

(8) Determination or definition of the system revenues or of the expenses of operation and maintenance of the garbage disposal system;

(9) The rents, rates, fees, or other charges for the use of the services and facilities of the garbage disposal system, including any parts thereof theretofore constructed or acquired and any parts, extension, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of system revenues to be produced thereby, and the disposition and application of the amounts charged or collected;

(10) The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of the garbage disposal system or any obligations having or which may have a lien on any part of the system revenue;

(11) Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the incinerator or environmental services authority;

(12) Limitations on the powers of the incinerator or environmental services authority to construct, acquire or operate, or permit the construction, acquisition, or operation of, any plants, structures, facilities or properties which may compete or tend to compete with the garbage disposal system;

(13) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the incinerator or environmental services authority may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders
of bonds pursuant to section seventeen of this act, and limiting or
abrogating the right of such holders to appoint a trustee pursuant to
section fifteen of this act or limiting the rights, duties and powers of
such trustee;

(14) Payment of costs or expenses incident to the enforcement
of the bonds or of the provision of the bond resolution or of any
covenant or contract with the holders of bonds;

(15) The procedure, if any, by which the terms of any covenant
or contract with, or duty to, the holders of bonds may be amended
or abrogated, the amount of bonds the holders of which must
consent thereto, and the manner in which such consent may be
given or evidenced; or

(16) Any other matter or course of conduct which by recital in
the bond resolution, is declared to further secure the payment of the
principal or interest on the bonds.

All such provisions of the bond resolution and all such covenants
and agreements shall constitute valid and legally binding contracts
between the incinerator or environmental services authority and the
several holders of the bonds, regardless of the time of issuance of
such bonds, and shall be enforceable by any such holder or holders
by appropriate action or proceeding in any court of competent
jurisdiction.

(cf: P.L.1953, c.37, s.232)

16. Section 15 of P.L.1948, c.348 (C.40:66A-15) is amended to
read as follows:

15. In the event that there shall be a default in the payment of
principal or interest on any bonds after the same shall become
due, whether at maturity or upon call for redemption, and such
default shall continue for a period of thirty days, or in the event that
the incinerator or environmental services authority shall fail or
refuse to comply with the provisions of this act or shall fail or
refuse to carry out and perform the terms of any contract with the
holders of any of such bonds, and such failure or refusal shall
continue for a period of thirty days after written notice to the
incinerator or environmental services authority of its existence
and nature, the holders of twenty-five per centum (25%) in
aggregate principal amount of the bonds of such series then
outstanding, by instruments or instrument filed in the office of the
Secretary of State and proved and acknowledged in the same
manner as a deed to be recorded, may appoint a trustee to represent
the holders of the bonds of such series for the purposes in this
section, and to have the powers provided in this section.

(a) Such trustee may and upon written request of the holders of
twenty-five per centum (25%) in aggregate principal amount of the
bonds of such series then outstanding shall, in his or its own name:
(1) By an action or proceeding in a court of competent jurisdiction, enforce all rights of the holders of such bonds, including the right to require the incinerator or environmental services authority to charge and collect service charges adequate to carry out any contract as to, or pledge of, system revenues, and to require the incinerator or environmental services authority to carry out and perform the terms of any contract with the holders of such bonds or its duties under this act;

(2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;

(3) By an action require the incinerator or environmental services authority to account as if it were the trustee of an express trust for the holders of such bonds;

(4) By an action enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or

(5) Declare all such bonds due and payable, whether or not in advance of maturity, upon thirty days' prior notice in writing to the incinerator or environmental services authority and, if all defaults shall be made good, then with the consent of the holders of twenty-five per centum (25%) of the principal amount of such bonds then outstanding, annul such declaration and its consequences.

(b) Such trustee shall, in addition to the foregoing, have and possess all of the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.

(c) In any action or proceeding by such trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, may be allowed by the court as taxable costs and disbursements or otherwise, when so allowed, shall be a first charge upon any service charges and system revenues of the incinerator or environmental services authority pledged for the payment or security of bonds of such series.

(d) Such trustee, upon such default referred to in this section, whether or not all of the bonds of such series shall have been declared due and payable, shall be entitled as of right to the appointment of a receiver of the garbage disposal system, and such receiver may enter upon and take possession of all moneys and other property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruction of the garbage disposal system and proceed with such acquisition, construction, operation, maintenance or reconstruction which the incinerator or environmental services authority is under any obligation to do, and operate, maintain and reconstruct the garbage disposal system and fix, charge, collect, enforce and receive the service charges and all system revenues thereafter arising subject to
any pledge thereof or contract with the holders of such bonds
relating thereto and perform the public duties and carry out the
contracts and obligations of the incinerator or environmental
services authority in the same manner as incinerator or
environmental services authority itself might do and under the
direction of the court.
(c.f: P.L.1953, c.37, s.233)

17. Section 16 of P.L.1948, c.348 (C.40:66A-16) is amended to
read as follows:
16. Neither the members of the incinerator or environmental
services authority nor any person executing bonds issued pursuant
to this act shall be liable personally on the bonds by reason of the
issuance pursuant to this act shall not be in any way a debt or
liability of the State, and bonds or other obligations issued by an
incinerator or environmental services authority pursuant to this act
shall not be in any way a debt or liability of the State or of any local
unit or municipality.
(c.f: P.L.1948, c.348, s.16)

18. Section 17 of P.L.1948, c.348 (C.40:66A-17) is amended to
read as follows:
17. Every incinerator or environmental services authority is
hereby empowered, in its own name but for the local unit or units,
to acquire by purchase, gift, grant or devise and to take for public
use real property, within or without the district, which may be
deemed by the incinerator or environmental services authority
necessary for its purposes. Such incinerator or environmental
services authority is hereby empowered to acquire and take such
real property by condemnation, in the manner provided by chapter
one of Title 20, Eminent Domain, of the Revised Statutes (R.S.,
section 20:1-1 et seq.) and, to that end, may invoke and exercise in
the manner or mode of procedure prescribed in said chapter, either
in its own name or in the name of any local unit or units, all of the
powers of such local unit or units to acquire or take property for
public use.
(c.f: P.L.1948, c.348, s.17)

19. Section 18 of P.L.1948, c.348 (C.40:66A-18) is amended to
read as follows:
18. (a) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property shall not be paid as and when due, interest shall accrue and
be due to the incinerator or environmental services authority on the
unpaid balance at the rate of one per centum (1%) per month until
such service charge, and the interest thereon, shall be fully paid to
the incinerator or environmental services authority.
(b) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property owned by any person, firm, corporation or association shall not be paid as and when due, the unpaid balance thereof and all interest accruing thereon shall be a lien on such parcel. Such lien shall be superior and paramount to the interest in such parcel of any owner, lessee, tenant, mortgagee or other person except the lien of State, county and municipal taxes and shall be on a parity with and deemed equal to the lien on such parcel of State, county and municipal taxes.

(c) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property shall not be paid as and when due, the incinerator or environmental services authority may, in its discretion, discontinue the furnishing of any of the services and facilities of said garbage disposal system until such service charge and any subsequent service charge with regard to such parcel and all interest accrued thereon shall be fully paid to the incinerator or environmental services authority.

(d) The collector or other officer of every municipality charged by law with the duty of enforcing municipal liens on real property shall enforce, with and as any other municipal lien on real property in such municipality, all service charges and the lien thereof and shall pay over to the incinerator or environmental services authority the sums or a pro rata share of the sums realized upon such enforcement or upon liquidation of any property acquired by the municipality by virtue of such enforcement.

(e) In the event that any service charge of an incinerator or environmental services authority shall not be paid as and when due, the unpaid balance thereof and all interest accrued thereon, together with attorneys' fees and costs, may be recovered by the incinerator or environmental services authority in a civil action, and any lien on real property for such service charge and interest accrued thereon may be foreclosed or otherwise enforced by the incinerator or environmental services authority by action or suit in equity as for the foreclosure of a mortgage on such real property.

(f) All rights and remedies granted by this act for the collection and enforcement of service charges shall be cumulative and concurrent.

(cf: P.L.1948, c.348, s.18)

20. Section 19 of P.L.1948, c.348 (C.40:66A-19) is amended to read as follows:

19. Any county, by resolution of its board of chosen freeholders, or any municipality, by ordinance of its governing body, or any other person is hereby empowered, without any referendum and without the consent of any board, officer or other agency of the
State, to sell, lease, lend, grant or convey to any incinerator or 
environmental services authority, or to permit any incinerator or 
environmental services authority [in] to use, maintain or operate as 
part of the garbage disposal system, any real or personal property 
owned by it, which may be necessary or useful and convenient for 
the purposes of the incinerator or environmental services 
authority and which may be accepted by the incinerator or environmental 
services authority. Any such sale, lease, loan, grant, conveyance or 
permit may be made with or without consideration and for a 
specified or an unlimited period of time and under any agreement 
and in any terms and conditions which may be approved by such 
county, municipality or other person and which may be agreed to by 
the incinerator or environmental services authority in conformity 
with its contracts with the holders of bonds, the incinerator or 
environmental services authority may enter into and perform any 
and all agreements for the assumption of principal or interest or 
both of indebtedness of such county, municipality or other person or 
of any mortgage or lien existing with respect to such property or for 
the operation and maintenance of such property as part of the 
garbage disposal system.

(cf: P.L.1948, c.348, s.19)

21. Section 20 of P.L.1948, c.348 (C.40:66A-20) is amended to 
read as follows:

20. Any incinerator or environmental services authority and any 
municipality within the district by ordinance of its governing body 
may enter into a contract or contracts providing for or relating to 
the collection, treatment and disposal of garbage and refuse 
originating in the district or in such municipality by means of the 
garbage disposal system, and the cost and expense of such 
collection, treatment and disposal. Such contract or contracts may 
provide for the payment to the incinerator or environmental services 
authority by such municipality annually or otherwise of such sum or 
sums of money, computed at fixed amounts or by a formula based 
on any factors or other matters described in subsection (b) of 
section 8 of this act or in any other manner, as said contract or 
contracts may provide, and the sum or sums so payable may include 
provision for all or any part or a share of the amounts necessary (1) 
to pay or provide for the expenses of operation and maintenance of 
the garbage disposal system, including without limitation insurance, 
extensions, betterments and replacements and the principal of and 
interest on any bonds, and (2) to provide for any deficits resulting 
from failure to receive sums payable to the incinerator or 
environmental services authority by such municipality, any other 
municipality, or any person, or from any other cause, and (3) to 
maintain such reserves or sinking funds for any of the foregoing as 
may be required by the terms of any contract of the incinerator or
environmental services authority or as may be deemed necessary or desirable by the incinerator or environmental services authority. Any such contract may provide that the sum or sums so payable to the incinerator or environmental services authority shall be in lieu of all or any part of the service charges which would otherwise be charged and collected by the incinerator or environmental services authority with regard to persons or real property within such municipality. Such contract or contracts may also contain provisions as to the financing and payment of expenses to be incurred by the incinerator or environmental services authority and determined by it to be necessary for its purposes prior to the placing in operation of the garbage disposal system and may provide for the payment by such municipality to the incinerator or environmental services authority for application to such expenses or indebtedness therefor such sum or sums of money, not in the aggregate exceeding an amount stated or otherwise limited in said contract or contracts plus interest thereon, as said contract or contracts may provide and as the governing body of said municipality shall, by virtue of its authorization of and entry into said contract or contracts, determine to be necessary for the purposes of the incinerator or environmental services authority. Any such contract may be made with or without consideration and for a specified or an unlimited time and on any terms and conditions which may be approved by such municipality and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of any bonds, and shall be valid whether or not an appropriation with respect thereto is made by such municipality prior to authorization or execution thereof. Subject to any such contracts with the holders of bonds, such municipality is hereby authorized and directed to do and perform any and all acts or things necessary, convenient or desirable to carry out and perform every such contract and to provide for the payment or discharge of any obligation thereunder in the same manner as other obligations of such municipality and, in accordance with any such contract, to waive, modify, suspend or reduce the service charges which would otherwise be charged and collected by the incinerator or environmental services authority with regard to persons or real property within such municipality. Nothing in this section, however, shall prevent the incinerator or environmental services authority from collecting additional fees and charges from the owners or occupants of all parcels of real estate served by it within such municipality if for any reason such additional fees or charges shall be necessary in order for the incinerator or environmental services authority to pay all operating expenses, debt service and other payments required pursuant to contracts with bondholders; and notwithstanding such contracts with such municipalities, the incinerator or environmental services authority shall at all times
have power and be obligated to collect sufficient additional fees and 
charges whenever necessary to pay all operating costs, debt service 
and all other payments required by contracts with bondholders. 
(cf: P.L.1954, c.185, s.1)

22. Section 21 of P.L.1948, c.348 (C.40:66A-21) is amended to 
read as follows:

21. Each county, municipality and other public body shall 
promptly pay to any incinerator or environmental services 
authority all service charges which the incinerator or environmental services 
authority may charge to it, as owner or occupant of any real 
property and shall provide for the payment thereof in the same 
manner as other obligations of such county, municipality or public 
body. 
(cf: P.L.1948, c.348, s.21)

23. Section 22 of P.L.1948, c.348 (C.40:66A-22) is amended to 
read as follows:

22. Neither the incinerator or environmental services 
authority nor any local unit shall have power to mortgage, pledge, encumber 
or otherwise dispose of any part of the garbage disposal system, 
extcept that the incinerator or environmental services 
authority may dispose of such part or parts thereof as may be no longer necessary 
for the purposes of the incinerator or environmental services 
authority. The provisions of this section shall be deemed to 
constitute a part of the contract with the holder of any bonds. All 
property of an incinerator or environmental services 
authority shall be exempt from levy and sale by virtue of an execution and no 
execution or other judicial process shall issue against the same nor 
shall any judgment against an incinerator or environmental services 
authority be a charge or lien upon its property; provided, that 
nothing herein contained shall apply to or limit the rights of the 
holder of any bonds to pursue any remedy for the enforcement of 
any pledge or lien given by an incinerator or environmental services 
authority on its system revenues. 
(cf: P.L.1948, c.348, s.22)

24. Section 24 of P.L.1948, c.348 (C.40:66A-24) is amended to 
read as follows:

24. Every garbage disposal system and all other property of an 
incinerator or environmental services 
authority are hereby declared 
to be public property of a political subdivision of the State and 
dedicated to an essential public and governmental function and 
purpose and shall be exempt from all taxes and special assessments 
of the State or any subdivision thereof. All bonds issued pursuant 
to this act are hereby declared to be issued by a political subdivision 
of this State and for an essential public and governmental purpose
and to be a public instrumentality, and such bonds, and the interest thereon and the income therefrom, and all service charges, funds, revenues and other moneys pledged or available to pay or secure the payment of such bonds, or interest thereon, shall at all times be exempt from taxation except for transfer, inheritance and estate taxes.

(cf: P.L.1948, c.348, s.24)

25. Section 25 of P.L.1948, c.348 (C.40:66A-25) is amended to read as follows:

25. The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to this act that the State will not authorize or permit the construction or maintenance of any incinerator or garbage disposal system which will be competitive with the garbage disposal system of the incinerator or environmental services authority, and will not limit or alter the rights hereby vested in the incinerator or environmental services authority to acquire, construct, maintain, reconstruct and operate its garbage disposal system, and to fix, establish, charge and collect its service charges and to fulfill the terms of any agreement made with the holders of such bonds or other obligations, and will not in any way impair the rights or remedies of such holders, and will not modify in any way the exemptions from taxation provided for in this act, until such bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such holders, are fully met and discharged.

(cf: P.L.1948, c.348, s.25)

26. Section 26 of P.L.1948, c.348 (C.40:66A-26) is amended to read as follows:

26. All banks, bankers, trust companies, savings banks, investment companies and other persons carrying on a banking business are hereby authorized to give to any incinerator or environmental services authority a good and sufficient undertaking with such sureties as shall be approved by the incinerator or environmental services authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the incinerator or environmental services authority or its authorized agent all such funds as may be deposited with it by the incinerator or environmental services authority and agreed interest thereon, at such times or upon such demands as may be agreed upon with the authority or, in lieu of such sureties, deposit with the incinerator or environmental services authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the incinerator or environmental services authority may
approve; provided, such securities shall consist of obligations in which public officers and bodies of the State and its municipal subdivisions, savings institutions, including savings and loan associations, insurance companies and associations, executors, administrators, guardians, trustees and other fiduciaries in the State may properly and legally invest the funds within their control, in such principal amount, market value or other description as may be approved by the incinerator or environmental services authority. The deposits of the incinerator or environmental services authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the incinerator or environmental services authority and such bank or banking institution.

(cf: P.L.1948, c.348, s.26)

27. Section 27 of P.L.1948, c.348 (C.40:66A-27) is amended to read as follows:

27. After the creation of an incinerator or environmental services authority as provided herein, no municipality within the district shall have power to engage in, grant any license or permit for, or enter into any contract for, the collection, treatment and disposal of garbage and refuse; and no such municipality, or any person, firm, corporation or association shall engage in any activities within such municipality which would be competitive with the purposes of the incinerator or environmental services authority as provided in this act.

It is hereby determined and declared that it is necessary for the health and welfare of the inhabitants of every district within which an incinerator or environmental services authority is created that the facilities and services of such incinerator or environmental services authority shall be used by the owners or occupants of all lands, buildings and premises within such district, and the incinerator or environmental services authority may by resolution require the owners or occupants of all lands, buildings and premises therein to use the services and facilities of the incinerator or environmental services authority under such rules and regulations as the incinerator or environmental services authority shall fix and establish.

The provisions of this section shall not be construed, however, to affect or impair any contracts entered into prior to the creation of an incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.27)

28. This act shall take effect immediately.
Authorizes certain incinerator authorities to perform sanitation, public works, and environmental services.
SENATE, No. 872

STATE OF NEW JERSEY

215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by:
Senator SANDRA B. CUNNINGHAM
District 31 (Hudson)

SYNOPSIS

Authorizes incinerator authorities to perform sanitation, public works, and environmental services.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel
AN ACT expanding the permissible scope of operation of incinerator authorities and amending P.L.1948, c.348.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 1 of P.L.1948, c.348 (C.40:66A-1) is amended to read as follows:
   1. This act shall be known and may be cited as the "incinerator or environmental services authorities law."
   (cf: P.L.1948, c.348, s.1)

2. Section 2 of P.L.1948, c.348 (C.40:66A-2) is amended to read as follows:
   2. It is hereby declared to be in the public interest and to be the policy of the State to foster and promote by all reasonable means the health and welfare of the citizens thereof by the proper collection and disposal of garbage and other refuse matter, as well as by the performance of various other sanitation, public works and environmental services necessary to maintain a clean, healthy, and safe environment for all citizens.
   (cf: P.L.1948, c.348, s.2)

3. Section 3 of P.L.1948, c.348 (C.40:66A-3) is amended to read as follows:
   3. As used in this act, unless a different meaning clearly appears from the context:
      (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district;
      (2) "Governing body" shall mean the commission, council, board or body, by whatever name it may be known, having charge of the finances of the municipality;
      (3) "Person" shall mean any person, association, corporation, nation, State or any agency or subdivision thereof, municipality of the State or an incinerator authority;
      (4) "Incinerator authority" or "environmental services authority" shall mean a public body created pursuant to section four of this act;
      (5) Subject to the exceptions provided in the section four of this act, "district" shall mean the area within the territorial boundaries of the municipality or municipalities which created or joined in the creation of an incinerator or environmental services authority;
      (6) "Local unit" shall mean any municipality which created or joined in the creation of an incinerator or environmental services authority;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
(7) "Garbage disposal system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired constructed or operated by an incinerator or environmental services authority, including incinerators or other plants for the treatment and disposal of garbage and refuse matter and all other real and personal and rights therein and appurtenances necessary or useful and convenient for the collection, treatment or disposal in a sanitary manner of garbage and refuse matter (but not including sewage).

(8) "Cost" shall mean, in addition to the usual connotations thereof, the cost of acquisition or construction of all or any part of a garbage disposal system of all or any property, rights, easements and franchises deemed by the incinerator or environmental services authority to be necessary or useful and convenient therefor, including reimbursements to the incinerator or environmental services authority or any municipality or other person of any moneys theretofore expended for the purposes of the incinerator or environmental services authority and including interest or discount on bonds to finance such cost, engineering and inspection costs and legal expenses, the cost of financial, professional and other advice, and the cost of issuance of any such bonds;

(9) "Real property" shall mean lands both within and without the State, and improvements thereof or thereon, or any rights or interests therein;

(10) "Construct" and "construction" shall connote and include acts of construction, reconstruction, replacement, extension, improvement and betterment of a garbage disposal system;

(11) "Garbage or refuse matter" shall mean any refuse matter, trash or garbage from residences, hotels, apartments or any other public or private building but shall not include water-carried wastes, industrial waste or the kinds of wastes usually collected, carried away and disposed of by sewerage system.

(12) "Ordinance" means a written act of the governing body of a municipality adopted and otherwise approved and published in the manner or mode of procedure prescribed for ordinances tending to obligate such municipality pecuniarily; and

(13) "Resolution" means a written act of the governing body of a local unit adopted and otherwise approved in the manner or mode of procedure prescribed for resolutions tending to obligate such local unit pecuniarily; and

(14) "Environmental services" shall mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary, or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or
appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.

(c.f: P.L.1948, c.348, s. 3)

4. Section 4 of P.L.1948, c.348 (C.40:66A-4) is amended to read as follows:

4. (a) The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of such municipality inserted. The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of the "environmental services authority" with all or any significant part of the name of the municipality inserted. An incinerator or environmental services authority created pursuant to this section by a municipality other than a city of the first class shall consist of five members, and an incinerator or environmental services authority created pursuant to this section by a municipality which is a city of the first class shall consist of five or seven members, as determined by the governing body. Members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed. The members first appointed shall, by the resolution of appointment, be designated to serve for terms respectively expiring as follows: the terms of the first four members shall expire in turn on each of the first days of the first, second, third and fourth Feburaries next ensuing after the date of their appointment, and the remaining members shall be designated to serve for terms expiring on the first day of the fifth February next ensuing after the date of their appointment. On or after the first day of January in each year after such first appointments, one person shall be appointed or reappointed as a member of the incinerator or environmental services authority to succeed each member whose term is expiring, and shall serve for a term commencing on the first day of February in such year and expiring on the first day of February in the fifth year after such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term.
The governing body of a municipality which is a city of the first class may increase the membership of its incinerator or environmental services authority to seven members from five members. The two additional members shall be appointed to serve five-year terms, commencing on the February 1 next following their appointment and expiring on February 1 in the fifth year after their appointment.

(b) The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the environmental services authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. Said body shall consist of the members thereof, in an aggregate number determined as hereinafter in this subsection provided, who shall be appointed by resolution of the several governing bodies as hereinafter in this section provided, and it shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of the said municipalities. The number of members of the incinerator or environmental services authority to be appointed at any time for full terms of office by the governing body of any such municipality or municipalities, as the case may be, shall be as may be stated in said ordinances which shall be not less than one nor more than three. After the taking effect of the said ordinances of all such municipalities and after the filing of certified copies thereof as in subsection (c) of this section provided, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality. The members first appointed or to be first appointed shall serve for terms expiring on the first day of the fifth February next ensuing after the date of the first appointment of any member. On or after the first day of January in the year in which expires the terms of the said members first appointed and in every fifth year thereafter, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality, to serve for terms commencing on the first day of February in such year and expiring on the first day of February in the fifth year after
such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term by the governing body which made the original appointment for such unexpired term.

(c) A copy of each ordinance for the creation of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. Upon proof of such filing of a certified copy of the ordinance or of certified copies of the parallel ordinances for the creation of an incinerator or environmental services authority as aforesaid, the incinerator or environmental services authority therein referred to shall, in any suit, action or proceeding involving the validity or enforcement of, or relating to, any contract or obligation or act of the incinerator or environmental services authority, be conclusively deemed to have been lawfully and properly created and established and authorized to transact business and exercise its powers under this act. A copy of any such certified ordinance, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding.

(d) A copy of each resolution appointing any member of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. A copy of such certified resolution, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding and, except in a suit, action or proceeding directly questioning such appointment, shall be conclusive evidence of the due and proper appointment of the members named therein.

(e) No governing body which may create or join in the creation of any incinerator or environmental services authority pursuant to this section shall thereafter create or join in the creation of any other incinerator or environmental services authority. No governing of any municipality within a district shall create or join in the creation of any incinerator or environmental services authority except upon the written consent of the incinerator or environmental services authority and in accordance with the terms and conditions of such consent, and in the event such consent be given and an incinerator or environmental services authority be created pursuant thereto, the area within the territorial boundaries of such municipality shall not thereafter be part of the district.

(cf: P.L.1948, c.348, s.4)

5. Section 5 of P.L.1948, c.348 (C.40:66A-5) is amended to read as follows:
5. (a) The powers of an incinerator or environmental services authority shall be vested in the members thereof in office from time to time. A majority of the entire authorized membership of the incinerator or environmental services authority shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the incinerator or environmental services authority at any meeting of the members thereof by vote of a majority of the members present, unless in any case the by-laws of the incinerator or environmental services authority shall require a large number. The incinerator or environmental services authority may delegate to one or more of its officers, agents or employees such powers and duties as it may deem proper.

(b) Each member of an incinerator or environmental services authority shall hold office for the term for which he was appointed and until his successor has been appointed and has qualified.

(c) No member, officer or employee of an incinerator or environmental services authority shall have or acquire any interest, direct or indirect, in the garbage disposal system in any property included or planned to be included in the garbage disposal system or in any contract or proposed contract for materials or services to be furnished to or used by the incinerator or environmental services authority, but neither the holding of any officer or employment in the government of any municipality or under any law of the State nor the owning of any property within the State shall be deemed a disqualification for membership in or employment by an incinerator or environmental services authority. A member of an incinerator or environmental services authority may be removed only by the governing body by which he was appointed and only for inefficiency or neglect of duty or misconduct in office and after he shall have been given a copy of the charges against him and, not sooner than ten days thereafter, had opportunity in person or by counsel to be heard thereon by such governing body.

(d) An incinerator or environmental services authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or parallel ordinances for the creation of an incinerator or environmental services authority may provide that the members of the incinerator or environmental services authority may receive compensation for their services within an annual and other limitations to be stated in such ordinance or parallel ordinances, and in that event, each member may receive from the incinerator or environmental services authority such compensation for his services as the incinerator or environmental services authority may determine within the limitations stated in such ordinance or parallel ordinances. No member of any incinerator or environmental services authority shall receive any compensation for his services except as provided in this subsection.
Every incinerator or environmental services authority, upon the first appointment of its members and thereafter on or after the first day of February in each year, shall annually elect from among its members a chairman and a vice-chairman who shall hold office, until the first day of February next ensuing and until their respective successors have been appointed and have qualified. Every incinerator or environmental services authority may also appoint and employ a secretary and such professional and technical advisers and experts and such other officers, agents and employees as it may require, and it shall determine their qualifications, duties and compensation.

(cf: P.L.1948, c.348, s.5)

6. Section 6 of P.L.1948, c.348 (C.40:66A-6) is amended to read as follows:

6. Every incinerator or environmental services authority is hereby authorized and directed, subject to the limitations of this act, to acquire, in its own name but for the local unit or units, by purchase, gift, condemnation or otherwise, and, notwithstanding the provisions of any charter, ordinance or resolution of any county or municipality to the contrary, to construct, maintain, operate and use such incinerators, treatment plants or works at such places, and such other plants, structures, property and conveyances, as in the judgment of the incinerator or environmental services authority will provide an effective and satisfactory method for promoting the purposes of the incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.6)

7. Section 7 of P.L.1948, c.348 (C.40:66A-7) is amended to read as follows:

7. Every incinerator or environmental services authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:

(1) To adopt and have a common seal and to alter the same at pleasure;

(2) To sue and to be sued;

(3) In the name of the incinerator or environmental services authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;

(4) In the name of the incinerator or environmental services authority but for the local unit or unit, to acquire, hold, use and dispose of other personal property for the purposes of the incinerator or environmental services authority;
(5) In the name of the incinerator or environmental services authority but for the local unit or units, to acquire by purchase, gift, condemnation or otherwise, real property and easements therein, necessary or useful and convenient for the purposes of the incinerator or environmental services authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the incinerator or environmental services authority;

(6) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;

(7) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purpose of the incinerator or environmental services authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;

(8) To enter on any lands or premises for the purposes of the incinerator or environmental services authority;

(9) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the garbage disposal system and any other of its properties, and to amend the same;

(10) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any persons; and

(11) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the incinerator or environmental services authority or to carry out any power expressly given in this act subject to P.L.1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).

(cf: P.L.1975, c.96, s.11)

8. Section 1 of P.L.1952, c.304 (C.40:66A-7.1) is amended to read as follows:

1. It shall be the duty of every "incinerator or environmental services authority," created pursuant to the act to which this act is a supplement, to cause an annual audit of the accounts of the authority to be made and filed with the authority, and for this purpose the authority shall employ a registered municipal accountant of New Jersey or a certified public accountant of New Jersey. The audit shall be completed and filed with the authority within four months after the close of the fiscal year of the authority and a certified duplicate copy thereof shall be filed with the Director of the Division of Local Government Services in the
Department of Community Affairs within five days after the original report is filed with the authority.

9. Section 2 of P.L.1952, c.304 (C.40:66A-7.2) is amended to read as follows:

2. Every such "incinerator or environmental services authority" shall file a certified copy of every bond resolution as finally passed with the Director of the Division of Local Government Services in the Department of Community Affairs and in addition shall file a certified copy of all bond proceedings with the said director.

10. Section 8 of P.L.1948, c.348 (C.40:66A-8) is amended to read as follows:

8. (a) Every incinerator or environmental services authority is hereby authorized to charge and collect rents, rates, fees or other charges (in this act sometimes referred to as "service charges") for the services and facilities of the garbage disposal system.

(b) Such rents, rates, fees and charges, being in the nature of use or service charges, shall as nearly as the incinerator or environmental services authority shall deem practicable and equitable be uniform throughout the district for the same type, class and amount of use or service of the garbage disposal system.

(c) The incinerator or environmental services authority shall prescribe and from time to time when necessary revise the schedule of such service charges, which in any event shall be such that the revenues of the incinerator or environmental services authority will at all times be adequate to pay all expenses of operation and maintenance of the garbage disposal system, including reserves, insurance, extensions, and replacements, and to pay punctually the principal of and interest on any bonds and to maintain such reserves or sinking funds therefor as may be required by the terms of any contract of the incinerator or environmental services authority. Said schedule shall thus be prescribed and from time to time revised by the incinerator or environmental services authority after public hearing thereon which shall be held by the incinerator or environmental services authority at least 7 days after publication of notice of the proposed adjustment of the service charges and of the time and place of the public hearing in at least two newspapers of general circulation in the area serviced by the authority. The incinerator or environmental services authority shall provide evidence at the hearing showing that the proposed adjustment of the service charges is necessary and reasonable, and shall provide the opportunity for cross-examination of persons offering such evidence, and a transcript of the hearing shall be made and a copy
thereof shall be available upon request to any interested party at a reasonable fee. The incinerator or environmental services authority shall likewise fix and determine the time or times when and the place or places where such service charges shall be due and payable and may require that such service charges shall be paid in advance for periods of not more than 1 year. A copy of such schedule of service charges in effect shall at all times be kept on file at the principal office of the incinerator or environmental services authority and shall at all reasonable times be open to public inspection.

(cf: P.L.1981, c.511, s.19)

11. Section 11 of P.L.1948, c.348 (C.40:66A-9) is amended to read as follows:

9. Any local unit shall have power, in the discretion of its governing body, to appropriate moneys for the purposes of the incinerator or environmental services authority, and to loan or donate such moneys to the incinerator or environmental services authority in such installments and upon such terms as may be agreed upon between such local unit and the incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.9)

12. Section 10 of P.L.1948, c.348 (C.40:66A-10) is amended to read as follows:

10. Revenue bonds may be authorized to be issued under this act to provide funds to pay the cost of all or any part of the garbage disposal incinerator or environmental services system, or for the refunding of any bonds theretofore issued for such purposes. The purposes for which such revenue bonds may be issued shall include the payment to the local unit or local units of the reasonable value of any properties or facilities deemed necessary or desirable for the purposes of the incinerator or environmental services authority, and such incinerator or environmental services authorities are hereby authorized to purchase and acquire such properties or facilities from such local unit or local units.

Such revenue bonds shall be authorized by resolution of the incinerator or environmental services authority which may be adopted at the same meeting at which it is introduced by a majority of all the members thereof then in office, shall take effect immediately and need not be published or posted. Such revenue bonds may bear interest at such rate or rates, not exceeding 6% per annum, may be in one or more series, may bear such date or dates, may mature at such time or times not exceeding 30 years from their respective dates, may be payable in such medium of payment at such place or places, may carry such registration privileges, may be subject to such terms of redemption with or
without premium, may be executed in such manner, may contain 
such terms, covenants and conditions, and may be in such form, 
either coupon or registered, as such resolution or subsequent 
resolution may provide. Such revenue bonds may be sold, all at one 
time or in blocks from time to time, at public or private sale, or if 
refunding bonds may also be delivered in exchange for the 
outstanding obligations to be refunded thereby, in such manner as 
the incinerator or environmental services authority shall determine 
by resolution, and at such price or prices, computed according to 
standard tables of bond values, as will yield to the purchasers or the 
holders of the obligations surrendered in exchange, income at a rate 
not exceeding 6% per annum to the maturity dates of the several 
bonds so sold or exchanged on the money paid or the principal 
amount of obligations surrendered therefor to the incinerator or 
environmental services authority.

(cf: P.L.1954, c.185, s.2)

13. Section 11 of P.L.1948, c.348 (C.40:66A-11) is amended to 
read as follows:

11. After sale of any revenue bonds pursuant to this act, the 
incinerator or environmental services authority shall have power to 
authorize the execution and issuance to the purchasers, pending the 
preparation of the definitive bonds, of interim certificates therefor 
or of temporary bonds or other temporary instruments exchangeable 
for the definitive bonds when prepared, executed and ready for 
delivery. The holders of such interim certificates, temporary bonds 
or other temporary instruments shall have all the rights and 
remedies which they would have as holders of the definitive bonds.

(cf: P.L.1948, c.348, s.11)

14. Section 12 of P.L.1948, c.348 (C.40:66A-12) is amended to 
read as follows:

12. Any incinerator or environmental services authority may 
cause to be published in a newspaper published in the district a 
notice stating the date of adoption of such bond resolution, the 
amount and maturities of the bonds authorized to be issued, and 
also stating that any action or proceeding of any kind or nature in 
any court questioning the validity of the creation and establishment 
of the incinerator or environmental services authority, or the 
validity or proper authorization of bonds provided for by the bond 
resolution, or the validity of any covenants, agreements or contracts 
provided for by the bond resolution shall be commenced within 
twenty days after the first publication of such notice. If no such 
action or proceeding shall be commenced or instituted within 
twenty days after the first publication of such notice, then all 
residents and taxpayers and owners of property in the district and 
users of the garbage disposal incinerator or environmental
services system and all other persons whatsoever shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity of the creation and establishment of the incinerator or environmental services authority, the validity or proper authorization of such bonds, or the validity of any such covenants, agreements or contracts, and said bonds, covenants, agreements and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms and tenor.

(cf: P.L.1948, c.348, s.12)

15. Section 14 of P.L.1948, c.348 (C.40:66A-14) is amended to read as follows:

14. Any bond resolution of an incinerator or environmental services authority providing for or authorizing the issuance of any bonds may contain provisions, and such incinerator or environmental services authority, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in the bond resolution to covenant and agree with the several holders of such bonds, as to:

(1) The custody, security, use, expenditure or application of the proceeds of the bonds;

(2) The construction and completion, or replacement, of all or any part of the garbage disposal system;

(3) The use, regulation, operation, maintenance, insurance or disposition of all or any part of the garbage disposal system, or restrictions on the exercise of the powers of the incinerator or environmental services authority to dispose, or to limit or regulate the use, of all or any part of the garbage disposal system;

(4) Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds as obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations.

(5) The use and disposition of any moneys of the incinerator or environmental services authority, including revenues (in this act sometimes called "system revenues") derived or to be derived from the operation of all or any part of the garbage disposal system, including any parts thereof theretofore constructed or acquired;

(6) Pledging, setting aside, depositing or trusteeing all or any part of the system revenues or other moneys of the incinerator or environmental services authority to secure the payment of the principal of or interest on the bonds or any other obligations, or the payment of expenses of operation or maintenance of the garbage disposal system, and the powers and duties of any trustee with regard thereto;
(7) The setting aside out of the system revenues or other moneys of the incinerator or environmental services authority of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;

(8) Determination or definition of the system revenues or of the expenses of operation and maintenance of the garbage disposal system;

(9) The rents, rates, fees, or other charges for the use of the services and facilities of the garbage disposal system, including any parts thereof theretofore constructed or acquired and any parts, extension, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of system revenues to be produced thereby, and the disposition and application of the amounts charged or collected;

(10) The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of the garbage disposal system or any obligations having or which may have a lien on any part of the system revenue;

(11) Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the incinerator or environmental services authority;

(12) Limitations on the powers of the incinerator or environmental services authority to construct, acquire or operate, or permit the construction, acquisition, or operation of, any plants, structures, facilities or properties which may compete or tend to compete with the garbage disposal system;

(13) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the incinerator or environmental services authority may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to section seventeen of this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to section fifteen of this act or limiting the rights, duties and powers of such trustee;

(14) Payment of costs or expenses incident to the enforcement of the bonds or of the provision of the bond resolution or of any covenant or contract with the holders of bonds;

(15) The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

(16) Any other matter or course of conduct which by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on the bonds.
All such provisions of the bond resolution and all such covenants
and agreements shall constitute valid and legally binding contracts
between the incinerator or environmental services authority and the
several holders of the bonds, regardless of the time of issuance of
such bonds, and shall be enforceable by any such holder or holders
by appropriate action or proceeding in any court of competent
jurisdiction.
(cf: P.L.1953, c.37, s.232)

16. Section 15 of P.L.1948, c.348 (C.40:66A-15) is amended to
read as follows:

15. In the event that there shall be a default in the payment of
principal of or interest on any bonds after the same shall become
due, whether at maturity or upon call for redemption, and such
default shall continue for a period of thirty days, or in the event that
the incinerator or environmental services authority shall fail or
refuse to comply with the provisions of this act or shall fail or
refuse to carry out and perform the terms of any contract with the
holders of any of such bonds, and such failure or refusal shall
continue for a period of thirty days after written notice to the
incinerator authority of its existence and nature, the holders of
twenty-five per centum (25%) in aggregate principal amount of the
bonds of such series then outstanding, by instruments or instrument
filed in the office of the Secretary of State and proved and
acknowledged in the same manner as a deed to be recorded, may
appoint a trustee to represent the holders of the bonds of such series
for the purposes in this section, and to have the powers provided in
this section.

(a) Such trustee may and upon written request of the holders of
twenty-five per centum (25%) in aggregate principal amount of the
bonds of such series then outstanding shall, in his or its own name:

(1) By an action or proceeding in a court of competent
jurisdiction, enforce all rights of the holders of such bonds,
including the right to require the incinerator or environmental
services authority to charge and collect service charges adequate to
carry out any contract as to, or pledge of, system revenues, and to
require the incinerator or environmental services authority to carry
out and perform the terms of any contract with the holders of such
bonds or its duties under this act:

(2) Bring an action upon all or any part of such bonds or interest
coupons or claims appurtenant thereto;

(3) By an action require the incinerator or environmental
services authority to account as if it were the trustee of an express
trust for the holders of such bonds;

(4) By an action enjoin any acts or things which may be
unlawful or in violation of the rights of the holders of such bonds;
or
(5) Declare all such bonds due and payable, whether or not in
advance of maturity, upon thirty days' prior notice in writing to the
incinerator or environmental services authority and, if all defaults
shall be made good, then with the consent of the holders of twenty-
five per centum (25%) of the principal amount of such bonds then
outstanding, annul such declaration and its consequences.

(b) Such trustee shall, in addition to the foregoing, have and
possess all of the powers necessary or appropriate for the exercise
of the functions specifically set forth herein or incident to the
general representation of the holders of bonds of such series in the
enforcement and protection of their rights.

(c) In any action or proceeding by such trustee, the fees, counsel
fees and expenses of the trustee and of the receiver, if any,
appointed pursuant to this act, may be allowed by the court as
taxable costs and disbursements or otherwise, when so allowed,
shall be a first charge upon any service charges and system
revenues of the incinerator or environmental services authority
pledged for the payment or security of bonds of such series.

(d) Such trustee, upon such default referred to in this section,
whether or not all of the bonds of such series shall have been
declared due and payable, shall be entitled as of right to the
appointment of a receiver of the garbage disposal system, and such
receiver may enter upon and take possession of all moneys and
other property derived from or applicable to the acquisition,
construction, operation, maintenance or reconstruction of the
garbage disposal system and proceed with such acquisition,
construction, operation, maintenance or reconstruction which the
incinerator authority is under any obligation to do, and operate,
maintain and reconstruct the garbage disposal system and fix,
charge, collect, enforce and receive the service charges and all
system revenues thereafter arising subject to any pledge thereof or
contract with the holders of such bonds relating thereto and perform
the public duties and carry out the contracts and obligations of the
incinerator or environmental services authority in the same manner
as the incinerator authority itself might do and under the direction
of the court.

(cf: P.L.1953, c.37, s.233)

17. Section 16 of P.L.1948, c.348 (C.40:66A-16) is amended to
read as follows:

16. Neither the members of the incinerator or environmental
services authority nor any person executing bonds issued pursuant
to this act shall be liable personally on the bonds by reason of the
issuance pursuant to this act shall not be in any way a debt or
liability of the State, and bonds or other obligations issued by an
incinerator or environmental services authority pursuant to this act
shall not be in any way a debt or liability of the State or of any local unit or municipality.

(cf: P.L.1948, c.348, s.16)

18. Section 17 of P.L.1948, c.348 (C.40:66A-17) is amended to read as follows:

Every incinerator or environmental services authority is hereby empowered, in its own name but for the local unit or units, to acquire by purchase, gift, grant or devise and to take for public use real property, within or without the district, which may be deemed by the incinerator or environmental services authority necessary for its purposes. Such incinerator authority is hereby empowered to acquire and take such real property by condemnation, in the manner provided by chapter one of Title 20, Eminent Domain, of the Revised Statutes (R.S., section 20:1-1 et seq.) and, to that end, may invoke and exercise in the manner or mode of procedure prescribed in said chapter, either in its own name or in the name of any local unit or units, all of the powers of such local unit or units to acquire or take property for public use.

(cf: P.L.1948, c.348, s.17)

19. Section 18 of P.L.1948, c.348 (C.40:66A-18) is amended to read as follows:

(a) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property shall not be paid as and when due, interest shall accrue and be due to the incinerator or environmental services authority on the unpaid balance at the rate of one per centum (1%) per month until such service charge, and the interest thereon, shall be fully paid to the incinerator or environmental services authority.

(b) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property owned by any person, firm, corporation or association shall not be paid as and when due, the unpaid balance thereof and all interest accruing thereon shall be a lien on such parcel. Such lien shall be superior and paramount to the interest in such parcel of any owner, lessee, tenant, mortgagee or other person except the lien of State, county and municipal taxes and shall be on a parity with and deemed equal to the lien on such parcel of State, county and municipal taxes.

(c) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property shall not be paid as and when due, the incinerator or environmental services authority may, in its discretion, discontinue the furnishing of any of the services and facilities of said garbage disposal system until such service charge and any subsequent service charge with regard to such parcel and all interest accrued
on shall be fully paid to the incinerator or environmental services authority.

(d) The collector or other officer of every municipality charged by law with the duty of enforcing municipal liens on real property shall enforce, with and as any other municipal lien on real property in such municipality, all service charges and the lien thereof and shall pay over to the incinerator or environmental services authority the sums or a pro rata share of the sums realized upon such enforcement or upon liquidation of any property acquired by the municipality by virtue of such enforcement.

(e) In the event that any service charge of an incinerator or environmental services authority shall not be paid as and when due, the unpaid balance thereof and all interest accrued thereon, together with attorneys' fees and costs, may be recovered by the incinerator or environmental services authority in a civil action, and any lien on real property for such service charge and interest accrued thereon may be foreclosed or otherwise enforced by the incinerator or environmental services authority by action or suit in equity as for the foreclosure of a mortgage on such real property.

(f) All rights and remedies granted by this act for the collection and enforcement of service charges shall be cumulative and concurrent.

(cf: P.L.1948, c.348, s.18)

20. Section 19 of P.L.1948, c.348 (C.40:66A-19) is amended to read as follows:

19. Any county, by resolution of its board of chosen freeholders, or any municipality, by ordinance of its governing body, or any other person is hereby empowered, without any referendum and without the consent of any board, officer or other agency of the State, to sell, lease, lend, grant or convey to any incinerator or environmental services authority, or to permit any incinerator or environmental services authority [in] to use, maintain or operate as part of the garbage disposal system, any real or personal property owned by it, which may be necessary or useful and convenient for the purposes of the incinerator or environmental services authority and which may be accepted by the incinerator or environmental services authority. Any such sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an unlimited period of time and under any agreement and in any terms and conditions which may be approved by such county, municipality or other person and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of bonds, the incinerator or environmental services authority may enter into and perform any and all agreements for the assumption of principal or interest or both of indebtedness of such county, municipality or other person or
of any mortgage or lien existing with respect to such property or for
the operation and maintenance of such property as part of the
garbage disposal system.

(cf: P.L.1948, c.348, s.19)

21. Section 20 of P.L.1948, c.348 (C.40:66A-20) is amended to
read as follows:

20. Any incinerator or environmental services authority and any
municipality within the district by ordinance of its governing body
may enter into a contract or contracts providing for or relating to
the collection, treatment and disposal of garbage and refuse
originating in the district or in such municipality by means of the
garbage disposal system, and the cost and expense of such
collection, treatment and disposal. Such contract or contracts may
provide for the payment to the incinerator or environmental services
authority by such municipality annually or otherwise of such sum or
sums of money, computed at fixed amounts or by a formula based
on any factors or other matters described in subsection (b) of
section 8 of this act or in any other manner, as said contract or
contracts may provide, and the sum or sums so payable may include
provision for all or any part or a share of the amounts necessary (1)
to pay or provide for the expenses of operation and maintenance of
the garbage disposal system, including without limitation insurance,
extensions, betterments and replacements and the principal of and
interest on any bonds, and (2) to provide for any deficits resulting
from failure to receive sums payable to the incinerator or
environmental services authority by such municipality, any other
municipality, or any person, or from any other cause, and (3) to
maintain such reserves or sinking funds for any of the foregoing as
may be required by the terms of any contract of the incinerator or
environmental services authority or as may be deemed necessary or
desirable by the incinerator or environmental services authority.
Any such contract may provide that the sum or sums so payable to
the incinerator or environmental services authority shall be in lieu
of all or any part of the service charges which would otherwise be
charged and collected by the incinerator or environmental services
authority with regard to persons or real property within such
municipality. Such contract or contracts may also contain
provisions as to the financing and payment of expenses to be
incurred by the incinerator or environmental services authority and
determined by it to be necessary for its purposes prior to the placing
in operation of the garbage disposal system and may provide for the
payment by such municipality to the incinerator or environmental
services authority for application to such expenses or indebtedness
therefor such sum or sums of money, not in the aggregate exceeding
an amount stated or otherwise limited in said contract or contracts
plus interest thereon, as said contract or contracts may provide and
as the governing body of said municipality shall, by virtue of its
authorization of and entry into said contract or contracts, determine
to be necessary for the purposes of the incinerator or environmental
services authority. Any such contract may be made with or without
consideration and for a specified or an unlimited time and on any
terms and conditions which may be approved by such municipality
and which may be agreed to by the incinerator or environmental
services authority in conformity with its contracts with the holders
of any bonds, and shall be valid whether or not an appropriation
with respect thereto is made by such municipality prior to
authorization or execution thereof. Subject to any such contracts
with the holders of bonds, such municipality is hereby authorized
and directed to do and perform any and all acts or things necessary,
convenient or desirable to carry out and perform every such
contract and to provide for the payment or discharge of any
obligation thereunder in the same manner as other obligations of
such municipality and, in accordance with any such contract, to
waive, modify, suspend or reduce the service charges which would
otherwise be charged and collected by the incinerator or
environmental services authority with regard to persons or real
property within such municipality. Nothing in this section,
however, shall prevent the incinerator or environmental services
authority from collecting additional fees and charges from the
owners or occupants of all parcels of real estate served by it within
such municipality if for any reason such additional fees or charges
shall be necessary in order for the incinerator or environmental
services authority to pay all operating expenses, debt service and
other payments required pursuant to contracts with bondholders;
and notwithstanding such contracts with such municipalities, the
incinerator or environmental services authority shall at all times
have power and be obligated to collect sufficient additional fees and
charges whenever necessary to pay all operating costs, debt service
and all other payments required by contracts with bondholders.

(cf: P.L.1954, c.185, s.1)

22. Section 21 of P.L.1948, c.348 (C.40:66A-21) is amended to
read as follows:

21. Each county, municipality and other public body shall
promptly pay to any incinerator or environmental services authority
all service charges which the incinerator or environmental services
authority may charge to it, as owner or occupant of any real
property and shall provide for the payment thereof in the same
manner as other obligations of such county, municipality or public
body.

(cf: P.L.1948, c.348, s.21)
23. Section 22 of P.L.1948, c.348 (C.40:66A-22) is amended to read as follows:

22. Neither the incinerator or environmental services authority nor any local unit shall have power to mortgage, pledge, encumber or otherwise dispose of any part of the garbage disposal system, except that the incinerator or environmental services authority may dispose of such part or parts thereof as may be no longer necessary for the purposes of the incinerator or environmental services authority. The provisions of this section shall be deemed to constitute a part of the contract with the holder of any bonds. All property of an incinerator or environmental services authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against an incinerator or environmental services authority be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any remedy for the enforcement of any pledge or lien given by an incinerator or environmental services authority on its system revenues.

(cf: P.L.1948, c.348, s.22)

24. Section 24 of P.L.1948, c.348 (C.40:66A-24) is amended to read as follows:

24. Every garbage disposal system and all other property of an incinerator or environmental services authority are hereby declared to be public property of a political subdivision of the State and devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any subdivision thereof. All bonds issued pursuant to this act are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and to be a public instrumentality, and such bonds, and the interest thereon and the income therefrom, and all service charges, funds, revenues and other moneys pledged or available to pay or secure the payment of such bonds, or interest thereon, shall at all times be exempt from taxation except for transfer, inheritance and estate taxes.

(cf: P.L.1948, c.348, s.24)

25. The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to this act that the State will not authorize or permit the construction or maintenance of any incinerator or garbage disposal system which will be competitive with the garbage disposal system of the incinerator or environmental services authority, and will not limit or
alter the rights hereby vested in the incinerator or environmental services authority to acquire, construct, maintain, reconstruct and operate its garbage disposal system, and to fix, establish, charge and collect its service charges and to fulfill the terms of any agreement made with the holders of such bonds or other obligations, and will not in any way impair the rights or remedies of such holders, and will not modify in any way the exemptions from taxation provided for in this act, until such bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such holders, are fully met and discharged.

(cf: P.L.1948, c.348, s.25)

26. Section 26 of P.L.1948, c.348 (C.40:66A-26) is amended to read as follows:

26. All banks, bankers, trust companies, savings banks, investment companies and other persons carrying on a banking business are hereby authorized to give to any incinerator or environmental services authority a good and sufficient undertaking with such sureties as shall be approved by the incinerator or environmental services authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the incinerator or environmental services authority or its authorized agent all such funds as may be deposited with it by the incinerator or environmental services authority and agreed interest thereon, at such times or upon such demands as may be agreed upon with the authority or, in lieu of such sureties, deposit with the incinerator or environmental services authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the incinerator or environmental services authority may approve; provided, such securities shall consist of obligations in which public officers and bodies of the State and its municipal subdivisions, savings institutions, including savings and loan associations, insurance companies and associations, executors, administrators, guardians, trustees and other fiduciaries in the State may properly and legally invest the funds within their control, in such principal amount, market value or other description as may be approved by the incinerator or environmental services authority. The deposits of the incinerator or environmental services authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the incinerator or environmental services authority and such bank or banking institution.

(cf: P.L.1948, c.348, s.26)
27. Section 27 of P.L.1948, c.348 (C.40:66A-27) is amended to read as follows:

27. After the creation of an incinerator or environmental services authority as provided herein, no municipality within the district shall have power to engage in, grant any license or permit for, or enter into any contract for, the collection, treatment and disposal of garbage and refuse; and no such municipality, or any person, firm, corporation or association shall engage in any activities within such municipality which would be competitive with the purposes of the incinerator or environmental services authority as provided in this act.

It is hereby determined and declared that it is necessary for the health and welfare of the inhabitants of every district within which an incinerator or environmental services authority is created that the facilities and services of such incinerator or environmental services authority shall be used by the owners or occupants of all lands, buildings and premises within such district, and the incinerator or environmental services authority may by resolution require the owners or occupants of all lands, buildings and premises therein to use the services and facilities of the incinerator or environmental services authority under such rules and regulations as the incinerator or environmental services authority shall fix and establish.

The provisions of this section shall not be construed, however, to affect or impair any contracts entered into prior to the creation of an incinerator or environmental services authority. (cf: P.L.1948, c.348, s.27)

28. This act shall take effect immediately.

STATEMENT

This bill would authorize incinerator authorities to perform sanitation, public works and environmental services. At this time, there is only one incinerator authority in operation – the Jersey City Incinerator Authority. Under current law, the activities of incinerator authorities are limited to the operation of a garbage disposal system. However, apparently, the Jersey City Incinerator Authority functions not only as a collector and disposer of residential waste, but has many other responsibilities: monitoring compliance and enforcing city ordinances relative to solid waste disposal and recycling; educating various city groups and entities about environmental issues; property maintenance through the coordination of cleanups of city and privately owned vacant lots; providing container rentals for the disposal of construction and demolition debris; securing and storing impounded vehicles;
providing mechanical street sweeping; removing graffiti; providing
snow plowing and removal services; and providing demolition
services for unsafe buildings.
This bill would authorize the creation of “environmental services
authorities” as an alternative to incinerator authorities.
Environmental services, as defined in the bill would mean any and
all services relative to sanitation, recycling, park and other
recreation area maintenance, demolition, repair or maintenance of
unsafe, unsanitary or unsound structures, automobile towing and
impound, municipal vehicle maintenance and repair and services
related thereto, street and road safety services, snow removal,
environmental compliance and education, services necessary or
appropriate for neighborhood beautification or environmental
improvement, and any other service relative to maintaining a
sanitary, safe, and healthy environment within a municipality.
Sponsored by:
Senator SANDRA B. CUNNINGHAM
District 31 (Hudson)

SYNOPSIS
Authorizes incinerator authorities to perform sanitation, public works, and environmental services.

CURRENT VERSION OF TEXT
As reported by the Senate Community and Urban Affairs Committee with technical review.
AN ACT expanding the permissible scope of operation of incinerator authorities and amending P.L.1948, c.348.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 1 of P.L.1948, c.348 (C.40:66A-1) is amended to read as follows:
   1. This act shall be known and may be cited as the "incinerator or environmental services authorities law."
   (cf: P.L.1948, c.348, s.1)

2. Section 2 of P.L.1948, c.348 (C.40:66A-2) is amended to read as follows:
   2. It is hereby declared to be in the public interest and to be the policy of the State to foster and promote by all reasonable means the health and welfare of the citizens thereof by the proper collection and disposal of garbage and other refuse matter, as well as by the performance of various other sanitation, public works and environmental services necessary to maintain a clean, healthy, and safe environment for all citizens.
   (cf: P.L.1948, c.348, s.2)

3. Section 3 of P.L.1948, c.348 (C.40:66A-3) is amended to read as follows:
   3. As used in this act, unless a different meaning clearly appears from the context:
      (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district;
      (2) "Governing body" shall mean the commission, council, board or body, by whatever name it may be known, having charge of the finances of the municipality;
      (3) "Person" shall mean any person, association, corporation, nation, State or any agency or subdivision thereof, municipality of the State or an incinerator authority;
      (4) "Incinerator authority" or "environmental services authority" shall mean a public body created pursuant to section four of this act;
      (5) Subject to the exceptions provided in the section four of this act, "district" shall mean the area within the territorial boundaries of the municipality or municipalities which created or joined in the creation of an incinerator or environmental services authority;
      (6) "Local unit" shall mean any municipality which created or joined in the creation of an incinerator or environmental services authority;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
(7) "Garbage disposal system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired constructed or operated by an incinerator or environmental services authority, including incinerators or other plants for the treatment and disposal of garbage and refuse matter and all other real and personal and rights therein and appurtenances necessary or useful and convenient for the collection, treatment or disposal in a sanitary manner of garbage and refuse matter (but not including sewage).

(8) "Cost" shall mean, in addition to the usual connotations thereof, the cost of acquisition or construction of all or any part of a garbage disposal system of all or any property, rights, easements and franchises deemed by the incinerator or environmental services authority to be necessary or useful and convenient therefor, including reimbursements to the incinerator or environmental services authority or any municipality or other person of any moneys theretofore expended for the purposes of the incinerator or environmental services authority and including interest or discount on bonds to finance such cost, engineering and inspection costs and legal expenses, the cost of financial, professional and other advice, and the cost of issuance of any such bonds;

(9) "Real property" shall mean lands both within and without the State, and improvements thereof or thereon, or any rights or interests therein;

(10) "Construct" and "construction" shall connote and include acts of construction, reconstruction, replacement, extension, improvement and betterment of a garbage disposal system;

(11) "Garbage or refuse matter" shall mean any refuse matter, trash or garbage from residences, hotels, apartments or any other public or private building but shall not include water-carried wastes, industrial waste or the kinds of wastes usually collected, carried away and disposed of by sewerage system.

(12) "Ordinance" means a written act of the governing body of a municipality adopted and otherwise approved and published in the manner or mode of procedure prescribed for ordinances tending to obligate such municipality pecuniarily; and

(13) "Resolution" means a written act of the governing body of a local unit adopted and otherwise approved in the manner or mode of procedure prescribed for resolutions tending to obligate such local unit pecuniarily; and

(14) "Environmental services" shall mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary, or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or
appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.

(cf: P.L.1948, c.348, s. 5)

Section 4 of P.L.1948, c.348 (C.40:66A-4) is amended to read as follows:

4. (a) The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of such municipality inserted. The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of the "environmental services authority" with all or any significant part of the name of the municipality inserted. An incinerator or environmental services authority created pursuant to this section by a municipality other than a city of the first class shall consist of five members, and an incinerator or environmental services authority created pursuant to this section by a municipality which is a city of the first class shall consist of five or seven members, as determined by the governing body. Members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed. The members first appointed shall, by the resolution of appointment, be designated to serve for terms respectively expiring as follows: the terms of the first four members shall expire in turn on each of the first days of the first, second, third and fourth Februaries next ensuing after the date of their appointment, and the remaining members shall be designated to serve for terms expiring on the first day of the fifth February next ensuing after the date of their appointment. On or after the first day of January in each year after such first appointments, one person shall be appointed or reappointed as a member of the incinerator or environmental services authority to succeed each member whose term is expiring, and shall serve for a term commencing on the first day of February in such year and expiring on the first day of February in the fifth year after such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term.
The governing body of a municipality which is a city of the first class may increase the membership of its incinerator or environmental services authority to seven members from five members. The two additional members shall be appointed to serve five-year terms, commencing on the February 1 next following their appointment and expiring on February 1 in the fifth year after their appointment.

(b) The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the environmental services authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. Said body shall consist of the members thereof, in an aggregate number determined as hereinafter in this subsection provided, who shall be appointed by resolution of the several governing bodies as hereinafter in this section provided, and it shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of the said municipalities. The number of members of the incinerator or environmental services authority to be appointed at any time for full terms of office by the governing body of any such municipality or municipalities, as the case may be, shall be as may be stated in said ordinances which shall be not less than one nor more than three. After the taking effect of the said ordinances of all such municipalities and after the filing of certified copies thereof as in subsection (c) of this section provided, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality. The members first appointed or to be first appointed shall serve for terms expiring on the first day of the fifth February next ensuing after the date of the first appointment of any member. On or after the first day of January in the year in which expires the terms of the said members first appointed and in every fifth year thereafter, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality, to serve for terms commencing on the first day of February in such year and expiring on the first day of February in the fifth year after
such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term by the governing body which made the original appointment for such unexpired term.

(c) A copy of each ordinance for the creation of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. Upon proof of such filing of a certified copy of the ordinance or of certified copies of the parallel ordinances for the creation of an incinerator or environmental services authority aforesaid, the incinerator or environmental services authority therein referred to shall, in any suit, action or proceeding involving the validity or enforcement of, or relating to, any contract or obligation or act of the incinerator or environmental services authority, be conclusively deemed to have been lawfully and properly created and established and authorized to transact business and exercise its powers under this act. A copy of any such certified ordinance, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding.

(d) A copy of each resolution appointing any member of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. A copy of such certified resolution, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding and, except in a suit, action or proceeding directly questioning such appointment, shall be conclusive evidence of the due and proper appointment of the members named therein.

(e) No governing body which may create or join in the creation of any incinerator or environmental services authority pursuant to this section shall thereafter create or join in the creation of any other incinerator or environmental services authority. No governing of any municipality within a district shall create or join in the creation of any incinerator or environmental services authority except upon the written consent of the incinerator or environmental services authority and in accordance with the terms and conditions of such consent, and in the event such consent be given and an incinerator or environmental services authority be created pursuant thereto, the area within the territorial boundaries of such municipality shall not thereafter be part of the district.

(cf: P.L.1948, c.348, s.4)

5. Section 5 of P.L.1948, c.348 (C.40:66A-5) is amended to read as follows:
5. (a) The powers of an incinerator or environmental services authority shall be vested in the members thereof in office from time to time. A majority of the entire authorized membership of the incinerator or environmental services authority shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the incinerator or environmental services authority at any meeting of the members thereof by vote of a majority of the members present, unless in any case the by-laws of the incinerator or environmental services authority shall require a large number. The incinerator or environmental services authority may delegate to one or more of its officers, agents or employees such powers and duties as it may deem proper.

(b) Each member of an incinerator or environmental services authority shall hold office for the term for which he was appointed and until his successor has been appointed and has qualified.

(c) No member, officer or employee of an incinerator or environmental services authority shall have or acquire any interest, direct or indirect, in the garbage disposal system in any property included or planned to be included in the garbage disposal system or in any contract or proposed contract for materials or services to be furnished to or used by the incinerator or environmental services authority, but neither the holding of any officer or employment in the government of any municipality or under any law of the State nor the owning of any property within the State shall be deemed a disqualification for membership in or employment by an incinerator or environmental services authority. A member of an incinerator or environmental services authority may be removed only by the governing body by which he was appointed and only for inefficiency or neglect of duty or misconduct in office and after he shall have been given a copy of the charges against him and, not sooner than ten days thereafter, had opportunity in person or by counsel to be heard thereon by such governing body.

(d) An incinerator or environmental services authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or parallel ordinances for the creation of an incinerator or environmental services authority may provide that the members of the incinerator or environmental services authority may receive compensation for their services within an annual and other limitations to be stated in such ordinance or parallel ordinances, and in that event, each member may receive from the incinerator or environmental services authority such compensation for his services as the incinerator or environmental services authority may determine within the limitations stated in such ordinance or parallel ordinances. No member of any incinerator or environmental services authority shall receive any compensation for his services except as provided in this subsection.
(e) Every incinerator or environmental services authority, upon the first appointment of its members and thereafter on or after the first day of February in each year, shall annually elect from among its members a chairman and a vice-chairman who shall hold office, until the first day of February next ensuing and until their respective successors have been appointed and have qualified. Every incinerator or environmental services authority may also appoint and employ a secretary and such professional and technical advisers and experts and such other officers, agents and employees as it may require, and it shall determine their qualifications, duties and compensation.

(cf: P.L.1948, c.348, s.5)

6. Section 6 of P.L.1948, c.348 (C.40:66A-6) is amended to read as follows:

6. Every incinerator or environmental services authority is hereby authorized and directed, subject to the limitations of this act, to acquire, in its own name but for the local unit or units, by purchase, gift, condemnation or otherwise, and, notwithstanding the provisions of any charter, ordinance or resolution of any county or municipality to the contrary, to construct, maintain, operate and use such incinerators, treatment plants or works at such places, and such other plants, structures, property and conveyances, as in the judgment of the incinerator or environmental services authority will provide an effective and satisfactory method for promoting the purposes of the incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.6)

7. Section 7 of P.L.1948, c.348 (C.40:66A-7) is amended to read as follows:

7. Every incinerator or environmental services authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:

(1) To adopt and have a common seal and to alter the same at pleasure;
(2) To sue and to be sued;
(3) In the name of the incinerator or environmental services authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;
(4) In the name of the incinerator or environmental services authority but for the local unit or unit, to acquire, hold, use and dispose of other personal property for the purposes of the incinerator or environmental services authority;
(5) In the name of the incinerator or environmental services authority but for the local unit or units, to acquire by purchase, gift, condemnation or otherwise, real property and easements therein, necessary or useful and convenient for the purposes of the incinerator or environmental services authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the incinerator or environmental services authority;

(6) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;

(7) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purpose of the incinerator or environmental services authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;

(8) To enter on any lands or premises for the purposes of the incinerator or environmental services authority;

(9) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the garbage disposal system and any other of its properties, and to amend the same;

(10) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any persons; and

(11) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the incinerator or environmental services authority or to carry out any power expressly given in this act subject to P.L.1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).

(cf: P.L.1975, c.96, s.11)

8. Section 1 of P.L.1952, c.304 (C.40:66A-7.1) is amended to read as follows:

1. It shall be the duty of every "incinerator or environmental services authority," created pursuant to the act to which this act is a supplement, to cause an annual audit of the accounts of the authority to be made and filed with the authority, and for this purpose the authority shall employ a registered municipal accountant of New Jersey or a certified public accountant of New Jersey. The audit shall be completed and filed with the authority within four months after the close of the fiscal year of the authority and a certified duplicate copy thereof shall be filed with the Director of the Division of Local Government Services in the
Department of [the Treasury] Community Affairs within five days after the original report is filed with the authority. (cf: P.L.1952, c.304, s.1)

9. Section 2 of P.L.1952, c.304 (C.40:66A-7.2) is amended to read as follows:

2. Every such "incinerator or environmental services authority" shall file a certified copy of every bond resolution as finally passed with the Director of the Division of Local Government Services in the Department of [the Treasury] Community Affairs and in addition shall file a certified copy of all bond proceedings with the said director. (cf: P.L.1952, c.304, s.2)

10. Section 8 of P.L.1948, c.348 (C.40:66A-8) is amended to read as follows:

8. (a) Every incinerator or environmental services authority is hereby authorized to charge and collect rents, rates, fees or other charges (in this act sometimes referred to as "service charges") for the services and facilities of the garbage disposal system.

(b) Such rents, rates, fees and charges, being in the nature of use or service charges, shall as nearly as the incinerator or environmental services authority shall deem practicable and equitable be uniform throughout the district for the same type, class and amount of use or service of the garbage disposal system.

(c) The incinerator or environmental services authority shall prescribe and from time to time when necessary revise the schedule of such service charges, which in any event shall be such that the revenues of the incinerator or environmental services authority will at all times be adequate to pay all expenses of operation and maintenance of the garbage disposal system, including reserves, insurance, extensions, and replacements, and to pay punctually the principal of and interest on any bonds and to maintain such reserves or sinking funds therefor as may be required by the terms of any contract of the incinerator or environmental services authority. Said schedule shall thus be prescribed and from time to time revised by the incinerator or environmental services authority after public hearing thereon which shall be held by the incinerator or environmental services authority at least 7 days after publication of notice of the proposed adjustment of the service charges and of the time and place of the public hearing in at least two newspapers of general circulation in the area serviced by the authority. The incinerator or environmental services authority shall provide evidence at the hearing showing that the proposed adjustment of the service charges is necessary and reasonable, and shall provide the opportunity for cross-examination of persons offering such evidence, and a transcript of the hearing shall be made and a copy
thereof shall be available upon request to any interested party at a reasonable fee. The incinerator or environmental services authority shall likewise fix and determine the time or times when and the place or places where such service charges shall be due and payable and may require that such service charges shall be paid in advance for periods of not more than 1 year. A copy of such schedule of service charges in effect shall at all times be kept on file at the principal office of the incinerator or environmental services authority and shall at all reasonable times be open to public inspection.

(cf: P.L.1981, c.511, s.19)

11. Section 11 of P.L.1948, c.348 (C.40:66A-9) is amended to read as follows:

9. Any local unit shall have power, in the discretion of its governing body, to appropriate moneys for the purposes of the incinerator or environmental services authority, and to loan or donate such moneys to the incinerator or environmental services authority in such installments and upon such terms as may be agreed upon between such local unit and the incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.9)

12. Section 10 of P.L.1948, c.348 (C.40:66A-10) is amended to read as follows:

10. Revenue bonds may be authorized to be issued under this act to provide funds to pay the cost of all or any part of the [garbage disposal] incinerator or environmental services system, or for the refunding of any bonds theretofore issued for such purposes. The purposes for which such revenue bonds may be issued shall include the payment to the local unit or local units of the reasonable value of any properties or facilities deemed necessary or desirable for the purposes of the incinerator or environmental services authority, and such incinerator or environmental services authorities are hereby authorized to purchase and acquire such properties or facilities from such local unit or local units.

Such revenue bonds shall be authorized by resolution of the incinerator or environmental services authority which may be adopted at the same meeting at which it is introduced by a majority of all the members thereof then in office, shall take effect immediately and need not be published or posted. Such revenue bonds may bear interest at such rate or rates, not exceeding 6% per annum, may be in [1] one or more series, may bear such date or dates, may mature at such time or times not exceeding 30 years from their respective dates, may be payable in such medium of payment at such place or places, may carry such registration privileges, may be subject to such terms of redemption with or
without premium, may be executed in such manner, may contain such terms, covenants and conditions, and may be in such form, either coupon or registered, as such resolution or subsequent resolution may provide. Such revenue bonds may be sold, all at one time or in blocks from time to time, at public or private sale, or if refunding bonds may also be delivered in exchange for the outstanding obligations to be refunded thereby, in such manner as the incinerator or environmental services authority shall determine by resolution, and at such price or prices, computed according to standard tables of bond values, as will yield to the purchasers or the holders of the obligations surrendered in exchange, income at a rate not exceeding 6% per annum to the maturity dates of the several bonds so sold or exchanged on the money paid or the principal amount of obligations surrendered therefor to the incinerator or environmental services authority.

(cf: P.L.1954, c.185, s.2)

13. Section 11 of P.L.1948, c.348 (C.40:66A-11) is amended to read as follows:

11. After sale of any revenue bonds pursuant to this act, the incinerator or environmental services authority shall have power to authorize the execution and issuance to the purchasers, pending the preparation of the definitive bonds, of interim certificates therefor or of temporary bonds or other temporary instruments exchangeable for the definitive bonds when prepared, executed and ready for delivery. The holders of such interim certificates, temporary bonds or other temporary instruments shall have all the rights and remedies which they would have as holders of the definitive bonds.

(cf: P.L.1948, c.348, s.11)

14. Section 12 of P.L.1948, c.348 (C.40:66A-12) is amended to read as follows:

12. Any incinerator or environmental services authority may cause to be published in a newspaper published in the district a notice stating the date of adoption of such bond resolution, the amount and maturities of the bonds authorized to be issued, and also stating that any action or proceeding of any kind or nature in any court questioning the validity of the creation and establishment of the incinerator or environmental services authority, or the validity or proper authorization of bonds provided for by the bond resolution, or the validity of any covenants, agreements or contracts provided for by the bond resolution shall be commenced within twenty days after the first publication of such notice. If no such action or proceeding shall be commenced or instituted within twenty days after the first publication of such notice, then all residents and taxpayers and owners of property in the district and users of the garbage disposal incinerator or environmental
services system and all other persons whatsoever shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity of the creation and establishment of the incinerator or environmental services authority, the validity or proper authorization of such bonds, or the validity of any such covenants, agreements or contracts, and said bonds, covenants, agreements and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms and tenor.

(cf: P.L.1948, c.348, s.12)

15. Section 14 of P.L.1948, c.348 (C.40:66A-14) is amended to read as follows:

14. Any bond resolution of an incinerator or environmental services authority providing for or authorizing the issuance of any bonds may contain provisions, and such incinerator or environmental services authority, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in the bond resolution to covenant and agree with the several holders of such bonds, as to:

(1) The custody, security, use, expenditure or application of the proceeds of the bonds;

(2) The construction and completion, or replacement, of all or any part of the garbage disposal system;

(3) The use, regulation, operation, maintenance, insurance or disposition of all or any part of the garbage disposal system, or restrictions on the exercise of the powers of the incinerator or environmental services authority to dispose, or to limit or regulate the use, of all or any part of the garbage disposal system;

(4) Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds as obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations.

(5) The use and disposition of any moneys of the incinerator or environmental services authority, including revenues (in this act sometimes called "system revenues") derived or to be derived from the operation of all or any part of the garbage disposal system, including any parts thereof theretofore constructed or acquired;

(6) Pledging, setting aside, depositing or trusteeing all or any part of the system revenues or other moneys of the incinerator or environmental services authority to secure the payment of the principal of or interest on the bonds or any other obligations, or the payment of expenses of operation or maintenance of the garbage disposal system, and the powers and duties of any trustee with regard thereto;
(7) The setting aside out of the system revenues or other moneys of the incinerator or environmental services authority of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;

(8) Determination or definition of the system revenues or of the expenses of operation and maintenance of the garbage disposal system;

(9) The rents, rates, fees, or other charges for the use of the services and facilities of the garbage disposal system, including any parts thereof theretofore constructed or acquired and any parts, extension, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of system revenues to be produced thereby, and the disposition and application of the amounts charged or collected;

(10) The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of the garbage disposal system or any obligations having or which may have a lien on any part of the system revenue;

(11) Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the incinerator or environmental services authority;

(12) Limitations on the powers of the incinerator or environmental services authority to construct, acquire or operate, or permit the construction, acquisition, or operation of, any plants, structures, facilities or properties which may compete or tend to compete with the garbage disposal system;

(13) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the incinerator or environmental services authority may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to section seventeen of this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to section fifteen of this act or limiting the rights, duties and powers of such trustee;

(14) Payment of costs or expenses incident to the enforcement of the bonds or of the provision of the bond resolution or of any covenant or contract with the holders of bonds;

(15) The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

(16) Any other matter or course of conduct which by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on the bonds.
All such provisions of the bond resolution and all such covenants and agreements shall constitute valid and legally binding contracts between the incinerator or environmental services authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction.

(cf: P.L.1953, c.37, s.232)

16. Section 15 of P.L.1948, c.348 (C.40:66A-15) is amended to read as follows:

15. In the event that there shall be a default in the payment of principal of or interest on any bonds after the same shall become due, whether at maturity or upon call for redemption, and such default shall continue for a period of thirty days, or in the event that the incinerator or environmental services authority shall fail or refuse to comply with the provisions of this act or shall fail or refuse to carry out and perform the terms of any contract with the holders of any of such bonds, and such failure or refusal shall continue for a period of thirty days after written notice to the incinerator authority of its existence and nature, the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding, by instruments or instrument filed in the office of the Secretary of State and proved and acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds of such series for the purposes in this section, and to have the powers provided in this section.

(a) Such trustee may and upon written request of the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:

(1) By an action or proceeding in a court of competent jurisdiction, enforce all rights of the holders of such bonds, including the right to require the incinerator or environmental services authority to charge and collect service charges adequate to carry out any contract as to, or pledge of, system revenues, and to require the incinerator or environmental services authority to carry out and perform the terms of any contract with the holders of such bonds or its duties under this act;

(2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;

(3) By an action require the incinerator or environmental services authority to account as if it were the trustee of an express trust for the holders of such bonds;

(4) By an action enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or
(5) Declare all such bonds due and payable, whether or not in advance of maturity, upon thirty days' prior notice in writing to the incinerator or environmental services authority and, if all defaults shall be made good, then with the consent of the holders of twenty-five per centum (25%) of the principal amount of such bonds then outstanding, annul such declaration and its consequences.

(b) Such trustee shall, in addition to the foregoing, have and possess all of the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.

(c) In any action or proceeding by such trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, may be allowed by the court as taxable costs and disbursements or otherwise, when so allowed, shall be a first charge upon any service charges and system revenues of the incinerator or environmental services authority pledged for the payment or security of bonds of such series.

(d) Such trustee, upon such default referred to in this section, whether or not all of the bonds of such series shall have been declared due and payable, shall be entitled as of right to the appointment of a receiver of the garbage disposal system, and such receiver may enter upon and take possession of all moneys and other property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruction of the garbage disposal system and proceed with such acquisition, construction, operation, maintenance or reconstruction which the incinerator authority is under any obligation to do, and operate, maintain and reconstruct the garbage disposal system and fix, charge, collect, enforce and receive the service charges and all system revenues thereafter arising subject to any pledge thereof or contract with the holders of such bonds relating thereto and perform the public duties and carry out the contracts and obligations of the incinerator or environmental services authority in the same manner as the incinerator authority itself might do and under the direction of the court.

(cf: P.L.1953, c.37, s.233)

17. Section 16 of P.L.1948, c.348 (C.40:66A-16) is amended to read as follows:

16. Neither the members of the incinerator or environmental services authority nor any person executing bonds issued pursuant to this act shall be liable personally on the bonds by reason of the issuance pursuant to this act shall not be in any way a debt or liability of the State, and bonds or other obligations issued by an incinerator or environmental services authority pursuant to this act
shall not be in any way a debt or liability of the State or of any local
unit or municipality.
(cf: P.L.1948, c.348, s.16)

18. Section 17 of P.L.1948, c.348 (C.40:66A-17) is amended to
read as follows:
17. Every incinerator or environmental services authority is
hereby empowered, in its own name but for the local unit or units,
to acquire by purchase, gift, grant or devise and to take for public
use real property, within or without the district, which may be
deemed by the incinerator or environmental services authority
necessary for its purposes. Such incinerator authority is hereby
empowered to acquire and take such real property by condemnation,
in the manner provided by chapter one of Title 20, Eminent
Domain, of the Revised Statutes (R.S., section 20:1-1 et seq.) and,
to that end, may invoke and exercise in the manner or mode of
procedure prescribed in said chapter, either in its own name or in
the name of any local unit or units, all of the powers of such local
unit or units to acquire or take property for public use.
(cf: P.L.1948, c.348, s.17)

19. Section 18 of P.L.1948, c.348 (C.40:66A-18) is amended to
read as follows:
18. (a) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property shall not be paid as and when due, interest shall accrue and
be due to the incinerator or environmental services authority on the
unpaid balance at the rate of one per centum (1%) per month until
such service charge, and the interest thereon, shall be fully paid to
the incinerator or environmental services authority.
(b) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property owned by any person, firm, corporation or association
shall not be paid as and when due, the unpaid balance thereof and
all interest accruing thereon shall be a lien on such parcel. Such
lien shall be superior and paramount to the interest in such parcel of
any owner, lessee, tenant, mortgagee or other person except the lien
of State, county and municipal taxes and shall be on a parity with
and deemed equal to the lien on such parcel of State, county and
municipal taxes.
(c) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property shall not be paid as and when due, the incinerator or
environmental services authority may, in its discretion, discontinue
the furnishing of any of the services and facilities of said garbage
disposal system until such service charge and any subsequent
service charge with regard to such parcel and all interest accrued
thereon shall be fully paid to the incinerator or environmental services authority.

(d) The collector or other officer of every municipality charged by law with the duty of enforcing municipal liens on real property shall enforce, with and as any other municipal lien on real property in such municipality, all service charges and the lien thereof and shall pay over to the incinerator or environmental services authority the sums or a pro rata share of the sums realized upon such enforcement or upon liquidation of any property acquired by the municipality by virtue of such enforcement.

(e) In the event that any service charge of an incinerator or environmental services authority shall not be paid as and when due, the unpaid balance thereof and all interest accrued thereon, together with attorneys' fees and costs, may be recovered by the incinerator or environmental services authority in a civil action, and any lien on real property for such service charge and interest accrued thereon may be foreclosed or otherwise enforced by the incinerator or environmental services authority by action or suit in equity as for the foreclosure of a mortgage on such real property.

(f) All rights and remedies granted by this act for the collection and enforcement of service charges shall be cumulative and concurrent.

(cf: P.L.1948, c.348, s.18)

20. Section 19 of P.L.1948, c.348 (C.40:66A-19) is amended to read as follows:

19. Any county, by resolution of its board of chosen freeholders, or any municipality, by ordinance of its governing body, or any other person is hereby empowered, without any referendum and without the consent of any board, officer or other agency of the State, to sell, lease, lend, grant or convey to any incinerator or environmental services authority, or to permit any incinerator or environmental services authority [in] to use, maintain or operate as part of the garbage disposal system, any real or personal property owned by it, which may be necessary or useful and convenient for the purposes of the incinerator or environmental services authority and which may be accepted by the incinerator or environmental services authority. Any such sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an unlimited period of time and under any agreement and in any terms and conditions which may be approved by such county, municipality or other person and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of bonds, the incinerator or environmental services authority may enter into and perform any and all agreements for the assumption of principal or interest or both of indebtedness of such county, municipality or other person or
of any mortgage or lien existing with respect to such property or for the operation and maintenance of such property as part of the garbage disposal system.

(cf: P.L.1948, c.348, s.19)

21. Section 20 of P.L.1948, c.348 (C.40:66A-20) is amended to read as follows:

20. Any incinerator or environmental services authority and any municipality within the district by ordinance of its governing body may enter into a contract or contracts providing for or relating to the collection, treatment and disposal of garbage and refuse originating in the district or in such municipality by means of the garbage disposal system, and the cost and expense of such collection, treatment and disposal. Such contract or contracts may provide for the payment to the incinerator or environmental services authority by such municipality annually or otherwise of such sum or sums of money, computed at fixed amounts or by a formula based on any factors or other matters described in subsection (b) of section 8 of this act or in any other manner, as said contract or contracts may provide, and the sum or sums so payable may include provision for all or any part or a share of the amounts necessary (1) to pay or provide for the expenses of operation and maintenance of the garbage disposal system, including without limitation insurance, extensions, betterments and replacements and the principal of and interest on any bonds, and (2) to provide for any deficits resulting from failure to receive sums payable to the incinerator or environmental services authority by such municipality, any other municipality, or any person, or from any other cause, and (3) to maintain such reserves or sinking funds for any of the foregoing as may be required by the terms of any contract of the incinerator or environmental services authority or as may be deemed necessary or desirable by the incinerator or environmental services authority. Any such contract may provide that the sum or sums so payable to the incinerator or environmental services authority shall be in lieu of all or any part of the service charges which would otherwise be charged and collected by the incinerator or environmental services authority with regard to persons or real property within such municipality. Such contract or contracts may also contain provisions as to the financing and payment of expenses to be incurred by the incinerator or environmental services authority and determined by it to be necessary for its purposes prior to the placing in operation of the garbage disposal system and may provide for the payment by such municipality to the incinerator or environmental services authority for application to such expenses or indebtedness therefor such sum or sums of money, not in the aggregate exceeding an amount stated or otherwise limited in said contract or contracts plus interest thereon, as said contract or contracts may provide and
as the governing body of said municipality shall, by virtue of its authorization of and entry into said contract or contracts, determine to be necessary for the purposes of the incinerator or environmental services authority. Any such contract may be made with or without consideration and for a specified or an unlimited time and on any terms and conditions which may be approved by such municipality and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of any bonds, and shall be valid whether or not an appropriation with respect thereto is made by such municipality prior to authorization or execution thereof. Subject to any such contracts with the holders of bonds, such municipality is hereby authorized and directed to do and perform any and all acts or things necessary, convenient or desirable to carry out and perform every such contract and to provide for the payment or discharge of any obligation thereunder in the same manner as other obligations of such municipality and, in accordance with any such contract, to waive, modify, suspend or reduce the service charges which would otherwise be charged and collected by the incinerator or environmental services authority with regard to persons or real property within such municipality. Nothing in this section, however, shall prevent the incinerator or environmental services authority from collecting additional fees and charges from the owners or occupants of all parcels of real estate served by it within such municipality if for any reason such additional fees or charges shall be necessary in order for the incinerator or environmental services authority to pay all operating expenses, debt service and other payments required pursuant to contracts with bondholders; and notwithstanding such contracts with such municipalities, the incinerator or environmental services authority shall at all times have power and be obligated to collect sufficient additional fees and charges whenever necessary to pay all operating costs, debt service and all other payments required by contracts with bondholders.

(cf: P.L.1954, c.185, s.1)

22. Section 21 of P.L.1948, c.348 (C.40:66A-21) is amended to read as follows:

21. Each county, municipality and other public body shall promptly pay to any incinerator or environmental services authority all service charges which the incinerator or environmental services authority may charge to it, as owner or occupant of any real property and shall provide for the payment thereof in the same manner as other obligations of such county, municipality or public body.

(cf: P.L.1948, c.348, s.21)
23. Section 22 of P.L.1948, c.348 (C.40:66A-22) is amended to read as follows:

22. Neither the incinerator or environmental services authority nor any local unit shall have power to mortgage, pledge, encumber or otherwise dispose of any part of the garbage disposal system, except that the incinerator or environmental services authority may dispose of such part or parts thereof as may be no longer necessary for the purposes of the incinerator or environmental services authority. The provisions of this section shall be deemed to constitute a part of the contract with the holder of any bonds. All property of an incinerator or environmental services authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against an incinerator or environmental services authority be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any remedy for the enforcement of any pledge or lien given by an incinerator or environmental services authority on its system revenues.

(cf: P.L.1948, c.348, s.22)

24. Section 24 of P.L.1948, c.348 (C.40:66A-24) is amended to read as follows:

24. Every garbage disposal system and all other property of an incinerator or environmental services authority are hereby declared to be public property of a political subdivision of the State and devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any subdivision thereof. All bonds issued pursuant to this act are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and to be a public instrumentality, and such bonds, and the interest thereon and the income therefrom, and all service charges, funds, revenues and other moneys pledged or available to pay or secure the payment of such bonds, or interest thereon, shall at all times be exempt from taxation except for transfer, inheritance and estate taxes.

(cf: P.L.1948, c.348, s.24)

25. Section 25 of P.L.1948, c.348 (C.40:66A-25) is amended to read as follows:

25. The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to this act that the State will not authorize or permit the construction or maintenance of any incinerator or garbage disposal system which will be competitive with the garbage disposal system of the incinerator or environmental services authority, and will not limit or
alter the rights hereby vested in the incinerator or environmental services authority to acquire, construct, maintain, reconstruct and operate its garbage disposal system, and to fix, establish, charge and collect its service charges and to fulfill the terms of any agreement made with the holders of such bonds or other obligations, and will not in any way impair the rights or remedies of such holders, and will not modify in any way the exemptions from taxation provided for in this act, until such bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such holders, are fully met and discharged.

(cf: P.L.1948, c.348, s.25)

26. Section 26 of P.L.1948, c.348 (C.40:66A-26) is amended to read as follows:

26. All banks, bankers, trust companies, savings banks, investment companies and other persons carrying on a banking business are hereby authorized to give to any incinerator or environmental services authority a good and sufficient undertaking with such sureties as shall be approved by the incinerator or environmental services authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the incinerator or environmental services authority or its authorized agent all such funds as may be deposited with it by the incinerator or environmental services authority and agreed interest thereon, at such times or upon such demands as may be agreed upon with the authority or, in lieu of such sureties, deposit with the incinerator or environmental services authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the incinerator or environmental services authority may approve; provided, such securities shall consist of obligations in which public officers and bodies of the State and its municipal subdivisions, savings institutions, including savings and loan associations, insurance companies and associations, executors, administrators, guardians, trustees and other fiduciaries in the State may properly and legally invest the funds within their control, in such principal amount, market value or other description as may be approved by the incinerator or environmental services authority.

The deposits of the incinerator or environmental services authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the incinerator or environmental services authority and such bank or banking institution.

(cf: P.L.1948, c.348, s.26)
27. Section 27 of P.L.1948, c.348 (C.40:66A-27) is amended to read as follows:

27. After the creation of an incinerator or environmental services authority as provided herein, no municipality within the district shall have power to engage in, grant any license or permit for, or enter into any contract for, the collection, treatment and disposal of garbage and refuse; and no such municipality, or any person, firm, corporation or association shall engage in any activities within such municipality which would be competitive with the purposes of the incinerator or environmental services authority as provided in this act.

It is hereby determined and declared that it is necessary for the health and welfare of the inhabitants of every district within which an incinerator or environmental services authority is created that the facilities and services of such incinerator or environmental services authority shall be used by the owners or occupants of all lands, buildings and premises within such district, and the incinerator or environmental services authority may by resolution require the owners or occupants of all lands, buildings and premises therein to use the services and facilities of the incinerator or environmental services authority under such rules and regulations as the incinerator or environmental services authority shall fix and establish.

The provisions of this section shall not be construed, however, to affect or impair any contracts entered into prior to the creation of an incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.27)

28. This act shall take effect immediately.
SENATE, No. 872

STATE OF NEW JERSEY

215th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2012 SESSION

Sponsored by:
Senator SANDRA B. CUNNINGHAM
District 31 (Hudson)

SYNOPSIS

Authorizes incinerator authorities to perform sanitation, public works, and environmental services.

CURRENT VERSION OF TEXT

As reported by the Senate Community and Urban Affairs Committee with technical review.
AN ACT expanding the permissible scope of operation of incinerator authorities and amending P.L.1948, c.348.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 1 of P.L.1948, c.348 (C.40:66A-1) is amended to read as follows:
   1. This act shall be known and may be cited as the "incinerator or environmental services authorities law."
   (cf: P.L.1948, c.348, s.1)

2. Section 2 of P.L.1948, c.348 (C.40:66A-2) is amended to read as follows:
   2. It is hereby declared to be in the public interest and to be the policy of the State to foster and promote by all reasonable means the health and welfare of the citizens thereof by the proper collection and disposal of garbage and other refuse matter, as well as by the performance of various other sanitation, public works and environmental services necessary to maintain a clean, healthy, and safe environment for all citizens.
   (cf: P.L.1948, c.348, s.2)

3. Section 3 of P.L.1948, c.348 (C.40:66A-3) is amended to read as follows:
   3. As used in this act, unless a different meaning clearly appears from the context:
      (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district;
      (2) "Governing body" shall mean the commission, council, board or body, by whatever name it may be known, having charge of the finances of the municipality;
      (3) "Person" shall mean any person, association, corporation, nation, State or any agency or subdivision thereof, municipality of the State or an incinerator authority;
      (4) "Incinerator authority" or "environmental services authority" shall mean a public body created pursuant to section four of this act;
      (5) Subject to the exceptions provided in the section four of this act, "district" shall mean the area within the territorial boundaries of the municipality or municipalities which created or joined in the creation of an incinerator or environmental services authority;
      (6) "Local unit" shall mean any municipality which created or joined in the creation of an incinerator or environmental services authority;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
"Garbage disposal system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired constructed or operated by an incinerator or environmental services authority, including incinerators or other plants for the treatment and disposal of garbage and refuse matter and all other real and personal and rights therein and appurtenances necessary or useful and convenient for the collection, treatment or disposal in a sanitary manner of garbage and refuse matter (but not including sewage).

"Cost" shall mean, in addition to the usual connotations thereof, the cost of acquisition or construction of all or any part of a garbage disposal system of all or any property, rights, easements and franchises deemed by the incinerator or environmental services authority to be necessary or useful and convenient therefor, including reimbursements to the incinerator or environmental services authority or any municipality or other person of any moneys theretofore expended for the purposes of the incinerator or environmental services authority and including interest or discount on bonds to finance such cost, engineering and inspection costs and legal expenses, the cost of financial, professional and other advice, and the cost of issuance of any such bonds;

"Real property" shall mean lands both within and without the State, and improvements thereof or thereon, or any rights or interests therein;

"Construct" and "construction" shall connote and include acts of construction, reconstruction, replacement, extension, improvement and betterment of a garbage disposal system;

"Garbage or refuse matter" shall mean any refuse matter, trash or garbage from residences, hotels, apartments or any other public or private building but shall not include water-carried wastes, industrial waste or the kinds of wastes usually collected, carried away and disposed of by sewerage system.

"Ordinance" means a written act of the governing body of a municipality adopted and otherwise approved and published in the manner or mode of procedure prescribed for ordinances tending to obligate such municipality pecuniarily; and

"Resolution" means a written act of the governing body of a local unit adopted and otherwise approved in the manner or mode of procedure prescribed for resolutions tending to obligate such local unit pecuniarily; and

"Environmental services" shall mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary, or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or
appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality. (cf: P.L.1948, c.348, s. 3)

4. Section 4 of P.L.1948, c.348 (C.40:66A-4) is amended to read as follows:

4. (a) The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of such municipality inserted. The governing body of any municipality may, by ordinance duly adopted, create a public body corporate and politic under the name and style of the "environmental services authority" with all or any significant part of the name of the municipality inserted. An incinerator or environmental services authority created pursuant to this section by a municipality other than a city of the first class shall consist of five members, and an incinerator or environmental services authority created pursuant to this section by a municipality which is a city of the first class shall consist of five or seven members, as determined by the governing body. Members of the incinerator or environmental services authority created pursuant to this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality. After the taking effect of such ordinance and the filing of a certified copy thereof as in subsection (c) of this section provided, the members of the incinerator or environmental services authority shall be appointed by resolution of the governing body as hereinafter in this section provided, and the authority shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of said municipality.
The governing body of a municipality which is a city of the first class may increase the membership of its incinerator or environmental services authority to seven members from five members. The two additional members shall be appointed to serve five-year terms, commencing on the February 1 next following their appointment and expiring on February 1 in the fifth year after their appointment.

(b) The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the environmental services authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. Said body shall consist of the members thereof, in an aggregate number determined as hereinafter in this subsection provided, who shall be appointed by resolution of the several governing bodies as hereinafter in this section provided, and it shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of the said municipalities. The number of members of the incinerator or environmental services authority to be appointed at any time for full terms of office by the governing body of any such municipality or municipalities, as the case may be, shall be as may be stated in said ordinances which shall be not less than one nor more than three. After the taking effect of the said ordinances of all such municipalities and after the filing of certified copies thereof as in subsection (c) of this section provided, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality. The members first appointed or to be first appointed shall serve for terms expiring on the first day of the fifth February next ensuing after the date of the first appointment of any member. On or after the first day of January in the year in which expires the terms of the said members first appointed and in every fifth year thereafter, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality, to serve for terms commencing on the first day of February in such year and expiring on the first day of February in the fifth year after
such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member of the incinerator or environmental services authority to serve for such unexpired term by the governing body which made the original appointment for such unexpired term.

(c) A copy of each ordinance for the creation of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. Upon proof of such filing of a certified copy of the ordinance or of certified copies of the parallel ordinances for the creation of an incinerator or environmental services authority as aforesaid, the incinerator or environmental services authority therein referred to shall, in any suit, action or proceeding involving the validity or enforcement of, or relating to, any contract or obligation or act of the incinerator or environmental services authority, be conclusively deemed to have been lawfully and properly created and established and authorized to transact business and exercise its powers under this act. A copy of any such certified ordinance, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding.

(d) A copy of each resolution appointing any member of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. A copy of such certified resolution, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding and, except in a suit, action or proceeding directly questioning such appointment, shall be conclusive evidence of the due and proper appointment of the members named therein.

(e) No governing body which may create or join in the creation of any incinerator or environmental services authority pursuant to this section shall thereafter create or join in the creation of any other incinerator or environmental services authority. No governing of any municipality within a district shall create or join in the creation of any incinerator or environmental services authority except upon the written consent of the incinerator or environmental services authority and in accordance with the terms and conditions of such consent, and in the event such consent be given and an incinerator or environmental services authority be created pursuant thereto, the area within the territorial boundaries of such municipality shall not thereafter be part of the district.

(cf: P.L.1994, c.85, s.2)

5. Section 5 of P.L.1948, c.348 (C.40:66A-5) is amended to read as follows:
5. (a) The powers of an incinerator or environmental services authority shall be vested in the members thereof in office from time to time. A majority of the entire authorized membership of the incinerator or environmental services authority shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the incinerator or environmental services authority at any meeting of the members thereof by vote of a majority of the members present, unless in any case the by-laws of the incinerator or environmental services authority shall require a large number. The incinerator or environmental services authority may delegate to one or more of its officers, agents or employees such powers and duties as it may deem proper.

(b) Each member of an incinerator or environmental services authority shall hold office for the term for which he was appointed and until his successor has been appointed and has qualified.

(c) No member, officer or employee of an incinerator or environmental services authority shall have or acquire any interest, direct or indirect, in the garbage disposal system in any property included or planned to be included in the garbage disposal system or in any contract or proposed contract for materials or services to be furnished to or used by the incinerator or environmental services authority, but neither the holding of any officer or employment in the government of any municipality or under any law of the State nor the owning of any property within the State shall be deemed a disqualification for membership in or employment by an incinerator or environmental services authority. A member of an incinerator or environmental services authority may be removed only by the governing body by which he was appointed and only for inefficiency or neglect of duty or misconduct in office and after he shall have been given a copy of the charges against him and, not sooner than ten days thereafter, had opportunity in person or by counsel to be heard thereon by such governing body.

(d) An incinerator or environmental services authority may reimburse its members for necessary expenses incurred in the discharge of their duties. The ordinance or parallel ordinances for the creation of an incinerator or environmental services authority may provide that the members of the incinerator or environmental services authority may receive compensation for their services within an annual and other limitations to be stated in such ordinance or parallel ordinances, and in that event, each member may receive from the incinerator or environmental services authority such compensation for his services as the incinerator or environmental services authority may determine within the limitations stated in such ordinance or parallel ordinances. No member of any incinerator or environmental services authority shall receive any compensation for his services except as provided in this subsection.
(e) Every incinerator or environmental services authority, upon the first appointment of its members and thereafter on or after the first day of February in each year, shall annually elect from among its members a chairman and a vice-chairman who shall hold office, until the first day of February next ensuing and until their respective successors have been appointed and have qualified. Every incinerator or environmental services authority may also appoint and employ a secretary and such professional and technical advisers and experts and such other officers, agents and employees as it may require, and it shall determine their qualifications, duties and compensation.

(cf: P.L.1948, c.348, s.5)

6. Section 6 of P.L.1948, c.348 (C.40:66A-6) is amended to read as follows:

6. Every incinerator or environmental services authority is hereby authorized and directed, subject to the limitations of this act, to acquire, in its own name but for the local unit or units, by purchase, gift, condemnation or otherwise, and, notwithstanding the provisions of any charter, ordinance or resolution of any county or municipality to the contrary, to construct, maintain, operate and use such incinerators, treatment plants or works at such places, and such other plants, structures, property and conveyances, as in the judgment of the incinerator or environmental services authority will provide an effective and satisfactory method for promoting the purposes of the incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.6)

7. Section 7 of P.L.1948, c.348 (C.40:66A-7) is amended to read as follows:

7. Every incinerator or environmental services authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:

1) To adopt and have a common seal and to alter the same at pleasure;

2) To sue and to be sued;

3) In the name of the incinerator or environmental services authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;

4) In the name of the incinerator or environmental services authority but for the local unit or unit, to acquire, hold, use and dispose of other personal property for the purposes of the incinerator or environmental services authority;
(5) In the name of the incinerator or environmental services authority but for the local unit or units, to acquire by purchase, gift, condemnation or otherwise, real property and easements therein, necessary or useful and convenient for the purposes of the incinerator or environmental services authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the incinerator or environmental services authority;

(6) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;

(7) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purpose of the incinerator or environmental services authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;

(8) To enter on any lands or premises for the purposes of the incinerator or environmental services authority;

(9) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the garbage disposal system and any other of its properties, and to amend the same;

(10) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any persons; and

(11) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the incinerator or environmental services authority or to carry out any power expressly given in this act subject to P.L.1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).

(cf: P.L.1975, c.96, s.11)

8. Section 1 of P.L.1952, c.304 (C.40:66A-7.1) is amended to read as follows:

1. It shall be the duty of every "incinerator or environmental services authority," created pursuant to the act to which this act is a supplement, to cause an annual audit of the accounts of the authority to be made and filed with the authority, and for this purpose the authority shall employ a registered municipal accountant of New Jersey or a certified public accountant of New Jersey. The audit shall be completed and filed with the authority within four months after the close of the fiscal year of the authority and a certified duplicate copy thereof shall be filed with the Director of the Division of Local Government Services in the
Department of the Treasury Community Affairs within five days after the original report is filed with the authority. (cf: P.L.1952, c.304, s.1)

9. Section 2 of P.L.1952, c.304 (C.40:66A-7.2) is amended to read as follows:

2. Every such "incinerator or environmental services authority" shall file a certified copy of every bond resolution as finally passed with the Director of the Division of Local Government Services in the Department of the Treasury Community Affairs and in addition shall file a certified copy of all bond proceedings with the said director. (cf: P.L.1952, c.304, s.2)

10. Section 8 of P.L.1948, c.348 (C.40:66A-8) is amended to read as follows:

8. (a) Every incinerator or environmental services authority is hereby authorized to charge and collect rents, rates, fees or other charges (in this act sometimes referred to as "service charges") for the services and facilities of the garbage disposal system.

(b) Such rents, rates, fees and charges, being in the nature of use or service charges, shall as nearly as the incinerator or environmental services authority shall deem practicable and equitable be uniform throughout the district for the same type, class and amount of use or service of the garbage disposal system.

(c) The incinerator or environmental services authority shall prescribe and from time to time when necessary revise the schedule of such service charges, which in any event shall be such that the revenues of the incinerator or environmental services authority will at all times be adequate to pay all expenses of operation and maintenance of the garbage disposal system, including reserves, insurance, extensions, and replacements, and to pay punctually the principal of and interest on any bonds and to maintain such reserves or sinking funds therefor as may be required by the terms of any contract of the incinerator or environmental services authority. Said schedule shall thus be prescribed and from time to time revised by the incinerator or environmental services authority after public hearing thereon which shall be held by the incinerator or environmental services authority at least 7 days after publication of notice of the proposed adjustment of the service charges and of the time and place of the public hearing in at least two newspapers of general circulation in the area serviced by the authority. The incinerator or environmental services authority shall provide evidence at the hearing showing that the proposed adjustment of the service charges is necessary and reasonable, and shall provide the opportunity for cross-examination of persons offering such evidence, and a transcript of the hearing shall be made and a copy
thereof shall be available upon request to any interested party at a
reasonable fee. The incinerator or environmental services authority
shall likewise fix and determine the time or times when and the
place or places where such service charges shall be due and payable
and may require that such service charges shall be paid in advance
for periods of not more than 1 year. A copy of such schedule of
service charges in effect shall at all times be kept on file at the
principal office of the incinerator or environmental services
authority and shall at all reasonable times be open to public
inspection.
(cf: P.L.1981, c.511, s.19)

11. Section 11 of P.L.1948, c.348 (C.40:66A-9) is amended to
read as follows:
9. Any local unit shall have power, in the discretion of its
governing body, to appropriate moneys for the purposes of the
incinerator or environmental services authority, and to loan or
donate such moneys to the incinerator or environmental services
authority in such installments and upon such terms as may be
agreed upon between such local unit and the incinerator or
environmental services authority.
(cf: P.L.1948, c.348, s.9)

12. Section 10 of P.L.1948, c.348 (C.40:66A-10) is amended to
read as follows:
10. Revenue bonds may be authorized to be issued under this act
to provide funds to pay the cost of all or any part of the garbage
disposal incinerator or environmental services system, or for the
refunding of any bonds theretofore issued for such purposes. The
purposes for which such revenue bonds may be issued shall include
the payment to the local unit or local units of the reasonable value
of any properties or facilities deemed necessary or desirable for the
purposes of the incinerator or environmental services authority, and
such incinerator or environmental services authorities are hereby
authorized to purchase and acquire such properties or facilities from
such local unit or local units.
Such revenue bonds shall be authorized by resolution of the
incinerator or environmental services authority which may be
adopted at the same meeting at which it is introduced by a majority
of all the members thereof then in office, shall take effect
immediately and need not be published or posted. Such revenue
bonds may bear interest at such rate or rates, not exceeding 6% per
annum, may be in [1] one or more series, may bear such date or
dates, may mature at such time or times not exceeding 30 years
from their respective dates, may be payable in such medium of
payment at such place or places, may carry such registration
privileges, may be subject to such terms of redemption with or
without premium, may be executed in such manner, may contain such terms, covenants and conditions, and may be in such form, either coupon or registered, as such resolution or subsequent resolution may provide. Such revenue bonds may be sold, all at one time or in blocks from time to time, at public or private sale, or if refunding bonds may also be delivered in exchange for the outstanding obligations to be refunded thereby, in such manner as the incinerator or environmental services authority shall determine by resolution, and at such price or prices, computed according to standard tables of bond values, as will yield to the purchasers or the holders of the obligations surrendered in exchange, income at a rate not exceeding 6% per annum to the maturity dates of the several bonds so sold or exchanged on the money paid or the principal amount of obligations surrendered therefor to the incinerator or environmental services authority.

(cf: P.L.1954, c.185, s.2)

13. Section 11 of P.L.1948, c.348 (C.40:66A-11) is amended to read as follows:

11. After sale of any revenue bonds pursuant to this act, the incinerator or environmental services authority shall have power to authorize the execution and issuance to the purchasers, pending the preparation of the definitive bonds, of interim certificates therefor or of temporary bonds or other temporary instruments exchangeable for the definitive bonds when prepared, executed and ready for delivery. The holders of such interim certificates, temporary bonds or other temporary instruments shall have all the rights and remedies which they would have as holders of the definitive bonds.

(cf: P.L.1948, c.348, s.11)

14. Section 12 of P.L.1948, c.348 (C.40:66A-12) is amended to read as follows:

12. Any incinerator or environmental services authority may cause to be published in a newspaper published in the district a notice stating the date of adoption of such bond resolution, the amount and maturities of the bonds authorized to be issued, and also stating that any action or proceeding of any kind or nature in any court questioning the validity of the creation and establishment of the incinerator or environmental services authority, or the validity or proper authorization of bonds provided for by the bond resolution, or the validity of any covenants, agreements or contracts provided for by the bond resolution shall be commenced within twenty days after the first publication of such notice. If no such action or proceeding shall be commenced or instituted within twenty days after the first publication of such notice, then all residents and taxpayers and owners of property in the district and users of the [garbage disposal] incinerator or environmental services authority shall determine by resolution, and at such price or prices, computed according to standard tables of bond values, as will yield to the purchasers or the holders of the obligations surrendered in exchange, income at a rate not exceeding 6% per annum to the maturity dates of the several bonds so sold or exchanged on the money paid or the principal amount of obligations surrendered therefor to the incinerator or environmental services authority.

(cf: P.L.1954, c.185, s.2)
services system and all other persons whatsoever shall be forever barred and foreclosed from instituting or commencing any action or proceeding in any court, or from pleading any defense to any action or proceeding, questioning the validity of the creation and establishment of the incinerator or environmental services authority, the validity or proper authorization of such bonds, or the validity of any such covenants, agreements or contracts, and said bonds, covenants, agreements and contracts shall be conclusively deemed to be valid and binding obligations in accordance with their terms and tenor.

(cf: P.L.1948, c.348, s.12)

15. Section 14 of P.L.1948, c.348 (C.40:66A-14) is amended to read as follows:

14. Any bond resolution of an incinerator or environmental services authority providing for or authorizing the issuance of any bonds may contain provisions, and such incinerator or environmental services authority, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in the bond resolution to covenant and agree with the several holders of such bonds, as to:

(1) The custody, security, use, expenditure or application of the proceeds of the bonds;

(2) The construction and completion, or replacement, of all or any part of the garbage disposal system;

(3) The use, regulation, operation, maintenance, insurance or disposition of all or any part of the garbage disposal system, or restrictions on the exercise of the powers of the incinerator or environmental services authority to dispose, or to limit or regulate the use, of all or any part of the garbage disposal system;

(4) Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds as obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations.

(5) The use and disposition of any moneys of the incinerator or environmental services authority, including revenues (in this act sometimes called "system revenues") derived or to be derived from the operation of all or any part of the garbage disposal system, including any parts thereof theretofore constructed or acquired;

(6) Pledging, setting aside, depositing or trusteeing all or any part of the system revenues or other moneys of the incinerator or environmental services authority to secure the payment of the principal of or interest on the bonds or any other obligations, or the payment of expenses of operation or maintenance of the garbage disposal system, and the powers and duties of any trustee with regard thereto;
(7) The setting aside out of the system revenues or other moneys of the incinerator or environmental services authority of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;

(8) Determination or definition of the system revenues or of the expenses of operation and maintenance of the garbage disposal system;

(9) The rents, rates, fees, or other charges for the use of the services and facilities of the garbage disposal system, including any parts thereof theretofore constructed or acquired and any parts, extension, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of system revenues to be produced thereby, and the disposition and application of the amounts charged or collected;

(10) The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of the garbage disposal system or any obligations having or which may have a lien on any part of the system revenue;

(11) Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the incinerator or environmental services authority;

(12) Limitations on the powers of the incinerator or environmental services authority to construct, acquire or operate, or permit the construction, acquisition, or operation of, any plants, structures, facilities or properties which may compete or tend to compete with the garbage disposal system;

(13) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the incinerator or environmental services authority may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to section seventeen of this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to section fifteen of this act or limiting the rights, duties and powers of such trustee;

(14) Payment of costs or expenses incident to the enforcement of the bonds or of the provision of the bond resolution or of any covenant or contract with the holders of bonds;

(15) The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

(16) Any other matter or course of conduct which by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on the bonds.
All such provisions of the bond resolution and all such covenants and agreements shall constitute valid and legally binding contracts between the incinerator or environmental services authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction.

(cf: P.L.1953, c.37, s.232)

16. Section 15 of P.L.1948, c.348 (C.40:66A-15) is amended to read as follows:

15. In the event that there shall be a default in the payment of principal of or interest on any bonds after the same shall become due, whether at maturity or upon call for redemption, and such default shall continue for a period of thirty days, or in the event that the incinerator or environmental services authority shall fail or refuse to comply with the provisions of this act or shall fail or refuse to carry out and perform the terms of any contract with the holders of any of such bonds, and such failure or refusal shall continue for a period of thirty days after written notice to the incinerator authority of its existence and nature, the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding, by instruments or instrument filed in the office of the Secretary of State and proved and acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds of such series for the purposes in this section, and to have the powers provided in this section.

(a) Such trustee may and upon written request of the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:

(1) By an action or proceeding in a court of competent jurisdiction, enforce all rights of the holders of such bonds, including the right to require the incinerator or environmental services authority to charge and collect service charges adequate to carry out any contract as to, or pledge of, system revenues, and to require the incinerator or environmental services authority to carry out and perform the terms of any contract with the holders of such bonds or its duties under this act;

(2) Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;

(3) By an action require the incinerator or environmental services authority to account as if it were the trustee of an express trust for the holders of such bonds;

(4) By an action enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds; or
(5) Declare all such bonds due and payable, whether or not in advance of maturity, upon thirty days' prior notice in writing to the incinerator or environmental services authority and, if all defaults shall be made good, then with the consent of the holders of twenty-five per centum (25%) of the principal amount of such bonds then outstanding, annul such declaration and its consequences.

(b) Such trustee shall, in addition to the foregoing, have and possess all of the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.

(c) In any action or proceeding by such trustee, the fees, counsel fees and expenses of the trustee and of the receiver, if any, appointed pursuant to this act, may be allowed by the court as taxable costs and disbursements or otherwise, when so allowed, shall be a first charge upon any service charges and system revenues of the incinerator or environmental services authority pledged for the payment or security of bonds of such series.

(d) Such trustee, upon such default referred to in this section, whether or not all of the bonds of such series shall have been declared due and payable, shall be entitled as of right to the appointment of a receiver of the garbage disposal system, and such receiver may enter upon and take possession of all moneys and other property derived from or applicable to the acquisition, construction, operation, maintenance or reconstruction of the garbage disposal system and proceed with such acquisition, construction, operation, maintenance or reconstruction which the incinerator authority is under any obligation to do, and operate, maintain and reconstruct the garbage disposal system and fix, charge, collect, enforce and receive the service charges and all system revenues thereafter arising subject to any pledge thereof or contract with the holders of such bonds relating thereto and perform the public duties and carry out the contracts and obligations of the incinerator or environmental services authority in the same manner as the incinerator authority itself might do and under the direction of the court.

(cf: P.L.1953, c.37, s.233)

17. Section 16 of P.L.1948, c.348 (C.40:66A-16) is amended to read as follows:

16. Neither the members of the incinerator or environmental services authority nor any person executing bonds issued pursuant to this act shall be liable personally on the bonds by reason of the issuance pursuant to this act shall not be in any way a debt or liability of the State, and bonds or other obligations issued by an incinerator or environmental services authority pursuant to this act
shall not be in any way a debt or liability of the State or of any local
unit or municipality.
(cf: P.L.1948, c.348, s.16)

18. Section 17 of P.L.1948, c.348 (C.40:66A-17) is amended to
read as follows:
17. Every incinerator or environmental services authority is
hereby empowered, in its own name but for the local unit or units,
to acquire by purchase, gift, grant or devise and to take for public
use real property, within or without the district, which may be
deemed by the incinerator or environmental services authority
necessary for its purposes. Such incinerator authority is hereby
empowered to acquire and take such real property by condemnation,
in the manner provided by chapter one of Title 20, Eminent
Domain, of the Revised Statutes (R.S., section 20:1-1 et seq.) and,
to that end, may invoke and exercise in the manner or mode of
procedure prescribed in said chapter, either in its own name or in
the name of any local unit or units, all of the powers of such local
unit or units to acquire or take property for public use.
(cf: P.L.1948, c.348, s.17)

19. Section 18 of P.L.1948, c.348 (C.40:66A-18) is amended to
read as follows:
18. (a) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property shall not be paid as and when due, interest shall accrue and
be due to the incinerator or environmental services authority on the
unpaid balance at the rate of one per centum (1%) per month until
such service charge, and the interest thereon, shall be fully paid to
the incinerator or environmental services authority.
(b) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property owned by any person, firm, corporation or association
shall not be paid as and when due, the unpaid balance thereof and
all interest accruing thereon shall be a lien on such parcel. Such
lien shall be superior and paramount to the interest in such parcel of
any owner, lessee, tenant, mortgagee or other person except the lien
of State, county and municipal taxes and shall be on a parity with
and deemed equal to the lien on such parcel of State, county and
municipal taxes.
(c) In the event that a service charge of any incinerator or
environmental services authority with regard to any parcel of real
property shall not be paid as and when due, the incinerator or
environmental services authority may, in its discretion, discontinue
the furnishing of any of the services and facilities of said garbage
disposal system until such service charge and any subsequent
service charge with regard to such parcel and all interest accrued
thereon shall be fully paid to the incinerator or environmental services authority.

(d) The collector or other officer of every municipality charged by law with the duty of enforcing municipal liens on real property shall enforce, with and as any other municipal lien on real property in such municipality, all service charges and the lien thereof and shall pay over to the incinerator or environmental services authority the sums or a pro rata share of the sums realized upon such enforcement or upon liquidation of any property acquired by the municipality by virtue of such enforcement.

(e) In the event that any service charge of an incinerator or environmental services authority shall not be paid as and when due, the unpaid balance thereof and all interest accrued thereon, together with attorneys' fees and costs, may be recovered by the incinerator or environmental services authority in a civil action, and any lien on real property for such service charge and interest accrued thereon may be foreclosed or otherwise enforced by the incinerator or environmental services authority by action or suit in equity as for the foreclosure of a mortgage on such real property.

(f) All rights and remedies granted by this act for the collection and enforcement of service charges shall be cumulative and concurrent.

(cf: P.L.1948, c.348, s.18)

20. Section 19 of P.L.1948, c.348 (C.40:66A-19) is amended to read as follows:

19. Any county, by resolution of its board of chosen freeholders, or any municipality, by ordinance of its governing body, or any other person is hereby empowered, without any referendum and without the consent of any board, officer or other agency of the State, to sell, lease, lend, grant or convey to any incinerator or environmental services authority, or to permit any incinerator or environmental services authority [in] to use, maintain or operate as part of the garbage disposal system, any real or personal property owned by it, which may be necessary or useful and convenient for the purposes of the incinerator or environmental services authority and which may be accepted by the incinerator or environmental services authority. Any such sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an unlimited period of time and under any agreement and in any terms and conditions which may be approved by such county, municipality or other person and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of bonds, the incinerator or environmental services authority may enter into and perform any and all agreements for the assumption of principal or interest or both of indebtedness of such county, municipality or other person or
of any mortgage or lien existing with respect to such property or for
the operation and maintenance of such property as part of the
garbage disposal system.
(cf: P.L.1948, c.348, s.19)

21. Section 20 of P.L.1948, c.348 (C.40:66A-20) is amended to
read as follows:

20. Any incinerator or environmental services authority and any
municipality within the district by ordinance of its governing body
may enter into a contract or contracts providing for or relating to
the collection, treatment and disposal of garbage and refuse
originating in the district or in such municipality by means of the
garbage disposal system, and the cost and expense of such
collection, treatment and disposal. Such contract or contracts may
provide for the payment to the incinerator or environmental services
authority by such municipality annually or otherwise of such sum or
sums of money, computed at fixed amounts or by a formula based
on any factors or other matters described in subsection (b) of
section 8 of this act or in any other manner, as said contract or
contracts may provide, and the sum or sums so payable may include
provision for all or any part or a share of the amounts necessary (1)
to pay or provide for the expenses of operation and maintenance of
the garbage disposal system, including without limitation insurance,
extensions, betterments and replacements and the principal of and
interest on any bonds, and (2) to provide for any deficits resulting
from failure to receive sums payable to the incinerator or
environmental services authority by such municipality, any other
municipality, or any person, or from any other cause, and (3) to
maintain such reserves or sinking funds for any of the foregoing as
may be required by the terms of any contract of the incinerator or
environmental services authority or as may be deemed necessary or
desirable by the incinerator or environmental services authority.
Any such contract may provide that the sum or sums so payable to
the incinerator or environmental services authority shall be in lieu
of all or any part of the service charges which would otherwise be
charged and collected by the incinerator or environmental services
authority with regard to persons or real property within such
municipality. Such contract or contracts may also contain
provisions as to the financing and payment of expenses to be
incurred by the incinerator or environmental services authority and
determined by it to be necessary for its purposes prior to the placing
in operation of the garbage disposal system and may provide for the
payment by such municipality to the incinerator or environmental
services authority for application to such expenses or indebtedness
therefor such sum or sums of money, not in the aggregate exceeding
an amount stated or otherwise limited in said contract or contracts
plus interest thereon, as said contract or contracts may provide and
as the governing body of said municipality shall, by virtue of its 
authorization of and entry into said contract or contracts, determine 
to be necessary for the purposes of the incinerator or environmental 
services authority. Any such contract may be made with or without 
consideration and for a specified or an unlimited time and on any 
terms and conditions which may be approved by such municipality 
and which may be agreed to by the incinerator or environmental 
services authority in conformity with its contracts with the holders 
of any bonds, and shall be valid whether or not an appropriation 
with respect thereto is made by such municipality prior to 
authorization or execution thereof. Subject to any such contracts 
with the holders of bonds, such municipality is hereby authorized 
and directed to do and perform any and all acts or things necessary, 
convenient or desirable to carry out and perform every such 
contract and to provide for the payment or discharge of any 
obligation thereunder in the same manner as other obligations of 
such municipality and, in accordance with any such contract, to 
waive, modify, suspend or reduce the service charges which would 
otherwise be charged and collected by the incinerator or 
environmental services authority with regard to persons or real 
property within such municipality. Nothing in this section, 
however, shall prevent the incinerator or environmental services 
authority from collecting additional fees and charges from the 
owners or occupants of all parcels of real estate served by it within 
such municipality if for any reason such additional fees or charges 
shall be necessary in order for the incinerator or environmental 
services authority to pay all operating expenses, debt service and 
other payments required pursuant to contracts with bondholders; 
and notwithstanding such contracts with such municipalities, the 
incinerator or environmental services authority shall at all times 
have power and be obligated to collect sufficient additional fees and 
charges whenever necessary to pay all operating costs, debt service 
and all other payments required by contracts with bondholders. 
(cf: P.L.1954, c.185, s.1)

22. Section 21 of P.L.1948, c.348 (C.40:66A-21) is amended to 
read as follows:

21. Each county, municipality and other public body shall 
promptly pay to any incinerator or environmental services authority 
all service charges which the incinerator or environmental services 
authority may charge to it, as owner or occupant of any real 
property and shall provide for the payment thereof in the same 
manner as other obligations of such county, municipality or public 
body. 
(cf: P.L.1948, c.348, s.21)
23. Section 22 of P.L.1948, c.348 (C.40:66A-22) is amended to read as follows:

22. Neither the incinerator or environmental services authority nor any local unit shall have power to mortgage, pledge, encumber or otherwise dispose of any part of the garbage disposal system, except that the incinerator or environmental services authority may dispose of such part or parts thereof as may be no longer necessary for the purposes of the incinerator or environmental services authority. The provisions of this section shall be deemed to constitute a part of the contract with the holder of any bonds. All property of an incinerator or environmental services authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against an incinerator or environmental services authority be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any remedy for the enforcement of any pledge or lien given by an incinerator or environmental services authority on its system revenues.

(cf: P.L.1948, c.348, s.22)

24. Section 24 of P.L.1948, c.348 (C.40:66A-24) is amended to read as follows:

24. Every garbage disposal system and all other property of an incinerator or environmental services authority are hereby declared to be public property of a political subdivision of the State and devoted to an essential public and governmental function and purpose and shall be exempt from all taxes and special assessments of the State or any subdivision thereof. All bonds issued pursuant to this act are hereby declared to be issued by a political subdivision of this State and for an essential public and governmental purpose and to be a public instrumentality, and such bonds, and the interest thereon and the income therefrom, and all service charges, funds, revenues and other moneys pledged or available to pay or secure the payment of such bonds, or interest thereon, shall at all times be exempt from taxation except for transfer, inheritance and estate taxes.

(cf: P.L.1948, c.348, s.24)

25. Section 25 of P.L.1948, c.348 (C.40:66A-25) is amended to read as follows:

25. The State of New Jersey does hereby pledge to and covenant and agree with the holders of any bonds issued pursuant to this act that the State will not authorize or permit the construction or maintenance of any incinerator or garbage disposal system which will be competitive with the garbage disposal system of the incinerator or environmental services authority, and will not limit or
alter the rights hereby vested in the incinerator or environmental services authority to acquire, construct, maintain, reconstruct and operate its garbage disposal system, and to fix, establish, charge and collect its service charges and to fulfill the terms of any agreement made with the holders of such bonds or other obligations, and will not in any way impair the rights or remedies of such holders, and will not modify in any way the exemptions from taxation provided for in this act, until such bonds, together with interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such holders, are fully met and discharged.

(cf: P.L.1948, c.348, s.25)

26. Section 26 of P.L.1948, c.348 (C.40:66A-26) is amended to read as follows:

26. All banks, bankers, trust companies, savings banks, investment companies and other persons carrying on a banking business are hereby authorized to give to any incinerator or environmental services authority a good and sufficient undertaking with such sureties as shall be approved by the incinerator or environmental services authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the incinerator or environmental services authority or its authorized agent all such funds as may be deposited with it by the incinerator or environmental services authority and agreed interest thereon, at such times or upon such demands as may be agreed upon with the authority or, in lieu of such sureties, deposit with the incinerator or environmental services authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the incinerator or environmental services authority may approve; provided, such securities shall consist of obligations in which public officers and bodies of the State and its municipal subdivisions, savings institutions, including savings and loan associations, insurance companies and associations, executors, administrators, guardians, trustees and other fiduciaries in the State may properly and legally invest the funds within their control, in such principal amount, market value or other description as may be approved by the incinerator or environmental services authority. The deposits of the incinerator or environmental services authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the incinerator or environmental services authority and such bank or banking institution.

(cf: P.L.1948, c.348, s.26)
27. Section 27 of P.L.1948, c.348 (C.40:66A-27) is amended to read as follows:

27. After the creation of an incinerator or environmental services authority as provided herein, no municipality within the district shall have power to engage in, grant any license or permit for, or enter into any contract for, the collection, treatment and disposal of garbage and refuse; and no such municipality, or any person, firm, corporation or association shall engage in any activities within such municipality which would be competitive with the purposes of the incinerator or environmental services authority as provided in this act.

It is hereby determined and declared that it is necessary for the health and welfare of the inhabitants of every district within which an incinerator or environmental services authority is created that the facilities and services of such incinerator or environmental services authority shall be used by the owners or occupants of all lands, buildings and premises within such district, and the incinerator or environmental services authority may by resolution require the owners or occupants of all lands, buildings and premises therein to use the services and facilities of the incinerator or environmental services authority under such rules and regulations as the incinerator or environmental services authority shall fix and establish.

The provisions of this section shall not be construed, however, to affect or impair any contracts entered into prior to the creation of an incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.27)

28. This act shall take effect immediately.
The Senate Community and Urban Affairs Committee reports favorably Senate Bill No. 872.

This bill would authorize incinerator authorities to perform sanitation, public works and environmental services. At this time, there is only one incinerator authority in operation – the Jersey City Incinerator Authority. Under current law, the activities of incinerator authorities are limited to the operation of a garbage disposal system. However, apparently, the Jersey City Incinerator Authority functions not only as a collector and disposer of residential waste, but has many other responsibilities: monitoring compliance and enforcing city ordinances relative to solid waste disposal and recycling; educating various city groups and entities about environmental issues; property maintenance through the coordination of cleanups of city and privately owned vacant lots; providing container rentals for the disposal of construction and demolition debris; securing and storing impounded vehicles; providing mechanical street sweeping; removing graffiti; providing snow plowing and removal services; and providing demolition services for unsafe buildings.

This bill would authorize the creation of “environmental services authorities” as an alternative to incinerator authorities. Environmental services, as defined in the bill would mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.

This bill was pre-filed for introduction in the 2012-2013 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.
ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

STATEMENT TO

SENATE, No. 872

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 2012

The Assembly Environment and Solid Waste Committee reports favorably and with committee amendments Senate Bill No. 872.

This bill, as amended by the committee, would authorize certain incinerator authorities to perform sanitation, public works and environmental services. At this time, there is only one incinerator authority in operation – the Jersey City Incinerator Authority. Under current law, the activities of incinerator authorities are limited to the operation of a garbage disposal system. However, apparently, the Jersey City Incinerator Authority functions not only as a collector and disposer of residential waste, but has many other responsibilities: monitoring compliance and enforcing city ordinances relative to solid waste disposal and recycling; educating various city groups and entities about environmental issues; property maintenance through the coordination of cleanups of city and privately owned vacant lots; providing container rentals for the disposal of construction and demolition debris; securing and storing impounded vehicles; providing mechanical street sweeping; removing graffiti; providing snow plowing and removal services; and providing demolition services for unsafe buildings.

This bill would authorize the creation of “environmental services authorities” as an alternative to incinerator authorities. Environmental services, as defined in the bill, would mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.
As amended and reported by the committee, this bill is identical to Assembly Bill No. 2951 as also amended and reported by the committee.

COMMITTEE AMENDMENTS:
The committee amendments to the bill:

1) provide that the bill would apply only to a municipality that has established an incinerator authority prior to the date of enactment of the bill into law;

2) return language in sections 12 and 14 of the bill back to the language of current law to refer to the “garbage disposal” system, rather than to the “incinerator or environmental services” system; and

3) make technical corrections to consistently refer to “incinerator or environmental services authority” and to correct a statutory reference.
ASSEMBLY, No. 2951

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED MAY 14, 2012

Sponsored by:
Assemblyman SEAN CONNORS
District 33 (Hudson)
Assemblyman PATRICK J. DIEGNAN, JR.
District 18 (Middlesex)

SYNOPSIS
Authorizes incinerator authorities to perform sanitation, public works, and environmental services.

CURRENT VERSION OF TEXT
As introduced.
AN ACT expanding the permissible scope of operation of incinerator authorities and amending P.L.1948, c.348.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 1 of P.L.1948, c.348 (C.40:66A-1) is amended to read as follows:
   1. This act shall be known and may be cited as the "incinerator or environmental services authorities law."
   (cf: P.L.1948, c.348, s.1)

2. Section 2 of P.L.1948, c.348 (C.40:66A-2) is amended to read as follows:
   2. It is hereby declared to be in the public interest and to be the policy of the State to foster and promote by all reasonable means the health and welfare of the citizens thereof by the proper collection and disposal of garbage and other refuse matter, as well as by the performance of various other sanitation, public works and environmental services necessary to maintain a clean, healthy, and safe environment for all citizens.
   (cf: P.L.1948, c.348, s.2)

3. Section 3 of P.L.1948, c.348 (C.40:66A-3) is amended to read as follows:
   3. As used in this act, unless a different meaning clearly appears from the context:
      (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district;
      (2) "Governing body" shall mean the commission, council, board or body, by whatever name it may be known, having charge of the finances of the municipality;
      (3) "Person" shall mean any person, association, corporation, nation, State or any agency or subdivision thereof, municipality of the State or an incinerator authority;
      (4) "Incinerator authority" or "environmental services authority" shall mean a public body created pursuant to section four of this act;
      (5) Subject to the exceptions provided in the section four of this act, "district" shall mean the area within the territorial boundaries of the municipality or municipalities which created or joined in the creation of an incinerator or environmental services authority;
      (6) "Local unit" shall mean any municipality which created or joined in the creation of an incinerator or environmental services authority;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
(7) "Garbage disposal system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired constructed or operated by an incinerator or environmental services authority, including incinerators or other plants for the treatment and disposal of garbage and refuse matter and all other real and personal and rights therein and appurtenances necessary or useful and convenient for the collection, treatment or disposal in a sanitary manner of garbage and refuse matter (but not including sewage).

(8) "Cost" shall mean, in addition to the usual connotations thereof, the cost of acquisition or construction of all or any part of a garbage disposal system of all or any property, rights, easements and franchises deemed by the incinerator or environmental services authority to be necessary or useful and convenient therefor, including reimbursements to the incinerator or environmental services authority or any municipality or other person of any moneys theretofore expended for the purposes of the incinerator or environmental services authority and including interest or discount on bonds to finance such cost, engineering and inspection costs and legal expenses, the cost of financial, professional and other advice, and the cost of issuance of any such bonds;

(9) "Real property" shall mean lands both within and without the State, and improvements thereof or thereon, or any rights or interests therein;

(10) "Construct" and "construction" shall connote and include acts of construction, reconstruction, replacement, extension, improvement and betterment of a garbage disposal system;

(11) "Garbage or refuse matter" shall mean any refuse matter, trash or garbage from residences, hotels, apartments or any other public or private building but shall not include water-carried wastes, industrial waste or the kinds of wastes usually collected, carried away and disposed of by sewerage system.

(12) "Ordinance" means a written act of the governing body of a municipality adopted and otherwise approved and published in the manner or mode of procedure prescribed for ordinances tending to obligate such municipality pecuniarily; and

(13) "Resolution" means a written act of the governing body of a local unit adopted and otherwise approved in the manner or mode of procedure prescribed for resolutions tending to obligate such local unit pecuniarily; and

(14) "Environmental services" shall mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary, or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or appropriate for neighborhood beautification or environmental
improvement, and any other service relative to maintaining a
sanitary, safe, and healthy environment within a municipality.
(cf: P.L.1948, c.348, s. 3)

4. Section 4 of P.L.1948, c.348 (C.40:66A-4) is amended to
read as follows:
4. (a) The governing body of any municipality may, by
ordinance duly adopted, create a public body corporate and politic
under the name and style of “the incinerator authority” with all or
any significant part of the name of such municipality inserted. The
governing body of any municipality may, by ordinance duly
adopted, create a public body corporate and politic under the name
and style of the “environmental services authority” with all or any
significant part of the name of the municipality inserted. An
incinerator or environmental services authority created pursuant to
this section by a municipality other than a city of the first class shall
consist of five members, and an incinerator or environmental
services authority created pursuant to this section by a municipality
which is a city of the first class shall consist of five or seven
members, as determined by the governing body. Members of the
incinerator or environmental services authority shall be appointed
by resolution of the governing body as hereinafter in this section
provided, and the authority shall constitute the incinerator or
environmental services authority contemplated and provided for in
this act and an agency and instrumentality of said municipality.
After the taking effect of such ordinance and the filing of a certified
copy thereof as in subsection (c) of this section provided, the
members of the incinerator or environmental services authority
shall be appointed. The members first appointed shall, by the
resolution of appointment, be designated to serve for terms
respectively expiring as follows: the terms of the first four members
shall expire in turn on each of the first days of the first, second,
third and fourth February next ensuing after the date of their
appointment, and the remaining members shall be designated to
serve for terms expiring on the first day of the fifth February next
ensuing after the date of their appointment. On or after the first day
of January in each year after such first appointments, one person
shall be appointed or reappointed as a member of the incinerator or
environmental services authority to succeed each member whose
term is expiring, and shall serve for a term commencing on the first
day of February in such year and expiring on the first day of
February in the fifth year after such year. In the event of a vacancy
in the membership of the incinerator or environmental services
authority occurring during an unexpired term of office, a person
shall be appointed as a member of the incinerator or environmental
services authority to serve for such unexpired term.
The governing body of a municipality which is a city of the first
class may increase the membership of its incinerator or
environmental services authority to seven members from five members. The two additional members shall be appointed to serve five-year terms, commencing on the February 1 next following their appointment and expiring on February 1 in the fifth year after their appointment.

(b) The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the incinerator authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. The governing bodies of any two or more municipalities, whether or not the areas of such municipalities comprise an integral body of territory, may, by parallel ordinances duly adopted by each of such governing bodies within any single calendar year, create a public body corporate and politic under the name and style of "the environmental services authority" with all or any significant part of the name of each such municipality or some identifying geographical phrase inserted. Said body shall consist of the members thereof, in an aggregate number determined as hereinafter in this subsection provided, who shall be appointed by resolution of the several governing bodies as hereinafter in this section provided, and it shall constitute the incinerator or environmental services authority contemplated and provided for in this act and an agency and instrumentality of the said municipalities. The number of members of the incinerator or environmental services authority to be appointed at any time for full terms of office by the governing body of any such municipality or municipalities, as the case may be, shall be as may be stated in said ordinances which shall be not less than one nor more than three. After the taking effect of the said ordinances of all such municipalities and after the filing of certified copies thereof as in subsection (c) of this section provided, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality. The members first appointed or to be first appointed shall serve for terms expiring on the first day of the fifth February next ensuing after the date of the first appointment of any member. On or after the first day of January in the year in which expires the terms of the said members first appointed and in every fifth year thereafter, the appropriate number of persons shall be appointed as members of the incinerator or environmental services authority by the governing body of each municipality, to serve for terms commencing on the first day of February in such year and expiring on the first day of February in the fifth year after such year. In the event of a vacancy in the membership of the incinerator or environmental services authority occurring during an unexpired term of office, a person shall be appointed as a member
of the incinerator or environmental services authority to serve for such unexpired term by the governing body which made the original appointment for such unexpired term.

(c) A copy of each ordinance for the creation of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. Upon proof of such filing of a certified copy of the ordinance or of certified copies of the parallel ordinances for the creation of an incinerator or environmental services authority as aforesaid, the incinerator or environmental services authority therein referred to shall, in any suit, action or proceeding involving the validity or enforcement of, or relating to, any contract or obligation or act of the incinerator or environmental services authority, be conclusively deemed to have been lawfully and properly created and established and authorized to transact business and exercise its powers under this act. A copy of any such certified ordinance, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding.

(d) A copy of each resolution appointing any member of an incinerator or environmental services authority adopted pursuant to this section, duly certified by the appropriate officer of the local unit, shall be filed in the office of the Secretary of State. A copy of such certified resolution, duly certified by or on behalf of the Secretary of State, shall be admissible in evidence in any suit, action or proceeding and, except in a suit, action or proceeding directly questioning such appointment, shall be conclusive evidence of the due and proper appointment of the members named therein.

(e) No governing body which may create or join in the creation of any incinerator or environmental services authority pursuant to this section shall thereafter create or join in the creation of any other incinerator or environmental services authority. No governing body of any municipality within a district shall create or join in the creation of any incinerator or environmental services authority except upon the written consent of the incinerator or environmental services authority and in accordance with the terms and conditions of such consent, and in the event such consent be given and an incinerator or environmental services authority be created pursuant thereto, the area within the territorial boundaries of such municipality shall not thereafter be part of the district.

(cf: P.L.1994, c.85, s.2)

5. Section 5 of P.L.1948, c.348 (C.40:66A-5) is amended to read as follows:

5. (a) The powers of an incinerator or environmental services authority shall be vested in the members thereof in office from time to time. A majority of the entire authorized membership of the incinerator or environmental services authority shall constitute a
quorum at any meeting thereof. Action may be taken and motions
and resolutions adopted by the incinerator or environmental
services authority at any meeting of the members thereof by vote of
a majority of the members present, unless in any case the by-laws of
the incinerator or environmental services authority shall require a
large number. The incinerator or environmental services authority
may delegate to one or more of its officers, agents or employees
such powers and duties as it may deem proper.

(b) Each member of an incinerator or environmental services
authority shall hold office for the term for which he was appointed
and until his successor has been appointed and has qualified.

(c) No member, officer or employee of an incinerator or
environmental services authority shall have or acquire any interest,
direct or indirect, in the garbage disposal system in any property
included or planned to be included in the garbage disposal system
or in any contract or proposed contract for materials or services to
be furnished to or used by the incinerator or environmental services
authority, but neither the holding of any officer or employment in
the government of any municipality or under any law of the State
nor the owning of any property within the State shall be deemed a
disqualification for membership in or employment by an incinerator
or environmental services authority. A member of an incinerator or
environmental services authority may be removed only by the
governing body by which he was appointed and only for
inefficiency or neglect of duty or misconduct in office and after he
shall have been given a copy of the charges against him and, not
sooner than ten days thereafter, had opportunity in person or by
counsel to be heard thereon by such governing body.

(d) An incinerator or environmental services authority may
reimburse its members for necessary expenses incurred in the
discharge of their duties. The ordinance or parallel ordinances for
the creation of an incinerator or environmental services authority
may provide that the members of the incinerator or environmental
services authority may receive compensation for their services
within an annual and other limitations to be stated in such ordinance
or parallel ordinances, and in that event, each member may receive
from the incinerator or environmental services authority such
compensation for his services as the incinerator or environmental
services authority may determine within the limitations stated in
such ordinance or parallel ordinances. No member of any
incinerator or environmental services authority shall receive any
compensation for his services except as provided in this subsection.

(e) Every incinerator or environmental services authority, upon
the first appointment of its members and thereafter on or after the
first day of February in each year, shall annually elect from among
its members a chairman and a vice-chairman who shall hold office,
until the first day of February next ensuing and until their respective
successors have been appointed and have qualified. Every
incinerator or environmental services authority may also appoint and employ a secretary and such professional and technical advisers and experts and such other officers, agents and employees as it may require, and it shall determine their qualifications, duties and compensation. (cf: P.L.1948, c.348, s.5)

6. Section 6 of P.L.1948, c.348 (C.40:66A-6) is amended to read as follows:

6. Every incinerator or environmental services authority is hereby authorized and directed, subject to the limitations of this act, to acquire, in its own name but for the local unit or units, by purchase, gift, condemnation or otherwise, and, notwithstanding the provisions of any charter, ordinance or resolution of any county or municipality to the contrary, to construct, maintain, operate and use such incinerators, treatment plants or works at such places, and such other plants, structures, property and conveyances, as in the judgment of the incinerator or environmental services authority will provide an effective and satisfactory method for promoting the purposes of the incinerator or environmental services authority. (cf: P.L.1948, c.348, s.6)

7. Section 7 of P.L.1948, c.348 (C.40:66A-7) is amended to read as follows:

7. Every incinerator or environmental services authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:

(1) To adopt and have a common seal and to alter the same at pleasure;

(2) To sue and to be sued;

(3) In the name of the incinerator or environmental services authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;

(4) In the name of the incinerator or environmental services authority but for the local unit or unit, to acquire, hold, use and dispose of other personal property for the purposes of the incinerator or environmental services authority;

(5) In the name of the incinerator or environmental services authority but for the local unit or units, to acquire by purchase, gift, condemnation or otherwise, real property and easements therein, necessary or useful and convenient for the purposes of the incinerator or environmental services authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no
longer necessary for the purposes of the incinerator or environmental services authority;
(6) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;
(7) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purpose of the incinerator or environmental services authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;
(8) To enter on any lands or premises for the purposes of the incinerator or environmental services authority;
(9) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the garbage disposal system and any other of its properties, and to amend the same;
(10) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any persons; and
(11) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the incinerator or environmental services authority or to carry out any power expressly given in this act subject to P.L.1971, c.198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).
(cf: P.L.1975, c.96, s.11)

8. Section 1 of P.L.1952, c.304 (C.40:66A-7.1) is amended to read as follows:
1. It shall be the duty of every "incinerator or environmental services authority," created pursuant to the act to which this act is a supplement, to cause an annual audit of the accounts of the authority to be made and filed with the authority, and for this purpose the authority shall employ a registered municipal accountant of New Jersey or a certified public accountant of New Jersey. The audit shall be completed and filed with the authority within four months after the close of the fiscal year of the authority and a certified duplicate copy thereof shall be filed with the Director of the Division of Local Government Services in the Department of [the Treasury] Community Affairs within five days after the original report is filed with the authority.
(cf: P.L.1952, c.304, s.1)

9. Section 2 of P.L.1952, c.304 (C.40:66A-7.2) is amended to read as follows:
2. Every such "incinerator or environmental services authority" shall file a certified copy of every bond resolution as finally passed
with the Director of the Division of Local Government Services in
the Department of [the Treasury] Community Affairs and in
addition shall file a certified copy of all bond proceedings with the
said director.
(cf: P.L.1952, c.304, s.2)

10. Section 8 of P.L.1948, c.348 (C.40:66A-8) is amended to
read as follows:

8. (a) Every incinerator or environmental services authority is
hereby authorized to charge and collect rents, rates, fees or other
charges (in this act sometimes referred to as "service charges") for
the services and facilities of the garbage disposal system.
(b) Such rents, rates, fees and charges, being in the nature of use
or service charges, shall as nearly as the incinerator or
environmental services authority shall deem practicable and
 equitable be uniform throughout the district for the same type, class
and amount of use or service of the garbage disposal system.
(c) The incinerator or environmental services authority shall
prescribe and from time to time when necessary revise the schedule
of such service charges, which in any event shall be such that the
revenues of the incinerator or environmental services authority will
at all times be adequate to pay all expenses of operation and
maintenance of the garbage disposal system, including reserves,
insurance, extensions, and replacements, and to pay punctually the
principal of and interest on any bonds and to maintain such reserves
or sinking funds therefor as may be required by the terms of any
contract of the incinerator or environmental services authority. Said
schedule shall thus be prescribed and from time to time revised by
the incinerator or environmental services authority after public
hearing thereon which shall be held by the incinerator or
environmental services authority at least 7 days after publication of
notice of the proposed adjustment of the service charges and of the
time and place of the public hearing in at least two newspapers of
general circulation in the area serviced by the authority. The
incinerator or environmental services authority shall provide
evidence at the hearing showing that the proposed adjustment of the
service charges is necessary and reasonable, and shall provide the
opportunity for cross-examination of persons offering such
evidence, and a transcript of the hearing shall be made and a copy
thereof shall be available upon request to any interested party at a
reasonable fee. The incinerator or environmental services authority
shall likewise fix and determine the time or times when and the
place or places where such service charges shall be due and payable
and may require that such service charges shall be paid in advance
for periods of not more than 1 year. A copy of such schedule of
service charges in effect shall at all times be kept on file at the
principal office of the incinerator or environmental services
authority and shall at all reasonable times be open to public inspection.
(cf: P.L.1981, c.511, s.19)

11. Section 11 of P.L.1948, c.348 (C.40:66A-9) is amended to read as follows:

9. Any local unit shall have power, in the discretion of its governing body, to appropriate moneys for the purposes of the incinerator or environmental services authority, and to loan or donate such moneys to the incinerator or environmental services authority in such installments and upon such terms as may be agreed upon between such local unit and the incinerator or environmental services authority.
(cf: P.L.1948, c.348, s.9)

12. Section 10 of P.L.1948, c.348 (C.40:66A-10) is amended to read as follows:

10. Revenue bonds may be authorized to be issued under this act to provide funds to pay the cost of all or any part of the garbage disposal incinerator or environmental services system, or for the refunding of any bonds theretofore issued for such purposes. The purposes for which such revenue bonds may be issued shall include the payment to the local unit or local units of the reasonable value of any properties or facilities deemed necessary or desirable for the purposes of the incinerator or environmental services authority, and such incinerator or environmental services authorities are hereby authorized to purchase and acquire such properties or facilities from such local unit or local units.

Such revenue bonds shall be authorized by resolution of the incinerator or environmental services authority which may be adopted at the same meeting at which it is introduced by a majority of all the members thereof then in office, shall take effect immediately and need not be published or posted. Such revenue bonds may bear interest at such rate or rates, not exceeding 6% per annum, may be in one or more series, may bear such date or dates, may mature at such time or times not exceeding 30 years from their respective dates, may be payable in such medium of payment at such place or places, may carry such registration privileges, may be subject to such terms of redemption with or without premium, may be executed in such manner, may contain such terms, covenants and conditions, and may be in such form, either coupon or registered, as such resolution or subsequent resolution may provide. Such revenue bonds may be sold, all at one time or in blocks from time to time, at public or private sale, or if refunding bonds may also be delivered in exchange for the outstanding obligations to be refunded thereby, in such manner as the incinerator or environmental services authority shall determine by resolution, and at such price or prices, computed according to
standard tables of bond values, as will yield to the purchasers or the
holders of the obligations surrendered in exchange, income at a rate
not exceeding 6% per annum to the maturity dates of the several
bonds so sold or exchanged on the money paid or the principal
amount of obligations surrendered therefor to the incinerator or
environmental services authority.
(cf: P.L.1954, c.185, s.2)

13. Section 11 of P.L.1948, c.348 (C.40:66A-11) is amended to
read as follows:
14. Section 12 of P.L.1948, c.348 (C.40:66A-12) is amended to
read as follows:
12. Any incinerator or environmental services authority may
cause to be published in a newspaper published in the district a
notice stating the date of adoption of such bond resolution, the
amount and maturities of the bonds authorized to be issued, and
also stating that any action or proceeding of any kind or nature in
any court questioning the validity of the creation and establishment
of the incinerator or environmental services authority, or the
validity or proper authorization of bonds provided for by the bond
resolution, or the validity of any covenants, agreements or contracts
provided for by the bond resolution shall be commenced within
twenty days after the first publication of such notice. If no such
action or proceeding shall be commenced or instituted within
twenty days after the first publication of such notice, then all
residents and taxpayers and owners of property in the district and
users of the [garbage disposal] incinerator or environmental
services system and all other persons whatsoever shall be forever
barred and foreclosed from instituting or commencing any action or
proceeding in any court, or from pleading any defense to any action
or proceeding, questioning the validity of the creation and
establishment of the incinerator or environmental services authority,
the validity or proper authorization of such bonds, or the validity of
any such covenants, agreements or contracts, and said bonds,
covenants, agreements and contracts shall be conclusively deemed
to be valid and binding obligations in accordance with their terms and tenor.
(cf: P.L.1948, c.348, s.12)

15. Section 14 of P.L.1948, c.348 (C.40:66A-14) is amended to read as follows:

14. Any bond resolution of an incinerator or environmental services authority providing for or authorizing the issuance of any bonds may contain provisions, and such incinerator or environmental services authority, in order to secure the payment of such bonds and in addition to its other powers, shall have power by provision in the bond resolution to covenant and agree with the several holders of such bonds, as to:

(1) The custody, security, use, expenditure or application of the proceeds of the bonds;

(2) The construction and completion, or replacement, of all or any part of the garbage disposal system;

(3) The use, regulation, operation, maintenance, insurance or disposition of all or any part of the garbage disposal system, or restrictions on the exercise of the powers of the incinerator or environmental services authority to dispose, or to limit or regulate the use, of all or any part of the garbage disposal system;

(4) Payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds as obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations.

(5) The use and disposition of any moneys of the incinerator or environmental services authority, including revenues (in this act sometimes called "system revenues") derived or to be derived from the operation of all or any part of the garbage disposal system, including any parts thereof theretofore constructed or acquired;

(6) Pledging, setting aside, depositing or trusteeing all or any part of the system revenues or other moneys of the incinerator or environmental services authority to secure the payment of the principal of or interest on the bonds or any other obligations, or the payment of expenses of operation or maintenance of the garbage disposal system, and the powers and duties of any trustee with regard thereto;

(7) The setting aside out of the system revenues or other moneys of the incinerator or environmental services authority of reserves and sinking funds, and the source, custody, security, regulation, application and disposition thereof;

(8) Determination or definition of the system revenues or of the expenses of operation and maintenance of the garbage disposal system;

(9) The rents, rates, fees, or other charges for the use of the services and facilities of the garbage disposal system, including any parts thereof theretofore constructed or acquired and any parts,
extension, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same, the amount or amounts of system revenues to be produced thereby, and the disposition and application of the amounts charged or collected;

(10) The assumption or payment or discharge of any indebtedness, liens or other claims relating to any part of the garbage disposal system or any obligations having or which may have a lien on any part of the system revenue;

(11) Limitations on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the incinerator or environmental services authority;

(12) Limitations on the powers of the incinerator or environmental services authority to construct, acquire or operate, or permit the construction, acquisition, or operation of, any plants, structures, facilities or properties which may compete or tend to compete with the garbage disposal system;

(13) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the incinerator or environmental services authority may determine which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to section seventeen of this act, and limiting or abrogating the right of such holders to appoint a trustee pursuant to section fifteen of this act or limiting the rights, duties and powers of such trustee;

(14) Payment of costs or expenses incident to the enforcement of the bonds or of the provision of the bond resolution or of any covenant or contract with the holders of bonds;

(15) The procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or

(16) Any other matter or course of conduct which by recital in the bond resolution, is declared to further secure the payment of the principal of or interest on the bonds.

All such provisions of the bond resolution and all such covenants and agreements shall constitute valid and legally binding contracts between the incinerator or environmental services authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action or proceeding in any court of competent jurisdiction.

(cf: P.L.1953, c.37, s.232)

16. Section 15 of P.L.1948, c.348 (C.40:66A-15) is amended to read as follows:
15. In the event that there shall be a default in the payment of principal of or interest on any bonds after the same shall become due, whether at maturity or upon call for redemption, and such default shall continue for a period of thirty days, or in the event that the incinerator or environmental services authority shall fail or refuse to comply with the provisions of this act or shall fail or refuse to carry out and perform the terms of any contract with the holders of any of such bonds, and such failure or refusal shall continue for a period of thirty days after written notice to the incinerator authority of its existence and nature, the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding, by instruments or instrument filed in the office of the Secretary of State and proved and acknowledged in the same manner as a deed to be recorded, may appoint a trustee to represent the holders of the bonds of such series for the purposes in this section, and to have the powers provided in this section.

(a) Such trustee may and upon written request of the holders of twenty-five per centum (25%) in aggregate principal amount of the bonds of such series then outstanding shall, in his or its own name:

1. By an action or proceeding in a court of competent jurisdiction, enforce all rights of the holders of such bonds, including the right to require the incinerator or environmental services authority to charge and collect service charges adequate to carry out any contract as to, or pledge of, system revenues, and to require the incinerator or environmental services authority to carry out and perform the terms of any contract with the holders of such bonds or its duties under this act;

2. Bring an action upon all or any part of such bonds or interest coupons or claims appurtenant thereto;

3. By an action require the incinerator or environmental services authority to account as if it were the trustee of an express trust for the holders of such bonds;

4. By an action enjoin any acts or things which may be unlawful or in violation of the rights of the holders of such bonds;

5. Declare all such bonds due and payable, whether or not in advance of maturity, upon thirty days’ prior notice in writing to the incinerator or environmental services authority and, if all defaults shall be made good, then with the consent of the holders of twenty-five per centum (25%) of the principal amount of such bonds then outstanding, annul such declaration and its consequences.

(b) Such trustee shall, in addition to the foregoing, have and possess all of the powers necessary or appropriate for the exercise of the functions specifically set forth herein or incident to the general representation of the holders of bonds of such series in the enforcement and protection of their rights.
(c) In any action or proceeding by such trustee, the fees, counsel
fees and expenses of the trustee and of the receiver, if any,
appointed pursuant to this act, may be allowed by the court as
taxable costs and disbursements or otherwise, when so allowed,
shall be a first charge upon any service charges and system
revenues of the incinerator or environmental services authority
pledged for the payment or security of bonds of such series.
(d) Such trustee, upon such default referred to in this section,
whether or not all of the bonds of such series shall have been
declared due and payable, shall be entitled as of right to the
appointment of a receiver of the garbage disposal system, and such
receiver may enter upon and take possession of all moneys and
other property derived from or applicable to the acquisition,
construction, operation, maintenance or reconstruction of the
garbage disposal system and proceed with such acquisition,
construction, operation, maintenance or reconstruction which the
incinerator authority is under any obligation to do, and operate,
maintain and reconstruct the garbage disposal system and fix,
charge, collect, enforce and receive the service charges and all
system revenues thereafter arising subject to any pledge thereof or
contract with the holders of such bonds relating thereto and perform
the public duties and carry out the contracts and obligations of the
incinerator or environmental services authority in the same manner
as the incinerator authority itself might do and under the direction
of the court.
(cf: P.L.1953, c.37, s.233)

17. Section 16 of P.L.1948, c.348 (C.40:66A-16) is amended to
read as follows:
16. Neither the members of the incinerator or environmental
services authority nor any person executing bonds issued pursuant
to this act shall be liable personally on the bonds by reason of the
issuance pursuant to this act shall not be in any way a debt or
liability of the State, and bonds or other obligations issued by an
incinerator or environmental services authority pursuant to this act
shall not be in any way a debt or liability of the State or of any local
unit or municipality.
(cf: P.L.1948, c.348, s.16)

18. Section 17 of P.L.1948, c.348 (C.40:66A-17) is amended to
read as follows:
17. Every incinerator or environmental services authority is
hereby empowered, in its own name but for the local unit or units,
to acquire by purchase, gift, grant or devise and to take for public
use real property, within or without the district, which may be
deemed by the incinerator or environmental services authority
necessary for its purposes. Such incinerator authority is hereby
empowered to acquire and take such real property by condemnation,
in the manner provided by chapter one of Title 20, Eminent Domain, of the Revised Statutes (R.S., section 20:1-1 et seq.) and, to that end, may invoke and exercise in the manner or mode of procedure prescribed in said chapter, either in its own name or in the name of any local unit or units, all of the powers of such local unit or units to acquire or take property for public use.

(cf: P.L.1948, c.348, s.17)

19. Section 18 of P.L.1948, c.348 (C.40:66A-18) is amended to read as follows:

18. (a) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property shall not be paid as and when due, interest shall accrue and be due to the incinerator or environmental services authority on the unpaid balance at the rate of one per centum (1%) per month until such service charge, and the interest thereon, shall be fully paid to the incinerator or environmental services authority.

(b) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property owned by any person, firm, corporation or association shall not be paid as and when due, the unpaid balance thereof and all interest accruing thereon shall be a lien on such parcel. Such lien shall be superior and paramount to the interest in such parcel of any owner, lessee, tenant, mortgagee or other person except the lien of State, county and municipal taxes and shall be on a parity with and deemed equal to the lien on such parcel of State, county and municipal taxes.

(c) In the event that a service charge of any incinerator or environmental services authority with regard to any parcel of real property shall not be paid as and when due, the incinerator or environmental services authority may, in its discretion, discontinue the furnishing of any of the services and facilities of said garbage disposal system until such service charge and any subsequent service charge with regard to such parcel and all interest accrued thereon shall be fully paid to the incinerator or environmental services authority.

(d) The collector or other officer of every municipality charged by law with the duty of enforcing municipal liens on real property shall enforce, with and as any other municipal lien on real property in such municipality, all service charges and the lien thereof and shall pay over to the incinerator or environmental services authority the sums or a pro rata share of the sums realized upon such enforcement or upon liquidation of any property acquired by the municipality by virtue of such enforcement.

(e) In the event that any service charge of an incinerator or environmental services authority shall not be paid as and when due, the unpaid balance thereof and all interest accrued thereon, together with attorneys' fees and costs, may be recovered by the incinerator
or environmental services authority in a civil action, and any lien on real property for such service charge and interest accrued thereon may be foreclosed or otherwise enforced by the incinerator or environmental services authority by action or suit in equity as for the foreclosure of a mortgage on such real property.

(f) All rights and remedies granted by this act for the collection and enforcement of service charges shall be cumulative and concurrent.

(cf: P.L.1948, c.348, s.18)

20. Section 19 of P.L.1948, c.348 (C.40:66A-19) is amended to read as follows:

19. Any county, by resolution of its board of chosen freeholders, or any municipality, by ordinance of its governing body, or any other person is hereby empowered, without any referendum and without the consent of any board, officer or other agency of the State, to sell, lease, lend, grant or convey to any incinerator or environmental services authority, or to permit any incinerator or environmental services authority [to] use, maintain or operate as part of the garbage disposal system, any real or personal property owned by it, which may be necessary or useful and convenient for the purposes of the incinerator or environmental services authority and which may be accepted by the incinerator or environmental services authority. Any such sale, lease, loan, grant, conveyance or permit may be made with or without consideration and for a specified or an unlimited period of time and under any agreement and in any terms and conditions which may be approved by such county, municipality or other person and which may be agreed to by the incinerator or environmental services authority in conformity with its contracts with the holders of bonds, the incinerator or environmental services authority may enter into and perform any and all agreements for the assumption of principal or interest or both of indebtedness of such county, municipality or other person or of any mortgage or lien existing with respect to such property or for the operation and maintenance of such property as part of the garbage disposal system.

(cf: P.L.1948, c.348, s.19)

21. Section 20 of P.L.1948, c.348 (C.40:66A-20) is amended to read as follows:

20. Any incinerator or environmental services authority and any municipality within the district by ordinance of its governing body may enter into a contract or contracts providing for or relating to the collection, treatment and disposal of garbage and refuse originating in the district or in such municipality by means of the garbage disposal system, and the cost and expense of such collection, treatment and disposal. Such contract or contracts may provide for the payment to the incinerator or environmental services
authority by such municipality annually or otherwise of such sum or
sums of money, computed at fixed amounts or by a formula based
on any factors or other matters described in subsection (b) of
section 8 of this act or in any other manner, as said contract or
contracts may provide, and the sum or sums so payable may include
provision for all or any part or a share of the amounts necessary (1)
to pay or provide for the expenses of operation and maintenance of
the garbage disposal system, including without limitation insurance,
extensions, betterments and replacements and the principal of and
interest on any bonds, and (2) to provide for any deficits resulting
from failure to receive sums payable to the incinerator or
environmental services authority by such municipality, any other
municipality, or any person, or from any other cause, and (3) to
maintain such reserves or sinking funds for any of the foregoing as
may be required by the terms of any contract of the incinerator or
environmental services authority or as may be deemed necessary or
desirable by the incinerator or environmental services authority.
Any such contract may provide that the sum or sums so payable to
the incinerator or environmental services authority shall be in lieu
of all or any part of the service charges which would otherwise be
charged and collected by the incinerator or environmental services
authority with regard to persons or real property within such
municipality. Such contract or contracts may also contain
provisions as to the financing and payment of expenses to be
incurred by the incinerator or environmental services authority and
determined by it to be necessary for its purposes prior to the placing
in operation of the garbage disposal system and may provide for the
payment by such municipality to the incinerator or environmental
services authority for application to such expenses or indebtedness
therefor such sum or sums of money, not in the aggregate exceeding
an amount stated or otherwise limited in said contract or contracts
plus interest thereon, as said contract or contracts may provide and
as the governing body of said municipality shall, by virtue of its
authorization of and entry into said contract or contracts, determine
to be necessary for the purposes of the incinerator or environmental
services authority. Any such contract may be made with or without
consideration and for a specified or an unlimited time and on any
terms and conditions which may be approved by such municipality
and which may be agreed to by the incinerator or environmental
services authority in conformity with its contracts with the holders
of any bonds, and shall be valid whether or not an appropriation
with respect thereto is made by such municipality prior to
authorization or execution thereof. Subject to any such contracts
with the holders of bonds, such municipality is hereby authorized
and directed to do and perform any and all acts or things necessary,
convenient or desirable to carry out and perform every such
contract and to provide for the payment or discharge of any
obligation thereunder in the same manner as other obligations of
such municipality and, in accordance with any such contract, to waive, modify, suspend or reduce the service charges which would otherwise be charged and collected by the incinerator or environmental services authority with regard to persons or real property within such municipality. Nothing in this section, however, shall prevent the incinerator or environmental services authority from collecting additional fees and charges from the owners or occupants of all parcels of real estate served by it within such municipality if for any reason such additional fees or charges shall be necessary in order for the incinerator or environmental services authority to pay all operating expenses, debt service and other payments required pursuant to contracts with bondholders; and notwithstanding such contracts with such municipalities, the incinerator or environmental services authority shall at all times have power and be obligated to collect sufficient additional fees and charges whenever necessary to pay all operating costs, debt service and all other payments required by contracts with bondholders.

(cf: P.L.1954, c.185, s.1)

22. Section 21 of P.L.1948, c.348 (C.40:66A-21) is amended to read as follows:

21. Each county, municipality and other public body shall promptly pay to any incinerator or environmental services authority all service charges which the incinerator or environmental services authority may charge to it, as owner or occupant of any real property and shall provide for the payment thereof in the same manner as other obligations of such county, municipality or public body.

(cf: P.L.1948, c.348, s.21)

23. Section 22 of P.L.1948, c.348 (C.40:66A-22) is amended to read as follows:

22. Neither the incinerator or environmental services authority nor any local unit shall have power to mortgage, pledge, encumber or otherwise dispose of any part of the garbage disposal system, except that the incinerator or environmental services authority may dispose of such part or parts thereof as may be no longer necessary for the purposes of the incinerator or environmental services authority. The provisions of this section shall be deemed to constitute a part of the contract with the holder of any bonds. All property of an incinerator or environmental services authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against an incinerator or environmental services authority be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any remedy for the enforcement of
any pledge or lien given by an incinerator or environmental services
authority on its system revenues.
(cf: P.L.1948, c.348, s.22)

24. Section 24 of P.L.1948, c.348 (C.40:66A-24) is amended to
read as follows:

24. Every garbage disposal system and all other property of an
incinerator or environmental services authority are hereby declared
to be public property of a political subdivision of the State and
devoted to an essential public and governmental function and
purpose and shall be exempt from all taxes and special assessments
of the State or any subdivision thereof. All bonds issued pursuant
to this act are hereby declared to be issued by a political subdivision
of this State and for an essential public and governmental purpose
and to be a public instrumentality, and such bonds, and the interest
thereon and the income therefrom, and all service charges, funds,
revenues and other moneys pledged or available to pay or secure the
payment of such bonds, or interest thereon, shall at all times be
exempt from taxation except for transfer, inheritance and estate
taxes.
(cf: P.L.1948, c.348, s.24)

25. Section 25 of P.L.1948, c.348 (C.40:66A-25) is amended to
read as follows:

25. The State of New Jersey does hereby pledge to and covenant
and agree with the holders of any bonds issued pursuant to this act
that the State will not authorize or permit the construction or
maintenance of any incinerator or garbage disposal system which
will be competitive with the garbage disposal system of the
incinerator or environmental services authority, and will not limit or
alter the rights hereby vested in the incinerator or environmental
services authority to acquire, construct, maintain, reconstruct and
operate its garbage disposal system, and to fix, establish, charge and
collect its service charges and to fulfill the terms of any agreement
made with the holders of such bonds or other obligations, and will
not in any way impair the rights or remedies of such holders, and
will not modify in any way the exemptions from taxation provided
for in this act, until such bonds, together with interest thereon, with
interest on any unpaid installments of interest, and all costs and
expenses in connection with any action or proceeding by or on
behalf of such holders, are fully met and discharged.
(cf: P.L.1948, c.348, s.25)

26. Section 26 of P.L.1948, c.348 (C.40:66A-26) is amended to
read as follows:

26. All banks, bankers, trust companies, savings banks,
investment companies and other persons carrying on a banking
business are hereby authorized to give to any incinerator or
environmental services authority a good and sufficient undertaking with such sureties as shall be approved by the incinerator or environmental services authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the incinerator or environmental services authority or its authorized agent all such funds as may be deposited with it by the incinerator or environmental services authority and agreed interest thereon, at such times or upon such demands as may be agreed upon with the authority or, in lieu of such sureties, deposit with the incinerator or environmental services authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the incinerator or environmental services authority may approve; provided, such securities shall consist of obligations in which public officers and bodies of the State and its municipal subdivisions, savings institutions, including savings and loan associations, insurance companies and associations, executors, administrators, guardians, trustees and other fiduciaries in the State may properly and legally invest the funds within their control, in such principal amount, market value or other description as may be approved by the incinerator or environmental services authority. The deposits of the incinerator or environmental services authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the incinerator or environmental services authority and such bank or banking institution.

(cf: P.L.1948, c.348, s.26)

27. Section 27 of P.L.1948, c.348 (C.40:66A-27) is amended to read as follows:

27. After the creation of an incinerator or environmental services authority as provided herein, no municipality within the district shall have power to engage in, grant any license or permit for, or enter into any contract for, the collection, treatment and disposal of garbage and refuse; and no such municipality, or any person, firm, corporation or association shall engage in any activities within such municipality which would be competitive with the purposes of the incinerator or environmental services authority as provided in this act.

It is hereby determined and declared that it is necessary for the health and welfare of the inhabitants of every district within which an incinerator or environmental services authority is created that the facilities and services of such incinerator or environmental services authority shall be used by the owners or occupants of all lands, buildings and premises within such district, and the incinerator or environmental services authority may by resolution require the owners or occupants of all lands, buildings and premises therein to use the services and facilities of the incinerator or environmental services authority.
services authority under such rules and regulations as the incinerator or environmental services authority shall fix and establish.

The provisions of this section shall not be construed, however, to affect or impair any contracts entered into prior to the creation of an incinerator or environmental services authority.

(cf: P.L.1948, c.348, s.27)

28. This act shall take effect immediately.

STATEMENT

This bill would authorize incinerator authorities to perform sanitation, public works and environmental services. At this time, there is only one incinerator authority in operation – the Jersey City Incinerator Authority. Under current law, the activities of incinerator authorities are limited to the operation of a garbage disposal system. However, apparently, the Jersey City Incinerator Authority functions not only as a collector and disposer of residential waste, but has many other responsibilities: monitoring compliance and enforcing city ordinances relative to solid waste disposal and recycling; educating various city groups and entities about environmental issues; property maintenance through the coordination of cleanups of city and privately owned vacant lots; providing container rentals for the disposal of construction and demolition debris; securing and storing impounded vehicles; providing mechanical street sweeping; removing graffiti; providing snow plowing and removal services; and providing demolition services for unsafe buildings.

This bill would authorize the creation of “environmental services authorities” as an alternative to incinerator authorities. Environmental services, as defined in the bill would mean any and all services relative to sanitation, recycling, park and other recreation area maintenance, demolition, repair or maintenance of unsafe, unsanitary or unsound structures, automobile towing and impound, municipal vehicle maintenance and repair and services related thereto, street and road safety services, snow removal, environmental compliance and education, services necessary or appropriate for neighborhood beautification or environmental improvement, and any other service relative to maintaining a sanitary, safe, and healthy environment within a municipality.
STATEMENT TO

ASSEMBLY, No. 2951

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 2012

The Assembly Environment and Solid Waste Committee reports favorably and with committee amendments Assembly Bill No. 2951.

This bill, as amended by the committee, would authorize certain incinerator authorities to perform sanitation, public works and environmental services. At this time, there is only one incinerator authority in operation – the Jersey City Incinerator Authority. Under current law, the activities of incinerator authorities are limited to the operation of a garbage disposal system. However, apparently, the Jersey City Incinerator Authority functions not only as a collector and disposer of residential waste, but has many other responsibilities: monitoring compliance and enforcing city ordinances relative to solid waste disposal and recycling; educating various city groups and entities about environmental issues; property maintenance through the coordination of cleanups of city and privately owned vacant lots; providing container rentals for the disposal of construction and demolition debris; securing and storing impounded vehicles; providing mechanical street sweeping; removing graffiti; providing snow plowing and removal services; and providing demolition services for unsafe buildings.

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As amended and reported by the committee, this bill is identical to Senate Bill No. 872 as also amended and reported by the committee.
The committee amendments to the bill:

1) provide that the bill would apply only to a municipality that has established an incinerator authority prior to the date of enactment of the bill into law;

2) return language in sections 12 and 14 of the bill back to the language of current law to refer to the “garbage disposal” system, rather than to the “incinerator or environmental services” system; and

3) make technical corrections to consistently refer to “incinerator or environmental services authority” and to correct a statutory reference.