## 48:3-51 & 48:3-87 LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2012 CHAPTER: 24
- NJSA: 48:3-51 & 48:3-87 (Revises certain solar renewable energy programs and requirements; provides for aggregated net metering of electricity consumption related to properties owned by certain governmental bodies and school districts)
- BILL NO: S1925 (Substituted for A2966)
- **SPONSOR(S)** Smith and others
- DATE INTRODUCED: May 14, 2012

COMMITTEE: ASSEMBLY: Telecommunications and Utilities

- SENATE: Environment and Energy
- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: June 25, 2012
  - **SENATE:** May 31, 2012
- DATE OF APPROVAL: July 23, 2012

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Fourth Reprint Senate Committee Substitute enacted)

S1925	SPONSOR'S STATEMENT: (Begins on page 29 of introduced bill)		
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes
		SENATE:	Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

	FLOOR AMENDMENT STATEMENT:		Yes	5-24-12 6-21-12 6-25-12
A2966	LEGISLATIVE FISCAL ESTIMATE:		Yes	
	SPONSOR'S STATEMENT: (Begins on page 29 of introduced bill)		Yes	
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes	
		SENATE:	No	
	FLOOR AMENDMENT STATEMENT:		Yes	
	LEGISLATIVE FISCAL ESTIMATE:		No	

(continued)

	VETO MESSAGE:	No	
	GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	7-23-12 7-24-12
FOLLO	WING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstatel</u>	ib.org	
	REPORTS:	No	
	HEARINGS:	No	
	NEWSPAPER ARTICLES:	Yes	
	"Christie signs bill to help stabilize solar sector," NJ SPOTLIGHT, 7-24-12 "Christie hot on solar energy," The Star-Ledger, July 24, 2012 "N.J. orders bigger share of power come from sun," The Press, 7-24-12 "Christie signs bill to boost solar energy," The Record, 7-24-12 "Solar industry to get a boost," Asbury Park Press, 7-24-12 "Christie signs solar-energy measure," Courier-Post, 7-24-12 "Christie Signs Solar Bill Increasing N.J. Energy Requirement," Bloomberg Press, 7	<i>-</i> 24-12	

LAW/RWH

## P.L.2012, CHAPTER 24, *approved July 23, 2012* Senate Committee Substitute (*Fourth Reprint*) for Senate, No. 1925

1 AN ACT concerning <sup>2</sup> [net] <u>certain electric customer</u><sup>2</sup> metering and solar renewable portfolio standards requirements and amending 2 3 P.L.1999, c.23. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 6 7 8 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read 9 as follows: 10 3. As used in P.L.1999, c.23 (C.48:3-49 et al.): "Assignee" means a person to which an electric public utility or 11 12 another assignee assigns, sells or transfers, other than as security, 13 all or a portion of its right to or interest in bondable transition 14 Except as specifically provided in P.L.1999, c.23 property. 15 (C.48:3-49 et al.), an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted 16 pursuant thereto; 17 "Base load electric power generation facility" means an electric 18 power generation facility intended to be operated at a greater than 19 20 50 percent capacity factor including, but not limited to, a combined 21 cycle power facility and a combined heat and power facility; 22 "Base residual auction" means the auction conducted by PJM, as 23 part of PJM's reliability pricing model, three years prior to the start 24 of the delivery year to secure electrical capacity as necessary to 25 satisfy the capacity requirements for that delivery year; 26 "Basic gas supply service" means gas supply service that is 27 provided to any customer that has not chosen an alternative gas 28 supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any 29 30 customer that cannot obtain such service for any reason, including 31 non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board; 32 "Basic generation service" or "BGS" means electric generation 33 34 service that is provided, to any customer that has not chosen an 35 alternative electric power supplier, whether or not the customer has 36 received offers for competitive supply options, including, but not 37 limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for 38

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate floor amendments adopted May 24, 2012.

<sup>&</sup>lt;sup>2</sup> Assembly ATU committee amendments adopted June 7, 2012.

<sup>&</sup>lt;sup>3</sup> Assembly floor amendments adopted June 21, 2012.

<sup>&</sup>lt;sup>4</sup> Senate floor amendments adopted June 25, 2012.

services. Basic generation service is not a competitive service and
 shall be fully regulated by the board;

3 "Basic generation service provider" or "provider" means a

4 provider of basic generation service;

5 "Basic generation service transition costs" means the amount by 6 which the payments by an electric public utility for the procurement 7 of power for basic generation service and related ancillary and 8 administrative costs exceeds the net revenues from the basic 9 generation service charge established by the board pursuant to 10 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 11 together with interest on the balance at the board-approved rate, that 12 is reflected in a deferred balance account approved by the board in 13 an order addressing the electric public utility's unbundled rates, 14 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 15 (C.48:3-49 et al.). Basic generation service transition costs shall 16 include, but are not limited to, costs of purchases from the spot 17 market, bilateral contracts, contracts with non-utility generators, 18 parting contracts with the purchaser of the electric public utility's 19 divested generation assets, short-term advance purchases, and 20 financial instruments such as hedging, forward contracts, and 21 options. Basic generation service transition costs shall also include 22 the payments by an electric public utility pursuant to a competitive 23 procurement process for basic generation service supply during the 24 transition period, and costs of any such process used to procure the 25 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or anysuccessor agency;

28 "Bondable stranded costs" means any stranded costs or basic 29 generation service transition costs of an electric public utility 30 approved by the board for recovery pursuant to the provisions of 31 P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the 32 board: (1) the cost of retiring existing debt or equity capital of the 33 electric public utility, including accrued interest, premium and other 34 fees, costs and charges relating thereto, with the proceeds of the 35 financing of bondable transition property; (2) if requested by an 36 electric public utility in its application for a bondable stranded costs 37 rate order, federal, State and local tax liabilities associated with 38 stranded costs recovery or basic generation service transition cost 39 recovery or the transfer or financing of such property or both, 40 including taxes, whose recovery period is modified by the effect of 41 a stranded costs recovery order, a bondable stranded costs rate order 42 or both; and (3) the costs incurred to issue, service or refinance 43 transition bonds, including interest, acquisition or redemption 44 premium, and other financing costs, whether paid upon issuance or 45 over the life of the transition bonds, including, but not limited to, 46 credit enhancements, service charges, overcollateralization, interest 47 rate cap, swap or collar, yield maintenance, maturity guarantee or

other hedging agreements, equity investments, operating costs and
 other related fees, costs and charges, or to assign, sell or otherwise

3 transfer bondable transition property;

4 "Bondable stranded costs rate order" means one or more 5 irrevocable written orders issued by the board pursuant to P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of bondable 6 7 stranded costs and the initial amount of transition bond charges 8 authorized to be imposed to recover such bondable stranded costs, 9 including the costs to be financed from the proceeds of the 10 transition bonds, as well as on-going costs associated with servicing 11 and credit enhancing the transition bonds, and provides the electric 12 public utility specific authority to issue or cause to be issued, 13 directly or indirectly, transition bonds through a financing entity 14 and related matters as provided in P.L.1999, c.23 (C.48:3-49 et al.), 15 which order shall become effective immediately upon the written 16 consent of the related electric public utility to such order as 17 provided in P.L.1999, c.23 (C.48:3-49 et al.);

18 "Bondable transition property" means the property consisting of 19 the irrevocable right to charge, collect and receive, and be paid 20 from collections of, transition bond charges in the amount necessary 21 to provide for the full recovery of bondable stranded costs which 22 are determined to be recoverable in a bondable stranded costs rate 23 order, all rights of the related electric public utility under such 24 bondable stranded costs rate order including, without limitation, all 25 rights to obtain periodic adjustments of the related transition bond 26 charges pursuant to subsection b. of section 15 of P.L.1999, c.23 27 (C.48:3-64), and all revenues, collections, payments, money and 28 proceeds arising under, or with respect to, all of the foregoing;

"British thermal unit" or "Btu" means the amount of heat
required to increase the temperature of one pound of water by one
degree Fahrenheit;

32 "Broker" means a duly licensed electric power supplier that 33 assumes the contractual and legal responsibility for the sale of 34 electric generation service, transmission or other services to end-use 35 retail customers, but does not take title to any of the power sold, or 36 a duly licensed gas supplier that assumes the contractual and legal 37 obligation to provide gas supply service to end-use retail customers, 38 but does not take title to the gas;

39 <u>"Brownfield" means any former or current commercial or</u>
40 industrial site that is currently vacant or underutilized and on which
41 there has been, or there is suspected to have been, a discharge of <sup>3</sup>a<sup>3</sup>
42 contaminant <sup>4</sup>[,]<sup>4</sup> <sup>3</sup>[as included in the "Brownfields
43 Redevelopment Task Force" inventory, developed pursuant to
44 section 5 of P.L.1997, c.278 (C.58:10B-23]<sup>3</sup>;

"Buydown" means an arrangement or arrangements involving the
buyer and seller in a given power purchase contract and, in some
cases third parties, for consideration to be given by the buyer in

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1 order to effectuate a reduction in the pricing, or the restructuring of

2 other terms to reduce the overall cost of the power contract, for the

3 remaining succeeding period of the purchased power arrangement

4 or arrangements;

5 "Buyout" means an arrangement or arrangements involving the 6 buyer and seller in a given power purchase contract and, in some 7 cases third parties, for consideration to be given by the buyer in 8 order to effectuate a termination of such power purchase contract;

9 "Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel 10 cells, geothermal technologies, wave or tidal action, small scale 11 hydropower facilities with a capacity of three megawatts or less and 12 13 put into service after the effective date of P.L., c. (C.) 14 (pending before the Legislature as this bill), and methane gas from 15 landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner; 16

17 "Class II renewable energy" means electric energy produced at a [resource recovery facility or] hydropower facility with a capacity 18 of greater than three megawatts or a resource recovery facility, 19 provided that such facility is located where retail competition is 20 permitted and provided further that the Commissioner of 21 22 Environmental Protection has determined that such facility meets 23 the highest environmental standards and minimizes any impacts to 24 the environment and local communities;

"Co-generation" means the sequential production of electricity
and steam or other forms of useful energy used for industrial or
commercial heating and cooling purposes;

28 "Combined cycle power facility" means a generation facility that 29 combines two or more thermodynamic cycles, by producing electric 30 power via the combustion of fuel and then routing the resulting 31 waste heat by-product to a conventional boiler or to a heat recovery 32 steam generator for use by a steam turbine to produce electric 33 power, thereby increasing the overall efficiency of the generating 34 facility;

"Combined heat and power facility" or "co-generation facility"
means a generation facility which produces electric energy[,] and
steam[,] or other forms of useful energy such as heat, which are
used for industrial or commercial heating or cooling purposes. A
combined heat and power facility or co-generation facility shall not
be considered a public utility;

"Competitive service" means any service offered by an electric
public utility or a gas public utility that the board determines to be
competitive pursuant to section 8 or section 10 of P.L.1999, c.23
(C.48:3-56 or C.48:3-58) or that is not regulated by the board;

45 "Commercial and industrial energy pricing class customer" or
46 "CIEP class customer" means that group of non-residential
47 customers with high peak demand, as determined by periodic board

order, which either is eligible or which would be eligible, as 1 2 determined by periodic board order, to receive funds from the Retail 3 Margin Fund established pursuant to section 9 of P.L.1999, c.23 4 (C.48:3-57) and for which basic generation service is hourly-priced; 5 "Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the 6 7 implementation of energy efficiency and renewable technologies 8 that are not or cannot be delivered to customers through a 9 competitive marketplace; "Connected to the distribution system" means, for a solar electric 10 power generation facility, <sup>2</sup>that<sup>2</sup> the facility is: (1) connected to a 11 12 net metering customer's side of a meter, regardless of the voltage at which that customer connects to the electric grid<sup>3</sup>[;],<sup>3</sup> (2) an on-13 site generation facility<sup>3</sup>[;],<sup>3</sup> (3) qualified for <sup>2</sup>[virtual]<sup>2</sup> net 14 metering aggregation as provided pursuant to paragraph (4) of 15 subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87)<sup>3</sup>[;], <sup>3 2</sup>(4) 16 owned or operated by an electric public utility and approved by the 17 18 board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1)<sup>2</sup> <sup>3</sup>[; or]  $\frac{3}{2}$  (4)] (5)<sup>2</sup> directly connected to the electric grid at 69 19 kilovolts or less, regardless of how an electric public utility 20 classifies that portion of its electric grid, and is designated as 21 <sup>3</sup>[connected] "connected<sup>3</sup> to the distribution <sup>3</sup>[system] system"<sup>3</sup> 22 by the board pursuant to subsections q. through s. of section 38 of 23 <u>P.L.1999</u>, c.23 (C.48:3-87), or  ${}^{3}(6)^{3}$  is certified by the board  ${}^{4}$ , in 24 consultation with the Department of Environmental Protection,<sup>4</sup> as 25 being located on a brownfield <sup>3</sup>[<sup>2</sup>, an existing or proposed 26 commercial, retail, industrial, municipal, professional, recreational, 27 28 transit, commuter, entertainment complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the 29 30 area to be utilized for the facility is paved, or is an impervious surface,<sup>2</sup> or a properly closed sanitary landfill facility<sup>2</sup>, an existing 31 or proposed commercial, retail, industrial, municipal, professional, 32 33 recreational, transit, commuter, entertainment complex, multi-use, 34 or mixed-use parking lot with a capacity to park 350 or more 35 vehicles where the area to be utilized for the facility is paved, or is an impervious surface, ]<sup>3</sup><sup>4</sup>, on an area of historic fill,<sup>4</sup> or <sup>4</sup>on a<sup>4</sup> a 36 properly closed sanitary landfill facility<sup>2</sup>. Any solar electric power 37 generation facility, other than that of a net metering customer on the 38 39 customer's side of the meter, connected above 69 kilovolts <sup>2</sup>[,]<sup>2</sup> 40 shall not be considered connected to the distribution system; 41 "Customer" means any person that is an end user and is 42 connected to any part of the transmission and distribution system 43 within an electric public utility's service territory or a gas public

44 utility's service territory within this State;

"Customer account service" means metering, billing, or such
 other administrative activity associated with maintaining a customer
 account;

"Delivery year" or "DY" means the 12-month period from June
1st through May 31st, numbered according to the calendar year in
which it ends;

7 "Demand side management" means the management of customer
8 demand for energy service through the implementation of cost9 effective energy efficiency technologies, including, but not limited
10 to, installed conservation, load management and energy efficiency
11 measures on and in the residential, commercial, industrial,
12 institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail
electric energy and capacity which is generated off-site from the
location at which the consumption of such electric energy and
capacity is metered for retail billing purposes, including agreements
and arrangements related thereto;

18 "Electric power generator" means an entity that proposes to 19 construct, own, lease or operate, or currently owns, leases or 20 operates, an electric power production facility that will sell or does 21 sell at least 90 percent of its output, either directly or through a 22 marketer, to a customer or customers located at sites that are not on 23 or contiguous to the site on which the facility will be located or is 24 located. The designation of an entity as an electric power generator 25 for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in 26 and of itself, affect the entity's status as an exempt wholesale 27 generator under the Public Utility Holding Company Act of 1935, 28 15 U.S.C. s.79 et seq., or its successor;

29 "Electric power supplier" means a person or entity that is duly 30 licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 31 al.) to offer and to assume the contractual and legal responsibility to 32 provide electric generation service to retail customers, and includes 33 load serving entities, marketers and brokers that offer or provide 34 electric generation service to retail customers. The term excludes an 35 electric public utility that provides electric generation service only 36 as a basic generation service pursuant to section 9 of P.L.1999, c.23 37 (C.48:3-57);

38 "Electric public utility" means a public utility, as that term is
39 defined in R.S.48:2-13, that transmits and distributes electricity to
40 end users within this State;

41 "Electric related service" means a service that is directly related 42 to the consumption of electricity by an end user, including, but not 43 limited to, the installation of demand side management measures at 44 the end user's premises, the maintenance, repair or replacement of 45 appliances, lighting, motors or other energy-consuming devices at 46 the end user's premises, and the provision of energy consumption 47 measurement and billing services;

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"Electronic signature" means an electronic sound, symbol or 2 process, attached to, or logically associated with, a contract or other 3 record, and executed or adopted by a person with the intent to sign 4 the record; 5 "Eligible generator" means a developer of a base load or midmerit electric power generation facility including, but not limited to, 6 7 an on-site generation facility that qualifies as a capacity resource 8 under PJM criteria and that commences construction after the 9 effective date of P.L.2011, c.9 (C.48:3-98.2 et al.); 10 "Energy agent" means a person that is duly registered pursuant to 11 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the 12 sale of retail electricity or electric related services or retail gas

13 supply or gas related services between government aggregators or 14 private aggregators and electric power suppliers or gas suppliers, 15 but does not take title to the electric or gas sold;

16 "Energy consumer" means a business or residential consumer of 17 electric generation service or gas supply service located within the 18 territorial jurisdiction of a government aggregator;

19 "Energy efficiency portfolio standard" means a requirement to 20 procure a specified amount of energy efficiency or demand side 21 management resources as a means of managing and reducing energy 22 usage and demand by customers;

23 "Energy year" or "EY" means the 12-month period from June 1st 24 through May 31st, numbered according to the calendar year in 25 which it ends;

26 "Farmland" means land actively devoted to agricultural or 27 horticultural use that is valued, assessed, and taxed pursuant to the 28 "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et 29 seq.);

30 "Federal Energy Regulatory Commission" or "FERC" means the 31 federal agency established pursuant to 42 U.S.C. s.7171 et seq. to 32 regulate the interstate transmission of electricity, natural gas, and 33 oil:

34 <sup>4</sup>"Final remediation document" shall have the same meaning as provided in section 3 of P.L.1976, c.141 (C.58:10-23.11b);<sup>4</sup> 35

"Financing entity" means an electric public utility, a special 36 37 purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically 38 39 provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity 40 which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations 41 42 adopted pursuant thereto;

43 "Gas public utility" means a public utility, as that term is defined 44 in R.S.48:2-13, that distributes gas to end users within this State;

45 "Gas related service" means a service that is directly related to 46 the consumption of gas by an end user, including, but not limited to, 47 the installation of demand side management measures at the end

user's premises, the maintenance, repair or replacement of
 appliances or other energy-consuming devices at the end user's
 premises, and the provision of energy consumption measurement
 and billing services;

5 "Gas supplier" means a person that is duly licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and 6 7 assume the contractual and legal obligation to provide gas supply 8 service to retail customers, and includes, but is not limited to, 9 marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public 10 11 utility or any subsidiary of a gas utility is not a gas supplier. In the 12 event that a gas public utility is not part of a holding company legal 13 structure, a related competitive business segment of that gas public 14 utility may be a gas supplier, provided that related competitive 15 business segment is structurally separated from the gas public 16 utility, and provided that the interactions between the gas public 17 utility and the related competitive business segment are subject to 18 the affiliate relations standards adopted by the board pursuant to 19 subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the
retail commodity of gas, but does not include any regulated
distribution service;

23 "Government aggregator" means any government entity subject 24 to the requirements of the "Local Public Contracts Law," P.L.1971, 25 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," 26 27 P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 28 contract with a licensed electric power supplier or a licensed gas 29 supplier for: (1) the provision of electric generation service, electric 30 related service, gas supply service, or gas related service for its own 31 use or the use of other government aggregators; or (2) if a 32 municipal or county government, the provision of electric 33 generation service or gas supply service on behalf of business or 34 residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and
procedure pursuant to which a government aggregator enters into a
written contract for the provision of electric generation service or
gas supply service on behalf of business or residential customers
within its territorial jurisdiction;

40 "Governmental entity" means any federal, state, municipal, local
41 or other governmental department, commission, board, agency,
42 court, authority or instrumentality having competent jurisdiction;

"Greenhouse gas emissions portfolio standard" means a
requirement that addresses or limits the amount of carbon dioxide
emissions indirectly resulting from the use of electricity as applied
to any electric power suppliers and basic generation service
providers of electricity;

<sup>4</sup>"Historic fill" means generally large volumes of non-indigenous 1 2 material, no matter what date they were emplaced on the site, used 3 to raise the topographic elevation of a site, which were 4 contaminated prior to emplacement and are in no way connected 5 with the operations at the location of emplacement and which 6 include, but are not limited to, construction debris, dredge spoils, 7 incinerator residue, demolition debris, fly ash, and non-hazardous 8 solid waste. "Historic fill" shall not include any material which is 9 substantially chromate chemical production waste or any other 10 chemical production waste or waste from processing of metal or mineral ores, residues, slags, or tailings;<sup>4</sup> 11

12 "Incremental auction" means an auction conducted by PJM, as 13 part of PJM's reliability pricing model, prior to the start of the 14 delivery year to secure electric capacity as necessary to satisfy the 15 capacity requirements for that delivery year, that is not otherwise 16 provided for in the base residual auction;

"Leakage" means an increase in greenhouse gas emissions
related to generation sources located outside of the State that are not
subject to a state, interstate or regional greenhouse gas emissions
cap or standard that applies to generation sources located within the
State;

"Locational deliverability area" or "LDA" means one or more of
the zones within the PJM region which are used to evaluate area
transmission constraints and reliability issues including electric
public utility company zones, sub-zones, and combinations of
zones;

"Long-term capacity agreement pilot program" or "LCAPP"
means a pilot program established by the board that includes
participation by eligible generators, to seek offers for financiallysettled standard offer capacity agreements with eligible generators
pursuant to the provisions of P.L.2011, c.9 (C.48:3-98.2 et al.);

32 "Market transition charge" means a charge imposed pursuant to 33 section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public 34 utility, at a level determined by the board, on the electric public 35 utility customers for a limited duration transition period to recover 36 stranded costs created as a result of the introduction of electric 37 power supply competition pursuant to the provisions of P.L.1999, 38 c.23 (C.48:3-49 et al.);

39 "Marketer" means a duly licensed electric power supplier that 40 takes title to electric energy and capacity, transmission and other 41 services from electric power generators and other wholesale 42 suppliers and then assumes the contractual and legal obligation to 43 provide electric generation service, and may include transmission 44 and other services, to an end-use retail customer or customers, or a 45 duly licensed gas supplier that takes title to gas and then assumes 46 the contractual and legal obligation to provide gas supply service to 47 an end-use customer or customers;

"Mid-merit electric power generation facility" means a 1 generation facility that operates at a capacity factor between 2 3 baseload generation facilities and peaker generation facilities; <sup>2</sup>"Net metering aggregation" means a procedure for calculating 4 the combination of the annual energy usage for all <sup>3</sup> solar electric 5 power generating]<sup>3</sup> facilities owned by a single customer where 6 7 such customer is a State entity, school district, county, county 8 agency, county authority, municipality, municipal agency, or 9 municipal authority, <sup>3</sup>and which are served by a solar electric power generating facility<sup>3</sup> as provided pursuant to paragraph (4) of 10 subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87)<sup>2</sup><sup>3</sup>;<sup>3</sup> 11 "Net proceeds" means proceeds less transaction and other related 12 13 costs as determined by the board; 14 "Net revenues" means revenues less related expenses, including 15 applicable taxes, as determined by the board; 16 "Offshore wind energy" means electric energy produced by a 17 qualified offshore wind project; 18 "Offshore wind renewable energy certificate" or "OREC" means 19 a certificate, issued by the board or its designee, representing the 20 environmental attributes of one megawatt hour of electric 21 generation from a qualified offshore wind project; 22 "Off-site end use thermal energy services customer" means an 23 end use customer that purchases thermal energy services from an 24 on-site generation facility, combined heat and power facility, or co-25 generation facility, and that is located on property that is separated from the property on which the on-site generation facility, 26 combined heat and power facility, or co-generation facility is 27 28 located by more than one easement, public thoroughfare, or 29 transportation or utility-owned right-of-way; 30 "On-site generation facility" means a generation facility, 31 including, but not limited to, a generation facility that produces Class I or Class II renewable energy, and equipment and services 32 appurtenant to electric sales by such facility to the end use customer 33 34 located on the property or on property contiguous to the property on which the end user is located <sup>2</sup>[for the specific purpose of 35 36 supplying generation to the end use customer's property. The total 37 output of the on-site generation facility shall be used to serve the load of the on-site end use customer]<sup>2</sup> <sup>1</sup>[unless the customer is] 38 eligible for and engaged in virtual net metering aggregation]<sup>1</sup>. An 39 40 on-site generation facility shall not be considered a public utility. 41 The property of the end use customer and the property on which the 42 on-site generation facility is located shall be considered contiguous 43 if they are geographically located next to each other, but may be 44 otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way, or if the end use 45 46 customer is purchasing thermal energy services produced by the on-47 site generation facility, for use for heating or cooling, or both,

regardless of whether the customer is located on property that is
separated from the property on which the on-site generation facility
is located by more than one easement, public thoroughfare, or
transportation or utility-owned right-of-way;

5 "Person" means an individual, partnership, corporation,
6 association, trust, limited liability company, governmental entity or
7 other legal entity;

8 "PJM Interconnection, L.L.C." or "PJM" means the privately-9 held, limited liability corporation that is a FERC-approved Regional 10 Transmission Organization, or its successor, that manages the 11 regional, high-voltage electricity grid serving all or parts of 13 12 states including New Jersey and the District of Columbia, operates 13 the regional competitive wholesale electric market, manages the 14 regional transmission planning process, and establishes systems and 15 rules to ensure that the regional and in-State energy markets operate 16 fairly and efficiently;

<sup>4</sup> "Preliminary assessment" shall have the same meaning as
 provided in section 3 of P.L.1976, c.141 (C.58:10-23.11b);<sup>4</sup>

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

26 "Properly closed sanitary landfill facility" means a sanitary 27 landfill facility, or a portion of a sanitary landfill facility, for which 28 performance is complete with respect to all activities associated 29 with the design, installation, purchase, or construction of all 30 measures, structures, or equipment required by the Department of 31 Environmental Protection, pursuant to law, in order to prevent, 32 minimize, or monitor pollution or health hazards resulting from a 33 sanitary landfill facility subsequent to the termination of operations 34 at any portion thereof, including, but not necessarily limited to, the 35 placement of earthen or vegetative cover, and the installation of 36 methane gas vents or monitors and leachate monitoring wells or 37 collection systems at the site of any sanitary landfill facility;

38 "Public utility holding company" means: (1) any company that, 39 directly or indirectly, owns, controls, or holds with power to vote, 40 ten percent or more of the outstanding voting securities of an 41 electric public utility or a gas public utility or of a company which 42 is a public utility holding company by virtue of this definition, 43 unless the Securities and Exchange Commission, or its successor, 44 by order declares such company not to be a public utility holding 45 company under the Public Utility Holding Company Act of 1935, 46 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 47 Securities and Exchange Commission, or its successor, determines,

after notice and opportunity for hearing, directly or indirectly, to 1 2 exercise, either alone or pursuant to an arrangement or 3 understanding with one or more other persons, such a controlling 4 influence over the management or policies of an electric public 5 utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the 6 7 protection of investors or consumers that such person be subject to 8 the obligations, duties, and liabilities imposed in the Public Utility 9 Holding Company Act of 1935 or its successor;

"Qualified offshore wind project" means a wind turbine electricity generation facility in the Atlantic Ocean and connected to the electric transmission system in this State, and includes the associated transmission-related interconnection facilities and equipment, and approved by the board pursuant to section 3 of P.L.2010, c.57 (C.48:3-87.1);

16 "Registration program" means an administrative process
17 developed by the board pursuant to subsection u. of section 38 of
<sup>2</sup>[P.L.1999, c.12] P.L.1999, c.23<sup>2</sup> (C.48:3-87) that requires all
19 owners of solar electric power generation facilities connected to the
20 distribution system that intend to generate SRECs, to file with the
21 board documents detailing the size, location, interconnection plan,
22 land use, and other project information as required by the board;

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

28 "Related competitive business segment of an electric public 29 utility or gas public utility" means any business venture of an 30 electric public utility or gas public utility including, but not limited 31 to, functionally separate business units, joint ventures, and 32 partnerships, that offers to provide or provides competitive services; 33 "Related competitive business segment of a public utility holding 34 company" means any business venture of a public utility holding 35 company, including, but not limited to, functionally separate 36 business units, joint ventures, and partnerships and subsidiaries, that 37 offers to provide or provides competitive services, but does not 38 include any related competitive business segments of an electric 39 public utility or gas public utility;

"Reliability pricing model" or "RPM" means PJM's capacitymarket model, and its successors, that secures capacity on behalf of
electric load serving entities to satisfy load obligations not satisfied
through the output of electric generation facilities owned by those
entities, or otherwise secured by those entities through bilateral
contracts;

46 "Renewable energy certificate" or "REC" means a certificate
47 representing the environmental benefits or attributes of one

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1 megawatt-hour of generation from a generating facility that

2 produces Class I or Class II renewable energy, but shall not include

3 a solar renewable energy certificate or an offshore wind renewable

4 energy certificate;

"Resource clearing price" or "RCP" means the clearing price
established for the applicable locational deliverability area by the
base residual auction or incremental auction, as determined by the
optimization algorithm for each auction, conducted by PJM as part
of PJM's reliability pricing model;

"Resource recovery facility" means a solid waste facility
constructed and operated for the incineration of solid waste for
energy production and the recovery of metals and other materials
for reuse, which the Department of Environmental Protection has
determined to be in compliance with current environmental
standards, including, but not limited to, all applicable requirements
of the federal "Clean Air Act" (42 U.S.C. s.7401 et seq.);

17 "Restructuring related costs" means reasonably incurred costs 18 directly related to the restructuring of the electric power industry, 19 including the closure, sale, functional separation and divestiture of 20 generation and other competitive utility assets by a public utility, or 21 the provision of competitive services as such costs are determined 22 by the board, and which are not stranded costs as defined in 23 P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited 24 to, investments in management information systems, and which 25 shall include expenses related to employees affected by 26 restructuring which result in efficiencies and which result in 27 benefits to ratepayers, such as training or retraining at the level 28 equivalent to one year's training at a vocational or technical school 29 or county community college, the provision of severance pay of two 30 weeks of base pay for each year of full-time employment, and a 31 maximum of 24 months' continued health care coverage. Except as 32 to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs; 33

"Retail choice" means the ability of retail customers to shop for
electric generation or gas supply service from electric power or gas
suppliers, or opt to receive basic generation service or basic gas
service, and the ability of an electric power or gas supplier to offer
electric generation service or gas supply service to retail customers,
consistent with the provisions of P.L. 1999, c.23 (C.48:3-49 et al.);

40 "Retail margin" means an amount, reflecting differences in 41 prices that electric power suppliers and electric public utilities may 42 charge in providing electric generation service and basic generation 43 service, respectively, to retail customers, excluding residential 44 customers, which the board may authorize to be charged to 45 categories of basic generation service customers of electric public 46 utilities in this State, other than residential customers, under the 47 board's continuing regulation of basic generation service pursuant to

sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the 1 2 purpose of promoting a competitive retail market for the supply of 3 electricity; 4 "Sanitary landfill facility" shall have the same meaning as provided in section 3 of P.L.1970, c.39 (C.13:1E-3); 5 6 "School district" means a local or regional school district 7 established pursuant to chapter 8 or chapter 13 of Title 18A of the 8 New Jersey Statutes, a county special services school district 9 established pursuant to article 8 of chapter 46 of Title 18A of the 10 New Jersey Statutes, a county vocational school district established 11 pursuant to article 3 of chapter 54 of Title 18A of the New Jersey 12 Statutes, and a district under full State intervention pursuant to 13 P.L.1987, c.399 (C.18A:7A-34 et al.); 14 "Shopping credit" means an amount deducted from the bill of an 15 electric public utility customer to reflect the fact that such customer 16 has switched to an electric power supplier and no longer takes basic 17 generation service from the electric public utility; 18 <sup>4</sup>"Site investigation" shall have the same meaning as provided in 19 section 3 of P.L.1976, c.141 (C.58:10-23.11b);<sup>4</sup> 20 "Small scale hydropower facility" means a facility located within 21 this State that is connected to the distribution system, and that 22 meets the requirements of, and has been certified by, a nationally 23 recognized low-impact hydropower organization that has 24 established low-impact hydropower certification criteria applicable 25 to: (1) river flows; (2) water quality; (3) fish passage and 26 protection; (4) watershed protection; (5) threatened and endangered 27 species protection; (6) cultural resource protection; (7) recreation; 28 and (8) facilities recommended for removal; 29 "Social program" means a program implemented with board 30 approval to provide assistance to a group of disadvantaged 31 customers, to provide protection to consumers, or to accomplish a 32 particular societal goal, and includes, but is not limited to, the 33 winter moratorium program, utility practices concerning "bad debt" 34 customers, low income assistance, deferred payment plans, 35 weatherization programs, and late payment and deposit policies, but 36 does not include any demand side management program or any 37 environmental requirements or controls; 38 "Societal benefits charge" means a charge imposed by an electric 39 public utility, at a level determined by the board, pursuant to, and in 40 accordance with, section 12 of P.L.1999, c.23 (C.48:3-60); "Solar alternative compliance payment" or "SACP" means a 41 42 payment of a certain dollar amount per megawatt hour (MWh) 43 which an electric power supplier or provider may submit to the 44 board in order to comply with the solar electric generation 45 requirements under section 38 of P.L.1999, c.23 (C.48:3-87); 46 "Solar renewable energy certificate" or "SREC" means a

40 Solar renewable energy certificate of SREC means a 47 certificate issued by the board or its designee, representing one

megawatt hour (MWh) of solar energy that is generated by a facility 1 2 connected to the distribution system in this State and has value 3 based upon, and driven by, the energy market; "Standard offer capacity agreement" or "SOCA" means a 4 5 financially-settled transaction agreement, approved by board order, that provides for eligible generators to receive payments from the 6 7 electric public utilities for a defined amount of electric capacity for 8 a term to be determined by the board but not to exceed 15 years, 9 and for such payments to be a fully non-bypassable charge, with 10 such an order, once issued, being irrevocable; 11 "Standard offer capacity price" or "SOCP" means the capacity 12 price that is fixed for the term of the SOCA and which is the price 13 to be received by eligible generators under a board-approved 14 SOCA: <sup>2</sup> <sup>3</sup> [<sup>"</sup><u>State entity"</u>] "<u>State entity</u>"<sup>3</sup> <u>means a department, agency</u>, 15 or office of State government, a State university or college, or an 16

## 17 <u>authority created by the State</u>;<sup>2</sup>

18 "Stranded cost" means the amount by which the net cost of an 19 electric public utility's electric generating assets or electric power 20 purchase commitments, as determined by the board consistent with 21 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the 22 market value of those assets or contractual commitments in a 23 competitive supply marketplace and the costs of buydowns or 24 buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the
board in accordance with subsection c. of section 13 of P.L.1999,
c.23 (C.48:3-61) which sets forth the amount of stranded costs, if
any, the board has determined an electric public utility is eligible to
recover and collect in accordance with the standards set forth in
section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery
mechanisms therefor;

32 "Thermal efficiency" means the useful electric energy output of a
33 facility, plus the useful thermal energy output of the facility,
34 expressed as a percentage of the total energy input to the facility;

35 "Transition bond charge" means a charge, expressed as an
36 amount per kilowatt hour, that is authorized by and imposed on
37 electric public utility ratepayers pursuant to a bondable stranded
38 costs rate order, as modified at any time pursuant to the provisions
39 of P.L.1999, c.23 (C.48:3-49 et al.);

40 "Transition bonds" means bonds, notes, certificates of 41 participation or beneficial interest or other evidences of 42 indebtedness or ownership issued pursuant to an indenture, contract 43 or other agreement of an electric public utility or a financing entity, 44 the proceeds of which are used, directly or indirectly, to recover, 45 finance or refinance bondable stranded costs and which are, directly 46 or indirectly, secured by or payable from bondable transition References in P.L.1999, c.23 (C.48:3-49 et al.) to 47 property.

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principal, interest, and acquisition or redemption premium with 1 2 respect to transition bonds which are issued in the form of 3 certificates of participation or beneficial interest or other evidences 4 of ownership shall refer to the comparable payments on such 5 securities: 6 "Transition period" means the period from August 1, 1999 7 through July 31, 2003; 8 "Transmission and distribution system" means, with respect to an 9 electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers 10 11 of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances 12 13 thereof and thereto, owned or controlled by the electric public 14 utility within this State; and 15 "Universal service" means any service approved by the board 16 with the purpose of assisting low-income residential customers in 17 obtaining or retaining electric generation or delivery service. 18 <sup>2</sup>[<u>"Virtual net metering aggregation" means a procedure for</u> 19 calculating the combination of the annual energy usage for all facilities owned or leased by a single customer and that customer is 20 21 a school district, county, county agency, county authority, municipality, municipal agency, or municipal authority, as provided 22 23 pursuant to paragraph (4) of subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87). ]<sup>2</sup> 24 25 (cf: P.L.2011, c.9, s.2) 26 27 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 28 as follows: 29 38. a. The board shall require an electric power supplier or 30 basic generation service provider to disclose on a customer's bill or 31 on customer contracts or marketing materials, a uniform, common 32 set of information about the environmental characteristics of the energy purchased by the customer, including, but not limited to: 33 34 (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 35 solar, hydroelectric, wind and biomass, or a regional average 36 determined by the board; 37 (2) Its emissions, in pounds per megawatt hour, of sulfur 38 dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant 39 that the board may determine to pose an environmental or health 40 hazard, or an emissions default to be determined by the board; and 41 (3) Any discrete emission reduction retired pursuant to rules and 42 regulations adopted pursuant to P.L.1995, c.188. b. Notwithstanding any provisions of the "Administrative 43 44 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 45 contrary, the board shall initiate a proceeding and shall adopt, in 46 consultation with the Department of Environmental Protection, after 47 notice and opportunity for public comment and public hearing,

interim standards to implement this disclosure requirement,
 including, but not limited to:

3 (1) A methodology for disclosure of emissions based on output
4 pounds per megawatt hour;

5 (2) Benchmarks for all suppliers and basic generation service 6 providers to use in disclosing emissions that will enable consumers 7 to perform a meaningful comparison with a supplier's or basic 8 generation service provider's emission levels; and

9 (3) A uniform emissions disclosure format that is graphic in 10 nature and easily understandable by consumers. The board shall 11 periodically review the disclosure requirements to determine if 12 revisions to the environmental disclosure system as implemented 13 are necessary.

14 Such standards shall be effective as regulations immediately 15 upon filing with the Office of Administrative Law and shall be 16 effective for a period not to exceed 18 months, and may, thereafter, 17 be amended, adopted or readopted by the board in accordance with 18 the provisions of the "Administrative Procedure Act."

c. (1) The board may adopt, in consultation with the Department
of Environmental Protection, after notice and opportunity for public
comment, an emissions portfolio standard applicable to all electric
power suppliers and basic generation service providers, upon a
finding that:

(a) The standard is necessary as part of a plan to enable the
State to meet federal Clean Air Act or State ambient air quality
standards; and

(b) Actions at the regional or federal level cannot reasonably beexpected to achieve the compliance with the federal standards.

29 (2) By July 1, 2009, the board shall adopt, pursuant to the 30 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 31 seq.), a greenhouse gas emissions portfolio standard to mitigate 32 leakage or another regulatory mechanism to mitigate leakage 33 applicable to all electric power suppliers and basic generation 34 service providers that provide electricity to customers within the 35 State. The greenhouse gas emissions portfolio standard or any other 36 regulatory mechanism to mitigate leakage shall:

37 (a) Allow a transition period, either before or after the effective 38 date of the regulation to mitigate leakage, for a basic generation 39 service provider or electric power supplier to either meet the 40 emissions portfolio standard or other regulatory mechanism to 41 mitigate leakage, or to transfer any customer to a basic generation 42 service provider or electric power supplier that meets the emissions 43 portfolio standard or other regulatory mechanism to mitigate 44 leakage. If the transition period allowed pursuant to this 45 subparagraph occurs after the implementation of an emissions 46 portfolio standard or other regulatory mechanism to mitigate

leakage, the transition period shall be no longer than three years;
 and

3 (b) Exempt the provision of basic generation service pursuant to 4 a basic generation service purchase and sale agreement effective 5 prior to the date of the regulation.

Unless the Attorney General or the Attorney General's designee 6 7 determines that a greenhouse gas emissions portfolio standard 8 would unconstitutionally burden interstate commerce or would be 9 preempted by federal law, the adoption by the board of an electric energy efficiency portfolio standard pursuant to subsection g. of this 10 11 section, a gas energy efficiency portfolio standard pursuant to 12 subsection h. of this section, or any other enhanced energy 13 efficiency policies to mitigate leakage shall not be considered 14 sufficient to fulfill the requirement of this subsection for the 15 adoption of a greenhouse gas emissions portfolio standard or any 16 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after
notice, provision of the opportunity for comment, and public
hearing, renewable energy portfolio standards that shall require:

(1) that two and one-half percent of the kilowatt hours sold in
this State by each electric power supplier and each basic generation
service provider be from Class I or Class II renewable energy
sources;

26 (2) beginning on January 1, 2001, that one-half of one percent 27 of the kilowatt hours sold in this State by each electric power 28 supplier and each basic generation service provider be from Class I 29 renewable energy sources. The board shall increase the required 30 percentage for Class I renewable energy sources so that by January 31 1, 2006, one percent of the kilowatt hours sold in this State by each 32 electric power supplier and each basic generation service provider 33 shall be from Class I renewable energy sources and shall 34 additionally increase the required percentage for Class I renewable 35 energy sources by one-half of one percent each year until January 1, 36 2012, when four percent of the kilowatt hours sold in this State by 37 each electric power supplier and each basic generation service 38 provider shall be from Class I renewable energy sources.

An electric power supplier or basic generation service provider
may satisfy the requirements of this subsection by participating in a
renewable energy trading program approved by the board in
consultation with the Department of Environmental Protection;

(3) that the board establish a multi-year schedule, applicable to
each electric power supplier or basic generation service provider in
this State, beginning with the one-year period commencing on June
1, 2010, and continuing for each subsequent one-year period up to
and including, the one-year period commencing on [June 1, 2025]

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June 1, 2028, that requires [suppliers or providers to purchase at 1 2 least] the following number or percentage, as the case may be, of 3 kilowatt-hours sold in this State by each electric power supplier and 4 each basic generation service provider to be from solar electric 5 power generators <u>connected to the distribution system</u> in this State: 306 Gigawatthours (Gwhrs) 6 EY 2011 7 EY 2012 442 Gwhrs <sup>2</sup>[596 Gwhrs] <sup>3</sup>[0.752%<sup>2</sup>] <u>596 Gwhrs</u><sup>3</sup> 8 EY 2013 [772 Gwhrs] <sup>2</sup>[2.184%] 2.050%<sup>2</sup> 9 EY 2014 [965 Gwhrs] <sup>2</sup>[2.543%] 2.450%<sup>2</sup> 10 EY 2015 EY 2016 [1,150 Gwhrs] <sup>2</sup>[2.549%] 2.750%<sup>2</sup> 11 [1,357 Gwhrs] <sup>2</sup>[2.788%] <u>3.000%</u><sup>2</sup> EY 2017 12 [1,591 Gwhrs] <sup>2</sup>[<u>3.023%</u>] <u>3.200%</u><sup>2</sup> 13 EY 2018 [1,858 Gwhrs] <sup>2</sup>[<u>3.255%</u>] <u>3.290%</u><sup>2</sup> 14 EY 2019 [2,164 Gwhrs] <sup>2</sup>[<u>3.486%</u>] <u>3.380%</u><sup>2</sup> EY 2020 15 [2,518 Gwhrs] <sup>2</sup>[<u>3.722%</u>] <u>3.470%</u><sup>2</sup> 16 EY 2021 17 EY 2022 [2,928 Gwhrs] <sup>2</sup>[3.865%] 3.560%<sup>2</sup> [3,433 Gwhrs] <sup>2</sup>[4.002%] <u>3.650%</u><sup>2</sup> 18 EY 2023 [3,989 Gwhrs] <sup>2</sup>[4.078%] <u>3.740 %</u><sup>2</sup> 19 EY 2024 [4,610 Gwhrs] <sup>2</sup>[4.147%] <u>3.830 %</u><sup>2</sup> 20 EY 2025 [5,316 Gwhrs] <sup>2</sup>[4.180%] <u>3.920%</u><sup>2</sup> 21 EY 2026 <sup>2</sup>[4.204%] 4.010%<sup>2</sup> EY 2027 22 23 <u>EY 2028</u>  ${}^{2}$  [4.227%] 4.100%  ${}^{2}$ , and for every energy year thereafter, 24 at least [5,316 Gwhrs]  ${}^{2}$  [4.227%] 4.100%  ${}^{2}$  per energy year to reflect an increasing number of kilowatt-hours to be purchased by 25 suppliers or providers from solar electric power generators 26 27 connected to the distribution system in this State, and to establish a 28 framework within which, of the electricity that the generators sell in 29 this State, suppliers and providers shall [purchase] each obtain at least [2,518 Gwhrs]  ${}^{2}$ [3.722%] 3.470%  ${}^{2}$  in the energy year 2021 30 and  $[5,316 \text{ Gwhrs}]^{2}[4.227\%] 4.100\%^{2}$  in the energy year [2026] 31 32 2028 from solar electric power generators connected to the 33 distribution system in this State, provided, however, that 34 the number of solar kilowatt-hours required to be purchased by each supplier or provider, when expressed as a percentage of the 35 36 total number of solar kilowatt-hours purchased in this State, shall be 37 equivalent to each supplier's or provider's proportionate share of the 38 total number of kilowatt-hours sold in this State by all suppliers and 39 providers. : 40 (a) The board shall determine an appropriate period of no less 41 than 120 days following the end of an energy year prior to which a 42 provider or supplier must demonstrate compliance for that energy 43 year with the annual renewable portfolio standard; 44 (b) No more than 24 months following the date of enactment of 45 P.L., c. (C. ) (pending before the Legislature as this bill),

1 the board shall complete a proceeding to investigate approaches to 2 mitigate solar development volatility and prepare and submit, 3 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a report to 4 the Legislature, detailing its findings and recommendations. As 5 part of the proceeding, the board shall evaluate other techniques 6 used nationally and internationally; 7 (c) The solar renewable portfolio standards requirements in this 8 paragraph shall exempt those existing supply contracts which are 9 effective prior to the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill) from any increase 10 beyond the number of SRECs <sup>3</sup>[that exceeds the number]<sup>3</sup> 11 12 mandated by the solar renewable portfolio standards requirements 13 that were in effect on the date that the providers executed their 14 existing supply contracts. This limited exemption for providers' existing supply contracts shall not be construed to lower the 15 16 Statewide solar sourcing requirements set forth in this paragraph. <u>Such incremental</u> <sup>3</sup>[<u>new</u>]<sup>3</sup> <u>requirements</u> <sup>3</sup><u>that would have otherwise</u> 17 been imposed on exempt providers<sup>3</sup> shall be distributed over the 18 <sup>3</sup>[electric power suppliers and]<sup>3</sup> providers not subject to the 19 existing supply contract exemption until such time as existing 20 supply contracts expire and all <sup>3</sup>[suppliers] providers<sup>3</sup> are subject 21 22 to the new requirement in a manner that is competitively neutral among all providers and suppliers<sup>3</sup>, such that non-exempt 23 providers are assigned the requirements that would have otherwise 24 been assigned to the exempt providers]<sup>3</sup>. <sup>3</sup>The board shall 25 implement the provisions of this subsection in a manner so as to 26 27 prevent any subsidies between suppliers and providers and to 28 promote competition in the electricity supply industry.<sup>3</sup>

29 <sup>2</sup>[The solar renewable portfolio standards requirements in 30 paragraph (3) of this subsection shall automatically increase by 20% 31 for the remainder of the schedule in the event that the following two 32 conditions are met: (a) the number of SRECs generated meets or 33 exceeds the requirement for three consecutive reporting years, 34 starting with energy year 2013; and (b) the average SREC price for 35 all SRECs purchased by entities with renewable energy portfolio 36 standards obligations has decreased in the same three consecutive 37 reporting years; and

38 The board shall exempt providers' existing supply contracts that 39 are: (a) effective prior to the date of P.L.2009, c.289; or (b) 40 effective prior to any future increase in the solar renewable 41 portfolio standard beyond the multi-year schedule established in 42 paragraph (3) of this subsection. This exemption shall apply to the 43 number of SRECs that exceeds the number mandated by the solar 44 renewable portfolio standards requirements that were in effect on 45 the date that the providers executed their existing supply contracts. 46 This limited exemption for providers' existing supply contracts shall 47 not be construed to lower the Statewide solar purchase requirements

set forth in paragraph (3) of this subsection. Such incremental new 1 2 requirements shall be distributed over the electric power suppliers 3 and providers not subject to the existing supply contract exemption 4 until such time as existing supply contracts expire and all suppliers 5 are subject to the new requirement. 6 <sup>3</sup>[(d) The solar renewable portfolio standards requirements in 7 this paragraph shall automatically increase by 20% for the 8 remainder of the schedule in the event that the following two 9 conditions are met: (i) the number of SRECs generated meets or 10 exceeds the requirement for three consecutive reporting years, starting with energy year 2014; and (ii) the average current market 11 12 SREC price for SRECs purchased by entities with renewable energy 13 portfolio standards obligations in each of the same three 14 consecutive reporting years is less than the average current market 15 SREC price in the year prior to the three consecutive reporting 16 years; and 17 (e) The board shall exempt providers' supply contracts that are 18 effective prior to the date of any such increase. This exemption shall apply to the number of SRECs that exceeds the number 19 20 mandated by the solar renewable portfolio standards requirements 21 that were in effect on the date that the suppliers or providers 22 executed their existing supply contracts. This limited exemption for 23 providers' existing supply contracts shall not be construed to lower 24 the Statewide solar purchase requirements set forth in this 25 paragraph. Such incremental new requirements shall be distributed 26 over the electric power suppliers and providers not subject to the

existing supply contract exemption until such time as existing
supply contracts expire and all suppliers are subject to the new
requirement in a manner that is competitively neutral among all
suppliers and providers, such that non-exempt providers are
assigned the requirements that would have otherwise been assigned
to the exempt providers.<sup>2</sup>]<sup>3</sup>

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

1 The renewable energy portfolio standards adopted by the board 2 pursuant to this paragraph [(3) of this subsection] shall be effective 3 as regulations immediately upon filing with the Office of 4 Administrative Law and shall be effective for a period not to exceed 5 30 months after such filing, and shall, thereafter, be amended, 6 adopted or readopted by the board in accordance with the 7 "Administrative Procedure Act"; and

8 (4) within 180 days after the date of enactment of P.L.2010, 9 c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind 10 renewable energy certificate program to require that a percentage of 11 the kilowatt hours sold in this State by each electric power supplier 12 and each basic generation service provider be from offshore wind 13 energy in order to support at least 1,100 megawatts of generation 14 from qualified offshore wind projects.

15 The percentage established by the board pursuant to this 16 paragraph shall serve as an offset to the renewable energy portfolio 17 standard established pursuant to paragraphs (1) and (2) of this 18 subsection and shall reduce the corresponding Class I renewable 19 energy requirement.

20 The percentage established by the board pursuant to this 21 paragraph shall reflect the projected OREC production of each 22 qualified offshore wind project, approved by the board pursuant to 23 section 3 of P.L.2010, c.57 (C.48:3-87.1), for twenty years from the 24 commercial operation start date of the qualified offshore wind 25 project which production projection and OREC purchase 26 requirement, once approved by the board, shall not be subject to 27 reduction.

28 An electric power supplier or basic generation service provider 29 shall comply with the OREC program established pursuant to this 30 paragraph through the purchase of offshore wind renewable energy 31 certificates at a price and for the time period required by the board. 32 In the event there are insufficient offshore wind renewable energy 33 certificates available, the electric power supplier or basic generation 34 service provider shall pay an offshore wind alternative compliance 35 payment established by the board. Any offshore wind alternative 36 compliance payments collected shall be refunded directly to the 37 ratepayers by the electric public utilities.

38 The rules established by the board pursuant to this paragraph 39 shall be effective as regulations immediately upon filing with the 40 Office of Administrative Law and shall be effective for a period not 41 to exceed 18 months, and may, thereafter, be amended, adopted or 42 readopted by the board in accordance with the provisions of the 43 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 44 seq.).

45 Notwithstanding any provisions of the "Administrative e. Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 46 47 contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public 1 2 hearing:

3 (1) net metering standards for electric power suppliers and basic 4 generation service providers. The standards shall require electric 5 power suppliers and basic generation service providers to offer net 6 metering at non-discriminatory rates to industrial, large 7 commercial, residential and small commercial customers, as those 8 customers are classified or defined by the board, that generate 9 electricity, on the customer's side of the meter, using a Class I 10 renewable energy source, for the net amount of electricity supplied 11 by the electric power supplier or basic generation service provider 12 over an annualized period. Systems of any sized capacity, as 13 measured in watts, are eligible for net metering. If the amount of 14 electricity generated by the customer-generator, plus any kilowatt 15 hour credits held over from the previous billing periods, exceeds the 16 electricity supplied by the electric power supplier or basic 17 generation service provider, then the electric power supplier or 18 basic generation service provider, as the case may be, shall credit 19 the customer-generator for the excess kilowatt hours until the end of 20 the annualized period at which point the customer-generator will be 21 compensated for any remaining credits or, if the customer-generator 22 chooses, credit the customer-generator on a real-time basis, at the 23 electric power supplier's or basic generation service provider's 24 avoided cost of wholesale power or the PJM electric power pool's 25 real-time locational marginal pricing rate, adjusted for losses, for 26 the respective zone in the PJM electric power pool. Alternatively, 27 the customer-generator may execute a bilateral agreement with an 28 electric power supplier or basic generation service provider for the 29 sale and purchase of the customer-generator's excess generation. 30 The customer-generator may be credited on a real-time basis, so 31 long as the customer-generator follows applicable rules prescribed 32 by the PJM electric power pool for its capacity requirements for the 33 net amount of electricity supplied by the electric power supplier or basic generation service provider. The board may authorize an 34 35 electric power supplier or basic generation service provider to cease 36 offering net metering whenever the total rated generating capacity 37 owned and operated by net metering customer-generators Statewide 38 equals 2.5 percent of the State's peak electricity demand;

39 (2) safety and power quality interconnection standards for Class 40 I renewable energy source systems used by a customer-generator 41 that shall be eligible for net metering.

42 Such standards or rules shall take into consideration the goals of 43 the New Jersey Energy Master Plan, applicable industry standards, 44 and the standards of other states and the Institute of Electrical and 45 Electronic Engineers. The board shall allow electric public utilities 46 to recover the costs of any new net meters, upgraded net meters, 47 system reinforcements or upgrades, and interconnection costs

through either their regulated rates or from the net metering
 customer-generator; [and]

(3) credit or other incentive rules for generators using Class I
renewable energy generation systems that connect to New Jersey's
electric public utilities' distribution system but who do not net meter
<sup>3</sup>[and;]; and<sup>3</sup>

(4) <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation standards to require 7 electric public utilities to provide <sup>2</sup>[virtual]<sup>2</sup> net metering 8 aggregation to single electric public utility customers that operate a 9 solar electric power generation <sup>2</sup> [facility] system installed at one of 10 the customer's facilities<sup>2</sup> <sup>3</sup> or on property owned by the customer<sup>3</sup>, 11 provided that any such customer is a <sup>3</sup>State entity,<sup>3</sup> school district, 12 county, county agency, county authority, municipality, municipal 13 agency, or municipal authority. The standards shall provide that, in 14 order to qualify for <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation, the 15 customer must operate a solar electric power generation<sup>2</sup> [facility 16 17 that is directly connected to the electric grid, system using a net metering billing account, which system is located on property 18 owned by the customer, provided that  $\frac{3:3}{(a)}$  (a) the property is not land 19 20 that has been actively devoted to agricultural or horticultural use and that is valued, assessed, and taxed pursuant to the "Farmland 21 22 Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.) at 23 any time within the 10 year period prior to the effective date of 24 P.L., c. (C.) (pending before the Legislature as this bill), 25 <sup>3</sup>provided, however, that the municipal planning board of a 26 municipality in which a solar electric power generation system is located may waive the requirement of this subparagraph (a),  $\frac{3}{(b)}$  the 27  $\frac{1}{1}$  system<sup>2</sup> is not an on-site generation facility, <sup>2</sup>[that] (c)<sup>2</sup> all of the 28 29 facilities of the single customer combined for the purpose of <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation are facilities owned or 30 operated by the single customer <sup>2</sup>[,] and<sup>2</sup> are located within its 31 territorial jurisdiction <sup>1</sup>[and,]<sup>1</sup><sup>2</sup>except that all of the facilities of a 32 33 State entity engaged in net metering aggregation shall be located within five miles of one another, and (d) all of those facilities<sup>2</sup> are 34 within the service territory of a single electric public utility <sup>2</sup>[,]<sup>2</sup> 35 <sup>1</sup>and are all served by <sup>2</sup>the same<sup>2</sup> basic generation service 36 <sup>2</sup>provider<sup>2</sup> or by the same electric power supplier<sup>1</sup>. The standards 37 shall provide that in order to qualify for <sup>2</sup>[virtual]<sup>2</sup> net metering 38 aggregation, the customer's solar electric power generation 39 <sup>2</sup>[<u>facility</u>] <u>system</u><sup>2</sup> <u>shall be sized so that its annual generation does</u> 40 not exceed the combined <sup>2</sup>metered<sup>2</sup> annual energy usage of the 41 42 qualified customer facilities, and the qualified customer facilities shall all be in the same customer <sup>3</sup>rate<sup>3</sup> class under the applicable 43 electric public utility <sup>1</sup>[transmission and distribution]<sup>1</sup> tariff. <sup>2</sup>For 44 the customer's facility <sup>3</sup> or property<sup>3</sup> on which the solar electric 45

generation system is installed, the electricity generated from the 1 2 customer's solar electric generation system shall be accounted for 3 pursuant to the provisions of paragraph (1) of this subsection to 4 provide that the electricity generated in excess of the electricity 5 supplied by the electric power supplier or the basic generation 6 service provider, as the case may be, for the customer's facility on 7 which the solar electric generation system is installed, over the annualized period, is credited <sup>3</sup>[to] at<sup>3</sup> the electric power supplier's 8 or the basic generation service provider's avoided cost of wholesale 9 10 power or the PJM electric power pool real-time locational marginal 11 pricing rate.<sup>2</sup> All electricity used by <sup>1</sup>[a customer engaged in 12 virtual net metering aggregation shall be delivered the customer's qualified facilities, with the exception of the <sup>2</sup> solar electric power 13 generation]<sup>2</sup> facility <sup>3</sup>or property<sup>3</sup> <sup>2</sup>on which the solar electric 14 power generation system is installed<sup>2</sup>, shall be billed at the full 15 retail rate<sup>1</sup> pursuant to the electric public utility <sup>3</sup>[transmission and 16 distribution]<sup>3</sup> [tariffs] tariff<sup>1</sup> applicable to the customer class of 17 the customer using the electricity. <sup>2</sup>[<sup>1</sup>[A] <u>The electric public</u> 18 <u>utility shall provide the</u><sup>1</sup> <u>customer</u> <sup>1</sup> <u>[that is a school district, county,</u> 19 20 county agency, county authority, municipality, municipal agency, or 21 municipal authority, may purchase such electricity through virtual 22 net metering aggregation to meet its electricity requirements an 23 annual payment for the difference between the total energy 24 generated by the customer's solar electric power generation facility 25 and the energy used by the customer's qualified facilities consistent with the standards established in paragraph (1) of this subsection<sup>1</sup>] 26 A customer may contract with a third party to operate a solar 27 28 electric power generation system, for the purpose of net metering 29 aggregation. Any contractual relationship entered into for operation of a solar electric power generation system related to net metering 30 31 aggregation shall include contractual protections that provide for 32 adequate performance and provision for construction and operation 33 for the term of the contract, including any appropriate bonding or escrow requirements<sup>2</sup>. Any incremental cost to an electric public 34 utility for <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation shall be fully and 35 timely recovered in a manner to be determined by the board. <sup>1</sup>The 36 board shall adopt <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation standards 37 within 270 days after the effective date of P.L., c. (C.) 38 (pending before the Legislature as this bill). <sup>2</sup>[Should the board 39 fail to adopt such standards, electric public utilities shall provide for 40 41 virtual net metering aggregation consistent with the provisions of 42 this paragraph.<sup>1</sup>]<sup>2</sup>

Such rules shall require the board or its designee to issue a credit
or other incentive to those generators that do not use a net meter but
otherwise generate electricity derived from a Class I renewable
energy source and to issue an enhanced credit or other incentive,

including, but not limited to, a solar renewable energy credit, to
 those generators that generate electricity derived from solar
 technologies.

Such standards or rules shall be effective as regulations
immediately upon filing with the Office of Administrative Law and
shall be effective for a period not to exceed 18 months, and may,
thereafter, be amended, adopted or readopted by the board in
accordance with the provisions of the "Administrative Procedure
Act."

10 f. The board may assess, by written order and after notice and 11 opportunity for comment, a separate fee to cover the cost of 12 implementing and overseeing an emission disclosure system or emission portfolio standard, which fee shall be assessed based on an 13 14 electric power supplier's or basic generation service provider's share 15 of the retail electricity supply market. The board shall not impose a 16 fee for the cost of implementing and overseeing a greenhouse gas 17 emissions portfolio standard adopted pursuant to paragraph (2) of 18 subsection c. of this section, the electric energy efficiency portfolio 19 standard adopted pursuant to subsection g. of this section, or the gas 20 energy efficiency portfolio standard adopted pursuant to subsection 21 h. of this section.

22 The board may adopt, pursuant to the "Administrative g. 23 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 24 energy efficiency portfolio standard that may require each electric 25 public utility to implement energy efficiency measures that reduce 26 electricity usage in the State by 2020 to a level that is 20 percent 27 below the usage projected by the board in the absence of such a 28 standard. Nothing in this section shall be construed to prevent an 29 electric public utility from meeting the requirements of this section 30 by contracting with another entity for the performance of the 31 requirements.

32 The board may adopt, pursuant to the "Administrative h. 33 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy efficiency portfolio standard that may require each gas public utility 34 35 to implement energy efficiency measures that reduce natural gas 36 usage for heating in the State by 2020 to a level that is 20 percent 37 below the usage projected by the board in the absence of such a 38 standard. Nothing in this section shall be construed to prevent a gas 39 public utility from meeting the requirements of this section by 40 contracting with another entity for the performance of the 41 requirements.

i. After the board establishes a schedule of solar kilowatt-hour
sale or purchase requirements pursuant to paragraph (3) of
subsection d. of this section, the board may initiate subsequent
proceedings and adopt, after appropriate notice and opportunity for
public comment and public hearing, increased minimum solar
kilowatt-hour sale or purchase requirements, provided that the

board shall not reduce previously established minimum solar 1 2 kilowatt-hour sale or purchase requirements, or otherwise impose 3 constraints that reduce the requirements by any means. 4 The board shall determine an appropriate level of solar j. 5 alternative compliance payment, and establish a 15-year solar alternative compliance payment schedule, that permits permit each 6 7 supplier or provider to submit an SACP to comply with the solar 8 electric generation requirements of paragraph (3) of subsection d. of 9 this section. The value of the SACP for each Energy Year, for 10 Energy Years 2014 through 2028 per megawatt hour from solar 11 electric generation required pursuant to this section, shall be: 12 <u>EY 2014</u> <sup>2</sup>[<u>\$325]</u> <u>\$339</u><sup>2</sup> <sup>2</sup>[<u>\$317</u>] <u>\$331</u><sup>2</sup> 13 EY 2015

- <sup>2</sup>[<u>\$309</u>] <u>\$323</u><sup>2</sup> 14 EY 2016 <sup>2</sup>[<u>\$301</u>] <u>\$315</u><sup>2</sup> 15 <u>EY 2017</u> <sup>2</sup>[<u>\$294</u>] <u>\$308</u><sup>2</sup> 16 EY 2018 <sup>2</sup>[\$286] \$300<sup>2</sup> 17 <u>EY 2019</u> <sup>2</sup>[<u>\$279</u>] <u>\$293</u><sup>2</sup> 18 <u>EY 2020</u> <sup>2</sup>[\$272] \$286<sup>2</sup> 19 EY 2021 <sup>2</sup>[<u>\$265</u>] <u>\$279</u><sup>2</sup> 20 EY 2022 <sup>2</sup>[<u>\$259</u>] <u>\$272</u><sup>2</sup> 21 EY 2023 <sup>2</sup>[<u>\$252</u>] <u>\$266</u><sup>2</sup> 22 <u>EY 2024</u>
- $\begin{array}{c} 23 \\ \underline{\text{EY } 2025} \\ \end{array} \begin{array}{c} 2 \\ 2 \\ \underline{\text{EY } 2025} \\ \end{array} \begin{array}{c} 2 \\ \underline{\text{FY } 2025} \\ \underline{\text{FY } 2025} \\ \end{array} \begin{array}{c} 2 \\ \underline{\text{FY } 2025} \\ \underline{\text{FY }$
- 24 <u>EY 2026</u> <sup>2</sup>[\$240] \$253<sup>2</sup>
- 24 <u>E1 2020</u> [<u>\$234</u>] <u>\$250</u><sup>2</sup> 25 EY 2027 <sup>2</sup>[\$234] \$250<sup>2</sup>
- $26 \quad \underline{\text{EY } 2028} \qquad 2[\$234] \quad \$239^{2} \quad 3.3^{3}$

27 The board may initiate subsequent proceedings and adopt, after 28 appropriate notice and opportunity for public comment and public 29 hearing, an increase in solar alternative compliance payments, 30 provided that the board shall not reduce previously established 31 levels of solar alternative compliance payments, nor shall the board 32 provide relief from the obligation of payment of the SACP by the 33 electric power suppliers or basic generation service providers in any 34 form. Any SACP payments collected shall be refunded directly to 35 the ratepayers by the electric public utilities.

36 k. The board may allow electric public utilities to offer long-37 term contracts through a competitive process, direct electric public 38 utility investment and other means of financing, including but not 39 limited to loans, for the purchase of SRECs and the resale of SRECs 40 to suppliers or providers or others, provided that after such 41 contracts have been approved by the board, the board's approvals 42 shall not be modified by subsequent board orders. <sup>2</sup>If the board allows the offering of contracts pursuant to this subsection, the 43 board <sup>3</sup>[shall] may<sup>3</sup> establish a process, after hearing, and 44 45 opportunity for public comment, to provide that a designated 46 segment of the contracts approved pursuant to this subsection shall

be contracts involving solar electric power generation facility 1 2 projects with a capacity of up to 250 kilowatts.<sup>2</sup> The board shall implement its responsibilities under the 3 1. 4 provisions of this section in such a manner as to: 5 (1) place greater reliance on competitive markets, with the 6 explicit goal of encouraging and ensuring the emergence of new 7 entrants that can foster innovations and price competition; 8 (2) maintain adequate regulatory authority over non-competitive 9 public utility services; 10 (3) consider alternative forms of regulation in order to address 11 changes in the technology and structure of electric public utilities; 12 (4) promote energy efficiency and Class I renewable energy market development, taking into consideration environmental 13 14 benefits and market barriers; 15 (5) make energy services more affordable for low and moderate 16 income customers; 17 (6) attempt to transform the renewable energy market into one 18 that can move forward without subsidies from the State or public 19 utilities; 20 (7) achieve the goals put forth under the renewable energy 21 portfolio standards; 22 (8) promote the lowest cost to ratepayers; and 23 (9) allow all market segments to participate. 24 m. The board shall ensure the availability of financial incentives 25 under its jurisdiction, including, but not limited to, long-term 26 contracts, loans, SRECs, or other financial support, to ensure 27 market diversity, competition, and appropriate coverage across all 28 ratepayer segments, including, but not limited to, residential, 29 commercial, industrial, non-profit, farms, schools, and public entity 30 customers. 31 n. For projects which are owned, or directly invested in, by a 32 public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-33 98.1), the board shall determine the number of SRECs with which 34 such projects shall be credited; and in determining such number the 35 board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall 36 37 consider how its determination may impact the ratepayers. 38 o. The board, in consultation with the Department of 39 Environmental Protection, electric public utilities, the Division of 40 Rate Counsel in, but not of, the Department of the Treasury, affected members of the solar energy industry, and relevant 41 42 stakeholders, shall periodically consider increasing the renewable 43 energy portfolio standards beyond the minimum amounts set forth 44 in subsection d. of this section, taking into account the cost impacts 45 and public benefits of such increases including, but not limited to: 46 (1) reductions in air pollution, water pollution, land disturbance, 47 and greenhouse gas emissions;

1 (2) reductions in peak demand for electricity and natural gas, 2 and the overall impact on the costs to customers of electricity and 3 natural gas; 4 (3) increases in renewable energy development, manufacturing, 5 investment, and job creation opportunities in this State; and (4) reductions in State and national dependence on the use of 6 7 fossil fuels. 8 p. Class I RECs and ORECS shall be eligible for use in 9 renewable energy portfolio standards compliance in the energy year 10 in which they are generated, and for the following two energy years. 11 SRECs [and ORECs] shall be eligible for use in renewable energy 12 portfolio standards compliance in the energy year in which they are 13 generated, and for the following [two] four energy years. 14 q. (1) During the energy years of 2014, 2015, and 2016, a solar 15 electric power generation facility project that is not: (a) net metered; (b) an on-site generation facility; (c) qualified for 16 <sup>2</sup>[virtual]<sup>2</sup> net metering aggregation; <sup>2</sup>[or]<sup>2</sup> <sup>3</sup>or<sup>3</sup> (d) certified as 17 being located on a brownfield <sup>4</sup>, on an area of historic fill<sup>4</sup> or <sup>4</sup>on 18 a<sup>4</sup> a properly closed sanitary landfill facility, as provided pursuant 19 to subsection t. of this section <sup>3</sup>[<sup>2</sup>or (e) certified as being located on 20 an existing or proposed commercial, retail, industrial, municipal, 21 22 professional, recreational, transit, commuter, entertainment 23 complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the area to be utilized for the 24 facility is paved, or is an impervious surface pursuant to subsection 25 <u>x. of this section<sup>2</sup>]<sup>3</sup> may file an application with the board for</u> 26 27 approval of a designation pursuant to this subsection that the 28 facility is connected to the distribution system. An application filed 29 pursuant to this subsection shall include a notice escrow of \$40,000 per megawatt of the proposed capacity of the facility. The board 30 31 shall approve the designation if: the facility has filed a notice in 32 writing with the board applying for designation pursuant to this 33 subsection, together with the notice escrow; and the capacity of the 34 facility, when added to the capacity of other facilities that have 35 been previously approved for designation prior to the facility's 36 filing under this subsection, does not exceed 80 megawatts in the 37 aggregate for each year. The capacity of any one solar electric 38 power supply project approved pursuant to this subsection shall not 39 exceed 10 megawatts. No more than 90 days after its receipt of a 40 completed application for designation pursuant to this subsection, 41 the board shall approve, conditionally approve, or disapprove the 42 application. The notice escrow shall be reimbursed to the facility in full upon <sup>3</sup>either rejection by the board or <sup>3</sup> the facility entering 43 commercial operation, or shall be forfeited to the State if the facility 44 is designated pursuant to this subsection <sup>3</sup>[,]<sup>3</sup> but does not enter 45

<sup>46</sup> commercial operation pursuant to paragraph (2) of this subsection.

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1 (2) If the proposed solar electric power generation facility does 2 not commence commercial operations within two years following 3 the date of the designation by the board pursuant to this subsection, 4 the designation of the facility shall be deemed to be null and void, 5 and the facility shall not be considered connected to the distribution 6 system thereafter. r. (1) For <sup>2</sup>all proposed solar electric power generation facility 7 projects except for those<sup>2</sup> solar electric power generation facility 8 projects <sup>2</sup>[proposed in addition to those]<sup>2</sup> approved pursuant to 9 subsection q. of this section<sup>4</sup>,<sup>4</sup> and for all projects proposed in each 10 energy year following energy year 2016, a proposed solar electric 11 power generation facility that is neither net metered nor an on-site 12 generation facility, may be considered "connected to the 13 14 distribution system" only upon designation as such by the board, after notice to the public and opportunity for public comment or 15 hearing. A proposed solar power electric generation facility 16 17 seeking board designation as "connected to the distribution system" 18 shall submit an application to the board that includes for the 19 proposed facility: the nameplate capacity; the estimated energy and 20 number of SRECs to be produced and sold per year; the estimated 21 annual rate impact on ratepayers; the estimated capacity of the 22 generator as defined by PJM for sale in the PJM capacity market; 23 the point of interconnection; the total project acreage and location; 24 the current land use designation of the property; the type of solar 25 technology to be used; and such other information as the board shall 26 require. 27 (2) The board shall approve the designation of the proposed 28 solar power electric generation facility as "connected to the 29 distribution system" if the board determines that: 30 (a) the SRECs forecasted to be produced by the facility do not 31 have a detrimental impact on the SREC market or on the 32 appropriate development of solar power in the State; 33 (b) the approval of the designation of the proposed facility would not significantly impact the preservation of open space in 34 35 this State; 36 (c) the impact of the designation on electric rates and economic 37 development is beneficial; and (d) there will be no <sup>3</sup>[impact] impingement<sup>3</sup> on the ability of an 38 electric public utility to maintain its property and equipment in such 39 40 a condition as to enable it to provide safe, adequate, and proper 41 service to each of its customers. 42 (3) The board shall act within 90 days of its receipt of a 43 completed application for designation of a solar power electric 44 generation facility as "connected to the distribution system," to either approve, conditionally approve, or disapprove the 45 46 application. If the proposed solar electric power generation facility does not commence commercial operations within two years 47

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1 following the date of the designation by the board pursuant to this 2 subsection, the designation of the facility as "connected to the 3 distribution system" shall be deemed to be null and void, and the facility shall thereafter be considered not "connected to the 4 5 distribution system." <sup>2</sup>[Notwithstanding any other provisions of this section] In 6 s. addition to any other requirements of P.L.1999, c.23 or any other 7 law, rule, regulation or order<sup>2</sup>, a solar electric power generation 8 facility <sup>3</sup>that is not net metered or an on-site generation facility and 9 which is<sup>3</sup> located on <sup>2</sup> [farmland, or]<sup>2</sup> land that has been actively 10 devoted to agricultural or horticultural use that is valued, assessed, 11 and taxed pursuant to the "Farmland Assessment Act of 1964," 12 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10 year 13 14 period prior to the effective date of P.L., c. (C.) (pending before the Legislature as this bill), shall only be considered 15 "connected to the distribution system" if (1) the board approves 16 <sup>2</sup>[a] the<sup>2</sup> facility's designation pursuant to subsection q. of this 17 section<sup>2</sup>[,];<sup>2</sup> or (2) (a) <sup>2</sup>[a]<sup>2</sup> PJM issued <sup>2</sup>a<sup>2</sup> System Impact Study 18 for the facility <sup>2</sup>[prior to] on or before<sup>2</sup> <sup>3</sup>[March 31, 2011;] June 19 <u>30, 2011</u><sup>3 3</sup>[and], <u>3 (b)</u> <sup>3</sup>[the facility <sup>2</sup>is not: (i) net metered, or (ii) 20 an on-site generation facility and (c)<sup>3</sup> the facility<sup>2</sup> files a notice 21 with the board within 60 days of the effective date of P.L., 22 23 c. (C. ) (pending before the Legislature as this bill), 24 indicating its intent to qualify under this <sup>2</sup>[paragraph.] subsection, and  ${}^{3}[(d)] (c)^{3}$  the facility has been approved as  ${}^{3}[connected]$ 25 "connected<sup>3</sup> to the distribution <sup>3</sup>[system] system"<sup>3</sup> by the board. 26 Nothing in this subsection shall <sup>3</sup>[affect] limit<sup>3</sup> the board's 27 authority concerning the review and oversight of facilities, unless 28 such facilities are exempt from such review as a result of having 29 30 been approved pursuant to subsection q. of this section.<sup>2</sup> t.  ${}^{3}[{}^{2}(1)^{2}]^{3}$   ${}^{4}(1)^{4}$  No more than 180 days after the date of 31 enactment of P.L., c. (C.) (pending before the Legislature 32 as this bill), the board shall, in consultation with the Department of 33 34 Environmental Protection and the New Jersey Economic 35 Development Authority, and, after notice and opportunity for public comment and public hearing, complete a proceeding to establish a 36 37 program to provide SRECs to owners of solar electric power generation facility projects certified by the board <sup>4</sup>, in consultation 38 with the Department of Environmental Protection.<sup>4</sup> as being located 39 on a brownfield<sup>4</sup>, on an area of historic fill<sup>4</sup> or <sup>4</sup>on a<sup>4</sup> a properly 40 closed sanitary landfill facility, <sup>3</sup>[<sup>2</sup>or an existing or proposed 41 commercial, retail, industrial, municipal, professional, recreational, 42 transit, commuter, entertainment complex, multi-use, or mixed-use 43 44 parking lot with a capacity to park 350 or more vehicles where the 45 area to be utilized for the facility is paved or is an impervious

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surface<sup>2</sup> which shall include, but not be limited to projects located on a brownfield or a properly closed sanitary landfill facility <sup>2</sup>or an existing or proposed commercial, retail, industrial, municipal, professional, recreational, transit, commuter, entertainment complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the area to be utilized for the facility is paved or is an impervious surface<sup>2</sup> and including those<sup>3</sup> owned or operated by an electric public utility and approved pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1). Projects certified under this subsection shall  ${}^{2}[(1)]^{2}$  be considered "connected to the distribution system" <sup>2</sup>[and],<sup>2</sup> shall not require such designation by the board 3,3 and  $2[(2)]^2$  shall not be subject to

12 board review required pursuant to subsections q. and r. of this 13 section. <sup>3</sup>[Notwithstanding the provisions of section 3 of P.L.1999, 14 15 c.23 (C.48:3-51) or any other law, rule, regulation, or order to the contrary, for projects certified under this subsection, <sup>2</sup>except for 16 those projects involving a facility that is certified as being located 17 on an existing or proposed commercial, retail, industrial, municipal, 18 19 professional, recreational, transit, commuter, entertainment 20 complex, multi-use, or mixed-use parking lot with a capacity to 21 park 350 or more vehicles where the area to be utilized for the facility is paved, or is an impervious surface,<sup>2</sup> the board shall 22 establish a financial incentive that is designed to supplement the 23 24 SRECs generated by the facility in order to cover the additional cost of constructing and operating a solar electric power generation 25 facility on a brownfield or properly closed sanitary landfill 26 <sup>2</sup>facility<sup>2</sup>.]<sup>3</sup> <sup>2</sup>Notwithstanding the provisions of section 3 of 27 P.L.1999, c.23 (C.48:3-51) or any other law, rule, regulation, or 28 29 order to the contrary, for projects certified under this subsection, the 30 board shall establish a financial incentive that is designed to 31 supplement the SRECs generated by the facility in order to cover 32 the additional cost of constructing and operating a solar electric 33 power generation facility on a brownfield<sup>4</sup>, on an area of historic fill<sup>4</sup> or <sup>4</sup>on a<sup>4</sup> properly closed sanitary landfill <sup>3</sup>facility<sup>3</sup>. Any 34 financial benefit realized in relation to a project owned or operated 35 by an electric public utility and approved by the board pursuant to 36 section 13 of P.L.2007, c.340 (C.48:3-98.1), as a result of the 37 provision of a financial incentive established by the board pursuant 38 to this subsection, shall be credited to ratepayers.<sup>2</sup> The issuance of 39 SRECs for all solar electric power generation facility projects 40 pursuant to this subsection shall be deemed "Board of Public 41 42 Utilities financial assistance" as provided under section 1 of 43 P.L.2009, c.89 (C.48:2-29.47). <sup>3</sup>[<sup>2</sup>(2) Notwithstanding the provisions of the "Spill 44 Compensation and Control Act," P.L.1976, c.141 (C.58:10-23.11 et 45 seq.) or any other law, rule, regulation, or order to the contrary, the 46

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board may find that a person who owns real property, where there 1 2 is constructed a solar electric power generation facility project 3 certified by the board, pursuant to paragraph (1) of this subsection, 4 as being located on a brownfield, or a properly closed sanitary 5 landfill facility, which shall include, but not be limited to projects 6 located on a brownfield or a properly closed sanitary landfill 7 facility and owned or operated by an electric public utility and 8 approved pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), that is acquired on or after the effective date of P.L., c. (C.) 9 (pending in the Legislature as this bill), or who operates a solar 10 11 electric power generation facility project certified by the board, pursuant to paragraph (1) of this subsection, as being located on a 12 13 brownfield or a properly closed sanitary landfill facility, which 14 shall include, but not be limited to projects located on a brownfield 15 or a properly closed sanitary landfill facility and owned or operated 16 by an electric public utility and approved pursuant to section 13 of 17 P.L.2007, c.340 (C.48:3-98.1), after the effective date of P.L., 18 c. (C: ) (pending in the Legislature as this bill), shall not be liable 19 for cleanup and removal costs or for any other costs or damages to 20 the State or to any other person for the discharge of a hazardous 21 substance provided that: 22 (a) the person acquired or leased the real property after the 23 discharge of that hazardous substance at the real property; 24 (b) the person did not discharge the hazardous substance, is not 25 in any way responsible for the hazardous substance, and is not a 26 successor to the discharger or to any person in any way responsible 27 for the hazardous substance or to anyone liable for cleanup and 28 removal costs pursuant to section 8 of P.L.1976, c. 141 (C.58:10-29 23.11g); 30 (c) the person, within 30 days after acquisition of the property, 31 gave notice of the discharge to the department in a manner the 32 department prescribes; 33 (d) the person does not disrupt or change, without the 34 department's prior written permission, any engineering or 35 institutional control that is part of a remedial action for the 36 contaminated site; 37 (e) the person does not exacerbate the contamination at the 38 property; 39 (f) the person cooperates with any necessary remediation of the 40 property; and 41 (g) the person complies with any regulations and any permit the 42 department issues pursuant to section 19 of P.L 2009, c.60 43 (C.58:10C-19). 44 Only the person who is liable to clean up and remove the 45 contamination pursuant to section 8 of P.L.1976, c.141 (C.58:10-46 23.11g) and who does not have a defense to liability pursuant to 47 subsection d. of that section shall be liable for cleanup and removal

costs or for any other costs or damages.<sup>2</sup>]<sup>3</sup> 1 <sup>4</sup>(2) Notwithstanding the provisions of the "Spill Compensation 2 and Control Act," P.L.1976, c.141 (C.58:10-23.11 et seq.) or any 3 4 other law, rule, regulation, or order to the contrary, the board, in 5 consultation with the Department of Environmental Protection, may 6 find that a person who operates a solar electric power generation 7 facility project that has commenced operation on or after the effective date of P.L., c. (C.) (pending in the Legislature as 8 9 this bill), which project is certified by the board, in consultation 10 with the Department of Environmental Protection pursuant to paragraph (1) of this subsection, as being located on a brownfield 11 12 for which a final remediation document has been issued, on an area 13 of historic fill or on a properly closed sanitary landfill facility, 14 which projects shall include, but not be limited to projects located 15 on a brownfield for which a final remediation document has been issued, on an area of historic fill or on a properly closed sanitary 16 17 landfill facility owned or operated by an electric public utility and 18 approved pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), 19 or a person who owns property acquired on or after the effective 20 date of P.L., c. (C.) (pending in the Legislature as this bill) on 21 which such a solar electric power generation facility project is 22 constructed and operated, shall not be liable for cleanup and 23 removal costs to the Department of Environmental Protection or to 24 any other person for the discharge of a hazardous substance 25 provided that: 26 (a) the person acquired or leased the real property after the 27 discharge of that hazardous substance at the real property; 28 (b) the person did not discharge the hazardous substance, is not 29 in any way responsible for the hazardous substance, and is not a 30 successor to the discharger or to any person in any way responsible 31 for the hazardous substance or to anyone liable for cleanup and 32 removal costs pursuant to section 8 of P.L.1976, c. 141 (C.58:10-33 23.11g); 34 (c) the person, within 30 days after acquisition of the property, 35 gave notice of the discharge to the Department of Environmental 36 Protection in a manner the Department of Environmental Protection 37 prescribes; 38 (d) the person does not disrupt or change, without prior written 39 permission from the Department of Environmental Protection, any 40 engineering or institutional control that is part of a remedial action 41 for the contaminated site or any landfill closure or post-closure 42 requirement; 43 (e) the person does not exacerbate the contamination at the 44 property; 45 (f) the person does not interefere with any necessary 46 remediation of the property;

47 (g) the person complies with any regulations and any permit the
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Department of Environmental Protection issues pursuant to section 1 2 19 of P.L 2009, c.60 (C.58:10C-19) or paragraph (2) of subsection 3 a. of section 6 of P.L.1970, c. 39 (C.13:1E-6); 4 (h) with respect to an area of historic fill, the person has 5 demonstrated pursuant to a preliminary assessment and site 6 investigation, that hazardous substances have not been discharged; 7 and 8 (i) with respect to a properly closed sanitary landfill facility, no 9 person who owns or controls the facility receives, has received, or will receive, with respect to such facility, any funds from any post-10 11 closure escrow account established pursuant to section 10 of 12 P.L.1981, c.306 (C.13:1E-109) for the closure and monitoring of 13 the facility. 14 Only the person who is liable to clean up and remove the 15 contamination pursuant to section 8 of P.L.1976, c.141 (C.58:10-16 23.11g) and who does not have a defense to liability pursuant to 17 subsection d. of that section shall be liable for cleanup and removal 18 costs.<sup>4</sup> 19 u. No more than 180 days after the date of enactment of P.L., c. (C. ) (pending before the Legislature as this bill), 20 21 the board shall complete a proceeding to establish a registration 22 program. The registration program shall require the owners of solar <sup>3</sup>[power]<sup>3</sup> electric <sup>3</sup>power<sup>3</sup> generation facility projects connected to 23 the distribution system to make periodic milestone filings with the 24 25 board in a manner and at such times as determined by the board to provide full disclosure and transparency regarding the overall level 26 27 of development and construction activity of those projects 28 Statewide. v. The issuance of SRECs for all solar <sup>3</sup>[power]<sup>3</sup> electric 29 <sup>3</sup>power<sup>3</sup> generation facility projects pursuant to this section, for 30 projects connected to the distribution system with a capacity of one 31 megawatt or greater, shall be deemed "Board of Public Utilities 32 33 financial assistance" as provided pursuant to section 1 of P.L.2009, 34 <u>c.89 (C.48:2-29.47).</u> <sup>2</sup>w. No more than 270 days after the date of enactment of 35 36 P.L., c. (C. ) (pending before the Legislature as this bill), 37 the board shall, after notice and opportunity for public comment and public hearing, complete a proceeding to <sup>3</sup>[establish] consider 38 whether to establish<sup>3</sup> a program to provide <sup>3</sup>[SRECs],<sup>3</sup> to owners 39 of solar <sup>3</sup>[power]<sup>3</sup> electric <sup>3</sup>power<sup>3</sup> generation facility projects 40 certified by the board as being three megawatts or greater in 41 capacity and being net metered, including facilities which are 42 43 owned or operated by an electric public utility and approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), <sup>3</sup>a 44 financial incentive that is designed to supplement the SRECs 45 generated by the facility<sup>3</sup> to further the goal of improving the 46

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1 economic competitiveness of commercial and industrial customers taking power from such projects. <sup>3</sup> Projects certified under this 2 subsection (1) shall be considered "connected to the distribution 3 4 system" and shall not require such designation by the board, and (2) 5 shall not be subject to board review required pursuant to subsections q. and r. of this section. For projects approved ] If the 6 board determines to establish such a program<sup>3</sup> pursuant to this 7 subsection, the board may establish a financial incentive to provide 8 that the board shall issue <sup>3</sup>one SREC<sup>3</sup> for <sup>3</sup>no less than<sup>3</sup> every 750 9 <sup>3</sup>[kilowatts] kilowatt-hours<sup>3</sup> of solar energy generated by the 10 certified projects. Any financial benefit realized in relation to a 11 12 project owned or operated by an electric public utility and approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-13 14 98.1), as a result of the provisions of a financial incentive established by the board pursuant to this subsection, shall be 15 credited to ratepayers. 16 x. <sup>3</sup>[No more than 180 days after the date of enactment of 17 P.L., c. (C. ) (pending before the Legislature as this bill), 18 the board shall, in consultation with the Department of 19 20 Environmental Protection and the New Jersey Economic Development Authority, and, after notice and opportunity for public 21 22 comment and public hearing, complete a proceeding to establish a program to provide SRECs to owners of solar <u>Solar</u> <u>electric</u> 23 power generation facility projects <sup>3</sup>[, including facility projects 24 which are owned or operated by an electric public utility and 25 26 approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), certified by the board as being] that are<sup>3</sup> located on 27 an existing or proposed commercial, retail, industrial, municipal, 28 29 professional, recreational, transit, commuter, entertainment 30 complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the area to be utilized for the 31 facility is paved, or an impervious surface <sup>3</sup>may be owned or 32 33 operated by an electric public utility and may be approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1)<sup>3</sup>. 34 <sup>3</sup>[Projects certified under this subsection shall (1) be considered 35 "connected to the distribution system" and shall not require such 36 designation by the board and (2) shall not be subject to board 37 review required pursuant to subsections q. and r. of this section.<sup>2</sup>]<sup>3</sup> 38 39 (cf: P.L.2010, c.57, s.2) 40

#### 41 3. This act shall take effect immediately.

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1 2

3 Revises certain solar renewable energy programs and

4 requirements; provides for aggregated net metering of electricity

5 consumption related to properties owned by certain governmental

6 bodies and school districts.

# SENATE, No. 1925 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED MAY 14, 2012

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator STEPHEN M. SWEENEY District 3 (Cumberland, Gloucester and Salem)

#### **SYNOPSIS**

Revises certain solar renewable energy programs and requirements; provides for aggregating net metering of Class I renewable energy production on certain contiguous and non-contiguous properties owned by local government units and school districts.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning net metering and solar renewable portfolio 2 standards requirements and amending P.L.1999, c.23. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read 8 as follows: 9 3. As used in P.L.1999, c.23 (C.48:3-49 et al.): 10 "Assignee" means a person to which an electric public utility or 11 another assignee assigns, sells or transfers, other than as security, 12 all or a portion of its right to or interest in bondable transition 13 property. Except as specifically provided in P.L.1999, c.23 14 (C.48:3-49 et al.), an assignee shall not be subject to the public 15 utility requirements of Title 48 or any rules or regulations adopted 16 pursuant thereto; 17 "Base load electric power generation facility" means an electric 18 power generation facility intended to be operated at a greater than 19 50 percent capacity factor including, but not limited to, a combined 20 cycle power facility and a combined heat and power facility; "Base residual auction" means the auction conducted by PJM, as 21 22 part of PJM's reliability pricing model, three years prior to the start 23 of the delivery year to secure electrical capacity as necessary to 24 satisfy the capacity requirements for that delivery year; 25 "Basic gas supply service" means gas supply service that is 26 provided to any customer that has not chosen an alternative gas 27 supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any 28 29 customer that cannot obtain such service for any reason, including 30 non-payment for services. Basic gas supply service is not a 31 competitive service and shall be fully regulated by the board; 32 "Basic generation service" or "BGS" means electric generation 33 service that is provided, to any customer that has not chosen an 34 alternative electric power supplier, whether or not the customer has 35 received offers for competitive supply options, including, but not 36 limited to, any customer that cannot obtain such service from an 37 electric power supplier for any reason, including non-payment for 38 services. Basic generation service is not a competitive service and 39 shall be fully regulated by the board; 40 "Basic generation service provider" or "provider" means a 41 provider of basic generation service; 42 "Basic generation service transition costs" means the amount by 43 which the payments by an electric public utility for the procurement 44 of power for basic generation service and related ancillary and 45 administrative costs exceeds the net revenues from the basic EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter underlined thus is new matter.

3

1 generation service charge established by the board pursuant to 2 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 3 together with interest on the balance at the board-approved rate, that 4 is reflected in a deferred balance account approved by the board in 5 an order addressing the electric public utility's unbundled rates, 6 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 7 (C.48:3-49 et al.). Basic generation service transition costs shall 8 include, but are not limited to, costs of purchases from the spot 9 market, bilateral contracts, contracts with non-utility generators, 10 parting contracts with the purchaser of the electric public utility's 11 divested generation assets, short-term advance purchases, and 12 financial instruments such as hedging, forward contracts, and 13 options. Basic generation service transition costs shall also include 14 the payments by an electric public utility pursuant to a competitive 15 procurement process for basic generation service supply during the 16 transition period, and costs of any such process used to procure the 17 basic generation service supply;

18 "Board" means the New Jersey Board of Public Utilities or any19 successor agency;

20 "Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility 21 22 approved by the board for recovery pursuant to the provisions of 23 P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the 24 board: (1) the cost of retiring existing debt or equity capital of the 25 electric public utility, including accrued interest, premium and other 26 fees, costs and charges relating thereto, with the proceeds of the 27 financing of bondable transition property; (2) if requested by an 28 electric public utility in its application for a bondable stranded costs 29 rate order, federal, State and local tax liabilities associated with 30 stranded costs recovery or basic generation service transition cost 31 recovery or the transfer or financing of such property or both, 32 including taxes, whose recovery period is modified by the effect of 33 a stranded costs recovery order, a bondable stranded costs rate order 34 or both; and (3) the costs incurred to issue, service or refinance 35 transition bonds, including interest, acquisition or redemption 36 premium, and other financing costs, whether paid upon issuance or 37 over the life of the transition bonds, including, but not limited to, 38 credit enhancements, service charges, overcollateralization, interest 39 rate cap, swap or collar, yield maintenance, maturity guarantee or 40 other hedging agreements, equity investments, operating costs and 41 other related fees, costs and charges, or to assign, sell or otherwise 42 transfer bondable transition property;

"Bondable stranded costs rate order" means one or more
irrevocable written orders issued by the board pursuant to P.L.1999,
c.23 (C.48:3-49 et al.) which determines the amount of bondable
stranded costs and the initial amount of transition bond charges
authorized to be imposed to recover such bondable stranded costs,
including the costs to be financed from the proceeds of the

1 transition bonds, as well as on-going costs associated with servicing 2 and credit enhancing the transition bonds, and provides the electric 3 public utility specific authority to issue or cause to be issued, 4 directly or indirectly, transition bonds through a financing entity 5 and related matters as provided in P.L.1999, c.23 (C.48:3-49 et al.), 6 which order shall become effective immediately upon the written 7 consent of the related electric public utility to such order as 8 provided in P.L.1999, c.23 (C.48:3-49 et al.);

9 "Bondable transition property" means the property consisting of 10 the irrevocable right to charge, collect and receive, and be paid 11 from collections of, transition bond charges in the amount necessary 12 to provide for the full recovery of bondable stranded costs which 13 are determined to be recoverable in a bondable stranded costs rate 14 order, all rights of the related electric public utility under such 15 bondable stranded costs rate order including, without limitation, all 16 rights to obtain periodic adjustments of the related transition bond 17 charges pursuant to subsection b. of section 15 of P.L.1999, c.23 18 (C.48:3-64), and all revenues, collections, payments, money and 19 proceeds arising under, or with respect to, all of the foregoing;

"British thermal unit" or "Btu" means the amount of heat
required to increase the temperature of one pound of water by one
degree Fahrenheit;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

30 <u>"Brownfield" means any former or current commercial or</u>
31 industrial site that is currently vacant or underutilized and on which
32 there has been, or there is suspected to have been, a discharge of
33 contaminant, as included in the "Brownfields Redevelopment Task
34 Force" inventory, developed pursuant to section 5 of P.L.1997,
35 c.278 (C.58:10B-23);

36 "Buydown" means an arrangement or arrangements involving the 37 buyer and seller in a given power purchase contract and, in some 38 cases third parties, for consideration to be given by the buyer in 39 order to effectuate a reduction in the pricing, or the restructuring of 40 other terms to reduce the overall cost of the power contract, for the 41 remaining succeeding period of the purchased power arrangement 42 or arrangements;

"Buyout" means an arrangement or arrangements involving the
buyer and seller in a given power purchase contract and, in some
cases third parties, for consideration to be given by the buyer in
order to effectuate a termination of such power purchase contract;

47 "Class I renewable energy" means electric energy produced from48 solar technologies, photovoltaic technologies, wind energy, fuel

1 cells, geothermal technologies, wave or tidal action, small scale 2 hydropower facilities with a capacity of three megawatts or less and 3 put into service after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), and methane gas from 4 5 landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner; 6 7 "Class II renewable energy" means electric energy produced at a 8 [resource recovery facility or] hydropower facility with a capacity 9 of greater than three megawatts or a resource recovery facility, 10 provided that such facility is located where retail competition is permitted and provided further that the Commissioner of 11 12 Environmental Protection has determined that such facility meets 13 the highest environmental standards and minimizes any impacts to 14 the environment and local communities; 15 "Co-generation" means the sequential production of electricity and steam or other forms of useful energy used for industrial or 16 17 commercial heating and cooling purposes; 18 "Combined cycle power facility" means a generation facility that 19 combines two or more thermodynamic cycles, by producing electric 20 power via the combustion of fuel and then routing the resulting 21 waste heat by-product to a conventional boiler or to a heat recovery 22 steam generator for use by a steam turbine to produce electric 23 power, thereby increasing the overall efficiency of the generating 24 facility; 25 "Combined heat and power facility" or "co-generation facility" 26 means a generation facility which produces electric energy [,] and 27 steam[,] or other forms of useful energy such as heat, which are 28 used for industrial or commercial heating or cooling purposes. A 29 combined heat and power facility or co-generation facility shall not 30 be considered a public utility; 31 "Competitive service" means any service offered by an electric 32 public utility or a gas public utility that the board determines to be 33 competitive pursuant to section 8 or section 10 of P.L.1999, c.23 34 (C.48:3-56 or C.48:3-58) or that is not regulated by the board; 35 "Commercial and industrial energy pricing class customer" or 36 "CIEP class customer" means that group of non-residential 37 customers with high peak demand, as determined by periodic board 38 order, which either is eligible or which would be eligible, as 39 determined by periodic board order, to receive funds from the Retail 40 Margin Fund established pursuant to section 9 of P.L.1999, c.23 41 (C.48:3-57) and for which basic generation service is hourly-priced; 42 "Comprehensive resource analysis" means an analysis including, 43 but not limited to, an assessment of existing market barriers to the 44 implementation of energy efficiency and renewable technologies 45 that are not or cannot be delivered to customers through a 46 competitive marketplace; 47 "Connected to the distribution system" means, for a solar electric 48 power generation facility, (1) connected to a net metering

1 customer's side of a meter, regardless of the voltage at which that 2 customer connects to the electric grid, or (2) directly connected to 3 the electric grid at 69 kilovolts or less, regardless of how an electric 4 public utility classifies that portion of its electric grid, except that 5 notwithstanding that it meets the criterion set forth in paragraph (1) 6 or (2) hereof, a solar electric power generation facility that is 7 neither net metered nor an on-site generation facility shall not be 8 considered "connected to the distribution system" unless it shall 9 have been designated as such by the board pursuant to subsections 10 g. through s. of section 38 of P.L.1999, c.23 (C.48:3-87). Any solar 11 electric power generation facility, other than that of a net metering customer on the customer's side of the meter, connected above 69 12 kilovolts, shall not be considered connected to the distribution 13 14 system; 15 "Customer" means any person that is an end user and is 16 connected to any part of the transmission and distribution system 17 within an electric public utility's service territory or a gas public 18 utility's service territory within this State; 19 "Customer account service" means metering, billing, or such 20 other administrative activity associated with maintaining a customer 21 account; "Delivery year" or "DY" means the 12-month period from June 22 23 1st through May 31st, numbered according to the calendar year in 24 which it ends; 25 "Demand side management" means the management of customer 26 demand for energy service through the implementation of cost-27 effective energy efficiency technologies, including, but not limited 28 to, installed conservation, load management and energy efficiency 29 measures on and in the residential, commercial, industrial, 30 institutional and governmental premises and facilities in this State; "Electric generation service" means the provision of retail 31 32 electric energy and capacity which is generated off-site from the 33 location at which the consumption of such electric energy and 34 capacity is metered for retail billing purposes, including agreements 35 and arrangements related thereto; 36 "Electric power generator" means an entity that proposes to 37 construct, own, lease or operate, or currently owns, leases or 38 operates, an electric power production facility that will sell or does 39 sell at least 90 percent of its output, either directly or through a 40 marketer, to a customer or customers located at sites that are not on 41 or contiguous to the site on which the facility will be located or is 42 located. The designation of an entity as an electric power generator 43 for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in 44 and of itself, affect the entity's status as an exempt wholesale 45 generator under the Public Utility Holding Company Act of 1935, 46 15 U.S.C. s.79 et seq., or its successor; 47 "Electric power supplier" means a person or entity that is duly 48 licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et

al.) to offer and to assume the contractual and legal responsibility to
provide electric generation service to retail customers, and includes
load serving entities, marketers and brokers that offer or provide
electric generation service to retail customers. The term excludes an
electric public utility that provides electric generation service only
as a basic generation service pursuant to section 9 of P.L.1999, c.23
(C.48:3-57);

8 "Electric public utility" means a public utility, as that term is 9 defined in R.S.48:2-13, that transmits and distributes electricity to 10 end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or
process, attached to, or logically associated with, a contract or other
record, and executed or adopted by a person with the intent to sign
the record;

"Eligible generator" means a developer of a base load or midmerit electric power generation facility including, but not limited to,
an on-site generation facility that qualifies as a capacity resource
under PJM criteria and that commences construction after the
effective date of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Energy agent" means a person that is duly registered pursuant to
the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the
sale of retail electricity or electric related services or retail gas
supply or gas related services between government aggregators or
private aggregators and electric power suppliers or gas suppliers,
but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of
electric generation service or gas supply service located within the
territorial jurisdiction of a government aggregator;

36 "Energy efficiency portfolio standard" means a requirement to
37 procure a specified amount of energy efficiency or demand side
38 management resources as a means of managing and reducing energy
39 usage and demand by customers;

40 "Energy year" or "EY" means the 12-month period from June 1st
41 through May 31st, numbered according to the calendar year in
42 which it ends;

43 <u>"Farmland" means land actively devoted to agricultural or</u>
44 horticultural use that is valued, assessed, and taxed pursuant to the
45 <u>"Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et</u>
46 <u>seq.):</u>
47 "Farmland Farmland Farml

47 "Federal Energy Regulatory Commission" or "FERC" means the
48 federal agency established pursuant to 42 U.S.C. s.7171 et seq. to

regulate the interstate transmission of electricity, natural gas, and
 oil;

"Financing entity" means an electric public utility, a special
purpose entity, or any other assignee of bondable transition
property, which issues transition bonds. Except as specifically
provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity
which is not itself an electric public utility shall not be subject to
the public utility requirements of Title 48 or any rules or regulations
adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined
in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

19 "Gas supplier" means a person that is duly licensed pursuant to 20 the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and 21 assume the contractual and legal obligation to provide gas supply 22 service to retail customers, and includes, but is not limited to, 23 marketers and brokers. A non-public utility affiliate of a public 24 utility holding company may be a gas supplier, but a gas public 25 utility or any subsidiary of a gas utility is not a gas supplier. In the 26 event that a gas public utility is not part of a holding company legal 27 structure, a related competitive business segment of that gas public 28 utility may be a gas supplier, provided that related competitive 29 business segment is structurally separated from the gas public 30 utility, and provided that the interactions between the gas public 31 utility and the related competitive business segment are subject to 32 the affiliate relations standards adopted by the board pursuant to 33 subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the
retail commodity of gas, but does not include any regulated
distribution service;

37 "Government aggregator" means any government entity subject 38 to the requirements of the "Local Public Contracts Law," P.L.1971, 39 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," 40 N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," 41 P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 42 contract with a licensed electric power supplier or a licensed gas 43 supplier for: (1) the provision of electric generation service, electric 44 related service, gas supply service, or gas related service for its own 45 use or the use of other government aggregators; or (2) if a 46 municipal or county government, the provision of electric 47 generation service or gas supply service on behalf of business or 48 residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and
 procedure pursuant to which a government aggregator enters into a
 written contract for the provision of electric generation service or
 gas supply service on behalf of business or residential customers
 within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local
or other governmental department, commission, board, agency,
court, authority or instrumentality having competent jurisdiction;

9 "Greenhouse gas emissions portfolio standard" means a 10 requirement that addresses or limits the amount of carbon dioxide 11 emissions indirectly resulting from the use of electricity as applied 12 to any electric power suppliers and basic generation service 13 providers of electricity;

"Incremental auction" means an auction conducted by PJM, as part of PJM's reliability pricing model, prior to the start of the delivery year to secure electric capacity as necessary to satisfy the capacity requirements for that delivery year, that is not otherwise provided for in the base residual auction;

"Leakage" means an increase in greenhouse gas emissions
related to generation sources located outside of the State that are not
subject to a state, interstate or regional greenhouse gas emissions
cap or standard that applies to generation sources located within the
State;

"Locational deliverability area" or "LDA" means one or more of
the zones within the PJM region which are used to evaluate area
transmission constraints and reliability issues including electric
public utility company zones, sub-zones, and combinations of
zones;

"Long-term capacity agreement pilot program" or "LCAPP"
means a pilot program established by the board that includes
participation by eligible generators, to seek offers for financiallysettled standard offer capacity agreements with eligible generators
pursuant to the provisions of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Market transition charge" means a charge imposed pursuant to
section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public
utility, at a level determined by the board, on the electric public
utility customers for a limited duration transition period to recover
stranded costs created as a result of the introduction of electric
power supply competition pursuant to the provisions of P.L.1999,
c.23 (C.48:3-49 et al.);

41 "Marketer" means a duly licensed electric power supplier that 42 takes title to electric energy and capacity, transmission and other 43 services from electric power generators and other wholesale 44 suppliers and then assumes the contractual and legal obligation to 45 provide electric generation service, and may include transmission 46 and other services, to an end-use retail customer or customers, or a 47 duly licensed gas supplier that takes title to gas and then assumes

1 the contractual and legal obligation to provide gas supply service to 2 an end-use customer or customers; "Mid-merit electric power generation facility" means a 3 4 generation facility that operates at a capacity factor between 5 baseload generation facilities and peaker generation facilities; 6 "Net metering" means the process of measuring the difference 7 between (1) the quantity of electric power supplied by a basic 8 generation service provider or an electric power supplier to a 9 customer owning or leasing a generating facility that produces Class 10 I renewable energy, and (2) the quantity of electric power generated 11 by that facility which is used to offset part or all of the customer-12 generator's requirements for electric power; "Net metering aggregation" means the combination of readings 13 14 from, and billing for, all net metering of the electric power 15 consumption of a customer, provided that such customer is a school 16 district, a county or any agency, authority, or other entity thereof, 17 or a municipality, or any agency, authority, or other entity thereof, 18 which owns or leases properties and which operates a Class I 19 renewable energy generation system or systems on one or more of 20 those properties, provided that such properties are located within 21 the service territory of a single electric public utility. Net metering 22 aggregation may be completed through physical or virtual net 23 metering aggregation; 24 "Net proceeds" means proceeds less transaction and other related 25 costs as determined by the board; "Net revenues" means revenues less related expenses, including 26 27 applicable taxes, as determined by the board; 28 "Offshore wind energy" means electric energy produced by a 29 qualified offshore wind project; 30 "Offshore wind renewable energy certificate" or "OREC" means 31 a certificate, issued by the board or its designee, representing the 32 environmental attributes of one megawatt hour of electric 33 generation from a qualified offshore wind project; 34 "Off-site end use thermal energy services customer" means an 35 end use customer that purchases thermal energy services from an 36 on-site generation facility, combined heat and power facility, or co-37 generation facility, and that is located on property that is separated 38 from the property on which the on-site generation facility, 39 combined heat and power facility, or co-generation facility is 40 located by more than one easement, public thoroughfare, or 41 transportation or utility-owned right-of-way; 42 "On-site generation facility" means a generation facility, 43 including, but not limited to, a generation facility that produces 44 Class I or Class II renewable energy, and equipment and services 45 appurtenant to electric sales by such facility to the end use customer 46 located on the property or on property contiguous to the property on 47 which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use 48

1 customer and the property on which the on-site generation facility is 2 located shall be considered contiguous if they are geographically 3 located next to each other, but may be otherwise separated by an 4 easement, public thoroughfare, transportation or utility-owned 5 right-of-way, or if the end use customer is purchasing thermal 6 energy services produced by the on-site generation facility, for use 7 for heating or cooling, or both, regardless of whether the customer 8 is located on property that is separated from the property on which 9 the on-site generation facility is located by more than one easement, 10 public thoroughfare, or transportation or utility-owned right-of-11 way;

"Person" means an individual, partnership, corporation,
association, trust, limited liability company, governmental entity or
other legal entity;

15 <u>"Physical net metering aggregation" means the physical rewiring</u> 16 of all instruments for net metering of the electric power 17 consumption of a single customer that is a school district, a county 18 or any agency, authority, or other entity thereof, or a municipality, 19 or any agency, authority, or other entity thereof, to provide a single 20 point of contact for net metering of that customer's consumption;

21 "PJM Interconnection, L.L.C." or "PJM" means the privately-22 held, limited liability corporation that is a FERC-approved Regional 23 Transmission Organization, or its successor, that manages the 24 regional, high-voltage electricity grid serving all or parts of 13 25 states including New Jersey and the District of Columbia, operates 26 the regional competitive wholesale electric market, manages the 27 regional transmission planning process, and establishes systems and 28 rules to ensure that the regional and in-State energy markets operate 29 fairly and efficiently;

30 "Private aggregator" means a non-government aggregator that is 31 a duly-organized business or non-profit organization authorized to 32 do business in this State that enters into a contract with a duly 33 licensed electric power supplier for the purchase of electric energy 34 and capacity, or with a duly licensed gas supplier for the purchase 35 of gas supply service, on behalf of multiple end-use customers by 36 combining the loads of those customers;

37 "Properly closed sanitary landfill facility" means a sanitary 38 landfill facility at which all activities associated with the design, 39 purchase, or construction of all measures required by the 40 Department of Environmental Protection, pursuant to law, in order 41 to prevent, minimize, or monitor pollution or health hazards 42 resulting from a sanitary landfill facility subsequent to the 43 termination of operations at any portion thereof, including, but not 44 necessarily limited to, the costs of placement of earthen or 45 vegetative cover, and the installation of methane gas vents or 46 monitors and leachate monitoring wells or collection systems at the site of any sanitary landfill facility; 47

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1 "Public utility holding company" means: (1) any company that, 2 directly or indirectly, owns, controls, or holds with power to vote, 3 ten percent or more of the outstanding voting securities of an 4 electric public utility or a gas public utility or of a company which 5 is a public utility holding company by virtue of this definition, 6 unless the Securities and Exchange Commission, or its successor, 7 by order declares such company not to be a public utility holding 8 company under the Public Utility Holding Company Act of 1935, 9 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 10 Securities and Exchange Commission, or its successor, determines, 11 after notice and opportunity for hearing, directly or indirectly, to 12 exercise, either alone or pursuant to an arrangement or 13 understanding with one or more other persons, such a controlling 14 influence over the management or policies of an electric public 15 utility or a gas public utility or public utility holding company as to 16 make it necessary or appropriate in the public interest or for the 17 protection of investors or consumers that such person be subject to 18 the obligations, duties, and liabilities imposed in the Public Utility 19 Holding Company Act of 1935 or its successor;

20 "Qualified offshore wind project" means a wind turbine 21 electricity generation facility in the Atlantic Ocean and connected 22 to the electric transmission system in this State, and includes the 23 associated transmission-related interconnection facilities and 24 equipment, and approved by the board pursuant to section 3 of 25 P.L.2010, c.57 (C.48:3-87.1);

<u>"Registration program" means an administrative process</u>
 developed by the board that requires all owners of solar electric
 power generation facilities connected to the distribution system that
 intend to generate SRECs, to file with the board documents
 detailing the size, location, interconnection plan, land use, and other
 project information as required by the board;

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

37 "Related competitive business segment of an electric public 38 utility or gas public utility" means any business venture of an 39 electric public utility or gas public utility including, but not limited 40 to, functionally separate business units, joint ventures, and 41 partnerships, that offers to provide or provides competitive services; 42 "Related competitive business segment of a public utility holding 43 company" means any business venture of a public utility holding 44 company, including, but not limited to, functionally separate 45 business units, joint ventures, and partnerships and subsidiaries, that 46 offers to provide or provides competitive services, but does not

47 include any related competitive business segments of an electric48 public utility or gas public utility;

"Reliability pricing model" or "RPM" means PJM's capacitymarket model, and its successors, that secures capacity on behalf of
electric load serving entities to satisfy load obligations not satisfied
through the output of electric generation facilities owned by those
entities, or otherwise secured by those entities through bilateral
contracts;

7 "Renewable energy certificate" or "REC" means a certificate
8 representing the environmental benefits or attributes of one
9 megawatt-hour of generation from a generating facility that
10 produces Class I or Class II renewable energy, but shall not include
11 a solar renewable energy certificate or an offshore wind renewable
12 energy certificate;

"Resource clearing price" or "RCP" means the clearing price
established for the applicable locational deliverability area by the
base residual auction or incremental auction, as determined by the
optimization algorithm for each auction, conducted by PJM as part
of PJM's reliability pricing model;

"Resource recovery facility" means a solid waste facility
constructed and operated for the incineration of solid waste for
energy production and the recovery of metals and other materials
for reuse, which the Department of Environmental Protection has
determined to be in compliance with current environmental
standards, including, but not limited to, all applicable requirements
of the federal "Clean Air Act" (42 U.S.C. s.7401 et seq.);

25 "Restructuring related costs" means reasonably incurred costs 26 directly related to the restructuring of the electric power industry, 27 including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or 28 29 the provision of competitive services as such costs are determined 30 by the board, and which are not stranded costs as defined in 31 P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited 32 to, investments in management information systems, and which 33 shall include expenses related to employees affected by 34 restructuring which result in efficiencies and which result in 35 benefits to ratepayers, such as training or retraining at the level 36 equivalent to one year's training at a vocational or technical school 37 or county community college, the provision of severance pay of two 38 weeks of base pay for each year of full-time employment, and a 39 maximum of 24 months' continued health care coverage. Except as 40 to expenses related to employees affected by restructuring, 41 "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for
electric generation or gas supply service from electric power or gas
suppliers, or opt to receive basic generation service or basic gas
service, and the ability of an electric power or gas supplier to offer
electric generation service or gas supply service to retail customers,
consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

1 "Retail margin" means an amount, reflecting differences in 2 prices that electric power suppliers and electric public utilities may 3 charge in providing electric generation service and basic generation 4 service, respectively, to retail customers, excluding residential 5 customers, which the board may authorize to be charged to 6 categories of basic generation service customers of electric public 7 utilities in this State, other than residential customers, under the 8 board's continuing regulation of basic generation service pursuant to 9 sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the 10 purpose of promoting a competitive retail market for the supply of 11 electricity;

<u>"Sanitary landfill facility" shall have the same meaning as</u>
 provided in section 3 of P.L.1970, c.39 (C.13:1E-3);

14 "School district" means a local or regional school district 15 established pursuant to chapter 8 or chapter 13 of Title 18A of the 16 New Jersey Statutes, a county special services school district 17 established pursuant to article 8 of chapter 46 of Title 18A of the 18 New Jersey Statutes, a county vocational school district established 19 pursuant to article 3 of chapter 54 of Title 18A of the New Jersey 20 Statutes, and a district under full State intervention pursuant to 21 P.L.1987, c.399 (C.18A:7A-34 et al.);

"Shopping credit" means an amount deducted from the bill of an
electric public utility customer to reflect the fact that such customer
has switched to an electric power supplier and no longer takes basic
generation service from the electric public utility;

26 "Small scale hydropower facility" means a facility located within 27 this State that is connected to the distribution system, and that 28 meets the requirements of, and has been certified by, a nationally 29 recognized low-impact hydropower organization that has 30 established low-impact hydropower certification criteria applicable 31 to: (1) river flows; (2) water quality; (3) fish passage and 32 protection; (4) watershed protection; (5) threatened and endangered 33 species protection; (6) cultural resource protection; (7) recreation; 34 and (8) facilities recommended for removal;

"Social program" means a program implemented with board 35 approval to provide assistance to a group of disadvantaged 36 37 customers, to provide protection to consumers, or to accomplish a 38 particular societal goal, and includes, but is not limited to, the 39 winter moratorium program, utility practices concerning "bad debt" 40 customers, low income assistance, deferred payment plans, 41 weatherization programs, and late payment and deposit policies, but 42 does not include any demand side management program or any 43 environmental requirements or controls;

44 "Societal benefits charge" means a charge imposed by an electric
45 public utility, at a level determined by the board, pursuant to, and in
46 accordance with, section 12 of P.L.1999, c.23 (C.48:3-60);

47 "Solar alternative compliance payment" or "SACP" means a48 payment of a certain dollar amount per megawatt hour (MWh)

which an electric power supplier or provider may submit to the
 board in order to comply with the solar electric generation
 requirements under section 38 of P.L.1999, c.23 (C.48:3-87);

"Solar renewable energy certificate" or "SREC" means a
certificate issued by the board or its designee, representing one
megawatt hour (MWh) of solar energy that is generated by a facility
connected to the distribution system in this State and has value
based upon, and driven by, the energy market;

9 "Standard offer capacity agreement" or "SOCA" means a 10 financially-settled transaction agreement, approved by board order, 11 that provides for eligible generators to receive payments from the 12 electric public utilities for a defined amount of electric capacity for 13 a term to be determined by the board but not to exceed 15 years, 14 and for such payments to be a fully non-bypassable charge, with 15 such an order, once issued, being irrevocable;

"Standard offer capacity price" or "SOCP" means the capacity
price that is fixed for the term of the SOCA and which is the price
to be received by eligible generators under a board-approved
SOCA;

20 "Stranded cost" means the amount by which the net cost of an 21 electric public utility's electric generating assets or electric power 22 purchase commitments, as determined by the board consistent with 23 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the 24 market value of those assets or contractual commitments in a 25 competitive supply marketplace and the costs of buydowns or 26 buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the
board in accordance with subsection c. of section 13 of P.L.1999,
c.23 (C.48:3-61) which sets forth the amount of stranded costs, if
any, the board has determined an electric public utility is eligible to
recover and collect in accordance with the standards set forth in
section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery
mechanisms therefor;

34 "Thermal efficiency" means the useful electric energy output of a
35 facility, plus the useful thermal energy output of the facility,
36 expressed as a percentage of the total energy input to the facility;

37 "Transition bond charge" means a charge, expressed as an
38 amount per kilowatt hour, that is authorized by and imposed on
39 electric public utility ratepayers pursuant to a bondable stranded
40 costs rate order, as modified at any time pursuant to the provisions
41 of P.L.1999, c.23 (C.48:3-49 et al.);

42 "Transition bonds" means bonds, notes, certificates of 43 participation or beneficial interest or other evidences of 44 indebtedness or ownership issued pursuant to an indenture, contract 45 or other agreement of an electric public utility or a financing entity, 46 the proceeds of which are used, directly or indirectly, to recover, 47 finance or refinance bondable stranded costs and which are, directly 48 or indirectly, secured by or payable from bondable transition

1 property. References in P.L.1999, c.23 (C.48:3-49 et al.) to 2 principal, interest, and acquisition or redemption premium with 3 respect to transition bonds which are issued in the form of 4 certificates of participation or beneficial interest or other evidences 5 of ownership shall refer to the comparable payments on such 6 securities;

7 "Transition period" means the period from August 1, 19998 through July 31, 2003;

9 "Transmission and distribution system" means, with respect to an 10 electric public utility, any facility or equipment that is used for the 11 transmission, distribution or delivery of electricity to the customers 12 of the electric public utility including, but not limited to, the land, 13 structures, meters, lines, switches and all other appurtenances 14 thereof and thereto, owned or controlled by the electric public 15 utility within this State; [and]

16 "Universal service" means any service approved by the board 17 with the purpose of assisting low-income residential customers in 18 obtaining or retaining electric generation or delivery service<u>: and</u>

19 "Virtual net metering aggregation" means the combination of readings from instruments for, and billing for, all net metering of 20 21 the electric power consumption of a single customer which is a 22 school district, a county or any agency, authority, or other entity 23 thereof, or a municipality, or any agency, authority, or other entity 24 thereof, which owns or leases properties and which operates a 25 generating facility on those properties that produces Class I 26 renewable energy by means of the electric public utility's billing 27 process, rather than through physical rewiring of the customer's 28 property to provide a single point of contact, provided that such 29 properties are located three miles within the boundaries of each 30 other and within the service territory of a single electric public 31 utility. A customer engaged in virtual net metering shall not be 32 considered a public utility.

33 (cf: P.L.2011, c.9, s.2)

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35 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read
36 as follows:

37 38. a. The board shall require an electric power supplier or basic
38 generation service provider to disclose on a customer's bill or on
39 customer contracts or marketing materials, a uniform, common set
40 of information about the environmental characteristics of the energy
41 purchased by the customer, including, but not limited to:

42 (1) Its fuel mix, including categories for oil, gas, nuclear, coal,
43 solar, hydroelectric, wind and biomass, or a regional average
44 determined by the board;

(2) Its emissions, in pounds per megawatt hour, of sulfur
dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant
that the board may determine to pose an environmental or health
hazard, or an emissions default to be determined by the board; and

1 (3) Any discrete emission reduction retired pursuant to rules and 2 regulations adopted pursuant to P.L.1995, c.188. 3 b. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 4 5 contrary, the board shall initiate a proceeding and shall adopt, in consultation with the Department of Environmental Protection, after 6 7 notice and opportunity for public comment and public hearing, 8 interim standards to implement this disclosure requirement, 9 including, but not limited to: 10 (1) A methodology for disclosure of emissions based on output 11 pounds per megawatt hour; 12 (2) Benchmarks for all suppliers and basic generation service 13 providers to use in disclosing emissions that will enable consumers to perform a meaningful comparison with a supplier's or basic 14 15 generation service provider's emission levels; and 16 (3) A uniform emissions disclosure format that is graphic in 17 nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if 18 19 revisions to the environmental disclosure system as implemented 20 are necessary. 21 Such standards shall be effective as regulations immediately 22 upon filing with the Office of Administrative Law and shall be 23 effective for a period not to exceed 18 months, and may, thereafter, 24 be amended, adopted or readopted by the board in accordance with 25 the provisions of the "Administrative Procedure Act." 26 c. (1) The board may adopt, in consultation with the Department 27 of Environmental Protection, after notice and opportunity for public 28 comment, an emissions portfolio standard applicable to all electric 29 power suppliers and basic generation service providers, upon a 30 finding that: 31 (a) The standard is necessary as part of a plan to enable the 32 State to meet federal Clean Air Act or State ambient air quality 33 standards; and 34 (b) Actions at the regional or federal level cannot reasonably be 35 expected to achieve the compliance with the federal standards. 36 (2) By July 1, 2009, the board shall adopt, pursuant to the 37 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a greenhouse gas emissions portfolio standard to mitigate 38 39 leakage or another regulatory mechanism to mitigate leakage 40 applicable to all electric power suppliers and basic generation 41 service providers that provide electricity to customers within the 42 State. The greenhouse gas emissions portfolio standard or any other 43 regulatory mechanism to mitigate leakage shall: 44 (a) Allow a transition period, either before or after the effective 45 date of the regulation to mitigate leakage, for a basic generation 46 service provider or electric power supplier to either meet the 47 emissions portfolio standard or other regulatory mechanism to 48 mitigate leakage, or to transfer any customer to a basic generation

service provider or electric power supplier that meets the emissions
 portfolio standard or other regulatory mechanism to mitigate
 leakage. If the transition period allowed pursuant to this
 subparagraph occurs after the implementation of an emissions
 portfolio standard or other regulatory mechanism to mitigate
 leakage, the transition period shall be no longer than three years;
 and

8 (b) Exempt the provision of basic generation service pursuant to 9 a basic generation service purchase and sale agreement effective 10 prior to the date of the regulation.

11 Unless the Attorney General or the Attorney General's designee 12 determines that a greenhouse gas emissions portfolio standard 13 would unconstitutionally burden interstate commerce or would be 14 preempted by federal law, the adoption by the board of an electric 15 energy efficiency portfolio standard pursuant to subsection g. of this 16 section, a gas energy efficiency portfolio standard pursuant to 17 subsection h. of this section, or any other enhanced energy 18 efficiency policies to mitigate leakage shall not be considered 19 sufficient to fulfill the requirement of this subsection for the 20 adoption of a greenhouse gas emissions portfolio standard or any 21 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after
notice, provision of the opportunity for comment, and public
hearing, renewable energy portfolio standards that shall require:

(1) that two and one-half percent of the kilowatt hours sold in
this State by each electric power supplier and each basic generation
service provider be from Class I or Class II renewable energy
sources;

31 (2) beginning on January 1, 2001, that one-half of one percent 32 of the kilowatt hours sold in this State by each electric power 33 supplier and each basic generation service provider be from Class I 34 renewable energy sources. The board shall increase the required 35 percentage for Class I renewable energy sources so that by January 36 1, 2006, one percent of the kilowatt hours sold in this State by each 37 electric power supplier and each basic generation service provider 38 shall be from Class I renewable energy sources and shall 39 additionally increase the required percentage for Class I renewable 40 energy sources by one-half of one percent each year until January 1, 41 2012, when four percent of the kilowatt hours sold in this State by 42 each electric power supplier and each basic generation service 43 provider shall be from Class I renewable energy sources.

An electric power supplier or basic generation service provider
may satisfy the requirements of this subsection by participating in a
renewable energy trading program approved by the board in
consultation with the Department of Environmental Protection;

1 (3) that the board establish a multi-year schedule, applicable to 2 each electric power supplier or basic generation service provider in 3 this State, beginning with the one-year period commencing on June 4 1, 2010, and continuing for each subsequent one-year period up to 5 and including, the one-year period commencing on [June 1, 2025] 6 June 1, 2028, that requires [suppliers or providers to purchase at 7 least] the following number or percentage, as the case may be, of 8 kilowatt-hours sold in this State by each electric power supplier and 9 each basic generation service provider to be from solar electric 10 power generators <u>connected to the distribution system</u> in this State: 11 EY 2011 306 Gigawatthours (Gwhrs) 12 EY 2012 442 Gwhrs 13 596 Gwhrs EY 2013 14 EY 2014 [772 Gwhrs] <u>1.832%</u> 15 EY 2015 [965 Gwhrs] <u>2.145%</u> 16 EY 2016 [1,150 Gwhrs] 2.446% 17 EY 2017 [1,357 Gwhrs] <u>2.519%</u> 18 EY 2018 [1,591 Gwhrs] <u>2.851%</u> 19 EY 2019 [1,858 Gwhrs] <u>3.111%</u> 20 EY 2020 [2,164 Gwhrs] <u>3.233%</u> 21 EY 2021 [2,518 Gwhrs] <u>3.320%</u> 22 EY 2022 [2,928 Gwhrs] <u>3.383%</u> 23 EY 2023 [3,433 Gwhrs] <u>3.434%</u> 24 EY 2024 [3,989 Gwhrs] 3.483% 25 EY 2025 [4,610 Gwhrs] <u>3.532%</u> EY 2026 [5,316 Gwhrs] <u>3.579%</u> 26 27 EY 2027 <u>3.625</u>% EY 2028, 3.730%, and for every energy year thereafter, at least 28 29 [5,316 Gwhrs] <u>3.730%</u> per energy year to reflect an increasing 30 number of kilowatt-hours to be purchased by suppliers or providers 31 from solar electric power generators connected to the distribution 32 system in this State, and to establish a framework within which, of 33 the electricity that the generators sell in this State, suppliers and 34 providers shall [purchase] each obtain at least [2,518 Gwhrs] 35 <u>3.320%</u> in the energy year 2021 and [5,316 Gwhrs] <u>3.730%</u> in the 36 energy year [2026] 2028 from solar electric power generators 37 connected to the distribution system in this State, provided, 38 however, that 39 the number of solar kilowatt-hours required to be purchased by 40 each supplier or provider, when expressed as a percentage of the 41 total number of solar kilowatt-hours purchased in this State, shall be 42 equivalent to each supplier's or provider's proportionate share of the 43 total number of kilowatt-hours sold in this State by all suppliers and 44 providers.]: 45 (a) The board shall determine an appropriate period of no less 46 than 120 days following the end of an energy year prior to which a

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1 provider or supplier must demonstrate compliance for that energy 2 year with the annual renewable portfolio standard; 3 (b) No more than 24 months following the date of enactment of 4 P.L., c. (C.) (pending before the Legislature as this bill), 5 the board shall complete a proceeding to investigate approaches to 6 mitigate solar development volatility and prepare and submit, 7 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a report to 8 the Legislature, detailing its findings and recommendations. As 9 part of the proceeding, the board shall evaluate other techniques 10 used nationally and internationally; (c) The solar renewable portfolio standards requirements in this 11 12 paragraph shall exempt those existing supply contracts which are 13 effective prior to the date of enactment of P.L. , c. (C. ) 14 (pending before the Legislature as this bill) from any increase 15 beyond the number of SRECs that exceeds the number mandated by 16 the solar renewable portfolio standards requirements that were in 17 effect on the date that the providers executed their existing supply contracts. This limited exemption for providers' existing supply 18 19 contracts shall not be construed to lower the Statewide solar 20 sourcing requirements set forth in this paragraph. Such incremental 21 new requirements shall be distributed over the electric power 22 suppliers and providers not subject to the existing supply contract 23 exemption until such time as existing supply contracts expire and 24 all suppliers are subject to the new requirement in a manner that is 25 competitively neutral among all providers and suppliers, such that 26 non-exempt providers are assigned the requirements that would 27 have otherwise been assigned to the exempt providers. 28 (d) The solar renewable portfolio standards requirements in this 29 paragraph **[**(3) of this subsection**]** shall automatically increase by 30 20% for the remainder of the schedule in the event that the 31 following two conditions are met: [(a)] (i) the number of SRECs 32 generated meets or exceeds the requirement for three consecutive 33 reporting years, starting with energy year [2013] <u>2014</u>; and [(b)] 34 (ii) the [average] SREC price for [all] SRECs purchased by 35 entities with renewable energy portfolio standards obligations [has 36 decreased] in each of the same three consecutive reporting years is 37 less than the current SREC price in the year prior to the three 38 consecutive reporting years; and 39 (e) The board shall exempt providers' [existing] supply contracts 40 that are [: (a)] effective prior to the date of [P.L.2009, c.289; or 41 (b) effective prior to any future increase in the solar renewable 42 portfolio standard beyond the multi-year schedule established in 43 paragraph (3) of this subsection] any such increase. This 44 exemption shall apply to the number of SRECs that exceeds the 45 number mandated by the solar renewable portfolio standards 46 requirements that were in effect on the date that the suppliers or 47 providers executed their existing supply contracts. This limited

1 exemption for providers' existing supply contracts shall not be 2 construed to lower the Statewide solar [purchase] sourcing requirements set forth in this paragraph [(3) of this subsection]. 3 Such incremental new requirements shall be distributed over the 4 5 electric power suppliers and providers not subject to the existing 6 supply contract exemption until such time as existing supply 7 contracts expire and all suppliers are subject to the new requirement 8 in a manner that is competitively neutral among all suppliers and 9 providers, such that non-exempt providers are assigned the 10 requirements that would have otherwise been assigned to the 11 exempt providers.

12 An electric power supplier or basic generation service provider 13 may satisfy the requirements of this subsection by participating in a 14 renewable energy trading program approved by the board in 15 consultation with the Department of Environmental Protection, or 16 compliance with the requirements of this subsection may be 17 demonstrated to the board by suppliers or providers through the 18 purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

The renewable energy portfolio standards adopted by the board pursuant to <u>this</u> paragraph **[**(3) of this subsection **]** shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

(4) within 180 days after the date of enactment of P.L.2010,
c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind
renewable energy certificate program to require that a percentage of
the kilowatt hours sold in this State by each electric power supplier
and each basic generation service provider be from offshore wind
energy in order to support at least 1,100 megawatts of generation
from qualified offshore wind projects.

The percentage established by the board pursuant to this paragraph shall serve as an offset to the renewable energy portfolio standard established pursuant to paragraphs (1) and (2) of this subsection and shall reduce the corresponding Class I renewable energy requirement.

The percentage established by the board pursuant to this paragraph shall reflect the projected OREC production of each qualified offshore wind project, approved by the board pursuant to section 3 of P.L.2010, c.57 (C.48:3-87.1), for twenty years from the

commercial operation start date of the qualified offshore wind
 project which production projection and OREC purchase
 requirement, once approved by the board, shall not be subject to
 reduction.

5 An electric power supplier or basic generation service provider 6 shall comply with the OREC program established pursuant to this 7 paragraph through the purchase of offshore wind renewable energy 8 certificates at a price and for the time period required by the board. 9 In the event there are insufficient offshore wind renewable energy 10 certificates available, the electric power supplier or basic generation 11 service provider shall pay an offshore wind alternative compliance 12 payment established by the board. Any offshore wind alternative 13 compliance payments collected shall be refunded directly to the 14 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:

27 (1) net metering standards for electric power suppliers and basic 28 generation service providers. The standards shall require electric 29 power suppliers and basic generation service providers to offer net 30 at non-discriminatory rates to industrial, metering large 31 commercial, residential and small commercial customers, as those 32 customers are classified or defined by the board, that generate 33 electricity, on the customer's side of the meter, using a Class I 34 renewable energy source, for the net amount of electricity supplied 35 by the electric power supplier or basic generation service provider 36 over an annualized period. Systems of any sized capacity, as 37 measured in watts, are eligible for net metering [. If], provided, however, that the system shall not be sized in excess of the 38 39 generation capacity necessary to serve the annualized energy needs 40 of (a) on-site load, inclusive of load associated with a customer-41 generator receiving physical net metering aggregation service, or 42 (b) load associated with a customer-generator receiving virtual net 43 metering aggregation service. For a customer-generator eligible for 44 virtual net metering aggregation service, the customer-generator 45 may designate other of its net metering instruments to be credited 46 with the kilowatt-hour production from any physical net metering 47 aggregation service, including net annual excess, if any. For physical net metering aggregation and virtual net metering 48

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1 aggregation, if the amount of electricity generated by the customer-2 generator, plus any kilowatt hour credits held over from the 3 previous billing periods, exceeds the electricity supplied by the 4 electric power supplier or basic generation service provider, then 5 the electric power supplier or basic generation service provider, as 6 the case may be, shall credit the customer-generator for the excess 7 kilowatt hours until the end of the annualized period at which point 8 the customer-generator will be compensated for any remaining 9 credits or, if the customer-generator chooses, credit the customer-10 generator on a real-time basis, at the electric power supplier's or 11 basic generation service provider's avoided cost of wholesale power 12 or the PJM electric power pool's real-time locational marginal pricing rate, adjusted for losses, for the respective zone in the PJM 13 14 electric power pool. Alternatively, the customer-generator may 15 execute a bilateral agreement with an electric power supplier or 16 basic generation service provider for the sale and purchase of the 17 customer-generator's excess generation. The customer-generator 18 may be credited on a real-time basis, so long as the customer-19 generator follows applicable rules prescribed by the PJM electric 20 power pool for its capacity requirements for the net amount of 21 electricity supplied by the electric power supplier or basic 22 generation service provider. The board may authorize an electric 23 power supplier or basic generation service provider to cease 24 offering net metering whenever the total rated generating capacity 25 owned and operated by net metering customer-generators Statewide 26 equals 2.5 percent of the State's peak electricity demand;

(2) safety and power quality interconnection standards for Class
I renewable energy source systems used by a customer-generator
that shall be eligible for net metering.

30 Such standards or rules shall take into consideration the goals of 31 the New Jersey Energy Master Plan, applicable industry standards, 32 and the standards of other states and the Institute of Electrical and 33 Electronic Engineers. The board shall allow electric public utilities 34 to recover the costs of any new net meters, upgraded net meters, 35 system reinforcements or upgrades, and interconnection costs 36 through either their regulated rates or from the net metering 37 customer-generator; and

(3) credit or other incentive rules for generators using Class I
renewable energy generation systems that connect to New Jersey's
electric public utilities' distribution system but who do not net
meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

1 Such standards or rules shall be effective as regulations 2 immediately upon filing with the Office of Administrative Law and 3 shall be effective for a period not to exceed 18 months, and may, 4 thereafter, be amended, adopted or readopted by the board in 5 accordance with the provisions of the "Administrative Procedure 6 Act."

7 f. The board may assess, by written order and after notice and 8 opportunity for comment, a separate fee to cover the cost of 9 implementing and overseeing an emission disclosure system or 10 emission portfolio standard, which fee shall be assessed based on an 11 electric power supplier's or basic generation service provider's share 12 of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas 13 14 emissions portfolio standard adopted pursuant to paragraph (2) of 15 subsection c. of this section, the electric energy efficiency portfolio 16 standard adopted pursuant to subsection g. of this section, or the gas 17 energy efficiency portfolio standard adopted pursuant to subsection 18 h. of this section.

19 The board may adopt, pursuant to the "Administrative g. 20 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 21 energy efficiency portfolio standard that may require each electric 22 public utility to implement energy efficiency measures that reduce 23 electricity usage in the State by 2020 to a level that is 20 percent 24 below the usage projected by the board in the absence of such a 25 standard. Nothing in this section shall be construed to prevent an 26 electric public utility from meeting the requirements of this section 27 by contracting with another entity for the performance of the 28 requirements.

29 h. The board may adopt, pursuant to the "Administrative 30 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy 31 efficiency portfolio standard that may require each gas public utility 32 to implement energy efficiency measures that reduce natural gas 33 usage for heating in the State by 2020 to a level that is 20 percent 34 below the usage projected by the board in the absence of such a 35 standard. Nothing in this section shall be construed to prevent a gas 36 public utility from meeting the requirements of this section by 37 contracting with another entity for the performance of the 38 requirements.

39 i. After the board establishes a schedule of solar kilowatt-hour 40 sale or purchase requirements pursuant to paragraph (3) of 41 subsection d. of this section, the board may initiate subsequent 42 proceedings and adopt, after appropriate notice and opportunity for 43 public comment and public hearing, increased minimum solar 44 kilowatt-hour sale or purchase requirements, provided that the 45 board shall not reduce previously established minimum solar 46 kilowatt-hour sale or purchase requirements, or otherwise impose 47 constraints that reduce the requirements by any means.

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1 The board shall determine an appropriate level of solar j. 2 alternative compliance payment, and **[**establish a 15-year solar alternative compliance payment schedule, that permits ] permit each 3 supplier or provider to submit an SACP to comply with the solar 4 5 electric generation requirements of paragraph (3) of subsection d. of 6 this section. The value of the SACP for each Energy Year, for 7 Energy Years 2014 through 2028 per megawatt hour from solar 8 electric generation required pursuant to this section, shall be: 9 \$350 EY 2014

- 10 EY 2015 \$343
- 11 <u>EY 2016</u> \$336
- 12 <u>EY 2017 \$329</u>
- 13 <u>EY 2018 \$322</u>
- 14 <u>EY 2019</u> \$315
- 15 <u>EY 2020 \$308</u>
- 16 EY 2021 \$301
- 17 <u>EY 2022</u> \$294
- 18 EY 2023 \$287
- 19 EY 2024 \$280
- 20 EY 2025 \$273
- 21 <u>EY 2026</u> \$266
- 22 <u>EY 2027</u> \$259
- 23 <u>EY 2028</u> \$252

24 The **[**board may initiate subsequent proceedings and adopt, after 25 appropriate notice and opportunity for public comment and public 26 hearing, an increase in solar alternative compliance payments, 27 provided that the] board shall not reduce previously established levels of solar alternative compliance payments, nor shall the board 28 29 provide relief from the obligation of payment of the SACP by the 30 electric power suppliers or basic generation service providers in any 31 form. Any SACP payments collected shall be refunded directly to 32 the ratepayers by the electric public utilities.

k. The board may allow electric public utilities to offer longterm contracts through a competitive process, direct electric public
<u>utility investment</u> and other means of financing, including but not
limited to loans, for the purchase of SRECs and the resale of SRECs
to suppliers or providers or others, provided that after such
contracts have been approved by the board, the board's approvals
shall not be modified by subsequent board orders.

40 1. The board shall implement its responsibilities under the41 provisions of this section in such a manner as to:

42 (1) place greater reliance on competitive markets, with the
43 explicit goal of encouraging and ensuring the emergence of new
44 entrants that can foster innovations and price competition;

45 (2) maintain adequate regulatory authority over non-competitive46 public utility services;

47 (3) consider alternative forms of regulation in order to address48 changes in the technology and structure of electric public utilities;

(4) promote energy efficiency and Class I renewable energy
 market development, taking into consideration environmental
 benefits and market barriers;

4 (5) make energy services more affordable for low and moderate 5 income customers;

6 (6) attempt to transform the renewable energy market into one
7 that can move forward without subsidies from the State or public
8 utilities;

9 (7) achieve the goals put forth under the renewable energy 10 portfolio standards;

11 (8) promote the lowest cost to ratepayers; and

12 (9) allow all market segments to participate.

13 m. The board shall ensure the availability of financial incentives 14 under its jurisdiction, including, but not limited to, long-term 15 contracts, loans, SRECs, or other financial support, to ensure 16 market diversity, competition, and appropriate coverage across all 17 ratepayer segments, including, but not limited to, residential, 18 commercial, industrial, non-profit, farms, schools, and public entity 19 customers.

n. For projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

27 The board, in consultation with the Department of о. Environmental Protection, electric public utilities, the Division of 28 29 Rate Counsel in, but not of, the Department of the Treasury, 30 affected members of the solar energy industry, and relevant 31 stakeholders, shall periodically consider increasing the renewable 32 energy portfolio standards beyond the minimum amounts set forth 33 in subsection d. of this section, taking into account the cost impacts 34 and public benefits of such increases including, but not limited to:

35 (1) reductions in air pollution, water pollution, land disturbance,36 and greenhouse gas emissions;

37 (2) reductions in peak demand for electricity and natural gas,
38 and the overall impact on the costs to customers of electricity and
39 natural gas;

40 (3) increases in renewable energy development, manufacturing,41 investment, and job creation opportunities in this State; and

42 (4) reductions in State and national dependence on the use of43 fossil fuels.

p. Class I RECs <u>and ORECS</u> shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.

47 SRECs [and ORECs] shall be eligible for use in renewable energy

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1 portfolio standards compliance in the energy year in which they are 2 generated, and for the following [two] four energy years. 3 q. (1) During the energy years of 2014, 2015, and 2016, a solar 4 electric generation facility project which is not net metered, not an 5 on-site generation facility, or not certified as being located on a brownfield or a properly closed sanitary landfill facility, as 6 7 provided pursuant to subsection t. of this section, shall be 8 considered "connected to the distribution system" if (a) the facility 9 files a notice with the board indicating its intent to qualify under 10 this subsection; and (b) the capacity of the facility, when added to the capacity of other facilities that have been approved for 11 12 connection prior to the facility's filing under this subsection, does 13 not exceed 100 megawatts in the aggregate for each year. The 14 board shall act within 180 days of its receipt of a completed application for designation of a solar power electric generation 15 16 facility as "connected to the distribution system," to either approve, 17 conditionally approve, or disapprove the application. Filings made 18 pursuant to this subsection shall include a notice escrow of \$40,000 19 per megawatt of the proposed capacity of the facility. The notice 20 escrow shall be reimbursed to the facility in full upon the facility 21 entering commercial operation, or shall be forfeited to the State if 22 the facility is determined to be "connected to the distribution 23 system" pursuant to this paragraph but does not enter commercial 24 operation pursuant to paragraph (2) of this subsection. 25 (2) If the proposed solar power electric generation facility does 26 not commence commercial operations within two years following 27 the date of the designation by the board pursuant to this subsection, the designation of the facility as "connected to the distribution 28 29 system" shall be deemed to be null and void, and the facility shall 30 thereafter be considered not "connected to the distribution system." 31 r. (1) For solar power electric generation facility projects 32 proposed in addition to those approved pursuant to subsection q. of 33 this section and for all projects proposed in each energy year 34 following energy year 2016, a proposed solar power electric 35 generation facility that is neither net metered nor an on-site 36 generation facility, may be considered "connected to the 37 distribution system" only upon designation as such by the board, 38 after notice to the public and opportunity for public comment or 39 hearing. A proposed solar power electric generation facility 40 seeking board designation as "connected to the distribution system" 41 shall submit an application to the board that includes for the 42 proposed facility: the nameplate capacity; the estimated energy and 43 number of SRECs to be produced and sold per year; the estimated 44 annual rate impact on ratepayers; the estimated capacity of the 45 generator as defined by PJM for sale in the PJM capacity market; 46 the point of interconnection; the total acreage and location; the 47 current land use designation of the property; the type of solar

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1 technology to be used; and other such information as the board shall 2 require. 3 (2) The board shall approve the designation of the proposed solar 4 power electric generation facility as "connected to the distribution 5 system" if the board determines that: 6 (a) the SRECs forecasted to be produced by the facility do not 7 have a detrimental impact on the SREC market or on the 8 appropriate development of solar power in the State; 9 (b) the loss of tillable acreage that would result from the 10 approval of the designation of the proposed facility, together with 11 the tillable acreage of all other facilities approved pursuant to this 12 subsection, would cumulatively constitute a loss of less than one percent of the total tillable acres of farmland in the State on the date 13 14 of enactment of P.L., c. (C.) (pending before the 15 Legislature as this bill), pursuant to information provided by the 16 New Jersey Department of Agriculture; and 17 (c) the impact of the designation on electric rates and economic 18 development is beneficial. 19 (3) The board shall act within 180 days of its receipt of a 20 completed application for designation of a solar power electric generation facility as "connected to the distribution system," to 21 22 either approve, conditionally approve, or disapprove the 23 application. If the proposed solar power electric generation facility 24 does not commence commercial operations within two years 25 following the date of the designation by the board pursuant to this 26 subsection, the designation of the facility as "connected to the distribution system" shall be deemed to be null and void, and the 27 28 facility shall thereafter be considered not "connected to the 29 distribution system." 30 s. Notwithstanding the foregoing provisions of this section, a 31 solar power electric generation facility located on farmland, and not 32 heretofore approved pursuant to subsection q. of this section, shall 33 not be considered "connected to the distribution system" unless the 34 facility has been approved as such by the board and (a) PJM issued 35 a System Impact Study for the facility prior to March 31, 2011; (b) the facility files a notice with the board within 60 days of the 36 37 effective date of P.L., c. (C.) (pending before the 38 Legislature as this bill), indicating its intent to qualify under this 39 subsection. 40 t. No more than 180 days after the date of enactment of P.L. , 41 c. (C. ) (pending before the Legislature as this bill), the board 42 shall, in consultation with the Department of Environmental 43 Protection and the New Jersey Economic Development Authority, 44 and, after notice and opportunity for public comment and public 45 hearing, complete a proceeding to establish a program to provide 46 SRECs to owners of solar power electric generation facility projects 47 certified by the board as being located on a brownfield or a properly closed sanitary landfill facility. Projects certified under this 48

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1 subsection shall (1) be considered "connected to the distribution 2 system" and shall not require such designation by the board and (2) 3 shall not be subject to board review required pursuant to 4 subsections q. and r. of this section. For projects certified under 5 this subsection, the board shall credit additional incentives to be 6 determined by the board for each megawatt hour (MWh) of solar 7 energy that is generated by the project. The issuance of SRECs for 8 all solar electric generation facility projects pursuant to this 9 subsection shall be deemed "Board of Public Utilities financial 10 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-11 29.47). 12 u. No more than 180 days after the date of enactment of P.L., c. (C. ) (pending before the Legislature as this bill), 13 14 the board shall complete a proceeding to establish a registration 15 program. The registration program shall require the owners of solar 16 power electric generation facility projects connected to the 17 distribution system to make periodic milestone filings with the 18 board in a manner and at such times as determined by the board to 19 provide full disclosure and transparency regarding the overall level 20 of development and construction activity of those projects 21 Statewide. 22 v. The issuance of SRECs for all solar power electric generation 23 facility projects pursuant to this section, for projects connected to 24 the distribution system with a capacity of one megawatt or greater, 25 shall be deemed "Board of Public Utilities financial assistance" as 26 provided pursuant to under section 1 of P.L.2009, c.89 (C.48:2-27 29.47). (cf: P.L.2010, c.57, s.2) 28 29 30 3. This act shall take effect immediately. 31 32 33 **STATEMENT** 34 35 The bill amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 36 et al.) ("EDECA") concerning solar renewable energy programs, 37 purchase requirements, and net metering standards. The bill would 38 provide that a solar power electric generation facility shall be 39 deemed by the Board of Public Utilities ("BPU") as "connected to 40 the distribution system" ("connected") if it is: (1) connected to a net 41 metering customer's side of a meter, regardless of the voltage at 42 which that customer connects to the electric grid, or (2) directly 43 connected to the electric grid at 69 kilovolts or less, regardless of 44 how an electric public utility classifies that portion of its electric 45 grid, except that a solar facility that is neither net metered nor an on-site generation facility would not be considered "connected" 46 47 unless it was designated as such by the BPU as provided pursuant to 48 the bill's provisions except that, during the energy years of 2014

1 through 2016, a solar electric generation facility project which is 2 not net metered, not an on-site generation facility, and not certified 3 as being located on a brownfield or a properly closed sanitary 4 landfill facility shall be considered "connected" if the capacity of 5 the facility, when added to the capacity of other facilities that have 6 been approved for connection prior to the facility's filing, does not 7 exceed 100 megawatts in the aggregate for each energy year. Such 8 facilities would not be subject to BPU review. Failure to commence 9 commercial operations within two years following the date of the 10 "connected" designation would void the designation.

11 Notwithstanding the foregoing criteria, the BPU must approve 12 the designation of the proposed facility as "connected" if it 13 determines that: (1) the solar renewable energy certificates 14 ("SREC"s) forecasted to be produced by the facility do not have a 15 detrimental impact on the SREC market or on the appropriate 16 development of solar power in the State; (2) the loss of tillable 17 acreage that would result from the approval of the designation of 18 the proposed facility, together with the tillable acreage of all other 19 similar facilities, would cumulatively constitute a loss of less than 20 one percent of the total tillable acres of farmland in the State on the 21 date of the bill's enactment, pursuant to information provided by 22 the New Jersey Department of Agriculture; and (3) the impact of 23 the designation on electric rates and economic development is 24 beneficial provided, however, that a solar facility constructed on 25 farmland would not be considered "connected" unless it is approved 26 by the BPU as such and (a) it is approved as a facility not subject to 27 BPU review for energy years 2014, 2015, or 2016, or (b) PJM 28 issued a System Impact Study for the facility prior to March 31, 29 2011 and the facility files a notice with the board within 60 days of 30 the bill's effective date indicating its intent to qualify as connected 31 under the bill.

32 The bill directs the BPU, to within 180 days of the bill's 33 enactment, in consultation with the Department of Environmental 34 Protection and the New Jersey Economic Development Authority, 35 establish a program to provide SRECs to owners of solar power 36 electric generation facility projects certified as being located on a 37 brownfield or a properly closed sanitary landfill facility and provide 38 that such projects shall (1) be considered "connected to the 39 distribution system," (2) not be subject to board review, and (3) be 40 credited additional incentives for each megawatt hour of solar 41 energy that is generated by the project.

The bill provides that the issuance of SRECs for projects located on brownfields and landfills, and for projects greater than one megawatt are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47), to provide that prevailing wage rates would apply to such projects. 1 The bill requires the BPU to establish a solar registration 2 program, which would require that all owners of solar electric 3 power generation facilities that are filing with the BPU for approval 4 to generate SRECs, to file documents detailing the size, location, 5 interconnection plan, land use, and other project information as 6 required by the BPU.

7 The bill would extend the scope of "Class I renewable energy" 8 producers to include small scale hydropower facilities with a 9 capacity of three megawatts or less that are put into service after the 10 effective date of the bill. "Small scale hydropower facility" is 11 defined to mean a facility located within New Jersey that is 12 connected to the distribution system, and that meets the 13 requirements of, and has been certified by, a nationally recognized 14 low-impact hydropower organization. Electricity from any 15 hydropower facility with a capacity greater than three megawatts 16 would be included in the category of "Class II renewable energy."

17 The bill would provide that for a resource recovery facility to be 18 considered as generating Class II renewable energy, the facility 19 must be in compliance with current environmental standards, 20 including, but not limited to, all applicable requirements of the federal "Clean Air Act." The bill clarifies that a "combined heat 21 22 and power facility" or "co-generation facility" means a generation 23 facility which produces electric energy and steam. The bill also 24 provides that an on-site generation facility shall include an on-site 25 facility that produces Class I or Class II renewable energy.

The bill would change the solar alternative compliance payment ("SACP") schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

30 The bill revises the multi-year schedule of Statewide solar 31 gigawatt hour requirements applicable to electric power suppliers 32 and basic generation providers for Energy Years 2014 to 2028. The 33 requirements are stated in percentages, instead of being enumerated 34 in gigawatt hours, from 1.832% in 2014 to 3.730% in 2028 and 35 every energy year thereafter. The bill also provides for the BPU to 36 determine whether a provider or supplier is in compliance with 37 annual renewable portfolio standards within a period of no less than 38 120 days following the end of an energy year, and to provide for a 39 future adjustment in annual Statewide gigawatt hour requirements 40 based upon any shortfall that is determined by the BPU.

The bill requires the BPU to, within 24 months following enactment, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a report to the Governor and the Legislature, detailing its findings and recommendations. As part of the proceeding, the BPU must evaluate other techniques used nationally and internationally.

47 The bill would provide that the additional solar purchase 48 requirements distributed over the electric power providers not

subject to the existing supply contract exemption provided under section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt providers are assigned the requirements that would have otherwise been assigned to the exempt providers.

6 The bill provides that long-term SREC purchase contracts
7 offered by the BPU, shall be offered through a competitive process,
8 including direct investment by electric utilities.

9 Finally, the bill revises the BPU's mandate concerning the 10 prescribing of standards under which basic generation service 11 providers and electric power suppliers must offer net metering to 12 their customers that generate electricity, on the customer side of the 13 meter, using a Class I renewable energy source, for a customer that 14 is a school district, county or municipality, including any agency, 15 authority, or other entity thereof ("customer-generators"). 16 Specifically, the bill expands the eligibility requirements for the 17 provision of net metering to customer-generators when the 18 generation is occurring on two or more properties owned or leased 19 and operated by customer-generators where those properties are 20 either: (1) contiguous to each other within the service territory of 21 one electric utility ("physical net metering aggregation"); or (2) 22 non-contiguous but within three miles of each other property of the 23 customer-generator within the service territory of one electric utility 24 ("virtual net metering aggregation"). Further, the bill allows 25 customer-generators receiving virtual net metering aggregation 26 service to designate other of its net metering instruments to be 27 credited with the kilowatt-hour production from its physical net 28 metering aggregation service, including net annual excess, if any.

#### STATEMENT TO

## SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925

## STATE OF NEW JERSEY

#### DATED: MAY 17, 2012

The Senate Environment and Energy Committee favorably reports a committee substitute for Senate Bill No. 1925.

The committee substitute amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 et al.) ("Electric Discount and Energy Competition Act," or "EDECA") to make changes to solar renewable energy programs and purchase requirements, and directs the Board of Public Utilities ("BPU" or "board") to adopt standards for virtual net metering aggregation. The committee substitute would define "connected to the distribution system" to mean, for a solar electric power facility, one that is: (1) connected to a net metering customer's side of a meter, regardless of the voltage at which that customer connects to the electric grid; (2) an on-site generation facility; (3) qualified for virtual net metering aggregation as provided pursuant to paragraph (4) of subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87); or (5) directly connected to the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, and is designated as connected to the distribution system by the board pursuant to the committee substitute's provisions or is certified by the board as being located on a brownfield or a properly closed sanitary landfill facility. The definition would further provide that any solar electric power generation facility, other than that of a net metering customer on the customer's side of the meter, connected above 69 kilovolts, would not be considered connected to the distribution system.

The committee substitute would change the solar alternative compliance payment ("SACP") schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

The committee substitute revises the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028. The requirements are stated in percentages of kilowatt-hours sold in the State by each electric power supplier and each basic generation service provider, instead of being enumerated in gigawatt hours, from 2.184% in 2014 to 4.227% in 2028 and every energy year
thereafter. The bill also provides for the BPU to determine whether a provider or supplier is in compliance with annual renewable portfolio standards within a period of no less than 120 days following the end of an energy year, and to provide for a future adjustment in annual Statewide gigawatt hour requirements based upon any shortfall that is determined by the BPU.

The committee substitute would provide that for energy years of 2014 through 2016, a solar electric power generation facility project which is not (1) net metered, (2) an on-site generation facility, (3) qualified for virtual net metering aggregation; or (4) certified as being located on a brownfield or properly closed sanitary landfill facility, may apply to the board for a designation that the facility is connected to the distribution system. The application would be required to include a notice escrow of \$40,000 per megawatt of the proposed capacity of the facility. The board would approve the designation if the capacity of the facility, when added to the capacity of other facilities that have previously been approved for connection prior to the facility's filing, does not exceed 80 megawatts in the aggregate for each energy year. Failure to commence commercial operations within two years following the date of the designation would void the designation and require forfeiture of the notice escrow.

For projects in excess of 80 megawatts for energy years 2014 through 2016, and for all projects approved thereafter, the BPU must approve the designation of the proposed facility as connected to the distribution system if it determines that: (1) the solar renewable energy certificates ("SRECs") forecasted to be produced by the facility do not have a detrimental impact on the SREC market or on the appropriate development of solar power in the State; (2) approval of the facility would not have a significant impact on the preservation of open space; (3) the impact of the designation on electric rates and economic development is beneficial; and (4) electric public utilities are not affected in their ability to provide safe, adequate and proper service to all customers. The committee substitute would also provide that a solar electric power generation facility located on farmland, or on land that was actively devoted to agricultural or horticultural use within the 10 years prior to the effective date of the bill, would only be considered connected to the distribution system if (1) the board approves a facility's designation pursuant to the procedure established for energy years 2014 through energy year 2016 as provided in subsection q. of P.L.1999, c.23 (C.48:3-87), or (2) the facility files a PJM issued System Impact Study for the facility prior to March 31, 2011 and a notice of intent with the board within 60 days of the effective date of the committee substitute.

The committee substitute directs the BPU, in consultation with the Department of Environmental Protection and the New Jersey Economic Development Authority, to establish a program to provide SRECs to owners of solar electric power generation facility projects it certifies as being located on a brownfield or a properly closed sanitary landfill facility and provide that such projects will (1) be considered "connected to the distribution system," and (2) not be subject to additional board review. For those projects, the committee substitute directs the board to establish a financial incentive designed to supplement the SRECs generated by the facility in order to cover the additional cost of constructing and operating a solar electric power generating facility on a brownfield or closed sanitary landfill facility. The committee substitute provides that the issuance of SRECs for projects located on brownfields and closed landfills, and for projects greater than one megawatt, are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47).

The committee substitute requires the BPU to establish a solar registration program, which would require that all owners of solar electric power generation facilities that are filing with the BPU for approval to generate SRECs, to file documents detailing the size, location, interconnection plan, land use, and other project information as required by the BPU.

The committee substitute would extend the scope of Class I renewable energy producers to include small scale hydropower facilities with a capacity of three megawatts or less that are put into service after the effective date of the committee substitute. Small scale hydropower facility is defined to mean a facility located within New Jersey that is connected to the distribution system, and that meets the requirements of, and has been certified by, a nationally recognized low-impact hydropower organization. Electricity from any hydropower facility with a capacity greater than three megawatts would be included in the category of Class II renewable energy.

The committee substitute would provide that for a resource recovery facility to be considered as generating Class II renewable energy, the facility must be in compliance with current environmental standards, including, but not limited to, all applicable requirements of the federal "Clean Air Act." The committee substitute clarifies that a "combined heat and power facility" or "co-generation facility" means a generation facility which produces electric energy and steam. The committee substitute also provides that an on-site generation facility must include an on-site facility that produces Class I or Class II renewable energy, and provides that the total output of the on-site generation facility must be used to serve the load of the on-site end use customer unless the customer is qualified for and engaged in virtual net metering aggregation.

The committee substitute requires the BPU to, within 24 months following enactment into law, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a report to the Legislature, detailing its findings and recommendations. As part of the proceeding, the BPU must evaluate other techniques used nationally and internationally.

The committee substitute removes from section 38 of EDECA the additional 20% solar purchase requirements for suppliers and providers, which additional requirements would have been triggered by the following conditions: (1) the number of SRECs generated meets or exceeds the requirement for three consecutive reporting years, starting with energy year 2013; and (2) the average SREC price for all SRECs purchased by entities with renewable energy portfolio standards obligations has decreased in the same three consecutive reporting years.

The committee substitute provides that long-term SREC purchase contracts offered by the BPU be offered through a competitive process, including direct investment by electric utilities.

Finally, the committee substitute permits a customer that is a school district, county or municipality, including any agency or authority thereof, to purchase electricity through virtual net metering aggregation. The board is directed to establish standards that would provide that to qualify for virtual net metering aggregation the customer must operate a solar electric power generation facility that is directly connected to the electric grid and is not an on-site generation facility. All of the facilities of the single customer that are combined for the purpose of virtual net metering aggregation must be facilities owned or operated by the single customer, located within the customer's territorial jurisdiction, and located within the service territory of a single electric public utility. The customer's solar electric power generation facility must be sized so that its annual generation does not exceed the combined annual energy usage of the qualified customer facilities. All electricity used by a customer engaged in virtual net metering aggregation must be delivered pursuant to the electric public utility transmission and distribution tariffs applicable to the customer class of the customer using the electricity. A customer that is a school district, county, county agency, county authority, municipality, municipal agency, or municipal authority may purchase such electricity through virtual net metering aggregation to meet its electricity requirements. The committee substitute provides that any incremental cost to an electric public utility for virtual net metering aggregation must be fully and timely recovered in a manner to be determined by the board.

#### STATEMENT TO

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925

with Senate Floor Amendments (Proposed by Senator WEINBERG)

#### ADOPTED: MAY 24, 2012

These floor amendments would make certain changes to the provisions regarding virtual net metering aggregation. The floor amendments would exclude virtual net metering aggregation from the definition of "on-site generation facility." The floor amendments would further provide that a customer's qualified facilities, with the exception of the solar electric power generation facility, would be billed at the full retail rate, and that the electric public utility would provide an annual payment to the customer for the difference between the total energy generated by the customer's solar electric power generation facility and the energy used by the customer's qualified facilities consistent with the standards established for net metering. Finally, the amendments require the board to adopt virtual net metering aggregation standards within 270 days after the effective date of the bill, and that should the board fail to adopt such standards, electric public utilities must provide for virtual net metering aggregation consistent with the provisions of the bill.

## ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

#### STATEMENT TO

#### [First Reprint]

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925

with committee amendments

# **STATE OF NEW JERSEY**

DATED: JUNE 7, 2012

The Assembly Telecommunications and Utilities Committee reports favorably Senate Committee Substitute for Senate Bill No. 1925 (1R) with committee amendments.

As amended, this bill amends P.L.1999, c.23 (C.48:3-49 et al.) ("Electric Discount and Energy Competition Act," or "EDECA") to make changes to solar renewable energy programs and purchase requirements, and directs the Board of Public Utilities ("BPU" or "board") to adopt standards for virtual net metering aggregation.

The amended bill would define "connected to the distribution system" to mean, for a solar electric power generation facility, one that is: (1) connected to a net metering customer's side of a meter, regardless of the voltage at which that customer connects to the electric grid; (2) an on-site generation facility; (3) qualified for virtual net metering aggregation as provided pursuant to paragraph (4) of subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87); (4) owned or operated by an electric public utility and approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1); or (7) directly connected to the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, and is designated as connected to the distribution system by the board pursuant to the amended bill's provisions or is certified by the board as being located on a brownfield or a properly closed sanitary landfill facility. The definition would further provide that any solar electric power generation facility, other than that of a net metering customer on the customer's side of the meter, connected above 69 kilovolts, would not be considered connected to the distribution system.

The amended bill would change the solar alternative compliance payment ("SACP") schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

The amended bill revises the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028. The requirements are stated in percentages of kilowatt-hours sold in the State by each electric power supplier and each basic generation service provider, instead of being enumerated in gigawatt hours, from 0.752% in 2014 to 4.1% in 2028 and every energy year thereafter. The bill also provides for the BPU to determine whether a provider or supplier is in compliance with annual renewable portfolio standards within a period of no less than 120 days following the end of an energy year, and to provide for a future adjustment in annual Statewide gigawatt hour requirements based upon any shortfall that is determined by the BPU.

The amended bill would provide that for energy years 2014 through 2016, a solar electric power generation facility project which is not: (1) net metered, (2) an on-site generation facility, (3) qualified for virtual net metering aggregation, or (4) certified as being located on a brownfield or properly closed sanitary landfill facility, may apply to the board for a designation that the facility is connected to the distribution system. The application would be required to include a notice escrow of \$40,000 per megawatt of the proposed capacity of the facility. The board would approve the designation if the capacity of the facility, when added to the capacity of other facilities that have previously been approved for connection prior to the facility's filing, does not exceed 80 megawatts in the aggregate for each energy year. Failure to commence commercial operations within two years following the date of the designation would void the designation and require forfeiture of the notice escrow.

For projects in excess of 80 megawatts for energy years 2014 through 2016, and for all projects approved thereafter, the BPU must approve the designation of the proposed facility as connected to the distribution system if it determines that: (1) the solar renewable energy certificates ("SRECs") forecasted to be produced by the facility do not have a detrimental impact on the SREC market or on the appropriate development of solar power in the State; (2) approval of the facility would not have a significant impact on the preservation of open space; (3) the impact of the designation on electric rates and economic development is beneficial; and (4) electric public utilities are not affected in their ability to provide safe, adequate and proper service to all customers. The amended bill would also provide that a solar electric power generation facility located on farmland, or on land that was actively devoted to agricultural or horticultural use within the 10 years prior to the effective date of the bill, would only be considered connected to the distribution system if (1) the board approves a facility's designation pursuant to the procedure established for energy years 2014 through energy year 2016 as provided in

subsection q. of P.L.1999, c.23 (C.48:3-87), or (2) is not: (i) net metered, or (ii) an on-site generation facility and the facility files a PJM issued System Impact Study for the facility prior to March 31, 2011 and a notice of intent with the board within 60 days of the bill's effective date.

The amended bill directs the BPU, in consultation with the Department of Environmental Protection and the New Jersey Economic Development Authority, to establish a program to provide SRECs to owners of solar electric power generation facility projects it certifies as being located on a brownfield, an existing or proposed commercial, retail, industrial, municipal, professional, recreational, transit, commuter, entertainment complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the area to be utilized for the facility is paved, or is an impervious surface, or a properly closed sanitary landfill facility and provide that such projects will (1) be considered "connected to the distribution system," and (2) not be subject to additional board review. For those projects, excluding those projects involving parking lots, the amended bill directs the board to establish a financial incentive designed to supplement the SRECs generated by the facility in order to cover the additional cost of constructing and operating a solar electric power generating facility on a brownfield or closed sanitary landfill facility. The bill provides that the issuance of SRECs for projects located on brownfields and closed landfills, and for projects greater than one megawatt, are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47).

The amended bill requires the BPU to establish a solar registration program, which would require that all owners of solar electric power generation facilities that are filing with the BPU for approval to generate SRECs, to file documents detailing the size, location, interconnection plan, land use, and other project information as required by the BPU.

The amended bill would extend the scope of Class I renewable energy producers to include small scale hydropower facilities with a capacity of three megawatts or less that are put into service after the bill's effective date. Small scale hydropower facility is defined to mean a facility located within New Jersey that is connected to the distribution system, and that meets the requirements of, and has been certified by, a nationally recognized low-impact hydropower organization. Electricity from any hydropower facility with a capacity greater than three megawatts would be included in the category of Class II renewable energy.

The amended bill would provide that for a resource recovery facility to be considered as generating Class II renewable energy, the facility must be in compliance with current environmental standards, including, but not limited to, all applicable requirements of the federal "Clean Air Act." The amended bill clarifies that a "combined heat and power facility" or "co-generation facility" means a generation facility which produces electric energy and steam. The bill also provides that an on-site generation facility must include an on-site facility that produces Class I or Class II renewable energy.

The amended bill requires the BPU to, within 24 months following enactment into law, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a report to the Legislature, detailing its findings and recommendations. As part of the proceeding, the BPU must evaluate other techniques used nationally and internationally.

The bill would provide that the additional solar purchase requirements distributed over the electric power providers not subject to the existing supply contract exemption provided under section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt providers are assigned the requirements that would have otherwise been assigned to the exempt providers.

The amended bill provides that long-term SREC purchase contracts offered by the BPU be offered through a competitive process, including direct investment by electric utilities, and that if the BPU should offer such contracts, it must establish a process to set aside a specific segment of such contracts for projects that are equal to or less than 250 kilowatts in capacity.

The amended bill would allow facilities located on certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review.

The amended bill bill would require the BPU to establish a process to provide that net metered facilities which are three megawatts or greater would be "connected to the distribution system" and would not be subject to BPU review and, within that process, to permit the BPU, at its discretion, to allow such facilities to receive one SREC for every 750 kilowatts of solar energy generated.

The amended bill provides that the BPU may find that a person who owns real property where there is constructed a solar project certified by the board as being located on a brownfield or landfill shall not be liable for cleanup and removal costs or for any other costs or damages to the State or to any other person for the discharge of a hazardous substance provided that: (a) the person acquired or leased the real property after the discharge of that hazardous substance at the real property; (b) the person did not discharge the hazardous substance, is not in any way responsible for the hazardous substance, and is not a successor to the discharger or to any person in any way responsible for the hazardous substance or to anyone liable for cleanup and removal costs pursuant to section 8 of P.L.1976, c.141 (C.58:10-23.11g); (c) the person, within 30 days after acquisition of the property, gave notice of the discharge to the department in a manner the department prescribes; (d) the person does not disrupt or change, without the department's prior written permission, any engineering or institutional control that is part of a remedial action for the contaminated site; (e) the person does not exacerbate the contamination at the property; (f) the person cooperates with any necessary remediation of the property; and (g) the person complies with any regulations and any permit the department issues pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19).

Finally, the amended bill permits a customer that is a State entity, school district, county or municipality, including any agency or authority thereof, to purchase electricity through net metering aggregation. The board is directed to establish standards that would provide that to qualify for net metering aggregation the customer must operate a solar electric power generation facility that is directly connected to the electric grid and is not an on-site generation facility. All of the facilities of the single customer that are combined for the purpose of virtual net metering aggregation must be facilities owned or operated by the single customer, located within the customer's territorial jurisdiction, and located within the service territory of a single electric public utility. The customer's solar electric power generation facility must be sized so that its annual generation does not exceed the combined annual energy usage of the qualified customer facilities. All electricity used by a customer engaged in net metering aggregation must be delivered pursuant to the electric public utility tariff. The electricity generated from the customer's solar electric generation system shall be accounted for pursuant to the provisions of paragraph (1) of subsection e. of section 38 of EDECA to provide that the electricity generated in excess of the electricity supplied by the electric power supplier or the basic generation service provider, as the case may be, for the customer's facility on which the solar electric generation system is installed, over the annualized period, is credited to the electric power supplier's or the basic generation service provider's avoided cost of wholesale power or the PJM electric power pool real-time locational marginal pricing rate.

As reported by the committee, Senate Bill No. 1925 (SCS) (1R), as amended by the committee is identical to Assembly Bill No. 2966, as amended by the committee, which was also reported by the committee on this date.

#### COMMITTEE AMENDMENTS

The committee amended the bill to:

• add to the list of solar electric power generation facilities to be designated as "connected to the distribution system", those facilities that are owned or operated by an electric public utility and approved by the BPU pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), facilities that are three megawatts or greater, and facilities located on

certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review;

• change the percentage amount requirements in the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028 provided in the bill;

• provide that if the BPU offers long-term SREC contracts under subsection k. of chapter 38 of EDECA, then it must establish a process to set aside a specific segment of such contracts for projects that are equal to or less than 250 kilowatts in capacity;

• provide that the BPU may find that, under certain circumstances specified in the bill's provisions, a person may be relieved of liability with respect to certain provisions of the "Spill Compensation and Control Act";

• place back into the bill, the provision of section 38 of EDECA previously deleted by the bill, which triggers an additional 20% in solar purchase requirements for suppliers and providers if: (1) the number of SRECs generated meets or exceeds the requirement for three consecutive reporting years, starting with energy year 2013; and (2) the average SREC price for all SRECs purchased by entities with renewable energy portfolio standards obligations has decreased in the same three consecutive reporting years;

• allow facilities located on certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review;

• require the BPU to establish a process to provide that net metered facilities which are three megawatts or greater would be "connected to the distribution system" and would not be subject to BPU review and, within that process, to permit the BPU, at its discretion, to allow such facilities to receive one SREC for every 750 kilowatts of solar energy generated;

• for solar facilities located on farmland and qualifying as "connected to the distribution system" as a result of having filed of the PJM issued System Impact Study for the facility and clarifies that such facilities would remain under BPU review and that qualifying facilities would not include those which are: (1) net metered, or (2) on-site generation facilities;

• reduce the amount of megawatts of aggregate capacity applicable those facilities designated as "connected to the distribution system" and not subject to BPU review by virtue of having been approved as a facility included in the facilities comprising the first 100 megawatts of capacity in each of the energy years of 2014 through 2016, from 100 megawatts to 80 megawatts;

• change the term "virtual net metering aggregation" to "net metering aggregation" and allow State entity's to qualify for it; and.

• remove the provision of the bill providing that the total output of and on-site generation facility must be used to serve the load of the onsite end use customer unless the customer is qualified for and engaged in net metering aggregation.

#### STATEMENT TO

#### [Second Reprint]

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925

with Assembly Floor Amendments (Proposed by Assemblyman Chivukula)

#### ADOPTED: JUNE 21, 2012

These Assembly floor amendments amend Senate Bill No. 1925 (SCS) (2R) to:

- provide that the municipal planning board of a municipality in which a solar electric power generation system engaged in net metering aggregation is located may waive the requirement that the land on which the system is located not be on land that has been actively devoted to agricultural or horticultural use and that is valued, assessed, and taxed pursuant to the "Farmland Assessment Act of 1964";
- remove the provisions of the bill designating solar projects on certain parking lots as being designated as "connected to the distribution system" and relieved of Board of Public Utilities (BPU) review, and provide instead that such projects may be owned or operated by an electric public utility and approved by the BPU pursuant to section 13 of P.L.2007, c.34 C.48:3-98.1);
- remove the provision of the bill changing the solar renewable portfolio standards (RPS) requirements of section 38 of the Electric Discount and Energy Competition Act" ("EDECA"), P.L.1999, c.23 (C.48:3-87) applicable to Energy Year 2013;
- remove the provision of section 38 of EDECA providing for an automatic increase in the RPS requirements by 20% for the remainder of the schedule in the event that the following two conditions are met: (a) the number of solar renewable energy certificates (SRECs) generated meets or exceeds the requirement for one reporting year, instead of three consecutive reporting years, which year shall be energy year 2013; and (b) the average SREC price for all SRECs purchased by entities with RPS obligations has decreased in the same that same reporting year, instead of three years;
- change the date of issuance applicable to a PJM issued System Impact Study for solar facilities located on certain farmland from, on or before March 31, 2011, to, on or before, June 30, 2011;

- clarify that State entities qualify for net metering aggregation and that systems engaged in net metering aggregation may be on property owned by the customer;
- provide that notice escrow paid in relation to proposed solar projects pursuant to subsection q. of section 2 of the bill, and reimbursed upon the commencement of commercial operation of such projects, shall be also be reimbursed upon rejection by the BPU;
- provide that, with regard to the exemption from an increase of RPS requirements with respect to existing supply contracts which are in effect prior to the bill's date of enactment, (1) the exemption would not apply to the excess RPS requirements mandated by those requirements that were in effect on the date that the providers executed their existing supply contracts, (2) the requirements that would have otherwise been imposed on exempt providers shall be distributed only over the providers not subject to the existing supply contract exemption, and not the suppliers, and (3) the BPU is required to implement the provisions of the bill concerning the exemption in a manner so as to prevent any subsidies between suppliers and providers and to promote competition in the electricity supply industry;
- change the bill's directive providing that, with respect to net metered facilities which are three megawatts or greater, the BPU shall undertake a proceeding to establish a program by which it may provide for the issuance of one SREC for every 750 kilowatts of solar energy generated by such facilities, to provide instead that the proceeding shall be undertaken to "consider whether to establish" such a program, and that such a program would provide, to owners of such facilities, a financial incentive that is designed to supplement the SRECs generated by the facility, and that such a program may provide that owners receive one SREC for generating "no less than" 750 kilowatt-hours;
- remove, from the definition of "Brownfield", the provision that a brownfield is a certain site, as included in the "Brownfields Redevelopment Task Force" inventory;
- remove the provision of the bill authorizing the BPU to find that owners of property upon which there is constructed a solar electric power generation facility located on a brownfield or properly closed sanitary landfill facility may be relieved of liability for cleanup and removal costs or damages for the discharge of a hazardous substance under certain circumstances; and
- make certain technical corrections to the bill.

#### STATEMENT TO

#### [Third Reprint]

# SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925

with Senate Floor Amendments (Proposed by Senator SMITH)

ADOPTED: JUNE 25, 2012

These Senate amendments amend Senate Bill No. 1925 (3R) to include, in the certification program to be established by the Board of Public Utilities (BPU) which provides for the certification of solar electric power generation facilities located on brownfields and properly closed sanitary landfill facilities, those facilities located on areas of historic fill. Under the bill, a solar facility included in the certification program is: (1) considered "connected to the distribution system", (2) exempt from certain levels of BPU review, and (3) eligible to receive financial incentives to supplement the SRECs generated by the solar facility in order to cover the additional cost of constructing and operating a solar electric power generation facility on the brownfield, historic fill, or landfill, as appropriate. The amendments would require the BPU to consult with the Department of Environmental Protection (DEP) in establishing the certification program. The amendments define "historic fill" to mean: generally large volumes of non-indigenous material, no matter what date they were emplaced on the site, used to raise the topographic elevation of a site, which were contaminated prior to emplacement and are in no way connected with the operations at the location of emplacement and which include, but are not limited to, construction debris, dredge spoils, incinerator residue, demolition debris, fly ash, and nonhazardous solid waste. "Historic fill" does not include any material which is substantially chromate chemical production waste or any other chemical production waste or waste from processing of metal or mineral ores, residues, slags or tailings.

The amendments authorize the BPU, in consultation with the DEP, to find that the operator of a solar facility located on a brownfield, area of historic fill, or properly closed sanitary landfill facility, or owner of property, acquired on or after the bill's effective date, on which such a solar facility is constructed and operated is not liable for cleanup and removal costs to the DEP or to any other person for the discharge of a hazardous substance provided that:(a) the person acquired or leased the real property; (b) the person did not discharge the hazardous substance, is not in any way responsible for the hazardous substance,

and is not a successor to the discharger or to any person in any way responsible for the hazardous substance or to anyone liable for cleanup and removal costs pursuant to section 8 of the Hazardous Substance Response Action Contractors Indemnification Act; (c) the person, within 30 days after acquisition of the property, gave notice of the discharge to the DEP in a manner the DEP prescribes; (d) the person does not disrupt or change, without prior written permission from the DEP, any engineering or institutional control that is part of a remedial action for the contaminated site or any landfill closure or post-closure requirement; (e) the person does not exacerbate the contamination at the property;(f) the person does not interefere with any necessary remediation of the property; (g) the person complies with certain DEP regulations and permit requirements; (h) with respect to an area of historic fill, the person has demonstrated pursuant to a preliminary assessment and site investigation, that hazardous substances have not been discharged; and (i) with respect to a properly closed sanitary landfill facility, no person who owns or controls the facility receives, has received, or will receive, with respect to such facility, any funds from any post-closure escrow account established pursuant to section 10 of Sanitary Landfill Facility Closure and Contingency Fund Act for the closure and monitoring of the facility.

# LEGISLATIVE FISCAL ESTIMATE [Fourth Reprint] SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1925 STATE OF NEW JERSEY 215th LEGISLATURE

DATED: JULY 27, 2012

#### SUMMARY

Synopsis:	Revises certain solar renewable energy programs and requirement provides for aggregating net metering on certain properties owned leased by local governments units and school districts.	
Type of Impact:	Possible local savings and increased State costs.	
Agencies Affected:	Board of Public Utilities (BPU)	

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
State Cost		Indeterminate	
Local Cost		Indeterminate	

- The bill will result in administrative costs for the BPU as it will be required to establish standards and guidelines for multiple provisions in this bill, including net metering standards and monitoring of new solar power generation targets. The BPU will also have added responsibility around the certification of new solar generation facilities, monitoring compliance of new facilities now subject to prevailing wage requirements, maintaining a registration for all facilities collecting solar renewable energy certificates (SRECs), administering a certification program for generation facilities on brownfields, and overseeing the net metering process between electric suppliers and local government entities that qualify for net metering.
- The State will face lost revenue due to the loss of State administered fees and charges, such as the societal benefits charge, that it applies to electricity consumption. The net amount of surplus electricity produced by a local government entity in excess of the consumption of a producing facility will be credited from the entity's excess production against the other consumption of the entity, and thus no longer be subject to fees or charges. The amount of lost revenue due to this net metering is expected to be very low, considering the small size of



Legislative Budget and Finance Office Phone (609) 292-8030 Fax (609) 777-2442 www.njleg.state.nj.us solar production by local government entities, much less their excess production beyond the actual consumption of the facility hosting the production facility.

• Local government entities would benefit from this bill in theory, since it allows them to credit more of their solar production against their aggregate consumption. This is a savings because the full retail cost of electricity is greater than the production credit a local government entity currently receives from an electric public utility. It is unclear whether any local government entities would realize an actual savings though, since the electric public utilities have noted that adjusting their billing systems to accommodate this net metering will involve significant costs that they are able to pass along to the local government entities and could potentially exceed the projected savings. In addition, local government entities could possibly be newly subjected to prevailing wage guidelines under the bill for any construction of new solar generation capacity, which would add to construction costs and further mitigate any possible financial benefits from the net metering.

#### **BILL DESCRIPTION**

The Fourth Reprint to the Senate Committee Substitute for Senate Bill No. 1925 of 2012 amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 et al.) the "Electric Discount and Energy Competition Act" (EDECA) concerning solar renewable energy programs, purchase requirements, and net metering standards. The bill would provide that a solar power electric generation facility shall be deemed by the BPU as "connected to the distribution system" ("connected") if it is: (1) connected to a net metering customer's side of a meter, regardless of the voltage at which that customer connects to the electric grid, or (2) directly connected to the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, except that a solar facility that is neither net metered nor an on-site generation facility would not be considered "connected" unless it was designated as such by the BPU as provided pursuant to the bill's provisions except that, during the energy years of 2014 through 2016, a solar electric generation facility project which is not net metered, not an on-site generation facility, and not certified as being located on a brownfield or a properly closed sanitary landfill facility shall be considered "connected" if the capacity of the facility, when added to the capacity of other facilities that have been approved for connection prior to the facility's filing, does not exceed 80 megawatts in the aggregate for each energy year. Such facilities would not be subject to BPU review. Failure to commence commercial operations within two years following the date of the "connected" designation would void the designation.

Notwithstanding the foregoing criteria, the BPU must approve the designation of the proposed facility as "connected" if it determines that: (1) the solar renewable energy certificates SRECs forecasted to be produced by the facility do not have a detrimental impact on the SREC market or on the appropriate development of solar power in the State; (2) the loss of tillable acreage that would result from the approval of the designation of the proposed facility, together with the tillable acreage of all other similar facilities, would cumulatively constitute a loss of less than one percent of the total tillable acres of farmland in the State on the date of the bill's enactment, pursuant to information provided by the New Jersey Department of Agriculture; and (3) the impact of the designation on electric rates and economic development is beneficial provided, however, that a solar facility constructed on farmland would not be considered "connected" unless it is approved by the BPU as such and (a) it is approved as a facility not subject to BPU review for energy years 2014, 2015, or 2016, or (b) PJM Interconnection L.L.C.

notice with the board within 60 days of the bill's effective date indicating its intent to qualify as connected under the bill.

The bill directs the BPU, to within 180 days of the bill's enactment, in consultation with the Department of Environmental Protection and the New Jersey Economic Development Authority, establish a program to provide SRECs to owners of solar power electric generation facility projects certified as being located on a brownfield or a properly closed sanitary landfill facility and provide that such projects shall (1) be considered "connected to the distribution system," (2) not be subject to board review, and (3) be credited additional incentives for each megawatt hour of solar energy that is generated by the project.

The bill provides that the issuance of SRECs for projects located on brownfields and landfills, and for projects greater than one megawatt are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47), to provide that prevailing wage rates would apply to such projects.

The bill requires the BPU to establish a solar registration program, which would require that all owners of solar electric power generation facilities that are filing with the BPU for approval to generate SRECs, to file documents detailing the size, location, interconnection plan, land use, and other project information as required by the BPU.

The bill would extend the scope of "Class I renewable energy" producers to include small scale hydropower facilities with a capacity of three megawatts or less that are put into service after the effective date of the bill. "Small scale hydropower facility" is defined to mean a facility located within New Jersey that is connected to the distribution system, and that meets the requirements of, and has been certified by, a nationally recognized low-impact hydropower organization. Electricity from any hydropower facility with a capacity greater than three megawatts would be included in the category of "Class II renewable energy."

The bill would change the solar alternative compliance payment (SACP) schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

The bill revises the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028. The requirements are stated in percentages, instead of being enumerated in gigawatt hours, from 2.050 percent in 2014 to 4.100 percent in 2028 and every energy year thereafter.

The bill would provide that the additional solar purchase requirements distributed over the electric power providers not subject to the existing supply contract exemption provided under section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt providers are assigned the requirements that would have otherwise been assigned to the exempt providers.

Finally, the bill revises the BPU's mandate concerning the prescribing of standards under which basic generation service providers and electric power suppliers must offer net metering to their customers that generate electricity, on the customer side of the meter, using a Class I renewable energy source, for a customer that is a school district, county or municipality, including any agency, authority, or other entity thereof ("customer-generators"). Specifically, the bill excludes net metering aggregation from the definition of "on-site generation facility." The bill further provides that a customer's qualified facilities with the exception of the solar electric power generation facility, would be billed at the full retail rate, and that the electric public utility would provide an annual payment to the customer for the difference between the total energy generated by the customer's solar electric power generation facility and the energy used by the customer's qualified facilities consistent with the standards established for net metering.

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The bill also requires the board to adopt net metering aggregation standards within 270 days after the effective date of the bill, and that should the board fail to adopt such standards, electric public utilities must provide for net metering aggregation consistent with the provisions of the bill.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The OLS finds that the impact of this bill on local and State government is indeterminate given the information currently available. A number of the financial provisions of this bill will not be clear until after the bill takes effect and the BPU issues administrative guidance. Among those provisions are the details of how net metering will be billed, including the retail prices that government facilities will be subjected to, how the local entities will be credited for their excess production, and the type and amount of the administrative fees that the BPU and the electric public utilities will be allowed to charge in order to recover costs of compliance with this bill.

The amount of State revenue lost through charges imposed on retail electricity consumption, such as the societal benefits charge, would be determined by calculating the net amount of surplus solar electricity produced by a local government entity in excess of the consumption of the producing facility that applies to the other consumption of the entity that no longer will be subject to fees or charges. The OLS does not currently have access to this level of detailed data, and would require the utility bills of the local government entities in order to calculate such an amount.

State Government also is a consumer of electricity from electric public utilities. This bill increases the amount of solar-generated electricity that New Jersey needs to produce and as a result either subjects the electric public utilities to additional purchases of SRECs or entails additional solar-generated electricity production. This form of electricity is more expensive to generate than existing base production and as a result will increase the electric supply cost to all ratepayers, including the State and any local government entities that do not produce their own electricity.

Any local government that does produce its own electricity would likely stand to benefit from this bill in two ways. The first is that the increase in solar production targets will support the price of SRECs and thus increase the value of the electricity produced by a local government entity as long as it produces more net solar electricity than it consumes on average. The second way is through the net metering system. Whenever a local government entity produces more electricity than it consumes at an individual facility, such as a school, the electric public utility would generally owe that local government a payment for that amount of excess production. The electric public utility generally does not pay as much for electric production as it charges end users because there are transmission costs, State taxes and fees, and a profit margin for the public utility that must be met. Net metering will allow the local government entity to subtract its excess production from consumption at other facilities, such as a municipal building, rather than getting a payment from the electric public utility. This will result in a savings to the local government entity in an amount equal to the difference in price between what the electric public

utility charges for electric use and what it pays for excess production for all production above and beyond the consumption of the facility that is producing the electricity (the school in this example).

These savings by the local government entity are going to be offset in two ways. The first is that the legislation allows the electric public utility to recover some of its costs in setting up this net metering system, pending BPU approval. The electric public utilities have warned that setting up such a system would require significant changes to its billing system and potentially significant costs. These costs would be passed along to the local government entities, and it is possible that these costs could negate much of the savings due to net metering. The second way in which savings may be offset by possible costs is that this bill makes it clear that these solar installations by local government entities are subject to prevailing wage requirements, while it was not clear whether or not that was the case before. If new projects are now subject to prevailing wage guidelines, it would add to construction costs of new solar facilities and further reduce potential savings.

The State is only permitting 80 megawatts of new solar generation capacity per year that is not: (a) net metered; (b) an on-site generation facility; (c) qualified for net metering aggregation; or (d) certified as being located on a brownfield or a properly closed sanitary landfill. Applicants to generate this capacity must submit an escrow payment of \$40,000 per megawatt of proposed capacity. Any applicant that is approved but does not commence commercial operation within two years would forfeit this payment to the State. If applicants choose not to follow through with proposed solar facilities after being approved, the State could realize positive revenues.

A final aspect of this bill having fiscal impact is a provision for the construction of solar generation facilities on brownfield locations. The bill would allow solar generation on brownfields to qualify for additional SRECs in an amount equal to the increase in marginal costs to build and operate on the brownfield rather than some other site. This subsidy through the SRECs makes building on brownfields cost competitive. This will result in additional costs to ratepayers, including State and local government entities that are net energy consumers. It will also have costs for BPU which must administer a certification program for electric generation facilities. It may also result in limited cost savings to the State since every brownfield site that is remediated or put back into productive use under this program does not require the DEP or other State entities to make investments through other brownfield remediation programs that draw on State funds. The amount of such savings will be limited because owners are only compensated for construction and operating costs and operators on brownfield sites will not be held liable for the cleanup of the site as long as they were not involved in the discharge of the hazardous material that led to the brownfield designation, are not contributing any pollution to the site, and do not interfere with any cleanup efforts at the site.

Section:	Authorities, Utilities, Transportation and Communications
Analyst:	Patrick Brennan Assistant Fiscal Analyst II
Approved:	David J. Rosen Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# ASSEMBLY, No. 2966 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED MAY 21, 2012

Sponsored by: Assemblyman UPENDRA J. CHIVUKULA District 17 (Middlesex and Somerset)

#### SYNOPSIS

Revises certain solar renewable energy programs and requirements; provides for aggregated metering of electricity consumption related to properties owned by local government units and school districts.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning certain electric customer metering and solar 2 renewable portfolio standards requirements and amending 3 P.L.1999, c.23. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read 9 as follows: 10 3. As used in P.L.1999, c.23 (C.48:3-49 et al.): 11 "Assignee" means a person to which an electric public utility or 12 another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition 13 Except as specifically provided in P.L.1999, c.23 14 property. 15 (C.48:3-49 et al.), an assignee shall not be subject to the public 16 utility requirements of Title 48 or any rules or regulations adopted 17 pursuant thereto; 18 "Base load electric power generation facility" means an electric 19 power generation facility intended to be operated at a greater than 20 50 percent capacity factor including, but not limited to, a combined cycle power facility and a combined heat and power facility; 21 22 "Base residual auction" means the auction conducted by PJM, as 23 part of PJM's reliability pricing model, three years prior to the start 24 of the delivery year to secure electrical capacity as necessary to 25 satisfy the capacity requirements for that delivery year; 26 "Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas 27 supplier, whether or not the customer has received offers as to 28 29 competitive supply options, including, but not limited to, any 30 customer that cannot obtain such service for any reason, including 31 non-payment for services. Basic gas supply service is not a 32 competitive service and shall be fully regulated by the board; 33 "Basic generation service" or "BGS" means electric generation 34 service that is provided, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has 35 36 received offers for competitive supply options, including, but not 37 limited to, any customer that cannot obtain such service from an 38 electric power supplier for any reason, including non-payment for 39 services. Basic generation service is not a competitive service and 40 shall be fully regulated by the board; 41 "Basic generation service provider" or "provider" means a 42 provider of basic generation service; 43 "Basic generation service transition costs" means the amount by 44 which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and 45

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 administrative costs exceeds the net revenues from the basic 2 generation service charge established by the board pursuant to 3 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 4 together with interest on the balance at the board-approved rate, that 5 is reflected in a deferred balance account approved by the board in 6 an order addressing the electric public utility's unbundled rates, 7 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 8 (C.48:3-49 et al.). Basic generation service transition costs shall 9 include, but are not limited to, costs of purchases from the spot 10 market, bilateral contracts, contracts with non-utility generators, 11 parting contracts with the purchaser of the electric public utility's 12 divested generation assets, short-term advance purchases, and 13 financial instruments such as hedging, forward contracts, and 14 options. Basic generation service transition costs shall also include 15 the payments by an electric public utility pursuant to a competitive 16 procurement process for basic generation service supply during the 17 transition period, and costs of any such process used to procure the 18 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or anysuccessor agency;

21 "Bondable stranded costs" means any stranded costs or basic 22 generation service transition costs of an electric public utility 23 approved by the board for recovery pursuant to the provisions of 24 P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the 25 board: (1) the cost of retiring existing debt or equity capital of the 26 electric public utility, including accrued interest, premium and other 27 fees, costs and charges relating thereto, with the proceeds of the 28 financing of bondable transition property; (2) if requested by an 29 electric public utility in its application for a bondable stranded costs 30 rate order, federal, State and local tax liabilities associated with 31 stranded costs recovery or basic generation service transition cost 32 recovery or the transfer or financing of such property or both, 33 including taxes, whose recovery period is modified by the effect of 34 a stranded costs recovery order, a bondable stranded costs rate order 35 or both; and (3) the costs incurred to issue, service or refinance 36 transition bonds, including interest, acquisition or redemption 37 premium, and other financing costs, whether paid upon issuance or 38 over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest 39 40 rate cap, swap or collar, yield maintenance, maturity guarantee or 41 other hedging agreements, equity investments, operating costs and 42 other related fees, costs and charges, or to assign, sell or otherwise 43 transfer bondable transition property;

"Bondable stranded costs rate order" means one or more
irrevocable written orders issued by the board pursuant to P.L.1999,
c.23 (C.48:3-49 et al.) which determines the amount of bondable
stranded costs and the initial amount of transition bond charges
authorized to be imposed to recover such bondable stranded costs,

1 including the costs to be financed from the proceeds of the 2 transition bonds, as well as on-going costs associated with servicing 3 and credit enhancing the transition bonds, and provides the electric 4 public utility specific authority to issue or cause to be issued, 5 directly or indirectly, transition bonds through a financing entity 6 and related matters as provided in P.L.1999, c.23 (C.48:3-49 et al.), 7 which order shall become effective immediately upon the written 8 consent of the related electric public utility to such order as 9 provided in P.L.1999, c.23 (C.48:3-49 et al.);

10 "Bondable transition property" means the property consisting of 11 the irrevocable right to charge, collect and receive, and be paid 12 from collections of, transition bond charges in the amount necessary 13 to provide for the full recovery of bondable stranded costs which 14 are determined to be recoverable in a bondable stranded costs rate 15 order, all rights of the related electric public utility under such 16 bondable stranded costs rate order including, without limitation, all 17 rights to obtain periodic adjustments of the related transition bond 18 charges pursuant to subsection b. of section 15 of P.L.1999, c.23 19 (C.48:3-64), and all revenues, collections, payments, money and 20 proceeds arising under, or with respect to, all of the foregoing;

21 "British thermal unit" or "Btu" means the amount of heat required to increase the temperature of one pound of water by one 22 23 degree Fahrenheit;

24 "Broker" means a duly licensed electric power supplier that 25 assumes the contractual and legal responsibility for the sale of 26 electric generation service, transmission or other services to end-use 27 retail customers, but does not take title to any of the power sold, or 28 a duly licensed gas supplier that assumes the contractual and legal 29 obligation to provide gas supply service to end-use retail customers, 30 but does not take title to the gas;

31 "Brownfield" means any former or current commercial or 32 industrial site that is currently vacant or underutilized and on which 33 there has been, or there is suspected to have been, a discharge of contaminant, as included in the "Brownfields Redevelopment Task 34 35 Force" inventory, developed pursuant to section 5 of P.L.1997, 36 <u>c.278 (C.58:10B-23);</u>

37 "Buydown" means an arrangement or arrangements involving the 38 buyer and seller in a given power purchase contract and, in some 39 cases third parties, for consideration to be given by the buyer in 40 order to effectuate a reduction in the pricing, or the restructuring of 41 other terms to reduce the overall cost of the power contract, for the 42 remaining succeeding period of the purchased power arrangement 43 or arrangements;

44 "Buyout" means an arrangement or arrangements involving the 45 buyer and seller in a given power purchase contract and, in some 46 cases third parties, for consideration to be given by the buyer in 47 order to effectuate a termination of such power purchase contract;

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1 "Class I renewable energy" means electric energy produced from 2 solar technologies, photovoltaic technologies, wind energy, fuel 3 cells, geothermal technologies, wave or tidal action, small scale hydropower facilities with a capacity of three megawatts or less and 4 5 put into service after the effective date of P.L., c. (C. ) (pending before the Legislature as this bill), and methane gas from 6 7 landfills or a biomass facility, provided that the biomass is 8 cultivated and harvested in a sustainable manner;

9 "Class II renewable energy" means electric energy produced at a [resource recovery facility or] hydropower facility with a capacity 10 of greater than three megawatts or a resource recovery facility, 11 provided that such facility is located where retail competition is 12 13 permitted and provided further that the Commissioner of 14 Environmental Protection has determined that such facility meets 15 the highest environmental standards and minimizes any impacts to 16 the environment and local communities;

17 "Co-generation" means the sequential production of electricity
18 and steam or other forms of useful energy used for industrial or
19 commercial heating and cooling purposes;

20 "Combined cycle power facility" means a generation facility that 21 combines two or more thermodynamic cycles, by producing electric 22 power via the combustion of fuel and then routing the resulting 23 waste heat by-product to a conventional boiler or to a heat recovery 24 steam generator for use by a steam turbine to produce electric 25 power, thereby increasing the overall efficiency of the generating 26 facility;

"Combined heat and power facility" or "co-generation facility"
means a generation facility which produces electric energy[,] and
steam[,] or other forms of useful energy such as heat, which are
used for industrial or commercial heating or cooling purposes. A
combined heat and power facility or co-generation facility shall not
be considered a public utility;

"Competitive service" means any service offered by an electric
public utility or a gas public utility that the board determines to be
competitive pursuant to section 8 or section 10 of P.L.1999, c.23
(C.48:3-56 or C.48:3-58) or that is not regulated by the board;

37 "Commercial and industrial energy pricing class customer" or "CIEP class customer" means that group of non-residential 38 39 customers with high peak demand, as determined by periodic board 40 order, which either is eligible or which would be eligible, as 41 determined by periodic board order, to receive funds from the Retail 42 Margin Fund established pursuant to section 9 of P.L.1999, c.23 43 (C.48:3-57) and for which basic generation service is hourly-priced; 44 "Comprehensive resource analysis" means an analysis including, 45 but not limited to, an assessment of existing market barriers to the 46 implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a 47 48 competitive marketplace;

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1 "Connected to the distribution system" means, for a solar electric 2 power generation facility, (1) connected to a net metering 3 customer's side of a meter, regardless of the voltage at which that 4 customer connects to the electric grid, or (2) directly connected to 5 the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, except that 6 7 notwithstanding that it meets the criterion set forth in paragraph (1) 8 or (2) hereof, a solar electric power generation facility that is 9 neither net metered nor an on-site generation facility shall not be 10 considered "connected to the distribution system" unless it shall 11 have been designated as such by the board pursuant to subsections 12 q. through s. of section 38 of P.L.1999, c.23 (C.48:3-87). Any solar 13 electric power generation facility, other than that of a net metering 14 customer on the customer's side of the meter, connected above 69 15 kilovolts, shall not be considered connected to the distribution 16 system; 17 "Customer" means any person that is an end user and is 18 connected to any part of the transmission and distribution system 19 within an electric public utility's service territory or a gas public 20 utility's service territory within this State; 21 "Customer account service" means metering, billing, or such 22 other administrative activity associated with maintaining a customer 23 account; 24 "Delivery year" or "DY" means the 12-month period from June 25 1st through May 31st, numbered according to the calendar year in 26 which it ends; 27 "Demand side management" means the management of customer 28 demand for energy service through the implementation of cost-29 effective energy efficiency technologies, including, but not limited 30 to, installed conservation, load management and energy efficiency 31 measures on and in the residential, commercial, industrial, 32 institutional and governmental premises and facilities in this State; 33 "Electric generation service" means the provision of retail 34 electric energy and capacity which is generated off-site from the 35 location at which the consumption of such electric energy and 36 capacity is metered for retail billing purposes, including agreements 37 and arrangements related thereto; 38 "Electric power generator" means an entity that proposes to 39 construct, own, lease or operate, or currently owns, leases or 40 operates, an electric power production facility that will sell or does 41 sell at least 90 percent of its output, either directly or through a 42 marketer, to a customer or customers located at sites that are not on 43 or contiguous to the site on which the facility will be located or is 44 located. The designation of an entity as an electric power generator 45 for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in 46 and of itself, affect the entity's status as an exempt wholesale 47 generator under the Public Utility Holding Company Act of 1935, 48 15 U.S.C. s.79 et seq., or its successor;

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1 "Electric power supplier" means a person or entity that is duly 2 licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 3 al.) to offer and to assume the contractual and legal responsibility to 4 provide electric generation service to retail customers, and includes 5 load serving entities, marketers and brokers that offer or provide 6 electric generation service to retail customers. The term excludes an 7 electric public utility that provides electric generation service only 8 as a basic generation service pursuant to section 9 of P.L.1999, c.23 9 (C.48:3-57);

"Electric public utility" means a public utility, as that term is
defined in R.S.48:2-13, that transmits and distributes electricity to
end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or
process, attached to, or logically associated with, a contract or other
record, and executed or adopted by a person with the intent to sign
the record;

"Eligible generator" means a developer of a base load or midmerit electric power generation facility including, but not limited to,
an on-site generation facility that qualifies as a capacity resource
under PJM criteria and that commences construction after the
effective date of P.L.2011, c.9 (C.48:3-98.2 et al.);

29 "Energy agent" means a person that is duly registered pursuant to 30 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the 31 sale of retail electricity or electric related services or retail gas 32 supply or gas related services between government aggregators or 33 private aggregators and electric power suppliers or gas suppliers, 34 but does not take title to the electric or gas sold;

35 "Energy consumer" means a business or residential consumer of
36 electric generation service or gas supply service located within the
37 territorial jurisdiction of a government aggregator;

38 "Energy year" or "EY" means the 12-month period from June 1st
39 through May 31st, numbered according to the calendar year in
40 which it ends;

41 <u>"Farmland" means land actively devoted to agricultural or</u>
42 <u>horticultural use that is valued, assessed, and taxed pursuant to the</u>
43 <u>"Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et</u>
44 <u>seq.);</u>

45 "Federal Energy Regulatory Commission" or "FERC" means the
46 federal agency established pursuant to 42 U.S.C. s.7171 et seq. to
47 regulate the interstate transmission of electricity, natural gas, and
48 oil;

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"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

8 "Gas public utility" means a public utility, as that term is defined
9 in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

17 "Gas supplier" means a person that is duly licensed pursuant to 18 the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and 19 assume the contractual and legal obligation to provide gas supply 20 service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public 21 22 utility holding company may be a gas supplier, but a gas public 23 utility or any subsidiary of a gas utility is not a gas supplier. In the 24 event that a gas public utility is not part of a holding company legal 25 structure, a related competitive business segment of that gas public 26 utility may be a gas supplier, provided that related competitive 27 business segment is structurally separated from the gas public 28 utility, and provided that the interactions between the gas public 29 utility and the related competitive business segment are subject to 30 the affiliate relations standards adopted by the board pursuant to 31 subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

32 "Gas supply service" means the provision to customers of the
33 retail commodity of gas, but does not include any regulated
34 distribution service;

35 "Government aggregator" means any government entity subject 36 to the requirements of the "Local Public Contracts Law," P.L.1971, 37 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," 38 N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," 39 P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 40 contract with a licensed electric power supplier or a licensed gas 41 supplier for: (1) the provision of electric generation service, electric 42 related service, gas supply service, or gas related service for its own 43 use or the use of other government aggregators; or (2) if a 44 municipal or county government, the provision of electric 45 generation service or gas supply service on behalf of business or 46 residential customers within its territorial jurisdiction;

47 "Government energy aggregation program" means a program and48 procedure pursuant to which a government aggregator enters into a

written contract for the provision of electric generation service or
 gas supply service on behalf of business or residential customers
 within its territorial jurisdiction;

Governmental entity" means any federal, state, municipal, local
or other governmental department, commission, board, agency,
court, authority or instrumentality having competent jurisdiction;

7 "Greenhouse gas emissions portfolio standard" means a
8 requirement that addresses or limits the amount of carbon dioxide
9 emissions indirectly resulting from the use of electricity as applied
10 to any electric power suppliers and basic generation service
11 providers of electricity;

12 "Incremental auction" means an auction conducted by PJM, as 13 part of PJM's reliability pricing model, prior to the start of the 14 delivery year to secure electric capacity as necessary to satisfy the 15 capacity requirements for that delivery year, that is not otherwise 16 provided for in the base residual auction;

"Leakage" means an increase in greenhouse gas emissions
related to generation sources located outside of the State that are not
subject to a state, interstate or regional greenhouse gas emissions
cap or standard that applies to generation sources located within the
State;

"Locational deliverability area" or "LDA" means one or more of
the zones within the PJM region which are used to evaluate area
transmission constraints and reliability issues including electric
public utility company zones, sub-zones, and combinations of
zones;

"Long-term capacity agreement pilot program" or "LCAPP"
means a pilot program established by the board that includes
participation by eligible generators, to seek offers for financiallysettled standard offer capacity agreements with eligible generators
pursuant to the provisions of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Market transition charge" means a charge imposed pursuant to
section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public
utility, at a level determined by the board, on the electric public
utility customers for a limited duration transition period to recover
stranded costs created as a result of the introduction of electric
power supply competition pursuant to the provisions of P.L.1999,
c.23 (C.48:3-49 et al.);

39 "Marketer" means a duly licensed electric power supplier that 40 takes title to electric energy and capacity, transmission and other 41 services from electric power generators and other wholesale 42 suppliers and then assumes the contractual and legal obligation to 43 provide electric generation service, and may include transmission 44 and other services, to an end-use retail customer or customers, or a 45 duly licensed gas supplier that takes title to gas and then assumes 46 the contractual and legal obligation to provide gas supply service to 47 an end-use customer or customers:

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"Mid-merit electric power generation facility" means a
 generation facility that operates at a capacity factor between
 baseload generation facilities and peaker generation facilities;

4 "Net proceeds" means proceeds less transaction and other related5 costs as determined by the board;

6 "Net revenues" means revenues less related expenses, including7 applicable taxes, as determined by the board;

8 "Offshore wind energy" means electric energy produced by a9 qualified offshore wind project;

"Offshore wind renewable energy certificate" or "OREC" means
a certificate, issued by the board or its designee, representing the
environmental attributes of one megawatt hour of electric
generation from a qualified offshore wind project;

14 "Off-site end use thermal energy services customer" means an 15 end use customer that purchases thermal energy services from an 16 on-site generation facility, combined heat and power facility, or co-17 generation facility, and that is located on property that is separated 18 from the property on which the on-site generation facility, 19 combined heat and power facility, or co-generation facility is 20 located by more than one easement, public thoroughfare, or 21 transportation or utility-owned right-of-way;

22 "On-site generation facility" means a generation facility, 23 including, but not limited to, a generation facility that produces 24 Class I or Class II renewable energy, and equipment and services 25 appurtenant to electric sales by such facility to the end use customer 26 located on the property or on property contiguous to the property on 27 which the end user is located. An on-site generation facility shall 28 not be considered a public utility. The property of the end use 29 customer and the property on which the on-site generation facility is 30 located shall be considered contiguous if they are geographically 31 located next to each other, but may be otherwise separated by an 32 easement, public thoroughfare, transportation or utility-owned 33 right-of-way, or if the end use customer is purchasing thermal 34 energy services produced by the on-site generation facility, for use 35 for heating or cooling, or both, regardless of whether the customer 36 is located on property that is separated from the property on which 37 the on-site generation facility is located by more than one easement, 38 public thoroughfare, or transportation or utility-owned right-of-39 way;

40 "Person" means an individual, partnership, corporation,
41 association, trust, limited liability company, governmental entity or
42 other legal entity;

"PJM Interconnection, L.L.C." or "PJM" means the privatelyheld, limited liability corporation that is a FERC-approved Regional
Transmission Organization, or its successor, that manages the
regional, high-voltage electricity grid serving all or parts of 13
states including New Jersey and the District of Columbia, operates
the regional competitive wholesale electric market, manages the

1 regional transmission planning process, and establishes systems and 2 rules to ensure that the regional and in-State energy markets operate 3 fairly and efficiently;

4 "Private aggregator" means a non-government aggregator that is 5 a duly-organized business or non-profit organization authorized to 6 do business in this State that enters into a contract with a duly 7 licensed electric power supplier for the purchase of electric energy 8 and capacity, or with a duly licensed gas supplier for the purchase 9 of gas supply service, on behalf of multiple end-use customers by 10 combining the loads of those customers;

11 "Properly closed sanitary landfill facility" means a sanitary 12 landfill facility at which all activities associated with the design, 13 purchase, or construction of all measures required by the 14 Department of Environmental Protection, pursuant to law, in order 15 to prevent, minimize, or monitor pollution or health hazards 16 resulting from a sanitary landfill facility subsequent to the 17 termination of operations at any portion thereof, including, but not 18 necessarily limited to, the costs of placement of earthen or 19 vegetative cover, and the installation of methane gas vents or 20 monitors and leachate monitoring wells or collection systems at the 21 site of any sanitary landfill facility;

22 "Public utility holding company" means: (1) any company that, 23 directly or indirectly, owns, controls, or holds with power to vote, 24 ten percent or more of the outstanding voting securities of an 25 electric public utility or a gas public utility or of a company which 26 is a public utility holding company by virtue of this definition, 27 unless the Securities and Exchange Commission, or its successor, 28 by order declares such company not to be a public utility holding 29 company under the Public Utility Holding Company Act of 1935, 30 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 31 Securities and Exchange Commission, or its successor, determines, 32 after notice and opportunity for hearing, directly or indirectly, to 33 exercise, either alone or pursuant to an arrangement or 34 understanding with one or more other persons, such a controlling 35 influence over the management or policies of an electric public 36 utility or a gas public utility or public utility holding company as to 37 make it necessary or appropriate in the public interest or for the 38 protection of investors or consumers that such person be subject to 39 the obligations, duties, and liabilities imposed in the Public Utility 40 Holding Company Act of 1935 or its successor;

41 "Qualified offshore wind project" means a wind turbine 42 electricity generation facility in the Atlantic Ocean and connected 43 to the electric transmission system in this State, and includes the 44 associated transmission-related interconnection facilities and 45 equipment, and approved by the board pursuant to section 3 of 46 P.L.2010, c.57 (C.48:3-87.1);

47 "Registration program" means an administrative process developed by the board that requires all owners of solar electric 48

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1 power generation facilities connected to the distribution system that

2 intend to generate SRECs, to file with the board documents

3 <u>detailing the size, location, interconnection plan, land use, and other</u>

4 project information as required by the board;

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public
utility or gas public utility" means any business venture of an
electric public utility or gas public utility including, but not limited
to, functionally separate business units, joint ventures, and
partnerships, that offers to provide or provides competitive services;

15 "Related competitive business segment of a public utility holding 16 company" means any business venture of a public utility holding 17 company, including, but not limited to, functionally separate 18 business units, joint ventures, and partnerships and subsidiaries, that 19 offers to provide or provides competitive services, but does not 20 include any related competitive business segments of an electric 21 public utility or gas public utility;

"Reliability pricing model" or "RPM" means PJM's capacitymarket model, and its successors, that secures capacity on behalf of
electric load serving entities to satisfy load obligations not satisfied
through the output of electric generation facilities owned by those
entities, or otherwise secured by those entities through bilateral
contracts;

"Renewable energy certificate" or "REC" means a certificate
representing the environmental benefits or attributes of one
megawatt-hour of generation from a generating facility that
produces Class I or Class II renewable energy, but shall not include
a solar renewable energy certificate or an offshore wind renewable
energy certificate;

34 "Resource clearing price" or "RCP" means the clearing price
35 established for the applicable locational deliverability area by the
36 base residual auction or incremental auction, as determined by the
37 optimization algorithm for each auction, conducted by PJM as part
38 of PJM's reliability pricing model;

39 "Resource recovery facility" means a solid waste facility
40 constructed and operated for the incineration of solid waste for
41 energy production and the recovery of metals and other materials
42 for reuse, which the Department of Environmental Protection has
43 determined to be in compliance with current environmental
44 standards, including, but not limited to, all applicable requirements
45 of the federal "Clean Air Act" (42 U.S.C. s.7401 et seq.);

46 "Restructuring related costs" means reasonably incurred costs
47 directly related to the restructuring of the electric power industry,
48 including the closure, sale, functional separation and divestiture of

1 generation and other competitive utility assets by a public utility, or 2 the provision of competitive services as such costs are determined 3 by the board, and which are not stranded costs as defined in 4 P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited 5 to, investments in management information systems, and which 6 shall include expenses related to employees affected by 7 restructuring which result in efficiencies and which result in 8 benefits to ratepayers, such as training or retraining at the level 9 equivalent to one year's training at a vocational or technical school 10 or county community college, the provision of severance pay of two 11 weeks of base pay for each year of full-time employment, and a 12 maximum of 24 months' continued health care coverage. Except as 13 to expenses related to employees affected by restructuring, 14 "restructuring related costs" shall not include going forward costs;

15 "Retail choice" means the ability of retail customers to shop for 16 electric generation or gas supply service from electric power or gas 17 suppliers, or opt to receive basic generation service or basic gas 18 service, and the ability of an electric power or gas supplier to offer 19 electric generation service or gas supply service to retail customers, 20 consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

21 "Retail margin" means an amount, reflecting differences in 22 prices that electric power suppliers and electric public utilities may 23 charge in providing electric generation service and basic generation 24 service, respectively, to retail customers, excluding residential 25 customers, which the board may authorize to be charged to 26 categories of basic generation service customers of electric public 27 utilities in this State, other than residential customers, under the 28 board's continuing regulation of basic generation service pursuant to 29 sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the 30 purpose of promoting a competitive retail market for the supply of 31 electricity;

32 "Sanitary landfill facility" shall have the same meaning as 33 provided in section 3 of P.L.1970, c.39 (C.13:1E-3);

34 "School district" means a local or regional school district 35 established pursuant to chapter 8 or chapter 13 of Title 18A of the 36 New Jersey Statutes, a county special services school district 37 established pursuant to article 8 of chapter 46 of Title 18A of the 38 New Jersey Statutes, a county vocational school district established 39 pursuant to article 3 of chapter 54 of Title 18A of the New Jersey 40 Statutes, and a district under full State intervention pursuant to 41 P.L.1987, c.399 (C.18A:7A-34 et al.);

42 "Shopping credit" means an amount deducted from the bill of an 43 electric public utility customer to reflect the fact that such customer 44 has switched to an electric power supplier and no longer takes basic 45 generation service from the electric public utility;

46 "Small scale hydropower facility" means a facility located within 47 this State that is connected to the distribution system, and that 48 meets the requirements of, and has been certified by, a nationally

1 recognized low-impact hydropower organization that has 2 established low-impact hydropower certification criteria applicable 3 to: (1) river flows; (2) water quality; (3) fish passage and 4 protection; (4) watershed protection; (5) threatened and endangered 5 species protection; (6) cultural resource protection; (7) recreation; 6 and (8) facilities recommended for removal; 7 "Social program" means a program implemented with board 8 approval to provide assistance to a group of disadvantaged 9 customers, to provide protection to consumers, or to accomplish a 10 particular societal goal, and includes, but is not limited to, the 11 winter moratorium program, utility practices concerning "bad debt" 12 customers, low income assistance, deferred payment plans, 13 weatherization programs, and late payment and deposit policies, but 14 does not include any demand side management program or any 15 environmental requirements or controls; 16 "Societal benefits charge" means a charge imposed by an electric 17 public utility, at a level determined by the board, pursuant to, and in 18 accordance with, section 12 of P.L.1999, c.23 (C.48:3-60); 19 "Solar alternative compliance payment" or "SACP" means a 20 payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the 21 22 board in order to comply with the solar electric generation 23 requirements under section 38 of P.L.1999, c.23 (C.48:3-87); 24 "Solar renewable energy certificate" or "SREC" means a 25 certificate issued by the board or its designee, representing one 26 megawatt hour (MWh) of solar energy that is generated by a facility 27 connected to the distribution system in this State and has value 28 based upon, and driven by, the energy market; 29 "Standard offer capacity agreement" or "SOCA" means a 30 financially-settled transaction agreement, approved by board order, 31 that provides for eligible generators to receive payments from the 32 electric public utilities for a defined amount of electric capacity for 33 a term to be determined by the board but not to exceed 15 years, 34 and for such payments to be a fully non-bypassable charge, with 35 such an order, once issued, being irrevocable; 36 "Standard offer capacity price" or "SOCP" means the capacity 37 price that is fixed for the term of the SOCA and which is the price 38 to be received by eligible generators under a board-approved 39 SOCA; 40 "Stranded cost" means the amount by which the net cost of an 41 electric public utility's electric generating assets or electric power 42 purchase commitments, as determined by the board consistent with 43 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the 44 market value of those assets or contractual commitments in a 45 competitive supply marketplace and the costs of buydowns or 46 buyouts of power purchase contracts; 47 "Stranded costs recovery order" means each order issued by the 48 board in accordance with subsection c. of section 13 of P.L.1999,

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c.23 (C.48:3-61) which sets forth the amount of stranded costs, if
any, the board has determined an electric public utility is eligible to
recover and collect in accordance with the standards set forth in
section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery
mechanisms therefor;

6 "Thermal efficiency" means the useful electric energy output of a
7 facility, plus the useful thermal energy output of the facility,
8 expressed as a percentage of the total energy input to the facility;

9 "Transition bond charge" means a charge, expressed as an 10 amount per kilowatt hour, that is authorized by and imposed on 11 electric public utility ratepayers pursuant to a bondable stranded 12 costs rate order, as modified at any time pursuant to the provisions 13 of P.L.1999, c.23 (C.48:3-49 et al.);

14 "Transition bonds" means bonds, notes, certificates of 15 participation or beneficial interest or other evidences of 16 indebtedness or ownership issued pursuant to an indenture, contract 17 or other agreement of an electric public utility or a financing entity, 18 the proceeds of which are used, directly or indirectly, to recover, 19 finance or refinance bondable stranded costs and which are, directly 20 or indirectly, secured by or payable from bondable transition References in P.L.1999, c.23 (C.48:3-49 et al.) to 21 property. 22 principal, interest, and acquisition or redemption premium with 23 respect to transition bonds which are issued in the form of 24 certificates of participation or beneficial interest or other evidences 25 of ownership shall refer to the comparable payments on such 26 securities:

27 "Transition period" means the period from August 1, 199928 through July 31, 2003;

29 "Transmission and distribution system" means, with respect to an 30 electric public utility, any facility or equipment that is used for the 31 transmission, distribution or delivery of electricity to the customers 32 of the electric public utility including, but not limited to, the land, 33 structures, meters, lines, switches and all other appurtenances 34 thereof and thereto, owned or controlled by the electric public 35 utility within this State; [and]

"Universal service" means any service approved by the board
with the purpose of assisting low-income residential customers in
obtaining or retaining electric generation or delivery service; and

39 "Virtual metering aggregation" means the combination of 40 readings from instruments for determining the amount of, and 41 billing for, all the electric power consumption of a single customer 42 which is a school district, a county or any agency, authority, or 43 other entity thereof, or a municipality, or any agency, authority, or 44 other entity thereof, which owns or leases properties and which 45 operates a solar electric power generation facility that is not an on-46 site generation facility, by means of the electric public utility's 47 billing process, rather than through physical rewiring of the customer's property to provide a single point of contact, provided 48

1 that each such property, including the solar electric generation 2 facility, is located no more than three miles from each of the others 3 and within the service territory of a single electric public utility. A customer engaged in virtual metering aggregation shall not be 4 5 considered a public utility. Any incremental cost to electric public utilities for virtual metering aggregation shall be fully and timely 6 7 recovered in a manner determined by the board. 8 (cf: P.L.2011, c.9, s.2) 9 10 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 11 as follows: 12 38. a. The board shall require an electric power supplier or basic generation service provider to disclose on a customer's bill or on 13 14 customer contracts or marketing materials, a uniform, common set 15 of information about the environmental characteristics of the energy 16 purchased by the customer, including, but not limited to: 17 (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 18 solar, hydroelectric, wind and biomass, or a regional average 19 determined by the board; 20 (2) Its emissions, in pounds per megawatt hour, of sulfur dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant 21 22 that the board may determine to pose an environmental or health 23 hazard, or an emissions default to be determined by the board; and 24 (3) Any discrete emission reduction retired pursuant to rules and 25 regulations adopted pursuant to P.L.1995, c.188. 26 b. Notwithstanding any provisions of the "Administrative 27 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, in 28 29 consultation with the Department of Environmental Protection, after 30 notice and opportunity for public comment and public hearing, 31 interim standards to implement this disclosure requirement, 32 including, but not limited to: 33 (1) A methodology for disclosure of emissions based on output 34 pounds per megawatt hour; 35 (2) Benchmarks for all suppliers and basic generation service 36 providers to use in disclosing emissions that will enable consumers 37 to perform a meaningful comparison with a supplier's or basic 38 generation service provider's emission levels; and 39 (3) A uniform emissions disclosure format that is graphic in 40 nature and easily understandable by consumers. The board shall 41 periodically review the disclosure requirements to determine if 42 revisions to the environmental disclosure system as implemented 43 are necessary. 44 Such standards shall be effective as regulations immediately 45 upon filing with the Office of Administrative Law and shall be 46 effective for a period not to exceed 18 months, and may, thereafter, 47 be amended, adopted or readopted by the board in accordance with 48 the provisions of the "Administrative Procedure Act."
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1 c. (1) The board may adopt, in consultation with the 2 Department of Environmental Protection, after notice and 3 opportunity for public comment, an emissions portfolio standard 4 applicable to all electric power suppliers and basic generation 5 service providers, upon a finding that:

6 (a) The standard is necessary as part of a plan to enable the
7 State to meet federal Clean Air Act or State ambient air quality
8 standards; and

9 (b) Actions at the regional or federal level cannot reasonably be 10 expected to achieve the compliance with the federal standards.

11 (2) By July 1, 2009, the board shall adopt, pursuant to the 12 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 13 seq.), a greenhouse gas emissions portfolio standard to mitigate 14 leakage or another regulatory mechanism to mitigate leakage 15 applicable to all electric power suppliers and basic generation 16 service providers that provide electricity to customers within the 17 State. The greenhouse gas emissions portfolio standard or any other 18 regulatory mechanism to mitigate leakage shall:

19 (a) Allow a transition period, either before or after the effective date of the regulation to mitigate leakage, for a basic generation 20 21 service provider or electric power supplier to either meet the 22 emissions portfolio standard or other regulatory mechanism to 23 mitigate leakage, or to transfer any customer to a basic generation 24 service provider or electric power supplier that meets the emissions 25 portfolio standard or other regulatory mechanism to mitigate 26 If the transition period allowed pursuant to this leakage. 27 subparagraph occurs after the implementation of an emissions 28 portfolio standard or other regulatory mechanism to mitigate 29 leakage, the transition period shall be no longer than three years; 30 and

31 (b) Exempt the provision of basic generation service pursuant to
32 a basic generation service purchase and sale agreement effective
33 prior to the date of the regulation.

34 Unless the Attorney General or the Attorney General's designee 35 determines that a greenhouse gas emissions portfolio standard 36 would unconstitutionally burden interstate commerce or would be 37 preempted by federal law, the adoption by the board of an electric 38 energy efficiency portfolio standard pursuant to subsection g. of this 39 section, a gas energy efficiency portfolio standard pursuant to 40 subsection h. of this section, or any other enhanced energy 41 efficiency policies to mitigate leakage shall not be considered 42 sufficient to fulfill the requirement of this subsection for the 43 adoption of a greenhouse gas emissions portfolio standard or any 44 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public
 hearing, renewable energy portfolio standards that shall require:

3 (1) that two and one-half percent of the kilowatt hours sold in
4 this State by each electric power supplier and each basic generation
5 service provider be from Class I or Class II renewable energy
6 sources;

7 (2) beginning on January 1, 2001, that one-half of one percent 8 of the kilowatt hours sold in this State by each electric power 9 supplier and each basic generation service provider be from Class I 10 renewable energy sources. The board shall increase the required 11 percentage for Class I renewable energy sources so that by January 12 1, 2006, one percent of the kilowatt hours sold in this State by each 13 electric power supplier and each basic generation service provider 14 shall be from Class I renewable energy sources and shall 15 additionally increase the required percentage for Class I renewable 16 energy sources by one-half of one percent each year until January 1, 17 2012, when four percent of the kilowatt hours sold in this State by 18 each electric power supplier and each basic generation service 19 provider shall be from Class I renewable energy sources.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection;

24 (3) that the board establish a multi-year schedule, applicable to 25 each electric power supplier or basic generation service provider in 26 this State, beginning with the one-year period commencing on June 27 1, 2010, and continuing for each subsequent one-year period up to 28 and including, the one-year period commencing on [June 1, 2025] 29 June 1, 2028, that requires [suppliers or providers to purchase at 30 least] the following number or percentage, as the case may be, of 31 kilowatt-hours sold in this State by each electric power supplier and 32 each basic generation service provider to be from solar electric 33 power generators <u>connected to the distribution system</u> in this State:

- 34 EY 2011 306 Gigawatthours (Gwhrs)
- 35 EY 2012 442 Gwhrs
- 36 EY 2013 596 Gwhrs
- 37
   EY 2014
   [772 Gwhrs]
   1.99%
- 38
   EY 2015
   [965 Gwhrs]
   2.24%
- 39 EY 2016 [1,150 Gwhrs] 2.54%
- 40 EY 2017 [1,357 Gwhrs] 2.87%
- 41 EY 2018 [1,591 Gwhrs] <u>3.25%</u>
- 42 EY 2019 [1,858 Gwhrs] <u>3.67%</u>
- 43 EY 2020 [2,164 Gwhrs] <u>3.90%</u>
- 44 EY 2021 [2,518 Gwhrs] <u>4.03%</u>
- 45 EY 2022 [2,928 Gwhrs] <u>4.13%</u>
- 46 EY 2023 [3,433 Gwhrs] <u>4.23%</u>
- 47 EY 2024 [3,989 Gwhrs] <u>4.31%</u>

1 EY 2025 **[**4,610 Gwhrs**]** <u>4.39%</u>

2 EY 2026 **[**5,316 Gwhrs**]** 4.47%

3 EY 2027 <u>4.55%</u>

4 EY 2028, 4.63%, and for every energy year thereafter, at least 5 [5,316 Gwhrs] <u>4.63%</u> per energy year to reflect an increasing 6 number of kilowatt-hours to be purchased by suppliers or providers 7 from solar electric power generators connected to the distribution 8 system in this State, and to establish a framework within which, of 9 the electricity that the generators sell in this State, suppliers and 10 providers shall [purchase] each obtain at least [2,518 Gwhrs] 4.03% in the energy year 2021 and [5,316 Gwhrs] 4.63% in the 11 12 energy year [2026] 2028 from solar electric power generators 13 connected to the distribution system in this State, provided, 14 however, that 15

15 **[**the number of solar kilowatt-hours required to be purchased by 16 each supplier or provider, when expressed as a percentage of the 17 total number of solar kilowatt-hours purchased in this State, shall be 18 equivalent to each supplier's or provider's proportionate share of the 19 total number of kilowatt-hours sold in this State by all suppliers and 20 providers.]:

(a) The board shall determine an appropriate period of no less
 than 120 days following the end of an energy year prior to which a
 provider or supplier must demonstrate compliance for that energy
 year with the annual renewable portfolio standard;

25 (b) No more than 24 months following the date of enactment of 26 P.L., c. (C. ) (pending before the Legislature as this bill), 27 the board shall complete a proceeding to investigate approaches to 28 mitigate solar development volatility and prepare and submit, 29 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a report to 30 the Legislature, detailing its findings and recommendations. As 31 part of the proceeding, the board shall evaluate other techniques 32 used nationally and internationally;

33 (c) The solar renewable portfolio standards requirements in this 34 paragraph shall exempt those existing supply contracts which are 35 effective prior to the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill) from any increase 36 37 beyond the number of SRECs that exceeds the number mandated by 38 the solar renewable portfolio standards requirements that were in 39 effect on the date that the providers executed their existing supply 40 contracts. This limited exemption for providers' existing supply 41 contracts shall not be construed to lower the Statewide solar 42 sourcing requirements set forth in this paragraph. Such incremental 43 new requirements shall be distributed over the electric power 44 suppliers and providers not subject to the existing supply contract 45 exemption until such time as existing supply contracts expire and 46 all suppliers are subject to the new requirement in a manner that is 47 competitively neutral among all providers and suppliers, such that 20

non-exempt providers are assigned the requirements that would
 have otherwise been assigned to the exempt providers.

3 (d) The solar renewable portfolio standards requirements in this 4 paragraph **[**(3) of this subsection**]** shall automatically increase by 5 20% for the remainder of the schedule in the event that the following two conditions are met: **[**(a)**]** (i) the number of SRECs 6 7 generated meets or exceeds the requirement for three consecutive 8 reporting years, starting with energy year [2013] <u>2014</u>; and [(b)] 9 (ii) the average current market SREC price for [all] SRECs 10 purchased by entities with renewable energy portfolio standards obligations [has decreased] in <u>each of</u> the same three consecutive 11 12 reporting years is less than the average current market SREC price 13 in the year prior to the three consecutive reporting years; and

14 (e) The board shall exempt providers' [existing] supply 15 contracts that are [: (a)] effective prior to the date of [P.L.2009, 16 c.289; or (b) effective prior to any future increase in the solar 17 renewable portfolio standard beyond the multi-year schedule 18 established in paragraph (3) of this subsection] any such increase. 19 This exemption shall apply to the number of SRECs that exceeds 20 the number mandated by the solar renewable portfolio standards 21 requirements that were in effect on the date that the suppliers or 22 providers executed their existing supply contracts. This limited 23 exemption for providers' existing supply contracts shall not be 24 construed to lower the Statewide solar purchase requirements set 25 forth in <u>this</u> paragraph [(3) of this subsection]. Such incremental 26 new requirements shall be distributed over the electric power 27 suppliers and providers not subject to the existing supply contract 28 exemption until such time as existing supply contracts expire and 29 all suppliers are subject to the new requirement in a manner that is 30 competitively neutral among all suppliers and providers, such that 31 non-exempt providers are assigned the requirements that would 32 have otherwise been assigned to the exempt providers.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed have the board in accordance with the provisions of the "Administrative Procedure Act."

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The renewable energy portfolio standards adopted by the board pursuant to this paragraph **[**(3) of this subsection**]** shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

8 (4) within 180 days after the date of enactment of P.L.2010, 9 c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind 10 renewable energy certificate program to require that a percentage of 11 the kilowatt hours sold in this State by each electric power supplier 12 and each basic generation service provider be from offshore wind 13 energy in order to support at least 1,100 megawatts of generation 14 from qualified offshore wind projects.

15 The percentage established by the board pursuant to this 16 paragraph shall serve as an offset to the renewable energy portfolio 17 standard established pursuant to paragraphs (1) and (2) of this 18 subsection and shall reduce the corresponding Class I renewable 19 energy requirement.

20 The percentage established by the board pursuant to this paragraph shall reflect the projected OREC production of each 21 22 qualified offshore wind project, approved by the board pursuant to 23 section 3 of P.L.2010, c.57 (C.48:3-87.1), for twenty years from the 24 commercial operation start date of the qualified offshore wind 25 project which production projection and OREC purchase 26 requirement, once approved by the board, shall not be subject to 27 reduction.

28 An electric power supplier or basic generation service provider 29 shall comply with the OREC program established pursuant to this 30 paragraph through the purchase of offshore wind renewable energy 31 certificates at a price and for the time period required by the board. 32 In the event there are insufficient offshore wind renewable energy 33 certificates available, the electric power supplier or basic generation 34 service provider shall pay an offshore wind alternative compliance 35 payment established by the board. Any offshore wind alternative 36 compliance payments collected shall be refunded directly to the 37 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

e. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

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notice, provision of the opportunity for comment, and public
 hearing:

3 (1) net metering standards for electric power suppliers and basic 4 generation service providers. The standards shall require electric 5 power suppliers and basic generation service providers to offer net 6 at non-discriminatory rates to industrial, metering large 7 commercial, residential and small commercial customers, as those 8 customers are classified or defined by the board, that generate 9 electricity, on the customer's side of the meter, using a Class I 10 renewable energy source, for the net amount of electricity supplied 11 by the electric power supplier or basic generation service provider 12 over an annualized period. Systems of any sized capacity, as 13 measured in watts, are eligible for net metering. If the amount of 14 electricity generated by the customer-generator, plus any kilowatt 15 hour credits held over from the previous billing periods, exceeds the 16 electricity supplied by the electric power supplier or basic 17 generation service provider, then the electric power supplier or 18 basic generation service provider, as the case may be, shall credit 19 the customer-generator for the excess kilowatt hours until the end of 20 the annualized period at which point the customer-generator will be 21 compensated for any remaining credits or, if the customer-generator 22 chooses, credit the customer-generator on a real-time basis, at the 23 electric power supplier's or basic generation service provider's 24 avoided cost of wholesale power or the PJM electric power pool's 25 real-time locational marginal pricing rate, adjusted for losses, for 26 the respective zone in the PJM electric power pool. Alternatively, 27 the customer-generator may execute a bilateral agreement with an 28 electric power supplier or basic generation service provider for the 29 sale and purchase of the customer-generator's excess generation. 30 The customer-generator may be credited on a real-time basis, so 31 long as the customer-generator follows applicable rules prescribed 32 by the PJM electric power pool for its capacity requirements for the 33 net amount of electricity supplied by the electric power supplier or 34 basic generation service provider. The board may authorize an 35 electric power supplier or basic generation service provider to cease 36 offering net metering whenever the total rated generating capacity 37 owned and operated by net metering customer-generators Statewide 38 equals 2.5 percent of the State's peak electricity demand;

39 (2) safety and power quality interconnection standards for Class
40 I renewable energy source systems used by a customer-generator
41 that shall be eligible for net metering.

Such standards or rules shall take into consideration the goals of the New Jersey Energy Master Plan, applicable industry standards, and the standards of other states and the Institute of Electrical and Electronic Engineers. The board shall allow electric public utilities to recover the costs of any new net meters, upgraded net meters, system reinforcements or upgrades, and interconnection costs 23

through either their regulated rates or from the net metering
 customer-generator; and

3 (3) credit or other incentive rules for generators using Class I
4 renewable energy generation systems that connect to New Jersey's
5 electric public utilities' distribution system but who do not net
6 meter.

Such rules shall require the board or its designee to issue a credit
or other incentive to those generators that do not use a net meter but
otherwise generate electricity derived from a Class I renewable
energy source and to issue an enhanced credit or other incentive,
including, but not limited to, a solar renewable energy credit, to
those generators that generate electricity derived from solar
technologies.

14 Such standards or rules shall be effective as regulations 15 immediately upon filing with the Office of Administrative Law and 16 shall be effective for a period not to exceed 18 months, and may, 17 thereafter, be amended, adopted or readopted by the board in 18 accordance with the provisions of the "Administrative Procedure 19 Act."

20 f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of 21 22 implementing and overseeing an emission disclosure system or 23 emission portfolio standard, which fee shall be assessed based on an 24 electric power supplier's or basic generation service provider's share 25 of the retail electricity supply market. The board shall not impose a 26 fee for the cost of implementing and overseeing a greenhouse gas 27 emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section, the electric energy efficiency portfolio 28 29 standard adopted pursuant to subsection g. of this section, or the gas 30 energy efficiency portfolio standard adopted pursuant to subsection 31 h. of this section.

32 g. The board may adopt, pursuant to the "Administrative 33 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 34 energy efficiency portfolio standard that may require each electric 35 public utility to implement energy efficiency measures that reduce 36 electricity usage in the State by 2020 to a level that is 20 percent 37 below the usage projected by the board in the absence of such a 38 standard. Nothing in this section shall be construed to prevent an 39 electric public utility from meeting the requirements of this section 40 by contracting with another entity for the performance of the 41 requirements.

h. The board may adopt, pursuant to the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy
efficiency portfolio standard that may require each gas public utility
to implement energy efficiency measures that reduce natural gas
usage for heating in the State by 2020 to a level that is 20 percent
below the usage projected by the board in the absence of such a
standard. Nothing in this section shall be construed to prevent a gas

1 public utility from meeting the requirements of this section by 2 contracting with another entity for the performance of the 3 requirements.

4 i. After the board establishes a schedule of solar kilowatt-hour 5 sale or purchase requirements pursuant to paragraph (3) of subsection d. of this section, the board may initiate subsequent 6 7 proceedings and adopt, after appropriate notice and opportunity for 8 public comment and public hearing, increased minimum solar 9 kilowatt-hour sale or purchase requirements, provided that the 10 board shall not reduce previously established minimum solar 11 kilowatt-hour sale or purchase requirements, or otherwise impose 12 constraints that reduce the requirements by any means.

The board shall determine an appropriate level of solar 13 j. 14 alternative compliance payment, and [establish a 15-year solar 15 alternative compliance payment schedule, that permits ] permit each 16 supplier or provider to submit an SACP to comply with the solar 17 electric generation requirements of paragraph (3) of subsection d. of this section. The value of the SACP for each Energy Year, for 18 19 Energy Years 2014 through 2028 per megawatt hour from solar

20 electric generation required pursuant to this section, shall be:

- 21 EY 2014 \$400
- 22 EY 2015 \$390
- 23 EY 2016 \$380
- 24 \$371 <u>EY 2017</u>
- \$362 25 EY 2018
- <u>EY 2019</u> 26 \$353
- 27 EY 2020 <u>\$344</u>
- 28 <u>EY 2021</u> \$335
- 29 EY 2022 \$327
- 30 EY 2023 \$319
- 31 EY 2024 \$311 32
- EY 2025 \$303
- 33 EY 2026 \$293 \$259 34 EY 2027
- 35 EY 2028 \$252

36 The board may initiate subsequent proceedings and adopt, after 37 appropriate notice and opportunity for public comment and public 38 hearing, an increase in solar alternative compliance payments, 39 provided that the board shall not reduce previously established 40 levels of solar alternative compliance payments, nor shall the board 41 provide relief from the obligation of payment of the SACP by the 42 electric power suppliers or basic generation service providers in any 43 form. Any SACP payments collected shall be refunded directly to 44 the ratepayers by the electric public utilities.

45 k. The board may allow electric public utilities to offer long-46 term contracts through a competitive process, direct electric public 47 utility investment and other means of financing, including but not 48 limited to loans, for the purchase of SRECs and the resale of SRECs

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1 to suppliers or providers or others, provided that after such 2 contracts have been approved by the board, the board's approvals 3 shall not be modified by subsequent board orders. 4 The board shall implement its responsibilities under the 1. 5 provisions of this section in such a manner as to: 6 (1) place greater reliance on competitive markets, with the 7 explicit goal of encouraging and ensuring the emergence of new 8 entrants that can foster innovations and price competition;

9 (2) maintain adequate regulatory authority over non-competitive 10 public utility services;

(3) consider alternative forms of regulation in order to addresschanges in the technology and structure of electric public utilities;

(4) promote energy efficiency and Class I renewable energy
market development, taking into consideration environmental
benefits and market barriers;

16 (5) make energy services more affordable for low and moderate17 income customers;

18 (6) attempt to transform the renewable energy market into one
19 that can move forward without subsidies from the State or public
20 utilities;

(7) achieve the goals put forth under the renewable energyportfolio standards;

(8) promote the lowest cost to ratepayers; and

24 (9) allow all market segments to participate.

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m. The board shall ensure the availability of financial incentives under its jurisdiction, including, but not limited to, long-term contracts, loans, SRECs, or other financial support, to ensure market diversity, competition, and appropriate coverage across all ratepayer segments, including, but not limited to, residential, commercial, industrial, non-profit, farms, schools, and public entity sustomers.

n. For projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

39 0. The board, in consultation with the Department of 40 Environmental Protection, electric public utilities, the Division of 41 Rate Counsel in, but not of, the Department of the Treasury, 42 affected members of the solar energy industry, and relevant 43 stakeholders, shall periodically consider increasing the renewable 44 energy portfolio standards beyond the minimum amounts set forth 45 in subsection d. of this section, taking into account the cost impacts 46 and public benefits of such increases including, but not limited to:

47 (1) reductions in air pollution, water pollution, land disturbance,48 and greenhouse gas emissions;

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(2) reductions in peak demand for electricity and natural gas,
 and the overall impact on the costs to customers of electricity and
 natural gas;

4 (3) increases in renewable energy development, manufacturing,

5 investment, and job creation opportunities in this State; and

6 (4) reductions in State and national dependence on the use of 7 fossil fuels.

p. Class I RECs <u>and ORECS</u> shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.
SRECs [and ORECs] shall be eligible for use in renewable energy
portfolio standards compliance in the energy year in which they are
generated, and for the following [two] four energy years.

14 q. (1) During the energy years of 2014, 2015, and 2016, a solar 15 electric power generation facility project which is not net metered, 16 not an on-site generation facility, or not certified as being located 17 on a brownfield or a properly closed sanitary landfill facility, as 18 provided pursuant to subsection t. of this section, shall be 19 considered "connected to the distribution system" if (a) the facility 20 files a notice with the board indicating its intent to qualify under 21 this subsection; and (b) the capacity of the facility, when added to 22 the capacity of other facilities that have been approved for 23 connection prior to the facility's filing under this subsection, does 24 not exceed 100 megawatts in the aggregate for each year. The 25 board shall act within 180 days of its receipt of a completed 26 application for designation of a solar power electric generation 27 facility as "connected to the distribution system," to either approve, conditionally approve, or disapprove the application. Filings made 28 29 pursuant to this subsection shall include a notice escrow of \$40,000 30 per megawatt of the proposed capacity of the facility. The notice 31 escrow shall be reimbursed to the facility in full upon the facility 32 entering commercial operation, or shall be forfeited to the State if 33 the facility is determined to be "connected to the distribution 34 system" pursuant to this paragraph but does not enter commercial 35 operation pursuant to paragraph (2) of this subsection.

36 (2) If the proposed solar power electric generation facility does 37 not commence commercial operations within two years following 38 the date of the designation by the board pursuant to this subsection, 39 the designation of the facility as "connected to the distribution 40 system" shall be deemed to be null and void, and the facility shall 41 thereafter be considered not "connected to the distribution system." 42 r. (1) For solar power electric generation facility projects 43 proposed in addition to those approved pursuant to subsection q. of 44 this section and for all projects proposed in each energy year 45 following energy year 2016, a proposed solar power electric

46 generation facility that is neither net metered nor an on-site
47 generation facility, may be considered "connected to the
48 distribution system" only upon designation as such by the board,

1 after notice to the public and opportunity for public comment or 2 hearing. A proposed solar power electric generation facility 3 seeking board designation as "connected to the distribution system" shall submit an application to the board that includes for the 4 5 proposed facility: the nameplate capacity; the estimated energy and 6 number of SRECs to be produced and sold per year; the estimated 7 annual rate impact on ratepayers; the estimated capacity of the 8 generator as defined by PJM for sale in the PJM capacity market; 9 the point of interconnection; the total acreage and location; the 10 current land use designation of the property; the type of solar 11 technology to be used; and other such information as the board shall 12 require. 13 (2) The board shall approve the designation of the proposed 14 solar power electric generation facility as "connected to the 15 distribution system" if the board determines that: 16 (a) the SRECs forecasted to be produced by the facility do not 17 have a detrimental impact on the SREC market or on the 18 appropriate development of solar power in the State; 19 (b) the loss of tillable acreage that would result from the 20 approval of the designation of the proposed facility, together with 21 the tillable acreage of all other facilities approved pursuant to this 22 subsection, would cumulatively constitute a loss of less than one 23 percent of the total tillable acres of farmland in the State on the date 24 of enactment of P.L., c. (C.) (pending before the 25 Legislature as this bill), pursuant to information provided by the 26 New Jersey Department of Agriculture; and 27 (c) the impact of the designation on electric rates and economic 28 development is beneficial. 29 (3) The board shall act within 180 days of its receipt of a 30 completed application for designation of a solar power electric 31 generation facility as "connected to the distribution system," to 32 either approve, conditionally approve, or disapprove the 33 application. If the proposed solar power electric generation facility does not commence commercial operations within two years 34 35 following the date of the designation by the board pursuant to this subsection, the designation of the facility as "connected to the 36 37 distribution system" shall be deemed to be null and void, and the 38 facility shall thereafter be considered not "connected to the 39 distribution system." 40 s. Notwithstanding the foregoing provisions of this section, a 41 solar power electric generation facility located on farmland, and not 42 heretofore approved pursuant to subsection q. of this section, shall 43 not be considered "connected to the distribution system" unless the 44 facility has been approved as such by the board and (1) PJM issued 45 a System Impact Study for the facility prior to March 31, 2011; or (2) the facility files a notice with the board within 60 days of the 46 effective date of P.L., c. (C.) (pending before the 47

1 Legislature as this bill), indicating its intent to qualify under this 2 subsection. 3 t. No more than 180 days after the date of enactment of 4 P.L., c. (C.) (pending before the Legislature as this bill), 5 the board shall, in consultation with the Department of 6 Environmental Protection and the New Jersey Economic 7 Development Authority, and, after notice and opportunity for public 8 comment and public hearing, complete a proceeding to establish a 9 program to provide SRECs to owners of solar power electric 10 generation facility projects certified by the board as being located 11 on a brownfield or a properly closed sanitary landfill facility. 12 Projects certified under this subsection (1) shall be considered "connected to the distribution system" and shall not require such 13 14 designation by the board, and (2) shall not be subject to board 15 review required pursuant to subsections q. and r. of this section. 16 For projects certified under this subsection, the board shall credit 17 additional incentives to be determined by the board for each 18 megawatt hour (MWh) of solar energy that is generated by the 19 project. The issuance of SRECs for all solar electric generation 20 facility projects pursuant to this subsection shall be deemed "Board 21 of Public Utilities financial assistance" as provided under section 1 22 of P.L.2009, c.89 (C.48:2-29.47). 23 u. No more than 180 days after the date of enactment of 24 P.L., c. (C.) (pending before the Legislature as this bill), 25 the board shall complete a proceeding to establish a registration 26 program. The registration program shall require the owners of solar 27 power electric generation facility projects connected to the 28 distribution system to make periodic milestone filings with the 29 board in a manner and at such times as determined by the board to 30 provide full disclosure and transparency regarding the overall level 31 of development and construction activity of those projects 32 Statewide. 33 v. The issuance of SRECs for all solar power electric 34 generation facility projects pursuant to this section, for projects 35 connected to the distribution system with a capacity of one 36 megawatt or greater, shall be deemed "Board of Public Utilities 37 financial assistance" as provided pursuant to under section 1 of 38 P.L.2009, c.89 (C.48:2-29.47). 39 w. Electricity used for virtual metering aggregation shall be 40 delivered to customers pursuant to the electric public utility 41 transmission and distribution tariffs applicable to the customer class 42 of the customer using the energy. A customer that is a school 43 district, a county or any agency, authority, or other entity thereof, or 44 a municipality, or any agency, authority, or other thereof, may 45 purchase such electricity through virtual metering aggregation to 46 meet its electricity requirements.

47 (cf: P.L.2010, c.57, s.2)

- 3. This act shall take effect immediately.

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### STATEMENT

6 The bill amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 7 et al.) ("EDECA") concerning solar renewable energy programs, 8 and purchase requirements. The bill would provide that a solar 9 power electric generation facility shall be deemed by the Board of 10 Public Utilities ("BPU") as "connected to the distribution system" 11 ("connected") if it is: (1) connected to a metering customer's side of 12 a meter, regardless of the voltage at which that customer connects to the electric grid, or (2) directly connected to the electric grid at 13 14 69 kilovolts or less, regardless of how an electric public utility 15 classifies that portion of its electric grid, except that a solar facility 16 that is neither net metered nor an on-site generation facility would 17 not be considered "connected" unless it was designated as such by 18 the BPU as provided pursuant to the bill's provisions except that, 19 during the energy years of 2014 through 2016, a solar electric 20 generation facility project which is not net metered, not an on-site 21 generation facility, and not certified as being located on a 22 brownfield or a properly closed sanitary landfill facility shall be 23 considered "connected" if the capacity of the facility, when added 24 to the capacity of other facilities that have been approved for 25 connection prior to the facility's filing, does not exceed 100 26 megawatts in the aggregate for each energy year. Such facilities 27 would not be subject to BPU review. Failure to commence 28 commercial operations within two years following the date of the 29 "connected" designation would void the designation.

30 Notwithstanding the foregoing criteria, the BPU must approve 31 the designation of the proposed facility as "connected" if it 32 determines that: (1) the solar renewable energy certificates 33 ("SREC"s) forecasted to be produced by the facility do not have a 34 detrimental impact on the SREC market or on the appropriate 35 development of solar power in the State; (2) the loss of tillable 36 acreage that would result from the approval of the designation of 37 the proposed facility, together with the tillable acreage of all other 38 similar facilities, would cumulatively constitute a loss of less than 39 one percent of the total tillable acres of farmland in the State on the 40 date of the bill's enactment, pursuant to information provided by 41 the New Jersey Department of Agriculture; and (3) the impact of 42 the designation on electric rates and economic development is 43 beneficial provided, however, that a solar facility constructed on 44 farmland would not be considered "connected" unless it is approved 45 by the BPU as such and (a) it is approved as a facility not subject to 46 BPU review for energy years 2014, 2015, or 2016, or (b) PJM 47 issued a System Impact Study for the facility prior to March 31, 48 2011 and the facility files a notice with the board within 60 days of

1 the bill's effective date indicating its intent to qualify as connected 2 under the bill.

3 The bill directs the BPU to, within 180 days of the bill's enactment, and in consultation with the Department of 4 5 Environmental Protection and the New Jersey Economic 6 Development Authority, establish a program to provide SRECs to 7 owners of solar power electric generation facility projects certified 8 as being located on a brownfield or a properly closed sanitary 9 landfill facility and provide that such projects shall (1) be 10 considered "connected to the distribution system," (2) not be 11 subject to board review, and (3) be credited additional incentives 12 for each megawatt hour of solar energy that is generated by the 13 project.

14 The bill provides that the issuance of SRECs for projects located 15 on brownfields and landfills, and for projects greater than one 16 megawatt are to be deemed "Board of Public Utilities financial 17 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-18 29.47), to provide that prevailing wage rates would apply to such 19 projects.

20 The bill requires the BPU to establish a solar registration 21 program, which would require that all owners of solar electric 22 power generation facilities that are filing with the BPU for approval 23 to generate SRECs, to file documents detailing the size, location, 24 interconnection plan, land use, and other project information as 25 required by the BPU.

26 The bill would extend the scope of "Class I renewable energy" 27 producers to include small scale hydropower facilities with a 28 capacity of three megawatts or less that are put into service after the 29 effective date of the bill. "Small scale hydropower facility" is 30 defined to mean a facility located within New Jersey that is 31 connected to the distribution system, and that meets the 32 requirements of, and has been certified by, a nationally recognized 33 low-impact hydropower organization. Electricity from any 34 hydropower facility with a capacity greater than three megawatts 35 would be included in the category of "Class II renewable energy."

36 The bill would provide that for a resource recovery facility to be 37 considered as generating Class II renewable energy, the facility 38 must be in compliance with current environmental standards, 39 including, but not limited to, all applicable requirements of the 40 federal "Clean Air Act." The bill clarifies that a "combined heat 41 and power facility" or "co-generation facility" means a generation 42 facility which produces electric energy and steam. The bill also 43 provides that an on-site generation facility shall include an on-site 44 facility that produces Class I or Class II renewable energy.

45 The bill would change the solar alternative compliance payment 46 ("SACP") schedule from a 15-year schedule with obligations set by 47 the board to a statutorily established schedule with specifically 48 prescribed SACP values for each energy year.

1 The bill revises the multi-year schedule of Statewide solar 2 gigawatt hour requirements applicable to electric power suppliers 3 and basic generation providers for Energy Years 2014 to 2028. The 4 requirements are stated in percentages, instead of being enumerated 5 in gigawatt hours, from 1.99% in 2014 to 4.63% in 2028 and every 6 energy year thereafter. The bill also provides for the BPU to 7 determine whether a provider or supplier is in compliance with 8 annual renewable portfolio standards within a period of no less than 9 120 days following the end of an energy year, and to provide for a 10 future adjustment in annual Statewide gigawatt hour requirements 11 based upon any shortfall that is determined by the BPU.

12 The bill requires the BPU to, within 24 months following 13 enactment, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a 14 15 report to the Legislature, detailing its findings and 16 recommendations. As part of the proceeding, the BPU must 17 evaluate other techniques used nationally and internationally.

18 The bill would provide that the additional solar purchase 19 requirements distributed over the electric power providers not 20 subject to the existing supply contract exemption provided under 21 section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt 22 23 providers are assigned the requirements that would have otherwise 24 been assigned to the exempt providers.

25 The bill provides that long-term SREC purchase contracts 26 offered by the BPU, shall be offered through a competitive process, 27 including direct investment by electric utilities.

28 Finally, the bill permits a customer that is a school district, 29 county or municipality, including any agency, authority, or other 30 entity thereof to purchase electricity through virtual metering 31 aggregation where the customer's properties are within three miles 32 of each other and within the service territory of a single electric 33 utility serving the customer. Virtual metering aggregation is a 34 process for billing electric utility customers whereby all the electric 35 power consumption of a customer which operates a solar electric 36 power generation facility that is not an on-site generation, for all 37 properties of that customer, is read and aggregated, according to the 38 terms of the utility's tariff, provided that such properties, including 39 the solar electric generation facility, are located three miles within 40 the boundaries of each other and within the service territory of a 41 single electric public utility. The bill provides that any incremental 42 cost to electric public utilities related to virtual metering 43 aggregation shall be recovered to the utility in a manner as 44 determined by the BPU.

# ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

# STATEMENT TO

# ASSEMBLY, No. 2966

with committee amendments

# STATE OF NEW JERSEY

## DATED: JUNE 7, 2012

The Assembly Telecommunications and Utilities Committee reports favorably Assembly Bill No. 2966 with committee amendments.

As amended, this bill amends P.L.1999, c.23 (C.48:3-49 et al.) ("Electric Discount and Energy Competition Act," or "EDECA") to make changes to solar renewable energy programs and purchase requirements, and directs the Board of Public Utilities ("BPU" or "board") to adopt standards for virtual net metering aggregation.

The amended bill would define "connected to the distribution system" to mean, for a solar electric power generation facility, one that is: (1) connected to a net metering customer's side of a meter, regardless of the voltage at which that customer connects to the electric grid; (2) an on-site generation facility; (3) qualified for virtual net metering aggregation as provided pursuant to paragraph (4) of subsection e. of section 38 of P.L.1999, c.23 (C.48:3-87); (4) owned or operated by an electric public utility and approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1); or (7) directly connected to the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, and is designated as connected to the distribution system by the board pursuant to the amended bill's provisions or is certified by the board as being located on a brownfield or a properly closed sanitary landfill facility. The definition would further provide that any solar electric power generation facility, other than that of a net metering customer on the customer's side of the meter, connected above 69 kilovolts, would not be considered connected to the distribution system.

The amended bill would change the solar alternative compliance payment ("SACP") schedule from a 15-year schedule with obligations set by the board to a statutorily established schedule with specifically prescribed SACP values for each energy year.

The amended bill revises the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028. The requirements are stated in percentages of kilowatt-hours sold in the State by each electric power supplier and each basic generation service provider, instead of being enumerated in gigawatt hours, from 0.752% in 2014 to 4.1% in 2028 and every energy year thereafter. The bill also provides for the BPU to determine whether a provider or supplier is in compliance with annual renewable portfolio standards within a period of no less than 120 days following the end of an energy year, and to provide for a future adjustment in annual Statewide gigawatt hour requirements based upon any shortfall that is determined by the BPU.

The amended bill would provide that for energy years 2014 through 2016, a solar electric power generation facility project which is not: (1) net metered, (2) an on-site generation facility, (3) qualified for virtual net metering aggregation, or (4) certified as being located on a brownfield or properly closed sanitary landfill facility, may apply to the board for a designation that the facility is connected to the distribution system. The application would be required to include a notice escrow of \$40,000 per megawatt of the proposed capacity of the facility. The board would approve the designation if the capacity of the facility, when added to the capacity of other facilities that have previously been approved for connection prior to the facility's filing, does not exceed 80 megawatts in the aggregate for each energy year. Failure to commence commercial operations within two years following the date of the designation would void the designation and require forfeiture of the notice escrow.

For projects in excess of 80 megawatts for energy years 2014 through 2016, and for all projects approved thereafter, the BPU must approve the designation of the proposed facility as connected to the distribution system if it determines that: (1) the solar renewable energy certificates ("SRECs") forecasted to be produced by the facility do not have a detrimental impact on the SREC market or on the appropriate development of solar power in the State; (2) approval of the facility would not have a significant impact on the preservation of open space; (3) the impact of the designation on electric rates and economic development is beneficial; and (4) electric public utilities are not affected in their ability to provide safe, adequate and proper service to all customers. The amended bill would also provide that a solar electric power generation facility located on farmland, or on land that was actively devoted to agricultural or horticultural use within the 10 years prior to the effective date of the bill, would only be considered connected to the distribution system if (1) the board approves a facility's designation pursuant to the procedure established for energy years 2014 through energy year 2016 as provided in subsection q. of P.L.1999, c.23 (C.48:3-87), or (2) is not: (i) net metered, or (ii) an on-site generation facility and the facility files a PJM issued System Impact Study for the facility prior to March 31, 2011 and a notice of intent with the board within 60 days of the bill's effective date.

The amended bill directs the BPU, in consultation with the Department of Environmental Protection and the New Jersey Economic Development Authority, to establish a program to provide SRECs to owners of solar electric power generation facility projects it certifies as being located on a brownfield, an existing or proposed commercial, retail, industrial, municipal, professional, recreational, transit, commuter, entertainment complex, multi-use, or mixed-use parking lot with a capacity to park 350 or more vehicles where the area to be utilized for the facility is paved, or is an impervious surface, or a properly closed sanitary landfill facility and provide that such projects will (1) be considered "connected to the distribution system," and (2) not be subject to additional board review. For those projects, excluding those projects involving parking lots, the amended bill directs the board to establish a financial incentive designed to supplement the SRECs generated by the facility in order to cover the additional cost of constructing and operating a solar electric power generating facility on a brownfield or closed sanitary landfill facility. The bill provides that the issuance of SRECs for projects located on brownfields and closed landfills, and for projects greater than one megawatt, are to be deemed "Board of Public Utilities financial assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-29.47).

The amended bill requires the BPU to establish a solar registration program, which would require that all owners of solar electric power generation facilities that are filing with the BPU for approval to generate SRECs, to file documents detailing the size, location, interconnection plan, land use, and other project information as required by the BPU.

The amended bill would extend the scope of Class I renewable energy producers to include small scale hydropower facilities with a capacity of three megawatts or less that are put into service after the bill's effective date. Small scale hydropower facility is defined to mean a facility located within New Jersey that is connected to the distribution system, and that meets the requirements of, and has been certified by, a nationally recognized low-impact hydropower organization. Electricity from any hydropower facility with a capacity greater than three megawatts would be included in the category of Class II renewable energy.

The amended bill would provide that for a resource recovery facility to be considered as generating Class II renewable energy, the facility must be in compliance with current environmental standards, including, but not limited to, all applicable requirements of the federal "Clean Air Act." The amended bill clarifies that a "combined heat and power facility" or "co-generation facility" means a generation facility which produces electric energy and steam. The bill also provides that an on-site generation facility must include an on-site facility that produces Class I or Class II renewable energy. The amended bill requires the BPU to, within 24 months following enactment into law, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a report to the Legislature, detailing its findings and recommendations. As part of the proceeding, the BPU must evaluate other techniques used nationally and internationally.

The bill would provide that the additional solar purchase requirements distributed over the electric power providers not subject to the existing supply contract exemption provided under section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt providers are assigned the requirements that would have otherwise been assigned to the exempt providers.

The amended bill provides that long-term SREC purchase contracts offered by the BPU be offered through a competitive process, including direct investment by electric utilities, and that if the BPU should offer such contracts, it must establish a process to set aside a specific segment of such contracts for projects that are equal to or less than 250 kilowatts in capacity.

The amended bill would allow facilities located on certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review.

The amended bill bill would require the BPU to establish a process to provide that net metered facilities which are three megawatts or greater would be "connected to the distribution system" and would not be subject to BPU review and, within that process, to permit the BPU, at its discretion, to allow such facilities to receive one SREC for every 750 kilowatts of solar energy generated.

The amended bill provides that the BPU may find that a person who owns real property where there is constructed a solar project certified by the board as being located on a brownfield or landfill shall not be liable for cleanup and removal costs or for any other costs or damages to the State or to any other person for the discharge of a hazardous substance provided that: (a) the person acquired or leased the real property after the discharge of that hazardous substance at the real property; (b) the person did not discharge the hazardous substance, is not in any way responsible for the hazardous substance, and is not a successor to the discharger or to any person in any way responsible for the hazardous substance or to anyone liable for cleanup and removal costs pursuant to section 8 of P.L.1976, c.141 (C.58:10-23.11g); (c) the person, within 30 days after acquisition of the property, gave notice of the discharge to the department in a manner the department prescribes; (d) the person does not disrupt or change, without the department's prior written permission, any engineering or institutional control that is part of a remedial action for the contaminated site; (e) the person does not exacerbate the contamination at the property; (f) the person cooperates with any necessary remediation of the property; and (g) the person complies with any regulations and any permit the department issues pursuant to section 19 of P.L. 2009, c. 60 (C. 58:10C-19).

Finally, the amended bill permits a customer that is a State entity, school district, county or municipality, including any agency or authority thereof, to purchase electricity through net metering aggregation. The board is directed to establish standards that would provide that to qualify for net metering aggregation the customer must operate a solar electric power generation facility that is directly connected to the electric grid and is not an on-site generation facility. All of the facilities of the single customer that are combined for the purpose of virtual net metering aggregation must be facilities owned or operated by the single customer, located within the customer's territorial jurisdiction, and located within the service territory of a single electric public utility. The customer's solar electric power generation facility must be sized so that its annual generation does not exceed the combined annual energy usage of the qualified customer facilities. All electricity used by a customer engaged in net metering aggregation must be delivered pursuant to the electric public utility tariff. The electricity generated from the customer's solar electric generation system shall be accounted for pursuant to the provisions of paragraph (1) of subsection e. of section 38 of EDECA to provide that the electricity generated in excess of the electricity supplied by the electric power supplier or the basic generation service provider, as the case may be, for the customer's facility on which the solar electric generation system is installed, over the annualized period, is credited to the electric power supplier's or the basic generation service provider's avoided cost of wholesale power or the PJM electric power pool real-time locational marginal pricing rate.

As reported by the committee, Assembly Bill No. 2966, as amended, is identical to Senate Bill No. 1925 (SCS) (1R), as amended by the committee, which was also reported by the committee on this date.

# COMMITTEE AMENDMENTS

The committee amended the bill to:

• add to the list of solar electric power generation facilities to be designated as "connected to the distribution system", those facilities that are owned or operated by an electric public utility and approved by the BPU pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), facilities that are three megawatts or greater, and facilities located on certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review;

• change the percentage amount requirements in the multi-year schedule of Statewide solar gigawatt hour requirements applicable to electric power suppliers and basic generation providers for Energy Years 2014 to 2028 provided in the bill;

• provide that if the BPU offers long-term SREC contracts under subsection k. of chapter 38 of EDECA, then it must establish a process to set aside a specific segment of such contracts for projects that are equal to or less than 250 kilowatts in capacity;

• provide that the BPU may find that, under certain circumstances specified in the bill's provisions, a person may be relieved of liability with respect to certain provisions of the "Spill Compensation and Control Act";

• reduce the amount of megawatts of aggregate capacity applicable those facilities designated as "connected to the distribution system" and not subject to BPU review by virtue of having been approved as a facility included in the facilities comprising the first 100 megawatts of capacity in each of the energy years of 2014 through 2016, from 100 megawatts to 80 megawatts, and cap the amount of capacity of each qualifying project at 10 megawatts;

• clarify that, for solar electric power generation facilities located on farmland, the designation as "connected to the distribution system" for facilities which have filed a PJM issued System Impact Study for the facility prior to March 31, 2011, shall not apply to facilities that are not: (1) net metered, or (2) on-site generation facilities and further clarifies that facilities on farmland which do qualify by showing of a filed a PJM issued System Impact Study for the facility prior to March 31, 2011 shall remain subject to BPU review as provided under EDECA and the provisions of the bill, as appropriate;

• change the added incentives for solar energy generation on brownfields, and properly closed sanitary landfills from an incentive to be determined by the board for each megawatt hour (MWh) of solar energy that is generated by the project to a financial incentive that is designed to supplement the SRECs generated by the facility in order to cover the additional cost of constructing and operating a solar electric power generation facility on a brownfield or properly closed sanitary landfill and expand eligibility for such incentives to solar facilities on a portion of a properly closed sanitary landfill;

• allow facilities on certain parking lots with more than 350 spaces to be certified by the BPU so that such facilities will not be subject to BPU review;

• require, for the designation of solar facilities located on farmland as a result of having filed a PJM issued Impact Study as "connected to the distribution system", that the land was actively devoted to agricultural or horticultural use within the 10 years prior to the bill's effective date and clarifies that such facilities would remain under BPU review and that qualifying facilities would not include those which are: (1) net metered, or (2) on-site generation facilities;

• require the BPU to establish a process to provide that net metered facilities which are three megawatts or greater would be "connected to the distribution system" and would not be subject to BPU review and, within that process, to permit the BPU, at its discretion, to allow such

facilities to receive one SREC for every 750 kilowatts of solar energy generated; and

• change the term "virtual net metering aggregation" to "net metering aggregation", allow State entity's to qualify for net metering aggregation, and provide that the BPU establish standards with respect to its implementation.

# STATEMENT TO

# [First Reprint] ASSEMBLY, No. 2966

with Assembly Floor Amendments (Proposed by Assemblyman CHIVUKULA)

# ADOPTED: JUNE 21, 2012

These Assembly floor amendments amend Assembly Bill No. 2966 (1R) to:

- provide that the municipal planning board of a municipality in which a solar electric power generation system engaged in net metering aggregation is located may waive the requirement that the land on which the system is located not be on land that has been actively devoted to agricultural or horticultural use and that is valued, assessed, and taxed pursuant to the "Farmland Assessment Act of 1964";
- remove the provisions of the bill designating solar projects on certain parking lots as being designated as "connected to the distribution system" and relieved of Board of Public Utilities (BPU) review, and provide instead that such projects may be owned or operated by an electric public utility and approved by the BPU pursuant to section 13 of P.L.2007, c.34 C.48:3-98.1);
- remove the provision of the bill changing the solar renewable portfolio standards (RPS) requirements of section 38 of the Electric Discount and Energy Competition Act" ("EDECA"), P.L.1999, c.23 (C.48:3-87) applicable to Energy Year 2013;
- remove the provision of section 38 of EDECA providing for an automatic increase in the RPS requirements by 20% for the remainder of the schedule in the event that the following two conditions are met: (a) the number of solar renewable energy certificates (SRECs) generated meets or exceeds the requirement for one reporting year, instead of three consecutive reporting years, which year shall be energy year 2013; and (b) the average SREC price for all SRECs purchased by entities with RPS obligations has decreased in the same that same reporting year, instead of three years;
- change the date of issuance applicable to a PJM issued System Impact Study for solar facilities located on certain farmland from, on or before March 31, 2011, to, on or before, June 30, 2011;
- clarify that State entities qualify for net metering aggregation and that systems engaged in net metering aggregation may be on property owned by the customer;
- provide that notice escrow paid in relation to proposed solar projects pursuant to subsection q. of section 2 of the bill, and

reimbursed upon the commencement of commercial operation of such projects, shall be also be reimbursed upon rejection by the BPU;

- provide that, with regard to the exemption from an increase of RPS requirements with respect to existing supply contracts which are in effect prior to the bill's date of enactment, (1) the exemption would not apply to the excess RPS requirements mandated by those requirements that were in effect on the date that the providers executed their existing supply contracts, (2) the requirements that would have otherwise been imposed on exempt providers shall be distributed only over the providers not subject to the existing supply contract exemption, and not the suppliers, and (3) the BPU is required to implement the provisions of the bill concerning the exemption in a manner so as to prevent any subsidies between suppliers and providers and to promote competition in the electricity supply industry;
- change the bill's directive providing that, with respect to net metered facilities which are three megawatts or greater, the BPU shall undertake a proceeding to establish a program by which it may provide for the issuance of one SREC for every 750 kilowatts of solar energy generated by such facilities, to provide instead that the proceeding shall be undertaken to "consider whether to establish" such a program, and that such a program would provide, to owners of such facilities, a financial incentive that is designed to supplement the SRECs generated by the facility, and that such a program may provide that owners receive one SREC for generating "no less than" 750 kilowatt-hours;
- remove, from the definition of "Brownfield", the provision that a brownfield is a certain site, as included in the "Brownfields Redevelopment Task Force" inventory;
- remove the provision of the bill authorizing the BPU to find that owners of property upon which there is constructed a solar electric power generation facility located on a brownfield or properly closed sanitary landfill facility may be relieved of liability for cleanup and removal costs or damages for the discharge of a hazardous substance under certain circumstances; and
- make certain technical corrections to the bill.

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# Governor Christie Builds on Record of Growing Renewable Energy Sources with Action to Strengthen Solar Market

Monday, July 23, 2012 Tags: Energy and the Environment

Bipartisan Legislation Advances Administration's Commitment to Development of Renewable Energy Resources in New Jersey

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Trenton, NJ – Taking action that continues the Christie Administration's commitment to fostering the development of renewable energy resources in New Jersey, Governor Chris Christie today signed into law bipartisan legislation to strengthen and encourage the continued growth of New Jersey's solar industry, while protecting ratepayers from increased costs. The bill, S-1925, couples an acceleration of the renewable portfolio standard (RPS) for solar energy with a reduction of the solar alternate compliance payments, meeting an important goal of the Governor's 2011 Energy Master Plan (EMP), strengthening the solar market in New Jersey, and securing the state's place as a national solar energy leader.

"Since my time running for office, I made it clear that my Administration would be unrivaled in our aggressive support for the development of renewable sources of energy in New Jersey. Renewable energy not only helps meet our goals of increasing sustainability and protecting the environment, but can be an engine for economic growth and the creation of good-paying jobs for the people of our state," said Governor Christie. "The bill I am signing today furthers these goals and will help us remain a national leader in the solar energy industry as we continue to promote innovative approaches to solar development, like developing landfills and other unusable lands and transforming them into sources of usable clean energy, all while holding down costs for families and businesses."

Solar Alternative Compliance Payments (SACPs) set a ceiling on the market price of Solar Renewable Energy Certificates (SRECs"), which the suppliers and providers of electricity are required to purchase in an amount that satisfies the annual RPS requirement. The Division of Rate Counsel estimates that the law will save ratepayers approximately \$1 076 billion over the next 15 years as compared to the current solar subsidy schedule.

Demand for SRECs is set by the Renewable Portfolio Standard ("RPS"). Under the bill, the 15-year RPS schedule is changed from a fixed megawatt requirement each year to a percentage of overall energy usage in New Jersey, ensuring that the level of solar obligation rises and falls with overall energy demand, which can vary due to economic factors as well as the success of energy efficiency and conservation programs.

Under the legislation, the Board of Public Utilities ("Board") has the authority to review all proposed grid-supply solar projects, except for a limited amount (80 MW a year) for Energy Years 2014 through 2016, consistent with the Christie Administration's objective of promoting dual-benefit net-metered projects and discouraging large-scale solar projects on farmland and open space; creates a sub-program to incent the development of solar projects on landfills and brownfields; and lowers costs for participating schools and government entities through net-metering aggregation.

New Jersey installed more solar capacity in the first quarter of 2012 than any other state, and led the nation in solar installations on commercial and industrial properties in 2011. There are over 16,000 solar installations on homes, offices, schools, and hospitals throughout the state. The state currently has over 800 MW in installed capacity and another 600 MW of solar in various stages of installation. Of the electricity generated in New Jersey, over 1% now comes from solar energy.

Governor Christie has acted on a commitment to aggressively support renewable energy generation in New Jersey. According to the Department of Energy, New Jersey has the 7th highest Renewable Energy Portfolio Standard in the nation at 22.5% by 2021. 13 states maintain no renewable energy standard whatsoever. In addition, Governor Christie's 2011 Energy Master Plan commits to no new coal-fired plants in New Jersey, ensuring that additional generation capacity comes from cleaner sources.

Sponsors of the legislation include Senate President Stephen M. Sweeney (D-Cumberland, Gloucester, Salem) and Senator Bob Smith (D-Middlesex and Somerset).

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# "A Model For Policymakers Across The Country"

Tuesday, July 24, 2012 Tags: Energy and the Environment

The Solar Energy Legislation Signed By Governor Christie "Will Grow Our Economy", "Create Jobs" And Keep New Jersey As "The Nation's Solar Leader"

"We pledge to continue to move forward with our commitment to develop these sources to meet the goals that we have in the Energy Master Plan, and to continue to lead the way in solar energy throughout the country...This is another example of ways that we can act in a bipartisan fashion for the good of all the citizens of our state. Having renewable energy in our state, having it be a larger part of our portfolio, creating jobs, is not a Republican issue or a Democratic issue it's an issue that the people of our state demand that we work on together." – Governor Chris Christie, Remarks At The Solar Energy Bill Signing, July 23, 2012

#### Solar Energy Advocates And Environmental Leaders

Environment New Jersey's Clean Energy Advocate Matt Elliott: "Today we applaud the Legislature and the governor for supporting a bill to help New Jersey continue to be the nation's solar leader..." (Environment New Jersey, "NJ's Solar Energy Economy Gets a Boost: Gov. Christie signs a Pro-Solar Bill That Will Deliver More Clean Energy in Coming Years," Press Release, 7/23/12)

Elliott: "This bill ensures the continued success of our state's solar economy."

Elliott: "Without a doubt, today is a good day for solar in New Jersey."

Solar Energy Industries Association President and CEO Rhone Resch: "Thanks to the leadership of Govemor Christie and our champions in the state legislature, in particular Senator Smith, Senate President Sweeney, and Assemblyman Chivukula, New Jersey's solar industry will now continue to provide jobs, investment and energy security for years to come." (Solar Energy Industries Association, "Governor Christie Signs Legislation to Stabilize New Jersey Solar Market," Press Release, 7/23/12)

**Resch:** "Bipartisan support for solar in New Jersey is a useful a model for policymakers across the country... All politicians should take notice"

Solar Energy Industries Association Spokeswoman Katie Bolcar-Rever: "It keeps New Jersey in the forefront and keeps the energy market growing..." (Michael Miller, "New Jersey orders bigger share of power come from sun," Press of Atlantic City, 7/23/12)

**Mid-Atlantic Solar Energy Industries Association President Dennis Wilson:** "The sponsors of the legislation and the governor worked long and hard to craft this bill, and we are grateful for their strong commitment to keeping the Jersey solar industry alive." (Mid-Atlantic Solar Energy Industries Association, "Governor Christie signs S1925, Solar Acceleration Legislation, saving thousands of solar jobs," Press Release, 7/23/12)

**New Jersey Sierra Club Executive Director Jeff Tittel:** "This law is a victory for solar in New Jersey because without it the solar program would have died. Solar is important for New Jersey because it is electricity without pollution. We get to grow our economy and create jobs..." (Kevin McArdle, "NJ Solar Program Gets New Life Under New Law," NJ 101.5, 7/23/12)

Tittel: "We thank Governor Christie for signing the bill because it is important in keeping the solar program moving forward in New Jersey."

#### Legislative Leaders

Senate President Sweeney (D-Gloucester, Cumberland and Salem): "This law is vital to the continued success of the state's solar market and in ensuring that the good-paying construction and installation jobs created by the solar industry stay in New Jersey..." (New Jersey Senate Democrats, "Smith And Sweeney Bill To Stabilize New Jersey Solar Market Becomes Law," Press Release, 7/23/12)

Sweeney: "There is great economic potential in growing this industry here in the Garden State and this law will help to attract more investment in the industry and ultimately provide more jobs for New Jersey's workers. That is what

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this measure is really about - supporting quality, good-paying jobs for New Jersey's workers."

Senator Smith (D-Middlesex and Somerset): "With the signing of this law, we will bring stability to the market, increase our use of a clean, domestically-produced energy source and ensure the continuation of manufacturing and installation jobs for many New Jersey residents, while keeping the costs down for electric ratepayers." (New Jersey Senate Democrats, "Smith And Sweeney Bill To Stabilize New Jersey Solar Market Becomes Law," Press Release, 7/23/12)

Assemblyman Upendra Chivukula (D-Somerset/Middlesex): "There are lots of jobs that are being created because of the solar industry and having a stable price will make it easier for people to obtain the financing...When you have the financing, they'll be able to build the projects thereby creating the jobs." (Phil Gregory, "N.J. aims to reinvigorate solar energy development," WHYY, 7/23/12)

#### **Industry Leaders**

Atlantic City Electric Spokeswoman Lendel Jones: "We were pleased with the outcome of the legislation. We needed a way to give developers an option..." (Michael Miller, "New Jersey orders bigger share of power come from sun," Press of Atlantic City, 7/23/12)

Solar Developer Pardee Resources Co. Vice President of Renewable Energy Michael Slom: "The law averted problems for the solar industry. ...Without it, we were in really grave danger..." (Jared Kaltwasser and Andrew Kitchenman, "Christie signs solar rescue bill," NJBIZ, 7/23/12)

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