2C:12-10.2 et al.

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2011 **CHAPTER**: 232

NJSA: 2C:12-10.2 et al. (Eliminates the term "mentally defective" from the Criminal Code)

BILL NO: A4403 (Substituted for S3181)

SPONSOR(S) Ryan and Others

DATE INTRODUCED: December 8, 2011

COMMITTEE: ASSEMBLY: Judiciary

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: January 9, 2012

SENATE: January 9, 2012

DATE OF APPROVAL: January 17, 2012

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

A4403

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 12-12-2011

1-5-2012

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S3181

SPONSOR'S STATEMENT: (Begins on page 7 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

	CONDITIONAL VETO MESSAGE:	No
	GOVERNOR'S PRESS RELEASE ON SIGNING:	No
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	NEWSPAPER ARTICLES:	No
LAW/RWH		

P.L.2011, CHAPTER 232, approved January 17, 2012 Assembly, No. 4403 (First Reprint)

1 AN ACT concerning the Criminal Code and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1999, c.47 (C.2C:12-10.2) is amended to read as follows:
- 2. a. In any case involving an allegation of stalking where the victim is a child under the age of 18 years or is developmentally disabled as defined in section 3 of P.L.1977, c.200 (C.5:5-44.4) or where the victim is 18 years of age or older and '[is]' [mentally defective] '[mentally incapable as defined in N.J.S. 2C:14-1] has a mental disease or defect which renders the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent', the court may issue a temporary restraining order against the defendant which limits the contact of the defendant and the victim.
- b. The provisions of subsection a. of this section are in addition to, and not in lieu of, the provisions of section 3 of P.L.1996, c.39 (C.2C:12-10.1) which provide that a judgment of conviction for stalking shall operate as an application for a permanent restraining order limiting the contact of the defendant and the victim.
- c. The parent or guardian of the child or the person described in subsection a. of this section may file a complaint with the Superior Court in conformity with the rules of court seeking a temporary restraining order against a person alleged to have committed stalking against the child or the person described in subsection a. of this section. The parent or guardian may seek emergency, ex parte relief. A decision shall be made by the judge regarding the emergency relief forthwith. If it appears that the child or the person described in subsection a. of this section is in danger of being stalked by the defendant, the judge shall issue a temporary restraining order pursuant to subsection e. of this section.
- d. A conviction of stalking shall not be a prerequisite for the grant of a temporary restraining order under this act.
- e. A temporary restraining order issued under this act shall limit the contact of the defendant and the child or the person described in subsection a. of this section who was stalked and in

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

addition may grant all other relief specified in section 3 of P.L.1996, c.39 (C.2C:12-10.1).

- f. A hearing shall be held in the Superior Court within 10 days of the issuance of any temporary restraining order which was issued on an emergency, ex parte basis. A copy of the complaint shall be served on the defendant in conformity with the rules of court. At the hearing the standard for continuing the temporary restraining order shall be by a preponderance of the evidence.
- g. If the court rules that the temporary restraining order shall be continued, the order shall remain in effect until either:
- (1) the defendant is convicted of stalking, in which case the court shall hold a hearing on the issue of whether a permanent restraining order shall be entered pursuant to section 3 of P.L.1996, c.39 (C.2C:12-10.1); or
- (2) the victim's parent or guardian or, in the case of a victim who has reached the age of 18, the victim, requests that the restraining order be dismissed and the court finds just cause to do so.
- 19 (cf: P.L.1999, c.47, s.2)

- 2. N.J.S.2C:13-4 is amended to read as follows:
- 2C:13-4. Interference with custody.
- a. Custody of children. A person, including a parent, guardian or other lawful custodian, is guilty of interference with custody if he:
- (1) Takes or detains a minor child with the purpose of concealing the minor child and thereby depriving the child's other parent of custody or parenting time with the minor child; or
- (2) After being served with process or having actual knowledge of an action affecting marriage or custody but prior to the issuance of a temporary or final order determining custody and parenting time rights to a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of depriving the child's other parent of custody or parenting time, or to evade the jurisdiction of the courts of this State; or
- (3) After being served with process or having actual knowledge of an action affecting the protective services needs of a child pursuant to Title 9 of the Revised Statutes in an action affecting custody, but prior to the issuance of a temporary or final order determining custody rights of a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of evading the jurisdiction of the courts of this State; or
- (4) After the issuance of a temporary or final order specifying custody, joint custody rights or parenting time, takes, detains, entices or conceals a minor child from the other parent in violation of the custody or parenting time order.
- Interference with custody is a crime of the second degree if the child is taken, detained, enticed or concealed: (i) outside the United

1 States or (ii) for more than 24 hours. Otherwise, interference with 2 custody is a crime of the third degree but the presumption of non-3 imprisonment set forth in subsection e. of N.J.S.2C:44-1 for a first 4 offense of a crime of the third degree shall not apply.

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- b. Custody of committed persons. A person is guilty of a crime of the fourth degree if he knowingly takes or entices any committed person away from lawful custody when he is not privileged to do so. "Committed person" means, in addition to anyone committed under judicial warrant, any orphan, neglected or delinquent child, [mentally defective] ¹[mentally incapable or insane] ¹ 'with a mental disease, defect or illness', or other dependent or incompetent person 1,1 entrusted to another's custody by or through a recognized social agency or otherwise by authority of law.
 - c. It is an affirmative defense to a prosecution under subsection a. of this section, which must be proved by clear and convincing evidence, that:
 - (1) The actor reasonably believed that the action was necessary to preserve the child from imminent danger to his welfare. However, no defense shall be available pursuant to this subsection if the actor does not, as soon as reasonably practicable but in no event more than 24 hours after taking a child under his protection, give notice of the child's location to the police department of the municipality where the child resided, the office of the county prosecutor in the county where the child resided, or the Division of Youth and Family Services in the Department of Children and Families:
 - (2) The actor reasonably believed that the taking or detaining of the minor child was consented to by the other parent, or by an authorized State agency; or
- (3) The child, being at the time of the taking or concealment not less than 14 years old, was taken away at his own volition and without purpose to commit a criminal offense with or against the child.
- It is an affirmative defense to a prosecution under subsection a. of this section that a parent having the right of custody reasonably believed he was fleeing from imminent physical danger from the other parent, provided that the parent having custody, as soon as reasonably practicable:
- (1) Gives notice of the child's location to the police department of the municipality where the child resided, the office of the county prosecutor in the county where the child resided, or the Division of Youth and Family Services in the Department of Children and Families; or
- (2) Commences an action affecting custody in an appropriate court.
- The offenses enumerated in this section are continuous in nature and continue for so long as the child is concealed or detained.

- f. (1) In addition to any other disposition provided by law, a person convicted under subsection a. of this section shall make restitution of all reasonable expenses and costs, including reasonable counsel fees, incurred by the other parent in securing the child's return.
 - (2) In imposing sentence under subsection a. of this section the court shall consider, in addition to the factors enumerated in chapter 44 of Title 2C of the New Jersey Statutes:
 - (a) Whether the person returned the child voluntarily; and
 - (b) The length of time the child was concealed or detained.
 - g. As used in this section, "parent" means a parent, guardian or other lawful custodian of a minor child.
- 13 (cf: P.L.2006, c.47, s.25)

- 3. N.J.S.2C:14-1 is amended to read as follows:
- 16 2C:14-1. Definitions. The following definitions apply to this chapter:
- a. "Actor" means a person accused of an offense proscribed under this act;
 - b. "Victim" means a person alleging to have been subjected to offenses proscribed by this act;
 - c. "Sexual penetration" means vaginal intercourse, cunnilingus, fellatio or anal intercourse between persons or insertion of the hand, finger or object into the anus or vagina either by the actor or upon the actor's instruction. The depth of insertion shall not be relevant as to the question of commission of the crime;
 - d. "Sexual contact" means an intentional touching by the victim or actor, either directly or through clothing, of the victim's or actor's intimate parts for the purpose of degrading or humiliating the victim or sexually arousing or sexually gratifying the actor. Sexual contact of the actor with himself must be in view of the victim whom the actor knows to be present;
- e. "Intimate parts" means the following body parts: sexual organs, genital area, anal area, inner thigh, groin, buttock or breast of a person;
- f. "Severe personal injury" means severe bodily injury, disfigurement, disease, incapacitating mental anguish or chronic pain;
 - g. "Physically helpless" means that condition in which a person is unconscious or is physically unable to flee or is physically unable to communicate unwillingness to act;
 - h. ["Mentally defective"] ¹["Mentally incapable" means that condition in which a person [suffers from] has a mental disease or defect which renders that person temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent. For the purposes of application, "mentally incapable" shall have the same meaning as "mentally defective" did prior to the enactment of

- 1 P.L., c. (C.)(pending before the Legislature as this
- 2 bill); (Deleted by amendment, P.L., c.) (pending before the
- Legislature as this bill)¹ 3
- "Mentally incapacitated" means that condition in which a 4
- 5 person is rendered temporarily incapable of understanding or
- 6 controlling his conduct due to the influence of a narcotic,
- 7 anesthetic, intoxicant, or other substance administered to that
- 8 person without his prior knowledge or consent, or due to any other
- 9 act committed upon that person which rendered that person
- 10 incapable of appraising or controlling his conduct;
- 11 "Coercion" as used in this chapter shall refer to those acts
- 12 which are defined as criminal coercion in section 2C:13-5(1), (2),
- 13 (3), (4), (6) and (7).
- 14 (cf: P.L.1989, c.228, s.2)

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- 4. N.J.S.2C:14-2 is amended to read as follows:
- 2C:14-2. Sexual assault. a. An actor is guilty of aggravated 17 18 sexual assault if he commits an act of sexual penetration with 19 another person under any one of the following circumstances:
 - (1) The victim is less than 13 years old;
 - (2) The victim is at least 13 but less than 16 years old; and
- 22 (a) The actor is related to the victim by blood or affinity to the 23 third degree, or
 - (b) The actor has supervisory or disciplinary power over the victim by virtue of the actor's legal, professional, or occupational status, or
- (c) The actor is a resource family parent, a guardian, or stands in loco parentis within the household; 28
 - (3) The act is committed during the commission, or attempted commission, whether alone or with one or more other persons, of robbery, kidnapping, homicide, aggravated assault on another, burglary, arson or criminal escape;
 - (4) The actor is armed with a weapon or any object fashioned in such a manner as to lead the victim to reasonably believe it to be a weapon and threatens by word or gesture to use the weapon or object;
- 37 (5) The actor is aided or abetted by one or more other persons 38 and the actor uses physical force or coercion;
 - (6) The actor uses physical force or coercion and severe personal injury is sustained by the victim;
- 41 (7) The victim is one whom the actor knew or should have
- 42 known was physically helpless, [mentally defective] ¹[mentally
- 43 incapable or] 1 mentally incapacitated 1, or had a mental disease or
- defect which rendered the victim temporarily or permanently 44
- 45 incapable of understanding the nature of his conduct, including, but
- 46 not limited to, being incapable of providing consent¹.
- 47 Aggravated sexual assault is a crime of the first degree.

A4403 [1R]

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1 b. An actor is guilty of sexual assault if he commits an act of 2 sexual contact with a victim who is less than 13 years old and the 3 actor is at least four years older than the victim. c. An actor is guilty of sexual assault if he commits an act of 4 5 sexual penetration with another person under any one of the following circumstances: 6 7 (1) The actor uses physical force or coercion, but the victim 8 does not sustain severe personal injury; (2) The victim is on probation or parole, or is detained in a 9 10 hospital, prison or other institution and the actor has supervisory or 11 disciplinary power over the victim by virtue of the actor's legal, 12 professional or occupational status; 13 (3) The victim is at least 16 but less than 18 years old and: 14 (a) The actor is related to the victim by blood or affinity to the 15 third degree; or 16 (b) The actor has supervisory or disciplinary power of any nature 17 or in any capacity over the victim; or (c) The actor is a resource family parent, a guardian, or stands in 18 19 loco parentis within the household; 20 (4) The victim is at least 13 but less than 16 years old and the actor is at least four years older than the victim. 21 22 Sexual assault is a crime of the second degree. 23 (cf: P.L.2004, c.130, s.13) 24 5. This act shall take effect [immediately] on the 60th day 25 following enactment¹. 26 27 28

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31 Eliminates the term "mentally defective" from the Criminal 32 Code.

ASSEMBLY, No. 4403

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED DECEMBER 8, 2011

Sponsored by:

Assemblyman KEVIN J. RYAN District 36 (Bergen, Essex and Passaic) Assemblyman GORDON M. JOHNSON District 37 (Bergen)

Co-Sponsored by:

Assemblymen Caputo and Diegnan

SYNOPSIS

Replaces term "mentally defective" with "mentally incapable" in Criminal Code.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/6/2012)

AN ACT concerning the Criminal Code and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1999, c.47 (C.2C:12-10.2) is amended to read as follows:
- 2. a. In any case involving an allegation of stalking where the victim is a child under the age of 18 years or is developmentally disabled as defined in section 3 of P.L.1977, c.200 (C.5:5-44.4) or where the victim is 18 years of age or older and is [mentally defective] mentally incapable as defined in N.J.S. 2C:14-1, the court may issue a temporary restraining order against the defendant which limits the contact of the defendant and the victim.
- b. The provisions of subsection a. of this section are in addition to, and not in lieu of, the provisions of section 3 of P.L.1996, c.39 (C.2C:12-10.1) which provide that a judgment of conviction for stalking shall operate as an application for a permanent restraining order limiting the contact of the defendant and the victim.
- c. The parent or guardian of the child or the person described in subsection a. of this section may file a complaint with the Superior Court in conformity with the rules of court seeking a temporary restraining order against a person alleged to have committed stalking against the child or the person described in subsection a. of this section. The parent or guardian may seek emergency, ex parte relief. A decision shall be made by the judge regarding the emergency relief forthwith. If it appears that the child or the person described in subsection a. of this section is in danger of being stalked by the defendant, the judge shall issue a temporary restraining order pursuant to subsection e. of this section.
- d. A conviction of stalking shall not be a prerequisite for the grant of a temporary restraining order under this act.
- e. A temporary restraining order issued under this act shall limit the contact of the defendant and the child or the person described in subsection a. of this section who was stalked and in addition may grant all other relief specified in section 3 of P.L.1996, c.39 (C.2C:12-10.1).
- f. A hearing shall be held in the Superior Court within 10 days of the issuance of any temporary restraining order which was issued on an emergency, ex parte basis. A copy of the complaint shall be served on the defendant in conformity with the rules of court. At the hearing the standard for continuing the temporary restraining order shall be by a preponderance of the evidence.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- g. If the court rules that the temporary restraining order shall be continued, the order shall remain in effect until either:
- (1) the defendant is convicted of stalking, in which case the court shall hold a hearing on the issue of whether a permanent restraining order shall be entered pursuant to section 3 of P.L.1996, c.39 (C.2C:12-10.1); or
- (2) the victim's parent or guardian or, in the case of a victim who has reached the age of 18, the victim, requests that the restraining order be dismissed and the court finds just cause to do so.

11 (cf: P.L.1999, c.47, s.2)

- 2. N.J.S.2C:13-4 is amended to read as follows:
- 2C:13-4. Interference with custody.
- a. Custody of children. A person, including a parent, guardian or other lawful custodian, is guilty of interference with custody if he:
- (1) Takes or detains a minor child with the purpose of concealing the minor child and thereby depriving the child's other parent of custody or parenting time with the minor child; or
- (2) After being served with process or having actual knowledge of an action affecting marriage or custody but prior to the issuance of a temporary or final order determining custody and parenting time rights to a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of depriving the child's other parent of custody or parenting time, or to evade the jurisdiction of the courts of this State; or
- (3) After being served with process or having actual knowledge of an action affecting the protective services needs of a child pursuant to Title 9 of the Revised Statutes in an action affecting custody, but prior to the issuance of a temporary or final order determining custody rights of a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of evading the jurisdiction of the courts of this State; or
- (4) After the issuance of a temporary or final order specifying custody, joint custody rights or parenting time, takes, detains, entices or conceals a minor child from the other parent in violation of the custody or parenting time order.

Interference with custody is a crime of the second degree if the child is taken, detained, enticed or concealed: (i) outside the United States or (ii) for more than 24 hours. Otherwise, interference with custody is a crime of the third degree but the presumption of non-imprisonment set forth in subsection e. of N.J.S.2C:44-1 for a first offense of a crime of the third degree shall not apply.

b. Custody of committed persons. A person is guilty of a crime of the fourth degree if he knowingly takes or entices any committed person away from lawful custody when he is not privileged to do so. "Committed person" means, in addition to anyone committed

- 1 under judicial warrant, any orphan, neglected or delinquent child,
- 2 [mentally defective] mentally incapable or insane person, or other
- 3 dependent or incompetent person entrusted to another's custody by
- 4 or through a recognized social agency or otherwise by authority of
- 5 law.

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- c. It is an affirmative defense to a prosecution under subsection a. of this section, which must be proved by clear and convincing evidence, that:
- 9 (1) The actor reasonably believed that the action was necessary 10 to preserve the child from imminent danger to his welfare. However, no defense shall be available pursuant to this subsection 11 if the actor does not, as soon as reasonably practicable but in no 12 13 event more than 24 hours after taking a child under his protection, 14 give notice of the child's location to the police department of the municipality where the child resided, the office of the county 15 prosecutor in the county where the child resided, or the Division of 16 17 Youth and Family Services in the Department of Children and 18 Families:
 - (2) The actor reasonably believed that the taking or detaining of the minor child was consented to by the other parent, or by an authorized State agency; or
 - (3) The child, being at the time of the taking or concealment not less than 14 years old, was taken away at his own volition and without purpose to commit a criminal offense with or against the child.
 - d. It is an affirmative defense to a prosecution under subsection a. of this section that a parent having the right of custody reasonably believed he was fleeing from imminent physical danger from the other parent, provided that the parent having custody, as soon as reasonably practicable:
 - (1) Gives notice of the child's location to the police department of the municipality where the child resided, the office of the county prosecutor in the county where the child resided, or the Division of Youth and Family Services in the Department of Children and Families; or
- 36 (2) Commences an action affecting custody in an appropriate court.
 - e. The offenses enumerated in this section are continuous in nature and continue for so long as the child is concealed or detained.
 - f. (1) In addition to any other disposition provided by law, a person convicted under subsection a. of this section shall make restitution of all reasonable expenses and costs, including reasonable counsel fees, incurred by the other parent in securing the child's return.
- 46 (2) In imposing sentence under subsection a. of this section the 47 court shall consider, in addition to the factors enumerated in chapter 48 44 of Title 2C of the New Jersey Statutes:

- 1 (a) Whether the person returned the child voluntarily; 2 and
- 3 (b) The length of time the child was concealed or detained.
- g. As used in this section, "parent" means a parent, guardian or other lawful custodian of a minor child.

7 (cf: P.L.2006, c.47, s.25)

- 3. N.J.S.2C:14-1 is amended to read as follows:
- 10 2C:14-1. Definitions. The following definitions apply to this 11 chapter:
- a. "Actor" means a person accused of an offense proscribedunder this act;
 - b. "Victim" means a person alleging to have been subjected to offenses proscribed by this act;
 - c. "Sexual penetration" means vaginal intercourse, cunnilingus, fellatio or anal intercourse between persons or insertion of the hand, finger or object into the anus or vagina either by the actor or upon the actor's instruction. The depth of insertion shall not be relevant as to the question of commission of the crime;
 - d. "Sexual contact" means an intentional touching by the victim or actor, either directly or through clothing, of the victim's or actor's intimate parts for the purpose of degrading or humiliating the victim or sexually arousing or sexually gratifying the actor. Sexual contact of the actor with himself must be in view of the victim whom the actor knows to be present;
 - e. "Intimate parts" means the following body parts: sexual organs, genital area, anal area, inner thigh, groin, buttock or breast of a person;
 - f. "Severe personal injury" means severe bodily injury, disfigurement, disease, incapacitating mental anguish or chronic pain;
 - g. "Physically helpless" means that condition in which a person is unconscious or is physically unable to flee or is physically unable to communicate unwillingness to act;
 - h. ["Mentally defective"] "Mentally incapable" means that condition in which a person [suffers from] has a mental disease or defect which renders that person temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent. For the purposes of application, "mentally incapable" shall have the same meaning as "mentally defective" did prior to the enactment of P.L. , c. (C.)(pending before the Legislature as this bill);
 - i. "Mentally incapacitated" means that condition in which a person is rendered temporarily incapable of understanding or controlling his conduct due to the influence of a narcotic, anesthetic, intoxicant, or other substance administered to that person without his prior knowledge or consent, or due to any other

1 act committed upon that person which rendered that person 2 incapable of appraising or controlling his conduct;

- j. "Coercion" as used in this chapter shall refer to those acts which are defined as criminal coercion in section 2C:13-5(1), (2), (3), (4), (6) and (7).
- 6 (cf: P.L.1989, c.228, s.2)

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- 4. N.J.S.2C:14-2 is amended to read as follows:
- 2C:14-2. Sexual assault. a. An actor is guilty of aggravated sexual assault if he commits an act of sexual penetration with another person under any one of the following circumstances:
 - (1) The victim is less than 13 years old;
 - (2) The victim is at least 13 but less than 16 years old; and
- (a) The actor is related to the victim by blood or affinity to the third degree, or
- (b) The actor has supervisory or disciplinary power over the victim by virtue of the actor's legal, professional, or occupational status, or
- (c) The actor is a resource family parent, a guardian, or stands in loco parentis within the household;
- (3) The act is committed during the commission, or attempted commission, whether alone or with one or more other persons, of robbery, kidnapping, homicide, aggravated assault on another, burglary, arson or criminal escape;
- (4) The actor is armed with a weapon or any object fashioned in such a manner as to lead the victim to reasonably believe it to be a weapon and threatens by word or gesture to use the weapon or object;
- (5) The actor is aided or abetted by one or more other persons and the actor uses physical force or coercion;
- (6) The actor uses physical force or coercion and severe personal injury is sustained by the victim;
- (7) The victim is one whom the actor knew or should have known was physically helpless, [mentally defective] mentally incapable or mentally incapacitated.
 - Aggravated sexual assault is a crime of the first degree.
- b. An actor is guilty of sexual assault if he commits an act of sexual contact with a victim who is less than 13 years old and the actor is at least four years older than the victim.
 - c. An actor is guilty of sexual assault if he commits an act of sexual penetration with another person under any one of the following circumstances:
- (1) The actor uses physical force or coercion, but the victim does not sustain severe personal injury;
- 45 (2) The victim is on probation or parole, or is detained in a 46 hospital, prison or other institution and the actor has supervisory or 47 disciplinary power over the victim by virtue of the actor's legal, 48 professional or occupational status;

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1	(3) The victim is at least 16 but less than 18 years old and:
2	(a) The actor is related to the victim by blood or affinity
3	to the third degree; or
4	(b) The actor has supervisory or disciplinary power of
5	any nature or in any capacity over the victim; or
6	(c) The actor is a resource family parent, a guardian, or
7	stands in loco parentis within the household;
8	(4) The victim is at least 13 but less than 16 years old and the
9	actor is at least four years older than the victim.
10	Sexual assault is a crime of the second degree.
11	(cf: P.L.2004, c.130, s.13)
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13	5. This act shall take effect immediately.
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16	STATEMENT
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18	This bill would replace the term "mentally defective" in the
19	Criminal Code with the term "mentally incapable." Advancements
20	in the rights of individuals with disabilities have necessitated the
21	replacement of certain statutory language that may bear an
22	unintended pejorative meaning. In recognition of the value and
23	dignity of individuals with disabilities, this bill would update the
24	terminology used in the Criminal Code. The changes made by this
25	
	bill are not intended to make any substantive change to the legal
26	meaning of the affected statutes and should not be deemed to

legal meaning of the statutes. If this bill is enacted, "mentally

incapable" shall carry the same meaning as "mentally defective"

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does under the current law.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4403

STATE OF NEW JERSEY

DATED: DECEMBER 12, 2011

The Assembly Judiciary Committee reports favorably Assembly Bill No. 4403.

This bill would replace the term "mentally defective" in the Criminal Code with the term "mentally incapable." The intent of the bill is to eliminate a pejorative term.

This bill would replace "mentally defective" with "mentally incapable" in the following statutes: N.J.S.A.2C:12-10.2 (temporary restraining order for allegation of stalking certain victims); N.J.S.A.2C:13-4 (interference with custody); N.J.S.A.2C:14-1 (definitions of terms used in chapter 14 of Title 2C, sexual offenses); and N.J.S.A.2C:14-2 (sexual assault).

"Mentally defective" is currently defined in N.J.S.A.2C:14-1, for the purposes of the sexual assault statutes, as "that condition in which a person suffers from a mental disease or defect which renders that person temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." The bill provides that, for the purposes of application, "mentally incapable" would have the same meaning as "mentally defective" under current law.

It is the committee's understanding that the bill would not make any substantive change to the legal meaning of the affected statutes and should not be deemed to change or overrule any precedential judicial interpretation as to that meaning.

ASSEMBLY JUDICIARY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4403

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 5, 2012

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 4403.

This bill would eliminate the term "mentally defective" in the Criminal Code. The intent of the bill is to eliminate a pejorative term.

As introduced and as previously released by this committee on December 12, 2011, the bill had replaced the phrase "mentally defective" with "mentally incapable" in N.J.S.A.2C:12-10.2 (temporary restraining order for allegation of stalking certain victims); N.J.S.A.2C:13-4 (interference with custody); N.J.S.A.2C:14-1 (definitions of terms used in chapter 14 of Title 2C, sexual offenses); and N.J.S.A.2C:14-2 (sexual assault).

As amended by committee, the phrase "mentally incapable" is removed from the bill's amendments to N.J.S.A.2C:12-10.2 and N.J.S.A.2C:14-2. It is replaced with the following language in N.J.S.A.2C:12-10.2: "has a mental disease or defect which renders the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." The phrase "mentally incapable" is replaced with the following language in N.J.S.A.2C:14-2: "had a mental disease or defect which rendered the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." Because these definitions are virtually identical to that contained in current law for "mentally defective," that definitional section in N.J.S.A.2C:14-1 is no longer needed and is deleted.

The committee amendments also eliminate the phrase "mentally incapable" from the bill's amendment to N.J.S.A.2C:13-4 and remove the pejorative term "insane" from the current statute. As amended by committee, the new language in N.J.S.A.2C:13-4 refers to a "person with a mental disease, defect or illness."

The committee amendments also change the effective date from immediately to the 60th day following enactment.

These committee amendments make this bill identical to S-3181(1R).

COMMITTEE AMENDMENTS

- 1. Section 1 of the bill (N.J.S.A.2C:12-10.2) is amended to eliminate the phrase "mentally incapable" and replace it with the following language: "has a mental disease or defect which renders the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent."
- 2. Section 2 of the bill (N.J.S.A.2C:13-4) is amended to eliminate the phrase "mentally incapable or insane" and replace it with "person with a mental disease, defect or illness."
- 3. Section 3 of the bill (N.J.S.A.2C:14-1) is amended to eliminate the definition for "mentally incapable."
- 4. Section 4 of the bill (N.J.S.A.2C:14-2) is amended to eliminate the phrase "mentally incapable" and replace it with "had a mental disease or defect which rendered the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent."
- 5. The committee amendments also change the effective date from immediately to the 60th day following enactment.

SENATE, No. 3181

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED DECEMBER 15, 2011

Sponsored by:

Senator PAUL A. SARLO

District 36 (Bergen, Essex and Passaic)

Senator M. TERESA RUIZ

District 29 (Essex and Union)

SYNOPSIS

Replaces term "mentally defective" with "mentally incapable" in Criminal Code.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the Criminal Code and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1999, c.47 (C.2C:12-10.2) is amended to read as follows:
- 2. a. In any case involving an allegation of stalking where the victim is a child under the age of 18 years or is developmentally disabled as defined in section 3 of P.L.1977, c.200 (C.5:5-44.4) or where the victim is 18 years of age or older and is [mentally defective] mentally incapable as defined in N.J.S. 2C:14-1, the court may issue a temporary restraining order against the defendant which limits the contact of the defendant and the victim.
- b. The provisions of subsection a. of this section are in addition to, and not in lieu of, the provisions of section 3 of P.L.1996, c.39 (C.2C:12-10.1) which provide that a judgment of conviction for stalking shall operate as an application for a permanent restraining order limiting the contact of the defendant and the victim.
- c. The parent or guardian of the child or the person described in subsection a. of this section may file a complaint with the Superior Court in conformity with the rules of court seeking a temporary restraining order against a person alleged to have committed stalking against the child or the person described in subsection a. of this section. The parent or guardian may seek emergency, ex parte relief. A decision shall be made by the judge regarding the emergency relief forthwith. If it appears that the child or the person described in subsection a. of this section is in danger of being stalked by the defendant, the judge shall issue a temporary restraining order pursuant to subsection e. of this section.
- d. A conviction of stalking shall not be a prerequisite for the grant of a temporary restraining order under this act.
- e. A temporary restraining order issued under this act shall limit the contact of the defendant and the child or the person described in subsection a. of this section who was stalked and in addition may grant all other relief specified in section 3 of P.L.1996, c.39 (C.2C:12-10.1).
- f. A hearing shall be held in the Superior Court within 10 days of the issuance of any temporary restraining order which was issued on an emergency, ex parte basis. A copy of the complaint shall be served on the defendant in conformity with the rules of court. At the hearing the standard for continuing the temporary restraining order shall be by a preponderance of the evidence.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- g. If the court rules that the temporary restraining order shall be continued, the order shall remain in effect until either:
- (1) the defendant is convicted of stalking, in which case the court shall hold a hearing on the issue of whether a permanent restraining order shall be entered pursuant to section 3 of P.L.1996, c.39 (C.2C:12-10.1); or
- (2) the victim's parent or guardian or, in the case of a victim who has reached the age of 18, the victim, requests that the restraining order be dismissed and the court finds just cause to do so.

11 (cf: P.L.1999, c.47, s.2)

- 2. N.J.S.2C:13-4 is amended to read as follows:
- 2C:13-4. Interference with custody.
- a. Custody of children. A person, including a parent, guardian or other lawful custodian, is guilty of interference with custody if he:
- (1) Takes or detains a minor child with the purpose of concealing the minor child and thereby depriving the child's other parent of custody or parenting time with the minor child; or
- (2) After being served with process or having actual knowledge of an action affecting marriage or custody but prior to the issuance of a temporary or final order determining custody and parenting time rights to a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of depriving the child's other parent of custody or parenting time, or to evade the jurisdiction of the courts of this State; or
- (3) After being served with process or having actual knowledge of an action affecting the protective services needs of a child pursuant to Title 9 of the Revised Statutes in an action affecting custody, but prior to the issuance of a temporary or final order determining custody rights of a minor child, takes, detains, entices or conceals the child within or outside the State for the purpose of evading the jurisdiction of the courts of this State; or
- (4) After the issuance of a temporary or final order specifying custody, joint custody rights or parenting time, takes, detains, entices or conceals a minor child from the other parent in violation of the custody or parenting time order.

Interference with custody is a crime of the second degree if the child is taken, detained, enticed or concealed: (i) outside the United States or (ii) for more than 24 hours. Otherwise, interference with custody is a crime of the third degree but the presumption of non-imprisonment set forth in subsection e. of N.J.S.2C:44-1 for a first offense of a crime of the third degree shall not apply.

b. Custody of committed persons. A person is guilty of a crime of the fourth degree if he knowingly takes or entices any committed person away from lawful custody when he is not privileged to do so. "Committed person" means, in addition to anyone committed under judicial warrant, any orphan, neglected or delinquent child,

Imentally defective mentally incapable or insane person, or other dependent or incompetent person entrusted to another's custody by or through a recognized social agency or otherwise by authority of law.

- c. It is an affirmative defense to a prosecution under subsection a. of this section, which must be proved by clear and convincing evidence, that:
- (1) The actor reasonably believed that the action was necessary to preserve the child from imminent danger to his welfare. However, no defense shall be available pursuant to this subsection if the actor does not, as soon as reasonably practicable but in no event more than 24 hours after taking a child under his protection, give notice of the child's location to the police department of the municipality where the child resided, the office of the county prosecutor in the county where the child resided, or the Division of Youth and Family Services in the Department of Children and Families;
 - (2) The actor reasonably believed that the taking or detaining of the minor child was consented to by the other parent, or by an authorized State agency; or
 - (3) The child, being at the time of the taking or concealment not less than 14 years old, was taken away at his own volition and without purpose to commit a criminal offense with or against the child.
 - d. It is an affirmative defense to a prosecution under subsection a. of this section that a parent having the right of custody reasonably believed he was fleeing from imminent physical danger from the other parent, provided that the parent having custody, as soon as reasonably practicable:
 - (1) Gives notice of the child's location to the police department of the municipality where the child resided, the office of the county prosecutor in the county where the child resided, or the Division of Youth and Family Services in the Department of Children and Families; or
- 35 (2) Commences an action affecting custody in an appropriate 36 court.
 - e. The offenses enumerated in this section are continuous in nature and continue for so long as the child is concealed or detained.
 - f. (1) In addition to any other disposition provided by law, a person convicted under subsection a. of this section shall make restitution of all reasonable expenses and costs, including reasonable counsel fees, incurred by the other parent in securing the child's return.
 - (2) In imposing sentence under subsection a. of this section the court shall consider, in addition to the factors enumerated in chapter 44 of Title 2C of the New Jersey Statutes:
 - (a) Whether the person returned the child voluntarily; and

- 1 (b) The length of time the child was concealed or detained.
- g. As used in this section, "parent" means a parent, guardian orother lawful custodian of a minor child.
- 4 (cf: P.L.2006, c.47, s.25)

- 3. N.J.S.2C:14-1 is amended to read as follows:
- 7 2C:14-1. Definitions. The following definitions apply to this 8 chapter:
- 9 a. "Actor" means a person accused of an offense proscribed 10 under this act;
 - b. "Victim" means a person alleging to have been subjected to offenses proscribed by this act;
 - c. "Sexual penetration" means vaginal intercourse, cunnilingus, fellatio or anal intercourse between persons or insertion of the hand, finger or object into the anus or vagina either by the actor or upon the actor's instruction. The depth of insertion shall not be relevant as to the question of commission of the crime;
 - d. "Sexual contact" means an intentional touching by the victim or actor, either directly or through clothing, of the victim's or actor's intimate parts for the purpose of degrading or humiliating the victim or sexually arousing or sexually gratifying the actor. Sexual contact of the actor with himself must be in view of the victim whom the actor knows to be present;
 - e. "Intimate parts" means the following body parts: sexual organs, genital area, anal area, inner thigh, groin, buttock or breast of a person;
 - f. "Severe personal injury" means severe bodily injury, disfigurement, disease, incapacitating mental anguish or chronic pain;
 - g. "Physically helpless" means that condition in which a person is unconscious or is physically unable to flee or is physically unable to communicate unwillingness to act;
 - h. ["Mentally defective"] "Mentally incapable" means that condition in which a person [suffers from] has a mental disease or defect which renders that person temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent. For the purposes of application, "mentally incapable" shall have the same meaning as "mentally defective" did prior to the enactment of P.L. , c. (C.)(pending before the Legislature as this bill);
 - i. "Mentally incapacitated" means that condition in which a person is rendered temporarily incapable of understanding or controlling his conduct due to the influence of a narcotic, anesthetic, intoxicant, or other substance administered to that person without his prior knowledge or consent, or due to any other act committed upon that person which rendered that person incapable of appraising or controlling his conduct;

- j. "Coercion" as used in this chapter shall refer to those acts which are defined as criminal coercion in section 2C:13-5(1), (2), (3), (4), (6) and (7).
- 4 (cf: P.L.1989, c.228, s.2)

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- 4. N.J.S.2C:14-2 is amended to read as follows:
- 7 2C:14-2. Sexual assault. a. An actor is guilty of aggravated 8 sexual assault if he commits an act of sexual penetration with 9 another person under any one of the following circumstances:
 - (1) The victim is less than 13 years old;
 - (2) The victim is at least 13 but less than 16 years old; and
- 12 (a) The actor is related to the victim by blood or affinity to the 13 third degree, or
 - (b) The actor has supervisory or disciplinary power over the victim by virtue of the actor's legal, professional, or occupational status, or
 - (c) The actor is a resource family parent, a guardian, or stands in loco parentis within the household;
 - (3) The act is committed during the commission, or attempted commission, whether alone or with one or more other persons, of robbery, kidnapping, homicide, aggravated assault on another, burglary, arson or criminal escape;
 - (4) The actor is armed with a weapon or any object fashioned in such a manner as to lead the victim to reasonably believe it to be a weapon and threatens by word or gesture to use the weapon or object;
 - (5) The actor is aided or abetted by one or more other persons and the actor uses physical force or coercion;
 - (6) The actor uses physical force or coercion and severe personal injury is sustained by the victim;
 - (7) The victim is one whom the actor knew or should have known was physically helpless, [mentally defective] mentally incapable or mentally incapacitated.

Aggravated sexual assault is a crime of the first degree.

- b. An actor is guilty of sexual assault if he commits an act of sexual contact with a victim who is less than 13 years old and the actor is at least four years older than the victim.
- c. An actor is guilty of sexual assault if he commits an act of sexual penetration with another person under any one of the following circumstances:
- (1) The actor uses physical force or coercion, but the victim does not sustain severe personal injury;
- 43 (2) The victim is on probation or parole, or is detained in a 44 hospital, prison or other institution and the actor has supervisory or 45 disciplinary power over the victim by virtue of the actor's legal, 46 professional or occupational status;
- 47 (3) The victim is at least 16 but less than 18 years old and:

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1	(a) The actor is related to the victim by blood or affinity to the
2	third degree; or
3	(b) The actor has supervisory or disciplinary power of any
4	nature or in any capacity over the victim; or
5	(c) The actor is a resource family parent, a guardian, or stands
6	in loco parentis within the household;
7	(4) The victim is at least 13 but less than 16 years old and the
8	actor is at least four years older than the victim.
9	Sexual assault is a crime of the second degree.
10	(cf: P.L.2004, c.130, s.13)
11	(61.71.21.2001, 61.120, 61.12)
12	5. This act shall take effect immediately.
13	2. 2.110 dec 511111 cuite circo 1111110 di 1100 2.j.
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15	STATEMENT
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17	This bill would replace the term "mentally defective" in the
18	Criminal Code with the term "mentally incapable." The intent of
19	the bill is to eliminate a pejorative term.
20	This bill would replace "mentally defective" with "mentally
21	incapable" in the following statutes: N.J.S.A.2C:12-10.2
22	(temporary restraining order for allegation of stalking certain
23	victims); N.J.S.A.2C:13-4 (interference with custody);
24	N.J.S.A.2C:14-1 (definitions of terms used in chapter 14 of Title
25	2C, sexual offenses); and N.J.S.A.2C:14-2 (sexual assault).
26	"Mentally defective" is currently defined in N.J.S.A.2C:14-1,
27	for the purposes of the sexual assault statutes, as "that condition in
28	which a person suffers from a mental disease or defect which
29	renders that person temporarily or permanently incapable of
30	understanding the nature of his conduct, including, but not limited
31	to, being incapable of providing consent." The bill provides that,
32	for the purposes of application, "mentally incapable" would have
33	the same meaning as "mentally defective" under current law.
34	The changes made by this bill are not intended to make any
35	substantive change to the legal meaning of the affected statutes and
36	should not be deemed to change or overrule any precedential
37	judicial interpretation as to that meaning.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 3181

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 5, 2012

The Senate Budget and Appropriations Committee releases favorably Senate Bill No. 3181, with committee amendments.

As amended, this bill would eliminate the term "mentally defective" in the Criminal Code. The intent of the bill is to eliminate a pejorative term.

As introduced the bill had replaced the phrase "mentally defective" with "mentally incapable" in N.J.S.A.2C:12-10.2 (temporary restraining order for allegation of stalking certain victims); N.J.S.A.2C:13-4 (interference with custody); N.J.S.A.2C:14-1 (definitions of terms used in chapter 14 of Title 2C, sexual offenses); and N.J.S.A.2C:14-2 (sexual assault).

As amended by this committee, the phrase "mentally incapable" is removed from the bill's amendments to N.J.S.A.2C:12-10.2 and N.J.S.A.2C:14-2. It is replaced with the following language in N.J.S.A.2C:12-10.2: "has a mental disease or defect which renders the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." The phrase "mentally incapable" is replaced with the following language in N.J.S.A.2C:14-2: "had a mental disease or defect which rendered the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." Because these definitions are virtually identical to that contained in current law for "mentally defective," that definitional section in N.J.S.A.2C:14-1 is no longer needed and is deleted.

As amended by this committee, the bill also eliminates the phrase "mentally incapable" from the bill's amendment to N.J.S.A.2C:13-4 and removes the pejorative term "insane" from the current statute. As amended by committee, the new language in N.J.S.A.2C:13-4 refers to a "person with a mental disease, defect or illness."

As released from committee, this bill is identical to Assembly Bill No. 4403 (1R).

COMMITTEE AMENDMENTS:

The committee amendments remove the phrase "mentally incapable" from the bill's changes to N.J.S.A.2C:12-10.2 and N.J.S.A.2C:14-2. The phrase "mentally incapable" is replaced with the following language in N.J.A.S.2C:12-10.2: "has a mental disease or defect which renders that person temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." The phrase "mentally incapable" is replaced with the following language in N.J.S.A.2C:14-2: "had a mental disease or defect which rendered the victim temporarily or permanently incapable of understanding the nature of his conduct, including, but not limited to, being incapable of providing consent." Because these definitions are virtually identical to that contained in current law for "mentally defective," that definitional section in N.J.S.A.2C:14-1 is no longer needed and is deleted.

The committee amendments also eliminate the phrase "mentally incapable" from the bill's amendment to N.J.S.A.2C:13-4 and remove the pejorative term "insane" from the current statute. As amended by committee, the new language in N.J.S.A.2C:13-4 refers to a "person with a mental disease, defect, or illness."

The committee amendments also change the effective date from immediately to the 60th day following enactment.

FISCAL IMPACT:

This bill is not certified as requiring a fiscal note.