46:10B-53

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2011 **CHAPTER:** 146

NJSA: 46:10B-53 (The "Foreclosure Rescue Fraud Prevention Act")

BILL NO: A359 (Substituted for S1651)

SPONSOR(S) Schaer and others

DATE INTRODUCED: January 12, 2010

COMMITTEE: ASSEMBLY: Financial Institutions and Insurance

SENATE: Commerce

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 5, 2011

SENATE: December 15, 2011

DATE OF APPROVAL: December 20, 2011

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third reprint enacted)

A359

SPONSOR'S STATEMENT: (Begins on page 15 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

S1651

SPONSOR'S STATEMENT: (Begins on page 15 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO I	MESSAGE:	Yes
GOVE	RNOR'S PRESS RELEASE ON SIGNING:	No
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LAW/RWH		

P.L.2011, CHAPTER 146, approved December 20, 2011 Assembly, No. 359 (Third Reprint)

1 AN ACT concerning certain mortgage foreclosure consultant 2 practices ², amending P.L.2005, c.199² and supplementing Title 3 46 of the Revised Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) This act shall be known and may be cited as the "Foreclosure Rescue Fraud Prevention Act."

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2. (New section) As used in this act:

"Business day" means any day other than a Saturday, Sunday, or a federal holiday.

²"Conventional mortgage rate" means the highest mortgage rate published for the relevant loan product on the website of any generally accepted industry provider of such information, applicable to the week preceding the transaction. ²

"Distressed property" means residential real property consisting of from one to ²[six] four ² dwelling units, at least one of which is occupied by the owner as a primary residence, and which is the subject of a ²mortgage ² foreclosure ²[or tax sale] ² proceeding ²[, or which is at risk of loss due to nonpayment of taxes] ² or whose owner is more than 90 days delinquent on any loan that is secured by the property.

"Distressed property purchaser" means a person who acquires an interest in a distressed property through a distressed property conditional conveyance or a distressed property conveyance, or a person who participates in a joint venture or joint enterprise involving a distressed property conditional conveyance or a distressed property conveyance. The term "distressed property purchaser" does not mean a federally insured financial institution or a person who acquires distressed property through a deed in lieu of foreclosure or a person acting in participation with any person who acquires distressed property through a deed in lieu of foreclosure, provided that person does not promise to convey an interest in fee

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly floor amendments adopted September 30, 2010.

²Senate SCM committee amendments adopted March 3, 2011.

³Assembly amendments adopted in accordance with Governor's recommendations December 1, 2011.

back to the owner or does not give the owner an option to purchase
the property at a later date.

3 "Distressed property conditional conveyance" transaction ³involving any participation by, or any distressed 4 property service or other service or other assistance provided by, a 5 foreclosure consultant³ in which an owner transfers an interest in 6 fee, or a beneficial interest created through a trust document, in the 7 8 distressed property; the acquirer of the property allows the owner to 9 occupy the property; and the acquirer of the property or a person 10 acting in participation with the acquirer of the property conveys or promises to convey an interest in fee back to the owner or gives the 11 12 owner an option to purchase the property at a later date.

"Distressed property conveyance" means a transaction involving any participation by, or any distressed property service or other service or other assistance provided by, a foreclosure consultant in which an owner transfers an interest in fee in a distressed property.

²"Distressed property relief" or "relief" means, in connection with a foreclosure consultant, any of the following:

- (1) saving the owner's property from foreclosure;
- 21 (2) postponing the foreclosure sale;
- 22 (3) obtaining a forbearance from the mortgagee;
- 23 (4) securing the right to exercise the right to reinstatement;
- 24 (5) obtaining an extension of the period within which the owner 25 may reinstate his or her mortgage obligation;
- 26 (6) obtaining a waiver of an acceleration clause;
- 27 (7) obtaining a modification of a mortgage;
- 28 (8) assisting the owner in obtaining a loan or advance of funds; 29 or
- 30 (9) avoiding the impairment of the owner's credit.²
- "Distressed property service" ²or "service" ² means, without limitation, ²in connection with a distressed property conditional conveyance or a distressed property conveyance, ² any of the
- 34 following:

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- (1) debt, budget, or financial counseling of any type;
- 36 (2) receiving money for the purpose of distributing it to 37 creditors in payment or partial payment of any obligation secured 38 by a mortgage or other lien on a distressed property;
 - (3) contacting creditors on behalf of an owner;
 - (4) arranging or attempting to arrange for an extension of the period within which the owner may cure the owner's default and reinstate a debt obligation;
- 43 (5) arranging or attempting to arrange for a delay or 44 postponement of the time of sale of the distressed property;
- 45 (6) advising with respect to the filing of any document or 46 assisting in any manner in the preparation of any document for 47 filing with any court; or

(7) giving advice, explanation, or instruction to an owner that in any manner relates to the cure of a default or forfeiture or to the postponement or avoidance of a sale of the distressed property.

"Foreclosure consultant": (1) means any person, located out-of-State or within the State, who, directly or indirectly, for compensation from an owner, makes any solicitation, representation, or offer to perform, or who performs, any distressed property service that the person represents will in any manner do any of the following in relation to the owner's distressed property:

- (a) prevent or postpone the foreclosure sale ²[or the loss]² of the property ²[due to nonpayment of taxes]²;
- (b) obtain any forbearance from any ²[beneficiary or]² mortgagee ²[or relief with respect to a tax sale of the property]²;
- (c) assist the owner in exercising any right of reinstatement or right of redemption;
- (d) obtain any extension of the period within which the owner may reinstate the owner's rights with respect to the property;
- (e) obtain any waiver of an acceleration clause contained in any promissory note, contract, or mortgage evidencing or securing a debt in relation to the property;
- (f) assist the owner in obtaining a loan or advance of funds to pay off the promissory note, contract, or mortgage evidencing or securing a debt in relation to the property; or
- (g) avoid or ameliorate the impairment of the owner's credit resulting from default on the promissory note, contract, or mortgage, or the conduct of a foreclosure sale ²[or tax sale]² or offer to repair the owner's credit.
 - (2) shall not include any of the following:
- (a) a housing counseling agency contracted by the United States Department of Housing and Urban Development to provide counseling;
- (b) a person who holds or is owed an obligation secured by a lien on any distressed property in situations in which the person performs services in connection with the obligation or lien, provided the obligation or lien did not arise as the result of, or as part of, a proposed distressed property conditional conveyance or a distressed property conveyance;
- (c) a person licensed to practice law in this State while acting under the authority of that license;
- (d) a nonprofit, charitable entity qualified pursuant to section 501(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. s.501(c)(3)), which is licensed pursuant to P.L.1979, c.16 (C.17:16G-1 et seq.) ²[, and which offers counseling or advice to an owner of a distressed property, provided the entity does not contract for services with for-profit lenders or distressed property purchasers or any person who structures or plans a distressed property conveyance]²;

- 1 (e) a municipality which has a tax lien on distressed property;
- 2 (f) an assignee or a purchaser of a municipal tax lien from a tax 3 sale; ²[or]²
- 4 (g) a sponsor which is certified by the Commissioner of Community Affairs to participate in the "New Jersey Housing Assistance and Recovery Program" established pursuant to sections 8 through 14 of P.L.2008, c.127 (C.55:14K-88 et seq.) ²;
- 8 (h) a bank, savings bank, savings and loan association, credit
 9 union, or other federally insured financial institution, or insurance
 10 company, or affiliate or subsidiary thereof, organized, chartered,
 11 licensed, or holding a certificate of authority to do business under
 12 the laws of this State or any other state or under the laws of the
 13 United States;
- (i) a person licensed as a real estate broker, broker-salesperson,
 or salesperson pursuant to R.S.45:15-1 et seq., while acting under
 the authority of that license;
- (j) a person licensed as a title insurance producer pursuant to the
 "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001,
 c.210 (C.17:22A-26 et seq.) while acting under the authority of that
 license or conducting the business of title insurance pursuant to
 P.L.1975, c.106 (C.17:46B-1 et seq);
- (k) a mediator licensed pursuant to the Judiciary's Foreclosure
 Mediation Program; or
- 24 (1) a person licensed pursuant to the "New Jersey Residential 25 Mortgage Lending Act," P.L.2009, c.53 (17:11C-51 et seq.), while 26 acting under the authority of that license ².
- 27 "Owner" means an owner of record of title to a distressed 28 property.
- 29 2"Owner's current verified monthly income" means the monthly
 30 average of the owner's most recent six months of wage receipts or
 31 pay stubs or if the owner has non-wage income by a verified
 32 statement of profit and loss or income from a certified public
 33 accountant who has reviewed the owner's income.
- "Reasonable ability to pay" means that the owner's current
 verified monthly income is adequate to service a 30 year fixed rate
 loan at the conventional mortgage rate together with actual property
 taxes, homeowner's insurance, condominium or association fees, if
 applicable, and reasonable and necessary living expenses.
- "Reasonable and necessary living expenses" means not less than
 the average utility costs over the last twelve months, or if that figure
 is unavailable \$200, and transportation, food, clothing, and other
 expenses equal to an amount not less than the Collection Financial
 Standards set forth by the Internal Revenue Service for
 transportation, food, clothing, and other items and out-of-pocket
 health care costs.²
- 46 "Residual income" means an owner's net income available to 47 meet living expenses after the payment of all ordinary and

necessary debt, including payments under an option to purchase back the owner's property transferred in a distressed property conditional conveyance.

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- 3. (New section) ¹a. ¹ A foreclosure consultant shall not conduct any business in this State until the foreclosure consultant:
- ¹[a.] (1) (a) ²[registers with the Director of the Division of

 8 Consumer Affairs on] Obtains a license from the Commissioner of

 9 Banking and Insurance by filing² an application form to be

 10 prescribed by the ²[director] commissioner² by regulation. As to

 11 ²[registration] licensure² by a business entity, the application shall

 12 be accompanied by documentation establishing the business entity,

 13 including incorporation documents, if the entity is incorporated.
 - (b) The application shall be accompanied by a reasonable fee,

 ²[set by the director, in an amount sufficient to defray the

 division's expenses incurred in administering and enforcing this

 act.] as established by the commissioner by regulation. ²
 - (c) A person required to be ²[registered] licensed² under this act shall ²[register on an annual basis and]² file an ²[amended registration] amendment to their application² within 20 days after any change in the information required to be included in the application ².
 - (d) Licenses issued pursuant to this section shall expire biennially and may be renewed upon submission of a renewal application to the department²;
 - (2)¹ obtains a bond from a surety company authorized to do business in the State in a form and an amount to be prescribed by the ¹[Director of the Division of Consumer Affairs] ²[director ¹] commissioner ² by regulation ¹[; and
- b.] 'files the bond with the '[director] commissioner' ', 'and obtains written approval of the bond from the '[director] commissioner';
- ¹(3) submits to the ²[director] commissioner ² the name, address, 33 34 fingerprints and written consent for a criminal history record 35 background check to be performed on any officer, director, partner 36 or owner of a controlling interest 2, or any employee engaged in mortgage foreclosure consulting activities, of the foreclosure 37 consultant. The ²[director] commissioner ² is authorized to 38 exchange fingerprint data with and receive criminal history record 39 40 information from the State Bureau of Identification in the Division of State Police and the Federal Bureau of Investigation consistent 41 with applicable State and federal laws, rules and regulations. This 42 43 information shall be collected for the purposes of facilitating 44 determinations concerning ²[registration] licensure ² eligibility for the foreclosure consultant, based upon any findings related to an 45

- 1 ²employee engaged in mortgage foreclosure consultant activities, ²
- 2 officer, director, partner or owner. The applicant shall bear the cost
- 3 for the criminal history record background check, including all
- 4 costs of administering and processing the check. The Division of
- 5 <u>State Police shall promptly notify the</u> ²[director] commissioner ² in
- 6 the event an ² employee engaged in mortgage foreclosure consultant
- 7 activities, ² officer, director, partner or owner of the foreclosure
- 8 consultant, who was the subject of a criminal history record
- 9 <u>background check pursuant to this section, is arrested for a crime or</u>
- 10 offense in this State after the date the background check was
- 11 performed, whether the foreclosure consultant is a prospective new
- ²[registrant] applicant², or subsequently, a current ²[registrant]
- 13 <u>licensee²</u>; and

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- (4) provides the name and street address of an agent in the State
 of New Jersey for service of process.
 - b. The ²[director] commissioner ² may refuse to issue or renew, and may revoke, any ²[registration] license ²:
 - (1) for failure to comply with, or violation of, the provisions of this act or for any other good cause shown within the meaning and purpose of this act. A refusal or revocation shall not be made except upon reasonable notice to, and opportunity to be heard by, the applicant or ²[registrant] licensee²; or
 - (2) upon proof that the applicant or ²[registrant] licensee² has been convicted of any crime of moral turpitude or any crime relating adversely to the activity regulated by this act. For purposes of this subsection, a plea of guilty, non vult, nolo contendere or any other such disposition of alleged criminal activity shall be deemed a conviction.
 - <u>c.</u>¹ ²[For the purposes of complying with the requirements of this section, "foreclosure consultant" shall not include:
 - (1) a bank, savings bank, savings and loan association, credit union, or other federally insured financial institution, or insurance company organized, chartered, licensed, or holding a certificate of authority to do business under the laws of this State or any other state or under the laws of the United States;
 - (2) a person licensed pursuant to the "New Jersey Residential Mortgage Lending Act," P.L.2009, c.53 (17:11C-51 et seq.), while acting under the authority of that license; ¹[or]¹
- 39 (3) a person licensed as a real estate broker, broker-salesperson, 40 or salesperson pursuant to R.S.45:15-1 et seq., while acting under 41 the authority of that license ¹;
- 42 (4) an attorney licensed to practice law in this State, while 43 acting under the authority of that license.
- d.]²A person who ²[registers] is licensed² as a foreclosure consultant pursuant to this act shall not be subject to the provisions

of P.L.1979, c.16 (C.17:16G-1 et seq.) while acting under the authority of this act.

²[e.] d.² A person shall not present himself to the public as a ²[registered] licensed² foreclosure consultant or use the designation "foreclosure consultant," "foreclosure consultant specialist," or similar designation without ²[registering] obtaining a license² pursuant to this act¹.

- 4. (New section) a. A foreclosure consultant contract shall be written in plain language and shall fully disclose the exact nature of the foreclosure consultant's services ²to be performed, the foreclosure consultant's representations, the distressed property relief to be secured, ² and the total amount and terms of compensation.
- b. The following notice, printed in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the foreclosure consultant, shall be printed immediately above the statement required by subsection c. of this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

.....(Name) or anyone working for him or her CANNOT:

- (1) Take any money from you or ask you for money until(Name) has completely finished doing everything he or she said would be done; or
- (2) Ask you to sign or have you sign any lien, mortgage, or deed unless all provisions of the "Foreclosure Rescue Fraud Prevention Act," P.L. , c (C.) (pending before the Legislature as this bill), and any other applicable federal and State laws have been complied with.
- (3) Guarantee that they will be able to refinance a loan on your home or arrange for you to keep your home."
 - c. A foreclosure consultant contract shall be written in the same language as principally used by the foreclosure consultant to describe the consultant's services ²[or to negotiate the contract] to be performed and the distressed property relief to be secured for the owner, ² shall be dated and signed by the owner, and shall contain in immediate proximity to the space reserved for the owner's signature a conspicuous statement in 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, as follows:

"You, the owner, may cancel this transaction at any time until after the foreclosure consultant has fully performed every service the foreclosure consultant contracted to perform ²[or represented would be performed] and has secured the distressed property relief for the owner ². See the attached notice of cancellation form for an explanation of this right."

- d. A foreclosure consultant contract shall contain on the first page, in a type size no smaller than that generally used in the body of the document, each of the following:
 - (1) the name and address of the foreclosure consultant to which the notice of cancellation is to be mailed; and
 - (2) the date the owner signed the contract.
 - e. A foreclosure consultant contract shall be accompanied by a completed form, captioned "NOTICE OF CANCELLATION" which shall be attached to the contract and easily detachable, and shall contain, in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, the following statement written in the same language as used in the contract:

"NOTICE OF CANCELLATION

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(Enter date of transaction)

You may cancel this transaction, without any penalty or obligation, at any time until after the foreclosure consultant has fully performed every service ²[the foreclosure consultant contracted to perform or represented would be performed] and has secured the relief for the owner ².

To cancel this transaction, mail or deliver a signed and dated copy of this cancellation notice, or any other written notice to:

......(Name of foreclosure consultant) at(Address of foreclosure consultant's place of business)

I hereby cancel this transaction on(Date)(Owner's signature)."

- f. The foreclosure consultant shall provide the owner with a copy of a foreclosure consultant contract and the attached notice of cancellation in duplicate immediately upon execution of the contract.
- g. The foreclosure consultant shall record the contract with the county clerk in the county in which the distressed property is located, within 10 business days of its execution.
- 5. (New section) a. In addition to any other legal right to rescind a foreclosure consultant contract, an owner has the right to cancel a foreclosure consultant contract at any time until after the foreclosure consultant has fully performed every service the foreclosure consultant contracted to perform ²[or represented would be performed] and has secured the relief for the owner ².
- b. Cancellation occurs when the owner delivers by any means, written notice of cancellation to the foreclosure consultant at the address specified in the foreclosure consultant contract. A notice of cancellation, if given by mail, is effective when deposited in the mail properly addressed with postage prepaid. A notice of cancellation sent by certified mail, return receipt requested, to the

- 1 address specified in the foreclosure consultant contract, shall be 2 conclusive proof of notice of cancellation.
 - c. A notice of cancellation given by the owner need not take the particular form as provided with the foreclosure consultant contract and, however expressed, is effective if it indicates the intention of the owner not to be bound by the contract.

- 6. (New section) It is a violation of this act for a foreclosure consultant to:
- a. claim, demand, charge, collect, or receive any compensation until after the foreclosure consultant has fully performed every distressed property service the foreclosure consultant contracted to perform ² [or represented would be performed, unless compensation for partial performance is expressly agreed to by both parties in the foreclosure contract] and has secured the distressed property relief for the owner²;
 - b. claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason, in excess of two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less;
 - c. take a wage assignment, a lien of any type on real or personal property, or other security to secure the payment of compensation. Any agreement to take such security is void and unenforceable;
 - d. receive any consideration from any third party in connection with distressed property services rendered to an owner;
 - e. acquire any interest, directly or indirectly, or by means of a subsidiary or affiliate in a distressed property from an owner with whom the foreclosure consultant has contracted;
 - f. accept any power of attorney from an owner for any purpose, except to inspect documents as provided by law; or
 - g. induce or attempt to induce an owner to enter a contract that does not comply in all respects with sections 4 and 5 of this act.

- 7. (New section) a. Any waiver by an owner of the provisions of section 4, 5, or 6 of this act is void and unenforceable as contrary to public policy.
- b. Any attempt by a foreclosure consultant to induce an owner to waive the owner's rights is a violation of this act.

8. (New section) a. A distressed property purchaser who enters into a distressed property conditional conveyance or a distressed property conveyance shall do so in the form of a written contract. A distressed property conditional conveyance contract and a distressed property conveyance contract shall be written in at least 14-point boldface type, in the same language principally used by the owner

to negotiate the sale of the distressed property, shall be fully completed, signed, and dated by the owner and the distressed property purchaser, and shall be witnessed and acknowledged by a notary public, before the owner executes a deed or any other instrument of conveyance of the distressed property.

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- b. A distressed property conditional conveyance contract and a distressed property conveyance contract shall contain the entire agreement of the parties, be fully assignable, and survive delivery of any deed or any other instrument of conveyance of the distressed property.
- c. A distressed property conditional conveyance contract and a distressed property conveyance contract shall include the following terms, except that a distressed property conveyance contract shall not be required to contain the terms set forth in paragraph (5):
- (1) the name, business address, and telephone number of the distressed property purchaser;
 - (2) the address of the distressed property;
- (3) the total consideration to be given by the distressed property purchaser in connection with or incident to the transaction;
- (4) a complete description of the terms of payment or other consideration including, but not limited to, any distressed property services of any nature that the distressed property purchaser represents will be performed for the owner before or after the transaction;
- (5) a complete description of the terms of any related agreement designed to allow the owner to remain in the dwelling including, but not limited to, a lease agreement, repurchase agreement, contract for deed, or a lease agreement with an option to purchase;
 - (6) a notice of cancellation as provided in this section;
- (7) the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

(8) if title to the distressed property will be transferred in the transaction, the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

As part of this transaction, you are giving up title to your home."

- 9. (New section) a. In addition to any other right of rescission provided by applicable State or federal laws, the owner has the right to cancel a distressed property conditional conveyance contract or a distressed property conveyance contract with a distressed property purchaser until midnight of the 10th business day following the day on which the owner signs the contract, or until the conclusion of a sheriff's sale pursuant to the provisions of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.) ²[or the conclusion of a municipal tax sale foreclosure pursuant to the provisions of the "tax sale law," chapter 5 of Title 54 of the Revised Statutes]², whichever occurs first ², during which the owner may have an attorney review the contract².
- b. Cancellation of the contract occurs when the owner ², or an attorney representing the owner, ² delivers, by any means, written notice of cancellation to the address specified in the contract. Notice of cancellation, if given by mail, is effective when deposited in the mail properly addressed with postage prepaid. Notice by certified mail, return receipt requested, to the address specified in the contract, shall be conclusive proof of notice of cancellation.
- c. A notice of cancellation given by the owner ², or an attorney representing the owner, ² need not take the particular form as provided with the contract, and however expressed, is effective if it indicates the intention of the owner not to be bound by the contract.
- d. Within 10 business days following receipt of a notice of cancellation delivered in accordance with this section, the distressed property purchaser shall return to the owner, without condition, any original contract and any other documents signed by the owner.
- ¹e. The 10 business days during which the owner ², or an attorney representing the owner, ² may cancel the contract shall not begin to run until all parties to the contract have executed the contract and the distressed property purchaser has complied with all the requirements of this section. ¹

10. (New section) a. A distressed property conditional conveyance contract and a distressed property conveyance contract with a distressed property purchaser shall contain in immediate proximity to the space reserved for the owner's signature a conspicuous statement in a size equal to at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, as follows:

The distressed property purchaser shall accurately enter the date and time of day on which the cancellation right ends.

b. A contract with a distressed property purchaser shall be accompanied by a completed form in duplicate, captioned "NOTICE OF CANCELLATION" in a size equal to a 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, followed by a space in which the distressed property purchaser shall enter the date on which the owner executes any contract. This form shall be attached to the contract, shall be easily detachable, and shall contain in at least 14-point type, if the contract is printed, or in capital letters, if the contract is typed, the following statement written in the same language as used in the contract:

"NOTICE OF CANCELLATION

(Enter date contract signed)

- c. The distressed property purchaser shall provide the owner with a copy of the contract and the attached notice of cancellation in duplicate at the time the contract is executed by all parties.
- d. The distressed property purchaser shall record the contract and the attached notice of cancellation with the county clerk in the county in which the distressed property is located within 10 business days of the signing of the contract by both parties.
- ¹[e. The 10 business days during which the owner may cancel the contract shall not begin to run until all parties to the contract have executed the contract and the distressed property purchaser has complied with all the requirements of this section.]¹

- 11. (New section) a. A distressed property purchaser, in the course of a distressed property conditional conveyance, shall not:
- (1) enter into, or attempt to enter into, a distressed property conditional conveyance unless the distressed property purchaser verifies and can demonstrate that the owner has a reasonable ability to pay for the subsequent conveyance of a fee interest back to the owner under the terms of any option to purchase and a reasonable ability to make monthly or any other required payments due prior to the subsequent conveyance;

- (2) fail to make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, or, if the distressed property purchaser acquires a beneficial interest through a trust, at the time of the creation of the trust, so that the owner has received consideration in an amount of at least 82% of the property's fair market value, or, in the alternative, fail to make a payment to the owner, in situations in which the owner is unable to purchase the distressed property from the distressed property owner at the time of the expiration of the owner's option to purchase, so that the owner has received consideration in an amount of at least 82% of the property's fair market value;
 - (3) enter into an option to purchase or lease as part of a distressed property conditional conveyance containing terms that are unfair or commercially unreasonable, or engage in any other unfair conduct;
 - (4) represent, directly or indirectly, that the distressed property purchaser is acting as an advisor or a consultant, or in any other manner represent that the distressed property purchaser is acting on behalf of the homeowner;
 - (5) misrepresent the distressed property purchaser's status as to licensure or certification;
 - (6) do any of the following until after the time during which the owner may cancel the transaction:
 - (a) accept from the owner an execution of a deed or any other instrument of conveyance of any interest in the distressed property;
 - (b) induce the owner to execute a deed or any other instrument of conveyance of any interest in the distressed property; or
 - (c) record with the county recorder of deeds any document signed by the owner, including but not limited to a deed or any other instrument of conveyance;
 - (7) fail to convey title to the distressed property to the owner under an option to purchase provided for in the distressed property conveyance contract, in situations in which the terms of the conveyance contract have been fulfilled;
 - (8) enter into a distressed property conditional conveyance if any party to the transaction is represented by way of a power of attorney;
 - (9) fail to extinguish all liens encumbering the distressed property, immediately following the conveyance of the distressed property, or fail to assume all liability with respect to the lien in foreclosure and prior liens that will not be extinguished by the foreclosure, which assumption shall be accomplished without violations of the terms and conditions of the lien being assumed;
- (10) cause the property to be conveyed or encumbered without the knowledge or permission of the owner, or in any way frustrate

the ability of the owner to complete the conveyance back to the owner;

- (11) fail to have all documents executed as part of a distressed property conditional conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- (12) fail to complete a distressed property conditional conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in this State;
- (13) fail to provide to the owner, prior to the time of completion of a distressed property conditional conveyance, a disclosure statement in a form to be designed and prescribed by regulation by ²[the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with]² the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs that the owner will incur in connection with the conveyance and any option for the owner to purchase the property, including a schedule of monthly and annual payments, closing costs, and any additional costs and fees related to the conveyance;
 - (14) claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason from an owner, for services or as consideration for ²offering or providing any option to purchase to the owner or for otherwise ² participating in the conveyance transaction, in excess of ²[two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less] 3.5% of the purchase price ²;
 - (15) in situations in which the distressed property conditional conveyance involves a transfer of an interest in fee from an owner to a distressed property purchaser, fail to record the deed to the purchaser in the county clerk's office in which the property is located, or fail to include a statement on the recorded deed that the deed was obtained through a transaction governed by the "Foreclosure Rescue Fraud Prevention Act";
 - (16) fail to notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
- (17) fail to fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to due-on-sale provisions; ²[and]²
- (18) fail to satisfy all qualification requirements for assuming the repayment of mortgage²; and

(19) enter into an option to purchase or lease as part of a distressed property conditional conveyance in which the agreement fails to provide for a length of time of at least three years within which the owner may exercise his right to purchase back the property².

- b. For purposes of paragraph (1) of subsection a. of this section, an evaluation of "reasonable ability to pay" shall include the owner's debt to income ratio, the owner's residual income, the fair market value of the distressed property, and the owner's credit history. There shall be a rebuttable presumption that the distressed property purchaser has not verified reasonable payment ability if the distressed property purchaser has not obtained documents of assets, liabilities, and income, other than a statement by the owner.
- c. For purposes of paragraph (2) of subsection a. of this section: (1) an appraisal at the time that the distressed property is conveyed by a person licensed or certified by an agency of this State or the federal government shall create a rebuttable presumption that the appraisal is an accurate determination of the fair market value of the property; and (2) "consideration" means any payment or thing of value provided to the owner, including reasonable costs paid to independent third parties necessary to complete the distressed property conveyance or payment of money to satisfy a debt or legal obligation of the owner. "Consideration" shall not include amounts imputed as a down payment or fee to the distressed property purchaser, or a person acting in participation with the distressed property purchaser.
- d. If an owner fails to make a required payment or otherwise defaults under a distressed property conditional conveyance contract which contains an owner's option to purchase or a promise to convey an interest in fee back to the owner, the distressed property purchaser shall only enforce the forfeiture of the owner's interest under the contract as follows:
- (1) for purposes of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.), the distressed property conditional conveyance contract shall be deemed to be a residential mortgage, the distressed property purchaser shall be deemed to be a lender, and the owner shall be deemed to be a debtor; and
- (2) the distressed property purchaser may bring an action to enforce the forfeiture of the owner's interest in the property and for recovery of possession of the property by use of the procedures for foreclosure and judicial sale of residential real property available to lenders pursuant to the provisions of the "Fair Foreclosure Act."
- ²e. With respect to the amount of any fee or other consideration provided by an owner to a distressed property purchaser at the time of the execution of an option to purchase, as part of any distressed property conditional conveyance, and as consideration for that agreement:

- 1 (1) the entire fee or other consideration shall be provided by the 2 owner at the time of the execution of the option to purchase or lease 3 agreement;
 - (2) the distressed property purchaser may declare some or all of the fee or other consideration to be non-refundable, regardless of whether the owner exercises his right to purchase back the property from the distressed property purchaser pursuant to the option to purchase or lease agreement, or declare that some or all of the fee or other consideration shall be applied as credit toward the purchase of the property, if the owner does exercise his right to purchase back the property, so long as this declaration is agreed to by the owner and expressly stated in the agreement; and
 - (3) the fee or other consideration provided to the distressed property purchaser shall not constitute an equitable ownership interest in the property.
 - f. With respect to any money provided by the owner to the distressed property purchaser pursuant to any distressed property conditional conveyance, remitted as a monthly credit towards the purchase of the property in excess of any monthly rental obligation established pursuant to any agreement designed to allow the owner to remain in the property, including, but not limited to, a lease agreement between the parties:
 - (1) the distressed property purchaser may declare some or all of the money to be non-refundable, if the owner does not exercise his right to purchase back the property from the distressed property purchaser pursuant to the option to purchase or lease agreement, so long as this declaration is agreed to by the owner and expressly stated in the agreement;
 - (2) the money provided to the distressed property purchaser shall not constitute an equitable ownership interest in the property; and
 - (3) the money shall continue to be the property of the owner and shall be held in trust by the distressed property purchaser for use as a credit towards the purchase of the property, subject to any agreement pursuant to paragraph (1) of this subsection.
- 35 g. If the owner exercises his right to purchase back the property 36 from the distressed property purchaser pursuant to the option to 37 purchase agreement: (1) any amount still owed toward the purchase 38 price or other consideration on the property, as set forth in the 39 agreement, following the application of any fee, money, or other 40 consideration agreed to be applied towards the purchase by the 41 distressed property purchaser as credit towards the purchase, shall 42 be the sole responsibility of the owner; and (2) a new deed for the 43 property shall be executed by the distressed property purchaser and 44 filed with the office of the county clerk in the county in which the
- property resides.² 45

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1 12. (New section) A distressed property purchaser, in the course of a distressed property conveyance, shall not fail to:

- a. make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, so that the owner has received consideration, as defined by paragraph (2) of subsection c. of section 11 of this act, in an amount of at least 82% of the property's fair market value;
- b. have all documents executed as part of a distressed property conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- c. complete a distressed property conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in the State;
- d. provide to the owner, prior to the time of completion of a distressed property conveyance, a disclosure statement in a form to be designed and prescribed by regulation by ²[the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with]² the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs and fees that the owner will incur in connection with the conveyance;
- e. notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
- f. fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to due-on-sale provisions; and
- g. satisfy all qualification requirements for assuming the repayment of the mortgage.

13. (New section) Any waiver of the provisions of sections 8, 9, 10, 11, or 12 of this act is void and unenforceable as contrary to public policy.

¹14. (New section) a. The ²[Director of the Division of

Consumer Affairs Commissioner of Banking and Insurance may investigate or examine any foreclosure consultant, or other person as the [director] commissioner deems necessary to determine compliance with this act. For these purposes, the commissioner may examine the books, accounts, records and other

- commissioner² may examine the books, accounts, records and other documents or matters of any foreclosure consultant or other person.
- Each foreclosure consultant shall be subject to an examination by
- 46 the ²[director] commissioner², not more than once in any 12 month
- 47 <u>period, unless the ²[director] commissioner² has reason to believe</u>

- 1 that the foreclosure consultant is not complying with the provisions
- 2 of this act, or is not transacting business in accordance with law, in
- 3 which case the ²[director] commissioner ² may conduct an
- 4 <u>examination at any time</u>. The ²[director] commissioner ² shall have
- 5 the power to compel by subpoena the production of all relevant
- 6 books, accounts, records and other documents and materials relative
- 7 <u>to an examination or investigation.</u>
- 8 <u>b. The</u> ²[director] <u>commissioner</u> or the ²[director's]
- 9 <u>commissioner's</u> designee shall have power to issue subpoenas to
- 10 compel the attendance of witnesses and the production of
- documents, papers, books, accounts, records and other evidence
- before him in any matter over which he has jurisdiction pursuant to
- this act, and to administer oaths and affirmations to any person.
 - c. If any person shall refuse to obey a subpoena, or to give testimony or to produce evidence as required thereby, the
- ²[director] commissioner may apply ex parte to any court having
- 16 [director] commissioner may apply ex parte to any court naving
- jurisdiction over that person for an order compelling the appearance of the witness before the ²[director] commissioner² to give
- 19 <u>testimony or to produce evidence as required</u> thereby, or both.
 - d. A foreclosure consultant shall have its financial records
- 21 <u>audited annually by a certified public accountant, which audit shall</u>
- 22 <u>be filed with the</u> ²[director] commissioner². ²[After reviewing the
- 23 <u>audit, or for reasons the director deems appropriate, the director</u>
- 24 <u>may cause an examination of the consultant to be made. The actual</u>
- 25 expenses of the examination shall be paid by the foreclosure
- 26 consultant, and the director may maintain any action against a
- foreclosure consultant to recover any unpaid expenses in connection with the examination. The commissioner shall conduct at least one
- with the examination. The commissioner shall conduct at least one
- 29 <u>examination of the financial records of every foreclosure consultant</u>
- 30 <u>licensed in the State every two years.</u>²

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- 32 ¹[14.] <u>15.</u> ¹ (New section) a. Any person who violates any
- 33 provision of this act shall, in addition to any other penalty provided
- 34 by law, be liable to a penalty of not more than \$10,000 for the first
- 35 offense, and not more than \$20,000 for the second and each
- 36 subsequent offense, which penalty may be collected in a summary
- proceeding pursuant to the "Penalty Enforcement Law of 1999,"
- 38 P.L.1999, c.274 (C.2A:58-10 et seq.).
- b. A person who violates any provision of this act is guilty of a
- 40 crime of the third degree. A person who violates any provision of
- 41 this act in connection with a pattern of foreclosure rescue fraud or a
- 42 conspiracy or endeavor to engage in a pattern of foreclosure rescue
- fraud is guilty of a crime of the second degree.
- c. (1) Except as provided in paragraph (2) of this subsection,
- any Any distressed property conditional conveyance involving
- 46 the transfer of an interest in fee or a beneficial interest created

- 1 through a trust document, in a distressed property, and involving the
- 2 acquirer of the property allowing the owner to occupy the property,
- 3 which is made in violation of any provision of this act, is voidable
- 4 and the transfer may be rescinded by the owner within two years of
- 5 the date of the transfer ², provided that the right, title or interest in
- 6 the property of a bona fide purchaser or mortgagee for value shall
- 7 not be affected thereby. Nothing herein shall limit the right of an
- 8 owner to recover damages from a distressed property purchaser².
- 9 ¹[(2) A violation of paragraph (2) of subsection a. of section 11 of this act or of subsection a. of subsection 12 of this act, shall not be a violation of this act that may cause a transfer described in paragraph (1) of this subsection to be voidable or subject to
- 13 rescission.]¹
- d. [(1) Except as provided in paragraph (2) of this subsection,
- an] An¹ owner ²[or a municipal lien tax holder of interest in a
- distressed property on behalf of an owner **]**² may bring an action in
- 17 Superior Court against a foreclosure consultant or a distressed
- property purchaser for any violation of this act, for treble damages,
- 19 attorney's fees, costs of suit and appropriate equitable relief. In an
- 20 action under this paragraph, the owner ²[or municipal lien tax
- 21 holder **]**² may:

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- ¹[(a)] (1) ¹cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located,
- pursuant to N.J.S.2A:15-6 et seq.; and
 - ¹[(b)] (2)¹ introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract, distressed
- 28 property conditional conveyance contract, or distressed property
- 29 conveyance contract signed by the owner.
- 30 ¹[(2) For a violation of paragraph (2) of subsection a. of section
- 31 11 of this act or of subsection a. of subsection 12 of this act, an
- owner may bring an action in Superior Court against a distressed property purchaser for actual damages. In an action under this
- paragraph, the court may award attorney's fees and costs of suit to
- 35 the prevailing party.]¹
- e. The remedies and rights provided for in this act are not
- 37 exclusive, but cumulative, and all other remedies or rights provided
- 38 by State or federal law, including, but not limited to, those brought
- 39 under the doctrine of equitable mortgage ²or pursuant to the "Fair
- 40 <u>Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.)</u>² are
- 41 specifically preserved. ²Nothing in this act shall be construed to
- 42 <u>limit the application of the consumer fraud act, P.L.1960, c.39</u>
- 43 (C.56:8-1 et seq.).²
- 44 ¹f. If the ²[Director of the Division of Consumer Affairs]
- 45 <u>Commissioner of Banking and Insurance² determines that there has</u>
- 46 been any substantial violation of this act by a professional licensed

under a licensing board in this State, the ²[director] commissioner² 1 2 shall provide a written notice describing the violation to the licensing board having jurisdiction over the profession, for such 3 4 action as the board deems appropriate.

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¹[15.] <u>16.</u> (New section) The ²[Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the]2 Commissioner of Banking and Insurance shall enforce the provisions of this act, and may promulgate regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) necessary to effectuate the purposes of the act.

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- ²17. Section 2 of P.L.2005, c.199 (C.17:1C-34) is amended to read as follows:
- 16 2. For the purposes of this act:

17 "Assessment" means the assessment imposed pursuant to section 18 3 of this act for the special functions of the division as provided in 19 that section.

20 "Commissioner" means the Commissioner of Banking and 21 Insurance.

"Department" means the Department of Banking and Insurance.

"Depository institution" means any entity holding a state charter for a bank, savings bank, savings and loan association or credit union, irrespective of whether the entity accepts deposits.

"Division" means the Division of Banking in the Department of Banking and Insurance.

"Other financial entity" means a person who is licensed or registered pursuant to: the "New Jersey Consumer Finance

Licensing Act," sections 1 through 49 of P.L.1996, c.157 (C.17:11C-1 et seq.); the "New Jersey Residential Mortgage 31

32 Lending Act," sections 1 through 39 of P.L.2009, c.53 (C.17:11C-

33 51 et seq.), other than a financial entity with respect to the payment

34 of required fees to the Nationwide Mortgage Licensing System and

35 Registry as set forth by that nationwide system and registry; "The

Check Cashers Regulatory Act of 1993," P.L.1993, c.383 36

37 (C.17:15A-30 et seq.); the "New Jersey Money Transmitters Act,"

38 P.L.1998, c.14 (C.17:15C-1 et seq.); the "Insurance Premium

39 Finance Company Act," P.L.1968, c.221 (C.17:16D-1 et seq.); the

"Retail Installment Sales Act of 1960," P.L.1960, c.40 (C.17:16C-1 40

41 et seq.); the "Door-to-Door Retail Installment Sales Act of 1968,"

42 P.L.1968, c.223 (C.17:16C-61.1 et seq.); the "Home Repair

43 Financing Act," P.L.1960, c.41 (C.17:16C-62 et seq.); the "Door-to-

44 Door Home Repair Sales Act of 1968," P.L.1968, c.224 (C.17:16C-

45 95 et seq.); P.L.1979, c.16 (C.17:16G-1 et seq.); the "Foreclosure

Rescue Fraud Prevention Act," P.L., c. (C.)(pending before 46

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the Legislature as this bill), or the "pawnbroking law," R.S.45:22-1 1 2 et seq. 3 "Nationwide Mortgage Licensing System and Registry" means the mortgage licensing system developed and maintained by the 4 5 Conference of State Bank Supervisors and the American 6 Association of Residential Mortgage Regulators, or their successors, and utilized in this State pursuant to the provisions of 7 the "New Jersey Residential Mortgage Lending Act," sections 1 8 9 through 39 of P.L.2009, c.53 (C.17:11C-51 et seq.). 10 "Regulated entity" means a depository institution, other financial 11 entity or person chartered, licensed or registered by the Division of 12 Banking or who should be chartered, licensed or registered.² 13 (cf: 2009, c.53, s.63) 14 $^{1}[16.]$ $^{2}[17.]$ 18. This act shall take effect on the $^{2}[90th]$ 15 180th² day following enactment ², but the Commissioner of 16 Banking and Insurance may take such anticipatory administrative 17 action in advance thereof as shall be necessary for the 18 implementation of this act². 19 20 21 22 23

The "Foreclosure Rescue Fraud Prevention Act."

ASSEMBLY, No. 359

STATE OF NEW JERSEY

214th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2010 SESSION

Sponsored by:

Assemblyman GARY S. SCHAER
District 36 (Bergen, Essex and Passaic)
Assemblyman JOHN J. BURZICHELLI
District 3 (Salem, Cumberland and Gloucester)
Assemblywoman BONNIE WATSON COLEMAN
District 15 (Mercer)
Assemblyman WAYNE P. DEANGELO
District 14 (Mercer and Middlesex)

Co-Sponsored by:

Assemblymen Ramos, Chiappone, Diegnan, Assemblywoman Voss, Assemblyman Prieto, Assemblywomen Tucker, Vainieri Huttle, Angelini, Assemblyman Wisniewski, Assemblywomen Evans, Greenstein, Assemblymen Chivukula, Conaway, Assemblywoman Rodriguez, Assemblymen Albano, Milam, Conners, Assemblywoman Wagner, Assemblymen Moriarty, Scalera and Assemblywoman Riley

SYNOPSIS

The "Foreclosure Rescue Fraud Prevention Act."

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel

AN ACT concerning certain mortgage foreclosure consultant practices and supplementing Title 46 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "Foreclosure Rescue Fraud Prevention Act."

2. As used in this act:

"Business day" means any day other than a Saturday, Sunday, or a federal holiday.

"Distressed property" means residential real property consisting of from one to six dwelling units, at least one of which is occupied by the owner as a primary residence, and which is the subject of a foreclosure or tax sale proceeding, or which is at risk of loss due to nonpayment of taxes or whose owner is more than 90 days delinquent on any loan that is secured by the property.

"Distressed property purchaser" means a person who acquires an interest in a distressed property through a distressed property conditional conveyance or a distressed property conveyance, or a person who participates in a joint venture or joint enterprise involving a distressed property conditional conveyance or a distressed property conveyance. The term "distressed property purchaser" does not mean a federally insured financial institution or a person who acquires distressed property through a deed in lieu of foreclosure or a person acting in participation with any person who acquires distressed property through a deed in lieu of foreclosure, provided that person does not promise to convey an interest in fee back to the owner or does not give the owner an option to purchase the property at a later date.

"Distressed property conditional conveyance" means a transaction in which an owner transfers an interest in fee, or a beneficial interest created through a trust document, in the distressed property; the acquirer of the property allows the owner to occupy the property; and the acquirer of the property or a person acting in participation with the acquirer of the property conveys or promises to convey an interest in fee back to the owner or gives the owner an option to purchase the property at a later date.

"Distressed property conveyance" means a transaction in which an owner transfers an interest in fee in a distressed property.

"Distressed property service" means, without limitation, any of the following:

- (1) debt, budget, or financial counseling of any type;
- (2) receiving money for the purpose of distributing it to creditors in payment or partial payment of any obligation secured by a mortgage or other lien on a distressed property;

(3) contacting creditors on behalf of an owner;

- (4) arranging or attempting to arrange for an extension of the period within which the owner may cure the owner's default and reinstate a debt obligation;
- (5) arranging or attempting to arrange for a delay or postponement of the time of sale of the distressed property;
- (6) advising with respect to the filing of any document or assisting in any manner in the preparation of any document for filing with any court; or
- (7) giving advice, explanation, or instruction to an owner that in any manner relates to the cure of a default or forfeiture or to the postponement or avoidance of a sale of the distressed property.

"Foreclosure consultant": (1) means any person, located out-of-State or within the State, who, directly or indirectly, for compensation from an owner, makes any solicitation, representation, or offer to perform, or who performs, any distressed property service that the person represents will in any manner do any of the following in relation to the owner's distressed property:

- (a) prevent or postpone the foreclosure sale or the loss of the property due to nonpayment of taxes;
- (b) obtain any forbearance from any beneficiary or mortgagee or relief with respect to a tax sale of the property;
- (c) assist the owner in exercising any right of reinstatement or right of redemption;
- (d) obtain any extension of the period within which the owner may reinstate the owner's rights with respect to the property;
- (e) obtain any waiver of an acceleration clause contained in any promissory note, contract, or mortgage evidencing or securing a debt in relation to the property;
- (f) assist the owner in obtaining a loan or advance of funds to pay off the promissory note, contract, or mortgage evidencing or securing a debt in relation to the property; or
- (g) avoid or ameliorate the impairment of the owner's credit resulting from default on the promissory note, contract, or mortgage, or the conduct of a foreclosure sale or tax sale or offer to repair the owner's credit.
 - (2) shall not include any of the following:
- (a) a housing counseling agency contracted by the United States Department of Housing and Urban Development to provide counseling;
- (b) a person who holds or is owed an obligation secured by a lien on any distressed property in situations in which the person performs services in connection with the obligation or lien, provided the obligation or lien did not arise as the result of, or as part of, a proposed distressed property conditional conveyance or a distressed property conveyance;

- 1 (c) a person licensed to practice law in this State while acting 2 under the authority of that license;
 - (d) a nonprofit, charitable entity qualified pursuant to section 501(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. s.501(c)(3)), which is licensed pursuant to P.L.1979, c.16 (C.17:16G-1 et seq.), and which offers counseling or advice to an owner of a distressed property, provided the entity does not contract for services with for-profit lenders or distressed property purchasers or any person who structures or plans a distressed property conveyance;
 - (e) a municipality which has a tax lien on distressed property;
 - (f) an assignee or a purchaser of a municipal tax lien from a tax sale; or
 - (g) a sponsor which is certified by the Commissioner of Community Affairs to participate in the "New Jersey Housing Assistance and Recovery Program" established pursuant to sections 8 through 14 of P.L.2008, c.127 (C.55:14K-88 et seq.).
 - "Owner" means an owner of record of title to a distressed property.

"Residual income" means an owner's net income available to meet living expenses after the payment of all ordinary and necessary debt, including payments under an option to purchase back the owner's property transferred in a distressed property conditional conveyance.

- 3. A foreclosure consultant shall not conduct any business in this State until the foreclosure consultant:
- a. obtains a bond from a surety company authorized to do business in the State in a form and an amount to be prescribed by the Director of the Division of Consumer Affairs by regulation; and
- b. files the bond with the director and obtains written approval of the bond from the director.
- For the purposes of complying with the requirements of this section, "foreclosure consultant" shall not include:
- (1) a bank, savings bank, savings and loan association, credit union, or other federally insured financial institution, or insurance company organized, chartered, licensed, or holding a certificate of authority to do business under the laws of this State or any other state or under the laws of the United States;
- (2) a person licensed pursuant to the "New Jersey Licensed Lenders Act," P.L.1996, c.157 (C.17:11C-1 et seq.), while acting under the authority of that license; or
- 43 (3) a person licensed as a real estate broker, broker-salesperson, 44 or salesperson pursuant to R.S.45:15-1 et seq., while acting under 45 the authority of that license.

- 4. a. A foreclosure consultant contract shall be written in plain language and shall fully disclose the exact nature of the foreclosure consultant's services and the total amount and terms of compensation.
 - b. The following notice, printed in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the foreclosure consultant, shall be printed immediately above the statement required by subsection c. of this section:

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"NOTICE REQUIRED BY NEW JERSEY LAW

.....(Name) or anyone working for him or her CANNOT:

- (1) Take any money from you or ask you for money until(Name) has completely finished doing everything he or she said would be done; or
- (2) Ask you to sign or have you sign any lien, mortgage, or deed unless all provisions of the "Foreclosure Rescue Fraud Prevention Act," P.L. , c (C.) (pending before the Legislature as this bill), and any other applicable federal and State laws have been complied with.
- (3) Guarantee that they will be able to refinance a loan on your home or arrange for you to keep your home."
- c. A foreclosure consultant contract shall be written in the same language as principally used by the foreclosure consultant to describe the consultant's services or to negotiate the contract, shall be dated and signed by the owner, and shall contain in immediate proximity to the space reserved for the owner's signature a conspicuous statement in 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, as follows:
- "You, the owner, may cancel this transaction at any time until after the foreclosure consultant has fully performed every service the foreclosure consultant contracted to perform or represented would be performed. See the attached notice of cancellation form for an explanation of this right."
- d. A foreclosure consultant contract shall contain on the first page, in a type size no smaller than that generally used in the body of the document, each of the following:
- (1) the name and address of the foreclosure consultant to which the notice of cancellation is to be mailed; and
 - (2) the date the owner signed the contract.
- e. A foreclosure consultant contract shall be accompanied by a completed form, captioned "NOTICE OF CANCELLATION" which shall be attached to the contract and easily detachable, and shall contain, in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, the following statement written in the same language as used in the contract:

"NOTICE OF CANCELLATION 1 2 3 (Enter date of transaction) 4 You may cancel this transaction, without any penalty or 5 obligation, at any time until after the foreclosure consultant has fully performed every service the foreclosure consultant contracted 6 7 to perform or represented would be performed. To cancel this transaction, mail or deliver a signed and dated 8 9 copy of this cancellation notice, or any other written notice to:(Name of foreclosure 10 11(Address of foreclosure consultant's place 12 of business) I hereby cancel this transaction on(Date) 13 14(Owner's signature)." 15 f. The foreclosure consultant shall provide the owner with a 16 copy of a foreclosure consultant contract and the attached notice of 17 cancellation in duplicate immediately upon execution of the 18 contract. 19 The foreclosure consultant shall record the contract with the 20 county clerk in the county in which the distressed property is 21 located, within 10 business days of its execution. 22 23 5. a. In addition to any other legal right to rescind a 24 foreclosure consultant contract, an owner has the right to cancel a foreclosure consultant contract at any time until after the 25 26 foreclosure consultant has fully performed every service the 27 foreclosure consultant contracted to perform or represented would 28 be performed. 29 b. Cancellation occurs when the owner delivers by any means, 30 written notice of cancellation to the foreclosure consultant at the 31 address specified in the foreclosure consultant contract. A notice of cancellation, if given by mail, is effective when deposited in the 32 33 mail properly addressed with postage prepaid. A notice of 34 cancellation sent by certified mail, return receipt requested, to the 35 address specified in the foreclosure consultant contract, shall be 36 conclusive proof of notice of cancellation. A notice of cancellation given by the owner need not take 37 38 the particular form as provided with the foreclosure consultant 39 contract and, however expressed, is effective if it indicates the intention of the owner not to be bound by the contract. 40 41 42 6. It is a violation of this act for a foreclosure consultant to: 43 claim, demand, charge, collect, or receive any compensation 44 until after the foreclosure consultant has fully performed every 45 distressed property service the foreclosure consultant contracted to

perform or represented would be performed, unless compensation

for partial performance is expressly agreed to by both parties in the foreclosure contract;

- b. claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason, in excess of two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less;
- c. take a wage assignment, a lien of any type on real or personal property, or other security to secure the payment of compensation. Any agreement to take such security is void and unenforceable;
- d. receive any consideration from any third party in connection with distressed property services rendered to an owner;
- e. acquire any interest, directly or indirectly, or by means of a subsidiary or affiliate in a distressed property from an owner with whom the foreclosure consultant has contracted;
- f. accept any power of attorney from an owner for any purpose, except to inspect documents as provided by law; or
- g. induce or attempt to induce an owner to enter a contract that does not comply in all respects with sections 4 and 5 of this act.

7. a. Any waiver by an owner of the provisions of section 4, 5, or 6 of this act is void and unenforceable as contrary to public policy.

b. Any attempt by a foreclosure consultant to induce an owner to waive the owner's rights is a violation of this act.

8. a. A distressed property purchaser who enters into a distressed property conditional conveyance or a distressed property conveyance shall do so in the form of a written contract. A distressed property conditional conveyance contract and a distressed property conveyance contract shall be written in at least 14-point boldface type, in the same language principally used by the owner to negotiate the sale of the distressed property, shall be fully completed, signed, and dated by the owner and the distressed property purchaser, and shall be witnessed and acknowledged by a notary public, before the owner executes a deed or any other instrument of conveyance of the distressed property.

- b. A distressed property conditional conveyance contract and a distressed property conveyance contract shall contain the entire agreement of the parties, be fully assignable, and survive delivery of any deed or any other instrument of conveyance of the distressed property.
- c. A distressed property conditional conveyance contract and a distressed property conveyance contract shall include the following terms, except that a distressed property conveyance contract shall not be required to contain the terms set forth in paragraph (5):

- 1 (1) the name, business address, and telephone number of the 2 distressed property purchaser;
 - (2) the address of the distressed property;
 - (3) the total consideration to be given by the distressed property purchaser in connection with or incident to the transaction;
 - (4) a complete description of the terms of payment or other consideration including, but not limited to, any distressed property services of any nature that the distressed property purchaser represents will be performed for the owner before or after the transaction;
 - (5) a complete description of the terms of any related agreement designed to allow the owner to remain in the dwelling including, but not limited to, a lease agreement, repurchase agreement, contract for deed, or a lease agreement with an option to purchase;
 - (6) a notice of cancellation as provided in this section;
 - (7) the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

Until your right to cancel this contract has ended,(Name) or anyone working for(Name) CANNOT ask you to sign or have you sign any deed or any other document. You are urged to have this contract reviewed by an attorney of your choice within five business days of signing it."; and

(8) if title to the distressed property will be transferred in the transaction, the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

As part of this transaction, you are giving up title to your home."

- 9. a. In addition to any other right of rescission provided by applicable State or federal laws, the owner has the right to cancel a distressed property conditional conveyance contract or a distressed property conveyance contract with a distressed property purchaser until midnight of the 10th business day following the day on which the owner signs the contract, or until the conclusion of a sheriff's sale pursuant to the provisions of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.) or the conclusion of a municipal tax sale foreclosure pursuant to the provisions of the "tax sale law," chapter 5 of Title 54 of the Revised Statutes, whichever occurs first.
- b. Cancellation of the contract occurs when the owner delivers,
 by any means, written notice of cancellation to the address specified

in the contract. Notice of cancellation, if given by mail, is effective when deposited in the mail properly addressed with postage prepaid. Notice by certified mail, return receipt requested, to the address specified in the contract, shall be conclusive proof of notice of cancellation.

- c. A notice of cancellation given by the owner need not take the particular form as provided with the contract, and however expressed, is effective if it indicates the intention of the owner not to be bound by the contract.
- d. Within 10 business days following receipt of a notice of cancellation delivered in accordance with this section, the distressed property purchaser shall return to the owner, without condition, any original contract and any other documents signed by the owner.

15 10. a. A distressed property conditional conveyance contract 16 and a distressed property conveyance contract with a distressed 17 property purchaser shall contain in immediate proximity to the 18 space reserved for the owner's signature a conspicuous statement in

a size equal to at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, as follows:

The distressed property purchaser shall accurately enter the date and time of day on which the cancellation right ends.

b. A contract with a distressed property purchaser shall be accompanied by a completed form in duplicate, captioned "NOTICE OF CANCELLATION" in a size equal to a 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, followed by a space in which the distressed property purchaser shall enter the date on which the owner executes any contract. This form shall be attached to the contract, shall be easily detachable, and shall contain in at least 14-point type, if the contract is printed, or in capital letters, if the contract is typed, the following statement written in the same language as used in the contract:

"NOTICE OF CANCELLATION

You may cancel this contract for the conveyance of your home, without any penalty or obligation, at any time before (enter date and time of day). To cancel this transaction, mail or deliver a signed and dated copy of this cancellation notice to (Name of purchaser) at

1	business) NOT LATER THAN	
2	(Enter date and time of day).	
3	I hereby cancel this transaction on (Date	
4	(Owner's	
5	signature)."	

- c. The distressed property purchaser shall provide the owner with a copy of the contract and the attached notice of cancellation in duplicate at the time the contract is executed by all parties.
- d. The distressed property purchaser shall record the contract and the attached notice of cancellation with the county clerk in the county in which the distressed property is located within 10 business days of the signing of the contract by both parties.
- e. The 10 business days during which the owner may cancel the contract shall not begin to run until all parties to the contract have executed the contract and the distressed property purchaser has complied with all the requirements of this section.

- 11. a. A distressed property purchaser, in the course of a distressed property conditional conveyance, shall not:
- (1) enter into, or attempt to enter into, a distressed property conditional conveyance unless the distressed property purchaser verifies and can demonstrate that the owner has a reasonable ability to pay for the subsequent conveyance of a fee interest back to the owner under the terms of any option to purchase and a reasonable ability to make monthly or any other required payments due prior to the subsequent conveyance;
- (2) fail to make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, or, if the distressed property purchaser acquires a beneficial interest through a trust, at the time of the creation of the trust, so that the owner has received consideration in an amount of at least 82% of the property's fair market value, or, in the alternative, fail to make a payment to the owner, in situations in which the owner is unable to purchase the distressed property from the distressed property owner at the time of the expiration of the owner's option to purchase, so that the owner has received consideration in an amount of at least 82% of the property's fair market value;
- (3) enter into an option to purchase or lease as part of a distressed property conditional conveyance containing terms that are unfair or commercially unreasonable, or engage in any other unfair conduct;
- (4) represent, directly or indirectly, that the distressed property purchaser is acting as an advisor or a consultant, or in any other manner represent that the distressed property purchaser is acting on behalf of the homeowner;

(5) misrepresent the distressed property purchaser's status as to licensure or certification;

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- (6) do any of the following until after the time during which the owner may cancel the transaction:
- (a) accept from the owner an execution of a deed or any other instrument of conveyance of any interest in the distressed property;
- (b) induce the owner to execute a deed or any other instrument of conveyance of any interest in the distressed property; or
- (c) record with the county recorder of deeds any document signed by the owner, including but not limited to a deed or any other instrument of conveyance;
- (7) fail to convey title to the distressed property to the owner under an option to purchase provided for in the distressed property conveyance contract, in situations in which the terms of the conveyance contract have been fulfilled;
- (8) enter into a distressed property conditional conveyance if any party to the transaction is represented by way of a power of attorney;
- (9) fail to extinguish all liens encumbering the distressed property, immediately following the conveyance of the distressed property, or fail to assume all liability with respect to the lien in foreclosure and prior liens that will not be extinguished by the foreclosure, which assumption shall be accomplished without violations of the terms and conditions of the lien being assumed;
- (10) cause the property to be conveyed or encumbered without the knowledge or permission of the owner, or in any way frustrate the ability of the owner to complete the conveyance back to the owner;
- (11) fail to have all documents executed as part of a distressed property conditional conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- (12) fail to complete a distressed property conditional conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in this State;
- (13) fail to provide to the owner, prior to the time of completion of a distressed property conditional conveyance, a disclosure statement in a form to be designed and prescribed by regulation by the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs that the owner will incur in connection with the conveyance and any option for the owner to purchase the property, including a schedule of monthly and annual

payments, closing costs, and any additional costs and fees related to
 the conveyance;

- (14) claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason from an owner, for services or as consideration for participating in the conveyance transaction, in excess of two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less;
- (15) in situations in which the distressed property conditional conveyance involves a transfer of an interest in fee from an owner to a distressed property purchaser, fail to record the deed to the purchaser in the county clerk's office in which the property is located, or fail to include a statement on the recorded deed that the deed was obtained through a transaction governed by the "Foreclosure Rescue Fraud Prevention Act;
- (16) fail to notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
- (17) fail to fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to dueon-sale provisions; and
- (18) fail to satisfy all qualification requirements for assuming the repayment of mortgage.
- b. For purposes of paragraph (1) of subsection a. of this section, an evaluation of "reasonable ability to pay" shall include the owner's debt to income ratio, the owner's residual income, the fair market value of the distressed property, and the owner's credit history. There shall be a rebuttable presumption that the distressed property purchaser has not verified reasonable payment ability if the distressed property purchaser has not obtained documents of assets, liabilities, and income, other than a statement by the owner.
- c. For purposes of paragraph (2) of subsection a. of this section: (1) an appraisal at the time that the distressed property is conveyed by a person licensed or certified by an agency of this State or the federal government shall create a rebuttable presumption that the appraisal is an accurate determination of the fair market value of the property; and (2) "consideration" means any payment or thing of value provided to the owner, including reasonable costs paid to independent third parties necessary to complete the distressed property conveyance or payment of money to satisfy a debt or legal obligation of the owner. "Consideration" shall not include amounts imputed as a down payment or fee to the distressed property purchaser, or a person acting in participation with the distressed property purchaser.
- d. If an owner fails to make a required payment or otherwise defaults under a distressed property conditional conveyance contract which contains an owner's option to purchase or a promise

to convey an interest in fee back to the owner, the distressed property purchaser shall only enforce the forfeiture of the owner's interest under the contract as follows:

- (1) for purposes of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.), the distressed property conditional conveyance contract shall be deemed to be a residential mortgage, the distressed property purchaser shall be deemed to be a lender, and the owner shall be deemed to be a debtor; and
- (2) the distressed property purchaser may bring an action to enforce the forfeiture of the owner's interest in the property and for recovery of possession of the property by use of the procedures for foreclosure and judicial sale of residential real property available to lenders pursuant to the provisions of the "Fair Foreclosure Act."

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- 12. A distressed property purchaser, in the course of a distressed property conveyance, shall not fail to:
- a. make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, so that the owner has received consideration, as defined by paragraph (2) of subsection c. of section 11 of this act, in an amount of at least 82% of the property's fair market value;
- b. have all documents executed as part of a distressed property conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- c. complete a distressed property conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in the State;
- d. provide to the owner, prior to the time of completion of a distressed property conveyance, a disclosure statement in a form to be designed and prescribed by regulation by the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs and fees that the owner will incur in connection with the conveyance;
- e. notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
 - f. fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to due-on-sale provisions; and
- g. satisfy all qualification requirements for assuming the repayment of the mortgage.

13. Any waiver of the provisions of sections 8, 9, 10, 11, or 12 of this act is void and unenforceable as contrary to public policy.

- 14. a. Any person who violates any provision of this act shall, in addition to any other penalty provided by law, be liable to a penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).
- b. A person who violates any provision of this act is guilty of a crime of the third degree. A person who violates any provision of this act in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.
- c. (1) Except as provided in paragraph (2) of this subsection, any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest created through a trust document, in a distressed property, and involving the acquirer of the property allowing the owner to occupy the property, which is made in violation of any provision of this act, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer.
- (2) A violation of paragraph (2) of subsection a. of section 11 of this act or of subsection a. of subsection 12 of this act, shall not be a violation of this act that may cause a transfer described in paragraph (1) of this subsection to be voidable or subject to rescission.
- d. (1) Except as provided in paragraph (2) of this subsection, an owner or a municipal lien tax holder of interest in a distressed property on behalf of an owner may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of this act, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. In an action under this paragraph, the owner or municipal lien tax holder may:
- (a) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (b) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract, distressed property conditional conveyance contract, or distressed property conveyance contract signed by the owner.
- (2) For a violation of paragraph (2) of subsection a. of section 11 of this act or of subsection a. of subsection 12 of this act, an owner may bring an action in Superior Court against a distressed property purchaser for actual damages. In an action under this paragraph, the

1 court may award attorney's fees and costs of suit to the prevailing 2 party.

e. The remedies and rights provided for in this act are not exclusive, but cumulative, and all other remedies or rights provided by State or federal law, including, but not limited to, those brought under the doctrine of equitable mortgage, are specifically preserved.

15. The Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, shall enforce the provisions of this act, and may promulgate regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) necessary to effectuate the purposes of the act.

16. This act shall take effect on the 90th day following enactment.

STATEMENT

This bill, the "Foreclosure Rescue Fraud Prevention Act," requires foreclosure consultants and distressed property purchasers, who contract with owners of residential properties in financial distress, to adhere to certain practices in providing foreclosure prevention services to owners.

The bill requires a foreclosure consultant to post a bond with the Division of Consumer Affairs prior to conducting any business in the State. In addition, the bill provides certain contract rights for owners of a financially distressed residential property, as defined in the bill, who contract with foreclosure consultants, including requirements that:

- (1) the contract for foreclosure consulting services must be in writing and must contain certain disclosures and notice requirements in 14-point boldface type; and
- (2) the owner has a right to cancel the foreclosure consulting contract at any time until after the foreclosure consultant has fully performed every service the consultant contracted to perform.

The bill also prohibits certain practices by foreclosure consultants, including:

- (1) collecting any fee prior to the completion of all agreed upon services, unless compensation for partial performance is expressly agreed upon in the contract; and
- (2) collecting fees in excess of certain limits as described in the bill.

In situations in which there is a distressed property conditional conveyance, whereby an owner transfers the distressed property to a distressed property purchaser, occupies the property, and retains an option to purchase the property back from the purchaser, or a distressed property conveyance, whereby an owner simply transfers the distressed property to a distressed property purchaser, the bill provides certain contract rights to owners, including requirements that:

- (1) the contract be in writing and include certain notices and disclosures in 14-point boldface type; and
- (2) the owner has a right to cancel the contract during certain periods as described in the bill.

As to distressed property conditional conveyances, the bill places certain obligations on distressed property purchasers, including requirements to:

- (1) verify that the owner has a reasonable ability to pay for a subsequent conveyance of title back to the owner;
- (2) ensure that the owner is paid at least 82% of the property's fair market value in consideration for the owner's conveyance of title, or transfer of a beneficial interest through a trust, to the distressed property purchaser; and
- (3) provide to the owner, prior to a distressed property conditional conveyance, a disclosure statement that includes all costs the owner will incur in connection with the conveyance and any option for the owner to purchase the property back from the purchaser.

As to distressed property conveyances, the bill places certain obligations on distressed property purchasers, including a requirement that the owner is paid at 82% of the property's fair market value in consideration of the owner's transfer of title to the distressed property purchaser.

For a violation of the bill's provisions, the bill provides for a civil penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

The bill provides that any person who violates any provision of the bill is guilty of a crime of the third degree. A person who violates any provision of the bill in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

The bill also provides that any distressed property conditional conveyance or distressed property conveyance involving the transfer of an interest in fee or a beneficial interest through a trust document, which is made in violation of any provision of the bill, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer and outlines certain restrictions and rights of owners of such properties.

- In addition, the bill provides that an owner or a municipal tax lien holder of interest in a distressed property on behalf of an owner, may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of the bill's provisions, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. If an owner or municipal tax lien holder commences such an action, the party may:
 - (1) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and

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- (2) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract or distressed property conveyance contract signed by the owner.
- Finally, the bill provides that the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, shall enforce the provisions of the bill, and may promulgate regulations necessary to effectuate the purposes of the bill.

ASSEMBLY FINANCIAL INSTITUTIONS AND INSURANCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 359

STATE OF NEW JERSEY

DATED: MARCH 4, 2010

The Assembly Financial Institutions and Insurance Committee reports favorably Assembly Bill No. 359.

This bill, the "Foreclosure Rescue Fraud Prevention Act," requires foreclosure consultants and distressed property purchasers, who contract with owners of residential properties in financial distress, to adhere to certain practices in providing foreclosure prevention services to owners.

The bill requires a foreclosure consultant to post a bond with the Division of Consumer Affairs prior to conducting any business in the State. In addition, the bill provides certain contract rights for owners of a financially distressed residential property, as defined in the bill, who contract with foreclosure consultants, including requirements that:

- (1) the contract for foreclosure consulting services must be in writing and must contain certain disclosures and notice requirements in 14-point boldface type; and
- (2) the owner has a right to cancel the foreclosure consulting contract at any time until after the foreclosure consultant has fully performed every service the consultant contracted to perform.

The bill also prohibits certain practices by foreclosure consultants, including:

- (1) collecting any fee prior to the completion of all agreed upon services, unless compensation for partial performance is expressly agreed upon in the contract; and
- (2) collecting fees in excess of certain limits as described in the bill.

In situations in which there is a distressed property conditional conveyance, whereby an owner transfers the distressed property to a distressed property purchaser, occupies the property, and retains an option to purchase the property back from the purchaser, or a distressed property conveyance, whereby an owner simply transfers the distressed property to a distressed property purchaser, the bill provides certain contract rights to owners, including requirements that:

(1) the contract be in writing and include certain notices and disclosures in 14-point boldface type; and

(2) the owner has a right to cancel the contract during certain periods as described in the bill.

As to distressed property conditional conveyances, the bill places certain obligations on distressed property purchasers, including requirements to:

- (1) verify that the owner has a reasonable ability to pay for a subsequent conveyance of title back to the owner;
- (2) ensure that the owner is paid at least 82% of the property's fair market value in consideration for the owner's conveyance of title, or transfer of a beneficial interest through a trust, to the distressed property purchaser; and
- (3) provide to the owner, prior to a distressed property conditional conveyance, a disclosure statement that includes all costs the owner will incur in connection with the conveyance and any option for the owner to purchase the property back from the purchaser.

As to distressed property conveyances, the bill places certain obligations on distressed property purchasers, including a requirement that the owner is paid at least 82% of the property's fair market value in consideration for the owner's transfer of title to the distressed property purchaser.

For a violation of the bill's provisions, the bill provides for a civil penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

The bill provides that any person who violates any provision of the bill is guilty of a crime of the third degree. A person who violates any provision of the bill in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

The bill also provides that any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest through a trust document and involving the acquirer of the property allowing the owner to occupy the property, which is made in violation of any provision of the bill, except a violation of the provisions relating to payment of at least 82% of the property's fair market value, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer.

In addition, the bill provides that an owner or a municipal tax lien holder of interest in a distressed property on behalf of an owner, may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of the bill's provisions, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. If an owner or municipal tax lien holder commences such an action, the party may:

- (1) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (2) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract or distressed property conveyance contract signed by the owner.

Further, for a violation of the bill's provisions requiring payment of at least 82% of the property's fair market value by a distressed property purchaser, in the course of a distressed property conditional conveyance or a distressed property conveyance, an owner may bring an action in Superior Court against a distressed property purchaser for actual damages, and a court may award attorney's fees and costs of suit to the prevailing party in the action.

Finally, the bill provides that the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, shall enforce the provisions of the bill, and may promulgate regulations necessary to effectuate the purposes of the bill.

This bill was pre-filed for introduction in the 2010-2011 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

STATEMENT TO

ASSEMBLY, No. 359

with Assembly Floor Amendments (Proposed by Assemblyman SCHAER)

ADOPTED: SEPTEMBER 30, 2010

These amendments to the "Foreclosure Rescue Fraud Prevention Act," as the underlying bill is entitled, require foreclosure consultants to register annually with the Director of the Division of Consumer Affairs. The registration process requires foreclosure consultants to provide certain information and a registration fee, to be determined by the director. The foreclosure consultants are also subject to criminal background checks.

The amendments also:

- provide that the director may refuse to issue or renew, and may revoke, any registration for certain reasons, including failure to comply with the provisions of the bill, and upon proof that the applicant or registrant has been convicted of any crime of moral turpitude or any crime relating adversely to the activity regulated by the bill.
- add attorneys licensed to practice in this State to the categories of licensed professionals who are exempt from the bill's requirements while acting under the authority of their license.
- provide that a person who registers as a foreclosure consultant shall not be subject to the provisions of P.L.1979, c.36 (C.17:16G-1 et seq.), commonly known as the "debt adjuster act," while acting under the authority provided to foreclosure consultants properly registered under the bill's provisions.
- prohibit any person from presenting himself to the public as a registered foreclosure consultant or using the designation "foreclosure consultant," "foreclosure consultant specialist," or similar designation, without registering as a foreclosure consultant pursuant to the bill's provisions.
- provide that the director may examine the books, accounts and records of foreclosure consultants and other persons as necessary to enforce the bill's provisions, and require that foreclosure consultants have their financial records audited annually.
- provide that, in addition to the civil and criminal penalties provided for in the bill, if the director determines that there has been any substantial violation of the bill's provisions by a professional licensed under a licensing board in this State, the director shall provide a written notice describing the violation to the licensing board having jurisdiction over the profession, for such action as the board deems appropriate.

• revise the penalty provisions with respect to requirements that at the time of a distressed property conditional conveyance to a distressed property purchaser, an owner be paid at least 82% of the property's value; so that for a failure to pay at this level, in addition to the other penalties provided for, the owner has the right to rescind the transfer of the property within two years.

The amendments also make certain technical corrections.

SENATE COMMERCE COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 359

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 3, 2011

The Senate Commerce Committee reports favorably and with committee amendments Assembly Bill No. 359(1R).

This bill, the "Foreclosure Rescue Fraud Prevention Act," requires foreclosure consultants and distressed property purchasers, who contract with owners of residential properties in financial distress, to adhere to certain practices in providing foreclosure prevention services to owners.

The bill, as amended, requires a foreclosure consultant to post a bond with the Department of Banking and Insurance prior to conducting any business in the State. In addition, the bill provides certain contract rights for owners of a financially distressed residential property, as defined in the bill, who contract with foreclosure consultants, including requirements that:

- (1) the contract for foreclosure consulting services must be in writing and must contain certain disclosures and notice requirements in 14-point boldface type; and
- (2) the owner has a right to cancel the foreclosure consulting contract at any time until after the foreclosure consultant has fully performed every service and secured the relief the consultant contracted to perform.

The bill also prohibits certain practices by foreclosure consultants, including:

- (1) collecting any fee prior to the completion of all agreed upon services and until the distressed property relief is secured; and
- (2) collecting fees in excess of certain limits as prescribed in the bill.

In situations in which there is a distressed property conditional conveyance, whereby an owner transfers the distressed property to a distressed property purchaser, occupies the property, and retains an option to purchase the property back from the purchaser, or a distressed property conveyance, whereby an owner simply transfers the distressed property to a distressed property purchaser, the bill provides certain contract rights to owners, including requirements that:

- (1) the contract be in writing and include certain notices and disclosures in 14-point boldface type; and
- (2) the owner has a right to cancel the contract during certain periods as described in the bill.

As to distressed property conditional conveyances, the bill places certain obligations on distressed property purchasers, including requirements to:

- (1) verify that the owner has a reasonable ability to pay for a subsequent conveyance of title back to the owner;
- (2) ensure that the owner is paid at least 82% of the property's fair market value in consideration for the owner's conveyance of title, or transfer of a beneficial interest through a trust, to the distressed property purchaser; and
- (3) provide to the owner, prior to a distressed property conditional conveyance, a disclosure statement that includes all costs the owner will incur in connection with the conveyance and any option for the owner to purchase the property back from the purchaser.

As to distressed property conveyances, the bill places certain obligations on distressed property purchasers, including a requirement that the owner is paid at least 82% of the property's fair market value in consideration for the owner's transfer of title to the distressed property purchaser.

For a violation of the bill's provisions, the bill provides for a civil penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

The bill provides that any person who violates any provision of the bill is guilty of a crime of the third degree. A person who violates any provision of the bill in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

The bill also provides that any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest through a trust document, which is made in violation of any provision of the bill, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer and outlines certain restrictions and rights of owners of such properties. However, the bill provides that the two year right of rescission shall not affect a bonafide purchaser or mortgagee for value.

In addition, the bill provides that an owner may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of the bill's provisions, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. If an owner commences such an action, the party may:

- (1) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (2) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract or distressed property conveyance contract signed by the owner.

Finally, the bill, as amended, provides that the Commissioner of Banking and Insurance shall enforce the provisions of the bill and may promulgate regulations necessary to effectuate the purposes of the bill.

The amendments to the bill:

- provide that the Commissioner of Banking and Insurance shall enforce the provisions of the bill and may promulgate regulations necessary to effectuate the purposes of the bill.
- require foreclosure consultants to obtain a license from the Commissioner of Banking and Insurance. The license process requires foreclosure consultants to provide certain information and a registration fee, to be determined by the commissioner. The foreclosure consultants are also subject to criminal background checks.
- exclude from the bill's purview transactions regarding properties that are at risk of tax lien foreclosure, thus applying the bill's provisions only to residential properties subject to mortgage foreclosure proceedings.
- add title insurance producers and real estate brokers to the categories of licensed professionals who are exempt from the bill's requirements while acting under the authority of their license.
- clarify that an affiliate or subsidiary of a bank, savings bank, savings and loan association, credit union, or other federally insured financial institution, or insurance company is exempt from the requirements placed on foreclosure consultants under the bill.
- provide for a 10 day attorney review period for any distressed property conveyance or distressed property conditional conveyance.
- provide that a distressed property purchaser shall not enter into an option to purchase or lease as part of a distressed property conditional conveyance in which the agreement fails to provide for a length of time of at least three years within which the owner may exercise his right to purchase back the property.
- establish certain requirements for any fee or other consideration provided by an owner to a distressed property purchaser at the time of the execution of an option to purchase as consideration for that agreement.
- establish certain additional requirements with regard to money provided by an owner to the distressed property purchaser pursuant to any distressed property conditional conveyance, remitted as a monthly credit towards the purchase of the property in excess of the any monthly rental obligation.

As reported, this bill is identical to Senate Committee Substitute for Senate Bill No. 1651, also reported by the committee today.

SENATE, No. 1651

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED MARCH 11, 2010

Sponsored by: Senator SHIRLEY K. TURNER District 15 (Mercer)

SYNOPSIS

The "Foreclosure Rescue Fraud Prevention Act."

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning certain mortgage foreclosure consultant practices and supplementing Title 46 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "Foreclosure Rescue Fraud Prevention Act."

2. As used in this act:

"Business day" means any day other than a Saturday, Sunday, or a federal holiday.

"Distressed property" means residential real property consisting of from one to six dwelling units, at least one of which is occupied by the owner as a primary residence, and which is the subject of a foreclosure or tax sale proceeding, or which is at risk of loss due to nonpayment of taxes or whose owner is more than 90 days delinquent on any loan that is secured by the property.

"Distressed property purchaser" means a person who acquires an interest in a distressed property through a distressed property conditional conveyance or a distressed property conveyance, or a person who participates in a joint venture or joint enterprise involving a distressed property conditional conveyance or a distressed property conveyance. The term "distressed property purchaser" does not mean a federally insured financial institution or a person who acquires distressed property through a deed in lieu of foreclosure or a person acting in participation with any person who acquires distressed property through a deed in lieu of foreclosure, provided that person does not promise to convey an interest in fee back to the owner or does not give the owner an option to purchase the property at a later date.

"Distressed property conditional conveyance" means a transaction in which an owner transfers an interest in fee, or a beneficial interest created through a trust document, in the distressed property; the acquirer of the property allows the owner to occupy the property; and the acquirer of the property or a person acting in participation with the acquirer of the property conveys or promises to convey an interest in fee back to the owner or gives the owner an option to purchase the property at a later date.

"Distressed property conveyance" means a transaction in which an owner transfers an interest in fee in a distressed property.

"Distressed property service" means, without limitation, any of the following:

- (1) debt, budget, or financial counseling of any type;
- (2) receiving money for the purpose of distributing it to creditors in payment or partial payment of any obligation secured by a mortgage or other lien on a distressed property;
- (3) contacting creditors on behalf of an owner;

(4) arranging or attempting to arrange for an extension of the period within which the owner may cure the owner's default and reinstate a debt obligation;

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- (5) arranging or attempting to arrange for a delay or postponement of the time of sale of the distressed property;
- (6) advising with respect to the filing of any document or assisting in any manner in the preparation of any document for filing with any court; or
- (7) giving advice, explanation, or instruction to an owner that in any manner relates to the cure of a default or forfeiture or to the postponement or avoidance of a sale of the distressed property.

"Foreclosure consultant": (1) means any person, located out-of-State or within the State, who, directly or indirectly, for compensation from an owner, makes any solicitation, representation, or offer to perform, or who performs, any distressed property service that the person represents will in any manner do any of the following in relation to the owner's distressed property:

- (a) prevent or postpone the foreclosure sale or the loss of the property due to nonpayment of taxes;
- (b) obtain any forbearance from any beneficiary or mortgagee or relief with respect to a tax sale of the property;
- (c) assist the owner in exercising any right of reinstatement or right of redemption;
- (d) obtain any extension of the period within which the owner may reinstate the owner's rights with respect to the property;
- (e) obtain any waiver of an acceleration clause contained in any promissory note, contract, or mortgage evidencing or securing a debt in relation to the property;
- (f) assist the owner in obtaining a loan or advance of funds to pay off the promissory note, contract, or mortgage evidencing or securing a debt in relation to the property; or
- (g) avoid or ameliorate the impairment of the owner's credit resulting from default on the promissory note, contract, or mortgage, or the conduct of a foreclosure sale or tax sale or offer to repair the owner's credit.
 - (2) shall not include any of the following:
- (a) a housing counseling agency contracted by the United States Department of Housing and Urban Development to provide counseling;
- (b) a person who holds or is owed an obligation secured by a lien on any distressed property in situations in which the person performs services in connection with the obligation or lien, provided the obligation or lien did not arise as the result of, or as part of, a proposed distressed property conditional conveyance or a distressed property conveyance;
- 46 (c) a person licensed to practice law in this State while acting 47 under the authority of that license;

- 1 (d) a nonprofit, charitable entity qualified pursuant to section 2 501(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. 3 s.501(c)(3)), which is licensed pursuant to P.L.1979, c.16 4 (C.17:16G-1 et seq.), and which offers counseling or advice to an 5 owner of a distressed property, provided the entity does not contract for services with for-profit lenders or distressed property purchasers 6 7 or any person who structures or plans a distressed property 8 conveyance;
 - (e) a municipality which has a tax lien on distressed property;
 - (f) an assignee or a purchaser of a municipal tax lien from a tax sale; or
 - (g) a sponsor which is certified by the Commissioner of Community Affairs to participate in the "New Jersey Housing Assistance and Recovery Program" established pursuant to sections 8 through 14 of P.L.2008, c.127 (C.55:14K-88 et seq.).
 - "Owner" means an owner of record of title to a distressed property.

"Residual income" means an owner's net income available to meet living expenses after the payment of all ordinary and necessary debt, including payments under an option to purchase back the owner's property transferred in a distressed property conditional conveyance.

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- 3. A foreclosure consultant shall not conduct any business in this State until the foreclosure consultant:
- a. obtains a bond from a surety company authorized to do business in the State in a form and an amount to be prescribed by the Director of the Division of Consumer Affairs by regulation; and
- b. files the bond with the director and obtains written approval of the bond from the director.

For the purposes of complying with the requirements of this section, "foreclosure consultant" shall not include:

- (1) a bank, savings bank, savings and loan association, credit union, or other federally insured financial institution, or insurance company organized, chartered, licensed, or holding a certificate of authority to do business under the laws of this State or any other state or under the laws of the United States;
- (2) a person licensed pursuant to the "New Jersey Licensed Lenders Act," P.L.1996, c.157 (C.17:11C-1 et seq.), while acting under the authority of that license; or
- (3) a person licensed as a real estate broker, broker-salesperson, or salesperson pursuant to R.S.45:15-1 et seq., while acting under the authority of that license.

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47 48 4. a. A foreclosure consultant contract shall be written in plain language and shall fully disclose the exact nature of the foreclosure consultant's services and the total amount and terms of compensation.

1 The following notice, printed in at least 14-point boldface 2 type, if the contract is printed, or in capital letters, if the contract is 3 typed, and completed with the name of the foreclosure consultant, shall be printed immediately above the statement required by 4 5 subsection c. of this section: 6 7 "NOTICE REQUIRED BY NEW JERSEY LAW 8(Name) or anyone working for him or her 9 CANNOT: 10 (1) Take any money from you or ask you for money until 11(Name) has completely finished doing 12 everything he or she said would be done; or 13 (2) Ask you to sign or have you sign any lien, mortgage, or deed 14 unless all provisions of the "Foreclosure Rescue Fraud Prevention 15 , c (C.) (pending before the Legislature as this 16 bill), and any other applicable federal and State laws have been 17 complied with. 18 (3) Guarantee that they will be able to refinance a loan on your 19 home or arrange for you to keep your home." 20 c. A foreclosure consultant contract shall be written in the same language as principally used by the foreclosure consultant to 21 22 describe the consultant's services or to negotiate the contract, shall 23 be dated and signed by the owner, and shall contain in immediate 24 proximity to the space reserved for the owner's signature a 25 conspicuous statement in 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, as follows: 26 "You, the owner, may cancel this transaction at any time until 27 after the foreclosure consultant has fully performed every service 28 29 the foreclosure consultant contracted to perform or represented 30 would be performed. See the attached notice of cancellation form 31 for an explanation of this right." 32 d. A foreclosure consultant contract shall contain on the first 33 page, in a type size no smaller than that generally used in the body 34 of the document, each of the following: 35 (1) the name and address of the foreclosure consultant to which the notice of cancellation is to be mailed; and 36 37 (2) the date the owner signed the contract. 38 A foreclosure consultant contract shall be accompanied by a 39 completed form, captioned "NOTICE OF CANCELLATION" 40 which shall be attached to the contract and easily detachable, and 41 shall contain, in at least 14-point boldface type, if the contract is 42 printed, or in capital letters, if the contract is typed, the following 43 statement written in the same language as used in the contract: 44 "NOTICE OF CANCELLATION 45 46 (Enter date of transaction) 47 You may cancel this transaction, without any penalty or

obligation, at any time until after the foreclosure consultant has

1	fully performed every service the foreclosure consultant contracted
2	to perform or represented would be performed.
3	To cancel this transaction, mail or deliver a signed and dated

To cancel this transaction, mail or deliver a signed and dated copy of this cancellation notice, or any other written notice to:

5	(Name	of	foreclosure	consultant)	at
5	(Addres	s of	foreclosure of	consultant's pl	ace
7	of business)				

I hereby cancel this transaction on(Date)(Owner's signature)."

- f. The foreclosure consultant shall provide the owner with a copy of a foreclosure consultant contract and the attached notice of cancellation in duplicate immediately upon execution of the contract.
- g. The foreclosure consultant shall record the contract with the county clerk in the county in which the distressed property is located, within 10 business days of its execution.

5. a. In addition to any other legal right to rescind a foreclosure consultant contract, an owner has the right to cancel a foreclosure consultant contract at any time until after the foreclosure consultant has fully performed every service the foreclosure consultant contracted to perform or represented would be performed.

- b. Cancellation occurs when the owner delivers by any means, written notice of cancellation to the foreclosure consultant at the address specified in the foreclosure consultant contract. A notice of cancellation, if given by mail, is effective when deposited in the mail properly addressed with postage prepaid. A notice of cancellation sent by certified mail, return receipt requested, to the address specified in the foreclosure consultant contract, shall be conclusive proof of notice of cancellation.
- c. A notice of cancellation given by the owner need not take the particular form as provided with the foreclosure consultant contract and, however expressed, is effective if it indicates the intention of the owner not to be bound by the contract.
 - 6. It is a violation of this act for a foreclosure consultant to:
- a. claim, demand, charge, collect, or receive any compensation until after the foreclosure consultant has fully performed every distressed property service the foreclosure consultant contracted to perform or represented would be performed, unless compensation for partial performance is expressly agreed to by both parties in the foreclosure contract;
- b. claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason, in excess of two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less;

- c. take a wage assignment, a lien of any type on real or personal property, or other security to secure the payment of compensation. Any agreement to take such security is void and unenforceable;
 - d. receive any consideration from any third party in connection with distressed property services rendered to an owner;

- e. acquire any interest, directly or indirectly, or by means of a subsidiary or affiliate in a distressed property from an owner with whom the foreclosure consultant has contracted;
- f. accept any power of attorney from an owner for any purpose, except to inspect documents as provided by law; or
- g. induce or attempt to induce an owner to enter a contract that does not comply in all respects with sections 4 and 5 of this act.

7. a. Any waiver by an owner of the provisions of section 4, 5,
or 6 of this act is void and unenforceable as contrary to public policy.

b. Any attempt by a foreclosure consultant to induce an owner to waive the owner's rights is a violation of this act.

8. a. A distressed property purchaser who enters into a distressed property conditional conveyance or a distressed property conveyance shall do so in the form of a written contract. A distressed property conditional conveyance contract and a distressed property conveyance contract shall be written in at least 14-point boldface type, in the same language principally used by the owner to negotiate the sale of the distressed property, shall be fully completed, signed, and dated by the owner and the distressed property purchaser, and shall be witnessed and acknowledged by a notary public, before the owner executes a deed or any other instrument of conveyance of the distressed property.

- b. A distressed property conditional conveyance contract and a distressed property conveyance contract shall contain the entire agreement of the parties, be fully assignable, and survive delivery of any deed or any other instrument of conveyance of the distressed property.
- c. A distressed property conditional conveyance contract and a distressed property conveyance contract shall include the following terms, except that a distressed property conveyance contract shall not be required to contain the terms set forth in paragraph (5):
- 41 (1) the name, business address, and telephone number of the 42 distressed property purchaser;
 - (2) the address of the distressed property;
 - (3) the total consideration to be given by the distressed property purchaser in connection with or incident to the transaction;
 - (4) a complete description of the terms of payment or other consideration including, but not limited to, any distressed property services of any nature that the distressed property purchaser

represents will be performed for the owner before or after the transaction;

- (5) a complete description of the terms of any related agreement designed to allow the owner to remain in the dwelling including, but not limited to, a lease agreement, repurchase agreement, contract for deed, or a lease agreement with an option to purchase;
 - (6) a notice of cancellation as provided in this section;
- (7) the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

Until your right to cancel this contract has ended,(Name) or anyone working for(Name) CANNOT ask you to sign or have you sign any deed or any other document. You are urged to have this contract reviewed by an attorney of your choice within five business days of signing it."; and

(8) if title to the distressed property will be transferred in the transaction, the following notice in at least 14-point boldface type, if the contract is printed, or in capital letters, if the contract is typed, and completed with the name of the distressed property purchaser immediately above the statement required by this section:

"NOTICE REQUIRED BY NEW JERSEY LAW

As part of this transaction, you are giving up title to your home."

- 9. a. In addition to any other right of rescission provided by applicable State or federal laws, the owner has the right to cancel a distressed property conditional conveyance contract or a distressed property conveyance contract with a distressed property purchaser until midnight of the 10th business day following the day on which the owner signs the contract, or until the conclusion of a sheriff's sale pursuant to the provisions of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.) or the conclusion of a municipal tax sale foreclosure pursuant to the provisions of the "tax sale law," chapter 5 of Title 54 of the Revised Statutes, whichever occurs first.
- b. Cancellation of the contract occurs when the owner delivers, by any means, written notice of cancellation to the address specified in the contract. Notice of cancellation, if given by mail, is effective when deposited in the mail properly addressed with postage prepaid. Notice by certified mail, return receipt requested, to the address specified in the contract, shall be conclusive proof of notice of cancellation.
- c. A notice of cancellation given by the owner need not take the particular form as provided with the contract, and however expressed, is effective if it indicates the intention of the owner not to be bound by the contract.

1	d. Within 10 business days following receipt of a notice of
2	cancellation delivered in accordance with this section, the distressed
3	property purchaser shall return to the owner, without condition, any
4	original contract and any other documents signed by the owner.
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6	10. a. A distressed property conditional conveyance contract
7	and a distressed property conveyance contract with a distressed
8	property purchaser shall contain in immediate proximity to the
9	space reserved for the owner's signature a conspicuous statement in
10	a size equal to at least 14-point boldface type, if the contract is
11	printed, or in capital letters, if the contract is typed, as follows:
12	"You may cancel this contract for the conveyance of your house."
13	without any penalty or obligation, at any time before
14	(Date and time of day). See the attached
15	notice of cancellation form for an explanation of this right."
16	The distressed property purchaser shall accurately enter the date
17	and time of day on which the cancellation right ends.
18	b. A contract with a distressed property purchaser shall be
19	accompanied by a completed form in duplicate, captioned
20	"NOTICE OF CANCELLATION" in a size equal to a 14-point
21	boldface type, if the contract is printed, or in capital letters, if the
22	contract is typed, followed by a space in which the distressed
23	property purchaser shall enter the date on which the owner executes
24	any contract. This form shall be attached to the contract, shall be
25	easily detachable, and shall contain in at least 14-point type, if the
26	contract is printed, or in capital letters, if the contract is typed, the
27	following statement written in the same language as used in the
28	contract:
29	"NOTICE OF CANCELLATION
30 31	(Enter data contract signed)
32	(Enter date contract signed)
33	You may cancel this contract for the conveyance of your home, without any penalty or obligation, at any time before
34	without any penalty or obligation, at any time before (enter date and time of day). To cancel this
35	transaction, mail or deliver a signed and dated copy of this
36	cancellation notice to
37	(Street address of purchaser's place of
38	business) NOT LATER THAN
39	(Enter date and time of day).
40	I hereby cancel this transaction on
41	(Owner's
42	signature)."
43	c. The distressed property purchaser shall provide the owner
44	with a copy of the contract and the attached notice of cancellation in
45	duplicate at the time the contract is executed by all parties.
	<u> </u>

d. The distressed property purchaser shall record the contract

and the attached notice of cancellation with the county clerk in the

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county in which the distressed property is located within 10 business days of the signing of the contract by both parties.

e. The 10 business days during which the owner may cancel the contract shall not begin to run until all parties to the contract have executed the contract and the distressed property purchaser has complied with all the requirements of this section.

- 11. a. A distressed property purchaser, in the course of a distressed property conditional conveyance, shall not:
- (1) enter into, or attempt to enter into, a distressed property conditional conveyance unless the distressed property purchaser verifies and can demonstrate that the owner has a reasonable ability to pay for the subsequent conveyance of a fee interest back to the owner under the terms of any option to purchase and a reasonable ability to make monthly or any other required payments due prior to the subsequent conveyance;
- (2) fail to make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, or, if the distressed property purchaser acquires a beneficial interest through a trust, at the time of the creation of the trust, so that the owner has received consideration in an amount of at least 82% of the property's fair market value, or, in the alternative, fail to make a payment to the owner, in situations in which the owner is unable to purchase the distressed property from the distressed property owner at the time of the expiration of the owner's option to purchase, so that the owner has received consideration in an amount of at least 82% of the property's fair market value;
- (3) enter into an option to purchase or lease as part of a distressed property conditional conveyance containing terms that are unfair or commercially unreasonable, or engage in any other unfair conduct;
- (4) represent, directly or indirectly, that the distressed property purchaser is acting as an advisor or a consultant, or in any other manner represent that the distressed property purchaser is acting on behalf of the homeowner;
- (5) misrepresent the distressed property purchaser's status as to licensure or certification;
- (6) do any of the following until after the time during which the owner may cancel the transaction:
- (a) accept from the owner an execution of a deed or any other instrument of conveyance of any interest in the distressed property;
- (b) induce the owner to execute a deed or any other instrument of conveyance of any interest in the distressed property; or
- (c) record with the county recorder of deeds any document signed by the owner, including but not limited to a deed or any other instrument of conveyance;

- (7) fail to convey title to the distressed property to the owner under an option to purchase provided for in the distressed property conveyance contract, in situations in which the terms of the conveyance contract have been fulfilled;
- (8) enter into a distressed property conditional conveyance if any party to the transaction is represented by way of a power of attorney;
- (9) fail to extinguish all liens encumbering the distressed property, immediately following the conveyance of the distressed property, or fail to assume all liability with respect to the lien in foreclosure and prior liens that will not be extinguished by the foreclosure, which assumption shall be accomplished without violations of the terms and conditions of the lien being assumed;
- (10) cause the property to be conveyed or encumbered without the knowledge or permission of the owner, or in any way frustrate the ability of the owner to complete the conveyance back to the owner;
- (11) fail to have all documents executed as part of a distressed property conditional conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- (12) fail to complete a distressed property conditional conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in this State;
- (13) fail to provide to the owner, prior to the time of completion of a distressed property conditional conveyance, a disclosure statement in a form to be designed and prescribed by regulation by the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs that the owner will incur in connection with the conveyance and any option for the owner to purchase the property, including a schedule of monthly and annual payments, closing costs, and any additional costs and fees related to the conveyance;
- (14) claim, demand, charge, collect, or receive any fee, interest, or any other compensation for any reason from an owner, for services or as consideration for participating in the conveyance transaction, in excess of two monthly mortgage payments of principal and interest, or the most recent quarterly property tax installment on the distressed property, whichever is less;
- (15) in situations in which the distressed property conditional conveyance involves a transfer of an interest in fee from an owner to a distressed property purchaser, fail to record the deed to the purchaser in the county clerk's office in which the property is

1 located, or fail to include a statement on the recorded deed that the 2 deed was obtained through a transaction governed by the "Foreclosure Rescue Fraud Prevention Act";

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- (16) fail to notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
- (17) fail to fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to dueon-sale provisions; and
- (18) fail to satisfy all qualification requirements for assuming the repayment of mortgage.
- b. For purposes of paragraph (1) of subsection a. of this section, an evaluation of "reasonable ability to pay" shall include the owner's debt to income ratio, the owner's residual income, the fair market value of the distressed property, and the owner's credit history. There shall be a rebuttable presumption that the distressed property purchaser has not verified reasonable payment ability if the distressed property purchaser has not obtained documents of assets, liabilities, and income, other than a statement by the owner.
- c. For purposes of paragraph (2) of subsection a. of this section: (1) an appraisal at the time that the distressed property is conveyed by a person licensed or certified by an agency of this State or the federal government shall create a rebuttable presumption that the appraisal is an accurate determination of the fair market value of the property; and (2) "consideration" means any payment or thing of value provided to the owner, including reasonable costs paid to independent third parties necessary to complete the distressed property conveyance or payment of money to satisfy a debt or legal obligation of the owner. "Consideration" shall not include amounts imputed as a down payment or fee to the distressed property purchaser, or a person acting in participation with the distressed property purchaser.
- If an owner fails to make a required payment or otherwise defaults under a distressed property conditional conveyance contract which contains an owner's option to purchase or a promise to convey an interest in fee back to the owner, the distressed property purchaser shall only enforce the forfeiture of the owner's interest under the contract as follows:
- (1) for purposes of the "Fair Foreclosure Act," P.L.1995, c.244 (C.2A:50-53 et seq.), the distressed property conditional conveyance contract shall be deemed to be a residential mortgage, the distressed property purchaser shall be deemed to be a lender, and the owner shall be deemed to be a debtor; and
- (2) the distressed property purchaser may bring an action to enforce the forfeiture of the owner's interest in the property and for recovery of possession of the property by use of the procedures for foreclosure and judicial sale of residential real property available to lenders pursuant to the provisions of the "Fair Foreclosure Act."

12. A distressed property purchaser, in the course of a distressed property conveyance, shall not fail to:

- a. make a payment to the owner at the time the title to the distressed property is conveyed from the owner to the distressed property purchaser, so that the owner has received consideration, as defined by paragraph (2) of subsection c. of section 11 of this act, in an amount of at least 82% of the property's fair market value;
- b. have all documents executed as part of a distressed property conveyance also signed by a notary public licensed in the State who is unrelated in any way to the distressed property purchaser or any participant in the distressed property conveyance;
- c. complete a distressed property conveyance in the office of a title insurance producer licensed pursuant to the "New Jersey Insurance Producer Licensing Act of 2001," P.L.2001, c.210 (C.17:22A-26 et seq.), or in the office of an attorney licensed to practice law in the State;
- d. provide to the owner, prior to the time of completion of a distressed property conveyance, a disclosure statement in a form to be designed and prescribed by regulation by the Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, which statement shall require disclosure to the owner of all costs and fees that the owner will incur in connection with the conveyance;
- e. notify in writing all existing mortgage lien holders of the distressed property purchaser's intent to accept conveyance of an interest in the property from the owner;
- f. fully comply with all terms and conditions contained in the mortgage lien documents, including but not limited to due-on-sale provisions; and
- g. satisfy all qualification requirements for assuming the repayment of the mortgage.

13. Any waiver of the provisions of sections 8, 9, 10, 11, or 12 of this act is void and unenforceable as contrary to public policy.

14. a. Any person who violates any provision of this act shall, in addition to any other penalty provided by law, be liable to a penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

b. A person who violates any provision of this act is guilty of a crime of the third degree. A person who violates any provision of this act in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

- c. (1) Except as provided in paragraph (2) of this subsection, any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest created through a trust document, in a distressed property, and involving the acquirer of the property allowing the owner to occupy the property, which is made in violation of any provision of this act, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer.
 - (2) A violation of paragraph (2) of subsection a. of section 11 of this act or of subsection a. of subsection 12 of this act, shall not be a violation of this act that may cause a transfer described in paragraph (1) of this subsection to be voidable or subject to rescission.
- d. (1) Except as provided in paragraph (2) of this subsection, an owner or a municipal lien tax holder of interest in a distressed property on behalf of an owner may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of this act, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. In an action under this paragraph, the owner or municipal lien tax holder may:
- (a) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (b) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract, distressed property conditional conveyance contract, or distressed property conveyance contract signed by the owner.
- (2) For a violation of paragraph (2) of subsection a. of section 11 of this act or of subsection a. of subsection 12 of this act, an owner may bring an action in Superior Court against a distressed property purchaser for actual damages. In an action under this paragraph, the court may award attorney's fees and costs of suit to the prevailing party.
- e. The remedies and rights provided for in this act are not exclusive, but cumulative, and all other remedies or rights provided by State or federal law, including, but not limited to, those brought under the doctrine of equitable mortgage, are specifically preserved.
- 15. The Director of the Division of Consumer Affairs, within the Department of Law and Public Safety, in consultation with the Commissioner of Banking and Insurance, shall enforce the provisions of this act, and may promulgate regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) necessary to effectuate the purposes of the act.
- 16. This act shall take effect on the 90th day following enactment.

STATEMENT

This bill, the "Foreclosure Rescue Fraud Prevention Act," requires foreclosure consultants and distressed property purchasers, who contract with owners of residential properties in financial distress, to adhere to certain practices in providing foreclosure prevention services to owners.

The bill requires a foreclosure consultant to post a bond with the Division of Consumer Affairs prior to conducting any business in the State. In addition, the bill provides certain contract rights for owners of a financially distressed residential property, as defined in the bill, who contract with foreclosure consultants, including requirements that:

- (1) the contract for foreclosure consulting services must be in writing and must contain certain disclosures and notice requirements in 14-point boldface type; and
- (2) the owner has a right to cancel the foreclosure consulting contract at any time until after the foreclosure consultant has fully performed every service the consultant contracted to perform.

The bill also prohibits certain practices by foreclosure consultants, including:

- (1) collecting any fee prior to the completion of all agreed upon services, unless compensation for partial performance is expressly agreed upon in the contract; and
- (2) collecting fees in excess of certain limits as described in the bill.

In situations in which there is a distressed property conditional conveyance, whereby an owner transfers the distressed property to a distressed property purchaser, occupies the property, and retains an option to purchase the property back from the purchaser, or a distressed property conveyance, whereby an owner simply transfers the distressed property to a distressed property purchaser, the bill provides certain contract rights to owners, including requirements that:

- (1) the contract be in writing and include certain notices and disclosures in 14-point boldface type; and
- (2) the owner has a right to cancel the contract during certain periods as described in the bill.

As to distressed property conditional conveyances, the bill places certain obligations on distressed property purchasers, including requirements to:

- (1) verify that the owner has a reasonable ability to pay for a subsequent conveyance of title back to the owner;
- (2) ensure that the owner is paid at least 82% of the property's fair market value in consideration for the owner's conveyance of title, or transfer of a beneficial interest through a trust, to the distressed property purchaser; and

(3) provide to the owner, prior to a distressed property conditional conveyance, a disclosure statement that includes all costs the owner will incur in connection with the conveyance and any option for the owner to purchase the property back from the purchaser.

As to distressed property conveyances, the bill places certain obligations on distressed property purchasers, including a requirement that the owner is paid at least 82% of the property's fair market value in consideration for the owner's transfer of title to the distressed property purchaser.

For a violation of the bill's provisions, the bill provides for a civil penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

The bill provides that any person who violates any provision of the bill is guilty of a crime of the third degree. A person who violates any provision of the bill in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

The bill also provides that any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest through a trust document and involving the acquirer of the property allowing the owner to occupy the property, which is made in violation of any provision of the bill, except a violation of the provision relating to payment of at least 82% of the property's fair market value, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer.

In addition, the bill provides that an owner or a municipal tax lien holder of interest in a distressed property on behalf of an owner, may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of the bill's provisions, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. If an owner or municipal tax lien holder commences such an action, the party may:

- (1) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (2) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract or distressed property conveyance contract signed by the owner.

Further, for a violation of the bill's provisions requiring payment of at least 82% of the property's fair market value by a distressed property purchaser, in the course of a distressed property conditional conveyance or a distressed property conveyance, an

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1	owner may bring an action in Superior Court against a distressed
2	property purchaser for actual damages, and a court may award
3	attorney's fees and costs of suit to the prevailing party in the action.
4	Finally, the bill provides that the Director of the Division of
5	Consumer Affairs, within the Department of Law and Public Safety,
5	in consultation with the Commissioner of Banking and Insurance,
7	shall enforce the provisions of the bill, and may promulgate
8	regulations necessary to effectuate the purposes of the bill.

SENATE COMMERCE COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1651

STATE OF NEW JERSEY

DATED: MARCH 3, 2011

The Senate Commerce Committee reports favorably Senate Committee Substitute for Senate Bill No. 1651.

This substitute, the "Foreclosure Rescue Fraud Prevention Act," requires foreclosure consultants and distressed property purchasers, who contract with owners of residential properties in financial distress, to adhere to certain practices in providing foreclosure prevention services to owners.

The substitute bill requires a foreclosure consultant to post a bond with the Department of Banking and Insurance prior to conducting any business in the State. In addition, the bill provides certain contract rights for owners of a financially distressed residential property, as defined in the bill, who contract with foreclosure consultants, including requirements that:

- (1) the contract for foreclosure consulting services must be in writing and must contain certain disclosures and notice requirements in 14-point boldface type; and
- (2) the owner has a right to cancel the foreclosure consulting contract at any time until after the foreclosure consultant has fully performed every service and secured the relief the consultant contracted to perform.

The bill also prohibits certain practices by foreclosure consultants, including:

- (1) collecting any fee prior to the completion of all agreed upon services and securing any relief promised; and
- (2) collecting fees in excess of certain limits as prescribed in the bill.

In situations in which there is a distressed property conditional conveyance, whereby an owner transfers the distressed property to a distressed property purchaser, occupies the property, and retains an option to purchase the property back from the purchaser, or a distressed property conveyance, whereby an owner simply transfers the distressed property to a distressed property purchaser, the bill provides certain contract rights to owners, including requirements that:

(1) the contract be in writing and include certain notices and disclosures in 14-point boldface type; and

(2) the owner has a right to cancel the contract during certain periods as described in the bill.

As to distressed property conditional conveyances, the bill places certain obligations on distressed property purchasers, including requirements to:

- (1) verify that the owner has a reasonable ability to pay for a subsequent conveyance of title back to the owner;
- (2) ensure that the owner is paid at least 82% of the property's fair market value in consideration for the owner's conveyance of title, or transfer of a beneficial interest through a trust, to the distressed property purchaser; and
- (3) provide to the owner, prior to a distressed property conditional conveyance, a disclosure statement that includes all costs the owner will incur in connection with the conveyance and any option for the owner to purchase the property back from the purchaser.

As to distressed property conveyances, the bill places certain obligations on distressed property purchasers, including a requirement that the owner is paid at least 82% of the property's fair market value in consideration of the owner's transfer of title to the distressed property purchaser.

The bill also provides for a 10 day attorney review period for any distressed property conveyance or distressed property conditional conveyance.

Additionally, the bill provides that a distressed property purchaser shall not enter into an option to purchase or lease as part of a distressed property conditional conveyance in which the agreement fails to provide for a length of time of at least three years within which the owner may exercise his right to purchase back the property. The bill also establishes certain requirements for any fee or other consideration provided by an owner to a distressed property purchaser at the time of the execution of an option to purchase as consideration for that agreement.

For a violation of the bill's provisions, the bill provides for a civil penalty of not more than \$10,000 for the first offense, and not more than \$20,000 for the second and each subsequent offense, which penalty may be collected in a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

The bill provides that any person who violates any provision of the bill is guilty of a crime of the third degree. A person who violates any provision of the bill in connection with a pattern of foreclosure rescue fraud or a conspiracy or endeavor to engage in a pattern of foreclosure rescue fraud is guilty of a crime of the second degree.

The bill also provides that any distressed property conditional conveyance involving the transfer of an interest in fee or a beneficial interest through a trust document, which is made in violation of any provision of the bill, is voidable and the transfer may be rescinded by the owner within two years of the date of the transfer and outlines certain restrictions and rights of owners of such properties. However, the bill provides that the two year right of recision shall not affect a bonafide purchaser or mortgagee for value.

In addition, the bill provides that an owner may bring an action in Superior Court against a foreclosure consultant or a distressed property purchaser for any violation of the bill's provisions, for treble damages, attorney's fees, costs of suit and appropriate equitable relief. If an owner commences such an action, the party may:

- (1) cause a notice of lis pendens to be filed in the office of the county clerk in the county in which the property is located, pursuant to N.J.S.2A:15-6 et seq.; and
- (2) introduce or provide as evidence in the action, any contemporaneous oral agreements or representations made to the owner by any party to a foreclosure consultant contract or distressed property conveyance contract signed by the owner.

Finally, the bill provides that the Commissioner of Banking and Insurance shall enforce the provisions of the bill and may promulgate regulations necessary to effectuate the purposes of the bill.

As reported, this substitute bill is identical to Assembly Bill No. 359 (2R), also reported by the committee today.

ASSEMBLY BILL No. 359 (Second Reprint)

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Assembly Bill No. 359 (Second Reprint) with my recommendations for reconsideration. This bill attempts to protect distressed homeowners from foreclosure rescue scams by regulating "foreclosure consultants," providing certain contractual rights to homeowners, and regulating the prices of distressed home sales. The protections provided by this bill are an important step towards safeguarding residents faced with the painful choices and consequences that come from home foreclosures. Real estate experts estimate that mortgage lenders in New Jersey are waiting to file an estimated 28,500 foreclosures, and that another 55,000 mortgage loans are currently more than 90 days delinquent. New Jersey homeowners deserve protections from the unlicensed and unsupervised individuals who might prey upon the vulnerable. With the improvements recommended below, I look forward to swiftly signing this bill into law.

As written, this bill subjects all foreclosure consultants to licensure by the Department of Banking and Insurance and requires consultants to adhere to a set of reasonable business standards. Licensing these consultants will appropriately supplement the protections already in place to help curb foreclosure rescue scams.

In addition, the bill attempts to ensure that homeowners receive appropriate compensation for their homes in certain distressed property transactions. The bill provides certain contractual rights to distressed property owners, and includes a requirement that the owner is paid at least 82% of the property's fair market value in consideration for the homeowner's transfer of title. Although establishing a safety net for homeowners is important, this bill as presently drafted is too broad and may

have the dangerous, unintended consequence of freezing the marketplace for legitimate distressed residential properties and short-sale transactions ultimately hurting the very people the bill purports to help.

Wisely, the original intent of the bill was to specifically target the unregulated foreclosure consultants who at times employ fraudulent methods to obtain distressed properties at reduced costs. Limiting the sales of these properties brokered through a foreclosure consultant to 82% of fair market value is consistent with the goal of protecting homeowners from sham transactions. However, this bill sweeps in all transactions involving distressed properties, with the exception of those involving federally insured institutions and acquirers through a deed in lieu of foreclosure, without distinguishing between fraud and financing. Attempting to regulate nearly all distressed properties could have the dire effect of curtailing legitimate transactions across the State, preventing homeowners from engaging in pre-foreclosure transactions to stem further losses, and forcing banks foreclose on many of the thousands of financially distressed homes in New Jersey that are already "under water." Simply stated, without the option of legitimate, pre-foreclosure sales, many homeowners will end up in bankruptcy, while banks will end up with more foreclosed-upon property, more debt, and fresh requests for taxpayer-funded support. Recognizing these potential harms, comparable legislation enacted in other states, such as Illinois, is more narrowly crafted to curb foreclosure rescue scams without adversely impacting the residential real estate market.

In order to limit those potentially dangerous unintended consequences, I recommend that the bill be amended to clarify that only distressed property conveyances and distressed property "conditional conveyances" involving participation by a foreclosure

consultant be subject to the "82% of fair market value" requirement. Therefore, I herewith return Assembly Bill No. 359 (Second Reprint) and recommend that it be amended as follows:

Page 2, Section 2, Line 39:

After "transaction" insert "involving any participation by, or any distressed property service or other service or other assistance provided by, a foreclosure consultant"

Page 3, Section 2, Line 3:

After, "transaction" insert "involving any participation by, or any distressed property service or other service or other assistance provided by, a foreclosure consultant"

Respectfully,

/s/ Chris Christie

Governor

[seal]

Attest:

/s/ Jeffrey S. Chiesa
Chief Counsel to the Governor