43:27-7

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2011 **CHAPTER:** 81

NJSA: 43:27-7 (Modifies employer UI tax rates)

BILL NO: A3819 (Substituted for S2370)

SPONSOR(S) Egan and others

DATE INTRODUCED: February 22, 2011

COMMITTEE: ASSEMBLY: Labor

SENATE: Labor

Budget

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: May 9, 2011

SENATE: June 9, 2011

DATE OF APPROVAL: June 29, 2011

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First reprint enacted)

A3819

SPONSOR'S STATEMENT: (Begins on page 25 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes .

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

S2730

SPONSOR'S STATEMENT: (Begins on page 25 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No .

SENATE: Yes Labor

Budget

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

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	REPORTS:	No
	HEARINGS:	Yes
	NEWSPAPER ARTICLES:	Yes

974.90 U55 2010

Public hearing before Senate Labor Committee [and] Assembly Labor Committee: testimony regarding the fiscal condition of the state Unemployment Insurance Trust Fund and related issues: [March 18, 2010, Trenton, New Jersey] / hearing transcribed by the Office of Legislative Services, Public Information Office, Hearing Unit.

LAW/KR

[&]quot;N.J. employers escape \$750 million payroll tax," NewJerseyNewsroom.com, 7-1-11

[&]quot;Law reduces increases in jobless tax," The Record, 7-1-11

[&]quot;Jobless benefits cost more," Home News Tribune, 7-1-11 "Jobless benefits cost more," Asbury Park Press, 7-1-11

[&]quot;Madden bill to trim unemployment tax rates on employers now law," Gloucester County times, 7-2-11

P.L.2011, CHAPTER 81, approved June 29, 2011 Assembly, No. 3819 (First Reprint)

AN ACT concerning employer contributions to the unemployment 1 2 compensation fund and amending R.S.43:21-7.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.43:21-7 is amended to read as follows:
- 8 43:21-7. Contributions. Employers other than governmental 9 entities, whose benefit financing provisions are set forth in section 4 10 of P.L.1971, c.346 (C.43:21-7.3), and those nonprofit organizations 11 liable for payment in lieu of contributions on the basis set forth in 12 section 3 of P.L.1971, c.346 (C.43:21-7.2), shall pay to the 13 controller for the unemployment compensation fund, contributions as set forth in subsections (a), (b) and (c) hereof, and the provisions 14 15 of subsections (d) and (e) shall be applicable to all employers, 16 consistent with the provisions of the "unemployment compensation 17 law" and the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.). 18
 - (a) Payment.
 - (1) Contributions shall accrue and become payable by each employer for each calendar year in which he is subject to this chapter (R.S.43:21-1 et seq.), with respect to having individuals in his employ during that calendar year, at the rates and on the basis hereinafter set forth. Such contributions shall become due and be paid by each employer to the controller for the fund, in accordance with such regulations as may be prescribed, and shall not be deducted, in whole or in part, from the remuneration of individuals in his employ.
 - (2) In the payment of any contributions, a fractional part of a cent shall be disregarded unless it amounts to \$0.005 or more, in which case it shall be increased to \$0.01.
 - (b) Rate of contributions. Each employer shall pay the following contributions:
 - (1) For the calendar year 1947, and each calendar year thereafter, 2 7/10% of wages paid by him during each such calendar year, except as otherwise prescribed by subsection (c) of this section.
- 38 (2) The "wages" of any individual, with respect to any one employer, as the term is used in this subsection (b) and in 40 subsections (c), (d) and (e) of this section 7, shall include the first \$4,800.00 paid during calendar year 1975, for services performed

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

¹Assembly ALA committee amendments adopted May 5, 2011.

1 either within or without this State; provided that no contribution 2 shall be required by this State with respect to services performed in 3 another state if such other state imposes contribution liability with 4 respect thereto. If an employer (hereinafter referred to as a 5 successor employer) during any calendar year acquires substantially 6 all the property used in a trade or business of another employer 7 (hereinafter referred to as a predecessor), or used in a separate unit 8 of a trade or business of a predecessor, and immediately after the 9 acquisition employs in his trade or business an individual who 10 immediately prior to the acquisition was employed in the trade or 11 business of such predecessors, then, for the purpose of determining 12 whether the successor employer has paid wages with respect to employment equal to the first \$4,800.00 paid during calendar year 13 14 1975, any wages paid to such individual by such predecessor during 15 such calendar year and prior to such acquisition shall be considered 16 as having been paid by such successor employer.

- (3) For calendar years beginning on and after January 1, 1976, the "wages" of any individual, as defined in the preceding paragraph (2) of this subsection (b), shall be established and promulgated by the Commissioner of Labor and Workforce Development on or before September 1 of the preceding year and shall be, 28 times the Statewide average weekly remuneration paid to workers by employers, as determined under R.S.43:21-3(c), raised to the next higher multiple of \$100.00 if not already a multiple thereof, provided that if the amount of wages so determined for a calendar year is less than the amount similarly determined for the preceding year, the greater amount will be used; provided, further, that if the amount of such wages so determined does not equal or exceed the amount of wages as defined in subsection (b) of section 3306 of the Internal Revenue Code of 1986 (26 U.S.C. s.3306(b)), the wages as determined in this paragraph in any calendar year shall be raised to equal the amount established under the "Federal Unemployment Tax Act," chapter 23 of the Internal Revenue Code of 1986 (26 U.S.C. s.3301 et seq.), for that calendar year.
 - (c) Future rates based on benefit experience.

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(1) A separate account for each employer shall be maintained and this shall be credited with all the contributions which he has paid on his own behalf on or before January 31 of any calendar year with respect to employment occurring in the preceding calendar year; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday, an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this chapter (R.S.43:21-1 et seq.) shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him into the fund either on his own behalf or on behalf of such

individuals. Benefits paid with respect to benefit years commencing on and after January 1, 1953, to any individual on or before December 31 of any calendar year with respect to unemployment in such calendar year and in preceding calendar years shall be charged against the account or accounts of the employer or employers in whose employment such individual established base weeks constituting the basis of such benefits, except that, with respect to benefit years commencing after January 4, 1998, an employer's account shall not be charged for benefits paid to a claimant if the claimant's employment by that employer was ended in any way which, pursuant to subsection (a), (b), (c), (f), (g) or (h) of R.S.43:21-5, would have disqualified the claimant for benefits if the claimant had applied for benefits at the time when that employment ended. Benefits paid under a given benefit determination shall be charged against the account of the employer to whom such determination relates. When each benefit payment is made, ¹[either a copy of the benefit check or other form of] 1 notification shall be promptly '[sent] provided' to '[the] each' employer '[against whose account the <u>lincluded</u> in the unemployment insurance monetary calculation of benefits [are to be charged]. Such ¹[copy or] ¹ notification shall identify the employer against whose account the amount of such payment is being charged, shall show at least the name and social security account number of the claimant and shall specify the period of unemployment to which said ¹[check] <u>benefit payment</u> ¹ applies.

¹[Each employer shall be furnished an] An¹ annual summary statement of ¹unemployment ¹ benefits charged to ¹[his] the employer's ¹ account ¹shall be provided ¹.

- (2) Regulations may be prescribed for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual accounts in a joint account, maintain such joint account as if it constituted a single employer's account.
- (3) No employer's rate shall be lower than 5.4% unless assignment of such lower rate is consistent with the conditions applicable to additional credit allowance for such year under section 3303(a)(1) of the Internal Revenue Code of 1986 (26 U.S.C. s.3303(a)(1)), any other provision of this section to the contrary notwithstanding.
- (4) Employer Reserve Ratio. (A) Each employer's rate shall be 2 8/10%, except as otherwise provided in the following provisions. No employer's rate for the 12 months commencing July 1 of any calendar year shall be other than 2 8/10%, unless as of the preceding January 31 such employer shall have paid contributions with respect to wages paid in each of the three calendar years

- 1 immediately preceding such year, in which case such employer's
- 2 rate for the 12 months commencing July 1 of any calendar year
- 3 shall be determined on the basis of his record up to the beginning of
- 4 such calendar year. If, at the beginning of such calendar year, the
- 5 total of all his contributions, paid on his own behalf, for all past
- 6 years exceeds the total benefits charged to his account for all such
- 7 years, his contribution rate shall be:

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- (1) 2 5/10%, if such excess equals or exceeds 4%, but less than 5%, of his average annual payroll (as defined in paragraph (2), subsection (a) of R.S.43:21-19);
- (2) 2 2/10%, if such excess equals or exceeds 5%, but is less than 6%, of his average annual payroll;
- (3) 1 9/10%, if such excess equals or exceeds 6%, but is less than 7%, of his average annual payroll;
 - (4) 1 6/10%, if such excess equals or exceeds 7%, but is less than 8%, of his average annual payroll;
- (5) 1 3/10%, if such excess equals or exceeds 8%, but is less than 9%, of his average annual payroll;
- (6) 1%, if such excess equals or exceeds 9%, but is less than 10%, of his average annual payroll;
 - (7) 7/10 of 1%, if such excess equals or exceeds 10%, but is less than 11%, of his average annual payroll;
 - (8) 4/10 of 1%, if such excess equals or exceeds 11% of his average annual payroll.
 - (B) If the total of an employer's contributions, paid on his own behalf, for all past periods for the purposes of this paragraph (4), is less than the total benefits charged against his account during the same period, his rate shall be:
- 29 (1) 4%, if such excess is less than 10% of his average annual 30 payroll;
 - (2) 4 3/10%, if such excess equals or exceeds 10%, but is less than 20%, of his average annual payroll;
 - (3) 4 6/10%, if such excess equals or exceeds 20% of his average annual payroll.
 - (C) Specially assigned rates.
 - (i) If no contributions were paid on wages for employment in any calendar year used in determining the average annual payroll of an employer eligible for an assigned rate under this paragraph (4), the employer's rate shall be specially assigned as follows:
 - if the reserve balance in its account is positive, its assigned rate shall be the highest rate in effect for positive balance accounts for that period, or 5.4%, whichever is higher, and
 - if the reserve balance in its account is negative, its assigned rate shall be the highest rate in effect for deficit accounts for that period.
- 45 (ii) If, following the purchase of a corporation with little or no 46 activity, known as a corporate shell, the resulting employing unit 47 operates a new or different business activity, the employing unit 48 shall be assigned a new employer rate.

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- (iii) Entities operating under common ownership, management or control, when the operation of the entities is not identifiable, distinguishable and severable, shall be considered a single employer for the purposes of this chapter (R.S.43:21-1 et seq.).
- (D) The contribution rates prescribed by subparagraphs (A) and (B) of this paragraph (4) shall be increased or decreased in accordance with the provisions of paragraph (5) of this subsection (c) for experience rating periods through June 30, 1986.
- (5) (A) Unemployment Trust Fund Reserve Ratio. If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 4% but is less than 7% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 3/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection. If on March 31 of any calendar year the balance of the unemployment trust fund exceeds 2 1/2% but is less than 4% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection.

If on March 31 of any calendar year the balance of the unemployment trust fund is less than 2 1/2% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer: (1) eligible for a contribution rate calculation based upon benefit experience, shall be increased by (i) 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3), (4)(A) or (4)(B) of this subsection, and (ii) an additional amount equal to 20% of the total rate established herein, provided, however, that the final contribution rate for each employer shall be computed to the nearest multiple of 1/10% if not already a multiple thereof; (2) not eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (4) of this subsection. For the period commencing July 1, 1984 and ending June 30, 1986, the contribution rate for each employer liable to pay contributions under R.S.43:21-7 shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(B) If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 10% but is less than 12

1 1/2% of the total taxable wages reported to the controller as of that 2 date in respect to employment during the preceding calendar year, 3 the contribution rate, effective July 1 following, of each employer 4 eligible for a contribution rate calculation based upon benefit 5 experience, shall be reduced by 3/10 of 1% under the contribution 6 rate otherwise established under the provisions of paragraphs (3) 7 and (4) of this subsection; provided that in no event shall the 8 contribution rate of any employer be reduced to less than 4/10 of 9 1%. If on March 31 of any calendar year the balance in the 10 unemployment trust fund equals or exceeds 12 1/2% of the total 11 taxable wages reported to the controller as of that date in respect to 12 employment during the preceding calendar year, the contribution 13 rate, effective July 1 following, of each employer eligible for a 14 contribution rate calculation based upon benefit experience, shall be reduced by 6/10 of 1% if his account for all past periods reflects an 15 16 excess of contributions paid over total benefits charged of 3% or 17 more of his average annual payroll, otherwise by 3/10 of 1% under 18 the contribution rate otherwise established under the provisions of 19 paragraphs (3) and (4) of this subsection; provided that in no event 20 shall the contribution rate of any employer be reduced to less than 21 4/10 of 1%.

- (C) The "balance" in the unemployment trust fund, as the term is used in subparagraphs (A) and (B) above, shall not include moneys credited to the State's account under section 903 of the Social Security Act, as amended (42 U.S.C. s.1103), during any period in which such moneys are appropriated for the payment of expenses incurred in the administration of the "unemployment compensation law."
- (D) Prior to July 1 of each calendar year the controller shall determine the Unemployment Trust Fund Reserve Ratio, which shall be calculated by dividing the balance of the unemployment trust fund as of the prior March 31 by total taxable wages reported to the controller by all employers as of March 31 with respect to their employment during the last calendar year.
- 35 (E) (i) (Deleted by amendment, P.L.1997, c.263).
- 36 (ii) (Deleted by amendment, P.L.2001, c.152).

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- 37 (iii) (Deleted by amendment, P.L.2003, c.107).
- 38 (iv) (Deleted by amendment, P.L.2004, c.45).
- 39 (v) (Deleted by amendment, P.L.2008, c.17).
 - (vi) With respect to experience rating years beginning on or after July 1, 2004, and before July 1, 2011, the new employer rate or the unemployment experience rate of an employer under this section shall be the rate which appears in the column headed by the Unemployment Trust Fund Reserve Ratio as of the applicable calculation date and on the line with the Employer Reserve Ratio, as defined in paragraph (4) of this subsection (R.S.43:21-7 (c)(4)), as set forth in the following table:

1	EXPERIENCE RATING TAX TABLE									
2	Fund Reserve Ratio ¹									
3		1.40%	1.00%	0.75%	0.50%	0.49%				
4	Employer	and	to	to	to	and				
5	Reserve	Over	1.39%	0.99%	0.74%	Under				
6	Ratio ²	A	В	C	D	E				
7	Positive Reserve Ratio:									
8	17% and over	0.3	0.4	0.5	0.6	1.2				
9	16.00% to 16.99%	0.4	0.5	0.6	0.6	1.2				
10	15.00% to 15.99%	0.4	0.6	0.7	0.7	1.2				
11	14.00% to 14.99%	0.5	0.6	0.7	0.8	1.2				
12	13.00% to 13.99%	0.6	0.7	0.8	0.9	1.2				
13	12.00% to 12.99%	0.6	0.8	0.9	1.0	1.2				
14	11.00% to 11.99%	0.7	0.8	1.0	1.1	1.2				
15	10.00% to 10.99%	0.9	1.1	1.3	1.5	1.6				
16	9.00% to 9.99%	1.0	1.3	1.6	1.7	1.9				
17	8.00% to 8.99%	1.3	1.6	1.9	2.1	2.3				
18	7.00% to 7.99%	1.4	1.8	2.2	2.4	2.6				
19	6.00% to 6.99%	1.7	2.1	2.5	2.8	3.0				
20	5.00% to 5.99%	1.9	2.4	2.8	3.1	3.4				
21	4.00% to 4.99%	2.0	2.6	3.1	3.4	3.7				
22	3.00% to 3.99%	2.1	2.7	3.2	3.6	3.9				
23	2.00% to 2.99%	2.2	2.8	3.3	3.7	4.0				
24	1.00% to 1.99%	2.3	2.9	3.4	3.8	4.1				
25	0.00% to 0.99%	2.4	3.0	3.6	4.0	4.3				
26	Deficit Reserve Ratio:									
27	-0.00% to -2.99%	3.4	4.3	5.1	5.6	6.1				
28	-3.00% to -5.99%	3.4	4.3	5.1	5.7	6.2				
29	-6.00% to -8.99%	3.5	4.4	5.2	5.8	6.3				
30	-9.00% to-11.99%	3.5	4.5	5.3	5.9	6.4				
31	-12.00% to-14.99%	3.6	4.6	5.4	6.0	6.5				
32	-15.00% to-19.99%	3.6	4.6	5.5	6.1	6.6				
33	-20.00% to-24.99%	3.7	4.7	5.6	6.2	6.7				
34	-25.00% to-29.99%	3.7	4.8	5.6	6.3	6.8				
35	-30.00% to-34.99%	3.8	4.8	5.7	6.3	6.9				
36	-35.00% and under	5.4	5.4	5.8	6.4	7.0				
37	New Employer Rate	2.8	2.8	2.8	3.1	3.4				
38	¹ Fund balance as of Mar	ch 31 a	is a per	centage	e of tax	able wages				
39	in the prior calendar year.									
40	² Employer Reserve Ratio (Contributions minus benefits as a									
41	percentage of employer's taxable wages).									
42	(vii) With respect to experience rating years beginning on or									
43	after July 1, 2011, the new employer rate or the unemployment									
44	experience rate of an employer under this section shall be the rate									
45	which appears in the column headed by the Unemployment Trust									
46	Fund Reserve Ratio as of the applicable calculation date and on the									
47	line with the Employer Reserve Ratio, as defined in paragraph (4)									

1	of this subsection (R.S.43:21-7 (c)(4)), as set forth in the following								
2	table:								
3	EXPERIENCE RATING TAX TABLE								
4	Fund Reserve Ratio ¹								
5		3.50%	3.00%	2.5%	2.0%	1.99%			
6	<u>Employer</u>	<u>and</u>	<u>to</u>	<u>to</u>	<u>to</u>	<u>and</u>			
7	Reserve	<u>Over</u>	3.49%	2.99%	<u>2.49%</u>	<u>Under</u>			
8	Ratio ²	<u>A</u>	<u>B</u>	<u>C</u>	<u>D</u>	<u>E</u>			
9	Positive Reserve Ratio:								
10	17% and over	<u>0.3</u>	<u>0.4</u>	<u>0.5</u>	<u>0.6</u>	<u>1.2</u>			
11	16.00% to 16.99%	<u>0.4</u>	<u>0.5</u>	<u>0.6</u>	<u>0.6</u>	<u>1.2</u>			
12	15.00% to 15.99%	<u>0.4</u>	<u>0.6</u>	<u>0.7</u>	<u>0.7</u>	<u>1.2</u>			
13	14.00% to 14.99%	<u>0.5</u>	<u>0.6</u>	<u>0.7</u>	<u>0.8</u>	<u>1.2</u>			
14	13.00% to 13.99%	<u>0.6</u>	<u>0.7</u>	<u>0.8</u>	<u>0.9</u>	<u>1.2</u>			
15	12.00% to 12.99%	<u>0.6</u>	<u>0.8</u>	<u>0.9</u>	<u>1.0</u>	<u>1.2</u>			
16	11.00% to 11.99%	<u>0.7</u>	<u>0.8</u>	<u>1.0</u>	<u>1.1</u>	<u>1.2</u>			
17	10.00% to 10.99%	<u>0.9</u>	<u>1.1</u>	<u>1.3</u>	<u>1.5</u>	<u>1.6</u>			
18	9.00% to 9.99%	<u>1.0</u>	<u>1.3</u>	<u>1.6</u>	<u>1.7</u>	<u>1.9</u>			
19	8.00% to 8.99%	<u>1.3</u>	<u>1.6</u>	<u>1.9</u>	<u>2.1</u>	<u>2.3</u>			
20	7.00% to 7.99%	<u>1.4</u>	<u>1.8</u>	<u>2.2</u>	<u>2.4</u>	<u>2.6</u>			
21	6.00% to 6.99%	<u>1.7</u>	<u>2.1</u>	<u>2.5</u>	<u>2.8</u>	3.0			
22	5.00% to 5.99%	<u>1.9</u>	<u>2.4</u>	<u>2.8</u>	<u>3.1</u>	<u>3.4</u>			
23	4.00% to 4.99%	2.0	<u>2.6</u>	<u>3.1</u>	<u>3.4</u>	<u>3.7</u>			
24	3.00% to 3.99%	<u>2.1</u>	<u>2.7</u>	3.2	3.6	<u>3.9</u>			
25	2.00% to 2.99%	<u>2.2</u>	<u>2.8</u>	<u>3.3</u>	<u>3.7</u>	<u>4.0</u>			
26	1.00% to 1.99%	<u>2.3</u>	<u>2.9</u>	<u>3.4</u>	<u>3.8</u>	<u>4.1</u>			
27	0.00% to 0.99%	<u>2.4</u>	<u>3.0</u>	<u>3.6</u>	<u>4.0</u>	<u>4.3</u>			
28	<u>Deficit Reserve Ratio:</u>								
29	-0.00% to -2.99%	<u>3.4</u>	<u>4.3</u>	<u>5.1</u>	<u>5.6</u>	<u>6.1</u>			
30	-3.00% to -5.99%	<u>3.4</u>	<u>4.3</u>	<u>5.1</u>	<u>5.7</u>	<u>6.2</u>			
31	-6.00% to -8.99%	<u>3.5</u>	<u>4.4</u>	<u>5.2</u>	<u>5.8</u>	<u>6.3</u>			
32	-9.00% to-11.99%	<u>3.5</u>	<u>4.5</u>	<u>5.3</u>	<u>5.9</u>	<u>6.4</u>			
33	-12.00% to-14.99%	<u>3.6</u>	<u>4.6</u>	<u>5.4</u>	<u>6.0</u>	<u>6.5</u>			
34	-15.00% to-19.99%	<u>3.6</u>	<u>4.6</u>	<u>5.5</u>	<u>6.1</u>	<u>6.6</u>			
35	-20.00% to-24.99%	<u>3.7</u>	<u>4.7</u>	<u>5.6</u>	<u>6.2</u>	<u>6.7</u>			
36	-25.00% to-29.99%	<u>3.7</u>	<u>4.8</u>	<u>5.6</u>	<u>6.3</u>	<u>6.8</u>			
37	-30.00% to-34.99%	3.8	<u>4.8</u>	<u>5.7</u>	<u>6.3</u>	<u>6.9</u>			
38	-35.00% and under	<u>5.4</u>	<u>5.4</u>	<u>5.8</u>	<u>6.4</u>	<u>7.0</u>			
39	New Employer Rate	<u>2.8</u>	<u>2.8</u>	<u>2.8</u>	<u>3.1</u>	<u>3.4</u>			
40	¹ Fund balance as of Mar	ch 31 a	ıs a per	centage	e of tax	able wages			
41	in the prior calendar year.								
42	² Employer Reserve Ratio (Contributions minus benefits as a								
43	percentage of employer's taxable wages).								
44	(F) (i) (Deleted by amendment, P.L.1997, c.263).								
45	(ii) (Deleted by amendment, P.L.2008, c.17).								
46	(iii) With respect to experience rating years beginning on or after								
47	July 1, 2004 and before July 1, 2011, if the fund reserve ratio, based								
10	on the fund belonge as of the prior Merch 21, is less than 0.500/, the								

on the fund balance as of the prior March 31, is less than 0.50%, the

contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(iv) With respect to experience rating years beginning on or after July 1, 2011, if the fund reserve ratio, based on the fund balance as of the prior March 31, is less than 1.0%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(G) On or after January 1, 1993, notwithstanding any other provisions of this paragraph (5), the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by 0.1%, except that, during any experience rating year starting before January 1, 1998 in which the fund reserve ratio is equal to or greater than 7.00% or during any experience rating year starting on or after January 1, 1998, in which the fund reserve ratio is equal to or greater than 3.5%, there shall be no decrease pursuant to this subparagraph (G) in the contribution of any employer who has a deficit reserve ratio of negative 35.00% or under.

(H) On and after January 1, 1998 until December 31, 2000 and on or after January 1, 2002 until June 30, 2006, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by a factor, as set out below, computed to the nearest multiple of 1/10%, except that, if an employer has a deficit reserve ratio of negative 35.0% or under, the employer's rate of contribution shall not be reduced pursuant to this subparagraph (H) to less than 5.4%:

From January 1, 1998 until December 31, 1998, a factor of 12%;

From January 1, 1999 until December 31, 1999, a factor of 10%;

From January 1, 2000 until December 31, 2000, a factor of 7%;

34 From January 1, 2002 until March 31, 2002, a factor of 36%;

35 From April 1, 2002 until June 30, 2002, a factor of 85%;

36 From July 1, 2002 until June 30, 2003, a factor of 15%;

37 From July 1, 2003 until June 30, 2004, a factor of 15%;

38 From July 1, 2004 until June 30, 2005, a factor of 7%;

From July 1, 2005 until December 31, 2005, a factor of 16%; and

40 From January 1, 2006 until June 30, 2006, a factor of 34%.

The amount of the reduction in the employer contributions stipulated by this subparagraph (H) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraph (G) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (H) to less than 5.4% and the rate of contribution of any other employer shall not be reduced to less than 0.0%.

(I) (Deleted by amendment, P.L.2008, c.17).

- (J) On or after July 1, 2001, notwithstanding any other provisions of this paragraph (5), the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by 0.0175%, except that, during any experience rating year starting on or after July 1, 2001, in which the fund reserve ratio is equal to or greater than 3.5%, there shall be no decrease pursuant to this subparagraph (J) in the contribution of any employer who has a deficit reserve ratio of negative 35.00% or under. The amount of the reduction in the employer contributions stipulated by this subparagraph (J) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraphs (G) and (H) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (J) to less than 5.4% and the rate of contribution of any other employer shall not be reduced to less than 0.0%.
 - (K) With respect to experience rating years beginning on or after July 1, 2009, if the fund reserve ratio, based on the fund balance as of the prior March 31, is:
 - (i) Equal to or greater than 5.00% but less than 7.5%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 25% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under;
 - (ii) Equal to or greater than 7.5% [but less than 10.0%], the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 50% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under.
 - (L) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2011, the rates set by column "C" of the table in that subparagraph.
 - (M) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2012, the rates set by column "D" of the table in that subparagraph.
 - (N) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under

subparagraph (E) of this paragraph (5), shall be, for fiscal year 2013, the rates set by column "E" of the table in that subparagraph.

(6) Additional contributions.

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4 Notwithstanding any other provision of law, any employer who 5 has been assigned a contribution rate pursuant to subsection (c) of 6 this section for the year commencing July 1, 1948, and for any year 7 commencing July 1 thereafter, may voluntarily make payment of 8 additional contributions, and upon such payment shall receive a 9 recomputation of the experience rate applicable to such employer, 10 including in the calculation the additional contribution so made, 11 except that, following a transfer as described under R.S.43:21-12 7(c)(7)(D), neither the predecessor nor successor in interest shall be 13 eligible to make a voluntary payment of additional contributions 14 during the year the transfer occurs and the next full calendar year. 15 Any such additional contribution shall be made during the 30-day period following the '[date of the mailing] notification' to the 16 employer '[of the notice]' of his contribution rate as prescribed in 17 18 this section, unless, for good cause, the time for payment has been 19 extended by the controller for not to exceed an additional 60 days; 20 provided that in no event may such payments which are made later 21 than 120 days after the beginning of the year for which such rates 22 are effective be considered in determining the experience rate for 23 the year in which the payment is made. Any employer receiving any 24 extended period of time within which to make such additional 25 payment and failing to make such payment timely shall be, in 26 addition to the required amount of additional payment, liable for a 27 penalty of 5% thereof or \$5.00, whichever is greater, not to exceed 28 \$50.00. Any adjustment under this subsection shall be made only in 29 the form of credits against accrued or future contributions.

(7) Transfers.

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(A) Upon the transfer of the organization, trade or business, or substantially all the assets of an employer to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, the controller shall transfer the employment experience of the predecessor employer to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer, pursuant to regulation, if it is determined that the employment experience of the predecessor employer with respect to the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. The successor in interest may, within four months of the date of such transfer of the organization, trade, assets or business, or thereafter upon good cause shown, request a reconsideration of the transfer of employment experience of the predecessor employer. The request for reconsideration shall demonstrate, to the satisfaction of the controller, that the

employment experience of the predecessor is not indicative of the future employment experience of the successor.

- (B) An employer who transfers part of his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, may jointly make application with such successor in interest for transfer of that portion of the employment experience of the predecessor employer relating to the portion of the organization, trade, assets or business transferred to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer. The transfer of employment experience may be allowed pursuant to regulation only if it is found that the employment experience of the predecessor employer with respect to the portion of the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. Credit shall be given to the successor in interest only for the years during which contributions were paid by the predecessor employer with respect to that part of the organization, trade, assets or business transferred.
- (C) A transfer of the employment experience in whole or in part having become final, the predecessor employer thereafter shall not be entitled to consideration for an adjusted rate based upon his or its experience or the part thereof, as the case may be, which has thus been transferred. A successor in interest to whom employment experience or a part thereof is transferred pursuant to this subsection shall, as of the date of the transfer of the organization, trade, assets or business, or part thereof, immediately become an employer if not theretofore an employer subject to this chapter (R.S.43:21-1 et seq.).
- (D) If an employer transfers in whole or in part his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise and both the employer and successor in interest are at the time of the transfer under common ownership, management or control, then the employment experience attributable to the transferred business shall also be transferred to and combined with the employment experience of the successor in interest. The transfer of the employment experience is mandatory and not subject to appeal or protest.
- (E) The transfer of part of an employer's employment experience to a successor in interest shall become effective as of the first day of the calendar quarter following the acquisition by the successor in interest. As of the effective date, the successor in interest shall have its employer rate recalculated by merging its existing employment experience, if any, with the employment experience acquired. If the successor in interest is not an employer as of the date of acquisition,

it shall be assigned the new employer rate until the effective date of the transfer of employment experience.

- (F) Upon the transfer in whole or in part of the organization, trade, assets or business to a successor in interest, the employment experience shall not be transferred if the successor in interest is not an employer at the time of the acquisition and the controller finds that the successor in interest acquired the business solely or primarily for the purpose of obtaining a lower rate of contributions.
- (d) Contributions of workers to the unemployment compensation fund and the State disability benefits fund.
- (1) (A) For periods after January 1, 1975, each worker shall contribute to the fund 1% of his wages with respect to his employment with an employer, which occurs on and after January 1, 1975, after such employer has satisfied the condition set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer; provided, however, that such contributions shall be at the rate of 1/2 of 1% of wages paid with respect to employment while the worker is in the employ of the State of New Jersey, or any governmental entity or instrumentality which is an employer as defined under R.S.43:21-19(h)(5), or is covered by an approved private plan under the "Temporary Disability Benefits Law" or while the worker is exempt from the provisions of the "Temporary Disability Benefits Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31).
- (B) Effective January 1, 1978 there shall be no contributions by workers in the employ of any governmental or nongovernmental employer electing or required to make payments in lieu of contributions unless the employer is covered by the State plan under the "Temporary Disability Benefits Law" (C.43:21-25 et al.), and in that case contributions shall be at the rate of 1/2 of 1%, except that commencing July 1, 1986, workers in the employ of any nongovernmental employer electing or required to make payments in lieu of contributions shall be required to make contributions to the fund at the same rate prescribed for workers of other nongovernmental employers.
- (C) (i) Notwithstanding the above provisions of this paragraph (1), during the period starting July 1, 1986 and ending December 31, 1992, each worker shall contribute to the fund 1.125% of wages paid with respect to his employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under R.S.43:21-19(h)(6), regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection R.S.43:21-19(h) with respect to becoming an employer. Contributions, however, shall be at the rate of 0.625% while the worker is covered by an approved private plan under the

- 1 "Temporary Disability Benefits Law" or while the worker is exempt 2 under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any 3 other provision of that law; provided that such contributions shall 4 be at the rate of 0.625% of wages paid with respect to employment 5 with the State of New Jersey or any other governmental entity or 6 instrumentality electing or required to make payments in lieu of 7 contributions and which is covered by the State plan under the 8 "Temporary Disability Benefits Law," except that, while the worker 9 is exempt from the provisions of the "Temporary Disability Benefits 10 Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or 11 any other provision of that law, or is covered for disability benefits 12 by an approved private plan of the employer, the contributions to 13 the fund shall be 0.125%.
 - (ii) (Deleted by amendment, P.L.1995, c.422.)

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(D) Notwithstanding any other provisions of this paragraph (1), during the period starting January 1, 1993 and ending June 30, 1994, each worker shall contribute to the unemployment compensation fund 0.5% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer. No contributions, however, shall be made by the worker while the worker is covered by an approved private plan under the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.) or while the worker is exempt under section 7 of P.L.1948, c.110 (C.43:21-31) or any other provision of that law; provided that the contributions shall be at the rate of 0.50% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions and which is covered by the State plan under the "Temporary Disability Benefits Law," except that, while the worker is exempt from the provisions of the "Temporary Disability Benefits Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any other provision of that law, or is covered for disability benefits by an approved private plan of the employer, no contributions shall be made to the fund.

Each worker shall, starting on January 1, 1996 and ending March 31, 1996, contribute to the unemployment compensation fund 0.60% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit

organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1998 and ending December 31, 1998, contribute to the unemployment compensation fund 0.10% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1999 until December 31, 1999, contribute to the unemployment compensation fund 0.15% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2000 until December 31, 2001, contribute to the unemployment compensation fund 0.20% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in

subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2002 until June 30, 2004, contribute to the unemployment compensation fund 0.1825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or a nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on and after July 1, 2004, contribute to the unemployment compensation fund 0.3825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

(E) Each employer shall, notwithstanding any provision of law in this State to the contrary, withhold in trust the amount of his workers' contributions from their wages at the time such wages are paid, shall show such deduction on his payroll records, shall furnish such evidence thereof to his workers as the division or controller may prescribe, and shall transmit all such contributions, in addition to his own contributions, to the office of the controller in such manner and at such times as may be prescribed. If any employer fails to deduct the contributions of any of his workers at the time their wages are paid, or fails to make a deduction therefor at the time wages are paid for the next succeeding payroll period, he alone shall thereafter be liable for such contributions, and for the purpose

of R.S.43:21-14, such contributions shall be treated as employer's contributions required from him.

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- (F) As used in this chapter (R.S.43:21-1 et seq.), except when the context clearly requires otherwise, the term "contributions" shall include the contributions of workers pursuant to this section.
- (G) (i) Each worker shall, starting on July 1, 1994, contribute to the State disability benefits fund an amount equal to 0.50% of wages paid with respect to the worker's employment with a government employer electing or required to pay contributions to the State disability benefits fund or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, unless the employer is covered by an approved private disability plan or is exempt from the provisions of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.) under section 7 of that law (C.43:21-31) or any other provision of that law.
- 17 (ii) Each worker shall contribute to the State disability benefits 18 fund, in addition to any amount contributed pursuant to 19 subparagraph (i) of this paragraph (1)(G), an amount equal to, 20 during calendar year 2009, 0.09%, and during calendar year 2010 21 0.12%, of wages paid with respect to the worker's employment with 22 any covered employer, including a governmental employer which is 23 an employer as defined under R.S.43:21-19(h)(5), unless the 24 employer is covered by an approved private disability plan for 25 benefits during periods of family temporary disability leave. The 26 contributions made pursuant to this subparagraph (ii) to the State 27 disability benefits fund shall be deposited into an account of that 28 fund reserved for the payment of benefits during periods of family 29 temporary disability leave as defined in section 3 of the "Temporary 30 Disability Benefits Law," P.L.1948, c.110 (C.43:21-27) and for the 31 administration of those payments and shall not be used for any other 32 purpose. This account shall be known as the "Family Temporary 33 Disability Leave Account." For calendar year 2011 and each 34 subsequent calendar year, the annual rate of contribution to be paid 35 by workers pursuant to this subparagraph (ii) shall be the rate 36 necessary to obtain a total amount of contributions equal to 125% of 37 the benefits paid for periods of family temporary disability leave 38 during the immediately preceding calendar year plus an amount 39 equal to 100% of the cost of administration of the payment of those 40 benefits during the immediately preceding calendar year, less the 41 amount of net assets remaining in the account as of December 31 of 42 the immediately preceding year. Necessary administrative costs 43 shall include the cost of an outreach program to inform employees 44 of the availability of the benefits and the cost of issuing the reports 45 required or permitted pursuant to section 13 of P.L.2008, c.17 46 (C.43:21-39.4). No monies, other than the funds in the "Family 47 Temporary Disability Leave Account," shall be used for the 48 payment of benefits during periods of family temporary disability

- 1 leave or for the administration of those payments, with the sole 2 exception that, during calendar years 2008 and 2009, a total amount 3 not exceeding \$25 million may be transferred to that account from 4 the revenues received in the State disability benefits fund pursuant 5 to subparagraph (i) of this paragraph (1)(G) and be expended for their 6 payments and administration, including 7 administration of the collection of contributions made pursuant to 8 this subparagraph (ii) and any other necessary administrative costs. 9 Any amount transferred to the account pursuant to this 10 subparagraph (ii) shall be repaid during a period beginning not later 11 than January 1, 2011 and ending not later than December 31, 2015. 12 No monies, other than the funds in the "Family Temporary 13 Disability Leave Account," shall be used under any circumstances after December 31, 2009, for the payment of benefits during periods 14 15 of family temporary disability leave or for the administration of 16 those payments, including for the administration of the collection of 17 contributions made pursuant to this subparagraph (ii). 18
 - (2) (A) (Deleted by amendment, P.L.1984, c.24.)
- 19 (B) (Deleted by amendment, P.L.1984, c.24.)

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- (C) (Deleted by amendment, P.L.1994, c.112.)
- 21 (D) (Deleted by amendment, P.L.1994, c.112.)
- 22 (E) (i) (Deleted by amendment, P.L.1994, c.112.)
 - (ii) (Deleted by amendment, P.L.1996, c.28.)
- 24 (iii) (Deleted by amendment, P.L.1994, c.112.)
 - (3) (A) If an employee receives wages from more than one employer during any calendar year, and either the sum of his contributions deposited in and credited to the State disability benefits fund plus the amount of his contributions, if any, required towards the costs of benefits under one or more approved private plans under the provisions of section 9 of the "Temporary Disability Benefits Law" (C.43:21-33) and deducted from his wages, or the sum of such latter contributions, if the employee is covered during such calendar year only by two or more private plans, exceeds an amount equal to 1/2 of 1% of the "wages" determined in accordance with the provisions of R.S.43:21-7(b)(3) during the calendar years beginning on or after January 1, 1976, the employee shall be entitled to a refund of the excess if he makes a claim to the controller within two years after the end of the calendar year in which the wages are received with respect to which the refund is claimed and establishes his right to such refund. Such refund shall be made by the controller from the State disability benefits fund. No interest shall be allowed or paid with respect to any such refund. The controller shall, in accordance with prescribed regulations, determine the portion of the aggregate amount of such refunds made during any calendar year which is applicable to private plans for which deductions were made under section 9 of the "Temporary Disability Benefits Law" (C.43:21-33) such determination to be

based upon the ratio of the amount of such wages exempt from

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contributions to such fund, as provided in subparagraph (B) of paragraph (1) of this subsection with respect to coverage under private plans, to the total wages so exempt plus the amount of such wages subject to contributions to the disability benefits fund, as provided in subparagraph (G) of paragraph (1) of this subsection. The controller shall, in accordance with prescribed regulations, prorate the amount so determined among the applicable private plans in the proportion that the wages covered by each plan bear to the total private plan wages involved in such refunds, and shall assess against and recover from the employer, or the insurer if the insurer has indemnified the employer with respect thereto, the amount so prorated. The provisions of R.S.43:21-14 with respect to collection of employer contributions shall apply to such assessments. The amount so recovered by the controller shall be paid into the State disability benefits fund.

(B) If an employee receives wages from more than one employer during any calendar year, and the sum of his contributions deposited in the "Family Temporary Disability Leave Account" of the State disability benefits fund plus the amount of his contributions, if any, required towards the costs of family temporary disability leave benefits under one or more approved private plans under the provisions of the "Temporary Disability Benefits Law" (C.43:21-25 et al.) and deducted from his wages, exceeds an amount equal to, during calendar year 2009, 0.09% of the "wages" determined in accordance with the provisions of R.S.43:21-7(b)(3), or during calendar year 2010, 0.12% of those wages, or, during calendar year 2011 or any subsequent calendar year, the percentage of those wages set by the annual rate of contribution determined by the Commissioner of Labor and Workforce Development pursuant to subparagraph (ii) of paragraph(1)(G) of this subsection (d), the employee shall be entitled to a refund of the excess if he makes a claim to the controller within two years after the end of the calendar year in which the wages are received with respect to which the refund is claimed and establishes his right to the refund. The refund shall be made by the controller from the "Family Temporary Disability Leave Account" of the State disability benefits fund. No interest shall be allowed or paid with respect to any such refund. The controller shall, in accordance with prescribed regulations, determine the portion of the aggregate amount of the refunds made during any calendar year which is applicable to private plans for which deductions were made under section 9 of the "Temporary Disability Benefits Law" (C.43:21-33), with that determination based upon the ratio of the amount of such wages exempt from contributions to the fund, as provided in paragraph (1)(B) of this subsection (d) with respect to coverage under private plans, to the total wages so exempt plus the amount of such wages subject to contributions to the "Family Temporary Disability Leave Account" of the State disability benefits fund, as provided in subparagraph (ii)

of paragraph (1)(G) of this subsection (d). The controller shall, in accordance with prescribed regulations, prorate the amount so determined among the applicable private plans in the proportion that the wages covered by each plan bear to the total private plan wages involved in such refunds, and shall assess against and recover from the employer, or the insurer if the insurer has indemnified the employer with respect thereto, the prorated amount. The provisions of R.S.43:21-14 with respect to collection of employer contributions shall apply to such assessments. The amount so recovered by the controller shall be paid into the "Family Temporary Disability Leave Account" of the State disability benefits fund.

- (4) If an individual does not receive any wages from the employing unit which for the purposes of this chapter (R.S.43:21-1 et seq.) is treated as his employer, or receives his wages from some other employing unit, such employer shall nevertheless be liable for such individual's contributions in the first instance; and after payment thereof such employer may deduct the amount of such contributions from any sums payable by him to such employing unit, or may recover the amount of such contributions from such employing unit, or, in the absence of such an employing unit, from such individual, in a civil action; provided proceedings therefor are instituted within three months after the date on which such contributions are payable. General rules shall be prescribed whereby such an employing unit may recover the amount of such contributions from such individuals in the same manner as if it were the employer.
- (5) Every employer who has elected to become an employer subject to this chapter (R.S.43:21-1 et seq.), or to cease to be an employer subject to this chapter (R.S.43:21-1 et seq.), pursuant to the provisions of R.S.43:21-8, shall post and maintain printed notices of such election on his premises, of such design, in such numbers, and at such places as the director may determine to be necessary to give notice thereof to persons in his service.
- (6) Contributions by workers, payable to the controller as herein provided, shall be exempt from garnishment, attachment, execution, or any other remedy for the collection of debts.
 - (e) Contributions by employers to State disability benefits fund.
- (1) Except as hereinafter provided, each employer shall, in addition to the contributions required by subsections (a), (b), and (c) of this section, contribute 1/2 of 1% of the wages paid by such employer to workers with respect to employment unless he is not a covered employer as defined in subsection (a) of section 3 of the "Temporary Disability Benefits Law" (C.43:21-27 (a)), except that the rate for the State of New Jersey shall be 1/10 of 1% for the calendar year 1980 and for the first six months of 1981. Prior to July 1, 1981 and prior to July 1 each year thereafter, the controller shall review the experience accumulated in the account of the State

- 1 of New Jersey and establish a rate for the next following fiscal year 2 which, in combination with worker contributions, will produce 3 sufficient revenue to keep the account in balance; except that the 4 rate so established shall not be less than 1/10 of 1%. Such 5 contributions shall become due and be paid by the employer to the 6 controller for the State disability benefits fund as established by 7 law, in accordance with such regulations as may be prescribed, and 8 shall not be deducted, in whole or in part, from the remuneration of 9 individuals in his employ. In the payment of any contributions, a 10 fractional part of a cent shall be disregarded unless it amounts to 11 \$0.005 or more, in which case it shall be increased to \$0.01.
 - (2) During the continuance of coverage of a worker by an approved private plan of disability benefits under the "Temporary Disability Benefits Law," the employer shall be exempt from the contributions required by paragraph (1) above with respect to wages paid to such worker.

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- (3) (A) The rates of contribution as specified in paragraph (1) above shall be subject to modification as provided herein with respect to employer contributions due on and after July 1, 1951.
- (B) A separate disability benefits account shall be maintained for each employer required to contribute to the State disability benefits fund and such account shall be credited with contributions deposited in and credited to such fund with respect to employment occurring on and after January 1, 1949. Each employer's account shall be credited with all contributions paid on or before January 31 of any calendar year on his own behalf and on behalf of individuals in his service with respect to employment occurring in preceding calendar years; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this act shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him to the fund either on his own behalf or on behalf of such individuals. Benefits paid to any covered individual in accordance with Article III of the "Temporary Disability Benefits Law" on or before December 31 of any calendar year with respect to disability in such calendar year and in preceding calendar years shall be charged against the account of the employer by whom such individual was employed at the commencement of such disability or by whom he was last employed, if out of employment.
- (C) The controller may prescribe regulations for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual

accounts in a joint account, maintain such joint account as if it constituted a single employer's account.

- (D) Prior to July 1 of each calendar year, the controller shall make a preliminary determination of the rate of contribution for the 12 months commencing on such July 1 for each employer subject to the contribution requirements of this subsection (e).
- (1) Such preliminary rate shall be 1/2 of 1% unless on the preceding January 31 of such year such employer shall have been a covered employer who has paid contributions to the State disability benefits fund with respect to employment in the three calendar years immediately preceding such year.
- (2) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the credited contributions exceed the benefits charged by more than \$500.00, such preliminary rate shall be as follows:
- (i) 2/10 of 1% if such excess over \$500.00 exceeds 1% but is less than 1 1/4% of his average annual payroll as defined in this chapter (R.S.43:21-1 et seq.);
- (ii) 15/100 of 1% if such excess over \$500.00 equals or exceeds 1 1/4% but is less than 1 1/2% of his average annual payroll;
- (iii) 1/10 of 1% if such excess over \$500.00 equals or exceeds 1 1/2% of his average annual payroll.
- (3) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the contributions credited exceed the benefits charged but by not more than \$500.00 plus 1% of his average annual payroll, or if the benefits charged exceed the contributions credited but by not more than \$500.00, the preliminary rate shall be 1/4 of 1%.
- (4) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the benefits charged exceed the contributions credited by more than \$500.00, such preliminary rate shall be as follows:
- (i) 35/100 of 1% if such excess over \$500.00 is less than 1/4 of 1% of his average annual payroll;
- (ii) 45/100 of 1% if such excess over \$500.00 equals or exceeds 1/4 of 1% but is less than 1/2 of 1% of his average annual payroll;
- (iii) 55/100 of 1% if such excess over \$500.00 equals or exceeds 1/2 of 1% but is less than 3/4 of 1% of his average annual payroll;
- (iv) 65/100 of 1% if such excess over \$500.00 equals or exceeds 3/4 of 1% but is less than 1% of his average annual payroll;
 - (v) 75/100 of 1% if such excess over \$500.00 equals or exceeds 1% of his average annual payroll.
- (5) Determination of the preliminary rate as specified in subparagraphs (D)(2), (3) and (4) above shall be subject, however, to the condition that it shall in no event be decreased by more than 1/10 of 1% of wages or increased by more than 2/10 of 1% of wages from the preliminary rate determined for the preceding year

in accordance with subparagraphs (D) (1), (2), (3) or (4), whichever shall have been applicable.

- (E) (1) Prior to July 1 of each calendar year the controller shall determine the amount of the State disability benefits fund as of December 31 of the preceding calendar year, increased by the contributions paid thereto during January of the current calendar year with respect to employment occurring in the preceding calendar year. If such amount exceeds the net amount withdrawn from the unemployment trust fund pursuant to section 23 of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-47) plus the amount at the end of such preceding calendar year of the unemployment disability account as defined in section 22 of said law (C.43:21-46), such excess shall be expressed as a percentage of the wages on which contributions were paid to the State disability benefits fund on or before January 31 with respect to employment in the preceding calendar year.
 - (2) The controller shall then make a final determination of the rates of contribution for the 12 months commencing July 1 of such year for employers whose preliminary rates are determined as provided in subparagraph (D) hereof, as follows:
 - (i) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 1 1/4%, the final employer rates shall be the preliminary rates determined as provided in subparagraph (D) hereof, except that if the employer's preliminary rate is determined as provided in subparagraph (D)(2) or subparagraph (D)(3) hereof, the final employer rate shall be the preliminary employer rate decreased by such percentage of excess taken to the nearest 5/100 of 1%, but in no case shall such final rate be less than 1/10 of 1%.
 - (ii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 3/4 of 1% and is less than 1 1/4 of 1%, the final employer rates shall be the preliminary employer rates.
 - (iii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph is less than 3/4 of 1%, but in excess of 1/4 of 1%, the final employer rates shall be the preliminary employer rates determined as provided in subparagraph (D) hereof increased by the difference between 3/4 of 1% and such percentage taken to the nearest 5/100 of 1%; provided, however, that no such final rate shall be more than 1/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(2) hereof, more than 1/2 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(1) and subparagraph (D)(3) hereof, nor more than 3/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(4) hereof.
 - (iv) If the amount of the State disability benefits fund determined as provided in subparagraph (E)(1) of this paragraph is equal to or

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1	less than 1/4 of 1%, then the final rate shall be 2/5 of 1% in the case
2	of an employer whose preliminary rate is determined as provided in
3	subparagraph (D)(2) hereof, 7/10 of 1% in the case of an employer
4	whose preliminary rate is determined as provided in subparagraph
5	(D)(1) and subparagraph (D)(3) hereof, and 1.1% in the case of an
6	employer whose preliminary rate is determined as provided in
7	subparagraph (D)(4) hereof. Notwithstanding any other provision of
8	law or any determination made by the controller with respect to any
9	12-month period commencing on July 1, 1970, the final rates for all
10	employers for the period beginning January 1, 1971, shall be as set
11	forth herein.

- (F) Notwithstanding any other provisions of this subsection (e), the rate of contribution paid to the State disability benefits fund by each covered employer as defined in paragraph (1) of subsection (a) of section 3 of P.L.1948, c.110 (C.43:21-27), shall be determined as if:
- (i) No disability benefits have been paid with respect to periods of family temporary disability leave;
- (ii) No worker paid any contributions to the State disability benefits fund pursuant to paragraph (1)(G)(ii) of subsection (d) of this section; and
- (iii) No amounts were transferred from the State disability benefits fund to the "Family Temporary Disability Leave Account" pursuant to paragraph (1)(G)(ii) of subsection (d) of this section. (cf: P.L.2010, c.37, s.1)
 - 2. This act shall take effect immediately.

Modifies employer UI tax rates.

ASSEMBLY, No. 3819

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED FEBRUARY 22, 2011

Sponsored by:

Assemblyman JOSEPH V. EGAN
District 17 (Middlesex and Somerset)
Assemblywoman ELEASE EVANS
District 35 (Bergen and Passaic)
Assemblywoman NELLIE POU
District 35 (Bergen and Passaic)

SYNOPSIS

Modifies employer UI tax rates.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/6/2011)

AN ACT concerning employer contributions to the unemployment compensation fund and amending R.S.43:21-7.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.43:21-7 is amended to read as follows:
- 43:21-7. Contributions. Employers other than governmental entities, whose benefit financing provisions are set forth in section 4 of P.L.1971, c.346 (C.43:21-7.3), and those nonprofit organizations liable for payment in lieu of contributions on the basis set forth in section 3 of P.L.1971, c.346 (C.43:21-7.2), shall pay to the controller for the unemployment compensation fund, contributions as set forth in subsections (a), (b) and (c) hereof, and the provisions of subsections (d) and (e) shall be applicable to all employers, consistent with the provisions of the "unemployment compensation law" and the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.).
 - (a) Payment.
 - (1) Contributions shall accrue and become payable by each employer for each calendar year in which he is subject to this chapter (R.S.43:21-1 et seq.), with respect to having individuals in his employ during that calendar year, at the rates and on the basis hereinafter set forth. Such contributions shall become due and be paid by each employer to the controller for the fund, in accordance with such regulations as may be prescribed, and shall not be deducted, in whole or in part, from the remuneration of individuals in his employ.
 - (2) In the payment of any contributions, a fractional part of a cent shall be disregarded unless it amounts to \$0.005 or more, in which case it shall be increased to \$0.01.
 - (b) Rate of contributions. Each employer shall pay the following contributions:
 - (1) For the calendar year 1947, and each calendar year thereafter, 2 7/10% of wages paid by him during each such calendar year, except as otherwise prescribed by subsection (c) of this section.
 - (2) The "wages" of any individual, with respect to any one employer, as the term is used in this subsection (b) and in subsections (c), (d) and (e) of this section 7, shall include the first \$4,800.00 paid during calendar year 1975, for services performed either within or without this State; provided that no contribution shall be required by this State with respect to services performed in another state if such other state imposes contribution liability with respect thereto. If an employer (hereinafter referred to as a

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 successor employer) during any calendar year acquires substantially 2 all the property used in a trade or business of another employer 3 (hereinafter referred to as a predecessor), or used in a separate unit 4 of a trade or business of a predecessor, and immediately after the 5 acquisition employs in his trade or business an individual who 6 immediately prior to the acquisition was employed in the trade or 7 business of such predecessors, then, for the purpose of determining 8 whether the successor employer has paid wages with respect to 9 employment equal to the first \$4,800.00 paid during calendar year 10 1975, any wages paid to such individual by such predecessor during 11 such calendar year and prior to such acquisition shall be considered 12 as having been paid by such successor employer.

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- (3) For calendar years beginning on and after January 1, 1976, the "wages" of any individual, as defined in the preceding paragraph (2) of this subsection (b), shall be established and promulgated by the Commissioner of Labor and Workforce Development on or before September 1 of the preceding year and shall be, 28 times the Statewide average weekly remuneration paid to workers by employers, as determined under R.S.43:21-3(c), raised to the next higher multiple of \$100.00 if not already a multiple thereof, provided that if the amount of wages so determined for a calendar year is less than the amount similarly determined for the preceding year, the greater amount will be used; provided, further, that if the amount of such wages so determined does not equal or exceed the amount of wages as defined in subsection (b) of section 3306 of the Internal Revenue Code of 1986 (26 U.S.C. s.3306(b)), the wages as determined in this paragraph in any calendar year shall be raised to equal the amount established under the "Federal Unemployment Tax Act," chapter 23 of the Internal Revenue Code of 1986 (26 U.S.C. s.3301 et seq.), for that calendar year.
 - (c) Future rates based on benefit experience.
- (1) A separate account for each employer shall be maintained and this shall be credited with all the contributions which he has paid on his own behalf on or before January 31 of any calendar year with respect to employment occurring in the preceding calendar year; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday, an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this chapter (R.S.43:21-1 et seq.) shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him into the fund either on his own behalf or on behalf of such individuals. Benefits paid with respect to benefit years commencing on and after January 1, 1953, to any individual on or before December 31 of any calendar year with respect to unemployment in such calendar year and in preceding calendar years shall be charged

against the account or accounts of the employer or employers in whose employment such individual established base weeks constituting the basis of such benefits, except that, with respect to benefit years commencing after January 4, 1998, an employer's account shall not be charged for benefits paid to a claimant if the claimant's employment by that employer was ended in any way which, pursuant to subsection (a), (b), (c), (f), (g) or (h) of R.S.43:21-5, would have disqualified the claimant for benefits if the claimant had applied for benefits at the time when that employment ended. Benefits paid under a given benefit determination shall be charged against the account of the employer to whom such determination relates. When each benefit payment is made, either a copy of the benefit check or other form of notification shall be promptly sent to the employer against whose account the benefits are to be charged. Such copy or notification shall identify the employer against whose account the amount of such payment is being charged, shall show at least the name and social security account number of the claimant and shall specify the period of unemployment to which said check applies.

Each employer shall be furnished an annual summary statement of benefits charged to his account.

- (2) Regulations may be prescribed for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual accounts in a joint account, maintain such joint account as if it constituted a single employer's account.
- (3) No employer's rate shall be lower than 5.4% unless assignment of such lower rate is consistent with the conditions applicable to additional credit allowance for such year under section 3303(a)(1) of the Internal Revenue Code of 1986 (26 U.S.C. s.3303(a)(1)), any other provision of this section to the contrary notwithstanding.
- (4) Employer Reserve Ratio. (A) Each employer's rate shall be 2 8/10%, except as otherwise provided in the following provisions. No employer's rate for the 12 months commencing July 1 of any calendar year shall be other than 2 8/10%, unless as of the preceding January 31 such employer shall have paid contributions with respect to wages paid in each of the three calendar years immediately preceding such year, in which case such employer's rate for the 12 months commencing July 1 of any calendar year shall be determined on the basis of his record up to the beginning of such calendar year. If, at the beginning of such calendar year, the total of all his contributions, paid on his own behalf, for all past years exceeds the total benefits charged to his account for all such years, his contribution rate shall be:

- 1 (1) 2 5/10%, if such excess equals or exceeds 4%, but less than 2 5%, of his average annual payroll (as defined in paragraph (2), subsection (a) of R.S.43:21-19);
 - (2) 2 2/10%, if such excess equals or exceeds 5%, but is less than 6%, of his average annual payroll;
 - (3) 1 9/10%, if such excess equals or exceeds 6%, but is less than 7%, of his average annual payroll;
 - (4) 1 6/10%, if such excess equals or exceeds 7%, but is less than 8%, of his average annual payroll;
 - (5) 1 3/10%, if such excess equals or exceeds 8%, but is less than 9%, of his average annual payroll;
- 12 (6) 1%, if such excess equals or exceeds 9%, but is less than 13 10%, of his average annual payroll;
 - (7) 7/10 of 1%, if such excess equals or exceeds 10%, but is less than 11%, of his average annual payroll;
 - (8) 4/10 of 1%, if such excess equals or exceeds 11% of his average annual payroll.
 - (B) If the total of an employer's contributions, paid on his own behalf, for all past periods for the purposes of this paragraph (4), is less than the total benefits charged against his account during the same period, his rate shall be:
- 22 (1) 4%, if such excess is less than 10% of his average annual 23 payroll;
 - (2) 4 3/10%, if such excess equals or exceeds 10%, but is less than 20%, of his average annual payroll;
 - (3) 4 6/10%, if such excess equals or exceeds 20% of his average annual payroll.
 - (C) Specially assigned rates.

- (i) If no contributions were paid on wages for employment in any calendar year used in determining the average annual payroll of an employer eligible for an assigned rate under this paragraph (4), the employer's rate shall be specially assigned as follows:
- if the reserve balance in its account is positive, its assigned rate shall be the highest rate in effect for positive balance accounts for that period, or 5.4%, whichever is higher, and
- if the reserve balance in its account is negative, its assigned rate shall be the highest rate in effect for deficit accounts for that period.
- (ii) If, following the purchase of a corporation with little or no activity, known as a corporate shell, the resulting employing unit operates a new or different business activity, the employing unit shall be assigned a new employer rate.
- (iii) Entities operating under common ownership, management or control, when the operation of the entities is not identifiable, distinguishable and severable, shall be considered a single employer for the purposes of this chapter (R.S.43:21-1 et seq.).
- (D) The contribution rates prescribed by subparagraphs (A) and (B) of this paragraph (4) shall be increased or decreased in

accordance with the provisions of paragraph (5) of this subsection (c) for experience rating periods through June 30, 1986.

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(5) (A) Unemployment Trust Fund Reserve Ratio. If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 4% but is less than 7% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 3/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection. If on March 31 of any calendar year the balance of the unemployment trust fund exceeds 2 1/2% but is less than 4% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection.

If on March 31 of any calendar year the balance of the unemployment trust fund is less than 2 1/2% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer: (1) eligible for a contribution rate calculation based upon benefit experience, shall be increased by (i) 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3), (4)(A) or (4)(B) of this subsection, and (ii) an additional amount equal to 20% of the total rate established herein, provided, however, that the final contribution rate for each employer shall be computed to the nearest multiple of 1/10% if not already a multiple thereof; (2) not eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (4) of this subsection. For the period commencing July 1, 1984 and ending June 30, 1986, the contribution rate for each employer liable to pay contributions under R.S.43:21-7 shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(B) If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 10% but is less than 12 1/2% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be reduced by 3/10 of 1% under the contribution rate otherwise established under the provisions of paragraphs (3)

1 and (4) of this subsection; provided that in no event shall the 2 contribution rate of any employer be reduced to less than 4/10 of 3 1%. If on March 31 of any calendar year the balance in the 4 unemployment trust fund equals or exceeds 12 1/2% of the total 5 taxable wages reported to the controller as of that date in respect to 6 employment during the preceding calendar year, the contribution 7 rate, effective July 1 following, of each employer eligible for a 8 contribution rate calculation based upon benefit experience, shall be 9 reduced by 6/10 of 1% if his account for all past periods reflects an 10 excess of contributions paid over total benefits charged of 3% or 11 more of his average annual payroll, otherwise by 3/10 of 1% under 12 the contribution rate otherwise established under the provisions of paragraphs (3) and (4) of this subsection; provided that in no event 13 14 shall the contribution rate of any employer be reduced to less than 15 4/10 of 1%.

- (C) The "balance" in the unemployment trust fund, as the term is used in subparagraphs (A) and (B) above, shall not include moneys credited to the State's account under section 903 of the Social Security Act, as amended (42 U.S.C. s.1103), during any period in which such moneys are appropriated for the payment of expenses incurred in the administration of the "unemployment compensation law."
- (D) Prior to July 1 of each calendar year the controller shall determine the Unemployment Trust Fund Reserve Ratio, which shall be calculated by dividing the balance of the unemployment trust fund as of the prior March 31 by total taxable wages reported to the controller by all employers as of March 31 with respect to their employment during the last calendar year.
- (E) (i) (Deleted by amendment, P.L.1997, c.263).
- 30 (ii) (Deleted by amendment, P.L.2001, c.152).

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- 31 (iii) (Deleted by amendment, P.L.2003, c.107).
- 32 (iv) (Deleted by amendment, P.L.2004, c.45).
- 33 (v) (Deleted by amendment, P.L.2008, c.17).
- 34 (vi) With respect to experience rating years beginning on or after July 1, 2004, and before July 1, 2011, the new employer rate or the 35 unemployment experience rate of an employer under this section 36 37 shall be the rate which appears in the column headed by the 38 Unemployment Trust Fund Reserve Ratio as of the applicable 39 calculation date and on the line with the Employer Reserve Ratio, 40 as defined in paragraph (4) of this subsection (R.S.43:21-7 (c)(4)), 41 as set forth in the following table:

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1	EXPERIENCE RATING TAX TABLE						
2	Fund Reserve Ratio ¹						
3		1.40%	1.00%	0.75%	0.50%	0.49%	
4	Employer	and	to	to	to	and	
5	Reserve	Over	1.39%	0.99%	0.74%	Under	
6	Ratio ²	A	В	C	D	E	
7	Positive Reserve Ratio:						
8	17% and over	0.3	0.4	0.5	0.6	1.2	
9	16.00% to 16.99%	0.4	0.5	0.6	0.6	1.2	
10	15.00% to 15.99%	0.4	0.6	0.7	0.7	1.2	
11	14.00% to 14.99%	0.5	0.6	0.7	0.8	1.2	
12	13.00% to 13.99%	0.6	0.7	0.8	0.9	1.2	
13	12.00% to 12.99%	0.6	0.8	0.9	1.0	1.2	
14	11.00% to 11.99%	0.7	0.8	1.0	1.1	1.2	
15	10.00% to 10.99%	0.9	1.1	1.3	1.5	1.6	
16	9.00% to 9.99%	1.0	1.3	1.6	1.7	1.9	
17	8.00% to 8.99%	1.3	1.6	1.9	2.1	2.3	
18	7.00% to 7.99%	1.4	1.8	2.2	2.4	2.6	
19	6.00% to 6.99%	1.7	2.1	2.5	2.8	3.0	
20	5.00% to 5.99%	1.9	2.4	2.8	3.1	3.4	
21	4.00% to 4.99%	2.0	2.6	3.1	3.4	3.7	
22	3.00% to 3.99%	2.1	2.7	3.2	3.6	3.9	
23	2.00% to 2.99%	2.2	2.8	3.3	3.7	4.0	
24	1.00% to 1.99%	2.3	2.9	3.4	3.8	4.1	
25	0.00% to 0.99%	2.4	3.0	3.6	4.0	4.3	
26	Deficit Reserve Ratio:						
27	-0.00% to -2.99%	3.4	4.3	5.1	5.6	6.1	
28	-3.00% to -5.99%	3.4	4.3	5.1	5.7	6.2	
29	-6.00% to -8.99%	3.5	4.4	5.2	5.8	6.3	
30	-9.00% to-11.99%	3.5	4.5	5.3	5.9	6.4	
31	-12.00% to-14.99%	3.6	4.6	5.4	6.0	6.5	
32	-15.00% to-19.99%	3.6	4.6	5.5	6.1	6.6	
33	-20.00% to-24.99%	3.7	4.7	5.6	6.2	6.7	
34	-25.00% to-29.99%	3.7	4.8	5.6	6.3	6.8	
35	-30.00% to-34.99%	3.8	4.8	5.7	6.3	6.9	
36	-35.00% and under	5.4	5.4	5.8	6.4	7.0	
37	New Employer Rate	2.8	2.8	2.8	3.1	3.4	
38	¹ Fund balance as of Mar	ch 31 a	is a per	centage	e of tax	able wages	
39	in the prior calendar year.						
40	² Employer Reserve Ratio (Contributions minus benefits as a						
41	percentage of employer's taxable wages).						
42	(vii) With respect to experience rating years beginning on or						
43	after July 1, 2011, the new employer rate or the unemployment						
44	experience rate of an employer under this section shall be the rate						
45	which appears in the column headed by the Unemployment Trust						
46	Fund Reserve Ratio as of the applicable calculation date and on the						
47	line with the Employer Reserve Ratio, as defined in paragraph (4)						

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1	of this subsection (R.S.43:21-7 (c)(4)), as set forth in the following									
2	table:									
3	EXPERIENCE RATING TAX TABLE									
4	Fund Reserve Ratio 1									
5		3.50%	3.00%	2.5%	2.0%	1.99%				
6	<u>Employer</u>	and	<u>to</u>	<u>to</u>	to	and				
7	Reserve	Over			2.49%	Under				
8	Ratio ²	<u>A</u>	<u>B</u>	<u>C</u>	<u>D</u>	<u>E</u>				
9	Positive Reserve Ratio:									
10	17% and over	0.3	0.4	0.5	0.6	<u>1.2</u>				
11	16.00% to 16.99%	0.4	0.5	0.6	0.6	1.2				
12	15.00% to 15.99%	0.4	0.6	0.7	0.7	1.2				
13	14.00% to 14.99%	0.5	0.6	0.7	0.8	1.2				
14	13.00% to 13.99%	0.6	0.7	0.8	0.9	1.2				
15	12.00% to 12.99%	0.6	0.8	0.9	1.0	1.2				
16	11.00% to 11.99%	0.7	0.8	1.0	1.1	<u>1.2</u>				
17	10.00% to 10.99%	0.9	1.1	1.3	1.5	1.6				
18	9.00% to 9.99%	1.0	1.3	1.6	1.7	<u>1.9</u>				
19	8.00% to 8.99%	1.3	1.6	1.9	2.1	<u>2.3</u>				
20	7.00% to 7.99%	1.4	1.8	2.2	2.4	2.6				
21	6.00% to 6.99%	1.7	2.1	2.5	2.8	3.0				
22	5.00% to 5.99%	1.9	<u>2.1</u> <u>2.4</u>	<u>2.8</u>	3.1	3.4				
23	4.00% to 4.99%	2.0	2.6	3.1	3.4	<u>3.7</u>				
24	3.00% to 3.99%	2.1	2.7	3.2	3.6	3.9				
25	2.00% to 2.99%	2.2	2.8	3.3	3.7	<u>3.2</u> <u>4.0</u>				
26	1.00% to 1.99%	$\frac{2.2}{2.3}$	<u>2.9</u>	3.4	3.8	<u>4.0</u> <u>4.1</u>				
27	0.00% to 0.99%			3. 4 3.6	<u>4.0</u>	<u>4.1</u> <u>4.3</u>				
28	Deficit Reserve Ratio:	<u>2.T</u>	<u>5.0</u>	<u>5.0</u>	4.0	<u> </u>				
29	-0.00% to -2.99%	<u>3.4</u>	4.3	<u>5.1</u>	<u>5.6</u>	6.1				
30	-3.00% to -5.99%	3.4	4.3	<u>5.1</u>	<u>5.0</u> 5.7	<u>6.2</u>				
31	-6.00% to -8.99%	3.5	<u>4.3</u> <u>4.4</u>	<u>5.1</u> <u>5.2</u>	<u>5.7</u> <u>5.8</u>	<u>6.2</u> <u>6.3</u>				
32	-9.00% to-11.99%	3.5 3.5	4.5			<u>6.4</u>				
33	-12.00% to-14.99%	3.6	4.5 4.6	5.3 5.4	<u>5.9</u>					
34	-15.00% to-14.99%			<u>5.4</u>	<u>6.0</u>	<u>6.5</u>				
35	-20.00% to-24.99%	3.6 3.7	<u>4.6</u>	<u>5.5</u>	<u>6.1</u>	<u>6.6</u>				
36	-25.00% to-24.99%	·	4.7	<u>5.6</u>	<u>6.2</u>	<u>6.7</u>				
37	-30.00% to-34.99%	3.7	4.8	<u>5.6</u>	6.3 6.3	6.8				
38	-35.00% to-34.99%	3.8 5.4	<u>4.8</u>	<u>5.7</u>		6.9				
39		5.4	<u>5.4</u>	5.8	<u>6.4</u>	<u>7.0</u>				
	New Employer Rate	2.8	<u>2.8</u>	<u>2.8</u>	<u>3.1</u>	3.4				
40	Fund balance as of March 31 as a percentage of taxable wages									
41	in the prior calendar year.									
42	² Employer Reserve Ratio (Contributions minus benefits as a									
43	percentage of employer's taxable wages).									
44	(F) (i) (Deleted by amendment, P.L.1997, c.263).									
45	(ii) (Deleted by amendment, P.L.2008, c.17).									
46	(iii) With respect to experience rating years beginning on or after									
47	July 1, 2004 and before July 1, 2011, if the fund reserve ratio, based									

on the fund balance as of the prior March 31, is less than 0.50%, the

contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

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- (iv) With respect to experience rating years beginning on or after July 1, 2011, if the fund reserve ratio, based on the fund balance as of the prior March 31, is less than 1.0%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.
- (G) On or after January 1, 1993, notwithstanding any other 12 provisions of this paragraph (5), the contribution rate for each 13 14 employer liable to pay contributions, as computed under 15 subparagraph (E) of this paragraph (5), shall be decreased by 0.1%, 16 except that, during any experience rating year starting before 17 January 1, 1998 in which the fund reserve ratio is equal to or greater 18 than 7.00% or during any experience rating year starting on or after 19 January 1, 1998, in which the fund reserve ratio is equal to or 20 greater than 3.5%, there shall be no decrease pursuant to this 21 subparagraph (G) in the contribution of any employer who has a 22 deficit reserve ratio of negative 35.00% or under.
 - (H) On and after January 1, 1998 until December 31, 2000 and on or after January 1, 2002 until June 30, 2006, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by a factor, as set out below, computed to the nearest multiple of 1/10%, except that, if an employer has a deficit reserve ratio of negative 35.0% or under, the employer's rate of contribution shall not be reduced pursuant to this subparagraph (H) to less than 5.4%:
- From January 1, 1998 until December 31, 1998, a factor of 12%;
- From January 1, 1999 until December 31, 1999, a factor of 10%;
- From January 1, 2000 until December 31, 2000, a factor of 7%;
- 34 From January 1, 2002 until March 31, 2002, a factor of 36%;
- 35 From April 1, 2002 until June 30, 2002, a factor of 85%;
- 36 From July 1, 2002 until June 30, 2003, a factor of 15%;
- 37 From July 1, 2003 until June 30, 2004, a factor of 15%;
- 38 From July 1, 2004 until June 30, 2005, a factor of 7%;
- From July 1, 2005 until December 31, 2005, a factor of 16%; and
- 40 From January 1, 2006 until June 30, 2006, a factor of 34%.
- The amount of the reduction in the employer contributions stipulated by this subparagraph (H) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraph (G) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (H) to less than 5.4% and the rate of contribution of
- any other employer shall not be reduced to less than 0.0%.

(I) (Deleted by amendment, P.L.2008, c.17).

- (J) On or after July 1, 2001, notwithstanding any other provisions of this paragraph (5), the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by 0.0175%, except that, during any experience rating year starting on or after July 1, 2001, in which the fund reserve ratio is equal to or greater than 3.5%, there shall be no decrease pursuant to this subparagraph (J) in the contribution of any employer who has a deficit reserve ratio of negative 35.00% or under. The amount of the reduction in the employer contributions stipulated by this subparagraph (J) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraphs (G) and (H) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (J) to less than 5.4% and the rate of contribution of any other employer shall not be reduced to less than 0.0%.
 - (K) With respect to experience rating years beginning on or after July 1, 2009, if the fund reserve ratio, based on the fund balance as of the prior March 31, is:
 - (i) Equal to or greater than 5.00% but less than 7.5%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 25% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under;
 - (ii) Equal to or greater than 7.5% [but less than 10.0%], the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 50% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under.
 - (L) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2011, the rates set by column "C" of the table in that subparagraph.
 - (M) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2012, the rates set by column "D" of the table in that subparagraph.
- (N) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under

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subparagraph (E) of this paragraph (5), shall be, for fiscal year 2013, the rates set by column "E" of the table in that subparagraph.

(6) Additional contributions.

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4 Notwithstanding any other provision of law, any employer who 5 has been assigned a contribution rate pursuant to subsection (c) of 6 this section for the year commencing July 1, 1948, and for any year 7 commencing July 1 thereafter, may voluntarily make payment of 8 additional contributions, and upon such payment shall receive a 9 recomputation of the experience rate applicable to such employer, 10 including in the calculation the additional contribution so made, 11 except that, following a transfer as described under R.S.43:21-12 7(c)(7)(D), neither the predecessor nor successor in interest shall be eligible to make a voluntary payment of additional contributions 13 14 during the year the transfer occurs and the next full calendar year. 15 Any such additional contribution shall be made during the 30-day 16 period following the date of the mailing to the employer of the 17 notice of his contribution rate as prescribed in this section, unless, 18 for good cause, the time for payment has been extended by the 19 controller for not to exceed an additional 60 days; provided that in 20 no event may such payments which are made later than 120 days 21 after the beginning of the year for which such rates are effective be 22 considered in determining the experience rate for the year in which 23 the payment is made. Any employer receiving any extended period 24 of time within which to make such additional payment and failing 25 to make such payment timely shall be, in addition to the required 26 amount of additional payment, liable for a penalty of 5% thereof or 27 \$5.00, whichever is greater, not to exceed \$50.00. Any adjustment 28 under this subsection shall be made only in the form of credits 29 against accrued or future contributions.

(7) Transfers.

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(A) Upon the transfer of the organization, trade or business, or substantially all the assets of an employer to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, the controller shall transfer the employment experience of the predecessor employer to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer, pursuant to regulation, if it is determined that the employment experience of the predecessor employer with respect to the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. The successor in interest may, within four months of the date of such transfer of the organization, trade, assets or business, or thereafter upon good cause shown, request a reconsideration of the transfer of employment experience of the predecessor employer. The request for reconsideration shall demonstrate, to the satisfaction of the controller, that the

employment experience of the predecessor is not indicative of the future employment experience of the successor.

- (B) An employer who transfers part of his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, may jointly make application with such successor in interest for transfer of that portion of the employment experience of the predecessor employer relating to the portion of the organization, trade, assets or business transferred to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer. The transfer of employment experience may be allowed pursuant to regulation only if it is found that the employment experience of the predecessor employer with respect to the portion of the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. Credit shall be given to the successor in interest only for the years during which contributions were paid by the predecessor employer with respect to that part of the organization, trade, assets or business transferred.
- (C) A transfer of the employment experience in whole or in part having become final, the predecessor employer thereafter shall not be entitled to consideration for an adjusted rate based upon his or its experience or the part thereof, as the case may be, which has thus been transferred. A successor in interest to whom employment experience or a part thereof is transferred pursuant to this subsection shall, as of the date of the transfer of the organization, trade, assets or business, or part thereof, immediately become an employer if not theretofore an employer subject to this chapter (R.S.43:21-1 et seq.).
- (D) If an employer transfers in whole or in part his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise and both the employer and successor in interest are at the time of the transfer under common ownership, management or control, then the employment experience attributable to the transferred business shall also be transferred to and combined with the employment experience of the successor in interest. The transfer of the employment experience is mandatory and not subject to appeal or protest.
- (E) The transfer of part of an employer's employment experience to a successor in interest shall become effective as of the first day of the calendar quarter following the acquisition by the successor in interest. As of the effective date, the successor in interest shall have its employer rate recalculated by merging its existing employment experience, if any, with the employment experience acquired. If the successor in interest is not an employer as of the date of acquisition,

it shall be assigned the new employer rate until the effective date of the transfer of employment experience.

- (F) Upon the transfer in whole or in part of the organization, trade, assets or business to a successor in interest, the employment experience shall not be transferred if the successor in interest is not an employer at the time of the acquisition and the controller finds that the successor in interest acquired the business solely or primarily for the purpose of obtaining a lower rate of contributions.
- (d) Contributions of workers to the unemployment compensation fund and the State disability benefits fund.
- (1) (A) For periods after January 1, 1975, each worker shall contribute to the fund 1% of his wages with respect to his employment with an employer, which occurs on and after January 1, 1975, after such employer has satisfied the condition set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer; provided, however, that such contributions shall be at the rate of 1/2 of 1% of wages paid with respect to employment while the worker is in the employ of the State of New Jersey, or any governmental entity or instrumentality which is an employer as defined under R.S.43:21-19(h)(5), or is covered by an approved private plan under the "Temporary Disability Benefits Law" or while the worker is exempt from the provisions of the "Temporary Disability Benefits Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31).
- (B) Effective January 1, 1978 there shall be no contributions by workers in the employ of any governmental or nongovernmental employer electing or required to make payments in lieu of contributions unless the employer is covered by the State plan under the "Temporary Disability Benefits Law" (C.43:21-25 et al.), and in that case contributions shall be at the rate of 1/2 of 1%, except that commencing July 1, 1986, workers in the employ of any nongovernmental employer electing or required to make payments in lieu of contributions shall be required to make contributions to the fund at the same rate prescribed for workers of other nongovernmental employers.
- (C) (i) Notwithstanding the above provisions of this paragraph (1), during the period starting July 1, 1986 and ending December 31, 1992, each worker shall contribute to the fund 1.125% of wages paid with respect to his employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under R.S.43:21-19(h)(6), regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection R.S.43:21-19(h) with respect to becoming an employer. Contributions, however, shall be at the rate of 0.625% while the worker is covered by an approved private plan under the

- 1 "Temporary Disability Benefits Law" or while the worker is exempt 2 under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any 3 other provision of that law; provided that such contributions shall 4 be at the rate of 0.625% of wages paid with respect to employment 5 with the State of New Jersey or any other governmental entity or 6 instrumentality electing or required to make payments in lieu of 7 contributions and which is covered by the State plan under the 8 "Temporary Disability Benefits Law," except that, while the worker 9 is exempt from the provisions of the "Temporary Disability Benefits
- 10 Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or 11 any other provision of that law, or is covered for disability benefits 12 by an approved private plan of the employer, the contributions to 13 the fund shall be 0.125%.
- 14 (ii) (Deleted by amendment, P.L.1995, c.422.)

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- (D) Notwithstanding any other provisions of this paragraph (1), during the period starting January 1, 1993 and ending June 30, 1994, each worker shall contribute to the unemployment compensation fund 0.5% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer. No contributions, however, shall be made by the worker while the worker is covered by an approved private plan under the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.) or while the worker is exempt under section 7 of P.L.1948, c.110 (C.43:21-31) or any other provision of that law; provided that the contributions shall be at the rate of 0.50% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions and which is covered by the State plan under the "Temporary Disability Benefits Law," except that, while the worker is exempt from the provisions of the "Temporary Disability Benefits Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any other provision of that law, or is covered for disability benefits by an approved private plan of the employer, no contributions shall be made to the fund.
- 42 Each worker shall, starting on January 1, 1996 and ending March 43 31, 1996, contribute to the unemployment compensation fund 44 0.60% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions 46 or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit

organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1998 and ending December 31, 1998, contribute to the unemployment compensation fund 0.10% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1999 until December 31, 1999, contribute to the unemployment compensation fund 0.15% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2000 until December 31, 2001, contribute to the unemployment compensation fund 0.20% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in

subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2002 until June 30, 2004, contribute to the unemployment compensation fund 0.1825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or a nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on and after July 1, 2004, contribute to the unemployment compensation fund 0.3825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

(E) Each employer shall, notwithstanding any provision of law in this State to the contrary, withhold in trust the amount of his workers' contributions from their wages at the time such wages are paid, shall show such deduction on his payroll records, shall furnish such evidence thereof to his workers as the division or controller may prescribe, and shall transmit all such contributions, in addition to his own contributions, to the office of the controller in such manner and at such times as may be prescribed. If any employer fails to deduct the contributions of any of his workers at the time their wages are paid, or fails to make a deduction therefor at the time wages are paid for the next succeeding payroll period, he alone shall thereafter be liable for such contributions, and for the purpose

of R.S.43:21-14, such contributions shall be treated as employer's contributions required from him.

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- (F) As used in this chapter (R.S.43:21-1 et seq.), except when the context clearly requires otherwise, the term "contributions" shall include the contributions of workers pursuant to this section.
- (G) (i) Each worker shall, starting on July 1, 1994, contribute to the State disability benefits fund an amount equal to 0.50% of wages paid with respect to the worker's employment with a government employer electing or required to pay contributions to the State disability benefits fund or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, unless the employer is covered by an approved private disability plan or is exempt from the provisions of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.) under section 7 of that law (C.43:21-31) or any other provision of that law.
- 17 (ii) Each worker shall contribute to the State disability benefits 18 fund, in addition to any amount contributed pursuant to 19 subparagraph (i) of this paragraph (1)(G), an amount equal to, 20 during calendar year 2009, 0.09%, and during calendar year 2010 21 0.12%, of wages paid with respect to the worker's employment with 22 any covered employer, including a governmental employer which is 23 an employer as defined under R.S.43:21-19(h)(5), unless the 24 employer is covered by an approved private disability plan for 25 benefits during periods of family temporary disability leave. The 26 contributions made pursuant to this subparagraph (ii) to the State 27 disability benefits fund shall be deposited into an account of that 28 fund reserved for the payment of benefits during periods of family 29 temporary disability leave as defined in section 3 of the "Temporary 30 Disability Benefits Law," P.L.1948, c.110 (C.43:21-27) and for the 31 administration of those payments and shall not be used for any other 32 purpose. This account shall be known as the "Family Temporary 33 Disability Leave Account." For calendar year 2011 and each 34 subsequent calendar year, the annual rate of contribution to be paid 35 by workers pursuant to this subparagraph (ii) shall be the rate 36 necessary to obtain a total amount of contributions equal to 125% of 37 the benefits paid for periods of family temporary disability leave 38 during the immediately preceding calendar year plus an amount 39 equal to 100% of the cost of administration of the payment of those 40 benefits during the immediately preceding calendar year, less the 41 amount of net assets remaining in the account as of December 31 of 42 the immediately preceding year. Necessary administrative costs 43 shall include the cost of an outreach program to inform employees 44 of the availability of the benefits and the cost of issuing the reports 45 required or permitted pursuant to section 13 of P.L.2008, c.17 46 (C.43:21-39.4). No monies, other than the funds in the "Family 47 Temporary Disability Leave Account," shall be used for the 48 payment of benefits during periods of family temporary disability

1 leave or for the administration of those payments, with the sole 2 exception that, during calendar years 2008 and 2009, a total amount 3 not exceeding \$25 million may be transferred to that account from 4 the revenues received in the State disability benefits fund pursuant 5 to subparagraph (i) of this paragraph (1)(G) and be expended for their 6 payments and administration, including 7 administration of the collection of contributions made pursuant to 8 this subparagraph (ii) and any other necessary administrative costs. 9 Any amount transferred to the account pursuant to this 10 subparagraph (ii) shall be repaid during a period beginning not later 11 than January 1, 2011 and ending not later than December 31, 2015. 12 No monies, other than the funds in the "Family Temporary Disability Leave Account," shall be used under any circumstances 13 after December 31, 2009, for the payment of benefits during periods 14 15 of family temporary disability leave or for the administration of

those payments, including for the administration of the collection of

18 (2) (A) (Deleted by amendment, P.L.1984, c.24.)

contributions made pursuant to this subparagraph (ii).

19 (B) (Deleted by amendment, P.L.1984, c.24.)

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- (C) (Deleted by amendment, P.L.1994, c.112.)
- 21 (D) (Deleted by amendment, P.L.1994, c.112.)
- 22 (E) (i) (Deleted by amendment, P.L.1994, c.112.)
- 23 (ii) (Deleted by amendment, P.L.1996, c.28.)
- 24 (iii) (Deleted by amendment, P.L.1994, c.112.)
- 25 (3) (A) If an employee receives wages from more than one 26 employer during any calendar year, and either the sum of his 27 contributions deposited in and credited to the State disability 28 benefits fund plus the amount of his contributions, if any, required 29 towards the costs of benefits under one or more approved private 30 plans under the provisions of section 9 of the "Temporary Disability 31 Benefits Law" (C.43:21-33) and deducted from his wages, or the 32 sum of such latter contributions, if the employee is covered during 33 such calendar year only by two or more private plans, exceeds an 34 amount equal to 1/2 of 1% of the "wages" determined in accordance 35 with the provisions of R.S.43:21-7(b)(3) during the calendar years 36 beginning on or after January 1, 1976, the employee shall be 37 entitled to a refund of the excess if he makes a claim to the 38 controller within two years after the end of the calendar year in 39 which the wages are received with respect to which the refund is 40 claimed and establishes his right to such refund. Such refund shall 41 be made by the controller from the State disability benefits fund. No 42 interest shall be allowed or paid with respect to any such refund. 43 The controller shall, in accordance with prescribed regulations, 44 determine the portion of the aggregate amount of such refunds made 45 during any calendar year which is applicable to private plans for 46 which deductions were made under section 9 of the "Temporary 47 Disability Benefits Law" (C.43:21-33) such determination to be 48 based upon the ratio of the amount of such wages exempt from

1 contributions to such fund, as provided in subparagraph (B) of 2 paragraph (1) of this subsection with respect to coverage under 3 private plans, to the total wages so exempt plus the amount of such 4 wages subject to contributions to the disability benefits fund, as 5 provided in subparagraph (G) of paragraph (1) of this subsection. 6 The controller shall, in accordance with prescribed regulations, 7 prorate the amount so determined among the applicable private 8 plans in the proportion that the wages covered by each plan bear to 9 the total private plan wages involved in such refunds, and shall 10 assess against and recover from the employer, or the insurer if the 11 insurer has indemnified the employer with respect thereto, the 12 amount so prorated. The provisions of R.S.43:21-14 with respect to 13 collection of employer contributions shall apply to such 14 assessments. The amount so recovered by the controller shall be 15 paid into the State disability benefits fund.

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(B) If an employee receives wages from more than one employer during any calendar year, and the sum of his contributions deposited in the "Family Temporary Disability Leave Account" of the State disability benefits fund plus the amount of his contributions, if any, required towards the costs of family temporary disability leave benefits under one or more approved private plans under the provisions of the "Temporary Disability Benefits Law" (C.43:21-25 et al.) and deducted from his wages, exceeds an amount equal to, during calendar year 2009, 0.09% of the "wages" determined in accordance with the provisions of R.S.43:21-7(b)(3), or during calendar year 2010, 0.12% of those wages, or, during calendar year 2011 or any subsequent calendar year, the percentage of those wages set by the annual rate of contribution determined by the Commissioner of Labor and Workforce Development pursuant to subparagraph (ii) of paragraph(1)(G) of this subsection (d), the employee shall be entitled to a refund of the excess if he makes a claim to the controller within two years after the end of the calendar year in which the wages are received with respect to which the refund is claimed and establishes his right to the refund. The refund shall be made by the controller from the "Family Temporary Disability Leave Account" of the State disability benefits fund. No interest shall be allowed or paid with respect to any such refund. The controller shall, in accordance with prescribed regulations, determine the portion of the aggregate amount of the refunds made during any calendar year which is applicable to private plans for which deductions were made under section 9 of the "Temporary Disability Benefits Law" (C.43:21-33), with that determination based upon the ratio of the amount of such wages exempt from contributions to the fund, as provided in paragraph (1)(B) of this subsection (d) with respect to coverage under private plans, to the total wages so exempt plus the amount of such wages subject to contributions to the "Family Temporary Disability Leave Account" of the State disability benefits fund, as provided in subparagraph (ii)

of paragraph (1)(G) of this subsection (d). The controller shall, in accordance with prescribed regulations, prorate the amount so determined among the applicable private plans in the proportion that the wages covered by each plan bear to the total private plan wages involved in such refunds, and shall assess against and recover from the employer, or the insurer if the insurer has indemnified the employer with respect thereto, the prorated amount. The provisions of R.S.43:21-14 with respect to collection of employer contributions shall apply to such assessments. The amount so recovered by the controller shall be paid into the "Family Temporary Disability Leave Account" of the State disability benefits fund.

- (4) If an individual does not receive any wages from the employing unit which for the purposes of this chapter (R.S.43:21-1 et seq.) is treated as his employer, or receives his wages from some other employing unit, such employer shall nevertheless be liable for such individual's contributions in the first instance; and after payment thereof such employer may deduct the amount of such contributions from any sums payable by him to such employing unit, or may recover the amount of such contributions from such employing unit, or, in the absence of such an employing unit, from such individual, in a civil action; provided proceedings therefor are instituted within three months after the date on which such contributions are payable. General rules shall be prescribed whereby such an employing unit may recover the amount of such contributions from such individuals in the same manner as if it were the employer.
- (5) Every employer who has elected to become an employer subject to this chapter (R.S.43:21-1 et seq.), or to cease to be an employer subject to this chapter (R.S.43:21-1 et seq.), pursuant to the provisions of R.S.43:21-8, shall post and maintain printed notices of such election on his premises, of such design, in such numbers, and at such places as the director may determine to be necessary to give notice thereof to persons in his service.
- (6) Contributions by workers, payable to the controller as herein provided, shall be exempt from garnishment, attachment, execution, or any other remedy for the collection of debts.
 - (e) Contributions by employers to State disability benefits fund.
- (1) Except as hereinafter provided, each employer shall, in addition to the contributions required by subsections (a), (b), and (c) of this section, contribute 1/2 of 1% of the wages paid by such employer to workers with respect to employment unless he is not a covered employer as defined in subsection (a) of section 3 of the "Temporary Disability Benefits Law" (C.43:21-27 (a)), except that the rate for the State of New Jersey shall be 1/10 of 1% for the calendar year 1980 and for the first six months of 1981. Prior to July 1, 1981 and prior to July 1 each year thereafter, the controller shall review the experience accumulated in the account of the State

1 of New Jersey and establish a rate for the next following fiscal year 2 which, in combination with worker contributions, will produce 3 sufficient revenue to keep the account in balance; except that the 4 rate so established shall not be less than 1/10 of 1%. Such 5 contributions shall become due and be paid by the employer to the 6 controller for the State disability benefits fund as established by 7 law, in accordance with such regulations as may be prescribed, and 8 shall not be deducted, in whole or in part, from the remuneration of 9 individuals in his employ. In the payment of any contributions, a 10 fractional part of a cent shall be disregarded unless it amounts to 11 \$0.005 or more, in which case it shall be increased to \$0.01.

(2) During the continuance of coverage of a worker by an approved private plan of disability benefits under the "Temporary Disability Benefits Law," the employer shall be exempt from the contributions required by paragraph (1) above with respect to wages paid to such worker.

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- (3) (A) The rates of contribution as specified in paragraph (1) above shall be subject to modification as provided herein with respect to employer contributions due on and after July 1, 1951.
- (B) A separate disability benefits account shall be maintained for each employer required to contribute to the State disability benefits fund and such account shall be credited with contributions deposited in and credited to such fund with respect to employment occurring on and after January 1, 1949. Each employer's account shall be credited with all contributions paid on or before January 31 of any calendar year on his own behalf and on behalf of individuals in his service with respect to employment occurring in preceding calendar years; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this act shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him to the fund either on his own behalf or on behalf of such individuals. Benefits paid to any covered individual in accordance with Article III of the "Temporary Disability Benefits Law" on or before December 31 of any calendar year with respect to disability in such calendar year and in preceding calendar years shall be charged against the account of the employer by whom such individual was employed at the commencement of such disability or by whom he was last employed, if out of employment.
- (C) The controller may prescribe regulations for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual

accounts in a joint account, maintain such joint account as if it constituted a single employer's account.

- (D) Prior to July 1 of each calendar year, the controller shall make a preliminary determination of the rate of contribution for the 12 months commencing on such July 1 for each employer subject to the contribution requirements of this subsection (e).
- (1) Such preliminary rate shall be 1/2 of 1% unless on the preceding January 31 of such year such employer shall have been a covered employer who has paid contributions to the State disability benefits fund with respect to employment in the three calendar years immediately preceding such year.
- (2) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the credited contributions exceed the benefits charged by more than \$500.00, such preliminary rate shall be as follows:
- (i) 2/10 of 1% if such excess over \$500.00 exceeds 1% but is less than 1 1/4% of his average annual payroll as defined in this chapter (R.S.43:21-1 et seq.);
- (ii) 15/100 of 1% if such excess over \$500.00 equals or exceeds 1 1/4% but is less than 1 1/2% of his average annual payroll;
- (iii) 1/10 of 1% if such excess over \$500.00 equals or exceeds 1 1/2% of his average annual payroll.
- (3) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the contributions credited exceed the benefits charged but by not more than \$500.00 plus 1% of his average annual payroll, or if the benefits charged exceed the contributions credited but by not more than \$500.00, the preliminary rate shall be 1/4 of 1%.
- (4) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the benefits charged exceed the contributions credited by more than \$500.00, such preliminary rate shall be as follows:
- (i) 35/100 of 1% if such excess over \$500.00 is less than 1/4 of 1% of his average annual payroll;
- (ii) 45/100 of 1% if such excess over \$500.00 equals or exceeds 1/4 of 1% but is less than 1/2 of 1% of his average annual payroll;
- (iii) 55/100 of 1% if such excess over \$500.00 equals or exceeds 1/2 of 1% but is less than 3/4 of 1% of his average annual payroll;
- (iv) 65/100 of 1% if such excess over \$500.00 equals or exceeds 3/4 of 1% but is less than 1% of his average annual payroll;
- (v) 75/100 of 1% if such excess over \$500.00 equals or exceeds 1% of his average annual payroll.
- 43 (5) Determination of the preliminary rate as specified in 44 subparagraphs (D)(2), (3) and (4) above shall be subject, however, 45 to the condition that it shall in no event be decreased by more than 46 1/10 of 1% of wages or increased by more than 2/10 of 1% of 47 wages from the preliminary rate determined for the preceding year

in accordance with subparagraphs (D) (1), (2), (3) or (4), whichever shall have been applicable.

- (E) (1) Prior to July 1 of each calendar year the controller shall determine the amount of the State disability benefits fund as of December 31 of the preceding calendar year, increased by the contributions paid thereto during January of the current calendar year with respect to employment occurring in the preceding calendar year. If such amount exceeds the net amount withdrawn from the unemployment trust fund pursuant to section 23 of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-47) plus the amount at the end of such preceding calendar year of the unemployment disability account as defined in section 22 of said law (C.43:21-46), such excess shall be expressed as a percentage of the wages on which contributions were paid to the State disability benefits fund on or before January 31 with respect to employment in the preceding calendar year.
 - (2) The controller shall then make a final determination of the rates of contribution for the 12 months commencing July 1 of such year for employers whose preliminary rates are determined as provided in subparagraph (D) hereof, as follows:
 - (i) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 1 1/4%, the final employer rates shall be the preliminary rates determined as provided in subparagraph (D) hereof, except that if the employer's preliminary rate is determined as provided in subparagraph (D)(2) or subparagraph (D)(3) hereof, the final employer rate shall be the preliminary employer rate decreased by such percentage of excess taken to the nearest 5/100 of 1%, but in no case shall such final rate be less than 1/10 of 1%.
 - (ii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 3/4 of 1% and is less than 1 1/4 of 1%, the final employer rates shall be the preliminary employer rates.
 - (iii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph is less than 3/4 of 1%, but in excess of 1/4 of 1%, the final employer rates shall be the preliminary employer rates determined as provided in subparagraph (D) hereof increased by the difference between 3/4 of 1% and such percentage taken to the nearest 5/100 of 1%; provided, however, that no such final rate shall be more than 1/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(2) hereof, more than 1/2 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(1) and subparagraph (D)(3) hereof, nor more than 3/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(4) hereof.
 - (iv) If the amount of the State disability benefits fund determined as provided in subparagraph (E)(1) of this paragraph is equal to or

- less than 1/4 of 1%, then the final rate shall be 2/5 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(2) hereof, 7/10 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(1) and subparagraph (D)(3) hereof, and 1.1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(4) hereof. Notwithstanding any other provision of law or any determination made by the controller with respect to any 12-month period commencing on July 1, 1970, the final rates for all employers for the period beginning January 1, 1971, shall be as set forth herein.
 - (F) Notwithstanding any other provisions of this subsection (e), the rate of contribution paid to the State disability benefits fund by each covered employer as defined in paragraph (1) of subsection (a) of section 3 of P.L.1948, c.110 (C.43:21-27), shall be determined as if:
 - (i) No disability benefits have been paid with respect to periods of family temporary disability leave;
 - (ii) No worker paid any contributions to the State disability benefits fund pursuant to paragraph (1)(G)(ii) of subsection (d) of this section; and
 - (iii) No amounts were transferred from the State disability benefits fund to the "Family Temporary Disability Leave Account" pursuant to paragraph (1)(G)(ii) of subsection (d) of this section. (cf: P.L.2010, c.37, s.1)

2. This act shall take effect immediately.

STATEMENT

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill would provide immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the

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rates found in the "E" column, plus an additional 10% surcharge.

The employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

4 Second, for all years after FY 2011, the bill raises the UI trust 5 fund reserve ratios which set employer UI tax rates in such a 6 manner that larger reserves are required in the UI trust fund than 7 under the current law before employer UI taxes are reduced. 8 Specifically, the bill sets the reserve ratio triggers at the same levels 9 they were during FY 2003. That will result in the building up of UI 10 fund reserves sufficient to reduce the likelihood that any future 11 recession would result in the deep UI fund deficits which have caused such large employer UI tax increases during the current 12 13 period of high unemployment. The new reserve ratio triggers 14 provided by the bill would still permit employer UI tax reductions 15 as reserves accumulate, but the tax reductions would not be as 16 large. The new reserve ratio triggers would have no effect on tax 17 rates until the UI fund has a positive balance. The Department of 18 Labor and Workforce Development estimates that the fund will not 19 attain a positive balance before FY 2017.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3819

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 5, 2011

The Assembly Labor Committee reports favorably and with committee amendments Assembly Bill No. 3819.

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner so that larger reserves will be required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill would provide immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10% surcharge.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner that larger reserves would be required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI fund reserves sufficient to reduce the likelihood that any future recession would result in the deep UI trust fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill would still permit employer UI tax reductions as reserves accumulate, but the tax reductions would not be as large. The new reserve ratio triggers would have no effect on tax rates until the UI trust fund has a positive balance. The Department of Labor and Workforce Development estimates that the fund will not attain a positive balance before FY 2014.

COMMITTEE AMENDMENTS

The committee amended the bill to change the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the Department of Labor and Workforce Development to modernize notification to employers by electronic or digital means. Currently, the statute requires the department to send or furnish copies of certain records to employers regarding benefit payments charged to their employer account. The amendments change this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

FISCAL IMPACT:

The OLS notes that this bill will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State Unemployment Insurance (UI) Compensation Trust Fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY2013.

The UI trust fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI trust fund will regain solvency approximately one fiscal year later than under current law.

The OLS analysis also indicates that this bill may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased State employer UI tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in interest in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers which is deposited in the Unemployment Compensation Auxiliary Fund (UCAF) be used to pay this accrued interest. This bill will increase the revenue generated for the UCAF from this assessment and increase the expenditures from the UCAF to pay the interest accrued on the additional \$652.9 million loan.

Additionally, this bill amends the UI tax table to increase the reserve ratio needed to shift the UI tax rate. This change will most likely result in a more stable employer UI tax rate for a longer period of time and allow a greater reserve of funds to be retained in the UI Trust Fund. For example, under current law, when the reserve ratio in

the UI Trust Fund reaches 1.4%, employers are moved to the lowest tax column "A". Conversely, under this bill, a 1.4% reserve ratio would maintain the highest tax column of "E." The changes proposed under this bill will allow the UI Trust Fund to maintain a larger reserve in times of lower unemployment to be used to pay benefits, without having to increase UI taxes, in times of high unemployment.

SENATE LABOR COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3819

STATE OF NEW JERSEY

DATED: MAY 12, 2011

The Senate Labor Committee reports favorably Assembly Bill No. 3819 (1R).

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner so that larger reserves will be required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill provides immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10% surcharge.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI fund reserves sufficient to reduce the likelihood that any future recession will result in the deep UI trust fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill will still permit employer UI tax reductions as reserves accumulate, but the tax reductions will not be as large. The new reserve ratio triggers will have no effect on tax rates until the UI trust fund has a positive balance. The Department of Labor and Workforce Development estimates that the fund will not attain a positive balance before FY 2014.

This bill also changes the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the Department of Labor and Workforce Development to modernize notification to employers by electronic or digital means. Currently, the statute being amended by this bill requires the department to send or furnish copies of certain records to employers regarding benefit payments charged to their employer account. The bill changes this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

Fiscal Impact:

The OLS notes that this bill will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State Unemployment Insurance (UI) Compensation Trust Fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY2013.

The UI trust fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI trust fund will regain solvency approximately one fiscal year later than under current law.

The OLS analysis also indicates that this bill may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased State employer UI tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in interest in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers which is deposited in the Unemployment Compensation Auxiliary Fund (UCAF) be used to pay this accrued interest. This bill will increase the revenue generated for the UCAF from this assessment and increase the expenditures from the UCAF to pay the interest accrued on the additional \$652.9 million loan.

Additionally, this bill amends the UI tax table to increase the reserve ratio needed to shift the UI tax rate. This change will most likely result in a more stable employer UI tax rate for a longer period of time and allow a greater reserve of funds to be retained in the UI trust fund. For example, under current law, when the reserve ratio in the UI Trust Fund reaches 1.4%, employers are moved to the lowest

tax column "A." Conversely, under this bill, a 1.4% reserve ratio would maintain the highest tax column of "E." The changes proposed under this bill will allow the UI trust fund to maintain a larger reserve in times of lower unemployment to be used to pay benefits, without having to increase UI taxes, in times of high unemployment.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 3819 STATE OF NEW JERSEY 214th LEGISLATURE

DATED: MAY 26, 2011

SUMMARY

Synopsis: Modifies employer UI tax rates.

Type of Impact: Revenue loss to unemployment insurance (UI) compensation trust

fund (UI trust fund). Future expenditure increase from UI trust fund due to increased federal loan. Future expenditure increase and matching revenue increase for the Unemployment Compensation Interest Repayment Fund (UCIRF) to pay the related accrued interest

obligations.

Agencies Affected: Department of Labor and Workforce Development.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2012</u>	<u>FY 2013</u>	<u>FY 2014</u>
UI trust fund revenue	(\$371.5 million)	(\$281.4 million)	
UCIRF			
Expenditure	\$0	\$14.9 million	\$11.3 million
Revenue	\$0	\$14.9 million	\$11.3 million

- The Office of Legislative Services (OLS) notes that Assembly Bill No. 3819 (1R) of 2011 will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State unemployment insurance (UI) compensation trust fund (UI trust fund) by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY 2013.
- The UI trust fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI trust fund will regain solvency approximately one fiscal year later than under current law.
- The OLS analysis also indicates that A-3819 (1R) may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased



State employer unemployment insurance tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

- Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers, which is deposited in the Unemployment Compensation Interest Repayment Fund (UCIRF), be used to pay this accrued interest. A-3819 (1R) will increase the revenue generated for the UCIRF from this assessment and increase the expenditures from the UCIRF to pay the interest accrued on the additional \$652.9 million loan.
- Additionally, A-3819 (1R), for all years after FY 2011, amends the experience rating tax table to raise the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

BILL DESCRIPTION

Assembly Bill No. 3819 (1R) of 2011 modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill would provide immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10 percent surcharge. Thus, the employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI fund reserves sufficient to reduce the likelihood that any future recession would result in the deep UI fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill would still permit employer UI tax reductions as reserves accumulate, but the tax reductions would not be as large as they are under the current tax table. The new reserve ratio triggers would have no effect on tax rates until the UI fund has a positive balance.

The bill, as amended, will also change the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the department to modernize notification to employers by electronic or digital means.

Currently, the statute requires the department to send or furnish copies of certain records to employers regarding benefit payments charged to their employer account. The bill changes this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

FISCAL ANALYSIS

EXECUTIVE BRANCH

The Department of Labor and Workforce Development did not provide a formal Executive Branch analysis for this bill. However, the department did provide, in its response to the OLS discussion points during the review of the FY 2012 Recommended Budget, numerous charts and data on the UI trust fund and estimates on possible changes to the tax and the effect of these changes on the UI trust fund balance. These schedules and answers were relied on heavily for this analysis and can be located at http://www.njleg.state.nj.us/legislativepub/budget 2012/DOL_response.pdf.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that Assembly Bill No. 3819 (1R) of 2011 will reduce the revenue collected from the employer paid unemployment insurance tax for the unemployment insurance (UI) compensation trust fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY 2013¹.

The OLS analysis indicates that, in addition to the \$652.9 million reduction in revenue, A-3819 (1R) will have the following effects: it will increase future UI trust fund expenditures used to repay the federal loan to the UI trust fund; it will lengthen by one year the date in which the UI trust fund will gain solvency; it will increase the length of time employers are charged the additional FUTA tax to pay back the federal loan; it will increase the amount of time the employers are charged the higher unemployment insurance tax rate in the future; and it will increase the State imposed UCIRF assessment to pay back the interest on the federal loan.²

The UI trust fund is currently operating at a deficit and as of April 29, 2011, the State has borrowed \$2.05 billion from the federal government to pay State UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The changes proposed in this bill will result in a \$652.9 million reduction to that fund and will most likely necessitate a need to borrow an additional \$652.9 million from the federal government to pay

 $^{^{1}\ \}underline{\text{http://www.njleg.state.nj.us/legislativepub/budget\ 2012/DOL\ response.pdf}}, schedule\ II.$

² To determine these outcomes, the OLS conducted its analysis using data extracted from the Department of Labor and Workforce Development's answers to discussion points during the review of the FY 2012 Budget Recommendation. It is very difficult to estimate the future effects of changes to the unemployment insurance system, because of the many variables involved in the analysis. For example, it is not possible to predict with great accuracy the rate of unemployment or wage data in the future. Both of these factors could change slightly from the OLS and department assumptions and have significant cumulative effects on the results of this analysis. It is for this reason that long term estimates for UI trust fund solvency cannot be made with any level of certainty.

For the purposes of its analysis, the OLS made the following assumptions: the economy is going to slowly recover and not experience another downturn in the next seven years; unemployment will continue to decrease slightly over the next seven years; benefit payments will drop due to decreased unemployment at 2 percent per year; all benefits programs will remain constant; employer and employee contributions will increase at 3.5% in CY2012 and by 4 percent each year thereafter; and taxable wages will increase by 3.5% in CY 2012 and 4% each year thereafter.

State UI benefits. The funds are repaid through accruals in the State UI trust fund and the need for increased funds will result in the State UI tax remaining at the highest column, "E+10 percent" for one more year than it would under current law. Additionally, the department estimates that the UI trust fund will regain solvency one Fiscal Year later than under current law.

Assembly Bill No. 3819 (1R) may also affect the length of time employers are required to pay an additional federal tax. Unemployment insurance is funded jointly through the federal unemployment tax, more commonly referred to as "FUTA" (for the Federal Unemployment Tax Act under which it was established), and levied on employers, and a state unemployment insurance tax levied on employers and employees. The current FUTA tax rate is 6.2 percent of the first \$7,000 in wages. This rate is offset with a credit of 5.4 percent, attained due to the State's compliance with federal law, yielding a net tax of 0.8 percent on eligible employees' first \$7,000 in wages.

Federal law requires that if a state has borrowed from the federal government for its UI trust fund and maintains a deficit two years after the state initiated the borrowing, then a reduction to the employers' FUTA credit is initiated. New Jersey began to borrow from the federal government in March of 2009 and therefore, as of January 2012, the 5.4 percent credit will be gradually phased out (at 0.3 percent annually) and the employer will be paying more taxes on the first \$7,000 in wages paid to each employee. In January 2012, employers will pay an additional \$21 per worker (0.3 percent of the federal taxable wage base of \$7,000). In 2013, the amount will increase to \$42 per worker and will continue to increase by 0.3 percent annually until the loan is repaid. The higher the balance of the federal loan, the longer it will take employers to repay the loan through their FUTA tax. The OLS analysis indicates that the FUTA contributions will continue one additional year due to the increased borrowing necessitated by A-3819 (1R).

The federal loan was advanced interest free until January 1, 2011, but since that date, interest has accrued at the federally established rate, currently set at 4 percent annually. The increased borrowing proposed under this bill will result in increased interest payments of \$14.9 million in FY 2013 and \$11.3 million in FY 2014. Federal law requires that all interest accrued on federal advances to the State UI trust fund must be repaid through appropriations not dedicated to the State UI trust fund.

Section 16 of P.L.1984, c. 24 (C.43:21-14.3), provides that the Commissioner of Labor and Workforce Development must, on or before June 30 of each year, review the amount of interest owed to the United States Treasury for advances made from the federal unemployment account to pay State UI benefits and determine if the Unemployment Compensation Auxiliary Fund (UCAF)³ has the needed funds to repay the interest to the federal government by September of that calendar year. If it is determined by the commissioner that the UCAF has insufficient funds to repay the accrued interest, then the statute provides for a special assessment on employers, except governmental entities and nonprofit organizations. The assessment will be deposited in the "Unemployment Compensation Interest Repayment Fund" established by Section 16 of P.L.1984, c. 24 to "be used solely for the purpose of paying interest due on any advances made from the federal unemployment account under Title XII of the Social Security Act (42 U.S.C. s1321 et seq.)". The \$2.05 billion borrowed from the federal government was interest free until January 1, 2011. According to the department, the commissioner has determined that the UCAF does not have the funds needed to repay the interest accrued from January 1, 2011 to June, 2011 by September, 2011 and an assessment will occur in FY 2012.

³ The Unemployment Compensation Auxiliary Fund (UCAF), established in subsection (g) of R.S.43:21-14, is a repository for all interest and penalties imposed upon employers for violation of unemployment insurance regulations. Moneys from the UCAF are to be used for the cost of the administration of the UI trust fund, for the repayment of any interest bearing advances made for the federal unemployment account and for essential and necessary expenditures in connection with programs, as determined by the commissioner.

The assessment is determined by the department as a ratio of the amount of interest owed to 95 percent of the total employer contributions payable for UI on taxable wages during the preceding calendar year. This ratio is then applied to the individual employer's amount of unemployment contributions payable in the previous year to determine the amount of the assessment.

The department estimates that the amount of interest owed will equal approximately \$60 million in FY 2011, \$50 million in FY 2012 and \$15 million in FY 2013. The assessment rate would equal approximately 0.08 percent of the taxable wage base (currently \$29,600) in FY 2011, 0.06 percent in FY 2012 and approximately 0.02 percent in FY 2013. The cost of this assessment per worker annually is estimated to be \$23.87, \$19.89 and \$5.97 in FY 2011, FY 2012 and FY 2013 respectively, under current statute. The changes proposed in A-3819 (1R), will increase total interest owed, as detailed above, and will result in a higher assessment on employers.

This bill may increase the length of time employers will be charged at a higher State UI tax rate in the future. The UI tax rate, which is paid by employers and is the primary source of funding for the UI trust fund⁵, is dependent upon the annual experience of the State UI trust fund, as calculated through the determination of the overall fund reserve ratio. The overall fund reserve ratio is determined each year by dividing the fund balance on a specific date by the taxable wages from the previous calendar year. Therefore, the lower the fund balance, the higher the tax rate. Any actions that result in a reduction to the fund balance will result in a higher tax rate for a longer period of time. Since, pursuant to this bill, the fund will be losing \$371.5 million in revenue in FY 2012 and \$281.4 million in FY 2013, it is likely that the fund will remain in a higher tax column for a prolonged period of time.

Additionally, A-3819 (1R), for all years after FY 2011, amends the experience rating tax table to raise the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Under current law, the tax table is compact and minimal changes in the balance of the fund can result in shifts in the tax column and tax changes for employers. For example, under current law in FY 2012, when the reserve ratio in the UI trust fund reaches 1.4 percent or an approximate \$1.04 billion balance, employers would be moved to the lowest tax column "A". Conversely, under A-3819 (1R), a \$1.04 billion balance or 1.4 percent reserve ratio, would maintain the highest tax column of "E." Pursuant to A-3819 (1R), a balance of approximately \$2.6 billion (in FY 2012) would be necessary to shift the tax rate to the "A" column and attain the lowest UI tax rate possible.

In summary, the OLS notes that A-3819 (1R) will reduce, by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million for taxes paid in FY 2013, the revenue collected from the employer paid unemployment insurance tax for the UI trust fund. Additionally, A-3819 (1R) will also increase the length of time it will take for the UI trust fund to regain solvency, increase future UI trust fund expenditures used to repay the federal loan and future UCIRF expenditures to repay the interest on this loan. A-3819 (1R) will also increase the length of time employers are charged the following: the additional FUTA tax to pay back the federal loan; an additional State assessment to pay back the interest on the federal loan; and the higher unemployment insurance tax rate in the future. The proposed changes to the UI tax table will result in a greater ability of the UI trust fund to retain reserves to be used in times of high

 $^{^{4}\ \}underline{\text{http://www.njleg.state.nj.us/legislativepub/budget\ 2012/DOL\ response.pdf}}, Schedule\ V.$

⁵ In addition to the federal tax, state governments also levy payroll taxes on employers and in three states, including New Jersey, payroll taxes on employees. In New Jersey, the tax on the employee is levied at a rate of 0.03825% on the first \$29,600 of income earned. Thus, in 2011, the maximum employee contribution is approximately \$113 per employee (0.003825 x 29,600).

A3819 [1R]

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unemployment. However, it is important to note that there is too much uncertainty in key variables to make any future estimates of UI trust fund balances with absolute confidence.

Section: Commerce, Labor and Industry

Analyst: Robin C. Ford

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3819

STATE OF NEW JERSEY

DATED: JUNE 6, 2011

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 3819 (1R).

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner so that larger reserves will be required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill provides immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10% surcharge.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which are used to set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI fund reserves sufficient to reduce the likelihood that any future recession will result in the deep UI trust fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill will still permit employer UI tax reductions as reserves accumulate, but the tax reductions will not be as large. The new reserve ratio triggers will have no effect on tax rates until the UI trust fund has a positive balance. The Department of Labor and Workforce Development estimates that the fund will not attain a positive balance before FY 2014.

This bill also changes the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the Department of Labor and Workforce Development to modernize notification to employers by electronic or digital means. Currently, the statute being amended by this bill requires the department to send or furnish copies of certain records to employers regarding benefit payments charged to their employer account. The bill changes this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

As reported by the committee, this bill is identical to Senate Bill No. 2730 (1R), as also reported by the committee.

FISCAL IMAPCT:

The Office of Legislative Services (OLS) notes that the bill will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State Unemployment Insurance (UI) Compensation Trust Fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY2013.

The UI Trust Fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI Trust Fund will regain solvency approximately one fiscal year later than under current law.

The OLS analysis also indicates that the bill may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased State employer unemployment insurance tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in interest in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers which is deposited in the Unemployment Compensation Auxiliary Fund (UCAF) be used to pay this accrued interest. This bill will increase the revenue generated for the UCAF from this assessment and increase the expenditures from the UCAF to pay the interest accrued on the additional \$652.9 million loan.

Additionally, the bill amends the UI tax table to increase the reserve ratio needed to shift the UI tax rate. This change will most likely maintain a more stable employer UI tax rate for a longer period of time and allow a greater reserve of funds to be retained in the UI

Trust Fund. For example, under current law, when the reserve ratio in the UI Trust Fund reaches 1.4%, employers would be moved to the lowest tax column "A". Conversely, under the bill, a 1.4% reserve ratio would maintain the highest tax column of "E." The changes proposed under the bill will allow the UI Trust Fund to maintain a larger reserve in times of lower unemployment to be used to pay benefits, without having to increase UI taxes, in times of high unemployment.

SENATE, No. 2730

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED FEBRUARY 22, 2011

Sponsored by:

Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester)
Senator MICHAEL J. DOHERTY

District 23 (Warren and Hunterdon)

Co-Sponsored by:

Senators Beach, Codey and Cunningham

SYNOPSIS

Modifies employer UI tax rates.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/13/2011)

AN ACT concerning employer contributions to the unemployment compensation fund and amending R.S.43:21-7.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.43:21-7 is amended to read as follows:
- 43:21-7. Contributions. Employers other than governmental entities, whose benefit financing provisions are set forth in section 4 of P.L.1971, c.346 (C.43:21-7.3), and those nonprofit organizations liable for payment in lieu of contributions on the basis set forth in section 3 of P.L.1971, c.346 (C.43:21-7.2), shall pay to the controller for the unemployment compensation fund, contributions as set forth in subsections (a), (b) and (c) hereof, and the provisions of subsections (d) and (e) shall be applicable to all employers, consistent with the provisions of the "unemployment compensation law" and the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.).
 - (a) Payment.
 - (1) Contributions shall accrue and become payable by each employer for each calendar year in which he is subject to this chapter (R.S.43:21-1 et seq.), with respect to having individuals in his employ during that calendar year, at the rates and on the basis hereinafter set forth. Such contributions shall become due and be paid by each employer to the controller for the fund, in accordance with such regulations as may be prescribed, and shall not be deducted, in whole or in part, from the remuneration of individuals in his employ.
 - (2) In the payment of any contributions, a fractional part of a cent shall be disregarded unless it amounts to \$0.005 or more, in which case it shall be increased to \$0.01.
 - (b) Rate of contributions. Each employer shall pay the following contributions:
 - (1) For the calendar year 1947, and each calendar year thereafter, 2 7/10% of wages paid by him during each such calendar year, except as otherwise prescribed by subsection (c) of this section.
 - (2) The "wages" of any individual, with respect to any one employer, as the term is used in this subsection (b) and in subsections (c), (d) and (e) of this section 7, shall include the first \$4,800.00 paid during calendar year 1975, for services performed either within or without this State; provided that no contribution shall be required by this State with respect to services performed in another state if such other state imposes contribution liability with respect thereto. If an employer (hereinafter referred to as a

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S2730 MADDEN, DOHERTY

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1 successor employer) during any calendar year acquires substantially 2 all the property used in a trade or business of another employer 3 (hereinafter referred to as a predecessor), or used in a separate unit 4 of a trade or business of a predecessor, and immediately after the 5 acquisition employs in his trade or business an individual who 6 immediately prior to the acquisition was employed in the trade or 7 business of such predecessors, then, for the purpose of determining 8 whether the successor employer has paid wages with respect to 9 employment equal to the first \$4,800.00 paid during calendar year 10 1975, any wages paid to such individual by such predecessor during 11 such calendar year and prior to such acquisition shall be considered 12 as having been paid by such successor employer.

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- (3) For calendar years beginning on and after January 1, 1976, the "wages" of any individual, as defined in the preceding paragraph (2) of this subsection (b), shall be established and promulgated by the Commissioner of Labor and Workforce Development on or before September 1 of the preceding year and shall be, 28 times the Statewide average weekly remuneration paid to workers by employers, as determined under R.S.43:21-3(c), raised to the next higher multiple of \$100.00 if not already a multiple thereof, provided that if the amount of wages so determined for a calendar year is less than the amount similarly determined for the preceding year, the greater amount will be used; provided, further, that if the amount of such wages so determined does not equal or exceed the amount of wages as defined in subsection (b) of section 3306 of the Internal Revenue Code of 1986 (26 U.S.C. s.3306(b)), the wages as determined in this paragraph in any calendar year shall be raised to equal the amount established under the "Federal Unemployment Tax Act," chapter 23 of the Internal Revenue Code of 1986 (26 U.S.C. s.3301 et seq.), for that calendar year.
 - (c) Future rates based on benefit experience.
- (1) A separate account for each employer shall be maintained and this shall be credited with all the contributions which he has paid on his own behalf on or before January 31 of any calendar year with respect to employment occurring in the preceding calendar year; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday, an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this chapter (R.S.43:21-1 et seq.) shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him into the fund either on his own behalf or on behalf of such individuals. Benefits paid with respect to benefit years commencing on and after January 1, 1953, to any individual on or before December 31 of any calendar year with respect to unemployment in such calendar year and in preceding calendar years shall be charged

against the account or accounts of the employer or employers in whose employment such individual established base weeks constituting the basis of such benefits, except that, with respect to benefit years commencing after January 4, 1998, an employer's account shall not be charged for benefits paid to a claimant if the claimant's employment by that employer was ended in any way which, pursuant to subsection (a), (b), (c), (f), (g) or (h) of R.S.43:21-5, would have disqualified the claimant for benefits if the claimant had applied for benefits at the time when that employment ended. Benefits paid under a given benefit determination shall be charged against the account of the employer to whom such determination relates. When each benefit payment is made, either a copy of the benefit check or other form of notification shall be promptly sent to the employer against whose account the benefits are to be charged. Such copy or notification shall identify the employer against whose account the amount of such payment is being charged, shall show at least the name and social security account number of the claimant and shall specify the period of unemployment to which said check applies.

Each employer shall be furnished an annual summary statement of benefits charged to his account.

- (2) Regulations may be prescribed for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual accounts in a joint account, maintain such joint account as if it constituted a single employer's account.
- (3) No employer's rate shall be lower than 5.4% unless assignment of such lower rate is consistent with the conditions applicable to additional credit allowance for such year under section 3303(a)(1) of the Internal Revenue Code of 1986 (26 U.S.C. s.3303(a)(1)), any other provision of this section to the contrary notwithstanding.
- (4) Employer Reserve Ratio. (A) Each employer's rate shall be 2 8/10%, except as otherwise provided in the following provisions. No employer's rate for the 12 months commencing July 1 of any calendar year shall be other than 2 8/10%, unless as of the preceding January 31 such employer shall have paid contributions with respect to wages paid in each of the three calendar years immediately preceding such year, in which case such employer's rate for the 12 months commencing July 1 of any calendar year shall be determined on the basis of his record up to the beginning of such calendar year. If, at the beginning of such calendar year, the total of all his contributions, paid on his own behalf, for all past years exceeds the total benefits charged to his account for all such years, his contribution rate shall be:

- 1 (1) 2 5/10%, if such excess equals or exceeds 4%, but less than 2 5%, of his average annual payroll (as defined in paragraph (2), 3 subsection (a) of R.S.43:21-19);
 - (2) 2 2/10%, if such excess equals or exceeds 5%, but is less than 6%, of his average annual payroll;
 - (3) 1 9/10%, if such excess equals or exceeds 6%, but is less than 7%, of his average annual payroll;
- (4) 1 6/10%, if such excess equals or exceeds 7%, but is less 9 than 8%, of his average annual payroll;
 - (5) 1 3/10%, if such excess equals or exceeds 8%, but is less than 9%, of his average annual payroll;
- 12 (6) 1%, if such excess equals or exceeds 9%, but is less than 10%, of his average annual payroll; 13
 - (7) 7/10 of 1%, if such excess equals or exceeds 10%, but is less than 11%, of his average annual payroll;
 - (8) 4/10 of 1%, if such excess equals or exceeds 11% of his average annual payroll.
 - (B) If the total of an employer's contributions, paid on his own behalf, for all past periods for the purposes of this paragraph (4), is less than the total benefits charged against his account during the same period, his rate shall be:
 - (1) 4%, if such excess is less than 10% of his average annual payroll;
 - (2) 4 3/10%, if such excess equals or exceeds 10%, but is less than 20%, of his average annual payroll;
 - (3) 4 6/10%, if such excess equals or exceeds 20% of his average annual payroll.
 - (C) Specially assigned rates.

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- (i) If no contributions were paid on wages for employment in any calendar year used in determining the average annual payroll of an employer eligible for an assigned rate under this paragraph (4), the employer's rate shall be specially assigned as follows:
- if the reserve balance in its account is positive, its assigned rate shall be the highest rate in effect for positive balance accounts for that period, or 5.4%, whichever is higher, and
- if the reserve balance in its account is negative, its assigned rate shall be the highest rate in effect for deficit accounts for that period.
- (ii) If, following the purchase of a corporation with little or no activity, known as a corporate shell, the resulting employing unit operates a new or different business activity, the employing unit shall be assigned a new employer rate.
- 42 (iii) Entities operating under common ownership, management or 43 control, when the operation of the entities is not identifiable, 44 distinguishable and severable, shall be considered a single employer 45 for the purposes of this chapter (R.S.43:21-1 et seq.).
 - (D) The contribution rates prescribed by subparagraphs (A) and (B) of this paragraph (4) shall be increased or decreased in

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accordance with the provisions of paragraph (5) of this subsection (c) for experience rating periods through June 30, 1986.

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(5) (A) Unemployment Trust Fund Reserve Ratio. If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 4% but is less than 7% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 3/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection. If on March 31 of any calendar year the balance of the unemployment trust fund exceeds 2 1/2% but is less than 4% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3) or (4) of this subsection.

If on March 31 of any calendar year the balance of the unemployment trust fund is less than 2 1/2% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer: (1) eligible for a contribution rate calculation based upon benefit experience, shall be increased by (i) 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (3), (4)(A) or (4)(B) of this subsection, and (ii) an additional amount equal to 20% of the total rate established herein, provided, however, that the final contribution rate for each employer shall be computed to the nearest multiple of 1/10% if not already a multiple thereof; (2) not eligible for a contribution rate calculation based upon benefit experience, shall be increased by 6/10 of 1% over the contribution rate otherwise established under the provisions of paragraph (4) of this subsection. For the period commencing July 1, 1984 and ending June 30, 1986, the contribution rate for each employer liable to pay contributions under R.S.43:21-7 shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(B) If on March 31 of any calendar year the balance in the unemployment trust fund equals or exceeds 10% but is less than 12 1/2% of the total taxable wages reported to the controller as of that date in respect to employment during the preceding calendar year, the contribution rate, effective July 1 following, of each employer eligible for a contribution rate calculation based upon benefit experience, shall be reduced by 3/10 of 1% under the contribution rate otherwise established under the provisions of paragraphs (3)

1 and (4) of this subsection; provided that in no event shall the 2 contribution rate of any employer be reduced to less than 4/10 of 3 1%. If on March 31 of any calendar year the balance in the 4 unemployment trust fund equals or exceeds 12 1/2% of the total 5 taxable wages reported to the controller as of that date in respect to 6 employment during the preceding calendar year, the contribution 7 rate, effective July 1 following, of each employer eligible for a 8 contribution rate calculation based upon benefit experience, shall be 9 reduced by 6/10 of 1% if his account for all past periods reflects an 10 excess of contributions paid over total benefits charged of 3% or 11 more of his average annual payroll, otherwise by 3/10 of 1% under 12 the contribution rate otherwise established under the provisions of 13 paragraphs (3) and (4) of this subsection; provided that in no event 14 shall the contribution rate of any employer be reduced to less than 15 4/10 of 1%.

- (C) The "balance" in the unemployment trust fund, as the term is used in subparagraphs (A) and (B) above, shall not include moneys credited to the State's account under section 903 of the Social Security Act, as amended (42 U.S.C. s.1103), during any period in which such moneys are appropriated for the payment of expenses incurred in the administration of the "unemployment compensation law."
- (D) Prior to July 1 of each calendar year the controller shall determine the Unemployment Trust Fund Reserve Ratio, which shall be calculated by dividing the balance of the unemployment trust fund as of the prior March 31 by total taxable wages reported to the controller by all employers as of March 31 with respect to their employment during the last calendar year.
- (E) (i) (Deleted by amendment, P.L.1997, c.263).
- 30 (ii) (Deleted by amendment, P.L.2001, c.152).
- 31 (iii) (Deleted by amendment, P.L.2003, c.107).
- 32 (iv) (Deleted by amendment, P.L.2004, c.45).
- 33 (v) (Deleted by amendment, P.L.2008, c.17).
- (vi) With respect to experience rating years beginning on or after July 1, 2004, and before July 1, 2011, the new employer rate or the unemployment experience rate of an employer under this section shall be the rate which appears in the column headed by the Unemployment Trust Fund Reserve Ratio as of the applicable calculation date and on the line with the Employer Reserve Ratio, as defined in paragraph (4) of this subsection (R.S.43:21-7 (c)(4)),
- as set forth in the following table:

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1	EXPERIENCE RATING TAX TABLE					
2	Fund Reserve Ratio ¹					
3		1.40%	1.00%	0.75%	0.50%	0.49%
4	Employer	and	to	to	to	and
5	Reserve	Over	1.39%	0.99%	0.74%	Under
6	Ratio ²	A	В	C	D	E
7	Positive Reserve Ratio:					
8	17% and over	0.3	0.4	0.5	0.6	1.2
9	16.00% to 16.99%	0.4	0.5	0.6	0.6	1.2
10	15.00% to 15.99%	0.4	0.6	0.7	0.7	1.2
11	14.00% to 14.99%	0.5	0.6	0.7	0.8	1.2
12	13.00% to 13.99%	0.6	0.7	0.8	0.9	1.2
13	12.00% to 12.99%	0.6	0.8	0.9	1.0	1.2
14	11.00% to 11.99%	0.7	0.8	1.0	1.1	1.2
15	10.00% to 10.99%	0.9	1.1	1.3	1.5	1.6
16	9.00% to 9.99%	1.0	1.3	1.6	1.7	1.9
17	8.00% to 8.99%	1.3	1.6	1.9	2.1	2.3
18	7.00% to 7.99%	1.4	1.8	2.2	2.4	2.6
19	6.00% to 6.99%	1.7	2.1	2.5	2.8	3.0
20	5.00% to 5.99%	1.9	2.4	2.8	3.1	3.4
21	4.00% to 4.99%	2.0	2.6	3.1	3.4	3.7
22	3.00% to 3.99%	2.1	2.7	3.2	3.6	3.9
23	2.00% to 2.99%	2.2	2.8	3.3	3.7	4.0
24	1.00% to 1.99%	2.3	2.9	3.4	3.8	4.1
25	0.00% to 0.99%	2.4	3.0	3.6	4.0	4.3
26	Deficit Reserve Ratio:	2.4	4.2	E 1	5 (<i>c</i> 1
27	-0.00% to -2.99%	3.4	4.3	5.1	5.6	6.1
28 29	-3.00% to -5.99% -6.00% to -8.99%	3.4 3.5	4.3 4.4	5.1	5.7	6.2
30	-9.00% to-11.99%	3.5	4.4	5.25.3	5.8 5.9	6.3 6.4
31	-9.00% to-11.99%	3.6	4.6	5.4	6.0	6.5
32	-15.00% to-14.99%	3.6	4.6	5.5	6.1	6.6
33	-20.00% to-24.99%	3.7	4.7	5.6	6.2	6.7
34	-25.00% to-24.99%	3.7	4.8	5.6	6.3	6.8
35	-30.00% to-34.99%	3.8	4.8	5.7	6.3	6.9
36	-35.00% to-34.77%	5.4	5.4	5.8	6.4	7.0
37	New Employer Rate	2.8	2.8	2.8	3.1	3.4
38	¹ Fund balance as of Mar					
39	in the prior calendar year.	CII JI i	is a per	centage	or tax	adic wages
40	•	io (Cor	atributi	one mi	nua ha	nofits as a
	² Employer Reserve Rat			ons iii	nus de	nems as a
41 42	percentage of employer's taxable wages).					
	(vii) With respect to experience rating years beginning on or					
43 44	after July 1, 2011, the new employer rate or the unemployment					
44	experience rate of an employer under this section shall be the rate which appears in the column headed by the Unemployment Trust					
46	Fund Reserve Ratio as of the applicable calculation date and on the					
40 47	line with the Employer Res					
T /	me with the Employer Res	CI VC IX	uiio, as	GCIIIC	ч ш ра	<u> 1 agrapii (4)</u>

1	of this subsection (R.S.43:2	1-7 (c)	(4)), as	set for	th in th	e following
2	table:					
3	<u>EXPERIENC</u>	EXPERIENCE RATING TAX TABLE				
4	Fund Reserve Ratio ¹					
5		3.50%	3.00%	<u>2.5%</u>	2.0%	<u>1.99%</u>
6	Employer	<u>and</u>	<u>to</u>	<u>to</u>	<u>to</u>	<u>and</u>
7	Reserve	Over	3.49%	2.99%	2.49%	<u>Under</u>
8	Ratio ²	<u>A</u>	<u>B</u>	<u>C</u>	<u>D</u>	<u>E</u>
9	Positive Reserve Ratio:					
10	17% and over	0.3	0.4	0.5	0.6	<u>1.2</u>
11	16.00% to 16.99%	0.4	0.5	0.6	<u>0.6</u>	<u>1.2</u>
12	15.00% to 15.99%	<u>0.4</u>	0.6	0.7	<u>0.7</u>	<u>1.2</u>
13	14.00% to 14.99%	0.5	0.6	<u>0.7</u>	0.8	<u>1.2</u>
14	13.00% to 13.99%	0.6	0.7	0.8	0.9	<u>1.2</u>
15	12.00% to 12.99%	0.6	0.8	<u>0.9</u>	<u>1.0</u>	<u>1.2</u>
16	11.00% to 11.99%	0.7	0.8	1.0	<u>1.1</u>	<u>1.2</u>
17	10.00% to 10.99%	0.9	<u>1.1</u>	1.3	<u>1.5</u>	<u>1.6</u>
18	9.00% to 9.99%	1.0	1.3	<u>1.6</u>	<u>1.7</u>	<u>1.9</u>
19	8.00% to 8.99%	1.3	<u>1.6</u>	<u>1.9</u>	2.1	2.3
20	7.00% to 7.99%	<u>1.4</u>	1.8	<u>2.2</u>	<u>2.4</u>	<u>2.6</u>
21	6.00% to 6.99%	1.7	2.1	2.5	2.8	3.0
22	5.00% to 5.99%	1.9	2.4	2.8	3.1	<u>3.4</u>
23	4.00% to 4.99%	2.0	2.6	3.1	<u>3.4</u>	<u>3.7</u>
24	3.00% to 3.99%	2.1	<u>2.7</u>	3.2	3.6	<u>3.9</u>
25	2.00% to 2.99%	<u>2.2</u>	2.8	3.3	<u>3.7</u>	4.0
26	1.00% to 1.99%	2.3	2.9	<u>3.4</u>	3.8	<u>4.1</u>
27	0.00% to 0.99%	<u>2.4</u>	3.0	3.6	<u>4.0</u>	<u>4.3</u>
28	Deficit Reserve Ratio:					
29	-0.00% to -2.99%	<u>3.4</u>	<u>4.3</u>	<u>5.1</u>	<u>5.6</u>	<u>6.1</u>
30	-3.00% to -5.99%	<u>3.4</u>	<u>4.3</u>	<u>5.1</u>	<u>5.7</u>	<u>6.2</u>
31	-6.00% to -8.99%	<u>3.5</u>	<u>4.4</u>	<u>5.2</u>	<u>5.8</u>	<u>6.3</u>
32	<u>-9.00% to-11.99%</u>	<u>3.5</u>	<u>4.5</u>	<u>5.3</u>	<u>5.9</u>	<u>6.4</u>
33	-12.00% to-14.99%	3.6	<u>4.6</u>	<u>5.4</u>	6.0	<u>6.5</u>
34	-15.00% to-19.99%	3.6	<u>4.6</u>	<u>5.5</u>	6.1	<u>6.6</u>
35	-20.00% to-24.99%	<u>3.7</u>	<u>4.7</u>	<u>5.6</u>	6.2	<u>6.7</u>
36	-25.00% to-29.99%	<u>3.7</u>	<u>4.8</u>	<u>5.6</u>	6.3	<u>6.8</u>
37	-30.00% to-34.99%	3.8	<u>4.8</u>	<u>5.7</u>	6.3	<u>6.9</u>
38	-35.00% and under	<u>5.4</u>	<u>5.4</u>	<u>5.8</u>	<u>6.4</u>	<u>7.0</u>
39	New Employer Rate	<u>2.8</u>	<u>2.8</u>	<u>2.8</u>	<u>3.1</u>	<u>3.4</u>
40	¹ Fund balance as of Mar	ch 31 a	as a per	centage	e of tax	able wages
41	in the prior calendar year.					
42	² Employer Reserve Ratio (Contributions minus benefits as a					
43	percentage of employer's taxable wages).					
44	(F) (i) (Deleted by amendment, P.L.1997, c.263).					
45	(ii) (Deleted by amendment, P.L.2008, c.17).					
46	(iii) With respect to experience rating years beginning on or after					
47	July 1, 2004 and before July 1, 2011, if the fund reserve ratio, based					
48	on the fund balance as of the prior March 31, is less than 0.50%, the					
	The first of the prior frame of the prior frame of the first of the prior frame of the pr					

contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(iv) With respect to experience rating years beginning on or after July 1, 2011, if the fund reserve ratio, based on the fund balance as of the prior March 31, is less than 1.0%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be increased by a factor of 10% computed to the nearest multiple of 1/10% if not already a multiple thereof.

(G) On or after January 1, 1993, notwithstanding any other provisions of this paragraph (5), the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by 0.1%, except that, during any experience rating year starting before January 1, 1998 in which the fund reserve ratio is equal to or greater than 7.00% or during any experience rating year starting on or after January 1, 1998, in which the fund reserve ratio is equal to or greater than 3.5%, there shall be no decrease pursuant to this subparagraph (G) in the contribution of any employer who has a deficit reserve ratio of negative 35.00% or under.

(H) On and after January 1, 1998 until December 31, 2000 and on or after January 1, 2002 until June 30, 2006, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by a factor, as set out below, computed to the nearest multiple of 1/10%, except that, if an employer has a deficit reserve ratio of negative 35.0% or under, the employer's rate of contribution shall not be reduced pursuant to this subparagraph (H) to less than 5.4%:

From January 1, 1998 until December 31, 1998, a factor of 12%;

From January 1, 1999 until December 31, 1999, a factor of 10%;

From January 1, 2000 until December 31, 2000, a factor of 7%;

34 From January 1, 2002 until March 31, 2002, a factor of 36%;

35 From April 1, 2002 until June 30, 2002, a factor of 85%;

36 From July 1, 2002 until June 30, 2003, a factor of 15%;

37 From July 1, 2003 until June 30, 2004, a factor of 15%;

38 From July 1, 2004 until June 30, 2005, a factor of 7%;

From July 1, 2005 until December 31, 2005, a factor of 16%; and

40 From January 1, 2006 until June 30, 2006, a factor of 34%.

The amount of the reduction in the employer contributions stipulated by this subparagraph (H) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraph (G) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (H) to less than 5.4% and the rate of contribution of any other employer shall not be reduced to less than 0.0%.

(I) (Deleted by amendment, P.L.2008, c.17).

- (J) On or after July 1, 2001, notwithstanding any other provisions of this paragraph (5), the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be decreased by 0.0175%, except that, during any experience rating year starting on or after July 1, 2001, in which the fund reserve ratio is equal to or greater than 3.5%, there shall be no decrease pursuant to this subparagraph (J) in the contribution of any employer who has a deficit reserve ratio of negative 35.00% or under. The amount of the reduction in the employer contributions stipulated by this subparagraph (J) shall be in addition to the amount of the reduction in the employer contributions stipulated by subparagraphs (G) and (H) of this paragraph (5), except that the rate of contribution of an employer who has a deficit reserve ratio of negative 35.0% or under shall not be reduced pursuant to this subparagraph (J) to less than 5.4% and the rate of contribution of any other employer shall not be reduced to less than 0.0%.
 - (K) With respect to experience rating years beginning on or after July 1, 2009, if the fund reserve ratio, based on the fund balance as of the prior March 31, is:
 - (i) Equal to or greater than 5.00% but less than 7.5%, the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 25% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under;
 - (ii) Equal to or greater than 7.5% [but less than 10.0%], the contribution rate for each employer liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be reduced by a factor of 50% computed to the nearest multiple of 1/10% if not already a multiple thereof except that there shall be no decrease pursuant to this subparagraph (K) in the contribution of any employer who has a deficit reserve ratio of 35.00% or under.
 - (L) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2011, the rates set by column "C" of the table in that subparagraph.
 - (M) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under subparagraph (E) of this paragraph (5), shall be, for fiscal year 2012, the rates set by column "D" of the table in that subparagraph.
 - (N) Notwithstanding any other provision of this paragraph (5) and notwithstanding the actual fund reserve ratio, the contribution rate for employers liable to pay contributions, as computed under

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subparagraph (E) of this paragraph (5), shall be, for fiscal year 2013, the rates set by column "E" of the table in that subparagraph.

(6) Additional contributions.

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Notwithstanding any other provision of law, any employer who has been assigned a contribution rate pursuant to subsection (c) of this section for the year commencing July 1, 1948, and for any year commencing July 1 thereafter, may voluntarily make payment of additional contributions, and upon such payment shall receive a recomputation of the experience rate applicable to such employer, including in the calculation the additional contribution so made, except that, following a transfer as described under R.S.43:21-7(c)(7)(D), neither the predecessor nor successor in interest shall be eligible to make a voluntary payment of additional contributions during the year the transfer occurs and the next full calendar year. Any such additional contribution shall be made during the 30-day period following the date of the mailing to the employer of the notice of his contribution rate as prescribed in this section, unless, for good cause, the time for payment has been extended by the controller for not to exceed an additional 60 days; provided that in no event may such payments which are made later than 120 days after the beginning of the year for which such rates are effective be considered in determining the experience rate for the year in which the payment is made. Any employer receiving any extended period of time within which to make such additional payment and failing to make such payment timely shall be, in addition to the required amount of additional payment, liable for a penalty of 5% thereof or \$5.00, whichever is greater, not to exceed \$50.00. Any adjustment under this subsection shall be made only in the form of credits against accrued or future contributions.

(7) Transfers.

(A) Upon the transfer of the organization, trade or business, or substantially all the assets of an employer to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, the controller shall transfer the employment experience of the predecessor employer to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer, pursuant to regulation, if it is determined that the employment experience of the predecessor employer with respect to the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. The successor in interest may, within four months of the date of such transfer of the organization, trade, assets or business, or thereafter upon good cause shown, request a reconsideration of the transfer of employment experience of the predecessor employer. The request for reconsideration shall demonstrate, to the satisfaction of the controller, that the

employment experience of the predecessor is not indicative of the future employment experience of the successor.

- (B) An employer who transfers part of his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise, may jointly make application with such successor in interest for transfer of that portion of the employment experience of the predecessor employer relating to the portion of the organization, trade, assets or business transferred to the successor in interest, including credit for past years, contributions paid, annual payrolls, benefit charges, et cetera, applicable to such predecessor employer. The transfer of employment experience may be allowed pursuant to regulation only if it is found that the employment experience of the predecessor employer with respect to the portion of the organization, trade, assets or business which has been transferred may be considered indicative of the future employment experience of the successor in interest. Credit shall be given to the successor in interest only for the years during which contributions were paid by the predecessor employer with respect to that part of the organization, trade, assets or business transferred.
- (C) A transfer of the employment experience in whole or in part having become final, the predecessor employer thereafter shall not be entitled to consideration for an adjusted rate based upon his or its experience or the part thereof, as the case may be, which has thus been transferred. A successor in interest to whom employment experience or a part thereof is transferred pursuant to this subsection shall, as of the date of the transfer of the organization, trade, assets or business, or part thereof, immediately become an employer if not theretofore an employer subject to this chapter (R.S.43:21-1 et seq.).
- (D) If an employer transfers in whole or in part his or its organization, trade, assets or business to a successor in interest, whether by merger, consolidation, sale, transfer, descent or otherwise and both the employer and successor in interest are at the time of the transfer under common ownership, management or control, then the employment experience attributable to the transferred business shall also be transferred to and combined with the employment experience of the successor in interest. The transfer of the employment experience is mandatory and not subject to appeal or protest.
- (E) The transfer of part of an employer's employment experience to a successor in interest shall become effective as of the first day of the calendar quarter following the acquisition by the successor in interest. As of the effective date, the successor in interest shall have its employer rate recalculated by merging its existing employment experience, if any, with the employment experience acquired. If the successor in interest is not an employer as of the date of acquisition,

it shall be assigned the new employer rate until the effective date of the transfer of employment experience.

- (F) Upon the transfer in whole or in part of the organization, trade, assets or business to a successor in interest, the employment experience shall not be transferred if the successor in interest is not an employer at the time of the acquisition and the controller finds that the successor in interest acquired the business solely or primarily for the purpose of obtaining a lower rate of contributions.
- (d) Contributions of workers to the unemployment compensation fund and the State disability benefits fund.
- (1) (A) For periods after January 1, 1975, each worker shall contribute to the fund 1% of his wages with respect to his employment with an employer, which occurs on and after January 1, 1975, after such employer has satisfied the condition set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer; provided, however, that such contributions shall be at the rate of 1/2 of 1% of wages paid with respect to employment while the worker is in the employ of the State of New Jersey, or any governmental entity or instrumentality which is an employer as defined under R.S.43:21-19(h)(5), or is covered by an approved private plan under the "Temporary Disability Benefits Law" or while the worker is exempt from the provisions of the "Temporary Disability Benefits Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31).
- (B) Effective January 1, 1978 there shall be no contributions by workers in the employ of any governmental or nongovernmental employer electing or required to make payments in lieu of contributions unless the employer is covered by the State plan under the "Temporary Disability Benefits Law" (C.43:21-25 et al.), and in that case contributions shall be at the rate of 1/2 of 1%, except that commencing July 1, 1986, workers in the employ of any nongovernmental employer electing or required to make payments in lieu of contributions shall be required to make contributions to the fund at the same rate prescribed for workers of other nongovernmental employers.
- (C) (i) Notwithstanding the above provisions of this paragraph (1), during the period starting July 1, 1986 and ending December 31, 1992, each worker shall contribute to the fund 1.125% of wages paid with respect to his employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under R.S.43:21-19(h)(6), regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection R.S.43:21-19(h) with respect to becoming an employer. Contributions, however, shall be at the rate of 0.625% while the worker is covered by an approved private plan under the

- 1 "Temporary Disability Benefits Law" or while the worker is exempt 2 under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any 3 other provision of that law; provided that such contributions shall 4 be at the rate of 0.625% of wages paid with respect to employment 5 with the State of New Jersey or any other governmental entity or 6 instrumentality electing or required to make payments in lieu of 7 contributions and which is covered by the State plan under the 8 "Temporary Disability Benefits Law," except that, while the worker 9 is exempt from the provisions of the "Temporary Disability Benefits
- Law" under section 7 of that law, P.L.1948, c.110 (C.43:21-31) or any other provision of that law, or is covered for disability benefits by an approved private plan of the employer, the contributions to
- 13 the fund shall be 0.125%.

- (ii) (Deleted by amendment, P.L.1995, c.422.)
- 15 (D) Notwithstanding any other provisions of this paragraph (1), 16 during the period starting January 1, 1993 and ending June 30, 17 1994, each worker shall contribute to the unemployment 18 compensation fund 0.5% of wages paid with respect to the worker's 19 employment with a governmental employer electing or required to 20 pay contributions or nongovernmental employer, including a 21 nonprofit organization which is an employer as defined under 22 paragraph (6) of subsection (h) of R.S.43:21-19, regardless of 23 whether that nonprofit organization elects or is required to finance 24 its benefit costs with contributions to the fund or by payments in 25 lieu of contributions, after that employer has satisfied the conditions 26 set forth in subsection (h) of R.S.43:21-19 with respect to becoming 27 an employer. No contributions, however, shall be made by the worker while the worker is covered by an approved private plan 28 29 under the "Temporary Disability Benefits Law," P.L.1948, c.110 30 (C.43:21-25 et al.) or while the worker is exempt under section 7 of 31 P.L.1948, c.110 (C.43:21-31) or any other provision of that law; 32 provided that the contributions shall be at the rate of 0.50% of 33 wages paid with respect to employment with the State of New 34 Jersey or any other governmental entity or instrumentality electing 35 or required to make payments in lieu of contributions and which is 36 covered by the State plan under the "Temporary Disability Benefits 37 Law," except that, while the worker is exempt from the provisions 38 of the "Temporary Disability Benefits Law" under section 7 of that 39 law, P.L.1948, c.110 (C.43:21-31) or any other provision of that 40 law, or is covered for disability benefits by an approved private plan 41 of the employer, no contributions shall be made to the fund.
- Each worker shall, starting on January 1, 1996 and ending March 31, 1996, contribute to the unemployment compensation fund 0.60% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit

organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1998 and ending December 31, 1998, contribute to the unemployment compensation fund 0.10% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 1999 until December 31, 1999, contribute to the unemployment compensation fund 0.15% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2000 until December 31, 2001, contribute to the unemployment compensation fund 0.20% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in

subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.10% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on January 1, 2002 until June 30, 2004, contribute to the unemployment compensation fund 0.1825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or a nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

Each worker shall, starting on and after July 1, 2004, contribute to the unemployment compensation fund 0.3825% of wages paid with respect to the worker's employment with a governmental employer electing or required to pay contributions or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, regardless of whether that nonprofit organization elects or is required to finance its benefit costs with contributions to the fund or by payments in lieu of contributions, after that employer has satisfied the conditions set forth in subsection (h) of R.S.43:21-19 with respect to becoming an employer, provided that the contributions shall be at the rate of 0.0825% of wages paid with respect to employment with the State of New Jersey or any other governmental entity or instrumentality electing or required to make payments in lieu of contributions.

(E) Each employer shall, notwithstanding any provision of law in this State to the contrary, withhold in trust the amount of his workers' contributions from their wages at the time such wages are paid, shall show such deduction on his payroll records, shall furnish such evidence thereof to his workers as the division or controller may prescribe, and shall transmit all such contributions, in addition to his own contributions, to the office of the controller in such manner and at such times as may be prescribed. If any employer fails to deduct the contributions of any of his workers at the time their wages are paid, or fails to make a deduction therefor at the time wages are paid for the next succeeding payroll period, he alone shall thereafter be liable for such contributions, and for the purpose

of R.S.43:21-14, such contributions shall be treated as employer's contributions required from him.

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- (F) As used in this chapter (R.S.43:21-1 et seq.), except when the context clearly requires otherwise, the term "contributions" shall include the contributions of workers pursuant to this section.
- (G) (i) Each worker shall, starting on July 1, 1994, contribute to the State disability benefits fund an amount equal to 0.50% of wages paid with respect to the worker's employment with a government employer electing or required to pay contributions to the State disability benefits fund or nongovernmental employer, including a nonprofit organization which is an employer as defined under paragraph (6) of subsection (h) of R.S.43:21-19, unless the employer is covered by an approved private disability plan or is exempt from the provisions of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.) under section 7 of that law (C.43:21-31) or any other provision of that law.
- 17 (ii) Each worker shall contribute to the State disability benefits 18 fund, in addition to any amount contributed pursuant to 19 subparagraph (i) of this paragraph (1)(G), an amount equal to, 20 during calendar year 2009, 0.09%, and during calendar year 2010 21 0.12%, of wages paid with respect to the worker's employment with 22 any covered employer, including a governmental employer which is 23 an employer as defined under R.S.43:21-19(h)(5), unless the 24 employer is covered by an approved private disability plan for 25 benefits during periods of family temporary disability leave. The 26 contributions made pursuant to this subparagraph (ii) to the State 27 disability benefits fund shall be deposited into an account of that 28 fund reserved for the payment of benefits during periods of family 29 temporary disability leave as defined in section 3 of the "Temporary 30 Disability Benefits Law," P.L.1948, c.110 (C.43:21-27) and for the 31 administration of those payments and shall not be used for any other 32 purpose. This account shall be known as the "Family Temporary 33 Disability Leave Account." For calendar year 2011 and each 34 subsequent calendar year, the annual rate of contribution to be paid 35 by workers pursuant to this subparagraph (ii) shall be the rate 36 necessary to obtain a total amount of contributions equal to 125% of 37 the benefits paid for periods of family temporary disability leave 38 during the immediately preceding calendar year plus an amount 39 equal to 100% of the cost of administration of the payment of those 40 benefits during the immediately preceding calendar year, less the 41 amount of net assets remaining in the account as of December 31 of 42 the immediately preceding year. Necessary administrative costs 43 shall include the cost of an outreach program to inform employees 44 of the availability of the benefits and the cost of issuing the reports 45 required or permitted pursuant to section 13 of P.L.2008, c.17 46 (C.43:21-39.4). No monies, other than the funds in the "Family 47 Temporary Disability Leave Account," shall be used for the 48 payment of benefits during periods of family temporary disability

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- 1 leave or for the administration of those payments, with the sole 2 exception that, during calendar years 2008 and 2009, a total amount 3 not exceeding \$25 million may be transferred to that account from 4 the revenues received in the State disability benefits fund pursuant 5 to subparagraph (i) of this paragraph (1)(G) and be expended for their 6 payments and administration, including 7 administration of the collection of contributions made pursuant to this subparagraph (ii) and any other necessary administrative costs. 8 9 Any amount transferred to the account pursuant to this 10 subparagraph (ii) shall be repaid during a period beginning not later 11 than January 1, 2011 and ending not later than December 31, 2015. 12 No monies, other than the funds in the "Family Temporary Disability Leave Account," shall be used under any circumstances 13 after December 31, 2009, for the payment of benefits during periods 14 15 of family temporary disability leave or for the administration of 16 those payments, including for the administration of the collection of 17 contributions made pursuant to this subparagraph (ii).
 - (2) (A) (Deleted by amendment, P.L.1984, c.24.)
- 19 (B) (Deleted by amendment, P.L.1984, c.24.)

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- (C) (Deleted by amendment, P.L.1994, c.112.)
- 21 (D) (Deleted by amendment, P.L.1994, c.112.)
- 22 (E) (i) (Deleted by amendment, P.L.1994, c.112.)
- 23 (ii) (Deleted by amendment, P.L.1996, c.28.)
- 24 (iii) (Deleted by amendment, P.L.1994, c.112.)
 - (3) (A) If an employee receives wages from more than one employer during any calendar year, and either the sum of his contributions deposited in and credited to the State disability benefits fund plus the amount of his contributions, if any, required towards the costs of benefits under one or more approved private plans under the provisions of section 9 of the "Temporary Disability Benefits Law" (C.43:21-33) and deducted from his wages, or the sum of such latter contributions, if the employee is covered during such calendar year only by two or more private plans, exceeds an amount equal to 1/2 of 1% of the "wages" determined in accordance with the provisions of R.S.43:21-7(b)(3) during the calendar years beginning on or after January 1, 1976, the employee shall be entitled to a refund of the excess if he makes a claim to the controller within two years after the end of the calendar year in which the wages are received with respect to which the refund is claimed and establishes his right to such refund. Such refund shall be made by the controller from the State disability benefits fund. No interest shall be allowed or paid with respect to any such refund. The controller shall, in accordance with prescribed regulations, determine the portion of the aggregate amount of such refunds made during any calendar year which is applicable to private plans for which deductions were made under section 9 of the "Temporary Disability Benefits Law" (C.43:21-33) such determination to be

based upon the ratio of the amount of such wages exempt from

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1 contributions to such fund, as provided in subparagraph (B) of 2 paragraph (1) of this subsection with respect to coverage under 3 private plans, to the total wages so exempt plus the amount of such 4 wages subject to contributions to the disability benefits fund, as 5 provided in subparagraph (G) of paragraph (1) of this subsection. 6 The controller shall, in accordance with prescribed regulations, 7 prorate the amount so determined among the applicable private 8 plans in the proportion that the wages covered by each plan bear to 9 the total private plan wages involved in such refunds, and shall 10 assess against and recover from the employer, or the insurer if the 11 insurer has indemnified the employer with respect thereto, the 12 amount so prorated. The provisions of R.S.43:21-14 with respect to 13 collection of employer contributions shall apply to such 14 assessments. The amount so recovered by the controller shall be 15 paid into the State disability benefits fund.

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(B) If an employee receives wages from more than one employer during any calendar year, and the sum of his contributions deposited in the "Family Temporary Disability Leave Account" of the State disability benefits fund plus the amount of his contributions, if any, required towards the costs of family temporary disability leave benefits under one or more approved private plans under the provisions of the "Temporary Disability Benefits Law" (C.43:21-25 et al.) and deducted from his wages, exceeds an amount equal to, during calendar year 2009, 0.09% of the "wages" determined in accordance with the provisions of R.S.43:21-7(b)(3), or during calendar year 2010, 0.12% of those wages, or, during calendar year 2011 or any subsequent calendar year, the percentage of those wages set by the annual rate of contribution determined by the Commissioner of Labor and Workforce Development pursuant to subparagraph (ii) of paragraph(1)(G) of this subsection (d), the employee shall be entitled to a refund of the excess if he makes a claim to the controller within two years after the end of the calendar year in which the wages are received with respect to which the refund is claimed and establishes his right to the refund. The refund shall be made by the controller from the "Family Temporary Disability Leave Account" of the State disability benefits fund. No interest shall be allowed or paid with respect to any such refund. The controller shall, in accordance with prescribed regulations, determine the portion of the aggregate amount of the refunds made during any calendar year which is applicable to private plans for which deductions were made under section 9 of the "Temporary Disability Benefits Law" (C.43:21-33), with that determination based upon the ratio of the amount of such wages exempt from contributions to the fund, as provided in paragraph (1)(B) of this subsection (d) with respect to coverage under private plans, to the total wages so exempt plus the amount of such wages subject to contributions to the "Family Temporary Disability Leave Account" of the State disability benefits fund, as provided in subparagraph (ii)

of paragraph (1)(G) of this subsection (d). The controller shall, in accordance with prescribed regulations, prorate the amount so determined among the applicable private plans in the proportion that the wages covered by each plan bear to the total private plan wages involved in such refunds, and shall assess against and recover from the employer, or the insurer if the insurer has indemnified the employer with respect thereto, the prorated amount. The provisions of R.S.43:21-14 with respect to collection of employer contributions shall apply to such assessments. The amount so recovered by the controller shall be paid into the "Family Temporary Disability Leave Account" of the State disability benefits fund.

- (4) If an individual does not receive any wages from the employing unit which for the purposes of this chapter (R.S.43:21-1 et seq.) is treated as his employer, or receives his wages from some other employing unit, such employer shall nevertheless be liable for such individual's contributions in the first instance; and after payment thereof such employer may deduct the amount of such contributions from any sums payable by him to such employing unit, or may recover the amount of such contributions from such employing unit, or, in the absence of such an employing unit, from such individual, in a civil action; provided proceedings therefor are instituted within three months after the date on which such contributions are payable. General rules shall be prescribed whereby such an employing unit may recover the amount of such contributions from such individuals in the same manner as if it were the employer.
- (5) Every employer who has elected to become an employer subject to this chapter (R.S.43:21-1 et seq.), or to cease to be an employer subject to this chapter (R.S.43:21-1 et seq.), pursuant to the provisions of R.S.43:21-8, shall post and maintain printed notices of such election on his premises, of such design, in such numbers, and at such places as the director may determine to be necessary to give notice thereof to persons in his service.
- (6) Contributions by workers, payable to the controller as herein provided, shall be exempt from garnishment, attachment, execution, or any other remedy for the collection of debts.
 - (e) Contributions by employers to State disability benefits fund.
- (1) Except as hereinafter provided, each employer shall, in addition to the contributions required by subsections (a), (b), and (c) of this section, contribute 1/2 of 1% of the wages paid by such employer to workers with respect to employment unless he is not a covered employer as defined in subsection (a) of section 3 of the "Temporary Disability Benefits Law" (C.43:21-27 (a)), except that the rate for the State of New Jersey shall be 1/10 of 1% for the calendar year 1980 and for the first six months of 1981. Prior to July 1, 1981 and prior to July 1 each year thereafter, the controller shall review the experience accumulated in the account of the State

- 1 of New Jersey and establish a rate for the next following fiscal year 2 which, in combination with worker contributions, will produce 3 sufficient revenue to keep the account in balance; except that the 4 rate so established shall not be less than 1/10 of 1%. Such 5 contributions shall become due and be paid by the employer to the 6 controller for the State disability benefits fund as established by 7 law, in accordance with such regulations as may be prescribed, and 8 shall not be deducted, in whole or in part, from the remuneration of 9 individuals in his employ. In the payment of any contributions, a 10 fractional part of a cent shall be disregarded unless it amounts to 11 \$0.005 or more, in which case it shall be increased to \$0.01.
 - (2) During the continuance of coverage of a worker by an approved private plan of disability benefits under the "Temporary Disability Benefits Law," the employer shall be exempt from the contributions required by paragraph (1) above with respect to wages paid to such worker.

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- (3) (A) The rates of contribution as specified in paragraph (1) above shall be subject to modification as provided herein with respect to employer contributions due on and after July 1, 1951.
- (B) A separate disability benefits account shall be maintained for each employer required to contribute to the State disability benefits fund and such account shall be credited with contributions deposited in and credited to such fund with respect to employment occurring on and after January 1, 1949. Each employer's account shall be credited with all contributions paid on or before January 31 of any calendar year on his own behalf and on behalf of individuals in his service with respect to employment occurring in preceding calendar years; provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday an employer's account shall be credited as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not a Saturday or Sunday. But nothing in this act shall be construed to grant any employer or individuals in his service prior claims or rights to the amounts paid by him to the fund either on his own behalf or on behalf of such individuals. Benefits paid to any covered individual in accordance with Article III of the "Temporary Disability Benefits Law" on or before December 31 of any calendar year with respect to disability in such calendar year and in preceding calendar years shall be charged against the account of the employer by whom such individual was employed at the commencement of such disability or by whom he was last employed, if out of employment.
- (C) The controller may prescribe regulations for the establishment, maintenance, and dissolution of joint accounts by two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish such an account, or to merge their several individual

accounts in a joint account, maintain such joint account as if it constituted a single employer's account.

- (D) Prior to July 1 of each calendar year, the controller shall make a preliminary determination of the rate of contribution for the 12 months commencing on such July 1 for each employer subject to the contribution requirements of this subsection (e).
- (1) Such preliminary rate shall be 1/2 of 1% unless on the preceding January 31 of such year such employer shall have been a covered employer who has paid contributions to the State disability benefits fund with respect to employment in the three calendar years immediately preceding such year.
- (2) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the credited contributions exceed the benefits charged by more than \$500.00, such preliminary rate shall be as follows:
- (i) 2/10 of 1% if such excess over \$500.00 exceeds 1% but is less than 1 1/4% of his average annual payroll as defined in this chapter (R.S.43:21-1 et seq.);
- (ii) 15/100 of 1% if such excess over \$500.00 equals or exceeds 1 1/4% but is less than 1 1/2% of his average annual payroll;
- (iii) 1/10 of 1% if such excess over \$500.00 equals or exceeds 1 1/2% of his average annual payroll.
- (3) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the contributions credited exceed the benefits charged but by not more than \$500.00 plus 1% of his average annual payroll, or if the benefits charged exceed the contributions credited but by not more than \$500.00, the preliminary rate shall be 1/4 of 1%.
- (4) If the minimum requirements in subparagraph (D) (1) above have been fulfilled and the benefits charged exceed the contributions credited by more than \$500.00, such preliminary rate shall be as follows:
- (i) 35/100 of 1% if such excess over \$500.00 is less than 1/4 of 1% of his average annual payroll;
- (ii) 45/100 of 1% if such excess over \$500.00 equals or exceeds 1/4 of 1% but is less than 1/2 of 1% of his average annual payroll;
- (iii) 55/100 of 1% if such excess over \$500.00 equals or exceeds 1/2 of 1% but is less than 3/4 of 1% of his average annual payroll;
- (iv) 65/100 of 1% if such excess over \$500.00 equals or exceeds 3/4 of 1% but is less than 1% of his average annual payroll;
 - (v) 75/100 of 1% if such excess over \$500.00 equals or exceeds 1% of his average annual payroll.
- (5) Determination of the preliminary rate as specified in subparagraphs (D)(2), (3) and (4) above shall be subject, however, to the condition that it shall in no event be decreased by more than 1/10 of 1% of wages or increased by more than 2/10 of 1% of wages from the preliminary rate determined for the preceding year

in accordance with subparagraphs (D) (1), (2), (3) or (4), whichever shall have been applicable.

- (E) (1) Prior to July 1 of each calendar year the controller shall determine the amount of the State disability benefits fund as of December 31 of the preceding calendar year, increased by the contributions paid thereto during January of the current calendar year with respect to employment occurring in the preceding calendar year. If such amount exceeds the net amount withdrawn from the unemployment trust fund pursuant to section 23 of the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-47) plus the amount at the end of such preceding calendar year of the unemployment disability account as defined in section 22 of said law (C.43:21-46), such excess shall be expressed as a percentage of the wages on which contributions were paid to the State disability benefits fund on or before January 31 with respect to employment in the preceding calendar year.
 - (2) The controller shall then make a final determination of the rates of contribution for the 12 months commencing July 1 of such year for employers whose preliminary rates are determined as provided in subparagraph (D) hereof, as follows:
 - (i) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 1 1/4%, the final employer rates shall be the preliminary rates determined as provided in subparagraph (D) hereof, except that if the employer's preliminary rate is determined as provided in subparagraph (D)(2) or subparagraph (D)(3) hereof, the final employer rate shall be the preliminary employer rate decreased by such percentage of excess taken to the nearest 5/100 of 1%, but in no case shall such final rate be less than 1/10 of 1%.
 - (ii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph equals or exceeds 3/4 of 1% and is less than 1 1/4 of 1%, the final employer rates shall be the preliminary employer rates.
 - (iii) If the percentage determined in accordance with subparagraph (E)(1) of this paragraph is less than 3/4 of 1%, but in excess of 1/4 of 1%, the final employer rates shall be the preliminary employer rates determined as provided in subparagraph (D) hereof increased by the difference between 3/4 of 1% and such percentage taken to the nearest 5/100 of 1%; provided, however, that no such final rate shall be more than 1/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(2) hereof, more than 1/2 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(1) and subparagraph (D)(3) hereof, nor more than 3/4 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(4) hereof.
 - (iv) If the amount of the State disability benefits fund determined as provided in subparagraph (E)(1) of this paragraph is equal to or

- less than 1/4 of 1%, then the final rate shall be 2/5 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(2) hereof, 7/10 of 1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(1) and subparagraph (D)(3) hereof, and 1.1% in the case of an employer whose preliminary rate is determined as provided in subparagraph (D)(4) hereof. Notwithstanding any other provision of law or any determination made by the controller with respect to any 12-month period commencing on July 1, 1970, the final rates for all employers for the period beginning January 1, 1971, shall be as set forth herein.
 - (F) Notwithstanding any other provisions of this subsection (e), the rate of contribution paid to the State disability benefits fund by each covered employer as defined in paragraph (1) of subsection (a) of section 3 of P.L.1948, c.110 (C.43:21-27), shall be determined as if:
 - (i) No disability benefits have been paid with respect to periods of family temporary disability leave;
 - (ii) No worker paid any contributions to the State disability benefits fund pursuant to paragraph (1)(G)(ii) of subsection (d) of this section; and
 - (iii) No amounts were transferred from the State disability benefits fund to the "Family Temporary Disability Leave Account" pursuant to paragraph (1)(G)(ii) of subsection (d) of this section. (cf: P.L.2010, c.37, s.1)

2. This act shall take effect immediately.

STATEMENT

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill would provide immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the

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rates found in the "E" column, plus an additional 10% surcharge.

The employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

4 Second, for all years after FY 2011, the bill raises the UI trust 5 fund reserve ratios which set employer UI tax rates in such a 6 manner that larger reserves are required in the UI trust fund than 7 under the current law before employer UI taxes are reduced. 8 Specifically, the bill sets the reserve ratio triggers at the same levels 9 they were during FY 2003. That will result in the building up of UI 10 fund reserves sufficient to reduce the likelihood that any future 11 recession would result in the deep UI fund deficits which have caused such large employer UI tax increases during the current 12 13 period of high unemployment. The new reserve ratio triggers 14 provided by the bill would still permit employer UI tax reductions 15 as reserves accumulate, but the tax reductions would not be as 16 large. The new reserve ratio triggers would have no effect on tax 17 rates until the UI fund has a positive balance. The Department of 18 Labor and Workforce Development estimates that the fund will not 19 attain a positive balance before FY 2017.

SENATE LABOR COMMITTEE

STATEMENT TO

SENATE, No. 2730

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 12, 2011

The Senate Labor Committee reports favorably and with committee amendments Senate Bill No. 2730.

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill provides immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10% surcharge. The employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI trust fund reserves sufficient to reduce the likelihood that any future recession will result in the deep UI trust fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill will still permit employer UI tax reductions as reserves accumulate, but the tax reductions will not be as large. The new reserve ratio triggers will have no effect on tax rates until the UI trust fund has a positive balance. The Department of

Labor and Workforce Development estimates that the fund will not attain a positive balance before FY 2017.

The committee amendments to this bill change the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the Department of Labor and Workforce Development to modernize notification to employers by electronic or digital means. Currently, the statute requires the department to send or furnish copies of certain records to employers regarding benefit payments charged to their employer account. The amendments change this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

Fiscal impact:

The OLS notes that this bill will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State Unemployment Insurance (UI) Compensation Trust Fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY2013.

The UI trust fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI trust fund will regain solvency approximately one fiscal year later than under current law.

The OLS analysis also indicates that this bill may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased State employer UI tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in interest in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers which is deposited in the Unemployment Compensation Auxiliary Fund (UCAF) be used to pay this accrued interest. This bill will increase the revenue generated for the UCAF from this assessment and increase the expenditures from the UCAF to pay the interest accrued on the additional \$652.9 million loan

Additionally, this bill amends the UI tax table to increase the reserve ratio needed to shift the UI tax rate. This change will most likely result in a more stable employer UI tax rate for a longer period of time and allow a greater reserve of funds to be retained in the UI

trust fund. For example, under current law, when the reserve ratio in the UI trust fund reaches 1.4%, employers are moved to the lowest tax column "A." Conversely, under this bill, a 1.4% reserve ratio would maintain the highest tax column of "E." The changes proposed under this bill will allow the UI trust fund to maintain a larger reserve in times of lower unemployment to be used to pay benefits, without having to increase UI taxes, in times of high unemployment.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2730 STATE OF NEW JERSEY 214th LEGISLATURE

DATED: JUNE 1, 2011

SUMMARY

Synopsis: Modifies employer UI tax rates.

Type of Impact: Revenue loss to unemployment insurance (UI) compensation trust

fund (UI trust fund). Future expenditure increase from UI trust fund due to increased federal loan. Future expenditure increase and matching revenue increase for the Unemployment Compensation Interest Repayment Fund (UCIRF) to pay the related accrued interest

obligations.

Agencies Affected: Department of Labor and Workforce Development.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2012</u>	<u>FY 2013</u>	<u>FY 2014</u>
UI trust fund revenue	(\$371.5 million)	(\$281.4 million)	
UCIRF			
Expenditure	\$0	\$14.9 million	\$11.3 million
Revenue	\$0	\$14.9 million	\$11.3 million

- The Office of Legislative Services (OLS) notes that Senate Bill No. 2730 (1R) of 2011 will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State unemployment insurance (UI) compensation trust fund (UI trust fund) by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY 2013.
- The UI trust fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI trust fund will regain solvency approximately one fiscal year later than under current law.
- The OLS analysis also indicates that S-2730 (1R) may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased



State employer unemployment insurance tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

- Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers, which is deposited in the Unemployment Compensation Interest Repayment Fund (UCIRF), be used to pay this accrued interest. S-2730 (1R) will increase the revenue generated for the UCIRF from this assessment and increase the expenditures from the UCIRF to pay the interest accrued on the additional \$652.9 million loan.
- Additionally, S-2730 (1R), for all years after FY 2011, amends the experience rating tax table to raise the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

BILL DESCRIPTION

Senate Bill No. 2730 (1R) of 2011 modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill would provide immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10 percent surcharge. Thus, the employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI fund reserves sufficient to reduce the likelihood that any future recession would result in the deep UI fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill would still permit employer UI tax reductions as reserves accumulate, but the tax reductions would not be as large as they are under the current tax table. The new reserve ratio triggers would have no effect on tax rates until the UI fund has a positive balance.

The bill, as amended, will also change the requirements regarding notification to employers when benefit payments are made and charged to their employer account. The changes reflect the efforts of the department to modernize notification to employers by electronic or digital means. Currently, the statute requires the department to send or furnish copies of certain records to

employers regarding benefit payments charged to their employer account. The bill changes this requirement to allow the department to utilize technology in order to reduce costs associated with mailing paper notifications.

FISCAL ANALYSIS

EXECUTIVE BRANCH

The Department of Labor and Workforce Development did not provide a formal Executive Branch analysis for this bill. However, the department did provide, in its response to the OLS discussion points during the review of the FY 2012 Recommended Budget, numerous charts and data on the UI trust fund and estimates on possible changes to the tax and the effect of these changes on the UI trust fund balance. These schedules and answers were relied on heavily for this analysis and can be located at http://www.njleg.state.nj.us/ legislativepub/budget 2012/DOL response.pdf.

OFFICE OF LEGISLATIVE SERVICES

The OLS notes that Senate Bill No. 2730 (1R) of 2011 will reduce the revenue collected from the employer paid unemployment insurance tax for the unemployment insurance (UI) compensation trust fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY 2013¹.

The OLS analysis indicates that, in addition to the \$652.9 million reduction in revenue, S-2730 (1R) will have the following effects: it will increase future UI trust fund expenditures used to repay the federal loan to the UI trust fund; it will lengthen by one year the date in which the UI trust fund will gain solvency; it will increase the length of time employers are charged the additional FUTA tax to pay back the federal loan; it will increase the amount of time the employers are charged the higher unemployment insurance tax rate in the future; and it will increase the State imposed UCIRF assessment to pay back the interest on the federal loan.²

The UI trust fund is currently operating at a deficit and as of April 29, 2011, the State has borrowed \$2.05 billion from the federal government to pay State UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The changes proposed in this bill will result in a \$652.9 million reduction to that fund and will most likely necessitate a need to borrow an additional \$652.9 million from the federal government to pay State UI benefits. The funds are repaid through accruals in the State UI trust fund and the need for increased funds will result in the State UI tax remaining at the highest column, "E +10

 $^{^{1}\,\}underline{\text{http://www.njleg.state.nj.us/legislativepub/budget_2012/DOL_response.pdf},\,schedule\,\,II.}$

² To determine these outcomes, the OLS conducted its analysis using data extracted from the Department of Labor and Workforce Development's answers to discussion points during the review of the FY 2012 Budget Recommendation. It is very difficult to estimate the future effects of changes to the unemployment insurance system, because of the many variables involved in the analysis. For example, it is not possible to predict with great accuracy the rate of unemployment or wage data in the future. Both of these factors could change slightly from the OLS and department assumptions and have significant cumulative effects on the results of this analysis. It is for this reason that long term estimates for UI trust fund solvency cannot be made with any level of certainty.

For the purposes of its analysis, the OLS made the following assumptions: the economy is going to slowly recover and not experience another downturn in the next seven years; unemployment will continue to decrease slightly over the next seven years; benefit payments will drop due to decreased unemployment at 2 percent per year; all benefits programs will remain constant; employer and employee contributions will increase at 3.5% in CY2012 and by 4 percent each year thereafter; and taxable wages will increase by 3.5% in CY 2012 and 4% each year thereafter.

percent" for one more year than it would under current law. Additionally, the department estimates that the UI trust fund will regain solvency one Fiscal Year later than under current law.

Senate Bill No. 2730 (1R) may also affect the length of time employers are required to pay an additional federal tax. Unemployment insurance is funded jointly through the federal unemployment tax, more commonly referred to as "FUTA" (for the Federal Unemployment Tax Act under which it was established), and levied on employers, and a state unemployment insurance tax levied on employers and employees. The current FUTA tax rate is 6.2 percent of the first \$7,000 in wages. This rate is offset with a credit of 5.4 percent, attained due to the State's compliance with federal law, yielding a net tax of 0.8 percent on eligible employees' first \$7,000 in wages.

Federal law requires that if a state has borrowed from the federal government for its UI trust fund and maintains a deficit two years after the state initiated the borrowing, then a reduction to the employers' FUTA credit is initiated. New Jersey began to borrow from the federal government in March of 2009 and therefore, as of January 2012, the 5.4 percent credit will be gradually phased out (at 0.3 percent annually) and the employer will be paying more taxes on the first \$7,000 in wages paid to each employee. In January 2012, employers will pay an additional \$21 per worker (0.3 percent of the federal taxable wage base of \$7,000). In 2013, the amount will increase to \$42 per worker and will continue to increase by 0.3 percent annually until the loan is repaid. The higher the balance of the federal loan, the longer it will take employers to repay the loan through their FUTA tax. The OLS analysis indicates that the FUTA contributions will continue one additional year due to the increased borrowing necessitated by S-2730 (1R).

The federal loan was advanced interest free until January 1, 2011, but since that date, interest has accrued at the federally established rate, currently set at 4 percent annually. The increased borrowing proposed under this bill will result in increased interest payments of \$14.9 million in FY 2013 and \$11.3 million in FY 2014. Federal law requires that all interest accrued on federal advances to the State UI trust fund must be repaid through appropriations not dedicated to the State UI trust fund.

Section 16 of P.L.1984, c. 24 (C.43:21-14.3), provides that the Commissioner of Labor and Workforce Development must, on or before June 30 of each year, review the amount of interest owed to the United States Treasury for advances made from the federal unemployment account to pay State UI benefits and determine if the Unemployment Compensation Auxiliary Fund (UCAF)³ has the needed funds to repay the interest to the federal government by September of that calendar year. If it is determined by the commissioner that the UCAF has insufficient funds to repay the accrued interest, then the statute provides for a special assessment on employers, except governmental entities and nonprofit organizations. The assessment will be deposited in the "Unemployment Compensation Interest Repayment Fund" established by Section 16 of P.L.1984, c. 24 to "be used solely for the purpose of paying interest due on any advances made from the federal unemployment account under Title XII of the Social Security Act (42 U.S.C. s1321 et seq.)". The \$2.05 billion borrowed from the federal government was interest free until January 1, 2011. According to the department, the commissioner has determined that the UCAF does not have the funds needed to repay the interest accrued from January 1, 2011 to June, 2011 by September, 2011 and an assessment will occur in FY 2012.

The assessment is determined by the department as a ratio of the amount of interest owed to 95 percent of the total employer contributions payable for UI on taxable wages during the

³ The Unemployment Compensation Auxiliary Fund (UCAF), established in subsection (g) of R.S.43:21-14, is a repository for all interest and penalties imposed upon employers for violation of unemployment insurance regulations. Moneys from the UCAF are to be used for the cost of the administration of the UI trust fund, for the repayment of any interest bearing advances made for the federal unemployment account and for essential and necessary expenditures in connection with programs, as determined by the commissioner.

preceding calendar year. This ratio is then applied to the individual employer's amount of unemployment contributions payable in the previous year to determine the amount of the assessment.

The department estimates that the amount of interest owed will equal approximately \$60 million in FY 2011, \$50 million in FY 2012 and \$15 million in FY 2013. The assessment rate would equal approximately 0.08 percent of the taxable wage base (currently \$29,600) in FY 2011, 0.06 percent in FY 2012 and approximately 0.02 percent in FY 2013. The cost of this assessment per worker annually is estimated to be \$23.87, \$19.89 and \$5.97 in FY 2011, FY 2012 and FY 2013 respectively, under current statute. The changes proposed in S-2730 (1R), will increase total interest owed, as detailed above, and will result in a higher assessment on employers.

This bill may increase the length of time employers will be charged at a higher State UI tax rate in the future. The UI tax rate, which is paid by employers and is the primary source of funding for the UI trust fund⁵, is dependent upon the annual experience of the State UI trust fund, as calculated through the determination of the overall fund reserve ratio. The overall fund reserve ratio is determined each year by dividing the fund balance on a specific date by the taxable wages from the previous calendar year. Therefore, the lower the fund balance, the higher the tax rate. Any actions that result in a reduction to the fund balance will result in a higher tax rate for a longer period of time. Since, pursuant to this bill, the fund will be losing \$371.5 million in revenue in FY 2012 and \$281.4 million in FY 2013, it is likely that the fund will remain in a higher tax column for a prolonged period of time.

Additionally, S-2730 (1R), for all years after FY 2011, amends the experience rating tax table to raise the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Under current law, the tax table is compact and minimal changes in the balance of the fund can result in shifts in the tax column and tax changes for employers. For example, under current law in FY 2012, when the reserve ratio in the UI trust fund reaches 1.4 percent or an approximate \$1.04 billion balance, employers would be moved to the lowest tax column "A". Conversely, under S-2730 (1R), a \$1.04 billion balance or 1.4 percent reserve ratio, would maintain the highest tax column of "E." Pursuant to S-2730 (1R), a balance of approximately \$2.6 billion (in FY 2012) would be necessary to shift the tax rate to the "A" column and attain the lowest UI tax rate possible.

In summary, the OLS notes that S-2730 (1R) will reduce, by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million for taxes paid in FY 2013, the revenue collected from the employer paid unemployment insurance tax for the UI trust fund. Additionally, S-2730 (1R) will also increase the length of time it will take for the UI trust fund to regain solvency, increase future UI trust fund expenditures used to repay the federal loan and future UCIRF expenditures to repay the interest on this loan. S-2730 (1R) will also increase the length of time employers are charged the following: the additional FUTA tax to pay back the federal loan; an additional State assessment to pay back the interest on the federal loan; and the higher unemployment insurance tax rate in the future. The proposed changes to the UI tax table will result in a greater ability of the UI trust fund to retain reserves to be used in times of high unemployment. However, it is important to note that there is too much uncertainty in key variables to make any future estimates of UI trust fund balances with absolute confidence.

 $^{^4, \}underline{\text{http://www.njleg.state.nj.us/legislativepub/budget 2012/DOL response.pdf}}, Schedule \ V...$

⁵ In addition to the federal tax, state governments also levy payroll taxes on employers and in three states, including New Jersey, payroll taxes on employees. In New Jersey, the tax on the employee is levied at a rate of 0.03825% on the first \$29,600 of income earned. Thus, in 2011, the maximum employee contribution is approximately \$113 per employee (0.003825 x 29,600).

S2730 [1R]

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Section: Commerce, Labor and Industry

Analyst: Robin C. Ford

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 2730**

STATE OF NEW JERSEY

DATED: JUNE 6, 2011

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2730 (1R).

This bill modifies the provisions of the "unemployment compensation law" (R.S.43:21-1 et seq.), by:

- 1. Reducing the unemployment insurance (UI) tax rates which will be imposed on employers during fiscal years 2012 and 2013; and
- 2. Modifying, for all years after FY 2011, the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced.

First, the bill provides immediate tax relief for employers during fiscal years 2012 and 2013. The bill reduces employer UI tax rates by applying the tax rates of the "D" column of the UI tax table in R.S.43:21-7 during fiscal year 2012 and the tax rates of the "E" column of that tax table in FY 2013. During FY 2011, the tax rates of the "C" schedule were applied. Because the UI trust fund is currently in deficit, the tax rate, under current law, would increase, starting on July 1, 2011, to the highest tax rates set by the law, the rates found in the "E" column, plus an additional 10% surcharge. The employer tax burdens under the "D" schedule and the "E" schedule are significantly lower.

Second, for all years after FY 2011, the bill raises the UI trust fund reserve ratios which set employer UI tax rates in such a manner that larger reserves are required in the UI trust fund than under the current law before employer UI taxes are reduced. Specifically, the bill sets the reserve ratio triggers at the same levels they were during FY 2003. That will result in the building up of UI trust fund reserves sufficient to reduce the likelihood that any future recession will result in the deep UI trust fund deficits which have caused such large employer UI tax increases during the current period of high unemployment. The new reserve ratio triggers provided by the bill will still permit employer UI tax reductions as reserves accumulate, but the tax reductions will not be as large. The new reserve ratio triggers will have no effect on tax rates until the UI trust fund has a positive balance. The Department of

Labor and Workforce Development estimates that the fund will not attain a positive balance before FY 2017.

As reported by the committee, this bill is identical to Assembly Bill No. 3819 (1R), as also reported by the committee.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that the bill will reduce the revenue otherwise collected from the employer paid unemployment insurance tax for the State Unemployment Insurance (UI) Compensation Trust Fund by approximately \$371.5 million for taxes paid in FY 2012 and \$281.4 million in FY2013.

The UI Trust Fund is currently operating at a deficit and is borrowing funds from the federal government to pay UI benefits. Thus, any reduction in revenue pursuant to this bill will be offset by funds borrowed from the federal government that will need to be repaid with interest to the federal government. The OLS analysis indicates that, pursuant to changes proposed in this bill, the UI Trust Fund will regain solvency approximately one fiscal year later than under current law.

The OLS analysis also indicates that the bill may extend the length of time employers are subject to an increased Federal Unemployment Tax Act (FUTA) tax and an increased State employer unemployment insurance tax to pay back the additional \$652.9 million in principal borrowed from the federal government.

Furthermore, the OLS analysis indicates that interest payments accrued on the additional \$652.9 million in principal borrowed from the federal government will equal approximately \$14.9 million and \$11.3 million in interest in FY 2013 and FY 2014 respectively and will continue to accrue until the federal loan is repaid. State law requires an additional assessment on employers which is deposited in the Unemployment Compensation Auxiliary Fund (UCAF) be used to pay this accrued interest. This bill will increase the revenue generated for the UCAF from this assessment and increase the expenditures from the UCAF to pay the interest accrued on the additional \$652.9 million loan.

Additionally, the bill amends the UI tax table to increase the reserve ratio needed to shift the UI tax rate. This change will most likely maintain a more stable employer UI tax rate for a longer period of time and allow a greater reserve of funds to be retained in the UI Trust Fund. For example, under current law, when the reserve ratio in the UI Trust Fund reaches 1.4%, employers would be moved to the lowest tax column "A". Conversely, under the bill, a 1.4% reserve ratio would maintain the highest tax column of "E." The changes proposed under the bill will allow the UI Trust Fund to maintain a larger reserve in times of lower unemployment to be used to pay benefits, without having to increase UI taxes, in times of high unemployment.