5:12-1 et a/

LEGISLATIVE HISTORY CHECKLIST

NJSA:

5:12-1 et al

(Casino Control Act-- amendments)

LAWS OF:

1987

CHAPTER: 410

BILL NO:

S2898

Sponsor(s):

Codey

Date Introduced:

December 18, 1986

Committee:

Assembly: -----

Senate:

Institutions, Health and Welfare

Amended during passage:

Yes

Substituted for A3566 (not attached

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Date of Passage:

Assembly:

January 11, 1988

Senate:

November 12, 1987

Date of Approval:

January 14, 1988

following statements are attached if available:

Sponsor statement:

Yes

Committee statement:

Assembly

No

Senate

Yes

Fiscal Note:

No

Veto Message:

No

Message on Signing:

No

Following were printed:

Reports:

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Hearings:

Yes

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Assembly. Independent and Regional Authorities Committee. Public meeting on . . . A3566, held 1-12-87, 2-5-87, 2-27-87, Trenton.

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SENATE, No. 2898

STATE OF NEW JERSEY

INTRODUCED DECEMBER 18, 1986

By Senator CODEY

Referred to Committee on Institutions, Health and Welfare

An Act concerning casinos, amending P. L. 1977, c. 110, P. L. 1978, c. 7 and P. L. 1980, c. 69, and repealing section 11 of P. L. 1978, c. 7.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. Section 1 of P. L. 1977, c. 110 (C. 5:12-1) is amended to read
- 2 as follows:
- 3 1. Short title; Declaration of Policy and Legislative Findings.
- 4 a. This act shall be known and may be cited as the "Casino
- 5 Control Act."
- 6 b. The Legislature hereby finds and declares to be the public
- 7 policy of this State, the following:
- 8 (1) The tourist, resort and convention industry of this State
- 9 constitutes a critical component of its economic structure and, if
- 10 properly developed, controlled and fostered, is capable of providing
- 11 a substantial contribution to the general welfare, health and pros-
- 12 perity of the State and its inhabitants.
- 13 (2) By reason of its location, natural resources and worldwide
- 14 prominence and reputation, the city of Atlantic City and its resort,
- 15 tourist and convention industry represent a critically important
- 16 and valuable asset in the continued viability and economic strength
- 17 of the tourist, convention and resort industry of the State of New
- 18 Jersey.
- 19 (3) The rehabilitation and redevelopment of existing tourist and
- 20 convention facilities in Atlantic City, and the fostering and en-

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics thus is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

*-Senate committee amendments adopted November 9, 1987.

couragement of new construction and the replacement of lost con-22 vention, tourist, entertainment and cultural centers in Atlantic City 23 will offer a unique opportunity for the inhabitants of the entire 24 State to make maximum use of the natural resources available in Atlantic City for the expansion and encouragement of New Jersey's 25 hospitality industry, and to that end, the restoration of Atlantic 26 City as the Playground of the World and the major hospitality 27 center of the Eastern United States is found to be a program of 28 critical concern and importance to the inhabitants of the State of 29 New Jersey. 30

- (4) Legalized casino gaming has been approved by the citizens of 31 32 New Jersey as a unique tool of urban redevelopment for Atlantic City. In this regard, the introduction of a limited number of casino 33 rooms in major hotel convention complexes, permitted as an 34 additional element in the hospitality industry of Atlantic City, 35 will facilitate the redevelopment of existing blighted areas and the 36 refurbishing and expansion of existing hotel, convention, tourist, 37 and entertainment facilities; encourage the replacement of lost 38 hospitality-oriented facilities; provide for judicious use of open 39 space for leisure time and recreational activities; and attract new **4**0 investment capital to New Jersey in general and to Atlantic City 41 in particular. **4**2
- (5) Restricting the issuance of casino licenses to major hotel 43 and convention facilities is designed to assure that the existing 44 nature and tone of the hospitality industry in New Jersey and in 45 Atlantic City is preserved, and that the casino rooms licensed pursu-46 47 ant to the provisions of this act are always offered and maintained as an integral element of such hospitality facilities, rather than as **48** the industry anto themselves that they have become in other juris-**4**9 50 dictions.
- 51 (6) An integral and essential element of the regulation and **5**2 control of such casino facilities by the State rests in the public 53 confidence and trust in the credibility and integrity of the regula-54 tory process and of casino operations. To further such public confidence and trust, the regulatory provisions of this act are 55 designed to extend strict State regulation to all persons, locations, 56 57 practices and associations related to the operation of licensed casino enterprises and all related service industries as herein provided. 58 **5**9 In addition, licensure of a limited number of casino establishments, with the comprehensive law enforcement supervision attendant 60 thereto, is further designed to contribute to the public confidence 61 and trust in the efficacy and integrity of the regulatory process.

- 63 (7) Legalized casino gaming in New Jersey can attain, maintain 64 and retain integrity, public confidence and trust, and remain 65 compatible with the general public interest only under such a 66 system of control and regulation as insures, so far as practicable, 67 the exclusion from participation therein of persons with known criminal records, habits or associations, and the exclusion or re-68 moval from any positions of authority or responsibility within 69 70 casino gaming operations and establishments of any persons known 71 to be so deficient in business probity, ability or experience, either 72 generally or with specific reference to gaming, as to create or en-73 hance the dangers of unsound, unfair or illegal practices, methods 74 and activities in the conduct of gaming or the carrying on of the 75 business and financial arrangements incident thereto.
- 76 (8) Since the public has a vital interest in casino operations in 77 Atlantic City and has established an exception to the general policy 78 of the State concerning gaming for private gain, participation in 79 casino operations as a licensee or registrant under this act shall 80 be deemed a revocable privilege conditioned upon the proper and 81 continued qualification of the individual licensee or registrant and 82 upon the discharge of the affirmative responsibility of each such licensee or registrant to provide to the regulatory and investiga-83 tory authorities established by this act any assistance and informa-84 tion necessary to assure that the policies declared by this act are 85 achieved. Consistent with this policy, it is the intent of this act to 86 preclude the creation of any property right in any license, registra-87 tion, certificate or reservation permitted by this act, the accrual of 88 any value to the privilege of participation in gaming operations, or 89 the transfer of any license, registration, certificate, or reservation, 90 and to require that participation in gaming be solely conditioned 91 upon the individual qualifications of the person seeking such 92 privilege. 93
- 94 (9) Since casino operations are especially sensitive and in need of public control and supervision, and since it is vital to the inter-95 ests of the State to prevent entry, directly or indirectly, into such 96 97 operations or the ancillary industries regulated by this act of persons who have pursued economic gains in an occupational 98 manner or context which are in violation of the criminal or civil 99 100 public policies of this State, the regulatory and investigatory 101 powers and duties shall be exercised to the fullest extent consistent 102 with law to avoid entry of such persons into the casino operations 103 or the ancillary industries regulated by this act.

- 104 (10) Since the development of casino gaming operations in 105 Atlantic City will substantially alter the environment of New 106 Jersey's coastal areas, and since it is necessary to insure that this 107 substantial alteration be beneficial to the overall ecology of the 108 coastal areas, the regulatory and investigatory powers and duties 109 conferred by this act shall include, in cooperation with other public 110 agencies, the power and the duty to monitor and regulate casinos 111 and the growth of casino operations to respond to the needs of 112 the coastal areas.
- 113 (11) The facilities in which licensed casinos are to be located 114 are of vital law enforcement and social interest to the State, and 115 it is in the public interest that the regulatory and investigatory 116 powers and duties conferred by this act include the power and duty 117 to review architectural and site plans to assure that the proposal 118 is suitable by law enforcement, aesthetic and architectural stan-119 dards.
- 120 (12) Since the economic stability of casino operations is in the 121 public interest and competition in the casino operations in Atlantic 122 City is desirable and necessary to assure the residents of Atlantic 123 City and of this State and other visitors to Atlantic City varied 124 attractions and exceptional facilities, the regulatory and investigatory powers and duties conferred by this act shall include the 126 power and duty to regulate, control and prevent economic concentration in the casino operations and the ancillary industries regulated by this act, and to encourage and preserve competition.
- 129 (13) It is in the public interest that the institution of licensed 130 casino establishments in New Jersey be strictly regulated and 131 controlled pursuant to the above findings and pursuant to the 132 provisions of this act, which provisions are designed to engender 133 and maintain public confidence and trust in the regulation of the 134 licensed enterprises, to provide an effective method of rebuilding 135 and redeveloping existing facilities and of encouraging new capital 136 investment in Atlantic City, and to provide a meaningful and per-137 manent contribution to the economic viability of the resort, con-138 vention, and tourist industry of New Jersey.
- 139 (14) Confidence in casino gaming operations is eroded to the 140 extent the State of New Jersey does not provide a regulatory 141 framework for casino gaming that permits and promotes stability 142 and continuity in casino gaming operations.
- 143 (15) Continuity and stability in casino gaming operations cannot 144 be achieved at the risk of permitting persons with unacceptable 145 backgrounds and records of behavior to control casino gaming

146 operations contrary to the vital law enforcement interest of the 147 State.

148 (16) The aims of continuity and stability and of law enforcement 149 will best be served by a system in which applicant entities and 150 investors in those applicant entities can be assured of prompt and 151 continuous casino operation under certain circumstances wherein 152 the applicant has not yet been fully licensed, or has had a license 153 suspended or revoked, as long as control of the applicant's opera-154 tion under such circumstances may be placed in the possession of 155 a person or persons in whom the public may feel a confidence and 156 a trust.

157 (17) A system [whereby the satisfaction of certain appropriate 158 criteria, including the execution of a voting trust agreement, per159 mits temporary casino operation prior to licensure and] whereby 160 the suspension or revocation of casino operations under certain 161 appropriate circumstances causes the imposition of a conservator162 ship upon the suspended or revoked casino operation serves both 163 the economic and law enforcement interests involved in casino 164 gaming operations.

- 2. Section 10 of P. L. 1977, c. 110 (C. 5:12-10) is amended to 2 read as follows:
- 3 10. "Casino License"—Any license issued pursuant to this act
- 4 which authorizes the holder thereof to own or operate a casino.
- 5 The term "casino license" shall not include a "temporary casino 6 permit".
- 3. Section 48 of P. L. 1977, c. 110 (C. 5:12-48) is amended to 2 read as follows:
- 3 48. "Work Permit"—[A writing provided by the commission]
- 4 An authorization granted to a casino licensee [which authorizes]
- 5 for the employment of a particular casino hotel employee, casino
- 6 employee or casino key employee in a particular capacity by a
- 7 casino licensee.
- 4. Section 69 of P. L. 1977, c. 110 (C. 5:12-69) is amended to
- 2 read as follows:
- 3 69. Regulations. a. The commission shall be authorized to adopt,
- 4 amend, or repeal such regulations, consistent with the policy and
- 5 objectives of this act, as it may deem necessary or desirable for
- 6 the public interest in carrying out the provisions of this act.
- 7 b. Such regulations shall be adopted, amended, and repealed in
- 8 accordance with the provisions of the "Administrative Procedure
- 9 Act," (P. L. 1968, c. 410; C. 52:14B-1 et seq.).

- 10 c. Any interested person may, in accordance with the provisions
- 11 of the "Administrative Procedure Act," P. L. 1968, c. 410 (C.
- 12 52:14B-1 et seq.), file a petition with the commission requesting
- 13 the adoption, amendment or repeal of a regulation. [Such petition
- 14 shall state clearly and concisely:
- 15 (1) The substance and nature of the regulation, amendment or
- 16 repeal requested;
- 17 (2) The reason for the request; and
- 18 (3) Reference to the authority of the commission to take the
- 19 action requested.
- 20 Upon receipt of the petition, the commission shall schedule the
- 21 matter for hearing within 90 days and shall render a decision
- 22 within 30 days after the completion of said hearing.]
- d. The commission may, in emergency circumstances, summarily
- 24 adopt, amend or repeal any regulation pursuant to the "Adminis-
- 25 trative Procedure Act" (P. L. 1968, c. 410; C. 52:14B-1 et seq.).
- 1 5. Section 74 of P. L. 1977, c. 110 (C. 5:12-74) is amended to
- 2 read as follows:
- 3 74. Minutes and Records. a. The commission shall cause to be
- 4 made and kept a verbatim record of all proceedings held at public
- 5 meetings of the commission, which record shall be open to public
- 6 inspection.
- A true copy of the minutes of every meeting of the commission
- 8 and of any regulations finally adopted by the commission shall be
- forthwith delivered, by and under the certification of the executive
- 10 secretary, to the Governor, the Secretary of the Senate, and the
- 11 Clerk of the General Assembly.
- b. The commission shall keep and maintain a list of all appli-
- 13 cants for licenses and registrations under this act together with a
- 14 record of all actions taken with respect to such applicants, which
- 15 file and record shall be open to public inspection; provided, how-
- 16 ever, that the foregoing information regarding any applicant
- 17 whose license or registration has been denied, revoked, or not
- 18 renewed shall be removed from such list after five years from
- 19 the date of such action.
- 20 c. The commission shall maintain such other files and records
- 21 as may be deemed desirable.
- d. Except as provided in subsection h. of this section, all in-
- 23 formation and data required by the commission to be furnished
- 24 hereunder, or which may otherwise be obtained, relative to the
- 25 internal controls specified in section 99a. of this act or to the earn-
- 26 ings or revenue of any applicant, registrant, or licensee shall be

- 27 considered to be confidential and shall not be revealed in whole or
- 28 in part except in the course of the necessary administration of this
- 29 act, or upon the lawful order of a court of competent jurisdiction,
- 30 or, with the approval of the Attorney General, to a duly authorized
- 31 law enforcement agency.
- 32 e. All information and data pertaining to an applicant's criminal
- 33 record, family, and background furnished to or obtained by the
- 34 commission from any source shall be considered confidential and
- 35 [may] shall be withheld in whole or in part, except that any in-
- 36 formation shall be released upon the lawful order of a court of
- 37 competent jurisdiction or, with the approval of the Attorney Gen-
- 38 eral, to a duly authorized law enforcement agency.
- 39 f. Notice of the contents of any information or data released,
- 40 except to a duly authorized law enforcement agency pursuant to
- 41 subsection d. or e. of this section, [may] shall be given to any
- 42 applicant, registrant, or licensee in a manner prescribed by the
- 43 rules and regulations adopted by the commission.
- 44 g. Files, records, reports and other information in the possession
- 45 of the New Jersey Division of Taxation pertaining to licensees
- 46 shall be made available to the commission and the division as may
- 47 be necessary to the effective administration of this act.
- 48 h. The following information to be reported periodically to the
- 49 commission shall not be considered confidential and shall be made
- 50 available for public inspection:
- 51 (1) A licensee's operating revenues and expenses from all au-
- 52 thorized games as herein defined;
- 53 (2) (a) The dollar amount of patron checks initially accepted by
- 54 a licensee, (b) the dollar amount of patron checks deposited to the
- 55 licensee's bank account, (c) the dollar amount of such checks
- 56 initially dishonored by the bank and returned to the licensee as
- 57 "uncollected," and (d) the dollar amount ultimately uncollected
- 58 after all reasonable efforts;
- 59 (3) The amount of gross revenue tax or investment alternative
- 60 tax actually paid and the amount of investment, if any, required
- 61 and allowed, pursuant to section 144 of P. L. 1977, c. 110 (C.
- 62 5:12-144) and section 3 of P. L. 1984, c. 218 (C. 5:12-144.1);
- 63 (4) A list of the premises and the nature of improvements,
- 64 costs thereof and the payees for all such improvements, which
- 65 were the subject of an investment required and allowed pursuant
- 66 to section 144 of P. L. 1977, c. 110 (C. 5:12-144) and section 3
- 67 of P. L. 1984, c. 218 (C. 5:12–144.1);

- 68 (5) The amount, if any, of tax in lieu of full local real property
- 69 tax paid pursuant to section 146, and the amount of profits, if any,
- 70 recaptured pursuant to section 147;
- 71 (6) A list of the premises, nature of improvements and costs
- 72 thereof which constitute the cumulative investments by which a
- 73 licensee has recaptured profits pursuant to section 147; and
- 74 (7) All information and data submitted to the commission re-
- 75 lating to the licensee's annual revenues and expenditures, includ-
- 76 ing annual audits.
- 77 Nothing in this subsection shall be construed to limit access by
- 78 the public to those forms and documents required to be filed pur-
- 79 suant to Article 11 of this act.
- 6. Section 82 of P. L. 1977, c. 110 (C. 5:12-82) is amended to
- 2 read as follows:
- 3 82. Casino License—Applicant Eligibility. a. No casino shall
- 4 operate unless all necessary licenses and approvals therefor have
- 5 been obtained in accordance with law.
- b. Only the following persons shall be eligible to hold a casino
- 7 license; and, unless otherwise determined by the commission with
- 8 the concurrence of the Attorney General which may not be un-
- 9 reasonably withheld in accordance with subsection c. of this section,
- 10 each of the following persons shall be required to hold a casino
- 11 license prior to the operation of a casino in the hotel with respect
- 12 to which the casino license has been applied for:
- 13 (1) Any person who either owns an approved hotel building or
- 14 owns or has a contract to purchase or construct a hotel which in
- 15 the judgment of the commission can become an approved hotel
- 16 building within 30 months or within such additional time period
- 17 as the commission may, upon a showing of good cause therefor,
- 18 establish;
- 18A (2) Any person who, whether as lessor or lessee, either leases
- 18B an approved hotel building or leases or has an agreement to lease
- 18c a hotel which in the judgment of the commission can become an
- 18p approved hotel building within 30 months or within such addi-
- 18E tional time period as the commission may, upon a showing of good
- 18r cause therefor, establish;
- 19 (3) Any person who has a written agreement with a casino
- 20 licensee or with an eligible applicant for a casino license for the
- 21 complete management of a casino; and
- 22 (4) Any other person who has any control over either an ap-
- 23 proved hotel building or the land thereunder or the operation
- 24 of a casino.

- 25 c. Prior to the operation of the casino, every agreement to lease 26 an approved hotel building or the land thereunder and every 27 agreement for the management of the casino shall be in writing 28 and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may 29 require that any such agreement include within its terms any 30 31 provision reasonably necessary to best accomplish the policies of 32this act. Consistent with the policies of this act:
- (1) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any person who does not have the ability to exercise any signifiact control over either the approved hotel building or the operation of the casino contained therein shall not be eligible to hold or required to hold a casino license;
- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved hotel building or the land thereunder who does not own or lease the entire approved hotel building shall not be eligible to hold or required to hold a casino license;
- 45 (3) The commission shall require that any person or persons 46 eligible to apply for a casino license organize itself or themselves 47 into such form or forms of business association as the commission 48 shall deem necessary or desirable in the circumstances to carry 49 out the policies of this act;
- 50 (4) The commission may issue separate casino licenses to any 51 persons eligible to apply therefor;
- (5) As to agreements to lease an approved hotel building or the **52** land thereunder, unless it expressly and by formal vote for good 53 cause determines otherwise, the commission shall require that each **54** 55 party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term ex-56 ceeding 30 years, concern 100% of the entire approved hotel build-57 ing or of the land upon which same is located, and include within 58 59 its terms a buy-out provision conferring upon the casino licensee-60 lessee who controls the operation of the approved hotel the absolute right to purchase for an expressly set forth fixed sum the 61 entire interest of the lessor or any person associated with the 62 lessor in the approved hotel building or the land thereunder in 63 the event that said lessor or said person associated with the lessor 64 is found by the commission to be unsuitable to be associated with 65 a casino enterprise;

- 67 (6) The commission shall not permit an agreement for the leasing of an approved hotel building or the land thereunder to provide 68 69 for the payment of an interest, percentage or share of money 70 gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party receiving pay-71 ment of such interest, percentage or share is a party to the ap-72 73 proved lease agreement; unless each party to the lease agreement 74 holds either a casino license or casino service industry license 75 and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved hotel 76 building or of the land upon which same is located, and includes 77 within its terms a buy-out provision conforming to that described 78 79 in paragraph (5) above;
- 80 (7) As to agreements for the management of a casino, the commission shall require that each party thereto hold a casino license, 81 that the party thereto who is to manage the casino own at least 82 83 10% of all outstanding equity securities of any casino licensee or 84 of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent 85 interest in any casino licensee or in any eligible applicant for a 86 casino license if same is not a corporation, and that such an 87 agreement be for the complete management of the casino, provide 88 for the [sale] sole and unrestricted power to direct the casino 89 operations of the casino which is the subject of the agreement, 90 and be for such a durational term as to assure reasonable con-91 tinuity, stability and independence in the management of the 92 93 casino;
- 94 (8) The commission may permit an agreement for the manage-95 ment of a casino to provide for the payment to the managing 96 party of an interest, percentage or share of money gambled at 97 the casino or derived from casino gaming activity or of revenues 98 or profits of the casino; and,
- (9) As to agreements to lease an approved hotel building or the 100 land thereunder, agreements to jointly own an approved hotel 101 building or the land thereunder and agreements for the manage-102 ment of a casino, the commission shall require that each party 103 thereto shall be jointly and severally liable for all acts, omissions 104 and violations of this act by any party thereto regardless of actual 105 knowledge of such act, omission or violation and notwithstanding 106 any provision in such agreement to the contrary.
- 107 d. No corporation shall be eligible to apply for a casino license 108 unless the corporation shall;

- 109 (1) Be incorporated in the State of New Jersey, although such 110 corporation may be a wholly or partially owned subsidiary of a 111 corporation which is organized pursuant to the laws of another
- 112 state of the United States or of a foreign country;
- 113 (2) Maintain an office of the corporation in the premises licensed 114 or to be licensed;
- 115 (3) Comply with all the requirements of the laws of the State 116 of New Jersey pertaining to corporations;
- 117 (4) Maintain a ledger in the principal office of the corporation 118 in New Jersey which shall at all times reflect the current owner-119 ship of every class of security issued by the corporation and shall 120 be available for inspection by the commission or the division and
- 121 authorized agents of the commission and the division at all rea-
- 122 sonable times without notice;
- 123 (5) Maintain all operating accounts required by the commission 124 in a bank in New Jersey;
- 125 (6) Include among the purposes stated in its certificate of in-126 corporation the conduct of casino gaming and provide that the 127 certificate of incorporation includes all provisions required by 128 this act;
- 129 (7) If it is not a publicly traded corporation, file with the com-
- 130 mission such adopted corporate charter or bylaws provisions as
- 131 may be necessary to establish the right of the commission to
- 132 approve future transfers of corporate securities, shares, and other
- 133 interests in the applicant corporation and in any non-publicly
- 134 traded holding company, intermediary company, or subsidiary
- 135 thereof; and, if it is a publicly traded corporation, said corpora-
- 136 tion shall provide in its corporate charter or bylaws that any
- 137 securities of such corporation are held subject to the condition
- 138 that if a holder thereof is found to be disqualified by the com-
- 139 mission pursuant to the provisions of this act, such holder shall
- 140 dispose of his interest in the corporation; provided, however, that, 141 notwithstanding the provisions of N. J. S. 14A:7-12 and N. J. S.
- 142 12A:8-101 et seq., nothing herein shall be deemed to require that
- 143 any security of such corporation bear any legend to this effect; and
- 144 (8) If it is not a publicly traded corporation, establish to the
- 145 satisfaction of the commission that appropriate charter or bylaw
- 146 provisions create the absolute right of such non-publicly traded
- 147 corporations and companies to repurchase at the market price or
- 148 the purchase price, whichever is the lesser, any security, share or
- 149 other interest in the corporation in the event that the commission
- 150 disapproves a transfer in accordance with the provisions of this act.

e. No person shall be issued or be the holder of more than three tasino licenses. For the purpose of this subsection a person shall be considered the holder of a casino license if such license is issued to 154 such person or if such license is held by any holding, intermediary 155 or subsidiary company thereof, or by any officer, director, casino 156 key employee or principal employee of such person, or of any 157 holding, intermediary or subsidiary company thereof.

- 7. Section 84 of P. L. 1977, c. 110 (C. 5:12-84) is amended to 2 read as follows:
- 84. Casino License—Applicant Requirements. Any applicant for a casino license must produce information, documentation and assurances concerning the following qualification criteria:
- a. Each applicant shall produce such information, documenta-6 tion and assurances concerning financial background and resources 7 as may be required to establish by clear and convincing evidence 8 the financial stability, integrity and responsibility of the applicant, **1**0 including but not limited to bank references, business and personal income and disbursement schedules, tax returns and other reports 11 filed with governmental agencies, and business and personal ac-12counting and check records and ledgers. In addition, each appli-**1**3 cant shall, in writing, authorize the examination of all bank 14 accounts and records as may be deemed necessary by the com-15

mission or the division.

- b. Each applicant shall produce such information, documenta-17 tion and assurances as may be necessary to establish by clear and 18 19 convincing evidence the integrity [and reputation] of all financial backers, investors, mortgagees, bond holders, and holders of in-20 dentures, notes or other evidences of indebtedness, either in effect 21 22 or proposed, which bears any relation to the casino proposal submitted by the applicant or applicants. The [reputation and] in-23 tegrity of financial sources shall be judged upon the same stan-24 dards as the applicant. In addition, the applicant shall produce 25 whatever information, documentation or [assurance] assurances 26 may be required to establish by clear and convincing evidence the 27 adequacy of financial resources both as to the completion of the 28 casino proposal and the operation of the casino. 29
- c. Each applicant shall produce such information, documentation and assurances [of good character] as may be required to establish by clear and convincing evidence the applicant's good [reputation for] character, honesty and integrity. Such information shall include, without limitation, information pertaining to family, habits, character, reputation, criminal and arrest record,

business activities, financial affairs, and business, professional and 36 37 personal associates, covering at least the 10-year period immedi-38 ately preceding the filing of the application. Each applicant shall **3**9 notify the commission of any civil judgments obtained against any such applicant pertaining to antitrust or security regulation **4**0 laws of the federal government, of this State or of any other 41 state, jurisdiction, province or country. In addition, each applicant 42 shall produce letters of reference from law enforcement agencies 43 having jurisdiction in the applicant's place of residence and prin-44 **45** cipal place of business, which letters of reference shall indicate **46** that such law enforcement agencies do not have any pertinent information concerning the applicant, or if such law enforcement 47 agency does have information pertaining to the applicant, shall **4**8 specify what the information is. If the applicant has conducted **4**9 gaming operations in a jurisdiction which permits such activity, **50** the applicant shall produce letters of reference from the gaming 51 or casino enforcement or control agency which shall specify the 52experiences of such agency with the applicant, his associates, and 53 his gaming operation; provided, however, that if no such letters **54** 55 are received within 60 days of request therefor, the applicant may submit a statement under oath that he is or was during the period 56 such activities were conducted in good standing with such gaming 57 or casino enforcement or control agency. 58

d. Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the likelihood of creation and maintenance of a successful, efficient casino operation. The applicant shall produce the names of all proposed casino key employees as they become known and a description of their respective or proposed responsibilities, and a full description of security systems and management controls proposed for the casino and related facilities.

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e. Each applicant shall produce such information, documenta-69 tion and assurances to establish to the satisfaction of the com-70 mission the suitability of the casino and related facilities and its 71 proposed location, and that the proposal will not adversely affect 72 casino operations or overall environmental conditions. Each appli-73 cant shall submit an impact statement which shall include, with-**74** out limitation, architectural and site plans which establish that **75** the proposed facilities comply in all respects with the require-76 ments of this act, the requirements of the master plan and zoning 77

and planning ordinances of Atlantic City, without any use variance from the provisions thereof, and the requirements of the 79 80 "Coastal Area Facility Review Act," P. L. 1973, c. 185 (C. 13:19-1 et seq.), a market impact study which analyzes the adequacy of 81 the patron market and the effect of the proposal on such market 82and on the existing casino facilities licensed under this act; and an 83 84 analysis of the effect of the proposal on the overall environment, including, without limitation, economic, social, demographic and 85 86 competitive conditions as well as the natural resources of Atlantic 87 City and the State of New Jersey.

- 8. Section 89 of P. L. 1977, c. 110 (C. 5:12-89) is amended to read as follows:
- 3 89. Licensing of Casino Key Employees. a. No person may be 4 employed as a casino key employee unless he is the holder of a 5 valid casino key employee license issued by the commission.
- b. Each applicant must, prior to the issuance of any casino key
 employee license, produce information, documentation and assurances concerning the following qualification criteria:
- 9 (1) Each applicant for a casino key employee license shall pro-10 duce such information, documentation and assurances as may be required to establish by clear and convincing evidence the financial 11 12 stability, integrity and responsibility of the applicant, including but not limited to bank references, business and personal income 13 and disbursements schedules, tax returns and other reports filed 14 15 with governmental agencies, and business and personal accounting and check records and ledgers. In addition, each applicant shall, in 16 writing, authorize the examination of all bank accounts and rec-17 ords as may be deemed necessary by the commission or the division. 18
- 19 (2) Each applicant for a casino key employee license shall produce such information, documentation and assurances as may be 20 required to establish by clear and convincing evidence the appli-21 cant's [reputation for] good character, honesty and integrity. 2223 Such information shall include, without limitation, data pertaining to family, habits, character, reputation, criminal and arrest record. 24 business activities, financial affairs, and business, professional and 25 26 personal associates, covering at least the 10-year period immedi-27 ately preceding the filing of the application. Each applicant shall notify the commission of any civil judgments obtained against 28 such applicant pertaining to antitrust or security regulation laws 29 30 of the federal government, of this State or of any other state, 31 jurisdiction, province or country. In addition, each applicant shall, 32 upon request of the commission or the division, produce letters

33 of reference from law enforcement agencies having jurisdiction in the applicant's place of residence and principal place of busi-34 35 ness, which letters of reference shall indicate that such law en-36 forcement agencies do not have any pertinent information concerning the applicant, or if such law enforcement agency does 37 have information pertaining to the applicant, shall specify what 38 39 that information is. If the applicant has been associated with gaming or casino operations in any capacity, position or employ-40 ment in a jurisdiction which permits such activity, the applicant 41 shall, upon request of the commission or division, produce letters 42of reference from the gaming or casino enforcement or control 43 agency, which shall specify the experience of such agency with 44 the applicant, his associates and his participation in the gaming 45 operations of that jurisdiction; provided, however, that if no such 46 letters are received from the appropriate law enforcement agencies 47 48 within 60 days of the applicant's request therefor, the applicant may submit a statement under oath that he is or was during the 49 period such activities were conducted in good standing with such 50 gaming or casino enforcement or control agency. 51

(3) Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the reasonable likelihood of success and efficiency in the particular position involved.

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- 57 (4) Each applicant shall be a resident of the State of New 58 Jersey prior to the issuance of a casino key employee license; 59 provided, however, that upon petition by the holder of a casino 60 license, the commission may waive this residency requirement 61 for any applicant whose particular position will require him to 62 be employed outside the State.
- The commission may also, by regulation, require that all appli-63 cants for casino key employee licenses be residents of this State 64 for a period not to exceed six months immediately prior to the 65 issuance of such license, but application may be made prior to the 66 expiration of the required period of residency. The commission 67 shall, by resolution, waive the required residency period for an 68 applicant upon a showing that the residency period would cause 69 undue hardship upon the casino licensee which intends to employ 70 said applicant, or upon a showing of other good cause. 71
- 72 c. The commission shall endorse upon any license issued here-73 under the particular positions as defined by this act or by regula-74 tion which the licensee is qualified to hold.

- d. The commission shall deny a casino key employee license to any applicant who is disqualified on the basis of the criteria contained in section 86 of this act.
- e. Upon petition by the holder of a casino license for the holder of a temporary casino permit, the commission may, no earlier than 30 days after the date of the petition, issue a temporary license to an applicant for a casino key employee license, provided that:
- 83 (1) The applicant for the casino key employee license has filed 84 a complete application as required by the—commission;
- 85 (2) The division certifies to the commission that the complete 86 casino key employee license application as specified in paragraph 87 (1) of this subsection has been in the possession of the division for 88 at least 30 days;
- 89 (3) The information provided by the applicant indicates that 90 the applicant meets the requirements of subsection b. (3) of this 91 section;
- (4) The petition for a temporary casino key employee license 92 certifies, and the commission finds, that an existing casino key 93 employee position of the petitioner is vacant and that the issuance 94 of a temporary key employee license is necessary to fill the said 95 96 vacancy on an emergency basis to continue the efficient operation of the casino, and that such circumstances are extraordinary and 97 98 not designed to circumvent the normal licensing procedures of 99 this act;
- 100 (5) The division does not object to the issuance of the temporary 101 casino key employee license.
- In the event that an applicant for a casino key employee license 103 is the holder of a valid casino employee license issued pursuant to 104 section 90 of this act, and if the provisions of paragraphs (1), (2), 105 (3), and (5) of this subsection are satisfied, the commission may 106 issue a temporary casino key employee license upon petition by the 107 holder of a casino license for the holder of a temporary casino 108 permit, if the commission finds the issuance of a casino key 109 employee license will be delayed by necessary investigations and 110 the said temporary casino key employee license is necessary for 111 the operation of the casino.
- Unless otherwise terminated pursuant to this act, any tempo113 rary casino key employee license issued pursuant to this subsection
 114 shall expire *[six]* *nine* months from the date of its issuance*[,
 115 and shall be renewable by the commission, in the absence of ob116 jection by the division as specified in paragraph (5) of this sub117 section, for one additional three-month period]*.

- 9. Section 106 of P. L. 1977, c. 110 (C. 5:12-106) is amended
- 2 to read as follows:
- 3 106. Work Permits. a. A casino licensee shall not appoint or
- 4 employ any person not registered or not possessing a current and
- 5 valid license permitting such appointment or employment. [Prior
- 6 to the effective date of such appointment or employment, the]
- 7 A casino licensee shall, in accordance with the rules of the com-
- 8 mission, apply for a work permit for each such employee, which
- 9 shall be granted by the commission if the employee is regis-
- 10 tered or is the holder of a current and valid registration or
- 11 license which permits employment in the position to be held. [The
- 12 casino licensee shall return such work permit to the commission
- 13 within five days of the termination or cessation of such appoint-
- 14 ment or employment for any cause whatsoever. Each work permit
- 15 shall be renewed annually in accordance with rules and regulations
- 16 promulgated by the commission.
- 17 b. A casino licensee shall, within 24 hours of receipt of written
- 18 notice thereof, terminate the appointment or employment of any
- 19 person whose license or registration has been revoked or has
- 20 expired. A casino licensee shall comply in all respects with any
- 21 order of the commission imposing limitations or restrictions upon
- 22 the terms of employment or appointment in the course of any in-
- 23 vestigation or hearing.
- 1 10. Section 117 of P. L. 1977, c. 110 (C. 5:12-117) is amended
- 2 to read as follows:
- 3 117. Employment Without License, Registration, or Work
- 4 Permit; Penalty.
- 5 a. Any person who, without obtaining the requisite license or
- 6 registration as provided in this act, works or is employed in a
- 7 position whose duties would require licensing or registration under
- 8 the provisions of this act is guilty of a misdemeanor and subject
- 9 to not more than three years' imprisonment or a fine of \$10,000.00
- 10 or both, and in the case of a person other than a natural person,
- 11 to a fine of not more than \$50,000.00.
- b. Any person who employs or continues to employ an indi-
- 13 vidual not duly licensed or registered under the provisions of this
- 14 act in a position whose duties require a license or registration
- 15 under the provisions of this act is guilty of a misdemeanor and
- 16 subject to not more than three years' imprisonment or a fine of
- 17 \$10,000.00 or both, and in the case of a person other than a natural
- 18 person, to a fine of not more than \$50,000.00.

- 19 c. Any person who employs an individual without obtaining a
- 20 work permit [or does not return such permit] as required by
- 21 this act, is guilty of a misdemeanor and subject to a fine of not
- 22 more than \$10,000.00, and in the case of a person other than a
- 23 natural person, to a fine of not more than \$50,000.00.
- 24 d. Any person violating the provisions of subsection 101 e. of
- 25 this act shall be guilty of a misdemeanor, and shall be subject to
- 26 imprisonment for not more than seven years or a fine of not more
- 27 than \$25,000.00, or both. Any licensee permitting or allowing such
- 28 a violation shall also be punishable under this subsection, in addi-
- 29 tion to any other sanctions the commission may impose.
- 1 11. Section 5 of P. L. 1980, c. 69 (C. 5:12-117.1) is amended
- 2 to read as follows:
- 3 5. a. No applicant or person or organization licensed by or
- registered with the commission shall employ or offer to employ
- 5 any person who is prohibited from accepting employment from
- 6 a licensee or applicant or any holding or intermediary company
- 7 under subsection b. of section 5 of P. L. 1971, c. 182 (C.
- 8 52:13D-16) or section 3 of P. L. 1981, c. 142] section 4 of P. L.
- 9 1981, c. 142 (C. 52:13D-17.2).
- 10 b. An applicant or person or organization who violates the
- 11 provisions of this section is guilty of a crime of the fourth degree.
- 1 12. Section 120 of P. L. 1977, c. 110 (C: 5:12-120) is amended
- 2 to read as follows:
- 3 120. Prohibited Political Contributions; Penalty. Any person
 - who makes or causes to be made a political contribution prohibited
- 5 by the provisions of this act[, or files or causes to be filed any
- 6 report of political contributions which misstates or omits any
- 7 material fact with respect to such contribution is guilty of a
- misdemeanor and subject to not more than three years imprisonment or a fine of \$100,000.00 or both, and in the case of a person
- 9 ment or a fine of \$100,000.00 or both, and in the case of a person other than a natural person, to a fine of not more than \$250,000.00.
- 1 13. Section 123 of P. L. 1977, c. 110 (C. 5:12-123) is amended
- 2 to read as follows:
- 3 123. Continuing Offenses. a. A violation of any of the provisions
- 4 of this act which is an offense of a continuing nature shall be
- deemed to be a separate offense on each day during which it occurs.
- 6 Nothing herein shall be deemed to preclude the commission of
- 7 multiple violations within a day of those provisions of this act
- 8 which establish offenses consisting of separate and distinct acts.
- 9 b. Any person who aids, abets, counsels, commands, induces,
- 10 procures or causes another to violate a provision of this act is

- 11 punishable as a principal and subject to all sanctions and penalties,
- 12 both civil and criminal, provided by this act.
- 1 14. Section 124 of P. L. 1977, c. 110 (C. 5:12-124) is amended
- 2 to read as follows:
- 3 124. Exemption from Gambling Statutes. The provisions of
- 4 N. J. S. 2A:40-1, 2A:112-1 and 2A:112-2 shall not apply to any
- 5 person who, as a licensee operating pursuant to the provisions of
- 6 this act, or as a player in any game authorized pursuant to the
- 7 provisions of this act, engages in gaming as authorized herein.
- 1 15. Section 31 of P. L. 1978, c. 7 (C. 5:12-130.1) is amended
- 2 to read as follows:
- 3 31. Institution of Conservatorship and Appointment of Con-
- 4 servators.
- 5 a. Notwithstanding any other provision of the Casino Control
- 6 Act, (1) upon the revocation of a casino license, (2) upon, in the
- 7 discretion of the commission, the suspension of a casino license or
- 8 operation certificate for a period of in excess of 120 days, or
- 9 (3) upon the failure or refusal to renew a casino license, and
- 10 notwithstanding the pendency of any appeal therefrom, the com-
- 11 mission shall appoint and constitute a conservator to, among other
- 12 things, take over and into his possession and control all the
- 13 property and business of the licensee relating to the casino and the
- 14 approved hotel; provided, however, that this subsection shall not
- 15 apply in any instance in which the casino in the casino hotel
- 16 facility for which the casino license had been issued has not been,
- 17 in fact, in operation and open to the public, and provided further
- 18 that no person shall be appointed as conservator unless the com-
- 19 mission is satisfied that he is individually qualified according to
- 20 the standard applicable to casino key employees, except that casino
- 21 experience shall not be necessary for qualification.
- 22 b. Notwithstanding any other provision of the Casino Control
- 23 Act, (1) upon, in the discretion of the commission, the expiration
- 24 of a temporary casino permit, except in those instances where
- 25 (a) a casino license has been issued, or (b) a casino license has
- 26 not been issued because of the inaction of the commission, (2)
- 27 upon the revocation of a temporary casino permit, (3) upon, in the
- 28 discretion of the commission, the suspension of a temporary casino
- 29 permit or operation certificate for a period of in excess of 60 days,
- 30 or (4) upon the denial of a casino license to a temporary casino
- 31 permittee, and notwithstanding the pendency of any appeal there-
- 32 from, the commission shall appoint and constitute a conservator to,
- 33 among other things, take over and into his possession and control

all the property and business of the temporary casino permittee relating to the casino and the approved hotel; provided, however, 35 36 that this subsection shall not apply in any instance in which the casino in the casino hotel facility for which the temporary casino 37 permit has been issued has not been, in fact, in operation and open 38 39 to the public, and provided further that no person shall be ap-40 pointed as conservator unless the commission is satisfied that he is individually qualified according to the standard applicable to 41 casino key employees, except that casino experience shall not be 42 43 necessary for qualification]. (Deleted by amendment, P. L.,

44 c.)

- c. The commission may proceed in a conservatorship action in a 45 46 summary manner or otherwise and shall have the power to appoint and remove one or more conservators and to enjoin the former 47 or suspended licensee [or permittee] from exercising any of its **4**8 privileges and franchises, from collecting or receiving any debts 49 **50** and from paying out, selling, assigning or transferring any of its property to other than a conservator, except as the commission 51 may otherwise order. The commission shall have such further 52 powers as shall be appropriate for the fulfillment of the pur-53 **54** poses of this act.
- d. Every conservator shall, before assuming his duties, execute and file a bond for the faithful performance of his duties payable to the commission in the office of the commission with such surety or sureties and in such form as the commission shall approve and in such amount as the commission shall prescribe.
- e. When more than one conservator is appointed pursuant to this section, the provisions of this article applicable to one conservator shall be applicable to all; the debts and property of the former or suspended licensee [or permittee] may be collected and received by any of them; and the powers and rights conferred upon them shall be exercised by a majority of them.
- 1 16. Section 32 of P. L. 1978, c. 7 (C. 5:12-130.2) is amended to 2 read as follows:
- 3 32. Powers, Authorities and Duties of Conservators.
- a. Upon his appointment, the conservator shall become vested with the title of all the property of the former or suspended licensee [or permittee] relating to the casino and the approved hotel, subject to any and all valid liens, claims, and encumbrances. The conservator shall have the duty to conserve and preserve the assets so acquired to the end that such assets shall continue to be operated
- 10 on a sound and businesslike basis.

- b. Subject to the general supervision of the commission and pursuant to any specific order it may deem appropriate, a conservator shall have power to:
- 14 (1) Take into his possession all the property of the former or 15 suspended licensee [or permittee] relating to the casino and the 16 approved hotel, including its books, records and papers;
- 17 (2) Institute and defend actions by or on behalf of the former 18 or suspended licensee [or permittee];
- 19 (3) Settle or compromise with any debtor or creditor of the 20 former or suspended licensee [or permittee], including any taxing 21 authority;
- 22 (4) Continue the business of the former or suspended licensee
 23 [or permittee] and to that end enter into contracts, borrow money
 24 and pledge, mortgage or otherwise encumber the property of the
 25 former or suspended licensee [or permitee] as security for the
 26 repayment of the conservator's loans; provided, however, that such
 27 power shall be subject to any provisions and restrictions in any
 28 existing credit documents;
 - (5) Hire, fire and discipline employees;

- 30 (6) Review all outstanding agreements to which the former or suspended licensee [or permittee] is a party that fall within the purview of section 104b. of P. L. 1977, c. 110 (C. 5:12-104b.) and 33 advise the commission as to which, if any, of such agreements 34 should be the subject of scrutiny, examination or investigation by 35 the commission; and
- (7) Do all further acts as shall best fulfill the purposes of theCasino Control Act.
- c. Except during the pendency of a suspension or during the 38 pendency of any appeal from any action or event set forth in 39 section 31 a. [or b.] of this amendatory and supplementary act 40 which precipitated the conservatorship or in instances in which 41 the commission finds that the interests of justice so require, the 42 conservator, subject to the prior approval of and in accordance 43 with such terms and conditions as may be prescribed by the com-44 mission, and after appropriate prior consultation with the former 45 licensee [or permittee] as to the reasonableness of such terms and 46 conditions, shall endeavor to and be authorized to sell, assign, 47 convey or otherwise dispose of in bulk, subject to any and all valid 48 liens, claims, and encumbrances, all the property of a former **4**9 licensee [or permittee] relating to the casino and the approved **50** hotel only upon prior written notice to all creditors and other

- 52 parties in interest and only to such persons who shall be eligible
- 53 to apply for and shall qualify as a casino licensee for temporary
- 54 casino permittee in accordance with the provisions of the Casino
- 55 Control Act. Prior to any such sale, the former licensee for per-
- 56 mittee shall be granted, upon request, a summary review by the
- 57 commission of such proposed sale.
- 58 d. The commission may direct that the conservator, for an
- 59 indefinite period of time, retain the property and continue the
- 60 business of the former or suspended licensee [or permittee] re-
- 61 lating to the casino and the approved hotel. During such period
- 62 of time or any period of operation by the conservator, he shall pay
- 63 when due, without in any way being personally liable, all secured
- 64 obligations and shall not be immune from foreclosure or other legal
- 65 proceedings to collect the secured debt, nor with respect thereto
- 66 shall such conservator have any legal rights, claims, or defenses
- 67 other than those which would have been available to the former or
- 68 suspended licensee [or permittee].
- 1 17. Section 34 of P. L. 1978, c. 7 (C. 5:12-130.4) is amended to
- 2 read as follows:
- 3 34. Assumption of Outstanding Debts. As an incident of its prior
- 4 approval pursuant to section 32c. of this amendatory and supple-
- 5 mentary act of the sale, assignment, conveyance or other disposition
- 6 in bulk of all property of the former licensee [or permittee]
- 7 relating to the casino and the approved hotel, the commission may,
- 8 in its discretion, require that the purchaser thereof assume in a
- 9 form and substance acceptable to the commission all of the out-
- 10 standing debts of the former licensee [or permittee] that arose
- 11 from or were based upon the operation of either or both the casino
- 12 or the approved hotel.
- 1 18. Section 35 of P. L. 1978, c. 7 (C. 5:12-130.5) is amended to
- 2 read as follows:
- 3 35. Payment of Net Earnings During the Period of the Con-
- 4 servatorship. No payment of net earnings during the period of
- 5 the conservatorship may be made by the conservator without the
- 6 prior approval of the commission, which may, in its discretion, di-
- 7 rect that all or any part of same be paid either to the suspended or
- 8 former licensee [or permittee] or to the Casino Revenue Fund
- 9 in accordance with regulations of the commission; provided, how-
- 10 ever, that the former or suspended licensee [or permittee] shall
- 11 be entitled to a fair rate of return out of net earnings, if any,
- 12 during the period of the conservatorship on the property retained
- 13 by the conservator, taking into consideration that which amounts

- 14 to a fair rate of return in the casino industry or the hotel industry,
- 15 as the case may be.
- 1 19. Section 35A of P. L. 1978, c. 7 (C. 5:12-130.6) is amended to
- 2 read as follows:
- 3 35A. Payments Following a Bulk Sale. Following any sale,
- 4 assignment, conveyance or other disposition in bulk of all the
- 5 property subject to the conservatorship, the net proceeds there-
- 6 from, if any, after payment of all obligations owing to the State
- 7 of New Jersey and any political subdivision thereof and of those
- 8 allowances set forth in section 33 of this amendatory and supple-
- 9 mentary act, shall be paid by the conservator to the former or
- 10 suspended licensee [or permittee].
 - 1 20. Section 37 of P. L. 1978, c. 7 (C. 5:12-130.8) is amended to
- 2 read as follows:
- 3 37. Discontinuation of a Conservatorship.
- 4 a. The commission shall direct the discontinuation of any
- 5 conservatorship action instituted pursuant to section 31 of this
- 6 amendatory and supplementary act when the conservator has,
- 7 pursuant to subsection 32 of this amendatory and supplementary
- 8 act and with the prior approval of the commission, consummated
- 9 the sale, assignment, conveyance or other disposition in bulk of
- 10 all the property of the former licensee [or permittee] relating to
- 11 the casino and the approved hotel.
- b. The commission may direct the discontinuation of any such
- 13 conservatorship action when it determines that for any reason the
- 14 cause for which the action was instituted no longer exists.
- 15 c. Upon the discontinuation of the conservatorship action and
- 16 with the approval of the commission, the conservator shall take
- 17 such steps as may be necessary in order to effect an orderly
- 18 transfer of the property of the former or suspended licensee [or
- 19 permittee].
- 20 d. The sale, assignment, transfer, pledge or other disposition of
- 21 the securities issued by a former or suspended licensee for per-
- 22 mittee during the pendency of a conservatorship action instituted
- 23 pursuant to this article shall neither divest, have the effect of
- 24 divesting, nor otherwise affect the powers conferred upon a con-
- 25 servator by this amendatory and supplementary act.
- 1 21. Section 134 of P. L. 1977, c. 110 (C. 5:12-134) is amended
- 2 to read as follows:
- 3 134. Equal Employment Opportunity; Requirements of License.
- 4 a. Each applicant at the time of submitting architectural plans
- 5 or site plans to the commission for approval of proposed con-

- struction, renovation or reconstruction of any structure or facility to be used as an approved hotel or casino shall accompany same 7 with a written guaranty that all contracts and subcontracts to be awarded in connection therewith shall contain appropriate provisions by which contractors and subcontractors or their assignees 10 agree to afford an equal employment opportunity to all prospective 11 employees and to all actual employees to be employed by the con-12 tractor or subcontractor in accordance with an affirmative action **13** program approved by the commission and consonant with the pro-14 visions of the "Law Against Discrimination," P. L. 1945, c. 169 15 (C. 10:5-1 et seq.). On and after the effective date of this amenda-16 tory act an applicant shall also be required to demonstrate that 17 equal employment opportunities in accordance with the aforesaid 18 **1**9 affirmative-action program in compliance with P. L. 1945, c. 169 have been afforded to all prospective employees and to all actual 20 employees employed by a contractor or subcontractor in connection 21 22 with the actual construction, renovation or reconstruction of any 23 structure or facility to be used as an approved hotel or casino prior to submission of architectural plans or site plans to the com-24
- b. No license shall be issued by the commission to any applicant, including a casino service industry as defined in section 12 of this act, who has not agreed to afford an equal employment opportunity to all prospective employees in accordance with an affirmative-action program approved by the commission and consonant with the provisions of the "Law Against Discrimination," P. L. 1945, c. 169 (C. 10:5-1 et seq.).

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mission.

- c. Each applicant shall formulate for commission approval and 33 abide by an affirmative-action program of equal opportunity 34 35 whereby the applicant guarantees to provide equal employment 36 opportunity to rehabilitated offenders eligible under [section] sections 90 and 91 of this act and members of minority groups 37 38 qualified for licensure in all employment categories, including the 39 handicapped, in accordance with the provisions of the "Law Against **40** Discrimination," P. L. 1945, c. 169 (C. 10:5-1 et seq.), except in **4**1 the case of the mentally handicapped, if it can be clearly shown that such handicap would prevent such person from performing 42**4**3 a particular job.
- d. Any license issued by the commission in violation of this section shall be null and void.
- 22. Section 142 of P. L. 1977, c. 110 (C. 5:12-142) is amended to read as follows:

- 3 142. Work Permit Fee. The commission shall, by regulation,
- 4 establish annual fees for the issuance and renewal of work permits
- 5 [for the various classes of employees], which fees shall be pay-
- 6 able by the employer licensee.
- 23. Section 11 of P. L. 1978, c. 7 (C. 5:12-47.1) is repealed.
- 1 24. This act shall take effect immediately.

GAMBLING—CASINOS

Amends "Casino Control Act" to update act and make technical corrections.

- 21 employees employed by a contractor or subcontractor in connection
- 22 with the actual construction, renovation or reconstruction of any
- 23 structure or facility to be used as an approved hotel or casino
- 24 prior to submission of architectural plans or site plans to the com-
- 25 mission.
- 26 b. No license shall be issued by the commission to any applicant,
- 27 including a casino service industry as defined in section 12 of this
- 28 act, who has not agreed to afford an equal employment opportunity
- 29 to all prospective employees in accordance with an affirmative-
- 30 action program approved by the commission and consonant with
- 31 the provisions of the "Law Against Discrimination," P. L. 1945,
- 32 c. 169 (C. 10:5-1 et seq.).
- c. Each applicant shall formulate for commission approval and
- 34 abide by an affirmative-action program of equal opportunity
- 35 whereby the applicant guarantees to provide equal employment
- 36 opportunity to rehabilitated offenders eligible under [section]
- 37 sections 90 and 91 of this act and members of minority groups
- 38 qualified for licensure in all employment categories, including the
- 39 handicapped, in accordance with the provisions of the "Law Against
- 40 Discrimination," P. L. 1945, c. 169 (C. 10:5-1 et seq.), except in
- 41 the case of the mentally handicapped, if it can be clearly shown
- 42 that such handicap would prevent such person from performing
- 43 a particular job.
- d. Any license issued by the commission in violation of this sec-
- 45 tion shall be null and void.
- 22. Section 142 of P. L. 1977, c. 110 (C. 5:12-142) is amended
- 2 to read as follows:
- 3 142. Work Permit Fee. The commission shall, be regulation,
- 4 establish annual fees for the issuance and renewal of work permits
- 5 [for the various classes of employees], which fees shall be pay-
- 6 able by the employer licensee.
- 23. Section 11 of P. L. 1978, c. 7 (C. 5:12-47.1) is repealed.
- 1 24. This act shall take effect immediately.

STATEMENT

This bill amends the "Casino Control Act" to eliminate outdated references and make other technical corrections and to conform the provisions of the statute to current practice or interpretation by the courts.

The bill eliminates references to temporary casino permits, which were terminated in 1983; revises work permit requirements; conforms certain procedures with those required under the "Admin-

istative Procedure Act"; mandates the confidentiality of applicant information; requires an applicant for licensure to prove good character and not simply the reputation for it; and clarifies what constitutes continuing offenses. The section of law defining "temporary casino permit" is repealed.

GAMBLING—CASINOS

Amends "Casino Control Act" to update act and make technical corrections.

SENATE INSTITUTIONS, HEALTH AND WELFARE COMMITTEE

STATEMENT TO

SENATE, No. 2898

with Senate committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 9, 1987

The Senate Institutions, Health and Welfare Committee favorably reports Senate Bill No. 2898 with committee amendments.

As amended, this bill amends the "Casino Control Act," P. L. 1977, c. 110 (C. 5:12-1 et seq.) to make technical corrections to the law, eliminate outdated references and make other changes to conform the provisions of the law to current practice or interpretation by the courts.

The bill makes the following changes in the act:

- (1) eliminates references to temporary casino permits, inasmuch as authority for temporary casino permits expired at the end of 1982, and also repeals the section defining "temporary casino permit," section 11 of P. L. 1978, c. 7 (C. 5:12-47.1);
- (2) revises work permit requirements to conform to actual practice (at present, the law provides for approval and issuance by the commission of individual work permits geared to specific employee positions but in practice, computer-generated lists of employees are submitted and then compared to lists of currently licensed and registered persons);
- (3) conforms procedures which allow an individual to petition the commission for appropriate rule-making actions, to the "Administrative Procedure Act," P. L. 1968, c. 410 (C. 52:14B-1 et seq.);
- (4) mandates that all information pertaining to an applicant's criminal record, family and background furnished to or obtained by the commission from any source shall remain confidential, to conform subsections e. and f. of section 74 of the act to present judicial and commission interpretations of these provisions, and requires the applicant to be notified in the event that information is released to an authorized law enforcement agency;
- (5) requires an applicant for licensure to prove good character rather than the reputation for good character, as the law currently provides;
- (6) provides that a temporary casino key employee license shall expire nine months from the date of issuance, instead of six months

as the law currently provides, and deletes the provision that permitted the license to be renewed for an additional three-month period;

- (7) clarifies what constitutes offenses of a continuing nature; and
- (8) eliminates certain references to gambing offenses in Title 2A of the New Jersey Statutes which have been repealed since the enactment of the act and replaced by applicable provisions of the State's Code of Criminal Justice.

The committee amended the bill to be identical to Assembly Bill No. 3566 (Arango/Muziani), which is currently pending before the General Assembly. The amendments extend the duration for temporary casino key employee licenses from six to nine months and remove the three-month extension for these licenses.