5:12-9 et al.

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LEGISLATIVE HISTORY CHECKLIST

NJSA:	5:12-9 et al			(Casinos amend licensing provision and other provisions)	
LAWS OF: 1987				CHAPTER: 355	
Bill No:	A3568				
Sponsor(s): Schuber and Crecco					
Date Introduced: December 12			8, 1986		
Committee: Assembly: I		ndependent and r	egional Authorities		
Senate: Institutions, Helath and Welfare					
Amended during passage:			Yes	Amendments during passage denoted by asterisks.	
Date of Passage:			Assembly:	June 29, 1987	
			Senate:	December 21, 1987	
Date of Approval: January 4, 1988					
Following statements are attached if available:					
Sponsor statement:				Yes	
Committee statement:			Assembly	Yes	
			Senate	Yes	
Fiscal Note:				No	
Veto Message:				No	^
Message on Signing:				Yes	
Following were printed:					
Reports:				No	
Hearings:				Yes	
 974.90 New Jersey. Legislature. General Assembly. Independent and Regional G191 Authorities Committee. 1987 Public meeting on A3568, held 1-12-87, 2-5-87, 2-27-87, Trenton, 1987. 					

(OVER)

Hotel and Restaurant Employees and Bartenders Intern. Union Local 54 v. Danziger, 104 S. Ct. 479; 709 F2d 815, 536 F Supp 317, 597 F Supp 1451, 597 F Supp 1431 104 SCT 3179.

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I.

- Report, by SCI, referred to in clipping:
- 974.901 New Jersey. State Commission of Investigation
 I83 Report and recommendations on organized crime-affiliated subcontractors... 1986

355 1-4-85 81

[OFFICIAL COPY REPRINT] ASSEMBLY, No. 3568 STATE OF NEW JERSEY

INTRODUCED DECEMBER 18, 1986

By Assemblyman SCHUBER and Assemblywoman CRECCO

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An Act to amend the "Casino Control Act," approved June 2, 1977 (P. L. 1977, c. 110).

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. Section 9 of P. L. 1977, c. 110 (C. 5:12-9) is amended to read 2 as follows:

3 9. "Casino Key Employee"-Any natural person employed in 4 the operation of a licensed casino in a supervisory capacity or empowered to make discretionary decisions which regulate casino 5operation, [and who is not within an employee category defined 6 7 elsewhere in this act, including, without limitation, pit bosses [,]; shift bosses[,]; credit executives; casino cashier supervisors[, and 8 9 cashiers]; casino managers and assistant managers; and managers 10 or supervisors of casino security employees; or any other natural person empowered to make discretionary decisions which regulate 11 the management of an approved hotel, including, without limitation, 1213hotel managers; entertainment directors; and food and beverage directors; [and] or any other employee so designated by the Casino 14Control Commission for reasons consistent with the policies of this 1516 act.

1 2. Section 12 of P. L. 1977, c. 110 (C. 5:12–12) is amended to 2 read as follows:

3 12. "Casino Service Industry"—Any form of enterprise which

4 provides [casinos] casino applicants or licensees with goods or

5 services *regarding the realty, construction, maintenance, or busi-

6 ness of a proposed or existing casino hotel or related facility* on

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter printed in italics *thus* is new matter.

Matter enclosed in asterisks or stars has been adopted as follows: *—Assembly committee amendments adopted June 22, 1987.

 $\mathbf{7}$ a regular or continuing basis, including, without limitation, secu-8 rity businesses, gaming schools, manufacturers, distributors and 9 servicers of gaming devices or equipment, garbage haulers, main-10 tenance companies, food purveyors, *and* construction companies 11 *[or any other enterprise which does business with]* [licensed 12casinos] * [casino applicants or licensees on a regular or continuing basis]*. Notwithstanding the foregoing, any form of enterprise en-13gaged in the manufacture, sale, distribution or repair of slot ma-14 15 chines within New Jersey, other than antique slot machines as defined in N. J. S. 2C:37-7, shall be considered a casino service 16industry for the purposes of this act regardless of the nature of 1718its business relationship, if any, with licensed casinos in this State. For the purposes of this section, "casino applicant" includes any 19 person * [who has applied for any necessary license or approval 20required to be obtained in accordance with subsection a. of section 212282 of P. L. 1977, c. 110 (C. 5:12-82)]* *required to hold a casino 23license pursuant to section 82 of P. L. 1977, c. 110 (C. 5:12-82) who has applied to the commission for a casino license or any approval 2425required under P. L. 1977, c. 110 (C. 5:12-1 et seq.)*.

1 3. Section 45 of P. L. 1977, c. 110 (C. 5:12-45) is amended to 2 read as follows:

3 45. "Slot machine"---Any mechanical, electrical or other device, contrivance or machine which, upon insertion of a coin, token or 4 similar object therein, or upon payment of any consideration what-5soever, is available to play or operate, the play or operation of 6 which, whether by reason of the skill of the operator or application 7of the element of chance, or both, may deliver or entitle the person 8 playing or operating the machine to receive cash or tokens to be 9 10 exchanged for cash, or to receive merchandise or any thing of value 11 whatsoever for a token to be exchanged for merchandise or any 12thing of value], whether the payoff is made automatically from the machine or in any other manner whatsoever, except that: a. no 1314 merchandise or thing of value shall be offered as part of a payoff 15of any slot machine unless such merchandise or thing of value has 16a cash equivalent value of at least \$5,000.00, and b. the cash equiva-17lent value of any merchandise or other thing of value shall not be included in the total of all sums paid out as winnings to patrons 18 19 for purposes of determining gross revenues as defined by section 24 of P. L. 1977, c. 110 (C. 5:12-24) or be included in determining 2021the payout percentage of any slot machine. The commission shall 22promulgate rules defining "cash equivalent value" in order to as-23sure fairness, uniformity and comparability of valuation of slot 24 machine payoffs.

1 4. Section 82 of P. L. 1977, c. 110 (C. 5:12-82) is amended to 2 read as follows:

82. Casino License—Applicant Eligibility. a. No casino shall
operate unless all necessary licenses and approvals therefor have
been obtained in accordance with law.

b. Only the following persons shall be eligible to hold a casino
license; and, unless otherwise determined by the commission with
the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section,
each of the following persons shall be required to hold a casino
license prior to the operation of a casino in the hotel with respect
to which the casino license has been applied for:

(1) Any person who either owns an approved hotel building or
owns or has a contract to purchase or construct a hotel which in
the judgment of the commission can become an approved hotel
building within 30 months or within such additional time period
as the commission may, upon a showing of good cause therefor,
establish;

(2) Any person who, whether as lessor or lessee, either leases
an approved hotel building or leases or has an agreement to lease
a hotel which in the judgment of the commission can become an
approved hotel building within 30 months or within such additional
time period as the commission may, upon a showing of good cause
therefor, establish;

(3) Any person who has a written agreement with a casino
licensee or with an eligible applicant for a casino license for the
complete management of a casino; and

(4) Any other person who has any control over either an
approved hotel building or the land thereunder or the operation
of a casino.

31 c. Prior to the operation of the casino, every agreement to lease 32 an approved hotel building or the land thereunder and every 33 agreement for the management of the casino shall be in writing and filed with the commission. No such agreement shall be effective 34 unless expressly approved by the commission. The commission may 35 36 require that any such agreement include within its terms any 37 provision reasonably necessary to best accomplish the policies of 38 this act. Consistent with the policies of this act:

(1) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that
any person who does not have the ability to exercise any significant
control over either the approved hotel building or the operation of

43 the casino contained therein shall not be eligible to hold or required44 to hold a casino license;

(2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved hotel building or the land thereunder who does not own or lease the entire approved hotel building shall not be eligible to hold or required to hold a casino license;

(3) The commission shall require that any person or persons
eligible to apply for a casino license organize itself or themselves
into such form or forms of business association as the commission
shall deem necessary or desirable in the circumstances to carry out
the policies of this act;

56 (4) The commission may issue separate casino licenses to any57 persons eligible to apply therefor;

58(5) As to agreements to lease an approved hotel building or the 59land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each 60party thereto hold either a casino license or casino service industry 6162license and that such an agreement be for a durational term exceed-63 ing 30 years, concern 100% of the entire approved hotel building 64or of the land upon which same is located, and include within its 65terms a buy-out provision conferring upon the casino licensee-lessee 66who controls the operation of the approved hotel the absolute right 67to purchase for an expressly set forth fixed sum the entire interest 68of the lessor or any person associated with the lessor in the **6**9 approved hotel building or the land thereunder in the event that 70said lessor or said person associated with the lessor is found by 71the commission to be unsuitable to be associated with a casino 72enterprise;

73(6) The commission shall not permit an agreement for the leasing of an approved hotel building or the land thereunder to provide 74for the payment of an interest, percentage or share of money 7576gambled at the casino or derived from casino gaming activity or 77of revenues or profits of the casino unless the party receiving pay-78ment of such interest, percentage or share is a party to the approved 79lease agreement; unless each party to the lease agreement holds 80 either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, con-81 82 cerns a significant portion of the entire approved hotel building or 83 of the land upon which same is located, and includes within its 84 terms a buy-out provision conforming to that described in paragraph (5) above: 85

86 (7) As to agreements for the management of a casino, the com-87mission shall require that each party thereto hold a casino license, 88 that the party thereto who is to manage the casino own at least 8910% of all outstanding equity securities of any casino licensee or 90of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent 9192interest in any casino licensee or in any eligible applicant for a casino license if same is not a corporation, and that such an 93agreement be for the complete management of the casino, provide 9495for the sale and unrestricted power to direct the casino operations 96 of the casino which is the subject of the agreement, and be for 97 such a durational term as to assure reasonable continuity, stability and independence in the management of the casino; 98

99 (8) The commission may permit an agreement for the manage-100 ment of a casino to provide for the payment to the managing 101 party of an interest, percentage or share of money gambled at the 102 casino or derived from casino gaming activity or of revenues or 103 profits of the casino; and,

104 (9) As to agreements to lease an approved hotel building or the 105 land thereunder, agreements to jointly own an approved hotel 106 building or the land thereunder and agreements for the manage-107 ment of a casino, the commission shall require that each party 108 thereto shall be jointly and severally liable for all acts, omissions 109 and violations of this act by any party thereto regardless of actual 110 knowledge of such act, omission or violation and notwithstanding 111 any provision in such agreement to the contrary.

d. No corporation shall be eligible to apply for a casino license113 unless * [the corporation shall]*:

114 (1) ***[Be]*** **The corporation shall be** incorporated in the State 115 of New Jersey, although such corporation may be a wholly or 116 partially owned subsidiary of a corporation which is organized 117 pursuant to the laws of another state of the United States or of a 118 foreign country;

(2) * [Maintain]* * The corporation shall maintain* an office of
the corporation in the premises licensed or to be licensed;

(3) *[Comply]* *The corporation shall comply* with all the requirements of the laws of the State of New Jersey pertaining to
123 corporations;

124 (4) * [Maintain]* * The corporation shall maintain* a ledger in 125 the principal office of the corporation in New Jersey which shall at 126 all times reflect the current ownership of every class of security 127 issued by the corporation and shall be available for inspection by 128 the commission or the division and authorized agents of the com129 mission and the division at all reasonable times without notice;
130 (5) *[Maintain]* *The corporation shall maintain* all operat131 ing accounts required by the commission in a bank in New Jersey;
132 (6) *[Include]* *The corporation shall include* among the pur133 poses stated in its certificate of incorporation the conduct of casino
134 gaming and provide that the certificate of incorporation includes
135 all provisions required by this act;

136(7) *[lf]* *The corporation, if* it is not a publicly traded cor-137 poration, *shall* file with the commission such adopted corporate 138 charter [or bylaws] provisions as may be necessary to establish 139 the right of *prior approval by* the commission [to approve future] 140 with regard to transfers of [corporate] securities, shares, and 141 other interests in the applicant corporation * [and in any non-142 publicly traded holding company, intermediary company, or sub-143 sidiary thereof [*; and, if it is a publicly traded corporation, * [said 144 corporation shall]* provide in its corporate charter [or bylaws] 145 that any securities of such corporation are held subject to the con-146 dition that if a holder thereof is found to be disqualified by the 147 commission pursuant to the provisions of this act, such holder shall 148 dispose of his interest in the corporation; provided, however, that, 149 notwithstanding the provisions of N. J. S. 14A:7-12 and N. J. S. 150 12A:8-101 et seq., nothing herein shall be deemed to require that 151 any security of such corporation bear any legend to this effect; 152 * [and]*

(c) *[If]* *The corporation, if* it is not a publicly traded cor-154 poration, *shall* establish to the satisfaction of the commission 155 that appropriate charter [or bylaw] provisions create the absolute 156 right of such nonpublicly traded corporations and companies to 157 repurchase at the market price or the purchase price, whichever 158 is the lesser, any security, share or other interest in the corpora-159 tion in the event that the commission disapproves a transfer in 160 accordance with the provisions of this act*[.]* *;*

161 *(9) Any publicly traded holding, intermediary, or subsidiary 162 company of the corporation, whether the corporation is publicly 163 traded or not, shall contain in its corporate charter the same pro-164 visions required under paragraph (7) for a publicly traded cor-165 poration to be eligible to apply for a casino license; and

166 (10) Any nonpublicly traded holding, intermediary or subsidiary 167 company of the corporation, whether the corporation is publicly 168 traded or not, shall establish to the satisfaction of the commission 169 that its charter provisions are the same as those required under 170 paragraph (8) for a nonpublicly traded corporation to be eligible 171 to apply for a casino license. 172 Notwithstanding the foregoing, any corporation or company 173 which had bylaw provisions approved by the commission prior to 174 the effective date of this 1987 amendatory act shall have one year 175 from the effective date of this 1987 amendatory act to adopt ap-176 propriate charter provisions in accordance with the requirements 177 of this subsection.*

178 The provisions of this subsection shall apply with the same force 179 and effect with regard to casino license applicants and casino 180 licensees which have a legal existence that is other than corporate 181 to the extent which is appropriate*[, and the provisions of para-182 graphs (7) and (8) of this subsection shall have the same force and 183 effect with regard to the holding companies, intermediary com-184 panies and subsidiaries of casino licensees, as well as the corporate 185 charters and partnership agreements of such entities]*.

e. No person shall be issued or be the holder of more than three 187 casino licenses. For the purpose of this subsection a person shall be 188 considered the holder of a casino license if such license is issued to 189 such person or if such license is held by any holding, intermediary 190 or subsidiary company thereof, or by any officer, director, casino 191 key employee or principal employee of such person, or of any hold-192 ing, intermediary or subsidiary company thereof.

1 5. Section 92 of P. L. 1977, c. 110 (C. 5:12-92) is amended to 2 read as follows:

3 92. Licensing and Registration of Casino Service Industries.

4 a. (1) All casino service industries offering goods or services which directly relate to casino or gaming activity, including gaming $\mathbf{5}$ 6 equipment manufacturers, suppliers and repairers, schools teaching gaming and either playing or dealing techniques, and casino 7 8 security services, shall be licensed in accordance with the provisions of this act prior to conducting any business whatsoever with 9 a casino applicant or licensee, its employees or agents, and in the 10 case of a school, prior to enrollment of any students or offering of 11 any courses to the public whether for compensation or not; pro-12vided, however, that upon a showing of good cause by a casino 13applicant or licensee for each business transaction, the commission 14 may permit an applicant for a casino service industry license to 15conduct business transactions with such casino applicant or licensee 16prior to the licensure of that service industry applicant under this 17 18subsection.

(2) In addition to the requirements of paragraph (1) of this
subsection, any casino service industry intending to manufacture,
sell, distribute or repair slot machines within New Jersey, other
than antique slot machines as defined in N. J. S. 2C:37-7, shall be

23licensed in accordance with the provisions of this act prior to 24engaging in any such activities; provided, however, that upon a 25showing of good cause by a casino applicant or licensee for each 26business transaction, the commission may permit an applicant for a casino service industry license to conduct business transactions 27with the casino applicant or licensee prior to the licensure of that 2829service industry applicant under this subsection; and provided 30 further, however, that upon a showing of good cause by an applicant required to be licensed as a casino service industry pursuant 3132to this paragraph, the commission may permit the service industry 33 applicant to initiate the manufacture of slot machines or engage in the sale, distribution or repair of slot machines with any person 34other than a casino applicant or licensee, its employees or agents, 3536prior to the licensure of that *service industry* applicant under this 37 subsection.

b. Each casino service industry in subsection a. of this section, 38 as well as its owners, management and supervisory personnel and 39other principal employees must qualify under the standards, except 40residency, established for qualification of a casino key employee 41 under this act. In addition, if the business or enterprise is a school 42teaching gaming and either playing or dealing techniques, each 43resident director, instructor, principal employee, and sales repre-44 45sentative employed thereby shall be licensed under the standards established for qualification of a casino employee under this act; 46provided, however, that nothing in this subsection shall be deemed 47to require, in the case of a public school district or a public insti- $\mathbf{48}$ tution of higher education, the licensure or qualification of any $\mathbf{49}$ 50individuals except those instructors and other principal employees 51responsible for the teaching of playing or dealing techniques. The commission, in its discretion, may issue a temporary license to an 52applicant for an instructor's license upon a finding that the appli-53cant meets the educational and experiential requirements for such 5455license, that the issuance of a permanent license will be restricted by necessary investigations, and that temporary licensing is nec-5657essary for the operation of the gaming school. Unless otherwise terminated pursuant to this act, a temporary license issued pur-58suant to this subsection shall expire six months from the date of its 59issuance and be renewable, at the discretion of the commission, 6061for one additional six-month period.

c. All casino service industries not included in subsection a. of
this section shall be licensed in accordance with rules of the commission prior to commencement or continuation of any business
with a casino applicant or licensee or its employees or agents.

66 Such casino service industries, whether or not directly related to 67 gaming operations, shall include suppliers of alcoholic beverages, food and nonalcoholic beverages; garbage handlers; vending ma-68 69 chine providers; linen suppliers; maintenance companies; shop-70 keepers located within the approved hotels; [and] limousine ser-71 vices and construction companies contracting with casino applicants 72or licensees or their employees or agents. The commission may 73 exempt any person or field of commerce from the licensing require-74 ments of this subsection if the person or field of commerce demon-75 strates (1) that it is regulated by a public agency or that it will 76 provide goods or services in insubstantial or insignificant amounts 77 or quantities, and (2) that licensing is not deemed necessary in 78 order to protect the public interest or to accomplish the policies **7**9 established by this act. Upon granting an exemption or at any time thereafter, the commission may limit or place such restrictions 80 81 thereupon as it may deem necessary in the public interest, and shall require the exempted person to cooperate with the commis-82 83 sion and the division and, upon request, to provide information in 84 the same manner as required of a casino service industry licensed 85 pursuant to this subsection; provided, however, that no exemption 86 that be granted unless the casino service industry complies with 87 the requirements of sections 134 and 135 of this act.

d. Licensure pursuant to subsection c. of this section of any
casino service industry may be denied to any applicant disqualified
in accordance with the criteria contained in section 86 of this act.
6. Section 93 of P. L. 1977, c. 110 (C. 5:12-93) is amended to
read as follows:

3 93. Registration of Labor Organizations. a. Each labor organi-4 zation, union or affiliate seeking to represent employees licensed or registered under this act and employed by a casino hotel or a $\mathbf{5}$ casino licensee shall register with the commission annually, and 6 7 shall disclose such information to the commission as the commission may require, including the names of all affiliated organizations, 8 9 pension and welfare systems and all officers and agents of such 10 organizations and systems; provided, however, that no labor organization, union, or affiliate shall be required to furnish such 11 12information to the extent such information is included in a report filed by any labor organization, union, or affiliate with the Secretary 13 of Labor pursuant to 29 U. S. C. \S 431 et seq. or \S 1001 et seq. if a 14 copy of such report, or of the portion thereof containing such in-1516 formation, is furnished to the commission pursuant to the aforesaid federal provisions. The commission may in its discretion exempt 17 any labor organization, union, or affiliate from the registration 18

19 requirements of this subsection where the commission finds that 20 such organization, union or affiliate is not the certified bargaining 21 representative of any employee licensed or registered under this 22 act, is not involved actively, directly or substantially in the control 23 or direction of the representation of any such employee, and is not 24 seeking to do so.

25b. [No labor organization, union or affiliate registered or re-26quired to be registered pursuant to this section and representing 27or seeking to represent employees licensed or registered under this $\mathbf{28}$ act may receive any dues from any employee licensed or registered 29under this act and employed by a casino licensee or its agent, or 30administer any pension or welfare funds, if any officer, agent, or principal employee of the labor organization, union or affiliate is 3132disqualified in accordance with the criteria contained in section 86 33 of this act. The commission may for the purposes of this subsection 34waive any disqualification criterion consistent with the public policy 35of this act and upon a finding that the interests of justice so require.] No person may act as an officer, agent or principal em-36ployee of a labor organization, union or affiliate registered or re-3738 quired to be registered pursuant to this section and representing 39 or seeking to represent employees licensed or registered under 40P. L. 1977, c. 110 (C. 5:12-1 et seq.) if the person has been found 41 disqualified by the commission in accordance with the criteria contained in section 86 of that act. The commission may, for purposes 42of this subsection, waive any disqualification criterion consistent 43 $\mathbf{44}$ with the public policy of this act and upon a finding that the inter-45ests of justice so require.

c. Neither a labor organization, union or affiliate nor its officers
and agents not otherwise individually licensed or registered under
this act and employed by a casino licensee may hold any financial
interest whatsoever in the casino hotel or casino licensee whose
employees they represent.

d. Any person, including any labor organization, union or affiliate, who shall violate, aid and abet the violation, or conspire or
attempt to violate this section is guilty of a crime of the fourth
degree.

e. The commission or the division may maintain a civil action
and proceed in a summary manner, without posting bond, against
any person, including any labor organization, union or affiliate, to
compel compliance with this section, or to prevent any violations,
the aiding and abetting thereof, or any attempt or conspiracy to
violate this section.

f. In addition to any other remedies provided in this section, a 61 62labor organization, union or affiliate registered or required to be registered pursuant to this section and representing or seeking to 63 represent employees licensed or registered under P. L. 1977, c. 110 64(C. 5:12-1 et seq.) may be prohibited by the commission from re-6566 ceiving any dues from any employee licensed or registered under that act and employed by a casino licensee or its agent, if any 67 officer, agent or principal employee of the labor organization, union 68 69 or affiliate has been found disqualified and if such disqualification has not been waived by the commission in accordance with sub-70section b. of this section. The commission or the division may pro-71ceed in the manner provided by subsection e. of this section to en-72force an order of the commission prohibiting the receipt of dues. 73g. Nothing contained in this section shall limit the power of the 7475commission to proceed in accordance with subsection c. of section 107 of P. L. 1977, c. 110 (C. 5:12-107). 76

1 7. Section 100 of P. L. 1977, c. 110 (C. 5:12-100) is amended 2 to read as follows:

100. Games and Gaming Equipment. a. This act shall not be construed to permit any gaming except the conduct of authorized
games in a casino room in accordance with this act and the regulations promulgated hereunder.

7b. Gaming equipment shall not be possessed, maintained or ex-8 hibited by any person on the premises of a casino hotel complex 9 except in the casino room and in secure areas used for the inspection, repair or storage of such equipment and specifically designated 10 for that purpose by the casino licensee with the approval of the 11 12commission. No gaming equipment shall be possessed, maintained, exhibited, brought into or removed from a casino room by any 13 person unless such equipment is necessary to the conduct of an 1415authorized game, has permanently affixed, imprinted, impressed or 16engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee 17 18 or his employees, and is brought into or removed from the casino 19 room at times authorized for that purpose by the commission or at 20 other times when prior notice has been given to and written 21approval granted by an authorized agent of the commission.

Notwithstanding the foregoing, a person may, with the prior approval of the commission and under such terms and conditions as may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel complex provided such equipment is used for nongaming purposes.

27 c. Each casino hotel shall contain a count room and such other

28secure facilities as may be required by the commission for the 29counting and storage of cash, [coin] coins, tokens and checks re-30 ceived in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other representatives of value. 3132All drop boxes and other devices wherein [mash] cash, coins, or 33 tokens are deposited at the gaming tables or in slot machines, and 34all areas wherein such boxes and devices are kept while in use. 35shall be equipped with two locking devices, one key to which shall be under the exclusive control of the commission and the other 36 37under the exclusive control of the casino licensee, and said drop 38 boxes and other devices shall not be brought into or removed from the casino room, or locked or unlocked, except at such [time] 39times, in such places, and according to such procedures as the com-40 41 mission may require.

42 d. All chips used in gaming at all casinos shall be of such size43 and uniform color by denomination as the commission shall require44 by regulation.

45e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers at **4**6 47table games shall be made according to rules promulgated by the **4**8 commission, which shall establish such minimum wagers and other 49limitations as may be necessary to assure the vitality of casino 50operations and fair odds to and maximum participation by casino patrons; provided, however, that a licensee may establish a higher 5152minimum wager with the prior approval of the commission. Each slot machine shall have a minimum payout of 83%. 53

f. Each casino licensee shall make available in printed form to 54any casino patron upon request the complete text of the rules of the 5556commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for 57each wager, and such other advice to the player as the commission 58 **5**9 shall require. Each casino licensee shall prominently post within the casino room according to regulations of the commission such 60 information about gaming rules, pay-offs of winning wagers, the 61odds of winning for each wager, and such other advice to the player 62 63 as the commission shall require.

64 g. Each gaming table shall be equipped with a sign indicating the 65 permissible minimum and maximum wagers pertaining thereto. 66 It shall be unlawful for a casino licensee to require any wager to 67 be greater than the stated minimum or less than the stated maxi-68 mum; provided, however, that any wager actually made by a patron 69 and not rejected by a casino licensee prior to the commencement of 70 play shall be treated as a valid wager. 71 h. No slot machine shall be used to conduct gaming unless it is 72identical in all electrical, mechanical and other aspects to a model 73thereof which has been specifically tested by the division and licensed for use by the commission. The commission shall, by 7475regulation, establish such technical standards for licensure, includ-76 ing mechanical and electrical reliability, security against tamper-77 ing, the [comprehensive] comprehensibility of wagering, and noise and light levels, as it may deem necessary to protect the player 7879 from fraud or deception and to insure the integrity of gaming. In 80 no event shall slot machines, including walkways between them, 81 occupy more than 30% of the first 50,000 square feet of floor space of a casino, or more than 25% of any additional floor space of a 8283 casino larger than 50,000 square feet. The commission shall, by regulation, determine the permissible density of particular licensed 84 slot machines or combinations thereof, based upon their size and 85light and noise levels, so as to create and maintain a gracious play-86 87 ing environment in the casino and to avoid deception or frequent 88 distraction to players at gaming tables. The denominations of such machines shall be set by the licensee, subject to the prior approval **8**9 of the commission. 90

91 i. Each casino shall be arranged in such fashion as to allow floor
92 space for each gaming table, including the space occupied by the
93 table, in accordance with the following:

94 Baccarat—300 square feet

95 Blackjack—100 square feet

96 Craps—200 square feet

97 Roulette—150 square feet

98 Bix Six Wheel—150 square feet

j. Each casino shall be arranged in such fashion as to assure100 that gaming tables shall at all times be present, whether in use or101 not, according to the following:

102 (1) At least one baccarat "[minibaccarate]" * or minibaccarat*
103 table for every 50,000 square feet of casino space or part thereof;
103 and

104 (2) [At least one craps table for every 10,000 square feet of 105 casino space or part thereof;

106 (3) At least one roulette table for every 10,000 square feet of 107 casino space or part thereof;

108 (4) At least four blackjack tables for every 10,000 square feet 109 of casino space or part thereof; and

(5)] No more than one Big Six Wheel and table for every 10,000111 square feet of casino space or part thereof.

112 k. It shall be unlawful for any person to exchange or redeem 113 chips for anything whatsoever, except currency, negotiable per-114 sonal checks, negotiable counter checks or other chips. A casino 115 licensee shall, upon the request of any person, redeem that licensee's 116 gaming chips surrendered by that person in any amount over \$25.00 117 with a check drawn upon the licensee's account at any [bank] 118 *Lanking* institution in this State and made payable to that person. 119 l. It shall be unlawful for any casino licensee or his agents or 120 employees to employ, contract with, or use any shill or barker to 121 induce any person to enter a casino or play at any game or for any 122 purpose whatsoever.

123 m. It shall be unlawful for a dealer in any authorized game in 124 which cards are dealt to deal cards by hand or other than from a 125 device specifically designed for that purpose.

126 n. It shall be unlawful for any casino *key* employee, other than 127 a **[a]** junket**[,]** representative, or any casino employee, other than 128 a bartender, waiter, waitress, or other casino employee who in the 129 judgment of the commission is not directly involved with the con-130 duct of gaming operations, to wager at any game in any casino in 131 this State.

132 o. (1) It shall be unlawful for any casino key employee or box-133 man, floorman, or any other casino employee who shall serve in a 134 supervisory position to solicit or accept, and for any other casino 135 employee to solicit, any tip or gratuity from any player or patron 136 at the casino where he is employed.

137 (2) A dealer may accept tips or gratuities from a patron at the 138 table at which such dealer is conducting play, subject to the pro-139 visions of this subsection. All such tips or gratuities shall be 140 immediately deposited in a **[**lock box**]** *lockbox* reserved for that 141 purpose, accounted for, and placed in a pool for distribution pro 142 rata among the dealers on a weekly basis, with the distribution 143 based upon the number of hours each dealer has worked.

1 8. Section 104 of P. L. 1977, c. 110 (C. 5:12-104) is amended to 2 read as follows:

104. Casino Licensee—Leases and Contracts. a. (1) Unless otherwise provided in this subsection, no agreement which provides for
the payment, however defined, of any direct or indirect interest,
percentage or share of any money or property gambled at a casino
or derived from casino gaming activity or of any such interest,
percentage, or share of any revenues, profits or earnings of a
casino shall be lawful.

10 (2) Agreements which provide only for the payment of a fixed 11 sum which is in no way affected by the amount of any such money, 12 property, revenues, profits or carnings shall not be subject to the 13provisions of this subsection; and receipts, rentals or charges for real property, personal property or services shall not lose their $\mathbf{14}$ 15character as payments of a fixed sum because of contract, lease, or 16license provisions for adjustments in charges, rentals or fees on 17account of changes in taxes or assessments, cost-of-living index 18 escalations, expansion or improvement of facilities, or changes in 19services supplied.

(3) Agreements between a casino licensee and its employees
which provide for casino employee or casino key employee profit
sharing and which are in writing and have been filed with the commission shall be lawful and effective only if expressly approved as
to their terms by the commission.

(4) Agreements to lease an approved hotel building or the land thereunder and agreements for the complete management of a casino shall not be subject to the provisions of this subsection but shall rather be subject to the provisions of subsections b. and c. of section 82 of this act.

30(5) Agreements which provide for percentage charges between the casino licensee and a holding company or intermediary company 3132of the casino licensee shall be in writing and filed with the commission but shall not be subject to the provisions of this subsection. 33b. Each casino a) plicant or licensee shall the required to present 34to the commission any maintain, in accordance with the rules of 35the commission, a record of each written or unwritten agreement 36regarding the realty "[of its]" ", construction, maintenance, or 3738business of a proposed or existing* casino hotel * facility, or any 39business or person doing business with it or doing business with it or its agents on the premises of [* 5,] * [its casino hotel] * * or 40related* facility. *The foregoing obligation shall apply regardless 41 of whether the casino applicant or licensee is a party to the agree-4243ment.* [Such] Any such agreement [shall] may be reviewed by the commission on the basis of the reasonableness of its terms, in-44 45cluding the terms of compensation, and of the qualifications of the *[person]* *owners, officers, and directors of any enterprise* in-46 47volved in the agreement "gwith such casino applicant or licensee or agent thereof]*, which qualifications shall be reviewed accord-48ing to the standards enumerated in section 06 of this act. If the 49commission "Idoes not approve]" "disapproves" such an agree-5051ment or "[association]" "the owners, officers, or directors of any enterprise involved therein*, the commission may require its 5253termination.

54Every agreement [with a casino hotel] required to be maintained*, and every related agreement the performance of which is 5556dependent upon the performance of any such agreement,* shall be deemed to include a provision * [for its] * *to the effect that, if the 5758commission shall require termination of an agreement pursuant to 59this subsection, such* termination *shall occur* without liability on the part of the [licensee] casino applicant or licensee or *[agent 60 61thereof, if the commission shall disapprove of the business or of 62any person associated therewith, by reason of a finding that said 63 business or person is unsuitable to be associated with a casino]* [enterprise in accordance with the regulations promulgated under 64this act] * [applicant or licensee]* * any qualified party to the 6566agreement or any related agreement^{*}. Failure expressly to include 67 such a "[condition]" "provision" in the agreement shall not constitute a defense in any action brought to terminate the agreement. 68If the agreement is not *maintained or* presented to the commis-6970sion in accordance with commission regulations, or the disapproved 71agreement *[or association]* is not terminated, the commission 72may pursue any remedy or combination of remedies provided in 73this act.

74For the purposes of this subsection, "casino applicant" includes 75any person *[who has applied for any necessary license or ap-76proval required to be obtained in accordance with subsection a. of section 82 of P. L. 1977, c. 110 (C. 5:12-82)]* *required to hold a 7778casino license pursuant to section 82 of P. L. 1977, c. 110 (C. 5:12-82) who has applied to the commission for a casino license 79or any approval required under P. L. 1977, c. 110 (C. 5:12-1 et 80 81 seq.)*.

c. Nothing in this act shall be deemed to permit the transfer of
any license, or any interest in any license, or any certificate of
compliance or any commitment or reservation.

1 9. Section 105 of P. L. 1977, c. 110 (C. 5:12–105) is amended to 2 read as follows:

105. Disposition of Securities by Corporate Licensee. a. The sale,
assignment, transfer, pledge or other disposition of any security
issued by a corporation which holds a casino license is conditional
and shall be ineffective if disapproved by the commission.

b. Every security issued by a corporation which holds a casino
license shall bear, on both sides of the certificate evidencing such
security, a statement of the restrictions imposed by this section,
except that in the case of a publicly traded corporation incorpodated prior to the effective date of this act, a statement of restric-

12 tion shall be necessary only insofar as certificates are issued by13 such corporation after the effective date of this act.

c. The Secretary of State shall not accept for filing any articles of incorporation of any corporation which includes as a stated purpose the conduct of casino gaming, or any amendment which adds such purpose to articles of incorporation already filed, unless such articles or amendments have been approved by the commission and a copy of such approval is annexed thereto upon presentation for filing with the Secretary of State.

21d. If at any time the commission finds that an individual owner 22or holder of any security * [or interest] * of a corporate licensee or 23of a holding or intermediary company with respect thereto is not 24qualified under this act, and if as a result the corporate licensee is 25no longer qualified to continue as a casino licensee in this State, the 26commission shall, pursuant to the provisions of this act, propose 27any necessary action to protect the public interest, including the suspension or revocation of the casino license of the corporation; pro-2829vided, however, that if the holding or intermediary company is a 30publicly traded corporation and the commission finds disqualified 31any holder of any security thereof who is required to be qualified 32under section 85 d. of this act, and the commission also finds that: 33 (1) the holding or intermediary company has complied with the provisions of section 82 d. (7) of this act; (2) the holding or in- $\mathbf{34}$ 35termediary company has made a good faith effort, including the 36 prosecution of all legal remedies, to comply with any order of the commission requiring the divestiture of the security interest held 3738by the disqualified holder; and (3) such disqualified holder does 39not have the ability to control the corporate licensee or any holding or intermediary company with respect thereto, or to elect one or 40 41 more members of the board of directors of such corporation or 42company, the commission shall not take action against the casino licensee or the holding or intermediary company with respect to 43the continued ownership of the security interest by the disqualified 44 holder. For purposes of this act, a security holder shall be pre-4546 sumed to have the ability to control a publicly traded corporation, or to elect one or more members of its board of directors, if such 47 holder owns or beneficially holds 5% or more of securities of such **4**8 corporation, unless such presumption of control or ability to elect 4950is rebutted by clear and convincing evidence.

e. Commencing on the date the commission serves notice upon
[a corporation] *[an entity]* *a corporation* of the determination of disqualification under subsection d. of this section, it shall
be unlawful for the named individual:

55 (1) To receive any dividends or interest upon any such secur56 ities *[or interest]*;

57 (2) To exercise, directly or through any trustee or nominee, any
58 right conferred by such securities *[or interest]*; or

59 (3) To receive any remuneration in any form from the corporate60 licensee for services rendered or otherwise.

f. After a nonpublicly traded corporation has been issued a 61 62casino license pursuant to the provisions of this act, but prior to the issuance or transfer of any security to any person required to 63 be but not yet qualified in accordance with the provisions of this 64 act, such corporation shall file a report of its proposed action with 6566 the commission, and shall request the approval of the commission 67 for the transaction. If the commission shall deny the request, the corporation shall not issue or transfer such security. After a 68 publicly traded corporation has been issued a casino license, such 69 70corporation shall file a report quarterly with the commission, 71which report shall list all owners and holders of any security issued 72by such corporate casino licensee.

g. Each corporation which has been issued a casino license pursuant to the provisions of this act shall file a report of any change
of its corporate officers or members of its board of directors with
the commission. No officer or director shall be entitled to exercise
any powers of the office to which he was so elected or appointed
until qualified by the commission in accordance with the provisions
of this act.

1 10. Section 131 of P. L. 1977, c. 110 (C. 5:12-131) is amended 2 to read as follows:

3 131. Declaration of State's *Limited* Exemption from Operation
4 of Provisions of 15 U. S. C. (1172).

Pursuant to section 2 of an Act of Congress of the United States 5 6 entitled "An act to prohibit transportation of gambling devices in interstate and foreign commerce," approved January 2, 1951, $\mathbf{7}$ being chapter 1194, 64 Stat. 1134, and also designated as 15 U.S.C. 8 (1171-1177), the State of New Jersey, acting by and through the 9 10 duly elected and qualified members of its Legislature, does hereby, 11 in accordance with and in compliance with the provisions of section 122 of said Act of Congress, declare and proclaim that **[**it is exempt from the provisions of section 2 of said Act of Congress] section 2 1314 of that Act of Congress shall not apply to any gambling device in 15this State where the transportation of such a device is specifically authorized by and done in compliance with the provisions of P. L. 1617 1977, c. 110 (C. 5:12-1 et seq.), any other applicable statute of this 18 State, and any regulations promulgated pursuant thereto, and that

19 any such gambling device transported in compliance with State law

20 and regulations shall be exempt from the provisions of that Act

21 of Congress.

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1 11. This act shall take effect immediately.

GAMBLING-CASINOS

Amends "Casino Control Act" concerning licensure and other requirements.

STATEMENT

This bill makes various changes in the "Casino Control Act" concerning applicants for and holders of casino and casino service industry licenses, labor unions representing casino employees, casino key employees, and games and gaming equipment.

The bill (1) specifies that the term "casino key employee" includes credit executives, casino cashier supervisors, and anyone empowered to make discretionary decisions which regulate the management of an approved hotel; (2) specifies that the term "casino service industry" includes enterprises which offer goods and services to casino applicants as well as to casino licensees and that construction companies are among those enterprises, and requires the licensing of casino service industries conducting business with a casino applicant; (3) removes the language in the definition of "slot machine" which refers to receipt of a token to be exchanged for merchandise; (4) extends to holding companies, intermediary companies and subsidiaries of casino licensees and to casino license applicants and licensees which are noncorporate entities certain requirements which presently apply only to corporate entities and partnerships; (5) prohibits disqualified persons from serving as officers or agents of labor unions representing casino employees and clarifies the power of the commission to compel compliance; (6) allows exhibit and maintenance of gaming equipment for nongaming purposes in noncasino areas of casinohotels; (7) eliminates the present space requirements with respect to craps, roulette, and blackjack tables and permits a minibaccarat table to be considered in satisfying the space requirement, which is retained, for baccarat tables; (8) requires applicants as well as licensees to maintain records of written and unwritten agreements and permits the commission to review those agreements at its discretion (presently, the commission is mandated to review all licensee agreements); and (9) clarifies provisions regarding the interstate transportation of gambling devices to make them consistent with the original legislative intent.

GAMBLING-CASINOS

Amends "Casino Control Act" concerning licensure and other requirements.

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ASSEMBLY INDEPENDENT AND REGIONAL AUTHORITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3568

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 22, 1987

The Assembly Independent and Regional Authorities Committee reports favorably Assembly Bill No. 3568 with committee amendments.

As amended, this bill amends various sections of the "Casino Control Act," P. L. 1977, c. 110 (C. 5:12–1 et seq.) concerning licensure and other casino-gaming related requirements. The bill:

(1) amends section 9 of the act to include within the definition of "casino key employee" persons with discretionary decision-making powers over management of an approved hotel (section 9 currently includes persons in supervisory or managerial positions involved in regulation of casino operations);

(2) amends section 12 of the act to expand the definition of casino service industry to include enterprises which regularly provide goods or services to casino applicants as well as licensees and to specifically include construction companies within the definition (at present, this section refers only to licensees);

(3) amends section 45 of the act to remove recently enacted language in the definition of "slot machine" referring to receipt of a token to be exchanged for merchandise in order to assure the integrity and fairness of slot machine payoffs involving merchandise;

(4) amends section 82 of the act to extend to holding companies, intermediary companies and subsidiaries of casino licensees and to casino license applicants and licensees which are non-corporate entities certain requirements which presently apply only to corporate entities and partnerships;

(5) amends section 93 of the act to prohibit persons disqualified by the commission from serving as officers or agents of labor unions representing or seeking to represent casino employees and to clarify enforcement powers of the commission to compel compliance with this section;

(6) amends section 100 of the act to allow exhibit and maintenance of gaming equipment for non-gaming purposes in non-casino areas of casino-hotels (currently, gaming equipment must be maintained on the casino floor or in a secure area designated for the equipment); (7) amends section 100 of the act to eliminate current space requirements for blackjack, craps and roulette tables and to permit minibaccarat tables to be considered on satisfaction of the space requirement, which is retained, for baccarat tables (at present, this section requires a mandatory mix of various casino table games depending upon square footage of casino space);

(8) amends section 104 of the act to require easino applicants in addition to licensees to maintain records of written and unwritten agreements and to permit discretionary review of those agreements by the commission (presently, the compaction is required to review all business agreements entered into by casino licensees); and

(9) amends section 131 of the act to clarify provisions concerning interstate transportation of gambling devices consistent with the original legislative intent (currently, this section provides for a Statewide exemption from the federal prohibition on interstate transportation of gambling devices whereas the intent was to exempt from the federal ban only certain gaming devices brought into the State authorized by the "Casino Control Act" and regulations adopted pursuant thereto).

The amendments adopted by the committee:

(1) clarify that the definition of casino service industry refers to enterprises which provide services concerning realty, construction, maintenance or business of a proposed or existing casino hotel or related facility;

(2) provide for a one-year transition period during which time those corporations with prior approval from the commission as to their bylaw provisions may adopt appropriate charter provisions to conform to the requirements of section 82 of the act;

(3) specify that records of agreements concerning realty, construction, maintenance or business of a proposed or existing casino hotel shall be maintained by each casino applicant or licensee regardless of whether the applicant or licensee is a party to the agreement;

(4) specify that persons involved in such agreements maintained by an applicant or licensee shall refer to owners, officers and directors involved in the agreement thereby allowing the commission to require termination of such an agreement if it disapproves of either the terms of the agreement or the qualifications of an owner, officer or director involved in the agreement;

(5) provide that such agreements shall be deemed to include a provision for termination without liability to the applicant or licensee if the commission requires termination and to provide that related agreements whose performance is dependent upon an agreement for which the commission requires termination, shall also be deemed to include a provision limiting liability of persons who are parties to the agreements. LAW LIBRARY COPY

SENATE INSTITUTIONS, HEALTH AND WELFARE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3568

[Official Copy Reprint]

STATE OF NEW JERSEY

DATED: NOVEMBER 9, 1987

The Senate Institutions, Health and Welfare Committee favorably reports Assembly Bill No. 3568 OCR.

This bill makes various changes in the "Casino Control Act" concerning casino key employees, applicants for and holders of casino and casino service industry licenses, labor unions representing casino employees, and games and gaming equipment.

The bill amends the definition of:

(1) "casino key employee" to include credit executives, casino cashier supervisors and any other person empowered to make discretionary decisions which regulate the management of an approved hotel;

(2) "casino service industry" to include enterprises which regularly provide goods and services to casino applicants as well as licensees regarding the realty, construction, maintenance or business of a proposed or existing casino hotel or related facility, and to specifically include construction companies in the definition; and

(3) "slot machine" to remove the language which refers to receipt of a token to be exchanged for merchandise.

The bill amends section 82 of the "Casino Control Act" to extend to holding, intermediary and subsidiary companies of casino licensees and to casino license applicants and licensees which are noncorporate entities certain requirements which presently apply only to corporate entities and partnerships.

Section 93 of the act is amended to prohibit persons disqualified by the commission from serving as officers or agents of labor unions representing casino employees and clarifies the power of the commission to compel compliance.

Section 100 of the act is amended to permit the exhibition and maintenance of gaming equipment for nongaming purposes in noncasino areas of casino hotels. The bill also eliminates the present space requirements with respect to craps, roulette and blackjack tables and provides that a minibaccarat table may be considered in satisfying the requirement for baccarat tables, which is retained. Section 104 of the act is amended to require casino applicants in addition to licensees to maintain records of written and unwritten agreements and to permit discretionary review of those agreements by the commission, rather than to require the commission to review the agreements, as the law currently provides.

Finally, section 131 of the act is amended to clarify provisions regarding the interstate transportation of gambling devices to make the provisions consistent with the original legislative intent of the act. Currently, this section exempts the State from the federal prohibition on interstate transportation of all gambling devices, whereas the intent was to exempt from the federal ban only those gambling devices specifically authorized by the commission and transported in compliance with the "Casino Control Act."

This bill is identical to Senate Bill No. 2896 Sca (Codey), which the committee also reported favorably on this date.

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OFFICE OF THE GOVERNOR

NEWS RELEASE

Governor Thomas H. Kean TRENTON, N.J. 08625 Release:

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974.901

JOHN SAMERJAN 609-292-8956 OR 292-6000 EXT. 207

MON., JAN. 4, 1988

Governor Thomas H. Kean today signed five bills reforming the Casino Control Act in the areas of licensure and definitions of "casino employees."

<u>A-3568/S-2896</u>, sponsored by Assemblyman Pat Schuber, R-Bergen, Assemblywoman Marion Crecco, R-Essex and Senator Richard Codey, D-Essex, expands the definition "casino service industry" to expressly include construction companies who must now obtain licenses when providing service to the casino industry.

The legislation also embodies the United States Supreme Court ruling concerning Bartenders Local No. 54 by prohibiting person disqualified by the Casino Control Commission from serving as officers or agents of labor unions representing casino employees.

The legislation also eliminates current space requirements for blackjack, craps and roulette tables.

Effective immediately.

<u>S-2462</u>, sponsored by Senator Richard Codey, D-Essex, provides that after a casino licensee has received its second one-year renewal of its license, subsequent renewals will be for two years. The legislation also provides that the minimum renewal fee for a two-year license will be 200,000.

Effective immediately.