

LEGISLATIVE HISTORY CHECKLIST

NJSA: 18A:74-3 (Libraries-- phase in state aid increases-- institute annual increase based on CPI)

LAWS OF: 1987

CHAPTER: 313

Bill No: S1777

Sponsor(s): Feldman and others

Date Introduced: February 27, 1986

Committee: **Assembly:** Education

Senate: Education; Revenue, Finance and Appropriations

Amended during passage: Yes Amendments during passage denoted by asterisks.

Date of Passage: **Assembly:** November 23, 1987

Senate: December 18, 1986

Date of Approval: December 15, 1987

Following statements are attached if available:

Sponsor statement: Yes

Committee statement: **Assembly** Yes 2-2-87 and 9-2-87

Senate Yes 11-17-86 and 11-24-86

Fiscal Note: No

Veto Message: No

Message on Signing: No

Following were printed:

Reports: No

Hearings: No

See newspaper clippings-- attached:

"Spending bill goes to Assembly," 8-25-87 Star Ledger.

"Throwing the book at library funding," 12-10-87 Belleville Times.

" 300 libraries may gain \$1.8 million more in aid, " 11-24-87 Star Ledger.

"Budget-crunched librarians grateful for . . . state aid," 12-20-87 Star Ledger.

3 87
12-15-87

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SENATE, No. 1777

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 27, 1986

By Senators FELDMAN, DUMONT, DALTON, EWING, LIPMAN,
HURLEY, GAGLIANO, VAN WAGNER, LYNCH, McNAMARA,
and DORSEY

Referred to Committee on Education

AN ACT concerning State aid to libraries, and ***[supplementing
chapter 74 of Title 18A of the New Jersey Statutes]*** **amending
N. J. S. 18A:74-3**.

1 BE IT ENACTED *by the Senate and General Assembly of the State*
2 *of New Jersey:*

1 ***[**1. Commencing on July 1, 1987, State aid to libraries, in addi-
2 tion to the amounts authorized pursuant to N. J. S. 18A:74-3, shall
3 be adjusted as follows:

4 a. On July 1, 1987 State aid payments for library purposes to a
5 municipality or county shall be increased by an amount equal to
6 an average of the increases in the Consumer Price Index for all
7 urban consumers in the New York and Northeastern New Jersey
8 and Philadelphia, Pa.-New Jersey regions from July 1, 1967 to
9 July 1, 1986 as reported by the United States Department of Labor
10 divided by 100 multiplied by the 1988 per capita State library aid
11 entitlement pursuant to N. J. S. 18A:74-3 multiplied by one-fifth.

12 b. On July 1, 1988 State aid payments for library purposes to a
13 municipality or county shall be increased by an amount equal to
14 an average of the increases in the Consumer Price Index for all
15 urban consumers in the New York and Northeastern New Jersey
16 and Philadelphia, Pa.-New Jersey regions from July 1, 1967 to
17 July 1, 1987 as reported by the United States Department of Labor
18 divided by 100 multiplied by the 1989 per capita State Library aid
19 entitlement pursuant to N. J. S. 18A:74-3 multiplied by two-fifths.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill
is not enacted and is intended to be omitted in the law.

Matter printed in italics *thus* is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

*—Senate committee amendments adopted November 17, 1986.

**—Senate committee amendments adopted December 4, 1986.

20 c. On July 1, 1989 State aid payments for Library purposes to
 21 a municipality or county shall be increased by an amount equal to
 22 an average of the increases in the Consumer Price Index for all
 23 urban consumers in the New York and Northeastern New Jersey
 24 and Philadelphia, Pa.-New Jersey regions from July 1, 1967 to
 25 July 1, 1988 as reported by the United States Department of Labor
 26 divided by 100 multiplied by the 1990 per capita State Library aid
 27 entitlement pursuant to N. J. S. 18A:74-3 multiplied by three-fifths.

28 d. On July 1, 1990 State aid payments for library purposes to a
 29 municipality or county shall be increased by an amount equal to an
 30 average of the increases in the Consumer Price Index for all urban
 31 consumers in the New York and Northeastern New Jersey and
 32 Philadelphia, Pa.-New Jersey regions from July 1, 1967 to July
 33 1, 1989 as reported by the United States Department of Labor
 34 divided by 100 multiplied by the 1991 per capita State library aid
 35 entitlement pursuant to N. J. S. 18A:74-3 multiplied by four-fifths.

36 e. On July 1, 1991 State aid payments for library purposes to a
 37 municipality or county shall be increased by an amount equal to an
 38 average of the increases in the Consumer Price Index for all urban
 39 consumers in the New York and Northeastern New Jersey and
 40 Philadelphia, Pa.-New Jersey regions from July 1, 1967 to July 1,
 41 1990 as reported by the United States Department of Labor
 42 divided by 100 multiplied by the 1992 per capita State library aid
 43 entitlement pursuant to N. J. S. 18A:74-3.

1 2. Beginning July 1, 1992 and each year thereafter, for the
 2 purpose of calculating State aid payments for library purposes
 3 to a municipality or county, the per capita State library aid
 4 entitlement authorized by N. J. S. 18A:74-3 and this supple-
 5 mentary act, shall be increased or decreased annually by an
 6 amount equal to an average of the percentage increases or de-
 7 creases in the Consumer Price Index for all urban consumers in
 8 the New York and Northeastern New Jersey and Philadelphia,
 9 Pa.-New Jersey regions from July 1 of the year prior to the
 10 prebudget year compared to July 1 of the prebudget year as re-
 11 ported by the United States Department of Labor.】*

1 *1. N. J. S. 18A:74-3 is amended to read as follows:

2 18A:74-3. State funds shall be provided annually as follows:

3 a. Each municipality or county that supports, in whole or in
 4 part, library service from municipal or county tax sources pursu-
 5 ant to chapter 33 or 54 of Title 40 of the Revised Statutes shall
 6 qualify for one of the following:

7 (1) **[\$0.25]** \$0.50 per capita if its annual expenditure for
8 library services is less than $\frac{1}{5}$ mill per dollar upon the equal-
9 ized valuation;

10 (2) **[\$0.50]** \$0.75 per capita if its annual expenditure for
11 library services is ***equal to or*** more than $\frac{1}{5}$ mill, but less
12 than $\frac{1}{4}$ mill per dollar upon equalized valuation;

13 (3) **[\$0.75]** \$1.00 per capita if its annual expenditure for
14 library services is ***equal to or*** more than $\frac{1}{4}$ mill, but less
15 than $\frac{1}{3}$ mill per dollar upon equalized valuation;

16 (4) **[\$1.00]** \$1.25 per capita if its annual expendtiure for
17 library services is ***equal to or*** more than $\frac{1}{3}$ mill, but less
18 than $\frac{1}{2}$ mill per dollar upon equalized valuation;

19 (5) **[\$1.25]** \$1.50 per capita if its annual expenditure for
20 library services is ***equal to or*** more than $\frac{1}{2}$ mill per dollar
21 upon equalized valuation;

22 provided, however, that payments hereunder to a municipality or
23 county shall not be less than the amount which such municipality
24 or county received in State library aid in the year preceding July
25 1, 1967, except that in no case shall payments under this section
26 exceed one-half of the annual expenditure for library services by
27 the municipality or the county, as the case may be.

28 b. For those municipalities which provide tax support for both
29 a local library and a county library, the per capita aid provided
30 for in subsection a. of this section shall be determined as follows:
31 the total expenditure for library service pursuant to chapters 33
32 and 54 of Title 40 of the Revised Statutes shall be used to determine
33 the scale of per capita aid. In counties in which the free county
34 library has been reorganized pursuant to P. L. 1977, c. 300 (C.
35 40:33-15 et seq.), the total payments shall be made to the munici-
36 pality. In those counties which have established county libraries
37 pursuant to P. L. 1963, c. 46 (C. 40:33-5.1), the payment to the
38 municipality and the county shall be made according to section 2
39 of ***[this amendatory and supplementary act]*** ***P. L. 1983, c.*
40 *487 (C. 18A:74-3.1)***. In all other counties the payment to the
41 municipality and to the county, respectively, shall be apportioned
42 in the same ratio as each expenditure bears to the total expendi-
43 ture.*

1 ***[3.]*** *2.* This act shall take effect immediately**, and shall
2 apply to aid payments made in the State fiscal year 1988 and in
3 subsequent State fiscal years**.

LIBRARIES

Increases State aid to local libraries.

20 c. On July 1, 1989 State aid payments for Library purposes to
 21 a municipality or county shall be increased by an amount equal to
 22 an average of the increases in the Consumer Price Index for all
 23 urban consumers in the New York and Northeastern New Jersey
 24 and Philadelphia, Pa.-New Jersey regions from July 1, 1967 to
 25 July 1, 1988 as reported by the United States Department of Labor
 26 divided by 100 multiplied by the 1990 per capita State Library aid
 27 entitlement pursuant to N. J. S. 18A:74-3 multiplied by three-fifths.

28 d. On July 1, 1990 State aid payments for library purposes to a
 29 municipality or county shall be increased by an amount equal to an
 30 average of the increases in the Consumer Price Index for all urban
 31 consumers in the New York and Northeastern New Jersey and
 32 Philadelphia, Pa.-New Jersey regions from July 1, 1967 to July
 33 1, 1989 as reported by the United States Department of Labor
 34 divided by 100 multiplied by the 1991 per capita State library aid
 35 entitlement pursuant to N. J. S. 18A:74-3 multiplied by four-fifths.

36 e. On July 1, 1991 State aid payments for library purposes to a
 37 municipality or county shall be increased by an amount equal to an
 38 average of the increases in the Consumer Price Index for all urban
 39 consumers in the New York and Northeastern New Jersey and
 40 Philadelphia, Pa.-New Jersey regions from July 1, 1967 to July 1,
 41 1990 as reported by the United States Department of Labor
 42 divided by 100 multiplied by the 1992 per capita State library aid
 43 entitlement pursuant to N. J. S. 18A:74-3.

1 2. Beginning July 1, 1992 and each year thereafter, for the
 2 purpose of calculating State aid payments for library purposes
 3 to a municipality or county, the per capita State library aid
 4 entitlement authorized by N. J. S. 18A:74-3 and this supple-
 5 mentary act, shall be increased or decreased annually by an
 6 amount equal to an average of the percentage increases or de-
 7 creases in the Consumer Price Index for all urban consumers in
 8 the New York and Northeastern New Jersey and Philadelphia,
 9 Pa.-New Jersey regions from July 1 of the year prior to the
 10 prebudget year compared to July 1 of the prebudget year as re-
 11 ported by the United States Department of Labor.

1 3. This act shall take effect immediately.

STATEMENT

This bill provides for an increase in State aid to local libraries to be phased in over a five year period. The additional amount in State aid represents the difference between the 1988 appropriation for local libraries and the amount that local libraries would

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have received had the appropriation reflected the increase in the Consumer Price Index since 1967.

In addition, this bill provides for annual changes in State aid to local libraries to be based upon changes in the Consumer Price Index for all urban consumers in the New York and Northeastern New Jersey and Philadelphia, Pa. areas after the five year phase-in has been completed.

LIBRARIES

State aid to local libraries.

Provides for a five year phase-in of an increase in State aid to local libraries based upon the increase in the CPI since 1967, and an annual adjustment in State aid based upon the CPI.

ASSEMBLY EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 1777

[SECOND OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: FEBRUARY 2, 1987

The Assembly Education Committee favorably reports this bill.

This bill increases the amount of per capita aid paid by the State to support local and county libraries.

Under current law the amount of per capita aid to which each local or county library system is entitled is based upon the level of local expenditure for library services per dollar of equalized valuation. There are five aid categories, based on expenditure level. In the lowest category, where expenditures are less than 1/5 mill per dollar, State aid is \$0.25 per capita. In the highest category, where expenditures are more than 1/2 mill per dollar, State aid equals \$1.50 per capita.

This bill increases the aid amount by \$0.25 per capita in each category.

The fiscal year 1987 appropriations for local library services is \$7,735,000.00; actual payments are estimated to be approximately \$7,714,000.00. Based on 1987 data, State Library staff have estimated that changes proposed by this bill would increase aid payments by approximately \$1,842,000.00, bringing total library aid payments to \$9,556,000.00.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 1777

[SECOND OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

DATED: SEPTEMBER 10, 1987

The Assembly Appropriations Committee favorably reports Senate Bill No. 1777 (2nd OCR).

Senate Bill No. 1777 2nd OCR increases State aid to local and county libraries by increasing the amount of per capita aid to which such libraries are entitled.

Under current law the amount of per capita aid to which each local or county library system is entitled is based upon the level of local expenditure for library services per dollar of equalized valuation. There are five aid categories, based on the expenditure level. In the lowest category, where expenditures are less than $\frac{1}{8}$ mill per dollar, State aid is \$0.25 per capita. In the highest category, where expenditures are more than $\frac{1}{2}$ mill per dollar, State aid equals \$1.50 per capita.

This bill increases the aid amount by \$0.25 per capita in each category.

FISCAL IMPACT:

The fiscal year 1987 appropriations for local library services was \$7,735,000.00; actual payments were estimated to be approximately \$7,714,000.00. Based on 1987 data, State Library staff have estimated that changes proposed by this bill would increase aid payments by approximately \$1,842,000.00, bringing total library aid payments to \$9,556,000.00. The fiscal year 1988 appropriation for local library services is \$8,125,000.00. Current estimates on the cost of the bill based on 1988 data was not available at this time.

SENATE EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 1777

with Senate committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 17, 1986

The Senate Education Committee favorably reports Senate Bill No. 1777 with Senate committee amendments.

As amended, this bill increases the amount of per capita aid paid by the State to support local and county libraries. Aid is based upon local expenditures for library services per dollar of equalized valuation. The current appropriation for local library services is \$7,735,000.00. This has remained relatively constant over the past several years. According to the State Library, the changes proposed by this bill would increase that appropriation by approximately \$1,800,000.00.

The original bill provided that State aid for local libraries would be phased in over five years to equal the difference between the 1988 appropriation for local libraries and the amount that they would have received had the appropriation reflected the increase in the Consumer Price Index since 1967. The bill also provided that this would be increased or decreased annually thereafter based upon the rise or fall of the C. P. I. The committee amendments eliminate that automatic annual adjustment in library aid, and instead increase the basic per capita formula by \$0.25.

SENATE REVENUE, FINANCE AND APPROPRIATIONS
COMMITTEE

STATEMENT TO

SENATE, No. 1777

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with Senate committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 24, 1986

The Senate Revenue, Finance and Appropriations Committee reported this bill favorably, with amendments.

This bill, as amended, increases the amount of per capita aid paid by the State to support local and county libraries. Aid is based upon expenditures for library services per dollar of equalized valuation, currently ranging from \$0.25 per capita for the lowest expenditures per equalized valuation, to \$1.25 per capita for the highest expenditures per equalized valuation. This bill increases the aid amount by \$0.25 per capita for each category of local expenditures.

COMMITTEE AMENDMENTS:

The committee amended the bill to specify that the change first applies to fiscal year 1988 aid payments. Also, technical corrections were made in the current language of the statute to properly reflect administrative practice under the aid program.

FISCAL IMPACT:

The fiscal year 1987 appropriation for local library services is \$7,735,000.00; actual payments are estimated to be approximately \$7,714,000.00. Based on 1987 data, State Library staff have estimated that the changes proposed by this bill would increase aid payments by approximately \$1,842,000.00, bringing total library aid payments to \$9,556,000.00.