LEGISLATIVE HISTORY CHECKLIST

NJSA:

17B:19-8

(Insurers-- allow reduction of reserves consistent with valuation

standards)

CHAPTER 14

Laws Of:

1987

Bill No:

A2939

Sponsor(s): Loveys and Adubato

Date Introduced: June 30, 1986

Committee:

Assembly: Insurance

Senate: Labor, Industry and Professions

Amended during passage:

Substituted for S1166

(attached).

Date of Passage:

Assembly:

October 2, 1

Senate:

December 15, 1986

Date of Approval: January 23, 1987

Following statements are attached if available:

Sponsor statement:

Yes

Committee statement:

Assembly

Yes

Senate

Yes

Fiscal Note:

No

Veto Message:

No

Message on Signing:

No

Following were printed:

Reports:

No

Hearings:

No

Sponsor's statement:

This bill will permit insurers to reduce required reserves to a level consistent with valuation standards in effect in this State. This bill will result in greater benefits and lower costs to policyholders.

1-23-87

CORRECTED COPY ASSEMBLY, No. 2939

STATE OF NEW JERSEY

INTRODUCED JUNE 30, 1986

By Assemblymen LOVEYS and ADUBATO

An Act concerning insurance and the standard valuation law and amending N. J. S. 17B:19-8.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. N. J. S. 17B:19-8 is amended to read as follows:
- 2 17B:19-8. This section shall be known as the standard valuation
- 3 law and shall apply to all the life insurance polices, pure endow-
- 4 ment contracts and annuity contracts issued by every life insurer
- 5 on or after January 1, 1948 or such earlier date as shall have been
- 6 elected by the insurer as the operative date for such insurer of the
- 7 standard nonforfeiture law.
- 8 a. The minimum standard for the valuation of the reserve lia-
- 9 bilities for all such policies and contracts shall be the commis-
- 10 sioner's reserve valuation methods defined in subsections b., e. and
- 11 f. of this section, 3½% interest, except as otherwise provided in
- 12 paragraphs (iii), (iv), (ix) and (x) of this subsection for annuity
- 13 and pure endowment contracts and paragraph (x) of this subsec-
- 14 tion for life insurance policies and disability and accidental death
- 15 benefits, and except 4% interest for such policies and benefits
- 16 issued on and after January 1, 1973 and prior to January 1, 1977
- 17 and $4\frac{1}{2}\%$ interest for such policies and benefits issued on or after
- 18 January 1, 1977, and the following tables:
- 19 (i) For all ordinary policies of life insurance issued on the
- 20 standard basis, excluding any disability and accidental death
- 21 benefits in such policies, the Commissioners 1941 Standard Ordi-
- 22 nary Mortality Table; provided, however, that the Commissioners

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics thus is new matter.

1958 Standard Ordinary Mortality Table shall be the table for the 23minimum standard for such policies issued on or after January 1, 241966 or, for policies in any category of ordinary insurance, such 25 earlier date as shall have been elected by the insurer for the pur-26pose and prior to the operative date, for such category, provided 27 for in paragraph (xi) of subsection h. of the standard nonforfei-28 ture law for life insurance (N. J. S. 17B:25-19); and provided that 29 30 the Commissioners 1980 Standard Ordinary Mortality Table, or at the election of the insurer for any one or more specified plans of 31 life insurance, the Commissioners 1980 Standard Ordinary Mor-32tality Table with Ten-Year Select Mortality Factors, or any ordi-33 34 nary mortality table, adopted after 1980 by the National Associa-35 tion of Insurance Commissioners, that is approved by regulation 36 promulgated by the commissioner for use in determining the minimum standard of valuation for such policies shall be the tables for 37 the minimum standard for policies in any category of ordinary in-38 surance issued on or after the operative date, for such category pro-39 40 vided for in paragraph (xi) of subsection h. of section 17B:25-19, the standard nonforfeiture law for life insurance. Notwithstanding 41 42 the above provisions of this paragraph, for any category of ordi-43 nary insurance, reserves for such policies issued on or after July 1, 1957 and prior to the operative date provided for in paragraph 44 45 (xi) of subsection h. of section 17B:25-19, the standard nonforfeiture law for life insurance, may be calculated, at the option of the 46 insurer, according to the Approved Standard Ordinary Mortality 47 Table contained in section 17B:19-9; provided, further, that for 48 any category of such policies issued on female risks on or after 49 July 1, 1957 and prior to the operative date provided for in para-50 graph (xi) of subsection h. of the standard nonforfeiture law for 51 life insurance, modified net premiums and present values, referred 52to in subsction b. of this section, may be calculated, at the option 53 of the insurer with approval of the commissioner, according to an 54 55 age not more than six years younger than the actual age of the 56 insured. (ii) For all industrial life insurance policies issued on the 57 standard basis, excluding any disability and accidental death bene-58 fits in such policies, the 1941 Standard Industrial Mortality Table; 59 60 provided, however, that the Commissioners 1961 Standard Industrial Mortality Table or any industrial mortality table, adopted 61 after 1980 by the National Association of Insurance Commis-62

sioners, that is approved by regulation promulgated by the com-

missioner for use in determining the minimum standard of valua-

63

tion for such policies shall be the table for the minimum standard for such policies issued on or after January 1, 1968 or such earlier date as shall have been elected by the insurer as the date on which the calculation of the adjusted premiums referred to in the standard nonforfeiture law for life insurance (N. J. S. 17B:25–19) for such insurer's industrial life insurance policies became based upon

71 said table.

72 (iii) For individual annuity and pure endowment contracts issued prior to the operative date of paragraph (ix) of this sub-73 74 section, excluding any disability and accidental death benefits in such contracts, the 1937 Standard Annuity Mortality Table, or, 75at the option of the insurer, the Annuity Mortality Table for 1949, 76 Ultimate, or any modification of either of these tables approved by 77 78 the commissioner; provided, however, that for single stipulated payment individual annuity and single premuim pure endowment 79 contracts issued on or after January 1, 1970, excluding any dis-80 ability and accidental death benefits in such contracts, the minimum 81 standard shall be the lesser of (a) the standard just described and 82 (b) the standard based on 4% interest and the Annuity Mortality 83 Table for 1949, Ultimate, or any modification of such table ap-84 proved by the commissioner. 85

(iv) For group annuity and pure endowment contracts, except 86 annuities and pure endowments purchased thereunder on or after 87 the operative date of paragraph (ix) of this subsection, excluding 88 89 any disability and accidental death benefits in such contracts, the Group Annuity Mortality Table for 1951, any modification of such 90 table approved by the commissioner, or, at the option of the in-91 surer, any of the tables or modifications of tables specified for 92individual annuity and pure endowment contracts; provided, how-93 ever, that the commissioner may establish regulations governing 94the use of 5% interest and either the 1971 Group Annuity Mor-95 tality Table or any modification of such table approved by the 96 97 commissioner for either contracts whose reserves are considered as pension plan reserves of the type set forth in section 805(d) of 98 99 the U.S. Internal Revenue Code, as amended, or contracts of a 100 similar type; and further provided that for group annuity benefits 101 arising from considerations received on or after January 1, 1970, 102 excluding any disability and accidental death benefits, the min-103 imum standard shall be the lesser of (a) the standard just described 104 and (b) the standard based on 4% interest and the Group Annuity 105 Mortality Table for 1951, any modification of such table approved 106 by the commissioner, or, at the option of the insurer, the Annuity

107 Mortality Table for 1949, Ultimate, or any modification of such 108 table specified for individual annuity and pure endowment 108A contracts.

(v) For total and permanent disability benefits in or supple-109 110 mentary to ordinary policies or contracts, for policies or contracts 111 issued on or after January 1, 1966, the tables of Period 2 disable-112 ment rates and the 1930 to 1950 termination rates of the 1952 Dis-113 ability Study of the Society of Actuaries, with due regard to the 114 type of benefits or any tables of disablement rates and termination 115 rates, adopted after 1980 by the National Association of Insurance 116 Commissioners, that are approved by regulation promulgated by 117 the commissioner for use in determining the minimum standard of 118 valuation for such policies; for policies or contracts issued on or 119 after January 1, 1961 and prior to January 1, 1966, either such 120 tables, or, at the option of the insurer, the Class (3) Disability 121 Table (1926); and for policies issued prior to January 1, 1961, the 122 Class (3) Disability Table (1926). Any such table shall, for active 123 lives, be combined with a mortality table permitted for calculating 124 the reserves for life insurance policies.

(vi) For accidental death benefits in or supplementary to pol126 icies, for policies issued on or after January 1, 1966, the 1959
127 Accidental Death Benefits Table or any accidental death benefits
128 table, adopted after 1980 by the National Association of Insurance
129 Commissioners, that is approved by regulation promulgated by the
130 commissioner for use in determining the minmium standard of
131 valuation for such policies; for policies issued on or after January
132 1, 1961 and prior to January 1, 1966, either such table or, at the
133 option of the insurer, the Inter-Company Double Indemnity Mor134 tality Table; and for policies issued prior to January 1, 1961,
135 the Inter-Company Double Indemnity Mortality Table. Any such
136 table shall be combined with a mortality table permitted for cal137 culating the reserves for life insurance policies.

138 (vii) For group life insurance, life insurance issued on the sub-139 standard basis and other special benefits, such tables as may be 140 approved by the commissioner.

141 (viii) For ordinary and industrial paid-up nonforfeiture term 142 insurance, and accompanying pure endowment, the table of mor-143 tality based on the rates of mortality assumed in calculating the 144 paid-up nonforfeiture benefits.

145 (ix) Except as provided in paragraph (x) of this subsection, 146 for individual annuity and pure endowment contracts issued on 147 or after the operative date of this paragraph (ix), as defined 148 herein, and for all annuities and pure endowments purchased on 149 or after such operative date under group annuity and pure endow-150 ment contracts, the commissioner's reserve valuation methods 151 defined in subsections b., e. and f. and the following tables and 152 interest rates:

153 (1) For individual annuity and pure endowment contracts, ex-154 cluding any disability and accidental death benefits in such con-155 tracts, the 1971 Individual Annuity Mortality Table or any indi-156 vidual annuity mortality table, adopted after 1980 by the National 157 Association of Insurance Commissioners, that is approved by regu-158 lation promulgated by the commissioner for use in determining the 159 minimum standard of valuation for such contracts, or any modifica-160 tion of any such table approved by the commissioner, and, for such 161 contracts issued prior to January 1, 1977, 6% interest for single 162 stipulated payment immediate annuity and single premium pure 163 endowment contracts, and 4% interest for all other individual an-164 nuity and pure endowment contracts, and such contracts issued on 165 or after January 1, 1977, 71/2% interest for single stipulated pay-166 ment immediate annuity contracts either of the type whose reserves 167 are considered as pension plan reserves as set forth in section 168 805(d) of the U.S. Internal Revenue Code, as amended, or of simi-169 lar type, and 6% interest for other single stipulated payment im-170 mediate annuity contracts, and 4½% interest for other individual 171 annuity and pure endowment contracts, provided, however, that 172 the commissioner may establish regulations governing the use, in 173 subsequent valuations of single stipulated payments not previously 174 valued, of an interest rate not more than $7\frac{1}{2}\%$ or less than 6%. (2) For all annuities and pure endowments purchased under 176 group annuity and pure endowment contracts, excluding any dis-177 ability and accidental death benefits purchased under such con-178 tracts, the 1971 Group Annuity Mortality Table or any group 179 annuity mortality table, adopted after 1980 by the National Asso-180 ciation of Insurance Commissioners, that is approved by regula-181 tion promulgated by the commissioner for use in determining the 182 minimum standard of valuation for such annuities and pure en-183 dowments, or any modification of any such table approved by the 184 commissioner, and 6% interest; except 7½% interest for purchases 185 on or after January 1, 1977 under either contracts whose reserves 186 are considered as pension plan reserves of the type set forth in 187 section 805(d) of the U.S. Internal Revenue Code, as amended, 188 or contracts of similar type, provided, however, that the commis-

189 sioner may establish regulations governing the use, in subsequent

190 valuations of purchases not previously valued, of an interest rate 191 not more than $7\frac{1}{2}\%$ or less than 6%.

192 For individual single stipulated payment immediate annuity and

193 single premium pure endowment contracts and for annuities and

194 pure endowments purchased under group annuity and pure endow-

195 ment contracts, the operative date of this paragraph (ix) shall be 196 January 1, 1973.

197 For other individual annuity and pure endowment contracts, an

198 insurer may file with the commissioner a written notice of its elec-

199 tion to comply with the provisions of this paragraph (ix) beginning

200 on a specific date that is on or after January 1, 1973 but prior to

201 January 1, 1979. Such specified date shall be the operative date

202 of this paragraph for such contracts of the insurer, provided that if

203 an insurer makes no such election, the operative date of this para-

204 graph for such contracts of the insurer shall be January 1, 1979.

205 (x) The interest rates used in determining the minimum stan-206 dard for the valuation of:

benefits which are subject to the provisions of N. J. S.

208 17B:25-19 under life insurance policies issued in particular

209 calendar year on or after the operative date provided for in

subsection h. (xi) of N. J. S. 17B:25-19; and all other benefits

211 in life insurance policies and all individual annuity and pure

212 endowment contracts issued in particular calendar year on

or after January 1, 1981; and

214 all annuities and pure endowments purchased in a particular

calendar year on or after January 1, 1981 under group annuity

and pure endowment contracts; and

217 the net increase, if any, in a particular calendar year after

January 1, 1981, in amounts held under guaranteed interest

219 contracts

220 shall be the calendar year statutory valuation interest rates estab-

221 lished below.

222 The calendar year statutory valuation interest rates, I, shall be

223 determined as follows and the results rounded to the nearer $\frac{1}{4}$ 224 of 1%:

225 (1) For life insurance,

226
$$I = .03 + W (R_1 - .03) + \frac{W}{2} (R_2 - .09);$$

227 (2) For single stipulated payment immediate annuities and for 228 annuity benefits involving life contingencies arising from other

229 annuities with cash settlement options and from guaranteed in-

230 terest contracts with cash settlement options,

231
$$I = .03 + W (R - .03)$$

- 232 where R_1 is the lesser of R and .09,
- 233 R_2 is the greater of R and .09,
- 234 R is the reference interest rate defined in subparagraph (7) of
- 235 this paragraph, and W is the weighting factor defined in sub-
- 236 paragraph (6) of this paragraph;
- 237 (3) For other annuities with cash settlement options and guar-
- 238 anteed interest contracts with cash settlement options, valued on
- 239 an issue year basis, except as stated in (2) above, the formula for
- 240 life insurance stated in (1) above shall apply to annuities and
- 241 guaranteed interest contracts with guaranteed durations in excess
- 242 of 10 years and the formula for single stipulated payment im-
- 243 mediate annuities stated in (2) above shall apply to annuities and
- 244 guaranteed interest contracts with guaranteed durations of 10
- 245 years or less;
- 246 (4) For other annuities with no cash settlement options and for
- 247 guaranteed interest contracts with no cash settlement options, the
- 248 formula for single stipulated payment immediate annuities stated
- 249 in (2) above shall apply; and
- 250 (5) For other annuities with cash settlement options and guar-
- 251 anteed interest contracts with cash settlement options, valued on a
- 252 change in fund basis, the formula for single stipulated payment
- 253 immediate annuities stated in (2) above shall apply.
- 254 However, if the calendar year statutory valuation interest rate
- 255 for any life insurance policies issued in any calendar year deter-
- 256 mined without reference to this sentence differs from the corres-
- 257 ponding actual rate for similar policies issued in the immediately
- 258 preceding calendar year by less than ½ of 1%, the calendar year
- 259 statutory valuation interest rate for such life insurance policies
- 260 shall be equal to the corresponding actual rate for the immediately
- 261 preceding calendar year. For purposes of applying the immediately 262 preceding sentence, the calendar year statutory valuation interest
- 263 rate for life insurance policies issued in a calendar year shall be
- 264 determined for 1980 (using the reference interest rate defined for
- 265 1979) and shall be determined for each subsequent calendar year
- 266 notwithstanding the provisions of subsection h. of section
- 267 17B:25-19, the standard nonforfeiture law for life insurance;
- 268 (6) The weighting factors, W, referred to in the formulas stated 269 above are given in the following schedules:

SCHEDULE A

270 Weighting Factors for Life Insurance:

	Guarantee Duration (Years)	Weighting Factors
271	10 or less	.50
272	More than 10, but not more than 20	.45
273	More than 20	.35

274 For life insurance, the guarantee duration is the

275 maximum number of years the life insurance can re-

276 main in force on a basis guaranteed in the policy or

277 under options to convert to plans of life insurance with

278 premium rates or nonforfeiture values or both which

279 are guaranteed in the original policy;

SCHEDULE B

280 Weighting factor for single stipulated payment im-

281 mediate annuities and for annuity benefits involving life

282 contingencies arising from other annuities with cash

283 settlement options and guaranteed interest contracts

284 with cash settlement options:

.80

SCHEDULE C

Weighting factors for other annuities and for guaranteed in-286 terest contracts, except as stated in Schedule B above, shall be as 287 specified in tables A, B and C below, according to the rules and 288 definitions in D, E and F below:

TABLE A

289 For annuities and guaranteed interest contracts valued on an 290 issued year basis:

	Guarantee Duration (Years)	_	_	Factor Type	
	(Teals)	A	В	C	
291	5 or less:	.80	.60	.50	
292	More than 5, but not more than 10:	.75	.60	.50	
293	More than 10, but not more than 20:	.65	.50	.45	
294	More than 20:	.45	.35	.35	
	Table B				
		Pla	Plan Type		
		${f A}$	В	\mathbf{C}	
295	For annuities and guaranteed interest con	n-			
296 to	racts valued on a change in fund basis, th	1e			
297 fa	actors shown in Table A above increased by:	.15	.25	.05	

TABLE C

Plan Type A B C

For annuities and guaranteed interest con-299 tracts valued on an issue year basis (other than 300 those with no cash settlement options) which do 301 not guarantee interest on considerations received 302 more than one year after issue or purchase and 303 for annuities and guaranteed interest contracts 304 valued on a change in fund basis which do not 305 guarantee interest rates on considerations re-306 cieved more than 12 months beyond the valua-307 tion date, the factors shown in Table A or

308 derived in Table B increased by: .05 .05 .05

Rule D. For other annuities with cash settlement options and 310 guaranteed interest contracts with cash settlement options, the 311 guarantee duration is the number of years for which the contract 312 guarantees interest rates in excess of the calendar year statutory 313 valuation interest rate for life insurance policies with guarantee 314 durations in excess of 20 years. For other annuities with no cash 315 settlement options and for guaranteed interest contracts with no 316 cash settlement options, the guarantee duration is the number of 317 years from the date of issue or date of purchase to the date annuity benefits are scheduled to commence.

319 Rule E. Plan type as used in the above tables is defined as 320 follows:

Plan Type A: At any time policyholder may withdraw funds only with an adjustment to reflect changes in interest rates or asset values since receipt of the funds by the insurer, or without such adjustments but in installments over five years or more, or as an immediate life annuity or no withdrawal permitted.

Plan Type B: Before expiration of the interest rate guarantee, 327 policyholder may withdraw funds only with an adjustment to 328 reflect changes in interest rates or asset values since receipt of the 329 funds by the insurer, or without such adjustment but in installments 330 over five years or more, or no withdrawal permitted. At the end of 331 interest rate guarantee, funds may be withdrawn without such ad-332 justment in a single sum or installments over less than five years.

334 tion of interest rate guarantee in a single sum or installments over 335 less than five years either without adjustment to reflect changes in 336 interest rate or asset values since receipt of the funds by the in-

337 surer, or subject only to a fixed surrender charge stipulated in 338 the contract as a percentage of the fund.

Rule F. An insurer may elect to value guaranteed interest con-340 tracts with cash settlement options and annuities with cash settle-341 ment options on either an issue year basis or on a change in fund 342 basis. Guaranteed interest contracts with no cash settlement 343 options and other annuities with no cash settlement options must 344 be valued on an issue year basis. As used in this paragraph (x) 345 of subsection a., an issue year basis of valuation refers to a 346 valuation basis under which the interest rate used to determine 347 the minimum valuation standard for the entire duration of the 348 annuity or guaranteed interest contract is the calendar year valua-349 tion interest rate for the year of issue or year of purchase of the 350 annuity or guaranteed interest contract, and the change in fund 351 basis of valuation refers to a valuation basis under which the 352 interest rate used to determine the minimum valuation standard 353 applicable to each change in the fund held under the annuity or 354 guaranteed interest contract is the calendar year valuation interest 355 rate for the year of the change in the fund;

356 (7) The reference interest rate, R, referred to in this paragraph 357 (x) is defined as follows:

For all life insurance, the lesser of the average over a period of 359 36 months and the average over a period of 12 months, ending on 360 June 30 of the calendar year next preceding the year of issue, of 361 Moody's Corporate Bond Yield Average—Monthly Average Cor-362 porates, as published by Moody's Investors Service, Inc.

For single stipulated payment immediate annuities and for 364 annuity benefits involving life contingencies arising from other 365 annuities with cash settlement options and guaranteed interest 366 contracts with cash settlement options, the average over a period 367 of 12 months, ending on June 30 of the calendar year of issue or 368 year of purchase, of Moody's Corporate Bond Yield Average—369 Monthly Average Corporates, as published by Moody's Investors 370 Service, Inc.

371 For other annuities with cash settlement options and guaranteed 372 interest contracts with cash settlement options, valued on a year 373 of issue basis, except as stated above, with guaranteed duration in 374 excess of 10 years, the lesser of the average over a period of 36 375 months and the average over a period of 12 months, ending on 376 June 30 of the calendar year of issue or purchase, of Moody's 377 Corporate Bond Yield Average—Monthly Average Corporates, 378 as published by Moody's Investors Service, Inc.

379 For other annuities with cash settlement options and guaran-

380 teed interest contracts with cash settlement options, valued on a

381 year of issue basis, except as stated above, with guaranteed dura-

382 tion of 10 years or less, the average over a period of 12 months,

383 ending on June 30 of the calendar year of issue or purchase, of

384 Moody's Corporate Bond Yield Average—Monthly Average Cor-

385 porates, as published by Moody's Investors Service, Inc.

386 For other annuities with no cash settlement options and for

387 guaranteed interest contracts with no cash settlement options, the

388 average over a period of 12 months, ending on June 30 of the

389 calendar year of issue or purchase, of Moody's Corporate Bond

390 Yield Average—Monthly Average Corporates, as published by

391 Moody's Investors Service, Inc.

392 For other annuities with cash settlement options and guaranteed

393 interest contracts with cash settlement options, valued on a change

394 in funds basis, except as stated above, the average over a period

395 of 12 months, ending on June 30 of the calendar year of a change

396 in the fund, of Moody's Corporate Bond Yield Average-Monthly

397 Average Corporates, as published by Moody's Investors Service,

398 Inc.

399 In the event that Moody's Corporate Bond Yield Average—

400 Monthly Average Corporates, is no longer published by Moody's

401 Investors Service, Inc., or in the event that the National Associa-

402 tion of Insurance Commissioners determines that Moody's Cor-

403 porate Bond Yield Average—Monthly Average Corporates, as

404 published by Moody's Investors Service, Inc., is no longer appro-

405 priate for the determination of the reference interest rate, then an

406 alternative method for determination of the reference interest

407 rate, which is adopted by the National Association of Insurance

408 Commissioners and approved by regulation promulgated by the

409 commissioner, may be substituted.

410 b. Except as otherwise provided in subsections e. and f., reserves

411 according to the commissioner's reserve valuation method, for the

412 life insurance and endowment benefits of policies providing for a

413 uniform amount of insurance and requiring the payment of uniform

414 premiums, shall be the excess, if any, of the present value, at the

415 date of valuation, of such future guaranteed benefits provided by

416 such policies, over the then present value of any future modified

417 net premiums therefor. The modified net premiums for any such

418 policy shall be such uniform percentage of the respective contract

419 premiums for such benefits that the present value, at the date of

420 issue of the policy, of all such modified net premiums shall be

421 equal to the sum of the then present value of such benefits pro-422 vided by the policy and the excess of (A) over (B), as follows:

423 (A) A net level annual premium equal to the present value, at 424 the date of issue, of such benefits provided after the first policy 425 year, divided by the present value, at the date of issue, of an an-426 nuity of one per annum payable on the first and each subsequent 427 anniversary of such policy on which a premium falls due; pro-428 vided, however, that such net level annual premium shall not 429 exceed the net level annual premium on the 19-year premium whole 430 life plan for insurance of the same amount at an age one year 431 higher than the age at issue of such policy.

432 (B) A net one-year term premium for such benefits provided for 433 in the fiscal policy year.

Provided that for any life insurance policies issued on or after 434 435 January 1, 1985 for which the contract premium in the first policy 436 year exceeds that of the second year and for which no comparable 437 additional benefit is provided in the first year for such excess and 438 which provides an endowment benefit or a cash surrender value or 439 a combination thereof in an amount greater than such excess 440 premium, the reserve according to the commissioner's reserve 441 valuation method as of any policy anniversary occurring on or 442 before the assumed ending date defined herein as the first policy 443 anniversary on which the sum of any endowment benefit and any 444 cash surrender value then available is greater than such excess 445 premium shall, except as otherwise provided in subsection e., be 446 the greater of the reserve as of such policy anniversary calculated 447 as described in the first paragraph of this subsection and the 448 reserve as of such policy anniversary calculated as described in that 449 paragraph, but with (i) the value defined in subparagraph (A) of 450 that paragraph being reduced by 15% of the amount of such excess 451 first year premium, (ii) all present values of benefits and premiums 452 being determined without reference to premiums or benefits pro-453 vided for by the policy after the assumed ending date, (iii) the 454 policy being assumed to mature on such as an endowment, and 455 (iv) the cash surrender value provided on such date being con-456 sidered as an endowment benefit. In making the above comparison 457 the mortality and interest bases stated in subsection a. of this 458 section shall be used.

Reserves according to the commissioner's reserve valuation 460 method for (i) life insurance policies providing for varying 461 amounts of insurance or requiring the payment of varying pre-462 miums, (ii) group annuity and pure endowment contracts pur-

463 chased in connection with retirement plans or plans of deferred 464 compensation, established or maintained by or for one or more em465 ployers (including partnerships or sole proprietorships), employee 466 organizations, or any combination thereof, other than plans provid467 ing individual retirement accounts or individual retirement annu468 ities under section 408 of the Internal Revenue Code, as now or 469 hereafter amended, (iii) disability and accidental death benefits in 470 all policies and contracts, and (iv) all other benefits, except life in471 surance and endowment benefits in life insurance policies and 472 benefits provided by all other annuity and pure endowment con473 tracts, shall be calculated by a method consistent with the princi474 ples of this subsection b., except that any extra premiums charged 475 because of impairments or special hazards shall be disregarded in 476 the determination of modified net premiums.

c. In no event shall an insurer's aggregate reserves for all life insurance policies, excluding disability and accidental death bene-479 fits, be less than the aggregate reserves calculated in accordance with the methods set forth in subsections b., e. and g. and the mortality table or tables and rate or rates of interest used in accordance calculating nonforfeiture benefits for such policies. Reserves for any category of policies, contracts or benefits as established by the commissioner shall not be calculated according to any standards which produce smaller aggregate reserves for such category than the corresponding aggregate values of nonforfeiture benefits available as of the valuation date.

488 d. Reserves for any category of policies, contracts or benefits as 489 established by the commissioner may be calculated, at the option of 490 the insurer, according to any standards which produce greater 491 aggregate reserves for such category than those calculated accord-492 ing to the minimum standard herein provided, except that for 493 the purpose of valuing an insurer's reserve liabilities as of any 494 date on or after January 1, 1987, the rate or rates of interest used 495 for polices and contracts, other than annuity and pure endowment 496 contracts, shall not be higher than the corresponding rate or rates 497 of interest used in calculating any nonforfeiture benefits provided 498 for therein. Notwithstanding the foregoing exception, any reserves 499 for polices and contracts, other than annuity and pure endowment 500 contracts, issued prior to January 1, 1987 which, for the purpose 501 of valuing an insurer's liabilities as of December 31, 1986, are 502 based on a standard using a rate or rates of interest higher than 503 the corresponding rate or rates of interest used in calculating non-504 forfeiture benefits, may continue to be based on that standard in 505 valuing the insurer's liabilities thereafter.

e. If in any contract year the gross premium charged by any 507 life insurer on any policy or contract to which this section applies 508 is less than the valuation net premium for the policy or contract 509 calculated by the method used in calculating the reserve thereon 510 but using the minimum valuation standards of mortality and rate of 511 interest, the minimum reserve required for such policy or contract 512 is the greater of either the reserve calculated according to the 513 mortality table, rate of interest, and method actually used for such 514 policy or contract, or the reserve calculated by the method actually 515 used for such policy or contract but using the minimum valuation 516 standards of mortality and rate of interest and replacing the val-517 uation net premium by the actual gross premium in each contract 518 year for which the valuation net premium exceeds the actual gross 519 premium. At the option of the insurer and with the consent of the 520 commissioner, the minimum reserve defined in this subsection e. 521 may be determined for each policy or contract except one issued 522 on the substandard basis by substituting, for the actual gross 523 premium on the policy or contract, the average gross premium 524 charged by the insurer for all policies or contracts classified other 525 than substandard which have the same valuation characteristics 526 apart for variation in premium on account of differences in 527 mortality experience.

528 The minimum valuation standards of mortality and rate of in-529 terest referred to in this subsection are those standards stated in 530 subsection a. of this section.

Provided that for any life insurance policy issued on or after 531 532 January 1, 1985 for which the gross premium in the first policy 533 year exceeds that of the second year and for which no comparable 534 additional benefit is provided in the first year for such excess and 535 which provides an endowment benefit or a cash surrender value or 536 a combination thereof in an amount greater than such excess 537 premium, the foregoing provisions of this subsection e. shall be 538 applied as if the method actually used in calculating the reserve 539 for such policy were the method described in subsection b., not-540 withstanding the provisions of the second paragraph of such sub-541 section b. The minimum reserve at each policy anniversary of such 542 a policy shall be the greater of the minimum reserve calculated in 543 accordance with subsection b. including the second paragraph of 544 that subsection, and the minimum reserve calculated in accordance 545 with this subsection e.

546 f. This subsection shall apply to all annuity and pure endow-547 ment contracts other than group annuity and pure endowment 548 contracts purchased in connection with retirement plans or plans 549 of deferred compensation, established or maintained by or for 550 one or more employers (including partnerships or sole proprietor-551 ships), employee organizations, or any combination thereof, except 552 such plans providing individual retirement accounts or individual 553 retirement annuities under section 408 of the Internal Revenue 554 Code, as now or hereafter amended.

555 Reserves according to the commissioner's annuity reserve 556 method for benefits under annuity or pure endowment contracts, 557 excluding any disability and accidental death benefits in such con-558 tracts, shall be the greatest of the respective excess of the present 559 values, at the date of valuation, of the future guaranteed benefits, 560 including guaranteed nonforfeiture benefits, provided for by such 561 contracts at the end of each respective contract year, over the 562 present value, at the date of valuation, of any future valuation 563 considerations derived from future gross considerations, required 564 by the terms of such contract, that become payable prior to the 565 end of such respective contract year. The future guaranteed ben-566 efits shall be determined by using the mortality table, if any, and 567 the interest rate, or rates, specified in such contracts for deter-568 mining guaranteed benefits. The valuation considerations are the 569 portions of the respective gross considerations applied under the 570 terms of such contracts to determine nonforfeiture values.

- g. In the case of any plan of life insurance which provides for future premium determination, the amounts of which are to be determined by the insurer based on then estimates of future experience, or in the case of any plan of life insurance or annuity which is of such a nature that the minimum reserves cannot be determined by the methods described in subsections b., e., and f., the reserves which are held under any such plan must:
- 578 (i) be appropriate in relation to the benefits and the pattern 579 of premiums for that plan, and
- 580 (ii) be computed by a method which is consistent with the prin-581 ciples of this standard valuation law,
- 582 as determined by regulations promulgated by the commissioner.
- 1 2. This act shall take effect immediately.

INSURANCE—LIFE AND HEALTH

Permits insurers to reduce reserve requirements.

SENATE, No. 1166

Introduced Pending Technical Review by Legislative Counsel PRE-FILED FOR INTRODUCTION IN THE 1986 SESSION By Senator O'CONNOR

SENATE, No. 2175

STATE OF NEW JERSEY

INTRODUCED SEPTEMBER 13, 1984

By Senator O'CONNOR

Referred to Committee on Labor, Industry and Professions

An Act concerning insurance and the standard valuation law and amending N. J. S. 17B:19-8.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. N. J. S. 17B:19-8 is amended to read as follows:
- 2 17B:19-8. This section shall be known as the standard valuation
- 3 law and shall apply to all the life insurance policies pure endow-
- 4 ment contracts and annuity contracts issued by every life insurer
- 5 on or after January 1, 1948 or such earlier date as shall have been
- 6 elected by the insurer as the operative date for such insurer of the
- 7 standard nonforfeiture law.
- 8 a. The minimum standard for the valuation of the reserve lia-
- 9 bilities for all such policies and contracts shall be the commis-
- 10 sioner's reserve valuation methods defined in subsection b., e. and
- 11 f. of this section, 3½% interest, except as otherwise provided in
- 12 paragraphs (iii), (iv), (ix) and (x) of this subsection for annuity
- 13 and pure endowment contracts and paragraph (x) of this subsec-
- 14 tion for life insurance policies and disability and accidental death
- 15 benefits, and except 4% interest for such policies and benefits issued
- 16 on and after January 1, 1973 and prior to January 1, 1977 and
- 17 4½% interest for such policies and benefits issued on or after
- 18 January 1, 1977, and the following tables:
- 19 (i) For all ordinary policies of life insurance issued on the
- 20 standard basis, excluding any disability and accidental death
- 21 benefits in such policies, the Commissioners 1941 Standard Ordi-

EXPLANATION—Matter enclosed in bold-faced brackets Ithus in the above bill is not enacted and is intended to be omitted in the law.

nary Mortality Table; provided, however, that the Commissioners 22 23 1958 Standard Ordinary Mortality Table shall be the table for the minimum standard for such policies issued on or after January 1, 24 1966 or, for policies in any category of ordinary insurance, such 25 earlier date as shall have been elected by the insurer for the purpose 2627 and prior to the operative date, for such category, provided for 28 in paragraph (xi) of subsection h. of the standard nonforfeiture 29 law for life insurance (N. J. S. 17B:25-19); and provided that the 30 Commissioners 1980 Standard Ordinary Mortality Table, or at the 31election of the insurer for any one or more specified plans of life 32 insurance, the Commissioners 1980 Standard Ordinary Mortality 33 Table with Ten-Year Select Mortality Factors, or any ordinary mortality table, adopted after 1980 by the National Association of 34 Insurance Commissioners, that is approved by regulation promul-35 gated by the commissioner for use in determining the minimum 36 37 standard of valuation for such policies shall be the tables for the 38 minimum standard for policies in any category of ordinary insur-39 ance issued on or after the operative date, for such category pro-40 vided for in paragraph (xi) of subsection h. of section 17B:25-19, the standard nonforfeiture law for life insurance. Notwithstanding 41 42 the above provisions of this paragraph, for any category of ordi-43 nary insurance, reserves for such policies issued on or after July 44 1, 1957 and prior to the operative date provided for in paragraph (xi) of subsection h. of section 17B:25-19, the standard nonforfei-4546 ture law for life insurance, may be calculated, at the option of the insurer, according to the Approved Standard Ordinary Mortality 47 Table contained in section 17B:19-9; provided, further, that for 48 any category of such policies issued on female risks on or after **4**9 July 1, 1957 and prior to the operative date provided for in para-50 51graph (xi) of subsection h. of the standard nonforfeiture law for life insurance, modified net premiums and present values, referred 52to in subsection b. of this section, may be calculated, at the option 53 of the insurer with approval of the commissioner, according to an 54 55age not more than six years younger than the actual age of the 56 insured. 57 (ii) For all industrial life insurance policies issued on the standard basis, excluding any disability and accidental death bene-58 59 fits in such policies, the 1941 Standard Industrial Mortality Table; 60 provided, however, that the Commissioners 1961 Standard Industrial Mortality Table or any industrial mortality table, adopted 6162 after 1980 by the National Association of Insurance Commissioners, 63 that is approved by regulation promulgated by the commissioner

for use in determining the minimum standard of valuation for such

64

policies shall be the table for the minimum standard for such policies issued on or after January 1, 1968 or such earlier date as shall have been elected by the insurer as the date on which the calculation of the adjusted premiums referred to in the standard nonforfeiture law for life insurance (N. J. S. 17B:25–19) for such insurer's industrial life insurance policies became based upon said table.

72(iii) For individual annuity and pure endowment contracts 73 issued prior to the operative date of paragraph (ix) of this subsection, excluding any disability and accidental death benefits in such 74 contracts, the 1937 Standard Annuity Mortality Table, or, at the 7576 option of the insurer, the Annuity Mortality Table for 1949, Ultimate, or any modification of either of these tables approved by the 77 commissioner; provided, however, that for single stipulated pay-78 ment individual annuity and single premium pure endowment con-79 tracts issued on or after January 1, 1970, excluding any disability 80 81 and accidental death benefits in such contracts, the minimum standard shall be the lesser of (a) the standard just described and 82 (b) the standard based on 4% interest and the Annuity Mortality 83 84 Table for 1949, Ultimate, or any modification of such table approved 85 by the commissioner.

(iv) For group annuity and pure endowment contracts, except 86 87 annuities and pure endowments purchased thereunder on or after the operative date of paragraph (ix) of this subsection, excluding 88 any disability and accidental death benefits in such contracts, the 89 Group Annuity Mortality Table for 1951, any modification of such 90 91 table approved by the commissioner, or, at the option of the insurer, any of the tables or modifications of tables specified for individual 92 annuity and pure endowment contracts; provided, however, that the 93 94 commissioner may establish regulations governing the use of 5% interest and either the 1971 Group Annuity Mortality Table or any 95 modification of such table approved by the commissioner for either 96 contracts whose reserves are considered as pension plan reserves 97 98 of the type set forth in section 805(d) of the U.S. Internal Revenue Code, as amended, or contracts of a similar type; and further pro-100 vided that for group annuity benefits arising from considerations 101 received on or after January 1, 1970, excluding any disability and 102 accidental death benefits, the minimum standard shall be the lesser 103 of (a) the standard just described and (b) the standard based on 104 4% interest and the Group Annuity Mortality Table for 1951, any 105 modification of such table approved by the commissioner, or, at the 106 option of the insurer, the Annuity Mortality Table for 1949, Ulti-107 mate, or any modification of such table specified for individual 108 annuity and pure endowment contracts.

- (v) For total and permanent disability benefits in or supple-109 110 mentary to ordinary policies or contracts, for policies or contracts 111 issued on or after January 1, 1966, the tables of Period 2 disable-112 ment rates and the 1930 to 1950 termination rates of the 1952 Dis-113 ability Study of the Society of Actuaries, with due regard to the 114 type of benefits or any tables of disablement rates and termination 115 rates, adopted after 1980 by the National Association of Insurance 116 Commissioners, that are approved by regulation promulgated by 117 the commissioner for use in determining the minimum standard of 118 valuation for such policies; for policies or contracts issued on or 119 after January 1, 1961 and prior to January 1, 1966, either such 120 tables or, at the option of the insurer, the Class (3) Disability Table 121 (1926); and for policies issued prior to January 1, 1961, the Class 122 (3) Disability Table (1926). Any such table shall, for active lives, 123 be combined with a mortality table permitted for calculating the 124 reserves for life insurance policies.
- (vi) For accidental death benefits in or supplementary to policies, for policies issued on or after January 1, 1966, the 1959 127 Accidental Death Benefits Table or any accidental death benefits table, adopted after 1980 by the National Association of Insurance 129 Commissioners, that is approved by regulation promuglated by the 130 commissioner for use in determining the minimum standard of 131 valuation for such policies; for policies issued on or after January 132 1, 1961 and prior to January 1, 1966, either such table or, at the 133 option of the insurer, the Inter-Company Double Indemnity 134 Mortality Table; and for policies issued prior to January 1, 1961, 135 the Inter-Company Double Indemnity Mortality Table. Any such 136 table shall be combined with a mortality table permitted for calculating the reserves for life insurance policies.
- 138 (vii) For group life insurance, life insurance issued on the sub-139 standard basis and other special benefits, such tables as may be 140 approved by the commissioner.
- (viii) For ordinary and industrial paid-up nonforfeiture term in-142 surance, and accompanying pure endowment, the table of mortality 143 based on the rates of mortality assumed in calculating the paid-up 144 nonforfeiture benefits.
- (ix) Except as provided in paragraph (x) of this subsection, 146 for individual annuity and pure endowment contracts issued 147 on or after the operative date of this paragraph (ix), as defined 148 herein, and for all annuities and pure endowments purchased on 149 or after such operative date under group annuity and pure endow-150 ment contracts, the commissioner's reserve valuation methods de-151 find in subsections b., e. and f. and the following tables and interest 152 rates:

(1) For individual annuity and pure endowment contracts, ex-153 154 cluding any disability and accidental death benefits in such con-155 tracts, the 1971 Individual Annuity Mortality Table or any indi-156 vidual annuity mortality table, adopted after 1980 by the National 157 Association of Insurance Commissioners, that is approved by regu-158 lation promulgated by the commissioner for use in determining the 159 minimum standard of valuation for such contracts, or any modifica-160 tion of any such table approved by the commissioner, and, for such 161 contracts issued prior to January 1, 1977, 6% interest for single 162 stipulated payment immediate annuity and single premium pure 163 endowment contracts, and 4% interest for all other individual an-164 nuity and pure endowment contracts, and such contracts issued on 165 or after January 1, 1977, 7½% interest for single stipulated pay-166 ment immediate annuity contracts either of the type whose reserves 167 are considered as pension plan reserves as set forth in section 168 805(d) of the U.S. Internal Revenue Code, as amended, or of simi-169 lar type, and 6% interest for other single stipulated payment im-170 medaite annuity contracts, and $4\frac{1}{2}\%$ interest for other individual 171 annuity and pure endowment contracts, provided, however, that 172 the commissioner may establish regulations governing the use, in 173 subsequent valuations of single stipulated payments not previously 174 valued, of an interest rate not more than $7\frac{1}{2}\%$ or less than 6%. (2) For all annuities and pure endowments purchased under 175 176 group annuity and pure endowment contracts, excluding any dis-177 ability and accidental death benefits purchased under such con-178 tracts, the 1971 Group Annuity Mortality Table or any group 179 annuity mortality table, adopted after 1980 by the National Asso-180 ciation of Insurance Commissioners, that is approved by regulation 181 promulgated by the commissioner for use in determining the 182 minimum standard of valuation for such annuities and pure endow-183 ments, or any modification of any such table approved by the 184 commissioner, and 6% interest; except 7½% interest for purchases 185 on or after January 1, 1977 under either contracts whose reserves 186 are considered as pension plan reserves of the type set forth in 187 section 805(d) of the U.S. Internal Revenue Code, as amended, 188 or contracts of similar type, provided, however, that the commis-189 sioner may establish regulations governing the use, in subsequent 190 valuations of purchases not previously valued, of an interest rate 191 not more than $7\frac{1}{2}\%$ or less than 6%. For individual single stipulated payment immediate annuity and 192 193 single premium pure endowment contracts and for annuities and 194 pure endowments purchased under group annuity and pure endow-195 ment contracts, the operative date of this paragraph (ix) shall be 196 January 1, 1973.

For other individual annuity and pure endowment contracts, an 198 insurer may file with the commissioner a written notice of its election to comply with the provisions of this paragraph (ix) beginning 200 on a specific date that is on or after January 1, 1973 but prior to 201 January 1, 1979. Such specified date shall be the operative date of

- 202 this paragraph for such contracts of the insurer, provided that if an 203 insurer makes no such election, the operative date of this paragraph
- 204 for such contracts of the insurer shall be January 1, 1979.
- 205 (x) The interest rates used in determining the minimum stan-206 dard for the valuation of:
- benefits which are subject to the provisions of N. J. S.
- 208 17B:25-19 under life insurance policies issued in a particular
- 209 calendar year on or after the operative date provided for in
- subsection h. (xi) of N. J. S. 17B:25-19; and all other benefits
- 211 in life insurance policies and all individual annuity and pure
- 212 endowment contracts issued in a particular calendar year on
- or after January 1, 1981; and
- 214 all annuities and pure endowments purchased in a particular
- calendar year on or after January 1, 1981 under group annuity
- and pure endowment contracts; and
- the net increase, if any, in a particular calendar year after
- January 1, 1981, in amounts held under guaranteed interest
- 219 contracts
- 220 shall be the calendar year statutory valuation interest rates estab-
- 221 lished below.
- 222 The calendar year statutory valuation interest rates, I, shall be
- 223 determined as follows and the results rounded to the nearer 1/4 of
- 224 1%:
- 225 (1) For life insurance,

226 I = .03 + W (R₁ - .03) +
$$\frac{W}{2}$$
 (R₂ - .09);

- 227 (2) For single stipulated payment immediate annuities and for
- 228 annuity benefits involving life contingencies arising from other
- 229 annuities with cash settlement options and from guaranteed interest
- 230 contracts with cash settlement options,

231
$$I = .03 + W (R - .03)$$

- 232 where R_1 is the lesser of R and .09,
- 233 R_2 is the greater of R and .09,
- R is the reference interest rate defined in subparagraph (7) of
- 235 this paragraph, and W is the weighing factor defined in sub-
- 236 paragraph (6) of this paragraph;

- (3) For other annuities with cash settlement options and guar-238 anteed interest contracts with cash settlement options, valued on 239 an issue year basis, except as stated in (2) aboue, the formula for 240 life insurance stated in (1) above shall apply to annuities and 241 guaranteed interest contracts with guaranteed durations in excess 242 of 10 years and the formula for single stipulated payment im-243 mediate annuities stated in (2) above shall apply to annuities and 244 guaranteed interest contracts with guaranteed durations of 10 years 245 or less;
- 246 (4) For other annuities with no cash settlement options and for 247 guaranteed interest contracts with no cash settlement options, the 248 formula for single stipulated payment immediate annuities stated 249 in (2) above shall apply; and
- 250 (5) For other annuities with cash settlement options and guar-251 anteed interest contracts with cash settlement options, valued on a 252 change in fund basis, the formula for single stipulated payment 253 immediate annuities stated in (2) above shall apply.
- However, if the calendar year statutory valuation interest rate 255 for any life insurance policies issued in any calendar year deter-256 mined without reference to this sentence differs from the corres-257 ponding actual rate for similar policies issued in the immediately 258 preceding calendar year by less than ½ of 1%, the calendar year 259 statutory valuation interest rate for such life insurance policies 260 shall be equal to the corresponding actual rate for the immediately 261 preceding calendar year. For purposes of applying the immediately 262 preceding sentence, the calendar year statutory valuation interest 263 rate for life insurance policies issued in a calendar year shall be 264 determined for 1980 (using the reference interest rate defined for 265 1979) and shall be determined for each subsequent calendar year 266 notwithstanding the provisions of subsection h. of section 267 17B:25-19, the standard nonforfeiture law for life insurance;
- 268 (6) The weighting factors, W, referred to in the formulas stated 269 above are given in the following schedules:

SCHEDULE A

270 Weighting Factors for Life Insurance:

	Guarantee Duration (Years)	Weighting Factors
271	10 or less	.50
272	More than 10, but not more than 20	.45
273	More than 20	.35
274	For life insurance, the guarantee duration is the	,
275 n	naximum number of years the life insurance can remain	[.

276 in force on a basis guaranteed in the policy or under 277 options to convert to plans of life insurance with pre-278 mium rates or nonforfeiture values or both which are 279 guaranteed in the original policy:

SCHEDULE B

280 Weighting factor for single stipulated payment im-281 mediate annuities and for annuity benefits involving life 282 contingencies arising from other annuities with cash 283 settlement options and guaranteed interest contracts 284 with cash settlement options:

.80

SCHEDULE C

285 Weighting factors for other annuities and for guaranteed interest 286 contracts, except as stated in Schedule B above, shall be as specified 287 in tables A, B and C below, according to the rules and definitions in D, E and F below:

TABLE A

289 For annuities and guaranteed interest contracts valued on an 290 issued year basis:

	Guarantee Duration	137 o i o lo 4	i a. T		
	Duration	weight	Veighting Factors		
	(Years)	for l	for Plan Type		
		\mathbf{A}	В	\mathbf{C}	
291	5 or less:	.80	.60	.50	
292	More than 5, but not more than 10:	.75	.60	.50	
293	More than 10, but not more than 20:	.65	.50	.45	
294	More than 20:	.45	.35	.35	
	Table B				
		Pla	Plan Type		
		\mathbf{A}	\mathbf{B}	\mathbf{C}	
295 For annuities and guaranteed interest contracts		ts			
296 v	valued on a change in fund basis, the factor	$\mathbf{r}\mathbf{s}$			
297 s	shown in Table A above increased by:	.15	.25	.05	
	Table C				
		Ple	Plan Type		

В

 \mathbf{C}

298 For annuities and guaranteed interest contracts 299 valued on an issue year basis (other than those 300 with no cash settlement options) which do not 301 guarantee interest on considerations received 302 more than one year after issue or purchase and 303 for annuities and guaranteed interest contracts 304 valued on a change in fund basis which do not 305 guarantee interest rates on considerations re-

306 ceived more than 12 months beyond the valuation

307 date, the factors shown in Table A or derived

308 in Table B increased by:

.05 .05 .05

309 Rule D. For other annuities with cash settlement options and

310 guaranteed interest contracts with cash settlement options, the

311 guarantee duration is the number of years for which the contract

312 guarantees interest rates in excess of the calendar year statutory

313 valuation interest rate for life insurance policies with guarantee

314 duration in excess of 20 years. For other annuities with no cash

315 settlement options and for guaranteed interest contracts with no

316 cash settlement options, the guarantee duration is the number of

317 years from the date of issue or date of purchase to the date annuity

318 benefits are scheduled to commence.

319 Rule E. Plan type as used in the above tables is defined as

320 follows:

321 Plan Type A: At any time policyholder may withdraw funds only

322 with an adjustment to reflect changes in interest rates or asset

323 values since receipt of the funds by the insurer, or without such

324 adjustments but in installments over five years or more, or as an

325 immediate life annuity or no withdrawal permitted.

326 Plan Type B: Before expiration of the interest rate guarantee,

327 policyholder may withdraw funds only with an adjustment to

328 reflect changes in interest rates or asset values since receipt of the

329 funds by the insurer, or without such adjustment but in installments

330 over five years or more, or no withdrawal permitted. At the end of

331 interest rate guarantee, funds may be withdrawn without such

332 adjustment in a single sum or installments over less than five years.

333 Plan Type C: Policyholder may withdraw funds before expira-

334 tion of interest rate guarantee in a single sum or installments over

335 less than five years either without adjustment to reflect changes in

336 interest rates or asset values since receipt of the funds by the in-

337 surer, or subject only to a fixed surrender charge stipulated in the

338 contract as a percentage of the fund.

339 Rule F. An insurer may elect to value guaranteed interest con-

340 tracts with cash settlement options and annuities with cash settle-

341 ment options on either an issue year basis or on a change in fund 342 basis. Guaranteed interest contracts with no cash settlement

343 options and other annuities with no cash settlement options must

344 be valued on an issue year basis. As used in this paragraph (x)

345 of subsection a., an issue year basis of valuation refers to a

346 valuation basis under which the interest rate used to determine the

347 minimum valuation standard for the entire duration of the annuity

348 or guaranteed interest contract is the calendar year valuation

- 349 interest rate for the year of issue or year of purchase of the annuity
- 350 or guaranteed interest contract, and the change in fund basis of
- 351 valuation refers to a valuation basis under which the interest rate
- 352 used to determine the minimum valuation standard applicable to
- 353 each change in the fund held under the annuity or guaranteed
- 354 interest contract is the calendar year valuation interest rate for the
- 355 year of the change in the fund;
- 356 (7) The reference interest rate, R, referred to in this paragraph
- 357 (x) is defined as follows:
- 358 For all life insurance, the lesser of the average over a period of
- 359 36 months and the average over a period of 12 months, ending on
- 360 June 30 of the calendar year next preceding the year of issue, of
- 361 Moody's Corporate Bond Yield Average—Monthly Average Corpo-
- 362 rates, as published by Moody's Investors Service, Inc.
- 363 For single stipulated payment immediate annuities and for
- 364 annuity benefits involving life contingencies arising from other
- 365 annuities with cash settlement options and guaranteed interest
- 366 contracts with cash settlement options, the average over a period
- 367 of 12 months, ending on June 30 of the calendar year of issue or
- 368 year of purchase, of Moody's Corporate Bond Yield Average—
- 369 Monthly Average Corporates, as published by Moody's Investors
- 370 Service, Inc.
- 371 For other annuities with cash settlement options and guaranteed
- 372 interest contracts with cash settlement options, valued on a year
- 373 of issue basis, except as stated above, with guaranteed duration in
- 374 excess of 10 years, the lesser of the average over a period of 36
- 375 months and the average over a period of 12 months, ending on June
- 376 30 of the calendar year of issue or purchase, of Moody's Corporate
- 377 Bond Yield Average—Monthly Average Corporates, as published
- 378 by Moody's Investors Service, Inc.
- 379 For other annuities with cash settlement options and guaranteed
- 380 interest contracts with cash settlement options, valued on a year
- 381 of issue basis, except as stated above, with guaranteed duration of
- 382 10 years or less, the average over a period of 12 months, ending
- 383 on June 30 of the calendar year of issue or purchase, of Moody's
- 384 Corporate Bond Yield Average—Monthly Average Corporates, as
- 385 published by Moody's Investors Service, Inc.
- 386 For other annuities with no cash settlement options and for
- 387 guaranteed interest contracts with no cash settlement options, the
- 388 average over a period of 12 months, ending on June 30 of the
- 389 calendar year of issue or purchase, of Moody's Corporate Bond
- 390 Yield Average—Monthly Average Corporates, as published by
- 391 Moody's Investors Service, Inc.

For other annuities with cash settlement options and guaranteed 392 393 interest contracts with cash settlement options, valued on a change 394 in funds basis, except as stated above, the average over a period 395 of 12 months, ending on June 30 of the calendar year of a change 396 in the fund, of Moody's Corporate Bond Yield Average—Monthly

397 Average Corporates, as published by Moody's Investors Service, 398 Inc.

399 In the event that Moody's Corporate Bond Yield Average—

400 Monthly Average Corporates, is no longer published by Moody's

401 Investors Service, Inc., or in the event that the National Association

402 of Insurance Commissioners determines that Moody's Corporate

403 Bond Yield Average—Monthly Average Corporates, as published

404 by Moody's Investors Service, Inc., is no longer appropriate for the

405 determination of the reference interest rate, then an alternative

406 method for determination of the reference interest rate, which is

407 adopted by the National Association of Insurance Commissioners

408 and approved by regulation promulgated by the commissioner, may

409 be substituted.

b. Except as otherwise provided in subsections e. and f., reserves 411 according to the commissioner's reserve valuation method, for the 412 life insurance and endowment benefits of policies providing for a 413 uniform amount of insurance and requiring the payment of uniform 414 premiums, shall be the excess, if any, of the present value, at the 415 date of valuation, of such future guaranteed benefits provided by 416 such policies, over the then present value of any future modified net 417 premiums therefor. The modified net premiums for any such policy 418 shall be such uniform percentage of the respective contract pre-419 miums for such benefits that the present value, at the date of issue 420 of the policy, of all such modified net premiums shall be equal to the

422 and the excess of (A) over (B), as follows:

423 (A) A net level annual premium equal to the present value, at the 424 date of issue, of such benefits provided for after the first policy year, 425 divided by the present value, at the date of issue, of an annuity of 426 one per annum payable on the first and each subsequent anniversary 427 of such policy on which a premium falls due; provided, however, 428 that such net level annual premium shall not exceed the net level 429 annual premium on the 19-year premium whole life plan for in-430 surance of the same amount at an age one year higher than the age 431 at issue of such policy.

421 sum of the then present value of such benefits provided by the policy

432(B) A net one-year term premium for such benefits provided for 433 in the fiscal policy year.

Provided that for any life insurance policies issued on or after 434 435 January 1, 1985 for which the contract premium in the first policy 436 year exceeds that of the second year and for which no comparable 437 additional benefit is provided in the first year for such excess and 438 which provides an endowment benefit or a cash surrender value or 439 a combination thereof in an amount greater than such excess 440 premium, the reserve according to the commissioner's reserve valua-441 tion method as of any policy anniversary occurring on or before 442 the assumed ending date defined herein as the first policy anni-443 versary on which the sum of any endowment benefit and any cash 444 surrender value than available is greater than such excess premium 445 shall, except as otherwise provided in subsection e., be the greater 446 of the reserve as of such policy anniversary calculated as described 447 in the first paragraph of this subsection and the reserve as of such 448 policy anniversary calculated as described in that paragraph, but 449 with (i) the value defined in subparagraph (A) of that paragraph 450 being reduced by 15% of the amount of such excess first year 451 premium, (ii) all present values of benefits and premiums being 452 determined without reference to premiums or benefits provided for 453 by the policy after the assumed ending date, (iii) the policy being 454 assumed to mature on such as an endowment, and (iv) the cash 455 surrender value provided on such date being considered as an en-456 dowment benefit. In making the above comparison the mortality 457 and interest bases stated in subsection a. of this section shall be 458 used.

459 Reserves according to the commissioner's reserve valuation me-460 thod for (i) life insurance policies providing for varying amounts 451 premium, (ii) all present values of benefits and premiums being 462 group annuity and pure endowment contracts purchased in con-463 nection with retirement plans or plans of deferred compensation, 464 established or maintained by or for one or more employers (includ-465 ing partnerships or sole proprietorships), employee organizations, 466 or any combination thereof, other than plans providing individual 467 retirement accounts or individual retirement annuities under sec-468 tion 408 of the Internal Revenue Code, as now or hereafter amended, 469 (iii) disability and accidental death benefits in all policies and con-470 tracts, and (iv) all other benefits, except life insurance and endow-471 ment benefits in life insurance policies and benefits provided by all 472 other annuity and pure endowment contracts, shall be calculated by 473 a method consistent with the principles of this subsection b., except 474 that any extra premiums charged because of impairments or special 475 hazards shall be disregarded in the determination of modified net 476 premiums.

c. In no event shall an insurer's aggregate reserves for all life 478 insurance policies, excluding disability and accidental death bene-479 fits, be less than the aggregate reserves calculated in accordance 480 with the methods set forth in subsections b., e. and g. and the 481 mortality table or tables and rate or rates of interest used in 482 calculating nonforfeiture benefits for such policies. Reserves for 483 any category of policies, contracts or benefits as established by the 484 commissioner shall not be calculated according to any standards 485 which produce smaller aggregate reserves for such category than 486 the corresponding aggregate values of nonforfeiture benefits avail-487 able as of the valuation date.

d. Reserves for any category of policies, contracts or benefits as 489 established by the commissioner may be calculated, at the option of 490 the insurer, according to any standards which produce greater 491 aggregate reserves for such category than those calculated according to the minimum standard herein provided, but the rate or 493 rates of interest used for policies and contracts, other than annuity 494 and pure endowment contracts, shall not be higher than the cor-495 responding rate or rates of interest used in calculating any non-496 forfeiture benefits provided for therein.

497 e. If in any contract year the gross premium charged by any life 498 insurer on any policy or contract to which this section applies is 499 less than the valuation net premium for the policy or contract 500 calculated by the method used in calculating the reserve thereon 501 but using the minimum valuation standards of mortality and rate of 502 interest, the minimum reserve required for such policy or contract 503 is the greater of either the reserve calculated according to the 504 mortality table, rate of interest, and method actually used for such 505 policy or contract, or the reserve calculated by the method actually 506 used for such policy or contract but using the minimum valuation 507 standards of mortality and rate of interest and replacing the valua-508 tion net premium by the actual gross premium in each contract year 509 for which the valuation net premium exceeds the actual gross 510 premium. At the option of the insurer and with the consent of the 511 commissioner, the minimum reserve defined in this subsection e. 512 may be determined for each policy or contract except one issued 513 on the substandard basis by substituting, for the actual gross 514 premium on the policy or contract, the average gross premium 515 charged by the insurer for all policies or contracts classified other 516 than substandard which have the same valuation characteristics 517 apart from variation in premium on account of differences in 518 mortality experience.

519 The minimum valuation standards of mortality and rate of in-520 terest referred to in this subsection are those standards stated in 521 subsection a. of this section.

522 Provided that for any life insurance policy issued on or after 523 January 1, 1985 for which the gross premium in the first policy 524 year exceeds that of the second year and for which no comparable 525 additional benefit is provided in the first year for such excess and 526 which provides an endowment benefit or a cash surrender value or 527 a combination thereof in an amount greater than such excess 528 premium, the foreging provisions of this subsection e. shall be 529 applied as if the method actually used in calculating the reserve for 530 such policy were the method described in subsection b., notwith-531 standing the provisions of the second paragraph of such subsection 532 b. The minimum reserve at each policy anniversary of such a 533 policy shall be the greater of the minimum reserve calculated in 534 accordance with subsection b. including the second paragraph of 535 that subsection, and the minimum reserve calculated in accordance 536 with this subsection e.

f. This subsection shall apply to all annuity and pure endowment contracts contracts other than group annuity and pure endowment contracts purchased in connection with retirement plans or plans of deferred compensation, established or maintained by or for one or more employers (inclding partnerships or sole proprietorships), employee organizations, or any combination thereof, except such plans providing individual retirement accounts or individual retirement annuities under section 408 of the Internal Revenue Code, as now or 545 hereafter amended.

546 Reserve according to the commissioner's annuity reserve method 547 for benefits under annuity or pure endowment contracts, excluding 548 any disability and accidental death benefits in such contracts, shall 549 be the greatest of the respective excesses of the present values, at 550 the date of valuation, of the future guaranteed benefits, including 551 guaranteed nonforfeiture benefits, provided for by such contracts 552 at the end of each respective contract year, over the present value, 553 at the date of valuation, of any future valuation considerations 554 derived from future gross considerations, required by the terms of 555 such contract, that become payable prior to the end of such respec-556 tive contract year. The future guaranteed benefits shall be deter-557 mined by using the mortality table, if any, and the interest rate, or 558 rates, specified in such contracts for determining guaranteed 559 benefits. The valuation considerations are the portions of the 560 respective gross considerations applied under the terms of such 561 contracts to determine nonforfeiture values.

- g. In the case of any plan of life insurance which provides for 563 future premium determination, the amounts of which are to be 564 determined by the insurer based on then estimates of future 565 experience, or in the case of any plan of life insurance or annuity 566 which is of such a nature that the minimum reserves cannot be 567 determined by the methods described in subsections b., e., and f., 568 the reserves which are held under any such plan must:
- 569 (i) be appropriate in relation to the benefits and the pattern 570 of premiums for that plan, and
- 571 (ii) be computed by a method which is consistent with the princi-572 ples of this standard valuation law, as determined by regulations 573 promulgated by the commissioner.
 - 1 2. This act shall take effect immediately.

STATEMENT

This bill will permit insurers to reduce required reserves to a level consistent with valuation standards in effect in this State. This bill will result in greater benefits and lower costs to policyholders.

ASSEMBLY INSURANCE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2939

STATE OF NEW JERSEY

DATED: SEPTEMBER 11, 1986

The purpose of this bill is to repeal a sunset provision which was inserted in a law, P. L. 1985, c. 477, passed last December by the Legislature. That law amended the standard valuation law governing life insurance companies to permit domestic mutual life insurers to ease a tax burden imposed by the federal Tax Reform Act of 1984.

Passage of Assembly Bill No. 2939 would have the effect of permitting life insurance companies to apply an interest rate to their reserve valuations which is more liberal than the rate which was required to be applied prior to the passage of the 1985 law; prior to that law, life insurers could use an interest rate no higher than the interest rate which they use to govern their nonforfeiture benefits. The ultimate effect of this change in the interest rate level permitted to be used under New Jersey law is that the actual reserves held by the insurers will be lower than at present.

The New Jersey statutory reserve standards, and those of most other states, are established with a primary view toward safety and soundness. Thus, the amount of reserves which an insurer holds relates to its future obligations. Aside from reserves on its obligations to its policyholders, insurers also maintain a surplus, which is also material to its solvency.

The federal Tax Reform Act of 1984 changed the method of taxing life insurance companies; in general, the tax paid by life insurers was raised. Partly, this was accomplished by a change in the method of calculating reserves for tax purposes. Mutual insurers are required to pay a tax under the federal law which is essentially a tax on their equity; because the equity of a mutual company cannot be computed in the same manner as with a stock insurer, the equity tax on a mutual insurer takes the form of a tax on the insurer's surplus.

There is a direct relationship between a mutual insurer's reserves and surplus. The calculation of reserves under federal law for tax purposes results in a reserve which is actually lower than the reserves which are required for State regulatory purposes. The State reserves, as has been noted, are based upon considerations of safety and soundness. The effect of this differentiation in the calculation of reserves is that for federal tax purposes the excess reserves required by the State are considered by the federal government to be surplus, which is taxable at 3%. Because of this anomaly one domestic mutual life insurer estimates that its federal tax burden on its New Jersey statutory reserves was \$37 million.

By eliminating the New Jersey stautory cap on the interest rate which is used to calculate New Jersey statutory reserves, the actual amount of the reserves can be reduced. The higher the rate of interest which may be used to calculate the reserves, the less actual moneys are needed to be set aside in reserves; the determination of the ultimate reserve liabilities which are needed for safety and soundness is the result of a calculation of the principal amount of the reserve and the interest rate which is imputed to those reserves. This is the aggregate amount of money which will be needed to meet the insurer's obligations.

The reduction of an insurer's reserves through the use of a more liberal interest rate would not in and of itself ease an insurer's federal tax burden. What it will do, by placing more money in an insurer's surplus, is permit the insurer to conduct a series of financial transactions, such as selling some of the bonds it holds at a discount, to create a paper "tax loss" to reduce its surplus. The tax loss will not be detrimental to the company's financial condition or to its policyholders, because the company can purchase new securities with higher yields which make up the difference in lost principal.

At the end of last session, when the Legislature passed a bill, signed into law by the Governor, which permitted insurers to use the higher interest rates to calculate their reserve liabilities, it included a sunset provision which will cause the law to expire January 1, 1987; if the Legislature takes no action before that time, insurers would be required to raise the amount of their New Jersey statutory reserves on certain policies, and their federal income tax burden would in increased.

The major mutual life insurance companies which are domiciled in New York do not have an interest rate cap, and are permitted to calculate their reserves in the manner required by New Jersey's temporary law. Thus, they are able to avoid the federal tax on their excess reserves. It has been suggested that the tax savings enjoyed by the New York insurers is passed on to their insureds in the form of higher dividends, thus placing the New York companies at a competitive advantage over insurers which are domiciled in New Jersey.

SENATE LABOR, INDUSTRY AND PROFESSIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2939

STATE OF NEW JERSEY

DATED: DECEMBER 8, 1986

The purpose of this bill is to repeal a sunset provision which was inserted in a law, P. L. 1985, c. 477, passed last December by the Legislature. That law amended the "standard valuation law" governing life insurance companies to permit domestic mutual life insurers to ease a tax burden imposed by the federal Tax Reform Act of 1984.

Passage of Senate No. 1166 and Assembly No. 2939 would have the effect of permitting life insurance companies to apply an interest rate to their reserve valuations which is more liberal than the rate which was required to be applied prior to the passage of the 1985 law; prior to that law, life insurers could use an interest rate no higher than the interest rate which they use to govern their nonforfeiture benefits. The ultimate effect of this change in the interest rate level permitted to be used under New Jersey law is that the actual reserves held by the insurers will be lower than at present.

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