#### LEGISLATIVE HISTORY CHECKLIST

:AZCM

27:1B-1 et al

("New Jersey Transportation Trust

Fund Authority Act of 1984")

**LAWS OF: 1984** 

CHAPTER: 73

Bill No:

S2047

Sponsor(s):

Rand

Date Introduced:

June 28, 1984

Committee:

Assembly: --

Senate:

Amended during passage:

No

Assembly substitute enacted

Date of Passage:

Assembly:

June 28, 1984

Senate:

June 28, 1984

Date of Approval: July 10, 1984

Following statements are attached if available:

Sponsor statement:

No

Original bill not

printed

Committee statement:

Assembly

No No

Senate

No

**Veto Message:** 

Fiscal Note:

No

Message on Signing:

No

Following were printed:

Reports:

No

Hearings:

No

974.90

New Jersey. Legislature. Senate.

T764

1984a

Transportation and Communications Committee. Public hearing on \$1446, held 4-9-84. Trenton, 1984.

(Over)

974.90

New Jersey. Legislature. Senate.

T764

Transportation and Communications Committee.

1984c

Public hearing on bonding and fiscal elements of the New Jersey Transportation Trust Fund Authority Act of 1984, held 5-16-84.

Trenton, 1984.

974.90 T764

New Jersey. Legislature. Assembly. Transportation and Communications

Committee.

1984d

Public hearing on transportation funding, held 5-14-84. Trenton, 1984.

See newspaper clipping file, "N.J.-Transportation-1984" in New Jersey Reference Department.

Also attached: Comments from Governor Kean's Annual Message to the Legislature, 1-8-85, p. 29-32.

1974.90 New Jersey Legislature. Assembly Transportation
T764 and Communications Committee
1984e Public Hearing on Transportation Funding.
held May 21 1984. Trenton 1984.

(continuation of 5/14/08 hearing)

## 7-10-84

### ASSEMBLY SUBSTITUTE FOR

## SENATE, No. 2047

# STATE OF NEW JERSEY

#### INTRODUCED JUNE 28, 1984

By Senator RAND, Assemblymen BRYANT, MARKERT, Senators COWAN, FELDMAN, FORAN, GAGLIANO, HURLEY, JACK-MAN, McMANIMON and O'CONNOR, Assemblymen CUPROW-SKI, FOY, GILL, DOYLE, KARCHER and Assemblywoman KALIK and all remaining members of the Assembly.

An Act concerning financing for the State's transportation system, creating the New Jersey Transportation Trust Fund Authority and defining its functions, duties and powers, including the authorization to issue bonds, notes and other obligations, creating the Transportation Trust Fund Account within the General Fund, providing for the credit to the Transportation Trust Fund Account of \$88 million and amounts equivalent to increases authorized in motor vehicle registration fees and other fees and in the tax on diesel fuel, providing for payment of funds of the New Jersey Transportation Trust Fund Authority to the Special Transportation Fund, and amending "The New Jersey Highway Authority Act," approved April 14, 1952 (P. L. 1952, c. 16), the "New Jersey Expressway Authority Act," approved February 19, 1962 (P. L. 1962, c. 10), and the "New Jersey Turnpike Authority Act of 1948," approved October 27, 1948 (P. L. 1948, c. 454) to provide authority for contractual payments by these toll road authorities to the State or the New Jersey Transportation Trust Fund Authority, amending various other parts of the statutory law and supplementing Title 27 of the Revised Statutes.

- 1 BE IT ENACTED by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. (New section) This act shall be known and may be cited as
- 2 the "New Jersey Transportation Trust Fund Authority Act of
- 3 1984."

- 1 2. (New section) The Legislature finds and declares that:
- a. A sound, balanced transportation system is vital to the future
- 3 of the State and is a key factor in its continued economic develop-
- 4 ment.
- 5 b. The transportation infrastructure of the State is among the
- 6 most heavily used in the nation and has deteriorated alarmingly
- 7 in recent years with parts of the highway system reaching the end
- 8 of their useful lives. This deterioration has been caused, in part,
- 9 because New Jersey, unlike most states and the federal govern-
- 10 ment, has not provided a stable source of transportation funding.
- 11 c. There exists an urgent need for a stable and assured method
- 12 of financing the planning, acquisition, engineering, construction,
- 13 reconstruction, repair and rehabilitation of the State's transporta-
- 14 tion system, including the financing of the State's share under fed-
- 15 eral aid highway laws of the cost of planning, acquisition, engi-
- 16 neering, construction, reconstruction, repair, resurfacing, and
- 17 rehabilitation of public highways and of the State's share of the
- 18 planning, acquisition, engineering, construction, reconstruction,
- 19 repair and rehabilitation of public transportation projects and
- 20 other transportation projects in the State, that will enable the
- 21 State to construct and maintain the safe, balanced, sound and
- 22 efficient transportation system necessary for the well being of the
- 23 State's citizens.
- 24 d. Unless additional State funding is provided immediately for
- 25 the State's transportation system, the cost of repair and reconstruc-
- 26 tion will increase geometrically and the economic well-being and
- 27 safety of users of the State's transportation system will be en-
- 28 dangered.
- 29 e. Transportation facilities under the jurisdiction of counties and
- 30 municipalities form an integral and vital part of the State's trans-
- 31 portation system. Without State aid, counties and municipalities
- 32 will be unable to meet the cost of maintaining, rehabilitating and
- 33 improving these facilities.
- 34 f. The State's commitment to the payment for and financing of
- 35 the State transportation system in a stable fashion, thus ensuring
- 36 a predictable and continuing public investment in transportation
- 37 and allowing the State to take full advantage of funds provided
- 38 by the federal government, is a public use and public purpose for
- 39 which public money may be expended and tax exemptions granted.
- 40 The powers and duties of the New Jersey Transportation Trust
- 41 Fund Authority and the other measures hereinafter described
- 42 are necessary and proper for the purpose of achieving the ends
- 43 herein recited.

- 1 3. (New section) The following words or terms as used in this
- 2 act shall have the following meaning unless a different meaning
- 3 clearly appears from the context:
- 4 a. "Act" means this New Jersey Transportation Trust Fund
- 5 Authority Act of 1984.
- 6 b. "Authority" means the New Jersey Transportation Trust
- 7 Fund Authority created by section 4 of this act.
- 8 c. "Bonds" means bonds issued by the authority pursuant to the
- 9 act.
- d. "Commissioner" means the Commissioner of Transportation.
- e. "Department" means the Department of Transportation.
- 12 f. "Federal aid highway" means any highway within the State
- 13 in connection with which the State receives payment or reimburse-
- 14 ment from the federal government under the terms of Title 23.
- 15 United States Code or any amendment, successor, or replacement
- 16 thereof, for the purposes contained in the act.
- 17 g. "Federal government" means the United States of America,
- 18 and any officer, department, board, commission, bureau, division,
- 19 corporation, agency or instrumentality thereof.
- 20 h. "New Jersey Expressway Authority" means the public cor-
- 21 poration created by section 4 of chapter 10 of the Laws of New
- 22 Jersey of 1962 as amended or its successor.
- 23 i. "New Jersey Highway Authority" means the public corpora-
- 24 tion created by section 4 of chapter 16 of the Laws of New Jersey
- 25 of 1952 as amended or its successor.
- 26 j. "New Jersey Turnpike Authority" means the public corpora-
- 27 tion created by section 4 of chapter 454 of the Laws of New Jersey
- 28 of 1948 as amended or its successor.
- 29 k. "Notes" means the notes issued by the authority pursuant to
- 30 the act.
- 31 l. "Public highways" means public roads, streets, expressways,
- 32 freeways, parkways, motorways and boulevards, including bridges,
- 33 tunnels, overpasses, underpasses, interchanges, rest areas, express
- 34 bus roadways, bus pullouts and turnarounds, park-ride facilities,
- 35 traffic circles, grade separations, traffic control devices, the elimina-
- 36 tion or improvement of crossings of railroads and highways,
- 37 whether at grade or not at grade, and any facilities, equipment,
- 38 property, rights of way, easements and interests therein needed for
- 39 the construction, improvement and maintenance of highways.
- 40 m. "Public transportation project" means in connection with
- 41 public transportation service, passenger stations, shelters and
- 42 terminals, automobile parking facilities, ramps, track connections,
- 43 signal systems, power systems, information and communication

44 systems, roadbeds, transit lanes or rights of way, equipment

storage and servicing facilities, bridges, grade crossings, rail cars,

46 locomotives, motorbus and other motor vehicles, maintenance and

47 garage facilities, revenue handling equipment and any other equip-

48 ment, facility or property useful for or related to the provision of

49 public transportation service.

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n. "State agency" means any officers, department, board, com-

51. mission, bureau, division, agency or instrumentality of the State.

52 o. "Toll road authorities" means and includes the New Jersey

53 Turnpike Authority, the New Jersey Highway Authority and the

54 New Jersey Expressway Authority.

p. "Transportation project" means, in addition to public high-

56 ways and public transportation projects, any equipment, facility or

57 property useful or related to the provision of any ground, water-

58 borne or air transportation for the movement of people and goods.

59 q. "Transportation system" means public highways, public

transportation projects, other transportation projects, and all other

61 methods of transportation for the movement of people and goods.

4. (New section) a. There is hereby established in the depart-

2 ment a public body corporate and politic, with corporate succession,

3 to be known as the "New Jersey Transportation Trust Fund Au-

thority." For the purpose of complying with the provisions of

5 Article V, Section IV, paragraph 1 of the New Jersey Constitution,

6 the authority is hereby allocated within the Department of Trans-

7 portation, but notwithstanding said allocation, the authority shall

8 be independent of any supervision or control by the department-

9 or by any board or officer thereof. The authority is hereby consti-

10 tuted as an instrumentality of the State exercising public and es-

11 sential governmental functions no part of whose revenues shall

12 accrue to the benefit of any individual, and the exercise by the

13 authority of the powers conferred by the act shall be deemed and

14 held to be an essential governmental function of the State.

15 b. The authority shall consist of five members as follows: the

16 commissioner and the State Treasurer, who shall be members

17 ex officio, and three public members, one of whom shall be appointed

18 by the Governor, with the advice and consent of the Senate, and the

19 two remaining to be appointed by the Governor, one of whom upon

20 recommendation of the President of the Senate and the other

21 upon recommendation of the Speaker of the General Assembly. No

22 more than three members of the authority shall be of the same

23 political party. The public members appointed by the Governor

24 shall serve a four year term, except that the public member

25 appointed by the Governor upon recommendation of the President

26 of the Senate shall serve for a four year term and the public 27 member appointed upon recommendation of the Speaker of the

28. General Assembly shall serve for a two year term.

29 With respect to those public members first appointed by the 30 Governor: the Senate shall advise and consent to the appointment of the member not appointed upon recommendation of the President and the Speaker within 30 days of the receipt thereof from the 32Governor, such appointment having been sent by the Governor to 33the Senate within 20 days following the effective date of this act; 34 the President of the Senate and the Speaker of the General 35 Assembly shall send their recommendations for public members to the Governor within 20 days following the effective date of this act. 37 · The Governor has an additional 10 days to accept or reject in 39 writing these recommendations.

**4**0 Each public member shall hold office for the term of the member's. 41 appointment and until the member's successor shall have been appointed and qualified. A member shall be eligible for reappoint-43 ment. Any vacancy in the membership occurring other than by 44 expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.

c. Each public member, except those appointed upon recom-47 mendation of the President of the Senate and the Speaker of the 48 General Assembly, may be removed from office by the Governor, for cause, after public hearing, and may be suspended by the 50 Governor pending the completion of such hearing. All members 51 before entering upon their duties shall take and subscribe an 52 oath to perform the duties of their office faithfully, impartially and 53 justly to the best of their ability. A record of such oaths shall be 54 filed in the Office of the Secretary of State.

55 d. The authority shall not be deemed to be constituted and shall. 56 not take action or adopt motions or resolutions until at least three authorized members shall have been appointed and qualified in the 57 58 manner provided in this section. The commissioner shall serve as 59 chairperson of the authority. Prior to the authority being consti-60 tuted, the chairperson is authorized to transfer up to \$75 million 61 to the department from the appropriations made to the authority. 62 for the fiscal year commencing July 1, 1984. The members shall 63 annually elect one of their members as vice chairperson. The 64 members shall elect a secretary and a treasurer who need not be 65 members, and the same person may be elected to serve both as 66 secretary and treasurer. The powers of the authority shall be 67 vested in the members thereof in office from time to time and three

68 members of the authority shall constitute a quorum at any meeting

69 thereof. Action may be taken and motions and resolutions adopted 70 by the authority at any meeting thereof by the affirmative vote of at least three members of the authority. No vacancy in the member-71 72ship of the authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of 73 the authority, except that the authority shall not have the power to 74 **75** issue its initial offering of bonds, notes or other obligations unless all five members of the authority shall have been appointed and 76 qualified. 77

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e. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no member shall be deemed to have forfeited nor shall the member forfeit the member's office or employment or any benefits or emoluments thereof by reason of the member's acceptance of the office of ex officio member of the authority or the member's services therein.

f. Each ex officio member may designate an employee of the member's department or agency to represent the member at meetings of the authority. All designees may lawfully vote and otherwise act on behalf of the member for whom they constitute the designee. The designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended in writing delivered to the authority.

g. A true copy of the minutes of every meeting of the authority 93 shall be forthwith delivered by and under the certification of the 94 secretary thereof to the Governor. No action taken at the meeting 95 by the authority shall have force or effect until 15 days after such 96 copy of the minutes shall have been so delivered unless during 97 this 15-day period the Governor shall approve in writing the same 98 or any part thereof in which case the action shall become effective 99 100 upon approval. If, in said 15-day period, the Governor returns a 101 copy of the minutes with his veto of any action taken by the au-102 thority or any member thereof at the meeting, the action shall be 103 null and void and of no effect. Notwithstanding the foregoing, if 104 the last day of the 15-day period shall be a Saturday, Sunday or 105 legal holiday, then the 15-day period shall be deemed extended to 106 the next following business day. The powers conferred in this 107 paragraph upon the Governor shall be exercised with due regard 108 for the rights of the holders of bonds, notes or other obligations 109 of the authority at any time outstanding, and nothing in, or done 110 pursuant to, this paragraph shall in any way limit, restrict or alter 111 the obligation or powers of the authority or any representative

112 or officer of the authority to carry out and perform in every detail

113 each and every covenant, agreement or contract at any time made

114 or entered into by or on behalf of the authority with respect to

115 its bonds, notes or other obligations or for the benefit, protection

116 or security of the holders thereof.

117 h. The authority shall continue in existence until dissolved by

118 act of the Legislature, except that it shall not continue in existence

119 beyond 17 years unless the Legislature shall by law prescribe

120 otherwise. However, any dissolution of this authority, by act of

121 the Legislature or otherwise, shall be on condition that the authority

122 has no debts, contractual duties or obligations outstanding or that

123 provision has been made for the payment, discharge or retirement

124 of these debts, contractual duties or obligations. Upon any dissolu-

125 tion of the authority all property, rights, funds and assets thereof

126 shall pass to and become vested in the State.

- 1 5. (New section) It shall be the sole purpose of the authority
- 2 created under this act, to provide the payment for and financing
- 3 of all, or a portion of, the costs incurred by the department for the
- 4 planning, acquisition, engineering, construction, reconstruction,
- repair and rehabilitation of the State's transportation system, in-
- 6 cluding, without limitation, the State's share (including State ad-
- 7 vances with respect to any federal share) under federal aid highway
- 8 laws of the costs of planning, acquisition, engineering, construction,
- 9 reconstruction, repair, resurfacing and rehabilitation of public
- 10 highways, the State's share (including State advances with respect
- 11 to any federal share) of the costs of planning, acquisition, engi-
- 12 neering, construction, reconstruction, repair and rehabilitation of
- 13 public transportation projects and other transportation projects
- 14 in the State, and State aid to counties and municipalities for trans-
- 15 portation projects, all in furtherance of the public policy declared
- 16 in section 2 of the act, in the manner provided for in the act.
- 1 6. (New section) In addition to all other powers granted to the
- 2 authority in the act, the authority shall have power:
- 3 a. To sue and be sued;
- 4 b. To have an official seal and alter the same at its pleasure;
- 5 c. To make and alter bylaws for its organization and internal
- 6 management and rules and regulations for the conduct of its affairs
- 7 and business;
- 8 d. To maintain an office at a place or places within the State as
- 9 it may determine;
- 10 e. To acquire, hold, use and dispose of its income, revenues, funds
- 11 and moneys;

- 12 f. To acquire, own, lease as lessee or lessor, hold, use, sell, trans-
- 13 fer, and dispose of real or personal property for its purposes;
- 14 g. To borrow money and to issue its bonds, notes or other obli-
- 15 gations and to secure the same by its revenues or other funds and
- 16 otherwise to provide for and secure the payment thereof and to
- 17 provide for the rights of the holders thereof and to provide for
- 18 the refunding thereof all as provided in the act;
- 19 h. To issue subordinated indebtedness and to enter into bank
- 20 cloan agreements, lines of credit, letters of credit and other security
- 21 agreements as provided for in the act;
- 22 i. In its own name or in the name of the State, to apply for and
- 23 receive and accept appropriations or grants of property, money,
- 24 services or reimbursements for money previously spent and other
- 25 assistance offered or made available to it by or from any person,
- 26 government, agency, public authority or any public and private
- 27 entity whatever for any lawful corporate purpose of the authority
- 28 including, without limitation, grants, appropriations or reimburse-
- 29 ments from the State or federal government with respect to their
- 30 respective shares under federal aid highway laws of the costs of
- 31 planning, acquisition, engineering, construction, reconstruction,
- 32 repair, resurfacing and rehabilitation of public highways or the
- 33 costs of planning, acquisition, engineering, construction, recon-
- 34 struction, repair and rehabilitation of public transportation proj-
- 35 ects and other transportation projects, in the State and the au-
- 36 thority's operating expenses and to apply and negotiate for the
- 37 same upon such terms and conditions as may be required by any
- 38 person, government, agency, authority or entity or as the authority
- 39 may determine to be necessary, convenient or desirable:
- 40 j. Subject to any agreement with the holders of bonds, notes or
- 41 other obligations, to invest moneys of the authority not required
- 42 for immediate use, including proceeds from the sale of any bonds,
- 43 notes or other obligations, in obligations, securities and other in-
- 44 vestments as the authority shall deem prudent;
- 45 k. Subject to any agreements with holders of bonds, notes or
- 46 other obligations, to purchase bonds, notes or other obligations of
- 47 the authority out of any funds or moneys of the authority available
- 48 therefor, and to hold, cancel or resell the bonds, notes or other
- 49 obligations;
- 50 l. For its sole purpose as established in section 5 of this act, to
- 51 appoint and employ an executive director and such additional offi-
- 52 cers who need not be members of the authority and such other
- 53 personnel and staff as it may require, at an annual expense not

- to exceed \$100,000.00, all without regard to the provisions of Title 54
- 11, Civil Service, of the Revised Statutes; 55
- m. To do and perform any acts and things authorized by the act 56
- under, through, or by means of its officers, agents or employees or 57
- by contracts with any person, firm or corporation or any public 58
- 59 body;
- 60 n. To procure insurance against any losses in connection with its
- property, operations, assets or obligations in amounts and from. 61
- 62 insurers as it deems desirable;
- o. To make and enter into any and all contracts and agreements 63
- 64 which the authority determines are necessary, incidental, convenient
- 65 or desirable to the performance of its duties and the execution of
- its powers under the act; and 66
- 67 p. To do any and all things necessary, convenient or desirable
- 68 to carry out its purposes and exercise the powers given and granted
- 69 in the act.
- 1 7. (New section) The authority shall have the power to accept
- 2 and use any funds appropriated and paid by the State to the au-
- thority, including, without limitation, appropriations and payments
- from the Transportation Trust Fund Account established pursuant
- to the act, for the purposes for which the appropriations and pay-
- ments are made.
- 8. (New section) The authority shall have the power to enter 1
- 2 into contracts (or take an assignment of the right and interests in
- contracts entered into by the treasurer or commissioner) with each
- toll road authority or other State agency to provide for payments 4
- to it by each toll road authority or other State agency from avail-
- able revenues of the amount or amounts that may be set forth in.

or determined in accordance with, the contract; provided however,

- that no such contract shall contain specific provisions which direct 8
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- such toll road authority or other State agency to increase this. Subject as aforesaid, each contract, or assignment, may contain 10
- conditions and covenants as shall be agreed to by the authority and
- by the affected toll road authority or other State agency and in the 12
- case of an assignment as agreed to by the treasurer or commis-13
- sioner, including but not limited to conditions and covenants neces-14
- sary and desirable to facilitate the issuance and sale of bonds, 15
- notes and other obligations of the authority. The authority may 16
- receive and use (and contract for the use of) the amounts paid to 17
- it pursuant to the contracts for any one or more of its corporate 18
- 19 purposes or powers.
- 9. (New section) a. The authority shall have the power and is 1
- 2 hereby authorized after November 15, 1984 and from time to time

thereafter to issue its bonds, notes or other obligations in principal 3 amounts as in the opinion of the authority shall be necessary to 5 provide for any of its corporate purposes, including the payment, funding or refunding of the principal of, or interest or redemption premiums on, any bonds, notes or other obligations issued by it 7 whether the bonds, notes, obligations or interest to be funded or 9 refunded have or have not become due; and to provide for the security thereof and for the establishment or increase of reserves 10 11 to secure or to pay the bonds, notes or other obligations or interest 12 thereon and all other reserves and all costs or expenses of the authority incident to and necessary or convenient to carry out its cor-13 porate purposes and powers; and in addition to its bonds, notes and other obligations the authority shall have the power to issue 15 16 subordinated indebtedness which shall be subordinate in lien to the 17 lien of any or all of its bonds or notes. No resolution or other action 18 of the authority providing for the issuance of bonds, refunding 19 bonds or other obligations shall be adopted or otherwise made effective by the authority without the prior approval in writing of 20 21the Governor and either the State Treasurer or the Comptroller of 22the Treasury. 23

b. Except as may be otherwise expressly provided in the act or 24 by the authority, every issue of bonds or notes shall be general obligations payable out of any revenues or funds of the authority, 26 subject only to any agreements with the holders of particular bonds 27 or notes pledging any particular revenues or funds. The authority 28 may provide the security and payment provisions for its bonds or 29 notes as it may determine, including (without limiting the generality of the foregoing) bonds or notes as to which the principal **3**0 and interest are payable from and secured by all or any portion 31 32of the revenues of and payments to the authority and other moneys 33 or funds as the authority shall determine. In addition, the authority may, in anticipation of the issuance of the bonds or the 34 receipts of appropriations, grants, reimbursements or other funds, including without limitation grants from the federal government for federal aid highways or public transportation systems, issue notes the principal of or interest on which or both shall be payable out of the proceeds of notes, bonds or other obligations of the authority or appropriations, grants, reimbursements or other funds or revenues of the authority. The authority may also enter into bank loan agreements, lines of credit and other security agreements and obtain for or on its behalf letters of credit in each case for the purpose of securing its bonds, notes or other obligations or to provide direct payment of any costs which the authority is au-

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thorized to pay by this act and to secure repayment of any borrowings under the loan agreement, line of credit, letter of credit or other security agreement by its bonds, notes or other obligations or the proceeds thereof or by any or all of the revenues of

50 and payments to the authority or by any appropriation, grant or

50 and payments to the authority of by any appropriation, grant of 51 reimbursement to be received by the authority and other moneys

52 or funds as the authority shall determine.

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c. Whether or not the bonds and notes are of the form and character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of said Title 12A.

58 d. Bonds or notes of the authority shall be authorized by a resolution or resolutions of the authority and may be issued in one or **5**9 60 more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, 61 62 be in the denomination or denominations, be in the form, carry the 63 conversion or registration privileges, have the rank or priority, 64 be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or without the 65 66 State, and be subject to the terms of redemption (with or without 67 premium) as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the 68 authority and a corporate trustee within or without the State. All 69 other obligations of the authority shall be authorized by resolution 70 71containing terms and conditions as the authority shall determine.

e. Bonds, notes or other obligations of the authority may be sold at public or private sale at a price or prices and in a manner as the authority shall determine. Every bond shall mature and be paid not later than 17 years from the date thereof, except that no bond, note or other obligation shall mature and be paid later than 17 years from the effective date of this act, nor shall any refunding of such obligations mature or be paid later than that date.

Notes, the initial series of bonds and bonds issued for refunding purposes of the authority may be sold at public or private sale at a price or prices and in a manner as the authority shall determine.

a price or prices and in a manner as the authority shall determine.

Except as noted above, all bonds of the authority shall be sold
at such price or prices and in such manner as the authority shall
determine, after notice of sale, published at least three times in at
least three newspapers published in the State of New Jersey, and
at least once in a publication carrying municipal bond notices and
devoted primarily to financial news, published in New Jersey or
the City of New York, the first notice to be at least five days prior

to the day of bidding. The notice of sale may contain a provision 89 to the effect that any or all bids made in pursuance thereof may be 90 rejected. In the event of such rejection or of failure to receive any 91 92 acceptable bid, the authority, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale 93 upon terms not less favorable to the State than the terms offered 94 by any rejected bid. The authority may sell all or part of the bonds 95 of any series as issued to any State fund or to the federal govern-96 ment or any agency thereof, at private sale, without advertisement. 97

98 f. Bonds or notes may be issued and other obligations incurred 99 under the provisions of the act without obtaining the consent of 100 any department, division, commission, board, bureau or agency of 101 the State, other than the approval as required by subsection a. of 102 this section, and without any other proceeding or the happening 103 of any other conditions or other things than those proceedings, 104 conditions or things which are specifically required by the act.

g. Bonds, notes and other obligations of the authority issued 106 or incurred under the provisions of the act shall not be in any way 107 a debt or liability of the State or of any political subdivision thereof 108 other than the authority and shall not create or constitute any in-109 debtedness, liability or obligation of the State or of any political 110 subdivision or be or constitute a pledge of the faith and credit of 111 the State or of any political subdivision but all bonds, notes and 112 obligations, unless funded or refunded by bonds, notes or other 113 obligations of the authority, shall be payable solely from revenues 114 or funds pledged or available for their payment as authorized in 115 the act. Each bond, note or other obligation shall contain on its 116 face a statement to the effect that the authority is obligated to 117 pay the principal thereof or the interest thereon only from rev-118 enues or funds of the authority and that neither the State nor any 119 political subdivision thereof is obligated to pay the principal or 120 interest and that neither the faith and credit nor the taxing power 121 of the State or any political subdivision thereof is pledged to the 122 payment of the principal of or the interest on the bonds, notes or 123 other obligations. For the purposes of this subsection, political 124 subdivision does not include the authority.

h. All expenses incurred in carrying out the provisions of the act shall be payable solely from revenues or funds provided or to 127 be provided under or pursuant to the provisions of the act and 128 nothing in the act shall be construed to authorize the authority to 129 incur any indebtedness or liability on behalf of or payable by the 130 State or any political subdivision thereof.

131 i. The aggregate principal amount of bonds, notes or other ob-

132 ligations, including subordinated indebtedness of the authority,

133 may not exceed \$600,000,000.00. If in any fiscal year appropria-

134 tions by the Legislature to the authority, and amounts received in

135 accordance with contracts entered into with the toll road authori-

136 ties if those amounts are not included in legislative appropriations,

137 shall be in excess of \$143,000,000.00, the aggregate principal

138 amount of \$600,000,000.00 shall be reduced by an amount equal to

139 the excess. In computing the foregoing limitations there shall be

140 excluded all the bonds, notes or other obligations, including sub-

141 ordinated indebtedness of the authority, which shall be issued for

142 refunding purposes, provided that the refunding shall be deter-

143 mined by the authority to result in a debt service savings.

144 The authority shall minimize debt incurrence by first relying on

145 appropriations and other revenues available to the authority before

146 incurring debt to meet its statutory purposes.

147 The authority shall not incur debt at any time in any fiscal year

148 in excess of the difference between the amount of appropriations

149 and other revenues to the authority theretofore made in that fiscal

150 year and the amount which the Department of Transportation is

151 permitted to commit for transportation projects under the act in

152 that fiscal year as indicated in the budget, plus reasonably neces-

153 sary expenses, required debt reserve funds, debt service and out-

154 standing financial obligations from prior fiscal years of the

155 authority.

156 Debt which would have been incurred pursuant to this section

157 which is not incurred in any fiscal year, may be issued in sub-158 sequent years.

1 10. (New section) In any resolution of the authority authorizing

or relating to the issuance of any bonds, notes or other obligations

3 or in any indenture securing the bonds, notes or other obligations,

4 the authority, in order to secure the payment of the bonds, notes

5 or other obligations and in addition to its other powers, shall have

6 the power by provisions therein which shall constitute covenants

7 by the authority and contracts with the holders of the bonds, notes

8 or other obligations:

9 a. To pledge all or any part of its revenues or receipts to which

10 its right then exists or may thereafter come into existence and

11 other moneys or funds as the authority shall determine and the

12 moneys derived therefrom, and the proceeds of any bonds, notes

13 or other obligations;

b. To pledge any agreement including, without limitation, the

15 contract or contracts referred to in section 23 of the act, contracts

16 with the toll road authorities or other State agencies, and any

- 17 grant, contract, or agreement with the federal government or the
- 18 revenues or payments thereunder and the proceeds thereof;
- 19 c. To covenant against pledging all or any part of its revenues
- 20 or receipts or its agreements and the revenues derived thereunder
- 21 or the proceeds thereof and other moneys or funds as the authority
- 22 shall determine and the moneys derived therefrom or against per-
- 23 mitting or suffering any lien on any of the foregoing;
- 24 d. To covenant with respect to limitations on any right to sell,
- 25 lease or otherwise dispose of any property of any kind;
- e. To covenant as to any bonds, notes and other obligations to
- 27 be issued and the limitations thereof and the terms and conditions
- 28 thereof and as to the custody, application, investment, and dispo-
- 29 sition of the proceeds thereof;
- 30 f. To covenant as to the issuance of additional bonds, or notes
- 31 or other obligations or as to limitations on the issuance of addi-
- 32 tional bonds, notes or other obligations and on the incurring of
- 33 other debts by it;
- 34 g. To covenant as to the payment of the principal of or interest
- 35 on the bonds, notes, or other obligations, as to the sources and
- 36 methods of payment, as to the rank or pirority of any bonds, notes
- 37 or obligations with respect to any lien or security or as to the
- 38 acceleration of the maturity of any bonds, notes or obligations;
- 39 h. To provide for the replacement of lost, stolen, destroyed or
- 40 mutilated bonds, notes or other obligations;
- 41 i. To covenant against extending the time for the payment of
- 42 bonds, notes or other obligations or interest thereon;
- 43 j. To covenant as to the redemption of bonds, notes or other
- 44 obligations and privileges of exchange thereof for other bonds,
- 45 notes or other obligations of the authority;
- 46 k. Subject to the rights and security interests of the holders
- 47 from time to time of bonds, notes or other obligations heretofore
- 48 or hereafter issued by each of the toll road authorities or other
- 49 State agencies, to covenant as to the enforcement of any term in
- 50 any agreement, entered into pursuant to the act, to which the au-
- 51 thority is a party or an assignee, fixing amounts of funds of the
- 52 toll road authorities or other State agencies to be paid over to and
- 53 received by the authority in each year or other period of time,
- 54 including any term concerning the fixing of tolls and other charges
- 55 by the toll road authorities or other State agencies at rates as shall
- 56 be necessary to provide the amounts of funds;
- 57 1. To covenant to create or authorize the creation of special funds
- 58 or moneys to be held in pledge or otherwise for payment or re-
- 59 demption of bonds, notes, or other obligations, reserves or other

purposes and as to the use, investment, and disposition of the 60 61 moneys held in the funds;

62 m. To establish the procedure, if any, by which the terms of any 63 contract or covenant with or for the benefit of the holders of bonds, notes or other obligations may be amended or abrogated, the amount 64 of bonds, notes or other obligations the holders of which must 65 consent thereto, and the manner in which the consent may be given; 66

n. To provide for the release of property, agreements, or rev-67 enues and receipts from any pledge and to reserve rights and 68 powers in, or the right to dispose of, property which is subject to 69 70 a pledge;

71 o. To provide for the rights and liabilities, powers and duties 72 arising upon the breach of any covenant, condition or obligation 73 and to prescribe the events of default and the terms and conditions upon which any or all of the bonds, notes or other obligations of 74 75 the authority shall become or may be declared due and payable before maturity and the terms and conditions upon which any 76 77 declaration and its consequences may be waived;

78 p. To vest in a trustee or trustees within or without the State such property, rights, powers and duties in trust as the authority 79 80 may determine, and to limit the rights, duties and powers of such 81 trustee:

82 q. To execute all bills of sale, conveyances, deeds of trust and 83 other instruments necessary or convenient in the exercise of its 84 powers or in the performance of its covenants or duties;

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r. To pay the costs or expenses incident to the enforcement of 86 the bonds, notes or other obligations or of the provisions of the resolution or of any covenant or agreement of the authority with the holders of its bonds, notes or other obligations;

89 s. To limit the rights of the holders of any bonds, notes or other 90 obligations to enforce any pledge or covenant securing the bonds, notes or other obligations; and 91

92 t. To make covenants, in addition to the covenants herein expressly authorized, of like or different character, and to make 93 94 covenants to do or refrain from doing acts and things as may be necessary, or convenient and desirable, in order to better secure 95 96 bonds, notes or other obligations or which in the absolute discretion of the authority will tend to make bonds, notes or other obliga-98 tions more marketable, notwithstanding that the covenants, acts or things may not be enumerated herein.

1 11. (New section) Any pledge of revenues, moneys, funds or other property made by the authority shall be valid and binding from the time when the pledge is made; the revenues, moneys, funds 4 or other property so pledged and thereafter received by the au-

5 thority shall immediately be subject to the liens of the pledge with-

6 out any physical delivery thereof or further act, and the lien of

7 any pledge shall be valid and binding as against all parties having

8 claims of any kind in tort, contract or otherwise against the au-

9 thority, irrespective of whether the parties have notice thereof.

10 Neither the resolution nor any other instrument by which a pledge

11 of revenues, moneys or funds is created need be filed or recorded

12 except in the records of the authority.

1 12. (New section) Neither the members of the authority nor any

person executing bonds or notes or other obligations issued pur-

3 suant to this act shall be liable personally on the bonds, notes or

4 other obligations by reason of the issuance thereof.

1 13. (New section) The authority may establish reserves, funds

2 or accounts as may be, in its discretion, necessary or desirable to

3 further the accomplishment of the purposes of the authority or to

comply with the provisions of any agreement made by or any reso-

5 lution of the authority.

1 14. (New section) The State does hereby pledge to and covenant

2 and agree with the holders of any bonds, notes or other obligations

3 issued or incurred pursuant to the authorization of the act that the

4 State will not limit or alter the rights or powers hereby vested in

5 the authority in any way that would jeopardize the interest of the

6 holders or inhibit or prevent performance or fulfillment by the

7 authority of the terms of any agreement made with the holders of

8 the bonds, notes or other obligations, or prevent the authority from

9 obtaining sufficient revenues which, together with other available

10 funds, shall be sufficient to meet all expenses of the authority and

11 fulfill the terms of any agreement made with the holders of the

12 bonds, notes or other obligations, together with interest thereon,

13 with interest on any unpaid installments of interest, and all costs

14 and expenses in connection with any action or proceedings by or

15 on behalf of the holders, or from receiving payment of funds of

16 the toll road authorities or other State agencies as provided in

17 any agreement provided for in the act, until the bonds, notes or

18 other obligations, together with interest thereon, are fully met

19 and discharged or provided for. The standards required to be

20 followed by the State in complying with the foregoing covenant

21 shall be no more or less restrictive than the standards required to

be followed by the State under its covenants with the toll road authorities in section 7 of P. L. 1948, c. 454 (C. 27:23-7), section 11

24 of P. L. 1952, c. 16 (C. 27:12B-11) and section 41 of P. L. 1962, c. 10

25 (C. 27:12C-41). The failure of the State to appropriate moneys

26 for any purpose of the act shall not be deemed or construed to be 27 a violation of this section.

1 15. (New section) The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings 3 banks and institutions, building and loan associations, savings and 4. loan associations, investment companies, and other persons carrying on a banking business, all insurance companies, insurance as-6 sociations and other persons carrying on an insurance business, 7 and all executors, administrators, guardians, trustees and other 8 fiduciaries, may legally invest any sinking funds, moneys or other 9 funds belonging to them or within their control in any bonds or notes issued pursuant to the act, and the bonds or notes shall be 10 authorized security for any and all public deposits. 11

1 16. (New section) All property of the authority is declared to be public property devoted to an essential public and governmental  $\mathbf{2}$ function and purpose and shall be exempt from all taxes and special 3 4 assessments of the State or any political subdivision thereof. All bonds, notes or other obligations issued pursuant to the act are 5 hereby declared to be issued by a body corporate and politic of the 6 State and for an essential public and governmental purpose and : 7 the bonds, notes and other obligations, and the interest thereon 8 9 and the income therefrom, and all funds, revenues, income and other moneys received or to be received by the authority and 10 pledged or available to pay or secure the payment of the bonds, 11 notes and other obligations, or interest thereon, shall at all times be exempt from taxation except for transfer, inheritance and estate 13 taxes. 14

17. (New section) On or before the first day of September in 1 each year the authority shall make an annual report of its activities 2 for the preceding fiscal year to the Governor and to the Legislature, 3 in addition to responding to other requests made by the Legislature 4 from time to time. Each such report shall set forth a complete 5 operating and financial statement covering its operations during 6 the year. The authority shall cause an audit of its books and ac-7 counts to be made at least once in each year by certified public 8 accountants and the cost thereof shall be considered an expense of 9 the authority and a copy thereof shall be filed with the Comptroller 10 of the Treasury. Notwithstanding the provisions of any law to the 11 contrary, the State Auditor or his legally authorized representative 12 13 may examine the accounts and books of the authority. 14 Not later than the end of the fifth year following the effective 15 date of this act, the Senate Transportation and Communications

16 Committee and the Assembly Transportation and Communications

17 Committee, or their successors, shall undertake a review of the

18 implementation of this act and of the operation of the authority

19 and make such recommendations as they deem necessary.

20 The department shall from time to time but not less than every

21 six months report to the Senate and Assembly Transportation and

22 Communications Committees on the status of each project, includ-

23 ing public highways, financed pursuant to this act. The report shall

24 also include information on major changes in project status or

25 major impediments to the accomplishment of the planned projects.

1 18. (New section) All officers, departments, boards, agencies, di-

2 visions and commissions of the State are hereby authorized and

3 empowered to render any and all services to the authority as may

4 be within the area of their respective governmental functions as

5 fixed or established by law, and as may be requested by the au-

5 thority. Insofar as possible, the cost and expense of any services

shall be met and provided for by such officers, departments, boards,

8 agencies, divisions and commissions.

1 19. (New section) The commissioner is authorized to adopt such

2 rules and regulations, in accordance with the "Administrative

3 Procedure Act," P. L. 1968, c. 410 (C. 52:14B-1 et seq.), as he

4 deems necessary to effectuate the purposes of the act.

1 20. (New section) There is hereby established in the General

2 Fund an account entitled "Transportation Trust Fund Account."

3 During the fiscal year beginning July 1, 1984 and during each

succeeding fiscal year in which the authority has bonds, notes or

5 other obligations outstanding, the treasurer shall credit to this

6 account commencing with the last business day of August 1984 and

7 on the last business day of each succeeding calendar month an

3 amount not less than \$7,333,333.00, provided that if the effective

9 date of the act shall be later than July 1984, the initial credit shall

10 be an amount equal to that which would have been credited to the

11 account had the act become effective on July 1, 1984, and further

12 provided that the amount credited during any fiscal year shall not

13 be less than \$88,000,000.00; and an amount equivalent to moneys

14 received by the State in accordance with contracts entered into

15 with toll road authorities or other State agencies. The treasurer

16 shall also credit to this account, in accordance with a contract be-

17 tween the treasurer and the authority, an amount equivalent to

18 the sum of the revenues due from the increase of fees for motor

19 vehicle registrations collected pursuant to the amendment to R. S.

20 39:3-20 made by this act and from the increase of fees for motor

21 fuels user identification markers collected pursuant to the amend-

22 ment to section 10 of P. L. 1963, c. 44 (C. 54:39A-10) made by this

23 act and from the increase in the tax on diesel fuels imposed pur-24 suant to the amendment to R. S. 54:39-27 made by this act, pro-25 vided that the total amount credited during the fiscal year beginning July 1, 1984 shall not be less than \$20,000,000.00 and that the 26 27 total amount credited during the fiscal year beginning July 1, 1985 28 and during every fiscal year thereafter shall not be less than 29 \$30,000,000.00. No later than the fifth business day of the month 30 following the month in which a credit has been made, the treasurer 31 shall pay to the authority, for its purposes as provided herein, the 32 amounts then credited to the Transportation Trust Fund Account, 33 provided that the payments to the authority shall be subject to and dependent upon appropriations being made from time to time by 34the Legislature of the amounts thereof for the purposes of the act. 35 1 21. a. (New section) There is hereby established a separate fund 2 entitled "Special Transportation Fund." This fund shall be maintained by the State Treasurer and may be held in depositories as 3 may be selected by the treasurer and invested and reinvested as 4 other funds in the custody of the treasurer in the manner provided 5 by law. The commissioner may from time to time (but not more 7 frequently than monthly) certify to the authority an amount nec-8 essary to fund payments made, or anticipated to be made by or 9 on behalf of the department, from appropriations established for 10 or made to the department from revenues or other funds of the authority. The commissioner's certification shall be deemed con-11 12 clusive for purposes of the act. The authority shall within 15 days of receipt of the certificate, transfer from available funds of the 13 authority to the treasurer for deposit in the Special Transportation 14 15 Fund the amount certified by the commissioner, provided that all 16 funds transferred shall only be expended by the department pursuant to appropriations or authorizations made from time to time 17 by the Legislature for the purposes of the act. 18 b. The department shall not expend any money except as ap-19 20 propriated by law. Commencing with appropriations for the fiscal years beginning on July 1, 1985 or for any subsequent fiscal years, 21 the Legislature shall make a categorical or specific appropriation 22by project or authorization of funds to be expended by the depart-23 ment in the annual appropriations act or in a supplemental appro-24

tions for the fiscal years beginning July 1, 1985. 28 c. No funds, appropriated, authorized or expended pursuant to this act shall be used to finance the resurfacing of highways by 29 department personnel where that resurfacing would require the

priations act which shall be passed by June 30 preceding the fiscal

year to which it pertains. This section shall apply to appropria-

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20 use of more than 150,000 tons of bituminous concrete for that purpose in any calendar year, except that the commissioner may waive this provision when he determines the existence of emergency con-33 ditions requiring the use of department personnel for the resurfac-34 ing of highways after the department has effectively reached the 35 150,000 ton limit. 36 22. (New section) To the end that the transportation system of 1 the State shall be planned in an orderly and efficient manner and  $\cdot 2$ that the Legislature shall be advised of the nature and extent of .3 public highways, public transportation projects and other trans-4 portation projects contemplated to be financed under this act, the department shall submit a master plan, as provided in subsection 6 (a) of section 5 of P. L. 1966, c. 301 (C. 27:1A-5). Notwithstand-7 ing the provisions of that act, the plan shall be for a period of five 8 years and shall be submitted to the Commission on Capital Budget-9 ing and Planning, the Chairman of the Senate Transportation and 10 and Communications Committee and the Chairman of the Assembly Transportation and Communications Committee, or their succes-12sors, and the Legislative Budget Officer, on or before December 15, **13**. 1984, and at five year intervals thereafter. 14 On or before April 1 of each year, the commissioner shall submit 15 a report of proposed projects, including but not limited to public highways, to be financed in an ensuing fiscal year, including there-17 with a description of the projects, the county or counties within 18 which they are to be located, a distinction between State and local 19 20 projects, and the amount estimated to be expended on each project. The report shall be submitted to the Senate and General Assembly. 21Within 21 days of the receipt thereof, the Senate or the General 22Assembly may object in writing to the commissioner in regard to 23 any project or projects it disapproves or which it is of the opinion should be modified or added to or any additional or alternative 25 projects considered. The commissioner shall consider the objec-26 27tions and recommendations and resubmit the report within 10 days containing therein any modifications based upon his consideration 28 of the objections or recommendations. The Senate or General As-29 30 sembly may, at its discretion, or at the request of the Joint Appropriations Committee, report to the Joint Appropriations Com-

the Joint Appropriations Committee in reviewing the Governor's 35 recommended appropriations for the ensuing fiscal year. 23. (New section) In order to implement the arrangement pro-

mittee its findings and recommendations concerning appropriations

to the department for the ensuing fiscal year for consideration by

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2 vided for in the act, the treasurer, the commissioner and the au-

21 thority are hereby authorized to enter into one or more contracts. 3 The contracts shall commence with the fiscal year beginning July 1, 4 1984, and provide for the credit to the Transportation Trust Fund 5 Account in the amounts provided for in section 20 of the act and 6 for the payment to the authority of the amounts credited to the 7 Transportation Trust Fund Account in accordance with the pro-8 visions of section 20 of the act. The contracts shall also provide 9 for the payment by the authority of the amounts provided for in 10 section 21 of the act and for expenditures from the Special Trans-11 portation Fund as provided in section 21 of the act. The contract 12 or contracts shall be on terms and conditions as determined by the 13 parties and may contain terms and conditions necessary and desirable to secure the bonds, notes and other obligations of the 15 authority, provided, however, that the incurrence of any obligation 16 by the State under the contract or contracts, including any pay-17 ments to be made thereunder from the Transportation Trust Fund 18 Account or the Special Transportation Fund, shall be subject to 19 and dependent upon appropriations being made from time to time 20 by the Legislature for the purposes of the act. 2124. (New section) Subject to those definitions and procedures 1 as the commissioner may prescribe by regulations, with respect to 2 moneys appropriated or authorized pursuant to this act and 3 expended with private firms for construction and professional 4 services, not less than 10% of the moneys shall be expended, either 5 directly or through subcontracting requirements, with business 6 7 concerns owned and controlled by socially and economically disadvantaged individuals and, in addition to and exclusive of this 8 requirement, not less than 4% of the moneys shall be expended, 9 either directly or through subcontracting requirements, with busi-10 ness concerns owned and controlled by women. 11 25. (New section) a. Notwithstanding the provisions of subtitle 4 1 2 3 4 5 6

of Title 27 of the Revised Statutes and P. L. 1946, c. 301 (C. 27:15A-1 et seq.), the commissioner may, pursuant to appropriations or authorizations being made from time to time by the Legislature according to law, allocate to counties and municipalities funds for the planning, acquisition, engineering, construction, reconstruction, repair, resurfacing and rehabilitation of public high-7 ways and the planning, acquisition, engineering, construction, 8 reconstruction, repair and rehabilitation of public transportation 9 projects and of other transportation projects which a county or 10 municipality may be authorized by law to undertake. In the case of 11 a county or municipality for which an allocation has been made for 12 the federal fiscal year beginning October 1, 1983, of an amount of 13 federal aid for the federal aid urban system as defined in 23 U.S.C.

103, the amount of State aid allocated under this section in any fiscal year shall not be less than the amount of federal aid so allocated, 16 together with the amount of matching funds required under federal 17 law. No allocation shall be made to a county or municipality with-18 out certification by the commissioner (1) that there exists with 19 20 respect to that county or municipality a comprehensive plan, or plans, which he has approved, for the effective allocation, utilization 2122and coordination of available federal and State transportation aid, 23 and (2) that the county or municipality has agreed that State aid provided under this section is provided in lieu of federal aid for the 2425 federal aid urban system program and that any federal aid for the federal aid urban system program attributable to the area will be 26programmed by the Department of Transportation for projects of 27 regional significance. In any year in which insufficient funds have 28been appropriated to meet the minimum county allocations esta-29 blished in this section, or if no appropriation is provided, the 30 31 commissioner shall determine on a prorated basis the amount of 32the deficiency for each county having a minimum allocation and 33 allocate from funds available under the federal aid urban system 34 program sufficient funds to meet the minimum allocations.

b. The commissioner shall, pursuant to appropriations or authorizations being made from time to time by the Legislature according to law, allocate at his discretion State aid to municipalities for public highways under their jurisdiction and for emergency transportation projects, except that the amount to be appropriated for this program shall be 4/19 of the aggregate amount appropriated pursuant to subsection b. and c. of this section.

c. The commissioner shall, pursuant to appropriations or autho-42 43 rizations being made from time to time by the Legislature according to law, allocate State aid to municipalities for public highways 44 under their jurisdiction, except that the amount to be appropriated 45for this purpose shall be 15/19 of the aggregate amount appro-**4**6 47 priated pursuant to subsections b. and c. of this section. The amount to be appropriated shall be allocated on the basis of the 48 following distribution factor: 49

$$DF = \frac{Pc}{Ps} + \frac{Cm}{Sm}$$

51 where, DF equals the distribution factor

52 Pc equals county population

Ps equals State population

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54 Cm equals municipal road mileage within the county

Sm equals municipal road mileage within the State.

- 56 After the amount of aid has been allocated based on the above
- 57 formula, the commissioner shall determine priority for the funding
- 58 of municipal projects within each county based upon criteria re-
- 59 lating to volume of traffic, safety considerations, growth potential,
- 60 readiness to obligate funds and local taxing capacity.
- For the purposes of this subsection, (1) "population" means
- 62 the official population count as reported by the New Jersey
- 63 Department of Labor; and (2) "municipal road mileage" means
- 64 that road mileage under the jurisdiction of municipalities, as
- 65 determined by the department.
- 1 26. (New section) It shall be lawful for each county and munici-
- 2 pality, upon notification by the commissioner of approval for and
- 3 the amount of State aid allocated to a project, to include an amount
- 4 equal to the amount of such State aid in its annual budget and any
- 5 amendments and supplements thereto. Immediately thereafter,
- 6 commitments may be made by counties and municipalities against
- 7 the amounts so included in their budgets and amendments and
- 8 supplements thereto.
- 1 27. (New section) When the commissioner shall notify the gov-
- 2 erning body of a county or municipality of the amount of State
- 3 funds allocated to a project, the governing body may borrow money
- 4 on temporary loan to an amount not to exceed the amount of the
- 5 State funds allocated to the project in anticipation of the payment
- 6 of the amount of State funds so allocated to the county or munici-
- 7 pality, and may apply the proceeds of the loan to the payment of
- 8 the cost of the project. The temporary loan shall be repaid upon
- 9 payment to the county or municipality of the sum in anticipation
- 10 of payment of which the loan was made.
- 28. Section 5 of P. L. 1952, c. 16 (C. 27:12B-5) is amended to
- 2 read as follows:
- 3 5. The authority shall be a body corporate and politic and shall
- 4 have perpetual succession and shall have the following powers:
- 5 (a) To adopt bylaws for the regulation of its affairs and the
- 6 conduct of its business;
  - (b) To adopt an official seal and alter the same at pleasure;
- 8 (c) To maintain an office at such place or places within or with-
- 9 out the State as it may designate;
- 10 (d) To sue and be sued in its own name;
- 11 (e) To acquire, construct, maintain, repair and operate projects;
- 12 (f) To acquire, lease, build, improve, maintain and operate one
- 13 or more ferry boats and other craft between a point in Cape May
- 14 county, New Jersey, and a point in Lewes, Delaware, and to trans-
- 15 port passengers and freight between said points by means of such
- 16 boats;

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- 17 (g) To acquire in cooperation with the Department of Conser-
- 18 vation and Economic Development Environmental Protection
- 19 limited roadside areas adjoining said projects and transfer any or
- 20 all of such areas to the Department of Conservation and Economic
- 21 Development Environmental Protection so that said department
- 22 may maintain such areas as roadside parks;
- 23 (h) To issue bonds or notes of the authority and to provide for
- 24 the rights of the holders thereof as provided in this act;
- 25 (i) To In the exercise of any of its powers to fix and revise
- 26 from time to time and charge and collect tolls or other charges for
- 27 transit over or use of any project acquired or constructed by it;
- 28 (j) To establish and enforce rules and regulations for the use 29 of any project;
- 30 (k) To acquire, hold and dispose of real and personal property
- 31 in the exercise of its powers and the performance of its duties
- 32 under this act;
- 33 (1) To acquire in the name of the authority by purchase or other-
- 34 wise, on such terms and conditions and in such manner as it may
- 35 deem proper, or by the exercise of the power of eminent domain,
- 36 any land and other property, including land under water and ri-
- 37 parian rights, within or without the State of New Jersey, which
- 38 it may determine is reasonably necessary for any project or for
- 39 the relocation or reconstruction of any public highway by the au-
- 40 thority under the provisions of this act or for the construction of
- 41 any feeder road which the authority is or may be authorized to
- 42 construct and any and all rights, title and interest in such land
- 43 and other property, including public lands, parks, playgrounds,
- 44 reservations, highways or parkways, owned by or in which any
- 45 county, city, borough, town, township, village, or other political
- 46 subdivision of the State of New Jersey has any right, title or in-
- 47 terest, or parts thereof or rights therein and any fee simple ab-
- 48 solute or any lesser interest in private property, and any fee simple
- 49 absolute in, easements upon, or the benefit of restrictions upon
- 50 abutting property to preserve and protect projects;
- 51 (m) To locate and designate, and to establish, limit and control
- 52 such points of ingress to and egress from each project as may be
- 53 necessary or desirable in the judgment of the authority to insure
- 54 the proper operation and maintenance of such project, and to pro-
- 55 hibit entrance to such project from any point or points not so
- 56 designated;
- 57 (n) To take title or any lesser interest to any land or other prop-
- 58 erty in the State of Delaware in any manner permitted by the laws
- 59 of Delaware. Whenever such property located in the State of

Delaware cannot be acquired by the authority in its name or in that of its nominee or trustee by agreement, and the Highway 61 Department of the State of Delaware is willing to condemn such property for the use of the project if reimbursed by the authority for the condemnation money or damages awarded in such condemnation and the expenses thereof, the authority is authorized and 66 empowered to enter into an agreement of reimbursement with the Highway Department of the State of Delaware for such condemna-67 tion money or damages and expenses and to secure the same by 68 69 a deposit of cash or otherwise and to reimburse the Highway Department of the State of Delaware or other proper department or 70 agency of the State of Delaware for all condemnation money or 71 damages and costs legally awarded or incurred in such condem-72 73 nation;

- 74 (o) To make and enter into all contracts and agreements neces-75 sary or incidental to the performance of its duties and the execu-76 tion of its powers under this act;
- 77 (p) To construct, maintain, repair and operate any feeder road or any public highway connecting parts of a project or two or more 78 79 projects which in the opinion of the authority will increase the use of a project or projects, to take over for maintenance, repair and 80 operation any existing public highway as a feeder road, and to 81 realign any such existing public highway and build additional sec-**82** tions of road over new alignment in connection with such existing 83 public highway; 84
- 85 (q) To appoint such additional officers (who need not be members of the authority) and employ such consulting engineers, attorneys, 86 accountants, construction and financial experts, superintendents, 87 managers and other employees and agents as the authority deems 88 advisable and as may be necessary in its judgment; to fix their 89 compensation; and to promote and discharge such officers, em-90 ployees and agents; all without regard to the provisions of Title 11 91 92 of the Revised Statutes;
- 93 (r) To receive and accept from any federal agency, subject to
  94 the approval of the Governor, grants for or in aid of the acquisition
  95 or construction of any project, and to receive and accept aid or
  96 contributions, except appropriations by the Legislature, from any
  97 source, of either money, property, labor or other things of value,
  98 to be held, used and applied only for the purposes for which such
  99 grants and contributions may be made;
- 100 (s) Subject to the rights and security interests of the holders 101 from time to time of bonds or notes heretofore or hereafter issued 102 by the New Jersey Highway Authority, to enter into contracts with

- 103 the State or the New Jersey Transportation Trust Fund Authority
- 104 established by section 4 of the New Jersey Transportation Trust
- 105 Fund Authority Act of 1984, P. L. 19 ..., c. (C. ......),
- 106 providing for the payment from the revenues of the Highway Au-
- 107 thority to the State or to the New Jersey Transportation Trust
- 108 Fund Authority of the amount or amounts of revenues that may
- 109 be set forth in or determined in accordance with the contracts.
- 110 Any contracts authorized pursuant to this section may include con-
- 111 ditions and covenants necessary and desirable to facilitate the is-
- 112 suance and sale of bonds, notes and other obligations of the New
- 113 Jersey Transportation Trust Fund Authority. Any agreements
- 114 entered into between the State and the Highway Authority pur-
- 115 suant to this subsection shall terminate upon the effective date of
- 116 any agreement entered into between the New Jersey Transporta-
- 117 tion Trust Fund Authority and the Highway Authority providing
- 118 for the payment of revenues of the Highway Authority directly
- 119 from the Highway Authority to the New Jersey Transportation
- 120 Trust Fund Authority.
- 121 [(s)] (t) To do all acts and things necessary or convenient to
- 122 carry out the powers and duties expressly provided in this act;
- 123 and
- 124 [(t)] (u) To exercise all of the foregoing powers in the State
- 125 of Delaware in so far as permitted by the laws of that state, and
- 126 to apply to the authorities in the State of Delaware for all fran-
- 127 chises, permits and licenses necessary to exercise such powers.
- 128 Nothing contained in this act shall be construed to authorize or
- 129 empower the authority to acquire State property by the exercise
- 130 of the power of eminent domain.
  - 1 29. Section 11 of P. L. 1962, c. 10 (C. 27:12C-11) is amended
  - 2 to read as follows:
  - 3 11. The authority shall be a public body corporate and politic
  - 4 and shall have perpetual succession and shall have the following
  - 5 powers:
  - 6 (a) To adopt bylaws for the regulation of its affairs and the
  - 7 conduct of its business;
  - 8 (b) To adopt and have an official common seal and alter the same
  - 9 at pleasure:
- 10 (c) To maintain an office at such place or places within the State
- 11 as it may designate;
- 12 (d) To sue and be sued;
- 13 (e) To acquire, construct, maintain, improve, repair and operate
- 14 projects;

- 15 (f) To construct, maintain, improve, repair and operate feeder 16 roads;
- 17 (g) To issue bonds or notes of the authority and to provide for 18 the rights of the holders thereof as provided in this act;
- (h) In the exercise of any of its powers to fix and revise from time to time and charge and collect tolls or other charges for transit over or use of any project acquired or constructed by it;

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- (i) To establish rules and regulations for the use of any project;
- 23 (j) To acquire, lease as lessee, hold and dispose of real and 24 personal property or any interest therein, in the exercise of its 25 powers and the performance of its duties under this act;
- 26 (k) To acquire in the name of the authority by purchase or other-27 wise, on such terms and conditions and in such manner as it may deem proper, or by the exercise of the power of eminent domain, 2829 any land and other property which it may determine is reasonably necessary for any project or for the relocation or reconstruction 30 of any public highway by the authority under the provisions of 31 32this act or for the construction of any feeder road which the au-33 thority is or may be authorized to construct and any and all rights, title and interest in such land and other property, including public 34 lands, parks, playgrounds, reservations, highways or parkways 35 36 owned by or in which any county, municipality or other govern-37 mental subdivision of the State has any right, title or interest, or 38 parts thereof or rights therein, and any fee simple absolute or any lesser interest in private property, and any fee simple absolute in, 39 easements upon, or the benefit of restrictions upon abutting prop-40 erty to preserve and protect projects; 41
- 42 (1) To locate and designate, and to establish, limit and control 43 such points of ingress to and egress from each project as may be 44 necessary or desirable in the judgment of the authority to insure 45 the proper operation and maintenance of such project, and to pro-46 hibit entrance to such project from any point or points not so 47 designated;
- 48 (m) Subject to the limitations of this act, to acquire, construct, 49 maintain, improve, repair or operate any public highway connect-50 ing with any one or more projects which in the opinion of the 51 authority will increase the use of a project or projects, to take over 52 for maintenance, improvement, repair or operation any existing public highway as a feeder road and to realign any such existing 53 public highway and build additional sections of road over new **54** alignment in connection with such existing public highway; 55
- 56 (n) To receive and accept from any federal agency, subject to 57 the approval of the Governor, grants for or in aid of the acquisition

58 or construction of any project, and to receive and accept aid or

59 contributions from any other source, of either money, property,

60 labor or other things of value, to be held, used and applied only

61 for the purposes for which such grants and contributions may be

62 made;

63 (o) Subject to the limitations of this act, to determine the loca-64 tion, type and character of any project and all other matters in 65 connection with such project; [and]

66 (p) Subject to the rights and security interests of the holders from time to time of bonds or notes heretofore or hereafter issued 67 by the New Jersey Expressway Authority, to enter into contracts 68 with the State or the Department of Transportation or the New 69 70 Jersey Transportation Trust Fund Authority established by section 4 of the New Jersey Transportation Trust Fund Authority Act 71 of 1984, P. L. 19.., c. ... (C. ....), providing for the pay-72ment from the revenues of the New Jersey Expressway Authority 73 to the State or to the New Jersey Transportation Trust Fund Authority, of the amount or amounts of revenues that may be set 75forth in or determined in accordance with the contracts, provided, 76 77 that the payments shall be used solely for financing highway and transportation projects in the counties of Ocean, Burlington, 78 79 Camden, Gloucester, Atlantic, Salem, Cumberland and Cape May, 80 including the payment of principal and interest on any bonds, notes 81 or other obligations issued or entered into by the New Jersey 82 Transportation Trust Fund Authority, the proceeds of which shall 83 be allocated by the New Jersey Transportation Trust Fund Au-84 thority to highway and transportation projects within the counties 85 aforesaid; any contracts authorized pursuant to this section may 86 include conditions and covenants necessary and desirable to facili-87 tate the issuance and sale of bonds, notes and other obligations of 88 the New Jersey Transportation Trust Fund Authority. Any agree-89 ments entered into between the Department of Transportation and the Expressway Authority pursuant to this subsection shall termi-90 91 nate upon the effective date of any agreement entered into between 92the Expressway Authority and the New Jersey Transportation 93 Trust Fund Authority providing for payment of revenues of the Expressway Authority directly from the Expressway Authority 9495 to the New Jersey Transportation Trust Fund Authority.

[(p)] (q) To enter into any and all agreements or contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the authority or to carry out any power expressly given in this act.

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30. Section 1 of P. L. 1966, c. 8 (C. 27:23-5.8) is amended to
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- 2 read as follows:
- 3 1. The New Jersey Turnpike Authority shall have, in addition
- 4 to the powers heretofore granted to it[,] power [to]:
- 5 a. To pay or make any advance or contribution to the United
- 6 States Government or the State of New Jersey or any agency
- 7 thereof for the purpose of paying the State's share or any portion
- 8 thereof under the federal aid highway laws of the cost of construc-
- 9 tion of any highway improvement determined by the authority to
- 10 be a major improvement necessary to restore or prevent physical
- 11 damage to the turnpike project, for the safe or efficient operation
- 12 of such project, or to prevent loss of revenues therefrom.
- 13 b. Subject to the rights and security interests of the holders from
- 14 time to time of bonds or notes heretofore or hereafter issued by the
- 15 New Jersey Turnpike Authority, to enter into contracts with the
- 16 State or the New Jersey Transportation Trust Fund Authority.
- 17 established by section 4 of the New Jersey Transportation Trust
- 18 Fund Authority Act of 1984, P. L. 19 ..., c. ... (C. .....),
- 19 providing for the payment from the revenues of the New Jersey
- 20 Turnpike Authority to the State or to the New Jersey Transpor-
- 21 tation Trust Fund Authority of the amount or amounts of revenues
- 22 that may be set forth in or determined in accordance with the
- 23 contracts. Any contracts authorized pursuant to this section may
- 24 include conditions and covenants necessary and desirable to facili-
- 25 tate the issuance and sale of bonds, notes and other obligations of
- 26 the New Jersey Transportation Trust Fund Authority. Any agree-
- 27 ments entered into between the State and the Turnpike Authority
- 28 pursuant to this subsection shall terminate upon the effective date
- 29 of any agreement entered into between the Turnpike Authority and
- 30 the New Jersey Transportation Trust Fund Authority providing
- 31 for the payment of revenues of the Turnpike Authority directly
- 32 from the Turnpike Authority to the New Jersey Transportation
- 33 Trust Fund Authority.
- 1 31. Section 9 of P. L. 1948, c. 454 (C. 27:23-9) is amended to
- 2 read as follows:
- 3 9. Revenues.
- 4 (A) The authority is hereby authorized to fix, revise, charge and
- 5 collect tolls for the use of each turnpike project and the different
- 6 parts or sections thereof, and to contract with any person, partner-
- 7 ship, association or corporation desiring the use of any part thereof,
- 8 including the right-of-way adjoining the paved portion, for placing.
- 9 thereon telephone, telegraph, electric light or power lines, gas
- 10 stations, garages, stores, hotels, and restaurants, or for any other

purpose except for tracks for railroad or railway use, and to fix 11 12 the terms, conditions, rents and rates of charges for such use; 13 provided, that a sufficient number of gas stations may be authorized to be established in each service area along any such highway to 14 permit reasonable competition by private business in the public 15 interest; and provided further, that no contract shall be required, 16 17 and no rent, fee or other charge of any kind shall be imposed for 18 the use and occupation of any turnpike project for the installation, 19 construction, use, operation, maintenance, repair, renewal, reloca-20 tion or removal of tracks, pipes, mains, conduits, cables, wires, 21 towers, poles or other equipment or appliances in, on, along, over 22 or under any such turnpike project by any public utility as defined 23 in [section] R. S. 27:7-1 [of the Revised Statutes] which is subject to taxation pursuant to either chapter 4 of the laws of 1940, as 2425 amended (R. S. § 54:31-15.14 et seq.), or chapter 5 of the laws of 26 1940, as amended (R. S. § 54:31-45 et seq.), or pursuant to any other law imposing a tax for the privilege of using the public streets, 27 highways, roads or other public places in this State. Such tolls 28 29 shall be so fixed and adjusted as to carry out and perform the terms 30 and provisions of any contract with or for the benefit of bondholders. Such tolls shall not be subject to supervision or regulation 31 32 by any other commission, board, bureau or agency of the State. The 33 use and disposition of tolls and revenues shall be subject to the 34 provisions of the resolution authorizing the issuance of such bonds 35 or of the trust agreement securing the same.

(B) At any time that tolls are not required for the purpose of carry-out and performing the terms and provisions of any contract with or for the benefit of bondholders, the authority shall cause tolls for the use of the turnpike projects to be charged and collected at the same rates as were last charged and collected by the authority under the provisions of subsection (A) hereof and no change or revision shall be made in such rates except as shall be specifically authorized by law.

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44 (C) All revenues and other funds of the authority not pledged 45 or otherwise required to pay or secure the payment of principal 46 and interest of any indebtedness of the authority existing from 47 time to time under, and not otherwise required for the purpose of, 48 this act shall be deposited to the credit of the State in such deposi-49 tories and shall be reported to the State Treasurer and to the 50 Director of the Division of Budget and Accounting at such times 51 and in such manner as shall be designated and prescribed by the State Treasurer and said director. The requirement of this para-52 graph shall be deemed to be satisfied during any period the New

- 54 Jersey Turnpike Authority shall have a contract providing for pay-
- 55 ment of funds to the State or New Jersey Transportation Trust
- 56 Fund Authority created pursuant to P.L...., c.... (C.....),
- 57 and no payment in addition to that required by the contract or any
- 58 amendment thereto shall be payable pursuant to this paragraph.
  - 32. R. S. 39:3-20 is amended to read as follows:
  - 2 39:3-20. For the purpose of this act gross weight means the
  - 3 weight of the vehicle or combination of vehicles, including load or
- 4 contents.
- 5 a. The director is authorized to issue registrations for commer-
- 6 cial motor vehicles other than omnibuses or motor-drawn vehicles,
- 7 upon application therefor and payment of a fee based on the gross
- 8 weight of the vehicle including the gross weight of all vehicles in
- 9 any combination of vehicles of which the commercial motor vehicle
- 10 is the drawing vehicle. The gross weight of a disabled commercial
- 11 vehicle or combination of disabled commercial vehicles being re-
- 12 moved from a highway shall not be included in the calculation of
- 13 the registration fee for the drawing vehicle.
- 14 Except as otherwise provided in this subsection, every registra-
- 15 tion for a commercial motor vehicle other than an omnibus or motor-
- 16 drawn vehicle shall expire and the certificate thereof shall become
- 17 void on the last day of the eleventh calendar month following the
- 18 month in which the certificate was issued. The minimum registra-
- 19 tion fee for registration issued after July 1, 1984 shall be [\$50.00]
- 20 plus \$8.50 for each 1,000 pounds or portion thereof in excess of
- 21 5,000 pounds. as follows:
- 22 For vehicles not in excess of 5,000 pounds, \$53.50.
- 23 For vehicles in excess of 5,000 pounds and not in excess of 18,000
- 24 pounds, \$53.50 plus \$8.50 for each 1,000 pounds or portion thereof
- 25 in excess of 5,000 pounds.
- 26 For vehicles in excess of 18,000 pounds and not in excess of 50,000
- 27 pounds, \$53.50 plus \$9.50 for each 1,000 pounds or portion thereof
- 28 in excess of 5,000 pounds.
- 29 For vehicles in excess of 50,000 pounds, \$53.50 plus \$10.50 for each
- 30 1,000 pounds or portion thereof in excess of 5,000 pounds.
- 31 Commercial motor vehicles other than omnibuses or motor-drawn
- 32 vehicles for which commercial motor vehicle registrations had been
- 33 issued prior to the effective date of this act and which expire March
- 34 31, 1982 shall be issued commercial registrations which, in the
- 35 director's discretion, shall expire on a date to be fixed by him, which
- 36 date shall not be sooner than four months nor later than 16 months
- 37 following the date of issuance of the registration. The fees for such
- 38 registrations shall be fixed by the director in amounts proportion-

39 ately less or greater than the fees established by this subsection.

40 b. The director is also authorized to issue registrations for com-

41 mercial motor vehicles having three or more axles and a gross

42 weight over 40,000 pounds but not exceeding 70,000 pounds, upon

43 application therefor and proof to the satisfaction of the director

44 that the applicant is actually engaged in construction work or in

45 the business of supplying material, transporting material, or using

46 such registered vehicle for construction work.

Except as otherwise provided in this subsection, every registra-

48 tion for these commercial motor vehicles shall expire and the cer-

49 tificate thereof shall become void on the last day of the eleventh

50 calendar month following the month in which the certificate was

51 issued.

52 The registration fee for registrations issued after July 1, 1984

53 shall be \$19.50 for each 1,000 pounds or portion thereof [\$16.00 for

54 each 1,000 pounds or portion thereof of 1.

55 For purposes of calculating this fee, weight means the gross

56 weight including the gross weight of all vehicles in any combination

57 of which such commercial motor vehicle is the drawing vehicle.

58 "Constructor" registrations issued prior to the effective date of

59 this act which expire June 30, 1982 shall be issued contractor ve-

60 hicle registrations which, in the director's discretion, shall expire

61 on a date to be fixed by him, which date shall not be sooner than

62 four months nor later than 16 months following the date of issu-

63 ance of the registration. The fees for the registration shall be fixed

64 by the director in amounts proportionately less or greater than the

65 fees established by this subsection.

Such commercial motor vehicle shall be operated in compliance

67 with the speed limitations of Title 39 of the Revised Statutes and

68 shall not be operated at a speed greater than 30 miles per hour

69 when one or more of its axles has a load which exceeds the limita-

70 tions prescribed in R. S. 39:3-84.

71 c. The director is also authorized to issue registrations for each

72 of the following solid waste vehicles: two-axle vehicles having a

73 gross weight not exceeding 42,000 pounds; tandem three-axle and

74 four-axle vehicles having a gross weight not exceeding 60,000

75 pounds; four-axle tractor-trailer combination vehicles having a

76 gross weight not exceeding 60,000 pounds. Registration is based

77 upon application to the director and proof to his satisfaction that

78 the applicant is actually engaged in the performance of solid waste

79 disposal or collection functions and holds a certificate of conveni-

80 ence and necessity therefor issued by the Board of Public Utilities.

81 Except as otherwise provided in this subsection, every registra-

82 tion for a solid waste vehicle shall expire and the certificate thereof

83 shall become void on the last day of the eleventh calendar month

84 following the month in which the certificate was issued.

The registration fee shall be \$50.00 plus \$8.50 for each 1,000

86 pounds or portion thereof in excess of 5,000 pounds.

87 Solid waste vehicles for which commercial motor vehicle regis-88 trations had been issued prior to the effective date of this act and

89 which shall expire June 30, 1982 shall be issued solid waste regis-

90 trations which, in the director's discretion, shall expire on a date

91 to be fixed by him, which date shall not be sooner than four months

92 or later than 16 months following the date of issuance of the regis-

93 tration. The fees for the registration shall be fixed by the director

94 in amounts proportionately less or greater than the fees estab-

95 lished by this subsection.

96 d. The director is also authorized to issue registrations for com-

97 mercial motor-drawn vehicles upon application therefor. The regis-

98 tration year for commercial motor-drawn vehicles shall be April 1

99 to the following March 31 and the fee therefor shall be \$18.00 for

100 each such vehicle.

101 At the discretion of the director, an applicant for registration

102 for a commercial motor-drawn vehicle may be provided the option

103 of registering such vehicle for a period of four years. In the event

104 that the applicant for registration exercises the four-year option,

105 a fee of \$64.00 for each such vehicle shall be paid to the director

106 in advance.

107 If any commercial motor-drawn vehicle registered for a four-

108 year period is sold or withdrawn from use on the highways, the

109 director may, upon surrender of the vehicle registration and plate,

110 refund \$16.00 for each full year of unused prepaid registration.

e. It shall be unlawful for any vehicle or combination of vehicles

112 registered under this act having a gross weight, including load or

113 contents, in excess of the gross weight provided on the registration

114 certificate to be operated on the highways of this State.

115 The owner, leasee, bailee or any one of the aforesaid of a vehicle

116 or combination of vehicles, including load or contents, found or

117 operated on any public road, street or highway or on any public

118 or quasi-public property in this State with a gross weight of that

119 vehicle or combination of vehicles, including load or contents, in

120 excess of the weight limitation permitted by the certificate of regis-

121 tration for the vehicle or combination of vehicles, pursuant to the

122 provisions of this section shall be assessed a penalty of [\$50.00]

123 \$500.00 plus an amount equal to [\$8.50] \$100.00 for each 1,000

124 pounds or fractional portion of 1,000 pounds of weight in excess of

- 125 the weight limitation permitted by the certificate of registration for
- 126 that vehicle or combination of vehicles. A vehicle or combination
- 127 of vehicles for which there is no valid certificate of registration is
- 128 deemed to have been registered for zero pounds for the purposes
- 129 of the enforcement of this act in addition to any other violation of
- 130 this Title, but is not deemed to be lawfully or validly registered
- 131 pursuant to the provisions of this Title.
- 132 Moneys realized from the increase of the fees for registrations
- 133 issued pursuant to the provisions of this act shall be paid into the
- 134 State Treasury and credited to the General State Fund and avail-
- 135 able for general State purposes.]
- This section shall not be construed to supersede or repeal the 137 provisions of section 39:3-84, 39:4-75, or 39:4-76 of this Title.
- 33. R. S. 39:3-25 is amended to read as follows:
- 2 39:3-25. In addition to the motor vehicle licenses authorized to
- 3 be issued pursuant to the provisions of this chapter, the director
- 4 shall issue, upon application therefor, a license plate for trucks
- 5 marked "farmer," which shall be issued upon evidence satisfactory
- 6 to the director that the applicant is a farmer and is actually en-
- 7 gaged in the growing, raising and producing of farm products as
- 8 an occupation. License plates issued under authority of this sec-
- 9 tion shall be placed upon motor trucks engaged exclusively in the
- 10 carrying or transportation of applicant's farm products, raised or
- 11 produced on his farm, and farm supplies, and not engaged in haul-
- 12 ing for hire.
- 13 Applicants for license plates herein authorized shall pay Tthere-
- 14 fore at a rate equal to  $\frac{1}{2}$  the present a registration fee of \$25.00
- 15 plus \$4.25 for each 1,000 pounds or portion thereof in excess of
- 16 5,000 pounds [provided for trucks by this chapter].
- 17 Except as otherwise provided in this section, every registration
- 18 for a farm truck shall expire and the certificate thereof shall be-
- 19 come void on the last day of the eleventh calendar month following
- 20 the month in which the certificate was issued.
- 21 Farm trucks for which farm truck registrations had been issued
- 22 prior to the effective date of this act and which expire June 30,
- 23 1982 shall be issued registrations which, in the director's discretion,
- 24 shall expire on a date to be fixed by him, which date shall not be
- 25 sooner than four months nor later than 16 months following the
- 26 date of issuance of the registration. The fees for such registrations
- 27 shall be fixed by the director in amounts proportionately less or
- 28 greater than the fees established by this section.
- 29 The term "farmer" as used in this section means any person en-
- 30 gaged in the commercial raising, growing and producing of farm

products on a farm not less than [3] five acres in area, and who does not engage in the business of buying farm products for resale; and the term "farm products" means any crop, livestock or fur products.

34. Section 10 of P. L. 1963, c. 44 (C. 54:39A-10) is amended2 to read as follows:

10. The director shall issue to every user a motor fuels user identification card which shall be safely preserved in the user's 4 5 offices for as long as the card is valid. The user shall place a photo-6 graphic or xerographic copy of said card in the cab of each motor vehicle in his fleet. The director shall also issue for each vehicle 7 8 in the user's fleet a motor fuels user identification marker which 9 the user shall affix to the vehicle in such manner as shall be prescribed by the director. The fee for each original such marker 10 and any replacement marker shall be [\$6.00] \$25.00. Every identi-11 12 fication card and marker shall remain the property of the State and may be recalled for any violation of this act or of the regulations 13 14 promulgated hereunder, or for failure to pay any moneys due the State under this act or any other law administered by the 15 director. Identification cards and markers shall be issued on an 16 17 annual basis as of April 1, of the year and shall be valid through the next succeeding March 31. The form and content of the card and 18 marker shall be as prescribed by the director. Any card and 19 20 marker issued pursuant to this act may be deemed by the di-21 rector as satisfying the equivalent requirements of any other law 22 administered by him and any marker and card issued by him pursuant to any other law, regulation, reciprocity agreement or 23 24 arrangement, or declaration may be deemed as satisfying the 25equivalent requirements of this act. It shall be illegal to operate 26 or cause to be operated in this State any motor vehicle unless the 27vehicle bears the identification marker and carries the copy of the 28 identification card required by this section; provided, however, 29 that upon the request of a user the director may issue by mail or 30 telecommunication a permit valid for the operation of a vehicle for a period not exceeding 25 days pending the application for and 31 issuance of an identification card or marker or both. The fee for 32such permit shall be \$8.00 which may be credited against the 33 34 identification marker fee applicable to the same vehicle. A user whose vehicles in the aggregate make not more than six trips 35 36 into or through this State in a 12-month period may be issued single trip permits valid for 96 hours for each round trip so made. 37 38 The fee for such trip permit shall be \$5.00 which shall be in lieu of reports, fees and taxes which may otherwise be applicable to **4**0 said trip under this act.

1 35. R. S. 54:39-27 is amended to read as follows:

2 54:39-27. Every distributor and gasoline jobber shall, on or before the twenty-second day of each month, render a report to the 3 Director of the Division of Taxation, stating the number of gallons of fuel sold or used in this State by him during the preceding 5 calendar month. A tax of \$0.08 per gallon on each gallon so re-6 7 ported, except diesel fuel, and a tax of [\$0.08] \$0.11 per gallon on each gallon of diesel fuel so reported, used, offered for sale, or sold 8 for use to propel motor vehicles with diesel type engines on the 9 10 public highways shall be paid by each distributor and gasoline jobber, such payment to accompany the filing of the report. Such 11 report shall contain such further information as the director may 12 13 require. Under such regulations as the director may prescribe, sales of fuel and diesel fuel may be made by one licensed distributor or 14 gasoline jobber to another licensed distributor or gasoline jobber 15 free of such tax. If any distributor or gasoline jobber shall fail, 16 neglect or refuse to file the report within the time prescribed by 17 this section, the director shall note such failure, neglect or refusal 18 upon his records, and shall estimate the sales, distribution and use 19 20 of said distributor or gasoline jobber, assessing the tax thereon, 21adding to said tax a penalty of 20% thereof for failure, neglect or 22refusal to report, and such estimate shall be prima facie evidence 23of the true amount of tax due to the director from such distributor or gasoline jobber; provided, that if a good and sufficient cause or 24 reason is shown for such delinquency, the director may remit or 25 26 waive the payment of the whole or any part of the penalty as provided in the State Tax Uniform Procedure Law, subtitle 9 of 2728 Title 54 of the Revised Statutes. Reports required by this section, 29 exclusive of schedules, itemized statements and other supporting evidence annexed thereto, shall at all reasonable times be open to 30 31 the public, anything contained in section 54:50-8 to the contrary 32notwithstanding.

- 1 36. R. S. 54:39-66 is amended to read as follows:
- 2 54:39-66. Any person:
- 3 (1) Who shall use any fuels as herein defined for any of the 4 following purposes:
- 5 (a) (Deleted by amendment.)
- 6 (b) Autobuses while being operated over the highways of this 7 State in those municipalities to which the operator has paid a 8 monthly franchise tax for the use of the streets therein under the 9 provisions of R. S. 48:16-25 and autobuses while being operated over the highways of this State to provide regular route passenger service under operating authority conferred pursuant to R. S. 12 48:4-3,

- 13 (c) Agricultural tractors not operated on a public highway,
- 14 (d) Farm machinery,
- 15 (e) Aircraft,
- 16 (f) Ambulances,
- 17 (g) Rural free delivery carriers in the dispatch of their official
- 18 business,
- 19 (h) Such vehicles as run only on rails or tracks, and such
- 20 vehicles as run in substitution thereof,
- 21 (i) Such highway motor vehicles as are operated exclusively on
- 22 private property,
- 23 (j) Motor boats or motor vessels used exclusively for or in the
- 24 propagation, planting, preservation and gathering of oysters and
- 25 clams in the tidal waters of this State,
- 26 (k) Motor boats or motor vessels used exclusively for commercial
- 27 fishing,
- 28 (1) Motor boats or motor vessels while being used for hire for
- 29 fishing parties or being used for sightseeing or excursion parties,
- 30 (m) Cleaning,
- 31 (n) Fire engines and fire-fighting apparatus,
- 32 (o) Stationary machinery and vehicles or implements not de-
- 33 signed for the use of transporting persons or property on the public
- 34 highway,
- 35 (p) Heating and lighting devices,
- 36 (q) Fuels previously taxed under this chapter and later exported
- 37 or sold for exportation from the State of New Jersey to any other
- 38 state or country provided, proof satisfactory to the director of such
- 39 exportations is submitted,
- 40 (r) Motor boats or motor vessels used exclusively for Sea Scout
- 41 training by a duly chartered unit of the Boy Scouts of America,
- 42 (s) Emergency vehicles used exclusively by volunteer first-aid
- 43 or rescue squads, and
- 44 (t) Diesel fuel, the increase in the tax thereof as imposed by
- 45 P. L. 1984, c. (now pending before the Legislature as Assembly
- 46 Substitute for Senate Bill No. 2047 of 1984), as used by passenger
- 47 automobiles and motor vehicles of less than 5,000 pounds gross
- 48 weight.
- 49 (2) Who shall have paid the tax for such fuels hereby required
- 50 to be paid, shall be reimbursed and repaid the amount of tax so
- 51 paid upon presenting to the director an application for such re-
- 52 imbursement or repayment, in form prescribed by the director.
- 53 which application shall be verified by a declaration of the applicant
- 54 that the statements contained therein are true. Such application
- 55 for reimbursement or repayment shall be supported by an invoice,

56 or invoices, showing the name and address of the person from

57 whom purchased, the name of the purchaser, the date of purchase,

58 the number of gallons purchased, the price paid per gallon, and an

59 acknowledgment by the seller that payment of the cost of the fuel,

60 including the tax thereon, has been made. Such invoice, or invoices,

61 shall be legibly written and shall be void if any corrections or

62 erasures shall appear on the face thereof.

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63 The director may, in his discretion, permit a distributor entitled

64 to a refund under the provisions of this section to take credit

therefor, in lieu of such refund, in such manner as the director may

66 require, on a report filed pursuant to R. S. 54:39-27.

67 Any refund granted to a person under subsection (1) (e), for fuel

68 used in aircraft, shall be paid from the moneys deposited in the

69 Airport Safety Fund established by section 4 of the "New Jersey

70 Airport Safety Act of 1983," P. L. 1983, c. 264 (C. 6:1-92). Such

71 refunds shall be granted on an annual basis.

37. (New section) Nothing in the act shall be deemed or con-

strued so as to limit, alter or impair in any way the rights and

3 obligations of the toll road authorities or other State agencies

4 under the provisions of the contracts made with the holders from

5 time to time of bonds and notes heretofore or hereafter issued by

6 said toll road authorities or other State agencies or in any way

7 impair the rights and security of the holders under the contracts.

38. (New section) If any clause, sentence, paragraph, section

2 or part of the act shall be adjudged by any court of competent

3 jurisdiction to be invalid, the judgment shall not affect, impair or

4 invalidate the remainder thereof, but shall be confined in its op-

o eration to the clause, sentence, paragraph, section or part thereof

6 directly involved in the controversy in which the judgment shall

7 have been rendered.

1 39. (New section) This act shall be interpreted liberally to effect

2 the purposes set forth herein.

40. (New section) This act shall be deemed to provide an addi-

2 tional, alternative and complete method for the doing of the things

3 authorized hereby and shall be deemed and construed to be supple-

4 mental and additional to any powers conferred by other laws on

5 public agencies and not in derogation of any such powers now

existing, provided that, insofar as the provisions of this act are

7 inconsistent with the provisions of any other law, general, special

8 or local, now in existence or hereafter (unless with specific refer-

9 ence to this act) adopted, the provisions of this act shall be con-

10 trolling.

- 1 41. Section 5 of P. L. 1948, c. 454 (C. 27:23-5) is amended to 2 read as follows:
- 3 5. General grant of powers. The authority shall be a body cor-
- 4 porate and politic and shall have perpetual succession and shall
- 5 have the following powers:

8

- 6 (a) To adopt bylaws for the regulation of its affairs and the 7 conduct of its business;
  - (b) To adopt an official seal and alter the same at pleasure;
- 9 (c) To maintain an office at such place or places within the State 10 as it may designate;
- 11 (d) To sue and be sued in its own name;
- 12 (e) To construct, maintain, repair and operate turnpike projects 13 at such locations as shall be established by law;
- (f) To issue turnpike revenue bonds of the authority, for any of its corporate purposes, payable solely from the tolls, other revenues and proceeds of such bonds, and to refund its bonds, all as provided in this act;
- 18 (g) [To] In the exercise of any of its powers to fix and revise 19 from time to time and charge and collect tolls for transit over each 20 turnpike project constructed by it;
- 21 (h) To establish rules and regulations for the use of any project;
- 22 (i) To acquire, hold and dispose of real and personal property 23 in the exercise of its powers and the performance of its duties 24 under this act;
- 25(j) To acquire in the name of the authority by purchase or otherwise, on such terms and conditions and in such manner as it may 26 deem proper, or by the exercise of the power of eminent domain 27 any land and other property which it may determine is reasonably 2829 necessary for any turnpike project or for the relocation or reconstruction of any highway by the authority under the provisions of 30 this act or for the construction of any feeder road which the au-31 32thority is or may be authorized to construct and any and all rights, 33 title and interest in such land and other property, including public lands, parks, playgrounds, reservations, highways or parkways, 34 owned by or in which any county, city, borough, town, township, 35 village, or other political subdivision of the State of New Jersey 36 37 has any right, title or interest, or parts thereof or rights therein 38 and any fee simple absolute or any lesser interest in private prop-39 erty, and any fee simple absolute in, easements upon, or the benefit of restrictions upon, abutting property to preserve and protect 40 41 turnpike projects.
- Upon the exercise of the power of eminent domain, the compensation to be paid thereunder shall be ascertained and paid in the

manner provided in chapter one of Title 20 of the Revised Statutes 44 in so far as the provisions thereof are applicable and not incon-45 sistent with the provisions contained in this act. The authority 46. may join in separate subdivisions in one petition or complaint 47 the descriptions of any number of tracts or parcels of land or 48 property to be condemned and the names of any number of owners 49 50 and other parties who may have an interest therein and all such land or property included in said petition or complaint may be 51 52 condemned in a single proceeding; provided, however, that separate 53 awards be made for each tract or parcel of land or property; and provided further, that each of said tracts or parcels of land or 54 property lies wholly in or has a substantial part of its value lying 55 56 wholly within the same county.

Upon the filing of such petition or complaint or at any time 57 58 thereafter the authority may file with the clerk of the county in 59 which such property is located and also with the Clerk of the Superior Court a declaration of taking, signed by the authority, 60 declaring that possession of one or more of the tracts or parcels of 61 land or property described in the petition or complaint is thereby 62being taken by and for the use of the authority. The said declara-63 tion of taking shall be sufficient if it sets forth (1) a description 64 65 of each tract or parcel of land or property to be so taken sufficient 66 for the identification thereof to which there may or may not be attached a plan or map thereof; (2) a statement of the estate or 67 interest in the said land or property being taken; (3) a statement 68 of the sum of money estimated by the authority by resolution to 69 be just compensation for the taking of the estate or interest in each 70 71 tract or parcel of land or property described in said declaration; 72 and (4) that, in compliance with the provisions of this act, the authority has established and is maintaining a trust fund as here-73 74 inafter provided.

Upon the filing of the said declaration, the authority shall de-75 posit with the Clerk of the Superior Court the amount of the 76 estimated compensation stated in said declaration. In addition to 77 78 the said deposits with the Clerk of the Superior Court the authority 79 at all times shall maintain a special trust fund on deposit with a bank or trust company doing business in this State in an amount 80 at least equal to twice the aggregate amount deposited with the 81 82 Clerk of the Superior Court as estimated compensation for all property described in declaration of taking with respect to which 83 84 the compensation has not been finally determined and paid to the persons entitled thereto or into court. Said trust fund shall consist 85 86 of cash or securities readily convertible into cash constituting legal 87 investments for trust funds under the laws of this State. Said 88 trust fund shall be held solely to secure and may be applied to the payment of just compensation for the land or other property 89 90 described in such declarations of taking. The authority shall be 91 entitled to withdraw from said trust fund from time to time so 92 much as may then be in excess of twice the aggregate of the amount 93 deposited with the Clerk of the Superior Court as estimated com-94 pensation for all property described in declarations of taking with 95 respect to which the compensation has not been finally determined and paid to the persons entitled thereto or into court. 96

97 Upon the filing of the said declaration as aforesaid and deposit-98 ing with the Clerk of the Superior Court the amount of the esti-99 mated compensation stated in said declaration, the authority, 100 without other process or proceedings, shall be entitled to the 101 exclusive possession and use of each tract of land or property 102 described in said declaration and may forthwith enter into and take 103 possession of said land or property, it being the intent of this 104 provision that the proceedings for compensation or any other pro-105 ceedings relating to the taking of said land or interest therein or 106 other property shall not delay the taking of possession thereof 107 and the use thereof by the authority for the purpose or purposes 108 for which the authority is authorized by law to acquire or condemn 109 such land or other property or interest therein.

The authority shall cause notice of the filing of said declaration 110 111 and the making of said deposit to be served upon each party in 112 interest named in the petition residing in this State, either per-113 sonally or by leaving a copy thereof at his residence, if known, 114 and upon each party in interest residing out of the State, by mailing 115 a copy thereof to him at his residence, if known. In the event that 116 the residence of any such party or the name of such party is 117 unknown, such notice shall be published at least once in a news-118 paper published or circulating in the county or counties in which 119 the land is located. Such service, mailing or publication shall be 120 made within 10 days after filing such declaration. Upon the appli-121 cation of any party in interest and after notice to other parties 122 in interest, including the authority, any judge of the Superior 123 Court assigned to sit for said county may order that the money 124 deposited with the Clerk of the Superior Court or any part thereof 125 be paid forthwith to the person or persons entitled thereto for or 126 on account of the just compensation to be awarded in said proceed-127 ing; provided, that each such person shall have filed with the Clerk 128 of the Superior Court a consent in writing that, in the event the 129 award in the condemnation proceeding shall be less than the amount 130 deposited, the court, after notice as herein provided and hearing, 131 may determine his liability, if any, for the return of such difference 132 or any part thereof and enter judgment therefor. If the amount 133 of the award as finally determined shall exceed the amount so 134 deposited, the person or persons to whom the award is payable 135 shall be entitled to recover from the authority the difference be-136 tween the amount of the deposit and the amount of the award, 137 with interest at the rate of six per centum (6%) per annum thereon 138 from the date of making the deposit. If the amount of the award 139 shall be less than the amount so deposited, the Clerk of the Superior 140 Court shall return the difference between the amount of the award 141 and the deposit to the authority unless the amount of the deposit 142 or any part thereof shall have theretofore been distributed, in 143 which event the court, on petition of the authority and notice to all 144 persons interested in the award and affording them an opportunity 145 to be heard, shall enter judgment in favor of the authority for 146 such difference against the party or parties liable for the return 147 thereof. The authority shall cause notice of the date fixed for such 148 hearing to be served upon each party thereto residing in this State 149 either personally or by leaving a copy thereof at his residence, if 150 known, and upon each party residing out of the State by mailing 151 a copy to him at his residence, if known. In the event that the 152 residence of any party or the name of such party is unknown, 153 such notice shall be published at least once in a newspaper pub-154 lished or circulating in the county or counties in which the land is 155 located. Such service, mailing or publication shall be made at least 156 10 days before the date fixed for such hearing.

- Whenever under chapter one of Title 20 of the Revised Statutes 158 the amount of the award may be paid into court, payment may be 159 made into the Superior Court and may be distributed according 160 to law. The authority shall not abandon any condemnation pro-161 ceeding subsequent to the date upon which it has taken possession 162 of the land or property as herein provided;
- 163 (k) To designate the locations, and establish, limit and control 164 such points of ingress to and egress from each turnpike project 165 as may be necessary or desirable in the judgment of the authority 166 to insure the proper operation and maintenance of such project, 167 and to prohibit entrance to such project from any point or points 168 not so designated;
- 169 (1) To make and enter into all contracts and agreements neces-170 sary or incidental to the performance of its duties and the execu-171 tion of its powers under this act;
- 172 (m) To appoint such additional officers, who need not be members

173 of the authority, as the authority deems advisable, and to employ 174 consulting engineers, attorneys, accountants, construction and fi175 nancial experts, superintendents, managers, and such other em176 ployees and agents as may be necessary in its judgment; to fix their 177 compensation; and to promote and discharge such officers, em178 ployees and agents; all without regard to the provisions of Title 11 179 of the Revised Statutes;

- 180 (n) To receive and accept from any federal agency, subject to 181 the approval of the Governor, grants for or in aid of the construction of any turnpike project, and to receive and accept aid or 183 contributions, except appropriations by the Legislature, from any 184 source, of either money, property, labor or other things of value, 185 to be held, used and applied only for the purposes for which such 186 grants and contributions may be made; and
- 187 (o) To do all acts and things necessary or convenient to carry 188 out the powers expressly granted in this act.
- 1 42. This act shall take effect immediately, except that sections 35
- 2 and 36 amending R. S. 54:39-27 and R. S. 54:39-66 shall take effect
- 3 on September 1, 1985.

## TRANSPORTATION

## GOV. THOMAS KEAN ANNUAL MESSAGE, JAN. 8, 1985

984 was perhaps the most important year in New Jersey transportation history.

In the beginning of the year, I came before you and asked for your help in creating a stable source of funding for transportation infrastructure projects. New Jersey as a state is dependent on the quality of its transportation system for its continued economic health — for its ability to continue being a national leader in creating jobs in the '80s and '90s. Only with a reliable source of transportation funding, I argued, could we make firm plans to build a better state in the years ahead. Only by eliminating the funding uncertainties that have plagued our transportation program in the past could we be certain to consolidate our position as the nation's transportation capital — and as the region's job-producing leader.

"The Transportation
Trust fund provides New
Jersey with its first stable
source of transportation
funding in 40 years. It
will help us create
thousands of jobs."

You responded by passing the Transportation Trust Fund Authority Act of 1984 — probably the single most important transportation landmark in our lifetimes.

The Transportation Trust fund provides New Jersey with its first stable source of transportation funding in 40 years.

It will help us create thousands of jobs.
It will eliminate the ebbs and flows of transportation capital that have not only frustrated transportation planners, but have caused the job market in our construction industry to fluctuate as well.

Passage of the Transportation Trust Fund was a model of cooperation: between the Legislature and the Executive Branch, between business, labor, citizens' groups and government; and between all of the various elements that make up the family of New Jersey.

The voters lent further endorsement to our efforts by passing the Constitutional amendment dedicating 2½ cents of the existing gas tax to transportation capital programs.

All of us banded together because we

realized that this was a sound investment in the future of our state — one which will help us compete in the national and international economy; one which will provide advantages to businesses operating in the state; one which will furnish better service and increased safety to everyone who uses our roads and public transit; and one which will yield many benefits in the years to come.

I thank you for your help in passing this program, and I commend the leadership of both Houses, and the bill's sponsors, Senators Rand and Gagliano and Assemblymen Bryant and Markert, for their hard work in delivering this critical piece of legislation to the people of the state.

We have wasted no time in putting your efforts to work. We have already begun work on several Transportation Trust Fund projects in the current fiscal year.

This past year we initiated the largest resurfacing program in this state's history. We awarded or advertised 30 contracts to resurface more than 133 miles of state highway at a cost of more than \$50 million. Much of that work which is taking place throughout our state is already completed. The rest will be complete this spring.

We made major progress on completing Route 55 — beginning construction on the third section of this freeway in Gloucester County. I expect to be able to open the first seven miles of this long-awaited highway this fall.

first Route 23 contract in Wayne and have started work on the next two sections of that highway.

We continued on our program to complete Interstate 78 through Union County — a vast project that should be finished by the summer of 1986.

We began work on the most extensive bridge rehabilitation and repair program in the state's history, made possible by passage by the voters of the bridge bond issue in 1983, and by the continued leadership of Senator Weiss.

In the year ahead, the Transportation Trust Fund will make possible one of the country's most aggressive attacks on the backlog of needed road and mass transit construction, improvements, and maintenance.

We will proceed with work on the missing link of Interstate 287 in Morris, Passaic, and Bergen counties, with needed widening on Route 17 in Bergen County, with improvements on Routes 169 and 185 in Hudson County, with Routes 18 and 33 in Monmouth County, Route 24 in Morris County, Interstates 295 and 195 in Mercer, the Longport-Somers Point bridge in Atlantic County, Route 90 in Camden County, and a host of other projects around the state.

All of this has been laid out in a transportation plan for state released recently by our Department of Transportation to deal with both the short



We began the construction necessary to eliminate the dangerous Green Street Circle on Routes 1 and 9 in Woodbridge and have completed work on the Bayway circle in Elizabeth. We also completed work on the

term and long term transportation needs and goals.

Not only, does this spell out a plan for providing the long overdue and essential highway needs of New Jersey, but it also

emphasizes the integration of our highway and public transit systems through park and ride expansion, ridesharing, and the creation of added parking at public transit terminals.

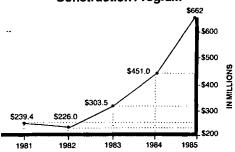
One result of our aggressive efforts in this past year was that we set another record in the amount of Federal funds obligated for New Jersey highway projects. We expect to match that record again this year.

As a result, the overall growth in our transportation construction program is unprecendented in the state's history.

For too long, New Jersey lost out on Federal transportation funds because it failed to put up the necessary state matching funds. That will no longer be the case.

In the fiscal year 1982, our Department of Transportation undertook a construction program worth \$220 million. That number grew to \$303 million in fiscal year 1983 and over \$430 million in fiscal year 1984.

> NJDOT Construction Program



During the current fiscal year, we expect the value of our construction program will leap to over \$800 million — a level that we can match for at least three years to come because of your foresight and cooperation in

passing the the Transporation Trust Fund. All of this has been done without increasing staff over 1982 levels.

In the long run, that growth translates into a better quality of life for all of us. And it translates into more jobs for New Jersey.

There is one possible fly in the ointment that could hamper this record of substantial achievement, and I call upon our Congressional representatives in Washington to help us remove it.

Last year, before Congress adjourned, it failed to pass legislation which would allow Interstate and Intrastate Dedesignation funds which are already authorized for the current Federal fiscal year to be allocated to the states.

This means that we have actually received only about half of the funds apportioned to us. Secretary Dole has tried to help alleviate this problem by allocating discretionary funds to New Jersey, but the problem can only be solved by Congressional action.

It is the height of irresponsibility of Congress to delay needed transportation programs in the states for no good reason. Congress should put aside its partisan differences and take action.

I sincerely hope that Congress will make passage of this legislation one of its first orders of business when it reconvenes this month. If not, it could slow the progress of our transportation juggernaut in New Jersey.

1984 was no less important — or accomplished — a year for New Jersey Transit. New Jersey Transit, which had once been called the "oldest and most deteriorated public transit system" in the



nation, was awarded the American Public Transit Association's Outstanding Achievement Award in October.

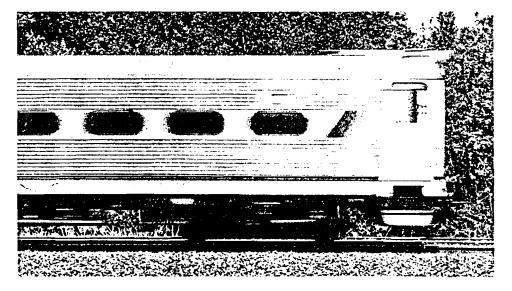
The award noted that New Jersey Transit has undertaken one of the most ambitious capital improvement programs in the nation — improving the quality of its buses, rolling train stock, roadbeds, and rail and bus stations.

As if by example, this year New Jersey Transit received its 700th New Jersey cruiser commuter bus from Motor Coach Industries (MCI), as part of the larget purchase of new buses in the state's history.

We followed that up by signing a contract for the purchase of 100 articulated buses in September. These buses, which bend in the middle and carry 40% more riders, will provide better service and lower operating costs on our heavily used urban and suburban routes.

For the first time in New Jersey Transit's five-year history, no fare increase was required during the current fiscal year. In my view, holding fares down is a key element in attracting new ridership that can support the system.

That is why it is vital that Congress continue to provide operating assistance for mass transit. Without it, our significant gains in mass transportation could well be reversed. Virtually every civilized country in the world invests in the building and running of its mass transportation systems. If anything, the United States' commitment to mass transit is too small — not too great. While the taxpayers have already made a substantial investment in mass transit in this country, that investment will be devalued, if not ultimately lost, if Congress suddenly turns its back on mass transit. Congress should resist the temptation to be penny wise but



pound foolish in cutting the deficit. It should and must — continue to support mass transit operating subsidies in order to hold fares down and increase ridership.

If the Federal government does not abandon its commitment to helping mass transit by providing operating subsidies, I plan to continue this no fare increase policy into fiscal year 1986 as well.

For almost two decades, the riders of the Morris and Essex Rail Line have been promised re-electrified, upgraded service. This past year, we finally made good on that

The re-electrification of the Morris and Essex Line, which was completed in September, has been called the most complex rail project in the world today, because the work was carried on while rail service was maintained. It has also been called New Jersey's greatest transit achievement in decades. I am proud that it is now, at long last, complete.

At the same time, we secured the federal grant for the planned electrification of the North Jersey Coast Line to Long

Branch. This will provide siginficant time savings for commuters from Monmouth County and surrounding areas. But again, our success in completing this project could depend on our ability to protect Federal funding for a major portion of the project.

Commissioner Sheridan and I personally lobbied very hard for this funding in the past year, and we plan to redouble our efforts in the year ahead. I solicit your help, and that of our entire Congressional delegation, in assuring the continuation of this vital project.

New Jersey Transit's station and maintenance facilities also enjoyed a year of improvement that bodes well for the future. The agency assumed operation control of Newark Penn Station and already has begun major improvements that will benefit the city of Newark and the thousands of commuters who daily use Penn Station.

Ground was broken for major new transportation centers in Camden and Asbury Park — both of which could serve as anchors for our efforts to redevelop downtown areas of these urban centers.

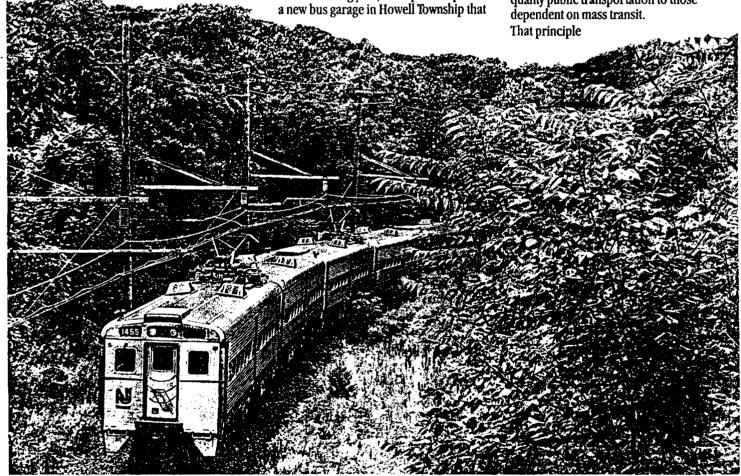
This coming year, we expect to open

will save New Jersey Transit over \$1 million annually in operating costs, and by next year, we will have completed a state-of-the-art rail



repair facility in Kearny, that will give us a central maintenance shop for all of New Jersey Transit's commuter cars and locomotives.

New Jersey Transit will continue to be guided by the principle of providing high quality public transportation to those dependent on mass transit.



was advanced this past year by the legislation you passed to establish a senior citizen and disabled resident transportation program through casino revenue funds.

As New Jersey grows, the challenges of meeting the transportation needs of a dynamic state will grow with it.

In 1985, there are several steps that need to be taken — and which we plan to take — to plan for the future of a changing state

One of the central areas of rapid economic development is along the Route 1 corridor from New Brunswick to Trenton.

In part because of our efforts in promoting academic-industrial cooperation and attracting new businesses, this is fast becoming New Jersey's "high tech" corridor. As that region develops, it will need a more advanced transportation system to accommodate its growth.

This past year, we continued work on the Route 1 Corridor Study of the short- and long-range transportation needs in the area. This year, we will complete it and move quickly to implementation of that study in order to keep pace with the expansion of research, industry, commerce, and population in the vicinity of Route 1.

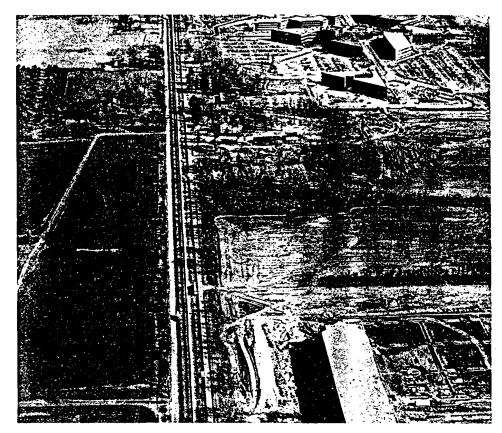
We expect to begin construction of Route 1 later this year with a major new interchange at Quakerbridge Road. But we must continue to move ahead with the development of a comprehensive long-range plan for one of New Jersey's most rapidly expanding areas.

Another of New Jersey's great growth areas is in Monmouth and Ocean Counties. I have asked our Department of Transportation and New Jersey Transit to launch a special study of the public transportation needs in this region as well.

We can also follow up on the improved service that came with the re-elecrification of the Morris and Essex train line by aggressively pursuing our Plan to give riders of that line direct access to midtown Manhattan. This past year, New Jersey Transit approved the start of engineering work on a connection in the Kearny meadows that would make this possible. I am committed to advancing this work as quickly as possible in the year ahead.

For years, residents of South Jersey have called for a new east-west route to accommodate the flow of traffic between the Delaware Memorial Bridge and the Atlantic City area.

This past year, our Department of



Transportation began a study to look into the feasibility of such a route, and of the feasibility of a southeast extension of Route 55. I am asking the Department to move ahead quickly with this study, which is of such great interest to much of the southern portion of our state. The Department and New Jersey Transit also are working in conjunction with the Atlantic County Improvement Authority and Atlantic City to make the Atlantic City Rail link a reality. This important project will help relieve traffic congestion and spur further development in the city.

In this regard, I would note Senator Gormley's effort to encourage construction of a new convention center in connection with the rail link appears to be bearing fruit. According to the Atlantic County Improvement Authority, construction of the convention center would add \$1 billion to the region's economy.

The Department is also continuing to work with the Port Authority to relieve the growing congestion at the Hudson River crossings and in the Hackensack meadowlands particularly along Route 3. One project which could help to relieve congestion in that area is the West Shore Rail Line. The lack of a good north-south road in eastern Bergen County may well make the

West Shore Line a cost-effective investment. I have asked New Jersey Transit to proceed with dispatch to complete its analysis of this project.

Finally, I have mentioned to you already the great promise which the development of the Hudson River waterfront holds for New Jersey's future. In my view, improved transportation infrastructure and service could be the key to fulfilling this promise. I am asking the Department of Transportation and New Jersey Transit to pay special attention to the needs of this pivotal area of development. And I ask you to cooperate as well in doing everything possible to complete the transformation of the waterfront from an area of great potential to a model of successful urban redevelopment.

These are just some of the key areas in New Jersey's transportation future—a future which took a great leap forward with your help during the past year.

This past year was truly a banner year for transportation in New Jersey.

The challenge is now to make good on the promise established in 1984. If we do, and I firmly believe we can, the benefits for our state will accrue for decades — and beyond.