LEGISLATIVE HISTORY CHECKLIST

NJSA: 40A:31-1 to 40A:31-23

(Water supply facilities--financing--allow combinations of state & local governments)

LAWS OF: 1989

CHAPTER: 109

Bill No:

A 329

Sponsor(s):

Frelinghuysen

Date Introduced: Pre-filed

Committee: Assembly: County & Municipal Government

Senate:

County & Municipal Government

Amended during passage:

Yes

Amendments during passage

denoted by asterisks.

Date of Passage: Assembly:

May 16, 1988

Senate:

May 1, 1989

Date of Approval: June 29, 1989

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: Yes

Senate:

Yes

Fiscal Note:

No

Veto Message:

No

Message on signing:

No- Yes

Following were printed:

Reports:

No

Hearings:

No

(over)

Report, referred to in statements:

974.90	New Jersey. County and Municipal Government Study Commisssion
M966	New Jersey's local infrastructure:
1984c	an assessment of needs. September, 1984.
	Trenton, 1984.

[SECOND REPRINT] ASSEMBLY, No. 329

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1988 SESSION

By Assemblyman FRELINGHUYSEN

1	AN ACT permitting counties and municipalities, either
	separately or jointly with other counties or municipalities, or
3	private water companies, or the State, to finance, construct,
	acquire and operate water supply facilities, repealing various
5	sections of statutory law, enacting chapter 31 of Title 40A of
	the New Jersey Statutes, and amending P.L.1983, c.111.
7	
	BE IT ENACTED by the Senate and General Assembly of the

State of New Jersey:

9

1.

11 TITLE 40A CHAPTER 31

- 13 COUNTY AND MUNICIPAL WATER SUPPLY
 - 40A:31-1. Short Title.
- 15 40A:31-2. Legislative purpose.
 - 40A:31-3. Definitions.
- 17 40A:31-4. Acquisition, construction or operation of water supply facilities by one or more local units.
- 19 40A:31-5. Powers.
 - 40A:31-6. Surveys, maps and other costs; reimbursement from
- bond funds.
- 40A:31-7. Property damaged; repair, restoration or compensation.
- 40A:31-8. Relocation of public utility property.
- 25 40A:31-9. Bonds and security therefor.
 - 40A:31-10. Rates, ²[rental] rentals² and other charges.
- 27 40A:31-11. Connection fees.
- 40A:31-12. Rates, rentals, connection fees or other charges as lien on real property; discontinuance of service.
- 40A:31-13. Improvements financed by means of local
- improvement assessments.
- 40A:31-14. Local improvement assessments; procedures for and manner of assessment and collection.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
Assembly ACG committee amendments adopted February 1, 1988.
Senate SCM committee amendments adopted October 20, 1988.

- 1 40A:31-15. Bonds issued by one or more units; debt service payments.
- 3 40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.
- 5 40A:31-17. Payments by local unit to another local unit.
 - 40A:31-18. Contracts entered into prior to appropriations therefor.
- 40A:31-19. Right of entry onto private property to make surveys or inspections; interference therewith.
 - 40A:31-20. Payments owing by private water companies.
- 11 40A:31-21. Municipal extension to water supply facilities of a public utility; financing of the extension; and its
- sale or lease.

- 40A:31-22. Bonds as legal investments.
- 15 40A:31-23. Nonimpairment of prior obligations to provide water supply ²[service] <u>services</u>² by public or
- private agencies; no facilities in utilities authority service areas; prior approval for service in other
- 19 local units; control by Board of Public Utilities.
 - 40A:31-24. Statutes repealed.
- 21 40A:31-1. Short title.
 - This act shall be known and may be cited as the "County and
- 23 Municipal Water Supply Act."
 - 40A:31-2. Legislative purpose.
- The Legislature finds and declares it to be in the public interest and to be the policy of this State to foster and promote
- by all reasonable means the collection, storage and distribution of an adequate supply of water for the inhabitants and
- ²[business] <u>businesses</u>² of the counties and municipalities of this State. It is the purpose of this act to further implement that
- policy by authorizing a county or municipality, either separately or in combination with one or more other counties or
- municipalities. or private water companies, or the State, to acquire, construct, maintain, operate or improve facilities for
- the ²[accummulation] <u>accumulation</u>², supply or distribution of water and to provide for the financing of these facilities.
- 37 Source: C.40:14C-2 (P.L.1979, c.451, s.2). 40A:31-3. Definitions.
- 39 As used in this act:

- a. "Bonds" means bond anticipation notes or bonds issued in accordance with the "Local Bond Law," N.J.S.40A:2~1 et seq.
- b. "Cost" as applied to water supply facilities or extensions or additions thereto, means the cost of acquisition or the
- 5 construction, including improvement, reconstruction, extension or enlargement, the cost of all labor materials, machinery and
- equipment, the cost of all lands, property, rights and easements acquired, the cost of demolition or removal of any buildings or
- 9 structures thereon, financing charges, interest on bonds issued to finance water supply facilities prior to and during
- construction, the cost of plans and specifications, surveys or estimates of costs and revenues, the cost of engineering, legal
- services, and any other expenses necessary or incident to determining the feasibility of construction, administrative
- expenses and such other expenses as may be necessary or incident to the construction or acquisition of water supply
- 17 facilities, and the financing thereof.
 - c. "Local unit" means a county or municipality.
- d. "Water supply facilities" means the plants, structures or other real and personal property²[,]² acquired, constructed or
- operated, or to be financed, acquired, constructed or operated, or any parts thereof, including²[,]² reservoirs, basins, dams,
- canals, aqueducts, standpipes, conduits, pipelines, mains, pumping stations, water distribution systems, compensating
- reservoirs, waterworks, or sources of water supply, well, purification or filtration plants, or other plants or works,
- connections, rights of flowage or diversion, and other plants, structures, boats, conveyances and other real and personal
- 29 property, or rights therein, and appurtenances necessary or useful for the accumulation, supply or distribution of water.
- 31 Source: C.40:14C-3 (P.L.1979, c.451, s.3).
- 40A:31-4. Acquisition, construction or operation of water supply facilities by one or more local units.
- A local unit may, either separately or in combination with one or more other local units, a private water company subject to
- regulation by the Board of Public Utilities as a public utility, or
- 37 the State, acquire, construct or operate a water supply facility upon a determination by the governing body of the local unit or
- 39 each participating local unit that the public health, safety

- ²[,]² or welfare can best be assured by the acquisition, construction or operation of water supply²[,]² facilities by the
- local unit or units. The determination shall be by ordinance or resolution, or parallel ordinances or resolutions, as the case may
- be, of the governing body of the local unit or each of the participating local units.
- No water supply facilities may be acquired, constructed or operated pursuant to this act until all necessary permits and
- approvals have been received from the appropriate State agency. Source: C.40:14C-4 (P.L.1979, c.451, s.4).
- 11 40A:31-5. Powers.
 - One or more local units adopting an ordinance or resolution in
- accordance with N. J.S. 40A:31-4 are authorized and empowered:
 - a. Alone or in combination with a private water company or
- the State, to acquire, construct, improve, extend, enlarge or reconstruct and finance water supply facilities, and to operate,
- manage and control all or part of these facilities and all properties relating thereto;
- b. To issue bonds of the local unit or units to pay all or part of the cost of the water supply facilities;
- c. To receive and accept from the federal or State Government, or any agency or instrumentality thereof, grants
- ¹or loans ¹ for, or in aid of, the planning, purchase, construction, improvement, extension, enlargement or reconstruction, or
- financing of water supply facilities, and to receive and accept from any source, contributions or money, property, labor or
- other things of value to be held, used and applied only for the purposes for which the grants 1 or loans 1 and contributions are
- 29 made;
 - d. To acquire in the name of the local unit or units by gift,
- purchase, or by the exercise of the right of eminent domain, such lands and rights and interests therein, including lands under
- water and riparian rights, and such personal property as may be deemed necessary for acquisition, construction, improvement,
- extension, enlargement or reconstruction, or for the efficient operation of any facilities acquired or constructed under the
- provisions of this act and to hold and dispose of all real and personal property so acquired;
- e. To make and enter into all contracts and agreements

- necessary or incidental to the performance of the local unit's or units' duties and the execution of powers authorized under this
- act, and to employ consulting and other engineers, superintendents, managers, attorneys, financial or other
- 5 consultants or experts, and such other employees and agents as may be deemed necessary, and to fix their compensation;
- f. Subject to the provisions and restrictions set forth in the ordinance or resolution authorizing or securing any bonds issued
- 9 under the provisions of this act, to enter into contracts with the federal or State Government, or any agency or instrumentality
- thereof, or with any other local unit, private corporation, copartnership, association or individual providing for, or relating
- to, water supply, which contracts may provide for the furnishing of water supply services either by or to the local unit or units,
- or the joint construction or operation of water supply facilities;
- g. To fix and collect rates, fees, rents and other charges in
 accordance with this act;
- h. To exercise any other powers necessary or incidental to
 - the effectuation of the general purposes of this act. Source: C.40:14C-5 (P.L.1979, c.451, s.5).
- 21 40A:31-6. Surveys, maps and other costs; reimbursement from bond funds.
- a. Whenever a local unit pursuant to N.J.S.40A:31-4 chooses to exercise powers granted hereunder, the local unit shall make
- or cause to be made such surveys, investigations, studies, borings, maps, plans, 2 [drawing] 2 and estimates of
- costs and of revenues as may be necessary.
 - b. The cost of the surveys, investigations, studies, borings,
- 29 maps, plans, drawings and estimates, or of any other costs relating to the acquisition or construction of a water supply
- facility may be paid out of the general funds of the local unit or participating local units. The local unit or units may be
- reimbursed for part or all of the expenditures made in accordance with this subsection from the ²[proeeeds] proceeds²
- of bonds issued pursuant to this act.
 - Source: C.40A:14C-6 (P.L.1979, c.451, s.6).
- 37 40A:31-7. Property damaged; repair, restoration or compensation.
- 39 All public or private property damaged or destroyed in

carrying out the powers granted by this act shall be restored or repaired and, as nearly as practicable, placed in its original condition, or adequate compensation shall be made therefor.

Source: C.40:14C- 6^2 [)]² (P.L.1979, c.451, s.6).

`5 40A:31-8. Relocation of public utility property.

Whenever the local unit or units determine that it is necessary that any public utility facilities such as tracks, pipes, mains, 7 conduits, cables, wires, towers, poles and other equipment and appliances of any public utility, as defined in R.S. 48:2-13, 9 which are now, or hereafter may be located in, on, along, over or under any project, should be removed, the public utility 11 owning or operating the facilities shall relocate or remove the 13 same in accordance with the order of the local unit or units, the cost and expense of the relocation or removal, including the cost of installing the facilities in a new location or new locations, 15 and the cost of any²[,]² lands, or any rights or interest in lands, and any other rights acquired to accomplish the relocation or 17 removal, less the cost of any lands or any rights of the public utility paid to the public utility in connection with the 19 2 [relocation] relocation 2 or removal of the property, shall be 21 ascertained and paid as a part of the cost of the project. In case of any relocation or removal of facilities pursuant to this 23 section, the public utility owning or operating the same, its successors or assigns, may maintain and operate the facilities, 25 with the necessary appurtenances, in the new location, for as long a period, and upon the same terms and conditions, as it had 27 the right to maintain and operate the facilities in their former location.

29 Source: New.

40A:31-9. Bonds and security therefor.

A local unit having adopted an ordinance or resolution pursuant to N.J.S.40A:31-4, may issue bonds pursuant to the

provisions of the "Local Bond Law," N.J.S.40A:2-1 et seq. for all or part of the cost of water supply facilities. Proceeds from

the ²[bond] bonds² shall be used solely for the payment of the costs of the water supply facilities for which the bonds have

37 been authorized.

Bonds issued by a local unit or local units may be:

39 a. General obligation bonds payable from unlimited ad

- valorem taxes which may additionally be secured by a pledge of revenues from rates, rentals or other charges levied and
- 3 collected pursuant to the provisions of N.J.S.40A:31-10 and 40A:31-11;
- b. Local improvement assessment bonds payable from local improvement assessments as provided in N.J.S. 40A:31-13,
- 7 additionally secured by unlimited ad valorem taxes; or
 - c. General obligation bonds secured and payable from rates,
- 9 rental and other charges levied and collected pursuant to N.J.S.40A:31-10 and 40A:31-11, and additionally secured by
- unlimited ad valorem taxes. Bonds may additionally be secured by a pledge of any grant²,² subsidy or contribution received by
- the issuing local unit from the United States or the State of New Jersey, or any agency, instrumentality or political subdivision
- 15 thereof.
 - Source: C.40:14C-7 (P.L.1979, c.451, s.7) and new.
- 17 40A:31-10. Rates, rentals and other charges.
 - After the commencement of operation of water supply
- facilities, the local unit or units may prescribe and, from ²[time-to-time] time to time², alter rates or rentals to be
- charged to users of water supply services. Rates or rentals being in the nature of use or service charges or ²[animal]
- 23 <u>annual</u>² rental charges, shall be uniform and equitable for the same type and class of use or service of the facilities. Rates or
- rentals and types and classes of use and service may be based on any factors which the governing body or bodies of that local unit
- or units shall deem proper and equitable within the region served.
- In fixing rates, rental and other charges for supplying water 29 services, the local unit or units shall establish a rate structure
- that allows, within the limits of any lawful covenants made with
- 31 bondholders, the local unit to:
 - a. Recover all costs of acquisition, construction or operation,
- including the costs of raw materials, administration, real or personal property, maintenance, taxes², debt service charges,
- fees and an amount equal to any operating budget deficit occurring in the immediately preceding fiscal year;
- b. Establish a surplus in an amount sufficient to provide for the reasonable anticipation of any contingency that may affect
- 39 the operation of the utility, and, at the discretion of the local

- unit or units, allow for the transfer of moneys from the budget for the water supply facilities to the local budget in accordance with section 5 of P.L.1983, c.111 (C.40A:4-35.1).
- No local unit or units shall, however²,² impose any rates or rentals in excess of the cost of water actually used for any sprinkler system required to be installed in any residential
- health care facility pursuant to the "Health Care Facilities Planning Act," P.L.1979, c.136 (C.26:2H-1 et seq.) and
- 9 regulations promulgated thereunder or in any rooming or boarding house pursuant the "Rooming and Boarding House Act
- of 1979," P.L.1979, c.496 (C.55:13B-1 et al.) and regulations promulgated ²[theruender] thereunder².
- 13 Source: C.40:14C-8 (P.L.1979, c.451, s.8) and C.40:62-85.2. 40A:31-11. Connection fees.
- In addition to rates and rentals, a separate charge in the nature of a connection fee or tapping fee for each connection of
- any property with the water supply system may be imposed upon the ²[person making the connection or upon the]² owner or
- occupant of the property so connected. The connection charges shall be uniform within each class of users and the amount
- thereof shall not exceed the actual cost of the physical connection plus an amount ²[representing the fair contribution
- of the connecting party toward the debt service charges on the bonds issued for the installation and construction of the water
- supply system previously paid by users of the water supply system, in order that the computed in the following manner to
- 27 represent a fair payment towards the cost of the system:
 - a. The amount representing all debt service, including but not
- 29 <u>limited to sinking funds, reserve funds, the principal and interest</u> on bonds, and the amount of any loans and the interest thereon,
- paid by the local unit or units to defray the capital cost of developing the system as of the end of the immediately
- preceding budget year shall be added to all capital expenditures made by a local unit or units not funded by a bond ordinance or
- debt for the development of the system as of the end of the immediately preceding budget year.
- b. Any gifts, contributions or subsidies to the local unit or units received from, and not reimbursed or reimbursable to, any
- 39 federal, State, county or municipal government or agency

1 or any private person, and that portion of amounts paid to the local unit or units by a public entity under a service agreement 3 or service contract which is not repaid to the public entity by the local unit or units, shall then be subtracted.

5 c. The remainder shall be divided by the total number of service units served by the local unit or units at the end of the 7 immediately preceding budget year, and the results shall then be apportioned to each new connector according to the number of 9 service units attributed to that connector. In attributing service units to each connector, the estimated average daily flow of water for the connector shall be divided by the average daily 11 flow of water to the average single family residence in the area

served by the local unit or units, to produce the number of 13 service units to be attributed.

15 The connection fee shall be recomputed at the end of each budget year, after a public hearing is held. The revised connection fee may be imposed upon those who subsequently **17** connect in that budget year to the system.

The² combination of the connection fee or tapping fee and the aforesaid water service charges shall be 2 such that the revenues of water supply facilities shall be² adequate to pay the expenses of operation and maintenance of the water supply facilities, including improvements, extensions, enlargements and replacements to water supply facilities, reserves, insurance, principal and interest on any bonds, and to maintain such

reserves or sinking funds therefor as may be required under the 27 bond covenants or any contracts, or as may be deemed necessary or desirable.

29 Source: New.

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40A:31-12. Rates, 2 [rental] <u>rentals</u> 2 , connection fees 2 [,] 2 or other charges as lien on real property; discontinuance of service.

Rates, rentals, connection fees or other charges levied in 33 accordance with N.J.S.40A:31-10 and 40A:31-11, shall be a first lien or charge against the property benefited therefrom. If any part of the amount due and payable in rates, rentals, connection fees or other charges remains unpaid for 30 days following the date for the payment thereof, interest upon the amount unpaid shall accrue at a rate of interest to be determined in accordance with N.J.S.40A:31-17. The governing body or bodies of the local

unit or units may authorize payment of delinquent assessments on an installment basis in accordance with R.S.54:5-19. Liens

3 levied in accordance with this section shall be enforceable in the manner provided for real property tax liens in chapter 5 of Title

5 54 of the Revised Statutes.

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Nothing in this section shall be construed to limit the right of a local unit or local units to discontinue service to any property for the failure to pay any amount owing within 30 days after the date the amount is due and payable, if written notice of the proposed discontinuance of service and of the reasons therefor has been given, within at least 10 days prior to the date of discontinuance, to the owner of record of the property. In the event that notice is provided by mail, the notice requirements shall be satisfied if the mailing is made to the last known address of the owner of record and is postmarked at least 10 days prior to the date of discontinuance.

17 Source: R.S.40:62-78, 40:62-79 and new.

40A:31-13. Improvements financed by means of local improvement assessments.

If the governing body of one or more local units determines that all or any part of the cost of construction of water supply facilities acquired or constructed pursuant to this act should be financed by local improvement assessments on real properties located within the local unit or units, the local unit or units shall pass a resolution or parallel resolutions on the intention to undertake and finance the water supply facilities and shall give notice thereof by advertising in one or more newspapers of general circulation in the local unit or units, and by notifying each concerned property owner by certified mail. The notice shall fix a date, time and place for a public hearing on the proposed action; except that the date of the hearing shall not be earlier than two weeks after the mailing of notices to concerned property owners. If, after the hearing, the governing body or bodies decide to carry out the proposed local improvement, an ordinance or resolution, or parallel ordinances or resolutions shall be adopted declaring that determination.

37 Source: New.

40A:31-14. Local improvement ²[assessment] <u>assessments</u>²;

39 procedures for and manner of assessment and collection.

Upon completion of the improvements made pursuant to 1 N.J.S.40A:31-13, the governing body or governing bodies shall assess the costs and expenses of the water supply facilities on 3 the lands specially benefited therefrom in proportion to the 5 benefits received; however, no county may levy local improvement assessments within a municipality without the 7 approval of that municipality.

When completed, the assessments shall be filed as a report with the clerk or clerks of the governing body or bodies who 9 shall give notice, by advertising in one or more newspapers of general circulation in the local unit or units, and by notifying 11 each concerned property owner by certified mail, of the fact that the report has been filed and that the governing body or 13 bodies will meet at a time and place designated in the notice to hear remonstrances against the report. The governing body or bodies shall meet at the time and place designated in the notice to hear remonstrances ²[amd] and ² may revise the report as may be deemed appropriate after which the report shall be filed with the clerk or clerks of the governing body or bodies, and the 19 assessments shall constitute liens upon the lands so assessed for special benefits.

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The clerk or clerks shall deliver a duplicate copy of the report to the appropriate officer or officers of the local unit or units who shall immediately thereafter send out by mail or deliver to owners of lands bills for the assessments. The officer or officers shall mail or deliver bills for an assessment in the manner required in connection with local improvements and shall keep ²a² record and books of assessments in the same manner required for local improvements under R.S.40:56-31, at the expense of the local unit or units. The governing body or bodies may make additional requirements for recording, accounting for and collecting assessments.

The governing body of a participating local unit may, by resolution²,² provide that the owner of any real estate²[,]² located within the local unit upon which a local improvement assessment has been made²[,]² may pay the assessment in pursuant the procedures installments to contained R.S. 40:56-35.

When an unpaid assessment, interest thereon or other charges 39

- for collection thereof remain in arrears on July $4^2[,]^2$ of the calendar year following the calendar year when the amount
- becomes in arrears, the appropriate officer of the local unit shall enforce the lien by selling the property in the manner set
- 5 forth in chapter 5 of Title 54 of the Revised Statutes. Source: New.
- 7 40A:31-15. Bonds issued by one or more units; ²debt² service
- payments.

 A local unit, pursuant to an agreement with one or more other
- local units or the State, may bear the entire cost of the acquisition or construction of water supply facilities and issue
- bonds therefor, or may share all or part of these costs with the
- other government. If the cost of acquisition or construction is shared, bonds may be issued by each of the participating
- governments for part or all of each government's respective costs, or a local unit may issue bonds for the entire cost of the
- water supply facilities to be acquired or constructed, with the
- share of the costs of each of the other participating governments to be repaid to the issuing local unit in annual
- installments with a period agreed to by the parties but not to 21 exceed 40 years. The agreement shall prescribe the rate or
- rates of 2 [interests] interest 2 on the annual installments and
- such other terms and conditions as agreed to by the parties.

 Agreements made hereunder shall be authorized by resolution of
- the governing bodies of the participating parties, or in the case of the State, the Commissioner of the Department of
- 27 Environmental Protection. Annual installment ²[payment] payments² may include payment of the agreed share of a
- 29 participating government's operating and maintenance costs, including the costs of any improvements, extensions,
- 31 enlargements or reconstruction.
 - Source: C.40:14C-9 (P.L.1979, c.451, s.9).
- 33 40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.
- a. Principal and interest payments on bonds issued in accordance with subsection c. of N.J.S.40A:31-9 and operating
- and maintenance costs²[, as defined in N.J.S.40A:2-45,]² for the water supply facilities, shall not be included in computing the
- 39 gross or net indebtedness of the local unit issuing the bonds,

- if the cash receipts from fees, rents and other charges in a fiscal year are sufficient to meet operating and maintenance
- expenses ²[as defined in N.J.S.40A:2-45]². In such cases, water supply facilities shall be deemed a self-liquidating purpose and
- interest and debt redemption charges, and maintenance and operating costs payable or accruing in that fiscal year shall be
- 7 treated in the manner prescribed in N.J.S.40A:2-45 through 40A:2-47;
- 9 b. (1) Annual installment payments to a local unit made pursuant to N.J.S.40A:31-15 shall not be included in computing
- the gross or net indebtedness of the other participating government or governments, except that a self-liquidating
- purpose facility shall be subject to the provisions of N.J.S.40A:2-48; nor
- 15 (2) shall the principal and interest on bonds issued by a local unit to finance, pursuant to an agreement made in accordance
- with N.J.S.40A:31-15, the share of the cost of the construction or acquisition, or of maintenance or operation of another
- 19 government, be included in any computation of gross or net indebtedness of the local unit.
- 21 Source: New.
 - 40A:31-17. Payments by local unit to another local unit.
- The chief fiscal officer of another government having entered into $^2a^2$ contract pursuant to this act, shall cause to be paid to
- the local unit such amounts of money at such times as shall be stipulated in the contract and certified by the local unit. The
- power and obligation to make payments in accordance with the terms of the contract shall be unlimited, and the sums necessary
- ²[therefore] therefor² shall be included in the annual budget of the other government, which shall be irrevocably and
- unconditionally obligated to levy ad valorem taxes on all taxable property therein, without limits as to rate or amount, to the
- extent necessary to make payments in full as due. Any part of a payment that remains unpaid for 30 days following the date
- payment is due, shall be assessed an interest charge at a rate of interest at least equal to the monthly index for the immediately
- preceding month for 20 year tax exempt bond yields as compiled by the Bond Buyer or any similar index agreed to by the parties.
- 39 Source: C.40:14C-12 (P.L.1979, c.451, s.12).

1 40A:31-18. Contracts entered into prior to appropriations ²[therefore] therefor².

A local unit shall have the power to authorize, by resolution, officials to enter into and execute a contract pursuant to this act for such periods of time and under such terms and conditions as are deemed proper and necessary, notwithstanding that no appropriation was made or provided to cover the estimated cost of the contract. The governing body of each contracting local unit shall have full power and authority to do and perform all acts and things provided under the terms and conditions of the contract.

Source: C.40:14C-10 (P.L.1979, c.451, s.10)

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13 40A:31-19. Right of entry onto private property to make surveys and investigations; ²[intereference] interference² therewith.

A local unit or local units may authorize officials or other agents of the local unit or units to enter upon any land or water for the purpose of making surveys, studies, investigations or inspections, and, at ²[a]² reasonable hours, to enter any building or other structure using or suspected of using water supplied by the local unit or units. The officials or other agents are empowered to examine meters, service pipes or any equipment connected to the water supply facilities or service pipes for compliance with established standards and other requirements.

The supply of water to any property may be discontinued if the owner, lessee or other user of that property opposes or obstructs an authorized official or other agent in the performance of his duties. The discontinuance shall continue ²[unitl] until² the required investigations or inspection are made, and any alterations or repairs found to be necessary have been made and approved by the appropriate official or agent. Source: R.S.40:62-82.

33 40A:31-20. Payments ²[owning] owing² by private water companies.

A private water company or industry which shall have entered into a contract with a local unit or local units ²[prusuant] pursuant² to this act, shall pay at such time as may be provided in the contract, the sum of money certified to it on or before the date provided for payment in the contract. Any sum of

- money so certified by the local unit or units shall be a lien in favor of the local unit or units on and against the property of
- the private water company or industry. If the sum of money or any part thereof is not paid on or before the contract payment
- date, the unpaid amount shall bear interest at the rate to be determined in accordance with the provisions of
- 7 N.J.S.40A:31-17, until payment is complete and, the local unit or local units shall make and record, in the same manner as
- 9 conveyances of interest in real property are recorded, a certificate setting forth the facts and giving notice of the
- existence and amount of the lien remaining unsatisfied. The lien shall have priority over all other liens theretofore or thereafter
- attaching, except those for federal, State and local taxes. Source: C.40:14C-13 (P.L.1979, c.451, s.13).
- 40A:31-21. Municipal extension to water supply facilities of a
- public utility; financing of the extension; and its sale or lease.
- A municipality in which water supply facilities are furnished by a private water company may, in accordance with the
- 19 provisions of this act, provide for the construction, or construction and operation of an extension to an existing water
- supply system of a private water company for the purpose of supplying water services for the public and private uses of the
- municipality and its inhabitants. The cost of construction of the extension may be financed from the tax revenues of the
- 25 municipality or by the issuance of general obligation bonds secured in any manner provided in N. J.S. 40A:31-9.
- 27 The extension may be leased or sold by the municipality pursuant to an ordinance adopted by its governing body to the
- 29 private water company upon approval of the terms and conditions of the lease or sale by the Board of Public Utilities.
- 31 If the extension has been financed pursuant to subsections b. or c. of N.I.S.40A:31-9, the proceeds from the lease or sale shall
- be refunded or credited pro rata to the ratepayers or the owners of property assessed, or their legal representatives or assigns, in
- such manner as may be determined by the governing body of the municipality.
- 37 Source: C.40:62-61.2 through 40:62-61.5 (P.L.1981, c.497, §§1-4).
- 39 40A:31-22. Bonds as legal investments.

- Notwithstanding any restrictions contained in any other law, the State and all public officers, local units, political
- 3 subdivisions and public bodies, or agencies thereof, banks, trust companies, savings banks, savings and loan associations,
- 5 investment companies, insurance companies, insurance businesses, and executors, administrators, guardians, trustees
- and other fiduciaries, may legally invest any sinking fund moneys or other funds belonging to them or within their control
- 9 in any bonds authorized pursuant to this act, which bonds shall be authorized security for any and all public deposits. The bonds
- and the interest thereon shall be exempt from taxation except for transfer and inheritance taxes.
- 13 Source: C.40:14C-11 (P.L.1979, c.451, s.11).
 - 40A:31-23. Nonimpairment of prior obligations to provide
- water supply services by public or private agencies; no facilities in utilities authority service ²[areal areas²; prior approval ²[fof
- services] <u>for service</u>² in other local units; control by Board of Public Utilities.
- a. Nothing contained in this act shall in any way impair the obligations previously assumed by any other public or private
- agency for the provision of water supply services and facilities to the citizens and industries of this State, or for any other
- purpose authorized by any law repealed by $^{2}[N.J.S.40A:31-22]$ N.J.S.40A:31-24 2 .
- b. In the event a municipal utilities authority has been established in a local unit pursuant to the provisions of the
- "municipal and county utilities authorities law," P.L.1957, c.183; C.40:14B-1 et seq., no local unit²[,]² or units shall
- 29 establish any facility within the territory of that local unit which is competitive with any water supply facility operated by
- 31 that authority.
- c. No water supply services shall be provided in accordance with this act to users in another local unit without the prior approval of the governing body of that other local unit.
- d. Subject to the terms of any agreement entered into by participating local units or between a supplying and receiving
- local unit or units and the provisions of this act, a local unit or local units owning and operating water supply facilities in
- 39 accordance with the provisions of N.J.S. 40A:31-4, which supply

1	water to more than 1,000 billed customers within another local
	unit, shall be subject to the jurisdiction, regulation and control
3	of the Board of Public Utilities in accordance with the
	provisions of Title 48 of the Revised Statutes. The provisions of
5	this subsection shall not apply where water is supplied to
	customers in another local unit at bulk rates.
7	Source: C.40:14C-14 (P.L.1979, c.451, s.14), R.S.40:62-83,
	C.40:62-85.2 (P.L.1975, c.184, s.1) and new.
9	40A:31-24. Statutes repealed.
	The following acts are repealed:

11 P.L.1979, c.451 (C.40:14C-1 through 40:14C-15);

- R.S.40:62-47 through 40:62-59; R.S.40:62-62 through 40:62-95; and 13 P.L.1981, c.497, §§.1-4 (C.40:62-61.1 through 40:62-61.4); and
- 15 P.L.1975, c.184, s.1 (C.40:62-85.2).
 - 2. Section 5 of P.L.1983, c.111 (C.40A:4-35.1) is amended to
- 17 read as follows:
- 5. To the extent there is available surplus revenue collected by a municipality pursuant to chapter 62 of Title 40 of the 19
- Revised Statutes for supplying a utility service which is regulated by the Board of Public Utilities pursuant to 21 [R.S.40:62-24 or section 1 of P.L.1975, c.184 (C.40:62-85.2)]
- 23 subsection d. of N.J.S.40A:31-23, an amount not to exceed 5% of the annual costs of operation of the utility may be
- 25 transferred annually from the accounts of the municipal utility and included in the local budget pursuant to N.J.S.40A:4-35.
- 27 (cf: P.L.1983, c.111, s.5)
 - 3. This act shall take effect immediately.

29

MUNICIPALITIES

31

Water Supply

33 Permits counties and municipalities to join with each other, private companies or the State to finance water supply facilities.

ASSEMBLY, No. 329

STATE OF NEW JERSEY

Introduced Pending Technical Review by Legislative Counsel PRE-FILED FOR INTRODUCTION IN THE 1988 SESSION

By Assemblyman FRELINGHUYSEN

•		permitting countries and intumerparties, either
	separatel	y or jointly with other counties or municipalities, or
3	private w	vater companies, or the State, to finance, construct
	acquire a	and operate water supply facilities, repealing various
5	sections o	of statutory law, enacting chapter 31 of Title 40A of
	the New	Jersey Statutes, and ampading P.L. 1983, c. 111.
7		
	BE IT EN	NACTED by the Senate and General Assembly of the
9	State of Ne	w Jersey:
	1.	
11		TITLE 40A
		CHAPTER 31
13	C	OUNTY AND MUNICIPAL WATER SUPPLY
	40A:31-1.	Short Title.
15	40A:31-2.	Legislative purpose.
	40A:31-3.	Definitions.
17	40A:31-4.	Acquisition, construction or operation of water
		supply facilities by one or more local units.
19	40A:31-5.	Powers.
	40A:31~6.	Surveys, maps and other costs; reimbursement from
21		bond funds.
	40A:31-7.	Property damaged; repair, restoration or
23		compensation.
	40A:31-8.	Relocation of public utility property.
25	40A:31-9.	Bonds and security therefor.
	40A:31-10.	Rates, rental and other charges.
27		Connection fees.
	40A:31-12.	Rates, rentals, connection fees or other charges as
29		lien on real property; discontinuance of service.
	40A:31-13.	Improvements financed by means of local
31		improvement assessments.
	40A:31-14.	Local improvement assessments; procedures for and
33		manner of assessment and collection.
	EXPLANATIO	NMatter enclosed in bold-faced brackets [thus] in th
•	above bill is	not enacted and is intended to be omitted in the law.

- 1 40A:31-15 Bonds issued by one or more units; debt service payments.
- 3 40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.
- 5 40A:31-17. Payments by local unit to another local unit.
 - 40A:31-18. Contracts entered into prior to appropriations therefor.
 - 40A:31-19. Right of entry onto private property to make surveys or inspections; interference therewith.
 - 40A:31-20. Payments owing by private water companies.
- 40A:31-21. Municipal extension to water supply facilities of a public utility; financing of the extension; and its sale or lease.
 - 40A:31-22. Bonds as legal investments.
- 15 40A:31-23. Nonimpairment of prior obligations to provide water supply service by public or private agencies;
- no facilities in utilities authority service areas; prior approval for service in other local units;
- 19 control by Board of Public Utilities.
 - 40A:31-24. Statutes repealed.
- 21 40A:31-1. Short title.

9

- This act shall be known and may be cited as the "County and
- 23 Municipal Water Supply Act."
 - 40A:31-2. Legislative purpose.
- 25 The Legislature finds and declares it to be in the public interest and to be the policy of this State to foster and promote
- 27 by all reasonable means the collection, storage and distribution of an adequate supply of water for the inhabitants and business
- of the counties and municipalities of this State. It is the purpose of this act to further implement that policy by
- authorizing a county or municipality, either separately or in combination with one or more other counties or municipalities,
- or private water companies, or the State, to acquire, construct, maintain, operate or improve facilities for the accumulation,
- supply or distribution of water and to provide for the financing of these facilities.
- 37 Source: C. 40:14C-2 (P.L. 1979, c. 451, s. 2). 40A:31-3. Definitions.
- 39 As used in this act:

- a. "Bonds" means bond anticipation notes or bonds issued in accordance with the "Local Bond Law," N.J.S. 40A:2-1 et seq.
- 3 b. "Cost" as applied to water supply facilities or extensions or additions thereto, means the cost of acquisition or the
- 5 construction, including improvement, reconstruction, extension or enlargement, the cost of all labor materials, machinery and
- 7 equipment, the cost of all lands, property, rights and easements acquired, the cost of demolition or removal of any buildings or
- 9 structures thereon, financing charges, interest on bonds issued to finance water supply facilities prior to and during
- construction, the cost of plans and specifications, surveys or estimates of costs and revenues, the cost of engineering, legal
- services, and any other expenses necessary or incident to determining the Yeasibility of construction, administrative
- expenses and such other expenses as may be necessary or incident to the construction or acquisition of water supply
- 17 facilities, and the financing thereof.
 - c. "Local unit" means a county or municipality.
- d. "Water supply facilities" means the plants, structures or other real and personal property, acquired, constructed or
- operated, or to be financed, acquired, constructed or operated, or any parts thereof, including, reservoirs, basins, dams, canals,
- aqueducts, standpipes, conduits, pipelines, mains, pumping stations, water distribution systems, compensating reservoirs,
- 25 waterworks, or sources of water supply, well, purification or filtration plants, or other plants or works, connections, rights of
- 27 flowage or diversion, and other plants, structures, boats, conveyances and other real and personal property, or rights
- 29 therein, and appurtenances necessary or useful for the accumulation, supply or distribution of water.
- 31 Source: C. 40:14C-3 (P. L. 1979, c. 451, s. 3).
- 40A:31-4. Acquisition, construction or operation of water
- supply facilities by one or more local units. A local unit may, either separately or in combination with one or more other local
- units, a private water company subject to regulation by the Board of Public Utilities as a public utility, or the State,
- 37 acquire, construct or operate a water supply facility upon a determination by the governing body of the local unit or each

- participating local unit that the public health, safety, or welfare can best be assured by the acquisition, construction or operation
- 3 of water supply, facilities by the local unit or units. The determination shall be by ordinance or resolution, or parallel
- ordinances or resolutions, as the case may be, of the governing body of the local unit or each of the participating local units.
- No water supply facilities may be acquired, constructed or operated pursuant to this act until all necessary permits and approvals have been received from the appropriate State agency.

Source: C. 40:14C-4 (P. L. 1979, c. 451, s. 4).

11 40A:31-5. Powers.

One or more local units adopting an ordinance or resolution in accordance with N.J.S. 40A:31-4 are authorized and empowered:

- a. Alone or in combination with a private water company or
- the State, to acquire, construct, improve, extend, enlarge or reconstruct and finance water supply facilities, and to operate,
- manage and control all or part of these facilities and all properties relating thereto;
- b. To issue bonds of the local unit or units to pay all or part of the cost of the water supply facilities;
- 21 c. To receive and accept from the federal or State Government, or any agency or instrumentality thereof, grants
- 23 for, or in aid of, the planning, purchase, construction, improvement, extension, enlargement or reconstruction, or
- financing of water supply facilities, and to receive and accept from any source, contributions or money, property, labor or
- other things of value to be held, used and applied only for the purposes for which the grants and contributions are made;
- d. To acquire in the name of the local unit or units by gift, purchase, or by the exercise of the right of eminent domain,
- such lands and rights and interests therein, including lands under water and riparian rights, and such personal property as may be
- deemed necessary for acquisition, construction, improvement, extension, enlargement or reconstruction, or for the efficient
- operation of any facilities acquired or constructed under the provisions of this act and to hold and dispose of all real and
- 37 personal property so acquired;
- e. To make and enter into all contracts and agreements

 necessary or incidental to the performance of the local unit's or

- units' duties and the execution of powers authorized under this act, and to employ consulting and other engineers,
- 3 superintendents, managers, attorneys, financial or other consultants or experts, and such other employees and agents as
- 5 may be deemed necessary, and to fix their compensation;
 - f. Subject to the provisions and restrictions set forth in the
- ordinance or resolution authorizing or securing any bonds issued under the provisions of this act, to enter into contracts with the
- 9 federal or State Government, or any agency or instrumentality thereof, or with any other local unit, private corporation,
- copartnership, association or individual providing for, or relating to, water supply, which contracts may provide for the furnishing
- of water supply services either by or to the local unit or units, or the joint construction or operation of water supply facilities;
- g. To fix and collect rates, fees, rents and other charges in accordance with this act;
- 17 h. To exercise any other powers necessary or incidental to the effectuation of the general purposes of this act.
- 19 Source: C. 40:14C-5 (P.L. 1979, c. 451, s. 5).
 - 40A:31-6. Surveys, maps and other costs; reimbursement
- 21 from bond funds.
 - a. Whenever a local unit pursuant to N.J.S. 40A:31-4 chooses
- 23 to exercise powers granted hereunder, the local unit shall make or cause to be made such surveys, investigations, studies,
- 25 borings, maps, plans, drawing and estimates of costs and of revenues as may be necessary.
- 27 b. The cost of the surveys, investigations, studies, borings, maps, plans, drawings and estimates, or of any other costs
- relating to the acquisition or construction of a water supply facility may be paid out of the general funds of the local unit or
- participating local units. The local unit or units may be reimbursed for part or all of the expenditures made in
- 33 accordance with this subsection from the proceeds of bonds issued pursuant to this act.
- 35 Source: C. 40A:14C-6 (P.L. 1979, c. 451, s. 6).
 - 40A:31-7. Property damaged; repair, restoration or
- 37 compensation.
- All public or private property damaged or destroyed in carrying out the powers granted by this act shall be restored or

- repaired and, as nearly as practicable, placed in its original condition, or adequate compensation shall be made therefor.
- 3 Source: C. 40:14C-6) (P.L. 1979, c. 451, s. 6).
 - 40A:31-8. Relocation of public utility property. Whenever the
- local unit or units determine that it is necessary that any public utility facilities such as tracks, pipes, mains, conduits, cables,
- 7 wires, towers, poles and other equipment and appliances of any public utility, as defined in R.S. 48:2-13, which are now, or
 - 9 hereafter may be located in, on, along, over or under any project, should be removed, the public utility owning or
- operating the facilities shall relocate or remove the same in accordance with the order of the local unit or units, the cost and
- 13 expense of the relocation or removal, including the cost of installing the facilities in a new location or new locations, and
- the cost of any, lands, or any rights or interest in lands, and any other rights acquired to accomplish the relocation or removal,
- 17 less the cost of any lands or any rights of the public utility paid to the public utility in connection with the relocaion or removal
- of the property, shall be ascertained and paid as a part of the cost of the project. In case of any relocation or removal of
- 21 facilities pursuant to this section, the public utility owning or operating the same, its successors or assigns, may maintain and
- operate the facilities, with the necessary appurtenances, in the new location, for as long a period, and upon the same terms and
- 25 conditions, as it had the right to maintain and operate the facilities in their former location.
- 27 Source: New.
 - 40A:31-9. Bonds and security therefor.
- A local unit having adopted an ordinance or resolution pursuant to N.J.S. 40A:31-4, may issue bonds pursuant to the
- provisions of the "Local Bond Law," N.J.S. 40A:2-1 et seq. for all or part of the cost of water supply facilities. Proceeds from
- the bond shall be used solely for the payment of the costs of the water supply facilities for which the bonds have been authorized.
- 35 Bonds issued by a local unit or local units may be:
- a. General obligation bonds payable from unlimited ad
 37 valorem taxes which may additionally be secured by a pledge of revenues from rates, rentals or other charges levied and

- 1 collected pursuant to the provisions of N.J.S. 40A:31-10 and 40A:31-11;
- b. Local improvement assessment bonds payable from local improvement assessments as provided in N.J.S. 40A:31-13,
- 5 additionally secured by unlimited ad valorem taxes; or
 - c. General obligation bonds secured and payable from rates,
- 7 rental and other charges levied and collected pursuant to N.;.S. 40A:31-10 and 40A:31-11, and additionally secured by unlimited
- 9 ad valorem taxes. Bonds may additionally be secured by a pledge of any grant subsidy or contribution received by the
- issuing local unit from the United States or the State of New Jersey, or any agency, instrumentality or political subdivision
- 13 thereof.

Source: C. 40:14C-7 (P.L. 1979, c. 451, s. 7) and new.

15 40A:31-10. Rates, rentals and other charges.

After the commencement of operation of water supply

- facilities, the local unit or units may prescribe and, from time-to-time, alter rates or rentals to be charged to users of
- water supply services. Rates or rentals being in the nature of use or service charges or animal rental charges, shall be uniform
- and equitable for the same type and class of use or service of the facilities. Rates or rentals and types and classes of use and
- 23 service may be based on any factors which the governing body or bodies of that local unit or units shall deem proper and equitable
- 25 within the region served.

In fixing rates, rental and other charges for supplying water services, the local unit or units shall establish a rate structure that allows, within the limits of any lawful covenants made with

- 29 bondholders, the local unit to:
 - a. Recover all costs of acquisition, construction or operation,
- 31 including the costs of raw materials, administration, real or personal property, maintenance, taxes debt service charges, fees
- and an amount equal to any operating budget deficit occurring in the immediately preceding fiscal year;
- b. Establish a surplus in an amount sufficient to provide for the reasonable anticipation of any contingency that may affect
 the operation of the utility, and, at the discretion of the local

- unit or units, allow for the transfer of moneys from the budget for the water supply facilities to the local budget in accordance
- 3 with section 5 of P.L. 1983, c. 111 (C. 40A:4-35.1).
 - No local unit or units shall, however impose any rates or
- 5 rentals in excess of the cost of water actually used for any sprinkler system required to be installed in any residential
- health care facility pursuant to the "Health Care Facilities Planning Act," P.L. 1979, c. 136 (C. 26:2H-1 et seq.) and
- 9 regulations promulgated thereunder or in any rooming or boarding house pursuant the "Rooming and Boarding House Act
- of 1979," P.L. 1979, c. 496 (C. 55:13B-1 et al.) and regulations promulgated theruender.
- 13 Source: C. 40:14C-8 (P.L. 1979, c. 451, s. 8) and C. 40:62-85.2. 40A:31-11. Connection fees.
- In addition to rates and rentals, a separate charge in the nature of a connection fee or tapping fee for each connection of
- any property with the water supply system may be imposed upon the person making the connection or upon the owner or occupant
- of the property so connected. The connection charges shall be uniform within each class of users and the amount thereof shall
- 21 not exceed the actual cost of the physical connection plus an amount representing the fair contribution of the connecting
- party toward the debt service charges on the bonds issued for the installation and construction of the water supply system
- 25 previously paid by users of the water supply system, in order that the combination of the connection fee or tapping fee and
- 27 the aforesaid water service charges shall be adequate to pay the expenses of operation and maintenance of the water supply
- facilities, including improvements, extensions, enlargements and replacements to water supply facilities, reserves, insurance,
- 31 principal and interest on any bonds, and to maintain such reserves or sinking funds therefor as may be required under the
- 33 bond covenants or any contracts, or as may be deemed necessary or desirable.
- 35 Source: New.

- 40A:31-12. Rates, rental, connection fees, or other charges as lien on real property; discontinuance of service.
 - Rates, rentals, connection fees or other charges levied in

accordance with N.I.S. 40A:31-10 and 40A:31-11, shall be a 1 first lien or charge against the property benefited therefrom. If

3 any part of the amount due and payable in rates, rentals, connection fees or other charges remains unpaid for 30 days

5 following the date for the payment thereof, interest upon the amount unpaid shall accrue at a rate of interest to be

7 determined in accordance with N.J.S. 40A:31-17. The governing body or bodies of the local unit or units may authorize payment

9 of delinquent assessments on an installment basis in accordance with R.S. 54:5-19. Liens levied in accordance with this section

11 shall be enforceable in the manner provided for real property tax liens in chapter 5 of Title 54 of the Revised Statutes.

Nothing in this section shall be construed to limit the right of a local unit or local units to discontinue service to any property for the failure to pay any amount owing within 30 days after the date the amount is due and payable, if written notice of the proposed discontinuance of service and of the reasons therefor has been given, within at least 10 days prior to the date of

19 discontinuance, to the owner of record of the property. In the event that notice is provided by mail, the notice requirements

shall be satisfied if the mailing is made to the last known 21 address of the owner of record and is postmarked at least 10

23 days prior to the date of discontinuance.

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Source: R.S. 40:62-78, 40:62-79 and new.

25 40A:31-13. Improvements financed by means of local improvement assessments.

27 If the governing body of one or more local units determines

29 facilities acquired or constructed pursuant to this act should be financed by local improvement assessments on real properties

that all or any part of the cost of construction of water supply

31 located within the local unit or units, the local unit or units shall pass a resolution or parallel resolutions on the intention to

undertake and finance the water supply facilities and shall give 33 notice thereof by advertising in one or more newspapers of

general circulation in the local unit or units, and by notifying 35 each concerned property owner by certified mail. The notice

37 shall fix a date, time and place for a public hearing on the proposed action; except that the date of the hearing shall

- not be earlier than two weeks after the mailing of notices to concerned property owners. If, after the hearing, the governing
- 3 body or bodies decide to carry out the proposed local improvement. an ordinance or resolution, or parallel ordinances
- or resolutions shall be adopted declaring that determination.

 Source: New.
- 7 40A:31-14. Local improvement assessment; procedures for and manner of assessment and collection.
- 9 Upon completion of the improvements made pursuant to N.J.S. 40A:31-13, the governing body or governing bodies shall
- assess the costs and expenses of the water supply facilities on the lands specially benefited therefrom in proportion to the
- 13 benefits received; however, no county may levy local improvement assessments within a municipality without the

15 approval of that municipality.

special benefits.

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When completed, the assessments shall be filed as a report with the clerk or clerks of the governing body or bodies who shall give notice, by advertising in one or more newspapers of general circulation in the local unit or units, and by notifying each concerned property owner by certified mail, of the fact that the report has been filed and that the governing body or bodies will meet at a time and place designated in the notice to hear remonstrances against the report. The governing body or bodies shall meet at the time and place designated in the notice to hear remonstrances amd may revise the report as may be deemed appropriate after which the report shall be filed with the clerk or clerks of the governing body or bodies, and the

The clerk or clerks shall deliver a duplicate copy of the report to the appropriate officer or officers of the local unit or units who shall immediately thereafter send out by mail or deliver to owners of lands bills for the assessments. The officer or officers shall mail or deliver bills for an assessment in the manner required in connection with local improvements and shall keep record and books of assessments in the same manner required for local improvements under R.S. 40:56-31, at the expense of the local unit or units. The governing body or bodies

assessments shall constitute liens upon the lands so assessed for

- 1 may make additional requirements for recording, accounting for and collecting assessments.
- 3 The governing body of a participating local unit may, by resolution provide that the owner of any real estate, located
- within the local unit upon which a local improvement assessment has been made, may pay the assessment in installments pursuant
- 7 to the procedures contained in R.S. 40:56-35.

When an unpaid assessment, interest thereon or other charges

- 9 for collection thereof remain in arrears on July 4, of the calendar year following the calendar year when the amount
- becomes in arrears, the appropriate officer of the local unit shall enforce the lien by selling the property in the manner set
- forth in chapter 5 of Title 54 of the Revised Statutes. Source: New.
- 15 40A:31-15. Bonds issued by one or more units; service payments. A local unit, pursuant to an agreement with one or
- more other local units or the State, may bear the entire cost of the acquisition or construction of water supply facilities and
- 19 issue bonds therefor, or may share all or part of these costs with
- the other government. If the cost of acquisition or construction
- 21 is shared, bonds may be issued by each of the participating governments for part or all of each government's respective
- costs, or a local unit may issue bonds for the entire cost of the water supply facilities to be acquired or constructed, with the
- 25 share of the costs of each of the other participating governments to be repaid to the issuing local unit in annual
- 27 installments with a period agreed to by the parties but not to exceed 40 years. The agreement shall prescribe the rate or
- 29 rates of interests on the annual installments and such other terms and conditions as agreed to by the parties. Agreements
- 31 made hereunder shall be authorized by resolution of the governing bodies of the participating parties, or in the case of
- 33 the State, the Commissioner of the Department of Environmental Protection. Annual installment payment may
- 35 include payment of the agreed share of a participating government's operating and maintenance costs, including the
- 37 costs of any improvements, extensions, enlargements or reconstruction.
- 39 Source: C. 40:14C-9 (P.L. 1979, c. 451, s. 9).

- 1 40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.
- a. Principal and interest payments on bonds issued in accordance with subsection c. of N.J.S. 40A:31-9 and operating
- 5 and maintenance costs, as defined in N.J.S. 40A:2-45, for the water supply facilities, shall not be included in computing the
- gross or net indebtedness of the local unit issuing the bonds, if the cash receipts from fees, rents and other charges in a fiscal
- 9 year are sufficient to meet operating and maintenance expenses as defined in N.I.S. 40A:2-45. In such cases, water supply
- facilities shall be deemed a self-liquidating purpose and interest and debt redemption charges, and maintenance and operating
- costs payable or accruing in that fiscal year shall be treated in the manner prescribed in N.J.S. 40A:2-45 through 40A:2-47;
- b. (1) Annual installment payments to a local unit made pursuant to N.J.S. 40A:31-15 shall not be included in computing
- the gross or net indebtedness of the other participating government or governments, except that a self-liquidating
- purpose facility shall be subject to the provisions of N.J.S. 40A:2-48; nor
- 21 (2) shall the principal and interest on bonds issued by a local unit to finance, pursuant to an agreement made in accordance
- with N.J.S. 40A:31-15, the share of the cost of the construction or acquisition, or of maintenance or operation of another
- 25 government, be included in any computation of gross or net indebtedness of the local unit.
- 27 Source: New.

40A:31-17. Payments by local unit to another local unit.

- The chief fiscal officer of another government having entered into contract pursuant to this act, shall cause to be paid to the
- 31 local unit such amounts of money at such times as shall be stipulated in the contract and certified by the local unit. The
- 33 power and obligation to make payments in accordance with the terms of the contract shall be unlimited, and the sums necessary
- 35 therefore shall be included in the annual budget of the other government, which shall be irrevocably and unconditionally
- obligated to levy ad valorem taxes on all taxable property therein, without limits as to rate or amount, to the extent

- necessary to make payments in full as due. Any part of a payment that remains unpaid for 30 days following the date
- 3 payment is due, shall be assessed an interest charge at a rate of interest at least equal to the monthly index for the immediately
- 5 preceding month for 20 year tax exempt bond yields as compiled by the Bond Buyer or any similar index agreed to by the parties.
- 7 Source: C. 40:14C-12 (P. L. 1979, c. 451, s. 12).

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40A:31-18. Contracts entered into prior to appropriations therefore.

A local unit shall have the power to authorize, by resolution,
officials to enter into and execute a contract pursuant to this
act for such periods of time and under such terms and conditions

as are deemed proper and necessary, notwithstanding that no appropriation was made or provided to cover the estimated cost

of the contract. The governing body of each contracting local unit shall have full power and authority to do and perform all

acts and things provided under the terms and conditions of the contract.

19 Source: C. 40:14C-10 (P.L. 1979, c. 451, s. 10)

40A:31-19. Right of entry onto private property to make surveys and investigations; intereference therewith.

A local unit or local units may authorize officials or other agents of the local unit or units to enter upon any land or water for the purpose of making surveys, studies, investigations or inspections, and, at a reasonable hours, to enter any building or other structure using or suspected of using water supplied by the local unit or units. The officials or other agents are empowered to examine meters, service pipes or any equipment connected to

the water supply facilities or service pipes for compliance with established standards and other requirements.

The supply of water to any property may be discontinued if the owner, lessee or other user of that property opposes or obstructs an authorized official or other agent in the performance of his duties. The discontinuance shall continue unit! the required investigations or inspection are made, and any alterations or repairs found to be necessary have been made and

37 approved by the appropriate official or agent.

Source: R.S. 40:62-82.

1 40A:31-20. Payments owning by private water companies.

A private water company or industry which shall have entered

- 3 into a contract with a local unit or local units prusuant to this act, shall pay at such time as may be provided in the contract,
- the sum of money certified to it on or before the date provided for payment in the contract. Any sum of money so certified by
- 7 the local unit or units shall be a lien in favor of the local unit or units on and against the property of the private water company
- 9 or industry. If the sum of money or any part thereof is not paid on or before the contract payment date, the unpaid amount shall
- bear interest at the rate to be determined in accordance with the provisions of N.J.S. 40A:31-17, until payment is complete
- and, the local unit or local units shall make and record, in the same manner as conveyances of interest in real property are
- recorded, a certificate setting forth the facts and giving notice of the existence and amount of the lien remaining unsatisfied.
- 17 The lien shall have priority over all other liens theretofore or thereafter attaching, except those for federal, State and local
- 19 taxes.

Source: C. 40:14C-13 (P.L. 1979, c. 451, s. 13).

- 21 40A:31-21. Municipal extension to water supply facilities of a public utility; financing of the extension; and its sale or lease.
- A municipality in which water supply facilities are furnished by a private water company may, in accordance with the
- 25 provisions of this act, provide for the construction, or construction and operation of an extension to an existing water
- 27 supply system of a private water company for the purpose of supplying water services for the public and private uses of the
- municipality and its inhabitants. The cost of construction of the extension may be financed from the tax revenues of the
- 31 municipality or by the issuance of general obligation bonds secured in any manner provided in N.J.S. 40A:31-9.
- The extension may be leased or sold by the municipality pursuant to an ordinance adopted by its governing body to the
- private water company upon approval of the terms and conditions of the lease or sale by the Board of Public Utilities.
- 37 If the extension has been financed pursuant to subsections b. orc. of N.J.S. 40A:31-9, the proceeds from the lease or sale

- shall be refunded or credited pro rata to the ratepayers or the owners of property assessed, or their legal representatives or
- assigns, in such manner as may be determined by the governing body of the municipality.
- 5 Source: C. 40:62-61.2 through 40:62-61.5 (P.L. 1981, c. 497, §§ 1-4).
- 7 40A:31-22. Bonds as legal investments.

Notwithstanding any restrictions contained in any other law,

- 9 the State and all public officers, local units, political subdivisions and public bodies, or agencies thereof, banks, trust
- companies, savings banks, savings and loan associations, investment companies, insurance companies, insurance
- businesses, and executors, administrators, guardians, trustees and other fiduciaries, may legally invest any sinking fund
- moneys or other funds belonging to them or within their control in any bonds authorized pursuant to this act, which bonds shall
- be authorized security for any and all public deposits. The bonds and the interest thereon shall be exempt from taxation except
- 19 for transfer and inheritance taxes.

Source: C. 40:14C-11 (P.L. 1979, c. 451, s. 11).

- 21 40A:31-23. Nonimpairment of prior obligations to provide water supply services by public or private agencies; no facilities
- in utilities authority service area; prior approval fof services in other local units; control by Board of Public Utilities.
- 25 a. Nothing contained in this act shall in any way impair the obligations previously assumed by any other public or private
- 27 agency for the provision of water supply services and facilities to the citizens and industries of this State, or for any other
- 29 purpose authorized by any law repealed by N.J.S. 40A:31-22.
 - b. In the event a municipal utilities authority has been
- established in a local unit pursuant to the provisions of the "municipal and county utilities authorities law," P.L. 1957, c.
- 33 183; C. 40:14B-1 et seq., no local unit, or units shall establish any facility within the territory of that local unit which is
- 35 competitive with any water supply facility operated by that authority.
- 37 c. No water supply services shall be provided in accordance with this act to users in another local unit without the prior
 39 approval of the governing body of that other local unit.

- 1 d. Subject to the terms of any agreement entered into by participating local units or between a supplying and receiving 3 local unit or units and the provisions of this act, a local unit or local units owning and operating water supply facilities in accordance with the provisions of N.J.S. 40A:31-4, which supply water to more than 1,000 billed customers within another local 7 unit, shall be subject to the jurisdiction, regulation and control of the Board of Public Utilities in accordance with the provisions of Title 48 of the Revised Statutes. The provisions of 9 this subsection shall not apply where water is supplied to customers in another local unit at bulk rates. 11 Source: C. 40:14C-14 (P.L. 1979, c. 451, s. 14), R.S. 40:62-83, C. 40:62-85.2 (P.L. 1975, c. 184, s. 1) and new. 13 40A:31-24. Statutes repealed. 15 The following acts are repealed: P.L. 1979, c. 451 (C. 40:14C-1 through 40:14C-15); R.S. 40:62-47 through 40:62-59; 17 R.S. 40:62-62 through 40:62-95; and P.L. 1981, c. 497, §§. 1-4 (C. 40:62-61.1 through 40:62-61.4); 19 and
- P.L. 1975, c. 184, s. 1 (C. 40:62-85.2). 21
 - 2. Section 5 of P.L. 1983, c. 111 (C. 40A:4-35.1) is amended
- 23 to read as follows:
- 5. To the extent there is available surplus revenue collected 25 by a municipality pursuant to chapter 62 of Title 40 of the Revised Statutes for supplying a utility service which is
- regulated by the Board of Public Utilities pursuant to [R.S. 27 40:62-24 or section 1 of P.L. 1975, c. 184 (C. 40:62-85.2)]
- subsection d. of N.J.S. 40A:31-23, an amount not to exceed 5% 29 of the annual costs of operation of the utility may be
- transferred annually from the accounts of the municipal utility 31 and included in the local budget pursuant to N.J.S. 40A:4-35.
- 3. This act shall take effect immediately. 33

STATEMENT

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This bill clarifies and systematizes county and municipalpowers to assure an adequate supply of water to their

residents. This bill is a result of recommendations on county and municipal water supply systems made by the County and Municipal Government Study Commission.

The bill authorizes a county or municipality, either alone or together with one or more other counties or municipalities, or any combination thereof, or the State or a private water company to acquire, construct, finance, operate and maintain

water supply facilities, or parts thereof.

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MUNICIPALITIES

Water Supply

Permits counties and municipalities to join with each other, private companies or the State to finance water supply facilities.

ASSEMBLY COUNTY GOVERNMENT AND REGIONAL AUTHORITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 329

with Assembly committee amendments

STATE OF NEW JERSEY

DATED JANUARY 28, 1988

The Assembly County Government and Regional Authorities Committee favorably reports A-329 with Assembly Committee Amendments.

This bill clarifies and systematizes county and municipal powers to assure an adequate supply of water to their residents. This bill is a result of recommendations on county and municipal water supply systems made by the County and Municipal Government Study Commission.

The bill authorizes a county or municipality, either alone or together with one or more other counties or municipalities, or any combination thereof, or the State or a private water company to acquire, construct, finance, operate and maintain water supply facilities, or parts thereof.

The bill authorizes improvement assessment financing, tax district financing, and provisions for dealing with a customer's failure to pay.

The committee amended the bill to specifically authorize local units to accept loans for the purpose of constructing or financing water supply facilities.

This bill was pre-filed for introduction in the 1988 session pending technical review. As reported the bill includes the changes required by technical review which has been performed.

(FIRST REPRINT) ASSEMBLY, No. 329

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1988 SESSION

By Assemblyman FRELINGHUYSEN

1		permitting counties and municipalities, either or jointly with other counties or municipalities, or	
3		ater companies, or the State, to finance, construct,	
•		nd operate water supply facilities, repealing various	
5	_	f statutory law, enacting chapter 31 of Title 40A of	
Ü		ersey Statutes, and amending P.L. 1983, c. 111.	
7	die New)	ersey Statutes, and amending F.D. 1905, C. 111.	
•	RF IT FN	ACTED by the Senate and General Assembly of the	
9	State of New Jersey:		
•	1.	u versey.	
11	1.	TITLE 10 A	
11		T!TLE 40A	
		CHAPTER 31	
13		DUNTY AND MUNICIPAL WATER SUPPLY	
	40A:31-1.	Short Title.	
15		Legislative purpose.	
	40A:31-3.	Definitions.	
17	40A:31-4.	Acquisition, construction or operation of water	
		supply facilities by one or more local units.	
19	40A:31-5.	Powers.	
	40A:31-6.	Surveys, maps and other costs; reimbursement from	
21		bond funds.	
	40A:31-7.	Property damaged; repair, restoration or	
23		compensation.	
	40A:31-8.	Relocation of public utility property.	
25	40A:31-9.	Bonds and security therefor.	
	40A:31-10.	Rates, rental and other charges.	
27	40A:31-11.	Connection fees.	
	40A:31-12.	Rates, rentals, connection fees or other charges as	
29		lien on real property; discontinuance of service.	
	40A:31-13.	Improvements financed by means of local	
31		improvement assessments.	
	40A:31-14.	Local improvement assessments; procedures for and	
33		manner of assessment and collection.	

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Hatter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
Assembly ACG committee amendments adopted February 1, 1988.

- 1 40A:31-15 Bonds issued by one or more units; debt service payments.
- 3 40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.
- 5 40A:31-17. Payments by local unit to another local unit.
- 40A:31-18. Contracts entered into prior to appropriations therefor.
 - 40A:31-19. Right of entry onto private property to make surveys or inspections; interference therewith.
 - 40A:31-20. Payments owing by private water companies.
- 11 40A:31-21. Municipal extension to water supply facilities of a public utility; financing of the extension; and its sale or lease.
 - 40A:31-22. Bonds as legal investments.
- 40A:31-23. Nonimpairment of prior obligations to provide water supply service by public or private agencies;
 no facilities in utilities authority service areas;
- prior approval for service in other local units;
 control by Board of Public Utilities.

40A:31-24. Statutes repealed.

21 40A:31-1. Short title.

9

This act shall be known and may be cited as the "County and

- 23 Municipal Water Supply Act."
 - 40A:31-2. Legislative purpose.
- The Legislature finds and declares it to be in the public interest and to be the policy of this State to foster and promote
- 27 by all reasonable means the collection, storage and distribution of an adequate supply of water for the inhabitants and business
- of the counties and municipalities of this State. It is the purpose of this act to further implement that policy by
- 31 authorizing a county or municipality, either separately or in combination with one or more other counties or municipalities,
- or private water companies, or the State, to acquire, construct, maintain, operate or improve facilities for the accumulation,
- 35 supply or distribution of water and to provide for the financing of these facilities.
- 37 Source: C. 40:14C-2 (P.L. 1979, c. 451, s. 2). 40A:31-3. Definitions.
- 39 As used in this act:

- a. "Bonds" means bond anticipation notes or bonds issued in accordance with the "Local Bond Law," N.J.S. 40A:2-1 et seq.
- b. "Cost" as applied to water supply facilities or extensions or additions thereto, means the cost of acquisition or the
- 5 construction, including improvement, reconstruction, extension or enlargement, the cost of all labor materials, machinery and
- equipment, the cost of all lands, property, rights and easements acquired, the cost of demolition or removal of any buildings or
- 9 structures thereon, financing charges, interest on bonds issued to finance water supply facilities prior to and during
- construction, the cost of plans and specifications, surveys or estimates of costs and revenues, the cost of engineering, legal
- services, and any other expenses necessary or incident to determining the feasibility of construction, administrative
- expenses and such other expenses as may be necessary or incident to the construction or acquisition of water supply
- 17 facilities, and the financing thereof.
 - c. "Local unit" means a county or municipality.
- d. "Water supply facilities" means the plants, structures or other real and personal property, acquired, constructed or
- operated, or to be financed, acquired, constructed or operated, or any parts thereof, including, reservoirs, basins, dams, canals,
- 23 aqueducts, standpipes, conduits, pipelines, mains, pumping stations, water distribution systems, compensating reservoirs,
- 25 waterworks, or sources of water supply, well, purification or filtration plants, or other plants or works, connections, rights of
- flowage or diversion, and other plants, structures, boats, conveyances and other real and personal property, or rights
- therein, and appurtenances necessary or useful for the accumulation, supply or distribution of water.
- 31 Source: C. 40:14C-3 (P. L. 1979, c. 451, s. 3).
- 40A:31-4. Acquisition, construction or operation of water
- supply facilities by one or more local units. A local unit may, either separately or in combination with one or more other local
- units, a private water company subject to regulation by the Board of Public Utilities as a public utility, or the State,
- 37 acquire, construct or operate a water supply facility upon a determination by the governing body of the local unit or each

- participating local unit that the public health, safety, or welfare can best be assured by the acquisition, construction or operation
- of water supply, facilities by the local unit or units. The determination shall be by ordinance or resolution, or parallel
- ordinances or resolutions, as the case may be, of the governing body of the local unit or each of the participating local units.
- No water supply facilities may be acquired, constructed or operated pursuant to this act until all necessary permits and
- 3 approvals have been received from the appropriate State agency.
 Source: C. 40:14C-4 (P.L. 1979, c. 451, s. 4).
- 11 40A:31-5. Powers.

One or more local units adopting an ordinance or resolution in accordance with N.J.S. 40A:31-4 are authorized and empowered:

- a. Alone or in combination with a private water company or
- the State, to acquire, construct, improve, extend, enlarge or reconstruct and finance water supply facilities, and to operate,
- 17 manage and control all or part of these facilities and all properties relating thereto;
- b. To issue bonds of the local unit or units to pay all or part of the cost of the water supply facilities:
- 21 c. To receive and accept from the federal or State

 Government, or any agency or instrumentality thereof, grants
- 23 ¹or loans¹ for, or in aid of, the planning, purchase, construction, improvement, extension, enlargement or reconstruction, or
- financing of water supply facilities, and to receive and accept from any source, contributions or money, property, labor or
- other things of value to be held, used and applied only for the purposes for which the grants ¹or loans ¹ and contributions are
- 29 made:
 - d. To acquire in the name of the local unit or units by gift,
- purchase, or by the exercise of the right of eminent domain, such lands and rights and interests therein, including lands under
- 33 water and riparian rights, and such personal property as may be deemed necessary for acquisition, construction, improvement,
- 35 extension, enlargement or reconstruction, or for the efficient operation of any facilities acquired or constructed under the
- 37 provisions of this act and to hold and dispose of all real and personal property so acquired;

- e. To make and enter into all contracts and agreements necessary or incidental to the performance of the local unit's or
- units' duties and the execution of powers authorized under this act, and to employ consulting and other engineers,
- 5 superintendents, managers, attorneys, financial or other consultants or experts, and such other employees and agents as
- 7 may be deemed necessary, and to fix their compensation;
 - f. Subject to the provisions and restrictions set forth in the
- 9 ordinance or resolution authorizing or securing any bonds issued under the provisions of this act, to enter into contracts with the
- federal or State Government, or any agency or instrumentality thereof, or with any other local unit, private corporation,
- copartnership, association or individual providing for, or relating to, water supply, which contracts may provide for the furnishing
- of water supply services either by or to the local unit or units, or the joint construction or operation of water supply facilities;
- g. To fix and collect rates, fees, rents and other charges in accordance with this act;
- h. To exercise any other powers necessary or incidental to the effectuation of the general purposes of this act.
- 21 Source: C. 40:14C-5 (P.L. 1979, c. 451, s. 5).
 - 40A:31-6. Surveys, maps and other costs; reimbursement
- 23 from bond funds.
 - a. Whenever a local unit pursuant to N. J.S. 40A:31-4 chooses
- 25 to exercise powers granted hereunder, the local unit shall make or cause to be made such surveys, investigations, studies,
- 27 borings, maps, plans, drawing and estimates of costs and of revenues as may be necessary.
- 29 b. The cost of the surveys, investigations, studies, borings, maps, plans, drawings and estimates, or of any other costs
- relating to the acquisition or construction of a water supply facility may be paid out of the general funds of the local unit or
- participating local units. The local unit or units may be reimbursed for part or all of the expenditures made in
- accordance with this subsection from the proceeds of bonds issued pursuant to this act.
- 37 Source: C. 40A:14C-6 (P.L. 1979, c. 451, s. 6).
 - 40A:31-7. Property damaged; repair, restoration or
- 39 compensation.

All public or private property damaged or destroyed in carrying out the powers granted by this act shall be restored or

3 repaired and, as nearly as practicable, placed in its original condition, or adequate compensation shall be made therefor.

5 Source: C. 40:14C-6) (P.L. 1979, c. 451, s. 6).

40A:31-8. Relocation of public utility property. Whenever the 7 local unit or units determine that it is necessary that any public utility facilities such as tracks, pipes, mains, conduits, cables, 9 wires, towers, poles and other equipment and appliances of any public utility, as defined in R.S. 48:2-13, which are now, or 11 hereafter may be located in, on, along, over or under any project, should be removed, the public utility owning or 13 operating the facilities shall relocate or remove the same in accordance with the order of the local unit or units, the cost and 15 expense of the relocation or removal, including the cost of installing the facilities in a new location or new locations, and 17 the cost of any, lands, or any rights or interest in lands, and any other rights acquired to accomplish the relocation or removal,

19 less the cost of any lands or any rights of the public utility paid to the public utility in connection with the relocaion or removal

of the property, shall be ascertained and paid as a part of the cost of the project. In case of any relocation or removal of

facilities pursuant to this section, the public utility owning or operating the same, its successors or assigns, may maintain and

operate the facilities, with the necessary appurtenances, in the new location, for as long a period, and upon the same terms and

conditions, as it had the right to maintain and operate the facilities in their former location.

29 Source: New.

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40A:31-9. Bonds and security therefor.

A local unit having adopted an ordinance or resolution pursuant to N.J.S. 40A:31-4, may issue bonds pursuant to the provisions of the "Local Bond Law," N.J.S. 40A:2-1 et seq. for all or part of the cost of water supply facilities. Proceeds from the bond shall be used solely for the payment of the costs of the water supply facilities for which the bonds have been authorized.

Bonds issued by a local unit or local units may be:

a. General obligation bonds payable from unlimited ad valorem taxes which may additionally be secured by a pledge of revenues from rates, rentals or other charges levied and

- 1 collected pursuant to the provisions of N.J.S. 40A:31-10 and 40A:31-11;
- b. Local improvement assessment bonds payable from local improvement assessments as provided in N.J.S. 40A:31-13,
- 5 additionally secured by unlimited ad valorem taxes; or
 - c. General obligation bonds secured and payable from rates,
- 7 rental and other charges levied and collected pursuant to N.J.S. 40A:31-10 and 40A:31-11, and additionally secured by unlimited
- 9 ad valorem taxes. Bonds may additionally be secured by a pledge of any grant subsidy or contribution received by the
- issuing local unit from the United States or the State of New Jersey, or any agency, instrumentality or political subdivision
- 13 thereof.

Source: C. 40:14C-7 (P.L. 1979, c. 451, s. 7) and new.

15 40A:31-10. Rates, rentals and other charges.

After the commencement of operation of water supply

- facilities, the local unit or units may prescribe and, from time-to-time, alter rates or rentals to be charged to users of
- 19 water supply services. Rates or rentals being in the nature of use or service charges or animal rental charges, shall be uniform
- 21 and equitable for the same type and class of use or service of the facilities. Rates or rentals and types and classes of use and
- 23 service may be based on any factors which the governing body or bodies of that local unit or units shall deem proper and equitable
- 25 within the region served.

In fixing rates, rental and other charges for supplying water

- 27 services, the local unit or units shall establish a rate structure that allows, within the limits of any lawful covenants made with
- 29 bondholders, the local unit to:
 - a. Recover all costs of acquisition, construction or operation,
- including the costs of raw materials, administration, real or personal property, maintenance, taxes debt service charges, fees
- 33 and an amount equal to any operating budget deficit occurring in the immediately preceding fiscal year;
- b. Establish a surplus in an amount sufficient to provide for the reasonable anticipation of any contingency that may affect
- 37 the operation of the utility, and, at the discretion of the local

- unit or units, allow for the transfer of moneys from the budget for the water supply facilities to the local budget in accordance
- 3 with section 5 of P.L. 1983, c. 111 (C. 40A:4-35.1).
 - No local unit or units shall, however impose any rates or
- 5 rentals in excess of the cost of water actually used for any sprinkler system required to be installed in any residential.
- 7 health care facility pursuant to the "Health Care Facilities Planning Act," P.L. 1979, c. 136 (C. 26:2H-1 et seq.) and
- 9 regulations promulgated thereunder or in any rooming or boarding house pursuant the "Rooming and Boarding House Act
- of 1979," P.L. 1979, c. 496 (C. 55:13B-1 et al.) and regulations promulgated theruender.
- 13 Source: C. 40:14C-8 (P.L. 1979, c. 451, s. 8) and C. 40:62-85.2. 40A:31-11. Connection fees.
- In addition to rates and rentals, a separate charge in the nature of a connection fee or tapping fee for each connection of
- any property with the water supply system may be imposed upon the person making the connection or upon the owner or occupant
- of the property so connected. The connection charges shall be uniform within each class of users and the amount thereof shall
- 21 not exceed the actual cost of the physical connection plus an amount representing the fair contribution of the connecting
- 23 party toward the debt service charges on the bonds issued for the installation and construction of the water supply system
- 25 previously paid by users of the water supply system, in order that the combination of the connection fee or tapping fee and
- 27 the aforesaid water service charges shall be adequate to pay the expenses of operation and maintenance of the water supply
- facilities, including improvements, extensions, enlargements and replacements to water supply facilities, reserves, insurance,
- principal and interest on any bonds, and to maintain such reserves or sinking funds therefor as may be required under the
- 33 bond covenants or any contracts, or as may be deemed necessary or desirable.
- 35 Source: New.
 - 40A:31-12. Rates, rental, connection fees, or other charges
- 37 as lien on real property; discontinuance of service.
 - Rates, rentals, connection fees or other charges levied in

1 accordance with N.J.S. 40A:31-10 and 40A:31-11, shall be a first lien or charge against the property benefited therefrom. If

3 any part of the amount due and payable in rates, rentals. connection fees or other charges remains unpaid for 30 days

5 following the date for the payment thereof, interest upon the amount unpaid shall accrue at a rate of interest to be

determined in accordance with N.J.S. 40A:31-17. The governing body or bodies of the local unit or units may authorize payment

9 of delinquent assessments on an installment basis in accordance with R.S. 54:5-19. Liens levied in accordance with this section

11 shall be enforceable in the manner provided for real property tax liens in chapter 5 of Title 54 of the Revised Statutes.

13 Nothing in this section shall be construed to limit the right of a local unit or local units to discontinue service to any property

15 for the failure to pay any amount owing within 30 days after the date the amount is due and payable, if written notice of the

17 proposed discontinuance of service and of the reasons therefor has been given, within at least 10 days prior to the date of

19 discontinuance, to the owner of record of the property. In the event that notice is provided by mail, the notice requirements

21 shall be satisfied if the mailing is made to the last known address of the owner of record and is postmarked at least 10

23 days prior to the date of discontinuance.

7

Source: R.S. 40:62-78, 40:52-79 and new.

25 40A:31-13. Improvements financed by means of local improvement assessments.

27 If the governing body of one or more local units determines

that all or any part of the cost of construction of water supply 29 facilities acquired or constructed pursuant to this act should be financed by local improvement assessments on real properties

31 located within the local unit or units, the local unit or units shall pass a resolution or parallel resolutions on the intention to

33 undertake and finance the water supply facilities and shall give notice thereof by advertising in one or more newspapers of

35 general circulation in the local unit or units, and by notifying each concerned property owner by certified mail. The notice

37 shall fix a date, time and place for a public hearing on the proposed action; except that the date of the hearing shall

- not be earlier than two weeks after the mailing of notices to concerned property owners. If, after the hearing, the governing
- 3 body or bodies decide to carry out the proposed local improvement, an ordinance or resolution, or parallel ordinances
- 5 or resolutions shall be adopted declaring that determination.
 Source: New.
- 7 40A:31-14. Local improvement assessment; procedures for and manner of assessment and collection.
- 9 Upon completion of the improvements made pursuant to N.J.S. 40A:31-13, the governing body or governing bodies shall
- assess the costs and expenses of the water supply facilities on the lands specially benefited therefrom in proportion to the
- benefits received; however, no county may levy local improvement assessments within a municipality without the
- 15 approval of that municipality.
- When completed, the assessments shall be filed as a report
- with the clerk or clerks of the governing body or bodies who shall give notice, by advertising in one or more newspapers of
- 19 general circulation in the local unit or units, and by notifying each concerned property owner by certified mail, of the fact
- 21 that the report has been filed and that the governing body or bodies will meet at a time and place designated in the notice to
- 23 hear remonstrances against the report. The governing body or bodies shall meet at the time and place designated in the notice
- 25 to hear remonstrances and may revise the report as may be deemed appropriate after which the report shall be filed with
- 27 the clerk or clerks of the governing body or bodies, and the assessments shall constitute liens upon the lands so assessed for
- 29 special benefits.

The clerk or clerks shall deliver a duplicate copy of the report

- 31 to the appropriate officer or officers of the local unit or units who shall immediately thereafter send out by mail or deliver to
- owners of lands bills for the assessments. The officer or officers shall mail or deliver bills for an assessment in the
- 35 manner required in connection with local improvements and shall keep record and books of assessments in the same manner
- 37 required for local improvements under R.S. 40:56-31, at the expense of the local unit or units. The governing body or bodies

- 1 may make additional requirements for recording, accounting for and collecting assessments.
- 3 The governing body of a participating local unit may, by resolution provide that the owner of any real estate, located
- 5 within the local unit upon which a local improvement assessment has been made, may pay the assessment in installments pursuant
- 7 to the procedures contained in R.S. 40:56-35.

When an unpaid assessment, interest thereon or other charges

- 9 for collection thereof remain in arrears on July 4, of the calendar year following the calendar year when the amount
- becomes in arrears, the appropriate officer of the local unit shall enforce the lien by selling the property in the manner set
- forth in chapter 5 of Title 54 of the Revised Statutes. Source: New.
- 15 40A:31-15. Bonds issued by one or more units; service payments. A local unit, pursuant to an agreement with one or
- 17 more other local units or the State, may bear the entire cost of the acquisition or construction of water supply facilities and
- issue bonds therefor, or may share all or part of these costs with the other government. If the cost of acquisition or construction
- 21 is shared, bonds may be issued by each of the participating governments for part or all of each government's respective
- costs, or a local unit may issue bonds for the entire cost of the water supply facilities to be acquired or constructed, with the
- 25 share of the costs of each of the other participating governments to be repaid to the issuing local unit in annual
- 27 installments with a period agreed to by the parties but not to exceed 40 years. The agreement shall prescribe the rate or
- rates of interests on the annual installments and such other terms and conditions as agreed to by the parties. Agreements
- 31 made hereunder shall be authorized by resolution of the governing bodies of the participating parties, or in the case of
- 33 the State, the Commissioner of the Department of Environmental Protection. Annual installment payment may
- 35 include payment of the agreed share of a participating government's operating and maintenance costs, including the
- 37 costs of any improvements, extensions, enlargements or reconstruction.
- 39 Source: C. 40:14C-9 (P.L. 1979, c. 451, s. 9).

40A:31-16. Water facilities deemed a self-liquidating purpose under certain circumstances.

3 a. Principal and interest payments on bonds issued in accordance with subsection c. of N.J.S. 40A:31-9 and operating

5 and maintenance costs, as defined in N.J.S. 40A:2-45, for the water supply facilities, shall not be included in computing the

7 gross or net indebtedness of the local unit issuing the bonds, if the cash receipts from fees, rents and other charges in a fiscal

9 year are sufficient to meet operating and maintenance expenses as defined in N.J.S. 40A:2-45. In such cases, water supply

facilities shall be deemed a self-liquidating purpose and interest and debt redemption charges, and maintenance and operating

costs payable or accruing in that fiscal year shall be treated in the manner prescribed in N.J.S. 40A:2-45 through 40A:2-47;

b. (1) Annual installment payments to a local unit made pursuant to N.J.S. 40A:31-15 shall not be included in computing
 the gross or net indebtedness of the other participating government or governments, except that a self-liquidating

purpose facility shall be subject to the provisions of N.J.S. 40A:2-48; nor

(2) shall the principal and interest on bonds issued by a local unit to finance, pursuant to an agreement made in accordance
with N.J.S. 40A:31-15, the share of the cost of the construction or acquisition, or of maintenance or operation of another

25 government, be included in any computation of gross or net indebtedness of the local unit.

27 Source: New.

40A:31-17. Payments by local unit to another local unit.

The chief fiscal officer of another government having entered into contract pursuant to this act, shall cause to be paid to the

31 local unit such amounts of money at such times as shall be stipulated in the contract and certified by the local unit. The

33 power and obligation to make payments in accordance with the terms of the contract shall be unlimited, and the sums necessary

35 therefore shall be included in the annual budget of the other government, which shall be irrevocably and unconditionally

obligated to levy ad valorem taxes on all taxable property therein, without limits as to rate or amount, to the extent

1 necessary to make payments in full as due. Any part of a payment that remains unpaid for 30 days following the date

3 payment is due, shall be assessed an interest charge at a rate of interest at least equal to the monthly index for the immediately

5 preceding month for 20 year tax exempt bond yields as compiled by the Bond Buyer or any similar index agreed to by the parties.

7 Source: C. 40:14C-12 (P. L. 1979, c. 451, s. 12).

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40A:31-18. Contracts entered into prior to appropriations therefore.

A local unit shall have the power to authorize, by resolution,
officials to enter into and execute a contract pursuant to this
act for such periods of time and under such terms and conditions
as are deemed proper and necessary, notwithstanding that no
appropriation was made or provided to cover the estimated cost
of the contract. The governing body of each contracting local
unit shall have full power and authority to do and perform all
acts and things provided under the terms and conditions of the
contract.

19 Source: C. 40:14C-10 (P.L. 1979, c. 451, s. 10)

40A:31-19. Right of entry onto private property to make surveys and investigations; intereference therewith.

A local unit or local units may authorize officials or other agents of the local unit or units to enter upon any land or water for the purpose of making surveys, studies, investigations or inspections, and, at a reasonable hours, to enter any building or other structure using or suspected of using water supplied by the local unit or units. The officials or other agents are empowered to examine meters, service pipes or any equipment connected to the water supply facilities or service pipes for compliance with established standards and other requirements.

The supply of water to any property may be discontinued if the owner, lessee or other user of that property opposes or obstructs an authorized official or other agent in the performance of his duties. The discontinuance shall continue unitl the required investigations or inspection are made, and any alterations or repairs found to be necessary have been made and approved by the appropriate official or agent.

Source: R.S. 40:62-82.

1 40A:31-20. Payments owning by private water companies.

A private water company or industry which shall have entered into a contract with a local unit or local units prusuant to this act, shall pay at such time as may be provided in the contract,

- the sum of money certified to it on or before the date provided for payment in the contract. Any sum of money so certified by
- 7 the local unit or units shall be a lien in favor of the local unit or units on and against the property of the private water company
- 9 or industry. If the sum of money or any part thereof is not paid on or before the contract payment date, the unpaid amount shall
- bear interest at the rate to be determined in accordance with the provisions of N.J.S. 40A:31-17, until payment is complete
- and, the local unit or local units shall make and record, in the same manner as conveyances of interest in real property are
- recorded, a certificate setting forth the facts and giving notice of the existence and amount of the lien remaining unsatisfied.
- 17 The lien shall have priority over all other liens theretofore or thereafter attaching, except those for federal, State and local
- 19 taxes.

Source: C. 40:14C-13 (P.L. 1979, c. 451, s. 13).

- 21 40A:31-21. Municipal extension to water supply facilities of a public utility; financing of the extension; and its sale or lease.
- A municipality in which water supply facilities are furnished by a private water company may, in accordance with the
- 25 provisions of this act, provide for the construction, or construction and operation of an extension to an existing water
- 27 supply system of a private water company for the purpose of supplying water services for the public and private uses of the
- 29 municipality and its inhabitants. The cost of construction of the extension may be financed from the tax revenues of the
- municipality or by the issuance of general obligation bonds secured in any manner provided in N.J.S. 40A:31-9.
- 33 The extension may be leased or sold by the municipality pursuant to an ordinance adopted by its governing body to the
- 35 private water company upon approval of the terms and conditions of the lease or sale by the Board of Public Utilities.
- 37 If the extension has been financed pursuant to subsections b. or c. of N.J.S. 40A:31-9, the proceeds from the lease or sale

- shall be refunded or credited pro rata to the ratepayers or the owners of property assessed, or their legal representatives or
- 3 assigns, in such manner as may be determined by the governing body of the municipality.
- 5 Source: C. 40:62-61.2 through 40:62-61.5 (P.L. 1981, c. 497, §§ 1-4).
- 7 40A:31-22. Bonds as legal investments.

Notwithstanding any restrictions contained in any other law,

- 9 the State and all public officers, local units, political subdivisions and public bodies, or agencies thereof, banks, trust
- companies, savings banks, savings and loan associations, investment companies, insurance companies. insurance
- businesses, and executors, administrators, guardians, trustees and other fiduciaries, may legally invest any sinking fund
- moneys or other funds belonging to them or within their control in any bonds authorized pursuant to this act, which bonds shall
- 17 be authorized security for any and all public deposits. The bonds and the interest thereon shall be exempt from taxation except
- 19 for transfer and inheritance taxes.

Source: C. 40:14C-11 (P.L. 1979, c. 451, s. 11).

- 21 40A:31-23. Nonimpairment of prior obligations to provide water supply services by public or private agencies; no facilities
- in utilities authority service area; prior approval fof services in other local units; control by Board of Public Utilities.
- a. Nothing contained in this act shall in any way impair the obligations previously assumed by any other public or private
- 27 agency for the provision of water supply services and facilities to the citizens and industries of this State, or for any other
- 29 purpose authorized by any law repealed by N. J.S. 40A:31-22.
 - b. In the event a municipal utilities authority has been
- established in a local unit pursuant to the provisions of the "municipal and county utilities authorities law," P.L. 1957, c.
- 33 183; C. 40:14B-1 et seq., no local unit, or units shall establish any facility within the territory of that local unit which is
- competitive with any water supply facility operated by that authority.
- c. No water supply services shall be provided in accordance with this act to users in another local unit without the prior
 approval of the governing body of that other local unit.

	•		
1	d. Subject to the terms of any agreement entered into by		
	participating local units or between a supplying and receiving		
3	local unit or units and the provisions of this act, a local unit or		
	local units owning and operating water supply facilities in		
5	accordance with the provisions of N.J.S. 40A:31-4, which supply		
	water to more than 1,000 billed customers within another local		
7	unit, shall be subject to the jurisdiction, regulation and control		
	of the Board of Public Utilities in accordance with the		
9	provisions of Title 48 of the Revised Statutes. The provisions of		
	this subsection shall not apply where water is supplied to		
11	customers in another local unit at bulk rates.		
	Source: C. 40:14C-14 (P.L. 1979, c. 451, s. 14), R.S. 40:62-83,		
13	C. 40:62-85.2 (P.L. 1975, c. 184, s. 1) and new.		
	40A:31-24. Statutes repealed.		
15	The following acts are repealed:		
	P.L. 1979, c. 451 (C. 40:14C-1 through 40:14C-15);		
17	R.S. 40:62-47 through 40:62-59;		
	R.S. 40:62-62 through 40:62-95; and		
19	P.L. 1981, c. 497, §§. 1-4 (C. 40:62-61.1 through 40:62-61.4);		
	and		
21	P.L. 1975, c. 184, s. 1 (C. 40:62-85.2).		
	2. Section 5 of P.L. 1983, c. 111 (C. 40A:4-35.1) is amended		
23	to read as follows:		
	5. To the extent there is available surplus revenue collected		
25	by a municipality pursuant to chapter 62 of Title 40 of the		
	Revised Statutes for supplying a utility service which is		
27	regulated by the Board of Public Utilities pursuant to [R.S.		
	40:62-24 or section 1 of P.L. 1975, c. 184 (C. 40:62-85.2)]		
29	subsection d. of N.J.S. 40A:31-23, an amount not to exceed 5%		
	of the annual costs of operation of the utility may be		
31	transferred annually from the accounts of the municipal utility		
	and included in the local budget pursuant to N.J.S. 40A:4-35.		
33	(cf: P.L. 1983, c. 111, s. 5)		
	3. This act shall take effect immediately.		
35			
	MUNICIPALITIES		

Permits counties and municipalities to join with each other, private companies or the State to finance water supply facilities.

Water Supply

37

SENATE COUNTY AND MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

[FIRST REPRINT] ASSEMBLY, No. 329

with Senate committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 20, 1988

The Senate County and Municipal Government reports favorably and with committee amendments Assembly Bill No. 329 (1R).

Assembly Bill No. 329 (1R), as amended by the committee, clarifies and systematizes county and municipal powers to assure an adequate supply of water to their residents. This bill is a result of recommendations on county and municipal water supply systems made by the County and Municipal Government Study Commission in its 1984 report, New Jersey's Local Infrastructure: An Assessment of Needs.

The bill authorizes a county or municipality, either alone or together with one or more other counties or municipalities, or any combination thereof, or the State or a private water company to acquire, construct, finance, operate and maintain water supply facilities, or parts thereof.

The bill authorizes improvement assessment financing, tax district financing, and provisions for dealing with a customer's failure to pay, and specifically authorizes local units to accept loans for the purpose of constructing or financing water supply facilities.

The committee amended the bill to establish a uniform formula for the calculation of connection fees to be charged for tapping into the water supply system. These amendments would bring the language of A329 (1R) into conformity with the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1 et seq.) and the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.) with regard to the calculation of connection fees.

The uniform formula added by these amendments originated as a result of a series of court cases in which it was determined that, in computing connection charges, authorities may include not only the actual cost of the connection, but also a fair contribution by the new connector to the costs of the entire system. A new connector cannot

be required to defray more than an equitable portion of the authority's debt, according to those decisions. It was in response to those court rulings, in particular <u>Megalino v. Township Committee of Eagleswood Tp.</u>, 103 <u>N.J.</u> 144 (1986), that this language was originally added to the "sewerage authorities law" and the "municipal and county utilities authorities law" pursuant to P.L.1985, c.526.

The committee also amended the bill to make various technical and typographical corrections in its language.

Bills Signed

Page Three

June 29, 1989

A-329, sponsored by Assemblyman Rodney Frelinghuysen, R-Morris. The bill establishes the County Municipal Water Supply Act, based upon a 1984 recommendation of the County and Municipal Government Study Commission.

The bill takes effect immediately.

A-380, sponsored by Assemblywoman Barbara Kalik, D-Burlington. The bill permits deputy mayors to solemnize marriages when authorized to do so by their mayors.

The bill takes effect immediately.

A-790. sponsored by Assemblyman Thomas Shusted, R-Camden. The bill provides for mandatory restitution and a \$500 penalty for certain theft of services offenses.

The bill takes effect immediately.

A-1284, sponsored by Assemblyman Dennis Riley, D-Camden. The bill makes a technical revision of a statutory reference by the Office of Legislative Services.

The bill takes effect immediately.

A-2118, sponsored by Assemblywoman Jackie Mattison, D-Essex. The bill requires a municipal court to impose additional fines for repeat violations of ordinances, and allows municipalities to waive additional fines.

The bill takes effect immediately.