## LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

NJSA: 52:4B-18

(Crime victims-failure to cooperate with police--ineligible for compensation)

LAWS OF: 1990

CHAPTER: 64

Bill No:

\$2348/\$2635

Sponsor(s):

Costa

Date Introduced: March 5, 1990

Committee: Assembly: Judiciary, Law, Public Safety & Defense

Senate:

Judiciary

A mended during passage:

Νo

Substitute for \$2348 and \$2635

enacted

Date of Passage: Assembly:

June 28, 1990

Senate:

June 11, 1990

Date of Approval: July 17, 1990

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: "^s

Senate:

Yes

Fiscal Note:

No

Veto Message:

Νo

Message on signing:

No

Following were printed:

Reports:

Νo

Hearings:

No

KBG/SLJ

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# SENATE COMMITTEE SUBSTITUTE FOR

# SENATE, Nos. 2348 and 2635

# STATE OF NEW JERSEY

ADOPTED JUNE 4, 1990

Sponsored by Senator COSTA

AN ACT concerning compensation for victims of crime and victims of drunk driving, amending P.L.1979, c.396 and P.L.1971, c.317.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1979, c.396 (C.2C:43-3.1) is amended to read as follows:
- 2. a. (1) In addition to any disposition made pursuant to the provisions of N.J.S.2C:43-2, any person convicted of a crime of violence resulting in the injury or death of another person shall be assessed a penalty of at least \$30.00, but not to exceed \$10,000.00 for each such crime for which he was convicted. In imposing this penalty, the court shall consider factors such as the severity of the crime, the defendant's criminal record, defendant's ability to pay and the economic impact of the penalty on the defendant's dependents.
- (2) (a) In addition to any other disposition made pursuant to the provisions of N.J.S.2C:43-2 or any other statute imposing sentences for crimes, any person convicted of any disorderly persons offense, any petty disorderly persons offense, or any crime not resulting in the injury or death of any other person shall be assessed a penalty of \$30.00 for each such offense or crime for which he was convicted.
- (b) In addition to any other disposition made pursuant to the provisions of section 20 of P.L.1973, c.306 (C.2A:4-61) or any other statute indicating the dispositions that can be ordered for adjudications of delinquency, any juvenile adjudicated delinquent, according to the definition of "delinquency" established in section 3 of P.L.1973, c.306 (C.2A:4-44), shall be assessed a penalty of at least \$15.00 for each such adjudication, but shall not exceed the amount which could be assessed if the offense was committed by an adult.
- (c) In addition to any other penalty imposed pursuant to the provisions of R.S.39:4-50, any person convicted of operating a motor vehicle while under the influence of liquor or drugs shall be assessed a penalty of \$30.00.
- (3) All penalties provided for in this section shall be collected as provided for collection of fines and restitution in section 3 of

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

P.L.1979, c.396 (C.2C:46-4) and forwarded to the Violent Crimes Compensation Board for use as provided in paragraph (4) hereof.

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- (4) All moneys collected pursuant to paragraphs (1) and (2) shall be forwarded by the Violent Crimes Compensation Board to the State Treasury to be deposited in a separate account for use by the Violent Crimes Compensation Board in satisfying claims and for related administrative costs, pursuant to the provisions of the "Criminal Injuries Compensation Act of 1971," P.L.1971, c.317 (C.52:4B-1 et seq.), except that after the Violent Crimes Compensation Board shall have received the first \$25.00 of each penalty assessment per count for an adult offender or the first \$10.00 of each penalty assessment per count for a juvenile offender, then the next \$5.00 of each penalty assessment collected shall be forwarded by the Violent Crimes Compensation Board to the State Treasury to be deposited in a separate account to be known as the Victim and Witness Advocacy Fund to be administered by the Department of Law and Public Safety as provided herein. If the initial penalty assessment is greater than \$30.00 for an adult offender or \$15.00 for a juvenile offender then any penalty assessment money collected after the \$5.00 allocated to the Victim and Witness Advocacy Fund shall be forwarded by the Violent Crimes Compensation Board to the State Treasury to be deposited in the separate account for use by the Violent Crimes Compensation Board as provided for in this subsection. The parties responsible for collection of the penalty assessment, the municipal court clerks, the county probation departments and the Department of Corrections shall provide the Violent Crimes Compensation Board with a monthly accounting of the penalty assessment collections which enables the Violent Crimes Compensation Board to accurately identify the \$5.00 share allocable to the Victim and Witness Advocacy Fund.
- (5) The Department of Law and Public Safety through the Division of Criminal Justice shall be responsible for administering the Victim and Witness Advocacy Fund. This fund shall be used to support the development and provision of services to victims and witnesses of crimes and for related administrative costs. The Director of the Division of Criminal Justice shall promulgate rules and regulations in order to effectuate the purposes of this fund.
- (6) The Division of Criminal Justice shall report annually to the Governor and the Legislature concerning the implementation of this fund.
- b. All moneys, including fines and restitution, collected from a person convicted of any disorderly persons offense, any petty disorderly persons offense, from any juvenile adjudicated delinquent, or from a person convicted of operating a motor vehicle while under the influence of liquor or drugs or any crime shall be applied first to any penalty imposed pursuant to this section upon such a person.

c. An adult prisoner of a State correctional institution who has not paid a penalty imposed pursuant to this section shall have the penalty deducted from any income the inmate receives as a result of labor performed at the institution or any type of work release program.

d. If any person, including an inmate, fails to comply with any of the terms or penalties imposed pursuant to this section the court may, in addition to any other penalties it may impose, order the suspension of the person's driver's license or nonresident reciprocity privilege, or prohibit the person from receiving or obtaining a license until the terms or penalties are complied with. The court shall notify the Director of the Division of Motor Vehicles of the action. Prior to any action being taken pursuant to this subsection, the person shall be afforded notice and a hearing before the court to contest the charge of failure to comply.

(cf: P.L.1987, c.106, s.11)

- 2. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to read as follows:
- 11. The board may order the payment of compensation in accordance with the provisions of this act for personal injury or death which resulted from:
- (a) an attempt to prevent the commission of crime or to arrest a suspected criminal or in aiding or attempting to aid a police officer so to do, or
- (b) the commission or attempt to commit any of the following offenses:
  - 1. aggravated assault;
- mayhem;
- 30 3. threats to do bodily harm;
- lewd, indecent, or obscene acts;
- 32 5. indecent acts with children;
- 33 6. kidnapping;
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  murder;
- 35 8. manslaughter;
- 36 9. rape;

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- 10. any other crime involving violence including domestic violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3);
  - burglary;
- 40 12. tampering with a cosmetic, drug or food
- 41 product[.], or
- 42 (c) the commission of a violation of R.S.39:4-50.
- 43 (cf: P.L.1987, c.420, s.1)
- 3. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to read as follows:
  - 18. No order for the payment of compensation shall be made under section 10 of this act unless the application has been made within 2 years after the date of the personal injury or death or after that date upon determination by the board that good cause

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exists for the delayed filing, and the personal injury or death was the result of an offense listed in section 11 of this act which had been reported to the police within three months after its occurrence. The board will make its determination regarding the application within six months of acknowledgment by the board of receipt of the completed application and any and all necessary supplemental information.

In determining the amount of an award, the board shall determine whether, because of his conduct, the victim of such crime contributed to the infliction of his injury, and the board shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, however, that the board shall not consider any conduct of the victim contributory toward his injury, if the record indicates such conduct occurred during efforts by the victim to prevent a crime or apprehend a person who had committed a crime in his presence or had in fact committed a crime.

No compensation shall be awarded if [the victim]:

- a. [Is a relative of the offender and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution of the offender] Compensation to the victim proves to be substantial unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating,
- b. [Was at the time of the personal injury of the victim living with the offender as a member of his family relationship group and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution of the offender,] (Deleted by amendment, P.L., c.) (now pending before the Legislature as this bill)
- c. [Was] <u>The victim was</u> guilty of a violation of subtitle 10 or 12 of Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries, <u>or</u>
- d. [Was] The victim was injured as a result of the operation of a motor vehicle, except as provided in subsection (c) of section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down, or
- e. The victim suffered personal injury or death while an occupant of a motor vehicle where the victim knew or reasonably should have known that the driver was operating the vehicle in violation of R.S.39:4-50.

No award shall be made on an application unless the applicant has incurred a minimum out-of-pocket loss of \$100.00 or has lost at least two continuous weeks' earnings or support; except that the requirement of a minimum out-of-pocket loss shall not apply to any applicant 60 years of age or older or any applicant who is

#### SCS for S2348

disabled as defined pursuant to the federal Social Security Act (42 U.S.C. Section 416(i)). Out-of-pocket loss shall mean unreimbursed and unreimbursable expenses or indebtedness reasonably incurred for medical care or other services necessary as a result of the injury upon which such application is based.

No compensation shall be awarded under this act in an amount in excess of \$25,000.00, and all payments shall be made in a lump sum, except that in the case of death or protracted disability the award may provide for periodic payments to compensate for loss of earnings or support. No award made pursuant to this act shall be subject to execution or attachment other than for expenses resulting from the injury which is the basis of the claim.

(cf: P.L.1983, c.86, s.1)

4. This act shall take effect immediately, and shall apply only to injuries which occur after the effective date.

#### CRIMINAL JUSTICE

Adds drunk driving to offenses for which victim compensation may be awarded and prohibits compensation in certain circumstances.

# SENATE, No. 2348

# STATE OF NEW JERSEY

#### **INTRODUCED MARCH 5, 1990**

### By Senator COSTA

AN ACT concerning compensation for crime victims and amending P.L.1971. c.317.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to read as follows:
- 18. No order for the payment of compensation shall be made under section 10 of this act unless the application has been made within 2 years after the date of the personal injury or death or after that date upon determination by the board that good cause exists for the delayed filing, and the personal injury or death was the result of an offense listed in section 11 of this act which had been reported to the police within three months after its occurrence. The board will make its determination regarding the application within six months of acknowledgment by the board of receipt of the completed application and any and all necessary supplemental information.

In determining the amount of an award, the board shall determine whether, because of his conduct, the victim of such crime contributed to the infliction of his injury, and the board shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, however, that the board shall not consider any conduct of the victim contributory toward his injury, if the record indicates such conduct occurred during efforts by the victim to prevent a crime or apprehend a person who had committed a crime in his presence or had in fact committed a crime.

No compensation shall be awarded if the victim:

- a. [Is a relative of the offender and the victim and offender presently live in the same household or the victim did] <u>Did</u> not cooperate [in the prosecution of the offender] <u>with the reasonable requests of law enforcement authorities or compensation to the victim proves to be substantial unjust enrichment to the offender,</u>
- b. [Was at the time of the personal injury of the victim living with the offender as a member of his family relationship group and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution of the

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Matter underlined  $\underline{thus}$  is new matter.

offender,] (Deleted by amendment, P.L., c.) (now pending before the Legislature as this bill)

- c. Was guilty of a violation of subtitle 10 or 12 of Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries, or
- d. Was injured as a result of the operation of a motor vehicle, boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down.

No award shall be made on an application unless the applicant has incurred a minimum out-of-pocket loss of \$100.00 or has lost at least two continuous weeks' earnings or support; except that the requirement of a minimum out-of-pocket loss shall not apply to any applicant 60 years of age or older or any applicant who is disabled as defined pursuant to the federal Social Security Act (42 U.S.C. Section 416(i)). Out-of-pocket loss shall mean unreimbursed and unreimbursable expenses or indebtedness reasonably incurred for medical care or other services necessary as a result of the injury upon which such application is based.

No compensation shall be awarded under this act in an amount in excess of \$25,000.00, and all payments shall be made in a lump sum, except that in the case of death or protracted disability the award may provide for periodic payments to compensate for loss of earnings or support. No award made pursuant to this act shall be subject to execution or attachment other than for expenses resulting from the injury which is the basis of the claim.

(cf: P.L.1983, c.86, s.1)

2. This act shall take effect immediately, and shall apply only to injuries which occur after the effective date.

#### **STATEMENT**

The "Criminal Injuries Compensation Act of 1971," C.52:4B-1 et seq., provides that certain victims of violent crime will be compensated for their out-of-pocket expenses. However, no compensation will be awarded if the victim is a relative of the offender and the victim and offender presently live in the same household or the victim did not cooperate in the offender's prosecution. In addition, no compensation will be awarded to a victim who, at the time of the crime, was living with the offender as a member of his family relationship group, and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution.

Under the federal "Victims of Crime Act of 1984," 42 U.S.C. \$10601 et seq., state programs offering compensation to crime victims are eligible for federal funds if the programs comply with certain standards. These standards were revised in 1988 to ensure that victims of domestic violence are not excluded from eligibility. State programs have an October 1, 1990 deadline to

meet the new requirement, which provides that continued federal funding will be available only if the program does not, "except pursuant to rules issued by the program to prevent unjust enrichment to the offender, deny compensation to any victim because of that victim's familial relationship to the offender, or because of the sharing of a residence by the victim and the offender."

This bill would implement the federal standards by removing the automatic disqualification based on family relationship. The bill provides that a crime victim will be ineligible to receive compensation only if he failed to cooperate with the reasonable requests of law enforcement authorities, or if compensation to the victim proves to be substantial unjust enrichment to the offender.

# CRIMINAL JUSTICE

Provides that crime victims will be ineligible for compensation only for failure to cooperate with law enforcement authorities, or if compensation would constitute unjust enrichment to the offender.

# SENATE, No. 2635

# STATE OF NEW JERSEY

### **INTRODUCED MAY 14, 1990**

#### By Senator PATERNITI

1 AN ACT concerning compensation for victims of crime and 2 amending P.L.1971, c.317.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to read as follows:
- 11. The board may order the payment of compensation in accordance with the provisions of this act for personal injury or death which resulted from:
- (a) an attempt to prevent the commission of crime or to arrest a suspected criminal or in aiding or attempting to aid a police officer so to do, or
- (b) the commission or attempt to commit any of the following offenses:
  - aggravated assault;
- 2. mayhem;
- 3. threats to do bodily harm;
- 4. lewd, indecent, or obscene acts;
- 5. indecent acts with children;
- 6. kidnapping; 21
- 22 7. murder;
- 8. manslaughter; 23
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- 10. any other crime involving violence including domestic 25 violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3); 26
- 11. burglary; 27
  - 12. tampering with a cosmetic, drug or food
- 29 product[.], or
- 30 (c) the commission of a violation of R.S.39:4-50.
- (cf: P.L.1987, c.420, s.1). 31
  - 2. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to read as follows:
- 18. No order for the payment of compensation shall be made 34 under section 10 of this act unless the application has been made 35 within 2 years after the date of the personal injury or death or 36 after that date upon determination by the board that good cause exists for the delayed filing, and the personal injury or death was 38 the result of an offense listed in section 11 of this act which had 39 40 been reported to the police within three months after

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Matter underlined thus is new matter.

its occurrence. The board will make its determination regarding the application within six months of acknowledgment by the board of receipt of the completed application and any and all necessary supplemental information.

In determining the amount of an award, the board shall determine whether, because of his conduct, the victim of such crime contributed to the infliction of his injury, and the board shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, however, that the board shall not consider any conduct of the victim contributory toward his injury, if the record indicates such conduct occurred during efforts by the victim to prevent a crime or apprehend a person who had committed a crime in his presence or had in fact committed a crime.

No compensation shall be awarded if the victim:

- a. [Is a relative of the offender and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution of the offender] The victim did not cooperate with the reasonable requests of law enforcement authorities,
- b. [Was at the time of the personal injury of the victim living with the offender as a member of his family relationship group and the victim and offender presently live in the same household or the victim did not cooperate in the prosecution of the offender] Compensation to the victim would prove to be substantial unjust enrichment to the offender,
- c. Was guilty of a violation of subtitle 10 or 12 of Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries,
- d. Was injured as a result of the operation of a motor vehicle, except as provided in subsection (c) of Section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down.

No award shall be made on an application unless the applicant has incurred a minimum out-of-pocket loss of \$100.00 or has lost at least two continuous weeks' earnings or support; except that the requirement of a minimum out-of-pocket loss shall not apply to any applicant 60 years of age or older or any applicant who is disabled as defined pursuant to the federal Social Security Act (42 U.S.C. Section 416(i)). Out-of-pocket

loss shall mean unreimbursed and unreimbursable expenses or indebtedness reasonably incurred for medical care or other services necessary as a result of the injury upon which such application is based.

No compensation shall be awarded under this act in an amount in excess of \$25,000.00, and all payments shall be made in a lump sum, except that in the case of death or protracted disability the award may provide for periodic payments to compensate for loss of earnings or support. No award made pursuant to this act shall

1	be subject to execution or attachment other than for expenses
2	resulting from the injury which is the basis of the claim.
3	(cf: P.L.1983, c.86, s1).
4	3. This act shall take effect immediately.
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7	STATEMENT
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9	Under the provisions of the "Criminal Injuries Compensation
10	Act of 1971" (N.I.S.A.52:4B-1 et seg.), victims of certain violent

Under the provisions of the "Criminal Injuries Compensation Act of 1971" (N.J.S.A.52:4B-1 et seq.), victims of certain violent criminal offenses or their survivors are entitled to compensation. This bill would add the offense of driving while intoxicated to the list of offenses for which compensation may be awarded.

In addition, the bill would revise the conditions under which compensation may be awarded. No compensation shall be awarded if the victim did not cooperate with reasonable requests made by law enforcement authorities. The bill also clarifies that compensation would not be awarded to the victim if compensation would result in unjust enrichment to the offender.

# CRIMINAL JUSTICE

Adds drunk driving to offenses for which victim compensation may be awarded and prohibits compensation in certain circumstances.

# ASSEMBLY JUDICIARY, LAW AND PUBLIC SAFETY COMMITTEE

#### STATEMENT TO

# SENATE, Nos. 2348 and 2635

# STATE OF NEW JERSEY

DATED: JUNE 25, 1990

The Assembly Judiciary, Law and Public Safety Committee reports favorably the Senate Committee Substitute for Senate Bill Nos. 2348 and 2635.

Under the provisions of the "Criminal Injuries Compensation Act of 1971" (N.J.S.A.52:B-1 et seq.), certain victims of violent crime may apply to the Violent Crimes Compensation Board for compensation for out-of-pocket expenses incurred as the result of the crime. Those who suffer injuries as the result of a violation of N.J.S.A.39:4-50 (driving while under the influence) are presently not eligible for compensation. A person is also presently ineligible for an award if either the victim is a relative of the offender or member of the offender's family relationship group and the victim and the offender occupy the same household. In addition, a victim is ineligible for compensation if the victim fails to cooperate in the prosecution of the offender.

Under the federal "Victims of Crime Act of 1984," (42 U.S.C. \$10601 et seq.), State programs offering compensation to crime victims are eligible for federal funds if the programs comply with certain standards. These standards were revised in 1988 to ensure that victims of domestic violence and drunk driving are not excluded from eligibility for compensation. State programs have until October 1, 1990 to comply with the new federal standards.

In order to meet these federal requirements, the bill provides that a crime victim would only be ineligible for compensation if compensation to a victim would result in an unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating.

The bill would also include those suffering injuries as the result of drunk driving among those eligible for compensation. In addition, the bill provides a \$30.00 penalty to be imposed on drunk drivers. This penalty would be dedicated for use by the Violent Crimes Compensation Board in satisfying claims.

This bill is identical to Assembly Bill No. 3716 of 1990.

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

# SENATE, Nos. 2348 and 2635

# STATE OF NEW JERSEY

**DATED: JUNE 4, 1990** 

The Senate Judiciary Committee reports favorably Senate Committee Substitute for Senate Bill Nos. 2348 and 2635.

Under the provisions of the "Criminal Injuries Compensation Act of 1971" (N.J.S.A. 52:B-1 et seq.), certain victims of violent crime may apply to the Violent Crimes Compensation Board for compensation for out-of-pocket expenses incurred as the result of the crime. Those who suffer injuries as the result of a violation of 39:4-50 (driving while under the influence) are presently not eligible for compensation. A person is also presently ineligible for an award if either the victim is a relative of the offender or member of the offender's family relationship group and the victim and the offender occupy the same household. In addition, a victim is ineligible for compensation if the victim fails to cooperate in the prosecution of the offender.

Under the federal "Victims of Crime Act of 1984," (42 U.S.C. §10601 et seq.), State programs offering compensation to crime victims are eligible for federal funds if the programs comply with certain standards. These standards were revised in 1988 to ensure that victims of domestic violence and drunk driving are not excluded from eligibility for compensation. State programs have until October 1, 1990 to comply with the new federal standards.

In order to meet these federal requirements, the committee substitute provides that a crime victim would only be ineligible for compensation if compensation to a victim would result in an unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating.

The committee substitute would also include those suffering injuries as the result of drunk driving among those eligible for compensation. In addition, the committee substitute provides a \$30.00 penalty to be imposed on drunk drivers. This penalty would be dedicated for use by the Violent Crimes Compensation Board in satisfying claims.