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LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

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LAWS OF:	1991			CHAPTER:	519	
BILL NO:	S3758					
SPONSOR(S):	Feldman					
DATE INTRODUCEI): Decer	nber 9, 199	91			
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SPONSOR STATEM	ENT :			Yes		
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SENATE, No. 3758

STATE OF NEW JERSEY

INTRODUCED DECEMBER 9, 1991

By Senators FELDMAN and RICE

AN ACT to protect all persons in their civil rights and to prevent
 and eliminate discrimination based on affectional or sexual
 orientation, and amending various parts of the statutory law.

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5 6 BE IT ENACTED-by-the-Senate-and General-Assembly-of-the-State of New Jersey:

7 1. Section 3 of P.L.1945, c.169 (C.10:5-3) is amended to read 8 as follows:

9 The Legislature finds and declares that practices of 3. 10 discrimination against any of its inhabitants, because of race, creed, color, national origin, ancestry, age, sex, affectional or 11 sexual orientation, marital status, liability for service in the 12 Armed Forces of the United States, or nationality, are a matter 13 14 of concern to the government of the State, and that such discrimination threatens not only the rights and proper 15 16 privileges of the inhabitants of the State but menaces the institutions and foundation of a free democratic State; provided, 17 18 however, that nothing in this expression of policy prevents the making of legitimate distinctions between citizens and aliens 19 20 when required by federal law or otherwise necessary to promote 21 the national interest.

22 The Legislature further declares its opposition to such 23 practices of discrimination when directed against any person by 24 reason of the race, creed, color, national origin, ancestry, age, sex, affectional or sexual orientation, marital status, liability 25 26 for service in the Armed Forces of the United States, or nationality of that person or that person's spouse, partners, 27 members, 28 stockholders, directors, officers, managers, employees, business superintendents, agents, associates. 29 30 suppliers, or customers, in order that the economic prosperity and general welfare of the inhabitants of the State may be 31 protected and ensured. 32

33 The Legislature further finds that because of discrimination, people suffer personal hardships, and the State suffers a 34 grievous harm. The personal hardships include: economic loss; 35 time loss; physical and emotional stress; and in some cases 36 severe emotional trauma, illness, homelessness or other 37 irreparable harm resulting from the strain of employment 38 controversies; relocation, search and moving difficulties; 39 anxiety caused by lack of information, uncertainty, and 40

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill is not inacted and is intended to be omitted in the law.

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Matter underlined thus is new matter.

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resultant planning difficulty; career, education, family and 1 social disruption; and adjustment problems, which particularly 2 3 impact on those protected by this act. Such harms have, under 4 the common law, given rise to legal remedies, including compensatory and punitive damages. The Legislature intends 5 that such damages be available to all persons protected by this 6 7 act and that this act shall be liberally construed in combination with other protections available under the laws of this State. 8 9 (cf: P.L.1990, c.12, s.1) 2. Section 4 of P.L.1945, c.169 (C.10:5-4) is amended to read 10 as follows: 11 4. All persons shall have the opportunity to obtain 12 13 employment, and to obtain all the accommodations, advantages, facilities, and privileges of any place of public accommodation, 14 15 publicly assisted housing accommodation, and other real property without discrimination because of race, creed, color, 16 17 -national origin, ancestry, age, marital-status, affectional or 18 sexual orientation or sex, subject only to conditions and limitations applicable alike to all persons. This opportunity is 19 recognized as and declared to be a civil right. 20 21 (cf: P.L.1970, c.80, s.9) 22 3. Section 5 of P.L.1945, c.169 (C.10:5-5) is amended to read 23 as follows: 24 5. As used in this act, unless a different meaning clearly 25 appears from the context: a. "Person" includes one or more individuals, partnerships. 26 27 associations, organizations, labor organizations, corporations, representatives, trustees, trustees in bankruptcy, 28 legal 29 receivers, and fiduciaries. b. "Employment agency" includes any person undertaking to 30 31 procure employees or opportunities for others to work. c. "Labor organization" includes any organization which 32 exists and is constituted for the purpose, in whole or in part, of 33 34 collective bargaining, or of dealing with employers concerning 35 grievances, terms or conditions of employment, or of other 36 mutual aid or protection in connection with employment. "Unlawful employment 37 d. practice" and "unlawful 38 discrimination" includes only those unlawful practices and acts specified in section 11 of this act. 39 40 e. "Employer" includes all persons as defined in subsection a. of this section unless otherwise specifically exempt under 41 another section of this act, and includes the State, any political 42---or civil subdivision thereof, and all public officers, agencies, 43 boards or bodies. 44 f. "Employee" does not include any individual employed by 45 his parents, spouse or child, or in the domestic service of any 46 47 persón. g. "Liability for service in the Armed Forces of the United 48 States" means subject to being ordered as an individual or 49

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member of an organized unit into active service in the Armed Forces of the United States by reason of membership in the National Guard, naval militia or a reserve component of the Armed Forces of the United States, or subject to being inducted into such armed forces through a system of national selective service.

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13 14 h. "Division" means the "Division on Civil Rights " created by this act.

i. "Attorney General" means the, Attorney General of the State of New Jersey or his representative or designee.

j. "Commission" means the Commission on Civil Rights created by this act.

k. "Director" means the Director of the Division on Civil Rights.

I. "A place of public accommodation" shall include, but not 15 \16 be limited to: any tavern, roadhouse, hotel, motel, trailer camp, 17 summer camp, day camp, or resort camp, whether for 18 entertainment of transient guests or accommodation of those 19 seeking health, recreation or rest; any producer, manufacturer, 20 wholesaler, distributor, retail shop, store, establishment, or 21 concession dealing with goods or services of any kind; any 22 restaurant, eating house, or place where food is sold for 23 consumption on the premises; any place maintained for the sale of ice cream, ice and fruit preparations or their derivatives, 24 25 soda water or confections, or where any beverages of any kind or retailed for consumption on the premises; any garage, any 26 27 public conveyance operated on land or water, or in the air, any 28 stations and terminals thereof; any bathhouse, boardwalk, or 29 seashore accommodation; any auditorium, meeting place, or hall; any theatre, motion-picture house, music hall, roof garden, 30 31 skating rink, swimming pool, amusement and recreation park, 32 fair, bowling alley, gymnasium, shooting gallery, billiard and pool parlor, or other place of amusement; any comfort station; 33 any dispensary, clinic or hospital; any public library; any 34 kindergarten, primary and secondary school, trade or business ~35 ~ school, high school, academy, college and university, or any 36 37 educational institution under the supervision of the State Board 38 of Education, or the Commissioner of Education of the State of New Jersey. Nothing herein contained shall be construed to 39 40 include or to apply to any institution, bona fide club, or place of accommodation, which is in its nature distinctly private; nor 41 42 shall anything herein contained apply to any educational facility 43 operated or maintained by a bona fide religious or sectarian institution, and the right of a natural parent or one in loco 44 parentis to direct the education and upbringing of a child under 45 his control is hereby affirmed; nor shall anything herein 46 47 contained be construed to bar any private secondary or postsecondary school from using in good faith criteria other than 48 race, creed, color, national origin [or], ancestry[,] or affectional 49

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or sexual orientation, in the admission of students.

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2 m. "A publicly assisted housing accommodation" shall include 3 all housing built with public funds or public assistance pursuant 4 to P.L.1949, c.300, P.L.1941, c.213, P.L.1944, c.169, P.L.1949, c.303, P.L.1938, c.19, P.L.1938, c.20, P.L.1946, c.52, and 5 6 P.L.1949, c.184, and all housing financed in whole or in part by a 7 loan, whether or not secured by a mortgage, the repayment of which is guaranteed or insured by the federal government or any 8 9 agency thereof. n. The term "real property" includes real estate, lands, 10 tenements and hereditaments, corporeal, and incorporeal, and 11 12 leaseholds, provided, however, that, except as to publicly 13 assisted housing accommodations, the provisions of this act shall not apply to the rental: (1) of a single apartment or flat in a 14 15 two-family dwelling, the other occupancy unit of which is occupied by the owner as his residence or the household of his 16 17 family at the time of such rental; or (2) of a room or rooms to 18 another person or persons by the owner or occupant of a 19 one-family dwelling occupied by him as his residence or the 20 household of his family at the time of such rental. Nothing 21 herein contained shall be construed to bar any religious or 22 denominational institution or organization, or any organization 23 operated for charitable or educational purposes, which is operated, supervised or controlled by or in connection with a 24 25 religious organization, in the sale, lease or rental of real 26 property, from limiting admission to or giving preference to 27 persons of the same religion or denomination or from making 28 such selection as is calculated by such organization to promote 29 the religious principles for which it is established or maintained. o. "Real estate broker" includes a person, firm or corporation 30 31 who, for a fee, commission or other valuable consideration, or 32 by reason of promise or reasonable expectation thereof, lists for 33 sale, sells, exchanges, buys or rents, or offers or attempts to negotiate a sale, exchange, purchase, or rental of real estate or 34 an interest therein, or collects or offers or attempts to collect 35 rent for the use of real estate, or solicits for prospective 36 37 purchasers or assists or directs in the procuring of prospects or 38 the negotiation or closing of any transaction which does or is 39 contemplated to result in the sale, exchange, leasing, renting or 40 auctioning of any real estate, or negotiates, or offers or 41 attempts or agrees to negotiate a loan secured or to be secured by mortgage or other encumbrance up on or transfer of any real 42 43 estate for others; or any person who, for pecuniary gain or 44 expectation of pecuniary gain conducts a public or private 45 competitive sale of lands or any interest in lands. In the sale of lots, the term "real estate broker" shall also include any person. 46 47 partnership, association or corporation employed by or on behalf 48 of the owner or owners of lots or other parcels of real estate, at 49 a stated salary, or upon a commission, or upon a salary and

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commission or otherwise, to sell such real estate, or any parts
 thereof, in lots or other parcels, and who shall sell or exchange,
 or offer or attempt or agree to negotiate the sale or exchange,
 of any such lot or parcel of real estate.

p. "Real estate salesman" includes any person who, for 5 6 compensation, valuable consideration or commission, or other thing of value, or by reason of a promise or reasonable 7 8 expectation thereof, is employed by and operates under the 9 supervision of a licensed real estate broker to sell or offer to sell, buy or offer to buy or negotiate the purchase, sale or 10 exchange of real estate, or offers or attempts to negotiate a 11 12 loan secured or to be secured by a mortgage or other 13 encumbrance upon or transfer of real estate, or to lease or rent, 14 or offer to lease or rent any real estate for others, or to collect 15 rents for the use of real estate, or to solicit for prospective 16 purchasers or lessees of real estate, or who is employed by a licensed real estate broker to sell or offer to sell lots or other 17 parcels of real estate, at a stated-salary, or upon-a commission, 18 or upon a salary and commission, or otherwise to sell real 19 20 estate, or any parts thereof, in lots or other parcels.

21 q. "Handicapped" means suffering from physical disability, infirmity, malformation or disfigurement which is caused by 22 bodily injury, birth defect or illness including epilepsy, and 23 24 which shall include, but not be limited to, any degree of 25 paralysis, amputation, lack of physical coordination, blindness or 26 visual impediment, deafness or hearing impediment, muteness or 27 speech impediment or physical reliance on a service or guide dog, wheelchair, or other remedial appliance or device, or from 28 any mental, psychological or developmental disability resulting 29 30 from anatomical, psychological, physiological or neurological 31 conditions which prevents the normal exercise of any bodily or demonstrable, medically 32 mental functions or is ОГ 33 psychologically, by accepted clinical or laboratory diagnostic 34 techniques.

r. "Blind person" means any individual whose central visual acuity does not exceed 20/200 in the better eye with correcting lens or whose visual acuity is better than 20/200 if accompanied by a limit to the field of vision in the better eye to such a degree that its widest diameter subtends an angle of no greater than 20 degrees.

s. "Guide dog" means a dog used to assist deaf persons or 41 which fitted with a special harness so as to be suitable as an aid 42 to the mobility of a blind person, and is used by a blind person 43 who has satisfactorily completed a specific course of training in 44 the use of such a dog, and has been trained by an organization 45 generally recognized by agencies involved in the rehabilitation 46 of the blind or deaf as reputable and competent to provide dogs 47 with training of this type. 48

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t. "Guide or service dog trainer" means any person who is

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employed by an organization generally recognized by agencies involved in the rehabilitation of the blind, handicapped or deaf 3 as reputable and competent to provide dogs with training, and who is actually involved in the training process.

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น. "Housing accommodation" means any publicly assisted housing accommodation or any real property, or portion thereof, which is used or occupied, or is intended, arranged, or designed to be used or occupied, as the home, residence or sleeping place of one or more persons, but shall not include any single family residence the occupants of which rent, lease, or furnish for compensation not more than one room therein.

v. "Public facility" means any place of public accommodation and any street, highway, sidewalk, walkway, public building, and any other place or structure to which the general public is regularly, normally or customarily permitted or invited.

w. "Deaf person" means any person whose hearing is so severally impaired that he is unable to hear and understand normal conversation speech through the unaided ear alone, and who must depend primarily on supportive device or visual communication such as writing, lip reading, sign language, and gestures.

x. "Atypical hereditary cellular or blood trait" means sickle cell trait, hemoglobin C trait, thalassemia trait, Tay-Sachs. trait, or cystic fibrosis trait.

y. "Sickle cell trait" means the condition wherein the major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin S (sickle hemoglobin) as defined by standard chemical and physical analytic techniques, including electrophoresis; and the proportion of hemoglobin A is greater than the proportion of hemoglobin S or one natural parent of the individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in the normal proportions by standard chemical and physical analytic tests.

z. "Hemoglobin C trait" means the condition wherein the 36 major natural hemoglobin components present in the blood of the individual are hemoglobin A (normal) and hemoglobin C as 38 defined by standard chemical and physical analytic techniques, 39 including electrophoresis; and the proportion of hemoglobin A is 40 greater than the proportion of hemoglobin C or one natural parent of the individual is shown to have only normal hemoglobin 42 components (hemoglobin A, hemoglobin A2, hemoglobin F) in normal proportions by standard chemical and physical analytic 44 tests.

45 aa. "Thalassemia trait" means the presence of the thalassemia gene which in combination with another similar 46 gene results in the chronic hereditary disease Cooley's anemia. 47

48 bb. "Tay-Sachs trait" means the presence of the Tay-Sachs gene which in combination with another similar gene results in

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1	the chronic hereditary disease Tay-Sachs.	
2	cc. "Cystic fibrosis trait" mans the presence of the cystic	
3	fibrosis gene which in combination with another similar gene	
4	results in the chronic hereditary disease, cystic fibrosis.	
5	dd. "Service dog" means any dog individually trained to a	
6	handicapped person's requirements including, but not limited to,	
7	minimal protection work, rescue work, pulling a wheelchair or	
8	retrieving dropped items.	
9	ee. "Qualified Medicaid applicant" means an individual who is	
10	a qualified applicant pursuant to P.L.1968, c.413 (C. 30:4D-1 et	
11	seq.).	
12	ff. "Affectional or sexual orientation" means male or female	
13	heterosexuality, homosexuality or bisexuality by inclination,	
14	practice, identity or expression, having a history thereof or	
15	being perceived, presumed or identified by others as having such	
16	an orientation.	
17	gg. "Heterosexuality" means affectional, emotional or	
18	physical attraction or behavior which is primarily directed	
19	towards persons of the other gender.	
20	<u>hh. "Homosexuality" means affectional, emotional or</u>	
21	physical attraction or behavior which is primarily directed	
22	towards persons of the same gender.	
23	ii. "Bisexuality" means affectional, emotional or physical	an i an
24	attraction or behavior which is directed towards persons of	
25	either gender.	
26	(cf: P.L. 1986, c.8, s.1)	
27	4. Section 6 of P.L.1945, c.169 (C.10:5-6) is amended to read	
28	as follows:	
29	6. There is created in the Department of Law and Public	
30	Safety a division known as "The Division on Civil Rights" with	
31	power to prevent and eliminate discrimination in the manner	
32	prohibited by this act against persons of race, creed, color,	
33	national origin, ancestry, age, marital status, affectional or	
34	sexual orientation or sex or because of their liability for service	
35	in the Armed Forces of the United States, by employers, labor	
36	organizations, employment agencies or other persons and to take	
37.	other actions against discrimination because of race, creed,	
38	color, national origin, ancestry or age because of their liability	
39	for service in the Armed Forces of the United States, as herein	
40 41	provided; and the division created hereunder is given general jurisdiction and authority for such purposes.	
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42 43	(cf: P.L.1970, c.80, s.10) 5. Section 8 of P.L.1945, c.169 (C.10:5-8) is amended to read	
. 44	as follows:	
45	8. The Attorney General shall:	
46 47	a. Exercise all powers of the division not vested in the commission.	
47	b. Administer the work of the division.	
40 49	c. Organize the division into sections, which shall include but	
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1 not be limited to a section which shall receive, investigate, and 2 act upon complaints alleging discrimination against persons because of race, creed, color, national origin, ancestry, age, 3 4 marital status, affectional or sexual orientation or sex or because of their liability for service in the Armed Forces of the 5 6 United States; and another which shall, in order to eliminate 7 prejudice and to further good will among the various racial, 8 [and], religious [and], nationality and other groups in this State, 9 study, recommend, prepare and implement, in cooperation with such other departments of the State Government or any other 10 agencies, groups or entity both public and private, such 11 educational and human relations programs as are consonant with 12 the objectives of this act; and prescribe the organization of said 13 sections and the duties of his subordinates and assistants. 14

15 d. Appoint a Director of the Division on Civil Rights, who 16 shall act for the Attorney General, in his place and with his powers, which appointment shall be subject to the approval of 17 the commission and the Governor, a deputy director and such 18 19 assistant directors, field representatives and assistants as may 20 be necessary for proper administration of the division and fix 21 their compensation within the limits ôf available 22 appropriations. The director, deputy director, assistant directors, field representatives and assistants shall not be 23 24 subject to the Civil Service Act and shall be removable by the Attorney General at will. 25

e. Appoint such clerical force and employees as he may deem
necessary and fix their duties, all of whom shall be subject to
the Civil Service Act.

f. Maintain liaison with local and State officials and agencies
concerned with matters related to the work of the division.

g. Adopt, promulgate, amend, and rescind, suitable rules and
regulations to carry out the provisions of this act.

h. Conduct investigations, receive complaints and conduct
hearings thereon other than those complaints received and
hearings held pursuant to the provisions of this act.

i. In connection with any investigation or hearing held 36 37 pursuant to the provisions of this act, subpoena witnesses, compel their attendance, administer oaths, take the testimony 38 39 of any person, under oath, and, in connection therewith, require 40 the production for examination of any books or papers relating to any subject matter under investigation or in question by the 41 division and conduct such discovery procedures which may 42 43 include the taking of interrogatories and oral depositions as shall deemed necessary by the Attorney General in any 44 be investigation. The Attorney General may make rules as to the 45 issuance of subpoenas by the director. The failure of any 46 witness when duly subpoenaed to attend, give testimony, or 47 produce evidence shall be punishable by the Superior Court of 48 New Jersey in the same manner as such failure is punishable by 49

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such court in a case therein pending.
j. Issue such publications and such results of investigations
and research tending to promote good will and to minimize or
eliminate discrimination because of race, creed, color, national
origin, ancestry, age, marital status, affectional or sexual
orientation or sex, as the commission shall direct, subject to
available appropriations.

k. Render each year to the Governor and Legislature a full
written report of all the activities of the division.

1. Appoint, subject to the approval of the commission, a panel 10 of not more than five hearing examiners, each of whom shall be 11 12 duly licensed to practice law in this State for a period of at least five years, and each to serve for a term of one year and 13 14 until his successor is appointed, any one of whom the director 15 may designate in his place to conduct any hearing and recommend findings of fact and conclusions of law. The hearing 16 examiners shall receive such compensation as may be 17 determined by the Attorney General, subject to available 18 19 appropriations.

20 (cf: P.L.1970, c.80, s.11)

6. Section 1 of P.L.1954, c.198 (C.10:5-9.1) is amended to
 read as follows:

23 1. The Division on Civil Rights in the Department of Law and 24 Public Safety shall enforce the laws of this State against 25 discrimination in housing built with public funds or public assistance, pursuant to any law, and in real property, as defined 26 27 in the law hereby supplemented, because of race, religious principles, color, national origin, ancestry, marital status, 28 29 affectional or sexual orientation or sex. The said laws shall be so enforced in the manner prescribed in the act to which this act 30 31 is a supplement.

(cf: P.L.1970, c.80, s.12)

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7. Section 9 of P.L.1945, c.169 (C.10:5-10) is amended to read as follows:

9. The commission shall:

a. Consult with and advise the Attorney General with respect to the work of the division.

b. Survey and study the operations of the division.

c. Report to the Governor and the Legislature with respect to such matters relating to the work of the division and at such times as it may deem in the public interest.

42 The mayors or chief executive officers of the municipalities 43 in the State may appoint local commissions on civil rights to aid in effectuating the purposes of this act. Such local commissions 44 shall be composed of representative citizens serving without 45 compensation. Such commissions shall attempt to foster 46 through community effort or otherwise, good will, cooperation 47 and conciliation among the groups and elements of the 48 inhabitants of the community, and they may be empowered by 49

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the local governing bodies to make recommendations to them for the development of policies and procedures in general and for programs of formal and informal education that will aid in eliminating all types of discrimination based on race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation or sex.

(cf: P.L.1970, c.80, s.13)

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8. Section 11 of P.L.1945, c.169 (C.10:5-12) is amended to read as follows:

12 For an employer, because of the race, creed, color, a 13 national origin, ancestry, age, marital status, affectional or sexual orientation, sex or atypical hereditary cellular or blood 14 trait of any individual, or because of the liability for service in 15 the Armed Forces of the United States or the nationality of any 16 17 individual, to refuse to hire or employ or to bar or to discharge or require to retire, unless justified by lawful considerations 18 19 other than age, from employment such individual or to 20 discriminate against such individual in compensation or in terms, 21 conditions or privileges of employment; provided, however, it 22 shall not be an unlawful employment practice to refuse to accept for employment an applicant who has received a notice 23 24 of induction or orders to report for active duty in the armed forces; provided further that nothing herein contained shall be 25 26 construed to bar an employer from refusing to accept for employment any person on the basis of sex in those certain 27 circumstances where sex is a bona fide occupational 28 qualification, reasonably necessary to the normal operation of 29 the particular business or enterprise; provided further that 30 nothing herein contained shall be construed to bar an employer 31 from refusing to accept for employment or to promote any 32person over 70 years of age; provided further that it shall not be 33 34 an unlawful employment practice for a club exclusively social or fraternal to use club membership as a uniform qualification for 35 36 employment, or for a religious association or organization to 37 utilize religious affiliation as a uniform gualification in the 38 employment of clergy, religious teachers or other employees engaged in the religious activities of the association or 39 40 organization, or in following the tenets of its religion in establishing and utilizing criteria for employment of an 41 employee; provided further that it shall not be an unlawful 42 43 employment practice to require the retirement of any employee 44 who, for the two-year period immediately before retirement, is 45 employed in a bona fide executive or a high policy-making position, if that employee is entitled to an immediate, 46 47 non-forfeitable annual retirement benefit from a pension, profit sharing, savings or deferred retirement plan, or any combination 48 of those plans, of the employer of that employee which equals in 49

the aggregate at least \$27,000.00; and provided further that an 1 employer may restrict employment to citizens of the United 2 Э States where such restriction is required by federal law or is 4 otherwise necessary to protect the national interest.

For the purposes of this subsection, a "bona fide executive" is a top level employee who exercises substantial executive authority over a significant number of employees and a large volume of business. A "high policy-making position" is a position in which a person plays a significant role in developing policy and in recommending the implementation thereof.

b. For a labor organization, because of the race, creed, color, .1.1 . .. national origin, ancestry, age, marital status, affectional or sexual orientation or sex of any individual, or because of the liability for service in the Armed Forces of the United States or nationality of any individual, to exclude or to expel from its membership such individual or to discriminate in any way against any of its members, against any applicant for, or individual included in, any apprentice or other training program or against any employer or any individual employed by an employer; provided, however, that nothing herein contained shall be construed to bar a labor organization from excluding from its apprentice or other training programs any person on the basis of sex in those certain circumstances where sex is a bona fide occupational qualification reasonably necessary to the normal operation of the particular apprentice or other training program.

c. For any employer or employment agency to print or circulate or cause to be printed or circulated any statement, advertisement or publication, or to use any form of application for employment, or to make an inquiry in connection with prospective employment, which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, age, marital status, affectional or sexual orientation or sex or liability of any applicant for employment-for-service-in-the Armed Forces of the United States, or any intent to make any such limitation, specification or discrimination, unless based upon a bona fide occupational qualification.

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d. For any person to take reprisals against any person because he has opposed any practices or acts forbidden under this act or because he has filed a complaint, testified or assisted in any proceeding under this act.

e. For any person, whether an employer or an employee or not, to aid, abet, incite, compel or coerce the doing of any of the acts forbidden under this act, or to attempt to do so.

lessee, proprietor, 45 f. For any owner, manager, superintendent, agent, or employee of any place of public 46 accommodation directly or indirectly to refuse, withhold from 47 48 or deny to any person any of the accommodations, advantages, facilities or privileges thereof, or to discriminate against any 49

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person in the furnishing thereof, or directly or indirectly to 1 2 publish, circulate, issue, display, post or mail any written or printed communication, notice, or advertisement to the effect 3 that any of the accommodations, advantages, facilities, or 4 privileges of any such place will be refused, withheld from, or 5 denied to any person on account of the race, creed, color, 6 national origin, ancestry, marital status, sex, affectional or 7 8 sexual orientation or nationality of such person, or that the 9 patronage or custom thereat of any person of any particular 10 race, creed, color, national origin, ancestry, marital status, sex, 11 . affectional or sexual orientation or nationality is unwelcome, objectionable or not acceptable, desired or solicited, and the 12 production of any such written or printed communication, notice 13 14 or advertisement, purporting to relate to any such place and to 15 be made by any owner, lessee, proprietor, superintendent or manager thereof, shall be presumptive evidence in any action 16 that the same was authorized by such person; provided, however, 17 that nothing contained herein shall be construed to bar any place 18 19 of public accommodation which is in its nature reasonably restricted exclusively to individuals of one sex, and which shall 20 21 include but not be limited to any summer camp, day camp, or 22 resort camp, bathhouse, dressing room, swimming pool, gymnasium, comfort-station, dispensary, clinic-or-hospital, or 23 24 school or educational institution which is restricted exclusively 25 to individuals of one sex, from refusing, withholding from or denying to any individual of the opposite sex any of the 26 27 accommodations, advantages, facilities or privileges thereof on 28 the basis of sex; provided further that the foregoing limitation 29 shall not apply to any restaurant as defined in R.S. 33:1-1 or place where alcoholic beverages are served. 30

31 g. For the owner, lessee, sublessee, assignee or managing 32 agent of, or other person having the right of ownership or 33 possession of or the right to sell, rent, lease, assign, or sublease 34 any real property or part or portion thereof, or any agent or 35 employee of any of these:

(1) To refuse to sell, rent, lease, assign, or sublease or
otherwise to deny to or withhold from any person or group of
persons any real property or part or portion thereof because of
the race, creed, color, national origin, ancestry, marital status,
sex, affectional or sexual orientation or nationality of such
person or group of persons;

(2) To discriminate against any person or group of persons
because of the race, creed, color, national origin, marital status
[or], sex or affectional or sexual orientation of such person or
group of persons in the terms, conditions or privileges of the
sale, rental or lease of any real property or part or portion
thereof or in the furnishing of facilities or services in
connection therewith; or

(3) To print, publish, circulate, issue, display, post or mail, or

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cause to be printed, published, circulated, issued, displayed, 1 2 posted or mailed any statement, advertisement, publication or 3 sign, or to use any form of application for the purchase, rental, lease, assignment or sublease of any real property or part or portion thereof, or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or sublease of any real property, or part or portion thereof which expresses, directly or indirectly, any limitation, specification or discrimination as to race, creed, color, national origin, ancestry, marital status, sex, affectional or sexual orientation or nationality or any intent to make any such limitation, specification or discrimination, and the production of any such statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall be presumptive evidence in any action that the same was authorized by such person; provided, however, that nothing contained in this subsection shall be construed to bar any person from refusing to sell, rent, lease, assign or sublease or from advertising or recording a qualification as to sex for any room, apartment, flat in a dwelling or residential facility which is planned exclusively for and occupied exclusively by individuals of one sex to any individual of the opposite sex on the basis of sex.

h. For any real estate broker, real estate salesman or employee or agent thereof:

(1) To refuse to sell, rent, assign, lease or sublease, or offer for sale, rental, lease, assignment, or sublease any real property or part or portion thereof to any person or group of persons or to refuse to negotiate for the sale, rental, lease, assignment, or sublease of any real property or part or portion thereof to any person or group of persons because of the race, creed, color, national origin, ancestry, marital status, sex, affectional or sexual orientation or nationality of such person or group of persons, or to represent that any real property or portion thereof is not available for inspection, sale, rental, lease, assignment, or sublease when in fact it is so available, or otherwise to deny or withhold any real property or any part or portion of facilities thereof to or from any person or group of persons because of the race, creed, color, national origin, ancestry, marital status, sex, affectional or sexual orientation, or nationality of such person or group of persons;

42 (2) To discriminate against any person because of his race, creed, color, national origin, ancestry, marital status [or], sex or 43 44 affectional or sexual orientation in the terms, conditions or privileges of the sale, rental, lease, assignment or sublease of 45 any real property or part or portion thereof or in the furnishing 46 of facilities or services in connection therewith; or 47

(3) To print, publish, circulate, issue, display, post, or mail, or 48 49 cause to be printed, published, circulated, issued, displayed,

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posted or mailed any statement, advertisement, publication or 1 sign, or to use any form of application for the purchase, rental, 2 lease, assignment, or sublease of any real property or part or 3 4 portion thereof or to make any record or inquiry in connection with the prospective purchase, rental, lease, assignment, or 5 6 sublease of any real property or part or portion thereof which expresses, directly or indirectly, any limitation, specification or 7 discrimination as to race, creed, color, national origin, ancestry, 8 9 marital status, sex, affectional or sexual orientation or 10 nationality or any intent to make any such limitation, 11 specification or discrimination, and the production of any such 12 statement, advertisement, publicity, sign, form of application, record, or inquiry purporting to be made by any such person shall 13 be presumptive evidence in any action that the same was 14 authorized by such person; provided, however, that nothing 15 16 contained in this subsection h. shall be construed to bar any 17 person from refusing to sell, rent, lease, assign or sublease or 18 from advertising or recording a qualification as to sex for any 19 room, apartment, flat in a dwelling or residential facility which 20 is planned exclusively for and occupied exclusively by individuals 21 of one sex to any individual of the opposite sex on the basis of 22 sex.

23 i. For any person, bank, banking organization, mortgage company, insurance company or other financial institution, 24 25 lender or credit institution to whom application is made for any 26 loan or extension of credit including but not limited to an 27 application for financial assistance for the purchase, acquisition, 28 construction, rehabilitation, repair or maintenance of any real 29 property or part or portion thereof or any agent or employee 30 thereof:

31 (1) To discriminate against any person or group of persons 32 because of the race, creed, color, national origin, ancestry, 33 marital status, sex, affectional or sexual orientation or 34 nationality of such person or group of persons or of the 35 prospective occupants or tenants of such real property or part or 36 portion thereof, in the granting, withholding, extending, 37 modifying or renewing, or in the fixing of the rates, terms, conditions or provisions of any such loan, extension of credit or 38 financial assistance or in the extension of services in connection 39 40 therewith; or

41 (2) To use any form of application for such loan, extension of credit or financial assistance or to make record or inquiry in 42 43 connection with applications for any such loan, extension of credit or financial assistance which expresses, directly or 44 indirectly, any limitation, specification or discrimination as to 45 46 race, creed, color, national origin, ancestry, marital status, sex, 47 affectional or sexual orientation or nationality or intent to make 48 any such limitation, specification or discrimination; unless otherwise required by law or regulation to retain or use such 49

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j. For any person whose activities are included within the scope of this act to refuse to post or display such notices concerning the rights or responsibilities of persons affected by this act as the Attorney General may by regulation require.

6 k. For any real estate broker, real estate salesman or 7 employee or agent thereof or any other individual, corporation, 8 partnership, or organization, for the purpose of inducing a 9 transaction for the sale or rental of real property from which 10 transaction such person or any of its members may benefit financially, to represent that a change has occurred or will or 11 12 may occur in the composition with respect to race, creed, color, 13 national origin, ancestry, marital status, sex, affectional or 14 sexual-orientation-or-nationality-of-the-owners-or-occupants-in 15 the block, neighborhood or area in which the real property is 16 located, and to represent, directly or indirectly, that this change 17 will-or may result in undesirable consequences in the block, neighborhood or area in which the real property is located, 18 19 including, but not limited to the lowering of property values, an 20 increase in criminal or antisocial behavior, or a decline in the 21 quality of schools or other facilities.

1. For any person to refuse to buy from, sell to, lease from or to, license, contract with, or trade with, provide goods, services or information to, or otherwise do business with any other person on the basis of the race, creed, color, national origin, ancestry, age, sex, affectional or sexual orientation, marital status, liability for service in the Armed Forces of the United States, or nationality of such other person or of such other person's spouse, partners, members, stockholders, directors, officers, managers, superintendents, agents, employees, business associates, suppliers, or customers. This subsection shall not prohibit refusals or other actions (1) pertaining to employee-employer collective bargaining, labor disputes, or unfair labor practices, or (2) made or taken in connection with a protest of unlawful discrimination or unlawful employment practices.

m. For any person to:

38 (1) Grant or accept any letter of credit or other document which evidences the transfer of funds or credit, or enter into 39 40 any contract for the exchange of goods or services, where the 41 letter of credit, contract, or other document contains any 42 provisions requiring any person to discriminate against or to certify that he, she or it has not dealt with any other person on 43 44 the basis of the race, creed, color, national origin, ancestry, age, sex, affectional or sexual orientation, marital status, 45 46 liability for service in the Armed Forces of the United States, or 47 nationality of such other person or of such other person's 48 spouse, partners, members, stockholders, directors, officers, superintendents, agents, employees, business 49 managers,

1 associates, suppliers, or customers.

2 (2) Refuse to grant or accept any letter of credit or other 3 document which evidences the transfer of funds or credit, or 4 refuse to enter into any contract for the exchange of goods or 5 services, on the ground that it does not contain such a 6 discriminatory provision or certification.

7 The provisions of this subsection shall not apply to any letter 8 of credit, contract, or other document which contains any 9 provision pertaining to employee-employer -collective 10 bargaining, a labor dispute or an unfair labor practice, or made 11 in connection with the protest of unlawful discrimination or an 12 unlawful employment practice, if the other provisions of such 13 letter of credit, contract, or other document do not otherwise 14 violate the provisions of this subsection.

n. For any person to aid, abet, incite, compel, coerce, or induce the doing of any act forbidden by subsections [11] l. and m. of [this act] of section 11 of P.L.1945, c. 169 (C.10:5-12), or
 --to-attempt, or-to-conspire to do sor. Such prohibited conduct shall include, but not be limited to:

(1) Buying from, selling to, leasing from or to, licensing,
contracting with, trading with, providing goods, services, or
information to, or otherwise doing business with any person
because that person does, or agrees or attempts to do, any such
act or any act prohibited by this subsection n.; or

25 (2) Boycotting, commercially blacklisting or refusing to buy 26 from, sell to, lease from or to, license, contract with, provide 27 goods, services or information to, or otherwise do business with 28 any person because that person has not done or refuses to do any 29 such act or any act prohibited by this subsection n.; provided that this subsection n. shall not prohibit refusals or other actions 30 31 either pertaining to employee-employer collective bargaining, 32 labor disputes, or unfair labor practices, or made or taken in 33 connection with a protest of unlawful discrimination or unlawful 34 employment practices.

35 (cf: P.L.1985, c.73, s.3)

36 9. Section 26 of P.L.1945, c.169 (C.10:5-27) is amended to
 37 read as follows:

26. The provisions of this act shall be construed fairly and 38 justly with due regard to the interests of all parties. Nothing 39 40 contained in this act shall be deemed to repeal any of the 41 provisions of the Civil Rights Law or of any other law of this 42 State relating to discrimination because of race, creed, color, national origin, ancestry, marital status, affectional or sexual 43 orientation or sex or liability for service in the Armed Forces of 44 the United States; except that, as to practices and acts declared 45 46 unlawful by section 11 of this act, the procedure herein provided 47 shall, while pending, be exclusive; and the final determination therein shall exclude any other action, civil or criminal, based 48 49 on the same grievance of the individual concerned. Nothing

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herein contained shall bar, exclude or otherwise affect any right 1 2 or action, civil or criminal, which may exist independently of any right to redress against or specific relief from any unlawful 3 4 employment practice or unlawful discrimination. With respect 5 only to affectional or sexual orientation, nothing contained herein shall be construed to require the imposition of 6 7 affirmative action, plans or quotas as specific relief from an 8 unlawful employment practice or unlawful discrimination.

9 (cf: P.L.1970, c.80, s.15)

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10. R.S.10:2-1 is amended to read as follows:

10:2-1. Every contract for or on behalf of the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, for the construction, alteration or repair of any public building or public work or for the acquisition of materials, equipment, supplies or services shall contain provisions by which the contractor agrees that:

18 a. In the hiring of persons for the performance of work under 19 this contract or any subcontract hereunder, or for the 20 procurement, manufacture, assembling or furnishing of any such 21 materials, equipment, supplies or services to be acquired under 22 this contract, no contractor, nor any person acting on behalf of 23 such contractor or subcontractor, shall, by reason of race, 24 creed, color, national origin, ancestry, marital status, 25 affectional or sexual orientation or sex, discriminate against any 26 person-who-is-qualified-and-available-to-perform-the-work-to 27 which the employment relates;

28 b. No contractor, subcontractor, nor any person on his behalf 29 shall, in any manner, discriminate against or intimidate any 30 employee engaged in the performance of work under this contract or any subcontract hereunder, or engaged in the 31 32 procurement, manufacture, assembling or furnishing of any such materials, equipment, supplies or services to be acquired under 33 such contract, on account of race, creed, color, national origin, 34 ancestry, marital status, affectional or sexual orientation or sex; 35 c. There may be deducted from the amount payable to the 36 contractor by the contracting public agency, under this 37 38 contract, a penalty of \$50.00 for each person for each calendar 39 day during which such person is discriminated against or 40 intimidated in violation of the provisions of the contract; and

d. This contract may be canceled or terminated by the contracting public agency, and all money due or to become due hereunder may be forfeited, for any violation of this section of the contract occurring after notice to the contractor from the contracting public agency of any prior violation of this section of the contract.

No provision in this section shall be construed to prevent a
board of education from designating that a contract,
subcontract or other means of procurement of goods, services,

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equipment or construction shall be awarded to a small business

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enterprise, minority business enterprise or a women's business 3 enterprise pursuant to P.L.1985, c.490 (C.18A:18A~51 et seq.). (cf: P.L.1988, c.37, s.8) 4 11. Section 1 of P.L.1975, c.127 (C.10:5-31) is amended to 5 6 read as follows: 1. As used in this act: 7 8 а "Public works contract" means any contract to be performed for or on behalf of the State or any county or 9 municipality or other political subdivision of the State, or any 10 agency or authority created by any of the foregoing, for the 11 construction, alteration or repair of any building or public work 12 or for the acquisition of materials, equipment, supplies or 13 services with respect to which discrimination in the hiring of 14 15 persons for the performance of work thereunder or under any 16 subcontract thereunder by reason of race, creed, color, national 17 origin, ancestry, marital status, affectional or sexual orientation 18 or sex is prohibited under R.S.10:2-1. -b---- Equal-employment opportunity means equality in 19 opportunity for employment by any contractor, subcontractor or 20 business firm engaged in the carrying out of a public works 21 22 project including its development, design, acquisition. 23 construction, management and operation. (cf: P.L.1975, c.127, s.1) 24 25 12. Section 2 of P.L.1975, c.127 (C.10:5-32) is amended to 26 read as follows: 27 2. No public works contract shall be awarded by the State, a 28 county, municipality or other political subdivision of the State, 29 or any agency of or authority created by any of the foregoing, nor shall any moneys be paid thereunder to any contractor. 30 subcontractor or business firm which has not agreed and 31 guaranteed to afford equal opportunity in performance of the 32 33 contract and, except with respect to affectional or sexual orientation, in accordance with an affirmative action program 34 approved by the State Treasurer. 35 (cf: P.L.1975, c.127, s.2) 36 13. Section 3 of P.L. 1975, c. 127 (C. 10:5-33) is amended to 37 38 read as follows: 3. The State or any county or municipality or other political 39 subdivision of the State, or any agency of or authority created 40 by any of the foregoing, shall include in the bid specifications 41 and the contract provisions of any public works contract the 42 43 following language: "During the performance of this contract, the contractor 44 agrees as follows: 45 46 a. The contractor or subcontractor, where applicable, will not discriminate against any employee or applicant for employment 47 48 because of age, race, creed, color, national origin, ancestry, marital status, affectional or sexual orientation or sex. [The] 49

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Except with respect to affectional or sexual orientation, the contractor will take affirmative action to ensure that such applicants are recruited and employed, and that employees are treated during employment, without regard to their age, race, creed. color, national origin, ancestry, marital status, affectional or sexual orientation or sex. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. The contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause:

b. The contractor or subcontractor, where applicable will, in
all solicitations or advertisements for employees placed by or on
behalf of the contractor, state that all qualified applicants will
receive consideration for employment without regard to age,
race, creed, color, national origin, ancestry, marital status,
affectional or sexual orientation or sex;
C. The contractor or subcontractor where applicable, will

c. The contractor or subcontractor where applicable, will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or understanding, a notice, to be provided by the agency contracting officer, advising the labor union or workers' representative of the contractor's commitments under this act and shall post copies of the notice in conspicuous places available to employees and applicants for employment."

In soliciting bids for any public works contract the State or any county or municipality or other political subdivision of the State, or any agency of or authority created by any of the foregoing, shall include in the advertisement and solicitation of bids the following language: "Bidders are required to comply with the requirements of P.L.1975, c.127."

(cf: P.L.1976, c.60, s.1)

36 14. Section 4 of P.L.1975, c.127 (C.10:5-34) is amended to 37 read as follows:

4. Each prospective bidder on a public works contract or 38 39 contracts and each subcontract bidder to a prime contract 40 bidder shall formulate and submit to the State Treasurer his or its affirmative action program of equal opportunity whereby he 41 or it guarantees minorities employment in all employment 42 categories; the submission shall be accompanied by a fee in an 43 44 amount to be fixed by the State Treasurer. For the purposes of this section, equal employment opportunity but not affirmative 45 action is required with respect to persons identified solely by 46 47 their affectional or sexual orientation. The State Treasurer shall notify the bidder of approval or disapproval of his or its 48 program within 60 days of its submission; failure of the State 49

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	r	Treasurer to so act within 60 days shall constitute approval of		
	2	the program. Any existing federally approved or sanctioned	}	
	3	affirmative action program shall be approved by the State	1	
	4	Treasurer.		
	* 5	No subcontract bidder who has less than five employees need		
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	6	comply with the provisions of this section.		
	7	(cf: P.L.1975, c.127, s.4)	· ,	
	8	15. This act shall take effect immediately.		
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	11	STATEMENT		
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	13	This bill amends the "Law against Discrimination" and related		{
		laws concerning public contracts and employment, making it		
j.	15	unlawful to discriminate on the basis of one's affectional or		
	15	sexual orientation. However, the bill is limited in scope as it		
	17	does not require affirmative action programs to recruit or		
	18	employ persons solely based on their affectional or sexual		-
	19	orientation.		ļ
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	21	Sec.		
	22	CIVIL JUSTICE		
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	24	Prohibits discrimination based on affectional or sexual		
	25	orientation.		
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Seam for

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE, No. 3758

with committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 9, 1992

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 3758.

Presently, New Jersey's "Law Against Discrimination" prohibits discrimination in areas such as housing and employment because of race, creed, color, natural origin, ancestry, age, sex or marital status. This bill would expand the provisions of the "Law Against Discrimination" to include discrimination on the basis of affectional or sexual orientation.

Although the bill would prohibit discrimination in employment on the basis of affectional or sexual orientation, the bill would not require affirmative action programs to recruit or employ persons solely based on their affectional or sexual orientation.

By amendment, the committee added a section to the bill dealing with affirmative action programs operated by State agencies.

The committee also voted to include in this statement the following language: Nothing in this bill shall be construed to prevent or preclude the owners or operators of day care centers and similar facilities from refusing to employ known or suspected child molesters. 01/08/92 kmh 002056

SR 0077 TR 10000 0103

ADOPTED

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SENATE SIU COMMITTEE

<u>A M E N D M E N T S</u>

to

SENATE. No. 3758 (Sponsored by Senator Feldman)

INSERT NEW SECTION 15 TO READ:

¹15. N.J.S. 11A:7-1 is amended to read as follows:

11A:7-1. Equal employment opportunity. The head of each State agency shall ensure equality of opportunity for all of its Equal employees and applicants seeking employment. employment opportunity includes, but is not limited to, the following areas: recruitment, selection, hiring, training, promotion, transfer, layoff, return from layoff, compensation and fringe benefits. Equal employment opportunity further includes policies, procedures, and programs for recruitment, employment, training, promotion, and retention of minorities, women and handicapped persons. Equal employment opportunity but not affirmative action is required with respect to persons identified solely by their affectional or sexual orientation.

The head of each State agency shall explore innovative personnel policies in order to enhance these efforts and where appropriate shall implement them to the fullest extent authorized. Where the implementation of those policies is not authorized, an agency head shall recommend implementation to the appropriate State agency.¹

(cf: P.L. 1986, c. 112, s.11A:7-1)

RENUMBER SECTION 15 AS SECTION 16

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• •	OFFICE OF THE GOVERNOR	ł
	NEWS RELEASE	
	CN-001 TRENTON, N.J. 08625 Contact: JON SHURE 609-538-1480 Belease: INN 10 1092	
· ·	Contact: JON SHORE SUSSERVE 609-466-4136 Release: JAN. 19, 1992	
<u>`</u> .		
	GOVERNOR FLORIO SIGNS MEASURE BANNING DISCRIMINATION BASED ON SEXUAL ORIENTATION	
м -	Governor Jim Floric today signed a law that amends the state civil rights statute to prohibit discrimination based on sexual orientation.	ļ
· · ·	New Jersey's Law Against Discrimination applies to employment, public accommodations, housing and public contracts. That law prohibits discrimination based on race, creed, color, national origin, ancestry, age, marital status, sex and handicap.	
	The law signed today by Governor Florio adds sexual orientation	
•.	to those categories, and allows victims of discrimination to file suit or file a complaint with the Division of Civil Rights.	y
	"Employees should be judged and treated based upon how well they perform their jobs," Governor Florio said. "Tenants should be judged	
<u> </u>	and treated based upon whether they are good tenents and pay their rent on time."	_
	"These are common sense principles of fairness. There is no	
	room in our state; or our society, for arbitrary discrimination of any kind," Governor Florio said.	
	Governor Florio's action makes New Jersey the fifth state in the	
	mation with such a law, following Wisconsin, Connecticut, Massachusetts and Hawail.	
	The law does not impose hiring requirements upon religious groups because current law allows religious groups to follow the tents of their religion in setting criteria for employment.	
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