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P.L. 2025, CHAPTER 103, *approved July 17, 2025*
Assembly, No. 4765 (*First Reprint*)

1 AN ACT concerning driver education requirements ¹and safety
2 information for certain road users¹ and amending various parts of
3 the statutory law.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. R.S.39:3-10 is amended to read as follows:

9 39:3-10. a. A person shall not drive a motor vehicle on a public
10 highway in this State unless the person is under supervision while
11 participating in a behind-the-wheel driving course pursuant to
12 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a
13 validated permit, or a probationary or basic driver's license issued to
14 that person in accordance with this article.

15 b. A person under 18 years of age shall not be issued a basic
16 license to drive motor vehicles, and a person shall not be issued a
17 validated permit, including a validated examination permit, until the
18 applicant has passed a satisfactory examination and other
19 requirements as to the applicant's ability as an operator. The
20 examination shall include: a test of the applicant's vision; the
21 applicant's ability to understand traffic control devices; the
22 applicant's knowledge of safe driving practices, including the
23 dangers of driving a vehicle in an aggressive manner, which shall
24 include, but not be limited to, unexpectedly altering the speed of a
25 vehicle, making improper or erratic traffic lane changes,
26 disregarding traffic control devices, failing to yield the right of way,
27 and following another vehicle too closely; the applicant's
28 knowledge of operating a motor vehicle in a manner that safely
29 shares the roadway with pedestrians, cyclists, skaters, riders of
30 motorized-scooters, and other non-motorized vehicles, which shall
31 include, but not be limited to, a driver's responsibilities when
32 approaching and passing a [cyclist] pedestrian or person operating
33 a bicycle or personal conveyance on the roadway pursuant to
34 P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to
35 comply with these responsibilities, recognizing bicycle lanes,
36 navigating intersections with pedestrians and cyclists, and exiting a
37 vehicle without endangering pedestrians and cyclists; the applicant's
38 knowledge of the effects that ingestion of alcohol or drugs has on a
39 person's ability to operate a motor vehicle; the applicant's
40 knowledge of the dangers of carbon monoxide poisoning from

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate STR committee amendments adopted March 17, 2025.

1 motor vehicles and techniques for the safe operation and proper
2 maintenance of a motor vehicle; the applicant's knowledge of
3 portions of the mechanism of motor vehicles as is necessary to
4 'insure' ensure the safe operation of a vehicle of the kind or
5 kinds indicated by the applicant; and the applicant's knowledge of
6 the laws and ordinary usages of the road. The examination shall be
7 made available in English and each of the three languages, other
8 than English, most commonly spoken in the State, as determined by
9 the chief administrator. The chief administrator shall periodically,
10 and at least every five years, verify the three languages, other than
11 English, most commonly spoken in the State.

12 c. A person shall not sit for an examination for any permit
13 without exhibiting photo identification deemed acceptable by the
14 commission, unless that person is a high school student
15 participating in a course of automobile driving education approved
16 by the State Department of Education and conducted in a public,
17 parochial, or private school of this State, pursuant to section 1 of
18 P.L.1950, c.127 (C.39:3-13.1).

19 Prior to taking an examination for any permit, a person shall
20 watch a video created by the commission, in conjunction with the
21 Attorney General, explaining the rights and responsibilities of a
22 driver stopped by a law enforcement officer. The video shall be
23 used for informational purposes only and shall not be used in any
24 criminal proceeding involving a driver stopped by a law
25 enforcement officer.

26 The commission may waive the written law knowledge
27 examination for any person 18 years of age or older possessing a
28 valid driver's license issued by any other state, the District of
29 Columbia, or the United States Territories of American Samoa,
30 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
31 Islands. The commission shall be required to provide that person
32 with a booklet that highlights those motor vehicle laws unique to
33 New Jersey. A road test shall be required for a probationary license
34 and serve as a demonstration of the applicant's ability to operate a
35 vehicle of the class designated. During the road test, an applicant
36 may use a rear visibility system, parking sensors, or other
37 technology installed on the motor vehicle that enables the applicant
38 to view areas directly behind the vehicle or alerts the applicant of
39 obstacles while parking.

40 d. A person shall not sit for a road test unless that person
41 exhibits photo identification deemed acceptable by the commission.
42 A high school student who has completed a course of behind-the-
43 wheel automobile driving education approved by the State
44 Department of Education and conducted in a public, parochial, or
45 private school of this State, who has been issued a special learner's
46 permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior
47 to January 1, 2003, shall not be required to exhibit photo
48 identification in order to sit for a road test. The commission may

1 waive the road test for any person 18 years of age or older
2 possessing a valid driver's license issued by any other state, the
3 District of Columbia, or the United States Territories of American
4 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
5 Islands. The road test shall be given on public streets, where
6 practicable and feasible, but may be preceded by an off-street
7 screening process to assess basic skills. The commission shall
8 approve locations for the road test which pose no more than a
9 minimal risk of injury to the applicant, the examiner, and other
10 motorists. New locations for the road test shall not be approved
11 unless the test can be given on public streets.

12 e. A person who successfully completes a road test for a
13 motorcycle license or a motorcycle endorsement when operating a
14 motorcycle or motorized scooter with an engine displacement of
15 less than 231 cubic centimeters shall be issued a motorcycle license
16 or endorsement restricting the person's operation of the vehicles to
17 any motorcycle with an engine displacement of 500 cubic
18 centimeters or less. A person who successfully completes a road
19 test for a motorcycle license or motorcycle endorsement when
20 operating a motorcycle with an engine displacement of 231 or more
21 cubic centimeters shall be issued a motorcycle license or
22 endorsement without any restriction as to engine displacement.
23 Any person who successfully completes an approved motorcycle
24 safety education course established pursuant to the provisions of
25 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a
26 motorcycle license or endorsement without restriction as to engine
27 displacement.

28 f. A person issued a motorcycle license pursuant to this section
29 may be issued a standard motorcycle license or a REAL ID
30 motorcycle license. The chief administrator shall require an
31 applicant for a standard motorcycle license to provide as proof of
32 the applicant's identity, age, and residence primary and secondary
33 documents, with which the chief administrator shall attribute point
34 values in accordance with the point based identification verification
35 program established pursuant to section 28 of P.L.2003, c.13
36 (C.39:2A-28). The point total required to prove the identity of an
37 applicant for the standard motorcycle license shall be the same for
38 every applicant, regardless of immigration status. In the event that
39 the commission changes the point total threshold, the requirement
40 that every applicant reach the same point total threshold shall
41 remain in effect.

42 In addition to requiring the person to submit satisfactory proof of
43 identity and age, the commission shall require the person to
44 provide:

45 (1) as a condition for obtaining a standard motorcycle license,
46 proof of the person's social security number and one document
47 providing satisfactory proof that the person is a New Jersey
48 resident.

1 If the person does not have a social security number, the person
2 shall either:

3 (a) provide satisfactory proof of an Individual Taxpayer
4 Identification Number; or

5 (b) indicate, in a manner prescribed by the commission and
6 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
7 et al.), that the person is not eligible to receive a social security
8 number; or

9 (2) as a condition for obtaining a REAL ID motorcycle license:
10 two documents providing satisfactory proof that the person is a New
11 Jersey resident; proof of the person's social security number or
12 verification of ineligibility for a social security number in
13 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
14 acts amendatory or supplementary thereto, and any federal
15 regulations adopted thereunder; and proof that the person's presence
16 in the United States is authorized under federal law.

17 A standard motorcycle license shall indicate that the license shall
18 not be accepted as identification for an official purpose, as that term
19 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any
20 acts amendatory or supplementary thereto, and any federal
21 regulations adopted thereunder.

22 g. The commission shall issue a standard basic driver's license
23 or a REAL ID basic driver's license to operate a motor vehicle other
24 than a motorcycle to a person over 18 years of age who previously
25 has not been licensed to drive a motor vehicle in this State or
26 another jurisdiction only if that person has: (1) operated a passenger
27 automobile in compliance with the requirements of this Title for not
28 less than one year, not including any period of suspension or
29 postponement, from the date of issuance of a probationary license
30 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been
31 assessed more than two motor vehicle points; (3) not been convicted
32 in the previous year for a violation of R.S.39:4-50, section 2 of
33 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189
34 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017,
35 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other
36 motor vehicle-related violation the commission determines to be
37 significant and applicable pursuant to regulation; and (4) passed an
38 examination of the applicant's ability to operate a motor vehicle
39 pursuant to this section.

40 h. The commission shall expand the driver's license
41 examination by 20 percent. The additional questions to be added
42 shall consist solely of questions developed in conjunction with the
43 Department of Health concerning the use of alcohol or drugs as
44 related to highway safety. The commission shall develop, in
45 conjunction with the Department of Health, supplements to the
46 driver's manual which shall include information necessary to
47 answer any question on the driver's license examination concerning
48 alcohol or drugs as related to highway safety.

1 Up to 20 questions may be added to the examination on subjects
2 to be determined by the commission that are of particular relevance
3 to youthful drivers, including the importance of operating a motor
4 vehicle in a manner that safely shares the roadway with pedestrians,
5 cyclists, skaters, riders of motorized-scooters, and other non-
6 motorized vehicles, which shall include, but not be limited to, a
7 driver's responsibilities when approaching and passing a [cyclist]
8 pedestrian or person operating a bicycle or personal conveyance on
9 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
10 penalties for failing to comply with these responsibilities,
11 recognizing bicycle lanes, navigating intersections with pedestrians
12 and cyclists, and exiting a vehicle without endangering pedestrians
13 and cyclists, and the dangers of driving a vehicle in an aggressive
14 manner, which shall include, but not be limited to, unexpectedly
15 altering the speed of a vehicle, making improper or erratic traffic
16 lane changes, disregarding traffic control devices, failing to yield
17 the right of way, and following another vehicle too closely, after
18 consultation with the Director of the Division of Highway Traffic
19 Safety in the Department of Law and Public Safety.

20 The commission shall expand the driver's license examination to
21 include a question asking whether the applicant is aware of the
22 provisions of the "Revised Uniform Anatomical Gift Act,"
23 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on
24 the driver's license the intention to make a donation of body organs
25 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

26 The commission shall expand the driver's license examination to
27 include a question asking whether the applicant is aware of the
28 dangers of failing to comply with this State's motor vehicle traffic
29 laws and the "STOP for Nikhil Safety Pledge" set forth in
30 subsection e. of R.S.39:3-41.

31 The commission shall expand the driver's license examination to
32 include questions concerning the dangers of carbon monoxide
33 poisoning from motor vehicles and techniques for the safe operation
34 and proper maintenance of a motor vehicle.

35 i. Any person applying for a driver's license to operate a motor
36 vehicle or motorized bicycle in this State shall surrender to the
37 commission any current driver's license issued to the applicant by
38 another state or jurisdiction upon the applicant's receipt of a driver's
39 license for this State. The commission shall refuse to issue a
40 driver's license if the applicant fails to comply with this provision.
41 An applicant for a permit or license who is under 18 years of age,
42 and who holds a permit or license for a passenger automobile issued
43 by another state or country that is valid or has expired within a time
44 period designated by the commission, shall be subject to the permit
45 and license requirements and penalties applicable to State permit
46 and license applicants who are of the same age; except that if the
47 other state or country has permit or license standards substantially

1 similar to those of this State, the credentials of the other state or
2 country shall be acceptable.

3 j. (1) The commission shall create classified licensing of drivers
4 covering the following classifications:

5 (a) Motorcycles, except that for the purposes of this section,
6 motorcycle shall not include any three-wheeled motor vehicle
7 equipped with a single cab with glazing enclosing the occupant,
8 seats similar to those of a passenger vehicle or truck, seat belts and
9 automotive steering or any vehicle defined as a motorcycle pursuant
10 to R.S.39:1-1 having a motor with a maximum piston displacement
11 that is less than 50 cubic centimeters or a motor that is rated at no
12 more than 1.5 brake horsepower with a maximum speed of no more
13 than 35 miles per hour on a flat surface.

14 (b) Omnibuses as classified by R.S.39:3-10.1 and school buses
15 classified under N.J.S.18A:39-1 et seq.

16 (c) (Deleted by amendment, P.L.1999, c.28)

17 (d) All motor vehicles not included in classifications (a) and (b).
18 A license issued pursuant to this classification d. shall be referred to
19 as the "basic driver's license" and may be issued as a standard basic
20 driver's license or a REAL ID basic driver's license.

21 (2) Every applicant for a license under classification b. shall be
22 a holder of a basic driver's license. Any issuance of a license under
23 classification b. shall be by endorsement on the person's basic
24 driver's license.

25 (3) A driver's license for motorcycles may be issued separately,
26 but if issued to the holder of a basic driver's license, it shall be by
27 endorsement on the person's basic driver's license. The holder of a
28 basic driver's license or a separately issued motorcycle license shall
29 be authorized to operate a motorcycle having a motor with a
30 maximum piston displacement that is less than 50 cubic centimeters
31 or a motor that is rated at no more than 1.5 brake horsepower with a
32 maximum speed no more than 35 miles per hour on a flat surface.

33 k. The commission, upon payment of the lawful fee and after it
34 or a person authorized by it has examined the applicant and is
35 satisfied of the applicant's ability as an operator, may, in its
36 discretion, issue a license to the applicant to drive a motor vehicle.
37 The license shall authorize the person to drive any registered
38 vehicle, of the kind or kinds indicated.

39 l. The license shall expire, except as otherwise provided,
40 during the fourth calendar year following the date in which the
41 license was issued and on the same calendar day as the person's date
42 of birth. If the person's date of birth does not correspond to a
43 calendar day of the fourth calendar year, the license shall expire on
44 the last day of the person's birth month.

45 The commission may, at its discretion and for good cause shown,
46 issue licenses that expire on a date fixed by it. If the commission
47 issues a REAL ID basic driver's license or REAL ID motorcycle
48 license to a person who has demonstrated authorization to be

1 present in the United States for a period of time shorter than the
2 standard period of the license, the commission shall fix the
3 expiration date of the license at a date based on the period in which
4 the person is authorized to be present in the United States under
5 federal immigration laws. The commission may renew the person's
6 REAL ID basic driver's license or REAL ID motorcycle license
7 only if it is demonstrated that the person's continued presence in the
8 United States is authorized under federal law. The fee for licenses
9 with expiration dates fixed by the commission shall be fixed by the
10 commission in amounts proportionately less or greater than the fee
11 herein established.

12 m. The required fee for a license for the license period shall be
13 as follows, subject to adjustment pursuant to section 16 of
14 P.L.2007, c.335 (C.39:2A-36.1):

15 Standard motorcycle license or endorsement: \$18.

16 REAL ID motorcycle license: \$29.

17 Omnibus or school bus endorsement: \$18.

18 Standard basic driver's license: \$18.

19 REAL ID basic driver's license: \$29.

20 The commission shall waive the payment of fees for issuance of
21 omnibus endorsements whenever an applicant establishes to the
22 commission's satisfaction that the applicant will use the omnibus
23 endorsement exclusively for operating omnibuses owned by a
24 nonprofit organization duly incorporated under Title 15 or 16 of the
25 Revised Statutes or Title 15A of the New Jersey Statutes.

26 n. The commission shall issue licenses for the following
27 license period on and after the first day of the calendar month
28 immediately preceding the commencement of the period, the
29 licenses to be effective immediately.

30 o. All applications for renewals of licenses shall be made in a
31 manner prescribed by the commission and in accordance with
32 procedures established by it.

33 p. The commission in its discretion may refuse to grant a
34 permit or license to drive motor vehicles to a person who is, in its
35 estimation, not a proper person to be granted a permit or license, but
36 a defect of the applicant shall not debar the applicant from receiving
37 a permit or license unless it can be shown by tests approved by the
38 commission that the defect incapacitates the applicant from safely
39 operating a motor vehicle.

40 q. A person issued a basic driver's license pursuant to this
41 section may be issued a standard basic driver's license or a REAL
42 ID basic driver's license. The chief administrator shall require an
43 applicant for a standard basic driver's license to provide as proof of
44 the applicant's identity, age, and residence primary and secondary
45 documents, with which the chief administrator shall attribute point
46 values in accordance with the point based identification verification
47 program established pursuant to section 28 of P.L.2003, c.13
48 (C.39:2A-28). The point total required to prove the identity of an

1 applicant for the standard basic driver's license shall be the same for
2 every applicant, regardless of immigration status. In the event that
3 the commission changes the point total threshold, the requirement
4 that every applicant reach the same point total threshold shall
5 remain in effect.

6 r. In addition to requiring an applicant for a driver's license to
7 submit satisfactory proof of identity and age, the commission also
8 shall require the applicant to provide:

9 (1) as a condition for obtaining a permit and standard basic
10 driver's license, proof of the person's social security number and
11 one document providing satisfactory proof that the applicant is a
12 New Jersey resident. If the person does not have a social security
13 number, the person shall either:

14 (a) provide satisfactory proof of an Individual Taxpayer
15 Identification Number; or

16 (b) indicate, in a manner prescribed by the commission and
17 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
18 et al.), that the person is not eligible to receive a social security
19 number; or

20 (2) as a condition for obtaining a REAL ID basic driver's
21 license: two documents providing satisfactory proof that the
22 applicant is a New Jersey resident; proof of the applicant's social
23 security number or verification of ineligibility for a social security
24 number in accordance with the "REAL ID Act of 2005," Pub.L.109-
25 13, any acts amendatory or supplementary thereto, and any federal
26 regulations adopted thereunder; and proof that the applicant's
27 presence in the United States is authorized under federal law.

28 s. A standard basic driver's license shall indicate that the
29 license shall not be accepted as identification for an official
30 purpose, as that term is defined under the "REAL ID Act of 2005,"
31 Pub.L.109-13, any acts amendatory or supplementary thereto, and
32 any federal regulations adopted thereunder.

33 t. If the commission has reasonable cause to suspect that any
34 document presented by an applicant pursuant to this section is
35 altered, false, or otherwise invalid, the commission shall refuse to
36 grant the permit or license until the time when the document may be
37 verified by the issuing agency to the commission's satisfaction.

38 u. A person violating this section shall be subject to a fine not
39 exceeding \$500 or imprisonment in the county jail for not more
40 than 60 days, but if that person has never been licensed to drive in
41 this State or any other jurisdiction, the applicant shall be subject to
42 a fine of not less than \$200 and, in addition, the court shall issue an
43 order to the commission requiring the commission to refuse to issue
44 a license to operate a motor vehicle to the person for a period of not
45 less than 180 days. The penalties provided for by this paragraph
46 shall not be applicable in cases where failure to have actual
47 possession of the operator's license is due to an administrative or
48 technical error by the commission.

1 v. Nothing in this section shall be construed to alter or extend
2 the expiration of any license issued prior to the date this
3 amendatory and supplementary act becomes operative.

4 w. Any documents and personal information, including an
5 applicant's photograph, obtained by the commission from an
6 applicant for a standard basic driver's license or standard
7 motorcycle license shall be confidential, shall not be considered a
8 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
9 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
10 access to government records, and shall not be disclosed by the
11 commission for any purpose related to Title 8 of the United States
12 Code without the informed consent of the applicant, a warrant
13 signed by a State or federal judge, or a lawful court order or
14 subpoena; except that nothing in this section shall be construed to
15 prohibit, or in any way restrict, any action where such prohibition
16 or restriction would be contrary to federal law; and except that
17 information under this subsection may be shared in accordance with
18 section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a
19 warrant, court order, or subpoena, the commission may disclose
20 only those records or information specifically requested in the
21 warrant, court order, or subpoena.

22 Possession of a standard basic driver's license or standard
23 motorcycle license issued pursuant to this section shall not be
24 considered evidence of an individual's citizenship or immigration
25 status and shall not be used as a basis for an investigation, arrest,
26 citation, prosecution, or detention.

27 Information regarding an applicant's Individual ¹**['Tax]**
28 Taxpayer¹ Identification Number, social security number, or
29 ineligibility to receive a social security number obtained by the
30 commission for the issuance of a standard motorcycle license or
31 standard basic driver's license pursuant to this section, shall not be
32 considered a government record pursuant to P.L.1963, c.73
33 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the
34 common law concerning access to government records, and shall
35 not be disclosed by the commission except where: (1) required by
36 section 11 of P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant
37 provides written informed consent to the disclosure; (3) the
38 requesting entity presents a warrant signed by a State or federal
39 judge, a lawful court order, or a subpoena; (4) required by State or
40 federal law, and to the extent that the disclosure may be necessary
41 to permit the State to participate in the National Driver Register
42 program, as set forth in 49 U.S.C. s.30301 et seq.; (5) the disclosure
43 is in connection with an audit or investigation of identity fraud,
44 driver's license fraud, or non-driver identification card fraud; or (6)
45 consistent with section 2 of P.L.2021, c.139 (C.39:2-3.9).

46 x. As used in this section:

1 "Parking sensors" means proximity sensors which use either
2 electromagnetic or ultrasonic technology and are designed to alert
3 the driver to obstacles while parking.

4 "Rear visibility system" means devices or components installed
5 on a motor vehicle at the time of manufacture that allow a forward
6 facing driver to view a visual image of the area directly behind the
7 vehicle.

8 (cf: P.L.2021, c.139, s.4)

9
10 2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to
11 read as follows:

12 8. a. The Director of the Division of Highway Traffic Safety in
13 the Department of Law and Public Safety, after consultation with
14 the Chief Administrator of the New Jersey Motor Vehicle
15 Commission, shall develop curriculum guidelines for use by
16 teachers of approved classroom driver education courses. The
17 course of instruction for approved courses shall be no less than 30
18 hours in length and be designed to develop and instill the
19 knowledge and attitudes necessary for the safe operation and
20 driving of motor vehicles. Defensive driving; highway courtesy;
21 dangers of driving a vehicle in an aggressive manner, which shall
22 include, but not be limited to, unexpectedly altering the speed of a
23 vehicle, making improper or erratic traffic lane changes,
24 disregarding traffic control devices, failing to yield the right of way,
25 and following another vehicle too closely; accident avoidance;
26 understanding and respect for the State's motor vehicle laws;
27 techniques for the safe operation and proper maintenance of a
28 vehicle, which shall include, but not be limited to, safety tips to
29 avoid carbon monoxide poisoning from motor vehicles; insurance
30 fraud; operating a motor vehicle in a manner that safely shares the
31 roadway with pedestrians, cyclists, skaters, riders of motorized-
32 scooters, and other non-motorized vehicles, which shall include, but
33 not be limited to, a driver's responsibilities when approaching and
34 passing a [cyclist] pedestrian or person operating a bicycle or
35 personal conveyance on the roadway pursuant to P.L.2021, c.194
36 (C.39:4-92.4) and the penalties for failing to comply with these
37 responsibilities, recognizing bicycle lanes, navigating intersections
38 with pedestrians and cyclists, and exiting a vehicle without
39 endangering pedestrians and cyclists; and State requirements for
40 and benefits of maintaining automobile insurance shall be
41 emphasized. The incorporation of these curriculum guidelines in
42 these classroom courses and the use of related instructional
43 materials shall be a requirement for approval of the course by the
44 chief administrator.

45 b. The Director of the Division of Highway Traffic Safety, in
46 consultation with the Chief Administrator of the New Jersey Motor
47 Vehicle Commission, shall produce an informational brochure for
48 parents and guardians of beginning drivers under the age of 18

1 years. The commission shall ensure that the parents or guardians of
2 a permit holder receive these brochures at the time a permit is
3 issued to a beginning driver. The brochures shall include, but not be
4 limited to, the following information:

5 (1) Setting an example for the beginning driver;

6 (2) Accident and fatality statistics about beginning drivers;

7 (3) Causes of accidents among beginning drivers;

8 (4) The need to supervise vehicle operation by a beginning
9 driver;

10 (5) Methods to coach a beginning driver on how to reduce
11 accidents;

12 (6) A description of the graduated driver's license program;

13 (7) Benefits of classroom and behind-the-wheel driver education
14 under the direction of State certified or licensed driving instructors,
15 as the case may be;

16 (8) The dangers of driving a vehicle in an aggressive manner,
17 which shall include, but not be limited to, unexpectedly altering the
18 speed of a vehicle, making improper or erratic traffic lane changes,
19 disregarding traffic control devices, failing to yield the right of way,
20 and following another vehicle too closely;

21 (9) The dangers of carbon monoxide poisoning from motor
22 vehicles and techniques for the safe operation and proper
23 maintenance of a vehicle, which shall include, but not be limited to,
24 safety tips to avoid carbon monoxide poisoning from motor
25 vehicles;

26 (10) Maintaining an awareness of operating a motor vehicle in a
27 manner that safely shares the roadway with pedestrians, cyclists,
28 skaters, riders of motorized-scooters, and other non-motorized
29 vehicles, which shall include, but not be limited to, a driver's
30 responsibilities when approaching and passing a [cyclist]
31 pedestrian or person operating a bicycle or personal conveyance on
32 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
33 penalties for failing to comply with these responsibilities,
34 recognizing bicycle lanes, navigating intersections with pedestrians
35 and cyclists, and exiting a vehicle without endangering pedestrians
36 and cyclists; and

37 (11) A sample practice driving log.

38 (cf: P.L.2023, c.216, s.3)

39
40 3. R.S.39:3-41 is amended to read as follows:

41 39:3-41. a. At the time of the issuance of an examination permit
42 or a special learner's permit to operate a motor vehicle, the chief
43 administrator shall make available to each applicant for the
44 examination permit or special learner's permit a driver's manual
45 containing information required to be known and followed by
46 licensed drivers relating to licensing requirements.

47 b. At the time of any required examination for renewal of a
48 driver's license, the chief administrator shall upon request make

1 available to each applicant for renewal a copy of the manual and
2 any supplements thereto.

3 c. The driver's manual and any supplements thereto or any
4 other booklet or writing prepared in connection with examinations
5 for drivers' licenses or for renewals of drivers' licenses shall contain
6 all information necessary to answer any question on an examination
7 for a driver's license or for a renewal of a driver's license.

8 The chief administrator shall publish the driver's manual on the
9 website of the commission in English and each of the three
10 languages, other than English, most commonly spoken in the State,
11 as determined by the chief administrator. The chief administrator
12 shall periodically, and at least every five years, verify the three
13 languages, other than English, most commonly spoken in the State.

14 d. The chief administrator, following consultation with the
15 organ procurement organizations designated pursuant to 42 U.S.C.
16 s.1320b-8 to serve in the State of New Jersey, shall include in the
17 driver's manual information explaining the provisions of the
18 "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77
19 et al.), the beneficial uses of donated organs and tissues, and the
20 procedure for indicating on the driver's license the intention to
21 make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-
22 12.2). The chief administrator may distribute all remaining copies
23 of the existing driver's manual before reprinting the manual with the
24 information required pursuant to this subsection.

25 e. The chief administrator, in consultation with the Nikhil
26 Badlani Foundation, shall include in the driver's manual
27 information explaining the dangers of failing to comply with this
28 State's motor vehicle traffic laws and indicating that interested
29 drivers may take the STOP for Nikhil Safety Pledge set forth in
30 paragraph (1) of this subsection.

31 (1) The "STOP for Nikhil Safety Pledge" is as follows:

32 "In order to ensure the safety of others on the road, passengers in
33 my car, and myself as a driver, I pledge to obey traffic laws while
34 operating a motor vehicle, be extra cautious, and be attentive to
35 traffic signs and signals and road conditions. Specifically:

36 I will come to a complete stop at every "stop" sign or red traffic
37 light, and will not proceed through a red traffic light;

38 I will stay alert, keep two hands on the steering wheel whenever
39 possible, and keep my mind on the road;

40 I will talk safely by using a hands-free wireless telephone while
41 driving if I am of lawful age to do so and refrain from texting while
42 driving; and I will plan ahead and leave enough time to arrive at my
43 destination."

44 (2) The chief administrator shall ensure that drivers have the
45 option of taking the pledge set forth in paragraph (1) of this
46 subsection by filling out a standard form made available at motor
47 vehicle offices or by following instructions publicized by the chief

1 administrator directing interested drivers to the appropriate website
2 to complete the pledge.

3 (3) The chief administrator may distribute all remaining copies
4 of the existing driver's manual before reprinting the manual with the
5 information required pursuant to this subsection.

6 f. The chief administrator, in consultation with the
7 Commissioner of Health and the Director of the Division of
8 Highway Traffic Safety in the Department of Law and Public
9 Safety, shall include in the driver's manual information explaining
10 the dangers of carbon monoxide poisoning from motor vehicles and
11 techniques for the safe operation and proper maintenance of a motor
12 vehicle. The chief administrator may distribute all remaining
13 copies of any existing driver's manual before reprinting the manual
14 with the information required pursuant to this subsection.

15 g. The chief administrator, in consultation with the Director of
16 the Division of Highway Traffic Safety in the Department of Law
17 and Public Safety, shall include in the driver's manual information
18 pertaining to the importance of operating a motor vehicle in a
19 manner that safely shares the roadway with pedestrians, cyclists,
20 skaters, riders of motorized-scooters, and other non-motorized
21 vehicles, which shall include, but not be limited to, a driver's
22 responsibilities when approaching and passing a pedestrian or
23 person operating a bicycle or personal conveyance on the roadway
24 pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for
25 failing to comply with these responsibilities.

26 ¹h. The chief administrator, in consultation with the Director of
27 the Division of Highway Traffic Safety in the Department of Law
28 and Public Safety, shall include in the driver's manual information
29 that instructs pedestrians, cyclists, skaters, riders of motorized-
30 scooters, and riders of other non-motorized vehicles on the proper
31 safety procedures while sharing the roadway with motorists.¹

32 (cf: P.L.2019, c.271, s.24)

33
34 4. This act shall take effect on the 13th month following
35 enactment. The chief administrator may take anticipatory actions in
36 advance of that date as may be necessary for the timely
37 implementation of P.L. , c. (C.) (pending before the
38 Legislature as this bill).

39
40
41
42
43 Requires driver education and testing on responsibilities when
44 approaching and passing pedestrians and persons operating bicycles
45 and personal conveyances; requires driver's manual to include
46 information on sharing roadway with motorists for certain road
47 users.

CHAPTER 103

AN ACT concerning driver education requirements and safety information for certain road users and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. R.S.39:3-10 is amended to read as follows:

Licensing of drivers.

39:3-10. a. A person shall not drive a motor vehicle on a public highway in this State unless the person is under supervision while participating in a behind-the-wheel driving course pursuant to section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a validated permit, or a probationary or basic driver's license issued to that person in accordance with this article.

b. A person under 18 years of age shall not be issued a basic license to drive motor vehicles, and a person shall not be issued a validated permit, including a validated examination permit, until the applicant has passed a satisfactory examination and other requirements as to the applicant's ability as an operator. The examination shall include: a test of the applicant's vision; the applicant's ability to understand traffic control devices; the applicant's knowledge of safe driving practices, including the dangers of driving a vehicle in an aggressive manner, which shall include, but not be limited to, unexpectedly altering the speed of a vehicle, making improper or erratic traffic lane changes, disregarding traffic control devices, failing to yield the right of way, and following another vehicle too closely; the applicant's knowledge of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities, recognizing bicycle lanes, navigating intersections with pedestrians and cyclists, and exiting a vehicle without endangering pedestrians and cyclists; the applicant's knowledge of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle; the applicant's knowledge of the dangers of carbon monoxide poisoning from motor vehicles and techniques for the safe operation and proper maintenance of a motor vehicle; the applicant's knowledge of portions of the mechanism of motor vehicles as is necessary to ensure the safe operation of a vehicle of the kind or kinds indicated by the applicant; and the applicant's knowledge of the laws and ordinary usages of the road. The examination shall be made available in English and each of the three languages, other than English, most commonly spoken in the State, as determined by the chief administrator. The chief administrator shall periodically, and at least every five years, verify the three languages, other than English, most commonly spoken in the State.

c. A person shall not sit for an examination for any permit without exhibiting photo identification deemed acceptable by the commission, unless that person is a high school student participating in a course of automobile driving education approved by the State Department of Education and conducted in a public, parochial, or private school of this State, pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1).

Prior to taking an examination for any permit, a person shall watch a video created by the commission, in conjunction with the Attorney General, explaining the rights and responsibilities of a driver stopped by a law enforcement officer. The video shall be used for informational purposes only and shall not be used in any criminal proceeding involving a driver stopped by a law enforcement officer.

The commission may waive the written law knowledge examination for any person 18 years of age or older possessing a valid driver's license issued by any other state, the District of

Columbia, or the United States Territories of American Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin Islands. The commission shall be required to provide that person with a booklet that highlights those motor vehicle laws unique to New Jersey. A road test shall be required for a probationary license and serve as a demonstration of the applicant's ability to operate a vehicle of the class designated. During the road test, an applicant may use a rear visibility system, parking sensors, or other technology installed on the motor vehicle that enables the applicant to view areas directly behind the vehicle or alerts the applicant of obstacles while parking.

d. A person shall not sit for a road test unless that person exhibits photo identification deemed acceptable by the commission. A high school student who has completed a course of behind-the-wheel automobile driving education approved by the State Department of Education and conducted in a public, parochial, or private school of this State, who has been issued a special learner's permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit for a road test. The commission may waive the road test for any person 18 years of age or older possessing a valid driver's license issued by any other state, the District of Columbia, or the United States Territories of American Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin Islands. The road test shall be given on public streets, where practicable and feasible, but may be preceded by an off-street screening process to assess basic skills. The commission shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the examiner, and other motorists. New locations for the road test shall not be approved unless the test can be given on public streets.

e. A person who successfully completes a road test for a motorcycle license or a motorcycle endorsement when operating a motorcycle or motorized scooter with an engine displacement of less than 231 cubic centimeters shall be issued a motorcycle license or endorsement restricting the person's operation of the vehicles to any motorcycle with an engine displacement of 500 cubic centimeters or less. A person who successfully completes a road test for a motorcycle license or motorcycle endorsement when operating a motorcycle with an engine displacement of 231 or more cubic centimeters shall be issued a motorcycle license or endorsement without any restriction as to engine displacement. Any person who successfully completes an approved motorcycle safety education course established pursuant to the provisions of section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a motorcycle license or endorsement without restriction as to engine displacement.

f. A person issued a motorcycle license pursuant to this section may be issued a standard motorcycle license or a REAL ID motorcycle license. The chief administrator shall require an applicant for a standard motorcycle license to provide as proof of the applicant's identity, age, and residence primary and secondary documents, with which the chief administrator shall attribute point values in accordance with the point based identification verification program established pursuant to section 28 of P.L.2003, c.13 (C.39:2A-28). The point total required to prove the identity of an applicant for the standard motorcycle license shall be the same for every applicant, regardless of immigration status. In the event that the commission changes the point total threshold, the requirement that every applicant reach the same point total threshold shall remain in effect.

In addition to requiring the person to submit satisfactory proof of identity and age, the commission shall require the person to provide:

(1) as a condition for obtaining a standard motorcycle license, proof of the person's social security number and one document providing satisfactory proof that the person is a New Jersey resident.

If the person does not have a social security number, the person shall either:

(a) provide satisfactory proof of an Individual Taxpayer Identification Number; or
(b) indicate, in a manner prescribed by the commission and consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o et al.), that the person is not eligible to receive a social security number; or

(2) as a condition for obtaining a REAL ID motorcycle license: two documents providing satisfactory proof that the person is a New Jersey resident; proof of the person's social security number or verification of ineligibility for a social security number in accordance with the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder; and proof that the person's presence in the United States is authorized under federal law.

A standard motorcycle license shall indicate that the license shall not be accepted as identification for an official purpose, as that term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder.

g. The commission shall issue a standard basic driver's license or a REAL ID basic driver's license to operate a motor vehicle other than a motorcycle to a person over 18 years of age who previously has not been licensed to drive a motor vehicle in this State or another jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this Title for not less than one year, not including any period of suspension or postponement, from the date of issuance of a probationary license pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been assessed more than two motor vehicle points; (3) not been convicted in the previous year for a violation of R.S.39:4-50, section 2 of P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017, c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other motor vehicle-related violation the commission determines to be significant and applicable pursuant to regulation; and (4) passed an examination of the applicant's ability to operate a motor vehicle pursuant to this section.

h. The commission shall expand the driver's license examination by 20 percent. The additional questions to be added shall consist solely of questions developed in conjunction with the Department of Health concerning the use of alcohol or drugs as related to highway safety. The commission shall develop, in conjunction with the Department of Health, supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

Up to 20 questions may be added to the examination on subjects to be determined by the commission that are of particular relevance to youthful drivers, including the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities, recognizing bicycle lanes, navigating intersections with pedestrians and cyclists, and exiting a vehicle without endangering pedestrians and cyclists, and the dangers of driving a vehicle in an aggressive manner, which shall include, but not be limited to, unexpectedly altering the speed of a vehicle, making improper or erratic traffic lane changes, disregarding traffic control devices, failing to yield the right of way, and following another vehicle too closely, after consultation with the Director of the Division of Highway Traffic Safety in the Department of Law and Public Safety.

The commission shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

The commission shall expand the driver's license examination to include a question asking whether the applicant is aware of the dangers of failing to comply with this State's motor vehicle traffic laws and the "STOP for Nikhil Safety Pledge" set forth in subsection e. of R.S.39:3-41.

The commission shall expand the driver's license examination to include questions concerning the dangers of carbon monoxide poisoning from motor vehicles and techniques for the safe operation and proper maintenance of a motor vehicle.

i. Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the commission any current driver's license issued to the applicant by another state or jurisdiction upon the applicant's receipt of a driver's license for this State. The commission shall refuse to issue a driver's license if the applicant fails to comply with this provision. An applicant for a permit or license who is under 18 years of age, and who holds a permit or license for a passenger automobile issued by another state or country that is valid or has expired within a time period designated by the commission, shall be subject to the permit and license requirements and penalties applicable to State permit and license applicants who are of the same age, except that if the other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or country shall be acceptable.

j. (1) The commission shall create classified licensing of drivers covering the following classifications:

(a) Motorcycles, except that for the purposes of this section, motorcycle shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts, and automotive steering or any vehicle defined as a motorcycle pursuant to R.S.39:1-1 having a motor with a maximum piston displacement that is less than 50 cubic centimeters or a motor that is rated at no more than 1.5 brake horsepower with a maximum speed of no more than 35 miles per hour on a flat surface.

(b) Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.

(c) (Deleted by amendment, P.L.1999, c.28)

(d) All motor vehicles not included in classifications (a) and (b). A license issued pursuant to this classification d. shall be referred to as the "basic driver's license" and may be issued as a standard basic driver's license or a REAL ID basic driver's license.

(2) Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification b. shall be by endorsement on the person's basic driver's license.

(3) A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the person's basic driver's license. The holder of a basic driver's license or a separately issued motorcycle license shall be authorized to operate a motorcycle having a motor with a maximum piston displacement that is less than 50 cubic centimeters or a motor that is rated at no more than 1.5 brake horsepower with a maximum speed no more than 35 miles per hour on a flat surface.

k. The commission, upon payment of the lawful fee and after it or a person authorized by it has examined the applicant and is satisfied of the applicant's ability as an operator, may, in its discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize the person to drive any registered vehicle, of the kind or kinds indicated.

l. The license shall expire, except as otherwise provided, during the fourth calendar year following the date in which the license was issued and on the same calendar day as the person's date of birth. If the person's date of birth does not correspond to a calendar day of the fourth calendar year, the license shall expire on the last day of the person's birth month.

The commission may, at its discretion and for good cause shown, issue licenses that expire on a date fixed by it. If the commission issues a REAL ID basic driver's license or REAL ID motorcycle license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the standard period of the license, the commission shall fix the expiration date of the license at a date based on the period in which the person is authorized to be present in the United States under federal immigration laws. The commission may renew the person's REAL ID basic driver's license or REAL ID motorcycle license only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. The fee for licenses with expiration dates fixed by the commission shall be fixed by the commission in amounts proportionately less or greater than the fee herein established.

m. The required fee for a license for the license period shall be as follows, subject to adjustment pursuant to section 16 of P.L.2007, c.335 (C.39:2A-36.1):

Standard motorcycle license or endorsement: \$18.

REAL ID motorcycle license: \$29.

Omnibus or school bus endorsement: \$18.

Standard basic driver's license: \$18.

REAL ID basic driver's license: \$29.

The commission shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the commission's satisfaction that the applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

n. The commission shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of the period, the licenses to be effective immediately.

o. All applications for renewals of licenses shall be made in a manner prescribed by the commission and in accordance with procedures established by it.

p. The commission in its discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in its estimation, not a proper person to be granted a permit or license, but a defect of the applicant shall not debar the applicant from receiving a permit or license unless it can be shown by tests approved by the commission that the defect incapacitates the applicant from safely operating a motor vehicle.

q. A person issued a basic driver's license pursuant to this section may be issued a standard basic driver's license or a REAL ID basic driver's license. The chief administrator shall require an applicant for a standard basic driver's license to provide as proof of the applicant's identity, age, and residence primary and secondary documents, with which the chief administrator shall attribute point values in accordance with the point based identification verification program established pursuant to section 28 of P.L.2003, c.13 (C.39:2A-28). The point total required to prove the identity of an applicant for the standard basic driver's license shall be the same for every applicant, regardless of immigration status. In the event that the commission changes

the point total threshold, the requirement that every applicant reach the same point total threshold shall remain in effect.

r. In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the commission also shall require the applicant to provide:

(1) as a condition for obtaining a permit and standard basic driver's license, proof of the person's social security number and one document providing satisfactory proof that the applicant is a New Jersey resident. If the person does not have a social security number, the person shall either:

(a) provide satisfactory proof of an Individual Taxpayer Identification Number; or

(b) indicate, in a manner prescribed by the commission and consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o et al.), that the person is not eligible to receive a social security number; or

(2) as a condition for obtaining a REAL ID basic driver's license: two documents providing satisfactory proof that the applicant is a New Jersey resident; proof of the applicant's social security number or verification of ineligibility for a social security number in accordance with the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder; and proof that the applicant's presence in the United States is authorized under federal law.

s. A standard basic driver's license shall indicate that the license shall not be accepted as identification for an official purpose, as that term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder.

t. If the commission has reasonable cause to suspect that any document presented by an applicant pursuant to this section is altered, false, or otherwise invalid, the commission shall refuse to grant the permit or license until the time when the document may be verified by the issuing agency to the commission's satisfaction.

u. A person violating this section shall be subject to a fine not exceeding \$500 or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, the applicant shall be subject to a fine of not less than \$200 and, in addition, the court shall issue an order to the commission requiring the commission to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the commission.

v. Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.

w. Any documents and personal information, including an applicant's photograph, obtained by the commission from an applicant for a standard basic driver's license or standard motorcycle license shall be confidential, shall not be considered a government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to government records and shall not be disclosed by the commission for any purpose related to Title 8 of the United States Code without the informed consent of the applicant, a warrant signed by a State or federal judge, or a lawful court order or subpoena, except that nothing in this section shall be construed to prohibit, or in any way restrict, any action where such prohibition or restriction would be contrary to federal law and except that information under this subsection may be shared in accordance with section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a warrant, court order, or subpoena, the commission

may disclose only those records or information specifically requested in the warrant, court order, or subpoena.

Possession of a standard basic driver's license or standard motorcycle license issued pursuant to this section shall not be considered evidence of an individual's citizenship or immigration status and shall not be used as a basis for an investigation, arrest, citation, prosecution, or detention.

Information regarding an applicant's Individual Taxpayer Identification Number, social security number, or ineligibility to receive a social security number obtained by the commission for the issuance of a standard motorcycle license or standard basic driver's license pursuant to this section, shall not be considered a government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to government records, and shall not be disclosed by the commission except where: (1) required by section 11 of P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant provides written informed consent to the disclosure; (3) the requesting entity presents a warrant signed by a State or federal judge, a lawful court order, or a subpoena; (4) required by State or federal law, and to the extent that the disclosure may be necessary to permit the State to participate in the National Driver Register program, as set forth in 49 U.S.C. s.30301 et seq.; (5) the disclosure is in connection with an audit or investigation of identity fraud, driver's license fraud, or non-driver identification card fraud; or (6) consistent with section 2 of P.L.2021, c.139 (C.39:2-3.9).

x. As used in this section:

"Parking sensors" means proximity sensors which use either electromagnetic or ultrasonic technology and are designed to alert the driver to obstacles while parking.

"Rear visibility system" means devices or components installed on a motor vehicle at the time of manufacture that allow a forward facing driver to view a visual image of the area directly behind the vehicle.

2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to read as follows:

C.27:5F-41 Development of curriculum guidelines for the safe operation, maintenance of motor vehicles.

8. a. The Director of the Division of Highway Traffic Safety in the Department of Law and Public Safety, after consultation with the Chief Administrator of the New Jersey Motor Vehicle Commission, shall develop curriculum guidelines for use by teachers of approved classroom driver education courses. The course of instruction for approved courses shall be no less than 30 hours in length and be designed to develop and instill the knowledge and attitudes necessary for the safe operation and driving of motor vehicles. Defensive driving; highway courtesy; dangers of driving a vehicle in an aggressive manner, which shall include, but not be limited to, unexpectedly altering the speed of a vehicle, making improper or erratic traffic lane changes, disregarding traffic control devices, failing to yield the right of way, and following another vehicle too closely; accident avoidance; understanding and respect for the State's motor vehicle laws; techniques for the safe operation and proper maintenance of a vehicle, which shall include, but not be limited to, safety tips to avoid carbon monoxide poisoning from motor vehicles; insurance fraud; operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities, recognizing bicycle lanes, navigating intersections with pedestrians and cyclists,

and exiting a vehicle without endangering pedestrians and cyclists; and State requirements for and benefits of maintaining automobile insurance shall be emphasized. The incorporation of these curriculum guidelines in these classroom courses and the use of related instructional materials shall be a requirement for approval of the course by the chief administrator.

b. The Director of the Division of Highway Traffic Safety, in consultation with the Chief Administrator of the New Jersey Motor Vehicle Commission, shall produce an informational brochure for parents and guardians of beginning drivers under the age of 18 years. The commission shall ensure that the parents or guardians of a permit holder receive these brochures at the time a permit is issued to a beginning driver. The brochures shall include, but not be limited to, the following information:

- (1) Setting an example for the beginning driver;
- (2) Accident and fatality statistics about beginning drivers;
- (3) Causes of accidents among beginning drivers;
- (4) The need to supervise vehicle operation by a beginning driver;
- (5) Methods to coach a beginning driver on how to reduce accidents;
- (6) A description of the graduated driver's license program;
- (7) Benefits of classroom and behind-the-wheel driver education under the direction of State certified or licensed driving instructors, as the case may be;
- (8) The dangers of driving a vehicle in an aggressive manner, which shall include, but not be limited to, unexpectedly altering the speed of a vehicle, making improper or erratic traffic lane changes, disregarding traffic control devices, failing to yield the right of way, and following another vehicle too closely;
- (9) The dangers of carbon monoxide poisoning from motor vehicles and techniques for the safe operation and proper maintenance of a vehicle, which shall include, but not be limited to, safety tips to avoid carbon monoxide poisoning from motor vehicles;
- (10) Maintaining an awareness of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities, recognizing bicycle lanes, navigating intersections with pedestrians and cyclists, and exiting a vehicle without endangering pedestrians and cyclists; and
- (11) A sample practice driving log.

3. R.S.39:3-41 is amended to read as follows:

Driver's manual made available; contents; translations.

39:3-41. a. At the time of the issuance of an examination permit or a special learner's permit to operate a motor vehicle, the chief administrator shall make available to each applicant for the examination permit or special learner's permit a driver's manual containing information required to be known and followed by licensed drivers relating to licensing requirements.

b. At the time of any required examination for renewal of a driver's license, the chief administrator shall upon request make available to each applicant for renewal a copy of the manual and any supplements thereto.

c. The driver's manual and any supplements thereto or any other booklet or writing prepared in connection with examinations for drivers' licenses or for renewals of drivers' licenses shall contain all information necessary to answer any question on an examination for a driver's license or for a renewal of a driver's license.

The chief administrator shall publish the driver's manual on the website of the commission in English and each of the three languages, other than English, most commonly spoken in the State, as determined by the chief administrator. The chief administrator shall periodically, and at least every five years, verify the three languages, other than English, most commonly spoken in the State.

d. The chief administrator, following consultation with the organ procurement organizations designated pursuant to 42 U.S.C. s.1320b-8 to serve in the State of New Jersey, shall include in the driver's manual information explaining the provisions of the "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77 et al.), the beneficial uses of donated organs and tissues, and the procedure for indicating on the driver's license the intention to make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2). The chief administrator may distribute all remaining copies of the existing driver's manual before reprinting the manual with the information required pursuant to this subsection.

e. The chief administrator, in consultation with the Nikhil Badlani Foundation, shall include in the driver's manual information explaining the dangers of failing to comply with this State's motor vehicle traffic laws and indicating that interested drivers may take the STOP for Nikhil Safety Pledge set forth in paragraph (1) of this subsection.

(1) The "STOP for Nikhil Safety Pledge" is as follows:

"In order to ensure the safety of others on the road, passengers in my car, and myself as a driver, I pledge to obey traffic laws while operating a motor vehicle, be extra cautious, and be attentive to traffic signs and signals and road conditions. Specifically:

I will come to a complete stop at every "stop" sign or red traffic light, and will not proceed through a red traffic light;

I will stay alert, keep two hands on the steering wheel whenever possible, and keep my mind on the road;

I will talk safely by using a hands-free wireless telephone while driving if I am of lawful age to do so and refrain from texting while driving; and I will plan ahead and leave enough time to arrive at my destination."

(2) The chief administrator shall ensure that drivers have the option of taking the pledge set forth in paragraph (1) of this subsection by filling out a standard form made available at motor vehicle offices or by following instructions publicized by the chief administrator directing interested drivers to the appropriate website to complete the pledge.

(3) The chief administrator may distribute all remaining copies of the existing driver's manual before reprinting the manual with the information required pursuant to this subsection.

f. The chief administrator, in consultation with the Commissioner of Health and the Director of the Division of Highway Traffic Safety in the Department of Law and Public Safety, shall include in the driver's manual information explaining the dangers of carbon monoxide poisoning from motor vehicles and techniques for the safe operation and proper maintenance of a motor vehicle. The chief administrator may distribute all remaining copies of any existing driver's manual before reprinting the manual with the information required pursuant to this subsection.

g. The chief administrator, in consultation with the Director of the Division of Highway Traffic Safety in the Department of Law and Public Safety, shall include in the driver's manual information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal

conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities.

h. The chief administrator, in consultation with the Director of the Division of Highway Traffic Safety in the Department of Law and Public Safety, shall include in the driver's manual information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists.

4. This act shall take effect on the 13th month following enactment. The chief administrator may take anticipatory actions in advance of that date as may be necessary for the timely implementation of P.L.2025, c.103.

Approved July 17, 2025.

ASSEMBLY, No. 4765

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED SEPTEMBER 19, 2024

Sponsored by:

Assemblywoman LISA SWAIN

District 38 (Bergen)

Assemblyman DAVID BAILEY, JR.

District 3 (Cumberland, Gloucester and Salem)

Co-Sponsored by:

Assemblywomen Speight, Park, Quijano, Assemblyman Tully,

Assemblywoman Haider and Assemblyman Karabinchak

SYNOPSIS

Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/19/2024)

1 AN ACT concerning driver education requirements and amending
2 various parts of the statutory law.

3

4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

6

7 1. R.S.39:3-10 is amended to read as follows:

8 39:3-10. a. A person shall not drive a motor vehicle on a public
9 highway in this State unless the person is under supervision while
10 participating in a behind-the-wheel driving course pursuant to
11 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a
12 validated permit, or a probationary or basic driver's license issued to
13 that person in accordance with this article.

14 b. A person under 18 years of age shall not be issued a basic
15 license to drive motor vehicles, and a person shall not be issued a
16 validated permit, including a validated examination permit, until the
17 applicant has passed a satisfactory examination and other
18 requirements as to the applicant's ability as an operator. The
19 examination shall include: a test of the applicant's vision; the
20 applicant's ability to understand traffic control devices; the
21 applicant's knowledge of safe driving practices, including the
22 dangers of driving a vehicle in an aggressive manner, which shall
23 include, but not be limited to, unexpectedly altering the speed of a
24 vehicle, making improper or erratic traffic lane changes,
25 disregarding traffic control devices, failing to yield the right of way,
26 and following another vehicle too closely; the applicant's
27 knowledge of operating a motor vehicle in a manner that safely
28 shares the roadway with pedestrians, cyclists, skaters, riders of
29 motorized-scooters, and other non-motorized vehicles, which shall
30 include, but not be limited to, a driver's responsibilities when
31 approaching and passing a [cyclist] pedestrian or person operating
32 a bicycle or personal conveyance on the roadway pursuant to
33 P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to
34 comply with these responsibilities, recognizing bicycle lanes,
35 navigating intersections with pedestrians and cyclists, and exiting a
36 vehicle without endangering pedestrians and cyclists; the applicant's
37 knowledge of the effects that ingestion of alcohol or drugs has on a
38 person's ability to operate a motor vehicle; the applicant's
39 knowledge of the dangers of carbon monoxide poisoning from
40 motor vehicles and techniques for the safe operation and proper
41 maintenance of a motor vehicle; the applicant's knowledge of
42 portions of the mechanism of motor vehicles as is necessary to
43 insure the safe operation of a vehicle of the kind or kinds indicated
44 by the applicant; and the applicant's knowledge of the laws and
45 ordinary usages of the road. The examination shall be made

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 available in English and each of the three languages, other than
2 English, most commonly spoken in the State, as determined by the
3 chief administrator. The chief administrator shall periodically, and
4 at least every five years, verify the three languages, other than
5 English, most commonly spoken in the State.

6 c. A person shall not sit for an examination for any permit
7 without exhibiting photo identification deemed acceptable by the
8 commission, unless that person is a high school student
9 participating in a course of automobile driving education approved
10 by the State Department of Education and conducted in a public,
11 parochial, or private school of this State, pursuant to section 1 of
12 P.L.1950, c.127 (C.39:3-13.1).

13 Prior to taking an examination for any permit, a person shall
14 watch a video created by the commission, in conjunction with the
15 Attorney General, explaining the rights and responsibilities of a
16 driver stopped by a law enforcement officer. The video shall be
17 used for informational purposes only and shall not be used in any
18 criminal proceeding involving a driver stopped by a law
19 enforcement officer.

20 The commission may waive the written law knowledge
21 examination for any person 18 years of age or older possessing a
22 valid driver's license issued by any other state, the District of
23 Columbia, or the United States Territories of American Samoa,
24 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
25 Islands. The commission shall be required to provide that person
26 with a booklet that highlights those motor vehicle laws unique to
27 New Jersey. A road test shall be required for a probationary license
28 and serve as a demonstration of the applicant's ability to operate a
29 vehicle of the class designated. During the road test, an applicant
30 may use a rear visibility system, parking sensors, or other
31 technology installed on the motor vehicle that enables the applicant
32 to view areas directly behind the vehicle or alerts the applicant of
33 obstacles while parking.

34 d. A person shall not sit for a road test unless that person
35 exhibits photo identification deemed acceptable by the commission.
36 A high school student who has completed a course of behind-the-
37 wheel automobile driving education approved by the State
38 Department of Education and conducted in a public, parochial, or
39 private school of this State, who has been issued a special learner's
40 permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior
41 to January 1, 2003, shall not be required to exhibit photo
42 identification in order to sit for a road test. The commission may
43 waive the road test for any person 18 years of age or older
44 possessing a valid driver's license issued by any other state, the
45 District of Columbia, or the United States Territories of American
46 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
47 Islands. The road test shall be given on public streets, where
48 practicable and feasible, but may be preceded by an off-street

1 screening process to assess basic skills. The commission shall
2 approve locations for the road test which pose no more than a
3 minimal risk of injury to the applicant, the examiner, and other
4 motorists. New locations for the road test shall not be approved
5 unless the test can be given on public streets.

6 e. A person who successfully completes a road test for a
7 motorcycle license or a motorcycle endorsement when operating a
8 motorcycle or motorized scooter with an engine displacement of
9 less than 231 cubic centimeters shall be issued a motorcycle license
10 or endorsement restricting the person's operation of the vehicles to
11 any motorcycle with an engine displacement of 500 cubic
12 centimeters or less. A person who successfully completes a road
13 test for a motorcycle license or motorcycle endorsement when
14 operating a motorcycle with an engine displacement of 231 or more
15 cubic centimeters shall be issued a motorcycle license or
16 endorsement without any restriction as to engine displacement.
17 Any person who successfully completes an approved motorcycle
18 safety education course established pursuant to the provisions of
19 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a
20 motorcycle license or endorsement without restriction as to engine
21 displacement.

22 f. A person issued a motorcycle license pursuant to this section
23 may be issued a standard motorcycle license or a REAL ID
24 motorcycle license. The chief administrator shall require an
25 applicant for a standard motorcycle license to provide as proof of
26 the applicant's identity, age, and residence primary and secondary
27 documents, with which the chief administrator shall attribute point
28 values in accordance with the point based identification verification
29 program established pursuant to section 28 of P.L.2003, c.13
30 (C.39:2A-28). The point total required to prove the identity of an
31 applicant for the standard motorcycle license shall be the same for
32 every applicant, regardless of immigration status. In the event that
33 the commission changes the point total threshold, the requirement
34 that every applicant reach the same point total threshold shall
35 remain in effect.

36 In addition to requiring the person to submit satisfactory proof of
37 identity and age, the commission shall require the person to
38 provide:

39 (1) as a condition for obtaining a standard motorcycle license,
40 proof of the person's social security number and one document
41 providing satisfactory proof that the person is a New Jersey
42 resident.

43 If the person does not have a social security number, the person
44 shall either:

45 (a) provide satisfactory proof of an Individual Taxpayer
46 Identification Number; or

47 (b) indicate, in a manner prescribed by the commission and
48 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o

1 et al.), that the person is not eligible to receive a social security
2 number; or

3 (2) as a condition for obtaining a REAL ID motorcycle license:
4 two documents providing satisfactory proof that the person is a New
5 Jersey resident; proof of the person's social security number or
6 verification of ineligibility for a social security number in
7 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
8 acts amendatory or supplementary thereto, and any federal
9 regulations adopted thereunder; and proof that the person's presence
10 in the United States is authorized under federal law.

11 A standard motorcycle license shall indicate that the license shall
12 not be accepted as identification for an official purpose, as that term
13 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any
14 acts amendatory or supplementary thereto, and any federal
15 regulations adopted thereunder.

16 g. The commission shall issue a standard basic driver's license
17 or a REAL ID basic driver's license to operate a motor vehicle other
18 than a motorcycle to a person over 18 years of age who previously
19 has not been licensed to drive a motor vehicle in this State or
20 another jurisdiction only if that person has: (1) operated a passenger
21 automobile in compliance with the requirements of this Title for not
22 less than one year, not including any period of suspension or
23 postponement, from the date of issuance of a probationary license
24 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been
25 assessed more than two motor vehicle points; (3) not been convicted
26 in the previous year for a violation of R.S.39:4-50, section 2 of
27 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189
28 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017,
29 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other
30 motor vehicle-related violation the commission determines to be
31 significant and applicable pursuant to regulation; and (4) passed an
32 examination of the applicant's ability to operate a motor vehicle
33 pursuant to this section.

34 h. The commission shall expand the driver's license
35 examination by 20 percent. The additional questions to be added
36 shall consist solely of questions developed in conjunction with the
37 Department of Health concerning the use of alcohol or drugs as
38 related to highway safety. The commission shall develop, in
39 conjunction with the Department of Health, supplements to the
40 driver's manual which shall include information necessary to
41 answer any question on the driver's license examination concerning
42 alcohol or drugs as related to highway safety.

43 Up to 20 questions may be added to the examination on subjects
44 to be determined by the commission that are of particular relevance
45 to youthful drivers, including the importance of operating a motor
46 vehicle in a manner that safely shares the roadway with pedestrians,
47 cyclists, skaters, riders of motorized-scooters, and other non-
48 motorized vehicles, which shall include, but not be limited to, a

1 driver's responsibilities when approaching and passing a [cyclist]
2 pedestrian or person operating a bicycle or personal conveyance on
3 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
4 penalties for failing to comply with these responsibilities,
5 recognizing bicycle lanes, navigating intersections with pedestrians
6 and cyclists, and exiting a vehicle without endangering pedestrians
7 and cyclists, and the dangers of driving a vehicle in an aggressive
8 manner, which shall include, but not be limited to, unexpectedly
9 altering the speed of a vehicle, making improper or erratic traffic
10 lane changes, disregarding traffic control devices, failing to yield
11 the right of way, and following another vehicle too closely, after
12 consultation with the Director of the Division of Highway Traffic
13 Safety in the Department of Law and Public Safety.

14 The commission shall expand the driver's license examination to
15 include a question asking whether the applicant is aware of the
16 provisions of the "Revised Uniform Anatomical Gift Act,"
17 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on
18 the driver's license the intention to make a donation of body organs
19 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

20 The commission shall expand the driver's license examination to
21 include a question asking whether the applicant is aware of the
22 dangers of failing to comply with this State's motor vehicle traffic
23 laws and the "STOP for Nikhil Safety Pledge" set forth in
24 subsection e. of R.S.39:3-41.

25 The commission shall expand the driver's license examination to
26 include questions concerning the dangers of carbon monoxide
27 poisoning from motor vehicles and techniques for the safe operation
28 and proper maintenance of a motor vehicle.

29 i. Any person applying for a driver's license to operate a motor
30 vehicle or motorized bicycle in this State shall surrender to the
31 commission any current driver's license issued to the applicant by
32 another state or jurisdiction upon the applicant's receipt of a driver's
33 license for this State. The commission shall refuse to issue a
34 driver's license if the applicant fails to comply with this provision.
35 An applicant for a permit or license who is under 18 years of age,
36 and who holds a permit or license for a passenger automobile issued
37 by another state or country that is valid or has expired within a time
38 period designated by the commission, shall be subject to the permit
39 and license requirements and penalties applicable to State permit
40 and license applicants who are of the same age; except that if the
41 other state or country has permit or license standards substantially
42 similar to those of this State, the credentials of the other state or
43 country shall be acceptable.

44 j. (1) The commission shall create classified licensing of drivers
45 covering the following classifications:

46 (a) Motorcycles, except that for the purposes of this section,
47 motorcycle shall not include any three-wheeled motor vehicle
48 equipped with a single cab with glazing enclosing the occupant,

1 seats similar to those of a passenger vehicle or truck, seat belts and
2 automotive steering or any vehicle defined as a motorcycle pursuant
3 to R.S.39:1-1 having a motor with a maximum piston displacement
4 that is less than 50 cubic centimeters or a motor that is rated at no
5 more than 1.5 brake horsepower with a maximum speed of no more
6 than 35 miles per hour on a flat surface.

7 (b) Omnibuses as classified by R.S.39:3-10.1 and school buses
8 classified under N.J.S.18A:39-1 et seq.

9 (c) (Deleted by amendment, P.L.1999, c.28)

10 (d) All motor vehicles not included in classifications (a) and (b).
11 A license issued pursuant to this classification d. shall be referred to
12 as the "basic driver's license" and may be issued as a standard basic
13 driver's license or a REAL ID basic driver's license.

14 (2) Every applicant for a license under classification b. shall be
15 a holder of a basic driver's license. Any issuance of a license under
16 classification b. shall be by endorsement on the person's basic
17 driver's license.

18 (3) A driver's license for motorcycles may be issued separately,
19 but if issued to the holder of a basic driver's license, it shall be by
20 endorsement on the person's basic driver's license. The holder of a
21 basic driver's license or a separately issued motorcycle license shall
22 be authorized to operate a motorcycle having a motor with a
23 maximum piston displacement that is less than 50 cubic centimeters
24 or a motor that is rated at no more than 1.5 brake horsepower with a
25 maximum speed no more than 35 miles per hour on a flat surface.

26 k. The commission, upon payment of the lawful fee and after it
27 or a person authorized by it has examined the applicant and is
28 satisfied of the applicant's ability as an operator, may, in its
29 discretion, issue a license to the applicant to drive a motor vehicle.
30 The license shall authorize the person to drive any registered
31 vehicle, of the kind or kinds indicated.

32 l. The license shall expire, except as otherwise provided,
33 during the fourth calendar year following the date in which the
34 license was issued and on the same calendar day as the person's date
35 of birth. If the person's date of birth does not correspond to a
36 calendar day of the fourth calendar year, the license shall expire on
37 the last day of the person's birth month.

38 The commission may, at its discretion and for good cause shown,
39 issue licenses that expire on a date fixed by it. If the commission
40 issues a REAL ID basic driver's license or REAL ID motorcycle
41 license to a person who has demonstrated authorization to be
42 present in the United States for a period of time shorter than the
43 standard period of the license, the commission shall fix the
44 expiration date of the license at a date based on the period in which
45 the person is authorized to be present in the United States under
46 federal immigration laws. The commission may renew the person's
47 REAL ID basic driver's license or REAL ID motorcycle license
48 only if it is demonstrated that the person's continued presence in the

1 United States is authorized under federal law. The fee for licenses
2 with expiration dates fixed by the commission shall be fixed by the
3 commission in amounts proportionately less or greater than the fee
4 herein established.

5 m. The required fee for a license for the license period shall be
6 as follows, subject to adjustment pursuant to section 16 of
7 P.L.2007, c.335 (C.39:2A-36.1):

8 Standard motorcycle license or endorsement: \$18.

9 REAL ID motorcycle license: \$29.

10 Omnibus or school bus endorsement: \$18.

11 Standard basic driver's license: \$18.

12 REAL ID basic driver's license: \$29.

13 The commission shall waive the payment of fees for issuance of
14 omnibus endorsements whenever an applicant establishes to the
15 commission's satisfaction that the applicant will use the omnibus
16 endorsement exclusively for operating omnibuses owned by a
17 nonprofit organization duly incorporated under Title 15 or 16 of the
18 Revised Statutes or Title 15A of the New Jersey Statutes.

19 n. The commission shall issue licenses for the following
20 license period on and after the first day of the calendar month
21 immediately preceding the commencement of the period, the
22 licenses to be effective immediately.

23 o. All applications for renewals of licenses shall be made in a
24 manner prescribed by the commission and in accordance with
25 procedures established by it.

26 p. The commission in its discretion may refuse to grant a
27 permit or license to drive motor vehicles to a person who is, in its
28 estimation, not a proper person to be granted a permit or license, but
29 a defect of the applicant shall not debar the applicant from receiving
30 a permit or license unless it can be shown by tests approved by the
31 commission that the defect incapacitates the applicant from safely
32 operating a motor vehicle.

33 q. A person issued a basic driver's license pursuant to this
34 section may be issued a standard basic driver's license or a REAL
35 ID basic driver's license. The chief administrator shall require an
36 applicant for a standard basic driver's license to provide as proof of
37 the applicant's identity, age, and residence primary and secondary
38 documents, with which the chief administrator shall attribute point
39 values in accordance with the point based identification verification
40 program established pursuant to section 28 of P.L.2003, c.13
41 (C.39:2A-28). The point total required to prove the identity of an
42 applicant for the standard basic driver's license shall be the same for
43 every applicant, regardless of immigration status. In the event that
44 the commission changes the point total threshold, the requirement
45 that every applicant reach the same point total threshold shall
46 remain in effect.

1 r. In addition to requiring an applicant for a driver's license to
2 submit satisfactory proof of identity and age, the commission also
3 shall require the applicant to provide:

4 (1) as a condition for obtaining a permit and standard basic
5 driver's license, proof of the person's social security number and
6 one document providing satisfactory proof that the applicant is a
7 New Jersey resident. If the person does not have a social security
8 number, the person shall either:

9 (a) provide satisfactory proof of an Individual Taxpayer
10 Identification Number; or

11 (b) indicate, in a manner prescribed by the commission and
12 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
13 et al.), that the person is not eligible to receive a social security
14 number; or

15 (2) as a condition for obtaining a REAL ID basic driver's
16 license: two documents providing satisfactory proof that the
17 applicant is a New Jersey resident; proof of the applicant's social
18 security number or verification of ineligibility for a social security
19 number in accordance with the "REAL ID Act of 2005," Pub.L.109-
20 13, any acts amendatory or supplementary thereto, and any federal
21 regulations adopted thereunder; and proof that the applicant's
22 presence in the United States is authorized under federal law.

23 s. A standard basic driver's license shall indicate that the
24 license shall not be accepted as identification for an official
25 purpose, as that term is defined under the "REAL ID Act of 2005,"
26 Pub.L.109-13, any acts amendatory or supplementary thereto, and
27 any federal regulations adopted thereunder.

28 t. If the commission has reasonable cause to suspect that any
29 document presented by an applicant pursuant to this section is
30 altered, false, or otherwise invalid, the commission shall refuse to
31 grant the permit or license until the time when the document may be
32 verified by the issuing agency to the commission's satisfaction.

33 u. A person violating this section shall be subject to a fine not
34 exceeding \$500 or imprisonment in the county jail for not more
35 than 60 days, but if that person has never been licensed to drive in
36 this State or any other jurisdiction, the applicant shall be subject to
37 a fine of not less than \$200 and, in addition, the court shall issue an
38 order to the commission requiring the commission to refuse to issue
39 a license to operate a motor vehicle to the person for a period of not
40 less than 180 days. The penalties provided for by this paragraph
41 shall not be applicable in cases where failure to have actual
42 possession of the operator's license is due to an administrative or
43 technical error by the commission.

44 v. Nothing in this section shall be construed to alter or extend
45 the expiration of any license issued prior to the date this
46 amendatory and supplementary act becomes operative.

47 w. Any documents and personal information, including an
48 applicant's photograph, obtained by the commission from an

1 applicant for a standard basic driver's license or standard
2 motorcycle license shall be confidential, shall not be considered a
3 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
4 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
5 access to government records, and shall not be disclosed by the
6 commission for any purpose related to Title 8 of the United States
7 Code without the informed consent of the applicant, a warrant
8 signed by a State or federal judge, or a lawful court order or
9 subpoena; except that nothing in this section shall be construed to
10 prohibit, or in any way restrict, any action where such prohibition
11 or restriction would be contrary to federal law; and except that
12 information under this subsection may be shared in accordance with
13 section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a
14 warrant, court order, or subpoena, the commission may disclose
15 only those records or information specifically requested in the
16 warrant, court order, or subpoena.

17 Possession of a standard basic driver's license or standard
18 motorcycle license issued pursuant to this section shall not be
19 considered evidence of an individual's citizenship or immigration
20 status and shall not be used as a basis for an investigation, arrest,
21 citation, prosecution, or detention.

22 Information regarding an applicant's Individual Tax
23 Identification Number, social security number, or ineligibility to
24 receive a social security number obtained by the commission for the
25 issuance of a standard motorcycle license or standard basic driver's
26 license pursuant to this section, shall not be considered a
27 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
28 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
29 access to government records, and shall not be disclosed by the
30 commission except where: (1) required by section 11 of P.L.1998,
31 c.1 (C.2A:17-56.60); (2) the applicant provides written informed
32 consent to the disclosure; (3) the requesting entity presents a
33 warrant signed by a State or federal judge, a lawful court order, or a
34 subpoena; (4) required by State or federal law, and to the extent that
35 the disclosure may be necessary to permit the State to participate in
36 the National Driver Register program, as set forth in 49 U.S.C.
37 s.30301 et seq.; (5) the disclosure is in connection with an audit or
38 investigation of identity fraud, driver's license fraud, or non-driver
39 identification card fraud; or (6) consistent with section 2 of
40 P.L.2021, c.139 (C.39:2-3.9).

41 x. As used in this section:

42 "Parking sensors" means proximity sensors which use either
43 electromagnetic or ultrasonic technology and are designed to alert
44 the driver to obstacles while parking.

45 "Rear visibility system" means devices or components installed
46 on a motor vehicle at the time of manufacture that allow a forward

1 facing driver to view a visual image of the area directly behind the
2 vehicle.

3 (cf: P.L.2021, c.139, s.4)

4

5 2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to
6 read as follows:

7 8. a. The Director of the Division of Highway Traffic Safety in
8 the Department of Law and Public Safety, after consultation with
9 the Chief Administrator of the New Jersey Motor Vehicle
10 Commission, shall develop curriculum guidelines for use by
11 teachers of approved classroom driver education courses. The
12 course of instruction for approved courses shall be no less than 30
13 hours in length and be designed to develop and instill the
14 knowledge and attitudes necessary for the safe operation and
15 driving of motor vehicles. Defensive driving; highway courtesy;
16 dangers of driving a vehicle in an aggressive manner, which shall
17 include, but not be limited to, unexpectedly altering the speed of a
18 vehicle, making improper or erratic traffic lane changes,
19 disregarding traffic control devices, failing to yield the right of way,
20 and following another vehicle too closely; accident avoidance;
21 understanding and respect for the State's motor vehicle laws;
22 techniques for the safe operation and proper maintenance of a
23 vehicle, which shall include, but not be limited to, safety tips to
24 avoid carbon monoxide poisoning from motor vehicles; insurance
25 fraud; operating a motor vehicle in a manner that safely shares the
26 roadway with pedestrians, cyclists, skaters, riders of motorized-
27 scooters, and other non-motorized vehicles, which shall include, but
28 not be limited to, a driver's responsibilities when approaching and
29 passing a [cyclist] pedestrian or person operating a bicycle or
30 personal conveyance on the roadway pursuant to P.L.2021, c.194
31 (C.39:4-92.4) and the penalties for failing to comply with these
32 responsibilities, recognizing bicycle lanes, navigating intersections
33 with pedestrians and cyclists, and exiting a vehicle without
34 endangering pedestrians and cyclists; and State requirements for
35 and benefits of maintaining automobile insurance shall be
36 emphasized. The incorporation of these curriculum guidelines in
37 these classroom courses and the use of related instructional
38 materials shall be a requirement for approval of the course by the
39 chief administrator.

40 b. The Director of the Division of Highway Traffic Safety, in
41 consultation with the Chief Administrator of the New Jersey Motor
42 Vehicle Commission, shall produce an informational brochure for
43 parents and guardians of beginning drivers under the age of 18
44 years. The commission shall ensure that the parents or guardians of
45 a permit holder receive these brochures at the time a permit is
46 issued to a beginning driver. The brochures shall include, but not be
47 limited to, the following information:

48 (1) Setting an example for the beginning driver;

- 1 (2) Accident and fatality statistics about beginning drivers;
- 2 (3) Causes of accidents among beginning drivers;
- 3 (4) The need to supervise vehicle operation by a beginning
- 4 driver;
- 5 (5) Methods to coach a beginning driver on how to reduce
- 6 accidents;
- 7 (6) A description of the graduated driver's license program;
- 8 (7) Benefits of classroom and behind-the-wheel driver education
- 9 under the direction of State certified or licensed driving instructors,
- 10 as the case may be;
- 11 (8) The dangers of driving a vehicle in an aggressive manner,
- 12 which shall include, but not be limited to, unexpectedly altering the
- 13 speed of a vehicle, making improper or erratic traffic lane changes,
- 14 disregarding traffic control devices, failing to yield the right of way,
- 15 and following another vehicle too closely;
- 16 (9) The dangers of carbon monoxide poisoning from motor
- 17 vehicles and techniques for the safe operation and proper
- 18 maintenance of a vehicle, which shall include, but not be limited to,
- 19 safety tips to avoid carbon monoxide poisoning from motor
- 20 vehicles;
- 21 (10) Maintaining an awareness of operating a motor vehicle in a
- 22 manner that safely shares the roadway with pedestrians, cyclists,
- 23 skaters, riders of motorized-scooters, and other non-motorized
- 24 vehicles, which shall include, but not be limited to, a driver's
- 25 responsibilities when approaching and passing a [cyclist]
- 26 pedestrian or person operating a bicycle or personal conveyance on
- 27 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
- 28 penalties for failing to comply with these responsibilities,
- 29 recognizing bicycle lanes, navigating intersections with pedestrians
- 30 and cyclists, and exiting a vehicle without endangering pedestrians
- 31 and cyclists; and
- 32 (11) A sample practice driving log.
- 33 (cf: P.L.2023, c.216, s.3)

34

35 3. R.S.39:3-41 is amended to read as follows:

36 39:3-41. a. At the time of the issuance of an examination permit

37 or a special learner's permit to operate a motor vehicle, the chief

38 administrator shall make available to each applicant for the

39 examination permit or special learner's permit a driver's manual

40 containing information required to be known and followed by

41 licensed drivers relating to licensing requirements.

42 b. At the time of any required examination for renewal of a

43 driver's license, the chief administrator shall upon request make

44 available to each applicant for renewal a copy of the manual and

45 any supplements thereto.

46 c. The driver's manual and any supplements thereto or any

47 other booklet or writing prepared in connection with examinations

48 for drivers' licenses or for renewals of drivers' licenses shall contain

1 all information necessary to answer any question on an examination
2 for a driver's license or for a renewal of a driver's license.

3 The chief administrator shall publish the driver's manual on the
4 website of the commission in English and each of the three
5 languages, other than English, most commonly spoken in the State,
6 as determined by the chief administrator. The chief administrator
7 shall periodically, and at least every five years, verify the three
8 languages, other than English, most commonly spoken in the State.

9 d. The chief administrator, following consultation with the
10 organ procurement organizations designated pursuant to 42 U.S.C.
11 s.1320b-8 to serve in the State of New Jersey, shall include in the
12 driver's manual information explaining the provisions of the
13 "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77
14 et al.), the beneficial uses of donated organs and tissues, and the
15 procedure for indicating on the driver's license the intention to
16 make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-
17 12.2). The chief administrator may distribute all remaining copies
18 of the existing driver's manual before reprinting the manual with the
19 information required pursuant to this subsection.

20 e. The chief administrator, in consultation with the Nikhil
21 Badlani Foundation, shall include in the driver's manual
22 information explaining the dangers of failing to comply with this
23 State's motor vehicle traffic laws and indicating that interested
24 drivers may take the STOP for Nikhil Safety Pledge set forth in
25 paragraph (1) of this subsection.

26 (1) The "STOP for Nikhil Safety Pledge" is as follows:

27 "In order to ensure the safety of others on the road, passengers in
28 my car, and myself as a driver, I pledge to obey traffic laws while
29 operating a motor vehicle, be extra cautious, and be attentive to
30 traffic signs and signals and road conditions. Specifically:

31 I will come to a complete stop at every "stop" sign or red traffic
32 light, and will not proceed through a red traffic light;

33 I will stay alert, keep two hands on the steering wheel whenever
34 possible, and keep my mind on the road;

35 I will talk safely by using a hands-free wireless telephone while
36 driving if I am of lawful age to do so and refrain from texting while
37 driving; and I will plan ahead and leave enough time to arrive at my
38 destination."

39 (2) The chief administrator shall ensure that drivers have the
40 option of taking the pledge set forth in paragraph (1) of this
41 subsection by filling out a standard form made available at motor
42 vehicle offices or by following instructions publicized by the chief
43 administrator directing interested drivers to the appropriate website
44 to complete the pledge.

45 (3) The chief administrator may distribute all remaining copies
46 of the existing driver's manual before reprinting the manual with the
47 information required pursuant to this subsection.

1 f. The chief administrator, in consultation with the
2 Commissioner of Health and the Director of the Division of
3 Highway Traffic Safety in the Department of Law and Public
4 Safety, shall include in the driver's manual information explaining
5 the dangers of carbon monoxide poisoning from motor vehicles and
6 techniques for the safe operation and proper maintenance of a motor
7 vehicle. The chief administrator may distribute all remaining
8 copies of any existing driver's manual before reprinting the manual
9 with the information required pursuant to this subsection.

10 g. The chief administrator, in consultation with the Director of
11 the Division of Highway Traffic Safety in the Department of Law
12 and Public Safety, shall include in the driver's manual information
13 pertaining to the importance of operating a motor vehicle in a
14 manner that safely shares the roadway with pedestrians, cyclists,
15 skaters, riders of motorized-scooters, and other non-motorized
16 vehicles, which shall include, but not be limited to, a driver's
17 responsibilities when approaching and passing a pedestrian or
18 person operating a bicycle or personal conveyance on the roadway
19 pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for
20 failing to comply with these responsibilities.

21 (cf: P.L.2019, c.271, s.24)

22
23 4. This act shall take effect on the 13th month following
24 enactment. The chief administrator may take anticipatory actions in
25 advance of that date as may be necessary for the timely
26 implementation of P.L. , c. (C.) (pending before the
27 Legislature as this bill).

30 STATEMENT

31
32 In addition to the other requirements provided for under current
33 law, this bill requires the informational brochure distributed to the
34 parents and guardians of new drivers, the curriculum approved for
35 classroom driver education courses, and the written knowledge
36 examination for a driving permit to include information pertaining
37 to a driver's responsibilities under current law when approaching
38 and passing a pedestrian or person operating a bicycle or personal
39 conveyance on the roadway and the penalties for failing to comply
40 with these responsibilities.

41 The bill also requires the driver's manual to include information
42 pertaining to the importance of operating a motor vehicle in a
43 manner that safely shares the roadway with pedestrians, cyclists,
44 skaters, rider of motorized-scooters, and other non-motorized
45 vehicles, which is required to include, but not be limited to, a
46 driver's responsibilities under current law when approaching and
47 passing a pedestrian or person operating a bicycle or personal

- 1 conveyance on the roadway and the penalties for failing to comply
- 2 with these responsibilities.

[First Reprint]

ASSEMBLY, No. 4765

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED SEPTEMBER 19, 2024

Sponsored by:

Assemblywoman LISA SWAIN

District 38 (Bergen)

Assemblyman DAVID BAILEY, JR.

District 3 (Cumberland, Gloucester and Salem)

Assemblywoman HEATHER SIMMONS

District 3 (Cumberland, Gloucester and Salem)

Senator PATRICK J. DIEGNAN, JR.

District 18 (Middlesex)

Senator ANGELA V. MCKNIGHT

District 31 (Hudson)

Co-Sponsored by:

**Assemblywomen Speight, Park, Quijano, Assemblyman Tully,
Assemblywoman Haider, Assemblyman Karabinchak, Senators Turner
and Amato**

SYNOPSIS

Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances; requires driver's manual to include information on sharing roadway with motorists for certain road users.

CURRENT VERSION OF TEXT

As reported by the Senate Transportation Committee on March 17, 2025, with amendments.

(Sponsorship Updated As Of: 6/30/2025)

1 AN ACT concerning driver education requirements ¹and safety
2 information for certain road users¹ and amending various parts of
3 the statutory law.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. R.S.39:3-10 is amended to read as follows:

9 39:3-10. a. A person shall not drive a motor vehicle on a public
10 highway in this State unless the person is under supervision while
11 participating in a behind-the-wheel driving course pursuant to
12 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a
13 validated permit, or a probationary or basic driver's license issued to
14 that person in accordance with this article.

15 b. A person under 18 years of age shall not be issued a basic
16 license to drive motor vehicles, and a person shall not be issued a
17 validated permit, including a validated examination permit, until the
18 applicant has passed a satisfactory examination and other
19 requirements as to the applicant's ability as an operator. The
20 examination shall include: a test of the applicant's vision; the
21 applicant's ability to understand traffic control devices; the
22 applicant's knowledge of safe driving practices, including the
23 dangers of driving a vehicle in an aggressive manner, which shall
24 include, but not be limited to, unexpectedly altering the speed of a
25 vehicle, making improper or erratic traffic lane changes,
26 disregarding traffic control devices, failing to yield the right of way,
27 and following another vehicle too closely; the applicant's
28 knowledge of operating a motor vehicle in a manner that safely
29 shares the roadway with pedestrians, cyclists, skaters, riders of
30 motorized-scooters, and other non-motorized vehicles, which shall
31 include, but not be limited to, a driver's responsibilities when
32 approaching and passing a [cyclist] pedestrian or person operating
33 a bicycle or personal conveyance on the roadway pursuant to
34 P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to
35 comply with these responsibilities, recognizing bicycle lanes,
36 navigating intersections with pedestrians and cyclists, and exiting a
37 vehicle without endangering pedestrians and cyclists; the applicant's
38 knowledge of the effects that ingestion of alcohol or drugs has on a
39 person's ability to operate a motor vehicle; the applicant's
40 knowledge of the dangers of carbon monoxide poisoning from
41 motor vehicles and techniques for the safe operation and proper
42 maintenance of a motor vehicle; the applicant's knowledge of
43 portions of the mechanism of motor vehicles as is necessary to
44 ¹**[insure]** ensure¹ the safe operation of a vehicle of the kind or
45 kinds indicated by the applicant; and the applicant's knowledge of

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate STR committee amendments adopted March 17, 2025.

1 the laws and ordinary usages of the road. The examination shall be
2 made available in English and each of the three languages, other
3 than English, most commonly spoken in the State, as determined by
4 the chief administrator. The chief administrator shall periodically,
5 and at least every five years, verify the three languages, other than
6 English, most commonly spoken in the State.

7 c. A person shall not sit for an examination for any permit
8 without exhibiting photo identification deemed acceptable by the
9 commission, unless that person is a high school student
10 participating in a course of automobile driving education approved
11 by the State Department of Education and conducted in a public,
12 parochial, or private school of this State, pursuant to section 1 of
13 P.L.1950, c.127 (C.39:3-13.1).

14 Prior to taking an examination for any permit, a person shall
15 watch a video created by the commission, in conjunction with the
16 Attorney General, explaining the rights and responsibilities of a
17 driver stopped by a law enforcement officer. The video shall be
18 used for informational purposes only and shall not be used in any
19 criminal proceeding involving a driver stopped by a law
20 enforcement officer.

21 The commission may waive the written law knowledge
22 examination for any person 18 years of age or older possessing a
23 valid driver's license issued by any other state, the District of
24 Columbia, or the United States Territories of American Samoa,
25 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
26 Islands. The commission shall be required to provide that person
27 with a booklet that highlights those motor vehicle laws unique to
28 New Jersey. A road test shall be required for a probationary license
29 and serve as a demonstration of the applicant's ability to operate a
30 vehicle of the class designated. During the road test, an applicant
31 may use a rear visibility system, parking sensors, or other
32 technology installed on the motor vehicle that enables the applicant
33 to view areas directly behind the vehicle or alerts the applicant of
34 obstacles while parking.

35 d. A person shall not sit for a road test unless that person
36 exhibits photo identification deemed acceptable by the commission.
37 A high school student who has completed a course of behind-the-
38 wheel automobile driving education approved by the State
39 Department of Education and conducted in a public, parochial, or
40 private school of this State, who has been issued a special learner's
41 permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior
42 to January 1, 2003, shall not be required to exhibit photo
43 identification in order to sit for a road test. The commission may
44 waive the road test for any person 18 years of age or older
45 possessing a valid driver's license issued by any other state, the
46 District of Columbia, or the United States Territories of American
47 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
48 Islands. The road test shall be given on public streets, where

1 practicable and feasible, but may be preceded by an off-street
2 screening process to assess basic skills. The commission shall
3 approve locations for the road test which pose no more than a
4 minimal risk of injury to the applicant, the examiner, and other
5 motorists. New locations for the road test shall not be approved
6 unless the test can be given on public streets.

7 e. A person who successfully completes a road test for a
8 motorcycle license or a motorcycle endorsement when operating a
9 motorcycle or motorized scooter with an engine displacement of
10 less than 231 cubic centimeters shall be issued a motorcycle license
11 or endorsement restricting the person's operation of the vehicles to
12 any motorcycle with an engine displacement of 500 cubic
13 centimeters or less. A person who successfully completes a road
14 test for a motorcycle license or motorcycle endorsement when
15 operating a motorcycle with an engine displacement of 231 or more
16 cubic centimeters shall be issued a motorcycle license or
17 endorsement without any restriction as to engine displacement.
18 Any person who successfully completes an approved motorcycle
19 safety education course established pursuant to the provisions of
20 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a
21 motorcycle license or endorsement without restriction as to engine
22 displacement.

23 f. A person issued a motorcycle license pursuant to this section
24 may be issued a standard motorcycle license or a REAL ID
25 motorcycle license. The chief administrator shall require an
26 applicant for a standard motorcycle license to provide as proof of
27 the applicant's identity, age, and residence primary and secondary
28 documents, with which the chief administrator shall attribute point
29 values in accordance with the point based identification verification
30 program established pursuant to section 28 of P.L.2003, c.13
31 (C.39:2A-28). The point total required to prove the identity of an
32 applicant for the standard motorcycle license shall be the same for
33 every applicant, regardless of immigration status. In the event that
34 the commission changes the point total threshold, the requirement
35 that every applicant reach the same point total threshold shall
36 remain in effect.

37 In addition to requiring the person to submit satisfactory proof of
38 identity and age, the commission shall require the person to
39 provide:

40 (1) as a condition for obtaining a standard motorcycle license,
41 proof of the person's social security number and one document
42 providing satisfactory proof that the person is a New Jersey
43 resident.

44 If the person does not have a social security number, the person
45 shall either:

46 (a) provide satisfactory proof of an Individual Taxpayer
47 Identification Number; or

1 (b) indicate, in a manner prescribed by the commission and
2 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
3 et al.), that the person is not eligible to receive a social security
4 number; or

5 (2) as a condition for obtaining a REAL ID motorcycle license:
6 two documents providing satisfactory proof that the person is a New
7 Jersey resident; proof of the person's social security number or
8 verification of ineligibility for a social security number in
9 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
10 acts amendatory or supplementary thereto, and any federal
11 regulations adopted thereunder; and proof that the person's presence
12 in the United States is authorized under federal law.

13 A standard motorcycle license shall indicate that the license shall
14 not be accepted as identification for an official purpose, as that term
15 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any
16 acts amendatory or supplementary thereto, and any federal
17 regulations adopted thereunder.

18 g. The commission shall issue a standard basic driver's license
19 or a REAL ID basic driver's license to operate a motor vehicle other
20 than a motorcycle to a person over 18 years of age who previously
21 has not been licensed to drive a motor vehicle in this State or
22 another jurisdiction only if that person has: (1) operated a passenger
23 automobile in compliance with the requirements of this Title for not
24 less than one year, not including any period of suspension or
25 postponement, from the date of issuance of a probationary license
26 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been
27 assessed more than two motor vehicle points; (3) not been convicted
28 in the previous year for a violation of R.S.39:4-50, section 2 of
29 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189
30 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017,
31 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other
32 motor vehicle-related violation the commission determines to be
33 significant and applicable pursuant to regulation; and (4) passed an
34 examination of the applicant's ability to operate a motor vehicle
35 pursuant to this section.

36 h. The commission shall expand the driver's license
37 examination by 20 percent. The additional questions to be added
38 shall consist solely of questions developed in conjunction with the
39 Department of Health concerning the use of alcohol or drugs as
40 related to highway safety. The commission shall develop, in
41 conjunction with the Department of Health, supplements to the
42 driver's manual which shall include information necessary to
43 answer any question on the driver's license examination concerning
44 alcohol or drugs as related to highway safety.

45 Up to 20 questions may be added to the examination on subjects
46 to be determined by the commission that are of particular relevance
47 to youthful drivers, including the importance of operating a motor
48 vehicle in a manner that safely shares the roadway with pedestrians,

1 cyclists, skaters, riders of motorized-scooters, and other non-
2 motorized vehicles, which shall include, but not be limited to, a
3 driver's responsibilities when approaching and passing a [cyclist]
4 pedestrian or person operating a bicycle or personal conveyance on
5 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
6 penalties for failing to comply with these responsibilities,
7 recognizing bicycle lanes, navigating intersections with pedestrians
8 and cyclists, and exiting a vehicle without endangering pedestrians
9 and cyclists, and the dangers of driving a vehicle in an aggressive
10 manner, which shall include, but not be limited to, unexpectedly
11 altering the speed of a vehicle, making improper or erratic traffic
12 lane changes, disregarding traffic control devices, failing to yield
13 the right of way, and following another vehicle too closely, after
14 consultation with the Director of the Division of Highway Traffic
15 Safety in the Department of Law and Public Safety.

16 The commission shall expand the driver's license examination to
17 include a question asking whether the applicant is aware of the
18 provisions of the "Revised Uniform Anatomical Gift Act,"
19 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on
20 the driver's license the intention to make a donation of body organs
21 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

22 The commission shall expand the driver's license examination to
23 include a question asking whether the applicant is aware of the
24 dangers of failing to comply with this State's motor vehicle traffic
25 laws and the "STOP for Nikhil Safety Pledge" set forth in
26 subsection e. of R.S.39:3-41.

27 The commission shall expand the driver's license examination to
28 include questions concerning the dangers of carbon monoxide
29 poisoning from motor vehicles and techniques for the safe operation
30 and proper maintenance of a motor vehicle.

31 i. Any person applying for a driver's license to operate a motor
32 vehicle or motorized bicycle in this State shall surrender to the
33 commission any current driver's license issued to the applicant by
34 another state or jurisdiction upon the applicant's receipt of a driver's
35 license for this State. The commission shall refuse to issue a
36 driver's license if the applicant fails to comply with this provision.
37 An applicant for a permit or license who is under 18 years of age,
38 and who holds a permit or license for a passenger automobile issued
39 by another state or country that is valid or has expired within a time
40 period designated by the commission, shall be subject to the permit
41 and license requirements and penalties applicable to State permit
42 and license applicants who are of the same age; except that if the
43 other state or country has permit or license standards substantially
44 similar to those of this State, the credentials of the other state or
45 country shall be acceptable.

46 j. (1) The commission shall create classified licensing of drivers
47 covering the following classifications:

1 (a) Motorcycles, except that for the purposes of this section,
2 motorcycle shall not include any three-wheeled motor vehicle
3 equipped with a single cab with glazing enclosing the occupant,
4 seats similar to those of a passenger vehicle or truck, seat belts and
5 automotive steering or any vehicle defined as a motorcycle pursuant
6 to R.S.39:1-1 having a motor with a maximum piston displacement
7 that is less than 50 cubic centimeters or a motor that is rated at no
8 more than 1.5 brake horsepower with a maximum speed of no more
9 than 35 miles per hour on a flat surface.

10 (b) Omnibuses as classified by R.S.39:3-10.1 and school buses
11 classified under N.J.S.18A:39-1 et seq.

12 (c) (Deleted by amendment, P.L.1999, c.28)

13 (d) All motor vehicles not included in classifications (a) and (b).
14 A license issued pursuant to this classification d. shall be referred to
15 as the "basic driver's license" and may be issued as a standard basic
16 driver's license or a REAL ID basic driver's license.

17 (2) Every applicant for a license under classification b. shall be
18 a holder of a basic driver's license. Any issuance of a license under
19 classification b. shall be by endorsement on the person's basic
20 driver's license.

21 (3) A driver's license for motorcycles may be issued separately,
22 but if issued to the holder of a basic driver's license, it shall be by
23 endorsement on the person's basic driver's license. The holder of a
24 basic driver's license or a separately issued motorcycle license shall
25 be authorized to operate a motorcycle having a motor with a
26 maximum piston displacement that is less than 50 cubic centimeters
27 or a motor that is rated at no more than 1.5 brake horsepower with a
28 maximum speed no more than 35 miles per hour on a flat surface.

29 k. The commission, upon payment of the lawful fee and after it
30 or a person authorized by it has examined the applicant and is
31 satisfied of the applicant's ability as an operator, may, in its
32 discretion, issue a license to the applicant to drive a motor vehicle.
33 The license shall authorize the person to drive any registered
34 vehicle, of the kind or kinds indicated.

35 l. The license shall expire, except as otherwise provided,
36 during the fourth calendar year following the date in which the
37 license was issued and on the same calendar day as the person's date
38 of birth. If the person's date of birth does not correspond to a
39 calendar day of the fourth calendar year, the license shall expire on
40 the last day of the person's birth month.

41 The commission may, at its discretion and for good cause shown,
42 issue licenses that expire on a date fixed by it. If the commission
43 issues a REAL ID basic driver's license or REAL ID motorcycle
44 license to a person who has demonstrated authorization to be
45 present in the United States for a period of time shorter than the
46 standard period of the license, the commission shall fix the
47 expiration date of the license at a date based on the period in which
48 the person is authorized to be present in the United States under

1 federal immigration laws. The commission may renew the person's
2 REAL ID basic driver's license or REAL ID motorcycle license
3 only if it is demonstrated that the person's continued presence in the
4 United States is authorized under federal law. The fee for licenses
5 with expiration dates fixed by the commission shall be fixed by the
6 commission in amounts proportionately less or greater than the fee
7 herein established.

8 m. The required fee for a license for the license period shall be
9 as follows, subject to adjustment pursuant to section 16 of
10 P.L.2007, c.335 (C.39:2A-36.1):

11 Standard motorcycle license or endorsement: \$18.

12 REAL ID motorcycle license: \$29.

13 Omnibus or school bus endorsement: \$18.

14 Standard basic driver's license: \$18.

15 REAL ID basic driver's license: \$29.

16 The commission shall waive the payment of fees for issuance of
17 omnibus endorsements whenever an applicant establishes to the
18 commission's satisfaction that the applicant will use the omnibus
19 endorsement exclusively for operating omnibuses owned by a
20 nonprofit organization duly incorporated under Title 15 or 16 of the
21 Revised Statutes or Title 15A of the New Jersey Statutes.

22 n. The commission shall issue licenses for the following
23 license period on and after the first day of the calendar month
24 immediately preceding the commencement of the period, the
25 licenses to be effective immediately.

26 o. All applications for renewals of licenses shall be made in a
27 manner prescribed by the commission and in accordance with
28 procedures established by it.

29 p. The commission in its discretion may refuse to grant a
30 permit or license to drive motor vehicles to a person who is, in its
31 estimation, not a proper person to be granted a permit or license, but
32 a defect of the applicant shall not debar the applicant from receiving
33 a permit or license unless it can be shown by tests approved by the
34 commission that the defect incapacitates the applicant from safely
35 operating a motor vehicle.

36 q. A person issued a basic driver's license pursuant to this
37 section may be issued a standard basic driver's license or a REAL
38 ID basic driver's license. The chief administrator shall require an
39 applicant for a standard basic driver's license to provide as proof of
40 the applicant's identity, age, and residence primary and secondary
41 documents, with which the chief administrator shall attribute point
42 values in accordance with the point based identification verification
43 program established pursuant to section 28 of P.L.2003, c.13
44 (C.39:2A-28). The point total required to prove the identity of an
45 applicant for the standard basic driver's license shall be the same for
46 every applicant, regardless of immigration status. In the event that
47 the commission changes the point total threshold, the requirement

1 that every applicant reach the same point total threshold shall
2 remain in effect.

3 r. In addition to requiring an applicant for a driver's license to
4 submit satisfactory proof of identity and age, the commission also
5 shall require the applicant to provide:

6 (1) as a condition for obtaining a permit and standard basic
7 driver's license, proof of the person's social security number and
8 one document providing satisfactory proof that the applicant is a
9 New Jersey resident. If the person does not have a social security
10 number, the person shall either:

11 (a) provide satisfactory proof of an Individual Taxpayer
12 Identification Number; or

13 (b) indicate, in a manner prescribed by the commission and
14 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
15 et al.), that the person is not eligible to receive a social security
16 number; or

17 (2) as a condition for obtaining a REAL ID basic driver's
18 license: two documents providing satisfactory proof that the
19 applicant is a New Jersey resident; proof of the applicant's social
20 security number or verification of ineligibility for a social security
21 number in accordance with the "REAL ID Act of 2005," Pub.L.109-
22 13, any acts amendatory or supplementary thereto, and any federal
23 regulations adopted thereunder; and proof that the applicant's
24 presence in the United States is authorized under federal law.

25 s. A standard basic driver's license shall indicate that the
26 license shall not be accepted as identification for an official
27 purpose, as that term is defined under the "REAL ID Act of 2005,"
28 Pub.L.109-13, any acts amendatory or supplementary thereto, and
29 any federal regulations adopted thereunder.

30 t. If the commission has reasonable cause to suspect that any
31 document presented by an applicant pursuant to this section is
32 altered, false, or otherwise invalid, the commission shall refuse to
33 grant the permit or license until the time when the document may be
34 verified by the issuing agency to the commission's satisfaction.

35 u. A person violating this section shall be subject to a fine not
36 exceeding \$500 or imprisonment in the county jail for not more
37 than 60 days, but if that person has never been licensed to drive in
38 this State or any other jurisdiction, the applicant shall be subject to
39 a fine of not less than \$200 and, in addition, the court shall issue an
40 order to the commission requiring the commission to refuse to issue
41 a license to operate a motor vehicle to the person for a period of not
42 less than 180 days. The penalties provided for by this paragraph
43 shall not be applicable in cases where failure to have actual
44 possession of the operator's license is due to an administrative or
45 technical error by the commission.

46 v. Nothing in this section shall be construed to alter or extend
47 the expiration of any license issued prior to the date this
48 amendatory and supplementary act becomes operative.

1 w. Any documents and personal information, including an
2 applicant's photograph, obtained by the commission from an
3 applicant for a standard basic driver's license or standard
4 motorcycle license shall be confidential, shall not be considered a
5 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
6 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
7 access to government records, and shall not be disclosed by the
8 commission for any purpose related to Title 8 of the United States
9 Code without the informed consent of the applicant, a warrant
10 signed by a State or federal judge, or a lawful court order or
11 subpoena; except that nothing in this section shall be construed to
12 prohibit, or in any way restrict, any action where such prohibition
13 or restriction would be contrary to federal law; and except that
14 information under this subsection may be shared in accordance with
15 section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a
16 warrant, court order, or subpoena, the commission may disclose
17 only those records or information specifically requested in the
18 warrant, court order, or subpoena.

19 Possession of a standard basic driver's license or standard
20 motorcycle license issued pursuant to this section shall not be
21 considered evidence of an individual's citizenship or immigration
22 status and shall not be used as a basis for an investigation, arrest,
23 citation, prosecution, or detention.

24 Information regarding an applicant's Individual **'[Tax]**
25 Taxpayer¹ Identification Number, social security number, or
26 ineligibility to receive a social security number obtained by the
27 commission for the issuance of a standard motorcycle license or
28 standard basic driver's license pursuant to this section, shall not be
29 considered a government record pursuant to P.L.1963, c.73
30 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the
31 common law concerning access to government records, and shall
32 not be disclosed by the commission except where: (1) required by
33 section 11 of P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant
34 provides written informed consent to the disclosure; (3) the
35 requesting entity presents a warrant signed by a State or federal
36 judge, a lawful court order, or a subpoena; (4) required by State or
37 federal law, and to the extent that the disclosure may be necessary
38 to permit the State to participate in the National Driver Register
39 program, as set forth in 49 U.S.C. s.30301 et seq.; (5) the disclosure
40 is in connection with an audit or investigation of identity fraud,
41 driver's license fraud, or non-driver identification card fraud; or (6)
42 consistent with section 2 of P.L.2021, c.139 (C.39:2-3.9).

43 x. As used in this section:

44 "Parking sensors" means proximity sensors which use either
45 electromagnetic or ultrasonic technology and are designed to alert
46 the driver to obstacles while parking.

47 "Rear visibility system" means devices or components installed
48 on a motor vehicle at the time of manufacture that allow a forward

1 facing driver to view a visual image of the area directly behind the
2 vehicle.

3 (cf: P.L.2021, c.139, s.4)

4

5 2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to
6 read as follows:

7 8. a. The Director of the Division of Highway Traffic Safety in
8 the Department of Law and Public Safety, after consultation with
9 the Chief Administrator of the New Jersey Motor Vehicle
10 Commission, shall develop curriculum guidelines for use by
11 teachers of approved classroom driver education courses. The
12 course of instruction for approved courses shall be no less than 30
13 hours in length and be designed to develop and instill the
14 knowledge and attitudes necessary for the safe operation and
15 driving of motor vehicles. Defensive driving; highway courtesy;
16 dangers of driving a vehicle in an aggressive manner, which shall
17 include, but not be limited to, unexpectedly altering the speed of a
18 vehicle, making improper or erratic traffic lane changes,
19 disregarding traffic control devices, failing to yield the right of way,
20 and following another vehicle too closely; accident avoidance;
21 understanding and respect for the State's motor vehicle laws;
22 techniques for the safe operation and proper maintenance of a
23 vehicle, which shall include, but not be limited to, safety tips to
24 avoid carbon monoxide poisoning from motor vehicles; insurance
25 fraud; operating a motor vehicle in a manner that safely shares the
26 roadway with pedestrians, cyclists, skaters, riders of motorized-
27 scooters, and other non-motorized vehicles, which shall include, but
28 not be limited to, a driver's responsibilities when approaching and
29 passing a [cyclist] pedestrian or person operating a bicycle or
30 personal conveyance on the roadway pursuant to P.L.2021, c.194
31 (C.39:4-92.4) and the penalties for failing to comply with these
32 responsibilities, recognizing bicycle lanes, navigating intersections
33 with pedestrians and cyclists, and exiting a vehicle without
34 endangering pedestrians and cyclists; and State requirements for
35 and benefits of maintaining automobile insurance shall be
36 emphasized. The incorporation of these curriculum guidelines in
37 these classroom courses and the use of related instructional
38 materials shall be a requirement for approval of the course by the
39 chief administrator.

40 b. The Director of the Division of Highway Traffic Safety, in
41 consultation with the Chief Administrator of the New Jersey Motor
42 Vehicle Commission, shall produce an informational brochure for
43 parents and guardians of beginning drivers under the age of 18
44 years. The commission shall ensure that the parents or guardians of
45 a permit holder receive these brochures at the time a permit is
46 issued to a beginning driver. The brochures shall include, but not be
47 limited to, the following information:

48 (1) Setting an example for the beginning driver;

- 1 (2) Accident and fatality statistics about beginning drivers;
- 2 (3) Causes of accidents among beginning drivers;
- 3 (4) The need to supervise vehicle operation by a beginning
- 4 driver;
- 5 (5) Methods to coach a beginning driver on how to reduce
- 6 accidents;
- 7 (6) A description of the graduated driver's license program;
- 8 (7) Benefits of classroom and behind-the-wheel driver education
- 9 under the direction of State certified or licensed driving instructors,
- 10 as the case may be;
- 11 (8) The dangers of driving a vehicle in an aggressive manner,
- 12 which shall include, but not be limited to, unexpectedly altering the
- 13 speed of a vehicle, making improper or erratic traffic lane changes,
- 14 disregarding traffic control devices, failing to yield the right of way,
- 15 and following another vehicle too closely;
- 16 (9) The dangers of carbon monoxide poisoning from motor
- 17 vehicles and techniques for the safe operation and proper
- 18 maintenance of a vehicle, which shall include, but not be limited to,
- 19 safety tips to avoid carbon monoxide poisoning from motor
- 20 vehicles;
- 21 (10) Maintaining an awareness of operating a motor vehicle in a
- 22 manner that safely shares the roadway with pedestrians, cyclists,
- 23 skaters, riders of motorized-scooters, and other non-motorized
- 24 vehicles, which shall include, but not be limited to, a driver's
- 25 responsibilities when approaching and passing a [cyclist]
- 26 pedestrian or person operating a bicycle or personal conveyance on
- 27 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
- 28 penalties for failing to comply with these responsibilities,
- 29 recognizing bicycle lanes, navigating intersections with pedestrians
- 30 and cyclists, and exiting a vehicle without endangering pedestrians
- 31 and cyclists; and
- 32 (11) A sample practice driving log.
- 33 (cf: P.L.2023, c.216, s.3)
- 34

35 3. R.S.39:3-41 is amended to read as follows:

36 39:3-41. a. At the time of the issuance of an examination permit
37 or a special learner's permit to operate a motor vehicle, the chief
38 administrator shall make available to each applicant for the
39 examination permit or special learner's permit a driver's manual
40 containing information required to be known and followed by
41 licensed drivers relating to licensing requirements.

42 b. At the time of any required examination for renewal of a
43 driver's license, the chief administrator shall upon request make
44 available to each applicant for renewal a copy of the manual and
45 any supplements thereto.

46 c. The driver's manual and any supplements thereto or any
47 other booklet or writing prepared in connection with examinations
48 for drivers' licenses or for renewals of drivers' licenses shall contain

1 all information necessary to answer any question on an examination
2 for a driver's license or for a renewal of a driver's license.

3 The chief administrator shall publish the driver's manual on the
4 website of the commission in English and each of the three
5 languages, other than English, most commonly spoken in the State,
6 as determined by the chief administrator. The chief administrator
7 shall periodically, and at least every five years, verify the three
8 languages, other than English, most commonly spoken in the State.

9 d. The chief administrator, following consultation with the
10 organ procurement organizations designated pursuant to 42 U.S.C.
11 s.1320b-8 to serve in the State of New Jersey, shall include in the
12 driver's manual information explaining the provisions of the
13 "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77
14 et al.), the beneficial uses of donated organs and tissues, and the
15 procedure for indicating on the driver's license the intention to
16 make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-
17 12.2). The chief administrator may distribute all remaining copies
18 of the existing driver's manual before reprinting the manual with the
19 information required pursuant to this subsection.

20 e. The chief administrator, in consultation with the Nikhil
21 Badlani Foundation, shall include in the driver's manual
22 information explaining the dangers of failing to comply with this
23 State's motor vehicle traffic laws and indicating that interested
24 drivers may take the STOP for Nikhil Safety Pledge set forth in
25 paragraph (1) of this subsection.

26 (1) The "STOP for Nikhil Safety Pledge" is as follows:

27 "In order to ensure the safety of others on the road, passengers in
28 my car, and myself as a driver, I pledge to obey traffic laws while
29 operating a motor vehicle, be extra cautious, and be attentive to
30 traffic signs and signals and road conditions. Specifically:

31 I will come to a complete stop at every "stop" sign or red traffic
32 light, and will not proceed through a red traffic light;

33 I will stay alert, keep two hands on the steering wheel whenever
34 possible, and keep my mind on the road;

35 I will talk safely by using a hands-free wireless telephone while
36 driving if I am of lawful age to do so and refrain from texting while
37 driving; and I will plan ahead and leave enough time to arrive at my
38 destination."

39 (2) The chief administrator shall ensure that drivers have the
40 option of taking the pledge set forth in paragraph (1) of this
41 subsection by filling out a standard form made available at motor
42 vehicle offices or by following instructions publicized by the chief
43 administrator directing interested drivers to the appropriate website
44 to complete the pledge.

45 (3) The chief administrator may distribute all remaining copies
46 of the existing driver's manual before reprinting the manual with the
47 information required pursuant to this subsection.

1 f. The chief administrator, in consultation with the
2 Commissioner of Health and the Director of the Division of
3 Highway Traffic Safety in the Department of Law and Public
4 Safety, shall include in the driver's manual information explaining
5 the dangers of carbon monoxide poisoning from motor vehicles and
6 techniques for the safe operation and proper maintenance of a motor
7 vehicle. The chief administrator may distribute all remaining
8 copies of any existing driver's manual before reprinting the manual
9 with the information required pursuant to this subsection.

10 g. The chief administrator, in consultation with the Director of
11 the Division of Highway Traffic Safety in the Department of Law
12 and Public Safety, shall include in the driver's manual information
13 pertaining to the importance of operating a motor vehicle in a
14 manner that safely shares the roadway with pedestrians, cyclists,
15 skaters, riders of motorized-scooters, and other non-motorized
16 vehicles, which shall include, but not be limited to, a driver's
17 responsibilities when approaching and passing a pedestrian or
18 person operating a bicycle or personal conveyance on the roadway
19 pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for
20 failing to comply with these responsibilities.

21 ¹h. The chief administrator, in consultation with the Director of
22 the Division of Highway Traffic Safety in the Department of Law
23 and Public Safety, shall include in the driver's manual information
24 that instructs pedestrians, cyclists, skaters, riders of motorized-
25 scooters, and riders of other non-motorized vehicles on the proper
26 safety procedures while sharing the roadway with motorists.¹

27 (cf: P.L.2019, c.271, s.24)

28
29 4. This act shall take effect on the 13th month following
30 enactment. The chief administrator may take anticipatory actions in
31 advance of that date as may be necessary for the timely
32 implementation of P.L. , c. (C.) (pending before the
33 Legislature as this bill).

ASSEMBLY TRANSPORTATION AND INDEPENDENT
AUTHORITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4765

STATE OF NEW JERSEY

DATED: DECEMBER 12, 2024

The Assembly Transportation and Independent Authorities Committee reports favorably Assembly Bill No. 4765.

As reported, in addition to the other requirements provided for under current law, this bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written knowledge examination for a driving permit to include information pertaining to a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which is required to include, but not be limited to, a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

SENATE TRANSPORTATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4765

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 17, 2025

The Senate Transportation Committee reports favorably and with committee amendments Assembly Bill No. 4765.

As amended and reported, in addition to the other requirements provided for under current law, this bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written knowledge examination for a driving permit to include information pertaining to a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles. The safety information is required to include a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The driver's manual is also required to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists.

As amended and reported by the committee, Assembly Bill No. 4765 is identical to Senate Bill No. 4146, which was also amended and reported by the committee on this date.

COMMITTEE AMENDMENTS:

The committee amended the bill to include a provision that requires the driver's manual to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists. The amendments also change the bill's title and synopsis and make technical changes.

LEGISLATIVE FISCAL ESTIMATE

ASSEMBLY, No. 4765

STATE OF NEW JERSEY

221st LEGISLATURE

DATED: DECEMBER 26, 2024

SUMMARY

Synopsis: Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances.

Type of Impact: Increase in annual State expenditures.

Agencies Affected: New Jersey Motor Vehicle Commission.

Office of Legislative Services Estimate

Fiscal Impact	<u>Annual</u>
State Expenditure Increase	Indeterminate

- The Office of Legislative Services (OLS) determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will result in increased one-time expenditures for the commission attributable to updating the driver’s manual, curriculum, and written knowledge examination for a driving permit with the required information outlined in the bill.
- The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to produce a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000.
- The OLS is unable to quantify the cost to update the driver’s manual and examination because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programing or technology to create new driver’s manuals and exams.

BILL DESCRIPTION

This bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written

knowledge examination for a driving permit to be updated to include information pertaining to a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which is required to include a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will likely result in increased one-time expenditures for the commission attributable to updating the drivers manual and examinations with the required information outlined in the bill.

The commission may be able to use the existing "move over" law public awareness campaign materials to assist in the creation of a new brochure. The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to construct a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000. The OLS lacks the informational basis to estimate how many brochures will be printed annually to determine a cost estimate.

The commission will likely also incur additional costs to update the current driver's manual and examinations to include information required by the bill. The OLS is unable to quantify this increase because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programming or technology to create new driver's manuals and examinations. Additional computer changes will be necessary to update the written knowledge test with the required information.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Michael D. Walker
Associate Fiscal Analyst*

*Approved: Thomas Koenig
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 4765

STATE OF NEW JERSEY
221st LEGISLATURE

DATED: JULY 3, 2025

SUMMARY

- Synopsis:** Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances; requires driver’s manual to include information on sharing roadway with motorists for certain road users.
- Type of Impact:** Increase in annual State expenditures.
- Agencies Affected:** New Jersey Motor Vehicle Commission.

Office of Legislative Services Estimate

Fiscal Impact	<u>Annual</u>
State Expenditure Increase	Indeterminate

- The Office of Legislative Services (OLS) determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will result in increased one-time expenditures for the commission attributable to updating the driver’s manual, curriculum, and written knowledge examination for a driving permit with the required information outlined in the bill.
- The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to produce a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000.
- The OLS is unable to quantify the cost to update the driver’s manual and examination because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programing or technology to create new driver’s manuals and exams.

BILL DESCRIPTION

This bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written knowledge examination for a driving permit to be updated to include information pertaining to a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which is required to include a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will likely result in increased one-time expenditures for the commission attributable to updating the drivers manual and examinations with the required information outlined in the bill.

The commission may be able to use the existing "move over" law public awareness campaign materials to assist in the creation of a new brochure. The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to construct a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000. The OLS lacks the informational basis to estimate how many brochures will be printed annually to determine a cost estimate.

The commission will likely also incur additional costs to update the current driver's manual and examinations to include information required by the bill. The OLS is unable to quantify this increase because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programing or technology to create new driver's manuals and examinations. Additional computer changes will be necessary to update the written knowledge test with the required information.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Andrew Edmonson
Associate Counsel*

*Approved: Thomas Koenig
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 4146

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED FEBRUARY 25, 2025

Sponsored by:

Senator PATRICK J. DIEGNAN, JR.

District 18 (Middlesex)

SYNOPSIS

Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning driver education requirements and amending
2 various parts of the statutory law.

3
4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

6
7 1. R.S.39:3-10 is amended to read as follows:

8 39:3-10. a. A person shall not drive a motor vehicle on a public
9 highway in this State unless the person is under supervision while
10 participating in a behind-the-wheel driving course pursuant to
11 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a
12 validated permit, or a probationary or basic driver's license issued to
13 that person in accordance with this article.

14 b. A person under 18 years of age shall not be issued a basic
15 license to drive motor vehicles, and a person shall not be issued a
16 validated permit, including a validated examination permit, until the
17 applicant has passed a satisfactory examination and other
18 requirements as to the applicant's ability as an operator. The
19 examination shall include: a test of the applicant's vision; the
20 applicant's ability to understand traffic control devices; the
21 applicant's knowledge of safe driving practices, including the
22 dangers of driving a vehicle in an aggressive manner, which shall
23 include, but not be limited to, unexpectedly altering the speed of a
24 vehicle, making improper or erratic traffic lane changes,
25 disregarding traffic control devices, failing to yield the right of way,
26 and following another vehicle too closely; the applicant's
27 knowledge of operating a motor vehicle in a manner that safely
28 shares the roadway with pedestrians, cyclists, skaters, riders of
29 motorized-scooters, and other non-motorized vehicles, which shall
30 include, but not be limited to, a driver's responsibilities when
31 approaching and passing a [cyclist] pedestrian or person operating
32 a bicycle or personal conveyance on the roadway pursuant to
33 P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to
34 comply with these responsibilities, recognizing bicycle lanes,
35 navigating intersections with pedestrians and cyclists, and exiting a
36 vehicle without endangering pedestrians and cyclists; the applicant's
37 knowledge of the effects that ingestion of alcohol or drugs has on a
38 person's ability to operate a motor vehicle; the applicant's
39 knowledge of the dangers of carbon monoxide poisoning from
40 motor vehicles and techniques for the safe operation and proper
41 maintenance of a motor vehicle; the applicant's knowledge of
42 portions of the mechanism of motor vehicles as is necessary to
43 insure the safe operation of a vehicle of the kind or kinds indicated
44 by the applicant; and the applicant's knowledge of the laws and
45 ordinary usages of the road. The examination shall be made
46 available in English and each of the three languages, other than

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 English, most commonly spoken in the State, as determined by the
2 chief administrator. The chief administrator shall periodically, and
3 at least every five years, verify the three languages, other than
4 English, most commonly spoken in the State.

5 c. A person shall not sit for an examination for any permit
6 without exhibiting photo identification deemed acceptable by the
7 commission, unless that person is a high school student
8 participating in a course of automobile driving education approved
9 by the State Department of Education and conducted in a public,
10 parochial, or private school of this State, pursuant to section 1 of
11 P.L.1950, c.127 (C.39:3-13.1).

12 Prior to taking an examination for any permit, a person shall
13 watch a video created by the commission, in conjunction with the
14 Attorney General, explaining the rights and responsibilities of a
15 driver stopped by a law enforcement officer. The video shall be
16 used for informational purposes only and shall not be used in any
17 criminal proceeding involving a driver stopped by a law
18 enforcement officer.

19 The commission may waive the written law knowledge
20 examination for any person 18 years of age or older possessing a
21 valid driver's license issued by any other state, the District of
22 Columbia, or the United States Territories of American Samoa,
23 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
24 Islands. The commission shall be required to provide that person
25 with a booklet that highlights those motor vehicle laws unique to
26 New Jersey. A road test shall be required for a probationary license
27 and serve as a demonstration of the applicant's ability to operate a
28 vehicle of the class designated. During the road test, an applicant
29 may use a rear visibility system, parking sensors, or other
30 technology installed on the motor vehicle that enables the applicant
31 to view areas directly behind the vehicle or alerts the applicant of
32 obstacles while parking.

33 d. A person shall not sit for a road test unless that person
34 exhibits photo identification deemed acceptable by the commission.
35 A high school student who has completed a course of behind-the-
36 wheel automobile driving education approved by the State
37 Department of Education and conducted in a public, parochial, or
38 private school of this State, who has been issued a special learner's
39 permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior
40 to January 1, 2003, shall not be required to exhibit photo
41 identification in order to sit for a road test. The commission may
42 waive the road test for any person 18 years of age or older
43 possessing a valid driver's license issued by any other state, the
44 District of Columbia, or the United States Territories of American
45 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
46 Islands. The road test shall be given on public streets, where
47 practicable and feasible, but may be preceded by an off-street
48 screening process to assess basic skills. The commission shall
49 approve locations for the road test which pose no more than a

1 minimal risk of injury to the applicant, the examiner, and other
2 motorists. New locations for the road test shall not be approved
3 unless the test can be given on public streets.

4 e. A person who successfully completes a road test for a
5 motorcycle license or a motorcycle endorsement when operating a
6 motorcycle or motorized scooter with an engine displacement of
7 less than 231 cubic centimeters shall be issued a motorcycle license
8 or endorsement restricting the person's operation of the vehicles to
9 any motorcycle with an engine displacement of 500 cubic
10 centimeters or less. A person who successfully completes a road
11 test for a motorcycle license or motorcycle endorsement when
12 operating a motorcycle with an engine displacement of 231 or more
13 cubic centimeters shall be issued a motorcycle license or
14 endorsement without any restriction as to engine displacement.
15 Any person who successfully completes an approved motorcycle
16 safety education course established pursuant to the provisions of
17 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a
18 motorcycle license or endorsement without restriction as to engine
19 displacement.

20 f. A person issued a motorcycle license pursuant to this section
21 may be issued a standard motorcycle license or a REAL ID
22 motorcycle license. The chief administrator shall require an
23 applicant for a standard motorcycle license to provide as proof of
24 the applicant's identity, age, and residence primary and secondary
25 documents, with which the chief administrator shall attribute point
26 values in accordance with the point based identification verification
27 program established pursuant to section 28 of P.L.2003, c.13
28 (C.39:2A-28). The point total required to prove the identity of an
29 applicant for the standard motorcycle license shall be the same for
30 every applicant, regardless of immigration status. In the event that
31 the commission changes the point total threshold, the requirement
32 that every applicant reach the same point total threshold shall
33 remain in effect.

34 In addition to requiring the person to submit satisfactory proof of
35 identity and age, the commission shall require the person to
36 provide:

37 (1) as a condition for obtaining a standard motorcycle license,
38 proof of the person's social security number and one document
39 providing satisfactory proof that the person is a New Jersey
40 resident.

41 If the person does not have a social security number, the person
42 shall either:

43 (a) provide satisfactory proof of an Individual Taxpayer
44 Identification Number; or

45 (b) indicate, in a manner prescribed by the commission and
46 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
47 et al.), that the person is not eligible to receive a social security
48 number; or

1 (2) as a condition for obtaining a REAL ID motorcycle license:
2 two documents providing satisfactory proof that the person is a New
3 Jersey resident; proof of the person's social security number or
4 verification of ineligibility for a social security number in
5 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
6 acts amendatory or supplementary thereto, and any federal
7 regulations adopted thereunder; and proof that the person's presence
8 in the United States is authorized under federal law.

9 A standard motorcycle license shall indicate that the license shall
10 not be accepted as identification for an official purpose, as that term
11 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any
12 acts amendatory or supplementary thereto, and any federal
13 regulations adopted thereunder.

14 g. The commission shall issue a standard basic driver's license
15 or a REAL ID basic driver's license to operate a motor vehicle other
16 than a motorcycle to a person over 18 years of age who previously
17 has not been licensed to drive a motor vehicle in this State or
18 another jurisdiction only if that person has: (1) operated a passenger
19 automobile in compliance with the requirements of this Title for not
20 less than one year, not including any period of suspension or
21 postponement, from the date of issuance of a probationary license
22 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been
23 assessed more than two motor vehicle points; (3) not been convicted
24 in the previous year for a violation of R.S.39:4-50, section 2 of
25 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189
26 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017,
27 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other
28 motor vehicle-related violation the commission determines to be
29 significant and applicable pursuant to regulation; and (4) passed an
30 examination of the applicant's ability to operate a motor vehicle
31 pursuant to this section.

32 h. The commission shall expand the driver's license
33 examination by 20 percent. The additional questions to be added
34 shall consist solely of questions developed in conjunction with the
35 Department of Health concerning the use of alcohol or drugs as
36 related to highway safety. The commission shall develop, in
37 conjunction with the Department of Health, supplements to the
38 driver's manual which shall include information necessary to
39 answer any question on the driver's license examination concerning
40 alcohol or drugs as related to highway safety.

41 Up to 20 questions may be added to the examination on subjects
42 to be determined by the commission that are of particular relevance
43 to youthful drivers, including the importance of operating a motor
44 vehicle in a manner that safely shares the roadway with pedestrians,
45 cyclists, skaters, riders of motorized-scooters, and other non-
46 motorized vehicles, which shall include, but not be limited to, a
47 driver's responsibilities when approaching and passing a [cyclist]
48 pedestrian or person operating a bicycle or personal conveyance on
49 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the

1 penalties for failing to comply with these responsibilities,
2 recognizing bicycle lanes, navigating intersections with pedestrians
3 and cyclists, and exiting a vehicle without endangering pedestrians
4 and cyclists, and the dangers of driving a vehicle in an aggressive
5 manner, which shall include, but not be limited to, unexpectedly
6 altering the speed of a vehicle, making improper or erratic traffic
7 lane changes, disregarding traffic control devices, failing to yield
8 the right of way, and following another vehicle too closely, after
9 consultation with the Director of the Division of Highway Traffic
10 Safety in the Department of Law and Public Safety.

11 The commission shall expand the driver's license examination to
12 include a question asking whether the applicant is aware of the
13 provisions of the "Revised Uniform Anatomical Gift Act,"
14 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on
15 the driver's license the intention to make a donation of body organs
16 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

17 The commission shall expand the driver's license examination to
18 include a question asking whether the applicant is aware of the
19 dangers of failing to comply with this State's motor vehicle traffic
20 laws and the "STOP for Nikhil Safety Pledge" set forth in
21 subsection e. of R.S.39:3-41.

22 The commission shall expand the driver's license examination to
23 include questions concerning the dangers of carbon monoxide
24 poisoning from motor vehicles and techniques for the safe operation
25 and proper maintenance of a motor vehicle.

26 i. Any person applying for a driver's license to operate a motor
27 vehicle or motorized bicycle in this State shall surrender to the
28 commission any current driver's license issued to the applicant by
29 another state or jurisdiction upon the applicant's receipt of a driver's
30 license for this State. The commission shall refuse to issue a
31 driver's license if the applicant fails to comply with this provision.
32 An applicant for a permit or license who is under 18 years of age,
33 and who holds a permit or license for a passenger automobile issued
34 by another state or country that is valid or has expired within a time
35 period designated by the commission, shall be subject to the permit
36 and license requirements and penalties applicable to State permit
37 and license applicants who are of the same age; except that if the
38 other state or country has permit or license standards substantially
39 similar to those of this State, the credentials of the other state or
40 country shall be acceptable.

41 j. (1) The commission shall create classified licensing of drivers
42 covering the following classifications:

43 (a) Motorcycles, except that for the purposes of this section,
44 motorcycle shall not include any three-wheeled motor vehicle
45 equipped with a single cab with glazing enclosing the occupant,
46 seats similar to those of a passenger vehicle or truck, seat belts and
47 automotive steering or any vehicle defined as a motorcycle pursuant
48 to R.S.39:1-1 having a motor with a maximum piston displacement
49 that is less than 50 cubic centimeters or a motor that is rated at no

1 more than 1.5 brake horsepower with a maximum speed of no more
2 than 35 miles per hour on a flat surface.

3 (b) Omnibuses as classified by R.S.39:3-10.1 and school buses
4 classified under N.J.S.18A:39-1 et seq.

5 (c) (Deleted by amendment, P.L.1999, c.28)

6 (d) All motor vehicles not included in classifications (a) and (b).
7 A license issued pursuant to this classification d. shall be referred to
8 as the "basic driver's license" and may be issued as a standard basic
9 driver's license or a REAL ID basic driver's license.

10 (2) Every applicant for a license under classification b. shall be
11 a holder of a basic driver's license. Any issuance of a license under
12 classification b. shall be by endorsement on the person's basic
13 driver's license.

14 (3) A driver's license for motorcycles may be issued separately,
15 but if issued to the holder of a basic driver's license, it shall be by
16 endorsement on the person's basic driver's license. The holder of a
17 basic driver's license or a separately issued motorcycle license shall
18 be authorized to operate a motorcycle having a motor with a
19 maximum piston displacement that is less than 50 cubic centimeters
20 or a motor that is rated at no more than 1.5 brake horsepower with a
21 maximum speed no more than 35 miles per hour on a flat surface.

22 k. The commission, upon payment of the lawful fee and after it
23 or a person authorized by it has examined the applicant and is
24 satisfied of the applicant's ability as an operator, may, in its
25 discretion, issue a license to the applicant to drive a motor vehicle.
26 The license shall authorize the person to drive any registered
27 vehicle, of the kind or kinds indicated.

28 l. The license shall expire, except as otherwise provided,
29 during the fourth calendar year following the date in which the
30 license was issued and on the same calendar day as the person's date
31 of birth. If the person's date of birth does not correspond to a
32 calendar day of the fourth calendar year, the license shall expire on
33 the last day of the person's birth month.

34 The commission may, at its discretion and for good cause shown,
35 issue licenses that expire on a date fixed by it. If the commission
36 issues a REAL ID basic driver's license or REAL ID motorcycle
37 license to a person who has demonstrated authorization to be
38 present in the United States for a period of time shorter than the
39 standard period of the license, the commission shall fix the
40 expiration date of the license at a date based on the period in which
41 the person is authorized to be present in the United States under
42 federal immigration laws. The commission may renew the person's
43 REAL ID basic driver's license or REAL ID motorcycle license
44 only if it is demonstrated that the person's continued presence in the
45 United States is authorized under federal law. The fee for licenses
46 with expiration dates fixed by the commission shall be fixed by the
47 commission in amounts proportionately less or greater than the fee
48 herein established.

1 m. The required fee for a license for the license period shall be
2 as follows, subject to adjustment pursuant to section 16 of
3 P.L.2007, c.335 (C.39:2A-36.1):

4 Standard motorcycle license or endorsement: \$18.

5 REAL ID motorcycle license: \$29.

6 Omnibus or school bus endorsement: \$18.

7 Standard basic driver's license: \$18.

8 REAL ID basic driver's license: \$29.

9 The commission shall waive the payment of fees for issuance of
10 omnibus endorsements whenever an applicant establishes to the
11 commission's satisfaction that the applicant will use the omnibus
12 endorsement exclusively for operating omnibuses owned by a
13 nonprofit organization duly incorporated under Title 15 or 16 of the
14 Revised Statutes or Title 15A of the New Jersey Statutes.

15 n. The commission shall issue licenses for the following
16 license period on and after the first day of the calendar month
17 immediately preceding the commencement of the period, the
18 licenses to be effective immediately.

19 o. All applications for renewals of licenses shall be made in a
20 manner prescribed by the commission and in accordance with
21 procedures established by it.

22 p. The commission in its discretion may refuse to grant a
23 permit or license to drive motor vehicles to a person who is, in its
24 estimation, not a proper person to be granted a permit or license, but
25 a defect of the applicant shall not debar the applicant from receiving
26 a permit or license unless it can be shown by tests approved by the
27 commission that the defect incapacitates the applicant from safely
28 operating a motor vehicle.

29 q. A person issued a basic driver's license pursuant to this
30 section may be issued a standard basic driver's license or a REAL
31 ID basic driver's license. The chief administrator shall require an
32 applicant for a standard basic driver's license to provide as proof of
33 the applicant's identity, age, and residence primary and secondary
34 documents, with which the chief administrator shall attribute point
35 values in accordance with the point based identification verification
36 program established pursuant to section 28 of P.L.2003, c.13
37 (C.39:2A-28). The point total required to prove the identity of an
38 applicant for the standard basic driver's license shall be the same for
39 every applicant, regardless of immigration status. In the event that
40 the commission changes the point total threshold, the requirement
41 that every applicant reach the same point total threshold shall
42 remain in effect.

43 r. In addition to requiring an applicant for a driver's license to
44 submit satisfactory proof of identity and age, the commission also
45 shall require the applicant to provide:

46 (1) as a condition for obtaining a permit and standard basic
47 driver's license, proof of the person's social security number and
48 one document providing satisfactory proof that the applicant is a

1 New Jersey resident. If the person does not have a social security
2 number, the person shall either:

3 (a) provide satisfactory proof of an Individual Taxpayer
4 Identification Number; or

5 (b) indicate, in a manner prescribed by the commission and
6 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
7 et al.), that the person is not eligible to receive a social security
8 number; or

9 (2) as a condition for obtaining a REAL ID basic driver's
10 license: two documents providing satisfactory proof that the
11 applicant is a New Jersey resident; proof of the applicant's social
12 security number or verification of ineligibility for a social security
13 number in accordance with the "REAL ID Act of 2005," Pub.L.109-
14 13, any acts amendatory or supplementary thereto, and any federal
15 regulations adopted thereunder; and proof that the applicant's
16 presence in the United States is authorized under federal law.

17 s. A standard basic driver's license shall indicate that the
18 license shall not be accepted as identification for an official
19 purpose, as that term is defined under the "REAL ID Act of 2005,"
20 Pub.L.109-13, any acts amendatory or supplementary thereto, and
21 any federal regulations adopted thereunder.

22 t. If the commission has reasonable cause to suspect that any
23 document presented by an applicant pursuant to this section is
24 altered, false, or otherwise invalid, the commission shall refuse to
25 grant the permit or license until the time when the document may be
26 verified by the issuing agency to the commission's satisfaction.

27 u. A person violating this section shall be subject to a fine not
28 exceeding \$500 or imprisonment in the county jail for not more
29 than 60 days, but if that person has never been licensed to drive in
30 this State or any other jurisdiction, the applicant shall be subject to
31 a fine of not less than \$200 and, in addition, the court shall issue an
32 order to the commission requiring the commission to refuse to issue
33 a license to operate a motor vehicle to the person for a period of not
34 less than 180 days. The penalties provided for by this paragraph
35 shall not be applicable in cases where failure to have actual
36 possession of the operator's license is due to an administrative or
37 technical error by the commission.

38 v. Nothing in this section shall be construed to alter or extend
39 the expiration of any license issued prior to the date this
40 amendatory and supplementary act becomes operative.

41 w. Any documents and personal information, including an
42 applicant's photograph, obtained by the commission from an
43 applicant for a standard basic driver's license or standard
44 motorcycle license shall be confidential, shall not be considered a
45 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
46 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
47 access to government records, and shall not be disclosed by the
48 commission for any purpose related to Title 8 of the United States
49 Code without the informed consent of the applicant, a warrant

1 signed by a State or federal judge, or a lawful court order or
2 subpoena; except that nothing in this section shall be construed to
3 prohibit, or in any way restrict, any action where such prohibition
4 or restriction would be contrary to federal law; and except that
5 information under this subsection may be shared in accordance with
6 section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a
7 warrant, court order, or subpoena, the commission may disclose
8 only those records or information specifically requested in the
9 warrant, court order, or subpoena.

10 Possession of a standard basic driver's license or standard
11 motorcycle license issued pursuant to this section shall not be
12 considered evidence of an individual's citizenship or immigration
13 status and shall not be used as a basis for an investigation, arrest,
14 citation, prosecution, or detention.

15 Information regarding an applicant's Individual Tax
16 Identification Number, social security number, or ineligibility to
17 receive a social security number obtained by the commission for the
18 issuance of a standard motorcycle license or standard basic driver's
19 license pursuant to this section, shall not be considered a
20 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
21 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
22 access to government records, and shall not be disclosed by the
23 commission except where: (1) required by section 11 of P.L.1998,
24 c.1 (C.2A:17-56.60); (2) the applicant provides written informed
25 consent to the disclosure; (3) the requesting entity presents a
26 warrant signed by a State or federal judge, a lawful court order, or a
27 subpoena; (4) required by State or federal law, and to the extent that
28 the disclosure may be necessary to permit the State to participate in
29 the National Driver Register program, as set forth in 49 U.S.C.
30 s.30301 et seq.; (5) the disclosure is in connection with an audit or
31 investigation of identity fraud, driver's license fraud, or non-driver
32 identification card fraud; or (6) consistent with section 2 of
33 P.L.2021, c.139 (C.39:2-3.9).

34 x. As used in this section:

35 "Parking sensors" means proximity sensors which use either
36 electromagnetic or ultrasonic technology and are designed to alert
37 the driver to obstacles while parking.

38 "Rear visibility system" means devices or components installed
39 on a motor vehicle at the time of manufacture that allow a forward
40 facing driver to view a visual image of the area directly behind the
41 vehicle.

42 (cf: P.L.2021, c.139, s.4)

43
44 2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to
45 read as follows:

46 8. a. The Director of the Division of Highway Traffic Safety in
47 the Department of Law and Public Safety, after consultation with
48 the Chief Administrator of the New Jersey Motor Vehicle
49 Commission, shall develop curriculum guidelines for use by

1 teachers of approved classroom driver education courses. The
2 course of instruction for approved courses shall be no less than 30
3 hours in length and be designed to develop and instill the
4 knowledge and attitudes necessary for the safe operation and
5 driving of motor vehicles. Defensive driving; highway courtesy;
6 dangers of driving a vehicle in an aggressive manner, which shall
7 include, but not be limited to, unexpectedly altering the speed of a
8 vehicle, making improper or erratic traffic lane changes,
9 disregarding traffic control devices, failing to yield the right of way,
10 and following another vehicle too closely; accident avoidance;
11 understanding and respect for the State's motor vehicle laws;
12 techniques for the safe operation and proper maintenance of a
13 vehicle, which shall include, but not be limited to, safety tips to
14 avoid carbon monoxide poisoning from motor vehicles; insurance
15 fraud; operating a motor vehicle in a manner that safely shares the
16 roadway with pedestrians, cyclists, skaters, riders of motorized-
17 scooters, and other non-motorized vehicles, which shall include, but
18 not be limited to, a driver's responsibilities when approaching and
19 passing a [cyclist] pedestrian or person operating a bicycle or
20 personal conveyance on the roadway pursuant to P.L.2021, c.194
21 (C.39:4-92.4) and the penalties for failing to comply with these
22 responsibilities, recognizing bicycle lanes, navigating intersections
23 with pedestrians and cyclists, and exiting a vehicle without
24 endangering pedestrians and cyclists; and State requirements for
25 and benefits of maintaining automobile insurance shall be
26 emphasized. The incorporation of these curriculum guidelines in
27 these classroom courses and the use of related instructional
28 materials shall be a requirement for approval of the course by the
29 chief administrator.

30 b. The Director of the Division of Highway Traffic Safety, in
31 consultation with the Chief Administrator of the New Jersey Motor
32 Vehicle Commission, shall produce an informational brochure for
33 parents and guardians of beginning drivers under the age of 18
34 years. The commission shall ensure that the parents or guardians of
35 a permit holder receive these brochures at the time a permit is
36 issued to a beginning driver. The brochures shall include, but not be
37 limited to, the following information:

- 38 (1) Setting an example for the beginning driver;
- 39 (2) Accident and fatality statistics about beginning drivers;
- 40 (3) Causes of accidents among beginning drivers;
- 41 (4) The need to supervise vehicle operation by a beginning
42 driver;
- 43 (5) Methods to coach a beginning driver on how to reduce
44 accidents;
- 45 (6) A description of the graduated driver's license program;
- 46 (7) Benefits of classroom and behind-the-wheel driver education
47 under the direction of State certified or licensed driving instructors,
48 as the case may be;

1 (8) The dangers of driving a vehicle in an aggressive manner,
2 which shall include, but not be limited to, unexpectedly altering the
3 speed of a vehicle, making improper or erratic traffic lane changes,
4 disregarding traffic control devices, failing to yield the right of way,
5 and following another vehicle too closely;

6 (9) The dangers of carbon monoxide poisoning from motor
7 vehicles and techniques for the safe operation and proper
8 maintenance of a vehicle, which shall include, but not be limited to,
9 safety tips to avoid carbon monoxide poisoning from motor
10 vehicles;

11 (10) Maintaining an awareness of operating a motor vehicle in a
12 manner that safely shares the roadway with pedestrians, cyclists,
13 skaters, riders of motorized-scooters, and other non-motorized
14 vehicles, which shall include, but not be limited to, a driver's
15 responsibilities when approaching and passing a [cyclist]
16 pedestrian or person operating a bicycle or personal conveyance
17 on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
18 penalties for failing to comply with these responsibilities,
19 recognizing bicycle lanes, navigating intersections with pedestrians
20 and cyclists, and exiting a vehicle without endangering pedestrians
21 and cyclists; and

22 (11) A sample practice driving log.
23 (cf: P.L.2023, c.216, s.3)
24

25 3. R.S.39:3-41 is amended to read as follows:

26 39:3-41. a. At the time of the issuance of an examination permit
27 or a special learner's permit to operate a motor vehicle, the chief
28 administrator shall make available to each applicant for the
29 examination permit or special learner's permit a driver's manual
30 containing information required to be known and followed by
31 licensed drivers relating to licensing requirements.

32 b. At the time of any required examination for renewal of a
33 driver's license, the chief administrator shall upon request make
34 available to each applicant for renewal a copy of the manual and
35 any supplements thereto.

36 c. The driver's manual and any supplements thereto or any
37 other booklet or writing prepared in connection with examinations
38 for drivers' licenses or for renewals of drivers' licenses shall contain
39 all information necessary to answer any question on an examination
40 for a driver's license or for a renewal of a driver's license.

41 The chief administrator shall publish the driver's manual on the
42 website of the commission in English and each of the three
43 languages, other than English, most commonly spoken in the State,
44 as determined by the chief administrator. The chief administrator
45 shall periodically, and at least every five years, verify the three
46 languages, other than English, most commonly spoken in the State.

47 d. The chief administrator, following consultation with the
48 organ procurement organizations designated pursuant to 42 U.S.C.
49 s.1320b-8 to serve in the State of New Jersey, shall include in the

1 driver's manual information explaining the provisions of the
2 "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77
3 et al.), the beneficial uses of donated organs and tissues, and the
4 procedure for indicating on the driver's license the intention to
5 make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-
6 12.2). The chief administrator may distribute all remaining copies
7 of the existing driver's manual before reprinting the manual with the
8 information required pursuant to this subsection.

9 e. The chief administrator, in consultation with the Nikhil
10 Badlani Foundation, shall include in the driver's manual
11 information explaining the dangers of failing to comply with this
12 State's motor vehicle traffic laws and indicating that interested
13 drivers may take the STOP for Nikhil Safety Pledge set forth in
14 paragraph (1) of this subsection.

15 (1) The "STOP for Nikhil Safety Pledge" is as follows:

16 "In order to ensure the safety of others on the road, passengers in
17 my car, and myself as a driver, I pledge to obey traffic laws while
18 operating a motor vehicle, be extra cautious, and be attentive to
19 traffic signs and signals and road conditions. Specifically:

20 I will come to a complete stop at every "stop" sign or red traffic
21 light, and will not proceed through a red traffic light;

22 I will stay alert, keep two hands on the steering wheel whenever
23 possible, and keep my mind on the road;

24 I will talk safely by using a hands-free wireless telephone while
25 driving if I am of lawful age to do so and refrain from texting while
26 driving; and I will plan ahead and leave enough time to arrive at my
27 destination."

28 (2) The chief administrator shall ensure that drivers have the
29 option of taking the pledge set forth in paragraph (1) of this
30 subsection by filling out a standard form made available at motor
31 vehicle offices or by following instructions publicized by the chief
32 administrator directing interested drivers to the appropriate website
33 to complete the pledge.

34 (3) The chief administrator may distribute all remaining copies
35 of the existing driver's manual before reprinting the manual with the
36 information required pursuant to this subsection.

37 f. The chief administrator, in consultation with the
38 Commissioner of Health and the Director of the Division of
39 Highway Traffic Safety in the Department of Law and Public
40 Safety, shall include in the driver's manual information explaining
41 the dangers of carbon monoxide poisoning from motor vehicles and
42 techniques for the safe operation and proper maintenance of a motor
43 vehicle. The chief administrator may distribute all remaining
44 copies of any existing driver's manual before reprinting the manual
45 with the information required pursuant to this subsection.

46 g. The chief administrator, in consultation with the Director of
47 the Division of Highway Traffic Safety in the Department of Law
48 and Public Safety, shall include in the driver's manual information
49 pertaining to the importance of operating a motor vehicle in a

1 manner that safely shares the roadway with pedestrians, cyclists,
2 skaters, rider of motorized-scooters, and other non-motorized
3 vehicles, which shall include, but not be limited to, a driver's
4 responsibilities when approaching and passing a pedestrian or
5 person operating a bicycle or personal conveyance on the roadway
6 pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for
7 failing to comply with these responsibilities.

8 (cf: P.L.2019, c.271, s.24)

9
10 4. This act shall take effect on the 13th month following
11 enactment. The chief administrator may take anticipatory actions in
12 advance of that date as may be necessary for the timely
13 implementation of P.L. , c. (C.) (pending before the
14 Legislature as this bill).

15 16 17 STATEMENT

18
19 In addition to the other requirements provided for under current
20 law, this bill requires the informational brochure distributed to the
21 parents and guardians of new drivers, the curriculum approved for
22 classroom driver education courses, and the written knowledge
23 examination for a driving permit to include information pertaining
24 to a driver's responsibilities under current law when approaching
25 and passing a pedestrian or person operating a bicycle or personal
26 conveyance on the roadway and the penalties for failing to comply
27 with these responsibilities.

28 The bill also requires the driver's manual to include information
29 pertaining to the importance of operating a motor vehicle in a
30 manner that safely shares the roadway with pedestrians, cyclists,
31 skaters, rider of motorized-scooters, and other non-motorized
32 vehicles, which is required to include, but not be limited to, a
33 driver's responsibilities under current law when approaching and
34 passing a pedestrian or person operating a bicycle or personal
35 conveyance on the roadway and the penalties for failing to comply
36 with these responsibilities.

[First Reprint]

SENATE, No. 4146

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED FEBRUARY 25, 2025

Sponsored by:

Senator PATRICK J. DIEGNAN, JR.

District 18 (Middlesex)

Senator ANGELA V. MCKNIGHT

District 31 (Hudson)

Co-Sponsored by:

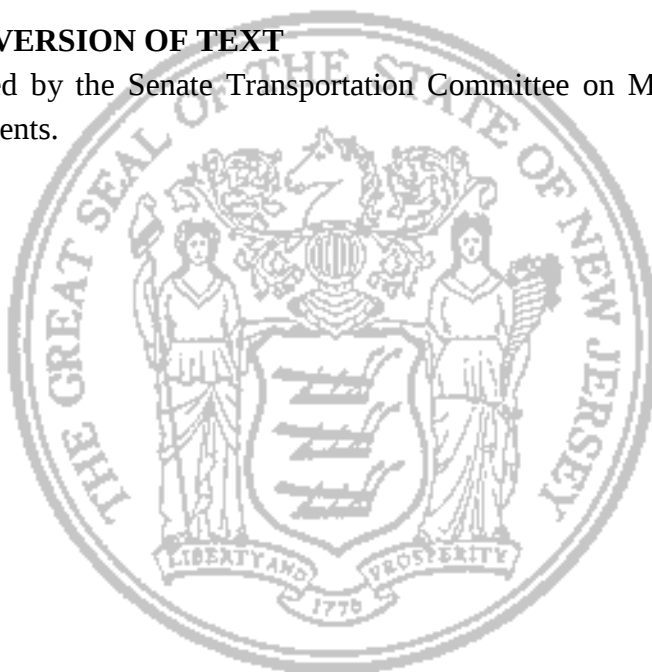
Senators Turner and Amato

SYNOPSIS

Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances; requires driver's manual to include information on sharing roadway with motorists for certain road users

CURRENT VERSION OF TEXT

As reported by the Senate Transportation Committee on March 17, 2025, with amendments.



(Sponsorship Updated As Of: 6/30/2025)

1 AN ACT concerning driver education requirements ¹and safety
2 information for certain road users¹ and amending various parts of
3 the statutory law
4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:
7

8 1. R.S.39:3-10 is amended to read as follows:

9 39:3-10. a. A person shall not drive a motor vehicle on a public
10 highway in this State unless the person is under supervision while
11 participating in a behind-the-wheel driving course pursuant to
12 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a
13 validated permit, or a probationary or basic driver's license issued to
14 that person in accordance with this article.

15 b. A person under 18 years of age shall not be issued a basic
16 license to drive motor vehicles, and a person shall not be issued a
17 validated permit, including a validated examination permit, until the
18 applicant has passed a satisfactory examination and other
19 requirements as to the applicant's ability as an operator. The
20 examination shall include: a test of the applicant's vision; the
21 applicant's ability to understand traffic control devices; the
22 applicant's knowledge of safe driving practices, including the
23 dangers of driving a vehicle in an aggressive manner, which shall
24 include, but not be limited to, unexpectedly altering the speed of a
25 vehicle, making improper or erratic traffic lane changes,
26 disregarding traffic control devices, failing to yield the right of way,
27 and following another vehicle too closely; the applicant's
28 knowledge of operating a motor vehicle in a manner that safely
29 shares the roadway with pedestrians, cyclists, skaters, riders of
30 motorized-scooters, and other non-motorized vehicles, which shall
31 include, but not be limited to, a driver's responsibilities when
32 approaching and passing a [cyclist] pedestrian or person operating
33 a bicycle or personal conveyance on the roadway pursuant to
34 P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to
35 comply with these responsibilities, recognizing bicycle lanes,
36 navigating intersections with pedestrians and cyclists, and exiting a
37 vehicle without endangering pedestrians and cyclists; the applicant's
38 knowledge of the effects that ingestion of alcohol or drugs has on a
39 person's ability to operate a motor vehicle; the applicant's
40 knowledge of the dangers of carbon monoxide poisoning from
41 motor vehicles and techniques for the safe operation and proper
42 maintenance of a motor vehicle; the applicant's knowledge of
43 portions of the mechanism of motor vehicles as is necessary to
44 ¹**[insure]** ensure¹ the safe operation of a vehicle of the kind or
45 kinds indicated by the applicant; and the applicant's knowledge of

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate STR committee amendments adopted March 17, 2025.

1 the laws and ordinary usages of the road. The examination shall be
2 made available in English and each of the three languages, other
3 than English, most commonly spoken in the State, as determined by
4 the chief administrator. The chief administrator shall periodically,
5 and at least every five years, verify the three languages, other than
6 English, most commonly spoken in the State.

7 c. A person shall not sit for an examination for any permit
8 without exhibiting photo identification deemed acceptable by the
9 commission, unless that person is a high school student
10 participating in a course of automobile driving education approved
11 by the State Department of Education and conducted in a public,
12 parochial, or private school of this State, pursuant to section 1 of
13 P.L.1950, c.127 (C.39:3-13.1).

14 Prior to taking an examination for any permit, a person shall
15 watch a video created by the commission, in conjunction with the
16 Attorney General, explaining the rights and responsibilities of a
17 driver stopped by a law enforcement officer. The video shall be
18 used for informational purposes only and shall not be used in any
19 criminal proceeding involving a driver stopped by a law
20 enforcement officer.

21 The commission may waive the written law knowledge
22 examination for any person 18 years of age or older possessing a
23 valid driver's license issued by any other state, the District of
24 Columbia, or the United States Territories of American Samoa,
25 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
26 Islands. The commission shall be required to provide that person
27 with a booklet that highlights those motor vehicle laws unique to
28 New Jersey. A road test shall be required for a probationary license
29 and serve as a demonstration of the applicant's ability to operate a
30 vehicle of the class designated. During the road test, an applicant
31 may use a rear visibility system, parking sensors, or other
32 technology installed on the motor vehicle that enables the applicant
33 to view areas directly behind the vehicle or alerts the applicant of
34 obstacles while parking.

35 d. A person shall not sit for a road test unless that person
36 exhibits photo identification deemed acceptable by the commission.
37 A high school student who has completed a course of behind-the-
38 wheel automobile driving education approved by the State
39 Department of Education and conducted in a public, parochial, or
40 private school of this State, who has been issued a special learner's
41 permit pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1) prior
42 to January 1, 2003, shall not be required to exhibit photo
43 identification in order to sit for a road test. The commission may
44 waive the road test for any person 18 years of age or older
45 possessing a valid driver's license issued by any other state, the
46 District of Columbia, or the United States Territories of American
47 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin
48 Islands. The road test shall be given on public streets, where
49 practicable and feasible, but may be preceded by an off-street

1 screening process to assess basic skills. The commission shall
2 approve locations for the road test which pose no more than a
3 minimal risk of injury to the applicant, the examiner, and other
4 motorists. New locations for the road test shall not be approved
5 unless the test can be given on public streets.

6 e. A person who successfully completes a road test for a
7 motorcycle license or a motorcycle endorsement when operating a
8 motorcycle or motorized scooter with an engine displacement of
9 less than 231 cubic centimeters shall be issued a motorcycle license
10 or endorsement restricting the person's operation of the vehicles to
11 any motorcycle with an engine displacement of 500 cubic
12 centimeters or less. A person who successfully completes a road
13 test for a motorcycle license or motorcycle endorsement when
14 operating a motorcycle with an engine displacement of 231 or more
15 cubic centimeters shall be issued a motorcycle license or
16 endorsement without any restriction as to engine displacement.
17 Any person who successfully completes an approved motorcycle
18 safety education course established pursuant to the provisions of
19 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a
20 motorcycle license or endorsement without restriction as to engine
21 displacement.

22 f. A person issued a motorcycle license pursuant to this section
23 may be issued a standard motorcycle license or a REAL ID
24 motorcycle license. The chief administrator shall require an
25 applicant for a standard motorcycle license to provide as proof of
26 the applicant's identity, age, and residence primary and secondary
27 documents, with which the chief administrator shall attribute point
28 values in accordance with the point based identification verification
29 program established pursuant to section 28 of P.L.2003, c.13
30 (C.39:2A-28). The point total required to prove the identity of an
31 applicant for the standard motorcycle license shall be the same for
32 every applicant, regardless of immigration status. In the event that
33 the commission changes the point total threshold, the requirement
34 that every applicant reach the same point total threshold shall
35 remain in effect.

36 In addition to requiring the person to submit satisfactory proof of
37 identity and age, the commission shall require the person to
38 provide:

39 (1) as a condition for obtaining a standard motorcycle license,
40 proof of the person's social security number and one document
41 providing satisfactory proof that the person is a New Jersey
42 resident.

43 If the person does not have a social security number, the person
44 shall either:

45 (a) provide satisfactory proof of an Individual Taxpayer
46 Identification Number; or

47 (b) indicate, in a manner prescribed by the commission and
48 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o

1 et al.), that the person is not eligible to receive a social security
2 number; or

3 (2) as a condition for obtaining a REAL ID motorcycle license:
4 two documents providing satisfactory proof that the person is a New
5 Jersey resident; proof of the person's social security number or
6 verification of ineligibility for a social security number in
7 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
8 acts amendatory or supplementary thereto, and any federal
9 regulations adopted thereunder; and proof that the person's presence
10 in the United States is authorized under federal law.

11 A standard motorcycle license shall indicate that the license shall
12 not be accepted as identification for an official purpose, as that term
13 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any
14 acts amendatory or supplementary thereto, and any federal
15 regulations adopted thereunder.

16 g. The commission shall issue a standard basic driver's license
17 or a REAL ID basic driver's license to operate a motor vehicle other
18 than a motorcycle to a person over 18 years of age who previously
19 has not been licensed to drive a motor vehicle in this State or
20 another jurisdiction only if that person has: (1) operated a passenger
21 automobile in compliance with the requirements of this Title for not
22 less than one year, not including any period of suspension or
23 postponement, from the date of issuance of a probationary license
24 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been
25 assessed more than two motor vehicle points; (3) not been convicted
26 in the previous year for a violation of R.S.39:4-50, section 2 of
27 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189
28 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017,
29 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other
30 motor vehicle-related violation the commission determines to be
31 significant and applicable pursuant to regulation; and (4) passed an
32 examination of the applicant's ability to operate a motor vehicle
33 pursuant to this section.

34 h. The commission shall expand the driver's license
35 examination by 20 percent. The additional questions to be added
36 shall consist solely of questions developed in conjunction with the
37 Department of Health concerning the use of alcohol or drugs as
38 related to highway safety. The commission shall develop, in
39 conjunction with the Department of Health, supplements to the
40 driver's manual which shall include information necessary to
41 answer any question on the driver's license examination concerning
42 alcohol or drugs as related to highway safety.

43 Up to 20 questions may be added to the examination on subjects
44 to be determined by the commission that are of particular relevance
45 to youthful drivers, including the importance of operating a motor
46 vehicle in a manner that safely shares the roadway with pedestrians,
47 cyclists, skaters, riders of motorized-scooters, and other non-
48 motorized vehicles, which shall include, but not be limited to, a
49 driver's responsibilities when approaching and passing a **【cyclist】**

1 pedestrian or person operating a bicycle or personal conveyance on
2 the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
3 penalties for failing to comply with these responsibilities,
4 recognizing bicycle lanes, navigating intersections with pedestrians
5 and cyclists, and exiting a vehicle without endangering pedestrians
6 and cyclists, and the dangers of driving a vehicle in an aggressive
7 manner, which shall include, but not be limited to, unexpectedly
8 altering the speed of a vehicle, making improper or erratic traffic
9 lane changes, disregarding traffic control devices, failing to yield
10 the right of way, and following another vehicle too closely, after
11 consultation with the Director of the Division of Highway Traffic
12 Safety in the Department of Law and Public Safety.

13 The commission shall expand the driver's license examination to
14 include a question asking whether the applicant is aware of the
15 provisions of the "Revised Uniform Anatomical Gift Act,"
16 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on
17 the driver's license the intention to make a donation of body organs
18 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

19 The commission shall expand the driver's license examination to
20 include a question asking whether the applicant is aware of the
21 dangers of failing to comply with this State's motor vehicle traffic
22 laws and the "STOP for Nikhil Safety Pledge" set forth in
23 subsection e. of R.S.39:3-41.

24 The commission shall expand the driver's license examination to
25 include questions concerning the dangers of carbon monoxide
26 poisoning from motor vehicles and techniques for the safe operation
27 and proper maintenance of a motor vehicle.

28 i. Any person applying for a driver's license to operate a motor
29 vehicle or motorized bicycle in this State shall surrender to the
30 commission any current driver's license issued to the applicant by
31 another state or jurisdiction upon the applicant's receipt of a driver's
32 license for this State. The commission shall refuse to issue a
33 driver's license if the applicant fails to comply with this provision.
34 An applicant for a permit or license who is under 18 years of age,
35 and who holds a permit or license for a passenger automobile issued
36 by another state or country that is valid or has expired within a time
37 period designated by the commission, shall be subject to the permit
38 and license requirements and penalties applicable to State permit
39 and license applicants who are of the same age; except that if the
40 other state or country has permit or license standards substantially
41 similar to those of this State, the credentials of the other state or
42 country shall be acceptable.

43 j. (1) The commission shall create classified licensing of drivers
44 covering the following classifications:

45 (a) Motorcycles, except that for the purposes of this section,
46 motorcycle shall not include any three-wheeled motor vehicle
47 equipped with a single cab with glazing enclosing the occupant,
48 seats similar to those of a passenger vehicle or truck, seat belts and
49 automotive steering or any vehicle defined as a motorcycle pursuant

1 to R.S.39:1-1 having a motor with a maximum piston displacement
2 that is less than 50 cubic centimeters or a motor that is rated at no
3 more than 1.5 brake horsepower with a maximum speed of no more
4 than 35 miles per hour on a flat surface.

5 (b) Omnibuses as classified by R.S.39:3-10.1 and school buses
6 classified under N.J.S.18A:39-1 et seq.

7 (c) (Deleted by amendment, P.L.1999, c.28)

8 (d) All motor vehicles not included in classifications (a) and (b).
9 A license issued pursuant to this classification d. shall be referred to
10 as the "basic driver's license" and may be issued as a standard basic
11 driver's license or a REAL ID basic driver's license.

12 (2) Every applicant for a license under classification b. shall be
13 a holder of a basic driver's license. Any issuance of a license under
14 classification b. shall be by endorsement on the person's basic
15 driver's license.

16 (3) A driver's license for motorcycles may be issued separately,
17 but if issued to the holder of a basic driver's license, it shall be by
18 endorsement on the person's basic driver's license. The holder of a
19 basic driver's license or a separately issued motorcycle license shall
20 be authorized to operate a motorcycle having a motor with a
21 maximum piston displacement that is less than 50 cubic centimeters
22 or a motor that is rated at no more than 1.5 brake horsepower with a
23 maximum speed no more than 35 miles per hour on a flat surface.

24 k. The commission, upon payment of the lawful fee and after it
25 or a person authorized by it has examined the applicant and is
26 satisfied of the applicant's ability as an operator, may, in its
27 discretion, issue a license to the applicant to drive a motor vehicle.
28 The license shall authorize the person to drive any registered
29 vehicle, of the kind or kinds indicated.

30 l. The license shall expire, except as otherwise provided,
31 during the fourth calendar year following the date in which the
32 license was issued and on the same calendar day as the person's date
33 of birth. If the person's date of birth does not correspond to a
34 calendar day of the fourth calendar year, the license shall expire on
35 the last day of the person's birth month.

36 The commission may, at its discretion and for good cause shown,
37 issue licenses that expire on a date fixed by it. If the commission
38 issues a REAL ID basic driver's license or REAL ID motorcycle
39 license to a person who has demonstrated authorization to be
40 present in the United States for a period of time shorter than the
41 standard period of the license, the commission shall fix the
42 expiration date of the license at a date based on the period in which
43 the person is authorized to be present in the United States under
44 federal immigration laws. The commission may renew the person's
45 REAL ID basic driver's license or REAL ID motorcycle license
46 only if it is demonstrated that the person's continued presence in the
47 United States is authorized under federal law. The fee for licenses
48 with expiration dates fixed by the commission shall be fixed by the

1 commission in amounts proportionately less or greater than the fee
2 herein established.

3 m. The required fee for a license for the license period shall be
4 as follows, subject to adjustment pursuant to section 16 of
5 P.L.2007, c.335 (C.39:2A-36.1):

6 Standard motorcycle license or endorsement: \$18.

7 REAL ID motorcycle license: \$29.

8 Omnibus or school bus endorsement: \$18.

9 Standard basic driver's license: \$18.

10 REAL ID basic driver's license: \$29.

11 The commission shall waive the payment of fees for issuance of
12 omnibus endorsements whenever an applicant establishes to the
13 commission's satisfaction that the applicant will use the omnibus
14 endorsement exclusively for operating omnibuses owned by a
15 nonprofit organization duly incorporated under Title 15 or 16 of the
16 Revised Statutes or Title 15A of the New Jersey Statutes.

17 n. The commission shall issue licenses for the following
18 license period on and after the first day of the calendar month
19 immediately preceding the commencement of the period, the
20 licenses to be effective immediately.

21 o. All applications for renewals of licenses shall be made in a
22 manner prescribed by the commission and in accordance with
23 procedures established by it.

24 p. The commission in its discretion may refuse to grant a
25 permit or license to drive motor vehicles to a person who is, in its
26 estimation, not a proper person to be granted a permit or license, but
27 a defect of the applicant shall not debar the applicant from receiving
28 a permit or license unless it can be shown by tests approved by the
29 commission that the defect incapacitates the applicant from safely
30 operating a motor vehicle.

31 q. A person issued a basic driver's license pursuant to this
32 section may be issued a standard basic driver's license or a REAL
33 ID basic driver's license. The chief administrator shall require an
34 applicant for a standard basic driver's license to provide as proof of
35 the applicant's identity, age, and residence primary and secondary
36 documents, with which the chief administrator shall attribute point
37 values in accordance with the point based identification verification
38 program established pursuant to section 28 of P.L.2003, c.13
39 (C.39:2A-28). The point total required to prove the identity of an
40 applicant for the standard basic driver's license shall be the same for
41 every applicant, regardless of immigration status. In the event that
42 the commission changes the point total threshold, the requirement
43 that every applicant reach the same point total threshold shall
44 remain in effect.

45 r. In addition to requiring an applicant for a driver's license to
46 submit satisfactory proof of identity and age, the commission also
47 shall require the applicant to provide:

48 (1) as a condition for obtaining a permit and standard basic
49 driver's license, proof of the person's social security number and

1 one document providing satisfactory proof that the applicant is a
2 New Jersey resident. If the person does not have a social security
3 number, the person shall either:

4 (a) provide satisfactory proof of an Individual Taxpayer
5 Identification Number; or

6 (b) indicate, in a manner prescribed by the commission and
7 consistent with all other provisions of P.L.2019, c.271 (C.39:3-10o
8 et al.), that the person is not eligible to receive a social security
9 number; or

10 (2) as a condition for obtaining a REAL ID basic driver's
11 license: two documents providing satisfactory proof that the
12 applicant is a New Jersey resident; proof of the applicant's social
13 security number or verification of ineligibility for a social security
14 number in accordance with the "REAL ID Act of 2005," Pub.L.109-
15 13, any acts amendatory or supplementary thereto, and any federal
16 regulations adopted thereunder; and proof that the applicant's
17 presence in the United States is authorized under federal law.

18 s. A standard basic driver's license shall indicate that the
19 license shall not be accepted as identification for an official
20 purpose, as that term is defined under the "REAL ID Act of 2005,"
21 Pub.L.109-13, any acts amendatory or supplementary thereto, and
22 any federal regulations adopted thereunder.

23 t. If the commission has reasonable cause to suspect that any
24 document presented by an applicant pursuant to this section is
25 altered, false, or otherwise invalid, the commission shall refuse to
26 grant the permit or license until the time when the document may be
27 verified by the issuing agency to the commission's satisfaction.

28 u. A person violating this section shall be subject to a fine not
29 exceeding \$500 or imprisonment in the county jail for not more
30 than 60 days, but if that person has never been licensed to drive in
31 this State or any other jurisdiction, the applicant shall be subject to
32 a fine of not less than \$200 and, in addition, the court shall issue an
33 order to the commission requiring the commission to refuse to issue
34 a license to operate a motor vehicle to the person for a period of not
35 less than 180 days. The penalties provided for by this paragraph
36 shall not be applicable in cases where failure to have actual
37 possession of the operator's license is due to an administrative or
38 technical error by the commission.

39 v. Nothing in this section shall be construed to alter or extend
40 the expiration of any license issued prior to the date this
41 amendatory and supplementary act becomes operative.

42 w. Any documents and personal information, including an
43 applicant's photograph, obtained by the commission from an
44 applicant for a standard basic driver's license or standard
45 motorcycle license shall be confidential, shall not be considered a
46 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.),
47 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning
48 access to government records, and shall not be disclosed by the
49 commission for any purpose related to Title 8 of the United States

1 Code without the informed consent of the applicant, a warrant
2 signed by a State or federal judge, or a lawful court order or
3 subpoena; except that nothing in this section shall be construed to
4 prohibit, or in any way restrict, any action where such prohibition
5 or restriction would be contrary to federal law; and except that
6 information under this subsection may be shared in accordance with
7 section 2 of P.L.2021, c.139 (C.39:2-3.9). When responding to a
8 warrant, court order, or subpoena, the commission may disclose
9 only those records or information specifically requested in the
10 warrant, court order, or subpoena.

11 Possession of a standard basic driver's license or standard
12 motorcycle license issued pursuant to this section shall not be
13 considered evidence of an individual's citizenship or immigration
14 status and shall not be used as a basis for an investigation, arrest,
15 citation, prosecution, or detention.

16 Information regarding an applicant's Individual **'[Tax]**
17 Taxpayer¹ Identification Number, social security number, or
18 ineligibility to receive a social security number obtained by the
19 commission for the issuance of a standard motorcycle license or
20 standard basic driver's license pursuant to this section, shall not be
21 considered a government record pursuant to P.L.1963, c.73
22 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et al.), or the
23 common law concerning access to government records, and shall
24 not be disclosed by the commission except where: (1) required by
25 section 11 of P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant
26 provides written informed consent to the disclosure; (3) the
27 requesting entity presents a warrant signed by a State or federal
28 judge, a lawful court order, or a subpoena; (4) required by State or
29 federal law, and to the extent that the disclosure may be necessary
30 to permit the State to participate in the National Driver Register
31 program, as set forth in 49 U.S.C. s.30301 et seq.; (5) the disclosure
32 is in connection with an audit or investigation of identity fraud,
33 driver's license fraud, or non-driver identification card fraud; or (6)
34 consistent with section 2 of P.L.2021, c.139 (C.39:2-3.9).

35 x. As used in this section:

36 "Parking sensors" means proximity sensors which use either
37 electromagnetic or ultrasonic technology and are designed to alert
38 the driver to obstacles while parking.

39 "Rear visibility system" means devices or components installed
40 on a motor vehicle at the time of manufacture that allow a forward
41 facing driver to view a visual image of the area directly behind the
42 vehicle.

43 (cf: P.L.2021, c.139, s.4)

44
45 2. Section 8 of P.L.1998, c.108 (C.27:5F-41) is amended to
46 read as follows:

47 8. a. The Director of the Division of Highway Traffic Safety in
48 the Department of Law and Public Safety, after consultation with
49 the Chief Administrator of the New Jersey Motor Vehicle

1 Commission, shall develop curriculum guidelines for use by
2 teachers of approved classroom driver education courses. The
3 course of instruction for approved courses shall be no less than 30
4 hours in length and be designed to develop and instill the
5 knowledge and attitudes necessary for the safe operation and
6 driving of motor vehicles. Defensive driving; highway courtesy;
7 dangers of driving a vehicle in an aggressive manner, which shall
8 include, but not be limited to, unexpectedly altering the speed of a
9 vehicle, making improper or erratic traffic lane changes,
10 disregarding traffic control devices, failing to yield the right of way,
11 and following another vehicle too closely; accident avoidance;
12 understanding and respect for the State's motor vehicle laws;
13 techniques for the safe operation and proper maintenance of a
14 vehicle, which shall include, but not be limited to, safety tips to
15 avoid carbon monoxide poisoning from motor vehicles; insurance
16 fraud; operating a motor vehicle in a manner that safely shares the
17 roadway with pedestrians, cyclists, skaters, riders of motorized-
18 scooters, and other non-motorized vehicles, which shall include, but
19 not be limited to, a driver's responsibilities when approaching and
20 passing a [cyclist] pedestrian or person operating a bicycle or
21 personal conveyance on the roadway pursuant to P.L.2021, c.194
22 (C.39:4-92.4) and the penalties for failing to comply with these
23 responsibilities, recognizing bicycle lanes, navigating intersections
24 with pedestrians and cyclists, and exiting a vehicle without
25 endangering pedestrians and cyclists; and State requirements for
26 and benefits of maintaining automobile insurance shall be
27 emphasized. The incorporation of these curriculum guidelines in
28 these classroom courses and the use of related instructional
29 materials shall be a requirement for approval of the course by the
30 chief administrator.

31 b. The Director of the Division of Highway Traffic Safety, in
32 consultation with the Chief Administrator of the New Jersey Motor
33 Vehicle Commission, shall produce an informational brochure for
34 parents and guardians of beginning drivers under the age of 18
35 years. The commission shall ensure that the parents or guardians of
36 a permit holder receive these brochures at the time a permit is
37 issued to a beginning driver. The brochures shall include, but not be
38 limited to, the following information:

- 39 (1) Setting an example for the beginning driver;
- 40 (2) Accident and fatality statistics about beginning drivers;
- 41 (3) Causes of accidents among beginning drivers;
- 42 (4) The need to supervise vehicle operation by a beginning
43 driver;
- 44 (5) Methods to coach a beginning driver on how to reduce
45 accidents;
- 46 (6) A description of the graduated driver's license program;
- 47 (7) Benefits of classroom and behind-the-wheel driver education
48 under the direction of State certified or licensed driving instructors,
49 as the case may be;

(8) The dangers of driving a vehicle in an aggressive manner, which shall include, but not be limited to, unexpectedly altering the speed of a vehicle, making improper or erratic traffic lane changes, disregarding traffic control devices, failing to yield the right of way, and following another vehicle too closely;

(9) The dangers of carbon monoxide poisoning from motor vehicles and techniques for the safe operation and proper maintenance of a vehicle, which shall include, but not be limited to, safety tips to avoid carbon monoxide poisoning from motor vehicles;

(10) Maintaining an awareness of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which shall include, but not be limited to, a driver's responsibilities when approaching and passing a [cyclist] pedestrian or person operating a bicycle or personal conveyance on the roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the penalties for failing to comply with these responsibilities, recognizing bicycle lanes, navigating intersections with pedestrians and cyclists, and exiting a vehicle without endangering pedestrians and cyclists; and

(11) A sample practice driving log.
(cf: P.L.2023, c.216, s.3)

3. R.S.39:3-41 is amended to read as follows:

39:3-41. a. At the time of the issuance of an examination permit or a special learner's permit to operate a motor vehicle, the chief administrator shall make available to each applicant for the examination permit or special learner's permit a driver's manual containing information required to be known and followed by licensed drivers relating to licensing requirements.

b. At the time of any required examination for renewal of a driver's license, the chief administrator shall upon request make available to each applicant for renewal a copy of the manual and any supplements thereto.

c. The driver's manual and any supplements thereto or any other booklet or writing prepared in connection with examinations for drivers' licenses or for renewals of drivers' licenses shall contain all information necessary to answer any question on an examination for a driver's license or for a renewal of a driver's license.

The chief administrator shall publish the driver's manual on the website of the commission in English and each of the three languages, other than English, most commonly spoken in the State, as determined by the chief administrator. The chief administrator shall periodically, and at least every five years, verify the three languages, other than English, most commonly spoken in the State.

d. The chief administrator, following consultation with the organ procurement organizations designated pursuant to 42 U.S.C. s.1320b-8 to serve in the State of New Jersey, shall include in the

1 driver's manual information explaining the provisions of the
2 "Revised Uniform Anatomical Gift Act," P.L.2008, c.50 (C.26:6-77
3 et al.), the beneficial uses of donated organs and tissues, and the
4 procedure for indicating on the driver's license the intention to
5 make a donation pursuant to section 1 of P.L.1978, c.181 (C.39:3-
6 12.2). The chief administrator may distribute all remaining copies
7 of the existing driver's manual before reprinting the manual with the
8 information required pursuant to this subsection.

9 e. The chief administrator, in consultation with the Nikhil
10 Badlani Foundation, shall include in the driver's manual
11 information explaining the dangers of failing to comply with this
12 State's motor vehicle traffic laws and indicating that interested
13 drivers may take the STOP for Nikhil Safety Pledge set forth in
14 paragraph (1) of this subsection.

15 (1) The "STOP for Nikhil Safety Pledge" is as follows:

16 "In order to ensure the safety of others on the road, passengers in
17 my car, and myself as a driver, I pledge to obey traffic laws while
18 operating a motor vehicle, be extra cautious, and be attentive to
19 traffic signs and signals and road conditions. Specifically:

20 I will come to a complete stop at every "stop" sign or red traffic
21 light, and will not proceed through a red traffic light;

22 I will stay alert, keep two hands on the steering wheel whenever
23 possible, and keep my mind on the road;

24 I will talk safely by using a hands-free wireless telephone while
25 driving if I am of lawful age to do so and refrain from texting while
26 driving; and I will plan ahead and leave enough time to arrive at my
27 destination."

28 (2) The chief administrator shall ensure that drivers have the
29 option of taking the pledge set forth in paragraph (1) of this
30 subsection by filling out a standard form made available at motor
31 vehicle offices or by following instructions publicized by the chief
32 administrator directing interested drivers to the appropriate website
33 to complete the pledge.

34 (3) The chief administrator may distribute all remaining copies
35 of the existing driver's manual before reprinting the manual with the
36 information required pursuant to this subsection.

37 f. The chief administrator, in consultation with the
38 Commissioner of Health and the Director of the Division of
39 Highway Traffic Safety in the Department of Law and Public
40 Safety, shall include in the driver's manual information explaining
41 the dangers of carbon monoxide poisoning from motor vehicles and
42 techniques for the safe operation and proper maintenance of a motor
43 vehicle. The chief administrator may distribute all remaining
44 copies of any existing driver's manual before reprinting the manual
45 with the information required pursuant to this subsection.

46 g. The chief administrator, in consultation with the Director of
47 the Division of Highway Traffic Safety in the Department of Law
48 and Public Safety, shall include in the driver's manual information
49 pertaining to the importance of operating a motor vehicle in a

1 manner that safely shares the roadway with pedestrians, cyclists,
2 skaters, ¹~~["rider"]~~ riders¹ of motorized-scooters, and other non-
3 motorized vehicles, which shall include, but not be limited to, a
4 driver's responsibilities when approaching and passing a pedestrian
5 or person operating a bicycle or personal conveyance on the
6 roadway pursuant to P.L.2021, c.194 (C.39:4-92.4) and the
7 penalties for failing to comply with these responsibilities.

8 ¹h. The chief administrator, in consultation with the Director of
9 the Division of Highway Traffic Safety in the Department of Law
10 and Public Safety, shall include in the driver's manual information
11 that instructs pedestrians, cyclists, skaters, riders of motorized-
12 scooters, and riders of other non-motorized vehicles on the proper
13 safety procedures while sharing the roadway with motorists.¹
14 (cf: P.L.2019, c.271, s.24)

15
16 4. This act shall take effect on the 13th month following
17 enactment. The chief administrator may take anticipatory actions in
18 advance of that date as may be necessary for the timely
19 implementation of P.L. , c. (C.) (pending before the
20 Legislature as this bill).

SENATE TRANSPORTATION COMMITTEE

STATEMENT TO

SENATE, No. 4146

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 17, 2025

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 4146.

As amended and reported, in addition to the other requirements provided for under current law, this bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written knowledge examination for a driving permit to include information pertaining to a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles. The safety information is required to include a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The driver's manual is also required to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists.

As amended and reported by the committee, Senate Bill No. 4146 is identical to Assembly Bill No. 4765, which was also amended and reported by the committee on this date.

COMMITTEE AMENDMENTS:

The committee amended the bill to include a provision that requires the driver's manual to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists. The amendments also change the bill's title and synopsis and make technical changes.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 4146

STATE OF NEW JERSEY
221st LEGISLATURE

DATED: JULY 3, 2025

SUMMARY

- Synopsis:** Requires driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances; requires driver’s manual to include information on sharing roadway with motorists for certain road users.
- Type of Impact:** Increase in annual State expenditures.
- Agencies Affected:** New Jersey Motor Vehicle Commission.

Office of Legislative Services Estimate

Fiscal Impact	<u>Annual</u>
State Expenditure Increase	Indeterminate

- The Office of Legislative Services (OLS) determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will result in increased one-time expenditures for the commission attributable to updating the driver’s manual, curriculum, and written knowledge examination for a driving permit with the required information outlined in the bill.
- The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to produce a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000.
- The OLS is unable to quantify the cost to update the driver’s manual and examination because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programing or technology to create new driver’s manuals and exams.

BILL DESCRIPTION

This bill requires the informational brochure distributed to the parents and guardians of new drivers, the curriculum approved for classroom driver education courses, and the written knowledge examination for a driving permit to be updated to include information pertaining to a driver's responsibilities when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information pertaining to the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized vehicles, which is required to include a driver's responsibilities under current law when approaching and passing a pedestrian or person operating a bicycle or personal conveyance on the roadway and the penalties for failing to comply with these responsibilities.

The bill also requires the driver's manual to include information that instructs pedestrians, cyclists, skaters, riders of motorized-scooters, and riders of other non-motorized vehicles on the proper safety procedures while sharing the roadway with motorists.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS determines that the bill will likely result in indeterminate annual increased costs to the New Jersey Motor Vehicle Commission attributable to updating and printing the informational brochure distributed to the parents and guardians of new drivers. Additionally, the bill will likely result in increased one-time expenditures for the commission attributable to updating the drivers manual and examinations with the required information outlined in the bill.

The commission may be able to use the existing "move over" law public awareness campaign materials to assist in the creation of a new brochure. The OLS estimates that it may cost approximately \$1,000 for a graphic designer to utilize existing materials to construct a tri-fold brochure consistent with the requirements of the bill. Online quotes suggest that a print run of 10,000 glossy color brochures would cost approximately \$1,000. The OLS lacks the informational basis to estimate how many brochures will be printed annually to determine a cost estimate.

The commission will likely also incur additional costs to update the current driver's manual and examinations to include information required by the bill. The OLS is unable to quantify this increase because it is unclear whether the commission will need to hire a third party to produce new manuals and examinations or make changes to its computer programming or technology to create new driver's manuals and examinations. Additional computer changes will be necessary to update the written knowledge test with the required information.

Section: Authorities, Utilities, Transportation and Communications

*Analyst: Andrew Edmonson
Associate Counsel*

*Approved: Thomas Koenig
Legislative Budget and Finance Officer*

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Signs Legislation to Increase Pedestrian and Cyclist Safety

Posted on - 07/17/2025

MAPLEWOOD – Today, Governor Murphy signed A4765/S4146, legislation that strengthens requirements for driver education and testing on safely and responsibly sharing the roads with pedestrians and cyclists. The Governor was joined in Maplewood by vehicular crash victims, advocates, community members, and local and state leaders.

This legislation builds upon the Murphy Administration's efforts to make New Jersey's roads safer for motorists, cyclists, and pedestrians. Earlier this year, Governor Murphy established the [Target Zero Commission](#) – a 13-member group charged with identifying and implementing strategies to eliminate serious roadway injuries and fatalities in the state by 2040.

"Today's legislation marks another essential step toward reducing roadside fatalities and making our streets safer," **said Governor Murphy**. "By expanding driver's education and testing to include more safeguards for pedestrians and cyclists, we are fostering a new generation of informed, responsible drivers. This law helps prevent senseless tragedy and furthers our commitment to building a stronger, safer Garden State."

The law requires that both driver's education curriculum and the driver's examination include information about a driver's responsibilities when approaching a pedestrian operating a bicycle or personal conveyance, as well as the associated penalties for failing to comply with these responsibilities.

From 2023 to 2024, traffic fatalities increased by 14%. This overall increase was largely due to a 36% increase in pedestrian fatalities. As of this month, traffic fatalities are down 17% and [pedestrian fatalities are down 31%](#) compared to the same time period last year.

By expanding and strengthening the driver's education and testing requirements, as well as driver manuals, the Murphy Administration is ensuring New Jersey motorists are smarter and safer on the roads.

"With the signing of this bill, the MVC will place added emphasis on drivers sharing the road with pedestrians, cyclists, and vulnerable road users in our driver manual and driver testing," **said Latrecia Littles-Floyd, Acting Chief Administrator of the Motor Vehicle Commission**. "It's crucial for drivers to exercise caution and vigilance whenever they're behind the wheel. By cultivating careful driving and passing practices, we aim to make our roads safer for everyone. Let's all commit to driving responsibly and protecting each other."

"Gov. Murphy and I are committed to improving safety for everyone on our roadways, particularly our most vulnerable users," **NJDOT Commissioner Fran O'Connor said**. "Safety is everyone's responsibility and this law helps make sure drivers are properly educated so they are doing their part to reduce crashes, injuries, and fatalities with pedestrians and cyclists."

"In a state as densely populated as New Jersey, it's especially important that drivers remain aware that they are sharing the road with pedestrians and cyclists," **said Division of Highway Traffic Safety Director Michael J. Rizol Jr.** "This new law will include in the driver's manual information on the importance of sharing the road safely with pedestrians and cyclists. Drivers have responsibilities when approaching and passing people who are walking or riding bicycles, and this law will ensure that everyone is aware of those responsibilities and the penalties for failing to comply with them."

The primary sponsors of A4765/S4146 are Senators Patrick Diegnan Jr. and Angela McKnight, and Assemblymembers Lisa Swain, David Bailey Jr., and Heather Simmons.

"Everyone who uses our roads deserves to feel safe, whether they are driving, biking, or simply crossing the street. Too many preventable tragedies have shown us what happens when drivers aren't properly educated," **said Assembly Speaker Craig J. Coughlin.** "This law ensures new drivers in New Jersey are taught how to safely share the road and understand their responsibilities to others from day one. I thank Governor Murphy, my colleagues in the Legislature, and all of the advocates who helped make this important safety measure a reality."

"We passed the Safe Passing Law in 2022 to better protect pedestrians, cyclists, other roadway users from the threat of motor vehicle accidents," **said Senator Diegnan, Chair of the Senate Transportation Committee.** "Still, deaths and injuries among pedestrians and cyclists on New Jersey roads have been increasing in recent years. By making sure that drivers are made aware as early as possible what their responsibilities are under the law, especially when combined with other efforts such as the Target Zero Commission, we will make our roads safer for all types of roadway users, motorists included."

"Ensuring drivers know their role in sharing the road and protecting pedestrians and cyclists is critical to making our streets safer and more accessible to all travelers," **said Senator Angela McKnight.** "By incorporating this safety information in the written permit exam and driver's manual, we're improving driver education and setting clear expectations from the moment a new driver gets behind the wheel."

"As an avid runner and cyclist myself, I know how vulnerable people are on our roadways. This legislation is about saving lives and creating safer roads for everyone, whether you are walking, biking, or driving," **said Assemblywoman Lisa Swain.** "By educating new drivers on how to safely share the road, we are helping build more connected and mindful communities."

"Our roads should be safe for all users, not just those behind the wheel," **said Assemblywoman Heather Simmons.** "By including pedestrian and cyclist safety in driver education, we are making sure every new driver understands their role in protecting others on the road."

"Too many tragedies happen because drivers are not properly educated on how to approach pedestrians, cyclists, or people using personal mobility devices," **said Assemblyman Dave Bailey Jr.** "This law gives new drivers the tools they need to help prevent those tragedies."

"Our children deserve safety on the way to and from school," **said Scott Schoenborn, impacted father from Maplewood.** "My family is encouraged by actions of the local and state government such as this new law to help support safety for pedestrians. We hope this new law is followed by additional measures to help reduce the likelihood of other families being impacted like ours."

"We've already lost far too many lives to crashes between drivers and cyclists," said **Burhaan Khurram, Vice President of the West Orange Nikhil Badlani Youth Advisory Board**. "With this new law, we take a step toward change. By including comprehensive training and testing on these issues, we have the chance to reduce tragedies, to protect pedestrians and cyclists alike, and to build a safer, more responsible driving culture in New Jersey."

"This legislation is a critical step toward saving lives on our roads. By ensuring that driver education and testing emphasize the responsibility drivers have when passing pedestrians, cyclists, and other vulnerable road users, we are sending a clear message: safety must come first," said **Sangeeta Badlani, Founder of Nikhil Badlani Foundation, Families for Safe Streets NJ and Co-Founder of the Vision Zero NJ Alliance**. "As a mother who lost a child to traffic violence, I know all too well the pain that comes when that responsibility is ignored. I'm grateful to the lawmakers who listened to our voices and to the young advocates who helped make this bill a reality. Together, we are changing the culture of driving in New Jersey—one law at a time."

"After the most dangerous year for pedestrians since 1986, New Jersey is grappling with a heartbreaking safety crisis that affects every community throughout the state. New Jersey Future appreciates Governor Murphy's leadership in signing Bill S4146/A4765 into law, requiring education for drivers on their responsibilities when approaching and passing pedestrians and cyclists. Driving isn't just about controlling your vehicle; it's about being responsible for the safety of everyone around you, especially vulnerable road users like pedestrians, seniors, and cyclists. This legislation addresses a critical gap in the current driver education system and is a significant step toward making New Jersey's roads safer for everyone," said **Zeke Weston, Policy Coordinator at New Jersey Future**.

"This bill requires education for new driver's specifically about how to keep our most vulnerable road users safe! We need to continue to make our streets safe for ALL, especially people walking, using wheelchairs, riding bikes and other micromobility devices," said **Paul Mickiewicz, Program Manager at New Jersey Bike & Walk Montclair**.

We're happy to see the safety of New Jersey's citizens being taken seriously. Every family deserves to feel secure walking their neighborhood—whether it's a parent pushing a stroller, a child biking to school, or a teen crossing the street with friends. This legislation is an important step toward protecting our most vulnerable road users and creating safer streets in Jersey City and in communities across the state," said **Gabrielle Gannon and Denise Dash, Co-founders of Jersey City Mamas**.

"Senate Bill 4146 is a meaningful step forward for our downtowns—ensuring driver education emphasizes safe interactions with pedestrians, cyclists, and other non-motorized road users," said **Natalie Pineiro, Executive Director of Downtown New Jersey**. "By embedding these lessons in driver manuals, tests, and instructional materials, the bill helps reinforce a culture of shared responsibility on our streets. That directly supports the walkability and vibrant, human-scaled design that make our downtowns the heart of New Jersey communities."

"Driver education is an underrated component of street safety, and is already more thorough and rigorous in many developed nations than it is here in the US. Teaching new drivers how to interact safely with the growing number of cyclists on our streets, and to respect our right to use the streets, is an especially pressing need that this initiative will help meet," said **Ayla Schermer, President at Bike JC**.

"The Safe Passing Law, signed by Governor Murphy in 2022 is one of the strongest in the country, making it safer for people on our roads, walking, biking, and rolling, but to be truly effective more people need to know

about the law. This legislation is a terrific way to reach millions of drivers and quickly make them aware of how to drive safely to protect our families, friends, and loved ones while driving.” **said Debra Kagan, Executive Director, New Jersey Bike & Walk Coalition.** “It is a great example of the kind of simple safety actions that can make a real impact toward our goal of zero deaths and serious injuries.”

“AAA commends Governor Murphy for signing S4168/A4765, sponsored by Senator Diegnan and Assemblywoman Swain,” **said Lauren Paterno, senior government affairs advisor for AAA Clubs of New Jersey.** “This important legislation will enhance road safety across New Jersey by requiring driver education focused on sharing the road with pedestrians, cyclists, skaters, and motorized scooter users. By providing drivers with this knowledge, S4168/A4765 helps prevent future fatalities and promotes safer roads for all users.”

“This groundbreaking legislation is a vital step toward making our roads safer for everyone—especially the most vulnerable among us,” **said Krishna Murthy, President & CEO of EZ Ride.** “By requiring drivers to learn how to responsibly share the road with pedestrians, cyclists, and others, New Jersey is sending a clear message: every life matters. On behalf of EZ Ride and all the Transportation Management Associations (TMAs) across the state, I applaud Governor Murphy for his leadership and commitment to a safer, more inclusive transportation system. Together, we can make Target Zero traffic deaths by 2040 not just a goal—but a reality.”

“NJ has taken the lead in sharing our roads safely with the NJ Safe Passing Law, the Target Zero Commission, and others. More must be done, but now we welcome the chance to help our drivers and all other road users learn to follow the laws, to treat everyone like they’re family or friends, and save lives and serious injuries,” **said Jim Hunt, Vision Zero New Jersey Alliance Organizer, and 4-Foot Safe Passing Law Advocacy Campaign Leader.**

“This bill marks a crucial step in advancing awareness of New Jersey’s Safe Passing Law and, in particular, ensuring drivers fully understand their responsibility to protect pedestrians, bicyclists, and other vulnerable road users when they’re behind the wheel,” **said Leigh Ann Von Hagen, AICP,PP, Executive Director, Voorhees Transportation Center, Bloustein School of Planning and Public Policy, Rutgers University.**

“The Brain Injury Alliance of New Jersey applauds Governor Murphy and the Legislature for advancing this critical driver education legislation. Too often, pedestrian and cyclist crashes result in devastating, life-changing brain injuries that are preventable. By equipping drivers with the knowledge and responsibility to safely share the road the chances of brain injury and death can be prevented,” **said Kate O’Connor, MPH, CHES, Director of Public Health & Safety.**

“By enacting this legislation, Governor Murphy reaffirms a clear and critical message: pedestrian and cyclist safety matters, and drivers have a responsibility to share the road,” **said Zoe Baldwin, Vice President for State Programs at Regional Plan Association.** “Today’s signing is a meaningful step toward a culture shift where all New Jerseyans can move through their community safely, regardless of how they get around. We’re grateful for the Governor’s continued leadership and look forward to continuing the work to make our streets truly safe for all.”

Posted on: July 17, 2025

Legislation to Enhance Driver and Pedestrian Safety Signed into Law

Swain, Bailey, Simmons bill will educate new drivers on responsibly sharing the road with pedestrians and bicyclists

(TRENTON) - Legislation sponsored by Assembly members [Lisa Swain](#), [Dave Bailey, Jr.](#) and [Heather Simmons](#) will strengthen driver education to help protect everyone who shares the roads. Governor Phil Murphy signed Bill [A4765](#) today alongside Assembly Speaker [Craig J. Coughlin](#) and other legislators.



Bill A4765 will require driver education and testing on responsibilities when approaching and passing pedestrians and persons operating bicycles and personal conveyances. It will also require driver's manuals to include information on sharing roadways with motorists.

“Everyone who uses our roads deserves to feel safe, whether they are driving, biking, or simply crossing the street. Too many preventable tragedies have shown us what happens when drivers aren’t properly educated,” **said Assembly Speaker Coughlin**. “This law ensures new drivers in New Jersey are taught how to safely share the road and understand their responsibilities to others from day one. I thank Governor Murphy, my colleagues in the Legislature, and all of the advocates who helped make this important safety measure a reality.”

“As an avid runner and cyclist myself, I know how vulnerable people are on our roadways. This legislation is about saving lives and creating safer roads for everyone, whether you are walking, biking, or driving,” **said Assemblywoman Swain (D-Bergen)**. “By educating new drivers on how to safely share the road, we are helping build more connected and mindful communities.”

“Too many tragedies happen because drivers are not properly educated on how to approach pedestrians, cyclists, or people using personal mobility devices,” **said Assemblyman Bailey (D-Gloucester, Salem, Cumberland)**. “This law gives new drivers the tools they need to help prevent those tragedies.”

“Our roads should be safe for all users, not just those behind the wheel,” **said Assemblywoman Simmons (D-Gloucester, Salem, Cumberland)**. “By including pedestrian and cyclist safety in driver education, we are making sure every new driver understands their role in protecting others on the road.”