

52:18A-263
LEGISLATIVE HISTORY CHECKLIST
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LAWS OF: 2025 **CHAPTER:** 113

NJSA: 52:18A-263 Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

BILL NO: A5170 (Substituted for S4027 (1R))

SPONSOR(S) Pintor Marin, Eliana and others

DATE INTRODUCED: 12/19/2024

COMMITTEE: **ASSEMBLY:** Appropriations

SENATE: --

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: **ASSEMBLY:** 05/22/2025

SENATE: 06/30/2025

DATE OF APPROVAL: 7/22/2025

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (A5170 Aca (1R) enacted)

ADVANCE LAW	Yes
PAMPHLET LAW	Yes

A5170

INTRODUCED BILL: (Includes sponsor(s) statement)	Yes
REPRINT(S):	Yes AAP 5/15/25 1R
TECHNICAL REVIEW OF BILL:	No
COMMITTEE STATEMENT: ASSEMBLY:	Yes
SENATE:	No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:	No
LEGISLATIVE FISCAL ESTIMATE:	Yes 02/11/25 06/03/25

S4027 (1R)

INTRODUCED BILL: (Includes sponsor(s) statement)	Yes
REPRINT(S):	Yes SBA 3/17/25 1R

TECHNICAL REVIEW OF BILL:	No
COMMITTEE STATEMENT:	ASSEMBLY: No
	SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, ***may possibly*** be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:	No
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LEGISLATIVE FISCAL ESTIMATE:	Yes	02/05/25 06/04/25
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VETO MESSAGE:	No
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GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
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LEGISLATOR STATEMENT:	No
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FOLLOWING WERE PRINTED:

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REPORTS:	No
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HEARINGS:	No
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NEWSPAPER ARTICLES:	No
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CL/MMcB

P.L. 2025, CHAPTER 113, *approved July 22, 2025*
Assembly, No. 5170 (*First Reprint*)

1 **AN ACT** concerning the purchase of certain unused tax credits
2 issued under the New Jersey Economic Recovery Act of 2020
3 and amending P.L.2020, c.156.
4

5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*
7

8 ¹**[**1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to
9 read as follows:

10 89. a. The Director of the Division of Taxation in the Department
11 of the Treasury may purchase unused tax credits awarded under a
12 program listed in paragraphs (1) through (5) or paragraphs (7)
13 through (12) of subsection b. of this section, and shall purchase
14 unused tax credits awarded under a program listed in paragraphs (6)
15 and (13) of subsection b. of this section, including tax credit
16 transfer certificates issued by the director in lieu of a tax credit
17 allowed under such programs. The director shall not pay
18 consideration in excess of 75 percent of the credit amount to be
19 purchased, except for a credit awarded under:

20 (1) the "Emerge Program Act," sections 68 through 81 of
21 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the
22 provisions of paragraph (4) of subsection d. of section 77 of
23 P.L.2020, c.156 (C.34:1B-345);

24 (2) the "New Jersey Aspire Program Act," sections 54 through
25 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as
26 amended and supplemented, for which the director shall pay an
27 amount equal to 85 percent of the credit amount, provided that the
28 issuance date of the tax credit certificate or tax credit transfer
29 certificate to the developer or the holder of such certificate occurred
30 at least one year prior to the date of application to the director, and
31 further provided that, if the application to the director is submitted
32 after the sixth year of the eligibility period, the amount in excess of
33 the reasonable and appropriate rate of return on investment that the
34 developer is required to pay pursuant to subsection c. of section 60
35 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

36 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
37 (C.34:1B-383 et al.), for which the director shall pay an amount
38 equal to 85 percent of the credit amount, provided that the issuance
39 date of the tax credit certificate or tax credit transfer certificate to
40 the developer or the holder of such certificate occurred at least one
41 year prior to the date of application to the director.

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AAP committee amendments adopted May 15, 2025.

b. The Director of the Division of Taxation in the Department of the Treasury may or shall, subject to the provisions of subsection a. of this section, purchase tax credits awarded under the following:

(1) the "Historic Property Reinvestment Act," sections **【1】** 2 through 8 of P.L.2020, c.156 (**【C.34:1B-269】** C.34:1B-270 through C.34:1B-276);

(2) the "Brownfield Redevelopment Incentive Program Act," sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through C.34:1B-287);

(3) the "New Jersey Innovation Evergreen Act," sections 20 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);

(4) the "Food Desert Relief Act," sections 35 through 42 of P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);

(5) the "New Jersey Community-Anchored Development Act," sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through C.34:1B-321);

(6) the "New Jersey Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);

(7) the " Emerge Program Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.);

(8) the Grow New Jersey Assistance Program established pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);

(9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);

(10) the State Economic Redevelopment and Growth Grant program established pursuant to section 5 of P.L.2009, c.90 (C.52:27D-489e);

(11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b); **【and】**

(12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and

(13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197 (C.34:1B-383 et al.).

(cf: P.L.2020, c.156, s.89)**】**¹

¹1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to read as follows:

89. a. The Director of the Division of Taxation in the Department of the Treasury may purchase unused tax credits awarded under a program listed in paragraphs (1) through (5) or paragraphs (7) through (12) of subsection b. of this section, and shall purchase unused tax credits awarded under a program listed in paragraphs (6) and (13) of subsection b. of this section, including tax credit transfer certificates issued by the director in lieu of a tax credit allowed under such programs. The director shall not pay consideration in excess of 75 percent of the credit amount to be purchased, except for a credit awarded under:

(1) the "Emerge Program Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the

1 provisions of paragraph (4) of subsection d. of section 77 of P.L.2020,
2 c.156 (C.34:1B-345);

3 (2) the "New Jersey Aspire Program Act," sections 54 through 67
4 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as amended
5 and supplemented, for which the director shall pay an amount equal to
6 85 percent of the credit amount, provided that the issuance date of the
7 tax credit certificate or tax credit transfer certificate to the developer or
8 the holder of such certificate occurred at least one year prior to the
9 date of application to the director, and further provided that, if the
10 application to the director is submitted after the sixth year of the
11 eligibility period, the amount in excess of the reasonable and
12 appropriate rate of return on investment that the developer is required
13 to pay pursuant to subsection c. of section 60 of P.L.2020, c.156
14 (C.34:1B-328) shall increase to 50 percent; or

15 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
16 (C.34:1B-383 et al.), for which the director shall pay an amount equal
17 to 85 percent of the credit amount, provided that the issuance date of
18 the tax credit certificate or tax credit transfer certificate to the
19 developer or the holder of such certificate occurred at least one year
20 prior to the date of application to the director.

21 b. The Director of the Division of Taxation in the Department of
22 the Treasury may or shall, subject to the provisions of subsection a. of
23 this section, purchase tax credits awarded under the following:

24 (1) the "Historic Property Reinvestment Act," sections 2 through 8
25 of P.L.2020, c.156 (C.34:1B-270 through C.34:1B-276);

26 (2) the "Brownfield Redevelopment Incentive Program Act,"
27 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
28 C.34:1B-287);

29 (3) the "New Jersey Innovation Evergreen Act," sections 20
30 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);

31 (4) the "Food Desert Relief Act," sections 35 through 42 of
32 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);

33 (5) the "New Jersey Community-Anchored Development Act,"
34 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
35 C.34:1B-321);

36 (6) the "New Jersey Aspire Program Act," sections 54 through 67
37 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);

38 (7) the "Emerge Program Act," sections 68 through 81 of
39 P.L.2020, c.156 (C.34:1B-336 et al.);

40 (8) the Grow New Jersey Assistance Program established pursuant
41 to section 3 of P.L.2011, c.149 (C.34:1B-244);

42 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);

43 (10) the State Economic Redevelopment and Growth Grant
44 program established pursuant to section 5 of P.L.2009, c.90
45 (C.52:27D-489e);

46 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b);

47 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and

1 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
2 (C.34:1B-383 et al.).¹
3 (cf: P.L.2025, c.2, s.9)

4

5 2. This act shall take effect immediately.

6

7

8

9

10 Requires State to purchase certain unused tax credits issued
11 under New Jersey Economic Recovery Act of 2020.

CHAPTER 113
CORRECTED COPY

AN ACT concerning the purchase of certain unused tax credits issued under the New Jersey Economic Recovery Act of 2020 and amending P.L.2020, c.156.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to read as follows:

C.52:18A-263 Purchase of unused tax credits.

89. a. The Director of the Division of Taxation in the Department of the Treasury may purchase unused tax credits awarded under a program listed in paragraphs (1) through (5) or paragraphs (7) through (12) of subsection b. of this section and shall purchase unused tax credits awarded under a program listed in paragraphs (6), (13), and (14) of subsection b. of this section, including tax credit transfer certificates issued by the director in lieu of a tax credit allowed under such programs. The director shall not pay consideration in excess of 75 percent of the credit amount to be purchased, except for a credit awarded under:

(1) the "Emerge Program Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the provisions of paragraph (4) of subsection d. of section 77 of P.L.2020, c.156 (C.34:1B-345);

(2) the "New Jersey Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as amended and supplemented, for which the director shall pay an amount equal to 85 percent of the credit amount, provided that the issuance date of the tax credit certificate or tax credit transfer certificate to the developer or the holder of such certificate occurred at least one year prior to the date of application to the director, and further provided that, if the application to the director is submitted after the sixth year of the eligibility period, the amount in excess of the reasonable and appropriate rate of return on investment that the developer is required to pay pursuant to subsection c. of section 60 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent;

(3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197 (C.34:1B-383 et al.), for which the director shall pay an amount equal to 85 percent of the credit amount, provided that the issuance date of the tax credit certificate or tax credit transfer certificate to the developer or the holder of such certificate occurred at least one year prior to the date of application to the director; or

(4) the "Garden State Film and Digital Media Jobs Act," P.L.2018, c.56 (C.54:10A-5.39b et al.), for which the director shall pay an amount equal to 95 percent of the credit amount for any original application approved by the authority on or after January 1, 2026, provided that the issuance date of the tax credit certificate or tax credit transfer certificate to the taxpayer, which taxpayer is a New Jersey studio partner or the holder of such certificate originally issued to a New Jersey studio partner, occurred at least one year prior to the date of application to the director and provided that the director shall purchase such certificates valued at no more than a cumulative amount of \$80,000,000 in State fiscal year 2026, \$160,000,000 in State fiscal year 2027, \$240,000,000 in State fiscal year 2028, and \$200,000,000 in each State fiscal year thereafter, subject to the conditions in this paragraph. If an application to the director for the purchase of tax credits otherwise qualifies pursuant to this paragraph, but the value of tax credits for which the director receives applications exceeds the maximum cumulative amount for the State fiscal year in which the application is made, the director shall purchase the remaining tax credits in the State fiscal year next following the State fiscal year in which the application is made, provided that the director shall not purchase a cumulative amount above

the maximum cumulative amount for the respective State fiscal year. No payments shall be made pursuant to this paragraph unless the following conditions are met: full funding is provided for the fiscal year to satisfy the requirement in Article VIII, Section IV, paragraph 1 of the New Jersey Constitution that the Legislature provide for the maintenance and support of a thorough and efficient system of free public schools for the instruction of children in the State between the ages of five and 18 years; full payment of the contributions required by law for the fiscal year is made to the State-administered retirement systems; and the annual appropriations act for the State fiscal year maintains a budgetary surplus of no less than 12 percent of total appropriations from the General Fund and the Property Tax Relief Fund

b. The Director of the Division of Taxation in the Department of the Treasury may or shall, subject to the provisions of subsection a. of this section, purchase tax credits awarded under the following:

(1) the "Historic Property Reinvestment Act," sections 2 through 8 of P.L.2020, c.156 (C.34:1B-270 through C.34:1B-276);

(2) the "Brownfield Redevelopment Incentive Program Act," sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through C.34:1B-287);

(3) the "New Jersey Innovation Evergreen Act," sections 20 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);

(4) the "Food Desert Relief Act," sections 35 through 42 of P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);

(5) the "New Jersey Community-Anchored Development Act," sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through C.34:1B-321);

(6) the "New Jersey Aspire Program Act," sections 54 through 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);

(7) the "Emerge Program Act," sections 68 through 81 of P.L.2020, c.156 (C.34:1B-336 et al.);

(8) the Grow New Jersey Assistance Program established pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);

(9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);

(10) the State Economic Redevelopment and Growth Grant program established pursuant to section 5 of P.L.2009, c.90 (C.52:27D-489e);

(11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b);

(12) section 2 of P.L.2018, c.56 (C.54A:4-12b);

(13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197 (C.34:1B-383 et al.);

(14) the "Garden State Film and Digital Media Jobs Act," P.L.2018, c.56 (C.54:10A-5.39b et al.); and

(15) sections 3 through 7 of P.L.2025, c.111 (C.55:14K-106 through 55:14K-110).

2. This act shall take effect immediately.

Approved July 22, 2025.

ASSEMBLY, No. 5170

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED DECEMBER 19, 2024

Sponsored by:

Assemblywoman ELIANA PINTOR MARIN

District 29 (Essex and Hudson)

Assemblywoman SHANIQUE SPEIGHT

District 29 (Essex and Hudson)

SYNOPSIS

Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/14/2025)

1 AN ACT concerning the purchase of certain unused tax credits
2 issued under the New Jersey Economic Recovery Act of 2020
3 and amending P.L.2020, c.156.

4
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*

7
8 1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to
9 read as follows:

10 89. a. The Director of the Division of Taxation in the Department
11 of the Treasury may purchase unused tax credits awarded under a
12 program listed in paragraphs (1) through (5) or paragraphs (7)
13 through (12) of subsection b. of this section, and shall purchase
14 unused tax credits awarded under a program listed in paragraphs (6)
15 and (13) of subsection b. of this section, including tax credit
16 transfer certificates issued by the director in lieu of a tax credit
17 allowed under such programs. The director shall not pay
18 consideration in excess of 75 percent of the credit amount to be
19 purchased, except for a credit awarded under:

20 (1) the "Emerge Program Act," sections 68 through 81 of
21 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the
22 provisions of paragraph (4) of subsection d. of section 77 of
23 P.L.2020, c.156 (C.34:1B-345);

24 (2) the "New Jersey Aspire Program Act," sections 54 through
25 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as
26 amended and supplemented, for which the director shall pay an
27 amount equal to 85 percent of the credit amount, provided that the
28 issuance date of the tax credit certificate or tax credit transfer
29 certificate to the developer or the holder of such certificate occurred
30 at least one year prior to the date of application to the director, and
31 further provided that, if the application to the director is submitted
32 after the sixth year of the eligibility period, the amount in excess of
33 the reasonable and appropriate rate of return on investment that the
34 developer is required to pay pursuant to subsection c. of section 60
35 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

36 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
37 (C.34:1B-383 et al.), for which the director shall pay an amount
38 equal to 85 percent of the credit amount, provided that the issuance
39 date of the tax credit certificate or tax credit transfer certificate to
40 the developer or the holder of such certificate occurred at least one
41 year prior to the date of application to the director.

42 b. The Director of the Division of Taxation in the Department
43 of the Treasury may or shall, subject to the provisions of subsection
44 a. of this section, purchase tax credits awarded under the following:

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

- 1 (1) the "Historic Property Reinvestment Act," sections **[1]** 2
2 through 8 of P.L.2020, c.156 (**[C.34:1B-269]** C.34:1B-270 through
3 C.34:1B-276);
- 4 (2) the "Brownfield Redevelopment Incentive Program Act,"
5 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
6 C.34:1B-287);
- 7 (3) the "New Jersey Innovation Evergreen Act," sections 20
8 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);
- 9 (4) the "Food Desert Relief Act," sections 35 through 42 of
10 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);
- 11 (5) the "New Jersey Community-Anchored Development Act,"
12 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
13 C.34:1B-321);
- 14 (6) the "New Jersey Aspire Program Act," sections 54 through
15 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);
- 16 (7) the " Emerge Program Act," sections 68 through 81 of
17 P.L.2020, c.156 (C.34:1B-336 et al.);
- 18 (8) the Grow New Jersey Assistance Program established
19 pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);
- 20 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);
- 21 (10) the State Economic Redevelopment and Growth Grant
22 program established pursuant to section 5 of P.L.2009, c.90
23 (C.52:27D-489e);
- 24 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b); **[and]**
25 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and
26 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
27 (C.34:1B-383 et al.).
28 (cf: P.L.2020, c.156, s.89)

29
30 2. This act shall take effect immediately.
31
32

33 STATEMENT

34
35 This bill requires the Director of the Division of Taxation in the
36 Department of the Treasury (director) to purchase unused tax
37 credits awarded under the New Jersey Aspire Program (Aspire
38 Program) and the Cultural Arts Incentives Program.

39 Under current law, the director is permitted to purchase unused
40 tax credits awarded under various economic development programs
41 established under the "New Jersey Economic Recovery Act of
42 2020," including the Aspire Program.

43 Under the bill, the director is required to purchase unused tax
44 credits and tax credit transfer certificates awarded under the Aspire
45 Program and the Cultural Arts Incentives Program in an amount
46 equal to 85 percent of the value of the tax credit, provided that
47 certain conditions are met. In both cases, the bill requires the
48 issuance date of the tax credit certificate or tax credit transfer

A5170 PINTOR MARIN, SPEIGHT

4

- 1 certificate to have occurred at least one year prior to the date of
- 2 application to the director.

[First Reprint]

ASSEMBLY, No. 5170

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED DECEMBER 19, 2024

Sponsored by:

Assemblywoman ELIANA PINTOR MARIN

District 29 (Essex and Hudson)

Assemblywoman SHANIQUE SPEIGHT

District 29 (Essex and Hudson)

Senator NILSA I. CRUZ-PEREZ

District 5 (Camden and Gloucester)

Senator NELLIE POU

District 35 (Bergen and Passaic)

Co-Sponsored by:

Senator Wimberly

SYNOPSIS

Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on May 15, 2025, with amendments.



(Sponsorship Updated As Of: 6/30/2025)

1 **AN ACT** concerning the purchase of certain unused tax credits
 2 issued under the New Jersey Economic Recovery Act of 2020
 3 and amending P.L.2020, c.156.

4
 5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
 6 *of New Jersey:*

7
 8 ¹**1** Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to
 9 read as follows:

10 89. a. The Director of the Division of Taxation in the Department
 11 of the Treasury may purchase unused tax credits awarded under a
 12 program listed in paragraphs (1) through (5) or paragraphs (7)
 13 through (12) of subsection b. of this section, and shall purchase
 14 unused tax credits awarded under a program listed in paragraphs (6)
 15 and (13) of subsection b. of this section, including tax credit
 16 transfer certificates issued by the director in lieu of a tax credit
 17 allowed under such programs. The director shall not pay
 18 consideration in excess of 75 percent of the credit amount to be
 19 purchased, except for a credit awarded under:

20 (1) the "Emerge Program Act," sections 68 through 81 of
 21 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the
 22 provisions of paragraph (4) of subsection d. of section 77 of
 23 P.L.2020, c.156 (C.34:1B-345);

24 (2) the "New Jersey Aspire Program Act," sections 54 through
 25 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as
 26 amended and supplemented, for which the director shall pay an
 27 amount equal to 85 percent of the credit amount, provided that the
 28 issuance date of the tax credit certificate or tax credit transfer
 29 certificate to the developer or the holder of such certificate occurred
 30 at least one year prior to the date of application to the director, and
 31 further provided that, if the application to the director is submitted
 32 after the sixth year of the eligibility period, the amount in excess of
 33 the reasonable and appropriate rate of return on investment that the
 34 developer is required to pay pursuant to subsection c. of section 60
 35 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

36 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
 37 (C.34:1B-383 et al.), for which the director shall pay an amount
 38 equal to 85 percent of the credit amount, provided that the issuance
 39 date of the tax credit certificate or tax credit transfer certificate to
 40 the developer or the holder of such certificate occurred at least one
 41 year prior to the date of application to the director.

42 b. The Director of the Division of Taxation in the Department
 43 of the Treasury may or shall, subject to the provisions of subsection
 44 a. of this section, purchase tax credits awarded under the following:

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AAP committee amendments adopted May 15, 2025.

- 1 (1) the "Historic Property Reinvestment Act," sections **[1]** 2
- 2 through 8 of P.L.2020, c.156 (**[C.34:1B-269]** C.34:1B-270 through
- 3 C.34:1B-276);
- 4 (2) the "Brownfield Redevelopment Incentive Program Act,"
- 5 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
- 6 C.34:1B-287);
- 7 (3) the "New Jersey Innovation Evergreen Act," sections 20
- 8 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);
- 9 (4) the "Food Desert Relief Act," sections 35 through 42 of
- 10 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);
- 11 (5) the "New Jersey Community-Anchored Development Act,"
- 12 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
- 13 C.34:1B-321);
- 14 (6) the "New Jersey Aspire Program Act," sections 54 through
- 15 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);
- 16 (7) the " Emerge Program Act," sections 68 through 81 of
- 17 P.L.2020, c.156 (C.34:1B-336 et al.);
- 18 (8) the Grow New Jersey Assistance Program established
- 19 pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);
- 20 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);
- 21 (10) the State Economic Redevelopment and Growth Grant
- 22 program established pursuant to section 5 of P.L.2009, c.90
- 23 (C.52:27D-489e);
- 24 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b); **[and]**
- 25 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and
- 26 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
- 27 (C.34:1B-383 et al.).
- 28 (cf: P.L.2020, c.156, s.89)**】**¹
- 29

30 ¹1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to

31 read as follows:

32 89. a. The Director of the Division of Taxation in the Department

33 of the Treasury may purchase unused tax credits awarded under a

34 program listed in paragraphs (1) through (5) or paragraphs (7) through

35 (12) of subsection b. of this section, and shall purchase unused tax

36 credits awarded under a program listed in paragraphs (6) and (13) of

37 subsection b. of this section, including tax credit transfer certificates

38 issued by the director in lieu of a tax credit allowed under such

39 programs. The director shall not pay consideration in excess of 75

40 percent of the credit amount to be purchased, except for a credit

41 awarded under:

42 (1) the "Emerge Program Act," sections 68 through 81 of

43 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the

44 provisions of paragraph (4) of subsection d. of section 77 of P.L.2020,

45 c.156 (C.34:1B-345);

46 (2) the "New Jersey Aspire Program Act," sections 54 through 67

47 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as amended

1 and supplemented, for which the director shall pay an amount equal to
2 85 percent of the credit amount, provided that the issuance date of the
3 tax credit certificate or tax credit transfer certificate to the developer or
4 the holder of such certificate occurred at least one year prior to the
5 date of application to the director, and further provided that, if the
6 application to the director is submitted after the sixth year of the
7 eligibility period, the amount in excess of the reasonable and
8 appropriate rate of return on investment that the developer is required
9 to pay pursuant to subsection c. of section 60 of P.L.2020, c.156
10 (C.34:1B-328) shall increase to 50 percent; or

11 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
12 (C.34:1B-383 et al.), for which the director shall pay an amount equal
13 to 85 percent of the credit amount, provided that the issuance date of
14 the tax credit certificate or tax credit transfer certificate to the
15 developer or the holder of such certificate occurred at least one year
16 prior to the date of application to the director.

17 b. The Director of the Division of Taxation in the Department of
18 the Treasury may or shall, subject to the provisions of subsection a. of
19 this section, purchase tax credits awarded under the following:

20 (1) the "Historic Property Reinvestment Act," sections 2 through 8
21 of P.L.2020, c.156 (C.34:1B-270 through C.34:1B-276);

22 (2) the "Brownfield Redevelopment Incentive Program Act,"
23 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
24 C.34:1B-287);

25 (3) the "New Jersey Innovation Evergreen Act," sections 20
26 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);

27 (4) the "Food Desert Relief Act," sections 35 through 42 of
28 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);

29 (5) the "New Jersey Community-Anchored Development Act,"
30 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
31 C.34:1B-321);

32 (6) the "New Jersey Aspire Program Act," sections 54 through 67
33 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);

34 (7) the "Emerge Program Act," sections 68 through 81 of
35 P.L.2020, c.156 (C.34:1B-336 et al.);

36 (8) the Grow New Jersey Assistance Program established pursuant
37 to section 3 of P.L.2011, c.149 (C.34:1B-244);

38 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);

39 (10) the State Economic Redevelopment and Growth Grant
40 program established pursuant to section 5 of P.L.2009, c.90
41 (C.52:27D-489e);

42 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b);

43 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and

44 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
45 (C.34:1B-383 et al.).¹

46 (cf: P.L.2025, c.2, s.9)

47
48 2. This act shall take effect immediately.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5170

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 15, 2025

The Assembly Appropriations Committee reports favorably and with committee amendments Assembly Bill No. 5170.

As amended and reported, this bill requires the Director of the Division of Taxation in the Department of the Treasury (director) to purchase unused tax credits awarded under the New Jersey Aspire Program (Aspire Program) and the Cultural Arts Incentives Program.

Under current law, the director is permitted to purchase unused tax credits awarded under various economic development programs established under the “New Jersey Economic Recovery Act of 2020,” including the Aspire Program and the Cultural Arts Incentives Program.

Under the bill, the director is required to purchase unused tax credits and tax credit transfer certificates awarded under the Aspire Program and the Cultural Arts Incentives Program in an amount equal to 85 percent of the value of the tax credit, provided that certain conditions are met. In both cases, the bill requires the issuance date of the tax credit certificate or tax credit transfer certificate to have occurred at least one year prior to the date of application to the director.

COMMITTEE AMENDMENTS:

The committee amendments provide technical changes to the bill to update the underlying statute in light of a recent enactment of law.

FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual tax credit purchase.

If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentive Program were unused and purchases by the State at the required 85 percent of face value, the State would incur

additional expenses of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.

Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not be used otherwise would cause a net loss to the State equal to 85 percent of the credit's face value.

LEGISLATIVE FISCAL ESTIMATE

ASSEMBLY, No. 5170

STATE OF NEW JERSEY

221st LEGISLATURE

DATED: FEBRUARY 11, 2025

SUMMARY

Synopsis: Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

Type of Impact: Multi-year increases in State costs and revenues.

Agencies Affected: Department of the Treasury.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2025 & Thereafter</u>
State Expenditure Increase	Indeterminate
State Revenue Increase	Indeterminate

- The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual State tax credit purchase.
- If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentive Program were unused and purchased by the State at the required 85 percent of face value, the State would incur additional expenditures of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.
- Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not be used otherwise would cause a net loss to the State equal to 85 percent of the credit’s face value.

BILL DESCRIPTION

The bill would require the Division of Taxation in the Department of the Treasury to purchase unused tax credits issued under the New Jersey Aspire Program and the Cultural Arts Incentives Program at 85 percent of face value. Current law only permits tax credit purchases by the division.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill would have two countervailing multi-year impacts on State finances: expenditure increases from tax credit purchases and revenue increases from the avoided redemption of tax credits. The OLS, however, lacks the informational basis to determine the direction and magnitude of the bill's net fiscal impact as it would depend on the specific presently unknown circumstances of each individual tax credit purchase.

Based on current law and information available through the New Jersey Economic Development Authority (EDA), the OLS estimates that the State may be required to purchase up to \$7.9 billion in unused tax credits if the bill is enacted into law. Since the bill requires the State to pay 85 percent of the credit amount, the State would incur a maximum of \$6.7 billion in additional costs over a period of several fiscal years.

Several factors would reduce State tax credit purchases relative to the \$6.7 billion maximum. The State may not award all remaining tax credits available through the Aspire Program and the Cultural Arts Incentive Program. A portion of the tax credits that may currently be awarded through the Aspire Program may be transferred to support the film and digital media tax credit program. Final tax credits issued after project completion may be less than initially awarded by the EDA if a completed project is inconsistent with initial project plans. Finally, some of the tax credits will be redeemed by taxpayers.

The purchase of unused tax credits would have an indeterminate net impact on State finances, as the net impact would depend on the circumstances of each individual purchase. In principle, every tax credit purchase will increase short-term State expenditures and may potentially decrease long-term State revenue losses.

Under current law, the Division of Taxation already has the authority to purchase certain unused tax credits. To date, the division has chosen not to exercise this authority. For purposes of this estimate, the OLS assumes that the division will continue not to acquire tax credits under current law. Therefore, for purposes of illustration, if the State were to purchase an unused \$1 million tax credit at 85 percent of face value, the State would expend \$850,000 and would avoid the \$1 million tax revenue loss that would have occurred if the tax credit had been redeemed at the full amount, either by the initial awardee of the tax credit or a third-party purchaser. The result would be a \$150,000 net long-term gain to the State.

However, if the holder is unable to use the tax credit, then the State would only incur the \$850,000 expenditure increase, resulting in an \$850,000 net loss to the State. Consequently, by requiring the State to purchase these unused tax credits, the bill would result in net losses to the State whenever the State purchases a tax credit that its holder could not otherwise use.

New Jersey Aspire Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the New Jersey Aspire Program would increase State expenditures by up to \$5.7 billion over several years.

The EDA awards Aspire tax credits to the developers of certain redevelopment projects. As of January 25, 2025, the EDA has approved \$2.6 billion in Aspire tax credits, including for transformative projects, and some \$4.1 billion in tax credits remain available for award.

If the remaining \$4.1 billion in tax credits were awarded and remained unused by taxpayers, then the State would be required to purchase up to \$6.7 billion in unused Aspire tax credits. At a required purchase price of 85 percent of the tax credit amount, the bill would cause the State to incur additional costs of up to \$5.7 billion for these purchases.

Cultural Arts Incentive Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the Cultural Arts Incentive Program would increase State expenditures by \$340 million to \$1.0 billion.

The Cultural Arts Incentive Program (recently renamed the Cultural Arts Facilities Expansion Program by the EDA) incentivizes the development of cultural arts projects by cultural arts institutions, either independently or in collaboration with governmental entities. The program shares a \$1.2 billion tax credit authorization with the New Jersey Community-Anchored Development Program, the totality of which remains available to date. Current law sets aside at least \$400 million in tax credits for the Cultural Arts Incentive Program.

Consequently, the actual amount allocated to the tax credit program may range from \$400 million to \$1.2 billion. Accordingly, at 85 percent of face value, the State would expend an additional \$340 million to \$1.0 billion to purchase these tax credits if the initial recipients of the tax credits were to sell them to the State.

Section: Revenue, Finance and Appropriations

Analyst: Scott A. Brodsky
Staff Fiscal and Budget Analyst

Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 5170

STATE OF NEW JERSEY

221st LEGISLATURE

DATED: JUNE 3, 2025

SUMMARY

Synopsis: Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

Type of Impact: Multi-year increases in State costs and revenues.

Agencies Affected: Department of the Treasury.

Office of Legislative Services Estimate

Fiscal Impact	FY 2025 & Thereafter
State Expenditure Increase	Indeterminate
State Revenue Increase	Indeterminate

- The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual State tax credit purchase.
- If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentives Program were unused and purchased by the State at the required 85 percent of face value, the State would incur additional expenditures of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.
- Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not have been used otherwise would cause a net loss to the State equal to 85 percent of the credit’s face value.

BILL DESCRIPTION

This bill would require the Division of Taxation in the Department of the Treasury to purchase unused tax credits issued under the New Jersey Aspire Program and the Cultural Arts Incentives Program at 85 percent of face value. Current law only permits tax credit purchases by the division.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill would have two countervailing multi-year impacts on State finances: expenditure increases from tax credit purchases and revenue increases from the avoided redemption of tax credits. The OLS, however, lacks the informational basis to determine the direction and magnitude of the bill's net fiscal impact as it would depend on the specific, presently unknown, circumstances of each individual's tax credit purchase.

Based on current law and information available through the New Jersey Economic Development Authority, the OLS estimates that the State may be required to purchase up to \$7.9 billion in unused tax credits if the bill is enacted into law. Since the bill requires the State to pay 85 percent of the credit amount, the State would incur a maximum of \$6.7 billion in additional costs over a period of several fiscal years.

Several factors would reduce State tax credit purchases relative to the \$6.7 billion maximum. The State may not award all remaining tax credits available through the Aspire Program and the Cultural Arts Incentives Program. A portion of the tax credits that may currently be awarded through the Aspire Program may be transferred to support the film and digital media tax credit program. Final tax credits issued after project completion may be less than initially awarded by the authority if a completed project is consistent with initial project plans. Finally, some of the tax credits will be redeemed by taxpayers.

Current law allows taxpayers to sell or transfer tax credits awarded through other economic development programs. In response to an FY 2026 OLS Discussion Point, the authority noted that in FY 2024 and FY 2025, the average sales price of tax credits awarded to taxpayers through the Economic Redevelopment and Growth Grant Program, Film and Digital Media Tax Credit Program, Grow New Jersey Assistance Program, and Urban Transit Hub Tax Credit Program ranged from 88 cents per dollar to 93 cents per dollar. The OLS notes that these sale prices reflect current market conditions.

The purchase of unused tax credits would have an indeterminate net impact on State finances, as the net impact would depend on the circumstances of each individual purchase. In principle, every tax credit purchase will increase short-term State expenditures and may potentially decrease long-term State revenue losses.

Under current law, the Division of Taxation already has the authority to purchase certain unused tax credits. To date, the division has chosen not to exercise this authority. For purposes of this estimate, the OLS assumes that the division will continue not to acquire tax credits under current law. Therefore, for purposes of illustration, if the State were to purchase an unused \$1 million tax credit at 85 percent of face value, the State would expend \$850,000 and would avoid the \$1 million tax revenue loss that would have occurred if the tax credit had been redeemed at the

full amount, either by the initial awardee of the tax credit or a third-party purchaser. The result would be a \$150,000 net long-term gain to the State.

However, if the holder were unable to use the tax credit, then the State would only incur the \$850,000 expenditure increase, resulting in an \$850,000 net loss to the State. Consequently, by requiring the State to purchase these unused tax credits, the bill would result in net losses to the State whenever the State purchases a tax credit that its holder could not otherwise use.

New Jersey Aspire Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the New Jersey Aspire Program would increase State expenditures by up to \$5.7 billion over several years.

The authority awards Aspire tax credits to the developers of certain redevelopment projects. As of May 16, 2025, the authority has approved \$2.7 billion in Aspire tax credits, including for transformative projects, and some \$4.0 billion in tax credits remain available for award.

If the remaining \$4.0 billion in tax credits were awarded and remain unused by taxpayers, then the State would be required to purchase up to \$6.7 billion in total unused Aspire tax credits. At a required purchase price of 85 percent of the tax credit amount, the bill would cause the State to incur additional costs of up to \$5.7 billion for these purchases.

Cultural Arts Incentives Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the Cultural Arts Incentives Program would increase State expenditures by \$340 million to \$1.0 billion.

The Cultural Arts Incentives Program (recently renamed the Cultural Arts Facilities Expansion Program by the authority) incentivizes the development of cultural arts projects by cultural arts institutions, either independently or in collaboration with governmental entities. The program shares a \$1.2 billion tax credit authorization with the New Jersey Community-Anchored Development Program, the totality of which remains available to date. Current law sets aside at least \$400 million in tax credits for the Cultural Arts Incentives Program.

Consequently, the actual amount allocated to the tax credit program may range from \$400 million to \$1.2 billion. Accordingly, at 85 percent of face value, the State would expend an additional \$340 million to \$1.0 billion to purchase these tax credits if the initial recipients were to sell them to the State.

Section: Revenue, Finance, and Appropriations
Analyst: Scott A. Brodsky
Staff Fiscal and Budget Analyst
Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 4027

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED JANUARY 14, 2025

Sponsored by:

Senator NILSA I. CRUZ-PEREZ

District 5 (Camden and Gloucester)

Senator NELLIE POU

District 35 (Bergen and Passaic)

SYNOPSIS

Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/17/2025)

1 AN ACT concerning the purchase of certain unused tax credits
2 issued under the New Jersey Economic Recovery Act of 2020
3 and amending P.L.2020, c.156.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to
9 read as follows:

10 89. a. The Director of the Division of Taxation in the
11 Department of the Treasury may purchase unused tax credits
12 awarded under a program listed in paragraphs (1) through (5) or
13 paragraphs (7) through (12) of subsection b. of this section, and
14 shall purchase unused tax credits awarded under a program listed in
15 paragraphs (6) and (13) of subsection b. of this section, including
16 tax credit transfer certificates issued by the director in lieu of a tax
17 credit allowed under such programs. The director shall not pay
18 consideration in excess of 75 percent of the credit amount to be
19 purchased, except for a credit awarded under:

20 (1) the "Emerge Program Act," sections 68 through 81 of
21 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the
22 provisions of paragraph (4) of subsection d. of section 77 of
23 P.L.2020, c.156 (C.34:1B-345);

24 (2) the "New Jersey Aspire Program Act," sections 54 through
25 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as
26 amended and supplemented, for which the director shall pay an
27 amount equal to 85 percent of the credit amount, provided that the
28 issuance date of the tax credit certificate or tax credit transfer
29 certificate to the developer or the holder of such certificate occurred
30 at least one year prior to the date of application to the director, and
31 further provided that, if the application to the director is submitted
32 after the sixth year of the eligibility period, the amount in excess of
33 the reasonable and appropriate rate of return on investment that the
34 developer is required to pay pursuant to subsection c. of section 60
35 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

36 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
37 (C.34:1B-383 et al.), for which the director shall pay an amount
38 equal to 85 percent of the credit amount, provided that the issuance
39 date of the tax credit certificate or tax credit transfer certificate to
40 the developer or the holder of such certificate occurred at least one
41 year prior to the date of application to the director.

42 b. The Director of the Division of Taxation in the Department
43 of the Treasury may or shall, subject to the provisions of subsection
44 a. of this section, purchase tax credits awarded under the following:

45 (1) the "Historic Property Reinvestment Act," sections **1** 2
46 through 8 of P.L.2020, c.156 (**C.34:1B-269** C.34:1B-270 through
47 C.34:1B-276);

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 (2) the "Brownfield Redevelopment Incentive Program Act,"
2 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
3 C.34:1B-287);
4 (3) the "New Jersey Innovation Evergreen Act," sections 20
5 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);
6 (4) the "Food Desert Relief Act," sections 35 through 42 of
7 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);
8 (5) the "New Jersey Community-Anchored Development Act,"
9 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
10 C.34:1B-321);
11 (6) the "New Jersey Aspire Program Act," sections 54 through
12 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);
13 (7) the "Emergence Program Act," sections 68 through 81 of
14 P.L.2020, c.156 (C.34:1B-336 et al.);
15 (8) the Grow New Jersey Assistance Program established
16 pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);
17 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);
18 (10) the State Economic Redevelopment and Growth Grant
19 program established pursuant to section 5 of P.L.2009, c.90
20 (C.52:27D-489e);
21 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b); **[and]**
22 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and
23 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
24 (C.34:1B-383 et al.).
25 (cf: P.L.2020, c.156, s.89)

26
27 2. This act shall take effect immediately.
28
29

30 STATEMENT

31
32 This bill requires the Director of the Division of Taxation in the
33 Department of the Treasury (director) to purchase unused tax
34 credits awarded under the New Jersey Aspire Program (Aspire
35 Program) and the Cultural Arts Incentives Program.

36 Under current law, the director is permitted to purchase unused
37 tax credits awarded under various economic development programs
38 established under the "New Jersey Economic Recovery Act of
39 2020," including the Aspire Program.

40 Under the bill, the director is required to purchase unused tax
41 credits and tax credit transfer certificates awarded under the Aspire
42 Program and the Cultural Arts Incentives Program in an amount
43 equal to 85 percent of the value of the tax credit, provided that
44 certain conditions are met. In both cases, the bill requires the
45 issuance date of the tax credit certificate or tax credit transfer
46 certificate to have occurred at least one year prior to the date of
47 application to the director.

[First Reprint]

SENATE, No. 4027

STATE OF NEW JERSEY
221st LEGISLATURE

INTRODUCED JANUARY 14, 2025

Sponsored by:

Senator NILSA I. CRUZ-PEREZ

District 5 (Camden and Gloucester)

Senator NELLIE POU

District 35 (Bergen and Passaic)

Co-Sponsored by:

Senator Wimberly

SYNOPSIS

Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on March 17, 2025, with amendments.



(Sponsorship Updated As Of: 3/24/2025)

1 AN ACT concerning the purchase of certain unused tax credits
 2 issued under the New Jersey Economic Recovery Act of 2020
 3 and amending P.L.2020, c.156.

4
 5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
 6 *of New Jersey:*

7
 8 ¹**[**1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to
 9 read as follows:

10 89. a. The Director of the Division of Taxation in the
 11 Department of the Treasury may purchase unused tax credits
 12 awarded under a program listed in paragraphs (1) through (5) or
 13 paragraphs (7) through (12) of subsection b. of this section, and
 14 shall purchase unused tax credits awarded under a program listed in
 15 paragraphs (6) and (13) of subsection b. of this section, including
 16 tax credit transfer certificates issued by the director in lieu of a tax
 17 credit allowed under such programs. The director shall not pay
 18 consideration in excess of 75 percent of the credit amount to be
 19 purchased, except for a credit awarded under:

20 (1) the "Emerge Program Act," sections 68 through 81 of
 21 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the
 22 provisions of paragraph (4) of subsection d. of section 77 of
 23 P.L.2020, c.156 (C.34:1B-345);

24 (2) the "New Jersey Aspire Program Act," sections 54 through
 25 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as
 26 amended and supplemented, for which the director shall pay an
 27 amount equal to 85 percent of the credit amount, provided that the
 28 issuance date of the tax credit certificate or tax credit transfer
 29 certificate to the developer or the holder of such certificate occurred
 30 at least one year prior to the date of application to the director, and
 31 further provided that, if the application to the director is submitted
 32 after the sixth year of the eligibility period, the amount in excess of
 33 the reasonable and appropriate rate of return on investment that the
 34 developer is required to pay pursuant to subsection c. of section 60
 35 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

36 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
 37 (C.34:1B-383 et al.), for which the director shall pay an amount
 38 equal to 85 percent of the credit amount, provided that the issuance
 39 date of the tax credit certificate or tax credit transfer certificate to
 40 the developer or the holder of such certificate occurred at least one
 41 year prior to the date of application to the director.

42 b. The Director of the Division of Taxation in the Department
 43 of the Treasury may or shall, subject to the provisions of subsection
 44 a. of this section, purchase tax credits awarded under the following:

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
 not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SBA committee amendments adopted March 17, 2025.

- 1 (1) the "Historic Property Reinvestment Act," sections **[1]** 2
- 2 through 8 of P.L.2020, c.156 (**[C.34:1B-269]** C.34:1B-270 through
- 3 C.34:1B-276);
- 4 (2) the "Brownfield Redevelopment Incentive Program Act,"
- 5 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
- 6 C.34:1B-287);
- 7 (3) the "New Jersey Innovation Evergreen Act," sections 20
- 8 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);
- 9 (4) the "Food Desert Relief Act," sections 35 through 42 of
- 10 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);
- 11 (5) the "New Jersey Community-Anchored Development Act,"
- 12 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
- 13 C.34:1B-321);
- 14 (6) the "New Jersey Aspire Program Act," sections 54 through
- 15 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);
- 16 (7) the " Emerge Program Act," sections 68 through 81 of
- 17 P.L.2020, c.156 (C.34:1B-336 et al.);
- 18 (8) the Grow New Jersey Assistance Program established
- 19 pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);
- 20 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);
- 21 (10) the State Economic Redevelopment and Growth Grant
- 22 program established pursuant to section 5 of P.L.2009, c.90
- 23 (C.52:27D-489e);
- 24 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b); **[and]**
- 25 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and
- 26 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
- 27 (C.34:1B-383 et al.).
- 28 (cf: P.L.2020, c.156, s.89)**】¹**

29

30 ¹1. Section 89 of P.L.2020, c.156 (C.52:18A-263) is amended to

31 read as follows:

32 89. a. The Director of the Division of Taxation in the

33 Department of the Treasury may purchase unused tax credits

34 awarded under a program listed in paragraphs (1) through (5) or

35 paragraphs (7) through (12) of subsection b. of this section, and

36 shall purchase unused tax credits awarded under a program listed in

37 paragraphs (6) and (13) of subsection b. of this section, including

38 tax credit transfer certificates issued by the director in lieu of a tax

39 credit allowed under such programs. The director shall not pay

40 consideration in excess of 75 percent of the credit amount to be

41 purchased, except for a credit awarded under:

42 (1) the "Emerge Program Act," sections 68 through 81 of

43 P.L.2020, c.156 (C.34:1B-336 et al.), which shall be subject to the

44 provisions of paragraph (4) of subsection d. of section 77 of

45 P.L.2020, c.156 (C.34:1B-345);

46 (2) the "New Jersey Aspire Program Act," sections 54 through

47 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335), as

1 amended and supplemented, for which the director shall pay an
2 amount equal to 85 percent of the credit amount, provided that the
3 issuance date of the tax credit certificate or tax credit transfer
4 certificate to the developer or the holder of such certificate occurred
5 at least one year prior to the date of application to the director, and
6 further provided that, if the application to the director is submitted
7 after the sixth year of the eligibility period, the amount in excess of
8 the reasonable and appropriate rate of return on investment that the
9 developer is required to pay pursuant to subsection c. of section 60
10 of P.L.2020, c.156 (C.34:1B-328) shall increase to 50 percent; or

11 (3) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
12 (C.34:1B-383 et al.), for which the director shall pay an amount
13 equal to 85 percent of the credit amount, provided that the issuance
14 date of the tax credit certificate or tax credit transfer certificate to
15 the developer or the holder of such certificate occurred at least one
16 year prior to the date of application to the director.

17 b. The Director of the Division of Taxation in the Department
18 of the Treasury may or shall, subject to the provisions of subsection
19 a. of this section, purchase tax credits awarded under the following:

20 (1) the "Historic Property Reinvestment Act," sections 2 through
21 8 of P.L.2020, c.156 (C.34:1B-270 through C.34:1B-276);

22 (2) the "Brownfield Redevelopment Incentive Program Act,"
23 sections 9 through 19 of P.L.2020, c.156 (C.34:1B-277 through
24 C.34:1B-287);

25 (3) the "New Jersey Innovation Evergreen Act," sections 20
26 through 34 of P.L.2020, c.156 (C.34:1B-288 through C.34:1B-302);

27 (4) the "Food Desert Relief Act," sections 35 through 42 of
28 P.L.2020, c.156 (C.34:1B-303 through C.34:1B-310);

29 (5) the "New Jersey Community-Anchored Development Act,"
30 sections 43 through 53 of P.L.2020, c.156 (C.34:1B-311 through
31 C.34:1B-321);

32 (6) the "New Jersey Aspire Program Act," sections 54 through
33 67 of P.L.2020, c.156 (C.34:1B-322 through C.34:1B-335);

34 (7) the "Emerge Program Act," sections 68 through 81 of
35 P.L.2020, c.156 (C.34:1B-336 et al.);

36 (8) the Grow New Jersey Assistance Program established
37 pursuant to section 3 of P.L.2011, c.149 (C.34:1B-244);

38 (9) section 6 of P.L.2010, c.57 (C.34:1B-209.4);

39 (10) the State Economic Redevelopment and Growth Grant
40 program established pursuant to section 5 of P.L.2009, c.90
41 (C.52:27D-489e);

42 (11) section 1 of P.L.2018, c.56 (C.54:10A-5.39b);

43 (12) section 2 of P.L.2018, c.56 (C.54A:4-12b); and

44 (13) the "Cultural Arts Incentives Program Act," P.L.2023, c.197
45 (C.34:1B-383 et al.).¹

46 (cf: P.L.2025, c.2, s.9)

47

48 2. This act shall take effect immediately.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 4027

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 17, 2025

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 4027.

As amended and reported, this bill requires the Director of the Division of Taxation in the Department of the Treasury (director) to purchase unused tax credits awarded under the New Jersey Aspire Program (Aspire Program) and the Cultural Arts Incentives Program.

Under current law, the director is permitted to purchase unused tax credits awarded under various economic development programs established under the “New Jersey Economic Recovery Act of 2020,” including the Aspire Program and the Cultural Arts Incentives Program.

Under the bill, the director is required to purchase unused tax credits and tax credit transfer certificates awarded under the Aspire Program and the Cultural Arts Incentives Program in an amount equal to 85 percent of the value of the tax credit, provided that certain conditions are met. In both cases, the bill requires the issuance date of the tax credit certificate or tax credit transfer certificate to have occurred at least one year prior to the date of application to the director.

COMMITTEE AMENDMENTS:

The committee amendments provide technical changes to the bill to update the underlying statute in light of a recent enactment of law.

FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual State tax credit purchase.

If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentive Program were unused and purchased by the State at the required 85 percent of face value, the State would

incur additional expenditures of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.

Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not be used otherwise would cause a net loss to the State equal to 85 percent of the credit's face value.

LEGISLATIVE FISCAL ESTIMATE

SENATE, No. 4027

STATE OF NEW JERSEY

221st LEGISLATURE

DATED: FEBRUARY 5, 2025

SUMMARY

Synopsis: Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

Type of Impact: Multi-year increases in State costs and revenues.

Agencies Affected: Department of the Treasury.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2025 & Thereafter</u>
State Expenditure Increase	Indeterminate
State Revenue Increase	Indeterminate

- The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual State tax credit purchase.
- If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentive Program were unused and purchased by the State at the required 85 percent of face value, the State would incur additional expenditures of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.
- Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not be used otherwise would cause a net loss to the State equal to 85 percent of the credit’s face value.

BILL DESCRIPTION

The bill would require the Division of Taxation in the Department of the Treasury to purchase unused tax credits issued under the New Jersey Aspire Program and the Cultural Arts Incentives Program at 85 percent of face value. Current law only permits tax credit purchases by the division.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill would have two countervailing multi-year impacts on State finances: expenditure increases from tax credit purchases and revenue increases from the avoided redemption of tax credits. The OLS, however, lacks the informational basis to determine the direction and magnitude of the bill's net fiscal impact as it would depend on the specific presently unknown circumstances of each individual tax credit purchase.

Based on current law and information available through the New Jersey Economic Development Authority (EDA), the OLS estimates that the State may be required to purchase up to \$7.9 billion in unused tax credits if the bill is enacted into law. Since the bill requires the State to pay 85 percent of the credit amount, the State would incur a maximum of \$6.7 billion in additional costs over a period of several fiscal years.

Several factors would reduce State tax credit purchases relative to the \$6.7 billion maximum. The State may not award all remaining tax credits available through the Aspire Program and the Cultural Arts Incentive Program. A portion of the tax credits that may currently be awarded through the Aspire Program may be transferred to support the film and digital media tax credit program. Final tax credits issued after project completion may be less than initially awarded by the EDA if a completed project is inconsistent with initial project plans. Finally, some of the tax credits will be redeemed by taxpayers.

The purchase of unused tax credits would have an indeterminate net impact on State finances, as the net impact would depend on the circumstances of each individual purchase. In principle, every tax credit purchase will increase short-term State expenditures and may potentially decrease long-term State revenue losses.

Under current law, the Division of Taxation already has the authority to purchase certain unused tax credits. To date, the division has chosen not to exercise this authority. For purposes of this estimate, the OLS assumes that the division will continue not to acquire tax credits under current law. Therefore, for purposes of illustration, if the State were to purchase an unused \$1 million tax credit at 85 percent of face value, the State would expend \$850,000 and would avoid the \$1 million tax revenue loss that would have occurred if the tax credit had been redeemed at the full amount, either by the initial awardee of the tax credit or a third-party purchaser. The result would be a \$150,000 net long-term gain to the State.

However, if the holder is unable to use the tax credit, then the State would only incur the \$850,000 expenditure increase, resulting in an \$850,000 net loss to the State. Consequently, by requiring the State to purchase these unused tax credits, the bill would result in net losses to the State whenever the State purchases a tax credit that its holder could not otherwise use.

New Jersey Aspire Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the New Jersey Aspire Program would increase State expenditures by up to \$5.7 billion over several years.

The EDA awards Aspire tax credits to the developers of certain redevelopment projects. As of January 25, 2025, the EDA has approved \$2.6 billion in Aspire tax credits, including for transformative projects, and some \$4.1 billion in tax credits remain available for award.

If the remaining \$4.1 billion in tax credits were awarded and remained unused by taxpayers, then the State would be required to purchase up to \$6.7 billion in unused Aspire tax credits. At a required purchase price of 85 percent of the tax credit amount, the bill would cause the State to incur additional costs of up to \$5.7 billion for these purchases.

Cultural Arts Incentive Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the Cultural Arts Incentive Program would increase State expenditures by \$340 million to \$1.0 billion.

The Cultural Arts Incentive Program (recently renamed the Cultural Arts Facilities Expansion Program by the EDA) incentivizes the development of cultural arts projects by cultural arts institutions, either independently or in collaboration with governmental entities. The program shares a \$1.2 billion tax credit authorization with the New Jersey Community-Anchored Development Program, the totality of which remains available to date. Current law sets aside at least \$400 million in tax credits for the Cultural Arts Incentive Program.

Consequently, the actual amount allocated to the tax credit program may range from \$400 million to \$1.2 billion. Accordingly, at 85 percent of face value, the State would expend an additional \$340 million to \$1.0 billion to purchase these tax credits if the initial recipients of the tax credits were to sell them to the State.

Section: Revenue, Finance and Appropriations

Analyst: Scott A. Brodsky
Staff Fiscal and Budget Analyst

Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 4027

STATE OF NEW JERSEY

221st LEGISLATURE

DATED: JUNE 4, 2025

SUMMARY

Synopsis: Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020.

Type of Impact: Multi-year increases in State costs and revenues.

Agencies Affected: Department of the Treasury.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2025 & Thereafter</u>
State Expenditure Increase	Indeterminate
State Revenue Increase	Indeterminate

- The Office of Legislative Services (OLS) concludes that requiring the State to purchase certain tax credits would result in indeterminate increases in State expenditures and State revenues over a multi-year period. Absent an established history of State tax credit purchases, the direction and magnitude of the net fiscal impact cannot be reliably forecast because the net effect would depend on the specific circumstances of each individual State tax credit purchase.
- If all tax credits issued through the New Jersey Aspire Program and the Cultural Arts Incentives Program were unused and purchased by the State at the required 85 percent of face value, the State would incur additional expenditures of up to \$6.7 billion. Several factors are likely to reduce total State tax credit purchases below this maximum.
- Whenever the State would acquire an unused tax credit at the required 85 percent of face value that otherwise would have been redeemed at 100 percent of face value, the State would realize a revenue gain equal to the full amount of the tax credit and a net financial gain equal to 15 percent thereof. However, requiring the State to buy a tax credit that would not have been used otherwise would cause a net loss to the State equal to 85 percent of the credit’s face value.

BILL DESCRIPTION

This bill would require the Division of Taxation in the Department of the Treasury to purchase unused tax credits issued under the New Jersey Aspire Program and the Cultural Arts Incentives Program at 85 percent of face value. Current law only permits tax credit purchases by the division.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill would have two countervailing multi-year impacts on State finances: expenditure increases from tax credit purchases and revenue increases from the avoided redemption of tax credits. The OLS, however, lacks the informational basis to determine the direction and magnitude of the bill's net fiscal impact as it would depend on the specific, presently unknown, circumstances of each individual's tax credit purchase.

Based on current law and information available through the New Jersey Economic Development Authority, the OLS estimates that the State may be required to purchase up to \$7.9 billion in unused tax credits if the bill is enacted into law. Since the bill requires the State to pay 85 percent of the credit amount, the State would incur a maximum of \$6.7 billion in additional costs over a period of several fiscal years.

Several factors would reduce State tax credit purchases relative to the \$6.7 billion maximum. The State may not award all remaining tax credits available through the Aspire Program and the Cultural Arts Incentives Program. A portion of the tax credits that may currently be awarded through the Aspire Program may be transferred to support the film and digital media tax credit program. Final tax credits issued after project completion may be less than initially awarded by the authority if a completed project is consistent with initial project plans. Finally, some of the tax credits will be redeemed by taxpayers.

Current law allows taxpayers to sell or transfer tax credits awarded through other economic development programs. In response to an FY 2026 OLS Discussion Point, the authority noted that in FY 2024 and FY 2025, the average sales price of tax credits awarded to taxpayers through the Economic Redevelopment and Growth Grant Program, Film and Digital Media Tax Credit Program, Grow New Jersey Assistance Program, and Urban Transit Hub Tax Credit Program ranged from 88 cents per dollar to 93 cents per dollar. The OLS notes that these sale prices reflect current market conditions.

The purchase of unused tax credits would have an indeterminate net impact on State finances, as the net impact would depend on the circumstances of each individual purchase. In principle, every tax credit purchase will increase short-term State expenditures and may potentially decrease long-term State revenue losses.

Under current law, the Division of Taxation already has the authority to purchase certain unused tax credits. To date, the division has chosen not to exercise this authority. For purposes of this estimate, the OLS assumes that the division will continue not to acquire tax credits under current law. Therefore, for purposes of illustration, if the State were to purchase an unused \$1 million tax credit at 85 percent of face value, the State would expend \$850,000 and would avoid the \$1 million tax revenue loss that would have occurred if the tax credit had been redeemed at the

full amount, either by the initial awardee of the tax credit or a third-party purchaser. The result would be a \$150,000 net long-term gain to the State.

However, if the holder were unable to use the tax credit, then the State would only incur the \$850,000 expenditure increase, resulting in an \$850,000 net loss to the State. Consequently, by requiring the State to purchase these unused tax credits, the bill would result in net losses to the State whenever the State purchases a tax credit that its holder could not otherwise use.

New Jersey Aspire Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the New Jersey Aspire Program would increase State expenditures by up to \$5.7 billion over several years.

The authority awards Aspire tax credits to the developers of certain redevelopment projects. As of May 16, 2025, the authority has approved \$2.7 billion in Aspire tax credits, including for transformative projects, and some \$4.0 billion in tax credits remain available for award.

If the remaining \$4.0 billion in tax credits were awarded and remain unused by taxpayers, then the State would be required to purchase up to \$6.7 billion in total unused Aspire tax credits. At a required purchase price of 85 percent of the tax credit amount, the bill would cause the State to incur additional costs of up to \$5.7 billion for these purchases.

Cultural Arts Incentives Program Impact

The OLS concludes that the purchase of unused tax credits awarded under the Cultural Arts Incentives Program would increase State expenditures by \$340 million to \$1.0 billion.

The Cultural Arts Incentives Program (recently renamed the Cultural Arts Facilities Expansion Program by the authority) incentivizes the development of cultural arts projects by cultural arts institutions, either independently or in collaboration with governmental entities. The program shares a \$1.2 billion tax credit authorization with the New Jersey Community-Anchored Development Program, the totality of which remains available to date. Current law sets aside at least \$400 million in tax credits for the Cultural Arts Incentives Program.

Consequently, the actual amount allocated to the tax credit program may range from \$400 million to \$1.2 billion. Accordingly, at 85 percent of face value, the State would expend an additional \$340 million to \$1.0 billion to purchase these tax credits if the initial recipients were to sell them to the State.

Section: Revenue, Finance, and Appropriations
Analyst: Scott A. Brodsky
Staff Fiscal and Budget Analyst
Approved: Thomas Koenig
Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Takes Action on Legislation

Posted on - 07/22/2025

TRENTON – Today, Governor Murphy signed the following bills into law:

S2167/A1406 (Ruiz, Vitale/Haider, Swain) – Requires public and certain nonpublic schools to comply with breakfast and lunch standards adopted by USDA

S3052/A4878 (Johnson, Space/Park, Tucker, Speight) – Concerns grade options at public institutions of higher education for service member and dependents unable to complete course due to military obligation

S3711/A5153 (McKeon, Zwicker/Haider, Reynolds-Jackson, Spearman) – Makes annual allocation of \$500,000 from Clean Communities Program Fund for public outreach concerning single-use plastics reduction program permanent.

SCS for S3982/A4592 (Ruiz/Reynolds-Jackson/Carter, Morales) – Requires certain information be provided to parent at least two business days prior to annual Individualized Education Program (IEP) team meeting; establishes IEP Improvement Working Group in DOE.

S4263/A5408 (Vitale, Scutari/Carter, Sumter. Speight) – Revises certain provisions concerning, and establishes certain education and data reporting requirements related to, involuntary commitment.

S4426/A5622 (Burzichelli, Singer/Schnall, Peterpaul, Kane) – Appropriates funds to DEP for environmental infrastructure projects for FY2026

S4439/A5729 (Lagana, Cryan/Swain) – Establishes protections for student-athletes and certain institutions of higher education concerning name, image, or likeness compensation; repeals “New Jersey Fair Play Act.”

A3128/SCS for S4071/S3155 (Coughlin, Wimberly, Pintor Marin/Ruiz, Scutari, Singleton, Greenstein, Turner) – Authorizes HMFA to use certain tax credits; directs HMFA to conduct tax credit auctions to provide financial assistance for certain housing purposes

A4897/S3769 (Carter, Atkins, Reynolds-Jackson/Cryan, Amato) – Revises law requiring certain student identification cards to contain telephone number for suicide prevention hotline

A5170/S4027 (Pintor Marin, Speight/Cruz-Perez, Pou) – Requires State to purchase certain unused tax credits issued under New Jersey Economic Recovery Act of 2020

A5546/S4388 (Verrelli, Reynolds-Jackson/Turner) – Concerns financial powers and responsibilities of Capital City Redevelopment Corporation.