LEGISLATIVE HISTORY CHECKLIST

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(Vicious dogs)

NJSA:

4:19-18

LAWS OF:

1994

CHAPTER: 187

BILL NO:

A994

SPONSOR(S):

Azzolina and DiGaetano

DATE INTRODUCED:

Pre-filed

COMMITTEE:

ASSEMBLY:

Veterans

SENATE:

AMENDED DURING PASSAGE: Fourth reprint enacted

Yes

Amendments during passage

denoted by superscript numbers

DATE OF PASSAGE:

ASSEMBLY:

June 27, 1994

SENATE:

December 19, 1994

DATE OF APPROVAL:

December 23, 1994

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

No

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

See newspaper clippings--attached:

"Vicious dog reform...approved by governor," 12-25-95, Asbury Park Press.
"Law tightens leash on declaring a dog vicious," 12-25-95, Star Ledger.

KBG:pp

[FOURTH REPRINT] ASSEMBLY, No. 994

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1994 SESSION

By Assemblymen AZZOLINA and DiGAETANO

AN ACT concerning certain dogs, $1[and]^1$ amending and 1 supplementing P.L.1989, c.307 1, and repealing section 5 of 2 3 P.L.1989, c.307¹.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- ¹1. Section 2 of P.L.1989, c.307 (C.4:19-18) is amended to read as follows:
- 2. As used in this act:
- "Animal control officer" means a certified municipal animal 10 11 control officer or, in the absence of such an officer, the chief law enforcement officer of the municipality or his designee. 12
 - "Department" means the Department of Health.
- "Dog" means any dog or dog hybrid. 14
- "Domestic animal" means any cat, dog, or livestock other than 15 16 poultry.
- ["Panel" means any panel selected pursuant to section 5 of this 17 18 act.]
 - "Potentially dangerous dog" means any dog or dog hybrid declared potentially dangerous by [the panel] a municipal court pursuant to section 7 of [this act] P.L.1989, c.307 (C.4:19-23).
 - "Vicious dog" means any dog or dog hybrid declared vicious by [the panel] a municipal court pursuant to section 6 of [this act] P.L.1989, c.307 (C.4:19-22).1
- (cf: P.L.1989, c.307, s.2) 25

humanely destroyed.

- ¹2. Section 4 of P.L.1989, c.307 (C.4:19-20) is amended to 26 27 read as follows:
 - a. The animal control officer shall notify the [official responsible for convening a hearing pursuant to section 5] municipal court and the municipal health officer [within three working days] immediately that he has seized and impounded a dog pursuant to section 3 of [this act] P.L.1989, c.307 (C.4:19-19), or that he has reasonable cause to believe that a dog has killed another domestic animal and that a hearing is required. The animal control officer shall through a reasonable effort attempt to determine the identity of the owner of any dog seized and impounded pursuant to section 3 of P.L.1989, c.307. If its owner cannot be identified within seven days, that dog may be
 - b. The [official responsible for convening a hearing pursuant to

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter. Matter enclosed in superscript numerals has been adopted as follows:

Assembly AVM committee amendments adopted March 7, 1994.

Assembly floor amendments adopted March 28, 1994.

Assembly floor amendments adopted June 16, 1994.

Assembly floor amendments adopted June 20, 1994.

section 5 of this act] ²[municipal court] animal control officer² shall, within three working days of the determination of the identity of the owner of a dog seized and impounded pursuant to [this act] section 3 of P.L.1989, c.307 (C.4:19-19), notify by certified mail, return receipt requested, the owner concerning the seizure and impoundment [and the grounds for a hearing pursuant to section 5], and that, if the owner wishes, a hearing will be held to determine whether the impounded dog is vicious or potentially dangerous. This notice shall also require that $^{2}[:(1)]^{2}$ the owner return within seven days, by certified mail or hand delivery, a signed statement indicating whether he wishes the hearing to be conducted or, if not, to relinquish ownership of the dog, in which case the dog may be humanely destroyed 2[, and (2) the owner provide for a medical evaluation of the dogl. ³[The owner shall also be notified that if he wishes the hearing to be conducted, he may obtain a medical evaluation of the dog, which shall be completed² within 10 days of receipt of the notice]³ ²[, if the owner wishes a hearing 12. If the owner cannot be notified by certified mail, return receipt requested, or refuses to sign for the certified letter, or does not reply to the certified letter with a signed statement within seven days of receipt, the dog may be humanely destroyed.¹

³[²c. If the medical evaluation of the dog obtained by the owner pursuant to subsection b. concludes that the incident was caused by a medical condition that either is being treated or has been treated, the owner may submit a certified copy of such determination to the animal control officer. Upon receipt of the certification, the animal control officer shall release the dog to its owner and terminate all proceedings regarding this matter. ²]³ (cf: P.L.1989, c.307, s.4)

 1 [1.] $\underline{3.1}$ Section 6 of P.L.1989, c.307 (C.4:19-22) is amended to read as follows:

- 6. a. The ¹[panel] <u>municipal court</u>¹ shall declare the dog vicious if it finds ¹[by a preponderance of the evidence] ²[beyond a reasonable doubt¹] by clear and convincing evidence² that the dog:
- (1) killed a person or caused serious bodily injury as defined in N.J.S.2C:11-1(b) to a person; or
- (2) has engaged in dog fighting activities as described in R.S.4:22-24 and R.S.4:22-26.
- b. A dog ¹[may] shall ¹ not be declared vicious for inflicting death or serious bodily injury as defined in N.J.S.2C:11-1(b) upon a person if ¹[that person was committing or attempting to commit a crime or if that person was tormenting or inflicting pain upon] ¹ the dog ¹[in such an extreme manner that an attack of such nature could be considered] was ¹ provoked. ³[¹A dog acting in a manner consistent with reasonable canine behavior shall be considered provoked. ³ The municipality shall bear the burden of proof to demonstrate that the dog was not provoked. ¹
- c. If the ¹[panel] <u>municipal court</u> ¹ declares a dog to be vicious, and no appeal is made of this ruling pursuant to ¹[subsection c. of] ¹ section 9 of ¹[this act] <u>P.L.1989, c.307 (C.4:19-25)</u> ¹, the dog shall be destroyed in a humane and expeditious manner, except that no dog may be destroyed during the pendency of an

- appeal ¹[or as provided in section 2. of P.L. c. (C.)(now before the Legislature as this bill)]¹.
 - (cf: P.L.1989, c.307, s.6)

- ¹[2. (New section) The owner of a dog declared vicious pursuant to P.L.1989, c.307, may, at his own expense, have the dog professionally retrained. If a dog successfully completes a retraining program, as determined by a certified expert, the panel shall declare the dog potentially dangerous. If the dog had been declared potentially dangerous prior to being declared vicious, the owner may have the dog retrained and shall transfer ownership of that dog to a person out-of-state.]¹
- - 7. a. The [panel] <u>municipal court</u> shall declare a dog to be potentially dangerous if it finds ²[beyond a reasonable doubt] by clear and convincing evidence² that the dog:
 - (1) caused bodily injury as defined in N.J.S.2C:11-1(a) to a person during an unprovoked attack, and poses a serious threat of bodily injury or death to a person, or
 - (2) killed another domestic animal, and
 - (a) poses a threat of serious bodily injury or death to a person; or
 - (b) poses a threat of death to another domestic animal, or
 - (3) has been trained, tormented, badgered, baited or encouraged to engage in unprovoked attacks upon persons or domestic animals.
 - b. A dog shall not be declared potentially dangerous for:
 - (1) causing bodily injury as defined in N.J.S.2C:11-1(a) to a person if [that person was committing or attempting to commit a crime or if that person was tormenting or inflicting pain upon] the dog [in such an extreme manner that an attack of such nature could be considered] was provoked, or
 - (2) killing a domestic animal if the domestic animal was the aggressor.
 - For the purposes of paragraph (1) of this subsection, ³[a dog acting in a manner consistent with reasonable canine behavior shall be considered provoked; however, ³ the municipality shall bear the burden of proof to demonstrate that the dog was not provoked. ¹
- 40 (cf: P.L.1989, c.307, s.7)
- ¹5. Section 8 of P.L.1989, c.307 (C.4:19-24) is amended to read as follows:
 - 8. If the [panel] <u>municipal court</u> declares the dog to be potentially dangerous, it shall issue an order and a schedule for compliance which, in part:
 - a. shall require the owner to comply with the following conditions:
 - (1) to apply, at his own expense, to the municipal clerk or other official designated to license dogs pursuant to section 2 of P.L.1941, c.151 (C.4:19-15.2), for a special municipal potentially dangerous dog license, municipal registration number, and red identification tag issued pursuant to section 14 of this act. The owner shall, at his own expense, have the registration number tattooed upon the dog in a prominent location. A

potentially dangerous dog shall be impounded until the owner obtains a municipal potentially dangerous dog license, municipal registration number, and red identification tag;

- (2) to display, in a conspicuous manner, a sign on his premises warning that a potentially dangerous dog is on the premises. The sign shall be visible and legible from 50 feet of the enclosure required pursuant to paragraph (3) of this subsection;
- (3) to immediately erect and maintain an enclosure for the potentially dangerous dog on the property where the potentially dangerous dog will be kept and maintained, which has sound sides, top and bottom to prevent the potentially dangerous dog from escaping by climbing, jumping or digging and within a fence of at least six feet in height separated by at least three feet from the confined area. The owner of a potentially dangerous dog shall securely lock the enclosure to prevent the entry of the general public and to preclude any release or escape of a potentially dangerous dog by an unknowing child or other person. All potentially dangerous dogs shall be confined in the enclosure or, if taken out of the enclosure, securely muzzled and restrained with a tether approved by the animal control officer and having a minimum tensile strength sufficiently in excess of that required to restrict the potentially dangerous dog's movements to a radius of no more than three feet from the owner and under the direct supervision of the owner;
- b. may require the owner to ³[comply with the following conditions:
- (1) to]³ maintain liability insurance in an amount determined by the [panel] <u>municipal court</u> to cover any damage or injury caused by the potentially dangerous dog. The liability insurance, which may be separate from any other homeowner policy, shall contain a provision requiring the municipality in which the owner resides to be named as an additional insured for the sole purpose of being notified by the insurance company of any cancellation, termination or expiration of the liability insurance policy³[;
- (2) to tether the dog within the enclosure with a tether approved by the animal control officer and having a minimum tensile strength in excess of that required to fully secure the dog and of a length which prohibits the dog from climbing, jumping or digging out of the confined area]³.1
- (cf: P.L.1989, c.307, s.8)
 - 1 6. Section 9 of P.L.1989, c.307 (C.4:19-25) is amended to read as follows:
- 9. [a. After the panel hearing, the official conducting the hearing shall notify in writing the owner of the dog, the animal control officer and the municipality in which the animal resides If the dog is declared vicious, the owner may contest the decision by appeal or by agreeing to comply with the following conditions.
- b. If the parties do not contest the panel's finding, the owner shall comply with the provisions of this act in accordance with a schedule established by the panel, but in no case more than 60 days subsequent to the date of determination.
- c. If the panel's determination is contested, the contesting party may, within five days of such determination, bring a petition in the municipal court within the jurisdiction where the

owner of the dog resides, requesting that the court conduct its own hearing on whether the dog should be declared vicious or potentially dangerous or whether the conditions imposed on the owner of a potentially dangerous dog are appropriate.

- d. After service of the notice upon the parties to the action, the court shall conduct a hearing de novo and make its own determination.
- e. If the court finds by a preponderance of the evidence that the dog is vicious, the dog shall be destroyed in a humane and expeditious manner, except that no dog may be destroyed during the pendency of an appeal.
- f. If the court finds by a preponderance of the evidence that the dog is potentially dangerous, the court shall establish a schedule to insure compliance with this act, but in no case may complete compliance be allowed more than 60 days subsequent to the date of the court's determination.
- g. If the dog has bitten or exposed a person within 10 days previous to the time of euthanasia, its head shall be transported to the New Jersey State Department of Health laboratory for rabies testing.] The owner of the dog, or the animal control officer in the municipality in which the dog was impounded, may appeal any final decision, order, or judgment, including any conditions attached thereto, of a municipal court pursuant to P.L.1989, c.307 (C.4:19-17 et seq.) by filing an appeal with the Superior Court, Law Division, in accordance with the Rules Governing The Courts of the State of New Jersey pertaining to appeals from courts of limited jurisdiction. The Superior Court shall hear the appeal by conducting a hearing de novo in the manner established by those rules for appeals from courts of limited jurisdiction.
- (cf: P.L.1989, c.307, s.9)

- ¹7. Section 10 of P.L.1989, c.307 (C.4:19-26) is amended to read as follows:
 - 10. <u>a.</u> If a dog is declared vicious or potentially dangerous, and all appeals pertaining thereto have been exhausted, the owner of the dog shall be liable to the municipality in which the dog is impounded for the costs and expenses of impounding and destroying the dog. The municipality may establish by ordinance a schedule of these costs and expenses. The owner shall incur the expense of impounding the dog in a facility other than the municipal pound, regardless of whether the dog is ultimately found to be vicious or potentially dangerous.
 - b. If the dog has bitten or exposed a person within 10 days previous to the time of euthanasia, its head shall be transported to the New Jersey State Department of Health laboratory for rabies testing. 1
- 47 (cf: P.L.1989, c.307, c.10)
- ¹8. Section 11 of P.L.1989, c.307 (C.4:19-27) is amended to read as follows:
 - 11. If the municipal court [or the panel] finds that the dog is not vicious or potentially dangerous, the [official responsible for convening a hearing pursuant to section 5 of this act] <u>municipal</u> <u>court</u> shall retain the right to convene a hearing to determine whether the dog is vicious or potentially dangerous for any

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1 subsequent actions of the dog. 1
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2 (cf: P.L.1989, c.307, s.11)

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- ¹9. Section 12 of P.L.1989, c.307 (C.4:19-28) is amended to read as follows:
 - 12. The owner of a potentially dangerous dog shall:
 - a. comply with the provisions of [this act] <u>P.L.1989</u>, <u>c.307</u> (<u>C.4:19-17 et seq.</u>) in accordance with a schedule established by the [panel] <u>municipal court</u>, but in no case more than 60 days subsequent to the date of determination;
 - b. notify the licensing authority, local police department or force, and the animal control officer if a potentially dangerous dog is at large, or has attacked a human being or killed a domestic animal;
 - c. notify the licensing authority, local police department or force, and the animal control officer within 24 hours of the death, sale or donation of a potentially dangerous dog;
 - d. prior to selling or donating the dog, inform the prospective owner that the dog has been declared potentially dangerous;
 - e. upon the sale or donation of the dog to a person residing in a different municipality, notify the department and the licensing authority, police department or force, and animal control officer of that municipality of the transfer of ownership and the name, address and telephone of the new owner; and
 - f. in addition to any license fee required pursuant to section 3 of P.L.1941, c.151 (C.4:19-15.3), pay a potentially dangerous dog license fee to the municipality as provided by section 15 of [this act] P.L.1989, c.307 (C.4:19-31).1
- (cf: P.L. 1989, c.307, s.12)
- ¹10. Section 13 of P.L.1989, c.307 (C.4:19-29) is amended to read as follows:
- 13. The owner of a potentially dangerous dog who is found [by 31 a preponderance of the evidence ²[beyond a reasonable doubt] by 32 clear and convincing evidence² to have violated this act, or any 33 34 rule or regulation adopted pursuant thereto, or to have failed to 35 comply with a [panel's] court's order shall be subject to a fine of 36 not more than \$1,000 per day of the violation, and each day's 37 continuance of the violation shall constitute a separate and 38 distinct violation. The municipal court shall have jurisdiction to enforce this section. An animal control officer is authorized to 39 seize and impound any potentially dangerous dog whose owner 40 fails to comply with the provisions of [this act] P.L.1989, c.307 41 (C.4:19-17 et seq.), or any rule or regulation adopted pursuant 42 thereto, or a [panel's] court's order. The municipal court may 43 44 order that the dog so seized and impounded be destroyed in an 45 expeditious and humane manner.1
- 46 (cf: P.L.1989, c. 307, s.13)
 - ¹11. Section 14 of P.L.1989, c.307 (C.4:19-30) is amended to read as follows:
 - 14. Each municipality shall:
- a. issue a potentially dangerous dog registration number and red identification tag along with a municipal potentially dangerous dog license upon a demonstration of sufficient evidence by the owner to the animal control officer that he has complied with the [panel's] court's orders. The last three digits

of each potentially dangerous dog registration number issued by a municipality will be the three number code assigned to that municipality in the regulations promulgated pursuant to section 17 of [this act] P.L.1989, c.307 (C.4:19-33). The animal control officer shall verify, in writing, compliance to the municipal clerk or other official designated to license dogs in the municipality;

b. publicize a telephone number for reporting violations of this act. This telephone number shall be forwarded to the department and any changes in this number shall be reported immediately to the department.¹

(cf: P.L.1989, c.307, s.14)

¹12. (New section) Notwithstanding any provision in P.L.1989, c.307 (C.4:19-17 et seq.) to the contrary, the municipality and the owner of the dog may settle and dispose of the matter at any time in such manner and according to such terms and conditions as may be mutually agreed upon. Notwithstanding any provision of P.L.1989, c.307 ³[or of the "New Jersey Tort Claims Act," N.J.S.59:1-1 et seq., 3 to the contrary, no [person may bring a cause of action against a municipality that has reached al municipality or any of its employees shall have any liability by virtue of having entered into any³ settlement agreement pursuant to this section, ³[nor may any such municipality be held liable] or for any action or inaction related to the entry into such agreement³, for any injuries or damages caused thereafter by the dog. The municipality may, as a condition of the settlement agreement, also require that the owner of the dog hold the municipality harmless for any legal expenses or fees the municipality may incur in defending against any cause of action brought against the municipality notwithstanding the prohibition against such causes of action set forth in this section. 1

¹13. Section 5 of P.L.1989, c.307 (C.4:19-21) is repealed. 1

⁴14. (New section) This act shall not apply to any dog the forfeiture of which was remitted by an executive order. ⁴

¹[3.] ⁴[14.¹] 15.⁴ This act shall take effect immediately ³[and shall be retroactive to January 12, 1990] ³ ⁴and shall also apply retroactively to any prosecution brought pursuant to P.L.1989, c.307 (C.4:19-17 et seq.) pending in New Jersey courts as of the effective date of this act ⁴.

Makes certain changes in the provisions for declaring dogs vicious or potentially dangerous.

ASSEMBLY, No. 994

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1994 SESSION

By Assemblymen AZZOLINA and DiGAETANO

1	AN	ACT	concerning	certain	dogs,	and	amending	and
2	supplementing P.L.1989, c.307.							

 BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 6 of P.L.1989, c.307 (C.4:19-22) is amended to read as follows:
- 6. a. The panel shall declare the dog vicious if it finds by a preponderance of the evidence that the dog:
- (1) killed a person or caused serious bodily injury as defined in N.J.S.2C:11-1(b) to a person; or
- (2) has engaged in dog fighting activities as described in R.S.4:22-24 and R.S.4:22-26.
- b. A dog may not be declared vicious for inflicting death or serious bodily injury as defined in N.J.S.2C:11-1(b) upon a person if that person was committing or attempting to commit a crime or if that person was tormenting or inflicting pain upon the dog in such an extreme manner that an attack of such nature could be considered provoked.
- c. If the panel declares a dog to be vicious, and no appeal is made of this ruling pursuant to subsection c. of section 9 of this act, the dog shall be destroyed in a humane and expeditious manner, except that no dog may be destroyed during the pendency of an appeal or as provided in section 2. of P.L. c.
- (C.)(now before the Legislature as this bill).

(cf: P.L.1989, c.307, s.6)

2. (New section) The owner of a dog declared vicious pursuant to P.L.1989, c.307, may, at his own expense, have the dog professionally retrained. If a dog successfully completes a retraining program, as determined by a certified expert, the panel shall declare the dog potentially dangerous. If the dog had been declared potentially dangerous prior to being declared vicious, the owner may have the dog retrained and shall transfer ownership of that dog to a person out-of-state.

3. This act shall take effect immediately and shall be retroactive to January 12, 1990.

STATEMENT

This bill would amend P.L.1989, c.307 to allow the owner of a dog declared vicious pursuant to that law, at his own expense, to have the dog professionally retrained. If a dog successfully

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

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completes a retraining program, as determined by a certified expert, the panel shall declare the dog potentially dangerous. If the dog had been declared potentially dangerous prior to being declared vicious, the owner may have the dog retrained and shall transfer ownership of that dog to a person out-of-state. This act shall take effect immediately and shall be retroactive to January 12, 1990.

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12 Allows retraining of vicious dogs.

ASSEMBLY VETERANS, MILITARY AFFAIRS & GAMING COMMITTEE

STATEMENT TO

ASSEMBLY, No. 994

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 7, 1994

The Assembly Veterans, Military Affairs & Gaming Committee reports favorably and with committee amendments Assembly, No. 994.

This bill amends P.L.1989, c.307 to make changes in the process whereby a dog may be declared vicious or potentially dangerous. The bill eliminates the municipal panel for determining whether an impounded dog is either vicious or potentially dangerous and provides that the municipal court will make that determination. The bill requires that the municipal court notify the owner that if he wishes a hearing, the owner shall provide for a medical evaluation of the dog within 10 days of receipt of the notice of seizure and impoundment. The "beyond a reasonable doubt" standard of proof replaces the "preponderance of the evidence" standard for finding a dog either vicious or potentially dangerous, and a dog shall not be declared vicious if the dog may be considered provoked consistent with reasonable canine behavior. municipality shall bear the burden of proof to demonstrate that the dog was not provoked. The bill also allows settlements between the municipality and the owner of the impounded dog and prohibits any person from bringing a cause of action against a municipality that participates in such a settlement or holding that municipality liable for any injuries or damages caused thereafter by the dog. This act shall take effect immediately and shall be retroactive to January 12, 1990.

COMMITTEE AMENDMENTS

The committee amended this bill to eliminate the option for the dog owner to retrain the dog and to revise P.L.1989, c.307 to: (1) eliminate the municipal panel for determining whether an impounded dog is either vicious or potentially dangerous and provide that the municipal court would make that determination, (2) require that the municipal court notify the owner that if he wishes a hearing, the owner shall provide for a medical evaluation of the dog within 10 days of receipt of the notice of seizure and impoundment, (3) replace the "preponderance of the evidence" standard with the "beyond a reasonable doubt" standard for finding a dog either vicious or potentially dangerous, (4) require that a dog not be declared vicious if the dog may be considered provoked consistent with reasonable canine behavior and that the municipality shall bear the burden of proof to demonstrate that the dog was not provoked, and (5) allow settlements between the municipality and the owner

of the impounded dog and prohibit any person from bringing a cause of action against a municipality that participates in such a settlement or holding that municipality liable for any injuries or damages caused thereafter by the dog.