43:23-1 TO 43:23-12 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2015 **CHAPTER**: 298

NJSA: 43:23-1 TO 43:23-12 ("New Jersey Small Business Retirement Marketplace Act.")

BILL NO: A4275 (Substituted for S2831 (2R))

SPONSOR(S) Prieto, Vincent, and others

DATE INTRODUCED: March 9, 2015

COMMITTEE: ASSEMBLY: Labor

Appropriations

SENATE: Budget and Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 1/11/2016

SENATE: 1/11/2016

DATE OF APPROVAL: January 19, 2016

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third Reprint enacted)

Yes

A4275

INTRODUCED BILL: (Includes sponsor(s) statement)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Labor

Appropriations

SENATE: Yes Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S2831 (2R)

INTRODUCED BILL: (Includes sponsor(s) statement)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes Labor

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE:	No
VETO MESSAGE:	Yes
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refde	
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

end

Title 43. Subtitle 10.(New) "Private Sector Retirement" Chapter 23.(New) "Small Business Retirement Plans" §§1-12 -C.43:23-1 to 43:23-12

P.L.2015, CHAPTER 298, approved January 19, 2016 Assembly, No. 4275 (Third Reprint)

1	AN ACT ³ [concerning individual retirement savings for certain
2	workers] establishing a retirement savings marketplace ³ and
3	supplementing Title 43 of the Revised Statutes.
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5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
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8	³ [1. This act shall be known and may be cited as the "New
9	Jersey Secure Choice Savings Program Act."] ³
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11	³ 1. This act shall be known and may be cited as the "New Jersey
12	Small Business Retirement Marketplace Act."3
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14	³ 2. The Legislature finds and declares that:
15	a. it is appropriate to create a New Jersey Small Business
16	Retirement Marketplace because there is a retirement savings gap in
17	this State, one in six Americans retire in poverty, and employees
18	who are unable to effectively build their retirement savings risk
19	living on low incomes in their elderly years and are more likely to
20	become dependent on State services;
21	b. small businesses, which employ half of New Jersey's private
22	workforce, often choose not to offer retirement plans to employees
23	due to concerns about the cost, administrative burden, and potential
24	liability that they believe would be placed on their businesses;
25	c. the federal government has attempted to address the savings
26	gap by establishing the myRA program, a safe, affordable, and
27	accessible retirement vehicle designed to remove barriers to
28	retirement savings;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined **thus** is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly ALA committee amendments adopted June 18, 2015.

²Assembly AAP committee amendments adopted November 9, 2015.

³Assembly amendments adopted in accordance with Governor's recommendations January 11, 2016.

- 1 <u>d. the New Jersey Small Business Retirement Marketplace will</u>
- 2 remove the barriers to entry into the retirement market for small
- 3 <u>businesses</u> by educating small employers on plan availability and
- 4 promoting, without mandating participation, qualified, low cost,
- 5 low burden retirement savings vehicles and myRA; the marketplace
- 6 <u>furthers greater retirement plan access for the residents of New</u>
- 7 Jersey while ensuring that individuals participating in these
- 8 <u>retirement plans will have all the protections offered by federal law;</u>
- e. the New Jersey Small Business Retirement Marketplace
 should not place any financial burden upon taxpayers in the State
- and it should not be implemented if it is determined that there is any
- 12 <u>financial exposure to the State;</u>
- 13 <u>f. the New Jersey Small Business Retirement Marketplace will</u>
- 14 be the best way for New Jersey to close the retirement savings
- 15 access gap, protect the fiscal stability of the State and its citizens
- well into the future, become a national leader in retirement and
- investor promotion and protection, and educate and promote
- 18 retirement saving among employees and small employers;
- g. according to a recent AARP poll, 86 percent of New Jersey
- 20 residents age 35 and older say they hope to retire one day, but 65
- 21 percent are anxious about saving enough money so they could
- 22 afford it, and AARP estimates that roughly 1.7 million private
- 23 sector workers in New Jersey do not have access to a retirement
- 24 savings plan through their employer, and the National Institute of
- 25 Retirement Security describes this as a growing consumer crisis,
- 26 <u>because the typical family has saved only \$2,500 for their</u>
- 27 <u>retirement;</u>
- h. AARP has been instrumental in leading a national initiative
- 29 <u>called Work and Save to deal with retirement insecurity by</u>
- 30 promoting state run retirement programs, including the Washington
- 31 <u>Small Business Retirement Marketplace, signed into law in May</u>
- 32 <u>2015, designed to provide thousands of small business employees</u>
- 33 access to retirement plans by creating a voluntary public-private
- 34 partnership marketplace that will educate small business employers
- 35 on existing private sector retirement plan vendors;
- i. the Washington marketplace was the result of public and
- 37 private organizations coming together to find the most effective and
- 38 efficient way to close the retirement savings access gap, and the
- 39 <u>following organizations have endorsed the Washington</u>
- 40 marketplace: AARP, Securities Industry and Financial Markets
- 41 Association, the American Council of Life Insurers, Washington
- 42 Bankers Association, and various employer groups; and
- j. by following this model, the New Jersey Small Business
- 44 Retirement Marketplace will provide a market-based approach so
- 45 that small businesses can offer a simple and inexpensive way to
- 46 offer private savings to their employees, which will result in
- 47 <u>workers saving more for retirement throughout their lives.</u>³

³3. As used in this act:

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2 "Approved plans" means retirement plans offered by private 3 sector financial services firms that meet the requirements of this act 4 to participate in the marketplace.

"Balanced fund" means a mutual fund that has an investment mandate to balance its portfolio holdings and generally includes a mix of stocks and bonds in varying proportions according to the fund's investment outlook.

"Eligible employer" means a person, firm, corporation, partnership, or sole proprietor, or any other employer that is actively engaged in business with fewer than 100 qualified employees at the time of enrollment, and a majority of which employees are employed in New Jersey.

"Enrollee" means any employee who is voluntarily enrolled in an approved plan offered by an eligible employer through the marketplace.

"myRA" means the myRA retirement program administered by the United States Department of the Treasury that is available to all employers and employees with no fees or no minimum contribution requirements. "myRA" is a Roth IRA option, and investments in these accounts are backed by the United States Department of the Treasury.

"New Jersey Small Business Retirement Marketplace" or "marketplace" means the retirement savings program created to connect eligible employers and their employees with approved plans to increase retirement savings.

"Participating employer" means any eligible employer with employees enrolled in an approved plan offered through the New Jersey Small Business Retirement Marketplace who chooses to participate in the marketplace and offers approved plans to employees for voluntary enrollment.

"Private sector financial services firms" or "financial services firms" means persons or entities licensed or holding a certificate of authority or authorized to do business in the State, in good standing by the Department of Banking and Insurance and the Bureau of Securities in the Division of Consumer Affairs in the Department of Law and Public Safety, and meeting all federal laws and regulations to offer retirement plans.

"Qualified employee" means those workers who are defined by the federal Internal Revenue Service to be eligible to participate in a specific qualified plan.

"Target date or other similar fund" means a mutual fund that automatically resets the asset mix of stocks, bonds, cash equivalents, and other investments in its portfolio according to a selected time frame that is appropriate for a particular investor and is structured to address a projected retirement date.³

1 34. There is established the New Jersey Small Business
2 Retirement Marketplace in the Department of the Treasury.3

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- ³5. a. The State Treasurer, or the Treasurer's designee, shall design and implement a plan for the operation of the marketplace pursuant to the provision of this act. Thereafter, the State Treasurer, or the Treasurer's designee, shall facilitate the connections between eligible employers and approved plans included in the marketplace.
- 8 9 b. The State Treasurer, or the Treasurer's designee, shall 10 consult with the Director of Investment of the Department of the 11 Treasury, or the director's designee; the Commissioner of Banking 12 and Insurance, or the commissioner's designee; the Commissioner 13 of Labor and Workforce Development, or the commissioner's 14 designee; the Chairperson of the State Investment Council, or the 15 chairperson's designee; the Director of the Division of Pensions and 16 Benefits, or the director's designee; and the Chief Executive Officer of the New Jersey Economic Development Authority, or the chief 17 18 executive office's designee, in designing and managing the marketplace. 19
 - c. The State Treasurer, or the Treasurer's designee, shall approve private sector financial service firms as defined in section 3 of this act for participation in the marketplace. The State Treasurer, or the Treasurer's designee, shall ensure that the range of investment options offered by the financial service firms is sufficient to meet the needs of investors with various levels of risk tolerance and various ages.
- d. The State Treasurer, or the Treasurer's designee, shall approve a diverse array of private retirement plan options that are available to employers on a voluntary basis, including life insurance plans that are designed for retirement purposes, and at least two types of plans for eligible employer participation, including:
 - (1) a SIMPLE IRA type plan that provides for employer contributions to participating enrollee accounts; and
- 34 (2) a payroll deduction individual retirement account type plan 35 or workplace-based individual retirement accounts open to all 36 workers in which the employer does not contribute to the 37 employees' account.
- 38 e. Prior to approving a plan to be offered on the marketplace, 39 the State Treasurer, or the Treasurer's designee, shall obtain 40 certification from the Department of Banking and Insurance and the 41 Bureau of Securities in the Division of Consumer Affairs in the 42 Department of Law and Public Safety that the financial services 43 firm providing the plan is in good standing with the department and 44 the bureau and shall ensure that the plan meets the requirements of this act. The State Treasurer, or the Treasurer's designee, may at 45 46 any time remove any approved plan from the marketplace that no

longer meets the requirements of this act.

- f. The financial services firms participating in the marketplace
 shall offer a minimum of two product options, including:
- 3 (1) a target date or other similar fund, with asset allocations and
 4 maturities designed to coincide with the expected date of
 5 retirement; and
- 6 (2) a balanced fund.

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- 7 The marketplace shall offer myRA in addition to any other approved plan.
- g. The marketplace shall not operate unless there are at least two financial services firms offering approved plans on the marketplace; however, nothing in this section shall be construed as to limit the number of financial services firms with approved plans participating in the marketplace.
- h. The State Treasurer, or the Treasurer's designee, shall ensure that approved plans are compliant with any federal law or regulation regarding Internal Revenue Service approved retirement plans.
 - i. Approved plans shall include the option for enrollees to roll pretax contributions into a different individual retirement account or another eligible retirement plan after ceasing participation in a plan approved by the marketplace.
- j. Financial services firms selected by the State Treasurer, or the Treasurer's designee, to offer approved plans on the marketplace shall not charge the participating employer an administrative fee or surcharge and shall not charge enrollees more than 100 basis points in total annual fees and shall provide information about their product's historical investment performance.
 - k. Participation in the marketplace is voluntary for both eligible employers and qualified employees, and enrollment in any approved plan offered in the marketplace is not an entitlement.
 - l. The State Treasurer, or the Treasurer's designee, shall establish protocol to address rollovers for eligible employers that have workers in other states, and to address whether out-of-state employees with existing IRAs may roll them into the plans offered through the marketplace.
- m. The State Treasurer, or the Treasurer's designee, may establish a fee system that charges financial services firms that participate in the marketplace in order to cover the startup and annual administrative expenses of the State Treasurer, or the Treasurer's designee, in the performance of its duties under this act.³

- 44 ³6. a. The State Treasurer, or the Treasurer's designee, shall contract with one or more private sector entities to:
- 46 (1) establish a protocol for reviewing and approving the
 47 qualifications of all financial services firms that meet the
 48 requirements to participate in the marketplace;

- 1 (2) design and operate an Internet website that includes 2 information on how eligible employers can voluntarily participate 3 in the marketplace;
 - (3) develop marketing materials about the marketplace that can be distributed electronically or posted on both public and private sector maintained websites;
 - (4) identify and promote existing federal and State tax credits and benefits for employers and employees that are related to encouraging retirement savings or participating in retirement plans; and
 - (5) promote the benefits of retirement savings and other information that promotes financial literacy.
 - b. The State Treasurer, or the Treasurer's designee, shall direct any private sector entity contracted pursuant to subsection a. of this section to assure that licensed professionals who assist their clients that are eligible employers or their employees to enroll in a plan offered through the marketplace will receive routine, market-based commissions or other compensation for their services.
 - c. The State Treasurer, or the Treasurer's designee, shall establish rules to ensure that there are objective criteria in the protocol established pursuant to subsection a.(1) of this section and that the protocol does not provide an unfair advantage to the private sector entity that establishes the protocol.³

³7. In addition to any funds appropriated for the purposes of this act, the State Treasurer, or the Treasurer's designee, shall approve the use of private funding sources, including private foundation grants, to pay for marketplace expenses. On behalf of the marketplace, the Department of Treasury shall seek federal and private grants and is authorized to accept any funds awarded to the State Treasurer, or the Treasurer's designee, for use in designing, implementing, and operating the marketplace. ³

³8. The Department of Treasury shall not expose the State as an employer or through administration of the marketplace to any liability under the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.). The Department of Treasury is specifically prohibited from offering and operating a State-sponsored retirement plan for businesses for individuals who are not employed by the State, or any political subdivision thereof.³

³9. The State Treasurer, or the Treasurer's designee, shall approve incentive payments to participating employers that enroll in the marketplace if there are sufficient funds provided by private foundations or other private sector entities, or with State funds specifically appropriated for this purpose.³

The State Treasurer, or the Treasurer's designee, shall report biennially to the Legislature on the effectiveness and efficiency of the marketplace, including levels of enrollment and the retirement savings levels of participating enrolled that are obtained in aggregate on a voluntary basis from private sector financial services firms that participate in the marketplace.³

³11. The State Treasurer, or the Treasurer's designee, shall ensure that any individual retirement account products proposed for inclusion in the marketplace comply with the requirements of section 5 of this act.³

312. The Department of Treasury shall promulgate regulations, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) necessary to effectuate the purposes of this act. In promulgating regulations, the State Treasurer, or the Treasurer's designee, shall consult with organizations representing eligible employers, qualified employees, private and nonprofit sector retirement plan administrators and providers, private sector financial services firms, and any other individual or entities that the State Treasurer, or the Treasurer's designee, determines relevant to the effective and efficient method for effectuating the purposes of this act.³

³[2. As used in this act:

"Board" means the New Jersey Secure Choice Savings Board established pursuant to this act.

"Department" means the Department of the Treasury.

"Employee" means any individual who is 18 years of age or older, who ²lives in this State or ² is employed by an employer ²in this State ², and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

"Employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code in the preceding two years. "Employer" shall not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or one of its political subdivisions, or any public body in the State.

"Enrollee" means any employee who is enrolled in the program.

"Fund" means the New Jersey Secure Choice Savings Program Fund established pursuant to this act.

"Internal Revenue Code" means the federal Internal Revenue Code of 1986, 26 U.S.C. s.1 et seq., or any successor law, in effect for the calendar year.

"IRA" means a standard Individual Retirement Account under section 408, or a Roth Individual Retirement Account under section 408A, of the Internal Revenue Code.

"Participating employer" means an employer or small employer that provides a payroll deposit retirement savings arrangement as provided under this act for its employees who are enrollees in the program.

"Payroll deposit retirement savings arrangement" means an arrangement by which a participating employer allows enrollees to remit payroll deduction contributions to the program.

"Program" means the New Jersey Secure Choice Savings Program established pursuant to this act.

"Small employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the board that it is interested in being a participating employer.

"Wages" means any compensation within the meaning of section 219(f)(1) of the Internal Revenue Code that is received by an enrollee from a participating employer during the calendar year. 1^3

³[3.A retirement savings program in the form of an automatic enrollment payroll deduction IRA, known as the New Jersey Secure Choice Savings Program, is hereby established and shall be administered by the board for the purpose of promoting greater retirement savings for private sector employees in a convenient, low cost, and portable manner.]³

³[4. a. The New Jersey Secure Choice Savings Program Fund is established as a special fund outside of the General Fund, separate and apart from all public moneys or funds of this State, with the board established pursuant to section 6 of this act as its trustee. The fund shall include the individual retirement accounts of enrollees, which shall be accounted for as individual accounts. Moneys in the fund shall consist of moneys received from enrollees and participating employers pursuant to automatic payroll deductions and contributions to savings made pursuant this act. The fund shall be operated in a manner determined by the board, provided that the fund is operated so that the accounts of enrollees established under

the program meet the requirements for IRAs under the Internal Revenue Code.

b. The amounts deposited in the fund shall not constitute property of the State and the fund shall not be construed to be a department, institution, or agency of the State. Amounts on deposit in the fund shall not be commingled with State funds and the State shall have no claim to or against, or interest in, such funds. 1³

created as a nonappropriated separate and apart trust fund in the General Fund. The board shall use moneys in the administrative fund to pay for administrative expenses it incurs in the performance of its duties under this act. The board shall use moneys in the administrative fund to cover startup administrative expenses it incurs in the performance of its duties under this act. The administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any unit of federal or local government, or any other person, firm, partnership, or corporation. Any interest earnings that are attributable to moneys in the administrative fund shall be deposited into the administrative fund.

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- ³[6. There is established the New Jersey Secure Choice Savings Board.
 - a. The board shall consist of the following members:
- (1) the State Treasurer, or the State Treasurer's designee, who shall serve as chair;
 - (2) the State Comptroller, or the State Comptroller's designee;
- (3) the Director of the Office of Management and Budget, or the director's designee;
- (4) two representatives of the general public with expertise in retirement savings plan administration or investment, or both, of which one representative shall be appointed by the Speaker of General Assembly and one representative appointed by the Senate President;
- (5) a representative of participating employers, appointed by the Governor; and
 - (6) a representative of enrollees, appointed by the Governor.
 - b. Members of the board shall serve without compensation.
- c. The initial terms of the appointees shall be as follows: the public representative appointed by the Senate President, for four years; the public representative appointed by the Speaker of the General Assembly, for two years; the representative of participating employers, for three years; and the representative of enrollees for one year. Thereafter, all of the appointees shall be for terms of four years.

- d. A vacancy in the term of an appointed board member shall be filled for the balance of the unexpired term in the same manner as the original appointment.
- e. Each appointment by the Governor shall be subject to the advice and consent of the Senate. In case of a vacancy during a recess of the Senate, the Governor shall make a temporary appointment until the next meeting of the Senate, at which time the Governor shall appoint a person to fill the office.
- f. Each board member, prior to assuming office, shall take an oath that the member will diligently and honestly administer the affairs of the board and that the member will not knowingly violate or willingly permit to be violated any of the provisions of law applicable to the program. The oath shall be certified by the officer before whom it is taken and immediately filed with the Secretary of State. 1³

- ³[7. The board, the individual members of the board, the trustee appointed under subsection b. of section 8 of this act, any other agents appointed or engaged by the board, and all persons serving as program staff shall discharge their duties with respect to the program solely in the interest of the program's enrollees and beneficiaries as follows:
- a. By investing with the care, skill, prudence, and diligence under the prevailing circumstances that a prudent person acting in a like capacity and familiar with those matters would use in the conduct of an enterprise of a similar character and with similar aims; and
- b. By using any contributions paid by employees and employers into the fund exclusively for the purpose of paying benefits to the enrollees of the program, for the cost of administration of the program, and for investments made for the benefit of the program.]³

- ³[8. In addition to the other duties and responsibilities provided in this act, the board shall:
 - a. Design, establish, and operate the program in a manner that:
 - (1) accords with best practices for retirement savings vehicles;
- (2) maximizes participation, savings, and sound investment practices;
- (3) maximizes simplicity, including ease of administration for participating employers and enrollees;
- (4) provides an efficient product to enrollees by pooling investment funds;
 - (5) ensures the portability of benefits; and
- 45 (6) provides for the deaccumulation of enrollee assets in a 46 manner that maximizes financial security in retirement;

b. Appoint a trustee to the fund in compliance with section 408 of the Internal Revenue Code;

- c. Explore and establish investment options, subject to section 11 of this act, that offer employees returns on contributions and the conversion of individual retirement savings account balances to secure retirement income without incurring debt or liabilities to the State;
 - d. Establish the process by which interest, investment earnings, and investment losses are allocated to individual program accounts on a pro rata basis and are computed at the interest rate on the balance of an individual's account;
 - e. Make and enter into contracts necessary for the administration of the program and the fund, including, but not limited to, retaining and contracting with investment managers, private financial institutions, other financial and service providers, consultants, actuaries, counsel, auditors, third-party administrators, and other professionals as necessary;
 - f. Conduct a review of the performance of any investment vendors not less than once every ²[four] two² years, including, but not limited to, a review of returns, fees, and customer service, and post a copy of reviews conducted under this subsection to an Internet website established and maintained by the board;
 - g. Determine the number and duties of staff members needed to administer the program and employ a staff, including, as needed, appointing a program administrator, and entering into contracts with the State Treasurer to make employees of the department available to administer the program;
 - h. Ensure that moneys in the fund ²[to]² be held and invested as pooled investments described in section 11 of this act, with a view to achieving cost savings through efficiencies and economies of scale;
 - i. Evaluate and establish the process by which an enrollee is able to contribute a portion of the enrollee's wages to the program for automatic deposit of those contributions and the process by which the participating employer provides a payroll deposit retirement savings arrangement to forward those contributions and related information to the program, including, but not limited to, contracting with financial service companies and third-party administrators with the capability to receive and process employee information and contributions for payroll deposit retirement savings arrangements or similar arrangements;
 - j. Design and establish the process for enrollment by an employee pursuant to section 14 of this act, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program;
- k. Evaluate and establish the process by which an individual may voluntarily enroll in and make contributions to the program;

1. Accept any grants, appropriations, or other moneys from the 2. State, any unit of federal, State, or local government, or any other 3. person, firm, partnership, or corporation solely for deposit into the 4. fund, whether for investment or administrative purposes;

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- m. Evaluate the need for, and procure as needed, insurance against any and all loss in connection with the property, assets, or activities of the program, and indemnify as needed each member of the board from personal loss or liability resulting from a member's action or inaction as a member of the board;
- 10 n. Make provisions for the payment of administrative costs and 11 expenses for the creation, management, and operation of the 12 program, including the costs associated with subsections e., g., i., and m. of this section, subsection b. of section 11, subsection a. of 13 section 18, and subsection m. of section 19 of this act, ²and ² keep 14 annual administrative fees as low as possible, but in no event ²shall 15 annual administrative fees² exceed ²[0.75 percent] <u>0.6 percent</u>² of 16 the fund's total balance. ²"Administrative fees" shall include any 17 investment fees incurred pursuant to this section.² Subject to 18 appropriation, the State may pay administrative costs associated 19 with the creation and management of the program until sufficient 20 assets are available in the fund for that purpose. Thereafter, all 21 22 administrative costs of the fund, including repayment of any funds 23 provided by the State, shall be paid only out of moneys on deposit 24 therein, except that, private funds or federal funding received under 25 subsection l. of this section in order to implement the program shall 26 not be repaid unless those funds were offered contingent upon the 27 promise of repayment;
- o. Allocate administrative fees to individual retirement accounts in the program on a pro rata basis;
 - p. Set minimum and maximum contribution levels in accordance with limits established for IRAs by the Internal Revenue Code;
- q. Facilitate education and outreach to employers and employees;
 - r. Facilitate compliance by the program with all applicable requirements for the program under the Internal Revenue Code, including tax qualification requirements or any other applicable law and accounting requirements;
- s. Carry out the duties and obligations of the program in an effective, efficient, and low-cost manner;
 - t. Exercise any and all other powers reasonably necessary for the effectuation of the purposes, objectives, and provisions of this act pertaining to the program; and
- 44 u. Deposit into the New Jersey Secure Choice Administrative 45 Fund all grants, gifts, donations, fees, and earnings from 46 investments from the New Jersey Secure Choice Savings Program 47 Fund that are used to recover administrative costs. All expenses of

the board shall be paid from the New Jersey Secure Choice Administrative Fund. 1³

\$\mathbb{1}\$ [9. The board shall annually prepare and adopt a written statement of investment policy that includes a risk management and oversight program. This investment policy shall prohibit the board, program, and fund from borrowing for investment purposes. The risk management and oversight program shall be designed to ensure that an effective risk management system is in place to monitor the risk levels of the program and fund portfolio, to ensure that the risks taken are prudent and properly managed, to provide an integrated process for overall risk management, and to assess investment returns as well as risk to determine if the risks taken are adequately compensated compared to applicable performance benchmarks and standards. The board shall consider the statement of investment policy and any changes in the investment policy at a public hearing. \begin{align*}
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³[10. a. Moneys in the fund shall be invested, or reinvested, as the case may be, by the department. The department shall comply with any and all applicable federal and State laws, rules, and regulations, as well as any and all rules or regulations promulgated by the board with respect to the program and the investment of the fund, including, but not limited to, the investment policy.

b. The department shall provide reports as the board deems necessary for the board to oversee the department's performance and the performance of the fund.

- ³[11. a. The board shall establish as an investment option a lifecycle fund with a target date based upon the age of the enrollee. This fund shall be the default investment option for enrollees who fail to elect an investment option unless and until the board designates by rule or regulation a new investment option as the default as described in subsection c. of this section.
- b. The board may also establish any or all of the following additional investment options:
 - (1) a conservative principal protection fund;
 - (2) a growth fund;
- (3) a secure return fund whose primary objective is the preservation of the safety of principal and the provision of a stable and low-risk rate of return. If the board elects to establish a secure return fund, the board may procure any insurance, annuity, or other product to insure the value of enrollees' accounts and guarantee a rate of return. The cost of this funding mechanism shall be paid out of the fund. Under no circumstances shall the board, program, fund, the State, or any participating employer assume any liability for investment or actuarial risk. The board shall determine whether

to establish such investment options based upon an analysis of their cost, risk profile, benefit level, feasibility, and ease of implementation; or

- (4) an annuity fund.
- c. If the board elects to establish a secure return fund, the board shall then determine whether that option shall replace the target date or life-cycle fund as the default investment option for enrollees who do not elect an investment option. In making this determination, the board shall consider the cost, risk profile, benefit level, and ease of enrollment in the secure return fund. The board may at any time thereafter replace the default investment option and, based upon an analysis of these criteria, establish either the secure return fund or the life-cycle fund as the default for enrollees who do not elect an investment option.
- ²d. Notwithstanding any other provision of this section, the board shall not offer more than five investment options in any given calendar year. ²]³

³[12. Interest, investment earnings, and investment losses shall be allocated to individual program accounts as established by the board pursuant to subsection d. of section 8 of this act. An individual's retirement savings benefit under the program shall be an amount equal to the balance in the individual's program account on the date the retirement savings benefit becomes payable. The State shall have no liability for the payment of any benefit to any participant in the program.]³

- ³[13. a. Prior to the opening of the program for enrollment, the board shall design and disseminate to all employers an employer information packet and an employee information packet, which shall include background information on the program, appropriate disclosures for employees, and, if necessary, information regarding the vendor Internet website described in subsection ²[i.] <u>j.</u>² of section 14 of this act.
- b. For the first six months following the opening of the program, the board shall provide a process by which employers may
- 37 register for participation in the program.
 - c. The employee information packet designed by the board shall include a disclosure form. The disclosure form shall explain, but not be limited to, all of the following:
 - (1) the benefits and risks associated with making contributions to the program;
 - (2) the mechanics of how to make contributions to the program;
 - (3) how to opt out of the program;
- 45 (4) how to participate in the program with a level of employee 46 contributions other than three percent;
 - (5) the process for withdrawal of retirement savings;

- (6) how to obtain additional information about the program;
- (7) that employees seeking financial advice should contact financial advisors, that participating employers are not in a position to provide financial advice, and that participating employers are not liable for decisions employees make pursuant to this act;
- (8) that the program is not an employer-sponsored retirement plan; and
 - (9) that the program fund is not guaranteed by the State.
- d. The employee information packet shall also include a form for an employee to note his or her decision to opt out of participation in the program or elect to participate with a level of employee contributions other than three percent.
- e. Participating employers shall supply the employee information packet to employees upon implementation of the program. Participating employers shall supply the employee information packet to new employees at the time of hiring, and new employees may opt out of participation in the program or elect to participate with a level of employee contributions other than three percent at that time.

- 14. Except as otherwise provided in section 21 of this act, the program shall be implemented, and enrollment of employees shall begin, within 24 months after the effective date of this act. The following provisions of this section shall be in force after the board opens the program for enrollment:
- a. Each employer shall establish a payroll deposit retirement savings arrangement to allow each employee to participate in the program not more than nine months after the board opens the program for enrollment.
- b. Employers shall automatically enroll in the program each of their employees who has not opted out of participation in the program using the form described in subsection d. of section 13 of this act and shall provide payroll ²[deduction] deposit² retirement savings arrangements for their employees and, on behalf of the employees, deposit these funds into the program. Small employers may, but are not required to, provide payroll ²[deduction] deposit² retirement savings arrangements for each employee who elects to participate in the program.
- c. Enrollees shall have the ability to select a contribution level into the fund. This level may be expressed as a percentage of wages or as a dollar amount up to the deductible amount for the enrollee's taxable year under section 219(b)(1)(A) of the Internal Revenue Code. Enrollees may change their contribution level no more than once every calendar quarter, subject to rules and regulations promulgated by the board. If an enrollee fails to select a contribution level using the form described in subsection ²[c.], d.² of section 13 of this act, then the enrollee shall contribute three percent of the enrollee's wages to the program, so long as the

contributions do not cause the enrollee's total contributions to IRAs for the year to exceed the deductible amount for the enrollee's taxable year under section 219(b)(1)(A) of the Internal Revenue Code.

- d. Enrollees may select an investment option from the permitted investment options listed in section 11 of this act. Enrollees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. In the event that an enrollee fails to select an investment option, that enrollee shall be placed in the investment option selected by the board as the default under subsection c. of section 11 of this act. If the board has not selected a default investment option under subsection c. of section 11 of this act, then an enrollee who fails to select an investment option shall be placed in the life-cycle fund investment option.
- e. Following initial implementation of the program pursuant to this section, at least once every year, participating employers shall designate an open enrollment period during which employees who previously opted out of the program may enroll in the program.
- f. ¹(1) For any employee hired by an employer more than six months after the board opens the program for enrollment, the employer shall enroll the employee in the program no later than three months following the date of hire of the employee, unless the employee opts out of enrollment in the program prior to being enrolled.
- (2) Any newly hired employee who has previously been enrolled in the program shall have the option of making direct contributions into that employee's existing account, provided that paragraph (1) of this subsection also applies to the employer of a newly hired employee who has been previously enrolled in the program.
- g. 1 An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.
- ¹[g.] <u>h.</u>¹ Employers shall retain the option at all times to set up any type of employer-sponsored retirement plan, such as a defined benefit plan or a 401(k), Simplified Employee Pension (SEP) plan, or Savings Incentive Match Plan for Employees (SIMPLE) plan, or to offer an automatic enrollment payroll deduction IRA, instead of having a payroll deposit retirement savings arrangement to allow employee participation in the program.
- ¹[h.] <u>i.</u> An employee may terminate his or her participation in the program at any time in a manner prescribed by the board.
- ¹[i.] <u>j.</u>¹ The board may establish and maintain an Internet website designed to assist employers in identifying private sector providers of retirement arrangements that can be set up by the

employer rather than allowing employee participation in the program under this act. The board ¹[must] shall ¹ provide public notice of the availability of and the process for inclusion on the Internet website before it becomes publicly available.]³

- ³[15. Employee contributions deducted by the participating employer through payroll deduction shall be paid by the participating employer to the fund using one or more payroll deposit retirement savings arrangements established by the board under subsection i. of section 8 of this act, either:
- a. On or before the last day of the month following the month in which the compensation otherwise would have been payable to the employee; or
- b. Before a later deadline prescribed by the board for making the payments, but not later than the due date for the federal income tax return deposit of tax required to be deducted and withheld relating to collection of State income tax at source on wages for the payroll period to which the payments relate. **1**³

- ³[16. a. The State shall have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program.
- b. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under this act, except for any liability that arises out of a breach of fiduciary duty under section 7 of this act. **1**³

- ³[17. a. Participating employers shall not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee.
- b. A participating employer shall not be a fiduciary, or considered to be a fiduciary, over the program. A participating employer shall not bear responsibility for the administration, investment, or investment performance of the program. A participating employer shall not be liable with regard to investment returns, program design, and benefits paid to program participants.]³

- ³[18. a. The board shall annually submit:
- (1) an audited financial report, prepared in accordance with generally accepted accounting principles, on the operations of the program for each calendar year, to be submitted no later than July 1

of the following year to the Governor, and to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1); and

(2) a report prepared by the board, including, but not limited to, a summary of the benefits provided by the program, the number of enrollees in the program, the percentage and amounts of investment options and rates of return, fees paid to any vendors or contractors for purposes of implementing or operating the program, and other information that is relevant to make a full, fair, and effective disclosure of the operations of the program and the fund.

The annual audit shall be made by an independent certified public accountant and shall include, but is not limited to, direct and indirect costs attributable to the use of outside consultants, independent contractors, and any other persons who are not State employees for the administration of the program.

b. In addition to any other statements or reports required by law, the board shall provide periodic reports at least annually to participating employers, reporting the names of each enrollee employed by the participating employer and the amounts of contributions made by the participating employer on behalf of each employee during the reporting period, as well as to enrollees, reporting contributions and investment income allocated to, withdrawals from, and balances in their program accounts for the reporting period. The reports may include any other information regarding the program as the board determines is appropriate.]³

- ³[19. a. An employer who fails without reasonable cause to enroll ¹[an] any ¹ employee ¹who has not opted out of participation ¹ in the program within the time prescribed under section 14 of this act shall be subject to ¹[a penalty equal to] ¹:
- (1) ¹[\$250 for each employee for each calendar year or portion of a calendar year during which the employee neither was enrolled in the program nor had elected out of participation in the program; or] for the first calendar year during which at any point a violation occurs, a written warning by the department; ¹
- (2) ¹ [for each calendar year beginning after the date a penalty has been assessed with respect to an employee, \$500 for any portion of that calendar year during which such employee continues to be unenrolled without electing out of participation in the program] for the second calendar year during which at any point a violation occurs, a fine of \$100;
- (3) for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and
- (4) for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee

who was neither enrolled in nor opted out of participation in the program¹.

- b. An employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.
- After a determination that an employer is subject to penalty pursuant to this section, the department shall issue a notice of proposed penalty to the employer. For purposes of subsection a. of this section, the notice issued by the department to the employer shall state the number of employees for which the penalty is proposed under paragraph ${}^{1}[(1)](3)$ or $(4)^{1}$ of subsection a. of this section ¹[, or the number of employees for which the penalty is proposed under paragraph (2) of subsection a. of this section, or both,] and the total amount of penalties proposed. For purposes of subsection b. of this section, the department shall issue a notice of proposed penalty to the employer stating the total amount of penalties proposed under subsection b. of this section. Upon the expiration of 90 days after the date on which a notice of proposed penalty was issued, the penalties specified therein shall be deemed assessed, unless the employer had filed a protest with the department under subsection d. of this section. If, within 90 days after the date on which the notice of proposed penalty was issued, a protest is filed under subsection d. of this section, the penalties specified in the notice shall be deemed assessed when the decision of the department with respect to the protest is final.
- d. A written protest against the proposed penalty shall be filed with the department in a form prescribed by the department, setting forth the grounds on which the protest is based. If a protest is filed within 90 days after the date the notice of proposed penalty is issued, the department shall reconsider the proposed penalty and shall grant the employer a hearing. As soon as practicable after a reconsideration and hearing of the protest filed by the employer, the department shall issue a notice of decision to the employer, setting forth the department's findings of fact and the basis of decision. The decision of the department shall become final.
- e. As soon as practicable after the penalties specified in a notice of proposed penalty are deemed assessed, the department shall give notice to the employer liable for any unpaid portion of the penalty, stating the amount due and demanding payment. The department shall provide a payment plan to employers for purposes of complying with the demand of payment for the penalty.
- f. An employer who has overpaid a penalty assessed under this section may file a claim for refund with the department. A claim shall be in writing in a form prescribed by the department and shall state the specific grounds upon which it is founded. As soon as practicable after a claim for refund is filed, the department shall

- examine it and either issue a refund or issue a notice of denial. If a protest is filed, the department shall reconsider the denial and grant the employer a hearing. As soon as practicable after the reconsideration and hearing, the department shall issue a notice of decision to the employer. The notice shall set forth briefly the department's findings of fact and the basis of decision in each case decided in whole or in part adversely to the employer. A denial of a claim for refund shall be final 90 days after the date of issuance of the notice of the denial, except for those amounts denied as to which the employer has filed a protest with the department. If a protest has been timely filed, the decision of the department shall become final.
 - g. No notice of proposed assessment shall be issued with respect to a calendar year after June 30 of the fourth subsequent calendar year. No claim for refund may be filed more than one year after the date of payment of the amount to be refunded.

- h. Whenever a notice is required by this section, it shall be issued by first class mail addressed to the person concerned at the person's last known address.
- i. All books and records and other papers and documents relevant to the determination of any penalty due under this section shall, at all times during business hours of the day, be subject to inspection by the department or the department's authorized representatives.
- j. The department shall require employers to report information relevant to their compliance with this act on their State income tax return ¹[and failure]. Failure¹ to provide the ¹[requested] compliance¹ information ¹requested¹ shall ¹not¹ cause the ¹income tax ¹ return to be treated as unprocessable ¹for purposes of the applicable tax law ¹.
- k. For purposes of any provision of State law allowing the department or any other agency of this State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State, a penalty assessed under this section shall be deemed to be a tax liability of the employer and any refund due to an employer shall be deemed to be an overpayment of tax of the employer.
- 1. Except as provided in this subsection, all information received by the department from returns filed by an employer or from any investigation conducted under the provisions of this act shall be confidential, except for official purposes within the department or pursuant to official procedures for collection of penalties assessed under this act. No provision of this subsection shall be construed as prohibiting the department from publishing or making available to the public reasonable statistics concerning the operation of this act wherein the contents of returns are grouped

into aggregates in such a way that the specific information of any individual employer shall not be disclosed. No provision of this subsection shall be construed as prohibiting the department from divulging information to an authorized representative of the employer or to any person pursuant to a request or authorization made by the employer or by an authorized representative of the employer.

m. The department may charge the board a reasonable fee for its costs in performing its duties under this section to the extent that those costs have not been recovered from penalties imposed under this section.

n. This section shall become operative nine months after the board notifies the department that the program has been implemented. Upon receipt of the notification from the board, the department shall immediately post on its Internet website a notice stating that this section is operative and the date that it is first operative. This notice shall include a statement that, rather than enrolling employees in the program under this act, employers may sponsor an alternative arrangement, including, but not limited to, a defined benefit plan, 401(k) plan, a Simplified Employee Pension (SEP) plan, a Savings Incentive Match Plan for Employees (SIMPLE) plan, or an automatic payroll deduction IRA offered through a private provider. The board shall provide a link to the vendor Internet website described in subsection ¹[i.] j. ¹ of section 14 of this act.] ³

³[20. The board, in consultation with the department, shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations as may be necessary for the implementation of this act.]³

³[21. If the board does not obtain adequate funds to implement the program within the time frame set forth under section 14 of this act, the board may delay the implementation of the program.]³

from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974," 29 U.S.C. s.1001 et seq. regarding the applicability of that act to the program. The board shall not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974," 29 U.S.C.

46 s.1001 et seq. **]**³

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1	³ [23.] 13. This act shall take effect immediately.
2	
3	
4	
5	
6	"New Jersey Small Business Retirement Marketplace Act."

ASSEMBLY, No. 4275

STATE OF NEW JERSEY

216th LEGISLATURE

INTRODUCED MARCH 9, 2015

Sponsored by:

Assemblyman VINCENT PRIETO
District 32 (Bergen and Hudson)
Assemblyman TIM EUSTACE
District 38 (Bergen and Passaic)
Assemblyman JOSEPH A. LAGANA
District 38 (Bergen and Passaic)
Assemblyman LOUIS D. GREENWALD
District 6 (Burlington and Camden)
Assemblywoman ANNETTE QUIJANO
District 20 (Union)
Assemblyman JOE DANIELSEN
District 17 (Middlesex and Somerset)
Assemblyman RAJ MUKHERJI
District 33 (Hudson)

Co-Sponsored by:

Assemblywoman N.Munoz, Assemblymen Diegnan, Garcia, Benson, S.Kean, Assemblywoman Mosquera, Assemblyman Ciattarelli, Assemblywoman Caride, Assemblyman Moriarty, Assemblywoman Muoio, Assemblymen Rible, Giblin, Assemblywomen Handlin, Jasey, Lampitt and Assemblyman Holley

SYNOPSIS

"New Jersey Secure Choice Savings Program Act"; establishes retirement savings program for certain workers.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/19/2015)

AN ACT concerning individual retirement savings for certain workers and supplementing Title 43 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "New Jersey Secure Choice Savings Program Act."

2. As used in this act:

"Board" means the New Jersey Secure Choice Savings Board established pursuant to this act.

"Department" means the Department of the Treasury.

"Employee" means any individual who is 18 years of age or older, who is employed by an employer, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

"Employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code in the preceding two years. "Employer" shall not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or one of its political subdivisions, or any public body in the State.

"Enrollee" means any employee who is enrolled in the program.

"Fund" means the New Jersey Secure Choice Savings Program Fund established pursuant to this act.

"Internal Revenue Code" means the federal Internal Revenue Code of 1986, 26 U.S.C. s.1 et seq., or any successor law, in effect for the calendar year.

"IRA" means a standard Individual Retirement Account under section 408, or a Roth Individual Retirement Account under section 408A, of the Internal Revenue Code.

"Participating employer" means an employer or small employer that provides a payroll deposit retirement savings arrangement as provided under this act for its employees who are enrollees in the program.

"Payroll deposit retirement savings arrangement" means an arrangement by which a participating employer allows enrollees to remit payroll deduction contributions to the program.

"Program" means the New Jersey Secure Choice SavingsProgram established pursuant to this act.

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"Small employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the board that it is interested in being a participating employer.

"Wages" means any compensation within the meaning of section 219(f)(1) of the Internal Revenue Code that is received by an enrollee from a participating employer during the calendar year.

3. A retirement savings program in the form of an automatic enrollment payroll deduction IRA, known as the New Jersey Secure Choice Savings Program, is hereby established and shall be administered by the board for the purpose of promoting greater retirement savings for private sector employees in a convenient, low cost, and portable manner.

4. a. The New Jersey Secure Choice Savings Program Fund is established as a special fund outside of the General Fund, separate and apart from all public moneys or funds of this State, with the board established pursuant to section 6 of this act as its trustee. The fund shall include the individual retirement accounts of enrollees, which shall be accounted for as individual accounts. Moneys in the fund shall consist of moneys received from enrollees and participating employers pursuant to automatic payroll deductions and contributions to savings made pursuant this act. The fund shall be operated in a manner determined by the board, provided that the fund is operated so that the accounts of enrollees established under the program meet the requirements for IRAs under the Internal Revenue Code.

b. The amounts deposited in the fund shall not constitute

5. The New Jersey Secure Choice Administrative Fund is created as a nonappropriated separate and apart trust fund in the General Fund. The board shall use moneys in the administrative fund to pay for administrative expenses it incurs in the performance of its duties under this act. The board shall use moneys in the administrative fund to cover startup administrative expenses it incurs in the performance of its duties under this act. The

property of the State and the fund shall not be construed to be a

department, institution, or agency of the State. Amounts on deposit

in the fund shall not be commingled with State funds and the State

- administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any unit of
- 47 federal or local government, or any other person, firm, partnership,
- or corporation. Any interest earnings that are attributable to moneys

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in the administrative fund shall be deposited into the administrative fund.

- 6. There is established the New Jersey Secure Choice SavingsBoard.
 - a. The board shall consist of the following members:
 - (1) the State Treasurer, or the State Treasurer's designee, who shall serve as chair;
 - (2) the State Comptroller, or the State Comptroller's designee;
 - (3) the Director of the Office of Management and Budget, or the director's designee;
 - (4) two representatives of the general public with expertise in retirement savings plan administration or investment, or both, of which one representative shall be appointed by the Speaker of General Assembly and one representative appointed by the Senate President;
 - (5) a representative of participating employers, appointed by the Governor; and
 - (6) a representative of enrollees, appointed by the Governor.
 - b. Members of the board shall serve without compensation.
 - c. The initial terms of the appointees shall be as follows: the public representative appointed by the Senate President, for four years; the public representative appointed by the Speaker of the General Assembly, for two years; the representative of participating employers, for three years; and the representative of enrollees for one year. Thereafter, all of the appointees shall be for terms of four years.
 - d. A vacancy in the term of an appointed board member shall be filled for the balance of the unexpired term in the same manner as the original appointment.
 - e. Each appointment by the Governor shall be subject to the advice and consent of the Senate. In case of a vacancy during a recess of the Senate, the Governor shall make a temporary appointment until the next meeting of the Senate, at which time the Governor shall appoint a person to fill the office.
 - f. Each board member, prior to assuming office, shall take an oath that the member will diligently and honestly administer the affairs of the board and that the member will not knowingly violate or willingly permit to be violated any of the provisions of law applicable to the program. The oath shall be certified by the officer before whom it is taken and immediately filed with the Secretary of State.

7. The board, the individual members of the board, the trustee appointed under subsection b. of section 8 of this act, any other agents appointed or engaged by the board, and all persons serving as program staff shall discharge their duties with respect to the

program solely in the interest of the program's enrollees and beneficiaries as follows:

- a. By investing with the care, skill, prudence, and diligence under the prevailing circumstances that a prudent person acting in a like capacity and familiar with those matters would use in the conduct of an enterprise of a similar character and with similar aims; and
- b. By using any contributions paid by employees and employers into the fund exclusively for the purpose of paying benefits to the enrollees of the program, for the cost of administration of the program, and for investments made for the benefit of the program.

- 8. In addition to the other duties and responsibilities provided in this act, the board shall:
 - a. Design, establish, and operate the program in a manner that:
 - (1) accords with best practices for retirement savings vehicles;
- (2) maximizes participation, savings, and sound investment practices;
- (3) maximizes simplicity, including ease of administration for participating employers and enrollees;
- (4) provides an efficient product to enrollees by pooling investment funds;
 - (5) ensures the portability of benefits; and
- (6) provides for the deaccumulation of enrollee assets in a manner that maximizes financial security in retirement;
- b. Appoint a trustee to the fund in compliance with section 408 of the Internal Revenue Code;
- c. Explore and establish investment options, subject to section 11 of this act, that offer employees returns on contributions and the conversion of individual retirement savings account balances to secure retirement income without incurring debt or liabilities to the State;
- d. Establish the process by which interest, investment earnings, and investment losses are allocated to individual program accounts on a pro rata basis and are computed at the interest rate on the balance of an individual's account;
- e. Make and enter into contracts necessary for the administration of the program and the fund, including, but not limited to, retaining and contracting with investment managers, private financial institutions, other financial and service providers, consultants, actuaries, counsel, auditors, third-party administrators, and other professionals as necessary;
- f. Conduct a review of the performance of any investment vendors not less than once every four years, including, but not limited to, a review of returns, fees, and customer service, and post a copy of reviews conducted under this subsection to an Internet website established and maintained by the board;

g. Determine the number and duties of staff members needed to administer the program and employ a staff, including, as needed, appointing a program administrator, and entering into contracts with the State Treasurer to make employees of the department available to administer the program;

- h. Ensure that moneys in the fund to be held and invested as pooled investments described in section 11 of this act, with a view to achieving cost savings through efficiencies and economies of scale;
- i. Evaluate and establish the process by which an enrollee is able to contribute a portion of the enrollee's wages to the program for automatic deposit of those contributions and the process by which the participating employer provides a payroll deposit retirement savings arrangement to forward those contributions and related information to the program, including, but not limited to, contracting with financial service companies and third-party administrators with the capability to receive and process employee information and contributions for payroll deposit retirement savings arrangements or similar arrangements;
- j. Design and establish the process for enrollment by an employee pursuant to section 14 of this act, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program;
- k. Evaluate and establish the process by which an individual may voluntarily enroll in and make contributions to the program;
- 1. Accept any grants, appropriations, or other moneys from the State, any unit of federal, State, or local government, or any other person, firm, partnership, or corporation solely for deposit into the fund, whether for investment or administrative purposes;
- m. Evaluate the need for, and procure as needed, insurance against any and all loss in connection with the property, assets, or activities of the program, and indemnify as needed each member of the board from personal loss or liability resulting from a member's action or inaction as a member of the board;
- n. Make provisions for the payment of administrative costs and expenses for the creation, management, and operation of the program, including the costs associated with subsections e., g., i., and m. of this section, subsection b. of section 11, subsection a. of section 18, and subsection m. of section 19 of this act, keep annual administrative fees as low as possible, but in no event exceed 0.75 percent of the fund's total balance. Subject to appropriation, the State may pay administrative costs associated with the creation and management of the program until sufficient assets are available in the fund for that purpose. Thereafter, all administrative costs of the fund, including repayment of any funds provided by the State, shall be paid only out of moneys on deposit therein, except that, private funds or federal funding received under subsection l. of this section

- in order to implement the program shall not be repaid unless those funds were offered contingent upon the promise of repayment;
 - o. Allocate administrative fees to individual retirement accounts in the program on a pro rata basis;
- p. Set minimum and maximum contribution levels in
 accordance with limits established for IRAs by the Internal Revenue
 Code;
 - q. Facilitate education and outreach to employers and employees;
 - r. Facilitate compliance by the program with all applicable requirements for the program under the Internal Revenue Code, including tax qualification requirements or any other applicable law and accounting requirements;
 - s. Carry out the duties and obligations of the program in an effective, efficient, and low-cost manner;
 - t. Exercise any and all other powers reasonably necessary for the effectuation of the purposes, objectives, and provisions of this act pertaining to the program; and
 - u. Deposit into the New Jersey Secure Choice Administrative Fund all grants, gifts, donations, fees, and earnings from investments from the New Jersey Secure Choice Savings Program Fund that are used to recover administrative costs. All expenses of the board shall be paid from the New Jersey Secure Choice Administrative Fund.

9. The board shall annually prepare and adopt a written statement of investment policy that includes a risk management and oversight program. This investment policy shall prohibit the board, program, and fund from borrowing for investment purposes. The risk management and oversight program shall be designed to ensure that an effective risk management system is in place to monitor the risk levels of the program and fund portfolio, to ensure that the risks taken are prudent and properly managed, to provide an integrated process for overall risk management, and to assess investment returns as well as risk to determine if the risks taken are adequately compensated compared to applicable performance benchmarks and standards. The board shall consider the statement of investment policy and any changes in the investment policy at a public hearing.

- 10. a. Moneys in the fund shall be invested, or reinvested, as the case may be, by the department. The department shall comply with any and all applicable federal and State laws, rules, and regulations, as well as any and all rules or regulations promulgated by the board with respect to the program and the investment of the fund, including, but not limited to, the investment policy.
- b. The department shall provide reports as the board deems necessary for the board to oversee the department's performance and the performance of the fund.

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- 1 11. a. The board shall establish as an investment option a lifecycle fund with a target date based upon the age of the enrollee. This fund shall be the default investment option for enrollees who fail to elect an investment option unless and until the board designates by rule or regulation a new investment option as the default as described in subsection c. of this section.
 - b. The board may also establish any or all of the following additional investment options:
 - (1) a conservative principal protection fund;
 - (2) a growth fund;

- (3) a secure return fund whose primary objective is the preservation of the safety of principal and the provision of a stable and low-risk rate of return. If the board elects to establish a secure return fund, the board may procure any insurance, annuity, or other product to insure the value of enrollees' accounts and guarantee a rate of return. The cost of this funding mechanism shall be paid out of the fund. Under no circumstances shall the board, program, fund, the State, or any participating employer assume any liability for investment or actuarial risk. The board shall determine whether to establish such investment options based upon an analysis of their cost, risk profile, benefit level, feasibility, and ease of implementation; or
 - (4) an annuity fund.
- c. If the board elects to establish a secure return fund, the board shall then determine whether that option shall replace the target date or life-cycle fund as the default investment option for enrollees who do not elect an investment option. In making this determination, the board shall consider the cost, risk profile, benefit level, and ease of enrollment in the secure return fund. The board may at any time thereafter replace the default investment option and, based upon an analysis of these criteria, establish either the secure return fund or the life-cycle fund as the default for enrollees who do not elect an investment option.

12. Interest, investment earnings, and investment losses shall be allocated to individual program accounts as established by the board pursuant to subsection d. of section 8 of this act. An individual's retirement savings benefit under the program shall be an amount equal to the balance in the individual's program account on the date the retirement savings benefit becomes payable. The State shall have no liability for the payment of any benefit to any participant in the program.

13. a. Prior to the opening of the program for enrollment, the board shall design and disseminate to all employers an employer information packet and an employee information packet, which shall include background information on the program, appropriate disclosures for employees, and, if necessary, information regarding

- the vendor Internet website described in subsection i. of section 14 of this act.
- b. For the first six months following the opening of the program, the board shall provide a process by which employers may register for participation in the program.
 - c. The employee information packet designed by the board shall include a disclosure form. The disclosure form shall explain, but not be limited to, all of the following:
 - (1) the benefits and risks associated with making contributions to the program;
 - (2) the mechanics of how to make contributions to the program;
 - (3) how to opt out of the program;
 - (4) how to participate in the program with a level of employee contributions other than three percent;
 - (5) the process for withdrawal of retirement savings;
 - (6) how to obtain additional information about the program;
 - (7) that employees seeking financial advice should contact financial advisors, that participating employers are not in a position to provide financial advice, and that participating employers are not liable for decisions employees make pursuant to this act;
 - (8) that the program is not an employer-sponsored retirement plan; and
 - (9) that the program fund is not guaranteed by the State.
 - d. The employee information packet shall also include a form for an employee to note his or her decision to opt out of participation in the program or elect to participate with a level of employee contributions other than three percent.
 - e. Participating employers shall supply the employee information packet to employees upon implementation of the program. Participating employers shall supply the employee information packet to new employees at the time of hiring, and new employees may opt out of participation in the program or elect to participate with a level of employee contributions other than three percent at that time.

- 14. Except as otherwise provided in section 21 of this act, the program shall be implemented, and enrollment of employees shall begin, within 24 months after the effective date of this act. The following provisions of this section shall be in force after the board opens the program for enrollment:
- a. Each employer shall establish a payroll deposit retirement savings arrangement to allow each employee to participate in the program not more than nine months after the board opens the program for enrollment.
- b. Employers shall automatically enroll in the program each of their employees who has not opted out of participation in the program using the form described in subsection d. of section 13 of this act and shall provide payroll deduction retirement savings

- arrangements for their employees and, on behalf of the employees, deposit these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.
- c. Enrollees shall have the ability to select a contribution level into the fund. This level may be expressed as a percentage of wages or as a dollar amount up to the deductible amount for the enrollee's taxable year under section 219(b)(1)(A) of the Internal Revenue Code. Enrollees may change their contribution level no more than once every calendar quarter, subject to rules and regulations promulgated by the board. If an enrollee fails to select a contribution level using the form described in subsection c. of section 13 of this act, then the enrollee shall contribute three percent of the enrollee's wages to the program, so long as the contributions do not cause the enrollee's total contributions to IRAs for the year to exceed the deductible amount for the enrollee's taxable year under section 219(b)(1)(A) of the Internal Revenue Code.

- d. Enrollees may select an investment option from the permitted investment options listed in section 11 of this act. Enrollees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. In the event that an enrollee fails to select an investment option, that enrollee shall be placed in the investment option selected by the board as the default under subsection c. of section 11 of this act. If the board has not selected a default investment option under subsection c. of section 11 of this act, then an enrollee who fails to select an investment option shall be placed in the life-cycle fund investment option.
- e. Following initial implementation of the program pursuant to this section, at least once every year, participating employers shall designate an open enrollment period during which employees who previously opted out of the program may enroll in the program.
- f. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.
- g. Employers shall retain the option at all times to set up any type of employer-sponsored retirement plan, such as a defined benefit plan or a 401(k), Simplified Employee Pension (SEP) plan, or Savings Incentive Match Plan for Employees (SIMPLE) plan, or to offer an automatic enrollment payroll deduction IRA, instead of having a payroll deposit retirement savings arrangement to allow employee participation in the program.
- h. An employee may terminate his or her participation in the program at any time in a manner prescribed by the board.

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i. The board may establish and maintain an Internet website designed to assist employers in identifying private sector providers of retirement arrangements that can be set up by the employer rather than allowing employee participation in the program under this act. The board must provide public notice of the availability of and the process for inclusion on the Internet website before it becomes publicly available.

- 15. Employee contributions deducted by the participating employer through payroll deduction shall be paid by the participating employer to the fund using one or more payroll deposit retirement savings arrangements established by the board under subsection i. of section 8 of this act, either:
- a. On or before the last day of the month following the month in which the compensation otherwise would have been payable to the employee; or
- b. Before a later deadline prescribed by the board for making the payments, but not later than the due date for the federal income tax return deposit of tax required to be deducted and withheld relating to collection of State income tax at source on wages for the payroll period to which the payments relate.

- 16. a. The State shall have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program.
- b. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under this act, except for any liability that arises out of a breach of fiduciary duty under section 7 of this act.

- 17. a. Participating employers shall not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee.
- b. A participating employer shall not be a fiduciary, or considered to be a fiduciary, over the program. A participating employer shall not bear responsibility for the administration, investment, or investment performance of the program. A participating employer shall not be liable with regard to investment returns, program design, and benefits paid to program participants.

- 18. a. The board shall annually submit:
- (1) an audited financial report, prepared in accordance with generally accepted accounting principles, on the operations of the

program for each calendar year, to be submitted no later than July 1 of the following year to the Governor, and to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1); and

(2) a report prepared by the board, including, but not limited to, a summary of the benefits provided by the program, the number of enrollees in the program, the percentage and amounts of investment options and rates of return, fees paid to any vendors or contractors for purposes of implementing or operating the program, and other information that is relevant to make a full, fair, and effective disclosure of the operations of the program and the fund.

The annual audit shall be made by an independent certified public accountant and shall include, but is not limited to, direct and indirect costs attributable to the use of outside consultants, independent contractors, and any other persons who are not State employees for the administration of the program.

b. In addition to any other statements or reports required by law, the board shall provide periodic reports at least annually to participating employers, reporting the names of each enrollee employed by the participating employer and the amounts of contributions made by the participating employer on behalf of each employee during the reporting period, as well as to enrollees, reporting contributions and investment income allocated to, withdrawals from, and balances in their program accounts for the reporting period. The reports may include any other information regarding the program as the board determines is appropriate.

- 19. a. An employer who fails without reasonable cause to enroll an employee in the program within the time prescribed under section 14 of this act shall be subject to a penalty equal to:
- (1) \$250 for each employee for each calendar year or portion of a calendar year during which the employee neither was enrolled in the program nor had elected out of participation in the program; or
- (2) for each calendar year beginning after the date a penalty has been assessed with respect to an employee, \$500 for any portion of that calendar year during which such employee continues to be unenrolled without electing out of participation in the program.
- b. An employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.
- c. After a determination that an employer is subject to penalty pursuant to this section, the department shall issue a notice of proposed penalty to the employer. For purposes of subsection a. of this section, the notice issued by the department to the employer shall state the number of employees for which the penalty is proposed under paragraph (1) of subsection a. of this section, or the number of employees for which the penalty is proposed under paragraph (2) of subsection a. of this section, or both, and the total

amount of penalties proposed. For purposes of subsection b. of this section, the department shall issue a notice of proposed penalty to the employer stating the total amount of penalties proposed under subsection b. of this section. Upon the expiration of 90 days after the date on which a notice of proposed penalty was issued, the penalties specified therein shall be deemed assessed, unless the employer had filed a protest with the department under subsection d. of this section. If, within 90 days after the date on which the notice of proposed penalty was issued, a protest is filed under subsection d. of this section, the penalties specified in the notice shall be deemed assessed when the decision of the department with respect to the protest is final.

- d. A written protest against the proposed penalty shall be filed with the department in a form prescribed by the department, setting forth the grounds on which the protest is based. If a protest is filed within 90 days after the date the notice of proposed penalty is issued, the department shall reconsider the proposed penalty and shall grant the employer a hearing. As soon as practicable after a reconsideration and hearing of the protest filed by the employer, the department shall issue a notice of decision to the employer, setting forth the department's findings of fact and the basis of decision. The decision of the department shall become final.
- e. As soon as practicable after the penalties specified in a notice of proposed penalty are deemed assessed, the department shall give notice to the employer liable for any unpaid portion of the penalty, stating the amount due and demanding payment. The department shall provide a payment plan to employers for purposes of complying with the demand of payment for the penalty.
- An employer who has overpaid a penalty assessed under this section may file a claim for refund with the department. A claim shall be in writing in a form prescribed by the department and shall state the specific grounds upon which it is founded. As soon as practicable after a claim for refund is filed, the department shall examine it and either issue a refund or issue a notice of denial. If a protest is filed, the department shall reconsider the denial and grant the employer a hearing. As soon as practicable after the reconsideration and hearing, the department shall issue a notice of decision to the employer. The notice shall set forth briefly the department's findings of fact and the basis of decision in each case decided in whole or in part adversely to the employer. A denial of a claim for refund shall be final 90 days after the date of issuance of the notice of the denial, except for those amounts denied as to which the employer has filed a protest with the department. If a protest has been timely filed, the decision of the department shall become final.
- g. No notice of proposed assessment shall be issued with respect to a calendar year after June 30 of the fourth subsequent

calendar year. No claim for refund may be filed more than one year after the date of payment of the amount to be refunded.

- h. Whenever a notice is required by this section, it shall be issued by first class mail addressed to the person concerned at the person's last known address.
 - i. All books and records and other papers and documents relevant to the determination of any penalty due under this section shall, at all times during business hours of the day, be subject to inspection by the department or the department's authorized representatives.
 - j. The department shall require employers to report information relevant to their compliance with this act on their State income tax return and failure to provide the requested information shall cause the return to be treated as unprocessable.
 - k. For purposes of any provision of State law allowing the department or any other agency of this State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State, a penalty assessed under this section shall be deemed to be a tax liability of the employer and any refund due to an employer shall be deemed to be an overpayment of tax of the employer.
 - Except as provided in this subsection, all information received by the department from returns filed by an employer or from any investigation conducted under the provisions of this act shall be confidential, except for official purposes within the department or pursuant to official procedures for collection of penalties assessed under this act. No provision of this subsection shall be construed as prohibiting the department from publishing or making available to the public reasonable statistics concerning the operation of this act wherein the contents of returns are grouped into aggregates in such a way that the specific information of any individual employer shall not be disclosed. No provision of this subsection shall be construed as prohibiting the department from divulging information to an authorized representative of the employer or to any person pursuant to a request or authorization made by the employer or by an authorized representative of the employer.
 - m. The department may charge the board a reasonable fee for its costs in performing its duties under this section to the extent that those costs have not been recovered from penalties imposed under this section.
- n. This section shall become operative nine months after the board notifies the department that the program has been implemented. Upon receipt of the notification from the board, the department shall immediately post on its Internet website a notice stating that this section is operative and the date that it is first operative. This notice shall include a statement that, rather than

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1	enrolling employees in the program under this act, employers may
2	sponsor an alternative arrangement, including, but not limited to, a
3	defined benefit plan, 401(k) plan, a Simplified Employee Pension
4	(SEP) plan, a Savings Incentive Match Plan for Employees
5	(SIMPLE) plan, or an automatic payroll deduction IRA offered
6	through a private provider. The board shall provide a link to the
7	vendor Internet website described in subsection i. of section 14 of
8	this act.

20. The board, in consultation with the department, shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations as may be necessary for the implementation of this act.

21. If the board does not obtain adequate funds to implement the program within the time frame set forth under section 14 of this act, the board may delay the implementation of the program.

22. The board shall request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974," 29 U.S.C. s.1001 et seq. regarding the applicability of that act to the program. The board shall not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974," 29 U.S.C. s.1001 et seq.

23. This act shall take effect immediately.

STATEMENT

This bill establishes the "New Jersey Secure Choice Savings Program" (program) to create a retirement savings program for private sector workers in the form of an automatic enrollment payroll deduction Individual Retirement Account (IRA). The program will promote greater retirement savings for private sector employees in a convenient, low cost, and portable manner. The bill creates the New Jersey Secure Choice Savings Program Fund (fund) which will consist of funds received from enrollees in the program and participating employers.

The bill also creates the New Jersey Secure Choice Savings Board (board) to implement the program and oversee the fund. The board will consist of the following seven members: the State Treasurer, or the State Treasurer's designee, who shall serve as

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chair; the State Comptroller, or the State Comptroller's designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating employers, appointed by the Governor; and a representative of enrollees, appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to designing and implementing the program, appointing a trustee to the fund, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, and employing a staff to support the implementation of the program. The bill also requires the board to establish a process for enrollment in the program, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program, as well as a process by which an individual may voluntarily enroll in and make contributions to the program.

The bill requires the board, prior to the opening of the program for enrollment, to design and disseminate to all employers an employer information packet and an employee information packet, which must include background information on the program, and appropriate disclosures for employees.

The bill provides that the program must be implemented, and that enrollment of employees will begin, within 24 months after the effective date of the bill. No later than nine months after implementation of the program and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a

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1 plan qualified under section 401(a), section 401(k), section 403(a), 2 section 403(b), section 408(k), section 408(p), or section 457(b) of 3 the Internal Revenue Code of 1986 in the preceding two years. The 4 term "employer" does not mean the State, its political subdivisions, 5 any office, department, division, bureau, board, commission or 6 agency of the State or of its political subdivisions, or any public 7 body in the State. The bill defines "small employer" as a person or 8 entity engaged in a business, industry, profession, trade, or other 9 enterprise in New Jersey, whether for profit or not for profit, that 10 employed less than 25 employees at any one time in the State 11 throughout the previous calendar year, or has been in business less 12 than two years, or both, but that notifies the Department of the 13 Treasury that it is interested in being a participating employer.

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The bill provides that employees will have the ability to select a contribution level into the fund. Employees may change their contribution level at any time, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the employee will contribute three percent of the employee's wages to the program. Employees may select an investment option from the permitted investment options provided by the board. Employees may change their investment option at any time, subject to the rules and regulations promulgated by the board. In the event that an employee fails to select an investment option, that employee shall be placed in the investment option selected by the board as the default investment option. Initially, the life-cycle fund will be the default investment option. If the board has not selected a different default investment option, then an employee who fails to select an investment option will be placed in the life-cycle fund investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.

The bill provides that the State will have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member

thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

Participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill provides that an employer who fails without reasonable cause to enroll an employee in the program within the time prescribed under provisions of the bill will be subject to a penalty equal to \$250 for each employee for each calendar year or portion of a calendar year during which the employee neither was enrolled in the program nor had elected out of participation in the program; or, for each calendar year beginning after the date a penalty has been assessed with respect to an employee, \$500 for any portion of that calendar year during which the employee continues to be unenrolled without electing out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

Finally, the bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 4275

with committee amendments

STATE OF NEW JERSEY

DATED: NOVEMBER 9, 2015

The Assembly Appropriations Committee reports favorably Assembly Bill No. 4275 (1R), with committee amendments.

As amended, this bill establishes the "New Jersey Secure Choice Savings Program" (program), a retirement savings program in the form of an automatic enrollment payroll deduction Individual Retirement Account (IRA) for certain private sector employees. The program promotes retirement savings for private sector employees employed by "employers" and "small employers," as defined by the bill, in a convenient, low cost, and portable manner.

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code of 1986 in the preceding two years. "employer" does not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or of its political subdivisions, or any public body in the State. A "small employer," is defined in the bill as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the Department of the Treasury that it is interested in being a participating employer. The bill defines "employee" as any individual who is 18 years of age or older, who lives in this State or is employed by an employer in this State, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill creates the New Jersey Secure Choice Savings Program Fund (fund) which will consist of funds received from enrollees in the program and participating employers, and is separate and apart from all public moneys or funds of this State. The bill provides that amounts deposited in the fund shall not constitute property of the State, the fund shall not be construed to be a department, institution, or agency of the State, and that amounts deposited in the fund shall not be commingled with State funds.

The bill creates the New Jersey Secure Choice Savings Board (board) to implement the program and oversee the fund. The bill also creates the New Jersey Secure Choice Administrative Fund as a nonappropriated separate and apart trust fund in the General Fund, to be used to pay administrative expenses incurred by the board in the performance of its duties hereunder. The administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any federal or local government, or other person, firm, partnership, or corporation.

The bill sets forth the method by which the members of the board will be appointed and by whom. The board will consist of the following seven members: the State Treasurer, or his or her designee, who shall serve as chair; the State Comptroller, or his or her designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating employers, and a representative of enrollees, both of whom are appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to implementing the program, including appointing a fund trustee, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, employing a staff to support the implementation of the program, and conducting a performance review of any investment vendors. The bill also requires the board to establish a process for enrollment in the program, opting out of participation, selecting a contribution level and investment option, and terminating participation. The bill provides that other duties of the board include accepting grants, appropriations, or other moneys from the State, any unit of federal, State, or local government, or any other person, firm, partnership or corporation for deposit into the fund, whether for investment or administrative purposes, making provisions for the payment of administrative costs and expenses for the creation, management and operation of the and keeping annual administrative fees, which include investment fees, as low as possible, but not to exceed 0.6 percent of the fund's total balance. The bill also provides that subject to appropriation, the State may pay administrative costs associated with

the creation and management of the program until sufficient assets are available in the fund for that purpose.

The bill requires that the program be implemented, and that enrollment of employees begin, within 24 months after the effective date of the bill. No later than nine months after program implementation and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill requires that employers enroll new employees within three months after the date of hire, unless the employee opts out of enrollment. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.

The bill provides that employees have the ability to select a contribution level, and may change their contribution level no more than once every calendar quarter, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the default contribution level will be three percent of the employee's wages. Employees may select an investment option from the investment options provided by the board, which shall not offer more than five investment options in any calendar year. Employees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. If an employee fails to select an investment option, that employee's contributions shall be placed in the default investment option selected Initially, the life-cycle fund will be the default by the board. investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program but subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period, or at an earlier time if permitted by the participating employer.

The bill provides that the State has no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. The bill requires that any financial liability for the payment of retirement savings benefits in excess of funds available under the program be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

The bill provides that participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill establishes penalties for employers who, without reasonable cause, fail to enroll employees who have not opted out of participation in the program. Those employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

The bill provides that the Department of the Treasury require employers to report information relevant to their compliance with this act on their State income tax return, but the tax return will not be treated as unprocessable for tax purposes if the employer fails to provide the requested compliance information. The bill also provides that a penalty assessed under the provisions of the bill shall be deemed to be a tax liability of the employer for purposes of any State law allowing the department or other agency of the State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State.

Finally, the bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

COMMITTEE AMENDMENTS:

The amendments clarify that an "employee," as defined in the bill, either lives in this State or works for an employer in this State; require that the required performance reviews of investment vendors occur not less than once every two years, rather than once every four years; clarify that annual administrative fees associated with the program include investment fees; and limit those total annual administrative fees to 0.6 percent of the fund balance. The amendments provide that the board not offer more than five investment options in any given calendar year. The amendments also make certain technical changes, including correcting internal subsection references and making the retirement savings arrangement terminology consistent throughout the bill.

FISCAL IMPACT:

This bill has not been certified as requiring a fiscal note.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[Second Reprint] **ASSEMBLY, No. 4275**

STATE OF NEW JERSEY

DATED: DECEMBER 21, 2015

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 4275 (2R).

This bill establishes the "New Jersey Secure Choice Savings Program," a retirement savings program in the form of an automatic enrollment payroll deduction Individual Retirement Account for certain private sector employees. The program promotes retirement savings for private sector employees employed by "employers" and "small employers," as defined by the bill, in a convenient, low cost, and portable manner.

The bill creates the New Jersey Secure Choice Savings Program Fund which will consist of funds received from enrollees in the program and participating employers, and is separate and apart from all public moneys or funds of this State. The bill provides that amounts deposited in the fund shall not constitute property of the State, the fund shall not be construed to be a department, institution, or agency of the State, and amounts deposited in the fund shall not be commingled with State funds.

The bill creates the New Jersey Secure Choice Savings Board to implement the program and oversee the fund. The bill also creates the New Jersey Secure Choice Administrative Fund as a nonappropriated separate and apart trust fund in the General Fund, to be used to pay administrative expenses incurred by the board in the performance of its duties hereunder. The administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any federal or local government, or other person, firm, partnership, or corporation.

The bill establishes the method by which members of the board will be appointed and by whom. The board will consist of the following seven members: the State Treasurer, or his or her designee, who shall serve as chair; the State Comptroller, or his or her designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating

employers, and a representative of enrollees, both of whom are appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to implementing the program, including appointing a fund trustee, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, employing a staff to support the implementation of the program, and conducting a performance review of any investment vendors. The bill also requires the board to establish a process for enrollment in the program, opting out of participation, selecting a contribution level and investment option, and terminating participation. The bill provides that other duties of the board include accepting grants, appropriations, or other moneys from the State, any unit of federal, State, or local government, or any other person, firm, partnership or corporation for deposit into the fund, whether for investment or administrative purposes, making provisions for the payment of administrative costs and expenses for the creation, management and operation of the program, and keeping annual administrative fees, which include investment fees, as low as possible, but not to exceed 0.6 percent of the fund's total balance. The bill also provides that subject to appropriation, the State may pay administrative costs associated with the creation and management of the program until sufficient assets are available in the fund for that purpose.

The bill requires that the program be implemented, and that enrollment of employees must begin, within 24 months after the effective date of the bill. No later than nine months after program implementation and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill requires that employers enroll new employees within three months after the date of hire, unless the employee opts out of enrollment. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.

The bill provides that employees have the ability to select a contribution level, and may change their contribution level no more

than once every calendar quarter, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the default contribution level will be three percent of the employee's wages. Employees may select an investment option from the investment options provided by the board, which shall not offer more than five investment options in any calendar year. Employees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. If an employee fails to select an investment option, that employee's contributions shall be placed in the default investment option selected by the board. Initially, the life-cycle fund will be the default investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program but subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period, or at an earlier time if permitted by the participating employer.

The bill provides that the State has no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. The bill requires that any financial liability for the payment of retirement savings benefits in excess of funds available under the program be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

The bill provides that participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill establishes penalties for employers who, without reasonable cause, fail to enroll employees who have not opted out of participation in the program. Those employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during

which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

The bill provides that the Department of the Treasury require employers to report information relevant to their compliance with this act on their State income tax return, but the tax return will not be treated as unprocessable for tax purposes if the employer fails to provide the requested compliance information. The bill also provides that a penalty assessed under the provisions of the bill shall be deemed to be a tax liability of the employer for purposes of any State law allowing the department or other agency of the State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State.

The bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code of 1986 in the preceding two years. The term "employer" does not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or of its political subdivisions, or any public body in the

State. A "small employer," is defined in the bill as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the Department of the Treasury that it is interested in being a participating employer. The bill defines "employee" as any individual who is 18 years of age or older, who lives in this State or is employed by an employer in this State, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill takes effect immediately upon enactment.

As reported, this bill is identical to Senate Bill No. 2831 (1R), as amended and reported by the committee.

FISCAL IMPACT:

This bill is not certified as requiring a fiscal note.

ASSEMBLY LABOR COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4275

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 18, 2015

The Assembly Labor Committee reports favorably and with committee amendments Assembly Bill No. 4275.

As amended, this bill establishes the "New Jersey Secure Choice Savings Program" (program) to create a retirement savings program for private sector workers in the form of an automatic enrollment payroll deduction Individual Retirement Account (IRA). The program will promote greater retirement savings for private sector employees in a convenient, low cost, and portable manner. The bill creates the New Jersey Secure Choice Savings Program Fund (fund) which will consist of funds received from enrollees in the program and participating employers.

The bill also creates the New Jersey Secure Choice Savings Board (board) to implement the program and oversee the fund. The board will consist of the following seven members: the State Treasurer, or the State Treasurer's designee, who shall serve as chair; the State Comptroller, or the State Comptroller's designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating employers, appointed by the Governor; and a representative of enrollees, appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to designing and implementing the program, appointing a trustee to the fund, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, and employing a staff to support the implementation of the program. The bill also requires the board to establish a process for enrollment in the program, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program, as well as a process by which an

individual may voluntarily enroll in and make contributions to the program.

The bill requires the board, prior to the opening of the program for enrollment, to design and disseminate to all employers an employer information packet and an employee information packet, which must include background information on the program, and appropriate disclosures for employees.

The bill provides that the program must be implemented, and that enrollment of employees will begin, within 24 months after the effective date of the bill. No later than nine months after implementation of the program and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill provides that employers have a period of three months in which to enroll new employees. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code of 1986 in the preceding two years. The term "employer" does not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or of its political subdivisions, or any public body in the State. The bill defines "small employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the Department of the Treasury that it is interested in being a participating employer.

The bill provides that employees will have the ability to select a contribution level into the fund. Employees may change their

contribution level at any time, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the employee will contribute three percent of the employee's wages to the program. Employees may select an investment option from the permitted investment options provided by the board. Employees may change their investment option at any time, subject to the rules and regulations promulgated by the board. In the event that an employee fails to select an investment option, that employee shall be placed in the investment option selected by the board as the default investment option. Initially, the life-cycle fund will be the default investment option. If the board has not selected a different default investment option, then an employee who fails to select an investment option will be placed in the life-cycle fund investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.

The bill provides that the State will have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

Participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill establishes penalties for employers who, without reasonable cause, fail to enroll employees who have not opted out of participation in the program. Those employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

Finally, the bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

COMMITTEE AMENDMENTS

The committee amended the bill to:

- 1) Provide that employers have a period of three months in which to enroll new employees. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.
- 2) Revise the penalties for employers who fail to enroll employees who have not opted out of participation in the program, to provide that employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program.

3) Provide that failure to provide certain compliance information on their State income tax return does not cause employers' income tax returns to be treated as unprocessable for purposes of the applicable tax law.

SENATE, No. 2831

STATE OF NEW JERSEY

216th LEGISLATURE

INTRODUCED MARCH 16, 2015

Sponsored by:

Senator STEPHEN M. SWEENEY

District 3 (Cumberland, Gloucester and Salem)

Senator SHIRLEY K. TURNER

District 15 (Hunterdon and Mercer)

Senator PAUL A. SARLO

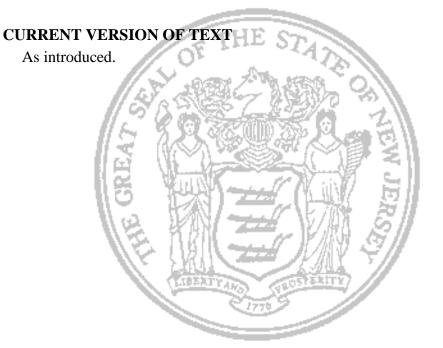
District 36 (Bergen and Passaic)

Co-Sponsored by:

Senators Whelan, Thompson, Singer, Cunningham, Vitale, P.Barnes, III, Lesniak, Ruiz, B.Smith, Van Drew, Pennacchio, A.R.Bucco, Cruz-Perez, Madden, Weinberg, Gordon and Greenstein

SYNOPSIS

"New Jersey Secure Choice Savings Program Act"; establishes retirement savings program for certain workers.



(Sponsorship Updated As Of: 12/22/2015)

AN ACT concerning individual retirement savings for certain workers and supplementing Title 43 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "New Jersey Secure Choice Savings Program Act."

2. As used in this act:

"Board" means the New Jersey Secure Choice Savings Board established pursuant to this act.

"Department" means the Department of the Treasury.

"Employee" means any individual who is 18 years of age or older, who is employed by an employer, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

"Employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code in the preceding two years. "Employer" shall not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or one of its political subdivisions, or any public body in the State.

"Enrollee" means any employee who is enrolled in the program.

"Fund" means the New Jersey Secure Choice Savings Program Fund established pursuant to this act.

"Internal Revenue Code" means the federal Internal Revenue Code of 1986, 26 U.S.C. s.1 et seq., or any successor law, in effect for the calendar year.

"IRA" means a standard Individual Retirement Account under section 408, or a Roth Individual Retirement Account under section 408A, of the Internal Revenue Code.

"Participating employer" means an employer or small employer that provides a payroll deposit retirement savings arrangement as provided under this act for its employees who are enrollees in the program.

"Payroll deposit retirement savings arrangement" means an arrangement by which a participating employer allows enrollees to remit payroll deduction contributions to the program.

"Program" means the New Jersey Secure Choice Savings Program established pursuant to this act.

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"Small employer" means a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the board that it is interested in being a participating employer.

"Wages" means any compensation within the meaning of section 219(f)(1) of the Internal Revenue Code that is received by an enrollee from a participating employer during the calendar year.

3. A retirement savings program in the form of an automatic enrollment payroll deduction IRA, known as the New Jersey Secure Choice Savings Program, is hereby established and shall be administered by the board for the purpose of promoting greater retirement savings for private sector employees in a convenient, low cost, and portable manner.

4. a. The New Jersey Secure Choice Savings Program Fund is established as a special fund outside of the General Fund, separate and apart from all public moneys or funds of this State, with the board established pursuant to section 6 of this act as its trustee. The fund shall include the individual retirement accounts of enrollees, which shall be accounted for as individual accounts. Moneys in the fund shall consist of moneys received from enrollees and participating employers pursuant to automatic payroll deductions and contributions to savings made pursuant this act. The fund shall be operated in a manner determined by the board, provided that the fund is operated so that the accounts of enrollees established under the program meet the requirements for IRAs under the Internal Revenue Code.

b. The amounts deposited in the fund shall not constitute property of the State and the fund shall not be construed to be a department, institution, or agency of the State. Amounts on deposit in the fund shall not be commingled with State funds and the State shall have no claim to or against, or interest in, such funds.

5. The New Jersey Secure Choice Administrative Fund is created as a nonappropriated separate and apart trust fund in the General Fund. The board shall use moneys in the administrative fund to pay for administrative expenses it incurs in the performance of its duties under this act. The board shall use moneys in the administrative fund to cover startup administrative expenses it incurs in the performance of its duties under this act. The administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any unit of federal or local government, or any other person, firm, partnership, or corporation. Any interest earnings that are attributable to moneys

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in the administrative fund shall be deposited into the administrative fund.

- 6. There is established the New Jersey Secure Choice SavingsBoard.
 - a. The board shall consist of the following members:
 - (1) the State Treasurer, or the State Treasurer's designee, who shall serve as chair;
 - (2) the State Comptroller, or the State Comptroller's designee;
 - (3) the Director of the Office of Management and Budget, or the director's designee;
 - (4) two representatives of the general public with expertise in retirement savings plan administration or investment, or both, of which one representative shall be appointed by the Speaker of General Assembly and one representative appointed by the Senate President;
 - (5) a representative of participating employers, appointed by the Governor; and
 - (6) a representative of enrollees, appointed by the Governor.
 - b. Members of the board shall serve without compensation.
 - c. The initial terms of the appointees shall be as follows: the public representative appointed by the Senate President, for four years; the public representative appointed by the Speaker of the General Assembly, for two years; the representative of participating employers, for three years; and the representative of enrollees for one year. Thereafter, all of the appointees shall be for terms of four years.
 - d. A vacancy in the term of an appointed board member shall be filled for the balance of the unexpired term in the same manner as the original appointment.
 - e. Each appointment by the Governor shall be subject to the advice and consent of the Senate. In case of a vacancy during a recess of the Senate, the Governor shall make a temporary appointment until the next meeting of the Senate, at which time the Governor shall appoint a person to fill the office.
 - f. Each board member, prior to assuming office, shall take an oath that the member will diligently and honestly administer the affairs of the board and that the member will not knowingly violate or willingly permit to be violated any of the provisions of law applicable to the program. The oath shall be certified by the officer before whom it is taken and immediately filed with the Secretary of State.

7. The board, the individual members of the board, the trustee appointed under subsection b. of section 8 of this act, any other agents appointed or engaged by the board, and all persons serving as program staff shall discharge their duties with respect to the

program solely in the interest of the program's enrollees and beneficiaries as follows:

- a. By investing with the care, skill, prudence, and diligence under the prevailing circumstances that a prudent person acting in a like capacity and familiar with those matters would use in the conduct of an enterprise of a similar character and with similar aims; and
- b. By using any contributions paid by employees and employers into the fund exclusively for the purpose of paying benefits to the enrollees of the program, for the cost of administration of the program, and for investments made for the benefit of the program.

- 8. In addition to the other duties and responsibilities provided in this act, the board shall:
 - a. Design, establish, and operate the program in a manner that:
 - (1) accords with best practices for retirement savings vehicles;
- (2) maximizes participation, savings, and sound investment practices;
 - (3) maximizes simplicity, including ease of administration for participating employers and enrollees;
 - (4) provides an efficient product to enrollees by pooling investment funds;
 - (5) ensures the portability of benefits; and
 - (6) provides for the deaccumulation of enrollee assets in a manner that maximizes financial security in retirement;
 - b. Appoint a trustee to the fund in compliance with section 408 of the Internal Revenue Code;
 - c. Explore and establish investment options, subject to section 11 of this act, that offer employees returns on contributions and the conversion of individual retirement savings account balances to secure retirement income without incurring debt or liabilities to the State;
 - d. Establish the process by which interest, investment earnings, and investment losses are allocated to individual program accounts on a pro rata basis and are computed at the interest rate on the balance of an individual's account;
 - e. Make and enter into contracts necessary for the administration of the program and the fund, including, but not limited to, retaining and contracting with investment managers, private financial institutions, other financial and service providers, consultants, actuaries, counsel, auditors, third-party administrators, and other professionals as necessary;
- f. Conduct a review of the performance of any investment vendors not less than once every four years, including, but not limited to, a review of returns, fees, and customer service, and post a copy of reviews conducted under this subsection to an Internet website established and maintained by the board;

g. Determine the number and duties of staff members needed to administer the program and employ a staff, including, as needed, appointing a program administrator, and entering into contracts with the State Treasurer to make employees of the department available to administer the program;

- h. Ensure that moneys in the fund to be held and invested as pooled investments described in section 11 of this act, with a view to achieving cost savings through efficiencies and economies of scale;
- i. Evaluate and establish the process by which an enrollee is able to contribute a portion of the enrollee's wages to the program for automatic deposit of those contributions and the process by which the participating employer provides a payroll deposit retirement savings arrangement to forward those contributions and related information to the program, including, but not limited to, contracting with financial service companies and third-party administrators with the capability to receive and process employee information and contributions for payroll deposit retirement savings arrangements or similar arrangements;
- j. Design and establish the process for enrollment by an employee pursuant to section 14 of this act, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program;
- k. Evaluate and establish the process by which an individual may voluntarily enroll in and make contributions to the program;
- l. Accept any grants, appropriations, or other moneys from the State, any unit of federal, State, or local government, or any other person, firm, partnership, or corporation solely for deposit into the fund, whether for investment or administrative purposes;
- m. Evaluate the need for, and procure as needed, insurance against any and all loss in connection with the property, assets, or activities of the program, and indemnify as needed each member of the board from personal loss or liability resulting from a member's action or inaction as a member of the board;
- n. Make provisions for the payment of administrative costs and expenses for the creation, management, and operation of the program, including the costs associated with subsections e., g., i., and m. of this section, subsection b. of section 11, subsection a. of section 18, and subsection m. of section 19 of this act, keep annual administrative fees as low as possible, but in no event exceed 0.75 percent of the fund's total balance. Subject to appropriation, the State may pay administrative costs associated with the creation and management of the program until sufficient assets are available in the fund for that purpose. Thereafter, all administrative costs of the fund, including repayment of any funds provided by the State, shall be paid only out of moneys on deposit therein, except that, private funds or federal funding received under subsection 1. of this section

- in order to implement the program shall not be repaid unless those funds were offered contingent upon the promise of repayment;
 - o. Allocate administrative fees to individual retirement accounts in the program on a pro rata basis;
- p. Set minimum and maximum contribution levels in
 accordance with limits established for IRAs by the Internal Revenue
 Code;
 - q. Facilitate education and outreach to employers and employees;
 - r. Facilitate compliance by the program with all applicable requirements for the program under the Internal Revenue Code, including tax qualification requirements or any other applicable law and accounting requirements;
 - s. Carry out the duties and obligations of the program in an effective, efficient, and low-cost manner;
 - t. Exercise any and all other powers reasonably necessary for the effectuation of the purposes, objectives, and provisions of this act pertaining to the program; and
 - u. Deposit into the New Jersey Secure Choice Administrative Fund all grants, gifts, donations, fees, and earnings from investments from the New Jersey Secure Choice Savings Program Fund that are used to recover administrative costs. All expenses of the board shall be paid from the New Jersey Secure Choice Administrative Fund.

9. The board shall annually prepare and adopt a written statement of investment policy that includes a risk management and oversight program. This investment policy shall prohibit the board, program, and fund from borrowing for investment purposes. The risk management and oversight program shall be designed to ensure that an effective risk management system is in place to monitor the risk levels of the program and fund portfolio, to ensure that the risks taken are prudent and properly managed, to provide an integrated process for overall risk management, and to assess investment returns as well as risk to determine if the risks taken are adequately compensated compared to applicable performance benchmarks and standards. The board shall consider the statement of investment policy and any changes in the investment policy at a public hearing.

- 10. a. Moneys in the fund shall be invested, or reinvested, as the case may be, by the department. The department shall comply with any and all applicable federal and State laws, rules, and regulations, as well as any and all rules or regulations promulgated by the board with respect to the program and the investment of the fund, including, but not limited to, the investment policy.
- b. The department shall provide reports as the board deems necessary for the board to oversee the department's performance and the performance of the fund.

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- 1 11. a. The board shall establish as an investment option a lifecycle fund with a target date based upon the age of the enrollee. This fund shall be the default investment option for enrollees who fail to elect an investment option unless and until the board designates by rule or regulation a new investment option as the default as described in subsection c. of this section.
 - b. The board may also establish any or all of the following additional investment options:
 - (1) a conservative principal protection fund;
 - (2) a growth fund;

- (3) a secure return fund whose primary objective is the preservation of the safety of principal and the provision of a stable and low-risk rate of return. If the board elects to establish a secure return fund, the board may procure any insurance, annuity, or other product to insure the value of enrollees' accounts and guarantee a rate of return. The cost of this funding mechanism shall be paid out of the fund. Under no circumstances shall the board, program, fund, the State, or any participating employer assume any liability for investment or actuarial risk. The board shall determine whether to establish such investment options based upon an analysis of their cost, risk profile, benefit level, feasibility, and ease of implementation; or
 - (4) an annuity fund.
- c. If the board elects to establish a secure return fund, the board shall then determine whether that option shall replace the target date or life-cycle fund as the default investment option for enrollees who do not elect an investment option. In making this determination, the board shall consider the cost, risk profile, benefit level, and ease of enrollment in the secure return fund. The board may at any time thereafter replace the default investment option and, based upon an analysis of these criteria, establish either the secure return fund or the life-cycle fund as the default for enrollees who do not elect an investment option.

12. Interest, investment earnings, and investment losses shall be allocated to individual program accounts as established by the board pursuant to subsection d. of section 8 of this act. An individual's retirement savings benefit under the program shall be an amount equal to the balance in the individual's program account on the date the retirement savings benefit becomes payable. The State shall have no liability for the payment of any benefit to any participant in the program.

13. a. Prior to the opening of the program for enrollment, the board shall design and disseminate to all employers an employer information packet and an employee information packet, which shall include background information on the program, appropriate disclosures for employees, and, if necessary, information regarding

- the vendor Internet website described in subsection i. of section 14 of this act.
- b. For the first six months following the opening of the program, the board shall provide a process by which employers may register for participation in the program.
 - c. The employee information packet designed by the board shall include a disclosure form. The disclosure form shall explain, but not be limited to, all of the following:
 - (1) the benefits and risks associated with making contributions to the program;
 - (2) the mechanics of how to make contributions to the program;
 - (3) how to opt out of the program;
- 13 (4) how to participate in the program with a level of employee 14 contributions other than three percent;
 - (5) the process for withdrawal of retirement savings;
 - (6) how to obtain additional information about the program;
 - (7) that employees seeking financial advice should contact financial advisors, that participating employers are not in a position to provide financial advice, and that participating employers are not liable for decisions employees make pursuant to this act;
 - (8) that the program is not an employer-sponsored retirement plan; and
 - (9) that the program fund is not guaranteed by the State.
 - d. The employee information packet shall also include a form for an employee to note his or her decision to opt out of participation in the program or elect to participate with a level of employee contributions other than three percent.
 - e. Participating employers shall supply the employee information packet to employees upon implementation of the program. Participating employers shall supply the employee information packet to new employees at the time of hiring, and new employees may opt out of participation in the program or elect to participate with a level of employee contributions other than three percent at that time.

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- 14. Except as otherwise provided in section 21 of this act, the program shall be implemented, and enrollment of employees shall begin, within 24 months after the effective date of this act. The following provisions of this section shall be in force after the board opens the program for enrollment:
- a. Each employer shall establish a payroll deposit retirement savings arrangement to allow each employee to participate in the program not more than nine months after the board opens the program for enrollment.
- b. Employers shall automatically enroll in the program each of their employees who has not opted out of participation in the program using the form described in subsection d. of section 13 of this act and shall provide payroll deduction retirement savings

- arrangements for their employees and, on behalf of the employees, deposit these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.
- 6 c. Enrollees shall have the ability to select a contribution level 7 into the fund. This level may be expressed as a percentage of 8 wages or as a dollar amount up to the deductible amount for the 9 enrollee's taxable year under section 219(b)(1)(A) of the Internal 10 Revenue Code. Enrollees may change their contribution level no 11 more than once every calendar quarter, subject to rules and 12 regulations promulgated by the board. If an enrollee fails to select a contribution level using the form described in subsection c. of 13 14 section 13 of this act, then the enrollee shall contribute three 15 percent of the enrollee's wages to the program, so long as the 16 contributions do not cause the enrollee's total contributions to IRAs 17 for the year to exceed the deductible amount for the enrollee's 18 taxable year under section 219(b)(1)(A) of the Internal Revenue 19 Code.

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- d. Enrollees may select an investment option from the permitted investment options listed in section 11 of this act. Enrollees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. In the event that an enrollee fails to select an investment option, that enrollee shall be placed in the investment option selected by the board as the default under subsection c. of section 11 of this act. If the board has not selected a default investment option under subsection c. of section 11 of this act, then an enrollee who fails to select an investment option shall be placed in the life-cycle fund investment option.
- e. Following initial implementation of the program pursuant to this section, at least once every year, participating employers shall designate an open enrollment period during which employees who previously opted out of the program may enroll in the program.
- f. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.
- g. Employers shall retain the option at all times to set up any type of employer-sponsored retirement plan, such as a defined benefit plan or a 401(k), Simplified Employee Pension (SEP) plan, or Savings Incentive Match Plan for Employees (SIMPLE) plan, or to offer an automatic enrollment payroll deduction IRA, instead of having a payroll deposit retirement savings arrangement to allow employee participation in the program.
- h. An employee may terminate his or her participation in the program at any time in a manner prescribed by the board.

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i. The board may establish and maintain an Internet website designed to assist employers in identifying private sector providers of retirement arrangements that can be set up by the employer rather than allowing employee participation in the program under this act. The board must provide public notice of the availability of and the process for inclusion on the Internet website before it becomes publicly available.

- 15. Employee contributions deducted by the participating employer through payroll deduction shall be paid by the participating employer to the fund using one or more payroll deposit retirement savings arrangements established by the board under subsection i. of section 8 of this act, either:
- a. On or before the last day of the month following the month in which the compensation otherwise would have been payable to the employee; or
- b. Before a later deadline prescribed by the board for making the payments, but not later than the due date for the federal income tax return deposit of tax required to be deducted and withheld relating to collection of State income tax at source on wages for the payroll period to which the payments relate.

- 16. a. The State shall have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program.
- b. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under this act, except for any liability that arises out of a breach of fiduciary duty under section 7 of this act.

- 17. a. Participating employers shall not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee.
- b. A participating employer shall not be a fiduciary, or considered to be a fiduciary, over the program. A participating employer shall not bear responsibility for the administration, investment, or investment performance of the program. A participating employer shall not be liable with regard to investment returns, program design, and benefits paid to program participants.

- 18. a. The board shall annually submit:
- (1) an audited financial report, prepared in accordance with generally accepted accounting principles, on the operations of the

program for each calendar year, to be submitted no later than July 1 of the following year to the Governor, and to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1); and

(2) a report prepared by the board, including, but not limited to, a summary of the benefits provided by the program, the number of enrollees in the program, the percentage and amounts of investment options and rates of return, fees paid to any vendors or contractors for purposes of implementing or operating the program, and other information that is relevant to make a full, fair, and effective disclosure of the operations of the program and the fund.

The annual audit shall be made by an independent certified public accountant and shall include, but is not limited to, direct and indirect costs attributable to the use of outside consultants, independent contractors, and any other persons who are not State employees for the administration of the program.

b. In addition to any other statements or reports required by law, the board shall provide periodic reports at least annually to participating employers, reporting the names of each enrollee employed by the participating employer and the amounts of contributions made by the participating employer on behalf of each employee during the reporting period, as well as to enrollees, reporting contributions and investment income allocated to, withdrawals from, and balances in their program accounts for the reporting period. The reports may include any other information regarding the program as the board determines is appropriate.

- 19. a. An employer who fails without reasonable cause to enroll an employee in the program within the time prescribed under section 14 of this act shall be subject to a penalty equal to:
- (1) \$250 for each employee for each calendar year or portion of a calendar year during which the employee neither was enrolled in the program nor had elected out of participation in the program; or
- (2) for each calendar year beginning after the date a penalty has been assessed with respect to an employee, \$500 for any portion of that calendar year during which such employee continues to be unenrolled without electing out of participation in the program.
- b. An employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.
- c. After a determination that an employer is subject to penalty pursuant to this section, the department shall issue a notice of proposed penalty to the employer. For purposes of subsection a. of this section, the notice issued by the department to the employer shall state the number of employees for which the penalty is proposed under paragraph (1) of subsection a. of this section, or the number of employees for which the penalty is proposed under paragraph (2) of subsection a. of this section, or both, and the total

amount of penalties proposed. For purposes of subsection b. of this section, the department shall issue a notice of proposed penalty to the employer stating the total amount of penalties proposed under subsection b. of this section. Upon the expiration of 90 days after the date on which a notice of proposed penalty was issued, the penalties specified therein shall be deemed assessed, unless the employer had filed a protest with the department under subsection d. of this section. If, within 90 days after the date on which the notice of proposed penalty was issued, a protest is filed under subsection d. of this section, the penalties specified in the notice shall be deemed assessed when the decision of the department with respect to the protest is final.

- d. A written protest against the proposed penalty shall be filed with the department in a form prescribed by the department, setting forth the grounds on which the protest is based. If a protest is filed within 90 days after the date the notice of proposed penalty is issued, the department shall reconsider the proposed penalty and shall grant the employer a hearing. As soon as practicable after a reconsideration and hearing of the protest filed by the employer, the department shall issue a notice of decision to the employer, setting forth the department's findings of fact and the basis of decision. The decision of the department shall become final.
- e. As soon as practicable after the penalties specified in a notice of proposed penalty are deemed assessed, the department shall give notice to the employer liable for any unpaid portion of the penalty, stating the amount due and demanding payment. The department shall provide a payment plan to employers for purposes of complying with the demand of payment for the penalty.
- An employer who has overpaid a penalty assessed under this section may file a claim for refund with the department. A claim shall be in writing in a form prescribed by the department and shall state the specific grounds upon which it is founded. As soon as practicable after a claim for refund is filed, the department shall examine it and either issue a refund or issue a notice of denial. If a protest is filed, the department shall reconsider the denial and grant the employer a hearing. As soon as practicable after the reconsideration and hearing, the department shall issue a notice of decision to the employer. The notice shall set forth briefly the department's findings of fact and the basis of decision in each case decided in whole or in part adversely to the employer. A denial of a claim for refund shall be final 90 days after the date of issuance of the notice of the denial, except for those amounts denied as to which the employer has filed a protest with the department. If a protest has been timely filed, the decision of the department shall become final.
- g. No notice of proposed assessment shall be issued with respect to a calendar year after June 30 of the fourth subsequent

calendar year. No claim for refund may be filed more than one year after the date of payment of the amount to be refunded.

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- h. Whenever a notice is required by this section, it shall be issued by first class mail addressed to the person concerned at the person's last known address.
 - i. All books and records and other papers and documents relevant to the determination of any penalty due under this section shall, at all times during business hours of the day, be subject to inspection by the department or the department's authorized representatives.
 - j. The department shall require employers to report information relevant to their compliance with this act on their State income tax return and failure to provide the requested information shall cause the return to be treated as unprocessable.
 - k. For purposes of any provision of State law allowing the department or any other agency of this State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State, a penalty assessed under this section shall be deemed to be a tax liability of the employer and any refund due to an employer shall be deemed to be an overpayment of tax of the employer.
 - Except as provided in this subsection, all information received by the department from returns filed by an employer or from any investigation conducted under the provisions of this act shall be confidential, except for official purposes within the department or pursuant to official procedures for collection of penalties assessed under this act. No provision of this subsection shall be construed as prohibiting the department from publishing or making available to the public reasonable statistics concerning the operation of this act wherein the contents of returns are grouped into aggregates in such a way that the specific information of any individual employer shall not be disclosed. No provision of this subsection shall be construed as prohibiting the department from divulging information to an authorized representative of the employer or to any person pursuant to a request or authorization made by the employer or by an authorized representative of the employer.
 - m. The department may charge the board a reasonable fee for its costs in performing its duties under this section to the extent that those costs have not been recovered from penalties imposed under this section.
- n. This section shall become operative nine months after the board notifies the department that the program has been implemented. Upon receipt of the notification from the board, the department shall immediately post on its Internet website a notice stating that this section is operative and the date that it is first operative. This notice shall include a statement that, rather than

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enrolling employees in the program under this act, employers may sponsor an alternative arrangement, including, but not limited to, a defined benefit plan, 401(k) plan, a Simplified Employee Pension (SEP) plan, a Savings Incentive Match Plan for Employees (SIMPLE) plan, or an automatic payroll deduction IRA offered through a private provider. The board shall provide a link to the vendor Internet website described in subsection i. of section 14 of this act.

20. The board, in consultation with the department, shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations as may be necessary for the implementation of this act.

21. If the board does not obtain adequate funds to implement the program within the time frame set forth under section 14 of this act, the board may delay the implementation of the program.

22. The board shall request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974," 29 U.S.C. s.1001 et seq. regarding the applicability of that act to the program. The board shall not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974," 29 U.S.C. s.1001 et seq.

23. This act shall take effect immediately.

STATEMENT

This bill establishes the "New Jersey Secure Choice Savings Program" (program) to create a retirement savings program for private sector workers in the form of an automatic enrollment payroll deduction Individual Retirement Account (IRA). The program will promote greater retirement savings for private sector employees in a convenient, low cost, and portable manner. The bill creates the New Jersey Secure Choice Savings Program Fund (fund) which will consist of funds received from enrollees in the program and participating employers.

The bill also creates the New Jersey Secure Choice Savings Board (board) to implement the program and oversee the fund. The board will consist of the following seven members: the State Treasurer, or the State Treasurer's designee, who shall serve as

chair; the State Comptroller, or the State Comptroller's designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating employers, appointed by the Governor; and a representative of enrollees, appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to designing and implementing the program, appointing a trustee to the fund, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, and employing a staff to support the implementation of the program. The bill also requires the board to establish a process for enrollment in the program, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program, as well as a process by which an individual may voluntarily enroll in and make contributions to the program.

The bill requires the board, prior to the opening of the program for enrollment, to design and disseminate to all employers an employer information packet and an employee information packet, which must include background information on the program, and appropriate disclosures for employees.

The bill provides that the program must be implemented, and that enrollment of employees will begin, within 24 months after the effective date of the bill. No later than nine months after implementation of the program and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a

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1 plan qualified under section 401(a), section 401(k), section 403(a), 2 section 403(b), section 408(k), section 408(p), or section 457(b) of 3 the Internal Revenue Code of 1986 in the preceding two years. The 4 term "employer" does not mean the State, its political subdivisions, 5 any office, department, division, bureau, board, commission or 6 agency of the State or of its political subdivisions, or any public 7 body in the State. The bill defines "small employer" as a person or 8 entity engaged in a business, industry, profession, trade, or other 9 enterprise in New Jersey, whether for profit or not for profit, that 10 employed less than 25 employees at any one time in the State 11 throughout the previous calendar year, or has been in business less 12 than two years, or both, but that notifies the Department of the 13 Treasury that it is interested in being a participating employer.

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The bill provides that employees will have the ability to select a contribution level into the fund. Employees may change their contribution level at any time, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the employee will contribute three percent of the employee's wages to the program. Employees may select an investment option from the permitted investment options provided by the board. Employees may change their investment option at any time, subject to the rules and regulations promulgated by the board. In the event that an employee fails to select an investment option, that employee shall be placed in the investment option selected by the board as the default investment option. Initially, the life-cycle fund will be the default investment option. If the board has not selected a different default investment option, then an employee who fails to select an investment option will be placed in the life-cycle fund investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.

The bill provides that the State will have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member

thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

Participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill provides that an employer who fails without reasonable cause to enroll an employee in the program within the time prescribed under provisions of the bill will be subject to a penalty equal to \$250 for each employee for each calendar year or portion of a calendar year during which the employee neither was enrolled in the program nor had elected out of participation in the program; or, for each calendar year beginning after the date a penalty has been assessed with respect to an employee, \$500 for any portion of that calendar year during which the employee continues to be unenrolled without electing out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

Finally, the bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

SENATE LABOR COMMITTEE

STATEMENT TO

SENATE, No. 2831

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 5, 2015

The Senate Labor Committee reports favorably and with committee amendments Senate Bill No. 2831.

As amended by the committee, this bill establishes the "New Jersey Secure Choice Savings Program" (program) to create a retirement savings program for private sector workers in the form of an automatic enrollment payroll deduction Individual Retirement Account (IRA). The program will promote greater retirement savings for private sector employees in a convenient, low cost, and portable manner. The bill creates the New Jersey Secure Choice Savings Program Fund (fund) which will consist of funds received from enrollees in the program and participating employers.

The bill also creates the New Jersey Secure Choice Savings Board (board) to implement the program and oversee the fund. The board will consist of the following seven members: the State Treasurer, or the State Treasurer's designee, who shall serve as chair; the State Comptroller, or the State Comptroller's designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is appointed by the Senate President; a representative of participating employers, appointed by the Governor; and a representative of enrollees, appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to designing and implementing the program, appointing a trustee to the fund, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, and employing a staff to support the implementation of the program. The bill also requires the board to establish a process for enrollment in the program, including the process by which an employee can opt not to participate in the program, select a contribution level, select an investment option, and terminate participation in the program, as well as a process by which an

individual may voluntarily enroll in and make contributions to the program.

The bill requires the board, prior to the opening of the program for enrollment, to design and disseminate to all employers an employer information packet and an employee information packet, which must include background information on the program, and appropriate disclosures for employees.

The bill provides that the program must be implemented, and that enrollment of employees will begin, within 24 months after the effective date of the bill. No later than nine months after implementation of the program and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deposit retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deposit retirement savings arrangements for each employee who elects to participate in the program.

The bill provides that employers have a period of three months in which to enroll new employees. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code of 1986 in the preceding two years. The term "employer" does not mean the State, its political subdivisions, any office, department, division, bureau, board, commission or agency of the State or of its political subdivisions, or any public body in the State. The bill defines "small employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the Department of the Treasury that it is interested in being a participating employer.

The bill provides that employees will have the ability to select a contribution level into the fund. Employees may change their

contribution level at any time, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the employee will contribute three percent of the employee's wages to the program. Employees may select an investment option from the permitted investment options provided by the board. Employees may change their investment option at any time, subject to the rules and regulations promulgated by the board. In the event that an employee fails to select an investment option, that employee shall be placed in the investment option selected by the board as the default investment option. Initially, the life-cycle fund will be the default investment option. If the board has not selected a different default investment option, then an employee who fails to select an investment option will be placed in the life-cycle fund investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program who subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period or if permitted by the participating employer at an earlier time.

The bill provides that the State will have no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. Any financial liability for the payment of retirement savings benefits in excess of funds available under the program shall be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

Participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill establishes penalties for employers who, without reasonable cause, fail to enroll employees who have not opted out of participation in the program. Those employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

Finally, the bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

COMMITTEE AMENDMENTS

The committee amended the bill to:

- 1. Provide that employers have a period of three months in which to enroll new employees. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.
- 2. Revise the penalties for employers who fail to enroll employees who have not opted out of participation in the program, to provide that employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program.

3. Provide that failure to provide certain compliance information on their State income tax return does not cause employers' income tax returns to be treated as unprocessable for purposes of the applicable tax law.

These amendments make this bill identical to A4275 (1R).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 2831**

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 21, 2015

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2831 (1R), with committee amendments.

As amended, this bill establishes the "New Jersey Secure Choice Savings Program," a retirement savings program in the form of an automatic enrollment payroll deduction Individual Retirement Account for certain private sector employees. The program promotes retirement savings for private sector employees employed by "employers" and "small employers," as defined by the bill, in a convenient, low cost, and portable manner.

The bill creates the New Jersey Secure Choice Savings Program Fund which will consist of funds received from enrollees in the program and participating employers, and is separate and apart from all public moneys or funds of this State. The bill provides that amounts deposited in the fund shall not constitute property of the State, the fund shall not be construed to be a department, institution, or agency of the State, and amounts deposited in the fund shall not be commingled with State funds.

The bill creates the New Jersey Secure Choice Savings Board to implement the program and oversee the fund. The bill also creates the New Jersey Secure Choice Administrative Fund as a nonappropriated separate and apart trust fund in the General Fund, to be used to pay administrative expenses incurred by the board in the performance of its duties hereunder. The administrative fund may receive any grants or other moneys designated for administrative purposes from the State, or any federal or local government, or other person, firm, partnership, or corporation.

The bill establishes the method by which members of the board will be appointed and by whom. The board will consist of the following seven members: the State Treasurer, or his or her designee, who shall serve as chair; the State Comptroller, or his or her designee; the Director of the Office of Management and Budget, or the director's designee; two public representatives with expertise in retirement savings plan administration or investment, or both, of which one is appointed by the Speaker of the General Assembly and one is

appointed by the Senate President; a representative of participating employers, and a representative of enrollees, both of whom are appointed by the Governor. Members of the board will serve without compensation. Each appointment to the board by the Governor will be subject to the advice and consent of the Senate.

The bill sets forth several duties of the board with respect to implementing the program, including appointing a fund trustee, governing risk management, determining investment options, entering into contracts necessary for the administration of the program and the fund, employing a staff to support the implementation of the program, and conducting a performance review of any investment vendors. The bill also requires the board to establish a process for enrollment in the program, opting out of participation, selecting a contribution level and investment option, and terminating participation. The bill provides that other duties of the board include accepting grants, appropriations, or other moneys from the State, any unit of federal, State, or local government, or any other person, firm, partnership or corporation for deposit into the fund, whether for investment or administrative purposes, making provisions for the payment of administrative costs and expenses for the creation, management and operation of the program, and keeping annual administrative fees, which include investment fees, as low as possible, but not to exceed 0.6 percent of the fund's total balance. The bill also provides that subject to appropriation, the State may pay administrative costs associated with the creation and management of the program until sufficient assets are available in the fund for that purpose.

The bill requires that the program be implemented, and that enrollment of employees must begin, within 24 months after the effective date of the bill. No later than nine months after program implementation and the opening of enrollment, each employer covered by the bill must establish a payroll deposit retirement savings arrangement to allow its employees to participate in the program. An employer will automatically enroll in the program each of its employees who has not opted out of participation in the program. The employer will provide payroll deduction retirement savings arrangements for each of its employees and deposit, on behalf of its employees, these funds into the program. Small employers may, but are not required to, provide payroll deduction retirement savings arrangements for each employee who elects to participate in the program.

The bill requires that employers enroll new employees within three months after the date of hire, unless the employee opts out of enrollment. Newly hired employees who have previously been enrolled are permitted to make contributions directly into their accounts, until such time as they are enrolled by their new employer or opt out of enrollment in the program.

The bill provides that employees have the ability to select a contribution level, and may change their contribution level no more than once every calendar quarter, subject to rules and regulations promulgated by the board. If an employee fails to select a contribution level, then the default contribution level will be three percent of the employee's wages. Employees may select an investment option from the investment options provided by the board, which shall not offer more than five investment options in any calendar year. Employees may change their investment option no more than once every calendar quarter, subject to the rules and regulations promulgated by the board. If an employee fails to select an investment option, that employee's contributions shall be placed in the default investment option selected by the board. Initially, the life-cycle fund will be the default investment option. Employees may terminate their participation in the program at any time in a manner prescribed by the board.

The bill also provides that, following initial implementation of the program, at least once every year, participating employers must designate an open enrollment period during which employees who previously opted out of the program may enroll in the program. An employee who opts out of the program but subsequently wants to participate through the participating employer's payroll deposit retirement savings arrangement may only enroll during the participating employer's designated open enrollment period, or at an earlier time if permitted by the participating employer.

The bill provides that the State has no duty or liability to any party for the payment of any retirement savings benefits accrued by any individual under the program. The bill requires that any financial liability for the payment of retirement savings benefits in excess of funds available under the program be borne solely by the entities with whom the board contracts to provide insurance to protect the value of the program. No State entity, board, commission, or agency, or any officer, employee, or member thereof is liable for any loss or deficiency resulting from particular investments selected under the bill, except for any liability that arises out of a breach of fiduciary duty.

The bill provides that participating employers will not have any liability for an employee's decision to participate in, or opt out of, the program or for the investment decisions of the board or of any enrollee. A participating employer will not be a fiduciary, or considered to be a fiduciary, over the program. Nor will a participating employer bear responsibility for the administration, investment, or investment performance of the program. A participating employer will not be liable with regard to investment returns, program design, and benefits paid to program participants.

The bill establishes penalties for employers who, without reasonable cause, fail to enroll employees who have not opted out of participation in the program. Those employers are subject to: for the first calendar year during which at any point a violation occurs, a written warning by the department; for the second calendar year during which at any point a violation occurs, a fine of \$100; for the third and fourth calendar year during which at any point a violation occurs, a fine of \$250 for each employee who was neither enrolled in nor opted out of participation in the program; and for the fifth and any subsequent calendar year during which at any point a violation occurs, a fine of \$500 for each employee who was neither enrolled in nor opted out of participation in the program. The bill also provides that an employer who collects employee contributions but fails to remit any portion of the contributions to the fund shall be subject to a penalty of \$2,500 for a first offense, and \$5,000 for the second and each subsequent offense.

The bill provides that the Department of the Treasury require employers to report information relevant to their compliance with this act on their State income tax return, but the tax return will not be treated as unprocessable for tax purposes if the employer fails to provide the requested compliance information. The bill also provides that a penalty assessed under the provisions of the bill shall be deemed to be a tax liability of the employer for purposes of any State law allowing the department or other agency of the State to offset an amount owed to a taxpayer against a tax liability of that taxpayer or allowing the department to offset an overpayment of tax against any liability owed to the State.

The bill provides that if the board does not obtain adequate funds to implement the program within the time frame set forth by the bill, the board may delay the implementation of the program. The board must request in writing an opinion or ruling from the appropriate entity with jurisdiction over the federal "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1001 et seq.) regarding the applicability of that act to the program. The board may not implement the program if the IRA arrangements offered under the program fail to qualify for the favorable federal income tax treatment ordinarily accorded to IRAs under the Internal Revenue Code or if it is determined that the program is an employee benefit plan and State or employer liability is established under the "Employee Retirement Income Security Act of 1974."

The bill defines "employer" as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that has at no time during the previous calendar year employed fewer than 25 employees in the State, has been in business at least two years, and has not offered a qualified retirement plan, including, but not limited to, a plan qualified under section 401(a), section 401(k), section 403(a), section 403(b), section 408(k), section 408(p), or section 457(b) of the Internal Revenue Code of 1986 in the preceding two years. The term "employer" does not mean the State, its political subdivisions, any

office, department, division, bureau, board, commission or agency of the State or of its political subdivisions, or any public body in the State. A "small employer," is defined in the bill as a person or entity engaged in a business, industry, profession, trade, or other enterprise in New Jersey, whether for profit or not for profit, that employed less than 25 employees at any one time in the State throughout the previous calendar year, or has been in business less than two years, or both, but that notifies the Department of the Treasury that it is interested in being a participating employer. The bill defines "employee" as any individual who is 18 years of age or older, who lives in this State or is employed by an employer in this State, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill takes effect immediately upon enactment.

As amended and reported, this bill is identical to Assembly Bill No. 4275 (2R), as reported by the committee.

COMMITTEE AMENDMENTS:

The amendments:

- -- clarify that an "employee," as defined in the bill, either lives in this State or works for an employer in this State;
- -- require that the required performance reviews of investment vendors occur not less than once every two years (rather than once every four years);
- -- clarify that annual administrative fees associated with the program include investment fees, and limit those total annual administrative fees to 0.6 percent of the fund balance;
- -- require the board to not offer more than five investment options in any given calendar year; and
- -- make certain other technical changes, including correcting internal cross references and making the retirement savings arrangement terminology consistent throughout the bill.

FISCAL IMPACT:

This bill is not certified as requiring a fiscal note.

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Governor Chris Christie Takes Action On Pending Legislation From The 216th Legislative Session

Tuesday, January 19, 2016

Tags: Weather

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Trenton, NJ – Furthering his administration's commitment to New Jersey's veterans and military personnel, Governor Chris Christie took action today on legislation from the 216th Legislative Session, including 11 legislative measures designed to assist both active military members and veterans, along with their families.

"From the very start of this administration, we have focused on serving the needs of our veterans and the men and women still in active duty, assisting them with everything from securing jobs to finding the proper health care and social services," said Governor Christie. "The bills I signed today continue to make good on our promise to help those who have given so much of themselves to defend and serve this nation find a seamless transition back to civilian life and receive a helping-hand, when needed, no matter how long after their discharge from the military."

The enacted legislation includes:

- S-172/A-2276 (Whelan, Beach/DeAngelo, Quijano) Exempts disabled veterans and Purple Heart recipients from payment of municipal parking meter fees when their vehicles bear a disable veteran's or Purple Heart license plate or placard issued by New Jersey Motor Vehicle Commission
- S-2972/A-4465 (Van Drew, Cruz-Perez/Andrzejczak, Tucker, Benson) Requires DMVA assist and mentor veterans through criminal justice system
- A-1667/S-2155 (Johnson, DeAngelo, Andrzejczak, Mukherji, Pintor Marin/Van Drew, A.R. Bucco) Permits
 child whose parent or guardian is ordered into active military service to remain enrolled in school district where child's
 parent or guardian resided prior to active military service
- A-2935/S-1325 (Andrzejczak, Lagana, Webber, Mosquera, Lampitt/Van Drew, A.R. Bucco) Authorizes property tax deferment for deployed military personnel
- A-2299/S-239 (Andrzejczak, Benson/Van Drew, Stack) Requires municipalities to exempt 100% disabled veterans from construction permit surcharge fees for improvements to promote living unit accessibility; appropriates \$20,000 for municipal reimbursements
- A-3552/S-2636 (Mazzeo, Andrzejczak, Mukherji, Benson/Beach, Van Drew) Creates financial planning assistance program for disabled veterans and their caregivers
- A-3554/S-2606 (Mazzeo, Andrzejczak, Mukherji, Benson, Danielsen/Beach, Cruz-Perez) Increases income eligibility cap to receive respite care for certain veterans
- AS for A-3750/S-2569 (Lampitt, Tucker, Andrzejczak, Singleton, Mosquera/Beach, Allen) Requires Adjutant General to create informational webpage for women veterans
- A-4148/S-2731 (Andrzejczak, Benson/Van Drew, Beach) Provides an excused absence on Veterans Day for
 pupil who participates in certain activities for veterans or active duty members of United States Armed Forces or New
 Jersey National Guard

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- A-4323/S-2952 (DeAngelo, Lagana, Muoio, Benson/Beach, Whelan) Expands timeframe for renewal of driver's license, registration, and inspection by military personnel and immediate family members under certain circumstances.
- AJR-117/SJR-85 (Tucker, Holley, Vainieri Huttle/Beach, Whelan, Madden) Urges Congress to restore funding to Vets4Warriors veteran suicide hotline

The Governor also took the following action on other pending legislation:

BILL SIGNINGS:

BILL SIGNINGS:

- S-451/A-1103 (Ruiz, Allen/Vainieri Huttle, Singleton, Benson) Establishes Office of the Special Education Ombudsman in DOE
- S-485/A-1976 (Cunningham, Ruiz/Lampitt, Mosquera, Quijano) -Requires president of public institution of higher education to regularly report on-campus criminal and fire events to the institution's governing board
- S-489/A-4926 (Cunningham, T. Kean/Diegnan, Mukherji, Benson) Authorizes institutions of higher education to grant college credit to high school students who complete the Jersey Boys State or Jersey Girls State program
- S-832/A-2039 (Whelan, Beach/Moriarty, Stender, Garcia) Permits voter registration of certain persons at age 17 for voting at next election occurring on or after 18th birthday
- S-1046/A-2721 (Turner, Scutari/Gusciora) Concerns alterations in child support obligations in response to changes to status of supported child
- S-1184/A-1950 (Vitale, Beach/Conaway, Diegnan, Sumter, Danielsen) Revises requirements for licensure and creates physician-delegated scope of practice for physician assistants
- S-1346wGR/A-3837 (Rice/Coughlin, Garcia, Rodriquez-Gregg, Pintor Marin, Jasey) Concerns the recording of mortgages
- S-1447/A-2829 (Greenstein, Addiego/Johnson, Mainor, Rible, Quijano) Prohibits posting, publishing on the Internet, or disclosing certain information regarding law enforcement officers
- S-1567/A-410 (A.R. Bucco, Van Drew/A.M. Bucco, Bramnick, Johnson, Quijano, Rumana) Establishes DOT roadside memorial program for fallen police officers, sheriff's officers, EMS workers, and firefighters; designated as "Patrolman Joseph Wargo's Law"
- S-1687/A-4924 (Ruiz, Vitale/Diegnan, Eustace) Permits students made homeless by act of terrorism or natural disaster to attend tuition-free the school district in which they resided prior to being homeless for two school years after the event
- S-2032wGR/A-3440 (Codey, Turner/Diegnan, Eustace) Requires DOE to review Core Curriculum Content Standards to ensure that they incorporate modern computer science standards where appropriate
- S-2110/A-3343 (Oroho/Space, Vainieri Huttle, Schaer, Phoebus, Pinkin) Requires nursing homes to offer form designating beneficiary of personal needs allowance accounts from incoming and current residents

- S-2201/A-3273 (O'Toole/Russo, Rumana, Casagrande) Authorizes youth camps to maintain supply of
 epinephrine and permit trained employees to administer epinephrine to camp members suffering from anaphylasis
- SCS for S-2251/A-3708 (Oroho, Barnes/Diegnan, Webber, Johnson, Space, Phoebus) Increases monetary amounts for transfer of estate assets without administration and for exemption from debts of the deceased
- S-2260wGR/A-688 (Scutari, Cardinale/Schaer) Modifies certain fees charged by, and requirements imposed on, check casher licensees
- · S-2284wGR/A-3549 (Pou, Weinberg/Schaer, Vainieri Huttle, Webber, Singleton, Jimenez, Johnson, Bramnick)
- Requires Medicaid managed care organizations to meet certain conditions prior to reducing reimbursement rates for personal care assistant services and home-based supportive care services
- S-2442/A-3891 (T. Kean, Sarlo/Bramnick, Rodriquez-Gregg, Johnson, Casagrande, Schepisi) Establishes NJ Innovation and Research Fellowship Program in DOLWD
- S-2495/A-3868 (Codey, Rice/Conaway, Singleton, Eustace, Coughlin) Authorizes State-chartered banks, savings banks, savings and loans, and credit unions to conduct certain savings account promotions
- S-2617/A-3944 (Cardinale/Garcia, McKeon, Auth, Eustace, Pinkin) Requires DEP to adopt regulations to allow cultivation of commercial shellfish species in certain coastal and inner harbor waters for research, educational, or restoration purposes; requires community engagement process for revision thereof
- S-2627/A-3957 (Cardinale, Sacco/Schepisi, Auth, Eustace, Rumana, Johnson) Designates State Highway
 Route 17 in Borough of Ramsey as "Staff Sergeant Timothy R. McGill Memorial Highway"
- S-2695/A-4110 (T. Kean, Sacco/Dancer, Benson, Jimenez, Johnson) Requires MVC conduct study and make recommendations concerning electronic driver's licenses and mobile applications
- S-2741/A-4213 (Doherty/Vainieri Huttle, Webber) Permits unregulated solicitation to perform snow shoveling within 24 hours of predicted snowstorm
- S-2787wGR/A-4273 (Sweeney/Singleton, Burzichelli, Giblin, Prieto, Wimberly) Establishes vocational training pilot program in DOC; provides for inmate compensation for education and workforce training participation
- S-2880/A-4704 (Lesniak, T. Kean/Diegnan, Wisniewski) Provides up to \$25 million in tax credits under Economic Redevelopment and Growth Grant Program for certain infrastructure at Rutgers, the State University of New Jersey
- S-2922/A-4925 (Ruiz, Turner/Diegnan, Jasey) Requires DOE on its website to link to Department of Treasury's
 website where list is maintained of all third party individuals and vendors employed or retained for work associated with
 State assessments
- S-2923/A-4901 (Ruiz, Turner/Jasey, Caputo) Requires school district or charter school to provide notification to parent or guardian of enrolled student on upcoming administration of State assessments or commercially-developed standardized assessment
- S-2960/A-4331 (Codey, Rice/Garcia, Vainieri Huttle, Danielsen, DeAngelo, Holley, Benson, Mukherji) -

Establishes requirements for training programs for homemaker-home health aides in care of patients with Alzheimer's disease and related disorders

- S-3019/A-4771 (Sweeney, Stack/Burzichelli, Muoio) Requires filing of financial agreement for long term tax exemption with county finance officer and counsel; requires quarterly payment of county share of payment in lieu of tax
- S-3129/A-4728 (Madden, Cunningham/DeAngelo, Benson, Lampitt, Quijano) Directs DOLWD to provide information regarding employee leave and benefit rights
- S-3168/A-4769 (Sweeney, O'Toole/Burzichelli) Limits increase in annual budget requests of certain county entities
- S-3170/A-4768 (Pou, Bateman/Burzichelli) Requires county superintendent of elections to operate pursuant to county administrative code; subjects certain salary costs of office of county superintendent of elections to review and approval by county governing body
- · S-3171/A-4575 (Whelan, Oroho/Greenwald, Burzichelli) Creates definition of certified mail
- S-3182/A-4690 (Ruiz, Pou/Pintor Marin, Spencer, Sumter) Delays certain documentation submission deadlines under certain business tax credit programs
- S-3207/A-4714 (Vitale, T. Kean/Lampitt, Mosquera) Limits liability of caregivers when facilitating normalcy for children in foster care
- S-3240/A-4878 (Lesniak, Allen/Spencer, Sumter, Holley, Eustace) Authorizes establishment of recovery high school alternative education programs
- S-3242/A-4856 (Vitale, Sweeney/Vainieri Huttle) Clarifies best interests of the child should be primary
 consideration in actions undertaken by State governmental entities and courts of law
- S-3243/A-4702 (Vitale, Greenstein/Vainieri Huttle, Spencer) Provides that if minor appears to have been sexually assaulted, health care professionals in addition to physicians may authorize forensic sexual assault examination and medical care without parental consent
- S-3247/A-4928 (Ruiz, Pou/Sumter, Wimberly) Eliminates cap on cost of SDA district school facilities projects that may be constructed by district and included in capital outlay budget
- S-3282wGR/A-4850 (Rice, Cunningham/Wimberly, Mainor, Johnson) Expands Police Training Commission membership to include representative from Northern New Jersey and South Jersey Chapters of National Organization of Black Law Enforcement Executives
- S-3303/A-4469 (Whelan/Quijano, Mukherji, Jimenez) Makes fraudulent use of social security number to collect lottery winnings crime of fourth degree
- S-3321/A-4927 (Smith, Van Drew, Bateman/Spencer, Rumana) Authorizes DEP to require public access to waterfront and adjacent shoreline as condition of waterfront development approvals and CAFRA permits

- SJR-22/AJR-40 (Weinberg/Johnson, Vainieri Huttle) Designates January 14 of each year as "Hannah G. Solomon Day"
- ACS for A-206, 471, 1663, 2879, 3060, 3108wGR/S-2663 (Green, Spencer, Gusciora, Johnson, McKeon, Giblin, Wimberly, Mainor, Quijano/Turner, Lesniak, Pou) - Shortens waiting periods for expungement of criminal and other records and information; makes various changes to other expungement procedures and requirements
- A-311/S-2426 (Bramnick, Diegnan, Wimberly, Gusciora/Ruiz, T. Kean) Requires public schools to weight
 courses in visual and performing arts equally with other courses worth same number of credits in calculating grade
 point average
- ACS for A-428/S-393 (Jimenez, Prieto/Sacco, Sarlo) Expands DNA database to include samples from disorderly
 persons who are fingerprinted and permits law enforcement officers to collect certain biological samples
- A-801wGR/S-861 (Coughlin, Wisniewski, Mazzeo/Vitale, Sacco) Directs New Jersey Turnpike Authority and South Jersey Transportation Authority to study and report on potential revenue generating services of rest areas and service plazas
- A-984/S-1534 (Andrzejczak, Wimberly/Van Drew, Bateman) Enhances penalty for tampering with evidence after fleeing the scene of an accident resulting in death
- A-1455/S-2011 (Diegnan, Mosquera, Caputo, Jasey, Mukherji/Madden, Holzapfel) Abigail's Law; requires that newly-manufactured school buses be equipped with sensors
- A-1462/S-3288 (Diegnan, Wimberly/Gill) Requires coin redemption machine operators to disclose fees
- A-1466 (Diegnan, O'Donnell, Mainor, Garcia) Allows for waiver of school bus requirements for mobility
 assistance vehicle technicians who transport students with medical needs to and from school
- A-1726wGR/S-308 (Eustace, Lagana, Mosquera, Vainieri Huttle, Wimberly/Gordon) Amends "Flood Hazard Area Control Act" to require DEP to take certain actions concerning delineations of flood hazard areas and floodplains
- A-1812/S-2717 (Mosquera, Mazzeo, Andrzejczak/Cruz-Perez, Oroho, Jones) Extends protections of the new vehicle "lemon law" to new farm tractors purchased or leased in New Jersey
- A-1958/S-1848 (Allen, Van Drew) Concerns exemptions from permits for certain agricultural activities under "Freshwater Wetlands Protection Act"
- A-2597/S-2161 (Singleton, Diegnan, DiMaio/Ruiz, Beach) Provides that beginning with the 2016-2017 grade
 nine class, Advanced Placement computer science course may satisfy a part of the mathematics credits required for
 high school graduation
- A-2839/S-2620 (Burzichelli, Space, Phoebus/Oroho, Turner) "New Jersey Rural Microenterprise Act"
- · A-2915/S-2035 (Lagana, McKeon, Ciattarelli/Bateman, Barnes) "Uniform Trust Code"

- A-2943/S-1312 (Andrzejczak, DeAngelo, Mazzeo, Quijano, Danielsen/Van Drew, Allen) Provides for voluntary
 contributions by taxpayers on gross income tax returns for active duty members of United States Armed Forces,
 Reserve components thereof, and National Guard from New Jersey
- A-3006/S-3272 (Conaway, Singleton, Eustace, DiMaio, Danielsen/Beach, Turner) Establishes procedure for consolidating fire districts
- A-3019/S-1978 (Singleton, Conaway, Andrzejczak, Mazzeo, Garcia, Mosquera/Van Drew, Beach) Requires
 State Employment and Training Commission to prepare annual report on State workforce
- A-3043/S-1943 (Space, DeAngelo, Egan, Phoebus, Moriarty/Oroho, Van Drew) Concerns authority of DOLWD to inspect prevailing wage public work projects
- A-3044/S-1944 (Space, DeAngelo, Egan, Phoebus, Moriarty/Oroho, Van Drew)
 Requires Commissioner of DOLWD to disseminate certain information to contractors who bid on or perform prevailing wage public work
- A-3225/S-2333 (Singleton, Rible, Lampitt, Quijano, Pintor Marin, Jimenez/Sweeney) Provides for licensure of chiropractic assistants
- A-3228/S-2499 (Mukherji, Vainieri Huttle, Mosquera, Garcia/Turner) Requires sober living homes and other substance abuse aftercare treatment facilities to provide certain notifications to next-of-kin when patient is released from care; designated as "Nick Rohdes' Law"
- A-3257wGR/S-2125 (Andrzejczak, Mazzeo, Burzichelli/Van Drew) Provides that determination by county agriculture development board or State Agriculture Development Committee as to what qualifies as farm-based recreational activity in pinelands protection area is binding on Pinelands Commission
- A-3276/S-2248 (Mazzeo/Whelan) "Mainland Memoriam Act"; directs MVC to create graduated driver's license informational material to be distributed by motor vehicle dealers
- A-3435wGR/S-2503 (Garcia, Mukherji, Vainieri Huttle, Mainor, Eustace, Mosquera/Stack, Gordon) "Boys & Girls Clubs Keystone Law"; permits minors to give consent for behavioral health care
- A-3850/S-2467 (DeAngelo, Eustace, Mazzeo, Pintor Marin, Benson/Turner, Singer) Requires BPU to establish procedures allowing electric power and gas supplier customers to switch energy suppliers
- A-3927/S-2820 (Andrzejczak, Mazzeo, Taliaferro, Dancer/Van Drew, Oroho) Requires drivers to slow down before passing slow moving vehicles; establishes Statewide educational campaign on rural roadway safety; updates agriculture-related motor vehicle laws to reflect current industry practices
- A-3955/S-2644 (Conaway, Benson, Vainieri Huttle, Munoz, Sumter, Mukherji/Vitale, Codey) Requires development and maintenance of database to advise public about open bed availability in residential substance use disorders treatment facilities
- A-4098/S-2877 (Pinkin, Sumter, Benson/Codey, Greenstein) Prohibits sale or distribution of liquid nicotine
 except in child-resistant containers

- A-4105/S-2977 (Garcia, Mainor, Mukherji, O'Donnell, Sumter, Rible, A.M. Bucco/Greenstein, Cunningham) Expands scope of law governing registration of security guards; designated as " Detective Vincent Santiago's Law"
- A-4133/S-2997 (Giblin, Pinkin/Cruz-Perez, Allen) Allows dispensation of certain nutritional supplements by physician or podiatric physician
- A-4275wGR/S-2831 (Prieto, Eustace, Lagana, Greenwald, Quijano, Danielsen, Mukherji/Sweeney, Turner,
 Sarlo) "New Jersey Secure Choice Saving Program Act"; establishes retirement savings program for certain workers
- A-4386wGR/S-3042 (Coughlin, Pinkin, Vitale, Singer) Permits candidates for school board to circulate petitions
 jointly and be bracketed together on ballot; permits short nonpolitical designation of principles on petitions and ballots;
 provides for study of impact of changes
- A-4387/S-3016 (Coughlin, Wisniewski, Wimberly/Vitale) Requires MVC to allow submission of "Next-of-Kin Registry" information by mail
- A-4388/S-3041 (Coughlin, Wisniewski/Vitale) Designates State Highway 184 in Woodbridge Township as "Bruce Turcotte Memorial Highway"
- A-4415/S-3279 (Diegnan, Garcia, Pinkin/Turner, Ruiz) Establishes State Seal of Biliteracy to recognize high school graduates who have attained a high level of bilingual proficiency
- A-4420/S-3056 (Mazzeo, Vainieri Huttle, DeAngelo, Lampitt/Gordon, Greenstein) Requires certain notifications for termination of services to persons with developmental disabilities and providers
- A-4476wGR/S-2876 (Conaway/Codey) Requires certain surgical practices and ambulatory care facilities licensed in this State to be owned by hospital or medical school located in the State
- A-4719/S-3250 (Moriarty, Mosquera, Vainieri Huttle, DeAngelo, Diegnan, Mukherji/Cruz-Perez, Ruiz) Extends
 use of stored driver's license picture for person undergoing chemotherapy or other treatment for certain medical
 illnesses
- CC for A-4863/S-3233 (A.M. Bucco, Phoebus, Munoz, Wisniewski, Oliver/A.R. Bucco) Requires warning sign to be posted at pontoon boat rental businesses; designated as "Christopher's Law"
- AJR-112/SJR-86 (Conaway/Weinberg) Designates May of each year as "Cystic Fibrosis Awareness Month"
 BILLS POCKET VETOED:
- S-221/A-4155 (Allen, Vitale/Vainieri Huttle, Sumter, Lampitt) Prohibits the restraint of prisoners during and immediately after childbirth
- S-316/A-1739 (Gordon/Eustace, Ciattarelli, Lagana, Gusciora) Increases flexibility, clarity, and available tools of optional municipal consolidation process
- S-564/A-4186 (Smith, Bateman/Eustace, McKeon, Spencer, Benson) Establishes "Solar Roof Installation Warranty Program" in EDA and transfers \$2 million from societal benefits charge to initially fund program

- S-602/A-3254 (Codey, Vitale/Vainieri Huttle, Angelini, Lampitt, Diegnan, Jasey, Conaway, Moriarty) Raises minimum age for purchase and sale of tobacco products and electronic smoking devices from 19 to 21
- SCS for S-726, 1257/ACS for A-1405 (Turner, Cruz-Perez, Beach, T. Kean/Lampitt, Egan, Quijano, Sumter, Danielsen) Establishes innovation zone program to stimulate technology industry clusters around New Jersey's research institutions; allows certain technology businesses located in certain innovation zones to receive certain tax credits under Grow New Jersey Assistance Program
- S-1232/A-3314 (Weinberg, Pennacchio/Johnson, Greenwald, Wimberly, Mosquera) Establishes Office of State Dental Director and New Jersey Oral Health Commission
- S-1279/A-2325 (Rice, Van Drew/Spencer, Muoio, Benson, Pintor Marin) Makes FY 2016 supplemental Grants-in-Aid appropriation of \$10 million to DCA for Lead Hazard Control Assistance Fund
- S-1414/A-2405 (Smith, Bateman/Eustace, Benson, Johnson) Concerns low emission and zero emission vehicles; establishes Clean Vehicle Task Force
- SCS for S-1420/ACS for A-1603 (Beach, Whelan, Smith, Sweeney, Bateman, Thompson/Spencer, Eustace, Quijano, Wimberly) Requires paint producers to implement or participate in paint stewardship program
- S-1436/A-4687 (Rice/Green, Holley) Exempts sales to homeowner assistance and recovery programs from realty transfer fees
- S-1594/A-4044 (Turner/Peterson, Lagana, Rible, Jasey, Wimberly) Requires a public school district to provide a
 daily recess period for students in grades kindergarten through 5
- S-1961/A-4111 (Codey/McKeon, Jasey, Vainieri Huttle, Garcia) Establishes certain minimum and maximum temperatures in emergency shelters, rooming and boarding houses, and certain nursing homes and residential health care facilities
- S-2143/ACS for A-1682, 3547 (Van Drew, Singer/Wisniewski, Andrzejczak, Webber) Establishes time periods for adverse possession of certain property
- S-2375/A-3700 (Vitale, Singer/Mazzeo, Vainieri Huttle, Lagana, Sumter, A.M. Bucco) Provides for licensure of ambulatory care facilities to provide integrated primary care services including behavioral health care
- · S-2491/A-4069 (Smith/Danielsen, Pinkin, Benson) Establishes position of State Oceanographer
- S-2515/A-3269 (Scutari/Mukherji, Burzichelli, McKeon, Garcia) Confers title of Acting Associate Justice of the Supreme Court on certain judges of the Supreme Court, Appellate Division, temporarily assigned to the Supreme Court
- SCS for S-2521/ACS for A-3888 (Gill, Allen/Lampitt, Benson, Vainieri Huttle, Eustace) Establishes Pedestrian
 and Bicycle Safety Advisory Council
- S-2623/A-4849 (Turner/Wimberly, Mainor, Johnson) Requires law enforcement agencies in this State to establish minority recruitment and selection programs; establishes reporting requirement

- S-2640/A-4026 (Madden, Pou/Lampitt, Mosquera, Vainieri Huttle) Establishes New Jersey Caregiver Task Force to evaluate and provide recommendations on caregiver support services
- S-2711/A-4128 (Smith, Whelan/Mazzeo, DeAngelo, Spencer, Singleton, McKeon, Danielsen, Johnson) Permits BPU to approve qualified wind energy project; requires BPU to provide application periods for those projects
- S-2716/A-4359 (Ruiz, Turner/Pintor Marin, Spencer, Sumter, Caride) Requires that school district's request for permission to use unrecognized position title include list of abolished positions and positions in which there have been layoffs and detailed job descriptions for them
- S-2769/AS for ACS for A-4197, 4206 (Smith, Bateman/Andrzejczak, McKeon, Spencer, Pintor Marin, Dancer, Vainieri Huttle) - Implements 2014 constitutional dedication of CBT revenues for certain environmental purposes; revises State's open space, farmland, and historic preservation programs
- S-2793/A-3962 (Whelan/Vainieri Huttle) Increases from 17 to 21 public members of New Jersey State Council on the Arts; requires members to be residents of NJ; imposes specific criteria for four new members initially appointed
- S-2806/A-4913 (Cunningham, Vitale, Singer/Muoio, Spencer) Removes restrictions on convicted drug offenders
 receiving general assistance benefits under Work First New Jersey program
- S-2878/A-4636 (Stack, Weinberg/Jimenez, Lagana, Mukherji, Vainieri Huttle, Giblin, Moriarty) Establishes minimum certified nurse aide-to-resident ratios in nursing homes
- S-2975/A-4548 (Sarlo, Pou/Wimberly) Establishes pilot program in Paterson authorizing non-disclosure of records of certain expungements
- S-3067/A-4653 (Barnes, Turner/Diegnan, Oliver) Requires teachers of health and physical education in grades kindergarten through six in public schools to possess appropriate endorsement to instructional certificate
- S-3071/A-4639 (Weinberg, Gordon/Vainieri Huttle, Garcia, Eustace, Johnson)
 Establishes Mike Adler Aphasia Task Force to assess needs of persons with aphasia, and their families, and ensure adequate provision of support services and information thereto
- S-3201/A-3607 (Barnes, Holzapfel/Dancer, McGuckin, Rible, A.M. Bucco) Requires interior light of motor vehicle be turned on when stopped by law enforcement under certain circumstances
- S-3244/A-2740 (Ruiz, Sarlo/Diegnan, Johnson, Jasey) Eliminates school district budget per pupil administrative
 cost limits
- S-3249/A-4717 (Weinberg, Codey/Johnson, Vainieri Huttle, Eustace, Garcia) Requires firearm retailers to sell
 personalized handguns
- S-3277/A-4764 (Cruz-Perez/Burzichelli) Expands municipal authority to license and inspect residential rental property
- S-3299/A-4903 (Sweeney, Singer, Vitale/Burzichelli, Rible, Pintor Marin, Mukherji, Lagana, Vainieri Huttle) -

Maintains property tax exemption for certain nonprofit hospitals with on-site for-profit medical providers; requires these hospitals to pay community service contributions to host municipalities; establishes Nonprofit Hospital Community Service Contribution Study Commission

- S-3416/A-4808 (Lesniak, Sarlo/Eustace, Gusciora) Prohibits possession, transport, import, export, processing, sale, or shipment of parts and products of certain animal species threatened with extinction
- SJR-77/A-JR104 (Bateman, Whelan/Ciattarelli, McKeon, Eustace) Permits county commissioners of registration
 and boards of election to conduct "Electronic Poll Book Demonstration Project" in certain districts during 2016
 elections; requires Division of Elections review and approval of proposed projects
- A-431/S-2773 (Jimenez/Singer) Requires clinical laboratory that provides services for accountable care
 organization to establish clinical laboratory testing advisory board
- A-943/S-2967 (Singleton, Conaway, Moriarty, Green, Lampitt, Mazzeo/Van Drew) Permits small businesses to qualify for loans from NJEDA for costs of energy audit and making energy efficiency or conservation improvements
- A-945/S-2402 (Singleton, Lampitt, Schaer, Wimberly, Garcia/Rice, Turner) Establishes New Jersey Council on Responsible Fatherhood and Responsible Fatherhood Fund
- A-964/S-187 (Singleton, DeAngelo, Quijano, Coughlin, Moriarty/Whelan, Madden) Requires certain bidders for prevailing wage public work to provide proof that the prevailing wage will be paid
- A-986/S-247 (Andrzejczak, Benson, Danielsen, Moriarty/Van Drew, Cunningham) Establishes telemarketing fraud investigation unit
- A-1035/S-2040 (Benson, Rible, A.M. Bucco/Scutari, Cardinale) Prohibits health insurance carriers from
 requiring optometrists to become providers with vision care plans as condition of becoming providers in carriers' panel
 of providers
- A-1039/S-2310 (Benson, Prieto, Caride, Quijano/Sacco, Greenstein) Sets forth certain standards to be followed by law enforcement agencies and fire departments when utilizing drones
- A-1431/S-1501 (Caride, Singleton, Jasey/Bateman, Addiego) Requires State Board of Education regulations regarding school nurse certification to include certain minimum eligibility requirements
- A-1849/S-1766 (Lampitt, Spencer/Rice) Prohibits State Board of Education from limiting number of certain twoyear college credits that may be applied towards meeting teacher certification requirements
- A-2026/S-3317 (Greenwald, Pintor Marin/Sweeney, Oroho) Realigning the transfer inheritance tax payment due date to coincide with the payment due dates for State and federal estate taxes
- A-2583 (DeAngelo, Pintor Marin) Requires development of fact sheet about bedbugs to be posted on the
 Department of Education's website
- A-2586/S-1796 (DeAngelo, Quijano, Benson/Greenstein) Establishes "Energy Infrastructure Study Commission"

- A-2925/S-1033 (Lagana, O'Scanlon, Burzichelli, Garcia/Weinberg, Oroho, Van Drew) Allows modernization for the form of disbursement for certain State government and local unit payments to individuals and business entities
- A-3460/S-2191 (Conaway, Pinkin, Sumter, Casagrande, Wimberly/Vitale, Cruz-Perez) Requires Medicaid
 coverage for diabetes self-management education, training, services, and equipment for patients diagnosed with
 diabetes, gestational diabetes, and pre-diabetes
- A-3806/S-2493 (Singleton, Dancer, Mosquera, Benson/Sweeney, Weinberg) Establishes four-year pilot program in Ocean County for electronic monitoring of certain domestic violence offenders; designated as "Lisa's Law"; appropriates \$2.5 million
- A-4182/S-1995 (Eustace, Sumter, Wimberly, Danielsen, Jimenez/Bateman, Smith) Prohibits firearm
 possession by persons convicted of carjacking, gang criminality, racketeering and terroristic threats
- A-4271/S-3036 (Conaway, Benson, Pinkin, Wimberly/Vitale, Greenstein) Mandates health benefits coverage for opioid analgesics with abuse-deterrent properties
- A-4343/S-2888 (Schaer, Prieto, Sumter, Danielsen, Johnson/Turner) Requires county and municipal police departments to establish cultural diversity training course and plan
- A-4384/S-3145 (DeAngelo, Pintor Marin, Danielsen, Schaer, Johnson/Whelan) Requires BPU to render decision on case within 12 months of final public hearing or hold another public hearing prior to deciding case
- ACS for A-4576/S-1771 (Johnson, Wimberly, Spencer, Tucker/Turner) Requires lowest possible price not exceeding certain cap for inmate telephone calls
- A-4616/S-2958 (Giblin, DeAngelo, Mukherji/Sweeney) Extends by two months seasonal retail consumption alcoholic beverage license
- A-4652/S-3065 (Benson/Gordon) Requires Public Health Counsel to promulgate rules and regulations for use of quality control programs in bio-analytical and clinical laboratories
- A-4763/SS for SCS for S-2973 (McKeon, Spencer, Pinkin/Smith, Bateman, Greenstein, Codey) Revises "Electronic Waste Management Act"
- A-4772/S-3169 (Burzichelli/Weinberg) Permits counties to impose one-percent hotel tax
- A-4773/S-3146 (Eustace, Garcia, Gusciora/Lesniak) Prohibits possession and transport of parts and products of certain animals at PANYNJ airports and port facilities
- A-4918/S-3301 (Gusciora, S. Kean/Sweeney, Singer) Clarifies stadiums and arenas owned by local government entities are exempt from property taxation
- A-4931/S-3325 (Mazzeo/Sweeney) Revises "Casino Property Tax Stabilization Act"

- NO ACTION TAKEN ON BILLS:
- A-3981wGR/S-2572 (Mazzeo, Burzichelli, Andrzejczak/Sweeney, Whelan) "Casino Property Taxation Stabilization Act"
- · A-3984wGR/S-2575 (Mazzeo, Burzichelli, Giblin/Sweeney, Whelan) Reallocates casino investment alternative tax to Atlantic City to pay debt service on municipal bonds issued
- · A-3985wGR/S-2576 (Mazzeo, Burzichelli, Andrzejczak, Giblin/Sweeney, Whelan) Removes provisions of law relating to Atlantic City Alliance

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