#### 48:16-14

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2017 **CHAPTER**: 27

**NJSA:** 48:16-14 (Eliminates sales and use tax on certain transportation services provided by a limousine

operator)

BILL NO: A3696 (Substituted for S2315)

**SPONSOR(S)** Singleton and others

**DATE INTRODUCED:** 5-19-2016

**COMMITTEE:** ASSEMBLY: Transportation & Independent Authorities

**Appropriations** 

SENATE: ---

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: 12-19-2016

**SENATE**: 12-19-2016

**DATE OF APPROVAL:** 2-10-2017

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

Yes

A3696

**SPONSOR'S STATEMENT:** (Begins on page 9 of introduced bill) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes Transportation & Ind. Authorities

**Appropriations** 

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at wave pilog state pilog.)

be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

S2315

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

(continued)

FLOOR AMENDMENT STATEMENT:	No			
LEGISLATIVE FISCAL ESTIMATE:	Yes			
VETO MESSAGE:	No			
GOVERNOR'S PRESS RELEASE ON SIGNING: Yes				
FOLLOWING WERE PRINTED:  To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <a href="mailto:refdesk@njstatelib.org">mailto:refdesk@njstatelib.org</a>				
REPORTS:	No			
HEARINGS:	No			
NEWSPAPER ARTICLES:	No			
DIMINIA				

RWH/JA

#### P.L.2017, CHAPTER 27, approved February 10, 2017 Assembly, No. 3696 (First Reprint)

1 **AN ACT** concerning limousine service, amending <sup>1</sup>[R.S.48:16-14,]<sup>1</sup> 2 P.L.1966, c.30<sup>1</sup>[,]<sup>1</sup> and P.L.1980, c.105.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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<sup>1</sup>[1. R.S.48:16-14 is amended to read as follows:

8 48:16-14. Except as provided in section 14 of P.L.1999, 9 c.356 (C.48:16-22.4), **[**no**]** a limousine shall <u>not</u> be operated wholly 10 or partly along any street in any municipality until the owner of the 11 limousine shall have filed with the clerk of the municipality in 12 which the owner has his principal place of business, an insurance 13 policy of a company duly licensed to transact business under the 14 insurance laws of this State: (1) in the sum of \$1,500,000 against 15 loss by reason of the liability imposed by law upon every limousine 16 owner for damages on account of bodily injury or death suffered by 17 any person as the result of an accident occurring by reason of the 18 ownership, maintenance, or use of the limousine upon any public 19 street while transporting a passenger; and (2) in the sum of at least 20 \$50,000 for death or bodily injury per person, \$100,000 for death or 21 bodily injury per incident, and \$25,000 for property damage at all 22 other times. The insurance company shall supply to the Director 23 of the Division of Motor Vehicles Chief Administrator of the New 24 Jersey Motor Vehicle Commission notice concerning all motor 25 vehicle liability insurance policies canceled for non-payment and 26 new policies issued after the effective date of P.L.2001, 27 c.416 (C.48:16-18.1 et al.). The notice shall be supplied monthly. 28 After receipt of the notice of cancellation, the [division] 29 commission shall notify the owner of the date the policy was 30 canceled. If the [director] chief administrator has not received 31 proof of liability insurance within 30 days of the date the 32 notification was sent to the owner, the [director] chief administrator shall suspend the registration of the limousine until 33 34 new proof is supplied that motor vehicle liability insurance has been 35 secured for the limousine. If the owner fails to provide proof of insurance or surrender the license plates within 60 days of the date 36 37 the notification was sent to [him] the owner by the [division] 38 commission, the [division] commission shall suspend the owner's corporation code registration privilege. 39

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Senate floor amendments adopted December 19, 2016. [Such operation] <u>Limousine operation</u> shall be permitted only so long as the insurance policy shall remain in force to the full and collectible amount of \$1,500,000 while transporting a passenger; and \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage at all other times.

The insurance policy shall provide for the payment of any final judgment recovered by any person on account of the ownership, maintenance, and use of [such] a limousine or any fault in respect thereto, and shall be for the benefit of every person suffering loss, damage, or injury as aforesaid.

(cf: P.L.2001, c.416, s.8)]<sup>1</sup>

- <sup>1</sup>[2. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read as follows:
  - 3. There is imposed and there shall be paid a tax of 7% upon:
- (a) The receipts from every retail sale of tangible personal property or a specified digital product for permanent use or less than permanent use, and regardless of whether continued payment is required, except as otherwise provided in [this act] P.L.1966, c.30 (C.54:32B-1 et seq.).
- (b) The receipts from every sale, except for resale, of the following services:
- (1) Producing, fabricating, processing, printing, or imprinting tangible personal property or a specified digital product, performed for a person who directly or indirectly furnishes the tangible personal property or specified digital product, not purchased by [him] the person for resale, upon which [such] these services are performed.
- (2) Installing tangible personal property or a specified digital product, or maintaining, servicing, repairing tangible personal property or a specified digital product not held for sale in the regular course of business, whether or not the services are performed directly or by means of coin-operated equipment or by any other means, and whether or not any tangible personal property or specified digital product is transferred in conjunction therewith, except (i) such services rendered by an individual who is engaged directly by a private homeowner or lessee in or about his residence and who is not in a regular trade or business offering his services to the public, (ii) such services rendered with respect to personal property exempt from taxation hereunder pursuant to section 13 of P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, tailoring, weaving, or pressing clothing, and shoe repairing and shoeshining, and (v) services rendered in installing property which, when installed, will constitute an addition or capital improvement to real property, property or land, other than landscaping services and other than installing carpeting and other flooring.

(3) Storing all tangible personal property not held for sale in the regular course of business; the rental of safe deposit boxes or similar space; and the furnishing of space for storage of tangible personal property by a person engaged in the business of furnishing space for such storage.

"Space for storage" means secure areas, such as rooms, units, compartments, or containers, whether accessible from outside or from within a building, that are designated for the use of a customer and wherein the customer has free access within reasonable business hours, or upon reasonable notice to the furnisher of space for storage, to store and retrieve property. Space for storage shall not include the lease or rental of an entire building, such as a warehouse or airplane hangar.

- (4) Maintaining, servicing, or repairing real property, other than a residential heating system unit serving not more than three families living independently of each other and doing their cooking on the premises, whether the services are performed in or outside of a building, as distinguished from adding to or improving [such] the real property by a capital improvement, but excluding services rendered by an individual who is not in a regular trade or business offering his services to the public, and excluding garbage removal and sewer services performed on a regular contractual basis for a term not less than 30 days.
- (5) Mail processing services for printed advertising material, except for mail processing services in connection with distribution of printed advertising material to out-of-State recipients.
  - (6) (Deleted by amendment, P.L.1995, c.184)[.]
- (7) Utility service provided to persons in this State, any right or power over which is exercised in this State.
- (8) Tanning services, including the application of a temporary tan provided by any means.
- (9) Massage, bodywork, or somatic services, except such services provided pursuant to a doctor's prescription.
- (10) Tattooing, including all permanent body art and permanent cosmetic make-up applications, except such services provided pursuant to a doctor's prescription in conjunction with reconstructive breast surgery.
- (11) Investigation and security services.
  - (12) Information services.
- (13) **[**Transportation services originating in this State and provided by a limousine operator, as permitted by law, except such services provided in connection with funeral services. **]** (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- 45 (14) Telephone answering services.
- 46 (15) Radio subscription services.
- Wages, salaries, and other compensation paid by an employer to an employee for performing as an employee the services described

in this subsection are not receipts subject to the taxes imposed under [this] subsection (b) of this section.

Services otherwise taxable under paragraph (1) or (2) of **[**this**]** subsection (b) of this section are not subject to the taxes imposed under this subsection, where the tangible personal property or specified digital product upon which the services were performed is delivered to the purchaser outside this State for use outside this State.

- (c) (1) Receipts from the sale of prepared food in or by restaurants, taverns, or other establishments in this State, or by caterers, including in the amount of such receipts any cover, minimum, entertainment, or other charge made to patrons or customers, except for meals especially prepared for and delivered to homebound elderly, age 60 or older, and to [disabled persons] persons with disabilities, or meals prepared and served at a groupsitting at a location outside of the home to otherwise homebound elderly persons, age 60 or older, and otherwise homebound [disabled persons] persons with disabilities, as all or part of any food service project funded in whole or in part by government or as part of a private, nonprofit food service project available to all such elderly or [disabled persons] persons with disabilities residing within an area of service designated by the private nonprofit organization; and
  - (2) Receipts from sales of food and beverages sold through vending machines, at the wholesale price of such sale, which shall be defined as 70% of the retail vending machine selling price, except sales of milk, which shall not be taxed. Nothing herein contained shall affect other sales through coin-operated vending machines taxable pursuant to subsection (a) above or the exemption thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by **[**this**]** subsection (c) of this section shall not apply to food or drink which is sold to an airline for consumption while in flight.

(3) For the purposes of this subsection:

"Food and beverages sold through vending machines" means food and beverages dispensed from a machine or other mechanical device that accepts payment; and

"Prepared food" means:

- (i) A. food sold in a heated state or heated by the seller; or
- B. two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to prevent food borne illnesses; or
- C. food sold with eating utensils provided by the seller, including plates, knives, forks, spoons, glasses, cups, napkins, or

- 1 straws. A plate does not include a container or packaging used to
- 2 transport the food;

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- 3 provided however, that
  - (ii) "prepared food" does not include the following sold without eating utensils:
- A. food sold by a seller whose proper primary NAICS 7 classification is manufacturing in section 311, except subsector 3118 (bakeries);
- 9 B. food sold in an unheated state by weight or volume as a 10 single item; or
  - C. bakery items, including bread, rolls, buns, biscuits, bagels, croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, muffins, bars, cookies, and tortillas.
  - (d) The rent for every occupancy of a room or rooms in a hotel in this State, except that the tax shall not be imposed upon a permanent resident.
  - (e) (1) Any admission charge to or for the use of any place of amusement in the State, including charges for admission to race tracks, baseball, football, basketball or exhibitions, dramatic or musical arts performances, motion picture theaters, except charges for admission to boxing, wrestling, kick boxing, or combative sports exhibitions, events, performances, or contests which charges are taxed under any other law of this State or under section 20 of P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for admission to, or use of, facilities for sporting activities in which [such] the patron is to be a participant, such as bowling alleys and swimming pools. For any person having the permanent use or possession of a box or seat or lease or a license, other than a season ticket, for the use of a box or seat at a place of amusement, the tax shall be upon the amount for which a similar box or seat is sold for each performance or exhibition at which the box or seat is used or reserved by the holder, licensee, or lessee, and shall be paid by the holder, licensee, or lessee.
    - (2) The amount paid as charge of a roof garden, cabaret, or other similar place in this State, to the extent that a tax upon [such] these charges has not been paid pursuant to subsection (c) hereof.
    - The receipts from every sale, except for resale, of intrastate, interstate, or international telecommunications services and ancillary services sourced to this State in accordance with section 29 of P.L.2005, c.126 (C.54:32B-3.4).
      - (2) (Deleted by amendment, P.L.2008, c.123)
    - (g) (Deleted by amendment, P.L.2008, c.123)
- 43 (h) Charges in the nature of initiation fees, membership fees or 44 dues for access to or use of the property or facilities of a health and 45 fitness, athletic, sporting, or shopping club or organization in this 46 State, except for: (1) membership in a club or organization whose 47 members are predominantly age 18 or under; and (2) charges in the 48 nature of membership fees or dues for access to or use of the

property or facilities of a health and fitness, athletic, sporting, or shopping club or organization that is exempt from taxation pursuant to paragraph (1) of subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-9), or that is exempt from taxation pursuant to paragraph (1) or (2) of subsection (b) of section 9 of P.L.1966, c.30 (C.54:32B-9) and that has complied with subsection (d) of section 9 of P.L.1966, c.30 (C.54:32B-9).

(i) The receipts from parking, storing, or garaging a motor vehicle, excluding charges for the following: residential parking; employee parking, when provided by an employer or at a facility owned or operated by the employer; municipal parking, storing, or garaging; receipts from charges or fees imposed pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement between the Casino Reinvestment Development Authority and a casino operator in effect on the date of enactment of P.L.2007, c.105; and receipts from parking, storing, or garaging a motor vehicle subject to tax pursuant to any other law or ordinance.

For the purposes of this subsection, "municipal parking, storing, or garaging" means any motor vehicle parking, storing, or garaging provided by a municipality or county, or a parking authority thereof.

(cf: P.L.2013, c.193, s.1) $\mathbf{I}^1$ 

- <sup>1</sup>1. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read as follows:
- 3. There is imposed and there shall be paid a tax of 7% on or before December 31, 2016, 6.875% on and after January 1, 2017 but before January 1, 2018, and 6.625% on and after January 1, 2018 upon:
- (a) The receipts from every retail sale of tangible personal property or a specified digital product for permanent use or less than permanent use, and regardless of whether continued payment is required, except as otherwise provided in [this act] P.L.1966, c.30 (C.54:32B-1 et seq.).
- (b) The receipts from every sale, except for resale, of the following services:
- (1) Producing, fabricating, processing, printing, or imprinting tangible personal property or a specified digital product, performed for a person who directly or indirectly furnishes the tangible personal property or specified digital product, not purchased by [him] the person for resale, upon which [such] these services are performed.
- (2) Installing tangible personal property or a specified digital product, or maintaining, servicing, repairing tangible personal property or a specified digital product not held for sale in the regular course of business, whether or not the services are performed directly or by means of coin-operated equipment or by any other means, and whether or not any tangible personal property

or specified digital product is transferred in conjunction therewith, except (i) such services rendered by an individual who is engaged directly by a private homeowner or lessee in or about his residence and who is not in a regular trade or business offering his services to the public, (ii) such services rendered with respect to personal property exempt from taxation hereunder pursuant to section 13 of P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, tailoring, weaving, or pressing clothing, and shoe repairing and shoeshining, and (v) services rendered in installing property which, when installed, will constitute an addition or capital improvement to real property, property or land, other than landscaping services and other than installing carpeting and other flooring.

(3) Storing all tangible personal property not held for sale in the regular course of business; the rental of safe deposit boxes or similar space; and the furnishing of space for storage of tangible personal property by a person engaged in the business of furnishing space for such storage.

"Space for storage" means secure areas, such as rooms, units, compartments, or containers, whether accessible from outside or from within a building, that are designated for the use of a customer and wherein the customer has free access within reasonable business hours, or upon reasonable notice to the furnisher of space for storage, to store and retrieve property. Space for storage shall not include the lease or rental of an entire building, such as a warehouse or airplane hangar.

- (4) Maintaining, servicing, or repairing real property, other than a residential heating system unit serving not more than three families living independently of each other and doing their cooking on the premises, whether the services are performed in or outside of a building, as distinguished from adding to or improving [such] the real property by a capital improvement, but excluding services rendered by an individual who is not in a regular trade or business offering his services to the public, and excluding garbage removal and sewer services performed on a regular contractual basis for a term not less than 30 days.
- (5) Mail processing services for printed advertising material, except for mail processing services in connection with distribution of printed advertising material to out-of-State recipients.
  - (6) (Deleted by amendment, P.L.1995, c.184)[.]
- (7) Utility service provided to persons in this State, any right or power over which is exercised in this State.
- (8) Tanning services, including the application of a temporary tan provided by any means.
- (9) Massage, bodywork, or somatic services, except such services provided pursuant to a doctor's prescription.
- (10) Tattooing, including all permanent body art and permanent cosmetic make-up applications, except such services provided

1 pursuant to a doctor's prescription in conjunction with 2 reconstructive breast surgery.

- (11) Investigation and security services.
- (12) Information services.

- (13) **[**Transportation services originating in this State and provided by a limousine operator, as permitted by law, except such services provided in connection with funeral services. **]** (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- 10 (14) Telephone answering services.
  - (15) Radio subscription services.

Wages, salaries, and other compensation paid by an employer to an employee for performing as an employee the services described in this subsection are not receipts subject to the taxes imposed under [this] subsection (b) of this section.

Services otherwise taxable under paragraph (1) or (2) of [this] subsection (b) of this section are not subject to the taxes imposed under this subsection, where the tangible personal property or specified digital product upon which the services were performed is delivered to the purchaser outside this State for use outside this State.

- (c) (1) Receipts from the sale of prepared food in or by restaurants, taverns, or other establishments in this State, or by caterers, including in the amount of such receipts any cover, minimum, entertainment, or other charge made to patrons or customers, except for meals especially prepared for and delivered to homebound elderly, age 60 or older, and to [disabled persons] persons with disabilities, or meals prepared and served at a groupsitting at a location outside of the home to otherwise homebound elderly persons, age 60 or older, and otherwise homebound [disabled persons] persons with disabilities, as all or part of any food service project funded in whole or in part by government or as part of a private, nonprofit food service project available to all such elderly or [disabled persons] persons with disabilities residing within an area of service designated by the private nonprofit organization; and
- (2) Receipts from sales of food and beverages sold through vending machines, at the wholesale price of such sale, which shall be defined as 70% of the retail vending machine selling price, except sales of milk, which shall not be taxed. Nothing herein contained shall affect other sales through coin-operated vending machines taxable pursuant to subsection (a) above or the exemption thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by **[**this**]** subsection (c) of this section shall not apply to food or drink which is sold to an airline for consumption while in flight.

(3) For the purposes of this subsection:

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"Prepared food" means:

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- (i) A. food sold in a heated state or heated by the seller; or
- B. two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to prevent food borne illnesses; or
- 13 C. food sold with eating utensils provided by the seller, 14 including plates, knives, forks, spoons, glasses, cups, napkins, or 15 straws. A plate does not include a container or packaging used to 16 transport the food;
- 17 provided however, that
  - (ii) "prepared food" does not include the following sold without eating utensils:
  - A. food sold by a seller whose proper primary NAICS classification is manufacturing in section 311, except subsector 3118 (bakeries);
  - B. food sold in an unheated state by weight or volume as a single item; or
  - C. bakery items, including bread, rolls, buns, biscuits, bagels, croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, muffins, bars, cookies, and tortillas.
  - (d) The rent for every occupancy of a room or rooms in a hotel in this State, except that the tax shall not be imposed upon a permanent resident.
- 30 31 (e) (1) Any admission charge to or for the use of any place of 32 amusement in the State, including charges for admission to race 33 tracks, baseball, football, basketball or exhibitions, dramatic or 34 musical arts performances, motion picture theaters, except charges for admission to boxing, wrestling, kick boxing, or combative 35 sports exhibitions, events, performances, or contests which charges 36 37 are taxed under any other law of this State or under section 20 of 38 P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for 39 admission to, or use of, facilities for sporting activities in which 40 [such] the patron is to be a participant, such as bowling alleys and 41 swimming pools. For any person having the permanent use or 42 possession of a box or seat or lease or a license, other than a season 43 ticket, for the use of a box or seat at a place of amusement, the tax 44 shall be upon the amount for which a similar box or seat is sold for 45 each performance or exhibition at which the box or seat is used or 46 reserved by the holder, licensee, or lessee, and shall be paid by the 47 holder, licensee, or lessee.

- (2) The amount paid as charge of a roof garden, cabaret, or other similar place in this State, to the extent that a tax upon [such] these charges has not been paid pursuant to subsection (c) hereof.
- (f) (1) The receipts from every sale, except for resale, of intrastate, interstate, or international telecommunications services and ancillary services sourced to this State in accordance with section 29 of P.L.2005, c.126 (C.54:32B-3.4).
  - (2) (Deleted by amendment, P.L.2008, c.123)
  - (g) (Deleted by amendment, P.L.2008, c.123)
- (h) Charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting, or shopping club or organization in this State, except for: (1) membership in a club or organization whose members are predominantly age 18 or under; and (2) charges in the nature of membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting, or shopping club or organization that is exempt from taxation pursuant to paragraph (1) of subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-9), or that is exempt from taxation pursuant to paragraph (1) or (2) of subsection (b) of section 9 of P.L.1966, c.30 (C.54:32B-9) and that has complied with subsection (d) of section 9 of P.L.1966, c.30 (C.54:32B-9).
- (i) The receipts from parking, storing, or garaging a motor vehicle, excluding charges for the following: residential parking; employee parking, when provided by an employer or at a facility owned or operated by the employer; municipal parking, storing, or garaging; receipts from charges or fees imposed pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement between the Casino Reinvestment Development Authority and a casino operator in effect on the date of enactment of P.L.2007, c.105; and receipts from parking, storing, or garaging a motor vehicle subject to tax pursuant to any other law or ordinance.

For the purposes of this subsection, "municipal parking, storing, or garaging" means any motor vehicle parking, storing, or garaging provided by a municipality or county, or a parking authority thereof.<sup>1</sup>

(cf: P.L.2016, c.57, s.1)

- <sup>1</sup>[3. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read as follows:
- 6. Unless property or services have already been or will be subject to the sales tax under [this act] P.L.1966, c.30 (C.54:32B-1 et seq.), there is hereby imposed on and there shall be paid by every person a use tax for the use within this State of 7%, except as otherwise exempted under [this act] P.L.1966, c.30 (C.54:32B-1 et seq.), (A) of any tangible personal property or specified digital product purchased at retail, including energy, provided however, that electricity consumed by the generating facility that produced it

1 shall not be subject to tax, (B) of any tangible personal property or 2 specified digital product manufactured, processed, or assembled by 3 the user, if items of the same kind of tangible personal property or 4 specified digital products are offered for sale by him in the regular 5 course of business, or if items of the same kind of tangible personal 6 property are not offered for sale by him in the regular course of 7 business and are used as such or incorporated into a structure, 8 building, or real property, (C) of any tangible personal property or 9 specified digital product, however acquired, where not acquired for 10 purposes of resale, upon which any taxable services described in 11 paragraphs (1) and (2) of subsection (b) of section 3 of P.L.1966, 12 c.30 (C.54:32B-3) have been performed, (D) of intrastate, interstate, international telecommunications services described in 13 14 subsection (f) of section 3 of P.L.1966, c.30 (C.54:32B-3), (E) 15 (Deleted by amendment, P.L.1995, c.184), (F) of utility service 16 provided to persons in this State for use in this State, provided 17 however, that utility service used by the facility that provides the 18 service shall not be subject to tax, (G) of mail processing services 19 described in paragraph (5) of subsection (b) of section 3 of 20 P.L.1966, c.30 (C.54:32B-3), (H) (Deleted by amendment, 21 P.L.2008, c.123), (I) of any services subject to tax pursuant to 22 subsection (11), (12), **[**(13),**]** (14), or (15) of subsection (b) of 23 section 3 of P.L.1966, c.30 (C.54:32B-3), and (J) of access to or use 24 of the property or facilities of a health and fitness, athletic, sporting, 25 or shopping club or organization in this State. For purposes of 26 clause (A) of this section, the tax shall be at the applicable rate, as 27 set forth hereinabove, of the consideration given or contracted to be 28 given for [such] the property or for the use of [such] the property 29 including delivery charges made by the seller, but excluding any 30 credit for property of the same kind accepted in part payment and 31 intended for resale. For the purposes of clause (B) of this section, 32 the tax shall be at the applicable rate, as set forth hereinabove, of 33 the price at which items of the same kind of tangible personal 34 property or specified digital products are offered for sale by the 35 user, or if items of the same kind of tangible personal property are 36 not offered for sale by the user in the regular course of business and 37 are used as such or incorporated into a structure, building, or real 38 property the tax shall be at the applicable rate, as set forth 39 hereinabove, of the consideration given or contracted to be given 40 for the tangible personal property manufactured, processed, or 41 assembled by the user into the tangible personal property the use of 42 which is subject to use tax pursuant to this section, and the mere 43 storage, keeping, retention, or withdrawal from storage of tangible 44 personal property or specified digital products by the person who 45 manufactured, processed, or assembled [such] the property shall 46 not be deemed a taxable use by him. For purposes of clause (C) of 47 this section, the tax shall be at the applicable rate, as set forth 48 hereinabove, of the consideration given or contracted to be given

1 for the service, including the consideration for any tangible personal 2 property or specified digital product transferred in conjunction with 3 the performance of the service, including delivery charges made by 4 the seller. For the purposes of clause (D) of this section, the tax 5 shall be at the applicable rate on the charge made by the 6 telecommunications service provider; provided however, that for 7 prepaid calling services and prepaid wireless calling services the tax 8 shall be at the applicable rate on the consideration given or 9 contracted to be given for the prepaid calling service or prepaid 10 wireless calling service or the recharge of the prepaid calling 11 service or prepaid wireless calling service. For purposes of clause 12 (F) of this section, the tax shall be at the applicable rate on the charge made by the utility service provider. For purposes of clause 13 14 (G) of this section, the tax shall be at the applicable rate on that 15 proportion of the amount of all processing costs charged by a mail 16 processing service provider that is attributable to the service 17 distributed in this State. For purposes of clause (I) of this section, 18 the tax shall be at the applicable rate on the charge made by the 19 service provider. For purposes of clause (J) of this section, the tax 20 shall be at the applicable rate on the charges in the nature of 21 initiation fees, membership fees or dues.

(cf: P.L.2011, c.49, s.4) $\mathbf{I}^1$ 

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<sup>1</sup>2. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read as follows:

6. Unless property or services have already been or will be subject to the sales tax under [this act] P.L.1966, c.30 (C.54:32B-1 et seq.), there is hereby imposed on and there shall be paid by every person a use tax for the use within this State of 7% on or before December 31, 2016, 6.875% on and after January 1, 2017 but before January 1, 2018, and 6.625% on and after January 1, 2018, except as otherwise exempted under [this act] P.L.1966, c.30 (C.54:32B-1 et seq.), (A) of any tangible personal property or specified digital product purchased at retail, including energy, provided however, that electricity consumed by the generating facility that produced it shall not be subject to tax, (B) of any tangible personal property or specified digital product manufactured, processed, or assembled by the user, if items of the same kind of tangible personal property or specified digital products are offered for sale by him in the regular course of business, or if items of the same kind of tangible personal property are not offered for sale by him in the regular course of business and are used as such or incorporated into a structure, building, or real property, (C) of any tangible personal property or specified digital product, however acquired, where not acquired for purposes of resale, upon which any taxable services described in paragraphs (1) and (2) of subsection (b) of section 3 of P.L.1966, c.30 (C.54:32B-3) have been performed, (D) of intrastate, interstate, international telecommunications services described

1 subsection (f) of section 3 of P.L.1966, c.30 (C.54:32B-3), (E) 2 (Deleted by amendment, P.L.1995, c.184), (F) of utility service 3 provided to persons in this State for use in this State, provided 4 however, that utility service used by the facility that provides the 5 service shall not be subject to tax, (G) of mail processing services 6 described in paragraph (5) of subsection (b) of section 3 of 7 P.L.1966, c.30 (C.54:32B-3), (H) (Deleted by amendment, 8 P.L.2008, c.123), (I) of any services subject to tax pursuant to 9 subsection (11), (12), [(13),] (14), or (15) of subsection (b) of 10 section 3 of P.L.1966, c.30 (C.54:32B-3), and (J) of access to or use 11 of the property or facilities of a health and fitness, athletic, sporting, 12 or shopping club or organization in this State. For purposes of 13 clause (A) of this section, the tax shall be at the applicable rate, as 14 set forth hereinabove, of the consideration given or contracted to be 15 given for [such] the property or for the use of [such] the property 16 including delivery charges made by the seller, but excluding any 17 credit for property of the same kind accepted in part payment and 18 intended for resale. For the purposes of clause (B) of this section, 19 the tax shall be at the applicable rate, as set forth hereinabove, of 20 the price at which items of the same kind of tangible personal 21 property or specified digital products are offered for sale by the 22 user, or if items of the same kind of tangible personal property are 23 not offered for sale by the user in the regular course of business and 24 are used as such or incorporated into a structure, building, or real 25 property the tax shall be at the applicable rate, as set forth 26 hereinabove, of the consideration given or contracted to be given 27 for the tangible personal property manufactured, processed, or 28 assembled by the user into the tangible personal property the use of 29 which is subject to use tax pursuant to this section, and the mere 30 storage, keeping, retention, or withdrawal from storage of tangible 31 personal property or specified digital products by the person who 32 manufactured, processed, or assembled [such] the property shall 33 not be deemed a taxable use by him. For purposes of clause (C) of 34 this section, the tax shall be at the applicable rate, as set forth 35 hereinabove, of the consideration given or contracted to be given 36 for the service, including the consideration for any tangible personal 37 property or specified digital product transferred in conjunction with 38 the performance of the service, including delivery charges made by 39 the seller. For the purposes of clause (D) of this section, the tax 40 shall be at the applicable rate on the charge made by the 41 telecommunications service provider; provided however, that for 42 prepaid calling services and prepaid wireless calling services the tax 43 shall be at the applicable rate on the consideration given or 44 contracted to be given for the prepaid calling service or prepaid 45 wireless calling service or the recharge of the prepaid calling 46 service or prepaid wireless calling service. For purposes of clause 47 (F) of this section, the tax shall be at the applicable rate on the 48 charge made by the utility service provider. For purposes of clause

# **A3696** [1R] 14

1	(G) of this section, the tax shall be at the applicable rate on that
2	proportion of the amount of all processing costs charged by a mail
3	processing service provider that is attributable to the service
4	distributed in this State. For purposes of clause (I) of this section,
5	the tax shall be at the applicable rate on the charge made by the
6	service provider. For purposes of clause (J) of this section, the tax
7	shall be at the applicable rate on the charges in the nature of
8	initiation fees, membership fees or dues. <sup>1</sup>
9	(cf: P.L.2016, c.57, s.4)
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11	<sup>1</sup> [4.] <u>3.</u> Section 23 of P.L.1980, c.105 (C.54:32B-8.11) is
12	amended to read as follows:
13	23. Receipts from charges for the transportation of persons or
14	property are exempt from the tax imposed under the "Sales and Use
15	Tax Act," except for delivery charges; [transportation services
16	provided by a limousine operator; <b>]</b> and the transportation of energy.
17	(cf: P.L.2006, c.44, s.8)
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19	<sup>1</sup> [5.] <u>4.</u> This act shall take effect <sup>1</sup> immediately and apply to
20	services rendered on or after the first day of the third month
21	following <sup>1</sup> the date of <sup>1</sup> enactment.
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26	Eliminates sales and use tax on certain transportation services

provided by a limousine operator.

## ASSEMBLY, No. 3696

# STATE OF NEW JERSEY

## 217th LEGISLATURE

INTRODUCED MAY 19, 2016

**Sponsored by:** 

Assemblyman TROY SINGLETON

**District 7 (Burlington)** 

Assemblyman JOSEPH A. LAGANA

**District 38 (Bergen and Passaic)** 

Assemblyman JOHN S. WISNIEWSKI

**District 19 (Middlesex)** 

Assemblywoman VALERIE VAINIERI HUTTLE

District 37 (Bergen)

Assemblyman PAUL D. MORIARTY

**District 4 (Camden and Gloucester)** 

Senator PAUL A. SARLO

District 36 (Bergen and Passaic)

Senator ANTHONY R. BUCCO

**District 25 (Morris and Somerset)** 

#### Co-Sponsored by:

Assemblywoman Jimenez, Assemblyman DiMaio, Assemblywomen Phoebus, Schepisi and Assemblyman Space

#### **SYNOPSIS**

Reduces required limousine insurance in certain circumstances; eliminates sales and use tax on limousine service.

#### **CURRENT VERSION OF TEXT**

As introduced.

(Sponsorship Updated As Of: 12/20/2016)

1 AN ACT concerning limousine service, amending R.S.48:16-14, P.L.1966, c.30, and P.L.1980, c.105.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.48:16-14 is amended to read as follows:

8 48:16-14. Except as provided in section 14 of P.L.1999, 9 c.356 (C.48:16-22.4), **[**no**]** a limousine shall <u>not</u> be operated wholly 10 or partly along any street in any municipality until the owner of the 11 limousine shall have filed with the clerk of the municipality in 12 which the owner has his principal place of business, an insurance 13 policy of a company duly licensed to transact business under the 14 insurance laws of this State: (1) in the sum of \$1,500,000 against 15 loss by reason of the liability imposed by law upon every limousine 16 owner for damages on account of bodily injury or death suffered by 17 any person as the result of an accident occurring by reason of the 18 ownership, maintenance, or use of the limousine upon any public 19 street while transporting a passenger; and (2) in the sum of at least 20 \$50,000 for death or bodily injury per person, \$100,000 for death or 21 bodily injury per incident, and \$25,000 for property damage at all 22 other times. The insurance company shall supply to the [Director 23 of the Division of Motor Vehicles Chief Administrator of the New 24 Jersey Motor Vehicle Commission notice concerning all motor 25 vehicle liability insurance policies canceled for non-payment and 26 new policies issued after the effective date of P.L.2001, 27 c.416 (C.48:16-18.1 et al.). The notice shall be supplied monthly. 28 After receipt of the notice of cancellation, the [division] 29 commission shall notify the owner of the date the policy was 30 canceled. If the [director] chief administrator has not received proof of liability insurance within 30 days of the date the 31 32 notification was sent to the owner, the [director] chief 33 administrator shall suspend the registration of the limousine until 34 new proof is supplied that motor vehicle liability insurance has been 35 secured for the limousine. If the owner fails to provide proof of 36 insurance or surrender the license plates within 60 days of the date 37 the notification was sent to [him] the owner by the [division] 38 commission, the [division] commission shall suspend the owner's 39 corporation code registration privilege.

[Such operation] <u>Limousine operation</u> shall be permitted only so long as the insurance policy shall remain in force to the full and collectible amount of \$1,500,000 while transporting a passenger; and \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage at all other times.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

The insurance policy shall provide for the payment of any final judgment recovered by any person on account of the ownership, maintenance, and use of [such] a limousine or any fault in respect thereto, and shall be for the benefit of every person suffering loss, damage, or injury as aforesaid.

(cf: P.L.2001, c.416, s.8)

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- 2. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read as follows:
  - 3. There is imposed and there shall be paid a tax of 7% upon:
- (a) The receipts from every retail sale of tangible personal property or a specified digital product for permanent use or less than permanent use, and regardless of whether continued payment is required, except as otherwise provided in [this act] P.L.1966, c.30 (C.54:32B-1 et seq.).
- (b) The receipts from every sale, except for resale, of the following services:
- (1) Producing, fabricating, processing, printing, or imprinting tangible personal property or a specified digital product, performed for a person who directly or indirectly furnishes the tangible personal property or specified digital product, not purchased by [him] the person for resale, upon which [such] these services are performed.
- (2) Installing tangible personal property or a specified digital product, or maintaining, servicing, repairing tangible personal property or a specified digital product not held for sale in the regular course of business, whether or not the services are performed directly or by means of coin-operated equipment or by any other means, and whether or not any tangible personal property or specified digital product is transferred in conjunction therewith, except (i) such services rendered by an individual who is engaged directly by a private homeowner or lessee in or about his residence and who is not in a regular trade or business offering his services to the public, (ii) such services rendered with respect to personal property exempt from taxation hereunder pursuant to section 13 of P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, tailoring, weaving, or pressing clothing, and shoe repairing and shoeshining, and (v) services rendered in installing property which, when installed, will constitute an addition or capital improvement to real property, property or land, other than landscaping services and other than installing carpeting and other flooring.
- (3) Storing all tangible personal property not held for sale in the regular course of business; the rental of safe deposit boxes or similar space; and the furnishing of space for storage of tangible personal property by a person engaged in the business of furnishing space for such storage.

1 "Space for storage" means secure areas, such as rooms, units, 2 compartments, or containers, whether accessible from outside or 3 from within a building, that are designated for the use of a customer 4 and wherein the customer has free access within reasonable 5 business hours, or upon reasonable notice to the furnisher of space 6 for storage, to store and retrieve property. Space for storage shall 7 not include the lease or rental of an entire building, such as a 8 warehouse or airplane hangar.

- (4) Maintaining, servicing, or repairing real property, other than a residential heating system unit serving not more than three families living independently of each other and doing their cooking on the premises, whether the services are performed in or outside of a building, as distinguished from adding to or improving [such] the real property by a capital improvement, but excluding services rendered by an individual who is not in a regular trade or business offering his services to the public, and excluding garbage removal and sewer services performed on a regular contractual basis for a term not less than 30 days.
- (5) Mail processing services for printed advertising material, except for mail processing services in connection with distribution of printed advertising material to out-of-State recipients.
  - (6) (Deleted by amendment, P.L.1995, c.184)[.]
- (7) Utility service provided to persons in this State, any right or power over which is exercised in this State.
- (8) Tanning services, including the application of a temporary tan provided by any means.
- (9) Massage, bodywork, or somatic services, except such services provided pursuant to a doctor's prescription.
- (10) Tattooing, including all permanent body art and permanent cosmetic make-up applications, except such services provided pursuant to a doctor's prescription in conjunction with reconstructive breast surgery.
  - (11) Investigation and security services.
- 34 (12) Information services.

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- (13) **[**Transportation services originating in this State and provided by a limousine operator, as permitted by law, except such services provided in connection with funeral services. **]** (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
  - (14) Telephone answering services.
- (15) Radio subscription services.
- Wages, salaries, and other compensation paid by an employer to an employee for performing as an employee the services described in this subsection are not receipts subject to the taxes imposed under [this] subsection (b) of this section.
- Services otherwise taxable under paragraph (1) or (2) of **[**this**]** subsection (b) of this section are not subject to the taxes imposed under this subsection, where the tangible personal property or

specified digital product upon which the services were performed is delivered to the purchaser outside this State for use outside this State.

- (1) Receipts from the sale of prepared food in or by 4 (c) 5 restaurants, taverns, or other establishments in this State, or by 6 caterers, including in the amount of such receipts any cover, 7 minimum, entertainment, or other charge made to patrons or 8 customers, except for meals especially prepared for and delivered to 9 homebound elderly, age 60 or older, and to [disabled persons] 10 persons with disabilities, or meals prepared and served at a group-11 sitting at a location outside of the home to otherwise homebound 12 elderly persons, age 60 or older, and otherwise homebound 13 [disabled persons] persons with disabilities, as all or part of any 14 food service project funded in whole or in part by government or as 15 part of a private, nonprofit food service project available to all such 16 elderly or [disabled persons] persons with disabilities residing 17 within an area of service designated by the private nonprofit 18 organization; and
  - (2) Receipts from sales of food and beverages sold through vending machines, at the wholesale price of such sale, which shall be defined as 70% of the retail vending machine selling price, except sales of milk, which shall not be taxed. Nothing herein contained shall affect other sales through coin-operated vending machines taxable pursuant to subsection (a) above or the exemption thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by **[**this**]** subsection (c) of this section shall not apply to food or drink which is sold to an airline for consumption while in flight.

(3) For the purposes of this subsection:

"Food and beverages sold through vending machines" means food and beverages dispensed from a machine or other mechanical device that accepts payment; and

"Prepared food" means:

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- (i) A. food sold in a heated state or heated by the seller; or
- B. two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to prevent food borne illnesses; or
- C. food sold with eating utensils provided by the seller, including plates, knives, forks, spoons, glasses, cups, napkins, or straws. A plate does not include a container or packaging used to transport the food;
- 46 provided however, that
- 47 (ii) "prepared food" does not include the following sold without 48 eating utensils:

1 A. food sold by a seller whose proper primary NAICS 2 classification is manufacturing in section 311, except subsector 3118 (bakeries);

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- B. food sold in an unheated state by weight or volume as a single item; or
- C. bakery items, including bread, rolls, buns, biscuits, bagels, croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, muffins, bars, cookies, and tortillas.
- (d) The rent for every occupancy of a room or rooms in a hotel in this State, except that the tax shall not be imposed upon a permanent resident.
- 12 (e) (1) Any admission charge to or for the use of any place of 13 amusement in the State, including charges for admission to race tracks, baseball, football, basketball or exhibitions, dramatic or 14 15 musical arts performances, motion picture theaters, except charges 16 for admission to boxing, wrestling, kick boxing, or combative 17 sports exhibitions, events, performances, or contests which charges 18 are taxed under any other law of this State or under section 20 of 19 P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for 20 admission to, or use of, facilities for sporting activities in which 21 [such] the patron is to be a participant, such as bowling alleys and 22 swimming pools. For any person having the permanent use or 23 possession of a box or seat or lease or a license, other than a season 24 ticket, for the use of a box or seat at a place of amusement, the tax 25 shall be upon the amount for which a similar box or seat is sold for 26 each performance or exhibition at which the box or seat is used or 27 reserved by the holder, licensee, or lessee, and shall be paid by the 28 holder, licensee, or lessee.
  - (2) The amount paid as charge of a roof garden, cabaret, or other similar place in this State, to the extent that a tax upon [such] these charges has not been paid pursuant to subsection (c) hereof.
  - The receipts from every sale, except for resale, of intrastate, interstate, or international telecommunications services and ancillary services sourced to this State in accordance with section 29 of P.L.2005, c.126 (C.54:32B-3.4).
    - (2) (Deleted by amendment, P.L.2008, c.123)
    - (g) (Deleted by amendment, P.L.2008, c.123)
- (h) Charges in the nature of initiation fees, membership fees or 38 39 dues for access to or use of the property or facilities of a health and 40 fitness, athletic, sporting, or shopping club or organization in this 41 State, except for: (1) membership in a club or organization whose 42 members are predominantly age 18 or under; and (2) charges in the 43 nature of membership fees or dues for access to or use of the 44 property or facilities of a health and fitness, athletic, sporting, or 45 shopping club or organization that is exempt from taxation pursuant 46 to paragraph (1) of subsection (a) of section 9 of P.L.1966, 47 c.30 (C.54:32B-9), or that is exempt from taxation pursuant to 48 paragraph (1) or (2) of subsection (b) of section 9 of P.L.1966,

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c.30 (C.54:32B-9) and that has complied with subsection (d) of section 9 of P.L.1966, c.30 (C.54:32B-9).

(i) The receipts from parking, storing, or garaging a motor vehicle, excluding charges for the following: residential parking; employee parking, when provided by an employer or at a facility owned or operated by the employer; municipal parking, storing, or garaging; receipts from charges or fees imposed pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement between the Casino Reinvestment Development Authority and a casino operator in effect on the date of enactment of P.L.2007, c.105; and receipts from parking, storing, or garaging a motor vehicle subject to tax pursuant to any other law or ordinance.

For the purposes of this subsection, "municipal parking, storing, or garaging" means any motor vehicle parking, storing, or garaging provided by a municipality or county, or a parking authority thereof.

(cf: P.L.2013, c.193, s.1)

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- 3. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read as follows:
- 21 6. Unless property or services have already been or will be 22 subject to the sales tax under [this act] P.L.1966, c.30 (C.54:32B-1 23 et seq.), there is hereby imposed on and there shall be paid by every 24 person a use tax for the use within this State of 7%, except as 25 otherwise exempted under [this act] P.L.1966, c.30 (C.54:32B-1 et 26 seq.), (A) of any tangible personal property or specified digital 27 product purchased at retail, including energy, provided however, that electricity consumed by the generating facility that produced it 28 29 shall not be subject to tax, (B) of any tangible personal property or 30 specified digital product manufactured, processed, or assembled by 31 the user, if items of the same kind of tangible personal property or 32 specified digital products are offered for sale by him in the regular 33 course of business, or if items of the same kind of tangible personal 34 property are not offered for sale by him in the regular course of 35 business and are used as such or incorporated into a structure, 36 building, or real property, (C) of any tangible personal property or 37 specified digital product, however acquired, where not acquired for 38 purposes of resale, upon which any taxable services described in 39 paragraphs (1) and (2) of subsection (b) of section 3 of P.L.1966, 40 c.30 (C.54:32B-3) have been performed, (D) of intrastate, interstate, 41 international telecommunications services described 42 subsection (f) of section 3 of P.L.1966, c.30 (C.54:32B-3), (E) 43 (Deleted by amendment, P.L.1995, c.184), (F) of utility service 44 provided to persons in this State for use in this State, provided 45 however, that utility service used by the facility that provides the 46 service shall not be subject to tax, (G) of mail processing services 47 described in paragraph (5) of subsection (b) of section 3 of 48 P.L.1966, c.30 (C.54:32B-3), (H) (Deleted by amendment,

#### A3696 SINGLETON, LAGANA

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1 P.L.2008, c.123), (I) of any services subject to tax pursuant to 2 subsection (11), (12), **[**(13),**]** (14), or (15) of subsection (b) of 3 section 3 of P.L.1966, c.30 (C.54:32B-3), and (J) of access to or use 4 of the property or facilities of a health and fitness, athletic, sporting, 5 or shopping club or organization in this State. For purposes of 6 clause (A) of this section, the tax shall be at the applicable rate, as 7 set forth hereinabove, of the consideration given or contracted to be 8 given for [such] the property or for the use of [such] the property 9 including delivery charges made by the seller, but excluding any 10 credit for property of the same kind accepted in part payment and 11 intended for resale. For the purposes of clause (B) of this section, 12 the tax shall be at the applicable rate, as set forth hereinabove, of 13 the price at which items of the same kind of tangible personal 14 property or specified digital products are offered for sale by the 15 user, or if items of the same kind of tangible personal property are 16 not offered for sale by the user in the regular course of business and 17 are used as such or incorporated into a structure, building, or real 18 property the tax shall be at the applicable rate, as set forth 19 hereinabove, of the consideration given or contracted to be given 20 for the tangible personal property manufactured, processed, or 21 assembled by the user into the tangible personal property the use of 22 which is subject to use tax pursuant to this section, and the mere 23 storage, keeping, retention, or withdrawal from storage of tangible 24 personal property or specified digital products by the person who manufactured, processed, or assembled [such] the property shall 25 26 not be deemed a taxable use by him. For purposes of clause (C) of 27 this section, the tax shall be at the applicable rate, as set forth 28 hereinabove, of the consideration given or contracted to be given 29 for the service, including the consideration for any tangible personal 30 property or specified digital product transferred in conjunction with 31 the performance of the service, including delivery charges made by 32 the seller. For the purposes of clause (D) of this section, the tax 33 shall be at the applicable rate on the charge made by the 34 telecommunications service provider; provided however, that for 35 prepaid calling services and prepaid wireless calling services the tax 36 shall be at the applicable rate on the consideration given or contracted to be given for the prepaid calling service or prepaid 37 38 wireless calling service or the recharge of the prepaid calling 39 service or prepaid wireless calling service. For purposes of clause 40 (F) of this section, the tax shall be at the applicable rate on the 41 charge made by the utility service provider. For purposes of clause 42 (G) of this section, the tax shall be at the applicable rate on that 43 proportion of the amount of all processing costs charged by a mail 44 processing service provider that is attributable to the service 45 distributed in this State. For purposes of clause (I) of this section, 46 the tax shall be at the applicable rate on the charge made by the 47 service provider. For purposes of clause (J) of this section, the tax

#### A3696 SINGLETON, LAGANA

1	shall be at the applicable rate on the charges in the nature of				
2	initiation fees, membership fees or dues.				
3	(cf: P.L.2011, c.49, s.4)				

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- 4. Section 23 of P.L.1980, c.105 (C.54:32B-8.11) is amended to read as follows:
- 23. Receipts from charges for the transportation of persons or property are exempt from the tax imposed under the "Sales and Use Tax Act," except for delivery charges; Itransportation services provided by a limousine operator; **]** and the transportation of energy.

11 (cf: P.L.2006, c.44, s.8)

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5. This act shall take effect on the first day of the third month following enactment.

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#### **STATEMENT**

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This bill eliminates the seven percent sales and use tax on transportation services originating in New Jersey and provided by a limousine operator and reduces liability insurance requirements for limousine service when a limousine is not transporting a passenger. Currently the owner of a limousine is required to maintain a liability insurance policy in the sum of \$1,500,000 for death or bodily injury. Under the bill, the owner of a limousine is required to maintain: (1) the \$1,500,000 liability insurance policy while transporting a passenger; and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

# ASSEMBLY TRANSPORTATION AND INDEPENDENT AUTHORITIES COMMITTEE

#### STATEMENT TO

ASSEMBLY, No. 3696

## STATE OF NEW JERSEY

DATED: MAY 19, 2016

The Assembly Transportation and Independent Authorities Committee reports favorably Assembly Bill No. 3696.

As reported, this bill eliminates the seven percent sales and use tax on transportation services originating in New Jersey and provided by a limousine operator and reduces liability insurance requirements for limousine service when a limousine is not transporting a passenger. Under the bill, the owner of a limousine is required to maintain: (1) a \$1,500,000 liability insurance policy while transporting a passenger; and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 3696

## STATE OF NEW JERSEY

DATED: OCTOBER 27, 2016

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3696.

This bill eliminates the seven percent sales and use tax on transportation services originating in New Jersey and provided by a limousine operator and reduces liability insurance requirements for limousine service when a limousine is not transporting a passenger. Under the bill, the owner of a limousine is required to maintain: (1) a \$1,500,000 liability insurance policy while transporting a passenger; and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

#### **FISCAL IMPACT**:

The Office of Legislative Services (OLS) lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude.

In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

#### STATEMENT TO

### ASSEMBLY, No. 3696

with Senate Floor Amendments (Proposed by Senator SARLO)

ADOPTED: DECEMBER 19, 2016

These Senate amendments eliminate provisions of the bill that provided for a reduction in certain liability insurance requirements for limousine services when a limousine is not transporting a passenger.

The amendments update certain sections of the sales and use tax that are being amended by the bill to reflect underlying statutory changes provided by P.L.2016, c.57. P.L.2016, c.57 reduces the sales and use tax rate from 7 percent to 6.875 percent on January 1, 2017, and reduces the rate from 6.875 percent to 6.625 percent on January 1, 2018.

The amendments clarify the effective date of the bill.

# ASSEMBLY, No. 3696 STATE OF NEW JERSEY 217th LEGISLATURE

**DATED: JUNE 9, 2016** 

#### **SUMMARY**

Synopsis: Reduces required limousine insurance in certain circumstances;

eliminates sales and use tax on limousine service.

Type of Impact: Annual revenue loss to State General Fund and Property Tax Relief

Fund. Potential one-time State and local government cost increases.

**Agencies Affected:** Department of the Treasury; Motor Vehicle Commission; Local Units

of Government.

#### Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2017</u>	<u>FY 2018</u>	<u>FY 2019</u>	
<b>Annual State Revenue Loss</b>	Indeterminate – See comments below			
One-Time State Cost Increase	Minimal, If Any	\$0	\$0	
One-Time Local Cost Increase	Minimal, If Any	\$0	\$0	

• The Office of Legislative Services (OLS) lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude.

In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

#### BILL DESCRIPTION

Assembly Bill No. 3696 of 2016 eliminates the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator, and reduces certain liability insurance requirements for limousine service when a limousine is not transporting a passenger.

Currently, the owner of a limousine is required to maintain a liability insurance policy in the sum of \$1,500,000 for death or bodily injury. Under the bill, the owner of a limousine is required to maintain: (1) the \$1,500,000 liability insurance policy while transporting a passenger;



and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

The bill is scheduled to take effect on the first day of the third month following enactment.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude. In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

#### Elimination of Sales and Use Tax on Transportation Services

Since 2006, the State has imposed the sales and use tax on receipts from sales of transportation services originating in New Jersey and provided by a limousine operator. The elimination of tax on these services will reduce the revenues that are currently collected by the State and deposited into the State General Fund and the Property Tax Relief Fund, beginning in fiscal year 2017 and in each fiscal year thereafter.

However, the magnitude of the loss cannot be quantified. The OLS is not aware of any publicly available data published by the Division of Taxation in the Department of the Treasury that indicate how much revenue is currently collected by the State from the tax on transportation services provided by a limousine operator or even the number of limousine operators that are required to collect the tax.

In addition, external sources of data that have been used in the past to estimate the State revenue that may be lost from the elimination of sales and use tax on transportation services provided by a limousine operator do not account for the complexities of current law. A fiscal note prepared by the Executive for a similar bill in a prior legislative session (Senate Bill No. 680 (1R) of 2011) estimated that the State may lose \$27.1 million annually as a result of the elimination of the sales and use tax using Economic Census data made available by the United States Census Bureau, but that estimate failed to consider how an existing exemption and a prior consent order would reduce the amount of revenue that was expected to be lost.

Currently, the State exempts from the sales and use tax transportation services provided by a limousine operator in connection with funeral services, and does not impose tax on inter-State transportation services provided by a limousine operator as a result of a 2007 consent order. Under the terms of the order, the State is limited to imposing tax on transportation services provided by a limousine operator in which the trip begins with the pick up of a passenger in this

State and ends with the discharge of a passenger in this State and takes place wholly within this State.

The Division of Taxation does not include in its annual *Tax Expenditure Report* the amount of revenue the State currently forgoes as a result of the exemption for funeral services, and no previous estimates have quantified the value of inter-State trips that are not subject to tax in accordance with the consent order. Without knowing the extent of the these nontaxable receipts, it is not possible to determine the amount by which the previous estimate or other estimates based on similar data should be reduced and, in turn, the amount of revenue the State may lose on an annual basis as a result of the bill.

#### Changes to Current Limousine Insurance Requirements

The bill's changes to current limousine insurance requirements may result in additional onetime costs to the State and certain local units of government, as these entities may have to bear an additional administrative burden to effect the initial implementation of the changes provided by the bill. Specifically, the State may incur additional administrative costs to notify limousine operators and insurance companies of the changes to current insurance requirements, and local units in which limousine operators have a principal place of business may incur additional administrative costs to receive and maintain updated or revised insurance policies required to be filed with the local unit in accordance with current law.

The OLS notes, however, that the additional one-time administrative costs that may result from the bill are expected to be minimal. In large part, the bill's changes revise insurance requirements that are mandated by current law, but do not impose new administrative responsibilities on the State or local units of government that did not previously exist prior to enactment of the bill.

Section: Revenue, Finance, and Appropriations

Analyst: Luke E. Wolff

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

## SENATE, No. 2315

# STATE OF NEW JERSEY

## 217th LEGISLATURE

INTRODUCED MAY 26, 2016

**Sponsored by:** 

Senator PAUL A. SARLO

**District 36 (Bergen and Passaic)** 

Senator ANTHONY R. BUCCO

**District 25 (Morris and Somerset)** 

#### **SYNOPSIS**

Reduces required limousine insurance in certain circumstances; eliminates sales and use tax on limousine service.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/7/2016)

1 AN ACT concerning limousine service, amending R.S.48:16-14, P.L.1966, c.30, and P.L.1980, c.105.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. R.S.48:16-14 is amended to read as follows:

8 48:16-14. Except as provided in section 14 of P.L.1999, 9 c.356 (C.48:16-22.4), **[**no**]** a limousine shall <u>not</u> be operated wholly 10 or partly along any street in any municipality until the owner of the 11 limousine shall have filed with the clerk of the municipality in 12 which the owner has his principal place of business, an insurance 13 policy of a company duly licensed to transact business under the 14 insurance laws of this State: (1) in the sum of \$1,500,000 against 15 loss by reason of the liability imposed by law upon every limousine 16 owner for damages on account of bodily injury or death suffered by 17 any person as the result of an accident occurring by reason of the 18 ownership, maintenance, or use of the limousine upon any public 19 street while transporting a passenger; and (2) in the sum of at least 20 \$50,000 for death or bodily injury per person, \$100,000 for death or 21 bodily injury per incident, and \$25,000 for property damage at all 22 other times. The insurance company shall supply to the [Director 23 of the Division of Motor Vehicles Chief Administrator of the New 24 Jersey Motor Vehicle Commission notice concerning all motor 25 vehicle liability insurance policies canceled for non-payment and 26 new policies issued after the effective date of P.L.2001, 27 c.416 (C.48:16-18.1 et al.). The notice shall be supplied monthly. 28 After receipt of the notice of cancellation, the [division] 29 commission shall notify the owner of the date the policy was 30 canceled. If the [director] chief administrator has not received proof of liability insurance within 30 days of the date the 31 32 notification was sent to the owner, the [director] chief 33 administrator shall suspend the registration of the limousine until 34 new proof is supplied that motor vehicle liability insurance has been 35 secured for the limousine. If the owner fails to provide proof of insurance or surrender the license plates within 60 days of the date 36 37 the notification was sent to [him] the owner by the [division] 38 <u>commission</u>, the **[**division**]** <u>commission</u> shall suspend the owner's 39 corporation code registration privilege.

[Such operation] <u>Limousine operation</u> shall be permitted only so long as the insurance policy shall remain in force to the full and collectible amount of \$1,500,000 while transporting a passenger; and \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage at all other times.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 The insurance policy shall provide for the payment of any final 2 judgment recovered by any person on account of the ownership, maintenance, and use of [such] a limousine or any fault in respect 3 4 thereto, and shall be for the benefit of every person suffering loss, 5 damage, or injury as aforesaid.

(cf: P.L.2001, c.416, s.8)

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- 2. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read as follows:
  - There is imposed and there shall be paid a tax of 7% upon:
- (a) The receipts from every retail sale of tangible personal property or a specified digital product for permanent use or less than permanent use, and regardless of whether continued payment is required, except as otherwise provided in [this act] P.L.1966, c.30 (C.54:32B-1 et seq.).
- (b) The receipts from every sale, except for resale, of the following services:
- (1) Producing, fabricating, processing, printing, or imprinting tangible personal property or a specified digital product, performed for a person who directly or indirectly furnishes the tangible personal property or specified digital product, not purchased by [him] the person for resale, upon which [such] these services are performed.
- (2) Installing tangible personal property or a specified digital product, or maintaining, servicing, repairing tangible personal property or a specified digital product not held for sale in the regular course of business, whether or not the services are performed directly or by means of coin-operated equipment or by any other means, and whether or not any tangible personal property or specified digital product is transferred in conjunction therewith, except (i) such services rendered by an individual who is engaged directly by a private homeowner or lessee in or about his residence and who is not in a regular trade or business offering his services to the public, (ii) such services rendered with respect to personal property exempt from taxation hereunder pursuant to section 13 of P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, tailoring, weaving, or pressing clothing, and shoe repairing and shoeshining, and (v) services rendered in installing property which, when installed, will constitute an addition or capital improvement to real property, property or land, other than landscaping services and other than installing carpeting and other flooring.
- (3) Storing all tangible personal property not held for sale in the regular course of business; the rental of safe deposit boxes or similar space; and the furnishing of space for storage of tangible personal property by a person engaged in the business of furnishing space for such storage.

- 1 "Space for storage" means secure areas, such as rooms, units, 2 compartments, or containers, whether accessible from outside or 3 from within a building, that are designated for the use of a customer 4 and wherein the customer has free access within reasonable 5 business hours, or upon reasonable notice to the furnisher of space 6 for storage, to store and retrieve property. Space for storage shall 7 not include the lease or rental of an entire building, such as a 8 warehouse or airplane hangar.
  - (4) Maintaining, servicing, or repairing real property, other than a residential heating system unit serving not more than three families living independently of each other and doing their cooking on the premises, whether the services are performed in or outside of a building, as distinguished from adding to or improving [such] the real property by a capital improvement, but excluding services rendered by an individual who is not in a regular trade or business offering his services to the public, and excluding garbage removal and sewer services performed on a regular contractual basis for a term not less than 30 days.
  - (5) Mail processing services for printed advertising material, except for mail processing services in connection with distribution of printed advertising material to out-of-State recipients.
    - (6) (Deleted by amendment, P.L.1995, c.184)[.]
  - (7) Utility service provided to persons in this State, any right or power over which is exercised in this State.
  - (8) Tanning services, including the application of a temporary tan provided by any means.
  - (9) Massage, bodywork, or somatic services, except such services provided pursuant to a doctor's prescription.
  - (10) Tattooing, including all permanent body art and permanent cosmetic make-up applications, except such services provided pursuant to a doctor's prescription in conjunction with reconstructive breast surgery.
    - (11) Investigation and security services.
    - (12) Information services.

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- [Transportation services originating in this State and provided by a limousine operator, as permitted by law, except such services provided in connection with funeral services. **]** (Deleted by amendment, P.L. , c. ) (pending before the Legislature as this bill)
  - (14) Telephone answering services.
- (15) Radio subscription services.
- Wages, salaries, and other compensation paid by an employer to an employee for performing as an employee the services described 44 in this subsection are not receipts subject to the taxes imposed under [this] subsection (b) of this section.
- Services otherwise taxable under paragraph (1) or (2) of [this] 46 47 subsection (b) of this section are not subject to the taxes imposed 48 under this subsection, where the tangible personal property or

1 specified digital product upon which the services were performed is 2 delivered to the purchaser outside this State for use outside this 3

- 4 (c) (1) Receipts from the sale of prepared food in or by 5 restaurants, taverns, or other establishments in this State, or by 6 caterers, including in the amount of such receipts any cover, 7 minimum, entertainment, or other charge made to patrons or 8 customers, except for meals especially prepared for and delivered to 9 homebound elderly, age 60 or older, and to [disabled persons] 10 persons with disabilities, or meals prepared and served at a group-11 sitting at a location outside of the home to otherwise homebound 12 elderly persons, age 60 or older, and otherwise homebound 13 [disabled persons] persons with disabilities, as all or part of any 14 food service project funded in whole or in part by government or as 15 part of a private, nonprofit food service project available to all such 16 elderly or [disabled persons] persons with disabilities residing 17 within an area of service designated by the private nonprofit 18 organization; and
  - (2) Receipts from sales of food and beverages sold through vending machines, at the wholesale price of such sale, which shall be defined as 70% of the retail vending machine selling price, except sales of milk, which shall not be taxed. Nothing herein contained shall affect other sales through coin-operated vending machines taxable pursuant to subsection (a) above or the exemption thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by [this] subsection (c) of this section shall not apply to food or drink which is sold to an airline for consumption while in flight.

(3) For the purposes of this subsection:

"Food and beverages sold through vending machines" means food and beverages dispensed from a machine or other mechanical device that accepts payment; and

"Prepared food" means:

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- (i) A. food sold in a heated state or heated by the seller; or
- two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to prevent food borne illnesses; or
- 42 C. food sold with eating utensils provided by the seller, including plates, knives, forks, spoons, glasses, cups, napkins, or 43 44 straws. A plate does not include a container or packaging used to 45 transport the food;
- 46 provided however, that
- 47 (ii) "prepared food" does not include the following sold without 48 eating utensils:

A. food sold by a seller whose proper primary NAICS classification is manufacturing in section 311, except subsector 3118 (bakeries);

- B. food sold in an unheated state by weight or volume as a single item; or
- C. bakery items, including bread, rolls, buns, biscuits, bagels, croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, muffins, bars, cookies, and tortillas.
- (d) The rent for every occupancy of a room or rooms in a hotel in this State, except that the tax shall not be imposed upon a permanent resident.
- (e) (1) Any admission charge to or for the use of any place of amusement in the State, including charges for admission to race tracks, baseball, football, basketball or exhibitions, dramatic or musical arts performances, motion picture theaters, except charges for admission to boxing, wrestling, kick boxing, or combative sports exhibitions, events, performances, or contests which charges are taxed under any other law of this State or under section 20 of P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for admission to, or use of, facilities for sporting activities in which [such] the patron is to be a participant, such as bowling alleys and swimming pools. For any person having the permanent use or possession of a box or seat or lease or a license, other than a season ticket, for the use of a box or seat at a place of amusement, the tax shall be upon the amount for which a similar box or seat is sold for each performance or exhibition at which the box or seat is used or reserved by the holder, licensee, or lessee, and shall be paid by the holder, licensee, or lessee.
  - (2) The amount paid as charge of a roof garden, cabaret, or other similar place in this State, to the extent that a tax upon [such] these charges has not been paid pursuant to subsection (c) hereof.
  - (f) (1) The receipts from every sale, except for resale, of intrastate, interstate, or international telecommunications services and ancillary services sourced to this State in accordance with section 29 of P.L.2005, c.126 (C.54:32B-3.4).
    - (2) (Deleted by amendment, P.L.2008, c.123)
  - (g) (Deleted by amendment, P.L.2008, c.123)
  - (h) Charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting, or shopping club or organization in this State, except for: (1) membership in a club or organization whose members are predominantly age 18 or under; and (2) charges in the nature of membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting, or shopping club or organization that is exempt from taxation pursuant to paragraph (1) of subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-9), or that is exempt from taxation pursuant to paragraph (1) or (2) of subsection (b) of section 9 of P.L.1966,

c.30 (C.54:32B-9) and that has complied with subsection (d) of section 9 of P.L.1966, c.30 (C.54:32B-9).

(i) The receipts from parking, storing, or garaging a motor vehicle, excluding charges for the following: residential parking; employee parking, when provided by an employer or at a facility owned or operated by the employer; municipal parking, storing, or garaging; receipts from charges or fees imposed pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement between the Casino Reinvestment Development Authority and a casino operator in effect on the date of enactment of P.L.2007, c.105; and receipts from parking, storing, or garaging a motor vehicle subject to tax pursuant to any other law or ordinance.

For the purposes of this subsection, "municipal parking, storing, or garaging" means any motor vehicle parking, storing, or garaging provided by a municipality or county, or a parking authority thereof.

(cf: P.L.2013, c.193, s.1)

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- 3. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read as follows:
- 21 6. Unless property or services have already been or will be 22 subject to the sales tax under [this act] P.L.1966, c.30 (C.54:32B-1 23 et seq.), there is hereby imposed on and there shall be paid by every 24 person a use tax for the use within this State of 7%, except as 25 otherwise exempted under [this act] P.L.1966, c.30 (C.54:32B-1 et 26 seq.), (A) of any tangible personal property or specified digital 27 product purchased at retail, including energy, provided however, 28 that electricity consumed by the generating facility that produced it 29 shall not be subject to tax, (B) of any tangible personal property or 30 specified digital product manufactured, processed, or assembled by 31 the user, if items of the same kind of tangible personal property or 32 specified digital products are offered for sale by him in the regular 33 course of business, or if items of the same kind of tangible personal 34 property are not offered for sale by him in the regular course of 35 business and are used as such or incorporated into a structure, 36 building, or real property, (C) of any tangible personal property or 37 specified digital product, however acquired, where not acquired for 38 purposes of resale, upon which any taxable services described in 39 paragraphs (1) and (2) of subsection (b) of section 3 of P.L.1966, 40 c.30 (C.54:32B-3) have been performed, (D) of intrastate, interstate, 41 international telecommunications services described 42 subsection (f) of section 3 of P.L.1966, c.30 (C.54:32B-3), (E) 43 (Deleted by amendment, P.L.1995, c.184), (F) of utility service 44 provided to persons in this State for use in this State, provided 45 however, that utility service used by the facility that provides the 46 service shall not be subject to tax, (G) of mail processing services 47 described in paragraph (5) of subsection (b) of section 3 of 48 P.L.1966, c.30 (C.54:32B-3), (H) (Deleted by amendment,

# S2315 SARLO, A.R.BUCCO

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1 P.L.2008, c.123), (I) of any services subject to tax pursuant to 2 subsection (11), (12), **[**(13),**]** (14), or (15) of subsection (b) of 3 section 3 of P.L.1966, c.30 (C.54:32B-3), and (J) of access to or use 4 of the property or facilities of a health and fitness, athletic, sporting, 5 or shopping club or organization in this State. For purposes of 6 clause (A) of this section, the tax shall be at the applicable rate, as 7 set forth hereinabove, of the consideration given or contracted to be 8 given for [such] the property or for the use of [such] the property 9 including delivery charges made by the seller, but excluding any 10 credit for property of the same kind accepted in part payment and 11 intended for resale. For the purposes of clause (B) of this section, 12 the tax shall be at the applicable rate, as set forth hereinabove, of 13 the price at which items of the same kind of tangible personal 14 property or specified digital products are offered for sale by the 15 user, or if items of the same kind of tangible personal property are 16 not offered for sale by the user in the regular course of business and 17 are used as such or incorporated into a structure, building, or real 18 property the tax shall be at the applicable rate, as set forth 19 hereinabove, of the consideration given or contracted to be given 20 for the tangible personal property manufactured, processed, or 21 assembled by the user into the tangible personal property the use of 22 which is subject to use tax pursuant to this section, and the mere 23 storage, keeping, retention, or withdrawal from storage of tangible 24 personal property or specified digital products by the person who manufactured, processed, or assembled [such] the property shall 25 26 not be deemed a taxable use by him. For purposes of clause (C) of 27 this section, the tax shall be at the applicable rate, as set forth 28 hereinabove, of the consideration given or contracted to be given 29 for the service, including the consideration for any tangible personal 30 property or specified digital product transferred in conjunction with 31 the performance of the service, including delivery charges made by 32 the seller. For the purposes of clause (D) of this section, the tax 33 shall be at the applicable rate on the charge made by the 34 telecommunications service provider; provided however, that for 35 prepaid calling services and prepaid wireless calling services the tax 36 shall be at the applicable rate on the consideration given or contracted to be given for the prepaid calling service or prepaid 37 38 wireless calling service or the recharge of the prepaid calling 39 service or prepaid wireless calling service. For purposes of clause 40 (F) of this section, the tax shall be at the applicable rate on the 41 charge made by the utility service provider. For purposes of clause 42 (G) of this section, the tax shall be at the applicable rate on that 43 proportion of the amount of all processing costs charged by a mail 44 processing service provider that is attributable to the service 45 distributed in this State. For purposes of clause (I) of this section, 46 the tax shall be at the applicable rate on the charge made by the 47 service provider. For purposes of clause (J) of this section, the tax

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1	shall be at the applicable rate on the charges in the nature of
2	initiation fees, membership fees or dues.
3	(cf: P.L.2011, c.49, s.4)

- 4. Section 23 of P.L.1980, c.105 (C.54:32B-8.11) is amended to read as follows:
- 23. Receipts from charges for the transportation of persons or property are exempt from the tax imposed under the "Sales and Use Tax Act," except for delivery charges; [transportation services provided by a limousine operator;] and the transportation of energy. (cf: P.L.2006, c.44, s.8)

5. This act shall take effect on the first day of the third month following enactment.

## **STATEMENT**

This bill eliminates the seven percent sales and use tax on transportation services originating in New Jersey and provided by a limousine operator and reduces liability insurance requirements for limousine service when a limousine is not transporting a passenger. Currently the owner of a limousine is required to maintain a liability insurance policy in the sum of \$1,500,000 for death or bodily injury. Under the bill, the owner of a limousine is required to maintain: (1) the \$1,500,000 liability insurance policy while transporting a passenger; and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

# SENATE BUDGET AND APPROPRIATIONS COMMITTEE

## STATEMENT TO

# SENATE, No. 2315

# STATE OF NEW JERSEY

**DATED: JUNE 6, 2016** 

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2315.

This bill eliminates the sales and use tax on transportation services originating in New Jersey and provided by a limousine operator, and reduces certain liability insurance requirements for limousine service when a limousine is not transporting a passenger.

Under current law, the sales and use tax is imposed at a Statewide rate of 7% on the receipts from sales of transportation services originating in this State and provided by a limousine operator. A separate section of law currently requires the owner of a limousine to maintain a liability insurance policy in the sum of \$1.5 million for death or bodily injury.

This bill eliminates the sales and use tax imposed on the receipts from sales of those services, and requires the owner of a limousine to maintain: (1) a \$1.5 million liability insurance policy while transporting a passenger; and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

The bill takes effect on the first day of the third month following enactment.

## **FISCAL IMPACT**:

The Office of Legislative Services (OLS) lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude. In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 2315 STATE OF NEW JERSEY 217th LEGISLATURE

**DATED: JUNE 9, 2016** 

## **SUMMARY**

Synopsis: Reduces required limousine insurance in certain circumstances;

eliminates sales and use tax on limousine service.

Type of Impact: Annual revenue loss to State General Fund and Property Tax Relief

Fund. Potential one-time State and local government cost increases.

**Agencies Affected:** Department of the Treasury; Motor Vehicle Commission; Local Units

of Government.

## Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2017</u>	<u>FY 2018</u>	FY 2019
<b>Annual State Revenue Loss</b>	Indetermin	nate – See commen	ts below
One-Time State Cost Increase	Minimal, If Any	\$0	\$0
One-Time Local Cost Increase	Minimal, If Any	\$0	\$0

- The Office of Legislative Services (OLS) lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude.
- In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

# **BILL DESCRIPTION**

Senate Bill No. 2315 of 2016 eliminates the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator, and reduces certain liability insurance requirements for limousine service when a limousine is not transporting a passenger.

Currently, the owner of a limousine is required to maintain a liability insurance policy in the sum of \$1,500,000 for death or bodily injury. Under the bill, the owner of a limousine is required to maintain: (1) the \$1,500,000 liability insurance policy while transporting a passenger;



and (2) a motor vehicle liability insurance policy in the amount of at least \$50,000 for death or bodily injury per person, \$100,000 for death or bodily injury per incident, and \$25,000 for property damage, at all other times.

The bill is scheduled to take effect on the first day of the third month following enactment.

## FISCAL ANALYSIS

### EXECUTIVE BRANCH

None received.

## OFFICE OF LEGISLATIVE SERVICES

The OLS lacks sufficient information to determine the net fiscal impact of the bill, but expects the bill's elimination of the sales and use tax imposed on transportation services originating in New Jersey and provided by a limousine operator will result in an annual State revenue loss of an indeterminate magnitude. In addition, the State and certain local units of government may incur additional one-time administrative costs in connection with the initial implementation of the bill's changes to current limousine insurance requirements, but those costs, if any, are expected to be minimal.

## Elimination of Sales and Use Tax on Transportation Services

Since 2006, the State has imposed the sales and use tax on receipts from sales of transportation services originating in New Jersey and provided by a limousine operator. The elimination of tax on these services will reduce the revenues that are currently collected by the State and deposited into the State General Fund and the Property Tax Relief Fund, beginning in fiscal year 2017 and in each fiscal year thereafter.

However, the magnitude of the loss cannot be quantified. The OLS is not aware of any publicly available data published by the Division of Taxation in the Department of the Treasury that indicate how much revenue is currently collected by the State from the tax on transportation services provided by a limousine operator or even the number of limousine operators that are required to collect the tax.

In addition, external sources of data that have been used in the past to estimate the State revenue that may be lost from the elimination of sales and use tax on transportation services provided by a limousine operator do not account for the complexities of current law. A fiscal note prepared by the Executive for a similar bill in a prior legislative session (Senate Bill No. 680 (1R) of 2011) estimated that the State may lose \$27.1 million annually as a result of the elimination of the sales and use tax using Economic Census data made available by the United States Census Bureau, but that estimate failed to consider how an existing exemption and a prior consent order would reduce the amount of revenue that was expected to be lost.

Currently, the State exempts from the sales and use tax transportation services provided by a limousine operator in connection with funeral services, and does not impose tax on inter-State transportation services provided by a limousine operator as a result of a 2007 consent order. Under the terms of the order, the State is limited to imposing tax on transportation services provided by a limousine operator in which the trip begins with the pick up of a passenger in this

3

State and ends with the discharge of a passenger in this State and takes place wholly within this State.

The Division of Taxation does not include in its annual *Tax Expenditure Report* the amount of revenue the State currently forgoes as a result of the exemption for funeral services, and no previous estimates have quantified the value of inter-State trips that are not subject to tax in accordance with the consent order. Without knowing the extent of the these nontaxable receipts, it is not possible to determine the amount by which the previous estimate or other estimates based on similar data should be reduced and, in turn, the amount of revenue the State may lose on an annual basis as a result of the bill.

## Changes to Current Limousine Insurance Requirements

The bill's changes to current limousine insurance requirements may result in additional onetime costs to the State and certain local units of government, as these entities may have to bear an additional administrative burden to effect the initial implementation of the changes provided by the bill. Specifically, the State may incur additional administrative costs to notify limousine operators and insurance companies of the changes to current insurance requirements, and local units in which limousine operators have a principal place of business may incur additional administrative costs to receive and maintain updated or revised insurance policies required to be filed with the local unit in accordance with current law.

The OLS notes, however, that the additional one-time administrative costs that may result from the bill are expected to be minimal. In large part, the bill's changes revise insurance requirements that are mandated by current law, but do not impose new administrative responsibilities on the State or local units of government that did not previously exist prior to enactment of the bill.

Section: Revenue, Finance, and Appropriations

Analyst: Luke E. Wolff

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

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# Governor Christie Signs Bipartisan Business Friendly Legislation to Improve Safety in Ride Sharing Industry

Friday, February 10, 2017

Tags: Bill Action



Trenton, NJ - Governor Chris Christie signed today bipartisan legislation to allow for Statewide regulation of New Jersey's ride sharing industry.

"This legislation makes it easier for this innovative business model to conduct business in our state, creating earning opportunities for our residents and providing transportation services that are already in high demand," Governor Christie said. "This law ensures app-based ride services abide by safety and service standards, protecting riders, motorists and our roadways through commonsense drug, alcohol, inspection and background screenings, and requiring adequate insurance policies."

#### **BILL SIGNINGS:**

AS for A-3695/SS for S-2179 (Lagana, Singleton, Wisniewski, DeCroce/Sarlo, Kyrillos) - Regulates transportation network companies

A-3696/S-2315 (Singleton, Lagana, Wisniewski, Vainieri Huttle, Moriarty/Sarlo, A.R. Bucco) - Eliminates sales and use tax on certain transportation services provided by a limousine operator

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#### Press Contact:

Brian Murray 609-777-2600



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**DATED: JUNE 9, 2016** 

## **SUMMARY**

Synopsis: Reduces required limousine insurance in certain circumstances;

eliminates sales and use tax on limousine service.

Type of Impact: Annual revenue loss to State General Fund and Property Tax Relief

Fund. Potential one-time State and local government cost increases.

**Agencies Affected:** Department of the Treasury; Motor Vehicle Commission; Local Units

of Government.

## Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2017</u>	<u>FY 2018</u>	FY 2019
<b>Annual State Revenue Loss</b>	Indetermin	nate – See commen	ts below
One-Time State Cost Increase	Minimal, If Any	\$0	\$0
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Currently, the owner of a limousine is required to maintain a liability insurance policy in the sum of \$1,500,000 for death or bodily injury. Under the bill, the owner of a limousine is required to maintain: (1) the \$1,500,000 liability insurance policy while transporting a passenger;



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The bill is scheduled to take effect on the first day of the third month following enactment.

## FISCAL ANALYSIS

### EXECUTIVE BRANCH

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Section: Revenue, Finance, and Appropriations

Analyst: Luke E. Wolff

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Approved: Frank W. Haines III

Legislative Budget and Finance Officer

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