18A: 64A-50 to 18A:64A-78

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Sponsor(s) DiFrancesco, Gre	gorio and	Bassano	
Date Introduced May 6, 1982			,
Committee: Assembly Higher E	ducation	and Regula	ted Professions
Senate Education			
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[SECOND OFFICIAL COPY REPRINT] SENATE, No. 1307

STATE OF NEW JERSEY

INTRODUCED MAY 6, 1982

By Senators DIFRANCESCO, GREGORIO and BASSANO

Referred to Committee on Education

AN ACT to provide for the consolidation of "[Union College and Union County Technical Institute]" *certain educational institutions into county colleges* and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 • **[**1. This act shall be known and may be cited as the "Union 2 County College Reorganization Act."

1 2. The Legislature finds and declares that:

WHEREAS, The Board of Chosen Freeholders of the County of 2 Union has proposed and recommended the enactment of a special 3 form of organization for (a) Union College, a private institution, 4 5 and (b) the post-secondary segment of the Board of Education of the Vocational Schools of the County of Union, known as the 6 Union County Technical Institute, a public entity, which institu-7 8 tions have been operating under contract of Union County 9 Coordinating Agency for Higher Education pursuant to P. L. 10 1968, c. 180 (C. 18A:64B-5 et seq.); and, WHEREAS, The Board of Chosen Freeholders of the County of 11 Union has petitioned the State Board of Higher Education for a 1213 license and approval to operate a new college in Union county and, the Board of Higher Education has approved and provisionally 14 15 granted the license; and, 16 WHEREAS, The Board of Chosen Freeholders of the County of 17 Union has petitioned the Legislature for the enactment of a

18 special organization of these two institutions, this legislation is **EXPLANATION**—Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics thus is new matter. Matter enclosed in asterisks or stars has been adopted as follows: *--Senate committee amendments adopted May 24, 1982.

**---Assembly committee amendments adopted June 17, 1982.

19 necessary pursuant to the provisions of section 1 of P. L. 1948,

20 c. 199 (C. 1:6-10 et seq.) and in accordance with the requirements

21 of article IV, section VII, paragraph 10 of the Constitution of

22 the State of New Jersey.

1 3. As used in this act:

a. "College" or "county college" means the educational entity
conducted by the corporation and shall include the institutions
heretofore known as Union College and Union County Technical
Institute.

b. "Corporation" means the body corporate, incorporated under
the name of "Union County College", the property and educational
facilities, rights and privileges of which shall be impressed with a
public trust for higher education of the people of the county of
Union.

11 c. "County" means the county of Union.

d. "General law" means any law not inconsistent with this act
which applies to a county college as defined in subsection 1a of
N. J. S. 18A:64A-1.

4. The corporation and college created pursuant to this act shall
 be known as Union County College.]*

1 •1. Notwithstanding any provisions of chapter 64A of Title 18A

2 of the New Jersey Statutes to the contrary, any private institution

3 of higher education and any post-secondary institute of a county

4 board of vocational education may combine to form a county college

5 upon petition to and approval by the State Board of Higher Edu6 cation and without the need of a referendum.*

1 *[5. The corporation and college established pursuant to this act 2 shall be classified as a county college as defined in subsection a. of 3 N. J. S. 18A:64A-1.]* *2.* Except as otherwise provided in this 4 act, the college shall be conducted pursuant to the provisions of 5 N. J. S. 18A:64A-1 et seq. and the provisions of general law ap-6 plicable to county colleges which are not inconsistent with this act, 7 and shall be entitled to all benefits and grants provided for there-8 under.

1 *[6.]* *3.* The board of trustees of *[the corporation]* *any private institution of higher education which combined with any 2 3 post-secondary institute of a county board of vocational education to form a county college,* is continued and shall be known as the 4 5 board of governors and it shall have the powers, authority, rights 6 and privileges, and be subject to the fiduciary and other duties, 7 obligations and responsibilities set forth and expressed in this act. *[7. A]* *4. In addition to the board of governors, a* board of 1 trustees of the "[corporation]" "private institution" shall be es-2

-3 tablished and shall have the power, authority, rights and privileges

4 and be subject to the duties, obligations and responsibilities set

5 forth in this act.

1 *[8.]* *5.* The board of governors shall consist of not less than 2 21 nor more than 30 members, including the president of the college 3 who shall be ex officio without vote, three alumni trustees nominated by the alumni association, three county residents who are not free-4 holders nominated by the board of chosen freeholders, and, at its $\mathbf{5}$ option, one freeholder nominated by the board of chosen free-6 holders from among its members. The board of governors shall 7 8 have the authority to appoint all other members. The members of the present board of trustees serving on the effective date of this 9 10 act shall continue to serve the college as members of the board of governors for the remainder of their present term of office. Except 11 12for the president of the college who shall serve as a member only during his term of office, a member shall serve for a term of 3 years 13beginning July 1 of any year and expiring on June 30 3 years 14 thereafter or for the remainder of the unexpired term to which he 15may be elected. Terms of office shall be arranged so that one-third 16 of the terms expire in each calendar year. No two alumni trustees 17 shall serve terms expiring in the same year. Members shall serve 18 without compensation but shall be entitled to be reimbursed for all 19 reasonable and necessary expenses. 20

[9.] *6.* The board of trustees shall include seven public trus-1 tees consisting of the county superintendent of schools, four mem-2 bers appointed by the board of chosen freeholders and two citizens 3 of *[Union]* *the* county appointed by the State Board of Higher 4 Education, and four trustees appointed by the board of governors 5 from among its members. In addition, the student body shall be 6 entitled to elect from the graduating class one representative to 7 serve as a nonvoting member on the board of trustees for a term of 8 1 year commencing at the next organization of the board following 9 graduation of his class. The State Board of Higher Education shall 10 by regulation prescribe the rights and duties of the student repre-11 11_A sentative.

All appointed members shall be residents of "[Union]" "the" 12county for a period of 4 years prior to appointment and no elected 13 14 public official or employee of the county college shall serve as a voting member of the board. The term of office of the appointed 15 members shall be 4 years, except for the first appointment. Terms 16 17 of those initially appointed by the chairman of the board of chosen freeholders shall expire respectively, 1, 2, 3 and 4 years after ap-18 pointment. Of those appointed by the State Board of Higher Edu-19

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20 cation, one person shall be appointed for a term of 2 years and one 21 for a term of 4 years. Of the members appointed by the board of 22 governors, one person shall be appointed for a term of 1 year, one 23 for a term of 2 years, one for a term of 3 years, and one for a term 24 of 4 years.

Each member shall serve until his successor is appointed andqualified.

Vacancies shall be filled in the same manner as the original appointment for the unexpired term. Upon notice and opportunity to be heard, an appointee may be removed for cause by the body originally making the appointment. Members shall serve without compensation but shall be entitled to be reimbursed for all reasonable and necessary expenses.

[10.] *7.* The governance, control, conduct, management and
 administration *[of the corporation and]* of the college shall be
 vested in and allocated between the board of trustees and the board
 of governors pursuant to this act.

1 *[11.]**8.* The board of trustees shall have general supervision
2 over and be vested with the conduct of the college. Subject to rules
3 and regulations of the Board of Higher Education it shall have the
4 authority and responsibility to:

5 a. Adopt and use a corporate seal;

6 b. Sue or be sued;

7 c. Determine the educational curriculum and program of the8 college;

9 d. With the advice and consent of the board of governors, upon 10 expiration of the term of the current president of "[Union Col-11 lege]" "the private institution", appoint and fix the compensation 12 and term of office of a president of the college who shall be the 13 executive officer of the "[corporation and the]" college;

e. Appoint, upon nomination of the president, members of the
administrative and teaching staff and fix their compensation and
terms of employment subject to the provisions of general law;

17 f. Employ other officers, agents and employees as may be re-18 quired to carry out the provisions of this act and fix and determine 19 their qualifications, duties, compensation, terms of office and all 20 other conditions and terms of employment;

21 g. Fix and determine tuition rates and other fees to be paid 22 by students;

23 h. Grant diplomas, certificates or degrees;

i. Enter into contracts and agreements with the State or any
of its political subdivisions or with the United States, or with any
public body, department or other agency of the county, State or

27 United States or with any individual firm or corporation which is
28 deemed necessary or advisable by the board for carrying out the
29 provisions of this act;

j. Accept from any government or governmental department,
agency or other public or private body or from any other source
grants or contributions of money or property which the board of
trustees may use for its purposes;

k. Disburse all moneys appropriated to the college by the county
and State, moneys received from tuition, fees, auxiliary services
and other sources, and from or by the direction of the board of
governors;

38 l. Direct and control the expenditures of the *[corporation and
39 the]* college as to funds received from the *board of* governors
40 and other sources in accordance with the terms of any applicable
41 trusts, gifts, bequests, or other special provisions;

m. Acquire by gift, purchase, condemnation or otherwise, own,
lease, use and operate property whether real, personal or mixed,
or any interest therein, which is necessary or desirable for college
purposes;

n. Determine that any property owned and controlled by the
board of trustees of the county college is no longer necessary for
college purposes and sell the same at the price and in the manner
and upon the terms and conditions as shall be established by the
Board of Higher Education;

51 o. Make and promulgate rules and regulations not inconsistent 52 with the provisions of general law or of this act or with the rules 53 and regulations of the Board of Higher Education that are 54 necessary and proper for the administration or operation of the 55 county college;

56 p. Exercise all other powers not inconsistent with the provisions 57 of this act, or with general law or with the rules and regulations 58 of the Board of Higher Education, which may be reasonable, 59 necessary or incidental to the establishment, maintenance and 60 operation of a county college; and

q. Establish and maintain a dedicated reserve fund for minor
capital needs which in any given year shall not exceed 3% of the
replacement value of the college's physical plant.

1 *[12.]* *9.* The board of governors shall:

2 a. Act in an overall advisory capacity;

3 b. Control properties, funds and trusts vested as of the effective

4 date of this act in the "[corporation]" "private institution", in its

5 possession, or remainder, or expectancy including properties now

6 held and continuing to be held as security by the New Jersey Edu-

7 cational Facilities Authority and properties, funds and trusts received by the "[corporation]" "private institution" on or after the 8 effective date of this act by private gift, donation, bequest or trans-9 fer under the terms of any applicable trusts, gifts, bequests or do-1011 nations dated or delivered prior to the effective date or on or after 12the effective date of this act unless otherwise designated and make available to the board of trustees after meeting all expenses of its 13administration, the income from funds and the use of or income 14 from property subject to the provisions of section *[13]* *10* of 1515A this act;

c. Have sole authority over the investment of funds under itscontrol;

d. Have the power to maintain administrative staff and incur
expenses it deems reasonable and necessary to the effective exercise
of its functions and responsibilities under this act or by reason of
any other fiduciary responsibilities to which it is subject.

1 *[13.]**10.* In consideration of the utilization by the county for 2 purposes of higher education of privately donated properties and 3 funds and the prospect of future private donations, the State and 4 the county *[of Union]* by this act agree with the current board 5 of trustees and its successor that;

a. If the property and funds controlled by the current trustees 6 and its successor board of governors is not properly applied in 7 accordance with the provisions of section *[11]* *8* of this act for 8 the purposes of higher education and in accordance with the terms 9 of any applicable testament or trust or other special provisions; 10or b. if the county shall not make provisions sufficient to enable the 11 current board of trustees and its successors to discharge its trust 12to apply the trust assets as described in section "[12]" *9" of this 13act for public higher education through the conduct of a college $\mathbf{14}$ with high educational standards; then, the board of governors after 15*[careful]* consideration and on not less than 60 days prior writ-16ten notice to the board of trustees and to the State Board of Higher 17 18 Education or its successor shall have and may exercise the right to withhold or withdraw the use of the properties and funds described 19in section *[12]* *9* of this act or any part thereof, subject to ad-20judication by the courts of the State and subject to their proper 2122application for the purposes of public higher education and in accordance with the terms of any applicable testamentary, trust or 23 $\mathbf{24}$ other special provision.

1 *[14.]* *11.* The boards may meet in joint session for the pur-2 pose of consultation and discussion or to act upon any matter which 3 requires their joint or concurrent action. *[15.]* *12.* In accordance with *[general]* law, the board of
trustees shall make an annual report to the Chancellor of Higher
Education in the manner prescribed by the Board of Higher Education and to the board of chosen freeholders of *[Union]* *the*
county.

1 *[16.]* *13.* Wherever in *[general]* *any* law there is ref-2 erence to *[the]* *a* board of trustees either in conferring powers, 3 rights or responsibilities, the same shall refer to the board of trus-4 tees of *[Union County College]* *the college*.

*[17. The Union County Coordinating Agency for Higher Education]**14. Any county coordinating agency for higher education in a county which establishes a county college pursuant to this act*
shall be abolished by the *[Union County Board of Freeholders]*
board of freeholders within 30 days*[following the effective date of this act]**of the approval of the county college by the State Board of Higher Education*.

[18. There shall be created a board of school estimate in accor2 dance with N. J. S. 18A:64A-15.]

1 *[19.]* *15.* The *[Union County Technical Institute, an educational institution under contract with the Union County Coordinating Agency for Higher Education,]* *post-secondary institute* 4 shall be a part of *[Union County College]* *the county college* 5 upon agreement of the governing body of *[Union County Techni-6 cal Institute]* *the institute*.

[20.] *16.* General supervision of the conduct of *[Union 1 County Technical Institute]* *the institute* shall be vested in the 2 board of trustees of * Union County College] * * the county college.* 3 *[21.]* *17.* All assets purchased by the board of education of 1 the vocational schools of the county *[of Union]* on behalf of and $\mathbf{2}$ for the use of "[Union County Technical Institute]" * the institute* 3 4 and currently in use by "[Union County Technical Institute]" "the institute* shall be transferred, without any financial obligation be-5 ing assumed, to the board of trustees of *[Union County College]* 6 6A *the county college*.

7 In accepting transferred assets, the board of trustees shall be 8 indemnified and held harmless by the grantor against any and all 9 claims, outstanding obligations of any nature, demands, suits or 10 other forms of liability which have attached to or may arise against 11 assets.

1 *[22.]* *18.* Any transfer of real or personal property from 2 *[Union County Technical Institute, Union]* *the institute, the* 3 county and its municipalities, the board of education of the voca-4 tional schools of the county *[of Union]*, or any other public 4A body to *[Union County College]* *the county college* shall 5 be accomplished without the necessity of complying with laws re-

6 lating to the sale of public property.

[23. The] *19. Any* existing debt of the board of education 1 of the vocational schools of "Tthe county of Union in the amount of 2 \$1,973,000.00]* *a county* owed to the State *[of New Jersey]* 3 as a result of *a* certified enrollment audit *[dated April 13, 4 1981,]* by the *[New Jersey]* Department of Higher Education $\mathbf{5}$ * for the period of July 1, 1973 to June 30, 1980]* shall become 6 satisfied with the transfer of the assets of *[Union County Tech-7 nical Institute to Union County College]* *the institute to the 8 county college*. These transferred assets shall consist solely of 9 10 the * Business and Engineering Building and the Technologies Building and the contents thereof,]* *facilities and assets agreed 11 to by the institute and the county college and approved by the 12 chancellor,* and shall take place within 30 days following the effec-1314 tive date of this act.

[2. Upon adoption of this act, the] *20. The* board of governors and board of trustees shall be appointed *[immediately
pursuant to]* *as soon as practicable after the effective date of*
this act.

[25.] *21.* Until such time as appointments have been made,
 the current governing bodies of each institution shall continue their
 operations without interruption.

[26. On the date on which this act shall become effective all] 1 *22. The* employees of "[Union College and all]* *the private 2 institution and the* full-time employees of *[Union County Tech-3 nical Institute]* *the institute* shall *[continue as]* *be* em-4 ployees of "[Union County College]" "the county college" and $\mathbf{5}$ * [will] * *shall* be subject to the provisions of P. L. 1941, c. 100 6 (C. 34:13A-1 et seq.). Existing tenure rights, contractual agree-7 ments, and all rights or protections provided employees under any 8 9 pension law or retirement system or any other law of this State 10 shall be fully protected by the board of trustees of the college*; 11 however, this shall not apply to any provision in any contractual agreement of employees of the institute which would affect the 1213provision of subsection c. of this section regarding faculty rank*. 14 a. *[Union County College]* *The county college* shall employ as many of the shared administrative and clerical employees of the 15 16 *county vocational* board of education * of the vocational schools in the county of Union]* under the same salary and benefits as are 17provided by their current employment as the board of trustees 18 19 may agree is reasonable and necessary.

20 b. Any nontenured faculty member employed by *[Union Col-

21 lege]* *the private institution* as of the effective date of this act, 22 may elect to be considered for tenure under the provisions of sec-23 tion 3 of P. L. 1973, c. 163 (C. 18A:60-8) or under provisions of 24 the collective bargaining agreement in effect between *[Union Col-25 lege]* *the private institution* and the faculty union as of the 26 effective date of this act.

Any nontenured faculty member employed by *[Union County
Technical Institute]* *the institute* as of the effective date of this
act, may elect to be considered for tenure under the provisions of
section 3 of P. L. 1973, c. 163 (C. 18A:60-8) or N. J. S. 18A:28-5.

On or before * [September] * * October* 1, 1982, each nontenured 31 32 faculty member shall notify the college president in writing of his 33 choice for tenure consideration. Any faculty member not filing a 34 written notice in the prescribed manner shall be considered for 35 tenure under the provisions of section 3 of P. L. 1973, c. 163 (C. 18A:60-8). All faculty initially hired by *[Union County Col-36 lege]* *the county college* after the effective date of this act shall 37 be governed by the provisions of "The State and County College 38 39 Tenure Act," P. L. 1973, c. 163 (C. 18A:60-6 et seq.).

40 The provisions of this or any other law notwithstanding, any
41 faculty member who is not under tenure as of the effective date of
42 this act shall not be tenured until the college board of trustees shall
43 affirmatively act to confer tenure.

c. All faculty members who are presently employed by the
[Union County Technical Institute] *institute* shall be evaluated
ated **through a procedure agreed to by a faculty committee of
both institutions** and placed in a faculty rank by the board of
trustees **[by]** **no later than** June 30, 1983.

1 *[27.]* *23.* Eligible employees of *[Union County College]*
2 *the county college* shall be enrolled in the alternate benefit pro3 gram pursuant to P. L. 1969, c. 242 (C. 18A:66-167 et seq.). *[Union
4 County College]* *The county college* shall be responsible for the
5 payment of any additional pension costs which are in excess of
6 the maximum contributions provided by the State.

7 Employees of "[Union College]" "the private institution" who 8 have previously been enrolled in the TIAA-CREF program at 9 "[Union College]" "that institution", but are ineligible for mem-10 bership in the alternate benefit program, may continue in the 11 TIAA-CREF program. All new employees not eligible for enroll-12 ment in the alternate benefit program shall enroll in the Public 13 Employees Retirement System if they are otherwise eligible.

Any faculty member of *[Union County Technical Institute]*
15 *the institute* on the effective date of this act who is a member of

the Teachers Pension and Annuity Fund and who is otherwise
eligible, may participate in the alternate benefit program by declaring his intention to participate in the program in writing within
90 days of the effective date of this act.

[28.] *24.* All administrative officers and teaching personnel
shall have the rights and benefits provided *[under general]* *by*
law relating to county colleges.

[29. Nothing herein contained shall be construed to] *25. This 1 act shall not* impair, annul or affect any vested rights, grants, $\mathbf{2}$ charter rights, privileges, exemptions, immunities, powers, prerog-3 atives, franchises or advantages heretofore obtained or enjoyed by 4 *[the corporation or]* the college or any constituent unit thereof, 5 under authority of its charter or any act of this State or county 6 or under any grant, deed, conveyance, transfer, lease, estate, re-7 mainder, expectancy, trust, gift, donation, legacy, devise, endow-8 ment or fund, all of which are ratified and confirmed except insofar 9 as the same may have expired or have been repealed or altered or 10may be inconsistent with this act. 11

[30. The enactment and adoption of this] *26. This* act shall not *[of itself]* affect the official status of any officer of *[the corporation or]* the college, or any outstanding authorization of any officer, agent or employee to take any specified action, or any outstanding commitment or undertaking of or by *[the corporation or]* the college, except to the extent that it may be inconsistent with this act.

[31. Nothing in this] *27. This* act shall *[be construed to]* 1 *not* abrogate the powers of the State Board of Higher Education $\mathbf{2}$ to supervise and control the college in accordance with existing law. 3 *[32.]* *28.* Every gift, grant, legacy, bequest, devise, endow-1 ment, estate, remainder, or expectancy, contained in any will, deed, $\mathbf{2}$ 3 declaration of trust, transfer, or other instrument, to or for or inuring to the benefit of * [the corporation or]* the college, or any 4 constituent unit thereof, whenever established or acquired, and 5 6 every choice in action, to which the "[corporation or]" college is or shall be entitled, in whatever name and under whatever title, 7 shall continue to be vested or shall vest in and shall inure to the 8 9 benefit of the "[corporation or]" college as completely and effectually as though expressly made to it in its name and for its use 10 and benefit; and none of the same shall lapse, terminate or revert 11 12by reason of the enactment of this act; subject, however, to the provisions of this act and other applicable laws, and to all of the rights, 13 obligations, relations, conditions, terms, trusts, duties and liabili-14 15 ties to which the same are subject; and may effectually execute 16 and give receipts and discharges and other instruments in the name

of the *[corporation or]* college or in the name in which the same
may have been made or given for the use and to the benefit of the
[corporation or] college.

1 *[33.]* *29.* This act shall become operative only after accept- $\mathbf{2}$ ance and adoption by the *board of* trustees of *[Union College]* *the private institution* which shall be by resolution which shall: 3 a. Impress the property and funds remaining under the board of 4 governors with a public trust for the use and benefit of the higher $\mathbf{5}$ education of the citizens of "[Union County]" "the county"; and 6 b. Effectuate the changes in the bylaws of *[Union College]* 7 *the private institution* which are necessary to implement the 8 provisions of this act. 9

1 ***[**34. Upon acceptance and adoption by the trustees of Union 2 College, this act shall become operative and shall take effect July 1,

3 1982 without the need for a public referendum.]* *30. This act

4 shall take effect July 1, 1982.*

ASSEMBLY HIGHER EDUCATION AND REGULATED PROFESSIONS COMMITTEE

STATEMENT TO

SENATE No. 1307

[OFFICIAL COPY REPRINT] with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 17, 1982

The Assembly Higher Education and Regulated Professions Committee favorably reports Senate Bill No. 1307 (OCR) and endorses the Senate committee statement which reads as follows:

$\mathbf{Provisions}$:

This bill provides for the consolidation of a private institution and a public institution into one corporation, a county college. At present, this would only apply to Union county, and provide for the merger of Union College and Union County Technical Institute into Union County College.

The new college will be under a board of trustees, and will be operated as a county college under N. J. S. 18A:64A-1 et seq.

The private property of Union College will be invested with a public trust and will be under a Board of Governors (section 13). This is similar to the statutes regulating the private holdings of Rutgers College.

The property of UCTI is transferred to Union County College.

The remainder of the bill deals with the technicalities involved in the consolidation of the faculty and administrative staff, including tenure and pension rights.

The act will become effective only after the acceptance by resolution of the present trustees of Union College.

BACKGROUND:

Until the present, these institutions have been operating under the Union County Coordinating Agency (N. J. S. A. 18A:64B-5). This bill will eliminate that agency and replace it with a board of trustees.

FISCAL INFORMATION:

There are no costs to the State associated with this legislation.

TECHNICAL AMENDMENTS:

The amendments change this legislation from a special bill to general legislation.

COMMITTEE AMENDMENTS

The amendment stipulates that contract provisions with the U.C.T.I. faculty regarding faculty rank will not be carried over to the new County College. Faculty rank will be determined by the new County College board of trustees by June 30, 1983.

Also, the time for the choice of tenure track by nontenured faculty is changed from September 1, 1982 to October 1, 1982.

Assembly Committee Amendments:

The committee amended the bill to provide that faculty rank will be determined by the new county college board of trustees no later than June 30, 1983 through a procedure agreed to by a faculty committee of both institutions. . .

SENATE EDUCATION COMMITTEE

STATEMENT TO SENATE, No. 1307

STATE OF NEW JERSEY

DATED: MAY 24, 1982

Provisions:

This bill provides for the consolidation of a private institution and a public institution into one corporation, a county college. At present, this would only apply to Union county, and provide for the merger of Union College and Union County Technical Institute into Union County College.

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