LEGISLATIVE HISTORY CHECKLIST

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NJSA: 52:27D-121 et al	(Uniform Construc buildings to confo	ction Code - require all n rm)	ew
LAWS OF: 1983		CHAPTER: 496	
Bill No: \$1934			
Sponsor(s): Caufield and others			
Date Introduced: November 23, 1982			
Committee: Assembly: Municipal Government; Education			
Senate: County and Municipal Government			
Amended during passage:	Yes	Substituted for A2204 (since identical to \$193 ¹	not attached
Date of Passage:Assembly:December 12, 1983Senate:January 20, 1983			
Date of Approval: January 17, 1984			
Following statements are attached if available:			
Sponsor statement:		Yes	
<u>Committee statement:</u>	<u>Assembly</u> Senate	Yes 12-8-83 & 6 Yes	-27-83
Fiscal Note:		No	
Veto Message:		No	
Message on Signing:		No	
Following were printed: <u>Reports:</u> <u>Hearings:</u>		Yes Yes	
Recommendations, referred to in statements: 974.90 New Jersey. Fire Safety Commission. S128 Final report11-22-82. Trenton, 1982. 1982b			
(see pp.10,12-24,138-143)			

974.90 New Jersey. Commission to Study Governmental Law & Regulations
 S128 Relating to Fire Safety Standards.
 1981 Public hearing, held 8-18-81, 8-22-81, 10-20-81, 11-24-81.
 South Orange, Camden, Asbury Park, New Brunswick, 1981.

[SECOND OFFICIAL COPY REPRINT] SENATE, No. 1934

STATE OF NEW JERSEY

INTRODUCED NOVEMBER 23, 1982

By Senators CAUFIELD, FORAN, HIRKALA, LIPMAN, RAND, CODEY, GALLAGHER, DUMONT, DALTON, BASSANO, GORMLEY, DIFRANCESCO and BORNHEIMER

Referred to Committee on County and Municipal Government

AN ACT to amend and supplement the "State Uniform Construction Code Act," approved October 7, 1975 (P. L. 1975, c. 217).

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. Section 3 of P. L. 1975, c. 217 (C. 52:27D-121) is amended 2 to read as follows:

3 3. Definitions. As used in this act unless the context clearly4 indicates otherwise:

5 "Building" means [, exclusive of a public school facility,] a struc-6 ture enclosed with exterior walls or fire walls, built, erected and 7 framed of component structural parts, designed for the housing, 8 shelter, enclosure and support of individuals, animals or property 9 of any kind.

"Business day" means any day of the year, exclusive of Satur-days, Sundays, and legal holidays.

12 "Certificate of occupancy" means the certificate provided for in 13 section 15 of this act indicating that the construction authorized by 14 the construction permit has been completed in accordance with the 15 construction permit, the State Uniform Construction Code and any 16 ordinance implementing said code.

17 "Commissioner" means the Commissioner of Community

18 Affairs.

19 "Code" means the State Uniform Construction Code.

20 "Construction" means the construction, erection, reconstruction,

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter printed in italics *thus* is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

*-Senate amendment adopted December 16, 1982.

**-Assembly committee amendments adopted June 27, 1983.

***-Assembly committee amendments adopted December 8, 1983,

alteration, conversion, demolition, removal, repair or equipping ofbuildings or structures.

23 "Construction board of appeals" means the board provided for24 in section 9 of this act.

25 "Department" means the Department of Community Affairs.

26 "Enforcing agency" means the municipal construction official 27 and subcode officials provided for in section 8 of this act and 28 assistants thereto.

29 "Equipment" means plumbing, heating, electrical, ventilating, 30 air conditioning; refrigerating and fire prevention equipment, and 31 elevators, dumb waiters, escalators, boilers, pressure vessels and 32 other mechanical facilities or installations.

33 "Hearing examiner" means a person appointed by the commis34 sioner to conduct hearings, summarize evidence, and make findings
35 of fact.

36 "Maintenance" means the replacement or mending of existing 37 work with equivalent materials or the provision of additional work 38 or material for the purpose of the safety, healthfulness, and up-39 keep of the structure and the adherence to such other standards 40 of upkeep as are required in the interest of public safety, health 41 and welfare.

42 "Manufactured home" or "mobile home" means *** [a vehicular, 42A portable structure which is built on a chassis and designed to be 42B used without a permanent foundation as a dwelling for year round 42c rather than temporary occupancy when connected to required 43 utilities.]*** ***a unit of housing which:

43A (1) Consists of one or more transportable sections which are sub-43B stantially constructed off site and, if more than one section, are 43C joined together on site;

44 (2) Is built on a permanent chassis;

45 (3) Is designed to be used, when connected to utilities, as a dwell-45A ing on a permanent or nonpermanent foundation; and

46 (4) Is manufactured in accordance with the standards promul-46A gated for a manufactured home by the Secretary of the United 46B States Department of Housing and Urban Development pursuant 46C to the "National Manufactured Housing Construction and Safety 46D Standards Act of 1974," Pub. L. 93-383 (42 U. S. C. § 5401 et seq.) 46E and the standards promulgated by the commissioner pursuant to 46F P. L. 1975, c. 217 (C. 52:27D-119 et seq.).***

47 "Municipality" means any city, borough, town, township or 48 village.

49 "Owner" means the owner or owners in fee of the property or

50 a lesser estate therein, a mortgagee or vendee in possession, an

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assignee of rents, receiver, executor, trustee, lessee, or any other
person, firm or corporation, directly or indirectly in control of a
building, structure, or real property and shall include any subdivision thereof of the State.

55 "Premanufactured system" means an assembly of materials or 56 products that is intended to comprise all or part of a building or 57 structure*[, exclusive of a public school facility,]* and that is 58 assembled offsite by a repetitive process under circumstances 59 intended to insure uniformity of quality and material content.

60 **[**"Public school facility" means any building or any part thereof 61 where the plans and specifications are submitted to, and approved 62 by, the State Board of Education pursuant to N. J. S. 18A:18-2.] 62A **''Public school facility'' means any building, or any part 62B thereof of a school, under college grade, owned and operated by a 62c local, regional, or county school district.**

63 "State sponsored code change proposal" means any proposed 64 amendment or code change adopted by the commissioner in accord-65 ance with subsection c. of section 5 of this act for the purpose of 66 presenting such proposed amendment or code change at any of the 67 periodic code change hearings held by the National Model Code 68 Adoption Agencies, the codes of which have been adopted as sub-69 codes under this act.

70 "Stop construction order" means the order provided for in sec-71 tion 14 of this act.

"State Uniform Construction Code" means the code provided
for in section 5 of this act, or any portion thereof, and any modification of or amendment thereto.

"Structure" means [, exclusive of a public school facility,] a combination of materials to form a construction for occupancy, use, or ornamentation whether installed on, above, or below the surface of a parcel of land; provided, the word "structure" shall be construed when used herein as though followed by the words "or part or parts thereof and all equipment therein" unless the context clearly requires a different meaning.

1 2. Section 5 of P. L. 1975, c. 217 (C. 52:27D-123) is amended 2 to read as follows:

3 5. Adoption of a State Uniform Construction Code.

a. The commissioner shall after public hearing pursuant to
section 4 of the "Administrative Procedure Act," P. L. 1968, c. 410
(C. 52:14B-4) adopt a State Uniform Construction Code for the
purpose of regulating the structural design, construction, maintenance and use of buildings or structures to be erected and alteration, renovation, rehabilitation, repair, maintenance, removal or

10 demolition of buildings or structures already erected. Prior to
11 the adoption of said code, the commissioner shall consult with the
12 code advisory board and other departments, divisions, bureaus,
13 boards, councils or other agencies of State Government heretofore
14 authorized to establish or administer construction regulations.

Such prior consultations with departments, divisions, bureaus, boards, councils, or other agencies of State Government shall include but not be limited to consultation with the Commissioner of Health and the Public Health Council prior to adoption of a plumbing subcode pursuant to paragraph b. of this section. Said code shall include any code, rule or regulation incorporated therein by reference.

b. The code shall be divided into subcodes which may be adopted individually by the commissioner as he may from time to time consider appropriate. Said subcodes shall include but not be limited to a building code, a plumbing code, an electrical code, an energy code, a fire prevention code, a manufactured or mobile home code and mechanical code.

28These subcodes shall be adoptions of the model codes of the 29Building Officials and Code Administrators International, Inc., the 30 National Electrical Code, and the National Standard Plumbing Code, provided that for good reasons, the commissioner may adopt 31 32as a subcode a model code or standard of some other nationally 33 recognized organization upon a finding that such model code or 34standard promotes the purposes of this act. The initial adoption 35of a model code or standard as a subcode shall constitute adoption of any subsequent revisions or amendments thereto. 36

The commissioner shall be authorized to adopt a barrier free subcode or to supplement or revise any model code adopted hereunder, for the purpose of insuring that adequate and sufficient features are available in buildings or structures so as to make them accessible to and usable by the physically handicapped.

c. Any municipality through its construction official, and any 4243 State agency or political subdivision of the State may submit an application recommending to the commissioner that a State spon-44 sored code change proposal be adopted. Such application shall 4546 contain such technical justification and shall be submitted in accordance with such rules of procedure as the commissioner may 47 47A deem appropriate***, except that whenever the State Board of 47B Education shall determine that enhancements to the code are essen-47c tial to the maintenance of a thorough and efficient system of educa-47D tion, the enhancements shall be made part of the code provided that 47E the amendments do not result in standards that fall below the 47F adopted subcodes. The Commissioner of the Department of Edu-48 cation shall consult with the Commissioner of the Department of 48A Community Affairs prior to publishing the intent of the State Board 48B to adopt any amendments to the Uniform Construction Code. Upon 48C adoption of any amendments by the State Board of Education they 48D shall be transmitted forthwith to the Commissioner of the Depart-48E ment of Community Affairs who shall publish and incorporate the 48F amendments as part of the Uniform Construction Code and the 48G amendments shall be enforceable as if they had been adopted by 48H the commissioner***.

49 At least 45 days prior to the final date for the submission of 50 amendments or code change proposals to the National Model Code 51 Adoption Agency, the code of which has been adopted as a subcode 52 under this act, the commissioner shall hold a public hearing in ac-53 cordance with the Administrative Procedure Act, P. L. 1968, c. 410 54 (C. 52:14B-1 et seq.), at which testimony on any application recom-55 mending a State sponsored code change proposal will be heard.

56 The commissioner shall maintain a file of such applications, which 57 shall be made available to the public upon request and upon pay-58 ment of a fee to cover the cost of copying and mailing.

59 After public hearing, the code advisory board shall review any 60 such applications and testimony and shall within 20 days of such 61 hearing present its own recommendations to the commissioner.

62The commissioner may adopt, reject or return such recommendations to the code advisory board for further deliberation. If adopted, 63 any such proposal shall be presented to the subsequent meeting 64 of the National Model Code Agency by the commissioner or by 6566 persons designated by the commissioner as a State sponsored code 67 change proposal. Nothing herein, however, shall limit the right 68 of any municipality, the department, or any other person from presenting amendments to the National Model Code Agency on its 69 70 own initiative.

The commissioner may adopt further rules and regulations pursuant to this subsection and may modify the procedures herein described when a model code change hearing has been scheduled so as not to permit adequate time to meet such procedures.

d. The Department of Education shall annually update its rules and regulations concerning public school facilities for the purpose of, insofar as appropriate for such facilities making them conform with the State Uniform Construction Code. Such updating shall be undertaken in consultation with the commissioner. Within three years from the effective date of this act, the Department of Education and commissioner shall submit to the Legislature reports 82 on the extent to which the Department of Education's rules and
83 regulations have been brought into conformity with the code, and
84 identifying problems still outstanding for purposes of applying
85 the provisions of the code to all public school facilities.] (Deleted
86 by amendment, P. L. ..., c. .)

1 3. Section 11 of P. L. 1975, c. 217 (C. 52:27D-129) is amended 2 to read as follows:

3 11. [State buildings and buildings] ** [Buildings] ** ** State buildings and buildings** of interstate agencies. a. [Notwith-4 standing any other provision of this act, the Division of Buildings $\mathbf{5}$ 6 and Construction in the Department of the Treasury shall have 7exclusive authority to administer and enforce the code in regard 8 to buildings and structures owned by the State, and any of its departments, divisions, bureaus, boards, councils, authorities or 9 other agencies provided that the division shall enforce the code 1011 with persons certified by the commissioner pursuant to this act. Prior to approval of plans and specifications for a structure or 12building costing in excess of \$50,000.00, the Division of Buildings 13and Construction in the Department of the Treasury shall hold 14 a public hearing in the county in which the building is to be 15located.] **[(Deleted by amendment, P. L. .)** 16 , C. 17 **Notwithstanding any other provision of P. L. 1975, c. 217 (C. 52:27D-119 et seq.), the Department of Community Affairs shall 18have exclusive authority to administer and enforce the code in 19 regard to buildings and structures owned by the State, and any of 20its departments, divisions, bureaus, boards, councils, authorities or 21other agencies; provided, however, that the Division of Building $\mathbf{22}$ and Construction in the Department of the Treasury shall have 2324authority to conduct field inspections for the purpose of enforcing the code in buildings built under its supervision. The Division of 25Building and Construction shall be authorized to review plans and 26undertake construction if the Department of Community Affairs 27cannot approve plans within the 20 day period provided for in 28P. L. 1975, c. 217. The Division of Building and Construction shall 2930 carry out any review or inspection responsibilities with persons certified by the Commissioner of the Department of Community 31Affairs pursuant to the provisions of P. L. 1975, c. 217. The Depart-3233 ment of Community Affairs shall have ultimate responsibility for insuring that all buildings conform to the requirements of the $\mathbf{34}$ 35code.**

b. Construction, alteration, renovation, rehabilitation, repair,
removal or demolition of any building or structure situated wholly
within New Jersey by or for an agency created by an interstate

compact to which the State of New Jersey is a party shall be subject to the provisions of the code; provided that such interstate
agency shall have exclusive authority to administer and enforce
the code in regard to such buildings and structures.

1 4. Section 12 of P. L. 1975, c. 217 (C. 52:27D-130) is amended 2 to read as follows:

3 12. Permit required for construction or alteration of buildings 4 and structures; application therefor; required contents of applica- $\mathbf{5}$ cation; issuance, effect and duration of permits **certain public 6 school facilities^{**}[; public school facilities]. Except as otherwise provided by this act or in the code, before construction or alteration 7 of any building or structure, the owner, or his agent, engineer or 8 9 architect, shall submit an application in writing, including signed and sealed drawings and specifications, to the enforcing agency as 10defined in this act. The application shall be in accordance with 11 12regulations established by the commissioner and on a form pre-13scribed by the commissioner and shall be accompanied by payment of the fee to be established by the municipal governing body by 14 ordinance in accordance with standards established by the com-1516 missioner. The application for a construction permit shall be filed 17 with the enforcing agency and shall be a public record; and no 18application for a construction permit shall be removed from the custody of the enforcing agency after a construction permit has 19 been issued. Nothing contained in this paragraph shall be inter-2021preted as preventing the imposition of requirements in the code, for 22additional permits for particular kinds of work, including but not 23limited to plumbing, electrical, elevator, fire prevention equipment 24 or boiler installation or repair work, or in other defined situations. [When final plans for the construction or alteration of a public 2526 school facility are submitted to the Department of Education, for approval, such plans shall also be filed with the enforcing agency 27of the municipality in which the public school facility is located. 28The enforcing agency shall have the right to inspect any construc-29 30 tion or alteration of a public school facility for the purpose of 31 advising the board of education of the school district in which the 32 public school facility is being constructed and the Commissioner 33 of Education of any violations of the school house guide, adopted pursuant to Title 18A of the New Jersey Statutes, or practices 34 detrimental to the health and safety of the community. The advice 35of the enforcing agency shall be binding upon the district board of 36 37 education, except that an appeal to the Department of Education 38 shall be available to the district board of education. When changes in the plans for construction or alteration of a public school 39

40 facility are submitted to the Department of Education, for
41 approval, said plans shall also be submitted to the enforcing agency
42 of the municipality in which the public school facility is or shall
43 be located.]

No permit shall be issued for a public school facility which 44 45 requires the approval of the Department of Education unless the plans have been first approved by the Department of Education. 46 47 Approval by the Department of Education shall only be required when a review for educational adequacy is necessary. Requirements 48 49 determining when a review for educational adequacy is necessary 50shall be established jointly by the Department of Community Affairs and the Department of Education within 180 days of the 51 52effective date of this act. The standards shall thereafter be adopted as part of the Uniform Construction Code regulations by the 53 Department of Community Affairs. The Department of Education 5455when approving plans shall be responsible for insuring that the plans conform to the requirements of the code as well as for 56 insuring that they provide for an educationally adequate facility. 57In carrying out its responsibility pursuant to the provisions of this 5859 section the Department of Education shall employ persons licensed by the Commissioner of the Department of Community Affairs for 60 the type and level of plans being reviewed. 61 1 5. (New section) Any law or regulation to the contrary notwith-

standing, the structure, design, construction, maintenance and use
of all buildings or structures to be erected and the alteration, renovation, rehabilitation, repair, maintenance, removal, or demolition
of all buildings or structures already erected shall be regulated
pursuant to the "State Uniform Construction Code Act," P. L.
1975, c. 217 (C. 52:27D-119 et seq.).

1 6. This act shall take effect on the ninety-first day following 2 enactment. of all buildings or structures to be erected and the alteration, renovation, rehabilitation, repair, maintenance, removal, or demolition
of all buildings or structures already erected shall be regulated
pursuant to the "State Uniform Construction Code Act," P. L.
1975, c. 217 (C. 52:27D-119 et seq.).
6 This act shall take effect on the pinety first day following

1 6. This act shall take effect on the ninety-first day following 2 enactment.

STATEMENT

The purpose of this bill is to require all buildings constructed in the State to comply with the construction regulations and the plan review and enforcement provisions of the "State Uniform Construction Code Act."

The New Jersey Fire Safety Study Commission, during the course of its work on fire regulations in the State conducted pursuant to Joint Resolution No. 7 of 1981, concluded that the safety of New Jersey's citizens from fire is being eroded because certain types of buildings are exempt from some or all of the provisions of the "State Uniform Construction Code Act" (UCC). A majority of the UCC's regulations deal with fire safety.

According to current law, the Department of Education is permitted to promulgate its own construction code (section 12 of P. L. 1975, c. 217; C. 52:27D-123). This code, which is required by law to be based upon the UCC, differs from it in significant ways. Public schools and State buildings are exempt from the plan review and enforcement provisions of the UCC (sections 11 and 12 of P. L. 1975, c. 217; C. 52:27D-129 and C. 52:27D-130), a situation which, in the opinion of the Fire Safety Study Commission, might lead to the sacrifice of safety for the sake of budgets.

Enactment of this bill would bring true uniformity to the "State Uniform Construction Code Act" by requiring buildings now exempted from the UCC to comply with it.

51934 (1983)

ASSEMBLY EDUCATION COMMITTEE

STATEMENT TO SENATE, No. 1934

[ASSEMBLY REPRINT] [OFFICIAL COPY REPRINT] with Assembly committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 8, 1983

This bill amends the "State Uniform Construction Code Act," P. L. 1975, c. 217 (C. 52:27D-119 et seq.) to require by statute that all buildings constructed in New Jersey comply with the construction regulations, plan review requirements and enforcement procedures of the State Uniform Construction Code.

Further, it requires that the Department of Community Affairs have ultimate authority for promulgating the administrative code for such construction and ensuring that all buildings conform to code requirements, except that the authority for the inspection of State buildings is delegated to the Division of Buildings and Construction in the Department of Treasury, and the authority to approve building permits for all elementary and secondary schools is delegated to the Department of Education.

In addition, Senate Bill No. 1934 AR OCR requires that any persons engaged in either building inspection and enforcement, or plans and permit approval, be certified by the Department of Community Affairs.

BACKGROUND:

Currently, by State Board of Education regulation, the construction and alteration of all school buildings are required to conform to the State Uniform Construction Code except where the State board has determined that the code has not taken into account particular improvements for the safety of school children. In addition, plan review and enforcement of all code requirements is currently delegated to the Department of Education. Senate Bill No. 1934 AR OCR would remove the authority to promulgate building code requirements for school buildings from the State board and transfer the authority to the Department of Community Affairs. Further, it would transfer the authority to enforce the requirements from the Department of Education to the Department of Community Affairs but would permit the Department of Education staff to approve all construction and alteration plans and permits. With respect to the promulgation of the code for the construction of State buildings, the Department of Treasury currently is authorized to promulgate all code requirements. Senate Bill No. 1934 AR OCR removes this authority from the Department of Treasury and places it with the Department of Community Affairs; however, authority to inspect and enforce compliance with all code requirements in the construction and alteration of State buildings remains with the Division of Buildings and Construction in the Department of Treasury.

Assembly Education Committee Amendments:

Committee amendments authorize the State Board of Education to enhance the State Uniform Construction Code if: (1) the enhancements are essential to the maintenance of a thorough and efficient system of education, and, (2) the standards do not fall below the adopted subcodes. Also, the committee amended the bill to conform to P. L. 1983, c. 388 which was approved on November 16, 1983.

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ASSEMBLY MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 1934

[Official Copy Reprint] with Assembly committee amendment

STATE OF NEW JERSEY

DATED: JUNE 27, 1983

Senate Bill No. 1934 OCR, as amended by the committee, amends and supplements the "State Uniform Construction Code Act," P. L. 1975, c. 217 (C. 52:27D-119 et seq.) to require that all buildings constructed in the State comply with the construction regulations, plan review requirements and enforcement procedures of the State Uniform Construction Code.

Under current law, public schools and State buildings are exempt from the provisions of the Uniform Construction Code. Public schools are subject to a construction code promulgated by the Department of Education. The department is also responsible for administering and enforcing the public school code. State buildings are subject to the Uniform Construction Code, but the administration and enforcement of the code is the responsibility of the Division of Buildings and Construction in the Department of Treasury.

Senate Bill No. 1934 OCR, as amended by the committee, eliminates the current exemptions for public schools and State buildings. Under the provisions of the bill, the Department of Community Affairs would have exclusive authority to administer and enforce the code.

The committee, at the sponsor's request, amended the bill to clarify the definition of a "public school facility" and to provide for plan review by the Department of Education for the purposes of insuring educational adequacy. The standards for determining when an education review is necessary are to be promulgated jointly by the Department of Education and the Depeartment of Community Affairs. In reviewing plans and checking for code compliance, the Department of Education is to employ and utilize persons licensed by the Department of Community Affairs.

The committee also amended the bill to empower the Division of Buildings and Construction to conduct field inspections of buildings under its jurisdiction, enforce the code and review plans when the Department of Community Affairs is unable to do so within 20 days.

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In all other cases, the Department of Community Affairs has exclusive jurisdiction for code enforcement with regard to State buildings.

The committee notes that the provisions of Senate Bill No. 1934 OCR, as amended by the committee, are identical to Assembly Bill No. 2204 Aca.

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SENATE COUNTY AND MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

SENATE, No. 1934

with Senate committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 16, 1982

Senate Bill No. 1934 would amend the "State Uniform Construction Code Act," P. L. 1975, c. 217 (C. 52:27D-119 et seq.), to require all buildings constructed in the State to comply with the provisions of the State Uniform Construction Code.

Currently, public schools and State buildings are exempt from the code provisions. The Department of Education promulgates its own construction code for public schools and the Division of Buildings and Construction in the Department of the Treasury has authority to administer and enforce the State code for State buildings. Senate Bill No. 1934 would eliminate the exemption of public schools and State buildings from the code so that all buildings will comply with the State Uniform Construction Code.

It should be noted that although section 5 of Senate Bill No. 1934 effectively supersedes the four sections of Title 18A (C. 18A:4-35, C. 18A:18A-16, C. 18A:22-4.2, and C. 18A:20-36) that relate to the Department of Education's requirements for public schools, the four sections still remain unchanged in Title 18A.

This bill represents one of the several final recommendations of the New Jersey Fire Safety Study Commission.

The Senate committee amendment is technical in nature.