### LEGISLATIVE HISTORY CHECKLIST

**NJSA:** 40 A:4-45.14; 40 A:4-45.19

(Local Caps Law Amends)

**LAWS OF:** 1983

CHAPTER: 312

**Bill No:** \$3262

Sponsor(s): Lynch

Date Introduced: April 25, 1983

Committee:

Assembly: -----

**Senate:** County and Municipal Government

A mended during passage:

ΝO

Substituted for A3372 (not attached

since identical to \$3262)

Date of Passage:

Assembly: July 7, 1983

**Senate:** June 23, 1983

**Date of Approval:** August 26, 1983

Following statements are attached if available:

Sponsor statement: YES

Committee statement:

Senate

YES

Fiscal Note:

NO

Veto Message:

NO

Message on Signing:

NO

Following were printed:

Reports: N 0

Hearings: NO

CHAPTER 312 LAWS OF N. J. 1983 APPROVED 8-26-83

## SENATE, No. 3262

# STATE OF NEW JERSEY

### INTRODUCED APRIL 25, 1983

### By Senator LYNCH

Referred to Committee on County and Municipal Government

An Act concerning limitations imposed upon increases in municipal final appropriations and county tax levies, amending P. L. 1983, c. 49, and supplementing P. L. 1976, c. 68 (C. 40A:4-45.1 et seq.).

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. Section 7 of P. L. 1983, c. 49 (C. 40A:4-45.14) is amended to
- 2 read as follows:
- 3 7. Notwithstanding the provisions of section 2, 3 or 4 of P. L.
- 4 1976, c. 68 (C. 40A:4-45.2, 40A:4-45.3 and 40A:4-45.4) to the
- 5 contrary, in any year for which the index rate exceeds 5%, a
- 6 municipality may, by ordinance, or a county may, by ordinance or
- 7 resolution, as appropriate, provide that in the local budget year to
- 8 which the ordinance or resolution applies, the final appropriations
- 9 of the municipality, or the tax levy of the county, shall be increased
- 10 by a percentage rate, greater than 5% but not to exceed the index
- 11 rate, over the previous year's final appropriations, or county tax
- 12 levy, as the case may be.
- 13 The ordinance or resolution, as appropriate, shall be introduced
- 14 after January 1 of the local budget year to which it applies and
- 15 prior to the date provided by law for the introduction and approval
- 16 of the annual budget of the municipality or county. The ordinance
- 17 or resolution shall state the greater percentage rate to be adopted
- 18 and the additional amount of increased final appropriations or tax
- 19 levy which that greater percentage rate represents over that which
- 20 the 5% rate represents, and the individual appropriations items to
- 21 which the additional amount applies setting forth for each appli-

EXPLANATION—Matter enclosed in bold-faced brackets Ithus I in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italies thus is new matter.

- 22 cable appropriations item the amount to be appropriated: a. if the
- 23 greater percentage rate is adopted; and b. if the greater per-
- 24 centage rate is not adopted. The ordinance or resolution may,
- 25 thereafter, be adopted, after publication and a public hearing
- 26 separately afforded upon 10 days' notice duly published, by a
- 27 majority vote of the authorized membership of the governing body.
- 28 Any procedures provided in a form of local government for the
- 29 exercise of veto powers by a mayor or county executive with respect
- 30 to ordinances generally shall pertain. An ordinance or resolution
- 31 so adopted shall, notwithstanding any other provision of law, take
- 32 effect immediately upon adoption.
- 33 Upon adoption of the ordinance or resolution, the permissible
- 34 final appropriations of the municipality, or permissible county tax
- 35 levy of the county, shall be calculated for the year as provided in
- 36 section 3 or 4 of P. L. 1976, c. 68 (C. 40A:45.3 or 40A:4-45.4),
- 37 except that the percentage rate so adopted shall be used. The final
- 38 appropriations or county tax levy so calculated shall be used in the
- 39 immediately following year for the purposes of section 2 of P. L.
- 40 1976, c. 68 (C. 40A:4-45.2).
- 41 A copy of any ordinance or resolution introduced pursuant to
- 42 this section shall be filed with the Director of the Division of Local
- 43 Government Services within five days of introduction, and a copy
- 44 of the ordinance or resolution adopted shall be filed with the
- 45 director within five days of adoption.
- In any year for which an ordinance is adopted by a municipality
- 47 pursuant to this section, no referendum shall be held in that munici-
- 48 pality pursuant to subsection i. of section 3 of P. L. 1976, c. 68 (C.
- 49 40A:4-45.3i).
- No municipality adopting an ordinance pursuant to this section
- 51 shall, in the year for which that ordinance is adopted, be entitled to
- 52 [the] an exception authorized pursuant to subsection m. of section 3
- 53 of P. L. 1976, c. 68 (C. 40A:4-45.3), greater than the amount of
- 54 exception to which it would otherwise have been entitled if there
- 55 had been no increase in appropriation in that year over the pre-
- 56 ceding year.
- 57 No county adopting an ordinance or resolution, as appropriate,
- 58 pursuant to this section shall, in the year for which that ordinance
- 59 or resolution is adopted, be entitled to [the] an exception au-
- 60 thorized pursuant to subsection h. of section 4 of P. L. 1976, c. 68
- 61 (C. 40A:4-45.4), greater than the amount of exception to which it
- 62 would otherwise have been entitled if there had been no increase in
- 63 appropriation in that year over the preceding year.
- 1 2. (New section) a. In the first local budget year in which a county

2 or municipality shall commence to fund a new service or program,

3 which it is required to provide as a result of a binding referendum

initiated and approved by the voters of the county or municipality,

5 there shall be added to the final appropriations upon which the

6 permissible municipal expenditures are calculated, or upon which

7 the permissible county tax levy is calculated, the amount determined

8 by the county or municipal governing body to be necessary to fund

9 the service or program in that local budget year.

10 b. Notwithstanding the provisions of any other law to the contrary, whenever, on or after the effective date of this act, a binding 11 referendum question is required to be submitted in a county or 1213municipality as a result of a petition initiated by the voters thereof, the approval of which by the voters would require the county or 14 municipality to provide a new service or program, the governing 15body of the county or municipality shall cause to be set forth in an 16 accompanying explanatory statement to the public question to 1718 appear on the ballot the amount of appropriations determined by the governing body to be necessary to fund the service or program 19 in the first local budget year following approval of the question, 2021and such other relevant information as the governing body may wish to include therein. The amount so set forth shall be the amount 22added to the county or municipal final appropriations pursuant to 23subsection a. of this section in the first local budget year in which 24the county or municipality shall commence to fund the service or 2526program approved by the voters.

27 c. For the purposes of subsections a. and b. of this section, in 28 determining the amount of appropriations necessary to fund the 29 provision of a new service or program, the county or municipal 30 governing body shall deduct an amount equal to the amount of any 31 revenues anticipated to be derived from service fees to be imposed for the service or program in the first local budget year in which 32the county or municipality shall commence to fund the service or 33 program. If in any local budget year thereafter, the county or 34 35 municipality shall impose new service fees or increased service fees for the service or program, the amount of final appropriations 36upon which the permissible municipal expenditures are calculated, 37or upon which the permissible county tax levy is calculated, shall 38 be reduced in the first full local budget year to which the new or 39increased service fees pertain, by the amount to be derived in that **4**0 year from the new service fees or the increase in service fees. **4**1

3. This act shall take effect immediately, and apply to the 1983 local budget year and thereafter.

#### STATEMENT

This bill makes two adjustments in the "Local Caps Law" P. L. 1976, c. 68 (C. 40A:4-45.1 et seq.).

The bill clarifies that the prohibition against a county or municipality utilizing the exemption for energy and utility cost increases above 10% in the same year it adopts the index rate applies only to an increase for that year. The prohibition does not deny the local unit any exemption taken for those purposes in previous years.

The bill also provides for a one-year "add-on" to the final appropriations "cap base" for new services or programs counties or municipalities are mandated to provide by a binding referendum, initiated and approved by the local voters. The amount of the "add-on" would be the amount determined by the governing body to be necessary to fund the new service or program in the first year of provision, minus any amount anticipated to be received from services fees from the service or program in that year. The bill requires that the governing body provide a statement of the appropriations necessary to fund a new service or program to be placed in the explanatory statement to accompany the public question on the ballot.

53262 (1983)

# SENATE COUNTY AND MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

## SENATE, No. 3262

# STATE OF NEW JERSEY

DATED: APRIL 25, 1983

Senate Bill No. 3262 makes two adjustments in the "Local Caps Law," P. L. 1976, c. 68 (C. 40A:4-45.1 et seq.).

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#### OFFICE OF THE GOVERNOR

RELEASE: IMMEDIATE

CONTACT: PAUL WOLCOTT

FRIDAY, AUGUST 26, 1983

Governor Thomas H. Kean has signed the following bills:

S-3262, sponsored by State Senator John A. Lynch, D-Middlesex, which amends the county and municipal budget cap law. The bill creates an exception from the cap for new services or programs resulting from a voter initiative and referendum. It also makes a technical correction in the cap exception for utility costs.

S-3183, also sponsored by Senator Lynch, which makes optional the establishment of the Office of Register of Deeds and Mortgages in counties which do not currently have such an office.

S-3107 sponsored by State Senator Joseph Hirkala, D-Passaic, which provides that county tax board members who were appointed between June 30, 1981 and July 12, 1982, shall have until January 15, 1984, to provide the necessary proof of training required by law.

 $\underline{S-1932}$ , sponsored by State Senator John P. Caufield, D-Essex, which exempts automatic fire suppression systems from local property taxation in residential, commercial and industrial buildings. The exemption is to be equal to the amount of increase in property value created by the installation.

S-1813, also sponsored by Hirkala, which would allow a registered professional nurse to make a determination and pronouncement of death in cases where death occurs in the residence of the deceased, in a hospice or in a long-term care facility or nursing home.

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