43:21-3 et seq.

LEGISLATIVE HISTORY CHECKLIST

NJSA: 43:21-3 et seq

(Unemployment Compensation - amendments)

LAWS OF: 1984

CHAPTER: 24

Bill No: \$1322

Sponsor(s): Russo

Date Introduced: February 23, 1984

Committee:

Assembly: ////////

Senate: Labor, Indsutry and Professions

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Yes

A mend ments during passage

denoted by asterisks

Date of Passage:

Assembly:

March 15, 1984

Yes

Senate: March 1, 1984

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Senate Yes

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Report mentioned in Governor's statement on signing:

974.90 New Jersey. Governor's Commission on Unemployment

U55 Insurance.

1984 Report. Trenton, January 25, 1984.

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[OFFICIAL COPY REPRINT] **SENATE, No. 1322**

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 23, 1984

By Senators RUSSO, DrFRANCESCO, ORECHIO McMANIMON, GAGLIANO, JACKMAN, HAGEDORN, BASSANO, WEISS, SAXTON, HIRKALA, FELDMAN, BROWN, DUMONT, LYNCH, CARDINALE, GARIBALDI, CONNORS, DORSEY, CAUFIELD, LESNIAK, DALTON, PALLONE, CONTILLO, HURLEY, EWING and BUBBA

Referred to Committee on Labor, Industry and Professions

An Act concerning unemployment compensation, establishing the Unemployment Compensation Interest Repayment Fund in the Department of Labor for certain purposes, amending various sections of statutory law, supplementing chapter 21 of Title 43 of the Revised Statutes and repealing section 1 of P. L. 1940, c. 193.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. R. S. 43:21-3 is amended to read as follows:
- 2 43:21-3. (a) Payment of benefits. All benefits shall be promptly
- 3 paid from the fund [through local employment offices] in accor-
- 4 dance with such regulations as may be prescribed hereunder.
- 5 (b) Weekly benefits for unemployment.
- 6 With respect to an individual's benefit year commencing on or
- 7 after July 1, 1961, such individual, if eligible and unemployed (as
- 8 defined in subsection (m) of R. S. 43:21-19), shall be paid an
- 9 amount (except as to final payment) equal to his weekly benefit
- 10 rate less any remuneration paid or payable to him for such week
- 11 in excess of 20% of his weekly benefit rate (fractional part of a
- 12 dollar omitted) or \$5.00, whichever is the greater; provided that

EXPLANATION—Matter enclosed in bold-faced brackets Ithus in the above bill is not enacted and is intended to be omitted in the law.

Matter printed in italics thus is new matter.

Matter enclosed in asterisks or stars has been adopted as follows:

*—Senate committee amendments adopted February 27, 1984.

- such amount shall be computed to the next [higher] lower multiple of \$1.00 if not already a multiple thereof.
- 15 (c) Weekly benefit rate.
- 16 (1) With respect to an individual whose benefit year commences
- 17 [in any calendar year] after [December 31, 1967] September 30,
- 18 1984, his weekly benefit rate under each determination shall be
- 19 [two-thirds] 60% of his average weekly wage, subject to a maxi-
- 20 mum of [50%] 56 2/3% of the Statewide average weekly remunera-
- 21 tion paid to workers by employers subject to this chapter (R. S.
- 22 43:21-1 et seq.), as determined and promulgated by the Commis-
- 23 sioner of Labor [and Industry, and to a minimum of \$10.00];
- 24 provided, however, that such individual's weekly benefit rate shall
- 25 be computed to the next [higher] lower multiple of \$1.00 if not
- 26 already a multiple thereof.
- 27 (2) Dependency Benefits.
- 28 (A) With respect to an individual whose benefit year commences
- 29 after September 30, 1984, the individual's weekly benefit rate as
- 30 determined in paragraph (1) of this subsection (c) will be increased
- 31 by 7% for the first dependent and 4% each for the next two de-
- 32 pendents (up to a maximum of three dependents) computed to the
- 33 next lower multiple of \$1.00 if not already a multiple thereof,
- 34 except that the maximum weekly benefit rate payable for an indi-
- 35 vidual claiming dependency benefits shall not exceed the maximum
- 36 amount determined under paragraph (1) of this subsection (c).
- 37 (B) For the purposes of this paragraph (2), a dependent is
- 38 defined as an individual's unemployed spouse or an unemployed
- 39 unmarried child (including a stepchild or a legally adopted child)
- 40 under the age of 19 or an unemployed unmarried child who is at-
- 41 tending an educational institution as defined in subsection (y) of
- 42 R. S. 43:21-19 on a full-time basis and is under the age of 22. If
- 43 an individual's spouse is employed during the week the individual
- 44 files an initial claim for benefits, this paragraph (2) shall not apply.
- 45 If both spouses establish a claim for benefits in accordance with
- 46 the provisions of this chapter (R. S. 43:21-1 et seq.) only one shall
- 47 be entitled to dependency benefits as provided in this paragraph (2).
- 48 (C) Any determination establishing dependency benefits under
- 49 this paragraph (2) shall remain fixed for the duration of the indi-
- 50 'vidual's benefit year and shall not be increased or decreased unless
- 51 it is determined by the division that the individual wrongfully
- 52 claimed dependency benefits as a result of false or fraudulent rep-
- 53 resentation.
- 54 (D) Notwithstanding the provisions of any other law, the divi-
- 55 sion shall use every available administrative means to insure that

dependency benefits are paid only to individuals who meet the re-56 quirements of this paragraph (2). These administrative actions 57 58 may include, but shall not be limited to the following:

- (i) All married individuals claiming dependents under this para-59 60 graph (2) shall be required to provide the social security number of the individual's spouse. If the individual indicates that the 61 spouse is unemployed, the division shall match the social security 6263 number of the spouse against available wage records to determine 64whether earnings were reported on the last quarterly earnings 65 report filed by employers under R. S. 43:21-14 of this chapter. If earnings were reported, the division shall contact in writing the 66 last employer to determine whether the spouse is currently em-6768 ployed.
 - (ii) Where a child is claimed as a dependent by an individual under this paragraph (2), the individual shall be required to provide to the division the most recent federal income tax return filed by the individual to assist the division in verifying the claim.
- 73 (3) For the purposes of this [paragraph] subsection (c) the "Statewide average weekly remuneration paid to workers by employers" shall be computed and determined by the Commissioner of Labor [and Industry] on or before September 1 of each year on the basis of one-fifty-second of the total remuneration reported for the preceding calendar year by employers subject to this chapter, divided by the average of the number of workers reported by such employers, and shall be effective as to benefit determinations in the calendar year following such computation and determination.
 - (d) Maximum total benefits.

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- (1) [With respect to an individual to whom benefits shall be payable for benefit years prior to January 1, 1968, as provided in this section such individual shall be entitled to receive, under each successive benefit determination relating to each of his base year employers, a total amount of benefits equal to three-quarters of his base weeks from the employer in question multiplied by his weekly benefit rate; but the amount of benefits thus resulting under any such determination made with respect to an employer, shall be adjusted to the next higher multiple of \$1.00 if not already a multiple thereof.
- 93 With respect to an individual to whom benefits shall be payable 94 for benefit years commencing on or after January 1, 1968 as pro-95 vided in this section and prior to January 1, 1975, such individual 96 shall be entitled to receive, under each successive benefit deter-97 mination relating to each of his base year employers, a total amount 98 of benefits equal to one-third of his total wages in his base year

99 or three-quarters of his base weeks from the employer in question 100 multiplied by his weekly benefit rate, whichever is the higher; but 101 the amount of benefits thus resulting under any such determina-102 tion made with respect to an employer shall be adjusted to the 103 next higher multiple of \$1.00 if not already a multiple thereof.] (A) With respect to an individual to whom benefits shall be pay-104 105 able for benefit years commencing on or after January 1, 1975 and 106 prior to July 1, 1986, as provided in this section, such individual 107 shall be entitled to receive, under each successive benefit determi-108 nation relating to each of his base year employers, a total amount 109 of benefits equal to three-quarters of his base weeks from the em-110 ployer in question multiplied by his weekly benefit rate; but the 111 amount of benefits thus resulting under any such determination 112 made with respect to any employer, shall be adjusted to the next 113 [higher] lower multiple of \$1.00 if not already a multiple thereof. (B) (i) With respect to an individual for whom benefits shall be 115 payable for benefit years commencing on or after July 1, 1986, as 116 provided in this section, the individual shall be entitled to receive 117 a total amount of benefits equal to three-quarters of the individual's 118 base weeks with all employers in the base year multiplied by the 119 individual's weekly benefit rate; but the amount of benefits thus 120 resulting under that determination shall be adjusted to the next

(ii) Except that benefits paid to an individual for benefit years commencing on or after July 1, 1986 shall be charged against the 124 accounts of the individual's base year employers in the following 125 manner. Each week of benefits paid to an eligible individual shall 126 be charged against each base year employer's account in the same 127 proportion that the wages paid by each employer to the individual 128 during the base year bear to the wages paid by all employers to 129 that individual during the base year.

121 lower multiple of \$1.00 if not already a multiple thereof.

- 130 (iii) Wages earned during a base year which had previously 131 been used to establish a benefit year commencing prior to July 1, 132 1986 may also be used to establish benefit years commencing on or 133 after July 1, 1986 but prior to October 1, 1987. No employer's ac-134 count shall be charged for any benefits payable based on base year 135 wages which may be used to establish entitlement under the pro-136 visions of this subparagraph (iii).
- 137 (2) No such individual shall be entitled to receive benefits under 138 this chapter (R. S. 43:21-1 et seq.) in excess of 26 times his weekly 139 benefit rate in any benefit year under either of subsections (c) 140 and (f) of section 43:21-4 of this chapter (R. S. 43:21-1 et seq.). 141 In the event that any individual qualifies for benefits under both

142 of said subsections during any benefit year, the maximum total 143 amount of benefits payable under said subsections combined to 144 such individual during the benefit year shall be one-and-one-half 145 times the maximum amount of benefits payable under one of said 146 subsections.

- - 2. R. S. 43:21-4 is amended to read as follows:
 - 43:21-4. Benefit eligibility conditions. An unemployed individual shall be eligible to receive benefits with respect to any week only if it appears that:
- (a) The individual has [registered for work] filed a claim at [,] $\bar{\mathbf{o}}$ an unemployment insurance claims office and thereafter [con-6 7 tinued continues to report at, an employment Service office or unemployment insurance claims office as directed by the division in 8 9 accordance with such regulations as the division may prescribe, except that the division may, by regulation, waive or alter either or 10 both of the requirements of this subsection as to individuals 11 attached to regular jobs, and as to such other types of cases or 12 situations with respect to which the division finds that compliance 13 with such requirements would be oppressive, or would be incon-14 sistent with the purpose of this act; provided, that no such regula-15 tion shall conflict with subsection (a) of R. S. 43:21-3. 16
- 17 (b) The individual has made a claim for benefits in accordance 18 with the provisions of subsection (a) of R. S. 43:21-6.
- 19 (c) (1) The individual is able to work, and is available for 20 work, and has demonstrated to be actively seeking work, except 21 as hereinafter provided in this subsection or in subsection (f) of this section.
- 23 (2) The director may modify the requirement of actively seeking 24 work if such modification of this requirement is warranted by 25 economic conditions.
- 26 (3) No individual, who is otherwise eligible, shall be deemed 27 ineligible, or unavailable for work, because the individual is on vacation, without pay, during said week, if said vacation is not the 29 result of the individual's own action as distinguished from any

- 30 collective action of a collective bargaining agent or other action 31 beyond the individual's control.
- 32-91 (4) Subject to such limitations and conditions as the division
- 92 may prescribe, an individual, who is otherwise eligible, shall not be
- 93 deemed unavailable for work or ineligible because the individual
- 94 is attending a training program approved for the individual by
- 95 the division to enhance the individual's employment opportunities
- 96 or because the individual failed or refused to accept work while
- 97 attending such program.
- 98 (5) An unemployed individual, who is otherwise eligible, shall
- 99 not be deemed unavailable for work or ineligible solely by reason
- 100 of the individual's attendance before a court in response to a sum-
- 101 mons for service on a jury.
- 102 (d) The individual has been totally or partially unemployed
- 103 for a waiting period of one week in the benefit year which includes
- 104 that week. When benefits become payable with respect to the third
- 105 consecutive week next following the waiting period, the individual
- 106 shall be eligible to receive benefits as appropriate with respect to
- 107 the waiting period. No week shall be counted as a week of unem-
- 108 ployment for the purposes of this subsection:
- 109 (1) If benefits have been paid, or are payable with respect
- 110 thereto; provided, that the requirements of this paragraph shall
- 111 be waived with respect to any benefits paid or payable for a
- 112 waiting period as provided in this subsection;
- 113-117 (2) If it has constituted a waiting period week under the tempo-
- 118 rary disability benefits law;
- 119 (3) Unless the individual fulfills the requirements of subsections
- 120 (a) and (c) of this section;
- 121 (4) If with respect thereto, claimant was disqualified for benefits
- 122 in accordance with the provisions of subsection (d) of R. S. 43:21-5.
- 123 (e) With respect to a base year as defined in subsection (c) of
- 124 R. S. 43:21-19 the individual has established at least 20 base weeks
- 125 as defined in subsection (t) of R. S. 43:21-19, or, In the alterna-
- 126 tive, in those instances in which the individual has not established
- 127 20 base weeks, the individual has earned \$2,200.00 for benefit years
- 128 commencing prior to October 1, 1984; and for benefit years com-129 mencing on or after October 1, 1984, the individual has earned
- 125 monoring on or with Goldon 1, 1001, the material had our new
- 130 12 times the Statewide average weekly remuneration paid to
- 131 workers as determined under R. S. 43:21-3(c) raised to the next
- 132 higher multiple of \$100.00 if not already a multiple thereof or 133 more in the individual's base year.
- 134 (f) (1) The individual has suffered any accident or sickness not 135 compensable under the Workers' Compensation Law (Title 34 of

the Revised Statutes) and resulting in the individual's total disability to perform any work for remuneration, and would be eligilike ble to receive benefits under this chapter (R. S. 43:21-1 et seq.) (without regard to the maximum amount of benefits payable during 140 any benefit year) except for the inability to work and has furnished 141 notice and proof of claim to the division, in accordance with its 142 rules and regulations, and payment is not precluded by the pro-143 visions of R. S. 43:21-3 (d); provided, however, that benefits paid 144 under this subsection (f) shall be computed on the basis of only 145 those base year wages earned by the claimant as a "covered indi-146 vidual" as defined in R. S. 43:21-27 (b); provided further, that no 147 benefits shall be payable under this subsection to any individual:

- (A) For any period during which such individual is not under the care of a legally licensed physician, dentist, optometrist, podiatrist or chiropractor:
- (B) (Deleted by amendment, P. I. 1980, c. 90);

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- (C) For any period of disability due to willfully or intentionally self-inflicted injury, or to injuries sustained in the perpetration by the individual of a crime of the first, second or third degree;
- (D) For any week with respect to which or a part of which the individual has received or is seeking benefits under any unemployment compensation or disability benefit law of any other state or of the United States; provided, that if the appropriate agency of such other state or of the United States finally determines that the individual is not entitled to such benefits, this disqualification shall not apply;
- (E) For any week with respect to which or part of which the individual has received or is seeking disability benefits under the temporary disability benefits law;
- (F) For any period of disability commencing while such individual is a "covered individual" as defined in subsection 3 (b) of the temporary disability benefits law (P. L. 1948, c. 110).
- 170 (2) Benefit payments under this subsection shall be charged to 171 and paid from the State disability benefits fund established by the 172 temporary disability benefits law, and shall not be charged to any 173 employer account in computing any employer's experience rate 174 for contributions payable under this chapter.
- 175 (g) Benefits based on service in employment defined in sub-176 paragraphs (B) and (C) of R. S. 43:21-19 (i) (1) shall be payable 177 in the same amount and on the terms and subject to the same 178 conditions as benefits payable on the basis of other service subject

179 to the Unemployment Compensation Law; except that notwith-180 standing any other provisions of the Unemployment Compensation 181 Law:

(1) With respect to service performed after December 31, 1977, in an instructional, research, or principal administrative capacity for an educational institution, benefits shall not be paid based on such services for any week of unemployment commencing during the period between two successive academic years, or during a similar period between two regular terms, whether or not successive, or during a period of paid sabbatical leave provided for in the individual's contract, to any individual if such individual performs such services in the first of such academic years (or terms) and if there is a contract or a reasonable assurance that such individual will perform services in any such capacity for any educational institution in the second of such academic years or terms;

(2) With respect to weeks of unemployment beginning after 195 September 3, 1982, on the basis of service performed in any other 196 capacity for an educational institution benefits shall not be paid on 197 the basis of such services to any individual for any week which 198 commences during a period between two successive academic years 199 or terms if such individual performs such services in the first of 200 such academic years or terms and there is a reasonable assurance 201 that such individual will perform such services in the second of 202 such academic years or terms, except that if benefits are denied 203 to any individual under this paragraph (2) and the individual was 204 not offered an opportunity to perform these services for the edu-205 cational institution for the second of any academic years or terms, 206 the individual shall be entitled to a retroactive payment of benefits 207 for each week for which the individual filed a timely claim for 208 benefits and for which benefits were denied solely by reasons of 209 this clause;

210 (3) With respect to those services described in paragraph (1) 211 and (2) above, benefits shall not be paid on the basis of such ser-212 vices to any individual for any week which commences during an 213 established and customary vacation period or holiday recess if such 214 individual performs such services in the period immediately before 215 such vacation period or holiday recess, and there is a reasonable 216 assurance that such individual will perform such services in the 217 period immediately following such period or holiday recess.

218 (4) With respect to any services described in paragraphs (1) 219 and (2) above, benefits shall not be paid as specified in paragraphs 220 (1), (2), and (3) above to any individual who performed those 221 services in an educational institution while in the employ of an

222 educational service agency, and for this purpose the term "educa-223 tional service agency" means a governmental agency or govern-

224 mental entity which is established and operated exclusively for the

225 purpose of providing those services to one or more educational 226 institutions.

(h) Benefits shall not be paid to any individual on the basis of any services, substantially all of which consist of participating in sports or athletic events or training or preparing to so participate, and for any week which commences during the period between two successive sport seasons (or similar periods) if such individual performed such services in the first of such seasons (or similar periods) and there is a reasonable assurance that such individual will perform such services in the later of such seasons (or similar periods).

236(i) (1) Benefits shall not be paid on the basis of services per-237 formed by an alien unless such alien is an individual who was 238 lawfully admitted for permanent residence at the time the services 239 were performed and was lawfully present for purposes of perform-240 ing the services or otherwise was permanently residing in the 241 United States under color of law at the time the services were 242 performed (including an alien who is lawfully present in the 243 United States as a result of the application of the provisions of 244 section 203 (a) (7) or section 212 (d) (5) of the Immigration and 245 Nationality Act); provided, that any modifications of the provi-246 sions of section 3304 (a) (14) of the Federal Unemployment Tax 247 Act as provided by Public Law 94-566 which specify other condi-248 tions or other effective dates than stated herein for the denial of 249 benefits based on services performed by aliens and which modifica-250 tions are required to be implemented under State law as a condition 251 for full tax credit against the tax imposed by the Federal Unem-252 ployment Tax Act, shall be deemed applicable under the provisions 253 of this section.

- 254 (2) Any data or information required of individuals applying 255 for benefits to determine whether benefits are not payable to them 256 because of their alien status shall be uniformly required from all 257 applicants for benefits.
- 258 (3) In the case of an individual whose application for benefits 259 would otherwise be approved, no determination that benefits to 260 such individual are not payable because of alien status shall be 261 made except upon a preponderance of the evidence.
- 262 (j) Notwithstanding any other provision of this chapter, the 263 director may, to the extent that it may be deemed efficient and 264 economical, provide for consolidated administration by one or

265 more representatives or deputies of claims made pursuant to sub-266 section (f) of this section with those made pursuant to Article III 267 (State plan) of the Temporary Disability Benefits Law.

- 3. R. S. 43:21-5 is amended to read as follows:
- 2 43:21-5. An individual shall be disqualified for benefits:
- 3 (a) For the week in which the individual has left work volun-
- 4 tarily without good cause attributable to such work, and for each
- 5 week thereafter until the individual becomes reemployed and works
- 6 four weeks in employment which may include employment for the
- 7 federal government and has earned in employment [(which may
- 8 be with an employing unit having in employment one or more indi-
- 9 viduals) at least [four] six times the individual's weekly benefit
- 10 rate, as determined in each case.
- (b) For the week in which the individual has been suspended or 11 12 discharged for misconduct connected with the work, and for the 13 five weeks which immediately follow that week (in addition to the waiting period), as determined in each case. In the event the 14 discharge should be rescinded by the employer voluntarily or as a lõ result of mediation or arbitration this subsection (b) shall not 16 17 apply, provided, however, an individual who is restored to employment with back pay shall return any benefits received under this chapter for any week of unemployment for which the individual
- 19 this chapter for any week of unemployment for which the individual
- 20 is subsequently compensated by the employer.
- 21 If the discharge was for gross misconduct connected with the 22 work because of the commission of an act punishable as a crime of
- 23 the first, second, third or fourth degree under the "New Jersey
- 24 Code of Criminal Justice," N. J. S. 2C:1-1 et seq., the individual
- 25 shall be disqualified in accordance with the disqualification pre-
- 26 scribed in subsection (a) of this section and no benefit rights shall
- 27 accrue to any individual based upon wages from that employer for
- 28 services rendered prior to the day upon which the individual was
- 29 discharged.
- 30 The director shall insure that any appeal of a determination
- 31 holding the individual disqualified for gross misconduct in connec-
- 32 tion with the work shall be expeditiously processed by the appeal
- 33 tribunal.
- 34 (c) If it is found that the individual has failed, without good
- 35 cause, either to apply for available, suitable work when so directed
- 36 by the employment office or the director or to accept suitable work
- 37 when it is offered, or to return to the individual's customary self-
- 38 employment (if any) when so directed by the director. The dis-
- 39 qualification shall continue for the week in which the failure
- 40 occurred and for the three weeks which immediately follow that
- 41 week (in addition to the waiting period), as determined:

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- (1) In determining whether or not any work is suitable for an individual, consideration shall be given to the degree of risk involved to health, safety and morals, the individual's physical fitness and prior training, experience and prior earnings, the individual's length of unemployment and prospects for securing local work in the individual's customary occupation, and the distance of the available work from the individual's residence.
- (2) Notwithstanding any other provisions of this chapter, no work shall be deemed suitable and benefits shall not be denied under this chapter to any otherwise eligible individual for refusing to accept new work under any of the following conditions: (a) if the position offered is vacant due directly to a strike, lockout, or other labor dispute; (b) if the remuneration, hours, or other conditions of the work offered are substantially less favorable to the individual than those prevailing for similar work in the locality; (c) if as a condition of being employed the individual would be required to join a company union or to resign from or refrain from joining any bona fide labor organization
- (d) If it is found that this unemployment is due to a stoppage of work which exists because of a labor dispute at the factory, establishment or other premises at which the individual is or was last employed. No disqualification under this subsection shall apply if it is shown that:
 - (1) The individual is not participating in or financing or directly interested in the labor dispute which caused the stoppage of work; and
 - (2) The individual does not belong to a grade or class of workers of which, immediately before the commencement of the stoppage, there were members employed at the premises at which the stoppage occurs, any of whom are participating in or financing or directly interested in the dispute; provided, that if in any case in which (1) or (2) above applies separate branches of work which are commonly conducted as separate businesses in separate premises are conducted in separate departments of the same premises, each department shall for the purpose of this subsection, be deemed to be a separate factory, establishment, or other premises.
- 81 (e) For any week with respect to which the individual is receiv-82 ing or has received remuneration in lieu of notice.
- (f) For any week with respect to which or a part of which the individual has received or is seeking unemployment benefits under

an unemployment compensation law of any other state or of the United States; provided, that if the appropriate agency of the other state or of the United States finally determines that the individual is not entitled to unemployment benefits, this disqualification shall not apply.

90 (g) (1) For a period of [17 weeks] one year from the date of 91the discovery by the division of the illegal receipt or attemped receipt of benefits contrary to the provisions of this chapter as the 92result of any false or fraudulent representation [and the indi-93vidual's maximum total benefits shall be reduced by an amount 94 95 equal to 17 times the individual's weekly benefit rate in the benefit year in existence at the time of the discovery and in a benefit year 96established within one year thereafter, but the maximum reduction 97 shall not exceed 17 times the weekly benefit rate; provided, that 98 any disqualification may be appealed in the same manner as any 100 other disqualification imposed hereunder; and, provided further, 101 that a conviction in the courts of this State arising out of the 102 illegal receipt or attempted receipt of these benefits in any pro-103 ceeding instituted against the individual under the provisions of 104 this chapter or any other law of this State, shall be conclusive upon 105 the appeals tribunal and the board of review.

(2) A disqualification under this subsection shall not preclude the 107 prosecution of any civil, criminal or administrative action or pro108 ceeding to enforce other provisions of this chapter for the assess109 ment and collection of penalties or the refund of any amounts 110 collected as benefits under the provisions of R. S. 43:21-16, or to 111 enforce any other law where an individual obtains or attempts to 112 obtain by theft or robbery or false statements or representations 113 any money from any fund created or established under this chapter 114 or any negotiable or nonnegotiable instrument for the payment of 115 money from these funds, or to recover money erroneously or 116 illegally obtained by an individual from any fund created or 117 established under this chapter.

(h) (1) Notwithstanding any other provisions of this chapter 119 (R. S. 43:21-1 et seq.), no otherwise eligible individual shall be 120 denied benefits for any week because the individual is in training 121 approved under Section 236 (a) (1) of the Trade Act of 1974, P. L. 122 93-618, 19 U. S. C. 2296, nor shall the individual be denied benefits 123 by reason of leaving work to enter this training, provided the work 124 left is not suitable employment, or because of the application to 125 any [such] week in training of provisions in this chapter (R. S. 126 43:21-1 et seq.) or any applicable federal unemployment compensation law, relating to availability for work, active search for 128 work, or refusal to accept work.

- (2) For purposes of this subsection (h) the term "suitable" 130 employment means with respect to an individual, work of a sub-131 stantially equal or higher skill level than the individual's past 132 adversely affected employment (as defined for purposes of the 133 Trade Act of 1974, P. L. 93-618, 19 U. S. C. 2102 et seq.), and wages 134 for this work at not less than 80% of the individual's average 135 weekly wage as determined for the purposes of the Trade Act of 1974.
- (i) For benefit years commencing after June 30, 1984, for any 138 week in which the individual is a student in full attendance at, or 139 on vacation from, an educational institution as defined in subsection 140 (y) of R. S. 43:21-19; except that this subsection shall not apply 141 to any individual attending a training program approved by the 142 division to enhance the individual's employment opportunities as 143 defined under subsection (c) of R. S. 43:21-4; nor shall this sub-144 section apply to any individual who during the individual's base 145 year earned sufficient wages, as defined under subsection (e) of R. S. 146 43:21-4 while attending an educational institution during periods 147 other than established and customary vacation periods or holiday 148 recesses at the educational institution to establish a claim for bene-149 fits. For purposes of this subsection, an individual shall be treated 150 as a full-time student for any period:
- 151 (1) During which the individual is enrolled as a full-time student 152 at an educational institution, or
- 153 (2) Which is between academic years or terms if the individual 154 was enrolled as a full-time student at an educational institution for 155 the immediately preceding academic year or term.
- 4. R. S. 43:21-6 is amended to read as follows:
- 2 43:21-6. Claim for benefits.
- 3 (a) Filing. Claims for benefits shall be made in accordance
- 4 with such regulations as the Director of the Division of Unemploy-
- 5 ment and Temporary Disability Insurance of the Department of
- 6 Labor [and Industry] of the State of New Jersey may approve.
- 7 Each employer shall post and maintain on his premises printed
- 8 notices of his subject status, of such design, in such numbers and
- 9 at such place as the director of the division may determine to be
- 10 necessary to give notice thereof to persons in the employer's ser-
- 11 vice. Each employer shall give to each individual at the time he
- 12 becomes unemployed a printed copy of benefit instructions. Both
- 13 the aforesaid notices and instructions shall be supplied by the
- 14 division to employers without cost to them.
- 15 (b) (1) Procedure for making initial determinations with respect
- 16 to benefit years commencing on or after January 1, 1953.

A representative or representatives designated by the director of the division and hereafter referred to as a "deputy" shall promptly examine the claim, and shall notify the most recent employing unit and, successively as necessary, each employer in inverse chronological order during the base year. Such notification shall require said employing unit and employer to furnish such information to the deputy as may be necessary to determine the claimant's eligibility and his benefit rights with respect to the employer in question [and such notification shall also provide the most recent chargeable employer in the base year with the name and address of the most recent employing unit of the claimant.

In his discretion, the director may appoint special deputies to make initial or subsequent determinations under subsections 4 (f) and 5 (d) of this chapter.

If any employer or employing unit fails to respond to the request for information within [7] 10 days after the mailing of such request, the deputy shall rely entirely on information from other sources, including an affidavit to the best of the knowledge and belief of the claimant with respect to his wages and time worked. Except in the event of fraud, if it is determined that any information in such affidavit is erroneous, no penalty shall be imposed on the claimant.

The deputy shall promptly make an initial determination based upon the available information. The initial determination shall show the weekly benefit amount payable, the maximum duration of benefits with respect to the employer to whom the determination relates, and the ratio of benefits chargeable to the employer's account for benefit years commencing on or after July 1, 1986, and also shall show whether the claimant is ineligible or disqualified for benefits under the initial determination. The claimant and the employer whose account may be charged for benefits payable pursuant to said determination shall be promptly notified thereof.

Whenever an initial determination is based upon information other than that supplied by an employer because such employer failed to respond to the deputy's request for information, such initial determination and any subsequent determination thereunder shall be incontestable by the noncomplying employer, as to any charges to his employer's account because of benefits paid prior to the close of the calendar week following the receipt of his reply. Such initial determination shall be altered if necessary upon receipt of information from the employer, and any benefits paid or payable with respect to weeks occurring subsequent to the close of the calendar week following the receipt of the employer's

reply shall be paid in accordance with such altered initial deter-61

62 The deputy shall issue a separate initial benefit determination 63 with respect to each of the claimant's base year employers, starting with the most recent employer and continuing as necessary in 64 the inverse chronological order of the claimant's last date of 65 66 employment with each such employer. If an appeal is taken from 67 an initial determination as hereinafter provided by any employer 68 other than the first chargeable base-year employer or for benefit years commencing on or after July 1, 1986, that employer from 69 70 whom the individual was most recently separated, then such appeal shall be limited in scope to include only one or more of the follow-7172ing matters:

- (A) The correctness of the benefit payments authorized to be 73 74 made under the determination;
- (B) Fraud in connection with the claim pursuant to which the 75 initial determination is issued; or 76
- (C) The refusal of suitable work offered by the chargeable 77 78 employer filing the appeal.
- (D) Gross misconduct as provided in subsection (b) of R. S. 7980 43:21-5.

The amount of benefits payable under an initial determination 81 may be reduced or canceled if necessary to avoid payment of 82 benefits for a number of weeks in excess of the maximum specified 83 in subsection (d) of section 43:21-3 of this Title. 84

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Unless the claimant or any interested party within seven calendar days after delivery of notification of an initial determination or within 10 calendar days after such notification was mailed to his or their last-known address and addresses, files an appeal from such decision, such decision shall be final and benefits shall be paid or denied in accordance therewith, except for such determinations as may be altered in benefit amounts or duration as provided in this paragraph. Benefits payable for periods pending an appeal and not in dispute shall be paid as such benefits accrue; provided, that insofar as any such appeal is or may be an appeal from a determination to the effect that the claimant is disqualified under the provisions of R. S. 43:21-5 or any amendments thereof or supplements thereto, benefits pending determination of the appeal shall be withheld only for the period of disqualification as provided for in said section, and notwithstanding such appeal the benefits 100 otherwise provided by this act shall be paid for the period subse-101 quent to such period of disqualification; and provided, also, that if 102 there are two determinations of entitlement, benefits for the period 103 covered by such determinations shall be paid regardless of any 104 appeal which may thereafter be taken, but no employer's account 105 shall be charged with benefits so paid if the decision is finally 106 reversed.

107 (2) Procedure for making initial determinations in certain cases 108 of concurrent employment, with respect to benefit years commenc-109 ing on or after January 1, 1953 and prior to benefit years com-110 mencing on or after July 1, 1986.

Notwithstanding any other provisions of this Title, if an indi-112 vidual shows to the satisfaction of the deputy that there were at 113 least 13 weeks in his base period in each of which he earned wages 114 from two or more employers totaling \$30.00 or more but in each 115 of which there was no single employer from whom he earned 116 as much as \$100.00, then such individual's claim shall be determined 117 in accordance with the special provisions of this paragraph. In 118 such case, the deputy shall determine the individual's eligibility 119 for benefits, his average weekly wage, weekly benefit rate and 120 maximum total benefits as if all his base year employers were a 121 single employer. Such determination shall apportion the liability 122 for benefit charges thereunder to the individual's several base 123 year employers so that each employer's maximum liability for 124 charges thereunder bears approximately the same relation to 125 the maximum total benefits allowed as the wages earned by the 126 individual from each employer during the base year bears to 127 his total wages earned from all employers during the base year. 128 Such initial determination shall also specify the individual's last 129 date of employment within the base year with respect to each 130 base year employer, and such employers shall be charged for 131 benefits paid under said initial determination in the inverse chrono-132 logical order of such last dates of employment.

133 (3) Procedure for making subsequent determinations with 134 respect to benefit years commencing on or after January 1, 1953. 135 The deputy shall make determinations with respect to claims for 136 benefits thereafter in the course of the benefit year in accordance 137 with any initial determination allowing benefits, and under which 133 benefits have not been exhausted, and each notification of a benefit 139 payment shall be a notification of an affirmative subsequent determination. The allowance of benefits by the deputy on any such 141 determination, or the denial of benefits by the deputy on any such 142 determination, shall be appealable in the same manner and under 143 the same limitations as is provided in the case of initial determinations.

145 (c) Appeals. Unless such appeal is withdrawn, an appeal tri-

146 bunal, after affording the parties reasonable opportunity for fair 147 hearing, shall affirm or modify the findings of fact and the deter-148 mination. The parties shall be duly notified of such tribunal's 149 decision, together with its reasons therefor, which shall be deemed 150 to be the final decision of the board of review, nuless within 10 days 151 after the date of notification or mailing of such decision, further 152 appeal is initiated pursuant to subsection (e) of this section.

(d) Appeal tribunals. To hear and decide disputed benefit claims, 153 154 including appeals from determinations with respect to demands 155 for refunds of benefits under section 43:21-16(d) of this chapter 156 (R. S. 43:21-1 et seq.), the director with the approval of the 157 Commissioner of Labor [and Industry] shall establish [one or 158 more impartial appeal tribunals consisting [in each case] of 159 [either] a salaried [examiner or a] body, consisting] of exam-160 iners under the supervision of a Chief Appeals Examiner all of 161 whom shall be appointed pursuant to the provisions of Title 11 of 162 the Revised Statutes, Civil Service and other applicable statutes. (e) Board of review. The board of review may on its own motion 164 affirm, modify, or set aside any decision of an appeal tribunal on 165 the basis of the evidence previously submitted in such case, or 166 direct the taking of additional evidence, or may permit any of the 167 parties to such decision to initiate further appeals before it. The 168 board of review shall permit such further appeal by any of the 169 parties interested in a decision of an appeal tribunal which is not 1.70 unanimous and from any determination which has been overruled 171 or modified by any appeal tribunal. The board of review may 172 remove to itself or transfer to another appeal tribunal the pro-173 ceedings on any claim pending before an appeal tribunal. Any 174 proceeding so removed to the board of review shall be heard by 175 a quorum thereof in accordance with the requirements of sub-176 rection (c) of this section. The board of review shall promptly 177 notify the interested parties of its findings and decision.

(f) Procedure. The manner in which disputed benefit claims, 177 and appeals from determinations with respect to (1) claims for 178 benefits and (2) demands for refunds of benefits under section 179 43:21-16 (d) of this chapter (R. S. 43:21-1 et seq.) shall be pre-180 sented, the reports thereon required from the claimant and from 181 employers, and the conduct of hearings and appeals shall be in 182 accordance with rules prescribed by the board of review for deter-183 mining the rights of the parties, whether or not such rules conform 184 to common law or statutory rules of evidence and other technical 185 rules of procedure. A full and complete record shall be kept of all 186 proceedings in connection with a disputed claim. All testimony at

187 any hearing upon a disputed claim shall be recorded, but need not 188 be transcribed unless the disputed claim is further appealed.

- 189 (g) Witness fees. Witnesses subpensed pursuant to this section 190 shall be allowed fees at a rate fixed by the director. Such fees and 191 all expenses of proceedings involving disputed claims shall be 192 deemed a part of the expense of administering this chapter (R. S. 193 43:21-1 et seq.).
- (h) Court review. Any decision of the board of review shall 195 become final as to any party upon the mailing of a copy thereof to 196 such party or to his attorney, or upon the mailing of a copy thereof 197 to such party at his last-known address. The Division of Unem-198 ployment and Temporary Disability Insurance and any party to a 199 proceeding before the board of review may secure judicial review 200 of the final decision of the board of review. Any party not joining 201 in the appeal shall be made a defendant; the board of review shall 202 be deemed to be a party to any judicial action involving the review 203 of, or appeal from, any of its decisions, and may be represented 204 in any such judicial action by any qualified attorney who may be 205 a regular salaried employee of the board of review or has been 206 designated by it for that purpose, or, at the board of review's 207 request, by the Attorney General.
- (i) Failure to give notice. The failure of any public officer or 209 employee at any time heretofore or hereafter to give notice of 210 determination or decision required in subsections (b), (c) and (e) 211 of this section, as originally passed or amended, shall not relieve 212 any employer's account of any charge by reason of any benefits 213 paid unless and until that employer can show to the satisfaction 214 of the director of the division that the said benefits, in whole or in 215 part, would not have been charged or chargeable to his account 216 had such notice been given. Any determination hereunder by the 217 director shall be subject to court review.
- 5. R. S. 43:21-7 is amended to read as follows:
- 2 43:21-7. Contributions. Employers other than governmental
- 3 entities whose benefit financing provisions are set forth in section 4
- 4 of P. L. 1971, c. 346 (C. 43:21-7.3) and those nonprofit organiza-
- 5 tions liable for payment in lieu of contributions on the basis set
- 6 forth in [subsection] section 3 of [this act] P. L. 1971, c. 346 (C.
- 0 101th in Eduboconom 80000000 0 01 Linis act 1 . 13. 1971, 8. 540 (O.
- 7 43:21-7.2), shall pay to the [division] controller for the Unemploy-
- 8 ment Compensation Fund, contributions as set forth in sub-
- 9 sections (a), (b) and (c) hereof, and the provisions of subsections
- 10 (d) and (e) shall be applicable to all employers consistent with the
- 11 provisions of the Unemployment Compensation Law and the
- 12 Temporary Disability Benefits Law. (a) Payment.

- (1) Contributions shall accrue and become payable by each em-13 ployer for each calendar year in which he is subject to this chapter 14 (R. S. 43:21-1 et seq.), with respect to having individuals in his 15 employ during such calendar year at the rates and on the basis 16hereinaster set forth. Such contributions shall become due and be 17 paid by each employer to the [division] controller for the fund in 18 accordance with such regulations as may be prescribed, and shall 19 not be deducted, in whole or in part, from the remuneration of 2021individuals in his employ.
- 22 (2) In the payment of any contributions, a fractional part of a 23 cent shall be disregarded unless it amounts to \$0.005 or more, in 24 which case it shall be increased to \$0.01.
- 25 (b) Rate of contributions. Each employer shall pay the follow-26 ing contributions:

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- (1) For the calendar year 1947, and each calendar year thereafter, $2\%_0\%$ of wages paid by him during each such calendar year, except as otherwise prescribed by subsection (c) of this section.
- 29 30 (2) The "wages" of any individual, with respect to any one employer as the term is used in this subsection (b) and in subsections 31 (c), (d) and (e) of this section 7, shall include [the first \$3,000.00 32 paid during each calendar year prior to January 1, 1968, the first 33 \$3,600.00 paid during each calendar year commencing on or after 34 35January 1, 1968 and prior to January 1, 1972, the first \$4,200.00 36 paid during each calendar year commencing on or after January 1, 1972 and prior to January 1, 1975, and the first \$4,800.00 paid 37 during [each] calendar year [commencing on or after January 1,] 38 1975, for services performed either within or without this State; 39 provided, that no contribution shall be required by this State **4**0 with respect to services performed in another state if such other 41 state imposes contribution liability with respect thereto. If an 42employer (hereinafter referred to as a successor employer) 43 during any calendar year acquires substantially all the property 44 used in a trade or business of another employer (hereinafter re-45ferred to as a predecessor), or used in a separate unit of a trade 46 or business of a predecessor, and immediately after the acquisition 47 employs in his trade or business an individual who immediately 48 49prior to the acquisition was employed in the trade or business of 50 such predecessor, then, for the purpose of determining whether the successor employer has paid wages with respect to employment 51equal to [\$3,000.00 to such individual during any calendar year 52prior to January 1, 1968, or equal to \$3,600.00 during any calendar 53year commencing on or after January 1, 1968 and prior to Janu-54ary 1, 1972, the first \$4,200.00 paid during each calendar year 55

56 commencing on or after January 1, 1972 and prior to January 1,

57 1975, and the first \$4,800.00 paid during [each] calendar year

58 [commencing on or after January 1,] 1975, any wages paid to such

59 individual by such predecessor during such calendar year and

60 prior to such acquisition shall be considered as having been paid

61 by such successor employer.

- 61A(3) For calendar years beginning on and after January 1, 1976, the "wages" of any individual as defined in the preceding para-62 63 graph (2) of this subsection (b) shall be established and promulgated by the Commissioner of Labor [and Industry] on or before 64 September 1 of the preceding year and shall be 28 times the State-65 wide average weekly remuneration paid to workers by employers, 66 as determined under R. S. 43:21-3 (c) \[(2)\], raised to the next 67 higher multiple of \$100.00 if not already a multiple thereof, pro-68 69 vided that if the amount of wages so determined for a calendar year is less than the amount similarly determined for the preceding 70 year, the greater amount will be used; provided, further, that if 7172 the amount of such wages so determined does not equal or exceed 73 the amount of wages as defined in subsection (b) of Section 743306 of the federal Unemployment Tax Act, Chapter 23 of the Internal Revenue Code of 1954, the wages as determined in this 75 paragraph in any calendar year shall be raised to equal the amount 76 established under the federal Unemployment Tax Act for that 77 78 calendar year.
 - (c) Future rates based on benefit experience.

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80 (1) A separate account for each employer shall be maintained and this shall be credited with all the contributions which he has 81 82 paid on his own behalf on or before January 31 of any calendar year 83 with respect to employment occurring in preceding calendar years; 84 provided, however, that if January 31 of any calendar year falls on a Saturday or Sunday, an employer's account shall be credited 85 86 as of January 31 of such calendar year with all the contributions which he has paid on or before the next succeeding day which is not 87 a Saturday or Sunday. But nothing in this chapter (R. S. 43:21-1 88 et seq.) shall be construed to grant any employer or individuals in 89his service prior claims or rights to the amounts paid by him into 90 the fund either on his own behalf or on behalf of such individuals. 91 Benefits paid with respect to benefit years commencing on and after 92 January 1, 1953, to any individual on or before December 31 of any 93 calendar year with respect to unemployment in such calendar year 94 and in preceding calendar years shall be charged against the ac-95 count or accounts of the employer or employers in whose employ-96 ment such individual established base weeks constituting the basis 97

of such benefits. Benefits paid under a given benefit determination shall be charged against the account of the employer to whom such 99 100 determination relates. When each benefit payment is made [the di-101 vision shall promptly send either a copy of the benefit check or 102 other form of notification shall be promptly sent to the employer 103 against whose account the benefits are to be charged. Such copy or 104 notification shall identify the employer against whose account the 105 amount of such payment is being charged, shall show at least the 106 name and social security account number of the claimant and shall 107 specify the period of unemployment to which said check applies. 108 If the total amount of benefits paid to a claimant and charged to 109 the account of the appropriate employer exceeds 50% of the total 110 base-year base week wages paid to the claimant by that employer, 111 then such employer may apply to the division to shall have can-112 celed from his account such excess benefit charges as specified 113 above. [Any such application for the cancellation of excess charges 114 shall be submitted by the employer within six months from the date 115 of the benefit check, payment of which creates such charges. In no 116 event will the erasure of such charges affect a contribution rate 117 already assigned to the employer with respect to any fiscal year 118 commencing prior to the date the application is received by the 119 division.

- 120 The division shall furnish to each Zach employer shall be fur-121 nished an annual summary statement of benefits charged to his 122 account.
- 123 (2) The division may prescribe regulations Regulations may 124 be prescribed for the establishment, maintenance, and dissolution 125 of joint accounts by two or more employers, and shall, in accordance 126 with such regulations and upon application by two or more employers to establish such an account, or to merge their several in-128 dividual accounts in a joint account, maintain such joint account 129 as if it constituted a single employer's account.
- (3) No employer's rate shall be lower than 2% 5.4% unless 131 assignment of such lower rate is consistent with the conditions 132 applicable to additional credit allowance for such year under section 3303 (a) (1) of the Internal Revenue Code (U. S. Code Title 134 26, section 3303 (a) (1)), any other provision of this section to the 135 contrary notwithstanding.
- 136 (4) Employer Reserve Ratio. (A) Each employer's rate shall 137 be 2\%10\% except as otherwise provided in the following provisions. 138 No employer's rate for the 12 months commencing July 1 of any 139 calendar year shall be other than 2\%10\% unless as of the preceding 140 January 31 such employer shall have paid contributions with re-

- 141 spect to wages paid in each of the three calendar years immediately
- 142 preceding such year; in which case such employer's rate for the 12
- 143 months commencing July 1 of any calendar year shall be determined
- 144 on the basis of his record up to the beginning of such calendar
- 145 year. If, at the beginning of such calendar year, the total of all
- 146 his contributions, paid on his own behalf, for all past years exceed
- 147 the total benefits charged to his account for all such years, his
- 148 contribution rate shall be:
- 149 (1) 25%, if such excess equals or exceeds 4%, but less than 5% of his average annual payroll (as defined in para-
- graph (2), subsection (a) of section 43:21-19 of this Title);
- 152 (2) 2%, if such excess equals or exceeds 5%, but is less than 6% of his average annual payroll;
- 154 (3) $1\%_0\%$, if such excess equals or exceeds 6%, but is less
- than 7%, of his average annual payroll;
- 156 (4) 1%₀%, if such excess equals or exceeds 7%, but is less than 8%, of his average annual payroll;
- 158 (5) 1\%\(\gamma_0\%\), if such excess equals or exceeds 8\%, but is less than 9\%, of his average annual payroll;
- 160 (6) 1%, if such excess equals or exceeds 9%, but is less than 10%, of his average annual payroll;
- 162 (7) % of 1%, if such excess equals or exceeds 10%, but is less than 11%, of his average annual payroll;
- 164 (8) ½ of 1%, if such excess equals or exceeds 11%, of his average annual payroll.
- 166 (B) If the total of an employer's contributions, paid on his own
- 167 behalf, for all past periods for the purposes of this paragraph (4),
- 168 is less than the total benefits charged against his account during
- 169 the same period, his rate shall be:
- 170 (1) 4%, if such excess is less than 10% of his average
- 171 annual payroll;
- 172 (2) $4\frac{3}{10}\%$, if such excess equals or exceeds 10%, but is
- less than 20% of his average annual payroll;
- 174 (3) $4\%_{10}\%$, if such excess equals or exceeds 20% of his
- 175 average annual payroll.
- 176 (C) Specially assigned rates. If no contributions were paid on
- 177 wages for employment in any calendar year used in determining the
- 178 average annual payroll of an employer eligible for an assigned rate
- 179 under this paragraph (4), the employer's rate shall be specially
- 180 assigned as follows: (i) if the reserve balance in its account is
- 181 positive, its assigned rate shall be the highest rate in effect for
- 182 positive balance accounts for that period, or [2%, %] 5.4%, which-
- 183 ever is higher, and (ii) if the reserve balance in its account is nega-

.184 tive, its assigned rate shall be the highest rate in effect for deficit 185 accounts for that period.

187 and (B) of this paragraph (4) shall be increased or decreased

(D) The contribution rates prescribed by subparagraphs (A)

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188 in accordance with the provisions of paragraph (5) of this sub-189 section (c) for experience rating periods through June 30, 1986. (5) (A) Unemployment Trust Fund Reserve Ratio. If on March 190 191 31 of any calendar year the balance in the unemployment trust fund 192 equals or exceeds 4% but is less than 7% of the total taxable wages 193 reported to the [division] controller as of that date in respect to 194 employment during the preceding calendar year, the contribution 195 rate, effective July 1 following, of each employer eligible for a con-196 tribution rate calculation based upon benefit experience, shall be 197 increased by 3/10 of 1% over the contribution rate otherwise estab-198 lished under the provisions of paragraphs (3) or (4) of this sub-199 section. If on March 31 of any calendar year the balance of the 200 unemployment trust fund exceeds 2½% but is less than 4% of the 201 total taxable wages reported to the division of employment se-202 curity controller as of that date in respect to employment during 203 the preceding calendar year, the contribution rate, effective July 1 204 following, of each employer eligible for a contribution rate calcu-205 lation based upon benefit experience, shall be increased by % of 206 1% over the contribution rate otherwise established under the 207 provisions of paragraphs (3) or (4) of this subsection.

If on March 31 of any calendar year the balance of the unem-209 ployment trust fund is less than 21/2% of the total taxable wages 210 reported to the [Division] controller, as of that date in respect to 211 employment during the preceding calendar year, the contribution 212 rate, effective July 1 following, of each employer (1) eligible for 213 a contribution rate calculation based upon benefit experience, shall 214 be increased by (i) % of 1% over the contribution rate otherwise 215 established under the provisions of paragraphs (3), (4) (A) or 216 (4) (B) of this subsection, and (ii) an additional amount equal to 217 20% of the total rate established herein, provided, however, that 218 the final contribution rate for each employer shall be computed to 219 the nearest multiple of 1/10% if not already a multiple thereof; 220 (2) not eligible for a contribution rate calculation based upon 221 benefit experience shall be increased by %0 of 1% over the contri-222 bution rate otherwise established under the provisions of para-223 graph \(\big(3) \end{aligned} \) (4) of this subsection. For the period commencing 224 July 1, 1984 and ending June 30, 1986, the contribution rate for 225 each employer liable to pay contributions under R. S. 43:21-7 shall 226 be increased by a factor of 10% computed to the nearest multiple 227 of 1/10% if not already a multiple thereof.

228 (B) If on March 31 of any calendar year the balance in the 229 unemployment trust fund equals or exceeds 10% but is less than 230 121/2% of the total taxable wages reported to the [division] con-231 troller as of that date in respect to employment during the preceding 232 calendar year, the contribution rate, effective July 1 following, of 233 each employer eligible for a contribution rate calculation based 234 upon benefit experience, shall be reduced by 3/10 of 1% under the 235 contribution rate otherwise established under the provisions of 236 paragraphs (3) and (4) of this subsection; provided that in no 237 event shall the contribution rate of any employer be reduced to 238 less than 40 of 1%. If on March 31 of any calendar year the bal-239 ance in the unemployment trust fund equals or exceeds 121/2% of 240 the total taxable wages reported to the [division] controller as 241 of that date in respect to employment during the preceding calendar 242 year, the contribution rate, effective July 1 following, of each em-243 ployer eligible for a contribution rate calculation based upon bene-244 fit experience, shall be reduced by 10 of 1% if his account for all 245 past periods reflects an excess of contributions paid over total 246 benefits charged of 3% or more of his average annual payroll, 247 otherwise by 3/10 of 1% under the contribution rate otherwise es-248 tablished under the provisions of paragraphs (3) and (4) of this 249 subsection; provided, that in no event shall the contribution rate 250 of any employer be reduced to less than \$\frac{4}{10}\$ of 1%.

- (C) The "balance" in the unemployment trust fund as the term 252 is used in subparagraphs (A) and (B) above shall not include 253 moneys credited to the State's account under section 903 of the 254 Social Security Act, as amended (Title 42, U. S. Code, section 1103), 255 during any period in which such moneys are appropriated for the 256 payment of expenses incurred in the administration of Unemploy-257 ment Compensation Law.
- 258 (D) Prior to July 1 of each calendar year the controller shall 259 determine the Unemployment Trust Fund Reserve Ratio, which 260 shall be calculated by dividing the balance of the unemployment 261 trust fund as of the prior March 31 by total taxable wages reported 262 to the controller by all employers as of March 31 with respect to 263 their employment during the last calendar year.
- 264 (E) With respect to experience rating years beginning on or 265 after July 1, 1986 the new employer rate or the unemployment ex-266 perience rate of an employer under this section shall be the rate 267 which appears in the column headed by the Unemployment Trust 268 Fund Reserve Ratio as of the applicable calculation date and on 269 the line with the Employer Reserve Ratio as defined in paragraph 270 4 of this subsection (R. S. 43:21-7 (c) (4)) as set forth in the following table:

EXPERIENCE RATING TAX TABLE FUND RESERVE RATIO¹

| Employer Reserve Ratio [‡] | 10.00% and Over | 7.00% to 9.99% | 4.00% to 6.99% | 2.50% to 3.99% | 2.49% and Under |
|---|-----------------------|----------------------|----------------------|----------------------|-----------------------|
| | \boldsymbol{A} | \boldsymbol{B} | \boldsymbol{C} | D | $oldsymbol{E}$ |
| Positive Reserve Ratio: | | | | | |
| 17% and over | 0.3 | 0.4 | 0.5 | 0.6 | 1.2 |
| 16.00% to 16.99% | . 0.4 | 0.5 | 0.6 | 0.6 | 1.2 |
| 15.00% to 15.99% | . 0.4 | 0.6 | 0.7 | 0.7 | 1.2 |
| 14.00% to 14.99% | 0.5 | 0.6 | 0.7 | 0.8 | 1.2 |
| 13.00% to 13.99% | . 0.6 | 0.7 | 0.8 | 0.9 | 1.2 |
| 12.00% to 12.99% | . 0.6 | 0.8 | 0.9 | 1.0 | 1.2 |
| 11.00% to 11.99% | . 0.7 | 0.8 | 1.0 | 1.1 | 1.2 |
| 10.00% to 10.99% | . 0.9 | 1.1 | 1.3 | 1.5 | 1.6 |
| 9.00% to 9.99% | 1.0 | 1.3 | 1.6 | 1.7 | 1.9 |
| 8.00% to 8.99% | . 1.3 | 1.6 | 1.9 | 2.1 | 2.3 |
| 7.00% to 7.99% | 1.4 | 1.8 | 2.2 | 2.4 | 2.6 |
| 6.00% to 6.99% | . 1.7 | 2.1 | 2.5 | 2.8 | 3. 0 |
| 5.00% to 5.99% | 1.9 | 2.4 | 2.8 | 3 .1 | 3.4 |
| 4.00% to 4.99% | 2.0 | 2.6 | 3 .1 | 3.4 | 3.7 |
| 3.00% to 3.99% | 2.1 | 2.7 | 3.2 | 3.6 | 3.9 |
| 2.00% to 2.99% | 2.2 | 2.8 | <i>3.3</i> | 3.7 | 4.0 |
| 1.00% to 1.99% | . 2.3 | 2.9 | <i>3.4</i> | 3.8 | 4.1 |
| 0.00% to 0.99% | . 2.4 | 3.0 | 3.6 | 4.0 | 4.3 |
| $Deficit\ Reserve\ Ratio:$ | | | | | |
| - 0.00% to - 2.99% | . 3.4 | 4.3 | 5.1 | 5.6 | 6.1 |
| - 3.00% to - 5.99% | . 3 .4 | 4.3 | 5.1 | 5.7 | 6.2 |
| - 6.00% to - 8.99% | 3.5 | 4.4 | 5.2 | 5.8 | 6.3 |
| - 9.00% to -11.99% | 3.5 | 4.5 | 5.3 | 5.9 | 6.4 |
| -12.00% to -14.99% | 3.6 | 4.6 | 5.4 | 6.0 | 6.5 |
| -15.00% to -19.99% | 3.6 | 4.6 | 5.5 | 6.1 | 6.6 |
| -20.00% to -24.99% | 3.7 | 4.7 | 5.6 | 6.2 | 6.7 |
| -25.00% to -29.99% | 3.7 | 4.8 | 5.6 | 6.3 | 6.8 |
| -30.00% to -34.99% | . 3 . 8 | 4.8 | 5.7 | 6.3 | 6.9 |
| -35.00% and under | 5 .4 | 5.4 | <i>5.8</i> | 6.4 | 7.0 |
| New Employer Rate | 2. 8 | 2. 8 | 2. 8 | 3.1 | 3 .4 |

¹Fund balance as of March 31 as a percentage of taxable wages in the prior calendar year.

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²Employer's Reserve Ratio (contributions minus benefits as a percentage of employer's taxable wages).

- 272 (F) With respect to experience rating years beginning on or 273 after July 1, 1986, if the balance of the unemployment trust fund 274 as of the prior March 31 is negative, the contribution rate for each 275 employer liable to pay contributions as computed under subpara-276 graph E of this paragraph (5) shall be increased by a factor of 277 10% computed to the nearest multiple of 1/10% if not already a 278 multiple thereof.
- 279 (6) Additional contributions.
- 280 Notwithstanding any other provision of law, any employer who 281 has been assigned a contribution rate pursuant to subsection (c) of 282 this section for the year commencing July 1, 1948, and for any year 283 commencing July 1 thereafter, may voluntarily make payment of 284 additional contributions, and upon such payment shall receive a 285 recomputation of the experience rate applicable to such employer 286 including in the calculation the additional contribution so made. 287 Any such additional contribution shall be made during the 30-day 288 period following the date of the mailing to the employer of the 289 notice of his contribution rate as prescribed in this section, unless, 290 for good cause, the time for payment has been extended by the 291 [director] controller for not to exceed an additional 60 days; pro-292 vided, that in no event may such payments which are made later 293 than 120 days after the beginning of the year for which such rates 294 are effective be considered in determining the experience rate for 295 the year in which the payment is made. Any employer receiving any 296 extended period of time within which to make such additional 297 payment and failing to make such payment timely shall pay, in 298 addition to the required amount of additional payment, a penalty 299 of 5% thereof or \$5.00, whichever is greater, not to exceed \$50.00. 300 Any adjustment under this subsection shall be made only in the 301 form of credits against accrued or future contributions.
- 302 (7) Transfers
- 303 (A) Upon the transfer of the organization, trade or business, or 304 substantially all the assets of an employer to a successor in interest, 305 whether by merger, consolidation, sale, transfer, descent or other-306 wise, the **[**division**]** controller shall transfer the employment ex-307 perience of the predecessor employer to the successor in interest, 308 including credit for past years, contributions paid, annual payrolls, 309 benefit charges, et cetera, applicable to such predecessor employer, 310 pursuant to **[**regulations adopted by the division, **]** regulation if 311 **[**the division finds**]** it is determined that the employment experisince of the predecessor employer with respect to the organization, 313 trade, assets or business, which has been transferred, may be con-314 sidered indicative of the future employment experience of the

315 successor in interest. Unless the predecessor employer was owned 316 or controlled (by legally renforcable enforceable means or other-317 wise), directly or indirectly, by the successor in interest, or the 318 predecessor employer and the successor in interest were owned 319 or controlled (by legally renforcable enforceable means or 320 otherwise), directly or indirectly, by the same interest or interests, 321 the transfer of the employment experience of the predecessor shall 322 not be effective if such successor in interest, within four months of 323 the date of such transfer of the organization, trade, assets or 324 business, or thereafter upon good cause shown, files a written notice 325 with the division protesting the transfer of the employment 326 experience of the predecessor employer.

327(B) An employer, who transfers part of his or its organization, 328 trade, assets or business to a successor in interest, whether by 329 merger, consolidation, sale, transfer, descent or otherwise, may 330 jointly make application with such successor in interest for transfer 331 of that portion of the employment experience of the predecessor 332 employer relating to the portion of the organization, trade, assets, 333 or business transferred to the successor in interest, including credit 334 for past years, contributions paid, annual payrolls, benefit charges, 335 et cetera, applicable to such predecessor employer. The Division 336 may allow such transfer of employment experience may be allowed 337 pursuant to regulations [adopted by the division] only if it [finds] 338 is found that the employment experience of the predecessor em-339 ployer with respect to the portion of the organization, trade, assets 340 or business which has been transferred may be considered indica-341 tive of the future employment experience of the successor in 342 interest. Credit shall be given to the successor in interest only for 343 the years during which contributions were paid by the predecessor 344 employer with respect to that part of the organization, trade, assets 345 or business transferred.

346 (C) A transfer of the employment experience in whole or in part 347 having become final, the predecessor employer thereafter shall not 348 be entitled to consideration for an adjusted rate based upon his or 349 its experience or the part thereof, as the case may be, which has 350 thus been transferred. A successor in interest to whom employment 351 experience or a part thereof is transferred pursuant to this sub-352 section shall, as of the date of the transfer of the organization, 353 trade, assets or business, or part thereof, immediately become an 354 employer if not theretofore an employer subject to this chapter 355 (R. S. 43:21-1 et seq.).

356 (d) Contribution of workers, transfers to temporary disability 357 benefit fund.

358 (1) [Each worker shall contribute to the fund 1% of his wages 359 with respect to his employment with an employer which occurs on 360 and after January 1, 1971 and prior to January 1, 1975, after such 361 employer has satisfied the conditions set forth in subsection (h) 362 of section 43:21-19 of this Title with respect to becoming an 363 employer; provided, however, that such contribution shall be at 364 the rate of 1/4 of 1% of wages paid with respect to employment 365 while the worker is in the employ of the State of New Jersey, or is 366 covered by an approved private plan under the Temporary Dis-367 ability Benefits Law or while the worker is exempt from the 368 provisions of the Temporary Disability Benefits Law under section 369 7 of that law (C. 43:21-31); and provided further that there shall 370 be no contributions by workers in the employ of any employer 371 electing or required to make payments in lieu of contributions 372 unless the employer is covered by the State plan under the Tempo-373 rary Disability Benefits Law (C. 43:21-37 et seq.), and in that case 374 contributions shall be at the rate of $\frac{3}{4}$ of $\frac{1}{6}$, and for $\frac{1}{6}$ (A) For 375 periods afer January 1, 1975, each worker shall contribute to the 376 fund 1% of his wages with respect to his employment with an 377 employer which occurs on and after January 1, 1975, after such 378 employer has satisfied the condition set forth in subsection (h) of 379 section 43:21-19 of this Title with respect to becoming an employer; 380 provided, however, that such contribution shall be at the rate of 381 1/2 of 1% of wages paid with respect to employment while the 382 worker is in the employ of the State of New Jersey, or any 383 governmental entity or instrumentality which is an employer as 384 defined under R. S. 43:21-19(h) (5), or is covered by an approved 385 private plan under the Temporary Disability Benefits Law or while 386 the worker is exempt from the provisions of the Temporary Dis-387 ability Benefits Law under section 7 of that law (C. 43:21-31) **Γ**; and 388 provided further that effective [(B) Effective January 1, 1978 389 there shall be no contributions by workers in the employ of any 390 governmental or nongovernmental employer electing or required 391 to make payments in lieu of contributions unless the employer is 392 covered by the State plan under the Temporary Disability Benefits 393 Law (C. 43:21-37 et seq.), and in that case contributions shall be 394 at the rate of ½ of 1%, except that commencing July 1, 1986, 395 workers in the employ of any nongovernmental employer electing 396 or required to make payments in lieu of contributions shall be 397 required to make contributions to the fund at the same rate pre-398 scribed for workers of other nongovernmental employers. (C) Notwithstanding the above provisions of this paragraph (1), 399

400 on or after July 1, 1986, each worker shall contribute to the fund

401 1.125% of wages paid with respect to his employment with a 402 governmental employer electing or required to pay contributions 403 or nongovernmental employer, including a nonprofit organization 404 which is an employer as defined under R. S. 43:21-19(h) (6) regard-405 less of whether that nonprofit organization elects or is required to 406 finance its benefit costs with contributions to the fund or by pay-407 ments in lieu of contributions after that employer has satisfied the 408 conditions set forth in subsection R. S. 43:21-19(h) of this Title 409 with respect to becoming an employer. Contributions, however, 410 shall be at the rate of 0.625% while the worker is covered by an 411 approved private plan under the Temporary Disability Benefits 412 Law or while the worker is exempt under section 7 of that law 413 (C. 43:21-31) or any other provision of that law; provided, that 414 such contribution shall be at the rate of 0.625% of wages paid with 415 respect to employment with the State of New Jersey or any other 416 governmental entity or instrumentality electing or required to 417 make payments in lieu of contributions and which is covered by 418 the State plan under the Temporary Disability Benefits Law, 419 except that, while the worker is exempt from the provisions of the 420 Temporary Disability Benefits Law under section 7 of that law 421 (C. 43:21-31) or any other provision of that law, or is covered for 422 disability benefits by an approved private plan of the employer, the 423 contribution to the fund shall be 0.125%.

(D) Each employer shall, notwithstanding any provision of law in 424425 this State to the contrary, withhold in trust the amount of his 426 workers' contributions from their wages at the time such wages are 427 paid, shall show such deduction on his payroll records, shall furnish 428 such evidence thereof to his workers as the division or controller 429 may prescribe, and shall transmit all such contributions, in addition 430 to his own contributions, to the office of the [division] controller 431 in such manner and at such times as may be prescribed. If any 432 employer fails to deduct the contributions of any of his workers 433 at the time their wages are paid, or fails to make a deduction 434 therefor at the time wages are paid for the next succeeding payroll 435 period, he alone shall thereafter be liable for such contributions, 436 and for the purpose of section 43:21-14 of this Title, such contribu-437 tions shall be treated as employer's contributions required from 438 him. (E) As used in this chapter (R. S. 43:21-1 et seq.), except 439 when the context clearly requires otherwise, the term "contribu-440 tions" shall include the contributions of workers pursuant to this 441 section.

442 (2) (A) There shall be deposited in and credited to the State 443 Disability Benefits Fund, as established by law, three-fourths of 444 all worker contributions, received by the division with respect to 445 wages paid prior to January 1, 1953, and upon which the rate of 446 contributions is 1%. (Deleted by amendment, P. L., c.)

(B) There shall be deposited in and credited to the State Dis-448 ability Benefits Fund, as established by law, three-quarters of all 449 worker contributions received by the division with respect to wages 450 paid on and after January 1, 1953, and prior to January 1, 1971, 451 and upon which the rate of contributions is ¾ of 1%. (Deleted 452 by amendment, P. L. , c. .)

(C) There shall be deposited in and credited to the State Dis-454 ability Benefits Fund, as established by law, three quarters of all 455 worker contributions, received by the division with respect to wages 456 paid on or after January 1, 1971 and prior to January 1, 1975, and 457 upon which the rate of contributions is 1%, and with *With* respect 458 to wages paid on and after January 1, 1975, there shall be deposited 459 in and credited to the State Disability Benefits Fund, as established 460 by law, one-half of all worker contributions received by the [divi-461 sion] contoller upon which the rate of contribution is 1%.

(D) [There shall be deposited in and credited to the State Dis-462463 ability Benefits Fund, as established by law, all worker contribu-464 tions received by the division with respect to wages paid on or 465 after January 1, 1972 and prior to January 1, 1975, upon which the 466 rate of contributions is 3/4 of 1% and with respect to wages paid 467 on or after January 1, 1975, there shall be deposited to the State 468 Disability Benefits Fund, as established by law, all All worker 469 contributions received by the [division] controller from all em-470 players electing or required to make payments in lieu of contribu-471 tions, upon which the rate of contributions is ½ of 1%, except the 472 State of New Jersey or any other governmental entity or instru-473 mentality defined as an employer under R. S. 43:21-19(h) (5), 474 unless the State of New Jersey or such other governmental entity 475 or instrumentality is a "covered employer" as defined in R. S. 476 43:21-27.

(E) Notwithstanding the above with respect to wages on or after 478 July 1, 1986, there shall be deposited in and credited to the State 479 Disability Benefits Fund 4/9 of all worker contributions received 480 by the controller upon which the rate of contributions is 1.125% 481 and 4/5 of the contributions received by the controller upon which 482 the rate of contributions is 0.625% of wages paid with respect to 483 employment with the State of New Jersey or any other govern-484 mental entity or instrumentality electing or required to make pay-485 ments in lieu of contributions and which is covered by the State 486 Plan under the Temporary Disability Benefits Law.

487 (3) If an employee receives wages from more than one employer 488 during any calendar year, and either the sum of his contributions 489 deposited in and credited to the State Disability Benefits Fund (in 490 accordance with paragraph (2) of this subsection) plus the amount 491 of his contributions, if any, required towards the costs of benefits 492 under one or more approved private plans under the provisions 493 of section 9 of the Temporary Disability Benefits Law (C. 43:21-33) 494 and deducted from his wages, or the sum of such latter contribu-495 tions if the employee is covered during such calendar year, only 496 by two or more private plans, exceeds [\$18.00 in any calendar year 497 prior to January 1, 1971, \$27.00 during the calendar year 1971, 498 \$31.50 during calendar years 1972, 1973 and 1974; \$24.00 during 499 the calendar year 1975 or an amount equal to ½ of 1% of the 500 "wages" determined in accordance with the provisions of R. S. 501 43:21-7(b) (3) during the calendar years beginning on or after 502 January 1, 1976, the employee shall be entitled to a refund of 503 the excess if he makes a claim to the [division] controller within 504 two years after the end of the calendar year in which the wages 505 are received with respect to which the refund is claimed and estab-506 lishes his right to such refund. Such refund shall be made by the 507 [division] controller from the State Disability Benefits Fund. No 508 interest shall be allowed or paid with respect to any such refund. 509 The [division] controller shall in accordance with prescribed regu-510 lations, determine the portion of the aggregate amount of such 511 refunds made during any calendar year which is applicable to 512 private plans for which deductions were made under section 9 of 513 the "Temporary Disability Benefits Law," such determination to 514 be based upon the ratio of the amount of such wages exempt from 515 contributions to such fund as provided in subparagraph (B) of 516 paragraph (1) of this subsection with respect to coverage under 517 private plans to the total wages so exempt plus the amount of such 518 wages subject to contributions to the disability benefits fund as 519 provided in subparagraph (B) of paragraph (2) of this subsection. 520 The [division] controller shall, in accordance with prescribed 521 regulations, prorate the amount so determined among the appli-522 cable private plans in the proportion that the wages covered by 523 each plan bears to the total private plan wages involved in such 524 refunds, and shall assess against and recover from the employer, 525 or the insurer if the insurer has indemnified the employer with 526 respect thereto, the amount so prorated. The provisions of R. S. 527 43:21-14, with respect to collection of employer contributions shall 528 apply to such assessments. The amount so recovered by the Edivi-529 sion controller shall be paid into the State Disability Benefits 530 Fund.

- 531 (4) If an individual does not receive any wages from the employ-532 ing unit which for the purposes of this chapter (R. S. 43:21-1 et 533 seq.) is treated as his employer, or receives his wages from some 534 other employing unit, such employer shall nevertheless be liable for 535 such individual's contributions in the first instance; and after pay-536 ment thereof such employer may deduct the amount of such contri-537 butions from any sums payable by him to such employing unit, or 538 may recover the amount of such contributions from such employing 539 unit, or, in the absence of such an employing unit, from such indi-540 vidual, in a civil action; provided, proceedings therefor are insti-541 tuted within three months after the date on which such contribu-542 tions are payable. General rules shall be prescribed whereby such 543 an employing unit may recover the amount of such contributions 544 from such individuals in the same manner as if it were the employer. (5) Every employer who has elected to become an employer sub-546 ject to this chapter (R. S. 43:21-1 et seq.), or to cease to be an 547 employer subject to this chapter (R. S. 43:21-1 et seq.), pursuant 548 to the provisions of section 43:21-8 of this Title, shall post and 549 maintain printed notices of such election on his premises, of such 550 design, in such numbers, and at such places as the director may 551 determine to be necessary to give notice thereof to persons in his 552 service.
- 553 (6) Contributions by workers, payable to the **[**division**]** con-554 troller as herein provided, shall be exempt from garnishment, 555 attachment, execution, or any other remedy for the collection of 556 debts.
- 557 (e) Contributions by employers to State Disability Benefits 558 Fund.
- 559 (1) Except as hereinafter provided, each employer shall, in addi-560 tion to the contributions required by subsections (a), (b), and (c) 561 of this section, contribute ½ of 1% of the wages paid by such em-562 ployer to workers with respect to employment unless he is not a 563 covered employer as defined in section 3 of the Temporary Dis-564 ability Benefits Law (C. 43:21-27 (a)), except that the rate for 565 the State of New Jersey shall be 1/10 of 1% for the calendar year 566 1980 and for the first six months of 1981. Prior to July 1, 1981 and 567 prior to July 1 each year thereafter, the [division] controller shall 568 review the experience accumulated in the account of the State of 569 New Jersey and establish a rate for the next following fiscal year 570 which, in combination with worker contributions, will produce 571 sufficient revenue to keep the account in balance; except that the 572 rate so established shall not be less than 1/10 of 1%. Such contribu-573 tions shall become due and be paid by the employer to the [divi-

574 sion controller for the State Disability Benefits Fund as estab-575 lished by law, in accordance with such regulations as may be 576 prescribed, and shall not be deducted, in whole or in part, from the 577 remuneration of individuals in his employ. In the payment of any 578 contributions, a fractional part of a cent shall be disregarded unless 579 it amounts to \$0.005 or more, in which case it shall be increased 580 to \$0.01.

- 581 (2) During the continuance of coverage of a worker by an 582 approved private plan of disability benefits under the Temporary 583 Disability Benefits Law, the employer shall be exempt from the 584 contribution required by subparagraph (1) above with respect to 585 wages paid to such worker.
- 586 (3) (A) The rates of contribution as specified in subparagraph 587 (1) above shall be subject to modification as provided herein with 588 respect to employer contributions due on and after July 1, 1951.
- (B) A separate disability benefits account shall be maintained 589 590 for each employer required to contribute to the State Disability 591 Benefits Fund and such account shall be credited with contributions 592 deposited in and credited to such fund with respect to employment 593 occurring on and after January 1, 1949. Each employer's account 594 shall be credited with all contributions paid on or before January 595 31 of any calendar year on his own behalf and on behalf of indi-596 viduals in his service with respect to employment occurring in 597 preceding calendar years; provided, however, that if January 31 598 of any calendar year falls on a Saturday or Sunday an employer's 599 account shall be credited as of January 31 of such calendar year 600 with all the contributions which he has paid on or before the next 601 succeeding day which is not a Saturday or Sunday. But nothing in 602 this act shall be construed to grant any employer or individuals in 603 his service prior claims or rights to the amounts paid by him to the 604 fund either on his own behalf or on behalf of such individuals. 605 Benefits paid to any covered individual in accordance with Article 606 III of the Temporary Disability Benefits Law on or before De-607 cember 31 of any calendar year with respect to disability in such 608 calendar year and in preceding calendar years shall be charged 609 against the account of the employer by whom such individual was 610 employed at the commencement of such disability or by whom he 611 was last employed if out of employment.
- 612 (C) The **[**division**]** controller may prescribe regulations for the 613 establishment, maintenance, and dissolution of joint accounts by 614 two or more employers, and shall, in accordance with such regulations and upon application by two or more employers to establish 616 such an account, or to merge their several individual accounts in a

- 617 joint account, maintain such joint account as if it constituted a 618 single employer's account.
- (D) Prior to July 1 of each calendar year, the [division] con-620 troller shall make a preliminary determination of the rate of con-621 tribution for the 12 months commencing on such July 1 for each 622 employer subject to the contribution requirements of this sub-623 section (e).
- 624 (1) Such preliminary rate shall be ½ of 1% unless on the pre-625 ceding January 31 of such year such employer shall have been a 626 covered employer who has paid contributions to the State Disability 627 Benefits Fund with respect to employment in the three calendar 628 years immediately preceding such year.
- 629 (2) If the minimum requirements in (1) above have been fulfilled 630 and the credited contributions exceed the benefits charged by more 631 than \$500.00, such preliminary rate shall be as follows:
- 632 (i) % of 1% if such excess over \$500.00 exceeds 1% but is less than 1% of his average annual payroll (as defined in this chapter (R. S. 43:21-1 et seq.));
- 635 (ii) ¹⁵/₁₀₀ of 1% if such excess over \$500.00 equals or exceeds 636 1½% but is less than 1½% of his average annual payroll;
- 637 (iii) ½0 of 1% if such excess over \$500.00 equals or exceeds 638 1½% of his average annual payroll.
- (3) If the minimum requirements in (1) above have been fulfilled and the contributions credited exceed the benefits charged but by 641 not more than \$500.00 plus 1% of his average annual payroll, or if 642 the benefits charged exceed the contributions credited but by not 643 more than \$500.00, the preliminary rate shall be \(\frac{1}{4} \) of 1%.
- 644 (4) If the minimum requirements in (1) above have been fulfilled 645 and the benefits charged exceed the contributions credited by more 646 than \$500.00, such preliminary rate shall be as follows:
- 647 (i) $^{3}\%_{00}$ of 1% if such excess over \$500.00 is less than $\frac{1}{4}$ of 1% of his average annual payroll;
- 649 (ii) 45/100 of 1% if such excess over \$500.00 equals or exceeds 650 4 of 1% but is less than ½ of 1% of his average annual payroll;
- 652 (iii) 5\%\(\frac{5}{100}\) of 1\% if such excess over \$500.00 equals or exceeds \%\(\frac{1}{2}\) of 1\% but is less than \%\(\frac{3}{4}\) of 1\% of his average annual payroll;
- 658 (v) ⁷⁵/₁₀₀ of 1% if such excess over \$500.00 equals or exceeds 659 1% of his average annual payroll.

- (5) Determination of the preliminary rate as specified in (2), 631 (3) and (4) above shall be subject, however, to the condition that it 662 shall in no event be decreased by more than ½0 of 1% of wages or 663 increased by more than ¾0 of 1% of wages from the preliminary 664 rate determined for the preceding year in accordance with (1), (2), 665 (3) or (4), whichever shall have been applicable.
- (E) (1) Prior to July 1 of each calendar year the [division] 666 667 controller shall determine the amount of the State Disability Bene-668 fits Fund as of December 31 of the preceding calendar year in-669 creased by the contributions paid thereto during January of the 670 the current calendar year with respect to employment occurring in 671 preceding calendar years. If such amount exceeds the [total of the 672 amounts net amount withdrawn from the unemployment trust 673 fund pursuant to section 23 of the Temporary Disability Benefits 674 Law P. L. 1948, c. 110 (C. 43:21-47) plus the amount at the end 675 of such preceding calendar year of the unemployment disability 676 account (as defined in section 22 of said law (C. 43:21-46)), such 677 excess shall be expressed as a percentage of the wages on which 678 contributions were paid to the State Disability Benefits Fund on or 679 before January 31 with respect to employment in the preceding 680 calendar year.
- 681 (2) The **[**division**]** controller shall then make a final determina-682 tion of the rates of contribution for the 12 months commencing 683 July 1 of such year for employers whose preliminary rates are 684 determined as provided in (D) hereof, as follows:

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- (i) If the percentage determined in accordance with paragraph (E) (1) of this subsection equals or exceeds $1\frac{1}{4}\%$ the final employer rates shall be the preliminary rates determined as provided in (D) hereof, except that if the employer's preliminary rate is determined as provided in (D) (2) or (D) (3) hereof, the final employer rate shall be the preliminary employer rate decreased by such percentage of excess taken to the nearest $\frac{1}{100}$ of $\frac{1}{100}$, but in no case shall such final rate be less than $\frac{1}{100}$ of $\frac{1}{100}$.
- (ii) If the percentage determined in accordance with paragraph (E) (1) of this subsection equals or exceeds $\frac{3}{4}$ of $\frac{1}{6}$ and is less than $\frac{1}{4}$ of $\frac{1}{6}$, the final employer rates shall be the preliminary employer rates.
- (iii) If the percentage determined in accordance with paragraph (E) (1) of this subsection is less than ¾ of 1%, but in excess of ¼ of 1%, the final employer rates shall be the preliminary employer rates determined as provided in (D) hereof increased by the difference between ¾ of 1% and such per-

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centage taken to the nearest $\%_{00}$ of 1%; provided, however, that no such final rate shall be more than $\frac{1}{4}$ of 1% in the case of an employer whose preliminary rate is determined as provided in (D) (2) hereof, more than $\frac{1}{2}$ of 1% in the case of an employer whose preliminary rate is determined as provided in (D) (1) and (D) (3) hereof, nor more than $\frac{3}{4}$ of 1% in the case of an employer whose preliminary rate is determined as provided in (D) (4) hereof.

(iv) If the amount of the State Disability Benefits Fund determined as provided in paragraph (E) (1) of this subsection is equal to or less than ¼ of 1%, then the final rate shall be % of 1% in the case of an employer whose preliminary rate is determined as provided in (D) (2) hereof, ¾0 of 1% in the case of an employer whose preliminary rate is determined as provided in (D) (1) and (D) (3) hereof, and 1.1% in the case of an employer whose preliminary rate is determined as provided in (D) (4) hereof. Notwithstanding any other provision of law or any determination made by the 【division】 controller with respect to any 12-month period commencing on July 1, 1970, the final rates for all employers for the period beginning January 1, 1971, shall be as set forth herein.

- 6. Section 3 of P. L. 1971, c. 346 (C. 43:21-7.2) is amended to 2 read as follows:
- 3. Nonprofit organizations. (a) Notwithstanding any other pro-
- 4 visions of the Unemployment Compensation Law for payments of 5 contributions by employers, benefits paid to individuals in the em-
- 5 contributions by employers, benefits paid to individuals in the em-6 ploy of nonprofit organizations, as described in section 501 (c) (3)
- 7 of the Internal Revenue Code and which are exempt from income
- 8 tax under section 501 (a) of the Internal Revenue Code, shall be
- 9 financed in accordance with the following provisions:
- (1) Any nonprofit organization which is, or becomes, subject to 10 the Unemployment Compensation Law on or after January 1, 1972, 11 shall pay contributions under the provisions of R. S. 43:21-7, un-12less it elects in accordance with this paragraph, to pay to [the divi-13 sion for] the unemployment fund an amount equal to the amount of 14 regular benefits and 1/2 of the extended benefits paid, that are attrib-15utable to base year service in the employ of such nonprofit orga-16 nization during the effective period of such election; 17
- 18 (2) Any nonprofit organization which is, or becomes subject to
 19 the Unemployment Compensation Law on January 1, 1972 may
 20 elect to become liable for payments in lieu of contributions for a
 21 period of not less than two calendar years beginning with January
 22 1, 1972, provided it files [with the division] a written notice of its

- election within the 120-day period immediately following such date 23 or within a like period immediately following the enactment of this 24 25act, which ever occurs later;
- 26 (3) Any nonprofit organization which becomes subject to the Unemployment Compensation Law after January 1, 1972, may elect 27 to become liable for payments in lieu of contributions for a period 28 29 of not less than two calendar years beginning with the date on which such subjectivity begins, by filing a written notice of its election 30 31 [with the division] not later than 120 days immediately following 32 the date of such subjectivity or not later than 30 days from the 33 date [the division notifies] such organization is notified of its 34 subjectivity, whichever is later;
- 35(4) Any nonprofit organization which makes an election in ac-36 cordance with paragraph (2) or paragraph (3) shall be liable for 37 payments in lieu of contributions on benefits paid that are attribu-38 table to base year service in the employ of such organization during the effective period of the election. Any nonprofit organization 39 may file a written notice terminating its election, not later than 40 February 1 of any year with respect to which the termination is 41 **4**2 to become effective;
- (5) Any nonprofit organization which has been paying contributions under the Unemployment Compensation Law for a period subsequent to January 1, 1972 may change to a reimbursable basis 46 by filing [with the division] not later than February 1 of any calendar year a written notice of election to become liable for payments 48 in lieu of contributions. Such election shall not be terminable by the organization during that calendar year or the next calendar year;

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- (6) The division may for For good cause extend the period 50 51 within which a notice of election or a notice of termination must be 52 filed may be extended and [may permit an] a retroactive election [to be retroactive] may be permitted; 53
- (7) If an election for payments in lieu of contributions is termi-54 55 nated by a nonprofit organization or canceled [by the division], the nonprofit organization shall remain liable for payments in lieu 56 57 of contributions with respect to all benefits paid based on base year wages earned in the employ of such nonprofit organization during 58 the effective period of the election; 59
- (8) The division in In accordance with such regulations as 60 [it] may [prescribe] be prescribed, [shall notify] such nonprofit 61organization shall be notified of any determination which [the 62division may make be made of the effective date and the 63 termination date of any such election and such determination shall 64 be subject to reconsideration, appeal and review and

- (9) As of the effective date of the termination of an election to make payments in lieu of contributions, an nonprofit organization shall become liable to pay unemployment insurance contributions on taxable wages paid to its employees subsequent to the termination. Its contribution rate beginning with the first July 1 in the period following the termination of an election shall be assigned in accordance with the provisions of R. S. 43:21-7 except that:
 - (A) The benefit charges to its account which are attributable to base year services in the employ of such nonprofit organization during the effective period of its election to make payments in lieu of contributions shall not be included in the total benefit charges to its account in the calculation of its reserve balance for determining its rate under R. S. 43:21-7(c);
 - (B) Its average annual payroll shall be determined without inclusion of any of the wages paid in any calendar year during which its election to make payments in lieu of contributions was effective for any part of the calendar year;
 - (C) The period during which the election to make payments in lieu of contributions was effective shall not be included in calculating the period of eligibility for modification of its rate under R. S. 43:21-7 (c) (3);
 - (D) For the period from the date of the termination of its election to the July 1 following termination, the nonprofit organization shall be assigned a rate of 1% for contributions under the Unemployment Compensation Law.
- (b) Reimbursement payments. At the end of each calendar month, or at the end of any other period as determined by the [division] controller, the [division] controller shall bill each nonprofit organization or group of such organizations which has elected to make payments in lieu of contributions for an amount equal to the full amount of regular benefits plus ½ of the amount of any extended benefits paid during such month or other prescribed period that are attributable to base year service of individuals in the employ of such organization during the effective period of the election, and the provisions of the Unemployment Compensation 101 Law (R. S. 43:21-1 et seq.), and the amendments and supplements 102 thereto, shall be applicable with respect to the payment of claims 103 for benefits and the charging thereof; provided, however, that no 104 employer who elects to make payments in lieu of contributions shall 105 be relieved of any charges for benefits paid to his workers by reason 106 of R. S. 43:21-6(b)(1), R. S. 43:21-7(c)(1), or section 6 of chapter 107 324 of the laws of 1970 (C. 43:21-24.12, Extended Benefits Law). (c) Payment of any bill rendered under subsection (b) above

109 shall be made not later than 30 days after such bill was mailed to

110 the last known address of the nonprofit organization or was other-

111 wise delivered to it unless there has been an application for review

112 and redetermination in accordance with subsection (e).

113 (d) Payments made by any nonprofit organization under the 114 provisions of this section shall not be deducted or deductible, in 115 whole or in part from the remuneration of individuals in the em-116 ploy of the organization.

117 (e) The amount of any payment required under subsection (b) 118 from any nonprofit organization as specified in any bill from the 119 [division] controller shall be conclusive on the organization unless, 120 not later than 15 days after the bill was mailed to its last known 121 address or otherwise delivered to it, the organization files an appli-122 cation for redetermination by the [division] controller setting forth 123 the grounds for such application. The [division] controller shall 124 promptly review and reconsider the amount specified in the bill and 125 shall thereafter issue a redetermination in any case in which such 126 application for redetermination has been filed. Any such redetermi-127 nation shall be conclusive on the organization unless, not later 128 than 15 days after the redetermination was mailed to its last known 129 address or otherwise delivered to it, the organization files an appeal 130 to the [division] controller setting forth the grounds for the appeal. 131 Proceedings on appeal to the [division] controller from the amount 132 of a bill rendered under this subsection or a redemption of such 133 amount shall be in accordance with the rules and regulations of the 134 [division] controller.

(f) Any organization failing to file a timely report or to make a timely payment of the amount in lieu of contributions due hereunder shall be subject to the same interest, penalties, remedies and methods of enforcement that apply to contributions and reports due under the provisions of the Unemployment Compensation Law.

(g) If any nonprofit organization is delinquent in making payments in lieu of contributions as required under this section, the division controller may terminate such organization's election to make payments in lieu of contributions as of the January 1 immediately following, and such termination shall be effective for at least two calendar years and until all payments due the division have been satisfied.

147 (h) Provision for bond or other security. In the discretion of 148 the [division] controller any nonprofit organization that elects to 149 become liable for payments in lieu of contributions shall be re-150 quired within 30 days after the effective date of its election, to 151 execute and file with the [division] controller a surety bond ap-

152 proved by the [division] controller or it may elect instead to deposit 153 with the [division] controller moneys or securities approved by 154 the [division] controller. The amount of the bond or deposit shall 155 be determined by the [division] controller and shall not exceed the 156 amount derived by multiplying the organization's taxable wages for 157 the preceding calendar year, or the organization's estimated taxable 158 wages for the ensuing year, whichever is the greater, by the maxi-159 mum unemployment insurance contribution rate in effect at the 160 beginning of the calendar year for which the bond or deposit is 161 required; provided, however, that any organization which is a self-162 insurer and is exempt from insuring workers' compensation liability 163 under the Workers' Compensation Law, shall so long as such 164 exemption remains in effect be exempt from the surety bond and 165 security deposit requirements of this subsection; and any other 166 organization which shall satisfy the [division] controller as to its 167 financial ability to meet the cost of benefits provided under the 168 Unemployment Compensation Law and the Temporary Disability 169 Benefits Law, may, upon application, be exempted from such re-170 quirements by written order of the [division] controller, which 171 order shall be revocable at any time.

- 172 (1) Bond. The amount of any bond deposited under this sub173 section shall require adjustments as the **[**division**]** controller deems
 174 appropriate. If the bond is to be increased, the adjusted bond shall
 175 be filed by the organization within 30 days after notice of the re176 quired adjustment was mailed or otherwise delivered to it. Failure
 177 of any organization covered by such bond to pay the full amount
 178 of payment in lieu of contributions when due, together with any
 179 applicable interest and penalties, shall render the surety liable on
 180 said bond to the extent of said bond as though the surety was such
 181 organization.
- 182 (2) Deposit of money or securities. Any deposit of money or 183 securities in accordance with this subsection shall be retained by 184 the [division] controller in an escrow account until liability under 185 the election is terminated, at which time it shall be returned to 186 the organization less any deductions as hereinafter provided. The 187 [division] controller may deduct from any moneys deposited under 188 this subsection by a nonprofit organization, or sell the securities 189 it has so deposited, to the extent necessary to satisfy any due and 190 unpaid payments in lieu of contributions and any applicable interest 191 and penalties. The [division] controller shall require the organization within 30 days following any deduction from a money deposit 193 or sale of deposited securities under the provisions of this subsection to deposit sufficient additional money or securities to make

195 whole the organization's deposit at the prior level. Any cash re196 maining from the sale of such securities shall be a part of the
197 organization's escrow account. The [division] controller may at
198 any time review the adequacy of the deposit made by any organi199 zation. If, as a result of such review, the [division] controller
200 determines that an adjustment is necessary it shall require the
201 organization to make an additional deposit within 30 days of
202 written notice of the [division's] controller's determination or
203 shall return to it such portion as the [division] controller no longer
204 considers necessary, as deemed appropriate. Disposition of income
205 from securities held in escrow shall be governed by applicable
206 State law.

- 207 (3) Authority to terminate elections. If any nonprofit organiza208 tion fails to file a bond or make a deposit, or to increase or make
 209 whole the amount of a previously made bond or deposit, as pro210 vided under this subsection, the **[**division**]** controller may terminate
 211 such organization's election to make payments in lieu of contri212 butions and such termination shall continue for no less than 24
 213 calendar months beginning with the first quarter in which such
 214 termination becomes effective, provided the **[**division**]** controller
 215 may extend for good cause the applicable filing, deposit or adjust216 ment period by not more than 90 days.
- (i) Group accounts. Two or more employers that have become 218 liable for payments in lieu of contributions may file a joint appli-219 cation [with the division] for the establishment of a group account 220 for the purpose of sharing the cost of benefits paid that are attribut-221 able to services in the employ of such employers. Each such ap-222 plication shall identify and authorize a group representative to 223 act as the group's agent for the purpose of this subsection. Upon 224 approval of the application, [the division shall establish] a group 225 account shall be established for such employers effective as of the 226 beginning of the calendar quarter in which the application is re-227 ceived or the next calendar quarter, [in the discretion of the 228 division as appropriate, and [shall notify] the group's repre-229 sentative shall be notified of the effective date of the account. 230 Such account shall remain in effect for not less than two calendar 231 years and thereafter until terminated Lat the discretion of the divi-232 sion or upon application by the group. The division shall pre-233 scribe such regulations Regulations may be prescribed as [it may 234 deem necessary, with respect to applications for establishment, 235 maintenance, and termination of group accounts authorized by this 236 subsection, for addition of new members to, and withdrawal of 237 active members from, such accounts, and for the determination of

238 the amounts that are payable under this subsection by members 239 of the group, and the time and manner of such payments.

- 7. R. S. 43:21-9 is amended to read as follows:
- 2 43:21-9. (a) Establishment and control. There is hereby estab-
- 3 lished as a special fund, separate and apart from all public moneys
- 4 or funds of this State, an unemployment compensation fund, which
- 5 shall be administered by the [division] Department of Labor ex-
- 6 clusively for the purpose of this chapter (R. S. 43:21-1 et seq.).
- 7 This fund shall consist of (1) all contributions and payments in
- 8 lieu of contributions collected under this chapter (R. S. 43:21-1
- 9 et seq.); (2) interest earned upon any moneys in the fund; (3) any
- 10 property or securities acquired through the use of moneys belong-
- 11 ing to the fund; (4) all earnings on such property or securities;
- 12 (5) all moneys credited to this State's account in the unemploy-
- 13 ment trust fund pursuant to section 903 of the Social Security Act
- 14 (42 U.S. C. 1103), as amended; and (6) all moneys received for
- 15 the fund from any other source. All moneys in this fund shall be
- 16 mingled and undivided.
- 17 (b) Accounts and deposits. The Treasurer of the State of New
- 18 Jersey shall be ex officio the treasurer and custodian of the fund
- 19 and shall administer such fund in accordance with the directions
- 20 of the [division] department and shall issue his warrants upon it
- 21 in accordance with such regulations as the [division] department
- 22 shall prescribe. He shall maintain within the fund three separate
- 23 accounts: (1) a clearing account, (2) an unemployment trust fund
- 24 account, and (3) a benefit account. All moneys payable to the fund,
- 25 upon receipt thereof by the [division] department, shall be for-
- 26 warded to the treasurer, who shall immediately deposit them in
- 27 the clearing account. Refunds payable pursuant to subsection (f)
- 28 of section 43:21-14 of this Title may be paid from the clearing
- 29 account upon warrants issued by the treasurer under the direction
- 30 of the [division] controller. After clearance thereof, all other
- 31 moneys in the clearing account shall be immediately deposited with
- 32 the Secretary of the Treasury of the United States of America to
- 33 the credit of the account of this State in the unemployment trust
- 34 fund, established and maintained pursuant to section 904 of the
- 35 Social Security Act (42 U. S. C. 1104), as amended, any provisions
- 36 of law in this State relating to the deposit, administration, release
- 37 or disbursement of moneys in the possession or custody of this State
- 38 to the contrary notwithstanding. The benefit account shall consist
- 39 of all moneys requisitioned from this State's account in the unem-
- 40 ployment trust fund. Moneys in the clearing and benefit accounts
- 41 may be deposited by the treasurer, under the direction of the [di-

42 vision controller in any bank or public depository in which general funds of the State may be deposited, but no public deposit insurance 43 charge or premium shall be paid out of the fund. The treasurer 44 45 shall give a separate bond conditioned upon the faithful perform-46 ance of his duties as custodian of the fund in an amount fixed by the [division] controller and in a form prescribed by law or ap-47 48 proved by the Attorney General. Premiums for said bond shall 49 be paid from the administration fund.

(c) Withdrawals from the unemployment trust fund.

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(1) Benefit payments. Moneys requisitioned from this State's **51** 52 account in the unemployment trust fund shall be used solely for the 53 payment of benefits and in accordance with regulations prescribed by the division, except that money credited to this State's account 5455 pursuant to section 903 of the Social Security Act (42 U.S. C. 1193), as amended, may be used for the payment of expenses for the 56 57 administration of this chapter (R. S. 43:21-1 et seq.) as provided in paragraph (2) of this subsection. The [division] controller shall 58 59 from time to time requisition from the unemployment trust fund such amounts, not exceeding the amounts standing to its account 60 therein, as it deems necessary for the payment of benefits for a 61 62reasonable future period. Upon receipt thereof the treasurer shall 63 deposit such moneys in the benefit account, and the payment of 64 benefits shall be made solely from such benefit account. Expenditures of such moneys in the benefit account and refunds from the 65 clearing account shall not be subject to any provisions of law re-66 67 quiring specific appropriations or other formal release by State officers of money in their custody. All warrants for the payment 68 of benefits shall be issued by and bear only the signature of the 69 [director] Commissioner of Labor or his duly authorized agent 70 71 for that purpose. All warrants for the payment of refunds shall 72 be issued by the treasurer and bear the signature of the treasurer and the countersignature of the [director] commissioner or his 7374duly authorized agent for that purpose. Any balance of moneys 75 requisitioned from the unemployment trust fund which remains 76 unclaimed or unpaid in the benefit account after the expiration of the period for which such sums were requisitioned shall either 77 be deducted from estimates for, and may be utilized for the pay-78 ment of, benefits during succeeding periods, or, in the discretion 79 of the [division] department, shall be deposited with the Secretary 80 81 of the Treasury of the United States of America, to the credit of 82 this State's account in the unemployment trust fund, as provided in subsection (b) of this section.

84 (2) Administrative use. Moneys credited to the account of this 85 State by the Secretary of the Treasury of the United States in the unemployment trust fund pursuant to section 903 of the Social 86 87 Security Act (42 U. S. C. 1103), as amended, may be requisitioned and used for the payment of expenses for the administration of 88 the Unemployment Compensation Law (R. S. 43:21-1 et seq.) pur-89 suant to a specific appropriation by the Legislature, provided that 90 the expenses are incurred and the moneys are requisitioned after 91 92 the enactment of an appropriation law which

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- (A) specifies the purposes for which such moneys are appropriated and the amounts appropriated therefor;
- (B) limits the period within which such moneys may be obligated to a period ending not more than two years after the date of the enactment of the appropriation law; and
- (C) limits the moneys which may be obligated during a 12-month period beginning on July 1 and ending on the next June 30 to a sum which does not exceed the amount by which the aggregate of the moneys credited to the account of this State pursuant to section 903 of the Social Security Act (42 U. S. C. 1103), as amended, during the same 12-month period and the [24] 34 preceding 12-month periods, exceeds the aggregate of moneys obligated for the payment of expenses incurred for the administration of this chapter (R. S. 43:21-1 et seq.) and the moneys paid out for benefits which is charged against the moneys credited to the account of this State during such [25] 35 12-month periods.
- Moneys credited to this State's account in the unemployment trust fund under section 903 of the Social Security Act (42 U. S. C. 1103), 112 as amended, which are obligated for the payment of expenses for 113 the administration of this chapter (R. S. 43:21-1 et seq.) or paid 114 out for benefits shall be charged against equivalent amounts which 115 were first credited and which are not already so charged; except 116 that no moneys obligated for the payment of expenses for the 117 administration of this chapter (R. S. 43:21-1 et seq.) during a 118 12-month period specified herein may be charged against any 119 amount credited during such a 12-month period earlier than the 120 [twenty-fourth] thirty-fourth preceding such period.
- Money appropriated as provided herein for the payment of 122 expenses of administration shall be requisitioned as needed for the 123 payment of obligations incurred under such appropriation and upon 124 requisition shall be deposited in the unemployment compensation 125 administration fund from which such payments shall be made. 126 Money so deposited shall, until expended, remain a part of the un-

employment compensation fund. If such money will not be expended 128 it shall be returned promptly to the Secretary of the Treasury of 129 the United States for credit to this State's account in the unemploy-130 ment trust fund. The [division] controller shall maintain a sepa-131 rate record of the credits, appropriation, obligation and expendi-132 ture of the money credited to the account of this State in the un-133 employment trust fund pursuant to section 903 of the Social Security 134 Act (42 U. S. C. 1103), as amended.

135 (d) Management of funds upon discontinuance of unemployment 136 trust fund. The provisions of subsections (a), (b) and (c) to the 137 extent that they relate to the unemployment trust fund shall be 138 operative only so long as such unemployment trust fund continues 139 to exist and so long as the Secretary of the Treasury of the United 140 States of America continues to maintain for this State a separate 141 book account of all funds deposited therein by this State for benefit 142 purposes, together with this State's proportionate share of the 143 earnings of such unemployment trust fund, from which no other 144 state is permitted to make withdrawals. If and when such unem-145 ployment trust fund ceases to exist, or such separate book account 146 is no longer maintained, all moneys, properties, or securities therein, 147 belonging to the unemployment compensation fund of this State 148 shall be transferred to the treasurer of the unemployment compen-149 sation fund, who shall hold, invest, transfer, sell, deposit and release 150 such moneys, properties or securities in a manner approved by the 151 [division] department, in accordance with the provisions of this 152 chapter; provided, that such moneys shall be invested in the fol-153 lowing readily marketable classes of securities: Bonds or other 154 interest-bearing obligations of the United States of America and 155 of the State of New Jersey; and provided, further, that such in-156 vestment shall at all times be so made that all the assets of the fund 157 shall always be readily convertible into cash when needed for the 158 payment of benefits. The treasurer shall dispose of securities or 159 other properties belonging to the unemployment compensation fund 160 only under the direction of the [division] department.

8. R. S. 43:21-11 is amended to read as follows:

43:21-11. (a) Duties and powers of the Idivision I Department of Labor. It shall be the duty of the division to determine all matters of policy; and it I The department shall have power and authority to adopt, amend, or rescind such rules and regulations, require such reports, make such investigations, and take such other action as it deems necessary or suitable I to that end I or to administer this chapter; provided, that the I division I Commissioner of Labor may delegate such power and authority I to the director I subject to

[their] his ultimate supervision and control. Such rules and regula-11 tions shall be effective upon publication in the manner, not inconsistent with the provisions of this chapter, which the [division] 12 department shall prescribe. The [division] department shall deter-13 mine its own organization and methods of procedure in accordance 14 15 with the provisions of this chapter , and shall have an official seal which shall be judicially noticed. Not later than March 1 of each 16 year, the division shall submit to the Governor a report covering 17 18the administration and operation of this chapter during the preceding calendar year and shall make such recommendations for 19 20 amendments to this chapter as the division deems proper. Such report shall include a balance sheet of the moneys in the fund in 21which there shall be provided, if possible, a reserve against the 2223liability in future years to pay benefits in excess of the then current contributions, which reserve shall be set up by the division in 24 accordance with accepted actuarial principles on the basis of 25 statistics of employment, business activity, and other relevant 26 factors for the longest possible period. Whenever the [division] 27 department believes that a change in contribution or benefit rates 28will become necessary to protect the solvency of the fund, it shall 29promptly so inform the Governor and the Legislature, and make 30 recommendations with respect thereto. [The division shall make 31 a study of the problem of paying partial benefits for partial unem-32ployment.] 33

(b) Regulations and general and special rules. General and special rules may be adopted, amended, or rescinded by the [division] department. General rules shall become effective 10 days after filing with the Secretary of State and publication in one or more newspapers of general circulation in this State. Special rules shall become effective 10 days after notification to or mailing to the last known address of the individuals or concerns affected thereby. Regulations may be adopted, amended, or rescinded by the [division] department and shall become effective in the manner and at the time prescribed by the [division] department.

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- (c) Publication. The [division] department shall cause to be printed for distribution to the public the text of this chapter, the [division's] department's regulations and general rules, its annual reports to the Governor, and any other material the [division] department deems relevant and suitable and shall furnish the same to any person upon application therefor.
- (d) Personnel. Subject to other provisions of this chapter, the division department is authorized to appoint (subject to the provisions of Title 11, Civil Service), fix the compensation, and

prescribe the duties and powers of such officers, accountants, attor-neys, experts, and other persons as may be necessary in the per-formance of its duties under R. S. 43:21-1 et seq. All positions shall be filled by persons selected and appointed on a nonpartisan merit basis from lists of eligible persons prepared by the Civil Service Commission, in accordance with the provisions of Title 11, Civil Service, except that any attorney, now or hereafter in office or position of legal assistant for the [division] department, shall be placed in the exempt class of the civil service and thereafter shall not be subject to removal except for cause and then only in accor-dance with the provisions of Title 11, Civil Service; provided, however, that nothing herein shall be construed to apply to any attorney designated as special counsel in accordance with the pro-visions of sections 43:21-6, subsection (h), and 43:21-17. The [division] department shall not employ or pay any person who is an officer or committee member of any political party organization. The [division] commissioner may delegate to any such person so appointed such power and authority as [it] he deems reasonable and proper for the effective administration of this chapter, and 71. may in [its] his discretion bond any person handling moneys or signing checks hereunder.

(e) Employment Security Council. There shall be within the Tourision of Employment Security department, an Employment Security Council, as established and constituted under the Department of Labor and Industry Act of 1948 (P. L. 1948, c. 446; N. J. S. 34:1A-1 et seq.).

- (f) Employment stabilization. The [division] department, with the advice and aid of the Employment Security Council shall take all appropriate steps to reduce and prevent unemployment; to encourage and assist in the adoption of practical methods of vocational training, retraining and vocation guidance; to investigate, recommend, advise, and assist in the establishment and operation, by municipalities, counties, school districts, and the State, of reserves for public works to be used in times of business depression and unemployment; to promote the re-employment of unemployed workers throughout the State in every other way that may be feasible, and to these ends to carry on and publish the results of investigations and research studies.
- (g) Records and reports. Each employing unit shall keep true and accurate employment records, containing such information as may be prescribed. Such records shall be open to inspection and be subject to being copied by the director of the division and the controller or [his] their authorized representatives at any reason-

able time. The [director] department may require from any em-97 ploying unit any sworn or unsworn reports, with respect to persons employed by it, which are deemed necessary for the effective 98administration of this chapter. Under such rules and regulations 99 100 as may be adopted by the [division] department reports relative 101 to wages and separation from employment may be required from 102 any employer or employing unit at the time such employer or 103 employing unit suspends business operations in this State, or from 104 any employer or employing unit which fails to cooperate in submit-165 ting promptly the wage and employment data which may be re-106 quired under paragraph (2) of subsection (b) of section 43:21-6 of 107 this Title. If the nature of such suspension is temporary or in the 108 nature of a transfer, then [the director may excuse] the employer 109 or employing unit may be excused from furnishing such a termina-110 tion report upon assurances that proper arrangements have been 111 made to supply any information which may be required under 112 paragraph (2) of subsection (b) of section 43:21-6 of this Title. 113 The [director] department may [, in his discretion,] require from 114 any employer or employing unit reports relative to wages and 115 separation in such manner and at such time as [he] may [deem] 116 be necessary for the effective administration of this chapter. Information thus obtained shall not be published or be open to 118 public inspection (other than to public employees in the perfor-119 mance of their public duties) in any manner revealing the employ-120 ing unit's identity All records, reports and other information ob-121 tained from employers and employees under this chapter, except to 122 the extent necessary for the proper administration of this chapter, 123 shall be confidential and shall not be published or opened to public 124 inspection other than to public employees in the performance of 125 their public duties, and shall not be subject to subpena or admissible 126 in evidence in any civil action or proceeding other than one arising 127 under this chapter, but any claimant at a hearing before an appeal 128 tribunal, the division or the board of review, shall be supplied with 129 information from such records to the extent necessary for the 130 proper presentation of his claim. Any officer or employee of the 131 [division] department who violates any provision of this section 132 shall be liable to a fine of \$200.00, to be recovered in a civil action 133 in the name of the division, said fine when recovered to be paid to 134 the unemployment compensation auxiliary fund for the use of said 135 fund. (h) Oaths and witnesses. In the discharge of the duties imposed 136 137 by this chapter, the controller the Chairman of and appeal tribunal

138 and any duly authorized representative or member of the division,

139 the director or any deputy director thereof or member of the 140 board of review shall have power to administer oaths and affirma141 tions, take depositions, certify to official acts, and issue subpenas 142 to compel the attendance of witnesses and the production of books, 143 papers, correspondence, memoranda and other records deemed 144 necessary as evidence in connection with a disputed claim or the 145 administration of this chapter. Witnesses subpenaed pursuant to 146 this section shall in the discretion of the [division] department be 147 allowed fees at a rate to be fixed by it. Such fees shall be deemed a 148 part of the expense of administering this chapter.

149 (i) Subpenas. In case of contumacy by or refusal to obey a 150 subpena issued to any person, any court of this State within the 151 jurisdiction of which the inquiry is carried on or within the juris-152 diction of which said person guilty of contumacy or refusal to 153 obey is found or resides or transacts business, upon application by 154 the [division] department or its duly authorized representative, 155 or the board of review, shall have jurisdiction to issue to such 156 person an order requiring such person to appear before the board 157 of review or a member thereof, the [division, the director,] depart-158 ment or [his] its duly authorized representative, there to produce 159 evidence if so ordered or there to give testimony touching the 160 matter under investigation or in question; and any failure to obey 161 such order of the court may be punished by said court as a contempt 162 thereof. Any person who shall without just cause fail or refuse to 163 attend and testify or to answer any lawful inquiry or to produce 164 books, papers, correspondence, memoranda, and other records, if 165 it is in his power so to do, in obedience to a subpena of the division 166 or of the board of review shall be punished by a fine of not more 167 than \$200.00 or by imprisonment for not longer than 60 days, or 168 by both such fine and imprisonment, and each day such violation 169 continues shall be deemed to be a separate offense.

(j) Protection against self-incrimination. No person shall be 171 excused from attending and testifying or from producing books, 172 papers, correspondence, memoranda and other records before the 173 [division] department or the board of review or in obedience to 174 the subpena of a member of the [division] department or [the 175 director thereof], the board of review or a member thereof, or any 176 duly authorized representative [of the division] thereof in any 177 cause or proceeding before the [division] department, the board 178 of review or a member thereof, on the ground that the testimony or 179 evidence, documentary or otherwise, required of him may tend to 180 incriminate him or subject him to a penalty or forfeiture; but no 181 individual shall be prosecuted or subjected to any penalty or

182 forfeiture for or on account of any transaction, matter, or thing 183 concerning which he is compelled, after having claimed his privilege 184 against self-incrimination, to testify or produce evidence, docu185 mentary or otherwise, except that such individual so testifying 186 shall not be exempt from prosecution and punishment for perjury 187 committed in so testifying.

(k) State-Federal cooperation. In the administration of this 188 189 chapter the [division] department shall cooperate to the fullest 190 extent consistent with the provisions of this chapter, with the 191 United States Department of Labor to secure to this State and its 192 citizens all advantages available under the provisions of the Social 193 Security Act (42 U.S. C. 301 et seq.), as amended, the Federal 194 Unemployment Tax Act (26 U.S. C. 3301 et seq.), as amended, and 195 the Wagner-Peyser Act (29 U.S. C. 49 et seq.), as amended; shall 196 make such reports, in such form and containing such information 197 as the United States Secretary of Labor may from time to time 198 require, and shall comply with such provisions as the United States 199 Secretary of Labor may from time to time find necessary to assure 200 the correctness and verification of such reports, and shall comply 201 with the regulations prescribed by the United States Secretary of 202 Labor governing the expenditure of such sums as may be allotted 203 and paid to this State under any of such federal acts.

Upon request therefor the [director] department shall furnish 205 to any agency of the United States charged with the administra-206 tion of public works or assistance through public employment, the 207 name, address, ordinary occupation and employment status of each 208 recipient of benefits and such recipient's rights to further benefits 209 under this chapter.

210 The [division] department may afford reasonable cooperation 211 with every agency of the United States charged with the admini-212 stration of any unemployment insurance law.

The division department is authorized to make such investiga-214 tions and exercise such of the other powers provided herein with 215 respect to the administration of this chapter and to transmit such 216 information and make available such services and facilities to the 217 agency charged with the administration of any State or federal 218 unemployment insurance or public employment service law as it 219 deems necessary or appropriate to facilitate the administration of 220 such law and to accept and utilize information, services and facili-221 ties made available to this State by such agency.

- 9. R. S. 43:21-14 is amended to read as follows:
- 2 43:21-14. (a) (1) In addition to such reports as Tthe Director of
- 3 the Division of Unemployment and Temporary Disability Insur-

ance] may [require] be required under the provisions of sub-4 section (g) of section 43:21-11 of this chapter (R. S. 43:21-1 5 et seq.), every employer shall file with the [division] controller 6 periodical contribution reports on such forms and at such times as the [director] controller shall prescribe, to disclose the employer's liability for contributions under the provisions of this chapter 910 (R. S. 43:21-1 et seq.), and at the time of filing each contribution 11 report shall pay the contributions required by this chapter (R. S. 43:21-1 et seq.), for the period covered by such report. The 12 [director] controller may require that such reports shall be under 13 14 oath of the employer. Any employer who shall fail to file any report, required by the [director] controller, on or before the last day for 15 the filing thereof shall pay a penalty of [\$1.00] \$5.00 for each day 16 of delinquency until and including the [tenth] fifth day following 17 18 such last day and for any period of delinquency after such [tenth] fifth day, a penalty of [\$1.00] \$5.00 a day or 20% of the amount 19 of the contributions due and payable by the employer for the period 20 covered by the report, whichever is the lesser; if there be no 2122liability for contributions for the period covered by any contribution report or in the case of any report other than a contribution 23report, the employer or employing unit shall pay a penalty of 24 [\$1.00] \$5.00 a day for each day of delinquency in filing or [\$15.00] 25 \$25.00, whichever is the lesser; provided, however, that when it is 2627 shown to the satisfaction of the [director] controller that the failure to file any such report was not the result of fraud or an 28 intentional disregard of this chapter (R. S. 43:21-1 et seq.), or the 29 regulations promulgated hereunder, the [director] controller, in 30 his discretion, may remit or abate any unpaid penalties heretofore 31 or hereafter imposed under this section Land he may also, in his 32discretion, ratify any remission or abatement of penalties hereto-33 fore allowed by the Unemployment Compensation Commission, its 34 executive director or acting executive director, or the Division of 35 Employment Security, its director or acting director]. On or before 36 October 1 of each year, the [director] controller shall submit to 37 the Commissioner of Labor a report covering the 12-month period 38 ending on the preceding June 30, and showing the names and 39 addresses of all employers for whom the [director] controller 40 remitted or abated any penalties, or ratified any remission or abate-41 ment of penalties, and the amount of such penalties with respect to 42each employer. Any employer who shall fail to pay the contributions 43 due for any period on or before the date they are required by the 44 45 [division] controller to be paid, shall pay interest on the amount 46 thereof from such date until the date of payment thereof at the rate

of 1% a month through June 30, 1981 and at the rate of 11/4% 47 48 a month after June 30, 1981. Upon the written request of any employer or employing unit, filed with the [division] controller on 49or before the due date of any report or contribution payment, the 50 [director] controller for good cause shown, may grant, in writing, 51 an extension of time for the filing of such report or the paying of 5253 such contribution with interest at the applicable rate; provided, no such extension shall exceed 30 days and that no such extension 54shall postpone payment of any contribution for any period beyond 55 the day preceding the last day for filing tax returns under Title 56 IX of the Federal Social Security Act for the year in which said 57 period occurs. **5**8

(2) (A) For the calendar quarter commencing July 1, 1984 and each successive quarter thereafter, each employer shall file a report with the controller within 30 days after the end of each quarter in a form and manner prescribed by the controller listing the name, social security number and wages paid to each employee and the number of base weeks (as defined in subsection (t) of R. S. 43:21-19) worked by the employee during the calendar quarter.

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- (B) Any employer who fails without reasonable cause to comply with the reporting requirements of this paragraph (2) shall be liable for a penalty in the following amount for each employee with respect to whom the employer is required to file a report but who is not included in the report or for whom the required information is not accurately reported for each employee required to be included whether or not the employee is included:
 - (i) For the first failure for one quarter, in any eight consecutive quarters, \$5.00 for each employee;
 - (ii) For the second failure for any quarter in any eight consecutive quarters, \$10.00 for each employee; and
 - (iii) For the third failure for any quarter in any eight consecutive quarters, and for any failure in any eight consecutive quarters which failure is subsequent to the third failure, \$25.00 for each employee.
- 81 (C) Information reported by employers as requested by this paragraph (2) shall be used by the Department of Labor for the 82 purpose of determining eligibility for benefits of individuals in 83 accordance with the provisions of R. S. 43:21-1 et seq. Notwith-84 standing the provisions of subsection (g) of R. S. 43:21-11, the 85 Department of Labor is hereby authorized to provide the Depart-86 ment of Human Services with information reported by employers 87 as required by this paragraph (2). For each fiscal year, the Director 88 of the Division of Budget and Accounting of the Department of the

90 Treasury shall charge the appropriate account of the Department

91 of Human Services in amounts sufficient to reimburse the Depart-

92 ment of Labor for the cost of providing information under this

93 subparagraph (C).

94 (D) For the purpose of administering the provisions of this 95 paragraph (2), all appropriations, files, books, papers, records, 96 equipment and other property, and employees currently assigned 97 to the Division of Taxation for the implementation of the "Wage 98 Reporting Act," P. L. 1980, c. 48 (C. 54:1-55 et seq.) shall be 99 transferred to the Department of Labor as of September 1, 1984 100 in accordance with the provisions of the "State Agency Transfer

101 Act," P. L. 1971, c. 375 (C. 52:14D-1 et seq.).

(b) The contributions, penalties, and interest due from any 102 103 employer under the provisions of this chapter (R. S. 43:21-1 104 et seq.), from the time they shall be due, shall be a personal debt 105 of the employer to the State of New Jersey, recoverable in any 106 court of competent jurisdiction in a civil action in the name of 107 the State of New Jersey; provided, however, that except in the 108 event of fraud, no employer shall be liable for contributions or 109 penalties unless contribution reports have been filed or assessments 110 have been made in accordance with subsections (c) or (d) of this 111 section before four years have elapsed from the last day of the 112 calendar year with respect to which any contributions become pay-113 able under this chapter (R. S. 43:21-1 et seq.), nor shall any em-114 ployer be required to pay interest on any such contribution unless 115 contribution reports were filed or assessments made within such 116 four-year period; provided further, that if such contribution reports 117 were filed or assessments made within the four-year period, no civil 118 action shall be instituted, nor shall any certificate be issued to the 119 Clerk of the Superior Court under subsection (e) of this section, 120 except in the event of fraud, after six years have elapsed from the 121 last day of the calendar year with respect to which any contribu-122 tions become payable under this chapter (R. S. 43:21-1 et seq.), or 123 July 1, 1958, whichever is later. Payments received from an em-124 ployer on account of any debt incurred under the provisions of 125 this chapter (R. S. 43:21-1 et seq.) may be applied by the divi-126 sion controller on account of the contribution liability of the 127 employer and then to interest and penalties, and any balance 128 remaining shall be recoverable by the [division] controller from 129 the employer. Upon application therefor, the [division] controller 130 shall furnish interested persons and entities certificates of indebt-131 edness covering employers, employing units and others for contri-132 butions, penalties and interest, for each of which certificate the

- 133 [division] controller shall charge and collect a fee of [\$0.25] \$2.00 134 per name, no such certificate to be issued, however, for a fee of 135 less than [\$1.00] \$10.00. All fees so collected shall be paid into the 136 unemployment compensation administration fund.
- 137 (c) If any employer shall fail to make any report as required 138 by the rules and regulations of the division pursuant to the pro139 visions of this chapter (R. S. 43:21-1 et seq.), the [division] con140 troller may make an estimate of the liability of such employer 141 from any information it may obtain, and, according to such estimate 142 so made, assess such employer for the contributions, penalties, 143 and interest due the State from him, give notice of such assess144 ment to the employer, and make demand upon him for payment.
- (d) After a report is filed under the provisions of this chapter 146 (R. S. 43:21-1 et seq.) and the rules and regulations [of the 147 division] thereof, the [division] controller shall cause the report 148 to be examined and shall make such further audit and investigation 149 as it may deem necessary, and if therefrom there shall be deter-150 mined that there is a deficiency with respect to the payment of the 151 contributions due from such employer, the [division] controller 152 shall assess the additional contributions, penalties, and interest due 153 the State from such employer, give notice of such assessment to 154 the employer, and make demand upon him for payment.
- (e) As an additional remedy, the [division] controller may issue 155 156 to the Clerk of the Superior Court of New Jersey a certificate 157 stating the amount of the employer's indebtedness under this 158 chapter (R. S. 43:21-1 et seq.) and describing the liability, and 159 thereupon the clerk shall immediately enter upon his record of 160 docketed judgments such certificate or an abstract thereof and duly 161 index the same. Any such certificate or abstract heretofore or here-162 after docketed from the time of docketing shall have the same force 163 and effect as a judgment obtained in the Superior Court of New 164 Jersey and the [division] controller shall have all the remedies 165 and may take all the proceedings for the [colection] collection 166 thereof which may be had or taken upon the recovery of such a 167 judgment in a civil action upon contract in said court. Such debt, 168 from the time of docketing thereof, shall be a lien on and bind the 169 lands, tenements and hereditaments of the debtor.
- The Clerk of the Superior Court shall be entitled to receive for 171 docketing such certificate \$0.50, and for a certified transcript of 172 such docket \$0.50. If the amount set forth in said certificate as a 173 debt shall be modified or reversed upon review, as hereinafter 174 provided, the Clerk of the Superior Court shall, when an order 175 of modification or reversal is filed, enter in the margin of the docket

176 opposite the entry of the judgment the word "modified" or "re-177 versed," as the case may be, and the date of such modification or 178 reversal.

The employer, or any other party having an interest in the property upon which the debt is a lien, may deposit the amount claimed in the certificate with the Clerk of the Superior Court of New Jersey, together with an additional 10% of the amount thereof, or \$100.00, whichever amount is the greater, to cover interest and the costs of court, or in lieu of depositing the amount in cash, may give a bond to the State of New Jersey in double the amount claimed in the certificate, and file the same with the Clerk of the Superior Court. Said bond shall have such surety and shall be approved in the manner required by the Rules of the Supreme LS9 Court.

After the deposit of said money or the filing of said bond, the 191 employer or any other party having an interest in the said prop-192 erty, may, after exhausting all administrative remedies, secure 193 judicial review of the legality or validity of the indebtedness or the 194 amount thereof, and the said deposit of cash shall be as security 195 for and the bond shall be conditioned to prosecute the judicial 196 review with effect.

Upon the deposit of said money or the filing of the said bond with the Clerk of the Superior Court, all proceedings on such judgment shall be stayed until the final determination of the cause, 200 and the moneys so deposited shall be subject to the lien of the 201 indebtedness and costs and interest thereon, and the lands, tene-202 ments, an hereditaments of said debtor shall forthwith be dis-203 charged from the lien of the State of New Jersey and no execution 204 shall issue against the same by virtue of said judgment.

Notwithstanding the provisions of subsections (a) through (c) 206 of this section, the Department of Labor may with the concurrence 207 of the State Treasurer, when all reasonable efforts to collect 208 amounts owed have been exhausted, or to avoid litigation, reduce 209 any liability for contributions, penalties and interest, providing no 210 portion of those amounts represents contributions made by an 211 employee pursuant to subsection (d) of R. S. 43:21-7.

212 (f) If not later than two years after the calendar year in which 213 any moneys were erroneously paid to, or collected by the **[**divi-214 sion**]** controller, whether such payments were voluntarily or 215 involuntarily made or made under mistake of law or of fact, an 216 employer, employing unit, or employee who has paid such moneys 217 shall make application for an adjustment thereof, the said moneys 218 shall, upon order of the **[**director**]** controller, be either credited or

219 refunded, without interest, from the appropriate fund. For like 220 cause and within the same period, credit or refund may be so made 221 on the initiative of the [director] controller.

222 (g) All interest and penalties collected pursuant to this section 223 shall be paid into a special fund to be known as the unemployment 224 compensation auxiliary fund; all moneys in this special fund shall 225 be deposited, administered and disbursed, in the same manner and 226 under the same conditions and requirements as is provided by law 227 for other special funds in the State Treasury, and shall be ex-228 pended, under legislative appropriation, for the purpose of aiding 229 in defraying the cost of the administration of this chapter (R. S. 230 43:21-1 et seq.) for the repayment of any interest bearing advances 231 made from the federal unemployment account pursuant to the 232 provisions of section 1202 (b) of the Social Security Act, 42 U.S.C. 233 1322, and for essential and necessary expenditures in connection 234 with programs designed to stimulate employment as determined 235 by the Commissioner of Labor. The Treasurer of the State shall be 236 ex officio the treasurer and custodian of this special fund and, 237 subject to legislative appropriation, shall administer the fund in 238 accordance with the directions of the [division] controller. Any 239 balances in this fund shall not lapse at any time, but shall be con-240 tinuously available, subject to legislative appropriation, to the 241 [division] controller for expenditure. The State Treasurer shall 242 give a separate and additional bond conditioned upon the faithful 243 performance of his duties in connection with the unemployment 244 compensation auxiliary fund in an amount to be fixed by the divi-245 sion, the premiums for such bond to be paid from the moneys in the 246 said special fund.

1 10. Section 43:21-16 of the Revised Statutes is amended to read 2 as follows:

43:21-16. (a) Whoever makes a false statement or representation 3 knowing it to be false or knowingly fails to disclose a material fact, 4 to obtain or increase or attempts to obtain or increase any benefit or other payment under this chapter (R. S. 43:21-1 et seq.), or under an employment security law of any other State or of the federal government, either for himself or for any other person, shall be liable to a fine of \$20.00 for each offense, or 25% of the 9 amount fraudulently obtained, whichever is greater, to be recovered 10 in an action at law in the name of the Division of Employment 11 Security Unemployment and Temporary Disability Insurance of 12 the Department of Labor [and Industry] of the State of New 13 Jersey or as provided in subsection (e) of section 43:21-14, said 14 fine when recovered to be paid to the unemployment compensation 15

auxiliary fund for the use of said fund; and each such false state-

ment or representation or failure to disclose a material fact shall 17 constitute a separate offense. Any penalties imposed by this sub-18 19 section shall be in addition to those otherwise prescribed in this chapter (R. S. 43:21-1 et seq.). 20 21 (b) (1) An employing unit or any officer or agent of an employing 22 unit or any other person who makes a false statement or repre-23 sentation knowing it to be false, or who knowingly fails to disclose 24a material fact, to prevent or reduce the payment of benefits to any individual entitled thereto or to avoid becoming or remaining 25 26 subject hereto or to avoid or reduce any contribution or other payment required from an employing unit under this chapter (R. S. 2728 43:21-1 et seq.), or under an employment security law of any other 29 State or of the fedearl government, or who willfully fails or 30 refuses to furnish any reports required hereunder (except for such 31 reports as may be required under paragraph 43:21-6(b) \[(2)\]\] of this Title) or to produce or permit the inspection or copying of 3233 records as required hereunder, shall be liable to a fine of [\$50.00] \$100.00, to be recovered in an action at law in the name of the 34 Division of [Employment Security] Unemployment and Temporary 35 Disability Insurance of the Department of Labor [and Industry] 36 37 of the State of New Jersey or as provided in subsection (e) of section 43:21-14, said fine when recovered to be paid to the unem-38 ployment compensation auxiliary fund for the use of said fund; and 39 40 each such false statement or representation or failure to disclose a material fact, and each day of such failure or refusal shall con-41 stitute a separate offense. Any penalties imposed by this paragraph 42shall be in addition to those otherwise prescribed in this chapter 43 44 (R. S. 43:21-1 et seq.). Any employing unit or any officer or agent of an employing unit 45 or any other person who fails to submit any report required under 46 paragraph 43:21-6 (b) [(2)] of this Title shall be subject to a 47 penalty of [\$5.00] \$25.00 for [each such] the first report not sub-48 mitted within [seven] 10 days after the mailing of a request for **4**9 such report, and an additional [\$5.00] \$25.00 penalty may be 50 assessed for [each seven-day] the next 10-day period which may 51elapse after the end of the initial [seven-day] 10-day period and 52before the report is filed; provided, that when such report or reports 53 are not filed within the prescribed time but it is shown to the 54satisfaction of the director that the failure was due to a reasonable 55 cause, no such penalty shall be imposed. Any penalties imposed 56by this paragraph shall be recovered as provided in subsection (e) 58 of section 43:21-14 of this Title, and when recovered shall be paid. 59 to the unemployment compensation auxiliary fund for the use of 60 said fund.

61 (c) Any person who shall willfully violate any provision of this 62 chapter (R. S. 43:21-1 et seq.) or any rule or regulation thereunder, the violation of which is made unlawful or the observance of which 63 is required under the terms of this chapter (R. S. 43:21-1 et seq.), 64 and for which a penalty is neither prescribed herein nor provided 65 by any other applicable statute, shall be liable to a fine of \$50.00, to 66 67 be recovered in an action at law in the name of the Division of [Employment Security] Unemployment and Temporary Disability 68 69 Insurance of the Department of Labor [and Industry] of the State 70 of New Jersey or as provided in subsection (e) of section 43:21-14, 71 said fine when recovered to be paid to the unemployemnt com-72 pensation auxiliary fund for the use of said fund; and each day 73 such violation continues shall be deemed to be a separate offense. (d) When it is determined by a representative or representatives 74 designated by the Director of the Division of Employment Secu-75 76 rity] Unemployment and Temporary Disability Insurance of the Department of Labor [and Industry] of the State of New Jersey 77 that any person, whether (i) by reason of the nondisclosure or 78 misrepresentation by him or by another, of a material fact (whether 79 80 or not such nondisclosure or misrepresentation was known or 81 fraudulent), or (ii) for any other reason, has received any sum as benefits under this chapter (R. S. 43:21-1 et seq.) while any condi-82 83 tions for the receipt of benefits imposed by this chapter (R. S. 43:21-1 et seq.) were not fulfilled in his case, or while he was dis-84 qualified from receiving benefits, or while otherwise not entitled to **85** receive such sum as benefits, such person unless the director (with 86 the concurrence of the controller) directs otherwise by regulation, 87 shall be liable, if the director in his discretion directs recovery, 88 either to have such I to repay those benefits in full. The sum shall be 89 deducted from any future benefits payable to [him] the individual 90 under this chapter (R. S. 43:21-1 et seq.) or [to repay] shall be 91 paid by the individual to the division for the unemployment com-92 pensation fund, [a sum equal to the amount so received by him,] 93 and such sum shall be collectible in the manner provided [in sub-94 section (e) of section 43:21-14 of this chapter (R. S. 43:21-1 et seq.) 95 for the collection of past-due contributions I for by law including, 96 but not limited to, the filing of a certificate of debt with the Clerk of 97 the Superior Court of New Jersey; provided, however, that, except 98 in the event of fraud, no person shall be liable for any such refunds 99 100 or deductions against future benefits unless so notified before four 101 years have elapsed from the time the benefits in question were paid. 102 Such person shall be promptly notified of the determination and the 103 reasons therefor. Unless such person, within five seven calendar 104 days after the delivery of such determination, or within seven 105 10 calendar days after such notification was mailed to his last-known 106 address, files an appeal from such determination, such deetrmination shall be final.

(e) Any employing unit or any officer or agent of an employing 108 109 unit, employer or person failing to remit, when payable, any em-110 player contributions, or worker contributions (if withheld or 111 deducted), or the amount of such worker contributions (if not 112 withheld or deducted), or filing or causing to be filed with controller 113 or the Division of [Employment Security] Unemployment and 114 Temporary Disability Insurance of the Department of Labor Land 115 Industry of the State of New Jersey, any false or fraudulent 116 report or statement, and any person who aids or abets an employing 117 unit, employer, or any person in the preparation or filing of any false 118 or fraudulent report or statement [with the aforesaid division] 119 with intent to defraud [the aforesaid division or] the State of New 120 Jersey or an employment security agency of any other State or of 121 the federal government, or with intent to evade the payment of 122 any contributions, interest or penalties, or any part thereof, which 123 shall be due under the provisions of this chapter (R. S. 43:21-1 124 et seq.), shall be liable for each offense upon conviction before any 125 County Court, county district court, criminal judicial district 126 court, or magistrate's court of competent jurisdiction, to a fine not 127 to exceed \$1,000.00 or by imprisonment for a term not to exceed 90 128 days, or both, at the discretion of the court. The fine upon convic-129 tion shall be payable to the unemployment compensation auxiliary 130 fund of the Division of Employment Security of the Department 131 of Labor and Industry of the State of New Jersey. Any penalties 132 imposed by this subsection shall be in addition to those otherwise 133 prescribed in this chapter (R. S. 43:21-1 et seq.).

(f) Any employing unit or any officer or agent of an employing unit or any other person who aids and abets any person to obtain any sum of benefits under this chapter to which he is not entitled, or a larger amount as benefits than that to which he is justly entitled, shall be liable for each offense upon conviction before any County Court, county district court, criminal judicial district court, or magistrate's court of competent jurisdiction, to a fine not to exceed \$1,000.00 or by imprisonment for a term not to exceed 90 days or both, at the discretion of the court. The fine upon conviction shall be payable to the unemployment compensation auxiliary fund for the Division of Employment Security of the Depart-

- 145 ment of Labor and Industry of New Jersey. Any penalties im-
- 146 posed by this subsection shall be in addition to those otherwise
- 147 prescribed in this chapter (R. S. 43:21-1 et seq.).
- 148 (g) There shall be created in the Division of Employment
- 149 Security I Unemployment and Temporary Disability Insurance of
- 150 the Department of Labor [and Industry] of the State of New
- 151 Jersey an investigating staff for the purpose of investigating
- 152 violations referred to in this section and enforcing the provisions
- 153 thereof.
- 1 11. R. S. 43:21-17 is amended to read as follows:
- 2 43:21-17. (a) In any civil action to enforce the provisions of this
- 3 chapter the [commission] Commissioner of Labor and the State
- 4 may be represented by any qualified attorney who is a regular
- 5 salaried employee of the [commission] Department of Labor or is
- 6 designated by it for this purpose or at the [commission's] commis-
- 7 sioner's request, by the Attorney General.
- 8 (b) In any administrative proceeding before the Division of
- 9 Unemployment and Temporary Disability Insurance of the Depart-
- 10 ment of Labor, the board of review or the appeal tribunal, the
- 11 claimant or the employer may appear pro se or employ an attorney
- 12 or a nonattorney to represent him.
- 1 12. R. S. 43:21-19 is amended to read as follows:
- 2 43:21-19. Definitions. As used in this chapter (R. S. 43:21-1
- 3 et seq.) unless the context clearly requires otherwise:
- 4 (a) (1) "Annual payroll" means the total amount of wages paid
- 5 during a calendar year (regardless of when earned) by an employer
- 6 for employment.
- 7 (2) "Average annual payroll" means the average of the annual
- 8 payrolls of any employer for the last three or five preceding
- 9 calendar years, whichever average is higher, except that any year
- 10 or years throughout which an employer has had no "annual payroll"
- 11 because of military service shall be deleted from the reckoning;
- 12 the "average annual payroll" in such case is to be determined on
- 13 the basis of the prior three to five calendar years in each of which the
- 14 employer had an "annual payroll" in the operation of his business,
- 15 if the employer resumes his business within 12 months after
- 16 separation, discharge or release from such service, under conditions
- 17 other than dishonorable, and makes application to have his "aver-
- 18 age annual payroll" determined on the basis of such deletion
- 19 within 12 months after he resumes his business; provided, how-
- 20 ever, that "average annual payroll" solely for the purposes of
- 21 paragraph (3) of subsection (e) of section 43:21-7 of this Title
- 22 means the average of the annual payrolls of any employer on

- 23 which he paid contributions to the State Disability Benefits Fund
- 24 for the last three or five preceding calendar years, whichever
- 25 average is higher; provided further, that only those wages be in-
- 26 cluded on which employer contributions have been paid on or before
- 27 January 31 (or the next succeeding day if such January 31 is a
- 28 Saturday or Sunday) immediately preceding the beginning of the
- 29 12 months' period for which the employer's contribution rate is
- 30 computed.
- 31 (b) "Benefits" means the money payments payable to an indi-
- 32 vidual, as provided in this chapter (R. S. 43:21-1 et seq.), with
- 33 respect to his unemployment.
- 34 (c) "Base year" with respect to benefit years commencing on or
- 35 after January 1, 1953, shall mean the 52 calendar weeks ending
- 36 with the second week immediately preceding an individual's benefit
- 37 year. "Base year" with respect to benefit years commencing on or
- 38 after July 1, 1986 shall mean the first four of the last five completed
- 39 calendar quarters immediately preceding an individual's benefit
- 40 year.
- 41 (d) "Benefit year" with respect to any individual means the
- 42 364 consecutive calendar days beginning with the day on, or as
- 43 of, which he first files a valid claim for benefits, and thereafter
- 44 beginning with the day on, or as of, which the individual next files
- 45 a valid claim for benefits after the termination of his last preceding
- 46 benefit year. Any claim for benefits made in accordance with sub-
- 47 section (a) of section 43:21-6 of this Title shall be deemed to be a
- 48 "valid claim" for the purpose of this subsection if (1) Ino remunera-
- 49 tion was paid or is payable for the day on which, or as of which he
- 50 files a claim for benefits, and no work is available to him with his
- 51 current employing unit on such day, or, he is unemployed for the
- 52 week in which, or as of which, he files a claim for benefits; and (2)
- 53 he has fulfilled the conditions imposed by subsection (e) of section
- 54 43:21-4 of this Title.
- 55 (e) (1) "Division" means the Division of Unemployment and
- 56 Temporary Disability Insurance of the Department of Labor Land
- 57 Industry established by c. 446, P. L. 1948], and any transaction or
- 58 exercise of authority by the director of the division thereunder,
- 59 or under this chapter (R. S. 43:21-1 et seq.), shall be deemed to
- 60 be performed by the division.
- 61 (2) "Controller" means the Office of the Assistant Commissioner
- 62 for Finance and Controller of the Department of Labor established
- 63 by the 1982 Reorganization Plan of the Department of Labor.
- 64 (f) "Contributions" means the money payments to the State
- 65 Unemployment Compensation Fund required by R. S. 43:21-7.

- 66 "Payments in lieu of contributions" means the money payments 67 to the State Unemployment Compensation Fund by employers
- 68 electing or required to make payments in lieu of contributions as
- 69 provided in section 3 or section 4 of [this act] P. L. 1971, c. 346
- 70 (C. 43:21–7.2 and 43:21–7.3).
- 71 (g) "Employing unit" means the State or any of its instrumen-
- 72 talities or any political subdivision thereof or any of its instru-
- 73 mentalities or any instrumentality of more than one of the fore-
- 74 going or any instrumentality of any of the foregoing and one or
- 75 more other States or political subdivisions or any individual or type
- 76 of organization, any partnership, association, trust, estate, joint-
- 77 stock company, insurance company or corporation, whether
- 78 domestic or foreign, or the receiver, trustee in bankruptcy, trustee
- 79 or successor thereof, or the legal representative of a deceased
- 80 person, which has or subsequent to January 1, 1936, had, in its
- 81 employ one or more individuals performing services for it within
- 82 this State. All individuals performing services within this State
- 83 for any employing unit which maintains two or more separate
- of the day of the separate with the separate
- 84 establishments within this State shall be deemed to be employed
- 85 by a single employing unit for all the purposes of this chapter
- 86 (R. S. 43:21-1 et seq.). Each individual employed to perform or
- 87 to assist in performing the work of any agent or employee of an
- 88 employing unit shall be deemed to be employed by such employing 89 unit for all the purposes of this chapter (R. S. 43:21-1 et seq.),
- 90 whether such individual was hired or paid directly by such employ-
- 91 ing unit or by such agent or employee; provided, the employing
- 92 unit had actual or constructive knowledge of the work.
- 93 (h) "Employer" means:
- 94 (1) Any employing unit which in either the current or the preced-
- 95 ing calendar year paid remuneration for employment in the amount
- 96 of \$1,000.00 or more;
- 97 (2) Any employing unit (whether or not an employing unit at
- 98 the time of acquisition) which acquired the organization, trade or
- 99 business, or substantially all the assets thereof, of another which
- 100 at the time of such acquisition, was an employer subject to this
- 101 chapter (R. S. 43:21-1 et seq.);
- 102 (3) Any employing unit which acquired the organization, trade
- 103 or business, or substantially all the assets thereof, of another em-
- 104 ploying unit and which, if treated as a single unit with such other
- 105 employing unit, would be an employer under paragraph (1) of this
- 106 subsection;
- 107 (4) Any employing unit which together with one or more other 108 employing units is owned or controlled (by legally [enforcible]

- 109 enforceable means or otherwise), directly or indirectly by the same
- 110 interests, or which owns or controls one or more other employing
- 111 units (by legally [enforcible] enforceable means or otherwise), and
- 112 which, if treated as a single unit with such other employing unit or
- 113 interest, would be an employer under paragraph (1) of this sub-
- 114 section;
- 115 (5) Any employing unit for which service in employment as
- 116 defined in R. S. 43:21-19 (i) (1) (B) (i); is performed after
- 117 December 31, 1971; and as defined in R. S. 43:21-19 (i) (1) (B) (ii)
- 118 is performed after December 31, 1977;
- 119 (6) Any employing unit for which service in employment as
- 120 defined in R. S. 43:21-19 (i) (1) (C) is performed after December
- 121 31, 1971 and which in either the current or the preceding calendar
- 122 year paid remuneration for employment in the amount of \$1,000.00
- 123 or more;
- 124 (7) Any employing unit not an employer by reason of any other
- 125 paragraph of this subsection (h) for which, within either the
- 126 current or preceding calendar year, service is or was performed
- 127 with respect to which such employing unit is liable for any federal
- 128 tax against which credit may be taken for contributions required
- 129 to be paid into a State unemployment fund; or which, as a condition
- 130 for approval of the Unemployment Compensation Law for full
- 131 tax credit against the tax imposed by the federal Unemployment
- 132 Tax Act is required pursuant to such act to be an employer under
- 133 this chapter (R. S. 43:21-1 et seq.);
- 134 (8) Deleted by amendment (P. L. 1977, C. 307);
- 135 (9) Deleted by amendment (P. L. 1977, C. 307);
- 136 (10) Deleted by amendment (P. L. 1977, C. 307);
- 137 (11) Any employing unit subject to the provisions of the federal
- 138 Unemployment Tax Act within either the current or the preceding
- 139 calendar year except for employment hereinafter excluded under
- 140 paragraph (7) of subsection (i) of this section.
- 141 (12) Any employing unit for which agricultural labor in employ-
- 142 ment as defined in R. S. 43:21-19 (i) (1) (I) is performed after
- 143 December 31, 1977;
- 144 (13) Any employing unit for which domestic service in employ-
- 145 ment as defined in R. S. 43:21-19 (i) (J) is performed after
- 146 December 31, 1977;
- 147 (14) Any employing unit which, having become an employer
- 148 under the Unemployment Compensation Law (R. S. 43:21-1 et
- 149 seq.), has not under R. S. 43:21-8 ceased to be an employer; or for
- 150 the effective period of its election pursuant to R. S. 43:21-8, any

151 other employing unit which has elected to become fully subject to 152 this chapter (R. S. 43:21-1 et seq.);

(i) (1) "Employment" means:

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- (A) Any service performed prior to January 1, 1972, which was employment as defined in the Unemployment Compensation Law (R. S. 43:21-1 et seq.) prior to such date, and, subject to the other provisions of this subsection, service performed on or after January 1, 1972, including service in interstate commerce, performed for remuneration or under any contract of hire, written or oral, express or implied.
- (B) (i) Service performed after December 31, 1971 by an individual in the employ of this State or any of its instrumentalities or in the employ of this State and one or more other states or their instrumentalities for a hospital or institution of higher education located in this State, if such service is not excluded from employment under paragraph (D) below.
- (ii) Service performed after December 31, 1977, in the employ of this State or any of its instrumentalities or any political subdivision thereof or any of its instrumentalities or any instrumentality of more than one of the foregoing or any instrumentality of the foregoing and one or more other states or political subdivisions if such service is not excluded from "employment" under paragraph (D) below.
- (C) Service performed after December 31, 1971 by an individual in the employ of a religious, charitable, educational, or other organization, which is excluded from "employment" as defined in the federal Unemployment Tax Act solely by reason of section 3306 (c) (8) of that act, if such service is not excluded from employment under paragraph (D) below.
- (D) For the purposes of paragraphs (B) and (C), the term "employment" does not apply to services performed
- (i) In the employ of (I) a church or convention or association of churches, or (II) an organization or school which is operated primarily for religious purposes and which is operated, supervised, controlled or principally supported by a church or convention or association of churches;
- (ii) By a duly ordained, commissioned, or licensed minister of a church in the exercise of his ministry or by a member of a religious order in the exercise of duties required by such order:
- 191 (iii) Prior to January 1, 1978, in the employ of a school 192 which is not an institution of higher education, and after

- December 31, 1977, in the employ of a governmental entity referred to in section 19 (i) (1) (B) if such service is performed by an individual in the exercise of duties
 - (aa) as an elected official;

- (bb) as a member of a legislative body, or a member of the judiciary, of a State or political subdivision;
- (cc) as a member of the State National Guard or Air National Guard;
- (dd) as an employee serving on a temporary basis in case of fire, storm, snow, earthquake, flood or similar emergency;
- (ee) in a position which, under or pursuant to the laws of this State, is designated as a major nontenured policy-making or advisory position, or a policymaking or advisory position the performance of the duties of which ordinarily does not require more than eight hours per week; or
- (iv) By an individual receiving rehabilitation or remunerative work in a facility conducted for the purpose of carrying out a program of rehabilitation of individuals whose earning capacity is impaired by age or physical or mental deficiency or injury or providing remunerative work for individuals who because of their impaired physical or mental capacity cannot be readily absorbed in the competitive labor market;
- (v) By an individual receiving work-relief or work-training as part of an unemployment work-relief or work-training program assisted in whole or in part by any federal agency or an agency of a State or political subdivision thereof; or
- (vi) Prior to January 1, 1978, for a hospital in a State prison or other State correctional institution by an inmate of the prison or correction institution and after December 31, 1977, by an inmate of a custodial or penal institution.
- (E) The term "employment" shall include the services of an individual who is a citizen of the United States, performed outside the United States after December 31, 1971 (except in Canada and in the case of the Virgin Islands, after December 31, 1971 and prior to January 1 of the year following the year in which the U. S. Secretary of Labor approves the unemployment compensation law of the Virgin Islands under section 3304 (a) of the Internal Revenue Code of 1954) in the employ of an American employer (other than the service which is deemed employment under the provisions of paragraphs 43:21-19 (i) (2) or (5) or the parallel provisions of another state's Unemployment Compensation Law), if

- (i) The American employer's principal place of business in
 the United States is located in this State; or
 - (ii) The American employer has no place of business in the United States, but (I) the American employer is an individual who is a resident of this State; or (II) the American employer is a corporation which is organized under the laws of this State; or (III) the American employer is a partnership or trust and the number of partners or trustees who are residents of this State is greater than the number who are residents of any other state; or
 - (iii) None of the criteria of divisions (i) and (ii) of this subparagraph (E) is met but the American employer has elected to become an employer subject to the Unemployment Compensation Law (R. S. 43:21-1 et seq.) in this State, or the American employer having failed to elect to become an employer in any state, the individual has filed a claim for benefits, based on such service, under the law of this State.
 - (iv) An "American employer" for the purposes of this subparagraph (E), means (I) an individual who is a resident of the United States; or (II) a partnership if two-thirds or more of the partners are residents of the United States; or (III) a trust, if all the trustees are residents of the United States, or (IV) a corporation organized under the laws of the United States or of any state.
 - (F) Notwithstanding R. S. 43:21-19 (i) (2), all service performed after January 1, 1972 by an officer or member of the crew of an American vessel or American aircraft on or in connection with such vessel or aircraft, if the operating office from which the operations of such vessel or aircraft operating within, or within and without, the United States are ordinarily and regularly supervised, managed, directed, and controlled, is within this State.
 - (G) Notwithstanding any other provision of this subsection, service in this State with respect to which the taxes required to be paid under any federal law imposing a tax against which credit may be taken for contributions required to be paid into a State unemployment fund or which as a condition for full tax credit against the tax imposed by the federal Unemployment Tax Act is required to be covered under the Unemployment Compensation Law (R. S. 43:21-1 et seq.).
 - (H) The term "United States" when used in a geographical sense in subsection R. S. 43:21-19 (i) includes the states, the District of Columbia, the commonwealth of Puerto Rico and,

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- effective on the day after the day on which the U. S. Secretary of Labor approves for the first time under section 3304 (a) of the Internal Revenue Code of 1954 an unemployment compensation law submitted to the Secretary by the Virgin Islands for such approval, the Virgin Islands.
- (I) (i) Service performed after December 31, 1977 in agricultural labor in a calendar year for an entity which is an employer as defined in the Unemployment Compensation Law (R. S. 43:21-1 et seq.) as of January 1 of such year; or for an employing unit which
 - (aa) during any calendar quarter in either the current or the preceding calendar year paid remuneration in cash of \$20,000.00 or more to individuals employed in agricultural labor, or
 - (bb) for some portion of a day in each of 20 different calendar weeks, whether or not such weeks were consecutive, in either the current or the preceding calendar year, employed in agricultural labor 10 or more individuals, regardless of whether they were employed at the same moment of time.
- (ii) For the purposes of this subsection any individual who is a member of a crew furnished by a crew leader to perform service in agricultural labor for any other entity shall be treated as an employee of such crew leader
 - (aa) if such crew leader holds a valid certification of registration under the Farm Labor Contractor Registration Act of 1963 migrant and Seasonal Agricultural Worker Protection Act, Pub. L. 97-470 (29 U. S. C. § 1801 et seq.; or P. L. 1971, c. 192 (C. 34:8A-7 et seq.); or substantially all the members of such crew operate or maintain tractors, mechanized harvesting or cropdusting equipment, or any other mechanized equipment, which is provided by such crew leader; and
 - (bb) if such individual is not an employee of such other person for whom services were performed.
- (iii) For the purposes of subparagraph (I) (i) in the case of any individual who is furnished by a crew leader to perform service in agricultural labor for any other entity and who is not treated as an employee of such crew leader under (I) (ii)
 - (aa) such other entity and not the crew leader shall be treated as the employer of such individual; and
- 320 (bb) such other entity shall be treated as having paid 321 cash remuneration to such individual in an amount equal to

the amount of cash remuneration paid to such individual by the crew leader (either on his own behalf or on behalf of such other entity) for the service in agricultural labor performed for such other entity.

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- (iv) For the purposes of subparagraph (I) (i), the term "crew leader" means an individual who
 - (aa) furnishes [individual] individuals to perform service in agricultural labor for any other entity;
 - (bb) pays (either on his own behalf or on behalf of such other entity) the individuals so furnished by him for the service in agricultural labor performed by them; and
 - (cc) has not entered into a written agreement with such other entity under which such individual is designated as an employee of such other entity.
- (J) Domestic service after December 31, 1977 performed in the private home of an employing unit which paid cash remuneration of \$1,000.00 or more to one or more individuals for such domestic service in any calendar quarter in the current or preceding calendar year.
- 341 (2) The term "employment" shall include an individual's entire 342 service performed within or both within and without this State if:
 - (A) The service is localized in this State; or
 - (B) The service is not localized in any state but some of the service is performed in this State, and (i) the base of operations, or, if there is no base of operations, then the place from which such service is directed or controlled, is in this State; or (ii) the base of operations or place from which such service is directed or controlled is not in any state in which some part of the service is performed, but the individual's residence is in this State.
- 352 (3) Services performed within this State but not covered under 353 paragraph (2) of this subsection shall be deemed to be employment 354 subject to this chapter (R. S. 43:21-1 et seq.) if contributions are 355 not required and paid with respect to such services under an un-356 employment compensation law of any other state or of the federal 357 government.
- 358 (4) Services not covered under paragraph (2) of this subsection 359 and performed entirely without this State, with respect to no part 360 of which contributions are required and paid under an Unemploy-361 ment Compensation Law of any other state or of the federal 362 government, shall be deemed to be employment subject to this 363 chapter (R. S. 43:21-1 et seq.) if the individual performing such 364 services is a resident of this State and the employing unit for

365 whom such services are performed files with the division an election 366 that the entire service of such individual shall be deemed to be 367 employment subject to this chapter (R. S. 43:21-1 et seq.).

- 368 (5) Service shall be deemed to be localized within a state if:
 - (A) The service is performed entirely within such state; or
- 370 (B) The service is performed both within and without such 371 state, but the service performed without such state is incidental 372 to the individual's service within the State, for example, is
- temporary or transitory in nature or consists of isolated trans-

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- 375 (6) Services performed by an individual for remuneration shall 376 be deemed to be employment subject to this chapter (R. S. 43:21-1 377 et seq.) unless and until it is shown to the satisfaction of the division 378 that
 - (A) Such individual has been and will continue to be free from control or direction over the performance of such service, both under his contract of service and in fact; and
 - (B) Such service is either outside the usual course of the business for which such service is performed, or that such service is performed outside of all the places of business of the enterprise for which such service is performed; and
 - (C) Such individual is customarily engaged in an independently established trade, occupation, profession or business.
- 388 (7) Provided that such services are also exempted under the 389 federal Unemployment Tax Act, as amended, or that contributions 390 with respect to such services are not required to be paid into a 391 State Unemployment Fund as a condition for a tax offset credit 392 against the tax imposed by the federal Unemployment Tax Act, 393 as amended, the term "employment" shall not include:
 - (A) Agricultural labor performed prior to January 1, 1978; and after December 31, 1977, only if performed in a calendar year for an entity which is not an employer as defined in the Unemployment Compensation Law (R. S. 43:21-1 et seq.) as of January 1 of such calendar year; or unless performed for an employing unit which
 - (i) during a calendar quarter in either the current or the preceding calendar year paid remuneration in cash of \$20,000.00 or more to individuals employed in agricultural labor, or
- (ii) for some portion of a day in each of 20 different calendar weeks, whether or not such weeks were consecutive, in either the current or the preceding calendar year, employed in agricultural labor 10 or more individuals, regardless of whether they were employed at the same moment of time.

- (B) Domestic service in a private home performed prior to January 1, 1978; and after December 31, 1977, unless performed in the private home of an employing unit which paid cash remuneration of \$1,000.00 or more to one or more individuals for such domestic service in any calendar quarter in the current or preceding calendar year;
 - (C) Service performed by an individual in the employ of his son, daughter or spouse, and service performed by a child under the age of 18 in the employ of his father or mother;
 - (D) Service performed prior to January 1, 1978, in the employ of this State or of any political subdivision thereof or of any instrumentality of this State or its political subdivisions except as provided in R. S. 43:21-19 (i) (1) (B) above, and service in the employ of the South Jersey Port Corporation or its successors;
 - (E) Service performed in the employ of any other state or its political subdivisions or of an instrumentality of any other state or states or their political subdivisions: to the extent that such instrumentality is with respect to such service exempt under the Constitution of the United States from the tax imposed under the federal Unemployment Tax Act, as amended, except as provided in R. S. 43:21-19 (i) (1) (B) above;
 - (F) Service performed in the employe of the United States Government or of an instrumentality of the United States exempt under the Constitution of the United States from the contributions imposed by the Unemployment Compensation Law, except that to the extent that the Congress of the United States shall permit states to require any instrumentalities of the United States to make payments into an unemployment fund under a State Unemployment Compensation Law, all of the provisions of this act shall be applicable to such instrumentalities, and to service performed for such instrumentalities, in the same manner, to the same extent and on the same terms as to all other employers, employing units, individuals and services: provided, that if this State shall not be certified for any year by the Secretary of Labor of the United States under section 3304 of the federal Internal Revenue Code (26 U.S.C., sec. 3304), the payments required of such instrumentalities with respect to such year shall be refunded by the division from the fund in the same manner and within the same period as is provided in R. S. 43:21-14 (f) with respect to contributions erroneously paid to or collected by the division;

451 (G) Services performed in the employ of fraternal bene-452 ficiary societies, orders, or associations operating under the 453 lodge system or for the exclusive benefit of the members of a 454 fraternity itself operating under the lodge system and provid-455 ing for the payment of life, sick, accident, or other benefits 456 to the members of such society, order, or association, or their 457 dependents;

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- (H) Services performed as a member of the board of directors, a board of trustees, a board of managers, or a committee of any bank, building and loan or savings and loan association, incorporated or organized under the laws of this State or of the United States, where such services do not constitute the principal employment of the individual:
- 464-465 (I) Service with respect to which unemployment insurance 466 is payable under an unemployment insurance program estab-467 lished by an Act of Congress;
 - (J) Service performed by agents of mutual fund brokers or dealers in the sale of mutual funds or other securities, by agents of insurance companes, exclusive of industrial insurance agents, or by agents of investment companies, if the compensation to such agents for such services is wholly on a commission basis;
 - (K) Services performed by real estate salesmen or brokers who are compensated wholly on a commission basis;
 - (L) Services performed in the employ of any veterans' organization chartered by Act of Congress or of any auxiliary threof, no part of the net earnings of which organization, or auxiliary thereof, inures to the benefit of any private shareholder or individual;
 - (M) Service performed for or in behalf of the owner or operator of any theatre, ballroom, amusement hall or other place of entertainment, not in excess of 10 weeks in any calendar year for the same owner or operator, by any leader or musician of a band or orchestra, commonly called a "name band," entertainer, vaudeville artist, actor, actress, singer or other entertainer;
 - (N) Services performed after January 1, 1973 by an individual for a labor union organization, known and recognized as a union local, as a member of a committee or committees reimbursed by the union local for time lost from regular employment, or as a part-time officer of a union local and the remuneration for such services is less than \$1,000.00 in a calendar year;
 - (O) Services performed in the sale or distribution of mer-

- chandise by home-to-home salespersons or in-the-home demonstrators whose remuneration consists wholly of commissions or commissions and bonuses.
 - (P) Service performed in the employ of a foreign government, including service as a consular, nondiplomatic representative, or other officer or employee;
 - (Q) Service performed in the employ of an instrumentality wholly owned by a foreign government if (i) the service is of a character similar to that performed in foreign countries by employees of the United States Government or of an instrumentality thereof, and (ii) the division finds that the United States Secretary of State has certified to the United States Secretary of the Treasury that the foreign government with respect to whose instrumentality exemption is claimed, grants an equivalent exemption with respect to similar services performed in the foreign country by employees of the United States Government and of instrumentalities thereof:
 - (R) Service in the employ of an international organization entitled to enjoy the privileges, exemptions and immunities under the International Organization Immunities Act (22 U. S. C. 288 et seq.);
 - (S) Service covered by an election duly approved by an agency charged with the administration of any other state or federal Unemployment Compensation or Employment Security Law, in accordance with an arrangement pursuant to R. S. 43:21-21 during the effective period of such election;
 - (T) Service performed in the employ of a school, college, or university if such service is performed (i) by a student enrolled at such school, college, or university on a full-time basis in an educational program or completing such educational program leading to a degree at any of the severally recognized levels, or (ii) by the spouse of such a student, if such spouse is advised at the time such spouse commences to perform such service that (I) the employment of such spouse to perform such service is provided under a program to provide financial assistance to such student by such school, college, or university, and (II) such employment will not be covered by any program of unemployment insurance;
 - (U) Service performed by an individual funder the age of 221 who is enrolled at a nonprofit or public educational institution which normally maintains a regular faculty and curriculum and normally has a regularly organized body of students in attendance at the place where its educational activities are

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carried on, as a student in a full-time program, taken for credit at such institution, which combines academic instruction with work experience, if such service is an integral part of such program, and such institution has so certified to the employer, except that this subparagraph shall not apply to service performed in a program established for or on behalf of an employer or group of employers;

- (V) Service performed in the employ of a hospital, if such service is performed by a patient of the hospital; service performed as a student nurse in the employ of a hospital or a nurses' training school by an individual who is enrolled and regularly attending classes in a nurses' training school approved under the laws of this State; and service performed as an intern in the employ of a hospital by an individual who has completed a 4-year course in a medical school approved pursuant to the law of this State.
- (W) Services performed after the effective date of this amendatory act by agents of mutual benefit associations if the compensation to such agents for such services is wholly on a commission basis.
- (8) If one-half or more of the services in any pay period per-559 formed by an individual for an employing unit constitutes employ-560 ment, all the services of such individual shall be deemed to be 561 employment; but if more than one-half of the service in any pay 562 period performed by an individual for an employing unit does 563 not constitute employment, then none of the service of such in-564 dividual shall be deemed to be employment. As used in this para-565 graph, the term "pay period" means a period of not more than 31 566 consecutive days for which a payment for service is ordinarily 567 made by an employing unit to individuals in its employ.
- 568 (j) "Employment office" means a free public employment office, 569 or branch thereof operated by this State or maintained as a part 570 of a State-controlled system of public employment offices.
- (k) ["Fund" means the unemployment compensation fund estab-572 lished by this chapter (R. S. 43:21-1 et seq.), to which all con-573 tributions required and from which all benefits provided under this 574 chapter (R. S. 43:21-1 et seq.) shall be paid. (Deleted by amend-575 ment, P. L. ..., c. ...)
- 576 (1) "State" includes, in addition to the states of the United 577 States of America, the District of Columbia, the Virgin Islands 578 and Puerto Rico.
- 579 (m) Unemployment.

- (1) An individual shall be deemed "unemployed" for any week 581 during which he is not engaged in full-time work and with respect 582 to which his remuneration is less than his weekly benefit rate, 583 including any week during which he is on vacation without pay: 584 provided, such vacation is not the result of the individual's volun-585 tary action, except that for benefit years commencing on or after 586 July 1, 1984, an officer of a corporation, or a person who has more 587 than a 5% equitable or debt interest in the corporation, whose claim 588 for benefits is based on wages with that corporation shall not be 589 deemed to be unemployed in any week during the individual's term 590 of office or ownership in the corporation.
- 591 (2) The term "remuneration" with respect to any individual for 592 benefit years commencing on or after July 1, 1961, and as used in 593 this subsection, shall include only that part of the same which in any 594 week exceeds 20% of his weekly benefit rate (fractional parts of a 595 dollar omitted) or \$5.00 whichever is the larger.
- 596 (3) An individual's week of unemployment shall be deemed to 597 commence only after This registration at an employment I the in-598 dividual has filed a claim at an unemployment insurance claims 599 office, except as the division may by regulation otherwise prescribe.
- 600 (n) "Unemployment compensation administration fund" means 601 the unemployment compensation administration fund established 602 by this chapter (R. S. 43:21-1 et seq.), from which administrative 603 expenses under this chapter (R. S. 43:21-1 et seq.) shall be paid.
- (o) "Wages" means remuneration paid by employers for em605 poyment ; provided, however, that for eligibility and benefit pur606 poses wages earned but not paid when the amount thereof has been
 607 calculated and is due as determined by the established and custo608 mary practices of the employer shall be construed as having been
 609 paid when earned . If a worker receives gratuities regularly in
 610 the course of his employment from others than his employer, his
 611 "wages" shall also include the gratuities so received if reported in
 612 writing to his employer in accordance with regulations of the divi613 sion, and if not so reported, his "wages" shall be determined in
 614 accordance with the minimum wage rates prescribed under any
 615 labor law or regulation of this State or of the United States, or the
 616 amount or remuneration actually received by the employee from
 617 his employer, whichever is the higher.
- 618 (p) "Remuneration" means all compensation for personal ser-619 vices, including commissions and bonuses and the cash value of all 620 compensation in any medium other than cash.
- 621 (q) "Week" means [such period or periods of seven consecutive 622 days] for benefit years commencing on or after October 1, 1984,

- 623 the calendar week ending at midnight Saturday, or as the division 624 may by regulation prescribe.
- 625 (r) "Calendar quarter" means the period of three consecutive 626 calendar months ending on March 31, June 30, September 30, or 627 December 31.
- 628 (s) "Investment company" means any company as defined in 629 paragraph 1-a of c. 322 of the laws of 1938, entitled "An act con-630 cerning investment companies, and supplementing Title 17 of the 631 Revised Statutes by adding thereto a new chapter entitled 'invest-632 ment companies.'"
- (t) "Base week" for a benefit year commencing prior to October 634 1, 1984, means any calendar week of an individual's base year 635 during which he earned in employment from an employer remunera-636 tion equal to not less than \$30.00. "Base week" for a benefit year 637 commencing on or after October 1, 1984 and prior to October 1, 1985 638 means any calendar week of an individual's base year during which 639 the individual earned in employment from an employer remunera-640 tion equal to not less than 15% of the Statewide average weekly 641 remuneration defined in subsection (c) of R. S. 43:21-3 which shall 642 be adjusted to the next higher multiple of \$1.00 if not already a 643 multiple thereof.
- "Base week" for a benefit year commencing on or after October 1, 1985 means any calendar week of an individual's base year during 646 which the individual earned in employment from an employer 647 remuneration equal to not less than 20% of the Statewide average 648 weekly remuneration defined in subsection (c) of R. S. 43:21-3 649 which shall be adjusted to the next higher multiple of \$1.00 if not 650 already a multiple thereof; provided, if in any calendar week, an 651 individual is in employment with more than one employer, he may 652 in such calendar week establish a base week with respect to each 653 such employer from whom the individual earns remuneration equal 654 to not less than [\$30.00] the amount defined in this subsection (t) 655 during such week.
- (u) "Average weekly wage" means the amount derived by divid-657 ing an individual's total wages received during his base year base 658 weeks (as defined in subsection (t) of this section) from that most 659 recent base year employer with whom he has established at least 20 660 base weeks, by the number of base weeks in which such wages were 661 earned. In the event that such claimant had no employer in his base 662 year with whom he had established at least 20 base weeks, then such 663 individual's average weekly wage shall be computed as if all of his 664 base week wages were received from one employer and as if all his

665 base weeks of employment had been performed in the employ of 666 one employer.

667 If on application of a claimant it is determined that he has been 668 employed during at least the four weeks immediately preceding his 669 separation from employment by an employer on a substantially 670 reduced schedule of weekly hours due to lack of work, all weeks of 671 substantially reduced schedule within the base period and his wages 672 therefor shall be disregarded in computing his average weekly 673 wage. For the purpose of computing the average weekly wage, the 674 monetary alternative in subsection (e) of R. S. 43:21-4 shall only 675 apply in those instances where the individual did not have at least 676 20 base weeks in the base year. For benefit years commencing on or 677 after July 1, 1986, "average weekly wage" means the amount derived 678 by dividing an individual's total base year wages by the number of 679 base weeks worked by the individual during the base year; provided, 680 that for the purpose of computing the average weekly wage, the 681 maximum number of base weeks used in the divisor shall be 52.

- (v) "Initial determination" means, subject to the provisions of R. S. 43:21-6 (b) (2) and (3), a determination of benefit rights as 684 measured by an eligible individual's base year employment with a 685 single employer covering all periods of employment with that em-686 ployer during the base year. [Subject] For benefit years com-687 mencing prior to July 1, 1986, subject to the provisions of R. S. 688 43:21-3 (d) (3) if an individual has been in employment in his base 9 year with more than one employer, no benefits shall be paid to that 690 individual under any successive initial determination until his 691 benefit rights have been exhausted under the next preceding initial 692 determination.
- 693 (w) "Last date of employment" means the last calendar day in 694 the base year of an individual on which he performed services in 695 employment for a given employer.
- 696 (x) "Most recent base year employer" means that employer with 697 whom the individual most recently, in point of time, performed 698 services in employment in the base year.
- 699 (y) (1) "Education institution" means any public or other non-700 profit institution (including an institution of higher education)

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- (A) In which participants, trainees, or students are offered an organized course of study or training designed to transfer to them knowledge, skills, information, doctrines, attitudes or abilities from, by or under the guidance of an instructor(s) or teacher(s);
- (B) Which is approved, licensed or issued a permit to operate as a school by the State Department of Education or other

government agency that is authorized within the State to approve, license or issue a permit for the operation of a school; and

- 711 (C) Which offers courses of study or training which may 712 be academic, technical, trade, or preparation for gainful em-713 ployment in a recognized occupation.
- 714 (2) "Institution of higher education" means an educational 715 institution which:
- 716 (A) Admits as regular students only individuals having 717 a certificate of graduation from a high school, or the recog-718 nized equivalent of such a certificate;
 - (B) Is legally authorized in this State to provide a program of education beyond high school;
 - (C) Provides an educational program for which it awards a bachelor's or higher degree, or provides a program which is acceptable for full credit toward such a degree, a program of post-graduate or post-doctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
 - (D) Is a public or other nonprofit institution.

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- Notwithstanding any of the foregoing provisions of this subsec-729 tion, all colleges and universities in this State are institutions of 730 higher education for purposes of this section.
- 731 (z) "Hospital" means an institution which has been licensed, 732 certified or approved under the law of this State as a hospital.
- 1 13. Section 16 of P. L. 1948, c. 446 (C. 34:1A-16) is amended to 2 read as follows:
- 3 16. There shall be within the Division of Employment Security
- 4 Department of Labor an Employment Security Council which shall
- 5 consist of [seven] nine members, not more than [four] five of
- 6 whom shall be of the same political affiliation. [Two] Three of the
- 7 [seven] nine members of the council shall be persons who by reason
- 8 of vocation, employment or affiliations, may fairly be regarded as
- 9 representative of employers, [two] three shall be persons who by
- 10 reason of vocation, employment or affiliations, may fairly be re-
- 11 garded as representative of employees, and three shall represent
- 12 the general public. Each member of the council shall be appointed
- 13 by the Governor, with the advice and consent of the Senate, for a
- 14 term of four years and shall serve until his successor has been
- 15 appointed and has qualified , except that the seven persons in office
- 16 as members of the Unemployment Compensation Commission on the
- 17 effective date of this act shall constitute the first members of the
- 18 Employment Security Council and shall continue in office as such

- 19 for the remainder of the respective terms for which they were
- 20 appointed as members of the Unemployment Compensation Com-
- 21 mission.
- 22 Each Governor shall designate one of the members of the council
- 23 representing the general public as chairman of such council. Any
- 24 member of the council so designated shall serve as such chairman at
- 25 the pleasure of the Governor designating him and until his successor
- 26 has been designated. The chairman of the council shall be its
- 27 presiding officer.
- 28 Any vacancies in the membership of said council occurring other
- 29 than by expiration of term shall be filled by the Governor, with the
- 30 advice and consent of the Senate, for the unexpired term only. Any
- 31 member of the council may be removed from office by the Governor,
- 32 for cause, upon notice and opportunity to be heard.
- 33 The members of the council shall serve without compensation but
- 34 shall be reimbursed for necessary expenses incurred in the per-
- 35 formance of their duties.
 - 1 14. Section 17 of P. L. 1948, c. 446 (C. 34:1A-17) is amended to
 - 2 read as follows:
 - 3 17. The Employment Security Council shall:
 - 4 (a) Consult and advise with the Commissioner of Labor Land
 - 5 Industry and the director of the Division of Employment Security]
 - 6 or his designated representative with respect to the administration
- 7 and operation of the unemployment compensation law and the
- 8 temporary disability benefits law.
- 9-10 (b) Review the operation and effect of the unemployment com-
- 11 pensation law and the temporary disability benefits law in [its]
- 12 their several parts, and to that end hold hearings with respect
- 13 thereto as it may deem necessary or desirable; and
- 14 (c) Report to the Governor and the Legislature annually and at
- 15 such other times as it may deem in the public interest with respect
- 16 to its findings and conclusions.
- 17 The commissioner shall, insofar as practicable consult the council
- 18 on all matters of major policies and procedures involved in or
- 19 connected with the administration of the unemployment compen-
- 20 sation law and the temporary disability benefits law and he shall
- 21 inform the council of the action taken in connection with such
- 22 matters.
- 23 The council shall have access to all files and records of the
- 24 division and may require any officer or employee therein to provide
- 25 such information as it may deem necessary in the performance of
- 26 its functions.

1 15. Section 1 of P. L. 1980, c. 13 (C. 43:21-5a) is amended to 2 read as follows:

3 1. The amount of benefits payable to an individual for any week which begins in a period with respect to which such individual is 4 receiving a governmental or other pension, retirement or retired pay, annuity, or other similar periodic payment which is based on 6 7 the previous work of such individual shall be reduced, but not below zero, by an amount equal to the amount of such pension, retirement 8 9 or retired pay, annuity, or other payment, which is reasonably attributable to such week; provided that, such reduced weekly bene-10 fit rate shall be computed to the next [higher] lower multiple of 11 \$1.00 if not already a multiple thereof and that any such reduction 12in the weekly benefit rate shall reduce the maximum total benefits 13 of the individual during the benefit year; provided further, that, if 14the provisions of the federal Unemployment Tax Act permit, the 15Commissioner of Labor [and Industry] may prescribe in regula-16lations which are consistent with the federal Unemployment Tax 17

Act either or both of the following:

a. The requirements of this section shall only apply in the case
of a pension, retirement or retired pay, annuity, or other similar
periodic payment under a plan maintained or contributed to by a
base period or chargeable employer as determined under the

b. The amount of any such reduction shall be determined taking into account contributions made by the individual for the pension, retirement or retired pay, annuity or other similar periodic payment.

chapter to which this act is a supplement;

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16. (New section) a. The Unemployment Compensation Interest 1 Repayment Fund is established in the Department of Labor and shall be used solely for the purpose of paying interest due on any 3 4 advances made from the federal unemployment account under Title XII of the Social Security Act (42 U.S. C. § 1321 et seq.). 5 All moneys deposited in this fund shall be deposited, administered 6 7 and disbursed in the same manner and under the same conditions 8 and requirements as is provided by law for other special funds in 9 the State Treasury.

b. On or before June 30 of each year the Commissioner of Labor shall review the status of any interest bearing advances made from the federal unemployment account to determine the interest amount (if any) to be repaid to the United States Treasury by September 30 of that calendar year, pursuant to the provisions of section 1202(b) of the Social Security Act, 42 U. S. C. § 1322. If it is determined that interest shall be paid to the United States Treasury

sury, the Commissioner of Labor shall first determine whether 18 there are sufficient moneys in the unemployment compensation 19 auxiliary fund, as established in subsection (g) of R. S. 43:21-14, 20 to repay the entire interest amount due on September 30 of that 21 calendar year. If it is determined that there are sufficient moneys 22in the unemployment compensation auxiliary fund to repay the 23 entire amount, no special assessment on employers shall be made. 24If, however, it is determined that there are insufficient moneys in the unemployment compensation auxiliary fund to repay the 25 26 entire interest amount due on September 30 of that calendar year, 27 a special assessment shall be made against all employers, except 28governmental entities or instrumentalities defined as employers 29 under R. S. 43:21-19 (h)(5) and nonprofit organizations defined 30 as employers under R. S. 43:21-19(h)(6).

31 c. In the event that it shall be necessary to make a special assess-32 ment, the commissioner shall establish the ratio of the amount of 33 interest determined under subsection b. of this section to 95% of the total employer contributions payable for unemployment insur-34 ance on taxable wages paid during the preceding calendar year by 35 all employers subject to this interest assessment. This ratio shall 36 be calculated to five significant figures and rounded upward to the 37 38 next highest ten thousandth. The assessment against each employer 39 shall be in an amount equal to its unemployment contributions payable on the total taxable wages it paid during the preceding 40 calendar year multiplied by the ratio established herein but in no 41 42 event shall any assessment be less than \$5.00. This special assess-43 ment shall be mailed by the controller to all affected employers on or before July 31 and shall be due 30 days from that date. This 44 assessment shall be collectible by the controller in the same manner 45 as provided for employer contributions under chapter 21 of Title 43 46 47 of the Revised Statutes.

- d. All moneys received by the controller under this special assessment shall be deposited in the Unemployment Compensation Interest Repayment Fund. After all known interest charges have been paid, any remaining moneys in the fund may be transferred to the unemployment compensation auxiliary fund at the discretion of the Commissioner of Labor.
- 1 17. Section 4 of P. L. 1971, c. 346 (C. 43:21-7.3) is amended to 2 read as follows:
- 4. (a) Notwithstanding any other provisions of the Unemploy-4 ment Compensation Law for the payment of contributions, bene-5 fits paid to individuals based upon wages earned in the employ 6 of any governmental entity or instrumentality which is an employer

- defined under R. S. 43:21-19(h)(5) shall, to the extent that such benefits are chargeable to the account of such governmental entity or instrumentality in accordance with the provisions of R. S.
- 10 43:21-1 et seq., be financed by payments in lieu of contributions.
- 11 (b) Any governmental entity or instrumentality may, as an 12 alternative to financing benefits by payments in lieu of contribu-13 tions, elect to pay contributions beginning with the date on which 14 its subjectivity begins by filing written notice of its election with
- 15 the [division] department no later than 120 days after such sub-
- 16 jectivity begins, provided that such election shall be effective for
- 17 at least two full calendar years; or it may elect to pay contributions
- 18 for a period of not less than two calendar years beginning Janu-
- 19 ary 1 of any year if written notice of such election is filed with the
- 20 [division] department not later than February 1 of such year;
- 21 provided, further, that such governmental entity or instrumentality
- 22 shall remain liable for payments in lieu of contributions with
- 23 respect to all benefits paid based on base year wages earned in the
- 24 employ of such entity or instrumentality in the period during which
- 25 it financed its benefits by payments in lieu of contributions.
- 26 (c) Any governmental entity or instrumentality may terminate
- 27 its election to pay contributions as of January 1 of any year by
- 28 filing written notice [with the division] not later than February 1
- 29 of any year with respect to which termination is to become effective.
- 30 It may not revert to a contributions method of financing for at
- 31 least two full calendar years after such termination.
- 32 (d) Any governmental entity or instrumentality electing the
- 33 option for contributions financing shall report and pay contribu-
- 34 tions in accordance with the provisions of R. S. 43:21-7 except
- 35 that, notwithstanding the provisions of that section, the contribu-
- 36 tion rate for such governmental entity or instrumentality shall be
- 37 1% for the entire calendar year 1978 and the contribution rate for
- 38 any subsequent calendar years shall be the rate established for
- 39 governmental entities or instrumentalities under subsection (e) of
- 40 this section.
- 41 (e) On or before September 1 of each year, the Commissioner of
- 42 Labor [and Industry] shall review the composite benefit cost ex-
- 43 perience of all governmental entities and instrumentalities electing
- 44 to pay contributions and, on the basis of that experience, establish
- 45 the contribution rate for the next following calendar year which
- 46 can be expected to yield sufficient revenue in combination with
- 47 worker contributions to equal or exceed the projected costs for

48 that calendar year.

49 (f) Any covered governmental entity or instrumentality electing 50 to pay contributions shall each year appropriate, out of its general 51 funds, moneys to pay the projected costs of benefits at the rate determined under subsection (e) of this section. These funds shall 5253 be held in a trust fund maintained by the governmental entity for this purpose. Any surplus remaining in this trust fund may be 54 retained in reserve for payment of benefit costs for subsequent 55 56 years either by contributions or payments in lieu of contributions. 57 (g) Any governmental entity or instrumentality electing to 58 finance benefit costs with payments in lieu of contributions shall pay into the fund an amount equal to all benefit costs for which 59 it is liable pursuant to the provisions of the Unemployment Com-60 pensation Law. Each subject governmental entity or instrumen-61 tality shall require payments from its workers in the same manner 62and amount as prescribed under R. S. 43:21-7(d) for governmental 63 entities and instrumentalities financing their benefit costs with 64 contributions. No such payment shall be used for a purpose other 65 than to meet the benefits liability of such governmental entity or 66 instrumentality. In addition, each subject governmental entity or 67 instrumentality shall appropriate out of its general funds sufficient 68 69 moneys which, in addition to any worker payments it requires, are necessary to pay its annual benefit costs estimated on the basis of 70 its past benefit cost experience; provided, that for its first year 71 of coverage, its benefit costs shall be deemed to require an appro-72 priation equal to 1% of the projected total of its taxable wages 73 for the year. These appropriated moneys and worker payments 74 75 shall be held in a trust fund maintained by the governmental entity or instrumentality for this purpose. Any surplus remaining 76 in this trust fund shall be retained in reserve for payment of benefit 77 78 costs in subsequent years. If a governmental entity or instrumentality requires its workers to make payments as authorized 79 herein, such workers shall not be subject to the contributions re-80

(h) Notwithstanding the provisions of the above subsection (g), commencing July 1, 1986 worker contributions to the unemployment trust fund with respect to wages paid by any governmental entity or instrumentality electing or required to make payments in lieu of contributions, including the State of New Jersey, shall be made in accordance with the provisions of R. S. 43:21-7(d)(1)(C) and, in addition, each governmental entity or instrumentality electing or required to make payments in lieu of contributions shall require payments from its workers at the rate of 0.50% of wages paid,

quired in R. S. 43:21-7(d).

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91. which amounts are to be held in the trust fund maintained by the 92 governmental entity or instrumentality for payment of benefit

93 costs.

18. Section 23 of P. L. 1948, c. 110 (C. 43:21-47) is amended 1 $\mathbf{2}$ to read as follows:

3 23. Withdrawal from Federal Treasury. 4 (a) The State Treasurer is hereby authorized and directed to requisition and withdraw on or before December 31, 1948, the sum 5 of \$50,000,000.00 from the amount of worker contributions heretofore accumulated in the State unemployment compensation fund and deposited in and credited to the account of this State in the 9 unemployment trust fund of the United States of America, established and maintained pursuant to section 904 of the Social 10 Security Act, as amended (U. S. Code Title 42, Section 1104), and 11 to deposit such sums in the State disability benefits fund, estab-12 lished under the Temporary Disability Benefits Law. The State 13 Treasurer is further authorized and empowered to make such 14requisitions or withdrawals in accordance with such regulations 15 relating thereto as may be prescribed by the United States Secre-1617 tary of the Treasury. No portion of the amount requisitioned or withdrawn from the Federal Treasury shall be expended for the 18 19 purpose of administering the Temporary Disability Benefits Law. 20 (b) The State Treasurer is hereby authorized and directed to 21 requisition and withdraw within 90 days of this enactment, an additional sum of \$50,000,000.00 from the amount of worker con-2223 tributions heretofore accumulated in the State unemployment compensation fund and deposited in and credited to the account of this 24 State in the unemployment trust fund of the United States of 25 26America, established and maintained pursuant to section 904 of the 27 Social Security Act, as amended (U.S. Code Title 42, Section 1104) and to deposit such sums in the State disability benefits fund, 28 established under the Temporary Disability Benefits Law. The 29 State Treasurer is further authorized and empowered to make such 30 requisitions or withdrawals in accordance with such regulations 31 32 relating thereto as may be prescribed by the United States Secretary of the Treasury. If the balance in the State disability benefits 33 34fund as of December 31 of any calendar year, increased by the contributions credited thereto on or before, or as of January 31 im-35 mediately thereafter is in excess of \$75,000,000.00, the excess shall 36 be withdrawn from the State disability benefits fund and deposited 37 to the account of this State in the unemployment trust fund until 38 the entire \$50,000,000.00 requisitioned and withdrawn under this 40 subsection (h) has been returned and deposited to the account of

- 41 this State in the unemployment trust fund pursuant to the provi-
- sions of this subsection (b) and subsection (c) hereof. Such repay-
- ment to the unemployment trust fund shall be considered in
- determining contribution rates by employers to the State disability 44
- benefits fund under R. S. 43:21-7(c). No portion of the amount 45
- requisitioned or withdrawn from the Federal Treasury shall be ex-46
- pended for the purpose of administering the Temporary Disability 47
- **4**8 Benefits Law.
- 49 (c) The State Treasurer shall transfer from the State disability
- 50 benefits fund to the clearing account of the unemployment com-
- pensation fund as established under R. S. 43:21-9, the sum of 51
- \$25,000,000.00. Such transfer may be made at such times and in 52
- 53 such installments as the State Treasurer may deem proper, except
- 54
- that the total sum shall have been transferred by no later than
- 55 April 30, 1971. Amounts transferred to the clearing account of the unemployment compensation fund under this subsection shall be
- 56 clear immediately and shall be deposited with the Secretary of
- 57
- the Treasury of the United States of America in accordance with 58
- the provisions of R. S. 43:21-9(b). 59
- 60 (d) The State Treasurer is hereby authorized and directed to
- requisition and withdraw on or before December 31, 1985 a mini-61
- mum of \$50,000,000.00, at the discretion of the Commissioner of 62
- Labor, from the State disability benefits fund established under 63
- section 22 of P. L. 1948, c. 110 (C. 43:21-46) and to deposit such 64
- sum in the clearing account of the State unemployment compensa-65
- tion fund established under R. S. 43:21-9. The amount transferred 66
- under this subsection (d) shall be cleared immediately and shall 67
- be deposited with the Secretary of the Treasury of the United 68
- States of America in accordance with the provisions of R. S. 69
- 43:21-9(b). 70
- 19. Section 16 of P. L. 1948, c. 110 (C. 43:21-40), is amended .1
- 2 to read as follows:
- 16. With respect to periods of disability commencing on or after 3
- July 1, 1961, an individual's weekly benefit amount shall be deter-
- 5 mined and computed by the division on the same basis as the weekly
- benefit rate is determined and computed pursuant to section
- 43:21-3 (c) of the Revised Statutes except that for periods of
- disability commencing on or after October 1, 1984, an individual's
- weekly benefit rate shall be two-thirds of his average weekly wage,
- 10 subject to a maximum of 50% of the Statewide average weekly 11 remuneration paid to workers by employers subject to this chapter
- 12 (R. S. 43:21-1 et seq.), as determined and promulgated by the
- 13 Commissioner of Labor provided, however that such individual's

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benefit rate shall be computed to the next higher mulliple of $1.00
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    if not already a multiple thereof. The amount of benefits for each
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    day of disability for which benefits are payable shall be one-seventh
    of the corresponding weekly benefit amount; provided, that the
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    total benefits for a fractional part of a week shall be computed to
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    the next higher multiple of $1.00 if not already a multiple thereof.
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       *20. (New section) The Department of Labor, under the direction
    of the Governor's Commission on Unemployment Insurance created
 2
    by Executive Order No. 45 of 1983, shall review the "Temporary
 3
    Disability Benefits Law," P. L. 1948, c. 110 (C. 43:21-25 et seq.), to
 4
    conform the benefit levels and eligibility criteria of that law to those
 5
    in the "unemployment compensation law," R. S. 43:21-1 et seq., and
 6
    shall report their findings to the Labor, Industry and Professions
    Committee of the Senate and the Labor Committee of the General
 8
    Assembly within 30 days of the effective date of this section.*
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 1
      *[20.]* *21.* Section 1 of P. L. 1940, c. 193 (C. 43:21-5.1) is
 \underline{2}
    repealed.
      *[21.]* *22.* This act shall take effect on October 1, 1984, except
 1
    that the amendment to R. S. 43:21-6 by the addition of subsection
 ^{2}
 3
    (i) concerning student disqualifications contained in section 3 of this
    act, the amendment to subparagraph (c) (5) (A) of R. S. 43:21-7
 4
    concerning employer contribution rates contained in section 5 of
 5
 6
    this act, and the amendment to subsection (m) of R. S. 43:21-19
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concerning corporate officers contained in section 12 of this act shall take effect on July 1, 1984 *and section 20 of this act shall take

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effect immediately.*

- 14 benefit rate shall be computed to the next higher mulliple of \$1.00
- 15 if not already a multiple thereof. The amount of benefits for each
- 16 day of disability for which benefits are payable shall be one-seventh
- 17 of the corresponding weekly benefit amount; provided, that the
- 18 total benefits for a fractional part of a week shall be computed to
- 19 the next higher multiple of \$1.00 if not already a multiple thereof.
- 20. Section 1 of P. L. 1940, c. 193 (C. 43:21-5.1) is repealed.
- 2 21. This act shall take effect on October 1, 1984, except that the
- 3 amendment to R. S. 43:21-6 by the addition of subsection (i) con-
- 4 cerning student disqualifications contained in section 3 of this act,
- 5 the amendment to subparagraph (c) (5) (A) of R. S. 43:21-7
- 6 concerning employer contribution rates contained in section 5 of
- 7 this act, and the amendment to subsection (m) of R. S. 43:21-19
- 8 concerning corporate officers contained in section 12 of this act
- 9 shall take effect on July 1, 1984.

SPONSORS STATEMENT

This bill makes major changes to the Unemployment Compensation Law in the areas of benefits, eligibility, disqualifications, benefit financing, penalties and fines.

The bill changes the percentage which determines the weekly benefit unemployed workers receive. Under current law the individual receives 66\%\% of his average weekly wage subject to a maximum of 50\% of the Statewide average weekly wage. Under this bill, a worker would receive 60\% of his average weekly wage subject to a maximum of 66\%\%\% of the Statewide average weekly wage. Dependency benefits would also be paid (provided the individual's spouse is unemployed) at the rate of 7\% of the weekly benefit rate and 4\% each for the next two dependents. The maximum rate payable in 1984 would increase from \$170 to \$192.

The bill also amends the benefit formula to provide that the amount computed will be rounded to the next lower multiple of a dollar.

Amendments are also included to increase the base week qualifying amount from \$30 (in effect since 1975) to 15% of the Statewide average weekly wage in 1984, and to 20% of the average weekly wage beginning in 1985. Similarly, the current alernative earnings requirement (which has been statutorily fixed since 1975) of \$2200 will be indexed each year at 12 times the average weekly wage.

The bill makes significant changes to the various disqualification provisions contained in the law.

51322 (1984)

The current disqualification for leaving work without good cause attributable to the work requires an individual to earn four times his weekly benefit rate in subsequent employment. This bill will require the individual to work at least four weeks and earn six times his weekly benefit rate. The bill also provides that an individual who is suspended or discharged for a criminal act will be disqualified and lose all benefit rights accruing with the employer. Additionally, the disqualification for illegal receipt of benefits as a result of fraudulent misrepresentation will be increased from 17 weeks to one year. The penalty amount for fraudulent activity will be increased from \$20 for each week to 25% of the amount illegally obtained. The bill disqualifies full-time students from benefits.

Included in the bill are amendments affecting worker and employer contributions. Between July 1, 1984 and June 30, 1986, a surtax of 10% will be imposed on all contributory employers for the purpose of repaying the outstanding \$422 million loan currently owed to the federal government. In 1985, \$50 million will be transferred from the State disability benefit fund to the unemployment trust fund to be used to repay the loan. In 1986, a new tax schedule will go into effect which will increase the maximum rate payable by deficit account employers from 6.2% to 7.0%. A solvency tax of 10% will be imposed in any year that the fund is in a deficit position. The tax schedule has also been amended to comply with federal law (Tax Equity and Fiscal Responsibility Act of 1982), which mandates all states to have a standard rate no lower than 5.4%. The bill also increases the penalties for employers who fail to submit timely wage and contribution reports to the Department of Labor.

In 1986, the worker tax for unemployment insurance will be increased from 0.5% to 0.625%. An interest repayment fund is established for the purpose of repaying any interest which may be owed to the federal government on any future advances.

The bill permits the claimant and the employer to represent themselves or to employ an attorney or non-attorney in administrative proceedings before the Division of Unemployment and Temporary Disability Insurance.

The bill also increases the size of the Employment Security Council to nine members and expands its mission to include the review of the Temporary Disability Benefits Law.

The bill redefines a week of unemployment to be a calendar week ending at midnight Saturday and excludes from the defini-

tion of unemployment officers and owners of corporations involved in seasonal businesses.

Effective in 1986, the bill changes New Jersey's Unemployment insurance system from a wage request to a wage record system. Quarterly wage reports for all workers will be used as the basis for benefit determinations. The Department of Labor will assume the responsibility of collecting quarterly wage reports from the Division of Taxation on September 1, 1984.

SENATE LABOR, INDUSTRY AND PROFESSIONS COMMITTEE

STATEMENT TO

SENATE, No. 1322

with Senate committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 27, 1984

This bill makes major changes to the Unemployment Compensation Law in the areas of benefits, eligibility, disqualifications, benefit financing, penalties and fines.

The bill changes the percentage which determines the weekly benefit unemployed workers receive. Under current law the individual receives 66%% of his average weekly wage subject to a maximum of 50% of the Statewide average weekly wage. Under this bill, a worker would receive 60% of his average weekly wage subject to a maximum of 56%% of the Statewide average weekly wage. Dependency benefits would also be paid, provided the individual's spouse is unemployed, at the rate of 7% of the weekly rate for the first dependent and 4% each for the next two dependents, subject to the maximum rate payable. The maximum rate payable in 1984 would increase from \$170.00 to \$192.00.

The bill also amends the benefit formula to provide that the amount computed will be rounded to the next lower multiple of a dollar.

Amendments are also included to increase the base week qualifying amount from \$30.00 (for 20 base weeks) to 15% of the Statewide average weekly wage in 1984, and to 20% of the Statewide average weekly wage beginning in 1985. Similarly, the current alternative earnings requirement of \$2,200.00 will be indexed each year at 12 times the Statewide average weekly wage. If effective in 1984, this amount would be \$4,100.00.

The bill provides that, for benefit years commencing on or after July 1, 1986, each base period employer will be charged an appropriate portion of the benefits based on the total wages paid the claimant by that employer. Currently, benefits are charged to employers in inverse order in which they employed the claimant, i.e., the most recent being charged first.

The bill makes significant changes to the various disqualification provisions contained in the law. The current disqualification for leaving work without good cause attributable to the work requires an individual to earn four times his weekly benefit rate in subsequent em-

ployment. This bill will require the individual to work at least four weeks and earn six times his weekly benefit rate. The bill also provides that an individual who is discharged for a criminal act will be disqualified and lose all benefit rights accruing with that discharging employer. Additionally, the disqualification for illegal receipt of benefits as a result of fraudulent misrepresentation will be increased from 17 weeks to one year. The penalty amount for fraudulent activity will be increased from \$20.00 for each week to 25% of the amount illegally obtained. The bill also disqualifies full-time students from benefits, unless they earn sufficient wages while attending school to qualify for benefits or are in certain job training programs.

Included in the bill are amendments affecting worker and employer contributions. Between July 1, 1984 and June 30, 1986, a surtax of 10% will be imposed on all contributory employers for the purpose of repaying the outstanding \$422 million loan currently owed to the federal government. In 1985, \$50 million will be transferred from the State disability benefit fund to the unemployment trust fund to be used to repay the loan. In 1986, a new tax schedule will go into effect which will increase the maximum rate payable by deficit account employers from 6.2% to 7.0%. A solvency tax of 10% will be imposed in any year that the fund is in a deficit position. The schedule has also been amended to comply with federal law, the Tax Equity and Fiscal Responsibility Act of 1982, which mandates all states to have a standard rate no lower than 5.4%. The bill also increases the penalties for employers who fail to submit timely wage and contribution reports to the Department of Labor.

In 1986, the worker tax for unemployment insurance will be increased from 0.5% to 0.625%.

An interest repayment fund is established for the purpose of repaying any interest which may be owed to the federal government on any future advances.

The bill permits the claimant and the employer to represent themselves or to employ an attorney or nonattorney in administrative proceedings before the Division of Unemployment and Temporary Disability Insurance.

The bill also increases the size of the Employment Security Council to nine members and expands its mission to include the review of the Temporary Disability Benefits Law.

The bill redefines a week of unemployment to be a calendar week ending at midnight Saturday and a base year to be the first four of the last five computed calendar quarters. It excludes from the definition of unemployment officers and owners of a corporation who have more than a 5% equity or debit interest in that corporation.

Effective in 1986, the bill changes New Jersey's unemployment insurance system from a wage request to a wage record system. Quarterly wage reports for all workers will be used as the basis for benefit determinations. The Department of Labor will assume the responsibility of collecting quarterly wage reports from the Division of Taxation on September 1, 1984.

The committee added a new section to the bill requiring the Department of Labor, under the direction of the Governor's Commission on Unemployment Insurance, to review the Temporary Disability Benefits Law to conform the benefit levels and eligibility criteria of that law to those in the unemployment compensation law and to report its findings to the Senate Labor, Industry and Professions Committee and the Assembly Labor Committee within 30 days.

PROPERTY OF NEW PROPERTY OF THE GOVERNOR SPACE

FOR INMEDIATE RELEASE

Monday, March 26, 1984

609) 292-7832

185 W. State Street Trenton, N. J.

Governor Thomas H. Kean today signed into law S-1322 and S-1323, bills which will reform New Jersey's debt-ridden unemployment insurance system and return it to solvency within two years.

The Governor signed the legislation at a ceremony attended by representatives of business and labor organizations, and members of the State Legislature in the State Assembly Chamber.

The legislation, which was approved by the Senate on March 1 and passed in the Assembly on March 15, incorporates a two-year plan for eliminating the unemployment insurance system's \$422 million debt to the federal government. It also provides for changes in eligibility and benefit formulas and employer tax tables, and stronger penalties for claimant fraud.

"The journey was a long and difficult one, but we finally reached our goal of reforming our state's unemployment system into one that is fair to both New Jersey workers and employers," Kean said. "This task has been a priority of my administration since the day we took office and were faced with a \$612 million debt to the federal government.

"Thanks to this legislation, we will be able to retire our debt to the federal government in two years and eliminate the aggregate \$100 million in additional federal unemployment taxes borne each year by our state's employers because of that debt," Kean added.

The Governor expressed appreciation to the State Legislature for its expeditious action in approving the reform legislation.

The Governor also thanked Labor Commissioner Roger A. Bodman and the members of the Governor's Commission on Unemployment Insurance. The Commission members were former Labor Commissioner Joseph A. Hoffman; Bruce G. Coe, President of the New Jersey Business and Industry Association; Charles H. Marciante, President of the New Jersey State AFL-CIO; Frederick A. Westphal, President of the New Jersey State Chamber of Commerce; and Archer Cole, President of District Three, International Union of Electrical Workers, AFL-CIO.

The legislation that the Governor signed was drawn directly from recommendations of the Governor's Commission on Unemployment Insurance, which was appointed by Governor Kean on September 8, 1983.

"I would be remiss if I did not express my sincere appreciation to the members of the Governor's Commission who worked untiringly and diligently for five months on this important issue," the Governor said. "Because they were able to willingly put their own interests aside and reach a workable compromise, every citizen of our state will benefit."

Commissioner Bodman also thanked the members of the Legislature for their quick action on the unemployment insurance bills, and the members of the Governor's Commission on Unemployment Insurance.

"I join Governor Kean in saluting the members of the Governor's Commission," Bodman said. "Without their hard work and dedication to the cause, we would not be here today. Compromise between these distinguished members of our state's business and labor communities was the key element in the passage of this legislation."

"It is an ambitious proposal, "Bodman continued, "but a workable one which falls within our financial expectations."

Bodman also pointed out that under the new legislation, New Jersey's unemployment insurance operations will be streamlined by changing the state from a "wage request" state to a "wage reporting" state.

"This new system will enable us to calculate a claimant's benefits from the latest wage information supplied by employers to the Department of Labor on a quarterly basis," he said. "It will enable us to eliminate our present system which has proven to be error-prone and time consuming, and a burden on employers.

"All in all we can now proudly state that New Jersey has an unemployment insurance system that reflects the realities of today's economy and the earning power and needs of today's workers," Bodman said.

"Equally important," he continued, "this legislation will eventually lift a tax burden off our existing employers, and create an atmosphere which will encourage the influx of new business and industry."

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