48:3-51

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2001 **CHAPTER**: 242

NJSA: 48:3-51 (Verfication of agreements to change electricity/gas suppliers)

BILL NO: S1908 (Substituted for A3185)

SPONSOR(S): Inverso and Bennett

DATE INTRODUCED: December 4, 2000

COMMITTEE: ASSEMBLY: ----

SENATE: Economic Growth

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 28, 2001

SENATE: June 7, 2001

DATE OF APPROVAL: September 6, 2001

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (1st reprint enacted)

(Amendments during passage denoted by superscript numbers)

S1908

SPONSORS STATEMENT: (Begins on page 15 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENTS: No

LEGISLATIVE FISCAL ESTIMATE: No

A3185

SPONSORS STATEMENT: (Begins on page 15 of original bill)
Yes

Bill and Sponsors Statement identical to S1908

COMMITTEE STATEMENT:	ASSEMBLY:	Yes
	Identical to Senate Statement to S1908	
	SENATE:	No
FLOOR AMENDMENT STATEMENTS:		No
LEGISLATIVE FISCAL ESTIMATE:		No
VETO MESSAGE:		No
GOVERNOR'S PRESS RELEASE ON SIGNING	:	No
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SENATE, No. 1908

STATE OF NEW JERSEY

209th LEGISLATURE

INTRODUCED DECEMBER 4, 2000

Sponsored by: Senator PETER A. INVERSO District 14 (Mercer and Middlesex) Senator JOHN O. BENNETT

District 12 (Monmouth)

SYNOPSIS

Provides additional means of verification of agreement to change electricity or natural gas suppliers.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 stranded costs recovery order, a bondable stranded costs rate order or

- 2 both; and (3) the costs incurred to issue, service or refinance transition
- 3 bonds, including interest, acquisition or redemption premium, and
- 4 other financing costs, whether paid upon issuance or over the life of
- 5 the transition bonds, including, but not limited to, credit
- 6 enhancements, service charges, overcollateralization, interest rate cap,
- 7 swap or collar, yield maintenance, maturity guarantee or other hedging
- 8 agreements, equity investments, operating costs and other related fees,
- 9 costs and charges, or to assign, sell or otherwise transfer bondable
- 10 transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or

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"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least

- 1 90 percent of its output, either directly or through a marketer, to a
- 2 customer or customers located at sites that are not on or contiguous
- 3 to the site on which the facility will be located or is located. The
- 4 designation of an entity as an electric power generator for the
- 5 purposes of this act shall not, in and of itself, affect the entity's status
- 6 as an exempt wholesale generator under the Public Utility Holding
- 7 Company Act of 1935, 15 U.S.C. s.79 et seq.;
- 8 "Electric power supplier" means a person or entity that is duly
- 9 licensed pursuant to the provisions of this act to offer and to assume
- 10 the contractual and legal responsibility to provide electric generation
- 11 service to retail customers, and includes load serving entities,
- 12 marketers and brokers that offer or provide electric generation service
- 13 to retail customers. The term excludes an electric public utility that
- 14 provides electric generation service only as a basic generation service
- 15 pursuant to section 9 of this act;
- 16 "Electric public utility" means a public utility, as that term is defined
- in R.S.48:2-13, that transmits and distributes electricity to end users
- 18 within this State;
- 19 "Electric related service" means a service that is directly related to
- 20 the consumption of electricity by an end user, including, but not
- 21 limited to, the installation of demand side management measures at the
- 22 end user's premises, the maintenance, repair or replacement of
- 23 appliances, lighting, motors or other energy-consuming devices at the
- 24 end user's premises, and the provision of energy consumption
- 25 measurement and billing services;
- 26 "Electronic signature" means an electronic sound, symbol or
- 27 process, attached to, or logically associated with, a contract or other
- 28 record, and executed or adopted by a person with the intent to sign the
- 29 record;
- "Energy agent" means a person that is duly registered pursuant to
- 31 the provisions of this act, that arranges the sale of retail electricity or
- 32 electric related services or retail gas supply or gas related services
- 33 between government aggregators or private aggregators and electric
- 34 power suppliers or gas suppliers, but does not take title to the electric
- 35 or gas sold;
- 36 "Energy consumer" means a business or residential consumer of
- 37 electric generation service or gas supply service located within the
- 38 territorial jurisdiction of a government aggregator;
- 39 "Financing entity" means an electric public utility, a special purpose
- 40 entity, or any other assignee of bondable transition property, which
- 41 issues transition bonds. Except as specifically provided in this act, a
- 42 financing entity which is not itself an electric public utility shall not be
- 43 subject to the public utility requirements of Title 48 or any rules or
- 44 regulations adopted pursuant thereto;
- "Gas public utility" means a public utility, as that term is defined in
- 46 R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of this act to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone

1 or pursuant to an arrangement or understanding with one or more 2 other persons, such a controlling influence over the management or 3 policies of an electric public utility or a gas public utility or public 4 utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that 5 6 such person be subject to the obligations, duties, and liabilities 7 imposed in the Public Utility Holding Company Act of 1935 or its 8 successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of this act;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership

shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

12 (cf: P.L.1999, c.23, s.3)

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- 2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:
- 15 16 36. a. Notwithstanding any provisions of the "Administrative 17 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 18 the board, in consultation with the Division of Consumer Affairs in the 19 Department of Law and Public Safety, shall initiate a proceeding and 20 shall adopt, after notice, provision of the opportunity for comment, 21 and public hearing, interim consumer protection standards for electric 22 power suppliers or gas suppliers, within 90 days of [the effective date 23 of this act] February 9, 1999, including, but not limited to, standards for collections, credit, contracts, authorized changes of an energy 24 25 consumer's electric power supplier or gas supplier, for the prohibition 26 of discriminatory marketing, for advertising and for disclosure. Such 27 standards shall be effective as regulations immediately upon filing with 28 the Office of Administrative Law and shall be effective for a period not 29 to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the 30 31 "Administrative Procedure Act."
- 32 (1) Contract standards shall include, but not be limited to, 33 requirements that electric power supply contracts or gas supply 34 contracts must conspicuously disclose the duration of the contract; 35 state the price per kilowatt hour or per therm or other pricing 36 determinant approved by the board; have the customer's written 37 signature; the customer's electronic signature; an audio recording of 38 a telephone call initiated by the customer; independent, third-party 39 verification, in accordance with section 37 of P.L.1999, c.23 40 (C.48:3-86), of a telephone call initiated by an electric power supplier, gas supplier or private aggregator; or such alternative forms of 41 42 verification as the board, in consultation with the Division of 43 Consumer Affairs, may permit for switching electric power suppliers 44 or gas suppliers and for contract renewal; and include termination 45 procedures, notice of any fees, and toll-free or local telephone numbers for the electric power supplier or gas supplier and for the 46

board.

- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.
- (2) An electric power supplier, a gas supplier, a gas public utility or an electric public utility may use individual proprietary information that it has obtained by virtue of its provision of electric generation service, electric related service, gas supply service or gas related

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- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- (b) Protect the rights or property of the electric power supplier, gas supplier or public utility; and
- 6 (c) Protect consumers of such services and other electric power 7 suppliers, gas suppliers or electric and gas public utilities from 8 fraudulent, abusive or unlawful use of, or subscription to, such 9 services.
 - c. The board shall establish and maintain a database for the purpose of recording customer complaints concerning electric and gas public utilities, electric power suppliers, gas suppliers, private aggregators, and energy agents.
- 14 d. The board, in consultation with the Division of Consumer 15 Affairs in the Department of Law and Public Safety, shall establish, or cause to be established, a multi-lingual electric and gas consumer 16 17 education program. The goal of the consumer education program shall be to educate residential, small business, and special needs consumers 18 19 about the implications for consumers of the restructuring of the 20 electric power and gas industries. The consumer education program 21 shall include, but need not be limited to, the dissemination of 22 information to enable consumers to make informed choices among 23 available electricity and gas services and suppliers, notification of 24 residential electric and gas customers of the right to submit their 25 names to the board pursuant to paragraph (1) of subsection e. of this 26 section, and the communication to consumers of the consumer 27 protection provisions of this act.

The board shall ensure the neutrality of the content and message of advertisements and materials.

The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.

- e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- (2) As a condition of licensing, pursuant to standards adopted by the board, an electric power supplier, gas supplier or private aggregator shall not engage in telephone solicitation of any residential electric or gas customer, as appropriate, whose name is on the list established by the board, pursuant to paragraph (1) of this subsection. (cf: P.L.1999, c.23, s.36)

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3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as follows:

- 1 37. a. Notwithstanding any provisions of the "Administrative
- 2 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary,
- 3 the board, in consultation with the Division of Consumer Affairs in the
- 4 Department of Law and Public Safety, shall initiate a proceeding and
- 5 shall adopt, after notice, provision of the opportunity for comment,
- 6 and public hearing, interim standards for electric power suppliers or
- 7 gas suppliers, within 90 days of [the effective date of this act]
- 8 February 9, 1999, to prevent and establish penalties for unauthorized 9 changes of a consumer's electric power supplier or gas supplier, a
- 10 practice commonly known as "slamming." Such standards shall be
- effective as regulations immediately upon filing with the Office of 11
- 12 Administrative Law and shall be effective for a period not to exceed
- 13 18 months, and may, thereafter, be amended, adopted or readopted by
- 14 the board in accordance with the provisions of the "Administrative
- 15 Procedure Act."
- 16 b. Standards for the prohibition of unauthorized changes in a 17 customer's electric power supplier or gas supplier shall include:
- 18 (1) An electric power supplier, an electric public utility, a gas
- 19 supplier or a gas public utility shall not cause an unauthorized change
- 20 in a customer's electric power supplier or gas supplier, a practice
- 21 known as "slamming." A change in a customer's electric power
- 22 supplier or gas supplier, except for a change, if otherwise lawfully 23 executed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et
- 24
- seq.), that results in the customer's taking service from a provider of
- 25 basic generation service or basic gas supply service, shall be deemed 26 to be unauthorized unless the customer has done so affirmatively and
- 27 voluntarily and the supplier has obtained the customer's approval
- 28 [either through a], which approval shall be evidenced by the
- 29 <u>customer's</u> written signature; the <u>customer's electronic signature</u>; an
- 30 audio recording of a telephone call initiated by the customer;
- 31 independent, third-party verification, in accordance with paragraph (2)
- 32 of this subsection, of a telephone call initiated by an electric power
- 33 supplier, electric public utility, gas supplier or gas public utility; or
- 34 such alternative forms of verification as the board, in consultation with
- 35 the Division of Consumer Affairs, may permit;
- 36 (2) (a) A company performing independent, third-party verification
- 37 shall: (i) be independent from the entity that seeks to provide the new
- 38 service; (ii) not be directly or indirectly managed, controlled, directed
- 39 or owned, wholly or in part, by the entity that seeks to provide the
- 40 new service, or by any affiliate of that entity; (iii) operate from
- 41 facilities physically separate from those of the entity that seeks to
- 42 provide the new service; and (iv) not derive any commission or
- 43 compensation based upon the number of sales confirmed;
- 44 (b) A company performing independent, third-party verification
- 45 shall obtain a customer's oral confirmation regarding the change and
- 46 shall record that confirmation by obtaining appropriate verification

- data. The record shall be available to the customer upon request.
 Information obtained from a customer through confirmation shall not
 be used for marketing purposes;
 - (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
 - [(3)] (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
 - c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
 - d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
 - e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of [this act] P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.

37 (cf: P.L.1999, c.23, s.37)

- 39 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read 40 as follows:
- 41. a. A private aggregator shall register with the board, which shall include the filing of basic information pertaining to the supplier, such as name, address, telephone number, and company background and profile. A private aggregator shall provide annual updates of this information to the board. The registration shall also include evidence of financial integrity, as determined by the board, and evidence that the

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1 private aggregator has knowledge of the energy industry.

2 b. Any residential customer that elects to purchase electric 3 generation service or gas supply service, after the implementation of 4 gas unbundling pursuant to section 10 of [this act] P.L.1999, c.23 5 (C.48:3-58), through a private aggregator must do so affirmatively and 6 voluntarily, either through a written signature; the customer's 7 electronic signature; an audio recording of a telephone call initiated by 8 the customer; independent, third-party verification, in accordance with 9 section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated 10 by a private aggregator; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs in the 11 Department of Law and Public Safety, may permit. 12 13

(cf: P.L.1999, c.23, s.41)

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5. This act shall take effect immediately.

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STATEMENT

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The purpose of this bill is to increase customer choice by providing additional means of verification of agreement to change electricity or natural gas suppliers. The verification options are consistent with the medium of the transaction, i.e., an electronic signature for Internet transactions, audio recording (which can include such technologies as interactive voice response) of telephone calls initiated by the customer, or independent, third-party verification of telephone calls initiated by an energy supplier or aggregator, in addition to the "wet signature" and such other methods as the Board of Public Utilities (BPU) may approve. The term "electronic signature" is defined to have the same meaning as that term is used in the recently enacted federal "Electronic Signatures in Global and National Commerce Act," Pub.L.106-229. By the use of this common definition, this legislation is consistent with the BPU's recently initiated Internet sign-up program.

The bill allows residential electric or gas customers to submit their names in writing to the BPU for inclusion on a list of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers and private aggregators. Electric power suppliers, gas suppliers or private aggregators would then be prohibited from engaging in telephone solicitation of any residential electric or gas customer whose name is on the list established by the BPU. Similar restrictions have been implemented as part of the utility industry restructuring programs in California, Connecticut, Delaware, Maine, Ohio, Rhode Island and Texas.

44 The bill also requires that consumers be notified of their right to be 45 included in the list, as part of the currently mandated consumer education program. 46

SENATE ECONOMIC GROWTH, AGRICULTURE AND TOURISM COMMITTEE

STATEMENT TO

SENATE, No. 1908

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 24, 2001

The Senate Economic Growth, Agriculture and Tourism Committee reports favorably Senate Bill No. 1908 with committee amendments.

The purpose of this bill, as amended, is to increase customer choice by providing additional means of verification of agreement to change electricity or natural gas suppliers. The verification options are consistent with the medium of the transaction, i.e., an electronic signature for Internet transactions, audio recording (which can include such technologies as interactive voice response) of telephone calls initiated by the customer, or independent, third-party verification of telephone calls initiated by an energy supplier or aggregator, in addition to the "wet signature" and such other methods as the Board of Public Utilities (BPU) may approve. The term "electronic signature" is defined to have the same meaning as that term is used in the recently enacted federal "Electronic Signatures in Global and National Commerce Act," Pub.L.106-229. By the use of this common definition, this legislation is consistent with the BPU's recently initiated Internet sign-up program.

The bill allows residential electric or gas customers to submit their names in writing to the BPU for inclusion on a list of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers and private aggregators. Electric power suppliers, gas suppliers or private aggregators would then be prohibited from engaging in telephone solicitation of any residential electric or gas customer whose name is on the list established by the BPU.

The bill also requires that consumers be notified of their right to be included in the list, as part of the currently mandated consumer education program.

Under the provisions of the bill, unauthorized changes in a customer's electric power or gas supplier are prohibited unless the change results in a customer's taking service from a provider of basic (electric) generation service or basic gas supply service. The committee amended this section of thr bill to eliminate that exemption.

[First Reprint] **SENATE, No. 1908**

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED DECEMBER 4, 2000

Sponsored by:

Senator PETER A. INVERSO
District 14 (Mercer and Middlesex)
Senator JOHN O. BENNETT
District 12 (Monmouth)

Co-Sponsored by:

Senators Kosco, Matheussen, Zane, Cafiero, Assemblyman Bagger and Assemblywoman Heck

SYNOPSIS

Provides additional means of verification of agreement to change electricity or natural gas suppliers.

CURRENT VERSION OF TEXT

As reported by the Senate Economic Growth, Agriculture and Tourism Committee on May 24, 2001, with amendments.



(Sponsorship Updated As Of: 6/29/2001)

AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or the transfer or financing of such property or both,

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SEG committee amendments adopted May 24, 2001.

1 including taxes, whose recovery period is modified by the effect of a

- 2 stranded costs recovery order, a bondable stranded costs rate order or
- 3 both; and (3) the costs incurred to issue, service or refinance transition
- 4 bonds, including interest, acquisition or redemption premium, and
- 5 other financing costs, whether paid upon issuance or over the life of
- 6 the transition bonds, including, but not limited to, credit
- 7 enhancements, service charges, overcollateralization, interest rate cap,
- 8 swap or collar, yield maintenance, maturity guarantee or other hedging
- 9 agreements, equity investments, operating costs and other related fees,

10 costs and charges, or to assign, sell or otherwise transfer bondable

11 transition property;

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"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

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"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates,

- an electric power production facility that will sell or does sell at least
- 2 90 percent of its output, either directly or through a marketer, to a
- 3 customer or customers located at sites that are not on or contiguous
- 4 to the site on which the facility will be located or is located. The
- 5 designation of an entity as an electric power generator for the
- 6 purposes of this act shall not, in and of itself, affect the entity's status
- 7 as an exempt wholesale generator under the Public Utility Holding
- 8 Company Act of 1935, 15 U.S.C. s.79 et seq.;

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- 9 "Electric power supplier" means a person or entity that is duly 10 licensed pursuant to the provisions of this act to offer and to assume 11 the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, 12 13 marketers and brokers that offer or provide electric generation service 14 to retail customers. The term excludes an electric public utility that 15 provides electric generation service only as a basic generation service pursuant to section 9 of this act; 16
 - "Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;
 - "Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;
 - "Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record:
 - "Energy agent" means a person that is duly registered pursuant to the provisions of this act, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;
 - "Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;
- "Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in this act, a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;
- "Gas public utility" means a public utility, as that term is defined in

1 R.S.48:2-13, that distributes gas to end users within this State;

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"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

8 "Gas supplier" means a person that is duly licensed pursuant to the 9 provisions of this act to offer and assume the contractual and legal 10 obligation to provide gas supply service to retail customers, and 11 includes, but is not limited to, marketers and brokers. A non-public 12 utility affiliate of a public utility holding company may be a gas 13 supplier, but a gas public utility or any subsidiary of a gas utility is not 14 a gas supplier. In the event that a gas public utility is not part of a 15 holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that 16 17 related competitive business segment is structurally separated from the 18 gas public utility, and provided that the interactions between the gas 19 public utility and the related competitive business segment are subject 20 to the affiliate relations standards adopted by the board pursuant to 21 subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited
duration transition period to recover stranded costs created as a result
of the introduction of electric power supply competition pursuant to
the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and

1 opportunity for hearing, directly or indirectly, to exercise, either alone

- 2 or pursuant to an arrangement or understanding with one or more
- 3 other persons, such a controlling influence over the management or
- 4 policies of an electric public utility or a gas public utility or public
- 5 utility holding company as to make it necessary or appropriate in the
- 6 public interest or for the protection of investors or consumers that
- 7 such person be subject to the obligations, duties, and liabilities
- 8 imposed in the Public Utility Holding Company Act of 1935 or its
- 9 successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for

1 electric generation or gas supply service from electric power or gas

2 suppliers, or opt to receive basic generation service or basic gas

3 service, and the ability of an electric power or gas supplier to offer

electric generation service or gas supply service to retail customers,

5 consistent with the provisions of this act;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of

1 participation or beneficial interest or other evidences of ownership 2 shall refer to the comparable payments on such securities;

3 "Transmission and distribution system" means, with respect to an 4 electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of 5 6 the electric public utility including, but not limited to, the land, 7 structures, meters, lines, switches and all other appurtenances thereof 8 and thereto, owned or controlled by the electric public utility within 9 this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

(cf: P.L.1999, c.23, s.3)

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2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:

17 36. a. Notwithstanding any provisions of the "Administrative 18 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 19 the board, in consultation with the Division of Consumer Affairs in the 20 Department of Law and Public Safety, shall initiate a proceeding and 21 shall adopt, after notice, provision of the opportunity for comment, 22 and public hearing, interim consumer protection standards for electric 23 power suppliers or gas suppliers, within 90 days of [the effective date 24 of this act] February 9, 1999, including, but not limited to, standards 25 for collections, credit, contracts, authorized changes of an energy 26 consumer's electric power supplier or gas supplier, for the prohibition 27 of discriminatory marketing, for advertising and for disclosure. Such 28 standards shall be effective as regulations immediately upon filing with 29 the Office of Administrative Law and shall be effective for a period not 30 to exceed 18 months, and may, thereafter, be amended, adopted or 31 readopted by the board in accordance with the provisions of the 32 "Administrative Procedure Act."

(1) Contract standards shall include, but not be limited to, requirements that electric power supply contracts or gas supply contracts must conspicuously disclose the duration of the contract; state the price per kilowatt hour or per therm or other pricing 36 determinant approved by the board; have the customer's written signature; the customer's electronic signature; an audio recording of a telephone call initiated by the customer; independent, third-party verification, in accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated by an electric power supplier, 42 gas supplier or private aggregator; or such alternative forms of 43 verification as the board, in consultation with the Division of 44 Consumer Affairs, may permit for switching electric power suppliers or gas suppliers and for contract renewal; and include termination procedures, notice of any fees, and toll-free or local telephone 46

numbers for the electric power supplier or gas supplier and for theboard.

- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.
- 44 (2) An electric power supplier, a gas supplier, a gas public utility 45 or an electric public utility may use individual proprietary information 46 that it has obtained by virtue of its provision of electric generation

service, electric related service, gas supply service or gas related service to:

- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- (b) Protect the rights or property of the electric power supplier, gas supplier or public utility; and
- 7 (c) Protect consumers of such services and other electric power 8 suppliers, gas suppliers or electric and gas public utilities from 9 fraudulent, abusive or unlawful use of, or subscription to, such 10 services.
 - c. The board shall establish and maintain a database for the purpose of recording customer complaints concerning electric and gas public utilities, electric power suppliers, gas suppliers, private aggregators, and energy agents.
- 15 d. The board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall establish, or 16 17 cause to be established, a multi-lingual electric and gas consumer 18 education program. The goal of the consumer education program shall 19 be to educate residential, small business, and special needs consumers 20 about the implications for consumers of the restructuring of the 21 electric power and gas industries. The consumer education program 22 shall include, but need not be limited to, the dissemination of 23 information to enable consumers to make informed choices among 24 available electricity and gas services and suppliers, notification of 25 residential electric and gas customers of the right to submit their 26 names to the board pursuant to paragraph (1) of subsection e. of this 27 section, and the communication to consumers of the consumer 28 protection provisions of this act.

The board shall ensure the neutrality of the content and message of advertisements and materials.

The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.

- e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- 40 (2) As a condition of licensing, pursuant to standards adopted by
 40 the board, an electric power supplier, gas supplier or private
 41 aggregator shall not engage in telephone solicitation of any residential
 42 electric or gas customer, as appropriate, whose name is on the list
 43 established by the board, pursuant to paragraph (1) of this subsection.
 44 (cf: P.L.1999, c.23, s.36)

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3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as

follows:

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- 2 37. a. Notwithstanding any provisions of the "Administrative 3 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 4 the board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall initiate a proceeding and 5 6 shall adopt, after notice, provision of the opportunity for comment, 7 and public hearing, interim standards for electric power suppliers or 8 gas suppliers, within 90 days of [the effective date of this act] 9 February 9, 1999, to prevent and establish penalties for unauthorized 10 changes of a consumer's electric power supplier or gas supplier, a practice commonly known as "slamming." Such standards shall be 11 12 effective as regulations immediately upon filing with the Office of 13 Administrative Law and shall be effective for a period not to exceed 14 18 months, and may, thereafter, be amended, adopted or readopted by 15 the board in accordance with the provisions of the "Administrative 16 Procedure Act."
 - b. Standards for the prohibition of unauthorized changes in a customer's electric power supplier or gas supplier shall include:
- 19 (1) An electric power supplier, an electric public utility, a gas 20 supplier or a gas public utility shall not cause an unauthorized change 21 in a customer's electric power supplier or gas supplier, a practice 22 known as "slamming." A change in a customer's electric power supplier or gas supplier ¹[, except for a change, if otherwise lawfully 23 executed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 24 25 seq.), that results in the customer's taking service from a provider of <u>basic generation service or basic gas supply service.</u>]¹ shall be deemed 26 27 to be unauthorized unless the customer has done so affirmatively and 28 voluntarily and the supplier has obtained the customer's approval [either through a], which approval shall be evidenced by the 29 30 customer's written signature; the customer's electronic signature; an 31 audio recording of a telephone call initiated by the customer; 32 independent, third-party verification, in accordance with paragraph (2) 33 of this subsection, of a telephone call initiated by an electric power 34 supplier, electric public utility, gas supplier or gas public utility; or 35 such alternative forms of verification as the board, in consultation with 36 the Division of Consumer Affairs, may permit;
 - (2) (a) A company performing independent, third-party verification shall: (i) be independent from the entity that seeks to provide the new service; (ii) not be directly or indirectly managed, controlled, directed or owned, wholly or in part, by the entity that seeks to provide the new service, or by any affiliate of that entity; (iii) operate from facilities physically separate from those of the entity that seeks to provide the new service; and (iv) not derive any commission or compensation based upon the number of sales confirmed;
- (b) A company performing independent, third-party verification
 shall obtain a customer's oral confirmation regarding the change and

- 1 shall record that confirmation by obtaining appropriate verification
- 2 data. The record shall be available to the customer upon request.
- 3 <u>Information obtained from a customer through confirmation shall not</u>
- 4 <u>be used for marketing purposes</u>;

- (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
- [(3)] (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
- c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
- d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
- e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of [this act] P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.
- 38 (cf: P.L.1999, c.23, s.37)

- 40 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read 41 as follows:
- 41. a. A private aggregator shall register with the board, which shall include the filing of basic information pertaining to the supplier, such as name, address, telephone number, and company background and profile. A private aggregator shall provide annual updates of this information to the board. The registration shall also include evidence

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of financial integrity, as determined by the board, and evidence that the private aggregator has knowledge of the energy industry.

- b. Any residential customer that elects to purchase electric generation service or gas supply service, after the implementation of
- 5 gas unbundling pursuant to section 10 of [this act] P.L.1999, c.23
- 6 (C.48:3-58), through a private aggregator must do so affirmatively and
- 7 voluntarily, either through a written signature; the customer's
- 8 electronic signature; an audio recording of a telephone call initiated by
- 9 the customer; independent, third-party verification, in accordance with
- section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated
- by a private aggregator; or such alternative forms of verification as the
- board, in consultation with the Division of Consumer Affairs in the
- 13 Department of Law and Public Safety, may permit.
- 14 (cf: P.L.1999, c.23, s.41)

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16 5. This act shall take effect immediately.

ASSEMBLY, No. 3185

STATE OF NEW JERSEY

209th LEGISLATURE

INTRODUCED JANUARY 29, 2001

Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)

SYNOPSIS

Provides additional means of verification of agreement to change electricity or natural gas suppliers.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 stranded costs recovery order, a bondable stranded costs rate order or

- 2 both; and (3) the costs incurred to issue, service or refinance transition
- 3 bonds, including interest, acquisition or redemption premium, and
- 4 other financing costs, whether paid upon issuance or over the life of
- 5 the transition bonds, including, but not limited to, credit
- 6 enhancements, service charges, overcollateralization, interest rate cap,
- 7 swap or collar, yield maintenance, maturity guarantee or other hedging
- 8 agreements, equity investments, operating costs and other related fees,
 - costs and charges, or to assign, sell or otherwise transfer bondable
- 10 transition property;

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"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or 1 arrangements;

 "Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 1 90 percent of its output, either directly or through a marketer, to a

- 2 customer or customers located at sites that are not on or contiguous
- 3 to the site on which the facility will be located or is located. The
- 4 designation of an entity as an electric power generator for the
- 5 purposes of this act shall not, in and of itself, affect the entity's status
- 6 as an exempt wholesale generator under the Public Utility Holding
- 7 Company Act of 1935, 15 U.S.C. s.79 et seq.;

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8 "Electric power supplier" means a person or entity that is duly 9 licensed pursuant to the provisions of this act to offer and to assume 10 the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, 11 12 marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that 13 14 provides electric generation service only as a basic generation service 15 pursuant to section 9 of this act;

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of this act, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in this act, a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of this act to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone

1 or pursuant to an arrangement or understanding with one or more 2 other persons, such a controlling influence over the management or 3 policies of an electric public utility or a gas public utility or public 4 utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that 5 6 such person be subject to the obligations, duties, and liabilities 7 imposed in the Public Utility Holding Company Act of 1935 or its 8 successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of this act;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership

shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

12 (cf: P.L.1999, c.23, s.3)

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- 2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:
- 36. a. Notwithstanding any provisions of the "Administrative 16 17 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 18 the board, in consultation with the Division of Consumer Affairs in the 19 Department of Law and Public Safety, shall initiate a proceeding and 20 shall adopt, after notice, provision of the opportunity for comment, 21 and public hearing, interim consumer protection standards for electric 22 power suppliers or gas suppliers, within 90 days of [the effective date 23 of this act] February 9, 1999, including, but not limited to, standards for collections, credit, contracts, authorized changes of an energy 24 25 consumer's electric power supplier or gas supplier, for the prohibition 26 of discriminatory marketing, for advertising and for disclosure. Such 27 standards shall be effective as regulations immediately upon filing with 28 the Office of Administrative Law and shall be effective for a period not 29 to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the 30 31 "Administrative Procedure Act."
- 32 (1) Contract standards shall include, but not be limited to, 33 requirements that electric power supply contracts or gas supply 34 contracts must conspicuously disclose the duration of the contract; 35 state the price per kilowatt hour or per therm or other pricing 36 determinant approved by the board; have the customer's written 37 signature; the customer's electronic signature; an audio recording of 38 a telephone call initiated by the customer; independent, third-party 39 verification, in accordance with section 37 of P.L.1999, c.23 40 (C.48:3-86), of a telephone call initiated by an electric power supplier, gas supplier or private aggregator; or such alternative forms of 41 42 verification as the board, in consultation with the Division of 43 Consumer Affairs, may permit for switching electric power suppliers 44 or gas suppliers and for contract renewal; and include termination 45 procedures, notice of any fees, and toll-free or local telephone numbers for the electric power supplier or gas supplier and for the 46

board.

- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.
- (2) An electric power supplier, a gas supplier, a gas public utility or an electric public utility may use individual proprietary information that it has obtained by virtue of its provision of electric generation service, electric related service, gas supply service or gas related

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- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- 4 (b) rotect the rights or property of the electric power supplier, gas
 5 supplier or public utility; and
 - (c) rotect consumers of such services and other electric power suppliers, gas suppliers or electric and gas public utilities from fraudulent, abusive or unlawful use of, or subscription to, such services.
- 10 c. The board shall establish and maintain a database for the purpose 11 of recording customer complaints concerning electric and gas public 12 utilities, electric power suppliers, gas suppliers, private aggregators, 13 and energy agents.
- 14 d. The board, in consultation with the Division of Consumer 15 Affairs in the Department of Law and Public Safety, shall establish, or cause to be established, a multi-lingual electric and gas consumer 16 17 education program. The goal of the consumer education program shall be to educate residential, small business, and special needs consumers 18 19 about the implications for consumers of the restructuring of the 20 electric power and gas industries. The consumer education program 21 shall include, but need not be limited to, the dissemination of 22 information to enable consumers to make informed choices among 23 available electricity and gas services and suppliers, notification of 24 residential electric and gas customers of the right to submit their 25 names to the board pursuant to paragraph (1) of subsection e. of this 26 section, and the communication to consumers of the consumer 27 protection provisions of this act.

The board shall ensure the neutrality of the content and message of advertisements and materials.

The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.

- e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- (2) As a condition of licensing, pursuant to standards adopted by the board, an electric power supplier, gas supplier or private aggregator shall not engage in telephone solicitation of any residential electric or gas customer, as appropriate, whose name is on the list established by the board, pursuant to paragraph (1) of this subsection. (cf. P.L.1999, c.23, s.36)

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45 3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as 46 follows:

- 1 37. a. Notwithstanding any provisions of the "Administrative 2 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 3 the board, in consultation with the Division of Consumer Affairs in the 4 Department of Law and Public Safety, shall initiate a proceeding and 5 shall adopt, after notice, provision of the opportunity for comment, 6 and public hearing, interim standards for electric power suppliers or 7 gas suppliers, within 90 days of [the effective date of this act] 8 February 9, 1999, to prevent and establish penalties for unauthorized 9 changes of a consumer's electric power supplier or gas supplier, a 10 practice commonly known as "slamming." Such standards shall be effective as regulations immediately upon filing with the Office of 11 Administrative Law and shall be effective for a period not to exceed 12 13 18 months, and may, thereafter, be amended, adopted or readopted by 14 the board in accordance with the provisions of the "Administrative
 - b. Standards for the prohibition of unauthorized changes in a customer's electric power supplier or gas supplier shall include:

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Procedure Act."

- 18 (1) An electric power supplier, an electric public utility, a gas 19 supplier or a gas public utility shall not cause an unauthorized change 20 in a customer's electric power supplier or gas supplier, a practice 21 known as "slamming." A change in a customer's electric power 22 supplier or gas supplier, except for a change, if otherwise lawfully 23 executed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 24 seq.), that results in the customer's taking service from a provider of 25 basic generation service or basic gas supply service, shall be deemed 26 to be unauthorized unless the customer has done so affirmatively and 27 voluntarily and the supplier has obtained the customer's approval 28 [either through a], which approval shall be evidenced by the 29 <u>customer's</u> written signature; the <u>customer's electronic signature</u>; an 30 audio recording of a telephone call initiated by the customer; 31 independent, third-party verification, in accordance with paragraph (2) 32 of this subsection, of a telephone call initiated by an electric power 33 supplier, electric public utility, gas supplier or gas public utility; or 34 such alternative forms of verification as the board, in consultation with 35 the Division of Consumer Affairs, may permit;
 - (2) (a) company performing independent, third-party verification shall: (i) be independent from the entity that seeks to provide the new service; (ii) not be directly or indirectly managed, controlled, directed or owned, wholly or in part, by the entity that seeks to provide the new service, or by any affiliate of that entity; (iii) operate from facilities physically separate from those of the entity that seeks to provide the new service; and (iv) not derive any commission or compensation based upon the number of sales confirmed;
- (b) A company performing independent, third-party verification
 shall obtain a customer's oral confirmation regarding the change and
 shall record that confirmation by obtaining appropriate verification

- data. The record shall be available to the customer upon request.
 Information obtained from a customer through confirmation shall not
 be used for marketing purposes;
 - (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
 - [(3)] (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
 - c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
 - d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
 - e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of [this act] P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.
- 37 (cf: P.L.1999, c.23, s.37)

39 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read as 40 follows:

41. a. A private aggregator shall register with the board, which 42 shall include the filing of basic information pertaining to the supplier, 43 such as name, address, telephone number, and company background 44 and profile. A private aggregator shall provide annual updates of this 45 information to the board. The registration shall also include evidence 46 of financial integrity, as determined by the board, and evidence that the

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1 private aggregator has knowledge of the energy industry.

2 Any residential customer that elects to purchase electric 3 generation service or gas supply service, after the implementation of 4 gas unbundling pursuant to section 10 of [this act] P.L.1999, c.23 5 (C.48:3-58), through a private aggregator must do so affirmatively and 6 voluntarily, either through a written signature; the customer's 7 electronic signature; an audio recording of a telephone call initiated by 8 the customer; independent, third-party verification, in accordance with 9 section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated 10 by a private aggregator; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs in the 11 Department of Law and Public Safety, may permit. 12 13

(cf: P.L.1999, c.23, s.41)

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5. This act shall take effect immediately.

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STATEMENT

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The purpose of this bill is to increase customer choice by providing additional means of verification of agreement to change electricity or natural gas suppliers. The verification options are consistent with the medium of the transaction, i.e., an electronic signature for Internet transactions, audio recording (which can include such technologies as interactive voice response) of telephone calls initiated by the customer, or independent, third-party verification of telephone calls initiated by an energy supplier or aggregator, in addition to the "wet signature" and such other methods as the Board of Public Utilities (BPU) may approve. The term "electronic signature" is defined to have the same meaning as that term is used in the recently enacted federal "Electronic Signatures in Global and National Commerce Act," Pub.L.106-229. By the use of this common definition, this legislation is consistent with the BPU's recently initiated Internet sign-up program.

The bill allows residential electric or gas customers to submit their names in writing to the BPU for inclusion on a list of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers and private aggregators. Electric power suppliers, gas suppliers or private aggregators would then be prohibited from engaging in telephone solicitation of any residential electric or gas customer whose name is on the list established by the BPU. Similar restrictions have been implemented as part of the utility industry restructuring programs in California, Connecticut, Delaware, Maine, Ohio, Rhode Island and Texas.

44 The bill also requires that consumers be notified of their right to be included in the list, as part of the currently mandated consumer education program. 46

ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3185

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 4, 2001

The Assembly Telecommunications and Utilities Committee reports favorably Assembly Bill No. 3185 with committee amendments.

As amended, the purpose of this bill is to increase customer choice by providing additional means of verification of agreement to change electricity or natural gas suppliers. The verification options are consistent with the medium of the transaction, i.e., an electronic signature for Internet transactions, audio recording (which can include such technologies as interactive voice response) of telephone calls initiated by the customer, or independent, third-party verification of telephone calls initiated by an energy supplier or aggregator, in addition to the "wet signature" and such other methods as the Board of Public Utilities (BPU) may approve. The term "electronic signature" is defined to have the same meaning as that term is used in the recently enacted federal "Electronic Signatures in Global and National Commerce Act," Pub.L.106-229. By the use of this common definition, this legislation is consistent with the BPU's recently initiated Internet sign-up program.

The bill allows residential electric or gas customers to submit their names in writing to the BPU for inclusion on a list of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers and private aggregators. Electric power suppliers, gas suppliers or private aggregators would then be prohibited from engaging in telephone solicitation of any residential electric or gas customer whose name is on the list established by the BPU.

The bill also requires that consumers be notified of their right to be included in the list, as part of the currently mandated consumer education program.

Under the provisions of section 3 of the bill as introduced, unauthorized changes in a customer's electric power or gas supplier are prohibited unless the change results in a customer's taking service from a provider of basic (electric) generation service or basic gas supply service. The committee amended this section of the bill to eliminate that exemption.

The committee amendment makes this bill identical to Senate Bill No. 1908 (1R).

[First Reprint]

ASSEMBLY, No. 3185

STATE OF NEW JERSEY 209th LEGISLATURE

INTRODUCED JANUARY 29, 2001

Sponsored by:

Assemblyman RICHARD H. BAGGER
District 22 (Middlesex, Morris, Somerset and Union)

Co-Sponsored by:

Assemblywoman Heck

SYNOPSIS

Provides additional means of verification of agreement to change electricity or natural gas suppliers.

CURRENT VERSION OF TEXT

As reported by the Assembly Telecommunications and Utilities Committee on June 4, 2001, with amendments.



(Sponsorship Updated As Of: 6/29/2001)

AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or the transfer or financing of such property or both,

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Assembly ATU committee amendments adopted June 4, 2001.

1 including taxes, whose recovery period is modified by the effect of a

- 2 stranded costs recovery order, a bondable stranded costs rate order or
- 3 both; and (3) the costs incurred to issue, service or refinance transition
- 4 bonds, including interest, acquisition or redemption premium, and
- 5 other financing costs, whether paid upon issuance or over the life of
- 6 the transition bonds, including, but not limited to, credit
- 7 enhancements, service charges, overcollateralization, interest rate cap,
- 8 swap or collar, yield maintenance, maturity guarantee or other hedging
- 9 agreements, equity investments, operating costs and other related fees,

10 costs and charges, or to assign, sell or otherwise transfer bondable

11 transition property;

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"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates,

an electric power production facility that will sell or does sell at least

- 2 90 percent of its output, either directly or through a marketer, to a
- 3 customer or customers located at sites that are not on or contiguous
- 4 to the site on which the facility will be located or is located. The
- 5 designation of an entity as an electric power generator for the
- 6 purposes of this act shall not, in and of itself, affect the entity's status
- 7 as an exempt wholesale generator under the Public Utility Holding
- 8 Company Act of 1935, 15 U.S.C. s.79 et seq.;

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- 9 "Electric power supplier" means a person or entity that is duly 10 licensed pursuant to the provisions of this act to offer and to assume 11 the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, 12 13 marketers and brokers that offer or provide electric generation service 14 to retail customers. The term excludes an electric public utility that 15 provides electric generation service only as a basic generation service pursuant to section 9 of this act; 16
 - "Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;
 - "Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;
 - "Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;
 - "Energy agent" means a person that is duly registered pursuant to the provisions of this act, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;
 - "Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;
 - "Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in this act, a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;
- "Gas public utility" means a public utility, as that term is defined in

1 R.S.48:2-13, that distributes gas to end users within this State;

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"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

8 "Gas supplier" means a person that is duly licensed pursuant to the 9 provisions of this act to offer and assume the contractual and legal 10 obligation to provide gas supply service to retail customers, and 11 includes, but is not limited to, marketers and brokers. A non-public 12 utility affiliate of a public utility holding company may be a gas 13 supplier, but a gas public utility or any subsidiary of a gas utility is not 14 a gas supplier. In the event that a gas public utility is not part of a 15 holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that 16 17 related competitive business segment is structurally separated from the 18 gas public utility, and provided that the interactions between the gas 19 public utility and the related competitive business segment are subject 20 to the affiliate relations standards adopted by the board pursuant to 21 subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited
duration transition period to recover stranded costs created as a result
of the introduction of electric power supply competition pursuant to
the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and

1 opportunity for hearing, directly or indirectly, to exercise, either alone

2 or pursuant to an arrangement or understanding with one or more

- 3 other persons, such a controlling influence over the management or
- 4 policies of an electric public utility or a gas public utility or public
- 5 utility holding company as to make it necessary or appropriate in the
- 6 public interest or for the protection of investors or consumers that
- 7 such person be subject to the obligations, duties, and liabilities
- 8 imposed in the Public Utility Holding Company Act of 1935 or its

9 successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for

1 electric generation or gas supply service from electric power or gas 2 suppliers, or opt to receive basic generation service or basic gas 3 service, and the ability of an electric power or gas supplier to offer 4

electric generation service or gas supply service to retail customers,

consistent with the provisions of this act; 5

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"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership
 shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

(cf: P.L.1999, c.23, s.3)

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- 2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:
- 16 17 36. a. Notwithstanding any provisions of the "Administrative 18 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 19 the board, in consultation with the Division of Consumer Affairs in the 20 Department of Law and Public Safety, shall initiate a proceeding and 21 shall adopt, after notice, provision of the opportunity for comment, 22 and public hearing, interim consumer protection standards for electric 23 power suppliers or gas suppliers, within 90 days of [the effective date 24 of this act] February 9, 1999, including, but not limited to, standards 25 for collections, credit, contracts, authorized changes of an energy 26 consumer's electric power supplier or gas supplier, for the prohibition 27 of discriminatory marketing, for advertising and for disclosure. Such 28 standards shall be effective as regulations immediately upon filing with 29 the Office of Administrative Law and shall be effective for a period not 30 to exceed 18 months, and may, thereafter, be amended, adopted or 31 readopted by the board in accordance with the provisions of the 32 "Administrative Procedure Act."
- 33 Contract standards shall include, but not be limited to, 34 requirements that electric power supply contracts or gas supply 35 contracts must conspicuously disclose the duration of the contract; state the price per kilowatt hour or per therm or other pricing 36 37 determinant approved by the board; have the customer's written signature; the customer's electronic signature; an audio recording of 38 39 a telephone call initiated by the customer; independent, third-party 40 verification, in accordance with section 37 of P.L.1999, c.23 41 (C.48:3-86), of a telephone call initiated by an electric power supplier, 42 gas supplier or private aggregator; or such alternative forms of 43 verification as the board, in consultation with the Division of 44 Consumer Affairs, may permit for switching electric power suppliers 45 or gas suppliers and for contract renewal; and include termination procedures, notice of any fees, and toll-free or local telephone 46

numbers for the electric power supplier or gas supplier and for theboard.

- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.
- (2) An electric power supplier, a gas supplier, a gas public utility or an electric public utility may use individual proprietary information that it has obtained by virtue of its provision of electric generation

1 service, electric related service, gas supply service or gas related 2 service to:

- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- (b) rotect the rights or property of the electric power supplier, gas 6 supplier or public utility; and
- (c) rotect consumers of such services and other electric power 8 suppliers, gas suppliers or electric and gas public utilities from 9 fraudulent, abusive or unlawful use of, or subscription to, such 10 services.
 - c. The board shall establish and maintain a database for the purpose of recording customer complaints concerning electric and gas public utilities, electric power suppliers, gas suppliers, private aggregators, and energy agents.
- 15 d. The board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall establish, or 16 cause to be established, a multi-lingual electric and gas consumer 17 18 education program. The goal of the consumer education program shall 19 be to educate residential, small business, and special needs consumers 20 about the implications for consumers of the restructuring of the 21 electric power and gas industries. The consumer education program 22 shall include, but need not be limited to, the dissemination of 23 information to enable consumers to make informed choices among 24 available electricity and gas services and suppliers, notification of 25 residential electric and gas customers of the right to submit their 26 names to the board pursuant to paragraph (1) of subsection e. of this 27 section, and the communication to consumers of the consumer 28 protection provisions of this act.

The board shall ensure the neutrality of the content and message of advertisements and materials.

The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.

- e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- 39 (2) As a condition of licensing, pursuant to standards adopted by 40 the board, an electric power supplier, gas supplier or private 41 aggregator shall not engage in telephone solicitation of any residential 42 electric or gas customer, as appropriate, whose name is on the list 43 established by the board, pursuant to paragraph (1) of this subsection. 44 (cf: P.L.1999, c.23, s.36)

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3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as

follows:

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- 2 37. a. Notwithstanding any provisions of the "Administrative 3 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 4 the board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall initiate a proceeding and 5 6 shall adopt, after notice, provision of the opportunity for comment, 7 and public hearing, interim standards for electric power suppliers or 8 gas suppliers, within 90 days of [the effective date of this act] 9 February 9, 1999, to prevent and establish penalties for unauthorized 10 changes of a consumer's electric power supplier or gas supplier, a practice commonly known as "slamming." Such standards shall be 11 12 effective as regulations immediately upon filing with the Office of 13 Administrative Law and shall be effective for a period not to exceed 14 18 months, and may, thereafter, be amended, adopted or readopted by 15 the board in accordance with the provisions of the "Administrative 16 Procedure Act."
 - b. Standards for the prohibition of unauthorized changes in a customer's electric power supplier or gas supplier shall include:
- 19 (1) An electric power supplier, an electric public utility, a gas 20 supplier or a gas public utility shall not cause an unauthorized change 21 in a customer's electric power supplier or gas supplier, a practice 22 known as "slamming." A change in a customer's electric power supplier or gas supplier ¹[, except for a change, if otherwise lawfully 23 executed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 24 25 seq.), that results in the customer's taking service from a provider of <u>basic generation service or basic gas supply service.</u>]¹ shall be deemed 26 27 to be unauthorized unless the customer has done so affirmatively and 28 voluntarily and the supplier has obtained the customer's approval [either through a], which approval shall be evidenced by the 29 30 customer's written signature; the customer's electronic signature; an 31 audio recording of a telephone call initiated by the customer; 32 independent, third-party verification, in accordance with paragraph (2) 33 of this subsection, of a telephone call initiated by an electric power 34 supplier, electric public utility, gas supplier or gas public utility; or 35 such alternative forms of verification as the board, in consultation with 36 the Division of Consumer Affairs, may permit;
 - (2) (a) company performing independent, third-party verification shall: (i) be independent from the entity that seeks to provide the new service; (ii) not be directly or indirectly managed, controlled, directed or owned, wholly or in part, by the entity that seeks to provide the new service, or by any affiliate of that entity; (iii) operate from facilities physically separate from those of the entity that seeks to provide the new service; and (iv) not derive any commission or compensation based upon the number of sales confirmed;
- (b) A company performing independent, third-party verification
 shall obtain a customer's oral confirmation regarding the change and

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- 1 shall record that confirmation by obtaining appropriate verification
- 2 data. The record shall be available to the customer upon request.
- 3 <u>Information obtained from a customer through confirmation shall not</u>
 - be used for marketing purposes;

- (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
- [(3)] (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
- c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
- d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
- e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of [this act] P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.
- 38 (cf: P.L.1999, c.23, s.37)

- 40 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read as 41 follows:
- 41. a. A private aggregator shall register with the board, which 43 shall include the filing of basic information pertaining to the supplier, 44 such as name, address, telephone number, and company background 45 and profile. A private aggregator shall provide annual updates of this 46 information to the board. The registration shall also include evidence

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of financial integrity, as determined by the board, and evidence that the private aggregator has knowledge of the energy industry.

- b. Any residential customer that elects to purchase electric generation service or gas supply service, after the implementation of
- 5 gas unbundling pursuant to section 10 of [this act] P.L.1999, c.23
- 6 (C.48:3-58), through a private aggregator must do so affirmatively and
- 7 voluntarily, either through a written signature; the customer's
- 8 <u>electronic signature</u>; an audio recording of a telephone call initiated by
- 9 the customer; independent, third-party verification, in accordance with
- section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated
- by a private aggregator; or such alternative forms of verification as the
- board, in consultation with the Division of Consumer Affairs in the
- 13 Department of Law and Public Safety, may permit.
- 14 (cf: P.L.1999, c.23, s.41)

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5. This act shall take effect immediately.

P.L. 2001, CHAPTER 242, approved September 6, 2001 Senate, No. 1908 (First Reprint)

AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order,

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹ Senate SEG committee amendments adopted May 24, 2001.

federal, State and local tax liabilities associated with stranded costs

2 recovery or the transfer or financing of such property or both, 3 including taxes, whose recovery period is modified by the effect of a 4 stranded costs recovery order, a bondable stranded costs rate order or 5 both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and 6 7 other financing costs, whether paid upon issuance or over the life of 8 the transition bonds, including, but not limited to, credit

9 enhancements, service charges, overcollateralization, interest rate cap,

10 swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable 12

13 transition property;

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"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to

effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto:

1 "Electric power generator" means an entity that proposes to 2 construct, own, lease or operate, or currently owns, leases or operates, 3 an electric power production facility that will sell or does sell at least 4 90 percent of its output, either directly or through a marketer, to a 5 customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The 6 7 designation of an entity as an electric power generator for the 8 purposes of this act shall not, in and of itself, affect the entity's status 9 as an exempt wholesale generator under the Public Utility Holding 10 Company Act of 1935, 15 U.S.C. s.79 et seq.;

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"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of this act to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of this act;

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record:

"Energy agent" means a person that is duly registered pursuant to the provisions of this act, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in this act, a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or

1 regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of this act to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction; "Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79

et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone or pursuant to an arrangement or understanding with one or more other persons, such a controlling influence over the management or policies of an electric public utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that such person be subject to the obligations, duties, and liabilities imposed in the Public Utility Holding Company Act of 1935 or its successor;

"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring,

1 "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of this act;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to

principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

15 (cf: P.L.1999, c.23, s.3)

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- 2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:
- 18 19 36. a. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, 20 21 the board, in consultation with the Division of Consumer Affairs in the 22 Department of Law and Public Safety, shall initiate a proceeding and 23 shall adopt, after notice, provision of the opportunity for comment, 24 and public hearing, interim consumer protection standards for electric 25 power suppliers or gas suppliers, within 90 days of [the effective date of this act] February 9, 1999, including, but not limited to, standards 26 for collections, credit, contracts, authorized changes of an energy 27 28 consumer's electric power supplier or gas supplier, for the prohibition 29 of discriminatory marketing, for advertising and for disclosure. Such standards shall be effective as regulations immediately upon filing with 30 31 the Office of Administrative Law and shall be effective for a period not 32 to exceed 18 months, and may, thereafter, be amended, adopted or 33 readopted by the board in accordance with the provisions of the 34 "Administrative Procedure Act."
 - (1) Contract standards shall include, but not be limited to, requirements that electric power supply contracts or gas supply contracts must conspicuously disclose the duration of the contract; state the price per kilowatt hour or per therm or other pricing determinant approved by the board; have the customer's written signature; the customer's electronic signature; an audio recording of a telephone call initiated by the customer; independent, third-party verification, in accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated by an electric power supplier, gas supplier or private aggregator; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs, may permit for switching electric power suppliers

or gas suppliers and for contract renewal; and include termination procedures, notice of any fees, and toll-free or local telephone numbers for the electric power supplier or gas supplier and for the board.

- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.
- (2) An electric power supplier, a gas supplier, a gas public utility

or an electric public utility may use individual proprietary information that it has obtained by virtue of its provision of electric generation service, electric related service, gas supply service or gas related service to:

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- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- (b) Protect the rights or property of the electric power supplier, gas supplier or public utility; and
- (c) Protect consumers of such services and other electric power suppliers, gas suppliers or electric and gas public utilities from fraudulent, abusive or unlawful use of, or subscription to, such services.
- c. The board shall establish and maintain a database for the purpose of recording customer complaints concerning electric and gas public utilities, electric power suppliers, gas suppliers, private aggregators, and energy agents.
- 17 d. The board, in consultation with the Division of Consumer 18 Affairs in the Department of Law and Public Safety, shall establish, or cause to be established, a multi-lingual electric and gas consumer 19 20 education program. The goal of the consumer education program shall 21 be to educate residential, small business, and special needs consumers 22 about the implications for consumers of the restructuring of the 23 electric power and gas industries. The consumer education program shall include, but need not be limited to, the dissemination of 24 information to enable consumers to make informed choices among 25 26 available electricity and gas services and suppliers, notification of 27 residential electric and gas customers of the right to submit their 28 names to the board pursuant to paragraph (1) of subsection e. of this 29 section, and the communication to consumers of the consumer 30 protection provisions of this act.
 - The board shall ensure the neutrality of the content and message of advertisements and materials.
 - The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.
 - e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- 41 (2) As a condition of licensing, pursuant to standards adopted by
 42 the board, an electric power supplier, gas supplier or private
 43 aggregator shall not engage in telephone solicitation of any residential
 44 electric or gas customer, as appropriate, whose name is on the list
 45 established by the board, pursuant to paragraph (1) of this subsection.
 46 (cf: P.L.1999, c.23, s.36)

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- 1 3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as 2
- 3 37. a. Notwithstanding any provisions of the "Administrative
- 4 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary,
- 5 the board, in consultation with the Division of Consumer Affairs in the
- Department of Law and Public Safety, shall initiate a proceeding and 6
- 7 shall adopt, after notice, provision of the opportunity for comment,
- 8 and public hearing, interim standards for electric power suppliers or
- 9 gas suppliers, within 90 days of [the effective date of this act]
- 10 February 9, 1999, to prevent and establish penalties for unauthorized
- 11 changes of a consumer's electric power supplier or gas supplier, a
- 12 practice commonly known as "slamming." Such standards shall be
- effective as regulations immediately upon filing with the Office of 13
- 14 Administrative Law and shall be effective for a period not to exceed
- 15 18 months, and may, thereafter, be amended, adopted or readopted by
- 16 the board in accordance with the provisions of the "Administrative
- 17 Procedure Act."

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- b. Standards for the prohibition of unauthorized changes in a customer's electric power supplier or gas supplier shall include:
- 20 (1) An electric power supplier, an electric public utility, a gas
- 21 supplier or a gas public utility shall not cause an unauthorized change
- 22 in a customer's electric power supplier or gas supplier, a practice
- known as "slamming." A change in a customer's electric power 23
- supplier or gas supplier ¹[, except for a change, if otherwise lawfully 24
- 25 executed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et
- seq.), that results in the customer's taking service from a provider of 26
- basic generation service or basic gas supply service, 1 shall be deemed 27
- to be unauthorized unless the customer has done so affirmatively and 29 voluntarily and the supplier has obtained the customer's approval
- 30 [either through a], which approval shall be evidenced by the
- 31 <u>customer's</u> written signature; the <u>customer's electronic signature</u>; an
- 32 audio recording of a telephone call initiated by the customer;
- 33 independent, third-party verification, in accordance with paragraph (2)
- 34 of this subsection, of a telephone call initiated by an electric power
- 35 supplier, electric public utility, gas supplier or gas public utility; or
- such alternative forms of verification as the board, in consultation with 36
- 37 the Division of Consumer Affairs, may permit;
- 38 (2) (a) A company performing independent, third-party verification
- 39 shall: (i) be independent from the entity that seeks to provide the new
- 40 service; (ii) not be directly or indirectly managed, controlled, directed
- 41 or owned, wholly or in part, by the entity that seeks to provide the
- new service, or by any affiliate of that entity; (iii) operate from 42 43 facilities physically separate from those of the entity that seeks to
- 44 provide the new service; and (iv) not derive any commission or
- 45 compensation based upon the number of sales confirmed;
- 46 (b) A company performing independent, third-party verification

- 1 shall obtain a customer's oral confirmation regarding the change and
- 2 shall record that confirmation by obtaining appropriate verification
- 3 data. The record shall be available to the customer upon request.
- 4 <u>Information obtained from a customer through confirmation shall not</u>
- 5 <u>be used for marketing purposes</u>;

- (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
- [(3)] (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
- c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
- d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
- e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of [this act] P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.
- 39 (cf: P.L.1999, c.23, s.37)
- 41 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read 42 as follows:
- 41. a. A private aggregator shall register with the board, which shall include the filing of basic information pertaining to the supplier, such as name, address, telephone number, and company background and profile. A private aggregator shall provide annual updates of this

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1 information to the board. The registration shall also include evidence 2 of financial integrity, as determined by the board, and evidence that the 3 private aggregator has knowledge of the energy industry. 4 b. Any residential customer that elects to purchase electric 5 generation service or gas supply service, after the implementation of 6 gas unbundling pursuant to section 10 of [this act] P.L.1999, c.23 7 (C.48:3-58), through a private aggregator must do so affirmatively and 8 voluntarily, either through a written signature; the customer's 9 electronic signature; an audio recording of a telephone call initiated by 10 the customer; independent, third-party verification, in accordance with 11 section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated 12 by a private aggregator; or such alternative forms of verification as the 13 board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, may permit. 14 (cf: P.L.1999, c.23, s.41) 15 16 17 5. This act shall take effect immediately. 18 19 20 21 Provides additional means of verification of agreement to change 22

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electricity or natural gas suppliers.

CHAPTER 242

AN ACT concerning electric power and gas suppliers and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as follows:

C.48:3-51 Definitions relative to competition in the electric power and gas industries.

3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in this act, an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" means electric generation service that is provided, pursuant to section 9 of this act, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs of an electric public utility approved by the board for recovery pursuant to the provisions of this act, together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a stranded costs recovery order, a bondable stranded costs rate order or both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing costs, whether paid upon issuance or over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest rate cap, swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to this act which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in this act, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in this act;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of this act, and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal

responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of this act or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State:

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 90 percent of its output, either directly or through a marketer, to a customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The designation of an entity as an electric power generator for the purposes of this act shall not, in and of itself, affect the entity's status as an exempt wholesale generator under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq.;

"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of this act to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of this act;

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that

transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of this act, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in this act, a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of this act to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of this act;

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to section 13 of this act by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of this act;

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An on-site generation facility shall not be considered a public utility. The property of the end use customer and the property on which the on-site generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone or pursuant to an arrangement or understanding with one or more other persons, such a controlling influence over the management or policies of an electric public utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that such person be subject to the obligations, duties, and liabilities imposed in the Public Utility Holding Company Act of 1935 or its successor;

"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the

incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in this act but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of this act;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of this act;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of this act, exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of this act which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of this act;

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in this act to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

2. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read as follows:

C.48:3-85 Consumer protection standards.

- 36. a. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, interim consumer protection standards for electric power suppliers or gas suppliers, within 90 days of February 9, 1999, including, but not limited to, standards for collections, credit, contracts, authorized changes of an energy consumer's electric power supplier or gas supplier, for the prohibition of discriminatory marketing, for advertising and for disclosure. Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."
- (1) Contract standards shall include, but not be limited to, requirements that electric power supply contracts or gas supply contracts must conspicuously disclose the duration of the contract; state the price per kilowatt hour or per therm or other pricing determinant approved by the board; have the customer's written signature; the customer's electronic signature; an audio recording of a telephone call initiated by the customer; independent, third-party verification, in accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated by an electric power supplier, gas supplier or private aggregator; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs, may permit for switching electric power suppliers or gas suppliers and for contract renewal; and include termination procedures, notice of any fees, and toll-free or local telephone numbers for the electric power supplier or gas supplier and for the board.
- (2) Standards for the prohibition of discriminatory marketing standards shall provide at a minimum that a decision made by an electric power supplier or a gas supplier to accept or reject a customer shall not be based on race, color, national origin, age, gender, religion, source of income, receipt of public benefits, family status, sexual preference, or geographic location. The board shall adopt reporting requirements to monitor compliance with such standards.
- (3) Advertising standards for electric power suppliers or gas suppliers shall provide, at a minimum, that optional charges to the consumer will not be added to any advertised cost per kilowatt hour or per therm, and that the only unit of measurement that may be used in advertisements is cost per kilowatt hour or per therm, unless otherwise approved by the board. If an electric power supplier or gas supplier does not advertise using cost per kilowatt hour or per therm, the electric power supplier or gas supplier shall provide, at the consumer's request, an estimate of the cost per kilowatt hour or per therm. Any optional charges to the consumer shall be identified separately and denoted as optional.
- (4) Credit standards shall include, at a minimum, that the credit requirements used to make offer decisions must be the same for all residential customers and that electric power suppliers, gas suppliers and private aggregators not impose unreasonable income or credit requirements.
- (5) Billing standards shall include, at a minimum, provisions prohibiting electric public utilities, gas public utilities, electric power suppliers and gas suppliers from charging a fee to residential customers for either the commencement or termination of electric generation service or gas supply service.
- b. (1) An electric power supplier, a gas supplier, an electric public utility, and a gas public utility shall not disclose, sell or transfer individual proprietary information, including, but not limited to, a customer's name, address, telephone number, energy usage and electric power payment history, to a third party without the written consent of the customer. Whenever such individual proprietary information is disclosed, sold or transferred, upon the written consent of the customer, it may be used only for the provision of continued electric generation service, electric related service, gas supply service or gas related service to that customer. In the case

of a transfer or sale of a business, customer consent shall not be required for the transfer of customer proprietary information to the subsequent owner of the business for maintaining the continuation of such services.

- (2) An electric power supplier, a gas supplier, a gas public utility or an electric public utility may use individual proprietary information that it has obtained by virtue of its provision of electric generation service, electric related service, gas supply service or gas related service to:
- (a) Initiate, render, bill and collect for such services to the extent otherwise authorized to provide billing and collection services;
- (b) Protect the rights or property of the electric power supplier, gas supplier or public utility; and
- (c) Protect consumers of such services and other electric power suppliers, gas suppliers or electric and gas public utilities from fraudulent, abusive or unlawful use of, or subscription to, such services.
- c. The board shall establish and maintain a database for the purpose of recording customer complaints concerning electric and gas public utilities, electric power suppliers, gas suppliers, private aggregators, and energy agents.
- d. The board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall establish, or cause to be established, a multi-lingual electric and gas consumer education program. The goal of the consumer education program shall be to educate residential, small business, and special needs consumers about the implications for consumers of the restructuring of the electric power and gas industries. The consumer education program shall include, but need not be limited to, the dissemination of information to enable consumers to make informed choices among available electricity and gas services and suppliers, notification of residential electric and gas customers of the right to submit their names to the board pursuant to paragraph (1) of subsection e. of this section, and the communication to consumers of the consumer protection provisions of this act.

The board shall ensure the neutrality of the content and message of advertisements and materials.

The board shall promulgate standards for the recovery of consumer education program costs from customers which include reasonable measures and criteria to judge the success of the program in enhancing customer understanding of retail choice.

- e. (1) Residential electric or gas customers may submit their names in writing to the board for inclusion on a list established by the board of customers not wanting to receive telephone solicitations by electric power suppliers, gas suppliers or private aggregators.
- (2) As a condition of licensing, pursuant to standards adopted by the board, an electric power supplier, gas supplier or private aggregator shall not engage in telephone solicitation of any residential electric or gas customer, as appropriate, whose name is on the list established by the board, pursuant to paragraph (1) of this subsection.
 - 3. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read as follows:

C.48:3-86 "Slamming" prevention; penalties.

- 37. a. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, interim standards for electric power suppliers or gas suppliers, within 90 days of February 9, 1999, to prevent and establish penalties for unauthorized changes of a consumer's electric power supplier or gas supplier, a practice commonly known as "slamming." Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."
- b. Standards for the prohibition of unauthorized changes in a customer's electric power supplier or gas supplier shall include:
 - (1) An electric power supplier, an electric public utility, a gas supplier or a gas public utility

shall not cause an unauthorized change in a customer's electric power supplier or gas supplier, a practice known as "slamming." A change in a customer's electric power supplier or gas supplier shall be deemed to be unauthorized unless the customer has done so affirmatively and voluntarily and the supplier has obtained the customer's approval, which approval shall be evidenced by the customer's written signature; the customer's electronic signature; an audio recording of a telephone call initiated by the customer; independent, third-party verification, in accordance with paragraph (2) of this subsection, of a telephone call initiated by an electric power supplier, electric public utility, gas supplier or gas public utility; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs, may permit;

- (2) (a) A company performing independent, third-party verification shall: (i) be independent from the entity that seeks to provide the new service; (ii) not be directly or indirectly managed, controlled, directed or owned, wholly or in part, by the entity that seeks to provide the new service, or by any affiliate of that entity; (iii) operate from facilities physically separate from those of the entity that seeks to provide the new service; and (iv) not derive any commission or compensation based upon the number of sales confirmed;
- (b) A company performing independent, third-party verification shall obtain a customer's oral confirmation regarding the change and shall record that confirmation by obtaining appropriate verification data. The record shall be available to the customer upon request. Information obtained from a customer through confirmation shall not be used for marketing purposes;
- (3) An electric power supplier, an electric public utility, a gas supplier or a gas public utility shall not fail to cause a change in a customer's electric power supplier or gas supplier, within a period of time determined to be appropriate by the board, when a supplier or utility is in receipt of a change order provided that such change order has been received in a manner that complies with federal and State rules and regulations, including as provided in this subsection;
- (4) The acts of an agent of an electric power supplier, an electric public utility, a gas supplier or a gas public utility shall be considered the acts of the electric power supplier, electric public utility, gas supplier or gas public utility.
- c. A customer's new electric power supplier, electric public utility, gas supplier or gas public utility shall notify the customer of the change in the customer's electric or gas supplier within 30 days in a manner to be determined by the board.
- d. Bills to customers from an electric power supplier, electric public utility, gas supplier or gas public utility shall contain the name and telephone number of each supplier for whom billing is provided, and any other information deemed applicable by the board.
- e. In addition to any other penalties, fines or remedies authorized by law, any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section and collects charges for electric power supply or gas supply services from a customer or through an entity providing customer account services shall be liable to the electric power supplier, electric public utility, gas supplier or gas public utility previously selected by the customer in an amount equal to all charges paid by the customer after such violation in accordance with such procedures as the board may prescribe. Any electric power supplier, electric public utility, gas supplier or gas public utility that violates this section shall also be liable for a civil penalty pursuant to section 34 of P.L.1999, c.23 (C.48:3-83); and the board is hereby authorized to revoke the license of any entity that violates this section.
 - 4. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read as follows:

C.48:3-90 Registration of private aggregator.

- 41. a. A private aggregator shall register with the board, which shall include the filing of basic information pertaining to the supplier, such as name, address, telephone number, and company background and profile. A private aggregator shall provide annual updates of this information to the board. The registration shall also include evidence of financial integrity, as determined by the board, and evidence that the private aggregator has knowledge of the energy industry.
- b. Any residential customer that elects to purchase electric generation service or gas supply service, after the implementation of gas unbundling pursuant to section 10 of P.L.1999, c.23 (C.48:3-58), through a private aggregator must do so affirmatively and voluntarily, either

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through a written signature; the customer's electronic signature; an audio recording of a telephone call initiated by the customer; independent, third-party verification, in accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a telephone call initiated by a private aggregator; or such alternative forms of verification as the board, in consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, may permit.

5. This act shall take effect immediately.

Approved September 6, 2001.